



## TUALATIN CITY COUNCIL MEETING

MONDAY, AUGUST 23, 2021

JUANITA POHL CENTER  
8513 SW TUALATIN ROAD  
TUALATIN, OR 97062

Mayor Frank Bubenik  
Council President Nancy Grimes  
Councilor Valerie Pratt                      Councilor Bridget Brooks  
Councilor Maria Reyes                      Councilor Cyndy Hillier  
Councilor Christen Sacco

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To the extent possible, the public is encouraged to watch the meeting live on local cable channel 28, or on the City's website.

For those wishing to provide comment during the meeting, there is one opportunity on the agenda: Public Comment. Written statements may be sent in advance of the meeting to Deputy City Recorder Nicole Morris up until 4:30 pm on Monday, August 23. These statements will be included in the official meeting record, but not read during the meeting.

For those who would prefer to make verbal comment, there are two ways to do so: either by calling in using the number below or entering the meeting using the zoom link and writing your name in chat. As always, public comment is limited to three minutes per person.

Phone: +1 669 900 6833

Meeting ID: 861 2129 3664

Password: 18880

Link: <https://us02web.zoom.us/j/86121293664?pwd=SS9XZUZyT3FnMk5rbDVKN2pWbnZ6UT09>

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### Work Session

- 1. 6:00 p.m. (30 min) – Police Department Updates.** Chief Steele will present updates from the Tualatin Police Department, including the status of the South Cities Mental Health Response Team, Body Worn Cameras, traffic stop data, and crime stats.
- 2. 6:30 p.m. (30 min) – Council Meeting Agenda Review, Communications & Roundtable.** Council will review the agenda for the August 23 City Council meeting and brief the Council on issues of mutual interest.

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### 7:00 P.M. CITY COUNCIL MEETING

Call to Order

Pledge of Allegiance

## Moment of silence for those who have lost their lives to COVID-19

### Public Comment

*This section of the agenda allows anyone to address the Council regarding any issue not on the agenda, or to request to have an item removed from the consent agenda. The duration for each individual speaking is limited to 3 minutes. Matters requiring further investigation or detailed answers will be referred to City staff for follow-up and report at a future meeting.*

### Consent Agenda

*The Consent Agenda will be enacted with one vote. The Mayor will ask Councilors if there is anyone who wishes to remove any item from the Consent Agenda for discussion and consideration. If you wish to request an item to be removed from the consent agenda you should do so during the Citizen Comment section of the agenda.*

1. Consideration of Approval of the Work Session and Regular Meeting Minutes of August 9, 2021

### General Business

*If you wish to speak on a general business item please fill out a Speaker Request Form and you will be called forward during the appropriate item. The duration for each individual speaking is limited to 3 minutes. Matters requiring further investigation or detailed answers will be referred to City staff for follow-up and report at a future meeting.*

1. Consideration of **Ordinance No. 1458-21** of the Tualatin City Council Making Certain Determinations and Findings Relating to and Approving the Southwest and Basalt Creek Development Area Plan
2. Consideration of **Ordinance No. 1459-21** of the Tualatin City Council Making Certain Determinations and Findings Relating to and Approving a Substantial Amendment to the Leveton Tax Increment Plan

### Council Communications

### Adjournment

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Meeting materials, including agendas, packets, public hearing and public comment guidelines, and Mayor and Councilor bios are available at [www.tualatinoregon.gov/council](http://www.tualatinoregon.gov/council).

Tualatin City Council meets are broadcast live, and recorded, by Tualatin Valley Community Television (TVCTV) Government Access Programming. For more information, contact TVCTV at 503.629.8534 or visit [www.tvctv.org/tualatin](http://www.tvctv.org/tualatin).

In compliance with the Americans with Disabilities Act, this meeting location is accessible to persons with disabilities. To request accommodations, please contact the City Manager's Office at 503.691.3011 36 hours in advance of the meeting.



*City of Tualatin*

**CITY OF TUALATIN  
Staff Report**

**TO:** Honorable Mayor and Members of the City Council  
**THROUGH:** Sherilyn Lombos, City Manager  
**FROM:** Bill Steele, Chief of Police  
**DATE:** August 23, 2021

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**SUBJECT:**  
Discussion on Tualatin Police Department Updates

**EXECUTIVE SUMMARY:**  
Chief Steele will present updates from the Tualatin Police Department, including South Cities Mental Health Response Team, Body Worn Cameras, traffic stop data, and crime stats.

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**ATTACHMENTS:**  
-PowerPoint Presentation

# Tualatin Police Department Updates

**August 23, 2021**



# **Mental Health Response Team**

- IGA has been signed with Washington County
- Partnership with Tualatin, Tigard, Sherwood and King City for 40 hours of clinician coverage per week
- South Cities MHRT will be housed out of the Tualatin Police Department
- Swing shift hours of 1:00 pm until 11:00 pm Tuesday through Friday
- Tentative Start Date of early September

# **Mental Health Response Team**

**Clinician has been identified**

- **Crystal Fisher**

**MHRT Officers have been selected by police departments**

- **Tualatin Officer Shawn Fischer**
- **Tigard Officer Joe Northcote**
- **Sherwood Officer Adam Keesee**

# Body Worn Cameras

## Guiding Principals

- Improve accountability and transparency
- Strengthen community trust and relationships
- Promote officer safety and de-escalation opportunities
- Enhance the quality of investigations and evidence gathering

# Body worn Cameras

- Researched numerous vendors and attended presentations and demonstrations from three companies
- Draft Body Worn Camera policy has been posted on our website
- We were awarded a \$15,000 grant towards our BWC implementation and another grant is still pending



# Traffic Stop Data

Stops by Perceived Race/Ethnicity

1/1/2021 to 7/31/2021

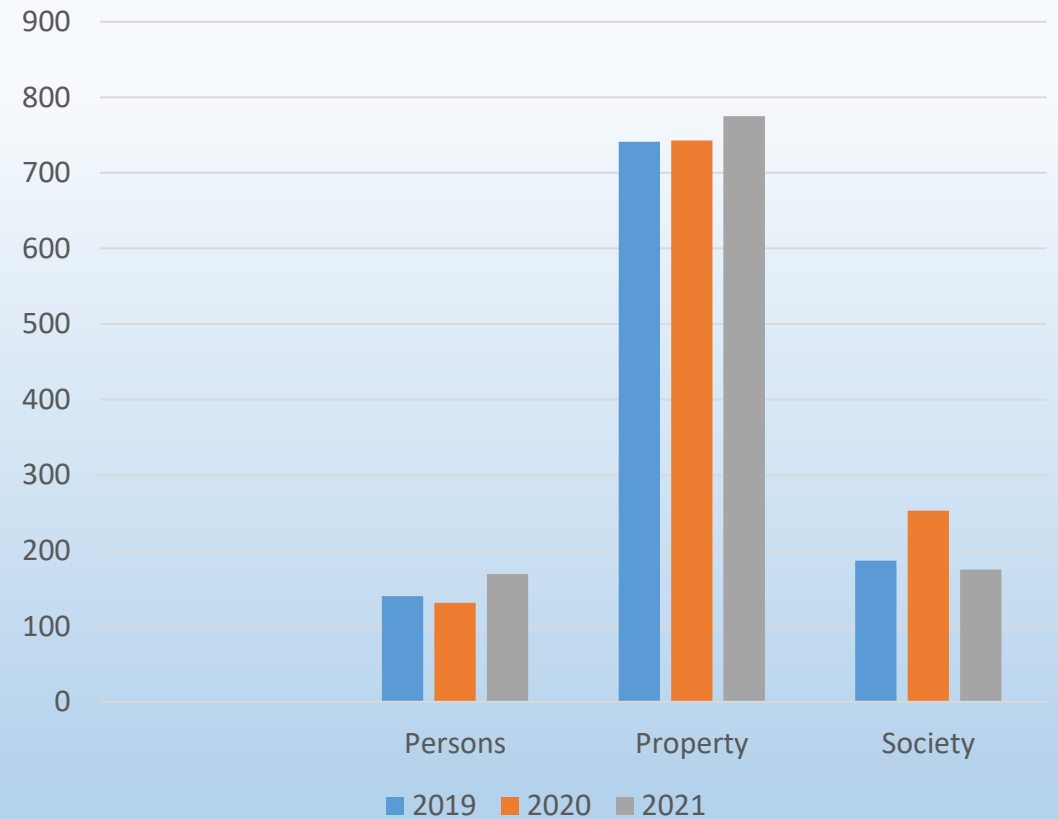
In Tualatin

|                  |                   | All Stops |        | Warning |        | Citation |        | Other Dispo |        |
|------------------|-------------------|-----------|--------|---------|--------|----------|--------|-------------|--------|
| Race             | 2019 Pop Estimate | Count     | %      | Count   | %      | Count    | %      | Count       | %      |
| ASIAN            | 3.70%             | 64        | 2.64%  | 42      | 3.16%  | 21       | 2.18%  | 1           | 0.75%  |
| BLACK            | 2.10%             | 110       | 4.53%  | 73      | 5.49%  | 28       | 2.90%  | 9           | 6.72%  |
| LATINO           | 16.60%            | 329       | 13.56% | 170     | 12.79% | 139      | 14.42% | 20          | 14.93% |
| MIDDLE EASTERN   |                   | 21        | 0.87%  | 18      | 1.35%  | 3        | 0.31%  | 0           | 0.00%  |
| NATIVE AMERICAN  | 1.20%             | 2         | 0.08%  | 1       | 0.08%  | 1        | 0.10%  | 0           | 0.00%  |
| PACIFIC ISLANDER | 1.20%             | 26        | 1.07%  | 18      | 1.35%  | 8        | 0.83%  | 0           | 0.00%  |
| WHITE            | 72.30%            | 1,875     | 77.26% | 1,007   | 75.77% | 764      | 79.25% | 104         | 77.61% |
| Total            |                   | 2,427     |        | 1,329   | 54.76% | 964      | 39.72% | 134         | 5.52%  |

# Crime Stats

January 1 – July 31

| Jan 1 - July 31 | 2019 | 2020 | 2021 |
|-----------------|------|------|------|
| Persons         | 140  | 131  | 169  |
| Property        | 741  | 743  | 775  |
| Society         | 187  | 253  | 175  |



# Digital Radio Conversion

- \$77million dollar countywide bond passed in 2016
  - New 911 center and system seismic upgrades
  - Build new digital radio system to replace outdated analog system
  - Replace over 3,000 analog radios use by first responders
- Radio system go-live date end of September
- 911 center full occupancy November

# **Additional Information**

- Recruiting for a new officer
- Ongoing discussions regarding SRO's
- Implementing state law changes



*City of Tualatin*

**CITY OF TUALATIN**  
**Staff Report**

**TO:** Honorable Mayor and Members of the City Council  
**THROUGH:** Sherilyn Lombos, City Manager  
**FROM:** Nicole Morris, Deputy City Recorder  
**DATE:** August 23, 2021

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**SUBJECT:**

Consideration of Approval of the Work Session and Regular Meeting Minutes of August 9, 2021

**RECOMMENDATION:**

Staff respectfully recommends the Council adopt the attached minutes.

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**ATTACHMENTS:**

- City Council Work Session Meeting Minutes of August 9, 2021
- City Council Regular Meeting Minutes of August 9, 2021



## OFFICIAL MINUTES OF THE TUALATIN CITY COUNCIL WORK SESSION MEETING FOR AUGUST 09, 2021

Present: Mayor Frank Bubenik, Council President Nancy Grimes, Councilor Bridget Brooks, Councilor Valerie Pratt, Councilor Cyndy Hillier, Councilor Christen Sacco

Absent: Councilor Maria Reyes

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Mayor Bubenik called the meeting to order at 5:30 p.m.

### **1. Election Referral Process.**

City Attorney Sean Brady presented information on the election referral process. He provided a brief history of the "Oregon System" in regards to elections. Attorney Brady stated there are three components to the system including initiatives, referendums, and the referral processes. He explained the referral process including the passage of a resolution, preparation of the ballot title, notice of the ballot title, a ballot title challenge period, the explanatory statement, and the certification process. Attorney Brady presented a proposal for the referral process with the city including the council determining the language to be referred, city staff preparation of the resolution with all of the required items, and a council vote on the complete resolution package. He stated upcoming elections are May 17, 2022 and November 8, 2022.

Council President Grimes asked what a citizen has to have filed for signature collection to begin. Attorney Brady stated they are required to file forms with the city that must be certified before signature gathering begins.

Councilor Sacco asked what the process and timeline is for the challenge period. Attorney Brady stated the challenge period is for the ballot title and citizens have seven days to file a challenge on the title with the District Attorney.

Council President Grimes asked if signatures can be electronic. Attorney Brady stated citizens can download a form, sign, and send to the chief petitioner.

City Attorney Brady shared referral language that was submitted by citizens. He recommended clarifications to the language.

Councilor Pratt asked for clarification on how terms are counted for someone appointed part way through a term. Attorney Brady stated the partial term counts as a full term.

Councilor Brooks thanked Attorney Brady for the clarifications on the processes and the language.

Mayor Bubenik asked if Council would like to direct staff to draft a resolution to move the process forward.

Council President Grimes stated she is not in favor of Council referring this item to the ballot. She would like to see this be a citizen led initiative.

Mayor Bubenik stated due to the COVID resurgence he doesn't believe it is safe for signature gathers to be out in the community. He is in favor of council referral to the ballot. He reiterated the vote will be done by the citizens and they will get to make the ultimate decision.

Councilor Brooks stated experience as a Councilor fosters the city doing well. She stated the position of Mayor reflects regional relationships that are built over time.

Council consensus was reached to have the language drafted in a resolution and brought back to council at a public meeting.

Council President Grimes stated she wants this to be done with ample citizen input.

Council President Grimes asked if there is interest in adding language regarding a Mayor serving one term limit as a Councilor prior.

Mayor Bubenik stated he doesn't think that language should be added as everyone should have the opportunity to run for whichever position they see fit.

Councilor Brooks shared the same concerns as Council President Grimes in that experience fosters the city doing well. She stated regional relationships are built over time and wants to avoid transitional issues.

## **2. Council Meeting Agenda Review, Communications & Roundtable.**

Councilor Hillier stated she attended the Clackamas County Business Alliance meeting.

Councilor Pratt stated she attended the Clackamas County Climate Action Alliance meeting and the Clackamas County Coordinating Committee meeting. She stated cooling centers will be available this week at the Library and the Juanita Pohl Center.

Councilor Brooks stated if you are feeling COVID symptoms it is important to be seen early as you may be able to receive an infusion. She encouraged people to keep being kind.

Council President Grimes asked if there is consensus amongst the Council in support of sending a letter supporting the City Manager to Washington County. Council consensus was reached. Council President Grimes will draft the letter and bring it back for review.

Mayor Bubenik stated he attended the Greater Economic Development District meeting, met with Chair Smith regarding the letter Council sent to receive notification on development of the Stafford Area, and the Aging Task Force meeting.

## **Adjournment**

Mayor Bubenik adjourned the meeting at 6:35 p.m.

Sherilyn Lombos, City Manager

\_\_\_\_\_ / Nicole Morris, Recording Secretary

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/ Frank Bubenik, Mayor





## OFFICIAL MINUTES OF THE TUALATIN CITY COUNCIL MEETING FOR AUGUST 09, 2021

Present: Mayor Frank Bubenik, Council President Nancy Grimes, Councilor Bridget Brooks, Councilor Maria Reyes, Councilor Valerie Pratt, Councilor Cyndy Hillier, Councilor Christen Sacco

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### Call to Order

Mayor Bubenik called the meeting to order at 7:00 p.m.

### Pledge of Allegiance

### Moment of silence for those who have lost their lives to COVID-19

### Public Comment

None.

### Consent Agenda

Motion to adopt the consent agenda made by Councilor Brooks, Seconded by Council President Grimes.

Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Brooks, Councilor Pratt, Councilor Hillier, Councilor Sacco

Absent: Councilor Reyes

MOTION PASSED

1. Consideration of Approval of the Work Session and Regular Meeting Minutes of July 26, 2021
2. Consideration of Approval of a New Liquor License Application for X Golf

### Public Hearings - Quasi-Judicial

1. Public Hearing to Consider a Proposed Ordinance Creating the Southwest and Basalt Creek Development Area Urban Renewal Area and Plan

Mayor Bubenik opened the hearing in accordance with ORS 457.120.

Economic Development Manager Jonathan Taylor presented information for the public hearing for the proposed Urban Renewal Area. Consultant Elaine Howard presented a quick recap on urban renewal including terminology and how property tax revenues flow. Manager Taylor presented background on the Leveton Tax Increment District and the Central Urban Renewal District. He stated the city has spent 15 years identifying land use and infrastructure needs in the proposed urban renewal area. Manager Taylor stated the city has an industrial land deficient, a residential land deficient, and a strained transportation system. He stated council priorities are to improve transportation systems, prepare for increased density in the area, and promotion of the natural environment. Manager Taylor stated the project goal for the SW and Basalt Creek Development area is to develop an urban renewal plan to finance and implement identified projects from area development plans including the Basalt Creek Concept Plan, the SW Tualatin

Concept Plan, the Transportation System Plan, and Tualatin 2040. He stated the Tualatin Development Commission appointed seven members to a Urban Renewal Area Task Force. Manager Taylor stated they met over four meetings to review proposed boundaries and projects. Consultant Howard reviewed the five plan goals including public involvement, employment land development, transportation infrastructure, utility infrastructure, and developer assistance and incentives. She presented a map of the proposed urban renewal area and zoning designations. Manager Taylor presented two proposed citizen projects including a Storm Water Management Plan and a Natural Resource Protection Plan. He stated the Storm Water Management Plan is not being recommended for consideration as it is budgeted in the City's FY 21-22 budget year. Manager Taylor stated city staff presented the plan to the Washington County Board of Commissioners on August 3, 2021 where they recommended including the Basalt Creek Parkway in the proposed project list. He shared the proposed project list totaling \$53,200,000. Consultant Howard stated next steps include consideration of approval of the plan from Washington County Board of Commissioners followed by the Tualatin City Council.

## PUBLIC COMMENT

Shawn Riley spoke in favor of the proposed Urban Renewal Area.

Dan Boss spoke in opposition of the plan. He expressed concerns with traffic congestion and the lack of remediation in the plan for new growth.

Cathy Holland spoke in opposition of the plan. She referenced the letter she submitted for the record. She expressed concerns with the addition of the Basalt Creek Parkway to the project list as recommended by Washington County.

Sallie Olson spoke in opposition of the plan. She expressed concerns with the lack of a traffic study being done before proposed development of the area.

## COUNCIL QUESTIONS

Councilor Reyes asked if a traffic study has been completed in the area. City Manager Lombos stated in 2013 when the Transportation Refinement Plan was completed Washington County did traffic studies for projects in the area and those were included in this planning process..

Councilor Pratt expressed concerns with traffic in the area. She asked if studies showed if the area can handle more traffic. Councilor Pratt asked if adding the Basalt Creek Extension to the project list at such a late time in this process is okay. Manager Taylor stated the project list can change up until it is adopted and then after that amendments can be made via resolution. City Manager Lombos stated the Traffic Refinement Plan established the trip counts for the area. She noted the studies anticipated the planned improvements for the area. Manager Koper stated the traffic assumptions have since been re-run after additional plans were adopted for the area.

Councilor Brooks asked if the results of the distribution study been received from the County. Manager Koper stated they have but not in an easily digestible format. He stated they would need to seek further answers on what happens if certain areas are not constructed.

Councilor Brooks expressed concerns with the addition of the Basalt Creek Parkway to the project list. She asked why the project wasn't originally in the plan. Manager Taylor stated the addition happened as a result of the consult and confer process with the County and their assumption of the inclusion of the Basalt Creek Parkway based on a prior agreement with the previous City Council.

Councilor Brooks asked if the timeframe on adoption can be extended. City Manager Lombos stated the development that has happened in the area goes on the tax rolls on October 1. She stated if the district isn't formed by September 1 it changes the financial calculations for the area.

Councilor Brooks asked for clarification on the County's rationale for asking for the addition of the Basalt Creek Parkway. City Manager Lombos stated the Council adopted the Basalt Creek Plan in 2019 which included the Basalt Creek Parkway. She stated the County wants it included as it will help them to seek Federal funding for the project. City Manager Lombos stated the County is requesting financial support from all partners involved as a show of support for the project.

Council President Grimes stated the Urban Renewal area is key to unlocking the resources the Council needs to address the concerns of the community including traffic issues in the area, environmental opportunities, and additional park lands. She also noted the parkway will be one of the largest east/west traffic connections in the city and can possibly help with traffic congestion in the area. Council President Grimes stated the Urban Renewal area will be critical for the development of the area.

Councilor Sacco stated she is not in favor of the Basalt Creek Parkway but recognizes the promises that were made from prior Councils. She wants to make sure the Council secures funding for the proposed district so there are funds available for affordable housing, water and sewer, and trail development.

Councilor Pratt asked what tax increment the city would miss out on if they don't pass this before the deadline. Manager Taylor stated they would miss out on the new PGE site, the new Amazon facility, and several additional projects in that area.

Councilor Pratt asked what funding would be dedicated to the project list presented tonight. Manager Taylor stated tax increment financing takes time to receive and the project list can be changed several times during that period.

Councilor Pratt asked how the housing that is planned for the area would be affected if the urban renewal district is not passed. Manager Taylor stated the water system upsizing will be needed for the planned affordable housing units in the area.

Councilor Pratt expressed dissatisfaction with the way in which the Basalt Creek Parkway extension was added to the project list.

Council President Grimes stated the parkway is going to be built by Washington County regardless so she would like to see this district go forward.

Councilor Hillier wants to make sure the city has a seat at the table and the funds to make an impact on important things such as transportation. She would like to see the urban renewal district go forward.

Councilor Reyes wants to make sure the city has a voice during the process of the area being built out. She wants to see the urban renewal district go forward.

Councilor Brooks stated she feels concerned with how the County has gone about adding the parkway to the list and feels that it was done with a lack of collaboration. She would like the project removed from the list and if it is not she cannot vote in support of the district.

Mayor Bubenik stated the addition of the bridge makes him take pause in respect to the partnership the city has with the County. He would like to see firm commitments from the County on how the bridge will be further refined based on the feedback of the City's constituents. Mayor Bubenik expressed concerns with taking it out of the plan and the potential of the County not approving the Urban Renewal District. He asked what a new traffic study would cost and where would it come from to fix the problems we have today and that will come from the growth in the future.

Motion to advance Ordinance No. 1458-21 with the amendments presented to the August 23, 2021 Council meeting for consideration and adoption by the City Council made by Council President Grimes, Seconded by Councilor Sacco.

Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Reyes, Councilor Hillier, Councilor Sacco

Voting Nay: Councilor Brooks, Councilor Pratt

#### MOTION PASSED

City Manager Lombos asked about the letter of support for federal funding to be sent to Washington County.

Councilor Sacco would like to see the letter include the city having a seat at the table during the Basalt Creek Parkway project so Tualatin's citizens' concerns are heard.

Councilor Brooks would like to include the following concerns in the letter regarding the parkway: congestion, cost, environmental impacts, functionality and alignment, safety, pollution, and government overreach.

City Manager Lombos requested one of the Councilors attend the Washington County hearing on August 17.

Councilor Brooks stated she is opposition of the letter and the district with the amendments.

Council consensus was reached to send the letter with the proposed points.

#### 2. Public Hearing to Consider a Proposed Ordinance Adopting a Substantial Amendment to the Leveton Tax Increment District Plan

Mayor Bubenik opened the hearing in accordance with ORS 457.120.

Economic Development Manager Jonathan Taylor presented the proposed Leveton Tax Increment Plan amendment. He shared the proposed amendments to expand the district and add the Herman Road Extension Project.

#### PUBLIC COMMENT

None.

#### COUNCIL DISCUSSION

Councilor Pratt asked when it is estimated that the district will be closed. Director McMillian stated construction is expected to go into 2023. Manager Taylor stated the closure will happen after the final payments are made on the project.

Mayor Bubenik asked for clarification about the transfer of these funds and the impact on the taxing district. Manager Taylor stated the funds are already in the district and it is just a transfer between line items.

Motion to advance Ordinance No. 1459-21 to the August 23, 2021 Council meeting for consideration and adoption by the City Council made by Councilor Hillier, Seconded by Councilor Brooks.

Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

MOTION PASSED

## **General Business**

### 1. Consideration of **Ordinance 1457-21** Relating to Building Codes

Community Development Director Kim McMillian stated the ordinance is a regular update of the code based on state code. She stated it makes updates to the building and fire code.

Motion for first reading by title only made by Councilor Pratt, Seconded by Councilor Brooks.

Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

MOTION PASSED

Motion for second reading by title only made by Councilor Pratt, Seconded by Council President Grimes.

Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

MOTION PASSED

Motion to adopt Ordinance No. 1457-21 relating to building codes made by Councilor Pratt, Seconded by Council President Grimes.

Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

MOTION PASSED

### 2. Consideration of **Resolution No. 5565-21** Adopting Tualatin's Housing Production Strategy and Housing Production Strategy Report

Assistant Community Development Director Steve Koper and Housing Production Analyst Karen Fox presented the Housing Production Strategy for adoption. Director Koper recapped the process to date including the Housing Element adoption. He briefly recapped House Bill 2003 that was passed to meet the diverse housing needs in Oregon. Director Koper recapped the process for developing and implementing the Housing Production Strategy the city went through. Analyst Fox shared the Housing Production Strategy goals including affordable housing, affordable homeownership, preservation of affordable housing, preservation of Naturally Occurring Affordable Housing (NOAH), housing for underserved communities, workforce housing, housing stabilization, housing rehabilitation, accessible and specialized design, mixed use housing and redevelopment, regulatory and zoning changes, and transportation and public infrastructure. Manager Koper shared impacts of different strategies. He shared next steps

include beginning the implementation of the strategic actions based on a six year schedule, biennial reports to Council, and updates to DLCDC.

Councilor Brooks stated her concerns are with congestion in the dense new builds. Analyst Fox stated the city looked and programs and partnerships to preserve the current affordable housing the city has and look at creative solutions for the future than just focusing on production.

Councilor Brooks asked about mixed use housing. Analyst Fox stated one of the goals is focused on mixed use and affordable housing.

Councilor Brooks asked what funds will be available for this. Analyst Fox stated staff is still evaluating a variety of financial resources.

Motion to adopt Resolution No. 5565-21 adopting Tualatin's Housing Production Strategy and Housing Production Strategy Report made by Councilor Pratt, Seconded by Councilor Brooks. Voting Yea: Mayor Bubenik, Council President Grimes, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco  
MOTION PASSED

### **Council Communications**

Councilor Pratt stated cooling centers will be open at the Juanita Pohl Center and Library.

Councilor Brooks stated building over wetlands is not just happening in Tualatin it is happening in surrounding cities. She encourage citizens to push for environmental stewardship with the County and surrounding cities.

Councilor Sacco stated she attended the Concert on the Commons and announced additional upcoming concerts.

### **Adjournment**

Mayor Bubenik adjourned the meeting at 9:45 p.m.

Sherilyn Lombos, City Manager

\_\_\_\_\_ / Nicole Morris, Recording Secretary

\_\_\_\_\_ / Frank Bubenik, Mayor



*City of Tualatin*

## CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of Council  
**THROUGH:** Sherilyn Lombos, City Manager  
**FROM:** Jonathan Taylor, Economic Development Manager  
**DATE:** August 23, 2021

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### **SUBJECT:**

Consideration of Ordinance 1458-21 making certain determinations and findings relating to and approving the Southwest and Basalt Creek Development Area Plan.

### **RECOMMENDATION:**

Staff recommends that the City Council adopt the attached Ordinance.

### **EXECUTIVE SUMMARY:**

#### *Background:*

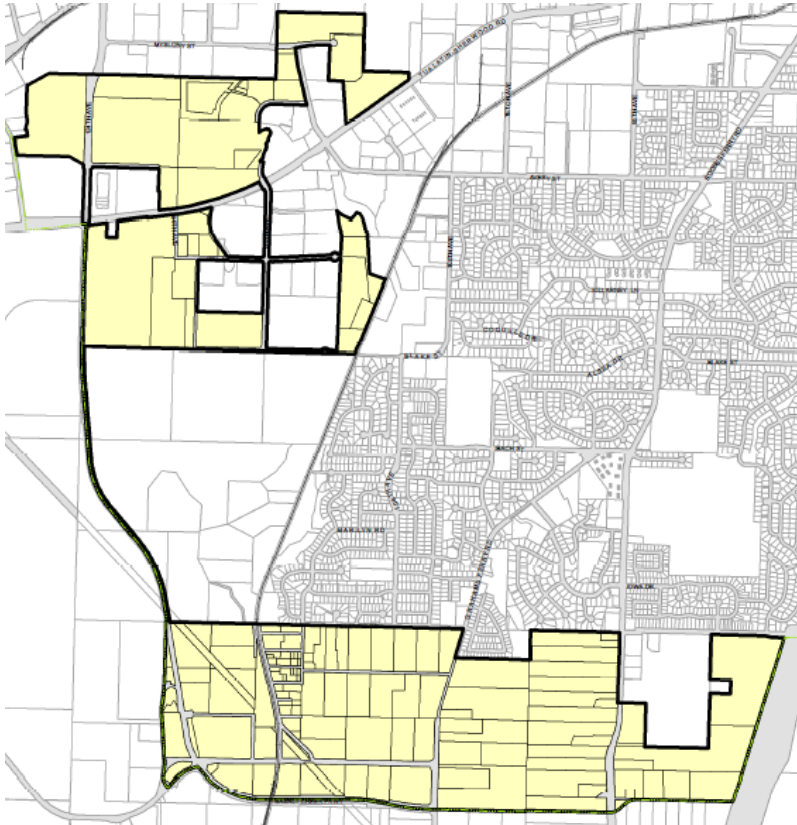
On September 28, 2020, the Tualatin City Council was presented the Proposed Study Area 1 Feasibility Study. The study indicated the total potential tax increment financing (TIF) revenue over a 30-year period is estimated to be between \$28.4 million and \$55.5 million, depending on the future growth in assessed value in the Southwest and Basalt Creek Development Area. Three growth scenarios were analyzed as described in the attached feasibility study. The growth scenarios would support a total maximum indebtedness (i.e., the total principal amount of projects to be funded) between \$24.5 million and \$48.7 million. When accounting for inflation and adjusting the maximum indebtedness to be reported in constant 2020 dollars, the forecast for the true financial capacity of the URA was projected to be between \$13.6 million and \$26.2 million.

The results of the feasibility study have the following key implications:

- Urban renewal could generate significant financial capacity for the Basalt Creek Area and Southwest Industrial Area in the City of Tualatin, including funding for up to \$26.2 million of projects. This funding could pay for significant infrastructure improvements and other high priority economic development projects in this area.
- This financial capacity would not be available immediately, but would build slowly over time. As an example, the soonest the City could adopt an urban renewal plan would be in calendar year 2021, which would result in the Urban Renewal Agency first receiving tax increment revenue in Fiscal Year 2023. Over the first five years of the District (from FY 2023 through FY 2027), annual tax increment revenue is projected to grow to \$400,000. This revenue stream (when combined with financing options, and adjusting for inflation) is projected to support funding for less than \$2 million of projects during this time period. Thus, long-term financial capacity does not necessarily translate into substantial short-term financial capacity.
- Past planning efforts for the Basalt Creek and Southwest Industrial Area have identified key infrastructure projects that are needed in the area. Because of these past planning efforts, there is a clear vision and specific list of projects that could be funded with urban renewal. An urban renewal plan for the Basalt Creek and Southwest Industrial Area could likely gather sufficient public input

through the typical urban renewal planning process, which includes input from an advisory committee.

Proposed Urban Renewal Boundary



Plan Goals

The goals of the Plan represent its basic intents and purposes.

Goal 1: Public Involvement

Implement community involvement practices.

Goal 2: Employment Land Development

Encourage land development that provides high density employment opportunities. Encourage land development in ways that strengthen the local tax base and support Tualatin's employment lands as a major local and regional employment center. Manage land development impacts to the environment and other uses.

Goal 3: Transportation Infrastructure

Maintain and enhance the transportation system to reduce travel times, provide travel-time reliability, provide a functional and smooth transportation system, and promote access and safety for all users. Allow for a variety of alternative transportation choices for residents of and visitors to Tualatin to support a high quality of life and community livability. Support local employment, local businesses, and a prosperous community while recognizing Tualatin's role in the regional economy.

Goal 4: Utility Infrastructure

Provide public services and facilities to meet the present and future needs of the Area.

Goal 5: Developer Assistance and Incentives



Facilitate development and redevelopment on sites in the Area, stimulating growth, providing new employment opportunities and an increased tax base in the Area. Assist in the provision of infrastructure to support the development of additional housing options in the Area.

### District 1 Urban Renewal Task Force

District 1 Urban Renewal Task Force (Task Force) was created by Resolution 622-20 by the Tualatin Development Commission tasked with: A. Review the proposed urban renewal plan boundary and make recommendations for size and location of District 1; B. Identify and recommend projects in the proposed area; and C. Review financial analysis and impacts of the proposed district and project.

Task Force members were: Christen Sacco (City Council), Cassandra Ulven (Tualatin Valley Fire and Rescue), Theresa Haskins (Property Owner Representative – Portland General Electric), Grace Lucini (Property Owner), Jilian Felton (Property Owner Representative – Community Partners for Affordable Housing), and Janelle Thompson (Tualatin Planning Commission)

The Task Force met on March 18, 2021 (Meeting 1), April 8, 2021 (Meeting 2), and April 29, 2021 (Meeting 3) via the virtual platform Zoom. Meeting 1 provided an introduction of the Task Force members, staff and consultant; the purpose of the Task Force, the background of the feasibility study; an urban renewal 101, and boundary discussion. Meeting 2 included a boundary discussion update and proposed projects. The boundary update incorporated comments from Community Partners for Affordable Housing. Meeting 3 provided a review of the financial plan and memo. On June 29, 2021, the Urban Renewal Task Force meet for a fourth meeting at the request of Grace Lucini. This meeting was held to officially vote and recommend the proposed projects and boundaries. The task force approved the proposed boundary and projects. Grace Lucini dissented and provided dissenting comments to be included in the minutes.

Agenda and meeting minutes can be referenced at:

<https://www.tualatinoregon.gov/economicdevelopment/proposed-area-1-task-force>

### Identified Projects

The identified projects presented in the draft plan for the Basalt and Southwest Development Area were sourced from existing strategic/development plans adopted by the City of Tualatin. The projects are divided into six areas of focus: Transportation, Sewer and Storm Drainage, Natural Resource Protection, Developer Assistance and Incentives, Acquisition/Disposition, Administration

### **Public Involvement and Outreach**

In building on the extensive public outreach for previous plans in which the district has incorporated, the City held an informational webinar, a month-long virtual open house, presented to the Tualatin Chamber of Commerce Business Advocacy Council, solicited feedback from the Citizen Involvement Organizations, and allowed public comment during the 45-day period.

### Basalt Creek Informational Webinar

On May 17, 2021, the City of Tualatin held an informational webinar for proposed long-term development and planning projects in the Basalt Creek and Southwest Industrial Areas. The City presented current efforts regarding urban renewal, parks and recreation, and community development. The City allowed for comments and questions from attendees. Primary concerns included issues regarding transportation along Lower Boones Ferry Road and in the Basalt Creek Area.

### Virtual Open House

A virtual, self-guided open house for interested individuals was available during the month of July. This open house provided stations to learn about the urban renewal efforts in the proposed area and to provide

opportunities for public input and comments. The virtual open house was located on the City of Tualatin's Urban Renewal Page.

### Tualatin Chamber of Commerce

On July 19, 2021 the City of Tualatin presented to the Tualatin Chamber of Commerce Business Advocacy Committee. The presentation include urban renewal efforts of the Southwest and Basalt Creek Development Area and the Leveton Tax Increment District. The BAC indicated their support for these efforts.

### Community Involvement Organizations

On July 22, 2021, the City of Tualatin presented to the representatives of the Community Involvement Organizations. The presentation included urban renewal efforts of the Southwest and Basalt Creek Development Area and the Leveton Tax Increment District. After the presentation, the representatives indicated that while they support the efforts to develop the area, they did not support further development of the area until the transportation system could accommodate the proposed growth. The group indicated that the City should look into adding transportation planning into the project list. City Staff recommended that the members of the CIO submit written concerns to the Tualatin City Council. Members noted that traffic across our entire community has "gotten a lot worse" and that the City should focus on how to improve existing traffic conditions before encouraging additional growth.

### Conformance to the Tualatin Development Code and the Tualatin Comprehensive Plan

On June 28, 2021, the Tualatin Development Commission adopted Resolution 628-21 to commence the formal review process and forwarded the proposed urban renewal plan to the Tualatin Planning Commission to determine conformance with the Tualatin Development Code and the Tualatin Comprehensive Plan. On July 15, 2021, the Tualatin Planning Commission approved by motion that the proposed Southwest and Basalt Creek Development Area Plan is in conformance.

### Washington County Board of Commissioners

Due to the inclusion of unincorporated areas in to the proposed Plan, the Washington County Board of Commissioners must approve by resolution the proposed plan. On August 3, 2021, City Staff and Consultant presented to the Commissioners during a regularly schedule work session. The majority of the Board of Commissioners encouraged the City to reaffirm prior City commitments to support the Basalt Creek Parkway extension. On August 17, 2021, the Commissioners considered a resolution for adoption due to the inclusion of unincorporated area. The Board of Commissioners approved the resolution approving the proposed plan document.

### **OUTCOMES OF DECISION:**

If approved, the City of Tualatin will establish an urban renewal zone in the areas identified in the plan document.

### **ALTERNATIVES TO RECOMMENDATION:**

None.

### **FINANCIAL IMPLICATIONS:**

None

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**ATTACHMENTS:**

- Ordinance
- Southwest and Basalt Creek Development Area Plan
- Report Accompanying the Southwest and Basalt Creek Development Area Plan
- Memo from Assistant Community Development Director

ORDINANCE NO. 1458-21

AN ORDINANCE CREATING THE SOUTHWEST AND BASALT CREEK DEVELOPMENT AREA URBAN RENEWAL AREA AND PLAN.

WHEREAS, the Tualatin Development Commission (“TDC”), as the duly authorized and acting urban renewal agency of the City of Tualatin, Oregon, is proposing to undertake certain urban renewal activities in a designated area within the City pursuant to ORS Chapter 457;

WHEREAS, the TDC, pursuant to the requirements of ORS Chapter 457, has caused the preparation of the Southwest and Basalt Creek Development Area Plan dated August 23, 2021 and attached hereto as Exhibit A (the “Plan”) and incorporated herein by reference, and the Plan authorizes certain urban renewal activities within the Southwest and Basalt Creek Development Area (the “Area”);

WHEREAS, the TDC has caused the preparation of a certain Report Accompanying the Southwest and Basalt Creek Development Plan dated August 23, 2021 and attached hereto as Exhibit B (the “Report”) to accompany the Plan as required under ORS 457.087);

WHEREAS, the TDC forwarded the Plan and Report to the Tualatin Planning Commission (the “Commission”) for review and recommendation, and the Commission considered the Plan and Report on July 15, 2021 and adopted a finding that the Plan conformed with the Tualatin Comprehensive Plan; a memorandum from the Assistant Community Development Director regarding this action is attached hereto as Exhibit C;

WHEREAS, the Plan and the Report were forwarded on June 30, 2021 to the governing body of each taxing district affected by the Plan, and the TDC has thereafter consulted and conferred with each taxing district;

WHEREAS, on August 3, 2021 and August 17, 2021 the City met with representatives of Washington County to review the Plan, including the proposed maximum indebtedness for the Plan and Washington County approved the Plan by adopting a Resolution on August 17, 2021, attached hereto as Exhibit D and incorporated by reference;

WHEREAS, in July 2021, the City caused notice of a hearing to be held before City Council on the Plan, including the required statements of ORS 457.120(3), to be mailed to utility customers within City’s incorporated limits and to property owners of properties outside the city limits;

WHEREAS, on August 9, 2021 the City Council held a public hearing to review and consider the Plan, the Report, the recommendation of the Tualatin Planning Commission, and the public testimony received on or before that date and to receive additional public testimony;

WHEREAS, the City Council has determined that the Plan conforms with all applicable legal requirements; and

WHEREAS, after consideration of the record presented through this date, the City Council does by this Ordinance desire to approve the Plan.

NOW THEREFORE, THE CITY OF TUALATIN ORDAINS AS FOLLOWS:

**Section 1.** The Council adopts the Southwest and Basalt Creek Development Area Plan in Exhibit A, adopts the Report in Exhibit B, and adopts the Planning Commission Report in Exhibit C. The Southwest and Basalt Creek Development Area and Plan is approved and adopted based upon review and consideration by the City Council, the Tualatin Planning Commission Recommendations, taxing district recommendations each of which is hereby accepted, as well as the public testimony in the record.

**Section 2.** The Council finds the Plan and Area complies with all applicable requirements of ORS Chapter 457 and the specific criteria of ORS 457.095, based on the information in the Report, the Tualatin Planning Commission Recommendation, and the public testimony before the City Council, including the following findings:

1. The process for the adoption of the Plan has been conducted in accordance with the applicable provisions of Chapter 457 of the Oregon Revised Statutes and all other applicable legal requirements;
2. The area designated in the Plan as the Southwest and Basalt Creek Area is blighted, as defined by ORS 457.010(1) and is eligible for inclusion within the Plan because of conditions described in Section X of the Report, including the existence of inadequate streets and other rights of way, open spaces, and utilities (ORS 457.010(1)(e));
3. The rehabilitation and redevelopment described in the Plan to be undertaken by the TDC is necessary to protect the public health, safety or welfare of the City because, absent the completion of urban renewal projects, the Area will fail to contribute its fair share of property tax revenues to support City services and will fail to develop and/or redevelop according to the goals of the City's Comprehensive Plan;
4. The Plan conforms to the Tualatin Comprehensive Plan and provides an outline for accomplishing the projects described in the Plan, as more fully described in Section XIII of the Plan and in the Tualatin Planning Commission Recommendation in Exhibit C;
5. No residential displacement will occur as a result of the acquisition and disposition of land and redevelopment activities proposed in the Plan and therefore the Plan does not include provisions to house displaced persons;
6. Adoption of and carrying out the Plan is economically sound and feasible in that eligible projects and activities will be funded by urban renewal tax revenues derived from a division of taxes pursuant to Article IX, section 1c, of the Oregon Constitution and ORS 457.440 and other available funding as more fully described in Sections III and IV of the Report;

7. The City shall assume and complete any activities prescribed it by the Plan; and
8. The TDC consulted and conferred with affected overlapping taxing districts prior to the Plan being forwarded to the City Council.
9. Washington County approved the Plan by adopting Resolution No. on August 17, 2021, which is attached as Attachment D.

