

CITY OF SWEET HOME PLANNING COMMISSION AGENDA

March 03, 2022, 6:30 PM Sweet Home City Hall, 3225 Main Street Sweet Home, OR 97386

WIFI Passcode: guestwifi

PLEASE silence all cell phones - Anyone who wishes to speak, please sign in.

Meeting Information

The Planning Commission will hold a meeting at 6:30 p.m. in the City Council Chambers at City Hall, 3225 Main Street. Individuals attending public meetings in person will be required to maintain appropriate social distancing, (6-ft.) and be free of symptoms related to COVID-19. The City of Sweet Home is streaming the meeting via the Microsoft Teams platform and asks the public to consider this option. There will be opportunity for public input via the live stream. To view the meeting live, online visit http://live.sweethomeor.gov. If you don't have access to the internet, you can call in to 541-367-5128, choose option #1 and enter the meeting ID to be logged in to the call. Meeting ID: 947 077 522. This video stream and call-in options meet the requirements for Oregon public meeting law.

Call to Order and Pledge of Allegiance

Roll Call of Commissioners

Public Comment. This is an opportunity for members of the public to address the Planning Commission on topics that are not listed on the agenda.

Meeting Minutes:

a) 2022-01-06 Planning Commission Meeting Minutes

Public Hearings

Application CU22-01: The applicant is requesting a conditional use permit to allow for Property Line Adjustments of a Public School in a residential zone. In an R-2 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: A use permitted as a conditional use in a R-1 zone [SHMC 17.28.030.A]. In an R-1 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: Public school and private school offering curricula similar to public school [SHMC 17.24.030.G]. Modification to approved plans and developments and transfers: Proposed changes that do not meet the above criteria (in section A of 17.80.060) shall be processed as a new application [SHMC 17.80.060.B]. The subject properties are in the Residential High Density (R-2) and the Residential Low Density (R-1) Zones. Conditional Use Application CU22-01 is pending the approval of Property Line Adjustment Applications PLA22-01, PLA22-02 and PLA22-03. Applications PLA22-01, PLA22-02 and PLA22-03 were approved by the Community and Economic Development Director on January 24, 2022. The appeal period ends at 5:00 PM on February 5, 2022.

Application CU22-03: The applicant is requesting a conditional use permit to allow for a drive-in service facility in the Commercial Central (C-1) Zone. In a C-1 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: Any use permitted in a C-1 zone with customer drive-in service facilities [SHMC 17.32.030(E)]. The subject property is in the Central Commercial (C-1) Zone.

Application CU22-02: The applicant is requesting a conditional use permit to allow residential uses not related to or in conjunction with a recreational development. The proposal is for a Subdivision and Planned Development in the Recreation Commercial (RC) Zone The subject property is in the Recreation Commercial (RC) Zone. Planned Development application PD22-01 and Subdivision

The location of the meeting is accessible to the disabled. If you have a disability that requires accommodation, advanced notice is requested by notifying the City Manager's Office at 541-367-8969.

application SD22-01 are pending the approval of application CU22-02. Application CU22-02 is being filed simultaneously with application PD22-01 and SD22-01.

Application PD22-01: The applicant is requesting a Planned Development (PD) overlay to an approximately 790,718 square foot (18.14-acre) property located to the northeast of the Zelkova Street and Clark Mill Road intersection. The Planned Development is requested for the subject property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. The proposal includes a preliminary plan to subdivide approximately 582,397 square feet (13 acres) into 42 residential lots and four tracts. The remaining approximate 208,321 square feet (5 acres) are proposed to be developed later. As proposed, the subdivision lots would range in size from 8,032 square feet to 12,290 square feet. Tract A shall be approximately 2,271 square feet, Tract B shall be approximately 3,857 square feet, Tract C shall be approximately 2,223 square feet, and Tract D shall be approximately 70,378 square feet including a pond. The purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed in accordance with the development standards of SHMC 17.60.040(B). All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. The subject property is in the Recreation Commercial (RC) Zone and the Planned Development Overlay. Application PD22-01 is pending the approval of Conditional Use application CU22-02. Application PD22-01 is being filed simultaneously with application CU22-02 and SD22-01.

Application SD22-01: The applicant is requesting to subdivide an approximately 13.37-acre site into 42 residential lots and four tracts including an existing single-family residential dwelling that will be retained with the proposed development. The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. Lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. The subject property is in the Recreation Commercial (RC) Zone. Application SD22-01 is pending the approval of Conditional Use application CU22-02 and Planned Development Overlay application PD22-01. Application SD22-01 is being filed simultaneously with application CU22-02 and PD22-01.

- a) CU22-01 Staff Report
- b) CU22-03 Staff Report
- c) CU22-02 Staff Report
- d) PD22-01 Staff Report
- e) SD22-01 Staff Report

Staff Updates on Planning Projects:

March 17, 2022 Meeting - Draft Code Revision Updates

Adjournment

Persons interested in commenting on these issues should submit testimony in writing to the Community and Economic Development Department Office located in City Hall prior to the hearing or attend the meeting and give testimony verbally. Persons who wish to testify will be given the opportunity to do so by the Chair of the Commission at the Planning Commission meeting. Such testimony should address the zoning ordinance criteria which are applicable to the request. The Sweet Home Planning Commission welcomes your interest in these agenda items. Pursuant to ORS 192.640, this agenda includes a list of the principal subjects anticipated to be considered at the meeting; however, the Commission may consider additional subjects as well. This meeting is open to the public and interested citizens are invited to attend

The failure of an issue to be raised in a hearing, in person or by letter, or failure to provide sufficient specificity to afford the decision maker an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue.

A copy of the application, all documents and evidence relied upon by the applicant and applicable criteria are available for inspection at no cost and a copy will be provided at reasonable cost. A copy of the staff report will be available for inspection at

no cost at least seven days prior to the hearing and a copy will be provided at reasonable cost. Please contact the Community and Economic Development Department at 3225 Main Street, Sweet Home, Oregon 97386; Phone: (541) 367-8113.

Planning Commission Process and Procedure for Public Hearings

- Open each Hearing individually
- Review Hearing Procedure (SHMC 17.12.130)
- Hearing Disclosure Statement (ORS 197.763)
 - At the commencement of a hearing under a comprehensive plan or land use regulation, a statement shall be made to those in attendance that:

<u>READ</u>: "The applicable substantive criteria are listed in the staff report. Testimony, arguments and evidence must be directed toward the criteria described or other criteria in the plan or land use regulation which the person believes to apply to the decision. Failure to raise an issue accompanied by statements or evidence sufficient to afford the decision maker and the parties an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue."

- Declarations by the Commission:
 - <u>Personal Bias</u> Prejudice or prejudgment of the facts to such a degree that an official is incapable of making an objective decision based on the merits of the case.
 - <u>Conflict of Interest</u> Does any member of the Commission or their immediate family have any financial or other interests in the application that has to be disclosed.
 - <u>Ex Parte Information</u> The Planning Commission is bound to base their decision on information received in the Public Hearing and what is presented in testimony. If a member of the Planning Commission has talked with an applicant or has information from outside the Public Hearing it needs to be shared at that time so that everyone in the audience has an opportunity to be aware of it and the rest of the Planning Commission is aware of it. In that way it can be rebutted and can be discussed openly.
- Staff Report
 - o Review of application
 - Discussion of relative Criteria that must be used
 - During this presentation the members of the Planning Commission may ask questions of the staff to clarify the application or any part of the Zoning Ordinance or the applicable information.
- Testimony
 - Applicant's Testimony
 - Proponents' Testimony
 - Testimony from those wishing to speak in favor of the application
 - o Opponents' Testimony
 - Testimony from those wishing to speak in opposition of the application
 - Neutral Testimony
 - Testimony from those that are neither in favor nor in opposition of the application.
 - Rebuttal
- o Close Public Hearing
- o Discussion and Decision among Planning Commissioners
 - Motion
 - Approval
 - Denial
 - Approval with Conditions
 - Continue
- If there is an objection to a decision it can be appealed to the City Council. The Planning Commission shall set the number of days for the appeal period. At the time the City Council goes through the Public Hearing Process all over again.
 - Recommendation made by Planning Commission—City Council makes final decision.

If you have a question, please wait until appropriate time and then direct your questions to the Planning Commission. Please speak one at a time so the recorder knows who is speaking.



CITY OF SWEET HOME PLANNING COMMISSION MINUTES

January 06, 2022, 6:30 PM Sweet Home City Hall, 3225 Main Street Sweet Home, OR 97386

WIFI Passcode: guestwifi

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Call to Order and Pledge of Allegiance

The meeting was called to order at 6:30 PM

Roll Call of Commissioners

PRESENT
David Lowman
Laura Wood
Jeffrey Parker
Henry Wolthuis
Greg Stephens
Jamie Melcher
Eva Jurney

STAFF

Associate Planner Angela Clegg Community and Economic Development Director Blair Larsen

Public Comment. This is an opportunity for members of the public to address the Planning Commission on topics that are not listed on the agenda.

None

Meeting Minutes:

a) 2021-12-16 Planning Commission Meeting Minutes

Motion to approve the minutes made by Melcher, seconded by Jurney. Roll Call voting Yea: Melcher, Wolthuis, Parker, Stephens, Jurney, Lowman

Public Hearings

None

Staff Updates on Planning Projects:

2020 Draft Development Code Review

Clegg gave an update on the edits to the Draft Development Code.

Larsen gave an update on the TSP and Housing Needs Analysis.

The location of the meeting is accessible to the disabled. If you have a disability that requires accommodation, advanced notice is requested by notifying the City Manager's Office at 541-367-8969.

Staff and Committee continued their review of the 2020 Draft Development Code.

Clegg Asked the Committee whether they felt the need for a Planning Commission meeting on January 20, 2022. The Committee states that they didn't see a need for a second meeting in January.

The Commission voted for the 2022 Chairman and Vice Chairman.

Commissioner Jurney moved to elect Jeffrey Parker as the Chairman, seconded by Wolthuis. Commissioner Jurney moved to elect Henry Wolthuis as the Vice Chairman, seconded by Lowman. Roll Call Voting Yea: Lowman, Wood, Parker, Wolthuis, Stephens, Melcher, Jurney

Adjournment

The meeting was adjourned 7:35 PM

Persons interested in commenting on these issues should submit testimony in writing to the Community and Economic Development Department Office located in City Hall prior to the hearing or attend the meeting and give testimony verbally. Persons who wish to testify will be given the opportunity to do so by the Chair of the Commission at the Planning Commission meeting. Such testimony should address the zoning ordinance criteria which are applicable to the request. The Sweet Home Planning Commission welcomes your interest in these agenda items. Pursuant to ORS 192.640, this agenda includes a list of the principal subjects anticipated to be considered at the meeting; however, the Commission may consider additional subjects as well. This meeting is open to the public and interested citizens are invited to attend

The failure of an issue to be raised in a hearing, in person or by letter, or failure to provide sufficient specificity to afford the decision maker an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue.

A copy of the application, all documents and evidence relied upon by the applicant and applicable criteria are available for inspection at no cost and a copy will be provided at reasonable cost. A copy of the staff report will be available for inspection at no cost at least seven days prior to the hearing and a copy will be provided at reasonable cost. Please contact the Community and Economic Development Department at 3225 Main Street, Sweet Home, Oregon 97386; Phone: (541) 367-8113.

Jeffrey Parker Chairperson Sweet Home Planning Commission

Respectfully submitted by Angela Clegg, Associate Planner

Staff Report Presented to the Planning Commission

REQUEST: The applicant is requesting a conditional use permit to allow for Property Line Adjustments of a Public School in a residential zone. In an R-2 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: A use permitted as a conditional use in a R-1 zone [SHMC 17.28.030.A]. In an R-1 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: Public school and private school offering curricula similar to public school [SHMC 17.24.030.G]. Modification to approved plans and developments and transfers: Proposed changes that do not meet the above criteria (in section A of 17.80.060) shall be processed as a new application [SHMC 17.80.060.B]. The subject properties are in the Residential High Density (R-2) and the Residential Low Density (R-1) Zones.

Conditional Use Application CU22-01 is pending the approval of Property Line Adjustment Applications PLA22-01, PLA22-02 and PLA22-03. Applications PLA22-01, PLA22-02 and PLA22-03 were approved by the Community and Economic Development Director on January 24, 2022. The appeal period ends at 5:00 PM on February 5, 2022.

APPLICANT: Josh Darwood

PROPERTY OWNER: Sweet Home School District 55

FILE NUMBER: CU22-01

PROPERTY LOCATION: 1641 Long Street, Sweet Home, OR 97386; Identified on the

Linn County Assessor's Map as 13S01E31AD Tax Lots 9100,

9999, 7400, and 3200.

REVIEW AND

DECISION CRITERIA: Sweet Home Municipal Code Section(s) 17.24.030, 17.28.030,

17.80.060.

HEARING DATE &TIME: March 3, 2022, at 6:30 PM

HEARING LOCATION: City Hall Council Chambers at 3225 Main Street, Sweet Home,

Oregon 97386

STAFF CONTACT: Angela Clegg, Associate Planner

Phone: (541) 367-8113; Email: aclegg@sweethomeor.gov

REPORT DATE: February 24, 2022

I. PROJECT AND PROPERTY DESCRIPTION

ZONING AND COMPREHENSIVE PLAN DESIGNATIONS:

Property	Zoning Designation	Comprehensive Plan Designation
Subject Property	Residential High Density (R-2)	Public Medium Density Residential

Property North	Commercial Highway (C-2)	Central Commercial
Property East	Residential Low Density (R-1) Residential High Density (R-2)	Public Medium Density Residential
Property South	Residential Low Density (R-1)	Public
Property West	Residential High Density (R-2)	Central Commercial High Density Residential

Floodplain Based on a review of the FEMA flood insurance rate map; Panel

41043C0913G, dated September 29, 2010, the subject property is not in the

Special Flood Hazard Area.

Based on the ArcGIS map, the subject property is in the Ames Creek 500-

year floodplain.

Wetlands: Based on a review of the City of Sweet Home Local Wetlands Inventory and

a review of the National Wetlands Inventory Map, the subject property does

not contain inventoried wetlands.

Access: The subject properties have frontage and access along Long Street and 18th

Avenue.

Services: The subject properties have access to City water and sewer services in Long

Street and 18th Avenue.

TIMELINES AND HEARING NOTICE:

Mailed/Emailed Notice:

Notice Published in Newspaper:

Planning Commission Public Hearing:

120-Day Deadline:

January 14, 2021

March 3, 2022

May 14, 2022

Notice was provided as required by SHMC 17.12.120

II. COMMENTS

Adam Leisinger

Building Division: The Building Program has no issues with this request.

Joe Graybill

Engineering Division: Regarding the Conditional Use application on the Sweet Home High

School Property, CEDD-ES has no issues or concerns.

Trish Rice

Public Works Dept. The Public Works Department has no issues with this request.

Chief Barringer Sweet Home Fire

District: The Fire District has no issues with this request.

Public Comments: See Attachment D

III. REVIEW AND DECISION CRITERIA

The review and decision criteria for a conditional use permit are listed below in bold. Staff findings and analysis are provided under each review and decision criterion.

A. The request complies with the requirements of the underlying zone or overlay zone, city codes, state and federal laws. [SHMC 17.80.040(A)]

Staff Findings: The subject properties are in the R-1 and R-2 zones. The applicant is requesting a conditional use permit to allow for Property Line Adjustments of a Public School in a residential zone. In an R-2 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: A use permitted as a conditional use in a R-1 zone [SHMC 17.28.030.A]. In an R-1 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: Public school and private school offering curricula similar to public school [SHMC 17.24.030.G]. Modification to approved plans and developments and transfers: Proposed changes that do not meet the above criteria (in section A of 17.80.060) shall be processed as a new application [SHMC 17.80.060.B]. The subject properties are in the Residential High Density (R-2) and the Residential Low Density (R-1) Zones. Conditional Use Application CU22-01 is pending the approval of Property Line Adjustment Applications PLA22-01, PLA22-02 and PLA22-03.

Applications PLA22-01, PLA22-02 and PLA22-03 were approved by the Community and Economic Development Director on January 24, 2022. The appeal period ends at 5:00 PM on February 5, 2022.

For this application to comply with all applicable city codes and state and federal laws, this application may require additional permits. If this application is approved, staff recommends a condition of approval that prior to operation, the applicant shall obtain all required local, state, and federal permits. The applicant shall submit copies of all required permits and licenses to the Sweet Home Community and Economic Development Department for inclusion in the record of CU22-01.

Based on the above findings, the application complies with these criteria.

- B. The site size, dimensions, location, topography and access are adequate for the needs of the proposed use, considering, but not limited to, the following:
 - 1. Building size;
 - 2. Parking;
 - 3. Traffic;
 - 4. Noise;
 - 5. Vibration:
 - 6. Exhaust and emissions;
 - 7. Light and glare;
 - 8. Erosion:
 - 9. Odor;
 - 10. Dust;
 - 11. Visibility;
 - 12. Safety:
 - 13. Building, landscaping or street features. [SHMC 17.80.040(B)]

<u>Staff Findings</u>: The applicant is requesting a conditional use permit to allow for Property Line Adjustments of a Public School in a residential zone. Conditional Use Application CU22-01 is

pending the approval of Property Line Adjustment Applications PLA22-01, PLA22-02 and PLA22-03.

Applications PLA22-01, PLA22-02 and PLA22-03 were approved by the Community and Economic Development Director on January 24, 2022. The appeal period ends at 5:00 PM on February 5, 2022.

Staff finds that the site size, dimensions, location, topography and access are adequate for the proposed use.

Based on the above findings, the application complies with these criteria.

C. Any negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other code standards, or other reasonable conditions of approval that include but are not limited to those listed in this chapter. [SHMC 17.80.040(C)]

<u>Staff Findings</u>: Staff has not identified any negative impacts to adjacent properties. To ensure compliance with the standards listed in the SHMC, staff has included proposed conditions of approval that are listed in Section IV of this report.

Based on the above findings, the application complies with these criteria.

D. All required public facilities have adequate capacity, as determined by the city, to serve the proposed use. [SHMC 17.80.040(D)]

<u>Staff Findings</u>: The subject property has access to City water and sewer. Staff finds that the proposed use has adequate capacity.

Based on the above findings, the application complies with these criteria.

- E. Home occupations must meet the following standards:
 - 1. The home occupation shall be secondary to the residential use.

<u>Staff Findings</u>: The applicant is not proposing a home occupation.

2. All aspects of the home occupation shall be contained and conducted within a completely enclosing building.

<u>Staff Findings:</u> The applicant is not proposing a home occupation.

3. No materials or mechanical equipment shall be used which are detrimental to residential use of the dwelling or nearby dwellings because of vibration, noise, dust, smoke, odor, interference with the electrical grid, radio or television reception or other similar factors.

Staff Findings: The applicant is not proposing a home occupation.

4. Vehicles related to the home occupation shall be parked in a manner so as to not block any driveway or impede the safe flow of traffic.

Staff Findings: The applicant is not proposing a home occupation.

F. Marijuana facilities must be located in a fixed location. No temporary or mobile sites of any sort are allowed. [SHMC 17.80.040(F)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

G. Marijuana facilities may not have any drive-up services. [SHMC 17.80.040(G)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

H. Marijuana facilities must be located at least 1,000 feet from the property boundary of any school. [SHMC 17.80.040(H)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

I. Marijuana facilities must be sited on a property so as to be at least 100 feet from the boundary of any residentially zoned property. [SHMC 17.80.040(I)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

J. In approving a conditional use permit application, the Planning Commission may impose, in addition to those standards and requirements expressly specified by this chapter, additional conditions determined to be necessary to assure that the proposed development meets the decision criteria as well as the best interests of the surrounding properties, the neighborhood, and the city as a whole. [SHMC 17.80.050]

<u>Staff Findings</u>: This provision of the SHMC allows the Planning Commission to impose conditions of approval. This is an opportunity for the Planning Commission to determine if conditions are needed to ensure compliance with the "decision criteria as well as the best interests of the surrounding properties, the neighborhood, and the city as a whole." As specified in SHMC 17.80.050, conditions could include, but are not limited to: expanding setbacks, limiting hours of operation, requiring site or architectural design features, imposing additional sign standards, and so forth.

To ensure compliance with the standards listed in the SHMC, staff has included proposed conditions of approval listed in Section IV of this report. These conditions are primarily a customized list of existing local, state, and federal standards that apply to the application.

K. A conditional use permit shall be void one year after the date of the Planning Commission approval if the use has not been substantially established within that time period. [SHMC 17.80.070]

Staff Findings: As required under this section, staff recommends that a condition of approval require that the conditional use permit shall be void one (1) year after the date of the Planning Commission approval if the use has not been substantially established, as defined under SHMC 17.80.070(A), within that time period. The City Planner may grant one extension of up to one year for a conditional use permit that contained a one-year initial duration upon written request of the applicant and prior to the expiration of the approved period. Requests other than a one-year request made prior to the expiration of the approved period must be approved by the Planning Commission. A conditional use permit not meeting the above time frames will be expired and a new application will be required.

IV. CONCLUSION AND RECOMMENDATION

If the Planning Commission approves this application, staff recommends that the conditions of approval listed below be required in order to ensure that the application is consistent with the findings in the Review and Decision Criteria (Section III) and as required by the Sweet Home Municipal Code and other provisions of law. Appeals to the Land Use Board of Appeals (LUBA) may only be based on Review and Decision Criteria contained in Section III.

Recommended Conditions of Approval for CU22-01:

- 1. Applications PLA22-01, PLA22-02, and PLA22-03, being filed simultaneously with application CU22-01, shall be approved by Administration. Applications PLA22-01, PLA22-02 and PLA22-03 were approved by the Community and Economic Development Director on January 24, 2022. The appeal period ends at 5:00 PM on February 5, 2022.
- 2. The property owner shall obtain and comply with all other applicable local, state, and federal permits and requirements.

3. The conditional use permit shall be void one (1) year after the date of the Planning Commission approval if the use has not been substantially established, as defined under SHMC 17.80.070(A), within that time period. The City Planner may grant one extension of up to one year for a conditional use permit that contained a one-year initial duration upon written request of the applicant and prior to the expiration of the approved period. Requests other than a one-year request made prior to the expiration of the approved period must be approved by the Planning Commission. A conditional use permit not meeting the above time frames will be expired and a new application will be required.

V. PLANNING COMMISSION ACTION

In acting on a Conditional Use permit application, the Planning Commission will hold a public hearing at which it may either approve or deny the application. If the application is denied, the action must be based on the applicable review and decision criteria. If approved, the Planning Commission may impose conditions of approval. Staff's recommended conditions are included in Section V.

<u>Appeal Period</u>: Pursuant to ORS 227.175, the Planning Commission may establish an appeal period of not less than 12 days from the date the written notice of the Planning Commission's decision is mailed. Staff's recommendation is that the Planning Commission's decision on this matter be subject to a **12-day appeal period** from the date that the notice of decision is mailed.

Order: After the Planning Commission decides, staff recommends that the Planning Commission direct staff to prepare an order that is signed by the Chairperson of the Planning Commission. The Order would memorialize the decision and provide the official list of conditions (if any) that apply to the approval; if the application is approved.

<u>Motion</u>: After opening the public hearing and receiving testimony, the Planning Commission's options include the following:

- Move to approve application CU22-01; which includes adopting the findings of fact listed in the staff report and the conditions of approval listed in Section IV of the staff report, the setting of a 12-day appeal period from the date of the mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 2. Move to deny applications CU22-01; which includes adopting the findings of fact (specify), including the setting of a 12-day appeal period from the date of mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 3. Move to continue the public hearing to a date and time certain (specify); or
- 4. Other.

VI. ATTACHMENTS

- A Subject Property Map
- B Application
- C Public Comment
- D PLA22-01
- E PLA22-02
- F PLA22-03

ATTACHMENT A



ATTACHMENT B



City of Sweet Home

Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

Application for a Conditional Use Permit

Date Received: 01.14.22
Date Complete: 01.14.22
File Number: Cu22-01
Application Fee \$: 615.00
Receipt #: 4711
Hearing Date: 03.03.24

	Application Fee \$: 615.00 Receipt #: 4711 Hearing Date: 03.03.2		
Applicant's Name:	Property Owner:		
Josh Darwood	Sweet Home School District 55		
Applicant's Address:	Owner's Address:		
1920 Long Street, Sweet Home, OR 97386	1920 Long Street, Sweet Home, OR 97386		
Applicant's Phone and e-mail:	Owner's Phone and email:		
541-936-1801, josh.darwood@sweethome.k12.or.us	541-936-1801, josh.darwood@sweethome.k12.or.us		
Subject Property Address:			
1920 Long Street, Sweet Home, OR 97386 1641 Long St	reet		
Subject Property Assessor's Map and Tax Lot:			
13S01E31AD 9100, 9999, 7400, 3200			
Subject Property Size: 543,250 SF			
Subject Property: Zoning Classification	Comprehensive Plan Classification:		
R1 and R-2 Nature of Applicants Request	Public		
Narrative describing the proposed use: Brief Desc	cription on this form and attach extra sheets if needed. uires a Conditional Use Permit. Per SHMC 17.28.030, 17.24.030.G, and 17.80.060.B		
Impacts on the neighborhood: Include traffic, park this form. No impacts on the neighborhood identified.	king, noise, odor, dust or other impacts. Brief Description on		
Submittal Requirements	NES.		
The checklist on the other side of this application I	lists the required items must be submitted with this t. Please address all items that apply to this request.		
I certify that the statements contained on this a all respects true and are correct to the best of	application, along with the submitted materials, are in my knowledge and belief.		
Applicant's Signature:	Date: 14-72		
Property Owner's Signature:	Date:		

Within 30 days following the filing of this application, the City Planner will make a determination of completeness regarding the application. If deemed complete, the application will be processed.

ATTACHMENT C

Jeff Merten 1188 18th Avenue Sweet Home OR, 97386

City of Sweet Home Community & Econ Development Dept, Planning 3225 Main Street, Sweet Home Or, 97386 Re: Notice of Public Hearing 3/3/2022.

To Whomever:

I just love your letter of notification. Especially the "cover my bottom" part that says without specificity in a submittal, precludes a later appeal.

Does request for "specificity" also apply to you guys?

This appears to be a letter of legalese informing that an application was submitted, that it is in reference to certain properties, and your office will follow legally designated processes. BUT IT DOESN'T DEFINE Josh's issues that he is trying to resolve, nor does it explain how his application resolves his concern. So how can I submit "<u>specific</u>" recommendations when you do NOT explain his issue and the intended (applied for) resolution so that I can intelligently evaluate??

Can you still write your legalese and then put in normal language what the issue or concern is? Something like "Josh would like to be able to do "XXXXXXX" and cannot because of the following legal limitation "XXXXXXX", that he is trying to modify by "XXXXXXXXXXX"? If you know how this application might affect the surrounding landowners, then SAY SO.

But PLEASE COMMUNICATE, rather than just meeting legal requirements!

Jeff Merten 541.760.0609.

Mole-Ilwe at: 15314 DINStee JPark Dr Cypress Tx, 77429 I arv. Propate 1/88 18th Ave Sweet Home etc 14

ATTACHMENT D



City of Sweet Home

Community and Economic Development Department- Planning Program

3225 Main Street, Sweet Home, OR 97386 541-367-8113

NOTICE OF AN ADMINISTRATIVE DECISION ON A LAND USE APPLICATION

REQUEST: The applicant has requested a property line adjustment between two lots. The proposal would transfer approximately 480 square feet from Proposed Property B (Lot 9999) to Proposed Property A (Lot 9100). Proposed Property B shall decrease in size from approximately 480 square feet to 0 square feet, eliminating Proposed Property B. Proposed Property A shall increase in size from approximately 518,181 square feet to approximately 518,661 square feet. Proposed Property A and Proposed Property B are in the Residential High Density (R-2) Zone.

Application PLA22-01 is being filed simultaneously with Application CU22-01, PLA22-02 and PLA22-03.

APPLICANT:

Josh Darwood

OWNER (PROPERTY A):

Sweet Home School District 55

OWNER (PROPERTY B):

Sweet Home School District 55

FILE NUMBER:

PLA22-01

PROPERTY LOCATION:

Property A (Lot 9100): Located at 1641 Long Street, Sweet Home, Oregon 97386; Identified on the Linn County Assessor's

Map as 13S01E31AD Tax Lots 09100

Property B (Lot 9999): Located in Sweet Home, Oregon 97386; Identified on the Linn County Assessor's Map as 13S01E31AD

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Tax Lot 09999

REVIEW AND

DECISION CRITERIA:

Sweet Home Municipal Code (SHMC) Sections 16.16.030,

16.32.020 through 16.32.050, and 17.28.020.

STAFF CONTACT:

Angela Clegg. Phone: (541) 367-8113

Email: aclegg@sweethomeor.gov

DECISION

Based on the Review and Design Criteria listed in the Staff Report, Application PLA22-01 for a Property Line Adjustment is **Approved with Conditions**. The application shall be subject to compliance with the conditions listed below, as required by the findings in the Review and Decision Criteria (Section III of the Staff Report). Any modifications to conditions shall be approved in accordance with provisions of law (e.g., variance, subsequent land use application, etc.)

Conditions of Approval:

1. The final configuration of proposed Properties A and B shall substantially conform to the plot plan reviewed in this application. See Attachment B. The proposal would transfer

approximately 480 square feet from Proposed Property B (Lot 9999) to Proposed Property A (Lot 9100). Proposed Property B shall decrease in size from approximately 480 square feet to 0 square feet, eliminating Proposed Property B. Proposed Property A shall increase in size from approximately 518,181 square feet to approximately 518,661 square feet. The properties are in the Residential High Density (R-2) Zone.

- 2. The adjusted property line shall be situated so that all buildings and structures comply with the Standards of the R-2 Zone. See SHMC 17.28.050.
- 3. The property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of, the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.
- 4. The property line adjustment shall be surveyed and monumented as required by ORS Chapter 92. Documents must conform with the survey for the subject properties in accordance with ORS Chapter 92 and shall be recorded with Linn County. A property line adjustment deed shall be recorded with Linn County and contain the following:
 - A. The names of the parties;
 - B. The description of the adjusted line;
 - C. References to original recorded documents; and
 - D. Signatures of all parties with proper acknowledgment.
- 5. Development on the subject properties shall comply with all applicable local, state, and federal requirements; including but not limited to all applicable fire code requirements and other development requirements of the Sweet Home Municipal Code.
- 6. If the property line adjustment involves partition parcels or subdivision lots, a replat may be required. Please contact the Linn County Surveyor's Office at (541) 967-3857 for more information on platting and replating requirements.

DECISION DATE: January 24, 2022

MAILING DATE: January 25, 2022

APPEAL DEADLINE: February 5, 2022

Blair Larsen, Community & Economic Development Director

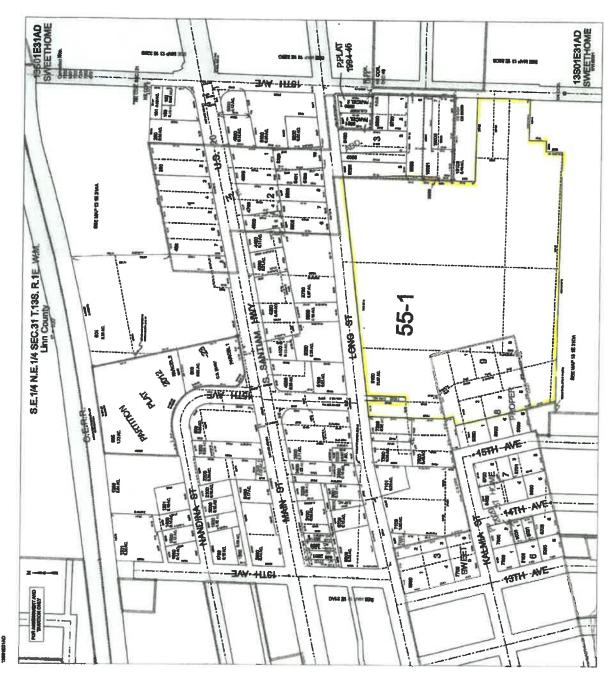
The decision made by the Community and Economic Development Director is final unless written appeal from an aggrieved party is received by the City of Sweet Home no later than 12 days from the mailing of this decision. All appeals must be filed with the appropriate fee and documentation and submitted to: City of Sweet Home Community and Economic Development Department, 3225 Main Street, Sweet Home, OR 97386. The Planning Commission will hold a public hearing on the request upon appeal. If you would like any information concerning filing of an appeal, please contact the Planning Office at (541) 367-8113.

The failure of an issue to be raised in a hearing, in person or by letter, or failure to provide sufficient specificity to afford the decision maker an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue.

A copy of the application, all documents and evidence relied upon by the applicant and applicable criteria are available for inspection at no cost and a copy will be provided at reasonable cost. A copy of the staff report will be available for inspection at no cost at least seven days prior to the hearing and a copy will be provided at reasonable cost. Please contact the Community and Economic Development Department at 3225 Main Street, Sweet Home, OR 97386; Phone: (541) 367-8113.

2





ATTACHMENT E



City of Sweet Home

Community and Economic Development Department- Planning Program

3225 Main Street, Sweet Home, OR 97386 541-367-8113

NOTICE OF AN ADMINISTRATIVE DECISION ON A LAND USE APPLICATION

REQUEST: The applicant has requested a property line adjustment between two lots. The proposal would transfer approximately 1,693 square feet from Proposed Property B (Lot 7400) to Proposed Property A (Lots 9100, 9999). Proposed Property B shall decrease in size from approximately 1,693 square feet to 0 square feet, eliminating Proposed Property B. Proposed Property A shall increase in size from approximately 518,661 square feet (Pending the approval of PLA22-01) to approximately 520,354 square feet. Proposed Property A and Proposed Property B are in the Residential High Density (R-2) Zone.

Application PLA22-02 is pending the approval of Application PLA22-01. Application PLA22-02 is being filed simultaneously with Application CU22-01, PLA22-01 and PLA22-03.

APPLICANT: Josh Darwood

OWNER (PROPERTY A): Sweet Home School District 55

OWNER (PROPERTY B): Sweet Home School District 55

FILE NUMBER: PLA22-02

PROPERTY LOCATION: Property A (Lot 9100, 9999): Located at 1641 Long Street.

Sweet Home, Oregon 97386; Identified on the Linn County Assessor's Map as 13S01E31AD Tax Lots 09100, 09999

Property B (Lot 7400): Located in Sweet Home, Oregon 97386; Identified on the Linn County Assessor's Map as 13S01E31AD

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1

Tax Lot 07400

REVIEW AND

DECISION CRITERIA: Sweet Home Municipal Code (SHMC) Sections 16.16.030,

16.32.020 through 16.32.050, and 17.28.020.

STAFF CONTACT: Angela Clegg. Phone: (541) 367-8113

Email: aclegg@sweethomeor.gov

DECISION

Based on the Review and Design Criteria listed in the Staff Report, Application PLA22-02 for a Property Line Adjustment is **Approved with Conditions**. The application shall be subject to compliance with the conditions listed below, as required by the findings in the Review and Decision Criteria (Section III of the Staff Report). Any modifications to conditions shall be approved in accordance with provisions of law (e.g., variance, subsequent land use application, etc.)

Conditions of Approval:

1. The final configuration of proposed Properties A and B shall substantially conform to the plot plan reviewed in this application. See Attachment B. The proposal would transfer

approximately 1,693 square feet from Proposed Property B (Lot 7400) to Proposed Property A (Lots 9100, 9999). Proposed Property B shall decrease in size from approximately 1,693 square feet to 0 square feet, eliminating Proposed Property B. Proposed Property A shall increase in size from approximately 518,661 square feet (Pending the approval of PLA22-01) to approximately 520,354 square feet. Proposed Property A and Proposed Property B are in the Residential High Density (R-2) Zone.

- 2. The adjusted property line shall be situated so that all buildings and structures comply with the Standards of the R-2 Zone. See SHMC 17.28.050.
- 3. The property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of, the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.
- 4. The property line adjustment shall be surveyed and monumented as required by ORS Chapter 92. Documents must conform with the survey for the subject properties in accordance with ORS Chapter 92 and shall be recorded with Linn County. A property line adjustment deed shall be recorded with Linn County and contain the following:
 - A. The names of the parties;
 - B. The description of the adjusted line;
 - C. References to original recorded documents; and
 - D. Signatures of all parties with proper acknowledgment.
- 5. Development on the subject properties shall comply with all applicable local, state, and federal requirements; including but not limited to all applicable fire code requirements and other development requirements of the Sweet Home Municipal Code.
- 6. If the property line adjustment involves partition parcels or subdivision lots, a replat may be required. Please contact the Linn County Surveyor's Office at (541) 967-3857 for more information on platting and replating requirements.

DECISION DATE: January 24, 2022

MAILING DATE: January 25, 2022

APPEAL DEADLINE: February 5, 2022

Blair Larsen, Community & Economic Development Director

The decision made by the Community and Economic Development Director is final unless written appeal from an aggrieved party is received by the City of Sweet Home no later than 12 days from the mailing of this decision. All appeals must be filed with the appropriate fee and documentation and submitted to: City of Sweet Home Community and Economic Development Department, 3225 Main Street, Sweet Home, OR 97386. The Planning Commission will hold a public hearing on the request upon appeal. If you would like any information concerning filing of an appeal, please contact the Planning Office at (541) 367-8113.

The failure of an issue to be raised in a hearing, in person or by letter, or failure to provide sufficient specificity to afford the decision maker an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue.

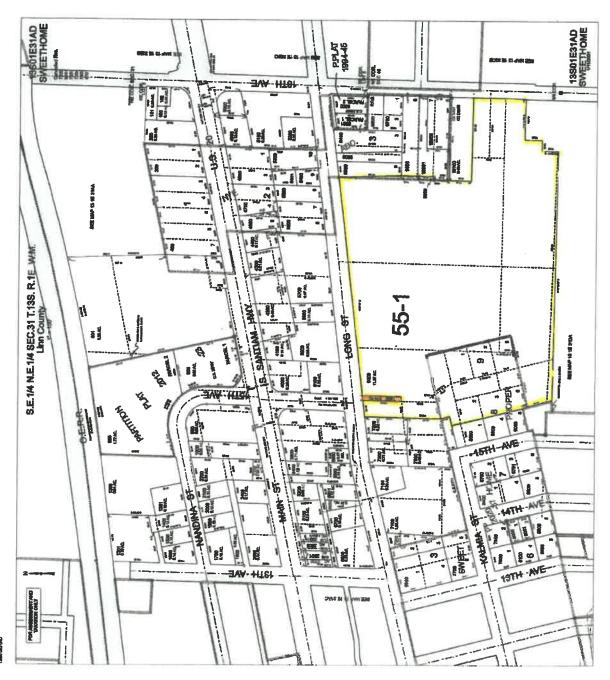
A copy of the application, all documents and evidence relied upon by the applicant and applicable criteria are available for inspection at no cost and a copy will be provided at reasonable cost. A copy of the staff report will be available for inspection at no cost at least seven days prior to the hearing and a copy will be provided at reasonable cost. Please contact

24/2022

the Community and Economic Development Department at 3225 Main Street, Sweet Home, OR 97386; Phone: (541) 367-8113.

