



Thursday, October 10, 2019 6:00 PM

Location: Borough Assembly Chambers City Hall

# Planning & Zoning Public Hearing & Meeting (10-10-19) 6:00 PM

- A. CALL TO ORDER / ROLL CALL
- **B. AMENDMENTS TO THE AGENDA**
- C. APPROVAL OF MINUTES:
  - <u>1.</u> EnterTextHere
- D. PERSONS TO BE HEARD
- E. CORRESPONDENCE
  - <u>1.</u> Letter to TLO re.negotiated sale for Harrison
  - <u>2.</u> Letter to TLO negotiated Sale Johnson
  - 3. Letter to TLO re. negotiated sale Allen
  - 4. Letter to USFS re CTLLA
  - 5. Census 2020 Fact Sheets

### F. OLD BUSINESS

- 1. Discussion of proposed zoning for the former Institute Property
- **G. NEW BUSINESS**
- H. PUBLIC COMMENT
- I. COMMISSIONERS' REPORTS AND ANNOUNCEMENTS
- J. ADJOURNMENT

# City and Borough of Wrangell, Alaska

# WRANGELL PLANNING AND ZONING COMMISSION September 12, 2019 6:00pm Minutes

### A. CALL TO ORDER / ROLL CALL

Vice Chair McConachie called the meeting to order at 6:00 p.m.

**PRESENT** 

Chair Terri Henson (telephonically) Vice-Chair Donald McConachie Commissioner Kate Hein Commissioner Apryl Hutchinson

**ABSENT** 

Commissioner Andy Hoyt

Also present were staff Carol Rushmore and Aleisha Mollen

#### **B. AMENDMENTS TO THE AGENDA**

Rushmore stated that G4 and G8 are being withdrawn.

#### C. APPROVAL OF MINUTES:

Minutes for the July 11, 2019 regular meeting

Motion made by Commissioner Hein, Seconded by Chair Henson to approve the minutes of the July 11, 2019 Regular Meeting.

Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

### D. PERSONS TO BE HEARD

David Mork and Dale Parkinson to be heard at the Agenda Item (G1 and G2)

#### E. CORRESPONDENCE

In addition to the item below, there is also a late correspondence from Jillian Privett for Item G7.

1. Notice of DRAFT EIS for the Central Tongass Landscape Level Analysis public comment period.

### F. OLD BUSINESS

1. Recommendation regarding a request to construct a private driveway on unsubdivided Borough lands utilizing an unused rock pit on Borough owned land

Motion made by Commissioner Hein, Seconded by Chair Henson to recommend to the Assembly to permit the Cowan's to construct a road access to their remote parcels in Wrangell Island East with the following:

- 1) Gated access is permitted to minimize road traffic and illegal dumping but public foot traffic is allowed:
- 2) Road will be flagged, marked and coordinated and approved with Borough staff before and during road construction;
- 3) All state and federal permits for construction will be the responsibility of applicant
- 4) Road as built will be surveyed upon completion and provided to Borough staff with road profile, location of culverts, bridges etc.
- 5) All maintenance will be the responsibility of the applicant or per the agreement developed between the Borough and applicant
- 6) Rock pit issues will be determined upon more information
- 7) Vehicular use by other landowners will need to be addressed in the Borough driveway agreement

McConachie asked the Cowans if they were aware of the conditions and they said they were aware.

Rushmore stated that the use of the rock pit was not addressed here as staff did not have information from applicants. Royce Cowan worked with Loren Enright to look at the quarry an identify where and approximately how much rock would be needed. They estimate 10,000-11,000 yards of rock to complete the driveway, to come from the down hill end of the pit.

Rushmore also added that this is a pit that the state created to construct the road past the pit for their timber sales. The state has no information regarding the pit.

Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

#### **G. NEW BUSINESS**

1. (PH) Variance permit request for an after-the-fact permit for a reduction in side yard setback for a residential addition on Lot 1, Richard Gibb Subdivision, zoned Rural Residential 1, requested by owner Dale Parkinson

Public Hearing opened at 6:08 p.m.

Dale Parkinson was available for questions and there were none.

Public Hearing closed at 6:10 p.m.

Motion made by Commissioner Hutchinson, Seconded by Commissioner Hein to approve findings of facts and the side yard set back variance request of 3 feet (12 feet from property line) for the residential structure.

Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

# 2. (PH) Conditional Use permit request for a short term rental unit as a Bed and Breakfast or Extended Stay on Lot 1, Richard Gibb Subdivision, zoned Rural Residential, requested by owner Dale Parkinson

Public Hearing opened at 6:11 p.m.

