

# **COUNCIL REGULAR SESSION**

Wednesday, October 04, 2023

# APPROVED MINUTES

### MEMBERS PRESENT

Mayor Rick Scholl **Council President Jessica Chilton** Councilor Mark Gundersen Councilor Russell Hubbard Councilor Brandon Sundeen

### **STAFF PRESENT**

John Walsh, City Administrator Kathy Payne, City Recorder Lisa Scholl, Deputy City Recorder Tina Curry, Contracted Event Coordinator

# **OTHERS**

Arthur Leskowich Steve Toschi Ron Trommlitz Steve Topaz Jennica Burks

Eddie Dunton Robyn Toschi Amanda G.

Jen Massey Bobbe Trommlitz Thao Tu Mercedes Massey

Drew Layda B. Gaston Jenni Gilbert Adam St. Pierre

# CALL REGULAR SESSION TO ORDER - 7:00 p.m.

# PLEDGE OF ALLEGIANCE

### **VISITOR COMMENTS** – *Limited to three (3) minutes per speaker*

- Bobbe Trommlitz. She believes that Sue Nelson and Matt Brown determined that the City needed an additional source of revenue. A proposal in December 2019, resulted in a Storm Drain Utility Fee being added to bills. It affected customers residing outside city limits who purchase water from the City. When it was added to their bill in April 2020, with no notification, she and her neighbors contacted the City. They were told that they needed to pay the fee because they drove on the City roads to access their property. The City is misleading, using secrecy and silence, and no explanation for their actions. It leads to a distrust in City government decisions.
- Ron Trommlitz. He assumes that the attorney was not consulted on the letters written by Matt Brown and Sue Nelson. The City should have closely examined the intent of the ordinance and how it would affect the properties. When the City emailed him to explain the charge, he forwarded it to the Spotlight newspaper. He noted that all the properties on the north side of Pittsburg Road drain into the ditch. People who are purchasing water from the City are paying a storm drain fee but being told it's to drive on City roads. McNulty Water users don't pay a fee. The Spotlight printed his letter, followed by the City refunding their money and removing the Storm Drain fee from future bills. He thanked the Spotlight for printing the letter and proving what can be accomplished. The City had no explanation and created confusion, which reflects on the City's abilities.

Mayor Scholl reported that Jennifer Massey requested to be added to the agenda. At the time of the request, he informed her it was too late to be added but would give her some extra time to speak.

Jennifer Massey, FAFODDS. She assumes that most of the Council has read their social media post. She's disappointed that they even have to be here. She said at the last meeting that they are one incident or injury away from not having 24-hour coverage. Right at that time, another officer was injured. They are a close-knit family and the officers talk, so they learn things quickly. She read the post into the record:

"Bye-bye to 24-hour POLICE coverage for St. Helens residents. Even worse is that serious crime case investigations will be in desolate peril. Defunding the Police is the same as not funding them.

There are not enough police officers, and now, we are losing a detective to backfill the road. The impact on our residents who rely on our detectives to promptly follow up on their criminal cases will be felt immediately. Victims of crime will experience lengthy delays while the suspects continue to victimize residents due to insufficient police officers. The remaining detective will inherit all the criminal investigations, with an average of 60 new cases monthly. Victims in our city will not get a resolution to their crimes or justice for their cases, and criminals will continue to prey upon our residents. Look at how much fentanyl has been taken off the streets; look at the child crime cases that have been investigated, and people have been prosecuted. What will happen now? What about domestic violence cases, stalking, elder abuse, fraud, computer crimes, sex abuse, homicides, and harassment cases? Unacceptable for us to lose this.

I understand; you want to avoid reading this because it's long. However, you should since it concerns community policing issues. We are in trouble here, and not the chicken little sky is falling type. We have been discussing it for months, and it is coming to fruition.

If you care about policing in St. Helens or having detectives investigate crimes, take time out of your busy schedule to show up this Wednesday at 7pm for the regularly scheduled St. Helens City Council meeting and let your voices be heard.

We have said it for months, and all we get is lip service. "we are working on it." Now, it appears it is too late. Who is to blame, and who is going to fix this?

In St. Helens, we support waterfront projects, tourism like crazy, libraries, public works, and vast apartments with thousands of people, but we don't appear to support public safety. Let's drive more people into our town but not staff those caring for us. Enough.

