

Trustees Scott Ruggles Liz Fessler Smith Andrea C Voorheis Michael Powell

# PLANNING COMMISSION MEETING

LOCATION: TOWNSHIP ANNEX, 7527 HIGHLAND ROAD, WHITE LAKE, MICHIGAN, 48383 (FORMER WHITE LAKE LIBRARY)
THURSDAY, JANUARY 20, 2022 – 7:00 PM

White Lake Township | 7525 Highland Rd | White Lake, MI 48383 | Phone: (248) 698-3300 | www.whitelaketwp.com

# **AGENDA**

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. PLEDGE OF ALLEGIANCE
- 4. APPROVAL OF AGENDA
- 5. APPROVAL OF MINUTES
  - A. Regular meeting minutes of January 6, 2022
- 6. CALL TO THE PUBLIC (FOR ITEMS NOT ON THE AGENDA)
- 7. PUBLIC HEARING
  - A. Comfort Care White Lake

Property described as parcel number 12-36-176-002, located on the west side of Union Lake Road, between Hutchins Road and Cooley Lake Road, consisting of approximately 8.7 acres.

# Request:

- i) Rezoning (from (LB) Local Business to Planned Development (PD))
- ii) Preliminary site plan approval

Applicant: Comfort Care, LLC 4180 Tittabawassee Road Saginaw, MI 48604

# B. Oxbow Lake Private Launch Association

Property described as parcel number 12-22-279-004, (10193 Highland Road) located on the south side of Highland Road between Lakeside Drive and Hilltop Drive, consisting of approximately 1.9 acres.

#### Request:

- i) Rezoning (from Local Business (LB) to Planned Development (PD))
- ii) Preliminary site plan approval

Applicant: Oxbow Lake Private Launch Association, Inc. 10835 Oxbow Lakeshore Drive

White Lake, MI 48386

- 8. CONTINUING BUSINESS
- 9. NEW BUSINESS
- 10. OTHER BUSINESS
  - A. Election of Planning Commission Secretary
- 11. LIAISON'S REPORT
- 12. PLANNING CONSULTANT'S REPORT
- 13. DIRECTOR'S REPORT
- 14. COMMUNICATIONS



- 15. NEXT MEETING DATE: February 3, 2022 & February 17, 2022
- **16. ADJOURNMENT**

Procedures for accommodations for persons with disabilities: The Township will follow its normal procedures for individuals with disabilities needing accommodations for effective participation in this meeting. Please contact the Township Clerk's office at (248) 698-3300 X-113 at least two days in advance of the meeting. An attempt will be made to make reasonable accommodations.

# WHITE LAKE TOWNSHIP PLANNING COMMISSION

Township Annex, 7527 Highland Road White Lake, MI 48383 January 6, 2021 @ 7:00 p.m.

Chairperson Anderson called the meeting to order at 7:00 p.m. and led the Pledge of Allegiance. Roll was called.

ROLL CALL: Steve Anderson

Robert Seeley Debbie Dehart Joe Seward Merrie Carlock Scott Ruggles

Absent: Matt Slicker

Pete Meagher Mark Fine

Also Present: Sean O'Neil, Community Development Director

Mike Leuffgen, DLZ (via Zoom)
John Jackson, Mckenna & Associates
Nick Spencer, WLT Building Official
Hannah Micallef, Recording Secretary

Visitors: 70+ members of the public present

Director O'Neil said Rhonda Grubb had resigned as she became an official employee of the White Lake Police Department. Mr. Robert Seeley was newly appointed to the Planning Commission. Mr. Seeley comes to the Planning Commission with many years of public services and works at Oakland County as the Chief of Emergency Management. He also welcomed the new recording secretary, Ms. Lisa Kane.

Commissioner Anderson thanked Ms. Grubb for her service.

#### **Approval of Agenda**

Director O'Neil asked to put on Preserve at Hidden Lake's Setback Clarification request under Other Business item b, and to shift item b. Election of officers and item c.

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Commissioner Carlock moved to approve the agenda as amended to add Preserve at Hidden Lake's request to change their storm water agreement, and to move the election of officers and liaison assignments to items c and d respectively.

Commissioner Dehart supported and the MOTION CARRIED with a roll call vote: 6 yes votes. (Anderson/yes, Seeley/yes, Dehart/yes, Seward/yes, Carlock/yes, Ruggles/yes)

#### **Approval of Minutes**

a. December 2, 2021

Commissioner Ruggles moved to approve the minutes of December 2, 2021 as presented. Commissioner Seward supported and the MOTION CARRIED with a roll call vote: 6 yes votes.

# Call to the Public (for items not on the agenda):

Tony Sisco, 620 Hillwood, wanted to know why the rezoning request was not notified to the public. Commissioner Anderson said the notice was communicated to residents by publishing it in the Spinal Column, and on the website. Director O'Neil added there was notices also posted on the doors of Township Hall, as well as a sign posted on the subject property. Residents within 300' of the subject properties were mailed notices as well.

Lori Bender, 826 Beachway, asked when would she be able to address the public hearing items. Commissioner Anderson explained the call to public was for items that were not on the agenda, and there would be a chance to address the public hearing items when the public hearing opened to the public.

# **Public Hearing:**

 a) River Caddis Development, LLC Rezoning Request Property described as parcel numbers 12-21-426-005 and 12-28-226-001 located at the southwest corner of Highland Road and Elizabeth Lake Road, consisting of approximately 73.41 acres.

Request: Applicant requests to rezone approximately 44.8 acres of the approximately 53.41-acre parcel 12-21-426-005, excluding the northeasterly 8.61 acres, and the approximately 20-acre parcel 12-28-226-001 from (AG) Agricultural to (RM-2) Multiple Family Residential or any other appropriate zoning district.

Applicant: River Caddis Development, LLC 1038 Trowbridge Road East Lansing, Michigan, 48823

Mr. John Jackson, McKenna & Associates reviewed the application on behalf on the Township. In terms of the process, there would be a public hearing regarding the proposed rezoning and then the Planning Commission would vote on a recommendation to the Township Board. There was no site plan for the subject property at the time.

The master plan designation for the subject property was planned community. Planned community includes a mix of residential types and units, with a density of no more than 10 units per acre. The request to rezone the property from AG to RM-2 was consistent with the master plan.

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The subject site was currently undeveloped, with some wetlands, and flat and relatively suitable for development. The applicant's request to rezone to MR2 was compatible with the subject site.

The surrounding uses were existing residential to the west and south. The lake served as a natural buffer to the existing residential to the south, and there would be adequate buffering to the existing residential to the west.

The subject site would eventually be served by water and sewer. The adjacent road system was suitable to carry a high volume of traffic. There was not currently any other undeveloped area in the Township zoned RM-2 in the Township, therefore making the requested zoning district in demand. There would be no isolated parcels adjacent to the subject parcel, as to not create a "spot zoning."

Mr. Jackson's recommendation to the Planning Commission was to recommend that the Township approve the applicant's request to rezone the subject parcel from Agricultural to RM-2.

Director O'Neil said he was in occurrence with the recommendation and the findings of Mr. Jackson's review.

Commissioner Seeley asked Director O'Neil what the density was for the 4 Corners project. Director O'Neil said the 4 Corners project had about 25 units per acre. The density in RM-2 was a maximum of 10 units per acre.

Matthew Schwanitz, Giffels Webster, was present to speak on behalf of the applicant. Mr. Schwanitz said the request was to rezone 64.8 acres. He understood the residents' concerns and acknowledged the subject site was sensitive due to the wetlands and the surrounding neighborhoods. He said the project would be a collaborative effort between the Township and the residents. He said the rezoning was the beginning of the process to meet with the residents and hear their concerns and ideas. The future project on the subject site would be an anchor for the Civic Center development project. Buffering the future project from the existing neighbors would be important and done the right way. The lake was a huge asset for the existing neighbors, the future project, and the future civic center development. It was important to keep the lake safe. As of right now, he thought the requested zoning would work, but there would be future phases and the subject site may end up being zoned Planned Development. The morning and afternoon peaks in regards to vehicle trips were 300 per the traffic study that was submitted. He reiterated that the development of the site would be interactive between the developer and current residents.

Director O'Neil added that the parcel was riparian, and the Township would object to keyhole access, meaning there would be no dockage or marina at the subject site. The access to the lake would be passive, and there wouldn't be development on the water. There could possible be a pathway network to reach the Library, Stanley Park, and future Civic Center development. There would be no access to Hillway.

Mr. Schwanitz said the wetland line abutted to the water's edge, and EGLE would not allow vertical development in the wetland area as it was protected. The wetland was an asset.

Commissioner Anderson opened the public hearing at 7:42 P.M.

Phil Abbott, 325 Hillwood, appreciated the comments and said they were insightful, he appreciated hearing the limiting of access to the lake. His main concern was excluding the wetland from the rezoning into RM-2.

Christopher Yalko, 7008 Biscayne, wanted to know when the original master plan was adopted, and how often the master plan was updated. He also wanted to know when the zoning standards for RM-2 adopted. He said there was concern with new residents being brought into an area that would share the current resident's natural resources such as the lake.

Grace Springer, 676 Elkinford, said the neighborhood surrounding the subject site was single family. She said 10 units per acre could bring a lot more people, and single-family dwellings should be considered for the subject site.

Eric Walley, 819 Elkinford, asked what the definition of adequate buffering would be.

Brian Lovejoy, 1005 Schuyler, said the lake was the community's common ground, and calling the lake a buffer was unrealistic. He took exception to parcel # 12-28-226-001 being rezoned to RM-2. He said there was no reason to rezone parcel # 12-28-226-001 to RM-2.

Nikki Poland, 8651 Newport, said she was concerned about overdevelopment in White Lake Township, especially over the clearing of woods and displacement of the animals. She felt the roads were not adequate for increased traffic from new developments. She was opposed to the rezoning request as presented.

Dennis Anderson, 7484 Oak Bay Drive, said he rejected the idea of there not being other places for multiple family housing in the Township. Brendel Lake was unique and different from any other lake in this area, and there was a floodplain in the subject site's wetlands, and that's why it had not been developed prior. He wanted to know why parcel 001 was being rezoned as RM-2.

Randy Wojtaszek, 1530 Oak Bay Drive, said he agreed with his neighbors and said he didn't know what passive access to the lake meant. He asked why the wetlands couldn't be excluded from the rezoning.

Kristen Elam, 515 Hillwood, asked if the developer could donate parcel 001 to Stanley Park.

Ann Lovejoy, 1005 Schuyler, said there was a pair of nesting bald eagles on the lake and they needed to be protected.

Candice Rice, 8015 Elkinford, asked what would be done if development was complete, what would be done if damage was sustained to surrounding resident's septic fields.

Ron Creek, 291 Hillwood, said he didn't want the master plan in regards to minimum acreage to be changed without resident involvement. Director O'Neil objected to the statement, and said the Township did not have any meetings that would amend the master plan without notifying residents per state law.

Lori Bender, 826 Beachway Ct, said she wanted to know if someone from the Planning Commission would be involved with contacting EGLE about the wetlands. She wanted to know if an environmental impact study would be done in the future that would include light pollution. She added that stormwater run off was also a big issue.

Mark Lambert, 921 Schuyler, said the Planning Commission should be looking at a more in-depth topography map and information to make their decision.

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Jennifer Szelestey, 521 Hillwood, was concerned about noise pollution in addition to potential light pollution.

Rita Doring, 7210 Capri, was concerned about utilities and structural changes to the Township affecting her taxes. She was concerned how her crops were going to grow.

Howard Meyers, 7367 Biscayne, said he was trying to understand tonight's process.

Ed Hennesey, 434 Sunset, asked if the subject site would be potentially able to be rezoned again. He asked why the developer would consider the lake as an asset.

Dawn Pratt, 630 Elkinford, said the back of her house backed up to the woods and wanted to know what type buffering between her home and the future property would be, and how close the future project would be to her home.

Lee Panoushek, 7525 Biscayne, wanted to know if the Planning Commission would consider another zoning district that had less impact than RM-2.

Grace Springer, 676 Elkinford, asked if other areas were considered for the future development.

Brian Lovejoy, 1005 Schuyler, said under RM-2 zoning, condos were a viable construction option and future condo owners would have riparian rights.

Nikki Poland, 8651 Newport, said water recreation was on the rise, but there were other outdoor recreation options available.

Commissioner Anderson closed the public hearing at 8:29 P.M.

Mr. Jackson said RM-2 zoning offered a minimum physical separation buffer of 20', and a 6' berm with landscaping or denser landscaping like preserved woods would be allowed. Commissioner Anderson said the Planning Commission were strong advocates of "green buffering."

Director O'Neil said the Master Plan was last rewritten and updated in 2011, and the master plan is requited to be looked at every 5 years. The document as it stands was relevant for today's standards. 2003 was when the RM-2 zoning was last updated.

If the future project went forward, the Township could prevent keyhole access to the future residents and they would not be full riparian owners. The Township would not approve dockage or a launch. An environmental impact statement would be required, in the ways of a community impact statement as a CIS was what the Township ordinance required. Future rezoning requests would be able to be considered in the future. The future project would be connected to municipal water and sewer. In regards to topography, it would be reviewed by the Township Engineer, but the applicant has not brought a plan forward yet. The applicant had not purchased the property, and wouldn't until the rezoning was official. After the rezoning was adopted, the applicant would undergo the traditional site plan process through the Township Planning Department and have to meet requirements through the Township.

Mr. Schwanitz said if parcel # 12-28-226-001 was left out of the rezoning, it would create a "spot zone" and that's illegal per state law. He reiterated there would be no vertical development within the wetland area. He believed the lake was an asset because of the dramatic glimpses of the woods through

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the lake. There would be nothing done to drop the water level, and the surrounding water table will be tested and analyzed. Test borings would be done to test ground water as well as the soil. He would take the bald eagles into future assessments. There was a new set of standards for stormwater coming from EGLE that would encourage filtration and percolation for stormwater runoff. Commissioner Anderson added that all stormwater management would be managed and monitored by the DPS Department and DLZ.

Director O'Neil added that there was a demand for the community because there was water and sewer within the Township. as far as there being another parcel suitable for this future development, the only other parcel that the developer could have considered was already underway for a larger residential development.

Commissioner Ruggles stated that the residents of Brendel Lake are passionate, and he benefitted from their comments. He said this was only the first step, and once a site plan was submitted, there would be more room for resident engagement. He said the best way to go about this would be to plan the property wisely, and take all the comments into consideration.

Commissioner Dehart said she agreed with Commissioner Ruggles statement, and said she believed in responsible development. The future development needed the density to help the Civic Center district thrive. She considered all comments made during the public hearing.

Commissioner Carlock said EGLE would definitely protect the wetland, and keep an eye on it as well.

Commissioner Anderson said over his years on the Planning Commission, the projects he has seen undergo scrutiny and are held accountable by the Township. He encouraged the residents to communicate with the Planning Commission more often for their concerns to be heard.

Commissioner Seward MOVED to recommend the Township Board approval of River Caddis, LLC's request to rezone approximately 44.8 acres of the approximately 53.41-acre parcel 12-21-426-005, excluding the northeasterly 8.61 acres, and the approximately 20-acre parcel 12-28-226-001 from (AG) Agricultural to (RM-2) Multiple Family Residential.

Commissioner Seeley SUPPORTED the MOTION CARRIED with a roll call vote: 6 yes votes. (Anderson/yes, Seeley/yes, Dehart/yes, Seward/yes, Carlock/yes, Ruggles/yes)

# b) Taco Bell

Property described as parcel number 12-20-276-036, located at the northeast corner of Highland Road (M-59) and Bogie Lake Road, consisting of approximately 1.07 acres, currently zoned (PB) Planned Business District.

Request: Public comment on the proposed preliminary site plan for the above Planned Business District zoned property, consisting of a 2,235 square foot drive thru restaurant.

Applicant: Great Lakes Taco, LLC 8487 Retreat Drive Grand Blanc, Michigan, 48439

Mr. Jackson said the subject parcel was one of the remaining out lots from the Meijer development. He had minor comments: lot coverage information was not provided on the plans, and there were 9 stacking spaces at the entrance of the site provided on the plan. There

need to be clear delineation on how vehicles would que up in the drive thru. The 5' landscape on the east side of the property needed to be expanded to 7', and a full landscape plan needed to be submitted. The sidewalks along Bogie Lake Road and Highland Road needed to have their widths identified on the plans. The average candles on the site were high, and lighting on the building needed to be detailed more. A full lighting plan would also need to be submitted. The signage package needed to be pared down in order to come into compliance with the Township's signage standards. The dumpster encloser needed to be increased in height. The 60' setback as shown on Bogie Lake Road was not in compliance, but only the drive thru faced Bogie Lake Road. He suggested the Planning Commission giving the applicant direction on facing the building to Highland Road and Bogie Lake Road. He also added that the outlet to the north would have to have a consistent streetscape as the Taco Bell, provided that the northern outlet was developed in the future. Window coverage on the walls would need to be submitted as well. The applicant proposed a 20' pylon sign, and that wasn't allowed per Township ordinance.

Commissioner Anderson asked if the signage the applicant was requesting differed from the signage at the Taco Bell that was on Union Lake Road and Cooley Lake Road.

Mr. Leuffgen was present and went over his most current review. He said because the subject site was an outlet, some engineering issues were already taken care of during the development of the Meijer project. The site would need to meet ADA requirements, and some of the existing sidewalk on Bogie Lake Road would need to be repaired. Firetruck access was demonstrated, but a turn around movement would be required. Water service was demonstrated based on a 1.5" water service lead. The site would be connected into the Township's sanitary sewer system, and there was an existing pump station in front of the site. The plans showed the required 1000 gallon grease interceptor. The site demonstrated engineering feasibility.

Director O'Neil said Meijer was wrapping up the division of the subject site, and that was the reason why there was a delay in bringing the project before the Planning Commission. Reciprocal access between the subject site and McDonald's would also have to be worked out before final approval. There would be a maintenance agreement that would be shared by McDonald's and Taco Bell.

Greg Lautzenheiser was present to speak on the case. He said a lot of the minor details that were discussed were not a problem and would be taken care of during the final site plan process. He said the subject site was difficult as far as configuration. He said he considered flipping the building as was suggested by the Planning Commission, but that would cause more problems. He said the owner owned the other Taco Bells in the Township, and the final building would look similar to the others. Hardie board was no longer available, but alternative fiber cement board would be used instead. The cement board would be a higher quality material.

Commissioner Anderson asked the applicant if there was opposition to the Township's signage requirements. Mr. Jackson asked if wall signs needed to be on all 4 side of the building. There would be no signage on the back of the building, and there wasn't adversity towards having wall signage on only two sides.

Commissioner Anderson opened the public hearing at 10:15 P.M. Seeing none, he closed the public hearing at 10:17 P.M.

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Commissioner Seward MOVED to recommend to the Township Board approval of the preliminary site plan for parcel number 12-20-276-036 located at the northeast corner of Highland Road (M-59) and Bogie Lake Road, consisting of approximately 1.07 acres, currently zoned (PB) Planned Business District, subject to all consultant comments and Planning Commissioner comments, especially in regards to construction materials and signage.

Commissioner Dehart SUPPORTED, and the MOTION CARRIED with a roll call vote (6 yes votes):

(Seward/yes, Dehart/yes, Carlock/yes, Ruggles/yes, Anderson/yes, Seeley/yes).

#### **Continuing Business**

None.

#### **New Business**

None.

#### **Liaison's Report:**

Commissioner Carlock said the Land and Water Conversation fund grant for Stanley Park was awarded to the Township for engineering services for the initial development of Stanley Park.

Commissioner Dehart said the ZBA will be holding ongoing discussions regarding portions of the zoning ordinance, and the sign ordinance would be reviewed as well.

Commissioner Ruggles said the Township Board met in December, the 4 Corners retail out lot preliminary and final site plan were denied. The Township Board approved their preliminary engineering costs for the paving project along Pontiac Road from Margie Drive to Kingston Street.

#### **Planning Consultant's Report**

None.

#### **Director's Report:**

There will be a meeting on the 20<sup>th</sup> to hold public hearings for the ComfortCare on Union Lake and for the Oxbow Lake Private Launch Association. Both projects went forward with publishing before review comments came back and will be tabled at the meeting as their plans were recommended for revision from staff and consultants

#### **Other Business:**

#### a) 8300 Pontiac Lake Road conceptual discussion (no action to be taken)

Michael Zeer was present to speak regarding 8300 Pontiac Lake. The property caught his eye, and has met with staff and consultants on what type of development could be the best fit. The subject site was difficult to work with, but he felt what he was presenting would make the subject site functional while meeting the standards that the Pontiac Gateway district presented. He wanted to put 52 multi family units on the subject site, along with a few docks. There would be a common area beach that the residents would have access to.

Director O'Neil said that the property used to have a mobile home park on it, and was a little over 3.5 acres in size. Another group had come in a year ago with a mixed-use conceptual plan for the site, but it never got off the ground. Docks wouldn't be a problem as the lake was public.

Commissioner Seeley asked Mr. Zeer if the buildings were all intended to be multi family, or would the buildings have a mix of commercial and residential? Mr. Zeer said there was currently a lot of commercial vacancy, and it would take time to fill those buildings. Most interested tenants would want to be directly on M-59.

Commissioner Seeley said his concern with keeping the buildings all residential was that the proposed development would need to have a price point that would drive interest. Mr. Zeer said the units would be beautiful, and even though he might struggle to find a tenant for the one commercial piece, he could do it. He felt like his plan would be the best fit for the subject site. He would be putting a lot of money into the project, and would have to repair the current seawall, as well as putting in a new pump station.

Commissioner Carlock asked Director O'Neil if there was enough proposed parking. Director O'Neil said the plans had not been reviewed with the ordinance standards yet.

Commissioner Anderson asked Mr. Zeer if there was a ballpark for the rental rates. Mr. Zeer said the prices would be around \$1400.00.

Commissioner Dehart asked Mr. Zeer if there was a need for more apartment like products in White Lake. Mr. Zeer said yes.

Commissioner Seeley said he would like to see the whole peninsula redeveloped, but this proposal would be a good start.

Commissioner Seward said the surrounding area has a lot of convenience stores, and he didn't like the concept of rentals in that area. Mr. Zeer said it could be challenging doing homes or condos on the subject site due to the properties that surround it.

Director O'Neil said the Township Board should also provide conceptual feedback before the applicant began the site plan process.

#### b) Preserve at Hidden Lake Unit Setback Clarification

Director O'Neil said he, Building Official Spencer, Mr. Leuffgen, have met all week in regards to the lake levels rising. Building Official Spencer said he went out to inspect the new homes and noticed they were much closer to the water. The footprint hadn't changed, so engineering went out twice to double check and it was confirmed the water had risen. The grade was shallow, and the water had spread 12'. The notes on the site plan call out the structure's setback 40' from the water's edge and now it's only 25' from the water. As the ordinance currently reads, he wouldn't be able to approve the decks in that area of the development too. There is a proposal of allowing a 12' maximum deck of any home that has the current 25' setback.

Director O'Neil said instead of measuring 40' from the water's edge, the new setback would be 25' from the freeboard level.

Building Official Spencer said the setback was originally based on the water's elevation. He couldn't technically approve the builds based on the current set of plans because of the water that rose. There wouldn't be a risk of the homes flooding; the basement elevations are 6-7' higher than where the water sits, and the soils were great in the area.

Mr. Pat McWilliams, Kieft Engineering, said that the original approved site plan showed lots to have a rear yard setback of 40' off of the original water level of 939.10. Due to the high amount of rainfall last year, the highest the water level has gotten was 941.50. He suggested a modification to the minimum rear yard setback that would result in 25' off of the 1' freeboard

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line. Decks would be at least 12', and in the closest scenario, the remainder of homes affected would have a rear setback of 25' from the 1' freeboard elevation line of 942.30.

Commissioner Anderson asked how many lots this would impact. Mr. Craig Piasecki, developer, said in the worst-case scenario, it would affect 16 lakefront homes.

Commissioner Seeley stated the site was never deforested before this, and the forest absorbed a lot of that water. There was nothing that could prove the water wouldn't rise another 2' next year. Mr. McWilliams said the water rose and drop, and there would have to be another 5-6 100-year storms to flood the home.

Commissioner Dehart asked if the homes were in a floodplain and would require a future homeowner to get flood insurance. Mr. Piasecki said no, and other new residents have not needed to purchase floodplain insurance.

Mr. Leuffgen said once the landscaping was installed, it would help with run off. He was not concerned about the basements flooding, there was plenty of elevation. The conditions of the site were very sandy and didn't help the pond levels as they rose. The free board elevation was a 1' pike over the high water level, used as a factor of safety. The water had not gotten than high, and was used as the worst case scenario.

Building Official Spencer suggested using some of the excess water to irrigate common areas. Mr. Piasecki said he wasn't opposed to the idea.

Commissioner Seeley MOVED to recommend the Township Board approval of the modifications to Preserve at Hidden Lake's development agreement to allow staff to make a minor change to the approved site plan and incorporate the exhibit "Preserve at Hidden Lake Unit Setback Clarification" dated January 6<sup>th</sup>, 2022. Commissioner Seward SUPPORTED and the MOTION CARRIED with a roll call vote: (6 yes votes):

(Seeley/yes, Seward/yes, Ruggles/yes, Anderson/yes, Dehart/yes, Carlock/yes)

#### c) Election of officers

Commissioner Ruggles nominated Steve Anderson to serve as Chairperson of the White Lake Township Planning Commission for the remainder of 2022. Commissioner Seeley SUPPORTE and the MOTION CARRIED with a voice vote: (6 yes votes)

Commissioner Anderson nominated Commissioner Seward to serve as Vice Chair of the White Lake Township Planning Commission for the remainder of 2022. Commissioner Carlock SUPPORTED and the MOTION CARRIED with a voice vote: (6 yes votes).