David Mork spoke about the history of the property and the concerns presented in the communication to the commission.

Dale Parkinson spoke to the issues brought up. His insurance company will cover any accidents on the right of way to him or his guests, pending an investigation of the incident. He also spoke to the incident of guests looking in on the 4th and the changes to the Guest Usage Policy.

Public Hearing closed at 6:19 p.m.

Motion made by Commissioner Hein, Seconded by Chair Henson to approve the findings of fact and the conditional use permit request for the operation of a 1 unit Bed and Breakfast, subject to the following:

- 1. Provide Guest Guidance or similar document on noise, behavior to encourage respect for the residential district and neighbors.
- 2. Provide two onsite parking areas per code requirement.

Henson spoke that she was not in favor of this and that a business should not use another person's private property. She would be OK with a separate road being constructed.

Hein asked if a separate road had been explored. Rushmore stated that an analysis had been done in 2011 or sometime earlier for a driveway from Zimovia. There is also a future planned land sale to both Mork's and Parkinson's with a plan to reroute the driveway at that time.

Mork returned to speak to the road issue and said that Mental Health Trust said that a road was feasible.

McConachie stated that he had spent time researching this and he has 2 comments. 1) There is push back from the neighbors and from Mental Health Trust regarding approval to use their road. 2) There is an alternative.

McConachie stated that he was unfavorable and would recommend that the winter months be used to research the alternatives.

Parkinson corrected that there is a letter of no objection from AMHT. He also stated that there was no way to build a road during the winter and that the findings stated that a road would be difficult to build and cost in excess of \$35,000 to build.

Voting Yea: Commissioner Hutchinson, Commissioner Hein

Voting Nay: Chair Henson, Vice-Chair McConachie

Motion failed due to tie vote.

# 3. Encroachment Permit request by Mike and Kim Lane for a chain link fence located within the Shoemaker Bay Loop right-of-way adjacent to Lot 1, Byrd Subdivision.

Motion made by Commissioner Hutchinson, Seconded by Commissioner Hein to approve the request for an encroachment permit for a 90' long chain link fence, 6 feet from edge of pavement of SMB Loop Road, with the condition that should any road improvements be undertaken or other issues associated with safety on the road, the removal of the fence may be required per code requirements.

Amended motion made by Commissioner Henson, Seconded by Commissioner Hutchinson to amend the motion to add that the area should be kept clean and the fence in good repair.

Amendment Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

Amended Main Motion Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

4. (PH) Contract Zone request to change the zoning on Lot D, Torgramsen-Austin Subdivision from Single Family Residential to Multi-Family Residential for the construction of two triplexes, requested by owner Lisa Torgramsen.

Item withdrawn, no discussion.

5. (PH) Conditional Use permit request for 2 short term rental rooms as an AirB&B rental unit on Lot 6B1, Dan Nore Subdivision, zoned Multi-Family Residential requested by owner Brian Ashton.

Public Hearing opened at 6:33 p.m.

Brian Ashton spoke that he was here for any questions.

Public Hearing closed at 6:34 p.m.

Motion made by Commissioner Hein, Seconded by Commissioner Hutchinson to approve findings of fact and the conditional use permit request for a cottage industry allowing the rental of two bedrooms within his residence to be rented as short term vacation rentals subject to the following conditions:

- 1. Provide Guest Guidance or similar document on noise, behavior to encourage respect for the residential district and neighbors.
- 2. Provide two onsite parking areas per code requirement.

Hein asked that in light of the previous permit, did Ashton receive any complaints. He stated that he has had questions, but there were no complaints.

Rushmore stated that this is a similar issue where he accesses his property via an easement, but that it is Borough land and not private land. Ashton gave a history on this.

Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

# 6. (PH) Preliminary Plat review of the Smith/Young Subdivision, a subdivision of Lot 6, Block 7, Wrangell Island West Subdivision, Plat 83-11, Creating Lots 6A and 6B, Zoned Rural Residential, requested by Dan Smith and Scott Young.

Public Hearing opened at 6:37 p.m.

No one was present to speak on this item.

Public Hearing closed at 6:37 p.m.

