



**CITY COUNCIL WORKSESSION AGENDA
MONDAY, NOVEMBER 09, 2020**

SPRING LAKE PARK CITY HALL, 1301 81ST AVENUE NE at 5:30 PM

- 1. CALL TO ORDER**
- 2. DISCUSSION ITEMS**
 - [A.](#) Highway 47 & Highway 65 Planning and Environmental Linkages (PEL) Study - MnDOT Staff
 - [B.](#) Zoning Code Amendment Discussion - Family Promise of Anoka County
 - C. 83rd Avenue/Fillmore Street Pond Update
 - D. Manor Drive Sidewalk Discussion Update
- 3. REPORT**
 - A. Administrator Reports
- 4. ADJOURN**



Central Ave at County Hwy 10



Pedestrian Bridge at S.L.P. High School



Osborne Rd to 79th Ave NE

University & Central Vision

Hwy 47 and Hwy 65

Planning and Environmental Linkages (PEL) Study

Study Area

Study Area: Northeast Mpls to Anoka County Road 10

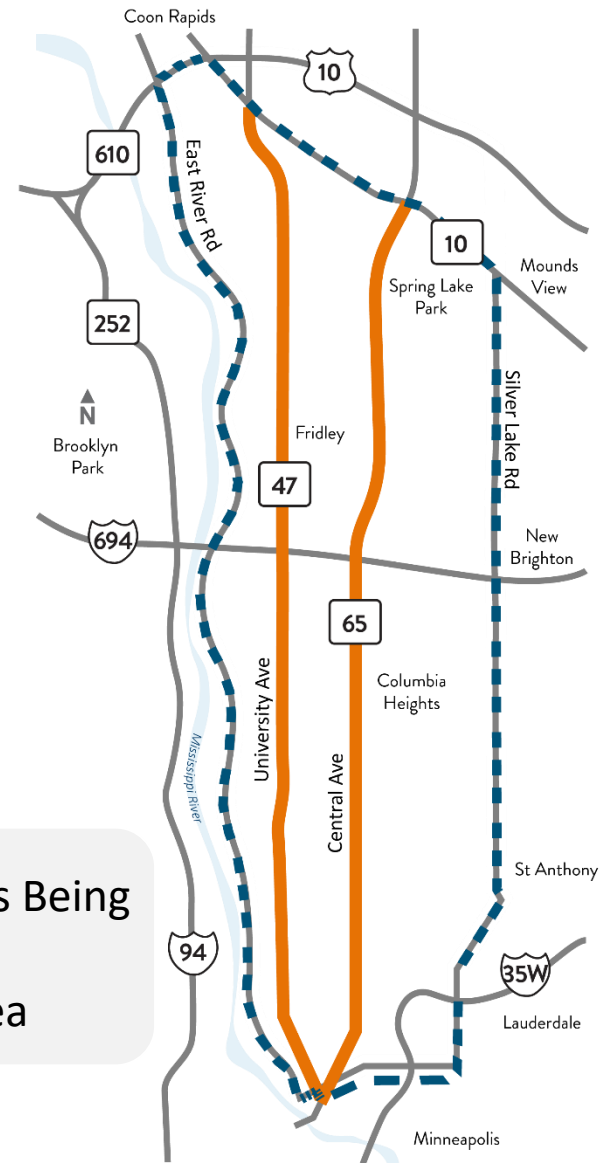
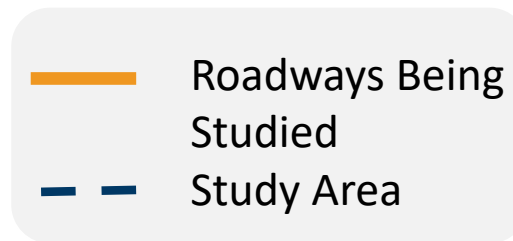
Cities: Blaine, Columbia Heights, Coon Rapids, Fridley, Hilltop, Minneapolis, Spring Lake Park