Based on the information I have gathered; the detective workload has increased by 43% from 2022 to date. My understanding is that in the Spring of this year, the chief and lieutenant mapped out the workload of the detectives in their report, and it seems that information needed to be recovered in the discussion.

To my knowledge, effective December 1, 2023, if not sooner, one detective will be transferred back to patrol to relieve the already overworked patrol staff, and I think this may have already happened. This transfer results appears to be from the city leadership continuing to ignore the constant request to staff the police department adequately. Since the Spring of 2023, residents have been told by City Administrator John Walsh that he and the finance director are "looking" at ways to find the funding. It appears this boilerplate answer is given every time a resident or council member asks about filing for a vacant position. As a result of the neglect to prioritize public safety by properly staffing the police department to the recommended 27 officers, residents will now face a substantial delay in receiving police investigative services, if they receive any at all.

Weekly, the hard work of the men and women of the St. Helens Police Department is on display in our local media. The council likes to praise the excellent work being done daily yet ignores the pleas for help

from the officers and public comments provided at meetings. The City Council discusses our local fire department instead of ways to increase police staffing. The same applies to the recent CCSO levy. Our city council (some of them) was engrained in a spirited discussion about funding an agency that doesn't even serve our residents yet takes zero action on increasing staffing for the police agencies that serve 15K residents. We spoke out about the levy specifically for the reasons our residents in St. Helens need to fund our police staffing. The City Council and City Administrator have known the staffing challenges in SHPD for years yet fails to do anything to fix the problem.

Within a few months, our city will NOT have 24/7 on-duty officers, and I understand the town needs a language in its current agreement with the police union that allows officers to be called out for emergencies after hours. I also believe there are officers who are on light duty for three months, then will lose two more to those awaiting medical surgery upon their return. In the summer of 2024, 3 officers will retire, and the officers currently in training will not be ready to cover those positions. We are also hearing that talk has already begun inside the police department about the staffing shortages and looking for other agencies offering them time off and professional working facilities like a modern police station. This directly results from the City administrator/council's failure to prioritize our police.

The city council and city administrator appeared to have ignored years of advice from those who protect the city to over-hire to prepare to ensure 24/7 on-duty police response and increase staffing to keep up with the city's growth. Again, priority was placed on developing a waterfront, including potentially hiring a public works employee while not filling a police vacancy, tourism, having parks, and increasing the library hours.

It seems that the city administrator/council will tout the city's investment in the police department by claiming they have increased the number of officers over the years. Two things it appears he avoids mentioning are the police department is substantially understaffed compared to the 2012 staffing study (we posted a while ago) that recommended 27 officers and that the demand for police over the years has substantially increased to the point of having to eliminate both SROs and now detective positions to answer 911 calls that come in hourly merely. So, his claim of investing in the police department appears disingenuous.

In reviewing the police department annual report posted on the city website, it is apparent our city administrator doesn't understand how to formulate a 5-year personnel plan, which is like a capital improvement plan. Staffing appears to be decided on knee-jerk reactions.

From what I can tell here is a breakdown of the police officer staffing levels since 2015. It should be noted that in 2008 (15 years ago), the police department had the same level of police officers (20) as they do now, and the population has gone from approx. 12,481 to 14,622 and is still growing. The SHPD Chief stated during the planning commission meeting that the number one and two clients are Walmart and the new apartments. Hello, the apartments are only approx. 1/4 full; why is policing not growing in our city? 2008 = 20; 2015 = 16; 2016 = 16; 2017 = 17; 2018 = 17; 2019 = 19; 2020 = 19; 2021 = 20; 2022 = 20

There appears to be no way to avoid not having 24/7 police coverage by the summer of 2024. The city administrator and council need to find a solution to not only get police staffing to the levels that our city can have police 24/7 on duty but also increase staffing so we are not faced with these issues every year."

