# CITY OF SOUTH JORDAN AMENDED CITY COUNCIL MEETING AGENDA

# **CITY COUNCIL CHAMBERS**

TUESDAY, SEPTEMBER 20, 2022 at 6:30 PM



Notice is hereby given that the South Jordan City Council will hold a City Council Meeting at 6:30 p.m. on Tuesday, September 20, 2022, in person in the City Council Chambers, located at 1600 W. Towne Center Drive, South Jordan, Utah virtually via Zoom phone and video conferencing. Persons with disabilities requesting assistance should contact the City Recorder at least 24 hours prior to the meeting. The Agenda may be amended and an Executive Session may be held at the end of the meeting. Times listed are approximate and may be accelerated or delayed.

In addition to in-person attendance, individuals may join via phone or video, using Zoom. Note, attendees joining virtually may comment during public comment or a public hearing virtually. To comment during public comment or public hearing virtually, the individual must have their video on and working during their comments. Attendees who wish to present photos or documents to the City Council must attend in person. Those who join via phone may listen, but not participate in public comment or public hearings.

In the event the meeting is disrupted in any way that the City in its sole discretion deems inappropriate, the City reserves the right to immediately remove the individual(s) from the meeting and, if needed, end virtual access to the meeting. Reasons for removing an individual or ending virtual access to the meeting include but are not limited to the posting of offensive pictures, remarks, or making offensive statements, disrespectful statements or actions, and other any action deemed inappropriate.

Ability to participate virtually is dependent on an individual's internet connection. To ensure comments are received regardless of technical issues, please have them submitted in writing to the City Recorder, Anna Crookston, at acrookston@sjc.utah.gov by 3:00 p.m. on the day of the meeting.

Instructions on how to join the meeting virtually are below.

# Join South Jordan City Council Meeting Virtually:

- Join on any device that has internet capability.
- Zoom link, Meeting ID and Password will be provided 24 hours prior to meeting start time.
- Zoom instructions are posted https://ut-southjordan.civicplus.com/241/City-Council

# Regular Meeting Agenda: 6:30 p.m.

- **A. Welcome, Roll Call, and Introduction:** By Mayor, Dawn R. Ramsey
- **B. Invocation:** By Council Member, Jason McGuire
- C. Pledge of Allegiance: By Director of City Commerce, Brian Preece
- D. Minute Approval
  - D.1. September 6, 2022 City Council Study Meeting
  - D.2. September 6, 2022 City Council Meeting
- E. Mayor and Council Reports: 6:35 p.m.

# F. Public Comment: 6:50 p.m.

This is the time and place for any person who wishes to comment on items not scheduled on the agenda for public hearing. Any person or group wishing to comment on any item not otherwise scheduled for public hearing on the agenda may address the City Council at this point by stepping to the microphone or if joining electronically by raising their hand and giving his or her name for the record. Note, if joining electronically photos or documents will not be accepted through Zoom and you must attend City Council Meeting in-person. Comments should be limited to not more than three (3) minutes, unless additional time is authorized by the Chair. Groups wishing to comment will be asked to appoint a spokesperson. Items brought forward to the attention of the City Council will be turned over to staff to provide a response outside of the City Council meeting. Time taken on non-agenda items, interrupts the process of the noticed agenda. In rare cases where it is determined appropriate to address items raised from public comments, these items will be noted and may be brought back at the conclusion of the printed agenda.

# G. Harvest Pointe West Land Use Items: 7:00 p.m.

- G.1. Presentation on Resolution R2022-03, Resolution R2022-04, and Zoning Ordinance 2022-01-Z, all related to Harvest Pointe West proposed development. (By Director of Planning, Steven Schaefermeyer and Peterson Development)
- G.2. Resolution R2022-04 Public Hearing.
- G.3. Zoning Ordinance 2022-01-Z Public Hearing.
- G.4. Resolution R2022-03, Authorizing the Mayor to sign a Development Agreement pertaining to the development of property located at 3773 W. South Jordan Parkway in the City of South Jordan; applicant Peterson Development. RCV
- G.5. Resolution R2022-04, Amending the Future Land Use Plan Map of the General Plan of the City of South Jordan from the Economic (EC) to the Mixed Use (MU) designation on property located at 3773 W. South Jordan Parkway in the City of South Jordan; applicant Peterson Development. RCV
- G.6. Zoning Ordinance 2022-01-Z, Rezoning property located at 3773 W. South Jordan Parkway from Commercial Community (C-C) Zone to Multiple Family Residential Planned Development (R-M-PD) Zone; applicant Peterson Development. RCV

# H. Public Hearing Items: 8:00 p.m.

- <u>H.1.</u> Resolution R2022-34, Approve the submittal of the South Jordan City Annual Moderate Income Housing Report. (By Long Range Planning Analyst, David Mann)
- <u>H.2.</u> <u>Resolution R2022-38</u>, Amending the South Jordan Moderate Income Housing Plan as part of the South Jordan General Plan. (By Long Range Planning Analyst, David Mann)

#### I. Staff Reports and Calendaring Items: 8:30 p.m.

**ADJOURNMENT** 

#### CERTIFICATE OF POSTING

STATE OF UTAH )

# COUNTY OF SALT LAKE )

I, Anna Crookston, the duly appointed City Recorder of South Jordan City, Utah, certify that the foregoing City Council Agenda was emailed to at least one newspaper of general circulation within the geographic jurisdiction of the public body. The agenda was also posted at the principal office of the public body and also posted on the Utah State Public Notice Website http://www.utah.gov/pmn/index.html and on South Jordan City's website at www.sjc.utah.gov. Published and posted September 19, 2022.

# SOUTH JORDAN CITY CITY COUNCIL STUDY MEETING

# September 6, 2022

#### **Present:**

Mayor Dawn Ramsey, Council Member Tamara Zander, Council Member Patrick Harris, Council Member Brad Marlor, Council Member Don Shelton, Council Member Jason McGuire, City Manager Gary Whatcott, Deputy City Manager Dustin Lewis, Director of Public Works Jason Rasmussen, City Recorder Anna Crookston, CFO Sunil Naidu, Director of City Commerce Brian Preece, Director of Strategy & Budget Don Tingey, Director of Administrative Services Melinda Seager, City Attorney Ryan Loose, Chief Technology Director Jon Day, GIS Coordinator Matt Jarman, Senior IS Tech Phill Brown, Director of Planning Steven Schaefermeyer, Director of Engineering Brad Klavano, Fire Chief Chris Dawson, Police Chief Jeff Carr, Director of Recreation Janell Payne, Director of Communications Rachael Van Cleave

#### Others:

David Halling, Tonya Cowart, Jill Lash, Emma Shaver, Cristy Smith, Assignment Desk, Tina Falk, Fred Philpot, Tayler Cook, Jason Wouden, Jen Mecham, Raina, Carol's iPhone, Jeremy, Matt Coleman's iPhone, Annmarie, iPhone, Tricia, Scott Howell, Jeff Seaman, Tomas Langholtz, Youth Council Members: Skyler Pedroza, Bridger Pedroza, Nethra Suresh, Rohan Siddamsettimar, Ella Krerfeldt, Andrew Schckelford

# 4:54 PM STUDY MEETING

#### A. Welcome

**B.** Roll Call and Introduction: By Mayor Dawn R. Ramsey

Mayor Ramsey welcomed everyone present and introduced the meeting.

C. Invocation: By Council Member Brad Marlor

Council Member Marlor offered the invocation.

# D. Mayor and Council Coordination

The council agreed to move this discussion to the regular council meeting in the interest of time.

# E. Review of Regular Meeting Agenda

- Presentation: Proclamation Constitutional Convention and Constitution Week 2022
- Action Item: <u>Resolution R2022-36</u>, Appoint Patrick Harris to the South Valley Sewer Board

- Action Item: <u>Resolution R2022-37</u>, SRO Interlocal Agreement
- Public Hearing: Resolution R2022-35, CAPER

#### F. Discussion/Presentation Items

**F.1.** Water Utility Rate Study (By Director of Public Works Jason Rasmussen & LYRB, Fred Philpot).

Director of Public Works Jason Rasmussen gave a brief overview of water conservation and maintenance efforts over the last year in the city.

Fred Philpot reviewed his prepared presentation (Attachment A).

Council Member Shelton asked if the study assumed lower water usage per household over time.

Director Rasmussen said they did account for some of that, but he's not sure if the full effect has been seen as they are monitoring usage during this current irrigation season. After this season, and we see what kind of winter we have, there may need to be some additional changes to the recommendations.

Mr. Philpot said they were also assuming that, on a per connection basis, we were going to still see efficiencies observed even with all the growth.

Mayor Ramsey asked if they had a dollar figure with the 3.5% to give everyone a better understanding of how much this rate increase would be.

Mr. Philpot responded that the Tier 1 rate would go from \$2.00 to \$2.07 per thousand gallons.

Director Rasmussen explained that for a quarter acre lot, in the summertime you are using 25,000-30,000 gallons of water. That would work out to about \$3.00 to \$5.00 more per month during the peak season.

Council Member Zander asked for more information on the tier system.

Director Rasmussen said the first tier is up to 6,000 gallons, and that is currently \$2.00 per 1,000 gallons; the rate then goes up when you move to Tier 2 which is 6,000-12,000 gallons, and each tier has a higher rate per thousand gallons. We have an inverted block structure for our water pricing model, and we have been doing it for years to promote conservation. The state legislature passed a law a few years ago that all Utah water utilities have to have this rate structure. This rate increase currently only applies to our culinary water, our irrigation water is staying at the same rate.

Council Member Harris asked if our capital goes down, and we suddenly have a big expense with no money to draw on in the water funds, would we then go to the general fund.

Manager Whatcott said they would then have to bond for whatever is needed.

CFO Naidu said the graph shown in Attachment A indicating the results of no bonding, is due to capital projects. If you are not doing any capital projects the graph would stay level and not go down, enabling us to cover maintenance. If capital projects were desired however, they would have to be bonded for, or just not done at all.

Director Rasmussen said we have a growing city, a facility that needs to be built, and old piping that needs to be replaced. The positive side to the scenario shared by Mr. Philpot is that if we bond in a few years when our existing bond comes off, future residents will help contribute towards those costs. It could be argued that this would be a more equitable way to spread out the costs of the water system because future residents will be participating in those costs as well.

Council Member Harris said he knows we have the future needs, including improvement projects and maintenance. However, he asked to confirm that based on our current structure it seems like both can't be done at the same time in the long run without completely depleting our current capital.

Director Rasmussen confirmed that is correct.

Council Member Shelton asked about new residents and impact fees, and whether those include water impact fees.

Director Rasmussen said they do include water fees outside of Daybreak, and that can go towards impact fee eligible projects. Daybreak pays for their infrastructure themselves, so we don't collect the water impact fee for homes there.

Mr. Philpot said in the model they accounted for impact fee revenues, and South Jordan proper is approaching a perceived buildout. There is always redevelopment, infill, and changes to densities, but they did account for the estimated growth within the impact fee service area that would flow through into the impact fee fund.

Council Member Marlor noted that the bonding being proposed was \$28 million, and asked to confirm that included all the CIP projects. He also asked to confirm that the 3.5% is enough to keep up with all of the other maintenance, rising costs, and inflation.

Director Rasmussen said that is all correct.

Council Member Marlor asked when that bonding would take place.

CFO Naidu said the old bond would expire in 2024, and if the new bond was issued around that time, the first payment would be due in 2025.

Mr. Philpot noted some of that would be subject to change. As CFO Naidu mentioned, the old bond expires in 2024, so the city could engage in that process at the beginning of the 2024 fiscal

year and structure the first debt payment service to happen in fiscal year 2025. That way, the debt is not being overlaid and they could try to maximize the city's access to capital to begin funding infrastructure as soon as possible.

Council Member Marlor believes that these kinds of projects need to be done now, and he is not willing to pass those projects down and let the next council deal with them. They did that in the early 2000s, and that was terrible in terms of costs. Many of the projects finishing right now were done back then and they were in a world of hurt. He supports stepping up as a council and doing what needs to be done now.

Manager Whatcott added that a few years ago, in one of their budget discussions, they discussed being more proactive on the front end of these kinds of studies to visualize what's happening in the future, sooner than later, so they can react in a timely manner and at a lower cost to the residents. The concern they are seeing now is the construction of projects and costs of supplies are so out of control that they felt like this needed to be discussed with the council now so they could start timing it all efficiently.

Council Member Harris stated that he is supportive of the recommendation here.

Director Rasmussen said that if the council is okay with what has been presented, they would propose in the 2023-2024 budget a 3.5% rate increase to the usage rates in the water fee schedule.

Council Member Zander asked how this information is presented to the public, if it will come back in the budget.

Manager Whatcott said yes, it would be done through the budget process. If it is approved in next year's budget, the customers will be informed of the changes.

Council Member Zander asked the last time a water budget increase was done.

Director Rasmussen said the last rate study was done in 2018, which resulted in a water rate increase of 1% in the 2018-2019 year; there has not been an increase since then.

Council Member Shelton suggested some public education be done, like we did with the property taxes.

Manager Whatcott said if everyone were to see Jordan Valley's increases to the city over the same time period, where we have tried not to pass on those increases every year, they would see that we have been fairly conservative in our approach. The gap has gotten so wide now that we can't keep eating those costs when they go up.

Council Member Zander agrees with the idea of getting public education out there, showing the residents how many years it has been since the last increase, and that the infrastructure needs are a big deal.

Director Rasmussen said there is a very detailed story to tell regarding our water system and what our goals are, so that would be something very simple and straight forward to share.

Council Member Marlor noted that given the drought situation and the uncertainty of winter, his suggestion is to narrow the timeframe of the rate study to maybe three years, instead of four or five years.

Director Rasmussen said he and CFO Naidu will be looking every year to see where they are at, and then bringing in professionals like Mr. Philpot to do the bigger analysis. It has been four years, and they will probably get tighter with the schedule to make sure they are on track and where they need to be.

Council Member Zander noted she appreciated the introductory education piece Director Rasmussen shared, noting that we asked everyone in the city to cut back 10% and the results were that we cut back 9%. That's the kind of information we should be sharing with the public constantly.

Director Rasmussen said there was a social media post on how many gallons of water the South Jordan water users had saved maybe two weeks ago, and thanking everyone for their efforts.

Mayor Ramsey said that our residents saved more water than any other user in the entire Jordan Valley Water system.

Director Rasmussen added that we are within a couple of years of having all our old pipes replaced, so that will drop off and there are new projects ready to be picked up in its place. Staff has been very proactive about keeping our system modern and reliable.

Mayor Ramsey said we need to make sure people understand that we know of many other communities dealing with 100 year old water pipes that are a disaster, breaking and causing all sorts of problems; resulting in them having to bond for maintenance and not knowing how to deal with it. That is something our city does so well, as it saves our residents so much money in the long run by making sure we are on top of our water system.

Council Member Marlor said he did the flip the strip program in a few areas of his yard, but he also decided he was going to switch to watering every other day on all his sprinklers. He has been surprised, with as hot as the summer has been, that it didn't look amazing but he used half the water this summer he has used in the past and it was relatively okay. He thinks his lawn did just fine, and it only got half the water it normally gets. For him, it was a good case study to show that if he manages things just right, and go every other day, it's just fine.

Council Member Shelton asked if Jordan Valley has changed their rate structuring so we are not penalized for buying more water than we use.

Director Rasmussen said they came back to us and said they were willing to change the contract and lower the minimum amount, so we executed that agreement and Manager Whatcott approved

it. That lowered the amount and it's more in line with our reality here, with what we're facing in the way of water conservation.

Council Member Marlor asked if staff was aware of any other cities that had successfully reduced their water usage similar to ours.

Mayor Ramsey said that she knew the Kearns Improvement District was able to cut back on theirs, and there was one other she couldn't remember, but it wasn't to the point where they bought more water than they had used and required change on the water district's behalf to avoid penalizing South Jordan because so much was conserved.

Director Rasmussen said it's safe to say that all member agencies have seen some cutbacks.

Council Member McGuire noted that he supports what has been proposed.

# **F.2.** Dowdle Puzzle Opportunity (By Tanya Cowart).

David Halling is the Director of Operations for Dowdle Puzzle Studios and has come to present an opportunity for a Legacy piece of art for the city. They shared a video of Eric Dowdle, President and CEO of Dowdle Puzzle Studios (Attachment C). He then reviewed his prepared presentation (Attachment B), explaining the company's exclusive contract with Costco for their puzzles and Eric's unique art.

Council Member Zander asked for details on the treasure hunt and puzzle wall idea.

Mr. Halling explained it would be like a mural, but it's not painted. The community would come together and build a puzzle that is the city's painting, which would be the location that people come to take a picture and send in to enter the contest and get a clue for the next part of the treasure hunt.

Council Member Zander asked how soon the city needs to make a decision on this.

Mr. Halling said they have about four spaces left for Utah, they'd like to know within the next 2-3 months if the city is interested in it so they could schedule for next year. If the city wants this done in conjunction with a specific event, they need to see if they have the space to make that work in their current schedule.

Tanya Cowart added that if the city wants this done in a specific month, they need to know as soon as possible before they are already fully booked for that month.

Council Member Zander asked what other cities they have done in Utah.

Mr. Haller said they have already done Davis County and Discover Davis, American Fork and the Harrington Center for the Performing Arts, Orem, Provo and Spanish Fork. Currently signed up and waiting to be done are Payson, Herriman, Beaver and Tooele.

# **F.3.** Peterson Development at Rushton Meadows (By Peterson Development).

Jeff Seaman gave a brief history of this project's proposals to the council, and then reviewed his prepared presentation (Attachment D). He added this would tie into the commercial center with commercial parking right in front of the existing and new proposed commercial space, as opposed to having it in a different location behind the Mountain Mike's Pizza. There were also concerns about delineating the residential from the commercial, and he noted there will be a masonry fence separating the spaces. Their planners have told them the space is large enough for a semi-truck to pull all the way through, so there is no backing up. Even if there is backing up, the masonry fence is there for safety. He discussed options for traffic flow with the council, expressing the plan for a one way street and a possible masonry wall to block traffic from going through a certain area if desired.

Council Member McGuire asked about the height of the proposed townhomes.

Mr. Seaman said they are the same as was presented previously, three stories.

Council Member McGuire asked if the two access points to Harvest Pointe were necessary, or if all residents could be funneled to the northern access point. He also asked if they are maintaining the same setbacks from the property lines.

Mr. Seaman said they need fire access or turnaround there, so the second access satisfies that. Also, from the fence line to the homes is 25 feet, which is consistent with that neighborhood to the south.

Council Member Zander asked if the landscaping would be in some kind of contract, requiring there be trees.

Mr. Seaman said that would be in the development agreement, and would be water wise.

Council Member Zander noted she loved the tree line there and she would want that in the development agreement that there are certain required trees, so the coverage isn't sparse.

Director Schaefermeyer said they have discussed specific types of trees in previous iterations, and they can certainly address that. He will have to pull up the agreement to see what was agreed upon last time, and they will discuss that.

Mr. Seaman said they are open to working with the city on the tree types.

Director Schaefermeyer said unless the development agreement for this zone modifies underlying ordinances, they fall back on whatever the underlying ordinance is. However, for things like that, they would expect more details in the agreement.

Mr. Seaman said they would work with staff and neighbors to make sure the trees are thoughtfully placed.

Scott Howell added that they are planning to be very water-wise, as there will be more from the legislation coming down this year in regards to that, and that's what they want to promote is a conservative plan.

Council Member Zander asked if the green areas on the concept plan are going to be grass.

Mr. Howell said that will depend on what the city and state decide, as grass might be a thing of the past.

Director Schaefermeyer said the city ordinance doesn't allow grass unless it's "usable," so a grassy area with trees isn't considered usable. That means that if they are putting trees along the property line in that area, the city ordinance already would not allow grass there, unless there is roughly an 8x8 area that is "usable."

Council Member Zander said it would make sense between the driveways to not waste water on grass. However, she would like to see if the frontage of the townhomes that face the road could have some green for people to see driving by. Also, everyone has a dog, and the dogs need somewhere to go to the bathroom. If they don't have some grass somewhere, and there's too much water wise stuff, everyone will take their dogs across the street to the city park and no one wants that. She'd like to see the units facing the street with grass in the front.

Council Member Marlor asked about density, and what's being used for that calculation.

Mr. Seaman said the whole parcel is 3.16 acres, but he doesn't know the acreage of just the residential area.

Director Schaefermeyer said it is eight units per acre, and there is roughly 2.5 acres of dirt that hasn't been developed. If they included the entire parcel the density would be less, and the eight units per acre does include the new proposed commercial area.

Council Member Zander loves how this has developed.

Mr. Seaman attributed this new plan to their working with staff.

Director Schaefermeyer added that Peterson was responsive to everything staff brought to them. There are always things to change, but at some point we have to realize this is a small parcel, and if we are going to build housing on it we need to decide what that will look like and how it will function. Adding the commercial and bringing the density down, along with eliminating some of the conflict between the commercial and proposed residential areas were the three biggest things staff heard from the city council.

Council Member Zander loves the safety measures added behind the commercial building.

Council Member Harris thanked Peterson for working with staff, and it sounds like Director Schaefermeyer recommends the plan; Council Member Harris can support it as well.

Council Member Marlor said he is fine with this new proposal.

Council Member McGuire appreciates Peterson working with staff, and getting things to this point where we have a solution that keeps the commercial traffic separated from the residential and grateful we will continue to maintain the street presence with the townhomes facing the street. He thinks that overall, this is the best proposal he has seen.

Director Schaefermeyer said the public hearing closed on May 17, but there have been some internal discussions about the next meeting. This is currently scheduled for the September 20, 2022 City Council meeting.

Council Member Marlor asked if they will reopen the public hearing, as this is a totally different plan.

Director Schaefermeyer noted that in the past, whether required or not, the mayor has opened up public hearings if people attend.

Mr. Seaman said that Peterson is fine with the public hearing being reopened, and acknowledged that there were some residents participating in this meeting via Zoom.

Attorney Loose noted whether or not they have a specific public hearing, those residents would just come and talk during the public comment period.

Council Member Zander asked if the public will be notified that this will be on the agenda that night.

Attorney Loose said if this is noticed as a public hearing, then yes, those notices would be sent out

Director Schaefermeyer said when an item is tabled they don't always send out the new notices since it's not legally required, but that depends on direction from council.

The council agreed that this should be noticed as a public hearing.

Council Member McGuire asked if Peterson was going to help put in the parking shown on the concept plan on the street near the park, or if that was leftover from a previous site plan.

Mr. Seaman said it was leftover from a previous site plan, but that is something that can be looked at and discussed internally. They are going to do the flashing crosswalk, but they will get back to the city regarding the parking spots since the dynamic has changed and they had to lower their number of units.

Mayor Ramsey thanked Peterson for their great work. The council and staff agreed with the efforts and support this idea.

Council Member Harris suggested discussing the Dowdle puzzle opportunity.

Mayor Ramsey said she and Manager Whatcott had a great meeting with the Dowdle company, and the city has been looking for a mural piece to be a photo spot for a long time. She likes this idea, and she has only spoken to a few other places that did this in the state and they all made their money back very quickly, plus a profit.

Council Member Marlor asked if they could sell them at Summerfest?

Council Member Zander noted they would have to book June now if they wanted to sell these at Summerfest.

Council Member Shelton wants to see the math on this, as they just raised taxes.

Mayor Ramsey said she and Manager Whatcott were comfortable doing this, because there would be a return on the investment.

Manager Whatcott said that they have proven not one city doing this has lost money. His recommendation, because of the higher amount, was to discuss this during their budget/strategic planning process.

Council Member Zander noted if they are doing it, they should be intentional about it and possibly wait.

Manager Whatcott said if they wait a year they won't be in the 250 year anniversary. He is not overly worried about finding the funds, and it could be a great art project from the city's standpoint with the big mural.

Council Member Zander said if they allow businesses to sponsor this, they could pay to be in the puzzle and cover some of the costs.

Manager Whatcott said they do have some advertising dollars in the RDA fund, and some of that could be used to help with this. There is also an a la carte menu for items, so they can look through everything and see what they really want.

Mayor Ramsey said people who live in the west section of South Jordan love the history, and those in Daybreak love where they are.

Council Member McGuire said the Arts Council could probably help with the puzzle, especially if they are a part of the committee to decide what gets featured.

Council Member Marlor suggested part of the profits going to the Arts Council for their efforts.

Manager Whatcott believes we still collect some art money from the public, but wasn't sure how much.

CFO Naidu said that fund has about \$23,000.

Manager Whatcott said they could use that fund, along with some RDA funds, to help enough with the costs that very little would be needed from the general fund.

Mayor Ramsey suggested keeping the large original painting in city hall, and getting the framed large puzzle to hang as well.

The council agreed to move ahead with the puzzle, so long as the marketing is planned out well and they will make a profit.

#### **ADJOURNMENT**

Council Member Zander motioned to adjourn the September 6, 2022 City Council Study Meeting. Council Member Marlor seconded the motion; vote was unanimous in favor.

The September 6, 2022 City Council Study meeting adjourned at 6:20 p.m.

# SOUTH JORDAN CITY CITY COUNCIL MEETING

# September 6, 2022

**Present:** 

Mayor Dawn Ramsey, Council Member Tamara Zander, Council Member Brad Marlor, Council Member Don Shelton, Council Member Patrick Harris, City Manager Gary Whatcott, Deputy City Manager Dustin Lewis, City Attorney Ryan Loose, Strategic Services Director Don Tingey, Director of Commerce Brian Preece, Director of Administrative Services Melinda Seager, Police Chief Jeff Carr, City Recorder Anna Crookston, Director of Public Works Jason Rasmussen, City Engineer Brad Klavano, Director of Planning Steven Schaefermeyer, Fire Chief Chris Dawson, Director of Recreation Janell Payne, IT Director Jon Day, Senior IS Tech Phill Brown, GIS Coordinator Matt Jarman, Meeting Transcriptionist Diana Baun, Strategy and Budget Analyst Abagail Patonai

**Absent:** Council Member Jason McGuire

Others: Assignment Desk, Tomas Langholtz, Katie Olsen, Jess Shackelford, Robert

Paxton, Mary Heine, Michele Snarr, Shannon Groves

# <u>6:46 P.M.</u> REGULAR MEETING

**A.** Welcome, Roll Call, and Introduction to Electronic Meeting - By Mayor Dawn Ramsey

Mayor Dawn Ramsey welcomed everyone and introduced the electronic meeting. She excused Council Member McGuire who was unable to attend.

**B.** Invocation – By Council Member Patrick Harris

Council Member Harris offered the invocation.

C. Pledge of Allegiance – By CFO Sunil Naidu

CFO Naidu led the audience in the Pledge of Allegiance.

#### D. Minute Approval

- **D.1.** August 16, 2022 City Council Study Meeting Minutes
- **D.2.** August 16, 2022 City Council Meeting Minutes

Council Member Shelton asked for an amendment to page 20 of the council packet, the second paragraph from the bottom, and would like it to say "we aren't the lowest because the commercial property to the residential property mix that we have in our city." Also, on page 22

of the council packet, third paragraph from bottom, it was printed "there is no way he would vote to reduce response times" and he would like it to say "there is no way I would vote to reduce budgets that would increase response times."

Council Member Shelton motioned to approve the August 16, 2022 City Council Study Meeting minutes as printed, and the August 16, 2022 City Council Meeting minutes with the amendments above. Council Member Marlor seconded the motion; vote was unanimous in favor. Council Member McGuire was absent from the vote.

# E. Mayor and Council Reports

Council Member Zander attended the South Valley Chamber of Commerce Board Meeting this morning for businesses in the city. Riverton, Draper, Sandy and South Jordan are all members of the South Valley Chamber of Commerce, with South Jordan recently joining. There is a board of business owners that meets once a month to identify the needs of businesses in our cities, everything from large to small businesses. She was able to sit in on that meeting and discuss how they can best support businesses within their cities. She had a great time at the Daybreak Dragon boat races, where she was excited to see South Jordan City had a team this year, as did Zander Real Estate. She noted that the winning race time in 2021 was Zander Real Estate with 50 seconds, however the winning race time this year was around 45 second, so teams are getting faster each year.

Council Member Marlor said that on September 17 he attended the staff and council employee picnic, where he was able to help serve lunch while visiting with staff members. He also visited the business Hello Sugar, and it was great. On September 23, he attended the Corporate Citizen Award ceremony where they awarded Ivory Homes with that honor. On September 24 they had an Architectural Review Committee meeting with only one item. He went to the South Jordan Generation Day, during both the breakfast and lunch times, and couldn't believe how many people were at the lunch where there was BINGO. He was very impressed, the food was wonderful, great people, and he saw people he hadn't seen in years.

Council Member Harris also attended the Corporate Citizen Award Luncheon. The Dragon boat race was great, and he was impressed with the number of residents that showed up to watch. He thinks this will get more steam with every year and it was a lot of fun. He also met with the mayor and the president of the South Valley Sewer District to get up to speed on everything going on there.

Council Member Shelton said it was fun attending many of the same events mentioned by fellow council members. He attended the Senior Advisory Committee meeting last week, and in that meeting Mick Florin completed his service as chair of that advisory committee. Paula Brog was elected the new chair of that committee and he encouraged everyone to thank Mr. Florin for his service when they see him; he believes they are working on some sort of acknowledgement for Mick Florin's service. The Generation Day was fun, and it was interesting to try and match up everyone's photos. He attended the Jordan River Commission meeting, which was a field trip to Salt Lake City and the Cornell Park lift station. That is a place where they are trying to clean the

storm water before going into the Jordan River, and he thought it was interesting. He doesn't think he would encourage us to put in millions of dollars on something like that, but they did have a smaller storm drain cleaning process that he thought was interesting, and may be applicable here. He was finally invited to a construction meeting at the Bingham Creek Regional Park and explained that if they were residents they would be cited for their weeds, so those are being removed and he very much appreciates that. He asked if there are any updates from staff regarding that park.

Director Tingey said there are no updates, but they are meeting with the county project manager staff tomorrow for some updates.

Council Member Shelton asked about the water test results.

Director Tingey said he hasn't seen them yet, but staff indicated they might have them tomorrow.

Council Member Shelton said they think the problem with the grass might be the water, but the other soccer fields have done just fine with the secondary water. They will be removing the weeds and possibly switching to culinary water, depending on those water test results.

Mayor Ramsey mentioned that while South Jordan City is moving towards becoming 50% owners of that park, but are not there yet and we have not been a part of the contract up until this point. Our name is on it, but the county currently runs things. We will eventually be partners and the park authority will take effect, but currently any concerns with that park should be going to the county. She has had many meetings, and attended other events previously mentioned. The South Valley Chamber invited our US senators and two of our congressional representatives to speak, and it was a fantastic event. She appreciated the chance to visit with both senators and two of our house members; she has a good relationship with them. On the trip to Washington, DC scheduled soon, she will be meeting with them about a specific project and working with our congressional delegation on trying to get some funding allocated as part of the new infrastructure law. She attended the Utah Rural Water Users conference for the second year in a row, as that was also where they had the State Drinking Water Board Meeting, and she was able to sit with some of the attending city employees at lunch. There is a lot going on with the League of Cities and Towns. She was able to meet with all of the mayors in Davis County and Speaker Wilson, and tell them about our water reuse pilot project. The mayors in Davis County are eager to see it and have a tour to see how it works. She had a unique opportunity to represent the city with all the mayors in the state of Utah to cohost a dinner and behind the scenes tour for all the mayors in Utah at the governor's mansion. This is the first time this has ever happened, and there were about 115-130 mayors. It was outside on the lawn and she loved that no one was overly concerned about the lawn not being mowed. The goal was to hold an event to thank everyone for their service and create an opportunity for them to do something special. She had a few meetings with the Miller Group and staff, including one this morning with their executive team, and she is glad to be working with them. She is really looking forward to the Gold Star Families Monument dedication tomorrow, and grateful for everyone involved that has made this happen.

#### F. Public Comment

Mayor Ramsey opened the public comment portion of the meeting.

Katie Olsen (Resident) – I am the associate director of strategy and budget for the city. I like to make the joke that by day I do that job, and by nighttime I do another job. I am also running for the state legislature, I am running in a new district that was just created in our city, it's House District 48. It covers parts of Herriman and Riverton, and then in South Jordan it primarily covers Founder's Park in Daybreak, Highland Park and the Country Crossing neighborhood in Daybreak. If I'm looking at the map right, it's primarily Council Woman Zander's District, a tiny five buildings of Council Member McGuire's District, and then also a small sliver of Council Member Shelton's District but there may not be houses in it yet though. It's a new district, there is no incumbent. I really want to set up a precedent; I want to keep a South Jordan presence in the state legislature as well. I am running because I care a lot about local government, you already know this about me. My dad was a fire fighter, I came to this because I love thinking about the issues that are at the local government level. I really care about whether or not people have clean water, whether or not the fire truck gets there on time, and whether or not the police are showing up. I think there is so much good stuff that we can do by paying attention at the local level. My official platform is balance growth, strong cities, and informed decisions. Like I said, it's taking that approach that I take at the city that we have all committed to, of looking at the data, making sure we are talking to people, and then making good solid decisions. I am going to make one promise to you guys, it is the only campaign promise I am making and it's the same one I made to Riverton City a few weeks ago, and I need to visit Herriman City soon; it is that you won't find someone at the state legislature who cares as much about local government as I do. I want to make sure that you have two sets of things from me tonight. One, that you can keep trusting me to be your employee, which of course is still my primary job; I am not going away. Even if I get elected I will still be working for the city and you can trust me to give you good information, because that's what I have committed to. Second, I want to make sure that my door is open as a candidate, I want to hear from everyone what issues they want to see tackled at the state level; how we can strengthen cities, balance growth well, and how we can do that informed decision approach. I will leave my business cards for you guys, at the back counter, so you have my campaign email, phone number, and my website is votekatieolsen.com.