Counties: Hennepin and Anoka

Residents: 145,000

Jobs: 60,000

Businesses: 4,000



Study Area



Northtown Mall Transit Center



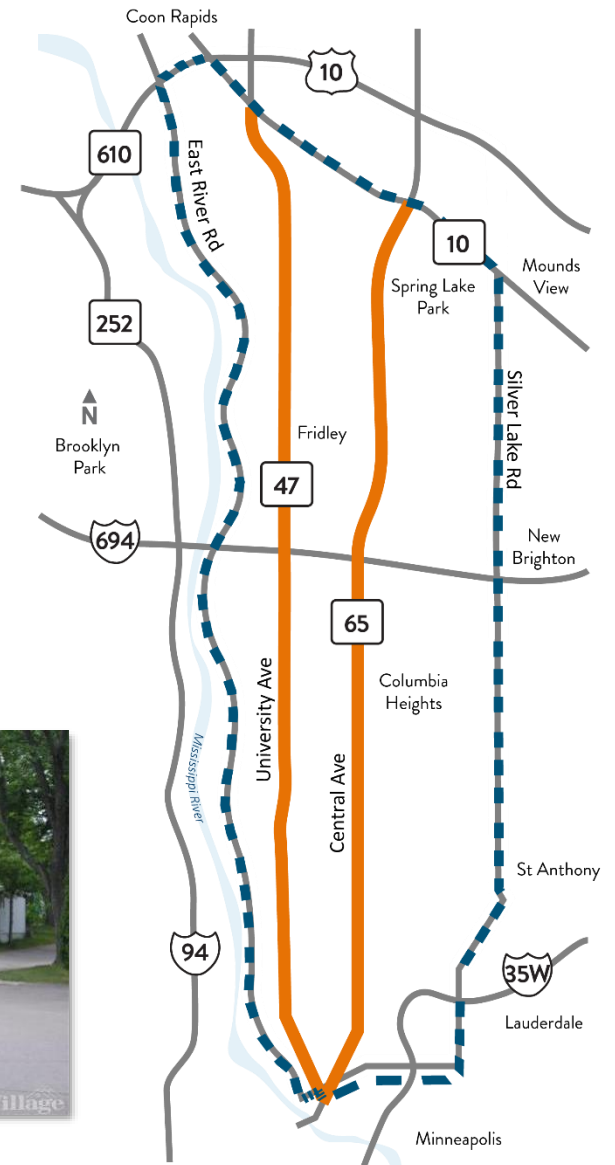
Central Ave at Lowry Ave



Columbia Heights: Central Ave at 49th Ave



City of Hilltop



Spring Lake Park and Study Area



1. Study Team and Partners



**Agency
Partners**



MnDOT:

Area management
Planning
Environmental
Bicycles and Pedestrians
Freight and Intermodal
Traffic Forecasting

Federal Highway Admin.

Metropolitan Council

Blaine, Columbia Heights,
Coon Rapids, Fridley,
Hilltop, Minneapolis,
Spring Lake Park

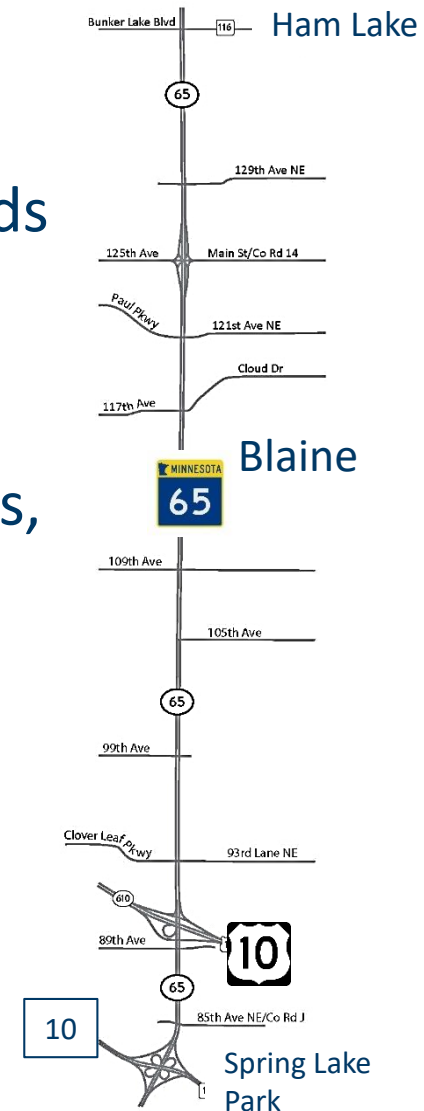
Hennepin and Anoka
Counties

Consulting Team:

Short Elliott
Hendrickson (SEH),
Alta Planning + Design,
CPCS, HFTE, Goff Public
and NewPublica

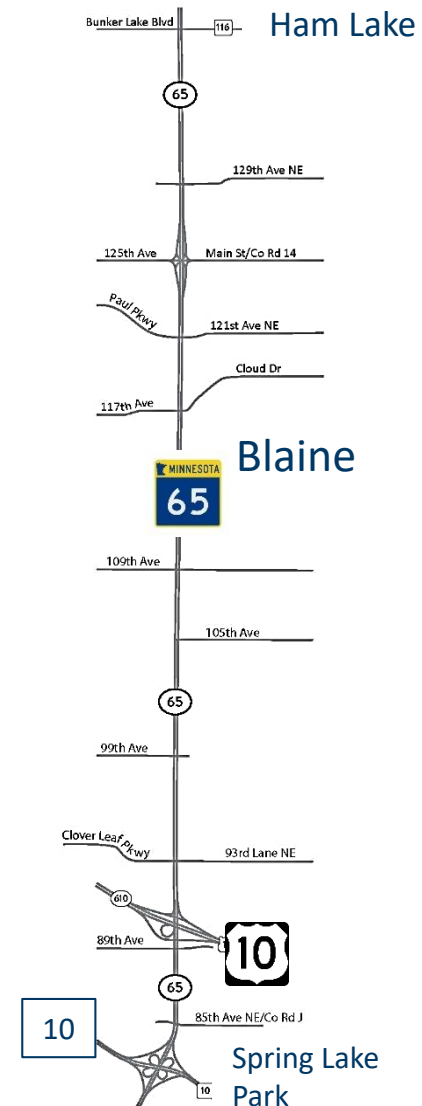
Highway 65 safety and mobility corridor study

- Highway 65 between Bunker Lake Blvd. (Anoka Co. Rd. 116) in Ham Lake and Co. Rd. 10/Mounds View Blvd. in Spring Lake Park.
- Study examining a range of cost-effective roadway alternatives to address capacity, access, mobility and safety issues.
- Last open house on September 29th 2020 to discuss alternatives and evaluation.