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ATTACHMENT F



City of Sweet Home

Community and Economic Development Department- Planning Program

3225 Main Street, Sweet Home, OR 97386 541-367-8113

NOTICE OF AN ADMINISTRATIVE DECISION ON A LAND USE APPLICATION

REQUEST: The applicant has requested a property line adjustment between two lots. The proposal would transfer approximately 22,896 square feet from Proposed Property B (Lot 3200) to Proposed Property A (Lots 9100, 9999, 7400). Proposed Property B shall decrease in size from approximately 22,896 square feet to 0 square feet, eliminating Proposed Property B. Proposed Property A shall increase in size from approximately 520,354 square feet (Pending PLA22-01 and PLA22-02) to approximately 543,250 square feet. Proposed Property A is in the Residential High Density (R-2) Zone and Proposed Property B is in the Residential Low Density (R-1) Zone.

Application PLA22-03 is pending the approval of Application PLA22-01 and PLA22-02. Application PLA22-03 is being filed simultaneously with Application CU22-01, PLA22-01 and PLA22-02.

APPLICANT:

Josh Darwood

OWNER (PROPERTY A):

Sweet Home School District 55

OWNER (PROPERTY B):

Sweet Home School District 55

FILE NUMBER:

PLA22-03

PROPERTY LOCATION:

Property A (Lot 9100, 9999, 7400): Located at 1641 Long Street,

Sweet Home, Oregon 97386; Identified on the Linn County Assessor's Map as 13S01E31AD Tax Lots 09100, 09999

Property B (Lot 3200): Located in Sweet Home, Oregon 97386; Identified on the Linn County Assessor's Map as 13S01E31AD

Tax Lot 03200

REVIEW AND

DECISION CRITERIA:

Sweet Home Municipal Code (SHMC) Sections 16.16.030,

16.32.020 through 16.32.050, 17.24.030 and 17.28.030.

STAFF CONTACT:

Angela Clegg. Phone: (541) 367-8113

Email: aclegg@sweethomeor.gov

DECISION

Based on the Review and Design Criteria listed in the Staff Report, Application PLA22-03 for a Property Line Adjustment is **Approved with Conditions**. The application shall be subject to compliance with the conditions listed below, as required by the findings in the Review and Decision Criteria (Section III of the Staff Report). Any modifications to conditions shall be approved in accordance with provisions of law (e.g., variance, subsequent land use application, etc.)

Conditions of Approval:

- 1. The final configuration of proposed Properties A and B shall substantially conform to the plot plan reviewed in this application. See Attachment B. The proposal would transfer approximately 22,896 square feet from Proposed Property B (Lot 3200) to Proposed Property A (Lots 9100, 9999, 7400). Proposed Property B shall decrease in size from approximately 22,896 square feet to 0 square feet, eliminating Proposed Property B. Proposed Property A shall increase in size from approximately 520,354 square feet (Pending PLA22-01 and PLA22-02) to approximately 543,250 square feet. Proposed Property A is in the Residential High Density (R-2) Zone and Proposed Property B is in the Residential Low Density (R-1) Zone.
- 2. The adjusted property line shall be situated so that all buildings and structures comply with the Standards of the R-2 Zone. See SHMC 17.28.050.
- 3. The applicant shall record a public utility easement on the final plat.
- 4. The property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of, the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.
- 5. The property line adjustment shall be surveyed and monumented as required by ORS Chapter 92. Documents must conform with the survey for the subject properties in accordance with ORS Chapter 92 and shall be recorded with Linn County. A property line adjustment deed shall be recorded with Linn County and contain the following:
 - A. The names of the parties;
 - B. The description of the adjusted line;
 - C. References to original recorded documents; and
 - D. Signatures of all parties with proper acknowledgment.
- 6. Development on the subject properties shall comply with all applicable local, state, and federal requirements; including but not limited to all applicable fire code requirements and other development requirements of the Sweet Home Municipal Code.
- 7. If the property line adjustment involves partition parcels or subdivision lots, a replat may be required. Please contact the Linn County Surveyor's Office at (541) 967-3857 for more information on platting and replating requirements.

DECISION DATE: January 24, 2022

MAILING DATE: January 25, 2022

APPEAL DEADLINE: February 5, 2022

Blair Larsen, Community & Economic Development Director

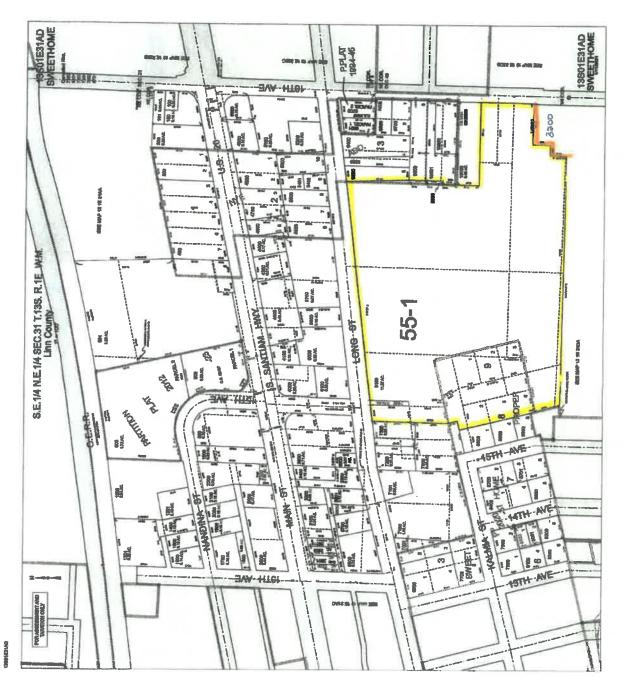
The decision made by the Community and Economic Development Director is final unless written appeal from an aggrieved party is received by the City of Sweet Home no later than 12 days from the mailing of this decision. All appeals must be filed with the appropriate fee and documentation and submitted to: City of Sweet Home Community and Economic Development Department, 3225 Main Street, Sweet Home, OR 97386. The Planning Commission will hold a public hearing on the request upon appeal. If you would like any information concerning filing of an appeal, please contact the Planning Office at (541) 367-8113.

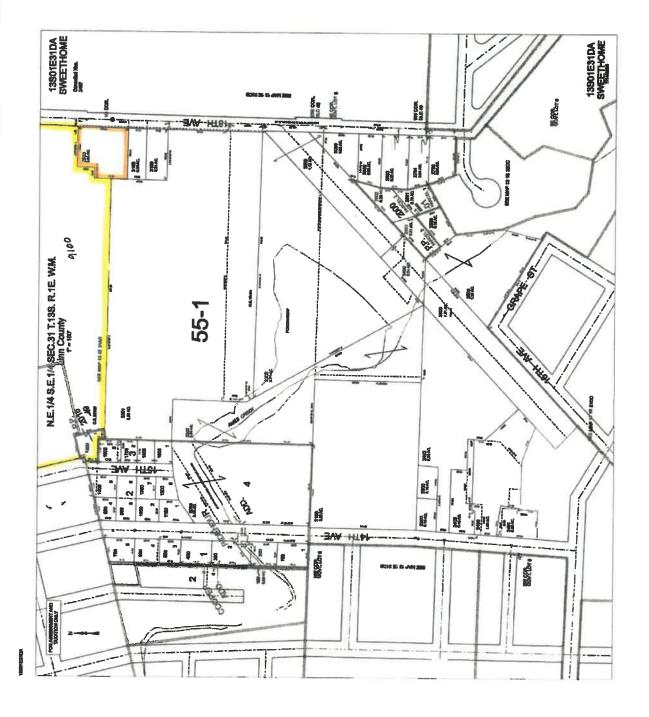
24/2022

The failure of an issue to be raised in a hearing, in person or by letter, or failure to provide sufficient specificity to afford the decision maker an opportunity to respond to the issue precludes appeal to the Land Use Board of Appeals based on that issue.

A copy of the application, all documents and evidence relied upon by the applicant and applicable criteria are available for inspection at no cost and a copy will be provided at reasonable cost. A copy of the staff report will be available for inspection at no cost at least seven days prior to the hearing and a copy will be provided at reasonable cost. Please contact the Community and Economic Development Department at 3225 Main Street, Sweet Home, OR 97386; Phone: (541) 367-8113.







Staff Report Presented to the Planning Commission

REQUEST: The applicant is requesting a conditional use permit to allow for a drive-in service facility in the Commercial Central (C-1) Zone. In a C-1 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: Any use permitted in a C-1 zone with customer drive-in service facilities [SHMC 17.32.030(E)]. The subject property is in the Central Commercial (C-1) Zone.

APPLICANT: Pacific Bells

PROPERTY OWNER: Whittaker/Northwest Partners II LTD c/o Commercial Investment

Properties

FILE NUMBER: CU22-03

PROPERTY LOCATION: 1502 Main Street, Sweet Home, OR 97386; Identified on the

Linn County Assessor's Map as 13S01E31AD Tax Lots 600.

REVIEW AND

DECISION CRITERIA: Sweet Home Municipal Code Section(s) 17.32.030 and 17.80.

HEARING DATE &TIME: March 3, 2022, at 6:30 PM

HEARING LOCATION: City Hall Council Chambers at 3225 Main Street, Sweet Home,

Oregon 97386

STAFF CONTACT: Angela Clegg, Associate Planner

Phone: (541) 367-8113; Email: aclegg@sweethomeor.gov

REPORT DATE: February 24, 2022

I. PROJECT AND PROPERTY DESCRIPTION

ZONING AND COMPREHENSIVE PLAN DESIGNATIONS:

Property	Zoning Designation	Comprehensive Plan Designation
Subject Property	Commercial Central (C-1)	Central Commercial
Property North	Commercial Central (C-1)	Central Commercial
Property East	Commercial Central (C-1)	Central Commercial
Property South	Commercial Highway (C-2)	Central Commercial
Property West	Commercial Central (C-1)	Central Commercial

Floodplain Based on a review of the FEMA flood insurance rate map; Panel

41043C0913G, dated September 29, 2010, the subject property is not in the Special Flood Hazard Area. The western portion of the property is in the 0.2%

Annual Chance Flood Hazard, Areas of 1% annual chance flood with average depth less then one foot or with drainage areas of less than one square mile.

Based on the ArcGIS map, the subject property is in the Ames Creek 500-

year floodplain.

Wetlands: Based on a review of the City of Sweet Home Local Wetlands Inventory and

a review of the National Wetlands Inventory Map, the subject property does

not contain inventoried wetlands.

Access: The subject property has access along 15th Avenue.

Services: The subject property has access to City water and sewer services in main

street and 15th Avenue.

TIMELINES AND HEARING NOTICE:

Mailed/Emailed Notice: February 3, 2021

Notice Published in Newspaper: February 9, 2021

Planning Commission Public Hearing: March 3, 2022

120-Day Deadline: June 4, 2022

Notice was provided as required by SHMC 17.12.120

II. COMMENTS

Adam Leisinger

Building Division: The Building Program has no issues with this request.

Joe Graybill

Engineering Division: Regarding the proposed drive-in service facility at 15th Avenue and

Main St, the driveway access to a new use will not alter the functions of the two available driveways in the area. The Entrance-Exit off 15th Avenue will be rebuilt but will have the same functionality. The Exit Only driveway to Main Street from the adjoining property will not be rebuilt but will also remain the same as an exit only. City water is available, as it was used for the existing structure on the property, same for the sanitary sewer. CEDD-ES has no concerns about the Conditional Use for the Whittaker/Northwest Partners II Ltd property.

Trish Rice

Public Works Dept. The Public Works Department has no issues with this request.

Chief Barringer Sweet Home Fire

District: No comments as of the issue of this Staff Report.

Public Comments: No comments as of the issue of this Staff Report.

III. REVIEW AND DECISION CRITERIA

The review and decision criteria for a conditional use permit are listed below in bold. Staff findings and analysis are provided under each review and decision criterion.

A. The request complies with the requirements of the underlying zone or overlay zone, city codes, state and federal laws. [SHMC 17.80.040(A)]

<u>Staff Findings</u>: The subject property is in the C-1 zone. The applicant is requesting a conditional use permit to allow for a drive-in service facility in the Commercial Central (C-1) Zone. In a C-1 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapter 17.80: Any use permitted in a C-1 zone with customer drive-in service facilities [SHMC 17.32.030(E)]. The subject property is in the Central Commercial (C-1) Zone.

For this application to comply with all applicable city codes and state and federal laws, this application may require additional permits. If this application is approved, staff recommends a condition of approval that prior to operation, the applicant shall obtain all required local, state, and federal permits. The applicant shall submit copies of all required permits and licenses to the Sweet Home Community and Economic Development Department for inclusion in the record of CU22-03.

Based on the above findings, the application complies with these criteria.

- B. The site size, dimensions, location, topography and access are adequate for the needs of the proposed use, considering, but not limited to, the following:
 - 1. Building size;
 - 2. Parking;
 - 3. Traffic;
 - 4. Noise:
 - 5. Vibration;
 - 6. Exhaust and emissions;
 - 7. Light and glare;
 - 8. Erosion;
 - 9. Odor;
 - 10. Dust;
 - 11. Visibility;
 - 12. Safety;
 - 13. Building, landscaping or street features. [SHMC 17.80.040(B)]

<u>Staff Findings</u>: The applicant is requesting a conditional use permit to allow for a drive-in service facility in the Commercial Central (C-1) Zone. Staff finds that the site size, dimensions, location, topography, and access are adequate for the proposed use.

One parking space per 100 square feet of floor area is required. [SHMC 17.08.090(H)(19)]. The building is 2,056 square feet requiring 21 parking stalls. Only 20 stalls shown on attached site plan (attachment B). One additional stall is required.

With the above condition, the application complies with these criteria.

C. Any negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other code standards, or other reasonable conditions of approval that include but are not limited to those listed in this chapter. [SHMC 17.80.040(C)]

<u>Staff Findings</u>: Staff has not identified any negative impacts to adjacent properties. To ensure compliance with the standards listed in the SHMC, staff has included proposed conditions of approval that are listed in Section IV of this report.

Based on the above findings, the application complies with these criteria.

D. All required public facilities have adequate capacity, as determined by the city, to serve the proposed use. [SHMC 17.80.040(D)]

<u>Staff Findings</u>: The subject property has access to City water and sewer. Staff finds that the proposed use has adequate capacity.

Based on the above findings, the application complies with these criteria.

- E. Home occupations must meet the following standards:
 - 1. The home occupation shall be secondary to the residential use.

Staff Findings: The applicant is not proposing a home occupation.

2. All aspects of the home occupation shall be contained and conducted within a completely enclosing building.

Staff Findings: The applicant is not proposing a home occupation.

3. No materials or mechanical equipment shall be used which are detrimental to residential use of the dwelling or nearby dwellings because of vibration, noise, dust, smoke, odor, interference with the electrical grid, radio or television reception or other similar factors.

Staff Findings: The applicant is not proposing a home occupation.

4. Vehicles related to the home occupation shall be parked in a manner so as to not block any driveway or impede the safe flow of traffic.

Staff Findings: The applicant is not proposing a home occupation.

F. Marijuana facilities must be located in a fixed location. No temporary or mobile sites of any sort are allowed. [SHMC 17.80.040(F)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

G. Marijuana facilities may not have any drive-up services. [SHMC 17.80.040(G)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

H. Marijuana facilities must be located at least 1,000 feet from the property boundary of any school. [SHMC 17.80.040(H)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

I. Marijuana facilities must be sited on a property so as to be at least 100 feet from the boundary of any residentially zoned property. [SHMC 17.80.040(I)]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

J. In approving a conditional use permit application, the Planning Commission may impose, in addition to those standards and requirements expressly specified by this chapter, additional conditions determined to be necessary to assure that the proposed development meets the decision criteria as well as the best interests of the surrounding properties, the neighborhood, and the city as a whole. [SHMC 17.80.050]

<u>Staff Findings</u>: This provision of the SHMC allows the Planning Commission to impose conditions of approval. This is an opportunity for the Planning Commission to determine if conditions are needed to ensure compliance with the "decision criteria as well as the best interests of the surrounding properties, the neighborhood, and the city as a whole." As specified in SHMC 17.80.050, conditions could include, but are not limited to: expanding setbacks,

limiting hours of operation, requiring site or architectural design features, imposing additional sign standards, and so forth.

To ensure compliance with the standards listed in the SHMC, staff has included proposed conditions of approval listed in Section IV of this report. These conditions are primarily a customized list of existing local, state, and federal standards that apply to the application.

K. A conditional use permit shall be void one year after the date of the Planning Commission approval if the use has not been substantially established within that time period. [SHMC 17.80.070]

Staff Findings: As required under this section, staff recommends that a condition of approval require that the conditional use permit shall be void one (1) year after the date of the Planning Commission approval if the use has not been substantially established, as defined under SHMC 17.80.070(A), within that time period. The City Planner may grant one extension of up to one year for a conditional use permit that contained a one-year initial duration upon written request of the applicant and prior to the expiration of the approved period. Requests other than a one-year request made prior to the expiration of the approved period must be approved by the Planning Commission. A conditional use permit not meeting the above time frames will be expired and a new application will be required.

IV. CONCLUSION AND RECOMMENDATION

If the Planning Commission approves this application, staff recommends that the conditions of approval listed below be required in order to ensure that the application is consistent with the findings in the Review and Decision Criteria (Section III) and as required by the Sweet Home Municipal Code and other provisions of law. Appeals to the Land Use Board of Appeals (LUBA) may only be based on Review and Decision Criteria contained in Section III.

Recommended Conditions of Approval for CU22-03:

- 1. The applicant shall provide 21 parking stalls for the proposed development.
- 2. The property owner shall obtain and comply with all other applicable local, state, and federal permits and requirements.
- 3. The conditional use permit shall be void one (1) year after the date of the Planning Commission approval if the use has not been substantially established, as defined under SHMC 17.80.070(A), within that time period. The City Planner may grant one extension of up to one year for a conditional use permit that contained a one-year initial duration upon written request of the applicant and prior to the expiration of the approved period. Requests other than a one-year request made prior to the expiration of the approved period must be approved by the Planning Commission. A conditional use permit not meeting the above time frames will be expired and a new application will be required.

V. PLANNING COMMISSION ACTION

In acting on a Conditional Use permit application, the Planning Commission will hold a public hearing at which it may either approve or deny the application. If the application is denied, the action must be based on the applicable review and decision criteria. If approved, the Planning Commission may impose conditions of approval. Staff's recommended conditions are included in Section V.

<u>Appeal Period</u>: Pursuant to ORS 227.175, the Planning Commission may establish an appeal period of not less than 12 days from the date the written notice of the Planning Commission's decision is mailed. Staff's recommendation is that the Planning Commission's decision on this matter be subject to a **12-day appeal period** from the date that the notice of decision is mailed.

Order: After the Planning Commission decides, staff recommends that the Planning Commission direct staff to prepare an order that is signed by the Chairperson of the Planning Commission. The Order would memorialize the decision and provide the official list of conditions (if any) that apply to the approval; if the application is approved.

<u>Motion</u>: After opening the public hearing and receiving testimony, the Planning Commission's options include the following:

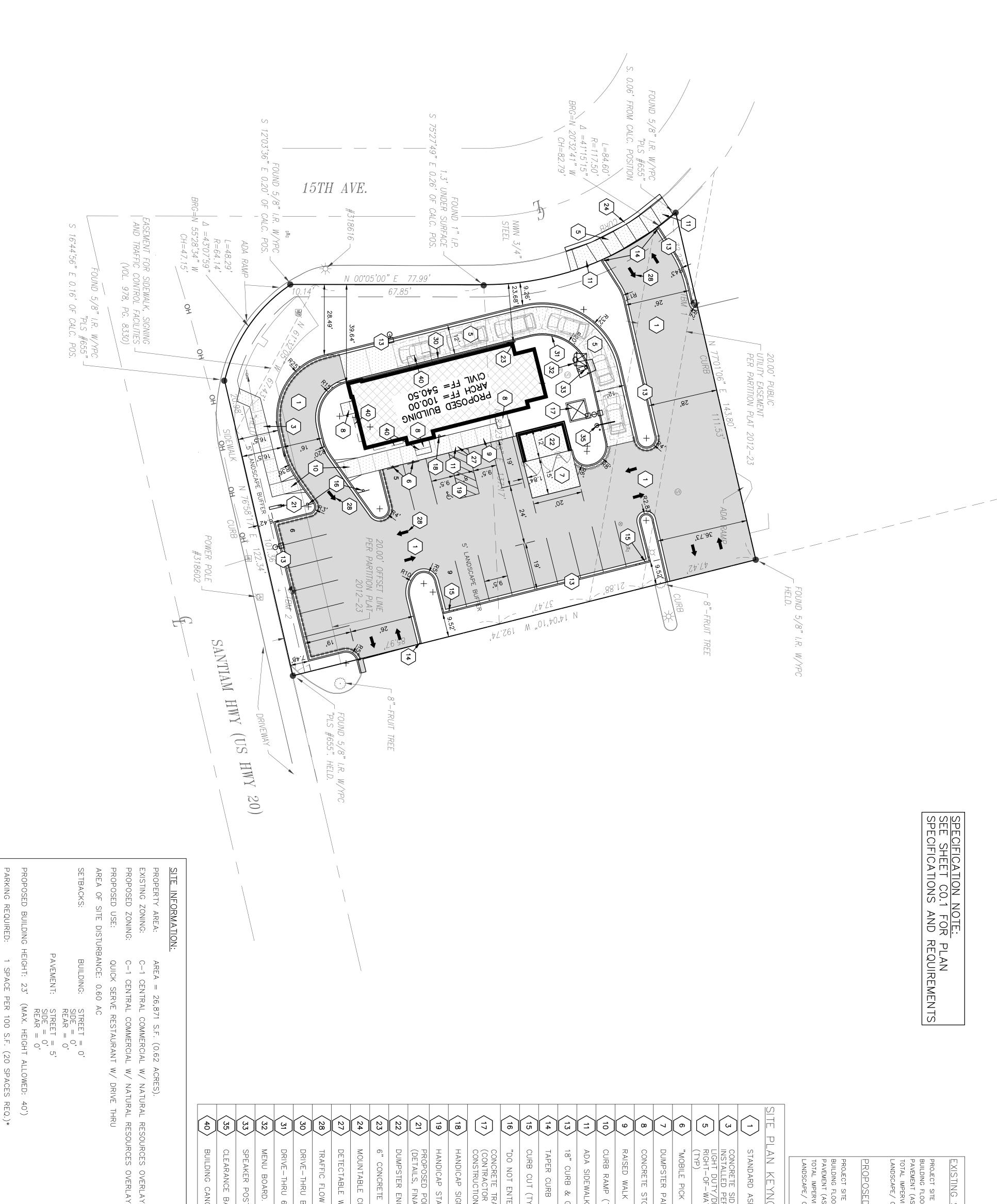
- Move to approve application CU22-03; which includes adopting the findings of fact listed in the staff report and the conditions of approval listed in Section IV of the staff report, the setting of a 12-day appeal period from the date of the mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 2. Move to deny applications CU22-03; which includes adopting the findings of fact (specify), including the setting of a 12-day appeal period from the date of mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 3. Move to continue the public hearing to a date and time certain (specify); or
- 4. Other.

VI. ATTACHMENTS

- A Subject Property Map
- B Site Plan
- C Application

ATTACHMENT A





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BUILDING CANOPY. (TYP.) (SEE ARCH PLANS.)

PAVEMENT HATCH KEY:

35

CLEARANCE BAR

AND BOLLARD

WITH DRIVE

THRU

SIGN.

PROJECT SITE

BUILDING FLOOR AREA

PAVEMENT (ASP. & CONC.)

TOTAL IMPERVIOUS

LANDSCAPE/ OPEN SPACE PROJECT SITE

BUILDING FLOOR AREA

PAVEMENT (ASP. & CONC.)

TOTAL IMPERVIOUS

LANDSCAPE/ OPEN SPACE EXISTING SITE DATA PROPOSED SITE DATA AREA (AC)
0.62
0.07
0.46
0.53
0.08 AREA (AC)
0.62
0.05
0.38
0.43
0.19 AREA (SF)
26,871
3,125
20,095
23,220
3,651 AREA (SF)
26,871
2,094
16,569
18,663
8,208 7.8% 61.7% 69.5% 30.5% 11.6% 74.8% 86.4% 13.6%

CAUTION:

RAISED SPEAKER POST, CANOPY, MENU BOARD PROPOSED POLE (DETAILS, FINAL HANDICAP SIGN (TYP.) CONCRETE TRANSFORMER PAD BY UTILITY SUPPLIER (CONTRACTOR TO VERIFY FINAL LOCATION & DESIGN CONSTRUCTION) "DO NOT ENTER" ADA SIDEWALK RAMP (TYP.) CONCRETE STOOP (TYP.) SEE ARCH. PLANS \geq DRIVE-THRU DRIVE-THRU BUILDING VERTICAL DETECTABLE MOUNTABLE CURB AND GUTTER TO MATCH EXISTING DUMPSTER ENCLOSURE (SEE SHEET C2.2 FOR DETAILS) HANDICAP STALL CURB CUT (TYP.) TAPER CURB 18" CURB & GUTTER (TYP.) DUMPSTER PAD/APRON CONCRETE (TYP) "MOBILE PICK UP" PARKING STALL SIGN STANDARD CONCRETE BOLLARDS KEYNOTES WALK (TYP.). FLOW SIDEWALK (TYP.). SIDEWALK WITHIN THE ROW SHALL B PER LOCAL Y/DRIVE—THRU CONCRETE. CONCRETE WITHIN THE WAY SHALL BE CONSTRUCTED PER LOCAL STANDARDS ASPHALT SECTION (TYP.). WARNING PLATE ARROWS. VERTICAL & STRIPING PER STATE SIGN COLOR AND BOLLARD CURB. (SEE DETAIL & APPROVAL BY SIGN 70 CURB (SEE MATCH PARKING DETAIL (SEE DETAIL CODES. C2.0) FOR DETAILS. C2.0) VENDOR) 9 STALL PRIOR STRIPING. B E

	1"= 20'	
SCALE	20,	
	20'	NORTH
FEET	4,0,	

PARKING PROVIDED:

20 SPACE (1 H.C. ACCESSIBLE)

HANDICAP STALLS PROVIDED:

*DOESN'T INCLUDE

COOLER AREA IN PARKING

CA

LCULATION

REQ.)*

40')

HANDICAP STALLS REQUIRED:

ENDEAVOR 2.0

HEAVY DUTY CONCRETE

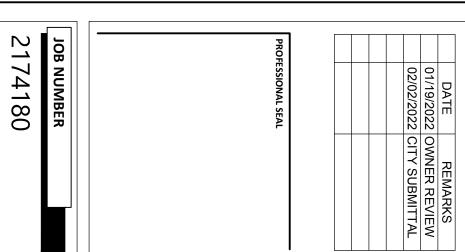




HEAVY DUTY ASPHALT

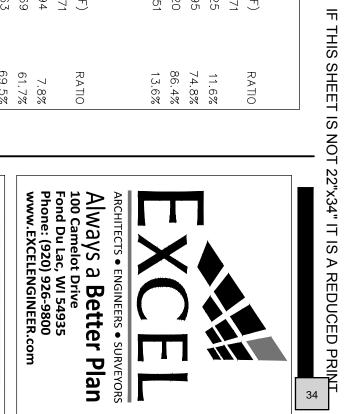
SIDEWALK CONCRETE

STANDARD ASPHALT



NEW BUILDING FOR:
PACIFIC BELLS, LLC 1502 MAIN STREET • SWEET HOME, OR 97386





CURB & GUTTER

MARKING KEY:

INVERTED

CURB &

GUTTER

SHEDDING

CURB & GUTTER

ATTACHMENT C



City of Sweet Home Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

Application for a Conditional Use Permit

Application for a con	ditional ose Femili
	Date Received: Date Complete: File Number: Application Fee \$: Receipt #: Hearing Date:
Applicant's Name: Pacific Bells	Property Owner:Whittaker/Northwest Partners II LTD c/o Commercial Investment Properties
Applicant's Address:	Owner's Address:
Applicant's Phone and e-mail: 360-694-7855, APinvoices@pacificbells.com	Owner's Phone and email:
Subject Property Address: 1502 Main Street, Sweet Home, OR 97386	7 003 (224)
Subject Property Assessor's Map and Tax Lot: Parcel 1, Partition Plat No. 2012-23; PIN 13S01E31AD0	0600; Tax ID 245973
Subject Property Size: 0.617 acres	
Subject Property: Zoning Classification C-1; Central Commercial w/ Natural Resources Overlay	Comprehensive Plan Classification: Central Commercial
Nature of Applicants Request Narrative describing the proposed use: Brief Description Taco Bell quick serve restaurant with drive through.	on this form and attach extra sheets if needed.
Impacts on the neighborhood: Include traffic, parking, no this form. No negative impacts to the neighborhood are anticipat	
Submittal Requirements The checklist on the other side of this application lists the application and the Criteria the request must meet. Plea	
I certify that the statements contained on this applica all respects true and are correct to the best of my kn	
Applicant's Signature:	Date: 2/1/2022
Property Oxor's Signature:	Date: 2/1/2022
Within 30 days following the filing of this application completeness regarding the application. If deem	

SHMC 17.80.030 APPLICATION REQUIREMENTS

An application for a Conditional Use $\underline{\text{must}}$ meet the submittal requirements and the decision criteria noted below.

2. 3. 4. 5. 6. 7. 8.	on the subject lot; Narrative describing the pro For commercial activities, a Off street parking and on-sit The location and dimension A Traffic Impact Study, if red Landscape plans; A signage plan, if applicable Drawings of the exterior for	quired by the City Engineer and	the neighborhooderation; , bicycles, and p d the City Planne	edestrians; er;
enlarge o	ria that will be used in appr	7.80.040 CONDITIONAL USE oving, approving with condit ill be based on findings with	tions, or denyin	
	and federal laws. The site size, dimensions, lo	ne requirements of the underlying cation, topography and access but not limited to, the following:	s are adequate f	
2. 3. 4.	Parking Traffic	6. Exhaust and emissions7. Light and glare8. Erosion9. Odor10. Dust	- Processor	Visibility Safety Building, landscaping or street features
D.	mitigated through application that include but are not limited	proposed use on adjacent pro n of other code standards, or of ed to those listed in this chapte have adequate capacity, as de-	ther reasonable	conditions of approval
the dw electri	 All aspects of the home sing building. No materials or mechan relling or nearby dwellings be cal grid, radio or television re 	nall be secondary to the resider occupation shall be contained ical equipment shall be used we cause of vibration, noise, dust, ception or other similar factors ome occupation shall be parket fraffic	and conducted which are detrime, smoke, odor, in	ental to residential use of aterference with the
G.	allowed. Marijuana facilities may not l Marijuana facilities must be l	ocated at least 1,000 feet from sited on a property so as to be	the property bo	undary of any school.



February 3, 2022

Project:Taco Bell 1502 Main Street Sweet Home, OR 97386

Pacific Bells is requesting Conditional Use Permit review and approval for a Taco Bell quick-serve restaurant with a drive-through located at 1502 Main Street. The property is zoned C1-Central Commercial W/ Natural Resources Overlay and the proposed drive-through requires a conditional use permit. The site currently contains a vacant building that will be demolished as part of the proposed Taco Bell development.

The existing site is 0.62 acres in size and nearly the entire site will be disturbed in conjunction with this redevelopment project. The proposed Taco Bell will be single-story, and the building footprint will be approximately 2,056 square feet. Access to the site will remain from 15th Avenue; the driveway opening and pedestrian sidewalk will be reconstructed at this location. Site access from the east will remain via cross access easement. A new pedestrian sidewalk is proposed to connect the site to Main Street. The building will be on the west side of the site with parking to the east. A waste enclosure is proposed to the northeast side of the building. Automobiles will enter the drive-through on the north side of the building and proceed west and south along the west side of the building. Adequate drive-through queuing has been provided. City ordinance requires 20 parking spaces; this requirement will be met with 20 spaces provided, including one (1) handicap accessible stall.

The site will be graded to match existing drainage patterns. Stormwater will drain to the east through proposed curb cuts and will drain into an existing inlet. The proposed site will reduce the amount of building area and pavement area and will therefore reduce the amount of stormwater discharging offsite.

Landscaping will be provided in an approach which ensures species resiliency and complimentary aesthetics. Site lighting will be provided in a fashion that provides appropriate foot candles for safety and cut-off fixtures for minimal light trespass. Building sconces are proposed in a decorative style that compliments the development and building architecture.

The building design represents Taco Bell's newest concept restaurant consisting of simple massing and crisp material lines. Tower elements accent the main entrance and building corner. The main entrance tower provides an inviting entry to the restaurant. The corner tower in prefinished rust wall panels provides a contemporary signature element unique to Taco Bell. In keeping with previous Taco Bell designs, vibrantly colored brick areas and exciting artwork panels provide accents on the front, walk-up and drive-thru sides of the building. Exterior materials are represented in the attached color elevations. The waste enclosure will be masonry material with metal gates painted to match the building exterior. Building signage is proposed approximately as illustrated in the attached elevations. A pylon sign is also proposed on the side of the site. Official sign submittals for permitting will be provided at a later date by the tenant.

The facility will be in operation from 8 AM to 1 AM, 7 days per week. The anticipated number of employees is 25. No environmental or operational hazards or nuisances to nearby neighbors are anticipated and the proposed redevelopment will fit in well in this commercial area.

Staff Report Presented to the Planning Commission

REQUEST: The applicant is requesting a conditional use permit to allow residential uses not related to or in conjunction with a recreational development. The proposal is for a Subdivision and Planned Development in the Recreation Commercial (RC) Zone The subject property is in the Recreation Commercial (RC) Zone.

Planned Development application PD22-01 and Subdivision application SD22-01 are pending the approval of application CU22-02. Application CU22-02 is being filed simultaneously with application PD22-01 and SD22-01.

APPLICANT: Laura LaRoque, Udell Engineering and Land Surveying, LLC

PROPERTY OWNER: Troy Cummins DBA Santiam River Development, LLC

FILE NUMBER: CU22-02

PROPERTY LOCATION: 1400 Clark Mill Road, Sweet Home, OR 97386; Identified on the

Linn County Assessor's Map as 13S01E29 Tax Lot 03502.

REVIEW AND

DECISION CRITERIA: Sweet Home Municipal Code Section(s) 17.60.030 through

17.60.050, and 17.80.

HEARING DATE &TIME: March 3, 2022, at 6:30 PM

HEARING LOCATION: City Hall Council Chambers at 3225 Main Street, Sweet Home,

Oregon 97386

STAFF CONTACT: Angela Clegg, Associate Planner

Phone: (541) 367-8113; Email: aclegg@sweethomeor.gov

REPORT DATE: February 24, 2022

I. PROJECT AND PROPERTY DESCRIPTION

ZONING AND COMPREHENSIVE PLAN DESIGNATIONS:

Property	Zoning Designation	Comprehensive Plan Designation
Subject Property	Recreation Commercial (RC)	Planned Recreation Commercial
Property North	Recreation Commercial (RC)	Planned Recreation Commercial
Property East	Recreation Commercial (RC)	Planned Recreation Commercial
Property South	Residential Industrial Transition (RMT)	Planned Recreation Commercial Medium Density Residential
Property West	Recreation Commercial (RC)	Planned Recreation Commercial

Floodplain Based on a review of the FEMA flood insurance rate map; Panel

41043C0912G, dated September 29, 2010, the subject property is not in the

Special Flood Hazard Area.

Wetlands: Based on a review of the City of Sweet Home Local Wetlands Inventory and

a review of the National Wetlands Inventory Map, the subject property does contain inventoried wetlands. The identified wetland (SSR-31) abuts the northern boundary of the development area. Additional detail about wetlands

is provided in the PD22-01 and SD22-01 Staff Reports.

Access: The subject properties have frontage and access along Clark Mill Road. The

applicant is proposing to create a local street network with the Planned

Development application PD22-01.

Services: The City water and sewer services are available at the corner of Zelkova

Street and Clark Mill Road. The water and sewer lines will need to be

extended to service the proposed subdivision.

TIMELINES AND HEARING NOTICE:

Mailed/Emailed Notice:

Mailed/Emailed Revised Notice:

Notice Published in Newspaper:

Revised Notice Published in Newspaper:

February 2, 2022

February 9, 2022

Planning Commission Public Hearing:

March 3, 2022

120-Day Deadline:

May 14, 2022

Notice was provided as required by SHMC 17.12.120

II. COMMENTS

Adam Leisinger

Building Division: The Building Program has no issues with this request.

Joe Graybill

Engineering Division: Regarding the Conditional Use for the proposed Subdivision and

Planned Development at the North end of Clark Mill Road, the proposed development is residential in nature with a PD for flexibility

in design alternatives. The CEDD-ES has no concerns.

Trish Rice

Public Works Dept. The Public Works Department has no issues with this request.

Chief Barringer Sweet Home Fire

District: The Fire District has no issues with this request.

Public Comments: No comments as of the issue of this Staff Report.

III. REVIEW AND DECISION CRITERIA

The review and decision criteria for a conditional use permit are listed below in bold. Staff findings and analysis are provided under each review and decision criterion.

A. The request complies with the requirements of the underlying zone or overlay zone, city codes, state and federal laws. [SHMC 17.80.040(A)]

Applicants Comments: Subject property is located at 1400 Clark Mill Road and is zoned Recreational Commercial (RC). The proposed use is allowed in the RC zoning district with Conditional Use approval. The zone map denotes a Planned Development overlay which was applied in association with a previous approval that has since lapsed. The application of a new Planned Development approval is proposed with this application. Compliance with the Planned Development review criteria is addressed under Section III above and incorporated herein by reference (See PD22-01 Staff Report). No other overlays (i.e., Mobile Home Infill and Natural Resource) are applied to this subject site. Compliance with applicable design and development standards are addressed under Section III and are incorporated herein by reference. [See Attachment C].

Staff Findings: The subject property is in the RC zone. The applicant is requesting a conditional use permit to allow a residential use not related to or in conjunction with a recreational development. The proposal is for a Subdivision (SD) and Planned Development (PD) in the Recreation Commercial (RC) Zone. In an RC zone, the following uses and their accessory uses may be permitted as a part of a planned development, or subject to the provisions of this section (17.60) and Chapter 17.80: Residential uses not related to or in conjunction with a recreational development [SHMC 17.60.060(D)]. Planned Development application PD22-01 and Subdivision application SD22-01 are pending the approval of application CU22-02. Application CU22-02 is being filed simultaneously with application PD22-01 and SD22-01.

For this application to comply with all applicable city codes and state and federal laws, this application may require additional permits. If this application is approved, staff recommends a condition of approval that prior to operation, the applicant shall obtain all required local, state, and federal permits. The applicant shall submit copies of all required permits and licenses to the Sweet Home Community and Economic Development Department for inclusion in the record of CU22-02.

Based on the above findings, the application complies with this criterion.