(Resident) – I live near 2700 West and I've noticed a lot has been going along the park strip on 2700 West. I have searched the city website and I can't find anything about what the construction is that's going on; I would like to know that. Also, I would like to know what the plans are for remediation of the park strip. Obviously, I know that the city has been a big promoter of flipping park strips, I flipped mine and helped my neighbor as well, and I am hoping the city is taking those steps as well to convert the park strip that is being torn up into a water saving environment.

Director Klavano said he is unsure of the specific company, but its fiber installation. It's not Google, it's either Comcast or FiberTel, or one of those. Their requirements are to repair the park strip to the way it was before the damage. To flip it would cost more money, and we can't make them do that. He is unsure of the plan long-term for the park strips, and that plan is being worked on.

Director Rasmussen added that the city is developing a plan for all of their collector road park strips, and they are finalizing the design. They will be starting with 11400 South & 10400 South, along with a few others, but he can take a look at that and see what opportunities there might be.

**Bob Paxton (Resident)** I would like to thank you for the prelude of the Woody Williams, I recently went to Normandy, had a couple of uncles that were there and survived, and it's the most poignant trip I ever had. In fact, people in France near that area have field trips to these areas and I wish we could do things like that, to continue to promote what happened there and the value of that. So, thank you for that and for the Gold Star and those sorts of things. I also want to thank you for not having a huge increase in our property taxes. My daughters live in Park City, and one had a 33% increase in property tax, in a period of inflation. I hope that you can continue to keep, as a city, expenses under control with inflation because it is a major deal to people of all incomes. Mayor Ramsey mentioned a project that will cost a few million dollars that they don't know if it's going to work. Mayor, you have probably been on a committee with UDOT about the expansion of a gondola or a bus route up Little Cottonwood Canyon. I've skied for many years, went to many meetings ad-nauseam; ever since the Mountain Accord, all the way through the Central Wasatch Commission. There are, to me, a lot of problems, but one of the problems is \$600 million plus. I know that you don't make the decisions, but you can help with the decision making. \$600 million in a period of inflation, to residents of Utah, where probably up that canyon maybe 50% of the skiers are from the State of Utah and the rest are from out of state, I don't think we need to be paying that. I don't like the red lights, they call it the red snake, I don't really care for that, but it's something that I think our city and perhaps you mayor, or if any of you are on a committee, could bring up. I could talk for hours on this topic. If any of you have any questions, give me a call, but I think it would be a tremendous travesty for the expense to fall on the residents of this state and I don't know why they are going forth with everything like it's already approved and there is no money approved yet.

Mayor Ramsey noted that none of them sit on a committee that has any say on the gondola, however she sits on several committees with the executive director of UDOT and she would be happy to pass his information and opinion along.

Mayor Ramsey closed the public comment portion of the meeting.

#### G. Presentation Item

**G.1.** Proclamation of the City of South Jordan in Recognition of the 235<sup>th</sup> Anniversary of the Constitutional Convention and Constitution Week 2022 (*By Mayor Dawn R. Ramsey*).

Mayor Ramsey read the proclamation above and presented it to representatives in attendance.

#### H. Action Items

**H.1.** Resolution R2022-36, Appointing Patrick Harris to the South Valley Sewer District Board of Trustees (By Deputy City Manager Dustin Lewis).

Deputy City Manager Dustin Lewis said that at the last meeting there was discussion about Mayor Ramsey stepping down from the South Valley Sewer District Board of Trustees, and it

was the council's preference to appoint Council Member Harris to that position. Manager Lewis checked with the sewer district, and that needs to be done by resolution. That resolution is before the council tonight, and with its approval Council Member Harris will be appointed to that board.

Council Member Marlor motioned to approve Resolution R2022-36, Appointing Council Member Harris to the South Valley Sewer District Board. Council Member Zander seconded the motion; vote was unanimous in favor. Council Member McGuire was absent from the vote.

**H.2.** Resolution R2022-37, Authorizing the Mayor to sign the School Resource Officer Interlocal Agreement with the Board of Education of Jordan School District (By City Manager Gary Whatcott).

City Manager Gary Whatcott said this has been a long process. We didn't get everything we wanted, which was for them to pay 100% of our police officers in the schools but that was challenging for the district to do. We did get a new rate, and we need to remember that we are negotiating with the rest of our city partners which include West Jordan, Bluffdale, Riverton and Herriman as we all needed to be on the same page. A lot of that has to do with how the school district pays us, how much they pay us, and negotiating an escalator clause in there that we didn't have before that would allow us to actually start increasing the pay slowly to get up to our goal of 100% compensation. The district will have to do that slowly to get to that point. Manager Whatcott has worked with Chief Carr, met with the police chiefs of the other cities together and he believes they are all supportive of this document, as are all the other city managers. The school district has already passed this, and they are comfortable with where we are headed with it. This agreement is good for five more years, and we will continue to provide services to our schools, which we think is a truly important effort. Not only in regards to safety, but the education provided with the DARE program as well.

Police Chief Jeff Carr thanked Manager Whatcott for his efforts spearheading this, as this would not have happened without that.

Council Member Zander asked how they balance out schools with multiple cities attending.

Manager Whatcott said they use the political boundaries of each city, and that's what each city covers. For example, Herriman High School has about 2/3 of its students from South Jordan, but Herriman still handles that high school.

Council Member Shelton noted that it shows they are being paid \$60,000 a year, and that isn't enough so there is definitely a gap we are funding.

Manager Whatcott said that previously that amount was \$45,000, so this was a big jump. This is also across all the cities, and there has been a lot of discussion about the fully loaded price. Along with the salary it's the gun, car, uniform, training, etc., and he thinks they made a lot of inroads into the district understanding how much we have paid over the past three to four years in police salaries, and that they need to get up to speed. The district just asked, through the negotiations, that they are given some time and that's why the escalator clause was added, to start building that. Our end goal, which will probably go beyond this contract here, is to get to the fully loaded price.

Council Member Shelton asked how many resource officers we have.

Chief Carr said there is one at Bingham, Valley, a part-time officer at River's Edge, along with officers in the three middle schools in the city.

Manager Whatcott added that school is also out part of the summer, and when they aren't in the schools and doing school related activities, they are working on patrol or other duties as assigned by the chief. We do get them a portion of the year that they are not being used in the schools, but they really want the hourly rate being paid to get to them being paid at the full cost while in the schools.

Chief Carr said the resource officers also teach DARE at the feeder schools for their middle school.

Manager Whatcott discussed the DARE program and that there have been discussions about whether or not to continue it. Teachers fully support the program, and he has found that when the program is left to teachers rather than an officer, it just doesn't have the same effectiveness. He also noted that the middle school resource officers are a huge resource for the high school officers, helping to solve cases and with other things that take place.

Chief Carr added that the DARE Program is more than just drug education now. It is a whole decision making model that helps with all aspects of life. He has visited almost all the schools in our city and talked with the principals, from elementary through high school, talking about some of the issues, mainly security related based on current events. They are very supportive of the city and the help they get from the police department.

Mayor Ramsey said the district has been working to remodel the entrance of every school in the district, and she believes Bingham was the part of the last group of schools needing that remodel. You now can't enter that school without going through the front office first after the remodel during the summer.

Council Member Zander asked if all the cities have been cooperative in these efforts.

Manager Whatcott said yes. In fact, Bluffdale uses Saratoga Springs as their police department and they came to the meetings and were very supportive and collaborative as well.

Council Member Harris motioned to approve Resolution R2022-37, Authorizing the Mayor to sign the School Resource Officer Interlocal Agreement with the Board of Education and Jordan School District. Council Member Zander seconded the motion; vote was unanimous in favor. Council Member McGuire was absent from the vote

# I. Public Hearing Item

**I.1.** Resolution R2022-35, Approving the 2021 Consolidated Annual Performance and Evaluation Report and authorizing submittal to the U.S. Department of Housing and Urban Development (By Long Range Planner David Mann). RCV

Planner David Mann thanked Katie Olsen for her hard work as the previous coordinator for this program, and noted that the transition to him was smooth and easy to do. He continued by reviewing his prepared presentation (Attachment A).

Council Member Shelton asked about the ramps going into the areas that are still highlighted in red on Attachment A.

Planner Mann said that map is something they are continuing to fund. The program is easy to use since we don't have a lot of neighborhoods that would qualify under the requirements to help low to moderate income families. These are assumed qualifiers, so we can help those with disabilities by having that infrastructure program and dedicating a majority of our funding there. We are continuing to go through that funding for the time being, and once they are all approved they can start dedicating their time and attention to other areas it might benefit. On average they do about 40-60 ramps per year. They used to do more, but the cost of materials has definitely changed the number they are able to do.

Mayor Ramsey noted that this is something the city has been working hard at since she became mayor.

Council Member Marlor said there was a smaller amount he noticed given to the dental assist company, and it didn't look like it had been used. He asked about the status of those funds.

Planner Mann said that in the staff report it notes there was \$3000 awarded to Roseman University for a program they were trying to do at the college. We were never able to get that funding used, and we contacted them a few times over the past year to see if they had anyone else that would qualify for that funding. The contract they signed expired in June, so staff will probably look at allocating that to something else.

Council Member Shelton motioned to approve Resolution R2022-35, Approving the 2021 Consolidated Annual Performance and Evaluation Report and submittal to the U.S. Department of Housing and Development. Council Member Harris seconded the motion. Roll Call vote was 4-0, unanimous in favor. Council Member McGuire was absent from the vote

# J. Staff Reports and Calendaring Items

Manager Whatcott said he and the mayor will be in DC next week, meeting with many representatives to get money for a project with our water system, specifically a new tank on the west side. They will also be applying for grants, and they will be talking to our representatives there, trying to get them behind those grants, which usually helps get us to the top of the list.

Mayor Ramsey added they have a letter of support from our entire congressional delegation for this project. These grants are extremely competitive, and while there is a lot of money available through the infrastructure law, the whole country also wants it.

Manager Whatcott will be attending a water reuse conference with Director Rasmussen, touring a few facilities. There are some great projects in California related to reuse, and they will bring back that information to see how our project might fit into it as they continue to

help the state develop some regulations about water reuse. They still have a long way to go, but they are going to keep working on this and pitching it everywhere they can. He added that tomorrow is the Woody Williams dedication, and that the monument was unveiled today for some work to be done and it is amazing.

Mayor Ramsey discussed the plans for the program tomorrow night and all the different groups and speakers who will be a part of that program.

Manager Whatcott also mentioned resident Kelly Causey, who did an amazing job with heading up the fundraising. There was tremendous support from our business community and some donations of work and in-kind work. Tom Buckley from the Bentley Dealership donated quite a bit of money, along with the Miller Family Foundation donating \$10,000 recently. He agreed that Council Member Zander's suggestion to ask the community for donations was great and everyone was very supportive of the project.

City Attorney Ryan Loose said they have Senator Fillmore set up for September 27 from noon to 1:00 p.m., Representative Pulsipher on October 18 from 11:00 a.m. to 12:30 p.m. because she has to get up to interim session afterwards, and then Representative Teuscher on September 26. The council will get invites for all those meetings, and those who can come should let him know so they can notice appropriately if there is a quorum. Those meetings will be held at City Hall, in the Cypress Conference Room. He will try to get one or two more set up before the session through November and December. He asked the council to let him know if there are any specific issues they would like to discuss as they are working with a federal lobbyist and a federal team to try and get a direct appropriation through our delegation up there, and then support that with the rest of the delegations' letters of support.

Manager Lewis asked everyone to make sure October 12 is on their calendar for the first strategic planning and budget meeting to start the next round of discussions. They are also looking at a second date in November since there is only one council meeting that month, possibly Wednesday, November 9 if that works for everyone. Both of those meetings will start at 5:00 p.m. if that works for everyone.

Mayor Ramsey discussed the VIP preview breakfast for the 9/11 exhibit in Farmington at the Legacy Events Center with the Major Brent Taylor Foundation, and noted that next year they want to bring the event to South Jordan. She discussed the changes in the Study Session format, and asked the council and staff to be ready to start business at 5:00 p.m. through the end of December, as she has a required in-person class at BYU that she received special permission to attend via Zoom. She is attending from her office, but it goes until 4:45 p.m. and she plans on coming straight down to the study session meetings afterwards to start business at 5:00 p.m.

The council agreed they were okay with the new format.

Attorney Loose noted that business really wasn't starting until around 4:50 p.m. anyways, so it doesn't change much. The public notice says business will start by 5:00 p.m., so they

can start as soon as the mayor is ready.

Mayor Ramsey also noted she received an email letting her know that her request to be excused from Jury Duty for the entire month of October was denied. She is 100% in support of doing her civic duty, but she has so much going on right now that it would be too much. She will have to wait and see what happens, but wants everyone to know that is a possibility.

Council Member Marlor motioned to adjourn the City Council meeting. Council Member Harris seconded the motion; vote was unanimous in favor. Council Member McGuire was absent from the vote.

#### **ADJOURNMENT**

The September 6, 2022 City Council meeting adjourned at 8:06 p.m.



# Memo

**TO:** South Jordan City Council

CC: File

FROM: Steven Schaefermeyer,

**Director of Planning** 

DATE: September 20, 2022 SUBJECT: Harvest Pointe West

> (3773 W. South Jordan Parkway) Rezone & Land Use Amendment Application #PLZBA202000247

# **BACKGROUND**:

The City Council held a public hearing for this application during its meeting on May 17, 2022. After the public hearing, the City Council expressed concerns about the concept plan and asked that the Applicant, Peterson Development, work with City staff to revise the concept plan. After the City Council meeting, the Applicant and City staff met and communicated multiple times to discuss possible changes to the concept plan and to review those changes.

On September 6, 2022, the Applicant presented a new concept plan to the City Council during its study meeting. That concept plan reflected conversations between City staff and the Applicant and City staff believed it addressed the City Council's concerns. After that meeting, City staff revised the proposed development agreement and the Applicant made a few additional changes to the concept plan, which it is presenting to the City Council tonight for its approval.

Rather than provide a summary of the lengthy history of this project and the multiple iterations of the concept plan and development agreement, on the second page of this memo is a list of attachments that provides a history of the Application.

## **STAFF RECOMMENDATION (MOTION READY):**

#### Development Agreement:

Based on the City Council's discussion and all the information presented to the City Council, including the most recent and updated concept plan and development agreement, I move that the City Council approve **Resolution R2022-03**, authorizing the Mayor to sign the Harvest Pointe West Development Agreement.

#### Land Use Amendment:

Based on the City Council's discussion and all the information presented to the City Council, including the most recent and updated concept plan and development agreement, I move that the City Council approve **Resolution R2022-04**, changing the land use designation of property located at approximately 3773 W. South Jordan Parkway from Economic Center to Mixed Use.

#### Rezone:

Based on the City Council's discussion and all the information presented to the City Council, including the most recent and updated concept plan and development agreement, I move that the City Council approve **Ordinance 2022-01-Z**, changing the zoning of property located at approximately 3773 W. South Jordan Parkway from C-C to C-C-PD.

# **ANALYSIS:**

After many iterations and years of discussion, City staff recommends approval because the Applicant has responded to the City Council's direction and City staff's suggestions by proposing a project that:

- 1. includes an additional commercial building that will compliment and strengthen the existing commercial center;
- 2. provides a better buffer and transition between the commercial center and the new townhomes;
- 3. provides a residential development that is sensitive to surrounding land uses and is at a density that is in line with other projects approved throughout the City in similar contexts;
- 4. adds housing in an area that is near a major transportation corridor (Bangerter Highway);
- 5. includes public improvements to address issues related to parking, safety and traffic along Harvest Pointe Drive that residents in the area are concerned about; and
- 6. includes a development agreement that is consistent with the purpose of the Planned Development Floating Zone (*see*, City Code § 17.130.050.010), and will provide more certainty for property that has remained vacant for many years as surrounding properties have developed.

#### **ATTACHMENTS**:

- 1. Proposed Concept Plan
- 2. DRAFT Minutes of the September 6, 2022 City Council Study Meeting
- 3. Minutes of the May 17, 2022 City Council Meeting
- 4. May 11, 2022 Memo to the City Council
  - a. Original City Council Staff Report (prepared for the February 1, 2022 meeting)
    - i. Location Map
    - ii. Zoning Map
    - iii. Land Use Map
    - iv. Staff letter to Applicant with original concept plan
    - v. Applicant letter to Staff with revised concept plan
    - vi. Minutes from 10/26/21 Planning Commission Meeting
    - vii. Resolution R2022-03
    - viii. Resolution R2022-04
      - ix. Ordinance 2022-01b.
  - b. Fiscal Analysis
- 5. Resolution R2022-03, which includes the proposed Harvest Pointe West Development Agreement (see pages two through five of the agreement to review the obligations of the parties)
- 6. Resolution R2022-04 (Land Use Amendment)
- 7. Ordinance 2022-01-Z (Rezone)

# Attachment 1



# Attachment 2

Mr. Haller said they have already done Davis County and Discover Davis, American Fork and the Harrington Center for the Performing Arts, Orem, Provo and Spanish Fork. Currently signed up and waiting to be done are Payson, Herriman, Beaver and Tooele.

# **F.3.** Peterson Development at Rushton Meadows (By Peterson Development).

Jeff Seaman gave a brief history of this project's proposals to the council, and then reviewed his prepared presentation (Attachment D). He added this would tie into the commercial center with commercial parking right in front of the existing and new proposed commercial space, as opposed to having it in a different location behind the Mountain Mike's Pizza. There were also concerns about delineating the residential from the commercial, and he noted there will be a masonry fence separating the spaces. Their planners have told them the space is large enough for a semi truck to pull all the way through, so there is no backing up. Even if there is backing up, the masonry fence is there for safety. He discussed options for traffic flow with the council, expressing the plan for a one way street and a possible masonry wall to block traffic from going through a certain area if desired.

Council Member McGuire asked about the height of the proposed townhomes.

Mr. Seaman said they are the same as was presented previously, three stories.

Council Member McGuire asked if the two access points to Harvest Pointe were necessary, or if all residents could be funneled to the northern access point. He also asked if they are maintaining the same setbacks from the property lines.

Mr. Seaman said they need fire access or turnaround there, so the second access satisfies that. Also, from the fence line to the homes is 25 feet, which is consistent with that neighborhood to the south.

Council Member Zander asked if the landscaping would be in some kind of contract, requiring there be trees.

Mr. Seaman said that would be in the development agreement, and would be water wise.

Council Member Zander noted that she loved the tree line there and she would want that in the development agreement that there are certain required trees, so the coverage isn't sparse.

Director Schaefermeyer said they have discussed specific types of trees in previous iterations, and they can certainly address that. He will have to pull up the agreement to see what was agreed upon last time, and they will discuss that.

Mr. Seaman said they are open to working with the city on the tree types.

Director Schaefermeyer said that unless the development agreement for this zone modifies underlying ordinances, they fall back on whatever the underlying ordinance is. However, for things like that, they would expect more details in the agreement.

Mr. Seaman said they would work with staff and neighbors to make sure the trees are thoughtfully placed.

Scott Howell added that they are planning to be very water-wise, as there will be more from the legislation coming down this year in regards to that, and that's what they want to promote is a conservative plan.

Council Member Zander asked if the green areas on the concept plan are going to be grass.

Mr. Howell said that will be depend on what the city and state decide, as grass might be a thing of the past.

Director Schaefermeyer said that the city ordinance doesn't allow grass unless it's "usable," so a grassy area with trees isn't considered usable. That means that if they are putting trees along the property line in that area, the city ordinance already would not allow grass there, unless there is roughly an 8x8 area that is "usable."

Council Member Zander said it would make sense between the driveways to not waste water on grass. However, she would like to see if the frontage of the townhomes that face the road could have some green for people to see driving by. Also, everyone has a dog, and the dogs need somewhere to go to the bathroom. If they don't have some grass somewhere, and there's too much water wise stuff, everyone will take their dogs across the street to the city park and no one wants that. She'd like to see the units facing the street with grass in the front.

Council Member Marlor asked about density, and what's being used for that calculation.

Mr. Seaman said the whole parcel is 3.16 acres, but he doesn't know the acreage of just the residential area.

Director Schaefermeyer said it is eight units per acre, and there is roughly 2.5 acres of dirt that hasn't been developed. If they included the entire parcel the density would be less, and the eight units per acre does include the new proposed commercial area.

Council Member Zander loves how this has developed.

Mr. Seaman attributed this new plan to their working with staff.

Director Schaefermeyer added that Peterson was responsive to everything staff brought to them. There are always things to change, but at some point we have to realize this is a small parcel, and if we are going to build housing on it we need to decide what that will look like and how it will function. Adding the commercial and bringing the density down, along with eliminating some of

the conflict between the commercial and proposed residential areas were the three biggest things staff heard from the city council.

Council Member Zander loves the safety measures added behind the commercial building.

Council Member Harris thanked Peterson for working with staff, and it sounds like Director Schaefermeyer recommends the plan; Council Member Harris can support it as well.

Council Member Marlor said he is fine with this new proposal.

Council Member McGuire appreciates Peterson working with staff, and getting things to this point where we have a solution that keeps the commercial traffic separated from the residential and grateful we will continue to maintain the street presence with the townhomes facing the street. He thinks that overall, this is the best proposal he has seen.

Director Schaefermeyer said the public hearing closed on May 17, but there have been some internal discussions about the next meeting. This is currently scheduled for the September 20<sup>th</sup> City Council meeting.

Council Member Marlor asked if they will reopen the public hearing, as this is a totally different plan.

Director Schaefermeyer noted that in the past, whether required or not, the mayor has opened up public hearings if people attend.

Mr. Seaman said that Peterson is fine with the public hearing being reopened, and acknowledged that there were some residents participating in this meeting via Zoom.

Attorney Loose noted that whether or not they have a specific public hearing, those residents would just come and talk during the public comment period.

Council Member Zander asked if the public will be notified that this will be on the agenda that night.

Attorney Loose said that if this is noticed as a public hearing, then yes, those notices would be sent out.

Director Schaefermeyer said that when an item is tabled they don't always send out the new notices since it's not legally required, but that depends on direction from staff.

The council agreed that this should be noticed as a public hearing.

Council Member McGuire asked if Peterson was going to help put in the parking shown on the concept plan on the street near the park, or if that was leftover from a previous site plan.

Mr. Seaman said it was leftover from a previous site plan, but that is something that can be looked at and discussed internally. They are going to do the flashing crosswalk, but they will get back to the city regarding the parking spots since the dynamic has changed and they had to lower their number of units.

Mayor Ramsey thanked Peterson for their great work. The council and staff agreed with the efforts and support this idea.

Council Member Harris suggested discussing the Dowdle puzzle opportunity.

Mayor Ramsey said she and Gary had a great meeting with the Dowdle company, and the city has been looking for a mural piece to be a photo spot for a long time. She likes this idea, and she has only spoken to a few other places that did this in the state and they all made their money back very quickly, plus a profit.

Council Member Marlor asked if they could sell them at Summerfest?

Council Member Zander noted that they would have to book June now if they wanted to sell these at Summerfest.

Council Member Shelton wants to see the math on this, as they did just raised taxes,

Mayor Ramsey said that she and Gary were comfortable doing this, because there would be a return on the investment.

Manager Whatcott said that they have proven not one city doing this has lost money. His recommendation, because of the higher amount, was to discuss this during their budget/strategic planning process.

Council Member Zander noted that if they are doing it, they should be intentional about it and possibly wait.

Manager Whatcott said that if they wait a year they won't be in the 250 year anniversary. He is not overly worried about finding the funds, and it could a great art project from the city's standpoint with the big mural.

Council Member Zander said that if they allow businesses to sponsor this, they could pay to be in the puzzle and cover some of the costs.

Manager Whatcott said they do have some advertising dollars in the RDA fund, and some of that could be used to help with this. There is also an a la carte menu for items, so they can look through everything and see what they really want.

Mayor Ramsey said people who live in the west section of South Jordan love the history, and those in Daybreak love where they are.

# Attachment 3

#### G. Action Item

**G.1.** <u>Resolution R2022-27</u>, Appointing members to the Senior Advisory Committee (*By Director of Recreation Janell Payne*).

Director of Recreation Janell Payne noted that at the last study session the council spoke with Cheryl Staley regarding her application for the Senior Advisory Committee.

Council Member Shelton motioned to approve Resolution R2022-27, appointing Cheryl Staley to the Senior Advisory Committee. Council Member McGuire seconded the motion; vote was unanimous in favor.

#### H. Land Use Items

**H.1.** Presentation on Resolution R2022-03, Resolution R2022-04, and Zoning Ordinance 2022-01-Z all related to Harvest Point West proposed development (By Director of Planning Steven Schaefermeyer and Peterson Development).

Director of Planning Steven Schaefermeyer noted that there have been some recent changes from the applicant, and he will leave it to the applicant to explain what their current proposal is. This is an application from May 28, 2020, it was a proposal to change the land use to allow residential and that is on the agenda tonight as well as changing the zoning for this parcel to residential multi-family planned development. The planned development provides some flexibility and also requires a development agreement, which is the third thing on the agenda that will be before the council tonight. The planning commission held its first public hearing on May 11, 2021, and based on what the applicant was providing they decided to table the application to give the applicant and staff an opportunity to sit down again and look at the project. They then approached the planning commission during a second public hearing on October 26, 2021; the planning commission forwarded a 5-0 recommendation to not approve the application. The planning commission does not approve zone changes, they are simply a recommending body, and that recommendation is something that the council can choose to follow, or not to follow, it is not binding. After the planning commission meeting, the developer provided staff a development agreement. Once staff had their proposal for what would go into that development agreement, they prepared the application for the February 1, 2022 public hearing before the city council. The applicant chose to pull that from the agenda and meet with City Council during a study session, which is a meeting that happens before this general City Council meeting. No decisions were made during that meeting, and no revisions to their proposal were made during that meeting. The public hearing tonight is to consider their application. Staff didn't receive anything until Wednesday of last week and at that point they had finalized the memo and attached the staff report from the February 1 meeting because that was the information they had. Soon after they finalized that memo and attached the staff report, they did receive a presentation with a couple of the options and changes to the project from the developer. They were able to include those in the packet so members of the public have had access to that and that has been in the public domain since the end of last week.

**Jeff Seaman (Applicant)** Barrett Peterson wishes he was here, but was unable to attend. It has been since May of 2020, so they are coming up on two years with this and it has been a

South Jordan City City Council Meeting May 17, 2022

process. Overall, with the cooperation and collaboration with the public, staff and the council, they have made a number of revisions to the project that they think are outstanding. He reviewed his prepared presentation (Attachment A) which is pretty much the same thing that was shown in the work session. On the screen from his presentation was Harvest Point West, the tax parcel, and they propose to have 28 for sale townhome units on there. This originally was an Albertson's Grocery Store, Peterson Development developed the land and sold this parcel together with another parcel that was going to be a fuel center for Albertson's; Albertson's closed shop and moved out in 2009. Had they stayed there, the pad they are talking about today would have been a junior anchor tenant that would be vibrant and they wouldn't be in this situation dealing with this property right now. On September 15, 2020 they had a work session meeting, and they shared two different proposals initially. They proposed six office condos and 30 townhome units, and then a different proposal of a 39 unit large condo building. It was interesting to get the feedback on that, after which was that there was a lack of street presence along Harvest Point Drive. They heard from council, staff and neighbors to turn the townhomes to face east and west with north/south alleys, address or get rid of the paseo between the townhomes and the current residents as there was a big concern about privacy, address the landscape and open space, parking and lack of parking, traffic, density and land use. Their revision took and addressed each one of those concerns, with the exception that they didn't abandon the project, which is what the community wanted, but they felt they were entitled. They had been marketing this property for many years, there is not a lot of commercial uses that can go in there. Part of the reason is the location, it's set back from 10400 South and retail doesn't like that, they want the street presence. Also, they had suggestions for office or other uses that don't require such a street presence. They are not able to do that because there is a development agreement with the owners of VASA, they will only allow certain uses there and office is not one of them. They do allow, and have given Peterson preliminary approval, to go ahead with townhome use there. For them, this would be 28 units that can go to VASA, as well as the Dominos, Roxberry and Code Ninjas which they own as well. These are three bedroom units, 2100 square feet, two car garages and two car driveways. City code requires on multi-family lots 2.5 parking stalls per unit, and off the bat each has four private spaces for their use, together with 29 parking stalls throughout. This is adequately parked, which avoids some of the problems that have happened in other nearby developments. Furthermore, there is overflow parking space that is part of this tax parcel that could be used by these residents or their guests. They matched the setbacks from the existing neighborhoods at 25 feet from the back of their house to the fence line, and these do the same; they also matched the height requirements. He showed again the renderings in Attachment A, including a 1000 foot view of how this would fit in with the existing neighborhood, transitioning from the single family homes to the more commercial. He also showed pictures of the elevations, a modern, clean look that would aesthetically add to the community. In the rear they are alley loaded, that's where the garages are. In comparing elevations between the single family homes that are already built, he showed plans from the city showing the maximum height was not to exceed 35 feet. The typical home along that road is 28 feet 10 inches, the roofline elevation in their project is 29 feet 7 inches with the architectural amenity that is bumped up to 33 feet 9 inches. He showed the typical floor plan with garages and a living space on the main floor, the second floor would have an open kitchen and living/dining rooms, and the bedrooms are up on the third floor. These will have three bedrooms with 2.5 baths. He showed an aerial of the setbacks, along with their site plan zoomed in so you can see the 25 foot setback is consistent

with the neighborhood. As part of this they understand landscaping is a big part of privacy. One of the ways they addressed the privacy for the neighbors, as it's understandable that no one wants a building looking down in their backyard, was that any of the units that are adjacent to that property line will have elevated windows that allow sunlight to come in, but don't allow the residents to peek out and look down into backyards. Together as part of this development they commit to installing a flashing crosswalk from the corner of their property to the park, this will slow down traffic and provide safety for the kids who would be attending the park. When you compare 28 townhomes versus general retail, those townhomes would generate 73 traffic trips per day; this comes from the Institute of Transportation Engineers. Regarding the density issues, an article from May 5, 2022 in the Deseret News has a headline reading "we are our worst enemy when it comes to solving the housing crisis." In that article, the expert says the biggest obstacle to more housing is us. We keep having kids, but when obtainable and affordable housing is proposed in our neighborhood we scream and shout, and that mentality is robbing our kids of a stable financial future. Furthermore, the Kim Gardner Institute up at the University of Utah did a study that showed in Salt Lake County, high density housing does not affect the values of the single family homes surrounding it. Looking at the density issue, if we were to look at other projects that the city has approved, just taking into account their townhome area, Bingham Point versus Rushton Meadows is 11.34 versus 15.43, but they get away with it because they have more space and are able to spread out that density with single family homes. If you compare Harvest Point West, and you are only looking at the buildable area which is 2.5 acres, it comes out to be about 11.2 units to the acre; however, if you compare the whole tax parcel, which is what is done in other subdivisions, it brings that number down to 8.86 which is fairly close to what has been approved before. Staff has recommended that the developer do something to address the parking at that park, the neighbors have seen it and know about it. Option 1 says that with approval of 28 market rate units, Peterson will contract and pay for Items 1, 2 and 4 on the city's infrastructure wish list. Item #1 on the list is widening the road for street parking, which would create a number of parking places that are off the road and he thinks they are looking at about eight stalls. Item #2 would stripe the center median from the park, all the way to South Jordan Parkway. Item #4 would be removing that waterway, and from what he has been told that waterway creates a dip so traffic coming in and out of that intersection slow down to manage that. Removing that waterway would allow a more level surface so cars can get in and out easier. For those wondering why they aren't helping with Items #3 and 5, Item #3 updated traffic direction detection is something Engineer Nielson indicated the city could get a grant for, and then #5 regarding the modifying and striping of South Jordan Parkway had some other components that wouldn't necessarily affect their project. Option 2 would be 27 market rate units and one workforce housing unit; Peterson would provide one workforce housing unit on its dime. This means that Peterson would provide to the first responders and community teachers, police officers, city employees a unit below cost; not only would they not be making a profit, but they would be losing money to provide this housing for those mentioned. They would also pick up the tab and commit up to \$100,000 for participating in the on street parking to alleviate the parking at the park. Mr. Peterson also wanted him to introduce another option tonight, which would be 26 market rate units with two workforce housing units. They envision these units selling between \$525,000 and \$550,000 as that is pretty typical for what is listed on the MLS right now for 2100 square foot townhome units in South Jordan. With the affordable housing component of that, these affordable units would be selling between \$350,000 and

\$375,000; Peterson would pick up the cost of that. They want to step up, they want this project and this allows the city to see the economics of what the developer would be contributing and helping out with the city. There is a lot of different input on this, some of the council and staff want more infrastructure, some want more affordable housing, and after the public comment period they would be happy to discuss anything else if there is an alternative that is presented to marry those two; they are willing to chip in an amount similar to what they have described here to make that happen. This has been a long process, the collaboration between all of the stakeholders has definitely helped this project become a lot better. South Jordan is definitely a place that people want to live and this parcel sadly has had a tough time under a commercial designation.

#### **H.2.** Public Hearing Resolution R2022-04.

Attorney Loose noted that we will have the two public hearings, then the council will vote on the development agreement first so the applicant is locked into what they've promised before getting the land use and zoning.

Mayor Pro Tempore Marlor opened the comment portion of the public hearing.

**Jeff Mathers (Resident)** is opposed to the zoning change and development of that property into multi-family. He was also opposed to that change in the last two meetings, and he will continue to be opposed to that change for as long as it takes. He doesn't feel that the project offers any benefit to our community. He thinks it's a big benefit to Peterson, but not to the citizens and taxpayers of South Jordan. That was community and commercial zoning, and we seem to be losing more and more community space to developers, and he is desperately trying to hang on to something that was originally designated for the community and should remain for the community in his opinion. He wasn't sure how his neighbors felt about this whole issue, so he took it upon himself to find out and he put together a rudimentary petition (Attachment B). Last Sunday he started knocking on doors with his petition and talked to people between 3:00 and 5:00 p.m.; he visited 30 residents in two hours, and they were just homes on his street because he didn't have a lot of time. There are 255 houses in that community, he interviewed 30, so it's less than 10% sample but it was on one street and on that street it was 90% against this project. Of the 30 visited, 28 people were opposed to the zoning change and signed the petition, two were indifferent, and one of those two was a renter. For those who weren't home or didn't answer their door he left a flyer on the door which included a copy of the public notice and map he received in the mail, plus he encouraged them to attend this meeting. If they were unable to attend he encouraged them to respond to Planner David Mann on Monday, no later than 5:00 p.m. He gave the petition (Attachment B) to the City Recorder and read the statement from the petition that was submitted, he then indicated that he had more to say.

