#### **TUALATIN CITY COUNCIL MEETING**



#### MONDAY, MARCH 22, 2021

#### JUANITA POHL CENTER 8513 SW TUALATIN ROAD TUALATIN, OR 97062

Mayor Frank Bubenik
Council President Nancy Grimes
Councilor Valerie Pratt
Councilor Bridget Brooks
Councilor Maria Reyes
Councilor Cyndy Hillier
Councilor Christen Sacco

To the extent possible, the public is encouraged to watch the meeting live on local cable channel 28, or on the City's website.

For those wishing to provide comment during the meeting, there is one opportunity on the agenda: Public Comment. Written statements may be sent in advance of the meeting to Deputy City Recorder Nicole Morris up until 4:30 pm on Monday, March 22. These statements will be included in the official meeting record, but not read during the meeting.

For those who would prefer to make verbal comment, there are two ways to do so. As always, public comment is limited to three minutes per person.

Phone: +1 669 900 6833

Meeting ID: 861 2129 3664

Password: 18880

Link: https://us02web.zoom.us/j/86121293664?pwd=SS9XZUZvT3FnMk5rbDVKN2pWbnZ6UT09

#### **Work Session**

- 5:00 p.m. (45 min) Supportive Housing Services Local Implementation Plan Review. Jes Larson and Ally Jamieson from Washington County will review the Supportive Housing Services measure and program and discuss Washington County's implementation readiness.
- 2. 5:45 p.m. (45 min) Land Acknowledgement Discussion. Staff will cover the history and current status of Tualatin's Indigenous peoples, land acknowledgements, examples of land acknowledgements from other organizations, and a summary of the ways in which Indigenous peoples are currently recognized by the City.
- 6:30 p.m. (30 min) Council Meeting Agenda Review, Communications & Roundtable. Council will review the agenda for the March 22nd City Council meeting and brief the Council on issues of mutual interest.

#### 7:00 P.M. CITY COUNCIL MEETING

#### **Call to Order**

#### Pledge of Allegiance

#### Moment of silence for those who have lost their lives to COVID-19

#### **Announcements**

- 1. Community Development Week Proclamation
- 2. Arbor Week Presentation and Proclamation

#### **Public Comment**

This section of the agenda allows anyone to address the Council regarding any issue not on the agenda, or to request to have an item removed from the consent agenda. The duration for each individual speaking is limited to 3 minutes. Matters requiring further investigation or detailed answers will be referred to City staff for follow-up and report at a future meeting.

#### **Consent Agenda**

The Consent Agenda will be enacted with one vote. The Mayor will ask Councilors if there is anyone who wishes to remove any item from the Consent Agenda for discussion and consideration. If you wish to request an item to be removed from the consent agenda you should do so during the Citizen Comment section of the agenda.

- Consideration of Approval of the City Council Work Session and Regular Meeting Minutes of March 8, 2021
- Consideration of Approval of Late Liquor License Renewals for 2021
- 3. Consideration of <u>Resolution No. 5533-21</u> Authorizing The City Manager to Execute Contract Amendments with Wallis Engineering for Professional Engineering and Related Services

#### **Special Reports**

- 1. Briefing from Portland General Electric (PGE) CEO Maria Pope
- 2. Annual Report of the Tualatin Park Advisory Committee
- 3. Tualatin Moving Forward Quarterly Update
- 4. Tualatin Police Department Annual Report

#### **General Business**

If you wish to speak on a general business item please fill out a Speaker Request Form and you will be called forward during the appropriate item. The duration for each individual speaking is limited to 3 minutes. Matters requiring further investigation or detailed answers will be referred to City staff for follow-up and report at a future meeting.

- Consideration of <u>Ordinance No. 1454-21</u> Amending Tualatin Comprehensive Plan Map 10-1 to Amend the Neighborhood Commercial Zone (CN) and Medium Low Density Residential (RML) Zones for Parcels Located at Tax Map 2S135D, Tax Lots 400, 401, 500, and 501; and Amending Tualatin Development Code Sections 51.110 and 51.200 (PMA 20-0002 AND PTA 20-0005)
- Consideration of Recommendations from the Council Committee on Advisory Appointments

#### **Items Removed from Consent Agenda**

Items removed from the Consent Agenda will be discussed individually at this time. The Mayor may impose a time limit on speakers addressing these issues.

#### **Council Communications**

#### Adjournment

Meeting materials, including agendas, packets, public hearing and public comment guidelines, and Mayor and Councilor bios are available at <a href="https://www.tualatinoregon.gov/council">www.tualatinoregon.gov/council</a>.

Tualatin City Council meets are broadcast live, and recorded, by Tualatin Valley Community Television (TVCTV) Government Access Programming. For more information, contact TVCTV at 503.629.8534 or visit <a href="https://www.tvctv.org/tualatin">www.tvctv.org/tualatin</a>.

In compliance with the Americans with Disabilities Act, this meeting location is accessible to persons with disabilities. To request accommodations, please contact the City Manager's Office at 503.691.3011 36 hours in advance of the meeting.







March 22, 2021

**Department of Housing Services** 



co.washington.or.us



- Review Supportive Housing Services measure and program
- Review Washington County implementation readiness
- Provide time for questions and feedback

Z



### SHS measure background



- Approved by voters on May 19, 2020 with 58% support
- Built and championed by a broad regional coalition of business and community leaders
- Scaled to end chronic homelessness regionally, in partnership with Clackamas and Multnomah Counties
- Largest per capita investment to address homelessness in the nation





- Program funded by 1% tax on taxable income of more than \$125,000 (individuals) / \$200,000 (couples filing jointly)
- 1% tax on profits from businesses with gross receipts of more than \$5 million
- Estimated to generate more than \$200 million per year
- Washington County anticipates \$38 million in Year 1, annual revenue estimated to be \$75 million by Year 3

4



### SHS measure distribution



Distribution to County Implementors:

- Multnomah County 45.33%
- Washington County 33.33%
- Clackamas County 21.33%

Metro keeps only tax collection and administration



### SHS measure accountability



- Local advisory bodies
- Local implementation plans
- Regional oversight committee
- Tri-county advisory structure



### Prioritizing communities in need



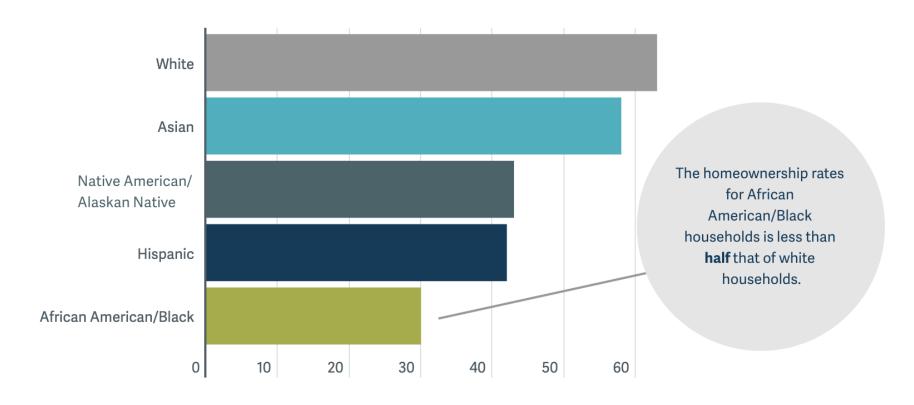
- People with disabilities experiencing, or at risk of, prolonged homelessness, and with extremely low incomes (priority population A)
- People experiencing episodic homelessness or at risk of homelessness (priority population B)
- Measure designed to lead with race. Black, Indigenous, and People of Color (BIPOC) communities are disproportionately impacted

/



### Homeownership and race

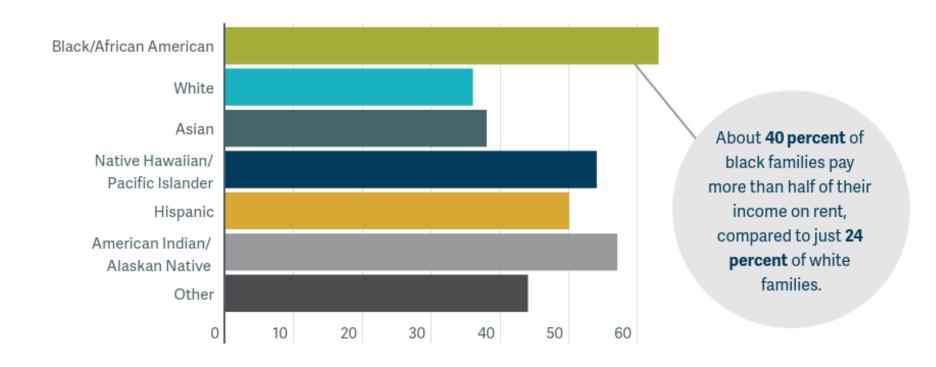






### Renter cost burden and race



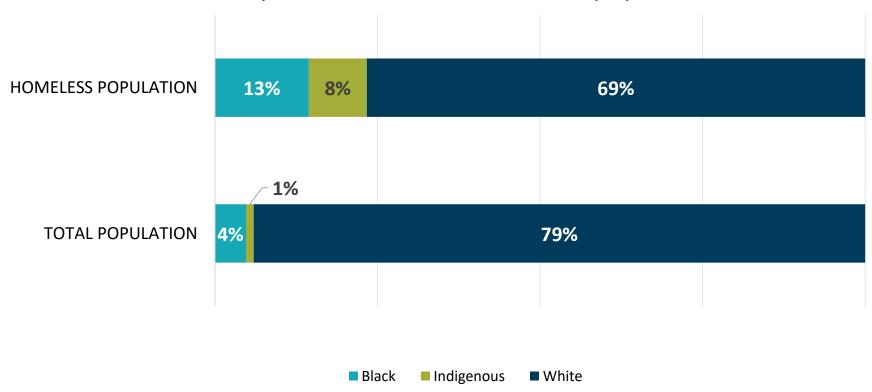




### Homelessness and race



Black and Indigenous people make up 5% of the total population but comprise over 20% of homeless population.





### Services provided

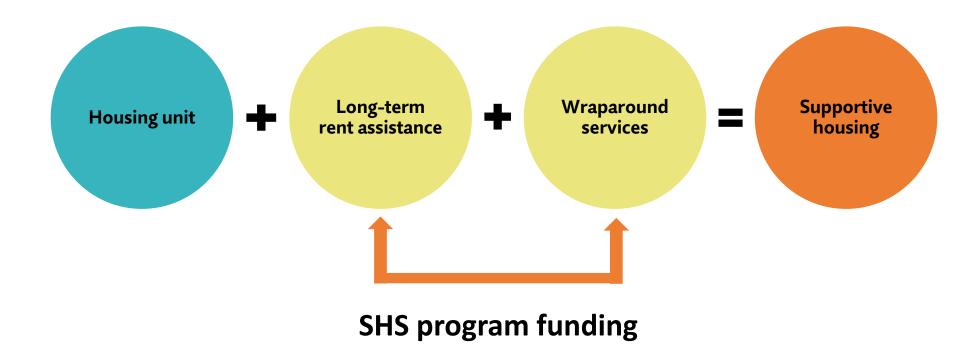


- Housing services: Long-term rent assistance, and other emergency or short-term housing interventions
- Support services: Housing case management, mental healthcare, addiction and recovery services, employment supports, peer supports, and more as needed



### The supportive housing equation







### SHS implementation timeline



- LIP advisory committee convened
- Broad community engagement
- Tri-County coordination begins

- LIP draft finalized
- Board considers draft
- Metro reviews approved draft
- IGA development begins
- Services provider engagement and RFP



- Voters approve SHS measure
- Metro convenes regional stakeholder body

- LIP advisory body expanded
- LIP drafting review begins
- Program development begins

- IGA completed
- SHS funding and programs begin
- Tri-County advisory body formation begins



### Local Implementation Plan (LIP)



- Developed in partnership with stakeholders, community
- Approved by Board and Metro Council
- Ten required elements include:
  - Analysis of current system unmet needs
  - Analysis of racial disparities and strategies to advance equity
  - Regional commitments to priorities, coordination, and outcome metrics
  - Planned programmatic investments and outcome goals



### Implementation working groups



- Regional Long Term Rental Assistance and unit capacity
- Shelter capacity for Washington County
- Service provider network development
- Data management and coordinated entry systems
- County and City staff coordination



### Planned investments



#### 6 categories of investments:

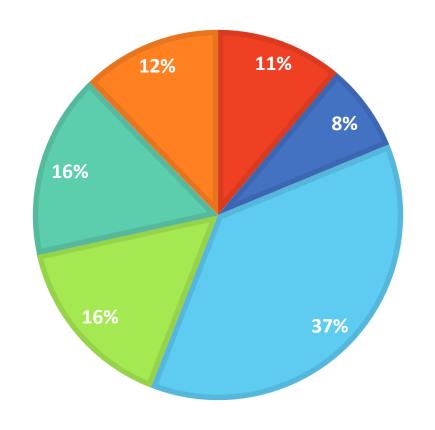
- Shelter and transitional Housing
- Outreach and navigation services
- Housing barrier costs and short-term rent assistance
- Regional long-term rent assistance (RLRA)
- Supportive services
- System of care capacity building



### Planned investments



#### **Year One Investments by Program Type**



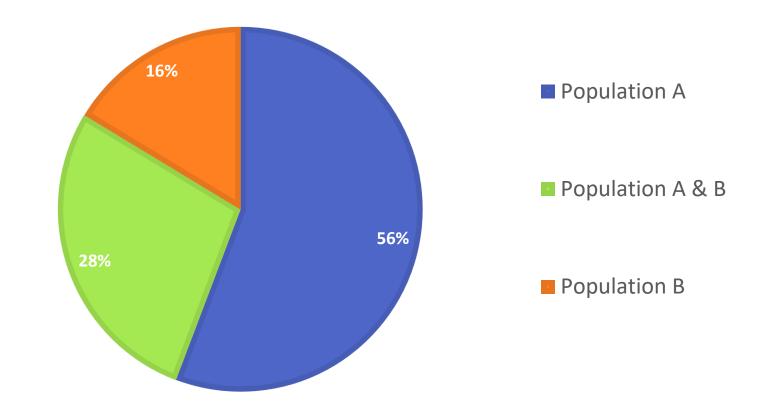
- Housing Placement and Short Term Rent Assistance
- Outreach and Navigation Services
- Regional Long Term Rent Assistance
- Shelter and Transitional Housing
- Supportive Services
- System of Care Capacity Building



### Planned investments



#### **Investments by Priority Population**





### Program goals



#### Year 1 outcome goals:

- 500 supportive housing placements
- 500 additional households achieve housing stability
- 100 year-round shelter beds added to current capacity
- Capacity building underway for a culturally specific network
- Measurable goals that demonstrate equitable outcomes





- LIP public comment period March 10<sup>th</sup> 24<sup>th</sup>
- LIP approval with County Board of Commissioners April 6th
- Public solicitation for service providers (RFQ)
- Metro LIP approval and IGA execution
- Systems and culturally specific capacity-building
- Program implementation begins July 1<sup>st</sup>



### Questions for discussion



- How would your city like to support or participate in SHS programs?
- What housing and homeless programs does your City provide that you want to make sure we should know about?



### CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Megan George, Deputy City Manager

**DATE:** March 22, 2021

#### SUBJECT:

Land Acknowledgement

#### **EXECUTIVE SUMMARY:**

On January 26, 2021, the Tualatin City Council and City staff received an email correspondence from Tualatin Parks Advisory Committee (TPARK) Chair Beth Dittman encouraging the council to consider adopting a land acknowledgement.

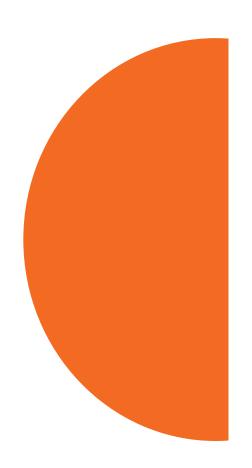
Staff has prepared a presentation that will briefly cover the history and current status of Tualatin's Indigenous peoples, land acknowledgements, examples of land acknowledgements from other organizations, and a summary of the ways in which Indigenous peoples are currently recognized by the City.

Attached to this staff report is the *Honor Native Lands: A Guide and Call to Acknowledgement* developed by the U.S. Department of Arts and Culture. In that document, they provide a definition for land acknowledgements developed by the Laurier Students' Public Interest Research Group in Ontario, Canada.

"A land acknowledgement is a formal statement that recognizes the unique and enduring relationship that exists between Indigenous Peoples and their traditional territories."

#### ATTACHMENTS:

- PowerPoint Presentation
- U.S. Department of Arts and Culture's Honor Native Lands: A Guide and Call to Acknowledgement

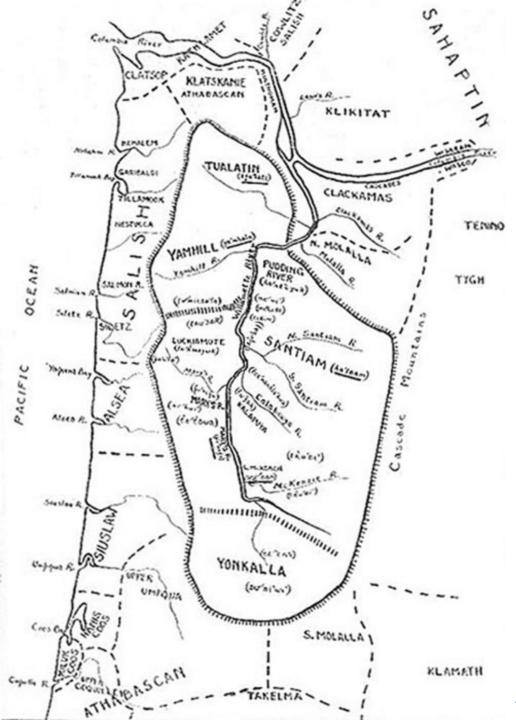


# Land Acknowledgement

March 22, 2021 | City Council Meeting

# Agenda

- > Tualatin's Indigenous Peoples
- > Land Acknowledgements
- > Examples
- > City of Tualatin
- Discussion



### Tualatin's Indigenous Peoples

- The name Kalapuya (kălə poo´yu) was applied to speakers of three indigenous languages.
- Kalapuyans lived in tribal territories containing numbers of related and like-speaking, but basically autonomous villages.
- For example, sixteen named villages are known for the early nineteenth-century Tualatin Kalapuyans.
- Tualatins lived about half the year in dirt-banked, semi-excavated winter houses and the other half camped across their tribal territory.
- Synonyms include Atfalati, Tfalati, and Twalati.

Excerpted from <u>"Kalapuyan peoples"</u> and <u>"Tualatin peoples"</u> by Henry Zenk,
Oregon Historical Society

### Tualatin's Indigenous Peoples Today



Everyone's A
Winner, Don
Bailey (Hupa),
This IS Kalapuyan
Land Exhibit

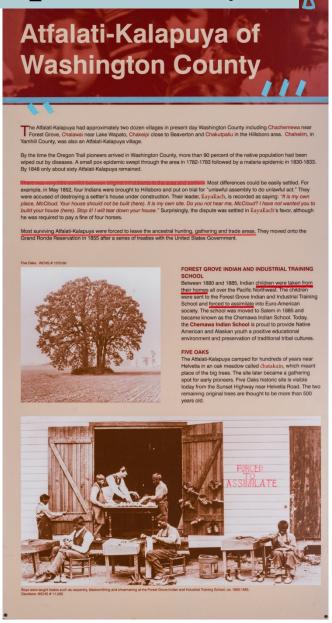








The Sun Bathed
Everything, Angelica
Trimble Yanu (Oglala
Lakota), This IS
Kalapuyan Land Exhibit







"This IS Kalapuyan Land acts as both a museum exhibition title and land acknowledgement. It is also a declaration of perpetual stewardship by the Kalapuyan people. "We have always been here, we will always be here."

- Excerpt from Decentering Whiteness in the Museum, by Steph Littlebird Fogel, Guest Curator at Five Oaks Museum

# What is a Land Acknowledgement?

A land acknowledgement is a formal statement that recognizes the unique and enduring relationship that exists between Indigenous Peoples and their traditional territories.

- <u>Laurier Students' Public Interest Research Group</u>, Ontario, Canada

An Indigenous Land or Territorial Acknowledgement is a statement that recognizes the Indigenous peoples who have been dispossessed from the homelands and territories upon which an institution was built and currently occupies and operates in.

- <u>Guide to Indigenous Land and Territorial Acknowledgements for Cultural Institutions</u>, New York University

Land acknowledgements are Indigenous protocol to show respect for indigenous peoples and recognize their enduring and continuing relationship to the land. Committing to authentic land acknowledgements can also raise awareness about histories that are often suppressed or erased.

- Land Acknowledgements, Oregon State University Extension Service

### Why do a Land Acknowledgement?

- Offer recognition and respect.
- Counter the "doctrine of discovery" with the true story of the people who were already here.
- Create a broader public awareness of the history that has led to this moment.
- Begin to repair relationships with Native communities and with the land.
- Support larger truth-telling and reconciliation efforts.
- Remind people that colonization is an ongoing process, with Native lands still occupied due to deceptive and broken treaties and practices of eminent domain and other mechanisms intended to benefit government or corporate America.
- Take a cue from Indigenous protocols, opening up spaces with reverence and respect.
- Inspire ongoing action and relationships.

### How to do a Land Acknowledgement

- U.S. Department of Arts and Culture's Honor Native Lands: A Guide and Call to Acknowledgement
  - **Step 1: Identify** The first step is identifying the traditional inhabitants of the lands you're on.
  - Step 2: Articulate Formulate the statement of acknowledgement you'll share.
  - **Step 3: Deliver** Offer your acknowledgement as the first element of a welcome.
- Native Governance Center's Tips for Creating an Indigenous Land Acknowledgement Statement
  - Start with self-reflection. Why am I doing this land acknowledgement? What is my end goal? When will I have the
    largest impact?
  - Do your homework. Research the Indigenous people to whom the land belongs; the history of the land and any
    related treaties; names of living Indigenous people from these communities; Indigenous place names and language;
    and correct pronunciation.
  - Use appropriate language. Don't sugarcoat the past.
  - Use past, present, and future tenses. Indigenous people are still here, and they're thriving.
  - Land acknowledgements shouldn't be grim. They should function as living celebrations of Indigenous communities.

## Examples:

City of Northfield, MN
City of Eden Prairie, MN
Portland Parks Foundation
Willamette University

We stand on the homelands of the Wahpekute and other Bands of the Dakota Nation. We honor with gratitude the people who have stewarded the land throughout the generations and their ongoing contributions to this region. We acknowledge the ongoing injustices that we have committed against the Dakota Nation, and we wish to interrupt this legacy, beginning with acts of healing and honest storytelling about this place.

### City of Northfield, MN

- Task Force drafted statement in partnership with faculty and students from St. Olaf College and Carleton College.
- City Council Resolution in November 2020
- Published on City's website.

It is important to acknowledge that we are gathered upon the ancestral, traditional and contemporary homelands of the Dakóta. Through treaties the U.S. government seized Ojibwe and Dakóta land in Minnesota. Specifically, signing of the treaties of Traverse des Sioux and Mendota in 1851 opened land located to the west of Haȟáwakpa/Wakpá Tháŋka (Mississippi River), allowing pioneers to settle in what is now Eden Prairie.

We acknowledge this land has a complex and layered history, and pay respect to the elders who have stewarded the land throughout the generations and continue to do so. We offer this statement as a step toward healing and make a commitment to learn the history of the land Eden Prairie is built on, to recognize, support, collaborate with and advocate for Indigenous People, and to consider the convergence of legacies that bring us to where we are today.

### City of Eden Prairie, MN

- Human Rights and Diversity Commission drafted statement in partnership with Christal Moose of the Mille Lacs Band of Ojibwe in Minnesota.
- City Council Proclamation in November 2020
- Commission created a <u>Eden Prairie Land</u>
   <u>Acknowledgement Statement Guide</u> for community groups, businesses and beyond.
- Published on City's website.

The Portland Metro area rests on traditional village sites of Multnomah, Wasco, Cowlitz, Kathlamet, Clackamas, Bands of Chinook, Tualatin, Kalapuya, Molalla, and many other tribes who made their homes along the Columbia River. Indigenous people have created communities and summer encampments to harvest and enjoy the plentiful natural resources of the area for the last 11,000 years.

We want to recognize that Portland today is a community of many diverse Native peoples who continue to live and work here. We respectfully acknowledge and honor all Indigenous communities – past, present, future – and are grateful for their ongoing and vibrant presence.

