

BUDGET COMMITTEE

Thursday, May 12, 2022 at 5:00 PM

## AGENDA

Call to order

<u>1.</u> Presentation

Introductions & Budget Committee Role

New Chair and Vice-Chair Nomination

Approval of Previous Year Meeting Minutes

2. April 13, 2021 Minutes

3. April 27, 2021 Minutes

Open & Close Public Hearing for State Shared Revenue

Open Public Comment Period

**Budget Assumptions & CIP** 

SDC Funds

Internal Service Funds

Special Revenue Funds

Enterprise Funds

BREAK TIME

General Fund

Live Model Situations (General Fund & Public Safety Fund)

**Opportunity Discussion** 

Approval of the Proposed Budget

4. 1. Make motion to approve expenditures for FY 2022/2023 in the amount of \$87,541,000 and to establish the maximum expenditures for each fund as shown on FY 2022/2023 Proposed Budget Expenditures Summary by Fund.

2. Second the motion, but no vote. The Proposed Budget is now on the floor for debate. Budget Committee members may make a motion to create an amendment and then vote for each amendment. This continues until all amendments are done.

3. The original motion (if needed) is amended to reflect any changes and the revised expenditure summary and then vote on the motion to approve the proposed budget.

Adjournment

#### VIRTUAL MEETING DETAILS

Topic: Budget Committee Meeting

Time: May 12, 2022 05:00 PM

Join Zoom Meeting:

https://us06web.zoom.us/j/82459744081?pwd=U1ZIckJIRCtLNEF3TFNWMi96RGV5UT09

Meeting ID: 824 5974 4081

Passcode: 8675309

Dial by your location: 1 669 900 6833

The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to City Hall at 503-397-6272.

Be a part of the vision and get involved...volunteer for a City Board or Commission! For more information or for an application, go to www.sthelensoregon.gov or call 503-366-8217.



## · Oregon ·

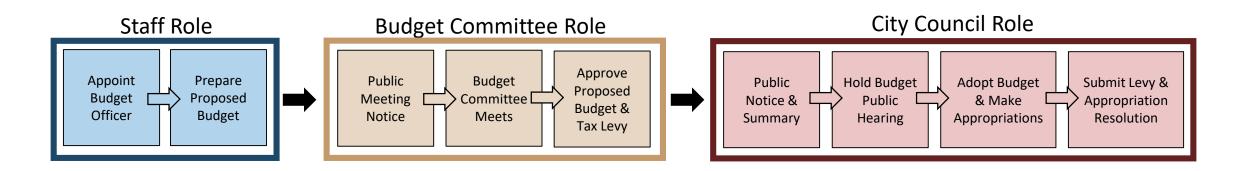
## FY 2022/2023 Budget Committee

May 12, 2022

# Purpose and Roll of Budget Committee

The St. Helens Budget Committee is comprised of an equal number of elected and appointed members. The main purpose of the committee is to review, deliberate and recommend the approval of the following (ORS 297.426):

- Receive budget message from the Budget Officer
- Review the proposed budget document
- Provide the public an opportunity to comment on the budget





□ New Chair & Vice-Chair Nomination

□ Approval of Prior Minutes

Public Hearing – State Shared Revenue

Public Comment Period



## What IS included in the 22/23 Proposed Budget?

- 2 new Patrol Officer positions
- Utility rate increase assumptions
- New debt service for Enterprise Funds
- 5% COLA increase assumptions for 22/23

What Assumptions are used in the 22/23 Proposed Budget?

General Fund

- Forecasted years assume 3% Personnel increases (Wages, Insurance, PERS)
- Forecasted years assume 1% Materials/Services increases

Enterprise Funds

- Forecasted years assume 3% Personnel increases (Wages, Insurance, PERS)
- Forecasted years assume 5% Materials/Services increases
- Utility rate increases for water/sewer/storm over the next 5 years
- Additional debt service required for capital projects

## **Balanced Budget Assumptions**

What is <u>NOT</u> included in the 22/23 Proposed Budget & Forecasts?

- Administration
- Administration
- Administration
- Administration
- Finance
- Library
- Library
- Library
- Parks
- Recreation
- Recreation
- Planning
- Police
- Police
- Public Works
- Public Works
- Public Works
- Public Works
- Executive Assistant (\$140,000) Communications Assistant increase to 1.0 FTE (\$35,000) City Attorney (\$225,000) Human Resources Manager (\$125,000) Accountant 3 (\$140,000) Youth Librarian (\$115,000) - Removed in 22/23 Budget Library Technician Makerspace (\$90,000) - Temporary position, ends Dec 2023 Part-Time Shelver (\$5,000) – 2 positions removed in 22/23 Budget Utility Worker (\$85,000) - Removed in 22/23 Budget PT Sports League Coordinator (\$65,000) Admin Assistant P&R (\$95,000) - Temporary position, ends Dec 2024 Associate Planner (\$125,000) Police Patrol (\$160,000) - Multiple Positions Requested Detective (\$195,000) - Multiple Positions Requested PT Admin Assistant (\$65,000) Engineer 1 (\$125,000)
  - Engineer Intern (\$20,000)
  - Building Maintenance Utility Worker (\$95,000)

**SDC Funds** 

## **Streets SDC**

Charge Services	500,000
Balance Available	2,110,000
Total Rev	2,610,000

M&S Capital 2,085,000 Total Exp 2,610,000

## **Fund Notes**

No SDC projects scheduled ٠

## Storm SDC

Charge Services	150,000
Balance Available	340,000
Total Rev	490,000

M&S 115,000 Capital 375,000

Total Exp 490,000

525,000

## Fund Notes

No SDC projects scheduled

## Parks SDC

Charge Services	250,000	M&S	150,000
Balance Available	989,000	Capital	1,089,000
Total Rev	1,239,000	Total Exp	1,239,000

## **Fund** Notes

*\$1,000,000 Columbia View Park Improvements* 

Sewer SDC						
Charge Services 200,000 M&S 560,000						
Balance Available	2,190,000	Capital	1,830,000			
Total Rev	2,390,000	Total Exp	2,390,000			
<ul> <li>Fund Notes</li> <li>\$40,000 Annual Maintenance</li> <li>\$6,800 WWTP Influent Flow Meter</li> <li>\$441,000 Basin 6 Upsizing</li> <li>\$1,800 Installation of overflow alarms</li> </ul>						
Water SDC						
Charge Services	200,000	M&S	560,000			

#### Balance Available 1,515,000 Capital 1,155,000 Total Exp 1,715,000 Total Rev 1,715,000

## **Fund Notes**

- *\$4,000 Bayport Well Activation Switch Replacement* ٠
- \$40,000 PW Generator Purchase for PW Shop ٠



Public Works Opera	ations Fund			Public Safety Fund			
Charge Services	3,587,000	Personnel	3,334,000	Charge Services	215,000	M&S	1,500,0
Fees	75,000	M&S	546,000	Miscellaneous	3,000,000	Capital	15,255,0
Balance Available	538,000	Cont.	320,000	Balance Available	14,240,000	Debt	700,0
Total Rev	4,200,000	Total Exp	4,200,000	Total Rev	17,455,000	Total Exp	17,455,0
				Fund Notes	assumed 2 <sup>nd</sup> reven	ue hand far faci	litv
Fund Notes					imated to begin Ap		πty
	laintenance Depart	ment			d as \$215,000 "Cha		s″

Technology Fund	Goes Away. Moves to General Fund
Equipment Fund	Goes Away. Moves to PW Operations Fund
Major Maintenance Fund	Goes Away. Moves to PW Operations Fund



<u>Tourism Fund</u>			
Hotel Taxes	120,000	M&S	210,000
Miscellaneous	265,000	Cont.	175,000
Total Rev	385,000	Total Exp	385,000

## **Fund Notes**

- Contingency Safety net built in.
- Assumption of new business model

Community Enhancement Fund					
Intergov.	20,000	M&S	267,000		
Fees	20,000				
Transfer	130,000				
Balance Available	97,000				
Total Rev	267,000	Total Exp	267,000		
Fund Notes					
No specific project	cts noted				

Community Develop	<u>ment Fund</u>		
Miscellaneous	7,590,000	M&S	9,900,000
Grants	2,251,000	Debt Serv.	165,000
Balance Available	1,610,000	Cont.	1,386,000
Total Rev	11,451,000	Total Exp	11,451,000

### **Fund Notes**

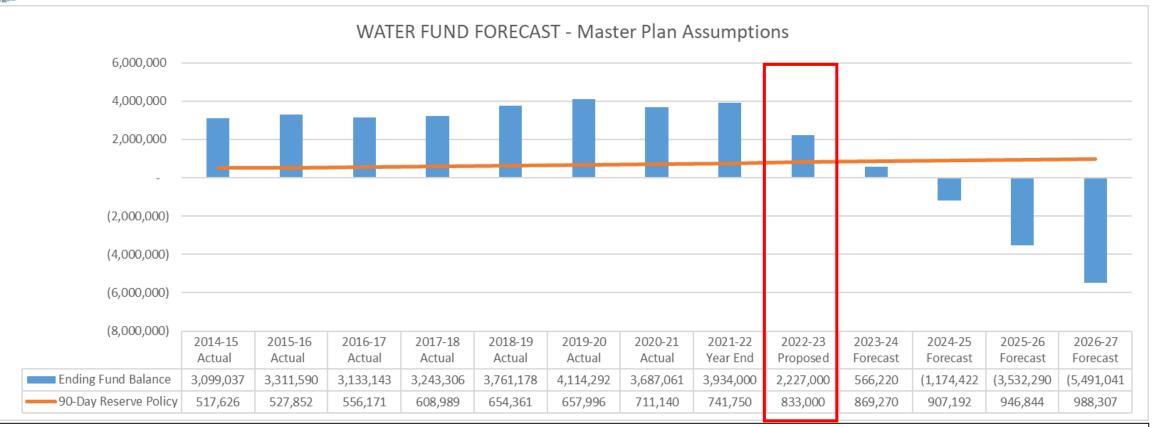
- *Riverfront Loan (\$7M) & 2 Riverfront Grants (\$880k)*
- 2 Central Waterfront Grants for studies (\$1.3M)

Street Fund		
Intergov.	1,580,000	Personnel 570,000
Charges	30,000	M&S 579,000
Miscellaneous	5,000	Capital 500,000
Balance Available	1,000,000	Debt Serv. 60,000
		Cont. 906,000
Total Rev	2,615,000	Total Exp 2,615,000

### Fund Notes

• No specific projects noted

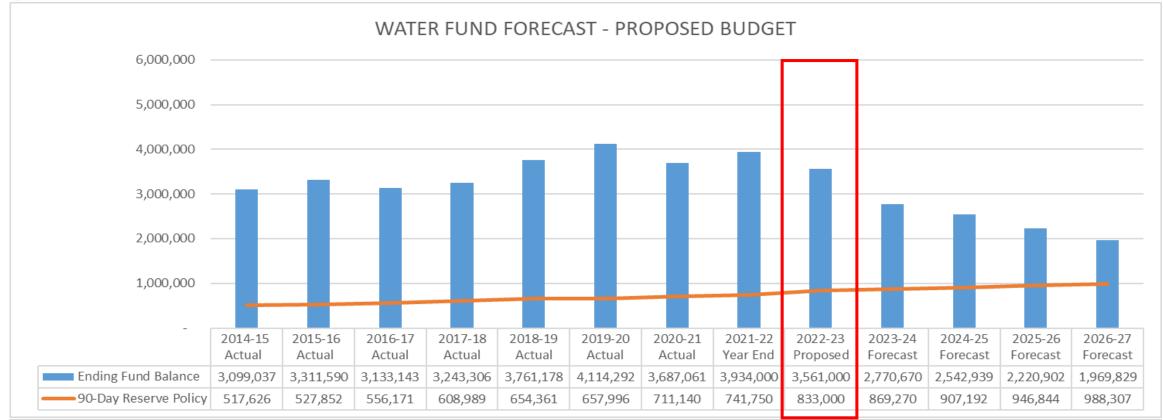
# Enterprise Funds - Water



## Water Fund – Master Plan Assumptions

- 2% Annual Growth
- No rate increases
- 3% Increase in Personnel Services
- 5% Increase in Materials
- Capital Projects as recommended in 2022 Master Plan (last full master plan done in 2013)
- \$1.6M in Annual Maintenance recommended in 2022 Master Plan



