



LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE AGENDA

September 14, 2026 at 4:30 PM

**City Hall - Third Floor - Common Council Chambers, 828
Center Avenue, Sheboygan WI**

**This meeting may be viewed LIVE on:
Charter Spectrum Channel 990, AT&T U-Verse Channel 99
and: www.wscssheboygan.com/vod.**

It is possible that a quorum (or a reverse quorum) of the Sheboygan Common Council or any other City committees/boards/commissions may be in attendance, thus requiring a notice pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 N.W.2d 408 (1993).

Persons with disabilities who need accommodations to attend this meeting should contact the City Attorney's Office at 828 Center Avenue, Suite 210, Sheboygan, Wisconsin, Ph. 920-459-3917. Persons other than committee members who wish to participate remotely shall provide notice to the City Attorney's Office at Ph. 920-459-3917 by 12:00 p.m. on meeting day to be called upon during the meeting. All Committee members may attend the meeting remotely.

OPENING OF MEETING

- 1. Call to Order**
- 2. Roll Call**
- 3. Pledge of Allegiance**
- 4. Approval of Minutes**
Licensing, Hearings, and Public Safety Committee Meeting held on August 24, 2026
- 5. Public Comment**
Limit of three minutes per person with comments limited to items on this agenda.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

- 6.** Gen. Ord. No. 11-26-27 by Alderpersons Boorse and Heidemann amending section 2-839 of the Sheboygan Municipal Code so as to update the requirements of granting a permit when money is owed to the city.
- 7.** Res. No. 106-26-27 by Alderpersons Boorse and Heidemann authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2026 Great Marriages 20th Anniversary Event.
- 8.** Res. No. 87-26-27 by Alderpersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.

TENTATIVE DATE OF NEXT REGULAR MEETING

9. Next scheduled meeting: September 28, 2026

ADJOURN MEETING

10. Motion to Adjourn

In compliance with Wisconsin's Open Meetings Law, this agenda was posted in the following locations more than 24 hours prior to the time of the meeting:

City Hall • Mead Public Library
Sheboygan County Administration Building • City's website

CITY OF SHEBOYGAN**LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE MINUTES****Monday, August 24, 2026**

OPENING OF MEETING**1. Call to Order**

The meeting was called to order at 4:30 p.m. by Chair Boorse.

2. Roll Call

Alderspersons present: Chair Boorse, Vice Chair Heidemann, Grawien, Kelly, Perrella – 5.

3. Pledge of Allegiance**4. Approval of Minutes**

Licensing, Hearings, and Public Safety Committee Meeting held August 10, 2026

MOTION TO APPROVE THE MINUTES FROM August 10, 2026

Motion made by Heidemann, Seconded by Kelly.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

5. Public Comment

No one spoke.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

6. Res. No. 98-26-27 by Alderspersons Boorse and Heidemann authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2026 Riverfest event.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Grawien.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

7. Res. No. 87-26-27 by Alderspersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.

HELD UNTIL THE NEXT LICENSING, HEARINGS, AND PUBLIC SAFETY MEETING

QUASI-JUDICIAL HEARING

8. Quasi-Judicial hearing to determine whether Beverage Operator's License No. 5255 (David Pennebecker) shall be nonrenewed.

CLOSED SESSION

9. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning the nonrenewal of Beverage Operator's License No. 5255 (David Pennebecker).

MOTION TO CONVENE IN CLOSED SESSION

Motion made by Heidemann, Seconded by Kelly.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

RECONVENE IN OPEN SESSION

10. Motion to reconvene in open session.

MOTION TO RECONVENE IN OPEN SESSION

Motion made by Perrella, Seconded by Grawien.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

11. Possible action regarding Beverage Operator's License No. 5255 (David Pennebecker).

ATTORNEY IAN PRUST READS THE FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDATION INTO THE RECORD AS FOLLOWS:

BASED UPON THE TESTIMONY AND EXHIBITS PRESENTED BY LIEUTENANT REBECCA RUPNICK ON BEHALF OF THE CITY OF SHEBOYGAN AND THE TESTIMONY OF DAVID PENNEBECKER ON AUGUST 28, 2026, THE COMMITTEE MAKES THE FOLLOWING FINDINGS OF FACT AND CONCLUSIONS OF LAW:

- 1- THE ARREST AND CONVICTION RECORD FOR THE APPLICANT SHOW THAT THE APPLICANT HAS A HISTORY OF ALCOHOL OFFENSES, INCLUDING ARRESTS FOR PROHIBITED BAC ON AUGUST 23, 2025, AND AN ARREST FOR OPERATING WHILE INTOXICATED ON SEPTEMBER 24, 2025.
- 2- THE APPLICANT HAS A LONG-TERM HISTORY OF ALCOHOL OFFENSES DATING BACK TO 1993.
- 3- THE APPLICANT DID NOT INTRODUCE ANY EVIDENCE OF REHABILITATION THAT WOULD MITIGATE THE RECENT OFFENSES.