**Section 3.** The City Manager is directed to forward a copy of this Ordinance to the TDC.

**Section 4.** Upon receipt from the City Manager, the TDC shall cause a copy of the Plan to be recorded in the Deed Records of Washington County, Oregon.

**Section 5.** The City Manager, in accordance with ORS 457.115, shall publish newspaper notice of the adoption of this Ordinance approving the Plan, including the provisions of ORS 457.135, no later than four days following adoption of this Ordinance.

**Section 6.** The City Manager is delegated the authority to conduct any and all actions necessary to carry out the intent of this Ordinance and ensure compliance with law.

ADOPTED by the City Council this 23 day of August, 2021.

CITY OF TUALATIN, OREGON

BY \_\_\_\_\_  
Mayor

APPROVED AS TO FORM

ATTEST:

BY \_\_\_\_\_  
City Attorney

BY \_\_\_\_\_  
City Recorder

Southwest and Basalt Creek Development Area Plan



*City of Tualatin*

Southwest and Basalt Creek Development Area Plan

Approved by the City of Tualatin

[DATE]

Ordinance No. 1458-21

If Amendments are made to the Plan, the Resolution or Ordinance Number and date will be listed here. The amendment will be incorporated into the Plan and noted through a footnote.

This Plan was also approved by Washington County by Resolution No. [REDACTED] on [DATE] as there are unincorporated properties in the Area.



## **LIST OF PARTICIPANTS**

### **Mayor**

Frank Bubenik

### **City Council**

Nancy Grimes, Council President

Maria Reyes

Christen Sacco

Bridget Brooks

Cyndy Hillier

Valerie Pratt

### **Planning Commission**

Bill Beers, Chair

Mona St. Clair, Vice-Chair

Alan Aplin

Janelle Thompson

Daniel Bachhuber

Ursula Kuhn

### **City of Tualatin Staff**

Sherilyn Lombos, City Manager

Megan George, Deputy City Manager

Don Hudson, Assistant City Manager/  
Finance Director

Kim McMillan, Community Development  
Director

Steve Koper, Assistant Community  
Development Director/Planning Manager

Jonathan Taylor, Economic Development  
Manager

### **Urban Renewal Task Force**

Jilian Felton, Community Partners for  
Affordable Housing

Theresa Haskins, Portland General Electric  
(property owner)

Grace Lucini, Area Resident (property owner)

Christen Sacco, City of Tualatin City Council

Janelle Thompson, City of Tualatin Planning  
Commission

Cassandra Ulven, Public Affairs Chief, Tualatin  
Valley Fire and Rescue (TVF&R)

### **Consulting Team**

#### **Elaine Howard Consulting, LLC**

Elaine Howard, Scott Vanden Bos

#### **Tiberius Solutions, LLC**

Nick Popenuk, Ali Danko, Rob Wyman

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## I. DEFINITIONS

“Agency” means the Tualatin Development Commission (TDC). The TDC is responsible for administration of the urban renewal plan.

“Area” means the properties and rights-of-way located with the Southwest and Basalt Creek Development Area Boundary.

“Blight” is defined in ORS 457.010(1)(A-E) and identified in the ordinance adopting the urban renewal plan.

“Board of Commissioners” means the Washington County Board of Commissioners.

“City” means the City of Tualatin, Oregon.

“City Council” or “Council” means the Tualatin City Council.

“Comprehensive Plan” means the City of Tualatin comprehensive land use plan and its implementing ordinances, policies, and standards.

“County” means Washington County, Oregon.

“Fiscal year ending” means the year commencing on July 1 and closing on June 30 of the next year.

“Frozen base” means the total assessed value including all real, personal, manufactured, and utility values within an urban renewal area at the time of adoption. The county assessor certifies the assessed value after the adoption of an urban renewal plan.

“Increment” means that part of the assessed value of a taxing district attributable to any increase in the assessed value of the property located in an urban renewal area, or portion thereof, over the assessed value specified in the certified statement.

“Maximum indebtedness” means the amount of the principal of indebtedness included in a plan pursuant to ORS 457.190 and does not include indebtedness incurred to refund or refinance existing indebtedness.

“ORS” means the Oregon Revised Statutes. Chapter 457 specifically relates to urban renewal.

“Planning Commission” means the Tualatin Planning Commission.

“Revenue sharing” means under-levying tax increment proceeds to effectively share a portion of the revenue with the other taxing districts who levy permanent rate taxes in the urban renewal area as defined in ORS 457.470.

“Tax increment financing (TIF)” is a method of funding urban renewal projects and programs through incurring debt that is repaid by the division of taxes accomplished through the adoption of an urban renewal plan.

“Tax increment finance revenues” means the funds allocated by the assessor to an urban renewal area due to increases in assessed value over the frozen base within the area.

“UGB” means urban growth boundary.

“Urban renewal area (URA)” means a blighted area included in an urban renewal plan or an area included in an urban renewal plan under ORS 457.160.

“Urban renewal plan” or “Plan” means a plan, as it exists or is changed or modified from time to time, for one or more urban renewal areas, as provided in ORS 457.085, 457.095, 457.105, 457.115, 457.120, 457.125, 457.135 and 457.220.

“Urban renewal project” or “Project” means any work or undertaking carried out under ORS 457 in an urban renewal area.

“Urban renewal report” or “Report” means the official report that accompanies the urban renewal plan pursuant to ORS 457.087.

## II. INTRODUCTION

### A. Plan Overview

The Tualatin City Council began exploring a new urban renewal area (URA) by completing an Urban Renewal Feasibility Study in 2020. After reviewing those findings, the City Council directed staff to prepare an urban renewal plan for the study areas. The City Council appointed a Task Force to help provide input on the boundary, projects and financing of the potential new URA.

The boundary is a result of past work in the Southwest Tualatin Concept Plan Area and the Basalt Creek Concept Plan Area. The Southwest Tualatin Concept Area includes parcels around 124th Ave and the new Portland General Electric Site, with the areas along Tualatin-Sherwood Road. The Southwest Tualatin Concept Plan Area was adopted around 2005. The southern portion of the study area includes the Basalt Creek Concept Plan Area and property owned by Community Partners for Affordable Housing.

The recent work for the area includes:

*Basalt Creek Concept Plan*, adopted August 13, 2018, Ordinance No. 1418-19. Amended Ordinance No. 1418-19, on April 22, 2019

*Southwest Tualatin Concept Plan Area* adopted June 25, 2007, updated October 11, 2010 CH2M Hill, Kittelson & Associates, Oregon Transportation and Growth Management Program, Metro Construction Excise Tax Grant Program. Amended Ordinance No. 1320-11, on April 11, 2011.

*Tualatin Capital Improvement Plan*, City of Tualatin, FY 2020/21 – 2025/26.

*Transportation Systems Plan*, CH2M Hill, DKS, Angelo Planning Group, JLA Public Involvement, February 2014.

*City of Tualatin Economic Opportunities Analysis*, December 2019, ECONorthwest.

*City of Tualatin Housing Needs Analysis*, December 2019, ECONorthwest.

*City of Tualatin Sewer Master Plan*, City of Tualatin, Jacobs, August 2019, updated November 2019.

The City formed an Urban Renewal Task Force which was comprised of representatives of the Tualatin City Council, Tualatin Planning Commission, Tualatin Valley Fire and Rescue (TVF&R), Community Partners for Affordable Housing and property owners. The Task Force provided input on the boundary, proposed projects and finances for the urban renewal area. Additional opportunity for public input was provided at the Tualatin Development Commission (TDC) meeting on June 28, 2021, a Basalt Creek Neighborhood Forum on May 17, 2021, and online open house through the month of July 2020, the Tualatin Planning Commission meeting on July 15, 2021 and the Tualatin City Council public hearing on August 9, 2021. The City Council public hearing was noticed to all postal patrons and mailed individually to property owners who are inside the urban renewal area boundary but outside of the city limits.

The Southwest and Basalt Creek Development Area Plan Area (Area), shown in Figure 1, consists of approximately 717.3 total acres: 646.51 acres of land in tax lots and 70.79 acres of public

rights-of-way. It is anticipated that the Southwest and Basalt Creek Development Area Plan (Plan) will take thirty years of tax increment collections to implement. The maximum amount of indebtedness that may be issued for the Plan is not to exceed \$53,200,000 (Fifty Three Million Two Hundred Thousand dollars). Detailed financial analysis is in the Report Accompanying the Tualatin Urban Renewal Plan (Report).

Detailed goals and objectives developed for the Plan are intended to guide tax increment finance (TIF) revenue investment in the Area over the life of the Plan. The project category descriptions and list of projects are similarly intended to aid future decision makers when considering how best to expend TIF revenue. The Plan is to be administered by the Tualatin Development Commission (TDC). Substantial amendments to the Plan must be approved by City Council as outlined in Section VII. All amendments to the Plan are to be listed numerically on the inside of the front page of the Plan and then incorporated into the Plan document and noted by footnote with an amendment number and adoption date.

The relationship between the sections of the Plan and the ORS 457.085 requirements is shown in Table 1. The specific reference in the table below is the section of this Plan that primarily addresses the statutory reference. There may be other sections of the Plan that also address the statute.

Table 1 - Statutory References

| Statutory Requirement | Plan Section   |
|-----------------------|----------------|
| ORS 457.085(2)(a)     | V, VI          |
| ORS 457.085(2)(b)     | V, VI          |
| ORS 457.085(2)(c)     | XIV            |
| ORS 457.085(2)(d)     | XIII           |
| ORS 457.085(2)(e)     | XIII           |
| ORS 457.085(2)(f)     | IX             |
| ORS 457.085(2)(g)     | VIII           |
| ORS 457.085(2)(h)     | III            |
| ORS 457.085(2)(i)     | VII            |
| ORS 457.085(2)(j)     | Not applicable |



## ***B. Urban Renewal Overview***

Urban renewal allows for the use of tax increment financing, a funding source that is unique to urban renewal, to fund its projects. Tax increment revenues - the amount of property taxes generated by the increase in total assessed values in the urban renewal area from the time the urban renewal area is first established - are used to repay borrowed funds. The borrowed funds are used to pay for urban renewal projects and cannot exceed the maximum indebtedness amount set by the urban renewal plan.

The purpose of urban renewal is to improve specific areas of a city that are poorly developed or underdeveloped, called blighted areas in Oregon Revised Statutes (ORS) 457.010. These areas can have streets and utilities in poor condition, a complete lack of streets and utilities altogether, or other obstacles to development. In general, urban renewal projects can include construction or improvement of streets, utilities, and other public facilities; assistance for rehabilitation or redevelopment of property; acquisition and re-sale of property (site assembly) from willing sellers; and improvements to public spaces. This Area meets the definition of blight due to its transportation system infrastructure deficiencies, utility infrastructure deficiencies, and underdeveloped and undeveloped properties. These blighted conditions are specifically cited in the ordinance adopting the Plan and described in detail in the Report.

The Report contains the information required by ORS 457.087, including:

- A description of the physical, social, and economic conditions in the area;
- Expected impact of the Plan, including fiscal impact in light of increased services;
- Reasons for selection of the Plan area;
- The relationship between each project to be undertaken and the existing conditions;
- The estimated total cost of each project and the source of funds to pay such costs;
- The estimated completion date of each project;
- The estimated amount of funds required in the Area and the anticipated year in which the debt will be retired;
- A financial analysis of the Plan;
- A fiscal impact statement that estimates the impact of tax increment financing upon all entities levying taxes upon property in the area; and
- A relocation report.

### **III. MAXIMUM INDEBTEDNESS**

Maximum indebtedness is the amount of indebtedness secured by a pledge of tax increment revenue that can be spent on projects, programs and administration throughout the life of the Plan. The maximum amount of indebtedness that may be issued or incurred under the Plan, based upon good faith estimates of the scope and costs of projects in the Plan and the schedule for their completion is \$53,200,000 (Fifty-three Million Two Hundred Thousand dollars). This amount is the principal of such indebtedness and does not include interest or indebtedness incurred to refund or refinance existing indebtedness or interest earned on bond proceeds.

### **IV. PLAN GOALS**

The goals of the Plan represent its basic intents and purposes. Accompanying each goal are objectives, which generally describe how the TDC intends to achieve each goal. The urban renewal projects identified in Sections V and VI of the Plan are the specific means of meeting the objectives. The goals and objectives will be pursued as economically as is feasible and at the discretion of the TDC. The goals and objectives are not listed in any order of importance or priority. A matrix of how the projects align with the goals and objectives is shown in Table 2.

#### **Goal 1: PUBLIC INVOLVEMENT**

Implement community involvement practices.

Objectives:

1. Convene an urban renewal task force comprised of taxing districts and other stakeholders to provide guidance on the preparation of the urban renewal plan.
2. Invite public comment at all TDC meetings.
3. Complete the Urban Renewal Annual Report and send it to all impacted taxing districts as required by ORS 457.460.

#### **Goal 2: EMPLOYMENT LAND DEVELOPMENT**

Encourage land development that provides high density employment opportunities. Encourage land development in ways that strengthen the local tax base and support Tualatin's employment lands as a major local and regional employment center. Manage land development impacts to the environment and other uses.

Objectives:

1. Build water, sewer, storm-water and other infrastructure to accommodate growth in the Area.
2. Assist in the construction and improvement of transportation infrastructure to support existing development and allow for future development.
3. Assist in the financing and provision of public transportation and utility improvements identified in this Plan.
4. Cooperate with brokers, local and regional development agencies, and the State Department of Economic Development in marketing properties within the Area.
5. Acquire properties as necessary for reassembly and resale. Create new parcels which conform to the physical characteristics of the terrain and to the proposed public improvements.
6. Assist in natural resource protection.

**Goal 3: TRANSPORTATION INFRASTRUCTURE**

Maintain and enhance the transportation system to reduce travel times, provide travel-time reliability, provide a functional and smooth transportation system, and promote access and safety for all users. Allow for a variety of alternative transportation choices for citizens of and visitors to Tualatin to support a high quality of life and community livability. Support local employment, local businesses, and a prosperous community while recognizing Tualatin’s role in the regional economy.

**Objectives:**

1. Assist in the construction of new and improvement of existing transportation infrastructure to allow for future development and support existing development.
2. Provide pedestrian and bicycle connectivity improvements, increasing safety and access for pedestrians and bicyclists in the Area.
3. Connect the Tonquin Trail (Tualatin Portion) to the Regional Planned Network.
4. Leverage the TDC’s financial resources to the maximum extent possible with other public and private investments and other public and private funding sources.
5. Partner with regional organizations to address natural resource protection in the Area.

#### **Goal 4: UTILITY INFRASTRUCTURE**

Provide public services and facilities to meet the present and future needs of the Area.

Objectives:

1. Design and construct water, sewer, stormwater and other utility infrastructure to accommodate growth in the Area.
2. Leverage the TDC's financial resources to the maximum extent possible with other public and private investments and other public and private funding sources.

#### **Goal 5: DEVELOPER ASSISTANCE AND INCENTIVES**

Facilitate development and redevelopment on sites in the Area, stimulating growth, providing new employment opportunities and an increased tax base in the Area. Assist in the provision of infrastructure to support the development of additional housing options in the Area.

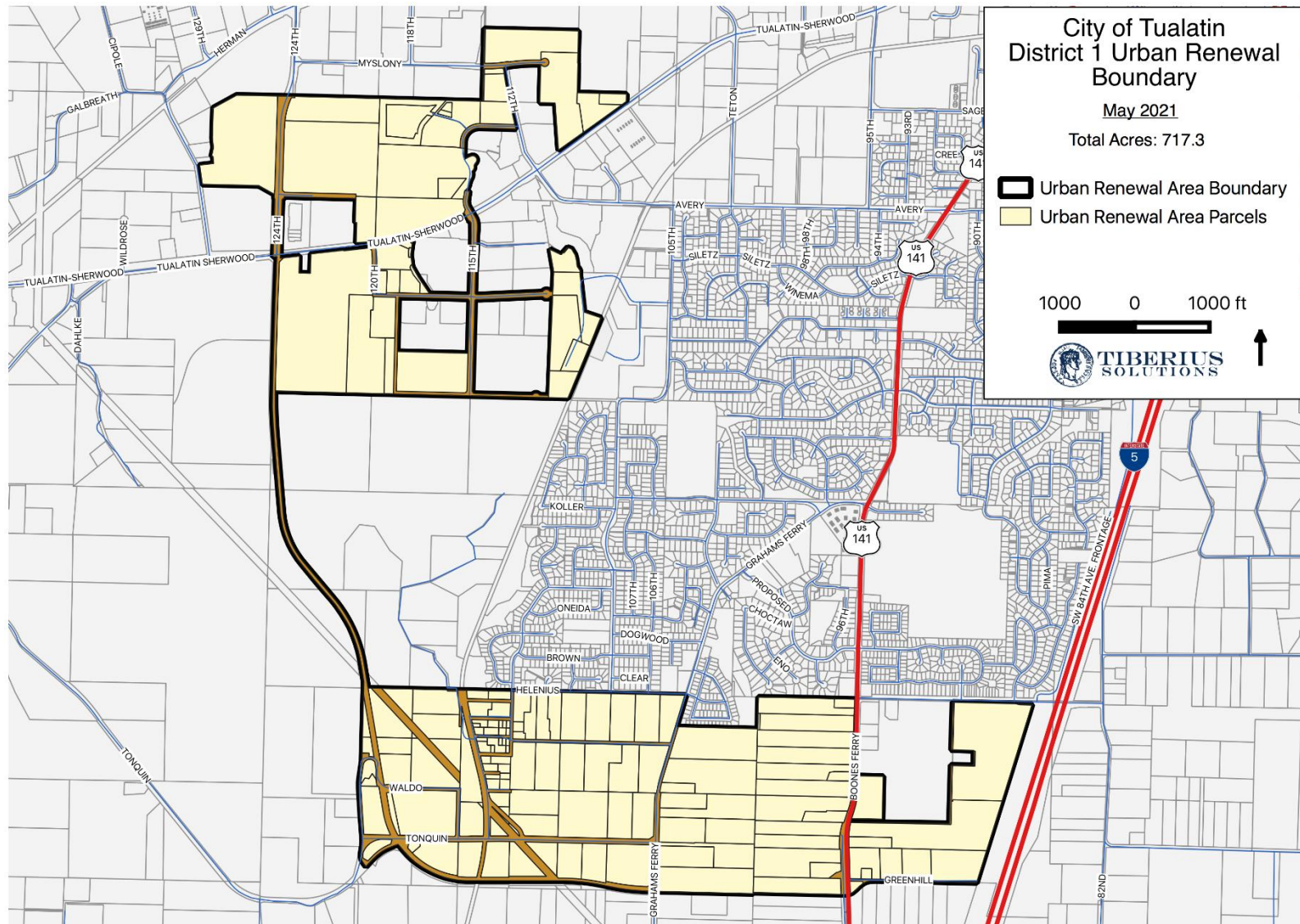
Objectives:

1. Provide developer assistance and incentives to facilitate development within the Area.
2. Reduce or eliminate environmental impacts on adjacent properties.

Table 2 – Relationship of Projects to Tualatin Urban Renewal Plan Goals

| <b>Project Category</b>             | <b>Goals</b> |
|-------------------------------------|--------------|
| Transportation                      | 2,3          |
| Sewer                               | 2,4          |
| Water                               | 2,4          |
| Developer Incentives and Assistance | 2,3,4,5      |
| Small Business Grants               | 2,5          |
| Natural Resource Protection         | 2,3,5        |
| Acquisition/Disposition             | 2,5          |
| Administration                      | 1            |

Figure 1 – Tualatin Urban Renewal Plan Area Boundary



## V. URBAN RENEWAL PROJECT CATEGORIES

The projects within the Area fall into the following categories:

- A. Transportation**
- B. Sewer**
- C. Water**
- D. Developer Assistance and Incentives**
- E. Small Business Grants**
- F. Natural Resource Protection**
- G. Acquisition/Disposition**
- H. Administration**

## VI. URBAN RENEWAL PROJECTS

Urban renewal projects authorized by the Plan are described below. They are not listed in any priority order. The TDC will determine the order of the projects and may add projects in the future through the amendment process defined in Section VII of this Plan. Much of the project descriptions come from the following documents:

*Tualatin Capital Improvement Plan*, City of Tualatin, FY 2020/21 – 2025/26. This is identified as CIP. The CIP page numbering is by project type (transportation, pedestrian etc.)

*Basalt Creek Concept Plan*, adopted by the City of Tualatin August 13, 2018, Ord. # 1418-19

*Tualatin Sewer Master Plan*, City of Tualatin, Jacobs, August 2019, updated November 2019.

*Transportation Systems Plan*, CH2M Hill, DKS, Angelo Planning Group, JLA Public Involvement, February 2014.

Instead of footnoting every project, it is noted if these projects come from the above plans and the page number where they can be found.

There are specifics listed in project descriptions, i.e. “12” water line, 3 lane street” that come from the above-mentioned plans. However, it is understood in adopting the Plan that these specifics may change over time and that the TDC is not restricted to the specifics outlined in this Plan. Changes to those specifics do not require an amendment to the Plan.

### A. Transportation

1. 124th/Future Blake Street Signal

Design and construct a new traffic signal at the new intersection of the recently-constructed 124th Ave with the future extension of Blake Street along with or after the future Blake Street construction. (CIP p 99, 106)

Figure 2 – 124<sup>th</sup> Blake Future Street Signal



Source: City of Tualatin Capital Improvement Plan



## 2. Tonquin Trail

The preferred alignment for the regional Ice Age Tonquin Trail includes a section bordering the Basalt Creek Planning Area as part of a 22-mile trail alignment through Wilsonville, Tualatin, and Sherwood with trail facility types varying by location based upon landscape and setting. The Ice Age Tonquin Trail is intended to connect in the north to the Tualatin River Greenway Trail, Fanno Creek Trail, and the Westside Trail, and to the south to the Willamette River. (Basalt Creek Concept Plan p38, CIP p248)

## 3. Blake Street

Preliminary planning and conceptual design and construction of the future Blake Street between 115th Ave and 124th Avenue. (CIP p249)

Figure 3 - Blake Street Extension



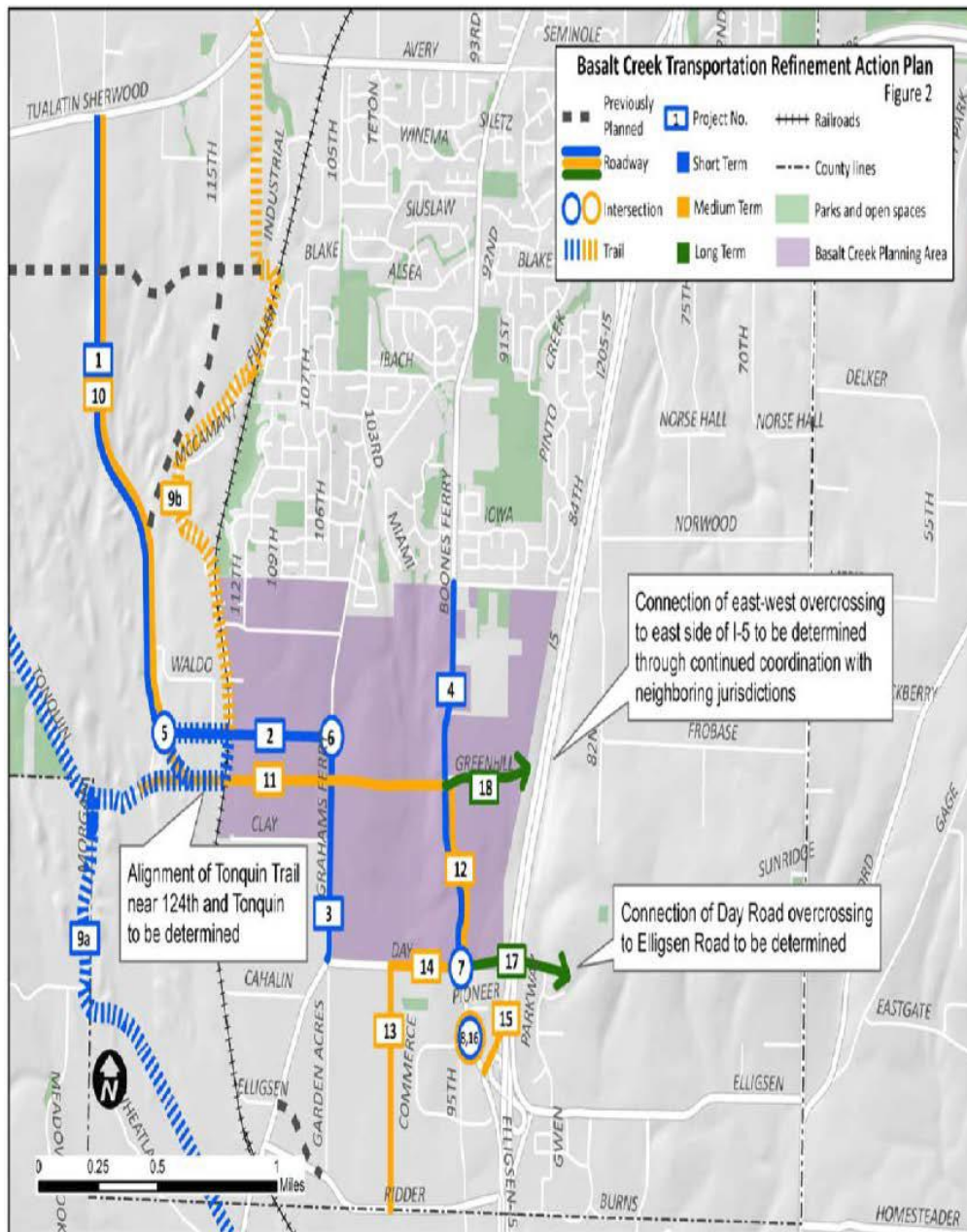
Source: City of Tualatin Capital Improvement Plan

## 4. Basalt Creek Parkway

The Basalt Creek Parkway, of which the segment between 124th Avenue/Tonquin Road to Grahams Ferry Road is already under construction, is the major east-west arterial through the area. The

Parkway allows for limited local access providing important freight connections between Tonquin, Southwest Tualatin, and Basalt Creek Employment Areas to I-5. It also serves as a future jurisdictional boundary between Tualatin and Wilsonville. (BCCP p 32)

Figure 4 – Basalt Creek Transportation Refinement Plan



Source: Basalt Creek Concept Plan

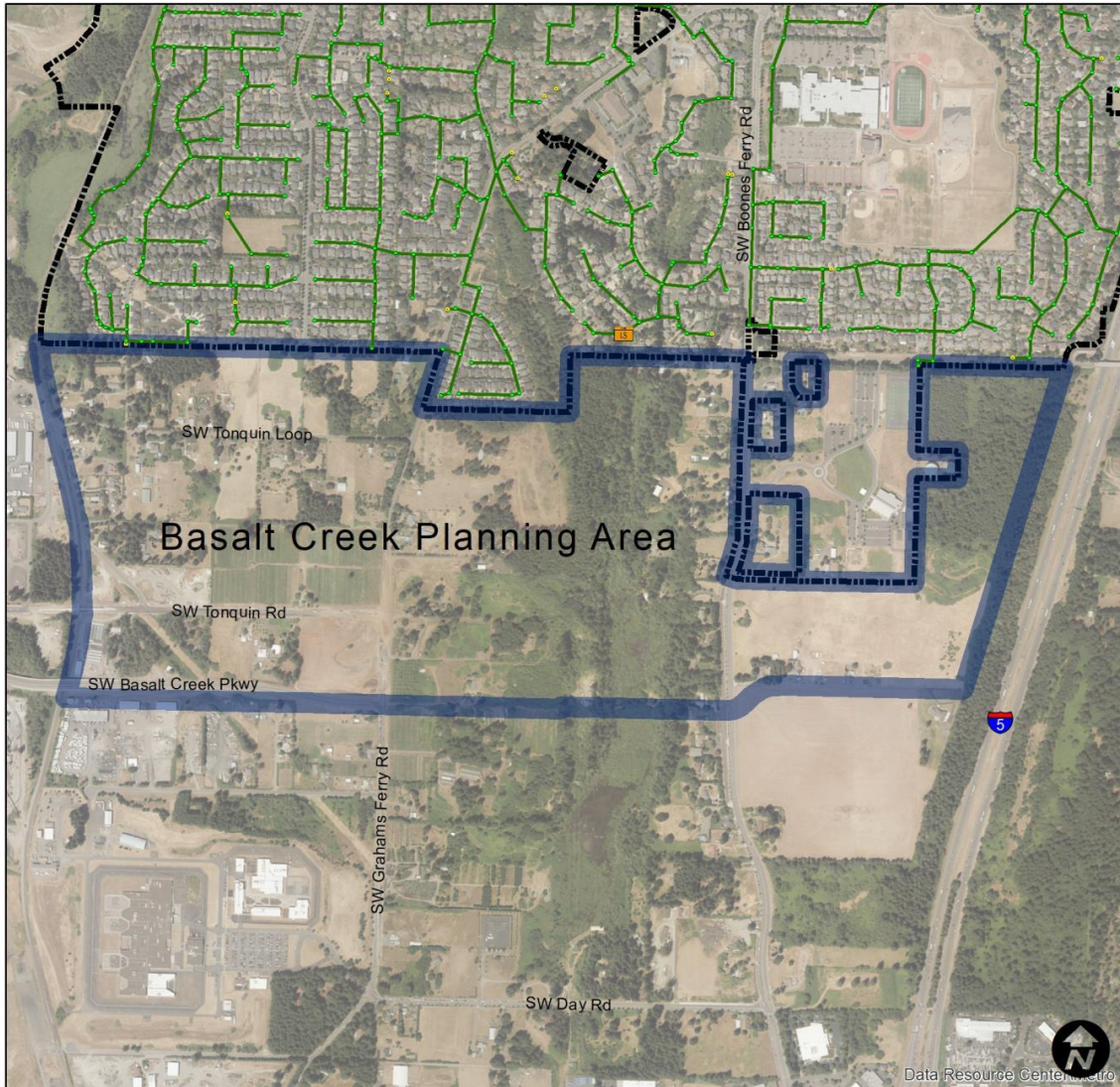
## B. Sewer

### 1. Tonquin Loop Sewer

Most of the sanitary sewer in the Basalt Creek Planning Area will be an 8-inch gravity system installed by developers. The construction timeline of this pipe depends on both the

construction of Basalt Creek area pump station #4 and development progress in the western portion of the planning area. Because this project is entirely driven by new development, it is eligible for SDC reimbursement. “Build 2,170 feet of 10 inch sanitary sewer service in the Basalt Creek Planning Area to serve new commercial and residential development.” (CIP p 164, 165)

Figure 5 – Tonquin Loop Sewer



Source: City of Tualatin Capital Improvement Plan

## 2. Basalt Creek Gravity Sewer

The Basalt Creek Conceptual Plan includes approximately 34,250 feet of 8-inch gravity pipe within the planning area. These projects will be funded by developers, and scheduling will be coordinated with the City and CWS. It is expected that the residential portion of the planning area will develop within the next 10 years, while the commercial and industrial portions may develop in the next 20 years. (Sewer Master Plan p 4-3)

### 3. Basalt Creek Pump Stations and Force Mains

The conceptual sanitary sewer design for Basalt Creek includes the construction of six new pump stations, each with 6-inch force mains. One pump station is in the Wilsonville portion of the planning area and will be constructed by Wilsonville. CWS will own and operate the five remaining pump stations in the planning area and will also be responsible for construction costs. (Sewer Master Plan p 4-3)

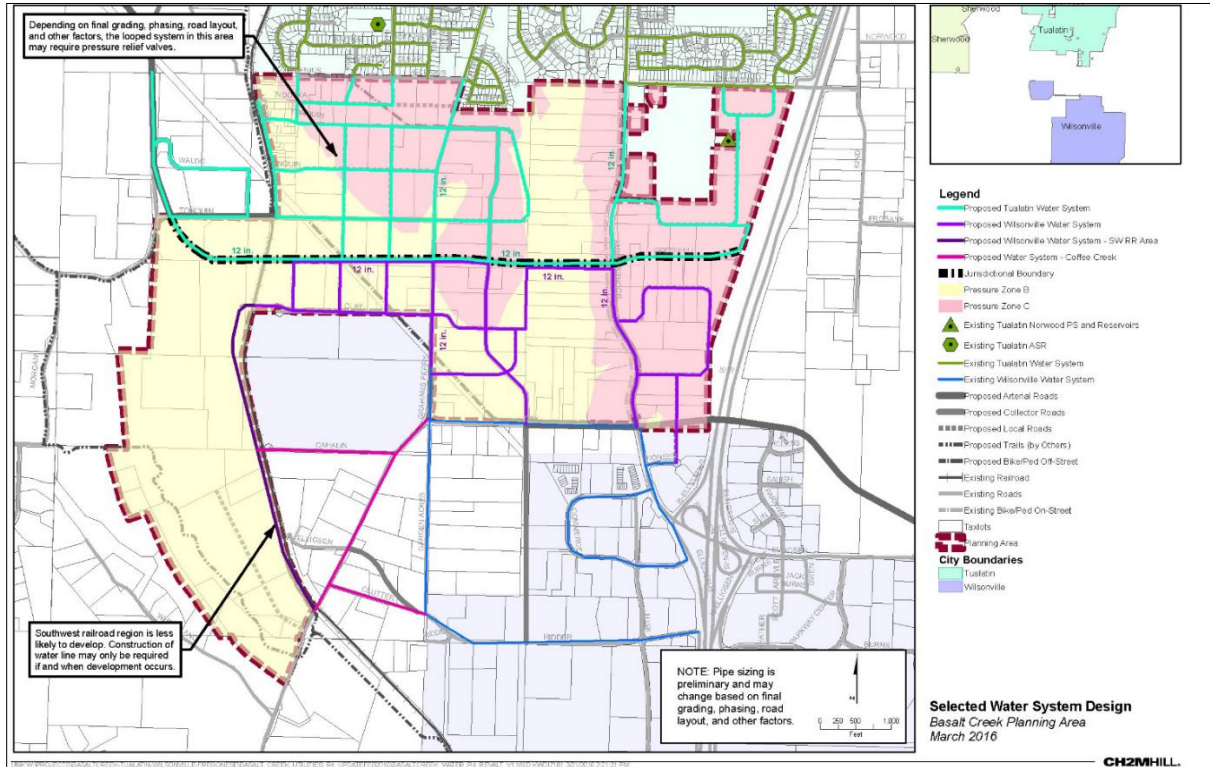
### 4. SW Tualatin Gravity Sewer

The proposed conceptual sewer layout for the Southwest Tualatin Concept Area also includes three 8-inch sewer lines to serve the area. It is expected that all gravity sewer in the planning area will be funded by developers and scheduling will be coordinated with the City and CWS. The southern region of the area is serviced by a proposed gravity line that will drain into the Basalt Creek Pump Station 4. The northeastern portion is serviced by a proposed gravity line that connects to existing sewer along SW Iteel Street. The northwestern sewer section connects to existing sewer along SW 124th Avenue and receives flow from the surrounding area as well as the proposed Southwest Tualatin Pump Station.

### C. Water

Upgrading the water system to provide and encourage commercial and residential development, including housing projects. See Report on the Southwest and Basalt Creek Development Area Plan for further description.

Figure 6 – Water Systems Concept for Basalt Creek Planning Area



### D. Developer Assistance and Incentives

Facilitate development and redevelopment on sites in the Area, stimulating growth and providing new employment opportunities and additional mixed use and commercial growth in the Area. An example of a type of assistance is to reduce or eliminate development impacts on adjacent properties.

### E. Small Business Grants

Provide small industrial and office space owners and businesses façade grants to update, modernize existing façade infrastructure.

Prior to any property being acquired, it must be identified in the Plan in Section VIII.

**F. *Natural Resource Protection***

Identify properties for protection and enhancement. Partner with regional organizations to facilitate acquisition, enhancement, mitigation, protection and conservation of Natural Resource areas within the Southwest and Basalt Creek Development Area Plan.

**G. *Acquisition/Disposition***

Acquisition/Disposition are allowed in the Plan. Based on sales comparables of notable vacant land, these will be used in accordance with land acquisition to assist with targeted development based on submitted request for proposals.

**H. *Administration***

Authorizes expenditures for the administrative costs associated with managing the URA including budgeting and annual reporting, planning and the implementation of projects in the Area.

## VII. AMENDMENTS TO PLAN

The Plan may be amended as described in this section. Adding other properties to the Developer Incentives Program does not require an amendment to the Plan.

### A. *Substantial Amendments*

Substantial Amendments, in accordance with ORS 457.085(2)(i), shall require the same notice, hearing, and approval procedure required of the original Plan, under ORS 457.095, including public involvement, consultation with taxing districts, presentation to the TDC, the Planning Commission, the County, and adoption by the City Council by non-emergency ordinance after a hearing. If there are unincorporated parcels within the Area at the time a Substantial Amendment is considered, it must also be approved by Washington County through adoption of a resolution by the Board of County Commissioners.

Notice of such hearing shall be provided to individuals or households within the City of Tualatin, as required by ORS 457.120.

Notice of adoption of a Substantial Amendment shall be provided in accordance with ORS 457.095 and 457.115.

Substantial Amendments are amendments that:<sup>1</sup>

- Add land to the urban renewal area, except for an addition of land that totals not more than a cumulative 1% of the existing area of the urban renewal area; or
- Increase the maximum amount of indebtedness that can be issued or incurred under the Plan.
- Increase in duration or the time to retire Plan debt unless the increase is necessary to avoid a default on previously-issued indebtedness.
- 

### B. *Minor Amendments*

Minor Amendments are amendments that are not Substantial Amendments as defined in this Plan and in ORS 457. Minor Amendments require approval by the TDC by resolution. Minor amendments include approving a reduction of the maximum indebtedness of the Plan.

### C. *Amendments to the Tualatin Comprehensive Plan and/or Tualatin Municipal Code.*

Amendments to the Tualatin Comprehensive Plan and/or Tualatin Municipal Code that affect the Plan and/or the Area shall be incorporated automatically within the Plan without any

separate action required by the TDC or City Council. If a Substantial Amendment is prepared, the Section of this Plan on Relationship to Local Objectives should be updated.

## **VIII. PROPERTY ACQUISITION AND DISPOSITION**

The Plan authorizes the acquisition and disposition of property as described in this section. Property includes any and all interests in property, including fee simple ownership, lease, easements, licenses, or other rights to use. If property is acquired it will be identified in the Plan through a Minor Amendment, as described in Section VII. Identification of property to be acquired and its anticipated disposition is required by ORS 457.085(g). If property acquisition includes a public building, how that public building serves and benefits the Area must be identified per ORS 457.085(2)(j).

### ***A. Property acquisition for public improvements***

The TDC may acquire any property within the Area for the public improvement projects undertaken pursuant to the Plan by all legal means, including use of eminent domain. Good faith negotiations for such acquisitions must occur prior to institution of eminent domain procedures.

### ***B. Property acquisition from willing sellers***

The Plan authorizes TDC acquisition of any interest in property within the Area that the TDC finds is necessary for private redevelopment, but only in those cases where the property owner wishes to convey such interest to the TDC. The Plan does not authorize the TDC to use the power of eminent domain to acquire property from a private party to transfer property to another private party for private redevelopment. Property acquisition from willing sellers may be required to support development of projects within the Area.

### ***C. Land disposition***

The TDC will dispose of property acquired for a public improvement project by conveyance to the appropriate public TDC responsible for the construction and/or maintenance of the public improvement. The TDC may retain such property during the construction of the public improvement.

The TDC may dispose of property acquired under Subsection B of this Section VII by conveying any interest in property acquired. Property shall be conveyed at its fair reuse value. Fair reuse value is the value, whether expressed in terms of rental or capital price, at which the urban renewal TDC, in its discretion, determines such land should be made available in order that it may be developed, redeveloped, cleared, conserved, or rehabilitated for the purposes specified in the Plan. Because fair reuse value reflects limitations on the use of the property to those purposes specified in the Plan, the value may be lower than the property's fair market value.

Where land is sold or leased, the purchaser or lessee must agree to use the land for the purposes designated in the Plan and to begin and complete the building of its improvements within a period of time that the TDC determines is reasonable.



#### ***D. Properties to be acquired***

This Plan must provide an indication of which real property may be acquired and the anticipated disposition of said real property whether by retention, resale, lease or other legal use, together with an estimated time schedule for such acquisition and disposition. This may be added at a date when the property is identified and may be added through a Minor Amendment.

### **IX. RELOCATION METHODS**

When the TDC acquires occupied property under the Plan, residential or commercial occupants of such property shall be offered relocation assistance, as required under applicable state law. Prior to such acquisition, the TDC shall adopt rules and regulations, as necessary, for the administration of relocation assistance. The TDC will comply with all applicable state law in providing these potential benefits.

There are plans to acquire land for infrastructure which may trigger relocation benefits in the future in the Area. All acquisitions will be reviewed for potential of relocation benefits.

### **X. TAX INCREMENT FINANCING OF PLAN**

Tax increment financing consists of using annual tax increment revenues to make payments on debt, usually in the form of bank loans or revenue bonds. The proceeds of the debt are used to finance the urban renewal projects authorized in the Plan. Debt may be either long-term or short-term.

Tax increment revenues equal most of the annual property taxes imposed on the cumulative increase in assessed value within an urban renewal area over the frozen base value (i.e., total assessed value at the time an urban renewal plan is adopted). The property taxes for general obligation (GO) bonds and local option levies approved after October 6, 2001 are not part of the tax increment revenues.

