

COUNCIL WORK SESSION

Wednesday, November 04, 2020 at 1:00 PM

COUNCIL MEMBERS:

Mayor Rick Scholl Council President Doug Morten Councilor Keith Locke Councilor Ginny Carlson Councilor Stephen R. Topaz

LOCATION & CONTACT:

https://zoom.us/j/94407910870?pwd=U3VibldVMTNYQkN2NjZyZktwU3Brdz09 Website | <u>www.sthelensoregon.gov</u> Email | kathy@ci.st-helens.or.us Phone | 503-397-6272 Fax | 503-397-4016

AGENDA

CALL WORK SESSION TO ORDER

VISITOR COMMENTS - Limited to five (5) minutes per speaker

DISCUSSION TOPICS

- 1. Review HB 2001 and Proposed Duplexes Code Changes Jacob
- 2. Discuss Final Plat for Hanna Place Subdivision Jacob
- 3. Discuss Final Plat for Graystone Estates Subdivision Jacob
- 4. Review Proposed Business License Amendments Matt
- 5. Strategic Action Plan Updates
- 6. City Administrator Report

OTHER BUSINESS

ADJOURNMENT

EXECUTIVE SESSION

Following the conclusion of the Council Work Session, an Executive Session is scheduled to take place to discuss:

- Real Property Transactions, under ORS 192.660(2)(e); and
- Consult with Counsel/Potential Litigation, under ORS 192.660(2)(h).

Representatives of the news media, staff and other persons as approved, shall be allowed to attend the Executive Session. All other members of the audience are asked to leave the Council Chambers.

FOR YOUR INFORMATION

Upcoming Dates to Remember:

- November 4, 1:00 p.m., Council Work Session, Via Zoom
- November 4, 7:00 p.m., Council Regular Session, Via Zoom
- November 9, 7:15 p.m., Library Board, Via Zoom
- November 10, 7:00 p.m., Planning Commission, Via Zoom
- November 11, Veterans' Day, City Offices Closed

Future Public Hearing(s)/Forum(s):

- None at this time.

VIRTUAL MEETING DETAILS

Join Zoom Meeting: https://zoom.us/j/94407910870?pwd=U3VibldVMTNYQkN2NjZyZktwU3Brdz09 Meeting ID: 944 0791 0870 Passcode: 176219 Dial by your location: 1 669 900 6833

The St. Helens City Council Chambers are handicapped accessible. If you wish to participate or attend the meeting and need special accommodation, please contact City Hall at 503-397-6272 in advance of the meeting.

Be a part of the vision...Get involved with your City...Volunteer for a City of St. Helens Board or Commission!

For more information or for an application, stop by City Hall or call 503-366-8217.

RESIDENTIAL USE / HOUSING POLICY CHANGES





September 2020



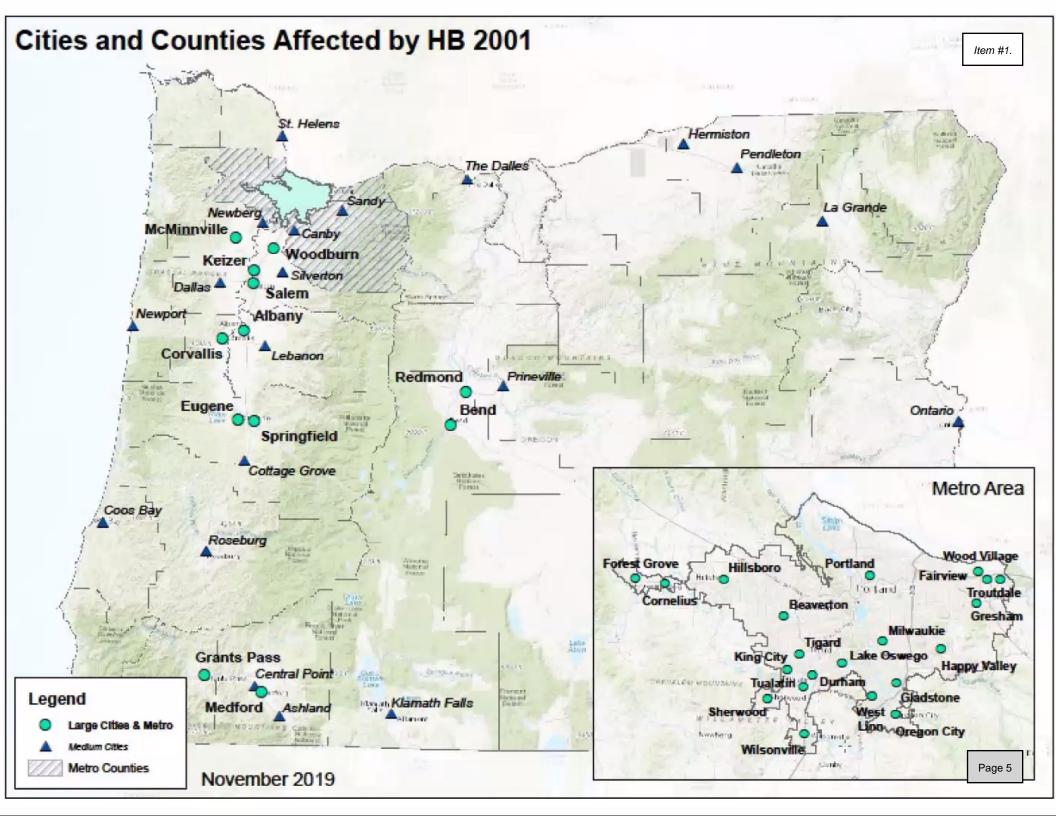
Oregon HB 2001 – July 2, 2019

- "Medium cities" are all Oregon cities outside the Portland Metro boundary with a population between 10,000 and 25,000. This includes St. Helens!
- HB 2001 created an entitlement for a **duplex** on every lot or parcel that allows a detached single-family home.
- **Required by June 30, 2021** ← <u>Duplexes amendments need to be first priority</u>!
- St. Helens can meet this requirement by doing nothing, letting the State's Model Code take over on July 1 or adopt its own policy, with some limitations (OAR 660-046).



St. Helens Housing Needs Analysis (Ord. No. 3244) – August 21, 2019

- Development of a **cottage cluster** code which would specify design standards and dimensions for cottage cluster development.
- Continued monitoring and tracking of housing inventory and development.
- Clarify standards related to allowed density when annexing properties.
- Consider allowing duplexes in R7 zoned land. ← HB 2001 (above) will address this.

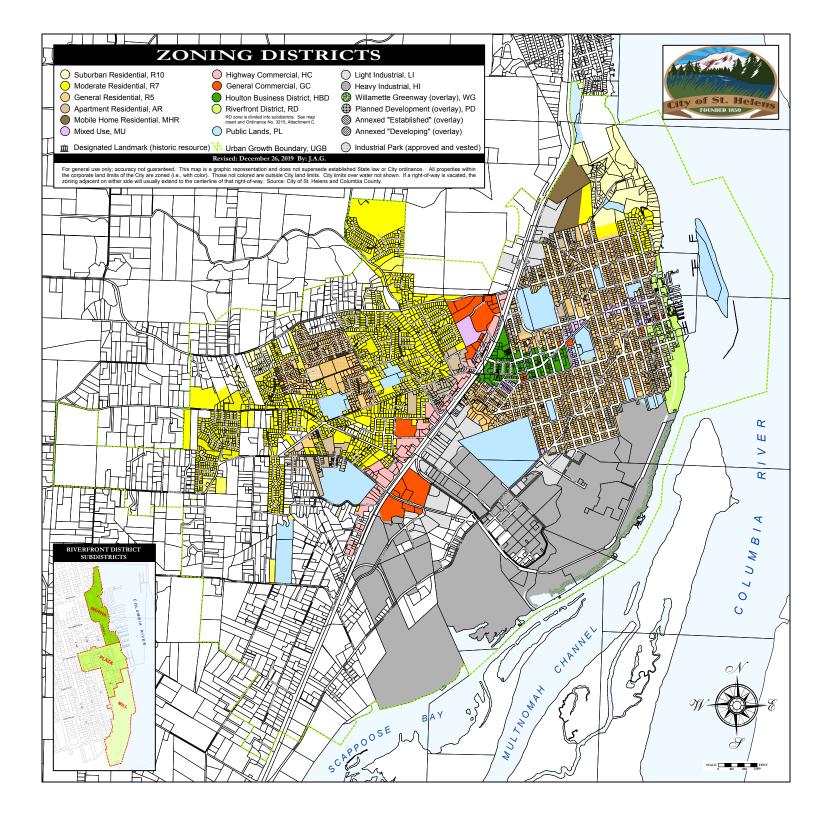




RESIDENTIAL USE / HOUSING POLICY CHANGES



DUPLEXES & ZONING



Item #1.

Current Residential Uses by Zoning District – September 2020

Zone 🖙 Use 🖗	R10	R7	R5	AR	MHR	MU	RD, Marina	RD, Plaza	RD, Mill	HBD	GC	нс	LI	HI	PL
DetachedSFD	Р	Р	Р	Р	Р	Р	Ν	N	Ν	Р	Ν	Ν	Ν	Ν	Ν
Attached SFD	Ν	Ν	Р	Р	Ν	Р	Ν	N	Р	Р	Ν	Ν	Ν	Ν	Ν
Manf Home	Р	Р	Р	Р	Р	Р	Ν	Ν	Ν	Р	Ν	Ν	Ν	Ν	Ν
M Home Park	Ν	Ν	Ν	Ν	Р	Ν	Ν	Ν	Ν	Ν	Ν	Ν	Ν	Ν	Ν
Duplex	Ν	С	Р	Р	С	Р	Ν	N	Ν	Р	Ν	Ν	Ν	Ν	Ν
Multifam (3+)	Ν	N	С	Р	С	С	С	Ν	Р	С	С	Ν	Ν	Ν	Ν
ADU	Р	Р	Р	Р	Р	Р	Ν	Ν	Ν	Р	Ν	Ν	Ν	Ν	Ν
RV Park	Ν	Ν	Ν	Ν	С	С	С	N	Ν	Ν	С	С	С	С	С
Above DU	Ν	Ν	Ν	Ν	Ν	Р	Р	Р	Р	Р	P	С	Ν	Ν	Ν
Caretaker DU	Ν	Ν	Ν	Ν	Ν	Ν	Ν	N	Ν	Ν	Ν	Ν	С	С	Ν
Cottage Clust	Ν	Ν	Ν	Ν	Ν	Ν	Ν	N	Ν	Ν	Ν	Ν	Ν	Ν	Ν

Zoning Districts

R-10: Suburban residential R7: Moderate residential

R5: General residential AR: Apartment residential MHR: Mobile home residential

MU: Mixed use RD: Riverfront district (Marina, Plaza, and Mill subdistrict) HBD: Houlton business district

GC: General commercial HC: Highway commercial

LI: Light industrial HI: Heavy industrial

PL: Public lands

Current – September 2020

Zone 🦃 Use 🖗	R10	R7	R5	AR	MHR	MU	RD, Marina	RD, Plaza	RD, Mill	HBD	GC	нс	LI	ні	PL
Detached SFD	Р	Р	Р	Р	Р	Р	Ν	Ν	Ν	Р	Ν	N	Ν	Ν	Ν
Manf. Home	Р	Р	Р	Р	Р	Р	Ν	N	Ν	Р	Ν	N	Ν	Ν	Ν
Duplex	Ν	C	Р	Р	C	Р	Ν	N	N	P	Ν	N	N	N	Ν

Changes to comply with HB 2001

Zone CP Use P	R10	R7	R5	AR	MHR	MU	RD, Marina	RD, Plaza	RD, Mill	HBD	GC	нс	LI	ні	PL
Detached SFD	Р	Р	Р	Р	Р	Р	Ν	Ν	Ν	Р	Ν	Ν	Ν	Ν	Ν
Manf. Home	Р	Р	Р	Р	Р	Р	Ν	N	N	Р	Ν	Ν	Ν	Ν	Ν
Duplex	Р	Р	Р	Р	Р	Р	Ν	Ν	Ν	Р	Ν	Ν	Ν	Ν	Ν

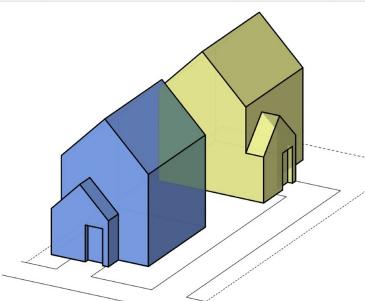
- R10 changes from not permitted to permitted.
- R7 & MHR change from conditionally permitted to permitted.
- Detached single-family dwelling, duplex and manufactured homes <u>treated</u> <u>equally</u>.

RESIDENTIAL USE / HOUSING POLICY CHANGES

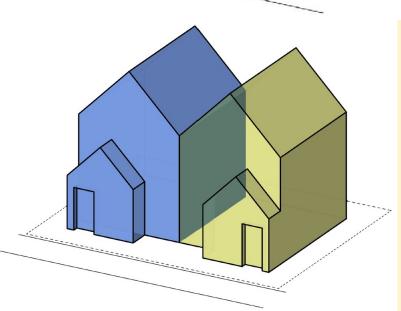


DUPLEX DEFINITION

JUST ATTACHED OR DETACHED TOO?



- City code says attached.
- OAR allows both.
- Model code mandates both.



So status quo or go detached too?

Item #1.





CITY CURRENT STANDARDS

- Detached and attached single-family dwellings
- Duplexes
- Manufactured home / mobile home park
- Multifamily (apartments)
- ADUs

- → 2 spaces
- \rightarrow 2 spaces per unit (4 total)
- → 2 spaces per unit
- \rightarrow 1 (studio), 1.5 (one-bed), or 2 (two+ bed)
- \rightarrow 0



- OAR allows no more than 2 spaces for a duplex. Doesn't preclude on-street parking credit.
- Model code invalidates any off-street parking requirement! <u>That means ZERO parking required</u>!!

Can't keep it at four. Our choice is 0-2 and no more. Choice may impact how we look at other uses.







Driveways

Current City Code reads:

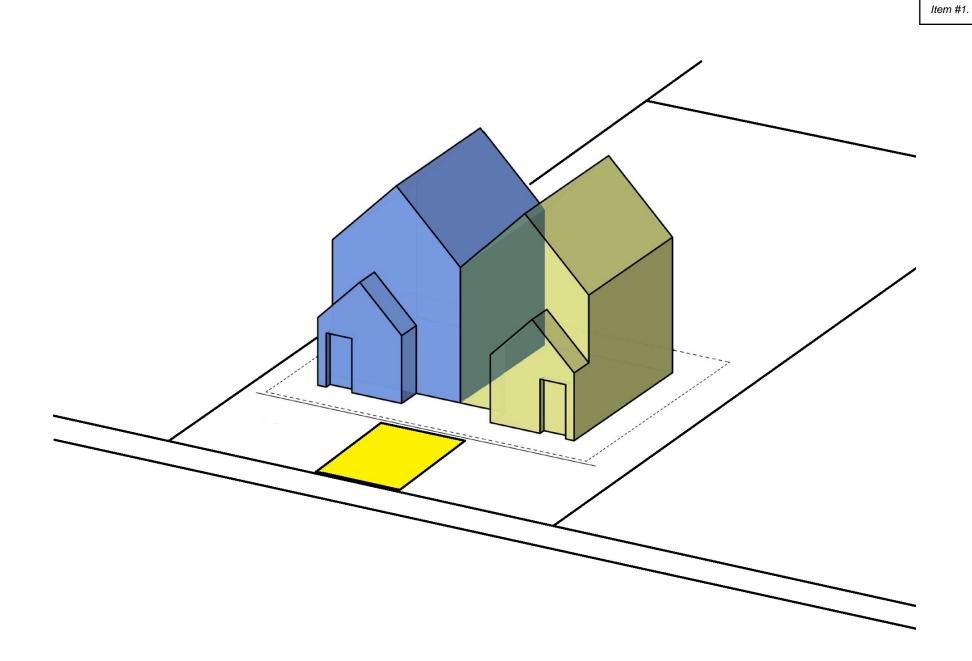
For single-family (detached and attached) and duplex housing types, one street access point is permitted per lot, except that two access points may be permitted for duplexes on corner lots (i.e., no more than one access per street), subject to the access spacing standards...

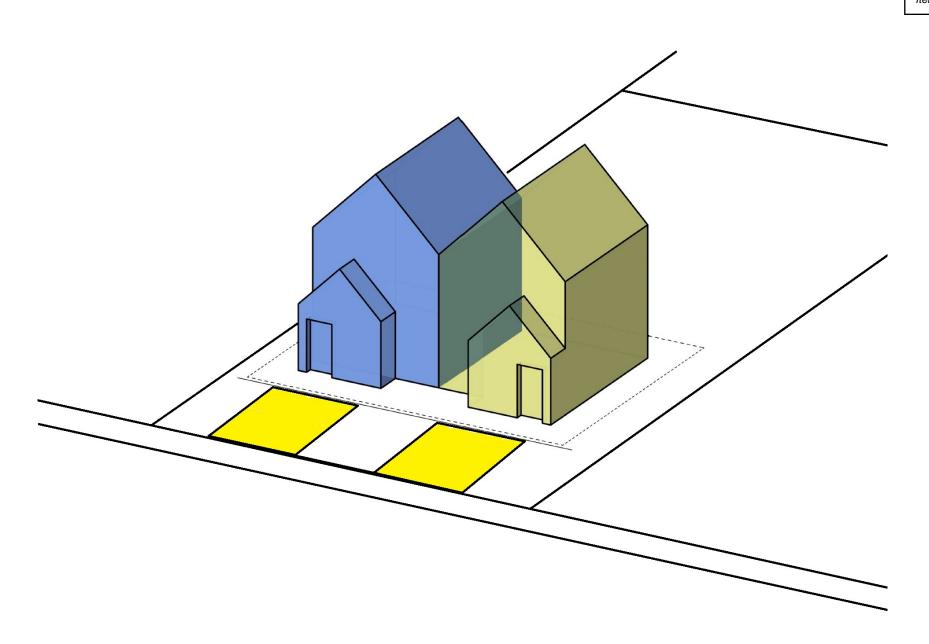
Recommend:

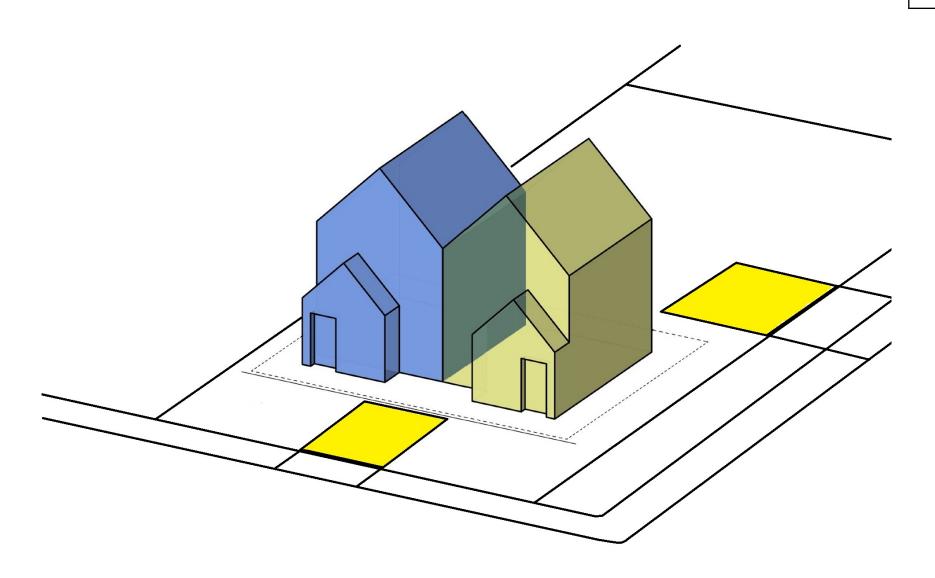
1. At least allowing two driveways on <u>corner lots</u> for duplexes <u>and</u> detached single-family dwellings.

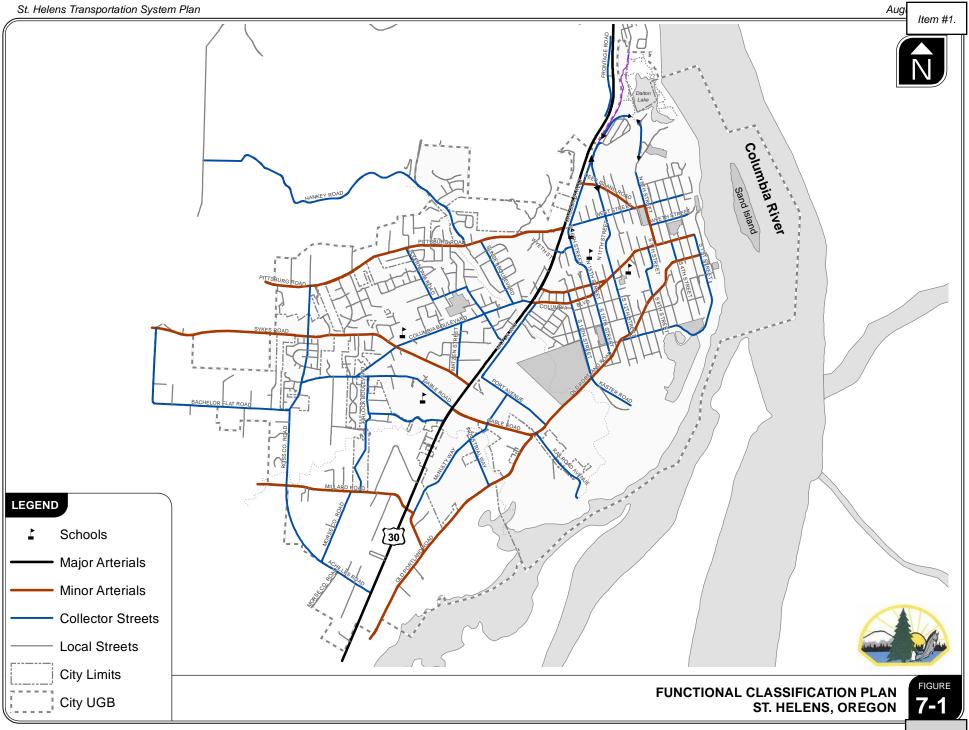
Should we go further?

- 2. Allowing two driveways along streets with no on-street parking?
- 3. Allow two driveways along local classified streets?



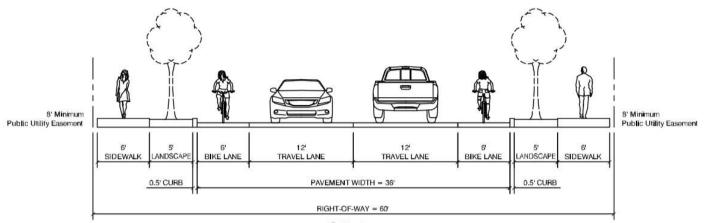




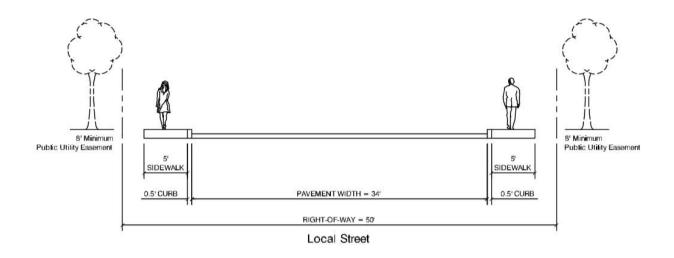


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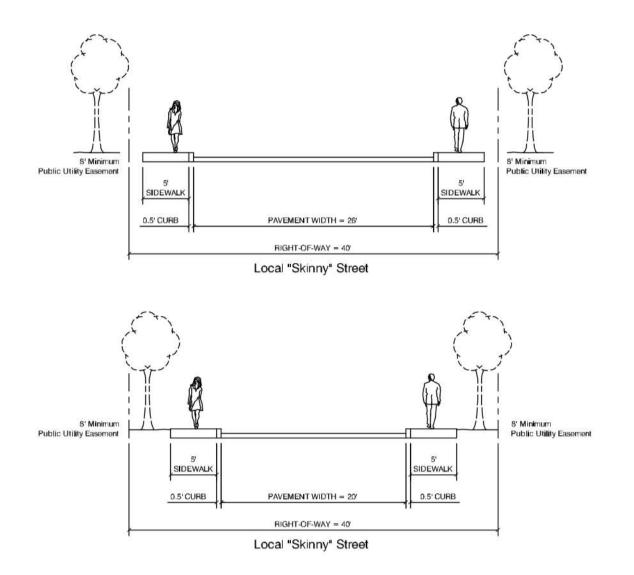


Collector



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ltem #1.



PARKING PROHIBITED ON EITHER SIDE:



CITY CURRENT STANDARDS

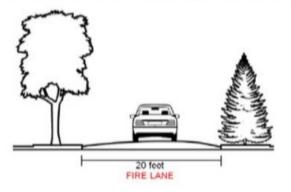
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City has two types of <u>public</u> "skinny street" standards: 20' and 26' roadway width.

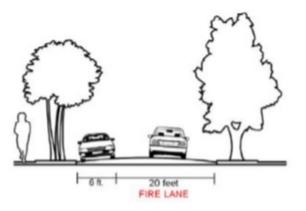
- Limited to 200 average daily trips (about 20 detached single family dwellings)
 - Typical use is for cul-de-sac streets
- On-street parking prohibited on 20' wide roadway
- Parking allowed on one side for 26' wide roadway



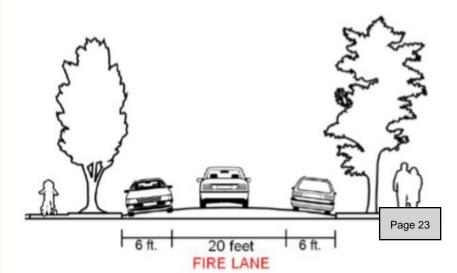
Keep as is? Change city codes?



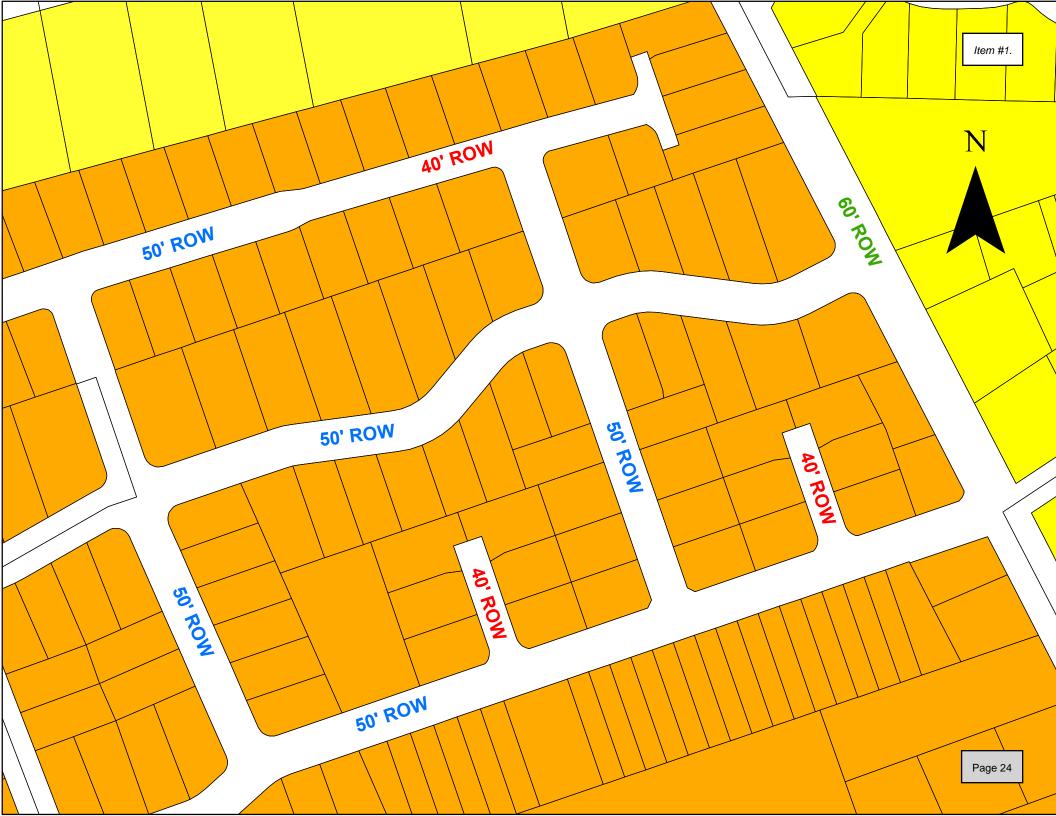
PARKING PROHIBITED ON ONE SIDE ONLY:



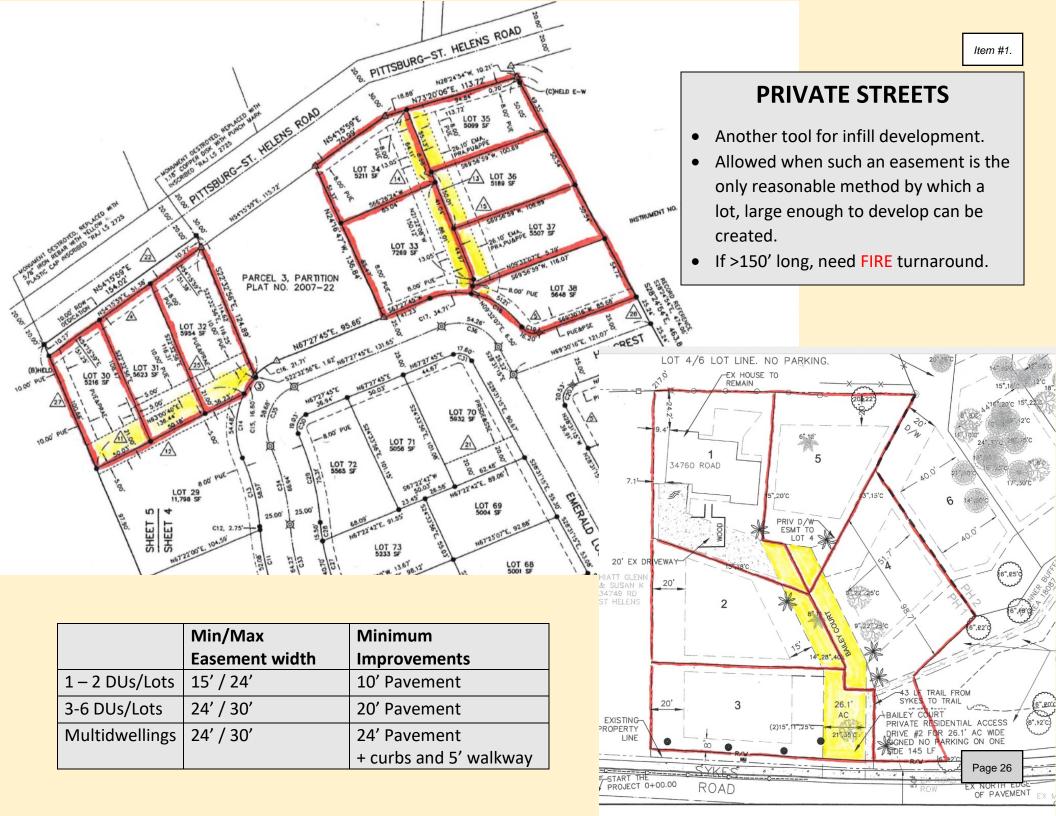
PARKING PERMITTED ON BOTH SIDES:



Item #1.







RESIDENTIAL USE / HOUSING POLICY CHANGES



DUPLEX — Other Standards

!AUCTUNG! – Remember:

- 1. **Standards need to be clear and objective**.
- Standards cannot be exclusive to duplexes. Basically, need to treat duplexes and detached single-family dwellings the same, but it seems you can still pick on the SFD (not the Duplex)...

Yard Requirements (setbacks)

- R5 and R7 have same duplex SFD.
- R10 doesn't have duplex standards yet. SFD standards will apply.
- AR has greater standard for duplex. Will need to fix this.
- Model code restricts rear to 15 feet. R7 and R10 have 20 rear yards; model code would force their reductions.

Lot size and dimension

- R10 has no duplex standards. R7, R5, and AR have greater standards for duplexes. All will need to be fixed.
- Same with lot dimensions as lot size.

Height, building/structure coverage, and min. landscaping

• No difference now between detached SFDs and duplexes in City code.

Density calculations

- OAR disallows using duplexes for density calculations.
- We should update our density calculation chapter to clarify. ADUs should be explicitly exempt too (though we'd do that anyways).

Wetland Chapter, Nonconformance Chapter

• Single-dwelling references should be updated

ADU Chapter

- City code allows an ADU with a detached single-family dwelling.
- Duplex also possible with these rules.
- Both scenarios = 2 units on 1 lot
- OAR 660-046-0105 through OAR 660-046-0130 do not require a Medium City to allow more than two dwellings units on a Lot or Parcel, including any accessory dwelling units.
- Interest in specific "no more than two" language? Could be more legal protection to keep things to two if there is concern.

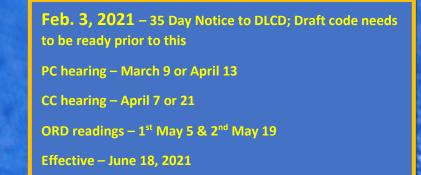
Caretaker Residence (Industrial zoning only)

• Specify single DU only. No duplex or ADU.

Design Standards (e.g., entry orientation, window coverage, articulation, etc.)

- City has none that apply to detached single-family dwellings or duplexes
- One idea: At least one main dwelling entry shall face the street? If a corner lot, the street that...?
- Anything else?

Even a topic as simple a duplexes...



June 30, 2021 – deadline for effective code

...can mean a whole lot of code carving

a

a

a

a

a

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City of St. Helens Planning Department **MEMORAN DUM**

TO:	City Council
FROM:	Jacob A. Graichen, AICP, City Planner
RE:	Authorize Mayor to sign final plat for the Hanna Place Subdivision
DATE:	October 26, 2020 (for the November 4, 2020 meeting)

The final plat is the formal document that is ultimately recorded with the County, making the subdivision official. In addition to meeting many substantive and technical requirements, the final plat also requires several signatures. The City's approval of the final plat is signified by two signatures: the Mayor's and Planning Commission Chair's. Generally, by signing the final plat the City is saying that all requirements have been met, that all applicable improvements are in place (e.g. utilities, streets, etc.) or assured by a financial instrument, and that all improvements, rights-of-way and common areas proposed to be dedicated to the City are accepted by the City.

Staff has determined that all necessary requirements have been met for the purpose of signing the final plat or, will be met by the November 4th Council meetings.

Note that Tract A will go to the city. At the March 15, 2017 regular session, the Council, will all members present, agreed to take ownership of the wetlands preservation tract (i.e., Tract A). The City already owns adjacent property that is deeper into the wetland.

Please authorize the Mayor to sign the final plat for the Hanna Place Subdivision.

Attached:

Memo to the City Council dated March 6, 2017 regarding what is now known as Tract A. Hanna Place Final Plat



FROM: Jacob A. Graichen, AICP, City Planner
RE: City acceptance of a portion of wetland protection zone on adjacent property
DATE: March 6, 2017

On March 14, 2017, the Planning Commission will review a 10-lot subdivision intended for attached (shared wall) single-family dwellings along N. 15th Street just a little south of the St. Helens Middle School.

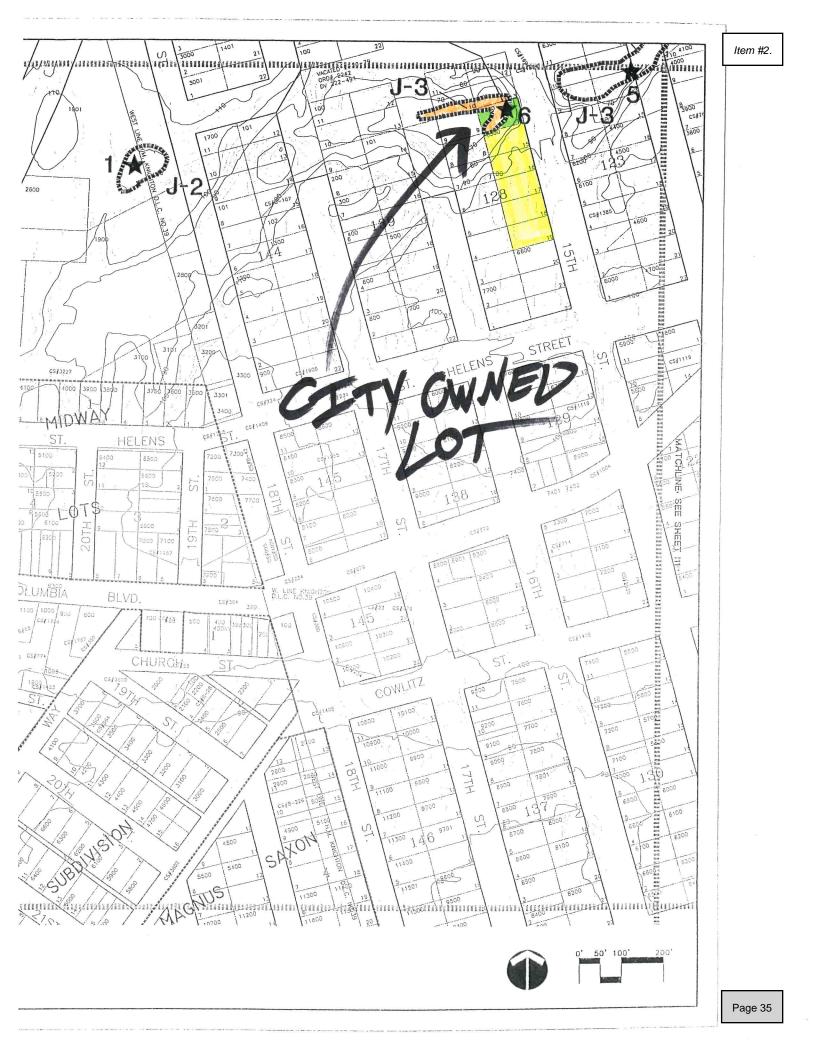
One of the issues to be dealt with is a portion of a wetland protection zone that is located on the property.