No action taken on the appointment of the Planning Commission Secretary.

#### d) Liaison assignments

Commissioner Anderson nominated Commissioner Dehart to serve as the Zoning Board of Appeals liaison the White Lake Township Planning Commission for the remainder of 2022. Commissioner Carlock SUPPORTED and the MOTION CARRIED with a voice vote: (6 yes votes).

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# **Communications:**

There would be meeting on January 20<sup>th</sup>.

Next Meeting Dates: January 20, 2021

February 3, 2021

# Adjournment:

Commissioner moved to adjourn the meeting at 11:32 P.M. Commissioner supported and the MOTION CARRIED with a voice vote: 6 yes votes.



# **Director's Report**

Project Name: Comfort Care White Lake

Description: Rezoning & Preliminary Site Plan Approval

Date on Agenda this packet pertains to: January 20<sup>th</sup>, 2022

⊠Public Hearing	$\square$ Special Land Use
⊠Initial Submittal	⊠Rezoning
□Revised Plans	□Other:
⊠Preliminary Approval	
□Final Approval	

Contact	Consultants &	Approval	Denial	Approved w/Conditions	Other	Comments
	Departments					
Sean	Planning				$\boxtimes$	Revise and resubmit to address
O'Neil	Director					comments from staff and
						consultants
DLZ	Engineering				$\boxtimes$	See letter dated
	Consultant					1/3/2022
Justin	Staff Planner				$\boxtimes$	See letter dated
Quagliata						1/4/2022
Jeanine	Assessor				$\boxtimes$	See memo dated 12/17/2021
Smith						

January 3, 2022

Sean O' Neil Community Development Department Charter Township of White Lake 7525 Highland Road White Lake, Michigan 48383

Comfort Care Assisted Living- Preliminary Site Plan Review - 2<sup>nd</sup> Review RE:

Ref: DLZ No. 2145-7233-19 **Design Professional:** Griggs Quaderer Inc.

Dear Mr. O' Neil,

Our office has performed the above mentioned Preliminary Site Plan review for the revised plan dated December 13, 2021. The plans were reviewed for feasibility based on general conformance with the Township Engineering Design Standards.

#### **General Site Information**

This site is located on the west side of Union Lake Road between Hutchins and Cooley Lake Roads. The property abuts the existing Preserve at Hidden Lake residential development just to the north and the future West Valley residential development to the southwest. Total site acreage is approximately 8.6977 acres.

### **Site Improvement Information:**

- Construction of a (1) one story assisted living and memory care building totaling 67,270 square feet.
- Associated paved and curbed parking including ADA accessible parking spaces and maneuvering
- Site to be serviced by watermain and sanitary sewer.
- Storm water runoff is proposed to be detained in a proposed detention basin located on the south side of the parcel. Discharge is proposed to the future West Valley development's storm sewer located to the southwest.

4494 Elizabeth Lake Rd, Waterford, MI 48328 | OFFICE 248.681.7800 | ONLINE WWW.DLZ.COM





WLT-Comfort Care Assisted Living- PSP Review.02

January 3, 2022

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Comments from our previous review letter dated November 24, 2021 are in *italics*. Responses to those comments are in **bold**. New comments are in standard typeface. Note that our office did not receive a response letter from Griggs Quaderer, Inc., the design engineer, with respect to our initial review.

#### The following items should be noted with respect to Planning Commission review:

- a) The plan proposes a future emergency access drive with connection to the emergency access drive stub for the West Valley development. DLZ notes the West Valley development is not constructed, thus rendering the proposed stub with no connection should the West Valley site not move forward. In addition, the proposed location of the Comfort Care stub as shown on the plan does not align with the proposed stub location shown on the previously approved West Valley Final Engineering Plan which would require modification of the West Valley plans and easement documents. We request a turning radius profile be provided for this proposed access route utilizing a 40-foot vehicle to demonstrate feasibility. Comment outstanding. While a turnaround radius profile for a 40' vehicle has been provided for the emergency access route, the design engineer still proposes the emergency access drive in a location that does not align with the stub shown on the approved West Valley engineering plan. Revisions to the West Valley plans/easements will be required for use of this access route.
- b) Should the proposed plan not be able to achieve emergency access to the future West Valley development, a means of secondary access to the proposed facility should be considered due to the nature of the use of the facility. In addition, there is the concern that only one means of access to the site could pose access issues for the existing residence that would also utilize the sole entrance to Comfort Care. Should this entrance become blocked, the existing residence would have no other means of egress from their property. We also question whether the language for the existing 60' access easement allows for multiple users of this easement for access. An alternate emergency access drive is now shown on the plans with connection to Union Lake Road, presumably in the event the West Valley Development is not available for connection. Details regarding proposed alternate emergency access drive width and turning radius profile for a 40' emergency vehicle shall be provided. Provide details on whether this access drive would also be utilized for site access and if not, how would the drive be blocked off from use. Note also that the existing and proposed steep grades in the area of the alternate drive may pose a difficulty in placement of such drive with respect to emergency vehicle access, provide details to demonstrate the angle of approach will not pose an issue for fire trucks.
- c) Developer for Comfort Care will need to ensure that a means of access to the existing house to the west is maintained at all times during construction, especially during construction of the proposed



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drive and drive approach. A separate construction entrance for construction vehicles is recommended. Comment addressed. A separate construction entrance is proposed. DLZ notes the existing grades in this area are steep and additional details will be required at the time of final site plans to demonstrate temporary grading.

- d) It is not clear as to whether the western drive proposed behind the building is proposed as a one way or two-way drive. It is currently proposed as 22' wide. Township Zoning Ordinance 5.11Q.v. requires a width of 20' for one way drives and a minimum width of 24' for two way drives. Comment addressed. Drive is now shown as 24' wide.
- e) The sidewalk along Union Lake Road is proposed at 5' wide. Township Zoning Ordinance 5.21 requires a minimum of 6' width for sidewalks along major roadways. Comment addressed. Sidewalk is now proposed as 6' wide.
- f) It will need to be clarified as to how the proposed retaining wall adjacent to the three existing trees on the residential property to the west shall be installed without damage (particularly root damage) to these trees. The proposed wall location is extremely close to these trees. Plans do not appear to address this concern; it should be noted by the Planning Department and Planning Commission that damage/loss of these trees is likely.
- g) There is a concern regarding the proximity of the proposed storm sewer along the southwestern side of the site relative to the proposed retaining wall; the storm sewer will need to be located outside of the influence of the wall (at a minimum of 10' horizontal separation) with respect to lateral and vertical stresses. The storm sewer location has been adjusted slightly, there is still a concern near the south building corner where the proposed storm sewer is shown approximately 3' off of the decorative retaining wall. This item can be considered addressed for this level of review; however further revisions will be required at the time of final site plan review.
- h) An off-site grading easement may be required from the property owner(s) to the west due to the close proximity of the proposed retaining walls to the property line (approximately 5' from the property line). Comment addressed; plans show proposed grading limits terminate onsite.
- The plan will need to show the method of stormwater pretreatment. Comment addressed. The plan now proposes Stormceptor structures for the two separate basin inlets.
- j) The design for the detention basin proposes discharge into the future West Valley storm sewer. The existing West valley storm system will need to be redesigned to accommodate this additional discharge as the proposed West Valley system was at hydraulic capacity prior to accounting for these discharges. This additional discharge will require modification to the West Valley storm water discharge permit. Comment outstanding.



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- k) Consideration should be given to providing access for a future water main service for the existing home to the west. Comment addressed. A 1" diameter lead has now been shown at the western property line to service the existing home to the west.
- I) The layout for the water main proposes a second connection to the watermain stub to the southwest provided by the future West Valley development. Note that West Valley has not been constructed so a second connection point for the watermain will not be feasible until West Valley has been constructed. This would result in a dead end main >600' in length which is not allowable per WLT Engineering and Design Standards. Note watermain easements are required to be 20' wide; plan currently proposes 15' wide easements. Wording on plan should also be revised on the Site Utility Plan from existing West Valley stub to proposed stub. Comment partially addressed. The proposed watermain is now shown in a 20' wide easement. The remaining portion of this comment remains outstanding. If the West Valley development is not available for connection, the proposed watermain extension would be a dead end of approximately 1,000 feet with the last 400 feet being stagnant, which is undesirable from a water quality standpoint. An alternate layout may need to be considered in the event West Valley is not constructed.

The following comments can be addressed on the Final Site Plan/Final Engineering Plan:

# Final Site Plan/Final Engineering Plan Comments-

#### General

- 1. Plan shall contain notes per White Lake Township Engineering Design Standards Section A. 8. a.-d. Comment outstanding.
- 2. Provide parcel ID on plan. Comment outstanding.

# Paving/Grading

- ADA accessible ramps will be required on sidewalk adjacent to ADA parking spaces. Ramp slopes shall meet ADA requirements. Comment addressed. A ramp detail shall be required on the Final Site Plan/Final Engineering Plan.
- 2. Structural wall calculations, that have been signed and sealed by a Registered Structural Engineer, verifying the wall integrity and the ability to support lateral and vertical stresses will need to be provided for retaining walls over 30" tall. Comment outstanding.



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3. A retaining wall may be required in the greenspace area between the proposed sidewalk along Union Lake Road and the southeast corner of the building; the grades will need to be verified in this area to ensure they do not exceed 33%. Comment outstanding.

#### **Watermain**

- 1. We defer to the Fire Department regarding items related to fire suppression and hydrant coverage. **Comment remains as a notation.**
- Remove all references to Genesse County on the water main notes on Sheet C400- Site Utility Plan.
   Note that all notes regarding proposed utilities shall be per White Lake Township standards.

   Comment outstanding.
- 3. Hydrant leads exceeding 40' must be 8" diameter piping. Comment addressed.

#### Sanitary Sewer

 Additional details regarding the sanitary lead and connection will be required; a monitoring manhole shall be provided as well as a wye in the lead line which will bypass the oil and grease separator. The line with the oil and grease separator shall be directly connected only and to all kitchen/food prep areas. Comment partially addressed. The monitoring manhole shall be located downstream of the proposed oil and grease separator.

#### Stormwater Management

- 1. MH6 will need to be moved such that there is a minimum of 10' of horizontal separation between it and the proposed building. **Comment addressed.**
- 2. The design engineer will need to demonstrate that the proposed storm sewer material (ADS HD) will maintain its integrity when located under proposed pavement, otherwise use CLIV Reinforced Concrete pipe within pavement influence. **Comment outstanding.**
- 3. Sheet C300 Site Grading Plan indicates a 15' wide storm sewer easement for West Valley; easement width is 12'. Comment outstanding.
- 4. Clarify on the Soil Erosion Plan as to why the OCS structure in the basin is to be temporary. **Comment outstanding.**
- 5. Clarify reference to South Pond on OCS#2 detail on Site Details sheet. Comment outstanding.



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### Landscape Plan

1. Landscaping shall be revised such that proposed trees are located a minimum of 10' horizontal separation from all watermain, sanitary sewer, and storm sewer. Note that proposed trees appear too close to storm sewer along the western property line. Comment outstanding.

#### Recommendation

The plans are dependent on modifications to the West Valley Site and that site moving forward with construction. The storm and watermain systems are dependent on the West Valley Utilities being available for connection. Any motions for approval of the current plan set would need to include reference to the West Valley modifications, construction, and agreements for connection/maintinance. Without the West Valley site, the current plans do not currently demonstrate engineering feasibility. Please provide a detailed response letter with the resubmittal. A response letter to the above comments will help facilitate our rereview of the plan.

Please feel free to contact our office should you have any questions.

Sincerely,

DLZ Michigan

Michael Leuffgen, P.E. Department Manager

Victoria Loemker, P.E. Senior Engineer

Cc:

Justin Quagliata, Community Development, via email Hannah Micallef, Community Development, via email Aaron Potter, DPS Director, White Lake Township, via email John Holland, Fire Chief, White Lake Township, via email Jason Hanifen, Fire Marshal, White Lake Township, via email

# WHITE LAKE TOWNSHIP PLANNING COMMISSION

# REPORT OF THE COMMUNITY DEVELOPMENT DEPARTMENT

**TO:** Planning Commission

FROM: Sean O'Neil, AICP, Community Development Director

Justin Quagliata, Staff Planner

**DATE:** January 4, 2022

**RE:** Comfort Care

Rezoning and Preliminary Site Plan – Review #2

Staff reviewed the revised site plan prepared by Griggs Quaderer Inc. (revision date December 13, 2021). The following comments from the first review dated December 1, 2021 are listed below. Responses to those comments are provided in (red).

Comfort Care has requested rezoning to PD (Planned Development) and preliminary site plan approval to construct an independent living, assisted living, and memory care facility at Parcel Number 12-36-176-002 (the parcel number shall be provided on the site plan), (comment outstanding) located on the west side of Union Lake Road, south of Preserve at Hidden Lake. The approximate 8.37-acre (gross area; the net area of the site shall be listed on the plans) (comment outstanding) site is zoned LB (Local Business) and contains over 800 feet of frontage on Union Lake Road (the recorded property description varies from the measured property description. The Township Engineering Consultant shall review the legal description of the parcel. Additionally, the dimensions of the parcel shall be labeled on the site plan). (Comment outstanding. Contrary to a statement in the response letter provided to the first review, the parcel dimensions are not labeled on Sheet C200).

The applicant is proposing to construct a single-story, 67,270 square foot facility containing 70 units (the conceptual floor plan indicates the building would be-67,280-66,842 square feet in size. The plans shall be reconciled for consistency). (Comment outstanding – there is a 428 square foot discrepancy between the size of the building labeled on the site plan and conceptual floor plan). Overall, there would 40 assisted living units consisting of 10 studio units, 10 one-bedroom units, four two-bedroom units, 16 memory care studio units and 30 independent living units (apartments) consisting of two, 918 square foot studio units, fourteen, 685 square foot one-bedroom units, and fourteen, 1,038 square foot two-bedroom units. Each apartment unit would contain a porch (if at the exterior of the building) or a patio (for interior (courtyard facing) units). Apartments accessed from the exterior of the building would also have a door provided to a common hallway circulating through the wing of the building. Near the center of the building, the conceptual floor plan shows a theater and salon. Common areas would be provided for each section of the building, with dining areas centrally located within the assisted living and memory care areas.

The minimum lot size requirement in the PD zoning district is 10 acres. The Township Board, after receiving a recommendation from the Planning Commission, may permit a smaller parcel than otherwise required in the PD district if the proposed project has unique characteristics and benefits, or the parcel has unique characteristics significantly impacting development. At its meeting on August 19, 2021 the Planning Commission recommended waiving the minimum lot size requirement, and at its meeting on September 21, 2021 the Township Board approved the waiver request. At the time, some Board members questioned the public benefit provided by the project. A public benefit(s) must offset the impact(s) of development on the community. **The** applicant shall submit the required Community Impact Statement (CIS) and provide information on the public benefit(s) provided by the project. (Comment addressed. The applicant submitted a CIS for consideration by the Planning Commission and Township Board. Providing housing to the senior population is the stated community benefit. Other items listed as public benefits in the CIS, including provision of an alternate emergency access and utility connections, are ordinance requirements and not considered community benefits. Community benefits are intended to be for the use and enjoyment of the publicat-large. The Planning Commission and Township Board shall determine if the stated public benefit is commensurate with the waivers requested for the project).

# Rezoning

For Planned Developments, rezoning and preliminary site plan requests are processed concurrently. Review of the rezoning request should focus on whether the proposed PD zoning is appropriate for the site. The intent of the PD district is to provide for the location of various types of planned land use on large parcels held in common ownership and include preservation of open space. While primarily a residential zoning district, local commercial business, office uses, and similar activities are permitted in the PD district.

#### Master Plan

The Future Land Use Map from the Master Plan designates the subject site in the Planned Neighborhood category, which is envisioned as a primarily residential land use of mixed densities and multiple product types, in a setting that may occasionally include a limited number of neighborhood retail, office, and personal service clusters. Connections to and segments of the Township's community-wide pathway system are required as an integral part of all developments. All Planned Neighborhood development is intended to be served by Township sanitary sewers and either Township public water or community well systems. Net residential densities are anticipated to range between 2.0 and 8.0 units per acre, and nonresidential elements should not exceed 25 percent of the net land area after preservation of natural features. With 70 total units on approximately eight net acres, density of the proposed project is 8.75 dwelling As the building could be converted to general multiple-family units per acre (du/a). occupancy in the future (if approved by the Township), a reduction of six units, from 70 units to 64 units, would reduce the density to eight du/a. (Comment remains as a notation. The number of units was not reduced from 70. The Planning Commission and Township Board may consider requiring a reduction of units as previously described).

#### **FUTURE LAND USE MAP**



# **Zoning**

The subject site is located in the LB (Local Business) zoning district, which requires a minimum of 120 feet of lot width and one acre of lot area. The requested PD zoning district does not have a minimum lot width requirement. The following table illustrates the lot width and lot area standards for the existing LB and proposed PD zoning districts:

ZONING DISTRICT	LOT WIDTH	LOT AREA	
LB	120 feet	1 acre	
PD	No minimum; Determined by Planning Commission	10 acres (waiver granted)	

#### **ZONING MAP**



# Physical Features

The site is currently undeveloped, with elevations ranging from 980 feet above mean sea level near the east side of the site and declining to 956 feet above mean sea level near the west side of the site. The Michigan Department of Environment, Great Lakes, and Energy (EGLE) Wetland Map and the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map indicate neither wetlands nor floodplain are present on or near the site.

#### Access

The site fronts on Union Lake Road, which along the property is a two-lane public road without curb and gutter designated as a thoroughfare with a 120-foot right-of-way requirement by the Road Commission for Oakland County (RCOC). The applicant will be required to dedicate (if not already completed) the additional portion of the future right-of-way at the west side of Union Lake Road to the RCOC. (Comment remains as a notation). A 20-foot emergency access drive is proposed to connect to the adjacent parcel to the southeast, which was previously granted site plan approval for a 69-unit ranch-style apartment complex known as West Valley, which has not yet commenced construction. An 8-inch aggregate top course (road gravel) is the proposed surface of the emergency access drive. The emergency access drive shall be provided with asphalt or concrete surfacing in accordance with specifications approved by the Township Engineering Consultant and Township Fire Marshal. (Comment addressed. The plans now show asphalt pavement as the surface of the emergency access drive. Additionally, should West Valley not be constructed, the plans show an alternate emergency access onto Union Lake Road. The location of driveways is subject to approval of the RCOC and the Township.)

The zoning ordinance requires a minimum six-foot-wide sidewalk placed one-foot from the inside edge of the right-of-way along the Union Lake Road property frontage, which the applicant will be required to install as part of the project. The submitted site plan shows a five-foot concrete sidewalk along the property frontage; the plans shall be revised to provide the required six-foot-wide sidewalk. (Comment addressed. The sidewalk along Union Lake Road was revised to six-feet in width).

The most recent (2017) traffic count information from the Southeast Michigan Council of Governments (SEMCOG) Regional Traffic Count Database for Union Lake Road, between Hutchins Road and Cooley Lake Road, showed a total of 7,800 vehicles in a 24-hour period. A rezoning traffic study (RTS) is required to describe relevant existing traffic conditions and compare the potential trip generation of a site's use under existing and proposed zoning classifications. The applicant submitted a trip generation analysis (dated December 13, 2021) which estimates future vehicle trips that could be generated by development of the property under the current zoning and the proposed project. The Institute of Transportation Engineers (ITE) trip generation rates for Senior Adult Multi Family Housing (Land Use Code 252) Assisted Living (Land Use Code 254) and Congregate Care Facility (Land Use Code 253) were selected to represent the proposed 70-unit facility and Shopping Plaza (Land Use Code 821) were selected to represent a 40,000 square foot building developed under the existing LB zoning. The following table summarizes findings from the submitted trip generation analysis.

Land Use	ITE Code	Quantity	Unit	Daily Trips	AM Peak Hour Trips	PM Peak Hour Trips
Senior Adult Multi Family Housing	<del>252</del>	<del>70</del>	Dwelling Unit	<del>133</del>	3	3
Assisted Living	254	67,270 square feet	10,000 square feet of building area	282	26	32
Congregate Care Dwelling Unit	253	70	Dwelling Unit	155	6	13
Shopping Plaza	821	40,000 square feet	1,000 square feet of building area	2,680	70	208

A traffic impact assessment is required if the proposed use(s) would generate between 500 and 749 driveway trips per day, or between 50 and 99 peak-hour, peak-direction driveway trips. An average day is the average 24-hour total of all vehicle trips counted to and from a study site from Monday through Friday. A peak hour of traffic is the hour of highest volume of traffic entering and exiting the site during the morning and afternoon hours. A traffic impact statement is required if the proposed use(s) would generate 750 or more driveway trips per day, or 100 or more peak-hour, peak-direction driveway trips. Based on the projected traffic volumes, neither a traffic impact assessment nor traffic impact statement was required.

A revised rezoning traffic study shall be submitted for review by the Township Engineering Consultant and staff. No evaluation of existing traffic conditions or conditions with the Additionally, Land Use Code 252 is not proposed improvements was provided. acceptable to represent the proposed facility. Generally, the ITE defines the aforementioned category as apartment style senior housing without social/recreational areas, medical services not provided. Other Land Use Codes, such as Congregate Care Facility, Assisted Living, and Continuing Care Retirement Community may be utilized, potentially in combination with a multi-family Land Use Code, to represent the proposed facility. Additionally, as no information was provided to indicate the independent living units would be age-restricted for only senior occupancy, Land Use Code 252 may not be comparable to the traffic generated by the apartments. (Comment partially addressed. This review utilized information from the trip generation analysis dated December 13, 2021. A revised RTS dated December 29, 2021 was submitted on January 2, 2022. A separate review will be completed on the revised RTS. The review of the prior trip generation analysis is attached for reference. Furthermore, a note shall be provided on the site plan indicating "Independent living units are restricted to age 55 and older").

The facility would be accessed from a driveway on Union Lake Road (the proposed driveway is located within an existing 60-foot access easement which currently contains a gravel driveway serving an existing residence on an adjacent parcel). Internal sidewalks are five-feet-wide at the rear and west side of the building and seven-feet-wide along the front and east side of the building. It is not clear if the drive behind the building is proposed as a one-way or two-way drive; currently it is proposed as 22-feet-wide. The zoning ordinance requires a minimum width of 20 feet for one-way drives and a minimum width of 24 feet for two-way drives. The plans shall be revised to clearly indicate the on-site circulation pattern. (Comment addressed. The drive behind the building would be a two-way drive and was revised to 24-feet-wide. While not indicated on the plans as requested, drive aisles and maneuvering lanes around the site are intended to serve two-way traffic).

# Utilities

The project would be served by both the municipal water and sanitary sewer systems. The Township Engineering Consultant will perform an analysis of stormwater, location and capacity of utilities, and grading to ensure compliance with all applicable ordinances as well as the Township Engineering Design Standards.

# Staff Analysis - Rezoning

In considering any petition for an amendment to the Official Zoning Map, the Planning Commission and Township Board shall consider the following criteria from Article 7, Section 13 of the zoning ordinance in making its findings, recommendations, and decision:

- A. Consistency with the goals, policies and future land use map of the White Lake Township Master Plan, including any subarea or corridor studies. If conditions have changed since the Master Plan was adopted, the consistency with recent development trends in the area. The Future Land Use Map from the Master Plan designates the subject site in the Planned Neighborhood category, which is envisioned as a primarily residential land use of mixed densities and multiple product types, in a setting that may occasionally include a limited number of neighborhood retail, office, and personal service clusters. The proposed PD zoning allows for the aforementioned uses. Additionally, convalescent or nursing homes, and multiple-family dwellings, which is the intended use for the site, is permitted in PD zoning and compatible with the development in the vicinity.
- **B.** Compatibility of the site's physical, geological, hydrological and other environmental features with the host of uses permitted in the proposed zoning district. If the property is rezoned to PD, the project would not directly or indirectly have a substantial adverse impact on the natural resources of the Township.
- C. Evidence the applicant cannot receive a reasonable return on investment through developing the property with one (1) of the uses permitted under the current zoning. No such evidence has been submitted.
- **D.** The compatibility of all the potential uses allowed in the proposed zoning district with surrounding uses and zoning in terms of land suitability, impacts on the environment, density, nature of use, traffic impacts, aesthetics, infrastructure and potential influence on property values. The majority of the permitted and special land uses in the PD district are compatible with the surrounding uses and the nature of the uses anticipated in the Township Master Plan. Only the Township Assessor may provide comment on property values.
- E. The capacity of Township utilities and services sufficient to accommodate the uses permitted in the requested district without compromising the "health, safety and welfare" of the Township. The site is in an area intended to be serviced by public water and sanitary sewer. The Community Development Department defers to the Director of Public Services and Township Engineering Consultant on this matter.
- F. The capability of the street system to safely and efficiently accommodate the expected traffic generated by uses permitted in the requested zoning district. A revised rezoning traffic study shall be prepared as described in Article 6, Section 3 of the zoning ordinance. (A revised rezoning traffic study (RTS) dated December 29, 2021 was submitted and is currently under review. Attached to this memorandum is the review letter for the previously submitted trip generation analysis).
- **G.** The apparent demand for the types of uses permitted in the requested zoning district in relation to the amount of land in the township currently zoned and available to accommodate the demand. Evidence of the demand in the Township for additional convalescent or nursing homes and multiple-family dwellings has not been submitted. However, the location is appropriate for such uses, given the traffic, residential units, and general density in the project area.