We also acknowledge the systemic policies of genocide, relocation, and assimilation that still impact many Indigenous/Native American families today. As settlers and guests on these lands, we respect the work of Indigenous leaders and families, and pledge to make ongoing efforts to recognize their knowledge, creativity, and resilience.

# Portland Parks Foundation

Published on Foundation's website.

We are gathered on the land of the Kalapuya, who today are represented by the Confederated Tribes of the Grand Ronde and the Confederated Tribes of the Siletz Indians, whose relationship with this land continues to this day. We offer gratitude for the land itself, for those who have stewarded it for generations, and for the opportunity to study, learn, work, and be in community on this land. We acknowledge that our University's history, like many others, is fundamentally tied to the first colonial developments in the Willamette Valley. Finally, we respectfully acknowledge and honor past, present, and future Indigenous students of Willamette.

# Willamette University

- Published on University's website.
- Available for anyone wishing to share it at the start of their event. Will also be shared at University Commencements, University Convocation, and University-wide lectures.

# City of Tualatin

- The City of Tualatin was incorporated in 1913.
- In 1978, John Bergstrom created the City's first logo. Per the direction of the City Council and documented in an article in the Lake Oswego Review, the logo should depict "Tualatin's Indian heritage and community growth".
- Many streets, neighborhoods, and City assets reference Indigenous people or places. For example, the Ki-a-Kuts Bridge over the Tualatin River is named after a Chief of the Atfalati people.











# Discussion

# **HONOR NATIVE LAND:**

# A GUIDE AND CALL TO ACKNOWLEDGMENT



Marchers at Standing Rock 2016; Photo by Nicholas Ward



We call on all individuals and organizations to open all public events and gatherings with acknowledgment of the traditional Native inhabitants of the land.

TOGETHER, WE CREATE.



#### U.S. DEPARTMENT OF ARTS AND CULTURE

HELLO@USDAC.US | USDAC.US

Dear Citizen Artist.

We launch this guide in the lead-up to Indigenous People's Day 2017, when each of us is free to choose whether to accept and perpetuate a distorted history or stand for truth and reconciliation grounded in acknowledgment. The time is long overdue for everyone to open all public events and gatherings with acknowledgment of the traditional Native inhabitants of the land. Please help to spread this guide, encouraging your colleagues, neighbors, officials, and institutions to adopt this practice as well.

The U.S. Department of Arts and Culture is a people-powered department, a grassroots action network inciting creativity and social imagination to shape a culture of empathy, equity, and belonging. We are grateful to all of the partners whose work inspired this guide. Special thanks to the following individuals who offered insight and support in its creation: T. Lulani Arquette (Native Hawaiian), Daniel Banks, Sherry Salway Black (Oglala Lakota), Lori Pourier (Oglala Lakota), Shirley Sneve (Rosebud Sioux), Rulan Tangen (mixed Indigenous heritage), Josh Reid (Snohomish), Tanaya Winder (Duckwater Shoshone/Pyramid Lake Paiute/Southern Ute) and Larissa FastHorse (Sicangu Nation Lakota) and Ty Defoe (Ojibwe/Oneida) of Indigenous Direction. Thank you to Nicholas Ward, Connie Fitzpatrick, and the Native Arts and Cultures Foundation for use of their photographs, and Keith BraveHeart (Oceti Sakowin: Oglala Lakota), Bunky Echo-Hawk (Pawnee/Yakama), Marlena Myles (Spirit Lake Dakota), Bryan D. Parker (Muscogee Creek/Choctaw/White Mountain Apache), Remy (Diné), and William Wilson (Diné) for the use of their artwork. Any omissions or errors are the responsibility of the USDAC.

Please feel free to be in touch: hello@usdac.us.

With gratitude,

The USDAC

TOGETHER, WE CREATE.





















# TABLE OF CONTENTS

INTRODUCTION	. 2
WHAT IS LAND ACKNOWLEDGMENT?	.3
WHY INTRODUCE THE PRACTICE OF LAND ACKNOWLEDGMENT?; A FEW	
DISCLAIMERS ABOUT ACKNOWLEDGMENT	
HOW TO ACKNOWLEDGE	.5
STEP ONE: IDENTIFY; STEP TWO: ARTICULATE; STEP THREE: DELIVER	
BEYOND ACKNOWLEDGMENT	.9
LEARN MORE; BUILD RELATIONSHIPS AND TAKE ACTION; DOWNLOAD	
ART OR MAKE YOUR OWN!; SPREAD THE WORD; ABOUT THE USDAC; BE IN	1
TOUCH	



"Before Here Was Here" by Bunky Echo-Hawk (Pawnee/Yakama)



## INTRODUCTION

We were a people before "We the People."

Jefferson Keel (Chickasaw), 20th President of the National Congress of American Indians, 2013

IN COUNTRIES SUCH AS NEW ZEALAND. AUSTRALIA, CANADA, AND AMONG TRIBAL NATIONS IN THE U.S., it is commonplace, even policy, to open events and gatherings by acknowledging the traditional Indigenous inhabitants of that land. While some individuals and cultural and educational institutions in the United

States have adopted this custom, the vast majority have not.

Together, we can spark a movement to make acknowledgment traditional lands a regular practice at public and private events.

Acknowledgment is a simple, powerful way of showing respect

and a step toward correcting the stories and practices that erase Indigenous people's history and culture and toward inviting and honoring the truth. Imagine this practice widely adopted: imagine cultural venues, classrooms, conference settings, places of worship, sports stadiums, and town halls, acknowledging traditional lands. Millions would be exposed-many for the first time-to the names of the traditional Indigenous inhabitants of the lands they are on, inspiring them to ongoing awareness and action.

For more than five hundred years, Native across the communities Americas have demonstrated resilience and resistance in the face of violent efforts to separate them from their land, culture, and each other. They remain at the forefront

> of movements protect Mother Earth and the life the earth sustains. Today, corporate greed and federal policy push agendas to extract wealth from the earth, degrading sacred land treaty rights.

in blatant disregard Acknowledgment is a critical public

intervention, a necessary step toward honoring Native communities and enacting the much larger project of decolonization and reconciliation.

We call on all artists, cultural workers, public officials, educators, administrators, community leaders, organizers, and engaged community members to open all public events and gatherings with acknowledgment of the traditional Native inhabitants of the land.

Photo courtesy of Native Arts and Cultures Foundation



# WHAT IS LAND ACKNOWLEDGMENT?

Acknowledgment by itself is a small gesture. It becomes meaningful when coupled with authentic relationships and informed action. But this beginning can be an opening to greater public consciousness of Native sovereignty and cultural rights, a step toward equitable relationship and reconciliation. Join us in adopting, calling for, and spreading this practice.

Naming is an exercise in power. Who gets the right to name or be named? Whose stories are honored in a name? Whose are erased? Acknowledgment of traditional land is a public statement of the name of the traditional Native inhabitants of a place. It honors their historic relationship with the land.

A Land Acknowledgment is a formal statement that recognizes the unique and enduring relationship that exists between Indigenous Peoples and their traditional territories.

Laurier Students' Public Interest Research Group, Ontario, Canada http://www.lspirg.org/knowtheland/

#### WHY INTRODUCE THE PRACTICE OF LAND ACKNOWLEDGMENT?



Photo by Nicholas Ward

- · Offer recognition and respect.
- Counter the "doctrine of discovery" with the true story of the people who were already here.
- Create a broader public awareness of the history that has led to this moment.
- Begin to repair relationships with Native communities and with the land.
- Support larger truth-telling and reconciliation efforts.
- Remind people that colonization is an ongoing process, with Native lands still occupied due to deceptive and broken treaties and practices of eminent domain and other mechanisms intended to benefit government or corporate America.
- Take a cue from Indigenous protocols, opening up spaces with reverence and respect.
- Inspire ongoing action and relationships.

Many countries are far ahead of the United States in adopting this practice. In Australia, New Zealand, and Canada there are protocols, maps, and pronunciation guides readily available. Many universities have made acknowledgment a policy, providing simple templates for students, staff, and faculty. Beginning in 2016, all Toronto public schools began opening their school days with a statement of acknowledgment.

The University of Alberta offers this explanation of acknowledgment:

To acknowledge the traditional territory is to recognize its longer history, reaching beyond colonization and the establishment of European colonies, as well as its significance for the Indigenous peoples who lived and continue to live upon this territory, and whose practices and spiritualities were tied to the land and continue to develop in relationship to the land and its other inhabitants today.

Acknowledgment in these countries is a small part of a more significant commitment to truth and reconciliation–including official government apologies and truth commissions leading to significant public recommendations and reforms.

In Australia, many formal events begin with a "Welcome to Country." While a Land Acknowledgment can be offered by anyone hosting or leading an event, a Welcome to Country is offered by an Indigenous elder or community leader. The custom is to offer compensation for leading this more formal ceremonial welcome.

#### A FEW DISCLAIMERS ABOUT ACKNOWLEDGMENT:

- It's simple. And also not so simple. In some cases the traditional inhabitants of a place may be clear. In other cases whom to recognize is much less so. Do your research. While the act of naming traditional inhabitants may not take much time, moving into right relationship requires preparation.
- This guide doesn't offer the one right way to acknowledge. What's offered here is not a comprehensive checklist or set of universally acceptable protocols. There are currently 567 federally recognized tribal nations, each with its own history and protocols for welcome and acknowledgment. There are also state-recognized tribes and peoples, including Native Hawaiians who reside on six islands. There is no one way of doing this.
- Acknowledgment is made meaningful through specific context and relationship. Whenever possible, the best entry point into the practice of acknowledgment is through relationship and dialogue with Native communities in the area.
- The practice of formal welcome and acknowledgment of land is not new. Acknowledgment has long been practiced-typically in much more nuanced, formal, and ceremonial ways-within Indigenous communities.
  - Many artists, activists, presenters, academics, and others have been starting events with acknowledgment for decades. By publishing this guide, we hope to draw on these histories to help spark a movement to make acknowledgment commonplace.
- Acknowledgment is but a first step. It does not stand in for relationship and action, but can begin to point toward deeper possibilities for decolonizing relationships with people and place.

DID YOU KNOW? Between 1776 and 1887, the United States seized over 1.5 billion acres from America's indigenous people by treaty and executive order.

This interactive Invasion of America map shows how that happened over time. Note that Alaska and Hawaii are not included.



## **HOW TO ACKNOWLEDGE**

Below are suggested steps to acknowledging traditional land at the opening of a public gathering or event. The best way to root this practice in a local context is through dialogue with local Native groups. Not yet having those relationships doesn't mean you can't begin.

#### **STEP ONE: IDENTIFY**

The first step is identifying the traditional inhabitants of the lands you're on. This task may be complicated by multiple and contested histories of settlement, resettlement, and recognition. Many places are now home to Native people who have called that land home from time immemorial and also to those relocated from elsewhere. The goal of acknowledgment is recognizing and uplifting, not hurting or causing further division. So it is important to proceed with care, doing good research before making statements of acknowledgment.

Here are some places you can look online:

- Wikipedia entries on many cities document some history of Indigenous inhabitation. Be sure to cross-check what you find there with other sources.
- This map of Native Land is one of the more comprehensive maps available: https://native-land.ca/
- The Native Languages site offers breakdown by state, with contact information for local tribes: <a href="http://www.native-languages.org/">http://www.native-languages.org/</a>

In addition to consulting local Native individuals and organizations, you can check to see if there are resources at local universities and colleges, especially those with American Indian/Native/Indigenous Studies centers, programs, and/or departments.

If multiple tribal groups claim belonging to the land, consider not naming one particular group or naming all of them. Ideally, this decision should be made through dialogue with local Native elders and culture bearers, respecting their wishes about how they desire to be named.

A DEEPER STEP: Identify Native elders and culture-bearers in your region to join in a conversation about how they would like to see this practice take shape locally, particularly how it could be of greatest benefit for their communities. You can use this guide as a jumping-off place for conversation. If you are part of an organization or group, consider offering an honorarium to those who take part in the dialogue. This dialogue could also be a public forum, engaging others who want to learn about this practice. Or you could share a video, transcript, or other reporting to inform and engage the wider community.

#### **STEP TWO: ARTICULATE**

Once you've identified the group or groups who should be recognized, formulate the statement of acknowledgment you'll share at the beginning of public gatherings. There is no exact script for this. Craft yours after considering several levels of detail you might introduce.

At its simplest, an acknowledgment could look like this:

"We acknowledge that we are on the traditional land of the People."
Beginning with just this simple sentence would be a meaningful intervention in most U.S. gathering spaces
From there, there are many other elements to bring into acknowledgment:
Often, statements specifically honor elders:
"I would like to acknowledge that this meeting is being held on the traditional lands of the People, and pay my respect to elders both past and present."
Some allude to the caring, reciprocal relationship with land:
"I want to respectfully acknowledge the People, who have stewarded this land throughout the generations."
Acknowledgments may also make explicit mention of the occupied, unceded nature of the territory in which a gathering is taking place:
"We would like to begin by acknowledging that the land on which we gather is the occupied/unceded/ seized territory of the People."
"I would like to begin by acknowledging that we are in, the ancestral and unceded territory

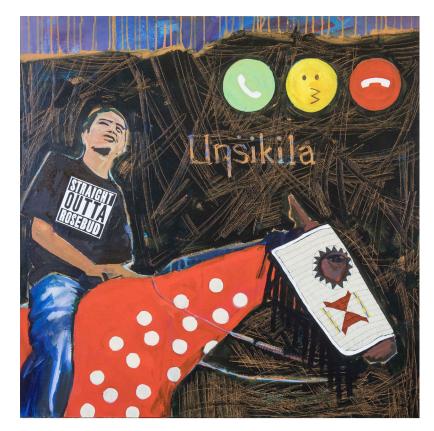
In Canada it is not uncommon to make mention of the specific treaties by which land was designated to a particular tribal group. You may wish to do additional research to name the moment at which treaties were made as well as when they were broken and land unlawfully taken.

The truth is complicated. Beneath the contemporary surface of any site in the United States, there are histories of belonging that have been erased, overlooked, contested and forgotten, all ways to support ideas like "manifest destiny" which justified the conquest of Native lands. Lengthier statements of acknowledgment can center Native communities while also acknowledging the many communities that have contributed to the existing culture of place. For example:



Photo by Connie Fitzpatrick

You may choose to begin with a simple statement of acknowledgment and elaborate over time as you learn more, build relationships with members of local Native communities, and grow more comfortable with the practice.



"Takunsa Unsikila" by Keith BraveHeart (Oceti Sakowin: Oglala Lakota)

DID YOU KNOW? "There are 567 federally recognized Indian Nations (variously called tribes, nations, bands, pueblos, communities and native villages) in the United States... Additionally, there are state recognized tribes located throughout the United States recognized by their respective state governments."

Learn more from the National Congress of American Indians

#### STEP THREE: DELIVER

Once you've identified whom to name and practiced your statement (including pronunciation of names), offer your acknowledgment as the first element of a welcome to the next public gathering or event that you host. If in the process of learning about acknowledgment you've built relationships with members of Native communities, consider inviting them to give a welcome before yours.

There's a danger that a practice like this becomes just another piece of protocol, delivered flatly and falling on deaf ears. How many times have you spaced out as the flight attendant goes through emergency procedures? Or failed to silence your cell phone even though that was requested at the beginning of a show?

Acknowledgment should be approached not as a set of obligatory words to rush through. These words should be offered with respect, grounded in authentic reflection, presence, and awareness. As you step up to offer acknowledgment, breathe in awareness of both the present and of the histories that connect you with the people you are naming. Consider your own place in the story of colonization and of undoing its legacy. At your next gathering, try acknowledgment out, see how it feels, observe how or if it shifts the room. Over time, through practice, you'll learn more about what it means and what it opens up for you and others.

Statements of acknowledgment don't have to be confined to spoken words. Some artists, scholars, activists, and others have begun to include acknowledgment in email signatures or on websites. Consider using social media to amplify your acknowledgment. For example, post an image or a story of an event where your acknowledgment was offered, tagging it #HonorNativeLand to inspire others..

Any space, three-dimensional or digital, presents an opportunity to surface buried truths and lift up Native sovereignty, priming our collective culture for deeper truth and reconciliation efforts.



"Annual Canoe
Journey, Washington"
Photo courtesy of
Native Arts and
Cultures Foundation

"We are still America. We Know the rumors of our demise. We spit them out. They Die Soon."

Joy Harjo (Muscogee), 2015 Poetic Address to the Nation



# BEYOND ACKNOWLEDGMENT

Acknowledgment is the beginning. Acknowledgment-and the research required to do it with integrity-should be an invitation to deeper analysis, relationship, and action.

"I think we need to start imagining a constellation of relationships that must be entered into beyond territorial acknowledgments. Great, that's awesome you know you're on (for example) Treaty 6 territory. That's great you acknowledge that perhaps the Indigenous view of that treaty, that the land was not surrendered, is correct. Perhaps you understand the tension of your presence as illegitimate, but don't know how to deal with it beyond naming it. Maybe now it is time to start learning about your obligations as a guest in this territory. What are the Indigenous protocols involved in being a guest, what are your responsibilities? What responsibilities do your hosts have towards you, and are you making space for those responsibilities to be exercised? To what extent are your events benefiting your hosts?"

 Chelsea Vowel, Métis from the Plains Cree speaking community of Lac Ste. Anne, Alberta http://apihtawikosisan.com/2016/09/beyond-territorial-acknowledgments/

#### **LEARN MORE**

Take time to learn about the Indigenous history of the land you live on, as well as the contemporary context of Native groups in your region. Search for books, articles, people, and organizations that you can learn from.

- Find syllabi online to follow on your own or with a study group. Here is an example of a thoughtful syllabus created in solidarity with efforts at Standing Rock to resist the construction of the Dakota Access Pipeline.
- For an overview of Tribal Nations and their historical relationship to the U.S. government, **read this primer** from the National Congress of American Indians.
- Educate yourself on the history of settler colonialism and genocide in the United States by reading (or listening to) *An Indigenous People's History of the United States* by Roxanne Dunbar-Ortiz.
- Learn about the history of broken treaties in the U.S. and about Indigenous sovereignty movements to
  correct for past injustices. Read the American Indian Movement's "Trail of Broken Treaties 20 Point Position
  Paper" here. Read about the Native Hawaiian sovereignty movement here. Read Suzan Shown Harjo's
  Nation to Nation: Treaties Between the United States and American Indian Nations.
- Read the United Nations Declaration on the Rights of Indigenous Peoples. The United States was one of four nations to vote against the declaration when it was first adopted in 2007. It was the last of the four to reverse that in 2010.
- Where can a Truth and Reconciliation process lead? Check out the calls to action that emerged from Canada's commission.

• Consider that the 2010 Census listed the percentage of urban Native people at 71%. Many Indigenous people are among those seeking or building community in cities.

#### **BUILD RELATIONSHIPS AND TAKE ACTION**

- Find out if there are active Native groups or organizations in or near your community. Learn about their work and see how you can support them.
- Be in touch with local Native community members to discern how best to introduce the practice of acknowledgment and explore how that might lead to further dialogue and collaboration.
- Look around and ask yourself: are there Native folks present at your events? On your team? On your board? If not, what would it take to begin building those relationships? How might you move from acknowledgment into relationship? If your role involves programming at a cultural or educational institution, how might you ensure that the programming itself represents a commitment to Native voices, stories, and perspectives?
- Follow Indigenous leadership on efforts to resist destruction of land and life. Read this powerful call to action from Indigenous Women Rising.

#### A FEW ORGANIZATIONS TO CHECK OUT:

- Native Arts and Cultures Foundation. Expose yourself to the work of Native artists, poets, musicians, authors, filmmakers working in community.
- Indigenous Environmental Network, "an alliance of Indigenous Peoples whose Shared Mission is to Protect the Sacredness of Earth Mother from contamination & exploitation by Respecting and Adhering to Indigenous Knowledge and Natural Law."
- National Congress of American Indians: NCAI "founded in 1944, is the oldest, largest and most representative American Indian and Alaska Native organization serving the broad interests of tribal governments and communities."
- First People's Fund works to "honor and support the Collective Spirit® of First Peoples artists and culture bearers"
- Vision Maker Media "empowers and engages Native People to tell stories."
- Cultural Survival "advocates for Indigenous Peoples' rights and supports Indigenous communities' selfdetermination, cultures and political resilience."
- Endangered Language Alliance: NYC-based organization that "documents and describes underdescribed and endangered languages, educating a larger public and collaborating with communities."
- Indian Country Media Network: Source for Native news. On hiatus, but archive still accessible.

#### **DOWNLOAD ART OR MAKE YOUR OWN!**

Imagine going to a local coffee shop, music venue, grocery store, or even town hall, and finding a sign on the wall acknowledging traditional lands. Sound far-fetched? It doesn't have to be! As part of this campaign to #HonorNativeLands, we partnered with several artists to create downloadable signs that you can customize and post in your community. Signs and posters are available for download from the Honor Native Land Public Folder.

You are also invited to make your own signs or posters. Consider partnering with local artists and a local printshop to make a customized set of acknowledgment posters for your community.

#### SPREAD THE WORD

Share the guide and call to action. In the **Honor Native Land Public Folder** there are sample social media posts, signs and other materials that you can use to spread the word about this campaign. Use the hashtag #HonorNativeLand.

#### TAKE THE PLEDGE

We urge organizations, collectives, institutions, and agencies to publicly commit to practicing traditional Native land acknowledgment. To stand and be counted and to inspire others with your commitment, take the pledge here.

#### **ABOUT THE USDAC**

The U.S. Department of Arts and Culture (USDAC) is a people-powered department—a grassroots action network inciting creativity and social imagination to shape a culture of empathy, equity, and belonging. Since 2014, the USDAC has engaged more than 25,000 artists, activists, and allies in 40+ states in arts-based dialogues and actions. By creating opportunities for learning, connection, and collective action at the local and national level, the USDAC works toward a society that affirms the right to culture; values each community's heritage, contributions, and aspirations; and dismantles all barriers to love and justice. For more information and to get involved visit: www.usdac.us.

#### **BE IN TOUCH**

Did this guide inspire you to action? Do you already have stories of success or challenges implementing acknowledgment as a practice at your organization or institution? Do you want to strategize about how to spread the practice of acknowledgment in your region or create a campaign to introduce acknowledgment as official policy in your town or city?

We'd love to hear from you. Drop us a line at hello@usdac.us.



"Auto Immune Response" by William Wilson (Diné)

# Proclamation

Declaring April 5-9, 2021 as Community Development Week in the City of Tualatin

WHEREAS, the week of April 5-9, 2021 has been designated as National Community Development Week by the National Community Development Association to celebrate the Community Development Block Grant (CDBG) Program and the HOME Investment Partnerships (HOME) Program; and

WHEREAS, the CDBG Program provides annual funding and flexibility to local communities to provide decent, safe and sanitary housing, a suitable living environment and economic opportunities to low-and moderate-income people; and

WHEREAS, the HOME Investment Partnerships (HOME) Program provides funding to local communities to create decent, safe, affordable housing opportunities for low-income persons. Nationally, over one million units of affordable housing have been completed using HOME funds; and

WHEREAS, over the programs' history, our community has received a total of \$1,810,617 in CDBG funds;

NOW, THEREFORE, BE IT PROCLAIMED BY THE CITY COUNCIL OF THE CITY OF TUALATIN, Oregon that the week of April 5-9, 2021 is National Community Development Week in support of these two valuable programs that have made tremendous contributions to the viability of the housing stock, infrastructure, public services, and economic vitality of our community. The Council urges Congress and the Administration to recognize the outstanding work being done locally and nationally by the Community Development Block Grant Program and the HOME Investment Partnerships Program by supporting increased funding for both programs in FY2022.

INTRODUCED AND ADOPTED this 22<sup>nd</sup> day of March, 2021.

CITY OF TUALATIN, OREGON
ВУ
Mayor ATTEST:
BY
City Recorder



**Sagert Street** 



# Tualatin



**Juanita Pohl Senior Center** 



**Stoneridge Park** 





## CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Ross Hoover, Parks and Recreation Director

Rich Mueller, Parks Planning and Development Manager

**DATE:** March 22, 2021

#### SUBJECT:

Arbor Week Presentation and Proclamation

#### **EXECUTIVE SUMMARY:**

Arbor Week is the first full week of April each year. Arbor Week activities and proclamation are in conjunction with Tree City USA requirements and recognition. Vice-chair, Brandon Gill and Emma Gray of the Tualatin Park Advisory Committee will present the Arbor Week presentation.