Motion made by Commissioner Hutchinson, Seconded by Commissioner Hein approve the Preliminary plat of the Smith/Young Subdivision, a subdivision of Lot 6, Block 7, Wrangell Island West Subdivision, Plat 83-11, Creating Lots 6A and 6B

Voting Yea: Chair Henson, Vice-Chair McConachie, Commissioner Hutchinson, Commissioner Hein

### 7. Discussion of proposed zoning for the former Institute Property

Jillian Privett's letter was read into the record by Recording Secretary Aleisha Mollen.

Rushmore gave a history on this project. The discussion a year ago would leave areas of the Master Plan for Mixed Use to be zoned by the Planning & Zoning Commission. The recent discussion has lead to the options that can remain Mixed Use and define what can be done with that zoning or can specify areas for things like Residential, Mobile Home Parks, Tiny Home Development, etc.

Rushmore outlined that this will require several public hearings and will be a long process, but that tonight will be start of the discussion. She also noted that the City & Borough has budgeted money for a survey this year.

McConachie stated that the area along the creek would be a good area for a park-type area. Rushmore stated that there is a buffer between the property line and the first set of houses that would allow for this.

Rushmore reviewed the Master Plan and where these different areas can be relative to lot size.

Discussion was had about a remembrance area and ceremonies and that this will be a coordination between the tribal organization and the City & Borough.

Hein stated that she would prefer the Mixed Use over strictly a Residential zone.

Hutchinson added that placement would be important with regard to uses and Rushmore agreed and said that this would be something to plan and review with the code.

Hein also asked about road access. Rushmore showed where the current road is and Hein stated that the commercial area should be closer to the road and residential the further in that you get.

Hutchinson asked about the average size of the lot. Rushmore stated that it depends on the type of lot. Many are 1/2 acre lots in the beginning, but as you go up the hill they grow to an acre and a few even more.

Rushmore stated that she would bring some rough codes for discussion at the next meeting.

8. Final Plat approval of Trust Land Surveys No. 2018-9, No. 2018-10, and No. 2018-11 a subdivision of Lot 1, Lot 3, and Lot 4A, USS 3709, portions of which are zoned Open Space Public, Timber Management, or Rural Residential requested by the owner Mental Health Trust Authority for the land trade between the Mental Health Trust Authority and U.S. Forest Service.

H. PUBLIC COMMENT	
None.	
I. COMMISSIONERS' REPORTS AND ANNOUNCEMENTS  The next meeting is October 10, 2019. Henson stated that she should be in	town. No other
Commissioners had a conflict.	town ito other

CHAIRPERSON	SECRETARY	



INCORPORATED MAY 30, 2008

P.O. BOX 531 (907)-874-2381 Wrangell, AK 99929 FAX (907)-874-3952 www.wrangell.com

September 17, 2019

Trust Land Office 2600 Cordova Street Suite 100 Anchorage, AK 99503

Re: Public Notice for the Decision for the Negotiated sale of a Trust Parcel, MHT #9100968 requested by Victor Harrison.

Dear Trust Land Office:

The City and Borough of Wrangell has reviewed the Decision for Negotiated Sale MHT #9100968 and has no objection to the sale of that property to Mr. Harrison. The Borough is concerned, however, regarding access to the property, as the proposed lot created through the subdivision of Lot 1, USS 3709 behind Mr. Harrison's privately owned lot would be landlocked. Per WMC 19.28.050(B) all lots without road frontage require a dedicated easement. The Decision document also identifies subdividing the ROW lot between Tract J and Tract K that currently provides an unauthorized access to Mr. Harrison's existing lot to remedy the current access issue. If an easement were recorded to provide access to the existing and new lot, then the Borough's subdivision codes would be met.

The Borough is, however, going on record to state that this ROW Tract between Tract J and Tract K is now also part of the final agreement for access to Proposed Lot 2 (currently Lot 1, USS 3709) in the USFS/MHT Land Trade Agreement as found on draft plat Trust Land Survey 2018-09 dated 8-29-19. The recent discovery that the ROW lot located between Tract G and H has not yet been conveyed to the Mental Health Trust, the ROW subject to this Decision was added to the requirements of the Plat approval to provide required access to the Proposed Lot 2. The Borough wants assurance that the driveway being subdivided for Mr. Harrison will not preclude the required 60' easement that will be recorded as part of the final plat approvals for the USFS/MHT land trade.

The two lots that are being negotiated for sale, Mr. Harrison's and MHT # 9100817 requested by Mr.Johnson are adjacent lots, but it is unclear in the Public Notice if both purchasers are seeking a similar use for the acquired property or if their proposed uses will conflict. It would be beneficial to the Borough if the Trust Land Office advises both purchasers for the need to confer with the Zoning Department to determine requirements for lot development to minimize potential development issues.

Sincerely,

Carol Rushmore

**Economic Development Director** 

Cc: Planning and Zoning Commission



INCORPORATED MAY 30, 2008

P.O. BOX 531 (907)-874-2381 Wrangell, AK 99929 FAX (907)-874-3952 www.wrangell.com

September 17, 2019

Trust Land Office 2600 Cordova Street Suite 100 Anchorage, AK 99503

Re: Public Notice for the Decision for the Negotiated sale of a Trust Parcel, MHT #9100817 requested by Harley Johnson

Dear Trust Land Office:

The City and Borough of Wrangell has reviewed the Decision for Negotiated Sale MHT #9100817 and has no objection to the sale of that property to Mr. Johnson. The Borough is concerned, however, regarding access to the property, as the proposed lot created through the subdivision of Lot 1, USS 3709 behind Mr. Johnson's privately owned lot would be landlocked and per WMC 19.28.050(B) all lots without road frontage require a dedicated easement. If the subdivided lot were to be combined into Mr. Johnson's adjacent lot with road frontage, access would no longer be an immediate issue of subdivision requirements. Future use of the property and future access to the remainder of the property or any further subdivision of the land will be his concern to meet the Wrangell Zoning and Subdivision codes for allowable uses and access.

The two lots that are being negotiated for sale, Mr. Johnson's and MHT # 9100968 requested by Mr. Santos, are adjacent lots but it is unclear in the Public Notice if both purchasers are seeking a similar use for the acquired property or if their proposed uses will conflict. It would be beneficial to the Borough if the Trust Land Office advises both purchasers for the need to confer with the Zoning Department to determine requirements for lot development to minimize potential development issues.

Sincerely,

Carol Rushmore

**Economic Development Director** 

Cc: Planning and Zoning Commission



INCORPORATED MAY 30, 2008

P.O. BOX 531 (907)-874-2381 Wrangell, AK 99929 FAX (907)-874-3952 www.wrangell.com

September 25, 2019

Trust Land Office 2600 Cordova Street Suite 100 Anchorage, AK 99503

Re: Public Notice for the Decision for the Negotiated sale of a Trust Parcel, MHT #9100524 requested by Michael Allen dba Michael Allen Enterprises.

Dear Trust Land Office:

The City and Borough of Wrangell has reviewed the Decision for Negotiated Sale MHT #9100524 and has no objection to the sale of all or a portion of that property to Mr. Allen. The Borough does request that the Trust Land Office consider the concerns of neighbors regarding a non-development area.

The Borough has received comments from an adjacent residential neighbor concerned about the Trust Land Office decision that would eliminate a proposed Non-Development Easement that was recorded in 2015, Plat No. 2015-10, Wrangell Recording District. The neighbor has indicated to the Borough they are willing to purchase the property that was set aside for non-development. After further discussions with Ms. Brook McHolland, a relative of the adjacent neighbor, and Mr. David Griffin of the Trust Land Office, the Borough would like to make the following comments.

The properties in this area are Zoned Rural Residential 1. Mr. Allen's use of the property for a mill is grandfathered in as the property at the time of Borough formation was being used for milling and log storage. Should the Trust Land Office consider selling the non-development area as depicted in Plat No. 2015-10 to the adjacent neighbor, a subdivision of Lot 1A, Block 3, ASLS 83-7, Wrangell Island West Subdivision currently being leased to Mike Allen meets the requirements under the Borough's subdivision code. Minimum lot size in the Rural Residential 1 District in which this property is located is 15,000 square feet for parcels not on municipal sewer and water services. The non-development parcel also has right-of-way frontage on a State platted road called Log Street. The new parcel (from the non-development use area) would continue to be zoned Rural Residential 1 and because it has been removed from milling use, would need to meet all zoning requirements for the district. The parcel that Mr. Allen is using for a mill and associated operations could continue to be used for the same activities.

Please do not hesitate to call if you have any questions.

Sincerely

Carol Rushmore

**Economic Development Director** 

Cc: Planning and Zoning Commission

Representative Ortiz Brook McHolland Mike Allen Approximate location of the proposed easement from Plat # 2015-10 recorded in Wrangell Recording District 9/25/15.

