Common Council Meeting

Whitewater Municipal Building Community Room,
312 West Whitewater St., Whitewater, WI 53190
*In Person and Virtual

Tuesday, September 01, 2026 - 6:00 PM

Citizens are welcome (and encouraged) to join our webinar via computer, smart phone, or telephone. Citizen participation is welcome during topic discussion periods.

Please click the link below to join the webinar:

https://teams.microsoft.com/meet/270698644508687?p=ONbmaufadRKcUEm7LI

Meeting ID: 270 698 644 508 687

Passcode: bz3u3CF9

Dial in by phone

+1 929-229-5663,

Phone conference ID: 331 399 099#

Please note that although every effort will be made to provide for virtual participation, unforeseen technical difficulties may prevent this, in which case the meeting may still proceed as long as there is a quorum. Should you wish to make a comment in this situation, you are welcome to call this number: (262) 473-0108.

AGENDA

CALL TO ORDER

ROLL CALL

PLEDGE OF ALLEGIANCE

APPROVAL OF AGENDA
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CONSENT AGENDA
Items on the Consent Agenda will be approved together unless any council members requests that an item be removed for individual consideration.

1. Approval of Common Council meeting minutes from July 21, 2026, August 4, 2026 and August 18, 2026.
2. Library Board of Trustees meeting minutes from July 20, 2026.

3. Alcohol Licensing Committee meeting minutes from June 2, 2026.

4. Finance Committee meeting minutes from July 28, 2026.

5. Update on additional trash receptacles.

6. City of Whitewater Anti-virus Software renewal.

7. Collaboration with UW-Whitewater and Lakes Advisory Committee/Parks & Recreation Department for Methods in Lakes Management Course.

CITY MANAGER REPORT

8. City Manager Report.

9. Proclamation - Brain Aneurysm Awareness Month

10. Proclamation- Suicide Prevention Month.

STAFF REPORTS

11. Fire & EMS Staffing - **Fire Department**

12. Report addressing the claim that the City's budget has grown from $25 to $50 million.- **Finance**

HEARING OF CITIZEN COMMENTS

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RESOLUTION

13. **Approving applying for a Grant: Resolution 2026-R-43** Resolution to apply for a WEDC Community Development Investment Grant for project at 187 W Main St. - **Community Development**

ORDINANCES

First Reading

14. **Amending Ordinance: Ordinance 2026-O-21** Ordinance amending section 12.44.020 – North-South and East-West Streets – Base Line. - **Public Works**

CONSIDERATIONS

15. Review, discuss, and direct staff regarding recommendation from Public Safety and Licensing Review Committee regarding Hemp 1848 Inc, Cigarette, Tobacco, Vape License Denial.- **City Clerk**
16. Review, discuss, and direct staff regarding the Community Stars Gala. - **Chief of Staff**
17. Review, discuss, and direct staff regarding applying for State and Local Cybersecurity Grant Program.- **IT**
18. Review, discuss and direct staff regarding Flock Safety Contract.- **Police Department**
19. Councilmember Requests for Future Agenda Items or Committee items. Questions

FUTURE AGENDA ITEMS

20. Helmets for Scooters and E-Bikes- *Parks & Rec* - **M. Smith Q2**
21. Fire Department turnout times update.- **Artsmith December**
22. Speed/Safety on Ann Street.- **Smith** *Public Works Committee*
23. Polling Locations for August Primary - **Hicks September 15, 2026**
24. Whitewater Comparative Analysis. - **Finance**
25. ATV/UTV ordinance amendment.- **Hicks September**
26. Update on Food Pantry Lease- *Parks & Rec.* -**O. Artsmith October**
27. Strategic Plan Metrics - **Artsmith Q1 2027**
28. Review of Downtown Activation Initiative - **Artsmith Q3 2027**
29. Voter Turnout Improvement - **Artsmith Q2 2027**
30. Ethics Ordinance - **Singer**

ADJOURNMENT

Anyone requiring special arrangements is asked to call the Office of the City Manager / City Clerk (262-473-0102) at least 72 hours prior to the meeting.

The City of Whitewater's strategic goals for 2026–2028 are: Expand Housing Opportunities and Support Responsible Community Growth; Enhance Communication, Transparency, and Community Engagement; Support Economic and Downtown Development, Business Growth, and Tax Base Expansion; Foster a Vibrant, Engaged, and Welcoming Community; Ensure Long-Term Financial Stability and Strategic Investment.

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Common Council Meeting

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Tuesday, July 21, 2026 - 6:00 PM

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Meeting ID: 246 836 458 226 799

Passcode: kD7PE2E8

Dial in by phone

+1 929-229-5663,,748662868# United States

Phone conference ID: 748 662 868#

AGENDA

MINUTES

CALL TO ORDER

Council President Singer called the meeting to order at 6:00pm.

ROLL CALL

PRESENT
Council President Patrick Singer
Councilmember Michael Smith
Councilmember Orin Artsmith
Councilmember Steven Sahyun
Councilmember Brian Schanen
Councilmember Neil Hicks
Councilmember Gavin Kelleher

City Manager John Weidl
City Attorney Steven Chesebro
Public Works Director Brad Marquardt
City Clerk Heather Boehm

PLEDGE OF ALLEGIANCE

APPROVAL OF AGENDA

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Motion to Approve the Agenda made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

CONSENT AGENDA

Items on the Consent Agenda will be approved together unless any council members requests that an item be removed for individual consideration.

Motion to approve the Consent Agenda moving item #7 to Considerations and adding #27 to the Consent Agenda made by Councilmember Artsmith, Seconded by Councilmember Hicks.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

1. Approval of Common Council meeting minutes from May 14, 2026 and June 16, 2026.
2. Plan & Architectural Review Commission Minutes of May 11, 2026, June 1, 2026 and June 8, 2026.
3. Landmarks Minutes of May 6, 2026 and June 3, 2026.
4. Library Board of Trustees meeting minutes from May 18, 2026.
5. Public Works meeting minutes from May 12, 2026.
6. Reminder that the August 4, 2026, Common Council meeting will be held at the Innovation Center, 1221 Innovation Dr., Whitewater, WI 53190 at 6:00 pm.
7. Memo on ethics complaint by Brad Ceranske.

   Councilmember Smith requests this item be on a Council meeting. Council agrees to a Special meeting.

8. **Approving Purchase: Resolution 2026-R-24** Resolution approving the purchase of a 2026 Cargo Trailer with The Corral Trailer Sales for the replacement of the current 2009 Cargo Trailer.

9. **Approving Purchase: 2026-R-25** Resolution approving the purchase of a 2027 F-350 pickup truck with Ketterhagen Motors for the replacement of the current 2004 F-250 pickup truck.
10. **Approving Sale of Equipment: Resolution 2026-R-26** approving the sale of Department of Public Works and Wastewater Utility equipment.

11. **Approving Contracts: Resolution 2026-R-27** approving Contract 6-2026 with Payne & Dolan for 2026 Street Paving.

12. **Approving Contract Amendment: Resolution 2026-R-28** approving Strand Associates Amendment No. 2 to Task Order 24-10 for Starin Park Underground Wet Detention Basin Clean Water Fund application.

13. **Approving Purchase: 2026-R-30** Resolution approving purchase of 2025 Chevy 3500/Dump Body from Holz Fleet for Wastewater Utility.

14. **Approving Agreement: 2026-R-32** to approve the agreement between the City of Whitewater and the International Association of Fire Fighters, AFL-CIO local 580.

15. Approve Funding and Consultant Selection for a Comprehensive Whitewater Aquatic and Fitness Center Facility Assessment.

16. Approval of the use of Building Repair Funds for White Memorial Building Fascia and Soffit Repairs.

17. Memo regarding UW-Whitewater Business Park Study and Request for Proposals issued for City-owned property, Lot 1B /WUP 00322, N9601 Howard Rd, Whitewater, WI.

18. Memo regarding application for Opportunity Zone 2.0 designations for qualified tracts.

19. Tenant Rights and Responsibilities Educational Material.

20. Review of Resignations from Boards and Commissions.

21. Memo on quorum requirements and effect of abstaining from voting.

22. Memo on addressing citizen complaints made to council members.

23. June 2026 Financials

CITY MANAGER REPORT

24. City Manager Report.

    City Manager Weidl gave his bi-monthly update of City events and accomplishments, including reports from the following departments: Public Works, IT, Police, Fire & EMS, Library, Community Development, Parks & Recreation, Human Resources and Media Services.

25. Proclamation requested by Orin Artsmith for Disability Pride Month.

    City Manager John Weidl gave a proclamation for Disability Pride Month.

26. Proclamation for Muslim American Heritage Month from WI Muslim Foundation.

    City Manager John Weidl gave a proclamation for Muslim American Heritage Month.

STAFF REPORTS

27. Review and Discuss the recent Utility Credit Rating Upgrade and Financial Impact.- **Finance**

    This item was moved to the Consent Agenda.

HEARING OF CITIZEN COMMENTS

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Larry Kachel (457 S Buckingham Blvd) gave thank you's to Kevin Boehm and Michelle Dujardin from Parks & Rec, Karin Silvius from the Chamber for helping with the 4th of July parade and making it a success. To Neil and Stephanie Hicks for helping with the beer tent and being in charge of the Booster Club auction. To Coburn Company for being the lead sponsor for the fireworks.

RESOLUTION

28. **Approving Road Extension: Resolution 2026-R-29** approving the extension of Jakes Way to Howard Road as part of the Town of Whitewater's 2027 Howard Road Improvement Project.- **Public Works**

Christy Legerski (1365 E Jakes Way) spoke about the resolution.

Annika Welter (W7977 Bluff Rd) spoke about the resolution.

Motion to approve resolution 2026-R-29 made by Councilmember Schanen, Seconded by Councilmember Sahyun.
Voting Nay: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

The motion failed.

29. **Approving Alley Way Discontinuation: 2026-R-31** Final Resolution to discontinue public alley way bounded by Jefferson St., E North St., E Main St., and the Whitewater Creek.- **Public Works**

Motion to approve Resolution 2026-R-31 made by Councilmember Sahyun, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

ORDINANCES

First Reading

30. **Zoning Ordinance: 2026-O-18** Zoning Ordinance regarding Group Child Care Centers & Adult Day Care Centers.-**Community Development**

Motion to approve the first reading of Ordinance 2026-O-18 made by Councilmember Hicks, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Motion to waive the second reading of Ordinance 2026-O-18 made by Councilmember Artsmith, Seconded by Councilmember Kelleher.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

CONSIDERATIONS

31. Review, discuss, and direct staff regarding Police Department Evidence/Training Garage Fiber Run - **Police Department**

    Motion to approve made by Councilmember Hicks, Seconded by Councilmember Artsmith.
    Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

32. Review, discuss, and direct staff regarding final approval of Capital Improvement Program approved project to replace the Digital Video Recording (DVR) equipment.- **IT Department**

    Motion to approve Heartland Business Systems made by Councilmember Kelleher, Seconded by Councilmember Artsmith.
    Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

33. Review, discuss and direct staff regarding Flock Safety Contract.- **Police Department**

    Police Meyer gave an update on Flock.

    Calvin Fisnik (414 Maple St, Fort Atkinson) spoke against flock.
    Lane Wagner (148 Hyer Ln) spoke against Flock.
    Brad Ceranske (Woodward Rd) spoke against Flock.
    Larry Kachel (457 S Buckingham Blvd) spoke for Flock.
    Jeff Knight (405 Panther Ct) spoke for Flock.
    Nick Petreikis (747 W Main St) spoke against Flock.
    Brad Marquardt (1346 Tower Hill Pass) spoke for Flock.
    Chuck Mills (336 S Whiton) spoke for Flock.
    Sadie West (1007 W Starin Rd) spoke against Flock.

    Motion to direct staff to suspend the contract with Flock made by Councilmember Kelleher, Seconded by Councilmember Artsmith.
    Voting Yea: Councilmember Artsmith, Councilmember Kelleher

Voting Nay: Council President Singer, Councilmember Smith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks

This motion failed.

Motion to amend to June 2027 made by Councilmember Smith, Seconded by Councilmember Hicks.
Voting Yea: Councilmember Smith, Councilmember Schanen, Councilmember Hicks
Voting Nay: Council President Singer, Councilmember Artsmith, Councilmember Sahyun, Councilmember Kelleher

The amended motion failed.

Motion to bring back to first meeting in September for consideration.
Voting Yea: Council President Singer, Councilmember Artsmith, Councilmember Sahyun, Councilmember Kelleher
Voting Nay: Councilmember Smith, Councilmember Schanen, Councilmember Hicks

This motion passes.

34. Councilmember Requests for Future Agenda Items or Committee items. Questions

Councilmember Hicks - Staff report what local committees do for ethics complaints.

FUTURE AGENDA ITEMS

35. Whitewater Comparative Analysis. - **Finance August**
36. Helmets for Scooters and E-Bikes- *Bicycle and Pedestrian Committee*- **M. Smith Q2**
37. Update on Food Pantry Lease- *Parks & Rec.* -**O. Artsmith October**
38. Potential of Consolidating Polling Locations for Low Turnout Elections- **Hicks August 4, 2026**

ADJOURNMENT

Motion to adjourn made at 8:34pm made by Councilmember Artsmith, Seconded by Councilmember Smith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

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Common Council Meeting

Whitewater Innovation Center, 1221 Innovation Dr.,
Whitewater, WI 53190 *In Person and Virtual

Tuesday, August 04, 2026 - 6:00 PM

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AGENDA

MINUTES

CALL TO ORDER

Council President Singer called the meeting to order at 6:00pm.

ROLL CALL

PRESENT
Council President Patrick Singer
Councilmember Michael Smith
Councilmember Orin Smith
Councilmember Steven Sahyun
Councilmember Brian Schanen
Councilmember Neil Hicks
Councilmember Gavin Kelleher

City Manager John Weidl

City Attorney Steven Chesebro
Public Works Director Brad Marquardt
City Clerk Heather Boehm

PLEDGE OF ALLEGIANCE

APPROVAL OF AGENDA
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Motion to approve the agenda with removing item #19 from the agenda and bringing it back after late September made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Kelleher
Voting Nay: Councilmember Hicks

CONSENT AGENDA
Items on the Consent Agenda will be approved together unless any council members requests that an item be removed for individual consideration.

Motion to approve the consent agenda with moving item #6 to resolutions and adding items #11, #12 and #13 made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

1. Library Board of Trustee Meeting Minutes from June 15, 2026.
2. Finance Committee meeting minutes from June 23, 2026.
3. Community Development Authority meeting minutes from June 18, 2026.
4. **Approving Policy Change: 2026-R-35** Resolution approving addition to Employee Handbook regarding Employee Lateral Transfer Language for Vacation Credited Service.
5. **Approving Policy Change: 2026-R-36** Resolution approving amendment to Employee Handbook regarding City Manager vacation carryover.
6. **2026-R-38** Resolution authorizing the placement of the Shared-Ride Taxi bus on Wisconsin Surplus for Auction.

   Motion to approve resolution 2026-R-38 made by Councilmember Artsmith, Seconded by Councilmember Schanen.
   Voting Yea: Council President Singer, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher
   Voting Nay: Councilmember Smith

CITY MANAGER REPORT

7. City Manager Report.

City Manager Weidl gave his bi-monthly update of City events and accomplishments, including reports from the following departments: Public Works, IT, Police, Fire & EMS, Library, Community Development, Parks & Recreation, Human Resources.

STAFF REPORTS

8. Review and Discuss Fire Department Turnout Times - **Fire Department**

   Assistant Fire Chief Dion gave an update.

9. Review and Discuss hunting in city limits.- **Police Department**

   Police Chief Meyer gave an update.

10. Review and Discuss Flock Guardrails.- **Police Department**

    Police Chief Meyer gave an update.

HEARING OF CITIZEN COMMENTS

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Madison Sweetman (432 W Geneva St, Elkhorn) spoke against consolidating polling locations.

Bill Chandler (369 Lakeview Dr)
Keep the Campus Polling Station Open During the School Year

According to the 2025 censes, the total population of Whitewater is 16,038 and 12,075 students attend UW-Whitewater. Therefore, a large portion of our population is comprised of voting aged students. They deserve a voice in government.

I worked the campus polling station several years ago and Sue, my wife, worked the campus polling station in the last election. There was a steady stream of voters. In fact, according to the supplied statistics there were 2,812 campus voters in the 24 presidential election, 1,323 campus voters in the spring 25 election, and almost 1,000 campus voters in the spring 26 election. The turnout of voters on campus during the school year is not low.

Of course, we do not know how people voted, but the large student vote may have been why the school and police referendums passed, and young people are now serving on our school board, common council, and county board of supervisors. This civic engagement bodes well for the economic future of Whitewater. However, if closing the campus polling station during the school year is the intent, it is voter suppression for political gain.

Young people are our hope for the future. They need to be encouraged to vote to instill a lifelong habit of participating in democracy. Voting should be easier, not harder. It is a worthwhile investment of effort and money. Therefore, when students are on campus, keep the campus polling station open.

Paul Waelchli (647 S Wisconsin St) spoke against consolidating polling locations.

Sadie West (1007 W Starin Rd)
Hello everyone,

My name is Sadie West, and I am a current student at UW-Whitewater, and live at 1007 W Starin Road. Living at this address puts me in Voting Ward 9, meaning my polling location is currently on campus.

I'm here to ask you to keep that voting location, not only for myself, but the hundreds, sometimes thousands, of students who rely on it to participate in our local, state, and national elections.

UW-Whitewater is a major part of the Whitewater community. Students may go to school on campus, but do life throughout the city, including in the wards which currently have on campus voting. Many of these students live here year round, they work here, shop here, and participate in events. They are residents of this community, and their voices deserve the same hearing and consideration as every other voter.

UW-Whitewater has always taken pride in being an accessible and inclusive campus. The campus works hard to remove barriers students may be facing, and voting should not be an exception. The armory may not seem far away for many, but it is inaccessible to many students. Lack of transportation, mobility challenges, and other circumstances prevent many of our students from travelling off-campus to vote.

I would also like to point out that this discussion is taking place during the summer, when many students are away from campus, or at their jobs, and haven't been made aware that this topic is being discussed. The people who are the most impacted by this issue are not present to share and explain why this particular location matters to them. If this meeting were taking place during the semester, you would be able to see how much students care about keeping the on-campus polling location.

In fact the OW-Whitewater student body has cared enough to create partnerships between the city and the university to make elections more accessible. Our student Government has contributed resources and funds towards election efforts in the past, and many members have helped on election day. As the student government Clerk, I intend to help on election day this fall, as I have done in the past, and I know many other members would love the opportunity to do so as well.

We don't only want to help for specific elections, we would like to help during all the elections that take place during the academic year, as there are no small elections. No matter the type of election, every decision made during one impacts our community. Across Wisconsin, every UW System campus has at least one polling location on campus or is in the process of getting one. In addition many private universities across the state have on-campus polling locations as a convenience to their students and community. However, keeping the campus polling location is more than just convenience. It's about accessibility, civic engagement, and understanding that students are a part of this community.

I ask that you keep the campus polling location for all elections that take place during the academic year and to continue the wonderful partnership which has mutually benefitted the city and university communities for years.

Thank you.

Lisa Huempfner (976 W Charles St) spoke against consolidating the polling locations.

Tyler Schneider (160 S Whiton St) spoke against consolidating the polling locations.

Jan Bilgen (178 n Park St) spoke against consolidating polling locations.

Bob Gehrenbeck (212 N Franklin St) spoke against consolidating polling locations.

Ella Jordane (809 Grant St, Madison) spoke against consolidating polling locations.

Gregory Stewart (815 w Highland St) spoke against consolidating polling locations and spoke to give praise for out Whitewater EMS department.

Kevin Green (365 W Ann St) spoke about the spillway guardrails and the speeding on Ann St, spoke about the University helping fund the polling location on campus.

Isaiah Wilson (120 S Cottage St) spoke against consolidating polling locations.

Chuck Mills (336 S Whiton St) spoke about flock.

Allysun Euhardy (441 Koshkonong Dr)
Dear Whitewater City Council

This attempt to take away our access to polling is extremely concerning. Because who do we vote for in our "low turnout" or our spring elections? Yes, statewide elections like supreme court, but more importantly, our local nonpartisan elections like city council, county board positions, and school board.

When you take away our ability to an accessible voice, accessible input, it sends a broader message that Whitewater doesn't accept students as a part of the community and that it doesn't want students to participate in the community.

Being such a large portion of the Whitewater community, our campus and students DESERVE to be heard. We DESERVE to have a voice in our community, and we deserve to have equitable access to voting.

Allysun Euhardy

UWW Student

These were submitted to the clerk on behalf of those who couldn’t make it to the Council meeting.

Hi there,

My name is Lys Dobbs, and I am the Community Development Programing Specialist at UW-Whitewater and co-owner of Stellar Vintage. I wanted to submit a word of support regarding an on-campus polling place. Many of my student interns and plenty of others do not have cars on campus, nor do many know that they can register to vote with their Hawk Card. A polling place on campus would greatly help with this barrier, and I hope you find this issue equally important to address!

All my best,
Lys Dobbs

Dear Members of the Whitewater City Council,

I am writing to respectfully urge you to continue providing a polling location on the UW-Whitewater campus during odd-year elections.

As a graduate of UW-Whitewater, I can personally attest to the value of.having an on-campus polling location. For students, being able to vote where they live and study makes civic participation significantly more accessible. That convenience matters, especially for first-time voters who are developing lifelong voting habits.

I also write from the perspective of a former municipal clerk. I understand firsthand the logistical and staffing challenges that come with operating polling places. Running an election is no small undertaking, and when turnout is expected to be lower, it is natural to look for ways to reduce costs and simplify operations.

However, I believe eliminating a campus polling location would be the wrong solution.

Wisconsin's odd-year elections are no longer the "low-turnout" elections they once were. In recent years, Wisconsin Supreme Court elections have drawn record-breaking turnout and unprecedented public attention. The Wisconsin Supreme Court decides issues that have profound impacts on the lives of students, including voting rights, reproductive freedom, education, environmental protections, civil rights, and the interpretation of our state constitution. These are issues that directly affect young people and the future of our state.

Removing a polling location from campus creates an unnecessary barrier for students who may not have reliable transportation or who are voting for the first time. Rather than making participation more difficult, we should be looking for ways to continue encouraging civic engagement.

I also believe there are practical ways to address the staffing concerns without eliminating the polling place. UW-Whitewater has numerous civically engaged student organizations whose members would likely welcome the opportunity to serve as election inspectors. Students can be excellent poll workers, and involving them provides valuable civic experience while helping reduce staffing burdens on the City.

Campus organizations can also assist with voter registration and voter education efforts leading up to Election Day, helping ensure voters arrive prepared and keeping lines moving efficiently.

Maintaining a campus polling location demonstrates that the City of Whitewater values civic participation and is committed to ensuring all eligible voters-including students-have reasonable access to the ballot box.

Thank you for your service to the City of Whitewater and for considering these comments. I respectfully ask that you vote to retain the UW-Whitewater campus polling location for future odd-year elections.

Sincerely,

Samuel E. Liebert
Wisconsin State Director
All Voting is Local

The UW-Whitewater College Democrats, alongside other organizations on campus and within our community, have spent years advocating for an accessible and consistent polling location on our campus. The upcoming City Council discussion on whether to remove our polling location is disappointing, and we strongly urge our representatives to oppose this proposition.

On Tuesday, August 4th, the Whitewater City Council will have discussion considering the "potential of consolidating polling locations for low turnout elections As elected officials, they should champion increasing voter accessibility. One way we can make elections more accessible for students is by consistently having an on campus polling location. If students can't rely on having a polling place every election. our voter turnout will fall for every election, even our elections with a traditionally higher voter turnout.

Our organization stands for creating a more socially and civically accessible campus. By removing our polling place, our campus will be less accessible to all students, especially, but not limited to, our students with disabilities, students who lack reliable transportation, and our students who have busy class schedules1 jobs, and other responsibilities outside of university.

The way to solve our .. low turnout" Is not by taking away our polling location. It is not by taking away our voices. We are disheartened by our representatives' attempts to do so.

In Unity,
The UW-Whitewater College Democrats Executive Board

Dear Common Council Members,

I am writing to express my strong opposition to the proposal by Councilmember Neil Hicks to consolidate or close polling locations, specifically the campus polling station. At a time when we must

defend against voting suppression and encourage civic engagement, we cannot afford to implement policies that make it more difficult for citizens to vote.

It is vital that we keep young people engaged in the political process, as the future of our democratic republic depends on their participation. Every single vote is sacred and consequential.

I want my tax dollars to support access to and participation in voting. I am gladly willing to volunteer my time to support keeping this voting site open, and I have spoken with other community members who are equally willing to support this effort.

Please do not approve any effort to reduce polling places. Thank you for your attention to this critical matter.

Respectfully submitted,
Penelope J Alwin

Dear Whitewater Common Council

I am a disabled student at UW-Whitewater. Before the 2024 agreement, I struggled to vote in Whitewater. I cannot walk to the armory, so for each off campus election, I had to hope I could find someone with a car to drive me. I spoke to multiple disabled students during this time who wanted to vote but could not because they couldn't get to the polling place.

UW-Whitewater has the highest population of disabled students of any UW system school, with one in five students having a disability. The polling place on campus has given students, especially disabled students, access to utilize their constitutional right to vote.

Mary Young
375 N Harmony Ln #123

RESOLUTION

11. **Approving Map: 2026-R-33** Resolution approving the updated Child Safety Zone Map- **IT/GIS**

This item was moved to the Consent Agenda.

12. **Budget Amendment: 2026-R-34** Resolution to amend 2026 Budget Resolution for Downtown Activation Initiative - **Finance**

This item was moved to the Consent Agenda and will be a future agenda item.

13. **Approving Policy: 2026-R-37** Resolution approving Vacation Cash Out Policy.- **Human Resources**

This item was moved to the Consent Agenda.

ORDINANCES

First Reading

14. **Amending Ordinance: 2026-O-20** an ordinance amending 5.20.025 Alcohol License Review Committee to add review of and advising on public safety concerns to the duties of the Committee. - **City Attorney**

Redraft and bring back on a future meeting.

15. **2026-O-15** an Ordinance to repeal chapter 2.52.100 Pedestrian and Bicycle Advisory Commission. - **Parks**

Bring back after Ordinance 2026-O-20 is decided.

16. **Zoning Ordinance: 2026-O-17** Zoning Ordinance Change for Family Child Care Centers- **Community Development**

Motion to approve the first reading of Ordinance 2026-O-17 made by Councilmember Schanen, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Motion to waive the second reading of Ordinance 2026-O-17 made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

17. **Amending Ordinance 2026-O-19** Ordinance Amending Municipal Code 11.16.150 – Street Index of Parking Restrictions for Elizabeth Street and Highland Street and 11.22.010 – No Stopping, Standing or Parking.- **Public Works**

Jim O'Haloran (1104 W Highland St) spoke about the amendment.

Motion to approve the first reading of amending Ordinance 2026-O-19 made by Councilmember Hicks, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Motion to waive the second reading of amending Ordinance 2026-O-19 made by Councilmember Hicks, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Second Reading

18. **Amending Ordinance: 2026-O-14** Amendment to Ordinance 9.04.010 - Injury to Squirrels and Pets - Permission Required- **Parks**

Motion to approve the second reading of amending Ordinance 2026-O-14 made by Councilmember Schanen, Seconded by Councilmember Hicks.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith,

Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

CONSIDERATIONS

19. Review, discuss, and direct staff regarding the potential of consolidating polling locations for low turnout elections. - **City Clerk**

    This item was removed from the agenda to be brought back at the second meeting in September.

20. Review, discuss, and direct staff regarding purchase of department training vehicle. - **Police Department**

    Motion to approve made by Councilmember Kelleher, Seconded by Councilmember Artsmith.
    Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

21. Councilmember Requests for Future Agenda Items or Committee items. Questions

    Councilmember Sahyun - Primary election on campus.
    Councilmember Smith - Guardrails for the dam. Stop sign on Ann St.
    Councilmember Artsmith - End of year report from Assistant Fire Chief Dion on consistent times.
    Councilmember Hicks - Extending hours on the ATV/UTV Ordinance.

FUTURE AGENDA ITEMS

22. Whitewater Comparative Analysis. - **Finance August**
23. Helmets for Scooters and E-Bikes- *Parks & Rec* - **M. Smith Q2**
24. Update on Food Pantry Lease- *Parks & Rec.* -**O. Artsmith October**
25. Explore Flock guardrails- September 1, 2026
26. Ethics Boards and Surrounding Cities.- **Hicks - August 18, 2026**
27. Ethics Complaint from Brad Ceranske- **Special Meeting August 31, 2026**

ADJOURNMENT

Motion to adjourn at 7:54pm made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Sahyun, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Anyone requiring special arrangements is asked to call the Office of the City Manager / City Clerk (262-473-0102) at least 72 hours prior to the meeting.

The City of Whitewater's strategic goals for 2026–2028 are: Expand Housing Opportunities and Support Responsible Community Growth; Enhance Communication, Transparency, and Community Engagement; Support Economic and Downtown Development, Business Growth, and Tax Base Expansion; Foster a Vibrant, Engaged, and Welcoming Community; Ensure Long-Term Financial Stability and Strategic Investment.

This agenda may include quasi-judicial items addressing the specific outcome for an individual or property, such as zoning appeals, conditional use permits, land use decisions, licensing, or ethics decisions. For quasi-judicial items, Council Members are only able to consider information presented by interested parties or the public on the record during this meeting. Council Members should not conduct their own investigation but may request additional information from the interested parties.

Common Council Meeting

Whitewater Municipal Building Community Room,
312 West Whitewater St., Whitewater, WI 53190
*In Person and Virtual

Tuesday, August 18, 2026 - 6:00 PM

Citizens are welcome (and encouraged) to join our webinar via computer, smart phone, or telephone. Citizen participation is welcome during topic discussion periods.

Please click the link below to join the webinar:
https://teams.microsoft.com/meet/234308351864657?p=TAVFznxHsMgsc9YMK8

Meeting ID: 234 308 351 864 657

Passcode: Yg9Y3F7d

Dial in by phone

+1 929-229-5663

Phone conference ID: 469 281 009#

Please note that although every effort will be made to provide for virtual participation, unforeseen technical difficulties may prevent this, in which case the meeting may still proceed as long as there is a quorum. Should you wish to make a comment in this situation, you are welcome to call this number: (262) 473-0108.

AGENDA

MINUTES

CALL TO ORDER

Council President Singer called the meeting to order at 6:00pm.

ROLL CALL

PRESENT
Council President Patrick Singer
Councilmember Michael Smith
Councilmember Orin Smith
Councilmember Brian Schanen
Councilmember Neil Hicks
Councilmember Gavin Kelleher

City Manager John Weidl
City Attorney Steven Chesebro

Public Works Director Brad Marquardt
Deputy Clerk Tiffany Albright

ABSENT
Councilmember Steven Sahyun

PLEDGE OF ALLEGIANCE

APPROVAL OF AGENDA
A councilmember can choose to remove an item from the agenda or rearrange its order; however, introducing new items to the agenda is not allowed. Any proposed changes require a motion, a second, and approval from the Council to be implemented. The agenda shall be approved at each meeting even if no changes are being made at that meeting.

Motion to move items #16 to after #20 and move #14, #15 and #19 into the consent agenda. Remove item #2 and combine it with item #8 made by Councilmember Schanen, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

CONSENT AGENDA
Items on the Consent Agenda will be approved together unless any council members requests that an item be removed for individual consideration.

Motion made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

1. Public Works Committee meeting minutes from July 14, 2026.
2. Staff report regarding viability of condo projects in the City of Whitewater.

   Community Development Director Mason Becker gave an update regarding viability of condo projects in the City of Whitewater.
3. Plan & Architectural Review Commission Minutes of July 13, 2026.
4. July 2026 Financials

CITY MANAGER REPORT

5. City Manager Report.

   City Manager John Weidl skipped over the report as the slides are in the packet. Instead focused speaking about the Mid-year review of department strategic goals and milestones.

STAFF REPORTS

6. Mid-year review of Budget, Strategic Goals & Milestones- **City Manager**

City Manager John Weidl gave an update on the mid-year review of department strategic goals and milestones.

7. Downtown Activation Initiative update.- **Community Development**

   Community Development Director Mason Becker gave an update on the Downtown Activation Initiative.

8. Staff report recapping Jefferson Street Request for Proposal process and rental market in City of Whitewater.- **Community Development**

   Community Development Director Mason Becker gave an update recapping the Jefferson Street Request for Proposal process and rental market in the City of Whitewater.

9. Ethics Boards and Surrounding Cities.- **City Attorney**

   City Attorney Steven Chesebro gave an update on the Ethics Boards and Surrounding Cities.

10. Follow-up information regarding Flock Guardrails.- **Police Department**

    Police Chief Meyer gave an update on follow-up information regarding Flock guardrails.

11. Railing & fence damage Old Stone Mill Dam (Cravath Lake).- **Parks and Recreation Department**

    Parks & Rec Director Kevin Boehm gave an update on the railing and fence damage at the Old Stone Mill Dam (Cravath Lake).

12. Mid-block pedestrian crossing on West Main Street near Fairfield Inn and Suites.- **Public Works**

    Public Works Director Brad Marquardt gave an update on the mid-block pedestrian crossing on West Main St near the Fairfield Inn and Suites.

HEARING OF CITIZEN COMMENTS

No formal Council action will be taken during this meeting although issues raised may become a part of a future agenda. Participants are allotted a three minute speaking period. Specific items listed on the agenda may not be discussed at this time; however, citizens are invited to speak to those specific issues at the time the Council discusses that particular item.

To make a comment during this period, or during any agenda item: On a computer or handheld device, locate the controls on your computer to raise your hand. You may need to move your mouse to see these controls. On a traditional telephone, dial *6 to unmute your phone and dial *9 to raise your hand.

Jeff Knight (405 Panther Ct) spoke about item #8, the Jefferson St project.
Kristine Zaballos)1143 W Walworth St) spoke about the lack of trash cans on Main St.

RESOLUTION

13. **Approval of Property Sale: 2026-R-40** Resolution approving Sale of City owned property located on N Prospect Drive immediately south and west of the existing East West Wisconsin Business, Parcel # 292-0515-3432-000.- **Community Development**

Motion to approve with the change of residential to industrial use made by Councilmember Hicks, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

David Stone (303 Ann St) noted the resolution said for residential use.

14. **Contract Award: 2026-R-41** Resolution awarding Contract 7-2026, 2026 Detention Basin Maintenance.- **Public Works**

This item was moved into the Consent Agenda.

15. **Contract extension: 2026-R-42** Resolution for 2023 – 2026 Biosolids Hauling Contract and the Option to Extend for two additional years.- **Public Works**

This item was moved into the Consent Agenda.

16. **2026-R-43** A resolution regarding proposed BECI 765 kV Transmission Line Project- **Community Development**

Councilmember Hicks excused himself from this discussed because of a conflict of interest and left the meeting.

Community Development Director Mason Becker gave an update on this resolution.

Motion to approve Resolution 2026-R-43 made by Councilmember Artsmith, Seconded by Councilmember Schanen.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

ORDINANCES

First Reading

17. **Amending Ordinance: 2026-O-20** an ordinance amending 5.20.025 Alcohol License Review Committee to add review of and advising on public safety concerns to the duties of the Committee. - **City Attorney**

Motion to approve the first reading of Ordinance 2026-O-20 made by Councilmember Hicks, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Motion to waive the second reading of Ordinance 2026-O-20 made by Councilmember Schanen, Seconded by Councilmember Hicks.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher
Voting Nay: Councilmember Artsmith

CONSIDERATIONS

18. Review, discuss, and direct staff regarding the Mobile Home Park License for Twin Oaks WI LLC located at 755 N Tratt St, Whitewater.- **Community Development**.

Allison Schwark gave an update on Twin Oaks mobile home park.

Motion to acknowledge Twin Oaks is in compliance of the park and issue the license with some follow-up brough back on financial penalties made by Councilmember Schanen, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

19. Review, discuss, and direct staff regarding phone line updates.- **Police Department**

    This item was moved into the Consent

20. Councilmember Requests for Future Agenda Items or Committee items. Questions

    Councilmember Kelleher - Follow up on the trash cans.
    Councilmember Schanen - Trash can follow-up best placed at Public Works.
    Councilmember Artsmith - Metrics on the Strategic plan for the end of the year. Review of the Downtown Activation Initiative update in Q3 2027. Voter turnout improvement strategies Q2 2027. Lakes Management course Staff Report.
    Council President Singer - Bring back Ethics in September.

FUTURE AGENDA ITEMS

21. Helmets for Scooters and E-Bikes- *Parks & Rec* - **M. Smith Q2**
22. Update on Food Pantry Lease- *Parks & Rec.* -**O. Artsmith October**
23. Explore Flock guardrails- September 1, 2026
24. Ethics Complaint from Brad Ceranske- **Special Meeting August 31, 2026**
25. Fire Department turnout times update.- **Artsmith December**
26. Speed/Safety on Ann Street.- Smith *Public Works Committee*
27. Polling Locations.- **Hicks September 15, 2026**
28. Whitewater Comparative Analysis. - **Finance**
29. ATV/UTV ordinance amendment.- **Hicks September**

ADJOURNMENT

Motion to adjourn at 7:48pm made by Councilmember Schanen, Seconded by Councilmember Artsmith.
Voting Yea: Council President Singer, Councilmember Smith, Councilmember Artsmith, Councilmember Schanen, Councilmember Hicks, Councilmember Kelleher

Anyone requiring special arrangements is asked to call the Office of the City Manager / City Clerk (262-473-0102) at least 72 hours prior to the meeting.

The City of Whitewater's strategic goals for 2026–2028 are: Expand Housing Opportunities and Support Responsible Community Growth; Enhance Communication, Transparency, and Community Engagement; Support Economic and Downtown Development, Business Growth, and Tax Base Expansion; Foster a Vibrant, Engaged, and Welcoming Community; Ensure Long-Term Financial Stability and Strategic Investment.

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Library Board of Trustees

Whitewater Public Library, Meeting Room 2
431 West Center St., Whitewater, WI, 53190
*In Person and Virtual

Monday, July 20, 2026- 6:30 PM

Citizens are welcome (and encouraged) to join our webinar via computer, smart phone, or telephone. Citizen participation is welcome during topic discussion periods.

Please click the link below to join the webinar:

https://teams.microsoft.com/meet/238002657283787?p=BVMvRGBDpRZrh7p6b2

Meeting ID: 238 002 657 283 787

Passcode: mA6E4AS2

Telephone: +1 (929) 229-5663

Please note that although every effort will be made to provide for virtual participation, unforeseen technical difficulties may prevent this, in which case the meeting may still proceed as long as there is a quorum.

MINUTES

CALL TO ORDER 6:30

***Present*:** Kelly Davis, Elizabeth Miller, Steven Sahyun, Kathy Retzke, Doug Anderson

***Not Present*:** Camden Harlan, Tara McKenzie-Peotter

***Library Staff Present*:** Diane Jaroch (Director) and Sarah French (Assistant Director)

APPROVAL OF AGENDA

Doug Anderson motioned to approve, Elizabeth Miller seconded, and the motion passed unanimously.