- B. The site size, dimensions, location, topography and access are adequate for the needs of the proposed use, considering, but not limited to, the following:
 - 1. Building size;
 - 2. Parking;
 - 3. Traffic;
 - 4. Noise:
 - 5. Vibration;
 - 6. Exhaust and emissions;
 - 7. Light and glare;
 - 8. Erosion;
 - 9. Odor;
 - 10. Dust;
 - 11. Visibility;
 - 12. Safety;
 - 13. Building, landscaping or street features. [SHMC 17.80.040(B)]

Applicants Comments: Subject property is located at 1400 Clark Mill Road and is zoned Recreational Commercial (RC). The site is ±13.37-acres and is generally flat with little natural vegetation. The site is improved with a single-family dwelling that is proposed to be retained with the concurrent subdivision application. The proposal is to allow residential uses on proposed lots 1-42 not related to or in conjunction with a recreational development in the RC zoning district.

Development plans for individual lots will be developed upon approval of the concurrent subdivision application. However, proposed residential dwellings will conform to the special standards of SHMC 17.60.040(B)(D).

Each lot will include off-street parking in accordance with SHMC 17.08.090, which include two spaces per dwelling.

Each lot will be developed as permitted per SHMC 17.60.040. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add 9.44 vehicle trips per day, per parcel to the public street system, resulting in on new peak PM vehicle trip, per parcel, per day.

Findings regard total vehicle trips and circulation for the proposed subdivision are included under Section III, Criterion E above and included herein by reference.

Any required streetlights will be installed per city standards in accordance with SHMC 16.24.050.

Existing noise levels derive mainly from vehicular sources on nearby public streets and typical residential activity on adjacent and nearby lots. Anticipated noise generation from the proposed subdivision and residential lots will be like what is existing.

The dwellings will not present any safety issues that would require additional measures beyond those that will be addressed through the site and building permit review process.

Dust is not anticipated because of trips to and from the site and/or living on the premise. Further, residential dwelling, and associated activities are not expected to generate vibrations, exhaust and emissions, or odors above and beyond what is common for a residential dwelling.

There is no minimum landscape area or screening standard for a residential dwelling. No additional landscaping or screening is proposed with this development.

This criterion is met. [See Attachment C].

<u>Staff Findings</u>: The applicant is requesting a conditional use permit to allow for a Planned Development in the Recreation Commercial (RC) Zone. Planned Development application PD22-01 is pending the approval of application CU22-02. Application PD22-01 is being filed simultaneously with application CU22-02 and SD22-01.

The conditional use application is required because the proposed residential development is not in conjunction with recreation development. In reviewing the proposal staff finds that the proposed planned development application is similar to other subdivisions in Sweet Home. The proposed use will have building size, parking, traffic, noise, etc. similar to a standard subdivision. Therefore, staff finds that the site size, dimensions, location, topography and access are adequate for the proposed use.

Based on the above findings, the application complies with this criterion.

C. Any negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other code standards, or other reasonable conditions of approval that include but are not limited to those listed in this chapter. [SHMC 17.80.040(C)]

<u>Applicants Comments:</u> The proposed use is a residential use not related to or in conjunction with a recreational development. The proposed use is allowed in the RC zoning district with Conditional Use approval.

Certain uses are conditional uses instead of being allowed outright. They are subject to the conditional use regulations because they may have significant adverse effects on the environment, overburden public services, change the desired character of an area, or create major nuisances. A review of these proposed uses is required due to the potential individual or cumulative impacts they may have on the surrounding area or neighborhood. The conditional use process provides an opportunity to allow the use when there are minimal impacts, to allow the use but impose conditions to address identified concerns, or to deny the use if the concerns cannot be resolved. The conditional use process provides an opportunity to review projects for potential impacts and impose conditions to address any identified concerns.

The subject property is in the RC zoning district. SHMC 17.36.010, states that "the purpose of the RC zone is to provide and maintain areas which possess unique characteristics for recreation-related commercial and residential development, and which are suitable and desirable for recreation businesses for tourists and recreationists in the area."

The property is in a partially developed neighborhood. To the north is a commercial excavating company located in the Residential Commercial (RC) zone. To the east and west, are RC zoned properties largely unimproved except for a few single-family dwellings and associated accessory structures. To the south is RL zoned property improved with single-family dwellings and associated accessory structures.

The proposed residential subdivision and future development of residential dwellings comparable and compatible with existing land uses and is not anticipated to generate any negative impacts that cannot be mitigated through the typically design, permit, and construction process. [see Attachment C]

<u>Staff Findings</u>: Staff has not identified any negative impacts to adjacent properties. In order to ensure compliance with the standards listed in the SHMC, staff has included proposed conditions of approval that are listed in Section IV of this report.

Based on the above findings, the application complies with this criterion.

D. All required public facilities have adequate capacity, as determined by the city, to serve the proposed use. [SHMC 17.80.040(D)]

<u>Applicants Comments:</u> As stated under Section IV, Criterion F (see Attachment C) above and included herein by reference, all public utilities (sanitary sewer, water, storm drainage) are adequate to serve the proposed use. [see Attachment C]

<u>Staff Findings</u>: The subject property has access to City water and sewer. The City water and sewer services terminate at the corner of Zelkova Street and Clark Mill Road. The water and sewer lines will need to be extended to service the proposed Planned Development. Staff finds that the proposed use has adequate capacity.

Based on the above findings, the application complies with this criterion.

- E. Home occupations must meet the following standards:
 - 1. The home occupation shall be secondary to the residential use.

<u>Applicants Comments:</u> The proposal does not include a home occupation; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing a home occupation.

2. All aspects of the home occupation shall be contained and conducted within a completely enclosing building.

<u>Applicants Comments:</u> The proposal does not include a home occupation; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing a home occupation.

 No materials or mechanical equipment shall be used which are detrimental to residential use of the dwelling or nearby dwellings because of vibration, noise, dust, smoke, odor, interference with the electrical grid, radio or television reception or other similar factors.

<u>Applicants Comments:</u> The proposal does not include a home occupation; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing a home occupation.

4. Vehicles related to the home occupation shall be parked in a manner so as to not block any driveway or impede the safe flow of traffic.

<u>Applicants Comments:</u> The proposal does not include a home occupation; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing a home occupation.

F. Marijuana facilities must be located in a fixed location. No temporary or mobile sites of any sort are allowed. [SHMC 17.80.040(F)]

<u>Applicants Comments:</u> The proposal does not include a marijuana facility; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

G. Marijuana facilities may not have any drive-up services. [SHMC 17.80.040(G)]

<u>Applicants Comments:</u> The proposal does not include a marijuana facility; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

H. Marijuana facilities must be located at least 1,000 feet from the property boundary of any school. [SHMC 17.80.040(H)]

<u>Applicants Comments:</u> The proposal does not include a marijuana facility; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

I. Marijuana facilities must be sited on a property so as to be at least 100 feet from the boundary of any residentially zoned property. [SHMC 17.80.040(I)]

<u>Applicants Comments:</u> The proposal does not include a marijuana facility; therefore, this criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing to establish a marijuana facility.

J. In approving a conditional use permit application, the Planning Commission may impose, in addition to those standards and requirements expressly specified by this chapter, additional conditions determined to be necessary to assure that the proposed development meets the decision criteria as well as the best interests of the surrounding properties, the neighborhood, and the city as a whole. [SHMC 17.80.050] <u>Staff Findings</u>: This provision of the SHMC allows the Planning Commission to impose conditions of approval. This is an opportunity for the Planning Commission to determine if conditions are needed in order to ensure compliance with the "decision criteria as well as the best interests of the surrounding properties, the neighborhood, and the city as a whole." As specified in SHMC 17.80.050, conditions could include, but are not limited to: expanding setbacks, limiting hours of operation, requiring site or architectural design features, imposing additional sign standards, and so forth.

In order to ensure compliance with the standards listed in the SHMC, staff has included proposed conditions of development listed in Section V of this report. These conditions are primarily a customized list of existing local, state, and federal standards that apply to the application.

K. A conditional use permit shall be void one year after the date of the Planning Commission approval if the use has not been substantially established within that time period. [SHMC 17.80.070]

Staff Findings: As required under this section, staff recommends that a condition of approval require that the conditional use permit shall be void one (1) year after the date of the Planning Commission approval if the use has not been substantially established, as defined under SHMC 17.80.070(A), within that time period. The City Planner may grant one extension of up to one year for a conditional use permit that contained a one-year initial duration upon written request of the applicant and prior to the expiration of the approved period. Requests other than a one-year request made prior to the expiration of the approved period must be approved by the Planning Commission. A conditional use permit not meeting the above time frames will be expired and a new application will be required.

IV. CONCLUSION AND RECOMMENDATION

If the Planning Commission approves this application, staff recommends that the conditions of approval listed below be required in order to ensure that the application is consistent with the findings in the Review and Decision Criteria (Section III) and as required by the Sweet Home Municipal Code and other provisions of law. Appeals to the Land Use Board of Appeals (LUBA) may only be based on Review and Decision Criteria contained in Section III.

Recommended Conditions of Approval for CU22-01:

- 1. Application SD22-01 and PD22-01, being filed simultaneously with application CU22-02, shall be approved by Planning Commission.
- 2. The property owner shall obtain and comply with all other applicable local, state, and federal permits and requirements.
- 3. The conditional use permit shall be void one (1) year after the date of the Planning Commission approval if the use has not been substantially established, as defined under SHMC 17.80.070(A), within that time period. The City Planner may grant one extension of up to one year for a conditional use permit that contained a one-year initial duration upon written request of the applicant and prior to the expiration of the approved period. Requests other than a one-year request made prior to the expiration of the approved period must be approved by the Planning Commission. A conditional use permit not meeting the above time frames will be expired and a new application will be required.

V. PLANNING COMMISSION ACTION

In acting on a Conditional Use permit application, the Planning Commission will hold a public hearing at which it may either approve or deny the application. If the application is denied, the action must be based on the applicable review and decision criteria. If approved, the Planning Commission may impose conditions of approval. Staff's recommended conditions are included

in Section V.

<u>Appeal Period</u>: Pursuant to ORS 227.175, the Planning Commission may establish an appeal period of not less than 12 days from the date the written notice of the Planning Commission's decision is mailed. Staff's recommendation is that the Planning Commission's decision on this matter be subject to a **12-day appeal period** from the date that the notice of decision is mailed.

Order: After the Planning Commission decides, staff recommends that the Planning Commission direct staff to prepare an order that is signed by the Chairperson of the Planning Commission. The Order would memorialize the decision and provide the official list of conditions (if any) that apply to the approval; if the application is approved.

<u>Motion</u>: After opening the public hearing and receiving testimony, the Planning Commission's options include the following:

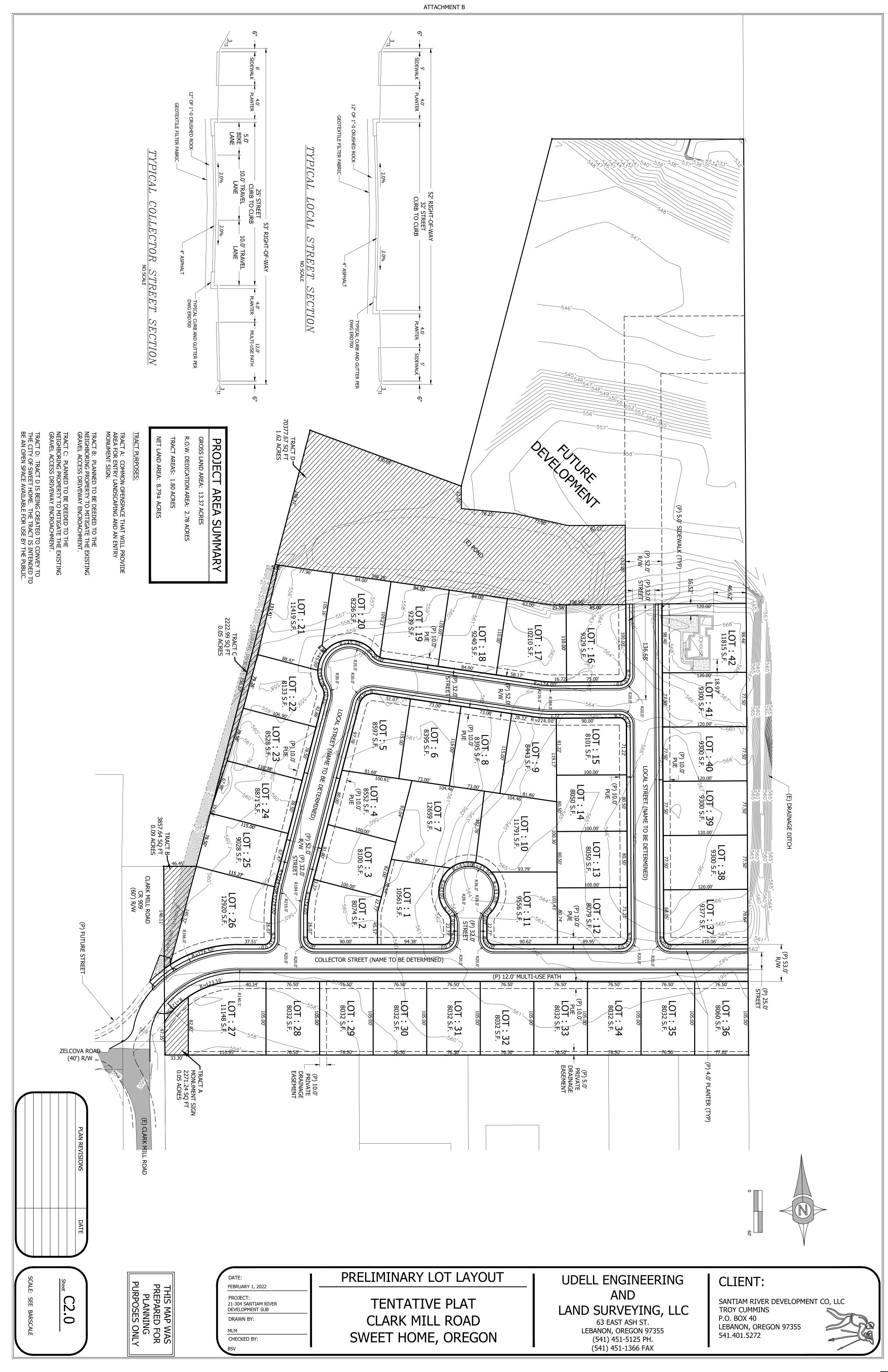
- Move to approve application CU22-02; which includes adopting the findings of fact listed in the staff report and the conditions of approval listed in Section IV of the staff report, the setting of a 12-day appeal period from the date of the mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 2. Move to deny applications CU22-02; which includes adopting the findings of fact (specify), including the setting of a 12-day appeal period from the date of mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 3. Move to continue the public hearing to a date and time certain (specify); or
- 4. Other.

VI. ATTACHMENTS

- A Subject Property Map
- B Site Plan
- C Applicant's Narrative
- D Application







ATTACHMENT C

PLANNED DEVELOPMENT, SUBDIVISION, AND CONDITIONAL USE APPLICATIONS

Submitted to: City of Sweet Home

Planning Division 3225 Main Street

Sweet Home, OR 97386

Applicants/Property Owners: Santiam River Development Co LLC

Troy Cummings P.O. Box 40

Lebanon, OR 97355

Applicant's Representative: Udell Engineering and Land Surveying, LLC

63 E. Ash Street Lebanon, OR 97355

Contact: Laura LaRoque
Email: laura@udelleng.com
Phone: (541) 990-8661

Site Location: 1400 Clark Mill Road, Sweet Home, OR 97386

Polk County Assessor's Map No.: 13S-01E-29 Tax Lot 3502

Site Size: ±13.37acres

Existing Land Use: Unimproved

Comprehensive Plan Designation: Planned Recreational Commercial

Zone Designation: Recreational Commercial Zone (RC)

Surrounding Zoning: North: RC

South: Residential Industrial Transition (RMT)

East: RC West: RC

Surrounding Uses: North: Commercial (R & L Excavating Inc.)

South: Single-Family Residential

East: Unimproved

West: Single-Family Residential/Unimproved

I. Executive Summary

The applications under consideration are as follows:

- 1. Planned Development Overlay to allow single-family uses permitted conditionally via Sweet Home Municipal Code (SHMC) 17.60.030(D) to be developed accordance with the development standards of SHMC 17.60.040(B).
- 2. Tentative Subdivision Plat for a 42-lot residential subdivision and four tracts.
- 3. Conditional Use permit to allow residential uses not related to or in conjunction with a recreational development in the Recreational Commercial (RC) zoning district.

The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S-01E-29 Tax Lot 3502. The property is ±13.37-acres and improved with an existing single-family residential dwelling which will be retained with the proposed development.

The property is in a partially developed neighborhood. To the north is a commercial excavating company located in the Residential Commercial (RC) zone. To the east and west, are large tract RC zoned properties largely unimproved except for a few single-family dwellings and associated accessory structures. To the south are urban residential lots in the RL zone that are improved with single-family dwellings and associated accessory structures.

The proposal includes a preliminary plan to subdivide the ± 13.37 -acre site into 42 residential lots and four tracts. As proposed, lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development.

All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2 and 2.5, denote Clark Mill Road is classified as a Collector Street with good curbs, sidewalks, and gutters, respectively. A future arterial street traversing to the north and east of Green River Road and the proposed subdivision is depicted in Figure 4.2.

For utilities, sanitary sewer and water mains would be extended from Clark Mill Road to and through the proposed internal public right-of-way. Upon extension of the mains, the new lots within the proposed subdivision would be able to connect laterals to the mains for utility service.

II. Review Procedure

Section 16.16.030 of the Sweet Home Municipal Code (SHMC) that Planned Developments, Tentative Subdivision, and Conditional Use applications are processed via a quasi-judicial review procedure, in which the Planning Commission renders a decision at a public hearing based upon the review criteria of SHMC 17.48.050, SHMC 16.16.040, and 17.80.040.



III. Planned Development – Review Criteria and Findings of Fact

SHMC 17.48.050 includes the following review criteria that must be met for approval of a planned development overlay. Code criteria are written in **bold** and are followed by findings and conclusions.

Criteria A

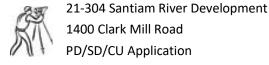
- A. Requests for approval of a planned development shall be reviewed to assure consistency with the purposes of this chapter, policies and density requirements of the Comprehensive Plan, and any other applicable policies and standards adopted by the city.
 - 1.1 A Planned Development is requested for the subject property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S-01E-29 Tax Lot 3502. The purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed accordance with the development standards of SHMC 17.60.040(B).

Table 1: Comparison of Middle Housing Residential Special Standards:

		R-C Residential Standards		
		Single Family Dwelling	Two-Family Dwelling	Single-Family Attached
Minimum	Lot Size	8,000 sf	5,000 sf	1,245 sf
	Lot Width	80'	60'	unspecified
	Front, Setback	20'	20'	20'
	Garage, setback	20'	20'	20'
	Side, Setback	5' / 13'	5'	0 / 5'
	Street, Setback	15'	15'	15'
	Rear, Setback	15'	10'	10'
		garage or carport, 2	garage or carport,	garage or carport,
	Parking	spaces	2 spaces/unit	2 spaces
Maximum	Lot Coverage	35%	50%	60%
	Height	30'	40'	40'

1.2 According SHMC 17.48.010, "the purpose of Planned Development Zone is to make possible a greater variety and diversification in the relationships between buildings and open spaces in planned building groups, while ensuring compliance with the purposes and objectives of the zoning regulations and the intent and purpose of this chapter."

The requested deviations from SHMC 17.60.040(A) to SHMC 17.60.040(B) for single-family development is consistent with the purpose of the RC zoning district as it will allow for greater variations in lot dimensional and development standards which will allow for better accommodation of open space(s).



- 1.3 According to Table 1 Summary of Comprehensive Plan Land Use Designations, the purpose of the recreation commercial land use designation is as follows: "To provide and maintain areas that possess unique characteristics for recreational commercial development that caters to tourist and recreational activities. Development should maintain or enhance the appearance of the area and its unique value to the community."
 - The subject property is an infill residential development that will allow access to large tracts of land that will have open space and recreational opportunities. Consist with the purpose of the zone the proposed subdivision includes a dedication of an open space tract and multipath for recreational activities.
- 1.4 The only policy specific to the RC zoning district in Comprehensive plan is Economic Development Policy 10, which states "The Recreation Commercial Designation provides for a mixture of commercial and residential uses associated with recreational development. Sweet Home will encourage enhancement of natural features. Development shall avoid negative impacts on the natural features of the land. If a negative impact cannot be avoided, development shall minimize the impacts and be mitigated on site."
- 1.5 Policies of the comprehensive plan are implemented with the adoption of associated long-range planning documents such as the transportation system plan, development code, facility plans, and land need/supply analyses. The proposed subdivision and application of the planned development overlay are consistent with these standards and therefore, the associated policies within the Comprehensive Plan.
- 1.6 There are no minimum or maximum density requirements in Comprehensive plan or Development Code for the RC zoning district. According to the Comprehensive Plan, the maximum density for medium density residential and low-density residential areas is 9 and 5.4 dwelling units per acre, respectively.
 - The proposed subdivision has an approximate net land area of 8.79-acres, which equates to a maximum allowable density of 80 and 47 dwellings based on the medium and low-density districts. Although, there is no maximum density standard for the RC zoning district, the proposed development is less than maximum density permitted in medium density residential and low-density residential areas.
- 1.7 All other applicable policies and standards are outlined under Section IV, Criteria B, below which are incorporated herein by reference.
- 1.8 This criterion is met.

Criteria B

B. The project will be compatible with adjacent developments, with consideration of the following factors, if applicable: Basic site design, visual elements, noise reduction, noxious odors, lighting, signage, landscaping for buffering and screening, traffic, effects of off-site parking, and effects on air and water quality.



- 2.1 A Planned Development overlay is requested to allow single-family residential uses permitted conditionally under SHMC 17.60.030(D) to be developed in accordance with SHMC 17.60.040(B).
- 2.2 Compatibility with adjacent developments is addressed under Section V, criteria B below, which are incorporated herein by reference.
- 2.3 This criterion is met.

Criteria C

- C. The applicant has, through investigation, planning and programming, demonstrated the soundness of the proposal and their ability to carry out the project as proposed.
 - 3.1 The applicant has submitted the necessary applications to gain approval for the proposed development which was vetted through a thorough due diligence process.

Criteria D

- D. Construction can begin within six months of the conclusion of any necessary action by the city, or within such longer period of time as may be established by the Planning Commission.
 - 4.1 SHMC 17.48.080 outlines the effective date of development plan approval but states that the Planning Commission may establish different time frames. The applicant requests approval of a planned development overlay in conjunction with the tentative subdivision plat to be valid for a period of two years of the effective date of the notice of decision. The applicant further requests approval of a planned development overlay in conjunction with the future development area to be valid period of four years of the effective date of the notice of decision.

The proposed approval timelines will allow for construction plans to be developed, reviewed, and approved and any required site improvements to be completed prior to recording the final plat. The proposed will further allow for a tentative subdivision plat and associated construction for the future development area to be developed, reviewed, and approved and any required site improvements to be completed prior to recording the final plat.

4.2 This criterion is met.

Criteria E

- E. The proposal conforms with location and general development standards of the city.
 - 5.1 Compatibility with location and general development standards are addressed under Sections IV and V, below, which are incorporated herein by reference.
 - 5.2 This criterion is met.



Criteria F

- F. The project will benefit the city and the general public in terms of need, convenience, service and appearance so as to justify any necessary variances to the regulations of Titles 16 and 17 of this code of ordinances.
 - 6.1 SHMC 17.04.030 defines a variance as follows: "A grant of relief from the requirements of this title, which permits activity in a manner that would otherwise be prohibited by this title."
 - SHMC 17.04.030 defines a Planned Unit Development as follow: "A type of development and the regulatory process that permits a developer to meet overall community density and land use goals without being bound by existing zoning requirements."
 - Therefore, a variance to the regulations of Titles 16 and 17 is not requested.
 - 6.2 Regardless, the purpose of the overlay request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed accordance with the development standards of the standards of SHMC 17.60.040(B). A comparison table is provided above under Section III, Criteria A, which is incorporated herein by reference.
 - 6.3 The proposed deviation in the special development standards will allow for a more efficient and effective use of public utilities, consistency with development standards R-3 medium residential zoning district, and preservation of more open spaces areas for recreational purposes.
 - 6.4 This criterion is met.

Criteria G

- G. The project will satisfactorily take care of the traffic it generates by means of adequate offstreet parking, access points and additional street right-of-way and improvements and any other traffic facilities required on or off site.
 - 7.1 An analysis of transportation impacts is provided under Section IV, Criteria B, which are incorporated herein by reference.
 - 7.2 All off-street parking access, streets rights-of-way and improvements are proposed to be in accordance with city standards.
 - 7.3 This criterion is met.



Criteria H

- H. The project will satisfactorily take care of sewer and water needs consistent with city policy and plans.
 - 8.1 Findings pertaining to public sanitary sewer and water services are provided under Section IV, Criteria F, below and incorporated herein by reference.

Criteria I

- I. A planned development in a residential zone will not result in a higher density than permitted by the Comprehensive Plan for the underlying zone.
 - 9.1 As stated under Criteria A, above, there are no density requirements specific to the RC zoning district in Comprehensive plan or Development Code. The maximum density for medium density residential and low-density residential areas is 9 and 5.4 dwelling units per acre, respectively. The proposed subdivision has an approximate net land area of 8.78-acres, which equates to a maximum allowable density of 80 and 47 dwellings based on the medium and low-density districts. Although, there is no maximum density standard for the RC zoning district, the proposed development is less than maximum density permitted in medium density residential and low-density residential areas.
 - 9.2 This criterion is met

IV. Subdivision – Review Criteria and Findings of Fact

SHMC 16.16.040 includes the following review criteria that must be met for a Subdivision to be approved. Code criteria are written in **bold** and are followed by findings and conclusions.

The following section provides a detailed analysis of how the proposal meets the development

Criteria A

- A. The information required by this chapter has been provided.
- 1.1 Chapter 16.16 of the Sweet Home Municipal Code (SHMC) includes sections pertaining to general information, pre-application review, application submittal requirements, land division review procedures, review criteria, conditions of approval, development phasing, duration of tentative plat approval, and extension tentative plat approval.
- 1.2 Section 16.16.010 provides general information to the applicant. This information was taken under advisement during the application submittal process.
- 1.3 Section 16.16.020 of the Sweet Home Municipal Code (SHMC) states that a preapplication conference may be required. Pre-applications were voluntary held on Monday, December 27, 2022, and Tuesday, January 11, 2022.
- 1.4 SHMC 16.16.025 outlines the application submittal requirements which include a tentative subdivision plan set with scaled drawings of existing conditions and proposed



- improvements. A supplemental tentative subdivision plan set has been included with this application submittal and will be deemed completed in advance of scheduling a public hearing before the Planning Commission.
- 1.5 SHMC 16.16.030 outlines the application review process which is quasi-judicial review with a decision by the Planning Commission and a 12-day appeal period.
- 1.6 SHMC 16.16.040 includes the tentative subdivision, replat, and partition review criteria which are address herein and below, by reference.
- 1.7 SHMC 16.16.050 denotes conditions of approval may be opposed to ensure the proposal conforms to the applicable review criteria.
- 1.8 SHMC 16.16.060 outlines approval periods for subdivision phasing.
- 1.9 SHMC 16.16.060 indicates that the tentative approval is valid for 12-months from the date of approval of the tentative plat or phased timelines, if applicable
- 1.10 SHMC 16.16.080 allows the Planning Commission to grant a 12-month extension to a tentative approval or phased approval in certain situations.
- 1.11 Therefore, the only information required by Chapter 16.16 is outlined in SHMC 16.16.020, which was provided and deem complete in advance of scheduling a public hearing before the Planning Commission.

Criteria B

- A. The design and development standards of Sweet Home Municipal Code, Titles 16 and 17 and the comprehensive plan, have been met where applicable.
- 2.1 SHMC Chapter 16.12 entitled Design Standards includes sections pertaining to general development standards and design criteria, streets, blocks, lots and parcels, easements, water systems, sanitary sewer systems, storm water and surface drainage, lot grading, erosion control, underground utilities, and large tract land divisions.
- 2.2 SHMC 16.12.015 states that the developer is responsible for the design and improve all public and private improvements associated with the proposed development.
- 2.3 All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2, denote Clark Mill Road is classified as a Collector Street. A conceptual future arterial street alignment and bicycle and pedestrian route is depicted in Figure 4.2 which traverses along the north of the subject property and east of Green River Road and the proposed subdivision.
 - Notably, the Sweet Home Transportation Plan (TSP) bases the conceptual future street classification on a former development proposal entitled the Santiam River Club (formerly Salmon Run), which was a master planned community of a 752.19-acre site, which included mixed-use development consisting of 1,575 residential units, related commercial land uses, open space, institute, and two hotels.



Table 6 in the TSP provides a general guide to the functional classification of streets for various levels of ADT and travel speed. Local streets generally have Annual Daily Traffic (ADT's) of 1,000 vehicles or less and speed of 25 MPH or less. Collector streets generally have ADTs of 1,500 to 5,000 with speeds of 25 MPH. Minor arterial streets have ADTs from 3,000 to 10,000 with speeds greater than 25 MPH.

Based on the current projections for development (and associated ADT's) of the former Santiam River Club (formerly Salmon Run) 752.19-acre site, the conceptual future street alignment is anticipated to be reclassified from an arterial street to a collector street during the next TSP update.

2.4 SHMC 16.16.020 includes the street design standards by street classification.

Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide multi-use path to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set.

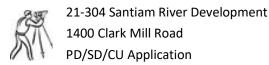
Other street standards such as street alignment, future extensions of streets, intersection angles, dead end streets, grades, curves, access, bicycle, and pedestrian ways have additionally been designed to the city standards, as shown on the Tentative Lot Layout plan set.

- 2.5 SHMC 16.12.025 states that block and perimeter length must consider property shape, traffic flow, fire safety, access control onto adjacent streets, natural features, access to school, access to parks, mid-block pedestrian ways, and existing development. These provisions were considered during the subdivision design, as shown on the Tentative Lot Layout plan set.
- 2.6 SHMC 16.12.030 includes considerations for lot dimensions and configuration.

SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings.

SHMC 16.12.030(D)(H) states that lot depth cannot exceed 2.5 the average lot width, lot side lines at right angles to the street as far as practicable, and each lot must maintain a frontage width of at least 25 feet.

As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet



- with an average of 83 feet. Lot depth range from 85 feet to 130 feet and does not exceed the maximum lot depth of 207 feet (based on the average lot depth of 83 feet).
- There are no flag lots or through lots. All lots are proposed to have frontage on and access to a public street. Frontages are all more than the 25-foot minimum.
- 2.7 SHMC 16.12.035 requires easements for public utilities not located within public right-of-way, drainage channels, and franchise utilities abutting the right-of-way.
 - The only proposed private easements are for franchise utilities and drainage. All proposed private drainage easements are denoted on the Preliminary Lot Layout (Sheet C2.0). The proposed 10-foot-wide private utility easement abuts the rights-of-way, which is greater than the 7-foot-wide franchise utility easement standard.
- 2.8 SHMC 16.12.040 16.12.050 require water, sanitary sewer, storm water, and surface drainage to be designed to city standards and approved by the City Engineer. As shown on the preliminary grading, storm drain, and utilities plans all proposed improvements will comply with city standards. A condition of approval may include approval of the final grading, storm drain, and utilities plans prior to site improvements.
- 2.9 SHMC 16.12.055 16.12.060 pertain to lot grading and erosion control. A condition of approval may include approval of the final grading and erosion control plans prior to site improvements.
- 2.10 SHMC 16.12.070 requires all permanent franchise utility services to lots be provided from underground facilities. No overhead utilities facilities are proposed with this application.
- 2.11 SHMC 16.12.075 states requirements may be imposed to allow large lots or parcels to be subdivided in the future. Streets and utilities improvements will be provided to the site's north and east property lines to allow for future development to abutting underdeveloped parcels.
- 2.12 SHMC 17.08.100 includes access standards which limit the maximum driveway width based on number of driveways and property frontage. Lot frontage ranges from 43 feet to 143 feet with average frontage width of 72 feet. Therefore, the driveway width will vary for 25 feet to 30 feet. All access standards will be verified at the time of a building permit.
- 2.13 SHMC Chapter 17.60 included special development standards for residential development.
- 2.14 SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings.



As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet with an average of 83 feet. The proposed lot sizes will meet or exceed the minimum standards for single-family, two-family, and single-family attached dwellings in the RC zoning district with approval of the requested Planned Development.

- 2.15 Setback standards per SHMC 17.60.040 will be reviewed for conformance at the time of a building permit. However, compliance with the minimum lot dimensional standards will allow sufficient area to meet setback standards at that time.
- 2.16 No other sections in Chapter 17 are applicable at the time of a tentative subdivision approval. However, compliance with subdivision design standards and lot dimensional standards will allow sufficient lot area to meet site development standards at the time of development.
- 2.17 Applicable Comprehensive Plan Policies are as follows:
 - i. Residential Land Use Policies
 - 1. Policy 1 Residential areas will offer a wide variety of housing types in locations best suited to each housing type.
 - 2. Policy 3 the city encourages flexibility in design to promote safety, livability, and preservation of natural features.
 - 3. Policy 4 Sweet Home establishes density recommendations in the plan in order to maintain property relationships between proposed public facilities, services, and population distribution.

The proposed development conforms with the Residential Land Use policies above by having a range of lot sizes to allow for development of dwelling types permitted in the RC zone.

- ii. Transportation Policies
 - 1. Policy 1 as a general guideline, all streets shall carry volumes and speeds at the appropriate range for all street classifications as described in the Functional Classification Guidelines.
 - Policy 3 The roadway design standards in the Transportation System Plan shall be implemented in the land development and land division ordinances for the development of future roadway facilities.
 - 3. Policy 5 The standard for Pedestrian and Bicycle System improvements listed in the Transportation System Plan, shall be implemented when reviewing new development.



Findings of fact concerning the location and design of streets are provided under finding 2.3 above, and Criterion E below, which are incorporated herein by reference.

iii. Public Facilities

- 1. Policy 11 To assist development in funding of water main extensions, the city should continue it polices of: 1) providing reimbursement agreements to developments and abutting property owners for main line extensions costs that benefit other properties; 2) Paying for oversizing of main lines.
- 2. Policy 12 The use of nonstructural storm water controls (land use policies and regulations) shall be implemented where appropriate to insure proper use and enhancement of naturally occurring runoff-control features
- 3. Policy 17 The City shall continue with some form of development charge levied against new development for the actual cost of extending sewage treatment service.
- 4. Policy 18 The City shall review franchise agreements to ensure residents have access to the appropriate level of service.

Findings of fact concerning the location and design of public and private utilities are provided under Criterion F below and incorporated herein by reference.

iv. Citizen Involvement Policies

1. *Policies* 1 − 7.

The application has been processed in accordance with public notification and public hearing procedures under SHMC 16.16.030, which satisfy Citizen Involvement Policies 1-7 of the Comprehensive Plan.

Criteria C

- B. Development of any remainder of the property under the same ownership can be accomplished in accordance with this code.
- 3.1 The proposal will divide the subject property into 42-lots and four tracts.
- 3.2 They resultant lots will be able to be developed with residential uses not related to or in conjunction with a recreational development per SHMC 17.60.040, with conditional use approval.
- 3.3 There is no other remainder of land to consider. Therefore, this criterion is met.

Criteria D

- C. Adjoining land can be developed or is provided access that will allow its development in accordance with all applicable city codes.
- 4.1 Property to the north: The adjoining property to the north at 2201 Clark Mill Road have and will maintain access from the north terminus of Clark Mill Road.
- 4.2 Properties to the east: The adjoining properties to the east at 1388 Green River Road have and will maintain access from the east terminus of Green River Road.
- 4.3 Property to the south: Adjoining properties to the south have access to and frontage on Green River Road and/or Clark Mill Road.
- 4.4 Property to the west: Adjacent properties to the west have access to and frontage on Zelkova Street and/or Clark Mill Road.
- 4.5 The proposed subdivision will not impact existing access for adjoining properties, nor will it impact the ability of adjoining land to develop. Therefore, this criterion is met.

Criteria E

- D. The proposed street plan provides for the circulation of traffic and meets the street design standards of this title.
- 5.1 The proposed tentative subdivision plat application to divide one ±13.37acre parcel into 42-lot residential subdivision with four tracts. All resultant lots will be able to be developed with a single-family, two-family, and/or attached single-family dwelling.
- 5.2 All proposed streets are designed in accordance with SHMC 16.16.020 per the collector and local street classifications.
 - Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide sidewalk to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set.
- 5.3 The proposed subdivision will result in 42 residential lots that are anticipated to each be developed with a single-family dwelling. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add 9.44 vehicle trips per day, per parcel to the public street system (i.e., 396 trips), resulting in 42 new peak PM vehicle trip, per parcel, per day.
- 5.4 Sweet Home's Transportation System Plan does not identify any level of service or congestion issues adjacent to the proposed development.



Criteria F

E. The location and design allow development to be conveniently served by public utilities.

Water

- 6.1 City utility maps show 8-inch public water mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site.
- 6.2 Connections to the existing public water mains and extension of the public water services within proposed rights-of-way are depicted on the Utility Plan. These improvements may be included as a condition of approval for completion prior to the approval of the final plat.
- 6.3 Development of each of the proposed parcels will require connection to the public water system at the time of development. These improvements may be included as a condition of approval for completion prior to the issuance of a final occupancy permit.

Sanitary Sewer

- 6.4 City utility maps show 8-inch public sanitary sewer mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site.
- 6.5 Connections to the existing public sanitary sewer mains and extension of the public sanitary sewer services within proposed rights-of-way are depicted on the Preliminary Utility Plan.
- 6.6 Sanitary sewers will be installed to serve each new development and to connect developments to existing mains in accordance with the provisions of the Standard Specifications Manual. The city engineer shall approval all sanitary sewer plans and proposed systems prior to issuance of development permits involving sewer service.

Storm Drainage

6.7 It is acknowledged that it is the property owner's responsibility to ensure that any proposed grading, fill, excavation, or other site work does not negatively impact drainage patterns to, or from, adjacent properties. Private drainage systems can be utilized to address potential negative impacts to surrounding properties. Private drainage systems that include piping will require a plumbing permit from the Building Division prior to construction. Private drainage systems crossing multiple properties require reciprocal use and maintenance easements and can be shown on the final plat. At the time of development, the type of private drainage system, as well as the location and method of connection to the public system, must be reviewed and approved by the city.

Franchised Utilities

6.8 Franchised utilities such as power, television, phone, and gas are available to the property via a 10-foot-wide private utility easement along abutting right-of-way.



Criteria G

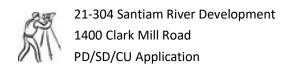
- F. Any special features of the site, including topography, floodplains, wetlands, vegetation, or historic sites, have been adequately considered, and protected if required by city, state or federal law.
- 7.1 The site does not contain any steep slopes. As shown on the Existing Conditions sheet, the subject property slopes slightly approximately 567 feet to 559 feet from east to west (see Exhibit A).
- 7.2 The National Wetland Inventory does not depict a wetland on the subject site (see Exhibit B). Figure 4B of the Sweet Home Local Wetland Inventory depicts SSR-31, a Palustrine Emergent (i.e., PEM) wetland described as an herbaceous marsh, fen, swale, or wet meadow, approximately 0.45-acres in size in Tract D.
- 7.3 The applicable Flood Insurance Rate Map (FIRM) for the subject site is map no. 41043C0912G, dated September 29, 2010. Based on this FIRM, the subject property is located outside of the Special Flood Hazard Area, otherwise known as the 100-year floodplain (see Exhibit C). However, there is no development proposed with this application. Therefore, there is no impact to the special flood hazard area.
- 7.4 The subject site is not located in a historic district nor are there any known archaeological sites on the property.

Criteria H

- G. If the tentative plan provides for development in more than one phase, the Planning Commission must make findings and conclusions that such phasing is necessary due to the nature of the development.
- Phasing is not proposed with this application. Therefore, this review criterion is not applicable.

Criteria I

- H. An application for residential development can be denied based on a lack of school capacity if: 1) The city has been informed by the Sweet Home School District that their adopted school facility plan has identified the lack of school capacity; 2) The city has considered option to address school capacity; and 3) The capacity of a school facility is not the basis for a development moratorium under O.R.S. 197.505 to 197.540. This section does not confer any power to the school district to declare a building moratorium.
- 9.1 The applicant is not aware of any school capacity restraints currently, nor are any anticipated. Therefore, this review criterion is not applicable.



V. Conditional Use – Review Criteria and Findings of Fact

SHMC 17.80.040 includes the following review criteria that must be met for a conditional use application to be approved. Code criteria are written in **bold** and are followed by findings and conclusions.

Criteria A

- J. The request complies with the requirements of the underlying zone or overlay zone, city codes, state, and federal laws.
 - 1.9 Subject property is located at 1400 Clark Mill Road and is zoned Recreational Commercial (RC). The proposed use is allowed in the RC zoning district with Conditional Use approval.
 - 1.10 The zone map denotes a Planned Development overlay which was applied in association with a previous approval that has since lapsed. The application of a new Planned Development approval is proposed with this application. Compliance with the Planned Development review criteria is addressed under Section III above and incorporated herein by reference.
 - 1.11 No other overlays (i.e., Mobile Home Infill and Natural Resource) are applied to this subject site.
 - 1.12 Compliance with applicable design and development standards are addressed under Section III and are incorporated herein by reference.

Criteria B

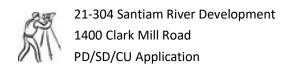
- K. The site size, dimensions, location, topography, and access are adequate for the needs of the proposed use, considering, but not limited to, the following: 1) building size; 2) parking; 3) traffic; 4) noise; 5) vibration; 6) exhaust and emissions; 7) light and glare; 8) erosion; 9) odor; 10) dust; 11) visibility; 12) safety; 13) building, landscaping, or street features.
 - 2.4 Subject property is located at 1400 Clark Mill Road and is zoned Recreational Commercial (RC). The site is ±13.37-acres and is generally flat with little natural vegetation. The site is improved with a single-family dwelling that is proposed to be retained with the concurrent subdivision application. The proposal is to allow residential uses on proposed lots 1-42 not related to or in conjunction with a recreational development in the RC zoning district.
 - 2.5 Development plans for individual lots will be developed upon approval of the concurrent subdivision application. However, proposed residential dwellings will conform to the special standards of SHMC 17.60.040(B)(D).
 - 2.6 Each lot will include off-street parking in accordance with SHMC 17.08.090, which include two spaces per dwelling.
 - 2.7 Each lot will be developed as permitted per SHMC 17.60.040. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add



- 9.44 vehicle trips per day, per parcel to the public street system, resulting in on new peak PM vehicle trip, per parcel, per day.
- Findings regard total vehicle trips and circulation for the proposed subdivision are included under Section III, Criterion E above and included herein by reference.
- 2.8 Any required streetlights will be installed per city standards in accordance with SHMC 16.24.050.
- 2.9 Existing noise levels derive mainly from vehicular sources on nearby public streets and typical residential activity on adjacent and nearby lots. Anticipated noise generation from the proposed subdivision and residential lots will be like what is existing.
- 2.10 The dwellings will not present any safety issues that would require additional measures beyond those that will be addressed through the site and building permit review process.
- 2.11 Dust is not anticipated because of trips to and from the site and/or living on the premise. Further, residential dwelling, and associated activities are not expected to generate vibrations, exhaust and emissions, or odors above and beyond what is common for a residential dwelling.
- 2.12 There is no minimum landscape area or screening standard for a residential dwelling. No additional landscaping or screening is proposed with this development.
- 2.13 This criterion is met.

Criteria C

- L. Any negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other code standards, or other reasonable conditions of approval that include but are not limited to those listed in this chapter.
 - 3.2 The proposed use is a residential use not related to or in conjunction with a recreational development. The proposed use is allowed in the RC zoning district with Conditional Use approval.
 - 3.3 Certain uses are conditional uses instead of being allowed outright. They are subject to the conditional use regulations because they may have significant adverse effects on the environment, overburden public services, change the desired character of an area, or create major nuisances. A review of these proposed uses is required due to the potential individual or cumulative impacts they may have on the surrounding area or neighborhood. The conditional use process provides an opportunity to allow the use when there are minimal impacts, to allow the use but impose conditions to address identified concerns, or to deny the use if the concerns cannot be resolved. The conditional use process provides an opportunity to review projects for potential impacts and impose conditions to address any identified concerns.



- 3.4 The subject property is in the RC zoning district. SHMC 17.36.010, states that "the purpose of the RC zone is to provide and maintain areas which possess unique characteristics for recreation-related commercial and residential development, and which are suitable and desirable for recreation businesses for tourists and recreationists in the area."
- 3.5 The property is in a partially developed neighborhood. To the north is a commercial excavating company located in the Residential Commercial (RC) zone. To the east and west, are RC zoned properties largely unimproved except for a few single-family dwellings and associated accessory structures. To the south is RL zoned property improved with single-family dwellings and associated accessory structures.
- 3.6 The proposed residential subdivision and future development of residential dwellings comparable and compatible with existing land uses and is not anticipated to generate any negative impacts that cannot be mitigated through the typically design, permit, and construction process.

Criteria D

- M. All required public facilities have adequate capacity, as determined by the city, to serve the proposed use.
 - 4.3 As stated under Section IV, Criterion F above and included herein by reference, all public utilities (sanitary sewer, water, storm drainage) are adequate to serve the proposed use.

Criteria E

- N. Home occupations must meet the following standards: 1) the home occupation shall be secondary to the residential use; 2) all aspects of the home occupation shall be contained and conducted within a complete enclosed building; 3) no materials or mechanical equipment shall be used which are detrimental to residential use of the dwelling or nearby dwellings because of vibration, noise, dust, smoke, odor, interference with the electrical grid, radio or television reception or other similar factors.
 - 5.1 The proposal does not include a home occupation; therefore, this criterion is not applicable.

Criteria F-I

Marijuana facilities must meet the following standards: 1) marijuana facilities must be located in a fixed location. 2) Marijuana facilities may not have any drive-up services; 3) marijuana facilities must be located at least 1,000 feet from property boundary of any school; 4) marijuana facilities must be sited on a property so as to be at least 100 feet from the boundary of any residentially zoned property.

6.1 The proposal does not include a marijuana facility; therefore, this criterion is not applicable.



VI. OVERALL CONCLUSION

Based on the analysis in this report, the proposed preliminary subdivision plat and conditional use permit meets all the applicable review criteria as outlined above.

VII. Exhibits

- A. Tentative Subdivision Plat
- B. National Wetland Inventory reference map
- C. FEMA FIRMette

ATTACHMENT D



City of Sweet Home

Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

Application for a Conditional Use Permit

	File Number: <u>cuas-02</u> Application Fee \$: <u>307.50</u> Receipt #: <u>4728</u> Hearing Date: <u>03.03.22</u>		
Applicant's Name: Laura LaRoque, Udell Engineering and Land Surveying, LLC	Property Owner: Troy Cummins DBA Santiam River Development, LLC		
Applicant's Address: 63 E. Ash Street, Lebanon, OR 97355	Owner's Address: P.O. Box 40, Lebanon, OR 97355		
Applicant's Phone and e-mail: (641) 990-8661 / laura@udelleng.com	Owner's Phone and email: 541) 401-5272 / tecummins@comcast.net		
Subject Property Address: 1400 Clark Mill Road, Sweet Home, OR 97386			
Subject Property Assessor's Map and Tax Lot: 13S-01E-29 Tax Lot 3502			
Subject Property Size: 11.75-acres			
Subject Property: Zoning Classification Recreational Commercial Zone (RC)	Comprehensive Plan Classification: Planned Recreational Commercial		
Nature of Applicants Request Narrative describing the proposed use: Brief Descrip	tion on this form and attach extra sheets if needed.		
Impacts on the neighborhood: Include traffic, parking this form. See attached	, noise, odor, dust or other impacts. Brief Description on		
Submittal Requirements The checklist on the other side of this application lists application and the Criteria the request must meet. P			
l c <mark>ertify that the statements contained on this app</mark> all respects true and are correct to the best of my	lication, along with the submitted materials, are in knowledge and belief.		
Applicant's Signature: Laura LaRogus	Date: 1/20/2022		
/)			

Within 30 days following the filing of this application, the City Planner will make a determination of completeness regarding the application. If deemed complete, the application will be processed.

Date:

Jan 20, 2022

Property Owner's Signature:

Trou Cummins

Date Received: 02.01.22 revised

Date Complete: 02.3.3.33



City of Sweet Home

Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

PLANNING COMMISSION STAFF REPORT

REQUEST: The applicant is requesting a Planned Development (PD) overlay to an approximately 790,718 square foot (18.14-acre) property located to the northeast of the Zelkova Street and Clark Mill Road intersection. The Planned Development is requested for the subject property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. The proposal includes a preliminary plan to subdivide approximately 582,397 square feet (13 acres) into 42 residential lots and four tracts. The remaining approximate 208,321 square feet (5 acres) are proposed to be developed later. As proposed, the subdivision lots would range in size from 8,032 square feet to 12,290 square feet. Tract A shall be approximately 2,271 square feet, Tract B shall be approximately 3,857 square feet, Tract C shall be approximately 2,223 square feet, and Tract D shall be approximately 70,378 square feet including a pond. The purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed in accordance with the development standards of SHMC 17.60.040(B). All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. The subject property is in the Recreation Commercial (RC) Zone and the Planned Development Overlay.

Application PD22-01 is pending the approval of Conditional Use application CU22-02. Application PD22-01 is being filed simultaneously with application CU22-02 and SD22-01.

APPLICANT: Laura LaRoque, Udell Engineering and Land Surveying, LLC

PROPERTY OWNER: Troy Cummins DBA Santiam River Development, LLC

FILE NUMBER: PD22-01

PROPERTY LOCATION: 1400 Clark Mill Road, Sweet Home, OR 97386; Identified on the Linn

County Assessor's Map as 13S01E29 Tax Lot 03502.

REVIEW AND

DECISION CRITERIA: Sweet Home Municipal Code Section(s) 16.12, 16.16, 17.48, and

17.60.030 through 17.60.050

PLANNING COMMISSION PUBLIC HEARING:

DATE & TIME: March 3, 2022, at 6:30 PM

• LOCATION: City Hall Council Chamber, 3225 Main Street, Sweet Home, OR 97386

STAFF CONTACT: Angela Clegg. Phone: (541) 367-8113

Email: aclegg@sweethomeor.gov

REPORT DATE: February 24, 2020

I. PROJECT AND PROPERTY DESCRIPTION

<u>LOCATION</u>: The applicant is requesting a Planned Development (PD) overlay to an approximately 18-acre property located to the northeast of the Zelkova Street and Clark Mill Road intersection. The

Staff Report for PD22-01

Planned Development is requested for the subject property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. As proposed, Tract A will provide area for entry landscaping and an entry monument sign. Tracts B and C are planned to be deeded to the neighboring property to mitigate the existing gravel access driveway encroachment. Tract D is being created to convey to the City of Sweet Home and intended to be an open space available for use by the public. Per the Public Works comments in Section II below: The detention pond is proposed to be public. City standard is that detention ponds to serve developments are private. However, in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. Public Works Maintenance has indicated a willingness to maintain the pond if it is part of a City park.

Application PD22-01 is pending the approval of Conditional Use application CU22-02. Application PD22-01 is being filed simultaneously with application CU22-02 and SD22-01.

ZONING AND COMPREHENSIVE PLAN DESIGNATIONS:

Property	Zoning Designation	Comprehensive Plan Designation
Subject Property	Recreation Commercial (RC)	Planned Recreation Commercial
Property North	Recreation Commercial (RC)	Planned Recreation Commercial
Property East	Recreation Commercial (RC)	Planned Recreation Commercial
Property South	Residential Industrial Transition (RMT)	Planned Recreation Commercial Medium Density Residential
Property West	Recreation Commercial (RC)	Planned Recreation Commercial

Floodplain Based on a review of the FEMA flood insurance rate map; Panel 41043C0912G,

dated September 29, 2010, the subject property is not in the Special Flood Hazard

Area.

Wetlands: Based on a review of the City of Sweet Home Local Wetlands Inventory and a

review of the National Wetlands Inventory Map, the subject property does contain inventoried wetlands. Identified wetland SSR-31 is in Tract D and abuts the proposed subdivision (SD22-01). Wetland SR-32 is in the area of future

development. Wetlands are discussed in more detail below.

Access: The subject property has frontage and access along Clark Mill Road. The applicant

is proposing to create a local street network within the subdivision [see Attachment

B].

Services: The City water and sewer services are available at the corner of Zelkova Street

and Clark Mill Road. The water and sewer lines will need to be extended to

service the proposed subdivision.

TIMELINES AND HEARING NOTICE:

Application Submitted: February 1, 2022

Staff Report for PD22-01 2

Application Deemed Complete: February 3, 2022

Mailed/Emailed Notice: February 3, 2022

Notice Published in New Era Newspaper: February 9, 2022

Notice was provided as required by SHMC 17.12.120.

Planning Commission Public Hearing:

II. COMMENTS RECEIVED

March 3, 2022

Trish Rice Public Works:

Streets: The Clark Mill Rd right-of-way extends north beyond the street connection and provides frontage to the Tack property, 13S01E29 03501. The street connection with Clark Mill Rd shall be a tee intersection, not a curve as drawn, to provide for future roadway extension to any future developments of the Tack property. See attached figure. Street improvements on Clark Mill Rd are required from the development to Zelkova St. The planned development will need to incorporate a street naming system beyond Z. Reference SHMC 12.20.030 System of Naming Streets.

Water: Clark Mill Rd has an 8" water main up to Green River Rd and then a 2" water main up to Zelkova St. The water main will need to be upsized to serve the development. Our Capital Improvement Plan identifies a 10" Northern Transmission Main from Clark Mill Rd down Zelkova St and through the quarry park property. The City's Engineer of Record consultant is currently working on a water model which will confirm the necessary transmission main size. On the block between Green River Rd and Zelkova St, the developer shall install an upsized water main consistent with the sizing requirement for the transmission main. The cost difference to build upsized pipe for City purposes would be eligible for SDC credits in accordance with SHMC 13.12.110 Credits. Developer shall provide a tee with a northwards stubout at the Clark Mill Rd intersection to provide for future water extension northwards.

Sewer: The nearest sanitary manhole is approx. 6ft deep. A sewer pump station may be required to serve the development. The design engineer shall make reasonable efforts to provide sewer by gravity to the extent possible. Developer shall provide a northwards stub at the Clark Mill Rd intersection to provide for future sewer extension northwards. The developer shall submit the engineered sewer plans to DEQ for plan review. DEQ approval shall be obtained prior to the issuance of the City infrastructure permit. Reference

https://www.oregon.gov/deg/wg/wgpermits/Pages/plan-

<u>review.aspx</u> "Engineering plans and specifications for proposed construction, installation, or modification of wastewater disposal systems, treatment works, sewerage systems or common sewers must be submitted to DEQ for review and approval prior to construction, except where exempted. This is required by Oregon Revised Statute 468B.055. <u>OAR</u> 340-052-0015 details plan submittal requirements. OAR 340-052 Appendix

A and Appendix B contain requirements for gravity sewerage systems and sewerage pumping stations, respectively."

Drainage: The detention pond is located in the future development phase area. Developer shall indicate what will happen to the detention pond during the future development phase (i.e. protect it, expand it to serve phase 2, etc). The detention pond is proposed to be public. City standard is that detention ponds to serve developments are private. However, in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. PW Maintenance has indicated a willingness to maintain the pond if it is part of a City park. CEDD should evaluate whether the creation of a neighborhood park in this vicinity is consistent with the Parks Master Plan. The outfall from the pond crosses onto adjacent property 13S01E28 00700 which is also owned by the applicant. A utility easement is recommended (or may be required, I am not sure) to prevent any disputes with future property owners in perpetuity. The utility easement to the pond has a dropoff with approx. 20% slope. The developer shall grade the easement to reduce the slope and base rock it to provide vehicle & equipment access to all pipes & appurtenances. I recommend constructing the access in accordance with road base requirements so that it won't have to be rebuilt in the future when the road is extended to the future development phase. Reference AASHTO A Policy on Geometric Design of Highways and Streets, 2011 6th Ed section 5.3.1, "Grades for local residential streets should be as level as practical, consistent with the surrounding terrain. Grades for local residential streets should be less than 15 percent." (The 2011 6th Edition is the newest edition the City has access to; the 2018 7th Edition is the current edition which should be used for design.)

Adam Leisinger Permit Technician:

The Building Program has no issues with this request.

Joe Graybill Staff Engineer:

Regarding the Planned Development for the proposed Subdivision at the North end of Clark Mill Road, the proposed development will create 42 lots of varying sizes and four separate tracts for stormwater and wetland management. One will be used at the entrance for sign of some sort. The design option for the East-West Collector Street (currently unnamed) using a multiuse path will work for both access and the right-of-way widths. Open Space is considered to be the pond Tract D area. The roadway entrance at Clark Mill Road and Zelkova Street works and is sufficient for preliminary access considerations. Final configuration of the intersection will take further review. The CEDD-ES has no concerns.

Chief Barringer Fire District:

The Fire District has no issues with this request.

Chris Stevenson

DSL: See Attachment D

Staff Report for PD22-01 4

Public Comment: No comments as of the issue of this Staff Report.

III. REVIEW CRITERIA AND FINDINGS OF FACT

The purpose of Planned Development (PD) Zone is to make possible a greater variety and diversification in the relationships between buildings and open spaces in planned building groups, while ensuring compliance with the purposes and objectives of the zoning regulations and the intent and purpose of this chapter. [SHMC 17.48.010]

A PD zone is an overlay zone that can be applied in conjunction with any other zone designation. Although this overlay designation permits modifications to the site development standards of the underlying zone standards, it does not permit changes in uses specified by the underlying zone. The following subsections allow for Planning Commission review of a detailed development plan. When a planned development project is proposed without a Planned Development Zone designation, the Official Zoning Map shall be amended with a planned development overlay designation for the subject development site. [SHMC 17.48.020]

- A. Approval of a request for a planned development is dependent upon the submission of an acceptable plan and satisfactory assurance that it will be carried out. The following minimum standards and requirements shall apply:
 - 1. A use permitted in an underlying zone may be permitted in a planned development. [SHMC 17.48.030(A)]
 - 2. A planned development must meet the applicable requirements of Oregon Revised Statutes for planned developments. [SHMC 17.48.030(B)]
 - 3. Public and private streets shall be developed to city standards. [SHMC 17.48.030(C)]
 - 4. Pedestrian walkways and bikeways shall be provided for adequate internal pedestrian and bicycle traffic and shall connect to any adjacent existing or planned sidewalks, bikeways, access corridors or public trails. [SHMC 17.48.030(D)]
 - 5. All utility facilities shall be installed underground and in accordance with city standards. [SHMC 17.48.030(E)]
 - 6. Open space areas and facilities include such things as landscaped areas, natural areas, golf courses and other recreational facilities, but does not include streets, sidewalks, bikeways, access corridors or trails. [SHMC 17.48.030(F)]
 - 7. A facility providing services in support of uses within a planned development may be permitted in any zone within the planned development. Services in support may include such services as housekeeping, landscape maintenance, security, meeting rooms, clubhouses, swimming pools, tennis courts, catered food service facilities, parking, offices and related facilities for staff, administrators, owners associations and owners and their guests. [SHMC 17.48.030(G)(1)]
 - 8. Provisions shall be made to buffer these uses from incompatible uses on adjoining properties. [SHMC 17.48.030(G)(2)]
 - 9. Phases, if proposed, shall be:
 - i. Substantially and functionally self-contained and self-sustaining with regard to access, parking, utilities, open spaces and similar physical features; capable of substantial occupancy, operation and maintenance upon completion of construction and development; [SHMC 17.48.030(H)(1)]
 - ii. Arranged to avoid conflicts between higher and lower density development; [SHMC 17.48.030(H)(2)]
 - iii. Properly related to other services of the community as a whole and to those facilities and services yet to be provided; and [SHMC 17.48.030(H)(3)]
 - iv. Provided with such temporary or permanent transitional features, buffers or protective areas as may be required to prevent damage or detriment to any

completed phases and to adjoining properties not in the planned development. $[SHMC\ 17.48.030(H)(4)]$

<u>Staff Findings</u>: Application PD22-01 is pending the approval of Application CU22-02. With the approval of CU22-02, all lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit CU22-02, allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)].

The applicant submitted a Planned Development application in conjunction with Subdivision application SD22-01. The applicant has proposed to subdivide the property into 42 lots, 4 tracts, and a 5-acre future development area. The applicant is proposing to modify the minimum lot width. In SHMC 17.60.040 the minimum lot width for a single-family dwelling is 80 feet (17.60.040.A.2), and the minimum lot width for two family dwellings is 60 feet (17.60.040.B.2). Staff feels the lot widths are in error and should have been reversed when the code was created. The applicant intends the Planned Development overlay to be applied to the entire lot, not just the proposed subdivision.

The applicant states that the planned development will meet the applicable requirements through the final plat process. Staff finds that the final plat will be reviewed through the final plat process as discussed later in this staff report.

The proposed Planned Development would be accessed from Clark Mill Road and a public road network as proposed in Attachment B. The applicant is proposing all utility facilities underground. The staff engineer reviewed the proposed street design and found that the proposed street meets city standards.

The applicant is proposing an open space area defined as "Tract D" in the provided site plan. The tract is being created to convey to the City of Sweet Home and intended to be an open space available for use by the public. Staff finds the amenities are buffered from abutting uses. Per the Public Works comments in Section II above: City standard is that detention ponds to serve developments are private. However, in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. Public Works Maintenance has indicated a willingness to maintain the pond if it is part of a City park.

The applicant states that all State and City standards will be followed during development (see Attachment C).

The applicant has not proposed to phase the planned development.

Staff finds that the approval of a Planned Development overlay gives the applicant a greater variety and diversification between buildings and open spaces in the Subdivision proposal. The Planned Development will allow for modifications to site development standards of the proposed subdivision, such as lot widths, without changes in use by the underlying zone.

Based on the above findings, the application complies with this criterion.

B. Review Criteria [SHMC 17.48.050]

 Requests for approval of a planned development shall be reviewed to assure consistency with the purposes of this chapter, policies and density requirements of the Comprehensive Plan, and any other applicable policies and standards adopted by the city.

<u>Applicants Comments:</u> A Planned Development is requested for the subject property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S-01E-29 Tax Lot 3502. The

purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed accordance with the development standards of SHMC 17.60.040(B). Table 1: Comparison of Middle Housing Residential Special Standards:

		R-C Residential Standards			
		Single Family Dwelling	Two-Family Dwelling	Single-Family Attached	
Minimum	Lot Size	8,000 sf	5,000 sf	1,245 sf	
	Lot Width Front,	80'	60'	unspecified	
	Setback Garage,	20'	20'	20'	
	setback	20'	20'	20'	
	Side, Setback Street,	5' / 13'	5'	0 / 5'	
	Setback Rear,	15'	15'	15'	
	Setback	15'	10'	10'	
		garage or carport, 2	garage or carport, 2	garage or carport, 2	
	Parking	spaces	spaces/unit	spaces	
Maximum	Lot Coverage	35%	50%	60%	
	Height	30'	40'	40'	

According SHMC 17.48.010, "the purpose of Planned Development Zone is to make possible a greater variety and diversification in the relationships between buildings and open spaces in planned building groups, while ensuring compliance with the purposes and objectives of the zoning regulations and the intent and purpose of this chapter." The requested deviations from SHMC 17.60.040(A) to SHMC 17.60.040(B) for single-family development is consistent with the purpose of the RC zoning district as it will allow for greater variations in lot dimensional and development standards which will allow for better accommodation of open space(s).

According to Table 1 Summary of Comprehensive Plan Land Use Designations, the purpose of the recreation commercial land use designation is as follows: "To provide and maintain areas that possess unique characteristics for recreational commercial development that caters to tourist and recreational activities. Development should maintain or enhance the appearance of the area and its unique value to the community." The subject property is an infill residential development that will allow access to large tracts of land that will have open space and recreational opportunities. Consist with the purpose of the zone the proposed subdivision includes a dedication of an open space tract and multipath for recreational activities. This criterion is met. [see Attachment C].

There are no minimum or maximum density requirements in Comprehensive plan or Development Code for the RC zoning district. According to the Comprehensive Plan, the maximum density for medium density residential and low-density residential areas is 9 and 5.4 dwelling units per acre, respectively. The proposed subdivision has an approximate net land area of 8.79-acres, which equates to a maximum allowable density of 80 and 47 dwellings based on the medium and low-density districts. Although, there is no maximum density standard for the RC zoning district, the proposed development is less than maximum density permitted in medium density residential and low-density residential areas.

The only policy specific to the RC zoning district in Comprehensive plan is Economic Development Policy 10, which states "The Recreation Commercial Designation provides for a mixture of commercial and residential uses associated with recreational development. Sweet Home will encourage enhancement of natural features. Development shall avoid negative impacts on the natural features of

the land. If a negative impact cannot be avoided, development shall minimize the impacts and be mitigated on site."

Policies of the comprehensive plan are implemented with the adoption of associated long-range planning documents such as the transportation system plan, development code, facility plans, and land need/supply analyses. The proposed subdivision and application of the planned development overlay are consistent with these standards and therefore, the associated policies within the Comprehensive Plan.

An analysis of transportation impacts is provided under Section IV, Criteria B, which are incorporated herein by reference. All off-street parking access, streets rights-of-way and improvements are proposed to be in accordance with city standards. This criterion is met. [see Attachment C].

<u>Staff Findings:</u> The applicant is proposing to modify the minimum lot width. In SHMC 17.60.040 the minimum lot width for a single-family dwelling is 80 feet (17.60.040.A.2), and the minimum lot width for two family dwellings is 60 feet (17.60.040.B.2). Staff feels the lot widths are in error and should have been reversed when the code was created. The applicant intends the Planned Development overlay to be applied to the 13.37-acre subdivision, 4 tracts, and the 5-acre future development. The Planned Development will allow for modifications to site development standards, such as lot widths, without changes in use by the underlying zone. The applicant states that all State and City standards will be followed during the development.

There are no density requirements for the RC zone. Staff finds that the proposed density is sufficient for the use in an RC zone.

Based on the above findings, the application complies with these criteria.

2. The project will be compatible with adjacent developments, with consideration of the following factors, if applicable: a. Basic site design, including the organization of uses on a site, b. Visual elements (scale, structural design and form, materials and so forth), c. noise reduction, d. noxious odors, e. lighting, f. signage, g. landscaping for buffering and screening, h. traffic, i. effects on off-street parking, and j. effects on air and water quality.

<u>Applicants Comments:</u> A Planned Development overlay is requested to allow single-family residential uses permitted conditionally under SHMC 17.60.030(D) to be developed in accordance with SHMC 17.60.040(B). Compatibility with adjacent developments is addressed under Section V, criteria B below, which are incorporated herein by reference. This criterion is met. [see Attachment C].

<u>Staff findings</u>: Staff finds that the planned development project shall be compatible with adjacent developments, with consideration of the factors listed in the criteria. The proposed planned development modification is to the width of the lots. Staff believes the modification is only minor and the proposed project will be compatible with the adjacent developments. The applicant states that all State and City standards will be followed during the development [see Attachment C].

Based on the above findings, the application complies with these criteria.

3. The applicant has, through investigation, planning and programming, demonstrated the soundness of the proposal and their ability to carry out the project as proposed.

<u>Applicants Comments:</u> The applicant has submitted the necessary applications to gain approval for the proposed development which was vetted through a thorough due diligence process. [see Attachment C].

<u>Staff Findings:</u> A Planned Development application, tentative plats, a narrative, a FEMA National Flood Hazard FIRMette map and a National Wetlands Inventory map are included in the packet. Staff finds that the applicant has demonstrated the soundness of the proposal and their ability to carry out the project as proposed.

Based on the above findings, the application complies with these criteria.

4. Construction can begin within six months of the conclusion of any necessary action by the city, or within such longer period of time as may be established by the Planning Commission.

Applicants Comments: SHMC 17.48.080 outlines the effective date of development plan approval but states that the Planning Commission may establish different time frames. The applicant requests approval of a planned development overlay in conjunction with the tentative subdivision plat to be valid for a period of two years of the effective date of the notice of decision. The applicant further requests approval of a planned development overlay in conjunction with the future development area to be valid period of four years of the effective date of the notice of decision. The proposed approval timelines will allow for construction plans to be developed, reviewed, and approved and any required site improvements to be completed prior to recording the final plat. The proposed will further allow for a tentative subdivision plat and associated construction for the future development area to be developed, reviewed, and approved and any required site improvements to be completed prior to recording the final plat. This criterion is met. (See Attachment C)

<u>Staff Findings:</u> The applicant has requested that the tentative subdivision plat be valid for a period of two years from the date of the notice of decision. The applicant also requests that the planned development overly zone on the designated 'future development' site, be valid for four years from the date of the notice of decision. Staff recommends a condition of approval stating that the planned development in conjunction with the proposed subdivision (SD22-01) be valid for two years from the date of decision, and the planned development overlay in conjunction with the remaining 5 acres be valid for four years from the date of the notice of decision.

Based on the above findings, the application complies with these criteria.

5. The proposal conforms with location and general development standards of the city.

<u>Applicants Comments:</u> Compatibility with location and general development standards are addressed under Sections IV and V, below, which are incorporated herein by reference. This criterion is met. (See Attachment C)

Staff Findings: The applicant is requesting a Planned Development (PD) overlay to an approximately 790,718 square foot (18.14-acre) property located to the northeast of the Zelkova Street and Clark Mill Road intersection. The proposal includes a preliminary plan to subdivide approximately 582,397 square feet (13 acres) into 42 residential lots and four tracts. The remaining approximate 208,321 square feet (5 acres) are proposed to be developed later. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. Staff finds that the proposal conforms with the location and general development standards of the city.

Based on the above findings, the application complies with these criteria.

6. The project will benefit the city and the general public in terms of need, convenience, service and appearance so as to justify any necessary variances to the regulations of Titles 16 and 17 of this code of ordinances.

Applicants Comments: SHMC 17.04.030 defines a variance as follows: "A grant of relief from the requirements of this title, which permits activity in a manner that would otherwise be prohibited by this title." SHMC 17.04.030 defines a Planned Unit Development as follow: "A type of development and the regulatory process that permits a developer to meet overall community density and land use goals without being bound by existing zoning requirements." Therefore, a variance to the regulations of Titles 16 and 17 is not requested. Regardless, the purpose of the overlay request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed accordance with the development standards of the standards of SHMC 17.60.040(B). A comparison table is provided above under Section III, Criteria A, which is incorporated herein by reference. The proposed deviation in the special development standards will allow for a more efficient and effective use of public utilities, consistency with development standards R-3 medium residential zoning district, and preservation of more open spaces areas for recreational purposes. This criterion is met. (See Attachment C).

<u>Staff Findings:</u> The purpose of Planned Development Zone is to make possible a greater variety and diversification in the relationships between buildings and open spaces in planned building groups, while ensuring compliance with the purposes and objectives of the zoning regulations and the intent and purpose of this chapter. A PD zone is an overlay zone that can be applied in conjunction with any other zone designation. The proposed planned development will be an overlay to the RC zone standards. The PD overlay zone permits modifications to the site development standards, but not changes in the uses of the underlying zone. The applicant is only requesting modifications to the site development standards not the uses permitted in the RC zone. Staff finds that the proposed development will benefit the city and the general public. The applicant has not requested any variances outside of the Planned Development proposal.

Based on the above findings, the application complies with these criteria.

7. The project will satisfactorily take care of the traffic it generates by means of adequate off-street parking, access points and additional street right-of-way and improvements and any other traffic facilities required on or off site.

<u>Applicants Comments:</u> An analysis of transportation impacts is provided under Section IV, Criteria B, which are incorporated herein by reference. All off-street parking access, streets rights-of-way and improvements are proposed to be in accordance with city standards. This criterion is met. (see Attachment C)

<u>Staff Findings</u>: Per the staff engineers' comments in Section II: The East-West Collector Street will be using a multiuse path that will work for both access and the necessary right-of-way widths. The interior street network is looped, but as a whole functions like a cul-de-sac. All of Clark Mill Road basically functions the same as a cul-de-sac also, with only one roadway available to Main St. Future development East and North on adjacent lands will eventually link the roadways in various ways. At that point a Traffic Impact Study may be required due to the larger development and multiple routes. The existing private driveway leading to the adjacent north property, is being modified to tie into the Collector St near the Zelkova intersection.

Per the Public Works comments in Section II: The Clark Mill Road right-of-way extends north beyond the street connection and provides frontage to the Tack property, 13S01E29 03501. The street connection with Clark Mill Road shall be a tee intersection, not a curve as drawn, to provide for future roadway extension to any future developments of the Tack property. (see Attachment D). Street improvements on Clark Mill Road are required from the development to Zelkova Street. The planned

development will need to incorporate a street naming system beyond Z. Reference SHMC 12.20.030 System of Naming Streets.

With the above conditions, the application complies with this criterion.

Based on the above findings, the application complies with these criteria.

8. The project will satisfactorily take care of sewer and water needs consistent with city policy and plans.

<u>Applicants Comments:</u> Findings pertaining to public sanitary sewer and water services are provided under Section IV, Criteria F, below and incorporated herein by reference. (see Attachment C)

<u>Staff Findings:</u> Per the staff engineer's comments in Section II above: one water line comes into the neighborhood from Clark Mill Road. To provide flow networking and isolation, a water line from the east end of Green River Road needs to connect to the east end of the new collector street, albeit temporarily for a few years till further development occurs on the east side. The Sanitary Sewer system will connect to Clark Mill Road, which has adequate capacity. Stormwater runoff will be managed and conveyed to the north through a constructed water quality and detention swale on the adjacent Track D parcel. An access road or path on the storm drainage easement will provide maintenance access to the basin and outlet. The city has responsibility for the pipeline and fixtures, while the basin vegetation and channel itself is the responsibility of the homeowners that benefit from its use.

Per the Public Works comments in Section II above: Clark Mill Road has an 8" water main up to Green River Road and then a 2" water main up to Zelkova Street. The water main will need to be upsized to serve the development. Our Capital Improvement Plan identifies a 10" Northern Transmission Main from Clark Mill Road down Zelkova Street and through the quarry park property. The City's Engineer of Record consultant is currently working on a water model which will confirm the necessary transmission main size. On the block between Green River Road and Zelkova Street, the developer shall install an upsized water main consistent with the sizing requirement for the transmission main. The cost difference to build upsized pipe for City purposes would be eligible for SDC credits in accordance with SHMC 13.12.110 Credits. The developer shall provide a tee with a northwards stubout at the Clark Mill Road intersection to provide for future water extension northwards.

The nearest sanitary manhole is approximately 6ft deep. A sewer pump station may be required to serve the development. The design engineer shall make reasonable efforts to provide sewer by gravity to the extent possible. The developer shall provide a northwards stub at the Clark Mill Road intersection to provide for future sewer extension northwards. The developer shall submit the engineered sewer plans to Department of Environmental Quality (DEQ) for plan review. DEQ approval shall be obtained prior to the issuance of the City infrastructure permit.

The detention pond is located in the future development phase area. The developer shall indicate what will happen to the detention pond during the future development phase (i.e. protect it, expand it to serve phase 2, etc). The detention pond is proposed to be public. City standard is that detention ponds to serve developments are private. However, in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. Public Works Maintenance has indicated a willingness to maintain the pond if it is part of a City park. The Community and Economic Development Department (CEDD) should evaluate whether the creation of a neighborhood park in this vicinity is consistent with the Parks Master Plan. The outfall from the pond crosses onto adjacent property 13S01E28 00700 which is also owned by the applicant. A utility easement is recommended to prevent any disputes with future property owners in perpetuity. The utility easement to the pond has a dropoff with approximately 20% slope. The developer shall grade the easement to reduce the slope and base rock it to provide vehicle and equipment access to all pipes and appurtenances. I recommend

constructing the access in accordance with road base requirements so that it won't have to be rebuilt in the future when the road is extended to the future development phase.

With the above conditions, the application complies with this criterion.

9. A planned development in a residential zone will not result in a higher density than permitted by the Comprehensive Plan for the underlying zone.

Applicants Comments: As stated under Criteria A, above, there are no density requirements specific to the RC zoning district in Comprehensive plan or Development Code. The maximum density for medium density residential and low-density residential areas is 9 and 5.4 dwelling units per acre, respectively. The proposed subdivision has an approximate net land area of 8.78-acres, which equates to a maximum allowable density of 80 and 47 dwellings based on the medium and low-density districts. Although, there is no maximum density standard for the RC zoning district, the proposed development is less than maximum density permitted in medium density residential and low-density residential areas. This criterion is met. (see Attachment C)

<u>Staff findings</u>: There are no density requirements for the RC zone. Staff finds that the density proposed for the subdivision is sufficient for the use in an RC zone.

Based on the above findings, the application complies with these criteria.

- C. Approval of tentative plans will be granted if the City finds that the proposal substantially conforms to the applicable provisions of Sweet Home Municipal Code Titles 16 and 17 and the Comprehensive Plan. The following criteria apply:
 - 1. The information required by this chapter has been provided. [SHMC 16.16.040(A)]

<u>Applicant Comments:</u> Chapter 16.16 of the Sweet Home Municipal Code (SHMC) includes sections pertaining to general information, pre-application review, application submittal requirements, land division review procedures, review criteria, conditions of approval, development phasing, duration of tentative plat approval, and extension tentative plat approval.

Section 16.16.010 provides general information to the applicant. This information was taken under advisement during the application submittal process.

Section 16.16.020 of the Sweet Home Municipal Code (SHMC) states that a pre-application conference may be required. Pre-applications were voluntary held on Monday, December 27, 2022, and Tuesday, January 11, 2022.

SHMC 16.16.025 outlines the application submittal requirements which include a tentative subdivision plan set with scaled drawings of existing conditions and proposed improvements. A supplemental tentative subdivision plan set has been included with this application submittal and will be deemed completed in advance of scheduling a public hearing before the Planning Commission.

SHMC 16.16.030 outlines the application review process which is quasi-judicial review with a decision by the Planning Commission and a 12-day appeal period.