## Wrangell Public Map





INCORPORATED MAY 30, 2008

P.O. BOX 531 (907)-874-2381 Wrangell, AK 99929 FAX (907)-874-3952 www.wrangell.com

September 16, 2019

Carey Case
Project Leader for Central Tongass Project
Petersburg Ranger District
PO Box 1328
Petersburg, AK 99833

Re: Public Comments for the Draft EIS Central Tongass Project

Dear Ms. Case:

Thank you for the opportunity to comment. The City and Borough of Wrangell supports a multiple use Tongass National Forest that strives to help communities develop and maintain sustainable economies through a variety of forestry uses, while also being stewards of the land to maintain healthy ecosystems, wildlife, and support subsistence uses. The Borough supports Alternative 2 as it provides the greatest number of initial opportunities and land area for all multiple use activities to occur from which future site specific analysis will either allow use or not.

Points of interest for comments:

#### **Access Management**

The Borough supports the proposed Travel Management Changes as described in the three bullets on page 2-21. The Borough's own Cluster Initiative and Timber Plan 2012 supported an increase in roads in the ATV Status in order to continue to provide public access for recreation and subsistence use, and to potentially develop a premier ATV Trail, avoiding additional road closures. By converting closed roads or roads scheduled for closure to an ATV status, the road will remain useable for a variety of mixed uses and the Borough supports that effort. The Borough has not had adequate time in this 45 day comment period to consult with the public regarding other roads proposed for closure and would like to reserve the right to provide additional comments upon additional conversations with the public regarding certain road usage.

Maintaining the marine access facilities for cabins and other special use sites in remote areas is important not only for the recreational use, but also from a safety and safe haven need for vessels caught in inclement weather or with emergency repair needs.

### **Vegetation Management:**

The Borough supports the opportunities in Alternative 2 to provide additional harvest opportunities through out the project area and above and beyond what the Wrangell Island Sale

approved for Wrangell Island. The Borough recognizes that more site specific analysis will need to occur for each proposed area and wants to be a partner with the USFS and part of those conversations to make sure any impacts to watersheds, wildlife and recreation are minimized, but opportunities for jobs, business development and sustainable economic growth are possible.

#### **Invasive Plant Treatment:**

The Borough supports the inclusion of adjacent nonfederal properties in invasive plant treatment and eradication plans. The Borough has little expertise and is often not aware of certain invasive plants and welcomes the opportunity to partner as possible with the USFS to learn more about the issue and receive assistance with treatment, especially in remote parcels adjacent to USFS activities.

#### Recreation:

The Borough supports trail improvements and deck replacement at Anan Wildlife Observatory. Anan is a critical facility for bear viewing and provides positive economic impact to Wrangell's Visitor Industry and businesses providing services (Wrangell Visitor Industry by the Numbers, Raincoast Data, 2018).

Middle Ridge Cabin has been a wonderful asset to Wrangell District. The location of the cabin, accessibility and amenities make it a popular location. The Borough encourages another cabin on the road system but toward the south end of the island to provide additional access and subsistence opportunities.

The Borough is attempting to improve the road surface of the road to the trailhead of the North Country Trail starting on the Spur Road extension. Some funding was received through the Federal Land Access Program. The award was just received. But it has been five years since application and the road has seen additional erosion of the surface. An ongoing partnership with the USFS to maintain the road and trail provides an important recreation opportunity that is currently underutilized and under maintained. The trail itself from Rainbow Falls and up is already seeing the boardwalk in a state of disrepair and often a safety issue due to cracked and broken boards and steps. The Borough supports maintenance of the road and trail.

Recreation opportunities on the road system that provide scenic views, and that are easily accessible (such as the Nemo Campsites) provide easy day trips for elderly or individuals with accessibility needs. More small stops and pull outs on existing or new roads would be a welcomed addition.

Under the heading, When Would We Implement a "Recreation Facility" or "Trails" Activity, all of the bullets seem to be for modifying/improving existing facilities. There needs to be a bullet specifically mentioning creating new facilities when new activities occur and a new recreation use would be appropriate and the public commented on the desire (i.e. a new cabin somewhere, a picnic area next to a new LTF, a new trail from an existing road to a scenic overlook or fishing stream, or a new day use area at an existing LTF, or new picnic areas in scenic locations).

### Pats Lake and Land Transfer Areas:

The Borough wants to make sure that the new areas transferring to the USFS through the Mental Health/USFS land trade agreement will be included to be considered for appropriate activities (i.e. most of the areas will be eligible for recreational activities). A couple of primary areas of concern is the land surrounding Pats Lake and the land surrounding the Rainbow Falls Trail. Recreational enhancements and improvements and expansion in these lands to be newly

acquired by the USFS is fully supported by the Borough and would be a needed improvement. Watershed restoration of the Pat Creek and Pats Lake are also important, and thus the Borough wants assurance that the land being traded to the USFS is part of the draft EIS and activities may occur within those areas.