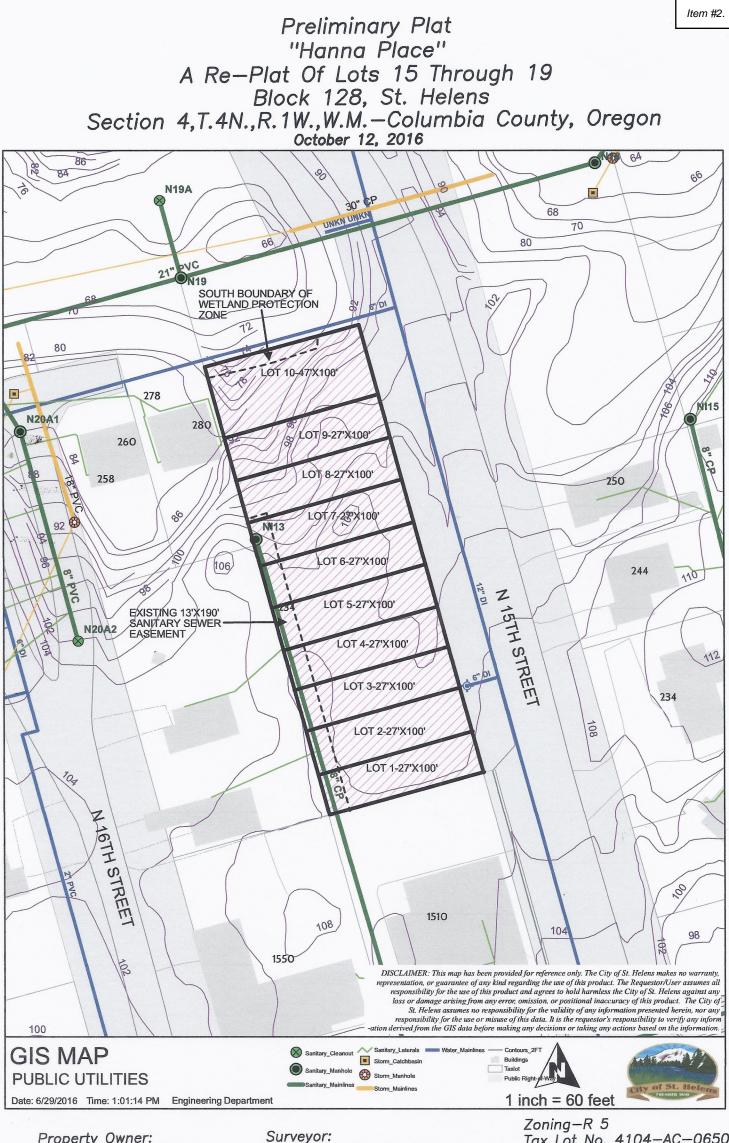
Usually in developments such as this, the wetland or protection zone is included in a dedicated tract to be maintained by a responsible party such as a Home Owner's Association or the City. Due to increasing property maintenance demands, the City has been resistant to accepting additional wetland tracts.

However, in this case the area of protection zone on the subdivision property is small and the city owns an adjacent tract to the north. In makes much sense that the city adds the portion of the wetland protection zone on the subdivision property to its already owned lot to the north of it.

The direction of the council will determine how we deal with this issue.

Attached: Excerpt map from the City's wetland inventory "Hanna Place" preliminary plat Item #2.

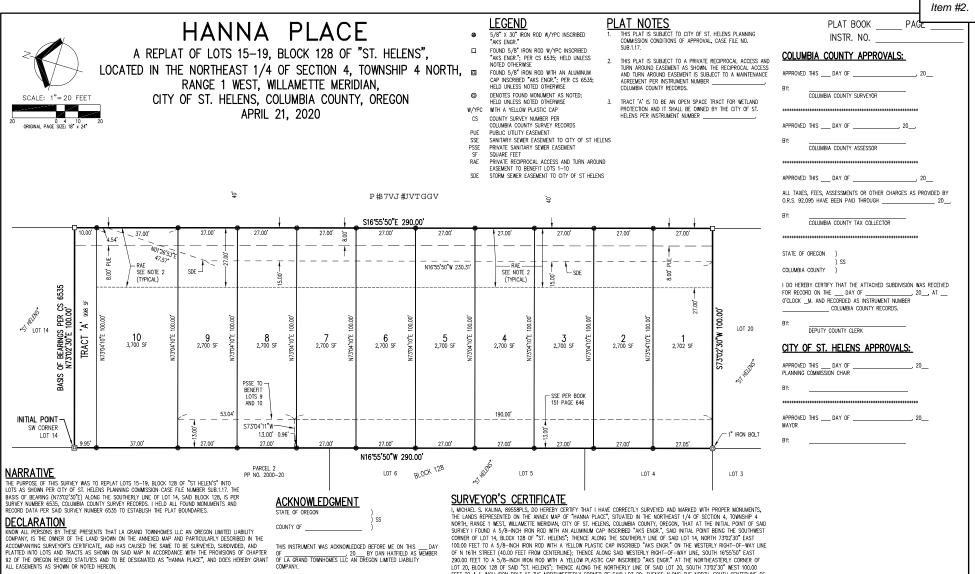




Property Owner: La Grand Townhomes LLC C/O Dan Hatfield 2035 SE Evergreen Street Milwaukie, OR 97222 503–803–6112

Surveyor: Reynolds Land Surveying, Inc. David E. Reynolds 32990 Stone Road Warren, OR 97053 503–397–5516 Zoning-R 5 Tax Lot No. 4104-AC-06500 Water Service-Existing Water Line in 15th Street

Sanitary Sewer Service Existing Sewer Line on the West property line.



DAN HATFIELD, MEMBER OF LA GRAND TOWNHOMES LLC

CONSENT AFFIDAVIT

A SUBDIVISION PLAT CONSENT AFFIDAVIT FROM VALPIANI-TERRY LLC, AN OREGON LIMITED LIABILITY COMPANY, A TRUST DEED BENEFICIARY, HAS BEEN RECORDED AS DOCUMENT NO. _, COLUMBIA COUNTY RECORDS.

NOTARY SIGNATURE

NOTARY PUBLIC - OREGON (PRINTED NAME)

COMMISSION NO.

MY COMMISSION EXPIRES

FEET TO A 1-INCH IRON BOLT AT THE NORTHWESTERLY CORNER OF SAID LOT 20; THENCE ALONG THE NORTH-SOUTH CENTERLINE OF SAID BLOCK 128, NORTH 16 55 50" WEST 290.00 FEET TO THE INITIAL POINT. CONTAINS 29,000 SQUARE FEET, MORE OR LESS.

			A&E BUILDERS, LLC 2035 SE EVERGREEN ST MILWAUKIE, OR 97222
REGISTERED PROFESSIONAL LAND SURVEYOR	JOB NAME:	HANNA PLACE	AKS ENGINEERING & FORESTRY, LLC 12965 SW HERMAN RD, STE 100
	JOB NUMBER:	7293	TUALATIN, OR 97062
OREGON	DRAWN BY:	MSK	WWW.AKS-ENG.COM
JANUARY 12, 2016 MICHAEL S. KALINA 89558PLS	CHECKED BY:	GP/SR	ENGINEERING · SURVEYING · NATURAL RESOURCES
RENEWS: 6/30/21	DRAWING NO .:	7293PLAT	FORESTRY · PLANNING · LANDSCAPE A
			Dogo 27

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PREPARED FOR



City of St. Helens Planning Department **MEMORAN DUM**

TO:	City Council
FROM:	Jacob A. Graichen, AICP, City Planner
RE:	Authorize Mayor to sign final plat for the Graystone Estates Subdivision
DATE:	October 16, 2020 (for the November 4, 2020 meeting)

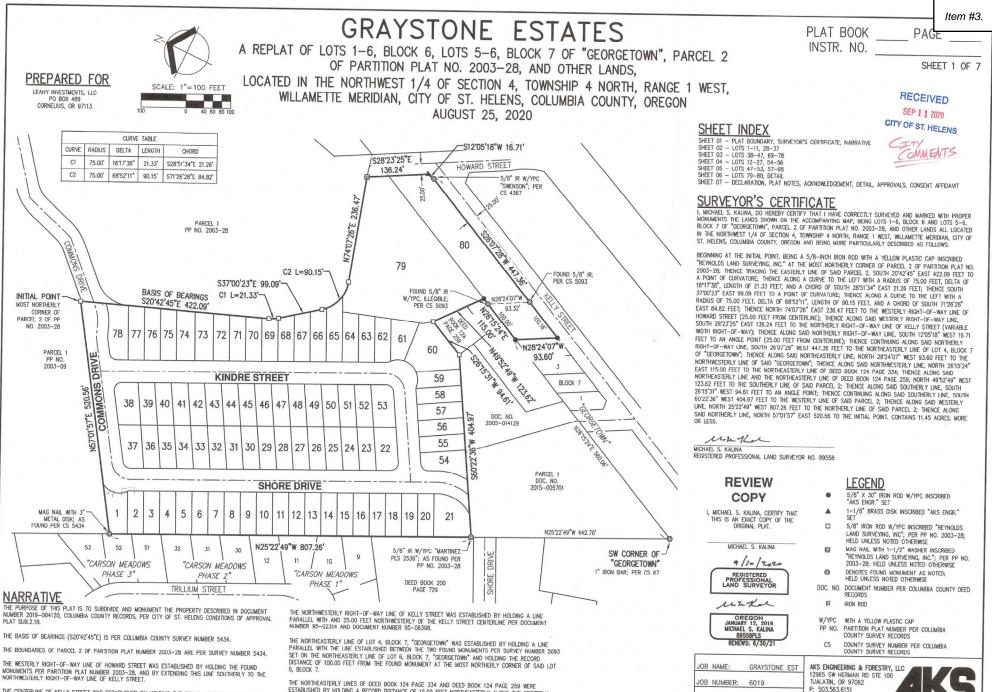
The final plat is the formal document that is ultimately recorded with the County, making the subdivision official. In addition to meeting many substantive and technical requirements, the final plat also requires several signatures. The City's approval of the final plat is signified by two signatures: the Mayor's and Planning Commission Chair's. Generally, by signing the final plat the City is saying that all requirements have been met, that all applicable improvements are in place (e.g. utilities, streets, etc.) or assured by a financial instrument, and that all improvements, rights-of-way and common areas proposed to be dedicated to the City are accepted by the City.

Staff has determined that all necessary requirements have been met for the purpose of signing the final plat or, will be met by the November 4th Council meetings.

Please authorize the Mayor to sign the final plat for the Graystone Estates Subdivision.

Attached:

Graystone Estates Final Plat sheet 1 of 7



F: 503.563.6152

ENGINEERING · SURVEYING · NATURA

FORESTRY · PLANNING · LANDSCAPE A

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aks-eng.com

DRAWN BY:

CHECKED BY: MK/GP

DRAWING NO .: 6019PLAT

MJ/MK

THE CENTERLINE OF KELLY STREET WAS ESTABLISHED BY HOLDING THE FOUND CENTERLINE MONUMENT PER SURVEY NUMBER 4736 AT ENGINEERS STATION 10-05, BY HOLDING THE RECORD DIMENSION OF 25.00 FEET SOUTHEASTERLY FROM THE FOUND MONUMENT AT THE EASTERLY CORNER OF LOT 6, BLOCK 7 OF "GEORGETOWN" PER SURVEY NUMBER 5093, AND THEN EXTENDING THIS LINE SOUTHWESTERLY. THE NORTHEASTERLY UNES OF DEED BOOK 124 PAGE 334 AND DEED BOOK 124 PAGE 259 WERE ESTABLISHED BY HOLDING A RECORD DISTANCE OF 15.00 FEET NORTHEASTERLY ALONG THE WESTERLY UNE OF SAID "OEORETOWN" FROM THE FOUND MONIMIENT AT THE NORTHEERLY CORNER OF LOT 6, BLOCK 7 AND HOLDING THE FOUND MONUMENT PER PARTITION PLAT NUMBER 2003-28.

5.01 BUSINESS LICENSES

5.01.001 Short Title.

The provisions of this Chapter create the terms of the "City of St. Helens Business License Code" and is referred to herein as "Business License Code" or "BLC."

5.01.002 Purpose.

The Business License Code facilitates the collection of information about businesses in the City. Police and Fire Departments are able to respond more effectively and safely to emergency situations at city businesses when they have information about the types of businesses and the contents of the structures in the city. Building Code compliance, Planning Code compliance, Fire Code compliance, and Wastewater discharge compliance are enhanced by obtaining data from business license applications about structures in which businesses are located. Business demographic information is also necessary to promote economic development. The Business License Code is designed to obtain that information. The public health, safety, and welfare are benefitted by this Business Licensing Code.

5.01.003 Definitions.

- (1) "APPLICANT" means owner, proprietor or duly authorized agent for the business requesting a license.
- (2) "BUSINESS", except as limited below, means any enterprise, trade, activity, profession, occupation, private educational facility, or any kind of activities conducted for profit within the City including businesses and rental properties that offer to rent or lease one or more residential rooms, units, or structures, and commercial building rentals containing one or more businesses. BUSINESS does not include the noncommercial on-premises sale of used household goods by a person who resides on the premises (a yard or garage sale) so long as the sales are conducted on no more than six days in any 12-month period.
- (3) "CITY" means the City of St. Helens, Oregon.
- (4) "CITY ADMINISTRATOR" means the person holding the position of City Administrator or designee.
- (5) "COMMERCIAL BUILDING RENTAL" means a building, portion of a building, or a group of buildings on a parcel of land within the city containing two or more businesses. A building or portion of a building containing two businesses shall not be considered a COMMERCIAL BUILDING RENTAL if the owner of the building conducts or has a majority ownership of a business in a portion of such building.