♦ <u>B. Gaston</u>. As a healthcare professional, this is extremely bothersome and rises to an unacceptable and unhealthy level of risk for law enforcement officers. Since July 2023, the police station and other City facilities have not been cleaned. She understands that it is a result of the City Administrator terminating the contract with the cleaning company who was not fulfilling the contract, which is agreeable if they are not meeting their contractual obligations. However, it is their understanding that there was not another company lined up to take over the cleaning duties. Based on hearsay, another company was hired in August but they didn't have any employees. They would like to know more about this from the City Administrator. It's October and the Police Station still has not been cleaned, which is used 24/7. They believe this is an OSHA violation for a potential biohazard and bloodborne pathogens, under OSHA CFR 1910.1030. There are countless hazardous substances tracked into the station every shift from officers who step on fentanyl dust, human and animal feces, blood, bedbugs, etc. Is this how they treat people who serve and protect us? As of today, there are still no cleaning services and officers are still cleaning while on duty. There appears to be no sense of urgency for the safety of the officers' families and small children when they track dangerous drugs into their homes. They are counting on the City to do better.

♦ <u>Adam St. Pierre</u>. On average, St. Helens Police Department responds to 25 overdoses a year, most of which are in the middle of the night. They often arrive before medical responders. What will happen if the Police Department does not get there? Will citizens die without 24-hour coverage? In 2022, police officers arrived at the retirement home fire 33 minutes before the Fire District and immediately began evacuating residents. He talked about fentanyl overdoses. Citizens are going to be vulnerable without 24-hour coverage. Adam requested to be added to the next agenda so they can get responses. The community needs to know there is a plan.

Mayor Scholl confirmed they take this very seriously. If you look at 2008 levels, the Police Department is probably the department with the fewest losses. Every department has lost employees and it has not been backfilled. It should be an agenda item that comes from the department head and not from the public. He has questions to ask the Police Chief as well. The City can't control that Armstrong World Industries left. Losing Cascade Tissue is another huge financial loss. They had a full-working paper mill, veneer plant, Stimson Lumber, and Armstrong in 2008. The four mills were a huge tax base and contributing to the economy. He doesn't want to single out any departments. They manage an entire city. The Waterfront is part of the Urban Renewal and is not paid for out of the General Fund. Jennifer agreed they need industry, but there must be public safety. The police are more important than the library and it should be looked at. They can reduce the hours and bring in volunteers. Mayor Scholl clarified that the Budget Committee reviews and approves the budget. It is not set by City Administrator Walsh. Council will invite the Police Chief to a meeting and ask guestions. However, they will not be part of the conversation. He appreciates them showing up and presenting. Adam understands that they inherited the problem and they want to be part of the solution. Jennifer talked about her background in Risk Management. She worries about the liability of the officers being overworked. It's a safety issue. Mayor Scholl said he remembers laying off a Code Enforcement Officer and the Police Chief putting on a uniform to go on duty.

- Drew Layda, Candidate for House District 31. St. Helens is the heart of House District 31. Public safety is a prime concern of everyone. He urges Council to approve the construction of the new police station and ensure funding for 24/7 police coverage and the hiring of additional officers. It is reassuring to hear that Council wants to ensure the protection of all people. Public safety is a shared value and it is their duty to equip the Police Department. The new police station is an investment in their future. He offered his support if they need help attracting industry. He does not envy the position they are in.
- ♦ Jenni Gilbert. She recently attended a committee meeting in Salem. They discussed having to choose between staffing a Library, Public Works, Police, etc. Hands down, the priority was staffing police. The entire state is suffering because of homelessness issues and drugs, because of Measure 110. They will be discussing how to fund law enforcement in the 2024 session. She has

been a victim of crimes, which has caused her to take a proactive approach for her personal safety. It is reassuring to know that help is coming when the call for emergency services is made. Can you imagine hearing that no one is on duty? It is dangerous that the City is not making it a priority to fund the police positions. The City continues to fund infrastructure, events, and other departments. As victims of crime await justice, they are going to be down to one detective, who often works six days a week to keep up on case load. Some of our Council members spoke in support of the Sheriff's levy. She encouraged the Council to prioritize our community. She read through the entire Public Safety Facility report, reviewed the FEMA Flood Zone maps, and listened to the needs of law enforcement. The arguing over the new police station needs to stop and they need to move forward with the building. There's no reason it can't be built with a secondary access road. The building should not be paused based on a hypothetical event of floodwaters that may reach the corner of the lot at a level of 2.4 inches of water. A standard vehicle can traverse four to five inches of water safely. If the Council and Commission continue to argue, they will have a much larger issue with law enforcement services. The County would be forced to move the Sheriff's Office and jail since they are under the entire FEMA flood zone. It's frustrating that police are still in a building that is too small and outdated for safe law enforcement needs. The Police Department has a retention problem. Once they are in the new building, they can apply for grants to help cover the costs of new positions and needed equipment. The current building is not eligible for grants because of its derelict condition and is not able to be updated to ADA codes. She would like reassurance that the Council will grant priority funding for at least one additional officer, enabling the removed detective to go back to that caseload, and the building would begin for the new police station.