#### ***A. General description of the proposed financing methods***

The Plan will be financed using a combination of revenue sources. These include:

- Tax increment revenues;
- Advances, loans, grants, and any other form of financial assistance from federal, state, or local governments, or other public bodies;
- Loans, grants, dedications, or other contributions from private developers and property owners, including, but not limited to, assessment districts; and
- Any other public or private source.

Revenues obtained by the TDC will be used to pay or repay the costs, expenses, advancements, and indebtedness incurred in (1) planning or undertaking project activities, or (2) otherwise exercising any of the powers granted by ORS Chapter 457 in connection with the implementation of this Plan, including costs associated with the preparation of the Plan.

#### ***B. Tax increment financing***

The Plan may be financed, in whole or in part, by tax increment revenues allocated to the TDC, as provided in ORS Chapter 457. The ad valorem taxes, if any, levied by a taxing district in which all or a portion of the Area is located, shall be divided as provided in Section 1c, Article IX of the Oregon Constitution, and ORS 457.440. Amounts collected pursuant to ORS 457.440 shall be deposited into the unsegregated tax collections account and distributed to the TDC based upon the distribution schedule established under ORS 311.390.

### ***C. Duration***

The Agency intends not to collect tax increment revenues for the Area after thirty years of tax increment collections (is first received?). The Agency shall not initiate any Projects in the Area unless the Agency reasonably projects it will be able to pay for those Projects from the proceeds of indebtedness issued on or before FYE 2052, and from other funds available to the Agency. Except as provided in the next sentence, all indebtedness that is secured by the tax increment revenues of the Area shall mature no later than FYE 2052, and the Agency shall structure all its indebtedness so that it can be paid in full from the tax increment revenues of the Area that the Agency reasonably projects it will receive on or before FYE 2052. The Agency may issue refunding indebtedness that matures after FYE 2052, only if issuing that refunding indebtedness is necessary to avoid a default on previously-issued indebtedness.

## **XI. VALIDITY**

Should a court of competent jurisdiction find any work, clause, sentence, section or part of this Plan to be invalid, the remaining words, clauses, sentences, sections or parts shall be unaffected by such findings and shall remain in full force and effect for the duration of this Plan.

## **XII. ANNUAL REPORT**

The TDC shall file an Annual Report in compliance with ORS 457.460.

Figure 7 – Comprehensive Plan Designations

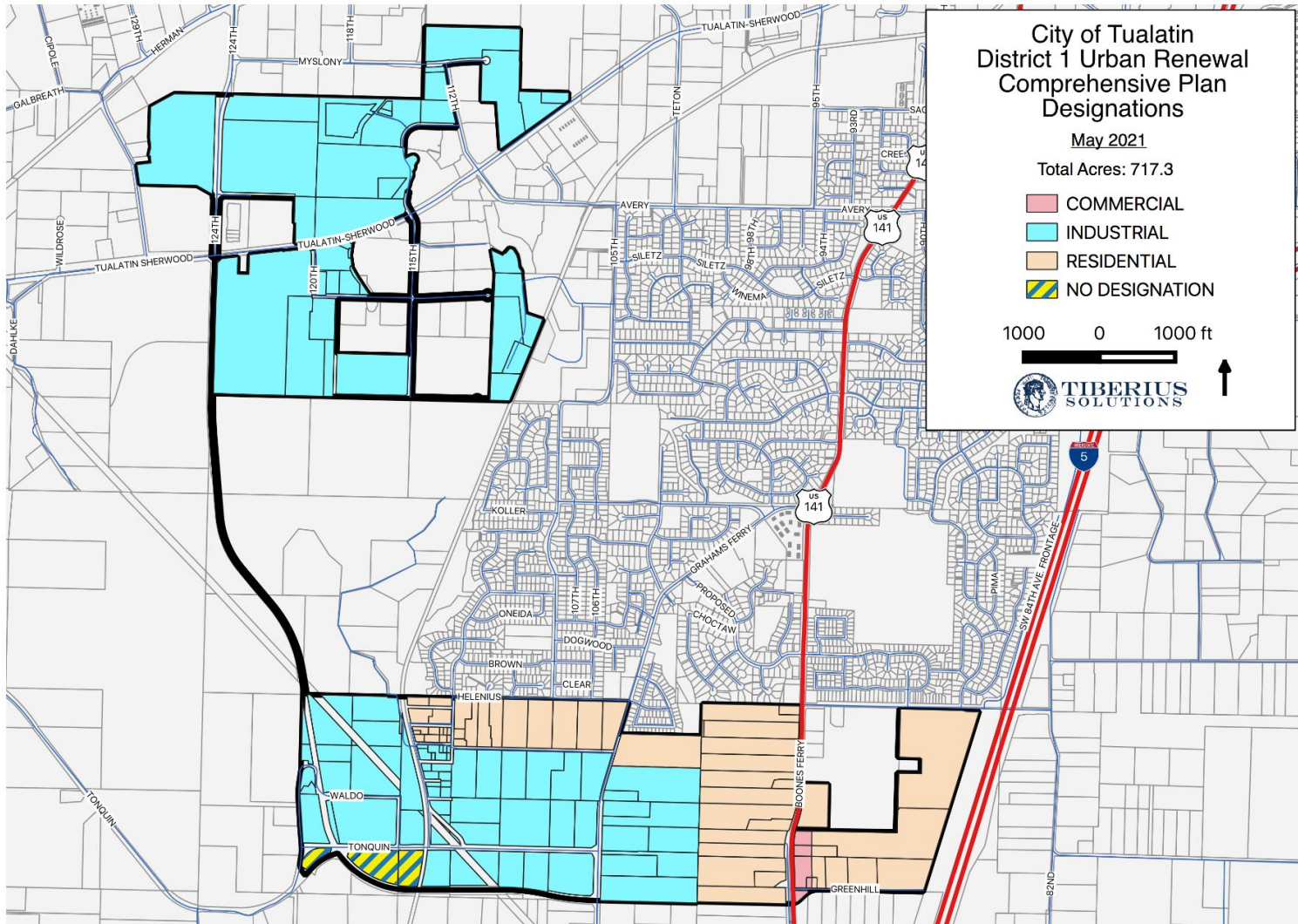
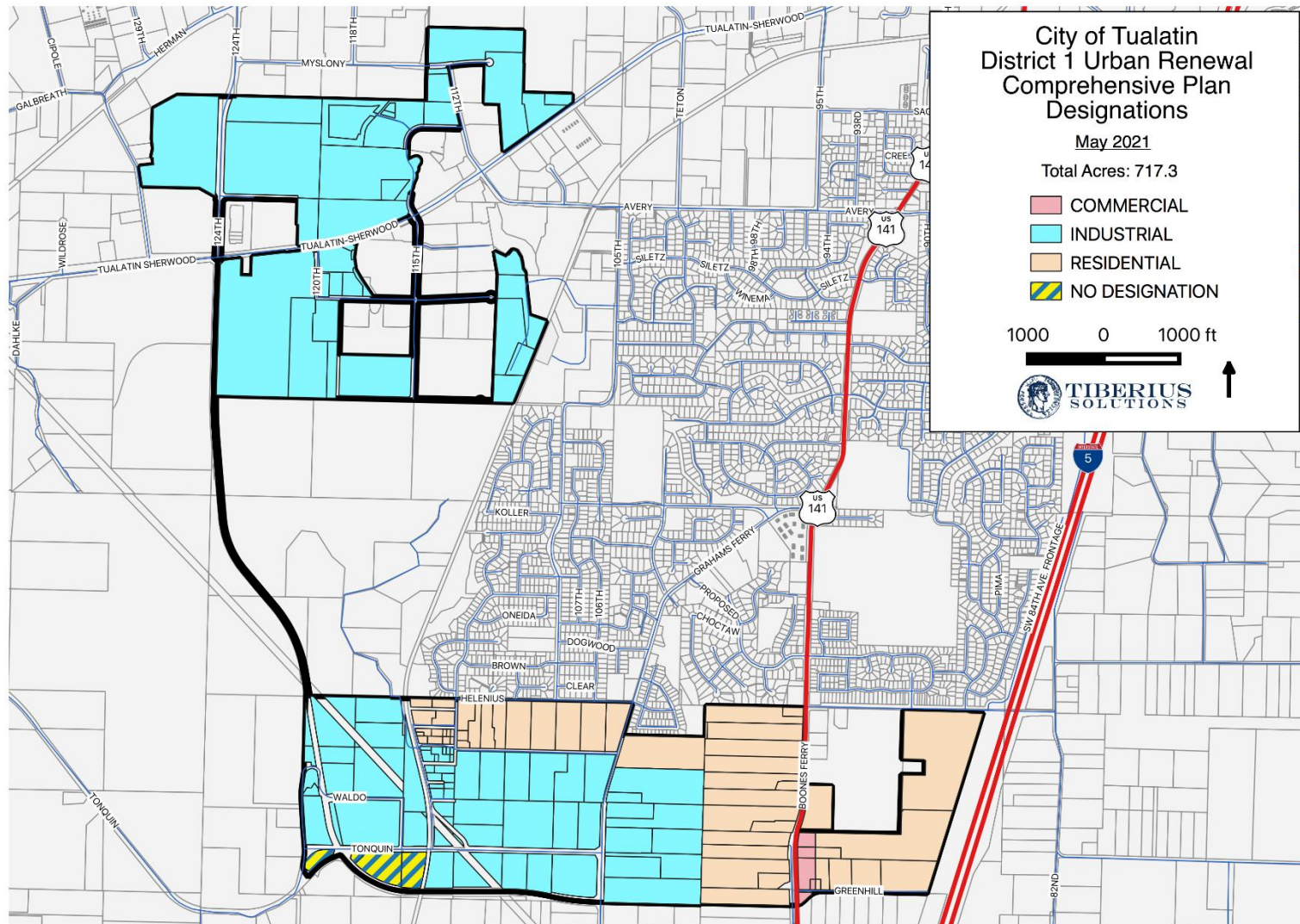


Figure 8 – Zoning Designations



### **XIII. RELATIONSHIP TO LOCAL OBJECTIVES**

ORS 457.085 requires that the Plan conform to local objectives including the comprehensive plan and economic development plan of a locality. This section provides that analysis. Relevant local planning and development objectives are contained within the *Tualatin Comprehensive Plan 2040* (Comprehensive Plan), *Tualatin Transportation System Plan*, *Tualatin Economic Opportunities Analysis*, *City of Tualatin Economic Development Strategy* and *Tualatin Municipal Code* (Municipal Code).

The *Washington County Comprehensive Plan* was also reviewed as there are unincorporated properties within the Area. The following section describes the purpose and intent of these plans, the main applicable goals and policies within each plan, and an explanation of how the Plan relates to the applicable goals and policies. The analysis covers the most relevant sections of the documents but may not cover every section of the documents that relate to the Plan.

**The numbering of the goals and policies within this section reflects the numbering that occurs in the original document.** *Italicized text* is text that has been taken directly from an original document and therefore cannot be changed. Some verbiage may say “complies with”, which, in this document is synonymous with “conforms to” as stated in ORS 457.095.

Comprehensive Plan designations for all land in the Area are shown in Figure 2 All proposed land uses conform to Figure 2. Maximum densities and building requirements for all land in the Area are contained in the Tualatin Municipal Code. Some of the properties are presently outside the city limits but inside the Urban Growth Boundary. It is anticipated that these properties will be annexed prior to development and will comply with the required Comprehensive Plan and Municipal Code designations.

#### **A. Tualatin Comprehensive Plan**

##### **1. COMMUNITY INVOLVEMENT**

###### *Purpose*

*The purpose of this chapter is to provide a framework for community input into the land use planning process and to meet Oregon Statewide Planning Goal 1 (Citizen Involvement). In Tualatin, Goal 1 is met by the Tualatin Planning Commission, an advisory body to the Tualatin City Council.*

###### **GOAL 1.1**

*Implement community involvement practices in line with Statewide Planning Goal 1.*

*POLICY 1.1.1 Support community advisory committees to provide recommendations on planning matters.*

*POLICY 1.1.2 Foster civic pride and community spirit so as to improve the quality and quantity of citizen participation in local government and in community growth, change and improvement.*

*POLICY 1.1.3 Conduct the planning process with adequate input and feedback from citizens in each affected neighborhood.*

**Finding:** The Plan complies with Comprehensive Plan Goal. 1. The first goal of the Plan itself is to implement community involvement practices, including to convene an urban renewal task force and

inviting public comment at all TDC meetings. The Plan’s goal and the City’s Comprehensive Plan Goal 1 are consistent. In considering the Plan, the City/Tualatin Development Commission also encouraged citizen participation through multiple levels of outreach and opportunities for citizen involvement. The City/Tualatin Development Commission created an Urban Renewal Task Force to consider and review the Plan. The Urban Renewal Task Force conducted four public meetings in compliance with Oregon Public Meetings laws. The public was allowed to both attend the meetings and provide comment at each of the four meetings. Task Force Meeting Minutes. In addition, the City/Tualatin Development Commission provided an online Open House throughout July 2021. An Online Forum was held with Basalt Creek property owners to brief them on the Plan and answer any questions. The City/Tualatin Development Commission submitted the Plan to the Tualatin Planning Commission for its review and recommendation. The public had an opportunity to provide comments regarding the Plan at the Tualatin Planning Commission meeting. The public was also provided an opportunity to comment on the Plan before both the Tualatin Development Commission and the Tualatin City Council.

## **2. COMMUNITY DESIGN**

### *Purpose*

*The purpose of this chapter is to express elements of community design that guide functional and aesthetic development standards including those regarding site development, trees in the context of urban design, and sign regulation.*

### **GOAL 2.1**

*Promote the City’s natural beauty, and achieve pleasant environments for living and working that sustain the comfort, health, tranquility, and contentment of people who live, work, and enjoy time in Tualatin.*

*POLICY 2.1.1 Encourage structures be planned in ways that relate to the site and surrounding context.*

*POLICY 2.1.2 Encourage meaningful public engagement with community design projects.*

*POLICY 2.1.3 Promote design that fosters a sense of place and community identity through the Central Design District.*

### **GOAL 2.2**

*Promote the preservation and establishment of trees throughout the city, in order to protect and enhance the aesthetic character of Tualatin, protect and improve air and water quality, provide noise and visual screening, and protect habitat for wildlife.*

*POLICY 2.2.1 Require the establishment and protection of street trees.*

*POLICY 2.2.2 Promote the protection and establishment of trees during the development process.*

### **GOAL 2.3**

*Balance the right of free speech, business needs, public wayfinding, safety for all modes, and diverse aesthetic interests, through a functional sign regulation program.*

*POLICY 2.3.1 Protect public health and safety by limiting distracting signs, ensuring that signs do not interfere with multi-modal transportation safety, and ensuring safe construction and installation of signs.*

*POLICY 2.3.2 Align the range of allowed sign types with the urban design context, such as additional small signs in pedestrian-oriented development areas.*

*POLICY 2.3.3 Encourage attractive, creative, and unique sign types through the City's review program. Encourage the improvement and maintenance of non-conforming signs.*

**Finding:** The Plan is consistent with Comprehensive Plan Goal 2. Redevelopment under the Plan will occur after annexation to the City. Once annexed, all development will be subject to the City's Community Design Standards, including the requirement for development to comply with City's Architectural Review standards in TDC 33.020, either in compliance with clear and objective standards or discretionary standards. Type II and higher decisions, including Type III through the Architectural Review through the Architectural Review Board, allow public comment on the design elements of development. Development will still be required to comply with the City's sign code in TDC 38 (Sign Regulations). The Plan will foster redevelopment consistent with City's code and objectives and allow the City's Community Design goals to be realized for the Plan Area.

### **3. HOUSING AND RESIDENTIAL GROWTH**

#### *Purpose*

The purpose of this chapter is to provide the community's goals and policies for housing and future residential growth in Tualatin, which are generally implemented by more specific provisions in the Tualatin Development Code. These goals and policies are based on Tualatin's most recent Housing Needs Analysis (Appendix A) and Housing Strategies (Appendix B), which are incorporated by reference into the Comprehensive Plan. Strategic actions are also included that reflect policies identified in the Housing Needs Analysis and Housing Strategies that are not implemented by Tualatin Development Code or may require further evaluation.

#### *GOAL 3.1 HOUSING SUPPLY.*

*Ensure that a 20-year land supply is designated and has urban services planned to support the housing types and densities identified in the*

*Housing Needs Analysis.*

*POLICY 3.1.1 DENSITY. Maintain a citywide residential density of at least eight (8) dwelling units per net acre.*

*POLICY 3.1.2 ZONING FOR MULTIFAMILY. Provide zoning for multifamily development, which may be located in areas adjacent to transit.*

*POLICY 3.1.3 COMMERCIAL ACTIVITY. Allow homebased businesses and occupations in all residential zones, subject to regulations to minimize impact to housing supply and uses in commercial and industrial zones. Provide for compatible agricultural uses in areas where significant development barriers are present, or where compatible with permitted residential uses.*

*POLICY 3.1.4 CLEAR AND OBJECTIVE REVIEW. Provide for clear and objective review standards for all residential development and redevelopment.*

*POLICY 3.1.5 FUNCTIONAL PLANNING. Consider the development-ready residential land supply as part of ongoing functional planning efforts to provide necessary urban services in support of residential development.*

*POLICY 3.1.6 INFRASTRUCTURE PLANNING. Evaluate future infrastructure planning for consistency with the Housing Needs Analysis and Housing Strategies.*

*GOAL 3.2 HOUSING FOR ALL. Encourage development and preservation of housing that is affordable for all households in Tualatin.*

*POLICY 3.2.1 HOUSING TYPE DIVERSITY. Support development of townhomes, duplexes, triplexes, quadplexes, cottages, courtyard housing, accessory dwelling units, single story units, senior housing, and extended family and multi-generational housing in all residential zoning districts.*

#### **GOAL 3.3 ADDITIONAL HOUSING OPTIONS**

*Encourage the establishment of funding sources to support development of additional housing options and related public infrastructure.*

**Finding:** The Plan is consistent with Comprehensive Plan Goal 3. The Plan facilitates infrastructure projects that will support the development of parcels in the Plan Area. The Plan outlines multiple transportation, trail, and sewer projects that will be built to facilitate development, including residential and affordable housing. The Plan Area includes a parcel owned by Community Partners for Affordable Housing, which intends to construct affordable housing units. The Plan facilitates affordable housing within the Plan Area through the infrastructure projects built to benefit affordable housing, and other housing within the Plan Area. The City also included the Community Partners for Affordable Housing on its Task Force advisory board for the Plan Area to ensure the needs of housing and affordable housing were considered and included in Plan. The Plan facilitates residential uses at varying densities and facilitates housing construction to address housing needs. Housing needs will be addressed sooner under the Plan than if the Plan did not exist.

## **4. ECONOMY, COMMERCIAL, & INDUSTRIAL DEVELOPMENT**

### **GOAL 4.1**

*Encourage commercial development that provides employment opportunities, as well as access to goods and services for residents, employees, and the general community.*

*POLICY 4.1.2 CRITICAL SERVICES. Provide for the continued development of major medical services and other critical infrastructure within the City of Tualatin.*

*POLICY 4.1.4 MIXED USE. Encourage mixed use commercial and residential development.*

### **GOAL 4.2**

*Encourage new industrial development in ways that strengthen the local tax base and support Tualatin's industrial lands as a major local and regional employment center.*



*POLICY 4.2.1 Preserve and protect, with limited exceptions, the City’s existing industrial land.*

*POLICY 4.2.2 Fully develop planned industrial areas, providing full transportation, sewer, and water services prior to or as development occurs.*

#### **GOAL 4.3**

*Manage industrial impacts to the environment and other uses*

*POLICY 4.3.2 Protect residential, commercial, and sensitive industrial uses from the adverse environmental impacts of industrial use.*

*POLICY 4.3.4 Reasonably protect environmentally sensitive areas from adverse impacts of adjacent development.*

*POLICY 4.3.6 Protect wooded and other natural areas by requiring their preservation in a natural state or by integrating the major trees into the design of the parking lots, buildings, or more formal landscaping areas of an industrial development. If it is necessary to remove a portion or all of the trees, require mitigation.*

**Finding:** The Plan is consistent with Comprehensive Plan Goal 4. The overall impact of the Plan is to encourage development of the area. The transportation and infrastructure projects in the Plan are intended to directly support the creation of new economic activity in the Area. These projects are necessary to provide the services to allow for the undeveloped parcels to develop in the future. The projects are in conformance with the Economy, Commercial & Industrial chapter of the Comprehensive Plan. Specific projects: 124<sup>th</sup>/Blake Street Signal, Tonquin Trail, Blake Street Extension, Tonquin Loop Sewer, Basalt Creek Gravity Sewer, Basalt Creek Pump Station and Force Mains, SW Tualatin Gravity Sewer, Development Assistance, Small Business Grants. The City will reasonably protect environmentally sensitive areas from adverse impacts of adjacent development.

## **5. OTHER LAND USES**

*Guide the development of uses other than residential, industrial, commercial, open space, and mixed-use development, such as utilities and institutional uses.*

*5.1 Locate public services and utilities in a manner that minimizes negative impacts and enhances public benefits.*

*POLICY 5.1.1 GOVERNMENT SERVICES. Locate government offices in a central location that serves the public, except operations functions, which may be appropriately located in the industrial districts.*

*POLICY 5.1.2 PUBLIC SAFETY. Locate facilities such as utilities and other critical infrastructure to minimize the risk of hazards the facility may pose to surrounding uses, or risks that natural or other hazards may pose to the facility and surrounding uses alike.*

*POLICY 5.1.3 COMPATIBILITY. Encourage attractive design, screening, and use of landscaping to moderate visual impacts of utilities and public facilities with their urban design context.*

*POLICY 5.1.4 SCHOOL SITING. Locate schools to complement neighborhood park facilities and integrate the location of schools with surrounding residential neighborhoods. Locate schools to support multi-modal access and to avoid impacts from industrial or other uses that could be harmful to student health.*

*POLICY 5.1.5 CHILD CARE SITING. Allow the location of child care facilities within commercial, residential, and light industrial areas consistent with state law.*

*POLICY 5.1.6 WIRELESS FACILITIES. Allow the siting of wireless communication facilities consistent with federal and state law, while encouraging design measures to mitigate visual impacts of facilities and encourage safety and sound construction. Encourage siting strategies that reduce redundant facilities.*

*POLICY 5.1.7 INTERGOVERNMENTAL COOPERATION. Cooperate with local school districts to plan adequate facilities. Actively involve school districts where school capacity or regulations applicable to school facilities may be considered. Cooperate with regional, state, and federal agencies in planning for medical facilities, solid waste.*

*GOAL 5.2 Allow flexibility to allow residential facilities, medical facilities, and religious institutions in residential, commercial, and mixed use areas while managing impacts between uses.*

*POLICY 5.2.1 Allow the location of religious institutions as retirement homes and hospitals in commercial and residential planning districts, subject to conditional use approval, and allow congregate care facilities, assisted living facilities and residential care facilities and hospitals as permitted uses in the Medical Center District.*

*POLICY 5.2.2 Allow residential facilities and residential homes as permitted uses in all residential planning districts.*

*POLICY 5.2.3 Limit the siting of residential facilities, retirement homes, and medical services in industrial areas.*

*POLICY 5.2.4 Ensure that service uses with the potential for increased traffic impacts are appropriately served by surrounding transportation infrastructure.*

**FINDING:** The Plan is consistent with Comprehensive Plan Goal 5. The Plan guides utility uses consistent with the City’s development code and Master Plan Documents. The transportation and infrastructure projects in the Plan are intended to directly support the creation of new economic activity in the Area. These projects are necessary to provide the services to allow for the undeveloped parcels to develop in the future. The specific projects: 124<sup>th</sup>/Blake Street Signal, Tonquin Trail, Blake Street Extension, Tonquin Loop Sewer, Basalt Creek Gravity Sewer, Basalt Creek Pump Station and Force Mains, SW Tualatin Gravity Sewer, Development Assistance, Small Business Grants will assist to guide the development of uses other than residential, industrial, commercial, open space, and mixed-use development, such as utilities and institutional uses. The Plan does not fund any public buildings and does not limit or impact any uses contemplated in the zoning code or Comprehensive Plan.

## **6. HISTORIC PRESERVATION**

*Purpose*

*The purpose of this chapter is to guide the conservation of historic resources in the City of Tualatin. The City's Historic Resource Technical Study and Inventory (1993) provides the basis for identifying historic and cultural resources within the City of Tualatin.*

*GOAL 6.1 PRESERVATION. Promote the historic, educational, architectural, cultural, economic, and general welfare of the public through the identification, preservation, restoration, rehabilitation, protection and use of those buildings, structures, sites and objects of historic interest within the City.*

*POLICY 6.1.1 Strengthen the economy of the City by encouraging property owners to preserve historic resources for tourists, visitors and residents.*

*POLICY 6.1.2 Identify and preserve diverse architectural styles reflecting periods of the City's historical and architectural development, encourage complementary design and construction for alterations affecting historic resources and encourage relocation of historic resources over demolition.*

*POLICY 6.1.3 Identify and resolve conflicts between the preservation of historic resources and alternative land uses.*

*POLICY 6.1.41 Integrate the management of historic resources into public and private land management and development processes.*

*POLICY 6.1.5 Upon annexation, potential historic resources located outside of the City, but within the City's planning area shall proceed through the significance review, conflicting use and economic, social, environmental and energy analysis.*

*POLICY 6.1.6 Identify and list additional properties to the current list of protected historic resources. Review the impacts on landmarks when public improvement projects are proposed.*

*POLICY 6.1.7 Retain landmarks on parcels which cannot be partitioned or subdivided by preserving and not demolishing or relocating them. Retain landmarks located on parcels which can be partitioned or subdivided by property owners and developers integrating the resource into proposed lot configurations and development proposals.*

*POLICY 6.1.8 Encourage adaptive use. Allow conflicting uses where necessary to encourage preservation and maintenance of historic resources. Favor relocation over demolition.*

*GOAL 6.2 EDUCATION Foster community and neighborhood pride and sense of identity based on recognition and use of historic resources.*

*POLICY 6.2.1 Encourage public awareness, understanding and appreciation of the City's history and culture. Promote the enjoyment and use of historic resources appropriate for the education and recreation of the people of Tualatin.*

**FINDING:** The Plan is consistent with Comprehensive Plan Goal 6. None of the properties identified in the City's Comprehensive Plan or Development Code as historic structures are located in the Plan Area. The Plan does not change the requirements of the Tualatin Development Code or protections for historic preservation. TDC 68 (Historic Preservation) remains applicable for historic structures within the City and historic structures within the Plan Area are eligible for historic preservation under federal, state, and City laws.

## 7. PARKS, OPEN SPACE, ENVIRONMENT

### *Purpose*

*The purpose of this chapter is to guide the conservation of natural resources and open space areas, as well as the development of recreational areas and trails. The Parks and Recreation Master Plan is adopted by reference as a supporting technical document to the Tualatin Community Plan. The Parks and Recreation Master Plan contains detailed analysis, discussions, and recommendations on community parks, neighborhood parks, greenways, bicycle and pedestrian routes, and recreation programs. The Tualatin Development Code references figures and maps within the Master Plan.*

*GOAL 1: Expand accessible and inclusive parks and facilities to support community interests and recreation needs.*

*GOAL 2: Create a walkable, bikeable, and interconnected city by providing a network of regional and local trails.*

*GOAL 3: Conserve and restore natural areas to support wildlife, promote ecological functions, and connect residents to nature and the outdoors.*

### *GOAL 7.1*

*Identify and protect significant natural resources that promote a healthy environment and natural landscape that improves livability, and to provide recreational and educational opportunities.*

### *GOAL 7.2*

*Balance natural resource protection with growth and development needs.*

*POLICY 7.2.2 Allow public facilities such as sewer, stormwater, water and public streets and passive recreation facilities to be located in significant natural resource areas provided they are constructed to minimize impacts and with appropriate restoration and mitigation of the resource.*

**Finding:** The Plan is consistent with Comprehensive Plan Goal 7. The funding for the Tonquin Trail project aligns with the Parks, Open Space and Environment chapter of the Comprehensive Plan. The construction of public facilities will conform the standards established in the Comprehensive Plan and Tualatin Development Code. Redevelopment under the Plan will be required to comply with floodplain regulations and TDC Chapter 70 (Floodplain District). Slopes are identified by the City as constraining land in certain areas within the Plan Area. Metro Regional Functional Plan Title 3 and 13 conservation areas will be administered by the City in cooperation with Clean Water Services. Future development in Tualatin must comply with City standards and Clean Water Services' Design and Construction Standards & Service Provider Letters (SPLs) for impacts in sensitive areas such as vegetated corridors surrounding streams and wetland habitat. The Plan territory remains subject to the jurisdiction of the State Department of Environmental Quality. All air pollution requirements will remain unchanged. Properties subject to City/Tualatin Development Commission jurisdiction will be required to comply with DEQ and Metro air quality standards in TDC 63.053 (Air Quality). The City will continue to coordinate with Clean Water Services on new development in the Area and the drainage management of that development with be required to comply with City Code and Clean Water Services regulations. The Plan conforms to

the Tualatin Drainage Plan, the Surface Water Management Ordinance (SWM Ordinance) (Ord. No. 846-91), the Northwest Tualatin Concept Plan 2005, the Southwest Tualatin Concept Plan 2010 and TDC Chapter 74. The surface water management policies and requirements in the SWM Ordinance were adopted by the City to implement Clean Water Services requirements for control of sedimentation and water quality. All development will be required to comply with all City environmental laws and development standards for greenways and natural areas, including TDC Chapter 72 (Natural Resources Protection Overlay District).

## 8. TRANSPORTATION

This chapter reflects the City's current Transportation System Plan as it applies to development activities and city actions. The Transportation System Plan guides transportation planning, policy, and investment for Tualatin.

### GOAL 8.1 ACCESS AND MOBILITY.

*Maintain and enhance the transportation system to reduce travel times, provide travel-time reliability, provide a functional and smooth transportation system, and promote access for all users.*

### GOAL 8.2 SAFETY.

*Improve safety for all users, all modes, all ages, and all abilities within the City of Tualatin.*

### GOAL 8.5 ECONOMY.

*Support local employment, local businesses, and a prosperous community while recognizing Tualatin's role in the regional economy.*

### POLICY AREA 8.9 ROADWAY POLICIES.

*The following establish the City's policies on roadways.*

*POLICY 8.9.1 Implement design standards that provide clarity to developers while maintaining flexibility for environmental constraints.*

*POLICY 8.9.2 Ensure that street designs accommodate all anticipated users including transit, freight, bicyclists and pedestrians, and those with limited mobility.*

*POLICY 8.9.3 Work with Metro and adjacent jurisdictions when extending roads or multi-use paths from Tualatin to a neighboring City.*

**Finding:** The Plan conforms with the Transportation Chapter of the Comprehensive Plan as the projects will provide improvements to the transportation network in the Area. The network will serve both motorized traffic and will also include funding for the Tonquin Trail. These improvements will not only improve access but will catalyze development of sites in the Area providing increased tax base and employment opportunities. Specific projects: 124<sup>th</sup>/Blake Street Signal, Tonquin Trail, Blake Street Extension. The projects within the Plan are already identified in the City's Transportation System Plan.

## 9. PUBLIC FACILITIES & SERVICES

### *Purpose*

*The purpose of this chapter is to facilitate the development of citywide public facilities in relationship to other development needs. This chapter includes water, sanitary sewer, and stormwater infrastructure goals and policies.*

### *GOAL 9.1*

*Water Plan, construct, and maintain a City water system that protects the public health, provides cost-effective water service, meets the demands of users, addresses regulatory requirements and supports all land uses.*

*POLICY 9.1.1 Require developers to aid in improving the water system by constructing facilities to serve new development and extend lines to adjacent properties.*

*Policy 9.1.2 Water lines should be looped whenever possible to prevent dead-ends, to maintain high water quality and to increase reliability in the system.*

*POLICY 9.1.21 Improve the water system to provide adequate service during peak demand periods and to provide adequate fire flows during all demand periods.*

### *GOAL 9.2*

*Plan, construct, and maintain a City sewer system that protects the public health, protects the water quality of creeks, ponds, wetlands and the Tualatin River, provides cost-effective sewer service, meets the demands of users, addresses regulatory requirements and supports all land uses.*

*POLICY 9.2.4 Require developers to aid in improving the sewer system by constructing facilities to serve new development as well as adjacent properties*

*POLICY 9.2.5 Improve the existing sewer system to provide adequate service during peak demand periods.*

### *GOAL 9.3*

*Provide a plan for routing surface runoff through the City, utilizing the natural drainage way where possible.*

*Policy 9.3.1 The City of Tualatin will provide an addendum to the City of Tualatin's Stormwater Master Plan to address identified needs for the Basalt Creek Area.*

**Finding:** The Plan is consistent with Goal 9 of the Comprehensive Plan. The Plan projects are in conformance with this Public Facilities and Services chapter of the Comprehensive Plan and City Master Plans. Projects in the Plan will provide critical infrastructure improvements to facilitate future development in the Area and specific projects include transportation, sewer, and trail projects. This includes: Tonquin Loop Sewer, Basalt Creek Gravity Sewer, Basalt Creek Pump Station and Force Mains, and SW Tualatin Gravity Sewer. The City of Tualatin is currently engaging in additional stormwater

planning in the Basalt Creek area in FY 2021/2022 that will help identify the existing and any future infrastructure needs. Future funding from urban renewal may be used for those identified projects based on TDC priorities and available tax increment revenues.

## **10. LAND USE DESIGNATIONS AND ZONING.**

*The purpose of this chapter is to define a distinct range of land use designations that directly correspond with zones applied to lands within the City of Tualatin and its Urban Planning Area. This chapter explains the intention and distinguishing characteristics of each land use designation.*

**FINDING:** The Plan is consistent with Goal 10 of the Comprehensive Plan. The City has already zoned the area within the Plan. Nothing in the Plan proposes to rezone any areas within the Plan. It is anticipated that annexation into the City will occur before redevelopment. As such, any redevelopment will be subject to the City's zoning code upon annexation. The Plan implements the goals of the zoning code by allowing development to occur consistent with designated zoning. The transportation, utility, and other projects within the Plan will allow the City to accomplish its zoning goals for the Plan Area.

### **B. Tualatin Economic Development Strategy Memorandum, ECONorthwest, December 4, 2019**

*Strategy 1: Ensure an Adequate Supply of Land that is Available and Serviceable*

#### *Goal*

*Ensure that sufficient land is designated so that the supply is adequate for commercial and industrial development. Maintain an adequate short-term supply of suitable, shovel-ready commercial and industrial land to respond to economic development opportunities as they arise.*

*Action 1.2: Identify opportunities to make more efficient use of industrial land.*

*Action 1.4. Plan for infrastructure development to support commercial and industrial development.*

*Action 1.6. Plan for long-term development in Tualatin through 2040 and beyond.*

*Strategy 2: Identify Redevelopment Opportunities*

*This strategy focuses on actions that are intended to identify redevelopment opportunities in areas where employment growth would be appropriate.*

#### *Goal*

*Redevelop selected areas of Tualatin to create vibrant mixed-use districts that include new employment and housing opportunities.*

*Action 2.3: Identify opportunities to redevelop and intensify uses in industrial areas.*

*Strategy 3: Support Business Retention, Growth, and Attraction*

#### *Goal*



*Support business growth in Tualatin to diversify and expand commercial and industrial development in order to provide employment opportunities with levels of pay that allows workers to live in Tualatin, as well as supporting the City's tax base.*

*Action 3.2: Support growth of existing businesses in Tualatin.*

*Action 3.3: Support growth of and retain entrepreneurial businesses in Tualatin.*

*Action 3.4: Identify opportunities to attract or grow businesses with pay at or above Tualatin's average wage.*

*Action 3.5: Evaluate use of incentives to retain, grow, and attract businesses.*

*Strategy 4: Ensure there are Connections between Planning for Economic Development and Other Community Planning*

*Goal*

*Ensure that Tualatin develops as a walkable and complete community with a range of amenities that are easily accessible to people who live in Tualatin.*

*Action 4.2. Coordinate planning for economic development planning with housing planning.*

*Action 4.4. Identify opportunities to support workforce development.*

**Finding:** The Plan conforms with the *Tualatin Economic Opportunities Analysis* as it provides a transportation network and utilities to undeveloped properties within the Tualatin UGB, providing development opportunities for new businesses and expansion opportunities for existing businesses. The Plan also improves the transportation network inside the Area providing an enhanced transportation network. The Plan provides resources to provide developer incentives to facilitate development in the Area.

### **C. City of Tualatin Economic Strategic Plan 2014 Update**

*Overall Goal*

*Continue a leadership role as one of the premier economic activity centers in the greater Portland metropolitan region. Focus on growing family wage jobs in targeted business clusters while encouraging high standards and excellence in urban design.*

*Strategy 1: BUSINESS RETENTION, EXPANSION & RECRUITMENT*

*Retaining and cultivating the growth of existing businesses, as well as attracting new employers, is central to the health of Tualatin. These strategies are designed to strategically focus the City's efforts and resources.*

*Strategy 2: BUSINESS CLIMATE/COMPETITIVE POSITIONING*

*Creating and maintaining a positive climate for business is an effort which takes continual attention. These strategies are designed to ensure the City is actively refining its procedures and codes to encourage business development and job creation.*

**Finding:** The Plan conforms with the *Tualatin Economic Strategic Plan* as it provides a transportation network and utilities to undeveloped industrial properties within the Tualatin UGB providing development opportunities for new businesses and expansion opportunities for existing businesses. The Plan also improves the transportation network inside the Area providing an enhanced transportation network for existing businesses. The Plan provides resources to provide developer incentives to facilitate development in the Area.

#### **D. Tualatin Municipal Code: Development Code**

The land uses in the Area will conform to the zoning designations in the Tualatin Development Code, including the maximum densities and building requirements, and are incorporated by reference herein. The existing zoning is shown in Figure 3.

The development is expected to conform to the zoning requirements. As the Municipal Code is updated, this document will be automatically updated. If a substantial amendment is completed in the future, this section will be updated to match the current zoning designations.

The zoning categories at the time of the Southwest and Basalt Creek Development Area Plan preparation follow. They are in the order that they occur in the Development Code.

##### *Existing Zoning Categories*

##### **Low Density Residential (RL)**

*The purpose of the Low Density Residential (RL) zone is to provide low density residential areas in the City that are appropriate for dwellings on individual lots, as well as other miscellaneous land uses compatible with a low density residential environment.*

##### **High Density Residential (RH)**

*The purpose of this zone is to provide areas of the City suitable for townhouses, high density garden apartment and condominium developments.*

##### **Neighborhood Commercial (CN)**

*The purpose of this district is to provide locations for commercial uses within close proximity to residential areas, to provide opportunities to serve the needs of residents for convenience shopping and services. The primary uses are intended to include professional offices, services, and retail oriented to the day-to-day needs of adjacent neighborhoods. Neighborhood commercial uses are intended to be pedestrian oriented and should serve to reduce automobile trips and energy consumption. The purpose is also to assure that development is of a scale and design that is compatible with the residential environment and is an enhancement to neighborhood areas. It is not the purpose of this district to allow for large scale commercial facilities, such as large grocery or department stores, which are more appropriately located within the downtown area.*

##### **General Manufacturing (MG)**

*The purpose of this zone is to provide areas of the City that are suitable for a wide range of heavier manufacturing and processing activities, including those of a more intense nature and impact than the uses allowed in the Light Manufacturing (ML) Planning Zone. Industrial uses that are environmentally adverse or pose a hazard to life and safety are prohibited. A limited amount of commercial service and other support uses are permitted as regulated by the Commercial Services Overlay zone and the Limited Commercial Setback.*

##### **Manufacturing Park (MP)**

*The purpose of this district is to provide an environment exclusively for and conducive to the development and protection of modern, large-scale specialized manufacturing and related uses and research facilities. Such permitted uses must not cause objectionable noise, smoke, odor, dust, noxious gases, vibration, glare, heat, fire hazard or other wastes emanating from the property. The district is to provide for an aesthetically attractive working environment with park or campus like grounds, attractive buildings, ample employee parking and other amenities appropriate to an employee oriented activity. The purpose is also to protect existing and future sites for such uses by maintaining large lot configurations or a cohesive planned development design and limiting uses to those that are of a nature so as to not conflict with other industrial uses or surrounding residential areas. The purpose is also to allow a limited amount of commercial uses and services and other support uses..*

### **Manufacturing Business Park (MBP)**

*(1) The purpose of this zone is to provide an environment exclusively for and conducive to the development and protection of modern, large-scale specialized manufacturing and related uses and research facilities. Such permitted uses must not cause objectionable noise, smoke, odor, dust, noxious gases, vibration, glare, heat, fire hazard or other wastes emanating from the property. The zone is to provide for an aesthetically attractive working environment with park or campus like grounds, attractive buildings, ample employee parking and other amenities appropriate to an employee oriented activity. The purpose is also to protect existing and future sites for such uses. The purpose of this zone is to provide an environment for industrial development consistent with the Southwest Concept Plan (SWCP) and with the Metro-designated Regionally Significant Industrial Area (RSIA).*

*(2) The Manufacturing Business Park (MBP) Zone will be a mix of light industrial and high-tech uses in a corporate campus setting. Permitted uses are required to be conducted within a building and uses with unmitigated hazardous or nuisance effects are restricted. The RSIA-designated area requires at least one 100-acre parcel and one 50-acre parcel for large industrial users. The remainder of the area is likely to include light to medium industrial uses with some limited, local-serving commercial services. The zone is intended to provide for an aesthetically attractive working environment with campus-like grounds, attractive buildings, ample employee parking and other amenities appropriate to an employee oriented activity. It also is intended to protect existing and future sites for such uses by maintaining large lot configurations, a cohesive planned-development design and limiting uses to those that are of a nature that will not conflict with other industrial uses or nearby residential areas of the City.*

### **Unannexed/Inside Urban Growth Boundary**

*There are properties within the URA that are in unincorporated Washington County but also within the Urban Growth Boundary of the City of Tualatin. It is anticipated that these properties will be annexed prior to development occurring on them and that they will follow the requirements of the zone they are designated.*

**Finding:** The Plan conforms with the Tualatin Development Code as the projects will support the development of parcels in the Area and those parcels will be developed in accordance with the Municipal Code through the normal City of Tualatin development review process.

