



# LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE AGENDA

June 08, 2026 at 4:30 PM

City Hall - Third Floor - Common Council Chambers, 828  
Center Avenue, Sheboygan WI

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This meeting may be viewed LIVE on:  
Charter Spectrum Channel 990, AT&T U-Verse Channel 99  
and: [www.wscssheboygan.com/vod](http://www.wscssheboygan.com/vod).

It is possible that a quorum (or a reverse quorum) of the Sheboygan Common Council or any other City committees/boards/commissions may be in attendance, thus requiring a notice pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 N.W.2d 408 (1993).

Persons with disabilities who need accommodations to attend this meeting should contact the City Attorney's Office at 828 Center Avenue, Suite 210, Sheboygan, Wisconsin, Ph. 920-459-3917. Persons other than committee members who wish to participate remotely shall provide notice to the City Attorney's Office at Ph. 920-459-3917 by 12:00 p.m. on meeting day to be called upon during the meeting. All Committee members may attend the meeting remotely.

## OPENING OF MEETING

1. **Call to Order**
2. **Roll Call**
3. **Pledge of Allegiance**
4. **Approval of Minutes**  
Licensing, Hearings, and Public Safety Committee Meeting held on May 27, 2026
5. **Public Comment**  
Limit of three minutes per person with comments limited to items on this agenda.

## ITEMS FOR DISCUSSION AND POSSIBLE ACTION

6. Res. No. 36-26-27 by Alderpersons Boorse and Heidemann approving alcohol beverage/tobacco licenses (Avaz Properties LLC).
7. Res. No. 37-26-27 by Alderpersons Boorse and Heidemann approving various alcohol beverage/tobacco licenses.

## QUASI-JUDICIAL HEARING

8. Quasi-Judicial hearing to determine whether Alcohol Beverage License No. 3182 (Hans C Graf LLC, D.B.A. Boheme) [Hans C Graf, Agent] shall be nonrenewed.

## CLOSED SESSION

9. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning action to be taken regarding Alcohol Beverage License No. 3182 (Hans C Graf LLC, D.B.A. Boheme).

### **RECONVENE IN OPEN SESSION**

10. Motion to convene in open session.
11. Possible action regarding Alcohol Beverage License No. 3182 (Hans C Graf LLC, D.B.A. Boheme).

### **TENTATIVE DATE OF NEXT REGULAR MEETING**

12. Next scheduled meeting: June 22, 2026

### **ADJOURN MEETING**

13. Motion to Adjourn

**In compliance with Wisconsin's Open Meetings Law, this agenda was posted in the following locations more than 24 hours prior to the time of the meeting:**

City Hall • Mead Public Library  
Sheboygan County Administration Building • City's website

**CITY OF SHEBOYGAN**

**LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE MINUTES**

**Wednesday, May 27, 2026**

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**OPENING OF MEETING**

**1. Call to Order**

The meeting was called to order at 4:30 p.m. by Chair Boorse.

**2. Roll Call**

Alderspersons present: Chair Boorse, Vice Chair Heidemann, Grawien, Kelly, Perrella – 5.

**3. Pledge of Allegiance**

**4. Approval of Minutes**

Licensing, Hearings, and Public Safety Committee Meeting held May 11, 2026

MOTION TO APPROVE MINUTES FROM May 11, 2026

Motion made by Heidemann, Seconded by Grawien.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

**5. Public Comment**

No one spoke.

**ITEMS FOR DISCUSSION AND POSSIBLE ACTION**

6. Res. No. 13-26-27 by Alderspersons Boorse and Heidemann approving various licenses for the City of Sheboygan.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Kelly, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

7. Res. No. 20-26-27 by Alderspersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

8. Res. No. 19-26-27 by Alderpersons Boorse and Heidemann recommending denial of an alcohol beverage/tobacco license transfer from place-to-place and directing the drafting of a summons and complaint for revocation proceedings.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

9. Res. No. 22-26-27 by Alderpersons Boorse and Heidemann recommending denial of a "Class B" liquor license renewal application and directing the drafting of a summons and complaint for revocation proceedings.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Kelly.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

10. Res. No. 23-26-27 by Alderpersons Boorse and Heidemann authorizing the appropriate City officials to enter into an agreement with the Sheboygan Area School District relative to providing the public school system with school resource officers from the Sheboygan Police Department.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

11. Gen. Ord. No. 4-26-27 by Alderpersons Boorse and Heidemann amending section 26-20 of the Sheboygan Municipal Code relating to Smoking Prohibited; Exceptions.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE ORDINANCE

Motion made by Kelly, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

12. Gen. Ord. No. 5-26-27 by Alderpersons Boorse and Heidemann amending section 8-80 of the Sheboygan Municipal Code relating to the procedure for declaration of vicious or dangerous dog.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE ORDINANCE

Motion made by Grawien, Seconded by Heidemann.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

13. Report No. 8-26-27 by Police Chief Zempel pursuant to section 30-50 of the Municipal Code, submitting the annual report for the Police Department, for the year 2025.

MOTION TO RECOMMEND THE COMMON COUNCIL FILE THE REPORT

Motion made by Perrella, Seconded by Heidemann.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

14. Report No. 7-26-27 by Fire Chief Montellano pursuant to section 24-400 of the Municipal Code, submitting the annual report for the Fire Department, for the year 2025.

**MOTION TO RECOMMEND THE COMMON COUNCIL FILE THE REPORT**

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

**QUASI-JUDICIAL HEARING**

15. Quasi-Judicial hearing to determine whether Alcohol Beverage License No. 3475 (J.N. Cortez LLC, D.B.A. Mi Ranchito II) [Elena Goya Cortez, Agent] shall be suspended or revoked.

**CLOSED SESSION**

16. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning action to be taken regarding Alcohol Beverage License No. 3475 (J.N. Cortez LLC, D.B.A Mi Ranchito II)

**MOTION TO CONVENE IN CLOSED SESSION AT 7:14 PM**

Motion made by Perrella, Seconded by Heidemann.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

**RECONVENE IN OPEN SESSION**

17. Motion to reconvene in open session

**MOTION TO RECONVENE IN OPEN SESSION AT 8:29 PM**

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

18. Possible action regarding Alcohol Beverage License No. 3475 (J.N. Cortez LLC, D.B.A. Mi Ranchito II)

FOR COUNT 1, BASED UPON THE TESTIMONY OF SHEBOYGAN DETECTIVE WYNVEEN, CHIEF KURT ZEMPEL, ELENA GOYA CORTEZ, AND ALEX SOSA, THE COMMITTEE MAKES THE FOLLOWING FINDINGS OF FACT:

- 1- ALCOHOL WAS DISPLAYED ON THE PREMISES AT 1515 NEW JERSEY AVENUE IN A MANNER WHICH INDICATES THAT THE ALCOHOL WAS AVAILABLE FOR SALE.
- 2- THE COMMITTEE FINDS THAT THE TESTIMONY BY ELENA GOYA CORTEZ REGARDING THE PRESENCE OF THE ALCOHOL IS NOT CREDIBLE BASED ON THE FOLLOWING FACTORS:
  - a. INCONSISTENCIES IN TESTIMONY ABOUT WHO CONTROLS THE BUSINESS,
  - b. INCONSISTENCIES OR NEGLIGENCE REGARDING THE LEGAL REQUIREMENTS FOR POSSESSION OF ALCOHOL ON UNLICENSED PREMISES,

- c. INCONSISTENCIES REGARDING WHY THE ALCOHOL WAS NOT REMOVED DURING CONSTRUCTION ACTIVITIES, AND
  - d. INCONSISTENCIES REGARDING WHY ALCOHOL WASN'T REMOVED AFTER INITIAL CONTACTS WITH THE POLICE AND UPON ATTORNEY ADVICE.
- 3- AT THE TIMES WHEN THE ALCOHOL WAS AVAILABLE FOR SALE, THE PREMISES WERE NOT LICENSED.
  - 4- THE OPERATION OF THE PREMISES AT 1515 NEW JERSEY AVENUE PRIOR TO LICENSURE CONSTITUTES GROUND FOR REVOCATION PURSUANT TO § 125.12(2)(AG)1., WIS. STATS.
  - 5- THE OPERATION OF THE PREMISES AT 1515 NEW JERSEY AVENUE PRIOR TO LICENSURE IS A CONTINUATION OF THE PATTERNS OF BEHAVIOR CONSIDERED AT THE HEARING ON AUGUST 25, 2025, WHICH CREATED A DISORDERLY AND RIOTOUS HOUSE.

FOR COUNT 2, BASED UPON THE TESTIMONY OF SHEBOYGAN DETECTIVE WYNVEEN, CHIEF KURT ZEMPEL, AND ELENA GOYA CORTEZ, THE COMMITTEE MAKES THE FOLLOWING FINDINGS REGARDING COUNT 2 OF THE COMPLAINT:

- 1- GAMBLING MACHINES WERE PRESENT AND IN USE IN THE ESTABLISHMENT AT 1515 NEW JERSEY AVENUE AT A TIME WHICH DID NOT HOLD A CLASS "B" OR "CLASS B" LICENSE.
- 2- PURSUANT TO § 125.12(1)(C), WIS. STATS., THE CITY MAY NOT CONSIDER VIOLATIONS OF §§ 945.03 (2M), 945.04 (2M), OR 945.05 (1M), WHEN CONSIDERING THE REVOCATION OR SUSPENSION OF ESTABLISHMENTS HOLDING ACTIVE CLASS "B" OR "CLASS B" LICENSES. § 125.12(1)(C), WIS. STATS., DOES NOT APPLY TO GAMBLING MACHINES PRESENT IN NON-LICENSED LOCATIONS.
- 3- THE OPERATION OF THE GAMBLING MACHINES ON PREMISES AT 1515 NEW JERSEY AVENUE PRIOR TO LICENSURE CONSTITUTES GROUND FOR REVOCATION PURSUANT TO § 125.12(2)(AG)1., WIS. STATS.
- 4- THE OPERATION OF THE GAMBLING MACHINES ON THE PREMISES AT 1515 NEW JERSEY AVENUE PRIOR TO LICENSURE IS A CONTINUATION OF THE PATTERNS OF BEHAVIOR CONSIDERED AT THE HEARING ON AUGUST 25, 2025, WHICH CREATED A DISORDERLY AND RIOTOUS HOUSE.