BASED ON THE FINDINGS SET FORTH HEREIN, THE LICENSING, HEARINGS AND PUBLIC SAFETY COMMITTEE RECOMMENDS NON-RENEWAL OF OPERATOR'S LICENSE NO. 5255 WHICH IS HELD BY DAVID PENNEBECKER.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE FINDINGS OF FACT AND CONCLUSIONS OF LAW AND NONRENEW BEVERAGE OPERATOR'S LICENSE NO. 5255 (DAVID PENNEBECKER)

Motion made by Perrella, Seconded by Grawien.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

TENTATIVE DATE OF NEXT REGULAR MEETING

12. Next scheduled meeting: September 14, 2026

ADJOURN MEETING

12. Motion to Adjourn

MOTION TO ADJOURN

Motion made by Perrella, Seconded by Kelly.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

**CITY OF SHEBOYGAN
ORDINANCE 11-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

SEPTEMBER 14, 2026.

AN ORDINANCE amending section 2-839 of the Sheboygan Municipal Code so as to update the requirements of granting a permit when money is owed to the city.

THE COMMON COUNCIL OF THE CITY OF SHEBOYGAN DO ORDAIN AS FOLLOWS:

SECTION 1: **AMENDMENT** “Sec 2-839 Payments For Licenses, Permits; Appeal; Interpretive Rules” of the Sheboygan Municipal Code is hereby *amended* as follows:

B E F O R E A M E N D M E N T

Sec 2-839 Payments For Licenses, Permits; Appeal; Interpretive Rules

- (a) The applicant shall make all payments for licenses and permits issued by the city clerk's office directly to the city clerk's office.
- (b) The payment of all personal property taxes, special assessments, special charges, taxes imposed pursuant to chapter 50, all forfeitures or judgments resulting from conviction for violation of any provision of this Code and all other judgments due and owing from the applicant to the city at the time of the application for any license or permit provided for in this Code and any of such relating to the property or business previously licensed if the new license is granted consequent or conditionally upon the sale or transfer of the business or stock in trade or furnishings or equipment of the premises or of the ownership or control of a corporation is a condition precedent to the granting of such license or permit, except as provided in this section.
- (c) A person denied a license or permit by the operation of this section may request a review of the denial to the city attorney by filing, in writing, a request for a review setting forth the grounds for the review. The city clerk shall grant the permit, notwithstanding the terms of this section, if the city attorney determines that:
 - (1) The license or permit applied for is required by the city in order to perform a task that the applicant has been lawfully ordered to perform by the city or another governmental unit, or which failure to perform is a violation of an ordinance or statute;
 - (2) The applicant shows financial inability to pay the full amount owed to the city;
 - (3) The applicant acknowledges the debt owed to the city and enters into a payment plan agreeable to both parties; and
 - (4) The granting of the license or permit would be in the best interests of the city.
- (d) Except as otherwise provided in this section, the clerk shall issue no license or permit

until it has been certified on the application that all required payments have been made. Any license or permit issued improperly is null and void.

- (e) Notwithstanding the foregoing, permits to support lead service lateral replacement projects may be issued despite moneys owed upon petition to the Building Inspection Division by the Sheboygan Water Utility.

(Code 1975, § 2-4(a); Code 1997, § 2-872; Ord. No. 55-04-05, § 1, 2-21-2005)

AFTER AMENDMENT

Sec 2-839 Payments For Licenses, Permits; Appeal; Interpretive Rules

- (a) The applicant shall make all payments for licenses and permits issued by the city clerk's office directly to the city clerk's office.
- (b) The payment of all personal property taxes, special assessments, special charges, taxes imposed pursuant to chapter 50, all forfeitures or judgments resulting from conviction for violation of any provision of this Code and all other judgments due and owing from the applicant to the city at the time of the application for any license or permit provided for in this Code and any of such relating to the property or business previously licensed if the new license is granted consequent or conditionally upon the sale or transfer of the business or stock in trade or furnishings or equipment of the premises or of the ownership or control of a corporation is a condition precedent to the granting of such license or permit, except as provided in this section.
- (c) A person denied a license or permit by the operation of this section may request a review of the denial to the city attorney by filing, in writing, a request for a review setting forth the grounds for the review. The city clerk shall grant the permit, notwithstanding the terms of this section, if the city attorney determines that:
 - (1) The license or permit applied for is required by the city in order to perform a task that the applicant has been lawfully ordered to perform by the city or another governmental unit, or which failure to perform is a violation of an ordinance or statute;
 - (2) The applicant ~~shows~~certifies that they are not financially ~~able~~inability to pay the full amount owed to the city;
 - (3) The applicant acknowledges the debt owed to the city and enters into a payment plan, or is otherwise current on an existing payment plan, agreeable to both parties; and
 - (4) The granting of the license or permit would be in the best interests of the city.
- (d) Except as otherwise provided in this section, the clerk shall issue no license or permit until it has been certified on the application that all required payments have been made. Any license or permit issued improperly is null and void.
- (e) Notwithstanding the foregoing, permits to support lead service lateral replacement projects may be issued despite moneys owed upon petition to the Building Inspection Division by the Sheboygan Water Utility.