SHMC 16.16.040 includes the tentative subdivision, replat, and partition review criteria which are address herein and below, by reference.

SHMC 16.16.050 denotes conditions of approval may be opposed to ensure the proposal conforms to the applicable review criteria.

SHMC 16.16.060 outlines approval periods for subdivision phasing.

SHMC 16.16.060 (16.16.070) indicates that the tentative approval is valid for 12-months from the date of approval of the tentative plat or phased timelines, if applicable

SHMC 16.16.080 allows the Planning Commission to grant a 12-month extension to a tentative approval or phased approval in certain situations.

Therefore, the only information required by Chapter 16.16 is outlined in SHMC 16.16.020, which was provided and deem complete in advance of scheduling a public hearing before the Planning Commission. [see Attachment C].

<u>Staff Findings</u>: SHMC 16.16.025 provides a specific list of requirements for the application. The applicant submitted the plot plans on February 1, 2022, with the requirements to comply with SHMC Chapter 16. Staff finds that the proposal substantially conforms to the applicable provisions of the Sweet Home Municipal Code and the Comprehensive Plan.

Based on the above findings, the application complies with these criteria.

2. The design and development standards of Sweet Home Municipal Code, Titles 16 and 17 and the Comprehensive Plan, have been met where applicable. [SHMC 16.16.40(B)]

YARD SETBACKS AND LOT SIZE AND WIDTH.

In an RC zone, the following special standards shall apply unless modified as a part of a planned development. [SHMC 17.60.040]

- A. Single-family dwellings and accessory uses, including accessory dwellings, shall meet the following minimum standards.
 - 1. Minimum lot size shall be 8,000 square feet.
 - 2. Minimum lot width shall be 80 feet.
 - 3. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be a minimum of 20 feet;
 - b. Side shall be a minimum five feet with a combined minimum of 13 feet;
 - c. Street side shall be minimum of 15 feet;
 - d. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
 - e. Rear shall be a minimum of 15 feet.
 - 4. Detached accessory dwellings shall not exceed 20 feet in height at the apex of the roof. All other buildings shall not exceed 30 feet in height.
 - 5. Building coverage shall not exceed 35% of the land area.
 - 6. A carport or garage is required for each single-family dwelling; not including accessory dwellings.
 - 7. Off-street parking will be based on the city parking standards.
- B. Two-family dwellings and accessory uses shall meet the following standards.
 - 1. Minimum lot size shall be 5,000 square feet.
 - 2. Minimum lot width shall be 60 feet.
 - 3. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be a minimum of 20 feet;
 - b. Side shall be a minimum of five feet;
 - c. Street side shall be minimum of 15 feet;
 - d. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
 - e. Rear shall be a minimum of ten feet.
 - 4. Building height shall not exceed 40 feet.
 - 5. Building coverage shall not exceed 50% of the land area.
 - 6. A carport or garage for each unit is required.
 - 7. Off-street parking will be based on the city parking standards.
- C. Multi-family dwellings and accessory uses shall meet the following standards.
 - 1. Minimum lot size shall be 1,245 square feet per unit.
 - 2. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be 20 feet;
 - b. Side shall be a minimum ten feet;

- c. Street side shall be minimum of 15 feet;
- d. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
- e. Rear shall be a minimum of ten feet.
- 3. Building height shall not exceed 40 feet.
- 4. Building coverage shall not exceed 60% of the land area.
- 5. Off-street parking will be based on the city parking standards.
- D. Single-family attached dwellings shall meet the following standards.
 - 1. Minimum lot size shall be 1,245 square feet per unit.
 - 2. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be 20 feet;
 - b. Sides between units shall be zero;
 - c. Sides on exterior boundaries shall be five feet;
 - d. Street side shall be a minimum of 15 feet;
 - e. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
 - f. Rear shall be a minimum of ten feet.
 - 3. Building height shall not exceed 40 feet.
 - 4. Building coverage shall not exceed 60% of the land area.
 - 5. Off-street parking will be based on the city parking standards.
- E. Commercial establishments shall meet the following standards.
 - 1. Off-street parking will be based on the city parking standards.
 - 2. A minimum of 15% of the land area shall be designed as open space with appropriate landscaping. To the maximum extent feasible, natural features of the land shall be preserved.
 - 3. Building height shall not exceed 45 feet.
 - 4. Yard setbacks:
 - a. Front, from either a public or private street, shall be 20 feet; and
 - 1) Sides, none, except if abutting residential zones, and then the side yard shall be at least ten feet.
 - 2) The required side yard shall be increased by one-half foot for each foot the building height that exceeds 20 feet.
 - 3) Rear, none, except if abutting residential zones, and then the rear yard shall be at least ten feet.
 - 4) The required rear yard shall be increased by one-half foot for each foot that the building height exceeds 20 feet.

<u>Applicant Comments</u>: SHMC Chapter 16.12 entitled Design Standards includes sections pertaining to general development standards and design criteria, streets, blocks, lots and parcels, easements, water systems, sanitary sewer systems, storm water and surface drainage, lot grading, erosion control, underground utilities, and large tract land divisions.

SHMC 16.12.015 states that the developer is responsible for the design and improve all public and private improvements associated with the proposed development. All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2, denote Clark Mill Road is classified as a Collector Street. A conceptual future arterial street alignment and bicycle and pedestrian route is depicted in Figure 4.2 which traverses along the north of the subject property and east of Green River Road and the proposed subdivision. Notably, the Sweet Home Transportation Plan (TSP) bases the conceptual future street classification on a former development proposal entitled the Santiam River Club (formerly Salmon Run), which was a master planned community of a 752.19-acre site, which included mixed-use development consisting of 1,575 residential units, related commercial land uses, open space, institute, and two hotels. Table 6 in the TSP provides a general guide to the functional classification of streets for various levels of ADT and travel speed. Local streets generally have Annual Daily Traffic (ADT's) of 1,000 vehicles or less and speed of 25 MPH or less. Collector streets generally have ADTs of 1,500 to 5,000 with speeds of 25 MPH. Minor arterial streets have ADTs from 3,000 to 10,000 with speeds greater than 25 MPH. Based on the current projections for development (and associated ADT's) of the former Santiam River Club (formerly Salmon

Run) 752.19-acre site, the conceptual future street alignment is anticipated to be reclassified from an arterial street to a collector street during the next TSP update.

SHMC 16.16.020 includes the street design standards by street classification. Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide multi-use path to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set. Other street standards such as street alignment, future extensions of streets, intersection angles, dead end streets, grades, curves, access, bicycle, and pedestrian ways have additionally been designed to the city standards, as shown on the Tentative Lot Layout plan set.

SHMC 16.12.025 states that block and perimeter length must consider property shape, traffic flow, fire safety, access control onto adjacent streets, natural features, access to school, access to parks, midblock pedestrian ways, and existing development. These provisions were considered during the subdivision design, as shown on the Tentative Lot Layout plan set.

SHMC 16.12.030 includes considerations for lot dimensions and configuration.

SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings.

SHMC 16.12.040 – 16.12.050 require water, sanitary sewer, storm water, and surface drainage to be designed to city standards and approved by the City Engineer. As shown on the preliminary grading, storm drain, and utilities plans all proposed improvements will comply with city standards. A condition of approval may include approval of the final grading, storm drain, and utilities plans prior to site improvements.

SHMC 16.12.055 – 16.12.060 pertain to lot grading and erosion control. A condition of approval may include approval of the final grading and erosion control plans prior to site improvements.

SHMC 16.12.070 requires all permanent franchise utility services to lots be provided from underground facilities. No overhead utilities facilities are proposed with this application.

SHMC 16.12.075 states requirements may be imposed to allow large lots or parcels to be subdivided in the future. Streets and utilities improvements will be provided to the site's north and east property lines to allow for future development to abutting underdeveloped parcels.

SHMC 17.08.100 includes access standards which limit the maximum driveway width based on number of driveways and property frontage. Lot frontage ranges from 43 feet to 143 feet with average frontage width of 72 feet. Therefore, the driveway width will vary for 25 feet to 30 feet. All access standards will be verified at the time of a building permit.

SHMC Chapter 17.60 included special development standards for residential development.

SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings. As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet with an average of 83 feet. The proposed lot sizes will meet or exceed the minimum standards for single-family, two-family, and single-family attached dwellings in the RC zoning district with approval of the requested Planned Development.

Setback standards per SHMC 17.60.040 will be reviewed for conformance at the time of a building permit. However, compliance with the minimum lot dimensional standards will allow sufficient area to meet setback standards at that time.

No other sections in Chapter 17 are applicable at the time of a tentative subdivision approval. However, compliance with subdivision design standards and lot dimensional standards will allow sufficient lot area to meet site development standards at the time of development.

Applicable Comprehensive Plan Policies are as follows: Residential Land Use Policies: Policy 1 Residential areas will offer a wide variety of housing types in locations best suited to each housing type. Policy 3 the city encourages flexibility in design to promote safety, livability, and preservation of natural features. Policy 4 Sweet Home establishes density recommendations in the plan in order to maintain property relationships between proposed public facilities, services, and population distribution.

The proposed development conforms with the Residential Land Use policies above by having a range of lot sizes to allow for development of dwelling types permitted in the RC zone. *Policy 1 as a general guideline, all streets shall carry volumes and speeds at the appropriate range for all street classifications as described in the Functional Classification Guidelines. Policy 3 The roadway design standards in the Transportation System Plan shall be implemented in the land development and land division ordinances for the development of future roadway facilities. <i>Policy 5 The standard for Pedestrian and Bicycle System improvements listed in the Transportation System Plan, shall be implemented when reviewing new development.*

Findings of fact concerning the location and design of streets are provided under finding 2.3 above, and Criterion E below, which are incorporated herein by reference. *Public Facilities: Policy 11 To assist development in funding of water main extensions, the city should continue it polices of: 1) providing reimbursement agreements to developments and abutting property owners for main line extensions costs that benefit other properties; 2) Paying for oversizing of main lines. <i>Policy 12 The use of nonstructural storm water controls (land use policies and regulations) shall be implemented where appropriate to insure proper use and enhancement of naturally occurring runoff-control features. Policy 17 The City shall continue with some form of development charge levied against new development for the actual cost of extending sewage treatment service. <i>Policy 18 The City shall review franchise agreements to ensure residents have access to the appropriate level of service.*

Findings of fact concerning the location and design of public and private utilities are provided under Criterion F below and incorporated herein by reference. Citizen Involvement Policies: Policies 1 - 7.

The application has been processed in accordance with public notification and public hearing procedures under SHMC 16.16.030, which satisfy Citizen Involvement Policies 1-7 of the Comprehensive Plan. [see Attachment C].

<u>Staff Findings:</u> As proposed, each parcel would be of a generally rectangular shape. Based on the applicant's proposed tentative subdivision map (Attachment B). Through the planned development process, the applicant is requesting to modify the minimum width standards for single-family dwellings. All other standard yard and lot requirements for the RC zone will be maintained on each of the proposed lots.

As proposed with application SD22-01, the subdivision lots would range in size from 8,032 square feet to 12,290 square feet. Tract A shall be approximately 2,271 square feet, Tract B shall be approximately 3,857 square feet, Tract C shall be approximately 2,223 square feet, and Tract D shall be approximately 70,378 square feet including a pond. The purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed in accordance with the development standards of SHMC 17.60.040(B). All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)].

With the above findings, the application complies with these criteria.

a) No lot or parcel shall be dimensioned to contain a part of an existing or proposed street. [SHMC 16.12.030(B)]

Staff Findings: The applicant does not propose to contain a part of an existing or proposed street.

With the above findings, the application complies with these criteria.

- b) Residential lots and parcels shall be consistent with the residential lot size and width standards of Sweet Home Municipal Code Title 17. [SHMC 16.12.030(C)]
 - 1. In an RC zone, the following special standards shall apply unless modified as a part of a planned development. [SHMC 17.60.040]
 - a. Single-family dwellings and accessory uses, including accessory dwellings, shall meet the following minimum standards.
 - 1) Minimum lot size shall be 8,000 square feet.
 - 2) Minimum lot width shall be 80 feet.
 - b. Two-family dwellings and accessory uses shall meet the following standards.
 - 1) Minimum lot size shall be 5,000 square feet.
 - 2) Minimum lot width shall be 60 feet.
 - c. Multi-family dwellings and accessory uses shall meet the following standards.
 - 1) Minimum lot size shall be 1,245 square feet per unit.
 - d. Single-family attached dwellings shall meet the following standards.
 - 2) Minimum lot size shall be 1,245 square feet per unit.

Staff Findings: The applicant is requesting a Planned Development (PD) overlay to an approximately 18-acre property located to the northeast of the Zelkova Street and Clark Mill Road intersection. The proposal includes a preliminary plan to subdivide approximately 13.37 acres into 42 residential lots and four tracts. The remaining approximate 5 acres are proposed to be developed at a later date. As proposed, lots sizes would range in size from 8,032 square feet to 12,290 square feet. The purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed in accordance with the development standards of SHMC 17.60.040(B). All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]

To ensure compliance, staff recommends a condition of approval that the final configuration of proposed Parcels 1 through 42, Tracts A-D and the future development site substantially conform to the plot plan reviewed in this application. See Attachment B. The final configuration includes a preliminary plan to subdivide approximately 582,397 square feet (13 acres) into 42 residential lots and four tracts. The remaining approximate 208,321 square feet (5 acres) are proposed to be developed later. As proposed, the subdivision lots would range in size from 8,032 square feet to 12,290 square feet. Tract A shall be approximately 2,271 square feet, Tract B shall be approximately 3,857 square feet, Tract C shall be approximately 2,223 square feet, and Tract D shall be approximately 70,378 square feet including a pond.

With the above conditions, and based on the findings above, the application complies with these criteria.

c) Lot depth shall not exceed two and one-half times the average width. [SHMC 16.12.030(D)]

Applicant Comments: SHMC 16.12.030(D)(H) states that lot depth cannot exceed 2.5 the average lot width, lot side lines at right angles to the street as far as practicable, and each lot must maintain a frontage width of at least 25 feet. As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet with an average of 83 feet. Lot depth range from 85 feet to 130 feet and does not exceed the maximum lot depth of 207 feet (based on the average lot depth of 83 feet). [see Attachment C]

<u>Staff Findings</u>: The proposal includes a preliminary plan to subdivide approximately 13.37 acres into 42 residential lots and four tracts. The remaining approximate 5 acres are proposed to be developed later. Based on the site plans provided by the applicant, the lot depth would not exceed two and one-half times the average width.

Based on the above findings, the application complies with these criteria.

d) Frontage. Each lot or parcel, except those abutting private streets, shall abut upon a publicly owned street, other than an alley, for a width of at least 25 feet. [16.12.030(E)]

<u>Applicant Comments:</u> All lots are proposed to have frontage on and access to a public street. Frontages are all more than the 25-foot minimum. [see Attachment C]

<u>Staff Findings:</u> As depicted on the tentative partition map, Attachment B, the proposed parcels would have frontage of at least 25 feet along a public street. The frontages are proposed to be from 68 feet to 98 feet. RC zone requires 80 feet of frontage for single-family dwellings and accessory uses, including accessory dwellings, and 60 feet of frontage for two-family dwellings and accessory uses. Through the Planned Development, the applicant has asked for the minimum lot width to be 60 feet, including single-family dwelling lots.

Based on the above findings, the application complies with these criteria.

- e) Access easements. Where no other practical access to lots or parcels exists, the Planning Commission may allow access easements for actual access to lots or parcels. [SHMC 16.12.030(F)]
 - 1) Joint use driveways. [SHMC 17.08.100(C)(6)]
 - a. Joint use driveways are permitted.
 - b. A joint use driveway shall comply with International Fire Codes
 - c. A joint use driveway that serves four or more lots or parcels shall be developed to the standards of a local street.
 - d. Where the city approves a joint use driveway, the property owners shall record an easement with the deed allowing joint use of and cross access between adjacent properties. The owners of the properties agreeing to joint use of the driveway shall record a joint maintenance agreement with the deed, defining maintenance responsibilities of property owners. The applicant shall provide a fully executed copy of the agreement to the city for its records, but the city is not responsible for maintaining the driveway or resolving any dispute between property owners.

<u>Applicant Comments</u>: SHMC 16.12.035 requires easements for public utilities not located within public right-of-way, drainage channels, and franchise utilities abutting the right-of-way. The only proposed private easements are for franchise utilities and drainage. All proposed private drainage easements are denoted on the Preliminary Lot Layout (Sheet C2.0). The proposed 10-foot-wide private utility easement abuts the rights-of-way, which is greater than the 7-foot-wide franchise utility easement standard. [see Attachment C]

<u>Staff Findings:</u> The applicant has proposed an easement for franchise utilities and drainage. The applicant has not proposed a joint use driveway.

Based on the above findings, the application complies with these criteria.

- f) Through lots should be avoided except where they are essential to provide separation of residential development from non-residential activities, arterial streets, or to overcome specific disadvantages of topography and orientation. [SHMC 16.12.030(G)]
 - 1) A planting screen easement of at least ten feet in width and across which there shall be no right of access may be required along the lines of lots or parcels abutting a collector or arterial street or other incompatible uses. [SHMC 16.12.030(G)(1)]
 - 2) Lots shall be served from only one side via a local street. [SHMC 16.12.030(G)(2)]
 - 3) A through lot shall have the yard abutting a street that has no access to the back yard and shall utilize setbacks for a back yard as per the underlying zone standards. [SHMC 16.12.030(G)(3)]

Staff Findings: The applicant is not proposing a through lot.

Based on the above findings, the application complies with these criteria.

- g) Lot side lines. The side lines of lots, as far as practicable, shall run at right angles to the street upon which the lots face. [SHMC 16.12.030(H)]
 - 1) Topographical conditions or street configurations may warrant an angle. [SHMC 16.12.030(H)(1)]
 - 2) Generally, any angle should not exceed 30° from right angle to the street. [SHMC 16.12.030(H)(2)]

<u>Staff Findings:</u> As depicted on Attachment B, the proposed parcels would have side lines that are at, or very close, to right angles to a public street.

Based on the above findings, the application complies with these criteria.

h) Flag lots. Flag lots should be avoided if local street connection can reasonable be included in lieu of the flag lot configuration. The thin strip of land, known as the flagpole, which provides access to the lot(s) furthest from the street shall not be used in determining lot size, lot width or yard setback requirements. [SHMC 16.12.030(I)]

<u>Staff Findings:</u> The applicant is not proposing a flag lot.

Based on the above findings, the application complies with these criteria.

i) If special setbacks are to be established in a subdivision or partition through the variance process, they shall be shown on the tentative plan and final plat and included in the deed restrictions. [SHMC 16.12.030(J)]

Staff Findings: The applicant has not proposed any special setbacks.

Based on the above findings, the application complies with these criteria.

3. Development of any remainder of the property under the same ownership can be accomplished in accordance with this code. [SHMC 16.16.040(C)]

<u>Applicant Comments</u>: The proposal will divide the subject property into 42-lots and four tracts. They resultant lots will be able to be developed with residential uses not related to or in conjunction with a recreational development per SHMC 17.60.040, with conditional use approval. There is no other remainder of land to consider. Therefore, this criterion is met. [see Attachment C]

<u>Staff Findings:</u> Staff finds that the remaining, approximate 5 acres, identified as future development on the site plan, can be developed in accordance with this code. The applicant is proposing to create 42 residential lots, 4 tracts, new streets, and associated utilities. As reviewed in this staff report, the lots would meet the minimum lot size of the zone and would be configured so that they could accommodate a residential dwelling.

Based on the above findings, the application complies with this criterion.

4. Adjoining land can be developed or is provided access that will allow its development in accordance with all applicable city codes. [SHMC 16.16.040(D)]

Applicant Comments: Property to the north: The adjoining property to the north at 2201 Clark Mill Road have and will maintain access from the north terminus of Clark Mill Road. Properties to the east: The adjoining properties to the east at 1388 Green River Road have and will maintain access from the east terminus of Green River Road. Property to the south: Adjoining properties to the south have access to and frontage on Green River Road and/or Clark Mill Road. Property to the west: Adjacent properties to the west have access to and frontage on Zelkova Street and/or Clark Mill Road. The proposed subdivision will not impact existing access for adjoining properties, nor will it impact the ability of adjoining land to develop. Therefore, this criterion is met. [see Attachment C]

<u>Staff Findings:</u> Staff has not identified any features of this proposed planned development that would inhibit development on adjoining property.

Based on the above findings, the application complies with these criteria.

5. The proposed street plan provides for the circulation of traffic and meets the street design standards of this title. [SHMC 16.16.040(E)]

Applicant Comments: The proposed tentative subdivision plat application to divide one ±13.37acre parcel into 42-lot residential subdivision with four tracts. All resultant lots will be able to be developed with a single-family, two-family, and/or attached single-family dwelling. All proposed streets are designed in accordance with SHMC 16.16.020 per the collector and local street classifications. Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curbto-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide sidewalk to the south of the roadway. All other local streets are designed with a 52foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set. The proposed subdivision will result in 42 residential lots that are anticipated to each be developed with a single-family dwelling. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add 9.44 vehicle trips per day, per parcel to the public street system (i.e., 396 trips), resulting in 42 new peak PM vehicle trip, per parcel, per day. Sweet Home's Transportation System Plan does not identify any level of service or congestion issues adjacent to the proposed development. [see Attachment C]

<u>Staff Findings:</u> Per the staff engineers' comments in Section II: The East-West Collector Street will be using a multiuse path that will work for both access and the necessary right-of-way widths. The interior

street network is looped, but as a whole functions like a cul-de-sac. All of Clark Mill Road basically functions the same as a cul-de-sac also, with only one roadway available to Main St. Future development East and North on adjacent lands will eventually link the roadways in various ways. At that point a Traffic Impact Study may be required due to the larger development and multiple routes. The existing private driveway leading to the adjacent north property, is being modified to tie into the Collector St near the Zelkova intersection.

Per the Public Works comments in Section II: The Clark Mill Road right-of-way extends north beyond the street connection and provides frontage to the Tack property, 13S01E29 03501. The street connection with Clark Mill Road shall be a tee intersection, not a curve as drawn, to provide for future roadway extension to any future developments of the Tack property. (see Attachment D). Street improvements on Clark Mill Road are required from the development to Zelkova Street. The planned development will need to incorporate a street naming system beyond Z. Reference SHMC 12.20.030 System of Naming Streets.

With the above conditions, the application complies with this criterion.

6. The location and design allows development to be conveniently served by public utilities. [SHMC 16.16.040(F)]

Applicant Comments: Water: City utility maps show 8-inch public water mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site. Connections to the existing public water mains and extension of the public water services within proposed rights-of-way are depicted on the Utility Plan. These improvements may be included as a condition of approval for completion prior to the approval of the final plat. Development of each of the proposed parcels will require connection to the public water system at the time of development. These improvements may be included as a condition of approval for completion prior to the issuance of a final occupancy permit.

Sanitary Sewer: City utility maps show 8-inch public sanitary sewer mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site. Connections to the existing public sanitary sewer mains and extension of the public sanitary sewer services within proposed rights-of-way are depicted on the Preliminary Utility Plan. Sanitary sewers will be installed to serve each new development and to connect developments to existing mains in accordance with the provisions of the Standard Specifications Manual. The city engineer shall approval all sanitary sewer plans and proposed systems prior to issuance of development permits involving sewer service.

Storm Drainage: It is acknowledged that it is the property owner's responsibility to ensure that any proposed grading, fill, excavation, or other site work does not negatively impact drainage patterns to, or from, adjacent properties. Private drainage systems can be utilized to address potential negative impacts to surrounding properties. Private drainage systems that include piping will require a plumbing permit from the Building Division prior to construction. Private drainage systems crossing multiple properties require reciprocal use and maintenance easements and can be shown on the final plat. At the time of development, the type of private drainage system, as well as the location and method of connection to the public system, must be reviewed and approved by the city.

Franchised Utilities: Franchised utilities such as power, television, phone, and gas are available to the property via a 10-foot-wide private utility easement along abutting right-of-way. [see Attachment C]

<u>Staff Findings</u>: <u>Per the staff engineer's comments in Section II above: one water line comes into the neighborhood from Clark Mill Road. To provide flow networking and isolation, a water line from the east end of Green River Road needs to connect to the east end of the new collector street, albeit temporarily for a few years till further development occurs on the east side. The Sanitary Sewer system will connect to Clark Mill Road, which has adequate capacity. Stormwater runoff will be managed and conveyed to the north through a constructed water quality and detention swale on the adjacent Track D parcel. An access road or path on the storm drainage easement will provide maintenance</u>

access to the basin and outlet. The city has responsibility for the pipeline and fixtures, while the basin vegetation and channel itself is the responsibility of the homeowners that benefit from its use.

Per the Public Works comments in Section II above: Clark Mill Road has an 8" water main up to Green River Road and then a 2" water main up to Zelkova Street. The water main will need to be upsized to serve the development. Our Capital Improvement Plan identifies a 10" Northern Transmission Main from Clark Mill Road down Zelkova Street and through the quarry park property. The City's Engineer of Record consultant is currently working on a water model which will confirm the necessary transmission main size. On the block between Green River Road and Zelkova Street, the developer shall install an upsized water main consistent with the sizing requirement for the transmission main. The cost difference to build upsized pipe for City purposes would be eligible for SDC credits in accordance with SHMC 13.12.110 Credits. The developer shall provide a tee with a northwards stubout at the Clark Mill Road intersection to provide for future water extension northwards.

The nearest sanitary manhole is approximately 6ft deep. A sewer pump station may be required to serve the development. The design engineer shall make reasonable efforts to provide sewer by gravity to the extent possible. The developer shall provide a northwards stub at the Clark Mill Road intersection to provide for future sewer extension northwards. The developer shall submit the engineered sewer plans to Department of Environmental Quality (DEQ) for plan review. DEQ approval shall be obtained prior to the issuance of the City infrastructure permit.

The detention pond is located in the future development phase area. The developer shall indicate what will happen to the detention pond during the future development phase (i.e. protect it, expand it to serve phase 2, etc). The detention pond is proposed to be public. City standard is that detention ponds to serve developments are private. However, in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. Public Works Maintenance has indicated a willingness to maintain the pond if it is part of a City park. The Community and Economic Development Department (CEDD) should evaluate whether the creation of a neighborhood park in this vicinity is consistent with the Parks Master Plan. The outfall from the pond crosses onto adjacent property 13S01E28 00700 which is also owned by the applicant. A utility easement is recommended to prevent any disputes with future property owners in perpetuity. The utility easement to the pond has a dropoff with approximately 20% slope. The developer shall grade the easement to reduce the slope and base rock it to provide vehicle and equipment access to all pipes and appurtenances. I recommend constructing the access in accordance with road base requirements so that it won't have to be rebuilt in the future when the road is extended to the future development phase.

With the above conditions, the application complies with this criterion.

7. Any special features of the site, including topography, floodplains, wetlands, vegetation, or historic sites, have been adequately considered, and protected if required by city, state or federal law. [SHMC 16.16.040(G)]

Applicant Comments: The site does not contain any steep slopes. As shown on the Existing Conditions sheet, the subject property slopes slightly approximately 567 feet to 559 feet from east to west (see Exhibit A). The National Wetland Inventory and Local Wetland Inventory do not depict a wetland on the subject site (see Exhibit B). The applicable Flood Insurance Rate Map (FIRM) for the subject site is map no. 41043C0912G, dated September 29, 2010. Based on this FIRM, the subject property is located outside of the Special Flood Hazard Area, otherwise known as the 100-year floodplain (see Exhibit C)). However, there is no development proposed with this application. Therefore, there is no impact to the special flood hazard area. The subject site is not located in a historic district nor are there any known archaeological sites on the property. [see Attachment C]

<u>Staff Findings:</u> Based on a review of the City of Sweet Home Local Wetlands Inventory and a review of the National Wetlands Inventory Map, the subject property does contain inventoried wetlands.

Identified wetland SSR-31 is in Tract D and abuts the proposed subdivision (SD22-01). Wetland SR-32 is in the area of future development.

The Department of State Lands Wetland Land Use Notification response states that based on a review of the available information, there are jurisdictional wetlands and/or waters onsite. A wetland delineation is recommended prior to develop. A permit and associated mitigation may be required for removal and/or fill activities that are 50 cubic yards or greater. (se Attachment D).

Staff recommends that the applicant contact the Department of State Lands (DSL) and the Corps of Engineers to verify if there will be additional permitting required.

Staff recommends a conditional of approval that a wetland delineation be recommended prior to development and the applicant comply with all applicable local, state, and federal requirements.

With the above conditions, the application complies with these criteria.

8. If the tentative plan provides for development in more than one phase, the Planning Commission must make findings and conclusions that such phasing is necessary due to the nature of the development. [SHMC 16.16.040(H)]

<u>Applicant Comments</u>: Phasing is not proposed with this application. Therefore, this review criterion is not applicable. [see Attachment C]

<u>Staff Findings:</u> The applicant has not proposed to phase the development, SD22-01, submitted simultaneously with the Planned Development.

Based on the above findings, the application complies with these criteria.

- 9. An application for residential development can be denied based on a lack of school capacity if: [SHMC 16.16.040(I)]
 - a) The City has been informed by the Sweet Home School District that there adopted school facility plan has identified the lack of school capacity; and [SHMC 16.16.040(I)(1)]
 - b) The City has considered option to address school capacity; and [SHMC 16.16.040(I)(2)]
 - c) The capacity of a school facility is not the basis for a development moratorium under O.R.S. 197.505 to 197.540. [SHMC 16.16.040(I)(3)]
 - d) This section does not confer any power to the school district to declare a building moratorium. [SHMC 16.16.040(I)(4)]

<u>Applicant Comments:</u> The applicant is not aware of any school capacity restraints currently, nor are any anticipated. Therefore, this review criterion is not applicable. [see Attachment C]

<u>Staff Findings:</u> The City has not been informed by the Sweet Home School District that their adopted school facility plan has identified a lack of school capacity. Staff does not recommend that this application be denied based on a lack of school capacity.

Based on the above findings, the application complies with these criteria.

D. Conditions of Approval.

- 1. The approving authority may attach conditions of approval of a tentative subdivision of partition plan to ensure that the proposal will conform to the applicable review criteria. [SHMC 16.16.050(A)]
- 2. Conditions of approval may include, but are not limited to, the following: [SHMC 16.16.050(B)]
 - a) Street improvements as required to assure that transportation facilities are adequate for the proposed development, both on and off of the subject property.
 - b) Storm water drainage plans.
 - c) Fencing.
 - d) Landscaping.
 - e) Public land dedication. [SHMC 16.16.050(B)(1 through 5)
- 3. The Planning Commission shall conduct a public hearing in accordance with Chapter 17.12 of this code of ordinances. Following the close of the hearing, the Planning Commission shall either approve, conditionally approve or deny the development plan. The Commission's decision shall include findings that specify how the application has or has not complied with the above review criteria. A planned development as authorized shall be subject to all conditions imposed and shall be varied from other provisions of this chapter only to the extent specified in the approval [SHMC 17.48.060].

<u>Staff Findings:</u> The applicant is seeking to divide a property within the RC zone that fronts Clark Mill Road. To ensure compliance staff recommends a condition of approval that upon development of the proposed parcels, the property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.

Staff has recommended conditions of approval, listed in Section IV below, that act to ensure that the final partition plat comply with the application that has been proposed. Additional conditions of approval may be required if any of the subject parcels are further divided under a future application or if they are physically developed with a residence.

Based on the above findings, the application complies with these criteria.

E. **Duration of Tentative Plan Approval.** [SHMC 16.16.070]

- 1. Approval of a tentative plan shall be valid for 12 months from the date of approval of the tentative plan, provided that if the approved tentative plan provides for phased development, the approval shall be valid for the time specified for each phase, subject to limitations of §16.16.060 of this chapter. [SHMC 16.16.070(A)]
- 2. If any time limitations exceeded, approval of the tentative subdivision plan, or of any un-platted phase of the tentative subdivision plan shall be void. Any subsequent proposal by the applicant for division of the property shall require a new application. [SHMC 16.16.070(B)]

<u>Staff Findings:</u> The applicant requests approval of a planned development overlay in conjunction with the tentative subdivision plat to be valid for a period of two years of the effective date of the notice of decision. The applicant further requests approval of a planned development overlay in conjunction with the future development area to be valid for a period of four years of the effective date of the

notice of decision. The applicant is proposing development with this application (SD22-01). Extensions shall be permitted as allowed under SHMC 16.16.080.

With the above conditions, the application complies with these criteria.

F. <u>Final Plat.</u> Within one year from date of the approval of the tentative plan, the applicant shall prepare a final plat in conformance with the approved tentative plan, the provisions of this title and the provisions of O.R.S. Chapter 92. [SHMC 16.20.010(B)(1)]

<u>Staff Findings:</u> To complete the planned development once land use authorization is obtained, the applicant will need to submit a final partition plat as outlined in SHMC 16.20.010(B). The plat shall comply with the Final Plat Review Criteria listed in SHMC 16.20.020 and shall contain all the elements described in the SHMC 16.20.303; Final Plat Submittal.

G. Effective date of development plan approval [SHMC 17.48.080]

- 1. The following effective dates apply to planned development approval. The Planning Commission may establish different time frames.
 - a. Construction must begin within six months of the conclusion of any necessary action by the city.
 - b. Approval of a development plan shall be valid for three-year period from the date of approval without documented progress to complete implementation of an approved development plan.
 - c. The Planning Commission may permit implementation of the development plan in phases.
- 2. At its discretion and without a public hearing, the Commission may extend the approval one time for a period not to exceed two additional years.

<u>Staff Findings:</u> An applicant may petition for review of an approved development plan for the purpose of modifying that plan. The petition must include a statement of the reasons for any changes, as well as graphical and text representations of the proposed changes. [SHMC 17.48.070]

Major changes. When determined by the Community Development Director that the proposed change is a major change from one or more of the review criteria listed above, a hearing with notice as required in Chapter 17.12 of this code of ordinances shall be scheduled before the Planning Commission. In reviewing the proposed modification, the Planning Commission shall follow the procedure required for submittal and review of a new plan. The Planning Commission may consider the redesign of the development plan in whole or in part.

Minor changes. When the Community Development Director determines that proposed modifications of a plan reduce negative effects or have no effect on the surrounding area, they may be reviewed and approved as an administrative action.

IV. CONCLUSIONS

The application shall be subject to compliance with the conditions listed below, as required by the findings of fact presented in the Review Criteria (Section III), above. Any modifications to the conditions listed below would require approval in accordance with provisions of law (e.g., variance, subsequent land use application, etc.).

Conditions of Approval:

1. The final configuration of the proposed 18-acre property located to the northeast of the Zelkova Street and Clark Mill Road intersection. The Planned Development is requested for the subject

property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. The proposal includes a preliminary plan to subdivide approximately 13.37 acres into 42 residential lots and four tracts. The remaining approximate 5 acres are proposed to be developed at a later date. As proposed, lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots are eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses

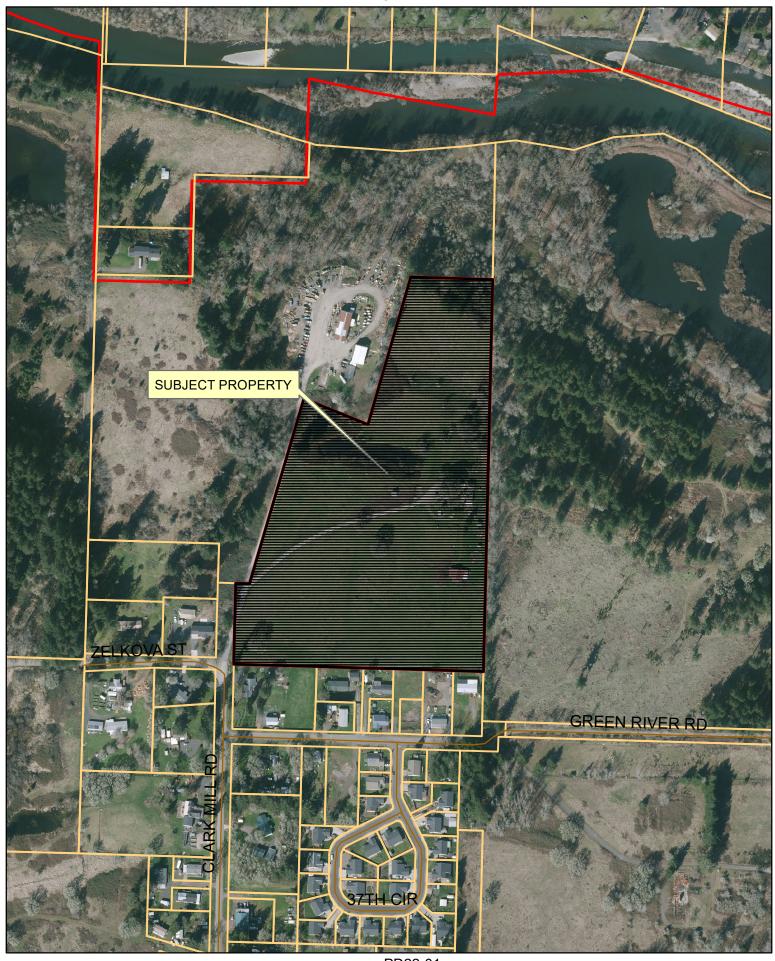
- 2. The approval of Conditional Use Application CU22-02 allowing for a residential subdivision in the Recreation Commercial (RC) Zone.
- 3. The applicant shall change the name of Zelkova Road to Zelkova Street on the site plan.
- 4. The minimum lot width for single-family dwellings shall be 60 feet.
- 5. The applicant shall provide each property with its own water and sewer services. The access and utility easements shall be clearly identified.
- 6. The new property lines shall be situated so that all buildings and structures comply with yard (setback) requirements proposed int the Planned Development application and/or the setback requirements of the RC Zone. Application PD21-01 is pending the approval of Application CU22-02 allowing single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. Application CU22-02 will be filed simultaneously
- 7. Within two years from date of the approval of the tentative plan, the applicant shall prepare a final plat in conformance with the approved tentative plan, the provisions of the Sweet Home Municipal Code (SHMC) 16.20 and the provisions of O.R.S. Chapter 92. The applicant shall submit the final plat for City review as required by SHMC 16.20. The final plat shall include the information listed in SHMC 16.20.030.
- 8. Approval of a development plan associated with the subdivision application SD22-01 shall be valid for two-year period from the date of approval without documented progress to complete implementation of an approved development plan. Approval of a development plan associate with the future development shall be valid for a four-year period from the date of approval without documented progress to complete implementation of an approved development plan. At its discretion and without a public hearing, the Commission may extend the approval one time for a period not to exceed two additional years.
- 9. Upon development of the proposed parcels, the property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of, the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.
- 10. Development of the subject parcels shall comply with all applicable local, state, and federal requirements. The applicant shall submit the engineered sewer plans to the Department of Environmental Quality (DEQ) for plan review. A wetland delineation is recommended prior to development. A permit and associated mitigation may be required for removal and/or fill activities that are 50 cubic yards or greater.