Mayor Scholl reported that they will have to declare anything new they hear about the police station as ex-parte contact.

- Steve and Robyn Toschi. The citizen group who spoke earlier does not represent the police, does not speak for the police, and does not speak for the police union. They have a contract that requires 24/7 police coverage. He does not see anyone from the Police Department saying they are at risk for that. The alarmist statements are unsupported. Looking at budgets and trying to anticipate future needs is important. He appreciates citizens bringing it forward. He presented slides from the budget, a copy of which is included in the archive meeting packet. Looking at the 2020-21 General Fund revenue, out of \$9.5 million, Police Personnel Services was about a third of the budget. It increased almost 40% of the budget in 2021-22. In 2023-24, they adopted a budget of \$11.9 million with an increase of services of another \$300,000. He reviewed materials and service cost increases. Reviewing the revenue detail page, they are making assumptions of where the money is coming from to cover the increased police service costs. He is not sure they can afford additional services. Did they get additional revenue? They made a lot of assumptions on grants, fees in lieu of franchise fees, and GF Support Services. Are they tracking to realize those funds? They don't know where they finished in 2022-23. Are they tracking to reach goals? Can they continue to fund those areas? He reviewed the top taxpayers. How long will they continue to receive rental payments after leaving? He reviewed the 2021 budget data for the Police Department. This data was not continued in the 2022 or 2023 budgets. If they're talking about police performance data, they should compare apples to apples. They need to carry forward these numbers. He hears people's concerns about funding and continuing the level of performance. Revenue and expenses need to be reviewed.
- Brady Preheim. He has been the most vocal about the police station for the longest time. He does not agree that a new police station is needed, especially a "Taj Mahal" station that they wasted almost \$1 million on. Now they want a police station approved in a flood zone. It will get appealed

and they will probably lose. They can't afford everything. The biggest contributor to revenue needs to be accounted for. The fee on the utility bill is not legal. They need to use that money for staffing and not a facility. Once industry comes, then they can move forward.

Steve Topaz. He has the same statement as last session. He verbally delivered some thoughts and facts at the September 20 Work Session and gave them to the Recorder in writing. What is published in the agenda are not the words he used or presented. The statement is a lie. The lack of correctness and following procedures has been a long-term problem for the City. When he served on the Council, Resolution 1872 gave City Administrator Walsh the power to negotiate and sign the sales contract over to a grow operation. Steve voted against it but the record showed that he voted in favor of it. He informed City Recorder Payne of the error and she confirmed that he did not vote for it and she would correct it in the minutes, which was never done. It would have had to go to the Council to correct the oversight. The sale of City property to a grow operation has been made null and void by the Courts for not following made. The lack of proper procedure resulted in a lawsuit. Surplus procedures were also not followed when giving conference room furniture to the grow operation. The City can expect more rulings against them in Court. It was a \$4 million sale, but at last he knew no money was collected. The City has spent about \$1.5 million in legal fees. And they worry about money for the police?

Mayor Scholl reported that the lawsuit was filed by Agnes Petersen. They had an appraisal done, which they did not need to do, and it came back with a property value of \$1.5 million instead of \$3 million. That \$1.5 million was money lost. There is continued litigation and they cannot disclose information. Much of what Steve said is not true.

### PROCLAMATION

### **1.** Vietnamese American Heritage and Freedom Flag Recognition

Mayor Scholl read the proclamation. Representatives of the Vietnamese American community thanked Mayor Scholl for recognizing them. They gave him a certificate and flag.