- (6) "COMMUNITY EVENT" means an event which is open to the public and which is approved by the City Administrator to use city street and sidewalk areas or held on private or public property with the consent of the owner or entity. A community event must be determined by the City Administrator to provide an overall community benefit, and must be sponsored by a service group or other organization, not an individual business.
- (7) "CITY COUNCIL" means the St. Helens City Council.
- (8) "DOING BUSINESS" means an act or series thereof performed in the course or pursuit of a business activity on more than one occasion or day in a calendar quarter and not as a one-time or isolated activity or event. A person is presumed to be doing business within the City if engaged in any of the following activities:
 - (A) Advertising or otherwise professing to be doing business within the City;
 - (B) Delivering goods or providing services to customers within the City;
 - (C) Owning, leasing, or renting personal or real property within the City which is used in a trade or business;
 - (D) Engaging in any transaction involving the production of income from holding property or the gain from the sale of property, which is not otherwise exempted in this chapter. Property may be personal, including intangible or real in nature; or
 - (E) Engaging in any activity in pursuit of gain which is not otherwise exempted in this chapter.
- (9) "EMPLOYEE" means a natural person who works for or on behalf of a business in exchange for compensation, not including those employees leased from another business, regardless of the number of hours per pay period or method of compensation. EMPLOYEE includes, but is not limited to, a sales agent who works primarily for or under the direction of a principal or a broker.
- (10) "FULL-TIME EQUIVALENT EMPLOYEES" or "FTE" means the number of employees of a business calculated as shown in Section 5.01.007.
- (11) "HEARINGS OFFICER" means the City Council, or an outside party not affiliated with the City, that is hired or selected to conduct an appeal proceeding.
- (12) "HOBBY BUSINESS" means a business that makes less than \$400 per year.
- (13) "HOME BUSINESS" means a business located and operated out of a person's place of residence.
- (14) "LICENSE" or "BUSINESS LICENSE" means the document issued by the City granting the privilege to carry on a business within the City.
- (15) "MAIN CONTRACTOR" means a prime contractor or general contractor that is responsible for the day-today oversight of a construction site, management of vendors

and trades, and the communication of information to all involved parties throughout the course of a building project"

- (16) "MOBILE BUSINESS" means any business without a fixed location or which is operating from a self-propelled vehicle or which can be pushed or pulled on a sidewalk, street, or highway on which food, goods, or services is prepared, processed, or from which food or other goods are then sold or dispensed to the public.
- (17) "NONRESIDENT BUSINESS" means a business operating in the City where the headquarters or main branch is located outside the City.
- (18) "PERSON" means individuals and all sole proprietor, partnership, limited partnership, family limited partnership, joint venture, association, cooperative, trust, estate, corporation, personal holding company, limited liability company, limited liability partnership, or any other form of organization doing business in the City.
- (19) "RENTAL PROPERTY" means a building, portion thereof, or group of buildings within the City and which is rented, leased, let, or made available for compensation for sleeping or living purposes. The term includes all multi-dwelling unit premises having two or more dwelling units including hotels and motels, automobile or tourist courts, rooming or lodging houses, or mobile home and trailer parks. In the case of a mobile home or trailer park, the term DWELLING UNIT refers to the space, pad, or stall.
- (20) "SECONDHAND DEALER" means a person engaged in conducting, managing, or carrying on the business of buying, selling, trading, taking in pawn, accepting for sale on consignment, accepting for auctioning or auctioning secondhand goods and articles.
- (21) "SOLICITATION" means any oral or written request to purchase or trade any product or thing; to request a contribution or donation of money or property for any purpose or cause; to request opinions or answers to surveys on any subjects; or, to request endorsement or support by petition any product, candidate, or cause.
- (22) "SOLICITOR" means a person or persons engaged in solicitation.
- (23) "SPECIAL EVENT" means an event specifically approved by the City Administrator granting privileges for the use of street and sidewalk areas, or held on private or public property where goods or services are purchased or sold, excluding the noncommercial on-premises sale of used household goods by a person who resides on the premises (a yard or garage sale) so long as the sales are conducted on no more than six days in any 12-month period. Such EVENT must be held within a specifically defined area for a period of time not exceeding three consecutive days.
- (24) "SUBCONTRACTOR" means a company or person whom a general contactor (or prime contractor, or main contractor) hires to perform a specific task as part of an overall project.
- (25) "TEMPORARY BUSINESS" means a person conducting or operating a business within the City for a period of less than 60 consecutive days in any calendar year. Examples

include, but are not limited to, Christmas tree lots, fireworks, and fruit/vegetable/plant stands not part of a farmers' market.

(26) "TEMPORARY LICENSE" means a business license issued for a term of up to 60 consecutive days.

5.01.004 License Required.

- (1) Except as may otherwise be provided in 5.01.004(6) (7) below, any person doing business within the City shall first obtain a license and pay the required annual fee.
- (2) Nonresident businesses must obtain a City business license and pay the required fees.
- (3) Solicitors must obtain a City business license and pay the required fees, except as may other be provided in 5.01.004(6) (7) below. Additionally, solicitors must comply with Chapter 5.05.
- (4) Temporary businesses, mobile businesses and special events obtain a temporary business license and pay the fee specified by City Council resolution. Additionally, temporary businesses, mobile businesses and special events must comply with Chapter 5.02.
- (5) No person shall conduct business within the City as an employee, agent, or representative of a business without first having obtained a valid business license regardless of the locale of the principal office(s) of that business.
- (6) The following businesses and activities need not obtain a business license but instead will be issued, at no cost, an "exemption certificate" that shall record the location, purpose and contact information of the business or activity if one is applied for:
 - (A) Churches and government agencies, including publicly funded schools;
 - (B) Civic leagues or civic organizations operating exclusively for promotion of social welfare which may from time to time conduct business like activities on a temporary basis, the earnings of which are devoted exclusively to social welfare, religious, and/or fraternal purposes;
 - (C) Independent contractors, including but not limited to medical care providers or beauticians, working in a building where the owner has obtained a business license under one business name covering those located in the building engaged in like profession under the business name indicated on the license;
 - (D) Community events where a special event and other applicable permits have been granted by the City;
 - (E) Any business or occupation specifically exempt from the payment of a business license fee under the state or federal law or constitution;
 - (F) Any business specifically exempted by City Council; or

- (G) Producers of farm products raised in the state and sold by them or their immediate families.
- (7) The following businesses and activities neither need to obtain a business license nor an exemption certificate:
 - (A) A service business operated by a person under the age of 18, including but not limited to lawn mowing, newspaper delivery, or lemonade stands;
 - (B) Solicitations for contributions or donations which are exclusively devoted to charitable, social welfare, religious, educational, political, or fraternal purposes;
 - (C) Owner-occupied residential dwellings where one room is rented or leased for sleeping or living purposes;
 - (D) Utilities currently franchised by and paying a franchise fee to the City;
 - (E) A household or garage sale conducted consistent with the terms of the Business License Code;
 - (F) Any activity specifically exempt from licensing under the state law or constitution or federal law or constitution;
 - (G) A warehouse used in connection with a business, but maintained at a separate location within the City, if the business which owns the warehouse maintains a valid business license.
- (8) A general contractor or prime contractor on a construction site is required to have a City of St. Helens business license. Subcontractors are not required to maintain a city business license.

5.01.005 TERM.

- (1) A business license shall have a term of one year.
- (2) A business license shall be effective as of the date of issuance and expire on the last day of the same month 12 months therefrom to be renewed annually thereafter no later than the last business day of that month.
- (3) An amended application or re-application for a business shall be made (and be exempt from payment of additional fees), prior to the effective date of any of the events listed below:
 - (A) A transfer in ownership or the name of the business; or
 - (B) A change of business location.
- (4) The business license is deemed expired:

- (A) At the point in time the type of business listed on the business license ceases to operate as said business; or
- (B) As specified in section (2) above.
- (5) A new application must be made and fees paid when:
 - (A) A business license has expired; or
 - (B) A material change in the type of business conducted occurs.

5.01.006 FEES, GENERALLY.

- (1) There is imposed upon all persons doing business in the City the requirement to pay a fee established by City Council and obtain a business license for the privilege of doing business in the City.
- (2) Each branch of a business shall obtain a separate business license, except for warehouses used in connection with a licensed business.
- (3) The fee shall be due and payable on the application date of the business license. A fee shall be deemed delinquent 30 days after it is due. License fees are not refundable.

5.01.007 FEES, CALULATION.

- (1) The annual fee for a business license shall be set by City Council resolution and be the combination of both a base amount and a charge for each full-time employee or full-time equivalent (FTE) employee, or blended into one fee, tiered by the number of FTEs.
- (2) To determine the number of FTEs, the following applies:
 - (A) Employees normally working 32 or more hours per week throughout the year shall be considered full-time and shall count as one FTE.
 - (B) Employees working less than 32 hours per week or who are temporary or seasonal shall be counted as one-half of an FTE.
 - (C) The annual business license fee shall be based upon the number of employees employed at the time of application for or renewal of a business license.
 - (D) For purposes of determining the number of full-time equivalent employees when renewing an existing business license, the count shall be based on the average of FTE employees during the previous 12-month period.

5.01.008 APPLICATION PROCEDURE.

- (1) A person seeking a City business license or renewal shall submit an application for same on a form provided by the City. Application shall be made at least 30 days prior to the date the license is requested to be effective. The application shall contain information as the City Administrator deems appropriate, including, but not limited to, the following:
 - (A) The name, mailing address, telephone, birthdate of all owners;
 - (B) The name, mailing address, and telephone number of the business or proposed business and a description of the exact nature of the business to be operated;
 - (C) A brief summary of the applicant's business history in any jurisdiction including:
 - (i) The business license or permit history of the applicant; and
 - (ii) Whether the applicant or any principal has ever had any business-related license or permit revoked or suspended, the reasons therefore and the business activity or occupation of the applicant or principal subsequent to the suspension or revocation.
 - (D) Whether the applicant will be a sole proprietor, partnership, limited partnership, family limited partnership, joint venture, association, cooperative, trust, estate, corporation, personal holding company, limited liability company, limited liability partnership, or any other form of organization for doing business.
 - (i) If a partnership, the application must set forth the names, birthdates, addresses, telephone numbers, and principal occupations, along with all other information required of any individual applicant, of each partner, whether general, limited, or silent, and the respective ownership shares owned by each;
 - (ii) If a corporation or limited liability company, the application must set forth the corporate or company name, copes of the articles of incorporation or organization and the corporate bylaws or operating agreement, and the names, addresses, birthdates, telephone numbers, and principal occupations, along with all other information required of any individual applicant, of every officer, director, member or manager, and shareholder (owning more than 5% of the outstanding shares) and the number of shares held by each;
 - (E) Proof of registration of the business with the State of Oregon, if applicable;
 - (F) Any other information that the Chief of Police may reasonably feel is necessary to accomplish the goals of these provisions.

A license may be denied if the applicant fails to supply required information or submits false or misleading information.

- (2) On the basis of the application, the City Administrator shall compute the fee consistent with the schedule of fees established by City Council resolution.
- (3) If more than one business takes place at the same location and is operated under the same ownership, or majority ownership, but operates under more than one business name, one application may be filed provided each business is clearly identified and all relevant information is included in the unified application.
- (4) If a transfer of ownership, name of business, or a change of business location occurs, an amended application or re-application shall be made and be exempt from payment of additional fees.
- (5) A currently licensed business that physically relocates shall file an amended business license application, at no charge, to register the change of address.
- (6) No such application shall be accepted by the City unless all information contained therein is complete and verifiable.

5.01.009 LICENSE ISSUANCE OR DENIAL.

- (1) The City Administrator shall issue or renew a business license upon approval of the application and receipt of all required fees.
- (2) The City Administrator may deny issuance or renewal of a business license if the applicant fails to supply required information, pay required fees, or submits false or misleading information.

5.01.010 NOTICE.

In the event any person has failed to obtain a business license and is doing business in the City, the City's Code Enforcement Officer may:

(A) If the license required has an effective period in excess of one day, send notice to such person at the person's place of business or residence notifying the person that a license must be secured within five calendar days. If, after the five-day period, the person has failed to secure the license, the failure constitutes a violation of the Business License Code; or

(B) If the license requires an effective period of one day, notify the City's Police Department and the Police Department shall notify such person that a license is required immediately. If the notified person refuses to secure a license or attempts to conduct such business, such conduct is a violation of the Business License Code.

5.01.011 LIMITATIONS.

No license required under this chapter shall:

- (A) Be assignable or transferable;
- (B) Authorize a person other than the one named therein to operate the licensed business or activity; or
- (C) Authorize any other business or activity than set out in the license.

5.01.012 REVOCATION OF LICENSE.

- (1) The City Administrator may revoke a license upon finding that:
 - (A) Information supplied in the license application is found to be false or misleading.
 - (B) The requirements of this chapter are not being met or the business is in violation of this chapter.
 - (C) The business is in violation of applicable local laws including but not limited to the Community Development Code.
 - (D) The business is conducted in a manner or is otherwise contrary to public health, safety, and welfare.
- (2) If the City Administrator determines that grounds for revocation exist, the City Administrator shall cause the licensee to be notified in writing of the revocation, stating the reasons therefore and informing the licensee of the appeal provisions of section 5.01.013. Notice shall be mailed by first-class mail, return receipt requested.
- (3) The City Administrator may discontinue the revocation proceeding if the basis of the revocation is corrected.

5.01.013 APPEAL.

- (1) An applicant whose application to the City for a license has been revoked may, within ten business days after notice of the revocation is received by them, appeal said action to the City Council.
- (2) The appeal shall be in writing and received by the City Recorder's office not later than the fifteen business day after the notice is shown to have been received and set out the following:
 - (A) The name and address of the appellant;
 - (B) The nature of the determination being appealed;
 - (C) The reason the determination is being appealed;

- (D) What the correct determination of the appeal should be.
- (3) Failure to have the appeal in the City Recorder's office within 15 business days will result in loss of the appeal.
- (4) If a notice of revocation is timely appealed, the revocation does not take effect until the final determination of the appeal. The City Council shall hear and determine the appeal based on the written statement and such additional evidence as it deems appropriate.

5.01.014 POSTING OF LICENSE.

- (1) The license shall be posted in a conspicuous place upon the business premises, available for inspection by the public, city enforcement officers, employees, and prospective employees of the business.
- (2) The license for a mobile business shall be posted in a conspicuous place upon the vehicle or carried on the person doing business and be available for inspection by the public, city enforcement officers, employees, and prospective employees of the business.
- (3) The license for a solicitor shall be carried on the person doing business and be available for inspection by the public, city enforcement officers, employees, and prospective employees of the business.

5.01.015 PENALTY.

- (1) It is unlawful for any person to make any false or misleading statement to the City for the purpose of determining the amount of any license fee to be paid to the City, or to fail or refuse to comply with any of the provisions of this chapter.
- (2) All persons doing business within the City for which a business license is required by this chapter shall make all records showing the number of employees or persons engaged in the business available to the City at its request for purposes of auditing and verifying license fees charged based upon employee counts. Such records shall be held to the extent permitted in confidence consistent with state law.
- (3) A business license fee due from any person and not paid in full when due is delinquent, and the City may avail itself of any and all remedies available to it to collect the fee from that person.
- (4) A person required by this chapter who fails to timely secure a license under this chapter before becoming delinquent is in violation of this code. The City shall collect, in addition to the appropriate license fee and other fines assessed, an additional penalty of 10% of the fee for each calendar month or fraction thereof the license is delinquent, up to a maximum total of fines and penalties of \$1,000.

(5) In the event any provision of this chapter is violated by an entity, the officer(s) or person(s) in charge shall be personally liable for the penalties imposed by this section.

5.02 SPECIAL EVENTS, TEMPORARY, AND MOBLE BUSINESS LICENSE PERMITS

5.02.001 LICENSE REQUIRED.

- (1) No person shall hold a special event or operate a temporary or mobile business, as those terms are defined in 5.01, without first obtaining a temporary business license and paying the required fee.
- (2) Applications for a temporary business license shall be on a form provided by the City. Incomplete applications, or applications submitted without the required fee, are subject to denial.
- (3) Issuance of a temporary business license is not to be construed to mean a permit. The fees prescribed herein are for revenue purposes and are not regulatory permit fees.
- (4) The operator of a special event, temporary or mobile business must provide written permission from the property owner, leasing agent, or manager of a site at which the business will operate.

5.02.002 FEES.

(1) The fee for a temporary business license shall be set by City Council resolution and is not refundable.

5.02.003 LICENSE DISPLAYED.

- (1) The operator of a special event, temporary or mobile business shall post the temporary business license in a conspicuous place at the business and keep it posted during the entire period covered by the license. The temporary business license shall be available for inspection by the public, City enforcement officers, employees, and prospective employees of the business.
- (2) A special event, temporary or mobile business shall obtain any other required licenses, approvals, or permits from the appropriate agency including but not limited to the City Police, Fire District and/or County Public Health Department.

5.02.004 LICENSE AND FEE EXEMPTIONS.

(1) The exemptions described in Chapter 5.01 apply to special events, temporary or mobile businesses.

5.02.005 DENIAL, REVOCATION, OR SUSPENSION OF TEMPORARY LICENSE.

(1) If the information supplied in the application or renewal is false, contains a material misrepresentation or omission as to the current condition of the business, the temporary business license may be denied, revoked, or suspended until such time as the applicant provides accurate information.

5.02.006 APPLICATION FOR A TEMPORARY LICENSE FOR A MOBILE BUSINESS, TEMPORARY BUSINESS, OR SPECIAL EVENT.

- (1) An application for a temporary business license shall require payment of the license fee for each location of the business.
- (2) When a mobile business, temporary business or special event conducts business at any location for more than two hours at one time, the license application shall include the following information:
 - (A) Tax assessor's map and tax lot numbers for the sites proposed;
 - (B) Names and locations of adjacent streets;
 - (C) Addresses and location of any permanent structures on the site;
 - (D) Locations of all driveways on the sites and on adjacent properties;
 - (E) Location of all drive aisles and fire lanes on the sites;
 - (F) Diagram of on-site parking lot and parking space configuration (i.e., right-angle vs angled, single-loaded vs double-loaded);
 - (G) Proposed location of the business vehicle on the sites;
 - (H) Dimensions from proposed temporary structure or vehicle location to all structures, drive aisles, and driveways;
 - (I) Location of any temporary electrical hookups;
 - (J) Location of any furniture, trash receptables, and the like, to be placed in the immediate vicinity of the vehicle or business operation;
 - (K) Documentation demonstrating compliance with minimum parking requirements; and
 - (L) Documentation showing the consent of the property owner.

5.03 SECONDHAND DEALERS

5.03.001 PURPOSE AND SCOPE.

This subchapter is designed:

- (1) To provide for regulation of certain business activities the City Council believes present an extraordinary risk of being used as a means of concealing criminal behavior involving the theft of personal property. Despite the best efforts of legitimate businesses to prevent it, this risk is present because of the large volume of goods processed in such businesses which can be subject to theft; and
- (2) To reduce criminal activity by providing more timely police awareness of business transactions involving materials which may have been obtained through illegal means.

5.03.002 DEFINITIONS.

As used in this subchapter, the singular includes the plural, and the following words and phrases, unless the context requires otherwise, shall have the following meanings:

- (1) "ANTIQUE" means an item of personal property possessed or valued because of its character, craft, style, rarity, and association with an earlier period of time that is purchased for more than \$50 by an antique dealer. ANTIQUE does not include vehicles and/or vehicle components.
- (2) "ANTIQUE DEALER" means a person engaged in, conducting, managing, or carrying on the business of selling antiques acquired by purchasing antiques from any person not representing a bona fide business, who appears with the article at the dealer's place of business, or by acquiring such items by purchasing from another bona fide, legitimate, and reputable business.
- (3) "ARTICLE" means an antique, secondhand, or precious metal and gem, as defined by this section.
- (4) "CHIEF OF POLICE" means the City of St. Helens Chief of Police or the Chief of Police's designee.
- (5) "DEALER" means a person operating as an antique dealer, precious metal and gem dealer, or secondhand dealer, or any of them.
- (6) "PRECIOUS METAL AND GEM" means any metal or gem that is valued for its character, rarity, beauty, or quality, including gold, silver, platinum, diamonds, rubies, sapphires, and pearls, and any other gems, whether as a separate item or in combination as a piece of jewelry, but excluding the following items:
 - (A) Gold bullion bars (0.995 fine or better);

- (B) Silver bullion bars (0.995 fine or better); and
- (C) Coins, whether actual currency or commemorative, from all countries.
- (7) "PRECIOUS METAL AND GEM DEALER" means a person engaged in, conducting, managing, or carrying on the business of selling precious metals and gems acquired by purchasing precious metals and gems from any person not representing a bona fide business, who appears with such article at the dealer's place of business, or by acquiring such items by purchasing from another bona fide, legitimate, and reputable business.
- (8) "PURCHASE" means transfer of an article from a person or business, including persons not representing a bona fide business, to any dealer regulated by this subchapter, for any valuable consideration. PURCHASE does not include consignment of property for sale.
- (9) "SECONDHAND ARTICLES" includes the following used personal property:
 - (A) Electronic equipment and/or digital devices and their accessories, including but not limited to recording devices, televisions, radios, stereos, speakers, amplifiers, cameras, camcorders, projectors, DVD players, and VCRs;
 - (B) Communication devices such as telephones, walkie-talkies, and cell phones;
 - (C) Household items and appliances such as microwave ovens, sewing machines, silverware, dishes, air conditioners, home accessories, and the like;
 - (D) Personal items such as clothing, jewelry, and watches;
 - (E) Firearms;
 - (F) Maintenance and landscaping equipment including but not limited to power tools, lawn mowers, edgers, trimmers, chainsaws, routers, air compressors, wrench sets and socket sets; and
 - (G) Office equipment, including but not limited to computers, typewriters, calculators, copy machines, and fax machines.
- (10) "SECONDHAND DEALER" means a person engaged in, conducting, managing, or carrying on the business of selling goods and articles acquired by purchasing secondhand articles from any person not representing a bona fide business, who appears with such article at the dealer's place of business, or by acquiring items by purchasing from another bona fide, legitimate, and reputable business.

5.03.003 DEALER'S PERMIT REQUIRED.

No person shall engage in business as a dealer in the City without first obtaining a permit from the City and paying a dealer's permit fee set by City Council resolution. This dealer's permit is separate from the requirement to obtain a business license as required by the terms of 5.01.

5.03.004 DEALER'S PERMIT APPLICATION.

Application for a dealer's permit under 5.03 shall be made on a form provided by the City.

5.03.005 APPLICATION REVIEW.

Applications for a dealer's permit shall be reviewed by the Chief of Police or designee who shall review and then approve or deny issuance of a dealer's permit consistent with the provisions of 5.03.006.

5.03.006 PERMIT PROCEDURE.

A dealer shall apply for a dealer's permit in the following manner:

- (1) No dealer's permit shall be issued unless the applicant is operating from a fixed location in the City.
- (2) An applicant for a dealer's permit shall complete and submit an application (including required personal history forms) that sets forth the following information:
 - (A) The name, mailing address, telephone, birthdate, social security number and principal occupation of all owners and any person who will be directly engaged or employed in the management or operation of the business or the proposed business;
 - (B) The name, mailing address, and telephone number of the business or proposed business and a description of the exact nature of the business to be operated;
 - (C) The web address of any and all web pages used to acquire or offer for sale articles on behalf of the dealer, and any and all internet auction account names used to acquire or offer for sale articles on behalf of the dealer; and
 - (D) Written proof that all principals are at least 18 years of age.
 - (E) The business license and permit history of the applicant in operating a business identical to or similar to those regulated by these provisions.
 - (F) A brief summary of the applicant's business history in any jurisdiction including:
 - (i) The business license or permit history of the applicant; and

- (ii) Whether the applicant or any principal has ever had any business-related license or permit revoked or suspended, the reasons therefore and the business activity or occupation of the applicant or principal subsequent to the suspension or revocation.
- (G) Whether the applicant will be a sole proprietor, partnership, limited partnership, family limited partnership, joint venture, association, cooperative, trust, estate, corporation, personal holding company, limited liability company, limited liability partnership, or any other form of organization for doing business.
 - (i) If a partnership, the application must set forth the names, birthdates, addresses, telephone numbers, and principal occupations, along with all other information required of any individual applicant, of each partner, whether general, limited, or silent, and the respective ownership shares owned by each;
 - (ii) If a corporation or limited liability company, the application must set forth the corporate or company name, copies of the articles of incorporation or organization and the corporate bylaws or operating agreement, and the names, addresses, birthdates, telephone numbers, and principal occupations, along with all other information required of any individual applicant, of every officer, director, member or manager, and shareholder (owning more than 5% of the outstanding shares) and the number of shares held by each;
- (H) If the applicant does not own the business premises, a true and complete copy of the executed lease, and the legal description of the premises to be permitted, must be attached to the application; and
- (I) All arrests or convictions of each principal.
- (J) Upon request, principals and employees shall submit to the City Police Department the following information:
 - (i) Fingerprints;
 - (ii) Passport size photographs; and
 - (iii) A copy of the signature initials to be used by persons on article transaction report forms. Principals and employees must submit new photos if requested to do so by the City Police Department.
- (K) Any other information that the Chief of Police may reasonably feel is necessary to accomplish the goals of these provisions.

5.03.007 ISSUANCE OR DENIAL.

The City Administrator shall issue a dealer's permit if the Chief of Police is assured that the dealer applicant and employees of the dealer have satisfied the conditions set out in 5.03.006. If the Chief of Police determines that the dealer's application should be denied, the Chief shall notify the applicant in writing. The notice shall state the reason for denial and inform the applicant of the review and appeal provisions in Chapter 5.01.

5.03.008 REVIEW OF DENIAL.

An applicant for a dealer's permit whose application is denied may have the decision reviewed by the City Administrator by filing a written request with the City Administrator within ten days of the notice of denial from the Chief of Police. The City Administrator shall send a written notice of the decision to the applicant. A decision of the City Administrator which upholds a denial may be appealed to the City Council as provided by Chapter 5.01.

5.03.009 REVOCATION AND SUSPENSION.

- (1) Along with the other regulatory enforcement authority granted in these provisions, the Chief of Police may revoke or suspend any permit issued to a dealer:
 - (A) For any cause that would be grounds for denial of a permit;
 - (B) Upon finding any violation of the provisions of this code relating to dealers;
 - (C) Upon a finding of a violation of federal, state, or other local law being committed connected with the operation of the dealer's business location so that the person in charge of the business location knew, or should reasonably have known, that violations or offenses were occurring;
 - (D) A lawful inspection has been refused; or
 - (E) If any statement contained in the application for the permit is false.
- (2) The Chief of Police, upon revocation or suspension of any permit issued pursuant to these provisions, shall give the dealer written notice of the revocation or suspension.
 - (A) Service of the notice will be accomplished by mailing the notice by regular and certified mail, return receipt requested.
 - (B) Mailing of the notice by regular mail will be prima facie evidence of receipt of the notice.
- (3) Revocation will be effective and final ten days after the giving of notice unless the revocation is appealed.

(4) Suspension will be effective immediately upon the giving of notice, for the period of time set in the notice not to exceed 30 days.