#### Tree City USA Standards

- The Tualatin Park Advisory Committee acts as the City Tree Board
- A Tree Care Ordinance
- A Community Forestry Programs with an Annual Budget of at Least \$2 Per Capita
- An Arbor Day/Week Observance and Proclamation

Enjoy the Benefits of Trees (Arbor Day Foundation in cooperation with the USDA Forest Service)

- Economic Benefits
  - o Trees increase property values
- Energy Savings
  - Trees reduce energy consumption
- Community Rejuvenation
  - Trees reinvigorate neighborhoods
  - Trees reduce crime
- Nature Education
  - Help students succeed
- Community Pride
  - Trees unite neighborhoods
- Environmental Conservation
  - Trees reduce the effects of climate change
  - Benefit wildlife
  - Provide much-needed cooling
  - Help clean our drinking water
  - Clean out air
- Health and Wellness
  - Trees contribute to our health

- Beautification
  - o Beautification enhances communities

#### **ATTACHMENTS:**

Presentation Proclamation

# Arbor Week 2021 April 4-10









### **The Purpose of Arbor Week**

Tualatin recognizes the first full week in April as **Arbor Week** to celebrate the many contributions that trees make to our lives and community.

The benefits of trees:

**Public Health & Social Benefits** 

- Clean air
- Noise reduction
- Reduce crime
- Traffic calming

#### **Environmental Benefits**

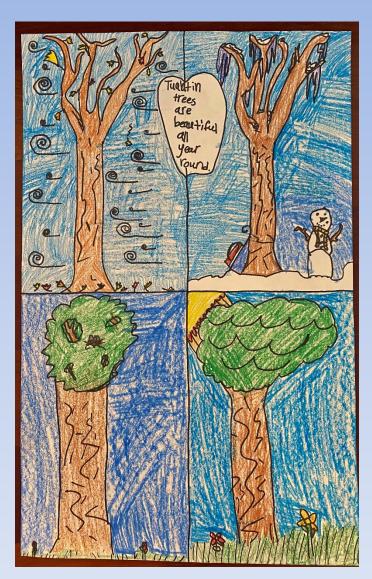
- Climate change
- Energy conservation
- Water filtration
- Wildlife habitat

#### **Economic Benefits**

- Increase home value
- Attract businesses



### Kids' Poster Contest: "Tualatin Trees are



"Trees are Beautiful All Year Round"

Darcy P.

Grades K-5



"

"Trees are Pretty" Cassidy W. Grades 6-8

### **Tualatin Trees Photo Contest**



"A Quiet Moment"

First Place – Angela Bingham

Location – Tualatin High School

### **Tualatin Trees Photo Contest**



"Tualatin in Bloom"
Second Place – Royce Waxenfelter
Location – Makah Court



"A Place to Call Home"

Third Place – Michelle Corse

Location – Brown's Ferry Park

### **Winter Storm Damage 2021**

#### STREET TREES

- 144 Street trees will likely need replacement
- 89 Street trees fell/cut down due to damage
- 591 addresses that have limbs hanging







### **Tree City USA**

The Tree City USA certification is awarded by the National Arbor Day Foundation to recognize communities that have proven their commitment to an effective, ongoing community forestry program.

Tree City USA Standards Include: Tree Board, Tree Care Ordinance, Community Forestry Program with Budget, and Arbor Week Observance and Proclamation.

The City of Tualatin is Recognized as a **Tree City USA** for the 34<sup>th</sup> consecutive Year!









#### $\bigcirc$

# Proclamation

Declaring the Week of April 4-April 10, 2021 as Arbor Week in the City of Tualatin

WHEREAS, Arbor Day is a celebration observed throughout the nation and the world in which individuals and groups are encouraged to plant, care for, and celebrate the many values of trees, and Arbor Day is observed in the State of Oregon during the first full week of April, which this year will be April 4–10, 2021; and

WHEREAS, healthy trees reduce the erosion of topsoil by wind and water, moderate the temperature, calm traffic, clean the air, produce oxygen, provide habitat for wildlife, and are a renewable resource giving us paper and countless other wood products; and

WHEREAS, trees beautify our community, increase property values, and enhance the economic vitality of business areas in Tualatin, and thousands of trees and shrubs are planted by volunteers in Tualatin's parklands every year; and

WHEREAS, 2021 marks the 34<sup>th</sup> consecutive year the City of Tualatin has been certified as a Tree City USA by the National Arbor Day Foundation for following best practices in community forestry management.

NOW, THEREFORE, BE IT PROCLAIMED BY THE CITY COUNCIL OF THE CITY OF TUALATIN, Oregon that the City of Tualatin designates the week of April 4-10, 2021 as Arbor Week in the City of Tualatin.

All are urged to support efforts to protect and plant trees to gladden the hearts and promote the well being of present and future generations.

The City of Tualatin supports the Oregon Department of Forestry and the National Arbor Day Foundation in their recognition of the value of trees and forests by proclaiming April 4-10, 2021, as Arbor Week in Tualatin.

INTRODUCED AND ADOPTED this 22<sup>nd</sup> day of March, 2021.

CITY OF TUALATIN, OREGON
BY
Mayor
ATTEST:
BY
City Recorder



## CITY OF TUALATIN Staff Report

TO: Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

FROM: Nicole Morris, Deputy City Recorder

**DATE:** March 22, 2021

#### **SUBJECT:**

Consideration of Approval of the City Council Work Session and Regular Meeting Minutes of March 8, 2021

#### **RECOMMENDATION:**

Staff respectfully recommends the Council adopt the attached minutes.

#### **ATTACHMENTS:**

- -City Council Work Session Meeting Minutes of March 8, 2021
- -City Council Regular Meeting Minutes of March 8, 2021



# OFFICIAL MINUTES OF THE TUALATIN CITY COUNCIL WORK SESSION MEETING FOR MARCH 08, 2021

Present: Mayor Frank Bubenik, Councilor Bridget Brooks, Councilor Maria Reyes, Councilor Valerie Pratt, Councilor Cyndy Hillier, Councilor Christen Sacco

Absent: Council President Nancy Grimes

Mayor Bubenik called the meeting to order at 5:30 p.m.

#### 1. Stormwater Master Plan – Basalt Creek.

Community Development Director Kim McMillan presented information on the addition of the Basalt Creek and Southwest Concept areas to the Stormwater Master Plan. She stated a consultant will be hired to do field assessments along with Clean Water Services working to determine if there are any specialized needs for the areas. Director McMillian state next steps would be to determine the scope of work for adding the additional areas and then to seek a consultant.

Councilor Hillier asked for clarification that this is separate work from transportation planning. Director McMillan stated it is just for stormwater planning.

Councilor Brooks asked about the management of development before the plan is in place. Director McMillan stated they would look to Clean Water Services for regulations that are already in place.

Councilor Pratt asked if the master plan will encompass what is already known to be developed. Director McMillan stated planning is done from already designated zoning for the area.

#### 2. 2021 City Council Advance Debrief.

City Manager Sherilyn Lombos presented the 2021 City Council Advance debrief. She highlighted upcoming issues as discussed for 2021 including: COVID response, transportation, housing, parks, comprehensive planning, water, city facilities, social justice issues, economic inequities, and climate action planning. Manager Lombos recapped the Connecting with Creativity activity and the Improv Mindset. She stated the Council revisited the 2030 Vision to make sure it was still relevant moving forward. Manager Lombos presented the updated 2030 Vision Statements for feedback.

Councilor Brooks stated she would like to see resilience used as a visioning term. Manager Lombos noted a good place to add that would be to the crisis preparedness priority list.

Councilor Pratt stated she would like to see the resiliency piece flushed out more at the next advance.

Manager Lombos shared the 2021 priorities as discussed including: housing, transportation, diversity, equity, inclusion and social justice, environment, community assets, economic development, and crisis preparedness.

Councilor Brooks asked to have Bee City and Tree City plans added as bullets under the Environment priorities. She would also like to add Arts as a bullet point under Community Assets.

Councilor Pratt spoke in favor of adding Bee City and Tree City plans to the list. She asked for further definition of Cultural Competency Training. Councilor Brooks expressed concern with the term as it can be a controversial term. Manager Lombos suggested it be changed to Diversity, Equity, Inclusion (DEI) training.

Councilor Hillier suggested adding CERT under Crisis Preparedness. Councilor Pratt agreed.

Manager Lombos shared the council and staff roles and expectations. She suggested adding the Improv Mindset and the Ways to Work Together discussions to the placemat.

Councilor Sacco stated the advance was extremely beneficial as a new councilor.

Councilor Reyes joined the meeting at 6:08 p.m.

#### 3. Council Meeting Agenda Review, Communications & Roundtable.

Councilor Hillier stated the Science and Technology Scholarship committee will be meeting to discuss the scholarship and will report back at a future meeting.

Councilor Pratt stated she attended an Environmental Sustainability and Housing webinar that was hosted by the city, the Council Committee on Advisory Appointments, and the C4 meeting. Councilor Pratt asked the Council to consider a resolution to support the Stafford Area asking Clackamas County to put a moratorium on conditional use permits in the area. She does not want to see development of the area done piece meal.

Mayor Bubenik asked if other land use decision besides conditional use can be made on the area. City Attorney Brady stated they could. Mayor Bubenik suggested making the request broader to cover other land use decisions until the cities can make decisions on land use based on the IGA. Council consensus was reached to support the resolution and ask Clackamas County to not approve any further land development in the area until a better vision can be made. City Manager Lombos asked if the Council would like participation in the resolution to be from all three cities. Consensus was reached to ask all cities involved to participate.

Councilor Brooks stated she attended the Policy Advisory Board meeting and the Local Implementation Planning meeting. She thanked Buck Braden for Chairing the Tualatin Arts Advisory Committee for many years. Councilor Brooks stated she has been attending the National League of Cities convention virtually this week.

Councilor Reyes stated she attended the Council Committee on Advisory Appointments meeting.

Mayor Bubenik stated he attended the Metro Mayors Consortium meeting, the Greater Portland Inc. meeting, and participated in a call with Representative McClain on transportation.

Mayor Bubenik adjourned the meeting at 6:31 p.m.
Sherilyn Lombos, City Manager
/ Nicole Morris, Recording Secretary
/ Frank Bubenik, Mayor

Councilor Hillier encouraged citizens to call 211 or go to www.getvacinnated.oregon.gov to

register to get vaccinated.



# OFFICIAL MINUTES OF THE TUALATIN CITY COUNCIL MEETING FOR MARCH 08, 2021

Present: Mayor Frank Bubenik, Councilor Bridget Brooks, Councilor Maria Reyes, Councilor Valerie Pratt, Councilor Cyndy Hillier, Councilor Christen Sacco

Absent: Council President Nancy Grimes

#### Call to Order

Mayor Bubenik called the meeting to order at 7:00 p.m.

#### Pledge of Allegiance

Moment of silence for those who have lost their lives to COVID-19

#### **Public Comment**

None.

#### **Consent Agenda**

Motion to adopt the consent agenda made by Councilor Brooks, Seconded by Councilor Pratt. Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

#### MOTION PASSED

- 1. Consideration of Approval of the City Council Work Session and Regular Meeting Minutes of February 22, 2021
- 2. Consideration of Approval of Late Liquor License Renewals for 2021
- 3. Consideration of Approval of a New Liquor License Application for Tiny Wolf Brewing, LLC

#### **Special Reports**

1. Quarterly Financial Report- 2nd Quarter of FY 2020-21

Assistant City Manager Don Hudson presented the FY 2020-21 2<sup>nd</sup> Quarter Financial Report. He presented budget to actual numbers for the general fund revenues and expenditures, building fund revenues, road utility fee fund revenues and expenditures, road operating fund revenues and expenditures, Core Area Parking fund revenues, water operating revenues, and sewer operating fund revenues. Manager Hudson shared the quarter end investment report, included in the packet. He noted one compliance issue stating it was for reaching the limit on investments with the state pool due to the deposit of property tax revenues. Manager Hudson shared the investment portfolio performance. Manager Hudson stated the city participated in CARES Act Funding through the Small Business Support fund, Cities and Special Districts Assistance program, and the Utility Assistance program. He noted additional funds came from the Business

Assistance Grant from the State of Oregon and the Coronavirus Emergency Supplemental funding from the Criminal Justice Commission. Manager Hudson stated the city has kicked off the FY 2021/2022 budget process, he noted budget meeting will be coming up in May.

Councilor Pratt asked if property tax payments to the city this year will be delayed due to the pandemic. Manager Hudson stated he is confident the city will meet or exceed the budgeted amount.

Councilor Pratt asked what investments the city can make. Manager Hudson stated the city's investment policy outlines what the city can invest in.

Councilor Brooks asked how the eviction moratorium ending will have impacts on the city's budgets. Manager Hudson stated there might be a slight decline in utility revenue. He doesn't expect it to have significant impacts on the city's overall budget.

Mayor Bubenik asked about the house bill that will allow groups of cities to create their own banks due to low returns on state funds. Manager Hudson stated he is watching the bill but he doesn't think it is likely he would recommend the city participating in those programs.

#### Public Hearings - Quasi-Judicial

 Consideration of a Plan Map Amendment and Plan Text Amendment modifying Map 10-1 of the Tualatin Comprehensive Plan and Chapter 51 of the Tualatin Development Code, amending the designated boundaries of Neighborhood Commercial (CN) and Medium Low Density Residential (RML) zones for parcels located at Tax Map 2S135D, Lots 400, 401, 500, and 501 (File No. PMA 20-0002 and PTA 20-0005).

Mayor Bubenik read ORS 197.763 (5-6) and ORS 197.763 (3b). Mayor Bubenik opened the hearing for the Plan Map Amendment and Plan Text Amendment modifying Map 10-1 of the Tualatin Comprehensive Plan and Chapter 51 of the Tualatin Development Code, amending the designated boundaries of Neighborhood Commercial (CN) and Medium Low Density Residential (RML) zones for parcels located at Tax Map 2S135D, Lots 400, 401, 500, and 501 (File No. PMA 20-0002 and PTA 20-0005).

Assistant Community Development Director Steve Koper and Assistant Planner Tabitha Boschetti presented the Basalt Creek Plan Map/Text Amendment (PMA 20-0002/PTA 20-0005). Director Koper stated the applicant is requesting a change in zone map boundaries between Medium Low Density Residential (RML) and Neighborhood Commercial (CN) zones and eliminating restrictions on locating CN zone within 300 feet of a school property. He shared maps of the subject area, existing zoning, and proposed zoning. The conceptual development diagram was shared to show how a commercial development could potentially work in the area. Director Koper presented the proposed text amendment. He noted the language was originally added at a time when there was no zones for CN. The concern at the time was there being a small convenience store that would act as a nuisance being so close to a school. Director Koper stated all applicable criteria have been met for granting of the PMA and PTA.

Planning Commission Chair Bill Beers stated this was presented to the Planning Commission in February. He stated the commission is forwarding a recommendation of approval for both the PMA and the PTA.

Mimi Doukas, AKS Engineering, on behalf of applicant Lennar Northwest presented the Autumn Sunrise Neighborhood Commercial proposal. They are proposing this change for future

development of the area as it allows for safe access to SW Boones Ferry Road, combines access between properties, and allows for greater development activities. Ms. Doukas spoke to the local street plan and the connection needed for homes in the area. She stated without the changes they cannot meet the 600-foot separation standard from both the future residential street access and future Basalt Creek Parkway and no direct access to the new alignment of Parkway would be permitted creating routing through the residential neighborhood. Ms. Doukas stated the amendment provides shared access to SW Boones Ferry Road through a local street, meets required access spacing, minimizes traffic congestion, limits commercial traffic through residential neighborhood, and is more desirable to a commercial layout. She addressed concerns presented from the Lucini's in regards to stormwater, traffic, and access. Ms. Doukas stated the application has been revised to add "basic utilities" to the permitted uses of the CN district, the addition of traffic materials demonstrating no impact with this proposal, clarification was provided on intent of the application and future development of the adjacent sites, and an updated Commercial Conceptual Layout to reflect conditions and ownership. She shared the revised Conceptual Layout showing a regional storm pond that is slightly larger to treat both commercial and residential sites, slightly less parking, and removal of the truck circulation at the back of the site.

#### **PUBLIC COMMENT**

John Lucini spoke in support of the application if conditions they submitted in their letter (on record) are met. He thanked Lennar for meeting with them in person to hear their concerns. He noted the proposed changes that were submitted by Lennar address their concerns and he would like to see the conditions approved as part of the PTA and PMA.

#### COUNCIL QUESTIONS

Councilor Pratt asked how far the edge of the property is from the school. Ms. Doukas says the edge of lot to the school is about 900 feet but the properties abut.

Councilor Pratt asked about the 200 foot setback for the front of the property. Planner Boschetti stated that setback is from the street.

Councilor Pratt asked if there is only one access for the parking lot or if a right-turn in and out can be added. Ms. Doukas stated future traffic studies will be exploring that as an option.

Councilor Brooks asked about alcohol sales for small retail in that area. Director Koper stated it is not a zoning issue so there is no distinction in the code.

Councilor Hillier asked for clarification on what can go in those small businesses. She wants to make sure a medical marijuana facility can't locate in the area. Director Koper stated the land is too close to a residential area to locate a marijuana facility there.

Councilor Reyes asked what the building height would be in the area. Planner Boschetti stated the maximum height in the zone is 25 feet.

Councilor Pratt asked if a vape shop would be allowed in the development. Director Koper stated legally sold products can be sold there.

Mayor Bubenik asked if the city can have conditions on a PTA. Ms. Doukas stated zone changes sometimes are approved with conditions that run with the site to make sure the development is meeting the intent for the zone itself. City Attorney Sean Brady stated the map

and text are what is being changed tonight not the proposed conceptual maps. He stated he would need to further research the options for conditions.

MOTION to continue hearing to a date certain made by Councilor Brooks, seconded by Councilor Pratt.

Ms. Doukas withdrew the proposed conditions to not be part of the request so that the process can move forward tonight.

Councilor Brooks stated she wants to make sure the conditions are still considered.

Mayor Bubenik asked if the conditions could be approved during application and development. Attorney Brady stated the conditions could be approved at that time if they are appropriate.

MOTION WITHDRAWN by Councilor Brooks. She noted the intention is still there to have the conditions applied at the right time.

Mr. Lucini stated they have safety concerns with the development of the area and would like to see the conditions addressed.

Councilor Pratt would like staff to reference the conditions discussed tonight when the applicant applies for development. Attorney Brady stated the code dictates what the staff has to do, which includes mitigating concerns with stormwater.

Councilor Brooks asked if previous issues on the Lucini sites where from the city. Attorney Brady stated those were not from the city. Mrs. Lucini stated they have provided a report that details the issues that have occurred.

Community Development Director McMillian stated the application process will require things in the conditions tonight such as a traffic analysis and detention and water quality studies.

Mayor Bubenik closed the hearing.

### COUNCIL DELIBERATIONS

Councilor Pratt stated she has concerns with the 300 feet from a school being removed as it would apply to other sites as well. Director Koper stated there are no other CN in Tualatin right now. He stated the Council would get to decide on amendments in the future on where the CN could be applied and if it is appropriate for the proposed area.

Motion to approve the Plan Map Amendment and Plan Text Amendment modifying Map 10-1 of the Tualatin Comprehensive Plan and Chapter 51 of the Tualatin Development Code, amending the designated boundaries of Neighborhood Commercial (CN) and Medium Low Density Residential (RML) zones for parcels located at Tax Map 2S135D, Lots 400, 401, 500, and 501 (File No. PMA 20-0002 and PTA 20-0005) made by Councilor Sacco, Seconded by Councilor Hillier.

Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco MOTION PASSED

### **General Business**

1. Consideration of Ordinance No. 1455-21 an Ordinance Repealing Ordinance No. 1453-21

City Attorney Brady stated the previous ordinance was for adoption of the Stormwater Master Plan into the Comprehensive Plan. He stated the proposed ordinance adds the Basalt Creek and SW Concept Plan areas to the master plan.

Motion for first reading by title only made by Councilor Pratt, Seconded by Councilor Brooks. Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

### MOTION PASSED

Motion for second reading by title only made by Councilor Pratt, Seconded by Councilor Brooks. Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

### **MOTION PASSED**

Motion to adopt Ordinance No. 1455-21 repealing Ordinance No. 1453-21 made by Councilor Pratt, Seconded by Councilor Brooks.

Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Reyes, Councilor Pratt, Councilor Hillier, Councilor Sacco

MOTION PASSED

### **Council Communications**

Councilor Brooks encouraged those who have been vaccinated to continue to practice safe social distancing.

Councilor Reyes thanked all the volunteers who serve on committees and those who show interest.

# Adjournment

Mayor Bubenik adjourned the meeting at 9:07 p.m.		
Sherilyn Lombos, City Manager		
	_ / Nicole Morris, Recording Secretary	
	/ Frank Bubenik Mayor	



# CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Nicole Morris, Deputy City Recorder

**DATE:** March 22, 2021

### SUBJECT:

Consideration of Approval of Late Liquor License Renewals for 2021

### **RECOMMENDATION:**

Staff respectfully recommends the Council approve endorsement of the liquor license renewals for 2021 as listed in Attachment A.

### **EXECUTIVE SUMMARY:**

Annually, the Oregon Liquor Control Commission (OLCC) requires that all liquor licenses are renewed. According to the provisions of City Ordinance No. 680-85, establishing procedures for liquor license applicants, applicants are requires to fill out a City application form, from which a review by the Police Department is conducted according to standards and criteria established in the Ordinance. The liquor license renewal applications are in accordance with all ordinances and the Police Department has conducted reviews of the applications.

According to the provisions of Section 5 of Ordinance No. 680-85 a member of Council or the Public may request a public hearing on any of the liquor license renewal requests. If such a public hearing request is made, a hearing will be scheduled and held on the license. It is important that any request for such a hearing include reasons for said hearing.

### FINANCIAL IMPLICATIONS:

A renewal fee of \$35 has been paid by each applicant.

### **ATTACHMENTS:**

-Attachment A- Liquor License Late Renewals 2021

# **2021 LATE LIQUOR LICENSE RENEWALS**

BAJA FRESH	
BAY CLUB OREGON	
OUTBACK STEAKHOUSE	
SHARI'S #242	
TENDER LOVING EMPIRE	
THREE MERMAIDS PUBLIC HOUSE	
WOVEN WINEWORKS	
76 OF TUALATIN	



# CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Mike McCarthy, Principal Transportation Engineer

Jeff Fuchs, Public Works Director

**DATE:** March 22, 2021

### SUBJECT:

Consideration of Resolution 5533-21 Authorizing The City Manager to Execute Contract Amendments with Wallis Engineering for Professional Engineering and Related Services

### **RECOMMENDATION:**

Staff recommends Council adopt the resolution.

### **EXECUTIVE SUMMARY:**

Resolution No. 5533-21 authorizes the City manager to execute two separate contract amendments with Wallis Engineering for the Garden Corner Curves project for \$56,284.08 and \$69,097.40, respectively. Both contract amendments exceed 10% of the original contract price of the two contracts and, therefore, require City Council approval.

The City currently has two contracts with Wallis Engineering for the Garden Corner Curves project. The original contract involved the pre-construction phase of the project, including engineering design and related services in the amount of \$611,051.06. The contract was amended twice in 2019. In July 2020, the Council authorized an exemption/special procurement process for a second contract with Wallis Engineering in amount of \$223,781.93 for additional engineering construction management services for the construction phase of the project.

Both contracts now need to be amended to add additional work that was not anticipated at the time the contracts were entered. The pre-construction design contract needs to be amended in the amount of \$56,284.08 due to additional work related to property acquisition, environmental permitting, public involvement, and final design. The construction phase contract needs to be amended in the amount of \$69,097.40 to account for additional work related to utility coordination, contract management to reduce impacts on local residences and businesses, traffic control, technical oversight of the work, and public communication. Staff has negotiated with the engineering team to only bring forward costs that staff believes are reasonable to pay.

The project was identified in the 2014 Transportation System Plan, developed through a public conceptual design process in 2016-17, funded via the Tualatin Moving Forward Bond program in 2018, designed in 2019-20, and is now under construction.

This project includes reconstruction of the road to include a pathway for walking and cycling along the roadway, replacement of the existing undersized Hedges Creek culvert with a larger concrete box culvert, retaining walls, new crosswalks with pedestrian-activated flashing beacons, ADA curb

ramps, curb extensions, signs and markings to help reduce driver speed, new streetlights, facilities to treat stormwater runoff from the roadway, landscaping, and associated items. More details are online at https://www.tualatinmovingforward.com/garden-corner-curves/.