#### Plan Amendment:

The Borough supports seeking a plan amendment for the areas described in the Scenic Integrity Objectives Map for Wrangell Island and Zarembo Island to modify the objectives. However, additional input is necessary by the Borough when a specific project is identified such that the full implications of the activity to the scenic view can be understood. Allowing an opportunity for activities in those areas that currently is not permitted due to the excessive restriction from the objective is supported until further analysis is conducted.

### Log Transfer Facilities:

The Borough supports the maintenance and reconstruction of the proposed Log Transfer Facilities as well as the proposed new construction. The Borough does want to ensure that the LTFs can be multiple use areas when the area is not needed for timber transfer. The existing LTFs are currently utilized for access, recreation, and subsistence, but it may not always be officially authorized. The Borough would like to see formal acceptance that these additional uses are permissible and will continue and that multiple use facilities may also be developed adjacent.

The Borough had been in conversation with the State Division of Forestry and the USFS regarding an in-water log storage area near Shoemaker Bay area or Woronkofski Island. Should that need arise again, the Borough specifically requests consultation of the selected area either there or in any other location within the Borough boundaries, as before there were conflicts of some of the suggested anchorages and the Borough would like to minimize those conflicts.

#### Implementation Framework:

The Borough wants to make sure that the implementation phase remains flexible to add activities that might not be considered for a location now, but become appropriate over the 15 year life of this plan. In the eight-step implementation framework and discussion, nowhere does it talk about the flexibility the public is being assured can happen. How does it fit into the eight-step process? What are the time components for each step? There is discussion about annual meetings to determine the implementation of activities, but then there is discussion about approvals prior to the annual meeting. Are notices sent out annually to solicit activity proposals? Or is it an open ended solicitation notice? How far in advance will residents know the USFS is planning certain activities in specific areas? Why are public workshops scheduled AFTER the 30 day public notice for recommendations on proposed activities? Wouldn't it make more sense to hold workshops during the notice period so individuals can ask questions about the proposals and suggest changes. Additional public workshops for scheduling, event sequencing etc could be held after the public review time period.

The Draft EIS discusses tribal consultations throughout the proposal development and implementation phase. The City and Borough of Wrangell requests ongoing consultation with Borough staff as well through out the out-year implementation planning, proposal development, and implementation phases. If that has to happen through a Cooperative Agency agreement, then the Borough would request the agreement. The Borough had one during the initial planning of the Wrangell Island Sale, however the USFS did not maintain their consultations

with the Borough. Please advise how the consultation will occur and if a Cooperative Agency Agreement is necessary.

#### Socio Economics:

In the discussion of the mills and the mill survey within the region on page 310, the USFS acknowledges that Table 98 is not a comprehensive list of mills, and that an additional 22 mills are in SE Alaska, four of which are located in Petersburg. Since this is the Central Tongass Study, we request that you add to that sentence 'and one is located in Wrangell'. It appears that the USFS only searched the NAICS code 333243, however there are other operations that are listed under other NAICS codes milling wood products. The USFS currently has, or recently had, a contract with Mike Allen Enterprises LLC using NAICS 115310 Support Activities for Forestry. How many other mills and data associated those mills are not included in the USFS analysis because of a different NAICS code?

When discussing cruise ship visitation, it needs to specify that Table 100 is only representative of the larger cruise ships. In sentence one of the Small Cruise Market, Wrangell has more visitation from the small and midsize cruise ships than the large, so Wrangell along with Petersburg should also be included as a location they frequent.

A very broad comment: Throughout the documents of Vol 1 and Vol 2, the USFS refers to Figure #. Yet it is not always very clear where that figure can be found. A few times the Figure was from the Forest Plan, sometimes from the Appendices, or in Vol 1. There were some figures staff reviewing the documents were never able to locate.

Again, thank you for this opportunity to comment. Unfortunately, the distribution of this DEIS is at a time when so many people are unavailable to review due to the seasonality of jobs. As the Borough continues to review the DEIS and have discussions with the public, additional comments may be forthcoming.

Sincerely,

Lisa Von Bargen Borough Manager

# ALASKA

In FY2016, Alaska received

\$3,194,463,262

through 55 federal spending programs guided by data derived from the 2010 Census.