Mayor Pro Tempore Marlor responded that he had already passed his three minutes and asked him to condense any further comments as much as possible.

Mr. Mathers understands Peterson's position, he knows it's a valuable property, and besides the purchase price he knows there is additional property taxes, insurance and maintenance

with no ROI. It is zoned community and commercial, and when he talked to these people he asked them what they think about something being built there. They responded that they weren't opposed to Peterson developing the lot, that's not the problem. They want to keep the existing zoning as community and commercial. He asked them what they'd like to see built there. They responded a sit down restaurant like Red Lobster, Olive Garden, or even an ACE Hardware, laundromat, dry cleaners or a pharmacy. The most popular response was, and Peterson won't like it, a picnic area; turn it into a dog park with a parking lot for people going to the playground with their kids, so they can park there instead of on the street and make all that street parking not allowed. They just want Peterson to be a partner, build something beneficial to both their company and their community. With so many members of this community having attended multiple planning meetings on this very subject over many months, and years, and having voiced their objections each and every time, it should by now be painfully obvious to everyone in this room, especially to Peterson Development and this planning commission, that they, the taxpayer residents of South Jordan do not want a residential subdivision being built on this lot, not now, not ever.

Robert Hilsinger (Resident) has property that faces this empty lot, and he agrees that something needs to be done with it. One thing that has not been addressed, that he sees every single day, that daycare right there has cars lined up along that lot to pick up their kids. This is another issue, if the proposal is going to have their traffic exit into that area where the cars line up; it is going to create more problems for parents trying to pick up their kids from that daycare as well. The increase in kids in these residences will mean more kids at that park, and that will create more hazards of someone getting run over. He sees people driving down that road and accidents of people pulling out of that shopping center area from traffic coming down from the residential area to the south. He just thinks having more residential is going to create more problems than it solves.

Wayne Hummer (Resident) agrees with everybody who has spoken. He thinks putting multifamily residential in the area, since they have had major problems with traffic already, adding more parking and making the road a bit wider so they can put more cars down the street is the wrong thing. He doesn't think anyone here would be against having a sit down restaurant there or something like that, it's not a constant thing like you will have with multi-family dwellings and all these people around. There would also be more people crossing the street as well, he just thinks it's a big safety issue and it's going to cause a lot more of the parking problems around there. On 10400 South right now, as was said, people are parking out there because both neighborhoods have restrictions and you can't park on the street. If you have guests, they have to park out there. A lot of people now are trying to use the exit in his neighborhood on 4000 West but you can't get out of there either because traffic is all the way backed up on 10400 South and they are backed up on 4000 West too and you can't get out either way. He thinks it will cause a much bigger problem if they put multi-family residential in there.

Elliott Scales (Resident) said that thinking more about it, if the solution that Peterson is proposing is to narrow an already narrow park to allow for four or six more cars to park on the side of the road is done, and the development is going to happen, he asked they not mess with the park any more than it is already going to be messed with having additional buildings, people and cars. Everyone will have to come to terms with the fact that the \$100,000 solution

to put four to six cars there is just outrageous, then they are taking all the space away from an already narrow park. If they could thoughtfully consider where those go, that would be really important. Putting a flashing yellow light is not going to keep kids safe, it is going to help but he doesn't think it will be the solution. He asked everyone to picture their own friends and family members' kids being there. He doesn't know how it all works, but he thinks these things can be impactful and he appreciates the opportunity to be up here and voice his opinion. Seriously, a \$100,000 solution to a traffic problem isn't something he sees solving anything, but he is sure there is plenty of information out there to say otherwise, so he can respect that because he doesn't have any sort of information to cite or statistics to give, other than just please think of some practical and safe solutions for the community so they cannot be bitter about when this inevitably is built and they can understand they are going to be their neighbors too and a part of the community. For goodness sake, please don't claw into the park that's there right next to a canal. He confirmed the light is off at the corner and off at night all the time, so you can't see and it's a busy area.

**Jason Butterfield (Resident)** noted that his comments have been prepared for months, and were ready for the last time this was going to be on the agenda and then it was pulled at the eleventh hour. There have been some changes, this feels like a bit of a moving target, but he feels the spirit of his comments are still relevant and applicable, so he hopes they are taken in that context. The purpose of a planned development floating zone is to advance a public interest. It can be applied to address a unique situation, convey a substantial benefit to the city, or incorporate design or uses that represent a significant improvement over what could otherwise be accomplished. As a property owner, as a father, as a member of the public, and as a neighbor he just wants to state that the proposed rezoning does not advance their interests. It doesn't address a unique situation, the only thing unique about the situation is the applicant's ongoing insistence that it should be permitted to classify the nature of its investment to maximize its own profit and that others should bear the burden for them; it asks him to subsidize their enrichment. It would be akin to the applicant purchasing an equity on the open market, and then after the fact, asking others to underwrite the difference in the price between the stock they bought and the stock they wish they had bought. The applicant speaks of addressing a housing crisis as though their motivation is philanthropic, but they are proposing a plan that benefits themselves first and foremost with little real thought to the externalities and the short, middle and long term that would impact the quality of life, the property values and the related interests of others. The applicant speaks of a substantial benefit to the city, and he is frustrated by the ongoing disregard of the fact that above anyone else it would be the applicant who would benefit substantially from any proposed rezoning. The benefit would come at the expense of residents and neighboring property owners, any benefit to the city therefore would necessarily also be at the expense of current residents of the city; that seems like an obvious conflict of interest that speaks for itself to him. Rezoning would not significantly improve what could be accomplished by standard current zoning, it would be a deterioration in quality by invading privacy, causing congestion, increasing street level parking and inviting nuisance. Anyone who has a security camera or video doorbell knows that increased street parking invites criminal mischief in the form of vandalism, theft and the like. The proposal would shoehorn densely packed dwellings into a vacant lot, in a matter inconsistent with density approvals in the city and contrary to the purpose of a planned development floating zone. It would be an awkward appendage to commercial property for the

benefit of the developer alone. The property has been commercial for years and remained commercial in the latest reiteration of the future land use map adopted by the city council in 2021. The applicant invested in commercially zoned property and should bear the risks inherent to such an investment. The applicant's proposal wouldn't increase public benefit, it would increase public burden for its own private benefit. It wouldn't be the highest and best use of the property, it seems like the applicant is only concerned with the highest return on its investment and the best use of the property for its own profit. Efforts to address their concerns have been secondary always to the applicant's self-dealing expectations, that the neighboring property owners should somehow mitigate the fact that market conditions have brought to bear some of the risks inherent in its investment from the outset. The applicant, citing an unnamed expert, said that waiting for professional office space to materialize would be a train wreck for a developer; it seems to him instead that the applicant is proposing to strap neighboring residents and property owners to the metaphorical train track, enriching themselves and leaving the residents to their fate.

John Byer (Resident) opposes this development taking place in regards to everything that was said before he was here. He has lived in the area for over 17 years and he has seen growth go in there; it has become such a nuisance traffic-wise in that area right now. The development that has gone on in there now has gone way far ahead of safety concerns and safety issues. It is unbelievable how much traffic is on 10400 South now, and the light that was put in by Neilsen's has just created havoc for traffic in there; if you add more residents in that particular area there it is just going to compound the problem. As far as he is concerned, that area right now, the way it is, is enough. There is a nice park there for people to enjoy, but when you put that facility and buildings in there, it will just add to congestion and he thinks it will create a lot of issues and he totally opposes it and doesn't think it's a good plan; he doesn't agree with it

Mark Nelson (Resident) said many of their neighbors couldn't be there, or couldn't comment tonight due to this time of year and the family and school situation going on. Many of them have said they built their homes at this end of the neighborhood based on the fact that the master plan is there and South Jordan has always been known for its roles in planning and it's concerning that might be changing after this being a commercial project for so long. He agrees with everything else that has been said here. They have had four neighbors move in the last six months and one of the main reasons they heard from them is that if that's going in, they're out. After two years of waiting they are hearing that more neighbors are moving and they have great neighbors at that end of their community that they would love to keep. One other thing is that they feel it is a lowering of their quality of life just so we can fit more people in the valley and in our community and area. Now that 10400 South is done, he can be 12 cars back from the light, right by the park some mornings trying to get out of there and there are still people going straight across 10400 South into that old neighborhood across the road, and if one person is sitting there waiting you could be 12-14 cars deep getting out of there. Adding these 28 units is just going to compound the situation. The walkway that they have right now between their community and the business section is for them, it is of value to them to use the commercial project. They feel if that goes in, there will be five condominium doors right there on the opposite side of those homes across that walkway which just brings traffic into their community. If there are no parking spaces there, they will park in his community. Many have

asked why not a bagel shop, a Swig, a coffee shop as so many of them stop at those places in the morning. It would be busy at times, but businesses have hours and they don't park in your community after hours.

Mr. Safeudien (Resident) was at the gym while participating via Zoom and had a bad connection. He gave an example of when Bangerter brought the bridge construction, but we were unable to understand what the rest of the example was. He noted that you wouldn't believe how much traffic they have in their community every day since 10400 South was opened again. During the rush hour, it's unbelievable traffic almost from 11400 South to 10600 South, completely blocked with cars. Can you imagine adding more residential areas to the community; it is going to be overwhelming during rush hour when you have kids' busses and everything else. He checked the city's master plan before purchasing his home and he made his decision based on that.

Tricia Martindale (Resident) seconded everything Mr. Butterfield mentioned in his comments, but she really has a question for the city council, and that is how many of them have been out to her neighborhood and observed these conditions that they've been telling the city about for two year. She doesn't know if they've been out on a summer night when Neilsen's is overflowing with cars, and cars are lining the streets parked, and people are coming out of the commercial area; it really is a concern. She knows they have heard these comments over and over, but she wanted to make sure they had been observed because they observe them every single day as residents. They deal with this traffic and they see when cars are lining the streets, and other cars are swerving around them trying to go faster because they are annoyed by the backed up cars, only to slam on their brakes as little kids are darting to their cars from the park and it really is a danger. She feels that the number one priority of the city should be the safety and concern of their residents. She appreciates the council for observing the situation, and she recommended they do so until they make their final decision.

Jill Lash (Resident) has five young children, so she was unable to be here tonight in person. She agrees wholeheartedly with Jason Butterfield and she guesses she is also contributing to that increasing problem of procreating many children that Peterson Development mentioned. She is trying to raise her family here in South Jordan, they moved here over six years ago, built a home here and established it as a hopefully long term place to raise their five children. In the last six months they have had six to seven single family home residents sell and move out of their neighborhood; a huge contributing factor to that she believes has been the increased traffic, both along 10400 South and Harvest Point. Since this all began two plus years ago there have been several more single family homes developed and built in the area, not just in Rushton Meadows. She agrees 1000% with everything everyone has said, they are not going to give up on this. They know Peterson wants to develop the land, they don't want to lose money on it, but it's not the right decision to increase traffic and safety concerns for the residents who have chosen to put roots down in this area. She believes she is correct in stating that neither partners in Peterson Development live in this community, so frankly to them it's not as big of a concern. They used to frequent the park a ton when they moved in, and they frequent it less now due to the growing concerns with traffic. She doesn't feel comfortable with her older children going there alone on bikes and they are ages nine and eleven. She doesn't feel comfortable sending anybody alone across that street, and that concern only will

increase with residential development in that area. She also has concerns about that walkway that joins the commercial area near VASA to their neighborhood. Like the previous commenter said, the commercial business doesn't have overflow into their neighborhood after business hours. She is personally concerned about, even though there are four parking spots per unit, people not using their garage spaces and then overflowing when they have guests into their neighborhood and having parking along that walkway. That walkway is frequented to get to UPS and VASA and other things, if there are cars parked along there and backing out, that will increase the danger significantly as well. Finally, they have also been patrons of the Puddle Jumper preschool, it has been a huge successful place for many residents in not only Rushton Meadows but in the South Jordan community and she knows their pick up and drop off would be significantly affected by a residential area such as this.

Mayor Pro Tempore closed the public hearing.

Director Schaefermeyer noted there were three emails from the public received before the meeting in regards to this issue (Attachments C, D and E).

**H.3.** Public Hearing Zoning Ordinance 2022-01-Z.

Mayor Pro Tempore opened the comments portion of the public hearing.

**Jeff Mathers (Resident)** asked Peterson Development if there was any possibility they would entertain putting something else in that spot, such as a coffee shop, an ACE Hardware Store, a dry cleaner; something their community would appreciate and could partner with them on.

Mark Nelson (Resident) a lot of people have said that this piece of land has been left as pretty much a theoretical donut hole in our community. Eight years ago Rushton Meadows was approved, they had the park approved, Neilsen's Frozen Custard was approved, the AutoZone went in; there were multiple opportunities years ago to change this to something else and give the residents living there the opportunity to look somewhere else. That's the feeling people are getting, that they have this donut hole of land and the chances have kind of passed to change it in everyone's opinion and they'd like it to stay what it is now because of all the development that's happening with it.

Brooke Shaver (Resident) noted that she has lived here for almost seven years and has seen different community things going on in our neighborhood with the expansion of Bangerter, they have parking permits in a non-HOA community, and now this Peterson Development. She would feel terrible not expressing her opposition of this project. She just wants to be with her community members in Rushton Meadows and she appreciates those from Sage Vista the townhomes, and others. The thing she wanted to point out is that when the Rushton Meadows was first proposed to be developed, it was told to them by staff that they wanted it to be all townhomes and all apartments; that was denied because of a density issue back in 2013 or 2014. In 2022, density is still an issue today. She can't imagine having the city council or planning commission say that to solve the density that was opposed in those years is now approved. She was also reading the planning commission's response, and they stated that they believed adding housing to shopping centers should be a part of a larger redevelopment strategy, rather than just

adding housing to a vacant parcel or empty space within shopping centers; she agrees with the planning staff who stated that they agree something needs to be put here, but not this high density problem that is going to add to the problem. She loved reading the vision statement today by South Jordan City posted on their website, "we are a family oriented community" and she hopes today that the council hears the voices of this family oriented community in keeping this community safe and at a density that is safe.

Mayor Pro Tempore Marlor closed the public hearing. He noted they have heard loud and clear that there is a lot of angst and concern about traffic and congestion. He asked staff what they can do about traffic and congestion, and does this particular proposed development contribute to that problem.

Director of Engineering Brad Klavano said that traffic is a tricky thing. Obviously, most commercial items that would go in here would generate more traffic than these townhomes overall. The townhomes are projected to generate about 208 trips a day, which means about 20 in the peak hour. It is really not a significant amount of traffic when you think about the existing 1500 cars on there now. Council Member Shelton had asked previously about the level of service for that road, and if you look at it north of the townhomes as a residential street, it is a level of service D and it would continue at that, even with these townhomes. If you look at the section more as a collector, as there are no homes on it with a few business accesses, then it would be a fairly good level of service; it just depends on how you look at it. Over the years they have heard concerns about the park and the parking in front of the park, that's why a year ago the traffic committee recommended they "no park" the east side of that road which does give more room for cars to get through there. They have looked at options of moving the curb a little bit west to provide some pocket parking, to create a little bit wider road through there, and that's one of the options that Peterson had proposed they would pay for. Traffic is a concern there, and at times Neilsen's can be a problem, but it's like everything else where there are times where it is an issue and times where it flows well. There have been some issues there over the last two years obviously with the construction of the interchange at Bangerter; that is wrapping up and they should be taking down the construction signs soon. The existing land use would, in theory, generate more traffic than these townhomes on a daily basis. However, as stated, they generate differently depending on what the commercial use is.

Mayor Pro Tempore Marlor asked if it was a restaurant, would that be better or worse; he thinks some of the restaurants that were mentioned would be open well into the evening.

Director Klavano said they would generate worse traffic, especially in the P.M. peak hour depending on what type of restaurant it is. It is hard to say with commercial because there are so many types of uses that could go in there.

Council Member Tamara Zander noted the east side of the road is where the no parking is, and asked if the east side is staying as no parking does that mean they're talking about opening up additional parking on the west side.

Director Klavano said the idea was to push that curb further west and create pocket parking which would widen the road, but that would also increase the speeds along the road.

Council Member Zander brought up the traffic at Neilsen's, and asked if there is anything in the proposal that was asked of the developer that would help these neighbors not feel that congestion from Neilsen's.

Director Klavano said that nothing they have proposed would change that. They are constantly talking to Neilsen's to try and do things differently, and he thinks they have made some changes to make it better over the last year or two, but there are certain times where it creates a little bit of an issue.

Council Member Zander noted that during the study session they discussed the two lanes coming out of Harvest Point that go north, one with a left turn option, and the other is a straight or right turn option. It was said that staff didn't feel another right turn option would be that beneficial, yet some of the residents here tonight said they can be backed up as far as 12 cars to try and turn right; maybe that is something that would be more beneficial than what they discussed.

Director Klavano said that it wouldn't hurt to do it. When they did their study, they sat out there during both the morning and afternoon peak, to determine how many cars are going which direction. For example, they observed in the morning peak 65 cars going left, 11 went through and 94 went right; eleven in an hour is not really too significant. If you happen to hit the light when the one car is wanting to go straight it might back up momentarily. During the afternoon peak, it was 109 going left, only one went through, and 85 went right. The right turn pocket would be a very significant proposition because of the pond, the utilities, the signal poles; it is not a cheap solution to do that, and he doesn't think it's a significant benefit for the cost.

Council Member Patrick Harris asked what the staff's recommendation was for this project.

Director Schaefermeyer said that the staff's recommendation was in-line with the planning commission to reject the proposal. There are now three options being proposed, however when he looks at those three options he doesn't believe they change staff's recommendation.

Council Member Harris said that in the work session, it sounded like the developer's interactions with staff were less than what they would usually see or prefer. He asked what staff's recommendations would be on what is being proposed to make it a better project.

Director Schaefermeyer struggles with the idea of adding housing to an existing commercial development without re-thinking the commercial development. We have heard it from many developers that commercial is just hard to do. We have some examples, one right by City Hall, of a successful commercial development that has been able to fill up. Regarding other areas, they've talked about Smith's, and also the neighborhood Walmart, which is an example of having at least two different groups that he is aware of proposing to buy the building but not needing all the parking and asking if they can throw up townhomes. Once you get residential, you don't get the commercial back, so he thinks we need to be really thoughtful about it. We tried to be thoughtful early on with some of the comments for this project, and to the developer's credit they have made some changes to make the housing portion more palatable. Obviously, as density goes down, there is more that can be done with stepping down units and some of that had been discussed in the past. There is still some concern about the conflict between the existing

commercial uses and the townhome project.

Council Member Harris asked what staff would consider the density on this project to be.

Director Schaefermeyer would base it off the developable property, which is the 2.5 acres, and equates to near 11 units per acre. Where the city has included commercial pieces of property in the past, it was because something was happening on that commercial piece of property. This is an oddly shaped parcel, so the density question is difficult regarding how it is calculated; but, in the end it is just numbers, and he would love to get to design, but he doesn't think they're there yet. Traditionally, they do not include the parking lot as having any relation to what's being developed, whether included with the HOA in the future or not.

Mayor Pro Tempore Marlor asked, if there is deeded property and it is outside of the developed area, but part of the development, would staff agree that it's part of the development.

Director Schaefermeyer said that sure, in the traditional sense they take a very simple calculation of whatever property is included and add it there.

Mayor Pro Tempore Marlor asked what that density would be.

Director Schaefermeyer said that is about 8.8 units per acre.

Mayor Pro Tempore Marlor asked if this parcel was developed as residential, what would the developer have to change to get staff's approval.

Director Schaefermeyer said there were comments provided early on, and it is really difficult after providing comments and not having much interaction to design on the spot. He thinks staff provided some pretty good comments about looking at the benefit of the PD zone, and he was the one that brought up the condo idea because the parcel is small and they are limited; there is only so much that can be done given the density and the shape of the parcel along with the relationship to the commercial piece. That is also why part of the recommendation is that the land use shouldn't change from commercial to residential. If it does, he was the one to suggest looking at a different product pieces where they could have more flexibility; buildings could be stepped, parking could be arranged differently. Peterson brought that as an option, but it really wasn't ever a valid option. To be able to address these issues, it requires a dialogue that just hasn't occurred.

Council Member McGuire noted that a resident had a question about whether Peterson Development would entertain any other ideas for this parcel.

Mr. Seaman said yes, Peterson Development has brought in commercial to this area. They brought in Costco, a lot of the in-line retail; they have contacts in the commercial world, and uses they have tried to find for this location. What they are hearing from those contacts is that because of this location, how it sits away from 10400 South and doesn't have the street presence, it has more of a residential feel to those commercial uses. It's not that they're anti-commercial, if it was up to them it would have been developed as commercial a long time ago. Part of the

reason it's coming before us now is because the pad on the east side of the VASA was also a junior anchor pad, and that would have created a synergy for the center that drew people there. That got taken out with the Bangerter expansion, and that was one of the catalysts for applying right now for this change.

Council Member McGuire asked about the junior anchors on the east side, why couldn't those have been relocated to the Harvest Point side.

Mr. Seaman said it is the same reason as before, when commercial tenants knew that Bangerter was going to expand they were hesitant, they didn't want to move in and invest in that location. Losing that synergy, another draw to the center, essentially wiped this other pad out.

Council Member McGuire noted that Peterson was willing to front the workforce housing, and he asked to what percent they are looking at.

Mr. Seaman said it depends on the density and the overall project. Essentially they are saying that they would go up to \$400,000 and the city can decide how to spend that, whether it be infrastructure to help the existing neighbors with traffic calming measures, creating a right turn lane out of Harvest Point on to 10400 South, or using those funds for workforce housing; they are open to any of those ideas.

Council Member McGuire asked Director of Commerce Brian Preece if this was going through the RDA with workforce housing, what percentage of AMI would they have to hit to calculate that number. Then he wanted to ask Peterson if those numbers work out for them to make it truly affordable housing.

Director of Commerce Brian Preece said that there are different rules with the RDA money. If it is within a project area, those rules are less strict than if it is outside of a project area where the money was generated; this is outside a project area, so it strictly has to meet 80% of the county annual moderate income (AMI) or less.

Mr. Seaman said that currently the AMI is \$92,000, which means about \$73,000 would be 80% for a family of four.

City Manager Gary Whatcott added that there is also a delta they are trying to meet. There is the market price of the house, and then what a person could qualify for at the 80% AMI; whatever that number is, versus the market rate, that is the gap we are trying to fill.

Mr. Seaman said they will be listed between \$525,000 and \$550,000, so they calculated the workforce housing sale price as between \$350,000 and \$375,000.

Director Preece said the last project we did was about \$325,000 and that was about a year ago.

Mr. Seaman said that's about \$200,000 per unit, and that's why they are suggesting two units with this density.

Director Preece noted that those percentages and numbers for AMI are set by HUD.

Mayor Pro Tempore Marlor asked if that is in addition to the option 1 where they would cover list items #1, 2 and 4.

Mr. Seaman said this is a separate option, it is not in addition to those items.

Mayor Pro Tempore Marlor clarified that they are saying they are offering \$400,000 total, regardless of the option.

Mr. Seaman said that once they pass that amount, it's no longer a viable product.

Council Member Zander asked staff what that \$400,000 budget would do for the traffic calming, parking, etc.

Director Klavano noted that taking out the waterway/valley gutter and redoing that intersection already has money budgeted towards it, they are already out to bid on it right now for later this summer. His preference would be to take the money, use that to help pay back that project, and then hopefully move the curb back and create some of that wider parking, see how far that goes.

Mr. Seaman referred to his presentation (Attachment A) with the estimates from the city, went over those amounts for the different traffic projects.

Council Member Zander said they talked about a crossing area, and lots of moms and families commented on children in the street; she asked if there was an option for a flashing crosswalk in his plan.

Mr. Seaman referred to Attachment A, it is proposed for the northwest corner of their project going into the park.

Council Member Zander asked if people from Rushton Meadows can walk past the east/west facing product, get to the corner there before they are into the commercial, cross over safely and get directly to Rushton Meadows. She also asked if the walkway would be raised, striped, etc.

Mr. Seaman said it was originally proposed to be raised, but they were given feedback that raised was out of the question because of snowplows; they are happy to do a raised if needed, but it would definitely be striped.

Director Klavano said it would be a rapid flasher, like others all over the city.

Council Member Zander asked about widening and creating parking, where would that happen in relation to this project.

Mr. Seaman pointed that out on his map from Attachment A.

Director Klavano said it wasn't done right in front of the park because they wanted to leave a gap

there. The additional parking would also be more than the four to five stalls that have been discussed.

Council Member McGuire noted that the widening could be a double edged sword by increasing the speed. There is already a speed issue, and he thinks about the streets in Daybreak where parking is common on the street and slows down traffic overall.

Director Klavano said that's correct. The parking does create some problems up in Daybreak, but unlike the rest of the city, they never get speeding complaints on the residential streets. When you widen this and move the parking over, it will create a bigger road. They thought about doing part of the striping to help calm some drivers, but that's the fear of widening the road.

Mr. Seaman said the townhomes facing the street are typically an effective traffic calming measure as well.

Director Klavano said that homes facing the street are also a traffic calming measure, which is a goal of just calming around 85% of the traffic; they will not be able to calm 100% of the cars.

Council Member Shelton noted that Peterson made a comment that VASA won't allow office, and he is intrigued by that comment, how does that work.

Mr. Seaman said when the group bought the VASA property, they inherited the superior owner rights that Albertson's required when they went in there. Peterson has to get their approval in order to do office, and they have indicated that the group owning the VASA building will not approve that.

Council Member Shelton agrees with Director Schaefermeyer's comment, that this is an awkward application of residential; it feels awkward and it has always felt that way to him. He asked how we can put residential in, behind some existing commercial, with the idea that there will be delivery trucks, including tractor trailers, going back in there delivering paint supplies and other things.

Mr. Seaman noted that staff has discussed the awkwardness of this parcel, and that is true, but they are bound by what it is and what they can do with it. In the site plan, behind the Sherwin-Williams building it is 29 feet, which is the standard width of a normal road. It will be wider there after development than it is currently, and the trucks don't have a problem coming in there now. A semi-truck wouldn't be able to go through the residential to do that, currently they go in front of the building, along the side of VASA, and then they back in behind the building. The residential will be adjacent to where they are backing up, and he used the map from Attachment A to show where the trucks currently deliver, and where they will deliver after the townhomes are built.

Council Member Shelton asked Director Klavano if he believes a semi-truck could be in there and a vehicle could easily and safely get around it.

Director Klavano said that once they are parked, yes there is enough room to get around it. His

concern would be when they are backing up, if that is a safety issue.

Council Member Shelton agrees with Director Schaefermeyer on how to calculate the density, and he recognizes that it's an odd parcel and they want to do the best they can with it. What if, instead of 28 units they did 24 units, and the RDA kicks in money to do a few workforce housing projects. He thinks the RDA could cover the \$400,000 Peterson was discussing, essentially two units or perhaps more. The exact amount would have to be worked out between Peterson and city staff, Director Preece specifically. What if they cut down the density, the city adds RDA funds, and then Peterson uses funds to fix the road.

Mr. Seaman said they wouldn't be able to use the \$400,000 previously mentioned to do that, because of the delta changes.

Council Member Shelton noted that they are talking about taking out four units, which moves the cost down around 12% less.

Mr. Seaman said the math doesn't quite work that way. With the RDA, and supplementing that, from the developers standpoint they will break even on it and it covers their costs. They were proposing before that they would pick up the entire cost so they would be selling them below cost. He thinks they would be open to the conversation, but he would have to get numbers and come to some sort of agreement on that.

Council Member Shelton proposed arranging to put some single family homes along the backside of that, instead of all townhomes, and the RDA brings in some money. He is trying to figure out how to make this awkward residential application fit better, and he knows that traffic around there is a nightmare. He does think that the nightmare traffic is primarily related to Neilsen's and when it gets crazy there. He doesn't see 20 trips in the morning or evening completely crashing the place, it's already destroyed when Neilsen's gets busy. If there is a way to make this fit better, and do some workforce housing, then he could probably support it. However, it feels awkward to him, and it always has.

Mr. Seaman agreed that it is an awkward parcel, as it was part of a commercial center that has an awesome park right across the road from it that has sat vacant for 16 years; they wonder how much longer until they can do something, and they feel like there's a need for this exact type of housing.

Council Member Shelton knows there is a need for this, and he knows they will get a lot of grief from the legislature for not approving this.

Mr. Seaman said this is an infill project, and as a council they will be seeing a lot more of these, projects that are trying to fill this need and are awkward parcels.

Council Member Harris noted that the planning commission unanimously opposed this. Usually, when the planning commission unanimously opposes something, and the developer still wants to do the project, they get together with city staff and ask them to work with them to put something together that will be palatable to the city council that staff would recommend. They have heard

from the city staff that this didn't happen, and he is kind of curious why Peterson decided not to go down that path that is normally seen. It is rare where the planning commission unanimously says no, the city manager and assistant city manager say they are not in favor it, city staff is making a recommendation against it, and every single person during public comment was against it. Peterson had the opportunity to go work with city staff and ask what they can do to create something that is more palatable. Instead, it sounded like they targeted certain City Council members that they thought they could get to listen and ignored others. Meanwhile, they have city staff that could have worked with them to put something together. He asked why they chose to not go down that route and work together with city staff to come in with something that staff recommends approval of to the city council.

Mr. Seaman doesn't believe they targeted certain council members, he thinks they tried to reach out to all of them as much as they could. He thinks they tried to work on a project that they did see staff's comments on, and they revised and made modifications. He thinks there are some fundamental differences that they still have on how to calculate density, and they were just philosophically in two different places. Staff would rather calculate the density on the 2.5 acres, and Peterson is saying the whole parcel needs to be included. He thought Peterson communicated just fine, but maybe that's on him because he's still new to this. They have had multiple conversations with staff, and they have addressed every one of the concerns that was given to them; they totally re-envisioned the project and he thinks it's great. It's not perfect, there are some challenges and the parcel shape is a big part of it, but overall he thinks its change.

**H.4.** Resolution R2022-03, Authorizing the Mayor to sign a Development Agreement pertaining to the development of property located at 3773 W. South Jordan Parkway in the City of South Jordan; applicant Peterson Development. RCV

Council Member Zander motioned to approve Resolution R2022-03, authorizing the mayor to sign a development agreement.

Council Member Shelton motioned a substitute motion to table Resolution R2022-03, authorizing the mayor to sign a development agreement. Council Member Zander seconded the motion.

Council Member Harris asked for the purpose of tabling the motion.

Council Member Shelton said it gives the applicant and staff the opportunity to try and create a proposal that is more palatable to his taste.

Council Member McGuire asked why Council Member Shelton thinks something will change at this point when they have been working on this for two years, they knew the planning commission denied it, and they didn't make any changes; why should they continue to table it.

Council Member Shelton said he is hopeful that they have heard the message that they should be working with our staff instead of the council members directly.

Council Member Zander feels like there is a lot of mixed feelings between our council members,

and she respects all the comments. She thinks that in the study session prior to this meeting, and even in this meeting, they moved the dial a little bit talking about workforce housing, reducing the density. Those are all things that they can't come up with an answer to tonight, so out of respect, and with hope, she doesn't think this is a bad project. It could improve, Peterson could come to the table and talk with Director Preece about RDA funds, Peterson could address the concern of children behind the commercial building with the UPS store. If they reduced a few units and Peterson put a masonry wall there she would feel comfortable as a mom living in that community; that wasn't even brought up until right before this meeting when Manager Whatcott mentioned that he was worried about trucks behind the building. Also, everyone has been concerned about traffic, and a lot of the residents' concerns are valid and fair; however, she doesn't think that is all Peterson's burden. She does think Neilsen's is a problem, and Harvest Point townhomes are a major problem as they have come to the council many times because they don't have driveways, parking, etc.; that has affected the Harvest Point Community. While it isn't fair to throw that on Peterson, there are concerns. She is going to support Council Member Shelton's move to table this because she would like to see this improve; she is not ready to vote no, and she would like to see this get better. She respectfully asked the developer to spend more time with Director Schaefermeyer and Director Preece, and see what they can do to modify things a little bit as she is not opposed to this project. Regarding the suggestions of other businesses that could be put in the shopping center, every time any infill project gets brought to the table to be developed there are people against it, and she gets that because change is hard. She represents a part of the city on 4000 West where they got a Swig and a dry cleaner and Texas Roadhouse and no one was happy. This townhome development, in her experience and from where she sits, is less of a pain in the neck than those businesses would actually be for the neighborhood. She thinks the potential here is a much softer transition, rather than putting in the suggested shops because those patrons will drive up and down the neighborhood streets recklessly.

Council Member Shelton feels much the same as Council Member Zander. If you put a Swig or Starbucks in there, he thinks they would regret that, other than being able to go there occasionally. It would have significantly more impact on the traffic than the townhomes would, and he is appreciative of all that Peterson Development has done in our city. He would like to see them work with staff directly and come up with a plan, and he thinks our staff has a pretty good understanding of where the council is and what their tolerance is. He is hopeful they will come back to work with staff to find something that is a better fit for the community, but if they decide they are done and want to move on that is okay too, he is not offended.

Council Member Harris said the council is giving Peterson the opportunity to work and get this thing right. He doesn't think it's right yet, and we have heard from many that this could be better. He asks that Peterson doesn't dig their heels in and come back with the same thing that they've had for a vote, because if that's the case, they should just vote tonight; but, if they are truly interested in getting something brought in that everyone can mutually support, he is for tabling this to allow the extra time.