### **FINANCIAL IMPLICATIONS:**

The total fiscal impact is \$125,381.48 (\$56,284.08 and \$69,097.40) for both contract amendments and funding is available in the Transportation Project Fund (the Tualatin Moving Forward bond fund).

### RESOLUTION NO. 5533-21

A RESOLUTION AUTHORIZING THE CITY MANAGER TO EXECUTE CONTRACT AMENDMENTS WITH WALLIS ENGINEERING FOR ADDITIONAL PROFESSIONAL ENGINEERING AND RELATED SERVICES.

WHEREAS, the City has two existing contracts with Wallis Engineering for the Garden Corner Curves project: one for pre-construction engineering design and related services; and one for engineering construction management services during construction;

WHEREAS, in 2019, the parties executed two amendments to the preconstruction engineering and related services contract;

WHEREAS, additional pre-construction work has been identified as needed to accomplish right-of-way acquisition, environmental permitting, public involvement, and detailed design work necessary to ready the project for construction;

WHEREAS, additional engineering construction management services have been identified as needed during the construction phase to ensure a successful project;

WHEREAS, the Parties wish to amend both contracts to add additional work, along with corresponding increases in the price for payment of the additional work; and

WHEREAS, funds are available for this project in the Transportation Project Fund;

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF TUALATIN, OREGON, that:

**Section 1.** The City Manager is authorized to execute a contract amendment (Amendment 3) to the existing pre-construction engineering design and related services contract with Wallis Engineering in the amount of \$56,284.08.

**Section 2.** The City Manager is authorized to execute a contract amendment (Amendment 1) to the existing engineering construction management services contract with Wallis Engineering in the amount of \$69,097.40.

# **Section 3.** This resolution is effective upon adoption.

Adopted by the City Council this 22<sup>nd</sup> day of March, 2021.

	CITY OF TUALATIN OREGON
	BY
	Mayor
APPROVED AS TO FORM	ATTEST
BY	BY
City Attorney	City Recorder



Tualatin City Council March 22, 2021 **Maria Pope** 

President and CEO

**Bill Messner** 

Director
Wildfire Mitigation and Resiliency









# Strong partnership are key

- Working together collaboratively, especially during major system events:
  - February wind, snow and ice storms
- Many PGE employees live and work in Tualatin
  - Call center, service center, line crews and new Integrated Operations Center
- We are your partner in meeting the energy needs of nearly 30,000 community members and businesses
- Annual Franchise fees contribution and a large taxpayer in Washington County

We share your commitment to safety, reliability, resiliency, security, affordability and clean energy



# 40-year ice event

# Throughout the region

- Multiple storms coming in close together
- Massive damage to transmission system
- Ice as thick as 1½ inches on lines
- Clackamas, Marion and Yamhill counties hit hard

# All-hands-on-deck restoration effort

- More crews than at any time in our 130-year history
- Mutual assistance from 17 regional utilities



# Strengthening resiliency

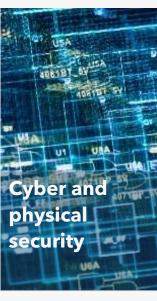
- Building a smarter, more integrated grid
  - Greater use of automation
  - Remote monitoring and early alert systems
- Continuing to expand our FITNES program
  - Tree trimming and vegetation management
  - Inspection program



# Emerging threats add to complexity







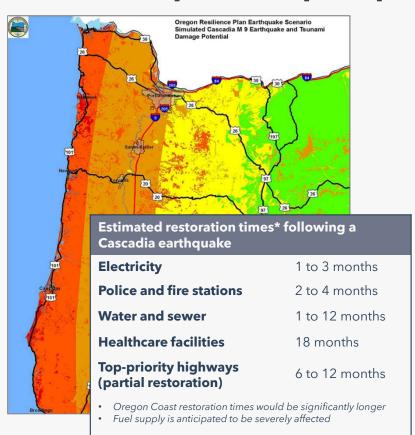




HOW WE PREPARE

- Emergency planning and exercises
- 2. System improvements
- 3. Redundant systems
- 4. Strategic partnerships

# Earthquake preparedness and response



\*Source: Oregon Resilience Plan

- Expanded training and planning
- Strong partnership with Tualatin and other cities
- Exercising readiness in complex, national exercises (ClearPath, GridEx, etc.)
- Strengthening generation, transmission and distribution infrastructure
- PGE Readiness Center
- Integrated Operations Center (2021) in Tualatin





**Riverside Fire before and after** 

# Wildfire prevention and response

- Fire risk modeling and assessment
- Design and construction modifications
- Inspection and maintenance enhancements in high-risk areas
- Vegetation Wildfire Risk Reduction Program
- Operational practices
- Situational and conditional awareness
- Preparedness, response and recovery
- Communication and outreach



# Collaborative partnerships are key





# Your PGE team includes:



**Troy Gagliano**Local Government
Affairs manager

503-464-8971 Troy.Gagliano@pgn.com

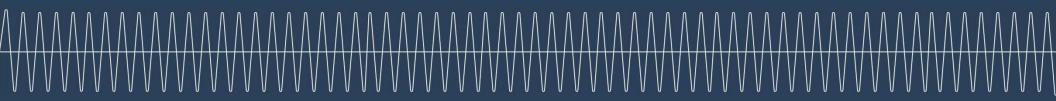








# Appendix





# Storm preparedness and response

# PGE prepares for outages all year, not just before a storm

- Robust tree trimming program
- Year-round inspection schedule of poles and wires
- Ongoing focus on system hardening
- Preparedness and safety messaging to customers
- Crews ready to respond 24/7, 365 days a year
- Mutual aid agreements in place and available during major emergency or outage events



# Cybersecurity and physical security preparedness and response

Cyberattacks on PGE systems have increased in volume and sophistication, and physical security threats are on the rise. PGE has made significant investments in an integrated cyber and physical security program to preserve electrical reliability for our customers

## STEPS WE'VE TAKEN:

- Benchmarked program in 2016 and 2019, with improvements finalized in 2020
- Expanded PGE cybersecurity team  $(9 \rightarrow 54 \text{ employees})$
- Enhanced technology and practices to protect customer information
- Better technology and practices to block physical access
- Yearlong employee training and awareness
- Formal integrated response plan
- Exercises to test capabilities, such as the recent GridEx training

# Powering Oregon's river habitat



- Record numbers of juvenile and adult fish passing through Faraday
- Wild Chinook run total recently surpassed 4,000 — The first time these numbers have been achieved since 1958
- Coho returns are following the same trajectory





# CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

**THROUGH:** Sherilyn Lombos, City Manager

FROM: Ross Hoover, Parks and Recreation Director

Rich Mueller, Parks Planning and Development Manager

**DATE:** March 22, 2021

### SUBJECT:

Annual Report of the Tualatin Park Advisory Committee

### **EXECUTIVE SUMMARY:**

Tualatin Park Advisory Committee Chair, Beth Dittman and student representative, Nadia Alvarado will present the 2020 Annual Report.

### **ATTACHMENTS:**

Presentation





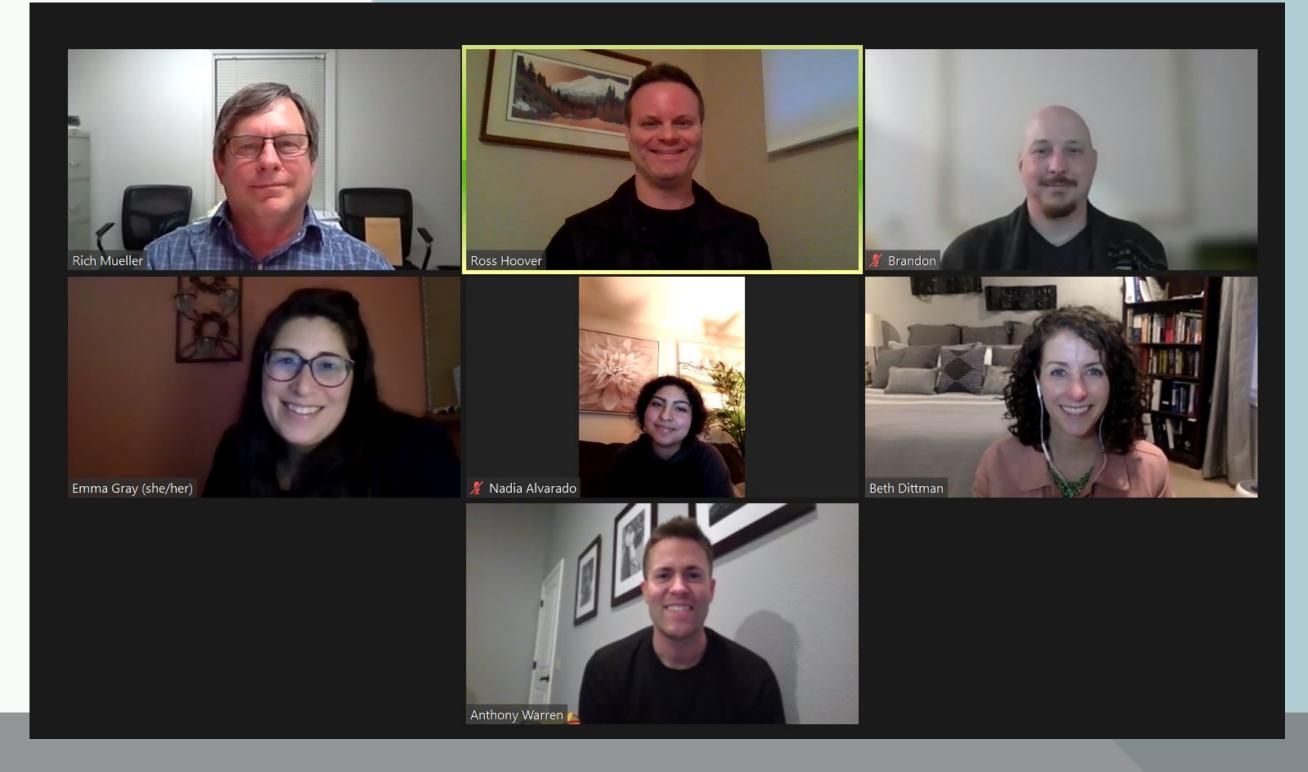


# Tualatin Park Advisory Committee

2020 Annual Report

# THIS IS US

"We are a group of enthusiastic advocates for the Parks & Recreation system with a focus on the stewardship and enhancement of our community."



Meetings Attended

6 Virtual Activities Attended 176 Hours Volunteered

# CURRENT MEMBERS

- Beth Dittman, Chair
- Christen Sacco, Vice-Chair
- Nadia Alvarado
- Brandon Gill
- Josh Huffman
- Anthony Warren
- Anh Whitty



TPARK 2020 Annual Report

# WHAT WE DO

Regular Meetings

 Represent Parks & Recreation to Community & Council

Attend Activities & Events

• Engagement, Involvement & Outreach to Community

• Bee City Facilitation Committee

Tree City USA Board

Outreach & Presentation to CIO Presidents

• Advocate for the Parks & Recreation system-the backyard of our community





# 2020 ACCOMPLISHMENTS

- Veterans Memorial Planning
- Stoneridge Park Design
- Jurgens Off Leash Area
- Atfalati Playground & Courts
- Lafky Irrigation
- Park Asset Assessment
- Advocacy for Park Utility Fee
- Equity + Inclusion Plan
- Discussion regarding how to best acknowledge Native Land & People

# WE CAN DO MORE

**COVID** caused limitations in 2020

Additional funds would help us implement master plan goals to:

- Create a more equitable community
- Create access for all citizens
- Create a more environmentally sustainable community
- Advance active transportation (walking, running, biking)
- Enhance community gathering places

TPARK 2020 Annual Report



# **OUR 2021 GOALS**

- Continue to support the parks funding process (utility fee and bond or levy) to work toward identified goals in Master Plan
- Strengthen diverse committee membership
  - Offer meetings in Spanish and English
  - Work with council to identify ways to seat members as interest arises
  - o Identify ways to and implement outreach efforts to BIPOC and Latinx community members
  - Continue discussion on the topic of how to best acknowledge native land and people during our meetings and programs
- Establish ongoing communication with Citizen Involvement Organizations
- Collaborate with other City advisory committees
- Outreach and communicate with park committees from other cities (e.g., Hillsboro, Tigard, Sherwood, Wilsonville)
- Invite guests and City employees from our community to help educate us
- Promote pollinator information and resources
- Provide community resources for trees and bees







# QUESTIONS & COMMENTS

TPARK 2020 Annual Report



# CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Jeff Fuchs, Public Works Director

Kelsey Lewis, Policy Analyst

Megan George, Deputy City Manager

**DATE:** March 22, 2021

### SUBJECT:

Tualatin Moving Forward Quarterly Update

### **EXECUTIVE SUMMARY:**

In 2018, Tualatin voters approved a \$20 million transportation bond to pay for projects that improve traffic flow, neighborhood safety, and provide safe access to schools and parks citywide. More than 25 bond-funded projects will be completed by 2023.

Each quarter, the Tualatin Moving Forward bond program team provides an update to the City Council on program developments in alignment with the agreed-upon communication goals to:

- Be fully transparent and commit to communicating at every stage;
- Continue to engage the community in projects;
- Use multiple channels to communicate with diverse audiences; and
- Demonstrate progress and build confidence with the quarterly reports, project signage, and more.

This update includes a reminder of the program's history, a preview of this year's construction plans, and the introduction of the 2021 solicitation process for the Neighborhood Traffic Safety Program.

### ATTACHMENTS:

- PowerPoint Presentation



# **Quarterly Update**

City Council March 22, 2021



# **Quarterly Update**

- Tonight: recap progress on 5-year bond program
- Preview 2021 construction plans
- Introduce 2021 solicitation process for Neighborhood Traffic Safety projects
- Next quarterly update: June 2021
- Monitor progress at TualatinMovingForward.com



# **Looking Back**

# 2018

May Election Night – Measure 34-282 (\$20 million) approved by voters

September First project completed

October First Annual Report

# 2019

January Program manager on board; team in place

January-May Three more projects completed

**August** City Council Bus Tour

October Second Annual Report

# 2020

**November** 10 more projects completed

**December** Third Annual Report; CIO Reports



115<sup>th</sup> Ave: Tualatin Rd to Hazelbrook Rd First project completed September 2018!



# **Voters' Priorities**









## **Program Delivery**



**Owner's Representative** 

Alta Planning + Design

## Program Management & Engineering Team

Murraysmith Wallis

KPFF Alta P+D

Otak DKS

Day CPM MB&G

GRI UFS

Teragan ProPipe

Vac-x Cascade Corrosion

## Public Engagement & Communication

Barney & Worth, Inc

Alta Planning + Design

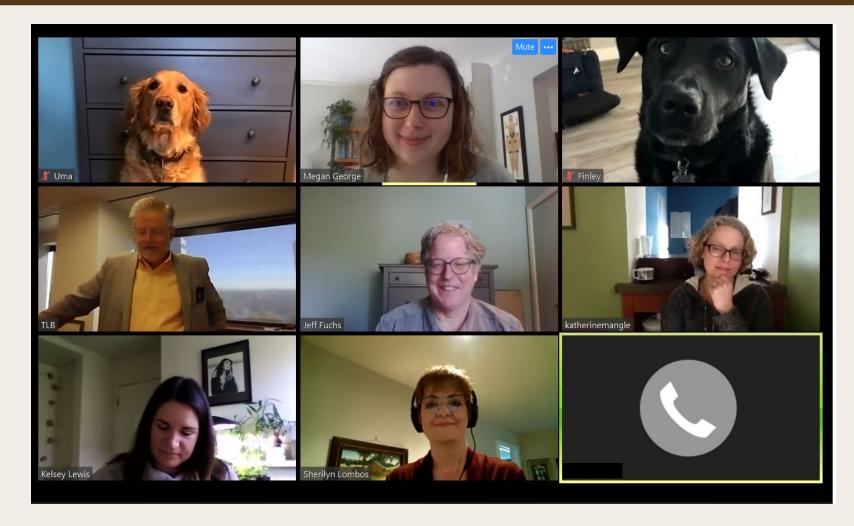
35+ projects in 5 years!



# We're Still Moving Forward!



T3 –
Tualatin
Transportation
Team
provides
Program
oversight!





# 14 Completed Projects



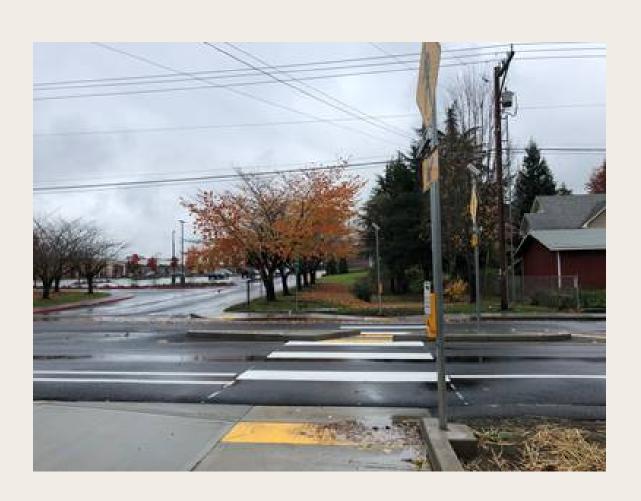


## 2020 - Big Year of Construction





## **Built!** – Boones Ferry Rd at Tualatin HS



- ✓ Mid-block crosswalk installed at High School south entrance
- ✓ Pedestrian-activated flashing beacons
- ✓ Sidewalks constructed to fill gaps



## **Built!** – 9 More Projects in 2020



Borland Rd: Bridgeport Elementary to 60th Ave



90th Ave Near Kaiser Permanente



90th Ave and Sweek Dr



Tualatin Road: between 105th Ave and 115th Ave



**Mohawk St: East of Martinazzi Ave at PGE** 

#### More projects:

- Nasoma Ln near Marquis Assisted Living
- ✓ Ibach St at Ibach Park
- Martinazzi Ave: between Avery St & Dakota Dr
- ✓ Grahams Ferry Rd at Dogwood St



## Garden Corner Curves Construction Began in 2020



Moratoc Dr to Willow St upgrade SW 105<sup>th</sup>/SW Blake/SW 108<sup>th</sup> to roadway standards

- ✓ Extensive community engagement
- ✓ Construction began in August 2020
- ✓ Completion anticipated in 2021!



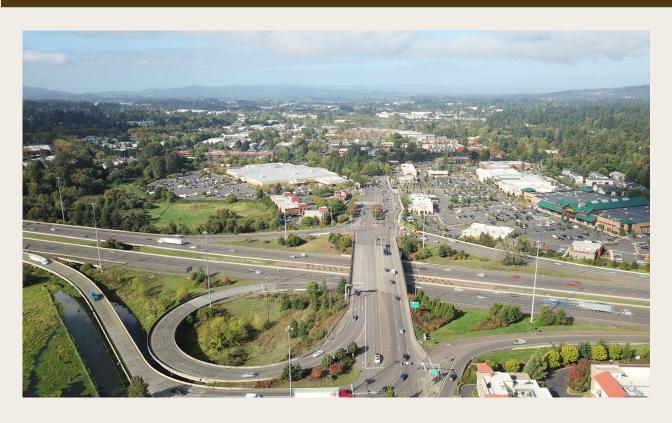
## **Coming Soon – Martinazzi Ave and Sagert St**

- ✓ Add a traffic signal to replace stop signs
- ✓ New sidewalks and crosswalks
- ✓ Improve bike lane striping
- ✓ Construction/completion in 2021!





## In Design-Tualatin-Sherwood Rd/I-5



- ✓ Congestion relief and improved safety for Tualatin's busiest intersection
- Extends third eastbound lane from Martinazzi to Fred Meyer access
- ✓ Lane reconfiguration, striping and signage reduces travel time
- ✓ Travel time from Boones Ferry to I-5 will be:
  - **Morning rush hour reduced** from 6.5 minutes to 4 minutes
  - **Afternoon rush hour reduced** 8 minutes to 6 minutes

"Today, peak hour traffic backs up on Martinazzi from Tualatin-Sherwood Road all the way to Boones Ferry. Customers and employees can't get in or out of driveways."

Linda Moholt, former Tualatin Chamber of Commerce CEO



# "Report Card" Monitors Progress

# **Tualatin Moving Forward Report Card** December 2020

BUILT  115th Ave: Tualatin Rd to Hazelbrook Rd  Boones Ferry Rd at High School  Borland Rd: Bridgeport Elementary to 60th Ave  Avery St: Boones Ferry Rd to Martinazzi Ave  Ibach St at Ibach Park  Sagert St at Atfalati Park  Boones Ferry Rd at Siletz Dr  Mohawk St: East of Martinazzi Ave at PGE	\$15,100 \$570,000 \$104,600 \$31,000 \$85,500 \$86,200 \$297,500 \$22,700 \$110,000
Mohawk St: East of Martinazzi Ave at 1 99  90th Ave and Sweek Dr  Martinazzi Ave: between Avery St and Dakota Dr  Tualatin Road: between 105th Ave and 115th Ave  90th Ave Near Kaiser Permanente  Grahams Ferry Rd at Dogwood St  Nasoma Ln: near Marquis Assisted Living	\$110,000 \$25,300 \$140,500 \$105,000 \$200,000 \$97,400
Nasoma Ln: near tries a	

#### UNDERWAY

Garden Corner Curve	
Garden Corner Curves: Morotoc Dr to Willow St Tualatin-Sherwood Rd: Martinazzi Ave to 1-5 Martinazzi Ave and Sagert St	\$3,577,000
95th Ave and Average 15t	\$2,339,000
95th Ave and Avery St (Tualatin Elementary School)  Tualatin Port	\$2,407,000
adiatin Rd: Sweet B	\$901,000
Boones Ferry Corrid	\$558,000
Boones Ferry Corridor Sidewalk and Bike Lane Project	\$525,000
65th Ave near Meridian Park Hospital	\$1,410,500
FUTURE	\$130,000

#### **FUTURE**

Tualatin Rd and Teton Ave

Neighborhoood Traffic Safety Program — Future Projects



## **Engaging the Public**



#### Have a traffic safety problem in your neighborhood?

#### We may have solutions...













**Mejorar la Avenida 93** 



#### Now (COVID Safe)

Let the City know by June 30 to be considered. Go to www.tualatinmovingforward.com

- Mailings
- Email Updates
- ✓ Online Open Houses
- Virtual Neighborhood Meetings
- Social Media
- ✓ Surveys

- Yard Signs
- ✓ Tualatin Today
- Quarterly Council Updates
- CIO Contacts
- Phone Calls
- ✓ Gift Cards, Stickers

#### Earlier/Later

Kitchen Table Meetings

**Door Hangers** 

Open Houses

Community Meetings

**In-Person Meetings** 



#### **NEIGHBORHOOD TRAFFIC SAFETY PROGRAM**



Bond-funded program for addressing safety at locations identified by the community



Projects can be implemented quickly, but spread out over the life of the program



Address areas throughout the City

Suggest a Project / Sugerir un Proyecto 💬





# Neighborhood Traffic Safety Program plans for 2021 solicitation

## Are we hearing from everyone?

- ✓ 243 projects submitted in 2020!
- ✓ 2021 strategic outreach focus on equity

# PRÓXIMAMENTE... aquí

MEJORAMIENTOS DE TRANSPORTE

Traido a usted por....



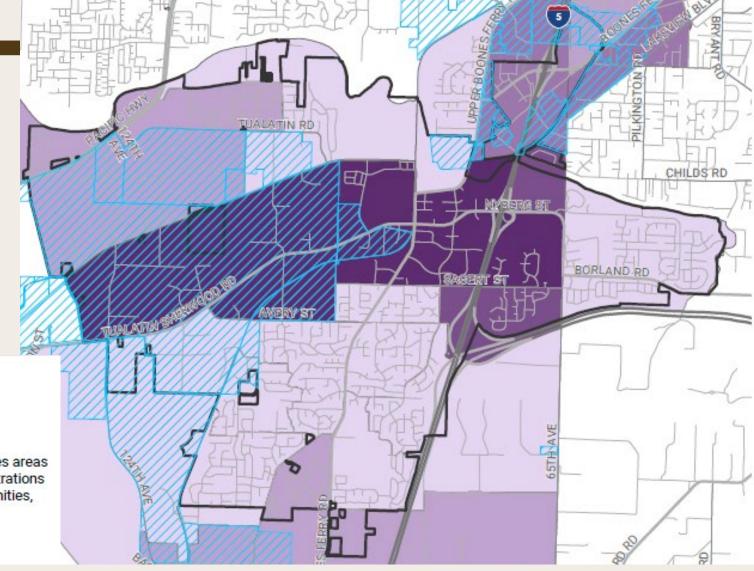
TualatinMovingForward.com



**Higher Equity Needs** 

## **Equity**

Where are the concentrations of historically disadvantaged or vulnerable populations?



