

PLANNING COMMISSION

Tuesday, June 14, 2022 at 7:00 PM HYBRID: Council Chambers & Zoom (details below)

AGENDA

7:00 P.M. CALL TO ORDER & FLAG SALUTE

TOPICS FROM THE FLOOR (Not on Public Hearing Agenda): Limited to five minutes per topic

CONSENT AGENDA

A. Planning Commission Minutes Dated May 10, 2022

DISCUSSION ITEMS

- <u>B.</u> Architectural Guidelines Recommendation for New Pump Station Building at 1st Street & Plymouth Street City of St. Helens
- <u>C.</u> Recommendation for Street Vacation at N. 1st Street, N. & S. River Street, and Columbia Blvd Locke, Dillard, Williamson Trust, and Jones
- D. Proactive Planning Commission Framework Discussion
- E. Emails and Quorums

PLANNING DIRECTOR DECISIONS (previously e-mailed to the Commission)

- F. Sign Permit at 1935 Columbia Blvd Crooked Creek
- G. Temporary Use Permit at 735 S. Columbia River Highway Bethel Fellowship
- H. Temporary Sign Permit at 2100 Block of Columbia Blvd Kiwanis Club/Locke

PLANNING DEPARTMENT ACTIVITY REPORT

I. Planning Department Activity Report - May

PROACTIVE ITEMS

FOR YOUR INFORMATION ITEMS

ADJOURNMENT

NEXT REGULAR MEETING: July 12, 2022

VIRTUAL MEETING DETAILS

Join: https://us06web.zoom.us/j/84934628972?pwd=YkZqay9Ua2pZditKZUVxK0IEWXVmdz09

Meeting ID: 849 3462 8972

Passcode: 555667

Dial by your location: +1 253 215 8782 US (Tacoma)

The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to City Hall at 503-397-6272.

Be a part of the vision and get involved...volunteer for a City Board or Commission! For more information or for an application, go to www.sthelensoregon.gov or call 503-366-8217.



PLANNING COMMISSION

Tuesday, May 10, 2022, at 7:00 PM

DRAFT MINUTES

Members Present:	Chair Dan Cary Vice Chair Russ Hubbard Commissioner Audrey Webster Commissioner Sheila Semling Commissioner Steve Toschi Commissioner Jennifer Pugsley
Members Absent:	None
Staff Present:	City Planner Jacob Graichen Associate Planner Jennifer Dimsho Community Development Admin Assistant Christina Sullivan Councilor Patrick Birkle
Others:	None

CALL TO ORDER & FLAG SALUTE

TOPICS FROM THE FLOOR (Not on Public Hearing Agenda): Limited to five minutes per topic

There were no topics from the floor.

CONSENT AGENDA

A. Joint CC/PC Meeting Minutes Dated March 16, 2022

Motion: Upon Commissioner Webster's motion and Commissioner Toschi's second, the Planning Commission unanimously approved the Joint CC/PC Meeting Minutes Dated March 16, 2022. [AYES: Vice Chair Hubbard, Commissioner Webster, Commissioner Semling, Commissioner Pugsley, Commissioner Toschi; NAYS: None]

B. Planning Commission Minutes Dated April 12, 2022

Motion: Upon Commissioner Webster's motion and Vice Chair Hubbard's second, the Planning Commission unanimously approved the Draft Minutes as amended dated April 12, 2022. Commissioner Pugsley did not vote due to her absence at that meeting. [AYES: Vice Chair Hubbard, Commissioner Webster, Commissioner Semling, Commissioner Toschi; NAYS: None]

DISCUSSION ITEMS

C. Planning Commission Annual Report to Council

City Planner Graichen presented the Draft Memo dated May 10, 2022. He showed the summary of the past year's activity. He also mentioned the report was to give City Council ideas on how they can offer support to the Planning Commission.

He mentioned the Commission had requested support on a few items. They wished to add an Assistant Planner for the upcoming fiscal year, a budget specific for their use of \$25,000 at their discretion and to have more involvement on city-led projects.

Graichen noted that the Budget Committee meeting was already scheduled and asking for money without a target was not likely going to be a successful request. He said they should connect the amount requested to the latest 2-year strategic plan for the City. Commissioner Toschi asked if they should ask for more funds based on the needs of the department and the growth of the City. He mentioned there were very large projects, including infrastructure projects and to be proactive, they could use the funds to provide the proper resources to do the job set before them. Graichen mentioned that they could request more funds, but it would be more likely to be a successful request if it is directly linked to something on the strategic plan.

There was a small discussion about a few items that could need funding on the strategic plan.

There was a small discussion on the amount of money to be requested. Commissioner Toschi said he saw on the agenda for the Budget Committee there was a mention of hiring an Assistant Planner and that it would not happen this year. Graichen said that even having it mentioned on the document was a success, but due to the request for many other positions it would not likely be a position considered for this fiscal year.

Note: The Commission revised their recommendation for an additional Planning Department staff person from Assistant Planner to Associate Planner as discussed below.

Commissioner Toschi said he thought the Planning Director Decisions was being handled well and that the function was working. Commissioner Pugsley asked if they were on track to have more decisions this year than last. Graichen mentioned that the current count, although it might seem like a "smaller" number, did not define the magnitude of work that went into those decisions.

D. Semi-Annual Planning Department Report to Council.

Associate Planner Dimsho and City Planner Graichen presented the report that was presented to City Council on April 20, 2022.

Dimsho mentioned they give these reports to Council every six months to update them on all the things the Planning Department has been working on. She mentioned that her report tends to focus on project management and Graichen's portion focuses on what is happening in Planning in general and development.

She discussed the progress on the Bennett Building, the Columbia Pacific Food Bank and other project management support updates. She discussed the Riverfront Development request for qualifications interviews. She mentioned there was an interview committee that included three Planning Commissioners. She gave an update on the Urban Renewal Agency and the recent accomplishments they have achieved.

Graichen discussed a new ordinance that was passed for beekeeping. He also discussed the gathering celebration for the opening of the Broadleaf Arbor, the new Gable Road apartments. He also discussed how the Planning Commission has become more proactive and there has been above average recruitment for Planning Commission vacancies.

He also discussed the Planning Commission budget requests and specifically the support the Planning Commission had provided for a new Associate Planner. He said it would not likely make the budget this time around, but felt it was great to have it mentioned on the balanced budget assumptions.

Item A.

There was a discussion of the difference between an Associate versus Assistant Planner. The Planning Commission agreed that they should request an Associate Planner, not an Assistant Planner as previously mentioned in their budget requests.

There was a small discussion about the funding for the Public Safety Facility.

Graichen gave an update on the GeoTerra aerial imaging and GIS data update.

He also discussed the upcoming System Development Charges and the changes that will be implemented. He explained what the SDC's fund and gave an example of one project that those funds could be used for.

He also talked about some recent code enforcement items. He described an effort they were able to resolve one code enforcement issue (at 254 N. Columbia River Hwy) by cleaning up another enforcement project (at 1771 Columbia Boulevard).

He also discussed some upcoming projects and subdivision development for residential and commercial properties. He also brought up the development of the Public Safety Facility.

There was a discussion about the different uses planned for the new Public Safety Facility, the costs involved and possibly downsizing and other concerns about the location being in a floodplain.

E. Right-Of-Way Dedication related to Public Safety Facility

Graichen presented the staff report for the City Council public hearing for the street vacation for the Public Safety Facility access. He said they concluded that there were some power lines that need to be moved and due to the type of power lines they are, the Columbia River PUD wanted a 50-foot easement reserved on the center. He said this right-of-way was being vacated because a portion of the structure would be within the existing right-of-way. He mentioned this would be a condition presented to them in a future land use application the Planning Commission would review.

There was a small discussion on which street vacations were brought before the Planning Commission for recommendation and why.

F. Proactive Planning Commission Discussion

Graichen shared the draft version of the Proactive Procedures edited by staff. He said this was a continuation of the discussion to implement the procedures of the Proactive Planning Commission. He said it had evolved from just having a placeholder on the agenda or have its own heading. These procedures were to provide an organized pathway for a commissioner who may have an idea to present to the Commission.

There was a discussion of each bullet point of the suggested procedures.

Commissioner Toschi mentioned a few changes. He discussed the staff recommended timeframe of 30days for a document or agenda item to be brought to staff for approval. The original suggestion by the committee was 10 days, which staff said was not enough time. There was a small discussion on timeframe and the Planning Commission agreed upon 20 days in advance for an item to be presented, reviewed, and completed for approval of placement on the agenda. Commissioner Toschi also mentioned they would change the phrase "Staff to review and comment" to "Staff will review and comment if desired".

There was a discussion about the red lines on the submitted document and the Planning Commission agreed that these were good edits. They made a minor change to the code quoted for the Historic Landmarks Commission aspect to just refer to the entire chapter.

Commissioner Toschi commented on paragraphs B and C on the proposed document. He felt these line items were important to include so that there was a procedure for how a commissioner would present

Item A.

a line item. It provides an outline on how a commissioner can articulate the process for why they chose the item to be presented. He also felt it provides a process for when to include the public in their discussions.

There was also a discussion about all the items that should be included when presenting an agenda item to the Commission.

The Commission discussed that once a subject has been presented, if the item meets all the qualifying factors, it would be placed on the agenda for discussion at the next meeting. They discussed what the qualifying factors were for being placed on the agenda.

There was a small discussion on the idea of working on items that are in confliction with the Strategic Plan. The Commission was not in agreement on whether to include this in the procedures and if planning staff needed to be involved.

There was a discussion on staff availability and how to proceed with agenda items that may increase the workload for staff.

The Commission agreed to apply the words "The Commission shall discuss" so that they have it in their procedures to discuss jurisdiction, staff involvement and availability, budget, and conflict of interest.

Commissioner Toschi was not in favor of leaving the conflict of interest or bias in the procedures. He considered it a personal attack against a commissioner and might discourage those who might want to present an item. He voiced concern that it was already expressed in other ethics filings that the Commission is already subject to.

Motion: Upon Commissioner Toschi's motion and Commissioner Webster's second, the Planning Commission approved that the suggested item E in the Procedures for a Proactive Planning Commission should be removed. [AYES: Vice Chair Hubbard, Commissioner Webster, Commissioner Toschi; Commissioner Pugsley; NAYS: Chair Cary, Commissioner Semling]

The Commission agreed that the Proactive Planning Commission item always be included as an agenda item. They also discussed a time limit for this item. They agreed that there should not be a time limit included.

PLANNING DIRECTOR DECISIONS (previously e-mailed to the Commission)

- F. Home Occupation at 59670 Emerald Loop Lince
- G. Lot Line Adjustment at BPA power line intersect with the Valley View Drive in the Elk Ridge Estates Subdivision 3J Consulting, Inc.
- H. Partition at 1160 Deer Island Road Melton
- I. Site Design Review (Minor) at 1400 Kaster Road ACSP
- J. Sensitive Lands Permit at 1300 Kaster Road Cascade

There were no comments on the Planning Director Decisions.

PLANNING DEPARTMENT ACTIVITY REPORT

N. Planning Department Activity Report – April

PLANNING COMMISSION INTERVIEW COMMITTEE RECOMMENDATION

Vice Chair Hubbard mentioned they had four great candidates. He said the committee ultimately decided on and recommended Russ Low to fill the vacancy. He said the knowledge he would bring from owning a large construction company and developing large projects could be beneficial to Planning Commission decisions.

Item A.

Motion: Upon Commissioner Webster's motion and Vice Chair Hubbard's second, the Planning Commission unanimously approved to recommend Russ Low as the new Planning Commission member. [AYES: Vice Chair Hubbard, Commissioner Webster, Commissioner Semling, Commissioner Toschi, Commissioner Pugsley; NAYS: None]

FOR YOUR INFORMATION ITEMS

There were no For Your Information items.

ADJOURNMENT

There being no further business before the Planning Commission, the meeting was adjourned 10:10p.m.

Respectfully submitted,

Christina Sullivan Community Development Administrative Assistant



TO:	Planning Commission
FROM:	Jennifer Dimsho, Associate Planner
RE:	Architectural Character Review: S. 1st Street & Plymouth Street
DATE:	June 7, 2022

OTAK, Inc. and the City of St. Helens submitted a Site Development Review application for a new 383 sq. ft. pump station building on the City-owned Riverfront property. This pump station facility is needed on the site to provide sanitary sewer services to future development on the site.

The property is zoned Riverfront District, Mill subdistrict. Per SHMC 17.32.173(5)(b) architectural character review provisions of SHMC 17.32.172(7) apply to the Mill subdistrict. This means permanent exterior changes (including new construction) shall comply with the *Riverfront District's Architectural Design Guidelines*.

Therefore, the Planning Commission, acting as the Historic Landmarks Commission shall make a recommendation to the approval authority as to whether the Commission believes the proposal complies. Please review your copy of the guidelines when looking at this proposal and be prepared to discuss. The guidelines can also be found on the City website on the Planning Departments historic preservation page:

https://www.sthelensoregon.gov/planning/page/riverfront-district-architectural-design-guidelines

Attached to this memo are photos of the existing site and plans for the new pump station facility. Relevant excerpts from the design guidelines are attached as well.

Project Background

The original pump station design initially included a pre-fabricated structure less than 200 square feet and most of the required pump station facility elements were proposed to be outside of the structure. This required a security chain-link fence with slats for screening around the facility. Staff felt this facility would be an eyesore to passersby and ultimately elected to enclose the pump station elements within a slightly larger building, eliminating the need for unsightly perimeter chain link fencing around the facility. The location of the facility was selected by balancing feedback from the geotechnical report and the preference of staff to tuck the facility as close to the bluff as possible to reduce impact to developable area.

Staff Feedback

Overall, staff feels the size of the building (less than 400 square feet), the location the building (tucked in the inlet of the basalt cliff near Nob Hill Nature Park), and generous landscaping will all help screen the facility from future development, from the public using the "bluff trail," and from the roadway of the S. 1st Street extension. Development is not proposed to occur adjacent to the pump station because of the bluff trail and because of the stormwater retention area. This means the architectural continuity of this proposed building and buildings to the left or right of it is of less importance.

Item B.

Since the pump station building will only be used by City maintenance staff on occasion and is not open to the public as a commercial or residential building, many of the design guidelines for new construction are not applicable. Here are the topics which staff felt are applicable from the guidelines, although the HLC may add any other feedback.

Lighting: There are 3 exterior lights on the building and the fixture type is a "Wyndmere Collection Bronze 9" high outdoor light" pictured right. The guidelines state to install partially- or fully-shielded light fixtures that only emit light downward. This fixture satisfies this criteria. There are a few preferred fixture types in the guidelines.

Does the Commission have any suggested changes to the exterior lighting?



Building Material & Color: Building materials of new structures should contribute to the visual continuity of the district. Materials should appear similar to those seen traditionally to establish a sense of visual continuity. The guidelines state to use brick, terra cotta, concrete/stone, or horizontal wood siding. They also say to use durable materials. CMU block was selected by the project team because of its use for other newer public park restrooms, the ease of maintenance (think: graffiti removal) and its general lifespan/durability.

While it is not a traditional brick or wood siding material, it is cost effective. CMU block is not listed on the "prohibited materials" list which includes vinyl siding, stucco, and T111 or other sheet materials. Note that the gable does include a "fiber cement board & batten siding." The design guidelines state that concrete siding should be painted using a pallet of earth tone or muted colors.

The color pallet selected includes a "mountain brown" "mesa tan" and "onyx." The roof is a standing seam metal roof in the "forest green" color. This structure's surroundings the dark basalt bluff to the west. Are brown, tan, dark gray, and forest green appropriate colors? Staff feels a forest green roof is not ideal and recommends a dark gray because it is a more muted color.

Does the Commission have any suggested changes to the building materials and/or color pallet? If you are concerned about the CMU block and setting a precedence, you can help with that by making findings about the building's size (i.e., CMU use is acceptable for a small building with less visual impact/influence).

Roof: The guidelines state to reduce impact of rooftop activities, like mechanical systems by locating them far from the facades. Given the use of the building and the size of the building, there are limitations to this suggestion.

Does the Commission have any suggested changes to the rooftop facilities?