## **E. Washington County Comprehensive Framework Plan**

### General

#### Policy 2: Citizen Involvement

*It is the policy of Washington County to encourage citizen participation in all phases of the planning process and to provide opportunities for continuing involvement and effective communication between citizens and their County government.*

#### Implementing Strategies

*The County will:*

- a. Provide information on planning issues and policies in clear and understandable form.*

**Finding:** The City/Tualatin Development Commission encouraged citizen participation through multiple levels of outreach and opportunities for citizen involvement. The City/Tualatin Development Commission created an Urban Renewal Task Force to consider and review the Plan. The Urban Renewal Task force conducted four public meetings in compliance with Oregon Public Meetings laws. The public was allowed to both attend the meetings and provide comment at each of the four meetings. Task Force Meeting Minutes. In addition, the City/Tualatin Development Commission provided an online Open House throughout July 2021. An Online Forum was held with Basalt Creek property owners to brief them on the Plan and answer any questions. The City/Tualatin Development Commission submitted the Plan to the Tualatin Planning Commission for its review and recommendation. The public had an opportunity to provide comments to the Plan at the Tualatin Planning Commission meeting. The public was also provided an opportunity to comment on the Plan before both the Tualatin Development Commission and the Tualatin City Council. Tualatin Development Commission Meeting minutes; Tualatin City Council Meeting minutes. The Plan conforms with the Washington County Comprehensive Plan Policy 2 Citizen Involvement.

#### Policy 3: Intergovernmental Coordination

*It is the policy of Washington County to effectively coordinate its planning and development efforts with federal, state, and other local governments and special districts to ensure that various programs and activities undertaken by these bodies are consistent with the County Comprehensive Plan.*

#### Implementing Strategies

- a. Coordinate planning activities with appropriate federal, state, regional and local government units, and with affected special service districts.*

**Finding:** The City/Tualatin Development Commission coordinated planning activities with Washington County. The City and Washington County currently have an Urban Planning Area Agreement (UPAA) that governs coordinating activities. The City/Tualatin Development Commission engaged with the County in drafting the initial concept plan for the Basalt Creek and Southwest Areas. The Basalt Creek and Southwest areas are to be annexed and redeveloped subject to City standards for the areas within the Plan boundaries. The City/Tualatin Development Commission staff presented the Plan to Washington County Board of County Commissioners in the process of formation of the urban renewal area. The

City/Tualatin Development Commission also ensured coordination through use of the Urban Renewal Task Force and in appointing Tualatin Valley Fire & Rescue as a member. All taxing districts were sent letters informing them of the process and providing opportunities to comment on the Plan. The Plan conforms with the Washington County Comprehensive Plan Policy 3 Intergovernmental Coordination.

*Policy 4: Natural & Cultural Setting, Air Quality. It is the policy of Washington County to support efforts to control emissions of air pollutants in the county and region, and attempt to limit the adverse impacts of air pollution resulting from development.*

Implementing Strategies

*a. Assure that the community plan element of the Comprehensive Plan considers air quality impacts of alternative land uses.*

*b. Cooperate and work with the State Department of Environmental Quality and the Metropolitan Service District to achieve regional air quality attainment goals through adopted regional control strategies. The County will require that major new sources comply with the federal New Source Review Program.*

*c. Comply with Department of Environmental Quality air quality standards and work with the DEQ and Metropolitan Service District to develop and implement state and regional air quality programs.*

**Finding:** The Plan territory remains subject to the jurisdiction of the State Department of Environmental Quality and the Metropolitan Service District regardless of the Plan. All air pollution requirements will remain unchanged. Properties subject to City/Tualatin Development Commission jurisdiction will be required to comply with DEQ and Metro air quality standards. Tualatin Development Code 63.053 (Air Quality), provides:

(1)Restrictions. All uses and development must comply with the most recent air quality standards adopted by the Oregon Department of Environmental Quality. Plans of construction and operations must comply with the recommendations and regulations of the State Department of Environmental Quality.

(2)Method of Measurement. All measurements of air pollution must be by the procedures and with equipment approved by the State Department of Environmental Quality or equivalent and acceptable methods or measurement approved by the City. Upon request of the City, persons responsible for a suspected source of air pollution must provide quantitative and qualitative information regarding the discharge that will adequately and accurately describe operation conditions.

The Plan complies with County policy 4.

*County Policy 5: Noise: It is the policy of Washington County to support efforts to control noise and attempt to limit the adverse impacts of noise.*

Implementing Strategies

*a. Investigate the feasibility of undertaking a study of noise problems in the unincorporated area, and if the study reveals serious noise pollution problems, will consider the feasibility of revising its existing noise regulations to control identified noise problems.*

- b. Comply with Department of Environmental Quality noise standards.*
- c. Include provisions in the Community Development Code to minimize adverse impacts of noise.*
- d. Consider noise-generating sources and noise-sensitive land uses in the community plan elements of the Comprehensive Plan.*
- e. Discourage the location of service facilities such as schools, hospitals, nursing homes, public assembly and high-density residential development within the year 2000 LDN55 and LDN 60 contours.*
- f. Coordinate with the Department of Environmental Quality, Oregon Department of Transportation and the Port of Portland when establishing land use designations near airports.*

**Finding:** The Plan territory remains subject to the DEQ noise standards. In addition, all areas within the City are subject to the City’s noise ordinance in Tualatin Municipal Code 6-14. All uses and development within the City “must comply with the Oregon State Department of Environmental Quality standards relating to noise and the City of Tualatin noise ordinance in, TMC 6-14.” See, TDC 63.051 (Noise). The same or greater standards for noise reduction will occur within the Plan area.

*Policy 6, Water Resources:* *It is the policy of Washington County to support efforts to preserve and improve the quality of water resources.*

*Implementing Strategies*

- a. Limit the removal of natural vegetation along river and stream banks, particularly in locations identified as Significant Natural Areas in community plans.*
- b. Regulate construction practices and stream channel improvements in accord with the drainage management program outline pursuant to Policy 27 of this plan.*
- c. Minimize the establishment of subsurface sewage disposal systems, e.g., septic tanks.*
- d. Develop standards for connections to public drainage ways to reduce volumes of chemicals and sediments reaching the stream systems.*
- e. Comply with the May 17, 1974 order of the state engineer establishing and setting forth control provisions for the Cooper Mountain-Bull Mountain Critical Ground Water Area.*
- f. Comply with Department of Environmental Quality water quality standards.*
- g. Promote compliance with the Healthy Streams Plan, as adopted by Clean Water Services and in compliance with the CWS-County intergovernmental agreement, to the extent that the Healthy Streams Plan and associated CWS programs apply inside the UGB.*

**Finding:** Metro Regional Functional Plan Title 3 and 13 conservation areas will be administered and protected by Clean Water Services. Future development in Tualatin must comply with Clean Water Services’ Design and Construction Standards & Service Provider Letters (SPLs) for impacts in sensitive areas such as vegetated corridors surrounding streams and wetland habitat. Although no areas of floodplain or regulatory floodway are mapped by the Federal Emergency Management Agency (FEMA)

in the Basalt Creek Planning Area, Tualatin Development Code Chapter 70 (Floodplain Development) would be applicable to individual properties, upon annexation to Tualatin.

*Policy 7, Land Resources: It is the policy of Washington County to prohibit new\* mineral resource extraction operations and expansion\* of existing operations within the Urban Growth Boundary unless it is demonstrated there are no economically feasible alternative sites outside the Urban Growth Boundary or unless it is necessary to properly reclaim the site and adjacent lands. The impacts of existing mineral resource extraction industries on adjacent land uses shall be minimized, and all mineral resource extraction sites will be reclaimed when exhausted.*

Implementing Strategies

- a. Utilize the Mineral and Aggregate Overlay District to protect identified mineral and aggregate resource sites and to reduce potential impacts of resource extraction on adjacent uses.*
- b. Protect existing mineral and aggregate resource extraction sites located in the Industrial (IND) landuse district. In determining whether existing sites should be expanded or new sites established, consideration shall be given to population growth, area or regional needs, proximity to the utilization area, fluctuations in the construction industry, adequate reclamation of the site and adjacent lands, and the quality and quantity of mineral and aggregate resources available at other identified sites.*
- c. Require applications for expansion of existing or establishment of new mineral and aggregate resource extraction operations to identify all uses, including farm and forest uses, dwelling units, and significant natural and cultural resources, which may be adversely affected.*
- d. Require new or expanded mineral and aggregate extraction operations to develop programs based on economic, social, environmental and energy consequences analysis, that will minimize any negative effects that expansion of existing or establishment of new mineral and aggregate extraction activities may have on surrounding affected uses.*
- e. Require that all mineral and aggregate sites be reclaimed to a state allowing redevelopment of the site in accordance with the Plan.*
- f. Request the Oregon Department of Geology and Mineral Industries to conduct (by January 1, 1985) a joint study with the County concerning optimal long-term aggregate resource areas.*
- g. Prohibit the extraction of sand and gravel from the limited number of urban streambeds to protect fish and wildlife habitats and to prevent soil erosion and water pollution.*

*\* The terms "new" or "expansion" in reference to mineral resource activities related to undertaking such activities on tax lots where such uses have not occurred or been permitted previously.*

**Finding:** The Plan does not authorize new extraction operations or expansion of existing extraction operations. To the contrary, the Plan encourages redevelopment of existing extraction operations to other urban uses. The Plan also encourages redevelopment to reclaim areas previously used for extraction activities. The Plan is consistent with Policy 7.

*Policy 8, Natural Hazards: It is the policy of Washington County to protect life and property from natural disasters and hazards.*



### Implementing Strategies

a. Regulate new development in flood plain areas identified as being subject to flooding in the event of a 100-year flood (a flood with a 1 percent chance of occurrence in any year) as identified in the latest H.U.D. or Corps of Engineers flood area studies. Such regulations shall discourage new development in flood plains and alterations of existing identified flood plains. Modifications or additions to existing structures may be allowed subject to engineering requirements, which do not increase flood damage potential.

b. The County's treatment of slopes shall be governed by the following guidelines:

1. For slopes less than 20 percent there is a presumption that the slope is not a limiting factor in the development of a parcel for residential use.

2. For slopes of 20 percent or greater there is a presumption that slopes may require an engineering analysis to demonstrate that specific slope and soils are adequate to allow development to proceed.

3. For slopes 20 percent or greater there is a presumption that the slope and soils may cause the application of normal density to be restricted, with density credits and transfers to flatter areas and/or the use of larger lot sizes and reduced density.

**Finding:** Redevelopment under the Plan will be required to comply with floodplain regulations. Both the County and City restrict floodplain development. For all redevelopment occurring within the City, the development must comply with TDC Chapter 70 (Floodplain District). The Floodplain restrictions for development within the County remained unchanged as a result of the Plan. Slopes are identified by the City as constraining land in certain areas within the Plan. These areas are identified by the City in its comprehensive plan and land use regulations. Slope restrictions within the County remain unchanged under the Plan. Metro Regional Functional Plan Title 3 and 13 conservation areas will be administered and protected by Clean Water Services. Future development in Tualatin must comply with Clean Water Services' Design and Construction Standards & Service Provider Letters (SPLs) for impacts in sensitive areas such as vegetated corridors surrounding streams and wetland habitat. Although no areas of floodplain or regulatory floodway are mapped by the Federal Emergency Management Agency (FEMA) in the Basalt Creek Planning Area, Tualatin Development Code Chapter 70 (Floodplain Development) would be applicable to individual properties, upon annexation to Tualatin. The Plan complies with Policy 8.

**Policy 9, Energy Resources:** *It is the policy of Washington County to conserve existing identified energy resources while encouraging development of renewable and alternative resources and implementation of new energy producing systems.*

### Implementing Strategies

a. Include solar access provisions in the Community Development Code.

b. Investigate the possible adoption and implementation of a wind power access ordinance.

**Finding:** The Plan enhances the opportunity to develop renewable and alternative resources. Redevelopment of property provides opportunities for solar, wind, and other renewable energy

companies to locate within the Plan area. The County's Solar access provision remain unchanged within the County. The Plan Complies with Policy 9.

Policy 10, Biological Resources And Natural Areas: *It is the policy of Washington County to protect and enhance Significant Natural Areas.*

Implementing Strategies

*a. Identify Significant Natural Resources and directions for their protection or development in the community plans. Those directions shall assure that the unique values of Significant Natural Resources can be examined and that all reasonable methods for their preservation can be pursued prior to development, without penalty for the potential loss of development density that may result.*

*b. Outside of Significant Natural Resources, provide opportunity for the protection and enhancement of Regionally Significant Fish & Wildlife Habitat, as identified by Metro's Regionally Significant Fish & Wildlife Habitat Inventory Map, without penalty for the potential loss of development density that may result.*

*c. Through the Community Development Code, review and regulate proposed activities in identified Significant Natural Resource Areas. The review process shall adhere closely to provisions in applicable community plans, which direct the manner and extent to which the area shall be protected.*

*d. Utilize the LCDC Goal 5 process described in Oregon Administrative Rule 660-016-0025 to review Goal 5 resources during the five-year update of community plans.*

*e. Support preferential taxation methods to encourage retention of significant natural areas as open space.*

*f. Explore preservation of significant natural areas through fee simple purchase and encouragement of purchase by other concerned agencies and groups (i.e., THPRD, Nature Conservancy).*

*g. Evaluate the potential for including specific natural areas and habitats within the County's or the Tualatin Hills Park and Recreation District's park and recreation system.*

*h. Develop tree conservation standards to regulate the removal of or damage to trees and vegetation in identified Significant Natural Areas within the unincorporated urban area, in order to retain the wooded character and habitat of urban forested lands.*

*i. Coordinate with Clean Water Services to adopt or amend local standards, which ensure that fish and wildlife habitats are adequately protected and enhanced in compliance with local, regional, state and federal requirements.*

*j. For new urban areas, adopt Local Wetland Inventories (LWIs) as part of the Comprehensive Plan, pursuant to OAR 660-023-0100(3). New urban areas are urban incorporated lands that came into the Urban Growth Boundary in 2002 or later (with the exception of the Arbor Oaks Subarea). LWIs may be adopted by Resolution and Order. LWIs will serve as supporting documents to the Comprehensive Plan, and will be adopted by reference into the Resource Document element of the Comprehensive Plan.*

**Finding:** Metro Regional Functional Plan Title 3 and 13 conservation areas will be administered and protected by Clean Water Services. Future development in Tualatin must comply with Clean Water Services' Design and Construction Standards & Service Provider Letters (SPLs) for impacts in sensitive areas such as vegetated corridors surrounding streams and wetland habitat. Although no areas of floodplain or regulatory floodway are mapped by the Federal Emergency Management Agency (FEMA) in the Basalt Creek Planning Area, Tualatin Development Code Chapter 70 (Floodplain Development) would be applicable to individual properties, upon annexation to Tualatin.

*Policy 11, Cultural Resources:* *It is the policy of Washington County to protect its historic and cultural resources.*

*Implementing Strategies*

*a. Include all cultural resources determined to be significant or important, in the manner specified by OAR 660-16-000, in its Cultural Resource Inventory. A resource will be included in the Inventory if it:*

- 1. Exemplifies or reflects special elements of the county's cultural, social, economic, political, aesthetic, engineering, architectural or archeological history;*
- 2. Is identified with persons or events significant in local, state or national history;*
- 3. Embodies distinctive characteristics of a style, type, period or method of construction, or is a valuable example of the use of indigenous materials or craftsmanship;*
- 4. Is representative of the notable work of a builder, designer or architect;*
- 5. Retains physical integrity in original design, condition and setting; or*
- 6. Is included in the National Register of Historic Places.*

**Finding:** The Plan does not impact Cultural Resources. The County's cultural resource provisions in its code remain unchanged. Any redevelopment occurring under the Plan within the City will be subject to the City's Historical Resources protections in Tualatin Development Code Chapter 68 (Historic Preservation). The Plan complies with Policy 11.

*Policy 12, Scenic Resources:* *It is the policy of Washington County to protect and enhance its outstanding scenic views, routes and features.*

*Implementing Strategies*

- a. Identify outstanding scenic resources and provide for their protection in the community plans. The community plans shall direct the manner and extent to which the area shall be protected.*
- b. Through the Community Development Code, review and regulate proposed activities in areas of outstanding scenic resources.*
- c. Encourage scenic easements or other means of providing public access to sites with outstanding views.*
- d. Work with private owners to improve the public's access to sites identified as having significant scenic views.*

*Finding: The County's code will apply to areas within the County and outside of the City limits. All protections for scenic resources will remain unchanged. Areas of redevelopment occurring within the City under the Plan will be subject to City's code, including designations under the City's Natural Resource Protection in Tualatin Development Code Chapter 72. The Plan does not contemplate development in natural areas and retains scenic value. The Plan complies with Policy 12.*

*Finding: Policies 4-12 refer to growth within the County's unincorporated areas. It is anticipated that new development that occurs in the Area will be on land that is annexed to the City prior to development occurring. Therefore, the City's Comprehensive Plan guidelines would be followed in reviewing any new development. If development occurs in unincorporated areas then Washington County will review that development to ensure it meets their standards including standards for the Natural and Cultural setting.*

**Finding:** Portions of the urban renewal area are in unincorporated areas, but within the UGB and will be annexed into the city of Tualatin in the future prior to receiving city infrastructure. Those new developments will be reviewed in accordance with the Tualatin Comprehensive Plan. The Plan conforms with the Washington County Comprehensive Plan, Policies 4-12 Natural and Cultural Settings.

*Policy 13: Reasons for Growth*

*It is the policy of Washington County to establish a growth management system for the unincorporated areas within the UGB which promotes:*

- (1) Efficient, economic provision of public facilities and services;*
- (2) Infill development in established areas while preserving existing neighborhood character;*
- (3) Development near or contiguous to existing urban development where services are available;*
- (4) Parcelization of land such that future development at urban densities can take place;*
- (5) Development which is compatible with existing land uses;*
- (7) Development in concert with adopted community plans*
- (8) Utilization of existing capital infrastructure*

**Finding:** Portions of the urban renewal area are in unincorporated areas, but within the UGB and will be annexed into the City of Tualatin in the future. The City and County have an Urban Planning Area Agreement that governs the City's expansion within the UGB. The Plan conforms with the Washington County Comprehensive Plan, Policy 13: Reasons for Growth.

*Policy 15, Roles And Responsibilities For Serving Growth:* *It is the policy of Washington County to work with service providers, including cities and special service districts, and Metro, to ensure that facilities and services required for growth will be provided when needed by the agency or agencies best able to do so in a cost effective and efficient manner.*

**Finding:** The Plan contemplates properties within the City's Planning Area and Metro UGB to annex to the City. In order to annex, the City must establish sufficient urban services are provided to the area to be annexed. The City has established Master Plan and other Planning documents that contemplate servicing areas within the Plan with urban services. Clean Water Services is the current provider of urban

sewer and stormwater services within urban areas of Washington County. Clean Water Services will serve the area within the Plan consistent with Clean Water Services standards and plans. The Plan complies with Policy 15.

*Policy 16, Quantity Of Growth: It is the policy of Washington County that Community Plans be prepared, evaluated and updated using housing, employment and population allocations contained in the Comprehensive Framework Plan as the minimum necessary number of new housing units and new jobs which must be accommodated.*

**Finding:** Areas within the County will remain subject to County code provisions. Areas of redevelopment occurring within the City will be subject to City code. The City's code provides for quantity of growth. The Plan complies with Policy 17.

*Policy 17, Quality Of Development: It is the policy of Washington County to:*

*A. Locate development through the community planning process by considering land use compatibility, complementary scale, and overall community impacts; and, establish a clear and objective development review process which evaluates individual developments from a functional site design perspective.*

*B. Utilize a one map planning methodology with respect to a plan map and implementation mechanism. The Community Development Code (Development Regulations) shall be prepared using such an approach.*

*C. Develop the Community Development Code utilizing the following objectives:*

- Allow master application form, one step permit
- Implement the Plan
- Standardize procedures for all land use actions
- Establish a two-tier review process for land use actions in transit oriented districts that has specific design standards and provide for a quicker review process and flexibility
- Reduce costs (public and private)
- Protect existing neighborhoods
- Allow flexibility in developing areas
- Include clear and objective standards and criteria to
  - Add predictability
  - Remove confusion
  - Simplify requirements
- Allow consolidated review of multiple requests for the same site.
- Protect existing open space and recreational facilities.

**Finding:** Areas within the County will remain subject to County code provisions. Areas of redevelopment occurring within the City will be subject to City code. The City’s code provides for quality development. Nothing in the Plan diminishes the quality of development, but rather will enhance quality development. The Plan complies with Policy 17.

*Policy 18, Plan Designations And Locational Criteria For Development: It is the policy of Washington County to prepare community plans and development regulations in accordance with land use categories and locational criteria contained in the Comprehensive Framework Plan.*

**Finding:** The Plan does not change the community plan or development regulations for areas within the County. Upon annexation, areas will be annexed to the City and subject to City development code standards. The Plan complies with Policy 18.

*Policy 19, Infill It is the policy of Washington County to provide regulations for developing vacant bypassed lands of two acres or less in areas designated R-5 and R-6. The intent of such regulations shall be to ensure that new development is consistent with the density requirements of each district, and is compatible with the character of existing developments by establishing a review process and criteria which emphasize privacy, lot size, buffering, access, and circulation. Application of the review criteria shall not preclude development to the density allowed by each district.*

**Finding:** The Plan does not change the development regulations of the County. Upon annexation, areas within the Plan will be subject to City development code standards. New development will be consistent with the density requirements of each district, and is compatible with the character of existing developments by establishing a review process and criteria which emphasize privacy, lot size, buffering, access, and circulation. The Plan complies with Policy 19.

*Policy 20: Urban Area Economy*

*It is the policy of Washington County to encourage and participate in activities which strengthen the local economy through:*

*(1) Retention and expansion of existing businesses and industry;*

*(2) Provision of diverse employment opportunities;*

*(4) Continued diversification of the county's economic base.*

**Finding:** The Plan has projects and programs identified to aid existing Tualatin businesses and provide necessary infrastructure to help facilitate future development of the Area. This development is expected to provide diverse employment opportunities and continue diversification of the county’s economic base. In 2004 Metro adopted Ordinance No. 14-1040B, intended to increase the Portland metropolitan urban growth boundary to accommodate growth in industrial employment. That expansion included 1,940 acres of land for industrial and other purposes, including the area now known as the Basalt Creek Planning Area. The Basalt Creek Concept Plan addressed concept planning for employment areas and provided a market analysis of commercial, industrial, and residential real estate markets. All development within the Plan area will comply with the City’s development code, which implemented the Basalt Creek Concept Plan. The Plan conforms with Washington County Comprehensive Policy 20:

Policy 27: Drainage Management

*It is the policy of Washington County that drainage be managed Countywide through a system which coordinates the activities of County agencies, local jurisdictions and special districts, and addresses both the water quality and quantity aspects of drainage management.*

**Finding:** The City will continue to coordinate with the County and with Clean Water Services on any new development in the Area and the drainage management of that development. The Plan conforms with the Washington County Comprehensive Plan, Policy 27: Drainage Management. Drainage, storm water and surface water runoff in Tualatin are addressed in the Tualatin Drainage Plan, the Surface Water Management Ordinance (SWM Ordinance) (Ord. No. 846- 91), the Northwest Tualatin Concept Plan 2005, the Southwest Tualatin Concept Plan 2010 and TDC Chapter 74, the objective of which includes compliance with Metro’s Urban Growth Management Functional Plan (UGMFP) Title 3 and by extension, Goal 5. The surface water management policies and requirements in the SWM Ordinance were adopted by the City and other jurisdictions in the Tualatin River Basin to implement Clean Water Services requirements for control of sedimentation and water quality, which had been found by Metro to be consistent with Title 3, thus bringing Tualatin into conformance with Title 3 as well. Compliance with Title 13 is satisfied by Tualatin’s participation in the Tualatin Basin Plan and previously adopted amendments to the Comprehensive Plan and Development Code. The conservation areas will be administered and protected by Clean Water Services. Future development in Tualatin must comply with Clean Water Services’ Design and Construction Standards & Service Provider Letters (SPLs) for impacts in sensitive areas such as vegetated corridors surrounding streams and wetland habitat (TDC Chapters 33 and 36).

Policy 41: Urban Growth Boundary Expansions

*It is the policy of Washington County to ensure an efficient and effective transition of rural land to urban development when an Urban Growth Boundary (UGB) is expanded.*

**Finding:**

The Basalt Creek area is roughly Area of Special Concern (ASC) 5. The Southwest Concept Plan area is roughly ASCs 2 and 3 and a small amount of ASC 4. ASC 1 and ASC 6 do not apply.

Consistent with Policy 41, the County zoned these lands FD-20, and allowed uses are subject to the applicable requirements of each ASC, which are implemented by Article III, Section 308 of the Washington County Community Development Code.

The Basalt Creek canyon is subject to the County's Goal 5 protection requirements which are implemented by Washington County Community Development Code Article IV, Section 422.

Those are general designations subject to the provisions of Article IV, Section 422 of the Washington County Community Development Code.

If these areas are annexed, they will be required to meet the requirements of the City of Tualatin. The Plan conforms with the Washington County Comprehensive Plan, Policy 41: Urban Growth Boundary Expansions.

Policy 43: Community Design for new Urban Areas

*New urban areas are urban unincorporated lands that came into the UGB in 2002 or later (with the exception of the Arbor Oaks Subarea). It is the policy of Washington County to provide community level planning for new urban areas consistent with regional planning requirements and the Board vision for establishing communities of distinction in new urban areas. In general, these communities are conceived of in a holistic manner with integration of the component elements and a well-designed and planned public realm.*

**Finding:** Area planning for the two main areas that comprise the Southwest and Basalt Creek Development Area was completed through the adoption of the *Southwest Tualatin Concept Plan* and the *Basalt Creek Concept Plan*. These two plans were completed with coordination from Washington County and the city of Tualatin as well as other governmental bodies. These plans will be used in evaluating future development. The Plan conforms with the Washington County Comprehensive Plan, Policy 43: Community Design for new Urban Areas.

Policy 44: Managing Growth in New Urban Areas

*It is the policy of Washington County to manage growth on new unincorporated lands within the UGB such that public facilities and services are financially assured and available to support orderly urban development consistent with a vision for great urban communities in new urban areas.*

**Finding:** The urban renewal plan will provide a funding mechanism to assist in the provision of public facilities and services in order to support orderly urban development. The Plan conforms with the Washington County Comprehensive Plan, Policy 44: Managing Growth in New Urban Areas.



## **XIV. LEGAL DESCRIPTION**

### **EXHIBIT A**

A tract of land and road rights-of-way located in the Southeast One-Quarter of Section 22, in the Northwest, Northeast, Southeast, and Southwest One-Quarters of Section 27, the Northeast One-Quarter of Section 28, the Northwest, Southwest, and Southeast One-Quarters of Section 34, and in the Southwest and Southeast One-Quarters of Section 35, Township 2 South, Range 1 West, Willamette Meridian, Washington County, Oregon, and being more particularly described as follows:

Beginning at the southeast corner of Lot 7 of the plat of “Tualatin Valley Acres” (Assessor’s Map 2S.1.22C);

1. Thence along the east line of said Lot 7, and the northerly extension thereof, Northerly 972 feet, more or less, to the westerly extension of the adjusted northerly line of Document Number 2006-090121 (Assessor’s Map 2S.1.22D);
2. Thence along said westerly extension and said adjusted northerly line, the northerly line of said Deed is also the City of Tualatin City Limits, Easterly 1,264 feet, more or less, to the westerly line of Partition Plat Number 2003-082 (Assessor’s Map 2S.1.22D);
3. Thence leaving said City Limits line and along said westerly line, Southerly 834 feet, more or less, to the southerly line of said Partition Plat (Assessor’s Map 2S.1.22D);
4. Thence along said southerly line, Easterly 660 feet, more or less, to the easterly line of Document Number 2019-089803 (Assessor’s Map 2S.1.22D);
5. Thence along said easterly line, Southerly 101 feet, more or less, to the northerly right-of-way line of SW Tualatin-Sherwood Road (Assessor’s Map 2S.1.22D);
6. Thence along said northerly right-of-way line, Southwesterly 1,119 feet, more or less, to the easterly line of the plat of “Franklin Business Park” (Assessor’s Map 2S.1.22D);
7. Thence along said easterly line, Northerly 634 feet, more or less, to the northerly line of said plat (Assessor’s Map 2S.1.22D);
8. Thence along said northerly line, Westerly 206 feet, more or less, to the easterly line of Parcel 2 of Partition Plat Number 2012-002 (Assessor’s Map 2S.1.22D);
9. Thence along said easterly line, Northerly 511 feet, more or less, to the southerly right-of-way line of SW Myslony Street (Assessor’s Map 2S.1.22DC);
10. Thence along said southerly right-of-way line, Westerly 503 feet, more or less, to the northerly extension of the westerly right-of-way line of SW 112<sup>th</sup> Avenue (Assessor’s Map 2S.1.22DC);
11. Thence along said northerly extension and the westerly right-of-way line of SW 112<sup>th</sup> Avenue, Southerly 840 feet, more or less, to the easterly extension of the southerly right-of-way line of SW Amu Street (Assessor’s Map 2S.1.22AB);
12. Thence along said easterly extension and the southerly right-of-way line of SW Amu Street and the southeasterly right-of-way of SW 115<sup>th</sup> Avenue, Southwesterly 879 feet, more or less, to the southwesterly corner of Lot 11 of the plat of “Franklin Business Park

- No.5”, also being the northwesterly corner of Document Number 2020-019057 (Assessor’s Map 2S.1.27AB);
13. Thence along the westerly line of said Document Number 2020-019057, Southerly 819 feet, more or less, to the northerly right-of-way line of SW 115<sup>th</sup> Avenue (Assessor’s Map 2S.1.27AB);
  14. Thence along said northerly right-of-way line, Easterly 58 feet, more or less, to the easterly right-of-way line of SW 115<sup>th</sup> Avenue (Assessor’s Map 2S.1.27AB);
  15. Thence along said easterly right-of-way line, Southerly 1,396 feet, more or less, to the northerly right-of-way line of SW IteI Street (Assessor’s Map 2S.1.27AC);
  16. Thence along said northerly right-of-way line, Easterly 1,040 feet, more or less, to a line which is parallel with and 32 feet northerly of, when measured at right angles to, the most southerly line of Lot 5 of the plat of “Koch Corporate Center No. 2” (Assessor’s Map 2S.1.27AC);
  17. Thence along said parallel line, Easterly 36 feet, more or less, to the easterly line of said plat (Assessor’s Map 2S.1.27AC);
  18. Thence along said easterly line, Northerly 648 feet, more or less, to the northwest corner of Document Number 2006-006068 (Assessor’s Map 2S.1.27A);
  19. Thence along the northerly and easterly lines of said Document Number, Southeasterly 791 feet, more or less, to the northerly line of Document Number 2006-006069 (Assessor’s Map 2S.1.27D);
  20. Thence leaving said northerly line, South 00°03’00” West 50.00 feet, more or less (Assessor’s Map 2S.1.27D);
  21. Thence South 06°10’14” East 490.97 feet, more or less (Assessor’s Map 2S.1.27D);
  22. Thence South 71°14’45” East 211.77 feet, more or less, to the westerly right-of-way line of Portland and Western Railroad (Assessor’s Map 2S.1.27D);
  23. Thence along said westerly right-of-way line, Southwesterly 1,164 feet, more or less, to the easterly extension of the southerly right-of-way line of SW Blake Street (Assessor’s Map 2S.1.27D);
  24. Thence along said easterly extension and said southerly right-of-way line, and the westerly extension thereof, Westerly 3,925 feet, more or less, to the easterly right-of-way line of SW 124<sup>th</sup> Avenue (Assessor’s Map 2S.1.27C);
  25. Thence along said easterly right-of-way, Southerly 4,306 feet, more or less, to the north line of the Southwest One-Quarter of Section 34, Township 2 South, Range 1 West, Willamette Meridian (Assessor’s Map 2S134B);
  26. Thence along said north line and the north line of the Southeast One-Quarter of Section 34, Easterly 4,302 feet, more or less, to the easterly right-of-way line of SW Grahams Ferry Road (Assessor’s Map 2S135CB);
  27. Thence along said easterly right-of-way line, Southwesterly 440 feet, more or less, to the northerly line of Lot 29 of said plat of “Comte & Kohlman’s Little Homes No. 3” (Assessor’s Map 2S135CB);
  28. Thence along said northerly line of said Lot 29, Easterly 1,045 feet, more or less, to the easterly line of Tract ‘C’ of the plat of “Victoria Gardens” (Assessor’s Map 2S135CB);
  29. Thence along said easterly line, Northerly 426 feet, more or less, to the north line of the Southwest One-Quarter of Section 35, Township 2 South, Range 1 West, Willamette Meridian (Assessor’s Map 2S135BC);

30. Thence along said north line, Easterly 1,290 feet, more or less, to the westerly right-of-way of SW Boones Ferry Road (Assessor's Map 2S135BD);
31. Thence along said westerly right-of-way, Southerly 1,032 feet, more or less, to the westerly extension of the northerly line of Document Number 2003-156709 (Assessor's Map 2S135D);
32. Thence along said westerly extension and the northerly line of said Document Number, Easterly 411 feet, more or less, to the easterly line of said Document Number (Assessor's Map 2S135D);
33. Thence along said easterly line, Southerly 575 feet, more or less, to the southerly line of said Document Number (Assessor's Map 2S135D);
34. Thence along said southerly line, Westerly 410 feet, more or less, to the easterly right-of-way line of SW Boones Ferry Road (Assessor's Map 2S135D);
35. Thence along said easterly right-of-way line, Southerly 55 feet, more or less, to the southerly line of Document Number 2015-081254 (Assessor's Map 2S135D);
36. Thence along said southerly line, Easterly 1,345 feet, more or less, to the easterly line of said Document Number (Assessor's Map 2S135D);
37. Thence along said easterly line, Northerly 789 feet, more or less, to the southerly line of Deed Book 825, Page 873 (Assessor's Map 2S135D);
38. Thence along said southerly line, Easterly 300 feet, more or less, to the easterly line of said Deed (Assessor's Map 2S135D);
39. Thence along said easterly line, Northerly 200 feet, more or less, to the northerly line of said Deed (Assessor's Map 2S135D);
40. Thence along said northerly line, Westerly 300 feet, more or less, to said easterly line of Document Number 2015-081254 (Assessor's Map 2S135D);
41. Thence along said easterly line, Northerly 659 feet, more or less, to the southerly right-of-way line of SW Norwood Road (Assessor's Map 2S135D);
42. Thence along said southerly right-of-way line, Easterly 1,060 feet, more or less, to the westerly right-of-way line of Interstate 5 (Assessor's Map 2S135D);
43. Thence along said westerly right-of-way line, Southwesterly 2,495 feet, more or less, to the proposed centerline of SW Basalt Creek Parkway extension (Assessor's Map 2S135D);
44. Thence along said proposed centerline, Westerly 4,414 feet, more or less, to the centerline-centerline intersection of SW Basalt Creek Parkway and SW Grahams Ferry Road (Assessor's Map 2S134DD);
45. Thence along the centerline of SW Basalt Creek Parkway, Westerly 3,600 feet, more or less, to the centerline-centerline intersection of SW Basalt Creek Parkway and realigned SW Tonquin Road (Assessor's Map 2S134C);
46. Thence along the realigned centerline of SW Tonquin Road, Southwesterly 532 feet, more or less, to the centerline-centerline intersection of realigned SW Tonquin Road and SW Waldo Way (Assessor's Map 2S134C);
47. Thence along the centerline of SW Waldo Way, Northerly 1,421 feet, more or less, to the intersection of said centerline and the southerly extension of the most westerly right-of-way line of Document Number 2016-024521 (Assessor's Map 2S134C);
48. Thence along said southerly extension and said westerly right-of-way line and the northerly extension thereof, Northerly 1,082 feet, more or less, to the centerline of SW 124<sup>th</sup> Avenue (Assessor's Map 2S134C);

49. Thence along said centerline, Northerly 6,045 feet, more or less, to the centerline-centerline intersection of SW 124<sup>th</sup> Avenue and SW Tualatin-Sherwood Road (Assessor's Map 2S.1.27C);
50. Thence along the centerline of SW Tualatin-Sherwood Road, Westerly 51 feet, more or less, to the southerly extension of the westerly right-of-way line of SW 124<sup>th</sup> Avenue (Assessor's Map 2S.1.27C);
51. Thence along said southerly extension and the westerly right-of-way line thereof, Northerly 818 feet, more or less, to the southerly line of Document Number 95-046169 (Assessor's Map 2S.1.28A);
52. Thence along said southerly line, Westerly 995 feet, more or less, to the easterly right-of-way line of SW Cipole Road (Assessor's Map 2S.1.28A);
53. Thence along said easterly right-of-way line, Northerly 261 feet, more or less, to the southerly line of Document Number 97-089714 (Assessor's Map 2S.1.28A);
54. Thence along said southerly line, Easterly 190 feet to the northerly west line of Document Number 95-046169 (Assessor's Map 2S.1.28A);
55. Thence along said northerly west line, Northerly 768 feet, more or less, to the northerly line of said Document Number (Assessor's Map 2S.1.28A);
56. Thence along said northerly line, Northeasterly 359 feet, more or less, to the north line of the Northeast One-Quarter of Section 28, Township 2 South, Range 1 West, Willamette Meridian (Assessor's Map 2S.1.28A);
57. Thence along said north line and the north line of the Northwest One-Quarter of Section 27, Township 2 South, Range 1 West, Willamette Meridian, Easterly 3,294 feet, more or less, to the Point of Beginning.

Excepting therefrom the following tracts of land;

Excepting Parcel 1

Beginning at the southerly southeast corner of Partition Plat Number 2002-066, also being on the northerly right-of-way of SW Itel Street (Assessor's Map 2S.1.27BD);

100. Thence along said northerly right-of-way line, Westerly 514 feet, more or less, to the southwest corner of Tract 'D' of said Partition Plat (Assessor's Map 2S.1.27BD);
101. Thence along the westerly line of said Tract 'D', the westerly line of Parcel 2, the westerly line of Tract 'E', and the westerly line of Tract 'F' of said Partition Plat, Northerly 789 feet, more or less, to the southerly right-of-way line of SW Tualatin-Sherwood Road (Assessor's Map 2S.1.27BD);
102. Thence along said southerly right-of-way line, Westerly 1,387 feet, more or less, to the easterly line of Document Number 2005-094147 (Assessor's Map 2S.1.27C);
103. Thence along said easterly line, Southerly 261 feet, more or less, to the southerly line of said Document Number (Assessor's Map 2S.1.27C);
104. Thence along said southerly line, Westerly 151 feet, more or less, to the westerly line of said Document Number (Assessor's Map 2S.1.27C);
105. Thence along said westerly line, Northerly 227 feet, more or less, to the southerly right-of-way line of SW Tualatin-Sherwood Road (Assessor's Map 2S.1.27C);

106. Thence along said southerly right-of-way line and the westerly extension thereof, Westerly 260 feet, more or less, to the southerly extension of the easterly right-of-way line of SW 124<sup>th</sup> Avenue (Assessor's Map 2S.1.27C);
107. Thence along said southerly extension and said easterly right-of-way line, Northerly 836 feet, more or less, to the southerly right-of-way line of SW Cimino Street (Assessor's Map 2S.1.27BC);
108. Thence along said southerly right-of-way line, Easterly 960 feet, more or less, to the easterly line of Parcel 2 of Partition Plat Number 2009-034 (Assessor's Map 2S.1.27BC);
109. Thence along said easterly line, Southerly 612 feet, more or less, to the northerly right-of-way line of SW Tualatin-Sherwood Road (Assessor's Map 2S.1.27BC);
110. Thence along said northerly right-of-way line, Northeasterly 1,510 feet, more or less, to the southerly southeast corner of Document Number 2020-019056 (Assessor's Map 2S.1.27BD);
111. Thence leaving said northerly right-of-way line, at a right angle, Southeasterly 117 feet, more or less, to the southerly right-of-way line of said SW Tualatin-Sherwood Road, also being on the northerly line of Partition Plat Number 2002-066 (Assessor's Map 2S.1.27BD);
112. Thence along the northerly and easterly lines of said Partition Plat, Southerly 1,023 feet, more or less, to the Point of Beginning.

#### Excepting Parcel 2

Beginning at the southeast corner of Partition Plat Number 2009-006 (Assessor's Map 2S.1.27C);

120. Thence along the southerly line of said Partition Plat, Westerly 947 feet, more or less, to the easterly right-of-way line of SW 120<sup>th</sup> Avenue (Assessor's Map 2S.1.27C);
121. Thence along said westerly line, Northerly 728 feet, more or less, to the southerly right-of-way line of SW Itel Street (Assessor's Map 2S.1.27C);
122. Thence along said southerly right-of-way line, Easterly 967 feet, more or less, to the westerly right-of-way line of SW 115<sup>th</sup> Avenue (Assessor's Map 2S.1.27C);
123. Thence along said westerly right-of-way line, Southerly 692 feet, more or less, to the Point of Beginning.

#### Excepting Parcel 3

Beginning at the northerly northwest corner of Lot 1 of the plat of "Koch Corporate Center", also being on the southerly right-of-way line of SW Itel Street (Assessor's Map 2S.1.27DB);

130. Thence along said southerly right-of-way line, Easterly 1,008 feet, more or less, to a line which is parallel with and 32 feet southerly of, when measured at right angles to, the northerly line of Lot 3 of said plat (Assessor's Map 2S.1.27DB);
131. Thence along said parallel line, Easterly 30 feet, more or less, to the easterly line of said plat (Assessor's Map 2S.1.27DB);
132. Thence along said easterly line and the southerly extension thereof, Southerly 1,330 feet, more or less, to a line which is parallel with and 32 feet northerly of, when

measured at right angles to, the most southerly line of Document Number 2010-067015 (Assessor's Map 2S.1.27DB);

- 133. Thence along said parallel line, Westerly 120 feet, more or less, to the northerly right-of-way line of SW Blake Street (Assessor's Map 2S.1.27DB);
- 134. Thence along said northerly right-of-way line, Westerly 938 feet, more or less, to the easterly right-of-way line of SW 115<sup>th</sup> Avenue (Assessor's Map 2S.1.27DB);
- 135. Thence along said easterly right-of-way line, Northerly 1,240 feet, more or less, to the Point of Beginning.

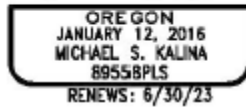
The above described tract of land contains 723 acres, more or less.

For those segments with bearings and distances, bearings for this description are based on State Plane Grid bearing, Oregon State Plane, North Zone 3601, NAD83(2011) Epoch: 2010.0000. Distances shown are ground values.

8/11/2021

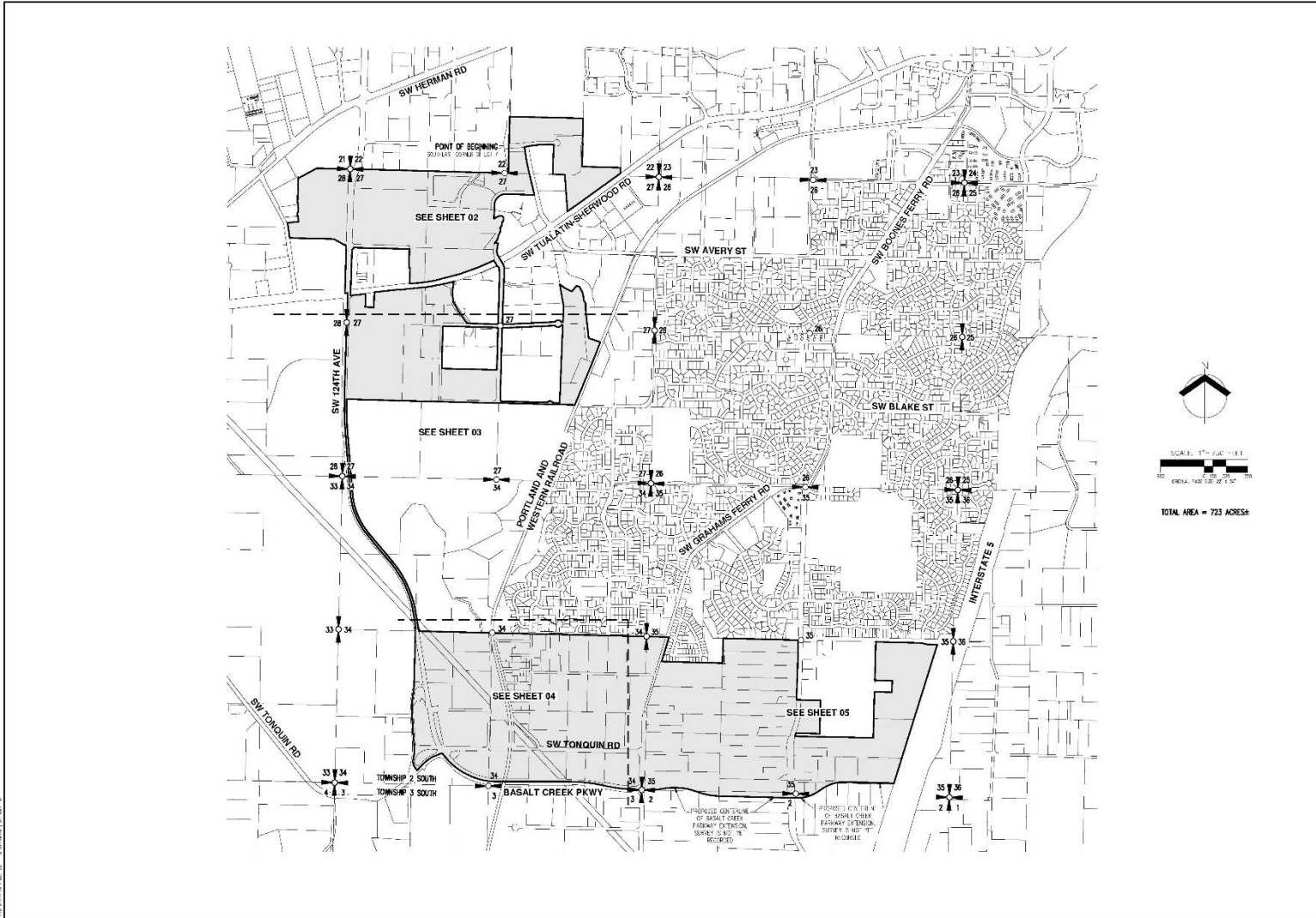


*Michael S. Kalina*



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(SHEET 02 OF 3) (SHEET 03 OF 3) (SHEET 04 OF 3) (SHEET 05 OF 3)

AKS  
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ENGINEERING, SURVEYING, NATURAL RESOURCES  
 FORESTRY, PLANNING, LANDSCAPE ARCHITECTURE

CITY OF TUALATIN  
 DISTRICT 1  
 TUALATIN  
WASCO COUNTY

OREGON

MAP OF DISTRICT 1  
 COVER SHEET

723 ACRES ±

DATE: 06/06/2011

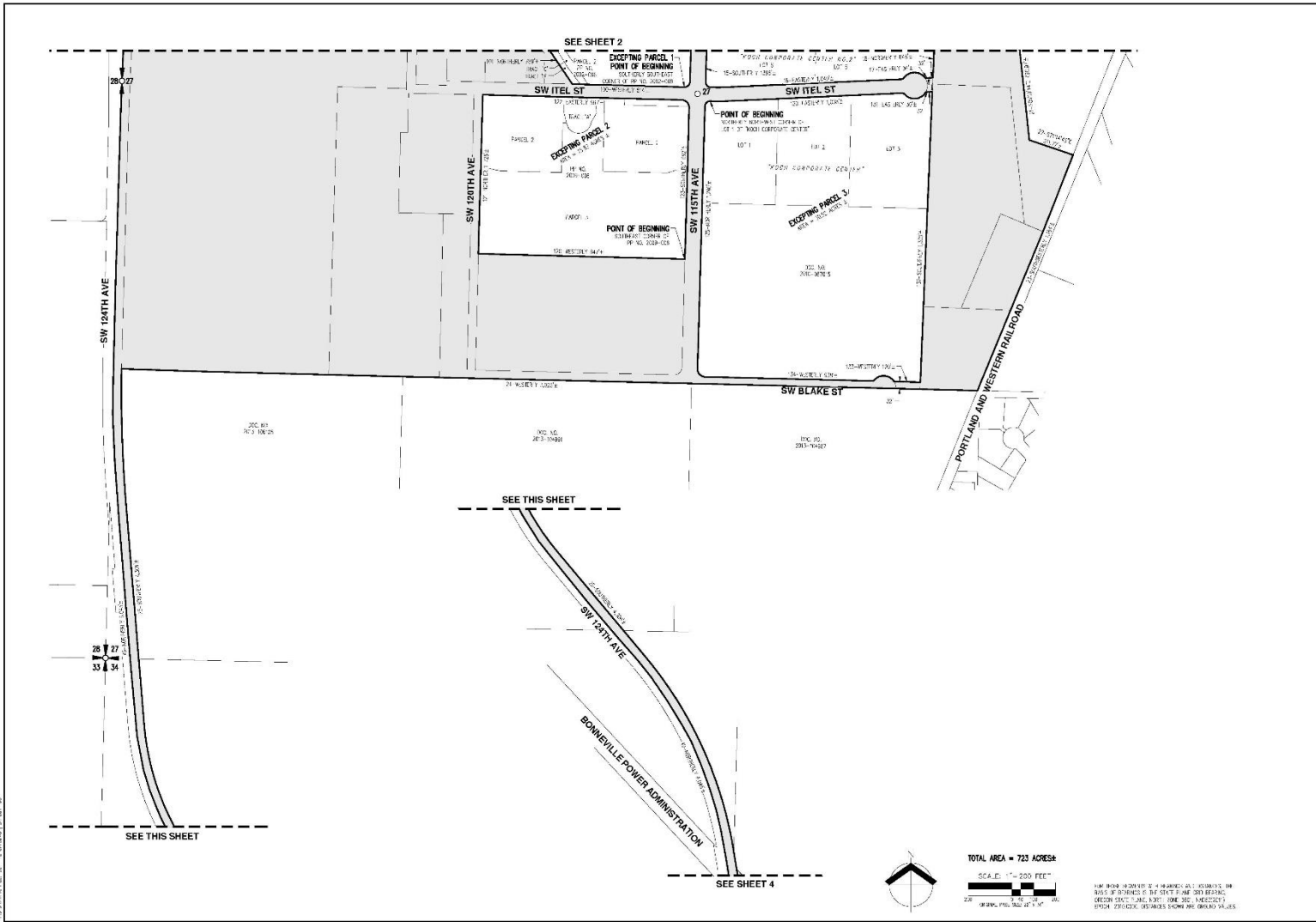
REGISTERED  
 LAND SURVEYOR

JOB NUMBER  
 5511-12

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 01











Report Accompanying the  
Southwest and Basalt Creek Development  
Area



*City of Tualatin*



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Southwest and Basalt Creek Development Area Plan

approved by the City of Tualatin

DATE

Ordinance No. 1458-21

This Plan was also approved by Washington County by Resolution No. \_\_\_\_ on DATE  
as there are unincorporated properties in the Area.

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## I. INTRODUCTION

The Report Accompanying the Southwest and Basalt Creek Development Area Plan (Report) contains background information and project details that pertain to the Southwest and Basalt Creek Development Area Plan (Plan). The Report is not a legal part of the Plan but is intended to provide public information and support the findings made by the Tualatin City Council as part of the approval of the Plan.

The Report provides the analysis required to meet the standards of ORS 457.087, including financial feasibility. The Report accompanying the Plan contains the information required by ORS 457.087, including:

- A description of the physical, social, and economic conditions in the area and expected impact of the plan, including fiscal impact in light of increased services; (ORS 457.087(1))
- Reasons for selection of the plan Area; (ORS 457.087(2))
- The relationship between each project to be undertaken and the existing conditions; (ORS 457.087(3))
- The estimated total cost of each project and the source of funds to pay such costs; (ORS 457.087(4))
- The estimated completion date of each project; (ORS 457.087(5))
- The estimated amount of funds required in the Area and the anticipated year in which the debt will be retired; (ORS 457.087(6))
- A financial analysis of the plan; (ORS 457.087(7))
- A fiscal impact statement that estimates the impact of tax increment financing (TIF) upon all entities levying taxes upon property in the urban renewal area; (ORS 457.087(8))
- A relocation report. (ORS 457.087(9))

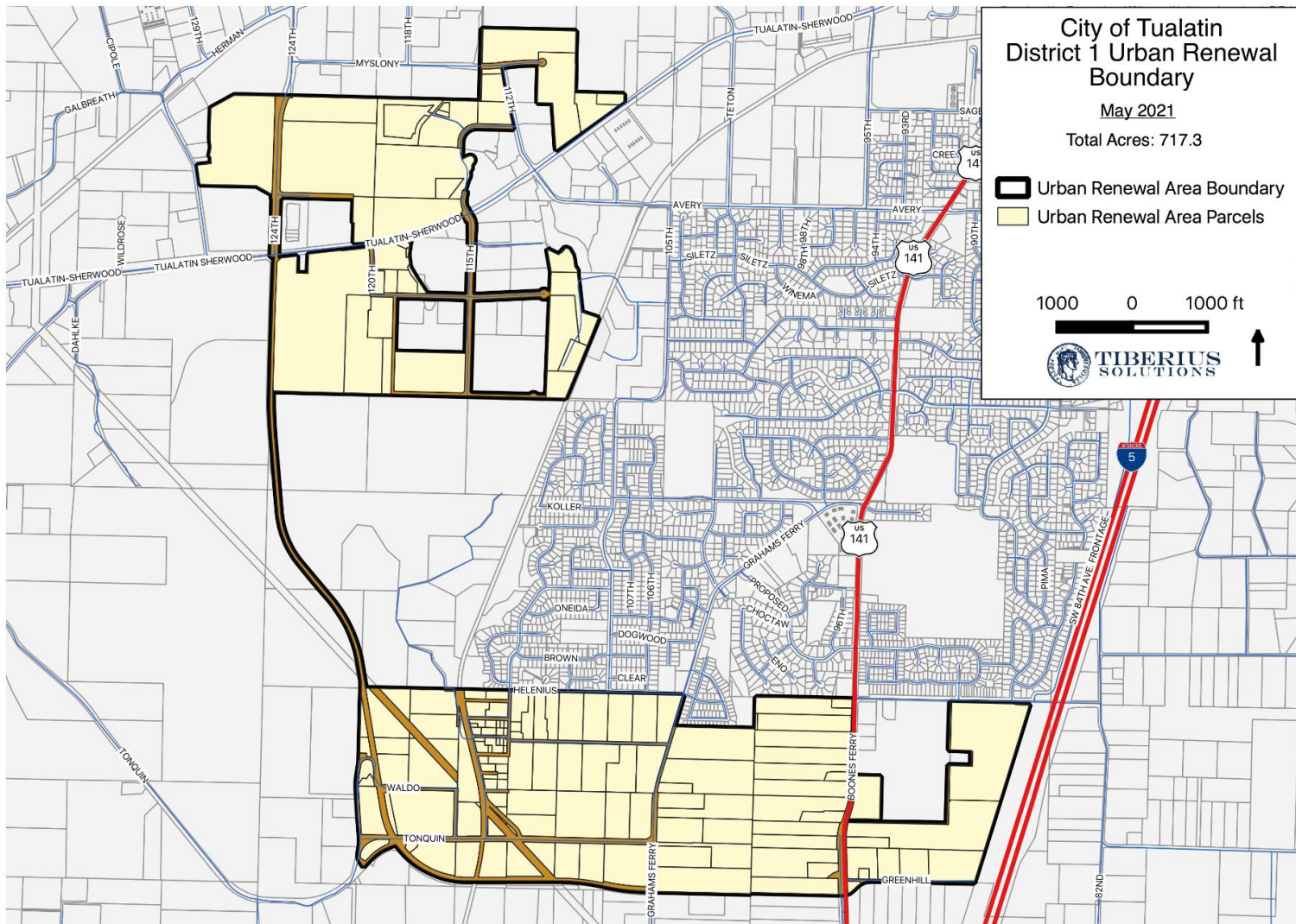
The relationship of the sections of the Report and the ORS 457.087 requirements is shown in Table 1. The specific reference in the table below is the section of this Report that most addresses the statutory reference. There may be other sections of the Report that also address the statute.

Table 1 - Statutory References

| <b>Statutory Requirement</b> | <b>Report Section</b> |
|------------------------------|-----------------------|
| ORS 457.087 (1)              | X                     |
| ORS 457.087 (2)              | XI                    |
| ORS 457.087 (3)              | II                    |
| ORS 457.087 (4)              | III                   |
| ORS 457.087 (5)              | VI                    |
| ORS 457.087 (6)              | IV,V                  |
| ORS 457.087 (7)              | IV,V                  |
| ORS 457.087 (8)              | VIII                  |
| ORS 457.087 (9)              | XII                   |

The Report provides guidance on how the Plan might be implemented. As the Tualatin Development Commission (TDC) reviews revenues and potential projects each year, it has the authority to make adjustments to the implementation assumptions in this Report. The TDC may allocate budgets differently, adjust the timing of the projects, decide to incur debt at different timeframes than projected in this Report, and make other adjustments to the financials as determined by the TDC. The TDC may also make changes as allowed in the Amendments section of the Plan. These adjustments must stay within the confines of the overall maximum indebtedness of the Plan.

Figure 1 - Tualatin Urban Renewal Area Boundary



## II. THE PROJECTS IN THE AREA AND THE RELATIONSHIP BETWEEN URBAN RENEWAL PROJECTS AND THE EXISTING CONDITIONS IN THE URBAN RENEWAL AREA

The projects identified for the Area are described below, including how they relate to the existing conditions in the Area. Much of the project descriptions and existing conditions come from the following documents:

*Tualatin Capital Improvement Plan*, City of Tualatin, FY 2020/21 – 2025/26. This is identified as CIP. The CIP page numbering is by project type (transportation, pedestrian etc.)

*Basalt Creek Concept Plan*, adopted by the City of Tualatin August 13, 2018, Ord. # 1418-19. This is identified as BCCP

*Tualatin Sewer Master Plan*, City of Tualatin, Jacobs, August 2019, updated November 2019. This is identified as SMP.

*Transportation Systems Plan*, CH2M Hill, DKS, Angelo Planning Group, JLA Public Involvement, February 2014. This is identified as TSP.

*Southwest Tualatin Concept Plan*, CH2M Hill, Kittelson and Associates, October 11, 2010. This is identified as SWTCP.

Instead of footnoting every project, it is noted if these projects come from the above plans and the page number where they can be found.

### A. **Transportation**

#### 1. 124th/Future Blake Street Signal

Design and construct a new traffic signal at the new intersection of the recently-constructed 124th Ave with the future extension of Blake Street along with or after the future Blake Street construction. (CIP p 106)

#### **Existing Conditions:**

This project was identified through the Tualatin Moving Forward process. 124<sup>th</sup> was recently constructed. In the future when Blake Street is constructed and when there is sufficient traffic to warrant a signal at this location, this signal will be installed.

Figure 2 – 124<sup>th</sup> Blake Future Street Signal



Source: City of Tualatin Capital Improvement Plan

## 2. Tonquin Trail

The preferred alignment for the regional Ice Age Tonquin Trail includes a section bordering the Basalt Creek Planning Area as part of a 22-mile trail alignment through Wilsonville, Tualatin, and Sherwood with trail facility types varying by location based upon landscape and setting. The Ice Age Tonquin Trail is intended to connect in the north to the Tualatin River Greenway Trail, Fanno Creek Trail, and the Westside Trail, and to the south to the Willamette River. (BCCP p 38)

### **Existing Conditions:**

This portion of the trail does not exist but is a vital link for the entire trail construction.

“Coordination with Metro, Tualatin Community Services Department, and the Wilsonville Parks and Recreation Department will be necessary to establish a local trail network with regional connections. Metro’s Ice Age Tonquin Trail Master Plan provides a framework for local and regional implementation of the regional Ice Age Tonquin Trail, which is intended to complement the Ice Age Floods National

Geological Trail Planning (the national trail will be a network of driving routes with spurs for biking and walking, from Montana to the Pacific Ocean). The preferred alignment for the regional Ice Age Tonquin Trail includes a section bordering the Basalt Creek Planning Area as part of a 22-mile trail alignment through Wilsonville, Tualatin, and Sherwood with trail facility types varying by location based upon landscape and setting. The Ice Age Tonquin Trail is intended to connect in the north to the Tualatin River Greenway Trail, Fanno Creek Trail, and the Westside Trail, and to the south to the Willamette River. (BCCP p38)

### 3. Blake Street Extension

Preliminary planning and conceptual design and construction of the future Blake Street between 115th Ave and 124th Avenue. The Blake Street Concept study is in CIP for FY 2020/21. Preliminary planning and conceptual design of the future Blake Street between 115th Ave and 124th Avenue. The Basalt Street Extension is listed on p249 of the CIP as an unfunded project. (SWTCP p 23)

#### **Existing Conditions:**

This roadway does not presently exist but will be necessary for the full development of the Area.

Figure 3 - Blake Street Extension



Source: City of Tualatin Capital Improvement Plan

#### 4. Basalt Creek Parkway

The Basalt Creek Parkway, of which the segment between 124th Avenue/Tonquin Road to Grahams Ferry Road is already under construction, is the major east-west arterial through the area. The Parkway allows for limited local access providing important freight connections between Tonquin, Southwest Tualatin, and Basalt Creek Employment Areas to I-5. It also serves as a future jurisdictional boundary between Tualatin and Wilsonville. (BCCP p 32)

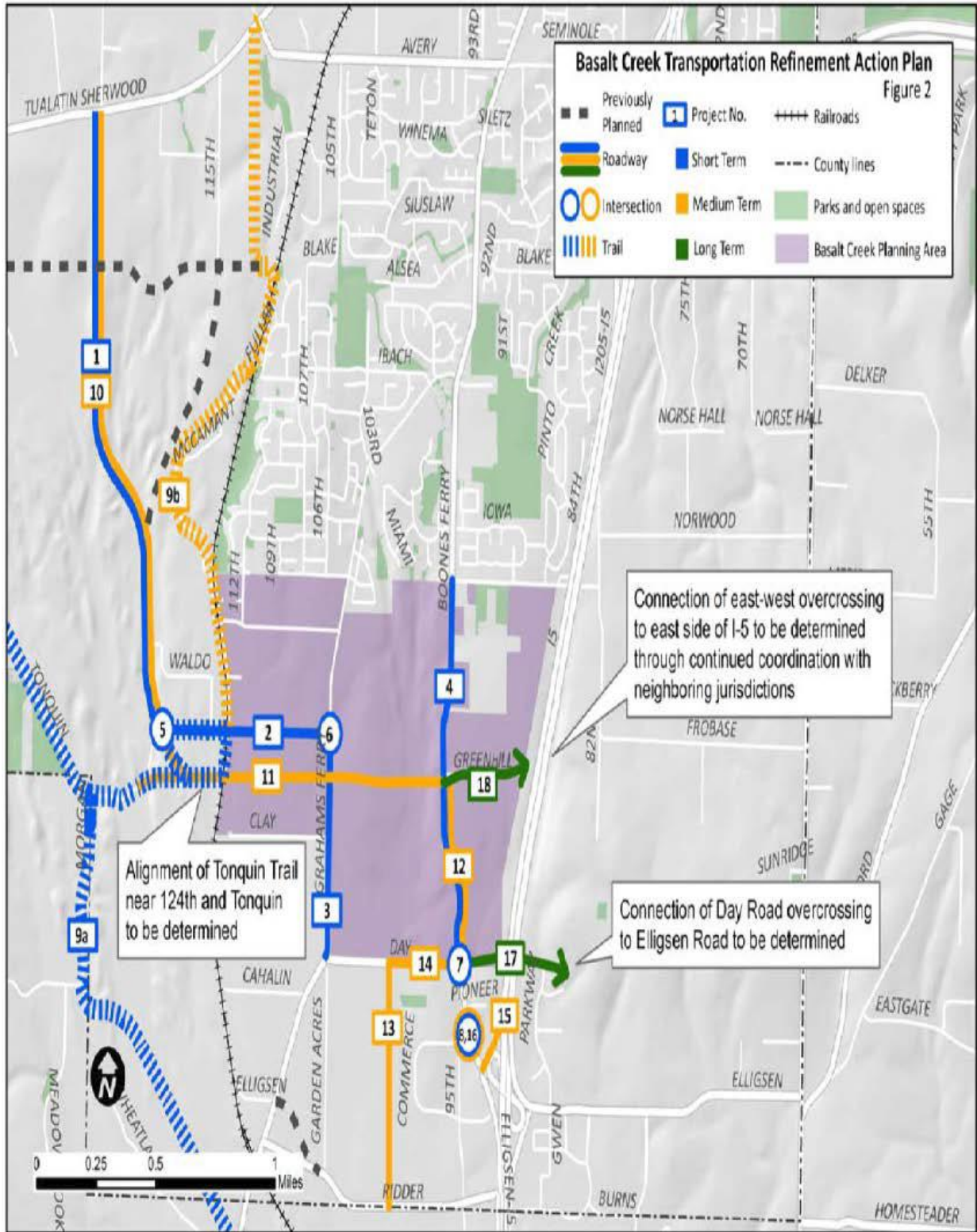
#### **Existing Conditions:**

This section of the roadway does not presently exist but will be necessary for the full development of the Area. It is identified in the Basalt Creek Concept Plan and the Tualatin Transportation Systems Plan.

“Additional road improvements are necessary to handle projected traffic levels as the area develops, including adding capacity to north-south collectors and Day Road as well as two additional I-5 crossings (at Day Road and Greenhill). As the area develops, property owners will plan and build local roads connecting to this network. These roadway improvements will include enhanced bike and pedestrian facilities and connections to the future transit system.” (Basalt Creek Concept Plan, p 32)



Figure 4 – Basalt Creek Transportation Refinement Plan



Source: Basalt Creek Concept Plan



## 2. Basalt Creek Gravity Sewer

The Basalt Creek Conceptual Plan includes approximately 34,250 feet of 8-inch gravity pipe within the planning area. These projects will be funded by developers, and scheduling will be coordinated with the City and CWS. It is expected that the residential portion of the planning area will develop within the next 10 years, while the commercial and industrial portions may develop in the next 20 years.(SMP p 4-3)

### **Existing conditions:**

This section of the sewer system is not yet developed but will be necessary to fully develop the Area.

## 3. Basalt Creek Pump Stations and Force Mains

The conceptual sanitary sewer design for Basalt Creek includes the construction of six new pump stations, each with 6-inch force mains. One pump station is in the Wilsonville portion of the planning area and will be constructed by Wilsonville. CWS will own and operate the five remaining pump stations in the planning area, and will also be responsible for construction costs. (SMP p 4-3)

### **Existing conditions:**

This section of the sewer system is not yet developed but will be necessary to fully develop the Area.

## 4. SW Tualatin Gravity Sewer

The proposed conceptual sewer layout for the Southwest Tualatin Concept Area also includes three 8-inch sewer lines to serve the area. It is expected that all gravity sewer in the planning area will be funded by developers and scheduling will be coordinated with the City and CWS. The southern region of the area is serviced by a proposed gravity line that will drain into the Basalt Creek Pump Station 4. The northeastern portion is serviced by a proposed gravity line that connects to existing sewer along SW Itel Street. The northwestern sewer section connects to existing sewer along SW 124th Avenue and receives flow from the surrounding area as well as the proposed Southwest Tualatin Pump Station. (SMP p 68 4-4).

### **Existing Conditions:**

This section of the sewer system is not yet developed but will be necessary to fully develop the Area. "It is expected that the residential portion of the planning area will develop within the next 10 years, while the commercial and industrial portions may develop in the next 20 years." (SMP p 4-3)

### **C. Water**

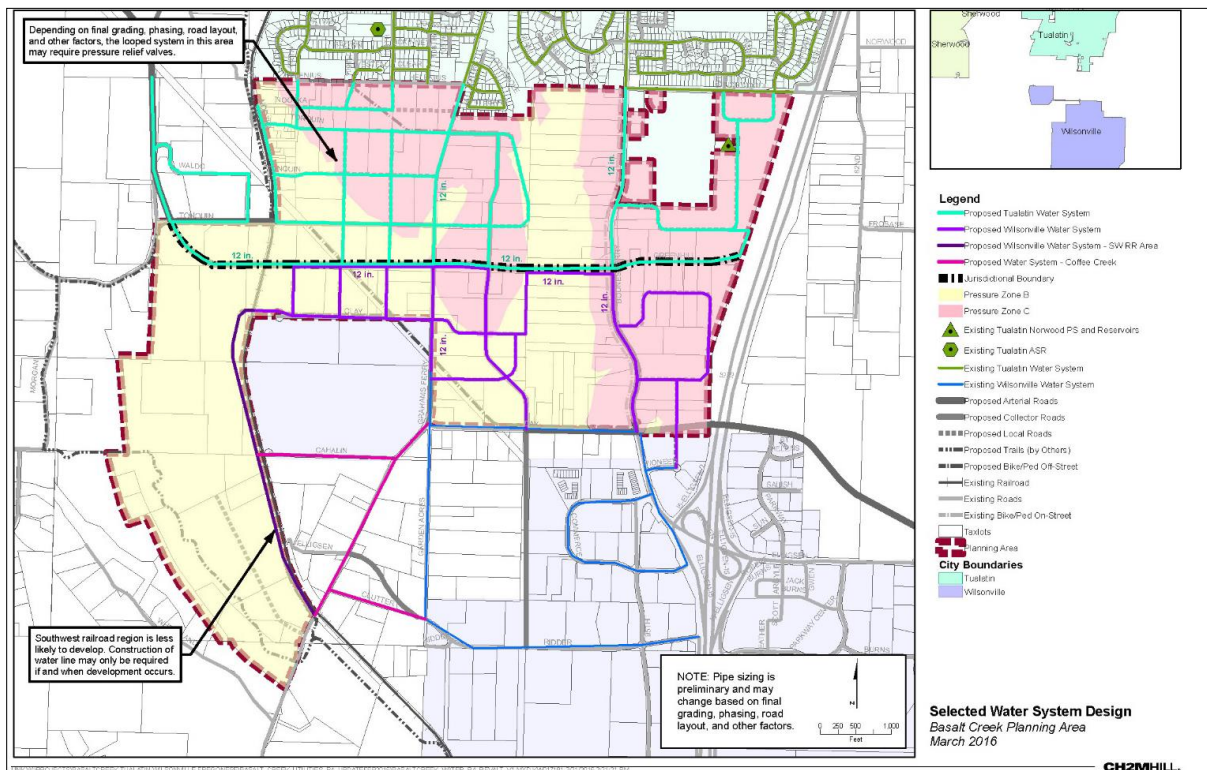
Upgrading the water system to provide and encourage commercial and residential development, including affordable housing.

#### **Existing conditions:**

The Basalt Creek planning area currently has no municipal water infrastructure in place. The area topography ranges from approximately 250 feet above mean sea level (msl) to a maximum elevation of 350 feet msl. Based on the topography, the Basalt Creek planning area could be served from the south through The City of Wilsonville's distribution system (Pressure Zones B and C) or from the north through the City of Tualatin's distribution system from Pressure Zone B and C. Lower elevations of the Basalt Creek planning area (below elevation 285) can be adequately served by Wilsonville's Pressure Zone B through existing 15-inch and 18-inch distribution lines that are adjacent to the area.

Tualatin's and Wilsonville's Pressure Zone C reservoirs are located adjacent to each other on the East Side of I-5. The I-5 pipe crossings that connect to these reservoirs are in different locations. Analysis needs to be completed to determine if the existing pipe configurations from each of these reservoirs provide adequate pressures to serve the higher elevations of Basalt Creek with emergency water demands. To provide for the additional flow to these higher elevations, it may be necessary to add booster pumping capacity within each City's water system. There are also jurisdictional issues that need to be addressed between the City of Wilsonville and City of Tualatin.

Figure 6 – Water Systems Concept for Basalt Creek Planning Area



Source: Basalt Creek Concept Plan, page 45

#### **D. Developer Assistance and Incentives**

Facilitate development and redevelopment on sites in the Area, stimulating growth and providing new employment opportunities and additional mixed use and commercial growth in the Area. An example of a type of assistance is to reduce or eliminate development impacts on adjacent properties.

##### **Existing conditions:**

This Area has many properties that could be developed in the future. There is presently not a funding source in the City to provide development assistance to property owners/developers. This tool will help facilitate development of the Area and will provide additional sources of funds to assist with property mitigation.

#### **E. Small Business Grants**

Provide small industrial and office space owners and businesses façade grants to update, modernize existing façade infrastructure.

##### **Existing conditions:**

There is no funding for small business capital improvements in the Area, but a need for assistance to those small businesses for capital improvements.

**F. Acquisition/Disposition**

Acquisition/Disposition are allowed in the Plan. Based on sales comparables of notable vacant land, these will be used in accordance with land acquisition to assist with targeted development based on submitted request for proposals. Prior to any property being acquired, it must be identified in the Plan in Section VIII.

**Existing conditions:**

There is presently no funding for an acquisition program for the Area.

**G. Natural Resource Protection**

Identify properties for protection and enhancement. Partner with regional organizations to facilitate acquisition, enhancement, mitigation, protection and conservation of Natural Resource areas within the Southwest and Basalt Creek Development Area Plan.

**Existing conditions:**

“Most of the land with environmental constraints is in or near Basalt Creek Canyon and the West Railroad Area. To protect the natural areas, the Cities have agreed to management practices consistent with Metro Title 3 and 13. The Canyon is very valuable to the area and it needs to be protected, while also having visual or physical public access points in appropriate locations to connect to the bicycle, pedestrian and recreational facilities in the area and to serve the needs of residents and local employees.” (BCCP, p 44)

**H. Administration**

Authorizes expenditures for the administrative costs associated with managing the URA including budgeting and annual reporting, planning and the implementation of projects in the Area.

**Existing conditions:**

Once an urban renewal plan with its associated requirements for administration exists there will also be a need for administrative funds to be allocated for that administration.

### III. THE ESTIMATED TOTAL COST OF EACH PROJECT AND THE SOURCES OF MONEYS TO PAY SUCH COSTS

The total cost estimates for projects are shown in Table 2 below. Table 2 presents the estimated costs of the projects today (FYE 2021 constant dollars) and the estimated cost of those projects in the future (year of expenditure dollars). The year of expenditure dollars assumes annual 3% inflation rates. These are all estimates acknowledging that the urban renewal portions of these project activities must fit within the maximum indebtedness. If the City is able to jumpstart the Area by providing alternative funding sources which are repaid when tax increment revenues are available, the timing on projects can be moved up.

The Plan assumes that the TDC/City will use other funds to assist in the completion of the projects within the Area. The TDC/City may pursue regional, county, state, and federal funding, private developer contributions, and any other sources of funding that may assist in the implementation of the projects or programs.

The TDC will be able to review and update fund expenditures and allocations on an annual basis when the annual budget is prepared. For more detail, see additional narrative explanation on page 25 of this Report.

Table 2 - Estimated Cost of Each Project

| <b>Project Title</b>                               | <b>Constant FYE 2021</b> | <b>Year of Expenditure Project Cost</b> |
|--|--------------------------|---|
| Tonquin Loop Sewer                                 | 657,000                  | 936,685                                 |
| Basalt Creek Gravity Sewer                         | 3,838,000                | 6,533,811                               |
| SW Tualatin Gravity Sewer                          | 418,000                  | 732,963                                 |
| 124th/Future Blake Street Signal                   | 656,000                  | 992,266                                 |
| Tonquin Trail                                      | 2,343,000                | 4,762,850                               |
| Developer Assistance including Property Mitigation | 2,965,223                | 6,128,732                               |
| Blake Street Extension                             | 1,500,000                | 3,234,900                               |
| Small Business Grants                              | 1,000,000                | 1,915,520                               |
| Basalt Creek Parkway                               | 500,000                  | 633,400                                 |
| Natural Resource Protection                        | 100,000                  | 126,680                                 |
| Water System Upsizing                              | 11,400,000               | 21,273,995                              |
| Financing Fees                                     | 199,280                  | 284,000                                 |
| Administration                                     | 3,450,000                | 5,804,346                               |
| <b>Total Expenditures</b>                          | <b>\$29,026,503</b>      | <b>\$53,360,148</b>                     |

Source: City of Tualatin and Tiberius Solutions

#### **IV. FINANCIAL ANALYSIS OF THE PLAN**

The estimated tax increment revenues through FYE 2052 are calculated based on projections of growth in assessed value due to new development and appreciation within the Area and the consolidated tax rate that will apply in the Area.

The long-term projections for FYE 2022 and beyond assume an annual growth rate of 6.0% for assessed value in the area (equal to 3% maximum annual appreciation for existing property plus 3% exception value from new development). Achieving this growth rate would require an annual increase in assessed value from new construction equal to an average of \$4.7 million per year, plus the maximum-allowed 3-percent appreciation on all existing property in the Area. These projections of growth are the basis for the projections in the Area.

These projections of growth were informed by conversations with City staff and City Council, based on the amount of development potential within the Area. If actual assessed value growth is less than forecast, then it would reduce the financial capacity of the URA to fund projects listed in the Plan.

Table 3 and Table 4 - Projected Incremental Assessed Value, Tax Rates, and Tax Increment Revenues, page 2 show the incremental assessed value, tax rates, and tax increment revenues each year, adjusted for discounts, and delinquencies.

The first year of tax increment collections is anticipated to be fiscal year ending (FYE) 2023. Gross tax increment financing (TIF)<sup>1</sup> is calculated by multiplying the tax rate times the assessed value used. The tax rate is per thousand dollars of assessed value, so the calculation is “tax rate times assessed value used divided by one thousand.” The consolidated tax rate includes permanent tax rates only, and excludes general obligation bonds and local option levies, which will not be impacted by this Plan.

Figure 7 shows expected TIF revenues over time and the projected tax revenues after termination of the Area.

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<sup>1</sup> TIF is also used to signify tax increment revenues



Table 3 - Projected Incremental Assessed Value, Tax Rates, and Tax Increment Revenues, page 1

| FYE  | Total         | Frozen Base  | Increment     | Tax Rate  | Gross TIF   | Adjustments | Net TIF (Current Year) | Net TIF (Prior Year) | Net TIF (Total) |
|------|---------------|--------------|---------------|-----------|-------------|-------------|------------------------|----------------------|-----------------|
| 2023 | \$111,902,962 | \$99,593,238 | \$12,309,724  | \$10.7623 | \$132,481   | (\$6,624)   | \$125,857              | \$0                  | \$125,857       |
| 2024 | \$118,617,139 | \$99,593,238 | \$19,023,901  | \$10.7623 | \$204,741   | (\$10,237)  | \$194,504              | \$1,888              | \$196,392       |
| 2025 | \$125,734,167 | \$99,593,238 | \$26,140,929  | \$10.7623 | \$281,337   | (\$14,067)  | \$267,270              | \$2,918              | \$270,187       |
| 2026 | \$133,278,218 | \$99,593,238 | \$33,684,980  | \$10.7623 | \$362,528   | (\$18,126)  | \$344,402              | \$4,009              | \$348,411       |
| 2027 | \$141,274,910 | \$99,593,238 | \$41,681,672  | \$10.7623 | \$448,591   | (\$22,430)  | \$426,161              | \$5,166              | \$431,328       |
| 2028 | \$149,751,405 | \$99,593,238 | \$50,158,167  | \$10.7623 | \$539,818   | (\$26,991)  | \$512,827              | \$6,392              | \$519,219       |
| 2029 | \$158,736,490 | \$99,593,238 | \$59,143,252  | \$10.7623 | \$636,518   | (\$31,826)  | \$604,692              | \$7,692              | \$612,384       |
| 2030 | \$168,260,680 | \$99,593,238 | \$68,667,442  | \$10.7623 | \$739,020   | (\$36,951)  | \$702,069              | \$9,070              | \$711,140       |
| 2031 | \$178,356,321 | \$99,593,238 | \$78,763,083  | \$10.7623 | \$847,673   | (\$42,384)  | \$805,289              | \$10,531             | \$815,820       |
| 2032 | \$189,057,701 | \$99,593,238 | \$89,464,463  | \$10.7623 | \$962,844   | (\$48,142)  | \$914,702              | \$12,079             | \$926,781       |
| 2033 | \$200,401,162 | \$99,593,238 | \$100,807,924 | \$10.7623 | \$1,084,926 | (\$54,246)  | \$1,030,680            | \$13,721             | \$1,044,400     |
| 2034 | \$212,425,232 | \$99,593,238 | \$112,831,994 | \$10.7623 | \$1,214,333 | (\$60,717)  | \$1,153,616            | \$15,460             | \$1,169,076     |
| 2035 | \$225,170,745 | \$99,593,238 | \$125,577,507 | \$10.7623 | \$1,351,504 | (\$67,575)  | \$1,283,929            | \$17,304             | \$1,301,233     |
| 2036 | \$238,680,988 | \$99,593,238 | \$139,087,750 | \$10.7623 | \$1,496,905 | (\$74,845)  | \$1,422,060            | \$19,259             | \$1,441,319     |
| 2037 | \$253,001,847 | \$99,593,238 | \$153,408,609 | \$10.7623 | \$1,651,031 | (\$82,552)  | \$1,568,479            | \$21,331             | \$1,589,810     |
| 2038 | \$268,181,957 | \$99,593,238 | \$168,588,719 | \$10.7623 | \$1,814,404 | (\$90,720)  | \$1,723,684            | \$23,527             | \$1,747,211     |
| 2039 | \$284,272,875 | \$99,593,238 | \$184,679,637 | \$10.7623 | \$1,987,579 | (\$99,379)  | \$1,888,200            | \$25,855             | \$1,914,056     |
| 2040 | \$301,329,246 | \$99,593,238 | \$201,736,008 | \$10.7623 | \$2,171,145 | (\$108,557) | \$2,062,588            | \$28,323             | \$2,090,911     |

Source: Tiberius Solutions

Note: Future annexations may result in a higher weighted average tax rate than what is shown in this table. This analysis assumes all property in the Area remains in their current tax code areas for the duration of the URA, including some property in the City of Tualatin (where tax rates are higher) and some in unincorporated Washington County (where tax rates are lower). The result of future annexations within the URA would be a higher weighted average tax rate for the URA, resulting in additional tax increment revenues for the TDC and potentially an earlier time frame of reaching the maximum indebtedness.

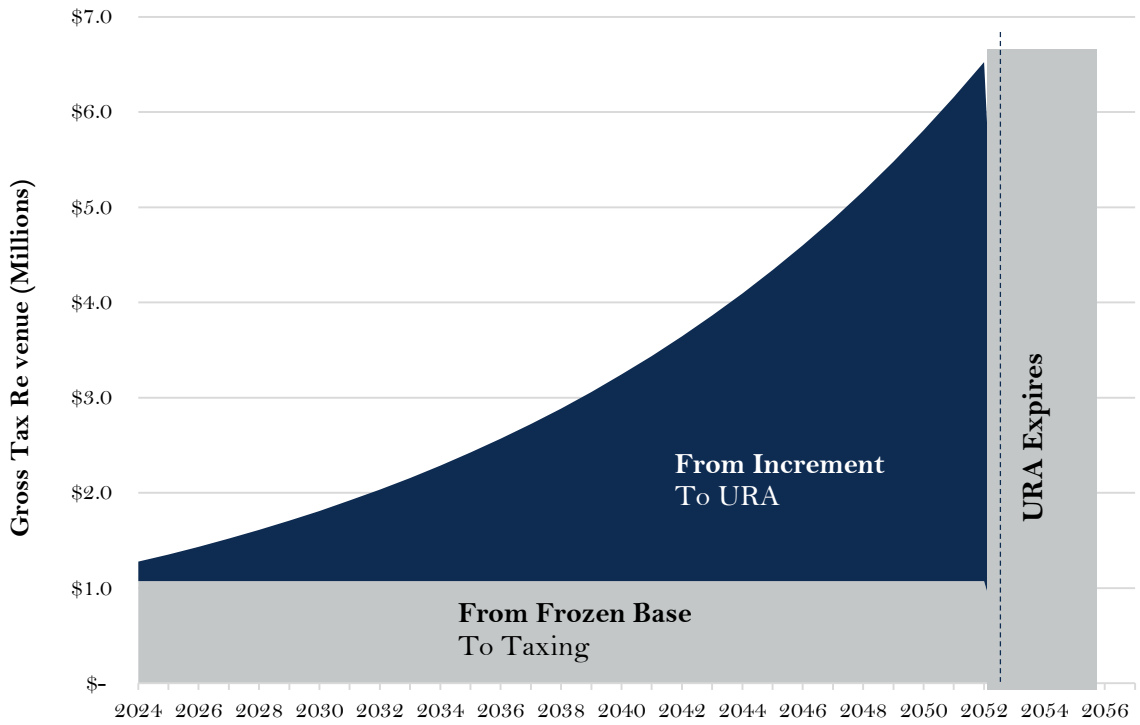
Table 4 - Projected Incremental Assessed Value, Tax Rates, and Tax Increment Revenues, page 2

| FYE    | Total         | Frozen Base  | Increment     | Tax Rate  | Gross TIF    | Adjustments   | Net TIF (Current Year) | Net TIF (Prior Year) | Net TIF (Total) |
|--------|---------------|--------------|---------------|-----------|--------------|---------------|------------------------|----------------------|-----------------|
| 2041   | \$319,409,002 | \$99,593,238 | \$219,815,764 | \$10.7623 | \$2,365,725  | (\$118,286)   | \$2,247,439            | \$30,939             | \$2,278,378     |
| 2042   | \$338,573,542 | \$99,593,238 | \$238,980,304 | \$10.7623 | \$2,571,980  | (\$128,599)   | \$2,443,381            | \$33,712             | \$2,477,092     |
| 2043   | \$358,887,957 | \$99,593,238 | \$259,294,719 | \$10.7623 | \$2,790,610  | (\$139,530)   | \$2,651,079            | \$36,651             | \$2,687,730     |
| 2044   | \$380,421,234 | \$99,593,238 | \$280,827,996 | \$10.7623 | \$3,022,358  | (\$151,118)   | \$2,871,240            | \$39,766             | \$2,911,006     |
| 2045   | \$403,246,507 | \$99,593,238 | \$303,653,269 | \$10.7623 | \$3,268,010  | (\$163,401)   | \$3,104,610            | \$43,069             | \$3,147,678     |
| 2046   | \$427,441,296 | \$99,593,238 | \$327,848,058 | \$10.7623 | \$3,528,402  | (\$176,420)   | \$3,351,982            | \$46,569             | \$3,398,551     |
| 2047   | \$453,087,773 | \$99,593,238 | \$353,494,535 | \$10.7623 | \$3,804,417  | (\$190,221)   | \$3,614,197            | \$50,280             | \$3,664,476     |
| 2048   | \$480,273,039 | \$99,593,238 | \$380,679,801 | \$10.7623 | \$4,096,994  | (\$204,850)   | \$3,892,144            | \$54,213             | \$3,946,357     |
| 2049   | \$509,089,422 | \$99,593,238 | \$409,496,184 | \$10.7623 | \$4,407,124  | (\$220,356)   | \$4,186,768            | \$58,382             | \$4,245,150     |
| 2050   | \$539,634,787 | \$99,593,238 | \$440,041,549 | \$10.7623 | \$4,735,863  | (\$236,793)   | \$4,499,070            | \$62,802             | \$4,561,871     |
| 2051   | \$572,012,874 | \$99,593,238 | \$472,419,636 | \$10.7623 | \$5,084,326  | (\$254,216)   | \$4,830,110            | \$67,486             | \$4,897,596     |
| 2052   | \$606,333,647 | \$99,593,238 | \$506,740,409 | \$10.7623 | \$5,453,697  | (\$272,685)   | \$5,181,012            | \$72,452             | \$5,253,464     |
| TOTAL: |               |              |               |           | \$63,056,884 | (\$3,152,844) | \$59,904,040           | \$820,845            | \$60,724,885    |

Source: Tiberius Solutions

Note: Future annexations may result in a higher weighted average tax rate than what is shown in this table. This analysis assumes all property in the Area remains in their current tax code areas for the duration of the URA, including some property in the City of Tualatin (where tax rates are higher) and some in unincorporated Washington County (where tax rates are lower). The result of future annexations within the URA would be a higher weighted average tax rate for the URA, resulting in additional tax increment revenues for the TDC and potentially an earlier time frame of reaching the maximum indebtedness.

Figure 7 - TIF Projections



Source: Tiberius Solutions

## V. THE ESTIMATED AMOUNT OF TAX INCREMENT REVENUES REQUIRED AND THE ANTICIPATED YEAR IN WHICH INDEBTEDNESS WILL BE RETIRED

Table 5 shows a summary of the financial capacity of the URA, including how the total TIF revenue translates to the ability to fund urban renewal projects in constant 2021 dollars in five-year increments. Table 7, Table 8, Table 9, and Table 10 show more detailed tables on the allocation of tax revenues to projects, programs, and administration over time.

The Area is anticipated to complete all projects and have sufficient tax increment finance revenue to terminate the URA in FYE 2052, a 30-year urban renewal plan. The time frame of urban renewal is not absolute; it may vary depending on the actual ability to meet the maximum indebtedness. If growth in assessed value is slower, it may take longer; if growth in assessed value is faster than the projections, it may take a shorter time period. These assumptions show one scenario for financing and that this scenario is financially feasible.

The maximum indebtedness is \$53,200,000 (Fifty Three Million Two Hundred Thousand dollars). The estimated total amount of tax increment revenues required to service the maximum indebtedness of \$53,200,000 is \$60,724,885 and is from permanent rate levies. The increase over the maximum indebtedness is due to the projected cost of the interest on borrowings.

Table 5 - TIF Capacity of the Area in FYE 2021 Constant Rounded Numbers

|   |                     |
|---|---------------------|
| <b>Average AV from New Construction</b> | <b>\$4,700,000</b>  |
| <b>Total Net TIF</b>                    | <b>\$60,700,000</b> |
| <b>Maximum Indebtedness</b>             | <b>\$53,200,000</b> |
| <b>Capacity (2021\$)</b>                | <b>\$29,000,000</b> |
| Years 1-5                               | \$600,000           |
| Years 6-10                              | \$4,900,000         |
| Years 11-15                             | \$4,900,000         |
| Years 16-20                             | \$5,100,000         |
| Years 21-25                             | \$5,700,000         |
| Years 26-30                             | \$7,800,000         |

Source: Tiberius Solutions

This financial analysis shows borrowings as identified in Table 6. This is only one scenario for how the TDC may decide to implement this Plan, and this scenario is financially feasible. The TDC may decide to do borrowings at different times or for different amounts, depending on their analysis at the time. The timeframes on these borrowings are designed to have all borrowings repaid at the termination of the Area in FYE 2052. The amounts shown are the

principal amounts of the borrowings. The total amounts, including interest, are shown in the second column of Table 7.

Table 6 - Estimated Borrowings and Amounts

| Loan                    | Loan A      | Loan B      | Loan C      | Loan D      |
|-------------------------|-------------|-------------|-------------|-------------|
| Principal Amount        | \$1,600,000 | \$3,400,000 | \$4,400,000 | \$4,800,000 |
| Interest Rate           | 5.00%       | 5.00%       | 5.00%       | 5.00%       |
| Loan Term               | 20          | 20          | 19          | 14          |
| Loan Year               | 2024        | 2029        | 2034        | 2039        |
| Interest Payment Start  | 2024        | 2029        | 2034        | 2039        |
| Principal Payment Start | 2024        | 2029        | 2034        | 2039        |
| Annual Payment          | (\$128,388) | (\$272,824) | (\$364,078) | (\$484,915) |

Source: Tiberius Solutions

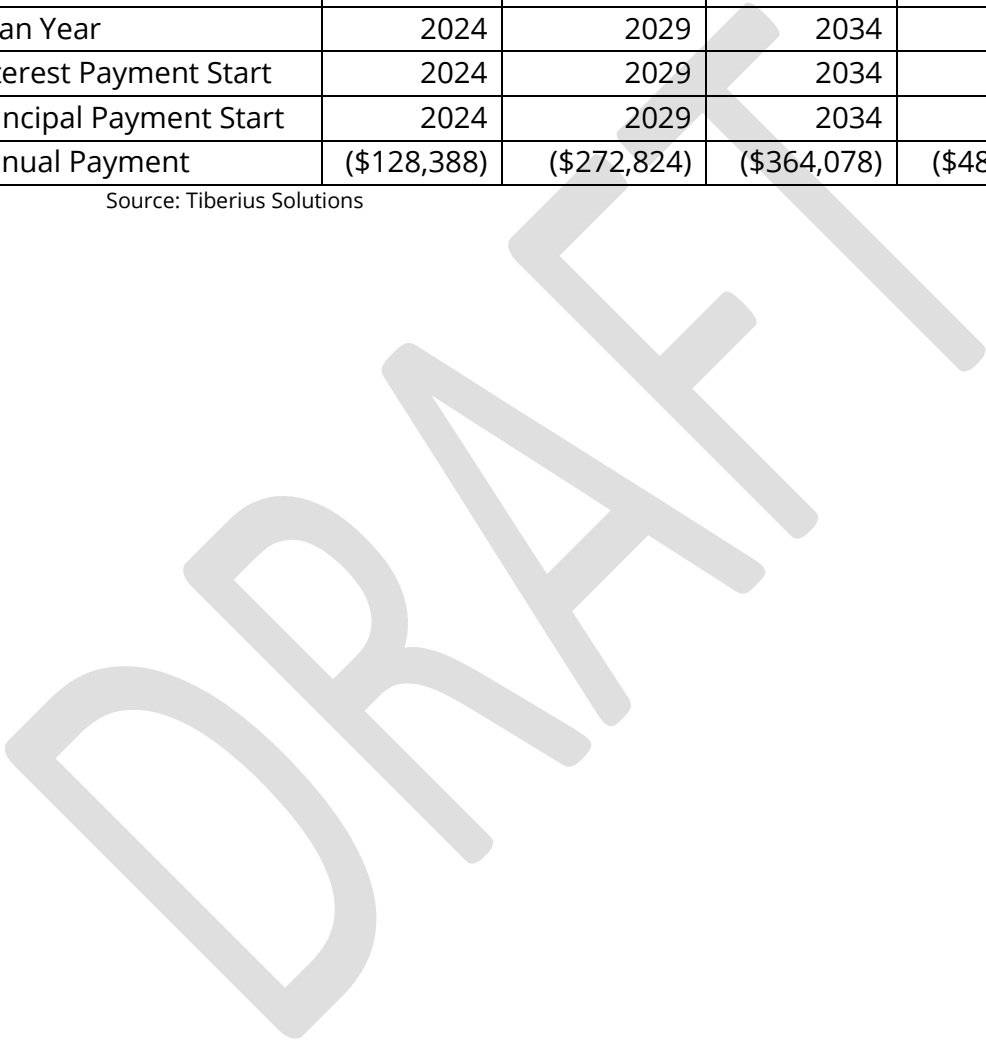


Table 7 - Tax Increment Revenues and Allocations to Debt Service, page 1

|                               | Total        | FYE 2023  | FYE 2024  | FYE 2025  | FYE 2026  | FYE 2027  | FYE 2028  | FYE 2029  |
|-------------------------------|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Resources                     |              |           |           |           |           |           |           |           |
| Beginning Balance             |              | -         | -         | -         | -         | -         | -         | -         |
| Interest Earnings             | -            | -         | -         | -         | -         | -         | -         | -         |
| TIF: Current Year             | 59,904,040   | 125,857   | 194,504   | 267,270   | 344,402   | 426,161   | 512,827   | 604,692   |
| TIF: Prior Years              | 820,845      | -         | 1,888     | 2,918     | 4,009     | 5,166     | 6,392     | 7,692     |
| Total Resources               | 60,724,885   | 125,857   | 196,392   | 270,187   | 348,411   | 431,328   | 519,219   | 612,384   |
| Expenditures                  |              |           |           |           |           |           |           |           |
| Debt Service                  |              |           |           |           |           |           |           |           |
| Loan A                        | (2,567,763)  | -         | (128,388) | (128,388) | (128,388) | (128,388) | (128,388) | (128,388) |
| Loan B                        | (5,456,496)  | -         | -         | -         | -         | -         | -         | (272,825) |
| Loan C                        | (6,917,483)  | -         | -         | -         | -         | -         | -         | -         |
| Loan D                        | (6,788,811)  | -         | -         | -         | -         | -         | -         | -         |
| Total Debt Service            | (21,730,552) | -         | (128,388) | (128,388) | (128,388) | (128,388) | (128,388) | (401,213) |
| Debt Service Coverage Ratio   | 1.00         | 1.00      | 1.51      | 2.08      | 2.68      | 3.32      | 3.99      | 1.51      |
| Transfer to URA Projects Fund | (38,994,333) | (125,857) | (68,004)  | (141,799) | (220,023) | (302,939) | (390,831) | (211,172) |
| Total Expenditures            | (60,724,885) | (125,857) | (196,392) | (270,187) | (348,411) | (431,328) | (519,219) | (612,384) |

Source: Tiberius Solutions

Table 8 - Tax Increment Revenues and Allocations to Debt Service, page 2

|                               | FYE 2030  | FYE 2031  | FYE 2032  | FYE 2033    | FYE 2034    | FYE 2035    | FYE 2036    | FYE 2037    |
|-------------------------------|-----------|-----------|-----------|-------------|-------------|-------------|-------------|-------------|
| Resources                     |           |           |           |             |             |             |             |             |
| Beginning Balance             | -         | -         | -         | -           | -           | -           | -           | -           |
| Interest Earnings             | -         | -         | -         | -           | -           | -           | -           | -           |
| TIF: Current Year             | 702,069   | 805,289   | 914,702   | 1,030,680   | 1,153,616   | 1,283,929   | 1,422,060   | 1,568,479   |
| TIF: Prior Years              | 9,070     | 10,531    | 12,079    | 13,721      | 15,460      | 17,304      | 19,259      | 21,331      |
| Total Resources               | 711,140   | 815,820   | 926,781   | 1,044,400   | 1,169,076   | 1,301,233   | 1,441,319   | 1,589,810   |
| Expenditures                  |           |           |           |             |             |             |             |             |
| Debt Service                  |           |           |           |             |             |             |             |             |
| Loan A                        | (128,388) | (128,388) | (128,388) | (128,388)   | (128,388)   | (128,388)   | (128,388)   | (128,388)   |
| Loan B                        | (272,825) | (272,825) | (272,825) | (272,825)   | (272,825)   | (272,825)   | (272,825)   | (272,825)   |
| Loan C                        | -         | -         | -         | -           | (364,078)   | (364,078)   | (364,078)   | (364,078)   |
| Loan D                        | -         | -         | -         | -           | -           | -           | -           | -           |
| Total Debt Service            | (401,213) | (401,213) | (401,213) | (401,213)   | (765,291)   | (765,291)   | (765,291)   | (765,291)   |
| Debt Service Coverage Ratio   | 1.75      | 2.01      | 2.28      | 2.57        | 1.51        | 1.68        | 1.86        | 2.05        |
| Transfer to URA Projects Fund | (309,927) | (414,607) | (525,568) | (643,187)   | (403,785)   | (535,942)   | (676,028)   | (824,519)   |
| Total Expenditures            | (711,140) | (815,820) | (926,781) | (1,044,400) | (1,169,076) | (1,301,233) | (1,441,319) | (1,589,810) |

Source: Tiberius Solutions

Table 9 - Tax Increment Revenues and Allocations to Debt Service, page 3

|                               | FYE 2038    | FYE 2039    | FYE 2040    | FYE 2041    | FYE 2042    | FYE 2043    | FYE 2044    | FYE 2045    |
|-------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Resources                     |             |             |             |             |             |             |             |             |
| Beginning Balance             | -           | -           | -           | -           | -           | -           | -           | -           |
| Interest Earnings             | -           | -           | -           | -           | -           | -           | -           | -           |
| TIF: Current Year             | 1,723,684   | 1,888,200   | 2,062,588   | 2,247,439   | 2,443,381   | 2,651,079   | 2,871,240   | 3,104,610   |
| TIF: Prior Years              | 23,527      | 25,855      | 28,323      | 30,939      | 33,712      | 36,651      | 39,766      | 43,069      |
| Total Resources               | 1,747,211   | 1,914,056   | 2,090,911   | 2,278,378   | 2,477,092   | 2,687,730   | 2,911,006   | 3,147,678   |
| Expenditures                  |             |             |             |             |             |             |             |             |
| Debt Service                  |             |             |             |             |             |             |             |             |
| Loan A                        | (128,388)   | (128,388)   | (128,388)   | (128,388)   | (128,388)   | (128,388)   | -           | -           |
| Loan B                        | (272,825)   | (272,825)   | (272,825)   | (272,825)   | (272,825)   | (272,825)   | (272,825)   | (272,825)   |
| Loan C                        | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   |
| Loan D                        | -           | (484,915)   | (484,915)   | (484,915)   | (484,915)   | (484,915)   | (484,915)   | (484,915)   |
| Total Debt Service            | (765,291)   | (1,250,206) | (1,250,206) | (1,250,206) | (1,250,206) | (1,250,206) | (1,121,818) | (1,121,818) |
| Debt Service Coverage Ratio   | 2.25        | 1.51        | 1.65        | 1.80        | 1.95        | 2.12        | 2.56        | 2.77        |
| Transfer to URA Projects Fund | (981,920)   | (663,850)   | (840,705)   | (1,028,172) | (1,226,886) | (1,437,524) | (1,789,188) | (2,025,860) |
| Total Expenditures            | (1,747,211) | (1,914,056) | (2,090,911) | (2,278,378) | (2,477,092) | (2,687,730) | (2,911,006) | (3,147,678) |

Source: Tiberius Solutions



Table 10 - Tax Increment Revenues and Allocations, page 4

|                               | FYE 2046    | FYE 2047    | FYE 2048    | FYE 2049    | FYE 2050    | FYE 2051    | FYE 2052    |
|-------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Resources                     |             |             |             |             |             |             |             |
| Beginning Balance             | -           | -           | -           | -           | -           | -           | -           |
| Interest Earnings             | -           | -           | -           | -           | -           | -           | -           |
| TIF: Current Year             | 3,351,982   | 3,614,197   | 3,892,144   | 4,186,768   | 4,499,070   | 4,830,110   | 5,181,012   |
| TIF: Prior Years              | 46,569      | 50,280      | 54,213      | 58,382      | 62,802      | 67,486      | 72,452      |
| Total Resources               | 3,398,551   | 3,664,476   | 3,946,357   | 4,245,150   | 4,561,871   | 4,897,596   | 5,253,464   |
| Expenditures                  |             |             |             |             |             |             |             |
| Debt Service                  |             |             |             |             |             |             |             |
| Loan A                        | -           | -           | -           | -           | -           | -           | -           |
| Loan B                        | (272,825)   | (272,825)   | (272,825)   | -           | -           | -           | -           |
| Loan C                        | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   | (364,078)   |
| Loan D                        | (484,915)   | (484,915)   | (484,915)   | (484,915)   | (484,915)   | (484,915)   | (484,915)   |
| Total Debt Service            | (1,121,818) | (1,121,818) | (1,121,818) | (848,993)   | (848,993)   | (848,993)   | (848,993)   |
| Debt Service Coverage Ratio   | 2.99        | 3.22        | 3.47        | 4.93        | 5.30        | 5.69        | 6.10        |
| Transfer to URA Projects Fund | (2,276,733) | (2,542,658) | (2,824,539) | (3,396,157) | (3,712,878) | (4,048,603) | (4,404,471) |
| Total Expenditures            | (3,398,551) | (3,664,476) | (3,946,357) | (4,245,150) | (4,561,871) | (4,897,596) | (5,253,464) |

Source: Tiberius Solutions

## **VI. THE ANTICIPATED COMPLETION DATE FOR EACH PROJECT**

The schedule for construction of projects will be based on the availability of funding. The projects will be ongoing and will be completed as directed by the TDC. Annual expenditures for program administration are also shown, and are predicated on the fact that urban renewal activities will start off slowly in the beginning years and increase in the later years of the Area.

The Area is anticipated to complete all projects and have sufficient tax increment finance revenue to terminate the Area in FYE 2052, a 30-year program.

The amount of money available for projects in 2021 constant dollars for the Area is \$29,026,503. See Table 2 for the individual project analysis. This \$29,026,503 is calculated by reflecting the maximum indebtedness of \$53,200,000 in constant 2021 dollars. This is done as the TDC's cost estimates are typically in constant dollars, so understanding how that relates to the overall MI over 30 years is important to help the TDC to make projections on the allocation of funds throughout the life of the Area.

Table 11, Table 12, Table 13, and Table 14 show the \$29,026,503 of 2021 project dollars inflated over the life of the Area including administrative expenses. All costs shown in Table 11, Table 12, Table 13, and Table 14 are in year-of-expenditure dollars, which are adjusted by 3.0% annually to account for inflation. The year of expenditure total cost is \$53,360,148. This exceeds the MI of \$53,200,000 as it includes approximately \$165,000 of anticipated interest earnings in the project fund which can be spent on projects in the URA without being counted against maximum indebtedness. .

The 3% inflation rate is the rate to use in the future if any amendment to increase maximum indebtedness is pursued in accordance with ORS 457.470. The TDC may change the completion dates in their annual budgeting process or as project decisions are made in administering the Plan. The following tables are prepared to show that the Area is financially feasible as required by ORS 457. It assumes completion of projects as funding becomes available. If the City is able to jumpstart the Area by providing alternative funding sources which are repaid when tax increment revenues are available, or if other outside funding sources are secured, including but not limited to developer contributions, the timing on projects can be moved up.

Table 11 - Programs and Costs in Year of Expenditure Dollars, Page 1

|                                     | Total        | FYE 2023  | FYE 2024  | FYE 2025  | FYE 2026  | FYE 2027  | FYE 2028  | FYE 2029    |
|-------------------------------------|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-------------|
| Resources                           |              |           |           |           |           |           |           |             |
| Beginning Balance                   |              | -         | 3,853     | 1,514,215 | 1,534,152 | 1,628,526 | 1,802,286 | 2,060,689   |
| Interest Earnings                   | 165,815      | -         | 19        | 7,571     | 7,671     | 8,143     | 9,011     | 10,303      |
| Transfer from TIF Fund              | 38,994,333   | 125,857   | 68,004    | 141,799   | 220,023   | 302,939   | 390,831   | 211,172     |
| Bond/Loan Proceeds                  | 14,200,000   | -         | 1,600,000 | -         | -         | -         | -         | 3,400,000   |
| Total Resources                     | 53,360,148   | 125,857   | 1,671,876 | 1,663,585 | 1,761,846 | 1,939,608 | 2,202,128 | 5,682,164   |
| Expenditures (YOE \$)               |              |           |           |           |           |           |           |             |
| Tonquin Loop Sewer                  | (936,685)    | -         | -         | -         | -         | -         | -         | -           |
| Basalt Creek Gravity Sewer          | (6,533,811)  | -         | -         | -         | -         | -         | -         | -           |
| SW Tualatin Gravity Sewer           | (732,963)    | -         | -         | -         | -         | -         | -         | -           |
| 124th/Future Blake Street Signal    | (992,266)    | -         | -         | -         | -         | -         | -         | -           |
| Tonquin Trail                       | (4,762,850)  | -         | -         | -         | -         | -         | -         | -           |
| Developer Asst. Property Mitigation | (6,128,732)  | -         | -         | -         | -         | -         | -         | (950,100)   |
| Blake Street Extension              | (3,234,900)  | -         | -         | -         | -         | -         | -         | -           |
| Small Business Grants               | (1,915,520)  | -         | -         | -         | -         | -         | -         | -           |
| Basalt Creek Parkway                | (633,400)    | -         | -         | -         | -         | -         | -         | (633,400)   |
| Natural Resource Protection         | (126,680)    | -         | -         | -         | -         | -         | -         | (126,680)   |
| Water System Upsizing               | (21,273,995) | -         | -         | -         | -         | -         | -         | (3,673,720) |
| Financing Fees                      | (284,000)    | -         | (32,000)  | -         | -         | -         | -         | (68,000)    |
| Administration                      | (5,804,346)  | (122,004) | (125,661) | (129,433) | (133,320) | (137,322) | (141,439) | (145,682)   |
| Total Expenditures                  | (53,360,148) | (122,004) | (157,661) | (129,433) | (133,320) | (137,322) | (141,439) | (5,597,582) |
| Ending Balance                      |              | 3,853     | 1,514,215 | 1,534,152 | 1,628,526 | 1,802,286 | 2,060,689 | 84,582      |

Source: Tiberius Solutions

Table 12 - Programs and Costs in Year of Expenditure Dollars, Page 2

|                                     | FYE 2030  | FYE 2031  | FYE 2032  | FYE 2033    | FYE 2034    | FYE 2035    | FYE 2036  | FYE 2037  |
|-------------------------------------|-----------|-----------|-----------|-------------|-------------|-------------|-----------|-----------|
| Resources                           |           |           |           |             |             |             |           |           |
| Beginning Balance                   | 84,582    | 244,879   | 506,161   | 875,078     | 350,714     | 787,575     | 85,610    | 504,996   |
| Interest Earnings                   | 423       | 1,224     | 2,531     | 4,375       | 1,754       | 3,938       | 428       | 2,525     |
| Transfer from TIF Fund              | 309,927   | 414,607   | 525,568   | 643,187     | 403,785     | 535,942     | 676,028   | 824,519   |
| Bond/Loan Proceeds                  | -         | -         | -         | -           | 4,400,000   | -           | -         | -         |
| Total Resources                     | 394,931   | 660,710   | 1,034,261 | 1,522,640   | 5,156,253   | 1,327,455   | 762,066   | 1,332,041 |
| Expenditures (YOE \$)               |           |           |           |             |             |             |           |           |
| Tonquin Loop Sewer                  | -         | -         | -         | (936,685)   | -           | -           | -         | -         |
| Basalt Creek Gravity Sewer          | -         | -         | -         | -           | -           | -           | -         | -         |
| SW Tualatin Gravity Sewer           | -         | -         | -         | -           | -           | -           | -         | -         |
| 124th/Future Blake Street Signal    | -         | -         | -         | -           | -           | (992,266)   | -         | -         |
| Tonquin Trail                       | -         | -         | -         | -           | -           | -           | -         | -         |
| Developer Asst. Property Mitigation | -         | -         | -         | -           | (367,125)   | -           | -         | -         |
| Blake Street Extension              | -         | -         | -         | -           | -           | -           | -         | -         |
| Small Business Grants               | -         | -         | -         | (71,285)    | (73,425)    | (75,630)    | (77,900)  | (80,235)  |
| Basalt Creek Parkway                | -         | -         | -         | -           | -           | -           | -         | -         |
| Natural Resource Protection         | -         | -         | -         | -           | -           | -           | -         | -         |
| Water System Upsizing               | -         | -         | -         | -           | (3,671,250) | -           | -         | -         |
| Property Mitigation/Acquisition     | -         | -         | -         | -           | -           | -           | -         | -         |
| Financing Fees                      | -         | -         | -         | -           | (88,000)    | -           | -         | -         |
| Administration                      | (150,052) | (154,549) | (159,183) | (163,956)   | (168,878)   | (173,949)   | (179,170) | (184,541) |
| Total Expenditures                  | (150,052) | (154,549) | (159,183) | (1,171,926) | (4,368,678) | (1,241,845) | (257,070) | (264,776) |
| Ending Balance                      | 244,879   | 506,161   | 875,078   | 350,714     | 787,575     | 85,610      | 504,996   | 1,067,265 |

Source: Tiberius Solutions

Table 13 - Programs and Costs in Year of Expenditure Dollars, Page 3

|                                     | FYE 2038  | FYE 2039    | FYE 2040    | FYE 2041  | FYE 2042  | FYE 2043  | FYE 2044  | FYE 2045    |
|-------------------------------------|-----------|-------------|-------------|-----------|-----------|-----------|-----------|-------------|
| Resources                           |           |             |             |           |           |           |           |             |
| Beginning Balance                   | 1,067,265 | 1,781,809   | 343,860     | 163,993   | 894,978   | 1,819,389 | 2,949,853 | 4,428,146   |
| Interest Earnings                   | 5,336     | 8,909       | 1,719       | 820       | 4,475     | 9,097     | 14,749    | 22,141      |
| Transfer from TIF Fund              | 981,920   | 663,850     | 840,705     | 1,028,172 | 1,226,886 | 1,437,524 | 1,789,188 | 2,025,860   |
| Bond/Loan Proceeds                  | -         | 4,800,000   | -           | -         | -         | -         | -         | -           |
| Total Resources                     | 2,054,521 | 7,254,567   | 1,186,284   | 1,192,985 | 2,126,339 | 3,266,010 | 4,753,790 | 6,476,148   |
| Expenditures (YOE \$)               |           |             |             |           |           |           |           |             |
| Tonquin Loop Sewer                  | -         | -           | -           | -         | -         | -         | -         | -           |
| Basalt Creek Gravity Sewer          | -         | (6,533,811) | -           | -         | -         | -         | -         | -           |
| SW Tualatin Gravity Sewer           | -         | -           | (732,963)   | -         | -         | -         | -         | -           |
| 124th/Future Blake Street Signal    | -         | -           | -           | -         | -         | -         | -         | -           |
| Tonquin Trail                       | -         | -           | -           | -         | -         | -         | -         | (4,762,850) |
| Developer Asst. Property Mitigation | -         | -           | -           | -         | -         | -         | -         | -           |
| Blake Street Extension              | -         | -           | -           | -         | -         | -         | -         | -           |
| Small Business Grants               | (82,640)  | (85,120)    | (87,675)    | (90,305)  | (93,015)  | (95,805)  | (98,680)  | (101,640)   |
| Basalt Creek Parkway                | -         | -           | -           | -         | -         | -         | -         | -           |
| Natural Resource Protection         | -         | -           | -           | -         | -         | -         | -         | -           |
| Water System Upsizing               | -         | -           | -           | -         | -         | -         | -         | -           |
| Property Mitigation/Acquisition     | -         | -           | -           | -         | -         | -         | -         | -           |
| Financing Fees                      | -         | (96,000)    | -           | -         | -         | -         | -         | -           |
| Administration                      | (190,072) | (195,776)   | (201,653)   | (207,702) | (213,935) | (220,352) | (226,964) | (233,772)   |
| Total Expenditures                  | (272,712) | (6,910,707) | (1,022,291) | (298,007) | (306,950) | (316,157) | (325,644) | (5,098,262) |
| Ending Balance                      | 1,781,809 | 343,860     | 163,993     | 894,978   | 1,819,389 | 2,949,853 | 4,428,146 | 1,377,886   |

Source: Tiberius Solutions

Table 14 - Programs and Costs in Year of Expenditure Dollars, Page 4

|                                     | FYE 2046    | FYE 2047    | FYE 2048  | FYE 2049    | FYE 2050    | FYE 2051    | FYE 2052    |
|-------------------------------------|-------------|-------------|-----------|-------------|-------------|-------------|-------------|
| Resources                           |             |             |           |             |             |             |             |
| Beginning Balance                   | 1,377,886   | 1,222,231   | 180,261   | 2,639,186   | 523,260     | 1,493,432   | 294,614     |
| Interest Earnings                   | 6,889       | 6,111       | 901       | 13,196      | 2,616       | 7,467       | 1,473       |
| Transfer from TIF Fund              | 2,276,733   | 2,542,658   | 2,824,539 | 3,396,157   | 3,712,878   | 4,048,603   | 4,404,471   |
| Bond/Loan Proceeds                  | -           | -           | -         | -           | -           | -           | -           |
| Total Resources                     | 3,661,508   | 3,771,000   | 3,005,701 | 6,048,539   | 4,238,755   | 5,549,502   | 4,700,557   |
| Expenditures (YOE \$)               |             |             |           |             |             |             |             |
| Tonquin Loop Sewer                  | -           | -           | -         | -           | -           | -           | -           |
| Basalt Creek Gravity Sewer          | -           | -           | -         | -           | -           | -           | -           |
| SW Tualatin Gravity Sewer           | -           | -           | -         | -           | -           | -           | -           |
| 124th/Future Blake Street Signal    | -           | -           | -         | -           | -           | -           | -           |
| Tonquin Trail                       | -           | -           | -         | -           | -           | -           | -           |
| Developer Asst. Property Mitigation | (523,450)   | -           | -         | -           | -           | -           | (4,288,057) |
| Blake Street Extension              | -           | (3,234,900) | -         | -           | -           | -           | -           |
| Small Business Grants               | (104,690)   | (107,830)   | (111,065) | (114,395)   | (117,825)   | (121,360)   | (125,000)   |
| Basalt Creek Parkway                | -           | -           | -         | -           | -           | -           | -           |
| Natural Resource Protection         | -           | -           | -         | -           | -           | -           | -           |
| Water System Upsizing               | (1,570,350) | -           | -         | (5,147,775) | (2,356,500) | (4,854,400) | -           |
| Property Mitigation/Acquisition     | -           | -           | -         | -           | -           | -           | -           |
| Financing Fees                      | -           | -           | -         | -           | -           | -           | -           |
| Administration                      | (240,787)   | (248,009)   | (255,450) | (263,109)   | (270,998)   | (279,128)   | (287,500)   |
| Total Expenditures                  | (2,439,277) | (3,590,739) | (366,515) | (5,525,279) | (2,745,323) | (5,254,888) | (4,700,557) |
| Ending Balance                      | 1,222,231   | 180,261     | 2,639,186 | 523,260     | 1,493,432   | 294,614     | -           |

Source: Tiberius Solutions

## VII. REVENUE SHARING

Revenue sharing targets are not projected to be reached as the threshold set in ORS 457 (annual tax increment revenues in excess of 10 percent of the maximum indebtedness) is not expected to be met during the life of the Plan.

Revenue sharing means that at thresholds defined in ORS 457.470, the impacted taxing jurisdictions will receive a share of the incremental growth in the Area. The first threshold is when annual tax increment finance revenues exceed 10% of the original maximum indebtedness of the Plan (\$5,320,000). At the 10% threshold, the TDC will receive the full 10% of the initial maximum indebtedness plus 25% of the increment above the 10% threshold, and the taxing jurisdictions will receive 75% of the increment above the 10% threshold.

The second threshold is set at 12.5% of the maximum indebtedness (\$6,650,000). If this threshold is met, revenue for the area would be capped at 12.5% of the maximum indebtedness, with all additional tax revenue being shared with affected taxing districts.

If assessed value in the Area grows more quickly than projected, the revenue sharing thresholds could be reached earlier.

## VIII. IMPACT OF THE TAX INCREMENT FINANCING

This section describes the impact of tax increment financing of the maximum indebtedness, both until and after the indebtedness is repaid, upon all entities levying taxes upon property in the Area.

The impact of tax increment financing on overlapping taxing districts consists primarily of the property tax revenues foregone on permanent rate levies as applied to the growth in assessed value in the Area. These projections are for impacts estimated through FYE 2052 and are shown in Table 15 and Table 16.

The Tigard/Tualatin School District, Sherwood School District and the Northwest Regional Education Service District are not *directly* affected by the tax increment financing, but the amounts of their taxes divided for the urban renewal plan are shown in the following tables. Under current school funding law, property tax revenues are combined with State School Fund revenues to achieve per-student funding targets. Under this system, property taxes foregone, due to the use of tax increment financing, are substantially replaced with State School Fund revenues, as determined by a funding formula at the state level.

Table 15 and Table 16 show the projected impacts to permanent rate levies of taxing districts as a result of this Plan. Table 15 shows the general government levies, and Table 16 shows the education levies

Table 15 - Projected Impact on Taxing District Permanent Rate Levies - General Government, page 1

| <b>FYE</b> | <b>Wash. County</b> | <b>City of Tualatin</b> | <b>Metro</b> | <b>Port of Portland</b> | <b>Tualatin Soil &amp; Water District</b> | <b>Tualatin Valley Fire &amp; Rescue</b> | <b>Tigard Tualatin Aquatic</b> | <b>Urban Road Maint.</b> | <b>Enhanced Sheriff Patrol</b> | <b>Subtotal General Gov't</b> |
|------------|---------------------|-------------------------|--------------|-------------------------|---|--|--------------------------------|--------------------------|--------------------------------|-------------------------------|
| 2023       | (26,293)            | (16,523)                | (1,130)      | (820)                   | (965)                                     | (17,836)                                 | (298)                          | (7)                      | (19)                           | (63,890)                      |
| 2024       | (41,029)            | (25,782)                | (1,763)      | (1,279)                 | (1,505)                                   | (27,832)                                 | (465)                          | (11)                     | (29)                           | (99,696)                      |
| 2025       | (56,446)            | (35,470)                | (2,425)      | (1,760)                 | (2,071)                                   | (38,290)                                 | (639)                          | (16)                     | (41)                           | (137,158)                     |
| 2026       | (72,788)            | (45,739)                | (3,127)      | (2,269)                 | (2,671)                                   | (49,376)                                 | (824)                          | (20)                     | (52)                           | (176,867)                     |
| 2027       | (90,110)            | (56,625)                | (3,872)      | (2,809)                 | (3,306)                                   | (61,126)                                 | (1,020)                        | (25)                     | (65)                           | (218,959)                     |
| 2028       | (108,472)           | (68,163)                | (4,660)      | (3,382)                 | (3,980)                                   | (73,582)                                 | (1,228)                        | (30)                     | (78)                           | (263,576)                     |
| 2029       | (127,936)           | (80,394)                | (5,497)      | (3,989)                 | (4,694)                                   | (86,785)                                 | (1,449)                        | (35)                     | (92)                           | (310,870)                     |
| 2030       | (148,567)           | (93,358)                | (6,383)      | (4,632)                 | (5,451)                                   | (100,780)                                | (1,682)                        | (41)                     | (107)                          | (361,002)                     |
| 2031       | (170,436)           | (107,101)               | (7,323)      | (5,314)                 | (6,254)                                   | (115,615)                                | (1,930)                        | (47)                     | (122)                          | (414,142)                     |
| 2032       | (193,618)           | (121,668)               | (8,319)      | (6,037)                 | (7,104)                                   | (131,340)                                | (2,192)                        | (54)                     | (139)                          | (470,471)                     |
| 2033       | (218,190)           | (137,109)               | (9,374)      | (6,803)                 | (8,006)                                   | (148,009)                                | (2,470)                        | (60)                     | (157)                          | (530,179)                     |
| 2034       | (244,237)           | (153,476)               | (10,493)     | (7,615)                 | (8,962)                                   | (165,678)                                | (2,765)                        | (68)                     | (175)                          | (593,469)                     |
| 2035       | (271,846)           | (170,826)               | (11,680)     | (8,476)                 | (9,975)                                   | (184,407)                                | (3,078)                        | (75)                     | (195)                          | (660,557)                     |
| 2036       | (301,112)           | (189,216)               | (12,937)     | (9,388)                 | (11,049)                                  | (204,259)                                | (3,409)                        | (83)                     | (216)                          | (731,670)                     |
| 2037       | (332,134)           | (208,710)               | (14,270)     | (10,355)                | (12,187)                                  | (225,303)                                | (3,761)                        | (92)                     | (238)                          | (807,050)                     |
| 2038       | (365,017)           | (229,374)               | (15,683)     | (11,380)                | (13,393)                                  | (247,609)                                | (4,133)                        | (101)                    | (262)                          | (886,953)                     |
| 2039       | (399,874)           | (251,277)               | (17,180)     | (12,467)                | (14,672)                                  | (271,254)                                | (4,528)                        | (111)                    | (287)                          | (971,650)                     |
| 2040       | (436,821)           | (274,495)               | (18,768)     | (13,619)                | (16,028)                                  | (296,317)                                | (4,946)                        | (121)                    | (314)                          | (1,061,429)                   |



Table 16 - Projected Impact on Taxing District Permanent Rate Levies - General Government, page 2

| FYE           | Wash. County        | City of Tualatin   | Metro            | Port of Portland | Tualatin Soil & Water District | Tualatin Valley Fire & Rescue | Tigard/Tualatin Aquatic | Urban Road Maint. | Enhanced Sheriff Patrol | Subtotal General Gov't |
|---------------|---------------------|--------------------|------------------|------------------|--------------------------------|-------------------------------|-------------------------|-------------------|-------------------------|------------------------|
| 2041          | (475,986)           | (299,106)          | (20,450)         | (14,840)         | (17,465)                       | (322,884)                     | (5,389)                 | (132)             | (342)                   | (1,156,594)            |
| 2042          | (517,500)           | (325,193)          | (22,234)         | (16,134)         | (18,989)                       | (351,046)                     | (5,859)                 | (143)             | (371)                   | (1,257,469)            |
| 2043          | (561,505)           | (352,845)          | (24,124)         | (17,506)         | (20,603)                       | (380,897)                     | (6,358)                 | (156)             | (403)                   | (1,364,397)            |
| 2044          | (608,151)           | (382,157)          | (26,129)         | (18,961)         | (22,315)                       | (412,538)                     | (6,886)                 | (168)             | (437)                   | (1,477,741)            |
| 2045          | (657,595)           | (413,227)          | (28,253)         | (20,502)         | (24,129)                       | (446,079)                     | (7,446)                 | (182)             | (472)                   | (1,597,885)            |
| 2046          | (710,006)           | (446,162)          | (30,505)         | (22,136)         | (26,052)                       | (481,632)                     | (8,039)                 | (197)             | (510)                   | (1,725,238)            |
| 2047          | (765,561)           | (481,073)          | (32,891)         | (23,868)         | (28,091)                       | (519,318)                     | (8,668)                 | (212)             | (549)                   | (1,860,232)            |
| 2048          | (824,450)           | (518,078)          | (35,422)         | (25,704)         | (30,251)                       | (559,265)                     | (9,335)                 | (228)             | (592)                   | (2,003,326)            |
| 2049          | (886,873)           | (557,304)          | (38,103)         | (27,651)         | (32,542)                       | (601,609)                     | (10,042)                | (246)             | (637)                   | (2,155,005)            |
| 2050          | (953,040)           | (598,883)          | (40,946)         | (29,714)         | (34,970)                       | (646,494)                     | (10,791)                | (264)             | (684)                   | (2,315,785)            |
| 2051          | (1,023,178)         | (642,957)          | (43,960)         | (31,900)         | (37,543)                       | (694,072)                     | (11,585)                | (283)             | (734)                   | (2,486,212)            |
| 2052          | (1,097,524)         | (689,675)          | (47,154)         | (34,218)         | (40,271)                       | (744,504)                     | (12,427)                | (304)             | (788)                   | (2,666,864)            |
| <b>TOTAL:</b> | <b>(12,686,296)</b> | <b>(7,971,968)</b> | <b>(545,053)</b> | <b>(395,530)</b> | <b>(465,495)</b>               | <b>(8,605,737)</b>            | <b>(143,641)</b>        | <b>(3,513)</b>    | <b>(9,106)</b>          | <b>(30,826,337)</b>    |

Source: Tiberius Solution

Table 17 – Projected Impact on Taxing District Permanent Rate Levies – Education

| FYE    | Tigard/Tualatin School District | NW Regional ESD | Portland Community College | Sherwood School District | Subtotal Education |
|--------|---------------------------------|-----------------|----------------------------|--------------------------|--------------------|
| 2023   | (16,504)                        | (1,799)         | (3,307)                    | (40,358)                 | (61,967)           |
| 2024   | (25,753)                        | (2,807)         | (5,161)                    | (62,976)                 | (96,696)           |
| 2025   | (35,429)                        | (3,861)         | (7,100)                    | (86,639)                 | (133,030)          |
| 2026   | (45,687)                        | (4,979)         | (9,155)                    | (111,723)                | (171,544)          |
| 2027   | (56,560)                        | (6,164)         | (11,334)                   | (138,311)                | (212,369)          |
| 2028   | (68,085)                        | (7,420)         | (13,643)                   | (166,495)                | (255,643)          |
| 2029   | (80,301)                        | (8,751)         | (16,092)                   | (196,370)                | (301,514)          |
| 2030   | (93,251)                        | (10,163)        | (18,687)                   | (228,037)                | (350,137)          |
| 2031   | (106,978)                       | (11,659)        | (21,437)                   | (261,604)                | (401,678)          |
| 2032   | (121,528)                       | (13,244)        | (24,353)                   | (297,186)                | (456,311)          |
| 2033   | (136,951)                       | (14,925)        | (27,444)                   | (334,902)                | (514,222)          |
| 2034   | (153,300)                       | (16,707)        | (30,720)                   | (374,881)                | (575,607)          |
| 2035   | (170,629)                       | (18,595)        | (34,192)                   | (417,259)                | (640,676)          |
| 2036   | (188,999)                       | (20,597)        | (37,873)                   | (462,179)                | (709,649)          |
| 2037   | (208,470)                       | (22,719)        | (41,775)                   | (509,795)                | (782,760)          |
| 2038   | (229,110)                       | (24,969)        | (45,911)                   | (560,268)                | (860,258)          |
| 2039   | (250,988)                       | (27,353)        | (50,295)                   | (613,769)                | (942,406)          |
| 2040   | (274,179)                       | (29,880)        | (54,943)                   | (670,480)                | (1,029,482)        |
| 2041   | (298,761)                       | (32,559)        | (59,869)                   | (730,594)                | (1,121,784)        |
| 2042   | (324,819)                       | (35,399)        | (65,090)                   | (794,315)                | (1,219,623)        |
| 2043   | (352,439)                       | (38,409)        | (70,625)                   | (861,859)                | (1,323,333)        |
| 2044   | (381,717)                       | (41,600)        | (76,492)                   | (933,455)                | (1,433,265)        |
| 2045   | (412,752)                       | (44,982)        | (82,711)                   | (1,009,348)              | (1,549,793)        |
| 2046   | (445,649)                       | (48,567)        | (89,303)                   | (1,089,794)              | (1,673,313)        |
| 2047   | (480,519)                       | (52,368)        | (96,291)                   | (1,175,066)              | (1,804,244)        |
| 2048   | (517,482)                       | (56,396)        | (103,698)                  | (1,265,455)              | (1,943,031)        |
| 2049   | (556,662)                       | (60,666)        | (111,549)                  | (1,361,268)              | (2,090,145)        |
| 2050   | (598,194)                       | (65,192)        | (119,872)                  | (1,462,829)              | (2,246,086)        |
| 2051   | (642,217)                       | (69,990)        | (128,694)                  | (1,570,484)              | (2,411,384)        |
| 2052   | (688,881)                       | (75,075)        | (138,045)                  | (1,684,598)              | (2,586,599)        |
| TOTAL: | (7,962,794)                     | (867,795)       | (1,595,661)                | (19,472,297)             | (29,898,549)       |

Source: Tiberius Solutions Please refer to the explanation of the schools funding in the preceding section.