# Vietnamese American Heritage and Freedom Flag

**WHEREAS**, Vietnamese refugees have proudly resided in the state of Oregon and surrounding communities since the conclusion of the Vietnam War; and

**WHEREAS**, Vietnamese Americans have put forth their full toiling energy building the state of Oregon in a multitude of prominent areas including industry, economy, culture, education, and military service; and

**WHEREAS**, Vietnamese Americans have counted on the state of Oregon as being their second heart, mind, and family homeland; and

**WHEREAS**, Vietnamese Americans have embraced Vietnamese customs and traditions that have continually been practiced through generations; and

**WHEREAS**, a large number of Oregon's Vietnamese Americans respectfully embrace the yellow and three red striped Heritage and Freedom flag as a symbol of Vietnamese American community; and

**WHEREAS**, it is the will and desire from the Vietnamese Community of Oregon and its community members, that the Vietnamese American Heritage and Freedom Flag be recognized as the official flag of their organization.

**NOW, THEREFORE,** I, Rick Scholl, Mayor of the City of St. Helens, do hereby recognize the Vietnamese American Heritage and Freedom Flag as the official flag of Vietnamese Americans living in the state of Oregon and resolutely encourage all to join in the reverent recognition of this cultural flag.

### RESOLUTIONS

**2. Resolution No. 1993:** A Resolution to Amend the City of St. Helens Personnel Policies and Procedures Handbook (Resolution No. 1913, as amended) Regarding Payroll Policies, Family Medical Leave Calculation Period, and Paid Leave Oregon Policy

Mayor Scholl read Resolution No. 1993 by title. **Motion:** Motion made by Council President Chilton and seconded by Councilor Sundeen to adopt Resolution No. 1993.

Discussion.

Finance Director Butsch reviewed the amendments. The resolution allows them to go back to a once per month pay period beginning October 20. It is an efficiency improvement for the Finance Division. It also changed the language for Paid Leave Oregon.

Council President Chilton asked if there were any comments from staff? Butsch responded that they only received positive comments.

**Vote:** Yea: Mayor Scholl, Council President Chilton, Councilor Gundersen, Councilor Hubbard, Councilor Sundeen

#### CONSENT AGENDA FOR APPROVAL

- 3. Council Minutes dated September 6, 2023
- 4. Accounts Payable Bill Lists

**Motion:** Motion made by Councilor Gundersen and seconded by Council President Chilton to approve '3' and '4' above. **Vote:** Yea: Mayor Scholl, Council President Chilton, Councilor Gundersen, Councilor Hubbard, Councilor Sundeen

### WORK SESSION ACTION ITEMS

5. Review Leak Adjustment Request from Doug Morten

Mayor Scholl reported that an adjustment was requested for two bills received. Butsch added that it exceeds the amount allowed to be approved administratively. Walsh said the leak was deep in the ground under the driveway and has since been repaired.

**Motion:** Motion made by Council President Chilton and seconded by Councilor Gundersen to adjust the leak request to the average over the last year for Doug Morten. **Vote:** Yea: Mayor Scholl, Council President Chilton, Councilor Gundersen, Councilor Hubbard, Councilor Sundeen

### **CITY ADMINISTRATOR REPORT**

- 6. City Administrator Walsh reported...
- Funding police is a complex issue. The one-time revenues make the budget look even worse. The ARPA funding increases the budget but will be gone next year. He and Chief Greenway meet often to discuss staffing. They know there is a demand for more officers, but there also must be a way to pay for it. They don't want to pit departments against each other. He recommends adding it to a Work Session agenda for lengthy discussion. Mayor Scholl agreed. Council President Chilton would like to have the Finance Director there as well. Walsh said a lot of his time has been centered around economic opportunities.
- He attended the International City Managers Conference in Austin, Texas. It was a fantastic opportunity to learn and grow. Last night, he met with a group from Australia. It was good to see how other jurisdictions govern. He attended a session titled "How We Won October," led by representatives from Conway, South Carolina. They did a resolution to change the name of their

City to Halloween each October, hang pumpkins from trees, and display lights and skeletons. He talked to them later about what St. Helens does for Halloween.

At the last meeting, he talked about Columbia View Park and the bids coming back higher than
anticipated by about \$2 million. The riverwalk piece came closer to budget than the amphitheater,
park, and stage. They have hired a financial consultant to do a deep dive. Mayor Scholl pointed
out that someone did a presentation about a mobile stage. Walsh went on to say that they are
going to pause to evaluate before making decisions. The riverwalk has a matching grant that they
want to take advantage of.

### COUNCIL MEMBER REPORTS

Council President Chilton reported...