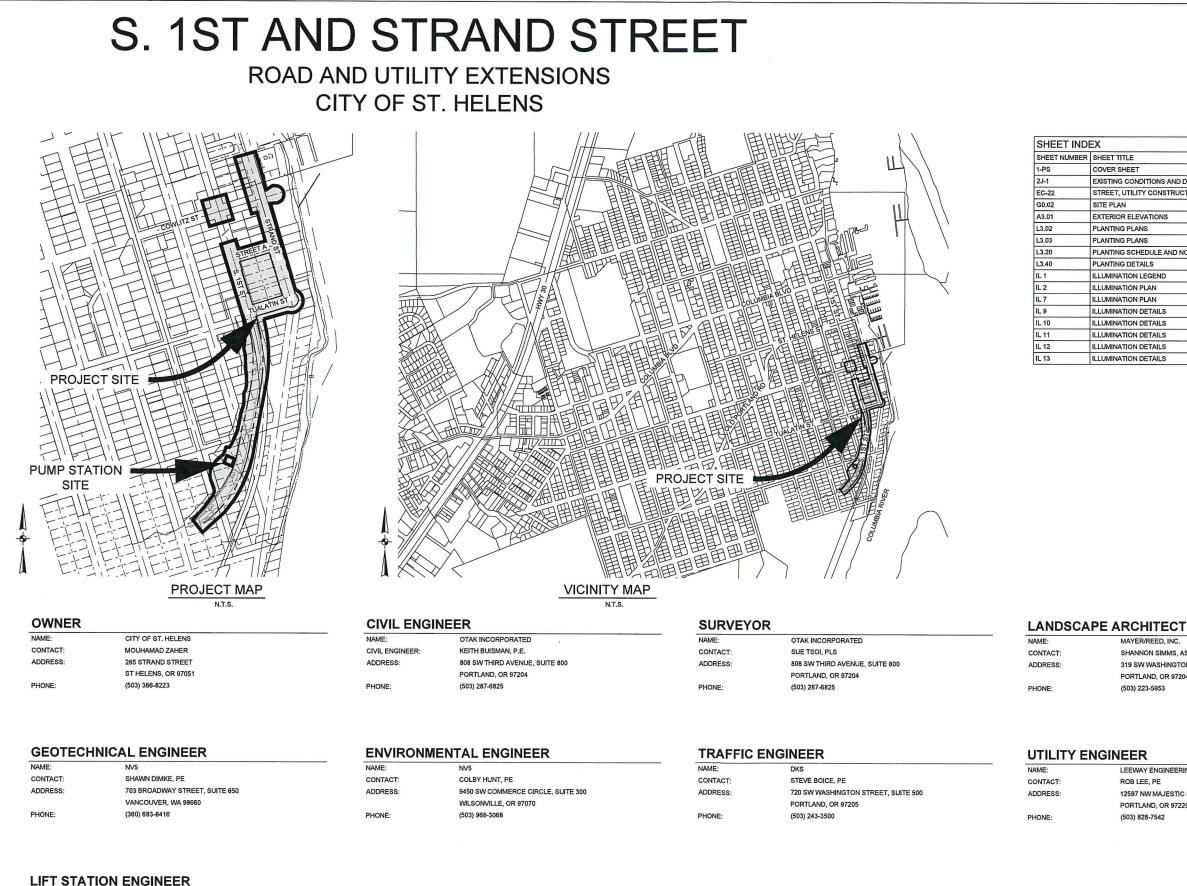
Feedback from the Commission can be incorporated into staff's Site Development Review administrative review of the proposal.



TOP: Site facing south towards Nob Hill Nature Park. Power pole in upper right is in the undeveloped Plymouth Street right-of-way for reference.

BOTTOM: Site facing west. Blue trash can is near the Nob Hill Nature Park staircase/trail.





NAME: GRAYLING ENGINEERING CONTACT: KYLE THOMPSON, PE ADDRESS: 654 OFFICERS ROW VANCOUVER, WA 98660 (360) 977-3104 PHONE:

D	EX
R	SHEET TITLE
1	COVER SHEET
	EXISTING CONDITIONS AND DEMOLITION
	STREET, UTILITY CONSTRUCTION PLAN
	SITE PLAN
	EXTERIOR ELEVATIONS
	PLANTING PLANS
	PLANTING PLANS
	PLANTING SCHEDULE AND NOTES
	PLANTING DETAILS
	ILLUMINATION LEGEND
	ILLUMINATION PLAN
	ILLUMINATION PLAN
	ILLUMINATION DETAILS

MAYER/REED, INC

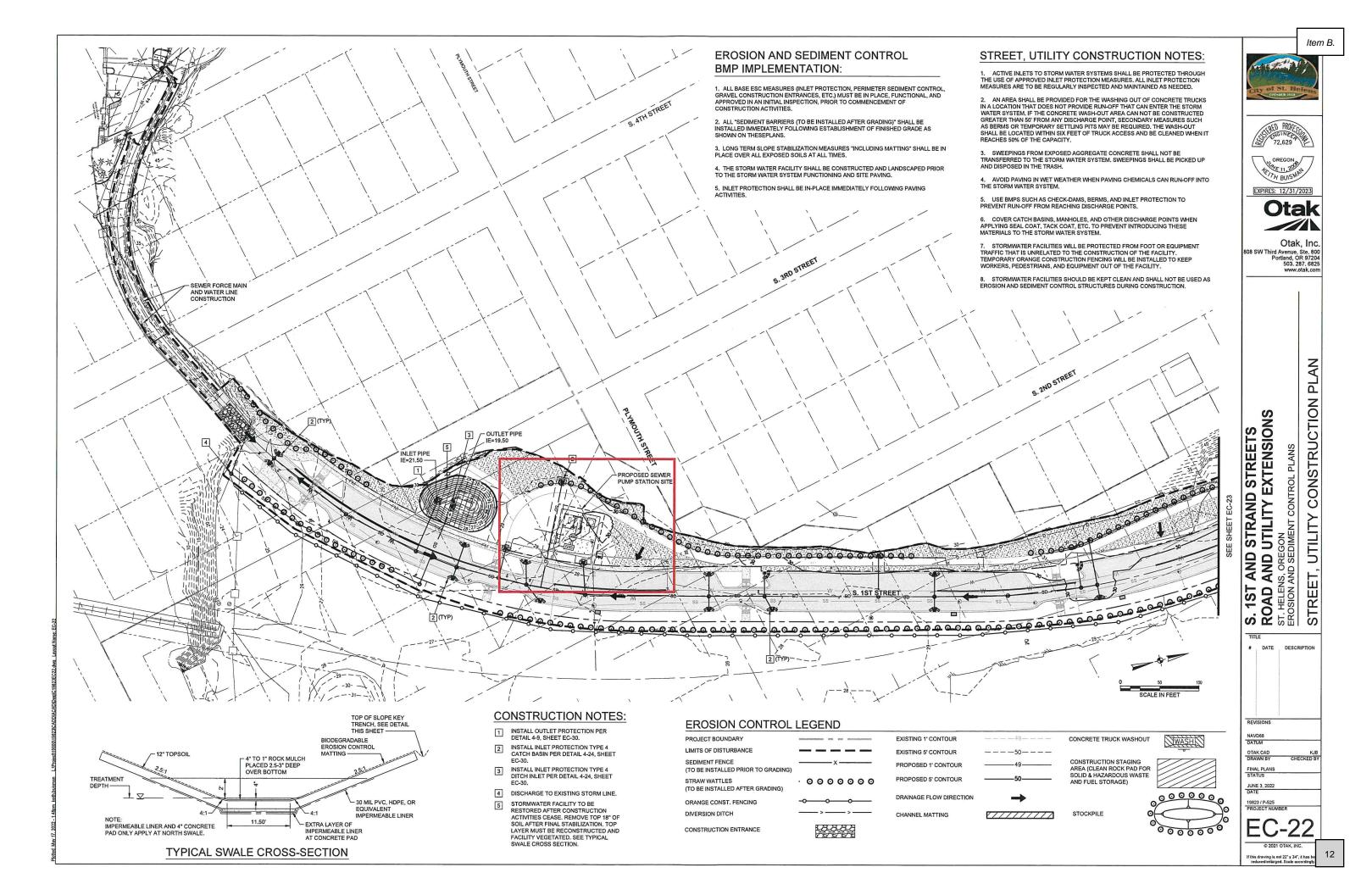
SHANNON SIMMS, ASLA, PLA 319 SW WASHINGTON STREET, SUITE 820 PORTLAND, OR 97204 (503) 223-5953

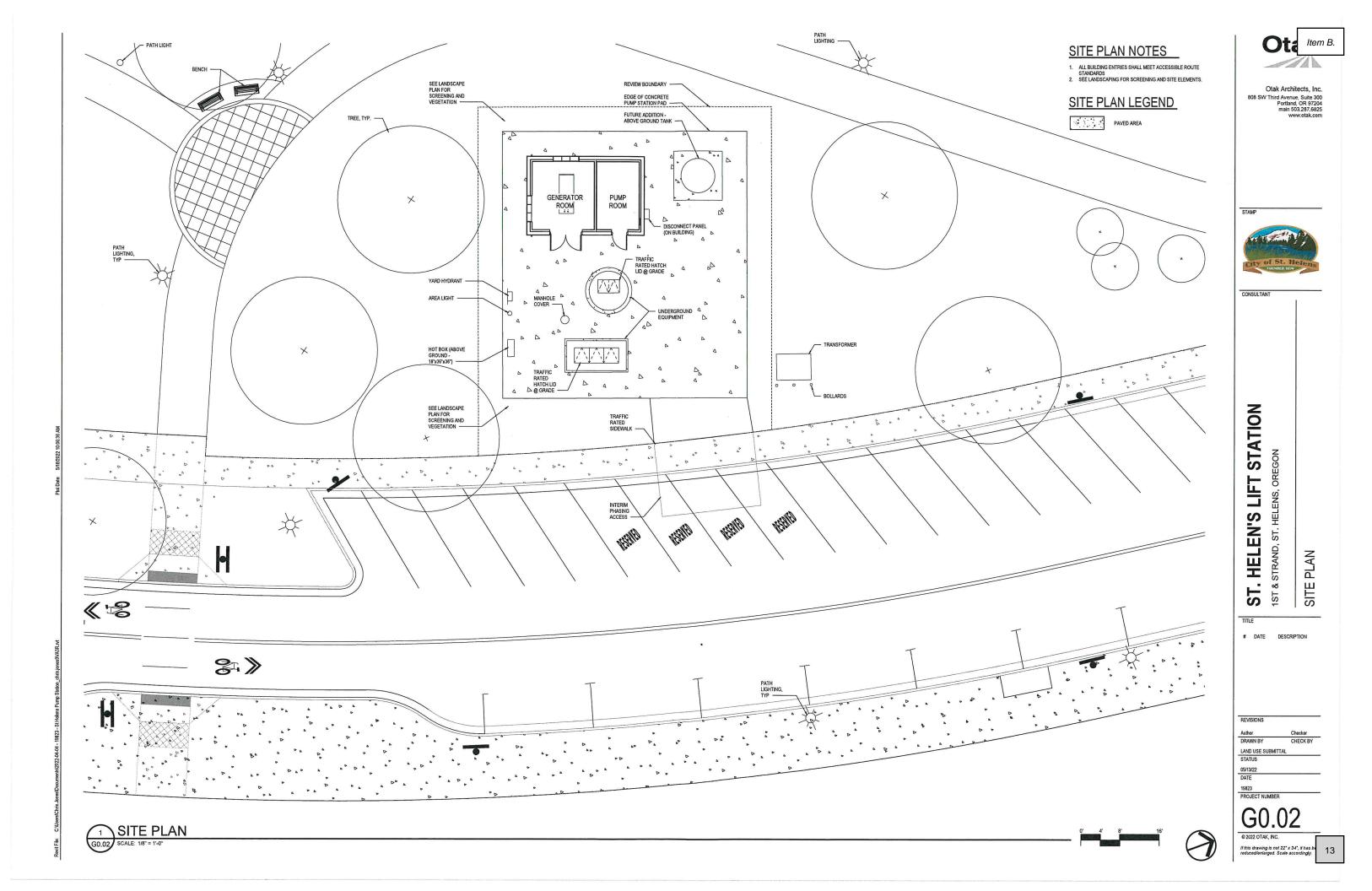
LEEWAY ENGINEERING ROB LEE, PE 12597 NW MAJESTIC SEQUOIA WAY PORTLAND, OR 97229 (503) 828-7542

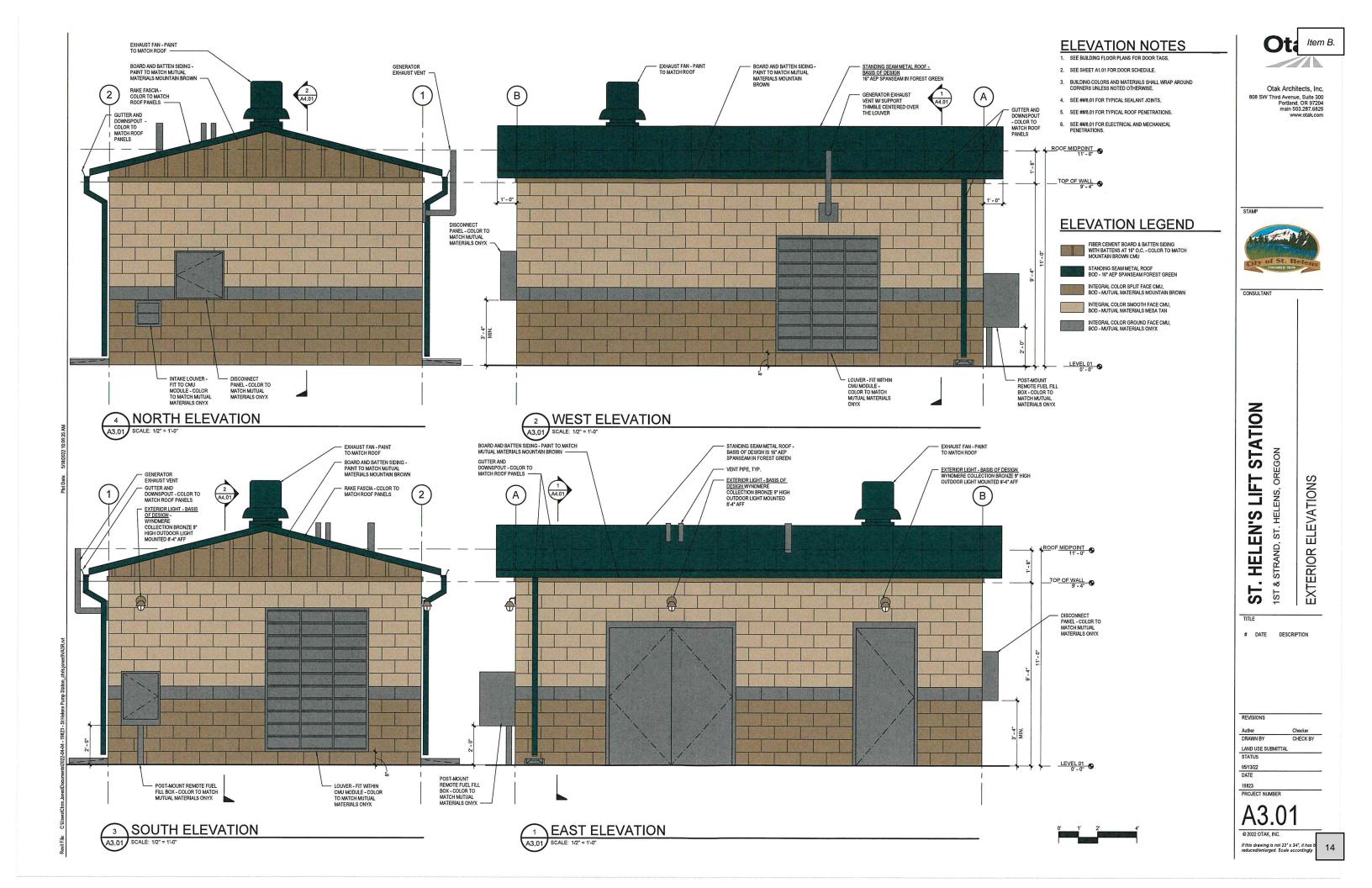
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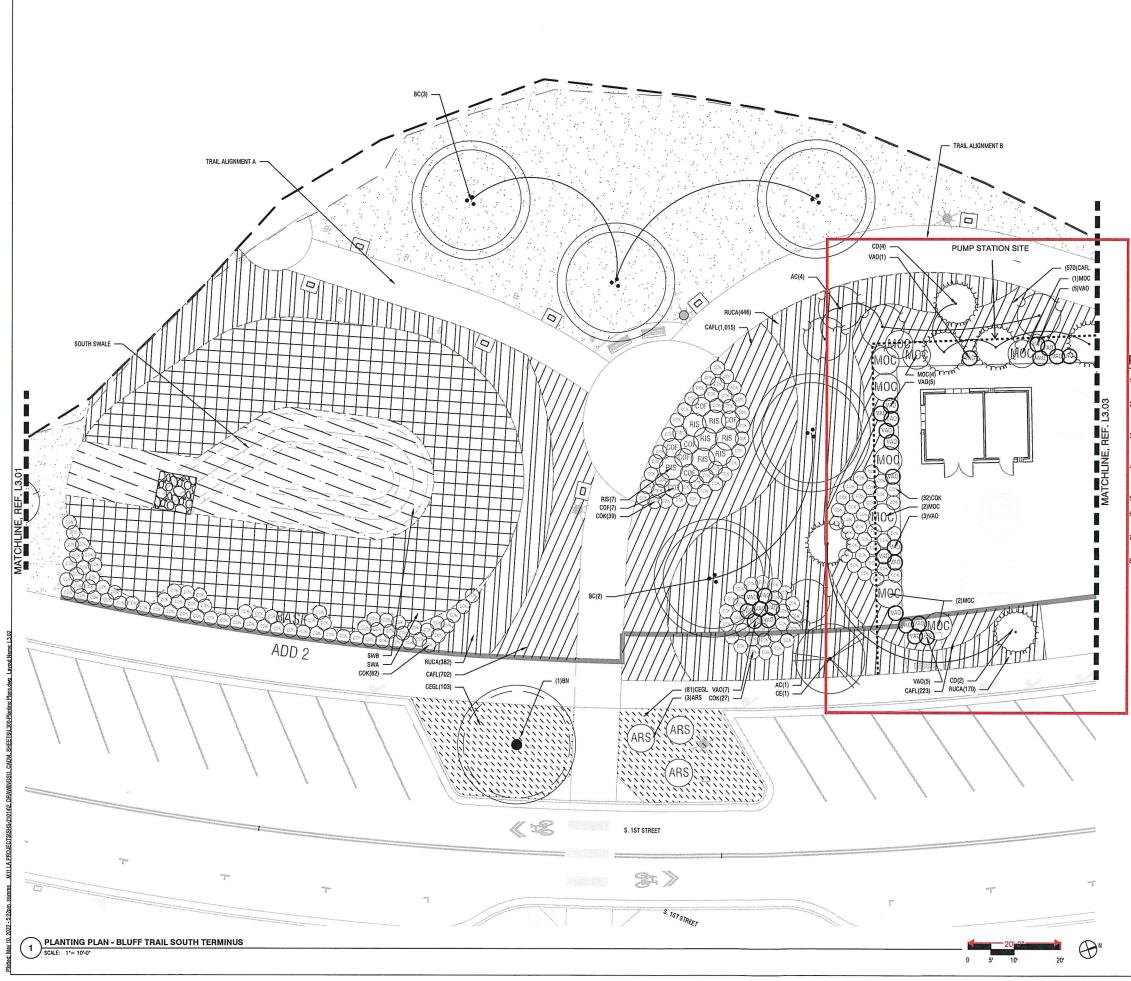
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EXPIRES: 12/31/	2023	
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808 SW Third Avenue, Portland, C 503. 2	Ste. 800 R 97204 87. 6825 otak.com	
S. 1ST AND STRAND STREETS ROAD AND UTILITY EXTENSIONS ST. HELENS, OREGON GENERAL	COVER SHEET	
# DATE DESC	RIPTION	
REVISIONS		
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FINAL PLANS	KJB ECKED BY	
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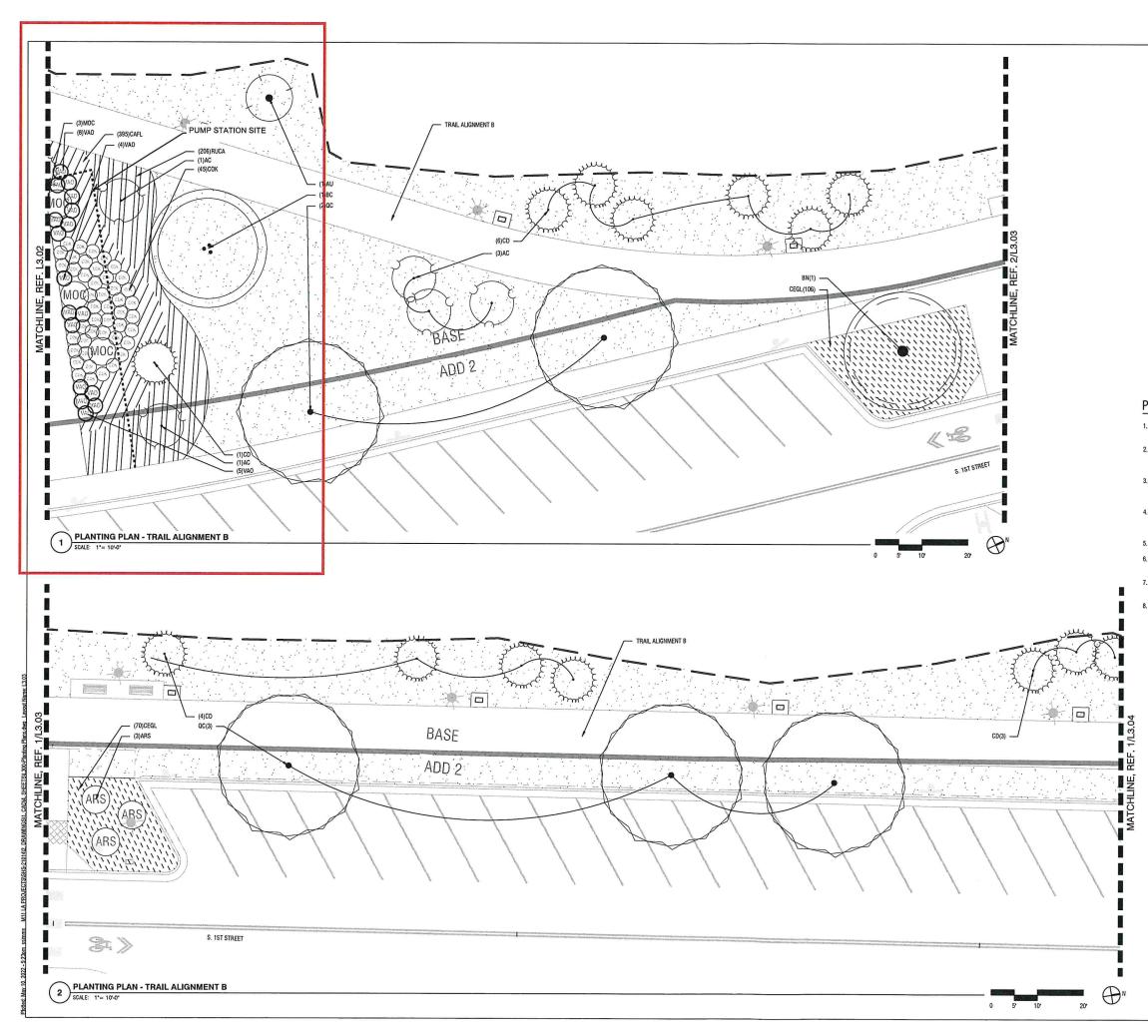