Table 18 shows the projected increased revenue to the taxing jurisdictions after tax increment proceeds are projected to be terminated. These projections are for FYE 2053.

The Frozen Base is the assessed value of the Area established by the county assessor at the time the Area is established. Excess Value is the increased assessed value in the Area above the Frozen Base.

Table 18 - Additional Revenues Obtained after Termination of Tax Increment Financing – FYE 2053

| <b>Taxing District</b>           | <b>Tax Rate</b> | <b>From Frozen Base</b> | <b>From Excess Value</b> | <b>Total</b>       |
|----------------------------------|-----------------|-------------------------|--------------------------|--------------------|
| <b>General Government</b>        |                 |                         |                          |                    |
| Washington County                | 2.2484          | 223,925                 | 1,221,152                | 1,445,077          |
| City of Tualatin                 | 2.2665          | 140,713                 | 767,362                  | 908,075            |
| Metro                            | 0.0966          | 9,620                   | 52,465                   | 62,085             |
| Port of Portland                 | 0.0701          | 6,982                   | 38,073                   | 45,055             |
| Tualatin Soil & Water District   | 0.0825          | 8,217                   | 44,808                   | 53,025             |
| Tualatin Valley Fire & Rescue    | 1.5252          | 151,899                 | 828,368                  | 980,267            |
| Tigard/Tualatin Aquatic District | 0.09            | 2,535                   | 13,826                   | 16,361             |
| Urban Road Maintenance           | 0.2456          | 62                      | 338                      | 400                |
| Enhanced Sheriff Patrol          | 0.6365          | 161                     | 876                      | 1,037              |
| Subtotal Gen. Govt.              | 6.6249          | \$543,953               | \$2,966,392              | \$3,510,345        |
| <b>Education</b>                 |                 |                         |                          |                    |
| Tigard/Tualatin School District  | 4.9892          | 140,551                 | 766,479                  | 907,030            |
| NW Regional ESD                  | 0.1538          | 15,318                  | 83,533                   | 98,851             |
| Portland Community College       | 0.2828          | 28,165                  | 153,594                  | 181,759            |
| Sherwood School District         | 4.8123          | 343,704                 | 1,874,356                | 2,218,060          |
| Subtotal Education               | 10.2381         | \$527,738               | \$2,877,962              | \$3,405,700        |
| <b>Total</b>                     | <b>16.863</b>   | <b>\$1,071,691</b>      | <b>\$5,844,354</b>       | <b>\$6,916,045</b> |

Source: Tiberius Solutions

## IX. COMPLIANCE WITH STATUTORY LIMITS ON ASSESSED VALUE AND SIZE OF URBAN RENEWAL AREA

State law limits the percentage of both a municipality's total assessed value and the total land area that can be contained in an urban renewal area at the time of its establishment to 25% for municipalities under 50,000 in population. As noted below, the frozen base (assumed to be FYE 2020 values), including all real, personal, personal, manufactured, and utility properties in the Area, is projected to be \$99,593,238. The Washington County Assessor will certify the frozen base once the urban renewal plan is adopted.

The total assessed value of the City of Tualatin in FYE 2020 is \$4,943,725,336<sup>2</sup>.

The percentage of total City assessed value in the urban renewal area is 2%, below the 25% threshold.

The Area contains 717.3 acres, including public rights-of-way, and the City of Tualatin contains 5,240 acres. This puts 13.68 % of the City's acreage in an urban renewal area, which is below the 25% threshold.

Table 19 - Urban Renewal Area Conformance with Assessed Value and Acreage Limits

|   | <b>Acreage</b> | <b>Assessed Value</b> |
|---|----------------|-----------------------|
| Southwest and Basalt Creek Development Area | 717.3          | \$99,593,238*         |
| City of Tualatin                            | 5,240          | \$4,943,725,336**     |
| % of City                                   | 13.68%         | 2.01%                 |

Source: Compiled by Elaine Howard Consulting, LLC with data from Tiberius Solutions LLC, City of Tualatin and Washington County Department of Assessment and Taxation (FYE 2021)

\*Estimated value, exact value will be set by the Washington County Assessor upon adoption of the Plan.

\*\*Represents values from both Clackamas (\$553,375,736) and Washington Counties (\$4,390,349,600).

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<sup>2</sup> Washington County Assessor FY 2020/2021 SAL 4a Report.

## X. EXISTING PHYSICAL, SOCIAL, AND ECONOMIC CONDITIONS AND IMPACTS ON MUNICIPAL SERVICES

This section of the Report describes existing conditions within the Southwest and Basalt Creek Development Area and documents the occurrence of “blighted areas,” as defined by ORS 457.010(1).

### B. Physical Conditions

#### 1. Land Use

The Area measures 717.3 total acres in size, which is composed of 158 individual parcels encompassing 646.51 acres, and an additional 70.79 acres in public rights-of-way. An analysis of FYE 2020/2021 property classification data from the Washington County Department of Assessment and Taxation database was used to determine the land use designation of parcels in the Area. By acreage, Commercial uses account for the most prevalent land use within the Area (42.97%). This was followed by Residential uses (30.75%). Detailed land use designations in the Area can be seen in Table 19.

Table 20 - Land Use in the Area

| Land Use      | Parcels | Acreage | Percent of Acreage |
|---------------|---------|---------|--------------------|
| Commercial    | 42      | 277.78  | 42.97%             |
| Residential   | 78      | 198.78  | 30.75%             |
| Forrest       | 9       | 83.15   | 12.86%             |
| Farm          | 10      | 54.33   | 8.40%              |
| Miscellaneous | 11      | 28.08   | 4.34%              |
| Exempt        | 8       | 4.39    | 0.68%              |
| TOTAL:        | 158     | 646.51  | 1%                 |

Source: Compiled by Elaine Howard Consulting, LLC with data from the Tiberius Solutions using the Washington County Department of Assessment and Taxation database (FYE 2020-2021)

## 2. Comprehensive Plan Designations

The Comprehensive Plan designation for unannexed properties is identified as unincorporated. The most prevalent comprehensive plan designation by acreage in the Area is Industrial (69.04%). The second most prevalent comprehensive plan designation in the Area is Residential (28.82%). Detailed comprehensive plan designations in the Area can be seen in Table 20 . Properties outside the urban growth boundary are shown as undesignated.

Table 21 – Comprehensive Plan Designations in the Area

| <b>Comprehensive Plan</b> | <b>Parcels</b> | <b>Acreage</b> | <b>Percent of Acreage</b> |
|---------------------------|----------------|----------------|---------------------------|
| Industrial                | 102            | 446.34         | 69.04%                    |
| Residential               | 49             | 186.31         | 28.82%                    |
| Commercial                | 3              | 4.35           | 0.67%                     |
| No Designation            | 4              | 9.51           | 1.47%                     |
| <b>TOTAL:</b>             | <b>158</b>     | <b>646.51</b>  | <b>1.00%</b>              |

Source: Compiled by Elaine Howard Consulting, LLC with data from the Tiberius Solutions using the Washington County Department of Assessment and Taxation database (FYE 2020-2021)

## 3. Zoning Designations

Detailed zoning designations in the Area can be seen in Table 21. For properties that are not yet annexed, the zoning designation will be shown as Future Development.

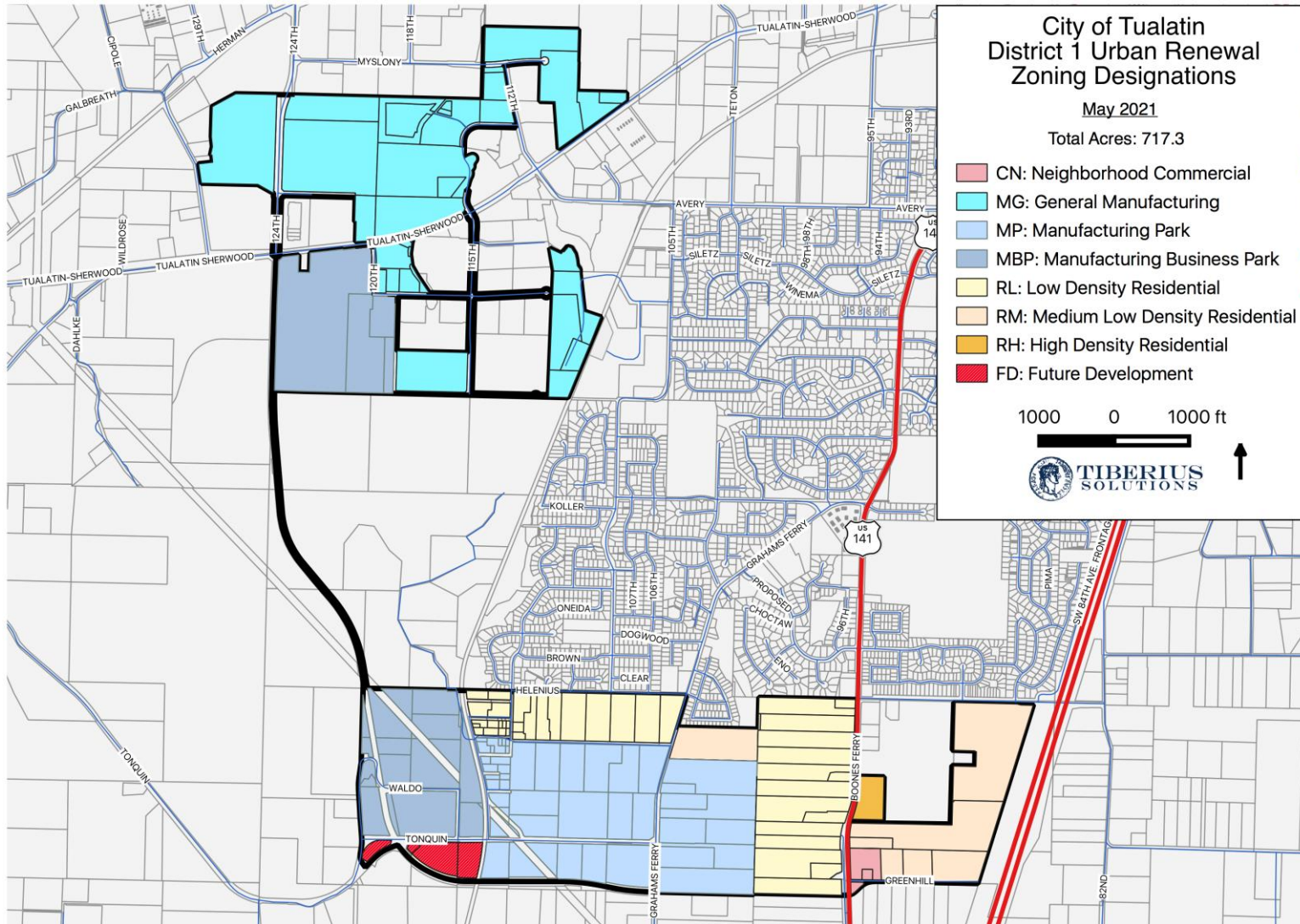
Table 22 - Zoning Designations in the Area

| <b>Zoning</b>                  | <b>Parcels</b> | <b>Acreage</b> | <b>Percent of Acreage</b> |
|--------------------------------|----------------|----------------|---------------------------|
| Manufacturing Park             | 47             | 140.16         | 21.68%                    |
| High Density Residential       | 1              | 4.68           | 0.72%                     |
| Neighborhood Commercial        | 3              | 4.35           | 0.67%                     |
| Medium Low Density Residential | 7              | 68.86          | 10.65%                    |
| Low Density Residential        | 41             | 112.77         | 17.45%                    |
| Manufacturing Business Park    | 23             | 120.14         | 18.58%                    |
| General Manufacturing          | 32             | 186.04         | 28.78%                    |
| No Designation                 | 4              | 9.51           | 1.47%                     |
| <b>TOTAL:</b>                  | <b>158</b>     | <b>646.51</b>  | <b>100.00%</b>            |

Source: Compiled by Elaine Howard Consulting, LLC with data from the Tiberius Solutions using the Washington County Department of Assessment and Taxation database (FYE 2020-2021)



Figure 9 - Tualatin Urban Renewal Area Zoning Designations





### **C. Infrastructure**

This section identifies the existing conditions in the Area to assist in **establishing blight in the ordinance adopting the urban renewal plan**. There are projects listed in several City of Tualatin’s infrastructure master plans that relate to these existing conditions. **This does not mean that all of these projects are included in the urban renewal plan.**

The projects that are included in the Southwest and Basalt Creek Development Area Plan are **highlighted in yellow**. The specific projects that are included in the Plan are listed in Sections II and III of this Report. Much of the language on existing conditions comes from the *Basalt Creek Concept Plan* (BCCP), the *Southwest Tualatin Concept Plan* (SWTCP), the *Capital Improvement Plan* (CIP) and the *Transportation Systems Plan* (TSP).

#### 1. Transportation

The *Basalt Creek Concept Plan* “looked at the existing transportation system and the planned transportation system developed as part of the TRP, which includes phased investments to support regional and local transportation needs through 2035. The plan provides 18 transportation investments broken into short, medium and long-term projects, all of which are important to ensure that the transportation network functions at acceptable levels over time. The key element is the East-West Connector to the 124th Avenue extension, the future and partially constructed Basalt Creek Parkway” (described below). (BCCP p 22)

#### **Basalt Creek Parkway**

The Basalt Creek Parkway, of which the segment between 124th Avenue/Tonquin Road to Grahams Ferry Road is already under construction, is the major east-west arterial through the area. The Parkway allows for limited local access providing important freight connections between Tonquin, Southwest Tualatin, and Basalt Creek Employment Areas to I-5. It also serves as a future jurisdictional boundary between Tualatin and Wilsonville. (BCCP p 32)

The *Southwest Tualatin Concept Plan* is a guide for the industrial development of a 431-acre area currently outside the southwestern corner of the City of Tualatin. “City, county and/or regional transportation plans call for the following projects to be constructed by 2025, all of which provide extra roadway capacity that does not exist today.

A new roadway connecting I-5 and Highway 99W. Although a new freeway connecting south of Sherwood, with an interchange at SW 124th Avenue, produces the best traffic operations, that alignment requires state approvals

that have not yet been obtained. Instead, the Concept Plan work assumes a four-lane arterial along the Urban Growth Boundary that joins Tualatin-Sherwood Road northeast of Sherwood.

Widening Tualatin-Sherwood Road to 5 lanes from Tualatin to Sherwood.

A new bridge across the Tualatin River (either an extension of Hall Boulevard or a connection between Lower Boones Ferry Road and Tualatin Road).”(p 11)

The SWTCP also recommends the following projects be completed in the planning area:

SW 115th Avenue, Tualatin-Sherwood Road to Tonquin Road

**Blake Street, SW 108<sup>th</sup> Avenue to SW 124<sup>th</sup> Avenue** (SWTCP p 21)

East-West Connector, SW 115<sup>th</sup> Avenue to 124<sup>th</sup> Avenue (SWTCP p 21)

Istel Street and SW 122nd, between SW 112th and Blake Street (SWTCP p 21)

Additional transportation needs include:

**124<sup>th</sup> Future Blake Street Signal** - *Tualatin Moving Forward* - Design and construct a new traffic signal at the new intersection of the recently-constructed 124th Ave with the future extension of Blake Street along with or after the future Blake Street construction.

**Tonquin Trail** - Parks and Recreation Master Plan

“Coordination with Metro, Tualatin Community Services Department, and the Wilsonville Parks and Recreation Department will be necessary to establish a local trail network with regional connections. Metro’s Ice Age Tonquin Trail Master Plan provides a framework for local and regional implementation of the regional Ice Age Tonquin Trail, which is intended to complement the Ice Age Floods National Geological Trail Planning (the national trail will be a network of driving routes with spurs for biking and walking, from Montana to the Pacific Ocean). The preferred alignment for the regional Ice Age Tonquin Trail includes a section bordering the Basalt Creek Planning Area as part of a 22-mile trail alignment through Wilsonville, Tualatin, and Sherwood with trail facility types varying by location based upon landscape and setting. The Ice Age Tonquin Trail is intended to connect in the north to the Tualatin River Greenway Trail, Fanno Creek Trail, and the Westside Trail, and to the south to the Willamette River.” (BCCP p 38)

## 2. Storm Water

Basalt Creek Area: “Existing stormwater infrastructure consists of roadside drainage ditches and culverts. Culverts in the Planning Area are under the jurisdiction of Washington County and may not have capacity for future urban conditions. Culverts to the south of the Planning Area are part of the City of Wilsonville stormwater system. The City of Tualatin has jurisdiction over the

stormwater conveyance system to the north of the Planning Area. Culverts may need to be upsized to provide adequate capacity for runoff from new impervious areas, unless onsite retention or infiltration is required when the location of public drainage or the topography of the site make connection to the system not economically feasible.

Basalt Creek itself flows to the south into Wilsonville as part of the Coffee Lake Creek Basin. Basalt Creek discharges into the Coffee Lake wetlands. Coffee Lake Creek flows south from the wetlands and combines with Arrowhead Creek before discharging to the Willamette River.

The City of Wilsonville's 2012 Stormwater Master Plan identifies capital improvement Project CLC-3 to restore a portion of the Basalt Creek channel, west of Commerce Circle, to increase capacity. The master plan also identifies Project CLC-1 for construction of a wetland for stormwater detention purposes, north of Day Road, to serve an area that includes the Basalt Creek Planning Area. The July 2014 Updated Prioritized Stormwater Project List identifies CLC-3 as a mid-term project (6 to 10 years) and CLC-1 as a long-term project (11 to 20 years).

Locations where stormwater runoff from the Basalt Creek Planning Area could connect to existing stormwater infrastructure will require evaluation of the conveyance systems at time of development." (BCCP p. 23)

The City of Tualatin is currently issuing a Request for Proposals for a Storm Water Plan for the Basalt Creek Area.

Southwest Corridor Area: "No storm water system exists within the Concept Plan area. The plan area rises gradually in elevation from approximately 185 feet at the north to about 290 feet along the central east side, then drops to about 240 feet at the south. Drainage is imperfect, but generally toward the north and toward the south, with a break point at approximately the middle of the Concept Plan area. Drainage in the northern portion around and in the quarry infiltrates through the fragmented basalt. Drainage to the south flows toward Coffee Lake Creek/Seely Ditch, which flows to the Willamette River.

Infrastructure Needs: Runoff from future streets or access roads and development in the portion of the Concept Plan area that flows north will need to meet Clean Water Services (CWS) design criteria for storm water quality and quantity control. For the portion that flows to the south, design standards necessary for development will need to be coordinated with those design standards applicable downstream and outside of the SWCP area. A new conveyance system will need to be installed along the roadways. Site development runoff will need to be treated

and detained, if necessary, before being discharged to the public drainage systems. It should be noted that most of the Concept Plan area is outside of the current CWS service area. The CWS service area may be expanded in the future to include the Concept Plan area. If this does not occur, the City may require that new development meet CWS requirements.” (SWTCP p 15)

3. Sanitary Sewer - all projects from the Sewer Master Plan  
“Currently, no sewer service is provided to the Planning Area. Existing homes use septic systems. Wastewater conveyance to the south of the Planning Area is under jurisdiction of the City of Wilsonville. Sewer service to the north of the Planning Area in Tualatin is provided by the City of Tualatin and Clean Water Services.

The nearest treatment facility to the north of the Planning Area is the CWS Durham Advanced Wastewater Treatment Facility (AWTF). Eight gravity sewer mains exist near the north Planning Area boundary that could provide connection points for wastewater from the Basalt Creek Planning Area into the Tualatin collection system. The Victoria Woods Pump Station and associated force main are also located just to the north of the Planning Area boundary. From these connection points, wastewater flows by gravity toward the AWTF, crossing the Tualatin River via the Lower Tualatin Pump Station in Tualatin Community Park. Pump stations will be required to lift flows from the Planning Area into the existing gravity system. Expansion of the service district area to include Tualatin’s portion of the Basalt Creek Planning Area needs to be approved by Clean Water Services at time of Annexation.

The nearest treatment facility to the south of the Planning Area is the City of Wilsonville Wastewater Treatment Plant (WWTP), located approximately 3.2 miles south of the Planning Area. This facility was recently expanded to accommodate growth within the current city limits and allow for additional buildout to accommodate growth outside the city limits in Urban Growth Boundary expansion areas. Approximately half (300 acres) of the Basalt Creek Planning Area was accounted for in the year 2030 build-out capacity assessment conducted as part of the facility expansion.

The City of Wilsonville’s Coffee Creek Master Plan identifies a new sanitary main line to be constructed. After the adoption of that plan, more analysis was completed and determined the appropriate location of the sanitary sewer line to be along Garden Acres Road from Ridder Road and extending north to near Day Road and then continuing up Grahams Ferry Road. A second sanitary sewer line will extend from Garden Acres east and north to Day Road extending east to Boones Ferry Road. These lines are intended to provide conveyance of wastewater

within the Coffee Creek area and are also intended to serve flows from the Basalt Creek Planning Area to the WWTP. The Sanitary Sewer Collection System Master Plan has analyzed a range of potential flows from the Planning Area.

The Tualatin Sanitary Sewer Master Plan Update is currently being updated and includes the Basalt Creek Planning Area as a sewer basin. The City of Wilsonville updated its Sanitary Sewer Collection Systems Master Plan (MSA, 2014) which included the Basalt Creek Planning Area as a contributing area. The resulting updated master plans identify the improvements needed to increase the capacity of each system to convey flow from the Basalt Creek Planning Area. " ( BCCP p 22,23)

The following projects are identified for the Area.

**Basalt Creek Gravity Sewer** - The Basalt Creek Conceptual Plan includes approximately 34,250 feet of 8-inch gravity pipe within the planning area. These projects will be funded by developers, and scheduling will be coordinated with the City and CWS. It is expected that the residential portion of the planning area will develop within the next 10 years, while the commercial and industrial portions may develop in the next 20 years.

**Tonquin Loop Sewer** - Most of the sanitary sewer in the Basalt Creek Planning Area will be an 8-inch gravity system installed by developers. The construction timeline of this pipe depends on both the construction of Basalt Creek area pump station #4 and development progress in the western portion of the planning area. Because this project is entirely driven by new development, it is eligible for SDC reimbursement.

**Basalt Creek Pump Stations and Force Mains** - The conceptual sanitary sewer design for Basalt Creek includes the construction of six new pump stations, each with 6-inch force mains. One pump station is in the Wilsonville portion of the planning area and will be constructed by Wilsonville. CWS will own and operate the five remaining pump stations in the planning area, and will also be responsible for construction costs

**SW Tualatin Gravity Sewer** - A section of the Tualatin Reservoir Trunk is currently almost at capacity and will receive flows from developments in the western and central areas of the Basalt Creek Planning Area. This sewer runs along the north side of the Tualatin Reservoir near SW 108 th Avenue and SW Industrial Way. Due to capacity limitations and shallow manholes, SSOs are likely unless the sewer diameter is increased from 15 inches to 24 inches before these areas are developed. Estimated remaining capacity in this sewer is between 50 and 100 EDUs. This project spans from SSL-01214 to SSL-01625 in the GIS database. Because this project is entirely driven by new development, it is eligible for SDC

reimbursement. All but roughly 370 feet of this sewer is already 15-inch diameter, so the cost of this project will be mostly funded by CWS. The City will pay a portion of the upgrade cost for the 370 feet of 10-inch pipe. This project includes a section of pipe that crosses under a railroad. (SMP p. 68)

The *Southwest Tualatin Concept Plan* identifies that no sanitary sewer system of adequate size currently exists within or near the Concept Plan area.

The needs identified are:

Tualatin-Sherwood Extension – a new 24-inch pipeline located in Tualatin-Sherwood Road, extending from the Concept Plan area/URA easterly to SW Avery Street;

- Bluff/Cipole Lateral – Increase existing 12-inch to 21-inch pipe to an 18-inch and 36-inch pipeline extending from near the SW Tualatin-Sherwood Road / SW Avery Street intersection to the existing Bluff/Cipole Trunk; and

Bluff/Cipole Trunk improvements – upsize existing trunkline pipe diameters. (SWTCP p 14)

#### 4. Water

**Water System Upsizing** - Murray Smith Technical Memorandum 2014

The *Southwest Tualatin Concept Plan* identifies that there are currently no public water lines located in the Concept Plan area. (SWTCP p 14)

#### 5. Parks

**Basalt Creek Park - Parks and Recreation Master Plan** (BCPRMP) - Evaluate land opportunities to support recreation needs and protect natural resources for a new neighborhood park in south Tualatin to serve residents and employees. Acquire land and develop park and recreation facilities in future years. This project fulfills four of the Council 2030 Vision initiatives: Connected Informed & Engaged, Vibrant & Accessible Gathering Places, Safe, Desirable & Welcoming Neighborhoods, and Environmentally Active & Responsible.

“No parks currently exist within the Planning Area. Wilsonville Parks owns and maintains 16 different public parks, the closest of which is Canyon Creek Park located in Northeast Wilsonville on the other side of I-5. It has 1.41 developed acres and 6.87 acres of natural area popular for picnics and walking. The other Wilsonville parks are located approximately 2 miles south of the Planning Area, including Graham Oaks Nature Park, which will be connected to the Planning Area when the regional Ice Age Tonquin Trail is complete. City of Tualatin Parks and Recreation owns and maintains 9 different parks, with Ibach Park being the closest to the Planning Area. Ibach includes an award winning and nationally recognized

playground that incorporates Tualatin's pre-historic, Native American, and pioneering past, with information on the cultural and natural history of the area.

Metro's Ice Age Tonquin Trail Master Plan provides a framework for local and regional jurisdictions to embark on trail implementation efforts. The proposed trail alignments show about 22 miles of trails connected through Tualatin, Wilsonville and Sherwood, and includes a section traversing the Basalt Creek Planning Area. " (BCPRMP p 24)

"One of the guiding principles of the Basalt Creek Concept Plan is to protect key natural resources and sensitive areas while making recreational opportunities accessible by integrating new parkland, open spaces, natural areas and trails in the Planning Area and connecting to existing regional networks.

The Planning Area provides an interesting opportunity for different types of parks, given the variety of land uses and the extensive Basalt Creek Canyon natural area: active and passive neighborhood parks, pocket parks, and even perhaps a large community or regional facility. It also provides opportunities for jogging, hiking, or other outdoor recreation by area employees and nearby residents.

Cities will determine specific locations of facilities as part of citywide parks planning and implementation, and will adopt funding methods for acquisition, capital and operating costs for parklands in the Basalt Creek Planning Area, including the use of their current System Development Charges for parks. Locating parks near schools, natural areas or other public facilities is preferable, especially when it provides an opportunity for shared use facilities. As in any park development, the acquisition is best done in advance of annexation and extension of services, with development of the parks occurring as the need arises.

At the time of this writing, both cities are going through a Park and Recreation Master Plan update. This update has considered the Basalt Creek Planning Area in the types of services and facilities that will be needed to serve residents and businesses in this area. Each City will include their respective portions of the Basalt Creek area in their independent Parks and Recreation Master Plan."(BCPRMP p 41)

## 6. Natural Resources

***Basalt Creek Concept Plan*** - "Oregon Statewide Planning Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces

Goal 5 protects natural resources and conserves scenic and historic areas and open spaces by directing local governments to adopt protection programs. Titles 3 and 13 of Metro's Urban Growth Management Functional Plan implements Goal 5 in the Portland Metro region.

Metro Title 3: Water Quality, Flood Management and Fish and Wildlife Conservation

Title 3 requires local jurisdictions to limit or mitigate the impact of development activities on Water Quality and Flood Management Areas which includes wetlands and riparian areas. An inventory was conducted in 2001. There are 116 acres of land in the Basalt Creek Planning Area that have been designated by Metro as Water Quality and Flood Management Areas under Title 3. These lands are restricted for development and buffered by a vegetated corridor. Any development within the vegetated corridor must be mitigated by environmental restoration and/or stormwater retention and water quality measures. As a result of Title 3, these lands were excluded from the developable lands input in the scenario testing.

Table 6 Title 3 Wetlands by Category and Acres " ( BCCP p 43)

| Category   | Acres | Description                   |
|------------|-------|-------------------------------|
| Open Water | 49    | Includes 50 ft. buffer        |
| Streams    | 31    | Includes 15 to 50 ft. buffers |
| Wetlands   | 69    | Includes 25 to 50 ft. buffers |

Metro Title 13: Nature in Neighborhoods

Title 13 requires local jurisdictions to protect and encourage restoration of a continuous ecologically viable streamside corridor system integrated with upland wildlife habitat and the urban landscape. Metro’s regional habitat inventory in 2001 identified the location and health of fish and wildlife habitat based on waterside, riparian and upland habitat criteria. These areas were named Habitat Conservation Areas.

Table 7 Title 13 HCA Categories with Acreage ( BCCP p 43)

| HCA Categories                     | Acres | Description                                     |
|------------------------------------|-------|---|
| Riparian Wildlife Habitat Class I  | 130   | Area supports 3 or more riparian functions      |
| Riparian Wildlife Habitat Class II | 31    | Area supports 1 or 2 primary riparian functions |



|                                     |     |  |
|-------------------------------------|-----|--|
| Riparian Wildlife Habitat Class III | 7   | Area supports only secondary riparian functions outside of wildlife areas      |
| Upland Wildlife Habitat Class A     | 103 | Areas with secondary riparian value that have high value for wildlife habitat  |
| Upland Wildlife Habitat Class A     | 72  | Area with secondary riparian value that have medium value for wildlife habitat |
| Upland Wildlife Habitat Class A     | 37  | Areas with secondary riparian value that have low value for wildlife habitat   |
| Designated Aquatic Impact           | 52  | Area within 150 ft. of streams, river, lakes, or wetlands                      |

Development in Title 13 areas is not prohibited but generally discouraged within the Basalt Creek Planning Area. Areas designated Riparian Habitat Classes I and II require 20% reduction in developable lands. Low impact design and mitigation strategies would be important to any development that might happen to maintain the function of these important ecological areas.

Both the City of Wilsonville and Clean Water Services have local ordinances in place that go beyond the level of conservation required by Title 3 and existing local standards from each City would apply upon annexation of a Planning Area property into either Wilsonville or Tualatin. Future development in Tualatin must comply with Clean Water Services' Design and Construction Standards & Service Provider Letters (SPLs) for impacts in sensitive areas such as vegetated corridors surrounding streams and wetland habitat, including the Tualatin River Watershed and the entire City of Tualatin. Within the City of Wilsonville, the Significant Resource Overlay Zone (SROZ) includes floodplains, wetlands, riparian corridors, and vegetated corridors. Impact areas are generally considered to be the areas within 25 feet of a Significant Resource area. Development can only be permitted through review of a Significant Resource Impact Report (SRIR) analyzing the impacts of development within mapped significant resource areas."( BCCP p 43)

### ***Southwest Tualatin Concept Plan –***

Existing Conditions: Natural resources in the Concept Plan area have been highly modified by historical and current land uses.

The plant community consists predominantly of scrub-shrub vegetation with remnant patches of forested habitat. Shrub vegetation is dominated by ocean spray (*Holodiscus discolor*) and poison oak (*Rhus diversiloba*). Dominant trees include madrone (*Arbutus menziesii*), Scouler's willow (*Salix scouleriana*), black cottonwood (*Populus balsamifera*), and Douglas fir (*Psuedotsuga menziesii*). With the exception of a fairly large population of madrone, no unique species or species assemblages were found. Madrone is native to western Oregon, but not particularly common in this portion of the Willamette Valley. Introduction and dispersal of weeds is prevalent, facilitated by high truck traffic and the electrical transmission rights-of-way (i.e., BPA).

Wildlife activity appears sparse where vegetation is cleared and land use by people is active. Inactive land areas appear suitable for a variety of wildlife species, especially deer, coyote, small mammals, song birds, and reptiles.

The Washington County soil map indicates that most of the plan area is covered by Saum silt loam (38), Briedwell stony silt loam (5), Hillsboro loam (21), and Pits (76), all non-hydric soils. Wapato silty clay loam (43), a hydric soil, is present along Coffee Lake Creek and west of the old railroad station. Wetland resources tend to occur at hydric soil locations.

Waters and wetlands seem to occur where perched hydrology intersects with ground surfaces. A cursory search for potential waters and wetlands reveals the Kolk Ponds, shallow wetland ponds at the north end, and wetlands associated with Coffee Lake Creek.

Field observations indicate that wetland conditions exist at former borrow sites, where unimproved roads have altered surface drainage, at roadside ditches, and at CWS Water Quality Sensitive Areas and Vegetated Corridors. It will be challenging to determine the jurisdictional status of wetlands that occur at active and formerly active quarry operations, potentially isolated wetlands, drainage ditch wetlands, and artificial ponds.

***Development Issues:*** “ Protection of waters and wetlands will constrain many land uses because regulated areas are scattered across the plan area. The initial impression is that threatened and endangered species protections do not appear to impact development. Presence of archeological resources is unknown, but

unlikely at present and former borrow areas. Current stormwater and surface water patterns and management are disjunct and imperfect. " (SWTCP p 16)

DRAFT

#### ***D. Social Conditions***

The following information in quotes is from the City of Tualatin Economic Opportunities Analysis prepared by ECONorthwest for the City of Tualatin in December 2019.

**“Growth in manufacturing and healthcare / social assistance sectors.** Employment in manufacturing and the healthcare / social assistance sectors accounted for about 37% of employment in Tualatin in 2017. In 2007, employment in these industries accounted for about 36% of employment in Tualatin, an increase of about 3,299 employees between 2007 and 2017. Employment in both of these sectors support above average wages.

In Washington County, employment in manufacturing and the healthcare / social assistance sectors accounted for 23% of employment in 2017, down from 24% in 2007. While the overall share of employment decreased, total employment increased by about 9,809 employees between 2007 and 2017.

**Availability of trained and skilled labor.** Availability of labor depends, in part, on population growth and in-migration. Tualatin’s population increased by 4,344 people between 2000 and the 2013–2017 period, at an average growth rate of 1.0%. In comparison, Oregon’s population also grew at an average rate of 1.0%, between 2000 and 2017, with 66% of population coming from in-migration.

The current labor force participation rate is another important consideration in the availability of labor. The labor force in any market consists of the adult population (16 and over) who are working or actively seeking work. The labor force includes both the employed and unemployed. Children, retirees, students, and people who are not actively seeking work are not considered part of the labor force. According to the 2013–2017 American Community Survey, Tualatin had about 15,643 people in its labor force and Washington County had over 310,400. The labor force participation rate in Tualatin (73%) was higher than Washington County (69%) and the Portland Region (68%) in the 2013–2017 period. A higher concentration of older residents in an area or a mismatch of the types of jobs available in an area and the types of skills of the labor force can contribute to low labor force participation rates.

Businesses in Tualatin draw employees from across Washington County as well as Multnomah and Clackamas Counties. Relative to Washington County and the Portland Region, Tualatin residents have a slightly higher level of educational attainment.

**Aging of the population.** Tualatin has a smaller percentage of residents 60 years and older relative to Washington County and the Portland Region. Tualatin’s median age, which was 31.9 in 2000, increased to 38.2 by the 2013–2017 period. In comparison, Washington County’s median age was 36.4 in the 2013–2017 period.

Washington County's population is expected to continue to age, with people 60 years and older forecast to grow from 20% of the population in 2020 to 24% of the population in 2040, consistent with Statewide trends. Tualatin may continue to attract midlife and older workers over the planning period. People in this age group may provide sources of skilled labor, as people continue to work until later in life. These skilled workers may provide opportunities to support business growth in Tualatin.

**Increases in racial and ethnic diversity.** Overall, the nation and Oregon are becoming more racially and ethnically diverse. Between 2000 and 2013–2017, the Latinx population in Oregon increased from 8% to 13%, and the Latinx population in Tualatin increased from 12% to 16% in that same time. Growth in the Latinx community will continue to drive economic development in Oregon. The share of Oregon's non-Caucasian population increased from 13% to 15% and stayed static in Tualatin at 13%. Tualatin is less racially diverse but more ethnically diverse than Oregon."

The following social conditions were taken from the American Community Survey 2015-2019 Five Year Estimates. The most common age bracket in the Area is under 35-44 years at 21%.

Table 23 - Age in the Area

| Age               | Number | Percentage |
|-------------------|--------|------------|
| Under 5 years     | 482    | 5%         |
| 5 to 9 years      | 592    | 6%         |
| 10 to 14 years    | 535    | 5%         |
| 15 to 17 years    | 352    | 3%         |
| 18 to 24 years    | 833    | 8%         |
| 25 to 34 years    | 1,608  | 16%        |
| 35 to 44 years    | 2,144  | 21%        |
| 45 to 54 years    | 1,475  | 14%        |
| 55 to 64 years    | 1,319  | 13%        |
| 65 to 74 years    | 656    | 6%         |
| 75 to 84 years    | 202    | 2%         |
| 85 years and over | 37     | 0%         |
| TOTAL:            | 10,235 | 100%       |

Source: American Community Survey 2015-2019 Five Year Estimates

The analysis of race and origin are shown in the table below.