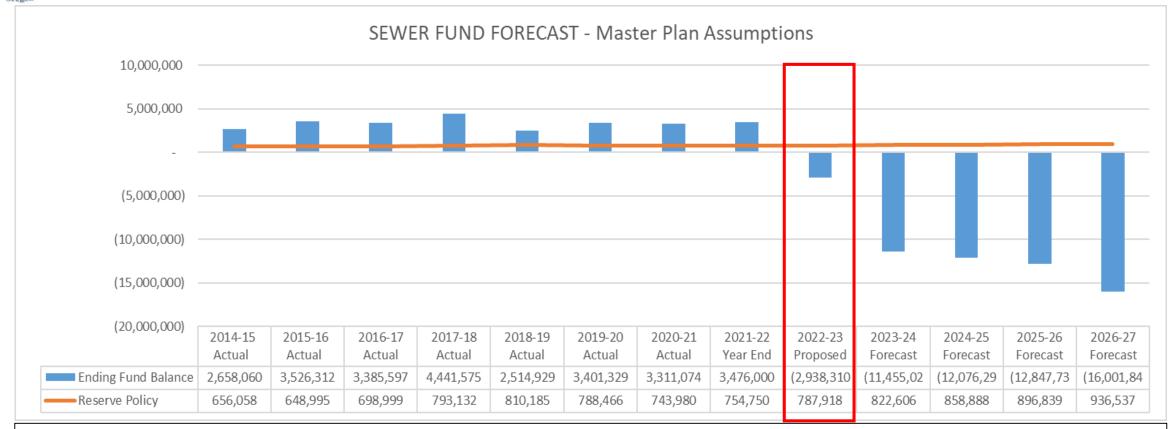


### Water Fund – Master Plan Assumptions

- 2% Annual Growth
- 3% rate increases each year for 5 years
- 3% Increase in Personnel Services
- 5% Increase in Materials
- Deferred projects and timelines out; projects as proposed in Capital Improvement Plan for next 5 years
- Annual Maintenance reduced to \$200,000 per year

ltem #1.

# Enterprise Funds - Sewer

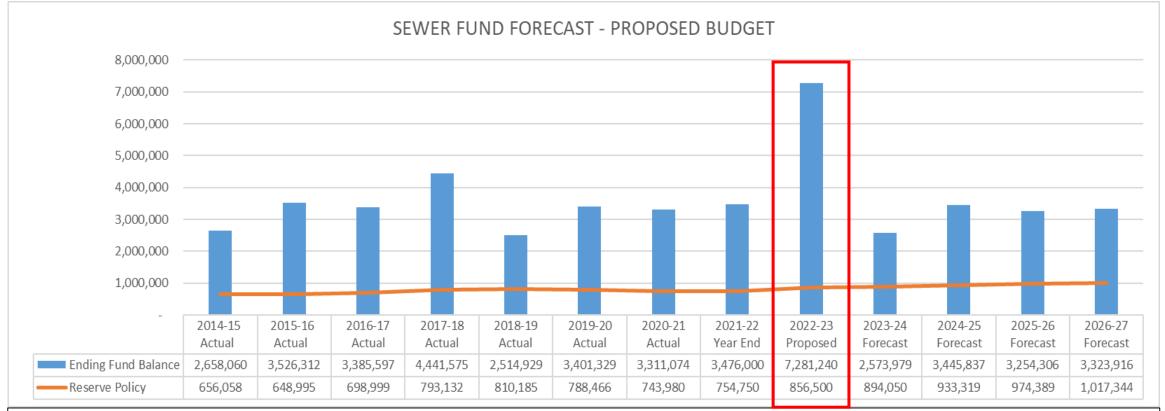


## Sewer Fund – Master Plan Assumptions

- 2% Annual Growth
- No rate increases
- 3% Increase in Personnel Services
- 5% Increase in Materials
- Capital Projects as recommended in 2022 Master Plan (last full master plan done in 1989)
- \$790k in Annual Maintenance recommended in 2022 Master Plan

Page 13

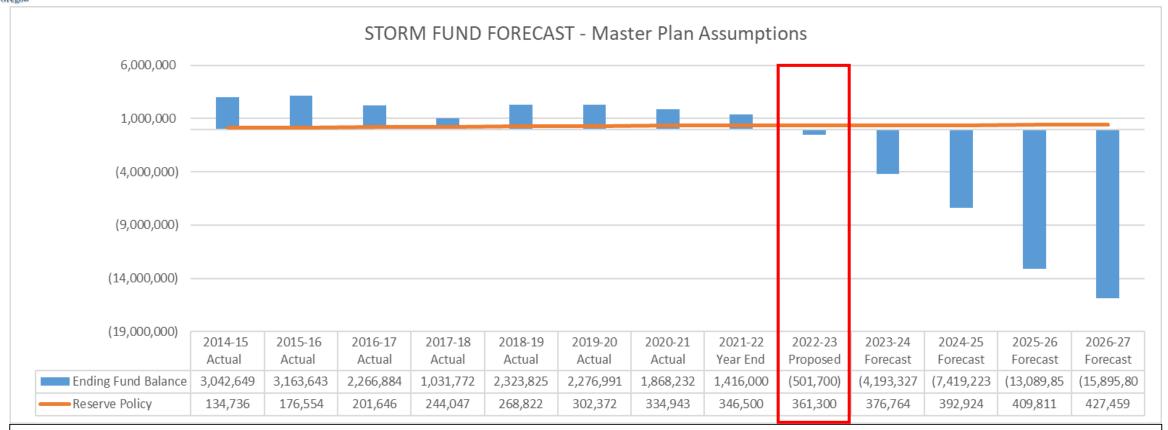




## Sewer Fund – Master Plan Assumptions

- 2% Annual Growth
- 8% rate increases each year for 5 years
- 3% Increase in Personnel Services
- 5% Increase in Materials
- \$10.4M Debt Service required in 22/23 and \$4.9M Debt Service required in 24/25 to fund capital projects
- Deferred projects and timelines out; projects as proposed in Capital Improvement Plan for next 5 years
- Annual Maintenance reduced to \$160,000 per year