**Scott Howell (Peterson Development)** said that out of the 10-12 suggestions made by staff, they addressed seven or eight of them; it wasn't like there wasn't any collaboration on this project. They know the reality of what's happening with the neighbors and they respect that,

change is hard. One of the neighbors said that in 2007 the master plan indicated this would be something specific, but as was mentioned, if something like Cane's Chicken came in here the neighborhood would go crazy. The problem in commercial real estate is that they have been out there, they won't come because it's not a frontage, and that's just the reality of commercial real estate; if they could put it in the front, they would all come. He thinks that for Peterson, the council has answered many questions. The question we have is where our children are going to live. They have people right now saying they have heard these townhomes are going in, young and small families, who have saved enough money for a down payments for a starter home that is \$525,000. The way Mr. Mather's read his petition, he himself would have signed it honestly, mentioning apartment buildings and everything else; none of that was true, these are homes. His first home was a townhome, that's what he and his wife started in and he doesn't think they are reprobates; he also doesn't think they increased the traffic. What they did is they added a couple that had a child, and then another child to that community; they were the ones that started there. We are in a crisis in this state, the legislature is watching everyone in regards to these things, and they aren't being nice. He thinks they are wrong when they talk about local control, they forget that those in attendance are local. For Peterson, this is a project that will bring vitality that will bring new individuals into a community that will help drive sales tax for the citizens and the city of South Jordan. When you talk about the number of units this ends up with, that's Costco revenue, sales tax revenue that goes directly to the city; commercial doesn't do that. They didn't put commercial out of business, the consumer put commercial out of business. His wife shops at Target and it comes in boxes to the house, she never leaves the house; they get Amazon packages every day. When he asks her why, she responds that she doesn't want to jump in the car, pollute the air, use gas at \$5 a gallon and drive to these places; it's just a different world we are living in today. They appreciate the City Council, the offer and the council can be assured that as soon as they can they will be in staff's offices to sit down and go through every single item. He does not want this council to think that Peterson did not participate, it's wrong to make that assumption as they have talked with staff, shown by the work on the heights. They talked about putting up a masonry fence, they have children as well and they want them safe; they are not trying to have some kind of community that wouldn't recognize the safety of the families. They have been out there, he has pictures of that community, and he can't believe there has not been a pedestrian right of way with flashing lights; they have committed to do that and want to do that because they want a safe community. On the parking strip expansion idea, they actually started with about 14 stalls.

Council Member Zander noted that Mr. Howell mentioned a lot of good things and she was happy to hear them. One thing that was not mentioned was the RDA funds, she would like to know that they are committing to meet with Director Preece and talk about getting workforce housing and how they can make that work.

Director Preece added that he can't answer how many units the council would like, he can only answer how they will get there; he needs to know what the acceptable amounts are for the council members.

Mr. Seaman said that depends on what density they are able to get. If they are looking at 24 units they could probably go back to the table and be looking at around two, maybe three units, but that does change the delta.

Mayor Pro Tempore Marlor said that one of the things that is remarkable about the public comment tonight is that there is some serious concern about traffic, parking, congestion, etc. He is not sure he has seen a great connection between the concerns of the public and leaving it as a commercial development. In fact, he has heard from multiple members of staff that if it goes to a commercial development it will probably exacerbate the problem and not fix it; he doesn't think the developer will be able to fix that problem either. The traffic is unfortunately probably going to increase, as this city is going to continue to grow, and he is hopeful that with the completion of 10400 South and Bangerter right there, maybe that will subside a bit. His opinion is that, unless we do some other things, regardless of the development that goes in, there is still going to be some major traffic issues. He feels like the best thing to do is see if they can't make a better development out of this. There is a substitute motion that has been seconded, and he feels like some more meetings with staff might lead us to a better solution of the problem with the current proposal.

Council Member McGuire addressed the reality of infill, it is going to happen and we know that. He does feel it has to be done in harmony with the existing neighborhood and he doesn't feel like the project presented is in harmony with the existing neighborhood. He pointed out that South Jordan is not afraid of high density, we already have areas in our city that are 15-20 units per acre, and as the Downtown Daybreak area develops those densities are going to be even higher. There is also another misconception out there with density and the housing crisis, density doesn't equal affordability; if that was the case, homes in Daybreak would be a lot more affordable. He knows that isn't a popular opinion, but he has yet to see where density really drives down the price. What he can see happening, as the valley and state legislature continues to push more high density housing, is the price of single family homes continuing to skyrocket because you are lowering the inventory of single family homes, and people do want those. It's a weird balancing act, but at the end of the day he doesn't feel like this project is in harmony with the existing neighborhood. He has told Peterson before that overall he really doesn't mind the project, if it was located in a different area and they truly had 3.6 acres to develop; however, they already chose to develop part of that property into a parking lot. He's sure that parking lot was needed with the initial development, but that only left 2.5 acres to develop and that's how he feels the density should be calculated. He thanked the residents that came out, he hopes they feel like they have been heard. He remembers sitting in their seats and being frustrated with the city council and previous mayor, that's why he got involved.

Mayor Pro Tempore Marlor said he had a previous conversation with Director Preece, his recommendation is a maximum of 10%-15%, maybe even 10%-12% and he thinks three units would fulfill that percentage, so that would be his suggestion to the council and to the developers. We have enough RDA money that the delta between the market value and affordable housing amount can be picked up by and with those funds, which means he would like to see the additional money from Peterson actually applied to some of the parking, traffic and congestion issues if that is possible.

Council Member Zander mentioned that when they looked at the map on the south side of the commercial building with Puddle Jumpers and UPS there are two units. If those were removed, and the density was lowered to the 24 units, they could do a masonry wall and trucks could pull

in with no chance that people will get in the way of a commercial truck. That little area is so awkward, and if they could get a wall there that separates commercial from residential that would really make her happy.

Roll Call vote on the substitute motion to table Resolution R2022-03 was 4-1, with a yes majority vote; Council Member McGuire voted no to the motion.

**H.5.** Resolution R2022-04, Amending the Future Land Use Plan Map of the General Plan of the City of South Jordan from the Economic (EC) to the Mixed Use (MU) designation of property located at 3773 W. South Jordan Parkway in the City of South Jordan; applicant Peterson Development. RCV

Council Member Shelton motioned to table Resolution R2022-04, amending the Future Land Use Map. Council Member Harris seconded the motion. Roll Call Vote 5-0, unanimous in favor.

**H.6.** Zoning Ordinance 2022-01-Z, Rezoning property located at 3773 W. South Jordan Parkway from Commercial Community (C-C) Zone to Multiple Family Residential Planned Development (R-M-PD) Zone; applicant Peterson Development. RCV

Council Member Shelton motioned to table Zoning Ordinance 2022-01-Z, Council Member Zander seconded the motion. Roll Call Vote 5-0, unanimous in favor.

#### I. Public Hearing Item

**I.1.** Resolution R2022-26, Adopting the City of South Jordan Annexation Policy Plan. RCV (By Director of Planning Steven Schaefermeyer)

Director of Planning Steven Schaefermeyer reviewed his prepared presentation (Attachment F) and information from the Staff Report. The affected entities were noticed, he received a call from West Jordan with some questions. He explained the differences to them and that this was basically the same map from 2007. Nothing in this plan forces anybody to annex into South Jordan, nothing in this plan obligates the current or future city councils to accept any petition; this plan is required before a petition is made, and why this is being done. The only substantive comments staff received were from Rio Tinto/Kennecott and they responded and made some changes to the wording in the plan so it was clear that mining is still their business, and there isn't an expectation of access to their property.

Mayor Pro Tempore Marlor opened the hearing for public comments. There were no comments, and the hearing was closed.

Council Member Zander asked for clarification on a portion of the map in Attachment F, it was explained that Olympia Hills was the piece recently shown annexed into Herriman city; she was satisfied with the answer.

# Attachment 4



### Memo

TO: South Jordan City Council DATE: May 11, 2022

CC: File SUBJECT: Harvest Pointe West Rezone/LUA

FROM: David Mann, Long Range Planning Analyst

#### **BACKGROUND:**

A public hearing for this application was scheduled for the City Council meeting on February 1, 2022, but the Applicant decided to instead meet with the Council at its February 15, 2022 work session meeting. During that meeting the Applicant did not present changes to the application and the City Council did not make any decisions on the application. The Planning Department has not received further communications from the Applicant, and its opinion has not changed and is based on the information and plans included in the application.

#### **ATTACHMENTS**:

- 1. Original City Council Staff Report (prepared for the February 1, 2022 meeting)
- 2. Fiscal Analysis (prepared by Finance Department)

Meeting Date: 2/1/22

## SOUTH JORDAN CITY CITY COUNCIL REPORT

Application: HARVEST POINTE WEST LAND USE AMENDMENT AND REZONE

Amending the land use designation from Economic Center to Mixed Use and rezoning from Commercial Community (C-C) to Multiple Family Residential

Planned Development (R-M-PD).

**Address:** 3773 W South Jordan Parkway

File No: PLZBA202000247

Applicant: Peterson Development

Submitted By: David Mann, Planner II

Jared Francis, Senior Engineer

**Staff Recommendation: deny** the proposed development agreement, land use amendment and rezone.

#### Alternative to Approve (motion ready):

Based on the information the Applicant presented to the City Council during the public hearing, I move that the City Council **approve** the proposed **development agreement**.

Based on the information the Applicant presented to the City Council during the public hearing, I move that the City Council **approve** the proposed **land use amendment from Economic Center to Mixed Use.** 

Based on the information the Applicant presented to the City Council during the public hearing, I move that the City Council **approve** the proposed **rezone from C-C to R-M-PD**.

#### STANDARD OF APPROVAL

<u>Land Use Amendment</u>: Upon satisfactory submittal of an application for a land use amendment, the Planning Department shall schedule a public hearing before the Planning Commission regarding the proposed land use amendment. Notice of the public hearing shall be provided in accordance with [S]ection 17.04.060 of [the City Code]. The Planning Commission shall receive public comment at the public hearing regarding the proposed land use amendment and make a recommendation on the amendment to the City Council.

(City Code § 17.12.050)

<u>Planned Development Floating Zone Purpose</u>: The purpose of the Planned Development Floating Zone (PD) is to allow for flexibility in the application of zoning regulations and development provisions of this title to advance a public interest through prescriptive

Page 1 of 5

58

requirements of a development plan and development agreement approved by the City Council. The PD may be applied to specific geographical areas ("districts") in circumstances that address a unique situation, confer a substantial benefit to the City, or incorporate design elements or a mixture of uses that represent a significant improvement in quality over what could otherwise be accomplished by standard zoning and development provisions. Such circumstances may include, but are not limited to: improvements in open space and amenities, environmental and resource preservation, tree and vegetation protection, slope accommodations, improved infrastructure efficiency, exceptional and innovative site or building design, increased public benefits, and complementary integrated land uses. The City Council shall consider the purpose of the base zone and the impacts on and from surrounding properties when approving a PD District.

(City Code § 17.130.050.010)

<u>Rezone Application</u>: The rezoning of property may not be considered if the proposed zoning does not conform to the [G]eneral [P]lan. The following guidelines shall be considered in the rezoning of parcels:

- A. The parcel to be rezoned meets the minimum area requirements of the proposed zone or if the parcel, when rezoned, will contribute to a zone area which meets the minimum area requirements of the zone.
- B. The parcel to be rezoned can accommodate the requirements of the proposed zone.
- C. The rezoning will not impair the development potential of the parcel or neighboring properties.

(City Code § 17.22.020)

#### **BACKGROUND:**

A description of the Property is as follows:

**ACREAGE:** Approximately 3.16 acres

CURRENT ZONE: C-C
CURRENT USE: Vacant

FUTURE LAND USE PLAN: Economic Center

#### **NEIGHBORING LAND USE DESIGNATIONS, ZONING, EXISTING USES:**

North—Economic Center, Commercial-Community (C-C), Commercial Retail South—Stable Neighborhood, Residential-Multiple 8 units/acre (R-M-8), Rushton Meadows East—Economic Center, Commercial-Community (C-C), Commercial Retail West—Open Space, Open Space-Park (OS-P), Rushton Meadows City Park

Peterson Development submitted an application to create a planned development floating zone. The Applicant initially proposed the construction of an office condominium on the north portion of the subject property and 28 townhouses on the south portion. The subject property

Page 2 of 5

59

is part of a commercial subdivision that was originally anchored by an Albertsons grocery store. The businesses in this development have changed over the years and the subject property has never been developed. The Applicant has expressed to Staff the challenges they have experienced in attracting a commercial business to locate on the subject property due to poor street frontage. Staff presented the Applicant's concepts, which included a townhouse option and a residential condominium option, to the City Council on September 15, 2020 during a work session to get initial feedback and direction from the Council. Staff sent the Applicant a letter outlining the items that needed to be addressed before any public hearings would be scheduled. The Applicant has also conducted several neighborhood meetings to discuss their concepts and listen to concerns made by the surrounding property owners.

On May 11, 2021, the Planning Commission reviewed the subject application during a public hearing. At that time, Staff asserted that the proposed concept was not in line with directions received from the City Council regarding similar projects. The Planning Commission evaluated potential issues with parking, traffic, and landscape design and voted to table the item in order to give the Applicant more time to improve the proposed concept. After a few discussions with Staff, the Applicant provided an updated concept plan that removed the office use and incorporated better design principles that would benefit the project and lessen potential impacts to existing residents and businesses. The Planning Commission held another public hearing on October 26, 2021 to review and make a recommendation on the proposal. The Commission voted 5-0 to recommend that the City Council deny this application.

#### **ANALYSIS:**

After meeting with the City Council Staff provided a letter to the Applicant that included topics such as density, traffic, parking, landscaping, and architecture. The Applicant's townhouse proposal would have a density close to 11 units per acre if calculated using only the undeveloped area of the parcel, or 8.8 units per acres if calculated using the entire parcel, which is denser than the six to eight units per acre density that the City Council has typically approved for similar projects. It would also be denser than the Rushton Meadows subdivision, which is approximately eight units per acre for all phases of that development (including single family and townhome phases).

The Applicant responded to Staff's concern by stating that in order to make the project viable and keep the prices down to qualify for workforce housing, the proposed density is necessary. The Applicant provided a traffic study in order to demonstrate the reduction of car trips based on their concept when compared to developing retail on the subject property. The Applicant also submitted a revised concept that was presented at the October 26 Planning Commission meeting that further addressed Staff's comments regarding the design of the site. Even though the overall layout of the buildings and parking areas were improved, the proposed number of units did not change and the surrounding residents are still opposed to the residential use at this location. The attached housing development located south of the Rushton Meadows single family subdivisions has created traffic and parking issues that residents have contended would only be compounded with the proposed project.

The development agreement that the Applicant has proposed includes, among others, the following terms:

- Overall density will not exceed 28 residential units.
- The developer will install a flashing crosswalk connecting Rushton Meadows Park with the project, and other reasonable traffic calming measures long the east side of the Harvest Pointe Drive abutting the project.
- The project will be developed according to the Concept Plan.
- The project's architecture will comply with residential architectural requirements that were once standard in the City Code, but that the City Council recently removed to comply with a change in state law.
- Privacy windows will be installed on the third floor, side elevation of units that abut the Rushton Meadows Subdivision.
- The developer will work with adjacent residents in the Rushton Meadows Subdivision to thoughtfully place landscaping between the subdivisions, with the goal of creating addition privacy.
- The project's CC&Rs will online parking standards and a parking enforcement plan.

#### **STAFF FINDINGS, CONCLUSIONS & RECOMMENDATIONS:**

#### **Findings:**

- The Planning Commission voted 5-0 to recommend that the City Council deny this
  application. Reasons commissioners voted to recommend denial included the number of
  units (density) and desire to keep density approvals throughout the City consistent, height
  of the buildings, changing the use, amending the General Plan, using the PD Floating Zone
  on a small parcel.
- Staff finds the proposal does not sufficiently address all of Staff's concerns or meet the intent of the PD Floating Zone (See City Code § 17.130.050.010).
- The subject parcel has been designated for a commercial land use for many years, and remained a commercial land use with the latest reiteration of the future land use map that the City Council recently adopted in 2021.
- Staff believes that adding housing to existing shopping centers should be part of a larger redevelopment strategy rather than just adding housing to vacant parcels or empty space within shopping centers.

#### **Conclusion:**

Based on the findings listed above, Staff concludes that the proposed rezone does not meet the purpose of the Planned Development Floating Zone and should remain a commercial use.

#### Recommendation:

Deny the application as presented.

Page 4 of 5

61

#### **ALTERNATIVES:**

- Approve the application.
- Propose modification(s) to the application.
- Schedule the application for a decision at some future date.

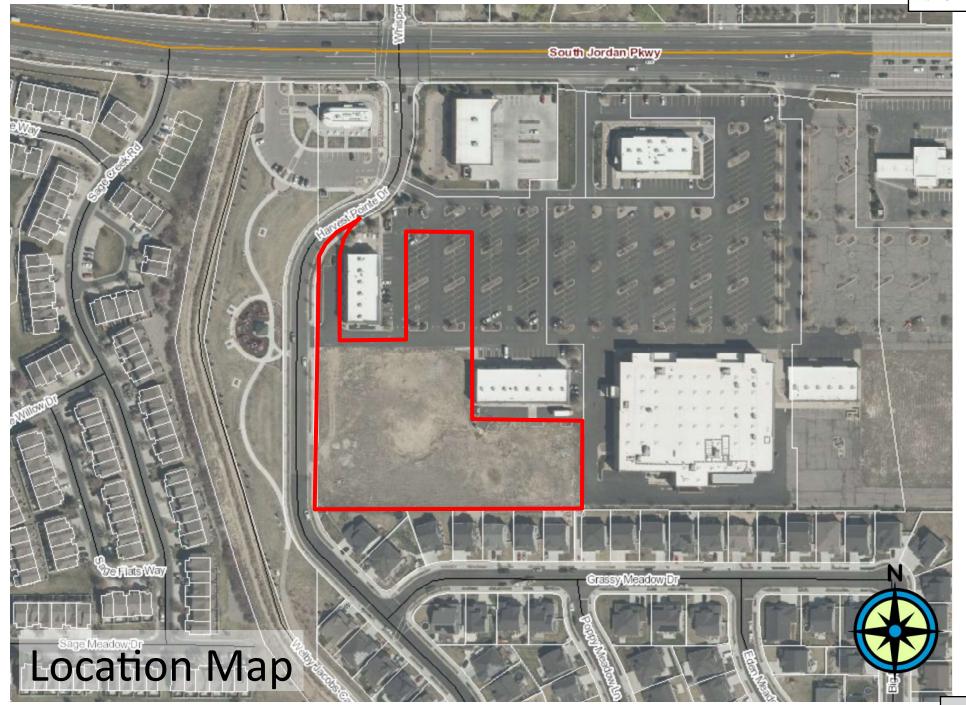
#### **SUPPORT MATERIALS:**

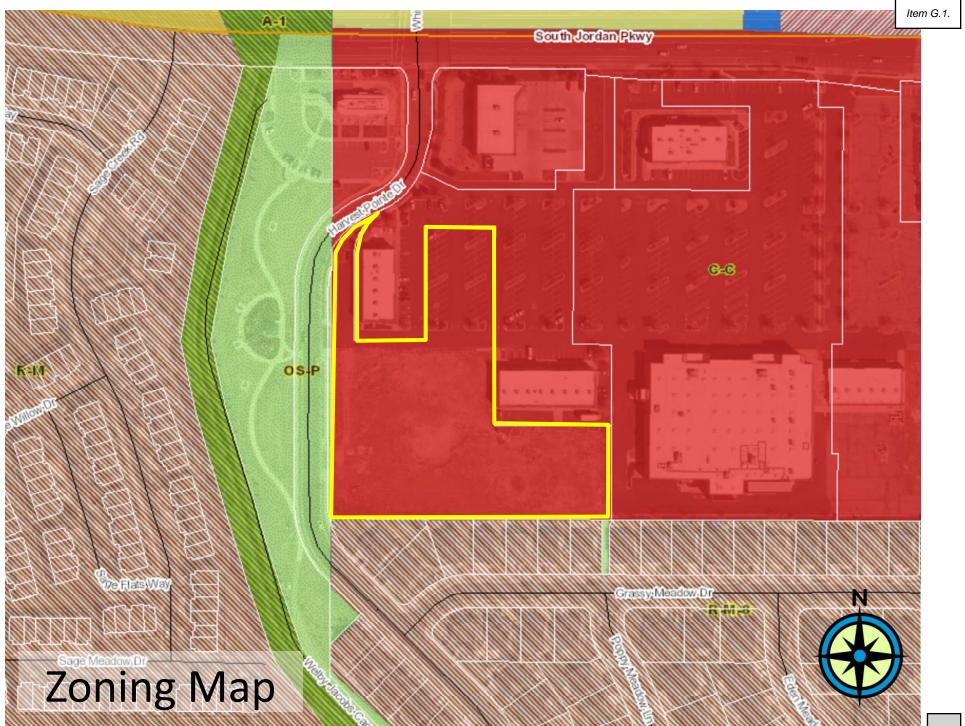
- Location Map
- Zoning Map
- Land Use Map
- Staff letter to Applicant with original concept plan
- Applicant letter to Staff with revised concept plan
- Minutes from 10/26/21 Planning Commission Meeting
- Resolution R2022-03
- Resolution R2022-04
- Ordinance 2022-01-Z

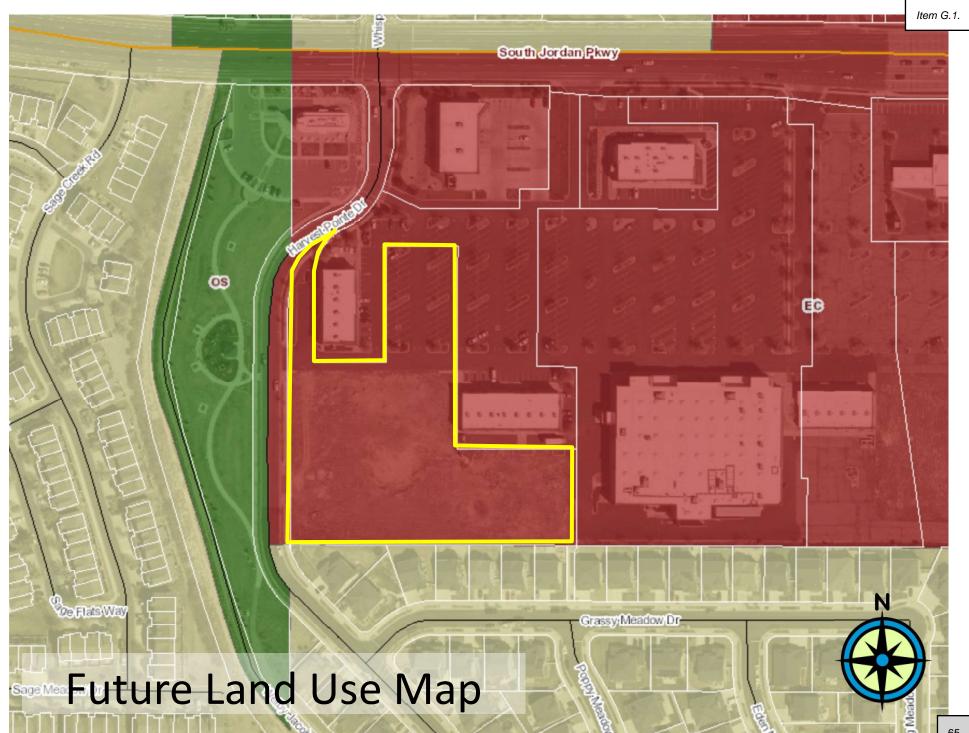
#### **DEPARTMENT APPROVAL:**

\_\_\_\_\_

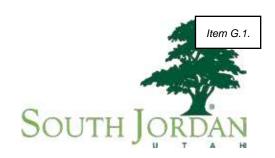
Steven Schaefermeyer Director of Planning Planning Department







Dawn R. Ramsey, *Mayor*Patrick Harris, *Council Member*Bradley G. Marlor, *Council Member*Donald J. Shelton, *Council Member*Tamara Zander, *Council Member*Jason T. McGuire, *Council Member* 



PH: 801.446-HELP @SouthJordanUT

October 29, 2020

Attn:
Jeff Seaman
Harvest Pointe LLC
225 S 200 E #200
Salt Lake City, UT 84111

RE: South Jordan City Staff Comments on Harvest Pointe West Concept 3 (PLZBA202000247)

Dear Mr. Seaman:

This letter provides initial comments based on your latest submission (attached) and information from prior submissions. Because of the preliminary and conceptual nature of your submissions, City staff cannot provide a complete set of comments at this time. A complete set of comments will be necessary before drafting a development agreement. City staff will likely have additional comments as you respond to these initial comments with more information or develop your concept further.

We anticipate that you may have questions or concerns about some of these comments. Please do not hesitate to call so that we discuss these comments.

Planned Development (PD) Floating Zone: Approval of a PD project is justified if there are "circumstances that address a unique situation, confer a substantial benefit to the City, or incorporate design elements or a mixture of uses that represent a significant improvement in quality over what could otherwise be accomplished by standard zoning and development provisions." (South Jordan City Municipal Code § 17.130.050.010.) In reviewing applications for PD projects, staff looks for specific justification in the application and plans that demonstrate that there are exceptional reasons to recommend approval of the project. These reasons include solving unique circumstances, superior designs that go beyond what is required by standard zoning regulations, community support and moderated impact on surrounding properties.

Review the requirements of the PD Floating Zone and provide any additional narratives, plans or justifications that are missing in your current submission (some of those requirements are highlighted in these initial staff comments). If you believe you have already provided all that is required, please combine your various submissions into one document with the updated concept plan you wish to pursue.

- If approved, the base zone for the townhome portion of the project should be the RM Zone.
  - O Review the requirements of the RM Zone (see City Code § 17.40) and identify specific requirements that you believe need to be modified by the development agreement. The default requirements of the RM Zone will be imposed at site plan approval unless specifically modified by the development agreement.

**<u>Density</u>**: This City Council has consistently directed staff that it will not approve residential projects with densities greater than six to eight units per acre.

- City staff calculated the density of the currently proposed 28-unit project as 8.86 units per acre if you include the entire 3.16 acre parcel, and 10.89 units per acre if you include only the portion of the property that is vacant and proposed for development (approximately 2.57 acres).
- We believe the second density calculation of 10.89 is the more accurate calculation because it excludes portions of the parcel not reasonably related to the townhome project.
  - Please reduce the number of units to be within the City Council's expected density OR provide justification why this project should be allowed a higher density than has been approved for other similar recent projects.
- Once the density issue is addressed we can begin discussing possible RDA housing dollars being used for the project and how many units will be deed restricted for workforce housing.

#### Layout:

- Current layout creates no street presence along Harvest Pointe Drive. Please consider turning the townhomes so they face east and west, with alleys that run north and south. Such a configuration could eliminate the southernmost entrance from Harvest Pointe Drive and provide a wider landscape buffer for neighbors by eliminating the south alley. City staff recognizes that although such changes may create their own unique set of design challenges, including circulation or fire access, the concept is worth exploring.
- Label on the concept the width of the paseo between the townhomes along with a delineation of shared vs. private space.

#### **Architecture:**

- o Provide elevations or renderings of the two-story townhomes.
- o Provide a material board or some other explanation of the proposed materials and colors.
- o Label the townhomes on the concept plan as two story or three story.
- Please identify any design elements, architectural features or materials that make the design of the townhomes and the commercial building superior to what is required by standard zoning requirements.

#### **Landscaping and Open Space:**

- Provide a more detailed conceptual landscape plan or typical landscape detail for a smaller area of the project that will be used throughout the project.
- o Provide the square footage of the central open space area.

- The trees between garages could be a great way to soften the alleys. Usually townhome projects, however, put air conditioning units between garages where the trees are currently shown.
  - Are the trees shown between garages realistic and what methods will be utilized to ensure they remain healthy? If the trees are not realistic, please remove them from the rendering.
  - O Where will the air conditioning units be placed if not between garages?
- The current C-C Zone applied to the property requires a ten-foot landscape buffer between the commercial uses and adjacent residential. (See City Code § 17.60.020. J.1.a.)
  - O Although the concept is for a residential use, please provide the same landscape buffer the neighbors would have gotten with a commercial use by increasing the landscape area to at least ten feet along the south side of the project OR provide sufficient justification why a smaller buffer is warranted.
  - If you believe a smaller buffer is warranted, provide what tree species will be planted to enhance privacy and how that species will remain healthy in the smaller area provided.

#### **Parking and Circulation:**

- Contrary to some comments made in your meeting with the residents, the City is willing
  to consider solutions to mitigate the concerns the residents have with traffic, safety and
  parking along Harvest Pointe Drive.
  - City staff is exploring possible solutions that we may be able to partner with you in solving the issues on Harvest Pointe Drive. Once we have determined the feasibility of these solutions we will update you.
  - Solutions include providing on-street parallel parking, striping a pedestrian cross walk across Harvest Pointe Drive together with a flashing pedestrian sign, and a right turn pocket at the intersection with South Jordan Parkway.
- o Alleys must be a minimum of 24 feet wide to provide proper access for fire protection.
- o Provide separate parking calculations for the commercial building and the townhomes and show on the concept plans the parking stalls dedicated to each use.
- Please show on the concept plan any specific circulation plans including delineation of any one-way traffic, stop signs, cross walks and any proposed striping.

Sincerely,

South Jordan City Staff

Harvest Pointe Townhomes Item G.1. Possible 8 Street Parking Flashing Crossing ......ē 2 Townhome Parking 6 Townhome Parking Possible 8 Street Parking 14 Townhome Parking -4 Townhome Parking Common Central Open Space 17,582 ft sq Total Open Space 24,304 ft sq 5 Townhome Parking Dense Columnar Trees Zelkova serrata 'Musahino' 69 October 14, 2020



RE: Harvest Pointe - West Rushton Meadows Trip Memo - South Jordan, UT

The following is a trip generation memo comparing various land use options for the Harvest Pointe West Rushton Meadows area of South Jordan, UT. UDOT is building an interchange at 10400 South (South Jordan Parkway) / Bangerter Highway which will impact the available land use possible. This memo evaluates three options. The original land use zoning and two possible alternative land uses.

Option #1: 20,000 sf of retail

Option #2: 28 townhomes and 6,000 sf of office condos

Option #3: 39 condos and 0 sf office

Because of the interchange, 9 single family homes will be eliminated as traffic from the area. Those trip numbers are also identified in the trip generation to quantify the net traffic change to the area.

Figure 1 identifies the site location. Figure 2 shows the 9 homes to be eliminated and the developable land.





Figure 2: Proposed Site Area and 9 Homes to be Eliminated

#### **Trip Generation**

Trip generation for the site was done using the Institute of Transportation Engineers (ITE) 10<sup>th</sup> Edition *Trip Generation* handbook. Based on the land use assumptions and size of the building, the projected traffic generated by the site is determined.

The 3 options for various land uses produce the trip generation is shown in Table 1.

**Table 1: Site Trip Generation** 

ITE 10th Ed			Trip Rate			Trips		
	Size	Land Use	AM	PM	Daily	AM	PM	Daily
Option 1								_
Retail	20.000	820	0.94	3.81	37.75	19	76	755
Total		22,100			30,00010	19	76	755
Option 2								
28 Townhomes	28	220	0.46	0.56	7.32	13	16	205
Office	6.000	710	1.16	1.15	9.74	7	7	58
Total						20	23	263
% of Option 1						106%	30%	35%
Option 3								
39 Townhomes	39	220	0.46	0.56	7.32	18	22	285
Total						18	22	285
% of Option 1						95%	29%	38%
9 Existing Homes	9.000	210	0.74	0.99	9.44	7	9	85
% of Option 1						35%	12%	11%

What this indicates is that the original entitled retail / commercial land use for the area could generate an estimated 755 daily trips with 19 projected AM peak and 76 PM peak trips. If the land use changes to townhomes and office (Option 2), then the daily and peak hours trips are estimated to be less than Option 1 trips (20 AM Peak, 23 PM peak and 263 daily trips). If the land use becomes residential only (Option 3), then the trips are 18 AM, 22 PM and 285 daily trips. Since residential and office space generate less traffic than retail traffic, the change in land use to less retail, residential or office from retail has a substantial reduction in traffic generation.

Note that the existing 9 residential homes being eliminated would generate 7 AM (35%), 9 PM (12%) and 85 daily (11%) of the Option 1 trips and would be eliminated from the current traffic situation.

Harvest Pointe Drive is a collector street that leads to 10400 South and a signalized intersection. The street is a two lane road with approximately 28 feet of asphalt width and posted at 25 MPH. Parking is allowed on the park side but no parking on the commercial side of the street. A two-lane collector has a daily capacity of approximately 13,500 daily trips. Depending on what option is selected will determine the capacity utilized by the proposed development.

Option 1 - 5.6% (755/13,500) of the roadway capacity

Option 2 - 1.9% (263/13,500) of the roadway capacity

Option 3 - 2.1% (285/13,500) of the roadway capacity



Figure 3: Harvest Pointe Street View

Please let me know if you have any questions.

Sincerely,

**A-Trans Engineering** 

Joseph Perrin, PhD, PE, PTOE

Principal

South Jordan City Attention: Steven Schaefermeyer 1600 West Towne Center Drive South Jordan, UT 84095

RE: Response to Harvest Pointe West Concept 3 (PLZBA202000247)

#### Dear Mr. Schaefermeyer:

Thank you for your time in reviewing the Harvest Pointe West submittals and providing feedback which has helped refine the concept. Peterson Development (Peterson) is proposing a 28-unit townhome project and 6,000 sq ft of office condo/warehouse space called Harvest Pointe West (HPW), attached as Exhibit A. We have spent a considerable amount of time and money exploring different options for this property and appreciate the City's willingness to make it worthy of being part of South Jordan. Below are answers to the comments you provided.

Planned Development (PD) Floating Zone: As stated, South Jordan City Municipal Code §17.130.050.010 requires the "solving of unique circumstances, superior design that go beyond what is required by standard zoning regulations, community support and moderated impact on surrounding properties." This property is currently part of the Harvest Pointe Shopping Center, and with the condemnation of other junior tenant building pads because of the expansion of Bangerter Highway, it is the last remaining mid-sized commercial pad in the subdivision. Peterson has actively marketed this property for retail tenants for more than 20 years without success, because without the synergy that the other mid-sized commercial lot would have created, retailers are reluctant to invest in this property.

Furthermore, many people, from the Mayor to the City Council and neighbors, have concerns about the traffic congestion at the intersection of Harvest Pointe Drive and South Jordan Parkway (10400 South). According to an October 2020 trip generation memo by A-Trans Engineering, a 20,000 sq ft retail building (which currently the property is already zoned and entitled for) would increase traffic to this already congested area by 755 daily trips, including 95 during peak hours. Peterson's proposal reduces this trip count by 65% for an estimate of 263 daily trips. A copy of the complete memo is attached as Exhibit B. By 'down zoning' to a much less intense use, the impact on the surrounding property is minimized.

**Density:** Throughout the submittal process and with multiple iterations density has be a balancing act. Peterson has submitted concepts with up to 39 units which the City Council viewed favorably. The latest proposal has 28 units which puts density at either 8.86 or 10.89 units to the acre. We tend to agree with what Council Members have stated, that the number of units per acre is not what is alarming in a development but how it lays on the land and the effect on the neighborhood. Great care has been taken to minimize the effect on the neighbors.

Additionally, current infrastructure and construction costs make the project prohibitively expensive without the proposed 28-units. To qualify as a 'workforce housing' project and maintain a price points for the high \$300ks to the mid \$400ks the unit count is vital.

**Layout:** Peterson has produced multiple layouts of the concept including a street presence along Harvest Pointe Drive and an apartment building with podium parking. Each of these layouts presented

their own challenges in one form or another and were not suitable for the space. We feel the layout as presented is the highest and best use for the property considering the numerous constraints.

Architecture: Harvest Pointe West provides a clean look that transitions from the commercial center to the existing single-family homes south of the project. With a modern pitched-roof, board and batten hardie board, and classic stone exterior, these units go above and beyond the current zoning requirements. Elevations for both the two-story and three-story units are attached as Exhibit C.

Landscaping and Open Space: As presented, this layout contains more than 17,000 sq ft of central open space and approximately 24,000 sq ft of total open space. A preliminary landscape plan is attached as Exhibit D showing the typical planting around the townhomes and open spaces. The landscape buffer between the existing neighbors to the south will have dense Musashino Zelkova trees, planted and maintained by the HPW homeowner's association. A spec sheet of this tree is attached as Exhibit E. Because of the measures taken to minimize impact on the neighbors, such as two-story units on the southern side of the project and the proposed landscaping, the suggested 10' buffer is not warranted.

Parking and Circulation: Peterson is happy to work with the City to mitigate resident's concerns about the traffic, safety, and parking along Harvest Pointe Drive. Our revised concept takes a holistic view of what the area could look like with 16 additional 'pocket parking' stalls adjacent to the park and a flashing crosswalk across Harvest Pointe Drive. Pursuant to Municipal Code §16.26.040, multi-family dwelling units must provide 2.5 parking stalls per 3 or more bedroom unit. HPW provides 87 residential parking stalls for a 3.10 ratio, well above the City's requirement. The office condo portion of the project includes an additional 61 stalls, which is way more than is sufficient.

As detailed above, HPW complies with the PD Floating Zone by "solving of unique circumstances, superior design that go beyond what is required by standard zoning regulations, community support and moderated impact on surrounding properties." We look forward to the approval process and are anxious to get started.

Sincerely,

Barrett Peterson, President Peterson Development Company

Location: 10738 South Beckstead Ln.

File No: PLPA202100190

Applicant: Nate Reiner, CIR Engineering

Planner Damir Drozdek reviewed background information from the Staff Report.

**Kirby Kirkman (Applicant)** is the architect on the project. He thanked the commission for their consideration on the project. The building footprint increased a little bit, but the height was taken down to a one story. Parking still is well within all the ratios and it looks like its brothers on the site.

Commissioner Nathan Gedge opened the hearing for public comment. There were no comments, public comments were closed.

Commissioner Gedge motioned to approve File No. PLPA202100190, Site Plan Amendment, as presented to the Planning Commission. Commissioner Catmull seconded the motion. Roll Call vote was 5-0, unanimous in favor; Chair Hollist was absent from the vote.

#### VIII. LEGISLATIVE PUBLIC HEARINGS –

#### A. HARVEST POINTE WEST LAND USE AMENDMENT AND REZONE

Amending the land use designation from Economic Center to Mixed Use and rezoning from Commercial Community (C-C) to Commercial Community PlannedDevelopment (C-C-PD).

Location: 3773 W South Jordan Parkway

File No: PLZBA202000247 Applicant: Peterson Development

Commissioner Gedge motioned to take a five minute recess. Commissioner Darby seconded the motion. Vote was unanimous in favor, Chair Hollist was absent from the vote.

Planner David Mann reviewed background information from the Staff Report.

Jeff Siemen (Applicant) said it's good to be back. They preferred to do this about a month ago, but this gave them a chance to have another neighborhood meeting with some of the residents. They had two people attend, they were able to answer some questions and concerns they might have and it was beneficial for them to see what their revision is. As you can tell, from the old to the new concept, this is a much better flow and addresses more of the concerns of the residents as far as privacy, safety and a number of other things. By doing this refresh, they were able to shift the entrance of these townhomes further to the north, away from the residents and helping to alleviate some of their traffic concerns. Having the frontage and facade along Harvest Pointe Drive, in talking to Jeremy Nielsen, typically adds presence which helped drivers slow down which was big concern of the neighbors to the south. They have been cognizant of what the neighbors want and tried to address it in the concepts. The elevations are three stories, they are

about 30 feet which is about the same size as the existing residents there who have pitched roofs; these townhomes will have flat roofs. To be aware and address their concerns on privacy, on the third level they have taken the windows that face the residents and shifted those windows up, so no one will be looking out those windows into somebody's backyard. It fits well, the setbacks are exactly what the existing residents have at 25 feet from fence line to the back of the building. By turning the buildings perpendicular to where they were, they will see the side of a building as opposed to a garage which adds another benefit to them as a neighborhood. Getting rid of the commercial also allowed them to put driveways in there; in addition to two car garages there are two car driveways. The required parking for multi-family for the city in the code is 2.5, immediately off the bat they well exceed that with four reserved spaces per unit, along with additional parking spread throughout for a total of 188 total parking spaces with overflow. In the overall concept, the funky nature of this parcel is such that you see the 24 and 23 spaces are part of this project. They hope the commission can see they have taken the residents' concerns seriously, and with their help this project is much better.

Commissioner Nathan Gedge opened the hearing for public comment. He reminded everyone that due to the number of potential comments they will be sticking to the three minute rule for each person. Also, the commission members have the minutes from the last time this was heard in May and most of them were in attendance at that time and familiar with this.

Jeffrey Mathers (Resident) owns two condos near here. He has two objections, one is the density this is bringing to the community. The traffic there is almost overwhelming now. He bought these properties back in 2005, he has seen a lot of growth in the area. He paid a premium for the view of the mountains and the valley, which is slowly eroding away. Along with the density and congestion, his biggest objection is the height of the buildings and how it restricts his view of the valley and mountains. As he looked at the elevation, it is 30 feet high; to him, that seems to be the highest project in the whole area at eight to ten feet higher than everything else around there. He is here on behalf of everyone who lives along that creek that faces the mountain they paid considerable premiums for, and now are being jipped.

**Rachel Rasmussen (Resident)** said she was sorry she missed the developer's meeting, they were given two days' notice and it was at 5:00pm on a weeknight which is difficult to make. She appreciates this opportunity to discuss some of the concerns about this development with everyone here. She also appreciates the efforts that they have made to improve this proposed rezone. That said, she keeps asking herself "why are we trying to do something better that we maybe shouldn't be doing at all." She thinks this property zoned as commercial needs to stay zoned as commercial. She appreciates the parking stalls that have been added and all the efforts, but there is no guaranteeing conversion of this to a residential area won't have parking and traffic overflow in to their already busy and congested neighborhood. As has been stated before, there has been all kinds of news stories about traffic problems in their neighborhood. Any sort of additional parking on their neighborhood will be detrimental. She has five young kids, her neighbor has five young kids, her other neighbor has two young kids, across the street has two young kids, and they live right where the walkway is. Her fear is they will have to deal with parking permits which changes the whole value and function of her home. If this is a commercial development, someone visiting a business will access it from the main road where they see the sign, and even if they have to park a few stalls back they are going to park in the parking lot. If

turned into a residential, all of a sudden those townhouse that are right by the walkway don't want their friends having to walk a long way so they'll tell them to park on their street and come in closer. That is her concern, regardless of how many parking spots there are here, turning this into residential is going to create additional parking problems on their already dangerous streets.

Mark Nelson (Resident) is speaking on behalf of many of his neighbors, he has been asked to speak to the fact that they want this to stay commercial. When they moved here they knew it would be commercial, they knew there would be high density at the south end, they knew what they were getting to. Those that live on the north end are OK with the commercial, they like the commercial, they walk to the commercial. They also know that commercial has set hours, patterns that coincide with their lives; at night there is no street parking. Nielsen's Frozen Custard is busy, but at night it is closed and not a big deal; they love it and they go there. One thing they've all assumed, this piece has sat there for so long waiting for the 10400 S construction to be completed. They thought that is smart to wait until that is done because once they have this beautiful new intersection and everything is revitalized, it will be a main point of the city just like 11400 S is. People will want to flock to this area in his opinion and they would like to see commercial stay there. As far as the housing goes, the density still seems too high and they would love to know garage sizes, how they will do street parking on Harvest Pointe as there is 15-20 cars at the park at all times. The east of that road is red zoned at this point, that means if this is built they will have red zones right in front of their own properties and won't be parking right in front of their buildings; there is no way to get a third car through there. The walkway as it sits now will have five units on the other side of it, the walkway is for them as residents at this point and they like it and want it; this turns it around on them and it becomes the walkway to park cars in front of their homes. They also feel that this boxes them in on both ends with high density and feels like a third strike. They had the high density that turned into permit parking at the south, then 11 homes being torn down in the community for reconstruction of Bangerter, now they're looking at this. They have a lot of people looking to move and he really doesn't like that. Where is CCPD in the code, where can they reference that. They appreciate all the work that has been put into this and they would love everyone's feedback.

Brittany Coleman (Resident) said her backyard is against VASA. Like Rachel and Mark, some of her concerns are with parking, especially with that five strip on the east side that Mark just referenced. She thinks that will encourage people to come and park down on Grassy and Poppy Meadow via the walkway. She is not sure that parking signs will help, they have that on the south end of the neighborhood by the townhomes and it's not patrolled, people are still parking in those areas. She sees people walk to VASA and the Puddle Jumpers Preschool through that walkway every day, she doesn't want to see it closed off, she is hoping that maybe those parking stalls can be removed. They are counting 47 stalls in that commercial property that are already there. She goes to the Puddle Jumpers three times a week and that parking area is always at least halfway full with people going to the dental, Puddle Jumpers, and all the other buildings in there. She feels like they can only count those stalls between 5:00pm-8:00am, she doesn't think those should be allowed to count. Parking on Grassy, with their homes being as close together as they are, is already pretty tight. She has received two messages from her mail lady because they had a guest park on the street for two days and was made to go down to the post office to pick up mail. They have received other nasty letters from her that they can't park there ever and there is no

parking on the street, usually they don't even have a car there. She is very concerned with the parking and how it will influence the neighborhood.

**Brad Neves (Resident)** echoed some of the comments we've already heard. They have people parking in front of his mailbox as well and they don't have teen drivers or anyone from their own home parking there. Parking is an issue. Similar to Mark Nelson's argument, he'd like to go back a step; there are a lot of objections he has to the proposal itself. If we look at the South Jordan City Code 17.22.030, the rezoning application, it reads that a rezone not initiated by the city may not be reinitiated for a parcel of property for which rezoning has been considered within the last year. This has already been considered within the last year and this should not be happening tonight under code 17.22.030 without the city council's approval for a second application within the same year. The purpose of rezoning should be to improve the community. As most of the neighbors have already stated, they would suggest that commercial is a better use for that property. He understands as an entrepreneur and small business owner the need to try and make businesses profitable, he doesn't fault Peterson for that; however, if they reference another company that the same people own, the Nielsen's Custard is owned by the very same people trying to push this through. They have created a parking issue, drive through issues, traffic issues that back up onto South Jordan Parkway because their customers are trying to enter from Harvest Pointe. They have been a bit better this year, but he doesn't know if that's to any credit of Peterson or Nielsen's Frozen Custard. He would suggest still that the parking and traffic is not their concern because they don't live in our community, they live in some of the nicest areas of the valley in homes that are tucked away and not part of these high density areas. He doesn't believe they related to the pain that we feel in this community. We like our community and he's just asking that the commission vote to deny this once more and not keep wasting everyone's time to guide them into an approval. The city council, the planning commission, you are all working with and for them as taxpayers in their city, not for this developer, so please consider their opinions a little bit stronger than this application. He cannot find anything for CCPD. He can find planned development stuff, the CC stuff, but the density is an issue. The minimum size for a CC rezoning should be five acres, this is too small for a CCPD. He believes they are trying to get this in as mixed use or something that they aren't being forthcoming about to get more flexibility in the zoning requirements. We need them to start over with a little more forthcoming clarity. The documents that were posted tonight are different than they were this afternoon and than they were last month, they are not seeing a consistent set of supporting documents and he feels like they need more clarity before a motion is really considered there.

Jill Lash (Resident) agrees with everything everyone has said. She sent a very lengthy email on September 28 that she was assured would be included in the meeting minutes for the last meeting that was supposed to scheduled and got delayed, so she isn't going to go through all of her concerns because she hopes that email is included. Peterson's website claims "when you choose Peterson you choose peace of mind," and she has seen throughout this entire project development that that is completely opposite. There is no peace of mind with this development. She does appreciate the updates and how they have claimed to be listening to the concerns of the residents, but she doesn't feel like any of the changes that have been made truly address the safety concerns they have for their children, those driving through their neighborhood, as well as the traffic increase. She also wanted to mention the intersection at Harvest Pointe and South Jordan Parkway, if this does not remain as a commercial development and becomes residential,

she feels that intersection will have to be changed or widened in the future as there is only one left turn lane for residents to turn left heading south into their neighborhood. She doesn't feel like one lane during rush hour traffic is going to handle that amount of increased traffic coming into their neighborhood. Also, as you turn left and get along that road where Nielsen's Frozen Custard is, if you have all these townhome residents also trying to turn left off of Harvest Pointe into their residential area that's going to create a backup clear up to that intersection and then impatient cars will try to swerve around those cars waiting to turn left into the townhomes and residents like her who are trying to get through to the neighborhood. It is already a very congested road with really only one lane of traffic on both sides, there are not multiple lanes or a left turn lane, and she feels like those issues would have to be updated.

Danny Wehungue (Resident) has shared some of his concerns before, but given where his house is in the neighborhood he has a firsthand view of the intersection. Traffic is an issue, everyone has referenced that, he just wanted to give his personal experience. They had both of their cars destroyed the first night they moved into the neighborhood when a driver crossed the intersection, both of their cars were totaled. They filed a police report and the driver was never found. It's an issue, they have been personally and financially impacted by it already. He walks his daughter to the bus stop every morning on Grassy Meadow, just this morning his three year old son was with him. He was holding his hand to cross the street walking back and someone blew through the stop sign, followed by four more people as they just waited for the people to cross. It's only a matter of time until something that can't be fixed happens on this road. It's a little scary, regardless of whether this is approved or not as it is already a problem, he just wanted to share his firsthand experience. Another thing that hasn't been brought up yet is there are a lot of kids in the neighborhood, multiple bus stops and busses that come through the neighborhood morning and afternoon. He watches the bus 1455 come around the corner every day and it just narrowly makes it through the cars that are already parked there, adding more cars is definitely a risk and safety issue. He hopes we can do as much as they can now to prevent any further problems or disasters from happening.

**Tricia Martindale (Resident)** thinks part of the traffic issue is going along Harvest Pointe. When they gets residents into those townhomes, if they are wanting to avoid the busy intersection on 10400 S, many of them will be using Harvest Pointe Drive to cut through their neighborhood and get over to 4000 W if they are heading south. That will increase the traffic flow a ton on that road, which is already super busy as mentioned.

Lexi McCarty (Resident) shared an experience she had last week that illustrates being on Harvest Pointe. She was going to pick up carpool with some of her junior high kids and she rounded the corner on Harvest Pointe, was the only one on there, and she looked out and there was a little three year old boy standing in the middle of Harvest Pointe, holding his mom's keys and standing next to the van. There was no one coming, she pulled over and took up part of the lane so no one could go around and she yelled at that mom to come and get the little boy. As the mom came to get the little boy there were four people on either side of her van; if she had not been there, that little boy would have gotten hit. If they add any more people and have the park, and Nielsen's and another development, she thinks they are just asking for a lot of things happening to kids with having the park, Nielsen's, their neighborhood and the townhomes behind them, and then putting townhomes in front of them the density is just so high. It's a safety

issue. At one point, she turned around and saw her little boy heading in that direction. She can't say now many times she has been at that park and seen that. She just thinks having those townhomes right next to the park and Nielsen's would be too much.

**Jordan Wouden (Resident)** came to speak to the traffic on Harvest Pointe. When you come through the park, the added parking stalls have made it near impossible to see coming around the stop sign. She goes to Puddle Jumpers in the morning, and when she comes out there are people flying through because they are trying to go around the cars. Further south on Harvest Pointe in front of her house, cars come through frustrated, stop at the stop sign and then zoom. She and her three young children hardly ever play in the front yard because cars zoom by and she has tried to motion people to slow down, but they just slow down and wave. When she goes on walks she can see people are frustrated by Nielsen's, frustrated by the park and people coming out of the gym and Puddle Jumpers parking lot, then a stop sign, and it's just a free for all and usually they just blow through the next stop sign. She doesn't remember who said it, but someone mentioned the increased traffic with construction, and if people are trying to avoid it they are going to use her street and they are going to use it to cut through to 4000 W; it just increases the traffic on her street. She sent a pretty lengthy email, but they were the three story townhomes in a previous neighborhood in Riverton and they claimed parking stalls based on the garage and the driveway, so they had four parking spots. They failed to require parking in those spots. Eventually they had to have board meetings and HOA meetings and complaints to change it where you had to park in your garage, there was no storage. For them as a young couple, they were there temporarily, they didn't want to be there forever and they didn't have a lot so they could park in their garage. Many, many families had to move because once they said nothing in the garage it became an issue, they couldn't get in there because they just didn't have enough room. If this were to be approved, they would propose that there be some sort of HOA mandate that they have to use their garage as those two designated parking spots.

Tina Falk (Resident) said her property is just to the south of the property line, next to the walkway. She voiced that she is in alignment with everyone else in her neighborhood that's spoken. The residential is just a different stressor. There will be residents here that will use that pedestrian crosswalk more than if it was commercial, there will be more foot traffic crossing this already really confusing space with a park, it just doesn't make sense. It's scary as a driver going through there, let alone being on foot and being an adult and going for a walk. If this was to get passed, this is exhausting. The thought of this turning residential is beyond frustrating for them because that's not why they purchased this property here on Grassy Meadow as they knew it was going to be commercial. The three story units, the last time this plan was proposed they were two story, now they are three story and it looks like they have bumped it back a foot further away from her fence. A three story unit overlooking two story houses along the fence line is concerning, it's a wall that they get to look out their bedroom windows at. You can't put trees in there that will give them any sense of privacy. She understands that there are trees they want to put there to protect their backyards, but what about her bedroom, does she have to live with her blinds closed. This changes their way of living in her neighborhood and she is just not a fan. She thinks it is so fitting that on their plan the blue line designs logo is how she feels, very blue about this whole experience. She hopes that everybody survives Halloween and the safety of all of this and they can come up with a better idea, there has to be something better.

**Mindi Butterfield (Resident)** wanted to make it perfectly clear that the traffic along Harvest Pointe isn't just for their neighborhood. The neighborhoods to the south of them, going all the way down to 11400 S, people are cutting through and going through Harvest, they are not taking 4000 W.

Commissioner Gedge closed the public comment portion of the hearing.

Mr. Siemen discussed the height of the buildings, they are not 38 feet tall, they are 30 feet tall with the architectural element that adds a few feet. Garage sizes depend on the unit, corner units are 20 feet wide and interior units are between 16 and 18 feet wide, all have a depth of 22 feet; this fits within the city code. Regarding parking, the city code is 2.5 per unit and they are providing above and beyond that, not with just the four spaces that each individual unit has, but also the additional parking around it; this isn't counting the 47 spaces that are already there as part of the commercial. Those commercial spots are being counted because they are part of the parcel. If the complaint is that there isn't enough parking, but then parking is supplied, those two things cross and they definitely provided more than enough parking. We have designed this to be an integral part of the community. There is the beautiful park, and to have a commercial building across from the park doesn't make as much sense as having residential where families can be close and enjoy the park. They have committed to the flashing crosswalk, as well as spoken with Traffic Engineer Jeremy Nielsen about traffic calming measures as part of this. Some of them would be covered by the city, because they don't own that side of the road. Some things Peterson can do are shifting the crosswalk to the south a little more, and then building out the curb and gutter to narrow the road at that point, it indicates for drivers that you're entering a residential area. Regarding the traffic trip generation memo, the methodology behind that is studies going back 40-50 years that show a typical commercial building generates a certain amount of traffic, a typical residential generates a certain amount of traffic. For a 20,000 square foot commercial retail building, which they are already entitled to build on this piece of land, that would generate 755 traffic trips per day. Per city staff, Harvest Pointe Drive can handle that capacity as it is right now. The residents may not agree, but they are trying to help that since residential is a less intense use with only 205 trips.

Commissioner Sean Morrissey asked, if this is a safer plan, why did they wait until now to propose it.

Mr. Siemen said they were not the original developers of this property. The grocery store was lost and the Bangerter expansion took out part of the shopping center as well, those things have decimated that commercial center. You need an anchor tenant to support the junior anchors. We are in the middle of a housing crisis and we need more places to live.

Commissioner Morrissey said we're also in the middle of a construction crisis, Daybreak is going to build 20,000 more homes. The houses are going to come, it's a matter of mixed use and more density. That's the issue right here with this area. He lives next to this area and went through the first buildout that all these residents described, those were the scenarios that went through his mind before it was built; those concerns have come to fruition, that it would be even worse because originally there were no houses. That was originally going to be apartments and townhomes, the whole area. That was stopped, there was compromise, but we are hearing about

safety issues and he can see a lot of the testimony foreseeing those safety issues escalating to potential hazards, kids being hit by cars, etc. He has gone through this area on his way to the UPS Store, which is a great tenant in that area because it has been there for a long time. He usually goes around to get back, but it's an easy drive from his house to that area. Going through that area they've added multiple stop signs because of the issues, there used to be none. He's glad they're talking about a potential flashing crosswalk and there should be more of those in that area based on what he's heard tonight. Even if this doesn't go through, the city should be looking into that right now and adding one or two so we reduce the safety issues there. Looking at this as a potential fix to the situation of a "housing crisis" doesn't feel like a solution. This development isn't going to solve that crisis as again, Daybreak is building 20,000 units, half will be mixed use and townhouse style like this one which comes with huge density issues out there as well. Why add it to this particular parcel at this time. The Bangerter expansion did remove a key lot where Cypress Credit Union and a vacant pad were. He asked how many commercial or office buildings are being built right now in the city. Peterson claims they can't fill this space, because there isn't opportunity or it isn't the right opportunity, but there is retail and office space being built here in South Jordan because those applicants are coming to the planning commission.

Mr. Siemen said commercial and retail space is overbuilt in the southwest side of the valley by over a million square feet. This site has been marked for quite a while, and it sat vacant. Because of the synergy that was lost with the expansion of Bangerter on that other pad they haven't found anyone willing to fill this space.

Commissioner Morrissey said it comes down to economic opportunity. Peterson says it would be great to have townhouses across the street from the park, but residents testify that it wouldn't because it's going to create more density issues. When he drives by the park, it is already filled up by residents which is great. These townhouses are not going to fill that need right now, because it is already being filled. Peterson is asking the commission to make this change in land use designation, as well as zoning, to allow them to move forward with this project and that is an uphill discussion for them to prove to the commission. He is trying to figure out what the new development is providing, if those changes are made, that isn't already there.

Mr. Siemen said that's probably something for the 28 people who would move in there to respond to. They would have great access with a park across the street, right there by commercial with walkability. It helps the commercial sustain themselves with the current tenants who are part of the tax base.

Commissioner Morrissey asked if there is concern about the commercial base in those pads right now. There is Sherman-Williams, but he doesn't see those 28 residents going there very often.

Mr. Siemen said no, there are no concerns. While they might not be the customer base for Sherman Williams, they could be for Mountain Mike's, Roxberry, Dominoes, Puddle Jumpers and VASA.

Commissioner Morrissey said they have a huge base here that is opposing it that probably uses all those facilities too.

Commissioner Mike Peirce said he has a bigger concern with the density issue, the city council will not approve it with this kind of density.

Mr. Siemen said density is a key factor, but he has been told that they need to look at the whole project, how it fits on the land. This is a change and different from what's there now, and he accepts that the neighbors don't like that, but this gives every concession to fitting on the project. If they cut down on four or five units to add parking, excess parking, when there is already adequate parking provided, it doesn't make sense.

**Barrett Peterson (Applicant)** said there are a lot of opposing viewpoints here, it needs to be recognized that there is a developer on one side, and neighbors on the other side. They hope to get some sort of recommendation this evening, but they know it is an uphill battle. He is not here to litigate it or go back and forth. The commission knows the history. They have been out here a long time, developed the Albertson's Center which is now a VASA Center. He has owned this piece of property longer than a lot of the neighbors. He has his property rights, the neighbors have their property rights. Regarding safety, they have the right to build something right now that would bring more traffic than what they are proposing, he doesn't want to lose sight of that. The neighbors might debate them on that, but Mr. Siemen cited traffic studies going back many years to support that. He thinks neighbors generally just don't want change and they are concerned about busses, cars, and kids getting hit which is a real thing. Something will get built here, they are making the decision to petition the city council to build housing. It may not solve the housing crisis, but little by little we need to add more housing. Daybreak was mentioned, but this is a statewide problem. Where are kids and grandkids going to live, that's where they are taking a principled stand saying eight units to an acre shouldn't be the limit. They want to build a quality product on the site with slightly more density than that, along with offering workforce housing. They would offer three units of workforce housing like Bingham Court. Commercial has changed so much in the last 20 years that sometimes you need to ask for a change and housing has flipped since 2008. We go through these patterns in our societies and communities that have to be adjusted to. They have been patient with this property, but they are taking the approach that they have the right to petition the council for this and they know it's an uphill battle. They understand the neighbors aren't happy, but they have certainly solicited input over the last year and a half and they are happy to hold more community meetings. In the end, they may not see entirely eye to eye. They think this is a quality product, it is something that is needed in the area. He appreciates the tough decision for the planning commission.

Commissioner Morrissey asked about the density currently.

Mr. Peterson said they are asking for 28 units, he believes 25 would put it closer to a number they'd be comfortable with. He thinks the neighbors don't want to see even one unit there. Maybe if they get to the city council they can talk about that and see how close they can get. It's not a huge gap to get to the eight number.

Planner Mann discussed boundary lines and current parking potentially being included in calculating density. It will ultimately be up to the city council with their approval, they will decide what the density technically is based on what's developed and the parking. Using just the

potentially developed property the density is 10 to 11 units per acre, if they include the entire property as shown on the visuals that's where they get closer to the eight units per acre numbers.

Commissioner Peirce said they are still over the numbers that city council will approve, regardless of how it's calculated. If worst case they are at 10.89 units per acre and best case they are at 8.8 units per acre they are still over the limit.

Mr. Peterson said they are taking the principled stand saying eight seems very arbitrary, they are saying this is what fits on the parcel and it's a nice product. They've turned the units sideways so there are only four units backing those neighbors to the side, they've increased the setbacks. If they decrease the density do they just make more parking, they already have over 100 stalls. This is an infill piece, it's a little unusual, but that's going to be up to the city council. They want to take this to them, they also want to show that they are providing three units as workforce housing. If the council comes back and says the density needs to be lower, they may not be able to do that workforce housing.

Commissioner Gedge asked questions to staff regarding noticing and whether or not it has all been done correctly.

Assistant City Attorney Greg Simonsen discussed an email from Brad Neves (Attachment A) who questioned whether noticing complies with applicable statutes. His concern was that the notice does not comply with the city notice statute 17.04.60; he has reviewed that and he believes the notice is fully in compliance with every requirement. Mr. Neves had a concern that the address in the notice for the property is not accurate because it should have been changed as access is from Harvest Pointe, rather than South Jordan Parkway. In his own email, he notes that the address given it what you would find if you went to the county. The law is that the notice needs to be reasonably calculated to give notice of the property under consideration. If you look up the address and go to the county records, it will point to this exact property; this gives reasonable notice in his opinion. The address has not changed, so the address used is accurate.

Commissioner Gedge asked about the concern raised by Mr. Neves about hearing this item again. He knows there was no action made in May, the item was tabled and a recommendation was not forwarded of any type to the city council. In turn, the city council has not made any action.

Attorney Simonsen said he is correct. We need to keep in mind, this is just a recommending body, this has not made it to the city council yet who is the actual decision maker.

Commissioner Gedge said a few residents mentioned the Commercial Community Planned Development (CCPD) zone and asked for a reference to the location in code for this.

City Planner Greg Schindler said the CCPD is not a zone listed in the code. The CC part identifies it as being Community Commercial, which is the underlying zone that it currently is. PD is the Planned Development overlay zone that is listed in Title 17.130 and explains the process of obtaining a PD overlay zone. In this case, they have applied for the overlay zone to have residential over the CC zone since generally residential uses are not allowed in the CC

zone. This section of the code was set up to give opportunity at some point to have residential in certain areas where it is not specifically zoned for it. It is still up to the city council to approve what the density is, what it will look like, the type of units, etc. There is a development agreement that goes along with the PD zone, which becomes the actual language of the zone. If the council decides to approve it, they would then approve a development agreement that will list what the density actually is, the number of units, how tall the units are, etc.

Commissioner Gedge encouraged staff to look at traffic enforcement and calming measures, safety issues, even if the project isn't approved to hopefully prevent items in the future. If the city council were to deny this, he asked what the possibilities in the future could look like with this currently being a commercial zone. What types of commercial could this be, other types of uses that could fall under this zone.

Planner Schindler said it's whatever is allowed in the CC zone, and it's quite a list. This includes what's already in the shopping center, along with many other things that are not currently there.

Commissioner Catmull asked if residents can call the Planning Department if they are unable to find information they are looking for, like the CCPD issue tonight.

Planner Schindler said they can call the Planning Department in the future, or if it's for a specific project they can call the planner that's handling that project. There haven't been a lot of things like this, but they are happy to explain where to find the specific parts in the code and list the process of what each applicant would have to go through to get that approval.

Attorney Simonsen discussed what should be considered as evidentiary considerations. This is a legislative matter, the earlier items on this agenda were administrative. The evidentiary standard in administrative matters is substantial evidence, you must have substantial evidence to rely on when making your decision. A legislative standard is the reasonably debatable standard, which is a much more flexible standard, for you to be able to consider everything even if it wasn't backed by scientific studies. He believes those that drafted the code for a planning commission were looking for the commission to give their honest, own personal judgment on a matter and make that recommendation as you are focused on planning. It is somewhat a red herring to speculate on what the city council will or will not do; what they want is this commission's professional opinion after sitting here and hearing all the testimony. He believes whether Peterson gets a negative or positive recommendation they're going to take it to the next step, to the city council.

Commissioner Trevor Darby asked the difference between a residential development and a commercial development in terms of tax base. To him, it seems like the commercial would generate more tax revenue.

Planner Schindler said generally residential, especially single family, doesn't pay for itself through property taxes. Multi-family is better when it comes to tax generation because the property values will be higher with the number of units. However, the commercial is generally higher as it brings in property tax as well as sales tax. They also have to look at what the city provides for residential, like police and fire protection, same with commercial. Residential usually requires more city services in regards to those things mentioned, but they haven't done

research on this in a long time and this is just based on what he has read from different sources. Either one would be of some tax benefit to the city, either multi-family residential or commercial.

Commissioner Darby said he lives in a place where his view was disrupted when they built out beyond his house and it was disappointing to him as well. He learned at that time that the city doesn't typically, and can't, protect views. It's frustrating when you buy or build a property and then your views are obstructed. He wanted to bring that up so that concern was answered, because it is a real concern but unfortunately they can't make their decision based on views.

Commissioner Catmull asked if Daybreak has workforce housing currently.

Planner Mann said he doesn't believe there is anything designated at this time.

Commissioner Catmull asked if a property is difficult to develop or undevelopable, is a redevelopment agency (RDA) an option.

Planner Mann said it could be, but that would be more of a question for the economic development department. They have worked in partnership with other projects, but ultimately it's their decision.

Planner Schindler doesn't believe an RDA would apply here since there isn't a "blight" impeding their development, just a lot that hasn't been developed.

Commissioner Catmull said they've heard a lot of comments about the traffic going through the neighborhood to get to various locations. There are estimates of what that traffic should look like, is there a way to do a study to compare the actuals in that interior neighborhood versus the expected; if that were to be done, who would fund that.