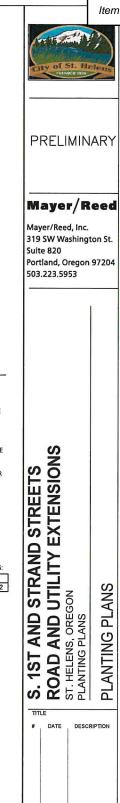
PLANTING NOTES

- DO NOT BEGIN PLANTING UNTIL IRRIGATION SYSTEM IS INSTALLED, TESTED AND APPROVED BY LANDSCAPE ARCHITECT.
- DO NOT BEGIN PLANTING UNTIL SOIL PREPARATION IS COMPLETE AND APPROVED BY LANDSCAPE ARCHITECT, TOPSOIL DEPTH WITHIN SHRUB AREAS IS 24 INCHES DEPTH WITH 2 INCHES MULCH TOP DRESSING. PLANTING SOIL WITHIN LAWN AREAS IS 9 INCHES.
- LOCATE PLANTS AS DIMENSIONED ON THE PLANS AND AS SHOWN IN THE PLANT SCHEDULE. PLANT SPACING IS MEASURED CENTER TO CENTER. PLANT LOCATIONS MAY BE ADJUSTED BY THE LANDSCAPE ARCHITECT TO MEET FIELD CONDITIONS.
- VERIFY ALL QUANTITIES AND VARIETIES SHOWN ON THE DRAWINGS PRIOR TO ORDERING. OWNER MUST APPROVE ANY NECESSARY SUBSTITUTIONS DURING SUBMITTALS PROCESS, REVIEW PROCESS TO BE ESTABLISHED AT PRE-CONSTRUCTION MEETING.
- THOROUGHLY WATER IN ALL PLANTS WITHIN 6 HOURS OF PLANTING.
- APPLY SPECIFIED MULCH OVER PLANTING AREAS WITHIN TWO DAYS OF INSTALLING PLANTS, UNLESS OTHERWISE NOTED.
- ALL PLANTS ARE REQUIRED TO MEET AMERICAN STANDARD FOR NURSERY STOCK, ANSI Z60,1-2014.

8.	TO CALCULATE THE QUAN	ITITY OF F	LANTS P	ER AREA,	USE THE	FOLLOWI	NG SPACI	NG MULTI	PLIERS:
	TRIANGULAR SPACING	9"	12"	15"	18"	24"	30"	36"	48*
	SQUARE FT MULTIPLIER	2.027	1.156	0.513	0.322	0.288	0,184	0,128	0.072

Mayer/Reed, Inc. 319 SW Washington St. Suite 820 Portland, Oregon 9720- 503.223.5953	
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PLANTING NOTES

- 1. DO NOT BEGIN PLANTING UNTIL IRRIGATION SYSTEM IS INSTALLED, TESTED AND APPROVED BY LANDSCAPE ARCHITECT.
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- 4. VERIFY ALL QUANTITIES AND VARIETIES SHOWN ON THE DRAWINGS PRIOR TO ORDERING. OWNER MUST APPROVE ANY NECESSARY SUBSTITUTIONS DURING SUBMITTALS PROCESS. REVIEW PROCESS TO BE ESTABLISHED AT PRE-CONSTRUCTION MEETING.
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TO CALCULATE THE QUAN	ITITY OF F	LANTS P	ER AREA,	USE THE	FOLLOWI	NG SPACI	NG MULT	PLIERS:
TRIANGULAR SPACING	9"	12"	15"	18"	24"	30"	36"	48"
SQUARE FT MULTIPLIER	2.027	1.156	0,513	0.322	0.288	0.184	0.128	0.072

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JANUARY 10, 2021 DATE

19823 PROJECT NUMBER

REVISIONS

L3.03 © 2021 OTAK, INC. If this drawing is not 22" x 34", it h reduced/enlarged, Scale accord

PLANT LEGEND

TREES

TREES					
SYMBOL	CODE	BOTANICAL NAME	COMMON NAME	SIZE	NOTES
+	AG	acer ginnala flame	AMUR MAPLE	2" CAL./B&B	BRANCHED AT 6' HT
-	BC	BETULA NIGRA 'CULLY'	HERITAGE RIVER BIRCH	2" CAL./B&B	MULTI-STEM, MIN. 3 STEMS AT BASE
\bigcirc	BN	BETULA NIGRA 'CULLY'	HERITAGE RIVER BIRCH	2" CAL./B&B	SINGLE TRUNK, BRANCHED AT 6' HT
J	CD	CALOCEDRUS DECURRENS	INCENSE CEDAR	10'-12' HT/B&B	STRONG CENTRAL LEADER
\bigcirc	CE	Cornus X Eddie's White Wonder'	Eddie's white wonder Dogwood	2" CAL./B&B	BRANCHED AT 6' HT
(#)	GB	GINKGO BILOBA PRINCETON SENTRY	PRINCETON SENTRY GINKGO	2" CAL./B&B	BRANCHED AT 6' HT.
\bigcirc	ov	OSTRYA VIRGINIANA	HOP HORNBEAM	2" CAL./B&B	BRANCHED AT 6' HT.
\bigcirc	PP	PARROTIA PERSICA VANESSA'	VANESSA IRONWOOD	2" CAL./B&B	BRANCHED AT 6' HT.
\bigcirc	QC	QUERCUS COCCINEA	SCARLETT OAK	2" CAL./B&B	BRANCHED AT 6' HT.
	тм	TSUGA MERTENSIANA	MOUNTAIN HEMLOCK	6' HT/B&B	STRONG CENTRAL LEADER
$\textcircled{\bullet}$	AU	ARBUTUS UNEDO	STRAWBERRY TREE	15 GAL.	NO SUMMER WATER AFTER Establishment

SHRUBS

SYMBOL	CODE	BOTANICAL NAME	COMMON NAME	SPACING	SIZE	NOTES
$\left(\begin{array}{c} \cdot \\ \cdot \\ \cdot \end{array} \right)$	ACC	ACER CIRCINATUM 'MONROE'	MONROE'S VINE MAPLE		107 B&B	MULTI-STEM, MIN. 3-5 Stems at base
ARS	ARS	ARCTOSTAPHYLOS 'SUNSET'	SUNSET MANZANITA		5 GAL	
(OP)	LOP	LONICERA PILEATA 'ROYAL CARPET	ROYAL CARPET BOXLEAF Honeysuckle		5 GAL	
GEV	CEV	CEANOTHUS MICTORIA	VICTORIA CALIFORNIA LILAC		5 GAL	
(ii)	COF	CORNUS SERICEA 'FARROW'	ARCTIC FIRE DOGWOOD		2GAL	
Ø	СОК	CORNUS SERICEA 'KELSEYI'	KELSEY DOGWOOD		3 GAL	
MOC	MOC	MORELLA CALIFORNICA	PACIFIC WAXMYRTLE		5 GAL	
0	PEA	PEROVSKIA ATRIPLICIFOLIA "LITTLE Spire"	LITTLE SPIRE RUSSIAN SAGE		3 GAL	
(2)	RIS	RIBES SANGUINEUM 'KING EDWARD VII'	KING EDWARD FLOWERING CURRANT		5 GAL	
Ø	VAO	VACCINIUM OVATUM	EVERGREEN HUCKLEBERRY		3 GAL	

FERNS, GRASSES, AND BULBS

SYMBOL	CODE	BOTANICAL NAME	COMMON NAME	SPACING	SIZE	NOTES
3	MIPU	MISCANTHUS 'PURPURASCENS'	FLAME GRASS		3 GAL	
ø	PEAL	PENNISETUM ALOPECUROIDES `LITTLE BUNNY'	LITTLE BUNNY FOUNTAIN GRASS		1 GAL	
0	SESP	SEDUM SPECTABILE 'AUTUMN JOY'	AUTUMN JOY STONECROP		1 GAL	

GROUNDCOVERS, MIXES, AND SEED

SYMBOL	CODE	BOTANICAL NAME	COMMON NAME	SPACING	SIZE	NOTES
	CAFL	CAREX FLACCA	BLUE SEDGE	12" o.c.	1 GAL.	
	ARUV	ARCTOSTAPHYLOS UVA-URSI	KINNICKINNICK	24" o.c.	1 GAL.	
	CEGL	CEANOTHUS GLORIOSUS 'PT. Reyes'	POINT REYES CEANOTHUS	30" o.c.	1 GAL.	MIN. WATER AFTER 1ST YF
	LISP	LIRIOPE SPICATA	SPREADING LIRIOPE	18" o.c.	1 GAL.	
	RUCA	RUBUS CALYCINOIDES 'EMERALD CARPET'	EMERALD CARPET CREEPING RASPBERRY	24" o.c.	1 GAL.	
	SWA	NATIVE SEED	REF. SPECS			
	SWB					
	SWB	ARBUTUS UNEDO	STRAWBERRY TREE	12' o.c.	5 GAL.	
	SWB	ARBUTUS UNEDO Cornus sericea : Kelseyi :	STRAWBERRY TREE	12' o.c. 24" o.c.	5 GAL. 3 GAL.	GROUPS OF 3 6' O.C.
	SWB					
	SWB	CORNUS SERICEA 'KELSEYI'	KELSEY DOGWOOD	24" o.c.	3 GAL.	6º 0.C. GROUPS OF 5 10º 0.C.
	SWB	CORNUS SERICEA 'KELSEYI' MAHONIA REPENS RUBUS CALYCINOIDES EMERALD	KELSEY DOGWOOD CREEPING OREGON GRAPE EMERALD CARPET CREEPING	24" o.c. 24" o.c.	3 GAL. 1 GAL.	6º O.C. GROUPS OF 5
	SWB	CORNUS SERICEA 'KELSEYI' MAHONIA REPENS RUBUS CALYCINOIDES EMERALD	KELSEY DOGWOOD CREEPING OREGON GRAPE EMERALD CARPET CREEPING	24" o.c. 24" o.c.	3 GAL. 1 GAL.	6º 0.C. GROUPS OF 5 10º 0.C.

PLANTING NOTES

- 1. DO NOT BEGIN PLANTING UNTIL IRRIGATION SYSTEM IS INSTALLED, TESTED AND APPROVED BY LANDSCAPE ARCHITECT.
- DO NOT BEGIN PLANTING UNTIL SOIL PREPARATION IS COMPLETE AND APPROVED BY LANDSCAPE ARCHITECT. TOPSOIL DEPTH WITHIN SHRUB AREAS IS 24 INCHES DEPTH WITH 2 INCHES MULCH TOP DRESSING. PLANTING SOIL WITHIN LAWN AREAS IS 9 INCHES.
- LOCATE PLANTS AS DIMENSIONED ON THE PLANS AND AS SHOWN IN THE PLANT SCHEDULE. PLANT SPACING IS MEASURED CENTER TO CENTER. PLANT LOCATIONS MAY BE ADJUSTED BY THE LANDSCAPE ARCHITECT TO MEET FIELD CONDITIONS.
- VERIFY ALL QUANTITIES AND VARIETIES SHOWN ON THE DRAWINGS PRIOR TO ORDERING. OWNER MUST APPROVE ANY NECESSARY SUBSTITUTIONS DURING SUBMITTALS PROCESS. REVIEW PROCESS TO BE ESTABLISHED AT PRE-CONSTRUCTION MEETING.
- 5. THOROUGHLY WATER IN ALL PLANTS WITHIN 6 HOURS OF PLANTING.
- 6. APPLY SPECIFIED MULCH OVER PLANTING AREAS WITHIN TWO DAYS OF INSTALLING PLANTS, UNLESS OTHERWISE NOTED.
- ALL PLANTS ARE REQUIRED TO MEET AMERICAN STANDARD FOR NURSERY STOCK, ANSI Z60.1-2014.
- 8. TO CALCULATE THE QUANTITY OF PLANTS PER AREA, USE THE FOLLOWING SPACING MULTIPLIERS:
 TRIANGULAR SPACING
 9"
 12"
 15"
 16"
 24"
 30"
 36"
 48"

 SQUARE FT MULTIPLIER
 2.027
 1.156
 0.513
 0.322
 0.288
 0.184
 0.128
 0.072

T[Item B.	
City of St. Hig		
PRELIMIN	ARY	
Mayer/Reed Mayer/Reed, Inc. 319 SW Washington St. Suite 820 Portland, Oregon 97204 503.223.5953		
S. 1ST AND STRAND STREETS S. 1ST AND STRAND STREETS ROAD AND UTILITY EXTENSIONS ST. HELENS, OREGON PLANTING PLANS M2	PLANTING SCHEDULE AND NOTES	
PROJECT NUMBER L3.20 © 2021 OTAK, INC If this drawing is not 22° x 34°, reduced/enlarged. Scale acc	17	

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3.2 GENERAL GUIDANCE Lighting should be well designed and purposeful.

g building at night, and can create a more Lighting for commercial storefronts can have a environment, after business hours. Care should be taken in encouraging commercial and social activities lighting installation so as not to overwhelm the façade. New lighting should be subtle and well dramatic impact on the appearance of placed to illuminate entries and signage. inviting and interesting

Incorporate appropriate lighting to improve the pedestrian environment and help foster a comfortable and safe place to shop and stroll.

