#### **TUALATIN DEVELOPMENT COMMISSION MEETING**



**MONDAY, JULY 27, 2020** 

## JUANITA POHL CENTER 8513 SW TUALATIN ROAD TUALATIN, OR 97062

#### IMMEDIATELY FOLLOWING THE 7:00PM REGULAR COUNCIL MEETING

Special Announcement Regarding the July 27, 2020 Tualatin Development Commission Meeting

The Tualatin Development Commission meeting scheduled for Monday, July 27, will proceed at this time with several modifications:

To the extent possible, the public is encouraged to watch the meeting live on local cable channel 28, or on the City's website.

For those wishing to provide comment during the meeting, there is one opportunity on the agenda: Public Comment. Written statements may be sent in advance of the meeting to Deputy City Recorder Nicole Morris up until 4:30 pm on Monday, July 27. These statements will be included in the official meeting record, but not read during the meeting.

For those who would prefer to make verbal comment, there are two ways to do so. As always, public comment is limited to three minutes per person.

Phone: +1 669 900 6833

Meeting ID: 875 2295 3956

Password: 18880

Link: https://us02web.zoom.us/j/87522953956pwd=R3kvK0crRmNITUIDNIR2d2t1dIFtUT09

Questions? Please contact Assistant to the City Manager Megan George.

#### Call to Order

#### **Public Comment**

This section of the agenda allows anyone to address the Council regarding any issue not on the agenda, or to request to have an item removed from the consent agenda. The duration for each individual speaking is limited to 3 minutes. Matters requiring further investigation or detailed answers will be referred to City staff for follow-up and report at a future meeting.

## **Consent Agenda**

The Consent Agenda will be enacted with one vote. The Mayor will ask Councilors if there is anyone who wishes to remove any item from the Consent Agenda for discussion and consideration. If you wish to request an item to be removed from the consent agenda you should do so during the Citizen Comment section of the agenda.

 Consideration of Approval of the Tualatin Development Commission Meeting Minutes of June 22, 2020

## **General Business**

If you wish to speak on a general business item please fill out a Speaker Request Form and you will be called forward during the appropriate item. The duration for each individual speaking is limited to 3 minutes. Matters requiring further investigation or detailed answers will be referred to City staff for follow-up and report at a future meeting.

1. Consideration of <u>Resolution No. 620-20</u> of the Tualatin Development Commission Authorizing the Administrator to Execute an Intergovernmental Agreement with Washington County for Reimbursement of Emergency Assistance Grants Funds

## Adjournment

In compliance with the Americans with Disabilities Act, this meeting location is accessible to persons with disabilities. To request accommodations, please contact the City Manager's Office at 503.691.3011 36 hours in advance of the meeting



# TUALATIN DEVELOPMENT COMMISSION Staff Report

**TO:** Honorable Chairman and Members of the Commission

THROUGH: Sherilyn Lombos, City Manager

**FROM:** Nicole Morris, Deputy City Recorder

**DATE:** July 13, 2020

## **SUBJECT:**

Consideration of Approval of the Tualatin Development Commission Meeting Minutes of June 22, 2020

## **RECOMMENDATION:**

Staff respectfully recommends approval of the meeting minutes.

## **ATTACHMENTS:**

-TDC Meeting Minutes of June 22, 2020



## OFFICIAL MINUTES OF THE TUALATIN DEVELOPMENT COMMISSION MEETING FOR JUNE 22, 2020

Present: Mayor Frank Bubenik, Councilor Bridget Brooks, Councilor Robert Kellogg, Councilor Paul Morrison, Councilor Maria Reyes, Councilor Valerie Pratt

Absent: Council President Nancy Grimes,

#### Call to Order

Chair Bubenik called the meeting to order at 9:25 p.m.

#### **Public Comment**

None.

## **Consent Agenda**

Motion to adopt the consent agenda made by Councilor Kellogg, Seconded by Councilor Morrison. Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Kellogg, Councilor Morrison, Councilor Reyes, Councilor Pratt MOTION PASSED

1. Consideration of Approval of the Tualatin Development Commission Meeting Minutes of May 26, 2020

## Public Hearings - Legislative or Other

1. Consideration of <u>Resolution No. 618-20</u> Adopting the Tualatin Development Commission Budget, and Making Appropriations, for the Fiscal Year Commencing July 1, 2020

Finance Director Don Hudson stated the City of Tualatin Budget Advisory Committee approved the proposed budget on May 20, 2020. He stated the total of the Fiscal Year 2020-2021 Budget is \$3,526,685 and is allocated between the Tualatin Development Commission Administration Fund and the Leveton Tax Increment District Projects Fund. Director Hudson stated funds will be utilized for expenditures for general operations and an analysis of potential future project areas and capital projects.