Relationship with Highway 65 PEL Study

- Similar study process
- Different study areas
 - Highway 65 PEL Study south limit is Osborne Road
 - Hwy 47/Hwy 65 PEL Study north limit on Highway 65 is County Road 10
 - Coordination between the study teams is ongoing



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Safety



Pedestrian dies after being hit by driver on busy road in Blaine

Pedestrian fatal Avenue was Colu

NORTH METRO

Man on foot is struck and killed while on Central Avenue in Columbia Heights

Star Tribune | SEPTEMBER 12, 2020 — 3:00

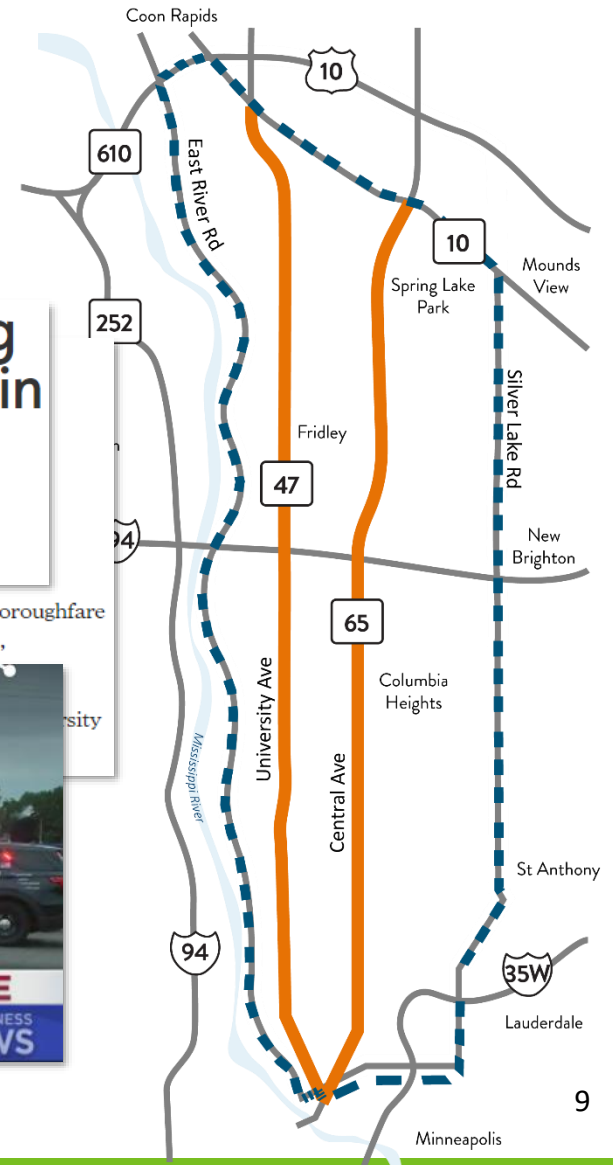
The driver, a 21-year-old man from Columbia Heights, stopped and was cooperating, officials said.

Authorities have identified the pedestrian crossing a highway in Columbia Heights.

Alfred Mulbah, 65, of Columbia Heights, was struck and killed while crossing NE 44th Avenue when he was struck by a Ford Ranger in the intersection. Mulbah was struck by a Ford Ranger in the intersection. Pedestrian signals were "showing red" at the time, said Tierney Peters, a spokeswoman for the city.



- 11/4/2020 -- DRAFT



Crashes 2015-2019

2,473 total crashes in last 5 years

5% involved pedestrians and bicyclists

110 of all crashes were fatal or severe injury

30% involved pedestrians and bicyclists



What is a Planning and Environmental Linkages (PEL) Study?

- High-level. Holistic. Contextual.
- For large study areas, many stakeholders, complex issues.
- Data-driven.
- Lots of public engagement.
- Federal Highway Administration involved early on.

Spring Lake Park Plans Reviewed

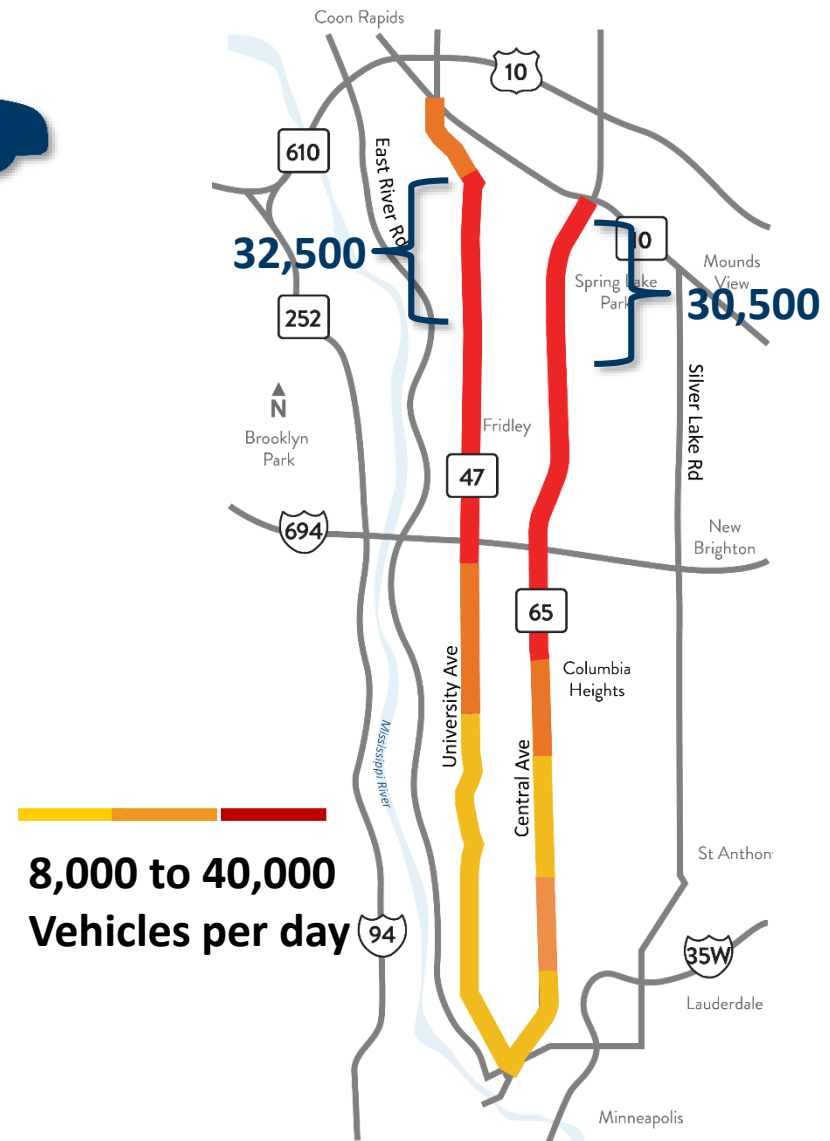
- Spring Lake Park, MN 2040 Comprehensive Plan (2018 & 2020)
- Spring Lake Park CIP (2019-2023)
- CSAH 8 (Osborne Rd. NE) Roadway Modification Study (2016)
- TH 65 Traffic Signal Optimization
- Anoka County 2040 Transportation Plan
- 2040 Transportation Policy Plan (TPP)