V. ATTACHMENTS

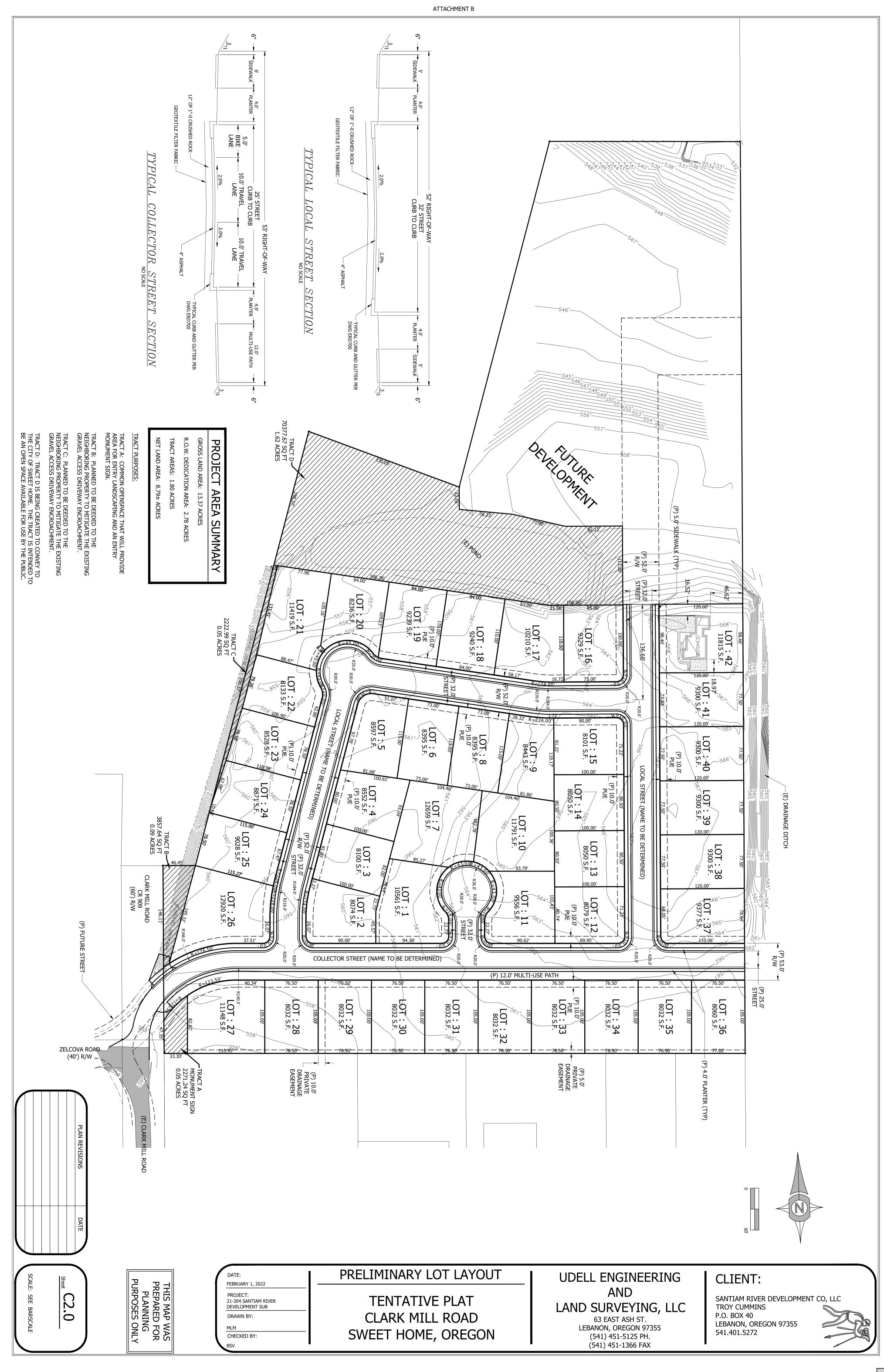
A. Subject Property Map

- B. Proposed Site Map
- C. Planned Development Summary
- D. WLUN Responses
- E. Public Works Attachments
- F. Application

The full record is available for review at the City of Sweet Home Community and Economic Development Department Office located at City Hall, 3225 Main Street through Friday, excluding holidays.



Date: 1/25/22



ATTACHMENT C

PLANNED DEVELOPMENT, SUBDIVISION, AND CONDITIONAL USE APPLICATIONS

Submitted to: City of Sweet Home

Planning Division 3225 Main Street

Sweet Home, OR 97386

Applicants/Property Owners: Santiam River Development Co LLC

Troy Cummings P.O. Box 40

Lebanon, OR 97355

Applicant's Representative: Udell Engineering and Land Surveying, LLC

63 E. Ash Street Lebanon, OR 97355

Contact: Laura LaRoque
Email: <u>laura@udelleng.com</u>
Phone: (541) 990-8661

Site Location: 1400 Clark Mill Road, Sweet Home, OR 97386

Polk County Assessor's Map No.: 13S-01E-29 Tax Lot 3502

Site Size: ±13.37acres

Existing Land Use: Unimproved

Comprehensive Plan Designation: Planned Recreational Commercial

Zone Designation: Recreational Commercial Zone (RC)

Surrounding Zoning: North: RC

South: Residential Industrial Transition (RMT)

East: RC West: RC

Surrounding Uses: North: Commercial (R & L Excavating Inc.)

South: Single-Family Residential

East: Unimproved

West: Single-Family Residential/Unimproved



I. Executive Summary

The applications under consideration are as follows:

- 1. Planned Development Overlay to allow single-family uses permitted conditionally via Sweet Home Municipal Code (SHMC) 17.60.030(D) to be developed accordance with the development standards of SHMC 17.60.040(B).
- 2. Tentative Subdivision Plat for a 42-lot residential subdivision and four tracts.
- 3. Conditional Use permit to allow residential uses not related to or in conjunction with a recreational development in the Recreational Commercial (RC) zoning district.

The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S-01E-29 Tax Lot 3502. The property is ±13.37-acres and improved with an existing single-family residential dwelling which will be retained with the proposed development.

The property is in a partially developed neighborhood. To the north is a commercial excavating company located in the Residential Commercial (RC) zone. To the east and west, are large tract RC zoned properties largely unimproved except for a few single-family dwellings and associated accessory structures. To the south are urban residential lots in the RL zone that are improved with single-family dwellings and associated accessory structures.

The proposal includes a preliminary plan to subdivide the ± 13.37 -acre site into 42 residential lots and four tracts. As proposed, lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development.

All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2 and 2.5, denote Clark Mill Road is classified as a Collector Street with good curbs, sidewalks, and gutters, respectively. A future arterial street traversing to the north and east of Green River Road and the proposed subdivision is depicted in Figure 4.2.

For utilities, sanitary sewer and water mains would be extended from Clark Mill Road to and through the proposed internal public right-of-way. Upon extension of the mains, the new lots within the proposed subdivision would be able to connect laterals to the mains for utility service.

II. Review Procedure

Section 16.16.030 of the Sweet Home Municipal Code (SHMC) that Planned Developments, Tentative Subdivision, and Conditional Use applications are processed via a quasi-judicial review procedure, in which the Planning Commission renders a decision at a public hearing based upon the review criteria of SHMC 17.48.050, SHMC 16.16.040, and 17.80.040.



III. Planned Development – Review Criteria and Findings of Fact

SHMC 17.48.050 includes the following review criteria that must be met for approval of a planned development overlay. Code criteria are written in bold and are followed by findings and conclusions.

Criteria A

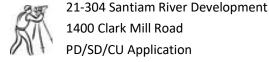
- A. Requests for approval of a planned development shall be reviewed to assure consistency with the purposes of this chapter, policies and density requirements of the Comprehensive Plan, and any other applicable policies and standards adopted by the city.
 - A Planned Development is requested for the subject property which is identified as 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S-01E-29 Tax Lot 3502. The purpose of the request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed accordance with the development standards of SHMC 17.60.040(B).

Table 1: Comparison of Middle Housing Residential Special Standards:

		R-C Residential Standards		
		Single Family Dwelling	Two-Family Dwelling	Single-Family Attached
Minimum	Lot Size	8,000 sf	5,000 sf	1,245 sf
	Lot Width	80'	60'	unspecified
	Front, Setback	20'	20'	20'
	Garage, setback	20'	20'	20'
	Side, Setback	5' / 13'	5'	0 / 5'
	Street, Setback	15'	15'	15'
	Rear, Setback	15'	10'	10'
		garage or carport, 2	garage or carport,	garage or carport,
	Parking	spaces	2 spaces/unit	2 spaces
Maximum	Lot Coverage	35%	50%	60%
	Height	30'	40'	40'

According SHMC 17.48.010, "the purpose of Planned Development Zone is to make 1.2 possible a greater variety and diversification in the relationships between buildings and open spaces in planned building groups, while ensuring compliance with the purposes and objectives of the zoning regulations and the intent and purpose of this chapter."

The requested deviations from SHMC 17.60.040(A) to SHMC 17.60.040(B) for singlefamily development is consistent with the purpose of the RC zoning district as it will allow for greater variations in lot dimensional and development standards which will allow for better accommodation of open space(s).



- 1.3 According to Table 1 Summary of Comprehensive Plan Land Use Designations, the purpose of the recreation commercial land use designation is as follows: "To provide and maintain areas that possess unique characteristics for recreational commercial development that caters to tourist and recreational activities. Development should maintain or enhance the appearance of the area and its unique value to the community."
 - The subject property is an infill residential development that will allow access to large tracts of land that will have open space and recreational opportunities. Consist with the purpose of the zone the proposed subdivision includes a dedication of an open space tract and multipath for recreational activities.
- 1.4 The only policy specific to the RC zoning district in Comprehensive plan is Economic Development Policy 10, which states "The Recreation Commercial Designation provides for a mixture of commercial and residential uses associated with recreational development. Sweet Home will encourage enhancement of natural features. Development shall avoid negative impacts on the natural features of the land. If a negative impact cannot be avoided, development shall minimize the impacts and be mitigated on site."
- 1.5 Policies of the comprehensive plan are implemented with the adoption of associated long-range planning documents such as the transportation system plan, development code, facility plans, and land need/supply analyses. The proposed subdivision and application of the planned development overlay are consistent with these standards and therefore, the associated policies within the Comprehensive Plan.
- 1.6 There are no minimum or maximum density requirements in Comprehensive plan or Development Code for the RC zoning district. According to the Comprehensive Plan, the maximum density for medium density residential and low-density residential areas is 9 and 5.4 dwelling units per acre, respectively.
 - The proposed subdivision has an approximate net land area of 8.79-acres, which equates to a maximum allowable density of 80 and 47 dwellings based on the medium and low-density districts. Although, there is no maximum density standard for the RC zoning district, the proposed development is less than maximum density permitted in medium density residential and low-density residential areas.
- 1.7 All other applicable policies and standards are outlined under Section IV, Criteria B, below which are incorporated herein by reference.
- 1.8 This criterion is met.

Criteria B

B. The project will be compatible with adjacent developments, with consideration of the following factors, if applicable: Basic site design, visual elements, noise reduction, noxious odors, lighting, signage, landscaping for buffering and screening, traffic, effects of off-site parking, and effects on air and water quality.



- 2.1 A Planned Development overlay is requested to allow single-family residential uses permitted conditionally under SHMC 17.60.030(D) to be developed in accordance with SHMC 17.60.040(B).
- 2.2 Compatibility with adjacent developments is addressed under Section V, criteria B below, which are incorporated herein by reference.
- 2.3 This criterion is met.

Criteria C

- C. The applicant has, through investigation, planning and programming, demonstrated the soundness of the proposal and their ability to carry out the project as proposed.
 - 3.1 The applicant has submitted the necessary applications to gain approval for the proposed development which was vetted through a thorough due diligence process.

Criteria D

- D. Construction can begin within six months of the conclusion of any necessary action by the city, or within such longer period of time as may be established by the Planning Commission.
 - 4.1 SHMC 17.48.080 outlines the effective date of development plan approval but states that the Planning Commission may establish different time frames. The applicant requests approval of a planned development overlay in conjunction with the tentative subdivision plat to be valid for a period of two years of the effective date of the notice of decision. The applicant further requests approval of a planned development overlay in conjunction with the future development area to be valid period of four years of the effective date of the notice of decision.

The proposed approval timelines will allow for construction plans to be developed, reviewed, and approved and any required site improvements to be completed prior to recording the final plat. The proposed will further allow for a tentative subdivision plat and associated construction for the future development area to be developed, reviewed, and approved and any required site improvements to be completed prior to recording the final plat.

4.2 This criterion is met.

Criteria E

- E. The proposal conforms with location and general development standards of the city.
 - 5.1 Compatibility with location and general development standards are addressed under Sections IV and V, below, which are incorporated herein by reference.
 - 5.2 This criterion is met.



Criteria F

- F. The project will benefit the city and the general public in terms of need, convenience, service and appearance so as to justify any necessary variances to the regulations of Titles 16 and 17 of this code of ordinances.
 - 6.1 SHMC 17.04.030 defines a variance as follows: "A grant of relief from the requirements of this title, which permits activity in a manner that would otherwise be prohibited by this title."
 - SHMC 17.04.030 defines a Planned Unit Development as follow: "A type of development and the regulatory process that permits a developer to meet overall community density and land use goals without being bound by existing zoning requirements."
 - Therefore, a variance to the regulations of Titles 16 and 17 is not requested.
 - 6.2 Regardless, the purpose of the overlay request is to allow single-family residential uses permitted conditionally via SHMC 17.60.030(D) to be developed accordance with the development standards of the standards of SHMC 17.60.040(B). A comparison table is provided above under Section III, Criteria A, which is incorporated herein by reference.
 - 6.3 The proposed deviation in the special development standards will allow for a more efficient and effective use of public utilities, consistency with development standards R-3 medium residential zoning district, and preservation of more open spaces areas for recreational purposes.
 - 6.4 This criterion is met.

Criteria G

- G. The project will satisfactorily take care of the traffic it generates by means of adequate offstreet parking, access points and additional street right-of-way and improvements and any other traffic facilities required on or off site.
 - 7.1 An analysis of transportation impacts is provided under Section IV, Criteria B, which are incorporated herein by reference.
 - 7.2 All off-street parking access, streets rights-of-way and improvements are proposed to be in accordance with city standards.
 - 7.3 This criterion is met.



Criteria H

- H. The project will satisfactorily take care of sewer and water needs consistent with city policy and plans.
 - 8.1 Findings pertaining to public sanitary sewer and water services are provided under Section IV, Criteria F, below and incorporated herein by reference.

Criteria I

- I. A planned development in a residential zone will not result in a higher density than permitted by the Comprehensive Plan for the underlying zone.
 - 9.1 As stated under Criteria A, above, there are no density requirements specific to the RC zoning district in Comprehensive plan or Development Code. The maximum density for medium density residential and low-density residential areas is 9 and 5.4 dwelling units per acre, respectively. The proposed subdivision has an approximate net land area of 8.78-acres, which equates to a maximum allowable density of 80 and 47 dwellings based on the medium and low-density districts. Although, there is no maximum density standard for the RC zoning district, the proposed development is less than maximum density permitted in medium density residential and low-density residential areas.
 - 9.2 This criterion is met

IV. Subdivision – Review Criteria and Findings of Fact

SHMC 16.16.040 includes the following review criteria that must be met for a Subdivision to be approved. Code criteria are written in **bold** and are followed by findings and conclusions.

The following section provides a detailed analysis of how the proposal meets the development

Criteria A

- A. The information required by this chapter has been provided.
- 1.1 Chapter 16.16 of the Sweet Home Municipal Code (SHMC) includes sections pertaining to general information, pre-application review, application submittal requirements, land division review procedures, review criteria, conditions of approval, development phasing, duration of tentative plat approval, and extension tentative plat approval.
- 1.2 Section 16.16.010 provides general information to the applicant. This information was taken under advisement during the application submittal process.
- 1.3 Section 16.16.020 of the Sweet Home Municipal Code (SHMC) states that a preapplication conference may be required. Pre-applications were voluntary held on Monday, December 27, 2022, and Tuesday, January 11, 2022.
- 1.4 SHMC 16.16.025 outlines the application submittal requirements which include a tentative subdivision plan set with scaled drawings of existing conditions and proposed



- improvements. A supplemental tentative subdivision plan set has been included with this application submittal and will be deemed completed in advance of scheduling a public hearing before the Planning Commission.
- 1.5 SHMC 16.16.030 outlines the application review process which is quasi-judicial review with a decision by the Planning Commission and a 12-day appeal period.
- 1.6 SHMC 16.16.040 includes the tentative subdivision, replat, and partition review criteria which are address herein and below, by reference.
- 1.7 SHMC 16.16.050 denotes conditions of approval may be opposed to ensure the proposal conforms to the applicable review criteria.
- 1.8 SHMC 16.16.060 outlines approval periods for subdivision phasing.
- 1.9 SHMC 16.16.060 indicates that the tentative approval is valid for 12-months from the date of approval of the tentative plat or phased timelines, if applicable
- 1.10 SHMC 16.16.080 allows the Planning Commission to grant a 12-month extension to a tentative approval or phased approval in certain situations.
- 1.11 Therefore, the only information required by Chapter 16.16 is outlined in SHMC 16.16.020, which was provided and deem complete in advance of scheduling a public hearing before the Planning Commission.

Criteria B

- A. The design and development standards of Sweet Home Municipal Code, Titles 16 and 17 and the comprehensive plan, have been met where applicable.
- 2.1 SHMC Chapter 16.12 entitled Design Standards includes sections pertaining to general development standards and design criteria, streets, blocks, lots and parcels, easements, water systems, sanitary sewer systems, storm water and surface drainage, lot grading, erosion control, underground utilities, and large tract land divisions.
- 2.2 SHMC 16.12.015 states that the developer is responsible for the design and improve all public and private improvements associated with the proposed development.
- 2.3 All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2, denote Clark Mill Road is classified as a Collector Street. A conceptual future arterial street alignment and bicycle and pedestrian route is depicted in Figure 4.2 which traverses along the north of the subject property and east of Green River Road and the proposed subdivision.
 - Notably, the Sweet Home Transportation Plan (TSP) bases the conceptual future street classification on a former development proposal entitled the Santiam River Club (formerly Salmon Run), which was a master planned community of a 752.19-acre site, which included mixed-use development consisting of 1,575 residential units, related commercial land uses, open space, institute, and two hotels.



Table 6 in the TSP provides a general guide to the functional classification of streets for various levels of ADT and travel speed. Local streets generally have Annual Daily Traffic (ADT's) of 1,000 vehicles or less and speed of 25 MPH or less. Collector streets generally have ADTs of 1,500 to 5,000 with speeds of 25 MPH. Minor arterial streets have ADTs from 3,000 to 10,000 with speeds greater than 25 MPH.

Based on the current projections for development (and associated ADT's) of the former Santiam River Club (formerly Salmon Run) 752.19-acre site, the conceptual future street alignment is anticipated to be reclassified from an arterial street to a collector street during the next TSP update.

2.4 SHMC 16.16.020 includes the street design standards by street classification.

Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide multi-use path to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set.

Other street standards such as street alignment, future extensions of streets, intersection angles, dead end streets, grades, curves, access, bicycle, and pedestrian ways have additionally been designed to the city standards, as shown on the Tentative Lot Layout plan set.

- 2.5 SHMC 16.12.025 states that block and perimeter length must consider property shape, traffic flow, fire safety, access control onto adjacent streets, natural features, access to school, access to parks, mid-block pedestrian ways, and existing development. These provisions were considered during the subdivision design, as shown on the Tentative Lot Layout plan set.
- 2.6 SHMC 16.12.030 includes considerations for lot dimensions and configuration.

SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings.

SHMC 16.12.030(D)(H) states that lot depth cannot exceed 2.5 the average lot width, lot side lines at right angles to the street as far as practicable, and each lot must maintain a frontage width of at least 25 feet.

As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet



- with an average of 83 feet. Lot depth range from 85 feet to 130 feet and does not exceed the maximum lot depth of 207 feet (based on the average lot depth of 83 feet).
- There are no flag lots or through lots. All lots are proposed to have frontage on and access to a public street. Frontages are all more than the 25-foot minimum.
- 2.7 SHMC 16.12.035 requires easements for public utilities not located within public right-of-way, drainage channels, and franchise utilities abutting the right-of-way.
 - The only proposed private easements are for franchise utilities and drainage. All proposed private drainage easements are denoted on the Preliminary Lot Layout (Sheet C2.0). The proposed 10-foot-wide private utility easement abuts the rights-of-way, which is greater than the 7-foot-wide franchise utility easement standard.
- 2.8 SHMC 16.12.040 16.12.050 require water, sanitary sewer, storm water, and surface drainage to be designed to city standards and approved by the City Engineer. As shown on the preliminary grading, storm drain, and utilities plans all proposed improvements will comply with city standards. A condition of approval may include approval of the final grading, storm drain, and utilities plans prior to site improvements.
- 2.9 SHMC 16.12.055 16.12.060 pertain to lot grading and erosion control. A condition of approval may include approval of the final grading and erosion control plans prior to site improvements.
- 2.10 SHMC 16.12.070 requires all permanent franchise utility services to lots be provided from underground facilities. No overhead utilities facilities are proposed with this application.
- 2.11 SHMC 16.12.075 states requirements may be imposed to allow large lots or parcels to be subdivided in the future. Streets and utilities improvements will be provided to the site's north and east property lines to allow for future development to abutting underdeveloped parcels.
- 2.12 SHMC 17.08.100 includes access standards which limit the maximum driveway width based on number of driveways and property frontage. Lot frontage ranges from 43 feet to 143 feet with average frontage width of 72 feet. Therefore, the driveway width will vary for 25 feet to 30 feet. All access standards will be verified at the time of a building permit.
- 2.13 SHMC Chapter 17.60 included special development standards for residential development.
- 2.14 SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings.

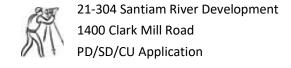


As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet with an average of 83 feet. The proposed lot sizes will meet or exceed the minimum standards for single-family, two-family, and single-family attached dwellings in the RC zoning district with approval of the requested Planned Development.

- 2.15 Setback standards per SHMC 17.60.040 will be reviewed for conformance at the time of a building permit. However, compliance with the minimum lot dimensional standards will allow sufficient area to meet setback standards at that time.
- 2.16 No other sections in Chapter 17 are applicable at the time of a tentative subdivision approval. However, compliance with subdivision design standards and lot dimensional standards will allow sufficient lot area to meet site development standards at the time of development.
- 2.17 Applicable Comprehensive Plan Policies are as follows:
 - i. Residential Land Use Policies
 - 1. Policy 1 Residential areas will offer a wide variety of housing types in locations best suited to each housing type.
 - 2. Policy 3 the city encourages flexibility in design to promote safety, livability, and preservation of natural features.
 - 3. Policy 4 Sweet Home establishes density recommendations in the plan in order to maintain property relationships between proposed public facilities, services, and population distribution.

The proposed development conforms with the Residential Land Use policies above by having a range of lot sizes to allow for development of dwelling types permitted in the RC zone.

- ii. Transportation Policies
 - 1. Policy 1 as a general guideline, all streets shall carry volumes and speeds at the appropriate range for all street classifications as described in the Functional Classification Guidelines.
 - Policy 3 The roadway design standards in the Transportation System Plan shall be implemented in the land development and land division ordinances for the development of future roadway facilities.
 - 3. Policy 5 The standard for Pedestrian and Bicycle System improvements listed in the Transportation System Plan, shall be implemented when reviewing new development.



Findings of fact concerning the location and design of streets are provided under finding 2.3 above, and Criterion E below, which are incorporated herein by reference.

iii. Public Facilities

- 1. Policy 11 To assist development in funding of water main extensions, the city should continue it polices of: 1) providing reimbursement agreements to developments and abutting property owners for main line extensions costs that benefit other properties; 2) Paying for oversizing of main lines.
- 2. Policy 12 The use of nonstructural storm water controls (land use policies and regulations) shall be implemented where appropriate to insure proper use and enhancement of naturally occurring runoff-control features
- 3. Policy 17 The City shall continue with some form of development charge levied against new development for the actual cost of extending sewage treatment service.
- 4. Policy 18 The City shall review franchise agreements to ensure residents have access to the appropriate level of service.

Findings of fact concerning the location and design of public and private utilities are provided under Criterion F below and incorporated herein by reference.

iv. Citizen Involvement Policies

1. *Policies* 1 − 7.

The application has been processed in accordance with public notification and public hearing procedures under SHMC 16.16.030, which satisfy Citizen Involvement Policies 1-7 of the Comprehensive Plan.

Criteria C

- B. Development of any remainder of the property under the same ownership can be accomplished in accordance with this code.
- 3.1 The proposal will divide the subject property into 42-lots and four tracts.
- 3.2 They resultant lots will be able to be developed with residential uses not related to or in conjunction with a recreational development per SHMC 17.60.040, with conditional use approval.
- 3.3 There is no other remainder of land to consider. Therefore, this criterion is met.



Criteria D

- C. Adjoining land can be developed or is provided access that will allow its development in accordance with all applicable city codes.
- 4.1 Property to the north: The adjoining property to the north at 2201 Clark Mill Road have and will maintain access from the north terminus of Clark Mill Road.
- 4.2 Properties to the east: The adjoining properties to the east at 1388 Green River Road have and will maintain access from the east terminus of Green River Road.
- 4.3 Property to the south: Adjoining properties to the south have access to and frontage on Green River Road and/or Clark Mill Road.
- 4.4 Property to the west: Adjacent properties to the west have access to and frontage on Zelkova Street and/or Clark Mill Road.
- 4.5 The proposed subdivision will not impact existing access for adjoining properties, nor will it impact the ability of adjoining land to develop. Therefore, this criterion is met.

Criteria E

- D. The proposed street plan provides for the circulation of traffic and meets the street design standards of this title.
- 5.1 The proposed tentative subdivision plat application to divide one ±13.37acre parcel into 42-lot residential subdivision with four tracts. All resultant lots will be able to be developed with a single-family, two-family, and/or attached single-family dwelling.
- 5.2 All proposed streets are designed in accordance with SHMC 16.16.020 per the collector and local street classifications.
 - Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide sidewalk to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set.
- 5.3 The proposed subdivision will result in 42 residential lots that are anticipated to each be developed with a single-family dwelling. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add 9.44 vehicle trips per day, per parcel to the public street system (i.e., 396 trips), resulting in 42 new peak PM vehicle trip, per parcel, per day.
- 5.4 Sweet Home's Transportation System Plan does not identify any level of service or congestion issues adjacent to the proposed development.



Criteria F

E. The location and design allow development to be conveniently served by public utilities.

Water

- 6.1 City utility maps show 8-inch public water mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site.
- 6.2 Connections to the existing public water mains and extension of the public water services within proposed rights-of-way are depicted on the Utility Plan. These improvements may be included as a condition of approval for completion prior to the approval of the final plat.
- 6.3 Development of each of the proposed parcels will require connection to the public water system at the time of development. These improvements may be included as a condition of approval for completion prior to the issuance of a final occupancy permit.

Sanitary Sewer

- 6.4 City utility maps show 8-inch public sanitary sewer mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site.
- 6.5 Connections to the existing public sanitary sewer mains and extension of the public sanitary sewer services within proposed rights-of-way are depicted on the Preliminary Utility Plan.
- 6.6 Sanitary sewers will be installed to serve each new development and to connect developments to existing mains in accordance with the provisions of the Standard Specifications Manual. The city engineer shall approval all sanitary sewer plans and proposed systems prior to issuance of development permits involving sewer service.

Storm Drainage

6.7 It is acknowledged that it is the property owner's responsibility to ensure that any proposed grading, fill, excavation, or other site work does not negatively impact drainage patterns to, or from, adjacent properties. Private drainage systems can be utilized to address potential negative impacts to surrounding properties. Private drainage systems that include piping will require a plumbing permit from the Building Division prior to construction. Private drainage systems crossing multiple properties require reciprocal use and maintenance easements and can be shown on the final plat. At the time of development, the type of private drainage system, as well as the location and method of connection to the public system, must be reviewed and approved by the city.

Franchised Utilities

6.8 Franchised utilities such as power, television, phone, and gas are available to the property via a 10-foot-wide private utility easement along abutting right-of-way.



Criteria G

- F. Any special features of the site, including topography, floodplains, wetlands, vegetation, or historic sites, have been adequately considered, and protected if required by city, state or federal law.
- 7.1 The site does not contain any steep slopes. As shown on the Existing Conditions sheet, the subject property slopes slightly approximately 567 feet to 559 feet from east to west (see Exhibit A).
- 7.2 The National Wetland Inventory does not depict a wetland on the subject site (see Exhibit B). Figure 4B of the Sweet Home Local Wetland Inventory depicts SSR-31, a Palustrine Emergent (i.e., PEM) wetland described as an herbaceous marsh, fen, swale, or wet meadow, approximately 0.45-acres in size in Tract D.
- 7.3 The applicable Flood Insurance Rate Map (FIRM) for the subject site is map no. 41043C0912G, dated September 29, 2010. Based on this FIRM, the subject property is located outside of the Special Flood Hazard Area, otherwise known as the 100-year floodplain (see Exhibit C). However, there is no development proposed with this application. Therefore, there is no impact to the special flood hazard area.
- 7.4 The subject site is not located in a historic district nor are there any known archaeological sites on the property.

Criteria H

- G. If the tentative plan provides for development in more than one phase, the Planning Commission must make findings and conclusions that such phasing is necessary due to the nature of the development.
- Phasing is not proposed with this application. Therefore, this review criterion is not applicable.

Criteria I

- H. An application for residential development can be denied based on a lack of school capacity if: 1) The city has been informed by the Sweet Home School District that their adopted school facility plan has identified the lack of school capacity; 2) The city has considered option to address school capacity; and 3) The capacity of a school facility is not the basis for a development moratorium under O.R.S. 197.505 to 197.540. This section does not confer any power to the school district to declare a building moratorium.
- 9.1 The applicant is not aware of any school capacity restraints currently, nor are any anticipated. Therefore, this review criterion is not applicable.



V. Conditional Use – Review Criteria and Findings of Fact

SHMC 17.80.040 includes the following review criteria that must be met for a conditional use application to be approved. Code criteria are written in **bold** and are followed by findings and conclusions.

Criteria A

- J. The request complies with the requirements of the underlying zone or overlay zone, city codes, state, and federal laws.
 - 1.9 Subject property is located at 1400 Clark Mill Road and is zoned Recreational Commercial (RC). The proposed use is allowed in the RC zoning district with Conditional Use approval.
 - 1.10 The zone map denotes a Planned Development overlay which was applied in association with a previous approval that has since lapsed. The application of a new Planned Development approval is proposed with this application. Compliance with the Planned Development review criteria is addressed under Section III above and incorporated herein by reference.
 - 1.11 No other overlays (i.e., Mobile Home Infill and Natural Resource) are applied to this subject site.
 - 1.12 Compliance with applicable design and development standards are addressed under Section III and are incorporated herein by reference.

Criteria B

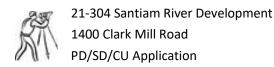
- K. The site size, dimensions, location, topography, and access are adequate for the needs of the proposed use, considering, but not limited to, the following: 1) building size; 2) parking; 3) traffic; 4) noise; 5) vibration; 6) exhaust and emissions; 7) light and glare; 8) erosion; 9) odor; 10) dust; 11) visibility; 12) safety; 13) building, landscaping, or street features.
 - 2.4 Subject property is located at 1400 Clark Mill Road and is zoned Recreational Commercial (RC). The site is ±13.37-acres and is generally flat with little natural vegetation. The site is improved with a single-family dwelling that is proposed to be retained with the concurrent subdivision application. The proposal is to allow residential uses on proposed lots 1-42 not related to or in conjunction with a recreational development in the RC zoning district.
 - 2.5 Development plans for individual lots will be developed upon approval of the concurrent subdivision application. However, proposed residential dwellings will conform to the special standards of SHMC 17.60.040(B)(D).
 - 2.6 Each lot will include off-street parking in accordance with SHMC 17.08.090, which include two spaces per dwelling.
 - 2.7 Each lot will be developed as permitted per SHMC 17.60.040. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add



- 9.44 vehicle trips per day, per parcel to the public street system, resulting in on new peak PM vehicle trip, per parcel, per day.
- Findings regard total vehicle trips and circulation for the proposed subdivision are included under Section III, Criterion E above and included herein by reference.
- 2.8 Any required streetlights will be installed per city standards in accordance with SHMC 16.24.050.
- 2.9 Existing noise levels derive mainly from vehicular sources on nearby public streets and typical residential activity on adjacent and nearby lots. Anticipated noise generation from the proposed subdivision and residential lots will be like what is existing.
- 2.10 The dwellings will not present any safety issues that would require additional measures beyond those that will be addressed through the site and building permit review process.
- 2.11 Dust is not anticipated because of trips to and from the site and/or living on the premise. Further, residential dwelling, and associated activities are not expected to generate vibrations, exhaust and emissions, or odors above and beyond what is common for a residential dwelling.
- 2.12 There is no minimum landscape area or screening standard for a residential dwelling. No additional landscaping or screening is proposed with this development.
- 2.13 This criterion is met.

Criteria C

- L. Any negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other code standards, or other reasonable conditions of approval that include but are not limited to those listed in this chapter.
 - 3.2 The proposed use is a residential use not related to or in conjunction with a recreational development. The proposed use is allowed in the RC zoning district with Conditional Use approval.
 - 3.3 Certain uses are conditional uses instead of being allowed outright. They are subject to the conditional use regulations because they may have significant adverse effects on the environment, overburden public services, change the desired character of an area, or create major nuisances. A review of these proposed uses is required due to the potential individual or cumulative impacts they may have on the surrounding area or neighborhood. The conditional use process provides an opportunity to allow the use when there are minimal impacts, to allow the use but impose conditions to address identified concerns, or to deny the use if the concerns cannot be resolved. The conditional use process provides an opportunity to review projects for potential impacts and impose conditions to address any identified concerns.



- 3.4 The subject property is in the RC zoning district. SHMC 17.36.010, states that "the purpose of the RC zone is to provide and maintain areas which possess unique characteristics for recreation-related commercial and residential development, and which are suitable and desirable for recreation businesses for tourists and recreationists in the area."
- 3.5 The property is in a partially developed neighborhood. To the north is a commercial excavating company located in the Residential Commercial (RC) zone. To the east and west, are RC zoned properties largely unimproved except for a few single-family dwellings and associated accessory structures. To the south is RL zoned property improved with single-family dwellings and associated accessory structures.
- 3.6 The proposed residential subdivision and future development of residential dwellings comparable and compatible with existing land uses and is not anticipated to generate any negative impacts that cannot be mitigated through the typically design, permit, and construction process.

Criteria D

- M. All required public facilities have adequate capacity, as determined by the city, to serve the proposed use.
 - 4.3 As stated under Section IV, Criterion F above and included herein by reference, all public utilities (sanitary sewer, water, storm drainage) are adequate to serve the proposed use.

Criteria E

- N. Home occupations must meet the following standards: 1) the home occupation shall be secondary to the residential use; 2) all aspects of the home occupation shall be contained and conducted within a complete enclosed building; 3) no materials or mechanical equipment shall be used which are detrimental to residential use of the dwelling or nearby dwellings because of vibration, noise, dust, smoke, odor, interference with the electrical grid, radio or television reception or other similar factors.
 - 5.1 The proposal does not include a home occupation; therefore, this criterion is not applicable.

Criteria F-I

Marijuana facilities must meet the following standards: 1) marijuana facilities must be located in a fixed location. 2) Marijuana facilities may not have any drive-up services; 3) marijuana facilities must be located at least 1,000 feet from property boundary of any school; 4) marijuana facilities must be sited on a property so as to be at least 100 feet from the boundary of any residentially zoned property.

6.1 The proposal does not include a marijuana facility; therefore, this criterion is not applicable.



VI. OVERALL CONCLUSION

Based on the analysis in this report, the proposed preliminary subdivision plat and conditional use permit meets all the applicable review criteria as outlined above.

VII. Exhibits

- A. Tentative Subdivision Plat
- B. National Wetland Inventory reference map
- C. FEMA FIRMette



Wetland Land Use Notice Response

Response Page

Department of State Lands (DSL) WN#*

WN2022-0087

Responsible Jurisdiction

Staff ContactJurisdiction TypeMunicipalityAngela CleggCitySWEET HOME

Local case file # County
SD22-01 Linn

Activity Location

Township	Range	Section	QQ section	Tax Lot(s)
135	01F	29		3502

Street Address

1400 Clark Mill Road

Address Line 2

City State / Province / Region

Sweet Home OR
Postal / Zip Code Country
97386 Linn

Latitude44.411818 **Longitude**-122.704308

Wetland/Waterway/Other Water Features



There are/may be wetlands, waterways or other water features on the property that are subject to the State Removal-Fill Law based upon a review of wetland maps, the county soil survey and other available information.

Your Activity



- It appears that the proposed project may impact wetlands and may require a State permit.
- An onsite inspection by a qualified wetland consultant is recommended prior to site development to determine if the site has wetlands or other waters that may be regulated. The determination or delineation report should be submitted to DSL for review and approval. Approved maps will have a DSL stamp with approval date and expiration date.

Applicable Oregon Removal-Fill Permit Requirement(s)



A state permit is required for 50 cubic yards or more of fill removal or other ground alteration in wetlands, below ordinary high water of waterways, within other waters of the state, or below highest measured tide.

Closing Information



Additional Comments

Based on a review of the available information, there are jurisdictional wetlands and/or waters onsite. A wetland delineation is recommended prior to development. A permit and associated mitigation may be required for removal and/or fill activities that are 50 cubic yards or greater.

This is a preliminary jurisdictional determination and is advisory only.

This report is for the State Removal-Fill law only. City or County permits may be required for the proposed activity.

☑ A Federal permit may be required by The Army Corps of Engineers: (503)808-4373

Contact Information

- For information on permitting, use of a state-owned water, wetland determination or delineation report requirements
 please contact the respective DSL Aquatic Resource, Proprietary or Jurisdiction Coordinator for the site county. The
 current list is found at: http://www.oregon.gov/dsl/ww/pages/wwstaff.aspx
- The current Removal-Fill permit and/or Wetland Delineation report fee schedule is found at: https://www.oregon.gov/dsl/WW/Documents/Removal-FillFees.pdf

Response Date

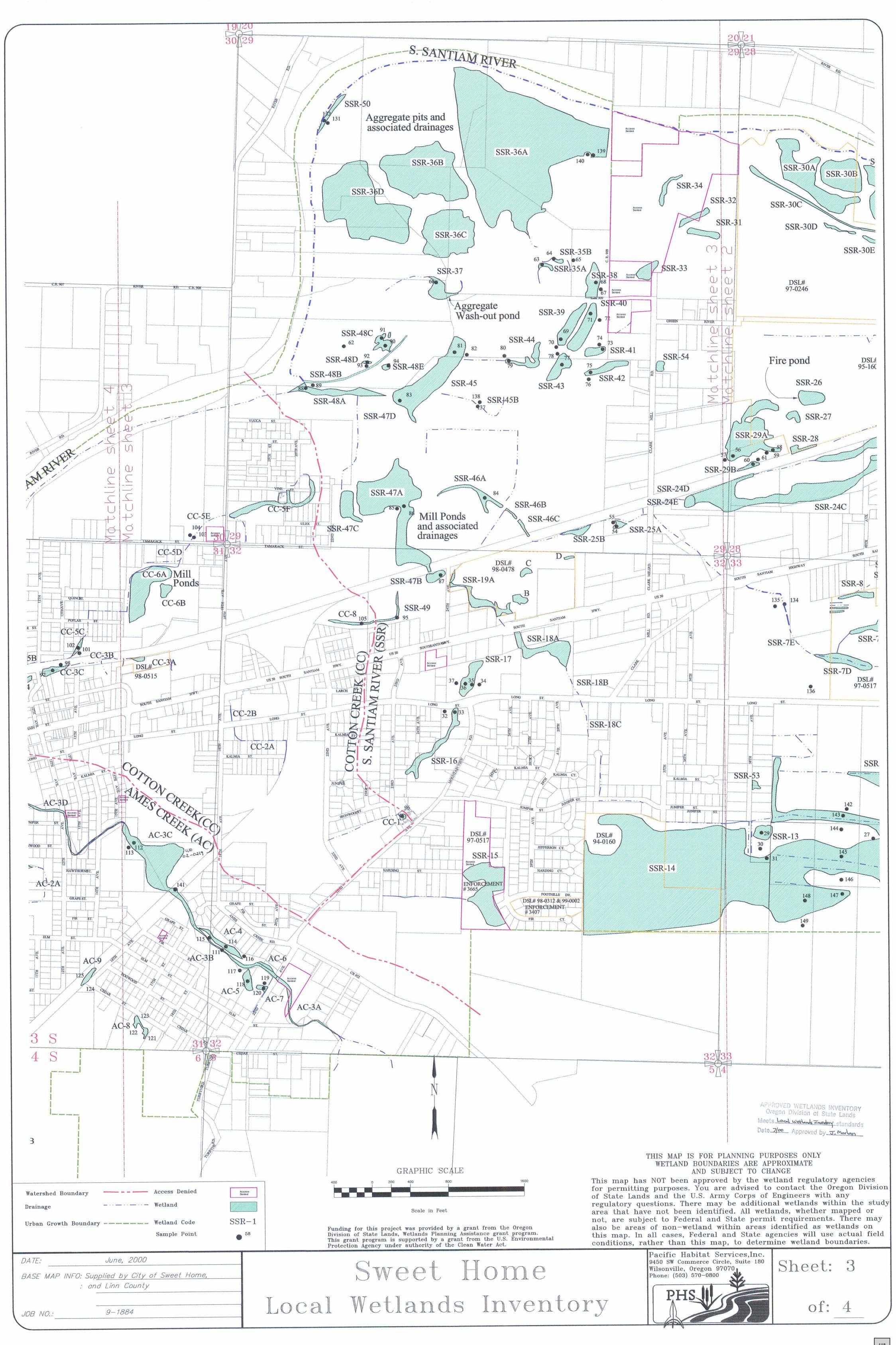
2/8/2022

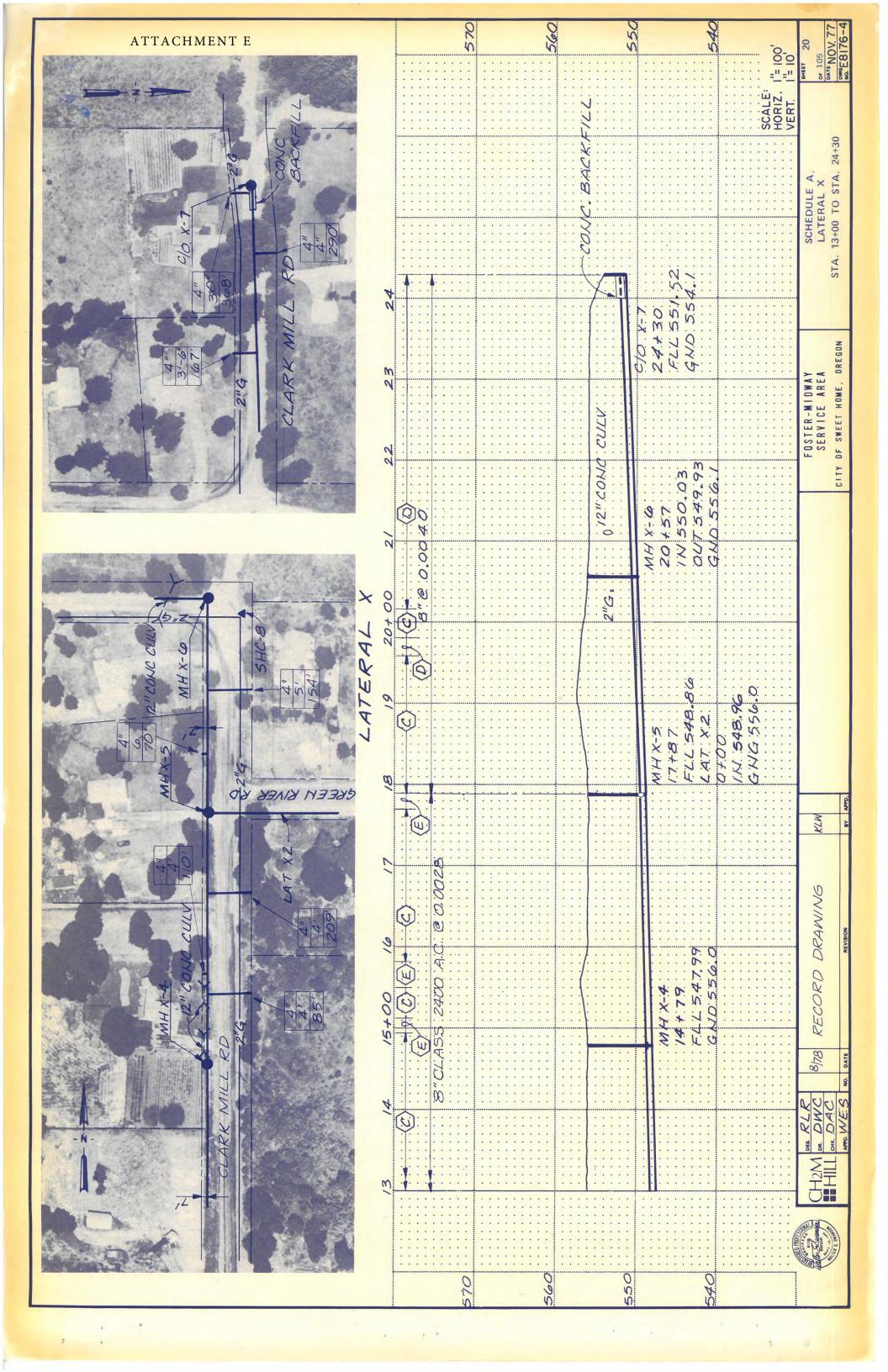
Response by:

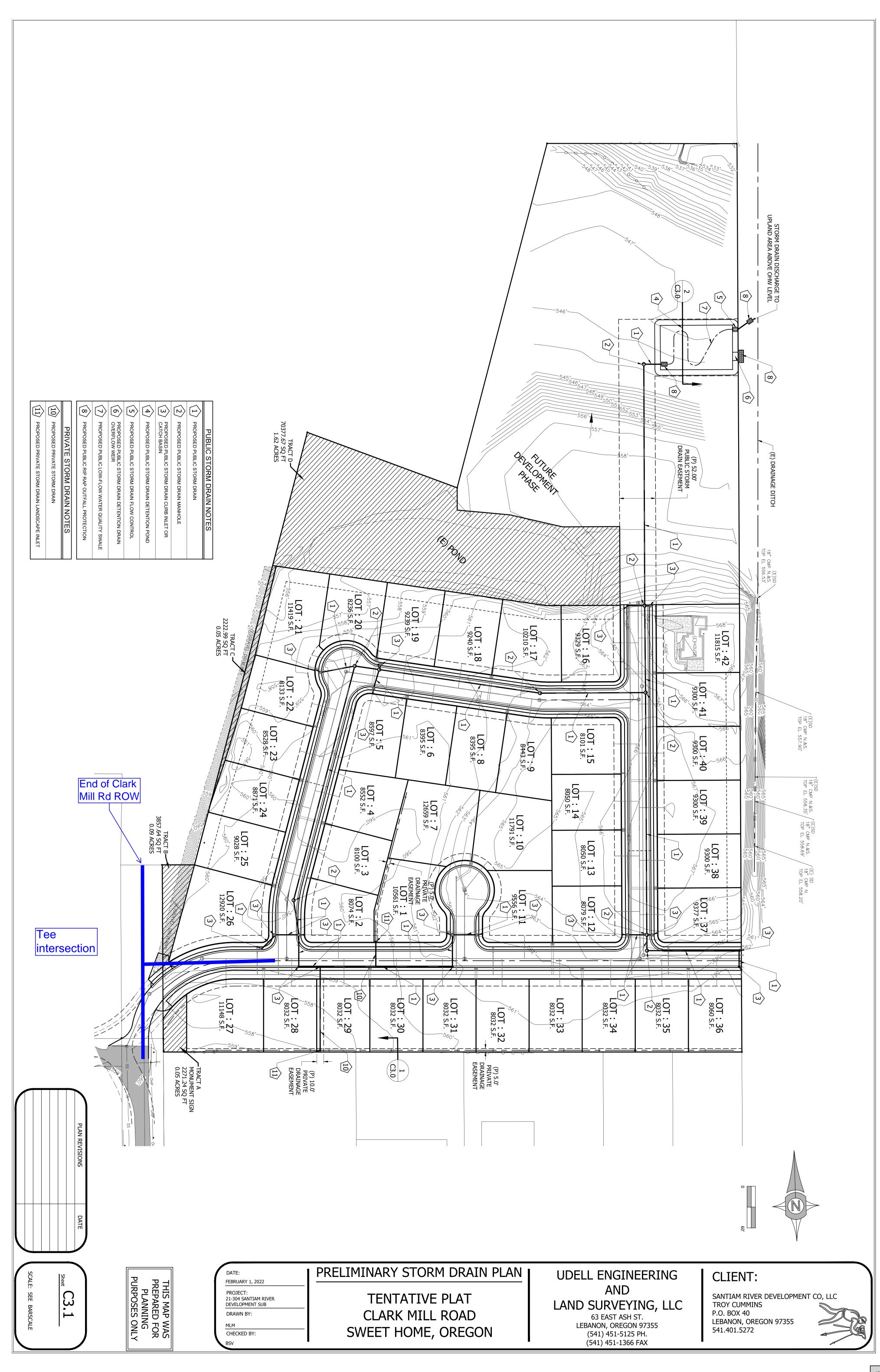
Response Phone:

Chris Stevenson

503-986-5246







ATTACHMENT F



City of Sweet Home

Community and Economic Development Department- Planning Program

3225 Main Street, Sweet Home, OR 97386 541-367-8113

Application for a Planned Development

Within 30 days following the filing of this application, the City Planner will make a determination of completeness regarding the application. If deemed complete, the application will be processed.

Date Received: O2.01.23
Date Complete: O2.03.22
PD22-01
Application Fee: \$1,000.00
Receipt #: 473.7
Hearing Date: 03.03.22

Applicant's Name: Laura LaRoque, Udell Engineering and Land Surveying, LLC	Property Owner's: Troy Cummins DBA Santiam River Development, LLC
Applicant's Address: 63 E. Ash Street, Lebanon, OR 97355	Owner's Address: P.O. Box 40, Lebanon, OR 97355
Applicant's Phone and e-mail: (541) 990-8661 / laura@udelleng.com	Owner's Phone and email: (541) 401-5272 / tecummins@comcast.net
Subject Property Address: 1400 Clark Mill Road, Sweet Home, OR 97386	,
Subject Property Assessor's Map and Tax Lot: 13S-01E-29 Tax Lot 3502	
Subject Property Size:	
Subject Property: Zoning Classification Recreational Commervial Zone (RC)	Comprehensive Plan Classification: Planned Recreational Commercial

Standards and Requirements

- The person filing the application must be the owner or their agent. If the planned development is to include land
 in more than one ownership, the application must be submitted jointly by all of the owners of the separately
 owned properties to be included.
- 2. A use permitted in an underlying zone may be permitted in a planned development.
- 3. A planned development must meet the applicable requirements of Oregon Revised Statutes for planned developments.
- 4. Public and private streets shall be developed to city standards.
- 5. Pedestrian walkways and bikeways shall be adequate internal pedestrian and bicycle traffic and shall connect to any adjacent existing or planned sidewalks, bikeways, access corridors or public trails.
- 6. All utility facilities shall be installed underground and in accordance with city standards.
- 7. Open space areas and facilities include such things as landscaped areas, natural areas, golf courses and other recreational facilities, but does not include streets, sidewalks, bikeways, access corridors or trails.
- 8. A facility providing services in support of uses within a planned development may be permitted in any zone within the planned development.
- Phases, if proposed, shall be substantially and functionally self-contained and self-sustaining with regard to
 access, parking, utilities, open spaces and similar physical features; capable of substantial occupancy, operation
 and maintenance upon completion of construction and development and meet the standards set.

Submittal Requirements

The attached checklist with this application lists the required items must be submitted with this application and the Criteria the request must meet. Please address all items that apply to this request.

I certify that the statements contained on this application, along with the submitted materials, are in all respects true and are correct to the best of my knowledge and belief.

Applicant's Signature: Laura LaRoque	Date: 1/31/2022
Property Owner's Signature:	Date:
Trow Cummins: Troy Cummons (See 2), 2022 20:00 973)	Jan 31, 2022

Planned Development Application Form 6/8/20



Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

Staff Report Presented to the Planning Commission

REQUEST: The applicant is requesting to subdivide an approximately 13.37-acre site into 42 residential lots and four tracts including an existing single-family residential dwelling that will be retained with the proposed development. The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. Lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. The subject property is in the Recreation Commercial (RC) Zone.

Application SD22-01 is pending the approval of Conditional Use application CU22-02 and Planned Development Overlay application PD22-01. Application SD22-01 is being filed simultaneously with application CU22-02 and PD22-01.

APPLICANT: Laura LaRoque, Udell Engineering and Land Surveying, LLC

PROPERTY OWNER: Troy Cummins DBA Santiam River Development, LLC

FILE NUMBER: SD22-01

PROPERTY LOCATION: 1400 Clark Mill Road, Sweet Home, OR 97386; Identified on the

Linn County Assessor's Map as 13S01E29 Tax Lot 03502.

REVIEW AND

DECISION CRITERIA: Sweet Home Municipal Code Section(s) 16.12, 16.16, 17.60.030

through 17.60.050, and 17.80.

HEARING DATE &TIME: March 3, 2022, at 6:30 PM

HEARING LOCATION: City Hall Council Chambers, 3225 Main Street, Sweet Home,

Oregon 97386

STAFF CONTACT: Angela Clegg, Associate Planner

Phone: (541) 367-8113

REPORT DATE: February 24, 2022

I. PROJECT AND PROPERTY DESCRIPTION

The application under consideration is a proposed tentative subdivision plat for a 42-lot residential subdivision and four tracts with concurrent conditional use and planned development approval to allow residential uses not related to or in conjunction with a recreational development in the Recreational Commercial (RC) zoning district. The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. The subdivision is approximately 13.37 acres and improved with an existing single-family residential dwelling which will be retained with the proposed development.

<u>Applicants Summary:</u> The property is in a partially developed neighborhood. To the north is a commercial excavating company located in the Residential Commercial (RC) zone. To the east

and west, are large tract RC zoned properties largely unimproved except for a few single-family dwellings and associated accessory structures. To the south are urban residential lots in the RL zone that are improved with single-family dwellings and associated accessory structures.

The proposal includes a preliminary plan to subdivide the ±13.37-acre site into 42 residential lots and four tracts. As proposed, lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development.

All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2 and 2.5, denote Clark Mill Road is classified as a Collector Street with good curbs, sidewalks, and gutters, respectively. A future arterial street traversing to the north and east of Green River Road and the proposed subdivision is depicted in Figure 4.2.

For utilities, sanitary sewer and water mains would be extended from Clark Mill Road to and through the proposed internal public right-of-way. Upon extension of the mains, the new lots within the proposed subdivision would be able to connect laterals to the mains for utility service. [see Attachment C].

ZONING AND COMPREHENSIVE PLAN DESIGNATIONS:

Property	Zoning Designation	Comprehensive Plan Designation
Subject Property	Recreation Commercial (RC)	Planned Recreation Commercial
Property North	Recreation Commercial (RC)	Planned Recreation Commercial
Property East	Recreation Commercial (RC)	Planned Recreation Commercial
Property South	Residential Industrial Transition (RMT)	Planned Recreation Commercial Medium Density Residential
Property West	Recreation Commercial (RC)	Planned Recreation Commercial

Floodplain Based on a review of the FEMA flood insurance rate map; Panel

41043C0912G, dated September 29, 2010, the subject property is not in the

Special Flood Hazard Area.

Wetlands: Based on a review of the City of Sweet Home Local Wetlands Inventory and

a review of the National Wetlands Inventory Map, the subject property does

contain inventoried wetlands. Identified wetland SSR-31 abuts the development area and wetland SR-32 is located in the area of future

development.

Access: The subject property has frontage and access along Clark Mill Road. The

applicant is proposing to create a local street network within the subdivision

[see Attachment B].

Services: The City water and sewer services are available at the corner of Zelkova

Street and Clark Mill Road. The water and sewer lines will need to be

extended to service the proposed subdivision.

TIMELINES AND HEARING NOTICE:

Mailed/Emailed Notice: February 3, 2022

Notice Published in Newspaper: February 9, 2022

Planning Commission Public Hearing: March 3, 2022 120-Day Deadline: June 2, 2022

Notice was provided as required by SHMC 17.12.120

II. COMMENTS

Joe Graybill Engineering Division:

Regarding the Subdivision for the proposed at the North end of Clark Mill Road, the proposed development will create a community of 42 lots with one roadway in and out. The East-West Collector Street will be using a multiuse path that will work for both access and the necessary right-of-way widths. The interior street network is looped, but as a whole functions like a cul-de-sac. All of Clark Mill Road basically functions the same as a cul-de-sac also, with only one roadway available to Main St. Future development East and North on adjacent lands will eventually link the roadways in various ways. At that point a Traffic Impact Study may be required due to the larger development and multiple routes. The existing private driveway leading to the adjacent north property, is being modified to tie into the Collector St near the Zelkova intersection. The plans indicate a similar condition for city water to the neighborhood. One water line comes into the neighborhood from Clark Mill Road. To provide flow networking and isolation, a water line from the east end of Green River Road needs to connect to the east end of the new Collector St, albeit temporarily for a few years till further development occurs on the east side. The Sanitary Sewer system will connect to Clark Mill Road, which has adequate capacity. Stormwater runoff will be managed and conveyed to the north through a constructed water quality and detention swale on the adjacent Track D parcel. An access road or path on the storm drainage easement will provide maintenance access to the basin and outlet. The city has responsibility for the pipeline and fixtures, while the basin vegetation and channel itself is the responsibility of the homeowners that benefit from its use. The City CEDD-ES has no significant issues with the proposal.

Trish Rice Public Works Dept.:

Streets: The Clark Mill Rd right-of-way extends north beyond the street connection and provides frontage to the Tack property, 13S01E29 03501. The street connection with Clark Mill Rd shall be a tee intersection, not a curve as drawn, to provide for future roadway extension to any future developments of the Tack property. See attached figure. Street improvements on Clark Mill Rd are required from the development to Zelkova St. The planned development will need to incorporate a street naming system beyond Z. Reference SHMC 12.20.030 System of Naming Streets.

Water: Clark Mill Rd has an 8" water main up to Green River Rd and then a 2" water main up to Zelkova St. The water main will need to be upsized to serve the development. Our Capital Improvement Plan identifies a 10" Northern Transmission Main from Clark Mill Rd down Zelkova St and through the quarry park property. The City's Engineer of Record consultant is currently working on a water model which will confirm the necessary transmission main size. On the block between Green River Rd and Zelkova St, the developer shall install an upsized

water main consistent with the sizing requirement for the transmission main. The cost difference to build upsized pipe for City purposes would be eligible for SDC credits in accordance with SHMC 13.12.110 Credits. Developer shall provide a tee with a northwards stubout at the Clark Mill Rd intersection to provide for future water extension northwards.

Sewer: The nearest sanitary manhole is approx. 6ft deep. A sewer pump station may be required to serve the development. The design engineer shall make reasonable efforts to provide sewer by gravity to the extent possible. Developer shall provide a northwards stub at the Clark Mill Rd intersection to provide for future sewer extension northwards. The developer shall submit the engineered sewer plans to DEQ for plan review. DEQ approval shall be obtained prior to the issuance of the City infrastructure permit. Reference https://www.oregon.gov/deg/wg/wgpermits/Pages/planreview.aspx "Engineering plans and specifications for proposed construction, installation, or modification of wastewater disposal systems, treatment works, sewerage systems or common sewers must be submitted to DEQ for review and approval prior to construction, except where exempted. This is required by Oregon Revised Statute 468B.055. OAR 340-052-0015 details plan submittal requirements. OAR 340-052 Appendix A and Appendix B contain requirements for gravity sewerage systems and sewerage pumping stations, respectively."

Drainage: The detention pond is located in the future development phase area. Developer shall indicate what will happen to the detention pond during the future development phase (i.e. protect it, expand it to serve phase 2, etc). The detention pond is proposed to be public. City standard is that detention ponds to serve developments are private. However in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. PW Maintenance has indicated a willingness to maintain the pond if it is part of a City park. CEDD should evaluate whether the creation of a neighborhood park in this vicinity is consistent with the Parks Master Plan. The outfall from the pond crosses onto adjacent property 13S01E28 00700 which is also owned by the applicant. A utility easement is recommended (or may be required, I am not sure) to prevent any disputes with future property owners in perpetuity. The utility easement to the pond has a dropoff with approx. 20% slope. The developer shall grade the easement to reduce the slope and base rock it to provide vehicle & equipment access to all pipes & appurtenances. I recommend constructing the access in accordance with road base requirements so that it won't have to be rebuilt in the future when the road is extended to the future development phase. Reference AASHTO A Policy on Geometric Design of Highways and Streets, 2011 6th Ed section 5.3.1, "Grades for local residential streets should be as level as practical, consistent with the surrounding terrain. Grades for local residential streets should be less than 15 percent." (The 2011 6th Edition is the newest edition the City has access to; the 2018 7th Edition is the current edition which should be used for design.)

Adam Leisinger Building Division:

The Building Program has no issues with this request.

Chief Barringer Sweet Home Fire

District: The Fire District has no issues with this request.

Chris Stevenson

DSL: See Attachment C

Public Comments: No comments as of the issue of this Staff Report.

III. REVIEW AND DECISION CRITERIA

The review and decision criteria for a subdivision are listed below in bold. Staff findings and analysis are provided under each review and decision criterion.

- A. Approval of tentative plans will be granted if the city finds that the proposal substantially conforms to the applicable provisions of Sweet Home Municipal Code Titles 16 and 17 and the comprehensive plan. The following criteria apply:
 - 1. The information required by this chapter has been provided. [SHMC 16.16.040(A)]

<u>Applicant Comments:</u> Chapter 16.16 of the Sweet Home Municipal Code (SHMC) includes sections pertaining to general information, pre-application review, application submittal requirements, land division review procedures, review criteria, conditions of approval, development phasing, duration of tentative plat approval, and extension tentative plat approval.

Section 16.16.010 provides general information to the applicant. This information was taken under advisement during the application submittal process.

Section 16.16.020 of the Sweet Home Municipal Code (SHMC) states that a pre-application conference may be required. Pre-applications were voluntary held on Monday, December 27, 2022, and Tuesday, January 11, 2022.

SHMC 16.16.025 outlines the application submittal requirements which include a tentative subdivision plan set with scaled drawings of existing conditions and proposed improvements. A supplemental tentative subdivision plan set has been included with this application submittal and will be deemed completed in advance of scheduling a public hearing before the Planning Commission.

SHMC 16.16.030 outlines the application review process which is quasi-judicial review with a decision by the Planning Commission and a 12-day appeal period.

SHMC 16.16.040 includes the tentative subdivision, replat, and partition review criteria which are address herein and below, by reference.

SHMC 16.16.050 denotes conditions of approval may be opposed to ensure the proposal conforms to the applicable review criteria.

SHMC 16.16.060 outlines approval periods for subdivision phasing.

SHMC 16.16.060 (16.16.070) indicates that the tentative approval is valid for 12-months from the date of approval of the tentative plat or phased timelines, if applicable

SHMC 16.16.080 allows the Planning Commission to grant a 12-month extension to a tentative approval or phased approval in certain situations.

Therefore, the only information required by Chapter 16.16 is outlined in SHMC 16.16.020, which was provided and deem complete in advance of scheduling a public hearing before the Planning Commission. [see Attachment C].

<u>Staff Findings</u>: SHMC 16.16.025 provides a specific list of requirements for the application, and the applicant provided this information

Based on the above findings, the application complies with this criterion.

- 2. The design and development standards of Sweet Home Municipal Code, Titles 16 and 17 and the comprehensive plan, have been met where applicable. [SHMC 16.16.040(B)]
 - A. Size and shape. Lot and parcel size, width, shape and orientation shall be appropriate for the zone and location of the subdivision, as well as for the type of use contemplated. [SHMC 16.12.030(A)]
 - B. No lot or parcel shall be dimensioned to contain a part of an existing or proposed street. [SHMC 16.12.030(B)]
 - C. Residential lots and parcels shall be consistent with the residential lot size and width standards of Sweet Home Municipal Code Title 17. [SHMC 16.12.030(C)]

YARD SETBACKS AND LOT SIZE AND WIDTH.

In an RC zone, the following special standards shall apply unless modified as a part of a planned development.

- A. Single-family dwellings and accessory uses, including accessory dwellings, shall meet the following minimum standards.
 - 1. Minimum lot size shall be 8,000 square feet.
 - 2. Minimum lot width shall be 80 feet.
 - 3. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be a minimum of 20 feet;
 - b. Side shall be a minimum five feet with a combined minimum of 13 feet:
 - c. Street side shall be minimum of 15 feet;
 - d. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
 - e. Rear shall be a minimum of 15 feet.
 - 4. Detached accessory dwellings shall not exceed 20 feet in height at the apex of the roof. All other buildings shall not exceed 30 feet in height.
 - 5. Building coverage shall not exceed 35% of the land area.
 - 6. A carport or garage is required for each single-family dwelling; not including accessory dwellings.
 - 7. Off-street parking will be based on the city parking standards.
- B. Two-family dwellings and accessory uses shall meet the following standards.
 - 1. Minimum lot size shall be 5,000 square feet.
 - 2. Minimum lot width shall be 60 feet.
 - 3. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be a minimum of 20 feet;
 - b. Side shall be a minimum of five feet;
 - c. Street side shall be minimum of 15 feet:
 - d. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors: and
 - e. Rear shall be a minimum of ten feet.
 - 4. Building height shall not exceed 40 feet.
 - 5. Building coverage shall not exceed 50% of the land area.
 - 6. A carport or garage for each unit is required.
 - 7. Off-street parking will be based on the city parking standards.
- C. Multi-family dwellings and accessory uses shall meet the following standards.

- 1. Minimum lot size shall be 1,245 square feet per unit.
- 2. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be 20 feet;
 - b. Side shall be a minimum ten feet;
 - c. Street side shall be minimum of 15 feet:
 - d. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
 - e. Rear shall be a minimum of ten feet.
- 3. Building height shall not exceed 40 feet.
- 4. Building coverage shall not exceed 60% of the land area.
- 5. Off-street parking will be based on the city parking standards.
- D. Single-family attached dwellings shall meet the following standards.
 - 1. Minimum lot size shall be 1,245 square feet per unit.
 - 2. Minimum yard setbacks:
 - a. Front, from either a public or private street, shall be 20 feet;
 - b. Sides between units shall be zero;
 - c. Sides on exterior boundaries shall be five feet;
 - d. Street side shall be a minimum of 15 feet;
 - e. A garage shall have a minimum setback of 20 feet from the point of access to the vehicle doors; and
 - f. Rear shall be a minimum of ten feet.
 - 3. Building height shall not exceed 40 feet.
 - 4. Building coverage shall not exceed 60% of the land area.
 - 5. Off-street parking will be based on the city parking standards.
- E. Commercial establishments shall meet the following standards.
 - 1. Off-street parking will be based on the city parking standards.
 - 2. A minimum of 15% of the land area shall be designed as open space with appropriate landscaping. To the maximum extent feasible, natural features of the land shall be preserved.
 - 3. Building height shall not exceed 45 feet.
 - 4. Yard setbacks:
 - a. Front, from either a public or private street, shall be 20 feet; and
 - 1) Sides, none, except if abutting residential zones, and then the side vard shall be at least ten feet.
 - 2) The required side yard shall be increased by one-half foot for each foot the building height that exceeds 20 feet.
 - 3) Rear, none, except if abutting residential zones, and then the rear yard shall be at least ten feet.
 - 4) The required rear yard shall be increased by one-half foot for each foot that the building height exceeds 20 feet.

<u>Applicant Comments</u>: SHMC Chapter 16.12 entitled Design Standards includes sections pertaining to general development standards and design criteria, streets, blocks, lots and parcels, easements, water systems, sanitary sewer systems, storm water and surface drainage, lot grading, erosion control, underground utilities, and large tract land divisions.

SHMC 16.12.015 states that the developer is responsible for the design and improve all public and private improvements associated with the proposed development. All lots within the subdivision would be provided access from Clark Mill Road and proposed internal public rights-of-way. Figures 2.2, denote Clark Mill Road is classified as a Collector Street. A conceptual future arterial street alignment and bicycle and pedestrian route is depicted in Figure 4.2 which traverses along the north of the subject property and east of Green River Road and the proposed subdivision. Notably, the Sweet Home Transportation Plan (TSP) bases the conceptual future street classification on a former development proposal entitled the Santiam River Club (formerly Salmon Run), which was a master planned community of a 752.19-acre site, which included mixed-use development consisting of 1,575 residential units, related

commercial land uses, open space, institute, and two hotels. Table 6 in the TSP provides a general guide to the functional classification of streets for various levels of ADT and travel speed. Local streets generally have Annual Daily Traffic (ADT's) of 1,000 vehicles or less and speed of 25 MPH or less. Collector streets generally have ADTs of 1,500 to 5,000 with speeds of 25 MPH. Minor arterial streets have ADTs from 3,000 to 10,000 with speeds greater than 25 MPH. Based on the current projections for development (and associated ADT's) of the former Santiam River Club (formerly Salmon Run) 752.19-acre site, the conceptual future street alignment is anticipated to be reclassified from an arterial street to a collector street during the next TSP update.

SHMC 16.16.020 includes the street design standards by street classification. Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-foot-wide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide multi-use path to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street, as shown on the Tentative Lot Layout plan set. Other street standards such as street alignment, future extensions of streets, intersection angles, dead end streets, grades, curves, access, bicycle, and pedestrian ways have additionally been designed to the city standards, as shown on the Tentative Lot Layout plan set.

SHMC 16.12.025 states that block and perimeter length must consider property shape, traffic flow, fire safety, access control onto adjacent streets, natural features, access to school, access to parks, mid-block pedestrian ways, and existing development. These provisions were considered during the subdivision design, as shown on the Tentative Lot Layout plan set.

SHMC 16.12.030 includes considerations for lot dimensions and configuration.

SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and 60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings.

SHMC 16.12.040 – 16.12.050 require water, sanitary sewer, storm water, and surface drainage to be designed to city standards and approved by the City Engineer. As shown on the preliminary grading, storm drain, and utilities plans all proposed improvements will comply with city standards. A condition of approval may include approval of the final grading, storm drain, and utilities plans prior to site improvements.

SHMC 16.12.055 – 16.12.060 pertain to lot grading and erosion control. A condition of approval may include approval of the final grading and erosion control plans prior to site improvements.

SHMC 16.12.070 requires all permanent franchise utility services to lots be provided from underground facilities. No overhead utilities facilities are proposed with this application.

SHMC 16.12.075 states requirements may be imposed to allow large lots or parcels to be subdivided in the future. Streets and utilities improvements will be provided to the site's north and east property lines to allow for future development to abutting underdeveloped parcels.

SHMC 17.08.100 includes access standards which limit the maximum driveway width based on number of driveways and property frontage. Lot frontage ranges from 43 feet to 143 feet with average frontage width of 72 feet. Therefore, the driveway width will vary for 25 feet to 30 feet. All access standards will be verified at the time of a building permit.

SHMC Chapter 17.60 included special development standards for residential development.

SHMC 17.60.040 requires a minimum 8,000 square foot lot size and 80-foot lot width for development of a single-family dwelling and accessory uses; a minimum 5,000 square foot and

60-foot lot width for two-family dwellings and accessory uses; and a minimum 1,245 square feet per unit for single-family attached dwellings. As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet with an average of 83 feet. The proposed lot sizes will meet or exceed the minimum standards for single-family, two-family, and single-family attached dwellings in the RC zoning district with approval of the requested Planned Development.

Setback standards per SHMC 17.60.040 will be reviewed for conformance at the time of a building permit. However, compliance with the minimum lot dimensional standards will allow sufficient area to meet setback standards at that time.

No other sections in Chapter 17 are applicable at the time of a tentative subdivision approval. However, compliance with subdivision design standards and lot dimensional standards will allow sufficient lot area to meet site development standards at the time of development.

Applicable Comprehensive Plan Policies are as follows: Residential Land Use Policies: Policy 1 Residential areas will offer a wide variety of housing types in locations best suited to each housing type. Policy 3 the city encourages flexibility in design to promote safety, livability, and preservation of natural features. Policy 4 Sweet Home establishes density recommendations in the plan in order to maintain property relationships between proposed public facilities, services, and population distribution.

The proposed development conforms with the Residential Land Use policies above by having a range of lot sizes to allow for development of dwelling types permitted in the RC zone. *Policy 1 as a general guideline, all streets shall carry volumes and speeds at the appropriate range for all street classifications as described in the Functional Classification Guidelines. Policy 3 The roadway design standards in the Transportation System Plan shall be implemented in the land development and land division ordinances for the development of future roadway facilities. Policy 5 The standard for Pedestrian and Bicycle System improvements listed in the Transportation System Plan, shall be implemented when reviewing new development.*

Findings of fact concerning the location and design of streets are provided under finding 2.3 above, and Criterion E below, which are incorporated herein by reference. *Public Facilities: Policy 11 To assist development in funding of water main extensions, the city should continue it polices of: 1) providing reimbursement agreements to developments and abutting property owners for main line extensions costs that benefit other properties; 2) Paying for oversizing of main lines. Policy 12 The use of nonstructural storm water controls (land use policies and regulations) shall be implemented where appropriate to insure proper use and enhancement of naturally occurring runoff-control features. <i>Policy 17 The City shall continue with some form of development charge levied against new development for the actual cost of extending sewage treatment service. Policy 18 The City shall review franchise agreements to ensure residents have access to the appropriate level of service.*

Findings of fact concerning the location and design of public and private utilities are provided under Criterion F below and incorporated herein by reference. Citizen Involvement Policies: Policies: 1 - 7.

The application has been processed in accordance with public notification and public hearing procedures under SHMC 16.16.030, which satisfy Citizen Involvement Policies 1-7 of the Comprehensive Plan. [see Attachment C].

<u>Staff Findings</u>: Based on a review of the applicant's site plans (Attachment B), and the applicant's Subdivision and Conditional Use Application summary (Attachment C), lot depth would not exceed two and one-half times the average width. There is a portion of each lot where the lot width would be at least 60 feet in width for multi-family dwellings and 80 feet in width for single-family dwellings. No lot would be dimensioned to contain part of an existing or proposed street.

In SHMC 17.60.040 the minimum lot width for a single-family dwelling is 80 feet (17.60.040.A.2), and the minimum lot width for two family dwellings is 60 feet (17.60.040.B.2). Staff feels the lot widths are in error and should have been reversed when the code was created.

The applicant intends on the Planned Development Overlay to be applied to the entire lot, including the 13.37-acre subdivision and the 5-acre future development. PD22-01 is being applied for concurrently with the Subdivision.

Staff finds that approval of the Planned Development Overlay, gives the applicant a greater variety and diversification between buildings and open spaces in the Subdivision proposal. The Planned Development will allow for modifications to site development standards of the proposed subdivision, such as lot widths, without changes in use by the underlying zone.

Based on the above findings, the application complies with these criteria.

D. Lot depth shall not exceed two and one-half times the average width. $[\mathsf{SHMC}\ 16.12.030(\mathsf{D})]$

Applicant Comments: SHMC 16.12.030(D)(H) states that lot depth cannot exceed 2.5 the average lot width, lot side lines at right angles to the street as far as practicable, and each lot must maintain a frontage width of at least 25 feet. As proposed, lots sizes would range in size from 8,032 square feet to 12,920 square feet with an average lot size of 9,105 square feet. Lot width range from 67 feet to 110 feet with an average of 83 feet. Lot depth range from 85 feet to 130 feet and does not exceed the maximum lot depth of 207 feet (based on the average lot depth of 83 feet). [see Attachment C]

<u>Staff Findings:</u> Based on the review of the applicant's site plans (Attachment B), the lot depths shall not exceed two and one-half times the average lot width.

Based on the above findings, the application complies with these criteria.

E. Frontage. Each lot or parcel, except those abutting private streets, shall abut upon a publicly owned street, other than an alley, for a width of at least 25 feet. [SHMC 16.12.030(E)]

<u>Applicant Comments:</u> All lots are proposed to have frontage on and access to a public street. Frontages are all more than the 25-foot minimum. [see Attachment C]

<u>Staff Findings</u>: Based on a review of the applicant's site plans (Attachment B), the proposed lots would have at least 25 feet of frontage along a public road.

Based on the above findings, the application complies with this criterion.

- F. Access easements. Where no other practical access to lots or parcels exists, the Planning Commission may allow an access easements for actual access to lots or parcels. [SHMC 16.12.030(F)]
 - 1. Joint use driveways. [SHMC 17.08.100(C)(6)]
 - a. Joint use driveways are permitted.
 - b. A joint use driveway shall comply with International Fire Codes
 - c. A joint use driveway that serves four or more lots or parcels shall be developed to the standards of a local street.
 - d. Where the city approves a joint use driveway, the property owners shall record an easement with the deed allowing joint use of and cross access between adjacent properties. The owners of the properties agreeing to joint use of the driveway shall record a joint maintenance agreement with the deed, defining maintenance responsibilities of property owners. The applicant shall provide a fully executed copy of the agreement to the city for its records, but

the city is not responsible for maintaining the driveway or resolving any dispute between property owners.

Applicant Comments: SHMC 16.12.035 requires easements for public utilities not located within public right-of-way, drainage channels, and franchise utilities abutting the right-of-way. The only proposed private easements are for franchise utilities and drainage. All proposed private drainage easements are denoted on the Preliminary Lot Layout (Sheet C2.0). The proposed 10-foot-wide private utility easement abuts the rights-of-way, which is greater than the 7-foot-wide franchise utility easement standard. [see Attachment C]

<u>Staff Findings</u>: The applicant has proposed an easement for franchise utilities and drainage. The applicant has not proposed a joint use driveway.