Motion to adopt Resolution No. 618-20 adopting the Tualatin Development Commission budget, and making appropriations, for the fiscal year commencing July 1, 2020 made by Councilor Kellogg, Seconded by Councilor Morrison.

Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Kellogg, Councilor Morrison, Councilor Reyes, Councilor Pratt MOTION PASSED

2. Consideration of **Resolution No. 619-20**, Authorizing Changes to the FY 2019-2020 Adopted Budget

Finance Director Don Hudson stated in January 2020 the Development Commission closed the Central Urban Renewal District and directed staff to transfer the remaining balance in the District

to the TDC Administration Fund to be used for analysis of potential future urban renewal districts. He stated the analysis was not anticipated to be started until Fiscal Year 2020-2021, so the funds were placed in the TDC Administration Reserve account. Director Hudson stated worked however commenced in Fiscal Year 2019-2020 requiring a portion of the reserve funds to be appropriated in the Materials and Services category in the TDC Administration Fund.

Motion to adopt Resolution No. 619-20 authorizing changes to the FY 2019-2020 adopted budget made by Councilor Kellogg, Seconded by Councilor Brooks.

Voting Yea: Mayor Bubenik, Councilor Brooks, Councilor Kellogg, Councilor Morrison, Councilor Reyes, Councilor Pratt

MOTION PASSED

## Adjournment

Chair Bubenik adjourned the mee	eting at 9:30 p.m.
Sherilyn Lombos, City Manager	
	/ Nicole Morris, Recording Secretary
	/ Frank Rubenik, Mayor



## TUALATIN DEVELOPMENT COMMISSION Staff Report

**TO:** Honorable Chairman and Members of the Commission

THROUGH: Sherilyn Lombos, Executive Director

FROM: Jonathan Taylor, Economic Development Manager

**DATE:** July 27, 2020

#### SUBJECT:

Consideration of Resolution No. 620-20 of the Tualatin Development Commission authorizing the Administrator to execute an intergovernmental agreement with Washington County for reimbursement of emergency assistance grants funds.

#### **RECOMMENDATION:**

Staff recommends Council authorize the City Manager to sign the Intergovernmental agreement.

#### **EXECUTIVE SUMMARY:**

#### Background

On March 27<sup>th</sup>, the Federal Government passed the Coronavirus Aid, Relief, and Economic Security (CARES) Act to provide \$2 trillion dollars in economic stimulus to assist the United States in mitigating the economic fallout from the COVID-19 pandemic. Within the CARES Act, the law provided \$150 billion in relief funding for eligible units of local government, including Washington County.

#### Amount of Funding

On June 2, 2020, the Washington County Board of Commissioners approved the distribution of \$10,000,000 from the County's allocation to small business assistance funds to reimburse and provide additional emergency business funding to cities within Washington County. The City of Tualatin and the Tualatin Development Commission is set to receive \$932,000 (\$680,000 for the City of Tualatin, \$252,000 for the Tualatin Development Commission.)

#### **OUTCOMES OF DECISION:**

Approval of Resolution No. 620-20 will authorize the Administrator to sign an Intergovernmental Agreement with Washington County to receive CARES Act funding.

Based on Council discussion tonight, staff will bring back at a future Council meeting a program description which outlines how the funds will be used.

#### **ALTERNATIVES TO RECOMMENDATION:**

None

#### FINANCIAL IMPLICATIONS:

\$252,000 will be distributed to the Tualatin Development Commission.

## **ATTACHMENTS:**

- A Resolution
- B Exhibit A- Intergovernmental Agreement

#### **RESOLUTION NO. 620-20**

A RESOLUTION OF THE TUALATIN DEVELOPMENT COMMISSION AUTHORIZING THE ADMINISTRATOR TO EXECUTE AN INTERGOVERNMENTAL AGREEMENT WITH WASHINGTON COUNTY FOR REIMBURSEMENT OF EMERGENCY ASSISTANCE GRANTS FUNDS

WHEREAS, ORS 190.110 et seq., authorizes the City to enter into Intergovernmental Agreements with other government entities;

WHEREAS, the Tualatin Development Commission previously expended funds to assist small business impacted by COVID-19;

WHEREAS, on March 27, 2020 the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) became law and established the \$150 billion Coronavirus Relief Fund (Fund) to make payments to eligible units of local government, including Washington County;

WHEREAS, Washington County received a payment from the Fund and on June 2, 2020, the Washington County Board of Commissioners approved the distribution of \$10,000,000 from the County's allocation of the Fund (Small Business Assistance funds) to reimburse cities within Washington County for emergency assistance grants made to small business; and

WHEREAS, the Tualatin Development Commission has requested a \$252,000.00 distribution from the Small Business Assistance funds to cover expenses already incurred;

NOW THEREFORE, BE IT RESOLVED BY THE TUALATIN DEVELOPMENT COMMISSION, that:

**Section 1.** The Administrator is authorized to execute an Intergovernmental Agreement (IGA) with Washington County for Reimbursement Program and Small Business Assistance Program Funds, which is attached as Exhibit A.