Traffic Volumes



Cars and light trucks

- Both highways transition from 4-lane undivided in the south to 4-lane divided in the north
- Speeds and daily traffic trips increase from south to north

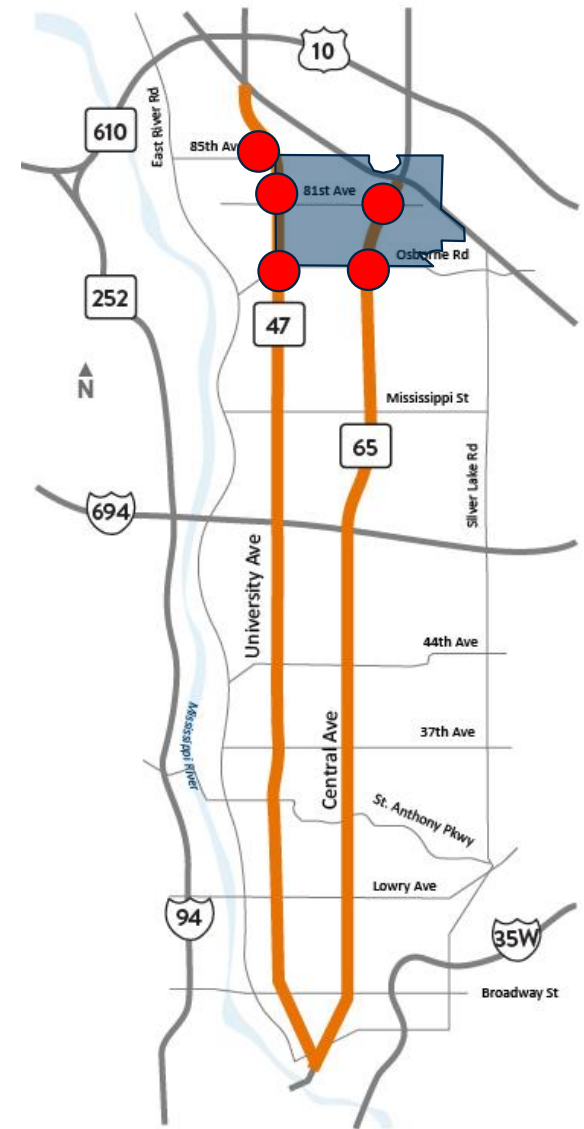


Vehicle Traffic



Sustained High Crash and/or High Injury Intersections in Spring Lake Park (2015-2019)

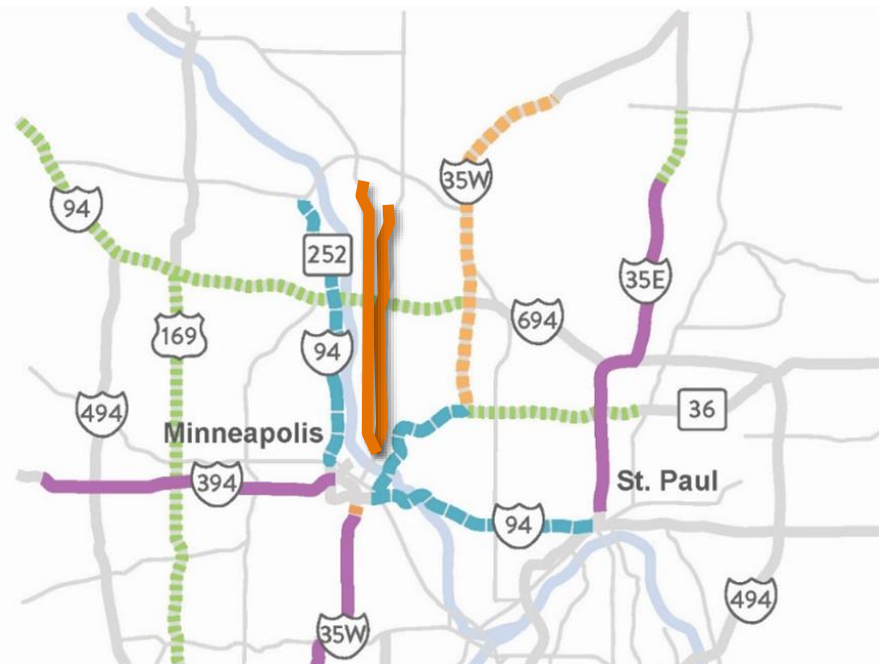
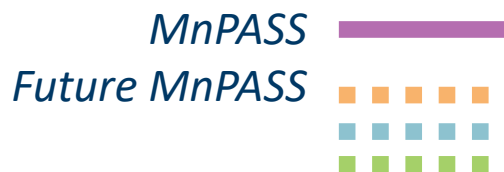
1. University at 85th Ave
2. University at 83rd Ave
3. University at Osborne Rd
4. Central at Osborne Rd
5. Central at 81st Ave