- H. The boundaries of the requested rezoning district are reasonable in relationship to its surroundings, and construction on the site will be able to meet the dimensional regulations for the zoning district listed in the Schedule of Regulations. The property is adjacent to PD zoned property (Preserve at Hidden Lake) to the northwest. Based on the submitted site plan, development on the site would require waivers from zoning requirements. A list of all requested waivers shall be provided by the applicant, and included on the site plan. (Comment outstanding).
- I. The requested zoning district is considered to be more appropriate from the township's perspective than another zoning district. The PD zoning district provides flexibility in development standards, which is appropriate for this site. The uses allowed in the PD district are appropriate for the site and the proposed use is a permitted use in the PD district.
- J. If the request is for a specific use, is rezoning the land more appropriate than amending the list of permitted or special land uses in the current zoning district to allow the use? Rezoning would be the most appropriate way to allow for the proposed use. Amending the LB (Local Business) zoning district to allow convalescent or nursing homes and multiple-family dwellings would not be advised.
- **K.** The requested rezoning will not create an isolated and unplanned spot zone. Planned Developments by nature stand on their own. However, the uses allowed within the PD zoning district should be consistent with the use of land surrounding it. The proposed facility is consistent with the surrounding land uses. The property is adjacent to PD zoned property (Preserve at Hidden Lake) to the northwest. Independence Village (senior living apartments) is located across Union Lake Road.
- L. The request has not previously been submitted within the past one (1) year, unless conditions have changed or new information has been provided. This request is a new application.
- **M.** An offer of conditions submitted as part of a conditional rezoning request shall bear a reasonable and rational relationship to the property for which rezoning is requested. This standard is not applicable.
- N. Other factors deemed appropriate by the Planning Commission and Township Board. For PD requests, a public benefit must be provided by the project. A public benefit(s) must offset the impact(s) of development on the community. As previously stated, the applicant shall submit the required Community Impact Statement (CIS) and provide information on the public benefit(s) provided by the project. Any public benefit shall be commensurate with the waivers requested for the project. (See page 2 of this review addressing the submitted CIS). The Planning Commission and Township Board could also consider other factors which may be relevant to the rezoning request.

# **Staff Analysis – Preliminary Site Plan**

The Planned Development review process is summarized by the following steps:

- 1. Preliminary Site Plan: During this review, the number of units and road layout are established, the amount of open space is determined, and other project details are decided upon. The Planning Commission holds a public hearing on the rezoning, reviews the PD proposal, and makes a recommendation to the Township Board. The Township Board takes final action, approving or denying the preliminary site plan. The rezoning request is reviewed concurrently with the preliminary site plan and is decided by the Township Board.
- 2. Final Site Plan: At this time, building materials and colors are finalized and all conditions of preliminary site plan approval must be satisfied. The Planning Commission reviews and takes action to approve or deny the final site plan, and also reviews the proposed Development Agreement and makes a recommendation to the Township Board.
- 3. Development Agreement: Upon recommendation by the Planning Commission, the Township Board takes final action on the Development Agreement.

The development standards for the PD district allow for 40-foot front yard setbacks and 25-foot side yard setbacks; rear yard setbacks are determined by the Planning Commission (no minimum rear yard requirement). All setback dimensions shall be labeled on the site plan. (Comment partially addressed; the proposed side setbacks are not labeled on the site plan). The maximum building height allowed is 30 feet or two stories, whichever is less. Article 4, Section 16 provides additional standards for convalescent or nursing homes, including all buildings must be setback at least 75 feet from all property lines. The following waivers for building setbacks are required:

- North: 56-foot waiver 19-foot proposed front canopy setback
- South: 30-foot waiver 45-foot proposed rear building setback

# Building Architecture and Design

Generally, exterior building materials should be composed primarily of high quality, durable, low maintenance material, such as masonry, stone, brick, glass, or equivalent materials. Buildings should be completed on all sides with acceptable materials. Overall, the single-story building is 16'-2" in height as measured at the midpoint of the peak and eaves. The proposed building materials for the project are a mix of cedar composite siding (horizontal) and face brick (veneer) with a rowlock sill three feet up around the base of the building, with asphalt shingle roofing. All of the dormers would be covered by prefinished metal roof panels. Cultured stone veneer is proposed on the posts of the covered entry (canopy); this structure may be referred to as a porte cochere. A height clearance of 14 feet is provided under the porte cochere. A fiber cement panel system (block) is proposed on the front facade around the building entrance and both side facades of the building. Cement block shall not be permitted on the front facade of the building. The proposed face brick (veneer) or cultured stone veneer shall be utilized on the front facade around the building entrance. The exterior elevations shall be revised accordingly. (Comment addressed. Cultured stone veneer is now proposed around the main entrance in place of the previous fiber cement panel finish. However, Sheet A2 shall be revised to remove the "fiber cement panel system" label from the north elevation).

Generally, the proposed building materials and architecture on the front facade of the building are inferior in nature and not acceptable for a development of this magnitude. The building is 497'-8" wide and could be considered imposing in appearance from Union Lake Road. In order to soften the appearance from the road so the building does not resemble a sanitarium, the front facade shall be divided vertically into segments no greater than 60 feet wide. Articulation and relief of the facade shall be achieved by utilizing variegated, high quality building materials, with each of the aforementioned segments recessed/off-set (change in the building plane) at least two and no more than five feet across the front facade of the building. At least 70 percent of the front facade shall be finished with a combination of masonry, stone, brick, glass, or equivalent materials. Additionally, horizontal cladding (siding) shall not be permitted on the front facade; vertical (board and batten style) siding (e.g., Hardie Plank) may be utilized outside of the aforementioned 70 percent requirement. The exterior elevations shall be revised accordingly. (Comment partially addressed. The aforementioned change in the building plane was not incorporated into the design - the Planning Commission may consider requiring said change in building architecture and design. However, the proposed building materials were improved. A majority of the front facade would be surfaced with face brick (veneer), with cultured stone veneer around the doors to the independent living units. As requested, the horizontal cladding was replaced with "Board and Batten" siding (fiber cement). Materials proposed on the west elevation were also revised to utilize the same materials proposed on the front facade. However, horizontal cladding is still shown on the east elevation; this appears to be an error. In any case, the horizontal cladding on the east elevation shall be replaced with the same Board and Batten siding proposed on the front facade. Similarly, the south elevation shows Board and Batten siding; however, the siding is still labeled as horizontal cladding. The south elevation shall be revised to properly show Board and Batten siding on the building).

During a phone conversation with staff, the architect indicated planter boxes are proposed on the north side of the building. If proposed, the plans shall be revised to clearly identify these items.

While elevations of the building were submitted showing the different building materials for the project, finalized colors were not noted on the elevations. A sample board of building materials to be displayed at the Planning Commission meeting, and elevations in color are required by the zoning ordinance and must be submitted at final site plan. Additionally, the address (street number) location shall be shown on the building. Six-inch-tall numbers visible from the street shall be required. The address location is subject to approval of the Township Fire Marshal. (Comment outstanding – must be addressed at final site plan).

A 400 square foot accessory building is proposed on the west side of the building. <u>Exterior elevations shall be provided for the accessory building at final site plan. Building materials for the accessory building shall match the principal building.</u> (Comment no longer applicable – the accessory building was removed from the plans).

An outdoor patio is located on the west side of the building. Details for the items to be located on the patio and details for the patio surfacing shall be provided at final site plan. An ornamental paving treatment should be required by the Planning Commission. (Comment partially addressed. Sheet C200 of the site plan indicates the patio would be stamped concrete pavement. Four-foot-tall decorative aluminum fencing is proposed around the patio. Contrary to a label on Sheet C200 indicating a detail of the fence is provided on Sheet C600, said detail is not on Sheet C600; revise accordingly). The treatment should be something either decorative or something to provide aesthetic quality to the patio. Potential options for ornamental paving treatments include, but are not limited to, CMU pavers; brick; stone; or stamped, stained, and sealed concrete. Accessory items such as railings, benches, trash receptacles, outdoor seating (such as tables and chairs), or sidewalk planters located in the vicinity of sidewalks and/or outdoor seating areas are required to be of commercial quality and complement the building design and style. These details shall be provided at final site plan. (Comment outstanding – must be addressed at final site plan).

# Landscaping and Screening

Proposed landscaping must generally comply with the provisions of the zoning ordinance. Landscaping should be designed to preserve existing significant natural features and to buffer service areas, parking lots, and dumpsters. A mix of evergreen and deciduous plants and trees are preferred, along with seasonal accent plantings. A landscape plan is not required as part of the preliminary site plan, but was provided for consideration and will be reviewed in detail during final site plan review if the preliminary siter plan is approved. Following are initial comments on the landscape plan:

• Article 4, Section 16.D – Convalescent or Nursing Homes: All parking and service areas shall be screened from view of an adjoining residential district, as approved by the Planning Commission.

- Article 5, Section 19.E Interior Landscaping Requirements: For every new development requiring site plan review, except site condominiums as regulated in Article 6, Section 1, interior landscaping areas shall be provided, equal to at least 15 percent of the total lot area. These landscaped areas shall be grouped near all building entrances, building foundations, pedestrian walkways, and service areas, and may also be placed adjacent to fences, walls, or rights-of-way. These planting areas shall be so located as to breakup an otherwise continuous abutment of building facade with sidewalks and/or parking areas. All interior landscaping shall provide one large deciduous, small ornamental deciduous, or evergreen tree and five shrubs for every 300 square feet of required interior landscaping area.
- Article 5, Section 19.G Parking Lot Landscaping: Within every parking area containing 10 or more spaces, there shall be parking lot landscaping in accordance with this Subsection. These landscaping areas shall be located so as to better define parking spaces and drives. Landscaping on the perimeter of the parking lot does not satisfy the parking lot landscaping requirement. Island locations shall also be considered in a manner that will assist in controlling traffic movements. The requirements, for trees and islands, may be modified when it is found through careful coordination of parking lot landscaping with peripheral and building plantings an unnecessary duplication of plantings would be created. In addition, consideration shall be given to situations when an excess number of small islands would be created that would only serve to disrupt reasonable traffic patterns and maintenance activities.
- Article 5, Section 19.N.ii Transformer and Mechanical Equipment Screening: All ground mounted transformers, climate control, and similar equipment shall be screened from view from any street or adjacent property by a wall constructed of the same decorative exterior materials as the building and not less than the height of the equipment to be screened. As an alternative, the equipment may be screened by landscaping approved by the Planning All rooftop climate control equipment, transformer units, and similar Commission. equipment shall be screened. The materials used to screen the equipment shall be compatible in color and type with exterior finish materials of the building. All rooftop equipment shall conform to the maximum height regulations of this Ordinance. The plans do not show proposed locations for mechanical units or provide the method of screening. The plans shall be revised accordingly to provide the location(s) and method of screening. (Comment partially addressed. The response letter provided to the first review indicates all mechanical units would be located in the interior of the building. However, the applicant shall state specifically where air conditioning compressor units and any generator(s) are proposed to be located).
- Two decorative landscape retaining walls (8-inch split-face block (color to match building) with 2-inch high, 1'–4" wide precast concrete or sandstone cap) are located along the rear property line.
- Article 5, Section 19.B.vii: trees shall not be planted closer than four feet to a property line.

- Article 5, Section 19.B.iii.a: all required landscape areas in excess of 200 square feet shall be irrigated to assist in maintaining a healthy condition for all plantings and lawn areas.
- Article 5, Section 19.B.iii.b: all required site irrigation systems shall include a rain sensor or similar measure to ensure irrigation does not occur during or shortly after precipitation events. All site plans shall note installation of required irrigation.

Parking screening waivers were not requested, but based on the proposed plan are required for the site. The zoning ordinance requires parking for non-single family residential and non-residential uses to meet the front yard setback requirement of the underlying zoning district; however, parking in a required front yard may be permitted, except for the first 20 feet which must be a greenbelt and landscaped in conformance with the standards of the ordinance. The minimum front yard setback in the PD zoning district is 40 feet. At its closest point (the southeast end of the parking area, northwest of the alternate emergency access drive) the greenbelt is located approximately 17.5 feet (the dimension at this location shall be provided on the site plan) from the proposed right-of-way line of Union Lake Road. A 20-foot greenbelt is not proposed, so a 22.5-foot waiver for the front parking setback is required.

Parking for non-single family residential and non-residential uses may be permitted in a side or rear yard setback, if all greenbelt and/or screening requirements of the ordinance have been met. The zoning ordinance offers options to provide an appropriate amount of screening between properties based on the zoning of an adjacent parcel. Following are the screening options outlined in the zoning ordinance based on the proposed PD zoning of the subject site and adjacent properties to the south and west (the site plan improperly labels the zoning of the West Valley property as R1-A (Single-Family Residential); the correct zoning designation of RM-1 (Attached Single-Family Residential) shall be listed):

- Extensive Land Form Buffer
  - o Height: 6-foot berm with a 2-foot crown and maximum 3:1 slope; 38 feet in width
  - o Planting Requirements: 1 large deciduous, 1 evergreen tree and 4 shrubs for every 15 linear feet, planted in two offset rows
- Land Form Buffer
  - o Height: 3-foot berm with a 2-foot crown and maximum 3:1 slope; 20 feet in width
  - o Planting Requirements: 1 large deciduous, 1 evergreen tree and 8 shrubs for every 30 linear feet
- Buffer Strip and Obscuring Fence
  - o 1 large deciduous or evergreen tree and 4 shrubs for every 15 linear feet; 20 feet in width
  - 6-foot-tall fence

- Screen Wall
  - o Height: 6 feet
  - Width: 8 inches of brick, or decorative concrete
  - o Planting Requirements: 5-foot greenbelt (1 large deciduous or evergreen tree and 8 shrubs for every 30 linear feet) adjacent to screen wall for its entire length

The parking lot is located 11 feet from the adjacent R1-A and RM-1 zoning districts, with no screening as previously described proposed; therefore, a waiver for the rear screening is required.

# Trash Receptacle Screening

The zoning ordinance requires dumpsters to be surrounded by a six-foot-tall wall on three sides and an obscuring wood gate on a steel frame on the fourth side, located on a six-inch concrete pad extending 10 feet in front of the gate, with six-inch concrete-filled steel bollards to protect the rear wall and gates. As proposed, the pad does not satisfy zoning ordinance standards. The depth of the pad shall be clarified on the Sheet C600. A six-foot concrete apron is proposed; therefore, a four-foot waiver is requested. (Comment partially addressed. The plans were revised to extend the concrete apron to 10 feet as required. The depth of the pad shall be indicated on the trash enclosure detail). The proposed enclosure is located west of the building. A six-foot-tall block (8-inch) wall is proposed around three sides of the dumpster enclosure, with a steel backed wood gate on the northeast side of the structure. The zoning ordinance states dumpsters and trash storage enclosures shall be constructed of the same decorative masonry materials as the buildings to which they are accessory. Brickform concrete (simulated brick pattern) or stained, decorative CMU block are not permitted where the principal building contains masonry. Plain CMU block is also prohibited. As a condition of site plan approval, the dumpster enclosure shall match the same brick veneer as the facade of the building with a steel backed wood gate painted a complementary color to the brick veneer. The trash enclosure detail on Sheet C600 of the site plan shall be revised to show a brick face on the outside walls of the enclosure and indicate the color of the gate. (Comment addressed. The facade of the dumpster enclosure was revised to match the building facade (brick veneer).

# **Parking**

The zoning ordinance requires convalescent homes and nursing homes to provide one parking space per each four beds plus one parking space per employee (working on the largest shift). For the independent living units (apartments), the applicant utilized the Housing for the elderly use category in the zoning ordinance, which requires one parking space per unit plus one parking space per employee (working on the largest shift). If units revert to general occupancy, then two parking spaces per unit shall be provided. (Comment remains as a notation). The following table describes the submitted parking data:

Parking Data						
Use	Requirements	Parking Required	Parking Provided			
Nursing Home	1 space/4 beds + 1 space/employ. 30 44 beds/4 + 10 employ.	18 21 spaces	52 56 spaces			
Independent Living	1 space/unit + 1 space/employ. 30 units + 5 employ.	35 spaces	<del>53</del> 56 spaces			
Barrier Free	51-75 spaces	3 spaces	6 spaces			
Total		<del>53</del> 56 spaces	<del>53</del> 56 spaces			

As there would be 44 beds among the assisted living and memory care units, 21 parking spaces are required to serve these units (11 parking spaces plus 10 parking spaces for employees). Therefore, 56 total parking spaces are required. A waiver of three parking spaces is required. Additionally, the applicant shall verify the employee information provided with the parking data represents the number of employees working on the largest shift. (Comment addressed. 56 total parking spaces are now provided. The response letter provided to the first review indicates the applicant's engineer verified the number of employees (10 during largest shift) with the owner).

The zoning ordinance requires each individual parking space be delineated by dual stripes, two feet apart centered on the dividing lines and painted white. The site plan shall be revised accordingly to indicate the required striping. A "Van Accessible" sign detail for the barrier-free parking shall also be provided on Sheet C600 of the site plan. (Comment addressed. Paint striping was revised to dual striping as required, and the 'Van Accessible' sign detail is now shown on Sheet C600).

# Off-Street Loading Requirements

The zoning ordinance requires three loading spaces for a development of this size. Such loading and unloading space must be an area 10 feet by 50 feet, with a 15-foot height clearance. The proposed loading area is located at the east side of the building and 10 feet by 50 feet; however, the proposed loading area is located in a fire lane. The loading area shall not block a fire lane and must be relocated, subject to the approval of the Township Fire Marshal. Additionally, a waiver is requested to eliminate two of the three required loading spaces. (Comment partially addressed. The response letter provided to the first review indicates most deliveries to the site would be made by small vehicles which would park in one of the available parking spaces. Larger delivery vehicles (once or twice per week) would utilize a loading area, which has been relocated outside of the fire lane, on the west side of the site. The applicant requested a waiver to eliminate two of the three required loading spaces).

Signs

The zoning ordinance requires the area, quantity, location, and dimensions of all signs to be provided with the preliminary site plan. The site plan shows the location of a monument sign setback 10 feet from the right-of-way line. While signage details were not provided, staff can administratively review and approve the sign design. The monument sign would be required to comply with residential district sign regulations, including: one monument sign not more than 30 square feet in area and six feet in height. (Comment addressed. The response letter provided to the first review indicates the monument sign permit would be obtained separately. Additionally, the letter indicates the applicant understands the sign would be subject to administrative approval and must comply with residential district sign regulations).

# Lighting

Proposed site lighting is required to comply with the zoning ordinance. Information on site lighting was provided and will be reviewed in detail during final site plan review. Following are initial comments on the lighting (photometric) plan:

- Outdoor lights must meet the performance standards of Article 5, Section 18.G of the zoning ordinance.
- Footcandles shall be measured at approximately six feet above grade. Revise accordingly, and the plan must contain a note confirming footcandles are measured at six feet above grade. (Comment addressed. A note has been added to Sheet C401 indicating footcandles have been calculated at approximately six feet above grade).
- Complete catalog details (lighting fixture specification sheets) for all proposed fixtures shall be provided. (Comment addressed. However, the proposed Lightway wall-mounted fixture is not permissible. The zoning ordinance states floodlights, wall pack units, and other types of unshielded lights, and lights where the lens or bulb is visible outside of the light fixture are not permitted. The intent is wall-mounted decorative or architectural lighting must be fully shielded and directed downward up-lighting or outward shining lighting are not permitted. The conceptual exterior elevations and photometric plan shall be revised to eliminate the Lightway fixtures).
- No wall-mounted decorative or architectural lighting is proposed on the building. (Wall-mounted lighting is now proposed).
- Parking lot luminaries shall not exceed 16 feet in height within 25 feet of a lot line. The two northern luminaries are within 25 feet of the lot line and shall be relocated, or a waiver requested. (Comment addressed. Per the revised plans, the two aforementioned luminaries would not exceed 16 feet in height).

- The light pole detail indicating height is inconsistent with the height labeled on the plan.

  Revise accordingly to provide the total height, including the base, pole, and light fixture. (Comment addressed. The light pole details correlate with the proposed heights labeled on the plan).
- A separate light pole detail, drawn to scale, shall be provided for Luminaire "A" and Luminaire "B." The provided light pole detail may represent the type "B" luminaire. (Comment addressed. Separate light pole details were provided for Luminaire 'A' and Luminaire 'B').
- The light pole detail does not represent the fixture depicted on the provided partial catalog detail. For reference, the fixture is the assembly holding a lamp (bulb). Revise accordingly. (Comment addressed. Fixtures on the light pole detail are consistent with the lighting fixture specification sheets).
- The Luminaire Schedule shall be revised; both luminaries are labeled "A" and the plan shows a type "B" luminaire. (Comment addressed. The Luminaire Schedule was revised accordingly).
- The Planning Commission may require special conditions for properties adjacent to residential uses and districts.

## **Planning Commission Options / Recommendation**

The Planning Commission may recommend approval or denial of the rezoning request, or it may recommend a different zoning designation than proposed by the applicant to the Township Board. The Planning Commission may recommend approval, approval with conditions, or denial of the preliminary site plan to the Township Board. Staff recommends approval of the rezoning, and approval of the preliminary site plan subject to the items identified in this memorandum being addressed prior to final site plan.

The following notations summarize the preliminary site plan review:

- Recommendation of approval is in accordance with the plans prepared by Griggs Quaderer Inc. (revision date October 28December 13, 2021), subject to revisions as required. The utility, grading, and storm drainage plans for the site are subject to the approval of the Township Engineering Consultant and shall be completed in accordance with the Township Engineering Design Standards.
- Recommendation of approval is in accordance with the exterior elevations and floor plan prepared by John K. Costa, AIA dated June 1, 2021 (revision date December 8, 2021), subject to revisions as required.

## Attachment:

1. Comfort Care rezoning traffic study – review #3 dated December 27, 2021.

Rik Kowall, Supervisor Anthony L. Noble, Clerk Mike Roman, Treasurer



Scott Ruggles
Liz Fessler Smith
Andrea C. Voorheis
Michael Powell

## WHITE LAKE TOWNSHIP

7525 Highland Road • White Lake, Michigan 48383-2900 • (248) 698-3300 • www.whitelaketwp.com

December 27, 2021

Union Lake Road LLC 4180 Tittabawassee Road Saginaw, MI 48604

ATTN: Douglas Boehm

**RE:** Comfort Care

Rezoning Traffic Study – Review #3

Dear Mr. Boehm:

Staff has reviewed the revised rezoning traffic study (RTS) prepared by Beaubien Engineering dated December 13, 2021. Contrary to a statement in the RTS expressing otherwise, the study continues to lack information and is unacceptable to the Township. As previously indicated, only anticipated trips to the site were provided, with no actual evaluation of existing conditions or conditions with the proposed improvements. Article 6, Section 3.D of the zoning ordinance outlines the requirements for a RTS, which includes:

- Describe Requested Rezoning / Proposed Use(s)
  - When rezoning is requested, the study shall identify a range of feasible permitted uses under existing zoning as well as a range of feasible permitted uses under the proposed new zoning; justify the use sizes assumed within each range; and ensure the sized uses represent a reasonably robust range of potential trip generation. When a site plan is proposed, the study shall include (where feasible) the conceptual site plan assumed as the basis for the study, along with the anticipated phasing and build-out year(s) for the development.
- Describe Site, Surroundings, and Study Area
  - O At a minimum, existing abutting land use(s) and roadway conditions shall be described. Special attention should be paid to features potentially affecting the required provision of safe and efficient site access, such as road alignment and sight distance limitations; speed limits; surface type; lane configuration and traffic control devices; existing or approved intersections and driveways within 300 feet of the proposed site access points (on both sides of abutting road(s)); and compliance or non-compliance with established access-management standards.
- Obtain and Evaluate Current Traffic Data: Daily Traffic Volumes (latest available); Hourly Traffic Volumes (generally low counts); Other Data if Indicated in Letter to Applicant
  - The Preparer shall obtain the latest available daily traffic counts for area roads, and determine (where possible) the proportion of traffic within the AM and PM peak hours (the K-factor).

- Describe Anticipated Future Changes to Area Land Uses and Roads
  - All traffic studies shall document pending changes, other than the proposed site development, that might influence future traffic conditions. These changes should include, but not necessarily be limited to,
    - a. other developments that could increase traffic at the selected offsite intersections by 5% or more, and
    - b. planned road improvements in the study area, with those actually approved and funded clearly distinguished from other improvements merely discussed or recommended.
- Forecast Driveway Trip Generation in Manner Recommended by Institute of Transportation Engineers
  - Forecasts of driveway trip generation must be based on data and methodology found in the latest editions of the following two ITE publications: Trip Generation (rate data) and Trip Generation Handbook − An ITE Recommended Practice (methodology and pass-by percentages; hereafter referred to as the Handbook). The Handbook's recommended procedure for choosing between Trip Generation's average rates and regression equations should be followed, with the exception no regression with a correlation coefficient (R²) of less than 0.75 shall be used, regardless of sample size. The Preparer should contact the Director of the Community Development Department if questions arise regarding the best forecasting method or what to do when ITE data appear unsuitable. Regardless of which statistical approach is taken (average rates or equations), it is critical that
    - a. the size of the development under analysis be within the range of ITE's sample data (especially important when the illustrated regression equation is non-linear);
    - b. the line representing the weighted average rate or regression equation lie within the cluster of data points near the size of the development site; and
    - c. a regression equation with a nonzero intercept not be applied for small developments (to avoid illogical results).
- Discount Driveway Trips as Appropriate
  - o For some land uses, such as those involving shopping or dining, it may be appropriate to reduce
    - a. the above-predicted number of trips at site access points, due to transit usage or so-called "internal or downtown capture" (i.e., walking trips), or
    - b. the number of new driveway trips assumed to pass through off-site intersections, due to "pass-by or diverted" traffic (drivers already using area roads en route to primary destinations elsewhere). Driveway trips less pass-by and diverted trips are known as "new" or "primary" trips. To be conservative, the pass-by percentages recommended in Evaluating Traffic Impact Studies A Recommended Practice for Michigan Communities (ETIS, sponsored by MDOT, et al.) should be used as applicable; in no cases shall percentages larger than the averages found in the Handbook be used.

Comfort Care Rezoning Traffic Study – Review #3 Page 3

- Forecast and Compare Trip Generation by Uses Permitted within Existing and Proposed Zoning Districts
  - Where site development under existing zoning could involve more than a single density or development size, at least two uses representing a range of potential trip generation must be identified and evaluated. For the proposed new zoning, at least one assumed development must be forecasted to generate a quantity of trips near the higher end of what might be generated by all feasible uses permitted under that new zoning (the use envisioned by the rezoning Applicant may or may not meet this requirement). The report must explain in some detail the planning and traffic engineering basis of the assumed development scenarios. The trip generation comparison must address the total number of driveway trips generated by the site, and if applicable, the number of new (or primary) trips passing through all offsite intersections (if less than total driveway trips).

Based on the items identified in this letter, the RTS shall be revised and resubmitted. Please be advised your applications for rezoning and preliminary site plan may be tabled by the Planning Commission if an acceptable RTS is not submitted and reviewed prior to the January 20, 2022 public hearing.

If you have any questions regarding this matter, please contact me at (248) 698-3300 ext. 177 or by email at justing@whitelaketwp.com.

Sincerely,

Justin Quagliata Staff Planner

Justin Quagliata

cc: Sean O'Neil, *AICP*, Community Development Director Hannah Micallef, Community Development Michael Leuffgen, DLZ Victoria Loemker, DLZ

Leigh Merrill, DLZ

## **Assessing Department**

## Memo

To: Sean O'Neil, Planning

From: Jeanine A Smith

Date: December 17, 2021

Re: Project Name: Comfort Care File No: Parcel Number: 12-36-176-002

Assisted Living

Comments: No comment

# COMFORT CARE

# ASSISTED LIVING & MEMORY CARE SITE PLAN APPROVAL PACKAGE

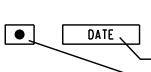
PROPERTY DESCRIPTION (MEASURED): (PARCEL 1D# 12-36-176-002)

PART OF THE NORTHWEST 1/4 OF SECTION 36. TOWN 3 NORTH. RANGE 8 EAST. WHITE LAKE TOWNSHIP. DAKLAND COUNTY. MICHIGAN. DESCRIBED AS BEGINNING AT A POINT DISTANT NORTH OO DEGREES 12 MINUTES 01 SECONDS WEST 892.33 FEET AND DUE EAST 424.46 FEET AND SOUTH 84 DEGREES 30 MINUTES OO SECONDS EAST 280.00 FEET AND NORTH 68
DEGREES OO MINUTES OO SECONDS EAST 270.00 FEET AND NORTH 46 DEGREES 30 MINUTES
OO SECONDS EAST 310.00 FEET FROM THE WEST 1/4 CORNER OF SECTION 36. TOWN 3
NORTH, RANGE 8 EAST; SAID POINT OF BEGINNING ALSO BEING THE SOUTHEAST CORNER OF THE "PRESERVE AT HIDDEN LAKE" CONDOMINIUM AS RECORDED AT THE OAKLAND COUNTY

THENCE FROM SAID POINT OF BEGINNING AND ALONG THE SOUTH EAST LINE OF SAID CONDOMINIUM, NORTH 14 DEGREES 38 MINUTES 35 SECONDS EAST 445.59 FEET TO A POINT OF THE CENTERLINE OF UNION LAKE ROAD; THENCE ALONG SAID CENTERLINE ON A CURVE TO THE RIGHT WITH RADIUS 2.852.97 FEET. A CENTRAL ANGLE OF 02 DEGREES 53 MINUTES 04 SECONDS AND WHOSE CHORD BEARS SOUTH 38 DEGREES 57 MINUTES 59 SECONDS EAST A DISTANCE OF 143.61 FEET; THENCE CONTINUING ALONG SAID CENTERLINE SOUTH EAST A DISTANCE OF 143.61 FEET; THENCE CONTINUING ALONG SAID CENTERLINE SOUTH 37 DEGREES 31 MINUTES 27 SECONDS EAST, 170.04 FEET; THENCE CONTINUING ALONG SAID CENTERLINE SOUTH 36 DEGREES 58 MINUTES 19 SECONDS EAST, 473.41 FEET; THENCE CONTINUING ALONG SAID CENTERLINE SOUTH 36 DEGREES 31MINUTES 19 SECONDS EAST, 385.43 FEET; THENCE SOUTH 52 DEGREES 47 MINUTES 19 SECONDS WEST, 347.60 FEET; THENCE NORTH 37 DEGREES 19 MINUTES 50 SECONDS WEST, 340.64 FEET; THENCE SOUTH 89 DEGREES 44 MINUTES 33 SECONDS EAST, 4.87 FEET; THENCE NORTH 37 DEGREES 41 MINUTES 37 SECONDS WEST, 559.50 FEET TO SAID POINT OF BEGINNING; SAID PARCEL CONTAINS 8 37 CROSS ACRES OF LAND CONTAINS 8.37 GROSS ACRES OF LAND.

## DRAWING INDEX:

	01-12-2022	COOO — COVER SHEET
	01-12-2022	C100 — BOUNDARY & TOPOGRAPHIC SURVEY
0		C101 — SITE REMOVAL PLAN
	01-12-2022	C200 — SITE LAYOUT PLAN
•	01-12-2022	C300 — SITE GRADING PLAN
•	01-12-2022	C301 — SOIL EROSION CONTROL PLAN
•	01-12-2022	C302 — DRAINAGE AREA MAP & STORM CALCULATIONS
•	01-12-2022	C400 — SITE UTILITY PLAN
•	01-12-2022	C401 — SITE PHOTOMETRIC PLAN
•	01-12-2022	C500 — SITE LANDSCAPE PLAN
•	01-12-2022	C501 — SITE LANDSCAPE PLAN (NORTH DETAIL)
•	01-12-2022	C502 — SITE LANDSCAPE PLAN (SOUTH DETAIL)
•	01-12-2022	C600 — SITE DETAILS
•	01-12-2022	A1 — FLOOR PLAN
•	01-12-2022	A2 — EXTERIOR ELEVATIONS
0	-	<ul><li>— SANITARY SEWER DETAILS (WHITE LAKE TWP.)</li></ul>
0	-	— WATER MAIN DETAILS (WHITE LAKE TWP.)
0	-	— STORM SEWER DETAILS (WHITE LAKE TWP.)
0	-	<ul> <li>— WRC SOIL EROSION CONTROL DETAILS</li> </ul>



- MOST RECENT ISSUE / REVISION DATE - FILLED CIRCLE INDICATES SUBMITTED DRAWING

BENCHMARKS (NAVD88 DATUM):

BM #1 TOP ARROW ON FIRE HYDRANT LOCATED APPROXIMATELY 5' EAST OF SAWGRASS LANE. 230' SOUTH OF HOUSE #8605 SAWGRASS LN AND 380' WEST OF ¢ UNION ELEVATION = 964.69

TOP ARROW ON FLANCE OF FIRE HYDRANT LOCATED APPROXIMATELY 75' SOUTH OF CONCORD DRIVE AND 52' EAST OF CUNION LAKE ROAD.

BM #3 TOP BENCHTITE MARKER ON WEST FACE OF UTILITY POLE LOCATED APPROXIMATELY 650' SOUTH OF & INDEPENDENCE CIRCLE, 34' EAST OF & UNION LAKE ROAD AND 107' SOUTH OF FIRE HYDRANT. ELEVATION = 983.51

## NPDES STATEMENT:

THE OWNER WILL NEED TO OBTAIN AN NPDES STORM WATER DISCHARGE PERMIT FROM EGLE. TOTAL DISTURBED AREA: 7.84 ACRES

## TOPOGRAPHIC SURVEY STATEMENT:

THE EXISTING FEATURES SHOWN ON THIS PLAN ARE FROM AN ACTUAL TOPOGRAPHIC SURVEY PERFORMED BY GRIGGS QUADERER. INC. IN JUNE OF 2021. THE UNDERGROUND UTILITIES SHOWN WERE EITHER VERIFIED BY THIS SURVEY OR WERE PLOTTED IN ACCORDANCE WITH THE BEST INFORMATION AVAILABLE. NO EXISTING UTILITIES WERE EXPOSED FOR VERIFICATION OF LOCATION AND ELEVATION. NO GUARANTEES ARE GIVEN THAT THE LOCATIONS ARE ABSOLUTELY ACCURATE OR THAT UTILITIES OTHER THAN THOSE SHOWN ARE NOT PRESENT.

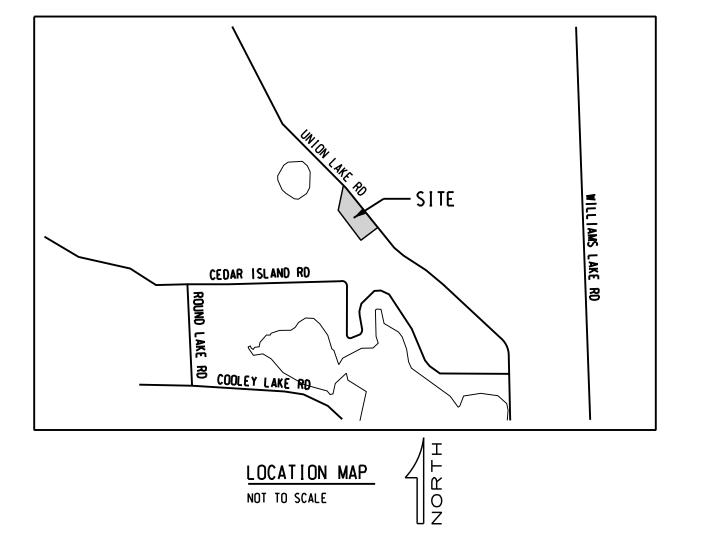
UNION LAKE ROAD WHITE LAKE TWP., MI 48439

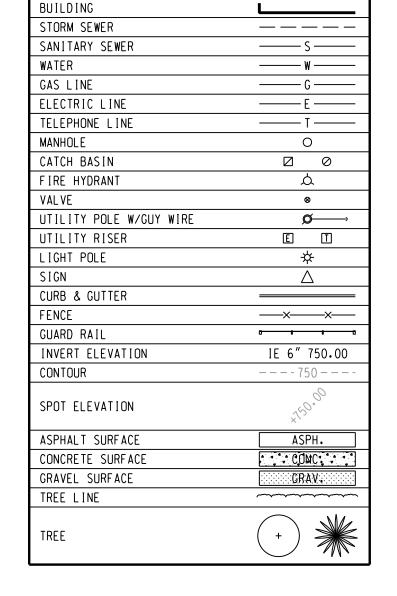
PART OF THE NORTHWEST 1/4 OF SECTION 36 TOWNSHIP 3 NORTH, RANGE 8 EAST WHITE LAKE TOWNSHIP, COUNTY OF OAKLAND, STATE OF MICHIGAN

> OWNER: DOUG BOEHM COMFORT CARE 4180 TITTABAWASSEE ROAD SAGINAW. MI 48604 PH: (248) 930-7875 EMAIL: DOUG@COMFORTCARESL.COM

ARCHITECT: JOHN COSTA, AIA ARCHITECTURAL DESIGN & CONSULTATION, PLLC 417 OLDMILL DRIVE

FLUSHING, MI 48433 PHONE: (810) 659-5275 EMAIL: JNLCOSTA@SBCGLOBAL.NET ENGINEER: RUDY QUADERER, PE GRIGGS QUADERER, INC. 8308 OFFICE PARK DR. GRAND BLANC. MI 48439 PH: (810) 695-0154 EMAIL: ROUADERER@GOINCORP.COM





DRAWN

STANDARD LEGEND

EXISTING

DESCRIPTION

## GENERAL NOTES:

ALL MATERIALS AND CONSTRUCTION METHODS FOR THIS PROJECT SHALL CONFORM WITH THE REQUIREMENTS OF ALL GOVERNING AGENCIES HAVING JURISDICTION (LOCAL. COUNTY. STATE). UNLESS OTHERWISE NOTED. CONSTRUCTION MATERIALS SHALL COMPLY WITH THE LATEST EDITION OF THE STATE OF MICHIGAN DEPARTMENT OF TRANSPORTATION STANDARD SPECIFICATIONS FOR CONSTRUCTION AND PROJECT SPECIFICATIONS. IN CASE OF DISCREPANCIES BETWEEN REQUIREMENTS. THE MOST STRINGENT SHALL APPLY.

THE EXISTING FEATURES SHOWN ON THESE DOCUMENTS ARE FROM AN ACTUAL TOPOGRAPHIC SURVEY PERFORMED BY GRIGGS QUADERER INC. IN JUNE OF 2021. THE UNDERGROUND UTILITIES SHOWN WERE EITHER VERIFIED BY THIS SURVEY OR WERE OBTAINED FROM THE BEST AVAILABLE DOCUMENT INFORMATION. NO GUARANTEES ARE GIVEN TO THE ACCURACY OF ALL UTILITY INFORMATION SHOWN OR THAT ALL UTILITIES ARE INDICATED ON THIS DOCUMENT. IT IS THE RESPONSIBILITY OF THE CONTRACTOR TO FIELD VERIFY ALL EXISTING UTILITY LOCATIONS AND ELEVATIONS BEFORE COMMENCING WORK AND TO NOTIFY THE ENGINEER OF ANY DISCREPANCIES.

3. MISS DIG UTILITY PROTECTION SERVICE:
THE CONTRACTOR SHALL CONTACT MISS DIG UTILITY SERVICES (811) THREE (3) WORKING DAYS PRIOR TO BEGIN OF CONSTRUCTION TO VERIFY LOCATIONS OF UTILITIES. THE CONTRACTOR SHALL ASSUME RESPONSIBILITY FOR THE PROTECTION OF ALL EXISTING UTILITIES DURING CONSTRUCTION. ANY UTILITY DAMAGED DURING CONSTRUCTION SHALL BE REPAIRED WITH THE IDENTICAL MATERIAL IN ACCORDANCE WITH THE UTILITY OWNERS REQUIREMENTS. THE CONTRACTOR SHALL VERIFY THE DEPTH AND HORIZONTAL LOCATION OF ALL EXISTING UTILITIES AND NOTIFY ENGINEER OF ANY DESCREPANCIES.

A SOIL INVESTIGATION FOR THIS SITE IS AVAILABLE FOR REVIEW. THE CONTRACTOR IS RESPONSIBLE TO ACQUAINT HIMSELF WITH CURRENT SOIL AND GROUNDWATER CONDITIONS FOR HIS OWN INFORMATION PRIOR TO BIDDING. NO MODIFICATIONS TO UNIT PRICES OR FINAL BID WILL BE MADE DUE TO VARIABLE SUBSURFACE CONDITIONS. DEWATERING, IF DETERMINED NECESSARY BY THE CONTRACTOR, WILL BE CONSIDERED INCIDENTAL TO THE INSTALLATION COST OF UTILITIES OR STRUCTURES.

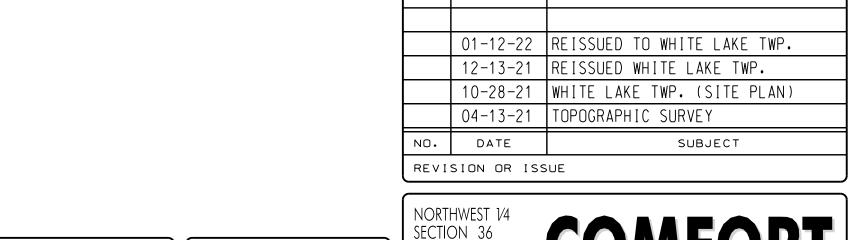
THE CONTRACTOR IS RESPONSIBLE FOR SECURING ALL PERMITS REQUIRED TO PERFORM ALL WORK SHOWN ON THESE DOCUMENTS. THE CONTRACTOR SHALL PAY FOR AND OBTAIN ALL PERMITS REQUIRED BY FEDERAL. STATE, LOCAL OR PRIVATE AGENCIES INCLUDING REQUIRED BONDS. COSTS INSPECTION AND TESTING SERVICES SHALL BE PAID FOR BY THE

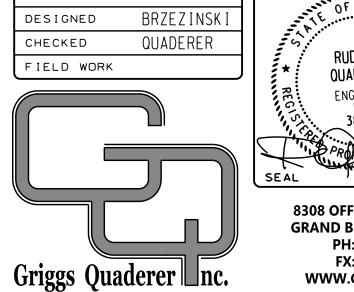
6. SOIL EROSION CONTROL: CONTRACTOR SHALL OBTAIN SOIL EROSION CONTROL PERMIT PRIOR TO BEGIN OF CONSTRUCTION. THE CONTRACTOR SHALL COMPLY WITH ALL PROVISIONS OF ACT 451. PART 91 FOR SOIL EROSION & SEDIMENTATION CONTROL, AND WILL BE RESPONSIBLE FOR ALL MAINTENANCE UNTIL THE FINAL ACCEPTANCE OF THE PROJECT. CONTRACTOR SHALL PROTECT ALL EXISTING AND PROPOSED STORM WATER FACILITIES ON SITE DURING

7. MIOSHA SAFETY REQUIREMENTS: ALL WORK. CONSTRUCTION METHODS AND MATERIALS SHALL COMPLY WITH ALL APPLICABLE STATE AND FEDERAL SAFETY, OCCUPATIONAL, HEALTH AND ENVIRONMENTAL REGULATIONS AS WELL AS NFPA AND ANSI CODES AS APPLICABLE.

8. PRE-CONSTRUCTION MEETING: CONTRACTOR SHALL ATTEND PRE-CONSTRUCTION MEETING FOR COORDINATION WITH MUNICIPALITY, AGENCIES AND UTILITY COMPANIES. ITEMS FOR DISCUSSION WILL INCLUDE SCHEDULE. INSPECTION SERVICES. TESTING OF PUBLIC UTILITIES AND FINAL AS-BUILT DOCUMENTS.

9. CONSTRUCTION INSPECTIONS & FINAL TESTING: CONTRACTOR IS RESPONSIBLE TO NOTIFY ALL INSPECTION AGENCIES THREE (3) WORKING DAYS PRIOR TO START OF CONSTRUCTION AND ARRANGE FOR ON-SITE INSPECTION. PUBLIC UTILITIES SHALL BE TESTED PER LOCAL AND COUNTY AGENCY REQUIREMENTS WITH INSPECTORS FROM BOTH AGENCIES PRESENT. THE CONTRACTOR SHALL NOT CONNECT TO THE EXISITNG PUBLIC UTILITY UNTIL THE NEW UTILITY IS TESTED AND APPROVED BY THE





CIVIL ENGINEERING · LAND SURVEYING · SITE PLANNING

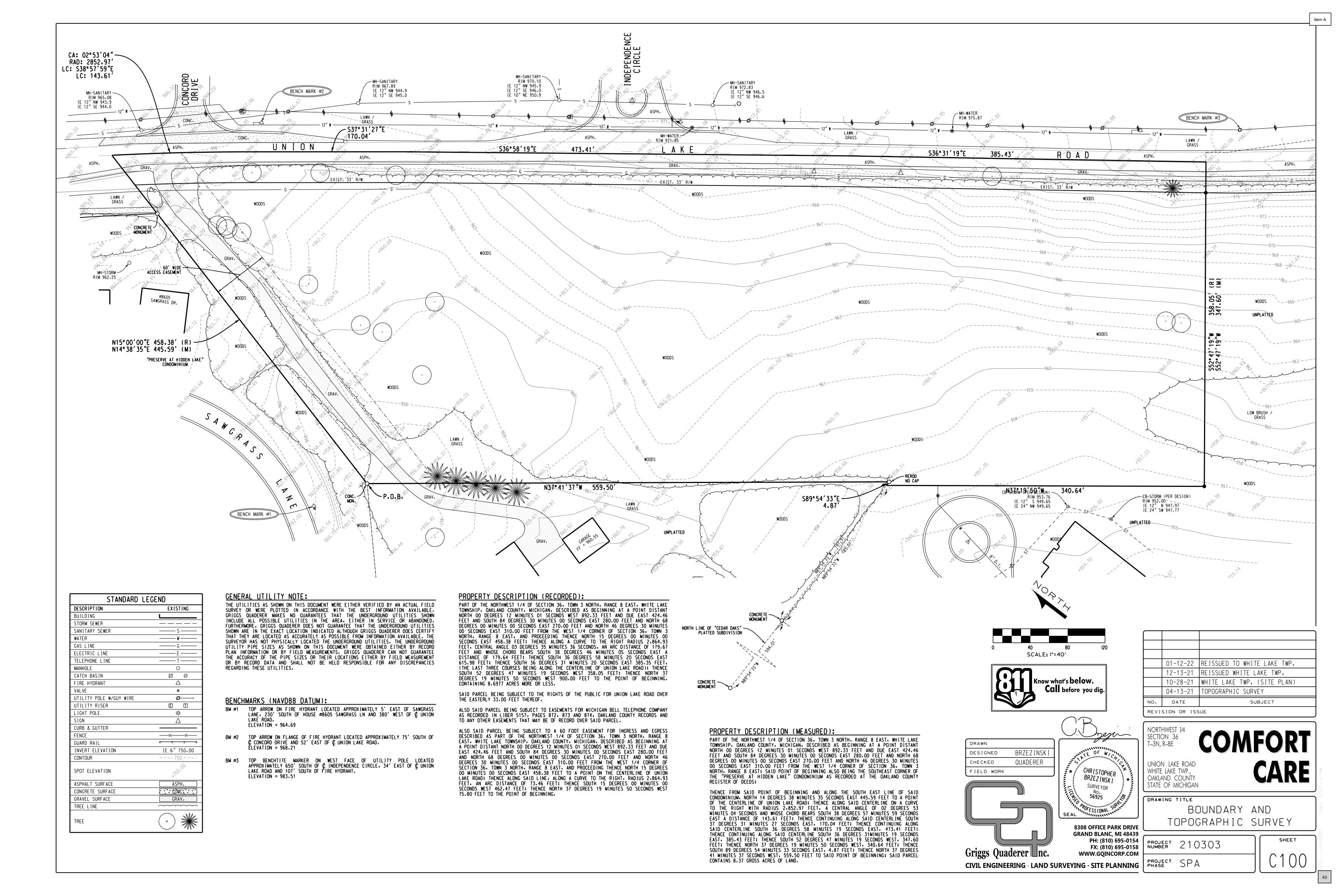
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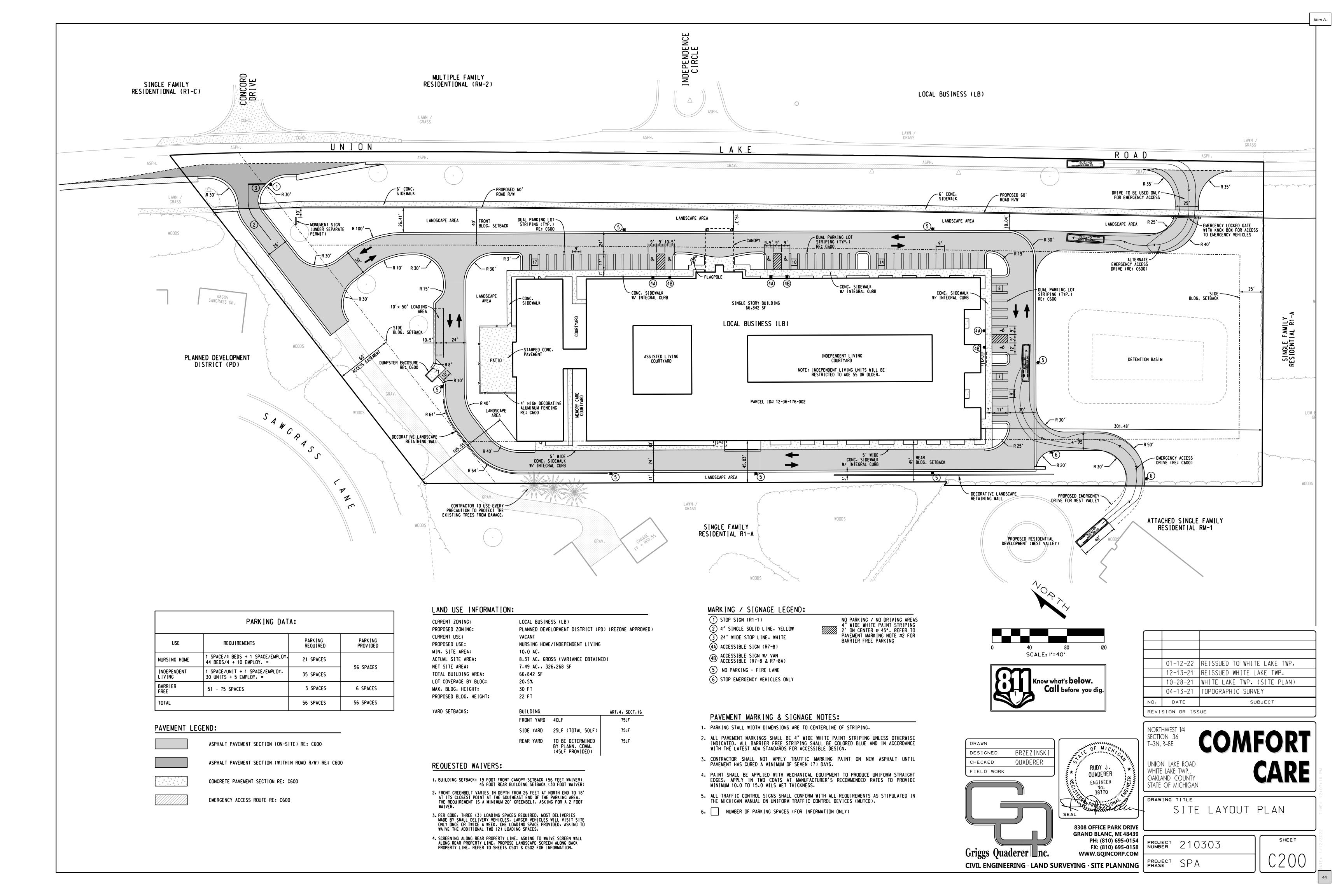
8308 OFFICE PARK DRIVE **GRAND BLANC, MI 48439** PH: (810) 695-0154 FX: (810) 695-0158 WWW.GQINCORP.COM

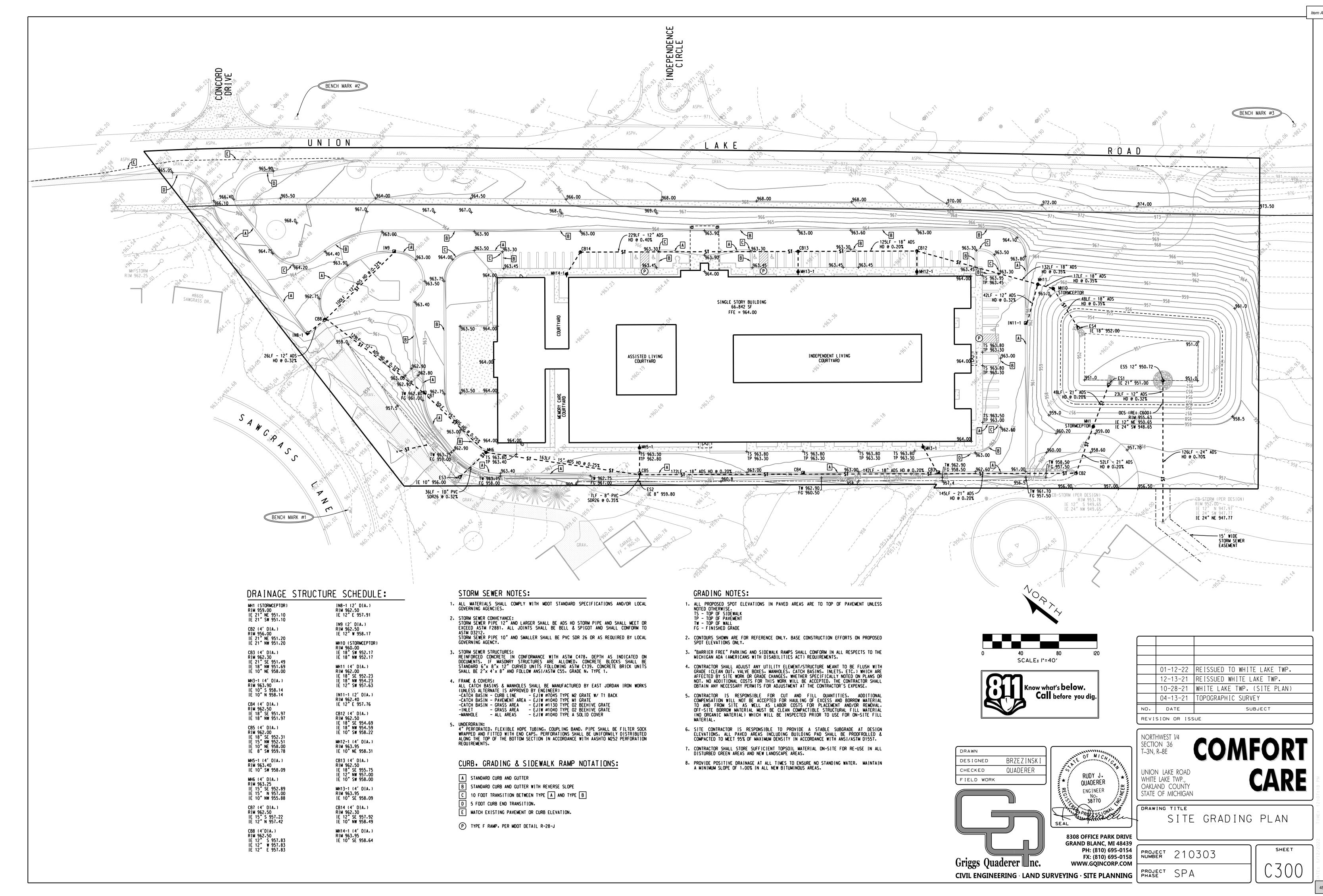
UNION LAKE ROAD WHITE LAKE TWP., OAKLAND COUNTY STATE OF MICHIGAN

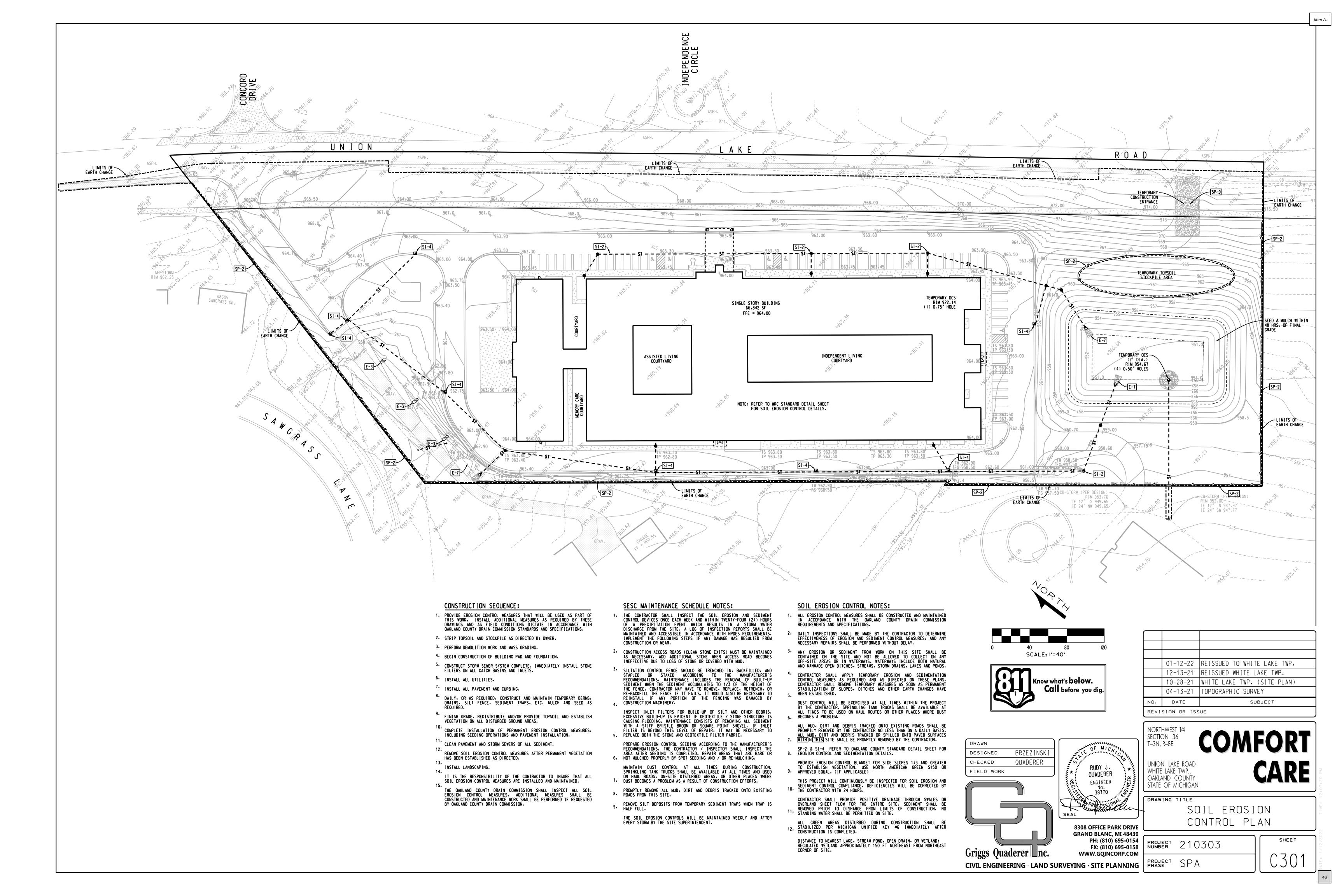
COVER SHEET

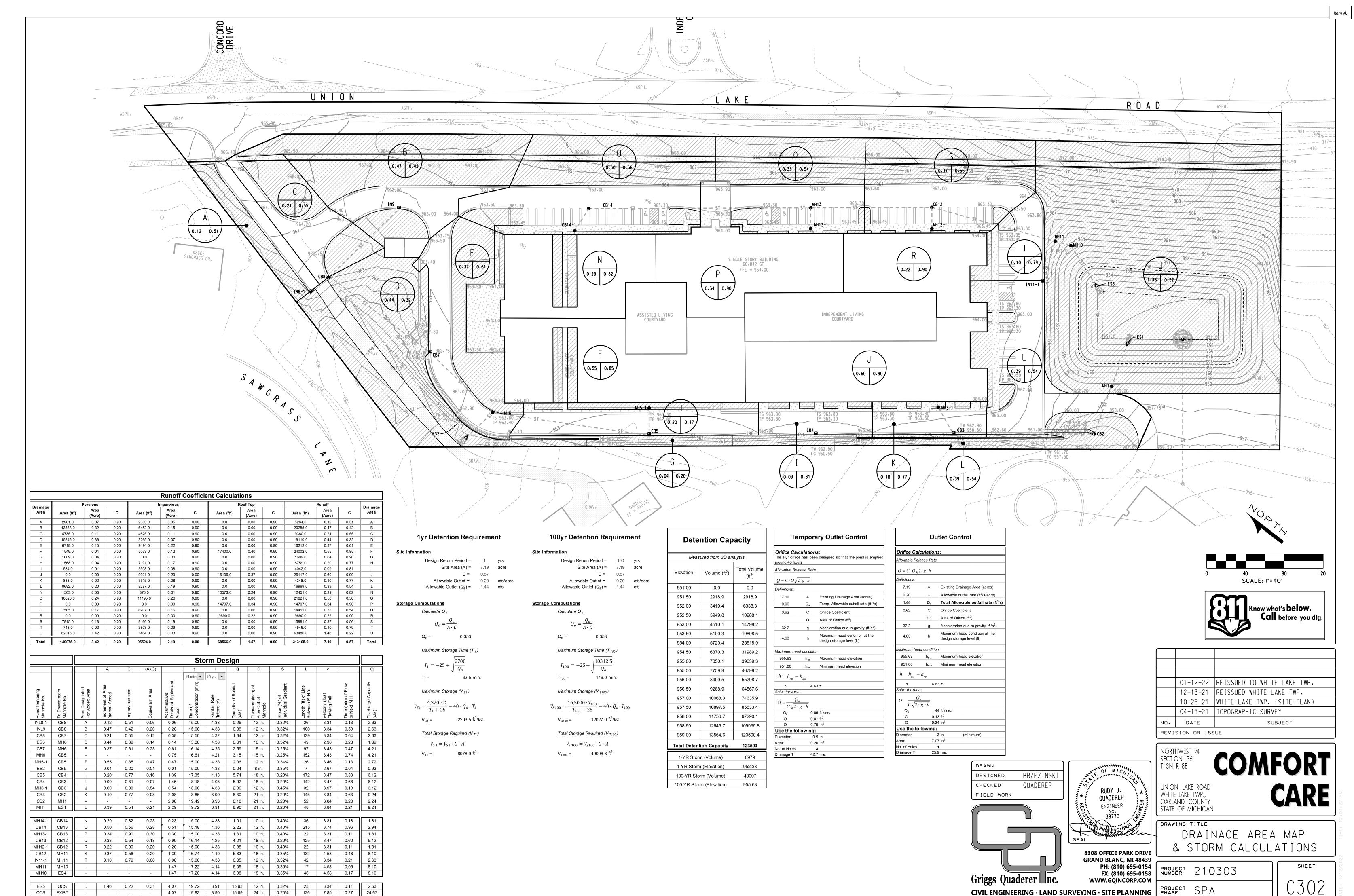
Know what's **below**. Call before you dig.

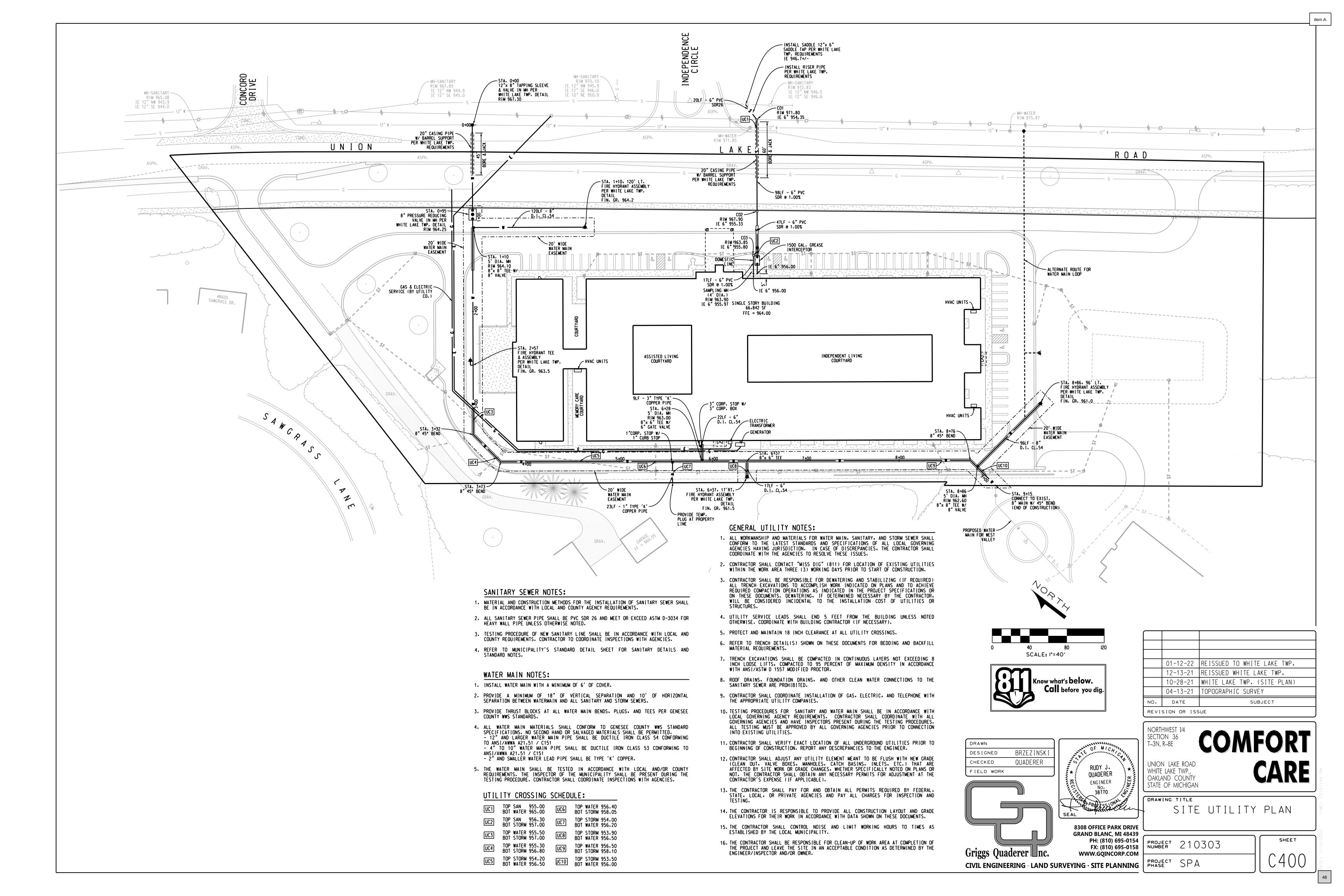


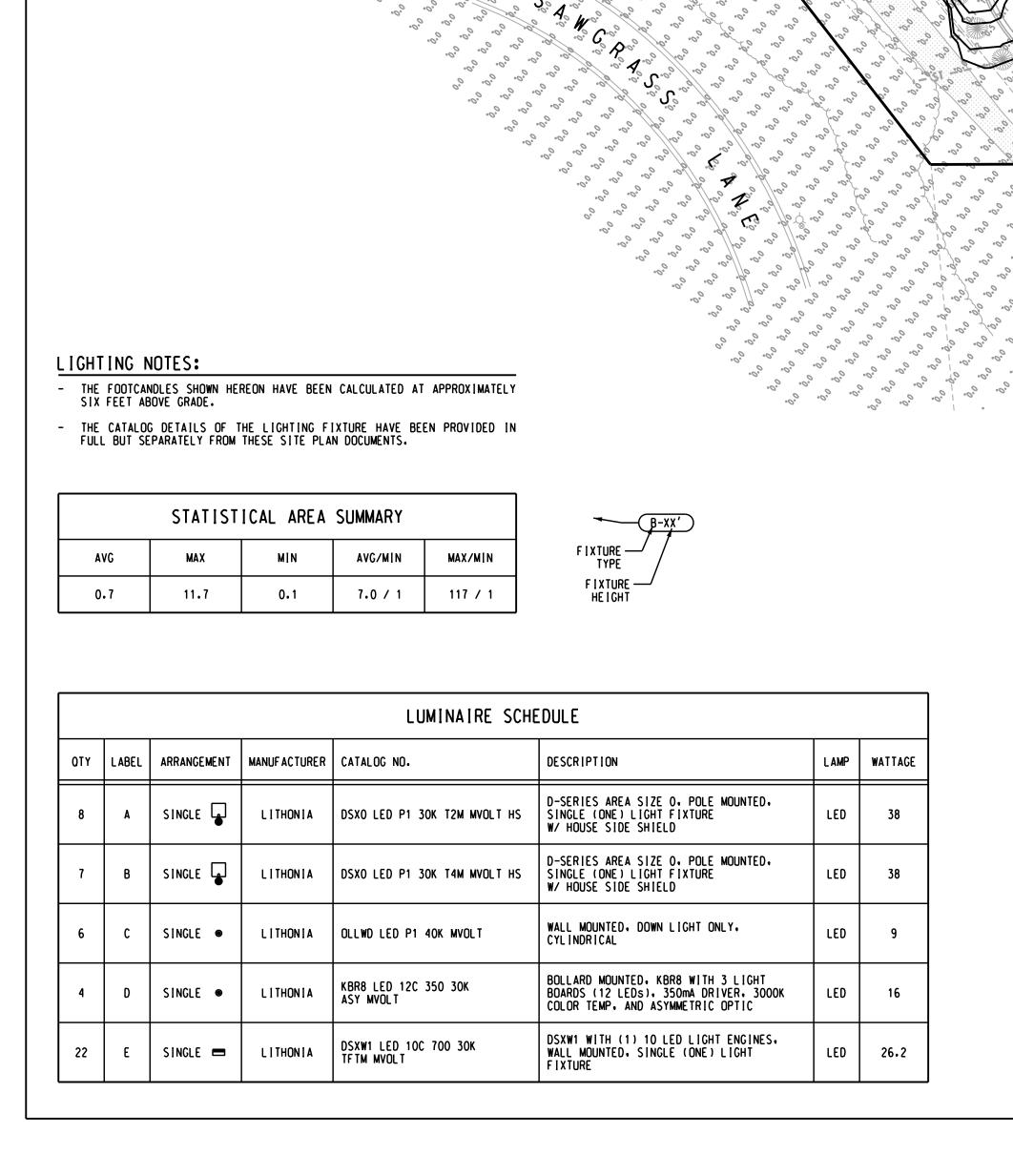




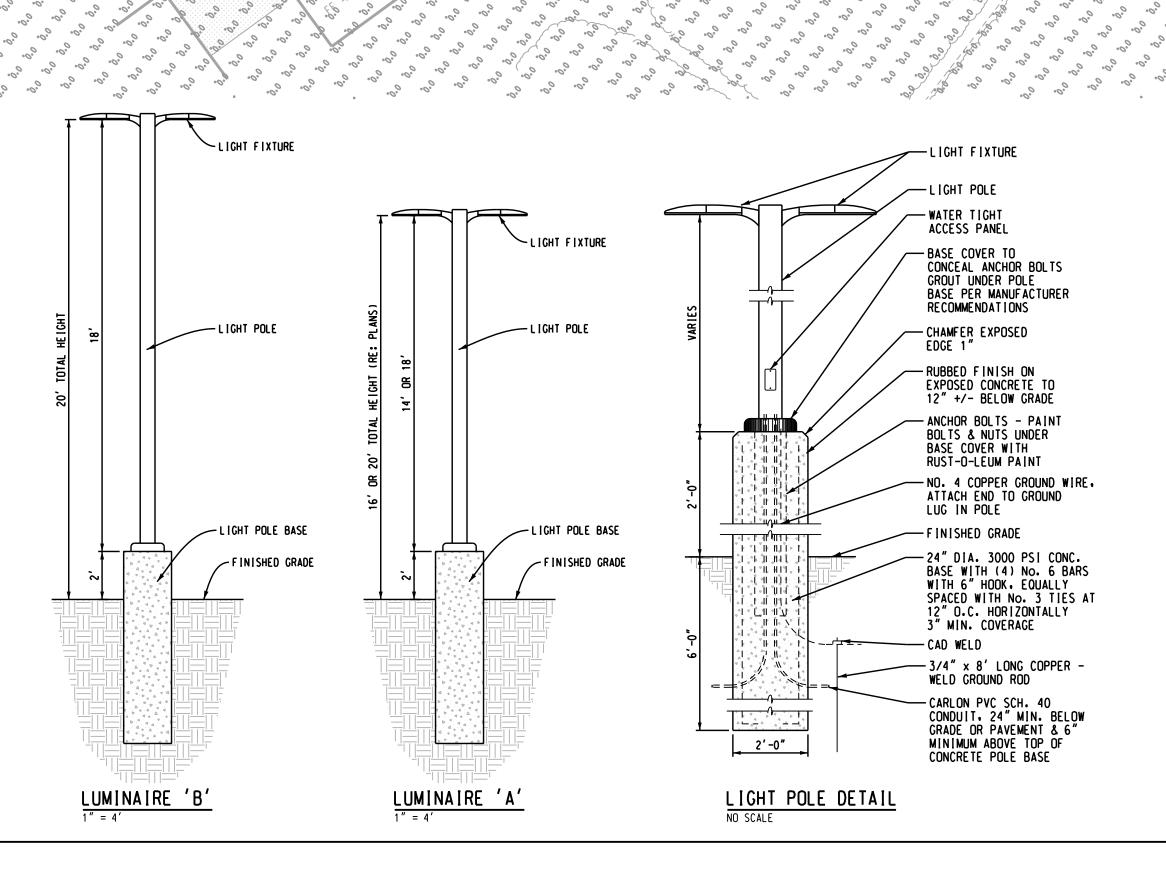




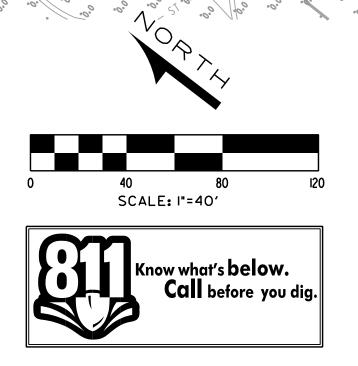


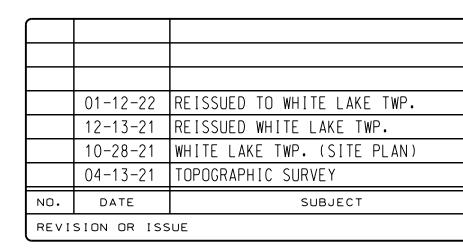


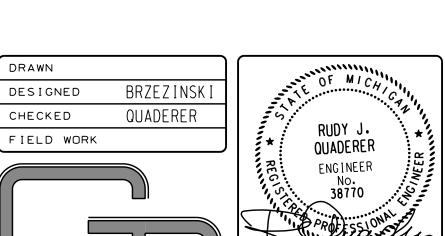
U.N. J.D.N.



ASSISTED LIVING COURTYARD







Griggs Quaderer Inc.

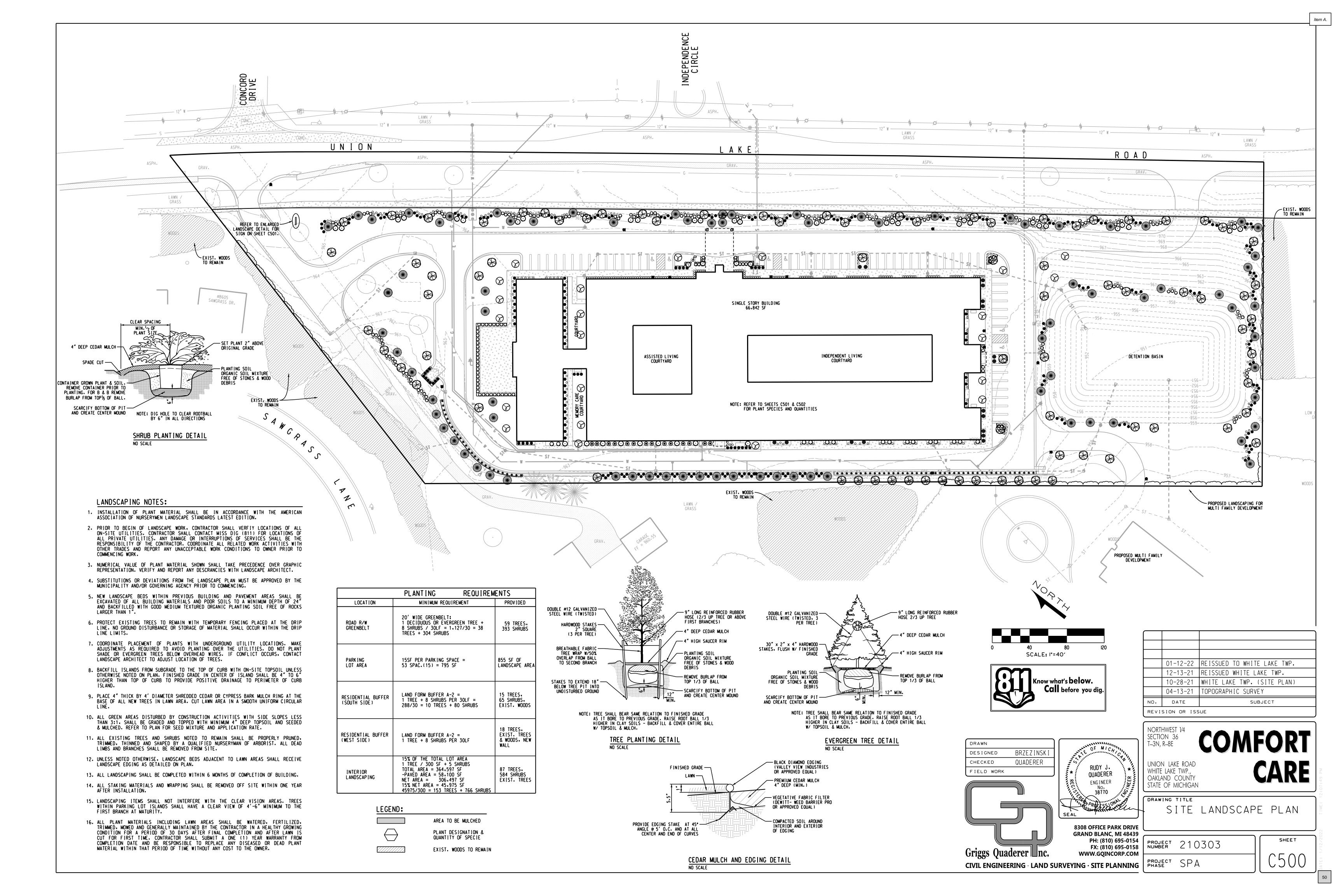
R O A D

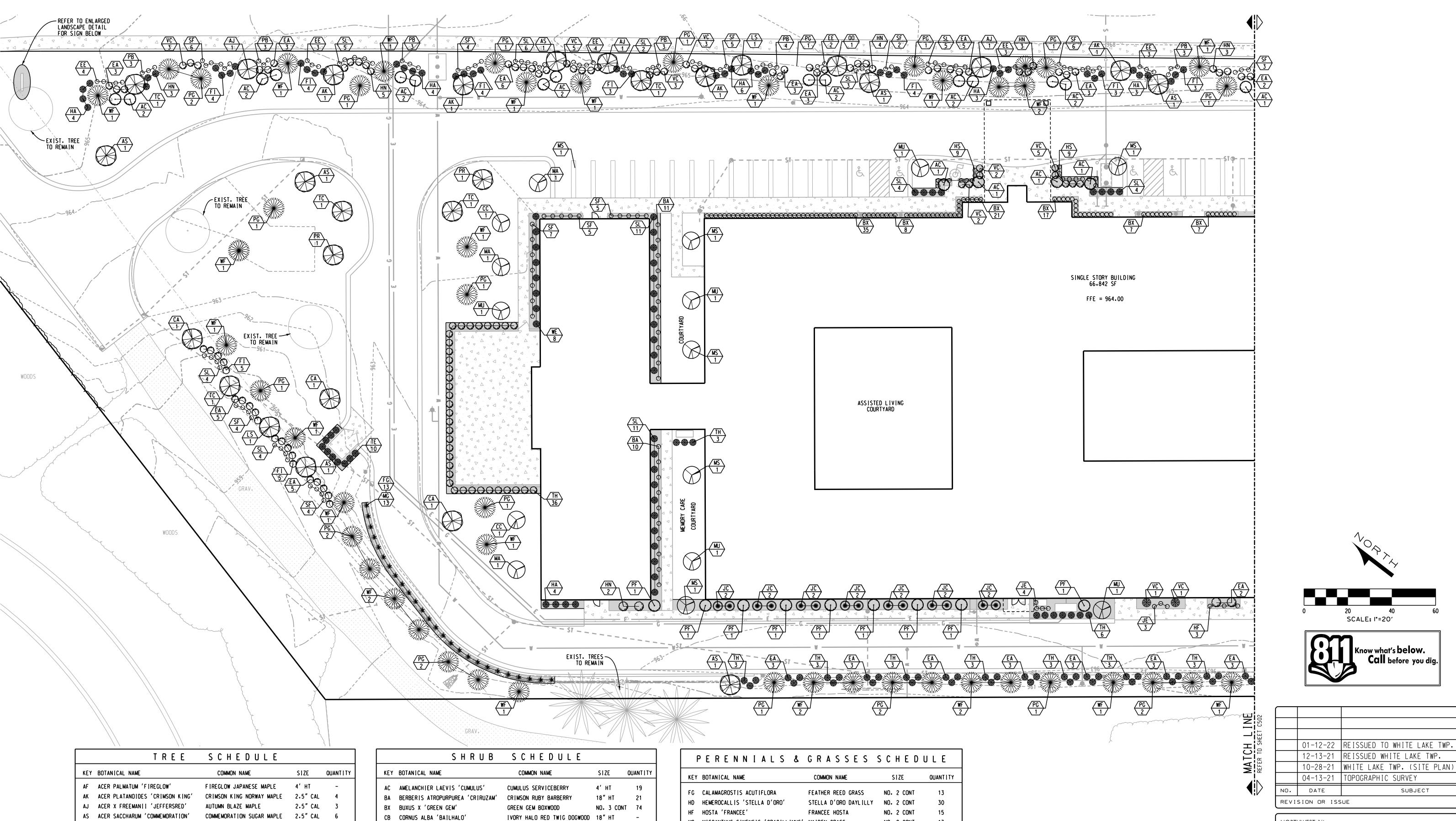
UNION LAKE ROAD WHITE LAKE TWP., OAKLAND COUNTY STATE OF MICHIGAN DRAWING TITLE SITE PHOTOMETRIC PLAN

8308 OFFICE PARK DRIVE GRAND BLANC, MI 48439

PH: (810) 695-0154 PROJECT 210303 FX: (810) 695-0158 WWW.GQINCORP.COM PROJECT SPA CIVIL ENGINEERING · LAND SURVEYING · SITE PLANNING

NORTHWEST 1/4 SECTION 36 T–3N, R–8E





24" HT

24" HT

24" SPR.

18" HT

5' HT

24" HT

HICKS COLUMNAR YEW

BURKWOOD VIBURNUM

MIDNIGHT WINE WEIGELA

24" SPR. 14

NO. 3 CONT 12

NO. 3 CONT 41

NO. 3 CONT 57

NO. 5 CONT 23

NO. 3 CONT 8

CB CORNUS ALBA 'BAILHALO' EA EUONYMUS ALATAS 'COMPACTUS' COMPACT BURNING BUSH EE EUONYMUS FORTUNEI 'EMERALD GAIETY' EMERALD GAIETY EUONYMUS FI FORSYTHIA INTERMEDIA NORTHERN GOLD FORSYTHIA HA HAMAMELIS VERNALIS VERNAL WITCHHAZEL HN HIBISCUS SYRIACUS 'NOTWOODONE' LAV. CHIFFON ROSE OF SHARON 24" HT HS HYDRANGEA MAC. H. SERRATA PINK BEAUTY HYDRANGEA JC JUNIPERUS CHINENSIS 'GOLD COAST' GOLD COAST JUNIPER JE JUNIPERUS CHINENSIS 'SEA GREEN' SEA GREEN JUNIPER PF PICEA ABIES 'NIDIFORMIS' BIRD'S NEST SPRUCE PB POTENTILLA FRUTICOSA 'GOLDFINGER' GOLDFINGER POTENTILLA SF SPIREA JAPONICA 'GOLDMOUND' GOLD MOUND SPIREA SL SYRINGA PATULA 'MISS KIM' MISS KIM LILAC TE THUJA OCCIDENTALIS 'SMARAGD' EMERALD GREEN ARBORVITAE

TH TAXUS X MEDIA 'HICKSII'

VC VIBURNUM X BURKWOODII

WE WEIGELA FLORIDA 'ELVERA'

BC BETULA NIGRA 'CULLY'

CA CARPINUS CAROLINIANA

MA MAGNOLIA ACUMINATA 'GOLDSTAR'

PR PYRUS CALLARYANA 'REDSPIRE'

TC TILIA CORDATA 'GREENSPIRE'

CC CERCIS CANADENSIS

MS MALUS 'SNOWDRIFT'

PG PICEA GLAUCA

00 QUERCUS RUBRA

WF ABIES CONCOLOR

MU MALUS 'SPRING SNOW'

HERITAGE RIVER BIRCH

AMERICAN HORNBEAM

GOLD STAR MAGNOLIA

SNOWDRIFT CRABAPPLE

SPRING SNOW CRABAPPLE

EASTERN REDBUD

WHITE SPRUCE

REDSPIRE PEAR

NORTHERN RED OAK

GREENSPIRE LINDEN

CONCOLOR WHITE FIR

LS LIQUIDAMBAR STYRACIFLUA 'GODUZAM' GOLD DUST AMERICAN SWEETGUM 2.5" CAL

8' HT

2.5" CAL

2" CAL

2" CAL

2" CAL

2" CAL

8' HT

2.5" CAL

2.5" CAL

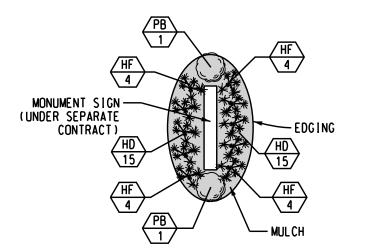
2.5" CAL 4

8' HT 24

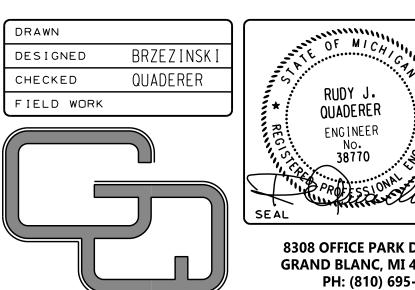
23

NO. 2 CONT MG MISCANTHUS SINENSIS 'GRACILLIMUS' MAIDEN GRASS

LEGEND: AREA TO BE MULCHED PLANT DESIGNATION & OUANTITY OF SPECIE



LANDSCAPE DETAIL FOR MONUMENT Griggs Quaderer Inc. CIVIL ENGINEERING · LAND SURVEYING · SITE PLANNING



NORTHWEST 1/4 SECTION 36 T\_3N, R\_8E UNION LAKE ROAD WHITE LAKE TWP., OAKLAND COUNTY STATE OF MICHIGAN DRAWING TITLE

8308 OFFICE PARK DRIVE GRAND BLANC, MI 48439 PH: (810) 695-0154 FX: (810) 695-0158

SITE LANDSCAPE PLAN (NORTH DETAIL)

SCALE: I"=20'

Know what's below.

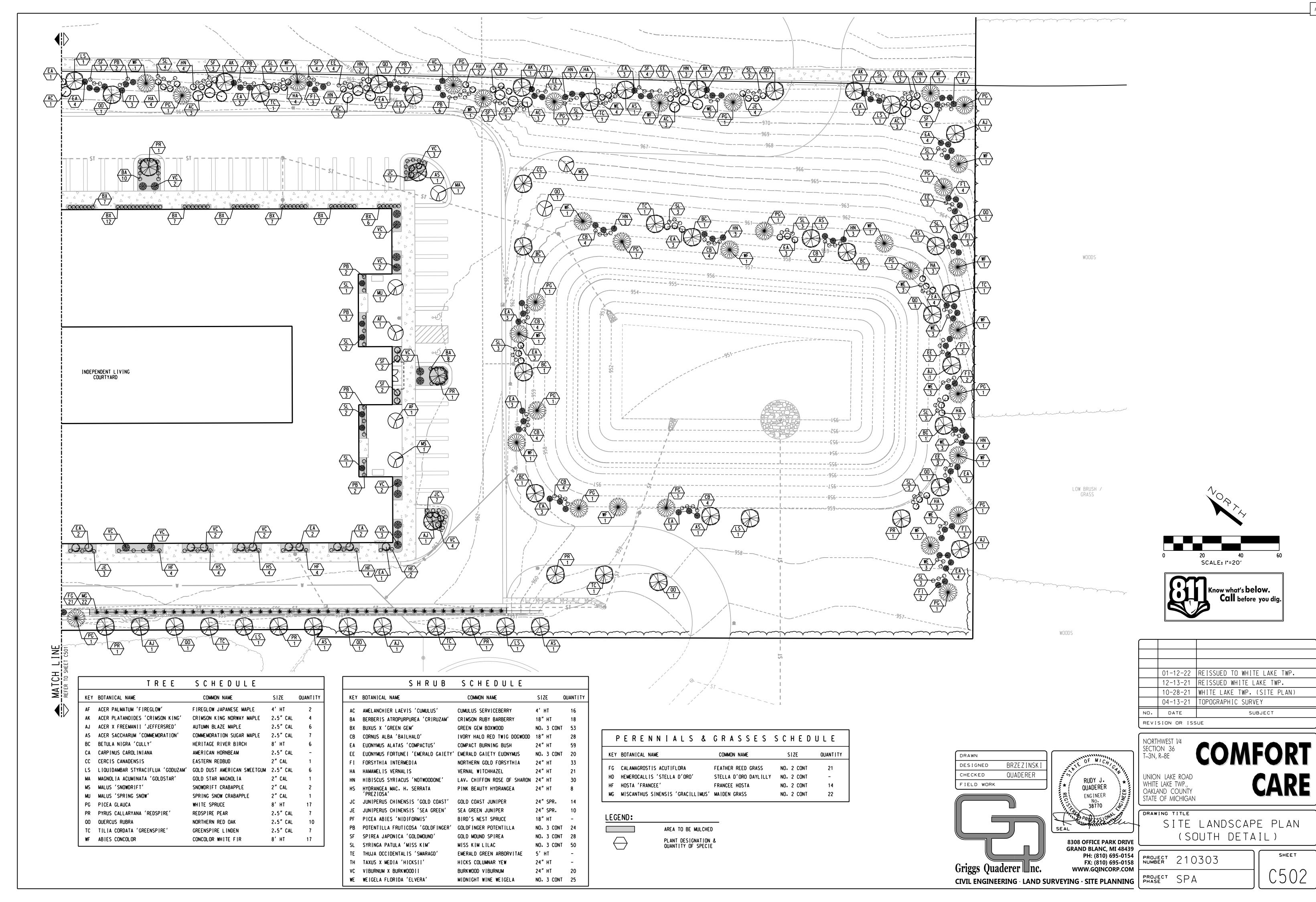
Call before you dig.

SUBJECT

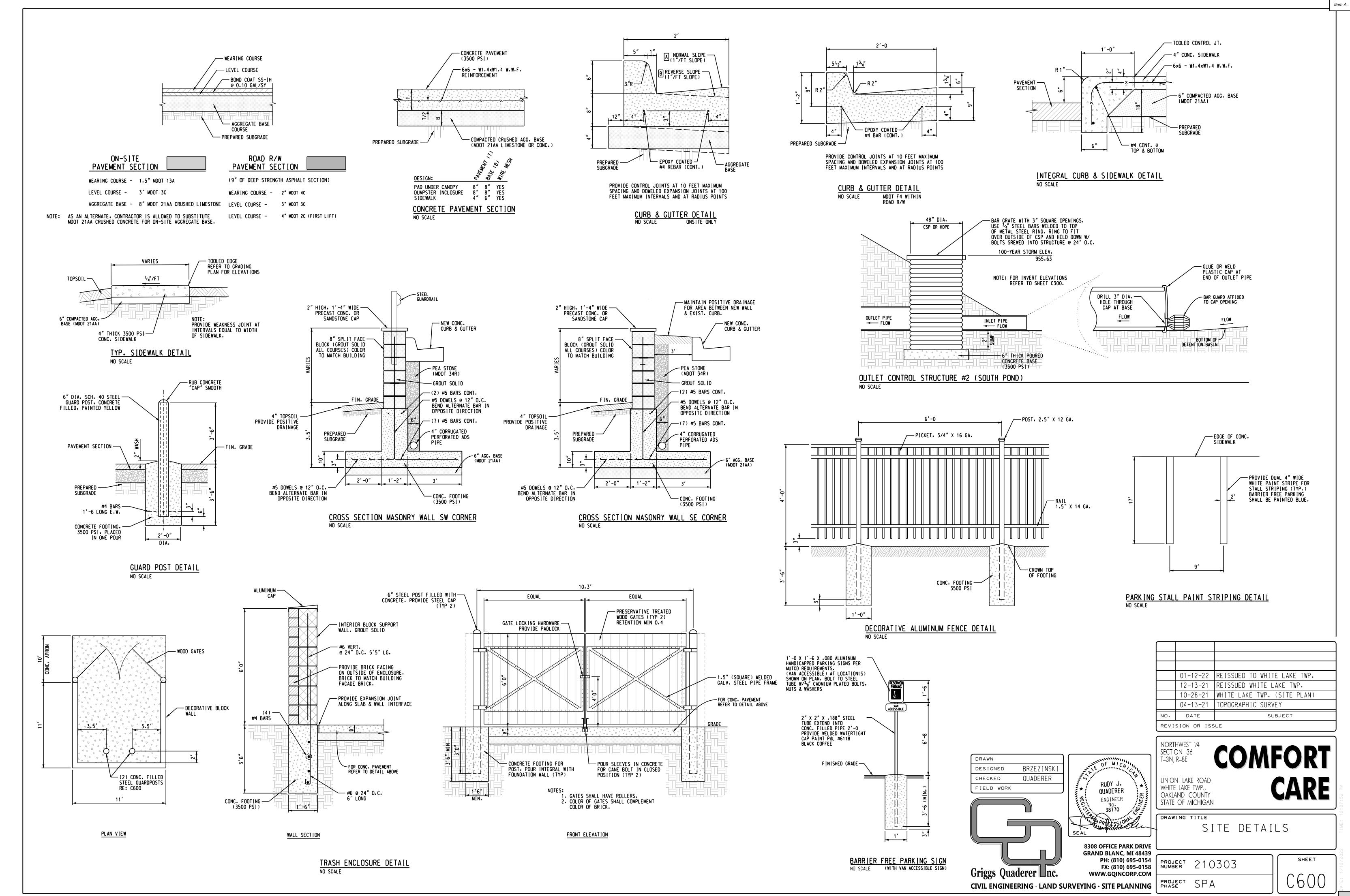
**COMFORT** 

PROJECT 210303 WWW.GQINCORP.COM PROJECT SPA

SHEET



J 6



Item A.

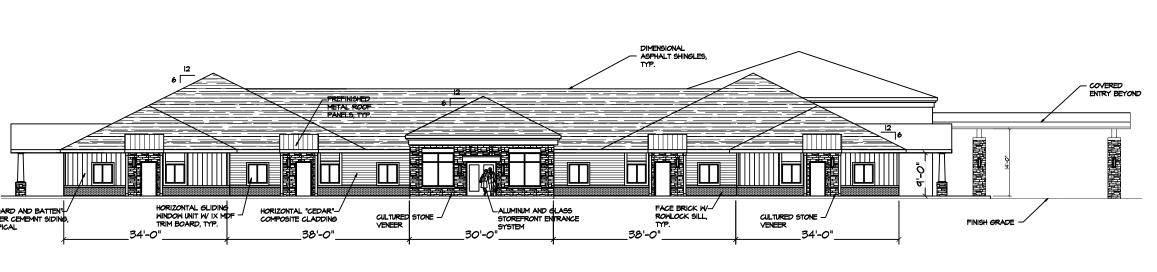
JOB NO: 021-029

DATE: 6-1-2021

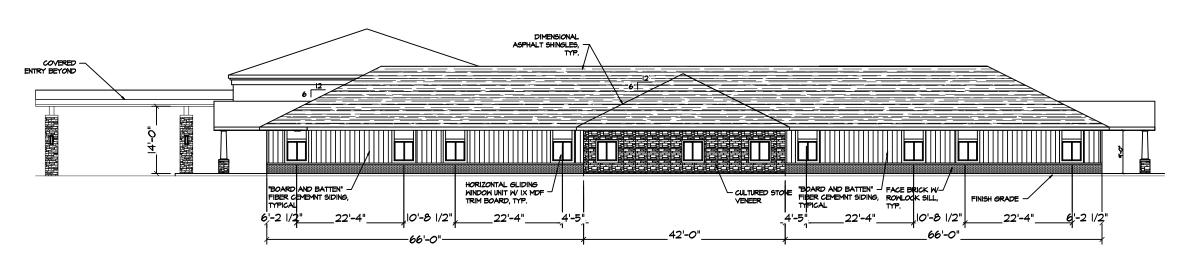
DRAWN BY: JKC

SCALE: AS NOTED
SHEET NO:

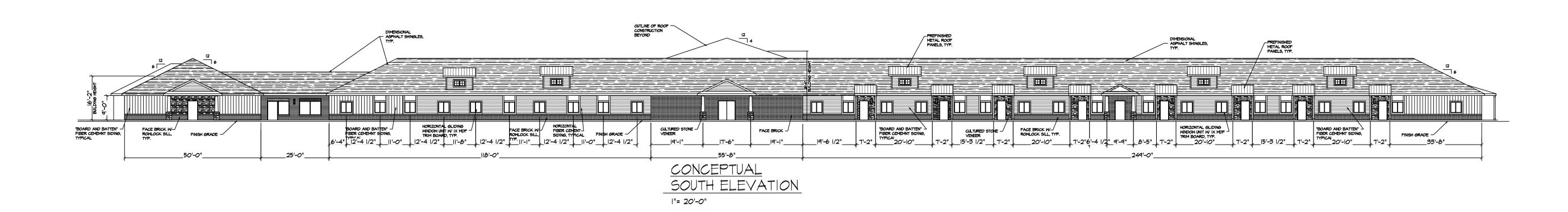
A2

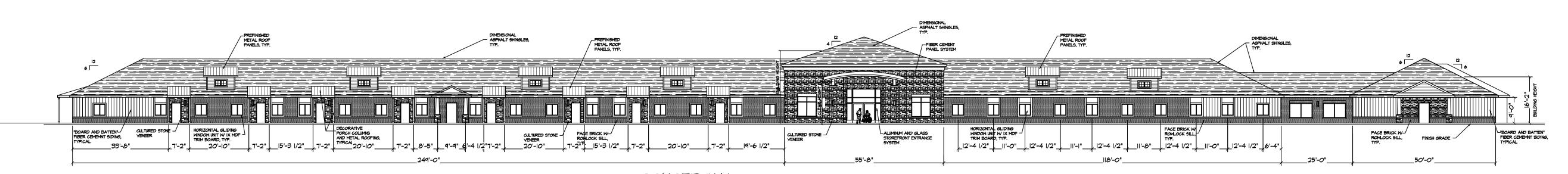


## CONCEPTUAL EAST ELEVATION 1"= 20'-0"



## CONCEPTUAL WEST ELEVATION 1"= 20'-0"

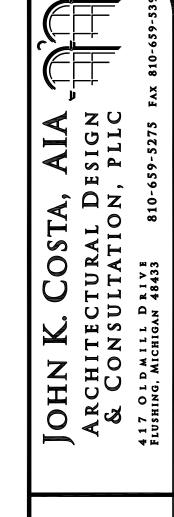




CONCEPTUAL
NORTH ELEVATION

1"= 20'-0"





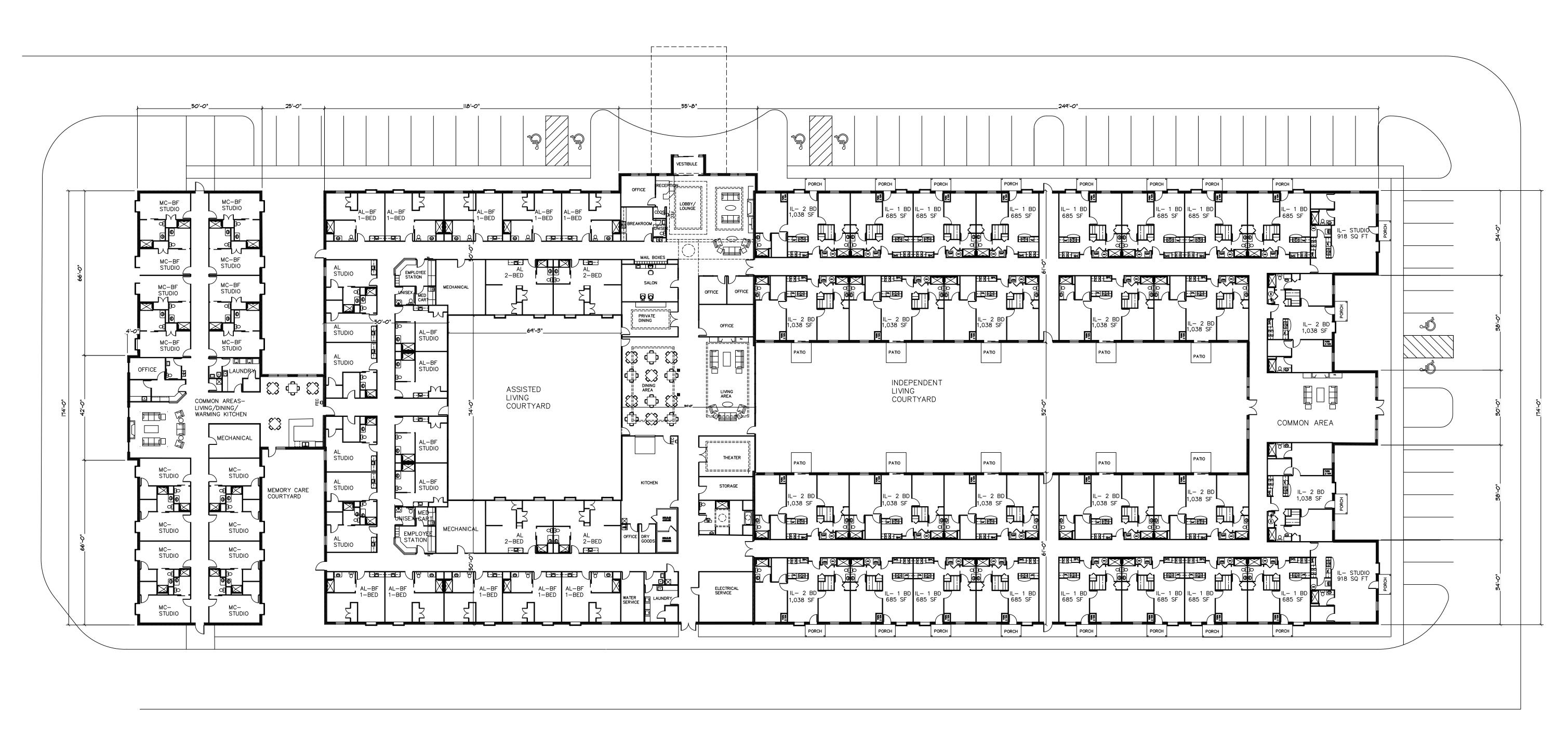
COMFORT CARE SENIOR LIVING
UNION LAKE ROAD, WHITE LAKE TOWNSHIP

REVISIONS 1 12-8-2021

JOB NO: 021-029

DATE: 6-l-202l DRAWN BY: JKC

SCALE: AS NOTED SHEET NO:





ASSISTED LIVING 10-AL STUDIO UNITS 10-AL ONE BED UNITS 4-AL TWO BED UNITS 16-MC STUDIO UNITS TOTAL AL UNITS = 40

34,970 SQ FT

<u>Unit summary</u> INDEPENDENT LIVING 2-IL STUDIO UNITS 14-IL ONE BED UNITS 14-IL TWO BED UNITS

TOTAL IL UNITS = 30 31,872 SQ FT

Community Impact Statement: White Lake Comfort Care LLC

## **Brief Description:**

A. White Lake Comfort Care LLC is an \$13 million independent living, assisted living, and memory care development on Union Lake Road. The community is staffed 24 hours a day, 7 days a week; and visitation hours are primarily held during normal day hours. Our services will including nursing and caregiving options, dietary (full commercial kitchen to provide home cooked meals), and 70 units of independent living, assisted living, and memory care units.

The use of senior housing will have low impact on its surrounding neighbors, due to the deliveries, visitation, and appointments being conducted during the day. There will be no noise, smoke, dust impacts on the neighbors and its surrounding community.

B. The surrounding land uses include senior living community (Independence Village), single family homes, condominiums, and educational facilities (English Oaks Montessori Christian Academy).

## **Community Facilities and Services:**

- A. No police services will be required.
- B. There will be an estimated of .5 EMS trips per occupied unit per year.
- C. 1 water and 1 sewer tap. Please see attached.
- D. There will be 1 truck unloading per every 2 weeks for food and produce orders.
- E. N/A

### **Economics:**

- A. Construction will create 50 jobs and another 50 permanent jobs will be created once the community is operational.
- B. Summer- \$258,968.42: Oakland County, ISD, OCC and State Education, plus Walled Lake School District

Winter- \$73,197.52: Oakland County Parks & Rec, Huron Valley Clinton Metro Parks (HCMA), Art Institute and Zoo Authority, plus the township's – Police, Fire, Library, and White Lake P&R.

## **Environment:**

- A. There will be a detention basin located on the property with many trees and shrubs located on the property (please see the site plan for location and schedules).
- B. N/A
- C. N/A
- D. N/A

## Noise:

All noises on site during construction and during operations will be below the noise standards.

## **Traffic:**

Traffic study was previously submitted.

## **Mapping:**

Please see attached

## Other:

As a part of the PD application, this project and development will contain community benefits to satisfy the township and its stakeholders. This development will provide an emergency access point for the Westview development that is needed for emergency service vehicles. We will also tie in different engineering systems to benefit both sites.

Our development will also provide housing to the senior population that has a lack of options within the township limits and its surround areas. According to a third-party market study conducted by Vogt Strategic Insights, there is a need for 303 senior living units needed within a 5-mile radius of the site. Between 2020 and 2025, there is an estimated increase of 30.8% of the 75 and older population in the area, many which are need of help with 3 of 5 ADL categories (changing, feeding, toileting, medication administration, and housekeeping). Our development will add 70 senior housing units to the area.

## **Information:**

Douglas Boehm Comfort Care Senior Living Doug@comfortcaresl.com 248-930-7875

Rudy Quaderer, PE Griggs Quaderer Inc. 8308 Office Park Dr. Grand Blanc, MI 48439 PH: 810.695.0154

FX: 810.695.0158

January 17, 2022

Sean O'Neil, Director Community Development Department Charter Township of White Lake 7525 Highland Road White Lake, Michigan 48383

Re: **Comfort Care Development Rezoning Traffic Study Review** 

Ref: DLZ File No. 2145-7233-19

Date of Study: 12/29/21 Design Professional: Richard Beaubien, PE, PTOE;

Beaubien Engineering

The applicant has submitted a Rezoning Traffic Study (RTS) for rezoning P.I. 12-36-176-002, located along the west side of Union Lake Road opposite Concord Drive, from Local Business (LB) to Planned Development (PD). The proposed development in the RTS is an assisted living center with 70 proposed dwelling units. The study evaluated the potential traffic volumes generated by a development under the existing zoning, and the potential traffic volumes generated by the proposed development under the rezoning.

We have reviewed the analysis; the methodology is in line with standard practices, and the findings are supported by the data provided. The analysis indicates that the zoning change will not significantly impact the traffic volumes compared with the existing zoning classification. The RTS utilized previous Daily Traffic counts from the Southeast Michigan Council of Governments (SEMCOG) along southbound Union Lake Road, that span from 1999 to 2017, to derive the traffic volumes along this stretch of roadway. However, while a traffic volume of 7,300 ADT is used in the RTS, the SEMCOG traffic volume map indicates the traffic volume is approximately 7,800 ADT.

Based on data from the Continuing Care, Assisted Living section of the 11th edition of the "ITE Trip Generation Manual", the additional daily trips are 282 trips per day. Additionally, 26 AM Peak Hour trips per day and 32 PM Peak Hour trips per day are anticipated to be added to the existing traffic volumes. These volumes are significantly less than the volumes generated by a 40,000 square foot Shopping Plaza or a 4,000 square foot Fast Food Restaurant, either of which would fall under the existing Local Business zoning.

The study did not evaluate the existing traffic conditions along Union Lake Road, and the proposed development's impact on traffic. A RTS typically includes some traffic modeling to evaluate the level of service for all vehicular movements under existing conditions, a future no-build condition, and a future buildout condition. The modeling should demonstrate level of service information as well as any potential delays

4494 Elizabeth Lake Rd, Waterford Township, MI 48328 OFFICE 248.681.7800

ONLINE WWW.DLZ.COM



## INNOVATIVE IDEAS EXCEPTIONAL DESIGN UNMATCHED CLIENT SERVICE

Comfort Care Development Rezoning Traffic Study Review Page 2 of 2

added into the system. There has been significant development along Union Lake Road in the last several years and ensuring the roadway can adequately serve the residents is paramount.

The study also did not evaluate the need for turn lanes or tapers at the proposed site drive. The Road Commission for Oakland County (RCOC) often requires right turn tapers on developments of this nature. An RCOC permit will be required prior to construction.

As previously stated, we are in agreement with the conclusions and recommendation for rezoning the existing parcel from "LB" to "PD". However, there are additional tasks that should be undertaken before approval is given by the Township.

If you have any questions, please feel free to contact to me.

Mornill -01

Respectfully, DLZ, Inc.

Leigh Merrill, P.E. Project Manager

Cc: Michael Leuffgen, P.E., DLZ *via email*Justin Quagliata, Community Development *via e-mail* 

Hannah Micallef, Community Development via e-mail



1685 Ross Drive Troy, MI 48084 248.515.3628

beaubienengineering.com

December 29, 2021

Mr. Doug Boehm Comfort Care 4180 Tittabawassee Road Saginaw, Michigan 48604

Re: Rezoning Traffic Study for Alternative Land Uses in White Lake Township

Dear Mr. Boehm:

Beaubien Engineering has been retained to provide you with a Rezoning Traffic Study with trip generation estimates for the development of a New Assisted Living and Memory Care facility on Union Lake Road in White Lake Township. Independent living units are restricted to age 55 and older. We understand that the parcel is currently zoned LB (Local Business). Our assignment is to provide you with estimates of the trips that would be generated by the parcel for the proposed use in comparison with the use under existing zoning.

The site has access to the west side of Union Lake Road opposite Concord Drive. Union Lake Road is under the jurisdiction of the Road Commission for Oakland County and has an average daily traffic volume of 7300.

Section 6.3 of the White Lake Township Zoning Ordinance outlines the requirements for Traffic Impact Studies. Table 6-17 shows the content requirements based on the Traffic Study Type. Because the estimated driveway trips per day are less than five hundred, our study addresses the requirements for a Rezoning Traffic Study.

## Requested Rezoning/Proposed Use

Under the current LB (Local Business) zoning, the property could be developed as a shopping plaza (ITE Land Use Code 821), Because of the parking requirements for this land use, the size of the development would be limited to 40,000 sq ft. The existing zoning would allow fast food restaurants. The proposed zoning would allow development of an assisted living and congregate care residential land use. We understand that the township prefers that the assisted living land use (ITE Land Use Code 254) be used for the traffic analysis rather than the congregate care land use (ITE Land Use Code 253) because the data on Land Use Code 253 are limited. The conceptual site plan for the site is attached. We expect that none of the driveway trips will be pass-by or diverted trips.

## Site, Surroundings, and Study Area

The site has access to the west side of Union Lake Road opposite Concord Drive. Union Lake Road is under the jurisdiction of the Road Commission for Oakland County and has an average daily traffic volume of 7300. It is two lanes wide with a posted speed limit of 45 mph. Because the proposed entrance is directly opposite the Concord Drive residential driveway the potential issue of overlapping entering left turns has been addressed. This portion of Union Lake Road does not have horizonal or vertical curves that limit sight distance. There are no other intersections or driveways within 300 ft of the proposed entrance driveway. Land use on the west side of Union Lake Road is Multiple Family Residential (RM-2), Single Family Residential (R1-C), and Local Business (LB). Land Use north of the site is Planned Development District (PD). Land Use south of the site is Single Family Residential (R1-A)

## Current Traffic Count Data

Union Lake Road is under the jurisdiction of the Road Commission for Oakland County and has an average daily traffic volume of 7300. The Southeast Michigan Council of Governments has documented southbound Union Lake traffic volume counts at Cooley Lake/E. Leg as shown in the following table

<u>Date</u>	SB Union Lake Volume
8/29/2017	4611
<u>5/16/</u> 2012	4673
4/27/2010	4430
6/19/2008	3687
4/27/2005	4803
8/26/1999	4829

SEMCOG has documented a 2015 daily traffic volume of 3060 on southbound Union Lake Road, north of Hutchins.

## Anticipated Future Changes to Land Uses and Roads

We know of no other developments that could generate traffic at offsite intersections by 5% or more. There are no planned road improvements for this section of Union Lake Road.

Doug Boehm December 29, 2021 Page 3 of 7

## Forecast of Driveway Trip Generation

Traffic impacts are often derived for the estimates of traffic to be generated by a proposed development. This is usually done by using trip generation rates or equations. Trip generation rates or equations provide an estimate of all trips generated by a site.

Rates are commonly expressed in trips per unit of development. For example, trips per dwelling unit are commonly used for residential developments, while trips per 1,000 square feet of gross floor area are used for offices and retail. Equations provide a direct estimate of trips based upon development units being multiplied in a mathematical relationship.

Trips are defined as a single or one directional movement with either the origin or destination of the trip inside the study site. Thus, a car entering and leaving a site would be recorded as generating two trips. Trip generation estimates are often the most critical factors in assessing impacts and needs of a proposed development.

There are several sources for trip generation rates and equations, which are based on data collected from locations in the United States and Canada. These are compilations of data that have been gathered over many years for various land uses. The most widely used source of national trip generation data is the *Trip Generation Manual*, published by the Institute of Transportation Engineers (ITE). The information in this report is almost solely derived from suburban and urban sites. Data included in trip generation was obtained from actual driveway counts of vehicular traffic entering and exiting the site. The eleventh edition contains more than 2,000 data sets from individual trip generation studies. The report also includes discussions on the application and uses of trip generation rates and equations; descriptions of the characteristics of each land uses; maximum/minimum and average rates for weekdays, weekends, and peak hours of the generator and adjacent street traffic; and additional data regarding data variability.

Beaubien Engineering prepared trip generation estimates for the existing and proposed land uses. We understand that the Township requires that the Assisted Living Land Use Code be used to represent assisted living and memory care units. The table below show the Continuing Care, Assisted Living and Congregate Care options The following table shows the number of trips expected on an average weekday and during the weekday AM and PM peak hours. The correlation coefficient for the Continuing Care Assisted Living option is 0.98. The correlation coefficient for the Congregate Care option is 0.96.

Doug Boehm December 29, 2021 Page 4 of 7

Land Use Cod		Quantity Unit		Daily Trips	AM Peak Hour Trips	PM Peak Hour Trips
Continuing Care Retirement Community	255	70	Unit	173	13	13
Assisted Living	254	67,270 sq ft	of Building		26	32
Congregate Care Dwelling Unit	253	70	Dwelling Unit	155	6	13
Shopping Plaza	821	40,000 sq ft	1,000 Sq. Ft. of Building Area	2680	70	208
Fast Food Restaurant 934		4000 sq ft	1,000 Sq Ft of Building Area	1868	176	132

The table shows that development of the site under the current LB (Local Business) zoning would generate more trips than the proposed zoning to allow an assisted living or congregate care residential development.

## Discount Driveway Trips as Appropriate

The proposed land use does not involve shopping or dining. We do not expect the number of driveway trips to be reduced by transit use or internal or downtown capture. Transit service in this part of Oakland County is extremely limited. SMART does not show any routes in White Lake Township. Walking trips along Union Lake Road are a rare event. We expect that none of the driveway trips will be pass-by or diverted trips.

Doug Boehm December 29, 2021 Page 5 of 7

Forecast and Comparison of Trip Generation by Uses Permitted within Existing and Proposed Zoning Districts.

Beaubien Engineering prepared trip generation estimates for the existing and proposed land uses. We understand that the Township requires that the Assisted Living Land Use Code be used to represent assisted living and memory care units. The table below shows the Continuing Care, Assisted Living and Congregate Care options The following table shows the number of trips expected on an average weekday and during the weekday AM and PM peak hours. We expect that none of the driveway trips will be pass-by or diverted trips.

Land Use	Land Use Code		Quantity Unit		AM Peak Hour Trips	PM Peak Hour Trips	
Continuing Care Retirement Community	255	70	Unit	173	13	13	
Assisted Living	254	67,270 sq ft	10,000 Sq Ft of Building Area	282	26	32	
Congregate Care Dwelling Unit	253	70	Dwelling Unit	155	6	13	
Shopping Plaza	821	821 40,000 sq ft 1,000 Sq. Ft. of Building Area		2680	70	208	
Fast Food Restaurant 934		4000 sq ft	1,000 Sq Ft of Building Area	1868	176	132	

The table shows that development of the site under the current LB (Local Business) zoning would generate more trips than the proposed zoning to allow an assisted living or congregate care residential development.

Doug Boehm December 29, 2021 Page 6 of 7

If you have any questions or require any additional information, please contact the undersigned.

Very sincerely yours,

BEAUBIEN ENGINEERING, LLC.

Richard & Beautien

Richard F. Beaubien, P.E., RSP

Professional Traffic Operations Engineer

cc: Rudy Quaderer

## **Qualifications of Preparer**

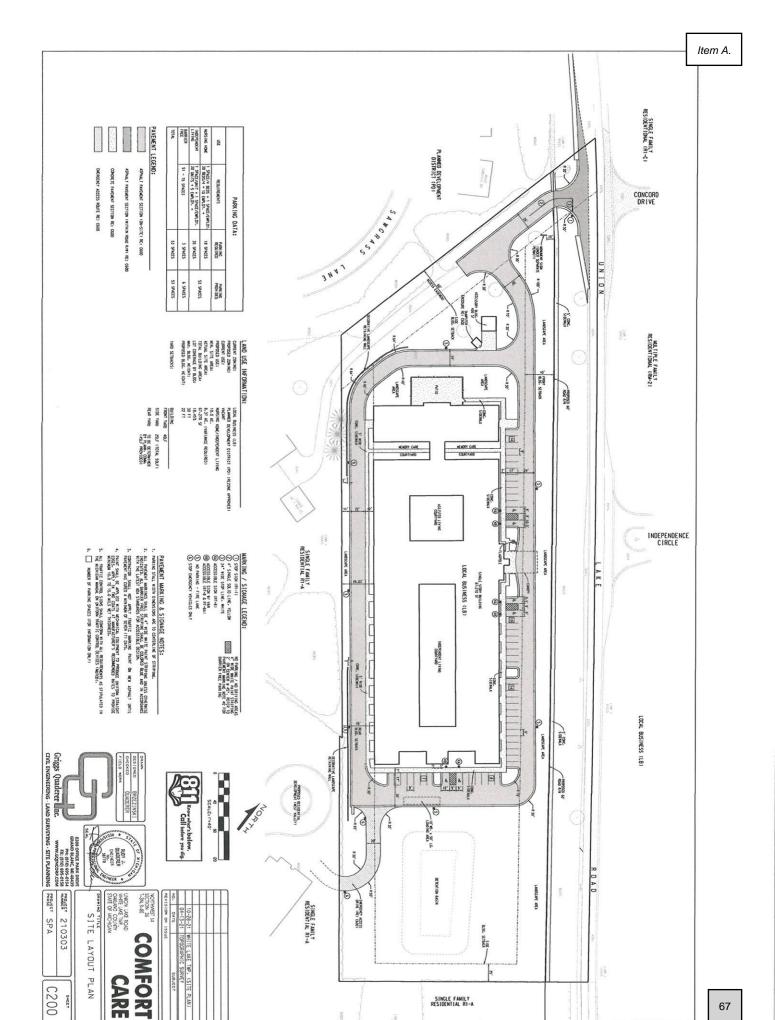
## Richard Beaubien, P.E., PTOE

Mr. Beaubien is the Managing Director for Beaubien Engineering. He served as Transportation Director for Hubbell, Roth & Clark, Inc. for over 20 years and has 40 years of experience in municipal traffic engineering, transportation planning, highway design, traffic system operations, right-of-way acquisition, and Intelligent Transportation Systems. He is a Fellow member of the Institute of Transportation Engineers.

Mr. Beaubien's prior experience includes 14 years as the Transportation Director for the City of Troy, Michigan; 2 years as Chief Engineer for Reid, Cool & Michalski Traffic and Transportation Engineers; and 5 years as a Highway Engineer for the Federal Highway Administration. He chairs the Metro Detroit Traffic Incident Management Coordinating Committee. He is a Past- President of the Intelligent Transportation Society of Michigan.

Mr. Beaubien has been recognized as a traffic engineering expert in litigation involving traffic crashes. He is a registered professional engineer in Michigan, Illinois, Missouri, and Florida. He is a registered traffic engineer in California. He has been certified as a Professional Traffic Operations Engineer and a Road Safety Professional by the Transportation Professional Certification Board, Washington, D.C. He is a past International President of the Institute of Transportation Engineers and a recipient of the Institute's Marsh Award.

Mr. Beaubien holds a bachelor's degree in Civil Engineering and a master's degree in Transportation and Traffic Engineering from the University of Michigan.



## **Director's Report**

Project Name: Oxbow Lake Private Launch Association

Description: Rezoning & Preliminary Site Plan Approval

Date on Agenda this packet pertains to: January 20<sup>th</sup>, 2022

⊠Public Hearing	□Special Land Use
⊠Initial Submittal	⊠Rezoning
□Revised Plans	□Other:
⊠Preliminary Approval	
□Final Approval	

Contact	Consultants & Departments	Approval	Denial	Approved w/Conditions	Other	Comments
Sean O'Neil	Planning Director					Revise and resubmit based on comments from staff and consultants
DLZ	Engineering Consultant					See letter dated 12/28/2021
Justin Quagliata	Staff Planner					See letter dated 12/27/2021

December 28, 2021

Sean O' Neil Community Development Department Charter Township of White Lake 7525 Highland Road White Lake, Michigan 48383

RE: Proposed Boat Launch for Oxbow Lake Private Launch Association- Preliminary Site Plan Review -1st Review

DLZ No. 2145-7233-20 Ref: Design Professional: David P. Smith & Associates

Dear Mr. O' Neil,

Our office has performed the above mentioned Preliminary Site Plan review for the plan dated December 7, 2021. The plans were reviewed for feasibility based on general conformance with the Township Engineering Design Standards.

## **General Site Information**

This site is located at the southeast corner of Highland Road and Lakeside Drive. Total gross site acreage is approximately 1.918 acres.

## **Site Improvement Information:**

- Construction of a boat launch/ramp and dock for private boat access to Oxbow Lake.
- Associated gravel driveway and turn around with point of access off Lakeside Drive.
- No water or sanitary service is required to service this site.
- Storm water runoff appears to drain to Oxbow Lake based on existing topography provided.



WLT-Oxbow Lake Private Boat Launch- PSP Review.01

December 28, 2021

Page 2 of 4

## The following items should be noted with respect to Planning Commission review:

- a) The plan proposes a privacy fence closer than 30' to the shoreline along the southwestern portion of the property. Township Ordinance Section 5.12 D. ii. states that privacy fences shall not be located closer than 30' to a shoreline. A variance would be required for placement of the fence in this location.
- b) The drive is currently proposed as 16' wide which is a typical RCOC standard width for a residential driveway. DLZ questions if this should be widened to 24' similar to Township Zoning Ordinance
   5.11Q.v. which requires a minimum width of 24' for two-way drives. If the intent for this drive is two-way traffic the drive width will need to be widened.
- c) We defer to the Fire Department as to the acceptability of Fire Truck access to the site, especially considering there is a proposed access gate.
- d) A sidewalk located 1' inside the ROW line is required along the Lakeside Drive frontage per Township Zoning Ordinance 5.21. A waiver from this requirement would be required.
- e) Note that DLZ has not reviewed the site for geometrics appropriate for maneuvering the intended vehicles and trailers, DLZ recommends the applicant provide a turning radius template on the plan sheets to demonstrate the largest intended vehicle/trailer combination can adequately navigate the site through all intended movements.
- f) The overhead electric lines are shown within the limits of private property with no easement, does an easement exist for these utilities? If so, please indicate the easement limits on the drawings. If an easement does exist, please provide confirmation that the proposed improvements are allowable within the easement limits. Additionally, DLZ notes that there are lower wires within the limits of the proposed ramp, the applicant shall provide detail showing there is adequate clearance from these utilities and approval from the applicable utility providers.

The following comments can be addressed on the Final Site Plan/Final Engineering Plan:

### Final Site Plan/Final Engineering Plan Comments-

## <u>General</u>

- 1. Plan shall be signed in addition to seal being provided.
- 2. Plan shall contain notes per White Lake Township Engineering Design Standards Section A. 8. a.-d.
- 3. A location map shall be provided on the plan.
- 4. Clarify whether the existing gas line shown to the east traverses the property in consideration. Should the line traverse the property it should be indicated whether an existing gas easement exists.



WLT-Oxbow Lake Private Boat Launch- PSP Review.01

December 28, 2021

Page 3 of 4

5. A permit will be required from EGLE for the boat launch, additional details will be required for EGLE submittal.

## Paving/Grading

- Additional details regarding drainage and proposed spot grades shall be required for the proposed drive and the proposed fill and regrade area. Provide details regarding the proposed gravel drive cross section. The amount of fill shall also be indicated.
- 2. Drainage at the drive entrance shall be clarified; a permit from RCOC will be required for work within the Lakeside Drive ROW.
- 3. Indicate whether the 'Lake Shoreline (High Water)' mark is the ordinary high water mark or the floodplain elevation of 944.2. The 944.00 contour as well as the floodplain line shall be shown on the plan.

## **Landscape Notes**

1. Show location of proposed large Evergreen tree. The tree shall be planted such that it is located a minimum of 10' horizontal separation from all watermain, sanitary sewer, and storm sewer.

## **Recommendation**

We do not recommend approval of the Preliminary Site Plan until comments a)-f) above are addressed. The plans will need to be revised and resubmitted for review. <u>Please provide a detailed response letter with the resubmittal</u>. A response letter to the above comments will help facilitate our rereview of the plan.

Please feel free to contact our office should you have any questions.

Sincerely,

DLZ Michigan

Michael Leuffgen, P.E. Department Manager Victoria Loemker, P.E. Senior Engineer



## INNOVATIVE IDEAS EXCEPTIONAL DESIGN UNMATCHED CLIENT SERVICE

WLT-Oxbow Lake Private Boat Launch- PSP Review.01

December 28, 2021

Page 4 of 4

Cc: Justin Quagliata, Community Development, via email
Hannah Micallef, Community Development, via email
Aaron Potter, DPS Director, White Lake Township, via email
John Holland, Fire Chief, White Lake Township, via email
Jason Hanifen, Fire Marshal, White Lake Township, via email

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# WHITE LAKE TOWNSHIP PLANNING COMMISSION

# REPORT OF THE COMMUNITY DEVELOPMENT DEPARTMENT

**TO:** Planning Commission

FROM: Sean O'Neil, AICP, Community Development Director

Justin Quagliata, Staff Planner

**DATE:** December 27, 2021

RE: Oxbow Lake Private Launch Association, Inc.

Rezoning and Preliminary Site Plan - Review #1

Oxbow Lake Private Launch Association, Inc. (OLPLA) has requested rezoning to PD (Planned Development) and preliminary site plan approval to establish a private watercraft launch at 10193 Highland Road (Parcel Number 12-22-279-004), located on the south side of Highland Road, east of Lakeside Drive. The approximate 0.757-acre (excluding road right-of-way) subject site is zoned LB (Local Business) and contains 276.16 feet of total frontage on Highland Road and 298.18 feet of total frontage along the chord on Lakeside Drive.

The applicant is proposing to construct a ramp, 12-feet-wide by 30 feet in length, to launch watercraft into Oxbow Lake. If the proposal proceeds to the point of a development agreement, restrictions on the use of the property would need to be included to prohibit keyhole access (providing access to owners or occupants of property which does not abut the lake). No commercial activity would be permitted on the launch site. Restrictions against trailer, vehicle, and watercraft parking, storage, overnight mooring, and limited months and hours of operation would also need to be included in a development agreement. In addition to memorializing use limitations in a development agreement, OLPLA would state said restrictions in its association documents.

OLPLA is not a lake board; the association is essentially a private club Oxbow Lake riparians may pay to join for use of the proposed launch. Currently there are six Board of Directors for the OLPLA, and the current owner of the property is one of the six Directors. OLPLA intends to purchase the property with funds received from participating members and utilize funds collected from members to construct the launch.

The minimum lot size requirement in the PD zoning district is 10 acres. The Township Board, after receiving a recommendation from the Planning Commission, may permit a smaller parcel than otherwise required in the PD district if the proposed project has unique characteristics and benefits, or the parcel has unique characteristics significantly impacting development. At its meeting on November 18, 2021 the Planning Commission recommended waiving (by 5-3 vote) the minimum lot size requirement, and at its meeting on December 21, 2021 the Township Board approved the waiver request.

A public benefit(s) must offset the impact(s) of development on the community. A 3,077 square foot easement (25 feet deep and approximately 120 feet wide) is proposed at the northwest corner of the parcel to provide the Township use of the area. As no building is proposed on the site, the applicant requested the required Community Impact Statement (CIS) be waived.

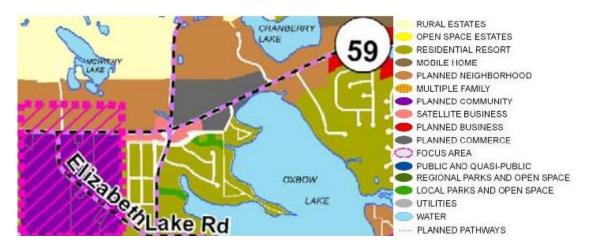
#### Rezoning

For Planned Developments, rezoning and preliminary site plan requests are processed concurrently. Review of the rezoning request should focus on whether the proposed PD zoning is appropriate for the site. The intent of the PD district is to provide for the location of various types of planned land use on large parcels held in common ownership and include preservation of open space. While primarily a residential zoning district, outdoor recreation uses, as well as local commercial business, office uses, and similar activities are permitted in the PD district.

#### Master Plan

The Future Land Use Map from the Master Plan designates the subject site in the Planned Commerce category, which consolidates a variety of intensive, employment generating land uses into a unified, planned business park setting. Outdoor storage and activities are discouraged in this category and would require the highest level of visual and noise buffering. If segments of the Township's community-wide pathway system occur along arterial street boundaries of Planned Commerce park developments, they must be provided as a feature of the planned development.

#### **FUTURE LAND USE MAP**

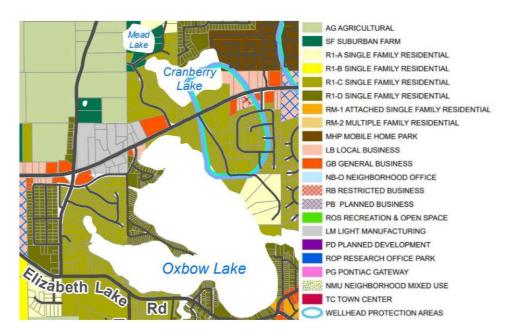


#### **Zoning**

The subject site is located in the LB (Local Business) zoning district, which requires a minimum of 120 feet of lot width and one acre of lot area. The requested PD zoning district does not have a minimum lot width requirement. The following table illustrates the lot width and lot area standards for the existing LB and proposed PD zoning districts:

ZONING DISTRICT	LOT WIDTH	LOT AREA
LB	120 feet	1 acre
PD	No minimum; Determined by Planning Commission	10 acres (waiver granted)

#### **ZONING MAP**



#### Physical Features

The site is currently undeveloped, with elevations ranging from 956 feet above mean sea level near the northwest corner of the site and declining to 942.75 feet above mean sea level at the ordinary high-water mark of Oxbow Lake. Other than Oxbow Lake, the Michigan Department of Environment, Great Lakes, and Energy (EGLE) Wetland Map and the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map indicate neither wetlands nor floodplain are present on the site.

#### Access

The launch site would be accessed from a proposed 16-foot-wide driveway on Lakeside Drive, which is a paved, two-lane County road designated as a local street without curb and gutter and a variable right-of-way width of 84.62 feet at the southwest corner of the site and 87.57 feet at the northwest corner of the site. Gravel is the proposed surface for the driveway and vehicle turnaround area. The surface material specifications are subject to approval by the Township Engineering Consultant and Township Fire Marshal.

The zoning ordinance requires a minimum five-foot-wide sidewalk placed one-foot from the inside edge of the right-of-way along the Lakeside Drive property frontage, and a minimum eight-foot-wide sidewalk along the Highland Road property frontage. The applicant is not proposing to install the required sidewalk as part of the project; therefore, a waiver from the public sidewalk standards is requested.

#### Utilities

The project would not require municipal water or sewer connections. The Township Engineering Consultant will perform an analysis of stormwater and grading to ensure compliance with all applicable ordinances as well as the Township Engineering Design Standards. <u>The applicant shall provide information on the material and volume of the proposed fill.</u>

## **Staff Analysis – Rezoning**

In considering any petition for an amendment to the Official Zoning Map, the Planning Commission and Township Board shall consider the following criteria from Article 7, Section 13 of the zoning ordinance in making its findings, recommendations, and decision:

- A. Consistency with the goals, policies and future land use map of the White Lake Township Master Plan, including any subarea or corridor studies. If conditions have changed since the Master Plan was adopted, the consistency with recent development trends in the area. The Future Land Use Map from the Master Plan designates the subject site in the Planned Commerce category. While the proposed PD zoning is not consistent with the Master Plan, topographic conditions along with the shape and area of the lot would likely necessitate variances to develop the property under any zoning district.
- **B.** Compatibility of the site's physical, geological, hydrological and other environmental features with the host of uses permitted in the proposed zoning district. If the property is rezoned to PD, the project would not directly or indirectly have a substantial adverse impact on the natural resources of the Township. **An EGLE permit would be required to install the proposed launch.**
- C. Evidence the applicant cannot receive a reasonable return on investment through developing the property with one (1) of the uses permitted under the current zoning. No such evidence has been submitted.

- D. The compatibility of all the potential uses allowed in the proposed zoning district with surrounding uses and zoning in terms of land suitability, impacts on the environment, density, nature of use, traffic impacts, aesthetics, infrastructure and potential influence on property values. Based on the size of the property, the majority of the permitted and special land uses in the PD district would not be feasible on the site. The proposed outdoor recreation seems suitable for the site. Only the Township Assessor may provide comment on property values.
- E. The capacity of Township utilities and services sufficient to accommodate the uses permitted in the requested district without compromising the "health, safety and welfare" of the Township. The site is in an area intended to be serviced by public water and sanitary sewer. However, the project would not require municipal water or sewer connections. The Community Development Department defers to the Director of Public Services and Township Engineering Consultant on this matter.
- F. The capability of the street system to safely and efficiently accommodate the expected traffic generated by uses permitted in the requested zoning district. As the launch site would only be accessible to OLPLA members and use would be limited in months and hours of operation, traffic to the site would be minimal. The applicant indicated the site would be secured by a powered gate with key card access, and use of the site would be managed by appointment. More information on the method(s) of site control will be required at final site plan, and is subject to approval by the Township.
- **G.** The apparent demand for the types of uses permitted in the requested zoning district in relation to the amount of land in the township currently zoned and available to accommodate the demand. The applicant submitted copies of 85 survey responses from riparians on Oxbow Lake indicating interest in joining OLPLA and use of a private launch.
- H. The boundaries of the requested rezoning district are reasonable in relationship to its surroundings, and construction on the site will be able to meet the dimensional regulations for the zoning district listed in the Schedule of Regulations. Generally, outdoor recreation uses are appropriate on lakefront property. Based on the submitted site plan, development on the site would require waivers from zoning requirements. An updated list of all requested waivers shall be provided by the applicant.
- I. The requested zoning district is considered to be more appropriate from the township's perspective than another zoning district. The PD zoning district provides flexibility in development standards, which is appropriate for this site. The proposed use is a permitted use in the PD district.
- J. If the request is for a specific use, is rezoning the land more appropriate than amending the list of permitted or special land uses in the current zoning district to allow the use? Rezoning would be the most appropriate way to allow for the proposed use. Amending the LB (Local Business) zoning district to allow outdoor recreation uses would not be advised.

- **K.** The requested rezoning will not create an isolated and unplanned spot zone. Planned Developments by nature stand on their own. However, the uses allowed within the PD zoning district should be consistent with the use of land surrounding it. While the launch would be a unique use in the area, the project is intended to function harmoniously with the existing uses in the vicinity and would not change the character of the area.
- L. The request has not previously been submitted within the past one (1) year, unless conditions have changed or new information has been provided. This request is a new application.
- **M.** An offer of conditions submitted as part of a conditional rezoning request shall bear a reasonable and rational relationship to the property for which rezoning is requested. This standard is not applicable.
- N. Other factors deemed appropriate by the Planning Commission and Township Board. For PD requests, a public benefit must be provided by the project. A public benefit(s) must offset the impact(s) of development on the community and be commensurate with the waivers requested for the project. The Planning Commission and Township Board could also consider other factors which may be relevant to the rezoning request.

#### Staff Analysis - Preliminary Site Plan

The Planned Development review process is summarized by the following steps:

- Preliminary Site Plan: During this review, the site layout is established, the amount of open space is determined, and other project details are decided upon. The Planning Commission holds a public hearing on the rezoning, reviews the PD proposal, and makes a recommendation to the Township Board. The Township Board takes final action, approving or denying the preliminary site plan. The rezoning request is reviewed concurrently with the preliminary site plan and is decided by the Township Board.
- 2. Final Site Plan: At this time, landscaping and screening, outdoor lighting, and signage details are finalized and all conditions of preliminary site plan approval must be satisfied. The Planning Commission reviews and takes action to approve or deny the final site plan, and also reviews the proposed Development Agreement and makes a recommendation to the Township Board.
- 3. Development Agreement: Upon recommendation by the Planning Commission, the Township Board takes final action on the Development Agreement.

The development standards for the PD district allow for 40-foot front yard setbacks and 25-foot side yard setbacks; rear yard setbacks are determined by the Planning Commission (no minimum rear yard requirement). Article 5, Section 12 provides standards for fences, walls, and other protective barriers, including on lakefront lots, privacy fences may be a maximum of four feet in height and cannot be located closer than 30 feet to the shoreline (the ordinary high-water mark). Additionally, on corner lots, fences cannot project into the front yard setbacks. Accessory structures are subject to setback requirements.

## The following waivers for setbacks are required:

- North: 35-foot-waiver 5-foot proposed fence setback from property line (item one of the waiver request table shall be revised accordingly)
- West: 40-foot waiver 0-foot proposed fence setback from property line
- South: 26.5-foot waiver 3.5-foot (approximate) proposed fence setback from the Oxbow Lake ordinary high-water mark. The site plan shall dimension the fence setback (at the closest point) to the ordinary high-water mark.

The zoning ordinance requires site plans include a location map showing the subject site in relation to the nearest major street intersection. The width of abutting street rights-of-way are also required on the plan. The site plan shall be revised to include a location map and the width of the Highland Road right-of-way along the property frontage.

# Landscaping and Screening

Proposed landscaping must generally comply with the provisions of the zoning ordinance. Landscaping should be designed to preserve existing significant natural features and to buffer service areas, parking lots, and dumpsters (no dumpster/trash storage enclosure proposed). A mix of evergreen and deciduous plants and trees are preferred, along with seasonal accent plantings. A landscape plan is not required as part of the preliminary site plan and, therefore, will be reviewed in detail during final site plan review if the preliminary siter plan is approved.

A four-foot-tall wood privacy fence is proposed along Highland Road and Lakeside Drive, which would require waivers from zoning ordinance requirements (previously described).

#### **Parking**

No parking or storage is proposed on the site. The Township Fire Marshal shall determine if adequate emergency access would be available for fire apparatus. A powered gate is proposed to restrict access to the site to OLPLA members only. Gated vehicular access requires a permit from the Building Official once it has been determined by the Fire Department and the Community Development Director the following requirements have been met:

- Gates shall be setback a minimum of 35 feet from the edge of the traveled lane of the adjacent roadway. The site plan shows the gate setback 55 feet from the traveled portion of Lakeside Drive.
- Gates shall be designed and/or oriented to provide a clear vision area for exiting traffic. The location of the gate would not create a visibility issue for drivers exiting the site.
- Gates shall maintain a minimum horizontal and vertical clearance consistent with the standards of the current International Fire Code as enforced by the White Lake Township Fire Department. This requirement is subject to review by the Township Fire Marshal.

- Applicant shall provide information regarding the operation of the gate including but not necessarily limited to distance from the gate to the primary structure, activation time, opening time, closing time, and emergency services access. More information on the operation of the gate shall be provided at final site plan. Manufacturer's specifications may be required.
- An adequate turnaround area shall be provided in cases of denied access. Other than backing out of the driveway onto Lakeside Drive, no turnaround area is provided in cases of denied access.
- A design plan shall be submitted, detailing elements such as building materials, lighting, and signage. A preliminary site plan was submitted showing no building proposed on the site. As described in further detail below, staff recommends no lighting or signage be permitted on the site.
- A Traffic Impact Study shall be submitted if deemed necessary by the Director of the Community Development Department to determine if the location and operation of the gate can adequately accommodate the anticipated traffic volumes. Based on the proposed use and anticipated vehicle trips, a traffic impact study was not required.

# Signs

The zoning ordinance requires the area, quantity, location, and dimensions of all signs to be provided with the preliminary site plan. The site plan does not show any signage proposed on the site. If the preliminary site plan is approved, **staff recommends the development agreement prohibit signage on the property.** 

# Lighting

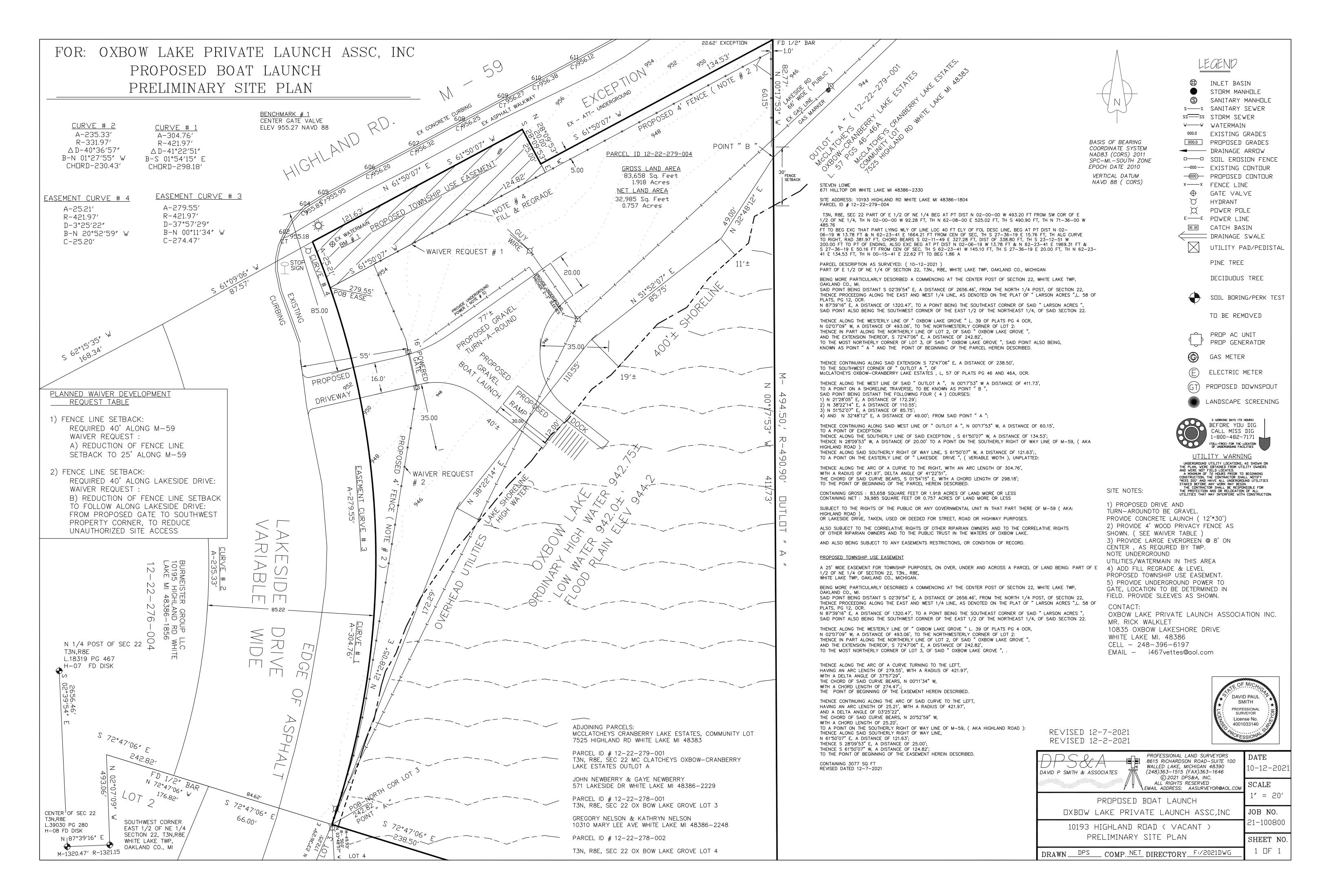
Any proposed site lighting is required to comply with the zoning ordinance. Information on site lighting was not provided and, if proposed, will be reviewed in detail during final site plan review. If the preliminary site plan is approved, **staff recommends the development agreement prohibit outdoor lighting on the property.** 

#### **Planning Commission Options / Recommendation**

The Planning Commission may recommend approval or denial of the rezoning request, or it may recommend a different zoning designation than proposed by the applicant to the Township Board. The Planning Commission may recommend approval, approval with conditions, or denial of the preliminary site plan to the Township Board. Staff recommends approval of the rezoning and approval of the preliminary site plan subject to the items identified in this memorandum being addressed prior to final site plan.

The following notation summarizes the preliminary site plan review:

 Recommendation of approval is in accordance with the preliminary site plan prepared by David P. Smith dated October 12, 2021 (revision date December 7, 2021), subject to revisions as required. Utility, grading, and storm drainage plans for the site are subject to the approval of the Township Engineering Consultant and shall be completed in accordance with the Township Engineering Design Standards.



- December 30,2021

To:

White Lake Planning Commission

7525 Highland Road White Lake, MI 48383

Re:

Request for Waiver of a Community Impact Study

10193 Highland Road -- Requested Rezoning to Planned Development

Dear White Lake Planning Commission,

The Oxbow Lake Private Launch Association, Inc. ("OLPLA") has applied for rezoning of 10193 Highland Road to Planned Development ("PD"). OLPLA wishes to work cooperatively with the Township to construct a privately owned watercraft launch at the Property, for use only by waterfront owners on Oxbow Lake, with conditions approved by the Township through the rezoning process.

We were advised by Justin Quagliata on 12/15/21 that for Planned Development rezoning, the zoning ordinance normally requires a Community Impact Statement to accompany the application for rezoning. Section 6.6.A of the Zoning Ordinance states the intent:

Intent:. The community impact statement is intended to provide a format for applicants to document the anticipated impacts of intensive development projects proposed as Special Land Uses, Planned Developments, and the like in the Township of White Lake. Intensive land uses often have significant impacts on public services, the surrounding neighborhood and the natural environment that must be understood in order for the Township to have a complete understanding of the development proposal.

We ask for a waiver of the need to file a Community Impact Statement because OLPLA's project is not an "intensive development project," and will not have "significant impacts on public services, the surrounding neighborhood or the natural environment."

As communicated in earlier documents, the scope of this development to be pursued through OLPLA's application for rezoning would include the addition of a physical launch (subject to EGLE permitting process), enclosed by a fence, with a powered security gate, key card gate access control, and security cameras, all to control and limit use to Oxbow Lake Riparians and their watercraft. OLPLA Bylaws prohibit commercial activity on the property, parking of vehicles or watercraft on the property, overnight watercraft mooring, and limit hours of launch operation to be from 8am to dusk to respect the neighbors living near the property.

Considering these elements, we respectfully request that you waive the requirement to submit a Community Impact Statement with our request to rezone 10193 Highland Road. Thank you for your consideration of this request.

If there are questions regarding this document, please contact Rick Walklet at 248-396-6197.

Respectfully yours,

Frank Bowers IV

Vice President President - OLPLA, Inc.

cc : Rik Kowall

Marjorie M. Dixon

Sean O'Neil

OLPLA, Inc. Board of Directors

Justin Quagliata

# CHARTER TOWNSHIP OF WHITE LAKE

SITE PLAN AND PLAT REVIEW APPLICATION
White Lake Township Community development Department, 7525 Highland Road, White Lake Michigan 48383 (248)698.3300 x163

APPLICANT AND PROPERTY INFORMATION			
Applicant: OXBOW LAKE PRIVATE LAUNCH ASSOC. INC.			
Phone: 248-396-6197 Fax: N/A			
Address: 10835 OXBOW LAKESHORE DR WHITE LAKE MI 48386			
(Street) (City) (State) (7ip)			
Applicant's Legal Interest in Property: アンルとHASEル			
Property Owner:   STEVE HILL   Phone:   248-935-8176			
Address: 671 HILLTOP WHITELAKE MI 48386 (Street) (City) (State) (Zip)			
(Street) (City) (State) (Zip)			
PROJECT INFORMATION			
Project Name: OLPLA, INC. PRIVATE LAUNCH Parcel I.D. No.: 12-22-24-004			
Proposed Use: PRIVATE BUAT LAUNCH Current Zoning: LB			
Existing Use: VACANT Parcel Size: 0.75ACRES Floor Area / No. of Units ドル			
TYPE OF DEVELOPMENT			
Subdivision Site Condominium Commercial			
Multiple Family Special Land Use Industrial			
Adult Entertainment XI RECREATION			
Adult Entertainment XI RECREATION			
SITE PLAN SUBMITTAL CHECKLIST			
PDF File and One Paper Copy (sealed) as required by Zoning Ordinance 58			
Application Review Fees			
PLANS WILL NOT BE ACCEPTED UNLESS FOLDED AND NO GREATER THAN 24" X 36" IN SIZE			
REQUIRED SIGNATURES			
SEE ATTACHED LETTER FROM STEVE LOWE			
(Signature of Property Owner) (Date)			
Multh Dilet PARSIDENT OLPLA INC 12/3/21 (Signature of Applicant)			

KICHARD H. WALKLET