The Counting for Dollars 2020 Project aims to understand 1) the extent to which the federal government will rely on data from the 2020 Census to guide the distribution of federal funding to states, localities, and households across the nation and 2) the impact of the accuracy of the 2020 Census on the fair, equitable distribution of these funds.

# The project has analyzed spending by state for 55 federal programs (\$883,094,826,042 in FY2016). Three types of programs are analyzed:

- Domestic financial assistance programs provide financial assistance including direct
  payments to individuals, grants, loans, and loan guarantees to non-federal entities within
  the U.S. such as individuals and families, state and local governments, companies, and
  nonprofits in order to fulfill a public purpose.
- Tax credit programs allow a special exclusion, exemption, or deduction from gross income or
  provide a special credit, a preferential rate of tax, or a deferral of tax liability.
- **Procurement programs** award a portion of Federal prime contract dollars to small businesses located in areas selected on the basis of census-derived data.

# The four uses of census-derived datasets to geographically allocate funding are:

- Define eligibility criteria that is, identify which organizations or individuals can receive funds.
- Compute formulas that geographically allocate funds to eligible recipients.
- Rank project applications based on priorities (e.g., smaller towns, poorer neighborhoods).
- Set interest rates for federal loan programs.

#### The two categories of census-derived datasets are:

- Geographic classifications the characterization (e.g., rural), delineation (e.g., Metropolitan Areas), or designation (e.g., Opportunity Zones) of specific geographic areas.
- Variable datasets
  - o Annual updates of population and housing variables collected in the Decennial Census.
  - o *Household surveys* collecting new data elements (e.g., income, occupation) by using the Decennial Census to design representative samples and interpret results.



# Reports of the Counting for Dollars 2020 Project:

- Report #1: Initial Analysis: 16 Large Census-guided Financial Assistance Programs (August 2017)\*
- Report #2: Estimating Fiscal Costs of a Census Undercount to States (March 2018)\*
- Report #3: Role of the Decennial Census in Distributing Federal Funds to Rural America (December 2018)\*
- Report #4: Census-derived Datasets Used to Distribute Federal Funds (December 2018)
- Report #5: Analysis of 55 Large Census-guided Federal Spending Programs (forthcoming)\*+
- Report #6: An Inventory of 320
   Census-guided Federal Spending Programs (forthcoming)
  - \* Data available by state
  - + Source for this state sheet

For further inform

### **COUNTING FOR DOLLARS 2020:**

# ALASKA

Allocation of Funds from 55 Large Federal Spending Programs Guided by Data Derived from the 2010 Census (Fiscal Year 2016)

# Total Program Obligations: \$3,194,463,262

Program	Dept.	Obligations	Program	Dept.	Obligations
Financial Assistance Programs		\$3,005,897,409			
Medical Assistance Program (Medicaid)	HHS	\$1,245,840,000	Community Facilities Loans/Grants	USDA	\$822,069
Federal Direct Student Loans	ED	\$63,162,119	Supporting Effective Instruction State Grants	ED	\$10,640,022
Supplemental Nutrition Assistance Program	USDA	\$175,483,424	Crime Victim Assistance	DOJ	\$5,476,300
Medicare Suppl. Medical Insurance (Part B)	HHS	\$100,377,025	CDBG Entitlement Grants	HUD	\$1,606,172
Highway Planning and Construction	DOT	\$550,503,380	Public Housing Capital Fund	HUD	\$2,036,000
Federal Pell Grant Program	ED	\$34,900,000	Block Grants for the Prevention and Treatment of Substance Abuse	HHS	\$5,889,074
Section 8 Housing Choice Vouchers	HUD	\$41,973,000	Water and Waste Disposal Systems for Rural Communities	USDA	\$37,246,303
Temporary Assistance for Needy Families	HHS	\$72,430,306	Social Services Block Grant	HHS	\$3,640,366
Very Low to Moderate Income Housing Loans	USDA	\$112,014,712	Rural Rental Assistance Payments	USDA	\$6,793,849
Title I Grants to LEAs	ED	\$39,266,561	Business and Industry Loans	USDA	\$19,430,000
State Children's Health Insurance Program	HHS	\$20,378,000	Career and Technical Education - Basic Grants to States	ED	\$4,214,921
National School Lunch Program	USDA	\$35,419,000	Homeland Security Grant Program	DHS	\$4,427,695
Special Education Grants	ED	\$37,544,473	WIOA Dislocated Worker Grants	DOL	\$2,299,690
Section 8 Housing Assistance Payments Program	HUD	\$10,667,133	HOME	HUD	\$3,568,935
Federal Transit Formula Grants	DOT	\$33,048,000	State CDBG	HUD	\$2,592,884
Head Start	HHS	\$47,340,666	WIOA Youth Activities	DOL	\$2,443,616
WIC	USDA	\$24,579,000	WIOA Adult Activities	DOL	\$2,042,848
Title IV-E Foster Care	HHS	\$20,051,757	Employment Service/Wagner-Peyser	DOL	\$7,660,792
Health Care Centers	HHS	\$64,271,013	Community Services Block Grant	HHS	\$3,756,915
School Breakfast Program	USDA	\$12,053,000	Special Programs for the Aging, Title III, Part C, Nutrition Services	HHS	\$3,348,608
Rural Electrification Loans and Loan Guarantees	USDA	\$16,462,000	Cooperative Extension Service	USDA	\$2,052,057
Public and Indian Housing	HUD	\$8,679,000	Native Amer. Employment & Training	DOL	\$61,192
Low Income Home Energy Assistance	HHS	\$17,502,723			
Child and Adult Care Food Program	USDA	\$9,203,000	Federal Tax Expenditures		\$39,141,819
Vocational Rehabilitation Grants to the States	ED	\$10,393,765	Low Income Housing Tax Credit	Treas	\$19,837,908
Child Care Mandatory and Matching Funds	HHS	\$7,850,000	New Markets Tax Credit	Treas	\$19,303,912
Unemployment Insurance Administration	DOL	\$24,727,000			
Federal Transit - Capital Investment Grants	DOT	\$13,729,971	Federal Procurement Programs		\$149,424,034
Child Care and Development Block Grant	HHS	\$5,151,000	HUBZones Program	SBA	\$149,424,034
Adoption Assistance	HHS	\$18,846,073			