# Enterprise Funds – Storm

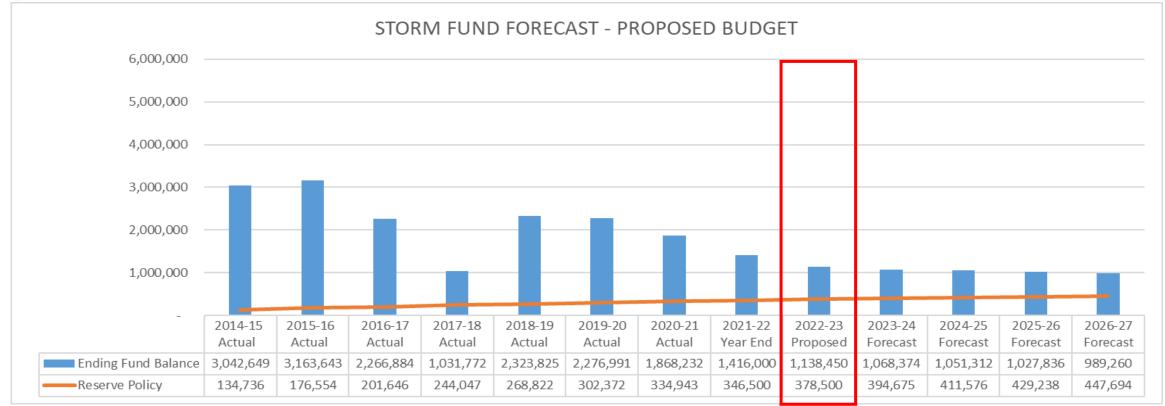


## Storm Fund – Master Plan Assumptions

- 2% Annual Growth
- No rate increases
- 3% Increase in Personnel Services
- 5% Increase in Materials
- Capital Projects as recommended in 2022 Master Plan (last full master plan done in 1999)
- \$900k in Annual Maintenance recommended in 2022 Master Plan

Page 15





### Storm Fund – Master Plan Assumptions

- 2% Annual Growth
- 22.9% Rate increase in 2022, 16.6% Rate increase in 2023, 17.2% Rate increase in 2024, CPI Rate increases in 2025-2027
- 3% Increase in Personnel Services
- 5% Increase in Materials
- Capital Projects as recommended in 2022 Master Plan
- Deferred projects and timelines out; projects as proposed in Capital Improvement Plan
- Annual Maintenance reduced to \$100,000 per year



Water Fund			
Charges for Services	3,815,000	Personnel	1,076,000
Miscellaneous	625,000	M&S	2,256,000
Fund Balance	3,919,000	Capital	766,000
		Debt	500,000
		Cont.	2,926,000
		Unapp.	835,000
Total Rev	8,359,000	Total Exp	8,359,000

Storm Fund			
Charges for Services	1,140,000	Personnel	550,000
Miscellaneous	5,000	M&S	964,000
Fund Balance	1,400,000	Capital	100,000
		Cont.	551,000
		Unapp.	380,000
Total Rev	2,545,000	Total Exp	2,545,000

Sewer Fund			
Charges for Services	4,054,000	Personnel	1,055,000
Miscellaneous	10,420,000	M&S	2,371,000
Fund Balance	3,475,000	Capital	6,177,400
		Debt	1,266,000
		Cont.	6,229,600
		Unapp.	850,000
Total Rev	17,949,000	Total Exp	17,949,000



2019-20	2020-21	2021-22	2022-23
Actual	Actual	EST YE	Proposed
1,883,996	2,194,561	2,200,000	2,325,000
502,379	671,268	565,000	640,000
15,400	136,707	575,000	832,000
4,253,398	4,716,934	5,173,000	6,190,000
741,204	1,268,386	818,000	941,000
217,844	239,260	203,000	200,000
605,312	342,889	270,000	305,000
-	-	141,600	100,000
2,052,466	2,428,970	2,719,000	2,100,000
10,271,998	11,998,975	12,664,600	13,633,000
	Actual 1,883,996 502,379 502,379 15,400 4,253,398 741,204 217,844 605,312 - 2,052,466	Actual         Actual           1,883,996         2,194,561           1,883,996         2,194,561           502,379         671,268           15,400         136,707           4,253,398         4,716,934           741,204         1,268,386           217,844         239,260           605,312         342,889           -         -           2,052,466         2,428,970	Actual         Actual         EST YE           1,883,996         2,194,561         2,200,000           1,883,996         2,194,561         2,200,000           502,379         671,268         565,000           15,400         136,707         575,000           4,253,398         4,716,934         5,173,000           741,204         1,268,386         818,000           217,844         239,260         203,000           605,312         342,889         270,000           -         -         141,600           2,052,466         2,428,970         2,719,000

**Revenue Notes** 

- Property Taxes avg 6.6% since 15/16, assuming 6% in forecast model
- ARPA (Grants) of \$832k in 22/23,
   \$575k in 23/24 and \$0 in 24/25
- In 23/24, Public Safety Facility dedications begin (\$600k in resources)
  - Cigarette Tax
     Alcohol Tax
     Cannabis Tax
     \$225,000
  - SDC Admin Fee \$125,000
- Transfer revenue comes from IT Fund