Auto Travel Patterns



- Very few corridor end-to-end car trips
- Most car trips are short, local
- Traffic forecasts show little/no growth on Hwys 47 and 65 in the next 20 years
- Improvements on Hwy 252/I-94 and I-35W will likely influence future traffic on University and Central Aves



Pedestrian Comfort



Walking Along the Corridors (north/south):

- Comfortable in southern areas—sidewalks buffered from traffic, few gaps in sidewalk network
- Uncomfortable in north areas—few buffers from traffic, incomplete sidewalk network (except in Fridley, where there are side paths)

Crossing the Corridors (east/west):

- Comfortable in southern areas: shorter crossing distances, lower traffic speeds and volumes
- Very uncomfortable in northern areas: longer crossings, higher traffic speeds and volumes



More comfort

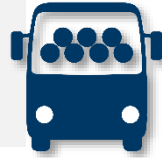
Grade Separated Crossing at Hwy 65 and 80th Ave



Less comfort

Hwy 47 south of 27th Ave NE

Transit Users



- Top *origins and destinations*: Northtown Mall, Downtown Minneapolis, retail on Hwy 65 in Columbia Heights
- 17% of bus stops are *not connected to the pedestrian network*
- 65% of study area transit riders own or have access to vehicles, but *walk to transit*-frequently



● *Sidewalk connection; shelter*
Hwy 65 and 18th Ave NE



● *No sidewalk connection; no shelter*
Hwy 47 and 81st Ave NE

Transit Users



Bus stop sidewalk connection



No bus stop sidewalk connection



Bicyclists



Bicycle Level of Traffic Stress analysis:

- “Very stressful” along most of Hwy 47 and Hwy 65
- Many bicycle barriers to desired destinations (especially E. River Road)



 *Lower Bicycle Level of Traffic Stress*
Hwy 65, south of Rice Creek

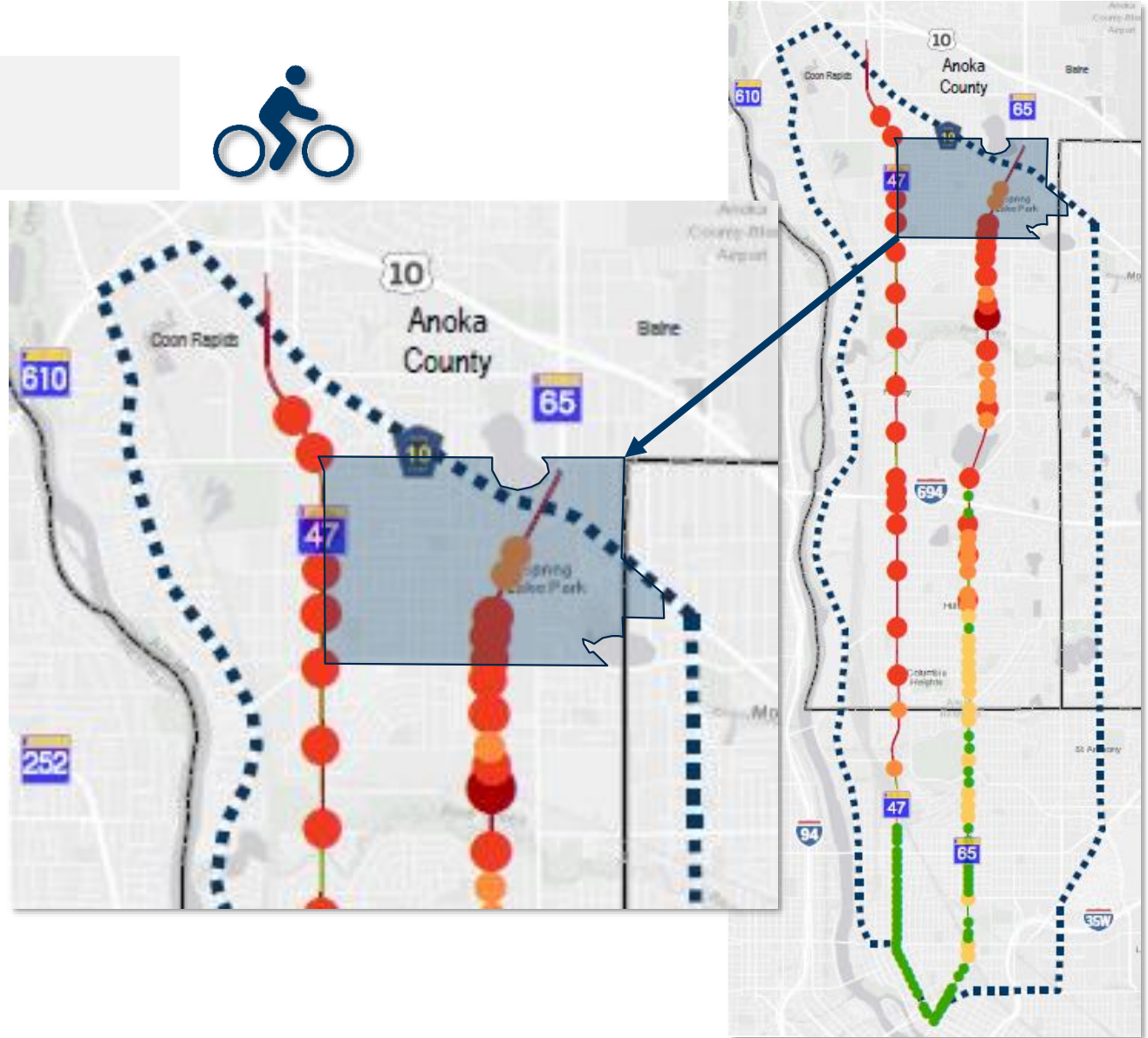


 *Higher Bicycle Level of Traffic Stress*
Hwy 65 and 42nd Ave NE

Bicyclists



-  Most comfortable
-  Comfortable
-  Comfortable
-  Uncomfortable
-  Most uncomfortable