5.03.010 DEALER REGISTER.

- (1) Dealers shall keep a book register of all articles purchased by the dealer. The register shall contain a full, true, and complete description of the subject article, including any engraved identifying number, mark, or symbol.
- (2) The register shall show the hour and the day the article was received and the amount paid. In addition, the register shall include the name, address, and signature of the person from whom the purchase is made. The name and address shall be verified by obtaining two pieces of identification at the time of purchase.
- (3) The register information on a purchase shall be retained by the dealer for a period of not less than one year. Upon request, the Chief of Police shall be allowed to review the register and any articles in possession of the dealer and subject to Chapter 5.03. Inspection of register and articles shall be during regular business hours.
- (4) Each article identified in the dealer's register shall be identified in the register with a number, letter, or symbol. The article itself, while in possession of the dealer, shall be identified by placing that number, letter, or symbol on the article.

5.03.011 DEALER REPORT AND HOLDING OF ARTICLE.

- (1) All dealers shall, at the time of purchase of an article, complete the form provided by the Chief of Police. Completed forms must be returned to the Chief of Police not later than the next business day following the purchase. Placing the completed form in the mail not later than the next business day following the purchase shall be considered timely return. Postmark of the mailing of the completed form shall be verification of the timeliness of the return.
- (2) Each article, subject to this subchapter, shall not be sold or otherwise disposed of for a period of 15 days from the date of purchase. Notwithstanding this requirement, the Chief of Police may authorize, in cases in which it is shown that extreme financial hardship will result from holding an article for the 15-day period, sale or transfer of such article before the expiration of this period. Any authorization to sell an article prior to the expiration of 15 days shall be in writing.
- (3) If the Chief of Police, upon reasonable suspicion, believes that an article is the subject of a theft, notifies the dealer in writing not to dispose of any specifically described article, the article shall be retained in substantially the same form and shall not be sold, exchanged, dismantled, or otherwise disposed of for a period of time, not to exceed 30 days, as determined by the Chief of Police.

5.04 LIQUOR LICENSES

5.04.001 PURPOSE.

The purpose of this Chapter is to implement guidelines allowing the City an opportunity to review and make written recommendations on liquor license applications before applications are considered by the Oregon Liquor Control Commission (OLCC). A new liquor or annual renewal liquor license application shall be processed in accordance with sections in 5.01. Special event winery and/or grower licenses and temporary sales liquor licenses shall be processed in accordance with 5.04.005.

5.04.002 LIQUOR LICENSE APPLICATION NOTICE AND FEES.

- (1) Any person or business submitting an initial or renewal application for a liquor license with the OLCC shall also provide written notice of such application to the City.
- (2) The notification shall consist of legible copy of the OLCC's Liquor License Application form
- (3) Any person or business seeking an initial or renewal liquor license shall also complete the City's Commercial Business License Application.
- (4) Any person or business seeking an initial or renewal liquor license shall pay the requisite associated fees, as established by the City Council and listed in the City of St. Helens Universal Fee Schedule.

5.04.003 LIQUOR LICENSE APPLICATION REVIEW PROCESS.

- (1) Upon receipt of the written notice and fees required by 5.04.002, the City Administrator or designee shall cause the liquor license application to be reviewed by the Chief of Police or designee and/or any other department manager, for the purpose of obtaining information necessary to make a recommendation.
- (2) The Chief of Police or designee who is authorized to perform a criminal records check through a law enforcement data system (LEDS), is authorized to conduct a criminal and/or driver records check on the applicant or licensee requesting a liquor license in the City, including persons who are an employee, volunteer, or agent of a holder of the liquor license.
- (3) The Chief of Police or designee shall review the suitability of the liquor license application, including criminal and/or driver records, and make recommendation to the City Council based on the findings.
- (4) If the Chief of Police or designee finds no basis for an unfavorable recommendation, the matter shall be scheduled as a consent agenda item before the City Council.

- (5) If the Chief of Police or designee finds there are valid grounds to make an unfavorable recommendation, based on substantial evidence relevant to the license refusal basis as prescribed by state liquor laws (ORS Chapter 471), the matter shall be scheduled as a public hearing before the City Council and notice to the applicant or licensee shall be given by registered mail, postmarked no later than seven business days prior to the public hearing at which the matter will be considered.
- (6) The public hearing notice shall state the time and place of the hearing and reason(s) for making an unfavorable recommendation.
- (7) Any person wishing to present testimony at the public hearing shall be given an opportunity to do so before the closing of the hearing.
- (8) After due consideration of pertinent information and testimony, the City Council shall make its recommendation.
- (9) In case of an adverse recommendation, based on substantial evidence relevant to the license refusal basis as prescribed by state liquor laws, findings shall be produced and forwarded to the OLCC along with the City Council recommendation.

5.04.004 TIMEFRAMES FOR RECOMMENDATION

- (1) Within 45 days of receipt of the written notice by the City for a new liquor license, the City shall provide the OLCC with:
 - (A) A favorable recommendation;
 - (B) An unfavorable recommendation; or
 - (C) A request additional time from the OLCC stating the reason needed for additional time, a statement that the City is considering making an unfavorable recommendation, and the specific grounds on which the City is considering making an unfavorable recommendation.
- (2) Within 60 days of receipt of the written notice by the City for a renewal of a liquor license, the City shall provide the OLCC with:
 - (A) A favorable recommendation;
 - (B) An unfavorable recommendation; or
 - (C) A request additional time from the OLCC stating the reason needed for additional time, a statement that the City is considering making an unfavorable recommendation, and the specific grounds on which the City is considering making an unfavorable recommendation.

5.04.005 SPECIAL EVENT/TEMPORARY LIQUOR LICENSE.

- (1) In order to expedite service to applicants or licensees seeking written recommendation for a special event or temporary sales liquor license, the City Council delegates to the City Administrator or designee its authority to review special event winery and/or grower permits and temporary sales liquor license applications and make recommendation to OLCC.
- (2) The City's special event and temporary sales liquor license rules, fees, and recommendation shall be as follows:
 - (A) The applicant or licensee shall pay prior to processing a special event permit or temporary sales liquor license application, an application fee, set in the maximum amount allowed by state law, and as specified by City Council resolution. The City's application processing fee shall be nonrefundable.
 - (B) The applicant or licensee must verify, if applicable, that he or she has obtained a valid City temporary business license for an event held in the City. Special events are subject to the provisions of Chapter 5.01, business license required.
 - (C) In case of an adverse recommendation, the City Administrator or designee shall comply with the guidelines prescribed in chapter 5.04.002 and 5.04.003.
 - (D) The City Administrator or designee may refuse to accept any liquor license application if the applicant or licensee has not allowed at least seven days before the event date to obtain recommendation from the City and/or the liquor license application was not submitted in the form prescribed in 5.04.002.
 - (E) In case of refusal to accept a liquor license permit or application, the City Administrator or designee shall prepare a written letter addressed to the OLCC stating the reason(s) for refusal or non-acceptance of the liquor license permit or application.

5.05 SOLICITORS

5.05.001 POSTED.

- (1) No person shall enter onto any residential or commercial property for the purpose of solicitation where a sign or placard has been posted stating "No Solicitors" or "No Solicitation" or similar words to that effect unless such person has been expressly invited to do so by the person occupying or in control the property.
- (2) Signs posted under this section shall not exceed 12 inches by 12 inches in dimension and otherwise comply with the City's sign regulations.

5.05.002 HOURS.

Permitted solicitation shall only occur between the hours of 9:00 a.m. and 7:00 p.m.

5.05.003 BUSINESS LICENSE REQUIRED.

Except for not-for-profit organization fundraising, any person conducting door-to-door solicitation within the City limits is required to obtain a business license pursuant to Chapter 5.01 and produce the business license upon request by the person occupying or in control of the property. A person associated with a not-for-profit organization shall provide, upon request, other sufficient form of identification demonstrating the person's association with the organization.

5.05.004 REMOVAL OF SIGNS.

No person shall remove, deface, destroy, or otherwise interfere with the posted signs unless authorized to do so by the person occupying or in control of the property.

5.05.005 PENALTIES.

A violation of any of these provisions of this chapter shall constitute a Class C Misdemeanor.

5.06 MARIJUANA RELATED ACTIVITIES

5.06.001 STATEMENT OF PURPOSE.

The purpose of this subchapter is to promote the public health, safety, and general welfare by establishing standards in the City for the operation of marijuana-related activities as allowed by state law.

5.06.002 DEFINITIONS.

For the purpose of this subchapter, the following definitions shall apply unless the context clearly indicates or requires a different meaning:

- (1) "MARIJUANA-RELATED ACTIVITIES" means an activity involved with the growing, processing, wholesaling, or selling of marijuana, cannabinoid product, cannabinoid concentrate, or cannabinoid extract regulated by the Oregon Health Authority or the Oregon Liquor Control Commission.
- (2) "MARIJUANA ITEMS" means marijuana, cannabinoid products, cannabinoid concentrates and cannabinoid extracts, as further defined in ORS 475B.015.
- (3) "MARIJUANA RETAILER" means a person that sells marijuana items to a consumer in this state and who holds a retail license issued by the Oregon Liquor Control Commission.
- (4) "RETAIL SALE PRICE" means the price paid for a marijuana item, excluding tax, to a marijuana retailer by or on behalf of a consumer of the marijuana item.
- (5) "MARIJUANA" means the plant Cannabis family Cannabaceae, any part of the plant Cannabis family Cannabaceae and marijuana seeds. It does not include industrial hemp or prescription drugs including those containing one or more cannabinoids that are approved by the United States Food and Drug Administration and dispensed by a pharmacy.

5.06.003 REQUIREMENTS.

- (1) A marijuana-related activity must comply with all applicable requirements of state law.
- (2) A marijuana-related activity must obtain a City business license pursuant to section 5.01 prior to opening.
- (3) All products and paraphernalia sold to the public or members of a club or organization must be enclosed in an opaque bag or container upon exiting a dispensary or retail facility.

- (4) A marijuana-related activity must provide secure disposal or render impotent marijuana remnants or by-products, including any item with marijuana residue.
- (5) Fees for licenses required by this chapter shall be set by resolution of the City Council.

5.06.004 CHARACTERISTICS OF LICENSE.

- (1) Nontransferable. A license issued pursuant to this chapter is nontransferable.
- (2) Term. A license issued pursuant to this subchapter shall remain in effect until such time as:
 - (A) The person who obtained the license ceases to operate the marijuana-related business;
 - (B) The person who obtained the marijuana-related business license ceases to possess a valid authorization from the Oregon Liquor Control Commission or Oregon Health Authority to legally operate in the state of Oregon;
 - (C) The person who obtained the marijuana-related business license ceases to comply with the provisions of Chapter 5.04 SHMC or this chapter; or
 - (D) State statutes, regulations, or guidelines are modified, changed, or interpreted in such a way by state or federal law enforcement officials so as to prohibit operation of a business under this chapter.
- (3) The City may revoke a marijuana-related business license upon a finding that the license is no longer in effect, pursuant to subsection (2) of this section. An aggrieved person may appeal the City's decision to City Council by filing a written notice of appeal with the City Recorder within 10 days of the City's decision to revoke the license.

5.06.005 TAX IMPOSED.

As authorized by ORS 475B.491, the adoption by City Council of Resolution No. 1753 on July 20, 2016, and the approval of Ballot Measure 5-260 by the electors of the City, a three percent (3%) tax shall be imposed on the retail sale price of all marijuana items sold by a marijuana retailer in the City.

5.06.006 COLLECTION OF TAX AND PENALTIES

(1) The tax shall be collected at the point of sale and remitted by each marijuana retailer that engages in the retail sale of marijuana items. The tax is considered a tax upon the

Marijuana Retailer that is required to collect the tax, and the Marijuana Retailer is considered a taxpayer.

- (2) Marijuana Retailer shall file a return to the Department of Revenue on or before the last day of January, April, July and October of each year for the previous calendar quarter and shall pay the tax not later than with each quarterly return.
- (3) Marijuana Retailer may seek an extension of not more than 30 days from the Department of Revenue for filing a return by submitting a written request to the Department of Revenue during or prior to the period for which the extension may be granted.
- (4) Interest shall be added at the same rate established under ORS 305.220 from the time the return was originally required to be filed by the Marijuana Retailer to the time of payment.
- (5) If Marijuana Retailer fails to file a return or pay the tax, a penalty shall be imposed by the Department of Revenue upon the Marijuana Retailer in the manner provided under ORS 314.400.

5.06.007 DUTY TO KEEP RECEIPTS, INVOICES AND OTHER RECORDS.

- (1) Marijuana Retailer shall keep receipts, invoices and other pertinent records related to retail sales or marijuana items as required by rules or regulations adopted pursuant to this subchapter. Each record shall be preserved for five years from the time to which the record relates, or for as long as Marijuana Retailer retains the marijuana items to which the record relates, whichever is longer. During the retention period and at any time prior to the destruction of records, the City may give written notice to the marijuana retailer not to destroy records described in the notice without written permission of the City.
- (2) The City or its authorized representative or designee, upon oral or written demand, may make examinations of the books, papers, records and equipment of persons making retail sales of marijuana items and any other investigations as the City deems necessary to carry out the provision of this subchapter.

5.06.008 RULES AND REGULATIONS.

The City Administrator or their designee may establish rules and regulations necessary to implement the provisions of this subchapter. For the purposes of this section, the City Administrator's designee may include the Oregon Department of Revenue pursuant to an agreement entered into under ORS 305.620.