## General Fund – Department Expenses

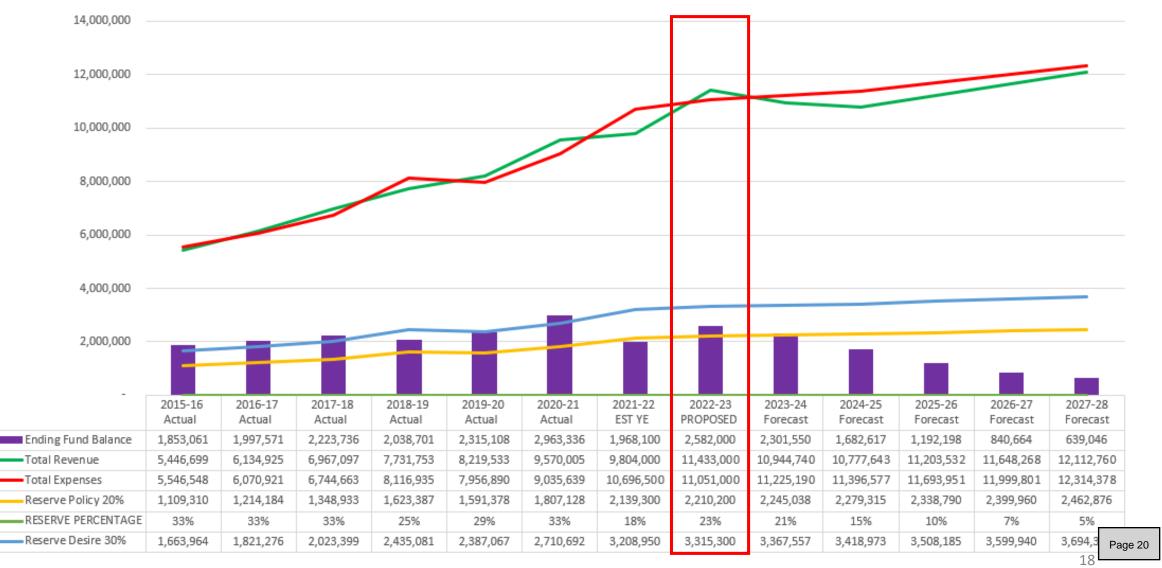
Administration           Personnel         585,000           M&S         55,000           Total         640,000	Municipal Court           Personnel         222,000           M&S         200,000           Total         422,000	Finance           Personnel         696,000           M&S         294,000           Total         990,000	Planning           Personnel         364,000           M&S         46,000           Total         410,000
6% Decrease	3% Increase	1% Increase	8% Decrease
City Recorder	Police	Parks	Building
Personnel 300,000	Personnel 4,573,000	Personnel 359,000	Personnel 460,000
M&S 55,000	M&S 592,000	M&S 131,000	M&S 65,000
Total 355,000	Total 5,165,000	Total 490,000	Total 525,000
1% Decrease	6% Increase	3% Increase	3% Increase
<u>City Council</u>	Library	Recreation	Technology
Personnel 65,000	Personnel 597,000	Personnel 300,000	Personnel 295,000
M&S 70,000	M&S 133,000	M&S 50,000	M&S 300,000
Total 135,000	Total 730,000	Total 350,000	Total 595,000
12% Decrease	21% Decrease	1% Decrease	13% Decrease

<b>General Services</b>	
M&S	255,000
Contingency	1,552,000
Unappropriated	1,000,000
Total	2,807,000

Page 19



**GENERAL FUND - 5 YR FORECAST** 





## General Fund

Administration	Executive Assistant (\$140,000)
Administration	Communications Assistant increase to 1.0 FTE (\$35,000)
Administration	City Attorney (\$225,000)
Administration	Human Resources Manager (\$125,000)
Finance	Accountant 3 (\$140,000)
Library	Youth Librarian (\$115,000) - Removed in 22/23 Budget
Library	Library Technician Makerspace (\$90,000) – Temporary position, ends Dec 2023
Library	Part-Time Shelver (\$5,000) – 2 positions removed in 22/23 Budget
Parks	Utility Worker (\$85,000) - Removed in 22/23 Budget
Recreation	PT Sports League Coordinator (\$65,000)
Recreation	Admin Assistant P&R (\$95,000) – Temporary position, ends Dec 2024
Planning	Associate Planner (\$125,000)
Police	Police Patrol (\$160,000) (Multiple Positions Requested)
Police	Detective (\$195,000) (Multiple Positions Requested)

## Enterprise Funds

- Public Works
- Public Works
- Public Works
- Public Works

PT Admin Assistant (\$65,000)

- Engineer 1 (\$125,000)
- Engineer Intern (\$20,000)
  - Building Maintenance Utility Worker (\$95,000)

Page 21



- 1. Revisit funding strategy for Public Safety Facility
  - I. Re-allocate revenue sharing back to General Fund
  - II. Increase \$3 public safety utility fee
  - III. Go out for a GO Bond (property tax increase)
- 2. Increase the public safety fee to increase support for the Police Department (\$2.50 per officer)
- 3. Investigate a 5-year option levy (property tax increase) to support specific departments:
  - I. Police Department
  - II. Library Department
  - III. Parks & Recreation Department
- 4. Investigate a continuation of the Parks & Recreation utility fee
- 5. Complete an internal service level review for all departments & city buildings





## City of St. Helens Budget Committee

#### **Meeting Minutes**

April 13, 2021

Members Present:	Rick Scholl, Mayor Doug Morten, Council President Patrick Birkle, Councilor Stephen R. Topaz, Councilor Jessica Chilton, Councilor Bill Eagle, Committee Member Claire Catt, Committee Member Garrett Lines, Committee Chair Michelle Damis, Committee Member Mark Gundersen, Committee Member
Members Absent:	None
Staff Present:	Matt Brown, Assistant City Administrator- Budget Officer John Walsh, City Administrator Margaret Jeffries, Library Director Mouhamad Zaher, Public Works Director

#### 7:00 P.M. - Call Meeting to Order

#### FY 2021- 2022 Budget Committee

#### Purpose / Role of Budget Committee

Brown discussed the role of the Budget Committee. The Budget Committee is a standing committee that reviews the proposed budget that is created by the Budget Officer (Matt Brown).

#### **Process of Budget Committee**

Brown discussed the process of the Budget Committee. It starts with staff creating a budget based on goals and objectives for the coming year. Meetings are scheduled and notices are published to the newspaper. The Budget Committee meets and goes through the budget, fund by fund. The Budget Committee meets again and approves the proposed budget and tax levy. The budget then goes to the City Council where a public hearing is held. The Council will then adopt the proposed budget.

#### New Chair / Vice Chair

Scholl nominated Catt; for Chair, Catt declined.

Scholl nominated Eagle for chair.

**Motion:** Upon Scholl's motion and Birkle's second, the Committee unanimously approved Eagle for Chair. [Ayes: Scholl, Morten, Eagle, Chilton, Catt, Damis, Lines, Birkle, Topaz; Nays: None] Birkle seconded the nomination. All in favor; none opposed; motion carries.

Birkle nominated Catt for Vice Chair.

**Motion:** Upon Birkle's motion and Scholl's second, the Committee unanimously approved Catt for Vice Chair. [Ayes: Scholl, Morten, Eagle, Chilton, Catt, Damis, Lines, Birkle, Topaz; Nays: None] Birkle seconded the nomination. All in favor; none opposed; motion carries.

#### **Approval of Meeting Minutes**

**Motion:** Upon Scholl's motion and Line's second, the Committee unanimously approved the minutes for 2020. [Ayes: Scholl, Morten, Eagle, Chilton, Catt, Damis, Lines, Birkle, Topaz; Nays: None] Birkle seconded the nomination. All in favor; none opposed; motion carries.

#### **Public Comment**

None.

#### **SDC Funds**

Brown presented the SDC Funds. Master plans are in the process of being updated for water, storm and sewer. These are done by professional consultants. The last water master plan was done around 1987. Standard practice would be to update the master plans every 5-7 years. These plans go into the Capital Improvement Plan that is included in the budget. This year's CIP is lean until the master plans are completed. Next year's CIP will be full of a lot more projects. All funds are appropriated. That does not mean all the funds will be spent. Brown would like the funds available for matching grants and improvements throughout the year. Unappropriated funds can't be moved without a declaration of emergency.

Birkle asked why some funds are going up from last year and some going down. Brown said only one is forecasted to go down and that is Parks SDC. Last year's budget was adopted with \$50,000.00. The city received \$150,000.00 because of new developments like the apartment complex that was built. The city does not expect that much to come in again this year.

Catt asked if Parks SDC funds can only be used at McCormick Park. Brown said in 2015 the Parks Master Plan was revised by Jenny Dimsho. She categorized each park based on how the parks are classified. Only two parks are available to use SDC funds, Sand Island and McCormick Park.

### Special Revenue Funds

#### Special Revenue Funds

Community Develop	oment Fund		
Taxes	80,000	Materials	1,949,000
Misc. Rev	1,645,000	Debt Service	230,000
Balance Available	944,000	Contingency	490,000
Total Resources	2,669,000	Total Expenses	2,669,000
Community Enhanc	ement Fund		
Charge Services	500	Materials	103,200
Intergovernmental	41,000		
Miscellaneous	35,500		
Balance Available	26,200		
Total Resources	103,200	Total Expenses	103,200
Street Fund			
Intergovernmental	1,375,000	Personnel	476,000
Charge Services	20,000	Materials	656,000
	14,000	Capital	450,000
Miscellaneous			
Miscellaneous Balance Available	761,000	Transfers	60,000
	761,000	Transfers Contingency	60,000 528,000

#### Community Development Fund

• Brown is anticipating less motel hotel tax possibly due to Covid.

• A timber cut is planned and showing in the revenue.

Chilton asked about Tourism. Proposed in FY 21-22 recourses have tripled from the previous year. Brown is anticipating E2C to run Spirit of Halloweentown as a ticketed event. Last year that resulted in a large revenue increase. Chilton asked if revenues minus expenditures puts the city in the red. Brown expects to be in the black at a breakeven point. Brown does not expect E2C to spend everything appropriated for expenditures.

#### **Community Enhancement Fund**

This fund is used to track grant money. Chilton asked about the transitional housing. Transitional housing is for grant funds received for Community Action Team. The funds come in and go back out.

#### Street Fund

Revenue Sources

- Motor Vehicle Taxes
- Grant reimbursements from the State for improvements

Personal services down from previous year due to efficiencies made from the new Public Works Director. Topaz talked about additional funds coming in from the government. Will the city be able to add it to the streets budget? Walsh said there is an exception for budgeted revenue. If the city received a large grant, they will be able to expense that money. A reappropriated budget is done at the end of the fiscal year to include those funds.

#### **Internal Service Funds**



## **Internal Service Funds**

Equipment Fund			
Balance Available	412,000	Transfer	412,000
Total Resources	412,000	Total Expenses	412,000
IT Services Fund			
Charge Services	518,000	Personnel	149,000
Balance Available	57,000	Materials	340,000
		Contingency	86,000
Total Resources	575,000	Total Expenses	575,000
Public Works Opera	tions Fund		
Grants	15,000	Personnel	2,811,000
Charge Services	2,891,000	Materials	584,000
Fees	50,000		
Balance Available	439,000		
Total Resources	3,395,000	Total Expenses	3,395,000

#### **Equipment Fund**

Equipment fund is used as a place holder for large equipment purchases. This is being moved to the Public Works Operations Fund. The \$412,000 is being moved to a major maintenance fund. These funds will be used for future equipment purchases for Public Works. This will help simplify the funds.

#### **IT Services Funds**

This is the same as the previous year. This is charged out to all the departments based on the number of computers and phones that they have. One IT person that is part of the personnel services. The entire IT infrastructure has been rebuilt over the course of the last year and a half.

#### **Public Works Operation Fund**

Public Works and Engineering share this fund.

• Grant from Oregon Marine board received yearly.

Zaher said he has been able to exam and find ways to be more efficient. He's been working on restructuring these funds to be more transparent. He would like to focus on what the city really needs. Catt mentioned there is no overtime budgeted. Zaher said Public Works is working hard on how to be efficient. Moving forward it will continue to improve.



50,000

Major Maintenance	Fund		
Charge Services	100,000	Capital	1,053,000
Transfer	1,012,000	Contingency	332,000
Balance Available	273,000		
Total Resources	1,385,000	Total Expenses	1,385,000
Debt Service Fund			
Transfer	1,160,000	Debt Service	1,160,000
Total Resources	1,160,000	Total Expenses	1,160,000
Public Safety Fund			
Charge Services	50,000	Materials	50,000

#### **Major Maintenance Fund**

Transfers incoming from Water, Sewer, and the Equipment Fund. Some funds used for final payment of 2625 Gable Road property.

Total Expenses

50.000

• \$180,000 for matching grant Campbell Park

Total Resources

• \$163,000 for the library building improvements

**Debt Service Fund** 

It's a best practice to have this fund set up to have all the debt services transferred into it as well as make all the payments out of this fund.

• A refunding bond was moved into this account this year from water, sewer, and streets

#### **Public Safety Bond**

This is a new account for this year just in case City Council decides to go out for a bond. for public safety. This is for an anticipated ordinance that will go to the City Council before the end of the year. This fund was created strictly for the public safety building.

#### **Enterprise Funds**

Enterprise funds consist of water, sewer, and storm.

#### Water

Water Fund			
Resources		Expenses	
Charges Services	3,747,000	Personnel	918,000
Miscellaneous	15,000	Materials	2,030,000
Balance Available	4,451,000	Capital Outlay	250,000
		Transfer	800,000
		Contingency	3,465,000
		Unappropriated	750,000
Total Resources	8,213,000	Total Expenses	8,213,000

- Personnel services has gone down from \$986,000 to \$918,000.
- Capital outlay of \$250,000 ties back to the CIP plan. The CIP plan includes water meter replacements and water main replacements.
- There was an \$800,000 transfer for the debt services fund.
- There is a 90-day reserve policy. That is 90 days of expenses held for this fund.
- Contingency funds are there for possible grant matching opportunities as well as expenses.

#### **Questions on the water fund:**

Topaz asked, what category does the reservoir fall under? Zaher answered, the city is currently under litigation against who worked on the reservoir project. Zaher could not comment or go into detail with an executive session coming up. He's looking forward to a very positive outcome.

Chilton asked why the water bills are so high because this is a question she is asked multiple times by citizens. Brown answered, 20 years ago St. Helens had many large industrial customers such as Boise, and Armstrong. Rates are often subsidized by larger industrial customers because of the larger customers impact on the infrastructure. Both Boise and Armstrong have left the city. Armstrong leaving caused impacts of \$1,000,000. Boise also caused a large impact when they left. When big companies leave the water infrastructure and maintenance still must be paid for. The wastewater treatment plant is 10 times larger than what the city needs. The loss in rates must be passed on to the remaining customers.

Unfortunately, the city has not done slow, steady increases over time such as one or two percent every year. Brown shared a utility rate comparison chart. St. Helens falls in the middle of the chart in price comparisons with neighboring cities. Walsh said a lot of times cities will not move forward with capital improvement projects to keep rates down. The city has moved forward with some improvement projects. The city has a state-of-the-art water treatment facility that's nearly paid off. There is a debt service related to that improvement and it shows in the rates. Chilton asked if Brown anticipates the rates to continue to go up. He does not anticipate any rate increases this calendar year. He would like to wait until the master plans are complete. Zaher said the master plan for water should be completed by March of 2022. He recommends the public tour the Wastewater Treatment Plant and look at the facilities. Anyone interested can be sent his way to be educated on the infrastructure.

#### Sewer

Sewer Fund			
Resources		Expenses	
Charges Services	3,976,000	Personnel	914,000
Miscellaneous	15,000	Materials	2,074,000
Balance Available	3,904,000	Capital Outlay	200,000
		Transfer	900,000
		Contingency	3,057,000
		Unappropriated	750,000
Total Resources	7,895,000	Total Expenses	7,895,000

Personnel services is lower at \$914,000.00 due to efficiency improvements. The \$750,000.00 in unappropriated is for the 90- day reserve policy.

#### Storm

Storm Fund			
Resources		Expenses	
Charges Services	1,075,000	Personnel	505,000
Miscellaneous	5,000	Materials	881,000
Balance Available	1,976,000	Capital Outlay	150,000
		Contingency	1,170,000
		Unappropriated	350,000
Total Resources	3,056,000	Total Expenses	3,056,000

The storm fund is not as healthy. This fund in the past was included in the sewer fund. Brown worked to get this fund separated. Adjustments have been made over a couple of years. Once the master plan comes through rates may be adjusted. Eagle asked how storm fees are determined. It's based on estimated dwelling units. If it's a business, it's based on impervious surface. Morten would like the storm rates and codes to be relooked at with the City Council.

#### Adjournment – 7:36 p.m.

Respectfully submitted by Jennifer Johnson, Budget Committee Secretary

## City of St. Helens Budget Committee

#### **Meeting Minutes**

April 27, 2021

Members Present:	Rick Scholl, Mayor Doug Morten, Council President Patrick Birkle, Councilor Stephen R. Topaz, Councilor Jessica Chilton, Councilor Bill Eagle, Committee Chair Claire Catt, Committee Member Garrett Lines, Committee Member Michelle Damis, Committee Member Mark Gunderson, Committee Member
Members Absent:	None
Staff Present:	Matt Brown, Assistant City Administrator- Budget Officer John Walsh, City Administrator Margaret Jeffries, Library Director Mouhamad Zaher, Public Works Director Shanna Dugan, Parks and Recreation Manager

#### 7:00 P.M. - Call Meeting to Order

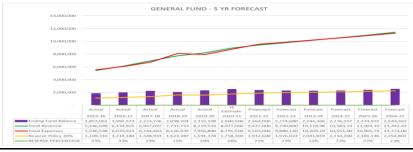
#### **Public Comment**

Howard Blumenthal: Would love for the Budget Committee to budget some of the city's tourism dollars to parks for brochures and promotion. Lots of people from out of town are coming to enjoy our parks.

Brown said the parks does have a parks and trails brochure. Oregon State University did the parks maps. You can find them on the website and City Hall.

No other public comment.

#### General Fund Brown shared the General Fund 5-year forecast.



The following graph shows revenues brought in by department, as well as expenses for each department.

DEPARTMENTAL	REVENUE

General Use	10,557,000		
Finance	110,000		
Police/Court	402,000		
Recreation/Parks	125,000		
Building/Planning	732,000		
Library	1,000		
	11,927,000		

DEPARTMENTAL EXPENSES				
Administration	661,000			
City Recorder	359,000			
City Council	155,000			
General Services	247,000			
Court & Police	4,713,000			
Library	890,000			
Finance	885,000			
Parks & Recreation	689,000			
Building & Planning	964,000			
Contingency	1,364,000			
Unappropriated	1,000,000			
	11,927,000			

#### GENERAL FUND RESOURCES SUMMARY

	2018-19	2019-20	2020-21	2021-22
Resource Allocation Summary	Actual	Actual	Adopted	Proposed
Local Taxes	1,846,810	1,883,996	2,000,000	2,200,000
Intergovernmental	609,984	502,379	640,000	685,000
Grants	19,558	15,400	-	-
Charges for Services	3,543,438	4,253,398	4,715,000	5,137,000
Licenses, Permits, Fees	843,131	741,204	542,000	845,000
Fines	415,328	217,844	217,000	210,000
Miscellaneous Revenue	453,504	605,312	367,000	350,000
Transfers	242,341	-	-	-
Fund Balance Available	2,181,542	2,052,466	2,200,000	2,500,000
TOTAL RESOURCES	10,155,636	10,271,998	10,681,000	11,927,000

Divisions that usually cannot support themselves are found in the General Fund such as the Municipal Court and Police Department. They are put in the General Fund to share the general use money among the departments.

- \$145,000.00 was received from the School District for the SRO Officer. Those funds go directly to the Police Department.
- License permits and fees go to Building and Planning Divisions
- Park rental fees go to Parks.
- Fines go to Police / Court. Miscellaneous is generally interest earned.
- Building permits are up 500%. Library fines are anticipated to go away so there is no revenue in that line item.
- Dock services has moved to Public Works instead of Parks as Public Works Operations maintain those services.
- Sand Island revenue is put into Miscellaneous General Revenue. There is not much revenue coming in yet. Walsh said the city receives 10% of the gross camping receipts as well as hotel tax revenue. That's roughly 20%. It's an average of \$10,000 per year. It's a net positive at this point and we are not maintaining the grass or the restrooms currently. Morten also noted the savings from not using our Public Works crew to maintain the area. All the maintenance has been taken over within the lease agreement. That is a tremendous savings on its own. Sand Island is currently leased to Brad Hendrickson, the owner of St. Helens Marina.

#### **General Fund Expenses**



#### Administration

Personnel services has increased due to PERS increases. PERS increase every two years. Gunderson asked, what the PERS increase is every two years? Brown said it's based on the PERS Board's decision. Lines asked about the FTE wage increases. Brown said Administration is going from 3 FTE to 4 FTE. A part time Communications Officer is one of the .5 FTE additions. Another addition is a .5 FTE for a Main Street Coordinator. Chilton asked about the overtime charges. Brown said it is due to lots of hours and odd hours for events worked by the Communications Officer. Catt discussed how performance measures connect to the strategic plans when decisions are being made that it's done in a cohesive way, an example would be the average length of City Council work sessions.

#### **City Recorder**

No comments or questions.

#### **City Council**

Lines asked about the increase of \$50,000 in professional services. Brown said that is for continuing to have an attorney provide services at City Council meetings.

#### **Municipal Court**

No comments or questions.

#### Police

Catt asked about the \$20,000 for tactical. Greenway said a few line items have been combined. Firearms was separate in the past, now it's one line item. Firearms and ammunitions were combined and changed to tactical. Birkle noticed a dip in certification and instinctive. Brown said it is being combined into regular wages. Lines asked about body cameras. Greenway said they are currently using body cameras. Chilton asked about the competitive wages in our area. Greenway said the department struggles to fill the ranks fully. In the last 20 years, the Police Department has only been

fully staffed for six months. Potential officers are often lost to the metro area due to higher wages paid there. Morten asked if it would be possible to have less officers paid at a higher wage. Greenway said this is not possible. The department is understaffed now. There needs to be coverage for vacation days, court appearances and other variables. Greenway would like to see an independent study to see how many officers are needed to meet the city's needs. Scholl asked about the cost of a study. Greenway will research it and get back with City Council. Topaz asked how much the quality of the Police Station connects to the staffing problem. Greenway said they are working on a solution for that with the new public safety building project.

#### Library

No comments or questions.

#### **Finance Department**

No comments or questions.

#### **Planning Department**

No comments or questions.

#### **Building Department**

Lines asked about bank service fees for the Building Department. Brown said that is new for this year. The Building Department has recently switched to an online state permitting software. Within that software, credit cards are charged and there are fees for that service.

#### **Parks and Recreation**

Catt asked about the personnel services. Brown said parks staff in previous years was 4 FTE. In the past Parks staff was partly paid for out of Water, Sewer, and Storm. Brown said that was not showing the true cost of the Parks Division. Over the last couple of years, the salary model has changed. This year Parks will have 3 FTE and Recreation will have 1.5 FTE.

Chilton asked about facility maintenance. She is concerned that it is low. Brown said it is only budgeted for the small shop at the park. Scholl asked about the \$500,000 that was transferred to Parks for projects two years ago. Brown said staffing at that time did not meet the expectations of completing those projects listed for that money. Some of the large projects are still outstanding. Those projects came from the master plan. Chilton requested a copy of the list. Those funds are listed in the CIP. Morten commented with the short staffing in Parks, it's difficult to complete large projects. He suggested holding off on expectations of CIP projects. Duggan is excited to get started with better communication on some of those projects. Brown shared the master plan with the committee. Zaher is working to bridge the gap. He is looking at a strategic approach to get projects done.

#### **Public Hearing- State Shared Revenue**

Purpose of public hearing is for the Budget Committee to hear from the public on the use of State Shared Revenue received by the City of St. Helens.

• Open Public Hearing to accept State Shared Revenue for FY 2021/2022 at 7:25 p.m. No Public Comment specifically for State Shared Revenue.

**Motion:** Upon Scholl's motion and Gunderson's second, the Committee approved Receiving State Shared Revenue for General Fund use in FY 2021/2022 [Ayes: Scholl, Morten, Eagle, Chilton, Catt, Damis, Gunderson, Lines, Birkle, Topaz; Nays: None] All in favor; none opposed; motion carries.

• Closed Public Hearing at 7:29 p.m.

#### **Property Tax Rate Approval**

Purpose is to approve the 2021/2022 Property Tax Rate for the City of St. Helens Oregon

**Motion:** Upon Scholl's motion and Line's second, the Committee approved for FY 2021/2022, a property tax rate of \$1.9078 per \$1,000 of assessed value for General Fund property taxes for taxes levied by the City of St. Helens permanent rate. [Ayes: Scholl, Morten, Eagle, Chilton, Catt, Damis, Gunderson, Lines, Birkle, Topaz; Nays: None] All in favor; none opposed; motion carries.

#### 2021/2022 Budget Approval

Motion: Upon Scholl's motion and Topaz's second, the Committee approved expenditures for FY 2021/2022 in the amount of \$48,010,200 and to establish the maximum expenditures for each fund as shown on FY 2021/2022 Proposed Budget Expenditures Summary by Fund. [Ayes: Scholl, Morten, Eagle, Chilton, Catt, Damis, Gunderson, Lines, Birkle, Topaz; Nays: None] All in favor; none opposed; motion carries.

Adjournment – 7:35 p.m.

Respectfully submitted by Jennifer Johnson, Budget Committee Secretary