A Board member can choose to remove an item from the agenda or rearrange its order; however, introducing new items to the agenda is not allowed. Any proposed changes require a motion, a second, and approval from the Board to be implemented. The agenda shall be approved at each meeting even if no changes are being made at that meeting.

CONSENT AGENDA
Items on the Consent Agenda will be approved together unless any Board member requests that an item be removed for individual consideration.

1. Approval of the minutes of the June 15, 2026 meeting

2. Approval of Payment of Invoices for June 2026
3. Acknowledgement of Receipt of June 2026 Statistical report
4. Acknowledgement of Receipt of Financial reports
5. Acknowledgement of Receipt of June 2026 Treasurer's reports

Doug Anderson motioned to approve, Kelly Davis seconded, and the motion passed unanimously.

HEARING OF CITIZEN COMMENTS

No formal Board action will be taken during this meeting although issues raised may become a part of a future agenda. Participants are allotted a three-minute speaking period. Specific items listed on the agenda may not be discussed at this time; however, citizens are invited to speak to those specific issues at the time the Board discusses that particular item.

To make a comment during this period, or any agenda item: On a computer or handheld device, locate the controls on your computer to raise your hand. You may need to move your mouse to see these controls. On a traditional telephone, dial *6 to unmute your phone and dial *9 to raise your hand.

No citizens were present to comment.

OLD BUSINESS

6. Library Building general update

The expansion to the donor wall is in progress and will be complete before the end of the year.

NEW BUSINESS

7. Board education trustee training video: Who Runs the Library?
8. Library Administration Analysis and Budget Recommendations 2027-2028 presentation by Assistant Director, Sarah French

The self check-out went live last Friday!

The teen volunteers program is going well!

2027 Budget Recommendations: Choose a direction for the Strategic Plan (three options: Complete rework of plan with WiLS ($20k) or UW-Extension ($17k), WiLS Revision ($13k), Rachel Arndt Consulting ($2k)), hire a paid Teen Summer Intern ($500), analyze wages for technical staff.

Kathy Retzke moved to increase the recommendation for an additional .70 FTE Library Associate to 1.0 FTE. Steven Sahyun seconds the motion.

9. Assignment of Trustees to the Board Development Committee and Evaluation Committee

Kelly Davis motioned for a slate of Doug Anderson, Kelly Davis, and Elizabeth Miller to the Board Development Committee. The motion passed unanimously.

Kelly Davis motioned for a partial slate of Kelly Davis and Kathy Retzke to be appointed to the Evaluation Committee. The board will revisit this at the next meeting when all members are present.

10. Mid-Year Review of the 2026 Strategic Plan Activities

CONSIDERATIONS / DISCUSSIONS / REPORTS

11. Staff reports

12. Board reports

Kathy Retzke shared the Treasurer's report. Our bank accounts are now finally consolidated down to ONE account!

CONFIRMATION OF NEXT MEETING: Monday, August 17 at 6:30 pm in Library Meeting Room 2.

ADJOURNMENT

Elizabeth Miller motioned to adjourn the meeting at 7:45 pm, and Kelly Davis seconded the motion. The motion passed unanimously.

Anyone requiring special arrangements is asked to call the library (262-473-0530) at least 72 hours prior.

Alcohol Licensing Committee Meeting

Whitewater Municipal Building, Cravath Lakefront Room, 2nd Floor, 312 West Whitewater St., Whitewater, WI 53190 *In Person and Virtual

Tuesday, June 02, 2026 - 5:00 PM

Citizens are welcome (and encouraged) to join our webinar via computer, smart phone, or telephone. Citizen participation is welcome during topic discussion periods.

Please click the link below to join the webinar:

Join: https://teams.microsoft.com/meet/246653225377651?p=9bl77io8KqDClPZ1fk

Meeting ID: 246 653 225 377 651

Passcode: vx3xZ94v

Dial in by phone

+1 929-229-5663,,801459485# United States,

Phone conference ID: 801 459 485#

Please note that although every effort will be made to provide for virtual participation, unforeseen technical difficulties may prevent this, in which case the meeting may still proceed as long as there is a quorum. Should you wish to make a comment in this situation, you are welcome to call this number: (262) 473-0108.

MINUTES

CALL TO ORDER

Chairperson Schanen called the meeting to order at 5:05 pm.

ROLL CALL

PRESENT
Chairperson Brian Schanen
Patrick Singer
Mike Smith

Police Chief Dan Meyer

City Attorney Steven Chesebro

APPROVAL OF AGENDA

A committee member can choose to remove an item from the agenda or rearrange its order; however, introducing new items to the agenda is not allowed. Any proposed changes require a motion, a second, and approval from the Committee to be implemented. The agenda shall be approved at each meeting even if no changes are being made at that meeting.

Motion made to approve the agenda by Singer, Seconded by Smith.
Voting Yea: Chairperson Schanen, Singer, Smith

CONSENT AGENDA

Motion made to approve the consent agenda by Smith, Seconded by Singer.
Voting Yea: Chairperson Schanen, Singer, Smith.

1. May 5, 2026 minutes

HEARING OF APPEAL

2. Appeal for Class B Alcohol and Beer license denial for Danielle R Parsell, The Flowing Well, old Coyote Grill.

   Motion made to approve Class B Alcohol and Beer license respective of bond by Chairperson Schanen, Seconded by Singer.
   Voting Yea: Chairperson Schanen, Singer, Smith.

ADJOURNMENT

Motion made to adjourn at 5:23 pm by Singer, Seconded by Chairperson Schanen.
Voting Yea: Chairperson Schanen, Singer, Smith

A quorum of the Common Council may be present. This notice is given to inform the public that no formal action will be taken at this meeting.

Anyone requiring special arrangements is asked to call the Office of the City Manager / City Clerk (262-473-0102) at least 72 hours prior to the meeting.

Finance Committee Meeting

Cravath Lakefront room 2nd floor 312 West Whitewater Str, Whitewater, WI, 53190 *In Person and Virtual

Tuesday, July 28, 2026 - 5:00 PM

Citizens are welcome (and encouraged) to join our webinar via computer, smart phone, or telephone. Citizen participation is welcome during topic discussion periods.

Finance Committee Meeting 07-28-2026 | Join meeting in Teams | Microsoft Teams

Please note that although every effort will be made to provide for virtual participation, unforeseen technical difficulties may prevent this, in which case the meeting may still proceed as long as there is a quorum. Should you wish to make a comment in this situation, you are welcome to call this number: (262) 473-0108.

AGENDA

CALL TO ORDER

The meeting was called to order at 5:00 p.m. by Patrick Singer.

ROLL CALL

Present: Patrick Singer and Gavin Kelleher

Absent: Brian Schanen

Additional Attendees: Rachelle Blitch, Director of Finance; Sara Marquardt, HR Manager; Mason Becker, Economic Development Director; Diane Jaroch, Library Director

CONSENT AGENDA

Items on the Consent Agenda will be approved together unless any committee member requests that an item be removed for individual consideration.

1. Finance Committee Meeting Minutes from June 23, 2026
2. June 2026 General Fund Financials

Motion to approve the consent agenda made by Gavin Kelleher, Seconded by Patrick Singer.

Voting Yes: Patrick Singer and Gavin Kelleher. Voting No: None.

HEARING OF CITIZEN COMMENTS

No formal Committee action will be taken during this meeting although issues raised may become a part of a future agenda. Participants are allotted a three minute speaking period. Specific items listed on the agenda may not be discussed at this time; however, citizens are invited to speak to those specific issues at the time the Committee discusses that particular item.

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these controls. On a traditional telephone, dial *6 to unmute your phone and dial *9 to raise your hand.

CONSIDERATIONS / DISCUSSIONS / REPORTS

3. Presentation of 2025 Annual Financial Statements and Audit by Johnson & Block
4. Discussion and Possible Action to Recommend Approval of the Lateral Transfer Language for Vacation to the Common Council

Motion to recommend approval of the Lateral Transfer Language for Vacation to Common Council made by Patrick Singer, Seconded by Gavin Kelleher.

Voting Yes: Patrick Singer and Gavin Kelleher. Voting No: None.

5. Discussion and Possible Action to Recommend Approval of the Vacation Payout Policy to Common Council

Motion made to recommend approval of the Vacation Payout Policy to Common Council made by Patrick Singer, Seconded by Gavin Kelleher.

Voting Yes: Patrick Singer and Gavin Kelleher. Voting No: None.

6. Review, Discussion, and Possible Action: Proposed Whitewater Downtown Activation Initiative

Motion to recommend a budget amendment for the Downtown Activation Initiative to Common Council made by Gavin Kelleher, Seconded by Patrick Singer.

Voting Yes: Patrick Singer and Gavin Kelleher. Voting No: None.

7. Discussion and Direction on the Capital Improvement Policy
8. Discussion and Direction Regarding the City's 2027 Appropriation for the Library
9. Discussion and possible action to recommend the authorization to order a replacement vehicle for Shared-Ride Taxi to Common Council
10. Discussion and Review of the Library's Capital Donations

FUTURE AGENDA ITEMS

ADJOURNMENT

A motion to adjourn was made by Gavin Kelleher, Seconded by Patrick Singer.

Voting Yes: Patrick Singer and Gavin Kelleher. Voting No: None.

The meeting adjourned at 6:30 p.m.

A quorum of the Common Council may be present. This notice is given to inform the public that no formal action will be taken at this meeting.

Anyone requiring special arrangements is asked to call the Office of the City Manager / City Clerk (262-473-0102) at least 72 hours prior to the meeting.

City of WHITEWATER	Council Agenda Item
Meeting Date:	September 1, 2026
Agenda Item:	Additional Trash Receptacles.
Staff Contact (name, email, phone):	Brad Marquardt, bmarquardt@whitewater-wi.gov, 262-473-0139

BACKGROUND
(Enter the who, what when, where, why)

At the August 18, 2026 Council meeting a resident spoke during public comment about the lack of trash receptacles along Main Street, particularly when University students are back at school. She gave four locations she thought trash receptacles should be placed:

- Move the existing trash can on North Street more to the intersection with Main Street
- Northeast corner of Franklin Street and Main Street
- Southeast corner of Prairie Street and Main Street
- Northeast corner of Prince Street and Main Street.

Staff ordered four new trash receptacles at a cost of around $600. They arrived Monday August 24. It is staff's intention to have these in place by Friday August 28.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS
(Dates, committees, action taken)

N/A

FINANCIAL IMPACT
(If none, state N/A)

As stated above, the trash receptacles cost to purchase was around $600.

STAFF RECOMMENDATION

N/A

ATTACHMENT(S) INCLUDED
(If none, state N/A)

1. N/A

QUOTE CONFIRMATION

Pricing and Availability Notice

Due to ongoing supply chain challenges, some hardware manufacturers cannot guarantee product availability or pricing until the product is shipped. While we make every effort to honor quoted pricing, if a hardware manufacturer increases its price to CDW after a quote is issued or order is accepted, we may need to update your quoted price to reflect that change irrespective of any timeframes or validity periods set forth in the quote, including up to the date of shipment. In the event of a price adjustment, we will notify you prior to shipment. Any price adjustment would only occur if the hardware manufacturer increases its pricing to CDW.

TROY SEYFERT,

Thank you for considering CDW•G for your technology needs. The details of your quote are below. **If you are an eProcurement or single sign on customer, please log into your system to access the CDW site.** You can search for your quote to retrieve and transfer back into your system for processing.

For all other customers, click below to convert your quote to an order.

Convert Quote to Order

QUOTE #	QUOTE DATE	QUOTE REFERENCE	CUSTOMER #	GRAND TOTAL
PZHS687	8/18/2026	PZHS687	4352685	$81,577.61

QUOTE DETAILS

ITEM	QTY	CDW#	UNIT PRICE	EXT. PRICE
CROWDSTRIKE FLCN CMPL+TG STD T3 16M Mfg. Part#: CS.FCSD.GOV.SOLN.T3.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	9241306	$102.95	$30,885.00
Falcon Insight Endpoint Detection & Response - subscription license (16 mon Mfg. Part#: CS.INSIGHTB.SOLN.T5.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	8267110	$0.00	$0.00
CROWDSTRIKE PREVENT T5 16MO Mfg. Part#: CS.PREVENTB.SOLN.T5.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	9242449	$0.00	$0.00
Falcon Discover - subscription license (16 months) - 1 endpoint Mfg. Part#: CS.DISCB.SOLN.T5.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	6843078	$0.00	$0.00

QUOTE DETAILS (CONT.)				
Falcon Complete on GovCloud - subscription license (16 months) - 1 endpoint Mfg. Part#: CS.FALCOMPSGOV.SVC.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	7981394	$0.00	$0.00
CROWDSTRIKE FLCN ADVERSARY OW EP 16M Mfg. Part#: CS.AOW.SVC.T3.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	9241663	$0.00	$0.00
CrowdStrike Threat Graph Standard on GovCloud - subscription license (16 mo Mfg. Part#: CS.TG.STD.GOV.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	300	6810134	$0.00	$0.00
CrowdStrike 16-Month Express Support Mfg. Part#: RR.HOS.ENT.EXPS.16M Year 1 - 16 Month Term Electronic distribution - NO MEDIA Contract: MARKET	1	5197492	$3,250.55	$3,250.55
CrowdStrike 12-Month Falcon Complete with Threat Graph Standard on GovCloud Mfg. Part#: CS.FCSD.GOV.SOLN.T3.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	6765357	$71.54	$21,462.00
CrowdStrike 12-Month Insight - Bundled Software Subscription Mfg. Part#: CS.INSIGHTB.SOLN.T5.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5441170	$0.00	$0.00
CrowdStrike 12-Month Prevent - Bundled Software Subscription Mfg. Part#: CS.PREVENTB.SOLN.T5.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5441174	$0.00	$0.00
CrowdStrike 12-Month Discover - Bundled Software Subscription Mfg. Part#: CS.DISCB.SOLN.T5.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5441177	$0.00	$0.00
Falcon Complete - subscription license (1 year) - 1 license Mfg. Part#: CS.FALCOMPSGOV.SVC.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	6663518	$0.00	$0.00
Falcon Adversary Overwatch - subscription license (1 year) - 1 endpoint Mfg. Part#: CS.AOW.SVC.T3.12M	300	7915202	$0.00	$0.00

QUOTE DETAILS (CONT.)				
Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET				
CrowdStrike 12-Month Threat Graph Standard on GovCloud Software Mfg. Part#: CS.TG.STD.GOV.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5486316	$0.00	$0.00
CrowdStrike 12-Month Express Support Mfg. Part#: RR.HOS.ENT.EXPS.12M Year 2 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	1	4915958	$2,259.03	$2,259.03
CrowdStrike 12-Month Falcon Complete with Threat Graph Standard on GovCloud Mfg. Part#: CS.FCSD.GOV.SOLN.T3.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	6765357	$71.54	$21,462.00
CrowdStrike 12-Month Insight - Bundled Software Subscription Mfg. Part#: CS.INSIGHTB.SOLN.T5.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5441170	$0.00	$0.00
CrowdStrike 12-Month Prevent - Bundled Software Subscription Mfg. Part#: CS.PREVENTB.SOLN.T5.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5441174	$0.00	$0.00
CrowdStrike 12-Month Discover - Bundled Software Subscription Mfg. Part#: CS.DISCB.SOLN.T5.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5441177	$0.00	$0.00
Falcon Complete - subscription license (1 year) - 1 license Mfg. Part#: CS.FALCOMPSGOV.SVC.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	6663518	$0.00	$0.00
Falcon Adversary Overwatch - subscription license (1 year) - 1 endpoint Mfg. Part#: CS.AOW.SVC.T3.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	7915202	$0.00	$0.00
CrowdStrike 12-Month Threat Graph Standard on GovCloud Software Mfg. Part#: CS.TG.STD.GOV.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	300	5486316	$0.00	$0.00

QUOTE DETAILS (CONT.)				
CrowdStrike 12-Month Express Support Mfg. Part#: RR.HOS.ENT.EXPS.12M Year 3 - 12 Month term Electronic distribution - NO MEDIA Contract: MARKET	1	4915958	$2,259.03	$2,259.03

SUBTOTAL	$81,577.61
SHIPPING	$0.00
SALES TAX	$0.00
GRAND TOTAL	**$81,577.61**

PURCHASER BILLING INFO	DELIVER TO
Billing Address: CITY OF WHITEWATER ACCTS PAYABLE 312 W WHITEWATER ST WHITEWATER, WI 53190-1940 **Phone:** (262) 473-0500 **Payment Terms:** VISA	**Shipping Address:** CITY OF WHITEWATER TROY SEYFERT 312 W WHITEWATER ST WHITEWATER, WI 53190-1940 **Phone:** (262) 473-0500 **Shipping Method:** ELECTRONIC DISTRIBUTION
	Please remit payments to:
	CDW Government 75 Remittance Drive Suite 1515 Chicago, IL 60675-1515

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Mike Elliott | (877) 459-7057 | mike.elliott@cdwg.com

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City of WHITEWATER	Council Agenda Item
Meeting Date:	September 1, 2026
Agenda Item:	City of Whitewater Antivirus Software
Staff Contact (name, email, phone):	Troy Seyfert, tseyfert@whitewater-wi.gov, 262-473-1391

BACKGROUND

As ransomware and other threats targeting municipal governments have increased, so has the need for advanced protection for our devices and network. This has prompted a complete review of our endpoint protection.

The City of Whitewater Information Technology Department currently uses ESET Endpoint Protection as its primary antivirus/endpoint detection and response solution. While ESET provides a reliable baseline endpoint protection against Malware, the City Information Technology Department sought demos from two additional vendors to ensure that our endpoints and network are protected in the best way possible.

With that information in mind, Information Technology sought demos from ESET, CrowdStrike and SentinalOne. Renewal quotes for all three vendors were received. We requested that the first year of each quote line up so that our renewal occurs in January 2028, forgoing a cost to the 2027 budget. The quotes were as follows:

- ESET - (15 months) $34,389.25
- SentinelOne - (16 months) $29,969.88, (40 months) $69,641.54
- CrowdStrike - (16 months) $34,135.55, (40 months) $81,577.61

Our previous 3-year cost for ESET was $41,649.80. However, as you can see above, they are significantly increasing their costs for the same level of service.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS

Approved for Consent Agenda in Finance Committee

FINANCIAL IMPACT

CrowdStrike 3-year quote for $81,577.61. Year 1 (2026) - $34,135.55; Year 2 (2028) - $23,721.03; Year 3 (2029) - $23,721.03

STAFF RECOMMENDATION

The recommendation is to move from ESET Endpoint Protection to CrowdStrike Falcon Complete. CrowdStrike was chosen based on their technical expertise, wide adoption among public sector clients and offering full cycle remediation. Also included with CrowdStrike Falcon Complete is a 1-million-dollar warranty for ransomware-related expenses. While this was not a requirement as we evaluated vendors, it demonstrates CrowdStrike's commitment to its customers, and confidence in their product.

ATTACHMENT(S) INCLUDED

1. CrowdStrike 3-year quote

City of WHITEWATER Parks & Recreation
www.wwparks.org
Telephone: 262-473-0122
Fax: 262-473-0509
Office of Parks & Recreation
312 W. Whitewater St.
Whitewater, WI 53190

To: City of Whitewater Common Council

From: Michelle Dujardin, Assistant Director and Community Events Programmer

Date: Thursday, August 27, 2026

Re: Collaboration with UW-Whitewater and Lakes Advisory Committee/Parks & Recreation Department for Methods in Lakes Management Course

The City of Whitewater Parks & Recreation Department and Lakes Advisory Committee are excited to partner with UW-Whitewater's ENVSCI 496: Methods in Lake Management course, led by Assistant Professor Pete Puleo. This Community-Based Learning (CBL) course gives students the opportunity to apply what they are learning in the classroom to real-world lake management needs right here in Whitewater.

Throughout the semester, students will work in small groups on projects involving Cravath and Trippe Lakes, collecting valuable data such as dissolved oxygen, water depth, temperature, nutrients, and/or pollution levels. The projects will be shaped by the needs of the City, with the goal of generating useful information that can help support future lake management decisions and complement the work of the City, SEWRPC, and Wisconsin DNR.

Members of the Lakes Advisory Committee and Parks & Recreation staff will be actively involved throughout the semester, working alongside students and the instructor, sharing information about our lakes, assisting with project needs, and helping connect classroom learning with the City's ongoing lake management efforts.

This is an exciting new opportunity to strengthen our partnership with UW-Whitewater, provide students with meaningful hands-on experience, and gain additional research and data that can benefit Cravath and Trippe Lakes. We are very excited to be part of this partnership and look forward to seeing what the students discover throughout the semester!

City of
WHITEWATER
Live • Learn • Work • Play
City Manager's Report
with John Weidl
9/1/2026

Construction Projects:

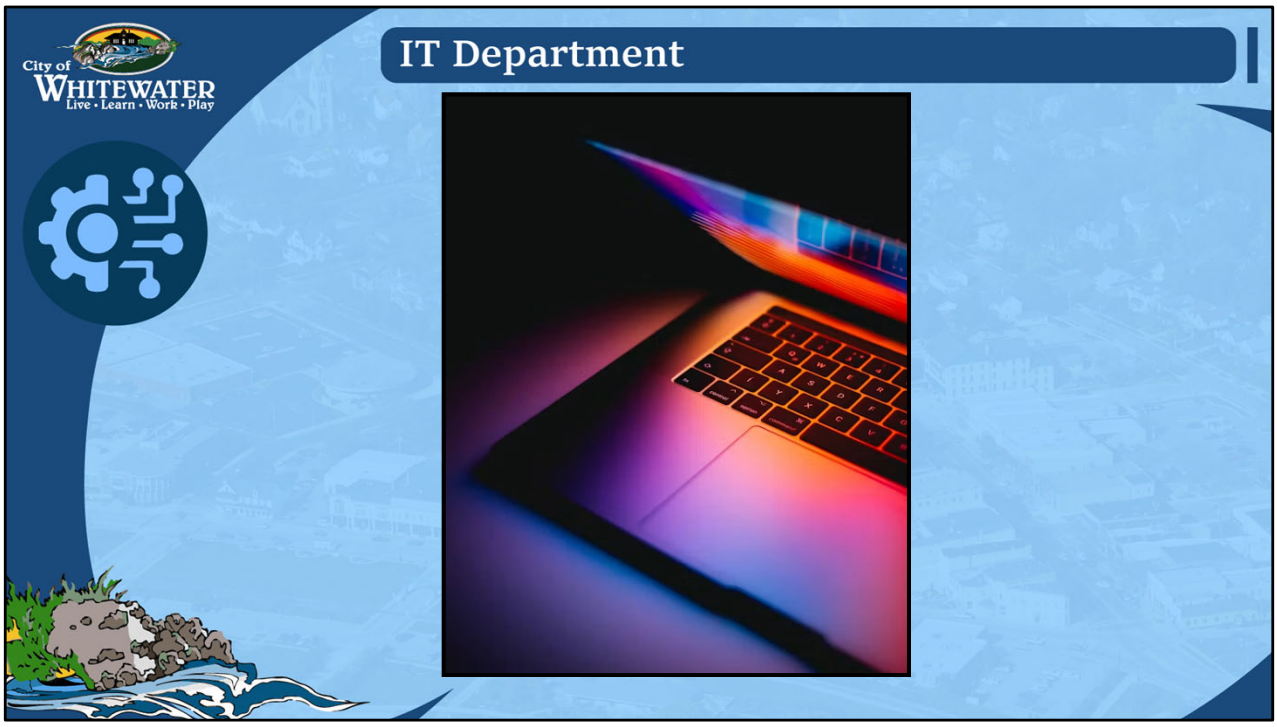
- **Main and Franklin: Project is completed and open to traffic. Some minor punch list items for the contractor to take care of.**
- **Jefferson Street: Section north of Starin Road is paved but still needs final restoration. Water main is installed from Starin Road to Cravath Street. Once safe samples are achieved the contractor will be working on sanitary and water laterals to the houses.**
- **Universal Water Main: All water main has been installed. Once safe samples come back, the laterals will be reconnected to the businesses. The contractor will be working on removing the subbase and installing underdrain before repaving takes place.**
- **Street Improvements: The contractor is planning on starting after Labor Day on Lakeview and Amber Street, followed by Wisconsin Street and then Universal Blvd and Technology Dr.**

- **In the Street Dept, crews worked on miscellaneous concrete curb and gutter repairs, repaired traffic signals and streetlights, repaired catch basins, did maintenance at the compost site, treated Ash trees, repaired**

playground equipment, and installed garbage cans on Main Street.

- **In the Water Dept, lead and copper testing is completed with the City passing with no issues. Next testing will be in 3 years. Staff discovered a media leak in the Well 5 filter, causing the media to enter the distribution system. After taking the well out of service, the mains leading from Well 5 were flushed. Staff is in the process of determining the extent of the damage to the filter tank. Other work included helping the contractor with locating services on the Universal Blvd project and fixing an air release valve on Well 5.**

- **In the Wastewater Dept, staff received sampling coolers as part of the Permit renewal. Staff will plan on starting sampling in the next week or two. Staff worked with the Police Department to reprogram their fobs so they have access through the gate for the Evidence Garage and the shooting range. Staff had to take the Crane Truck in for service due to the crane leaking oil. Fort Atkinson will help provide coverage if needed. Staff worked on providing final documentation to FEMA for reimbursement.**



The City's Cyber Incident Response Plan has been completed. Our next step is a tabletop exercise with our cyber response team in September. The exercise is meant to strengthen our communication and response should a cybersecurity event take place.

Highlights

PD and Park and Rec staff participated in the Back to School Bash at the Armory. All students received a bag of school supplies and had the opportunity to play basketball or soccer with staff. Thanks to everyone who participated!(pictured on the left)

On Thursday, August 27, all City staff participated in Active Threat Training at the Whitewater Public Library. The Whitewater Police Department provided hands-on examples and realistic scenarios to help staff better understand how to respond during an active threat situation and be more prepared and vigilant in an emergency. (pictured on the right)

Hiring Updates

The Community Service Officer application process has closed. Interviewing applicants on August 25th.
We are currently accepting applications for Dispatcher. Applications can be submitted through governmentjobs.com which can be accessed using the city website. Applications are due by September 1st at 4pm.

Details

Capt. Vander Steeg attended the Jefferson County Chiefs and Sheriff's meeting hosted at the Jefferson County Health and Human Services building.
Chief Meyer attended the Walworth County Chiefs and Sheriff's meeting hosted at the Williams Bay Village Hall.

Highlights-

- **4 staff members attended Burn Camp for injured youth at Camp Lutherdale in Lagrange. Tower 1250 was used to hoist the flag during the parade of fire apparatus. (pictured above)**

- **Whitewater responded with an Engine and a Chief to Fort Atkinson for a MABAS request for a gas main break.**

- **Wednesday, August 19th Whitewater responded with a Truck and a Chief to East Troy for a MABAS request for a working structure fire.**

- **August 20th a Tender responded to a MABAS request for Palmyra for a commercial working structure fire.**

- **Friday, August 21st an Engine and Chief were placed on standby to assist with a PD matter.**

- **Saturday, August 22nd an Engine and Chief were placed on Standby to**

assist with a DCI matter.

Details

AC Dion attended the Cold Spring town board meeting.
Tuesday, August 18th AC Dion attended the Town of Richmond town board meeting.
Monday, August 24th staff attended the monthly EMS training instructed by Mercy. This month's topic was cardiac emergencies.
Wednesday, August 26th AC Dion attended the Lima town board meeting

Highlights

The library had the pleasure of hosting the 2026 Community Stars Gala. The event was a great success. A special thanks goes out to library staff members Susan and Cori for being part of the City Gala committee. The decorations looked amazing and we received a lot of compliments!

The library is collaborating with the UW-Whitewater to provide One-on-One Support and Training for people aged 50+and people aged 18+ with disabilities. Intergenerational Technology Services (IGeTS)-Mobile sessions will be held on Mondays and Wednesdays starting September 9 from 12:00-1:30 pm in Study Room 2. Services are free and are provided by UW-Whitewater students.

The Summer Reading Program came to an end on July 31. The children's department hosted 28 programs which were attended by 342 people. 139 children and teens registered for this year's program. We had 13 volunteers who worked a total of 170 hours at the children's desk. We had 106 adults participate in the program with 640 total books read. The staff had their own

program with 9 participants and 64 books read.

Details-

The library hosted an Active Threat Training on Thursday, August 27 for all city staff. The training was led by the Police Department and designed to provide practical, hands-on experience using nationally recognized response strategies.

Highlights

BRE visit to Fairhaven: The Community Development Director and the Chamber's Executive Director met with Director of Marketing and Leisure Services, Brian Robinson, at Fairhaven Senior Services this past Tuesday on a Business Retention and Expansion visit.(pictured above) Items discussed included Fairhaven's current operations, staffing needs, and desire to see improvements in the downtown and more new home construction in the City of Whitewater. As a reminder, any Whitewater business can arrange for a BRE visit by reaching out to the Community Development Department.

CDA Loan Approval for Stellar Vintage: At their August board meeting, the Community Development Authority approved a loan for Stellar Vintage to purchase the building they currently occupy on South First Street. The loan was previously reviewed by the CDA loan review committee and the City's comptroller. The applicants thanked the CDA and stated this loan will allow them to remain in Whitewater and continue growing their business in the City's downtown.

Downtown Activation Initiative: Community Development Department staff recently met with a variety of stakeholders, including representatives from the Whitewater Unified School District, the Whitewater Arts Alliance, and UW-

Whitewater, to discuss the Downtown Activation Initiative. Several concepts for future downtown events have been discussed, and the department is planning to reach out to downtown businesses in the very near future to discuss the program. Additionally, a plan for City staff to engage in weed removal and power washing of the downtown sidewalks has been initiated.

Highlights

The Seniors In The Park is hosting a car show on September 3rd. Anyone who brings a car eats for free! Register by calling 262-473-0535

Join us for a Welcome Party to meet and greet Ashley, our new Senior (Ashley and family pictured above) our new Adult Program Coordinator, Thursday, September 24th from 12:00-2:00 pm. Stop in, say hello, enjoy a slice of cake, and help give Ashley a warm welcome. Come ready to chat, laugh, and maybe give her a few pointers on how things really work around here!

Join us at Cravath Lakefront Park for the third annual Food Truck Fest on September 26th from 11:00-6:00. Grab lunch or dinner and enjoy the beautiful scenery of Cravath Lake Park.

Details

A family pack admits up to 2 adults and 4 children. Cost is $20 for Whitewater

Residents, $22 for non-Whitewater Residents
After School Program:
Registration for the month of September at our After School Program is now OPEN!
Starting now, any elementary aged child can be signed up to join us at Washington, Lincoln, or Lakeview Elementary after school from 3-6 PM. Snacks, games, crafts, and more are provided for your children.
Sign up at wwparks.org and call Maddi Recob with any questions at (262) 473-0119
Swim lesson registration for our Fall 1 session is open and on-going, with lessons beginning the Tuesday (9/8) after Labor Day. Our Summer Session had 95 registrations and wrapped up last week!
Piper Road Spring Band & Kids to Kids Rummage: The Concerts Season came to an end on Tuesday, August 25th with a double event of the first ever Kids to Kids Rummage and the all-time favorite Piper Road Spring Band.
Our Kids to Kids Rummage Sale was a huge success! 26 young entrepreneurs worked hard setting up their tables, pricing their treasures, making sales, and even doing a little shopping of their own. It was so much fun watching the kids take charge, practice their people skills, and proudly earn a few dollars along the way. A great evening of kids selling to kids and giving old treasures a brand-new home!

<u>Highlights</u>

Artificial Intelligence Training wrapped up on August 20, with 25 employees participating. The training focused on the dos and don’ts of using AI in the workplace, with particular attention to accuracy, responsible use, and City marketing standards. The sessions were recorded for employees who were unable to attend in person.

And, in the spirit of the training, take a close look at the promotional graphic above/below—how many AI “mistakes” can you spot?

City of Whitewater at the Ballpark – Employees and their families enjoyed an eventful day at the ballpark! Between dodging falling tables, weathering monsoon-like rain and wind, and sitting through extra innings, there was no shortage of excitement. In the end, the Brewers made it all worthwhile, defeating the Twins 4–3 in extra innings.

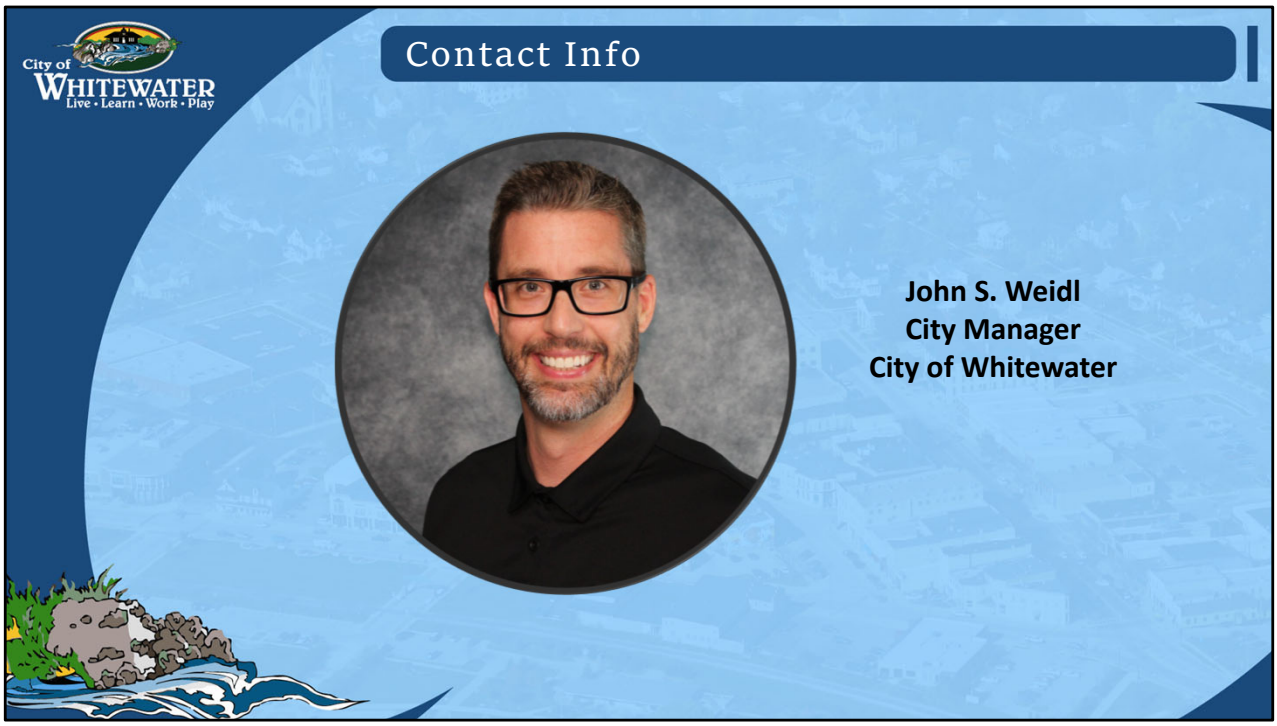
Highlights

Key projects: Production has started on the next PD Series video about the WPD Specialty Training programs. Pre-Production and location scouting happened a few weeks ago for the next Bridge to Whitewater episode.

Accomplishments: Prepared and then presented AI Training to department heads and City employees utilizing AI.

Upcoming initiatives: Bridge to Whitewater episode 8 filming starts in September, this week (Aug. 27th) we'll be capturing footage for the Specialty Training PD video.

For questions or concerns- reach out to Becky Magestro, Chief of Staff, 262-473-0101 or bmagestro@whitewater-wi.gov



As always, I am John Weidl, City Manager of Whitewater.

City of WHITEWATER

PROCLAMATION

Whereas, A brain aneurysm is an abnormal saccular or fusiform bulging of an artery in the brain; and

Whereas, An estimated 1 out of every 50 individuals in the United States has a brain aneurysm; and

Whereas, Brain aneurysms are most likely to occur in individuals between the ages of 35 and 60; and

Whereas, Brain aneurysms are more likely to occur in women than in men by a 3 to 2 ratio; and

Whereas, Young and middle-aged African-Americans have a higher risk of brain aneurysm rupture compared to Caucasians in the United States; and

Whereas, Various risk factors can contribute to the formation of a brain aneurysm, including smoking, hypertension, and a family history of brain aneurysms; and

Whereas, A subarachnoid hemorrhage can lead to brain damage, stroke, and death; and

Whereas, Each year, more than 30,000 individuals in the United States suffer from ruptured brain aneurysms, 50 percent of whom die as a result; some have a family history; and

Whereas, Early detection of brain aneurysms can save lives; and

Whereas, Various research studies are currently being conducted in the United States in order to better understand, prevent, and treat brain aneurysms; and

Whereas the Brain Aneurysm Foundation, a nonprofit organization, remains a globally recognized leader for brain aneurysm awareness, education, support, advocacy, and research funding,

Now, Therefore, I, John Weidl, City Manager or the City of Whitewater, do hereby proclaim the month of September 2026 to be,

BRAIN ANEURYSM AWARENESS MONTH

And urge all citizens of Whitewater to take cognizance of this event and participate fittingly in its observance.

John S. Weidl
City Manager for the City of Whitewater

City of WHITEWATER

PROCLAMATION
In Recognition of
2026 SUICIDE PREVENTION MONTH

This Proclamation recognizes suicide as a preventable national and statewide public health problem, and suicide prevention as a national and statewide responsibility, and designates September 1 through September 30 as "Suicide Prevention Month" in Whitewater, Wisconsin.

WHEREAS, in 2024, suicide was the 10th leading cause of death overall in the United States and the 2nd leading cause of death among individuals aged 10 to 34 years, with older adults aged 80 years and older experiencing the highest rates of suicide (U.S. Centers for Disease Control and Prevention [CDC]);

WHEREAS, in the United States in 2024, over 48,000 individuals died by suicide (CDC);

WHEREAS, suicide rates increased approximately 32% in the United States from 2000-2024 (CDC);

WHEREAS, in 2024, an estimated 14.3 million adults aged 18 years or older reported having serious thoughts of suicide and 2.2 million adults attempted suicide in the past year, which is 1.5 times more reported suicide attempts in 2024 than in 2023 (National Survey on Drug Use and Health);

WHEREAS, in 2023, two in ten high school students seriously considered attempting suicide and almost one in ten high school students reported that they had made at least one suicide attempt in the past year (Youth Risk Behavior Survey);

WHEREAS, in 2023, Wisconsin reported 921 suicide deaths and in 2025 Wisconsin reported 3,167 suicide attempts (Wisconsin Department of Health Services);

WHEREAS, over 90% of the people who die by suicide have a diagnosable and potentially treatable mental health condition, although often that condition is not recognized or treated (American Foundation for Suicide Prevention);

WHEREAS, the burden of suicide is estimated to cost over $500 billion in medical, work loss, value of statistical life, and quality of life costs nationally (CDC);

WHEREAS, the negative attitudes associated with suicidal thoughts and behaviors and mental health conditions work against suicide prevention by discouraging persons at risk of suicide from seeking life-saving help and further traumatize survivors of suicide loss and people with lived experience of suicide;

WHEREAS, if someone can get through the intense and short moment of an active suicidal crisis, they are unlikely to ultimately die from suicide;

WHEREAS, asking someone directly if they're thinking about suicide will not "put the idea in their head" and most will be relieved when someone starts a conversation;

WHEREAS, most people who survive a suicide attempt (85-95%) will not go on to die by suicide;

WHEREAS, 90% of people in the U.S. believe that suicide can be prevented at least sometimes, showing an incredible shift in public understanding about suicide from decades ago when society viewed suicide as an inevitable outcome;

WHEREAS, everyone has a role in preventing suicide and can learn suicide risks and warning signs and encourage and assist those who struggle to seek help;

WHEREAS, organizations such as the American Foundation for Suicide Prevention envision a world without suicide, and are dedicated to saving lives and bringing hope to those affected by suicide, through research, education, advocacy, and resources for those who have lost someone to suicide, who support someone who struggles, or who have struggled themselves, and urge that we:

1. Recognize suicide as a preventable national and statewide public health problem and declare suicide prevention to be a priority.

2. Acknowledge that no single suicide prevention program or effort will be appropriate for all populations or communities.

3. Encourage initiatives based on the goals contained in the 2024 National Strategy for Suicide Prevention and Wisconsin's Suicide Prevention Plan: Strategies for Action & Hope (Prevent Suicide Wisconsin 2025).

4. Promote awareness that there is no single cause of suicide; that suicide is complex; that risk may increase for a person when multiple contributors (e.g., mental health conditions, substance use and physical health conditions and pain, past trauma) converge in the context of stress; and that when a person has access to lethal means they may die by suicide.

5. Develop and implement strategies to promote lethal means safety and increase access to and the delivery of quality suicide prevention, mental health, and substance use crisis care and treatment and recovery services.

THEREFORE, **BE IT RESOLVED that**, **I**, **John Weidl, City Manager, for the City of Whitewater**, do hereby designate **September 2026** as
"SUICIDE PREVENTION MONTH"
in **Whitewater**.

John S. Weidl
City Manager for the City of Whitewater

Fire & EMS Department Staff Report

Purpose

This report provides the Common Council with a clear, data-supported review of the Whitewater Fire & EMS Department's current operational capabilities, staffing limitations, and response challenges. Recent incidents have illustrated how quickly department resources can become fully committed and why current staffing conditions—particularly relying on Paid-on-Call (POC) personnel—are insufficient for maintaining reliable coverage across our 95-square-mile service area.

Overview of Performance Metrics

The department tracks several industry-standard indicators to evaluate service delivery including, but not limited to:

- Average turnout time
- Time from arrival on scene to water on the fire
- Time required to assemble adequate staffing
- Weekly reporting of call volume, mutual aid responses, and average POC turnout

POC turnout currently averages around one responder per incident, which is not a reliable staffing model for modern fire and EMS operations.

Recent Operational Snapshot: A-Shift EMS Activity

A-Shift's performance on the afternoon and early evening of August 17 provides a clear example of how quickly department resources can become strained and why staffing reliability is a critical concern.

Between 17:05 and 19:07, a span of 2 hours and 2 minutes, A-Shift (staffed with six members including a recently returned firefighter/paramedic working the limited term full-time position) responded to six EMS calls for service.

Notable operational impacts included:

- Five of the six calls required transport to Fort Memorial Hospital.
- Two incidents required a second ambulance for lifting and moving assistance.
- All three department ambulances were committed simultaneously.
- Full-time staff were depleted and unavailable for fire protection.

- Five calls occurred within the city, one in Lima township.
- No mutual aid was requested, and all calls were answered without delay.

To maintain coverage:

- Part-time EMS Chief Dean responded to the two calls needing additional manpower.
- Two POCs backfilled the station—one FF/AEMT driving from LaGrange and the other a newly certified Fire I graduate with no EMS certification.
- Assistant Chief Dion and Chief Freeman remained in town monitoring radio traffic in the event additional resources were needed or an additional call for service was dispatched.

Hospital Transport Policy Necessity

Transporting patients to the closest appropriate hospital allowed ambulances to return to service quickly. Had transports been diverted to hospitals farther away, coverage for simultaneous calls would have been compromised.

Staffing & POC Reliability

The department's service area covers approximately 95 square miles, staffed by:

- 4–6 full-time personnel on duty 24 hours a day
- About one POC per All Call
- Two full-time chiefs (fire/EMS certified) living within the city/1 POC chief (fire only certified) living within the city staffing the Battalion 24 hours a day, seven days a week.
- EMS chase vehicle staffed Monday-Friday 6p-6a by the 3 EMS officers. Vehicle is not staffed 100% of the time and 2 of the 3 EMS officers live outside of the service area.

POC turnout fluctuates from 2.3 personnel to 0.7 weekly. This inconsistency makes POC staffing unreliable for fire suppression or EMS surges.

Call Concurrency

- 33% of calls occur concurrently. Meaning that 33% of the time, crews are responding to a call for service before the first crew is back in service. This leaves 1 full-time member at the station, in some cases 0 at the station.
- The third-out ambulance has responded to 27 calls year-to-date. This ambulance is staffed with the fifth person of the duty crew and the Fire Inspector if they are available. If not, AC Dion or Chief Freeman respond to the calls for service with the full-time crew.

Summary of Challenges

- Rapid depletion of full-time crew resources
- Insufficient POC response
- Increased strain on command staff
- Difficulty meeting NFPA standards
- Necessity of flexible hospital transport protocols
- Vulnerability during high call concurrency

Current Solutions in Progress

- Addition of a temporary full-time staff member assigned to A-Shift to stabilize daily staffing and improve fire/EMS response capability.
- Conversion of the part-time EMS Chief position into a full-time Assistant Chief (fire and EMS certified) beginning January of 2027. This staff member will serve on a flex schedule, including rotational shifts with the current command staff, ensuring Battalion-level command coverage 24 hours a day, 365 days a year.
- Conversion of Paid-on-Call (POC) response funding into Paid-on-Premise (POP) staffing to ensure adequate staffing during historically higher call-volume periods with low POC engagement, especially weekends.

Conclusion

The intent is simply to provide Council with an accurate picture of our current response capabilities, staffing availability, and workload. We want to make sure the data is available so that everyone has a clear understanding of where we currently stand and the challenges we face when multiple calls occur simultaneously. This report is informational and not a staffing request. It reflects the operational reality impacting Fire & EMS service delivery.

Supporting Metrics

Overlapping Fire Incidents Worksheet

Oldest Date	1/1/2026
Newest Date	8/14/2026
Overlapping Incidents	451
Total Incidents	1347
Percent of Calls Overlapping	33%

For a **typical low-hazard residential structure fire**, NFPA 1720 Table 4.3.2 establishes these staffing and response objectives:

Demand zone	Population density	Minimum personnel	Response time	Objective
Urban	>1,000/mi²	**15**	**9 min.**	90%
Suburban	500–1,000/mi²	**10**	**10 min.**	80%
Rural	<500/mi²	**6**	**14 min.**	80%
Remote	≥8-mile travel distance	**4**	Based on travel distance	90%

Your NFPA 1720 city target

Item	Your city
Population	15,000
Area	9 sq. mi.
Density	**1,667/sq. mi.**
Demand zone	**Urban**
Initial personnel	**15**
Response objective	**9 minutes**
Performance target	**90%**

So, for a qualifying structure-fire response in the **city**, NFPA 1720's benchmark is **15 firefighters/personnel arriving within 9 minutes, 90% of the time**.

Contact

Kelly Freeman
Fire/EMS Chief
Whitewater Fire & EMS
kfreeman@whitewater-wi.gov
(262) 473-0116

Office of the City Manager

MEMORANDUM

TO: Common Council

FROM: Rachelle Blitch, Finance & Administrative Services Director and John S. Weidl, City Manager

DATE: September 1, 2026

RE: Claim that the City budget has grown from $25 million to $50 million

Purpose

A claim is circulating in the community that the City budget has grown from roughly $25 million a few years ago to $50 million today. Council and committee members have been asked about it. This memo starts with the number that directly impacts taxpayers, the City property tax levy, and walks it year by year. It then explains where the $50 million figure comes from and why it does not measure what Whitewater taxpayers pay for City services. Every figure is taken directly from the Adopted 2026-2027 Budget, with page references so that anyone can verify it independently.

Bottom line

- **The City levy went from $4.20 million to $7.74 million between the 2022 and 2026 tax bills** (p. 52). The levy is made up of two components; the operational levy and the debt service levy. The operating portion of the levy moved from $3,154,970 in 2022, to $5,864,269 in those four years, showing an increase of $2,709,299 of which $2,405,702 were voter-approved referenda. The closure of a TID in 2022 resulted in an increase of $219,353 to the operational levy. Aside from the referenda and TID closure, the operating levy increase was minimal: $25,426 in 2023, $38,909 in 2024, $50,836 in 2026, and a decrease of $30,926 in 2025. The small incremental increases in the operational levy are a result of the City's net new construction.
- **Of the $3.5 million increase in the City levy since 2022,** $2.4 million or two-thirds of the entire levy increase (nearly 90% of operating increase), was approved directly by voters at the ballot box, all of it for public safety; $1.1 million for Fire/EMS in 2023, and $1.3 million in 2026 for police, dispatch and Fire/EMS. The remainder was adopted by Council through the annual budget with the debt levy for capital projects documented in the CIP.
- **The debt service levy,** rose from $1.04 million to $1.88 million, with the step landing in 2025 (pp. 56). That is Council's capital borrowing for roads, facilities, and equipment. It represents approximately $833,000 of the total levy's increase, it is documented in the CIP, and it is most of the non-referendum story.

- **The "$50 million" is the grand total of all 44 City funds** (p. 48). It includes water, sewer, and stormwater utility construction paid by ratepayers and bonds, one-time capital projects, tax increment districts, and about $5.3 million of internal transfers that are counted twice. The same table shows the total falling to $38.4 million in 2027 because the utility and capital projects are finishing.

1. What taxpayers actually pay: the City levy, year by year

The property tax levy is the only number in the budget that is literally the cost of City government to property owners. The Adopted Budget reports the City levy (TID out) for every year since 2014 on page 52, and the split between the operating levy and the debt service levy as tax rates on page 9. Applying those rates to equalized value (p. 53) gives the dollar amounts below, which reconcile to the $5,864,269 general levy on page 4 and to the $1,895,130 debt service levy on page 48.

Tax bill	Operating levy	Debt service levy	Total City levy	Change	What changed
2022	$3.15M	$1.04M	$4.20M		Base year
2023	$4.50M	$1.26M	$5.76M	+$1.1M +$244K	Fire/EMS referendum for consolidation; TID closure & NNC
2024	$4.54M	$1.31M	$5.85M	+$39K	Net new construction only
2025	$4.51M	$1.95M	$6.46M	+$0.61M	Debt service step; operating levy decreased $31K
2026	$5.86M	$1.88M	$7.74M	+$1.28M	April 2025 referendum (+$1.3M operating); debt levy down $73K; $51K NNC

Sources: City levy, TID out, p. 52; operating and debt levy rates, p. 9; equalized value, p. 53; 2026 general levy and debt levy change, p. 4.

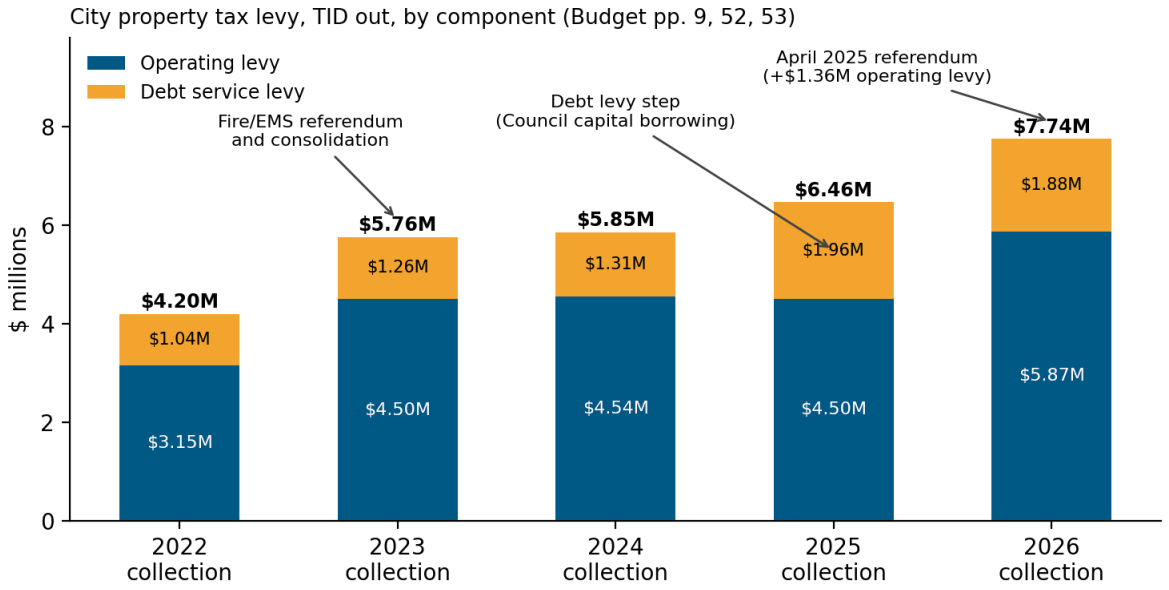


Figure 1. City property tax levy by component, 2022 through 2026 tax bills. Sources: Budget pp. 9, 52, 53.

Operating levy. Wisconsin's levy limit confines operating levy growth to the percentage of net new construction unless voters approve more. Whitewater's net new construction has run below 1 percent of equalized value in most recent years (p. 54), which means the allowable annual increase has been on the order of $25,000 to $51,000. The table shows exactly that: outside the two referendum years, the operating levy moved by less than $50,000, rising slightly in 2024 and falling slightly in 2025. (The rates on page 9 are published to the cent, so dollar figures derived from them carry a tolerance of roughly $5,000.) The 2023 step reflects the first referendum and the absorption of Fire/EMS as a City department (p. 22). The 2026 step is the April 2025 referendum, which added $1,305,702 to the general levy (p. 4) to fund five police officers, one dispatcher, and two firefighter/EMTs (p. 7) and the remaining $50,836 was due to net new construction. Every dollar of operating levy growth beyond net new construction was placed on a ballot and approved.

Debt service levy. The debt levy funds principal and interest on general obligation borrowing for capital projects not related to utilities or tax increment districts (p. 4). It rose from $1.04 million in 2022 to $1.95 million in 2025 and $1.88 million in 2026. This is the one component of the levy that increased without a referendum. It reflects Council's decisions to finance deferred capital projects through the Capital Improvement Plan (p. 7), and it decreased by $73,242 in the 2026 budget (p. 4).

2. The tax rate

The City tax rate, which is what appears on a bill, was $6.36 per $1,000 of equalized value on the 2022 tax bill (Walworth County) and is $7.52 on the 2026 bill (p. 52), or $7.54 combined across both counties (p. 49). **That is an 18 percent increase over four years, during which equalized value (TID Out) grew 47 percent**, from $705 million to $1.04 billion (pp. 9, 53). Both referenda are in that rate. The City is one of four taxing jurisdictions on the bill; the school district, county, and technical college levy the balance (p. 49). No reading of the levy or the rate produces a doubling, or anything close to it.

3. Where the $25 million to $50 million figure comes from

The Adopted Budget publishes a table titled "Expenditures by Fund, All Funds" on page 48. It lists every one of the City's 44 accounting funds and sums them. The bottom line of that table is the source of the claim:

Year	All 43 funds combined	General Fund only
2022 Actual	$26,853,553	$10,064,668
2023 Actual	$28,429,251	$12,311,799
2024 Actual	$45,553,266	$13,533,307
2025 Adopted	$45,358,483	$13,572,202
2026 Adopted	$49,474,397	$15,889,149
2027 Adopted	$38,392,250	$15,995,979

Source: Adopted 2026-2027 Budget, "Expenditures by Fund, All Funds," p. 48.

Taking 2022 or 2023 as the base year and 2026 as the end point produces $25 million to $50 million. That is the whole derivation. It requires ignoring the right-hand 2027 column, and treating a consolidated accounting total as though it were a tax bill.

Figure 2. All-funds total versus General Fund, 2022 through 2027. Source: Budget p. 48.

4. What the all-funds total actually contains

Municipal budgets in Wisconsin are organized by fund, and each fund has its own revenue source. Adding them together produces a number that is useful for accountants and auditors and nearly meaningless as a measure of the tax burden. Figure 3 breaks the total apart by year.

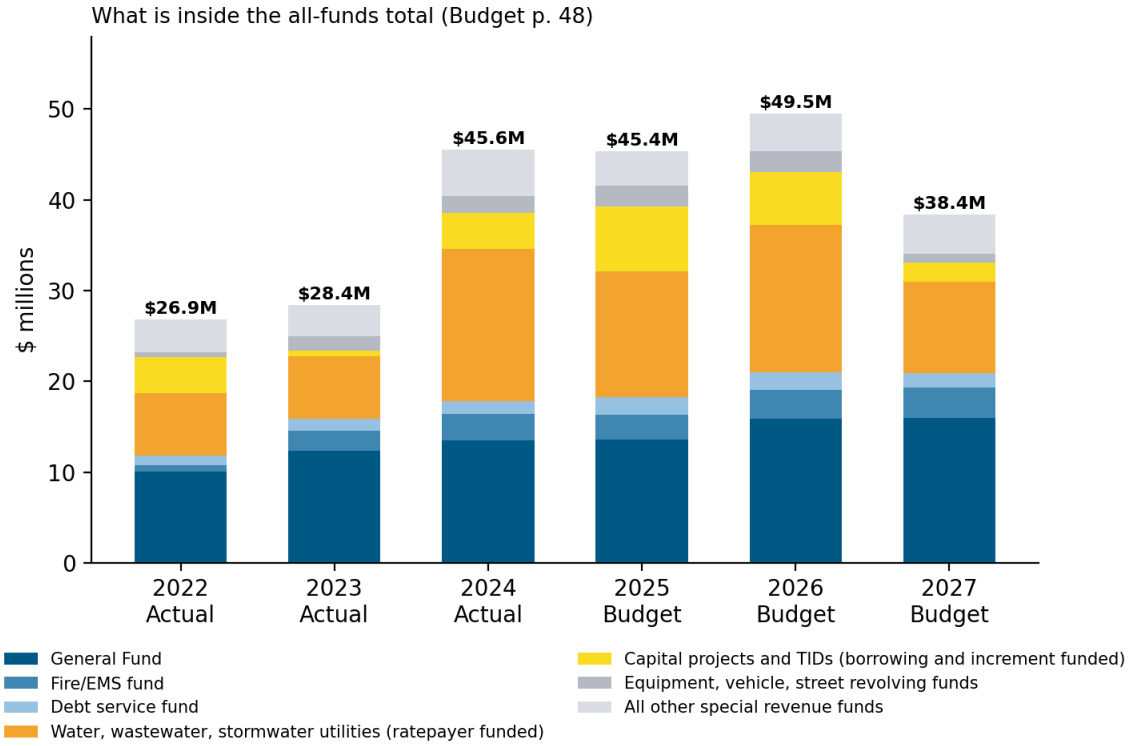


Figure 3. Composition of the all-funds total. Source: Budget p. 48; fund types per the legend on pp. 46 and 48.

Utilities (orange). Water, wastewater, and stormwater are enterprise funds paid for by utility bills and utility revenue bonds. The Budget Message states plainly that "Utilities and Tax Increment Districts support the repayment of their related debt from utility billing and Tax Increment revenue and do not receive support from property taxes" (p. 4). These three funds went from $6.9 million in 2022 to $16.3 million in 2026, then fall to $10.0 million in 2027 (p. 48). Enterprise funds (such as water, wastewater, and stormwater) function like self-supported businesses, so they use full accrual accounting. As a result, capital project costs shown in the budget are not treated as current-year expenses. Instead, those costs are capitalized as assets and depreciated over their useful lives. This difference can make it challenging to compare prior-year expenditures to the current-year budget.

Capital projects and TIDs (yellow). The capital projects fund is $5.3 million in 2026 and $1.3 million in 2027 (p. 48). Tax increment districts are funded by increment, not the general levy (p. 4). These figures are lumpy by design; the TID capital funds were $0.2 million in 2022 and $0.47 million in the 2026 budget.

Internal transfers counted twice (inside the blue and grey segments). The General Fund transfers money to the Fire/EMS fund, the debt service fund, and the equipment and vehicle revolving funds. In 2026 those transfers total $5,292,752 (p. 59: Transfers to Other Funds $1,750,000; Transfer to Debt Service $1,879,330; Transfer to Fire Department $1,662,922; other $500). Each dollar appears once as a General Fund expenditure and again when the receiving fund spends it. **The all-funds total therefore overstates actual spending by more than $5 million in 2026 and by $2.6 million in 2022**. Netting transfers, the real all-funds figures are approximately $24.3 million in 2022 and $44.2 million in 2026.

Fire/EMS fund. Whitewater Fire/EMS became a City department on July 31, 2022 (p. 22). The 2022 column therefore carries only five months of Fire/EMS activity ($0.7 million); a full year is $2.3 million to $3.2 million (p. 48). Anyone using 2022 as a base year is comparing a partial-year organization to a full-year one.

5. Reconciling the $22.6 million difference

Figure 4 walks from the 2022 actual to the 2026 budget by category. Every bar ties to page 48.

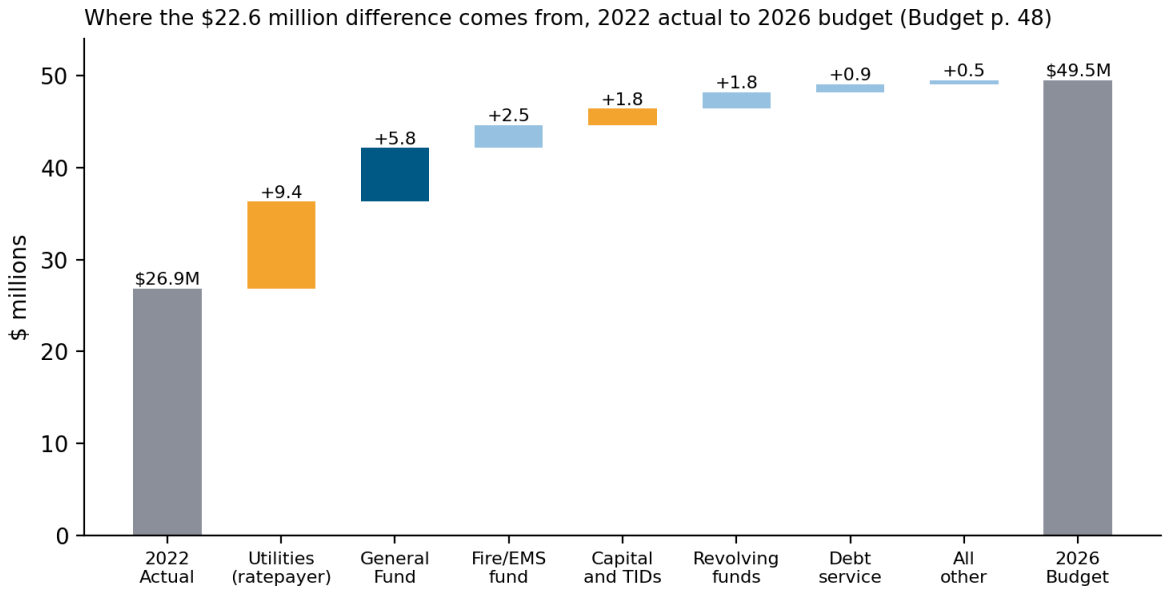


Figure 4. Drivers of the change in the all-funds total, 2022 actual to 2026 adopted. Source: Budget p. 48.

Driver	Change, 2022 to 2026	Funded by
Water, wastewater, stormwater utilities	+$9.4M	Utility rates and revenue bonds
General Fund (see Section 6)	+$5.8M	Levy, State aid, permits, interest
Fire/EMS fund (partial year in 2022)	+$2.5M	Largely a General Fund transfer; double counted
Capital projects and TIDs	+$1.8M	Borrowing and tax increment
Equipment, vehicle, street revolving funds	+$1.8M	Largely General Fund transfers; double counted
Debt service fund	+$0.9M	Debt levy; also a General Fund transfer
All other special revenue funds	+$0.5M	Fees, grants, program revenue
Total	**+$22.6M**	

Source: Budget p. 48; transfer detail p. 59.

Of the $22.6 million, about $9.4 million is utility and its capital construction with no levy connection, and $5.8 million is the General Fund itself which includes two approved referenda totaling $2.4 million. The balance is growth in Fire/EMS, revolving funds, capital projects and special revenue activity funded by those funds' own revenues. The General Fund is the portion most relevant to taxpayers, and it is addressed next.

6. The General Fund: what actually changed

On the revenue side, the General Fund grew from $10.4 million to $15.9 million, an increase of $5.5 million (p. 46). Figure 5 shows where that revenue came from.

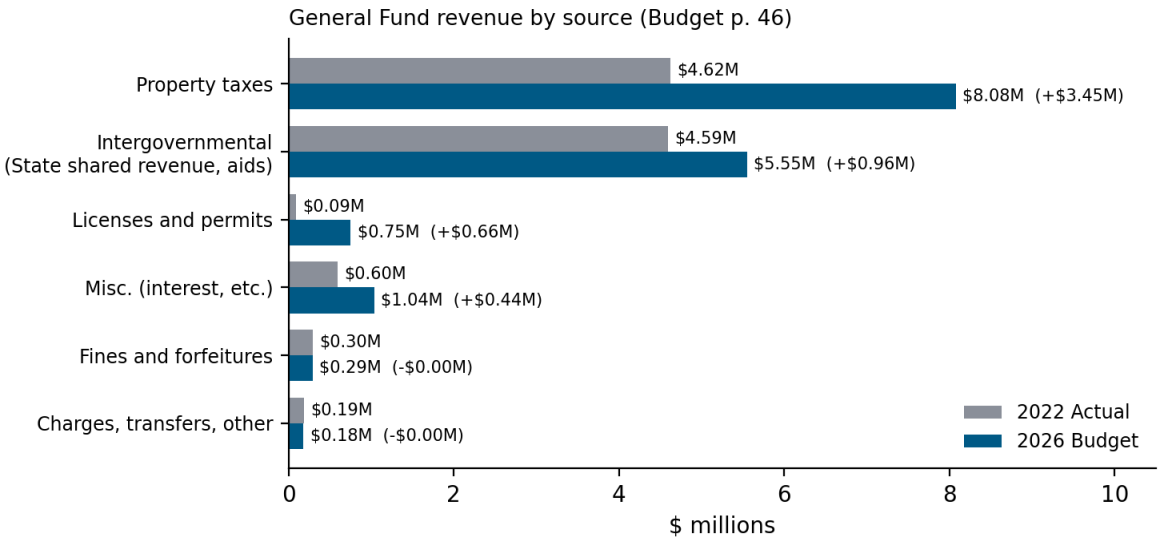


Figure 5. General Fund revenue by source, 2022 actual versus 2026 adopted. Source: Budget p. 46.

1. **Property taxes, +$3.45 million.** This is the levy ledger in Section 1 viewed from the revenue side: two referenda and the debt levy step. The first referendum, effective with the 2023 budget year, absorbed Fire/EMS into the City and is visible as the jump from $4.6 million to $6.1 million in 2023 (p. 46). The second was approved by voters in April 2025 and added $1.3 million to the general levy for 2026, funding five police officers, one dispatcher, and two firefighter/EMTs (pp. 4 and 7). The 2026 operational levy is $5,864,269, up $1,356,539 from 2025, and the Budget Message attributes that increase mainly to the referendum (p. 4). The debt service levy actually decreased by $73,242 (p. 4).
2. **Intergovernmental revenue, +$0.96 million.** State shared revenue increased under the 2024 budget. County and Municipal Aid is $3,738,985 for 2026 (p. 4). This is money the State sends to Whitewater; it does not come from local taxpayers.
3. **Licenses and permits, +$0.66 million.** Building and development permits rose from $89,048 in 2022 to $752,950 budgeted in 2026 (p. 46). This reflects construction activity in the city. It is earned revenue, not a tax.
4. **Miscellaneous revenue, +$0.44 million.** Primarily interest earnings on City funds in a higher-rate environment (p. 46).

Those four items account for the entire $5.5 million increase in General Fund revenue. Referenda and State aid account for $4.4 million of it. Nothing else moved materially: fines and charges for services are down slightly, and other financing sources changed by less than $30,000 (p. 46). The 2027 General Fund was originally budgeted at $16.0 million, an increase of 0.7 percent (p. 48). The 2027 budget will be updated and adopted in November of this year.

It is also worth noting that 2022 actual spending of $10.1 million was an unusually low year, which inflates any percentage computed from it. Between the 2023 actual ($12.3 million, the first full year with Fire/EMS) and the 2026 budget, General Fund growth is $3.6 million, of which $1.3 million is the 2025 referendum.

7. Conclusion

Staff will continue to publish the all-funds total because it is required for complete financial reporting. Beginning with the 2027-2028 budget, the Budget Message will also include a one-page summary that leads with the levy by component, nets out interfund transfers, and separates ratepayer-funded and borrowing-funded activity from levy-funded operations, so that the document itself answers this question before it is asked.

Page reference index

Page	Content
4	Budget Message: total budget summary by fund type; general levy increase attributed to April 2025 referendum; debt levy decrease; utilities and TIDs not supported by property taxes; County and Municipal Aid; loss of Expenditure Restraint eligibility
7	Budget Message: referendum-authorized positions; Capital Improvement Plan
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49	Tax Calculation: 2026 City levy, equalized value, and combined tax rate
52	Tax levy and rate history, 2014 through 2025 levy years, by county
53	2026 equalized valuation
54	Net new construction as a percentage of equalized value, 2014 through 2025
59	General Fund expenditure detail: transfers to other funds, debt service, and Fire Department

Did the City budget grow from $25 million to $50 million?

A claim circulating in the community, what the $50 million figure actually measures, and what taxpayers pay

Common Council | September 2026
Rachelle Blitch, Finance & Administrative Services Director
John S. Weidl, City Manager

Two very different numbers

$49.5 million

The total of all 44 City accounting funds, including utilities, construction, and transfers counted in two funds

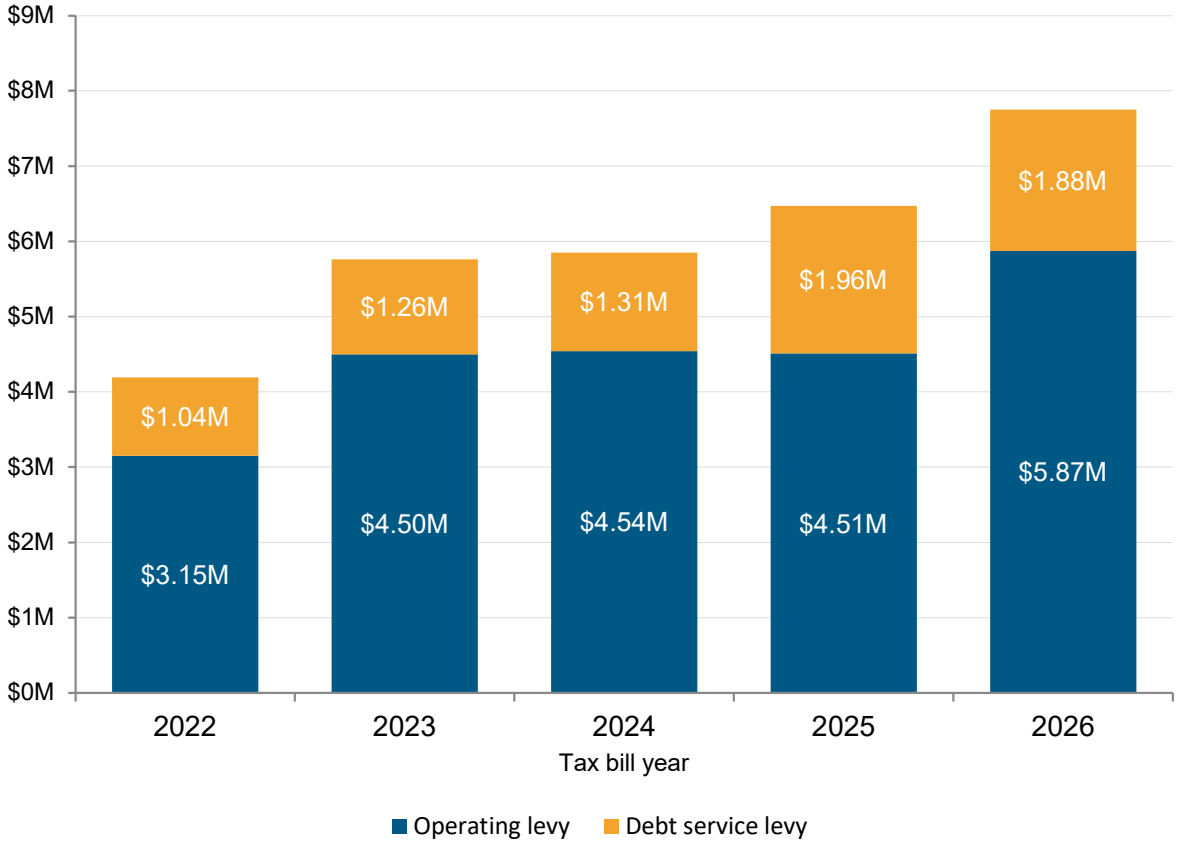
$7.7 million

The City property tax levy: what property owners actually pay for City government

The $25M to $50M claim uses the first number. Taxpayers pay the second. Most of the gap is water, sewer, and stormwater construction paid by ratepayers and bonds, plus one-time capital projects. The same budget already shows the all-funds total falling to $38.4 million in 2027 as those projects finish.

Adopted 2026-2027 Budget, pp. 4, 9, 46, 48, 49, 52, 53, 59

The City levy, year by year



$4.2M to $7.7M

2022 to 2026 tax bills

Operating levy moved twice

- 2023: Fire/EMS referendum ($1.1M)
- 2026: April 2025 public safety referendum ($1.3M)

Outside those two years, it moved less than $51K in any year

- State levy limits hold growth to net new construction, $25K to $51K a year; a closing TID returned $219K in budget year 2023

Debt levy: about $833K

- Most of the non-referendum increase; Council's capital borrowing for roads, facilities, and equipment, documented in the CIP

Adopted 2026-2027 Budget, pp. 4, 9, 46, 48, 49, 52, 53, 59

Every operating levy increase went to the voters

Tax bill	Total City levy	Change	What changed	Who decided
2022	$4.20M		Base year	
2023	$5.76M	+$1.56M	Fire/EMS referendum ($1.1M) for consolidation; TID closure and NNC (+$244K)	**Voters**
2024	$5.85M	+$0.10M	Net new construction only	Levy limit
2025	$6.46M	+$0.61M	Debt service step for capital projects	Council (CIP)
2026	$7.74M	+$1.28M	Public safety referendum (+$1.3M); NNC +$51K; debt levy down $73K	**Voters**

2026 referendum funds five police officers, one dispatcher, and two firefighter/EMTs (Budget pp. 4, 7).

Adopted 2026-2027 Budget, pp. 4, 9, 46, 48, 49, 52, 53, 59

The tax rate tells the same story

$6.36

City rate per $1,000, 2022 tax bill

$7.52

City rate per $1,000, 2026 tax bill, both referenda included

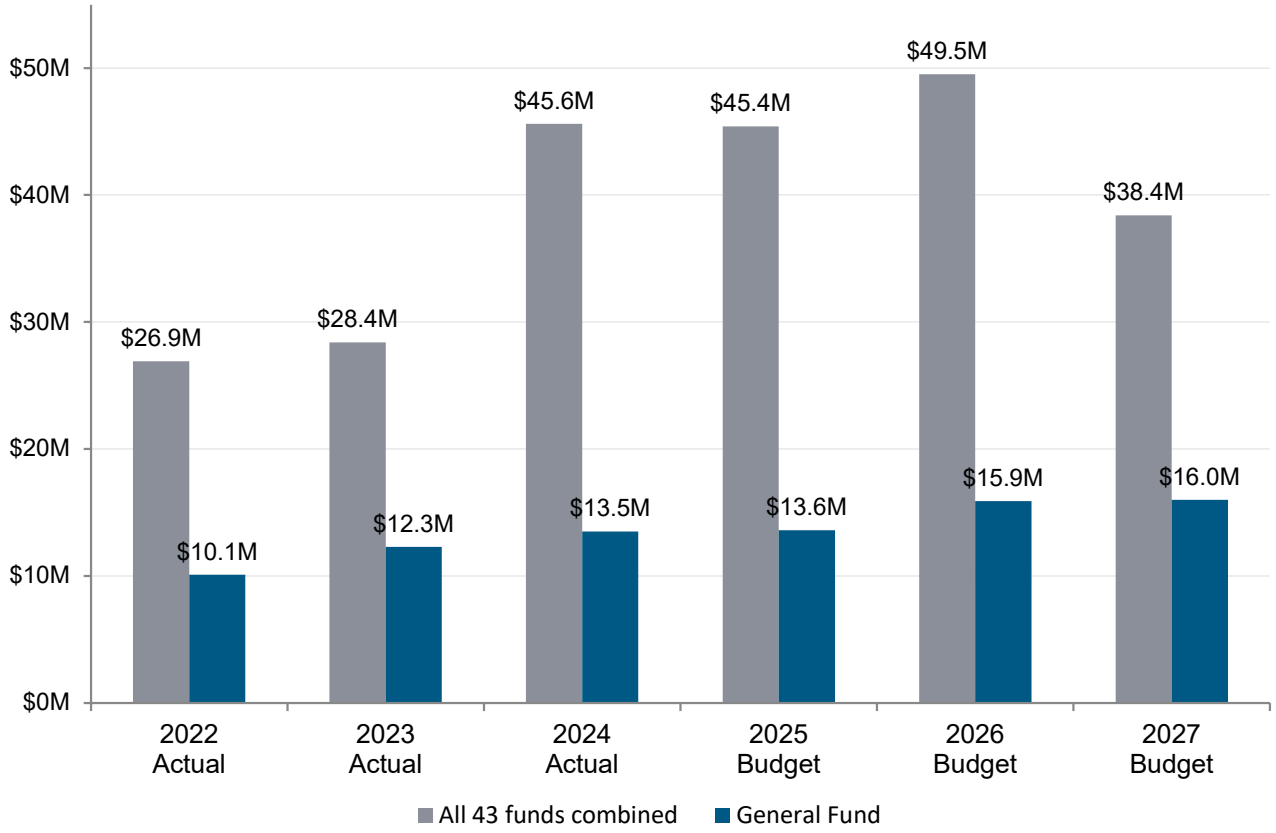
+18%

Rate change over four years while equalized value grew 47%

The City is one of four jurisdictions on the bill. The school district, county, and technical college levy the balance. No reading of the City levy or the City rate produces a doubling, or anything close to it.

Adopted 2026-2027 Budget, pp. 4, 9, 46, 48, 49, 52, 53, 59

Where the $25 million to $50 million comes from



The grey bars

Page 48 adds up all 44 accounting funds. Taking 2022 or 2023 as the base and 2026 as the endpoint gives $25M to $50M.