Tualatin Equity Analysis

Composite Industrial Zoning
Equity Index

Lower Equity Needs

Tualatin City Limits

The composite equity index identifie

The composite equity index identifies areas of Tualatin that have higher concentrations of historically marginalized communities, compared to the City as a whole.

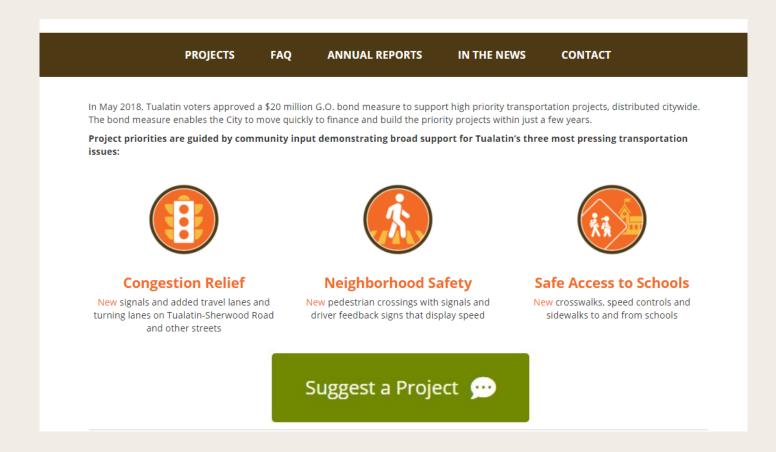
Data inputs: Race and income from the 2019 American Community Survey 5-Year Block Group Data



# Effective website solicitation process remains open to all

# Do you have a project in mind? Let us know!

It's easy – click on the **green** button!





# DISCUSSION



## www.tualatinmovingforward.com



HOME

PRIORITY PROJECTS

CONTACT

In May 2018, Tualatin voters approved a \$20 million G.O. bond measure to support high priority transportation projects, distributed citywide. The bond measure enables the City to move quickly to finance and build the priority projects within just a few years.

Project priorities are guided by community input demonstrating broad support for Tualatin's three most pressing transportation issues:



#### **Congestion Relief**

New signals and added travel lanes and turning lanes on Tualatin-Sherwood Road and other streets



#### **Neighborhood Safety**

New pedestrian crossings with signals and driver feedback signs that display speed



#### **Safe Access to Schools**

New crosswalks, speed controls and sidewalks to and from schools



### CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

**THROUGH:** Sherilyn Lombos, City Manager

FROM: Bill Steele

**DATE:** March 4, 2021

SUBJECT:

Discussion on 2020 Tualatin Police Department Annual Report

**EXECUTIVE SUMMARY:** 

Police Chief Bill Steele will present the 2020 Police Department Annual Report.

#### **ATTACHMENTS:**

2020 TUPD Annual Report PowerPoint presentation

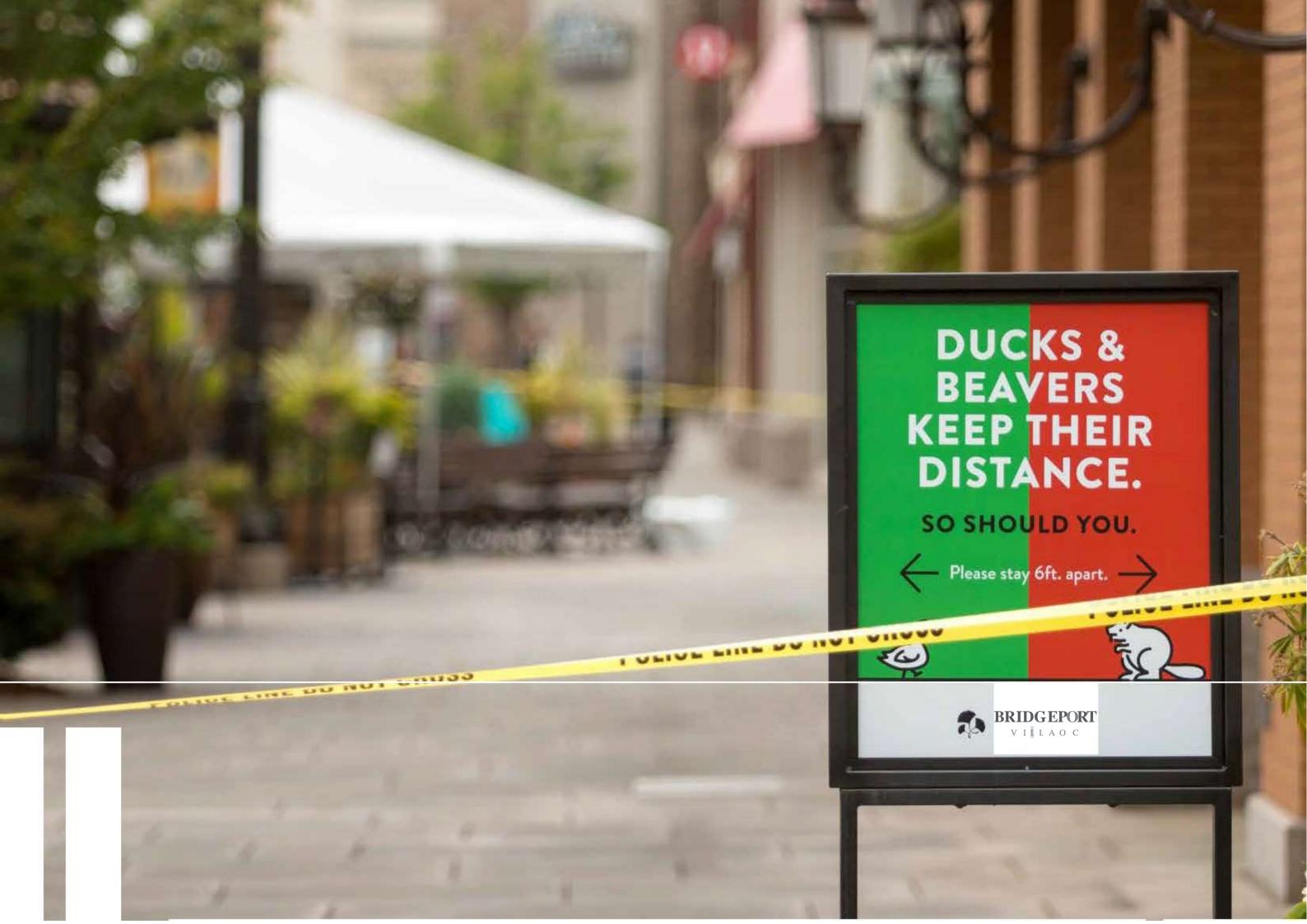
-



# UALATIN

2020 **ANNUAL REPORT** 

POLICE



#### **MISSION STATEMENT:**

The Tualatin Police Department is dedicated to a safe community and excellence in customer service.

We recognize and appreciate Officer Eric Hermann for his contribution of most photos shown throughout this annual report.



#### **ERIC HERMANN**

# Our Values

WE ARE A PROFESSIONAL, PROGRESSIVE LAW ENFORCEMENT FAMILY WHOSE MEMBERS ARE OUR GREATEST ASSETS. WE STRIVE TO IMPROVE LIVABILITY FOR OUR CITIZENS THROUGH PUBLIC INTERACTION, DEDICATION, CUSTOMER SERVICE, AND PARTNERSHIPS WITH THE COMMUNITY. OUR FAMILY IS PROUD TO TAKE CARE OF YOURS.

STATE ACCREDITED SINCE 2009



2020

The Year of Cononavirus

# Chief's Message

Whether it was the deadly global pandemic, social unrest that rocked our country, or even hazardous smoke filled air from wildfires, our staff showed up every day to serve the community.

In looking back at 2020, it is clear that the Tualatin Police Department faced challenges like never before. No matter what came our way, your police department took the task head on and continued in our mission to provide a safe community and excellence in customer service.

The year was not just about serving our community, it was also about listening to our community. It can be easy to get caught up in the "what" we are doing and sometimes lose sight of the "how" we are doing it.

We were able to do that this past year, by taking a step back and engaging our community in conversations, in regards to police use of force. Police are experts in this area; however, we must make sure that how we are doing our job, matches the expectations the community has of us. The community conversations we held were extremely valuable and will continue to strengthen the bond we have with our community, as we move forward in 2021 and beyond.

The police department staff also realizes that 2020 was a difficult year for many in our community. Loved ones were lost and our economy was hit hard, resulting in record numbers of unemployment. Our thoughts go out to those who are suffering, but please know that we are here to do what we can to make things better.

We are proud to be your police department and the support you have continued to show us is appreciated, more than you know.

Thank you, Bill Steele Chief of Police







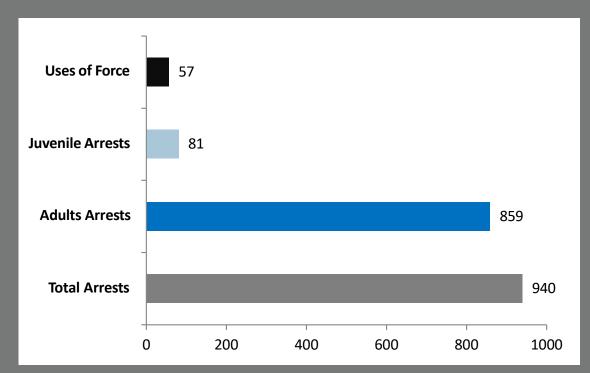


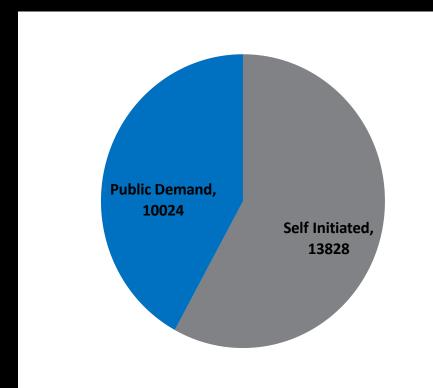
# Patrol Division

The patrol officers and sergeants are assigned to specific patrol districts where they become an important part of those areas. The officers and sergeants get to know who and what is a part of their district, and they become the "face of the City" to the residents they serve. Out of the 23,852 calls for service, Tualatin Police only received one citizen complaint.

23,852 calls for service in 2020

#### ARRESTS, USE OF FORCE INCIDENTS & COMPLAINTS





#### **TOTAL POLICE ACTIVITY**

This graph represents all police activity in Tualatin and Durham, including calls from the public and self-initiated activities.





# Investigations



In 2020, detectives investigated several assaults, burglaries, armed robberies, sex crimes and child abuse allegations. Detectives helped investigate multiple Washington County murder cases and officer involved shootings. They also provided training to our department members and surrounding agencies in areas such as Taser, active threat, legal updates and scenarios.

Numbers can reflect incidents not only in Tualatin but throughout Washington and Clackamas Counties.

- MAJOR CRIMES TEAM CALLOUTS 12
- OFFICER INVOLVED SHOOTING INVESTIGATIONS 6
- ROBBERY INVESTIGATIONS 7
- AGGRAVATED ASSAULT INVESTIGATIONS 31
- ARSON INVESTIGATIONS 0
- SEXUAL OFFENSE INVESTIGATIONS 19



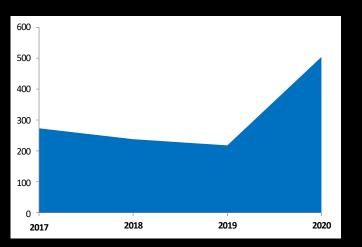
# TUALATIN POLICE DETECTIVES PARTICIPATE IN SEVERAL MULTI-AGENCY TEAMS:

- CLACKAMAS COUNTY MAJOR CRIMES TEAM
- WASHINGTON COUNTY MAJOR
  CRIMES TEAM
- TACTICAL NEGOTIATIONS
   TEAM
- ELDER SAFE TEAM
- SEX ABUSE RESPONSE TEAM
- CHILD ABUSE MULTI-DISCI-PLINARY TEAM
- METAL THEFT TASK FORCE



# Records Division

#### **Criminal Citations Entered**

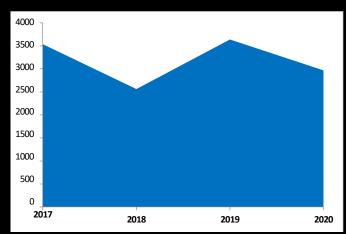


The records division is the police department's first point of contact, whether by telephone or in person, and is comprised of three police services technicians and one supervisor.

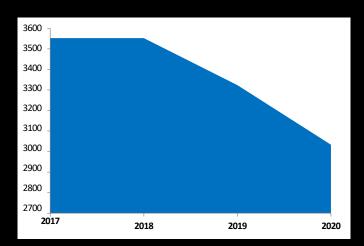
Tualatin Police Department received 1335 public records requests in 2020.



#### **Traffic Citations Entered**



#### **Case Reports Entered**



#### What we do...

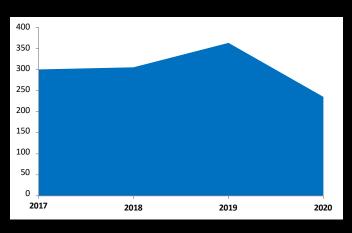
The records division provides essential assistance to Tualatin officers, administration, other criminal justice agencies and the people of Tualatin. The members of the records division take great pride in providing excellent customer service while offering assistance with accurate and up-to-date crime data information.

Tualatin Police Services Technicians are responsible for all aspects of document control, to include copying, distribution, data entry and filing of police reports, records and citations.



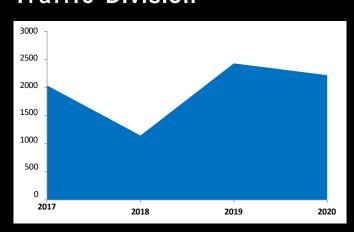
# Traffic Division

#### **Traffic Crashes**

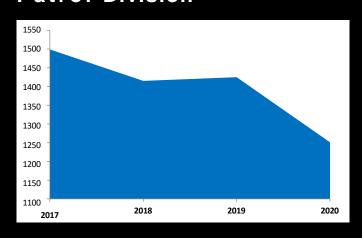


The traffic team is responsible for enforcing traffic laws, educating the public, investigating crashes and evaluating the intersection safety camera citations for final approval. In 2020, the traffic team was comprised of two motorcycle officers.

# Citations Issued by the Traffic Division



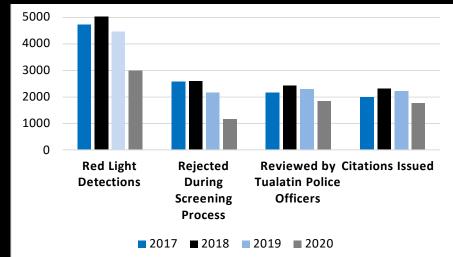
Citations Issued by the Patrol Division



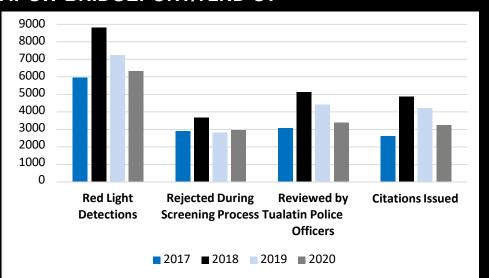
# Intersection Safety Cameras

Intersection safety camera enforcement has shown to be a more effective and safe method of decreasing red light violations. Statistics have shown a decrease in red light violations and a significant decrease in injury crashes resulting from drivers running red lights when these cameras are installed.

## SW TUALATIN-SHERWOOD RD AT SW AVERY ST



SW LOWER BOONES FERRY RD
AT SW BRIDGEPORT/72ND ST

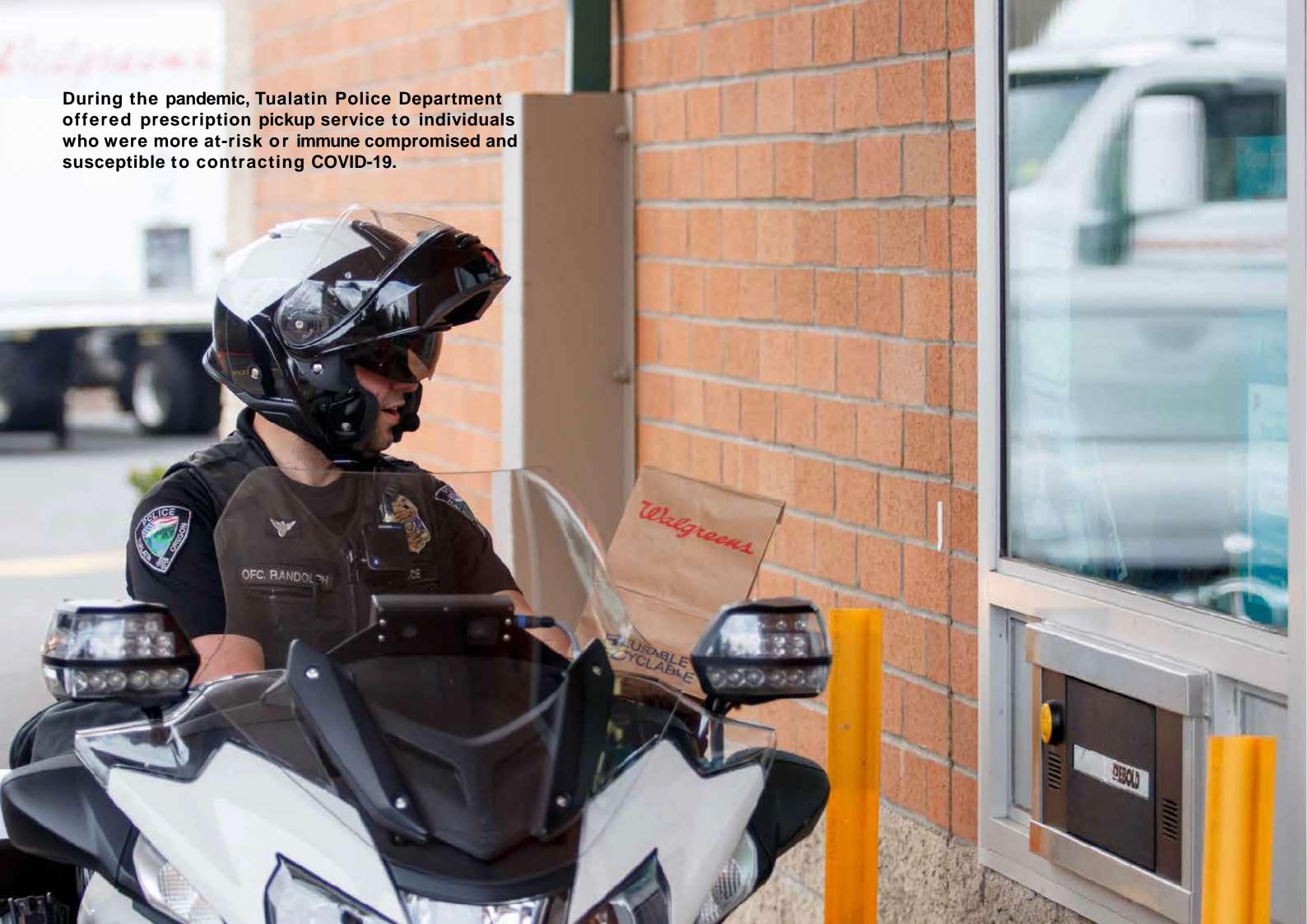


The City of Tualatin began utilizing intersection safety cameras, also known as photo red light camera enforcement, in December 2010. The objective of the intersection safey cameras was to reduce traffic crashes at intersections, reduce the number of red light violations, change the behavior of drivers who travel through the City of Tualatin, reduce traffic congestion and improve officer safety.

Tualatin currently has two operational safety camera intersections. They are located at SW Tualatin-Sherwood Road at Avery Street and at SW Lower Boones Ferry Road at Bridgeport Road/72nd Street.

When a violation occurs and a camera image is captured, a citation is not automatically generated. An initial screening of the camera image is done by the intersection safety camera system company, Redflex Traffic Systems. If they feel a violation has potentially occurred, the image is sent to Tualatin Police Department for an officer to review and determine if an actual violation has occurred. An officer makes the final decision on whether a citation is issued and mailed to the registered owner.

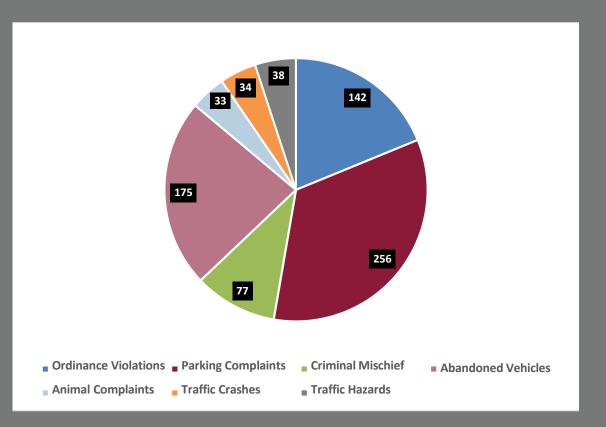


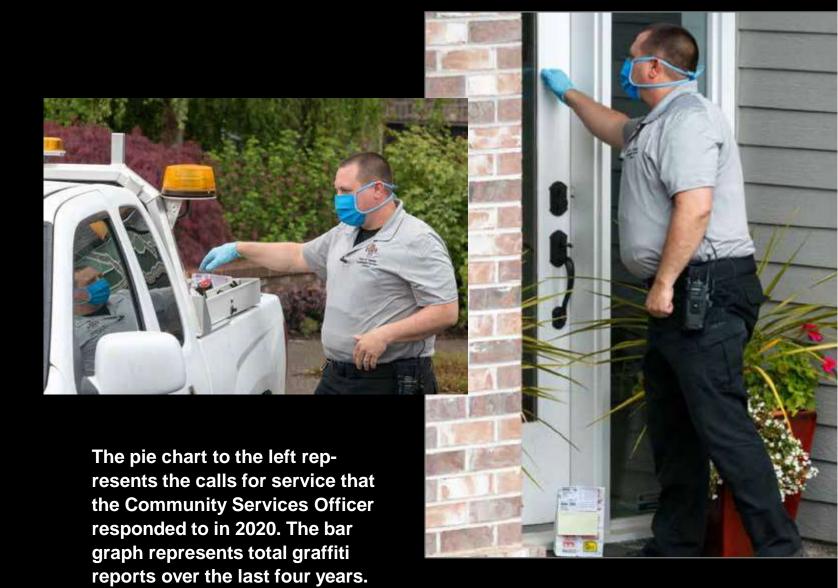


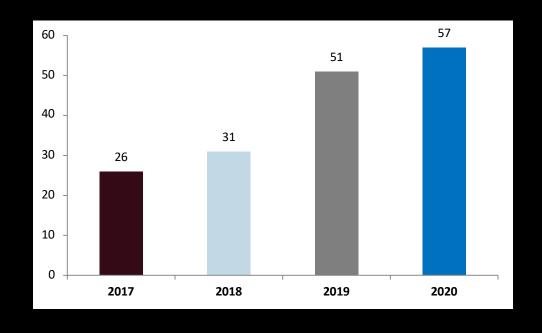
# Community Services Officer

The Community Services Officer (CSO) is responsible for investigating civil complaints and code violations. The CSO's goal is to gain voluntary compliance with city code violations. The CSO also assists with crime scenes, traffic control, information collection and organization, and reporting of minor crimes, such as graffiti.