- sideways) to mitigate the impacts of exterior light Install partially- or fully-shielded light fixtures that only emit light downwards (do not emit light upwards or pollution.
- When adding lighting, only add fixtures that are appropriate to the building and complementary of the district.



Utilize appropriately hued, high efficiency lighting to reduce energy demand. Properly positioned lighting can help eliminate light pollution, reduce energy costs, and provide a safer environment.

City of St. Helens Olde Towne Architectural Design Guidelines - 2012

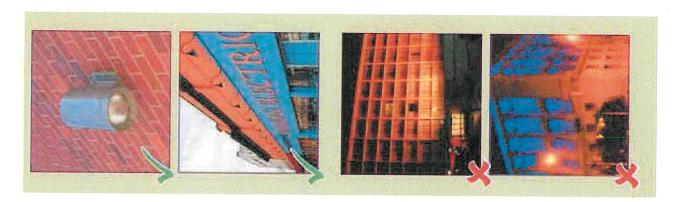
3.3 EXISTING BUILDINGS

durability of the existing lighting units. Where Where historic building lighting is present, strong measures should be taken to maintain lighting is added, care should be taken to minimize negative impacts to the building façade.

 Original lighting fixtures should be retained and repaired whenever possible. When adding lighting, only add lighting where appropriate and needed to illuminate building features add fixtures that are appropriate to the building and or signage. Do not over-light. When adding lighting only, complementary of the district.

3.4 New CONSTRUCTION

New commercial or mixed-use buildings should incorporate lighting features appropriate to the character of Olde Towne. New lighting fixtures should have simple designs that do not draw attention away from the façade, or should draw on period lighting style to complement façade details.



City of St. Helens Olde Towne Architectural Design Guidelines - 2012

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6. MATERIAL & BUILDING COLORS		
	6.2 GENERAL GUIDANCE	6.3 EXISTING BUILDINGS
A traditional pallet of colors and materials are preferred.	Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize the historic district should be preserved.	During rehabilitation of buildings, replace materials with similar material types to maintain original appearance of the structure. • Brick that has not been painted should not be painted.
Building materials of new structures and additions or alterations should contribute to the visual continuity of the district. The materials should appear similar to those seen traditionally to establish a sense of visual continuity.	 Match brick and mortar in color, profile and texture to that of the original building or to another neighboring historic building. Where possible, use materials indigenous to the region and/or manufactured or supplied locally. 	 Match stone coursing, finish and joints to original. Maintain historical architectural detailing at window heads, cornices, belt course, and corners. Generally, the use of plastic, bright-unfinished metal, unpainted wood, and false stone is inappropriate and
		discouraged.Retain and preserve original wall and siding materials when possible and appropriate.
		 Avoid removing siding that is in good condition or that can be repaired in place. Remove only the siding that is deteriorated and must
Buildings consume a large portion of Earth's natural resources, buildings consume a large portion of Earth's natural resources, including 40% of raw stone, gravel, and sand and 25% of virgin wood. Choosing more sustainable building materials can mitigate negative	ANTIQUE REDS	 be replaced. To preserve the character, defining-features of the historic façade materials do not cover or obscure the original façade.
environmental impacts and conserve virgin materials and resources. Utilize salvaged building materials, look for products with recycled content, containing rapidly renewable materials, Forest Stewardship Council (FSC) certified wood, and/or locally harvested or extracted components.	STATELY GREENS Traditional palette	 If the original material has been covered, uncover it, if feasible.

City of St. Helens Olde Towne Architectural Design Guidelines - 2012

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6.4 NEW CONSTRUCTION

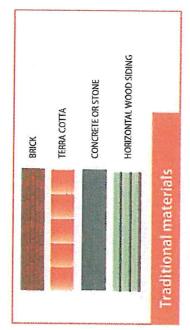
To maintain visual consistency, building materials used on the exterior of buildings should be traditional materials that are more durable.

 Alternative materials to the traditional stone or brick should appear similar in scale, proportion, texture and finish to those used traditionally. Durability should be considered when alternative materials are reviewed.

Do not use bricks that are larger than the standard size.

 Stone should be limited to colors and types similar to those found in Olde Towne buildings (basalt or similar for face stone, rubble stack okay for non- frontage building faces). Use existing stonework as an example. Use building materials and construction practices that evoke a sense of permanence and are compatible with St. Helens' historic buildings.

 Incorporate one of the following building materials, found on traditional American Main Street commercial storefronts, into the design of the ground floor (street facing) facades:

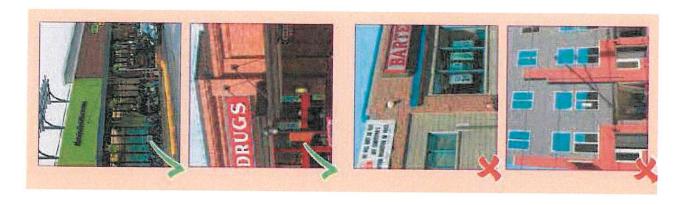


- T-111 or similar sheet materials
- Stucco clad foam (EFIS)
- Vinyl siding
- Log construction

Prohibited materials

 Generally, the use of plastic, bright-unfinished metal, unpainted wood, and false stone is inappropriate and discouraged.

 Concrete and wood siding should be painted using a palette of earth tone or muted colors. Bright, neon-like colors are strongly discouraged. Paint color choice is the owner's decision, but painting a structure to be a good neighbor on the block is encouraged.



City of St. Helens Olde Towne Architectural Design Guidelines - 2012

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7. R O O F

Reduce the visual impact of rooftop 7.2 GENERAL GUIDANCE activities.

Reducing the visual impact of mechanical equipment and rooftop activities is a simple ^{• L} way to enhance the District. Doing so ensures side that the rhythm and pedestrian scale features real of the district are maintained.

The use of non-reflective roofing surfaces contributes to the heat island effect by absorbing the sun's warmth, which then radiates into the surroundings. There are significant negative impacts associated with the resulting increase in ambient temperatures, from increased cooling loads to disruption of wildlife. When conducting roof replacement or repair consider roofs with high solar reflectance index (SRI) or a vegetated roof system. City of St. Helens Olde Towne Architectural Design Guidelines - 2012

Minimize the visual impact of mechanical t systems and equipment by locating these as t far away from the façade as possible.

 Locate mechanical penthouses, photovoltaic panels, and other utility service boxes and devices in the rear or sides of the building. If on the rooftop area, locate at the rear or area furthest from the primary public way. Attempt to place utility connections away from the façade.

 Mechanical systems that cannot feasibly be placed as far out of view as possible should be screened from view using integrated architectural features, such as parapet walls on the roof or flush mounted service cabinets on the façade or sides of the building.

Rooftop decks and other accessible areas on the roof should be set back from the edges of the roof so they may not be easily seen from the street.

 Rooftop decks and other associated activities on the roof should be designed to be as low profile as possible.



Hist recreate a pedestrian corridor that is and visually interesting and inviting. good the wind cust etc., oriel High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High High	oric Olde Towne was developed with the estrian in mind. Businesses were built to front of the property line facing the street large ground-floor windows displayed the els and services that could be found inside. conspicuous location of these display dows served to draw the would-be omer into the grocery, restaurant, barber, while modern commercial districts are nted toward the car driver (e.g., the way 30 business corridor). Because Olde ne is focused on facilitating a positive estrian experience that encourages visitors bend time in the district and frequent many inations, it is important to ensure that dings continue to be built to the property inations it is important to the property inations for the pedestrian that urages movement along the street. Where line ends (buildings are setback from the	 8.2 EXISTING BUILDINGS This guideline does not generally concern rehabilitation of existing buildings, though care should be taken to honor historic uses, entrances, and overall building scale when dealing with existing buildings. 8.3 NEW CONSTRUCTION 8.3 NEW CONSTRUCTION 8.3 NEW CONSTRUCTION 8.3 NEW CONSTRUCTION 8.3 New Constraine building scale when dealing with existing puildings. 8.3 New Constraine by the Historic Landmarks Commission). • Orientation of the building and building entrance should be toward the street/sidewalk. • The primary building entrance should be located at the street/sidewalk level. • Atraditional building entrance should be located at the street/sidewalk level.
 String Many buildings are historically aligned for efficient sun and wind exposure. Solar-oriented buildings with longer axis on geographic eastwest have significant energy savings and increased occupant comfort due to maximized southern solar exposure. 	street) or where the building face is blank and unwelcoming, movement ceases.	 A traditional building size, form, and street setback oriented toward pedestrian scale should be used.

8. SETBACK, ORIENTATION & BULK

City of St. Helens Olde Towne Architectural Design Guidelines - 2012

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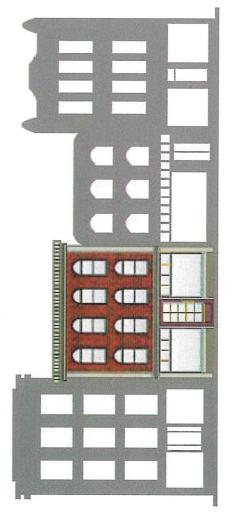
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Buildings should be similar in height, bulk, and scale and should relate to adjacent structures and the street.

 Break up uninteresting boxlike forms into smaller, varied masses like those of most buildings from the historic period. New buildings should be designed with a mix of wall areas with door and window elements in the façade like those found on the district's historic buildings. Also consider the width-to-height ratio of bays in the façade. The placement of openings with respect to the façade's overall composition, symmetry, or balanced asymmetry should be carefully imitated.

 Relate the roof forms of the new buildings to those found in the area. Duplication of the existing or traditional roof shapes and materials on new construction is one way of making new structures more visually compatible.

 Avoid new construction that greatly varies from traditional area building heights (too high or too low).



 The identity of Olde Towne is strengthened by the collective symmetry displayed along the blocks of the district. While each building has an individual identity and interpretive design, each adheres to the bulk and setback traditions of the historic Commercial Vernacular style. This should be continued in all new construction.



City of St. Helens Olde Towne Architectural Design Guidelines - 2012

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Item C.

CITY OF ST. HELENS PLANNING DEPARTMENT STAFF REPORT VAC.2.22

DATE:	June 7, 2022
То:	Planning Commission
FROM:	Jacob A. Graichen, AICP, City Planner
	Jennifer Dimsho, AICP, Associate Planner
PETITIONERS: Keith & Laura Locke, Diane Marie Dillard Revocable Living Trust, Susan Jones, & Williamson Trust	
PROPOSAL:	Vacation of public right-of-way described as follows:

The west 25 feet of the N. River Street right-of-way and the east 30 feet of the N. 1st Street (Columbia St.) right-of-way abutting Lots 1, 2, and the portion of Lot 3 not included in the Marinascape Condominiums, Block 13; and

The north 25 feet of the Columbia Boulevard right-of-way abutting Lot 1, block 13, and the proposed vacated portions of the N. River Street and N. 1st Street (Columbia St.) rights-of-way adjacent to said Lot 1; and

The west 30 feet of the N. 1st Street (Columbia St.) right-of-way abutting Lots 22, 21 and the south half of Lot 20, Block 16; and

The west 25 feet of the S. River Street right-of-way abutting Lot 11, Block 12; and

The south 25 feet of the Columbia Boulevard right-of-way abutting Lot 11, Block 12, and the proposed vacated portion of the S. River Street right-of-way adjacent to said Lot 11;

All within the St. Helens Subdivision, City of St. Helens, Columbia County, Oregon.

The purpose of this vacation is to provide additional area to allow for the development and/or redevelopment of the subject properties per the petitioner's petition.

PUBLIC HEARING & NOTICE

Hearing date: July 20, 2022 before the City Council

Notice of this proposed street vacation was Published in the <u>Chronicle</u> on July 6, 2022 and July 13, 2022. Staff posted a copy of the notice at or near each end of the proposed street vacation areas before July 1, 2022.

APPLICABLE CRITERIA, ANALYSIS & FINDINGS

SHMC 2.08.080 - Planning Commission Powers and Duties

Discussion: There are several listed duties and powers that include recommendations to the City Council with regards to property acquisition/disposition, public facility proposals, right-of-way plans, plats or deeds dedicating land to public use, and street design for example. Street vacation proposals can be construed as falling within one or more of these.

As such, at their **June 14, 2022** meeting, the Commission considered this request and, based on [what type of vote], recommends the following to the City Council:

[...To be determined]

SHMC 17.32.030(5): Whenever any street is lawfully vacated, and when the lands within the boundaries thereof attach to and become a part of lands adjoining such street, the lands formerly within the vacated street shall automatically be subject to the same zoning district designation that is applicable to lands to which the street attaches.

SHMC 17.136.220 - Vacation of Streets: All street vacations shall comply with the procedures and standards set forth in ORS Chapter 271 and applicable local regulations.

Discussion: The above two excerpts are the only places where vacations are specifically mentioned in the St. Helens Municipal Code. The Municipal Code does not set forth any additional approval criteria other than those per State law below.

Oregon Revised Statutes, ORS 271.120 - Street Vacation Approval Criteria

... the governing body shall hear the petition and objections and shall determine whether the consent of the owners of the requisite area has been obtained, whether notice has been duly given and whether the public interest will be prejudiced by the vacation of such plat or street or parts thereof. If such matters are determined in favor of the petition the governing body shall by ordinance make such determination a matter of record and vacate such plat or street; otherwise it shall deny the petition. The governing body may, upon hearing, grant the petition in part and deny it in part, and make such reservations, or either, as appear to be for the public interest.

Findings:

• Have there been any objections or other comments submitted regarding this request?

<u>CRPUD</u>: "The street vacation proposed by Dillard, Locke, Williamson Trust and Jones (FILE: VAC.2.22) includes areas in the existing right of way in which Columbia River PUD (CRPUD) has existing electric facilities. These utility poles, lines, guys and anchors and other equipment are maintained on a regular basis, and upgraded, improved or repaired (as needed) by CRPUD. At any time, CRPUD crews need to be able to access these facilities, either in an outage or emergency situation, or during upgrade or routine maintenance events. This means that obstacles such as fences or walls cannot be erected that block CRPUD access to utility poles, lines or equipment. If the areas marked were vacated, CRPUD would require an easement for ingress,

egress, and utilities through this area. A Public Utilities Easement (PUE) is also an option. The easement options are not ideal, as they present a layer of difficulty when changes or upgrades are needed in the future. For this vacation to be possible, the electric facilities feeding North 1st Street, and one home on South 1st Street, would need to be relocated, and the services to the homes altered. Columbia River PUD is a not for profit organization, and operates on a 'Cost Causer Cost Payer' policy, so the cost of moving these facilities and altering home services would fall to the developer. In addition, as this area develops, CRPUD will need access to a right-of-way when accommodating City improvements. Due to the complexity of removing facilities for an entire city block due to this vacation, as well as this vacation creating barriers to future downtown growth, Columbia River PUD objects to the proposed vacation (FILE: VAC.2.22) of N 1st Street, S 1st Street, and River Street."

<u>**Comcast</u>:** "Comcast can't agree to these vacations unless the developer provides a new PUE and pays for a relocation of Comcast's existing facilities. I remember the earlier request that did not affect our plant. I am going to assume CRPUD is in the same position as Comcast since we are attached to their poles."</u>

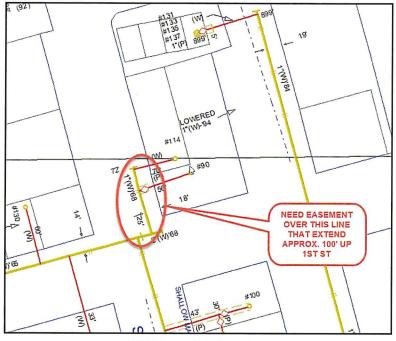


Comcast Referral Map

<u>Centurylink</u>: STAFF NOTE: This feedback was from an earlier vacation request that only included the rights-of-way that abut the Locke properties. This was since altered to the current, expanded request. Centurylink has not provided an updated referral comment for this new request.

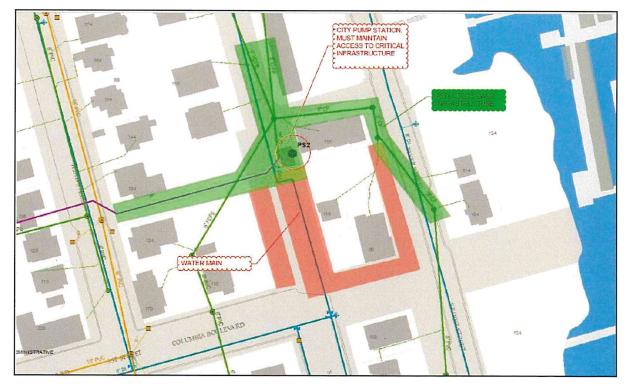
"We have a 200 pair cable that rides the two poles in question [along the east side of N. 1st Street]. At first glance, without going out in person, moving the poles, cable and splicing will run the individual about \$8,000. Again, this is a rough estimate and could change once an official site walk is performed."

<u>NW Natural</u>: "Here is the area that we have facilities in the vacation area and will need an easement."



NW Natural Referral Map

<u>**City Engineering:**</u> "The City owns and maintains a water line in the existing [N. 1st Street] right-of-way. The City owns and maintains a public sewer and other critical sewer infrastructure adjacent to the proposed [N. 1st Street] right-of-way vacation and must maintain the access to these facilities. The N. 1st Street right-of-way is the only alternative access to Pump Station No. 2 in the event the River Street access is blocked. Narrowing the right-of-way, particularly on N. 1st



City Engineering Referral Map

Street and on Columbia Blvd. will prevent future expansion and/or relocation of public utilities. Vacating the right-of-way on River Street will prevent future widening of the road and the addition of sidewalk for safe pedestrian use. Vacating the right-of-way on Columbia Blvd., N. 1st Street, and River Street is not consistent with the Corridor Master Plan."

After the initial referral, it was added that a public storm drain (6" or 8" line) daylights into the right-of-way along the west side of N. 1st Street. This can be seen on the map exhibit attached. Storm currently drains naturally down the hill into the right-of-way below, but if vacated, it could not drain in this manner. There is also no public storm in the area to connect this to.

• Has the consent of the owners of the requisite area been obtained?

Pursuant to ORS 271.080(2), the consent of the owners of all abutting property and not less than two-thirds in area of the real property affected area (i.e., an area 200 feet parallel to and on both sides of the portion of street right-of-way to be vacated and 400 feet along its course beyond each terminus of the portion of street right-of-way to be vacated) is required. The applicant submitted documentation showing 100% consent of all property owners abutting the portion of street right-of-way to be vacated and 72.5% of the affected area.

• Has notice been duly given?

Notice requirements are set forth by ORS 271.110. This requires published notice to occur once each week for two consecutive weeks prior to the hearing and posted notice within five days after the first date of published notice. The posting and first day of publication notice is required to be at least 14 days before the hearing. The notice requirements have been met (see PUBLIC HEARING & NOTICE above).

• Will the public interest be prejudiced by the proposed street vacation? There are multiple public interests to consider in this street vacation request. Staff reviewed transportation, utilities, trees, and public views for each of the streets considered for vacation. Due to the complexity of this request, a table summarizing each public interest and staff/PC recommendations on the last page of this report.

TRANSPORTATION

South & North River Street

Both N. and S. River Street are considered local streets. Local streets have a minimum right-ofway width of 50'. The existing actual right-of-way is 80', but the developed roadway is skewed towards the east side of the right-of-way, likely due to the steep slope within the west side of the right-of-way. The River Street roadway width varies between 24' and 34' wide north of Columbia Blvd., although it is mostly consistent south of Columbia Blvd at approximately 30' wide. The east side of the street is developed with a curb, gutter, and sidewalks. The west side of the street has only a curb. N. River Street dead ends at a cul-de-sac near Grey Cliffs Park about 550 feet north of the proposed vacations. Although there has been design work advancing for a limited access/fire access to allow for better circulation up to N. 2nd Street, traffic along River Street is fairly limited to truck/trailer travel to the boat launch, the RV park, Grey Cliffs Park, and the various dwellings off N. and S. River Street.



River Street roadway looking north

River Street roadway looking south

Typically, streets are more centered in the right-of-way, and therefore street vacations are also usually centered, splitting the vacation requests between both sides of the street. Since River Street is so skewed to the east side, it is unlikely that the properties along the east side of the street could apply for a similar vacation. In addition, just north of the proposed vacation (abutting the St. Helens Marina townhomes), 25 feet of N. River Street (west side) was vacated in 1996. More recently in 2020, 20 feet of S. River Street (west side) was vacated approximately 300' south of the proposal with the VAC.1.20 file.

Granting a 25' street vacation would leave 55' of right-of-way remaining, which is 5' more than the minimum standard for local streets. Granting 25' would also leave enough remaining right-of-way for a new 5' curb-tight sidewalk along the west side of the developed roadway.

There is a small gravel pedestrian trail which begins in the undeveloped Columbia Blvd. rightof-way and follows the N. River Street right-of-way which is proposed to be vacated. The connection is utilized often by the public because it connects the highly traveled Columbia Blvd. to River Street and its amenities, including Grey Cliffs Park, the St. Helens Marina, RV parks, and residential units. In 2015, improvements to the pedestrian connection between Columbia Blvd. and River Street were identified as a high priority trail project in the Parks & Trails Master Plan (Ord No. 3191).



Trail from N. River Street looking north



Trail from N. River Street looking south

Transportation Summary: Vacating 25' of the South River Street right-of-way does not conflict with any planned or future transportation improvements. Vacating 25' of the North River Street right-of-way would prevent public access along a used trail that connects Columbia Blvd. and 1st Street to River Street down below. It would also limit opportunities for future improvements to the trail as identified in the Parks & Trails Master Plan.

North 1st Street

1st Street is classified as a Collector Street up to the Columbia Blvd. intersection. Beyond the Columbia Blvd. intersection, it is considered a local street. Local streets have a minimum right-of-way width of 50'. The existing actual right-of-way is 80'. There is a section of the 80' x 80' existing right-of-way intersection that is proposed to be utilized for intersection improvements in the 2015 Corridor Master Plan (Ord. No. 3181) (see yellow area on the map exhibit attachment).

Currently, there is an existing gravel driveway which serves only 114 N. 1st Street. The roadway does not continue north beyond



Gravel driveway which serves 114 N. 1st Street. Steep drop off is just beyond the vehicle.

Columbia Blvd. because of a steep cliff, where the elevation goes from approximately 40' to 24' over a span of less than 34 feet. This over 47% slope at its steepest.

The applicants are requesting to vacate a total of 60' of right-of-way (30' on each side of the street), leaving only 20' of public right-of-way. The applicant's stated purpose for the vacation is to develop or redevelop the subject properties. The zoning of the properties abutting the proposed vacations are Apartment Residential (AR) and Riverfront District, Marina (both allow higher density multi-family dwellings). In addition, access via Columbia Blvd. or River Street is limited due to topography and conflicts with the Corridor Master Plan recommendations. This leaves N. 1st Street providing the most logical point of access to the properties which may be redeveloped (and the sole point of access for 114 N. 1st Street). A 20' right-of-way does not meet any public street standard.

The local *skinny street* standard (minimum 40' right-of-way width) can be used when providing access to land uses whose combined average daily trip rate is 200 ADT or less. 200 ADT is approximately 20 single-family dwellings. Given the limited square footage of land which would access N. 1st Street from this location, the local *skinny street* standard could apply in this case.

In addition to considering the minimum right-of-way to retain to serve abutting land uses, the topography and usability of the right-of-way which is to be vacated must be considered. The west side of the right-of-way has a gentler slope than the east side. This is significant because if a roadway, pedestrian trail, or bicycle connection were to be constructed in the N. 1st Street right-of-way, the area with the gentler slope would be preferred to minimize the slope of the

improvements. See Columbia Blvd's transportation section for more information about potential transportation improvements in this area.



Both photos above were taken from N. 1st Street right-of-way looking south with the city pump station on the left.

The photo on the **left** was taken recently and shows a retaining wall and fence in the center of the photo. There is approximately 30' of public right-of-way on the right side of the retaining wall. This area was graded and paved around 2017 with the development of a triplex.

The photo on the **right** was taken before the triplex was developed and shows the area with more usable topography which may enable nonmotorized access as identified in the Corridor Master Plan.

Transportation Summary: No portion within the current 80' x 80' "right-of-way intersection" (in yellow on the map exhibit) of Columbia Blvd. and N./S. 1st Street should be vacated to be consistent with the Corridor Master Plan. Any vacation of N. 1st Street beyond the intersection should retain at least 40' of right-of-way (skinny street standard) to provide adequate access to abutting current and future land uses. For the purposes of developing a roadway, pedestrian, or bicycle improvements, the right-of-way on the west side of N. 1st Street is preferred because of its more gradual, usable slope. Staff does not recommend vacating any of the west N. 1st Street right-of-way to allow the development of transportation facilities within the more usable portion of the right-of-way.

Columbia Boulevard

Columbia Blvd. is classified as a Minor Arterial up to the 1st Street intersection. Beyond the 1st Street intersection, it is considered a local street. Local streets have a minimum right-of-way



width of 50'. The existing actual right-of-way is 80'. Currently, there is a gravel area which serves two lots (*pictured previous page*). The area also serves as informal street parking for 90 Columbia Blvd. and 100 S. 1st Street. The applicants are requesting to vacate a total of 50' (25' on each side) which leaves 30' of public right-of-way remaining.

As described in the N. 1st Street section, there is a section of the 80' existing right-of-way that is proposed to be utilized for Columbia Blvd. and N./S. 1st Street intersection improvements in the Corridor Master Plan (see yellow area on the map exhibit attachment). No section of the 80' x 80' existing right-of-way intersection should be vacated. More specifically, the Corridor Master Plan proposed three transportation-related improvements along Columbia Blvd. and at the intersection S./N. 1st Street:

- 1. Stairway to River Street
- 2. Raised crossing between the two curbs extensions on the east side of S. 1st Street
- 3. Bicycle connection to River Street using N. 1st Street right-of-way



The full related excerpts from the Corridor Master Plan are attached to this report. These improvements are in addition to the designation as a "special opportunity area" with a proposed overlook, as described under Public Views below. The Corridor Master Plan also notes that if vehicular access to the two abutting private properties were no longer needed, the Columbia Blvd. right-of-way could be transformed into a pedestrian-only plaza, demonstrating the importance of this area as a public-use area.

The Corridor Master Plan's designs are considered a 30% level design, which means the basic concept is outlined, but it is subject to change with further refinement (i.e., surveys, topography detail, etc.). Without further refinement, staff does not know how much right-of-way to retain to fully implement and construct all 3 transportation recommendations from the adopted plan. In no case should the examples in the Corridor Master Plan be considered final and it is inappropriate to use the illustrated examples alone as a basis for decision.

Transportation Summary: Staff recommends retaining the full 80' wide right-of-way along Columbia Blvd. to allow for additional design work and implementation of the recommendations in the Corridor Master Plan.

TREES

Trees located in the right-of-way are subject to public protection. There is a large oak along the N. River Street right-of-way that appears to be either entirely or partially within the proposed right-of-way to be vacated. If vacated, this large oak would no longer be subject to public protection. This tree can be seen on the photos of the trail to River Street (*bottom of page 6*).

UTILITIES

South and North River Street

There are no public utilities within the right-of-way to be vacated along S. River Street or within an assumed 15' on center PUE.

Along N. River Street, there is a public sanitary sewer line that runs close to the northern area to be vacated. City Engineering requested a 40' long easement to be retained over the northerly 25' wide street vacation to ensure adequate access to the public sewer line for maintenance along the steep slope.

Utilities Summary: If Council wants to entertain the 25' vacation along N. and S. River, the northernmost 40' should be retained as a public utility easement for the purposes of maintenance of the sanitary sewer along the steep slope.

North 1st Street

Along the **west** side of N. 1st Street, there is a CRPUD pole with power lines and communications (Comcast) lines spanning the entire length of the proposed 30' wide area to be vacated. The lines continue northward, beyond the area to be vacated. Comcast has requested that the poles be relocated and a new utility easement be provided by the owner, if the street vacation were granted. CRPUD said their preference is to require, at the owner's expense, relocation of the facilities (including utility poles, lines, guys and anchors and other equipment) since easements add a layer of difficulty, especially for expansion, maintenance, and access during an outage or an emergency situation. Read the full CRPUD referral on page 2. There is also a 6" or an 8" storm line which daylights near the southern area proposed to be vacated.

Stormwater currently drains naturally down the hill into the right-of-way, but if vacated, this would need to be corrected. There is no nearby storm infrastructure to connect this to. Along the **east** side of N. 1st Street, there are two poles which are used by Centurylink and have aerial communications lines which span almost the entire length of the proposed 30' wide area to be vacated. There is also a NW Natural gas line which terminates approximately 100' north of Columbia Blvd. There is also a public water main which runs along the entire proposed area to be vacated and continues northward.

In addition to the linear utilities, Pump Station #2 is located north of the proposed area to be vacated. There is an existing asphalt area which provides access to and around the facility (*pictured right*). Measuring from the building face southward, the paved area extends about 19 feet to a low retaining wall on the south side of the cliff. The majority of this paved area is included in the proposed area to be vacated. City Engineering also noted that N. 1st Street right-of-way provides the only alternative access to Pump Station #2 in the event that River Street access is blocked.



Utilities Summary: Given the number of utility conflicts, required utility easements, and the access to Pump Station #2, staff does not recommend vacating any portion of the **east** side of the proposed N. 1st Street vacation. If the Council wants to consider vacating a portion of the east side of the N. 1st Street right-of-way, the northerly 20' should be retained for purposes of accessing the pump station and the entire area to be vacated should be retained as a public utility easement for the purposes of maintaining the water line, Centurylink utilities, and NW natural facilities. This is not recommended by staff.

Staff also does not recommend vacating any portion of the **west** side of the N. 1st Street vacation given the utility conflicts with CRPUD and Comcast. If the Council wants to consider vacating this area, the entire area to be vacated would need to be retained as a public utility easement for the purposes of maintaining the utilities. Comcast and CRPUD also requested relocation of all utilities (including poles, lines, guys, anchors, and other equipment) at the property owner/developer's expense. This is not recommended by staff.

Columbia Boulevard

There are no utility conflicts within the northern Columbia Blvd. right-of-way proposed to be vacated.

Within the southern portion of the right-of-way proposed to be vacated, there is a Columbia River PUD pole with power lines and communications lines (Comcast) located close to the property line and within the requested area to be vacated. Comcast has said the relocation of the

pole and facilities would be required and a new utility easement would be needed. CRPUD said their preference is to require, at the owner's expense, relocation of the facilities (including utility poles, lines, guys and anchors and other equipment) since easements add a layer of difficulty, especially for expansion, maintenance, and access during an outage or an emergency situation. Read the full CRPUD referral on page 2.

There is also a vehicular wayfinding sign (7' in length between posts) which includes 3' square footings at each post located in the southern portion of the Columbia Blvd. right-of-way proposed to be vacated. This is located just behind the sidewalk along 1st Street within the proposed vacation area.

Utilities Summary: There are no utility conflicts within the **northern** Columbia Blvd. right-ofway proposed to be vacated.

There is a utility pole with communications lines/ power lines and a vehicular wayfinding sign in the **southern** Columbia Blvd. right-of-way. Staff does not recommend vacation of the southern 30' of Columbia Blvd. due to aerial utility and wayfinding signage conflicts. If Council wanted to consider vacating this portion of the right-of-way, Comcast and CRPUD would require a PUE and relocation of all utilities (including poles, lines, guys, anchors, and other equipment) at the property owner/developer's expense. The City would also require relocation of the wayfinding sign at the owner/developer's expense, although it is unclear where this would be re-installed. Staff does not recommend this.

PUBLIC VIEWS

An important public benefit in this case is public views. Columbia Blvd. right-of-way provides a view of the Columbia River, Sand Island, and the St. Helens Marina down below. Title 19 (the Comprehensive Plan) includes references to scenic areas and public views in Chapter 19.08.060.

19.08.060 Natural factors and local resources goals and policies.

(2) Goals.

(g) To preserve for the public benefit outstanding scenic areas.

[...]

(3) It is the policy of the City of St. Helens to:

(j) Balance development rights of property owners and protection of public views of the Columbia River, Scappoose Bay and Multnomah Channel.

[...]

In 2015, the Corridor Master Plan considered the Columbia Blvd. east of 1st Street a "special opportunity area" because of its scenic views of the Columbia River. An overlook with seating is described. The proposed overlook is proposed along with three transportation-related improvements that would increase pedestrian and bicycle connections as further described above.

The Corridor Master Plan's designs are considered a 30% level design, which means the basic concept is designed, but it is subject to change with further refinement (i.e., surveys, topography

data, etc.). Note the caption states SUBJECT TO CHANGE. Without further refinement, staff does not know how much Columbia Blvd. right-of-way to retain in order to design and construct the overlook feature as recommended. In no case should the examples in the Corridor Master Plan be considered final and it is inappropriate to use the illustrated examples alone as a basis for decision.



Public View Summary: Staff recommends retaining the full 80' wide right-of-way along Columbia Blvd. to preserve public access to the natural views consistent with the Comprehensive Plan and to allow for additional design work and implementation of the recommendations in the Corridor Master Plan.

PUBLIC INTEREST SUMMARY

Given the complexity of this proposal, staff prepared a table which summarizes its and the Planning Commission's (to be determined) recommendations in the far-right column.