Large Trucks



2,400 freight businesses

- Target Distribution
- Cummins
- US Post Office
- Quality Park Products
- Cub Foods
- Minco Products Inc.
- Medtronic, RMS Co.
- Shoreham Yards



Target Distribution Center on University Ave.

Primary routes:

- I-694 interchanges with Hwys 47 and 65
- Hwy 280/I-94 via Hennepin and 37th Aves

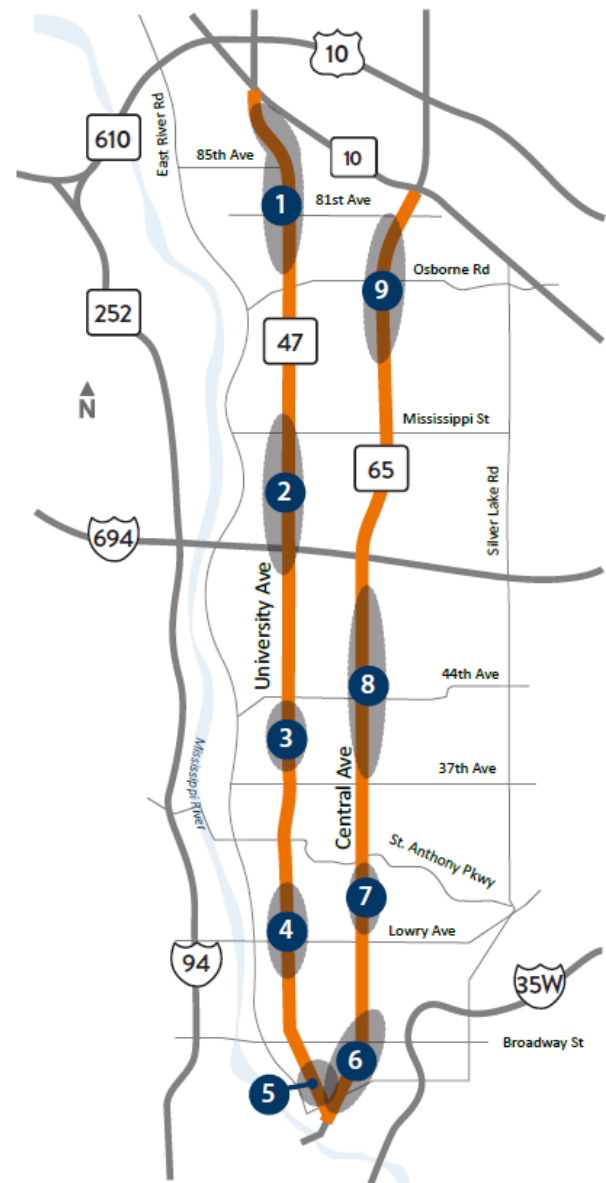
Focus Areas

University Avenue

- 1 Osborne Rd NE to University Ave
- 2 53rd Ave NE to Mississippi St
- 3 37th Ave NE to 42nd Ave NE
- 4 16th Ave NE to 27th Ave NE
- 5 Hwy 65 to 1st Ave NE

Central Avenue

- 6 University Ave NE to Broadway St NE
- 7 24th Ave NW to 29th Ave NE
- 8 37th Ave NE to 51st Ave NE
- 9 Rice Creek to 81st Ave NE



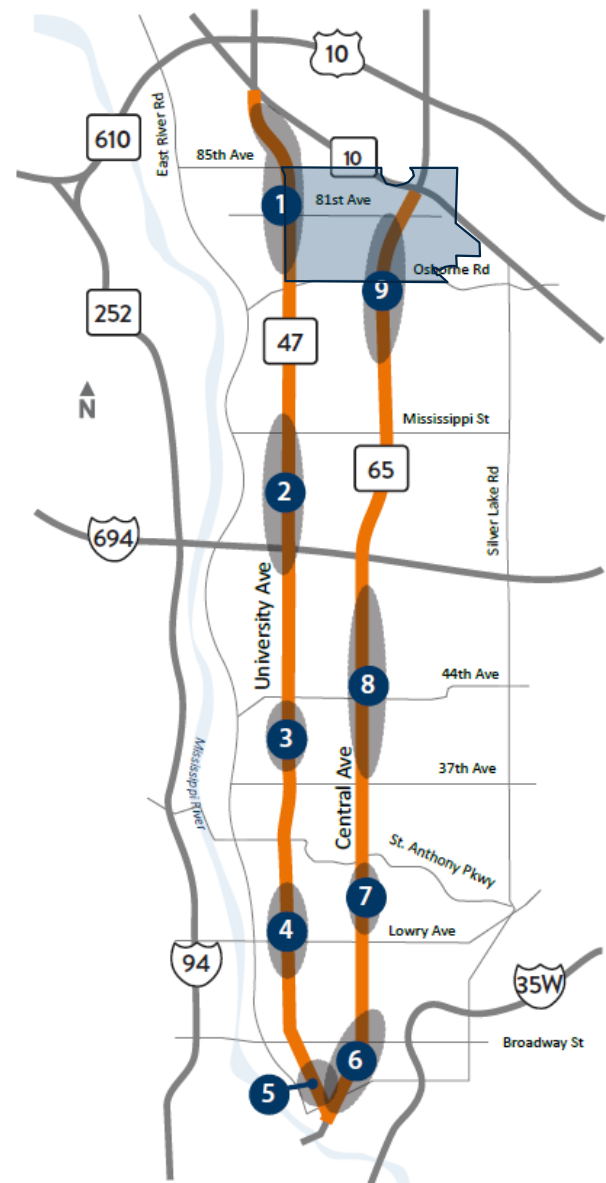
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Share Your Vision: www.UniversityCentralVision.com