#### COMMUNITY SERVICES OFFICER - CALLS FOR SERVICE





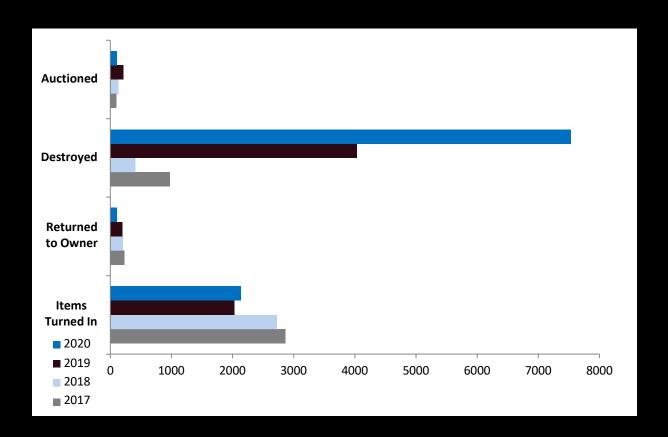


# Property & Evidence

IN APRIL, 2020, THE RAMOS VS LOUISIANA DECISION CAME OUT OF THE SUPREME COURT, PROMPTING THE DISTRICT ATTORNEY TO CONTACT ALL PROPERTY & EVIDENCE DEPARTMENTS WITH ANY CASES THAT WERE NOT A UNANIMOUS VERDICT. IN THESE CASES, WE HAD TO DETERMINE IF WE HAD ALL THE EVIDENCE FOR RETRIAL. SOME OF THESE WERE QUITE OLD AND IT TOOK SOME TIME TO GO THROUGH THEM ALL. WE CURRENTLY HAVE 25 CASES WE ARE HOLDING FOR THE DISTRICT ATTORNEY'S OFFICE.

**TOTAL PROPERTY & EVIDENCE ITEMS IN 2020 - 2138** 





The property and evidence technician is responsible for the constant monitoring of each piece of property and evidence for security, location and disposition. She is bound by strict state and federal laws and regulations in the proper handling and tracking of property and evidence. Throughout the year, a considerable amount of time and effort were spent destroying and/or disposing of old items in order to conserve space.

# Community Activism

2020 brought new focus to issues surrounding racial and social equity. Police-related use-of-force events in other states ignited emotions and sparked public outrage throughout the world. As a result, many cities experienced community marches, public protests and riots.













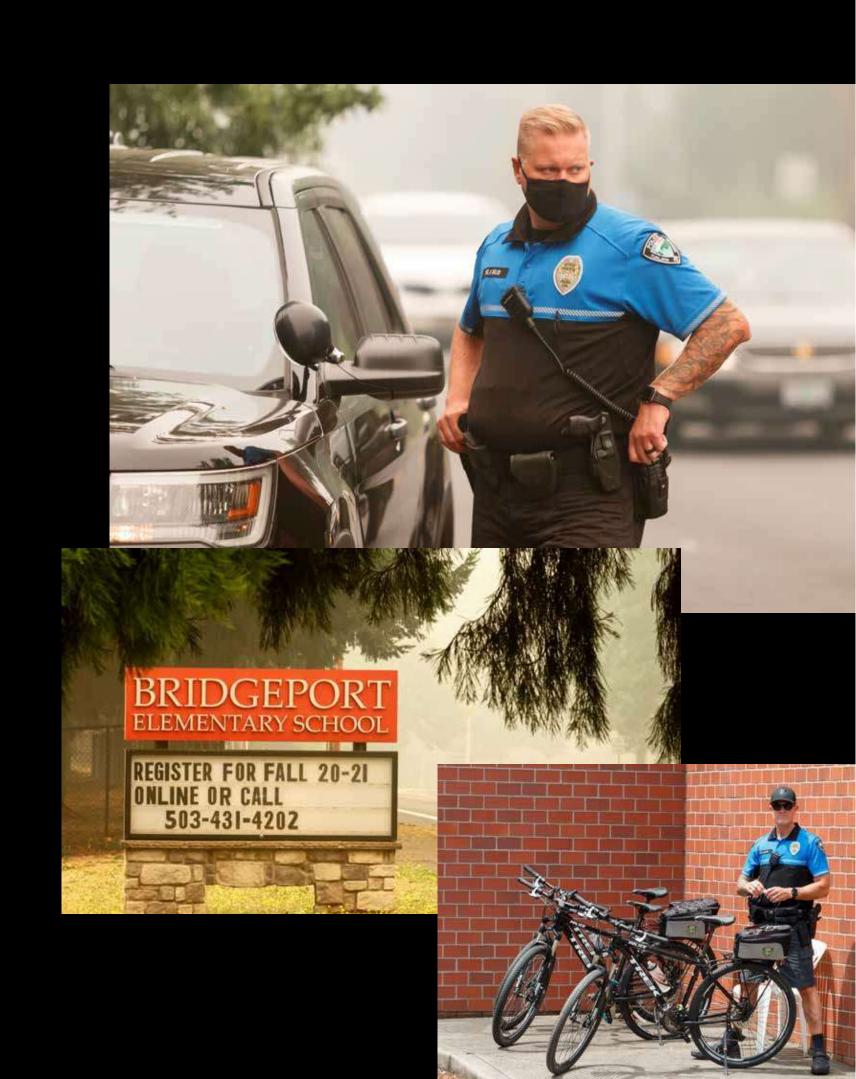


## School Resource Officers

During the school year the three School Resource Officers (SROs) make it a priority to provide a secure environment for the staff and students in the various Tualatin schools to help promote a safe educational atmosphere. They conduct classroom presentations that focus on laws, gang resistance education and familiarization with the juvenile justice system. When necessary, they enforce local and state laws within schools to create a safe and secure place for students to learn and thrive. SROs provide anti-gang education and devote their summers to the G.R.E.A.T. Summer Program, giving students the opportunity to attend a positive, educationally focused summer camp at minimal cost.

Due to the pandemic, School Resource Officers only patrolled the schools during the first quarter of the year, prior to the school shut-downs. They served as part of the patrol team for the remainder of the year.

With the nation-wide growing interest in police reform, talks continue as school administration and local residents decide whether they would like to continue the presence of police officers in schools, restructure their duties, or withdraw them altogether.





## Bicycle Patrol



During the summer months and for organized bicycle rides, races and other special events, officers, who have been trained and certified, conduct patrols on bicycles.



## K9 Tony

In 2020, K9 Tony sniffed 40 vehicles, 66 rooms, two parcels and five outdoor areas. He located and recovered 2381 grams of heroin, 2134 grams of methamphetamine and \$154,639 in cash.





K9 Tony is tested and recertified annually in narcotic detection standards through the Oregon Police Canine Association.

## Training





Tualatin officers take part in valuable training throughout the year. Some of this training includes emergency vehicle operations, motorcycle skills, firearms, defensive tactics, use of force, legal updates, crisis intervention techniques, de-escalation techniques, and diversity training. This training is what enables the officers to be the safest they can be while doing their jobs and protecting others.







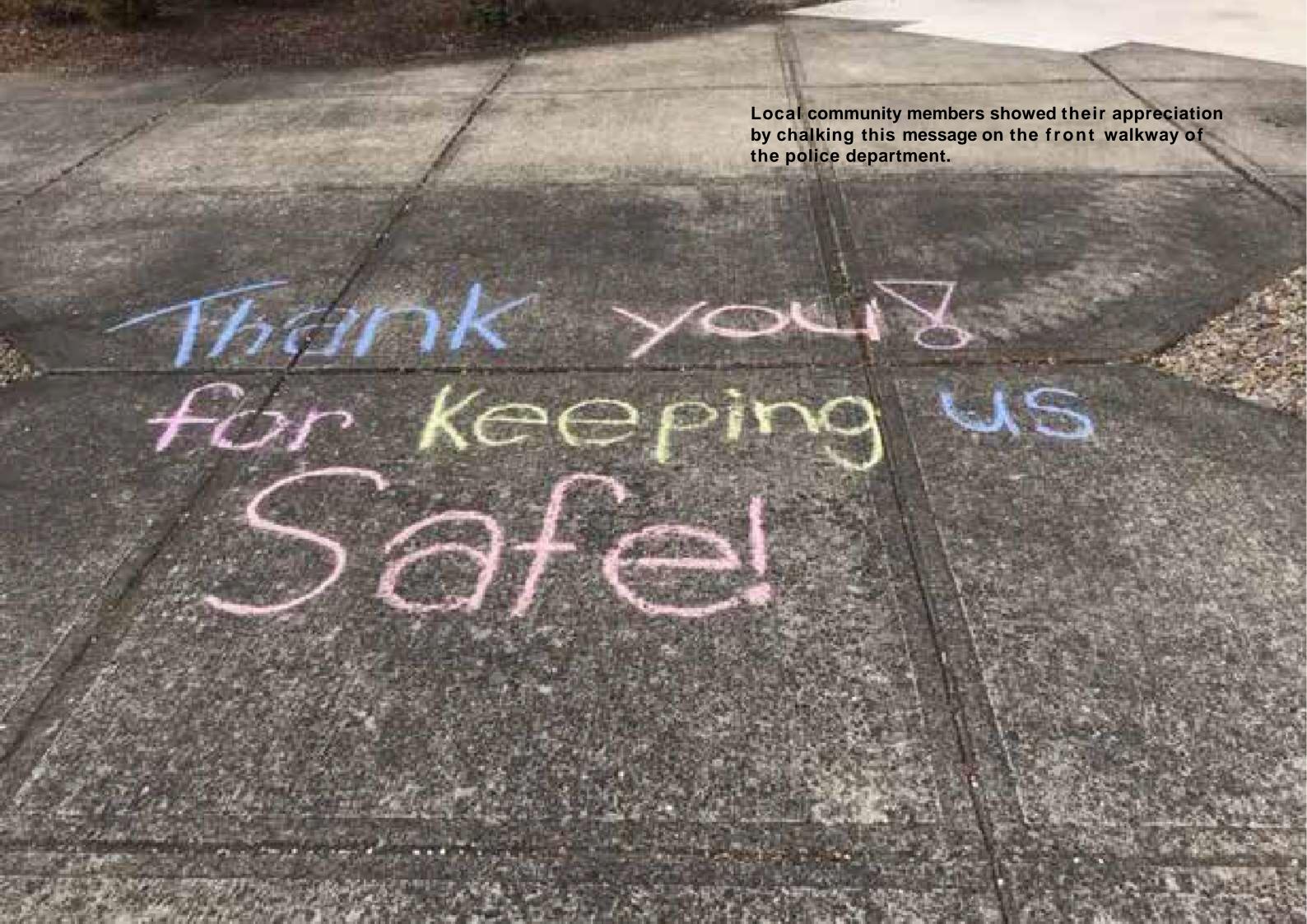


## Parades



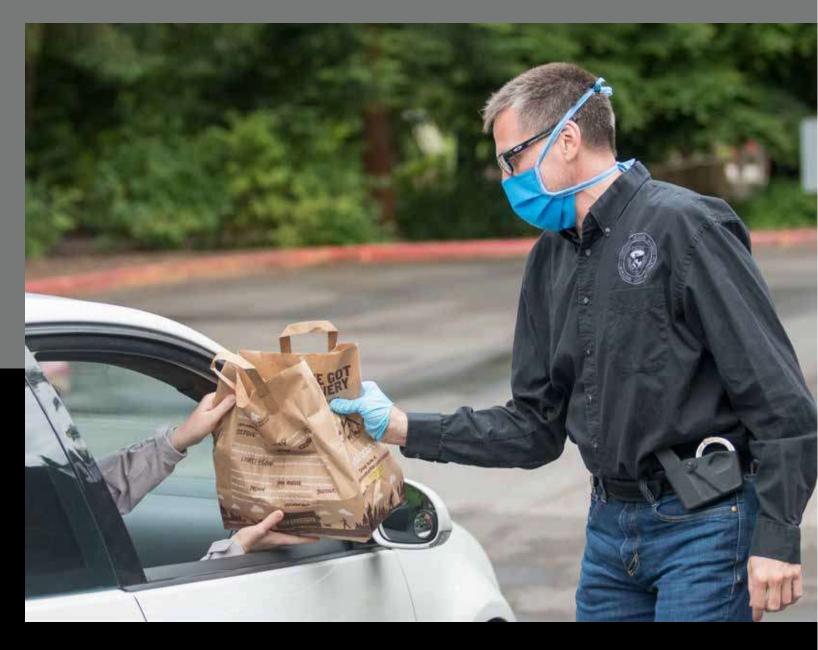
The pandemic brought about new and creative ways to safely celebrate holidays and recognition events. Tualatin Police, along with other local emergency service agencies, participated in Christmas and birthday parades, as well as appreciation caravans in celebration of local hospital workers.





# National Drug Take-Back Day





Tualatin Police Department partnered with the Drug Enforcement Administration (DEA) for National Prescription Drug Take-Back Day in the fall and spring. This gave community members an opportunity to bring in unwanted or expired prescription medications and over-the-counter medicines to be disposed of in a way that is safer for the environment. Additionally, the Tualatin Police Department offers a prescription drop-box in the lobby during business hours, year round.

Just under 800 lbs. of drugs were collected in 2020.



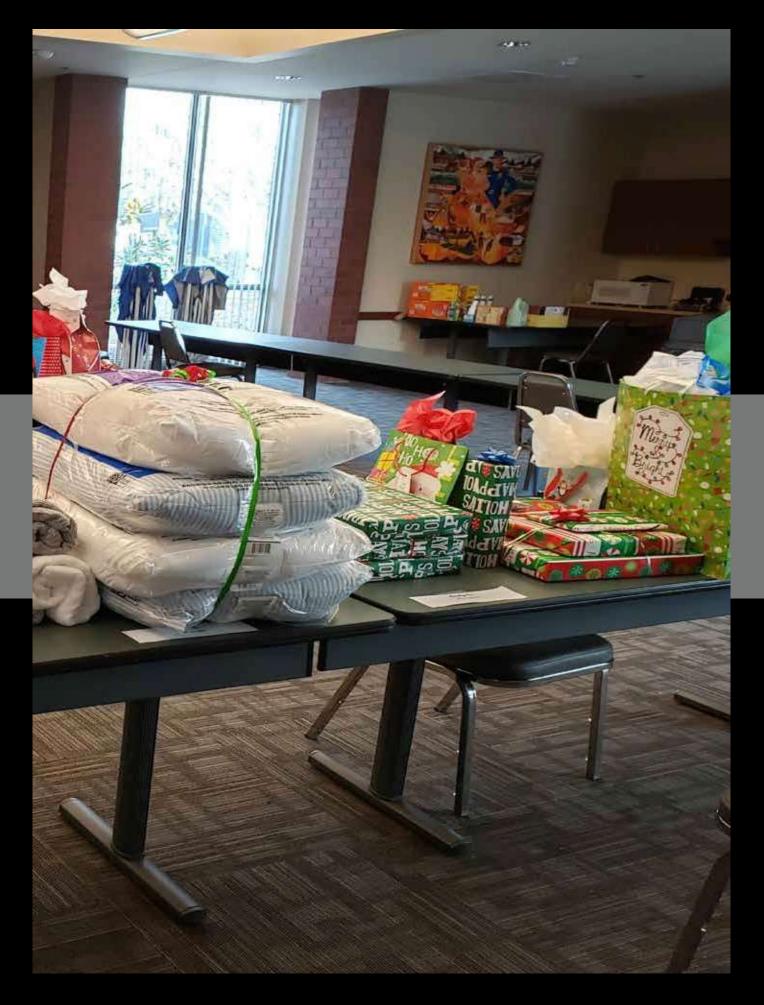


## Holiday Giving

MEMBERS OF THE TUALATIN POLICE DEPARTMENT TOOK PART IN GIVING GIFTS AND FOOD TO SEVERAL LESS FORTUNATE FAMILIES DURING THE HOLIDAY SEASON. THIS WAS ALL MADE POSSIBLE THROUGH DONATIONS FROM THE TUALATIN COMMUNITY POLICE FOUNDATION, GENEROUS DEPARTMENT MEMBERS, COMMUNITY MEMBERS, AND VOLUNTEERS THROUGH THE TUALATIN POLICE DEPARTMENT'S ADOPT-A-FAMILY PROGRAM.









## Donations

We would like to recognize and thank the Tualatin Community Police Foundation for the generous donation of four new AEDs. Officers are often first to arrive on-scene to perform life saving measures.



Mayor Frank Bubenik, with the support of the Tualatin City Council, the Tualatin Police Department, and the entire City organization, signed the *Reimagining Policing Pledge* to address police use of force policies in Tualatin on June 10, 2020, following the killing of George Floyd and others. As described in the pledge, we committed to:

- 1. REVIEW the use of force policies.
- 2. ENGAGE the community by including a diverse range of input, experience and stories in our review.
- 3. REPORT the findings of our review to our community and seek feedback.
- 4. REFORM our community's police use of force policies.

Over the fall and winter, we tackled step two of this process by reaching out to the community. Engagement was conducted virtually, due to the Coronavirus pandemic restrictions, and included the three facilitated meetings listed below, a fourth with the Diversity Task Force, online and social media engagement, and a virtual comment box.

On January 25, 2021, the City Council met and reviewed the final report. The report included six recommendations identified by the community. The City Council voted unanimously to accept the report and directed staff to prepare a work plan and report back to the City Council on progress implementing the six recommendations.

## Community Conversations

## SESSION 1: PRESENTATION

33 Attendees

Presentation on current operations and use of force policies. Topics included:

- Department operations
- Law enforcement authority
- Legal aspects of use of force
- Training
- Use of force data

### SESSION 2: Q & A

28 Attendees

Answers provided for all questions received in advance, followed by a Q & A session. In total, 53 questions were submitted via email or asked during one of the three Community Conversations.

### SESSION 3: LISTENING SESSION

24 Attendees

Open ended feedback and responses to three promps. In total, 38 comments were received from 27 different people via email and posts on the City's various social media platforms.

## Recommendations

- 1
- Collaberate with regional partners to improve response to individuals experiencing mental health crisis.
- 2
- Ensure use of force policies include a focus on using the least amount of force reasonable.
- 3
- Ensure use of force policies include a focus on using de-escalation techniques when reasonable.
- 4
- Increase training on recognizing when someone is in distress.
- 5
- Increase training on cultural awareness and racial bias.
- 6
- Provide regular updates to the City Council and the community particularly on stop data, use of force data, and officer misconduct.

## Department Members & City Council

## POLICE TEAMWORK THIRD THE POLICE TO THE POLICE THE POLI



#### **CITY COUNCIL MEMBERS**

- FRANK BUBENIK MAYOR
- NANCY GRIMES COUNCIL PRESIDENT
- VALERIE PRATT CITY COUNCILOR
- BRIDGET BROOKS CITY COUNCILOR
- ROBERT KELLOGG CITY COUNCILOR
- MARIA REYES CITY COUNCILOR
- PAUL MORRISON CITY COUNCILOR
- SHERILYN LOMBOS CITY MANAGER

#### **SWORN MEMBERS**

- BILL STEELE CHIEF OF POLICE
- GREG PICKERING -PATROL DIVISION CAPTAIN
- BRIAN STRUCKMEIER SUPPORT DIVISION CAPTAIN
- NATE COOPER COMMUNITY SERVICES SERGEANT
- SETH CECILIANI PATROL SERGEANT
- CHRIS TURNER PATROL SERGEANT
- MICHAEL VORBERG PATROL SERGEANT
- MARK WADDELL PATROL SERGEANT

#### PROFESSIONAL STAFF

- MARY SHROLL OFFICE COORDINATOR
- JENNIFER MASSEY PROGRAM COORDINATOR
- KEN FROESCHER CSO
- ATHENA PAYNE POLICE SERVICES SUP.
- AGATHA BURKE POLICE SERVICES TECH.
- KELLY CHIZUM POLICE SERVICES TECH.
- JOSHUA KAPLAN POLICE SERVICES TECH.
- DENISE LEVIN PROPERTY & EVIDENCE TECH.
- JEREMY RANKIN DETECTIVE SERGEANT
- MARK NEUMEISTER DETECTIVE
- MATT MESSINA DETECTIVE
- KEVIN WINFIELD DETECTIVE
- CAMERON MONTROSE TRIMET OFFICER
- ERIC FRENCH CANINE OFFICER
- TONY K9

- CHET LEMON SCHOOL RESOURCE
   OFFICER
- BRIAN MILLER SCHOOL RESOURCE
   OFFICER
- KEVIN MILLER SCHOOL RESOURCE OFFICER
- MATT RANDOLPH TRAFFIC OFFICER
- JOHN VANDE BRAKE TRAFFIC OFFICER
- HECTOR AGUILAR PATROL OFFICER
- ANDREW ALBRECHT PATROL OFFICER
- CHRIS BOYLE PATROL OFFICER
- TOM BREWER PATROL OFFICER
- JASON FARLOW PATROL OFFICER
- SHAWN FISCHER PATROL OFFICER
- ELI FULTS PATROL OFFICER
- WES GIRARDI PATROL OFFICER
- ERIC HERMANN PATROL OFFICER
- DANIEL HERNANDEZ PATROL OFFICER
- JESSICA LEMIEUX PATROL OFFICER
- DAVE MCCUNE PATROL OFFICER

- TAYLOR NOPSON PATROL OFFICER
- MOLLY PFAFF PATROL OFFICER
- BRENT POWELL PATROL OFFICER
- SAM RADAKOVICH PATROL OFFICER
- JACK ROSE PATROL OFFICER
- ELI SANDERS PATROL OFFICER
- ERIC SARMENTO PATROL OFFICER
- AARON SCIFRES PATROL OFFICER
- JORGE SOLACHE PATROL OFFICER
- JAMES WALL PATROL OFFICER
- EVAN WHEATON PATROL OFFICER

## Follow Us













Address 8650 SW Tualatin Road Tualatin, Oregon 97062 503.691.4800

#### Social

Twitter - <u>@TualatinPolice</u> Instagram - <u>@TualatinPD</u> Facebook - <u>@TualatinPolice</u>

#### **Online**

www.tualatinoregon.gov/police



#### CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

Steve Koper, AICP, Assistant Community Development Director

FROM: Tabitha Boschetti, AICP, Assistant Planner

**DATE:** March 22, 2021

#### SUBJECT:

Consideration of Ordinance 1454-21 amending Tualatin Comprehensive Plan Map 10-1 to amend the Neighborhood Commercial zone (CN) AND Medium Low Density Residential (RML) zones for parcels located at Tax Map 2S135D, tax lots 400, 401, 500, and 501; and amending Tualatin Development Code Sections 51.110 and 51.200 (PMA 20-0002 AND PTA 20-0005)

#### **RECOMMENDATION:**

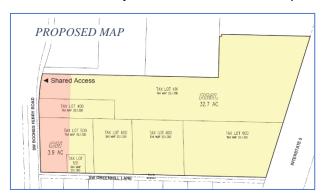
Staff recommends Council adopt the ordinance following their vote to approve PMA 20-0002 and PTA 20-0005 at their regular meeting March 8, 2021.

#### **EXECUTIVE SUMMARY:**

Ordinance 1454-21 amends Comprehensive Plan Map 10-1, the combined Comprehensive Plan and zoning map for the City of Tualatin, adjusting the existing boundaries between the Neighborhood Commercial (CN) and Medium Low Density Residential (RML) zones at a location east of SW Boones Ferry Road approximately at SW Greenhill Lane. The net area of each zone would stay consistent, but rather than forming a rough square at the intersection of Greenhill and Boones Ferry with additional residential zoning to the north, the commercial zone would occupy a more elongated rectangle fronting on SW Boones Ferry, with residential areas at a more distant remove from the arterial.

The effected parcels include Tax Map 2S135D, Lots 400, 401, 500, and 501. The maps below compare the existing and proposed zoning, with the RML zone in yellow, and CN zone in pink:





This ordinance would also implement a Plan Text Amendment to remove wording that prevents the mapping of this zone within 300 feet of a "school property" and add "basic utilities" including stormwater facilities as a permitted use in the Neighborhood Commercial (CN) zone.

#### **FINANCIAL IMPLICATIONS:**

No financial implications are identified.

#### ATTACHMENTS:

- Ordinance No. 1454-21
  - Exhibit 1: Legal Description
  - o Exhibit 2: Legal Description Map
  - o Exhibit 3: Revised Map 10-1
  - o Exhibit 4: Findings and Analysis

#### ORDINANCE NO. <u>1454-21</u>

AN ORDINANCE AMENDING TUALATIN COMPREHENSIVE PLAN MAP 10-1 TO AMEND THE NEIGHBORHOOD COMMERCIAL (CN) AND MEDIUM LOW DENSITY RESIDENTIAL (RML) ZONES FOR PARCELS LOCATED AT TAX MAP 2S135D, TAX LOTS 400, 401, 500, and 501; AND AMENDING TUALATIN DEVELOPMENT CODE SECTION 51.110 AND 51.200 (PMA 20-0002 AND PTA 20-0005)

WHEREAS, upon the application of Lennar Homes Inc. and AKS Engineering, and with support of the property owners, a public hearing was held before the City Council on March 8, 2021, to consider a Plan Map Amendment and Plan Text Amendment to amend the Tualatin Comprehensive Plan and Tualatin Development Code (PMA 20-0002 AND PTA 20-0005);

WHEREAS, the City provided notice of proposed amendments to the Oregon Department of Land Conservation and Development, as provided in ORS 197.610;

WHEREAS, the City provided notice of the public hearing, as required by TDC 32.250 and TDC 33.070;

WHEREAS, at the public hearing, the Council heard and considered the testimony and evidence presented by City staff, and those appearing at the public hearing, and approved the proposed amendments;

WHEREAS, the Council wishes to amend the Tualatin Comprehensive Plan Map 10-1 and Tualatin Development Code Section 51.110 and 51.200; and

WHEREAS, the Council finds the proposed amendments to be in the best interest of the residents and inhabitants of the City and the public that the public interest will be served by adopting the amendments at this time, and that the amendments conform to the Tualatin Community Plan and Tualatin Development Code.