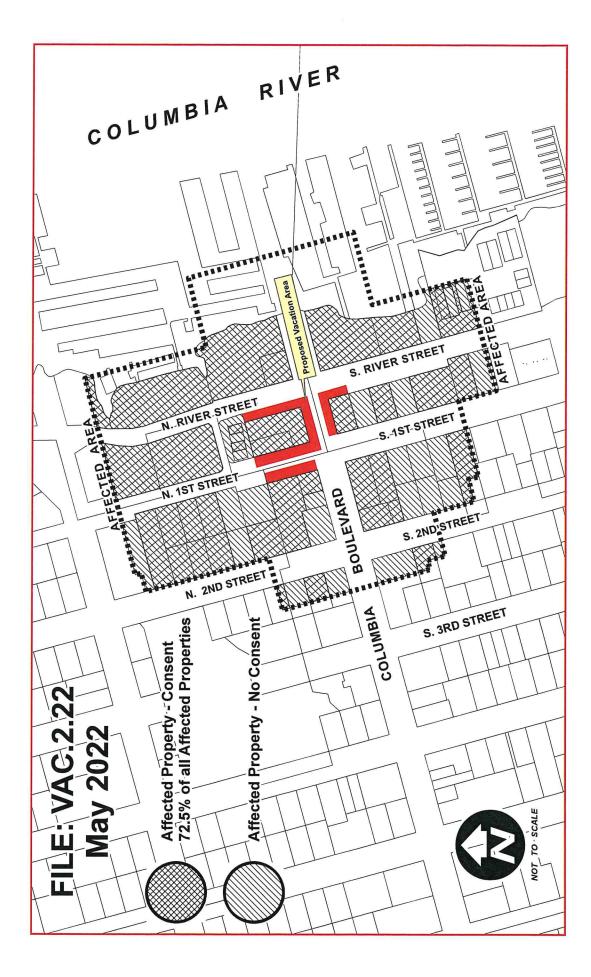
PUBLIC INTEREST SUMMARY					
STREET	TRANSPORTATION	UTILITIES	PUBLIC VIEWS	TREES	STAFF <mark>& PC</mark> Rec.
N. River Street (West 25')	Keep Corridor Master Plan Parks & Trails Plan Existing gravel trail	PUE Needed City sanitary sewer (northernmost 40')	No conflict	Large oak	Deny
S. River Street (West 25')	No conflict	No conflict	No conflict	None	Grant
Columbia Blvd. (North 25')	Keep Corridor Master Plan	None	Keep Scenic views Corridor Master Plan	None	Deny
Columbia Blvd. (South 25')	Keep Corridor Master Plan	PUE and/or Relocation Needed CRPUD Comcast City wayfinding sign	Keep Scenic views Corridor Master Plan	None	Deny
N. 1 st Street (East 30')	Reduce request to 20' - "Skinny street" standard requires 40' RoW	PUE and/or Relocation Needed City water main NW Natural Centurylink	No conflict	None	Deny
N. 1 st Street (West 30')	Keep Future nonmotorized access improvements	PUE and/or Relocation Needed CRPUD Comcast City storm	No conflict	None	Deny

CONCLUSION & RECOMMENDATION

Based upon the facts and findings herein, staff recommends that the City Council grant only the street vacation request for the west 25 feet of the S. River Street right-of-way abutting Lot 11, Block 12, St. Helens Subdivision, City of St. Helens, Columbia County, Oregon.

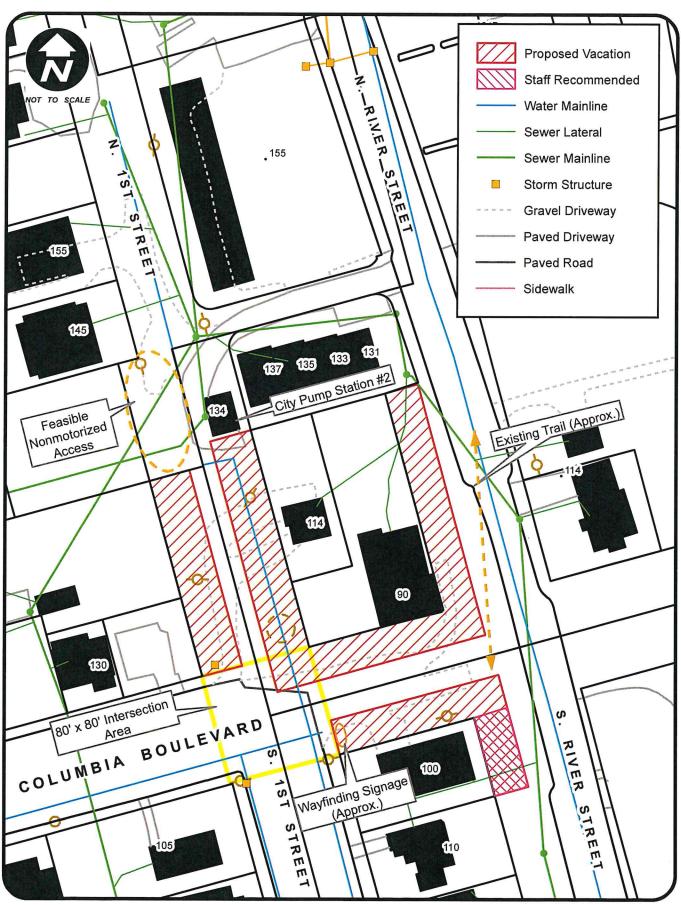
Attachments: Consent Map

Overall VAC.2.22 Map Exhibit Applicant Survey Excerpts from the Corridor Master Plan (2015) (4 pages) Excerpt from Parks & Trails Master Plan (2015) (1 page) Engineering Staff Report dated May 15, 2022 Columbia River PUD Referral dated June 1, 2022 NW Natural Referral dated May 13, 2022 Comcast Referral dated May 24, 2022 Centurylink Referral dated August 12, 2021

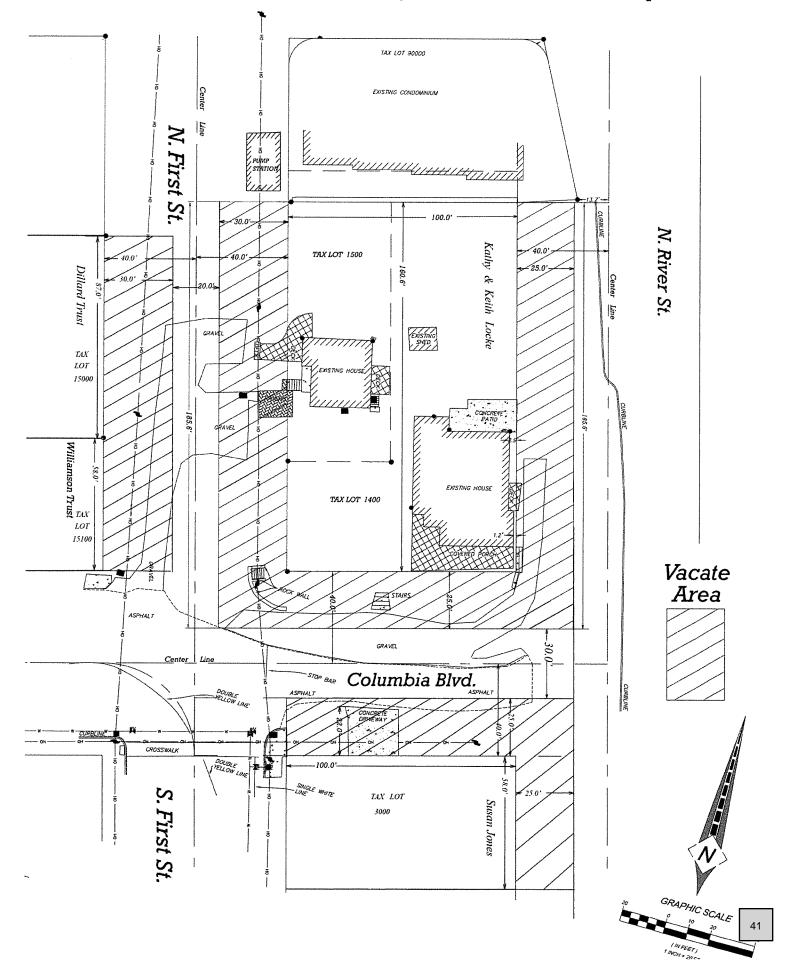


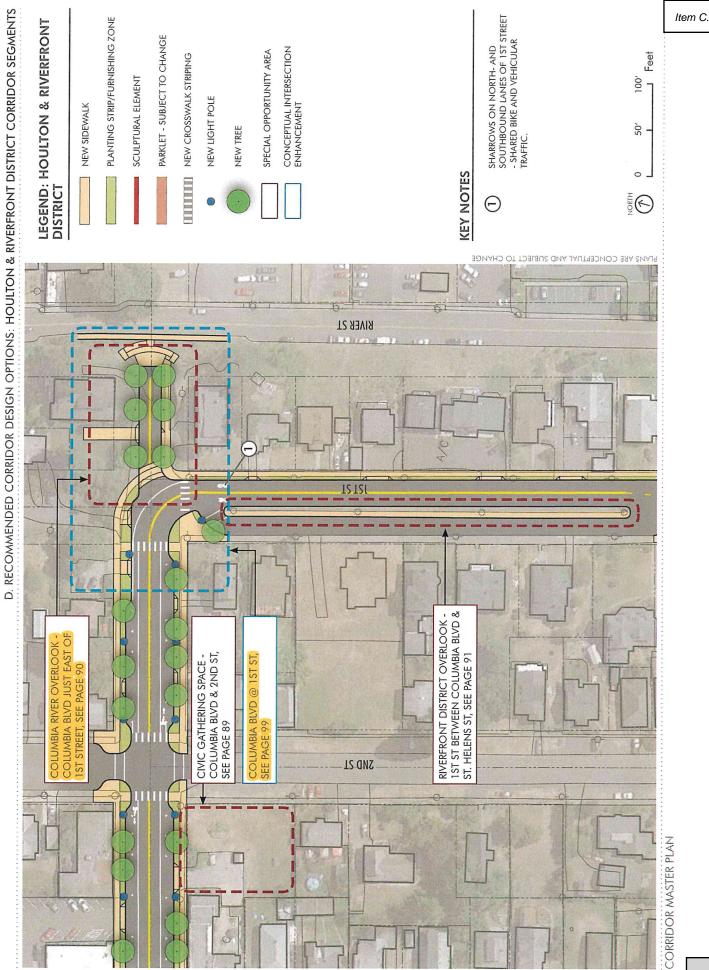
Item C.

STREET VACATION (VAC.2.22) N. 1st St., N. & S. River St., and Columbia Blvd.



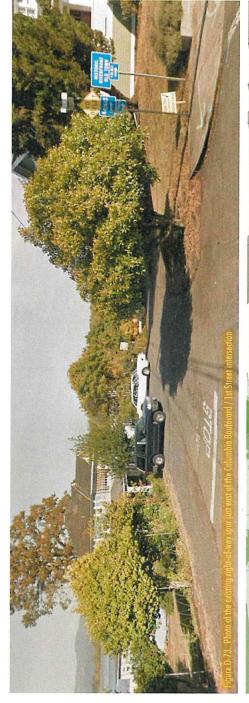
Item C.





D. RECOMMENDED CORRIDOR DESIGN OPTIONS: GREATER DOWNTOWN (HOULTON & RIVERFRONT DISTRICT) CORRIDOR SEGMENTS

6. COLUMBIA RIVER OVERLOOK -COLUMBIA BOULEVARD JUST EAST OF 1ST STREET An existing parking area in City right-of-way at the end of Columbia Boulevard offers great views of the Columbia River. Nestled between two residences, an overlook with seating could provide some respite off the beaten path and a new way for the community to experience a natural wonder in their backyard. More discussion of this area is provided on page 99.

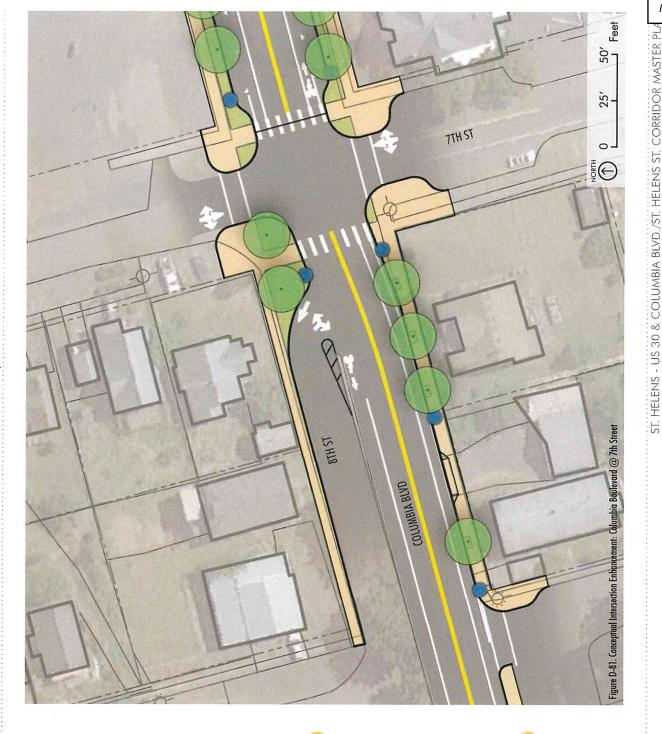




Item C.

D. RECOMMENDED CORRIDOR DESIGN OPTIONS: GREATER DOWNTOWN (HOULTON & RIVERFRONT DISTRICT) CORRIDOR SEGMENTS

- the existing cross-section located west designed to better transition between (improving sight lines and shortening illustrates potential enhancements to crossing distances for pedestrians as all four quadrants of the intersection cross-section located east while also STREET (Figure D-81) - This concept intersection. This concept has been the 7th Street/Columbia Boulevard well as to providing channelization This concept includes bulbouts on of the intersection to the potential maintaining access to 8th Street. COLUMBIA BOULEVARD / 7TH through the intersection). 6.
- quadrant of the intersection (improving COLUMBIA BOULEVARD / 1ST STREET includes a bulbout in the southwest sight lines and shortening crossing distances for pedestrians as well as the intersection/adjacent roadways should accommodate boat trailers between the potential cross section Street while maintaining access to been designed to better transition along Columbia Boulevard to the Ist Street (overlook). This concept he intersection. This concept has providing channelization through Figure D-82 and Figure D-83) as well as the special opportunity area located immediately east of Columbia Boulevard intersection he intersection). Final design of existing cross-section along 1st his concept illustrates potentia enhancements to the 1st Street/ 7.



D. RECOMMENDED CORRIDOR DESIGN OPTIONS: GREATER DOWNTOWN (HOULTON & RIVERFRONT DISTRICT) CORRIDOR SEGMENTS



extensions on the east side of 1st Street River Street. The design for the overlool and (3) provide a bicycle connection to either side of the right-of-way extension provide a stairway from the end of the Columbia Boulevard, the area betweer River Street using existing right of way he long term if the two properties on north and east of the intersection. In and other large vehicles traveling to/ and surrounding area includes three Columbia Boulevard right-of-way to redevelop and no longer need direct River Street below; (2) build a raised crossing area between the two curb rom the boat launch located along hem could potentially be closed to vehicle traffic and transformed into vehicle access from that portion of a pedestrian plaza adjacent to the short-term recommendations: (1

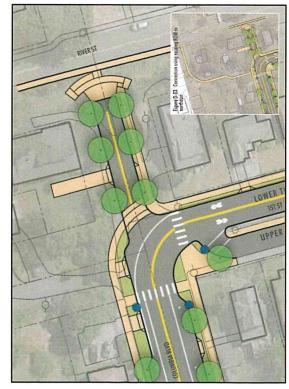
Recommendations for the Section of 1st Street between Columbia Boulevard and St. Helens Street include not allowing for on-street parking within the constrained lower tier, prohibiting parking on the existing sidewalk on the east side within the constrained lower tier, maintaining the current width of that sidewalk, and providing "sharrows" (shared lane markings) in the street for bicycles where the right-of-way is too constrained to provide bike lanes. The striping on the east side of the street would be removed.

Another option which may be considered by the City would be to provide on-street parking on the east side of this section (lower tier) of 1st Street. In order to do so, the sidewalk would need to be narrowed, which

CORRIDOR MASTER PLAN

WEST COLUMBIA BLVD. EXTENSION: Enhance the safety and appearance of pedestrian connection from Columbia Blvd. to River St. (#18)

The Corridor Master Plan (Jan 2015 adoption) has identified the dead end of Columbia Blvd. as a special opportunity area. It recommends this location for a Columbia River Overlook area, which would add to the sense of place and character of the corridor on the way to the Riverfront District (See concept pictures below). A makeshift pedestrian trail to River St. currently exists at this location, but it is heavily sloped and not recommended for safe use (See upper right). This location is also within the Columbia Blvd. right-of-way. If this right-of-way area is developed as a Columbia River Overlook as suggested in the Corridor Master Plan, it would be an ideal time to also enhance the safety and appearance of the pedestrian connection to River St. In the concept rendering below, there is a proposed set of stairs, as well as landscaping enhancements and pedestrian safety improvements on Columbia Blvd. A striped crosswalk on River Street would also need to be provided for the user to safely reach the sidewalk on the other side.





Existing local access trail looking up at Existing local access trail looking down to adjacent houses and to Columbia Blvd.

River St. below. Grey Cliffs Park can be seen in the background.

> enhancements to the 1st Street/Columbia Blvd. intersection and the overlook area potential utilizing existing right-of-way can be seen east of the intersection. A bike access trail illustrates in the lower right corner. Concept Left:

Right: Concept view of an overlook feature integrated with pedestrian walkways, onvehicular turn around. Existing access to street parking, planting areas and

Source: Draft Corridor Master Plan (2014)

Parks and Trails Master Plan Chapter 6

adjacent residences are preserved.



Item C.