**Section 2.** This resolution is effective upon adoption.

ADOPTED by the City Council this 27th day of July, 2020.

	TUALATIN DEVELOPMENT COMMISSION, the Urban Renewal Agency of the City of Tualatin	
	BY	
APPROVED AS TO FOR	ATTEST:	
BYAttorney	BYAdministrator	

#### EXHIBIT A – TDC RESOLUTION NO. 620-20

## INTERGOVERNMENTAL AGREEMENT BETWEEN WASHINGTON COUNTY AND TUALATIN DEVELOPMENT COMMISSION

For Reimbursement Program and Small Business Assistance

This INTERGOVERMENTAL AGREEMENT ("Agreement") is made and entered between WASHINGTON COUNTY, a political subdivision of the State of Oregon, acting by and through its elected officials, hereinafter referred to as "County", and Tualatin Development Commission, an Oregon urban renewal agency formed under the laws of the State of Oregon, acting by and through its Board of Commissioners, hereinafter referred to as "Commission." County and City may be jointly referred to herein as the "Parties" or individually as a "Party."

#### RECITALS

- 1. WHEREAS, ORS 190.010 authorizes agencies to enter into intergovernmental agreements for the performance of any or all functions and activities that a party to the agreement has the authority to perform; and
- 2. WHEREAS, on March 8, 2020 the Governor of Oregon declared an emergency under ORS 401.165 *et. seq.* due to the public health threat posed by the novel infectious coronavirus disease (COVID-19); and
- 3. WHEREAS, on March 11, 2020, COVID-19, which spreads person-to-person through coughing, sneezing and close personal contact, was declared a pandemic by the World Health Organization; and
- 4. WHEREAS on March 13, 2020 the President of the United States declared the COVID-19 outbreak a national emergency; and
- 5. WHEREAS on March 23, 2020, Oregon Governor Kate Brown issued Executive Order 20-12 (EO 20-12) which, among other things, ordered closure and prohibited operation of a wide range of businesses, restricted the operations of restaurants, bars, brew pubs, wine bars, cafes, food courts and coffee shops, and required social distancing for other retail businesses; and
- 6. WHEREAS, on March 27, 2020 the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) became law and established the \$150 billion Coronavirus Relief Fund (Fund) from which the U.S. Department of the Treasury made payments to eligible units of local government, including the County; and
- 7. WHEREAS, the County received a payment from the Fund which, subject to the requirements of the CARES Act, can be used to reimburse necessary expenses associated with the provision of economic support for small businesses; and

- 8. WHEREAS, the City, in response to EO 20-12 and related state executive orders and local emergency declaration concerning the COVID-19 public health threat, initiated an emergency small business grant program to provide immediate rent or mortgage relief to the small, independent businesses within its jurisdiction; and
- 9. WHEREAS, on June 2, 2020, the Washington County Board of Commissioners approved the distribution of \$2,500,000.00 from the County's allocation of the Fund (Small Business Assistance funds) to reimburse cities within Washington County for emergency assistance grants made to small business; and
- 10. WHEREAS the Commission has requested a \$252,000.00 distribution from the Small Business Assistance funds to cover expenses already incurred or to be incurred in the form of emergency assistance grants to small business within the Commission's jurisdictional boundaries; and
- 11. WHEREAS, the County desires to provide the Commission a portion of the Small Business Assistance funds to reimburse the Commission for unbudgeted expenses for emergency assistance grants and other small business assistance needs made necessary by the COVID-19 public health threat;

#### **AGREEMENT**

NOW, THEREFORE, the premises being in general as stated in the foregoing recitals and in consideration of the terms, conditions and covenants set forth below, the parties agree as follows:

## **Article 1 COUNTY OBLIGATIONS**

1.1 County shall distribute \$252,000.00 from the Small Business Assistance funds within fourteen days of receipt of invoice for actual incurred expenses up to the same amount from Commission.

## **Article 2 COMMISSION OBLIGATIONS**

- 2.1 Commission may invoice the County for up to \$252,000.00 of the Small Business Assistance funds for actually incurred eligible expenditures.
- 2.2 Commission will ensure all expenditures covered by the Small Business Assistance funds will be for programs and program costs that comply with the CARES Act. Commission understands and agrees that while a broad range of activities, services and programs may be authorized under the CARES Act, the County recommends Commission only cover expenditures tailored to assist small businesses in need of such assistance as allowed by the CARES Act. In any case, the Commission agrees not to cover its own expenditures that may otherwise be eligible expenditures under the CARES Act with the Small Business Assistance funds.

- 2.3 Commission will ensure the monies provided from the Small Business Assistance funds:
  - 2.3.1 Cover only and exclusively those expenditures and costs already incurred or to be incurred and:
  - 2.3.2 Are necessary expenditures incurred due to the public health emergency with respect to the COIVD-19 within the meaning the CARES Act; and
  - 2.3.3 Were not accounted for in the Commission's most recently approved budgets as of March 27, 2020; and
  - 2.3.4 Were incurred during the period that begins March 8, 2020 and ends on July 31, 2020.
- 2.4 Commission will not use any of the Small Business Assistance funds provided by the County as a revenue replacement for lower than expected tax or other revenue collections or for any other purpose not allowed by the CARES Act.
- 2.5 Commission will ensure all use of the Small Business Assistance funds will adhere to official federal guidance issued or to be issued on what constitutes a necessary expenditure. Commission will review the guidance established by the U.S. Department of Treasury and will warrant that all expenditures have met the required guidance.
- 2.6 Commission will not use the Small Business Assistance funds for expenditures for which the Commission has already received any other emergency COVID-19 supplemental funding for the same expenditure.
- 2.7 In the event Commission uses the Small Business Assistance funds to reimburse expenditures for a qualifying small business assistance program or expense and subsequently receives or additional emergency COVID-19 supplemental funding to reimburse the Commission for the same qualified expended small business assistance program or expense, the Commission will return to the County an amount equal to the Small Business Assistance funds the Commission used to reimburse expenditures for the same program or expense. The return of Small Business Assistance funds from the Commission to the County will occur within thirty (30) days of receipt of the additional supplemental funds.
- 2.8 Commission will retain all necessary documentation of all uses of the Small Business Assistance funds including but not limited to invoices and receipts in a manner consistent with §200.333 Retention requirements for records of 2 CFR 2 Part 200 Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance). Such documentation shall be promptly produced to the County upon request and may be subject to audit by the County or County's authorized agent.

2.9 Commission will comply with all terms in Attachment R, Federal Grant Funds, 2 CFR Part 200, Appendix II.

#### **Article 3 GENERAL PROVISIONS**

#### 3.1 LAWS OF OREGON

The parties shall comply with all applicable laws and regulations regarding the handling and expenditure of public funds. This Agreement shall be construed and enforced in accordance with the laws of the State of Oregon.

#### 3.2 DEFAULT

Time is of the essence in the performance of the Agreement. Either party shall be deemed to be in default if it fails to comply with any provisions of this Agreement. The non-defaulting party shall provide the other party with written notice of default and allow thirty (30) days within which to cure the defect.

#### 3.3 INDEMNIFICATION

This Agreement is for the benefit of the parties only. Commission agrees to indemnify and hold harmless the County, and its elected officials, directors, officers, employees, and agents, from and against all claims, demands and causes of actions and suits of any kind or nature for personal injury, death or damage to property on account of or arising out of services performed, the omissions of services or in any way resulting from the negligent or wrongful acts or omissions of the indemnifying party and its officers, employees and agents. To the extent applicable, the above indemnification is subject to and shall not exceed the limits of liability of the Oregon Tort Claims Act (ORS 30.260 through 30.300). Commission shall give County prompt written notice of any action or suit filed or any claim made against the County that may result in ligation in any way related to this Agreement. County retains the right, in its discretion, to defend any action with Counsel of this choosing.

#### 3.4 INSURANCE

Commission shall main insurance levels or self-insurance in accordance with ORS 30.282, for the duration of this Agreement at levels necessary to protect against public body liability as specified in ORS 30.269 through 30.274.

## 3.5 MODIFICATION OF AGREEMENT

No waiver, consent, modification or change of terms of this Agreement shall be binding unless in writing and signed by both Parties. The Parties agree that this Agreement may require modification as additional guidance becomes available.

#### 3.6 DISBURSEMENTS REMAIN SUBJECT TO RECOVERY

All disbursements and payments under this Agreement, remain subject to recovery from Commission in accordance with the following:

i. Notice of Underexpenditure, Overexpenditure, or Misexpenditure.

If County finds there has been an underexpenditure, overexpenditure or misexpenditure of moneys disbursed under this Agreement, County shall provide Commission with written notice thereof, with a detailed spreadsheet providing supporting data of an underexpenditure, overexpenditure or misexpenditure, and County and Commission shall engage in the process described in the Recovery of Underexpenditure, Overexpenditure or Misexpenditure section below.

- ii. Recovery of Underexpenditure, Overexpenditure or Misexpenditure.
  - (a) Commission's Response. Commission shall have 90 calendar days from the effective date of the notice of underexpenditure, overexpenditure or misexpenditure or from the date of receipt of the notice, whichever is later, to pay County in full or notify County that it wishes to engage in the appeals process set forth in the Appeals Process section below. If Commission fails to respond within that 90 calendar-day time period, Commission shall promptly pay the noticed underexpenditure, overexpenditure or misexpenditure.
  - (b) Appeals Process. Upon receipt of the final notice, if Commission notifies County that it wishes to engage in the Appeals Process, Commission and County shall engage in non-binding discussions to give the Commission an opportunity to present reasons why it believes that there was no underexpenditure, overexpenditure or misexpenditure, or that the amount of the underexpenditure, overexpenditure or misexpenditure was different than the amount identified by County, and to give County the opportunity to reconsider its notice. Commission and County may negotiate an appropriate apportionment of responsibility for the repayment of an underexpenditure, overexpenditure or misexpenditure. At Commission request, County will meet and negotiate with Commission in good faith concerning appropriate apportionment of responsibility for repayment of an underexpenditure, overexpenditure or misexpenditure. In determining an appropriate apportionment of responsibility, Commission and County may consider any relevant factors. An example of a relevant factor is the extent to which either party contributed to an interpretation of a statute, regulation or rule prior to the expenditure that was officially reinterpreted after the expenditure. If County and Commission reach agreement on the amount owed to County, Commission shall promptly

repay that amount to County by issuing payment to County. If County and Commission are unable to agree to whether there has been an underexpenditure, overexpenditure or misexpenditure or as to the amount owed, the parties may agree to consider further appropriate dispute resolution processes, including mediation and arbitration.

#### 3.7 DISPUTE RESOLUTION

The Parties shall attempt to informally resolve any dispute concerning any Party's performance or decisions under this Agreement, or regarding the terms, conditions or meaning of this Agreement. A neutral third party may be used if the parties agree to facilitate these negotiations. In the event of an impasse in the resolution of any dispute, the issue shall be submitted to the governing bodies of both parties for a recommendation or resolution.

#### 3.8 REMEDIES

Subject to the provisions in paragraph 3.6 and 3.7, any Party may institute legal action to cure, correct or remedy any default, to enforce any covenant or agreement herein, or to enjoin any threatened or attempted violation of this Agreement. All legal actions shall be initiated in Washington County Circuit Court. The Parties, by signature of their authorized representatives below, consent to the personal jurisdiction of that court.

#### 3.9 EXCUSED PERFORMANCE

In addition to the specific provisions of this Agreement, performance by any party shall not be in default where delay or default is due to war, insurrection, strikes, walkouts, riots, floods, drought, earthquakes, fires, casualties, acts of God, governmental restrictions imposed on or mandated by governmental entities other than the parties, enactment of conflicting state or federal laws or regulations, new or supplementary environmental regulation, litigation or similar bases for excused performance that are not within the reasonable control to the party to be excused.

#### 3.10 SEVERABILITY

If any one or more of the provisions contained in this Agreement is invalid, illegal or unenforceable in any respect, the validity, legality and enforceability of the remaining provisions of the Agreement will not be affected or impaired in any way.

#### 3.11 INTEGRATION

This Agreement is the entire agreement of the parties on its subject and supersedes any prior discussions or agreements regarding the same subject.

Article 5	TERM OF AGREEMENT and SUR	VIVAL		
5.1	This Agreement becomes effective on the last date signed below and shall terminate on August 31, 2020, unless extended by mutual written consent of the Parties.			
5.2	Commission Obligations 2.7, 2.8 and 2.9 and General Provisions 3.3, 3.6 and 3.8 shall survive termination or expiration of this Agreement.			
DATED this	day of	, 2020.		
WHEREAS, all the aforementioned is hereby agreed upon by the parties and executed by the duly authorized signatures below.				
WASHINGT	TON COUNTY, OREGON	TUALATIN DEVELOPMENT COMMISSION, OREGON		
CAO		Administrator		
DATE		DATE		
RECORDING	G SECRETARY	CITY RECORDER		

Sean T. Brady
Commission Attorney

DATE

APPROVED AS TO FORM:

Cortney Duke-Driessen Sr. Assistant County Counsel

DATE