Engineer Nielsen addressed validating trip generation numbers. He doesn't know who would pay for that, presumably the city if we are questioning the validity of our numbers. They have done some tests over the years and they have always come in pretty accurate, with single family homes in particular around 10 trips per day is pretty accurate. For townhomes it's a little bit less than that, and that's what they used in their study. They have not done a formal study to validate that those numbers are exactly correct.

Commissioner Catmull said he was referring to this specific area because of the comments of neighbors today, such that if those numbers were higher than expected and they changed the current estimates, how might that impact where they are today.

Engineer Nielsen said they have counts from 2019 on Harvest Pointe Drive, during the peak hour they saw about three vehicles per minute; it is a residential collector street that is constantly used. On a daily basis it's about 1900 vehicles, and that has probably gone up a little bit as there have been a few more homes built to the south since this study was done.

Commissioner Catmull said Bangerter is not complete on 10400 South. He asked the applicant if he thinks anything will change with new traffic patterns and their ability to develop.

Mr. Peterson said his answer is given through their actions. The center was designed with Albertsons as anchor, which went out and is now VASA, and then two junior anchors. Junior anchors within the industry have become less and less because of Amazon. When the junior anchor got taken out with Bangerter, usually you have two to accompany the one main anchor. That caused them to rethink this, they've been waiting on this for 15 or so years, and they have tried many different approaches on this. This is a different tact, to rezone it to residential, but it has a lot to do with the fact that Bangerter came in and wiped out one pad which they had been in limbo with for a number of years knowing that Bangerter was coming in. They weren't going to build a building there, get a tenant and a lease, knowing there was going to be a freeway there. They don't have a way to know exactly what will happen after Bangerter is completed, but he does think something will develop there eventually. He doesn't think it's "blighted" and appreciates the questions about the RDA, but they think that a higher and better use is residential and that's not a popular opinion. They are developing the 55+ community, the Villas, south of Costco. At one point in time they did a study looking at the space being developed as office versus residential. It was surprising to them that residential developed over a shorter period than office, which would take longer to absorb as 25-30 acres of office, the tax impact was more favorable to the city with the residential; maybe they need to look at a study like that for this project.

Commissioner Catmull asked if they can sell the parcel undeveloped.

Mr. Peterson they have marketed it in a number of different ways over the years. Yes, they could sell it, but there is a higher and better if they develop themselves. They'd like to control what's going in there because it needs to fit with the rest of their center. They are either looking for the right group to buy it or the long-term lease, it just depends who comes along; they haven't put a sign up and prefer to take a more patient approach.

Commissioner Catmull asked to confirm the taxable value at about \$2 million.

Mr. Peterson said that sounds about right, but he doesn't know off the top of his head.

Commissioner Catmull asked if there was an opportunity they passed by in the last 20 years to either sell part of the land or get a tenant in.

Mr. Peterson said to be honest, there aren't a lot of people that call on junior anchor space. They put a lot of money into that center over the years because it went through a pretty rough period when Albertson's went out. There could have been a blight there, but they kept things going and it's standing tall today. In full disclosure, they do not own the VASA nor the pads out front; they own the surrounding retail, are part owners in the Nielsen's Custard and Mountain Mike's. Having this open space is not from lack of trying, he is sincere when he says that Amazon has changed things. They're grateful they didn't have to sell the space, they were able to hold it long-term and look for the highest and best use.

Commissioner Gedge reminded the commission there are two motions they are considering tonight. He reminded the public in attendance that they are only a recommending body who will be making a recommendation to the city council; no matter which way they vote this evening, there is still another phase to this process and he encouraged the residents to reach out to their elected representative for their district and attend the city council meeting when this is up for a vote. Also, if the recommendation in the motion is to deny, the commission should remember they are voting on whether or not they agree with the denial. He feels that the applicant is close to the desired density, but still a little higher than what the council used to consider. He believes it's close enough that they might be able to do some changing to make it work, possibly reconsider the amount of units in each building or the height as that seems to be a point of contention with neighbors. He also feels like this space can't be empty forever, something will go in and at least this will be a smaller number of homes for this area. A future council could end up approving high density in this area, which is what was originally planned. He is in favor of the development, just not the number of units and type of design with three stories, but he feels they are close. He is torn between a positive and negative recommendation based on the total number of units, also it depends on the acreage they are using for the calculations; the parking lot isn't really part of the actual homes on the northern piece of the property. He thinks he would lean towards a negative recommendation, but he believes if they work with the council this could become a project that could work for the community.

Commissioner Catmull thanked the applicant for patiently answering all his questions. He spent a considerable amount of time evaluating definitions of the future uses and zones, as well as their purposes. He went through each of the LIVE goals in the general plan and marked each one that he thought was relevant. He listened to the comments today, and he is leaning towards a recommendation to deny. He feels the applicant has other options still that they can pursue, and that the overall benefit to the city isn't compelling enough to justify altering both a future use map and a rezone of this area for a planned development overlay zone. He feels altering the future use map is a huge deal as a planning commissioner, especially the signal that developers and people that move in use in that designation. He also struggled with a rezone for this 3.1 acre property for a planned development overlay zone based on his research.

Commissioner Peirce is sympathetic to the residents and their concerns with what this may bring, but Mr. Peterson made a great point that sometimes people are afraid of change. We need to take into consideration that something is eventually going to go in this space. Looking at the trip generator that was run, it looks like if something commercial went in there it could very likely bring even more traffic. The residents need to take that into consideration too and realize that, unfortunately, something is going to go in there and it is going to bring more traffic. They may view it as trying to pick the lesser of two evils, and this might not be the more evil choice. His biggest concern is with the overall density everywhere in the city, and any time we start running up over those numbers that's concerning to him. If this could get down to where it was below or in that six to eight units per acre range he would be more comfortable with that. If they are using the actual functioning acreage, this gets up closer to 11 and that's his biggest concern. We are making a lot of speculation about when these people are going to come and go, where they will park, how fast they will drive; it's a lot of speculation that just isn't known. Anything going in there is going to bring some negative consequences, as well as positive, and they will have to deal with that.

Commissioner Darby thanked all the residents who have come tonight and expressed their views. There are some serious concerns about safety and he seconded what Commissioner Morrissey said earlier, that regardless of whether this development is approved or not, he would encourage the city to look more into those concerns and ways they can improve safety in this area. It seemed that the speed of the traffic was a real concern, with lots of bad experiences shared. He has six kids himself and you never want to hear about kids, or adults, in danger. He doesn't know that the developer particularly has that responsibility, especially right now because they don't have anything there; those events aren't necessarily because of something they've done. The other issue brought up was parking in the neighborhoods. He is a lazy person generally, if he has four parking spots in his home he's not going to park on another street and walk to his house, that doesn't seem logical; that argument does seem strange to him. His biggest concern is probably that historically the city doesn't approve a density above six to eight, so why are we looking at eight to 11; this is tough for him to approve because typically the city council hasn't approved that. His inclination is to deny, but he really likes the look of the project and it might be beneficial to have something there. He doesn't want to overrule what the city council has done in the past, he wants to leave that in their lap to decide.

Commissioner Peirce said he liked the comment about the speed. If we are looking at traffic studies, and they are saying that commercial is going to bring in more cars, that is a valid concern. However, if they are residents we may make the assumption that they are going to drive more slowly than if it's commercial, but we don't know that. He doesn't believe that is Peterson's responsibility, that is a city responsibility. The city needs to address the residents' concerns as far as safety and traffic, and Peterson's just needs to get something done with their lot of land.

Commissioner Catmull wonders, in regards to traffic, if it is commercial versus residential, how much of it comes in off of South Jordan Parkway versus Harvest Pointe.

Commissioner Morrissey is sympathetic to both the developer and the residents. However, he wonder if changing the future use of this land and rezoning it the best way to benefit the city in the long run. He is reluctant to make those changes at this point in time because of the density. Density has always been a concern of his and he has strongly opposed situations where people are trying to change the use of the zone to create more density; he is reluctant to vote for those changes at this time.

Commissioner Gedge motioned to recommend a decision to deny File No. PLZBA202000247, the proposed land use amendment from Economic Center to Mixed Use, based on the information from the Staff Report and other information that was presented during the public hearing. Commissioner Morrissey seconded the motion. Roll Call vote was 5-0, unanimous in favor; Chair Hollist was absent from the vote.

Commissioner Gedge motioned to recommend a denial of File No. PLZBA202000247, proposed rezone from CC to CCPD. Commissioner Peirce seconded the motion. Roll Call Vote was 5-0, unanimous in favor; Chair Hollist was absent from the vote.

#### IX. OTHER BUSINESS –

City Planner Greg Schindler said the first meeting in November has more items than tonight's agenda, however tomorrow planners will decide when they want to bring those items forward.

#### **ADJOURNMENT**

Commissioner Darby motioned to adjourn the October 26, 2021 Planning Commission meeting. Commissioner Morrissey seconded the motion, vote was unanimous in favor; Chair Hollist was absent from the vote.

The October 26, 2021 Planning Commission Meeting adjourned at 9:14 p.m.

Meeting minutes were prepared by Deputy Recorder Cindy Valdez

This is a true and correct copy of the October 26, 2021 Planning Commission minutes, which were approved on November 9, 2021.

Cindy Valdez

Deputy Recorder

Item G.1.

#### **Cindy Valdez**

## 10-26-21 PC Meeting Attachment A

From:

Grea Schindler

Sent:

Wednesday, October 27, 2021 12:47 PM

To:

Cindy Valdez

Subject:

FW: 2nd Improper Notice Given to the Public for File PLZBA202000247

Cindy,

I couldn't get hold of David. He must be at lunch. I will try later. Below is the email that Mr. Neves sent yesterday.

Thanks, Greg

#### Greg Schindler, AICP | City Planner | City of South Jordan

1600 W. Towne Center Drive | South Jordan, UT 84095 Office: 801.254.3742 | Direct: 801.253.5203 ext 1291



From: Brad Neves < bradneves@gmail.com > Sent: Tuesday, October 26, 2021 11:53 AM

To: Steven Schaefermeyer < SSchaefermeyer@sjc.utah.gov >

Cc: Sean Morrissey < SMorrissey@sjc.utah.gov >; Michele Hollist < MHollist@sjc.utah.gov >; Nathan Gedge

<<u>NGedge@sic.utah.gov</u>>; Trevor Darby <<u>TDarby@sic.utah.gov</u>>; Steven Catmull <<u>SCatmull@sic.utah.gov</u>>; David Mann

<DMann@sjc.utah.gov>; Jason McGuire <JMcGuire@sjc.utah.gov>; marknelson801@gmail.com;

davecrasmussen@gmail.com; seanmccarty@gmail.com; cloudwalker1977@gmail.com; Jeremy Nielson

<JNielson@sjc.utah.gov>; Greg Schindler <GSchindler@sjc.utah.gov>

Subject: 2nd Improper Notice Given to the Public for File PLZBA202000247

Hello again Mr. Schaefermeyer,

We had an email exchange last month on September 28, 2021, titled "Improper Notice Given to Public for September 28, 2021 (Peterson Development's Proposal)", in which you responded to my request to reschedule the discussion for the Peterson Development Proposal on Harvest Pointe Dr.

I am writing once again to request that the Planning Commission Meeting scheduled for tonight, October 26, 2021, remove the item for Peterson Development, File PLZBA202000247 (Salt Lake County parcel 27171760310000), that is scheduled on the agenda tonight, to discuss the rezoning of this parcel.

I am contesting that the notification of this hearing is once again improper under SJC Code 17.04.060 for the following reasons:

The notice states the property is located at 3773 South Jordan Parkway. While this is accurate according to the parcel information recorded at the county level, my argument is that the address is inaccurate in itself. If not, it is considered a landlocked parcel at this point with no street access, therefore, the applicant would have thereby falsified its intentions on the application and proposal, showing access from Harvest Pointe Dr, which thereby further supports my argument that the proposal/application does not properly notify the whole public.

1

If it is not considered landlocked, which I would argue it is not because of the access from Harvest Pointe Dr, then the address assigned to this parcel should have been changed when the land was last divided and Jordan Parkway access was removed, as it currently is, to assign it a Harvest Pointe Dr address. If the proposal suggests access to the parcel via Harvest Pointe Dr, then Harvest Pointe, LLC also would agree it needs to be changed.

While the applicant followed procedures to notify those of us within 300 ft of the property of discussion, it still didn't allow for proper notification to the public at large, which it is not excused from doing so. There are other citizens of South Jordan City that are concerned about this as well and they have the same right to proper notification, of which does not fall on the shoulders of any opposed to the application.

If the Planning Commission proceeds with the agenda as notified, they should do so with the understanding that either A) they believe the parcel to be properly addressed, meaning it is landlocked, or B) they are willingly proceeding knowing the address doesn't properly notify the public, therefore in violation of SJC Code 17.04.060 and the proper notification required thereunder, and will therefore be subject to the penalties of SJC Code 17.04.090.

To sum up my argument, in order to properly notify the public regarding anything required for this parcel, it must be properly assigned a new address on Harvest Pointe Dr before any notice would be able to be sent out. This item should be removed from the agenda and not placed on it again until a proper address can be established.

Please let me and the other people copied on this message know whether the Planning Commission will remove the item from the agenda or not.

Sincerely,

Brad Neves 10637 S Harvest Pointe Dr South Jordan, UT 84009

2 93

## Harvest Pointe West

3773 W South Jordan Parkway



For Peterson Development by Econowest February 2022



#### **Harvest Pointe West**

28 Three-story, 2100 Square Foot Residences





# Harvest Pointe West Exhibits Highest and Best Use

- 1. The Harvest Point West offers the current "highest and best use" for this property
- 2. Based on Utah's continued job growth and in-migration, there will be strong demand in Utah for residential homes in the next two years
- 3. According one expert, waiting for Professional Office space to materialize would be a "train wreck" for a developer
- 4. South Jordan revenue (net present value) from 2022 to 2041 will be 70% higher for a residential project than retail dollar store or a professional office space
- 5. No net difference in costs to cities between residential, retail and commercial according to recent study in Utah Valley by Commerce CRG



# Demand for Housing Should Continue in Short-term

	2021	2022
Utah Employment	1,611,000	1,656,000
New Jobs	72,000	45,000
Utah Households	1,083,000	1,109,000
New Households	26,000	26,000
In-migration	35,000	34,000
Utah New Dwelling Permits	40,200	36,000

Source: Kem C. Gardner Policy Institute, Econowest

## Harvest Pointe's Present Value Revenues Exceeds Professional Office by 1.7 to 1

2022 – 2041 To South Jordan City	Present Value Revenue in 2022 \$
Harvest West - Residential & 2023-41	\$834,000
100% Professional Office Project, 2029-41	\$501,000
Retail Trade "Dollar Store", 2023-41	\$479,000



# Harvest Pointe's Present Value Revenues Exceed Professional Office and Retail Dollar Store Project by 1.7 to 1

Present \	alue	Allalysis											
		NPV	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
		Net Present	1	2	3	4	5	6	7	8	9	10	11
		Value											
Commercial - Pr	ofessional									1	2	3	4
Office Space								Percent com	plete=>	25%	75%	85%	90%
Revenue	NPV=>	500,801	48,194	-	-					84,277	38,347	44,764	48,819
Cap Rate - Class A	4.500%	342,629								33,889	25,804	28,825	30,082
Growth Rate	3.0%	Current Value	679,550										
												44,764	
												47,490	
Retail - Dollar St	tore	Percent complete=>		90%	100%								
Project	NPV=>	478,536	-	59,229	27,377	28,198	29,044	29,916	30,813	32,046	33,328	34,661	36,047
Cap rate - Multifamily	4.000%	478,536		54,761	24,338	24,104	23,872	23,643	23,416	23,416	23,416	23,416	23,416
Growth Rate y1-y5	3.0%	Current Value	737,398										
Growth Rate y6-y17	4.0%												
Harvest West Re	sidential	Percent complete=>	25%	90%	100%								
Project	NPV=>	833,996	284,094	29,683	32,982	33,971	34,990	36,040	37,121	38,606	40,150	41,756	43,426
Cap rate - Multifamily	3.625%	833,996	274,155	27,643	29,640	29,461	29,284	29,107	28,931	29,036	29,141	29,247	29,352
Growth Rate y1-y5	3.0%	Current Value	1,130,775		==,==			=1,=11					
Growth Rate y6-y17	4.0%												
Residential to Commer	cial	166.5%											
Residential to Retail		174.3%											
Ongoing Sales and	Property Ta	x Revenue											
One-Time Impact F	ees												



## **Harvest Pointe West**

28 Three-story, 2100 Square Foot Residences





## Impact Fees Higher for Residential Development

	One-time Tax Revenues to South Jordan City
Harvest West Residential Project (complete in 2023)	\$ 278,848
Professional Office Project (complete in 2030-32)	\$ 71,867
Retail Dollar Store Project	\$ 48,194

## Professional Office Space Base Revenues Higher, But Later Start Lowers Office Net Present Value

	Ongoing Tax Revenues to South Jordan City Per Year
Harvest West Residential Project (complete in 2023)	\$ 32,982
Sales Tax	18,429
Property Tax	14,553
Professional Office Project (complete in 2030-32)	\$ 48,194
Sales Tax	11,250
Property Tax	36,944
Retail Dollar Store Project	\$ 27,377
Sales Tax	\$ 22,494
Property Tax	\$ 4,883

# 50/50 Population/Point of Sale Formula Drives More Sales Tax

#### **Population**

- New Residents = 28 homes x 3.3 = 92.3
- Increase share in states population =

```
92.3 / 3,271,616 = .0028% x $784M x 0.5% =$ 11,055
```

#### Point of Sale

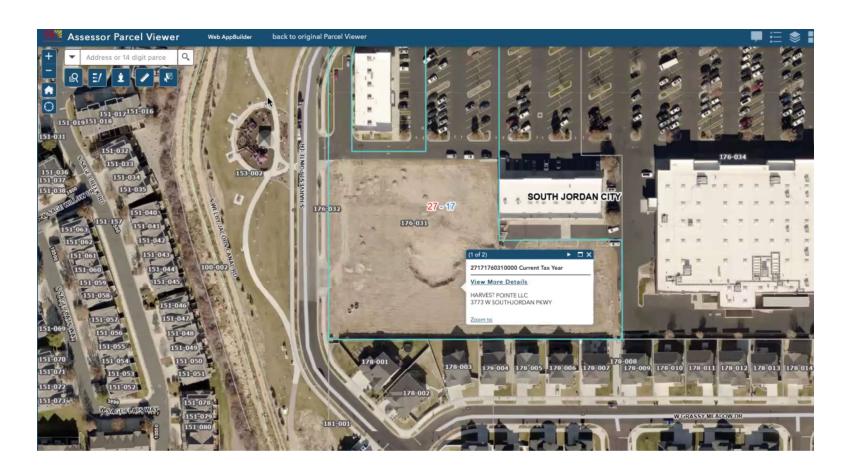
92.3 people x \$15,984 per person @ 0.5% = \$ <u>7,374</u>

Total Sales Tax from Residential Project = \$ 18,429



#### **Harvest Pointe West**

28 Three-story, 1900 Square Foot Residences



# Harvest Pointe West's Costs to the City

1. Should be calculated on the basis of:

Marginal not Average

For example, will the addition of the Harvest Pointe's 92 residents and 28 homes "break the camel's back" in terms of adding new (FTE) employees?

**Not Likely** 









# Attachment 5

#### **RESOLUTION R2022 – 03**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH, AUTHORIZING THE MAYOR TO SIGN A DEVELOPMENT AGREEMENT PERTAINING TO THE DEVELOPMENT OF PROPERTY LOCATED AT 3773 W. SOUTH JORDAN PARKWAY IN THE CITY OF SOUTH JORDAN.

**WHEREAS**, the City of South Jordan is a municipal corporation and political subdivision of the State of Utah ("City") and is authorized to enter in to development agreements that it considers are necessary or appropriate for the use and development of land within the City pursuant to Utah Code § 10-9a-102 *et seq.*; and

**WHEREAS,** the City has entered into development agreements from time to time as the City has deemed necessary for the orderly development of the City; and

**WHEREAS,** the Applicant, Peterson Development, now desires to enter into an agreement for the purpose of developing and changing the zoning designation on property located at 3773 W. South Jordan Parkway ("Property"); and

**WHEREAS,** the South Jordan City Council ("City Council") has determined that it is in the best interest of the public health, safety, and welfare of the City to enter into a development agreement for the orderly development of the property.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH:

**SECTION 1. Authorization to Sign Development Agreement.** The City Council hereby authorizes the Mayor to sign the Development Agreement, attached hereto as **Exhibit A**.

**SECTION 2. Effective Date.** This Resolution shall become effective immediately upon passage.

[SIGNATURE PAGE FOLLOWS]

	THE CITY COUNCIL OF				
		YES	NO	ABSTAIN	ABSENT
	Patrick Harris Bradley Marlor Donald Shelton Tamara Zander Jason McGuire				
Mayor:		Attest		y Recorder	
Approved as to for					
Office of the City					

After recording, please send to:

City of South Jordan Attn: City Recorder 1600 West Towne Center Drive South Jordan, Utah 84095

Affected Parcel No: 27-17-176-031.

#### DEVELOPMENT AGREEMENT

This Development Agreement (this "Agreement") is between the City of South Jordan, a Utah municipal corporation ("City") and Harvest Pointe LLC, a Utah limited liability company ("Developer"). City and Developer are jointly referred to as the "Parties" and each may be referred to individually as "Party."

#### RECITALS

**WHEREAS,** Developer owns certain real property identified as Salt Lake County Assessor Parcel Number: 27-17-176-031, which is specifically described in attached **Exhibit A** (the "Property"); and

**WHEREAS,** the Property is subject to the Planning and Land Use Ordinance of South Jordan City and is located approximately at 3773 West South Jordan Parkway; and

WHEREAS, the Property is currently zoned Commercial-Community (C-C); and

**WHEREAS,** Developer desires to develop the Property as a project to be known as Harvest Pointe West (the "Project") substantially consistent with the concept plan attached as **Exhibit B** (the "Concept Plan"), and the concept elevations and floor plans attached as **Exhibit C** (the "Elevations and Floor Plans"); and

**WHEREAS,** in furtherance of Developer's desire to develop the Project, Developer has requested that the Property be rezoned with a base zoning of Residential-Multiple (the "R-M Zone") and further and subsequently rezoned and made subject to a Planned Development Floating Zone (the "PD Zone") to be known as the "R-M-PD Zone" (attached as **Exhibit D**); and

**WHEREAS,** the purpose of the PD Zone is "to allow for flexibility in the application of zoning regulations and development provisions of this title to advance a public interest through prescriptive requirements of a development plan and development agreement approved by the city council;" and

**WHEREAS,** Developer and City acknowledge that development in the PD Zone requires a development agreement specific to each area zoned as a PD Zone; and

**WHEREAS,** the City Council of the City of South Jordan (the "City Council"), acting pursuant to its authority under Utah Code § 10-9a-102(2) *et seq.*, as amended, and the South Jordan City Municipal Code (the "City Code"), and in furtherance of its land use policies, goals, objectives, ordinances, resolutions, and regulations, has elected to exercise its legislative discretion to enter into

this Agreement for the purpose of establishing the R-M-PD Zone and regulating the development the Project pursuant to the R-M-PD Zone; and

**WHEREAS,** Developer and City acknowledge that the development and improvement of the Property pursuant to this Agreement comply with the requirements of the PD Zone and provide certainty useful to the Developer and to City in ongoing and future dealings and relations among the Parties pertaining to the development of the Project; and

**WHEREAS,** this Agreement shall only be valid upon approval of such by the City Council and pursuant to Resolution R2022-03 a copy of which is attached as **Exhibit E**; and

**WHEREAS,** City and Developer acknowledge that the terms of this Agreement shall be enforceable and the rights of the Developer relative to the Property shall vest only if the City Council, in its sole legislative discretion, approves both the R-M Zone as the base zone for the Property and the R-M-PD Zone as the applicable PD Zone for the Property.

**NOW THEREFORE**, based on the foregoing recitals and in consideration of the mutual covenants and promises contained and set forth herein, the Parties agree as follows:

#### **TERMS**

- A. **Recitals; Definitions**. The recitals set forth above are incorporated herein by this reference. Any capitalized term used but not otherwise defined in this Agreement shall have the meaning ascribed to such term in the City Code.
- B. **Enforceability**. City and Developer acknowledge that the terms of this Agreement shall be enforceable, and the rights of Developer relative to the Property shall vest, only if the City Council in its sole legislative discretion rezones the Property from the C-C Zone to the R-M Zone as the base zone and also rezones the Property with the R-M-PD Zone as the applicable PD Zone for the Property.
- C. **Effective Date**. This Agreement is effective on the date the last party executes this Agreement as indicated by the date stated under that party's signature line (the "Effective Date").
- D. **Conflicting Terms**. The Property shall be developed in accordance with the requirements and benefits provided for in relation to the R-M Zone and the PD Zone under the City Code as of the Effective Date. If there is a discrepancy between the requirements of the City Code, including the R-M Zone or the PD Zone, and this Agreement, this Agreement shall control.

## E. Developer Obligations.

- 1. <u>Uses</u>. Developer shall develop and use the Property in a manner substantially consistent with the Concept Plan.
- 2. <u>Density</u>. The overall density of the project will not exceed twenty (20) residential units.
- 3. <u>Setbacks</u>. All setbacks will meet those shown on the concept plan attached hereto as **Exhibit B**.

### 4. <u>Traffic and Parking Improvements</u>.

- a. Developer shall install a flashing crosswalk connecting Rushton Meadows Park with Harvest Pointe West. Developer will work with the City to install other reasonable traffic calming measures along the east side of Harvest Pointe Drive abutting this development, including "no parking" curb painting and signage.
- b. Developer shall construct the seven (7) additional parking stalls shown on the Concept Plan west of the building currently occupied by Stone Haven Dental and Mountain Mike's Pizza (3785 W 10400 S).
- c. Developer shall complete the improvements listed in Subsections E.4.a. and E.4.b. before the City grants certificates of occupancy for 75% of the residential units.
- 5. <u>Architecture</u>. The architecture shall be similar to the pictures submitted to the City and attached as Exhibit C, comply with requirements of City Code § 17.40. and the following architectural standards:
  - a. Buildings shall be constructed with a minimum amount of brick or stone that is calculated by multiplying two (2) by the perimeter length of the foundation (including garage).
  - b. Buildings shall be constructed of a contemporary design with a parapet wall enclosing the roof deck constructed with a lower roof pitch when done so in compliance with applicable Building Codes.
  - c. Buildings shall include a minimum two (2) car garage (minimum 22 feet by 22 feet, or an approved equivalent area) and driveways that are at least 20 feet long.
  - d. The minimum total floor area, finished and unfinished, of any residential main building shall be 2100 square feet.
  - e. Buildings shall include architectural elements (i.e., main entrance, porch) that distinguish the side of the building oriented toward the front yard as the front of the house. The front of the house shall be accessible by a pedestrian from the adjacent right-of-way.
  - f. Privacy windows shall be installed on the third floor of all buildings abutting Lots 122, 410, 411, 412, 413, and 414 of Rushton Meadows Subdivision. These privacy windows are reflected in the elevations included in Exhibit C.

### 6. <u>Landscaping</u>.

a. The landscaping shall comply with the landscaping requirements of City Code §§ 17.40.020.J and 16.30.040.

- b. Developer shall work with the adjacent property owners in the Rushton Meadows Subdivision for thoughtful placement of the landscaping materials and locations between the two subdivisions. The purpose of this subsection is to create additional privacy between the two subdivisions.
- 7. <u>Compliance with the R-M-6 Zone</u>. The Project shall comply with the R-M-6 Zone (included in Exhibit D), except where requirements are modified by this Agreement.
- 8. <u>Parking Enforcement</u>. Developer shall require that the Property's covenants, conditions, and restrictions (CC&Rs) outline parking standards and a parking enforcement plan.

9. <u>P</u>	<u>lat Language</u> . The final p	olat for the Projec	t shall contain th	ne follow	ving
language in a not	e: This plat is subject to the	at certain Developme	ent Agreement date	ed	
, by and be	tween the City of South Jord	lan and	, including a	ull provisi	ions,
covenants, condition.	s, restrictions, easements, char	ges, assessments, lier	ns or rights, if any, c	created the	erein
and recorded	as Entry No	, in Book	, at Page	of	the
Official Records of S	Salt Lake County.				

#### 10. <u>Subdivision Streets</u>.

- a. The proposed streets within the Project shall be private streets and built to the width as shown on the Concept Plan. In addition, the streets shall be constructed as outlined in the City Code for private streets. On-street parking may be restricted and developer will be required to place "No Parking" signs as directed by the City Engineer.
- b. There is an existing City-owned waterline located approximately where the main east/west street through the Project is shown on the Concept Plan. Developer shall protect this waterline in place and record an easement in favor of City to access, maintain and replace the waterline. If Developer while building the Project must relocate the waterline due to conflicts with the Project, Developer shall move the waterline at its expense and shall construct a new waterline according to City's standards and requirements. Developer shall be allowed access and use of the waterline to service the Project.
- F. **Minor Changes**. The Planning Department, after conferring with the City Manager, may approve minor modifications to the Developer Obligations in Section E which are necessary or advantageous in facilitating more desirable function and aesthetics of the Project.

#### G. City Obligations.

1. Review of City. City shall review development applications with respect to the Property in a timely manner, consistent with City's routine development review practices and in accordance with all applicable laws and regulations.

#### H. Vested Rights and Reserved Legislative Powers.

- 1. <u>Vested Rights</u>. Consistent with the terms and conditions of this Agreement, City agrees Developer has the vested right to develop and construct the Project during the term of this Agreement in accordance with: (i) the R-M-PD Zone designation; (ii) the City Code in effect as of the Effective Date; and (iii) the terms of this Agreement.
- 2. Reserved Legislative Powers. Developer acknowledges that City is restricted in its authority to limit its police power by contract and that the limitations, reservations and exceptions set forth herein are intended to reserve to City all of its police power that cannot be so limited. Notwithstanding the retained power of City to enact such legislation under the police powers, such legislation shall only be applied to modify the vested rights of Developer under this Agreement and with respect to use under the zoning designations as referenced in this Agreement based upon the policies, facts and circumstances meeting the compelling, countervailing public interest exception to the vested rights doctrine in the State of Utah. Any such proposed change affecting the vested rights of the Property shall be of general application to all development activity in City and Salt Lake County; and, unless in good faith City declares an emergency, Developer shall be entitled to prior written notice and an opportunity to be heard with respect to the proposed change and its applicability to the Property under the compelling, countervailing public interest exception to the vested rights doctrine.
- I. **Term**. This Agreement shall run with the land and shall continue in full force and effect until all obligations hereunder have been fully performed and all rights hereunder fully exercised; provided, however, that unless the parties mutually agree to extend the term, this Agreement shall not extend further than a period of ten (10) years from its date of recordation in the official records of the Salt Lake County Recorder's Office.

#### J. General Provisions.

1. <u>Notices</u>. All Notices, filings, consents, approvals, and other communication provided for herein or given in connection herewith shall be validly given, filed, made, delivered or served if in writing and delivered personally or sent by registered or certified U.S. Postal Service mail, return receipt requested, postage prepaid to the following addresses or to such other addresses as either Party may from time to time designate in writing and deliver in like manner. Any such change of address shall be given at least ten days before the date on which the change is to become effective:

If to City: City of South Jordan

Attn: City Recorder

1600 West Towne Center Drive South Jordan, Utah 84095

If to Developer: Harvest Pointe LLC

ATTN: Barrett Peterson 225 South 200 East #200 Salt Lake City, UT 84111

2. <u>Mailing Effective</u>. Notices given by mail shall be deemed delivered seventy-two hours following deposit with the U.S. Postal Service in the manner set forth above.

- 3. <u>No Waiver</u>. Any Party's failure to enforce any provision of this Agreement shall not constitute a waiver of the right to enforce such provision. The provisions may be waived only in writing by the Party intended to be benefited by the provisions, and a waiver by a Party of a breach hereunder by the other Party shall not be construed as a waiver of any succeeding breach of the same or other provisions.
- 4. <u>Headings</u>. The descriptive headings of the paragraphs of this Agreement are inserted for convenience only and shall not control or affect the meaning or construction of any provision this Agreement.
- 5. Authority. The Parties to this Agreement represent that they have full power and authority to enter into this Agreement, and that all necessary actions have been taken to give full force and effect to this Agreement. Developer represents and warrants it is fully formed and validly existing under the laws of the State of Utah, and that it is duly qualified to do business in the State of Utah and is in good standing under applicable state laws. Developer and City warrant to each other that the individuals executing this Agreement on behalf of their respective Party are authorized and empowered to bind the Party on whose behalf each individual is signing. Developer represents to City that by entering into this Agreement Developer has bound all persons and entities having a legal or equitable interest to the terms of this Agreement as of the Effective Date.
- 6. <u>Entire Agreement</u>. This Agreement, together with the Exhibits attached hereto, documents referenced herein and all regulatory approvals given by City for the Property contain the entire agreement of the Parties with respect to the subject matter hereof and supersede any prior promises, representations, warranties, inducements or understandings between the Parties which are not contained in such agreements, regulatory approvals and related conditions.
- 7. <u>Amendment</u>. This Agreement may be amended in whole or in part with respect to all or any portion of the Property by the mutual written consent of the Parties or by their successors-in-interest or assigns. Any such amendment of this Agreement shall be recorded in the official records of the Salt Lake County Recorder's Office.
- 8. <u>Severability.</u> If any of the provisions of this Agreement are declared void or unenforceable, such provision shall be severed from this Agreement. This Agreement shall otherwise remain in full force and effect provided the fundamental purpose of this Agreement and Developer's ability to complete the development of the Property as set forth in the Concept Plan is not defeated by such severance.
- 9. <u>Governing Law</u>. The laws of the State of Utah shall govern the interpretation and enforcement of this Agreement. The Parties shall agree that the venue for any action commenced in connection with this Agreement shall be proper only in a court of competent jurisdiction located in Salt Lake County, Utah. The Parties hereby expressly waive any right to object to such choice of law or venue.
- 10. <u>Remedies</u>. If either Party breaches any provision of this Agreement, the non-defaulting Party shall be entitled to all remedies available both at law and in equity.