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ENGINEERING STAFF REPORT

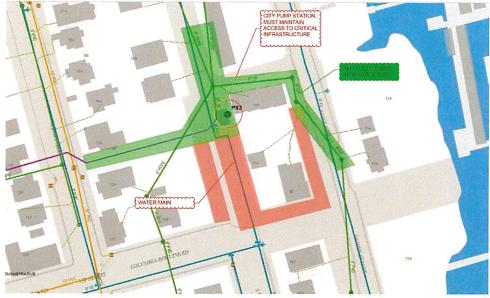
PROJECT: FILE:VAC.2.22

REPORT DATE	NAME	PREPARED BY
Date	Project	Name
5/15/2022	Columbia Blvd R-O-W Vacation	Sharon Darroux

CONCLUSIONS/RECOMMENDATIONS

The Engineering Division's recommendation is to not vacate the public right-of-way based on the following,

- The City owns and maintains a water main in the existing right-of-way.
- The City owns and maintains public sewer and other critical sewer infrastructure adjacent to the proposed r-o-w vacation and must maintain the access to these facilities. The N 1st St right-of-way is the only alternative access to Pump Station No. 2 in the event the River Street access is blocked.



- Narrowing the right-of-way, particularly on N 1st Street and on Columbia Blvd will prevent future expansion and/or relocation of public utilities.
- Vacating the right-of-way on River St will prevent future widening of the road and the addition of sidewalk for safer pedestrian use.
- Vacating the right-of-way on Columbia Blvd, N 1st St, and River Street is not consistent with the Corridor Master Plan.



n)

Good morning Christina,

The street vacation proposed by Dillard, Locke, Williamson Trust and Jones (FILE: VAC.2.22) includes areas in the existing right of way in which Columbia River PUD(CRPUD) has existing electric facilities. These utility poles, lines, guys and anchors and other equipment are maintained on a regular basis, and upgraded. improved or repaired (as needed) by CRPUD. At any time, CRPUD crews need to be able to access these facilities, either in an outage or emergency situation, or during upgrade or routine maintenance events. This means that obstacles such as fences or walls cannot be erected that block CRPUD access to utility poles, lines or equipment. If the areas marked were vacated, CRPUD would require an easement for ingress. egress, and utilities through this area. A Public Utilities Easement (PUE) is also an option. The easement options are not ideal, as they present a layer of difficulty when changes or upgrades are needed in the future. For this vacation to be possible, the electric facilities feeding North 1st Street, and one home on South 1st Street, would need to be relocated, and the services to the homes altered. Columbia River PUD is a not for profit organization, and operates on a 'Cost Causer Cost Payer' policy, so the cost of moving these facilities and altering home services would fall to the developer. In addition, as this area develops, CRPUD will need access to a right-ofway when accommodating City improvements. Due to the complexity of removing facilities for an entire city block due to this vacation, as well as this vacation creating barriers to future downtown growth, Columbia River PUD objects to the proposed vacation (FILE: VAC.2.22) of N 1st Street, S 1st Street, and River Street.

Best regards,

Brooke Sisco

Field Engineer I OJUA Board of Directors OJUA Executive Committee Direct: 503-366-3261 Cell: 971-225-8328 bsisco@crpud.org Columbia River PUD PO Box 1193, St. Helens, OR 97051 64001 Col River Hwy., Deer Island, OR 97054 Main: 503-397-1844 FAX: 503-397-5215 www.crpud.net

From: Christina Sullivan <csullivan@sthelensoregon.gov>

Sent: Tuesday, May 3, 2022 2:12 PM

To: Aaron Kunders <akunders@sthelensoregon.gov>; brenda.hartzog@nwnatural.com; Brooke Sisco <bsisco@crpud.org>; Dave Elder <delder@sthelensoregon.gov>; Karl Webster <kwebster@crpud.org>; Leroy_Soumokil@cable.comcast.com; Mark Guz - Centurylink <Mark.Guz@lumen.com>; Michael Arend <mearend@crpud.org>; Portland Serviceability <WDSSEngOpsServiceability@comcast.com>; Sharon Darroux <sdarroux@sthelensoregon.gov>; Stewart Hartley <shartley@sthelensoregon.gov>; Tad Pedersen - Fire Marshall <pedersenr@crfr.com>
Subject: City Referral - Dillard, Locke, Williamson Trust, Jones (Street Vacation)

Diane Dillard, Keith & Kathy Locke, Williamson Trust, Susan Jones Street Vacation / VAC.2.22

4N1W-3BB-15000, 5N1W-34CD-1400, 4N1W-3BB-15100, & 4N1W-3BA-3000 124 N 2nd Street, 90 Columbia Blvd, 114 N. 1st Street, 100 S 1st Street

The attached materials have been referred to you for your information and comment. Your recommendations and suggestions will be used to guide the staff and Planning Commission when reviewing the proposed request. If you wish to have your comments on the attached material considered, please respond by June 3, 2022.

Your prompt reply will help to facilitate the processing of this application and will ensure prompt consideration of your recommendations. Thank you,

Christina Sullivan

Community Development Administrative Assistant City of St. Helens Direct: (503) 366-8209 Main: (503) 397-6272 www.sthelensoregon.gov

This email has been scanned by the Symantec Email Security.cloud service. For more information please visit <u>http://www.symanteccloud.com</u>

From:	Girard, Richard
To:	Hartzog, Brenda
Cc:	Jennifer Dimsho
Subject:	RE: [External] Proposed vacation Distance of area where easement needs to be maintained
Date:	Friday, May 13, 2022 2:44:56 PM
Attachments:	image005.png

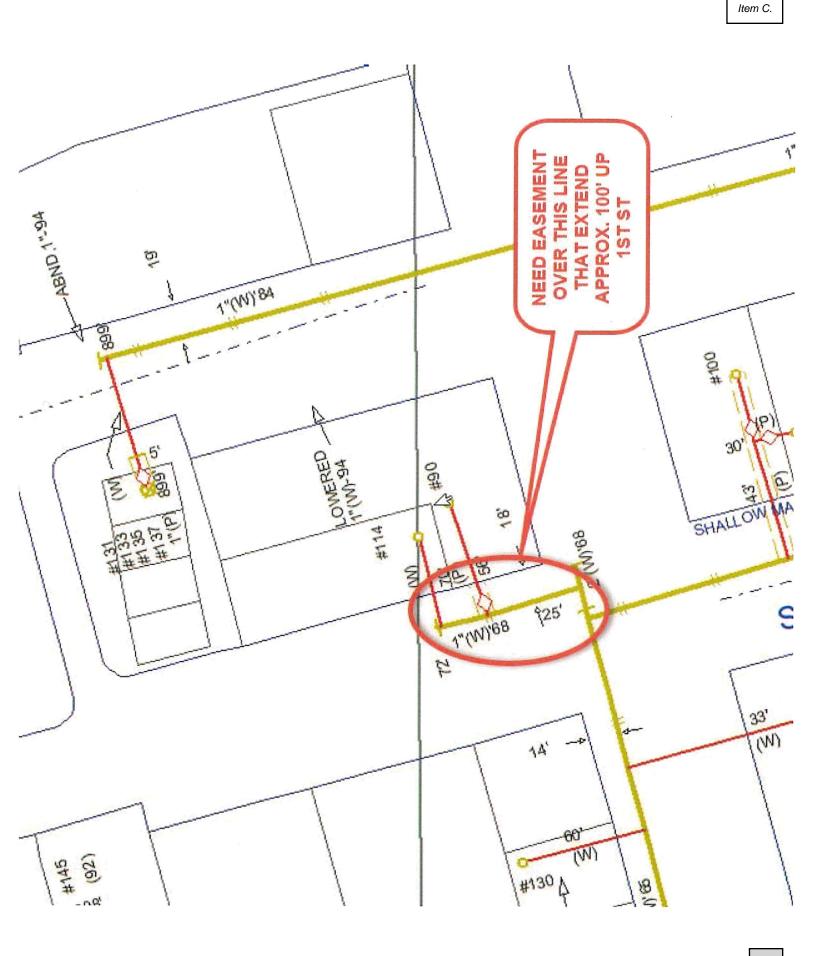
Here is the area that we have facilities in the vacation area and will need an easement

(attached)

Rich Girard, P.E. NW Natural | West Metro Engineer 503-610-7744 | <u>r2g@nwnatural.com</u> Mobile 360-921-0314

From: Hartzog, Brenda <Brenda.Hartzog@nwnatural.com>
Sent: Thursday, May 12, 2022 8:27 AM
To: Girard, Richard <Richard.Girard@nwnatural.com>
Cc: 'jdimsho@sthelensoregon.gov' <jdimsho@sthelensoregon.gov>
Subject: FW: [External] Proposed vacation Distance of area where easement needs to be maintained

Hi Rich,



From:	Parris, Kenneth
To:	Jennifer Dimsho
Subject:	[External] RE: City Referral - Dillard, Locke, Williamson Trust, Jones (Street Vacation)
Date:	Tuesday, May 24, 2022 3:41:10 PM
Attachments:	Comcast Plant.pdf

Hey Jennifer,

Comcast's can't agree to these vacations unless the developer provides a new PUE and pays for a relocation of Comcast's existing facilities. I remember the earlier request that did not affect our plant. I am going to assume that CR PUD is in the same position as Comcast is since we are attached to their poles.

The west 30 feet of the N. 1st Street (Columbia St.) right-of-way abutting Lots 22, 21 and the south half of Lot 20, Block 16;

The south 25 feet of the Columbia Boulevard right-of-way abutting Lot 11, Block 12, and the proposed vacated portion of the S. River Street right-of-way adjacent to said Lot 11

Thanks,

Ken Parris Comcast Cable Construction Dept Kenneth_Parris@Comcast.com Cell 971-801-5699

From: Jennifer Dimsho <jdimsho@sthelensoregon.gov>
Sent: Wednesday, May 18, 2022 12:05 PM
To: Parris, Kenneth <Kenneth_Parris@cable.comcast.com>
Subject: [EXTERNAL] FW: City Referral - Dillard, Locke, Williamson Trust, Jones (Street Vacation)

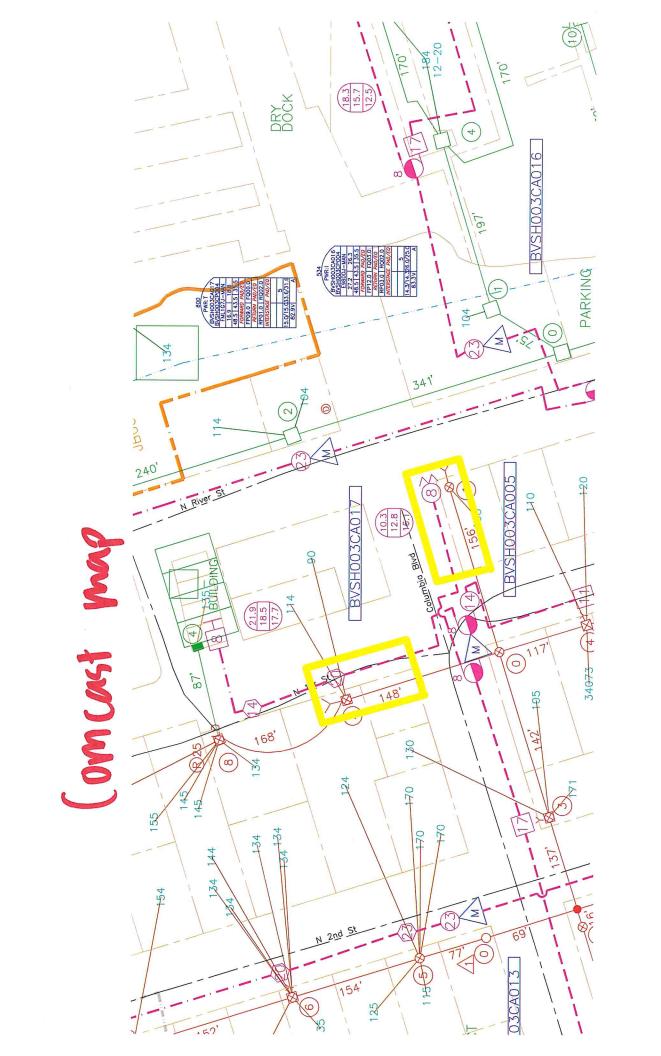
Hi Ken,

It looks like you were not included on our original referral email for this (below). I've made sure our assistant added you and removed Leroy as the contact for vacations.

You may remember me reaching out last August and we determined you had facilities on the west side of N. 1st Street (along with the PUD). Since then they've added **more** streets to be vacated (see attached) for their formal request. Could you let me know your comments by June 3, as indicated below?

Let me know if any questions.

Jenny Dimsho, AICP Associate Planner / Community Development Project Manager City of St. Helens



54

s, Marco A
ifer Dimsho
Mark; Coleman, Travis
[External] City Referral - Potential Street Vacation at 90 Columbia Blvd. & 114 N. 1st Street
rsday, August 12, 2021 1:17:04 PM
1e001.png

Good afternoon, I am the Lumen Engineer responsible for the St Helens area. I have taken a look at this as we have a 200 pair cable that rides the two poles in question. At first glance without going out in person, moving the poles, cable and splicing will run the individual about \$8,000.

Again this is a rough estimate and could change once an official site walk is performed.

Thanks, Marco Galas Network Implementation Engineer II Oregon | Southwest Washington 564-888-2024 marco.galas@lumen.com



From: Jennifer Dimsho <jdimsho@sthelensoregon.gov>
Sent: 12 August, 2021 10:31
To: Guz, Mark <<u>Mark.Guz@CenturyLink.com</u>>; Guz, Mark <<u>Mark.Guz@CenturyLink.com</u>>
Subject: RE: City Referral - Potential Street Vacation at 90 Columbia Blvd. & 114 N. 1st Street

Mark,

I've been able to confirm that these two poles do not have CRPUD utilities or Comcast utilities, which only leaves Century Link as the utility provider for these poles.

Can you please review the attached email and map and provide feedback at your earliest convenience? If you are not the right person at Century Link, please let me know ASAP.

Thanks,

Jenny Dimsho, AICP Associate Planner / Community Development Project Manager City of St. Helens (503) 366-8207 **Please note new email address:** jdimsho@sthelensoregon.gov



FROM: Jacob A. Graichen, AICP, City Planner
RE: Proactive Planning Commission framework version 3.0
DATE: June 3, 2022

Attached to this memo are the following:

- 1. Proposed "almost" final draft in its proposed final formatting.
- 2. Tracked changes/comments by staff of the third draft version from Commissioner Toschi and the non-quorum subcommittee.
- 3. Original third draft version from Commissioner Toschi and the non-quorum subcommittee.

Hoping for final comments and suggested edits in June so we can have the final version ready for adoption in July. At this point, staff will take over the final version unless the discussion in June results in more than anticipated changes, in which case we'll need to determine the best course.

Thank you for helping to keep this...

Simple! Succinct!! and Easy to follow!!!

Item D.

CITY OF ST. HELENS, OREGON PLANNING COMMISSION PROACTIVE PROCEDURES

The Planning Commission and acting Historic Landmarks Commission hereby adopts the following proactive procedures. This is the original and there are no prior versions to be repealed.



- (1) Any Planning Commissioner can request that an agenda item include a proactive matter for Commission consideration ("Proactive Item"). In order to place a "Proactive Item" on the Planning Commission Agenda, the proposing Commissioner shall at least 20 business days before the week prior to the scheduled Planning Commission meeting, submit the "Proposed Item" for Staff review and, if desired, comment.
- (2) The proposed "Proactive Item" submitted to Staff must contain the following elements:
 - (a) The proposed Proactive Item shall identify in the presented materials how the item or matter for Commission study, planning, approval, action, proposed legislation, or other is within the Jurisdiction of the Planning Commission and shall identify specifically which provisions of the St. Helens Municipal Code (SHMC) Section 2.08.080 and/or Chapter 17.36 SHMC is/are applicable for the purposes of Jurisdiction;
 - (b) The proposed Proactive Item submission shall outline the reasons the Commissioner believes the Proactive Item is something the Planning Commission should undertake; and
 - (c) The proposed Proactive Item submission shall briefly outline the suggested process of study, investigation, public involvement, timeline and budget, as applicable, that the Commissioner suggests the Planning Commission undertake. This is for the purpose of Proactive Item consideration and not binding.
- (3) Having timely received a proposed Proactive Item submission from a Planning Commissioner, Staff shall review the proposed Proactive Item submission for compliance with paragraphs (1) and (2) above and place it on the Agenda for the next qualifying Planning Commission meeting. Staff may submit its comments at the usual time and manner preceding said meeting.
- (4) The Planning Commission may vote to take up the proposed Proactive Item submission. The discussion preceding a motion and vote shall include at least following:
 - (a) Determination of Jurisdiction per paragraph 2(a) above;
 - (b) Reasons per paragraph 2(b) above; and
 - (c) What level of Staff involvement and monetary expense will be necessary for the Proactive Item to advance and what actual staff resources and other resources are available based upon Staff workload and the City budget.

Research and reporting on that research is an example of activity that can be conducted by Commissioners, <u>the</u> public, volunteers, and hired help that can minimize staff inclusion and helps preserve Staff's ability to conduct daily tasks and other necessary Staff priorities.

(5) The Planning Commission will track the Proactive Items on its Agenda calendar as it believes is appropriate. "Proactive Items" will be an agenda item for the Commission's regular scheduled meetings for this purpose.