✓ Learn More

Check out the project website. Take a video tour.
See what looks “comfortable” to you!

☐ Share your opinions

Take the online survey on the website.

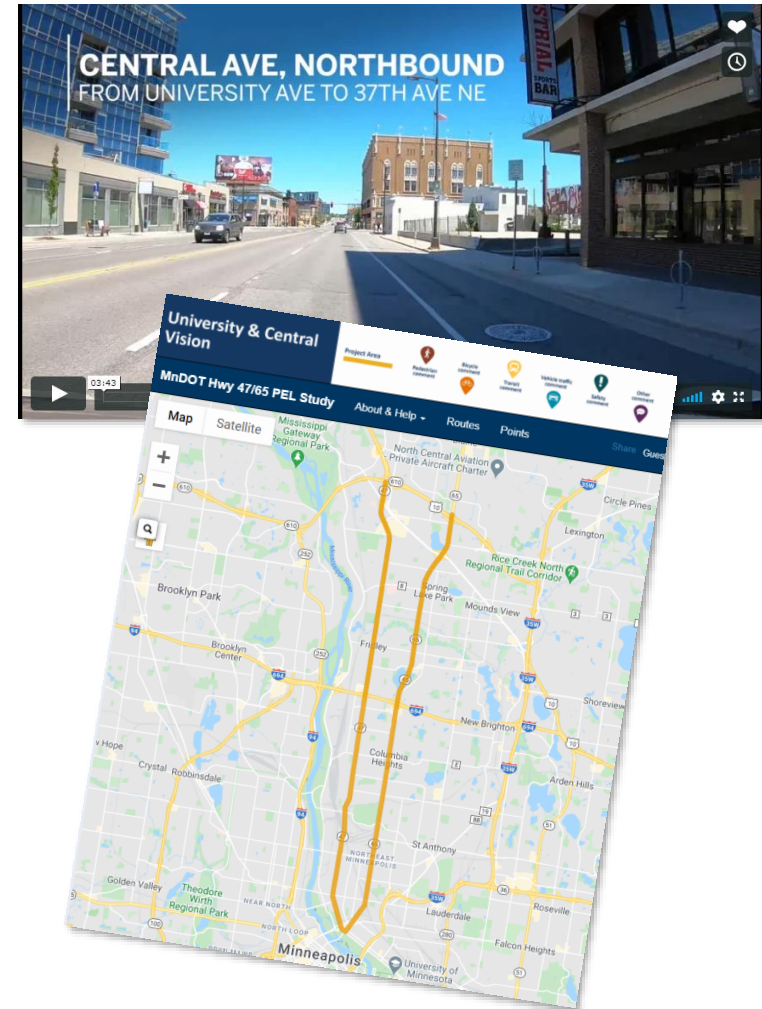
☐ WikiMap It

Drop a pin on our interactive map to show us exactly where there’s a problem.

☐ Keep in Touch!

Sign up for email updates to be notified when new information is released.

☐ Visit University and Central Ave Development Phase 2



Next Steps



Nov 25: Initial public comment wraps up

Early 2021: “Purpose and Need”
document ready for public review

Mid-2021: Join us to develop alternatives

Fall 2021: Help us select a corridor vision

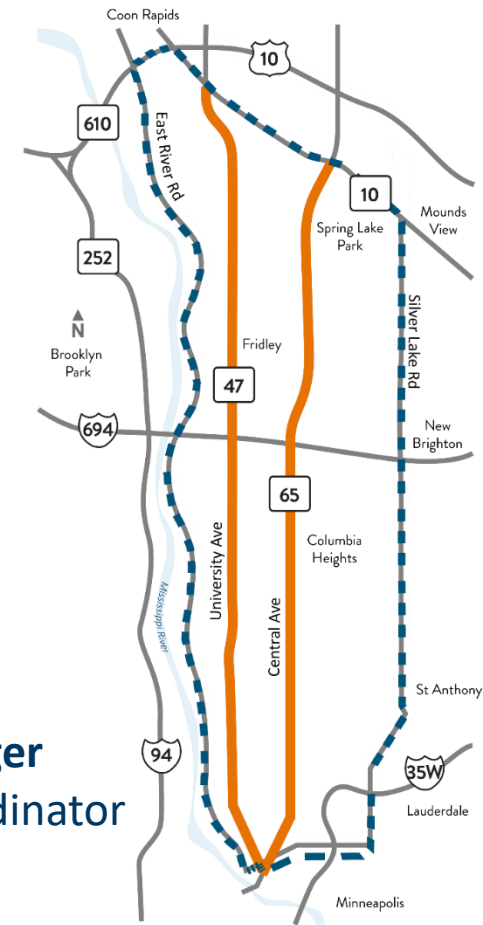


Thank you!