THE CITY OF TUALATIN ORDAINS AS FOLLOWS:

**Section 1.** TDC 51.110 (District Location Standards) is amended to read as follows:

#### TDC 51.110. - District Location Standards.

- (1) District Location. The boundaries of a CN district must be separated from school property by not less than 300 feet. The boundaries of a CN District must be separated from all other CN, CC, and CG districts by at least 1,320 feet.
- (2) Street Frontage. At least one-fourth of the total street frontage of the CN District area must be on an Arterial or Major Collector street.

**Section 2.** TDC 51.200 (Use Categories) is amended to read as follows:

#### TDC 51.200. - Use Categories.

(1) Use Categories. Table 51-1 lists use categories Permitted Outright (P) or Conditionally Permitted (C) in the CN zone. Use categories may also be designated as Limited (L) and subject to the limitations listed in Table 51-1 and restrictions identified in TDC 51.210. Limitations may

restrict the specific type of use, location, size, or other characteristics of the use category. Use categories which are not listed are prohibited within the zone, except for uses which are found by the City Manager or appointee to be of a similar character and to meet the purpose of this zone, as provided in TDC 31.070.

(2) Overlay Zones. Additional uses may be allowed in a particular overlay zone. See the overlay zone Chapters for additional uses.

Table 51-1
Use Categories in the CN Zone

USE CATEGORY	STATUS	LIMITATIONS AND CODE REFERENCES		
RESIDENTIAL USE CATEGORIES				
Household Living	P (L)	Permitted uses limited to one (1) dwelling unit for each business located on the lot.		
COMMERCIAL USE CATEGORIES				
Retail Sales and Services	P (L)	Permitted uses limited to: General merchandise or variety stores; • Food stores, subject to TDC 51.210(1); • Drug store and pharmacy; • Laundry and dry cleaning, subject to TDC 51.210(2); • Beauty and barber shops; Shoe repair; and • Child day care center, subject to TDC 34.100. All commercial uses subject to floor area limitation, see TDC 51.210(3).		
INSTITUTIONAL USE CATEGORIES				
Community Services	P(L)	Permitted uses limited to a community center, community recreation facility, or community aquatic center, when open to the general public and operated by a non-profit community organization.		
INFRASTRUCTURE AND UTILITIES USE CATEGORIES				
Basic Utilities	P/C (L)	Permitted uses limited to sewer and water pump stations, pressure reading stations, water quality and flow control		

		facilities. Conditional uses limited to utility substations.
Greenways and Natural Areas	Р	
Transportation Facilities	P	

**Section 3.** The area established in Exhibit 1 (Legal Description) is zoned Neighborhood Commercial (CN), and those properties in Tax Map 2S135D and Tax Lots 400, 401, 500, and 501 are zoned Neighborhood Commercial (CN) and Medium Low Density Residential (RML), as depicted in Exhibit 2 (Map). If there is a question of whether a property depicted in Exhibit 2 (Map) is zoned Neighborhood Commercial (CN) or Medium Low Density Residential (RML), Exhibit 1 (Legal Description) will control over Exhibit 2 (Map). Exhibit 1 (Legal Description) and Exhibit 2 (Map) are attached an incorporated by reference.

Section 4. Based on Section 3, the City's Comprehensive Plan Map 10-1 is amended as set forth in Exhibit 3 (Amended Comprehensive Plan Map 10-1), which is attached an incorporated by reference.

Section 5. Findings. The Council adopts the Findings as set forth in Exhibit 4 (Findings), which is attached and incorporated by reference.

**Section 6. Effective Date.** As provided in the Tualatin Charter, this ordinance is effective 30 days from the date of adoption.

ADOPTED by the City Council this	day of, 2021.
	CITY OF TUALATIN, OREGON
	BY
	Mayor
APPROVED AS TO FORM	ATTEST:
BY	BY
City Attorney	City Recorder

#### Exhibit 1 -Ordinance No. 1454-21 Page 1 of 2



AKS ENGINEERING & FORESTRY, LLC 12965 SW Herman Road, Suite 100, Tualatin, OR 97062 P: (503) 563-6151 F: (503) 563-6152

AKS Job #7598

OFFICES IN: TUALATIN, OR - VANCOUVER, WA - KEIZER, OR - BEND, OR

A tract of land located in the Southwest One-Quarter and the Southeast One-Quarter of Section 35, Township 2 South, Range 1 West, Willamette Meridian, City of Tualatin, Washington County, Oregon, and being more particularly described as follows:

Beginning at the South One-Quarter corner of said Section 35; thence along the west line of the Southeast One-Quarter of said Section 35, North 01°34′15″ East 239.22 feet to the northerly right-of-way line of SW Greenhill Lane (20.00 feet from centerline) and the True Point of Beginning; thence along said northerly right-of-way line, North 88°40′01″ West 30.99 feet to the easterly right-of-way line of SW Boones Ferry Road (16.50 feet from centerline); thence along said easterly right-of-way line, North 01°43′34″ West 474.16 feet; thence continuing along said easterly right-of-way line (variable width right-of-way) along a curve to the right with a Radius of 1084.50 feet, Delta of 14°43′05″, Length of 278.58, and a Chord of North 05°37′58″ East 277.82 feet to the north line of Parcel I of Document Number 2007-105096; thence along said north line, South 88°44′18″ East 215.69 feet; thence leaving said north line, South 01°19′59″ West 750.79 feet to the northerly right-of-way line of SW Greenhill Lane (20.00 feet from centerline); thence along said northerly right-of-way line, North 88°40′01″ West 180.23 feet to the True Point of Beginning.

The above described tract of land contains 3.91 acres, more or less.

01/13/2021

REGISTERED PROFESSIONAL LAND SURVEYOR

UKK

OREGON JANUARY 12, 2016 MICHAEL S. KALINA 89558PLS

RENEWS: 6/30/21

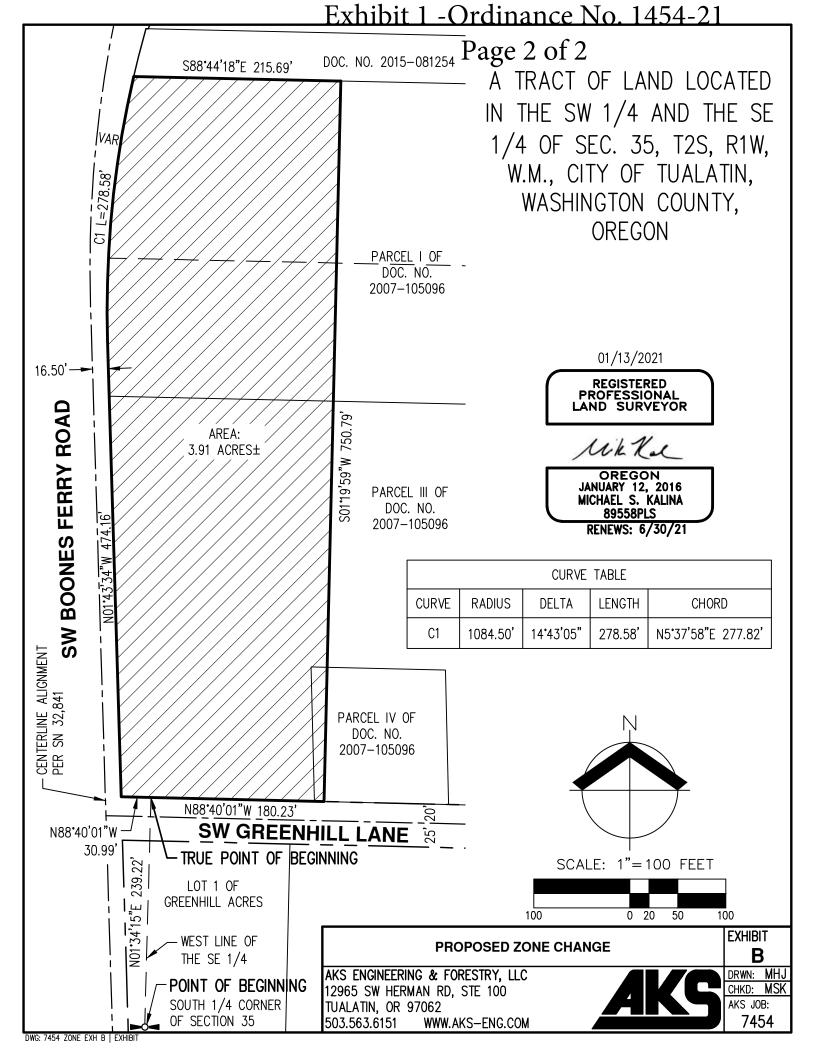
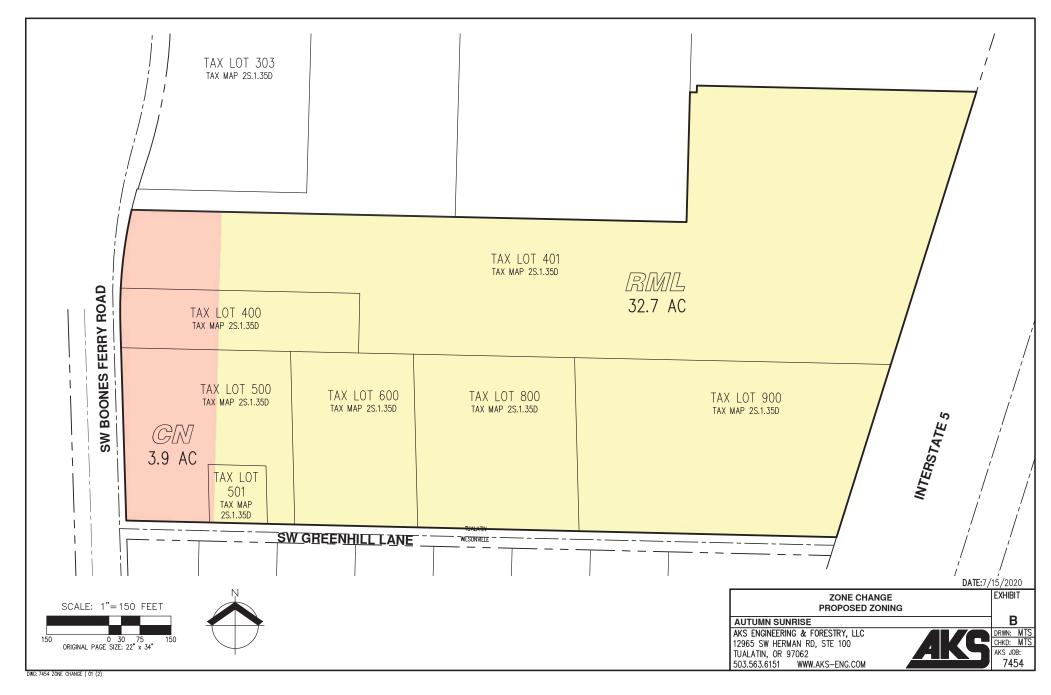


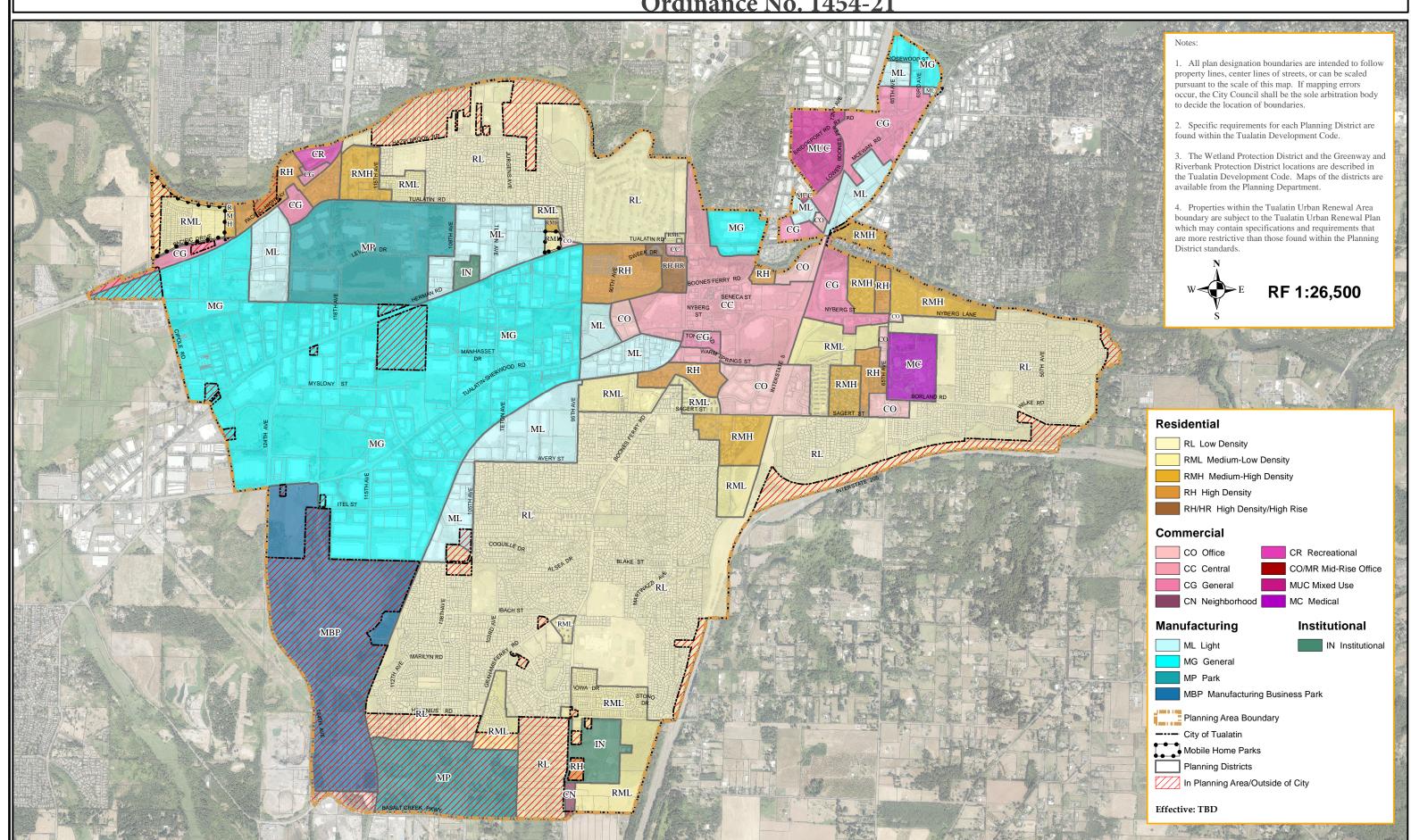
Exhibit 2 Ordinance No. 1454-21



#### **Map 10-1 Comprehensive Plan Map**

#### Exhibit 3 Ordinance No. 1454-21





#### Exhibit 4 - Ordinance No. 1454-21



#### March 22, 2021

#### Analysis and Findings

Case #:	PMA 20-0002 and PTA 20-0005
Project:	Basalt Creek Map Amendment: Neighborhood Commercial and Medium Low
	Density Residential
Location:	Tax Map 2S135D, Lots 400, 401, 500, and 501 (SW Boones Ferry Road)
Annlicant:	AKS Engineering on behalf of Lennar Northwest Inc

Property owners: Autumn Sunrise, LLC

TABLE OF CONTENTS	
I. INTRODUCTION	2
A. Applicable Criteria	2
B. Project Description	2
C. Site Description and Surrounding Uses	2
D. Public Comments	3
II. FINDINGS	4
A. Oregon Statewide Planning Goals	4
B. Oregon Administrative Rules	6
C. Tualatin Comprehensive Plan	7
Chapter 5 Residential Planning Growth	7
TDC 5.030- General Objectives	7
TDC 6.040 Planning District Objectives	9

#### I. INTRODUCTION

#### A. Applicable Criteria

Applicable Statewide Planning Goals; Divisions 7 and 18 of the Oregon Administrative Rules; applicable Goals and Policies from the City of Tualatin Comprehensive Plan, applicable Sections of the City of Tualatin Development Code, including Section 33.070 (Plan Amendments).

#### **B.** Project Description

The subject proposal includes a change to the combined Comprehensive Plan and zoning map for the City of Tualatin, adjusting the existing boundaries between the Neighborhood Commercial (CN) and Medium Low Density Residential (RML) zones at a location east of SW Boones Ferry Road approximately at SW Greenhill Lane. As shown in Exhibits 1 and 2, the net area of each zone would stay consistent. In the existing Comprehensive Plan Map, the CN zone comprises approximately 3.9 acres in a rough square at the intersection of Greenhill and Boones Ferry following existing taxlot lines, with additional residential zoning to the north. In the proposed map configuration, the CN zone would occupy approximately 3.9 acres in a more elongated rectangle fronting on SW Boones Ferry, with residential areas at a more distant remove from the arterial.

This area is generally bounded by SW Boones Ferry Road to the immediate west, the edge of the Tualatin Urban Planning Area to the South, and Horizon Community Church and Christian School Campus (23370 SW Boones Ferry Road) to the north. East of the subject area is land that is primarily undeveloped and under discussion for future residential subdivision, in turn running up to Interstate-5 to the east.

If approved, the Plan Text Amendment would amend Map 10-1 (Comprehensive Plan Map) and Chapter 51 (Neighborhood Commercial Zone) of the Tualatin Development Code. Changes to Chapter 51 include removing a provision that prohibits the application of this zone within 300 feet of a school property, and an addition of the "basic utilities" use category to the list of permitted uses within this zone.

#### C. Site Description and Surrounding Uses

The subject territory includes the partial area of four taxlots in the Basalt Creek Planning Area, east of SW Boones Ferry Road and west of I-5. The land has been used for low-density residential and agricultural use, but is largely undeveloped and with few mature trees.

#### Surrounding uses:

North: <u>Institutional (IN)</u>

- Horizon Community Church/Christian School campus
- City of Tualatin water towers

Washington County FD-20/Tualatin Urban Planning Area RH

 Single dwelling. Planned for future multi-family development. Current Annexation case under review (ANN 20-0005).

Washington County FD-20/Tualatin Urban Planning Area RML

Individual dwellings on large lots

South: Washington County FD-20

- Agriculture and low-density residential
- Wilsonville Planning Area—Planned as High Tech Employment District

#### East: Medium Low Density Residential (RML)

- Under discussion for potential residential subdivision
- Interstate 5 Right-of-Way

#### West: Washington County FD-20/Tualatin Urban Planning Area RL

Large-lot residential homes

#### **D.** Public Comments

The application for PMA 20-0002/PTA 20-0005 was submitted on August 5, 2020 and public notice for the City Council hearing of this application was mailed on February 10, 2021, with additional notice delivered by email. At the time of writing, staff have received comments from one neighbor during the active notice period for this set of land use applications (Exhibit 6). Key concerns include stormwater infrastructure and planning, the lack of a Natural Resource Inventory and associated environmental planning standards in the Basalt Creek Concept Plan area, transportation infrastructure issues, and aspects of future development. Compliance with State Goals and Oregon Administrative Rules is discussed in Sections II(A) and II(B) respectively.

Another area of concern include transportation impacts, and the location of conceptual right-of-way and transportation facilities. No right-of-way dedication or specific infrastructure development is included in this proposal. Applicants for future Subdivision and Architectural Review will be responsible for working with City, County, and State agencies as applicable in developing effective transportation infrastructure as part of those anticipated future applications.

The comments also raise additional questions about the process for engaging and submitting testimony regarding land use applications, and the adequacy of the City's processes. While staff acknowledge that it is always possible to improve the accessibility and breadth of our processes in engaging a broader range of our community members, the scope of this review is an applicant-initiated quasi-judicial application. As such, these findings are appropriately limited to the evaluating conformity with the codified processes of the Tualatin Development Code. Findings related to this evaluation are discussed in Section II(C) of this document.

Comments about the broader anticipated development at this location and thoughts regarding the applicant's Neighborhood Developer meeting have been received prior to the notice period for this land use case, and in relationship to other land use cases in this location. While not included in the record for the subject applications, staff acknowledge that we have heard a range of public comments related to future development impacts, including concerns about tree removal, stormwater management, environmental resource protection, school capacity, exposure to health impacts, and transportation impacts. These development concerns will be more specifically addressed to the extent specified in existing city and partner agency development standards during future land use review phases for Subdivision or other development.

Additional comments received following this staff report and through the scheduled City Council hearing will be added to the record.

#### II. FINDINGS

#### A. Oregon Statewide Planning Goals

#### Goal 1 – Citizen Involvement

To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

#### Finding:

Public notice for the City Council hearing of the proposed changes have been mailed to surrounding property owners, emailed to additional agencies and parties previously expressing an interest in this application, advertised in the newspaper of record, and posted on the City's website. The applicant held a Neighborhood-Developer meeting on July 28, 2020. The proposal has also been discussed at the February 18, 2021 meeting of the Tualatin Planning Commission.

Additional public notice will be shared during future Architectural Review and/or Subdivision application phases. The applicable notification and review processes would not be themselves be modified by the proposed amendments. The proposed amendments conform to Goal 1.

#### Goal 2 - Land Use Planning

To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.
[...]

#### Finding:

The proposed amendments have been reviewed pursuant to the City's established land use planning process and procedures as described in Tualatin Development Code Chapter 32 and 33. The proposed amendments conform to Goal 2.

#### Goal 5 – Open Spaces, Scenic and Historic Area, and Natural Resource

#### Finding:

Applicability of Goal 5 to post-acknowledgment plan amendments is governed by OAR 660-023-0250. The requirements of Goal 5 do not apply to land use decisions made pursuant to acknowledged comprehensive plans and land use regulations. The proposed amendments do not modify the acknowledged Goal 5 resource list, or a policy that addresses specific requirements of Goal 5. The proposed amendments do not allow uses that would conflict with a particular Goal 5 resource site on an acknowledged resource list.

The impact of a specific proposed development would be reviewed by Clean Water Services for potential natural resource impacts as part of that future land use application.

The proposed amendments conform to Goal 5.

#### Goal 6 – Air, Water and Land Resources Quality

#### **Finding:**

The Oregon Department of Environmental Quality (DEQ) regulates air, water and land with Clean Water Act (CWA) Section 401 Water Quality, Water Quality Certificate, State 303(d) listed waters, Hazardous Wastes, Clean Air Act (CAA), and Section 402 NPDES Construction and Stormwater Permits. The Oregon Department of State Lands and the U.S. Army Corps of Engineers regulate jurisdictional wetlands and CWA Section 404 water of the state and the country respectively. Clean Water Services (SWC) coordinates storm water management, water quality and stream enhancement projects throughout the city. Future development will still need to comply with these state, national and regional regulations and protections for air, water and land resources.

The proposed amendments conform to Goal 6.

#### Goal 7 – Areas Subject to Natural Disasters and Hazards

#### Finding:

The proposed amendments do not affect policies associated with Goal 7 established by the Comprehensive Plan. Approval of the proposed amendments will not eliminate the requirement for future development to meet the requirements of the Chapters 70 and 72 of the Tualatin Development Code. The proposed amendments conform to Goal 7.

#### Goal 10 - Housing

To provide for the housing needs of citizens of the state.

#### Finding:

While the proposed Plan Map Amendment modifies the boundary between abutting Neighborhood Commercial (CN) and Medium Low Density Residential (RML) zones, the net area of each respective land use designation/zone would remain approximately equal, preserving the residential development potential of the existing RML zone. As such, this change does not jeopardize the provision of future housing and meeting the City's housing needs as identified in the adopted Housing Needs Analysis. To the extent that the proposed configuration supports a more efficient development path, allowing the more complete use of the area within each respective zone, as supported by the applicant's conceptual development diagrams (Attachment 2), the change may better support future housing development.