Table 24 – Hispanic or Latino Origin by Race in the Area

|  | Number        | Percentage  |
|--|---------------|-------------|
| <b>Not Hispanic or Latino</b>                    | 8,773         | 86%         |
| White alone                                      | 7,209         | 70%         |
| Black or African American alone                  | 382           | 4%          |
| American Indian and Alaska Native alone          | 77            | 1%          |
| Asian alone                                      | 446           | 4%          |
| Native Hawaiian and Other Pacific Islander alone | 215           | 2%          |
| Some other race alone                            | 5             | 0%          |
| Two or more races                                | 439           | 4%          |
| <b>Hispanic or Latino</b>                        | 1,462         | 14%         |
| White alone                                      | 978           | 10%         |
| Black or African American alone                  | 8             | 0%          |
| American Indian and Alaska Native alone          | 22            | 0%          |
| Asian alone                                      | 50            | 0%          |
| Native Hawaiian and Other Pacific Islander alone | -             | 0%          |
| Some other race alone                            | 289           | 3%          |
| Two or more races                                | 115           | 1%          |
| <b>TOTAL:</b>                                    | <b>10,235</b> | <b>100%</b> |

Source: American Community Survey 2015-2019 Five Year Estimates

Only 26% of the residents reported an education that included less than high school or gaining a high school diploma. The remaining 74% had some type of advanced education.

Table 25 -Education in the Area

| <b>Education</b>                            | <b>Number</b> | <b>Percentage</b> |
|---|---------------|-------------------|
| Less than high school                       | 397           | 5%                |
| High school graduate (includes equivalency) | 1,547         | 21%               |
| Some college                                | 1,833         | 25%               |
| Associate's degree                          | 645           | 9%                |
| Bachelor's degree                           | 2,077         | 28%               |
| Master's degree                             | 689           | 9%                |
| Professional school degree                  | 143           | 2%                |
| Doctorate degree                            | 110           | 1%                |
| <b>TOTAL:</b>                               | <b>7,441</b>  | <b>100%</b>       |

Source: American Community Survey 2015-2019 Five Year Estimates

The income in the Area is shown in Table 26.

Table 26 - Income in the Area

| <b>Income Range</b>    | <b>Number</b> | <b>Percentage</b> |
|------------------------|---------------|-------------------|
| Less than \$10,000     | 210           | 6%                |
| \$10,000 to \$19,999   | 49            | 1%                |
| \$20,000 to \$29,999   | 200           | 6%                |
| \$30,000 to \$39,999   | 258           | 8%                |
| \$40,000 to \$49,999   | 128           | 4%                |
| \$50,000 to \$59,999   | 157           | 5%                |
| \$60,000 to \$74,999   | 234           | 7%                |
| \$75,000 to \$99,999   | 550           | 16%               |
| \$100,000 to \$124,999 | 455           | 13%               |
| \$125,000 to \$149,999 | 333           | 10%               |
| \$150,000 to \$199,999 | 337           | 10%               |
| \$200,000 or more      | 489           | 14%               |
| <b>TOTAL:</b>          | <b>3,400</b>  | <b>100%</b>       |

Source: American Community Survey 2015-2019 Five Year Estimates

Additional data from the American Community Survey 2015-2019 Five Year Estimates shows that 80% of the responders drove alone to work and that 84% of those drove more than 10 minutes to work.

## ***E. Economic Conditions***

### **1. Taxable Value of Property within the Area**

The estimated total assessed value of the Area calculated with data from the Washington County Department of Assessment and Taxation for FYE 2021, including all real, personal, manufactured, and utility properties, is estimated to be \$99,593,238.

### **2. Building to Land Value Ratio**

An analysis of property values can be used to evaluate the economic condition of real estate investments in a given area. The relationship of a property's improvement value (the value of buildings and other improvements to the property) to its land value is generally an accurate indicator of the condition of real estate investments. This relationship is referred to as the "Improvement to Land Value Ratio," or "I:L." The values used are real market values. In urban renewal areas, the I:L is often used to measure the intensity of development or the extent to which an area has achieved its short- and long-term development objectives.

Table 27 shows the improvement to land ratios (I:L) for properties within the Area. In the Area 8 parcels representing less than one percent of the Area are exempt from taxation. Another 63 parcels have no improvement value. No improvement value means there are no taxable structures on the tax lot. One hundred thirty four parcels representing 87% of the non-exempt acreage have I:L ratios less than 1.0. In other words, the improvements on these properties are worth less than the land they sit on. A reasonable I:L ratio for properties in the Area is 2.0. Only 9 of the 150 non-exempt parcels in the Area, totaling 6% of the acreage have I:L ratios of 2.0 or more in FYE 2020-2021. In summary, the Area is underdeveloped and not contributing significantly to the tax base in Tualatin.



Table 27 - Improvement to Land Ratios in the Area

| <b>Improvement/Land Ratio</b> | <b>Parcels</b> | <b>Acres</b>  | <b>% of Total Acres</b> |
|-------------------------------|----------------|---------------|-------------------------|
| Exempt                        | 8              | 4.39          | 0.68%                   |
| No Improvement Value          | 63             | 224.80        | 34.77%                  |
| 0.01-0.50                     | 54             | 282.26        | 43.66%                  |
| 0.51-1.00                     | 17             | 52.26         | 8.08%                   |
| 1.01-1.50                     | 6              | 40.06         | 6.20%                   |
| 1.51-2.00                     | 1              | 2.59          | 0.40%                   |
| 2.01-2.50                     | 0              | 0.00          | 0.00%                   |
| 2.51-3.00                     | 0              | 0.00          | 0.00%                   |
| 3.01-4.00                     | 2              | 4.63          | 0.72%                   |
| > 4.00                        | 7              | 35.52         | 5.49%                   |
| <b>TOTAL:</b>                 | <b>158</b>     | <b>646.51</b> | <b>100%</b>             |

Source: Compiled by Elaine Howard Consulting, LLC with data from the Washington County Department of Assessment and Taxation (FYE 2020-21)

### ***F. Impact on Municipal Services***

The fiscal impact of tax increment financing on taxing districts that levy taxes within the Area (affected taxing districts) is described in Section VIII of this Report. This subsection discusses the fiscal impacts resulting from potential increases in demand for municipal services.

The projects being considered for future use of urban renewal funding are for transportation improvements, water, sewer and stormwater and other utility infrastructure improvements, facilitating development of properties including housing development, and plan administration. The use of tax increment allows the City to add an additional funding source to the City of Tualatin general fund or system development charges funds to allow these projects to be completed.

It is anticipated that these improvements will catalyze development on the undeveloped and underdeveloped parcels in the Area. This development will require city services. However, as the property is within the city limits or the urban growth boundary, the city has anticipated the need to provide services to the Area. As the development will be new construction or rehabilitation, it will be up to current building code which will aid in any fire protection needs. The water and transportation projects will also assist in fire protection needs in the area.

The financial impacts from tax increment collections will be countered by future economic development, and, in the future, adding increases in assessed value to the tax base for all taxing jurisdictions, including the City.

## **XI. REASONS FOR SELECTION OF EACH URBAN RENEWAL AREA IN THE PLAN**

The reason for selecting the Area is to provide the ability to fund projects and programs necessary to cure blight within the Area. The outcome of implementing these projects is anticipated to be substantial increase to the economic growth in Tualatin by providing new industrial parcels for development and providing tools inside the Area to assist with economic development.

## **XII. RELOCATION REPORT**

When the TDC acquires occupied property under the Plan, residential or commercial occupants of such property shall be offered relocation assistance, as required under applicable state law. Prior to such acquisition, the TDC shall adopt rules and regulations, as necessary, for the administration of relocation assistance. The TDC will comply with all applicable state law in providing these potential benefits.



# MEMORANDUM

## CITY OF TUALATIN

**DATE:** August 16, 2021

**TO:** Sherilyn Lombos, City Manager/TDC Administrator

**FROM:** Steve Koper, Assistant Community Development Director

**SUBJECT:** Tualatin Planning Commission UR Plan Recommendation

---

Mrs. Lombos,

On July 15, 2021, the Tualatin Planning Commission reviewed the District 1 Urban Renewal Plan for conformance with the Tualatin Comprehensive Plan. The Commission found that based on the information provided in the staff report and the provided attachments that the District 1 Urban Renewal Plan conforms to the Tualatin Comprehensive Plan. Copies of the Staff Report are available at [www.tualatinoregon.gov/tpc](http://www.tualatinoregon.gov/tpc).

Sincerely,

A handwritten signature in blue ink, appearing to read 'SK', written over a light blue horizontal line.

Steve Koper, Assistant Community Development Director



*City of Tualatin*

## TUALATIN CITY COUNCIL Staff Report

**TO:** Honorable Mayor and Members of City Council  
**THROUGH:** Sherilyn Lombos, City Manager  
**FROM:** Jonathan Taylor, Economic Development Manger  
**DATE:** August 23, 2021

---

**SUBJECT:**

Consideration of Ordinance 1459-21 of the Tualatin City Council making certain determinations and findings relating to and approving a substantial Amendment to the Leveton Tax Increment Plan

**RECOMMENDATION:**

Staff recommends that the City Council adopt the attached Ordinance.

**EXECUTIVE SUMMARY:**

*Background:*

On October 28, 2019, City Council directed staff to identify potential projects for the Leveton District to fully expend remaining funds with the goal of terminating the District Plan. City Council requested input from District businesses on areas of concern or project ideas that remaining funds could be used for. Area business identified projects and concerns in two key areas: transportation and workforce mobility.

On February 8, 2021, City Staff presented to Council three proposed projects. Future urban renewal planning, rapid cross walk beacons, and incorporate the Herman Road Extension project. The future urban renewal planning and rapid cross walk beacons required a minor amendment which was approved on March 22, 2021 by Resolution 624-20. The inclusion of Herman Road Extension Project requires a substantial amendment.

*Substantial Amendments*

A substantial amendment to an urban renewal plan is based on two factors: expansion of the area boundaries greater than 1% or an increase in maximum indebtedness. The substantial amendment is a multi-step process beginning with an approval by the Tualatin Development Commission, a 45-day consult and confer with area taxing entities, conference with Washington County, a public hearing, and final approval by the Tualatin City Council. In 1989, the City of Tualatin added an additional 33.3 acres to the Leveton Tax Increment District, exceeding 1% of area boundary. Any addition, no matter the size, would require a substantial amendment.

*Herman Road Project*

Identified in the Transportation Systems Plan, this proposed project will add a sidewalk/path on the north side, bike lanes on both sides, fix the drainage issues, and add a center turn lane at the industrial driveway of Herman Road. It is currently funded through preliminary design. The current budgeted cost is \$2,905,000 and will be administered by the City of Tualatin Community Development and Public Works Departments.

## *Herman Road Project Update – June 2021*

The design team has surveyed existing topographic conditions, surveyed residents and businesses, and formed a citywide project charter team. Conceptual design options were developed based on community and charter team input, transportation needs, and the available space for the roadway and sidewalk. The design team held a virtual open house to listen to community perspective on the conceptual designs, identified a recommended design, and confirmed it with the charter team. The recommended conceptual design.

The next step is to advance the recommended conceptual design to engineered preliminary plans, including coordinating that design with environmental agencies and the railroad, working towards final design and eventual construction. An intergovernmental agreement between the Tualatin Development Commission and the Tualatin City Council for project management services by City Staff will be drafted for consideration in Fall 2021.

### *2021 Report Accompanying the Leveton Tax Increment Plan*

The Report Accompanying the Leveton Tax Increment Plan (Report) contains background information and project details that pertain to the Leveton Tax Increment Plan (Plan) passed in 2002. The Report is not a legal part of the Plan but is intended to provide public information and support the findings made by the Tualatin Development Commission as part of the approval of the Plan.

The Report provides the analysis required to meet the standards of ORS 457.087, including financial feasibility. The Report accompanying the Plan contains the information required by ORS 457.087, including:

- A description of the physical, social, and economic conditions in the area and expected impact of the plan, including fiscal impact in light of increased services; (ORS 457.087(1))
- Reasons for selection of the plan Area; (ORS 457.087(2))
- The relationship between each project to be undertaken and the existing conditions; (ORS 457.087(3))
- The estimated total cost of each project and the source of funds to pay such costs; (ORS 457.087(4))
- The estimated completion date of each project; (ORS 457.087(5))
- The estimated amount of funds required in the Area and the anticipated year in which the debt will be retired; (ORS 457.087(6))
- A financial analysis of the plan; (ORS 457.087(7))
- A fiscal impact statement that estimates the impact of tax increment financing (TIF) upon all entities levying taxes upon property in the urban renewal area; (ORS 457.087(8))
- A relocation report. (ORS 457.087(9))

### *Conformance to the Tualatin Development Code and the Tualatin Comprehensive Plan*

On June 28, 2021 the Tualatin Development Commission adopted Resolution 627-21 to commence the formal review process and forwarded the proposed substantial amendment to the Tualatin Planning Commission to determine conformance with the Tualatin Development Code and the Tualatin Comprehensive Plan. On July 15, 2021, the Tualatin Planning Commission approved by motion that the proposed 11<sup>th</sup> Amendment conformed to the Tualatin Development Code and the Tualatin Comprehensive Plan.

### **FINANCIAL IMPLICATIONS:**

The substantial amendment will allow for funding of the Herman Road Project from the Leveton Tax Increment District.

---

## **ATTACHMENTS**

- Ordinance
- Leveton Tax Increment Plan 11<sup>th</sup> Amendment
- Report Accompanying the Leveton Tax Increment Plan
- Herman Road Conceptual Design

ORDINANCE NO. 1459-21

AN ORDINANCE ADOPTING A SUBSTANTIAL AMENDMENT TO THE LEVETON TAX INCREMENT DISTRICT PLAN TO ADD CERTAIN LAND TO THE PLAN AREA.

WHEREAS, the City has created the Leveton Tax Increment District, and associated Leveton Tax Increment District Plan, under the authority of ORS Chapter 457;

WHEREAS, the City wishes to make a Major Amendment to the Leveton Tax Increment District Plan, as provided by ORS Chapter 457;

WHEREAS, the Tualatin Development Commission (the "TDC"), pursuant to the requirements of ORS Chapter 457, has caused the preparation of the Leveton Tax Increment District Plan Amendment dated August 23, 2021, and attached as Exhibit A (the "Plan Amendment") and incorporated herein by reference;

WHEREAS, the Plan Amendment authorizes certain urban renewal activities within the Leveton Tax Increment Area (the "Area");

WHEREAS, the TDC has caused the preparation of a certain Report Accompanying the Leveton Tax Increment Plan dated August 23, 2021 and attached hereto as Exhibit B (the "Report") to accompany the Plan as required under ORS 457.087); and

WHEREAS, the TDC forwarded the Plan Amendment and Report to the Tualatin Planning Commission, which considered the Plan and Report on July 15, 2021, and adopted a finding that the Plan Amendment conformed with the Tualatin Comprehensive Plan and made a recommendation, which is attached as Exhibit C and incorporated by reference;

WHEREAS, the Plan and the Report were forwarded on June 30, 2021 to the governing body of each taxing district affected by the Plan, and the TDC has thereafter consulted and conferred with each taxing district; and

WHEREAS, on August 3, 2021 the City met with the Washington County Board of Commissioners to review the Plan, including the proposed maximum indebtedness for the Plan; and

WHEREAS, in July 2021, the City caused notice of a hearing to be held before City Council on the Plan, including the required statements of ORS 457.120(3), to be mailed to utility customers within City's incorporated limits; and

WHEREAS, on August 9, 2021 the City Council held a public hearing to review and consider the Plan, the Report, the recommendation of the Tualatin Planning Commission, and the public testimony received on or before that date and to receive additional public testimony; and

WHEREAS, the City Council has determined that the Plan conforms with all applicable legal requirements; and

WHEREAS, after consideration of the record presented through this date, the City Council does by this Ordinance desire to approve the Plan.

THE CITY OF TUALATIN ORDAINS AS FOLLOWS:

**Section 1.** The Council adopts the Plan Amendment in Exhibit A, adopts the Report in Exhibit B, and adopts the Planning Commission Report in Exhibit C. The Leveton Tax Increment Plan is approved and adopted based upon review and consideration by the City Council, the Tualatin Planning Commission Recommendations, taxing district recommendations each of which is hereby accepted, as well as the public testimony in the record.

**Section 2.** The Council finds the Plan complies with all applicable requirements of ORS Chapter 457 and the specific criteria of ORS 457.095, based on the information in the Report, the Tualatin Planning Commission Recommendation, and the public testimony before the City Council, including the following findings:

1. The process for the adoption of the Plan has been conducted in accordance with the applicable provisions of Chapter 457 of the Oregon Revised Statutes and all other applicable legal requirements;
2. The area designated in the Plan as the Leveton Tax Increment Area is blighted, as defined by ORS 457.010(1) and is eligible for inclusion within the Plan because of conditions described in Section X of the Report, including the existence of inadequate streets and other rights of way, open spaces, and utilities (ORS 457.010(1)(e));
3. The rehabilitation and redevelopment described in the Plan to be undertaken by the TDC is necessary to protect the public health, safety or welfare of the City because, absent the completion of urban renewal projects, the Area will fail to contribute its fair share of property tax revenues to support City services and will fail to develop and/or redevelop according to the goals of the City's Comprehensive Plan;
4. The Plan conforms to the Tualatin Comprehensive Plan and provides an outline for accomplishing the projects described in the Plan, as more fully described in Section XIII of the Plan and in the Tualatin Planning Commission Recommendation in Exhibit C;
5. No residential displacement will occur as a result of the acquisition and disposition of land and redevelopment activities proposed in the Plan and therefore the Plan does not include provisions to house displaced persons;
6. Adoption of and carrying out the Plan is economically sound and feasible in that eligible projects and activities will be funded by urban renewal tax revenues derived from a division of taxes pursuant to Article IX, section 1c, of the Oregon Constitution and ORS 457.440 and other available funding as more fully described in Sections III and IV of the Report;



- 7. The City shall assume and complete any activities prescribed it by the Plan; and
- 8. The TDC consulted and conferred with affected overlapping taxing districts prior to the Plan being forwarded to the City Council.

**Section 3.** The City Manager is directed to forward a copy of this Ordinance to the TDC.

**Section 4.** Upon receipt from the City Manager, the TDC shall cause a copy of the Plan to be recorded in the Deed Records of Washington County, Oregon.

**Section 5.** The City Manager, in accordance with ORS 457.115, shall publish newspaper notice of the adoption of this Ordinance approving the Plan, including the provisions of ORS 457.135, no later than four days following adoption of this Ordinance.

**Section 6.** The City Manager is delegated the authority to conduct any and all actions necessary to carry out the intent of this Ordinance and ensure compliance with law.

ADOPTED by the City Council this \_\_\_ day of \_\_\_\_\_, 2021.

CITY OF TUALATIN, OREGON

BY \_\_\_\_\_  
Mayor

APPROVED AS TO FORM

ATTEST:

BY \_\_\_\_\_  
City Attorney

BY \_\_\_\_\_  
City Recorder

Exhibit A     Leveton Tax Increment Plan 11<sup>th</sup> Amendment

The following changes are made in the Leveton Tax Increment Plan. Added language is shown in *italics*.

B. GOALS AND OBJECTIVES

1. GOALS AND OBJECTIVES OF THE LEVETION TAX INCREMENT PLAN

Goal 3: Improved Traffic and Transportation

Objectives:

- e.     *Extend Herman Road within the District*

2. RELATIONSHIP TO LOCAL OBJECTIVES

- b.     Traffic and Transportation

*The Tualatin Comprehensive Plan section that pertains to this project is:*

***ECONOMY, COMMERCIAL, & INDUSTRIAL DEVELOPMENT***

***Plan Details***

GOAL 4.2

*Encourage new industrial development in ways that strengthen the local tax base and support Tualatin's industrial lands as a major local and regional employment center.*

*POLICY 4.2.2 Fully develop planned industrial areas, providing full transportation, sewer, and water services prior to or as development occurs.*

***Finding:*** *The transportation project in the Plan is intended to directly support the industrial lands in the District and provide connections to residential and commercial lands in Tualatin. The project is in conformance with the Economy, Commercial & Industrial chapter of the Comprehensive Plan.*

C. DESCRIPTION OF PROJECT

Leveton Sector

1. Transportation Access

*The extension of Herman Road will improve the bike lanes, sidewalks, and transit stops along Herman Road between the employment district, neighborhoods, and downtown. It will also improve safety and mobility for all roadway users along Herman Road.*

## D. OUTLINE OF PROJECT ACTIVITIES

### 1. Public Improvements

#### a. Road Improvements

- *The Herman Road project is to widen from Tualatin Road to Teton Road. Improve bike lanes, sidewalks, and transit stops along Herman Road between the employment district, neighborhoods, and downtown. The project will improve safety and mobility for all roadway users along Herman Road where currently, bicycles, pedestrians, automobiles, transit, and trucks share two 12-foot vehicle travel lanes because there are no bike lanes or sidewalks. The project will add buffered bike lanes and other Active Transportation components where there are existing sidewalks and bike lanes.*

Report Accompanying the  
Leveton Tax Increment Plan DRAFT



*City of Tualatin*

**City Council/ Tualatin Development Commission**

**Mayor / Chair**

Frank Bubenik

**City Council / Commissioners**

Nancy Grimes, Council President

Maria Reyes

Christen Sacco

Bridget Brooks

Cyndy Hillier

Valerie Pratt

**Planning Commission**

Bill Beers, Chair

Alan Aplin

Mona St. Clair

Daniel Bachhuber

Ursula Kuhn

**City of Tualatin Staff**

Sherilyn Lombos, City Manager

Don Hudson, Assistant City  
Manager/Finance Director

Jonathan Taylor, Economic  
Development Manager

Kim McMillan, Community  
Development Director

Steve Koper, Assistant Community  
Development Director/Planning  
Manager

**Elaine Howard Consulting, LLC**

Elaine Howard, Scott Vanden Bos

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# I. Introduction

The Report Accompanying the Leveton Tax Increment Plan (Report) contains background information and project details that pertain to the Leveton Tax Increment Plan (Plan). The Report is not a legal part of the Plan but is intended to provide public information and support the findings made by the Tualatin City Council as part of the approval of the Plan.

The Report provides the analysis required to meet the standards of ORS 457.087, including financial feasibility. The Report accompanying the Plan contains the information required by ORS 457.087, including:

- A description of the physical, social, and economic conditions in the area and expected impact of the plan, including fiscal impact in light of increased services; (ORS 457.087(1))
- Reasons for selection of the plan Area; (ORS 457.087(2))
- The relationship between each project to be undertaken and the existing conditions; (ORS 457.087(3))
- The estimated total cost of each project and the source of funds to pay such costs; (ORS 457.087(4))
- The estimated completion date of each project; (ORS 457.087(5))
- The estimated amount of funds required in the Area and the anticipated year in which the debt will be retired; (ORS 457.087(6))
- A financial analysis of the plan; (ORS 457.087(7))
- A fiscal impact statement that estimates the impact of tax increment financing (TIF) upon all entities levying taxes upon property in the urban renewal area; (ORS 457.087(8))
- A relocation report. (ORS 457.087(9))

The relationship of the sections of the Report and the ORS 457.087 requirements is shown in Table 1. The specific reference in the table below is the section of this Report that most addresses the statutory reference. There may be other sections of the Report that also address the statute.

Table 1 - Statutory References

| Statutory Requirement | Report Section |
|-----------------------|----------------|
| ORS 457.087 (1)       | X              |
| ORS 457.087 (2)       | XI             |
| ORS 457.087 (3)       | II             |
| ORS 457.087 (4)       | III            |
| ORS 457.087 (5)       | VI             |
| ORS 457.087 (6)       | IV,V           |
| ORS 457.087 (7)       | IV,V           |
| ORS 457.087 (8)       | VIII           |
| ORS 457.087 (9)       | XII            |

The Report provides guidance on how the Plan might be implemented. As the Tualatin Development Commission (TDC) reviews revenues and potential projects each year, it has the authority to make adjustments to the implementation assumptions in this Report. The TDC may allocate budgets differently, adjust the timing of the projects, decide to incur debt at different timeframes than projected in this Report, and make other adjustments to the financials as determined by the TDC. The TDC may also make changes as allowed in the Amendments section of the Plan. These adjustments must stay within the confines of the overall maximum indebtedness of the Plan.



Figure 1- Leveton Tax Increment District Boundary Expansion

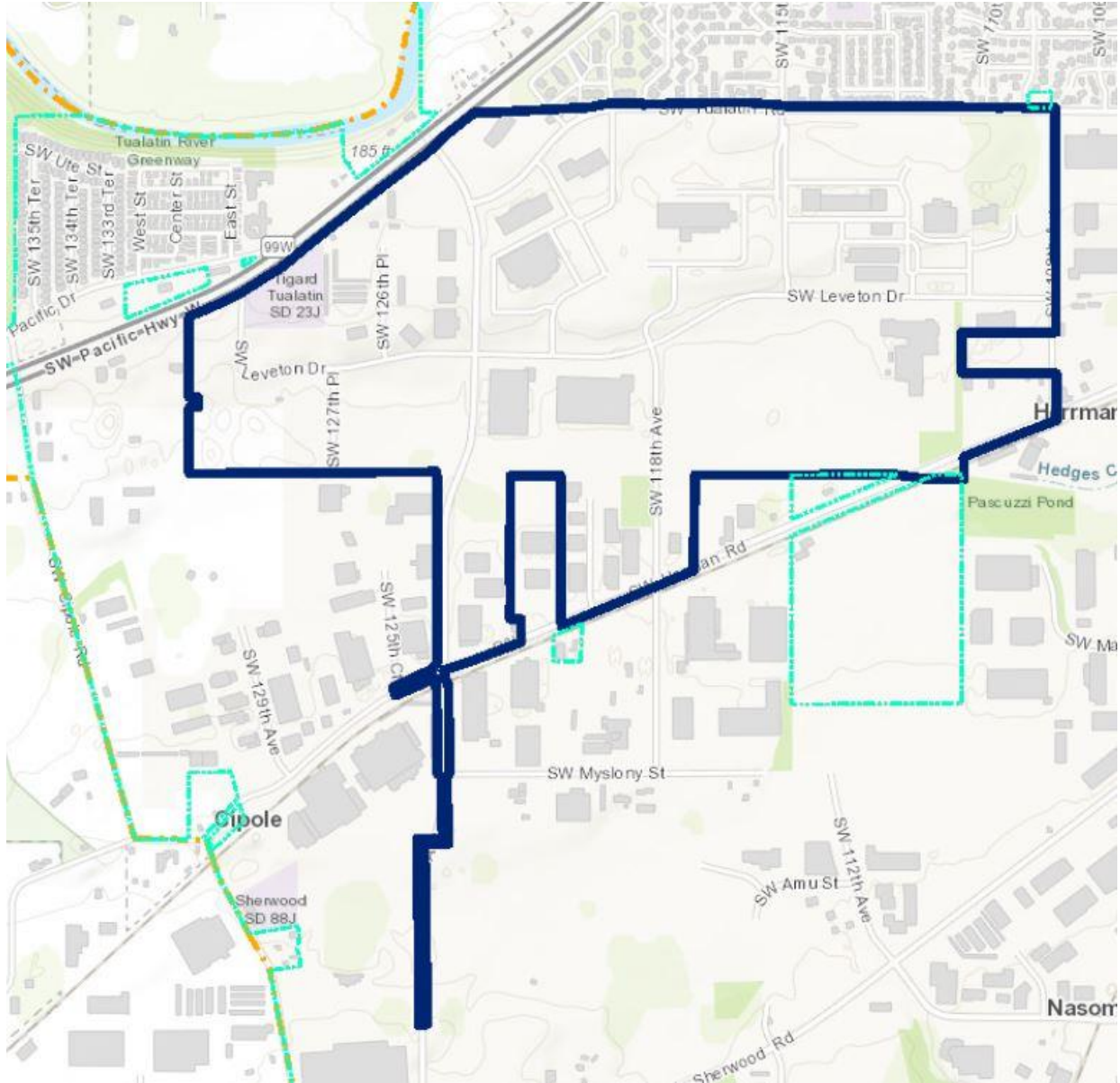
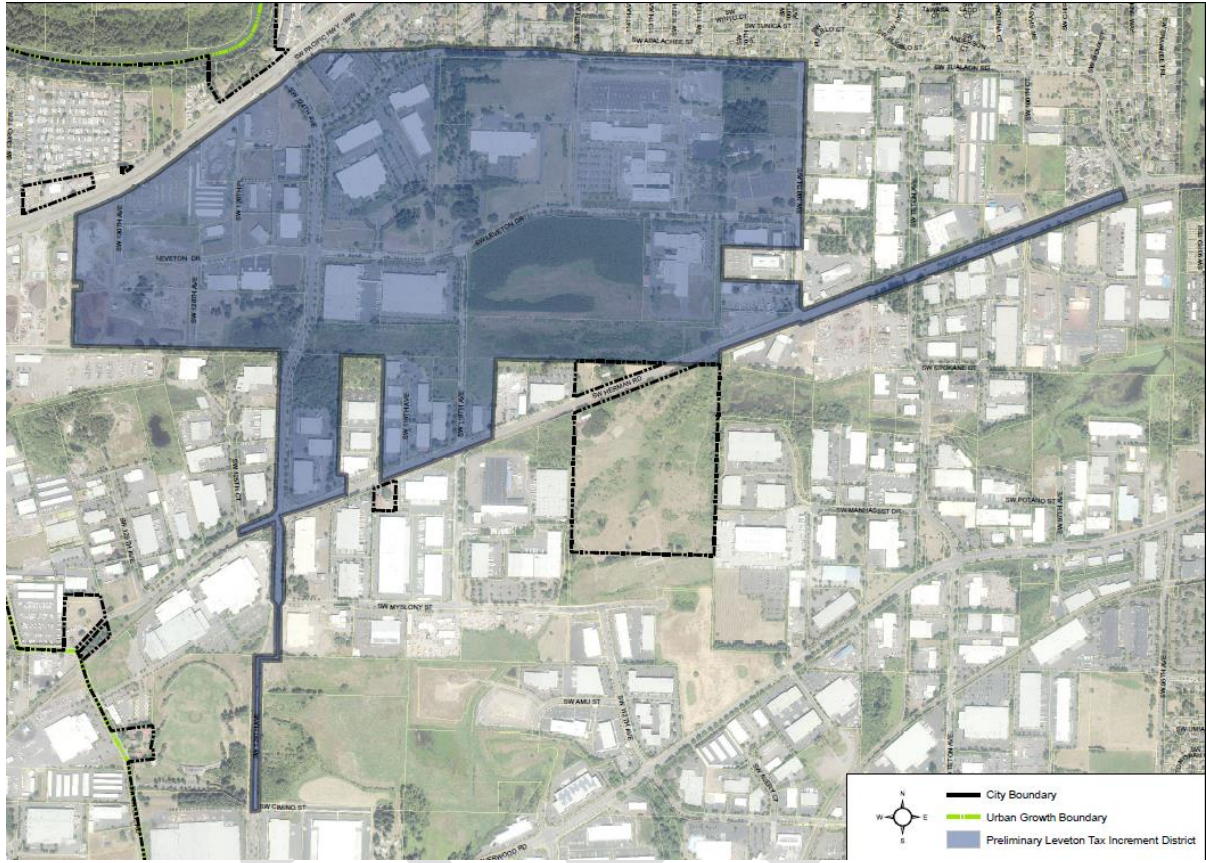


Figure 1- Leveton Tax Increment District Boundary Expansion



## II. The Projects in the ArEa AND THE Relationship Between Urban Renewal Projects and the Existing Conditions in the Urban Renewal Area

The projects identified for the Area in the 2021 Substantial Amendment are described below, including how they relate to the existing conditions in the Area.

### A. Transportation

The following information for the Herman Road project to widen from Tualatin Road to Teton Road comes from the CIP, p 124.

#### **DESCRIPTION:**

Improve bike lanes, sidewalks, and transit stops along Herman Road between the employment district, neighborhoods, and downtown. Improve safety and mobility for all roadway users along Herman Road where currently, bicycles, pedestrians, automobiles, transit, and trucks share two 12-foot vehicle travel lanes because there are no bike lanes or sidewalks. Add buffered bike lanes and other “Active Transportation” components where there are existing sidewalks and bike lanes.

#### **PROJECT SCOPE:**

The total project cost includes project development, engineering, environmental permitting, right of way acquisition and construction.

#### **EXISTING CONDITIONS/HISTORY:**

This project will enable pedestrians and bicyclist to travel in a safer environment than they currently do when sharing two 12-foot travel lanes with cars, trucks, and buses. Adding sidewalks and bike lanes where they do not currently exist and providing buffered bikes lanes along the rest of the corridor will provide a safer more comfortable environment.

### III. The Estimated Total Cost of Each Project and the Sources of Moneys to Pay Such Costs

The total cost estimate for the Herman Road project is shown in Table 2 below. This estimate is from the *City of Tualatin Capital Improvement Plan* (p 103). The portion of this projects paid for by urban renewal must fit within the remaining maximum indebtedness and funds remaining in the Leveton Project Fund.

Table 2 - Estimated Cost of Each Project as Compared to Total Cost

| Project Title         | Total Estimated Cost from CIP |             |
|-----------------------|-------------------------------|-------------|
| Herman Road Extension | FY 2023/24                    | \$780,000   |
|                       | FY 2024/25                    | \$2,415,000 |

Source: City of Tualatin

### IV. Financial Analysis of the Plan

The TDC has approved a budget to allow for the completion of the projects using existing funding in the Leveton Project Fund. There will be no new impacts on taxing districts and no need to borrow additional funds to complete this project. The budget for FY 21-22 for the Leveton Projects Fund has \$3,391,810 in resources and \$3,391,810 in expenditures including \$3,010,000 for the Herman Road project.

### V. The Estimated Amount of Tax Increment Revenues Required and the Anticipated Year in Which Indebtedness Will Be Retired

The Area terminated taking division of tax revenues from the Washington County Assessor in FY 2010. There are still remaining funds in the Leveton Projects Fund. The \$3,195,000 of revenues required for the Herman Road project are not new tax increment revenues, but revenues within the Leveton Projects Fund. The budget for FY 21-22 for the Leveton Projects Fund has \$3,391,810 on resources and \$3,391,810 in expenditures including \$3,010,000 for the Herman Road project. There are no existing long term indebtedness commitments in the Area.

DRAFT

## VI. The Anticipated Completion Date for Each Project

Estimated completion dates for the project is in FY 2022/2023.

The TDC may change the completion dates in their annual budgeting process or as project decisions are made in administering the Plan.

## VII. Revenue Sharing

Since the URA is no longer taking division of tax revenues, there is no revenue sharing for this URA.

## VIII. Impact of the Tax Increment Financing

The impact of tax increment financing on overlapping taxing districts is not relevant to this Amendment. The Leveton Tax Increment District is no longer taking division of taxes. If this project is not pursued, these funds could be used for other specified urban renewal projects.

## IX. Compliance With Statutory Limits on Assessed Value and Size of Urban Renewal Area

State law limits the percentage of both a municipality's total assessed value and the total land area that can be contained in an urban renewal area at the time of its establishment to 25% for municipalities under 50,000 in population. This limitation pertains to urban renewal areas that are taking division of tax revenues as stipulated in ORS 457.420(2)(b)(A). This urban renewal area is no longer taking division of tax revenues. The City is considering another urban renewal area, and the report on that urban renewal area will address relevant compliance with statutory limits on assessed value and acreage.

## X. Existing Physical, Social, and Economic Conditions and Impacts on Municipal Services

This section of the Report describes existing conditions within the Leveton Tax Increment District and documents the occurrence of “blighted areas,” as defined by ORS 457.010(1).

### A. Physical Conditions

#### 1. Land Use

The Area is composed of 57 individual parcels encompassing 351.16 acres in parcels. The City of Tualatin database was used to determine the land use designation of parcels in the Area. Thirteen of the parcels are classified as non-profit or government uses and are tax exempt. By acreage, Commercial uses account for the most prevalent land use within the Area (53.18%). This was followed by Industrial uses (32.22%). Detailed land use designations in the Area can be seen in Table 3.

Table 3 - Land Use in the Area

| Land Use      | Parcels | Acreage | Percent of Acreage |
|---------------|---------|---------|--------------------|
| Commercial    | 36      | 186.74  | 53.18%             |
| Industrial    | 7       | 113.13  | 32.22%             |
| Exempt        | 11      | 35.84   | 10.20%             |
| Multi-Family  | 1       | 10.21   | 2.91%              |
| Miscellaneous | 2       | 5.24    | 1.49%              |
| TOTAL:        | 57      | 351.16  | 100%               |

Source: Compiled by Elaine Howard Consulting, LLC with data from the City of Tualatin

## 2. Comprehensive Plan and Zoning Designations

In Tualatin, there is a one map system. The most prevalent comprehensive plan designation by acreage in the Area is Manufacturing Park (69.96%). The second most prevalent comprehensive plan designation in the Area is Light Manufacturing (18.51%). Detailed comprehensive plan designations in the Area can be seen in Table 4 – Comprehensive Plan and Zoning Designations in the Area.

Table 4 – Comprehensive Plan and Zoning Designations in the Area

| <b>Comprehensive Plan</b> | <b>Parcels</b> | <b>Acreage</b> | <b>Percent of Acreage</b> |
|---------------------------|----------------|----------------|---------------------------|
| Manufacturing Park        | 24             | 245.66         | 69.96%                    |
| Light Manufacturing       | 21             | 64.99          | 18.51%                    |
| General Manufacturing     | 10             | 23.11          | 6.58%                     |
| General Commercial        | 2              | 17.40          | 4.96%                     |
| TOTAL:                    | 57             | 351.16         | 100%                      |

Source: Compiled by Elaine Howard Consulting, LLC with data from the City of Tualatin



## B. Infrastructure

This section identifies the existing conditions in the Area to assist in establishing blight in the ordinance adopting the Tax Increment Plan. The blighting condition is the “the existences of inadequate streets and other rights of way, open spaces and utilities” (ORS457.010 (1)(e)).

### 1. Transportation

The *City of Tualatin Capital Improvement Plan* has identified the Herman Road Extension project as a needed improvement. (CIP p 124)

#### DESCRIPTION:

Improve bike lanes, sidewalks, and transit stops along Herman Road between the employment district, neighborhoods, and downtown. Improve safety and mobility for all roadway users along Herman Road where currently, bicycles, pedestrians, automobiles, transit, and trucks share two 12-foot vehicle travel lanes because there are no bike lanes or sidewalks. Add buffered bike lanes and other Active Transportation components where there are existing sidewalks and bike lanes.

#### PROJECT SCOPE:

The total project cost includes project development, engineering, environmental permitting, right of way acquisition and construction.

#### EXISTING CONDITIONS/HISTORY:

This project will enable pedestrians and bicyclist to travel in a safer environment than they currently do when sharing two 12-foot travel lanes with cars, trucks, and buses. Adding sidewalks and bike lanes where they do not currently exist and providing buffered bikes lanes along the rest of the corridor will provide a safer more comfortable environment.

### c. Social Conditions

There is only one lot with residential use in the Area. The area is an employment area for the City of Tualatin providing 7,500 jobs with an average wage of \$98,000.

### d. Economic Conditions

#### 1. Building to Land Value Ratio

An analysis of property values can be used to evaluate the economic condition of real estate investments in a given area. The relationship of a property's improvement value (the value of buildings and other improvements to the property) to its land value is generally an accurate indicator of the condition of real estate investments. This relationship is referred to as the "Improvement to Land Value Ratio," or "I:L." The values used are real market values. In urban renewal areas, the I:L is often used to measure the intensity of development or the extent to which an area has achieved its short- and long-term development objectives.

Table 5 shows the improvement to land ratios (I:L) for properties within the Area. There are 11 parcels listed as Exempt from taxation, so they have no assessed value. No improvement value means there are no taxable structures on the tax lot. Overall, the Area is significantly developed.

Table 5 - Improvement to Land Ratios in the Area

| Improvement to Land (I:L) Ratio | Parcels | Acreage | Percent of Acreage |
|---------------------------------|---------|---------|--------------------|
| Exempt                          | 11      | 35.84   | 10.20              |
| No Improvement Value            | 11      | 103.98  | 29.61              |
| 0.01-0.50                       | 4       | 5.98    | 1.70               |
| 0.51-1.00                       | 2       | 19.35   | 5.51               |
| 1.01-1.50                       | 3       | 28.79   | 8.20               |
| 1.51-2.00                       | 2       | 28.68   | 8.17               |
| 2.01-2.50                       | 4       | 49.38   | 14.06              |
| 2.51-3.00                       | 1       | 1.06    | 0.30               |
| 3.01-4.00                       | 6       | 28.66   | 8.16               |
| > 4.00                          | 13      | 49.44   | 14.08              |
| TOTAL:                          | 57      | 351.16  | 100.00             |

Source: Compiled by Elaine Howard Consulting, LLC with data from the city of Tualatin

## **E. Impact on Municipal Services**

There is no fiscal impact of tax increment financing on taxing districts that levy taxes within the Area (affected taxing districts) as the Area is no longer taking division of tax revenues. This subsection discusses the fiscal impacts resulting from potential increases in demand for municipal services.

The project being considered for future use of urban renewal funding is a transportation improvement project. The use of funds in the Leveton Projects Fund allows the city to add an additional funding source to the City of Tualatin general fund or system development charges funds to allow these projects to be completed.

## **XI. Reasons for Selection of Each Urban Renewal Area in the Plan**

The reason for selecting the Area is to provide the ability to fund projects and programs necessary to cure blight within the Area.

## **XII. Relocation report**

No relocation is expected from the added project in this amendment. If the TDC acquires occupied property under the Plan, residential or commercial occupants of such property shall be offered relocation assistance, as required under applicable state law. Prior to such acquisition, the TDC shall adopt rules and regulations, as necessary, for the administration of relocation assistance. The TDC will comply with all applicable state law in providing these potential benefits.