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Tony Wotzka, Co-Project Manager
MnDOT Metro North Area Coordinator
anthony.wotzka@state.mn.us





Memorandum

To: Mayor Nelson and Members of the City Council

From: Daniel R. Buchholtz, MMC, Administrator, Clerk/Treasurer

Date: November 4, 2020

Subject: Family Promise

Family Promise of Anoka County has identified a property at 1628 Highway 10 NE in Spring Lake Park as a potential option to provide shelter for 5 - 7 families experiencing homelessness in our community, ranging from 15-50 people.

This property was the site of the former Life Prep Academy school. As you may recall, the City Council amended the Code to permit Life Prep Academy to operate a boarding school in the C-1 zoning district as a conditional use. In addition, the City Council established performance standards in the code (see 16.36.010 (I) of the City Code) for how boarding schools could operate.

A shelter facility is currently neither a permitted or conditional use in any of our commercial or industrial zoning districts. Other residential type uses in the C-1 zoning district include boarding houses, lodging houses, hotels, motels and boarding schools.

State law allows these types of uses in residential zones on a limited basis – up to 6 residents in any single family district and up to 16 residents in a multi-family district. These limitations would not fit the vision as presented by Family Promise.

City Planner Carlson suggested that Family Promise have an informal discussion with the City Council about their program and to determine if the City Council would want staff to work with Family Promise on a potential code amendment. There is some research to be done on how the code amendment would be written, including performance standards, in an effort to ensure this use is complementary with other uses in the C-1 zoning district.

If you have any questions, please don't hesitate to contact me at 763-784-6491.

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Purpose

To consider the potential of renovating and using the facility at 1628 County Highway 10 NE to create a space run by Family Promise in Anoka County to provide shelter for 5-7 families experiencing homelessness in our community.

Overview

Family Promise in Anoka County (FPAC) seeks renovate and use the property at 1628 County Highway 10 NE to create a Family Promise Guest House, a family shelter that will allow 5-7 families to stay on-site while working through our case management process to achieve permanent financial and housing stability.

For the past 10 years, Family Promise, through our Interfaith Hospitality Network, has offered shelter and services to families experiencing homelessness in Anoka County through a network of faith communities. These communities offer their facilities and volunteers for a week at a time to provide meals, hospitality, and overnight shelter. While this rotational shelter system has served the community well, it has several limitations. The new Guest House would allow for improvements in the program delivery, efficiency, and outcomes in the following ways:

- By allowing families to stay in one place, the Guest House will help families stabilize without moving every week. This change will lower the barriers for work, allowing for broader work hours, more sleep, and increased success in school for guest families.
- The Guest House will allow Family Promise to double the number of families we serve and to increase impact in the community.
- The facility will be designed using trauma-informed principles to minimize stress and improve outcomes for children and parents alike.

Our vision for the Guest House is one that creates a welcoming, safe space where guests, staff, and volunteers can feel comfortable and secure as they work to change the trajectory of the lives of children and families experiencing homelessness in our community. For the families, the Guest House will include private sleeping rooms, bathroom facilities, a kitchen and eating area, laundry facilities, children's playroom, and quiet workspace. The Guest House will also include staff offices, storage, and reception areas to allow Family Promise to move all current program operations into one space. Significant renovation will be needed at the property to add the necessary bathrooms, security, and other services needed for the program to thrive.

Existing Operations

Family Promise in Anoka County serves families with minor children who are experiencing homelessness work toward permanent housing stability and a sustainable future. Family Promise currently serves 18-24 families per year in our rotational shelter program, with 3-4 families in the program at a time. Due to the nature of the community living, families entering the program may

not have any members who have active, untreated chemical or mental health issues, sex offenses, or recent violent felonies.

Families participate in the Family Promise shelter program for up to 90 days, with case-by-case extensions if necessary. As part of the agreement they make when they join the program, families are expected to find work or increase their income, children of school age are expected to attend school, and all guests are expected to work diligently toward stable housing and economic sustainability. Throughout their stay, guests work in concert with the Family Promise case manager on three primary goals – make money, save money, and find sustainable housing. Once a family graduates from the program, we offer continued support to ensure they maintain stable housing and do not return to homelessness.

Family Promise Participant Profile

While transitioning from a rotational shelter program in congregations to a static-site for families will significantly alter the current operations of Family Promise, we will continue to serve the same community – families experiencing homelessness in Anoka County. To participate, families must have minor children, be connected to Anoka County, and pass criminal background checks. The Family Promise program is primarily behavior-based, so families who are not following the guidelines or cause potentially dangerous or illegal situations will be removed from the program.

The average Family Promise guest family consists of four people, at least one of whom is under the age of six years. One parent is working at least one job but not making enough to afford an apartment on their wages. They have previously been evicted from housing, most likely for an inability to pay rent, and as a result are unable to get into housing quickly even once their financial situation has improved. If the family has a car, it is likely not something they can rely on long-term and the family needs to utilize public transportation. The average guest family has exhausted their personal and family resources prior to coming to the program and has no legal, viable place to live if not for the Family Promise program.

Summary

The needs of families experiencing homelessness in our community is great. The Family Promise Guest House will increase the number of families served through the Family Promise shelter program. The guest house will reduce trauma and disruption experienced by those staying in our shelter program to improve outcomes for the 5-7 families served at a time, allowing them to achieve economic and financial stability. We are seeking approval from the City of Spring Lake Park to move forward with this project at 1628 County Highway 10 NE.

Thank you for your time and consideration,



David Frei
Executive Director
Family Promise in Anoka County