The blue bars

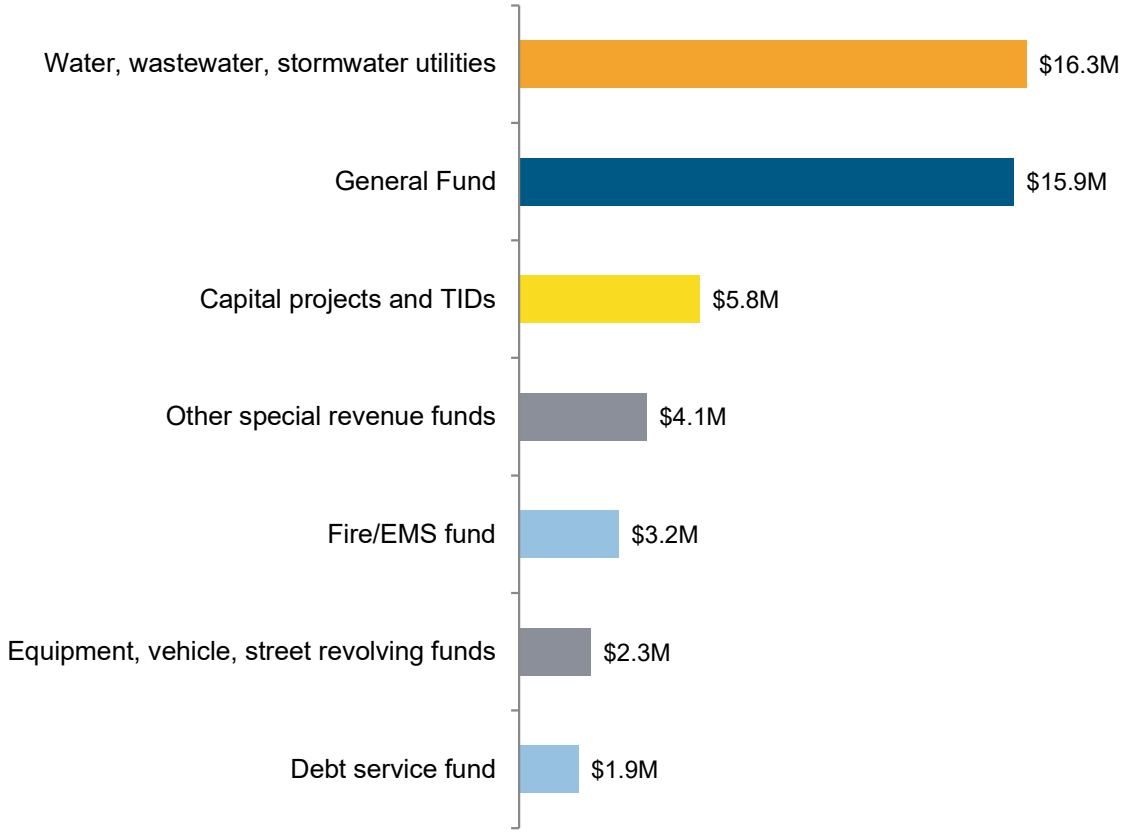
The General Fund is what the levy supports. It grew $5.8M, almost all of it the two referenda and higher State shared revenue.

2027

The all-funds total drops $11M as utility and capital projects finish. That is a construction cycle, not a spending level.

Adopted 2026-2027 Budget, pp. 4, 9, 46, 48, 49, 52, 53, 59

What is inside the $49.5 million (2026)



Paid by ratepayers and bonds
Plant and pipe construction funded by utility bills, not the levy (p. 4).

Borrowing and tax increment
One-time projects; $5.3M in 2026, $1.3M in 2027.

Funded by the levy
The General Fund is the only line tied to property taxes.

Counted twice
About $5.3M moves from the General Fund into Fire/EMS, debt service, and revolving funds and is counted again there (p. 59).

Adopted 2026-2027 Budget, pp. 4, 9, 46, 48, 49, 52, 53, 59

Summary

1. What taxpayers pay is the levy: $4.2M to $7.7M over four years. — Budget p. 52

2. Of the $3.5M levy increase, $2.4M was approved by voters at the ballot box, all of it for public safety: Fire/EMS in 2023, police, dispatch, and firefighter/EMTs in 2026. — Budget pp. 4, 9, 52

3. The remainder was adopted by Council through the annual budget: $833K in CIP borrowing, $219K returned by a closing TID, and $84K in net new construction. — Budget pp. 4, 9

4. The $50M figure adds up all 44 funds, including ratepayer-funded utilities and one-time construction, and counts $5M of transfers in two funds. — Budget pp. 48, 59

5. The same document shows that total falling to $38M next year as the projects finish. — Budget p. 48

Beginning with the 2027-2028 budget, the Budget Message will include a one-page summary that leads with the levy and nets out transfers.

City of WHITEWATER	Common Council Agenda Item
Meeting Date:	September 1, 2026
Agenda Item:	Application for a WEDC Community Development Investment (CDI) Grant to Support the Bower's House Redevelopment Project
Staff Contact (name, email, phone):	Mason Becker, mbecker@whitewater-wi.gov,

BACKGROUND
(Enter the who, what when, where, why)

The Bower's House (formerly also known as the White Elephant) is a vacant commercial building located at 183-187 W Main St in downtown Whitewater. The City previously received a Wisconsin Economic Development Corporation (WEDC) Community Development Investment (CDI) Grant to support redevelopment of the property; however, work on the project stopped in 2024. WEDC closed out that grant award in 2025 and recaptured approximately $213,000.00 in unused grant funds that had been allocated to the project. WEDC has since informed City staff that they are open to consideration of a new application to utilize the previous remaining funds on the same property.

Brian Whipple of Whipple Contractors LLC now has the property under contract and intends to redevelop the building to include ground floor commercial space and approximately ten (10) market-rate rental apartment units on the upper floors. There would likely be one ADA accessible unit on the first floor. Because WEDC's CDI Grant program does not fund purely residential projects, the developer will be required to identify at least one commercial user for the ground-floor space in order for a new grant award to be approved. As part of the grant, the developer would be required to match the grant funds on a 3-to-1 basis covering new costs. The developer currently projects the project will cost approximately $2.5 million, representing a significant reinvestment in a currently vacant building located at a focal point in the City's downtown.

Staff is requesting that the Common Council authorize the City to apply for a new WEDC CDI Grant, in the approximate amount of $213,000.00, to support this redevelopment effort.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS
(Dates, committees, action taken)

- The Common Council previously authorized application for and acceptance of a WEDC CDI Grant to support redevelopment of this property. Work on that project stopped in 2024 or very early 2025, and WEDC formally closed out the grant award in mid-2025, recapturing approximately $213,000.00 in unused grant funds.

FINANCIAL IMPACT
(If none, state N/A)

There is no direct cost to the City associated with submitting this grant application. If the application is approved, the City would enter into a grant agreement with WEDC to administer approximately $213,000.00 in CDI Grant funds in support of the Bower's House redevelopment; a formal development agreement between the City and the developer would be brought back to the Common Council for consideration prior to acceptance.

STAFF RECOMMENDATION

Staff recommend that the Common Council adopt the resolution authorizing the City to submit an application to the Wisconsin Economic Development Corporation (WEDC) for a Community Development Investment (CDI) Grant, in the approximate amount of $213,000.00, to support redevelopment of the Bower's House property by Whipple Contractors LLC.

ATTACHMENT(S) INCLUDED (If none, state N/A)
- Draft resolution - Current DRAFT copy of WEDC CDI Grant Application - Previous 2022 Bower's House Development Agreement

A RESOLUTION SUPPORTING A COMMUNITY DEVELOPMENT INVESTMENT GRANT APPLICATION FOR THE REDEVELOPMENT OF 183-187 W MAIN STREET

WHEREAS, the property located at 183-187 W Main Street is a prominent and important building within the City of Whitewater's downtown and serves as a key focal point within the City's downtown commercial district; and,

WHEREAS, a developer currently has the property under contract and is pursuing redevelopment of the building to include new commercial space on the ground floor and residential apartments on the upper floor; and,

WHEREAS, the proposed redevelopment would preserve and reinvest in an important downtown property while creating additional commercial and residential opportunities within the City's downtown; and,

WHEREAS, the proposed project is anticipated to provide significant benefits to the downtown and the community as a whole by increasing the productive use of the property, supporting downtown economic activity, and adding additional housing opportunities; and,

WHEREAS, the developer intends to pursue a Community Development Investment Grant to assist with the costs associated with advancing the proposed redevelopment of the property; and,

WHEREAS, Community Development Investment Grant funding is necessary to help make the proposed project financially feasible and to assist in moving the redevelopment forward; and,

WHEREAS, the City of Whitewater previously supported the Community Development Investment Grant award associated with the property and recognizes the importance of continued investment in the redevelopment of this significant downtown property; and,

WHEREAS, the City of Whitewater supports efforts to encourage the redevelopment and productive reuse of significant downtown properties and believes the proposed project is consistent with the City's goals for downtown revitalization, economic development, and community investment; and,

NOW, THEREFORE BE IT RESOLVED, That the Common Council of the City of Whitewater hereby expresses its support for the proposed redevelopment of the property located at 183-187 W Main Street and for the developer's application for Community Development Investment Grant funding to assist with the project.

BE IT FURTHER RESOLVED, That the appropriate City officials are authorized to provide documentation and information reasonably necessary to demonstrate the City's support for the Community Development Investment Grant application.

BE IT FURTHER RESOLVED, That this resolution constitutes the City's support for the Community Development Investment Grant application and proposed redevelopment project and

shall not be construed as approval of any future land use, zoning, site plan, building, development, financial, or other regulatory approvals that may be required for the project.

Resolution was introduced by Council Member _____, who moved for its adoption.

Seconded by Council Member _____.

DATE	September 1, 2026			
	YES	NO	PASS	ABSENT
Michael Smith				
Orin Artsmith				
Steven Sahyun				
Brian Schanen				
Neil Hicks				
Gavin Kellener				
Patrick Singer				
Total:				

ADOPTED: _____

_____
John Weidl, City Manager

ATTEST:

_____
Heather Boehm, City Clerk

DEVELOPMENT AGREEMENT

THIS DEVELOPMENT AGREEMENT ("Agreement"), entered into effective as of April 11, 2022 ("Effective Date"), by and between the City of Whitewater, Wisconsin ("City") and Bower's House LLC, a Wisconsin limited liability company (the "Developer"). Each of the forgoing may also be referred to in this Agreement as a "Party" and collectively as the "Parties".

RECITALS

WHEREAS, Article XI, Section 3 of the Wisconsin Constitution grants cities the right to determine their local affairs in government, subject to the Constitution and certain enactments of the legislature of the State of Wisconsin;

WHEREAS, the State of Wisconsin legislature adopted Wisconsin Statute Section 62.11(5), which grants to common councils of cities the power to act for the government and good order of the city, for its commercial benefit and for the health, safety and welfare of the general public;

WHEREAS, the City desires to encourage development, eliminate blight and prevent blight with the City;

WHEREAS, the Developer owns the property described on EXHIBIT A attached hereto (the "Property");

WHEREAS, the Developer has filed, or will file, with the City plans, specifications, documents and exhibits if and as required by the City for the development of the Property and for making other improvements (the "Project");

WHEREAS, the City has applied for a Community Development Incentive Grant from the Wisconsin Economic Development Corporation ("WEDC") for Two Hundred and Fifty Thousand and 00/100 Dollars ($250,000.00) related to the improvements to the Property (the "Grant"); and

WHEREAS, as part of the WEDC application, the City has committed to providing a loan (the "Loan") and certain infrastructure improvements described on EXHIBIT B (the "City Improvements" and together with the Loan, the "Commitments").

NOW, THEREFORE, in consideration of the foregoing Recitals, which are incorporated herein, and the following promises and mutual obligations of the Parties hereto, each of them does hereby covenant and agree as follows:

1. Developer Improvements. Developer shall complete improvements to the Property in accordance with the terms, conditions and requirements of EXHIBIT C ("Developer's Improvements"). The plans, specifications and site plans for Developer's Improvements are subject to City approval and Developer shall not commence construction of Developer's Improvements until such time as the City has approved such plans,

specifications and site plans in writing. After the City's approval of Developer's Improvements, such documents shall not be modified without the prior written consent of the City, which consent shall not be unreasonably withheld, conditioned or delayed. City's approval of Developer's Improvements shall not excuse Developer from complying with any other governmental approvals, permits, ordinances or laws that are applicable to the Property or Developer's Improvements. All work to be performed by the Developer related to Developer's Improvements shall be performed in a good and workmanlike manner and consistent with the prevailing industry standards for such work in the area of the City. Developer shall perform all work in compliance with all applicable laws, regulations, ordinances and buildings codes and shall obtain and maintain all necessary permits and licenses for such work.

2. **City Commitments.**

(a) Grant. If the WEDC awards the Grant to the City, the City agrees to administer and disburse the Grant funds as set forth herein but shall not be liable to Developer if the City does not receive funds from the WEDC.

(b) Loan. The City and the Developer will enter into that certain loan agreement, a form of which is attached hereto as EXHIBIT D, which is conditioned on the City's receipt of the Grant.

(c) Improvements. In cooperation with Developer, the City will make City Improvements listed on EXHIBIT B, which are conditioned on the City's receipt of the Grant.

3. **Conditions.** Prior to the City's performance under this Agreement, Developer shall satisfy the following conditions:

(i) Provide the City with evidence reasonably satisfactory to the City that Developer owns fee simple title to the Property.

(ii) Provide City with copies of permits, licenses and other documents as reasonably requested by City to confirm that Developer has complied with all necessary federal and state laws, regulations and ordinances necessary to obtain the governmental approvals required for the intended construction of the Project, including without limitation a building permit for Developer's Improvements.

(iii) Provide City with a copy of all plans and complete specifications for construction of Developer's Improvements, which plans and specifications must be reasonably acceptable to City.

(iv) Provide the City with copies of such organizational documents as City shall reasonably require, as well as an incumbency certificate identifying the parties authorized to act on behalf of the Developer.

(v) Developer shall provide Matching Funds in a ratio of 3:1 as compared to the Grant for Grant Eligible Project Costs. "Matching Funds" means non-Grant funds secured by Developer to fund Grant Eligible Project Costs, which may not be in-kind. "Grant Eligible Project Costs" means building construction expenses for the Project, which do not include soft costs for the construction.

(vi) The Grant dollars shall only be utilized for Grant Eligible Project Costs.

(vii) Developer shall submit documentation to the City of all Grant Eligible Project Costs incurred against the requested disbursement of the Grant funds, as required by WEDC. Such documentation may include, but not be limited to, purchase orders and invoices.

(viii) Developer shall request all Grant funds no later than March 1, 2023.

4. Default.

(a) Events of Default. A party shall be in default under this Agreement if such party shall fail to carry out or fulfill one or more of its obligations hereunder and such failure shall continue for a period of thirty (30) days following receipt of written notice from the other party specifying such failure; provided, however, if the nature of the default is such that it cannot be cured within thirty (30) days, a party shall not be in default if it immediately undertakes steps to cure the default after receipt of notice and then diligently and in good faith prosecutes the curing of such default to its conclusion.

(b) Remedies. If a party does not cure or undertake to cure a default within the time period set forth above, the non-defaulting party may pursue the remedies provided for in this Agreement or otherwise available at law or in equity. The rights and remedies of the parties, whether provided by law or provided by this Agreement, shall be cumulative, and the exercise of any one or more of such remedies shall not preclude the exercise at the same time or different times of any such other remedies for the same event of default or breach or of any remedies for any other event of default or breach by Developer. No waiver made by the City with respect to the performance or manner or time of any obligation of Developer under this Agreement shall be considered a waiver of any rights of the City to enforce any other obligations of Developer.

5. Miscellaneous.

(a) Changes. Parties to this Agreement may, from time to time, require changes in the scope of this Agreement. Such changes, which are mutually agreed upon by and between the Developer and the City shall be incorporated in written amendments to this Agreement.

(b) Approvals in Writing. Whenever under this Agreement approvals, authorizations, determinations, satisfactions, or waivers are authorized or required, such approvals, authorizations, determinations, satisfactions or waivers shall be effective and valid only when given in writing, signed by the duly authorized representative of the party, and delivered to the party to whom it is directed at the address specified in this Agreement. Whenever under this Agreement the consent, approval or waiver of the City is required or the discretion of the City may be exercised, the City Manager shall have the authority to act, as the case may be. Whenever any approval is required by the terms of this Agreement and request or application for such approval is duly made, such approval shall not be unreasonably withheld.

(c) Notices and Demands. A notice, demand, or other communication under this Agreement by any party to any other party shall be sufficiently given or delivered if it is dispatched by registered or certified mail, postage prepaid, return receipt requested, or delivered personally to:

In the case of the Developer:

Bower' House LLC
Attn: Gregory Aprahamian
S107W30511 Sandy Beach Rd
Mukwonago , WI 53149

In the case of the City:

City of Whitewater
Attn: Cameron Clapper, City Manager
P.O.Box 178
Whitewater, WI 53190

(d) No Liability of City. The City shall have no obligation or liability to the lending institution, architect, contractor, or subcontractor, or any other party retained by Developer in the performance of its obligations and responsibilities under the terms and conditions of this Agreement. Developer specifically agrees that no representations, statements, assurances, or guarantees will be made by Developer to any third party or by any third party which are contrary to this provision.

(e) Completeness of Agreement. This Agreement and any addition of supplementary documents or documentation incorporated herein by specific reference contains all the terms and conditions agreed upon by the parties hereto, and no other agreements, oral or otherwise, regarding the subject matter of this Agreement or any part hereof shall have any validity or bind any of the parties hereto.

(f) Matters to be Disregarded. The titles of the several sections, subsections, and paragraphs set forth in this Agreement are inserted for convenience of

reference only and shall be disregarded in construing or interpreting any of the provisions of this Agreement.

(g) Severability. If any provision of this Agreement is held invalid, the remainder of this Agreement shall not be affected thereby.

(h) Recording of Agreement. The Agreement and any and all subsequent modifications thereof or additions thereto may, upon being duly executed, be recorded by either party with the Register of Deeds for Walworth County, Wisconsin.

(i) Successors and Assigns. The terms of this Agreement shall be binding upon and inure to the benefit of the parties hereto as well as their respective successors, transferees, and assigns. Any transfer of any party's interest under this Agreement or real property described in EXHIBIT A shall not release the transferor from its obligations hereunder unless specifically agreed to herein.

(j) Ambiguities Not Construed. The Developer has had substantial input concerning the terms of this agreement, and therefore, any ambiguities will not be construed against the City on the basis that its attorney drafted this Agreement.

[Signature page follows]

IN WITNESS WHEREOF, the parties have caused this Development Agreement to be signed as of the Effective Date.

DEVELOPER:

Bower's House LLC

By: _____
Gregory Aprahamian, Member

CITY:

CITY OF WHITEWATER

By: _____
Cameron Clapper, City Manager

By: Michele R. Smith
Michele R. Smith, City Clerk

STATE OF WISCONSIN)
) ss.
COUNTY OF WALWORTH)

Personally appeared before me this 11th day of April, 2022, the above-named Gregory Aprahamian, to me known to be the person who executed the foregoing agreement as such officers of said company, by its authority.

Bonnie L. Miller
Notary Public, State of Wisconsin
My commission 08-26-2024

BONNIE L. MILLER NOTARY PUBLIC STATE OF WISCONSIN

STATE OF WISCONSIN)
) ss.
COUNTY OF WALWORTH)

Personally appeared before me this 11th day of April, 2022, the above-named Cameron Clapper, City Manager, and Michele Smith, City Clerk, to me known to be such City Manager and City Clerk of the City of Whitewater, and to me known to be the persons who executed the foregoing agreement as such officers of said City, by its authority.

Andrea Jacobs
Notary Public, State of Wisconsin
My commission 8/6/23.

ANDREA JACOBS NOTARY PUBLIC STATE OF WISCONSIN

[Signature Page to Development Agreement]

EXHIBIT A
Property

The West 33 ft. of what is now Lot 3 of Block 8 of Whitewater Village, now City, as Resuryeyed, being sometimes known as the Original Town of Whitewater, Walworth County, Wisconsin.

Also, another piece of land adjoining the last mention piece on the S. and described as follows:

> So much of the N. 1/3rd part of Lot 2 in said Block 8 as was not sold by Levi Powers to S. Clark by deed dated July 15, 1855, and recorded October 2, 1855, in Volume 21 of Deeds, Page 581, Walworth County Records.

Also, a third piece of land described as follows:

> A part of said Lot 3 in said Block 8 bounded as follows:
>
> > Beginning on the N. line of said Lot 3, 30 ft. west of the N.E. comer and running W'ly along the N. line of lot 20 ft. thence S'ly at right angles to the N. line of the lot to the S. line thereof; thence E'ly on the S. line 20 fl thence N'ly to the place of beginning; being the property known as the "Bower House" and extending from main Street back to the N. wall of property formerly known as the "Hucker Saloon" Including use of the N. Wall as a part wall.

Tax Key No. /OT 00070
Address: 187 W. Main Street

EXHIBIT B
Infrastructure Improvements

The City will assist with infrastructure updates to the Property and surrounding properties, which together with the Loan will be in an amount of approximately $150,000.00, including the following: (1) re-routing the rain/roof water to the west at 2nd Street; (2) tie the down spout and then route rainwater into the storm sewer; (3) replace 10' of sidewalk, curb, gutter and concrete paving; (4) upgrade the water laterals for the building in the front of the building on Main Street; and (5) replace approximately 12' of sidewalk, curb, gutter and asphalt paving.

EXHIBIT C
Developer's Improvements

Restore the building on the Property to be closer to its original appearance and prominence, as an important and historical building in Walworth County, including the following:

- Remove stucco covering the front and side elevations.
- Open the window opening and replace windows with modern windows of the same size and appearance of the original window on the upper floors on the front and side elevation.
- Depending on condition found, will repair existing and /or cover façade with material that resembles the original or historical fitting look to the building.
- Repair and replace all structures and update all systems to current code, this includes electrical, plumbing and roofing fire protection systems.

The build out of the lower level will allow for the flexibly to accommodate various commercial tenant(s). The renovated commercial space is estimated to be 4000 to 6000 sq feet. The upper floors will be developed into a mix of different living spaces designed with higher end amenities. The upper residential space will contain 12 separate residential units varying between 1 and 2 bedrooms each. The property owner has based his exterior renovation on the original design rendering provided by the Wisconsin Main Street program.

EXHIBIT D
Form Loan Agreement
(See Attached)

EXHIBIT D

FAÇADE LOAN AGREEMENT
BETWEEN BOWER'S HOUSE LLC AND THE COMMUNITY
DEVELOPMENT AUTHORITY OF THE CITY OF WHITEWATER, WISCONSIN

THIS FAÇADE LOAN AGREEMENT (hereinafter the "Loan Agreement") is entered into by and between THE COMMUNITY DEVELOPMENT AUTHORITY OF THE CITY OF WHITEWATER, WISCONSIN (hereinafter referred to as the "CDA") and BOWER'S HOUSE LLC, a Wisconsin limited liability company ("Owner").

WHEREAS, Owner has acquired the following described real estate located at 183 West Main Street in the City of Whitewater, Walworth County, Wisconsin (hereinafter referred to as the "Property"), to-wit:

> The West 33 ft. of what is now Lot 3 of Block 8 of Whitewater Village, now City, as Resuryeyed, being sometimes known as the Original Town of Whitewater, Walworth County, Wisconsin.
>
> Also, another piece of land adjoining the last mention piece on the S. and described as follows:
>
> > So much of the N. 1/3rd part of Lot 2 in said Block 8 as was not sold by Levi Powers to S. Clark by deed dated July 15, 1855, and recorded October 2, 1855, in Volume 21 of Deeds, Page 581, Walworth County Records.
>
> Also, a third piece of land described as follows:
>
> > A part of said Lot 3 in said Block 8 bounded as follows:
> >
> > > Beginning on the N. line of said Lot 3, 30 ft. west of the N.E. comer and running W'ly along the N. line of lot 20 ft. thence S'ly at right angles to the N. line of the lot to the S. line thereof; thence E'ly on the S. line 20 fl thence N'ly to the place of beginning; being the property known as the "Bower House" and extending from main Street back to the N. wall of property formerly known as the "Hucker Saloon" Including use of the N. Wall as a part wall.

WHEREAS, Owner, by its member, Gregory Aprhamian, has caused to be prepared plans and specifications for the renovation and improvement of the Property (said renovations and improvements in accordance with the plans so approved by the City of Whitewater Plan and Architectural Review Commission being hereinafter referred to as the "Improvements"); and

WHEREAS, the Improvements to be made to the Property include exterior alterations and improvements which qualify as façade improvements under the CDA's Façade Loan Program; and

WHEREAS, Owner will be obtaining loans from First Citizens State Bank (the "Senior Mortgage Lender") in the principal sum of approximately $1,200,000 to provide funds for certain Improvements to the Property, which loan is to be secured by a mortgage on the Property to be executed by Owner in favor of Senior Mortgage Lender, and which loan from the Senior Mortgage Lender is to be further secured by a related assignment of leases and rents in favor of the Senior Mortgage Lender (which loans to Owner by Senior

Mortgage Lender and all extensions or renewals of, and refinancings of, but not increases in the principal amount of, or re-advances of principal with respect to, said loan being hereinafter referred to as the "Senior Mortgage Indebtedness"); and

WHEREAS, the Owner has requested that the CDA loan Owner the sum of $75,000.00 under the CDA's Façade Loan Program, and the CDA has approved the extension of a $75,000.00 façade loan to Owner, subject to conditions, and on terms and conditions, set forth below; and

WHEREAS, the parties deem it to be mutually advantageous to enter into this Loan Agreement to set forth the terms and conditions mutually acceptable to them with respect to such façade loan by the CDA to Owner.

NOW, THEREFORE, it is agreed by and between the CDA and Owner as follows:

1. The foregoing recitals are incorporated herein by reference as material terms and provisions of this Agreement.

2. The CDA hereby agrees to loan to Owner, and Owner agrees to borrow from the CDA, the sum of Seventy Five Thousand and no/100 Dollars ($75,000.00) representing a façade loan by the CDA to Owner to cover certain costs to be incurred by Owner related to the renovation and improvements to the exterior facades of the building located on the Property, with Fifty Thousand and no/100 Dollars ($50,000.00) being loaned at closing and the remaining amount being loaned on August 1, 2022. The loan shall bear interest prior to maturity at the rate of one percent (1%) per annum on the un-repaid principal balance from time to time outstanding, and principal and interest shall be due and payable in forty-eight (48) equal monthly installments based on said 1% interest rate and an amortization period of five years, including principal and interest, of the amounts listed in the Promissory Notes, with the first such installment being due on the second anniversary from the date of closing of this façade loan transaction, and with subsequent monthly installments being due on the same day of each succeeding month thereafter, with a final installment equal to the full remaining unpaid principal balance plus accrued interest being due and payable five (5) years from the date of the closing of this façade loan transaction. The loan shall be evidenced by two Promissory Notes from Owner to the CDA in the form and on the terms and conditions set forth in Exhibit A attached hereto and incorporated herein by reference which shall be executed and delivered by Owner to the CDA at the time of the closing of this facade loan transaction, or as agreed by the parties. The obligations of Owner to the CDA under the Promissory Notes attached as Exhibit A to be executed and delivered by Owner to the CDA at the time of the loan closing, as well as the obligations of Owner to the CDA under this Loan Agreement, shall be secured by a mortgage, assignment of leases and rents and security agreement establishing a lien on the Property and fixtures in favor of the CDA on the terms and conditions set forth in the Assignment of Leases and Rents and Security Agreement/Fixtures Filing (the "Mortgage") attached hereto as Exhibit B and incorporated herein by reference. The lien of the Mortgage from Owner to the CDA given as security for the façade loan Promissory Notes and the performance of the obligations of Owner under this Loan Agreement shall be subordinate to the lien of the mortgage and assignment of leases and

rents acting as security for, but only to the extent acting as security for, the Senior Mortgage Indebtedness.

3. The obligations of Owner to the CDA, as evidenced by the Promissory Notes attached hereto as Exhibit A and the Mortgage attached hereto as Exhibit B, both of which shall be executed by Owner in favor of the CDA at closing, and the obligations of Owner to the CDA under this Loan Agreement, shall be personally guaranteed by Gregory Aprahamian. The obligation of the CDA to consummate this loan is contingent upon Gregory Aprahamian executing and delivering to the CDA at the time of the loan closing, the Personal Guaranty attached hereto as Exhibit C and incorporated herein by reference.

4. The obligation of the CDA to consummate this facade loan to Owner is further contingent upon Owner causing to be delivered to the CDA, at the time of loan closing, a loan policy of title insurance insuring to the satisfaction of the CDA and its legal counsel, that the lien of the Mortgage from Owner to the CDA is a valid lien against the Property superior to all other liens and encumbrances subordinate only to the lien of the mortgage to the Senior Mortgage Lender securing, but only to the extent securing, the Senior Mortgage Indebtedness. Along with attorney's fees for the CDA, the recording fees for recording of the Mortgage from Owner to the CDA and the title insurance premium for the required loan policy of title insurance in favor of the CDA shall be the responsibility of Owner and shall be paid and disbursed at closing out of the $75,000.00 façade loan proceeds.

5. The obligation of the CDA to consummate this façade loan to Owner under this Loan Agreement is further contingent upon Owner causing to be delivered to the CDA, at the time of the loan closing, written agreements, approvals, certifications or authorizing actions as legal counsel for the CDA may deem necessary or appropriate to establish and confirm that all actions and approvals on behalf of, and/or by the Members of, the entities comprising Owner have been obtained and/or taken to authorize and approve the borrowing by Owner from the CDA of the façade loan pursuant to the terms of this Agreement and authorizing the execution and delivery of documents on behalf of the entities comprising Owner as anticipated by this Agreement.

6. In the event the Property or any portion of the Property or any interest therein is sold or transferred, directly or indirectly, by Owner prior to payment in full of the façade loan, the façade loan shall, at the option of the CDA, become immediately due and payable.

7. Owner agrees to maintain and provide to the City by not later than March 1, 2023, copies of invoices establishing that Owner has expended for improvements to the façades (defined as the visible exterior of the building and physical structure that supports it) of the building on the Property, including exterior façade redevelopment project architectural expenses, in a sum of not less than the amount received under this loan, and such lien waivers as the CDA or its legal counsel may deem appropriate.

8. Owner agrees that it will not discriminate against any contractor, employee or applicant for employment, nor any tenant or purchaser of all or any portion of the Property, because of age, race, color, national origin, religion, sex, sexual orientation, developmental disability as

defined in Section 51.05(5) of the Wisconsin Statutes, physical condition or handicap with respect to the ownership, redevelopment, improvement or leasing of the Property with respect to which this façade loan is being made by the CDA to Owner.

9. Closing of this facade loan transaction shall occur at the place designated by the CDA on or before April 30, 2022, or on such other date or at such other place as may be mutually agreed upon between the CDA and Owner.

10. No amendment, modification, termination or waiver of any provision of this Agreement, nor consent to any departure from this Agreement, shall in any way be effective unless the same shall be in writing and signed by the duly-authorized officer or officers or representatives of each of the parties to this Agreement.

11. The validity, construction and enforcement of this Agreement and the documents and agreements anticipated hereby shall be governed by the laws of the State of Wisconsin. The terms and provisions of this Agreement and the documents attached hereto as Exhibits shall not be more strictly construed against one party than against the other merely by virtue of the fact that this Agreement or such document has been prepared by legal counsel for one of the parties, it being recognized that both the CDA and Owner and their respective legal counsel have contributed, and/or have had the opportunity to contribute substantially and materially to the preparation and content of this Agreement and the documents attached hereto as Exhibits.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed by their duly-authorized officers and/or representatives on the date set forth below.

Executed on the dates set forth below, effective as of April 11, 2022.

April 11, 2022

COMMUNITY DEVELOPMENT AUTHORITY OF THE CITY OF WHITEWATER, WISCONSIN

By: _____
Cathy Anderson, Executive Director

And By: _____
Patrick Singer, Chair

April 11, 2022

BOWER'S HOUSE LLC

By: _____
Gregory Aprahamian, Member

EXHIBIT LISTING

EXHIBIT A	Façade Loan Promissory Notes
EXHIBIT B	Real Estate Mortgage
EXHIBIT C	Personal Guaranty

WEDC Program:	Community Development Investment (CDI)
Target Start Date:	Q4 2026
Applicant Entity:	Whipple Contractors LLC
Project Address:	183-187 W. Main Street, Whitewater, WI 53190

Redevelopment Narratives

PROJECT DESCRIPTION

1.a. Describe the redevelopment project. Details to include:

i. New construction and building renovation activities occurring on both the interior and exterior of the building
ii. Lot/site improvements including sewer/water, sidewalks, parking or patios, pedestrian or public space improvements
iii. Business(es) anticipated to occupy the space
iv. Describe the project/business(es) significance to the community (e.g. project contains childcare services, housing or fills a missing business type needed in the community)
v. Is the building historic? Does it qualify for Historic Tax Credits?
vi. Explain the location in relation to the downtown district, a main arterial road, or a prominent commercial district
vii. Highlight the extent to which the project supports best practices for smart growth and downtown development

The project involves the substantial interior and exterior renovation of the historic three-story building at 183-187 W. Main Street in downtown Whitewater, long known locally as Bower's House (originally Bower's Hotel, built c. 1880) and, more recently, as "the White Elephant." The building has sat vacant for an extended period of several years. The redevelopment will fully rehabilitate the structure, including new mechanical, electrical, and plumbing systems (HVAC approximately $168,675; plumbing approximately $190,000; electrical approximately $147,800), new insulation and drywall throughout, restored windows and exterior doors, and interior build-out of both the ground floor and upper floors, per the attached construction cost breakdown.

Because the project is a full interior rehabilitation of an existing downtown building on an established urban lot, lot/site improvements are limited. The City of Whitewater has already made complementary public infrastructure investments at the property, including replacement of the lead water service lateral in August 2024. No additional sewer/water, sidewalk, or public space improvements beyond work already completed by the City are anticipated as part of this scope.

The ground floor will be built out for one to two commercial tenant spaces; specific businesses have not yet been identified. Proposed uses could include retail or food and beverage establishments. The upper floors will be converted into 10 rental apartment units, with one unit being ADA accessible on the ground floor.

The project is significant to the community because it returns one of downtown Whitewater's most visible and long-vacant historic buildings to full productive use, addresses a documented downtown

storefront vacancy rate of just over15% (11 of 72 ground-floor spaces, per the City's August 2026 downtown status update), and adds 10 new housing units in the downtown core at a time of tight rental housing supply. The building was constructed by Joseph Bower, one of the principal developers of Whitewater's historic downtown commercial district. Its age (c. 1880) and architectural character make it a prime candidate for preservation and rehabilitation work.

The property is located directly on West Main Street in the heart of downtown Whitewater, within Tax Incremental District #12, and is consistent with smart growth and downtown development best practices: it reuses an existing building rather than developing greenfield land, adds housing density within walking distance of Main Street businesses, UW-Whitewater, recreational amenities including Cravath Lakefront Park, and existing municipal infrastructure, and creates a mixed-use building that supports a walkable, activated downtown.

1.b. Describe any public/private partnerships developed and to what extent the applicant can ensure WEDC that all the activities outlined in 1.a. will be undertaken.

- Highlight capacity of the applicant and partners
- If applicable, highlight the status of the development agreement

The City of Whitewater is directly partnering with the developer on this project. The City previously provided a $75,000 façade improvement loan for the property (2022), which is anticipated to be paid off when the developer closes on the property. The City also funded infrastructure work to replace the property's lead water service lateral (August 2024). The City is now assisting the developer with this CDI application and is coordinating use of the approximately $213,000 in remaining funds from the property's previously awarded FY2022 WEDC CDI grant, which WEDC returned to available balance in 2025 after the redevelopment stalled under the prior building ownership.

The developer currently owns and operates a contracting company with a successful track record of completing development projects within the Walworth County area. He has confirmed he will be utilizing local subcontractors to complete the work on this project, in compliance with grant requirements. The full obligations of both the developer and the City will be spelled out in a full Development Agreement which will require Common Council approval.

1.c. Which eligible activities does the project fit under?

X	Building renovation		New construction
X	Historic Preservation		Infrastructure reinvestment
	Demolition		Building Relocation of CDI Project Property

1.d. Describe the potential of the project to act as a catalyst for additional development/investment in the district.

- State and explain if the project site located in an Opportunity Zone, a Rural Community (population under 5,000) or an Economically Distressed County defined by WEDC (see the budget cover page for the list or ask your WEDC Regional Director)?
- For secured, private developments, is a key component of the project to provide childcare services or expand housing availability (explain)?
- Has the area seen limited investments or disinvestments?
- Describe the potential economic impact on the area and any other factors of significant impact such as: projected employment, workforce attraction, and/or the involvement of diverse businesses.
- Explain any potential of the project to increase traffic to support nearby businesses.

Whitewater is not defined by WEDC as a Rural Community (its population is well above the 5,000-person threshold). The site is located in a current Opportunity Zone tract, and the City has already applied for recertification under OZ 2.0. Housing is a key component of this project: the creation of 10 new rental units directly expands the availability of downtown housing in a market with limited rental supply. The downtown area has seen measurable disinvestment; the subject building itself has sat vacant, and several other vacant buildings also await reactivation in the City's downtown.

The project is expected to generate significant construction-period employment (an approximately $2.5 million rehabilitation) and permanent economic impact through 10 new downtown households and one to two new ground-floor businesses, expanding downtown's customer base and tax base within TID #12. The addition of 10 resident households and the customers of new ground-floor businesses is expected to meaningfully increase foot traffic on Main Street, directly supporting neighboring downtown merchants and restaurants.

1.e. Demonstrate involvement of diverse and minority business interests; which may including planning and development, construction and end user(s).

The ground-floor commercial space(s) have not yet been leased, and end users have not been identified. The developer and City will prioritize outreach to local businesses and groups interested in being part of the redevelopment of the City's downtown. The City has a close working relationship with a local commercial brokerage, Anderson Commercial Group, who could be utilized to assist in business recruitment.

1.f. Describe any clean energy technology investments included in the project (e.g. solar panels, electric vehicle charging stations, use of state energy audit and/or energy rebate programs, etc.). *If you would like a referral to discuss energy efficient options with a Focus on Energy advisor, please click on the link or contact your Regional Economic Development Director.*

No clean energy technology investments (e.g., solar panels, EV charging) are currently budgeted in the attached construction cost breakdown. The comprehensive HVAC replacement (approximately $168,675) budgeted for the project presents a practical opportunity to specify high-efficiency mechanical systems.

FINANCIAL JUSTIFICATION

2.a. Describe the funding methods identified as "sources" in the Project Budget Worksheet. Include the status and timeline of receiving financing commitments.

The attached Bower's House cost breakdown worksheet documents a total construction ("hard cost") budget of $2,536,809.50, itemized by trade and payee. This represents substantially all of the developer's approximately $2.5 million total project cost. The worksheet reflects project uses (a contractor draw schedule); a complete sources-and-uses summary has not yet been finalized.

The CDI grant request draws on the approximately $213,000 balance remaining from the property's previously awarded FY2022 WEDC CDI grant, which was returned to WEDC in 2025 after the prior redevelopment attempt stalled. The developer and City confirm that this project will move forward only with CDI grant participation.

2.b. Describe the financial need for CDI grant funding that cannot be met through the private sector or the public sector.

The redevelopment of a circa-1880, long-vacant downtown building carries costs — full mechanical, electrical, and plumbing replacement, extensive drywall and insulation work, and general contracting oversight — that are disproportionate to the rents achievable from 10 modest downtown apartments and one to two small ground-floor commercial tenants in the Whitewater market.

This gap between total development cost (approximately $2.5 million) and the value the project can support through conventional debt and market-rate rents is precisely why the property remained vacant for years and why the prior redevelopment attempt under the previous building owner stalled after receiving, but not completing use of, a WEDC CDI grant award.

CDI grant funding using the approximately $213,000 balance already committed to this property but not yet expended closes that financing gap without requiring the developer to rely solely on higher-cost debt or a reduced-scope renovation that would compromise the building's historic character or the quality of the new housing units.

PREVIOUS PLANNING EFFORTS

3.a. Highlight the extent to which this project is included in adopted regional, municipal or downtown planning documents. Site the section and page numbers of the plan(s). If the site is not part of a plan, summarize the dates and meetings when municipal conversations have occurred about the project (or project location/site) in a public venue and describe the extent to which the project has community-wide support.

The property is located within Tax Incremental District #12 (established 2021), which the City of Whitewater created to support reinvestment in the downtown district, and the redevelopment of Bower's House is identified as a priority project in the City's downtown status reporting to the Common Council (January 2026 update). Earlier this year, during a "Visioning Session", the Common Council collectively identified reactivation and enhanced forus on the dowtnwon area as a priority. Further, the City's current Comprehensive Plan Update "Whitewater Forward" (expected to be approved in Q4 2026)

identifies promoting reinvestment and business expansion in the City's downtown as an area of focus, supported by public and stakeholder feedback.

The City has already demonstrated its commitment to this specific property through prior public investment — a $75,000 façade loan (2022) and lead water lateral replacement (2024) — and by assisting the developer with this WEDC CDI application.

3.b. Explain if the project generally aligns with the Community Economic Development Strategy (CEDS) / Economic Development District (EDD) plan for the region? *(Check with the municipality, Regional Planning Commission or Regional Economic Development Director if you're unable to locate the plan.)*

[City staff will reach out to WCEDA to confirm this section].

READINESS TO PROCEED

4.a. Outline the anticipated timeline of the project, status of obtaining permits and status of architectural or site plan approvals.

Based on the attached construction cost breakdown and included interest-carry allowance, the developer anticipates a construction period of approximately 12 months from closing to completion, consistent with a full gut rehabilitation of this scope.

ATTACHMENTS FOR APPLICATION

5.a. Include up to four (4) photos of the current building/project site (one photo of each side of the building). Include renderings of the proposed exterior and interior improvements (if available).

Photos will be attached prior to submittal to WEDC.

Council Agenda Item

Meeting Date:	September 1, 2026
Agenda Item:	Street Names
Staff Contact (name, email, phone):	Brad Marquardt, bmarquardt@whitewater-wi.gov, 262-473-0139

BACKGROUND
(Enter the who, what when, where, why)

Dan Boldt, GIS Analyst, has been working with Walworth and Jefferson Counties and cleaning up addresses for the E911 Addressing Project. In doing so, he noticed some streets with E., W., N., and S. prefixes and some streets without. According to Chapter 12.44.020 of the City's Municipal Code, it appears all streets should have a directional prefix. Instead of going back and adding a directional prefix, staff would like to make a small change to the ordinance. It would reflect that any street that crosses, or has the chance to cross, the "base line" as defined in Chapter 12.44.020, would have to have a directional prefix. If the street does not cross or will not cross the "base line", the directional prefix is not needed. Examples:

- Prince Street crosses Main Street (the east/west base line), thus it is known as North Prince Street and South Prince Street respectively.
- Burr Oak Trail will never cross Main Street, thus it does not have a "North" associated with its name.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS
(Dates, committees, action taken)

The Public Works Committee discussed this issue at their August 11, 2026 meeting. They agreed that it did not make sense to go back and add prefixes to street names and that the change in the ordinance is in line with current practice.

FINANCIAL IMPACT
(If none, state N/A)

N/A

STAFF RECOMMENDATION

This change is Chapter 12.44.020 is more clerical in nature and updates the Chapter to be more in line with today's practices. Staff recommends a motion to approve Ordinance 2026-O-21 amending Chapter 12.44.020.

ATTACHMENT(S) INCLUDED
(If none, state N/A)

1. Chapter 12.44.020 redline version
2. Ordinance 2026-O-21

12.44.020 North-south and east-west streets—Base line.

Main Street shall constitute the base line for numbering along all streets running north and south, and Cravath Lake and Whitewater Creek shall constitute the base line for numbering along all streets running east and west. Where streets cross a base line, or could potentially cross a base line in the future, the following nomenclature shall be used:

(1) All buildings and lots north of East and West Main Streets shall be known as located at No.___North_____Street.

(2) All buildings and lots south of East and West Main Streets shall be known as located at No.___South_____Street.

(3) All buildings and lots east of ~~Cravath~~Cravath Lake and Whitewater Creek shall be known as located at No.___East_____ Street.

(4) All buildings and lots west of ~~Cravath~~Cravath Lake and Whitewater Creek shall be known as located at No.___West_____Street.

(5) All buildings and lots on diagonal streets shall be numbered the same as north and south streets if the diagonal runs more from the north to the south, and the same as east and west streets if the diagonal runs more from the east to the west.

Where streets do not cross a base line, or will not cross a base line in the future, the nomenclature of North, South, East or West is not required.

ORDINANCE No. 2026-O-21

AN ORDINANCE AMENDING SUBSECTION 12.44.020 NORTH-SOUTH AND EAST-WEST STREETS – BASE LINE

WHEREAS, the changes prescribed below in Subsection 12.44.020 North-South and East-West Streets – Base line, of the Whitewater Municipal Code, were reviewed by the Public Works Committee and recommended for approval by said committee; and,

The Common Council of the City of Whitewater, Walworth and Jefferson Counties, Wisconsin, do ordain as follows:

SECTION 1. Whitewater Municipal Code Chapter 12.44 Subsection 12.44.020 is hereby amended to read as follows:

12.44.020 NORTH-SOUTH AND EAST-WEST STREETS – BASE LINE
Main Street shall constitute the base line for numbering along all streets running north and south, and Cravath Lake and Whitewater Creek shall constitute the base line for numbering along all streets running east and west. Where streets cross a base line, or could potentially cross a base line in the future, the following nomenclature shall be used:

(1) All buildings and lots north of East and West Main Streets shall be known as located at No.___North_____Street.

(2) All buildings and lots south of East and West Main Streets shall be known as located at No.___South_____Street.

(3) All buildings and lots east of Cravath Lake and Whitewater Creek shall be known as located at No.___East_____ Street.

(4) All buildings and lots west of Cravath Lake and Whitewater Creek shall be known as located at No.___West_____Street.

(5) All buildings and lots on diagonal streets shall be numbered the same as north and south streets if the diagonal runs more from the north to the south, and the same as east and west streets if the diagonal runs more from the east to the west.

Where streets do not cross a base line, or will not cross a base line in the future, the nomenclature of North, South, East or West is not required.

SECTION 2: All ordinances or parts of ordinances inconsistent with the provisions of this ordinance are hereby repealed.

SECTION 3: This ordinance shall take effect and be in force the day after its passage and publication.

This ordinance introduced by Council Member _____, who moved its adoption.

Seconded by Council Member _____.

DATE	September 1, 2026			
	YES	NO	PASS	ABSENT
Michael Smith				
Orin Artsmith				
Steven Sahyun				
Brian Schanen				
Neil Hicks				
Gavin Kelleher				
Patrick Singer				
Total:				

ADOPTED: _____

_____
John Weidl, City Manager

ATTEST:

_____
Heather Boehm, City Clerk

City of WHITEWATER	Common Council Meeting
Meeting Date:	September 1, 2026
Agenda Item:	Hemp 1848 Inc Cigarette, Tobacco, Vape License Denial
Staff Contact (name, email, phone):	Heather Boehm hboehm@whitewater-wi.gov 262-473-0102

BACKGROUND
(Enter the who, what, when, where, why)

Jerry McCoy, the owner of Hemp 1848 Inc applied for his yearly Cigarette, Tobacco, Electronic Vape license at the City Clerk's office on June 10, 2025. On June 13, 2025, the Clerk's office received a disapproval of license from Police Chief Dan Meyer due to omitting convictions for offenses he had been charged with on his application. According to sec. 134.65(1m)(a), Wis. Stats., a city may not issue a license under sub. 1(1d) unless the applicant meets all of the following requirements: 1) Subject to ss. 111.321, 111.322, and 111.335, the applicant has not habitually been a law offender or been convicted of a felony unless pardoned. On June 23, 2025 I sent a letter both by regular U.S. mail and Certified mail, explaining the denial and how to appeal the decision. On June 27, 2025 I received an email from Jerry McCoy explaining that he would like to appeal the decision.

On June 17, 2026 On June 17, 2026, Jerry C McCoy, 30 S Main St., Janesville, WI, applied for a cigarette, tobacco, and electronic vaping device retail license with the City of Whitewater again. At that time the usual background investigation was conducted. On August 3, 2026, I was sent a denial from PD.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS
(Dates, committees, action taken)

July 15, 2025 the Common Council recommended that this come before the ALC for a recommendation and then bring back to Council on the August 5, 2025 meeting.
August 5, 2025, the ALC recommended to Council to uphold the denial. Mr. McCoy did not attend the appeal he requested.

FINANCIAL IMPACT
(If none, state N/A)

N/A

STAFF RECOMMENDATION

N/A

ATTACHMENT(S) INCLUDED
(If none, state N/A)

1848 Cigarette, Tobacco, and Electronic Vaping Application and Denial
Email from Jerry McCoy requesting an appeal.
Email from Clerk to Jerry McCoy explaining next steps.

M E M O R A N D U M

TO: Heather Boehm, City Clerk

FROM: Dan Meyer, Chief of Police

SUBJECT: Disapproval of Cigarette, Tobacco, and Electronic Vaping Device Retail License Application for **Jerry C McCoy**

DATE: August 3, 2025

On June 17, 2026, Jerry C McCoy, 30 S Main St., Janesville, WI, applied for a cigarette, tobacco, and electronic vaping device retail license with the City of Whitewater. At that time the usual background investigation was conducted.

Effective August 3, 2026, the following information is being supplied on an official basis concerning the cigarette, tobacco, and electronic vaping device retail license application of Jerry C McCoy. Pertinent records of the local and state agencies have been searched as of this date with the following results: (Only that information which would bear upon this application is recorded. Traffic violations are excluded.)

COTTAGE GROVE POLICE DEPARTMENT

10/26/2001: DISORDERLY CONDUCT – MISDEMEANOR – DISMISSED;

BAIL JUMPING – FELONY – DISMISSED;

INTIMIDATE VICTIM/DISSAUDE REPORTING – MISDEMEANOR – DISMISSED;

BAIL JUMPING – MISDEMEANOR - DISMISSED

DANE COUNTY SHERIFF

06/26/2000: BURGLARY-BUILDING OR DWELLING – FELONY – DISMISSED;

THEFT-MOVEABLE PROPERTY – MISDEMEANOR – DISPOSITION NOT REPORTED

07/19/2001: BAIL JUMPING – FELONY – DISPOSITION UNKNOWN;

BAIL JUMPING – MISDEMEANOR – CONVICTED

MADISON POLICE DEPARTMENT

11/27/1994: DISORDERLY CONDUCT – MISDEMEANOR – DISMISSED;

CARRYING A CONCEALED WEAPON – MISDEMEANOR – CONVICTED;

ROBBERY – FELONY - DISMISSED

06/28/1999: DISORDERLY CONDUCT – MISDEMEANOR – CONVICTED

02/01/2000: DISORDERLY CONDUCT – MISDEMEANOR – DISMISSED

03/12/2000: UNLAWFUL PHONE USE-THREATENS HARM X3 – MISDEMEANOR – ALL DISMISSED

06/19/2000: BAIL JUMPING X5 – MISDEMEANOR – ALL DISMISSED;

THEFT-MOVEABLE PROPERTY – MISDEMEANOR – DISMISSED

M E M O R A N D U M

05/27/2001: DISORDERLY CONDUCT – MISDEMEANOR – CONVICTED;

BAIL JUMPING X2 – FELONY – ALL DISMISSED;

BATTERY-USE OF DANGEROUS WEAPON – MISDEMEANOR – DISPOSITION UNKNOWN

09/07/2003: DISORDERLY CONDUCT – MISDEMEANOR - DISMISSED

05/01/2004: DISORDERLY CONDUCT – MISDEMEANOR - DISMISSED

MILWAUKEE POLICE DEPARTMENT

04/28/1989: POSSESSION OF CONTROLLED SUBSTANCE – MISDEMEANOR – DISMISSED;

POSSESS WITH INTENT/DELIVER NON-NARCOTICS – FELONY – DISMISSED

WAUWATOSA POLICE DEPARTMENT

09/12/2000: CRIMINAL DAMAGE TO PROPERTY – MISDEMEANOR – DISMISSED;

POSSESSION OF THC – FELONY – DISMISSED;

DISORDERLY CONDUCT – NON-CRIMINAL - CONVICTED

According to sec. 134.65(1m)(a), Wis. Stats., a city may not issue a license under sub. (1d) unless the applicant meets all of the following requirements:

1. **Subject to ss. 111.321, 111.322, and 111.335, the applicant has not habitually been a law offender or been convicted of a felony unless pardoned.**

Based on the above information, I recommend that this applicant be denied his cigarette, tobacco, and electronic vaping device retail license application.

DM/jh

City of WHITEWATER	# Council Agenda Item
Meeting Date:	September 1,2026
Agenda Item:	Review, Discuss, and direct staff regarding the Community Stars Gala
Staff Contact (name, email, phone):	Becky Magestro bmagestro@whitewater-wi.gov 262-473-0101

BACKGROUND
(Enter the who, what, when, where, why)

The 2026 Community Stars Gala took place on August 14, 2026, at the Whitewater Public Library. Hosting the event at the library provided an opportunity to showcase the newly renovated facility and welcome community members into the updated space.

Approximately 90 people attended the Gala, including board and commission members, nominees, award recipients, family members, community partners, elected officials, volunteers, and guests. The evening also featured entertainment from our own Whitewater Parks & Recreation program, Baile Folklórico, which added a special local and cultural element to the celebration.

The Community Stars Gala was created as an opportunity to recognize and thank residents who volunteer their time and expertise by serving on the City's boards, commissions, and committees, while also celebrating individuals and families through the Community Stars Awards. Both elements have been part of the event, with the intent of honoring the many ways people contribute to Whitewater through public service, volunteerism, leadership, generosity, and community involvement.

For 2026, the nomination and award process was updated. Six award categories were established: Preservation Protector, Difference Maker, Community Champion, Volunteer of the Year, Youth Champion, and the James D. Allen Service Award. The Gala Committee reviewed nominations and, when appropriate, placed nominees into the category that best reflected their contributions and the overall intent of the Community Stars program.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS
(Dates, committees, action taken)

FINANCIAL IMPACT
(If none, state N/A)

Council budget - $10,000.00
Catering-Hoffman House- $5802.03
Awards- $522.68
Soda- $41.11
Decorations-$ 894.84
Donation to Dancers- $500.00
Total of - $7760.66
Donation of alcohol- $156.35
Remaining- $2239.34

STAFF RECOMMENDATION

As the Community Stars Gala has evolved, staff believe it is a good time to seek Council direction on the future of the event. While the Community Stars Awards recognize outstanding community service, the Gala is also intended to recognize residents who volunteer on the City's boards, commissions, and committees. Staff would like Council's input on whether the current format provides the right balance.

Because Council members also serve on many of these boards and commissions, please consider what type of recognition the volunteers you serve with would find meaningful.

Staff also explored a joint recognition event with the Whitewater Unified School District and UW–Whitewater. After further discussion, it became clear that each organization has different goals for recognizing volunteers, and a combined event may not be the best fit at this time.

Council Guidance Requested

Staff is seeking Council direction on the following:

- Should the Gala continue annually in its current format or be held less frequently?
- What type of recognition would board, commission, and committee volunteers value?
- Are there other changes Council would like staff to consider?

Staff is not recommending a specific option at this time. The goal is to understand Council's vision and determine the most meaningful way to recognize those who serve our community.

ATTACHMENT(S) INCLUDED
(If none, state N/A)

n/a

Council Agenda Item

Meeting Date:	September 1, 2026
Agenda Item:	State and Local Cybersecurity Grant Program
Staff Contact (name, email, phone):	Troy Seyfert, tseyfert@whitewater-wi.gov, 262-473-1391

BACKGROUND

To strengthen the City's cybersecurity posture and align with Criminal Justice Information Services (CJIS) requirements, the implementation of Multi-Factor Authentication (MFA) across City systems has been identified as a priority project. MFA adds an additional layer of security beyond traditional username and password credentials, requiring users to verify their identity through a secondary method thereby significantly reducing the risk of unauthorized access resulting from compromised or stolen credentials.

This MFA project has been identified as one that can be initially funded through the State and Local Cybersecurity Grant Program (SLCGP), a federal grant program established under the Infrastructure Investment and Jobs Act. The SLCGP was created to help state, local, and territorial governments address cybersecurity risks and threats. The City's MFA project aligns with goals of this grant. If our application is approved, funds from the grant will cover any hardware and software costs for the first 18 months of the project based on the grant's budgetary period.

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS

N/A

FINANCIAL IMPACT

If approved, the grant will reimburse up to $100,000 in project costs through its budgetary period of 3/1/27 through 8/31/28. There is no local cost share requirement. For years that follow, the City will be responsible for all costs associated with any software or hardware. Ongoing software costs are expected to be approximately $11,000 in all years following the grant. Hardware costs each year should be minimal to non, following the grant. Initial project costs, which if the grant is approved are reimbursable, are estimated to be between $25,000 and $30,000.

STAFF RECOMMENDATION

We recommend that the Council approve moving forward with the State and Local Cybersecurity Grant Program application process. Applications are due October 30, 2026, with an anticipated notice of award on February 15, 2027.

ATTACHMENT(S) INCLUDED

(If none, state N/A)

1. SLCGP Grant Outline

Wisconsin Emergency Management (WEM) Notice of Funding Opportunity (NOFO) – State Local Cybersecurity Grant Program (SLCGP) Cycle 3 Funding FY2024

Applications must be submitted in Egrants on or before **Friday, October 30, 2026**

1. Basic information
    - 1.1 Executive Summary
    - 1.2 Eligible Applicants
    - 1.3 Anticipated Funding for This Opportunity
    - 1.4 Funding Source Information
    - 1.5 Key Dates
    - 1.6 Contact Information
2. Program Description
3. Eligibility
    - 3.1 Eligible Applicants
    - 3.2 Eligible Costs
    - 3.3 Funding Restrictions
    - 3.4 Eligible Activities and Outcomes
    - 3.5 Cost Share
4. Application Requirements
    - 4.1 Application Requirements and Submission Deadlines
    - 4.2 Requirements and Actions Prior to Applying
    - 4.3 Egrants Application Content and Forms
    - 4.4 Application Requirements After Submission and Prior to Award
5. Application review Information
    - 5.1 Responsiveness Review
    - 5.2 Review Criteria and Selection Process
    - 5.3 Risk Assessment

6. Award Notices
    - 6.1 Expectations Prior to Award and Anticipated Announcement Dates
    - 6.2 Grant Award Notices
7. Post-Award Requirements and Administration
    - 7.1 Administrative and National Policy Requirements
    - 7.2 Monitoring and Reporting
    - 7.3 Modifications
    - 7.4 Reimbursement Requests and Payments
8. Resources and other information

- Appendix I: Special Conditions & Additional Monitoring
- Appendix II: Wem Standard Terms & Conditions
- Appendix III: Federal Terms and Conditions

1 Basic Information

1.1 Executive Summary

The Infrastructure Investment and Jobs Act (IIJA) established grant funding through the State and Local Cybersecurity Grant Program (SLCGP) to award grants to eligible entities to address cybersecurity risks and cybersecurity threats to information systems. The SLCGP provides funding to state, local, and tribal governments to improve their cybersecurity capabilities. Administered through the federal Department of Homeland Security's (DHS) Cybersecurity and Infrastructure Security Agency (CISA) and Federal Emergency Management Agency (FEMA), the program aims to help state, local, and tribal governments improve their cybersecurity posture and better protect their networks, systems, and data from cyber threats.

In Wisconsin, the SLCGP is administered by Wisconsin Emergency Management (WEM) and the Division of Enterprise Technology (DET). This is the third round of funding available from the Cycle 3 FY2024 funding. For this round, the grant funding must be used on cybersecurity-related activities, limited to the purchase and/or installation/activation of internet edge security, implementation assistance for migration to the .gov domain, vulnerability management, immutable backups to the

cloud, security awareness & training programs, penetration testing, multifactor authentication (MFA), managed detection and response (MDR), endpoint protection and response (EDR), and extended detection and response (XDR).

To maximize the impact of grant funds across the State, this program heavily favors the adoption of low-cost, scalable, and cloud-delivered services over traditional infrastructure. To establish a strong baseline defense at zero cost and limit complexity, smaller entities are strongly encouraged to integrate free cyber hygiene services through CISA into their security strategies.

1.2 Eligible Applicants

Grant funding is available to counties, tribes, municipalities, school districts, utilities, councils of governments, and other public entities as part of a competitive grant process.

1.3 Anticipated Funding for This Opportunity

- Total amount of funds available: $4,712,514.40
- Anticipated number of awards: 100
- Anticipated grant award amount: $100,000.00
- Cost share: There is no local cost share requirement for this funding opportunity.

1.4 Funding Source Information

- Authorization: The Department of Homeland Security as authorized by section 2220A of the Homeland Security Act of 2002, as amended (Pub. L. No. 107-296) (6 U.S.C. § 665g)
- Assistance Listing Number (for Single Audit requirement): 97.137

1.5 Key Dates

- Application due date: Friday, October 30, 2026
- Award dates
    - Anticipated grant performance/budget period (grant period): **03/01/2027 to 08/31/2028**
    - Anticipated notice of award date: **02/15/2027**
- Post-award dates
    - Program Reports due: Semi-annually

- Fiscal Reports/Reimbursement Requests due: Semi-annually
- Inventory Reports due: Final only, if applicable

1.6 Contact Information

- Grant manager: **Marc Couturier, SLCGP Grant Manager**
- Phone: **(608) 590-9112**
- Email/MS Teams: **marc.couturier@widma.gov**

2 Program Description

Our nation faces unprecedented cybersecurity risks, including increasingly sophisticated adversaries, widespread vulnerabilities in commonly used hardware and software, and broad dependencies on networked technologies for the day-to-day operation of critical infrastructure. Cyber risk management is further complicated by the ability of malicious actors to operate remotely, linkages between cyber and physical systems, and the difficulty of reducing vulnerabilities.

Considering the risk and potential consequences of cyber incidents, strengthening the cybersecurity practices and resilience of state, local, and territorial (SLT) governments is an important homeland security mission and the primary focus of the SLCGP. Through funding from the Infrastructure Investment and Jobs Act (also referred to as the Bipartisan Infrastructure Law), the SLCGP enables DHS to make targeted cybersecurity investments in SLT government agencies, thus improving the security of critical infrastructure and improving the resilience of the services SLT governments provide their communities. This is in direct support of program goal 1 of the approved Wisconsin Cybersecurity Plan: Improve K-12, local government, and publicly owned critical infrastructure capability and capacity to adopt and use best practices and methodologies to enhance cybersecurity. Furthermore, this request aligns with objective 1.2 of the Wisconsin Cybersecurity Plan: Provide technical assistance to update local endpoints in line with cybersecurity best practices.

3 Eligibility

3.1 Eligible Applicants

The Project Director or individual that submits an application on behalf of an entity is certifying that they have the authority to obligate the applicant to all requirements in this NOFO including all rules and regulations identified in the Post-Award Requirements and Administration section, and that the applicant and Project Director are willing and able to comply.

Grant funding is available to applicants from counties, tribes, municipalities, school districts, utilities, councils of governments, and other public entities as part of a competitive grant process.

Per federal regulations 2 CFR Part 25, all applicants are required to have a valid Unique Entity Identifier (UEI) number in System for Award Management (SAM) before applying. If the applicant is exempt under 2 CFR 25.110(b) or (c), or has an exception approved by the federal awarding agency under 2 CFR 25.110(d), please reach out to the grant contact.

Per federal regulations 2 CFR Part 180, any entity debarred, suspended, or otherwise excluded from or ineligible for participation in federal assistance programs or activities is ineligible under this funding opportunity.

See the Requirements and Actions Prior To Applying and Responsiveness Review sections of this NOFO for more information.

3.2 Eligible Costs

All expenses related to this grant must be allowable, reasonable, allocable, and incurred within the grant's performance and budget period (grant period). Applicants that accept funding are responsible for all sustainment costs.

Eligible activities with definitions include:

- Internet edge security
    - Next-generation firewalls (NGFWs): Ability to inspect and filter traffic at Layers 3-7.
    - Firewall as a Service (FWaaS): A cloud-native firewall to enforce consistent policy on the internet connection.

  - Secure web gateway (SWG): Protects users from web-based threats, filters content, and enforces acceptable use policies; may include features like URL filtering, anti-malware, and application control.
  - DNS security: Could be bundled with NGFW or a separate service; protects against malicious domains, command and control callbacks, and phishing attempts at the DNS layer.
  - Web security (URL filtering): Could be bundled with NGFW or a separate service.
  - Email security: Appliance or service that blocks spam, phishing, and malware before reaching your mail server.
  - DDoS protection: Could be bundled with NGFW or a separate appliance/service.
  - Cloud-based edge security: Secure hybrid workforce.
  - Intrusion prevention system (IPS): Cloud-delivered threat detection and prevention.
- Implementation assistance for migration to the .gov domain
  - Vendor expenses can be covered by the grant to assist the entity with the following:
    - .gov registration
    - Implementation of Multi-Factor Authentication (MFA), Managed Detection Response (MDR), Endpoint Detection and Response (EDR), and/or Extended Detection and Response (XDR).
    - Email migration
- Vulnerability management
  - Automated tools to detect known vulnerabilities. Can be run in-house or performed by a vendor. The service provided must perform the scanning, assess the vulnerabilities, remediate or mitigate, and then rescan to verify remediation.
- Immutable backups to the cloud
  - Immutable backups to the cloud are stored in a way that cannot be modified, deleted or overwritten for a defined length of time.
- Security awareness and training programs
  - Some state contracts exist that are eligible for all SLTT entities.
- Penetration testing
  - Helps to identify cybersecurity vulnerabilities using tools and social engineering.
- Multifactor Authentication (MFA)

    - A multi-step account login process that requires users to enter more information than just a password. For example, along with the password, users might be asked to enter a code sent to their email, answer a secret question, or scan a fingerprint.

- Managed Detection & Response (MDR)
    - Services monitor various areas like endpoints, networks, and cloud environments.
- End Point Detection & Response (EDR)
    - Focuses on detecting and responding to threats on individual endpoints.
- Extended Detection & Response (XDR)
    - Expands on EDR by integrating data from multiple sources (endpoints, cloud, network, etc.)
- Recommended options for smaller entities with limited cybersecurity experience or limited bandwidth:
    - Cybersecurity training
    - Use CISA guidelines
    - MFA (multifactor authentication)
    - Implement .gov domain

3.2.1 Allowable Cost Categories

The following direct cost categories and related costs are allowable under this funding opportunity:

Supplies & Operating

Costs under this category are for equipment and/or supplies that are $10,000.00 or less.

Eligible costs under this category are limited to *the following:*

- See **eligible** costs 3.2 above.

Equipment

Costs under this category include equipment and/or supplies greater than $10,000.00:

- ***These costs should follow local procurement policies and procedures that adhere to the required procurement standards as stated in the Terms and Conditions of this grant.***
- ***All equipment costs must follow asset management requirements.***
- *All approved eligible costs must be on the Authorized Equipment List (AEL), provided as an attachment at https://www.fema.gov/grants/tools/authorized-equipment-list. Categories 04 and 05 are applicable to this grant.*

Eligible costs under this category are limited to *the following:*

- **See** eligible costs 3.2 above.

Consultant/Contractual

Costs under this category include consultant or contractual services through a third party. All costs must have a signed contractual agreement, and, if appropriate, must adhere to proper procurement standards.

Guidelines:

Vendor expenses will be reviewed and must be reasonable, allowable, and allocable.
https://www.ecfr.gov/current/title-2/subtitle-A/chapter-II/part-200/subpart-E/subject-group-ECFRea20080eff2ea53/section-200.404

General Services Administration-GSA Not-To-Exceed Hourly Ceiling Rate for Cyber Security Engineer:
https://buy.gsa.gov/pricing/qr/mas?q=Cyber%20Security%20Engineer

Eligible costs under this category are limited to *the following:*

- See eligible costs 3.2 above.

3.2.2 Conditionally Allowable Costs

There are no conditional costs that will be considered. Eligible costs are limited to allowable costs listed above.

3.2.3 Unallowable Costs

Eligible costs are limited to allowable costs listed above. All other cost categories and costs are not allowable. See the Funding Restrictions section of this NOFO for more information.

3.3 Funding Restrictions

The following costs are prohibited, and any violation may result in a range of penalties, including suspension of current and future funds under this program, suspension, or debarment from federal grants, repayment of monies provided under a grant, and civil and/or criminal penalties.

Supplanting is prohibited*. Supplanting is the substitution of existing state or local government funding with grant funds. However, supplementing is allowed in which the funds are used in addition to the existing budget. Costs may not be charged to other financial assistance awards to overcome fund deficiencies; to avoid restrictions imposed by federal or state statutes, regulations, or Terms and Conditions of the awards; or for other reasons.*

Duplications of benefits are prohibited*. Duplication of benefits is any cost that is approved under other financial assistance for the same purpose and within the same performance period. Furthermore, any costs that exceed the amount that would have been allowed using the entity's normal operating policies and procedures are not allowed.*

3.4 Eligible Activities and Outcomes

The activity supported by this grant must contribute to the achievement of the program's goals, objectives, and priorities described in the Program Description section above. Any activity that occurs outside this grant's performance period is unallowable. Any costs incurred by entities prior to a signed grant award agreement (pre-award costs), will not be eligible for reimbursement of those costs.

3.5 Cost Share

There are no local cost share requirements for this funding opportunity as the thirty percent (30%) match requirement for this cycle of funding has been waived by FEMA. **Any costs over the eligible award amount will be the responsibility of the applicant.**

4 Application Requirements

4.1 Application Requirements and Submission Deadlines

Applications must be submitted through the Egrants online grants management system accessible at https://wem.egrants.us on or before Friday, October 30, 2026.

The act of submitting an application in Egrants certifies that the applying agency and Project Director are willing and able to comply with all requirements in this NOFO, including all rules and regulations identified in the Post-Award Requirements and Administration section. If your agency is not able to comply with all requirements, you are encouraged to forego applying for these grant funds.

Failure to submit the Egrants application by the posted deadline and/or respond to requests from WEM, may lead to recission of grant funding. Any delays in resubmitting a returned application, therefore delaying WEM's ability to approve the application, will result in a delayed grant start date and in turn, delay the applicant's ability to incur expenses on the grant.

The application components, forms, and guidance are outlined in the Egrants Application Content and Forms section below. For special accommodations, **please** contact Marc Couturier at marc.couturier@widma.gov.

4.2 Requirements and Actions Prior To Applying

4.2.1 Egrants Access and Registration

To access the Egrants system, you will need a user identification and a password. If you need to request access to the Egrants system at https://wem.egrants.us/, please see the WEM Egrants User Guide on WEM's website https://wem.wi.gov/grant-admin-tools/. Sharing usernames and passwords is strictly prohibited and may result in disqualification of the user and/or applicant agency in this and future funding opportunities.

4.2.2 Pre-Applications or Letters of Intent

There are no pre-application requirements for this funding opportunity.

4.2.3 Unique Entity Identifier (UEI)

A Unique Entity Identifier (UEI) must be included in the application. Refer to the eligibility requirements in the Eligible Applicants section above. If your agency does not have a UEI, one will need to be obtained. For guidance on how to obtain or verify the UEI, visit SAM.gov; additional guidance is available in the "WEM Reference Guide for SAM.gov" available at https://wem.wi.gov/admin-tools/.

4.3 Egrants Application Content and Forms

Through Egrants, you will provide WEM with detailed information about your project that will be used to make a funding decision.

Information provided in this application may be cited in WEM reports or press releases and used in reports to federal funding agencies or other stakeholders. To be considered for award, all application components, forms, and information provided must be completed in their entirety as described below.

Standard requirements, contents, forms, instructions, and technical assistance are in the WEM Egrants User Guide on WEM's website https://wem.wi.gov/grant-admin-tools/. Additional requirements and application sections specific to this funding opportunity are provided below.

4.3.1 Main Summary

Follow the WEM Egrants User Guide to complete this section. Refer to the Eligible Applicants section above for specific guidance on who is eligible to be the applicant's contacts.

4.3.2 Performance Measures

No performance measures are required. Follow the instructions in the Egrants User Guide to complete this section.

4.3.3 Budget Detail

Refer to the Eligible Costs section above for eligible costs to include. Follow the WEM Egrants User Guide for instructions to complete this section. Costs must be sufficiently broken out to determine the eligibility of each activity separately. For example, contractual MFA implementation and MFA licensing must be listed as separate line items. Subscription and licensing costs must be prorated for the anticipated 18-month grant period of performance.

Required Attachments

Please upload the following documents to your application in this section:

- Quotes, estimates, calculations to support your budget request.
- Multi-entity application information.
- Implementation schedule.
- Cybersecurity vulnerability scan results – do not share information on specific vulnerabilities.
- Other attachments, as needed or desired.

Follow the WEM Egrants User Guide to complete this section.

4.3.4 Additional Application Sections

The following sections are required under this funding opportunity. Follow the instructions below to complete each section before submitting the application.

Budget Narrative

The maximum allowable award amount per entity is $100,000.00. The budget should demonstrate a clear link to the overall program or project and the proposed budget items. Please attach supporting documentation to support the funds requested such as quotes, estimates, and calculations.

Agency Profile

Provide your entity type: county, tribe, municipality, school district, utility, council of governments, or other public entity. If other public entity, please specify the entity type.

Community Profile

Is the applicant a rural community?

Per the Federal Notice of Funding Opportunity, "rural" is any area with a population of less than 50,000 individuals. The following definitions apply for specific Wisconsin entities:

Local Education Agencies (LEA):

For purposes of this NOFO, a local educational agency (LEA) will be considered to be serving a rural community if, during Federal Fiscal Year 2025 (October 1, 2024 – September 30, 2025), they were eligible to participate in the ***U.S. Department of Education's Rural Education Achievement Program (REAP).***

To determine eligibility, applicants may reference the ***REAP FY2025 Master Eligibility Spreadsheet*** available on the U.S. Department of Education's website (see instructions at link to download). Any non-null entry (e.g. "SRSA" or "RLIS") for a LEA in Column T ("FY2025 Final Program") of the FY2025 Eligibility Spreadsheet indicates eligibility.

Libraries:

*For purposes of this NOFO, a local public library or public library district will be considered to be serving a rural community if the street address of the library, or of the main branch of a multi-branch library district, is *not* located in a census track or census block area designated as "urban", per the definition provided by the **U.S. Census Bureau** on their **"Urban and Rural"** website, and as determined by the 2020 decennial census. Several options to determine eligibility are linked from this website, including a **searchable visualization of urban areas using U.S. Census TIGERweb data on ArcGIS**.*

Municipalities:

For the purposes of this NOFO, a municipality will be considered rural if it is not currently designated as urban by the U.S. Census Bureau. To determine urban status, please consult the most current listing located ***here*.**

Project Narrative

Describe your program or project in detail, including what objectives will be accomplished. Your narrative must address the following questions:

1. How many staff are employed by your entity?
2. Estimated number of computing devices and types (servers, computers, smart phones, tablets, etc.) will be covered for any endpoint security services requested.

Applicants are encouraged to use cost-effective, shared, or cloud-based service models to expand cybersecurity coverage and reduce long-term operating burden.

Program Sustainability

Describe your plan for continuing critical services when federal funds are no longer available.

Organizational Structure & Resources

Is this a multi-entity application? If so, please upload to the "Required Attachment" section one or more additional pages that list the name and type of all participating entities. Make sure to identify which participating entities (if any) are rural.

Evidence of Need

Describe the urgency of implementing the project and potential impacts if it does not proceed.

If the applicant has had a cybersecurity vulnerability scan, please upload the results to the "Required Attachment" section in Egrants. Do not upload the full scan showing specific vulnerabilities. Also include information on impacts from previous cyber incidents; how this investment will address any unmet time-sensitive legal mandates or audit findings; and/or current use of unsupported cybersecurity systems in need of modernization.

Will the proposed project mitigate the circumstances that led to an impactful cybersecurity breach and/or incident?

- Cyber Breach vs Incident

  Cyber Breach: A cyber breach, also known as a data breach, occurs when an unauthorized individual or entity gains access to sensitive, protected, or confidential information. A breach implies that the security controls in place were compromised, allowing unauthorized access to sensitive data. **Cyber Incident:** A cyber incident refers to any event that could potentially compromise the security, confidentiality, integrity, or availability of an organization's information systems, data, or networks. Not all cyber incidents result in a breach, and many can be contained or mitigated without significant harm.

Implementation Schedule

Label project benchmarks by month. For example, Month 1 – Accept grant award, Month 2 – Solicit bids for work, Month 3 – Execute contract for work, etc. You may upload your implementation schedule to the "Required Attachment" section in Egrants.

4.4 Application Requirements After Submission and Prior to Award

During WEM's responsiveness review, the Grant Manager may reach out for additional information and an application may be returned for corrections if it fails to meet the requirements outlined in this NOFO.

The Grant Manager will add issues and/or comments in Egrants and contact the Project Director when an application is returned. Refer to the WEM Egrants User Guide for instructions on how to view the issues and comments in Egrants, make corrections, and re-submit the application. Failure to respond to requests from WEM, may lead to recission of grant funding. Any delays in resubmitting a returned application will delay WEM's ability to approve the application and will result in a delayed performance period start date and in turn, delay the applicant's ability to incur expenses on the grant.

5 Application review Information

5.1 Responsiveness Review

All applications submitted on or before the deadline, will be screened for completeness and compliance with the eligibility and instructions provided in this announcement. Only applications successfully submitted in the online grant management system Egrants by the application due date will be considered and reviewed.

Projects that provide scalable, low-cost cybersecurity protections to multiple users, systems, or participating entities, including through optional shared service delivery models, may receive favorable consideration to the extent consistent with program goals and scoring methodology.

5.2 Review Criteria and Selection Process

To determine funding priorities and final awards, applications that have successfully passed WEM's responsiveness review will be evaluated and ranked for merit above and beyond the review for completeness, eligibility, and compliance with this NOFO.

5.3 Risk Assessment

Applicants will be reviewed for previously reported issues that indicate a level of risk to WEM. This may include, but is not limited to, a review of completed Single Audits as well as entities previously reported as suspended or disbarred.