Prepared by Andrew Reamer, the George Washington Institute of Public Policy, the George Washington University. Spending data analysis provided by Sean Moulton, Open Government Program Manager, Project on Government Oversight. | January 30, 2019

Note: The sequence of the above programs is consistent with U.S. rank order by program expenditures. (See U.S. sheet in series.)

Counting for Dollars 2020 publications and spreadsheet with above data available at <a href="https://gwipp.gwu.edu/counting-dollars-2020-role-decennial-census-geographic-distribution-federal-funds-decensial-census-geographic-distribution-geogr

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# What is the census?

Every 10 years, the U.S. Census Bureau conducts a census to determine the number of people living in the United States.

### What will the census ask?

The census asks for less personal information than most social media profiles. Items like name, gender, age, birthday, race/ethnicity, relationship to head-of-household, owner or renter and phone number are asked.

# Who gets counted?

Census forms are filled out by household. Everyone living at the address matters and everyone needs to be counted, including children.

## How do I fill it out?

People living in remote parts of the state will be counted in person. The Census Bureau will invite others to respond via mail and online. You'll be asked 10 questions that take about 10 minutes total, whether you're counted in person or you respond online.

# How is census information used?

Being counted helps communities create jobs, provide housing, fund K-12 education, prepare for emergencies and build schools, roads, hospitals, libraries, and so much more.

# Census Bureau

### Census and elections

Census data determines how many seats your state gets in Congress. State and local officials also use census data to draw boundaries for state and local legislative districts and school districts.

## **Census and information safety**

By federal law, individual census information cannot be shared. The Census Bureau has strong cybersecurity measures in place to protect your information and keep it secure.

# Language assistance

Online form: 12 non-English languages.

Paper form: English and Spanish. Telecommunications help for the people who are deaf or hard of hearing.

Language guides (video and print): 59 non-English languages, including American Sign Language, Braille and large print. The Alaska Census Working Group will also provide translated materials in a number of languages. For access, go to www.alaskacounts.org

# **Key Dates**

### **JANUARY 21, 2020**

Remote Alaska Census operations begin in Toksook Bay, Alaska.

### JANUARY - FEBRUARY

Western Alaska counted in person.

## **FEBRUARY - MARCH**

Interior and Eastern Alaska counted in person.

### **MARCH - APRIL**

North Slope and Aleutians counted in person.

### **APRIL 1, 2020**

National 2020 Census Day + Non-response follow-up begins for households that didn't submit census form.

# **JULY 2020**

Self-response deadline.

### **DECEMBER 31, 2020**

Census Bureau delivers count to President.

### **MARCH 2021**

States receive official count.



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