(Code 1975, § 2-4(a); Code 1997, § 2-872; Ord. No. 55-04-05, § 1, 2-21-2005)

SECTION 2: REPEALER CLAUSE All ordinances or resolutions or parts thereof in conflict with the provisions of this ordinance are hereby repealed to the extent of such conflict.

SECTION 3: EFFECTIVE DATE This Ordinance shall be in effect from and after its passage and publication according to law.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan

**CITY OF SHEBOYGAN
RESOLUTION 106-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

SEPTEMBER 14, 2026.

A RESOLUTION authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2026 Great Marriages 20th Anniversary Event.

WHEREAS, the Common Council, by Ordinance 11-24-25 adopted on August 5, 2024, modified section 38-59 of the Sheboygan Municipal Code to allow for the creation of a Designated Outdoor Refreshment Area (“DORA”) to permit the carrying of open containers and consumption of alcoholic beverages within the DORA boundaries during such times and under such conditions as the Council may specifically permit by authorizing resolution; and

WHEREAS, the City desires to support local business and nonprofits during the 2026 Great Marriages event by creating a temporary Designated Outdoor Refreshment Area (“DORA”) encompassing portions of Center Ave between 6th and 7th Streets and Great Marriages.

NOW, THEREFORE, BE IT RESOLVED: That pursuant to section 38-59 of the Sheboygan Municipal Code, there is hereby created a DORA permitting the carrying and consumption of alcoholic beverages with the following conditions:

- The DORA boundaries shall be as depicted by the yellow boundary in the attached Exhibit titled “2026 Great Marriages Anniversary Party Site Plan.”
- The carrying and consumption of alcoholic beverages within the Temporary Great Marriages 20th Anniversary DORA District (“District”) shall be limited to 4:00 p.m. to 10:00 p.m. on October 1, 2026.
- The carrying and consumption of alcoholic beverages within the District is limited to the alcohol service area, sidewalks, and other portions of the right-of-way not open to vehicular traffic including crosswalks or other pedestrian crossing areas while persons are lawfully crossing the street.
- The carrying and consumption of alcoholic beverages shall not be permitted in parking lots or premises held out to the public for use of motor vehicles, nor on any private property without permission of the owner or occupant.
- The exception shall not permit the possession or consumption of any intoxicating liquor or fermented malt beverages in violation of the provisions of state statutes

or other municipal codes, including, but not limited to the possession or consumption of alcoholic beverages on a licensed premises which were not purchased at that premises, possession or consumption of alcoholic beverages on premises without a license that are open to the public, possession or consumption by underage persons or any other violation.

- All alcoholic beverages sold by individual servings for removal from a licensed premise for consumption within the District shall be served in unbreakable, transparent or semi-transparent containers, except that beverages may be served in their original packaging if such packaging is plastic or aluminum. Beverage containers shall bear a sticker or other identifier indicating that the beverage was purchased by a District-participating entity. Beverages sold or possessed in glass containers shall not be permitted to be opened or consumed within the District.
- Only alcohol served within the District is permitted to be carried within the District. No carry-ins will be allowed.
- The City shall retain the right to suspend or terminate the District at any time when, in the judgment of the Police Chief, Mayor, or City Administrator, such action is necessary in the interest of public safety or to address issues and concerns that may arise in relation to the District, including but not limited to non-compliance of businesses/patrons with the conditions of this resolution, trash or debris or disorderly conduct associated with the District.
- The 20th Anniversary Party organizers shall clearly mark the District boundaries in accordance with any direction given by City staff or law enforcement.
- Common Council approval of this resolution is contingent upon approval of all necessary permits and licenses.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan

= DORA

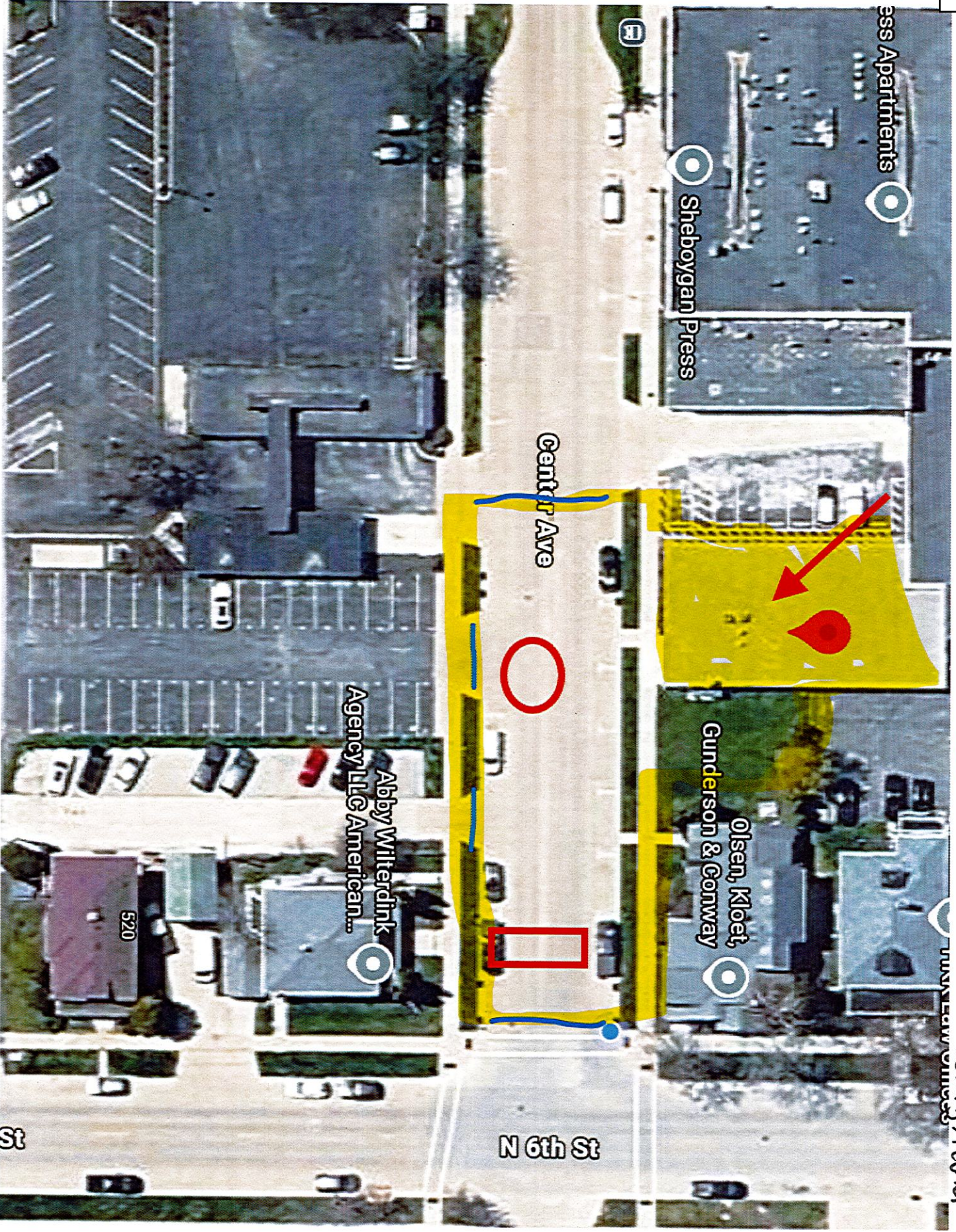


= FOOD TRUCK



= 2 person Band

Selling Area



**CITY OF SHEBOYGAN
RESOLUTION 87-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

AUGUST 24, 2026.

A RESOLUTION approving alcohol beverage/tobacco licenses.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying for an alcohol beverage/tobacco license; and

WHEREAS, the applicant(s) have been provided a list of necessary requirements that must be completed before issuance of such license; and

WHEREAS, City Staff has reviewed the license application(s) and recommends the Common Council grant the alcohol beverage/tobacco licenses for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

NOW, THEREFORE, BE IT RESOLVED: The Common Council does grant the alcohol beverage/tobacco license(s) for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

BE IT FURTHER RESOLVED: That the City Clerk be authorized to issue the license(s) after the applicant(s) satisfy the contingency.

CHANGE OF PREMISE

<u>No.</u>	<u>Name</u>	<u>Address</u>
1040	Brennan's on Michigan	1101 Michigan Avenue – Change of premise September 26 th – 27 th , 2026 to include current premise and West and South parking lot.

“CLASS B” LIQUOR LICENSE (June 30, 2027) (NEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3412	Local Hospitality Group LLC (Local Press Eatery)	502 S. 8 th Street
3749	Sear’d LLC (Sear’d)	723 New York Avenue

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

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Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan