

The Waupun Committee of the Whole will meet In-person, virtual, and teleconference at **6:00pm on Tuesday**, **September 28, 2021**. Instructions to join the meeting are provided below:

# Join Zoom Meeting:

https://us02web.zoom.us/j/81266890047?pwd=N1FVQmdWdmFPenR5MDBVWUZhUUFqUT09 Meeting ID: 812 6689 0047 Passcode: 768491 Join Teleconference: 1-312-626-6799

# CALL TO ORDER

**ROLL CALL** 

# **CONSENT AGENDA**

1. Future Meetings & Gatherings, License and Permit Applications, Expenses

## **CONSIDERATION - ACTION**

- 2. Discussion: Transportation Utility
- 3. Discussion: COVID-19 Policies and Response to Current Conditions
- 4. Discussion: 2022 Budget Workshop 3: Capital and Equipment
- 5. Agreement for Engineering and Architectural Services with Cedar Corp to Complete a Space Needs Analysis for Public Safety Building

## **ORDINANCES-RESOLUTIONS**

6. Ordinance to amend Ch. 9.03 entitled Public Nuisances- Tree or Plant Diseases

## **CLOSED SESSION**

The Waupun Committee of the Whole will adjourn in closed session under Section 19.85 (1) (c) of the WI Statutes for:

(c) Considering employment, promotion, compensation or performance evaluation data of any public employee over which the governmental body has jurisdiction or exercises responsibility.

7. Consideration of 2022 Employee Compensation

## **OPEN SESSION**

The Waupun Committee of the Whole will reconvene in open session under Section 19.85(2) of the WI Statutes.

## ACTION FROM CLOSED SESSION

#### **ADJOURNMENT**

Upon reasonable notice, efforts will be made to accommodate disabled individuals through appropriate aids and services. For additional information, contact the City Clerk at 920-324-7915.



Angela Hull, Clerk

# AGENDA SUMMARY SHEET

MEETING DATE:9-28-21AGENDA SECTION:CONSENT AGENDA

**TITLE:** Future Meetings & Gatherings, License and Permit Applications, Expenses

#### **ISSUE SUMMARY:**

**PRESENTER:** 

Future meetings/gatherings of the Common Council, consideration of licenses/permits, payment of expenses.

#### **Future Meetings/Gatherings**

Tuesday, October 12, 2021	Common Council	6:00pm
Tuesday, October 19, 2021	Special Common Council	TBD
Tuesday, October 26, 2021	Committee of the Whole	6:00pm
Tuesday, November 9, 2021	Common Council	6:00pm
Tuesday, November 30, 2021	Committee of the Whole	6:00pm
Tuesday, December 14, 2021	Common Council	6:00pm
Tuesday, December 28, 2021	Committee of the Whole	6:00pm

#### License and Permit Applications

#### **OPERATOR LICENSE:**

Andrew Helms, Kandace Ellcey, Chloe TerBeest, Jonathan Casey

#### **TEMPORARY CLASS B Fermented Malt Beverage License**

Waupun Rotary Club- Octoberfest Trivia Night (October 9, 2021 located at the Werner Harmsen Event Center (201 E Jefferson) Horicon Marsh Ducks Unlimited- Sportsman's Night (November 16, 2021 located at Go Dutch Kitchen (220 Grandview Ave)

**ATTACHMENTS:** 

Expense Report(s)

**RECOMENDED MOTION:** Motion to approve the Consent Agenda. (Roll Call)

**CITY OF WAUPUN** 

Check Register - Council Check Register Check Issue Dates: 9/23/2021 - 9/23/2021

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#### Report Criteria:

. Report type: Summary

Check Issue Date	Check Number	Payee	Amount
09/23/2021	102676	AMAZON CAPITAL SERVICES	227.96
09/23/2021	102677	AIRGAS USA, LLC	951.23
09/23/2021	102678	BROWN CAB SERVICE INC	8,532.01
09/23/2021	102679	CAPITAL AUTOBODY, LLC	4,338.00
09/23/2021	102680	CAPITAL NEWSPAPERS	60.75
09/23/2021	102681	CAREW CONCRETE & SUPPLY INC	967.44
09/23/2021	102682	CARTRIDGE WORLD	54.00
09/23/2021	102683	CHARTER COMMUNICATIONS	1,040.93
09/23/2021	102684	CITIES DIGITAL	1,228.00
09/23/2021	102685	DESTINATION LAKE WINNEBAGO RE	7,081.25
09/23/2021	102686	DEVRIES WELDING LLC	25.75
09/23/2021	102687		1,000.00
09/23/2021	102688	EHLERS AND ASSOCIATES INC	1,000.00
09/23/2021	102689		304.49
09/23/2021	102690	HRABAN, JASON	318.44
09/23/2021	102691	H & R SAFETY SOLUTIONS LLC	213.00
09/23/2021	102692	HABITAT FOR HUMMANITY OF FDL C	230.00
09/23/2021	102693	HAMMES FIRE & SAFETY	86.00
09/23/2021	102694	LINCK AGGREGATES, INC.	519.19
09/23/2021	102695	MSA PROFESSIONAL SERVICES INC.	16,584.22
09/23/2021	102696	MENARDS - BEAVER DAM	64.73
09/23/2021	102697	MILTON PROPANE INC	152.03
			7,050.00
09/23/2021	102698	MUNICIPAL CODE CORPORATION	
09/23/2021	102699		425.01
09/23/2021	102700	NICKEL, JULIE	250.79
09/23/2021	102701	O'CONNOR WELLS & VANDER WERFF	380.00
09/23/2021		PTS CONTRACTORS INC	279,509.40
09/23/2021	102703		195.38
09/23/2021	102704		809.65
09/23/2021	102705		237.50
09/23/2021	102706		46.89
09/23/2021	102707		137.50
09/23/2021		SAFETY KLEEN	90.00
09/23/2021		STAPLES CREDIT PLAN	156.57
09/23/2021	102710		50.00
09/23/2021	102711	SULLIVAN, GARY	150.00
09/23/2021		TRAFFIC & PARKING CONTROL CO.	7,061.12
09/23/2021	102713	TRUCK EQUIPMENT INC	39.28
09/23/2021		VON BRIESEN & ROPER, S.C.	5,159.50
09/23/2021		WALMART COMMUNITY/CAPITAL ONE	318.57
09/23/2021		WAUPUN UTILITIES	31,758.34
09/23/2021	102717	YMCA OF DODGE COUNTY	1,711.53
09/23/2021	102718	ZARNOTH BRUSH WORKS, INC.	463.00
09/23/2021	102719	INSIGHT FS	115.00
09/23/2021	102720	BEAVER DAM MUNICIPAL COURT	98.80
09/23/2021	102721	TRANSCENDENT TECHNOLOGIES	761.00
09/23/2021	102722	WARRIOR FABRICATION	325.00
Grand Totals:			382,279.25

CITY OF WAUPUN

Invoice Register - Invoice Report for Council Input Dates: 9/23/2021 - 9/23/2021 Page: 1 Sep 23, 2021 12:17PM

# Report Criteria:

[Report].Invoice Date = 09/23/2021

Invoice	Description	Invoice Date	Total Cost	GL Account
8 AMAZON CAPITAL SERV	/ICES			
1YX7-CN64-CX7T	Cell phone case - PD	09/23/2021	33.98	100-40-5211-3-38
13QW-W6WV-TQCC replacements for Dewalt Battery		09/23/2021	193.98	100-70-5411-3-36
Total 48 AMAZON CAF	PITAL SERVICES:		227.96	
87 AIRGAS USA, LLC	Chemicals - Pool	09/23/2021	951.23	100-20-5523-3-40
Total 987 AIRGAS US/	A, LLC:		951.23	
252 BROWN CAB SERVIC		00/00/0004	0.500.04	504 40 5454 9 99
1991	Aug monthly taxi service 2021	09/23/2021	8,532.01	501-10-5154-3-38
Total 6252 BROWN C/	AB SERVICE INC:		8,532.01	
57 CAPITAL AUTOBODY,	LLC			
	paint platform & side shields for loader	09/23/2021	338.00	100-70-5411-3-36
9336	sandblast & paint truck 6-13	09/23/2021	4,000.00	100-70-5411-3-36
Total 7057 CAPITAL A	UTOBODY, LLC:		4,338.00	
058 CAPITAL NEWSPAPE	RS			
69471	Ordinance Number 21-07	09/23/2021	21.26	100-10-5110-3-35
69468	Ordinance Number 21-06	09/23/2021	39.49	100-10-5110-3-35
Total 7058 CAPITAL N	EWSPAPERS:		60.75	
065 CAREW CONCRETE 8	SUPPLY INC			
1218916	concrete - repair storm inlets - W Hawthorne	09/23/2021	368.00	700-10-5192-3-36
1218733	concrete - repair storm inlets	09/23/2021	67.94	700-10-5192-3-36
1218314	concrete - storm sewer repair - W Hawthorne	09/23/2021	531,50	700-10-5192-3-36
Total 7065 CAREW C	DNCRETE & SUPPLY INC:		967.44	
075 CARTRIDGE WORLD				
84577	Cartridges	09/23/2021	54.00	100-40-5211-3-38
Total 7075 CARTRIDG	E WORLD:		54.00	
0048 CHARTER COMMUN	ICATIONS			
13430-SEPT21	city hall - internet	09/23/2021	134.98	100-10-5197-3-31
84621-SEPT21	museum - internet - pd by Historical Society	09/23/2021	89.99	100-13850
54053-SEPT21	aquatic center	09/23/2021	109.97	100-20-5523-3-38
3194-SEPT21	ethernet intrastate MBPS	09/23/2021	490.00	100-40-5211-3-38
15199-SEPT21	garage - tv, internet	09/23/2021	215.99	100-70-5412-3-38
Total 10048 CHARTER	R COMMUNICATIONS:		1,040.93	
10223 CITIES DIGITAL				
	Laserfiche Annual Support & Updates 12/08/21-12/07/22	09/23/2021	1,228.00	100-10-5141-3-36

CITY OF WAUPUN Invoice Register - Invoice Report for Counc Input Dates; 9/23/2021 - 9/23/2021			Sep 23, 2021		
Invoice	Description	Invoice Date	Total Cost	GL Account	
11275 DESTINATION LAKE	WINNEBAGO REGION				
9-23-21	70% Of Room Tax - Aug 2021	09/23/2021	7,081.25	430-70-5436-3-42	
Total 11275 DESTINA	TION LAKE WINNEBAGO REGION:		7,081.25		
11276 DEVRIES WELDING I					
	parts - repair cab - rusted out	09/23/2021	25.75	100-70-5411-3-36	
Total 11276 DEVRIES	WELDING LLC:		25.75		
11305 DIMENSIONAL LEAR	NING SYSTEMS				
	Support & Facilitate monthly WRAC meeting	09/23/2021	1,000.00	220-54-5460-3-38	
Total 11305 DIMENSIO	DNAL LEARNING SYSTEMS:		1,000.00		
12437 EHLERS AND ASSO	CIATES INC				
	Transportation Utility Feasibillity Study	09/23/2021	1,000.00	100-10-5153-3-38	
Total 12437 EHLERS	AND ASSOCIATES INC:		1,000.00		
15075 GUNDERSON, INC.					
1036604	Library Rugs - Sept 2021	09/23/2021	66.17	100-70-5410-3-38	
1036606	fire Dept-Rugs - Sept 2021	09/23/2021	54.27	100-70-5410-3-38	
1035044	CITY HALL rugs - Sept 2021	09/23/2021	68.07	100-70-5410-3-38	
1037832	Uniform/charges - Sept 2021	09/23/2021	19.89	100-70-5411-3-38	
		09/23/2021	47.05	100-70-5411-3-38	
1037831	Garage supplies - Sept 2021		19,89	100-70-5411-3-38	
1035122 1035121	Uniform/charges - Sept 2021 Garage supplies - Sept 2021	09/23/2021 09/23/2021	29.15	100-70-5411-3-38	
Total 15075 GUNDER	SON, INC.:		304.49		
15257 HRABAN, JASON					
9-23-21	clothing allowance	09/23/2021	124.45	100-12634	
9-23-21	clothing allowance	09/23/2021	172.90	100-12634	
9-23-21	clothing allowance	09/23/2021	21.09	100-12634	
Total 15257 HRABAN,	JASON:		318.44		
15297 H & R SAFETY SOLU					
	Marking paint/safety glasses/earplugs/lens towelettes	09/23/2021	213.00	100-70-5412-3-38	
Total 15297 H & R SA	FETY SOLUTIONS LLC:		213.00		
15351 HABITAT FOR HUMN	ANITY OF FDL COUNTY INC				
	Senior Aging in place - safety modifications	09/23/2021	230.00	220-54-5460-3-38	
Total 15351 HABITAT	FOR HUMMANITY OF FDL COUNTY INC:		230.00		
15452 HAMMES FIRE & SA	EETV				
	dry chemical extinguisher recharges	09/23/2021	86.00	100-50-5232-3-36	
Total 15452 HAMMES	FIRE & SAFETY:		86.00		
17805 LINCK AGGREGATE	S. INC.				
	screenings - stock for various street projects	09/23/2021	519.19	100-70-5431-3-36	
Total 17805 LINCK AG	GREGATES, INC.:		519.19		

ITY OF WAUPUN	Invoice Register - Invoice Input Dates: 9/23/202	Page: Sep 23, 2021 12:17F		
Invoice	Description	Invoice Date Total Cost		GL Account
8009 MSA PROFESSIONAI	_ SERVICES INC.			
R00212096.0-27	Newton-Rock - Construction Admin	09/23/2021	394.55	400-70-5436-8-00
R00212056.0-79	310 & 312 Main St. CSM	09/23/2021	1,906.10	405-70-5436-3-38
R00212056.0-79	Stam Auto Stormwater Review	09/23/2021	92.50	700-10-5192-8-00
R00212119.0-9	Harmsen Ave & Oak Lane Storm Pond	09/23/2021	1,146.80	700-10-5192-8-00
R00212096.0-27	Newton-Rock - Construction Admin	09/23/2021	714.95	700-10-5192-8-00
		09/23/2021	5,668.40	700-10-5192-8-00
R00212096.0-27 R00212096.0-27	Newton-Rock - Construction Staking Newton-Rock - Construction Observation	09/23/2021	6,660.92	700-10-5192-8-00
Total 18009 MSA PRC	FESSIONAL SERVICES INC.:		16,584.22	
8961 MENARDS - BEAVER		00/02/2004	64 73	100-70-5410-3-36
3421	Floor sealer/Dickies Durazone (one was returned)	09/23/2021	64.73	100-70-0410-3-30
Total 18961 MENARD	S - BEAVER DAM:		64.73	
9169 MILTON PROPANE				/ · · · · · · · · · · · · · · · · · · ·
U0160645	fork lift cylinders	09/23/2021	152.03	100-70-5411-3-36
Total 19169 MILTON F	PROPANE INC:		152.03	
19695 MUNICIPAL CODE C	ORPORATION			
000363550	municode meeting subscription renewal 9/1/21 to 8/31/22	09/23/2021	2,750.00	100-10-5110-3-38
000363550	annual website hosting maint support 9/1/21 to 8/31/22	09/23/2021	4,300.00	100-10-5197-3-38
Total 19695 MUNICIP	AL CODE CORPORATION:		7,050.00	
0349 NEUMAN POOLS IN				
4354	Pool chemicals	09/23/2021	425.01	100-20-5523-3-40
Total 20349 NEUMAN	POOLS INC:		425.01	
20480 NICKEL, JULIE				
9-23-21	Reimbursement for candy for different events	09/23/2021	250.79	100-10-5534-3-38
Total 20480 NICKEL,	JULIE:		250.79	
20735 O'CONNOR WELLS	& VANDER WERFF			
	Professional services - IRS Form & WI Form	09/23/2021	380.00	450-70-5440-3-38
Total 20735 O'CONNO	DR WELLS & VANDER WERFF:		380.00	
20999 PTS CONTRACTOR	S INC			
	Rock/Newton St Constr-Pmt2	09/23/2021	5,006.45	400-70-5436-8-00
	Rock/Newton St Constr-Pmt2	09/23/2021	274,502.95	700-10-5192-8-00
Total 20999 PTS CON	ITRACTORS INC:		279,509.40	
21080 PARAGON DEVELO 15076982		09/23/2021	195.38	100-10-5153-3-38
10070902		55.20/2V2		
	N DEVELOPMENT SYSTEMS INC:		195.38	
Total 21080 PARAGO				
Total 21080 PARAGO 21245 PERKINS OIL				
	Bulk oil & supplies	09/23/2021	809,65	100-70-5411-3-36

CITY OF WAUPUN	Invoice Registe Input Date	Page: Sep 23, 2021 12:17P		
Invoice	Description	Invoice Date	Total Cost	GL Account
21560 PHC TRANSIT LLC				
	screenings delivered to city shop	09/23/2021	237.50	100-70-5431-3-36
Total 21560 PHC TRAI	NSIT LLC:		237.50	
21665 PIGGLY WIGGLY DIS	COUNT FOODS			
	Rehab drinks	09/23/2021	20.94	100-50-5232-3-38
	Rehab drinks	09/23/2021	25.95	100-50-5232-3-38
Total 21665 PIGGLY W	VIGGLY DISCOUNT FOODS:		46.89	
21790 PIT-STOP PORTABLE	20			
	Pine Street Park Port a Potty	09/23/2021	137.50	100-20-5525-3-38
Total 21790 PIT-STOP	PORTABLES:		137.50	
23188 SAFETY KLEEN				
	Oil pick-up	09/23/2021	90.00	100-70-5411-3-36
Total 23188 SAFETY H	KLEEN:		90.00	
24108 STAPLES CREDIT PL		09/23/2021	26.09	100-10-5131-3-30
	share of office supplies	09/23/2021	26.09	100-10-5141-3-30
	share of office supplies			
	share of office supplies	09/23/2021	26.09	100-10-5191-3-30
9-23-21		09/23/2021	26.10	100-20-5513-3-30
9-23-21	share of office supplies	09/23/2021	26.10	100-70-5420-3-30
9-23-21	share of office supplies	09/23/2021	26.10	100-80-5670-3-30
Total 24108 STAPLES	CREDIT PLAN:		156.57	
24350 STICKS AND STONE	S			
12492	mowing & trimming - 904 Pleasant	09/23/2021	50,00	100-70-5613-3-38
Total 24350 STICKS A	ND STONES:		50.00	
24522 SULLIVAN, GARY	χ.			
9-23-21	Safety glasses	09/23/2021	150.00	100-70-5412-3-38
Total 24522 SULLIVAN	I, GARY:		150.00	
25250 TRAFFIC & PARKING	CONTROL CO.			
	solar Pedestrian Crossing Beacon	09/23/2021	7,061.12	220-54-5460-3-38
Total 25250 TRAFFIC	& PARKING CONTROL CO.:		7,061.12	
25446 TRUCK EQUIPMENT	INC			
967811-00	filter	09/23/2021	135.28	100-70-5411-3-36
968680-00	credit	09/23/2021	96.00-	100-70-5411-3-36
Total 25446 TRUCK E	QUIPMENT INC:		39.28	
26465 VON BRIESEN & RO	PER. S.C.			
	Personnel Issues - Aug 2021	09/23/2021	2,271.50	100-10-5143-3-38
	Waupun - Mitchell Litigaton - Aug 2021	09/23/2021	2,563.50	100-10-5194-3-38
	Waupun - Pausma Litigaton - Aug 2021	09/23/2021	324.50	100-10-5194-3-38
000270	Thapan - Ludonia Engatori - Aug 2021	44,60/242 (		

CITY OF WAUPUN

#### Invoice Register - Invoice Report for Council Input Dates: 9/23/2021 - 9/23/2021

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Invoice	Description	Invoice Date	Total Cost	GL Account
Total 26465 VON BRIE	ESEN & ROPER, S.C.:		5,159.50	
26540 WALMART COMMUN		00/02/0004	203,82	100-20-5525-3-39
9-23-21 9-23-21	park program supplies	09/23/2021 09/23/2021	114.75	100-20-5525-3-39
8-23-21	park program picnic	03/20/2021		
Total 26540 WALMAR	T COMMUNITY/CAPITAL ONE:		318.57	
27450 WAUPUN UTILITIES				
AUG2021	Monthly utility charges	09/23/2021	359.20	100-20-5512-3-32
AUG2021	Monthly utility charges	09/23/2021	357.07	100-20-5513-3-32
AUG2021	Monthly utility charges	09/23/2021	4,964.61	100-20-5523-3-32
AUG2021	Monthly utility charges	09/23/2021	5,384.88	100-20-5525-3-32
AUG2021	Monthly utility charges	09/23/2021	1,155.67	100-40-5211-3-32
AUG2021	Monthly utility charges	09/23/2021	675.01	100-50-5231-3-32
AUG2021	Monthly utility charges	09/23/2021	16.00	100-50-5251-3-32
AUG2021	Monthly utility charges	09/23/2021	2,933.22	100-70-5410-3-32
AUG2021	Monthly utility charges	09/23/2021	1,099.11	100-70-5412-3-32
AUG2021	Monthly utility charges	09/23/2021	248.23	100-70-5441-3-32
AUG2021	Monthly utility charges	09/23/2021	11,135.26	100-70-5442-3-32
AUG2021	Monthly utility charges	09/23/2021	2,332.33	210-60-5511-3-32
AUG2021	Monthly utility charges - McKinley Property	09/23/2021	164.33	408-70-5436-3-32
AUG2021	Monthly utility charges	09/23/2021	58.67	700-10-5192-3-32
5308	Stormwater Billing & Collection Fees - Aug 2021	09/23/2021	874.75	700-10-5192-3-38
Total 27450 WAUPUN	I UTILITIES:		31,758.34	
29893 YMCA OF DODGE C	Ουντγ			
	Concession/Pool Staff Wage & 25% Admin	09/23/2021	1,614.23	100-20-5523-1-10
9082021	-	09/23/2021	97.30	100-20-5523-2-23
Total 29893 YMCA OF	DODGE COUNTY:		1,711.53	
29900 ZARNOTH BRUSH W 0186394	tube broom	09/23/2021	463.00	700-10-5192-3-36
••••••				
Total 29900 ZARNOT	H BRUSH WORKS, INC.:		463.00	
800032 INSIGHT FS				
220004255	bullzeye	09/23/2021	115.00	100-70-5613-3-38
Total 300032 INSIGH	T FS:		115.00	
300094 BEAVER DAM MUN				
9-23-21		09/23/2021	98.80	100-13850
Total 300094 BEAVER	R DAM MUNICIPAL COURT:		98.80	
300171 TRANSCENDENT T		00/00/00/1	764.00	100 10 5144 2 29
M5042	FDL Cty Tax System Annual Maint	09/23/2021	761.00	100-10-5141-3-38
Total 300171 TRANS	CENDENT TECHNOLOGIES:		761.00	
300208 WARRIOR FABRIC	ATION			
	canvas tote bags for Dimentia Story Walk	09/23/2021	325.00	220-54-5460-3-38
	, ·····			

CITY OF WAUPUN		Invoice Register - Invoice Report for Council Input Dates: 9/23/2021 - 9/23/2021			Page: 6 Sep 23, 2021 12:17PM	
Invoice		Descrip	tion	Invoice Date	Total Cost	GL Account
Total 300208 WA	RRIOR FABRICA	TION:			325.00	
Grand Totals:					382,279.25	
Report GL Period Summ	)ary					
GL Period	Amount					
09/21	382,279.25					
Grand Totals: =	382,279.25					
Vendor number hash:		2272141				
Vendor number hash - s		2949208				
Total number of invoices		69				
Total number of transac	tions:	97				
Terms Desc	ription	Invoice Amount	Discount Amount	Net Invoice Amount		
Open Terms		382,279.25	.00	382,279.25		
Grand Totals:		382,279.25	.00	382,279.25		

Report Criteria:

[Report].Invoice Date = 09/23/2021



# AGENDA SUMMARY SHEET

MEETING DATE: 9-28-21

TITLE: Discussion: Transportation Utility

AGENDA SECTION: CONSIDERATION-ACTION

PRESENTER: Jeff Daane, Public Works Director Kathy Schlieve, Administrator Jon Cameron, Ehlers Jeff Mazanec, raSmith

<b>DEPARMTENT GOAL(S) SUPPORTED</b> ( <i>if applicable</i> )	FISCAL IMPACT	

#### **ISSUE SUMMARY**

In early 2021, Council authorized the study of a transportation utility in the City. Ehlers and raSmith were hired to complete the work. Significant progress has been made on the project and our consultant will be present to provide an overview and discuss how the utility would work to fund the city's road improvement program. The following agenda items will be discussed:

- Transportation Utility Overview and Authority to Create
- Global Rate Setting Principals & Differentiating Between a Fee and a Tax
- Why Consider the Creation of a Transportation Utility?
- Study Results
- Next Steps

## **STAFF RECCOMENDATION:**

N/A

## ATTACHMENTS:

Transportation Utility presentation

# **RECCOMENDED MOTION:**

Discussion Only





# Transportation Utility Creation Analysis City of Waupun

September 28, 2021 Jon Cameron, Senior Municipal Advisor - Ehlers Jeff Mazanec, Senior Consultant - raSmith

# Overview

- Transportation Utility Overview and Authority to Create
- Global Rate Setting Principals & Differentiating Between a Fee and a Tax
- Why Consider?
  - ✓ Fairness
  - ✓ Levy limits and possible operations referendum
  - ✓ Borrowing and sustainability
- Study Results
  - ✓ Budget scenarios
  - ✓ User rates
  - ✓ Tax rate impact analysis if no utility is created?
  - ✓ Sample properties impact analysis
- Next Steps

# **Transportation Utility Overview**

- Equates the municipality's transportation network to a utility like a water, sewer or stormwater utility
- User rates collected to fund the operations of the transportation system including:
  - Operations costs
  - Capital

Generally based on TRIP Generation (measure of system usage) Institute of Transportation Engineer's *TRIP Generation Manual* What is a TRIP = any time a car enters or leaves a driveway Different land use types have different TRIP generation rates

# Authority to Create a Transportation Utility

No direct Statute to establish a Transportation Utility in Wisconsin Creation of a Transportation Utility linked to Home Rule Authority, whereby municipalities have the authority to act:

- For the good order of the City
- For a municipality's commercial benefit
- For the health, safety and welfare of the municipality
- Have to ability to carry out its power by appropriation, or by other necessary and convenient means

Formally the means by which municipalities relied on to create stormwater utilities... This has not YET been tested in Wisconsin

# R

# Issues to Consider with User Charges...Global Ra

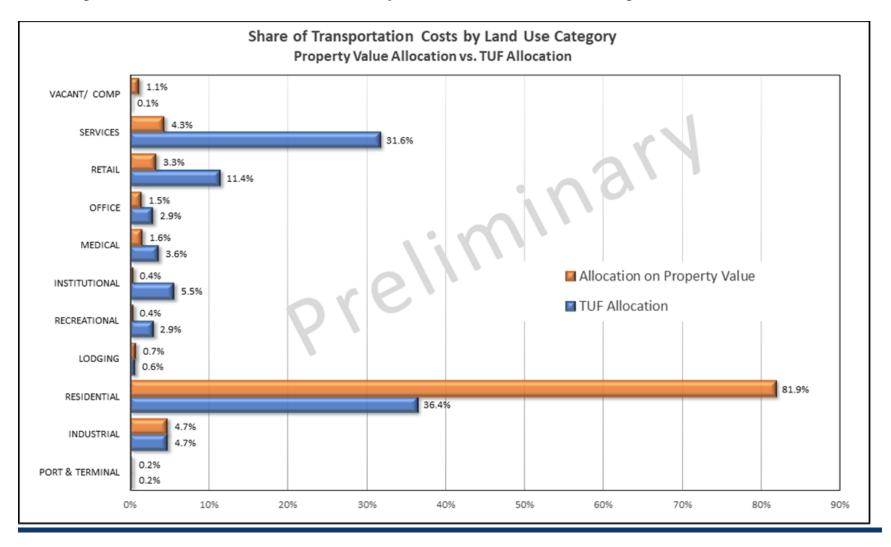
Global principals around which rates must (should) be set

- Rate should be <u>cost-based</u> and <u>equitable</u> and set at such a level that they meet the full <u>revenue requirements</u> of the utility
- Rates should be easy to <u>understand</u> and <u>administer</u>
- Rates and the process of allocation costs should follow the principles of <u>cost-causation</u> (those who cause the costs pay the costs)
- Rates should be stable in both their ability to provide <u>adequate</u> <u>revenues</u> to meet the utility's financial, operating and regulatory requirements and in the <u>customer's perception</u> of the rates from year to year

# Differentiating Between a Fee & a Tax

- WI League of Municipalities June 2020 Opinion on Transportation Utility Creation:
- 1. Place fees collected in a separate fund, used only for street maintenance transportation projects.
- 2. Collect fees in same manner as other utility charges.
- 3. Ensure formula for calculating fees is as accurate as possible.
- Any credit policy should avoid exempting tax-exempt properties. (gives appearance of a tax).
- 5. To the extent possible, have a process for allowing properties that demonstrate reduced use of street system to qualify for lower fee.

# Why Consider a Transportation Utility - Fairness

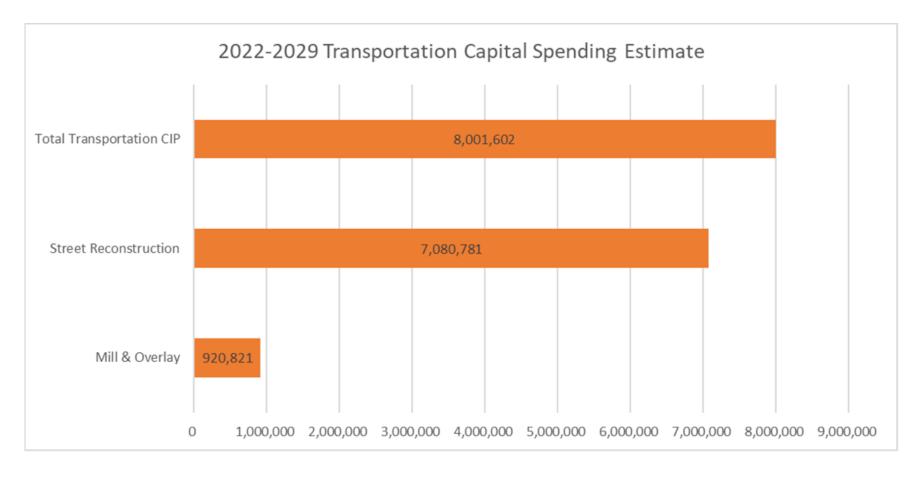




# Why Consider a Transportation Utility – Levy Limits

- Municipalities are only allowed to increase their levy by the increase in net new construction
  - City would likely not be able to increase the operations levy for roads without an operating referendum or a reduction in service within the tax levy
- Many municipalities rely on the issuance of debt to fund street rehabilitation projects
  - Limited to borrowing no more than 5% of total equalized value through General Obligation Debt
  - City's policy limits debt to 75% of max debt limit
  - At the end of 2021 City will be at 62% of debt limit policy with \$7.78 million of remaining capacity

# Transportation 2022-2029 Capital Needs Summary





# Summary of Utility Revenue Requirement

	Test Year Budget % Allocation to Function			\$ Allocation to Function		
Line Item	2021	Fixed	Trip	Fixed	Trip	
Billing Services	10,000	10%	90%	1,000	9,000	
Billing for City Properties	15,000	10%	90%	1,500	13,500	
Subtotal Operating Budget	25,000	10%	90%	2,500	22,500	
Cash Funded CIP (2022-2030 Avg)	1,000,200	10%	90%	100,020	900,180	
Total Scenario 1 Revenue Requirements	1,025,200	10%	90%	102,520	922,680	



# Transportation Utility Charge Calculation and Breakdown for a Single-Family Home

# **Calculation of Fixed Charge**

Costs Allocated to Fixed Charge	\$102,520
Customers	3,468
Annual Fixed Charge	\$29.56

# **Calculation of Trip Charge**

Costs Allocated to Trip Charge	\$922,680
Trips (Daily)	111,006
Cost per Trip (Annual)	\$8.31

# Proposed Charges by Scenario for a Single-Family Home

	Annual	Annual		Annual	Monthly
	Fixed Charge	Trip Rate	Trips/Day	Utility Charge	Utility Charge
Scenario 1	\$29.56	\$8.31	9.44	\$108.03	\$9.00

# If No Transportation Utility is Created...

Road projects will be funded via General Obligation Debt Mill & Overlay projects will be funded via the property tax levy

- City may not be able to increase operations expenses for roads without an operations referendum or an in-kind reduction of expenses in another area of the City's budget
- ✓ Borrowing/Tax Impact Analysis
  - ✓ Assume City borrows for 2022-2029 Street CIP Projects
  - $\checkmark\,$  Continue to levy annually for mill and overlay costs

# 2022-29 Transportation Financing Plan

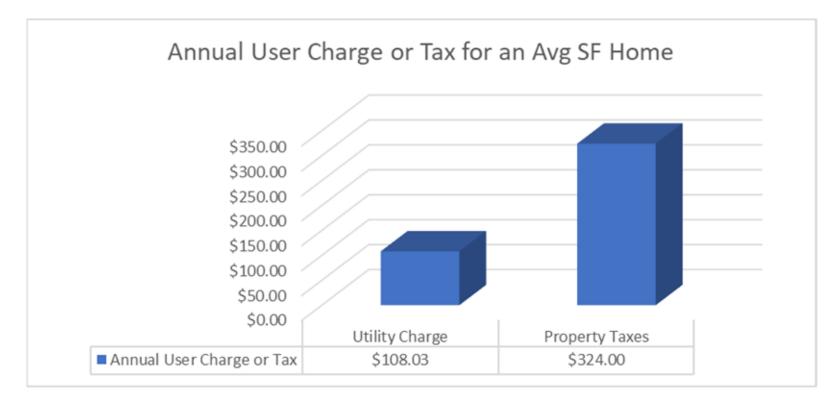
	2023-2025 Projects	2027-2029 Projects
	2023 G.O. Notes	2027 G.O. Notes
Road Projects	4,533,677	2,711,250
	0	0
Less:		
CDBG Grant Funding	0	0
Other Funding	0	0
Net Borrowing Needs	4,533,677	2,711,250
Estimated Issuance Expenses	117,750	91,700
TOTAL TO BE FINANCED	4,651,427	2,802,950
Estimated Interest Earnings	(2,325)	(1,403)
Rounding	898	3,452
NET ISSUE SIZE	4,650,000	2,805,000



# Transportation Tax Rate Impact Analysis

	Existing Debt			Proposed De	bt			
			Levy and Tax Rate					
		7,455,000	Total	Total Mill	Total Tax Rate	Levy Change	Annual Taxes	
Year	Equalized Value	All Future Issues	Net Debt	& Overlay	For 2022-2029	from Prior	\$200,000	Year
Ending	(TID OUT)	Total Principal and Interest	Service Levy	Levy	Road Projects	Year	Home	Ending
2021	464,433,000	0	0		\$0.00	0	\$0	2021
2022	502,803,500	0	0	115,103	\$0.23	0	\$23	2022
2023	512,859,570	0	0	115,103	\$0.22	0	\$22	2023
2024	523,116,761	499,750	499,750	115,103	\$1.18	499,750	\$235	2024
2025	533,579,097	501,397	501,397	115,103	\$1.16	1,647	\$231	2025
2026	544,250,679	498,164	498,164	115,103	\$1.13	(3,233)	\$225	2026
2027	555,135,692	494,638	494,638	115,103	\$1.10	(3,526)	\$220	2027
2028	566,238,406	802,195	802,195	115,103	\$1.62	307,557	\$324	2028
2029	577,563,174	803,754	803,754	115,103	\$1.59	1,559	\$318	2029
2030	589,114,438	805,279	805,279	115,103	\$1.56	1,525	\$312	2030
Total								Total

# Draft Utility Charges OR Taxes for a Single-Family Home

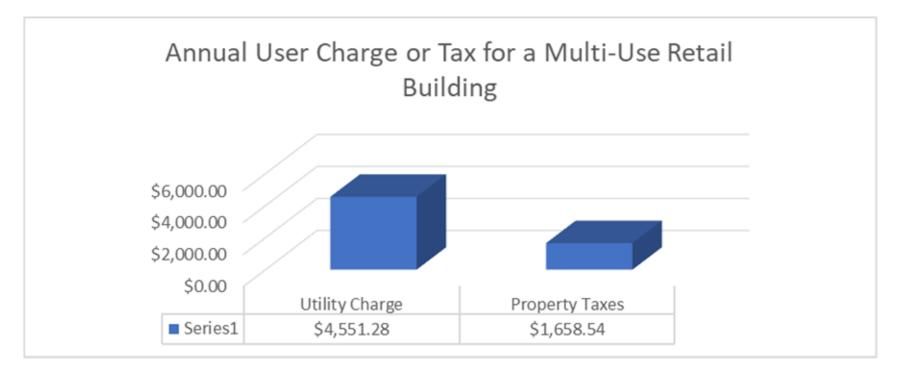


#### Notes:

I. Average Single-Family Home Value is assumed at \$200,000 of equalized value. The bar chart represents the maximum charge or tax over the planning period.



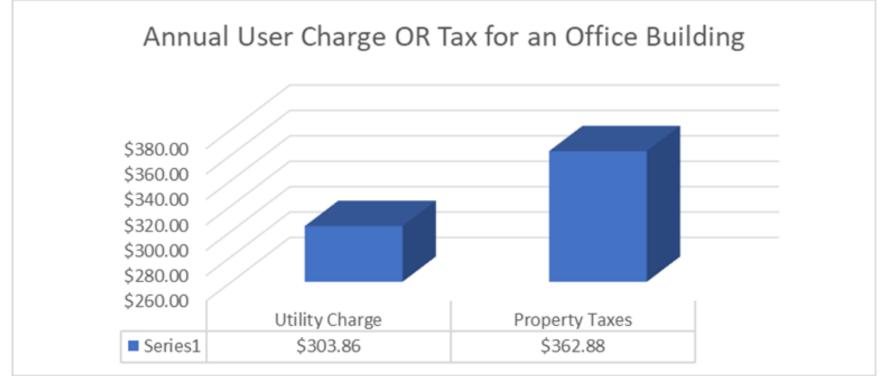
# Draft Utility Charges OR Taxes for a Multi-Use Retail Building



Notes:

• Multi-use retail facility assigned 544 trips with an estimated size of 11,000 sq. feet and an estimated equalized value \$1,023,000.

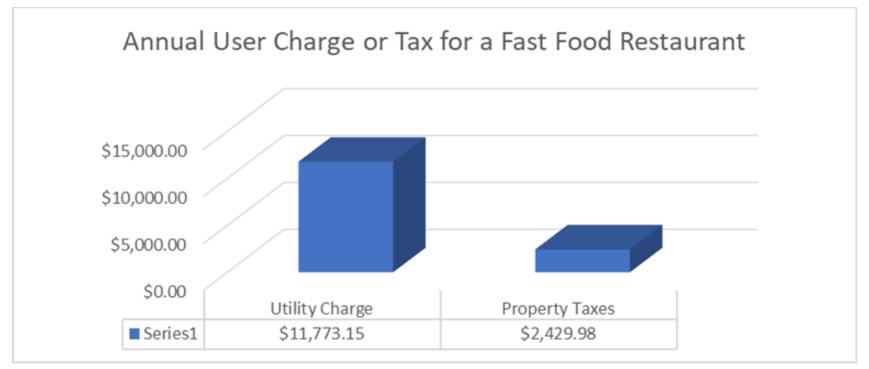
# Draft Utility Charges OR Taxes for Commercial Office Building



Notes:

I. Commercial office building is assumed to be 2,800 square feet and have an Equalized Value of \$224,000 of equalized value. The bar chart represents the maximum charge or tax over the planning period.

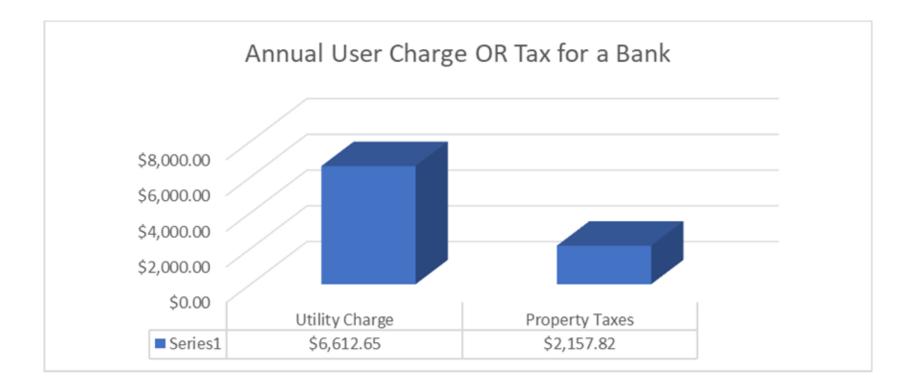
# Draft Utility Charges OR Taxes for a Fast-Food Restaurant with Drive Through



Notes:

I. Fast food restaurant is assumed to be 3,000 square feet with a drive through and have an Equalized Value of \$1,500,000 of equalized value. The bar chart represents the maximum charge or tax over the planning period.

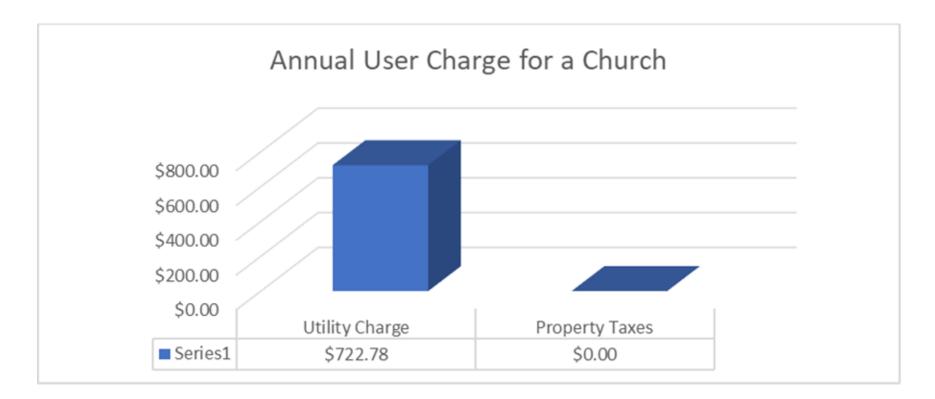
# Draft Utility Charges OR Taxes for a Bank



Notes:

• Based on a 18,000 sq. foot bank facility with an estimated equalized value of 1,332,000.

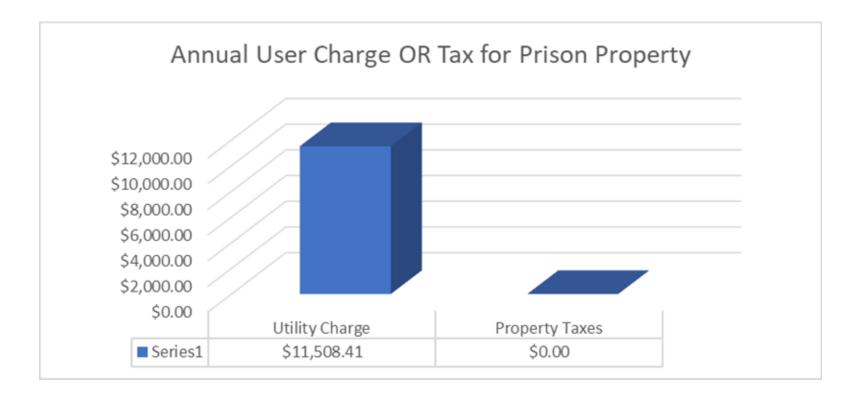
# Draft Utility Charges for a Church



# Notes:

I. Church is assumed to be 12,000 square feet with no school. The property is tax-exempt.

# Draft Utility Charges for a State-Owned Property



#### Notes:

I. Includes properties of 200 S. Madison St and 396 S. Drummond St. #I. Total number of trips equate to 1,381.

# Next Steps

- Council feedback on study results
- Completion of written Transportation Utility Creation Study
- Development of Transportation Utility Ordinance & any applicable policies and procedures
- Refinement of utility billing database and incorporation of database into utility billing system
- Further community outreach





Jon Cameron Senior Municipal Advisor (262) 796-6179 jcameron@ehlers-inc.com



# AGENDA SUMMARY SHEET

MEETING DATE:9-28-21AGENDA SECTION:CONSIDERATION-ACTIONPRESENTER:Julie Nickel, Mayor<br/>Kathy Schlieve, Administrator

TITLE: DISCUSSION: COVID-19 Policies and Response to Current Conditions

<b>DEPARMTENT GOAL(S) SUPPORTED</b> (if applicable)	FISCAL IMPACT	
Public Health	n/a	

## **ISSUE SUMMARY**

We have been working with community partners to understand the surge of COVID-19 in our area. Waupun Memorial Hospital President, DeAnn Thurmer, is asking for help from the community to slow the spread of the virus. We will discuss our response.

# STAFF RECCOMENDATION:

N/A

# ATTACHMENTS:

None

# **RECCOMENDED MOTION:**

Discussion Only



# AGENDA SUMMARY SHEET

MEETING DATE: 9-28-21

AGENDA SECTION: CONSIDERATION-ACTION

PRESENTER: Michelle Kast, Finance Director

TITLE: Discussion: 2022 Budget Workshop 3: Capital and Equipment

<b>DEPARTMENT GOAL(S) SUPPORTED</b> (if applicable)	FISCAL IMPACT	
Discussion item		

#### **ISSUE SUMMARY:**

The third budget workshop (of five) for the 2022 budget will focus on capital improvements and equipment replacement. Debt is also pulled into this presentation as it is commonly used to fund large capital improvements or equipment purchases. The figures in the presentation are proposed at this time and may be revised as the full budget comes together.

# **STAFF RECOMMENDATION:**

N/A

#### ATTACHMENTS:

2022 Capital and Equipment Budget Presentation 2022 Proposed Capital Improvement Schedule 2022 Proposed Equipment Replacement Schedule

## **RECOMMENDED MOTION:**

**Discussion only** 



# **2022 BUDGET WORKSHOP 3 CAPITAL AND EQUIPMENT**

# **SEPTEMBER 28, 2021**

# **BUDGET WORKSHOPS**

- Budget Workshop 1
  6.15.2021 Budget Planning and Timeline
- Budget Workshop 2
  8.31.2021 Fiscal Health Analysis
- Budget Workshop 3 9.28.2021 Capital and Equipment Budgets
- Budget Workshop 4 10.19.2021 Draft Budget
- Budget Workshop 5
  11.9.2021 Public Hearing and Budget Adoption



# **CITY TAX LEVY DISTRIBUTION**

	Fund	2021 Budget	2022 Proposed
	General Fund	\$1,427,156	
	Debt Service Fund	\$768,233	\$783,194
	Library Fund	\$516,792	
	<b>Capital Improvements</b>	\$420,000	\$420,000
$\Rightarrow$	Equipment Replacement	\$169,350	\$225,000
	Taxi Fund	<u>\$0</u>	
	Total	\$3,301,531	



# PROPOSED EQUIPMENT PURCHASES

# **Total Proposed Equipment Budget \$434,928**

- City Hall \$23,350
  - Annual Computer Updates, Payroll Software Upgrades, Color Copier, Server and Firewall
- Police \$83,668
  - Vehicles and related equipment \$44,262
  - Other Equipment \$39,406
    - AED, Computer Updates, Vests, Tasers, Mobile Data Computers, Portable Radios, Radar System, Squad Camera, Interview Room Camera System Server
- Fire \$65,000
  - Portable Radios, Fire Hose, EMR Vehicle



# **PROPOSED EQUIPMENT PURCHASES**

- Public Works \$251,410
  - Trailer for Mower, Flatbed with Hoist, Industrial Snowblower, Radio Repeater System, Cylinders
- Aquatic Center \$10,000
  - Pool Furnishing and Safety Equipment

Funding for Equipment Replacement	
Estimated 2022 Equipment Levy	\$225,000
Estimated Trade-In	\$1,500
Estimated Fund Balance Applied	<u>\$208,428</u>
Proposed Equipment Budget	\$434,928

• Equipment Levy History:

2018	2019	2020	2021
\$200,000	\$205,000	\$225,000	\$169,350



# **PROPOSED CAPITAL IMPROVEMENTS**

# Total Proposed Capital Budget \$1,090,113 (levy funded)

- Safety Building \$113,000
  - Air Conditioning Unit, Facility Design & Engineering, Bollards
    - For Discussion: Facility Design & Engineering
- Public Works \$817,513
  - Street Design & Engineering, CIP Design Costs, Lease Payments on Lighting Upgrades, Community Center Lot Repair, Repair Beams at DPW Garage, Sidewalk Replacement, S. Madison Street Reconstruction Phase 2, Seal Coat Parking Lots, Mill and Overlay
    - For Discussion: Community Center Parking Lot Repair
- Recreation \$11,600
  - Medema Field ADA Upgrades
  - For Discussion 2023 budget items: Resurface Dodge Park Tennis Courts \$30K, Wilcox Park Inclusive Playground \$188K



# **PROPOSED CAPITAL IMPROVEMENTS**

Funding for Capital Improvements	
Estimated 2022 Capital Improvement Levy	\$420,000
Estimated Sidewalk Assessment Revenue	\$148,000
Estimated Fund Balance Applied	<u>\$522,113</u>
Proposed Capital Budget	\$1,090,113

# • Capital Improvement Levy History

2018	2019	2020	2021
\$476,500	\$536,799	\$441,554	\$420,000



# **FUTURE CAPITAL AND EQUIPMENT NEEDS**

Future Debt Requirements	Cap	oital Requirement
Facilities	\$	16,570,653
Streets	\$	6,583,057
Stormwater	\$	8,425,000
Equipment Replacement	\$	3,094,236
Economic Development	\$	5,000,000
Parks	\$	500,000
	\$	40,172,946



# **DEBT OVERVIEW**

o 2022 Debt Payments

Funding for Debt Payments	
Estimated Debt Service Fund Levy	\$783,194
Transfers from Other Funds (TID's, SW, etc)	\$786,971
Estimated Fund Balance Applied	<u>\$21,200</u>
Estimated Total 2022 Debt Payments	\$1,591,365

• Debt Levy History:



• Future Debt Payments



- Debt payments (levy funded) remain fairly steady 2022-2028 at roughly \$819K/yr
- In 2029 debt payments drop (to \$372K)
- This assumes no additional debt is taken on



# **PROPOSED CAPITAL IMPROVEMENTS**

# Stormwater Fund Proposed Capital Budget \$232,000

- S. Madison Street Reconstruction Phase 2, Land Acquisition, Street Design
- Funded through stormwater utility revenue
- Not reliant on tax levy



GL Account 2022 2023 2024 2025 2026 Total Fund/Department/Project **Capital Improvement Fund Capital Projects** City Hall 259,626 City Hall Facility Improvements per CIP 271,600 56,120 305,572 892,918 400-10-5140-800 **City Hall Total** 305,572 271,600 56,120 259,626 892,918 **Public Safety** Police 16,500 Safety Building Air Conditioning Units 400-40-5211-800 5,500 11,000 Safety Building Design and Engineering 400-40-5211-800 100,000 100.000 Install Bollards at Safety Building 400-40-5211-800 7,500 7,500 400-40-5211-800 152,077 1.422.844 1,574,921 Safety Building Facility Improvements 11,000 152,077 1,422,844 Police Total 113,000 1,698,921 Fire Post Incident Showers 400-40-5211-800 250,000 250,000 Fire Total 250,000 250,000 261,000 1,948,921 **Public Safety Total** 113,000 152,077 1,422,844 DPW Street Design and Engineering 400-70-5420-800 52,000 25.000 55,000 30,000 55.000 217,000 Facility CIP Design Costs 400-70-5420-800 40,700 4,500 23,400 68,600 Payments on Energy Efficiency Upgrades 400-80-5950-338 21,122 21,122 15,842 58,086 Community Center Lot Repair 400-20-5514-800 30,000 30,000 13,000 Library Storm Piping/Roof Drainage 400-60-5511-800 13,000 **Museum Facility Improvements** 400-70-5412-800 62.472 62.472 7,800 Repair Beams at DPW Garage 400-70-5412-800 7,800 283.200 City Garage Facility Improvements 400-70-5412-800 283,200 400-70-5436-800 215,000 Sidewalk Replacement 196,000 215,000 200,000 826,000 Special Assessment-Sidewalk Replacement (148,000)(161, 250)(150,000)(161, 250)(620, 500)S. Madison St Reconstruction (Lincoln-Doty) 400-70-5436-800 387,000 387,000 Grove/Roosevelt/Park/Rock/Newton Recons400-70-5436-800 1,250,000 1,250,000 Rock River/Wilcox/McKinley/S.Grove Recon 400-70-5436-800 2,029,500 2.029.500 Seal Coat Parking Lots 400-70-5412-800 16,891 16,891 Streets - Mill and Overlay 400-70-5436-800 214.000 220.000 200.000 200.000 200.000 1,034,000 817,513 **DPW Total** 340,842 2,313,250 561,600 1,629,844 5,663,049 Culture, Recreation, Education Senior Center Design Engineering 400-20-5513-800 529.319 529,319 400-20-5513-800 2.239.791 Senior Center Facility Improvements 2.239.791 Senior Center - Grant/Donations (1,500,000)(1,500,000)Recreation 30,000 30,000 Paint Pool Surface 400-20-5523-800 Park ADA Upgrades 400-20-5525-800 45,500 32,000 3,000 80,500 Medema Fields ADA Upgrades 400-20-5525-800 11,600 11,600 **Resurface Dodge Park Tennis Court** 400-20-5525-800 30,000 30,000 400-20-5525-800 40,000 40,000 Shaler Park Engineering/ Improvements Cemetery Driveway and Parking 400-20-5525-800 20,000 20,000 400-20-5525-800 60,000 60,000 Veteran's Memorial ADA Upgrades 400-20-5525-800 436,000 436,000 **Baseball Complex Turf Repair Contribution-Rec Facility Maintenance** 400-46-4678-000 188,000 Wilcox Park Inclusive Playground 400-20-5525-800 188,000 Wilcox Park Playground Grant/Fundraising (140,000)(140,000)Playground Replacement 400-20-5525-800 30,000 35,000 65,000 **Culture, Recreation, Education Total** 11,600 712,819 861,791 33,000 471,000 2,090,210 1,519,753 **Capital Projects Total** 942,113 2,614,263 2,803,899 2,715,070 10,595,098

Capital Improvement Fund Project Total	1,090,113	2,775,513	3,169,753	2,965,149	2,715,070	12,715,598
Less Estimated Grant Funding/Debt Issuance		-	(1,500,000)	-	-	(1,500,000)
Less Other Revenue Sources	(148,000)	(161,250)	(150,000)	(161,250)	-	(620,500)
Less Estimated Annual Tax Levy	(420,000)	(420,000)	(420,000)	(420,000)	(420,000)	(420,000)
Fund Balance Applied / (Fund Balance Built)	522,113	2,194,263	1,099,753	2,383,899	2,295,070	10,175,098

### Capital Projects

Equipment Replacement Fund **General Government** City Hall Computer & Device Updates 410-10-5140-400 6,350 7,000 9,000 9,100 9,200 40,650 Payroll Software Upgrades 410-10-5140-400 2,800 10,000 12,800 Color Copier Replacement 410-10-5140-400 6,700 6,700 Server and Firewall Replacement 410-10-5140-400 7,500 7,500 **General Government Total** 23,350 17.000 9,000 9,100 9.200 67,650 Public Safety Police AED 410-40-5211-400 1,275 1,483 1,571 1,665 1,764 7,758 Computer Updates (2 desktops/1 laptop) 410-40-5211-400 3,500 2,892 3,065 3,248 3,442 16,147 **Bullet Resistant Vests** 410-40-5211-400 3,400 2,300 2,300 2,300 7,000 17,300 410-40-5211-400 3.500 3.932 20.981 Tasers 5.672 3,710 4.167 Mobile Data Computer(s) 410-40-5211-400 3,000 7,208 7,640 8,098 8,583 34,529 8,500 Portable Radios 410-40-5211-400 8,675 8,500 8,500 8,500 42,675 Police Squad(s) and Equipment 410-40-5211-400 45,762 101,374 53,128 55,715 116,914 372,893 Police Squade Trade-In 410-48-4831-000 (1,500)(1,500)2.691 2.852 410-40-5211-400 2.396 2.539 12.754 Radar System (new squad) 2.276 Squad Camera (new squad) 410-40-5211-400 6,849 4,600 4,650 4,650 4,700 25,449 Thermal Imaging Camera 410-40-5211-400 4,000 4,000 Interview Room Camera System Server 410-40-5211-400 4.759 4.759 Radar Trailer 410-40-5211-400 7,000 7,000 Police Total 83,668 138,253 94,103 90,799 157,922 564,745 Fire **Computer Updates** 410-50-5231-400 4,500 4,500 Portable Radios 410-50-5231-400 15,000 15,000 Mobile Radios 410-50-5231-400 8,000 4.000 4.000 Thermal Imaging Camera 410-50-5231-400 5,400 5,400 Fire Safety House 410-50-5231-400 48.000 48.000 SCBAs with Breathing Tanks 410-50-5231-400 95,000 95,000 190,000 Sensit HCN 410-50-5231-400 1,300 1,300 Fire Hose 410-50-5231-400 15,000 15,000 410-50-5231-400 1,500,000 1,500,000 Aerial Truck EMR Vehicle 410-50-5231-400 35,000 35,000 410-50-5231-400 5,800 4-Gas Meter 2,900 2,900 410-50-5231-400 65,000 1,506,900 11,400 144,300 100,400 1,828,000 Fire Total **Public Safety Total** 148,668 1,645,153 105,503 235,099 258,322 2,392,745 Public Works 410-70-5411-400 220.000 220.000 Dump Truck Payloader with attachments (25% to SW) 410-70-5411-400 161,250 161,250 Tractor, blade, broom 410-70-5412-400 60,000 60,000 410-70-5412-400 2.500 2,500 Trailer for lawnmower 1-Ton Flatbed w/ hoist 410-70-5412-400 42,210 46,000 42,500 130,710 1/2 Ton Pickup Truck 410-70-5412-400 48,000 48,000 Skidloader with Auger (25% to SW) 410-70-5412-400 41.250 41,250 410-70-5412-400 21,000 Payloader Grapple Bucket 21,000 Roller 410-70-5411-400 15,000 15.000 Industrial Snowblower 410-70-5411-400 172.300 172.300 410-70-5412-400 10,400 10,400 Radio Repeater System 410-70-5412-400 4,000 Cylinder Purchase 4,000 Line Laze 410-70-5412-400 7,000 7,000 Radar Speed Signs 410-70-5411-400 7,310 7,310 410-70-5412-400 20.000 20,000 Price Increase Contingency **Public Works Total** 251,410 123,250 122,310 262,500 161,250 920,720 Culture, Recreation, Education Aquatic Facility Pool Furnishings and Safety Equipment 410-20-5523-400 10,000 5,000 5,000 5,000 5,000 30,000 30,000 **Recreation Total** 10,000 5,000 5,000 5,000 5,000 Taxi ADA Minivan 501-10-5154-800 9,000 9,000 9,000 Taxi Total 9,000 433,428 1,790,403 433,772 Grand Total 250,813 511,699 3,420,115 250,813 434,928 Grand Total Equipment Replacement Budget 1,790,403 511.699 433.772 3,420,115 Less Estimated Trade-In (1.500)Less Other Revenue Sources Less Estimated Annual Tax Levy (225,000) (225,000)(225,000)(225,000) (225,000) (225,000) Fund Balance Applied / (Fund Balance Built) 208,428 1,565,403 25,813 286,699 208,772 3,195,115

2022

**GL** Account

2023

2024

2025

2026

Total

#### Equipment Replacment Schedule

City of Waupun 2022 Proposed Budget

#### ozz Proposed Budget

Fund/Category/Department/Item



# AGENDA SUMMARY SHEET

MEETING DATE:9-28-21AGENDA SECTION:CONSIDERATION-ACTIONPRESENTER:Jeff Daane, Public Works Director<br/>Kathy Schlieve, Administrator

**TITLE:** Agreement for Engineering and Architectural Services with Cedar Corp to Complete a Space Needs Analysis for Public Safety Building

<b>DEPARMTENT GOAL(S) SUPPORTED</b> (if applicable)	FISCAL IMPACT	
Public Infrastructure	\$30,750, plus related reimbursal	ole expenses

### **ISSUE SUMMARY**

We have been reviewing potential infrastructure programs that may be coming that could support needed facility improvements. Grant programs typically favor shovel-ready projects which we do not have at this point. We are recommending that we do a deeper dive to assess needs within the public safety building, examining location and space requirements for final engineering. The goal is to move toward a shovel ready project and apply for any potential grants that support our goals. The 2021 budget supports this request.

### **STAFF RECCOMENDATION:**

Approve proposal as presented.

### ATTACHMENTS:

Cedar Corp service agreement

### **RECCOMENDED MOTION:**

Motion to approve an agreement with Cedar Corp for engineering and architectural services to complete a space needs analysis for public safety building renovation and expansion as presented.

## Confirmation of Client Request for Services between Cedar Corporation (ENGINEER) and City of Waupun (CLIENT)

### Authorization to Perform Professional Engineering Services

ENGINEER is hereby authorized to proceed with the project listed below. The services are to be completed in a timely manner mutually agreeable with the CLIENT and ENGINEER.

Project: Space Needs Analysis for Public Safety Building renovation and expansion.

Scope of Work: ARCHITECT/ENGINEER will complete design services as outlined in Attachment A

Method of Compensation: Work will be compensated as outlined in Attachments B

Payments are due and payable thirty (30) days from the date of the ENGINEER's invoice. Amounts unpaid thirty (30) days after the invoice date shall bear interest at the rate of one percent (1%) per month from invoice date.

Timetable: Work will be completed as determined in the kickoff meeting at the start of the project.

THIS AGREEMENT is hereby approved and executed this \_\_\_\_ day of \_\_\_\_\_, 20\_\_\_.

CITY OF WAUPUN

CEDAR CORPORATION

By:	By:
Name: Jeff Daane	Name: Cory A. Scheidler, A.I.A.
Title: Director of Public Works	Title: Director of Architecture
Ву:	By:
Name: Julie Nickel	Name: R <u>on Dalton, P.E.</u>
Title: Mayor	Title: Professional Engineer

# Attachment A Scope of Work

## Scope of Work:

ENGINEER will complete the following Scope of Work for the Project, as follows.

Cedar Corporation's trademark quality is to listen to you.

We want to learn and understand your wants, needs, and expectations. We seek to create an environment that promotes collaboration to develop mutually acceptable solutions.

The key to achieving this is communication. We have developed a process that focuses on communication and facilitation to develop focused discussions and follows a well-defined agenda. This process allows us to efficiently gather all the available information and ideas and then review them to complete a thorough evaluation of the design challenge.

Our approach to the City of Waupun Public Safety Building Project is a six-step process that includes:

- 1. A project kick-off meeting to identify issues
- 2. An analysis of the current facility site and adjacent property
- 3. Define the space needs and programming requirements for the fire and police departments and facility
- 4. Site analysis
- 5. Develop conceptual design solutions
- 6. Review of findings



# Project Kick-off Meeting (Step 1)

We will schedule a kick-off meeting with the City and other appropriate stakeholders to review the project. This will include discussions on the goals, expectations, primary and secondary shareholders established project milestones, and community outreach. At this time, we will complete a preliminary review of the existing facility and site. This meeting will develop a future meeting schedule so that everyone can plan in advance. Upon completion of the kick-off meeting, Cedar Corporation will have a more thorough understanding of your objectives.

Cedar Corporation will then:

- Conduct a review of information we have gathered during the meeting
- Meet with Department heads and staff, as needed, to review information
- Gather available site information, previous studies, and previous project plans
- Upon completion of our review of the current studies and other provided data, we will begin our evaluation of the City's needs and continue with department interviews

# C Analysis of Current Facilities (Step 2)

Gathering data and developing a thorough understanding of the existing facility, deficiencies, and needs is critical to establishing goals for the City. We need a thorough understanding of the problem so that we can provide the most effective solutions. Our analysis of the existing facility will include:

- Evaluation the current facilities for immediate improvements and deficiencies
- Evaluation of building systems
- Evaluation of ADA compliance
- Evaluation of storage and space needs
- Evaluation of current features and equipment that should be salvaged, replaced, or added
- Review of parking site access and traffic patterns of the current site
- Assessment of security, access points, reception, and safety of facility
- Review the potential suitability of any existing facilities for renovation
- Review zoning and applicable regulatory approvals that may be required

As we work through the analysis of the existing facilities, we will continue to meet with department heads, and appropriate staff to review current operations and potential facility and operational improvements.



# Analysis of Space Needs and Programming Requirements (Step 3)

The space needs and programming efforts will develop the size and configuration of a new facility for the City. We assess typical department needs for the purpose of estimating a facility size and future expansions. This process will involve collaborative meetings with user groups to discuss needs, present options, and allow everyone to understand the needs of the departments. Our space and needs analysis will include:

- Meet with department heads and appropriate staff to review the facilities and needs
- Review space needs for equipment/vehicle storage and individual workspace
- Evaluate current elements and equipment that will be salvaged or may be required for the facility
- Review staffing growth potential and needs
- Study traffic flow
- Review employee areas, break room, lockers, etc.
- Review facility visitor access and spaces
- Review meeting/staff space
- Review sustainability opportunities
- Review data, IT, and computer equipment
- Review security for facility
- Evaluate Emergency Operations
- Review future facility use modifications
- Preparation of needs consensus as developed from staff interviews
- Preparation of space and function calculations
- Preparation of current and future programming needs

# Site Analysis (Step 4)

Our analysis of the existing and potential site will include:

- Review of existing facilities and site
- Review of adjacent site for public safety options and expansions
- Review site based on current and future land use plans
- Review of mapped wetland and soil data and geotechnical considerations
- Review options for a combined facility versus separate departments
- Review options for street between existing facility and available site
- Review available space for buildings, storage, and access
- Review site access and traffic patterns for the candidate site
- Review of comprehensive plan recommendations for the candidate sites
- Review zoning requirements for candidate site
- Review potential sustainable design and construction approaches
- Review options for future expansions of facilities and services

# C

# Development of Design Scenarios (Step 5)

Upon the completion of our report and summary presentation, our team will begin the development of a design concept. We will collaborate with the City and department heads to develop a conceptual design and cost projections for the project. We anticipate that this phase will include one planning meeting and one presentation meeting. Design concepts will include:

- Review the existing facilities condition and suitability for re-use or renovation
- Review any opportunities for cost savings through re-use, adaptability, and renovation
- Review how the City may maintain operations during the facility transition
- Review sustainable opportunities
- Develop general site layout and overview of traffic patterns and operations
- Develop proposed layout of building locations, storage facilities parking and out buildings
  Op to two layouts with a revision to each
- Review options with City to create a preferred option and move forward with additional conceptual design and budgeting
- Prepare Final Conceptual Site Plan and Building Plan
- Prepare rendering of conceptual layout and buildings
- Develop an implementation schedule for the project
- Develop preliminary opinions of the cost of a new facility
- Prepare Executive Summary of findings
- Present summary and opinion based on findings

The final deliverables will include:

- Conceptual Site Plan
- Conceptual Building Plan
- Rendering
- Opinion of Probable Cost



# Report Findings and Discuss Suitability of Sites (Step 6)

Upon completion of our investigation and evaluation, we will continue to review and refine the project goals. At this time, our team will conduct another formal meeting. The purpose will be to review our findings, discuss, and define how we move forward with the project. This meeting will include:

- Review our team's findings
- Recommend improvements to address the required immediate short-term and long-term needs of the City
- Review of site access and traffic patterns
- Identify any potential site constraints
- Consider applicable zoning requirements
- Review project constraints that may lead to large financial impacts
- Review the existing facilities condition and suitability for re-use or renovation
- Review any opportunities for cost savings through re-use, adaptability, and renovation
- Review possible facility and operational inefficiencies
- Review sustainable opportunities
- Develop preliminary opinions of the cost of a new facility
- Present summary and opinion based on findings

Standard Short Form Agreement for Professional Services 2021

# Attachment B Compensation

## ARCHITETURAL & ENGINEERING SERVICES

Whereas the CLIENT has elected to compensate the ARCHITECT/ENGINEER for Architectural & ENGINEERING Services on a "Lump Sum" basis, the lump sum price shall include all cost items including labor, overhead, direct expense, and professional fee, and shall be in the amount as follows:

•	Space Needs Assessment and Planning Services (steps 1-4)	\$ 17,750
6	Conceptual Design Services (steps 5-6)	\$ 12,950

**Direct Expenses:** Reimbursement of direct expenses incurred in connection with the PROJECT, including but not limited to the following:

Reimbursable expenses in addition to the Lump Sum Fee during may include the following estimated fees.

•	Geotechnical Investigation (allowance)	\$5,000
0	Hazardous Materials Investigation (allowance)	\$4,000
٠	Topographic Survey (allowance)	\$3,500



# AGENDA SUMMARY SHEET

**MEETING DATE:** 9-28-21

AGENDA SECTION: RESOLUTIONS-ORDINANCES

PRESENTER: Dan VandeZande, City Attorney Jeff Daane, Public Works Director **TITLE:** Ordinance to amend Ch. 9.03 entitled Public Nuisances- Tree or Plant Diseases

DEPARMTENT GOAL(S) SUPPORTED (if applicable)	FISCAL IMPACT	

### **ISSUE SUMMARY**

City of Waupun Ordinance 9.03 governs tree or plant diseases in the city. Staff have been receiving a number of complaints from citizens about trees damaged or diseased on private property. A draft ordinance has been prepared for discussion and consideration so we are operating from a uniform interpretation of the rules.

### **STAFF RECCOMENDATION:**

Accept the first reading and return the ordinance at future meeting for final review and adoption consideration

### ATTACHMENTS:

Draft ordinance

### **MOTION OPTIONS FOR CONSIDERATION:**

1. Motion to accept the first reading of the ordinance to amend Chapter 9.03 entitled Public Nuisances-Tree or Plant Diseases

2. Motion to waive the first reading and adopt Ordinance #\_\_\_\_\_ to amend Chapter 9.03 entitled Public Nuisances-Tree or Plant Diseases

3. Do nothing and the ordinance fails

#### 9.03 - TREE OR PLANT DISEASES.

#### (3) ABATEMENT PROCEDURE.

- (a) <u>Notice</u>. If the <u>City ForesterCode Enforcement Officer</u> determines that a dead or diseased tree or plant exists on any private property in violation of this section, a notice may be issued, in writing, by the <u>ForesterCode Enforcement Officer</u> to the property owner directing, as appropriate, that such tree or plant be removed or treated as therein specified to protect surrounding trees or plants. A notice issued under this section shall provide a reasonable period of time, which shall not be less than 72 hours, within which to perform. The notice shall also state that the existence of the facts which gave rise to the notice constitute a public nuisance which may be abated by the City upon failure of the property owner to comply with the terms of the notice.
- (b) <u>Court Proceedings</u>. If the corrective action set forth in the notice is not taken by the property owner within the time set forth in the notice, and likelihood that other trees or other plants will be infected, damaged or destroyed, or that persons will be injured, the <u>City\_ForesterCode</u> <u>Enforcement Officer</u> shall request the commencement of a nuisance abatement action under Ch. 823, Wis. Stats..
- (c) <u>Summary Abatement</u>. If, in the judgment of the <u>City ForesterCode Enforcement Officer</u>, delay is likely to cause injury to persons or the spread of disease to other trees or plants, then the <u>City</u> <u>ForesterCode Enforcement Officer</u> may enter upon the property and take all necessary action including, but not limited to, trenching to separate root systems, inoculation or other treatment, or removal of the nuisance.
- (d) <u>Appeal</u>. Appeal from the determination of the <u>Public Works Director or the Recreation</u> <u>CoordinatorCode Enforcement Officer</u> as contained in any order under this section shall be to the Board of Public Works in accordance with the procedures set forth in Ch. 68, Wis. Stats. A written request for an appeal shall be made in writing within 10 days of the date of delivery of the notice. An appeal shall not delay the right of the Public Works Director or the Recreation Coordinator to summarily abate the nuisance as set forth in subsection (3)(c) of this section, but a ruling of such appeal in favor of the property owner shall relieve the owner of any obligation to pay the costs of such summary abatement.
- (e) <u>Costs</u>. Costs of judicial abatement of any nuisance under this section shall be taxed and collected pursuant to Ch. 823, Wis. Stats. Costs of summary abatement shall be invoiced to the property owner and collected as a debt or, if permitted by law, may be assessed against the real estate and collected as a special tax against the property.
- (f) Code Enforcement Officer and City Forester. As used here, the Code Enforcement Officer shall mean the Public Works Director or other Code Enforcement Officer designated by the mayor. The Code Enforcement Officer shall consult with the City Forester or other arborist as he or she shall deem necessary in carrying out the provisions of this ordinance.

# ORDINANCE # 21 - \_\_\_\_

## AN ORDINANCE TO AMEND CHAPTER SEVEN OF THE WAUPUN MUNICIPAL ENTITLED "STREETS AND SIDEWALKS" AND CHAPTER NINE OF THE WAUPUN MUNICIPAL CODE ENTILED "PUBLIC NUISANCES."

THE COMMON COUNCIL OF THE CITY OF WAUPUN ORDAINS:

SECTION 1: Section 7.09 of the Municipal Code of the City of Waupun entitled

"Tree Planting" is amended as provided in Exhibit A to this ordinance.

SECTION 2: Section 9.03 of the Municipal Code of the City of Waupun entitled

"Tree or Plant Diseases" is amended as provided in Exhibit B to this ordinance.

SECTION 3: All ordinances or portions of ordinances inconsistent with the provisions

of this ordinance are repealed.

SECTION 4: This Ordinance shall be in full force and effect on its passage and

publication as provided by law.

Enacted this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

Julie J. Nickel Mayor

ATTEST:

Angela Hull City Clerk

# **EXHIBIT A**

## 7.09 – PLANTING AND MAINTENANCE OF TREES, BUSHES AND SHRUBS.

- (1) <u>Purpose and Intent</u>. The intent of this section is to regulate the planting, trimming, maintenance, pruning, and removal of trees growing on public and private property in the City of Waupun, particularly because of tree losses in the City due to age, disease, and wind and storm activity. It is the policy of the City to encourage residents to plant and replace trees to provide shade, to enhance the beauty of their property, promote energy efficiency and environmental sustainability, and to provide an asset to the community. In furtherance of this policy, the following regulations shall apply.
- (2) <u>General Restrictions</u>. No property owner shall plant or allow to remain any of the following conditions with respect to trees, bushes and shrubbery located on the owner's property, or located within the public right of way immediately adjacent to the owner's property:

(a) <u>Street or Sidewalk Encroachment</u>. Limbs, branches or other growth from trees, bushes and shrubs are prohibited where they extend less than eight (8) feet above the surface of any public sidewalk, or where they extend less than fifteen (15) feet above the surface of any paved public street.

(b) <u>Interference with Public Right of Way</u>. Dead or diseased limbs, branches or other growth from trees, bushes or shrubs, regardless of height, are prohibited where they extend onto or encroach on the public right of way so as to obstruct or render dangerous for passage or otherwise constitute a hazard to the safety of persons travelling on public sidewalks, streets, alleys or other public rights-of-way, as determined in the sole discretion of the Code Enforcement Officer.

(c) <u>Interference with Vision Triangle</u>. Trees, bushes or shrubs are prohibited within the vision clearance triangle as set forth in §16.02(46m) of the Zoning Code of the City of Waupun, or within twenty (20) feet of any traffic signal.

(d) <u>Interference with Utility Services</u>. Trees, bushes or shrubs are prohibited where planted less than ten (10) feet from the location of any sewer or water main or lateral. Trees, bushes or shrubs that reach a mature height greater than eighteen (18) feet are prohibited beneath overhead utility lines.

(e) <u>Interference with Established Watercourses</u>. Dead or diseased limbs, branches or other growth from trees, bushes or shrubs are prohibited where they extend onto or encroach on any navigable body of water or public watercourse within the City so as to obstruct or render dangerous for passage or otherwise constitute a hazard to public safety, as determined in the sole discretion of the Code Enforcement Officer. Every person owning property immediately adjacent to or through which a navigable body of water or public watercourse passes, shall keep and maintain that part of their property free of trash, debris, excessive vegetation or other obstacles that would pollute, contaminate, or significantly restrict the flow of water.

(f) <u>Municipal Terrace Restrictions</u>. Trees, bushes or shrubs are prohibited within the municipal terrace, except as specifically authorized in subsection (3) below. As used here, "municipal terrace" shall be defined as the area of municipal right of way lying between the sidewalk and the street curb, or street pavement where there is no curb.

(g) <u>Tree or Plant Diseases</u>. Trees, bushes and shrubs, including limbs, branches and other growth, are prohibited where they are in a deteriorated condition and are likely to cause the spread of disease or otherwise endanger persons as specified in section 9.03 of the Waupun Municipal Code, as determined in the sole discretion of the Code Enforcement Officer.

(h) <u>Other Hazardous or Nuisance Conditions</u>. Trees, bushes and shrubs, including limbs, branches or other growth, are prohibited where they constitute a hazard or public nuisance as specified in section 9.03 of the Waupun Municipal Code, as determined in the sole discretion of the Code Enforcement Officer.

- (3) <u>Permitted Plantings in Municipal Terrace</u>. Property owners may plant and maintain trees, bushes and shrubs within the municipal terrace immediately adjacent to the owner's property, subject to the following restrictions:
  - (a) <u>General Restrictions</u>. No person shall plant, trim, prune or remove trees, bushes or shrubs on any public property, including without limitation the municipal terrace, except as specifically provided here. As used here, "municipal terrace" shall be defined as the area of municipal right of way lying between the sidewalk and the street curb, or street pavement where there is no curb.
  - (b) <u>Required Permit</u>. Property Owners may plant, trim, prune or remove trees, bushes or shrubs within the municipal terrace immediately adjacent to the owner's property only after first obtaining a permit issued by the Director of Public Works or his or her designee, and only in full compliance of the terms of the permit. There shall be no charge for this permit. No permit shall be required to prune, cultivate, fertilize, or water trees, bushes or shrubs within the municipal terrace, provided that this is done in a manner consistent with the terms and restrictions of this section.

- (c) <u>Permit Restrictions</u>. The following restrictions shall apply to the issuance of a permit for the planting and maintenance of trees, bushes and shrubs within the municipal terrace:
  - 1. Trees, bushes or shrubs are prohibited within any municipal terrace that is less than four (4) feet wide.
  - 2. There shall be a minimum distance of thirty-five (35) feet between small sized trees, and fifty (50) feet between large or medium sized trees.
  - 3. Small sized trees shall be planted not less than five (5) feet from driveways or public alleys and large and medium sized trees shall be planted not less than fifteen (15) feet from driveways or public alleys.
  - 4. No trees shall be planted within twenty (20) feet from any utility pole or utility service box. No trees shall be planted within ten (10) feet of any utility water or gas shutoff valve.
  - 5. No trees greater than six (6) feet in height or having a trunk greater than one and one-half  $(1\frac{1}{2})$  inches in diameter shall be planted in the municipal terrace.
  - 6. No trees, bushes or shrubs shall be planted in the municipal terrace in violation of the general restrictions contained in subsection (2) above.
  - 7. Only trees of the genus, species and variety approved by the City may be planted in the municipal terrace, except as otherwise approved by Public Works Director or his or her designee. A list of approved trees may be obtained from the Public Works Director or his or her designee.
  - 8. The Public Works Director or his or her designee may refuse a tree permit within the municipal terrace if, in his or her sole discretion, this will interfere with the safety, health, and welfare of the public, location of utilities, public sidewalk, driveways and streetlights, general character of the area in which the tree is located or proposed to be located, type of soil, or characteristics and physiological need for the genus, species and variety of trees.

- (4) <u>Enforcement and Penalties</u>. This section shall be subject to the following enforcement and penalty provisions:
  - (a) <u>Code Enforcement Officer</u>. This section shall be administered by the Public Works Director, or such other Code Enforcement Officer as may be designated by the mayor.
  - (b) <u>Notice</u>. If the Code Enforcement Officer determines that any property owner is in violation of this section, then the Code Enforcement Officer may issue a written notice to the property owner ordering such corrective action as may be necessary to bring the property into full compliance with the provisions of this section. Any notice issued under this section shall provide a reasonable period of time, which shall not be less than seventy-two (72) hours, in which the property owner shall be required to take such corrective action. The notice shall also state the facts and circumstances which gave rise to the notice, and may provide general notice of the provisions of this section and the enforcement and penalties that may be imposed should the property owner fail to timely comply with the terms of the notice.
  - (c) <u>Compliance Costs</u>. Any property owner in violation of this section shall be responsible for all corrective action necessary to remedy the situation which gave rise to the notice provided under subsection (4)(b) above, including without limitation, any repair to sidewalk, curb, sewer or water main or lateral, or other utility equipment, or other municipal property.
  - (d) <u>Enforcement Action</u>. If all required corrective action set forth in the notice is not taken by the property owner within the time prescribed, then the Code Enforcement Officer take such enforcement action and imposed such penalties as may be authorized under the Waupun Municipal Code, including without limitation, any or all of the following:
    - 1. Issue citations to the property owner as specified in section 18.04 of the Waupun Municipal Code, in which case each day a violation continues or occurs shall constitute a separate offense.
    - 2. Pursue summary abatement of the condition under section 9.03 of the Waupun Municipal Code and Ch. 823, Wis. Stats. In this event, all costs of summary abatement shall be invoiced to the property owner and collected as a debt or assessed against the real estate and collected as a special assessment against the property.
    - 3. Pursue abatement of the condition as a public nuisance under section 9.03 of the Waupun Municipal Code and Ch. 823, Wis. Stats.

# EXHIBIT B

## 9.03 - TREE OR PLANT DISEASES.

## (3) ABATEMENT PROCEDURE.

- (a) <u>Notice</u>. If the Code Enforcement Officer determines that a dead or diseased tree or plant exists on any private property in violation of this section, a notice may be issued, in writing, by the Code Enforcement Officer to the property owner directing, as appropriate, that such tree or plant be removed or treated as therein specified to protect surrounding trees or plants. A notice issued under this section shall provide a reasonable period of time, which shall not be less than 72 hours, within which to perform. The notice shall also state that the existence of the facts which gave rise to the notice constitute a public nuisance which may be abated by the City upon failure of the property owner to comply with the terms of the notice.
- (b) <u>Court Proceedings</u>. If the corrective action set forth in the notice is not taken by the property owner within the time set forth in the notice, and likelihood that other trees or other plants will be infected, damaged or destroyed, or that persons will be injured, the Code Enforcement Officer shall request the commencement of a nuisance abatement action under Ch. 823, Wis. Stats..
- (c) <u>Summary Abatement</u>. If, in the judgment of the Code Enforcement Officer, delay is likely to cause injury to persons or the spread of disease to other trees or plants, then the Code Enforcement Officer may enter upon the property and take all necessary action including, but not limited to, trenching to separate root systems, inoculation or other treatment, or removal of the nuisance.
- (d) <u>Appeal</u>. Appeal from the determination of the Code Enforcement Officer as contained in any order under this section shall be to the Board of Public Works in accordance with the procedures set forth in Ch. 68, Wis. Stats. A written request for an appeal shall be made in writing within 10 days of the date of delivery of the notice. An appeal shall not delay the right of the Public Works Director or the Recreation Coordinator to summarily abate the nuisance as set forth in subsection (3)(c) of this section, but a ruling of such appeal in favor of the property owner shall relieve the owner of any obligation to pay the costs of such summary abatement.
- (e) <u>Costs</u>. Costs of judicial abatement of any nuisance under this section shall be taxed and collected pursuant to Ch. 823, Wis. Stats. Costs of summary abatement shall be invoiced to the property owner and collected as a debt or, if permitted by law, may be assessed against the real estate and collected as a special tax against the property.

(f) <u>Code Enforcement Officer and City Forester</u>. As used here, the Code Enforcement Officer shall mean the Public Works Director or other Code Enforcement Officer designated by the mayor. The Code Enforcement Officer shall consult with the City Forester or other arborist as he or she shall deem necessary in carrying out the provisions of this ordinance.