* * *

APPROVED AND ADOPTED this << day of 2nd read >> day of << month >>, 2022, by the following vote:

Ayes:

Nays:

Dan Cary, Planning Commission Chair

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CITY OF ST. HELENS OREGON

PLANNING COMMISION PROACTIVE PROCEDURES

- Any Planning Commissioner can request that an agenda item include a proactive matter for Commission consideration ("Proactive Item"). In order to place a "Proactive Item" on the Planning Commission Agenda, the proposing Commissioner shall at least 20 business days before the week prior to the scheduled Planning Commission meeting, submit the "Proposed Item" for Staff review and, if desired, comment (if desired by Staff).
- 2) The proposed "Proactive Item" submitted to Staff must contain the following elements:
 - a. The proposed Proactive Item shall identify in the presented materials how the item or matter for Commission study, planning, approval, action, proposed legislation, or other is within the Jurisdiction of the Planning Commission and shall identify specifically which provisions of the St. Helens Municipal Code (SHMC) Section 2.08.080 and/or Section-Chapter 17.36 SHMC is/are applicable for the purposes of Jurisdiction;
 - b. The proposed Proactive Item submission shall outline the reasons the Commissioner believes the Proactive Item is something the Planning Commission should undertake; <u>and</u>
 - c. The proposed Proactive Item submission shall briefly outline the suggested process of study, investigation, public involvement, timeline and budget, as <u>applicable</u>, that the Commissioner suggests the Planning Commission adopt <u>undertake</u>. This is for the purpose of Proactive Item consideration and not binding.
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- 4) The Planning Commission may take up the prospective Proactive Item submission, and shall make a determination of Jurisdiction per paragraph 2(a) above and reasons per paragraph 2(b) above; and the Planning Commission shall consider what level of Staff involvement will be necessary for the Proactive Item to advance and what actual staff resources and other resources are available based upon Staff workload and the City budget. (Research and reporting on that research is an example of activity that can be conducted by Commissioners, the public, volunteers, and hired help that can minimize staff inclusion and helps preserve Staff's ability to conduct daily tasks and other necessary Staff priorities.)
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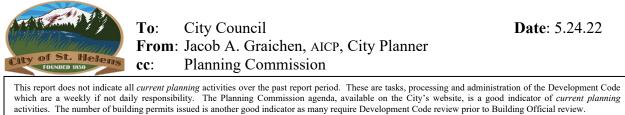
Commented [JG1]: This section reformatted/reworded. Same content is on suggested final version.

<u>CITY OF ST. HELENS OREGON</u>

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- 5) The Planning Commission will track the Proactive Items on its Agenda calendar as it believes is appropriate.

CITY OF ST. HELENS PLANNING DEPARTMENT ACTIVITY REPORT



ASSOCIATE PLANNER/PROJECT MANAGER—In addition to routine tasks, the Associate Planner/Community Development Project Manager has been working on: See attached.

PLANNING ADMINISTRATION—PREAPPLICATIONS MEETINGS

Conducted a pre-application meeting for a potential reuse of the John Gumm School building for Columbia County's use.

PLANNING ADMINISTRATION—MISC.

Consultant with Winterbrook Planning reached out to me at the end of April for some information about our wetland rules. The County is looking at its rules, including how they function with other jurisdictions according to the consultant.

We received the initial subdivision application for the Comtscock property last month and had till May 11 to deem it complete. We were able to get the incomplete letter before the end of April, ahead of schedule. Revised materials submitted this month—this will be scheduled for July hearings.

Almost final inspection conducted for the conex box 8-plex along S. 7th Street by 6th Street Park. This started with a Conditional Use Permit in 2017; glad to see it finally wrapping up.

Popeyes Louisiana Kitchen final inspection for temporary occupancy conducted so they could open as intended on May 10th. Most items are complete; full completion anticipated by next month.

Conducted Planning Commissioner interviews, four total, for a recent vacancy resulting from a resignation.

Conduced final inspection for thermal wall around fuel tanks on a neighboring property (Wilcox and Flegel) of the new apartments under construction along Gable Road. Federal agency required this due to the funding source of the apartment project.

Oregon HB 4064 passed in March. This impacts how the city allows manufactured homes and prefabricated structures. For example, previously St. Helens had rules that requires manufactured homes to be multi-sectional, have a certain roof pitch and have exterior siding and roofing material "commonly used on residential dwellings." Similar to past legislature regarding

Item I.

duplexes, we more-or-less need to treat manufactures homes the same as stick-built dwellings from zoning/development code standpoint. Also, previous law did not include premanufactured homes. This means someone can install a single-wide unit in the city, which has not been allowed for years (or decades). Eventually, we will need to update our code.

Assisted with ODF verification of acres. The city's watershed property (well outside of city limits) is ok, but other properties within or close to the city have suspect details.

DEVELOPMENT CODE ENFORCEMENT

The December 2021 and February 2022 noted ACSP / Ogrotech (the occupant / owner) of the parcel divided from the St. Helens Industrial Business Park site (**1400 Kaster Road**) has a number of sheds subject to local permitting requirements. These sheds were installed specifically to obtain OLCC marijuana producer licenses. In February I was optimistic of progress, but since then that has turned to disappointment with no actual progress made. Thus, at the end of last month, I finally denied the permit. Once the appeal period was over, I notified OLCC—see attached.

On a related note, check this out about **1400 Kaster Road**: <u>https://www.loopnet.com/Listing/1400-Kaster-Rd-Saint-Helens-OR/25426186/</u>.</u>

PLANNING COMMISSION (& acting HISTORIC LANDMARKS COMMISSION)

<u>May 10, 2022 meeting (outcome)</u>: Staff presented the semi-annual to the Council to the Commission, which ended up being a prolonged multi-faceted discussion item. To help keep the Commission informed, I hope to do this for every future semi-annual report. The commission also discussed its own annual report to the council and continued its discussion about proactive procedures. The proactive procedures should be completed within the next couple months. Related to the proactive procedures, henceforth, future Commission agendas will have "PROACTIVE ITEMS" as a default agenda item header.

Staff provided an overview of the right-of-way vacation the council approved prior to this meeting. The Commission affirmed the Planning Commission Interview Committee's candidate selection from the four applicants we had.

June 14, 2022 meeting (upcoming): The Commission will review a public right-of-way vacation at the intersection of N./S. 1st Street and Columbia Boulevard. Proactive initiative discussion will continue from the last few months. Perhaps more.

As the Historic Landmarks Commission, they will consider the architecture proposed for a new sanitary sewer pump station house on the city's waterfront property (veneer property).

GEOGRAPHIC INFORMATION SYSTEMS (GIS)

Quarterly updates this month. The county data we use to create our own taxlot and APO data for the e-permitting system did not work the first week of May, so had to delay this to the second week (when it finally did work), which was moderately vexing.

ST. HELENS INDUSTRIAL BUSINESS PARK PROPERTY

We are having more detailed conversations with PGE about creating a new parcel for their desired new sub-station to serve this property. PGE has noted that the new substation is necessary for any new use, including the proposed public safety facility.

MILLARD ROAD PROPERTY

Chase road easement agreement originated in 2009 with an 11-year window for development. We extended this for two years in 2020. Still no development. The extended two-year window ended in March. I've had a few conversations with the grantor over the last few months and they are open to an additional 2-year extension, retroactive to the end of March 2022. Finally initiated communication with legal counsel on this matter this month.

RIVERFRONT DISTRICT WATERFRONT PROPERTY

The Columbia View Park expansion and public infrastructure efforts continue, but the recent master developer selection process resulted in no developer onboard. Meeting deliberations where enough to scare the one interested entity away.

Here are my additions to the May Planning Department Report.

GRANTS

- 1. **CDBG- Columbia Pacific Food Bank Project** New completion deadline is 6/30. Final Occupancy is pending completion of Inspection Report items.
- Safe Routes to School Columbia Blvd. Sidewalk Project Planning reviewed and provided comments on 60% design. Project check-in on 5/26. Quarterly Report due 6/1. Bidding is anticipated late Fall 2022 with construction in Spring/Summer 2023. Amendment approved to push completion deadline from November 2022 to February 2024.
- Business Oregon Infrastructure Finance Authority Contract documents finalized. Will submit first reimbursement once design work is complete and Riverwalk/Streets & Utilities projects are out to bid.
- 4. **Certified Local Government Historic Preservation Grant Program –** Roof work completed in April. Invoices paid. Final report and reimbursement received from SHPO!
- 5. **Technical Assistance Grant with the Oregon State Marine Board -** To assist with design and permitting of an in-water fishing dock and paddlecraft launch facility at Grey Cliffs Park. Council pubic forum on May 4 for final feedback. Feedback summarized submitted to OSMB to move forward.

PROJECTS & MISC

- Riverwalk Project (OPRD Grants x2) Columbia View Park expansion land use process completed! Playground re-design work is continuing and will be presented to Council/Parks & Rec. Comm soon. This work is now SDC eligible. Riverwalk Project and park design will proceeding to 60% design.
- Riverfront Streets/Utilities Design/Engineering Held a Joint PC/CC meeting to discuss 90% streets/utilities project update on 3/16. Pump station building design work is at 60%. SDR permit submitted for pump station building. To go before PC for architectural review on June 14.
- St. Helens Industrial Business Park (SHIBP) Public Infrastructure Design
 Work Order 1 approved - 30% design for Phase I infrastructure & permitting/grading work for Phase II. Held 2nd stakeholder meeting on 2/17 to discuss utility and transportation needs for Phase I infrastructure. Continuing PGE coordination for new substation. Kicking off Phase II grading work 4/27.
- Riverfront Redevelopment RFQ RFQ closed on 4/1 with 2 submittals received. Selection Committee to convene on 5/11 and 5/18 to review developer presentations. Atkins & Dame withdrew on 5/11. RkM withdrew on 5/23.
- 10. **Dig-E-Plan** Building Department is rolling out a new digital plan review for building permits applications. Attended a 2-hour training to learn the new software tools and functionality. Continuing to review test records/processes.
- 11. Nob Hill Nature Park Map Portland Community College student mapping project.

Assisting the GIS student who is preparing a map for posting at the kiosk. Jenny Dimsho, AICP Associate Planner / Community Development Project Manager City of St. Helens (503) 366-8207 jdimsho@sthelensoregon.gov



265 Strand Street St. Helens, Oregon 97051

April 28, 2022

Oregon Liquor and Cannabis Commission 9079 SE McLoughlin Blvd. Portland, OR 97222

Via Email: Marijuana.Licensing@oregon.gov

RE: Unlawful structures related to 10 OLCC licensed marijuana recreation producers listed here:

LICENSE NUMBER	LICENSEE NAME 🚽	BUSINESS NAME 💌	LICENSE TYPE	ACTIVE	COUNTY 🔽 taxlot	
020 101203720DD	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	112
020 101205525B6	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	103
020 1012058F630	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	104
020 10120598FEE	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	105
020 1012060D3A9	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	106
020 1012061E70F	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	107
020 1012062DE1B	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	108
020 10120649A31	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	109
020 1012065792B	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	110
020 1012066452E	OrGroTech LLC	OrGroTech	Recreational Producer	Yes	Columbia	111

Dear OLCC,

Attached to this letter is a notification of denial of a land use permit for 10 buildings, each associated with one of the recreation producer licenses identified above.

Please consider the unlawful state of these buildings, which were installed specifically to obtain OLCC licensing, in any future actions or considerations.

If you have any questions, please contact my office at the number below or by email: <u>jgraichen@sthelensoregon.gov</u>.

Respectfully yours,

Jacob A. Graichen, AICP, City Planner



NOTICE OF ADMINISTRATOR'S LIMITED LAND USE DECISION April 15, 2022

RE: Site Development Review, minor SDRm.4.22

Dear Applicant/Owner,

The City Planning Department has reviewed your application for a minor Site Development Review for installation of 10 approx. 80 square foot buildings placed throughout subject property with power connections at 1400 Kaster Road.

This decision may be appealed. The deadline for filing an appeal application with the required fee is 5pm the 10th day starting after the day of mailing this decision. If the 10th day falls on a legal holiday for the City or a weekend, the next business day for the City is the appeal deadline.

Please note that this decision can be amended during the appeal period pursuant to St. Helens Municipal Code Section 17.24.275. For example, certain parties are notified of this decision and that could result in new information becoming available that warrants the City to amend the decision. This decision is not final until the end of the appeal period for this decision or an amended decision thereof.

If you have any questions, please contact this office.

CITY OF ST. HELENS PLANNING DEPARTMENT ADMINISTRATIVE STAFF REPORT

File Number(s): Site Development Review, minor SDRm.4.22

Proposal: 10 approx. 80 square foot buildings placed throughout subject property with power connections. This proposal requires a *minor* Site Development Review.

Location: 1400 Kaster Road Map/Taxlot(s): 4N1W-9-102/103/104/105/106/107/108/109/110/111/112 Applicant(s): Shaun Land for ACSP, LLC Owner(s): ACSP, LLC Zoning: Heavy Industrial, HI

* * * * *

CONCLUSION & DECISION

Based upon the facts and findings herein, the City Planning Administrator DENIES this minor Site **Development Review.**

Jacob A. Graichen, AICP, City Planner

* * * * *

<u>AVRIL 15, 2022</u> Date

APPLICABLE CRITERIA, ANALYSIS & FINDINGS

Deemed Complete Info: This application was originally received on January 11, 2021. Staff identified missing information or other aspects that rendered the application incomplete and notified the applicant of the issue pursuant to SHMC 17.24.050 on February 2, 2021. The applicant refused to provide missing information, thus, the application was complete on the 31st day following receipt of the original application pursuant to SHMC 17.24.050(7). The city allowed additional time for the applicant to provide an adequate application and the applicant continued to fail to do so.

* * *

Permitting History: The site was formerly a part of the long-time paper mill on site, but starting in 2017, the subject property started to be used as its own principal use, including a land division to separate it for separate ownership purposes. Summary of land use permits as follows:

- 2017 Site Development Review SDR.8.17, for building 1-3 for marijuana production and admin offices in building 1
- 2018 Partition PT.1.18, to divide the property
- 2019 Minor Site Development Review SDRm.7.19, for building 4 for marijuana processing

Summary: the subject property is a parcel as created by the land partition and includes four buildings that have been approved for use via land use permitting as listed. Use of any other preexisting building or the existence and placement of the 10 buildings that are the subject of this permit do not have land use approval.

* * *

SHMC 17.96.080 (3) – Minor Modification Site Development Review approval criteria

A minor modification shall be approved, approved with conditions or denied following the director's review based on the finding that:

- (a) No code provisions will be violated; and
- (b) The modification is not a major modification.

The applicant failed to provide an adequate application for development and use of land. The city is unable to make findings as to compliance of law and thus must deny this request. Except, the proposal likely does not constitute a major modification. It is possible a public easement identified on the partition P.P. No. 2020-03 that cuts a swath through the property has been encroached upon. Future development of the subject property will need to include abatement of these violations if not already resolved by that time.

A significant portion of the subject property consists of the "South 80 Landfill" per DEQ records. This area was capped in the 1980s. There were monitoring wells that were installed; those and the landfill were decommissioned under the Solid Waste Disposal Site Closure Permit No. 1152. The landfill was closed by DEQ on May 31, 1988. Though preexisting buildings 2 and 3 sit atop this landfill, there is no known record of

these building being permitted prior to the 2017 decision noted above. Given the fill, anything currently present would have been built no earlier than the mid-1980's. The City's land use records as listed in the 2017 decision, predate the landfill.

Note that Oregon DEQ was involved in the permitting of buildings 2 and 3 as part of the 2017 decision.

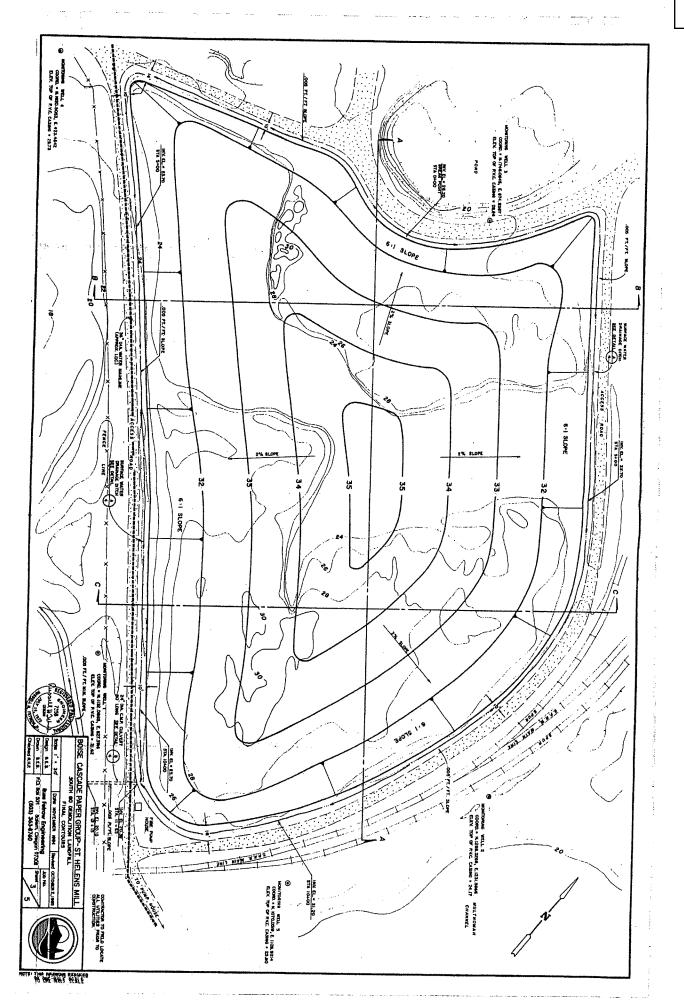
Many of the buildings that are the subject of this permit were placed atop the "South 80 Landfill" and included trenching into that area for electrical lines. The city is not aware of any consultation



with the Oregon Department of Environmental Quality.

ABOVE: A couple of the ten proposed buildings (one for foreground and another in the background) are visible in this photo and show that they have been installed prior to any land use entitlement.

Trenching into the "South 80 Landfill" to provide power to the buildings visible in this photo.



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