- 11. <u>Attorney's Fees and Costs</u>. If either Party brings legal action either because of a breach of this Agreement or to enforce a provision of this Agreement, the prevailing Party shall be entitled to reasonable attorney's fees and court costs.
- 12. <u>Binding Effect</u>. The benefits and burdens of this Agreement shall be binding upon and shall inure to the benefit of the Parties and their respective heirs, legal representatives, successors in interest and assigns. This Agreement shall be incorporated by reference in any instrument purporting to convey an interest in the Property.
- 13. <u>No Third Party Rights</u>. The obligations of Developer and City set forth in this Agreement shall not create any rights in or obligations to any other persons or parties except to the extent otherwise provided herein.
- 14. <u>Assignment</u>. Developer may freely assign this Agreement, in which case the assignor or successor-in-interest shall be fully liable under this Agreement and Developer shall be deemed released of its obligations in connection with this Agreement; provided, however, that Developer shall provide City with notice of the assignment of this Agreement within a reasonable time after the occurrence of such assignment.
- 15. <u>No Agency Created</u>. Nothing contained in this Agreement shall create any partnership, joint venture, or agency relationship between the Parties.

To evidence the Parties' agreement to this Agreement, each Party has executed it on the date stated under that Party's name, with this Agreement being effective on the date stated in Section C.

[SIGNATURE PAGE FOLLOWS]

# CITY OF SOUTH JORDAN Approved as to form: Signature: Office of the City Attorney Date: \_\_\_\_\_ State of Utah :ss County of Salt Lake On this \_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_, personally appeared before me \_\_\_\_\_ (name of document signer), whose identity is personally known to me (or proven on the basis of satisfactory evidence) and who by me duly sworn/affirmed, did say that he/she is the Mayor of the City of South Jordan and that said document was signed by him/her in behalf of said Corporation by Authority of its Bylaws or by Resolution, and said \_\_\_\_\_ (name of document signer) acknowledged to me that said Corporation executed the same. Notary Public

## **DEVELOPER**

HARVEST POINTE LLC, A UTAH LIMITED LIABILTIY COMPANY

Signature:	
By: <u>Barrett Peterson</u>	
Its: Manager	
Date:	
State of <u>Utah</u> ) :ss County of <u>Salt Lake</u> )	
On this day of	, 20, personally appeared before me
Barrett Peterson, whose identity is personally	known to me (or proven on the basis of satisfactory
evidence) and who by me duly sworn/affirmed	d, did say that he is a Manager of Harvest Pointe LLC,
a Utah limited liability company, and that said	document was signed by him in behalf of said limited
liability company by authority of its Operating	Agreement or by Resolution, and said Barrett Peterson
acknowledged to me that said limited liability c	company executed the same.
	Notary Public

#### **EXHIBIT A**

(Legal Description for the Property)

Beginning at a point being North 89°57'00" West 290.73 feet along the south line of 10400 South Street from the Northwest Corner of Lot 3, Albertson's 10400 South Street Subdivision as found and on file at the Salt Lake County Recorder's Office, Book 2002, Page 243, and running; thence Southwesterly 27.77 feet along the arc of a 35.00 foot radius curve to the left (center bears South 44°34'51" East and the long chord bears South 22°41 '12" West 27.05 feet with a central angle of 45°27'54"); thence South 0°02'32" East 67.31 feet; thence Southwesterly 12.46 feet along the arc of a 50.00 foot radius curve to the right (center bears North 89°57'15" East and the long chord bears South 7°05'48" West 12.43 feet with a central angle of 14°16'39"); thence South 14°14'07" West 49.15 feet; thence Southwesterly 103.10 feet along the arc of a 119.00 foot radius curve to the right (center bears North 75°45'53" West and the long chord bears South 39°03'22" West 99.91 feet with a central angle of 49°38'29"); thence Southwesterly 100.40 feet along the arc of a 90.00 foot radius curve to the left (center bears South 26°07'24" East and the long chord bears South 31 °55'02" West 95.28 feet with a central angle of 63°55'09"); thence South 0°02'33" East 136.59 feet; thence East 116.23 feet; thence North 188.61 feet; thence East 115.65 feet; thence South 327.62 feet; thence East 193.09 feet to the west line of Lot 2, Albertson's 10400 South Street Subdivision; thence South 156.58 feet along the west line to the Southwest Center of said Lot 2, Albertson's 10400 South Street Subdivision; thence North 89°57'00" West 461.67 feet along the south line to the Southwest Corner of said Albertson's 10400 South Street Subdivision; thence North 0°02'34" West 481.22 feet along the west line of said Albertson's 10400 South Street Subdivision; thence North 89°57'29" east 17.60 feet; thence Northeasterly 82.88 feet along the arc of a 120.00 foot radius curve to the right (center bears South 65°41 '48" East and the long chord bears North 44°05'19" East 81.24 feet with a central angle of 39°34' 13"); thence Northeasterly 99.28 feet along the arc of a 89.00 foot radius curve to the left (center bears North 26°07'35" West and the long chord bears North 31 °54'57" East 94.21 feet with a central angle of63°54'57"); thence North 0°02'32" West 97.83 feet; thence Northwesterly 28.06 feet along the arc of a 35.00 foot radius curve to the left (center bears South 89°57'35" West and the long chord bears North 23°00′ 13" West 27.31 feet with a central angle of 45°55′36") to the south line of 10400 South Street; thence South 89°57'00" East 61.10 feet along the south line of said 10400 South Street to the point of beginning.

Less and excepting any and all portions lying within the legal bounds of Harvest Pointe Drive.

Tax ID: 27-17-176-031

# **EXHIBIT B**

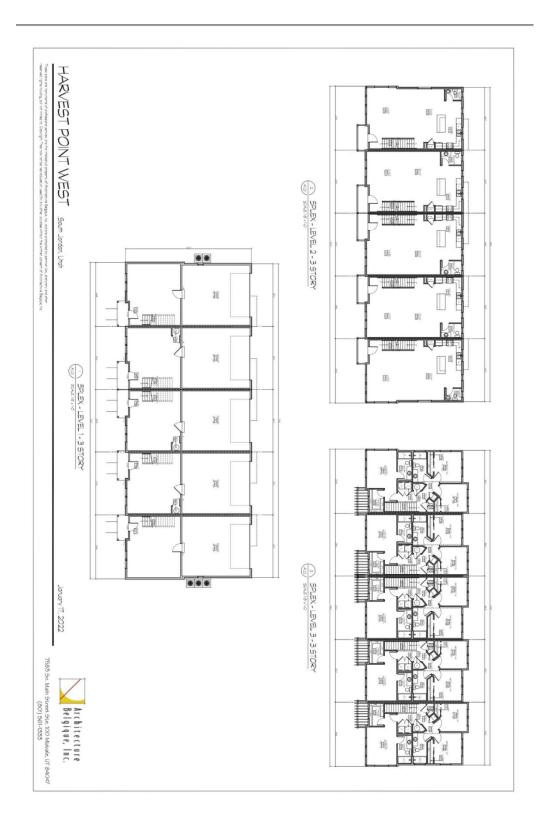
(Concept Plan)



**EXHIBIT C** 

(Elevations and Floor Plans)





#### **EXHIBIT D**

#### Chapter 17.40 RESIDENTIAL ZONES

#### 17.40.010: PURPOSE:

This chapter is established to provide standards and regulations, consistent with the city's general plan and the purposes and provisions of this title, for single-family residential areas in the city. This chapter shall apply to the following residential zones as established in chapter 17.20, "Zone Establishment", of this title: R-1.8, R-2.5, R-3, R-4, R-5, and R-M zones. Uses may only be conducted in residential zones in accordance with the regulations of this code. Allowed use (permitted and conditional), accessory use, temporary use and other associated use regulations may be found in chapter 17.18, "Uses", of this title. (Ord. 2016-05, 5-3-2016)

#### 17.40.020: DEVELOPMENT AND DESIGN STANDARDS:

A. Development Review: Uses proposed in residential zones may only be established in conformance with development review procedures of the city. Applicants shall follow the procedures and requirements of this code regarding development review in the preparation and review of development proposals in residential zones. All uses shall be conducted according to the approved plan or plat and any conditions of approval. Plans or plats may not be altered without prior approval of the city, except as otherwise allowed under state law.

B. Lot Area: The area of any lot in residential zones shall not be less than the minimum lot area requirement identified in the minimum lot area table below. Every portion of a parcel being subdivided shall be included as a lot or lots in the proposed subdivision plat, right of way or as common, limited common or private ownership.

Zone	Minimum Lot Area (Square Feet)
R-1.8	14,520
R-2.5	12,000
R-3	10,000
R-4	8,000
R-5	6,000
R-M	5,000

C. Lot Density: The maximum gross density (number of lots or primary dwelling units per acre) in any residential development in a residential zone shall not exceed the density shown in the lot density table below. The primary dwelling density of each area zoned R-M shall be determined, according to the densities established in the lot density table, with approval of a rezoning application per chapter 17.22, "Zoning Amendments", of this title and indicated on the official zoning map with a numerical suffix matching the approved density.

Zone	Maximum Gross Density
R-1.8	1.8
R-2.5	2.5
R-3	3
R-4	4

R-5	5
R-M-5	5
R-M-6	6

D. Lot Width And Frontage: Each lot or parcel in a residential zone shall have a minimum lot width not less than the dimension in the minimum width column of the lot width and frontage table below. The minimum lot width shall be measured at the minimum front yard requirement (see subsection F of this section) that shall be determined from a point which corresponds to the midpoint of the front lot line. Each lot or parcel shall abut the right of way line of a public street a minimum distance not less than the dimension in the frontage (standard) column of the lot width and frontage table below, except that lots with side property lines which diverge at an angle of at least twenty degrees (20°) shall abut the right-of-way or landscaped open space a minimum distance not less than the dimension in the frontage (diverged) column.

Zone	Minimum Width	Frontage (Standard)	Frontage (Diverged)
R-1.8	90'	90'	50'
R-2.5	90'	90'	50'
R-3	85'	85'	50'
R-4	80'	80'	50'
R-5	75'	75'	50'
R-M-5	65'	65'	40'
R-M-6	60'	60'	40'

E. Lot Coverage: The area of lot, parcel or private ownership area in a residential zone covered by buildings shall not exceed the percentage identified in the lot coverage table below of the total lot, parcel or private ownership area.

Zone	Maximum Building Coverage
R-1.8	40%
R-2.5	40%
R-3	40%
R-4	40%
R-5	50%
R-M	60%

- F. Yard Area: The yard area (setback) requirements below shall apply in all residential zones. Minimum yard areas are measured from the corresponding front, side and rear property lines of lots or from the boundaries of private ownership areas. A land use permit shall be obtained prior to the construction of any accessory building for which a building permit is not required. An application form, lot plan showing streets, existing buildings, dimensions, easements and setbacks of the proposed accessory building and other information as needed shall be submitted for review. (Ord. 2016-05, 5-3-2016)
- 1. Main Buildings: Minimum yard area requirements for main buildings are as follows:

Zone	Front Yard (Interior And Corner Lots)	Garage Opening <sup>1</sup> (Front Or Street Side)	Front Yard (Cul-De- Sac Lots)	Side Yard (Standard)	Side Yard (Corner Lot Street Side)	Rear Yard (Interior Lot)	Rear Yard (Corner Lot)
R-1.8	30'	30'	25'	10'	30'	25'	10'
R-2.5	25'	30'	20'	10'	25'	25'	10'
R-3	25'	30'	20'	10'	25'	25'	10'
R-4	20'	25'	20'	8'	20'	20'	10'
R-5	20'	25'	20'	8'	20'	20'	10'
R-M- 5	20'	25'	20'	8'	10'	20'	10'
R-M- 6	20'	25'	20'	8'	10'	20'	10'

Note: 1. The garage opening minimum yard area requirement shall apply to garages when the garage opening faces the street, otherwise the front yard minimum yard area shall apply. The garage opening minimum yard requirement shall be 25 feet to any street-facing garage opening in a cul-de-sac. (Ord. 2017-22, 7-18-2017)

- 2. Accessory Buildings: Minimum yard area requirements for accessory buildings are as follows:
- a. Location: Accessory buildings may not be located between the front building line of a main building and the right-of-way that determines the front yard area.
- b. Side Yard: An accessory building may be located in a side yard, including a street side, if located no closer than the minimum side yard requirement for the main building pursuant to this subsection F, except that accessory buildings less than ten feet (10') in height and not containing habitable space may be located no closer than five feet (5') from the side property line.
- c. Rear Yard: An accessory building may be located in a rear yard no closer than three feet (3') from the side or rear property line or boundary and increased by one foot (1') for each foot of building height in excess of sixteen feet (16'), except that the setback shall be increased to no closer than five feet (5') from the side or rear property line or boundary when adjacent to a right-of-way, which shall be increased by one foot (1') for each foot of building height in excess of sixteen feet (16').
- 3. Buildings Used To Shelter Animals: Buildings used for the housing or shelter of animals shall be located a minimum distance of forty feet (40') from any existing dwelling or neighborhood street right-of-way or, if approved with a conditional use permit, a minimum of twenty feet (20') from any collector street right-of-way line.
- 4. Projections: The following may be erected on or projected into any required yard space in Residential Zones:
- a. Fences and walls in conformance with this Code.
- b. Agricultural crops and landscape elements, including trees, shrubs and other plants.
- c. Utility or irrigation equipment or facilities.
- d. Decks not more than two feet (2') high.
- e. Cornices, eaves, sills, planter boxes, stairways, landings, porches, decks, awnings or similar architectural features attached to the building and not enclosed by walls, extending not more than two feet (2') into a side yard, or four feet (4') into a front or rear yard.
- f. Chimneys, fireplace keys, box or bay windows or cantilevered walls attached to the building no greater than eight feet (8') wide and extending not more than two feet (2') into a side yard, or four feet (4') into a front or rear yard.
- G. Parking And Access: Parking areas and vehicle access in Residential Zones shall meet the requirements of title 16, chapter 16.26, "Parking And Access", of this Code, chapter 17.18, "Uses", of this title, and title 10 of this Code (Traffic Code). A driveway may only directly access a collector or arterial street with approval of the Utah Department of Transportation ("UDOT") for UDOT streets or with approval of the City Engineer for City streets. (Ord. 2016-05, 5-3-2016)

- H. Fencing, Screening And Clear Vision: The fencing, screening and clear vision requirements of this section shall apply in Residential Zones. A permit shall be obtained from the Planning Department prior to construction of any fence in a Residential Zone. A completed fence application form that includes a diagram showing the location and height of the proposed fence, and a description of the proposed fence shall be submitted for review by the Planning Department. (Ord. 2016-05, 5-3-2016; amd. Ord. 2019-01, 3-5-2019)
- 1. Utility Screening: In nonresidential developments, all mechanical equipment, antennas (where possible), loading areas, and utility areas shall be screened from view at ground level along the property line of the subject property with architectural features or walls consistent with materials used in the associated buildings. Exterior trash receptacles in nonresidential developments shall be enclosed by masonry walls that are at least as tall as the receptacle itself, but not less than six feet (6') tall, and solid steel access doors. The color of trash receptacle enclosures (masonry walls and access doors) shall be consistent with colors used in the associated buildings. (Ord. 2017-22, 7-18-2017)
- 2. Incompatible Land Use Screening: Incompatible land uses, including waterways, trails, parks, open spaces and other uses or zones shall be screened or buffered with fences, walls and/or landscaping as required by the development approval.
- 3. Rear And Side Yard Fencing: A maximum six foot (6') high fence and/or hedge may be installed and maintained between a dwelling and a rear or side lot line.
- 4. Front Yard Fencing: A maximum four foot (4') high, nonvisually obscuring decorative wrought iron, simulated wrought iron or nonobscuring vinyl picket fence may be constructed along a side lot line to the right-of-way line or sidewalk of a neighborhood street, except as regulated in clear vision areas. A masonry or solid vinyl fence or hedge may also be constructed along lot lines to the right-of-way or sidewalk but may not be greater than three feet (3') high. Brick pillars may not exceed eighteen inches (18") square or be closer than ten feet (10') on center. Posts or pillars may not extend higher than four inches (4") above the fence panel.
- 5. Clear Vision: Landscape materials, except for mature trees that are pruned at least seven feet (7') above the ground, and fences shall be no greater than three feet (3') high within a ten foot (10') triangular area formed by the edge of a driveway and the street right-of-way line or within a thirty foot (30') triangular area formed by the right-of-way lines of intersecting streets. Lesser clear vision triangular areas may be approved by the City Engineer based on traffic speeds, flow, volumes and other traffic related variables.
- 6. Collector Street Fencing: Any single-family residential rear or side yard fence erected or maintained roughly parallel to and within twenty feet (20') of a collector or arterial street right-of-way in a Residential Zone shall be constructed according to section 16.04.200 of this Code.
- I. Architecture: The following exterior materials and architectural standards are required in Residential Zones:
- 1. General Architectural Standards:
- a. All building materials shall be high quality, durable and low maintenance.
- b. The exteriors of buildings in Residential Zones shall be properly maintained by the owners or owners' association.
- c. Signs shall meet requirements of title 16, chapter 16.36, "Sign Ordinance", of this Code and shall be constructed of materials that are consistent with the buildings they identify.
- d. Main buildings shall be no greater than thirty five feet (35') high.
- 2. Architectural Standards For Main Buildings:
- a. Main buildings shall be constructed with a minimum amount of brick or stone that is calculated by multiplying two (2) by the perimeter length of the foundation (including garage). (Ord. 2016-05, 5-3-2016)
- b. Main buildings shall be constructed with a majority of the roof to be a minimum roof pitch of three to twelve (3:12), except that main buildings of a contemporary design with a parapet wall enclosing the roof deck may be constructed with a lower roof pitch when done so in compliance with applicable Building Codes. (Ord. 2017-22, 7-18-2017)
- c. Residential main buildings shall include a minimum two car garage (minimum 22 feet by 22 feet, or an approved equivalent area).
- d. The minimum total floor area, finished and unfinished, of any residential main building shall be two thousand four hundred (2,400) square feet.
- e. Residential main buildings shall include architectural elements (i.e., main entrance, porch) that distinguish the side of the building oriented toward the front yard as the front of the house. The front of the house shall be accessible by a pedestrian from the adjacent right-of-way. (Ord. 2016-05, 5-3-2016)
- 3. Architectural Standards For Accessory Buildings:
- a. Accessory buildings may not be higher than the main building, except as approved by the Planning Commission as a conditional use permit. In no case shall an accessory building be greater than twenty five feet (25) high.
- b. The footprint of accessory buildings in the R-2.5, R-3, R-4, R-5 and R-M Zones shall not exceed sixty percent (60%) of the footprint of the main building, including the footprint of an attached garage, except that the Planning

Commission may approve a conditional use permit for an accessory building with a footprint that is greater than sixty percent (60%) but in no case shall exceed the footprint of the main building. In the R-1.8 Zone, the footprint of an accessory building, such as a barn or a stable, shall not exceed the footprint of the main building, except with a conditional use permit approved by the Planning Commission.

- c. Any portion of an accessory building within twenty feet (20') of a property line shall meet the following requirements, except as approved by the Planning Commission as a conditional use permit:
- (1) Openings (e.g., windows and doors) that are visible from the property line shall not be located in an exterior wall when the floor height exceeds four feet (4') above grade.
- (2) The average wall height shall not exceed sixteen feet (16') above grade.
- d. Accessory buildings with a footprint exceeding two hundred (200) square feet shall be constructed with a minimum one to twelve (1:12) roof pitch in the R-1.8 Zone, and a minimum three to twelve (3:12) roof pitch over a majority of the structure in all other Residential Zones.
- e. Applications for a conditional use permit under subsections I3a, I3b and I3c of this section shall demonstrate that the proposed accessory building is consistent with the character of the surrounding area, which analysis includes, but is not limited to, consideration of nearby structures and uses and applicable declarations of conditions, covenants and restrictions ("CC&Rs"). Written notice shall be provided to all property owners located within the subdivision plat of the subject property and to all property owners otherwise located within three hundred feet (300') of the subject property. Notice shall be provided no less than ten (10) days prior to the scheduled Planning Commission meeting. (Ord. 2019-06, 3-19-2019)

#### J. Landscaping:

- 1. The front and street side yards of single-family lots shall be fully improved and properly maintained with not less than fifty percent (50%) of the yard area landscaped and not less than fifty percent (50%) of the required landscaped area covered in lawn or other acceptable live plant material unless otherwise approved with a conditional use permit.
- 2. All collector street and other public and private park strips in Residential Zones shall be improved and maintained by the adjoining property owners according to specifications adopted by the City unless otherwise allowed with development approval.
- 3. Where an adjacent park strip in a residential right-of-way is a minimum of five feet (5') wide, park strip improvements shall include one shade tree that is a minimum two inch (2") caliper, for every fifty feet (50') of frontage and spaced evenly throughout the landscaped portion of the park strip. Park strip trees shall be consistent with the "Streetscape Tree Species for South Jordan City" list.
- 4. In developments that have a principal use other than single-family, detached, the following landscaping requirements shall apply:
- a. All areas of developments not approved for parking, buildings, recreation facilities, access, other hard surfaces, or otherwise exempted with development approval shall be landscaped and properly maintained with grass, deciduous and evergreen trees and other plant material approved in conjunction with a site plan or plat for the development.
- b. A minimum of one tree per one thousand (1,000) square feet, or part thereof, of landscaped areas, excluding landscaped sports or play areas, is required. At least thirty percent (30%) of all required trees shall be a minimum seven foot (7') evergreen. Deciduous trees shall be a minimum two inch (2") caliper. Deciduous and evergreen trees need not be equally spaced, except as required in parking areas and in park strips but shall be distributed throughout the required yard areas on the site.
- c. Curbed planters with two inch (2") or larger caliper shade trees and grass, shrubs or ground cover shall be installed at the ends of each parking row. Planters shall be at least five feet (5') wide.
- d. Minimum five foot (5) wide landscaped planters shall be installed along the street side of building foundations, except at building entrances.
- e. All landscaped areas shall be curbed.
- 5. Developments that are contiguous to canals, streams or drainage areas shall make reasonable efforts to include banks and rights-of-way in the landscaping of the project and the urban trails system. Any area so included and perpetually preserved as open space may be counted toward required open space for the development. If approved by the City Engineer, waterways which traverse developments may be left open if properly landscaped and maintained by the adjacent owners. Waterways may not be altered without approval of any entity or agency having jurisdiction over said waterways.
- 6. All required landscaping in yard areas and open spaces shall be installed prior to occupancy unless deferred pursuant to section 16.04.300, "Deferred Improvements", of this Code.
- 7. Property owners shall properly irrigate and maintain all landscaped areas, including those in adjacent public rights-of-way that are not maintained by the City.

- 8. Required trees may not be topped and required landscape material may not be removed in Residential Zones without City approval.
- 9. Dead plant material shall be replaced in accordance with the requirements of this chapter and the conditions of site plan or plat approval.

#### K. Lighting:

- 1. A lighting plan shall be submitted with all new nonresidential developments in Residential Zones.
- 2. Lighting shall be shielded to prevent glare on adjacent agricultural and residential properties.
- 3. Lighting fixtures in all developments that have a principal use that is not agricultural or residential shall be architectural grade and consistent with the architectural theme of the development.
- 4. Lighting fixtures on public property shall be approved by the City Engineer.
- L. Streets: Streets in Residential Zones shall meet the requirements of section 16.04.180, "Streets", of this Code, except that private streets and gated communities are prohibited in Residential Zones unless otherwise provided for in this chapter. (Ord. 2016-05, 5-3-2016)

#### 17.40.030: OTHER REQUIREMENTS:

- A. Grading: All developments shall be graded as required by the City Engineer to provide adequate drainage. Buildings shall be equipped with facilities that discharge all roof drainage onto the subject lot or parcel. (Ord. 2016-05, 5-3-2016; amd. Ord. 2019-01, 3-5-2019)
- B. Maintenance: All private areas of lots or parcels shall be properly maintained by the owners.
- C. Phasing Plan: A project phasing plan shall be submitted for review at the time of plat or site plan approval. Development shall be in accordance with the phasing plan unless a revised phasing plan is approved by the City.
- D. Common Areas: All common area improvements in developments, including, but not limited to, buildings, open space, recreational facilities, roads, fences, utilities, landscaping, walkways, streetlights and signs not specifically dedicated to the City or accepted for ownership or maintenance by the City shall be perpetually owned and maintained by the property owners of the development or their agents through a special taxing district or owners' association with power to assess and collect fees for maintenance or other assessment and maintenance mechanisms acceptable to the City.
- E. Prior Created Lots: Lots or parcels of land that legally existed or were created by a preliminary or final plat approval prior to the establishment of a Residential Zone shall not be denied a building permit solely for reason of nonconformance with the requirements of this chapter.
- F. Approval: Before building permits are issued, all projects shall have been approved according to the provisions and requirements of this Code and the applicable plat recorded with the Salt Lake County Recorder's Office.
- G. Open Space: Any open space provided within a subdivision to be jointly owned, maintained and preserved by a homeowners' association and/or special assessment area acceptable to the City shall be labeled and recorded as common area or as a perpetual open space easement. Private yard areas may not be counted as required open space. The City may determine the location of open space in a subdivision by considering topography, drainage or other land features. The City may require a cash bond or a letter of credit to guarantee installation of improvements.
- H. Developer Requirements: Developers of projects that will include common area, private streets, shared private improvements, or shall otherwise include restrictive covenants shall submit a proposed declaration of conditions, covenants and restrictions ("CC&Rs") to the City for staff review. The CC&Rs shall be recorded concurrently with the final plat and, except where the City has agreed to and executed documents to guarantee the establishment of a special assessment area, shall include the following:
- 1. An opinion of legal counsel licensed to practice law in the State that the project meets requirements of State law.
- 2. Provisions for a homeowners' association, maintenance of all buildings, streets, sidewalks, other improvements and common areas, adherence to City conditions and standards applicable to the development at the time of approval, snow removal, and other items recommended by City staff and approved by the Planning Commission.
- 3. Language consistent with section 17.04.300 of this title. (Ord. 2016-05, 5-3-2016)

#### 17.130.050: PLANNED DEVELOPMENT FLOATING ZONE:

#### 17.130.050.010: PURPOSE:

The purpose of the Planned Development Floating Zone (PD) is to allow for flexibility in the application of zoning regulations and development provisions of this title to advance a public interest through prescriptive requirements of a development plan and development agreement approved by the City Council. The PD may be applied to specific geographical areas ("districts") in circumstances that address a unique situation, confer a substantial benefit to the City, or incorporate design elements or a mixture of uses that represent a significant improvement in quality over what could otherwise be accomplished by standard zoning and development provisions. Such circumstances may include, but are not limited to: improvements in open space and amenities, environmental and resource preservation, tree and vegetation protection, slope accommodations, improved infrastructure efficiency, exceptional and innovative site or building design, increased public benefits, and complementary integrated land uses. The City Council shall consider the purpose of the base zone and the impacts on and from surrounding properties when approving a PD District. (Ord. 2016-05, 5-3-2016)

#### 17.130.050.020: ESTABLISHMENT:

#### A. Procedure:

- 1. Concept: A concept plan, that includes a preliminary site layout, basic sketches of proposed buildings, and a general understanding of proposed uses, shall be submitted for City Council review. Applicants are encouraged to work with staff prior to application to achieve an understanding of the surrounding area, the purpose of the base zone, and the goals and policies of the City's general plan. The Council shall provide advisory comments and recommendation regarding the concept plan to assist in the preparation of the development plan according to subsection B of this section. No action will be taken by the Council, and comments and recommendations will not obligate, compel, or constrain future action by the Council.
- 2. Rezone: A PD District shall only be established upon approval by the City Council as a rezone according to the provisions of chapter 17.22, "Zoning Amendments", of this title and as may be required elsewhere in this title, except that the requirement for a conceptual plan in subsection 17.22.030D of this title shall be replaced with a development plan according to subsection B of this section. The development plan shall be approved by development agreement in conjunction with the rezoning approval. (Ord. 2016-05, 5-3-2016)
- 3. Concurrent Site Plan Or Preliminary Subdivision (Optional): At the applicant's option and with the approval of the Planning Director, the applicant may submit a site plan application and/or preliminary subdivision application to be processed concurrently with a PD rezone. In the case of concurrent applications, Planning Commission approval of a concurrent site plan and/or preliminary subdivision shall be contingent on the City Council's approval of the PD rezone. (Ord. 2016-05, 5-3-2016; amd. Ord. 2019-01, 3-5-2019)

#### B. Development Plan Requirements:

- 1. A written statement shall be provided that explains the intent of the proposal, explains how the PD provisions will be met, and identifies the requested revisions to standard zoning and development provisions.
- 2. A map and other textual or graphic materials as necessary to define the geographical boundaries of the area to which the requested PD District would apply.
- 3. A development plan shall also include:
- a. Site plan/conceptual subdivision plan;
- b. Circulation and access plan;
- c. Building elevations, materials, and colors;
- d. Landscape and open space plan;
- e. Signage plan;
- f. Lighting plan; and
- g. Allowed uses.

#### C. Prohibited:

- 1. Sexually oriented businesses shall not be allowed in a PD District where otherwise prohibited by this Code.
- 2. A PD District shall not be approved in the P-C Zone or Single-Family Residential Zones (R-1.8, R-2.5, R-3, R-4, R-5).

#### D. Effect Of Approval:

- 1. All of the provisions of this Code, including those of the base zone, shall be in full force and effect, unless such provisions are expressly waived or modified by the approved development plan and/or development agreement.
- 2. An approved PD District shall be shown on the zoning map by a "-PD" designation after the designation of the base zone district.
- 3. No permits for development within an approved PD District shall be issued by the City unless the development complies with the approved development plan. (Ord. 2016-05, 5-3-2016)
- 4. The Planning Director may authorize minor deviations from an approved development plan to resolve conflicting provisions or when necessary for technical or engineering considerations. Such minor deviations shall not affect the vested rights of the PD District and shall not impose increased impacts on surrounding properties. (Ord. 2016-05, 5-3-2016; amd. Ord. 2019-01, 3-5-2019)

#### E. Vested Rights:

- 1. A property right that has been vested through approval of a PD District shall remain vested for a period of three (3) years or upon substantial commencement of the project. A property right may be vested, or an extension of a vested property right may be granted, for a period greater than three (3) years only if approved by the City Council through an approved PD District. (Ord. 2016-05, 5-3-2016)
- 2. Substantial commencement shall be the installation of infrastructure, a building having started construction, or as determined by the Planning Director based on significant progress otherwise demonstrated by the applicant. A project that has not substantially commenced may, at the discretion of the property owner, develop according to the base zone. A project that has substantially commenced shall not deviate, in whole or in part, from the approved PD District, unless amended per section 17.130.050.030 of this section 17.130.050. (Ord. 2016-05, 5-3-2016; amd. Ord. 2019-01, 3-5-2019)

#### 17.130.050.030: AMENDMENTS:

Any application to amend an approved PD District shall be processed as a zone text amendment, except that an application to extend the district boundaries shall be processed as a rezone. Any amendment to an approved PD District requires that the corresponding development agreement also be amended. (Ord. 2016-05, 5-3-2016)

#### **ORDINANCE NO. 2021 - 20**

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH, AMENDING SECTIONS 17.08.010, 17.18.030.030, 17.30.020 AND 17.40.020 OF THE SOUTH JORDAN MUNICIPAL CODE REGULATING RESIDENTIAL USES AND DEVELOPMENT DESIGN STANDARDS.

WHEREAS, Utah Code § 10-9a-102 grants the City Council of the City of South Jordan (the "City Council") authority to enact ordinances that it considers necessary or appropriate for the use and development of land in the City of South Jordan (the "City"), including the City's aesthetics; and

WHEREAS, the Utah State Legislature recently passed House Bill 1003 ("H.B. 1003") "Government Building Regulation Amendments," which prohibit a municipality from regulating certain building design elements of one and two family dwellings; and

WHEREAS, the City Council has adopted Title 17 (Planning and Zoning Code) of the City of South Jordan Municipal Code ("City Code"); and

WHEREAS, the City Council desires to amend City Code Sections 17.08.010, 17.18.030.030, 17.30.020 and 17.40.020 of Title 17, regulating uses of land in residential zones and development and design standards in agricultural and residential zones, to bring those Sections in conformity with the newly enacted State law; and

WHEREAS, the South Jordan Planning Commission held a public hearing, and reviewed and made a recommendation concerning the subject text amendments; and

WHEREAS, the City Council held a public hearing and reviewed the subject text amendments; and

WHEREAS, the City Council finds that the subject text amendments will enhance the public health, safety and welfare, and will promote the goals of the General Plan.

# NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH:

SECTION 1. Amendment. City Code Sections 17.08.010, 17.18.030.030, 17.30.020 and 17.40.020 of the South Jordan municipal code are amended as shown in Exhibit A to this Ordinance.

SECTION 2. Severability. If any section, part or provision of this Ordinance is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Ordinance and all sections, parts, provisions and words of this Ordinance shall be severable.

<u>SECTION 3.</u> Effective Date. This Ordinance shall become effective immediately upon publication or posting as required by law.