- She is aware and pays attention but does try to wait until her report to respond. The staffing
  analysis from 2012 needs to be updated to reflect the current state of the City. How do they pay
  for it? She is not okay with putting money towards something that is not sustainable. People
  move here and depend on their income. They need to be creative and figure it out. She looks
  forward to more dialog.
- She is attending the League of Oregon Cities (LOC) Conference next week. It's good to hear what other cities are doing to solve problems. What are they doing to change funding streams? She will pay attention to that while she's there.

Councilor Sundeen reported...

- He had a conversation on Friday with Chief Greenway. He always feels better after speaking with him, so knows it will be beneficial to have him here for the discussion. He feels for the officers. No one wanted this. They deserve the best the City can give them. Chief Greenway assured him that he will be sitting down with Walsh soon to discuss a plan, and that citizens should continue to expect a high level of service from the Police Department. He is confident they can come up with a solution together.
- The Veterans Memorial improvements at McCormick Park should be completed in time for Veterans Day. It will be a great addition.
- It is a pleasure to serve and he is glad to be here.

Councilor Gundersen reported...

- The Planning Commission meeting was cancelled.
- He agreed with Councilor Sundeen and Council President Chilton. They are not ignoring the problem. They want to fix it but need to figure out how responsibly and long-term. He is a supporter of law enforcement, including the police station.

Councilor Hubbard reported...

- His priority is the police. The Planning Commission looked at the siting and regulations. It had nothing to do with staffing or not giving the police what they need. It can be done and is just a roadblock.
- He is overwhelmed. Mayor Scholl confirmed it's a lot to learn. He encouraged him to follow LOC for trainings offered.

### MAYOR SCHOLL REPORTS

• The Police Department is vitally important. He has tremendous respect for them all. The budget shows increases over the years. It's unfortunate that they lost Armstrong and Boise. Looking at 2008, that's when the crumbling was just beginning. Boise closed in 2009. It was probably even less than 16 officers. As they retired, they didn't hire. They lost a Code Enforcement Officer and the Police Chief put on a uniform to work day-shift. They will figure out funding. It's unfortunate that they have injuries.

- Mayor Monday was on KOIN6 news. He talked about Spirit of Halloweentown, Waterfront Redevelopment, and the police station.
- He is looking forward to the LOC Conference. He always learns a lot and builds relationships.
- The City County Quarterly Dinner next week is also about building relationships.

Regular Session was recessed at 8:24 p.m. to go into Executive Session.

#### **EXECUTIVE SESSION**

- Real Property Transactions, under ORS 192.660(2)(e); and
- Consult with Counsel/Potential Litigation, under ORS 192.660(2)(h).

Regular Session reconvened at 9:09 p.m.

### **OTHER BUSINESS**

Mayor Scholl reported that the property on Kaster Road was recently listed for sale for \$200,000. It is in the center of the St. Helens Industrial Park, which is owned by the City. The funds to purchase the property could either come from Community Development or Urban Renewal. Walsh added that the Mayor can sign for the purchase of property, but if they delegate it to him then the purchase must include the minutes.

**Motion:** Motion made by Councilor Gundersen and seconded by Council President Chilton to purchase the Kaster Road property.

Discussion.

Mayor Scholl said it is vitally important for them to purchase the property. It's a tiny piece of property surrounded by a multi-million-dollar industrial site. The realtor feels the price is fair. Council President Chilton said the hesitation comes from the seriousness of the financial strain. Spending any money needs to be examined and thought heavily about. Mayor Scholl said it would not be fiscally responsible to not purchase it.

Councilor Sundeen agrees with the need to make that property whole. Mayor Scholl pointed out the property on the map.

Councilor Hubbard does not like the idea of spending money on that property right now. Councilor Sundeen asked if there is a need to do it right now. Mayor Scholl said yes. Councilor Hubbard is not familiar with the whole process and would like the opportunity to visit the site. Mayor Scholl said the small piece could be in the way of a million-dollar investment.

**Vote:** Yea: Mayor Scholl, Council President Chilton, Councilor Gundersen, Councilor Hubbard, Councilor Sundeen

#### **ADJOURN -** 9:18 p.m.

Respectfully submitted by Lisa Scholl, Deputy City Recorder.

ATTEST:

/s/ Kathy Payne Kathy Payne, City Recorder

/s/ Rick Scholl

Rick Scholl, Mayor