5.06.009 PENALTY.

- (1) Notwithstanding the provisions of section 5.01, a person who commits, permits, assists in, or attempts a violation of any provision of 5.06 is subject to a civil penalty in the amount of not less than \$100 for the first violation, \$500 for the second violation, and \$1,000 for each subsequent violation within a two-year period starting from the issuance of the first notice of violation.
- (2) Each day during which any provision of 5.06 is violated constitutes a separate offense.
- (3) A violation of the provisions of this chapter shall constitute a class C misdemeanor.



Business License Application - General Business

265 Strand Street, St. Helens, OR 97051 | 503-397-6272 | www.sthelensoregon.gov

Business Name:	Owner Name:
Address:	Owner Address:
City/State/Zip:	Owner Phone:
Business Phone:	Business Contact Name:
Business Email:	Relation to Business:
Mailing Address (If Different):	Please give a brief business description. What specific activity are you conducting as your business?
City/State/Zip:	
No. of Rental Units (if applicable): Residential Commercial	
No. of Employees (FTEs): FTE Are you a non-profit: Yes Home-Based Business: Yes Located within City limits? Yes Temporary Business? (>60 Days) Yes	No Does your business have anything to do with selling Marijuana as a Producer, Processor, Wholesaler, Retailer, or Medical No Canopy? If yes, please fill out the secondary MJ application. No
State License Required?	
CCB # Plumber License #	Is your business a secondhand or pawn store?
Manuf. Dwell. Install #	If yes, please fill out secondary application.
Other License #	
Date of Birth:	

HOME-BASED BUSINESS ONLY - Please answer all of the following questions to see if a Home Occupation Permit is required.

Is your business a garage sale?	Yes	No
Is your business for-profit production of produce or other food product grown on the premises? st	Yes	No
Is your business a hobby that does not result in payment to those who use your services?	Yes	No
* If Yes, Please contact the Planning Department to discuss.		
If you answered YES to any question above, you do not need a Home Occupation Permit.		
Does your business exhibit any evidence that it is taking place at your home?	Yes	No
Do you have any volunteers or employees who are not considered principle residents of the home?	Yes	No
Do you have any exterior signs for the business on the home or property (excluding vehicle marketing)?	Yes	No
Will your business have any customers visiting your home?	Yes	No
Does your business include or require any outdoor storage of materials?	Yes	No
Will your business exceed 600 Sq. Ft. of an accessory structure (detached shed or garage)?	Yes	No
Will your business exceed 25% of the combined residence and accessory structure gross floor area?	Yes	No
If you answered NO to the above 7 questions, you do not need a Home Occupation Permit.		

This application will be reviewed by the City's Building and Planning Departments. If further information is needed, departments will contact you directly via phone and/or email with their requests for more information. You may be asked to submit additional forms/applications if necessary.

Wastewater Environmental Survey - Please che	ck all categories that apply to your busin	ess:	ltem #4.
Retail Manufacturing	Dentistry/Orthodontics	Food Service	Fuel Dispensing
Auto Repair/Detailing/Car Wash	Medical/Veterinarian	Machining/Metal Wo	rking
Does your business discharge anything other tha If Yes, explain what it is used for, where an	-	Yes No	5
Does your business have the potential to dischar	rge wastewater containing any of the foll	lowing materials?	
Acid Metallic	Color Dyes	Soaps/Detergents	Alkaline
Amalgam/Mercury	Toxic Organics	Medicine/Rx	Fats/Oils/Grease
Hot Water Degrees	None	_	_
Does your business have any floor drains, catch to the sanitary sewer in your manufacturing, pro		Yes	No
Does your business use or store any chemicals ir	n quantities great than 25 gallons?	Yes	Νο
Is there a potential for runoff to enter a drain wl If yes, explain:	nere materials or chemicals are handled/	/stored? Yes	No
Will your business have the potential to discharg	ge wash water?	Yes	No
What is the estimated water usage per day	?		
* In your application submission, please in	clude a copy of your Oregon Busine	ss Registry for verification.	
I hereby certify under penalty of perjury a	nd false swearing that the informatic	on I have provided is true and	correct.
Applicant Signature	 Date of Signatur	re	
FOR OFFICE USE ONLY Received By:	Date:	Building I	Dept Initials: Dept Initials: ater Emailed:
Amount Paid: Date: _	Receipt #:		Page 68

Business License Application - Marijuana License

ltem #4.

265 Strand St, St. Helens, OR 97051 | 503-397-6272 office | www.sthelensoregon.gov

Oregon · '

Busir	ness Name:		Business DBA:		Phone:
	TYPE OF BUSINESS Producers Micro Tier I Micro Tier II	1 - 625	(SQUARE FEET) Outdoor 1 - 2,500 2,500 - 5,000	Name:	Information Titles of Officer/Partner/Agents MUST BE LISTED Title:
	Tier I Tier II Medical Canopy		5,001 - 20,000 20,001 - 40,000	Name:	
	Processors Wholesalers Retailers				Title: Title:
OLC St. I	iness License Informat C License or OHA Cert Helens Business Licens retary of State Registra	ificate No:			Sole Proprietorship Partnership Corporation Association
					Other:

Provide a detailed description of the proposed accounting and inventory systems for your business as well as a description of the type, nature, and extent of your proposed business:

I hereby certify under penalty of perjury and false swearing that the information I have provided is true and correct.

Applicant Signature	Date of Signa	Date of Signature	
	FOR OFFICE USE ONLY		
Received By:		Date:	
City Administrator Approval:		Date:	
Amount Paid:	Receipt Number:	Date:	Page 69



Business License Application - Secondhand Pawn License

265 Strand Street, St. Helens, OR 97051 | 503-397-6272 office | www.sthelensoregon.gov

me of Business: Business Address:				
Business Phone:	Type of Busines	s: Pawnbroker	Secondhand Dealer	
APPLICANT INFORMATION:				
Name:	Phone:	Phone: Date of Birth:		
Address:	City/State/Zip:			
Driver's License State & Number:	Principal Occupation:			
BUSINESS INFORMATION: If you are a pawnbroker, State License No	•	s anything but a Sole Proprietors Attach an additional page if nece	hip, list the following information essary	
Is your business: Sole Propretorship	Name:		Title:	
Partnership				
Corporation		Driver's License State/		
Association				
Other:	Name:		Title:	
	Address:			
City Business License No	DOB:	Driver's License State/No		
	Name:		Title:	
	Address:			
	DOB:	Driver's License State/No):	

PLEASE INCLUDE A COPY OF YOUR BUSINESS LIABILITY INSURANCE WITH YOUR APPLICATION FOR REVIEW.

I hereby certify under penalty of perjury and false swearing that the information I have provided is true and correct.

Applicant Signature Date of Signature		Signature	
	FOR OFFICE USE ONLY		
Received By:		Date:	
Police Department Approval:	<u>.</u>	Date:	
City Administrator Approval:		Date:	
Amount Paid:	Receipt Number:	Date: Page 7	

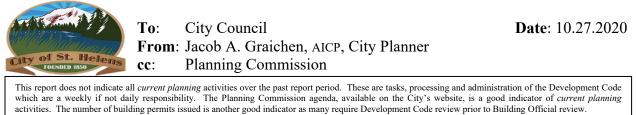


Memorandum

To:Mayor and City CouncilFrom:John Walsh, City AdministratorSubject:Administration & Community Development Dept. ReportDate:November 4, 2020

Planning Division Report attached.

CITY OF ST. HELENS PLANNING DEPARTMENT ACTIVITY REPORT



PLANNING ADMINISTRATION—MISC.

Both Associate Planner Dimsho and I prepared the project action sheets for items listed in the Council's 2020-2022 strategic plan and other efforts related to the departments semi-annual report to the City Council for October 21st of this month.

The parties are in negotiation in the Schlumpberger v. City of St. Helens Land Use Board of Appeals (LUBA) case. It is possible the Schlumpberger and the third party (original appellant) which reach terms that will prevent a LUBA hearing.

means there is a mutually agreed upon opportunity to negotiate, which may prevent the case going before LUBA.

Did my final inspection for the Plymouth High School. The Middle School property project is done!

Inspections at the St. Helens Place apartments continue. This is the complex along Matzen. McBride and Brayden Streets. Only 2 of 18 buildings are not completed and occupied. They are still behind on their bike parking due to supplier issues, but have made headway recently, thankfully.

Assisted Associate Planner Dimsho with various legal documents related to the food bank project.

Assisted with the Gable Road apartments project. They are proposing to use HUD funding (via Section 8 vouchers), which requires a lot of extra bureaucracy. I'm helping with that. Thius month this meant tribal notification and dealing with nearby oil tanks.

PLANNING COMMISSION (& acting HISTORIC LANDMARKS COMMISSION)

October 13, 2020 meeting (outcome): Commission discussed HB 2001's duplex mandate and related code amendments.

Three Commissioners were absent. If absent or need a refresh, I recommend watching the Oct. 13th Planning Commission meeting <u>https://www.sthelensoregon.gov/bc-pc/page/planning-commission-56</u> or the presentation to the City Council that is anticipated to be during the Council's November 4th Work Session.

<u>November 10, 2020 meeting (upcoming)</u>: Two public hearings are scheduled. One is for a Lot Line Adjustment / Minor Modification Conditional Use Permit to adjust a boundary between a lot and open space tract within the Meadowbrook Planned Development. The other is for a pair of Variances for development of a pair lot underdeveloped lot at the south terminus of S. 2nd Street.

ASSOCIATE PLANNER—In addition to routine tasks, the Associate Planner has been working on: See attached.

Here are my additions to the October Planning Department Report. **GRANTS**

- DLCD 2019-2021 Technical Assistance Program Grant contract with DLCD authorized to prepare a *Boise White Paper Industrial Site Master Plan* which will include a parcelization framework and an infrastructure finance planning for the former mill site. Final Parcelization Plan completed. Received final Infrastructure Estimates & Phasing Plan from 3J. Awaiting final Infrastructure Financing Plan from ECO week of November 9.
- OPRD Local Government Grant Campbell Park Improvements (\$187k) includes replacement of four existing tennis courts and two basketball courts with two tennis flex courts and one flex sport court, adds a picnic viewing area, improves natural stormwater facilities, expands parking, and improves ADA access. Grant deadline is October 2021. 2nd Sport Court bid closed on 10/15 – no bids received again. Working with Sue and legal counsel on a different procurement process that still complies with state laws to solicit bids directly from contractors.
- 3. **EPA CWA Grant Program** Final reporting due within 90 days of 9/30. Began preparing final report, budget, and cost reimbursement request.
- CDBG- Columbia Pacific Food Bank Project Construction documents completed. Planned bid period is very soon. Waiting on private sewer easement from abutting property owner. Legal counsel provided a template, Jacob assisted with a legal description/exhibit for the easement.
- 5. **Safe Routes to School Columbia Blvd. Sidewalk Project** Kicked off engineering with David Evans. Survey/topo complete. Construction timeline provided by David Evans, who is working through design/engineering process.
- Business Oregon Infrastructure Finance Authority Accepted our intake form. Invitation to apply received for a low-interest loan to fund the streets, utilities, and Riverwalk on the Riverfront property. Deadline to submit in January 2021 for board approval in February 2021.
- 7. **ODOT Community Paths Program** Submitted letter of interest (due October 31) for a regional trail planning/initial refinement effort for an off-street trail between St. Helens and Scappoose. Grant ask will be around \$172,000 with a required 10% match which can be in-kind (staff time). Final application opens November 1 and is due January 2021.
- 8. **EPA Brownfield Multipurpose Grant Program –** Prepared application (15 page narrative) with consultant assistance for \$800k to fund environment site assessments, cleanup and reuse plans, cleanup activities, and overall plans for brownfield revitalization. Only 10 will be awarded nationally, usually 1 per region. Deadline is October 28, 2020.
- 9. Oregon Watershed Enhance Board Awarded grant (approximately \$12k) to the Scappoose Bay Watershed Council in a partnership with the City for natural enhancements of the 5th Street trail and Nob Hill Nature Park. Will hire a crew in 2020-2021 to remove invasive species and re-plant native species in the oak woodland habitat.

- 10. Millard Road entry sign RoW application submitted to ODOT/ODOT rail to approve the location. ODOT Highway agreed to support location, working with P&W and ODOT rail now.
- 11. Urban Renewal Amendment Assisted with final adoption PH on 10/21 at 6 PM by preparing ordinance and final amendment attachments.
- 12. Bennett Building (Water Department/UB) Kicked off design project with Arciform on 10/9 with the design firm specialized in historic preservation. As-built façade drawings expected soon.
- 13. Working with the Wellness Committee on a City-wide volunteer program to repair surplus Police Department bicycles for a community bicycle and helmet giveaway.
- 14. Riverwalk and Streets/Utilities design/engineering consulting services RFQs published on 10/22! Bids will be accepted until December 8, 2020.
- 15. Presented at and attended the Oregon Brownfields Conference on October 5/6 (virtually).
- Attended the Oregon American Planning Association Conference on October 14, 15, and 16 (virtually).
- 17. Presented with Jacob the Planning Department Report to City Council WS on 10/21.
- 18. Adjusted temporary office location in the upstairs conference room while renovations upstairs at City Hall occur.

Jenny Dimsho, AICP

Associate Planner

City of St. Helens

(503) 366-8207

jdimsho@ci.st-helens.or.us