#### Goal 11 - Public Facilities and Services

#### Finding:

The proposed amendments would not change the available residential density or commercial floor area planned for this area; therefore, no significant additional impacts to public facilities and services are anticipated over what the existing zoning map would allow. Future development would be subject to a land use application that would evaluate the development's impact to public facilities and the transportation system; therefore no amendments to the public facilities plans are necessary in order to accommodate the proposed text and map amendment. To the extent that the applicant has shown that the proposed configuration better meets their needs in providing efficient stormwater management, public facilities needs may be better met than under existing conditions. The proposed amendments conform to Goal 11.

#### **Goal 12 – Transportation**

#### Finding:

The proposed amendments would not change the available residential density and commercial floor area planned for this area. The proposed zoning map configuration would not be anticipated to permit additional impacts to transportation facilities and services are anticipated over the existing map configuration as previously approved by the Basalt Creek Concept Plan. The applicant has provided a support trip generation memo confirming that the estimated trip generation would remain the same with the proposed zoning. The proposed amendments conform to Goal 12.

#### Goal 14 - Urbanization

#### **Finding:**

The subject territory is within the Urban Growth Boundary. The proposal does not contain any proposed modification to the Urban Growth Boundary or development outside of the Urban Growth Boundary. The proposal is consistent with Goal 14.

#### **B. Oregon Administrative Rules**

OAR Chapter 660 Division 7 (Metropolitan Housing)
[...]

660-018-0020: Notice of a Proposed Change to a Comprehensive Plan or Land Use Regulation

- (1) Before a local government adopts a change to an acknowledged comprehensive plan or a land use regulation, unless circumstances described in OAR 660-018-0022 (Exemptions to Notice Requirements Under OAR 660-018-0020) apply, the local government shall submit the proposed change to the department, including the information described in section (2) of this rule. The local government must submit the proposed change to the director at the department's Salem office at least 35 days before holding the first evidentiary hearing on adoption of the proposed change.
- (2) The submittal must include applicable forms provided by the department, be in a format acceptable to the department, and include all of the following materials:
- (a) The text of the proposed change to the comprehensive plan or land use regulation implementing the plan, as provided in section (3) of this rule;

- (b) If a comprehensive plan map or zoning map is created or altered by the proposed change, a copy of the relevant portion of the map that is created or altered;
- (c) A brief narrative summary of the proposed change and any supplemental information that the local government believes may be useful to inform the director and members of the public of the effect of the proposed change;
- (d) The date set for the first evidentiary hearing;
- (e) The notice or a draft of the notice required under ORS 197.763 (Conduct of local quasi-judicial land use hearings) regarding a quasi-judicial land use hearing, if applicable; and
- (f) Any staff report on the proposed change or information that describes when the staff report will be available and how a copy may be obtained.
- (3) The proposed text submitted to comply with subsection (2)(a) of this rule must include all of the proposed wording to be added to or deleted from the acknowledged plan or land use regulations. A general description of the proposal or its purpose, by itself, is not sufficient. For map changes, the material submitted to comply with Subsection (2)(b) must include a graphic depiction of the change; a legal description, tax account number, address or similar general description, by itself, is not sufficient. If a goal exception is proposed, the submittal must include the proposed wording of the exception.
- (4) If a local government proposes a change to an acknowledged comprehensive plan or a land use regulation solely for the purpose of conforming the plan and regulations to new requirements in a land use statute, statewide land use planning goal, or a rule implementing the statutes or goals, the local government may adopt such a change without holding a public hearing, notwithstanding contrary provisions of state and local law, provided:
- (a) The local government provides notice to the department of the proposed change identifying it as a change described under this section, and includes the materials described in section (2) of this rule, 35 days before the proposed change is adopted by the local government, and
- (b) The department confirms in writing prior to the adoption of the change that the only effect of the proposed change is to conform the comprehensive plan or the land use regulations to the new requirements.
- (5) For purposes of computation of time for the 35-day notice under this rule and OAR 660-018-0035 (Department Participation)(1)(c), the proposed change is considered to have been "submitted" on the day that paper copies or an electronic file of the applicable notice forms and other documents required by section (2) this rule are received or, if mailed, on the date of mailing. The materials must be mailed to or received by the department at its Salem office.

#### Finding:

Notice of a proposed Post-Acknowledgement Plan Amendment was submitted to the Department of Land Conservation and Development (DLCD) via the PAPA Online portal on January 29, 2021, 38 days before the scheduled hearing.

#### C. Tualatin Comprehensive Plan

Note that applications PMA 20-0002 and PTA 20-0005 were submitted on August 5, 2020, and the findings below reflect the Tualatin Community Plan as written at that time.

#### **Chapter 5 Residential Planning Growth**

#### **TDC 5.030- General Objectives**

The following are general objectives used to guide the development of the residential housing element of the Plan. The Plan's intent is to:

- (1) Provide for the housing needs of existing and future City residents.
- (2) Provide housing opportunities for residents with varied income levels and tastes that are esthetically and functionally compatible with the existing community housing stock.
- (3) Cooperate with the Housing Authority of Washington County and the Housing Division of Clackamas County to identify sites, projects and developers to provide the City's fair share of assisted housing units for low and moderate income households, and participate in the region's Housing Opportunity Plan.
- (4) Locate higher density development where it is convenient to the City's commercial core, near schools and transit corridors, adjacent to arterial and collector streets and, as much as possible, in areas with existing multi-family housing and provide residential opportunities in selected commercial areas through the Mixed Use Commercial District.
- (5) Provide areas that are suitable for manufactured dwelling parks and areas that are suitable for subdivisions that will accommodate manufactured homes.
- (6) Provide areas that will accommodate small lot subdivisions.
- (7) Develop specific and enforceable design standards for multi-family developments, townhouses, manufactured homes, manufactured dwelling parks and small lot subdivisions.
- (8) Encourage owner occupancy of multi-family developments and other housing units within the City.
- (9) Encourage subdividers and other residential developers to consider the need for solar access on residential construction sites.
- (10) Provide for the raising of agricultural animals and agricultural structures in areas that are presently used for this purpose and that are not buildable due to their location in the 100-year flood plain.
- (11) Require that all residential development adjacent to Expressways be buffered from the noise of such Expressways through the use of soundproofing devices such as walls, berms or distance. Density transfer to accommodate these techniques is acceptable.
- (12) Encourage the development of attached housing in accordance with the RML Planning District in the area of the Norwood Expressway/Boones Ferry Road intersection.
- (13) Provide truck routes for industrial traffic that provide for efficient movement of goods while protecting the quality of residential areas.
- (14) Protect residential, commercial, and sensitive industrial uses from the adverse environmental impacts of adjacent industrial use.
- (15) Protect adjacent land uses from noise impacts by adopting industrial noise standards.
- (16) Protect the Tonquin Scablands from adverse impacts of adjacent development. This includes the main Scabland area in the vicinity of the Burlington Northern Railroad tracks which is preserved through the use of the Wetlands Protection District and the Greenway and Riverbank Protection District. This also includes other elements of the Scabland formations found farther to the east. These latter areas will be preserved on a case-by-case basis as development occurs through preservation in their natural state, allowing residential density transfer through the small lot subdivision, common wall housing, and condominium conditional use processes.
- (17) Protect wooded areas identified on the Natural Features Map found in the Technical Memorandum by requiring their preservation in a natural state, by integrating the major trees into the design of the parking lots, buildings, or landscaping areas of multi-family complexes and non-residential uses, or in low density areas through the small lot, common wall, or condominium

conditional use. If it is necessary to remove a portion or all of the trees, the replacement landscape features shall be subject to approval through the Architectural Review process, except for conventional single family subdivisions.

#### Finding:

The proposed map change would preserve the quantity of land area available for residential development, including the availability of land for the specific range of housing types allowed within the RML zone. The proposed changes do not present any conflicts with the residential planning objectives of TDC 5.030. These criteria are met.

[...]

#### **TDC 6.040. - Planning District Objectives.**

[....]

(2) Medium-Low Density Residential Planning District (RML). To provide areas of the City suitable for commonwall dwellings such as condominiums, townhouses, duplexes, triplexes, and other multifamily dwellings. Condominiums and small lot subdivisions may be allowed by conditional use permit. Owner occupancy of dwelling units shall be encouraged. Parks for manufactured dwellings shall be allowed in those portions of the district designated on the Plan Map. Except for retirement housing and nursing and convalescent homes which shall not exceed 15 dwelling units per net acre and manufactured dwelling parks with single-wide manufactured dwellings which shall not exceed 12 dwelling units per net acre, the maximum density of any residential use shall not exceed ten dwelling units per net acre. The raising of agricultural animals and the construction of agricultural structures may be allowed by conditional use permit in those portions of the District designated on the Plan Map.

#### Finding:

The proposed map change preserves the same area of RML zoning as the existing configuration and does not change the development potential or permitted development in a manner that conflicts with the objectives for this zone. These criteria are met.

[...]

#### TDC 6.030. - Objectives.

The following are general objectives used to guide the development of this Plan:

- (1) Encourage commercial development.
- (2) Provide increased employment opportunities.
- (3) Provide shopping opportunities for surrounding communities.
- (4) Locate and design commercial areas to minimize traffic congestion and maximize access.
- (5) Continue to utilize specific and enforceable architectural and landscape design standards for commercial development.
- (6) Encourage developers to consider solar access when designing commercial development projects.
- (7) Provide for limited and carefully designed neighborhood commercial centers.
- (8) Provide for the continued development of major medical services facilities in the City of Tualatin, especially at the Meridian Park Hospital site. The Medical Center Planning District shall be applied

only to a property, or a group of contiguous properties, of no less than 25 acres and shall have frontage on an arterial as designated in TDC Chapter 11, Tualatin Community Plan.

#### Finding:

The proposed map changes are indicated to support potential development configurations that provide ease of access to and through the commercial area, supporting Objective (4) to maximize access and minimize congestion. The applicant asserts that the new configuration better supports their design goals for the neighborhood commercial center, consistent with Objective (7), granting visibility for community members travelling on Boones Ferry Road, and preserving opportunity for access for nearby residential development. The proposal does not conflict with the additional objectives of this section. These criteria are met.

#### **TDC 6.040. - Planning District Objectives.**

[....]

(2) Neighborhood Commercial Planning District (CN). To provide locations for commercial uses within close proximity to residential areas. It is to provide for opportunities to serve the needs of residents for convenience shopping and services. Such uses will be limited to professional offices, services, and retail trade that are oriented to the day-to-day commercial needs of the residential neighborhood. Neighborhood commercial uses are intended to be pedestrian oriented and should serve to reduce automobile trips and energy consumption. The purpose is also to assure that such development is of a scale and design so that it is compatible with the residential environment and is an enhancement to neighborhood areas. It is not the purpose of this district to create large scale commercial facilities that will compete with similar uses, such as large grocery or department stores, located in the downtown area. [...]

#### Finding:

The scope of proposed changes includes modifying the boundaries of the Neighborhood Commercial (CN) zone and modifying a section of Tualatin Development Code Chapter 51—Neighborhood Commercial Zone (CN). The existing CN node is located in close proximity to residential areas, being directly adjacent to Medium Low Density Residential (RML) zoning to the east, as well as unincorporated residential areas immediately across SW Boones Ferry Road, and approximately 380 feet to the nearest High Density Residential (RH) area, with yet additional residential areas comprising the majority of designated land uses within 1000 feet. Future commercial development would be positioned to potentially serve residents of new residential development, as well as nearby residential areas that are at a greater remove from commercial nodes in Tualatin and Wilsonville.

The objective further states that the mapping of the CN zone is not intended to diminish the draw of central commercial zones such as "large grocery or department stores." As shown in the applicant's conceptual development diagram (Attachment 2), the elongated version, while supporting parking and circulation, would remain a substantially smaller commercial node as compared to many central sites. The CN node comprises under 4 acres, as compared to the Fred Meyer and parking lot at approximately 15 acres, or the Nyberg Woods shopping complex which is sited over about 25 acres, with about 20 developed acres. The addition of basic utilities including stormwater facilities does not conflict with the stated objectives for this zone and support site design and effective development patterns.

The proposed change to remove language requiring that the zone be located 300 feet away from any school site does not conflict with the purpose statement of this section. The proposed changes are consistent with the purpose statement of this section.

#### **D. Tualatin Development Code**

**Chapter 33: Applications and Approval Criteria** 

**Section 33.070 Plan Amendments** 

[...]

- (2) Applicability. [...] Quasi-judicial amendments may be initiated by the City Council, the City staff, or by a property owner or person authorized in writing by the property owner. Legislative amendments may only be initiated by the City Council.
- (3) Procedure Type.

[...]

(a) Map or text amendment applications which are quasi-judicial in nature (e.g. for a specific property or a limited number of properties) is subject to Type IV-A Review in accordance with TDC Chapter 32.

[...]

#### Finding:

The proposed text amendments are proposed for a limited number of properties and quasi-judicial in nature and will be processed consistent with the Type IV-A procedures in Chapter 32. A Post-Adoption Plan Amendment notice was filed with DLCD on January 28, 2021, 38 days before the scheduled hearing. Public notice has been mailed on February 10, 2020, 26 days before the scheduled hearing. This criterion is met.

- (5) Approval Criteria.
  - (a) Granting the amendment is in the public interest.
  - (b) The public interest is best protected by granting the amendment at this time.

#### Finding:

The proposed map changes are timely, falling between approval of the Basalt Creek Concept Plan and an anticipated proposed subdivision applicable to this area which would set the tone for development in this area of the community and be the first incarnation of the planned uses for the subject land area. Efficient development that allows for an effective layout of commercial and residential areas is in the broader public interest since it has the potential to provide for greater access between residential homes and commercial services with reduced reliance on automotive travel. The applicant shows that the proposed map configuration would support greater opportunity for shared access to the respective developments, consistent with the limitation of driveways and intersections on SW Boones Ferry Road, supporting safety for road users.

The proposed text amendment would also eliminate a codified buffer between the CN zone and school property. The applicant makes the case that it remains in the public interest to eliminate this buffer because it encourages more effective commercial development in a manner that can serve adjacent residential areas. The immediate greater impact of this change is limited to this location as it the only

area in the whole of Tualatin where the CN zone is mapped. Any future application of the CN zone would still be subject to review through Plan Map Amendment, so this provision is not needed even if it is desired that future individual Neighborhood Commercial nodes not be located in any given proximity to school sites. The addition of basic utilities as a permitted use category enables additional options in support of regional storm facilities, better addressing strong community concerns related to effective stormwater management.

To the extent that community members may find it desirable to create distance between school uses and commercial uses, it is noted that the proposed commercial zoning would still be over 300 feet from existing school buildings, but adjacent to a flag access of a multi-use campus, which includes school uses. Also of note, the definition of permitted use categories has been clarified since the applicable code standards including the buffer standard, were drafted. Permitted uses include a prescribed subset of retail sale and services, community services such as recreation opportunities, limited residential use, and infrastructure and utility uses (e.g, natural areas and transportation facilities). Additional state regulations prevent the location of certain commercial uses, such as cannabis businesses, from locating within defined buffers from schools. It remains within the public interest to remove the buffer.

These criteria are met.

(c) The proposed amendment is in conformity with the applicable objectives of the Tualatin Community Plan.

#### **Finding:**

Section C considers the consistency of the proposal with applicable objectives of the Tualatin Community Plan and shows that the proposal conforms to these objectives. This criterion is met.

- (d) The following factors were consciously considered:
  - (i) The various characteristics of the areas in the City;
  - (ii) The suitability of the areas for particular land uses and improvements in the areas;
  - (iii) Trends in land improvement and development;
  - (iv) Property values;
  - (v) The needs of economic enterprises and the future development of the area; needed rightof-way and access for and to particular sites in the area;
  - (vi) Natural resources of the City and the protection and conservation of said resources;
  - (vii)Prospective requirements for the development of natural resources in the City;
  - (viii)The public need for healthful, safe, esthetic surroundings and conditions; and

#### Finding:

The area immediately south of SW Norwood Road and extending toward SW Greenhill Road is a suburban edge area poised for change following the adoption of the Basalt Creek Concept Plan in 2018. The subject area is recently annexed territory of the City of Tualatin that has yet to develop under City zoning standards.

To the immediate north of the subject area is the site is a church and school campus, and north of SW Norwood Road is a developed residential neighborhood characterized by a mix of detached and attached housing, much of it developed in the 1990's. To the east is residential land that has recently been annexed into the City of Tualatin and I-5. To the south, and west of Boones Ferry, is additional large-lot residential development outside of city limits. There is additional zoning potential along SW Boones Ferry for multifamily housing, although the property within that zone is currently developed with a detached single-family residence. The capacity for near-term increased residential living, as well as trends in households seeking nearby neighborhood services, mean that the changes are well timed to consider how the blend of commercial and residential development can best be accommodated by the location of zoning boundaries. The proposal is made expressly to address the needs of economic enterprises and future development, allowing more arterial frontage for a commercial node, and creating a buffer away from an arterial for residential homes. The applicant's conceptual development diagram (Attachment 2) also shows that the configuration would align with plans for necessary infrastructure in support of community health and safety, including a stormwater management area and road infrastructure. The addition of Basic Utilities as a permitted use in the CN zone is consistent with other commercial zones and is additionally responsive to the need for healthful and safe planning and current trends in land improvement and development that encourage more robust stormwater management approaches. These criteria are met.

(e) If the amendment involves residential uses, then the appropriate school district or districts must be able to reasonably accommodate additional residential capacity by means determined by any affected school district.

#### Finding:

The proposed change does not affect the amount of land available for residential development or permitted density and as such, would not pose a predictable difference in projected school attendance from future families in this area as compared with the existing code language. The properties are within the Sherwood School District, which has been notified of the proposed Plan Text Amendment. This criterion is met.

(f) Granting the amendment is consistent with the applicable State of Oregon Planning Goals and applicable Oregon Administrative Rules, including compliance with the Transportation Planning Rule TPR (OAR 660-012-0060).

#### Finding:

The proposed change does not affect the maximum residential density and as such, would not be predicted to impact the number of trips necessarily associated with future development as compared with existing code allowances. The applicant has provided a trip generation and Transportation Planning Rule evaluation prepared by Jennifer Danziger, PE, supporting the claim that the estimated trip generation with the newly configured map layout remains unchanged from the existing map allowances. According to this analysis map amendment would thereby not impact the functional classification of an existing or planned transportation facility, require a change in standards for implementation of the planned system, or change anticipated system performance. More specific transportation impacts of future development will be evaluated with a future land use application. This criterion is met.

(g) Granting the amendment is consistent with the Metropolitan Service District's Urban Growth Management Functional Plan.

#### **Finding:**

The proposed amendments will remain consistent with Titles 1-14 of the Metro Urban Growth Management Functional Plan as addressed below:

**Title 1 – Housing Capacity:** requires a city or county maintain or increase its housing capacity

The proposed amendments would not change the amount of land available for residential development or permitted density, and as such, would not impact the City's housing capacity.

Title 2 – Regional Parking Policy: repealed

**Title 3 – Water Quality and Flood Management**: protects Water Quality and Flood Management Areas Water Quality and Flood Management are addressed in Tualatin Development Code Chapters 70, 71, and 74. No amendments are proposed to these chapters.

**Title 4 – Industrial and Other Employment Areas**: promotes "clustering" of industries that operate more productively and efficiently when in proximity to each other This Title is not applicable.

Title 5 - Neighbor Cities and Rural Reserves: repealed

**Title 6 – Centers, Corridors, Station Communities and Main Streets**: enhancements of these areas as principal centers of urban life via actions and investments

This Title is not applicable.

**Title 7 – Housing Choice**: implements policies regarding establishment of voluntary affordable housing production goals to be adopted by local governments

This Title pertains to Tualatin's obligation to meet the affordable housing needs of households with incomes between 0 and 50 percent of the regional median income. The proposed amendments would not impact the City's housing capacity or provision for affordable housing specifically.

**Title 8 – Compliance Procedures**: ensures all cities & counties are equitably held to the same standards Tualatin continues to partner with state and regional authorities to comply with the Functional Plan.

Title 9 – Performance Measures: repealed

Title 10 – Definitions

**Title 11 – Planning for New Urban Areas**: guides planning of areas brought into the UGB The proposed amendments would apply to land that is within the UGB and within the City of Tualatin, therefore the amendments do not pose a direct change to planning areas outside of the UGB.

**Title 12 – Protection of Residential Neighborhoods**: protects existing residential neighborhoods from pollution, noise, crime, and provides adequate levels of public services

The mapping of an effective Neighborhood Commercial zone is consistent with the charge under Title 12 to reduce air pollution and traffic congestion by designating commercial nodes in close proximity to residential neighborhoods as a convenient location of commercial services. No changes to the types of permitted businesses or scale of commercial development are included as part of the proposed amendments.

Title 13 – Nature in Neighborhoods: conserves, protects and restores a continuous ecologically viable streamside corridor system integrated with upland wildlife habitat and the urban landscape

Natural resources are addressed in Chapter 72 of the Tualatin Development Code and supported by the City's partnership with Clean Water Services. No amendments to this chapter are proposed under this application.

**Title 14 – Urban Growth Boundary**: prescribes criteria and procedures for amendments to the UGB No amendments are proposed to the UGB under this application.

(h) Granting the amendment is consistent with Level of Service F for the p.m. peak hour and E for the one-half hour before and after the p.m. peak hour for the Town Center 2040 Design Type (TDC Map 9-4), and E/E for the rest of the 2040 Design Types in the City's planning area.

#### Finding:

The proposed changes do not include a change to net land area available for commercial and residential development respectively, and as such, no transportation impact over and above what is allowed under the existing code is anticipated. This criterion is met.

(i) Granting the amendment is consistent with the objectives and policies regarding potable water, sanitary sewer, and surface water management pursuant to TDC 12.020, water management issues are adequately addressed during development or redevelopment anticipated to follow the granting of a plan amendment.

[...]

#### **Finding:**

Future structural development on the site will require approval of a land use application, at which time these issues will be addressed in greater detail. The applicant's conceptual development diagram (Exhibit 4) illustrates that the configuration will support stormwater facilities. This criterion is met.

(j) The applicant has entered into a development agreement. This criterion applies only to an amendment specific to property within the Urban Planning Area (UPA), also known as the Planning Area Boundary (PAB), as defined in both the Urban Growth Management Agreement (UGMA) with Clackamas County and the Urban Planning Area Agreement (UPAA) with Washington County. TDC Map 9-1 illustrates this area.

#### Finding:

The subject area is currently within the City of Tualatin. Criterion j is not applicable.

Chapter 51: Neighborhood Commercial Zone (CN) Section 51.110 District Location Standards

(1)District Location. The boundaries of a CN district must be separated from school property by not less than 300 feet. The boundaries of a CN District must be separated from all other CN, CC, and CG districts by at least 1,320 feet.

(2)Street Frontage. At least one-fourth of the total street frontage of the CN District area must be on an Arterial or Major Collector street.

#### Finding:

The applicant proposes PTA 20-0005 to strike the language of TDC 51.110 that limits the location of the CN zone within 300 feet of school property; all other applicable criteria would remain. The Plan Map Amendment cannot be approved without the removal of the language requiring a separation of 300 feet from school properties. With the concurrent removal of this requirement, the Plan Map Amendment would be able to conform with the criteria of this section.

The boundaries of the proposed CN map configuration are in excess of 1,320 feet from CC and CG zones, and this area is the sole instance where the CN zone has been applied citywide. The majority of the proposed street frontage of the designated CN area would front to SW Boones Ferry Road, which is classified as a major arterial. These standards are met.



#### CITY OF TUALATIN Staff Report

**TO:** Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Nicole Morris, Deputy City Recorder

**DATE:** 3/22/21

#### SUBJECT:

Consideration of Recommendations from the Council Committee on Advisory Appointments

#### **RECOMMENDATION:**

Staff recommends the City Council approve the recommendations from the Council Committee on Advisory Appointments (CCAA)

#### **EXECUTIVE SUMMARY:**

The CCAA met and interviewed community members interested in participating on City advisory committees. The Committee recommends appointment of the following individuals:

Individuals	Board	Term
Mason Hall	Tualatin Arts Advisory Committee	Reappointment Term Expiring 3/31/24
Brett Hamilton	Tualatin Arts Advisory Committee	Reappointment Term Expiring 3/31/24
Janet Carr	Tualatin Arts Advisory Committee	Reappointment Term Expiring 3/31/24
Emma Gray	Tualatin Parks Advisory Committee	Term Expiring 2/28/22