6 Award Notices

6.1 Expectations Prior to Award and Anticipated Announcement Dates

Applicants that successfully submitted a complete application in Egrants and that have been approved for award will be notified approximately 30 days from the approval of the application in Egrants by the receipt of a grant agreement. No additional actions are necessary unless requested by WEM.

Notification of award process is contingent upon final approval of subgrants from FEMA and CISA.

6.2 Grant Award Notices

If WEM grants an award, an authorized representative of your agency will be required to sign an agreement with WEM that sets forth your agency's obligations with respect to the funds (the Grant Agreement). The Grant Agreement will incorporate this NOFO and all Terms and Conditions as set forth by the Post-Award Requirements and Administration section of this NOFO. The terms are non-negotiable. **Please review the entirety of each document carefully prior to applying for the grant** to ensure that your agency will be able to fulfill all obligations set forth in them should its application be approved. If your agency can fulfill all obligations, it may wish to start whatever process is necessary to get the authority to sign the Grant Agreement as soon as possible so that, if WEM approves your agency's application, the Grant Agreement can be signed and the funds made available expeditiously.

Grant agreements should be returned at the applicant's earliest convenience and no later than 60 days of receipt of grant award.

7 Post-Award Requirements and Administration

7.1 Administrative and National Policy Requirements

The following requirements are non-negotiable as set forth in your agency's obligations with respect to the grant funds awarded. **Please review the entirety of each document carefully prior to applying for the grant** to ensure that your agency will be able to fulfill all obligations set forth in them should its application be approved. If your agency is not able to do so, you are encouraged to forego applying for these grant funds.

7.1.1 Standard Terms & Conditions

All grants awarded through the Department of Military Affairs (DMA) and Wisconsin Emergency Management (WEM) must comply with the DMA/WEM Standard Terms & Conditions for grants which are provided on WEM's website at https://wem.wi.gov/grant-admin-tools/ and included herein by reference.

7.1.2 Special Conditions

Special Conditions that are required upon award are provided in this document under Appendix I: Special Conditions & Additional Monitoring.

7.1.3 Federal Terms & Conditions

All grants awarded through the Department of Military Affairs (DMA) and Wisconsin Emergency Management (WEM) must comply with the DMA/WEM Standard Terms & Conditions for grants which are provided on WEM's website at https://wem.wi.gov/grant-admin-tools/ and included herein by reference.

7.2 Monitoring and Reporting

If awarded a grant, your agency will be responsible for completing the following reports and submitting the following items in Egrants to receive reimbursement.

7.2.1 Program (Progress) Reports

Must be submitted semi-annually by the 12th of the following month. A Final Program Report for closeout is due 30 days following the end of the grant.

Technical guidance and additional information is included in the WEM Egrants User Guide on WEM's website https://wem.wi.gov/grant-admin-tools/.

7.2.2 Inventory Reports

If applicable, an inventory report must be submitted in Egrants no more than 30 days following the grant period end date. Technical guidance and additional information is included in the WEM Egrants User Guide on WEM's website https://wem.wi.gov/grant-admin-tools/.

7.2.3 Additional Monitoring

Documentation required in the special conditions in Appendix I or in the grant agreement, should be uploaded to Egrants Project Document Attachments within 30 days of completion or prior to seeking reimbursement, whichever is sooner. Technical guidance and additional information is included in the WEM Egrants User Guide on WEM's website https://wem.wi.gov/grant-admin-tools/.

7.2.4 Fiscal Reports (Reimbursement Requests)

The Fiscal Report in Egrants is the mechanism by which a reimbursement request is submitted. **The Fiscal Reports must be submitted in Egrants semi-annually by the 12th day of the following month. You are able, but not required, to request reimbursement of expenses in this report; however, you will be required to report the total amount spent in the Program Report. In the Fiscal Report, if you**

are not ready or willing to submit a request for reimbursement, enter $0.00 and submit. You will report the total amount spent in the Program Report.

A final fiscal report for closeout must be submitted in Egrants within 30 days of the end of the grant.

Refer to the Reimbursement Requests and Payments **section below for more information.**

7.3 Modifications

Any request to modify an approved award must be submitted in Egrants for pre-approval prior to the activity occurring or expenses being incurred. Any related expenses incurred prior to receipt of a signed GAN modification approval are not eligible for reimbursement. All modification requests will be reviewed by the Grant Manager for approval. All final grant modification decisions will be made by the WEM Administrator. Modifications are not considered final until WEM provides a signed Grant Adjustment Notification (GAN).

At a minimum, modification requests for the items below must be submitted to WEM via Egrants per the DMA/WEM Standard Terms & Conditions.

Technical guidance and additional information are included in the WEM Egrants User Guide on WEM's website https://wem.wi.gov/grant-admin-tools/.

7.3.1 Key Personnel

This includes c**hange of a Signing Official, Fiscal Officer, Project Director, and/or Alternate Contact. "Key personnel" also refers to personnel and/or positions approved in the budget detail section of a grant award.**

7.3.2 Performance/Budget Period

This includes c**hanges to the grant period and must be submitted prior to the approved end date of the grant. Do not submit a modification to request a delay or extension to reporting due dates only; contact the Grant Manager directly to request a reporting due date extension.**

7.3.3 Scope of Work

This includes**, but is not limited to changing objectives, performance measures, line/budget items, quantities, specifications of an item, and intent of the approved award. A modification to the scope of work may require changes to any of the other award sections including project information, budget detail, and/or performance measures.**

7.3.4 Budget Adjustment

This includes c**hanges to the budget that do not fall within a change to the scope or objective above, but may include a change to the total award due to an over-run of costs or moving funds between cost categories in which the net change is greater than ten percent (10%) of the total award.**

7.4 Reimbursement Requests and Payments

7.4.1 Requirements and Submission

Requests for reimbursement are made by submitting a Fiscal Report in Egrants. Payments will be made on a reimbursement basis once all requirements, activities, and expenses have been completed by the recipient and verified by WEM. Guidance regarding requirements and the process is in the Egrants Job Aid for Fiscal Reports: https://wem.wi.gov/wp-content/library/grants/egrants-job-aid-fiscal-report-and-reimbursement-request.pdf.

Reimbursement payments require registration in the State of Wisconsin's financial management system (STAR). The payment method will depend on how the recipient is registered in STAR and may be sent as an Automated Clearing House (ACH) or a physical check. The recipient is responsible for maintaining current account and payment information in STAR.

7.4.2 Review Process

WEM requires at least 30 days to complete an initial review of the submitted reimbursement documentation. The Grant Manager will return any request that does not comply with the grant's requirements. The Grant Manager will contact the Project Director with questions, corrections, or concerns about a specific reimbursement. Reimbursement payments, once approved by WEM, may take up to an additional month to be disbursed.

7.4.3 Right to Appeal

In the event that an adverse determination is made to partially or fully disallow a reimbursement request, the recipient has the right to appeal within 30 days of receiving notification of a formal adverse determination. Refer to the WEM Policies found on WEM's Grant Administrative Tools website https://wem.wi.gov/grant-admin-tools/**.**

8 Resources and other information

8.1 Resources

- Resources and technical assistance are available on WEM's website under Grant Administrative Tools https://wem.wi.gov/grant-admin-tools/.
- Egrants technical assistance including contact information for system issues is available in the WEM Egrants User Guide found on WEM's website https://wem.wi.gov/grant-admin-tools/.
- WEM grant program resources are available on WEM's website https://wem.wi.gov/.
- Federal grant program resources are available on the federal awarding agency's website State and Local Cybersecurity Grant Program | FEMA.gov.

Appendix I: Special Conditions & Additional Monitoring

Your grant award will be subject to standard terms and conditions as well as the following special conditions. If you are awarded funds under this announcement, you will be required to upload proper documentation to verify compliance with the conditions below as specified.

1. Cyber Hygiene Services

Grant recipients are encouraged to sign up for free cyber hygiene services through CISA: https://www.cisa.gov/cyber-hygiene-services.

Appendix II: Wem Standard Terms & Conditions

Article I. Conditions of the Parties' Obligations

The Agreement is contingent upon authority granted under the laws of the State of Wisconsin and the United States of America, and any material amendment or repeal of the same affecting relevant funding or authority of WEM shall serve to revise or terminate the Agreement, except as further agreed to by the parties. WEM and the grant recipient (Grantee) understand and agree that no clause, term, or condition of the Agreement shall be construed to supersede the lawful powers or duties of either party.

Article II. Applicable Rules and Regulations

The Grantee assumes legal, financial, administrative, and programmatic responsibility for administering the award in accordance with the approved application; the laws, rules, regulations, and State executive orders governing grants and cooperative agreements; the Standard Terms and Conditions, and the Agreement, including responsibility for complying with any provisions included in the award. Instructions, guidance, limitations, and other conditions set forth in the Notice of Funding Opportunity (NOFO) for this program are incorporated here by reference into the Agreement. The Grantee must comply with all requirements set forth in the program NOFO.

Article III. Adherence to Original Project Objectives and Budget Estimates

The Grantee is responsible for any commitment or expenditure it incurs in excess of the funds provided by the award. Pre-award costs are those incurred prior to the date of the award directly pursuant to the negotiation and in anticipation of the award where such costs are necessary for t and timely performance of the scope of work. Such costs are allowable only to the exter

that they would have been allowed if incurred after the date of the award, and only with the written approval of the authorized official or delegate.

Article IV. Allowable Activities and Costs

Only activities and expenses that are included in the approved award application are allowable for reimbursement by grant funds. All costs must be allowable, allocable, necessary, and reasonable. Costs must match the grant's approved application, must be incurred and obligated (purchase order issued, class scheduled) within the performance period, and payment made within 30 days of the grant period end date.

Article V. Duplication of Benefits

Any cost allocable to a particular financial assistance award may not be charged to other financial assistance awards. This may include, but is not limited to, shifting costs to overcome fund deficiencies; to avoid restrictions imposed by statutes, regulations, or financial assistance award terms and conditions. However, these prohibitions would not preclude grantees from shifting costs that are allowable under two or more awards in accordance with existing statutes, regulations, or the financial assistance award terms and conditions.

Article VI. Acceptance of Post-Award Changes

In the event WEM determines that changes are necessary to the Agreement its execution, including changes to the period of performance, the Agreement or any exhibits or other attached documents, grantees will be notified of the changes in writing. Once notification has been made, any subsequent request for funds will indicate grantee acceptance of the changes to the award. Failure to agree to a renegotiated Agreement under these circumstances is cause for WEM to terminate this Agreement.

Article VII. Prior Approval and Modifications

All activity and the corresponding expenses must be approved prior to conducting the activity and/or incurring the expense unless otherwise stated in the Notice of Funding Opportunity. The followi

require WEM's advance written approval:

a. Changes to key personnel.
b. Changes to the grant period (submitted prior to the approved end date of the grant).
c. Changes to the scope, objectives, performance measures, or intent of the approved award.
d. Changes to the budget do not fall within a change to the scope or objective but exceed the approved budget categories by ten percent (10%) of the total award.

WEM will notify the Grantee in writing within thirty calendar days after receipt of the request for revision or adjustment whether the request is approved. Upon approval, WEM will issue a signed Grant Adjustment Notification (GAN). All changes are not officially approved until the GAN is received by the Grantee.

Article VIII. Project Income

All income generated as a direct result of a grant-funded project shall be deemed program income. Program income must be used for the purpose of and under the conditions applicable to the award. Program income should be reported as earned and accounted for in your reimbursement request.

Article IX. Procurement

Grantees shall use their own procurement procedures and regulations, provided that the procurement conforms to applicable state law and procurement standards.

Article X. Payments and Closeout

Grant funds will be paid on a reimbursement basis only and disbursed by WEM upon completion of and approval of all monitoring requirements as well as verification to the best of WEM's ability that all terms, conditions, and requirements have been met. If WEM determines that payment to the Grantee was not proper after the payment has been made, WEM will notify the Grantee of recoupment in writing after which the Grantee has 30 days to repay WEM or appeal the decision.

Article XI. Monitoring

Grantees must complete all required reporting and comply with additional monitoring requirements as stated in the Notice of Funding Opportunity and Award Agreement. WEM may impose additional reporting requirements throughout the grant performance period as needed. Grantees must submit timely, complete, and accurate reports to the appropriate WEM contacts and retain backup documentation to support the reports for the applicable records retention period. Grantees must comply with all other special reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance.

Article XII. Maintaining, Retaining, and Access to Records

All grantees, recipients, subrecipients, subgrantees, successors, transferees, and assignees must comply with applicable provisions governing access to records, accounts, documents, information, facilities, and staff.

a. Grantee must maintain official records of grant related activity, adherence to grant requirements, and grant-funded costs. This includes rationale and justification to support any split allocation of costs, and any other records that support the allowability of expenditures of grant funds.
b. Grantee must cooperate with any compliance reviews or compliance investigations conducted by the State of Wisconsin, WEM, and/or other funding agencies including access to examine and copy records, accounts, and other documents and sources of information related to the financial assistance award and permit access to facilities and personnel.

Article XIII. Best Practices for Collection and Use of Personally Identifiable Information

Grantees who collect personally identifiable information (PII) are required to have a publicly available privacy policy that describes standards on the usage and maintenance of the PII they collect. Wis. Stats. § 19.62 (5) Personally Identifiable Information (PII) means information that can be associated with a particular individual through one or more identifiers or other information or circumstances. This includes, but is not limited to, driver's license numbers, Social Security numbers, addresses, telephone numbers, credit card information, and/or bank account information.

Article XIV. Establishment of Safeguards

The grantee shall ensure the establishment of safeguards to prevent employees, consultants, or members of the governing bodies from using their positions for purposes that are, or give the appearance of being, motivated by a desire for private gain for themselves or others, such as those with whom they have family, business, or other ties as specified in Wis. Stats. §§ 946.10 and 946.13.

Article XV. Nondiscrimination

In connection with the performance of work under the Agreement the Grantee agrees not to discriminate against any employee or grantee for employment because of age, race, religion, color, handicap, sex, physical condition, or developmental disability as defined in Wis. Stats. § 51.01(5); arrest or conviction record, or sexual orientation, as defined in Wis. Stats. § 111.32(13m); or national origin, ancestry, or marital status. This provision shall include, but not be limited to the following: employment, upgrading, demotion or transfer, recruitment or recruitment advertising, layoff or termination, rates of pay, or other forms of compensation, and selection for training, including apprenticeship. Apart from sexual orientation, the Grantee further agrees to take affirmative action to ensure equal employment opportunities. The grantee agrees to post in conspicuous places available for employees and candidates for employment, notices to be provided by the contracting officer setting forth the provisions of the nondiscrimination clause.

Article XVI. Liability

The State of Wisconsin, the Department of Military Affairs, Wisconsin Emergency Management, its agents, and employees shall not be liable to the Grantee, or to any individuals or entities with whom the Grantee contracts for any direct, indirect, incidental, consequential, or other damages sustained or incurred because of activities, actions, or inactions on the part of the Grantee for services rendered pursuant to the Award Agreement. The grantee agrees to indemnify and save and hold the Department of Military Affairs, Wisconsin Emergency Management, its agents, and employees harmless from all claims or causes of action arising from the performance of this award by the Grantee or grantee's agent or employees.

Article XVII. Severability

The invalidity, illegality, or unenforceability of any provision of the Agreement or the occurrence of any event rendering any portion or provision of the Agreement void shall in no way affect the validity or enforceability of any other portion or provision of the Agreement. The parties further agree to amend the Agreement to replace any stricken provision with a valid provision that comes as close as possible to the intent of the stricken provision.

Article XVIII. Noncompliance and Remedial Measures

Submission of an application constitutes the Grantee's designated project director's agreement to comply with and spend funds consistent with all the terms and conditions of this award. If required statistical data, reports, and other required information are not submitted when due, WEM may withhold all payments that otherwise would be paid to the Grantee under the Agreement until such time as the reports and information are submitted. The Grantee shall provide written notice to WEM of all instances of noncompliance with the terms of the Agreement by the Grantee or any of its Subgrantees or Subcontractors, including noncompliance with allowable cost provisions. Notice shall be given as soon as practicable but in no case later than thirty (30) days after the Grantee became aware of the noncompliance. The written notice shall include information on the reason for and effect of the noncompliance and a plan to correct the noncompliance.

Failure to comply with any part of the Agreement may be considered cause for revision, suspension, or termination of the Agreement. If WEM determines that noncompliance with the Agreement has occurred or continues to occur, it shall demand immediate correction of continuing noncompliance and seek remedial measures it deems necessary to protect the interests of the State up to and including the following:

a. Temporarily withhold cash payments pending correction of the deficiency by the Grantee.
b. Impose additional conditions including additional monitoring and reporting requirements.
c. Disallow all, or part of, the cost of the activity or action not in compliance.
d. Wholly or partly suspend or terminate the Agreement.
e. Temporarily having others perform and receive reimbursement for the services to be provided under the Agreement.
f. Withhold or require enhanced monitoring of future awards given to the Grantee.
g. Take other remedies necessary to protect the interests of the State.

Article XIX. Dispute Resolution and Appeal

For any disputes between WEM and the Grantee under the Agreement, the following process will be the exclusive administrative review:

a. Informal review: The WEM Grant Program Manager and the Grantee will attempt to resolve the dispute. If a dispute is not resolved at this stage, then a written statement of the adverse determination will be provided to the Grantee.
b. Appeal review: The Grantee may appeal the adverse determination by submitting a request to appeal within thirty (30) days following the receipt of the adverse determination. The WEM Bureau Director will review the request and issue a written determination within 30 days after receiving the request. The Grantee's request to appeal must include the following:
    i. Detail the nature of the disagreement.
    ii. Provide justification.
    iii. Provide additional documentation to support their justification.
c. Final review: The Grantee may advance a failed appeal by submitting a request to the Bureau Director within 30 days of receiving their appeal determination. The Bureau Director will escalate the appeal request to the WEM Administrator for review and final determination.

Article XX. Repayment to WEM

Notwithstanding any other provision in Exhibit B, WEM has no obligation to pay any portion of the federal government's share of project costs or expenses should the federal government not pay some or all of that portion. If the federal government does not reimburse WEM for funds paid to the Grantee under the Agreement, the Grantee shall repay WEM all such funds and WEM shall have no further obligation to pay any amount to the Grantee under the Agreement.

WEM shall be entitled to a refund for goods or services paid for, if the goods or services were not received, implemented, or are affected by termination of the Agreement. The refund shall be paid or appealed within thirty (30) days of a written notice of recoupment to the Grantee.

Article XXI. Order of Precedence

Any inconsistency or conflict in the Agreement, the Notice of Funding Opportunity, the WEM Standard Terms and Conditions, and special conditions, including any Federal Notice of Funding Opportunity or Federal terms and conditions, will be resolved in accordance with the term or condition that is the stricter of the two.

If the provisions of the one-page document referred to as the Agreement and any of its exhibit or other attached documents conflict, provisions required by law or federal requirements will take precedence. Otherwise, the order of precedence of provisions, from first to last, is as follows:

a. *Exhibit D, Federal Terms and Conditions*
b. *The Agreement*
c. *Exhibit B, WEM Standard Terms and Conditions*
d. *Exhibit A, Approved Award and Application*
e. *Exhibit C to the Agreement, Special Conditions and Additional Monitoring, if applicable*

Article XXII. Termination of Agreement

a. General. Upon the termination of this Agreement for any reason, or upon Agreement expiration, each party shall be released from all obligations to the other party arising after the date of termination or expiration, except for those that by their terms survive such termination or expiration. Except as provided in Article XXI, Repayment to WEM, the Grantee shall be entitled to receive compensation for any payments owed under the Agreement only for deliverables that have been approved and accepted by WEM and are not subject to termination of the Agreement. Compensation for partially completed services, when available, shall at the sole discretion of WEM, be no more than the percentage of completion of the services requested, at the sole discretion of WEM, multiplied by the corresponding payment for completion of such services as set forth in the Agreement. Alternatively, at the sole discretion of WEM, the Grantee may be compensated for the actual service hours provided.
b. Basis. The Agreement may be terminated in whole or in part on the following basis:
    i. Termination for Non-appropriation: WEM reserves the right to cancel the Agreement at will in whole or in part without penalty effective upon delivery of written notice to the Grantee, under any of the following conditions:
        1. If the Wisconsin Legislature, United States Congress, or any other direct funding entity contributing to the financial support of this contract fails to appropriate funds, rescinds

appropriated funds, reduces funds to levels no longer sufficient to allow for goods or services to meet program objectives, revokes WEM's authority to obligate or receive funds necessary to complete the agreement, or deobligates funds in whole or in part.

2. If federal or state laws, rules, regulations, or guidelines are modified, changed, or interpreted in such a way that the services are no longer allowable or appropriate for purchase under the or are no longer eligible for the funding proposed for payments by this grant.

ii. Termination for Cause. WEM may terminate this Agreement after providing the Grantee with thirty (30) calendar days written notice of the Grantee's right to cure a failure of the Grantee to perform under the terms of this Agreement, if the Grantee fails to so cure or commence to cure within that 30-day period.

iii. Termination or Convenience: The Grantee may terminate this Agreement for convenience at any time by providing WEM a written notice at least 30 days prior to the desired date of termination. During this notification period, the Grantee will continue providing services in accordance with the Agreement requirements.

iv. Cancellation: WEM reserves the right to immediately cancel this Agreement, in whole or in part, without penalty and without an opportunity for Grantee to remedy if the Grantee:

1. Files a petition in bankruptcy, becomes insolvent, or otherwise takes action to dissolve as a legal entity.
2. Allow any final judgment not to be satisfied or a lien not to be disputed after a legally imposed, thirty (30)-day notice or make an assignment for the benefit of creditors;
3. Fails to follow the sales and use tax certification requirements of Wis. Stat. § 77.66;
4. Incurs a delinquent Wisconsin tax liability;
5. Fails to follow state or federal laws applicable to the Grantee.
6. Becomes a federally debarred Grantee or excluded from federal procurement and non-procurement Agreements;
7. Fails to maintain and keep in force all required insurance, permits and licenses as provided in this Agreement; or
8. Grantee performance threatens the health or safety of a state employee or state customer.

Appendix III: Federal Terms and Conditions

The Fiscal Year (FY) 2025 Department of Homeland Security (DHS) Standard Terms and Conditions apply to all new federal awards of federal financial assistance (federal awards) for which the federal award date occurs in FY 2025 and flow down to subrecipients unless a term or condition specifically indicates otherwise. For federal continuation awards made in subsequent FYs, the FY 2025 DHS Standard Terms and Conditions apply unless otherwise specified in the terms and conditions of the continuation awards. The United States has the right to seek judicial enforcement of these terms and conditions.

All legislation and digital resources are referenced with no digital links. These FY 2025 DHS Standard Terms and Conditions are maintained on the DHS website at https://www.dhs.gov/publication/fy15-dhs-%20standard-terms-and-conditions.

A. Assurances, Administrative Requirements, Cost Principles, Representations, and Certifications

I. Recipients must complete either the Office of Management and Budget (OMB) Standard Form 424B Assurances – Non- Construction Programs, or OMB Standard Form 424D Assurances – Construction Programs, as applicable. Certain assurances in these documents may not be applicable to your program and the DHS financial assistance office (DHS FAO) may require applicants to certify additional assurances. Applicants are required to fill out the assurances as instructed by the federal awarding agency.

B. General Acknowledgements and Assurances

All recipients and subrecipients must acknowledge and agree to provide DHS access to records, accounts, documents, information, facilities, and staff pursuant to 2 C.F.R. § 200.337.

I. Recipients must cooperate with any DHS compliance reviews or compliance investigations.
II. Recipients must give DHS access to examine and copy records, accounts, and other documents and sources of information related to the federal financial assistance award and permit access to facilities and personnel.
III. Recipients must submit timely, complete, and accurate reports to the appropriate DHS officials and maintain appropriate backup documentation to support the reports.
IV. Recipients must comply with all other special reporting, data collection, and evaluation requirements required by law, federal regulation, Notice of Funding Opportunity, federal award

specific terms and conditions, and/or federal awarding agency program guidance. Organization costs related to data and evaluation are allowable. The definition of data and evaluation costs is located at 2 C.F.R. § 200.455(c), the full text of which is incorporated by reference.

V. Recipients must complete the DHS Civil Rights Evaluation Tool within thirty (30) days of receiving the Notice of Award for the first award under which this term applies. Recipients of multiple federal awards from DHS should only submit one completed tool for their organization, not per federal award. After the initial submission, recipients are required to complete the tool once every two (2) years if they have an active federal award, not every time a federal award is made. Recipients must submit the completed tool, including supporting materials, to CivilRightsEvaluation@hq.dhs.gov. This tool clarifies the civil rights obligations and related reporting requirements contained in these DHS Standard Terms and Conditions. Subrecipients are not required to complete and submit this tool to DHS. The evaluation tool can be found at https://www.dhs.gov/publication/dhs-civil-rights-evaluation-tool. DHS Civil Rights Evaluation Tool | Homeland Security

The DHS Office for Civil Rights and Civil Liberties will consider, in its discretion, granting an extension to the 30-day deadline if the recipient identifies steps and a timeline for completing the tool. Recipients must request extensions by emailing the request to CivilRightsEvaluation@hq.dhs.gov prior to expiration of the 30-day deadline.

C. Standard Terms & Conditions

Article I. Acknowledgement of Federal Funding from DHS

Recipients must acknowledge their use of federal funding when issuing statements, press releases, requests for proposal, bid invitations, and other documents describing projects or programs funded in whole or in part with federal award funds.

Article I. Activities Conducted Abroad

Recipients must coordinate with appropriate government authorities when performing project activities outside the United States obtain all appropriate licenses, permits, or approvals.

Article II. Age Discrimination Act of 1975

Recipients must comply with the requirements of the Age Discrimination Act of 1975, Pub. L. No. 94-135 (codified as amended at 42 U.S.C. § 6101 *et seq.*), which prohibits discrimination on the basis of age in any program or activity receiving federal financial assistance.

Article III. Americans with Disabilities Act of 1990

Recipients must comply with the requirements of Titles I, II, and Ill of the Americans with Disabilities Act, Pub. L. No. 101-336 (1990) (codified as amended at 42 U.S.C. §§ 12101– 12213), which prohibits recipients from discriminating on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities.

Article IV. Best Practices for Collection and Use of Personally Identifiable Information

Recipients who collect personally identifiable information (PII) as part of carrying out the scope of work under a federal award are required to have a publicly available privacy policy that describes standards on the usage and maintenance of the PII they collect. DHS defines PII as any information that permits the identity of an individual to be directly or indirectly inferred, including any information that is linked or linkable to that individual. Recipients may also find the DHS Privacy Impact Assessments: Privacy Guidance and Privacy Template as useful resources respectively.

Article V. Civil Rights Act of 1964 – Title VI

Recipients must comply with the requirements of Title VI of the Civil Rights Act of 1964, Pub. L. No. 88-352 (codified as amended at 42 U.S.C. § 2000d *et seq.*), which provides that no person in the United States will, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance. DHS implementing regulations for the Act are found at 6 C.F.R. Part 21. Recipients of an award from the Federal Emergency Management Agency (FEMA) must also comply with FEMA's implementing regulations at 44 C.F.R. Part 7.

Article VI. Civil Rights Act of 1968

Recipients must comply with Title VIII of the Civil Rights Act of 1968, Pub. L. No. 90-284 (codified as amended at 42 U.S.C. § 3601 *et seq.*), which prohibits recipients from discriminating in the sale, rental, financing, and advertising of dwellings, or in the provision of services in connection. therewith, on the basis of race, color, national origin, religion, disability, familial status, and sex, as implemented by the U.S. Department of Housing and Urban Development at 24 C.F.R. Part 100. The prohibition on disability discrimination includes the requirement that new multifamily housing with four or more dwelling units– i.e., the public and common use areas and individual apartment units (all units in buildings with elevators and ground-floor units in buildings without elevators)–be designed and constructed with certain accessible features. (See 24 C.F.R. Part 100, Subpart D.)

Article VII. Copyright

Recipients must affix the applicable copyright notices of 17 U.S.C. §§ 401 or 402 to any work first produced under federal awards and also include an acknowledgement that the work was produced under a federal award (including the federal award number and federal awarding agency). As detailed in 2 C.F.R § 200.315, a federal awarding agency reserves a royalty-free, nonexclusive, and irrevocable right to reproduce, publish, or otherwise use the work for federal purposes and to authorize others to do so.

Article VIII. Debarment and Suspension

Recipients must comply with the non-procurement debarment and suspension regulations implementing Executive Orders (E.O.) 12549 and 12689 set forth at 2 C.F.R. Part 180 as implemented by DHS at 2 C.F.R. Part 3000. These regulations prohibit recipients from entering into covered transactions (such as subawards and contracts) with certain parties that are debarred, suspended, or otherwise excluded from or ineligible for participation in federal assistance programs or activities.

Article IX. Drug-Free Workplace Regulations

Recipients must comply with drug-free workplace requirements in Subpart B (or Subpart C, if the recipient is an individual) of 2 C.F.R. Part 3001, which adopts the Government- wide implementation (2 C.F.R. Part 182) of the Drug-Free Workplace Act of 1988 (41 U.S.C. §§ 8101-8106).

Article X. Duplicative Costs

Recipients are prohibited from charging any cost to this federal award that will be included as a cost or used to meet cost sharing or matching requirements of any other federal award in either the current or a prior budget period. (See 2 C.F.R. § 200.403(f)). However, recipients may shift costs that are allowable under two or more federal awards where otherwise permitted by federal statutes, regulations, or the federal financial assistance award terms and conditions.

Article XI. Education Amendments of 1972 (Equal Opportunity in Education Act) – Title IX

Recipients must comply with the requirements of Title IX of the Education Amendments of 1972, Pub. L. No. 92-318 (codified as amended at 20 U.S.C. § 1681 *et seq.*), which provide that no person in the United States will, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any educational program or activity receiving federal financial assistance. DHS implementing regulations are codified at 6 C.F.R. Part 17. Recipients of an award from the Federal Emergency Management Agency (FEMA) must also comply with FEMA's implementing regulations at 44 C.F.R. Part 19.

Article XII. Executive Order 14074 – Advancing Effective, Accountable Policing and Criminal Justice Practices to Enhance Public Trust and Public Safety

Recipient State, Tribal, local, or territorial law enforcement agencies must comply with the requirements of section 12(c) of E.O. 14074. Recipient State, Tribal, local, or territorial law enforcement agencies are also encouraged to adopt and enforce policies consistent with E.O. 14074 to support safe and effective policing.

Article XIII. Energy Policy and Conservation Act

Recipients must comply with the requirements of the Energy Policy and Conservation Act, Pub. L. No. 94-163 (1975) (codified as amended at 42 U.S.C. § 6201 *et seq.*), which contain policies relating to energy efficiency that are defined in the state energy conservation plan issued in compliance with this Act.

Article XIV. False Claims Act and Program Fraud Civil Remedies

Recipients must comply with the requirements of the False Claims Act, 31 U.S.C. §§ 3729- 3733, which prohibit the submission of false or fraudulent claims for payment to the Federal Government. (See 31 U.S.C. §§ 3801-3812, which details the administrative remedies for false claims and statements made.)

Article XV. Federal Debt Status

All recipients are required to be non-delinquent in their repayment of any federal debt. Examples of relevant debt include delinquent payroll and other taxes, audit disallowances, and benefit overpayments. (See OMB Circular A-129.)

Article XVI. Federal Leadership on Reducing Text Messaging while Driving

Recipients are encouraged to adopt and enforce policies that ban text messaging while driving recipient-owned, recipient-rented, or privately owned vehicles when on official government business or when performing any work for or on behalf of the Federal Government. Recipients are also encouraged to conduct the initiatives of the type described in Section 3(a) of E.O. 13513.

Article XVII. Fly America Act of 1974

Recipients must comply with Preference for U.S. Flag Air Carriers (a list of certified air carriers can be found at: Certificated Air Carriers List | US Department of Transportation, https://www.transportation.gov/policy/aviation-policy/certificated-air-carriers-list)for international air transportation of people and property to the extent that such service is available, in accordance with the International Air Transportation Fair Competitive Practices Act of 1974, 49 U.S.C. § 401[illegible]

and the interpretative guidelines issued by the Comptroller General of the United States in the March 31, 1981, amendment to Comptroller General Decision B-138942.

Article XVIII. Hotel and Motel Fire Safety Act of 1990

Recipients must ensure that all conference, meeting, convention, or training space funded entirely or in part by federal award funds complies with the fire prevention and control guidelines of Section 6 of the Hotel and Motel Fire Safety Act of 1990, 15 U.S.C. § 2225a.

Article XIX. John S. McCain National Defense Authorization Act of Fiscal Year 2019

Recipients, subrecipients, and their contractors and subcontractors are subject to the prohibitions described in section 889 of the John S. McCain National Defense Authorization Act for Fiscal Year 2019, Pub. L. No. 115-232 (2018) and 2 C.F.R. §§ 200.216, 200.327, 200.471, and Appendix II to 2 C.F.R. Part 200. The statute – as it applies to DHS recipients, subrecipients, and their contractors and subcontractors – prohibits obligating or expending federal award funds on certain telecommunications and video surveillance products and contracting with certain entities for national security reasons.

Article XX. Limited English Proficiency (Civil Rights Act of 1964, Title VI)

Recipients must comply with Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d *et seq.*) prohibition against discrimination on the basis of national origin, which requires that recipients of federal financial assistance take reasonable steps to provide meaningful access to persons with limited English proficiency (LEP) to their programs and services. For additional assistance and information regarding language access obligations, please refer to the DHS Recipient Guidance: https://www.dhs.gov/guidance-published-help- department-supported-organizations-provide-meaningful-access-people-limited and additional resources on http://www.lep.gov.

Article XXI. Lobbying Prohibitions

Recipients must comply with 31 U.S.C. § 1352 and 6 C.F.R. Part 9, which provide that none of the funds provided under a federal award may be expended by the recipient to pay any person to influence, or attempt to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with any federal action related to a federal award or contract, including any extension, continuation, renewal, amendment, or modification. Per 6 C.F.R. Part 9, recipients must file a lobbying certification form as described in Appendix A to 6 C.F.R. Part 9 or available on Grants.gov as the Grants.gov Lobbying Form and file a lobbying disclosure form as described in Appendix B to 6 C.F.R. Part 9 or available on Grants.gov as the Disclosure of Lobbying Activities (SF-LLL).

Article XXII. National Environmental Policy Act

Recipients must comply with the requirements of the National Environmental Policy Act of 1969, Pub. L. No. 91-190 (1970) (codified as amended at 42 U.S.C. § 4321 *et seq.*) (NEPA) and the Council on Environmental Quality (CEQ) Regulations for Implementing the Procedural Provisions of NEPA, which require recipients to use all practicable means within their authority, and consistent with other essential considerations of national policy, to create and maintain conditions under which people and nature can exist in productive harmony and fulfill the social, economic, and other needs of present and future generations of Americans.

Article XXIII. National Security Presidential Memorandum-33 (NSPM-33) and provisions of the CHIPS and Science Act

Recipient research institutions ("covered institutions") must comply with the requirements in NSPM-33 and provisions of Public Law 117-167, Section 10254 (codified at 42 U.S.C. § 18951) certifying that the institution has established and operates a research security program that includes elements relating to (1) cybersecurity; (2) foreign travel security; (3) research security training; and (4) export control training, as appropriate. Covered institutions means recipient research institutions receiving federal Research and Development (R&D) science and engineering support "in excess of $50 million per year."

Article XXIV. Nondiscrimination in Matters Pertaining to Faith-Based Organizations

It is DHS policy to ensure the equal treatment of faith-based organizations in social service programs administered or supported by DHS or its component agencies, enabling those organizations to participate in providing important social services to beneficiaries.

Recipients must comply with the equal treatment policies and requirements contained in 6 C.F.R. Part 19 and other applicable statutes, regulations, and guidance governing the participations of faith- based organizations in individual DHS programs.

Article XXV. Non-Supplanting Requirement

Recipients of federal awards under programs that prohibit supplanting by law must ensure that federal funds supplement but do not supplant non-federal funds that, in the absence of such federal funds, would otherwise have been made available for the same purpose.

Article XXVI. Notice of Funding Opportunity Requirements

All the instructions, guidance, limitations, scope of work, and other conditions set forth in the Notice of Funding Opportunity (NOFO) for this federal award are incorporated by reference. All recipients must comply with any such requirements set forth in the NOFO. If a condition of the NOFO is inconsistent with these terms and conditions and any such terms of the Award, the condition in the NOFO shall be invalid to the extent of the inconsistency. The remainder of that condition and all other conditions set forth in the NOFO shall remain in effect.

Article XXVII. Patents and Intellectual Property Rights

Recipients are subject to the Bayh-Dole Act, 35 U.S.C. § 200 *et seq*. and applicable regulations governing inventions and patents, including the regulations issued by the Department of Commerce at 37 C.F.R. Part 401 (Rights to Inventions Made by Nonprofit Organizations and Small Business Firms under Government Awards, Contracts, and Cooperative Agreements) and the standard patent rights clause set forth at 37 C.F.R. § 401.14.

Article XXVIII. Procurement of Recovered Materials

States, political subdivisions of states, and their contractors must comply with Section 6002 of the Solid Waste Disposal Act, Pub. L. No. 89-272 (1965) (codified as amended by the Resource Conservation and Recovery Act at 42 U.S.C. § 6962) and 2 C.F.R. § 200.323. The requirements of Section 6002 include procuring only items designated in guidelines of the Environmental Protection Agency (EPA) at 40 C.F.R. Part 247 that contain the highest percentage of recovered materials practicable, consistent with maintaining a satisfactory level of competition.

Article XXIX. Rehabilitation Act of 1973

Recipients must comply with the requirements of Section 504 of the Rehabilitation Act of 1973, Pub. L. No. 93-112 (codified as amended at 29 U.S.C. § 794), which provides that no otherwise qualified handicapped individuals in the United States will, solely by reason of the handicap, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance.

Article XXX. Reporting of Matters Related to Recipient Integrity and Performance

If the total value of any currently active grants, cooperative agreements, and procurement contracts from all federal awarding agencies exceeds $10,000,000 for any period of time during the period of performance of the federal award, then the recipient must comply with the requirements set forth in the government-wide Award Term and Condition for Recipient Integrity and Performance Matters located at 2 C.F.R. Part 200, Appendix XII, the full text of which is incorporated by reference.

Article XXXI. Reporting Subawards and Executive Compensation

For federal awards that equal or exceed $30,000, recipients are required to comply with the requirements set forth in the government-wide award term on Reporting Subawards and Executive Compensation set forth at 2 C.F.R. Part 170, Appendix A, the full text of which is incorporated by reference.

Article XXXII. Required Use of American Iron, Steel, Manufactured Products, and Construction Materials

Recipients of an award of Federal financial assistance from a program for infrastructure are hereby notified that none of the funds provided under this award may be used for a project for infrastructure unless:

1. all iron and steel used in the project are produced in the United States—this means all manufacturing processes, from the initial melting stage through the application of coatings, occurred in the United States;
2. all manufactured products used in the project are produced in the United States—this means the manufactured product was manufactured in the United States; and the cost of the components of the manufactured product that are mined, produced, or manufactured in the United States is greater than 55 percent of the total cost of all components of the manufactured product, unless another standard for determining the minimum amount of domestic content of the manufactured product has been established under applicable law or regulation; and
3. all construction materials are manufactured in the United States—this means that all manufacturing processes for the construction material occurred in the United States.

The Buy America preference only applies to articles, materials, and supplies that are consumed in, incorporated into, or affixed to an infrastructure project. As such, it does not apply to tools, equipment, and supplies, such as temporary scaffolding, brought to the construction site and removed at or before the completion of the infrastructure project. Nor does a Buy America preference apply to equipment and furnishings, such as movable chairs, desks, and portable computer equipment, that are used at or within the finished infrastructure project but are not an integral part of the structure or permanently affixed to the infrastructure project.

Waivers

When necessary, recipients may apply for, and the agency may grant, a waiver from these requirements. The agency should notify the recipient for information on the process for requesting a waiver from these requirements.

a. When the Federal agency has determined that one of the following exceptions applies, the awarding official may waive the application of the domestic content procurement preference in any case in which the agency determines that:

1. applying the domestic content procurement preference would be inconsistent with the public interest;
2. the types of iron, steel, manufactured products, or construction materials are not produced in the United States in sufficient and reasonably available quantities or of a satisfactory quality; or
3. the inclusion of iron, steel, manufactured products, or construction materials produced in the United States will increase the cost of the overall project by more than 25 percent.

A request to waive the application of the domestic content procurement preference must be in writing. The agency will provide instructions on the format, contents, and supporting materials required for any waiver request. Waiver requests are subject to public comment periods of no less than 15 days and must be reviewed by the Made in America Office.

There may be instances where an award qualifies, in whole or in part, for an existing waiver described at "Buy America" Preference in FEMA Financial Assistance Programs for Infrastructure | FEMA.gov.

Definitions

The definitions applicable to this term are set forth at 2 C.F.R. § 184.3, the full text of which is incorporated by reference.

Article XXXIII. SAFECOM

Recipients receiving federal financial assistance awards made under programs that provide emergency communication equipment and its related activities must comply with the SAFECOM Guidance for Emergency Communication Grants, including provisions on technical standards that ensure and enhance interoperable communications. The SAFECOM Guidance is updated annually and can be found at Funding and Sustainment | CISA.

Article XXXIV. Terrorist Financing

Recipients must comply with E.O. 13224 and applicable statutory prohibitions on transactions with, and the provisions of resources and support to, individuals and organizations associated with terrorism. Recipients are legally responsible for ensuring compliance with the E.O. and laws.

Article XXXV. Trafficking Victims Protection Act of 2000(TVPA)

Recipients must comply with the requirements of the government-wide financial assistance award term which implements Trafficking Victims Protection Act of 2000, Pub. L. No. 106-386, § 106 (codified as amended at 22 U.S.C. § 7104). The award term is located at 2 C.F.R. § 175.105, the full text of which is incorporated by reference.

Article XXXVI. Universal Identifier and System of Award Management

Requirements for System for Award Management and Unique Entity Identifier Recipients are required to comply with the requirements set forth in the government-wide financial assistance award term regarding the System for Award Management and Universal Identifier Requirements located at 2 C.F.R. Part 25, Appendix A, the full text of which is incorporated here by reference.

Article XXXVII. USA PATRIOT Act of 2001

Recipients must comply with the requirements of Section 817 of the Uniting and Strengthening America by Providing Appropriate Tools Required to Intercept and Obstruct Terrorism Act of 2001 (USA PATRIOT Act), which amends 18 U.S.C. §§ 175–175c.

Article XXXVIII. Use of DHS Seal, Logo and Flags

Recipients must obtain written permission from DHS prior to using the DHS seals, logos, crests, or reproductions of flags, or likenesses of DHS agency officials. This includes use of DHS component (e.g., FEMA, CISA, etc.) seals, logos, crests, or reproductions of flags, or likenesses of component officials.

XXXIX. Whistleblower Protection Act

Recipients must comply with the statutory requirements for whistleblower protections at 10 U.S.C § 470141 U.S.C. § 4712.

City of WHITEWATER	Council Agenda Item
Meeting Date:	09/01/2026
Agenda Item:	Flock Guardrail Options
Staff Contact (name, email, phone):	Dan Meyer dmeyer@whitewater-wi.gov 262-473-1371

BACKGROUND
(Enter the who, what when, where, why)

UPDATE:

In preparation for the September 1, 2026, Council meeting, all Flock Safety information has been included in the packet. Regarding the topic of Flock search categories, it was found that PD staff have control over which categories are available for our staff to select. Thirteen categories were subsequently removed due to being overly broad or because they would not be utilized by our staff.

Additionally, it's important to note that Flock's automated audit assistance tool is activated for WPD. What that means is a user's search activity is flagged for administrators as needing review if any of the following search patterns occur:

- Searching the same plate for more than a 30-day period
- Searching for the same plate with multiple case numbers
- A user who is the only person in the agency searching for a plate and does so 10 or more times
- Repeatedly searching within narrow time windows (less than 96 hours)
- Searching entirely outside of owned cameras or only on shared cameras

Finally, each guardrail below has an option(s) bolded and in red, which represents the option(s) that the police department recommends incorporating.

The following updates were provided at the August 18, 2026, Council meeting based on the discussion at the August 4, 2026, Common Council meeting:

- The link for the Transparency Portal has been moved to the main PD webpage.
- Two additional guardrail options were added and are now included below.
- Data Retention: The default setting for data retention is 30 days; however, it can be reduced to a shorter period (any number of days less than 30). Flock recently announced it plans to reduce the standard retention period to 7 days, stating that 90% of cases were resolved using records obtained within that shorter timeframe.

- The cases investigated that were categorized as “traffic infractions” were attached in the packet and found to be:
  -A reckless driving incident where the reporting party was nearly struck by the vehicle
  -Two different vehicles that fled from our officers’ traffic stops
  These cases should ideally have been more specifically categorized as “reckless driving” and “flee/elude.”
- The PD is not required to consent to camera updates such as software or firmware updates as those are standard system maintenance.

During the July 21, 2026, Common Council meeting, the Council requested a staff report describing various options for guardrails that would restrict the use of the Flock system for WPD or attempt to reduce liability associated with use of the Flock system. The following guardrails and options are available for consideration:

1) Editing WPD ALPR Policy Regarding Flock Information Sharing

Currently there is no policy language directing staff when they can directly share Flock camera information with outside agencies (i.e. verbally). The following options exist:

A. No change.
B. Add language permitting sharing of Flock camera information to any law enforcement officer if the officer has a legitimate law enforcement need for the information.
C. Add language permitting sharing of Flock camera information to law enforcement officers, with the exception of federal law enforcement officers conducting immigration enforcement, if the officer has a legitimate law enforcement need for the information.
D. Add language permitting sharing of Flock camera information to law enforcement officers, with the exception of federal law enforcement officers, if the officer has a legitimate law enforcement need for the information.
E. Add language restricting sharing Flock camera information to any law enforcement officer employed by an outside law enforcement agency.
F. Add policy language restricting staff from utilizing Flock for immigration enforcement or tracking an individual’s legal free-speech activity.

2) Adjusting Sharing Settings

We have requested confirmation from Flock representatives on how to best analyze our search history to determine the frequency with which searches provide results in a given geographic radius.

Currently our agency has a reciprocal sharing agreement with law enforcement agencies nationwide with the exception of federal law enforcement agencies. The following options exist:

A. No change.

B. **Reduce the sharing radius from nationwide to 500 miles from the City of Whitewater. This would include all or nearly all of the following states: Wisconsin, Minnesota, Michigan, Ohio, Indiana, Kentucky, Illinois, Missouri, and Iowa.**
C. Reduce the sharing radius from nationwide to 250 miles from the City of Whitewater. This would include the majority of Wisconsin and Illinois, approximately half of Iowa, Indiana, and Michigan, and only a small portion of Ohio, Missouri and Minnesota.
D. Reduce the sharing radius from nationwide to 100 miles from the City of Whitewater. This would include southern Wisconsin and northern Illinois.
E. Reduce the sharing radius to Wisconsin and Midwest states (Minnesota, Iowa, Illinois, Missouri, Indiana, Ohio, and Michigan).
F. Reduce the sharing radius to Wisconsin and adjacent states (Minnesota, Iowa, Illinois, and Michigan).
G. Reduce the sharing radius to the state of Wisconsin.
H. Restrict all sharing.

3) Increasing Audit Frequency

To date, our audits have resulted in no instances of misuse by WPD staff. However, increasing the frequency of audits is not a significant administrative burden, and if misuse did occur a higher frequency of auditing would identify the issue more quickly.

Currently the policy states that the command staff may conduct periodic audits, however, our practice is to conduct quarterly audits. The following options exist to update the policy and practice:

A. No change.
B. No change to quarterly audit frequency but incorporate the frequency in the written policy.
C. **Adjust policy and practice to complete monthly audits.**
D. Adjust policy and practice to complete bi-weekly (one every two weeks) audits.

4) Reducing the Number of Users

The use of the Flock system by employee type was tabulated for the past 30 days with the following results:

- Dispatch: 50
- Patrol: 14
- Detective: 13
- Supervisor: 16
- Admin: 5

Currently every sworn officer and dispatcher is trained in the use of the Flock system and has access to complete a Flock search to ensure efficiency and continuity of operations. This includes employees representing dispatch, patrol, detectives, supervisors, and administration. The following options exist to reduce the number of users:

A. No change.
B. Reduce users to administrators, supervisors, detectives and dispatchers only.
C. Reduce users to administrators, supervisors and detectives only.
D. Reduce users to administrators and supervisors only.
E. Reduce users to administrators and dispatchers only.

5) Restricting Flock use by Case Type

The reasons for Flock searches were tabulated and ranked by month and included in the packet as an attachment. Most of the top search reasons involved criminal offenses, but not necessarily felony-level offenses.

Currently, the policy restricts the use of the Flock system to use "for official and legitimate law enforcement business" and personnel are required to have "an articulable law enforcement reason to access and/or perform any query." The following options exist to further restrict the reasons for conducting Flock searches:

A. No change
B. Require a minimum threshold of misdemeanor-level criminal investigation or a community caretaker function to conduct a Flock search.
C. Require a minimum threshold of felony-level criminal investigation or a community caretaker function to conduct a Flock search.

The question was also posed whether settings could be adjusted in order to reduce the capabilities of the Flock cameras. Upon consulting with Flock Safety, the representative's reply was, "In general there are not standard user settings in the Flock system that are intended to "reduce the capabilities" of the cameras. They system is designed to operate in a way that supports the camera's normal image capture and detection performance."

PREVIOUS ACTIONS – COMMITTEE RECOMMENDATIONS (Dates, committees, action taken)
N/A

FINANCIAL IMPACT (If none, state N/A)
$39,000 annually

STAFF RECOMMENDATION
N/A

ATTACHMENT(S) INCLUDED (If none, state N/A)
1. WPD Policy – ALPR 2. Flock Contract 2026-27 3. LPR Myths and Facts

4. LPR FAQ
5. Flock Safety Security Claims and Facts
6. WPD Flock Case Examples
7. WPD Communications Audio Transcription
8. Monthly Reason for Search Rankings January – July
9. Traffic Infraction case listing
10. Flock Offense Search Categories

Whitewater Police Department General Order		
Order Topic: **AUTOMATED LICENSE PLATE READERS (ALPR)**		
Issue Date: 09/29/2023	Last Revision:	Review Date: 11/12/2025
Special Instructions:	WILEAG Standard:	

SPECIAL INSTRUCTIONS: Automated License Plate Reader (ALPR) technology, also known as License Plate Recognition, provides automated detection of license plates. ALPRs are used by the Whitewater Police Department to convert data associated with vehicle license plates for official law enforcement purposes including identifying stolen or wanted vehicles, stolen license plates and missing persons. ALPRs may be used to gather information related to active warrants, homeland security, electronic surveillance, suspect interdiction and stolen property recovery.

Flock Safety is an Automated License Plate Reading (ALPR) system that securely captures images while the system uses Vehicle Fingerprint technology to identify license plates. This system is web based and any authorized user can log in from any device with internet access. Approved users can search by date, time, location, and description search criteria. These cameras take pictures of all traffic in front of the camera. Depending on the image quality, the captured image can also help to determine the color, make, and model of the vehicle as well as the License plate state. The Flock Safety system compares the characters in the license plate read to an imported hotlist and sends an alert if there is a match.

REQUIREMENTS:

1. All installation and maintenance of ALPR equipment, as well as ALPR data retention and access shall be managed by the Administrative Captain.

2. Information captured and stored by the ALPR system includes, but is not limited to the following: license plate image, vehicle image, license plate number, license plate state, date, time, and location of the read.

3. ALPR System Security

   Use of the ALPR system is restricted to the purposes outlined below. Department personnel shall not use, or allow others to use, the equipment or database records for any unauthorized purpose.

   a. Access to the ALPR system is restricted to Department personnel.

   b. All ALPR data downloaded to the operator mobile workstation and server shall be accessible only through a login/password-protected system capable of documenting access of information by name, date and time.

   c. The ALPR system shall only be used for official and legitimate law enforcement business. Department personnel must have an articulable law enforcement reason to access and/or perform any query in the ALPR system. The ALPR system may be used in conjunction with any routine patrol operation or criminal investigation. Reasonable suspicion or probable

cause is not required before using an ALPR.

d. The ALPR system may be used to canvass license plates around any crime scene. Partial license plates reported during major crimes should be entered into the ALPR system in an attempt to identify suspect vehicles.

e. In furtherance of investigative purposes, ALPR data may be shared or accessed by members of outside law enforcement agencies. All logins and queries will be captured and monitored including the following information: username, date, time, purpose of query, license plate, and other elements used to query the system.

f. A member of the command staff may conduct periodic audits, to ensure that users are utilizing the ALPR system for legitimate law enforcement purposes.

4. ALPR (Flock) Searches

a. Open the website: https://www.flocksafety.com/.

b. Read the disclaimer and click “accept.”

c. Select “What” the search criteria are for the target vehicle. Best practice is to begin with a general search and then narrow down the focus if needed.

d. Select the “Category” of images to search. Best practice is to begin with “All images” and then narrow the focus if needed.

e. Select the proper location(s) “Where” cameras are located and then broaden the search if necessary.

f. Select the timeframe(s) “When” the incident(s) occurred. Multiple time frames can be searched simultaneously.

g. Enter the case number in the search reason. If no case number is associated with the search, enter the primary reason you are searching for the plate (i.e. burglary suspect, robbery suspect, retail theft suspect, etc.).

h. When images of evidentiary value are located select, “Download Images,” and add them to the case file.

5. Hotlist Notification

a. The Flock Safety Hotlist Tool will send an audible alert to all authorized users currently logged on whenever it receives information that a vehicle matching the license plate of NCIC stolen vehicles, NCIC missing entries, NCIC stolen registration plates, and hotlist entries.

b. Hotlist entries shall contain actionable intelligence such as reasonable suspicion or probable cause to arrest, NCIC stolen vehicles, NCIC stolen registration plates, NCIC

missing entries or significant officer safety information. The hotlist entry should not be utilized for "make your own case" type of intelligence. Hotlist data may not be entered into the ALPR database without supervisor or OIC approval.

c. The alert will include an image of the vehicle along with a map link of the camera that detected the vehicle.

d. Dispatch Responsibilities

1) Dispatch shall monitor for Hotlist alerts and the audible signal should be turned on.

2) Upon receiving a Hotlist notification, dispatch personnel will open the Hotlist tool and determine the location of the activation as well as the suspected stolen/missing registration and vehicle information.

3) Immediately broadcast the notification, "Unverified flock hit." The dispatcher will include the reason for the notification (e.g. stolen vehicle), the license plate associated with the notification, the location, direction of travel, and description of the vehicle associated with the notification, and any other pertinent information.

4) Dispatch personnel will begin the verification of the notification by running the plate. Once verified, dispatch will notify officers over the radio, "Flock hit confirmed." Dispatch will also notify officers if the vehicle is no longer listed in NCIC.

5) Dispatch personnel will create a call for service and assign an officer to the call.

6) In situations when the ALPR notification is associated with a custom hotlist, dispatch personnel will ensure the license plate is removed from the hotlist.

e. Officer Responsibilities

1) An audible alert will activate when there is a Hotlist notification.

2) Open the Flock Safety Hotlist Tool and determine the location of the activation as well as the suspected stolen/missing registration and vehicle information.

3) Upon broadcast of a Hotlist notification, officers who are available and near the vicinity of the notification origin should look for the vehicle in question. Dispatch personnel may assign a specific officer to look for the vehicle in question. If an officer observes the vehicle in question, the officer will determine what action to take.

4) A Hotlist notification alone does not constitute reasonable suspicion to perform a traffic stop or otherwise make contact with a vehicle. Officers must ensure they

establish reasonable suspicion or probable cause prior to performing a traffic stop or otherwise making contact with a vehicle. At a minimum, dispatch personnel or the officer should query the license plate through NCIC/CIB to determine if the ALPR notification is accurate.

6. ALPR Data Storage and Retention

   a. All data and images gathered by an ALPR are for the official use of the Whitewater Police Department, and because such data may contain NCIC/CIB information, it is not open to public review. ALPR information gathered and retained by the Department may be used and shared with prosecutors or others only as permitted by law.

   b. The current ALPR system used by the Department is Flock Safety. Flock data is stored for a period of 30 days, after which time it is automatically purged. Any data exported from the Flock database to be used for investigative purposes will become part of the case file, retained in accordance with the records retention schedule followed by the Department, and may be subject to open records requests.

7. Training

   No member of the department shall operate ALPR equipment or access ALPR data without first completing Department-approved training.

Docusign Envelope ID: D16422D8-FB6C-4982-BE4A-CE32CA7EDC7C

flock safety

EXHIBIT A
ORDER FORM

Customer:	WI - Whitewater PD	Initial Term:	24 Months
Legal Entity Name:	WI - Whitewater PD	Renewal Term:	24 Months
Accounts Payable Email:	dmeyer@whitewater-wi.gov	Payment Terms:	Net 30
Address:	312 W Whitewater St Whitewater, Wisconsin 53190	Billing Frequency:	Annual
		Retention Period:	30 Days

Hardware and Software Products
Annual recurring amounts over subscription term

Item	Cost	Quantity	Total
Flock Safety Platform			**$39,000.00**
Flock Safety Flock OS			
Flock Safety Platform - Essentials	Included	1	Included
Flock Safety Platform -	Included	1	Included
Flock Safety LPR Products			
Flock Safety LPR, fka Falcon	Included	13	Included

Professional Services and One Time Purchases

Item	Cost	Quantity	Total
One Time Fees			

Subtotal Year 1:	$39,000.00
Annual Recurring Subtotal:	$39,000.00
Estimated Tax:	$0.00
Contract Total:	$78,000.00

*Taxes shown above are provided as an estimate. Actual taxes are the responsibility of the Customer. This Agreement will automatically renew for successive renewal terms of the greater of one year or the length set forth on the Order Form (each, a "**Renewal Term**") unless either Party gives the other Party notice of non-renewal at least thirty (30) days prior to the end of the then-current term.*

The Term for Flock Hardware shall commence upon first installation and validation, except that the Term for any Flock Hardware that requires self-installation shall commence upon execution of the Agreement. In the event a Customer purchases more than one type of Flock Hardware, the earliest Term start date shall control. In the event a Customer purchases software only, the Term shall commence upon execution of the Agreement.

Docusign Envelope ID: D16422D8-FB6C-4982-BE4A-CE32CA7EDC7C

Annual Billing Schedule	
Year 1	$39,000.00
Year 2	$39,000.00
Contract Total:	$78,000.00
Estimated Credits:	$4,175.34
Net Total:	$73,824.66
Prorated Invoice Balance Due Before 01/01/2026	
	-$2,021.92
Annual Totals	
Year 1 + Estimated Credit:	$36,846.58
Annual Recurring:	$39,000.00
All credits are estimates based on contract start of 01/01/2026	

Billing Schedule

Billing Schedule	Amount (USD)
Year 1	
At Contract Signing	$39,000.00
Annual Recurring after Year 1	$39,000.00
Contract Total	$78,000.00

*Tax not included

Docusign Envelope ID: D16422D8-FB6C-4982-BE4A-CE32CA7EDC7C

Product and Services Description

Flock Safety Platform Items	Product Description
Flock Safety LPR, fka Falcon	Law enforcement grade infrastructure-free (solar power + LTE) license plate recognition camera with Vehicle Fingerprint ™ technology (proprietary machine learning software) and real-time alerts for unlimited users.
Flock Safety Platform -	An integrated public safety platform that detects, centralizes and decodes actionable evidence to increase safety, improve efficiency, and connect the community.
Flock Safety Platform - Essentials	An integrated public safety platform that detects, centralizes and decodes actionable evidence to increase safety, improve efficiency, and connect the community.

By executing this Order Form, Customer represents and warrants that it has read and agrees all of the terms and conditions contained in the Terms of Service located at https://www.flocksafety.com/terms-and-conditions

The Parties have executed this Agreement as of the dates set forth below.

FLOCK GROUP, INC.

By: Signed by: Mark Smith AC5C931454C24F3...

Name: Mark Smith

Title: General Counsel

Date: 6/5/2025

Customer: WI - Whitewater PD

By:

Name: DANIEL A. MEYER

Title: CHIEF OF POLICE

Date: 06/05/2025

PO Number: —

Flock Safety

Flock Safety LPR®

Myths & Facts

MYTH

LPRs are mass surveillance and can track people everywhere they go.

FACT

LPRs take a point-in-time image of the rear of vehicles on public roadways. They do not continuously track vehicles. Images that don't match a specific search or alert connected to an investigation are never accessed and automatically deleted.

MYTH

Flock can keep our data and can sell or share it with 3rd parties

FACT

Flock does not sell customer data to third parties. Flock customers own the data collected by their LPR systems. Flock does not share it without customer permission. Local agencies decide if, when, and with whom to share data with and can revoke access at any time. This commitment is enshrined in our contracts with customers.

MYTH

LPRs are a violation of the 4th Amendment

FACT

Courts have consistently found that license plate readers, which take images of vehicles on public roads, are not a violation of privacy under the 4th Amendment.

MYTH

These cameras can use facial recognition

FACT

Flock does not utilize facial recognition technology.

MYTH

Flock's data is shared with ICE and federal agencies

FACT

Flock's customers own 100% of their data. Flock customers determine which other law enforcement agencies, if any, they want to share data with. Flock cannot share a customer's data without their approval.

Flock Safety

MYTH

Private customers can access Flock's network

FACT

Private Flock customers do not have access to law enforcement data. While private customers can choose to share their data with a law enforcement agency, it is a one-way sharing relationship. Private customers can never access National or Statewide Lookup.

MYTH

LPRs don't have an impact on crime

FACT

Thousands of crimes are solved every week using Flock's LPR cameras. This is why groups like the National Center for Missing and Exploited Children and Mothers Against Drunk Driving consider Flock LPR cameras a critical tool in keeping our children and streets safe.

MYTH

This is new, untested technology

FACT

License Plate Readers have been around since the 1970s. Flock LPRs are highly accurate, collecting objective evidence and investigative leads proven to solve crime.

MYTH

Police can use these systems without oversight

FACT

Flock has created industry-leading audits and safeguards that go above and beyond legal requirements to help agencies quickly identify any misuse. A search reason and user ID are always required. Search records including user ID and search reason are kept permanently, creating an audit trail for robust oversight and accountability. Flock also offers an LPR Transparency Portal where agencies can share important information about how LPRs are utilized and can include audit information.

MYTH

Criminals will just cover license plates and render these useless

FACT

Flock's Vehicle Fingerprint Technology utilizes vehicle details like body-type, make, color, and other vehicle information to help identify wanted vehicles when a license plate is obscured or missing.

Flock Safety

Flock Safety LPR FAQ

Why License Plate Readers (LPRs)?

Crime continues to hurt communities and 40% of Americans are afraid to walk home alone at night. In the past, when communities have felt less safe, the solution was often to hire more officers. Today, that solution is no longer viable for most communities due to the high costs and challenges associated with recruiting, hiring, and retaining officers. Now, many agencies are turning to technology to help them find smarter ways to do more with less. At Flock, we believe everyone has the right to feel safe and we are proud to provide an impactful and ethical tool to support communities' public safety goals. LPRs act as a force multiplier. They provide law enforcement with real-time information to help prevent crime, locate missing persons, and provide the objective evidence needed to solve cases, resulting in safer communities for all.

What is LPR?

LPRs have been used by law enforcement for decades. LPRs capture computer-readable images of vehicle details, such as license plates, which can be compared against databases like the AMBER Alert network. This information can help determine whether a vehicle was at a crime scene and generate alerts when a vehicle associated with a wanted suspect or stolen car passes a camera. The cameras can also integrate with national or state crime databases to provide real-time notifications, and agencies may choose to share their data with neighboring jurisdictions to enhance collaboration across communities. According to the National Center for Missing and Exploited Children (NCMEC), AMBER alert cases typically involve a vehicle. In some cases only vehicle descriptors are available and others a full or partial license plate may be available. When a child goes missing, every second matters. Flock's integration with the AMBER Alert system enables law enforcement to receive real-time alerts when a vehicle associated with an endangered or missing child is detected by an LPR camera–even when a full license plate number is not known. Since 2021, Flock is proud to have helped law enforcement recover over 100 missing children and over 1,000 missing persons nationwide.

What is Flock Safety?

Flock Safety is the leading safety technology platform, helping communities thrive by taking a proactive approach to solving and preventing crime. Our end-to-end hardware and software suite unites cities, law enforcement, businesses, schools, and neighborhoods in a nationwide public-private safety network. Flock is trusted by more than 6,000 communities, 5,000 law enforcement agencies, and 1,000 businesses to deliver real-time intelligence while upholding the highest standards of privacy, data integrity, and responsible innovation.

Visit www.flocksafety.com for more info.

Flock Safety

Who Does Flock Safety Serve?

Flock Safety serves law enforcement agencies, schools, cities, counties, and states, as well as neighborhoods and businesses. We know it takes the whole community, working together, to make an impact on crime. Private entities can choose to share LPR information with their law enforcement department if they choose to do so.

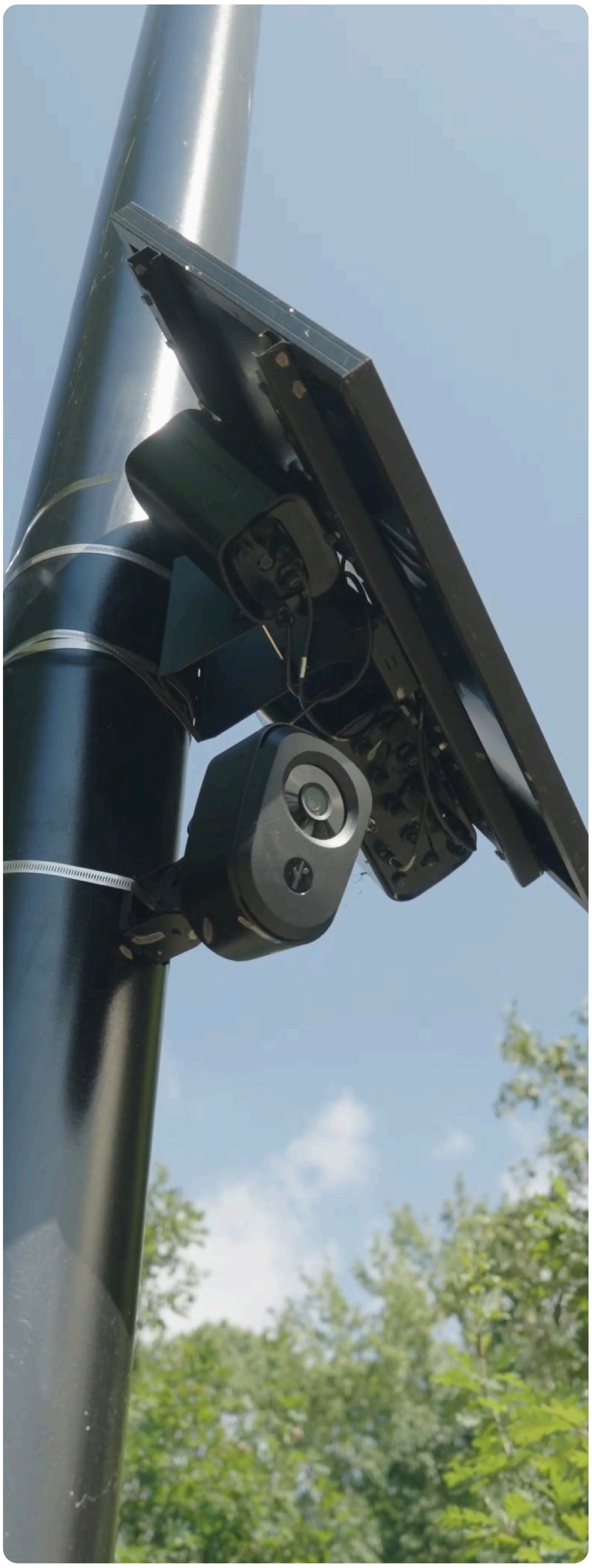
Where is Flock Safety located?

Flock Safety is headquartered in Atlanta and has over 1,500 employees across the U.S. We are trusted by 6,000 communities nationwide.

What makes Flock Safety LPR Unique?

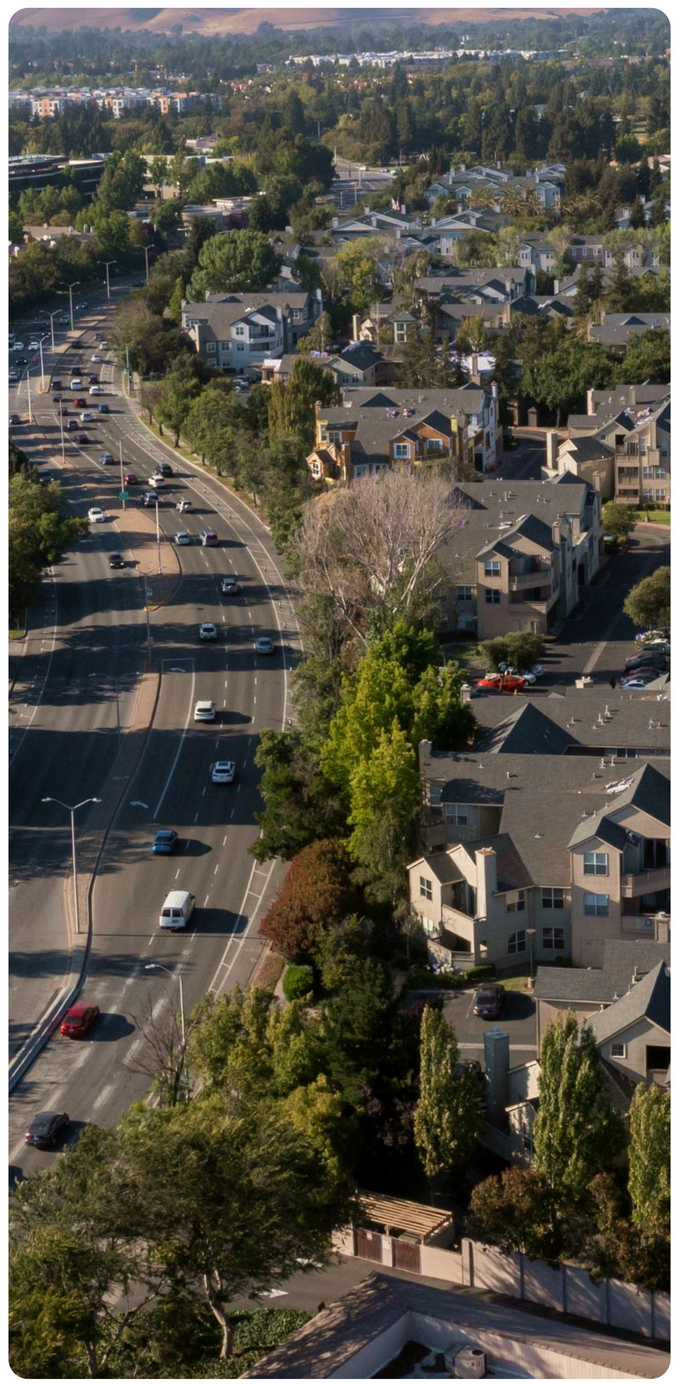
Flock Safety is the most trusted LPR vendor in America and is committed to enhancing public safety technology while protecting your civil liberties. Flock's LPR systems require a search reason, which appears as a dropdown of "offense type" options, for every search, permanently preserved in an audit trail available for public oversight. Flock customers own and control 100% of the data collected by your LPR system. Your Department owns this data - only they choose who to share information with. Flock does not sell customer data and that commitment is enshrined in our contract with your city. Flock was the first provider of LPR technology to institute a 30-day data retention period by default, balancing efficacy of the tool to solve crime with community privacy. Flock is the only vendor that offers LPR Transparency Portals to our law enforcement customers. LPR Transparency Portals are platforms that provide the public with important information on how LPRs are utilized. We take data security seriously. All footage is end-to-end encrypted and securely stored in the cloud.

Flock believes public safety does not have to come at the expense of community values and remains committed to enhancing product features that promote compliance, accountability, and transparency.



Flock Safety

How Does Flock Safety LPR Help Promote Transparency and Objectivity in Policing?



Public safety should be a right, not a privilege, and vulnerable communities deserve to be safe and free from biased policing, which is exactly why we are so proud that Flock LPR cameras help work towards that goal. Research shows that vulnerable communities disproportionately bear the burden of the economic, social, and health consequences of crime.

LPR technology reduces the potential for bias by providing objective, vehicle-based evidence and only alerting law enforcement to vehicles known to be associated with a crime or missing person. This reduces unnecessary and potentially negative interactions between vulnerable communities and law enforcement, including police pursuits.

Flock Safety is designed to enable and encourage transparency, with several features that create a robust audit trail. Customers must enter a reason for each search run through the Flock Safety system. That search history can be easily displayed for a community or law enforcement leadership to ensure the system is used for legitimate law enforcement purposes.

Flock Safety has also created the first free LPR Transparency Portal, which serves as a hub for a police agency's LPR usage, data retention, and search policies. Any law enforcement customer can implement the LPR Transparency Portal.

When used responsibly, public safety technology can make our communities safer without adding bias. Flock focuses on collecting clear, objective information that follows the law and reflects strong ethical standards. This helps communities prevent and respond to crime fairly and effectively. As technology evolves and changes, we'll continue to prioritize privacy, fairness, and people first—using innovation the right way to help everyone feel safe, because Flock believes everyone has a right to public safety.

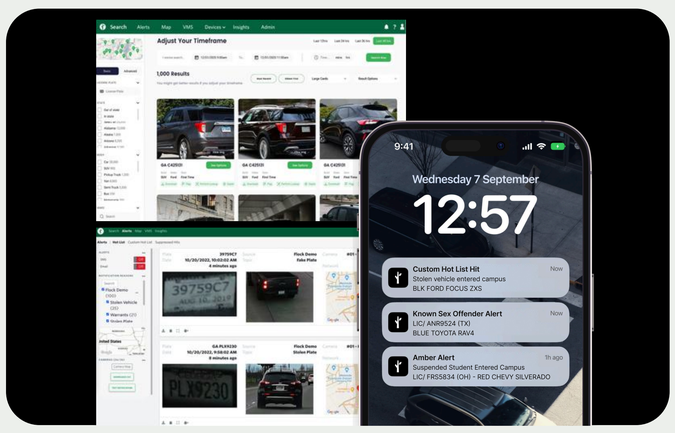
How It Works

Detect

LPR cameras capture images of passing vehicles and send them to the cloud.

Investigate

Cloud-based machine learning software identifies characters on the plate and analyzes vehicle attributes like color and make, which is searchable for up to 30 days.



Respond

Law enforcement receive instant location-based notifications for custom Hot Lists, NCIC wanted lists, AMBER alerts, Silver alerts, and more.

*Flock Safety identifies vehicle body type, make, color, license plate (partial, missing, or covered plates), temporary plates, license plate state, and unique features like decals, bumper stickers, and accessories.

Flock Safety

Security Claims & Facts

CLAIM

Flock has inadequate security standards.

FACT

Flock is relentlessly focused on data integrity and security, and secures data in accordance with the highest industry requirements. This includes strict encryption standards that use a 256-bit key to convert plain text into cipher – virtually impenetrable to brute-force attacks. Flock adheres to the following security frameworks and certifications, amongst others:

- ISO 27001 compliance certification (an international framework for IT security)
- SOC 2 Type II, assessed by an audit that assesses an organization's controls over its data and system
- NIST 800-53, an information security standard defined by the National Institute of Standards and Technology (NIST)
- Secure By Design principles program authored by the Cybersecurity and Infrastructure Security Agency (CISA)

CLAIM

Flock has been hacked.

FACT

Flock's platform has never been hacked. A recent YouTube video claims "80,000 cameras" have been hacked. This is false. The YouTuber in question gained limited access to one older generation camera that had never been connected to our system and had never received a security update, which we push out frequently. Flock cameras are not connected to each other; access to one does not provide access to any others. No access to Flock's cloud environment is possible via a camera. All customer data collected by Flock devices is encrypted at rest, in transit, and while stored in the cloud. Flock's cloud storage has never been compromised.

Flock Safety

CLAIM

It is possible to hack into Flock's cloud database from a Flock camera.

FACT

It is not possible to hack into Flock's cloud database from a Flock camera. Alleged vulnerabilities circulating on the internet have no effect on our cloud platform, where evidence and metadata is stored. Images sent to the cloud are fully encrypted in transit.

CLAIM

Flock does not update our hardware or mitigate identified vulnerabilities in our hardware system.

FACT

Flock publicly discloses identified vulnerabilities on a regular basis to the public vulnerability database maintained by MITRE, most recently in May 2025. Vulnerability identification and remediation is an ongoing process.

CLAIM

Flock does not require Multi-Factor Authentication for customers.

FACT

In November 2024, Flock made Multi-Factor Authentication (MFA) the default for all users, supported through common providers including Okta and Google Authenticator. For Single Sign-On (SSO), Flock supports multiple authentication methods including SAML, OIDC, and Azure-specific SSO. Following the decision to make MFA default, Flock proactively conducted outreach to thousands of law enforcement agencies to help them enable MFA, and the vast majority of Flock's law enforcement customers now use either MFA or SSO.

CLAIM

Foreign adversaries have access to the Flock system.

FACT

There is zero evidence that foreign actors have or have had any access whatsoever to Flock's system or cloud platform.

- **August, 2026,** Officers responded to the 200 block of N. Fraternity Lane reference the theft of packages complaint. The complainant reported to officers that someone who was dressed like an Amazon Delivery driver wearing the blue Amazon vest was observed on video taking packages from the vestibule. The suspect then got into a van on video, but officers were unable to see a license plate due to the camera quality. Officers used Flock to locate and identify the van that had a noticeable broken taillight that they observed on camera and obtained registration information from the suspect vehicle. The suspect was subsequently identified and located by officers. The suspect was placed under arrest for the theft. Restitution was provided to the victim.

- **July, 2026,** Officers responded to the intersection of E. Milwaukee Street at E. Clay Street for city property that was struck by an unknown vehicle that fled the scene after the accident. An Officer located video from a nearby business that observed the accident but couldn't provide a license plate of the suspect vehicle. The Officer was able to match the suspect vehicle in the video to the same vehicle as it passed a Flock camera, providing the license plate number. The owner of the vehicle was contacted and admitted to striking the city owned property. The driver was cited with restitution requested.

- **June, 2026,** Officers responded to Walmart for a report of a fight that had occurred in the parking lot. The suspect ended up kicking in the side door panel of the victim's car and fled the scene in his vehicle. Walmart cameras were unable to provide a license plate of the suspect vehicle but provided a description of the car. The suspect vehicle was identified with a Flock camera. Ultimately the suspect was issued citations for the incident with restitution requested for damage to the victim's vehicle.

- **June, 2026,** Dispatch was notified by Walworth County Health and Human Services of a person that had left their facility a short time ago that was enroute to Whitewater. The person was reportedly suicidal and had a plan on how she was going to kill herself once she arrived to Whitewater. The plate was entered into Flock by dispatch and located entering the city. Officers ended up making contact with the suicidal subject nearby and the female was placed into an emergency detention to provide her with mental health services.

- **June, 2026**, Officers were dispatched to the 1400 block of W. Walworth Avenue after it was reported that a person drove their vehicle into the Police Departments Speed

Board trailer and fled the scene of the accident. Officers discovered significant, disabling damage to the trailer. Officers discovered vehicle parts that assisted them in identifying the make, model and color of the suspect vehicle. Officers utilized Flock to locate and identify the suspect vehicle. The driver of the vehicle was ultimately located, admitted to the accident and ultimately cited for the hit and run accident, with restitution to the city to repair the trailer.

- **May, 2026**, officers received information from the Rock County Sheriff's Department that a female was at a restaurant in Janesville with two males. The female approached a waitress and told her that she was being held against her will by the two males she was with at the restaurant and asked for help. The waitress called the Janesville Police Department to report the female in distress. Janesville PD arrived on scene after the female and suspects left and put out an attempt to locate (ATL) on the vehicle the female was last observed leaving in to check her welfare. The vehicle that the female was inside was entered into Flock by Whitewater Communications Center. Officers were alerted that the vehicle entered Whitewater after passing a Whitewater Flock camera. Officers stopped the vehicle and were able to detain the male and get the female out of the car safely.

- **May, 2026**, officers took a report of a vehicle that was stolen from Whitewater. Officers entered the stolen vehicle into Flock in an attempt to locate it. Officers observed that the vehicle was in Madison, WI at the time of the their search. Officers coordinated with the Dane County Sheriffs Department to locate and recover the stolen vehicle and ultimately get the vehicle turned back over to the Whitewater victim.

- **May, 2026**, detectives were working a burglary investigation and had a vehicle the suspect was known to be driving entered into Flock. Officers received an alert days later that the suspect vehicle passed by a Whitewater Flock camera, entering back into Whitewater. Officers located the suspect vehicle and were able to conduct a traffic stop on him. The driver was taken into custody without incident.

- **April, 2026**, officers were investigating the theft of a stolen trailer incident. Officers took information from the victim of the stolen trailer and were able to utilize Flock cameras to identify the suspect vehicle that was responsible for hooking up and stealing the trailer. Officers were able to notify Jefferson County of the direction of travel and where the owner of the pickup truck that stole the trailer lived (in Jefferson County). A Jefferson County Deputy located and stopped the vehicle with the trailer

attached about 15 miles outside of Whitewater. Arrests were made, the trailer was recovered, and ultimately returned to the owner.

- **April, 2026**, officers investigated a retail theft incident at Kwik Trip, where a suspect stole alcohol and fled in a vehicle. Officers were able to locate the suspect vehicle utilizing Flock to identify the vehicle and suspect. The suspect was ultimately located, cited, and restitution provided to Kwik Trip.

- **April 2026**, officers took a report of a highly intoxicated female that was driving a specific vehicle with a known license plate in the area around the 1100 block of W. Main Street. Officers were unable to locate the vehicle at the time of the call. The vehicle was entered into Flock so Flock could alert officers if it passed by a Whitewater Flock camera. About an hour later, Flock alerted officers that the suspect vehicle passed by a Whitewater Flock camera. Officers located the vehicle and ultimately placed the driver under arrest for various criminal offenses.

- **February 8, 2026**, officers investigated a report of a stolen vehicle. Officers were able to locate the vehicle traveling on the interstate using Flock cameras in Tomah. During the investigation, officers determined the theft of the vehicle incident belonged to the Geneva Township Police Department to investigate.

- **January 12, 2026**, officers investigated a complaint from Kwik Trip, advising a person had come in and used what was later determined to be counterfeit money inside the store to purchase food and receive real currency in return. Officers utilized Flock to identify the suspect vehicle and ultimately arrest the suspect in this case. Restitution was provided to Kwik Trip.

- **December 19, 2025**, officers investigated a hit and run accident at the high school that cause significant damage to a fire hydrant. Officers used Flock to identify the vehicle and ultimately the owner of the hit and run accident. This allowed for restitution to be recovered for the damaged fire hydrant.

- **December 14, 2025**, officers were involved in a vehicle pursuit where due to the risk of danger to the community due to the high speeds the suspect was driving, the pursuit was terminated. The vehicle that fled from officers was identified through the use of Flock cameras both in the City of Whitewater as well as tracking the vehicle on different agency Flock cameras as it fled into Rock County. The driver was charged for Flee/Elude officers and no risk to the public due to being able to

terminate the high-speed pursuit and still hold the driver accountable with the felony charge.

- **November 21, 2025**, officers investigated an incident where two juveniles had run away from their guardian and they couldn't be located. Both juveniles threatened to kill themselves vs going back to their father's custody. Officers were able to identify a vehicle they may be riding in. Vehicle was located on Flock in La Crosse and the juveniles were found in a Walmart parking lot there, recovered, and turned over to CPS.

- **November 18, 2025**, officers responded to Lavelle Industries for an employee that found someone had slashed his car tires in the parking lot. Management was able to locate a rough make/model/color of the suspect vehicle whose driver was responsible for slashing the tires on video. Officer identified the plate/driver using Flock. Suspect admitted to slashing the tires due to a road rage incident that occurred on the interstate and they followed the person to the parking lot to slash their tires. Restitution recovered for victim and suspect arrested.

- **October 17, 2025**, officers investigated a Flock camera indicating a stolen license plate on a vehicle that went by a Flock camera in the city. Driver was stopped after officers confirmed the status of the stolen license plate and location of vehicle with the Flock cameras. The driver of the vehicle admitted they stole the license plate off another vehicle in Janesville to avoid being stopped by police for having a suspended driver's license and unregistered vehicle.

- **September 26, 2025**, officers investigated an incident where suspects were shooting at another vehicle with a handgun after a fight occurred at a house party in Whitewater. Officers learned the make/model/color of the suspect vehicle that fled and the Flock cameras located the vehicle and officers obtained the license plates of the vehicle and location using our Flock cameras. The vehicle ended up being stopped outside the city and later a search warrant at the suspect's residence in Delevan. Ultimately, three suspects were arrested during this incident.

- **September 24, 2025**, officers investigated the theft of a vehicle from a residence inside the city. Officers observed using Flock that the stolen vehicle was on Flock cameras in Elkhorn, WI. The vehicle ended up being located just over the Wisconsin/Illinois border destroyed due to being set on fire.

- **August 31, 2025**, officers investigated the theft of a vehicle from a residence in the city. Officers located the vehicle location after it hit a Flock camera at an intersection in Whitewater. Officers recovered the stolen vehicle abandoned a short distance away. Vehicle was estimated to be worth $35,000-$40,000 at time of incident and recovered in same condition. Turned back over to the victim.

- **September 6, 2025**: Flock alerted officers to a vehicle that entered our city as it drove by a Flock camera. The driver of the vehicle was wanted out of Waukesha County Sheriff's Dept for Domestic abuse, battery and strangulation. Flock also alerted us to the driver allegedly being armed with a handgun. Officers located the vehicle and took the suspect into custody without incident and turned the suspect over to Waukesha County Sheriff's Dept to be confined in jail on their charges.

- **August 10, 2025**: Officers responded to a hit and run accident that occurred at Rick's Eastside Pub. The driver of the vehicle was believed to be under the influence of alcohol. Dispatch entered the license plate into Flock and Flock located the vehicle passing by a camera and alerted officers to the location. Suspect was located, stopped, and arrested for operating while intoxicated and the hit and run accident. Restitution to the other vehicle owner.

- **August 3, 2025**: Officers investigated a reported hit and run accident that occurred at 755 N. Tratt Street. Officers were able to obtain a license plate for the vehicle and entered it into Flock. Our Flock cameras located the vehicle driving in the city shortly after the accident occurred with fresh damage in the pictures. The vehicle left Whitewater. However, officers were able to pull other Flock photos and verify the vehicle was driving in Whitewater prior to the hit and run accident and did not have any damage to the vehicle. Ultimately, the registered owner denied he was driving and refused to provide officers with the name of the person that was driving when the accident occurred. The registered owner was cited for the offense for owner liability. Restitution was recovered for the victim.

- **May 9, 2025**: Officers responded to a hit and run accident where a vehicle stuck a city sign, destroying it. Officers located vehicle parts on the ground indicating the suspect vehicle was a black BMW. Officers used Flock cameras and identified the vehicle that hit the sign. Officers located the vehicle and verified the vehicle in the Flock camera was damaged. Driver was cited and paid for the damaged city owned street sign.

- **May 19, 2025**: Officers were alerted by Flock to a stolen vehicle passing a city owned Flock camera and had just entered the city. The vehicle was located a short time later and a high-risk traffic stop was conducted. The three suspects were taken into custody without incident. The vehicle was ultimately recovered and turned back over to the victim who lived in Janesville, where the car was stolen from. Vehicle was worth around $20,000.

- **February 10, 2025**: An officer heard the sound of a vehicle accident occurring blocks away. When he responded to the accident, one of the vehicles fled. The victim was uninjured but sustained significant damage. Officers used Flock to identify the suspect vehicle involved in the accident and observed fresh damage on the vehicle in the Flock pictures. Officers located the vehicle and suspect at an address in Whitewater. Driver was arrested for hit and run to an occupied vehicle. Victim would receive restitution for the damage the suspect caused to their vehicle.

- **February 4, 2025**: Officers responded to Kwik Trip for the report of a suspect using counterfeit money to make cash purchases inside the store and receiving real cash back. The vehicle was identified using Flock cameras as being a rental car from Hertz. After subpoenas were issued, the suspect and occupants of the suspect vehicle were identified and charged. Restitution to Kwik Trip.

- **January 25, 2025**: Officers responded to Jimmy John's parking lot for a hit and run accident. Cameras provided a description of the suspect vehicle leaving the accident but couldn't get a license plate. Officers used Flock to identify the suspect vehicle that fled. Vehicle was located in Caledonia with fresh damage. The driver was cited for hit and run and restitution provided to the victim.

- **January 27, 2025**: Officers responded to a hit and run accident where someone hit a light pole and left it laying in the roadway. A nearby camera caught the suspect vehicle description but no license plate. Flock was able to identify the license plate and operator. Operator admitted to the accident and leaving the scene of the accident. Operator was cited for hit and run and restitution to the city for the pole.

- **January 29, 2025**: Officers investigated a stolen vehicle complaint from a car dealership. Officers were able to determine the exact vehicle that was stolen using Flock and the suspect had put a stolen license plate on the vehicle, but altered one of the letters on the plate. Officers were able to connect the suspect who stole the car and license plates to operating the stolen vehicle over 50 times in Whitewater on

Flock cameras. The suspect admitted to altering the license plate slightly to display a different number so it wouldn't appear exactly as the stolen license plate number and alert officers. Vehicle was returned to the dealership. Brand new Ford Explorer recovered, over $50,000 in value.

- **December 21, 2024**: Officers investigated multiple sandwich bags scattered throughout the city with advertisements for "Aryan Freedom Network." Using Flock, officers were able to identify the suspect vehicle in this case and using Flock connected the same vehicle to other cities with Flock where these same fliers were being distributed throughout the city. Officers couldn't prove after interviewing the suspect that he was the person that was driving the car and distributing the material, just that it was his car. The person denied driving the car and wouldn't provide the name of the person that was driving. Suspect was not able to be specifically held accountable for this incident beyond a reasonable doubt.

- **December 7, 2024**: Officers investigated a hit and run accident. Surveillance video showed the suspect vehicle make/model/color and a distinctive sticker in the rear window, but no license plate. Officers used Flock to identify the vehicle with the sticker on the window and license plate. Officer interviewed the suspect/owner of the car who admitted to fleeing the accident scene. Suspect cited and restitution to the owner of the other vehicle.

- **December 1, 2024**: Officers investigated a hit and run accident to an occupied vehicle at Walgreens. Suspect fled in a Chevy Avalanche vehicle. Officers used Flock to locate and ID the registration on the vehicle. Officers located the vehicle at a residence in Whitewater and arrested the driver. Restitution to the victim.

- **October 6, 2024**: Officers responded to a gas station where a suspect struck a gas pump and fled. Officers had a description of the vehicle and located the registration information of the vehicle as it fled the scene. The operator was identified via Flock and ultimately cited for hit and run, operating without insurance, and misdemeanor bail jumping. Restitution would be court ordered to the victim.

- **November 11, 2024**: Officers were alerted by Flock to an ATL on a vehicle wanted out of Beloit after being involved in a shooting there. Flock alerted officers to the area of that specific camera and the suspect vehicle was located. Suspects were removed from the car using a high-risk traffic stop. Suspects were taken into

custody along with the vehicle. All were turned over to the Beloit Police Department for their shooting investigation.

- **November 8, 2024**: Detectives were attempting to locate a suspect they were looking to arrest for sexual assault. He was unable to be located. His vehicle plates were entered into Flock to alert officers if the vehicle entered any part of the city. Flock alerted patrol officers and a traffic stop was conducted, and suspect was arrested without incident for the offense.

- **October 30, 2024**: Detectives were looking to locate and arrest a suspect wanted for sexually assaulting a child but weren't having any luck. The suspect's vehicle plate was put into Flock to alert officers whenever the vehicle would eventually pass by a Flock camera. Suspect was located a short time later and taken into custody without incident. Suspect was confined in jail for the offense.

- **October 29, 2024**: Officers took a report from Kwik Trip that someone used fake money to make a purchase at the store and received real cash back. Officers used Flock to identify the suspect vehicle leaving the area. The vehicle was determined to be a rental car but officers identified the person who rented the car and held him accountable. Restitution provided to Kwik Trip.

- **July 24, 2024**: Suspect rented a car through Enterprise Rental Car using a fake ID. Suspect went to Fort Community Credit Union and attempted a felony fraud theft of cash by using a fake ID to create a fake auto loan with the bank. Male suspect fled when the loan was denied. Detectives used Flock to identify the suspect vehicle and plate, traced it back to the fictitious rental car rented at the Green Bay airport. They obtained surveillance footage of the suspect at the Enterprise rental counter and were able to positively identify him. Suspect was out of New Jersey and flew into Green Bay airport, where he rented a car under a fake name and conducted multiple frauds across Wisconsin before flying back to New Jersey. The suspect was ultimately charged and part of a very large criminal ring crossing many states.

- **September 11, 2024**: Officers entered a suspect vehicle into Flock so officers would be alerted whenever they passed by a city Flock camera. Suspect was wanted after fleeing a domestic abuse incident. Flock alerted officers to the suspect's location and officers located the vehicle and the suspect. Suspect was taken into custody without incident.

- **September 2, 2024**: officers responded to Walmart after someone reported a hit and run accident to their vehicle. Only a description of the vehicle could be provided. Officers used Flock to locate the described vehicle and subsequent license plate. Officers found the vehicle to have damage, and the driver was cited for hit and run. Restitution received to victim.

- **August 6, 2024**: Officers received a report from a victim reporting that a suspect had stolen her vehicle. The plate was entered into Flock and the vehicle was observed on city cameras. The suspect ended up crashing the car and fleeing on foot. The damage vehicle was recovered and the suspect identified. After recovering the vehicle, the victim decided they no longer want the suspect charged since they personally knew the suspect.

- **August 2, 2024**: Officers responded to a report of three males in all black and masks entering a house. The males fled prior to the complainant calling police. The complainant gave the license plate of the suspect vehicle, which dispatch entered into Flock. The vehicle passed a Flock camera and the vehicle ended up getting stopped just outside the city. The three suspects were found in possession of a large amount of psilocin mushrooms and marijuana and charged with possession with intent to deliver. It appeared they suspects burglarized another drug dealer. The owner of the property that the suspects burglarized wouldn't speak with officers about his home being burglarized due to only drugs and drug money being stolen.

- **June 25, 2024**: Officers responded to a vehicle that was stolen minutes prior as the victim stepped out of her parked, but running car. Two males entered the car and fled after stealing it. Dispatch put the plate into Flock and located the vehicle driving nearby. Officers located the car and got into a 20+ mile vehicle pursuit spanning three counties. Suspects ultimately crashed and destroyed the car but were taken into custody. Restitution would be eventually going to the victim by court order, and the suspects were charged with felony fleeing/eluding an officer and confined in jail. The vehicle was worth around $40,000.

- **June 22, 2024**: An officer attempted to stop two motorcycles for a traffic violation. One of the motorcycles fled from the officer. The officer used Flock to identify the license plate on the fleeing motorcycle. The suspect was contacted and turned himself in. The suspect was ultimately charged with fleeing/eluding an officer. Flock avoided a lengthy vehicle pursuit that could risk lives.

- **June 23, 2024**: Officers were notified by Flock of a stolen vehicle that had passed by one of the city Flock cameras. Officers located the stolen vehicle being driven. The vehicle attempted to flee officers, and a vehicle pursuit occurred. The suspect vehicle lost control and came to a stop. The suspects were arrested for fleeing/eluding an officer and the vehicle was returned to the victim. Vehicle was worth around $20,000.

- **June 10, 2024**: Officers took a report of a stolen vehicle within the city and entered the vehicle's information into Flock. About two hours later, a Flock camera alerted officers to the stolen vehicle passing by a Flock camera in the city. Officers quickly located the vehicle and conducted a high-risk traffic stop. Two suspects were arrested and the victim's $10,000 vehicle was recovered without damaged.

- **May 12, 2024**: Officers took a report of a hit and run accident that occurred in the city. A neighbors Ring camera was able to provide a make/model/color of a suspect vehicle. Officers inputted this information into Flock and were able to identify the vehicle's registration and owner information. The driver was ultimately arrested for hit and run, providing restitution to the victim vehicle owner.

- **April 9, 2024**: An officer attempted a traffic stop on a motorcycle traveling at an extremely high speed. When the officer attempted to stop the motorcycle, the driver fled from the officer. The officer terminated the pursuit due to the safety of the public. The officer input the motorcycle description into Flock and moments later was able to identify the license plate of the fleeing motorcycle. The Officer was able to send officers from Fort Atkinson over to the owner's residence to assist in taking the driver into custody. The driver was ultimately arrested due to Flock identifying the fleeing vehicle while also avoiding a danger vehicle pursuit.

- **March 26, 2024**: Officers and Detectives responded to a residence in the city where someone that was driving a white Ford Transit van with a ladder on the roof had used the ladder to enter a second-floor window of an apartment complex. The male then fled after entering. When officers entered the residence that the suspect entered, a deceased male was found inside. The deceased male, a known drug dealer, was later found to have died from a drug overdose. The male that entered the residence, was also a drug dealer that entered to steal the deceased male's drugs and money. Officers used Flock to identify the suspect vehicle registration information along with locating where the suspect was currently at. The suspect was arrested, along with all the drugs and money that he stole from the deceased drug dealer. The

suspect was charged and confined in jail. Flock was the tool used to identify the suspect and his whereabouts.

- **February 16, 2024**: Officers attempted a traffic stop on a vehicle and the vehicle fled. A vehicle pursuit began, but due to safety concerns for the public, the officers terminated the pursuit. Officers were able to identify the fleeing vehicle using Flock cameras. Ultimately the suspect and their vehicle were identified and charged with felony fleeing/eluding an officer and confined in jail. With Flock, the vehicle was identified and the driver held accountable without risking the safety of the public in a vehicle pursuit.

- **January 26, 2024**: Officers responded to a road rage incident where the victim reported a suspect pointing a handgun at him. All officers had to work with was knowledge that the suspect vehicle was a white Mazda 3. Using Flock, officers were able to quickly identify a suspect vehicle and registration and make contact with the suspect at his residence. The suspect made it inside his house prior to officers reaching him. Inside the house only a BB handgun was located.

- **October 29, 2023**: Officers investigated a hit and run accident that occurred at Walgreens. After the accident, the suspect driver fled the scene. Officers only had a make/model/color of the vehicle. Officers searched Flock at the area of the accident and were able to positively identify the suspect that fled. The suspect was subsequently arrested and restitution provided to the victim.

- **November 26, 2023**: Officers responded to a residence at 755 N. Tratt Street for a female who reported that she was battered and the suspect fled in a red vehicle. Officers were able to identify the vehicle registration and owner information using Flock. Ultimately, the suspect ended up being arrested and criminally charged.

Communications Center Audio Clips from June 18, 2026

An audio clip from June 18, 2026, will be played during the Council meeting. The audio has been transcribed below to assist listeners in hearing and understanding the radio traffic between the dispatcher and officers. The audio is condensed with dead air being removed from the recording so, be aware that the actual timeline of these calls and the radio traffic took longer to occur than the recording would make it seem. The numbers in the 400's denote City of Whitewater PD officer badge numbers, while the numbers in the 600's denote UW-Whitewater PD officer badge numbers.

The primary reason this audio clip was selected is that they are typical calls that highlight how Flock cameras have become integrated into the day-to-day activities of WPD staff. Due to the strategically placed network of cameras in the city, the cameras are exceptionally useful to officers during active investigations where the location of a suspect or endangered person is time sensitive. This increases officers' efficiency, greatly increases the likelihood of successful outcomes in terms of investigations or community caretaker efforts.

The audio clip depicts two separate calls that slightly overlap in terms of the timing of the radio traffic outlined below. A summary of each distinct call is provided prior to the radio traffic pertaining to that call. Specific personally identifiable information has been redacted from the recordings.

Call 1 Summary:

Officers are dispatched to a disorderly conduct incident that took place in the Walmart parking lot. The complainant states that the suspect, a Walmart employee, threw him to the ground and kicked his vehicle. This incident was not resolved by the end of the audio clip, but it highlights the day-to-day use of Flock and shows how that interaction occurs between our dispatchers and officers real-time.

Call 1 Audio:

Dispatch: *408, 418.*

408: *Go for both.*

Dispatch: *Respond to the Walmart parking lot. Meet with a 10-17* (complainant)*, he'll be in a silver Chevy Silverado for a DC* (disorderly conduct) *incident…he stated that a worker*

from Walmart threw him on the ground and kicked his car door. Apparently, he got into a white Mercedes and has left the scene, unknown direction, unknown plate, but the caller does have a picture of it.

408: *10-4, both units en route.*

408: *408, can you pull Flock up and see if there are any white Mercedes leaving the city recently?*

Dispatch: *10-4.*

408: *408, can you go again with the caller's vehicle?*

Dispatch: *Caller's going to be in a silver Chevy Silverado, he says he's on the east side of the parking lot.*

408: *10-4, thank you.*

Dispatch: *Portals had him mapping basically between Walmart and the Engagement Center.*

408: *10-4, I'm passing Elizabeth now, I'll be there momentarily.*

Dispatch: *10-4, and I did not pick up on any silver, or white, Mercedes on Flock.*

408: *10-4, thank you.*

408: *408, I'll be 10-60* (in the area).

Dispatch: *10-4.*

408: *408, I'll be out with the 10-17* (complainant).

Dispatch: *10-4.*

418: *418, same traffic.*

Dispatch: *10-4.*

408: *408, copy a 28* (short for 10-28; vehicle registration) *out of Wisconsin.*

Dispatch: *Go ahead.*

408: *Adam, Victor, Tom, 4496, AVT4496; should be a white Mercedes.*

Dispatch: *408. Your 28* (short for 10-28; vehicle registration) *is coming back on a Mercedes, white in color, sport utility vehicle, registered to a* (NAME REDACTED).

Call 2 Summary:

Officers are dispatched to check the welfare of an individual with suicidal ideation with a plan of how she will commit suicide. At the time the call was received, the individual's location was unknown, but it was known that she resided in the city. Since this was a time-sensitive safety concern, the individual's license plate was established by staff and added to the Flock "hot list" which will notify dispatch if that specific plate passes a Flock camera. In this case, the individual drove past a Flock camera and dispatch swiftly notified officers so that they could check her welfare, potentially preventing the individual from committing suicide. This highlights the utility of the Flock system for not only criminal investigation, but also for community caretaker functions.

Cal 2 Audio:

Dispatch: *City and campus units prepare to copy an ATL* (attempt to locate). *City and campus units attempt to locate a* (NAME REDACTED) *female has suicidal ideation, left HHS* (Health and Human Services) *in a red vehicle, unknown make or model, she does have a commitment order with HHS, has tubing for a helium tank in her vehicle, will purchase helium to end her life. Unsure if she's going to be heading home, she resides here in Whitewater. If located stop, check welfare, contact Crisis. Whitewater clear.*

408: *408, city copies.*

419: *419 and 418 copy.*

617: 617, 611 copy.

408: *408, do you have time of call?*

Dispatch: *10:31, 10:31.*

418: *418, do you have a case number?*

Dispatch: *8813, 8813.*

408: *408, can you just note that footage is getting gathered from Walmart staff?*

Dispatch: *10-4.*

408: *408, can you run that plate in Flock and see where it last hit?*

Dispatch: *Go ahead.*

408: *The plate I provided for you, can you check to see if there's any hits on that vehicle in Flock?*

Dispatch: *10-4*.

Dispatch: *408*.

408: *Go ahead*.

Dispatch: *The vehicle last hit on Flock at Highway N and 26 at 10:42*.

408: *10-4, thank you*.

Dispatch: *418*.

418: *Go ahead*.

Dispatch: *I'm not sure if you guys can clear, but that ATL earlier that we had put out for* (NAME REDACTED)*, her vehicle hit on Flock coming in by the roundabout about 10 minutes ago, if you guys want to check welfare at her residence*.

418: *418, 10-4*.

408: *408, you can put me on that as well*.

Dispatch: *10-4. County just says if we do end up making contact with her, we can notify County since she has a commitment*.

408: *408, City copies*.

408: *408 to 418*.

418: *Go ahead*.

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)	34	17.30%
2	Welfare Check	26	13.30%
3	Hit and Run/Car Accident	19	9.70%
4	Larceny/Theft Offenses	18	9.20%
5	Child Abuse/Neglect	15	7.70%
6	Sex Offenses	14	7.10%
7	Drugs/Narcotics	13	6.60%
8	Assault/Battery Offenses	10	5.10%
9	Burglary/Breaking & Entering	10	5.10%
10	Disorderly Conduct/Disturbance	8	4.10%
11	Curfew/Loitering/Vagrancy Violations	8	4.10%
12	Traffic Infraction	7	3.60%
13	Motor Vehicle Theft/Stolen	4	2.00%
14	Stolen Property Offenses	4	2.00%
15	Missing/Endangered Person/Runaway	3	1.50%
16	Robbery	2	1.00%
17	Threats/Harassment	1	0.50%

July:

June:

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Stolen Property Offenses	31	19.60%
2	Traffic Infraction	26	16.50%
3	Welfare Check	17	10.80%
4	Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)	16	10.10%
5	Assault/Battery Offenses	15	9.50%
6	Obstructing the Police (Fleeing/Eluding)	10	6.30%
7	Disorderly Conduct/Disturbance	9	5.70%
8	Weapons Offense (Guns/Shots Fired)	8	5.10%
9	Stalking	6	3.80%
10	Child Abuse/Neglect	5	3.20%
11	Sex Offenses	4	2.50%
12	Motor Vehicle Theft/Stolen	4	2.50%
13	Missing/Endangered Person/Runaway	3	1.90%
14	Hit and Run/Car Accident	2	1.30%
15	Larceny/Theft Offenses	1	0.60%
16	Obstructing Justice	1	0.60%

May:

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Burglary/Breaking & Entering	61	27.10%
2	Hit and Run/Car Accident	46	20.40%
3	Threats/Harassment	30	13.30%
4	Stolen Property Offenses	17	7.60%
5	Motor Vehicle Theft/Stolen	16	7.10%
6	Disorderly Conduct/Disturbance	15	6.70%
7	Larceny/Theft Offenses	7	3.10%
8	Kidnapping/Abduction	7	3.10%
9	Sex Offenses	7	3.10%
10	Traffic Infraction	6	2.70%
11	Assault/Battery Offenses (Domestic)	4	1.80%
12	Assault/Battery Offenses	4	1.80%
13	Welfare Check	3	1.30%
14	Drugs/Narcotics	2	0.90%

April:

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Larceny/Theft Offenses	45	16.70%
2	Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)	41	15.20%
3	Hit and Run/Car Accident	34	12.60%
4	Drugs/Narcotics	32	11.90%
5	Obstructing the Police (Fleeing/Eluding)	26	9.70%
6	Traffic Infraction	23	8.60%
7	Welfare Check	17	6.30%
8	Assault/Battery Offenses (Domestic)	17	6.30%
9	Assault/Battery Offenses	13	4.80%
10	Disorderly Conduct/Disturbance	8	3.00%
11	Robbery	8	3.00%
12	Destruction/Damage/Vandalism of Property	3	1.10%
13	Missing/Endangered Person/Runaway	1	0.40%
14	Burglary/Breaking & Entering	1	0.40%

March:

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Stolen Property Offenses	108	38.70%
2	Larceny/Theft Offenses	101	36.20%
3	Disorderly Conduct/Disturbance	22	7.90%
4	Motor Vehicle Theft/Stolen	8	2.90%
5	Welfare Check	6	2.20%
6	Hit and Run/Car Accident	6	2.20%
7	Destruction/Damage/Vandalism of Property	5	1.80%
8	Assault/Battery Offenses	5	1.80%
9	Child Abuse/Neglect	4	1.40%
10	Wanted Person (Arrest Warrant/Fugitive)	3	1.10%
11	Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)	3	1.10%
12	Assault/Battery Offenses (Domestic)	3	1.10%
13	Drugs/Narcotics	2	0.70%
14	Obstructing Justice	2	0.70%
15	Disturbing Public Peace/Riot	1	0.40%

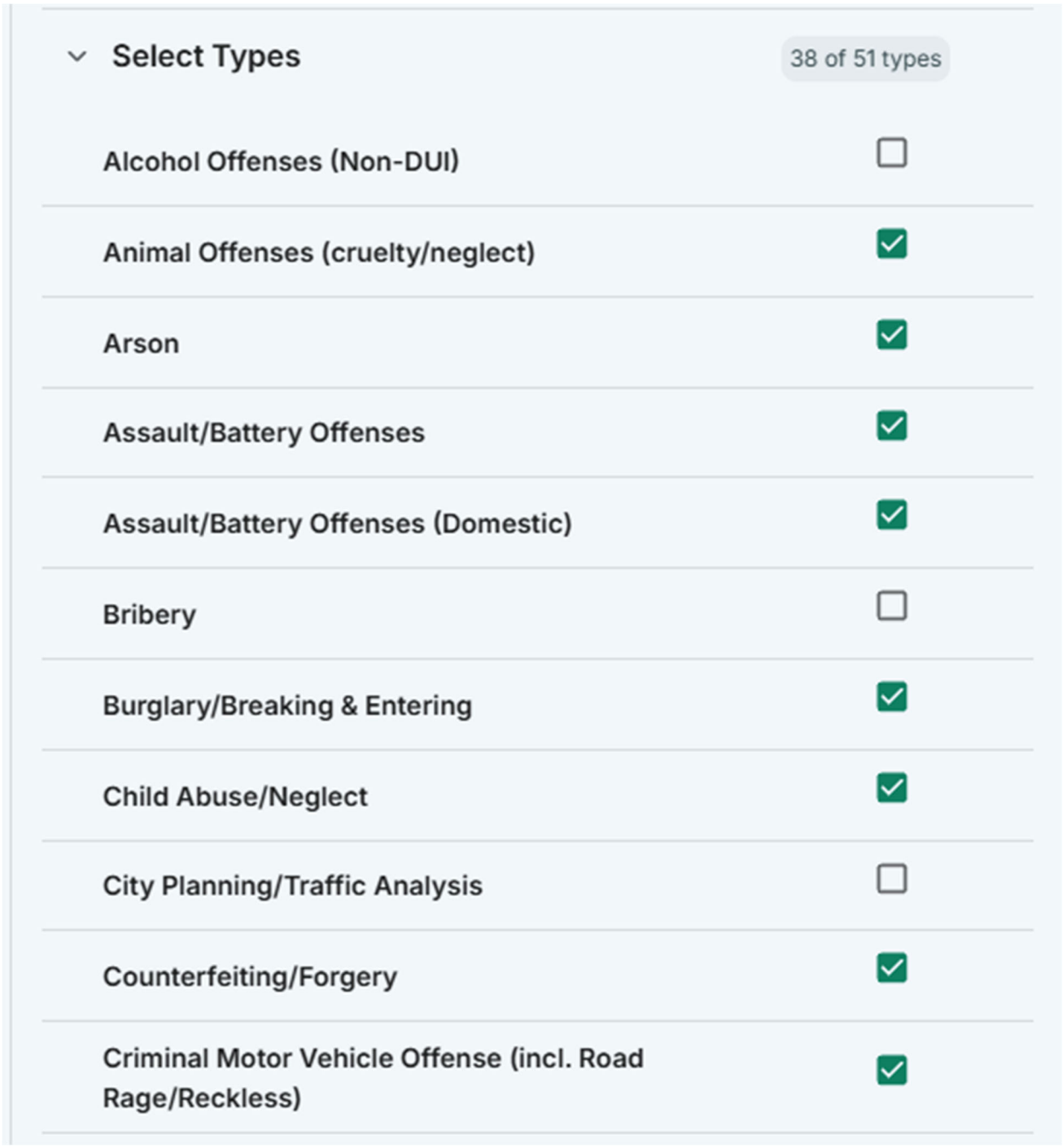
February:

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Stolen Property Offenses	131	62.10%
2	Hit and Run/Car Accident	18	8.50%
3	Welfare Check	16	7.60%
4	Larceny/Theft Offenses	11	5.20%
5	Traffic Infraction	7	3.30%
6	Motor Vehicle Theft/Stolen	6	2.80%
7	Robbery	5	2.40%
8	Sex Offenses	4	1.90%
9	Wanted Person (Arrest Warrant/Fugitive)	3	1.40%
10	Juvenile Delinquency	3	1.40%
11	Disorderly Conduct/Disturbance	3	1.40%
12	Threats/Harassment	1	0.50%
13	Burglary/Breaking & Entering	1	0.50%
14	Weapons Offense (Guns/Shots Fired)	1	0.50%
15	Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)	1	0.50%

Rank	Offense Type	Number of Searches	Percentage of Searches
1	Drugs/Narcotics	38	20.70%
2	Welfare Check	34	18.50%
3	Hit and Run/Car Accident	22	12.00%
4	Motor Vehicle Theft/Stolen	11	6.00%
5	Stolen Property Offenses	11	6.00%
6	Larceny/Theft Offenses	9	4.90%
7	Disorderly Conduct/Disturbance	9	4.90%
8	Sex Offenses	8	4.30%
9	Assault/Battery Offenses (Domestic)	8	4.30%
10	Pornography/Obscene Material	6	3.30%
11	Child Abuse/Neglect	6	3.30%
12	Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)	3	1.60%
13	Wanted Person (Arrest Warrant/Fugitive)	3	1.60%
14	Counterfeiting/Forgery	3	1.60%
15	Assault/Battery Offenses	3	1.60%
16	Traffic Infraction	3	1.60%
17	Driving Under the Influence (DUI/DWI/OWI/OVI)	2	1.10%
18	Destruction/Damage/Vandalism of Property	2	1.10%
19	Missing/Endangered Person/Runaway	1	0.50%
20	Burglary/Breaking & Entering	1	0.50%
21	Robbery	1	0.50%

January:

Month of June 2026			
Case Number	**# of Officers, Detectives, or Dispatchers who conducted a Flock Search for this case**		**Reason Classification and Incident**
26-008729	1	Ofc. Golembiewski 1 search	Traffic Infraction - Attempt to locate truck involved in reckless driving incident. Call was a black Dodge truck 2500 long bed with four doors. Truck was kicking up rocks, blowing stop signs, and almost T-boned the caller. Happened at the intersection by Casey's Eastsider and was headed westbound on Main Street. The driver was a heavier set male with short hair and green shirt. Officers were unable to locate the truck. Officers located the vehicle using Flock and contacted the owner.
26-008634	1	Ofc. Garcia 3 searches	Traffic Infraction - Officer attempted to conduct a traffic stop on two vehicles after they both drove through a red traffic control light. Both vehicles stopped, but the second car then later fled the traffic stop as the officer was talking to the first driver. Using Flock, the officer was able to get the plate of the second vehicle and cite appropriately.
26-008118	2	Det. Monson 12 searches Ofc. Jacobs 10 searches	Traffic Infraction - Officer attempted to conduct a traffic stop on a motorcycle that did not have any license plates. At the attempt of the traffic stop, the motorcycle fled the officer. The officer did not pursue due to the minor traffic violation and the safety of the public. The officer was able to use Flock get a detailed picture of the motorcycle and driver.


Select Types
38 of 51 types
Alcohol Offenses (Non-DUI)
Animal Offenses (cruelty/neglect)
Arson
Assault/Battery Offenses
Assault/Battery Offenses (Domestic)
Bribery
Burglary/Breaking & Entering
Child Abuse/Neglect
City Planning/Traffic Analysis
Counterfeiting/Forgery
Criminal Motor Vehicle Offense (incl. Road Rage/Reckless)

Curfew/Loitering/Vagrancy Violations	☑
Destruction/Damage/Vandalism of Property	☑
Disorderly Conduct/Disturbance	☑
Disturbing Public Peace/Riot	☑
Driving Under the Influence (DUI/DWI/OWI/OVI)	☑
Drugs/Narcotics	☑
Extortion/Blackmail	☑
Financial Crime (Embezzlement/Fraud)	☑
Gambling	☐
Hit and Run/Car Accident	☑
Homicide/Death Investigation	☑
Human Trafficking	☑
Illegal Dumping/Littering	☐

Immigration (civil/administrative)	☐
Immigration (criminal)	☐
Indecent Exposure/Lewd	☑
Juvenile Delinquency	☑
Kidnapping/Abduction	☑
Larceny/Theft Offenses	☑
Material Witness	☐
Missing/Endangered Person/Runaway	☑
Motor Vehicle Theft/Stolen	☑
Obstructing Justice	☐
Obstructing the Police (Fleeing/Eluding)	☑
Pornography/Obscene Material	☐

Property Recovery (Civil Enforcement)	☐
Prostitution	☑
Protective/Protection Order	☑
Robbery	☑
Secured Area Access Control	☐
Sex Offenses	☑
Stalking	☑
Stolen Property Offenses	☑
Terrorism/Terroristic Threats	☑
Threats/Harassment	☑
Traffic Infraction	☐
Trespass	☑
Wanted Person (Arrest Warrant/Fugitive)	☑
Weapons Offense (Guns/Shots Fired)	☑
Welfare Check	☑