Based on the above findings, the application complies with this criterion.

- G. Through lots should be avoided except where they are essential to provide separation of residential development from non-residential activities, arterial streets, or to overcome a specific disadvantages of topography and orientation. [SHMC 16.12.030(G)]
 - A planting screen easement of at least ten feet in width and across which there shall be no right of access may be required along the lines of lots or parcels abutting a collector or arterial street or other incompatible uses.
 - 2. Lots shall be served from only one side via a local street.
 - 3. A through lot shall have the yard abutting a street that has no access to the back yard and shall utilize setbacks for a back yard as per the underlying zone standards.

Applicant Comments: There are no through lots. [see Attachment C]

<u>Staff Findings</u>: The applicant has not proposed a through lot with the modification.

Based on the above findings, the application complies with this criterion.

- H. Lot side lines. The side lines of lots, as far as practicable, shall run at right angles to the street upon which the lots face. [SHMC 16.12.030(H)]
 - 1. Topographical conditions or street configurations may warrant an angle.
 - 2. Generally, any angle should not exceed 30° from a right angle to the street.

<u>Staff Findings</u>: As depicted on Attachment B, the proposed parcels would have side lines that are at, or very close, to right angles to a public road.

Based on the above findings, the application complies with this criterion.

I. Flag Lots. Flag lots should be avoided if local street connection can reasonably be included in lieu of the flag lot configuration. The thin strip of land, known as the flag pole, which provides access to the lot(s) furthest from the street shall not be used in determining lot size, lot width or yard setback requirements. [SHMC 16.12.030(I)]

Applicant Comments: There are no flag lots. [see Attachment C]

Staff Findings: The applicant has not proposed any flag lots.

Based on the above findings, the application complies with this criterion.

J. If special setbacks are to be established in a subdivision or partition through the variance process, they shall be shown on the tentative plan and final plat and included in the deed restrictions. [SHMC 16.12.030(J)]

<u>Staff Findings</u>: The applicant has not proposed any special setbacks. Staff finds that the configuration of the proposed subdivision lots meets these criteria

Based on the above findings, the application complies with this criterion.

3. Development of any remainder of the property under the same ownership can be accomplished in accordance with this code. [SHMC 16.16.040(C)]

<u>Applicant Comments</u>: The proposal will divide the subject property into 42-lots and four tracts. They resultant lots will be able to be developed with residential uses not related to or in conjunction with a recreational development per SHMC 17.60.040, with conditional use approval. There is no other remainder of land to consider. Therefore, this criterion is met. [see Attachment C]

<u>Staff Findings</u>: Staff finds that the remaining, approximate 5 acres, identified as future development on the site plan, can be developed in accordance with this code. The applicant is proposing to create 42 residential lots, 4 tracts, new streets, and associated utilities. As reviewed in this staff report, the lots would meet the minimum lot size of the zone and would be configured so that they could accommodate a residential dwelling.

Based on the above findings, the application complies with this criterion.

4. Adjoining land can be developed or is provided access that will allow its development in accordance with all applicable city codes. [SHMC 16.16.040(D)]

Applicant Comments: Property to the north: The adjoining property to the north at 2201 Clark Mill Road have and will maintain access from the north terminus of Clark Mill Road. Properties to the east: The adjoining properties to the east at 1388 Green River Road have and will maintain access from the east terminus of Green River Road. Property to the south: Adjoining properties to the south have access to and frontage on Green River Road and/or Clark Mill Road. Property to the west: Adjacent properties to the west have access to and frontage on Zelkova Street and/or Clark Mill Road. The proposed subdivision will not impact existing access for adjoining properties, nor will it impact the ability of adjoining land to develop. Therefore, this criterion is met. [see Attachment C]

<u>Staff Findings</u>: Staff has not identified any features of this proposed subdivision that would inhibit development on adjoining property.

Based on the above findings, the application complies with this criterion.

5. The proposed street plan provides for the circulation of traffic and meets the street design standards of this title. [SHMC 16.16.040(E)]

Applicant Comments: The proposed tentative subdivision plat application to divide one ±13.37acre parcel into 42-lot residential subdivision with four tracts. All resultant lots will be able to be developed with a single-family, two-family, and/or attached single-family dwelling. All proposed streets are designed in accordance with SHMC 16.16.020 per the collector and local street classifications. Site internal circulation will be provided by the development of a public streets system. To the south of the subdivision is a proposed east/west collector street with a 53-foot-wide right-of-way, 25-foot-wide curb-to-curb width, with a 4-foot-wide planter and 5-footwide sidewalk to the north and a 4-foot-wide planter and 12-foot-wide sidewalk to the south of the roadway. All other local streets are designed with a 52-foot-wide right-of-way, 32-foot-wide curb-to-curb width with 4-foot-wide planter and 5-foot-wide sidewalk on each side of the street. as shown on the Tentative Lot Layout plan set. The proposed subdivision will result in 42 residential lots that are anticipated to each be developed with a single-family dwelling. Based on the Institute of Transportation Engineers (ITE) trip generation rates, a single-family residence would add 9.44 vehicle trips per day, per parcel to the public street system (i.e., 396 trips), resulting in 42 new peak PM vehicle trip, per parcel, per day. Sweet Home's Transportation System Plan does not identify any level of service or congestion issues adjacent to the proposed development. [see Attachment C]

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<u>Staff Findings</u>: Per the staff engineers' comments in Section II: The East-West Collector Street will be using a multiuse path that will work for both access and the necessary right-of-way widths. The interior street network is looped, but as a whole functions like a cul-de-sac. All of Clark Mill Road basically functions the same as a cul-de-sac also, with only one roadway available to Main St. Future development East and North on adjacent lands will eventually link the roadways in various ways. At that point a Traffic Impact Study may be required due to the larger development and multiple routes. The existing private driveway leading to the adjacent north property, is being modified to tie into the Collector St near the Zelkova intersection.

Per the Public Works comments in Section II: The Clark Mill Road right-of-way extends north beyond the street connection and provides frontage to the Tack property, 13S01E29 03501. The street connection with Clark Mill Road shall be a tee intersection, not a curve as drawn, to provide for future roadway extension to any future developments of the Tack property. (see Attachment D). Street improvements on Clark Mill Road are required from the development to Zelkova Street. The planned development will need to incorporate a street naming system beyond Z. Reference SHMC 12.20.030 System of Naming Streets.

With the above conditions, the application complies with this criterion.

6. The location and design allows development to be conveniently served by public utilities. [SHMC 16.16.040(F)]

Applicant Comments: Water: City utility maps show 8-inch public water mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site. Connections to the existing public water mains and extension of the public water services within proposed rights-of-way are depicted on the Utility Plan. These improvements may be included as a condition of approval for completion prior to the approval of the final plat. Development of each of the proposed parcels will require connection to the public water system at the time of development. These improvements may be included as a condition of approval for completion prior to the issuance of a final occupancy permit.

Sanitary Sewer: City utility maps show 8-inch public sanitary sewer mains in Clark Mill Road near the intersections of Zelkova Road near the south property line of the subject site. Connections to the existing public sanitary sewer mains and extension of the public sanitary sewer services within proposed rights-of-way are depicted on the Preliminary Utility Plan. Sanitary sewers will be installed to serve each new development and to connect developments to existing mains in accordance with the provisions of the Standard Specifications Manual. The city engineer shall approval all sanitary sewer plans and proposed systems prior to issuance of development permits involving sewer service.

Storm Drainage: It is acknowledged that it is the property owner's responsibility to ensure that any proposed grading, fill, excavation, or other site work does not negatively impact drainage patterns to, or from, adjacent properties. Private drainage systems can be utilized to address potential negative impacts to surrounding properties. Private drainage systems that include piping will require a plumbing permit from the Building Division prior to construction. Private drainage systems crossing multiple properties require reciprocal use and maintenance easements and can be shown on the final plat. At the time of development, the type of private drainage system, as well as the location and method of connection to the public system, must be reviewed and approved by the city.

Franchised Utilities: Franchised utilities such as power, television, phone, and gas are available to the property via a 10-foot-wide private utility easement along abutting right-of-way. [see Attachment C]

<u>Staff Findings</u>: Per the staff engineer's comments in Section II above: one water line comes into the neighborhood from Clark Mill Road. To provide flow networking and isolation, a water line from the east end of Green River Road needs to connect to the east end of the new collector

street, albeit temporarily for a few years till further development occurs on the east side. The Sanitary Sewer system will connect to Clark Mill Road, which has adequate capacity. Stormwater runoff will be managed and conveyed to the north through a constructed water quality and detention swale on the adjacent Track D parcel. An access road or path on the storm drainage easement will provide maintenance access to the basin and outlet. The city has responsibility for the pipeline and fixtures, while the basin vegetation and channel itself is the responsibility of the homeowners that benefit from its use.

Per the Public Works comments in Section II above: Clark Mill Road has an 8" water main up to Green River Road and then a 2" water main up to Zelkova Street. The water main will need to be upsized to serve the development. Our Capital Improvement Plan identifies a 10" Northern Transmission Main from Clark Mill Road down Zelkova Street and through the quarry park property. The City's Engineer of Record consultant is currently working on a water model which will confirm the necessary transmission main size. On the block between Green River Road and Zelkova Street, the developer shall install an upsized water main consistent with the sizing requirement for the transmission main. The cost difference to build upsized pipe for City purposes would be eligible for SDC credits in accordance with SHMC 13.12.110 Credits. The developer shall provide a tee with a northwards stubout at the Clark Mill Road intersection to provide for future water extension northwards.

The nearest sanitary manhole is approximately 6ft deep. A sewer pump station may be required to serve the development. The design engineer shall make reasonable efforts to provide sewer by gravity to the extent possible. The developer shall provide a northwards stub at the Clark Mill Road intersection to provide for future sewer extension northwards. The developer shall submit the engineered sewer plans to Department of Environmental Quality (DEQ) for plan review. DEQ approval shall be obtained prior to the issuance of the City infrastructure permit.

The detention pond is located in the future development phase area. The developer shall indicate what will happen to the detention pond during the future development phase (i.e. protect it, expand it to serve phase 2, etc). The detention pond is proposed to be public. City standard is that detention ponds to serve developments are private. However, in this case the City may wish to discuss with the developer an option incorporating the detention pond into a City park. Public Works Maintenance has indicated a willingness to maintain the pond if it is part of a City park. The Community and Economic Development Department (CEDD) should evaluate whether the creation of a neighborhood park in this vicinity is consistent with the Parks Master Plan. The outfall from the pond crosses onto adjacent property 13S01E28 00700 which is also owned by the applicant. A utility easement is recommended to prevent any disputes with future property owners in perpetuity. The utility easement to the pond has a dropoff with approximately 20% slope. The developer shall grade the easement to reduce the slope and base rock it to provide vehicle and equipment access to all pipes and appurtenances. I recommend constructing the access in accordance with road base requirements so that it won't have to be rebuilt in the future when the road is extended to the future development phase.

With the above conditions, the application complies with this criterion.

7. Any special features of the site, including topography, floodplains, wetlands, vegetation, or historic sites, have been adequately considered, and protected if required by city, state or federal law. [SHMC 16.16.040(G)]

<u>Applicant Comments</u>: The site does not contain any steep slopes. As shown on the Existing Conditions sheet, the subject property slopes slightly approximately 567 feet to 559 feet from east to west (see Exhibit A). The National Wetland Inventory and Local Wetland Inventory do not depict a wetland on the subject site (see Exhibit B). The applicable Flood Insurance Rate Map (FIRM) for the subject site is map no. 41043C0912G, dated September 29, 2010. Based

on this FIRM, the subject property is located outside of the Special Flood Hazard Area, otherwise known as the 100-year floodplain (see Exhibit C)). However, there is no development proposed with this application. Therefore, there is no impact to the special flood hazard area. The subject site is not located in a historic district nor are there any known archaeological sites on the property. [see Attachment C]

Staff Findings: Based on a review of the FEMA flood insurance rate map; Panel 41043C0912G, dated September 29, 2010, the subject property is not in the Special Flood Hazard Area. Based on a review of the City of Sweet Home Local Wetlands Inventory and a review of the National Wetlands Inventory Map, the subject property does contain inventoried wetlands. The identified wetlands SSR-31 and SSR-32 are located on the subject property but are outside the proposed subdivision area. Staff recommends that the applicant contact the Department of State Lands (DSL) and the Corps of Engineers to verify if there will be additional permitting required.

Staff recommends a conditional of approval that a wetland delineation be recommended prior to development and the applicant comply with all applicable local, state, and federal requirements.

With the above conditions, the application complies with this criterion.

8. If the tentative plan provides for development in more than one phase, the Planning Commission must make findings and conclusions that such phasing is necessary due to the nature of the development. [SHMC 16.16.040(H)]

<u>Applicant Comments</u>: Phasing is not proposed with this application. Therefore, this review criterion is not applicable. [see Attachment C]

Staff Findings: The applicant is not proposing to phase the proposed subdivision (SD22-01).

Based on the above findings, the application complies with this criterion.

- 9. An application for residential development can be denied based on a lack of school capacity if: [SHMC 16.16.040(I)]
 - a. The city has been informed by the Sweet Home School District that their adopted school facility plan has identified the lack of school capacity; and $[SHMC\ 16.16.040(I)(1)]$
 - b. The city has considered option to address school capacity; and [SHMC 16.16.040(I)(2)]
 - c. The capacity of a school facility is not the basis for a development moratorium under O.R.S. 197.505 to 197.540. [SHMC 16.16.040(I)(3)]
 - d. This section does not confer any power to the school district to declare a building moratorium. [SHMC 16.16.040(I)(4)]

<u>Applicant Comments</u>: The applicant is not aware of any school capacity restraints currently, nor are any anticipated. Therefore, this review criterion is not applicable. [see Attachment C]

<u>Staff Findings</u>: The City has not been informed by the Sweet Home School District that their adopted school facility plan has identified a lack of school capacity. Staff does not recommend that this application be denied based on a lack of school capacity.

Based on the above findings, the application complies with this criterion.

B. Conditions of Approval.

- 1. The approving authority may attach conditions of approval of a tentative subdivision or partition plan to ensure that the proposal will conform to the applicable review criteria. [SHMC 16.16.050(A)]
- 2. Conditions of approval may include, but are not limited to, the following: [SHMC 16.16.050(B)]

- a. Street improvements as required to assure that transportation facilities are adequate for the proposed development, both on and off of the subject property.
- b. Storm water drainage plans
- c. Fencing.
- d. Landscaping.
- e. Public land dedication. [SHMC 16.16.050(B)(1 through 5)]

Staff Findings: The applicant is requesting to subdivide an approximately 13.37-acre site into 42 residential lots and four tracts including an existing single-family residential dwelling that will be retained with the proposed development. The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. Lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. The subject property is in the Recreation Commercial (RC) Zone.

To ensure compliance staff recommends a condition of approval that upon development of the proposed parcels, the property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.

Staff has recommended conditions of approval, listed in Section IV below, that act to ensure that the final subdivision plat comply with the application that has been proposed. Additional conditions of approval may be required if any of the subject parcels are further divided under a future application or if they are physically developed with a residence.

With the above conditions, the application complies with this criterion.

- C. Duration of Tentative Plan Approval. [SHMC 16.16.070]
 - 1. Approval of a tentative plan shall be valid for 12 months from the date of approval of the tentative plan, provided that if the approved tentative plan provides for phased development, the approval shall be valid for the time specified for each phase, subject to the limitations of § 16.16.060 of this chapter. [SHMC 16.16.070(A)]
 - 2. If any time limitation is exceeded, approval of the tentative subdivision plan, or of any un-platted phase of the tentative subdivision plan shall be void. Any subsequent proposal by the applicant for division of the property shall require a new application. [SHMC 16.16.070(B)]

<u>Staff Findings</u>: The applicant requests approval of a planned development overlay in conjunction with the tentative subdivision plat to be valid for a period of two years of the effective date of the notice of decision. The applicant further requests approval of a planned development overlay in conjunction with the future development area to be valid for a period of four years of the effective date of the notice of decision. Extensions shall be permitted as allowed under SHMC 16.16.080.

With the above conditions, the application complies with these criteria.

D. <u>Final Subdivision Plat</u>. Within one year from date of the approval of the tentative plan, the applicant shall prepare a final plat in conformance with the approved

tentative plan, the provisions of this title and the provisions of O.R.S. Chapter 92. $[SHMC\ 16.20.010(B)(1)]$

<u>Staff Findings</u>: Within one year from date of the approval of the tentative plan, the applicant shall prepare a final plat in conformance with the approved tentative plan, the provisions of this title and the provisions of O.R.S. Chapter 92. The applicant shall submit a final subdivision plat for approval by the City according to the procedures and requirements of SHMC 16.20. The applicant shall provide all information required by SHMC 16.20.

IV. CONCLUSION AND RECOMMENDATION

Based on the findings discussed in Section III above, staff recommends that this application be **approved**. The application shall be subject to compliance with the conditions listed below, as required by the findings of fact presented in the Review Criteria (Section III), above. Any modifications to the conditions listed below would require approval in accordance with provisions of law (e.g., variance, subsequent land use application, etc.).

If the Planning Commission approves this application, staff recommends that the conditions of approval listed below be required in order to ensure that the application is consistent with the findings in the Review and Decision Criteria (Sections III) and as required by the Sweet Home Municipal Code and other provisions of law. Appeals to the Land Use Board of Appeals (LUBA) may only be based on Review and Decision Criteria listed above.

Recommended Conditions If the Application is Approved:

- 1. The final configuration of the proposed lots shall substantially conform to the plot plan reviewed in this application (See Attachment B). The final configuration to subdivide an approximately 13.37-acre site into 42 residential lots, a 5-acre future development, four tracts, and an existing single-family residential dwelling that will be retained with the proposed development. The subject property is to the northeast of the Zelkova Street and Clark Mill Road intersection and is identified by 1400 Clark Mill Road and Linn County Tax Assessor's Map No. 13S01E29 Tax Lot 3502. Lots sizes would range in size from 8,032 square feet to 12,290 square feet. All lots would be eligible to be developed with single, two-family, and/or single-family attached dwellings and accessory uses with approval of a conditional use permit allowing residential uses not related to or in conjunction with a recreational development [SHMC 17.60.030(D)]. The subject property is in the Recreation Commercial (RC) Zone.
- 2. The approval of Conditional Use Application CU22-02 allowing for a residential subdivision in the Recreation Commercial (RC) Zone.
- 3. The approval of Planned Development Application PD22-01 allowing for single-family dwelling lot widths to be a minimum of 60 feet.
- 4. The applicant shall change the name of Zelkova Road to Zelkova Street on the site plan.
- 5. Per SHMC 12.20.030, the applicant shall incorporate a street naming system beyond Z.
- 6. The applicant shall provide a tee intersection at the intersection of Clark Mill Road and the entrance to the subdivision (see Attachment D).
- 7. The applicant shall provide street improvements on Clark Mill Road from the development to Zelkova Street.
- 8. The applicant shall upsize the water main from 2" to 8" from Green River Road to Zelkova Street, install an upsized water main consistent with the sizing requirement for the

- transmission main, and shall provide a tee with a northwards stubout at the Clark Mill Road intersection to provide for future water extension northwards.
- 9. SHMC 16.12.040 WATER SYSTEM. The design shall be to city standards and shall be approved by the City Engineer. The design shall take into account provisions for extension beyond the subject property. The design shall adequately loop the city system.
- 10. The applicant shall provide a northwards stub at the Clark Mill Road intersection to provide for future sewer extension northwards and shall submit the engineered sewer plans to the Department of Environmental Quality for plan review.
- 11. SHMC 16.12.045. SANITARY SEWER SYSTEM. The design shall be to city standards and shall be approved by the City Engineer. The design shall take into account capacity and grade to allow for desirable extension beyond the subject property.
- 12. Staff recommends a utility easement from the pond in Tract D to Lot 700, also owned by the applicant, to prevent any disputes with future property owners in perpetuity.
- 13. The applicant shall grade the utility easement to the pond (Tract D) to reduce the slope and base rock the easement to provide vehicle and equipment access to all pipes and appurtenances.
- 14. Upon development of the proposed parcels, the property owner shall construct all applicable street, sidewalk and storm drain improvements that are required by, and according to the provisions of, the Sweet Home Municipal Code at the time of development. All public improvements must comply with the standards listed in the SHMC at the time of development.
- 15. The new property lines shall be situated so that all buildings and structures comply with yard (setback) requirements of the Recreation Commercial (RC) zone.
- 16. Improvements within the subdivision shall be installed at the expense of the subdivider as required by SHMC 16.24.050. Improvements shall be made under the procedures and specifications listed in SHMC Chapter 16.24.
- 17. Within two years from date of the approval of the tentative plan, the applicant shall prepare a final plat in conformance with the approved tentative plan, the provisions of the Sweet Home Municipal Code (SHMC) 16.20 and the provisions of O.R.S. Chapter 92. The applicant shall submit the final plat for City review as required by SHMC 16.20. The final plat shall include the information listed in SHMC 16.20.030.
- 18. Approval of a development plan shall be valid for two-year period from the date of approval without documented progress to complete implementation of an approved development plan. Approval of a development plan associate with the future development shall be valid for a four-year period from the date of approval without documented progress to complete implementation of an approved development plan. At its discretion and without a public hearing, the Commission may extend the approval one time for a period not to exceed two additional years.
- 19. The applicant shall obtain all applicable development permits which include, but are not limited to: Public Works permits, development permits including building permits, and erosion control permits. The applicant shall obtain a 1200-C Stormwater Permit from the Oregon Department of Environmental Quality and any Department of State Lands permits as applicable.

V. PLANNING COMMISSION ACTION

In taking action on a subdivision, the Planning Commission will hold a public hearing at which it may either approve or deny the application. The decision on the application must be based on the applicable review and decision criteria. If approved, the Planning Commission may impose conditions of approval. Staff's recommended conditions are included in Section IV.

<u>Appeal Period</u>: Staff recommends that the Planning Commission's decision on this matter be subject to a 12-day appeal period from the date that the notice of decision is mailed.

Order: After the Planning Commission makes a decision, staff recommends that the Planning Commission direct staff to prepare an order that is signed by the Chairperson of the Planning Commission. The Order would memorialize the decision and provide the official list of conditions (if any) that apply to the approval; if the application is approved.

Motion:

After opening the public hearing and receiving testimony, the Planning Commission's options include the following:

- 1. Move to approve application SD22-01; including the conditions of approval listed in Section IV of the Staff Report; adopting the findings of fact listed in Section III of the staff report, the setting of a 12-day appeal period from the date of the mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 2. Move to deny application SD22-01; including adopting findings (specify), the setting of a 12-day appeal period from the date of mailing of the decision, and hereby direct staff to prepare an order to be signed by the Chair to memorialize this decision.
- 3. Move to continue the public hearing to a date and time certain (specify); or
- 4. Other.

V. ATTACHMENTS

- A. Subject Property Map
- B. Tentative Subdivision Maps
- C. Wetlands Land Use Notification Response
- D. Public Works Attachments
- E. Application and Supporting Documentation Provided by the Applicant
- F. Sweet Home Local Wetland Inventory Map

The full record is available for review in the Community and Economic Development Department office during normal business hours. The office is located at 3225 Main Street, Sweet Home, OR 97386.



Date: 1/25/22





Wetland Land Use Notice Response

Response Page

Department of State Lands (DSL) WN#*

WN2022-0087

Responsible Jurisdiction

Staff ContactJurisdiction TypeMunicipalityAngela CleggCitySWEET HOME

Local case file # County
SD22-01 Linn

Activity Location

Township	Range	Section	QQ section	Tax Lot(s)
13S	01E	29		3502

Street Address

1400 Clark Mill Road

Address Line 2

City State / Province / Region

Sweet Home OR
Postal / Zip Code Country
97386 Linn

Latitude44.411818 **Longitude**-122.704308

Wetland/Waterway/Other Water Features



There are/may be wetlands, waterways or other water features on the property that are subject to the State Removal-Fill Law based upon a review of wetland maps, the county soil survey and other available information.

Your Activity



- It appears that the proposed project may impact wetlands and may require a State permit.
- An onsite inspection by a qualified wetland consultant is recommended prior to site development to determine if the site has wetlands or other waters that may be regulated. The determination or delineation report should be submitted to DSL for review and approval. Approved maps will have a DSL stamp with approval date and expiration date.

Applicable Oregon Removal-Fill Permit Requirement(s)



A state permit is required for 50 cubic yards or more of fill removal or other ground alteration in wetlands, below ordinary high water of waterways, within other waters of the state, or below highest measured tide.

Closing Information



Additional Comments

Based on a review of the available information, there are jurisdictional wetlands and/or waters onsite. A wetland delineation is recommended prior to development. A permit and associated mitigation may be required for removal and/or fill activities that are 50 cubic yards or greater.

This is a preliminary jurisdictional determination and is advisory only.

This report is for the State Removal-Fill law only. City or County permits may be required for the proposed activity.

☑ A Federal permit may be required by The Army Corps of Engineers: (503)808-4373

Contact Information

- For information on permitting, use of a state-owned water, wetland determination or delineation report requirements
 please contact the respective DSL Aquatic Resource, Proprietary or Jurisdiction Coordinator for the site county. The
 current list is found at: http://www.oregon.gov/dsl/ww/pages/wwstaff.aspx
- The current Removal-Fill permit and/or Wetland Delineation report fee schedule is found at: https://www.oregon.gov/dsl/WW/Documents/Removal-FillFees.pdf

Response Date

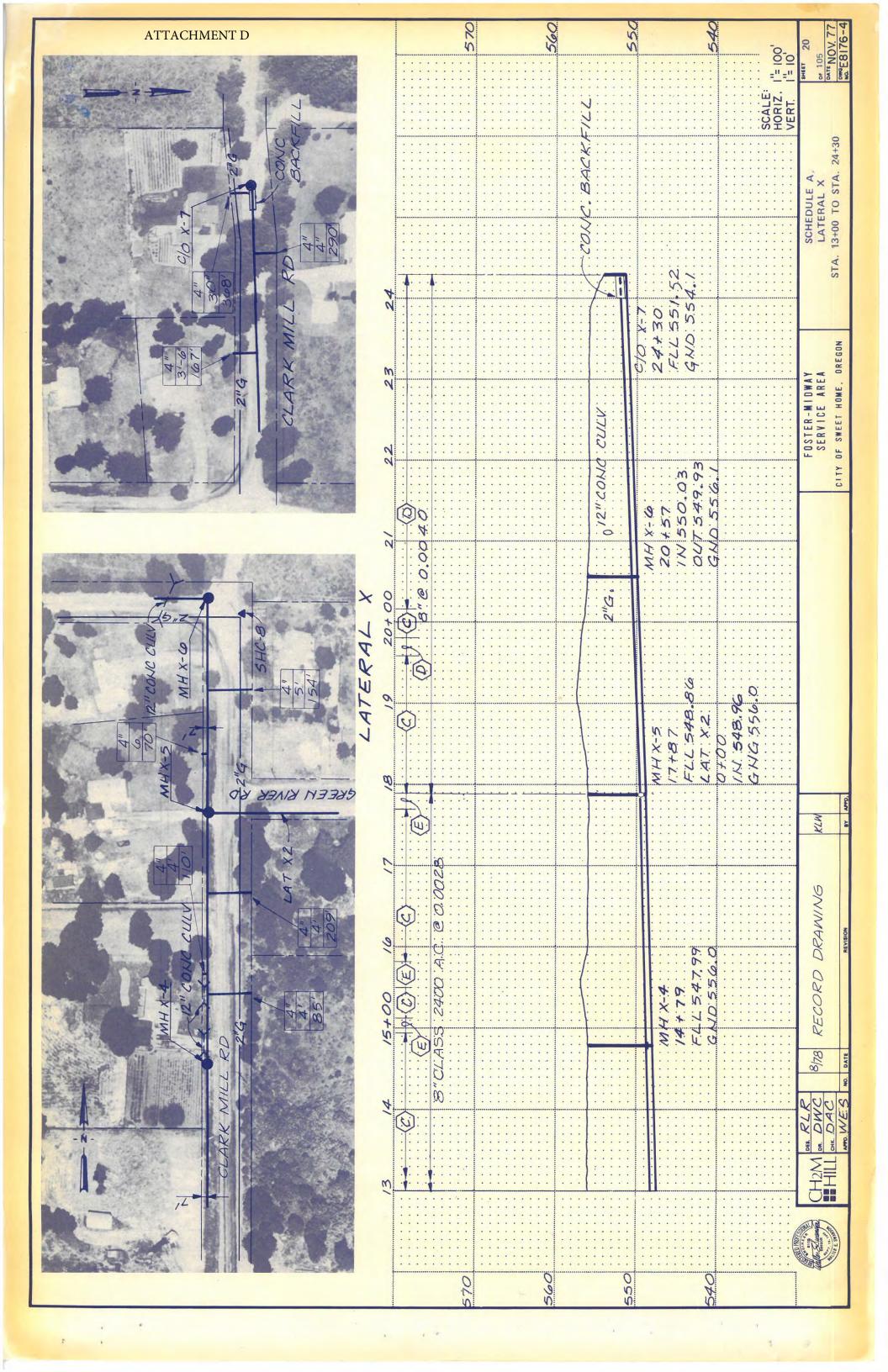
2/8/2022

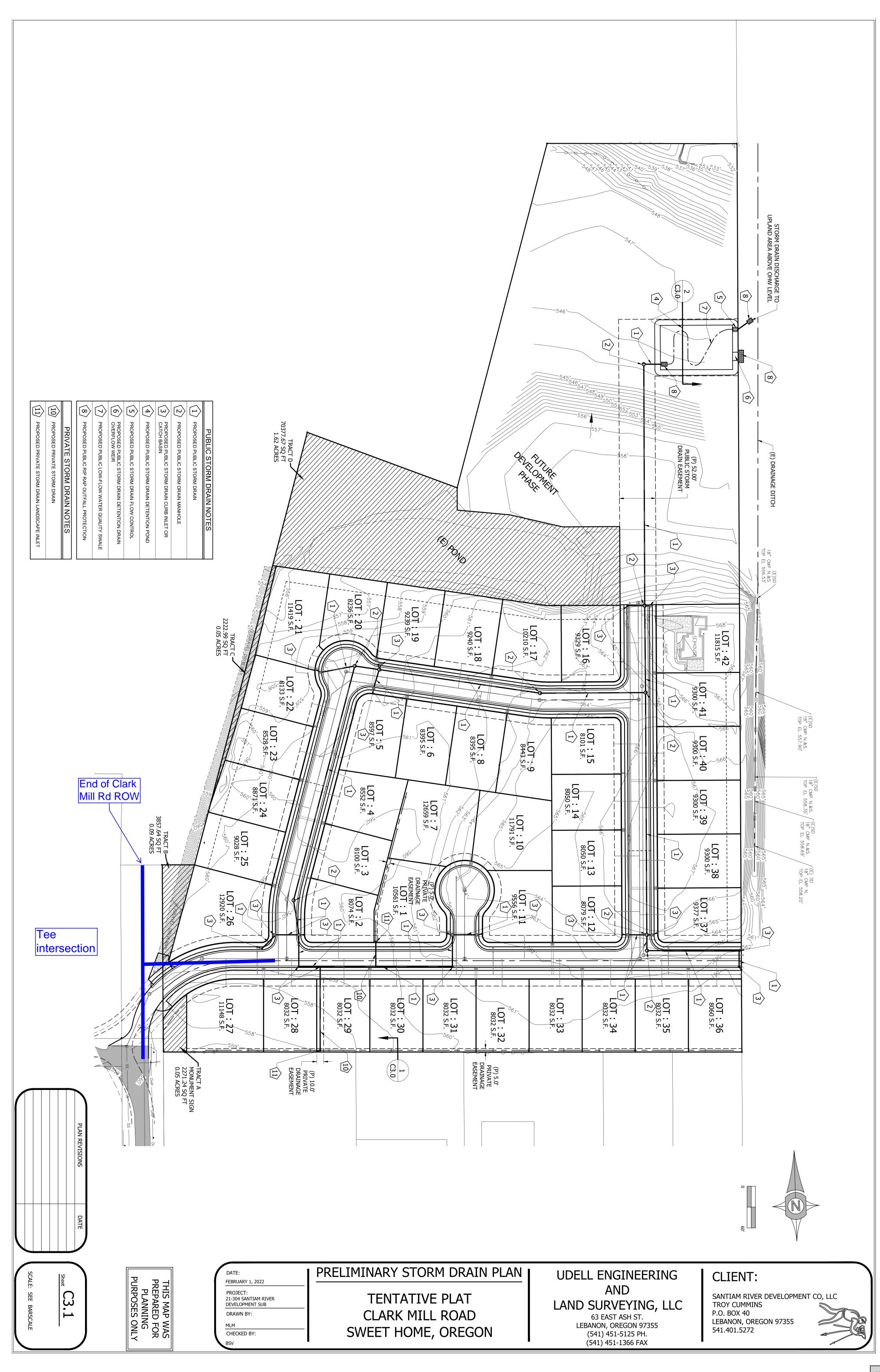
Response by:

Response Phone:

Chris Stevenson

503-986-5246





ATTACHMENT E



City of Sweet Home

Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

Application for a Land Division

	Date Received: 01.24.22
	Date Complete: 22.01.22
	File Number: 5032-01
	Subdivision/Replat Application Fee : \$1745.00
	Partition Application Fee :
	Receipt #: 4722
	Subdivision/Replat Hearing Date: 03.03.22
Applicant's Name:	Property Owner:
Laura LaRoque, Udell Engineering and Land Surveying, LLC	Troy Cummins DBA Santiam River Development, LLC
Applicant's Address:	Owner's Address:
63 E. Ash Street, Lebanon, OR 97355	P.O. Box 40, Lebanon, OR 97355
Applicant's Phone and e-mail:	Owner's Phone and email:
(541) 990-8661 / laura@udelleng.com	(541) 401-5272 / tecummins@comcast.net
Subject Property Address:	
1400 Clark Mill Road, Sweet Horne, OR 97386	
Subject Property Assessor's Map and Tax Lot:	
13S-01E-29 Tax Lot 3502	
Subject Property Size:	
11.75-acres	
Subject Property: Zoning Classification	Comprehensive Plan Classification:
Recreational Commercial Zone (RC)	Planned Recreational Commercial
Application Submittal Requirements	
1. For a subdivision or subdivision replat, ten	full size copies and one 81/2" by 11" copy of a plan shall
be submitted with details as per the submit	tal checklist.
2. For a partition or partition replat, three full s	size copies and one 8½" by 11" copy of a plan shall be
submitted with details as per the submittal	
3. The tentative plan need not be a finished drawing, but it shall show all pertinent information to	
scale.	
4. Where the land to be subdivided contains of	only part of the tract owned or controlled by the
	ve layout for streets and utilities in the unsubdivided
portion indicating connections to existing or	
Additional Submittal Requirements	
	lists the required items that must be submitted with this
application and the Criteria the request must meet. P	
	lication, along with the submitted materials, are in
all respects true and are correct to the best of my	
Applicant's Signature:	Date:
Laura LaRoque	1/20/2022
Property Owner's Signature:	Date:
Trou Cumunins	Jan 20, 2022

Within 30 days following the filing of this application, the City Planner will make a determination of completeness regarding the application. If deemed complete, the application will be processed.

Wetlands



January 19, 2022

Wetlands

Estuarine and Marine Deepwater **Estuarine and Marine Wetland**

Freshwater Emergent Wetland

Freshwater Forested/Shrub Wetland

Freshwater Pond

Lake

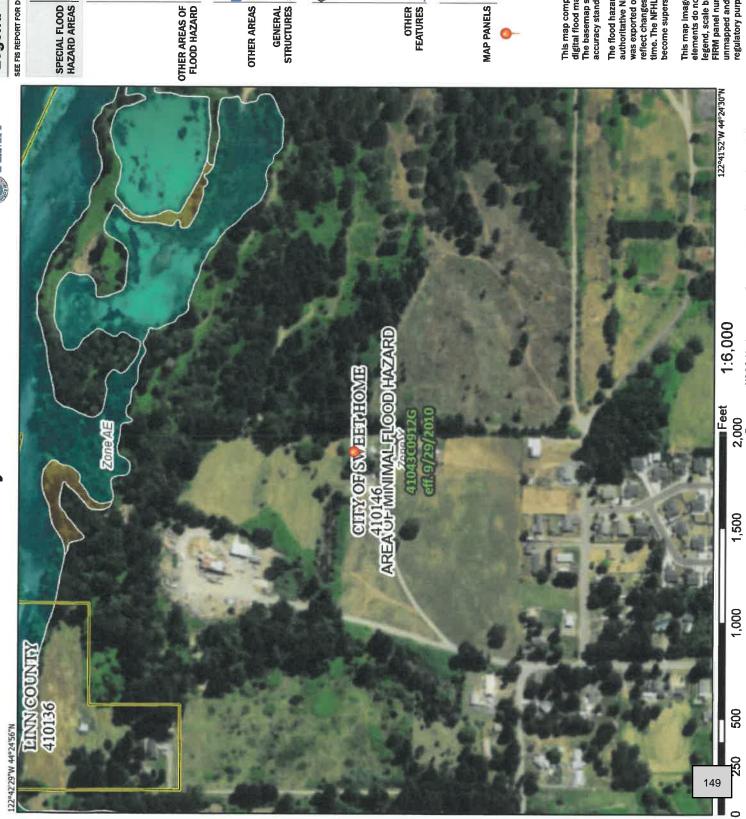
Other

Riverine

National Wetlands Inventory (NWI) This page was produced by the NWI mapper

National Flood Hazard Layer FIRMette





Legend

SEE FIS REPORT FOR DETAILED LEGEND AND INDEX MAP FOR FIRM PANEL LAYOUT



With BFE or Depth Zone AE, AO, AH, VE, AR Without Base Flood Elevation (BFE)



Area with Reduced Flood Risk due to Future Conditions 1% Annual Chance Flood Hazard Zone X Levee. See Notes. Zone X

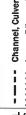


Area with Flood Risk due to Levee Zone D

No screen Area of Minimal Flood Hazarr



Area of Undetermined Flood Hazard Zone



Channel, Culvert, or Storm Sewer STRUCTURES | 1111111 Levee, Dike, or Floodwall

Cross Sections with 1% Annual Chance

Water Surface Elevation Coastal Transect 17.5

Base Flood Elevation Line (BFE)

Limit of Study more \$13 more

Jurisdiction Boundary

Coastal Transect Baseline Hydrographic Feature **Profile Baseline**

Digital Data Available

No Digital Data Available

Unmapped

The pin displayed on the map is an approximate point selected by the user and does not represe an authoritative property location.

This map complies with FEMA's standards for the use of digital flood maps if it is not void as described below. The basemap shown complies with FEMA's basemap

authoritative NFHL web services provided by FEMA. This map reflect changes or amendments subsequent to this date and time. The NFHL and effective information may change or The flood hazard information is derived directly from the become superseded by new data over time. was exported on 1/19

This map image is void if the one or more of the following map elements do not appear: basemap imagery, flood zone labels, legend, scale bar, map creation date, community identifiers, FIRM panel number, and FIRM effective date. Map images for unmapped and unmodernized areas cannot be used for