[SIGNATURE PAGE FOLLOWS]

Ordinance 2021 - 20 Page 1 of 2

# PASSED AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH, ON THIS \_\_\_\_ DAY OF \_\_\_\_\_\_, 2021 BY THE FOLLOWING VOTE:

	YES NO ABSTAIN	ABSENT
Patrick Harris Bradley Marlor Donald Shelton Tamara Zander Jason McGuire	<u>×</u> = = = = = = = = = = = = = = = = = = =	<u> </u>
Mayor: Dawn R. Ramsey	Attest: Ama Clean	Kston
Approved as to form:		
Office of the City Attorney	State of US	

Ordinance 2021 - 20 Page 2 of 2

#### **EXHIBIT A**

(Deletions in strikethrough new language in bold underline)

# Chapter 17.08 DEFINITIONS GENERALLY

#### 17.08.010 DEFINITIONS

CONTINUOUS FREE FLOW ACCESS: A continuous and open path between the primary dwelling area and the second kitchen or potential internal accessory dwelling unit contained in a primary dwelling unit. The access path shall allow two-way access through entryways (which shall not befinished to facilitate the addition of a door), open spaces, hallways, stairways, or other open access ways that remain uninhibited by doors, walls, or any other physical barrier. The path shall have openings of at least forty-eight (48) inches wide or the standard width of the connecting corridor so as not to limit or restrict access.

SECOND KITCHEN: A second kitchen, contained within the primary dwelling unit that provides continuous free flow access between the primary dwelling area and the second kitchen. Second kitchens are not considered accessory dwelling units as long as continuous free flow access is maintained.

## Chapter 17.18 USES

### 17.18.030.030 RESIDENTIAL USE REGULATIONS

- 6. Single-Family, Detached: Lots or parcels may be occupied by only one single-family dwelling unit as the primary dwelling. Accessory dwelling units may be permitted according to the provisions of section 17.130.030, "Accessory Dwelling Unit Floating Zone", of this title. A second kitchen, as defined in section 17.08.010 of this Title, is not considered an accessory dwelling unit and may be allowed as a permitted use in a single-family detached dwelling unit provided that it complies with the following:
  - a. Only one (1) second kitchen shall be permitted per lot.
  - b. The residence Single-Family dwellings shall have only one (1) front entrance, one (1) address, one (1) mailbox, and one (1) electrical meter.
  - Continuous free flow access shall be maintained at all times between the primary dwelling area and the second kitchen.
  - d. The second kitchen shall be contained within the primary dwelling so as to be one (1) unit and shall not be installed in an accessory building or detached from the primary dwelling.
  - Construction of any second kitchen shall meet standards of the current building codes adopted by the City.

EXHIBIT A to Ordinance 2021- 20

Page 1 of 3

- f. Approval of a second kitchen within a single-family dwelling unit shall not be an approval of a second dwelling unit or accessory dwelling unit.
- g. Upon request by the City, the owner shall allow inspection of the dwelling unit and second kitchen to determine compliance with this section.

## Chapter 17.30 AGRICULTURAL ZONES

#### 17.30.020 DEVELOPMENT AND DESIGN STANDARDS

- I. Architecture: The following exterior materials and architectural standards are required in Agricultural Zones:
  - 1. General Architectural Standards:
    - a. All building materials shall be high quality, durable and low maintenance.
    - The exteriors of buildings in Agricultural Zones shall be properly maintained by the owners or owners' association.
    - c. Signs shall meet the requirements of title 16, chapter 16.36, "Sign Ordinance", of this Code and shall be constructed of materials that are consistent with the buildings they identify.
    - d. Main buildings shall be no greater than thirty five feet (35') high.
  - 2. Architectural Standards For Main Buildings:
    - a. Main buildings, excluding main buildings used for agricultural uses, shall be constructed with a minimum amount of brick or stone that is calculated by multiplying two (2) by the perimeter of the foundation (including garage).
    - b. Main buildings shall be constructed with a majority of the roof to be a minimum five to twelve (5:12) pitch, except that roofs of agricultural main buildings may be constructed to be a minimum four to twelve (4:12) roof pitch over the majority of the building.
    - e- Residential main buildings shall include a minimum two car garage (minimum 22 feet x 22 feet, or an approved equivalent area).
    - b. d. The minimum total floor area, finished and unfinished, of any residential main building shall be twoone thousand four hundred (2,4001000) square feet not including a garage.
    - e. Residential main buildings shall include architectural elements (i.e., main entrance, porch) that distinguish the side of the building oriented toward the front yard as the front of the house. The front of the house shall be accessible by a pedestrian from the adjacent right-of-way.

EXHIBIT A to Ordinance 2021- 20

Page 2 of 3

## **CHAPTER 17.40** RESIDENTIAL ZONES

## 17.40.020 DEVELOPMENT AND DESIGN STANDARDS

- I. Architecture: The following exterior materials and architectural standards are required in Agricultural Zones:
  - 1. General Architectural Standards:
  - a. All building materials shall be high quality, durable and low maintenance.
  - b. The exteriors of buildings in Agricultural Zones shall be properly maintained by the owners or owners' association.
  - c. Signs shall meet the requirements of title 16, chapter 16.36, "Sign Ordinance", of this Code and shall be constructed of materials that are consistent with the buildings they identify.
  - d. Main buildings shall be no greater than thirty five feet (35') high.
  - 2. Architectural Standards For Main Buildings:
    - Main buildings shall be constructed with a minimum amount of brick or stone that is calculated by multiplying two (2) by the perimeter length of the foundation (including garage).
    - Main buildings shall be constructed with a majority of the roof to be a minimum roof pitch of three to twelve (3:12), except that main buildings of a contemporary design with a parapet wall enclosing the roof deck may be constructed with a lower roof pitch when done so in compliance with applicable Building Codes.
    - e-Residential main buildings shall include a minimum two car garage (minimum 22 feet by 22 feet, or an approved equivalent area).
    - b. d. The minimum total floor area, finished and unfinished, of any residential main building shall be twoone thousand four hundred (2,4001000) square feet not including a garage.
    - e. Residential main buildings shall include architectural elements (i.e., main entrance, porch) that distinguish the side of the building oriented toward the front yard as the front of the house. The front of the house shall be accessible by a pedestrian from the adjacent right-of-way.

EXHIBIT A to Ordinance 2021-20

# **EXHIBIT E**

(Resolution R2022-03 - To Be Inserted Once Executed)

# Attachment 6

#### **RESOLUTION R2022 - 04**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH, AMENDING THE FUTURE LAND USE PLAN MAP OF THE GENERAL PLAN OF THE CITY OF SOUTH JORDAN FROM THE ECONOMIC (EC) TO THE MIXED USE (MU) DESIGNATION ON PROPERTY LOCATED AT 3773 W. SOUTH JORDAN PARKWAY IN THE CITY OF SOUTH JORDAN; PETERSON DEVELOPMENT (APPLICANT).

**WHEREAS,** the City Council of the City of South Jordan ("City Council") has adopted the Future Land Use Plan Map of the General Plan of the City of South Jordan ("Land Use Map"); and

**WHEREAS,** the Applicant has applied to rezone property it owns located at 3773 W. South Jordan Parkway from the Commercial Community (C-C) to the Multiple Family Residential Planned Development (R-M-PD); and

**WHEREAS,** under the laws and ordinances of the City of South Jordan ("City"), the rezoning of property may not occur if the proposed zoning does not conform to the City's General Plan; and

**WHEREAS,** the Applicant requested that the City Council amend the Land Use Map by changing the land use designation on the subject property from Economic Center (EC) to Mixed Use (MU); and

**WHEREAS**, the South Jordan Planning Commission reviewed Applicant's proposed amendment and made a recommendation to the City Council; and

**WHEREAS**, the City Council held a public hearing concerning the proposed amendment; and

**WHEREAS**, the City Council finds that amending the Land Use Map as proposed by the Applicant will enhance the public health, safety and general welfare, and promote the goals of the General Plan.

# NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH:

**SECTION 1. Amendment.** The land use designation of the Land Use Map of a portion of the property described in Application PLZBA202000247, which is located at 3773 W. South Jordan Parkway in the City of South Jordan, Utah, is hereby changed from Economic Center (EC) to Mixed Use (MU) as shown in **Exhibit A**.

**SECTION 2. Severability.** If any section, clause or portion of this Resolution is declared invalid by a court of competent jurisdiction, the remainder shall not be affected thereby and shall remain in full force and effect.

SECTION 2. Effective Date. This Resolution shall become effective immediately upon passage.

						OUTH JORDAN, UTAH, ON LLOWING VOTE:		
				YES	NO	ABSTAIN	ABSENT	
		Patrick Harris Bradley Marlor Donald Shelton Tamara Zander Jason McGuire						
Mayor: _	Dawn R. Ramse		_	Attest		/ Recorder		
Approved	as to form:							
RA w.	lose							
	the City Attorn	ey						

#### **EXHIBIT A**

(Legal Description for the Property)

Beginning at a point being North 89°57'00" West 290.73 feet along the south line of 10400 South Street from the Northwest Corner of Lot 3, Albertson's 10400 South Street Subdivision as found and on file at the Salt Lake County Recorder's Office, Book 2002, Page 243, and running; thence Southwesterly 27.77 feet along the arc of a 35.00 foot radius curve to the left (center bears South 44°34'51" East and the long chord bears South 22°41 '12" West 27.05 feet with a central angle of 45°27'54"); thence South 0°02'32" East 67.31 feet; thence Southwesterly 12.46 feet along the arc of a 50.00 foot radius curve to the right (center bears North 89°57'15" East and the long chord bears South 7°05'48" West 12.43 feet with a central angle of 14°16'39"); thence South 14°14'07" West 49.15 feet; thence Southwesterly 103.10 feet along the arc of a 119.00 foot radius curve to the right (center bears North 75°45'53" West and the long chord bears South 39°03'22" West 99.91 feet with a central angle of 49°38'29"); thence Southwesterly 100.40 feet along the arc of a 90.00 foot radius curve to the left (center bears South 26°07'24" East and the long chord bears South 31 °55'02" West 95.28 feet with a central angle of 63°55'09"); thence South 0°02'33" East 136.59 feet; thence East 116.23 feet; thence North 188.61 feet; thence East 115.65 feet; thence South 327.62 feet; thence East 193.09 feet to the west line of Lot 2, Albertson's 10400 South Street Subdivision; thence South 156.58 feet along the west line to the Southwest Center of said Lot 2, Albertson's 10400 South Street Subdivision; thence North 89°57'00" West 461.67 feet along the south line to the Southwest Corner of said Albertson's 10400 South Street Subdivision; thence North 0°02'34" West 481.22 feet along the west line of said Albertson's 10400 South Street Subdivision; thence North 89°57'29" east 17.60 feet; thence Northeasterly 82.88 feet along the arc of a 120.00 foot radius curve to the right (center bears South 65°41 '48" East and the long chord bears North 44°05'19" East 81.24 feet with a central angle of 39°34' 13"); thence Northeasterly 99.28 feet along the arc of a 89.00 foot radius curve to the left (center bears North 26°07'35" West and the long chord bears North 31 °54'57" East 94.21 feet with a central angle of63°54'57"); thence North 0°02'32" West 97.83 feet; thence Northwesterly 28.06 feet along the arc of a 35.00 foot radius curve to the left (center bears South 89°57'35" West and the long chord bears North 23°00′ 13" West 27.31 feet with a central angle of 45°55′36") to the south line of 10400 South Street; thence South 89°57'00" East 61.10 feet along the south line of said 10400 South Street to the point of beginning.

Less and excepting any and all portions lying within the legal bounds of Harvest Pointe Drive.

Tax ID: 27-17-176-031

# Attachment 7

#### ORDINANCE NO. 2022-01-Z

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH, REZONING PROPERTY LOCATED AT 3773 W. SOUTH JORDAN PARKWAY FROM COMMERCIAL COMMUNITY (C-C) ZONE TO MULTIPLE FAMILY RESIDENTIAL PLANNED DEVELOPMENT (R-M-PD) ZONE.

**WHEREAS,** the City Council of the City of South Jordan ("City Council") has adopted the Zoning Ordinance of the City of South Jordan (Title 17 of the City Code) with the accompanying Zoning map; and

**WHEREAS,** the Applicant, Peterson Development, proposed that the City Council amend the Zoning Map by rezoning property located at 3773 W. South Jordan Parkway in the City of South Jordan ("City"); and

**WHEREAS**, the South Jordan Planning Commission reviewed the proposed rezoning and made a recommendation to the City Council; and

**WHEREAS,** the City Council held a public hearing concerning the proposed rezoning; and

**WHEREAS**, the City Council finds that the rezoning will enhance the public health, safety and welfare and promote the goals of the General Plan.

# NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH:

**SECTION 1. Rezone.** The property described in Application PLZBA202000247, located in the City of South Jordan, Utah, is hereby reclassified from the Commercial Community (C-C) to the Multiple Family Residential Planned Development (R-M-PD) on the property described in the attached **Exhibit A**.

- **SECTION 2. Filing of Zoning Map.** The Official Zoning Map showing such changes shall be filed with the South Jordan City Recorder.
- **SECTION 3. Severability.** If any section, part or provision of this Ordinance is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Ordinance and all sections, parts, provisions and words of this Ordinance shall be severable.
- **SECTION 3. Effective Date.** This Ordinance shall become effective immediately upon publication or posting as required by law.

[SIGNATURE PAGE FOLLOWS]

	DOPTED BY THE CITY COUNCIL OF T , ON THIS DAY OF OTE:					
		YES	NO	ABSTAIN	ABSENT	
	Patrick Harris Bradley Marlor					
	Donald Shelton Tamara Zander Jason McGuire					
Mayor:		Attest: City Recorder				
Approved as to for	rm:					
Ryan W. Loose (Sep 16, 2022 15:04 ME Office of the City						

#### **EXHIBIT A**

(Legal Description for the Property)

Beginning at a point being North 89°57'00" West 290.73 feet along the south line of 10400 South Street from the Northwest Corner of Lot 3, Albertson's 10400 South Street Subdivision as found and on file at the Salt Lake County Recorder's Office, Book 2002, Page 243, and running; thence Southwesterly 27.77 feet along the arc of a 35.00 foot radius curve to the left (center bears South 44°34'51" East and the long chord bears South 22°41 '12" West 27.05 feet with a central angle of 45°27'54"); thence South 0°02'32" East 67.31 feet; thence Southwesterly 12.46 feet along the arc of a 50.00 foot radius curve to the right (center bears North 89°57'15" East and the long chord bears South 7°05'48" West 12.43 feet with a central angle of 14°16'39"); thence South 14°14'07" West 49.15 feet; thence Southwesterly 103.10 feet along the arc of a 119.00 foot radius curve to the right (center bears North 75°45'53" West and the long chord bears South 39°03'22" West 99.91 feet with a central angle of 49°38'29"); thence Southwesterly 100.40 feet along the arc of a 90.00 foot radius curve to the left (center bears South 26°07'24" East and the long chord bears South 31 °55'02" West 95.28 feet with a central angle of 63°55'09"); thence South 0°02'33" East 136.59 feet; thence East 116.23 feet; thence North 188.61 feet; thence East 115.65 feet; thence South 327.62 feet; thence East 193.09 feet to the west line of Lot 2, Albertson's 10400 South Street Subdivision; thence South 156.58 feet along the west line to the Southwest Center of said Lot 2, Albertson's 10400 South Street Subdivision; thence North 89°57'00" West 461.67 feet along the south line to the Southwest Corner of said Albertson's 10400 South Street Subdivision; thence North 0°02'34" West 481.22 feet along the west line of said Albertson's 10400 South Street Subdivision; thence North 89°57'29" east 17.60 feet; thence Northeasterly 82.88 feet along the arc of a 120.00 foot radius curve to the right (center bears South 65°41 '48" East and the long chord bears North 44°05'19" East 81.24 feet with a central angle of 39°34' 13"); thence Northeasterly 99.28 feet along the arc of a 89.00 foot radius curve to the left (center bears North 26°07'35" West and the long chord bears North 31 °54'57" East 94.21 feet with a central angle of63°54'57"); thence North 0°02'32" West 97.83 feet; thence Northwesterly 28.06 feet along the arc of a 35.00 foot radius curve to the left (center bears South 89°57'35" West and the long chord bears North 23°00′ 13" West 27.31 feet with a central angle of 45°55′36") to the south line of 10400 South Street; thence South 89°57'00" East 61.10 feet along the south line of said 10400 South Street to the point of beginning.

Less and excepting any and all portions lying within the legal bounds of Harvest Pointe Drive.

Tax ID: 27-17-176-031



## Memo

TO: Mayor, City Council, and City Manager DATE: September 14, 2022

**SUBJECT:** 2022 Annual Moderate Income Housing Report **FROM:** David Mann, Long Range Planning Analyst

Per Utah Code §§ 10-9a-408 and 10-9a-403, the South Jordan City Council must annually review the implementation of the moderate income housing plan element of South Jordan City's General Plan and prepare and publish a report on the findings of the review. The City adopted the moderate income housing plan element of the General Plan in November 2019. The following Moderate Income Housing Report is a review of this plan and of the City's efforts to address the need for moderate income housing.

Resolution R2022-34 will authorize the Mayor and City Manager to sign the following annual Moderate Income Housing Report. Per State Code requirements, the Report will then be sent to the Housing and Community Development Division of the Utah Department of Workforce Services (DWS), the Wasatch Front Regional Council (the City's Association of Governments), and published on the City's website.

With the passage of HB 462 during this year's legislative session, DWS has simplified the reporting process for this year. Staff will submit an online form with links to the moderate income housing plan and the required amendment that updates the phrasing of each strategy listed to address affordable housing. At the end of the online form, DWS has provided the information on the reporting requirements that will begin next year.

#### **ATTACHMENTS:**

- 1. 2022 Moderate Income Housing Annual Report (online form)
- 2. Resolution R2022-34



## **Moderate Income Housing**

ANNUAL REPORT



# 2022 Moderate Income Housing Annual Report

HB 462 made significant revisions to the moderate income housing element in the state code. Through this legislation, greater clarity as well as new strategies were outlined as options to be used within moderate income housing plans. The requirement for such an element as well the reporting of progress on moderate income housing was also amended.

Under the Utah Code, the legislative body for certain jurisdictions must annually submit a report that includes:

- 1. A description of each moderate income housing strategy selected by the jurisdiction for implementation; and
- 2. An implementation plan.

In accordance with UCA 10-9a-408 and 17-27a-408, the following jurisdictions must have a moderate income housing element with implementation plan in their general plan and report annually:

#### Cities

- Of the first, second, third, or fourth class, or
- Cities of the fifth class with at least 5,000 in population (and within a first, second, or third class county)

#### Metro Townships

- A population of at least 5,000

#### Counties

- Of the first, second, or third class, and
- A population of at least 5,000 within the unincorporated portion of the county

#### SCHEDULE

For the 2022 annual report:

- \*\* By Oct 1, 2022, jurisdictions that fall under this requirement must adopt/amend their general plan to utilize the new strategy options in their moderate income housing element and include an implementation plan
- \*\* By Oct 1, 2022, jurisdictions that fall under this requirement must submit their annual report (using this form)
- \*\* Within 90 days of report submission, the Housing and Community Development Division will review the annual report for compliance and potential priority funding consideration.

When did the municipality last adopt or amend the moderate income housing element of the General Plan?

Date

09/20/2022

Provide the link to the ordinance to adopt/amend the General Plan related to the moderate income housing element.

https://www.sjc.utah.gov (link will be updated after amendment approval)



Should be a valid URL

Provide the link to the General Plan (or if the moderate income housing element is \* a separate file, to that element).

https://www.sjc.utah.gov/DocumentCenter/View/813/Appendix-A---South-Jordan-Moderate-l

What page of the linked file does the moderate income housing element begin on?

Page 27 (page 29 of PDF)

What page of the linked file does the implementation plan for the moderate income housing element begin on?

Page 29 (page 31 of PDF)

If the municipality has created any special moderate income housing pages on its website, please include those here.

Separate each link with a semicolon (;).

Your answer

#### Municipal Annual Report - Strategies

Based on your municipality's population and classification, the municipality is required to include at least three\* strategies in the moderate income housing element out of the options provided in UCA 10-9a-403(2)(b)(iii).

If your municipality has a fixed guideway public transit station, a minimum of four strategies are required from the options provided in UCA. The strategy (V) "Develop and adopt a station area plan in accordance with Section 10-9a-403.1" must be one of the four strategies, as well as either strategies (G), (H), or (Q).

NOTE - the strategy included in the General Plan must match the phrasing of the strategy as outlined in UCA 10-9a-403(2)(b)(iii).

Select the Strategies that have been included in the municipality's moderate income housing element.					
	Yes				
(A) Rezone for densities necessary to facilitate the production of moderate income housing					
(B) Demonstrate investment in the rehabilitation or expansion of infrastructure that facilitates the construction of moderate income housing	·				
(C) Demonstrate investment in the rehabilitation of existing uninhabitable housing stock into moderate income housing	·				
(D) Identify and utilize general fund subsidies or other sources of revenue to waive construction-related fees that are otherwise generally imposed by the municipality for the construction or rehabilitation of moderate income housing	·				
(E) Create or allow for, and reduce regulations to, internal or detached accessory dwelling units in residential zones	✓				
(F) Zone or rezone for higher density or moderate income residential development in commercial or mixed-use zones near major transit investment corridors, commercial centers, or employment centers	•				
(G) Amend land use regulations to allow for higher density or new moderate income residential development in commercial or mixed-use zones near major transit investment corridors	✓				
(H) Amend land use regulations to eliminate or reduce parking requirements for residential development where a resident is less likely to rely on the resident's own vehicle, such as residential development near major transit investment corridors or senior living facilities	✓				

(I) Amend land use regulations to allow for single room occupancy developments	
(J) Implement zoning incentives for moderate income units in new developments	
(K) Preserve existing and new moderate income housing and subsidized units by utilizing a landlord incentive program, providing for deed restricted units through a grant program, or establishing a housing loss mitigation fund	
(L) Reduce, waive, or eliminate impact fees related to moderate income housing	
(M) Demonstrate creation of, or participation in, a community land trust program for moderate income housing	
(N) Implement a mortgage assistance program for employees of the municipality, an employer that provides contracted services to the municipality, or any other public employer that operates within the municipality	
(O) Apply for or partner with an entity that applies for state or federal funds or tax incentives to promote the construction of moderate income housing, an entity that applies for programs offered by the Utah Housing Corporation within that agency's funding capacity, an entity that applies for affordable housing programs administered by the Department of Workforce Services, an entity that applies for affordable housing programs administered by an interlocal agreement under Title 11, Chapter 13, Interlocal Cooperation Act, an entity that applies for services provided by a public housing authority to preserve and create moderate income housing, or any other entity that applies for programs or services that promote the construction or preservation of moderate income housing	
(P) Demonstrate utilization of a moderate income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency to create or subsidize moderate income housing	~
(Q) Create a housing and transit reinvestment zone pursuant to Title 63N, Chapter 3, Part 6, Housing and Transit Reinvestment Zone Act	
(R) Eliminate impact fees for any accessory dwelling unit that is not an internal accessory dwelling unit as defined in Section 10-9a-530	
(S) Create a program to transfer development rights for moderate income housing	

(T) Ratify a joint acquisition agreement with another local political subdivision for the purpose of combining resources to acquire property for moderate income housing	
(U) Develop a moderate income housing project for residents who are disabled or 55 years old or older	
(V) Develop and adopt a station area plan in accordance with Section 10-9a-403.1	<b>✓</b>
(W) Create or allow for, and reduce regulations related to, multifamily residential dwellings compatible in scale and form with detached single-family residential dwellings and located in walkable communities within residential or mixed-use zones	•
(X) Demonstrate implementation of any other program or strategy to address the housing needs of residents of the municipality who earn less than 80% of the area median income, including the dedication of a local funding source to moderate income housing or the adoption of a land use ordinance that requires 10% or more of new residential development in a residential zone be dedicated to moderate income housing	·

Starting with the 2023 annual reporting period, jurisdictions that fall under the moderate income housing requirement will also need to provide the following in their annual report submission.

- 1. A description of each moderate income housing strategy selected by the jurisdiction for implementation;
- 2. An implementation plan;
- 3. A description of each action, whether one-time or ongoing, taken by the jurisdiction during the previous fiscal year to implement the moderate income housing strategies selected by the jurisdiction for implementation;
- 4. A description of each land use regulation or land use decision made by the jurisdiction during the previous fiscal year to implement the moderate income housing strategies, including an explanation of how the land use regulation or land use decision supports the jurisdiction's efforts to implement the moderate income housing strategies;
- 5. A description of any barriers encountered by the jurisdiction in the previous fiscal year in implementing the moderate income housing strategies;
- 6. Information regarding the number of internal and external or detached accessory dwelling units located within the jurisdiction for which the jurisdiction: A) issued a building permit to construct, or B) issued a business license to rent;
- 7. A description of how the market has responded to the selected moderate income housing strategies, including the number of entitled moderate income housing units or other relevant data; and
- 8. Any recommendations on how the state can support the jurisdiction in implementing the moderate income housing strategies.

#### **RESOLUTION R2022-34**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH TO APPROVE THE SUBMITTAL OF THE SOUTH JORDAN CITY ANNUAL MODERATE INCOME HOUSING REPORT.

**WHEREAS,** pursuant to Utah Code §§ 10-9a-408 and 10-9a-403, the South Jordan City Council (the "City Council") must annually review the moderate income housing plan element of the City of South Jordan's (the "City") General Plan, and prepare and publish a report on the findings of the review; and

**WHEREAS**, a shortage of moderate income housing is a concern in the State of Utah, and the City's General Plan addresses the need to develop more moderate income housing in the City; and

**WHEREAS**, the City has conducted the annual review of the moderate income housing element of the City's General Plan and completed the required online form; and

**WHEREAS**, the City Council finds it in the best interest of the health, safety, and welfare of the residents to authorize that the annual report on moderate income housing be signed and published.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH:

<u>SECTION 1</u>. Authorization to Submit. The City Council hereby authorizes Staff to electronically submit The South Jordan City Annual Moderate Income Housing Report, attached as Exhibit A.

**SECTION 2. Effective Date.** This Resolution shall become effective immediately upon passage.

	THE CITY COUNCIL OF TO DAY OF			SOUTH JORDA FOLLOWING	,	
		YES	NO	ABSTAIN	ABSENT	
	Patrick Harris					
	Bradley Marlor		-			
	Donald Shelton					
	Tamara Zander					
	Jason McGuire					
Mayor:		Attest:				
Dawn R. Ramsey		City Recorder				
Approved as to fo	orm: A Jose Office of the City Attorne	 y				

### **EXHIBIT A**

(2022 Moderate Income Housing Annual Report)



### Memo

TO: South Jordan Mayor & City Council DATE: September 14, 2022

CC: File SUBJECT: Moderate Income Housing Plan

Amendment

FROM: David Mann, Long Range Planning Analyst

In 2019, the South Jordan City Council approved a Moderate Income Housing plan that was required by state law (SB 52). The plan was added as an attachment to the South Jordan General Plan that was adopted by the city council in January 2021. During the legislative session of the Utah House of Representatives earlier this year, they reviewed and approved HB 462 that further clarified the "menu items" that cities must pick from and include in their Moderate Income Housing plan. As a result, the language in the current plan must be updated through an amendment. The amendment lists the updated menu and the strategies that South Jordan will implement in planning and development activities. Staff presented the amendment to the Planning Commission on September 13, 2022 and they forwarded a positive recommendation.

## Amendment to the Moderate Income Housing Plan (Goals, Policies & Strategies section)

During the 2022 Legislative Session, the Utah State Legislature passed HB462 which "modifies the list of strategies that a political subdivision may select, or are required to select, for implementation as part of the moderate income housing element of the political subdivision's general plan."

The following is the updated list of required strategies from HB462, of which the City must choose at least three. In addition to choosing at least three strategies, because the City has fixed guideway public transit stations, it must also implement strategies "G" or "H" regarding development around transit corridors. The additional requirement to adopt a station area plan (item V) will also be required to be completed by South Jordan City according to the timetables outlined in state code.

#### HB462 Affordable Housing Strategies:

- A. Rezone for densities necessary to facilitate the production of moderate income housing
- B. Demonstrate investment in the rehabilitation or expansion of infrastructure that facilitates the construction of moderate income housing
- C. Demonstrate investment in the rehabilitation of existing uninhabitable housing stock into moderate income housing
- D. Identify and utilize general fund subsidies or other sources of revenue to waive construction related fees that are otherwise generally imposed by the county/municipality for the construction or rehabilitation of moderate income housing
- E. Create or allow for, and reduce regulations related to, internal or detached accessory dwelling units in residential zones
- F. Zone or rezone for higher density or moderate income residential development in commercial or mixed-use zones near major transit investment corridors, commercial centers, or employment centers
- G. Amend land use regulations to allow for higher density or new moderate income residential development in commercial or mixed-use zones near major transit investment corridors
- H. Amend land use regulations to eliminate or reduce parking requirements for residential development where a resident is less likely to rely on the resident's own vehicle, such as residential development near major transit investment corridors or senior living facilities
- I. Amend land use regulations to allow for single room occupancy developments
- J. Implement zoning incentives for moderate income units in new developments
- K. Preserve existing and new moderate income housing and subsidized units by utilizing a landlord incentive program, providing for deed restricted units through a grant program, or establishing a housing loss mitigation fund

- L. Reduce, waive, or eliminate impact fees related to moderate income housing
- M. Demonstrate creation of, or participation in, a community land trust program for moderate income housing
- N. Implement a mortgage assistance program for employees of the county/municipality, an employer that provides contracted services for the county/to the municipality, or any other public employer that operates within the county/municipality
- O. Apply for or partner with an entity that applies for state or federal funds or tax incentives to promote the construction of moderate income housing, an entity that applies for programs offered by the Utah Housing Corporation within that agency's funding capacity, an entity that applies for affordable housing programs administered by the Department of Workforce Services, an entity that applies for affordable housing programs administered by an association of governments established by an interlocal agreement under Title 11, Chapter 13, Interlocal Cooperation Act, an entity that applies for services provided by a public housing authority to preserve and create moderate income housing, or any other entity that applies for programs or services that promote the construction or preservation of moderate income housing
- P. Demonstrate utilization of a moderate income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency to create or subsidize moderate income housing
- Q. Create a housing and transit reinvestment zone pursuant to Title 63N, Chapter 3, Part 6, Housing and Transit Reinvestment Zone Act
- R. Eliminate impact fees for any accessory dwelling unit that is not an internal accessory dwelling unit as defined in Section 10-9a-530
- S. Create a program to transfer development rights for moderate income housing
- T. Ratify a joint acquisition agreement with another local political subdivision for the purpose of combining resources to acquire property for moderate income housing
- U. Develop a moderate income housing project for residents who are disabled or 55 years old or older
- V. Develop and adopt a station area plan in accordance with Section 10-9a-403.1
- W. Create or allow for, and reduce regulations related to, multifamily residential dwellings compatible in scale and form with detached single-family residential dwellings and located in walkable communities within residential or mixed-use zones
- X. Demonstrate implementation of any other program or strategy to address the housing needs of residents of the county/municipality who earn less than 80% of the area median income, including the dedication of a local funding source to moderate income housing or the adoption of a land use ordinance that requires 10% or more of new residential development in a residential zone be dedicated to moderate income housing

Affordable Housing Development

Goal: Ensure development of well-designed housing that qualifies as Affordable Housing to meet the needs of moderate-income households within the City.

Strategy: Plan for smaller single-family housing units in a medium-density residential (8 units per acre) development which also have appealing aesthetic qualities to allow for an affordable housing option that has a high-quality feel.

Strategy: Implement zoning/density incentives for including planned moderate-income housing within new developments.

Strategy: Allow accessory units in additional areas of the City (Menu Item E).

Strategy: Provide a plan and opportunities for mixed-use development near transit that includes affordable housing (Menu Item G).

Strategy: Reduce parking requirements for transit-oriented development (Menu Item H).

Strategy: Utilize a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency (Menu Item P).

Strategy: Create a Station Area Plan according to the requirement in state code (Menu Item V).

#### **RESOLUTION R2022-38**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH, AMENDING THE SOUTH JORDAN MODERATE INCOME HOUSING PLAN AS PART OF THE SOUTH JORDAN GENERAL PLAN.

**WHEREAS,** Pursuant to Utah Code §§ 10-9a-408 and -403, the South Jordan City Council (the "City Council") must review and approve the Moderate Income Housing Plan (the "Housing Plan") as an element of the City of South Jordan's (the "City") General Plan; and

WHEREAS, the Housing Plan includes, among other things, (1) an estimate of the need for moderate income housing in the City for the next five years; and (2) a description of the progress made within the municipality to provide moderate income housing, demonstrated by analyzing and publishing data on the number of housing units in the municipality that are at or below: (i) 80% of the adjusted median family income; (ii) 50% of the adjusted median family income; (3) a description of any efforts made by the municipality to utilize a moderate income housing set-aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency; and (4) a description of how the municipality has implemented any of the recommendations related to moderate income housing; and

**WHEREAS,** the City Council reviewed and adopted the Housing Plan by way of Resolution R2019-56 on November 19, 2019; and

**WHEREAS,** Pursuant to the adoption of H.B. 462 by the Utah State Legislature, language contained in the adopted Housing Plan must be amended in order to comply with current state code; and

**WHEREAS,** the South Jordan Planning Commission reviewed the amendment to the Housing Plan and made recommendations to the City Council; and

**WHEREAS,** the City Council reviewed the amendment to the Housing Plan and finds that adopting the amended Housing Plan will enhance the public health, safety and general welfare, and promote the goals of the General Plan.

## NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SOUTH JORDAN, UTAH:

**SECTION 1. Adoption.** The City Council hereby adopts the amendment to the Housing Plan, attached as Exhibit A, as part of the City's General Plan.

**SECTION 2.** Severability. If any section, clause or portion of this Resolution is declared invalid by a court of competent jurisdiction, the remainder shall not be affected thereby and shall remain in full force and effect.

**SECTION 3. Effective Date.** This Resolution shall become effective immediately upon passage.

[SIGNATURE PAGE FOLLOWS]

		, 2022 BY THE FOLLOWING VOTE:				
		YES	NO	ABSTAIN	ABSENT	
	Patrick Harris Bradley Marlor Donald Shelton Tamara Zander Jason McGuire					
Mayor:		Attest: City Recorder				
Approved as to for	m:					
PA n. Jose						

Office of the City Attorney

#### **EXHIBIT A**

(Amendment to the Moderate Income Housing Plan)