MOTION TO RECOMMEND THE COMMON COUNCIL ACCEPT THE FINDINGS OF FACT

Motion made by Grawien, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly Perrella – 5.

19. Res. No. 203-25-26 by Alderpersons Rust and Boorse approving the transfer of alcohol beverage/tobacco license (License App. No. 3475).

Voted 5-0 by Licensing, Hearings, and Public Safety Committee to recommend referring to the Licensing, Hearings, and Public Safety Committee of the 2026-2027 Common Council

MOTION TO RECOMMEND THE COMMON COUNCIL DENY THE TRANSFER OF ALCOHOL BEVERAGE/TOBACCO LICENSE (LICENSE APP. NO. 3475)

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

#### **TENTATIVE DATE OF NEXT REGULAR MEETING**

20. Next scheduled meeting: June 8, 2026

#### **ADJOURN MEETING**

21. Motion to Adjourn

MOTION TO ADJOURN AT 8:36 PM

Motion made by Perrella, Seconded by Kelly.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

**CITY OF SHEBOYGAN  
RESOLUTION 36-26-27**

**BY ALDERPERSONS BOORSE AND HEIDEMANN.**

**JUNE 8, 2026.**

A RESOLUTION approving alcohol beverage licenses.

WHEREAS, the following applicant has completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying for an alcohol beverage license; and

WHEREAS, the applicant has been provided a list of necessary requirements that must be completed before issuance of such license; and

WHEREAS, City Staff has reviewed the license application and recommends the Common Council grant the alcohol beverage licenses for the following applicant contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

WHEREAS, the alcohol beverage license application for Avaz Properties LLC, License No. 3796, is being approved contingent upon meeting the requirements for licenses to be issued by June 30, 2026; and

NOW, THEREFORE, BE IT RESOLVED: The Common Council does grant the alcohol beverage licenses for the following applicant contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

BE IT FURTHER RESOLVED: That approval of the alcohol beverage license for Avaz Properties LLC, License No. 3796, is conditioned upon meeting the requirements for licenses to be issued by June 30, 2026. The City Clerk is hereby authorized to issue the license upon confirmation that this condition has been met.

“CLASS B” LIQUOR LICENSE (June 30, 2026) (NEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3796	Avaz Properties LLC (Xplicit)	1202 Michigan Avenue

“CLASS B” LIQUOR LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3796	Avaz Properties LLC (Xplicit)	1202 Michigan Avenue

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

\_\_\_\_\_.

Presiding Officer

Attest

\_\_\_\_\_  
Ryan Sorenson, Mayor, City of  
Sheboygan

\_\_\_\_\_  
Meredith DeBruin, City Clerk, City of  
Sheboygan

CITY OF SHEBOYGAN  
RESOLUTION 37-26-27

BY ALDERPERSONS BOORSE AND HEIDEMANN.

JUNE 8, 2026.

A RESOLUTION approving alcohol beverage/tobacco licenses.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying for an alcohol beverage/tobacco license; and

WHEREAS, the applicant(s) have been provided a list of necessary requirements that must be completed before issuance of such license; and

WHEREAS, City Staff has reviewed the license application(s) and recommends the Common Council grant the alcohol beverage/tobacco licenses for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

NOW, THEREFORE, BE IT RESOLVED: The Common Council does grant the alcohol beverage/tobacco license(s) for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

BE IT FURTHER RESOLVED: That the City Clerk be authorized to issue the license(s) after the applicant(s) satisfy the contingency.

PERMANENT CHANGE OF PREMISE

<u>No.</u>	<u>Name</u>	<u>Address</u>
3745	Downtown 925	925 N. 8 <sup>th</sup> St – Permanent change of premise to include current premise and Sidewalk Cafe – 26’ X 15’2” in front of building.

“CLASS B” LIQUOR LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3086	Las Brisa’s LLC (Las Brisa’s)	1129 S. 8 <sup>th</sup> Street

CLASS "B" BEER LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3018	Pho VN LLC (Pho VN)	2209 S. Business Drive

"CLASS C" LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3018	Pho VN LLC (Pho VN)	2209 S. Business Drive

TOBACCO (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3613	Sheboygan Smoke and Vape Inc. (Sheboygan Smoke and Vape)	2610 Calumet Drive
3703	Sheboygan Tobacco Outlet LLC (Sheboygan Smoke and Vape)	2703 S. Business Drive

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

\_\_\_\_\_.

Presiding Officer

Attest

\_\_\_\_\_  
Ryan Sorenson, Mayor, City of  
Sheboygan

\_\_\_\_\_  
Meredith DeBruin, City Clerk, City of  
Sheboygan

STATE OF WISCONSIN    ::    CITY OF SHEBOYGAN    ::    SHEBOYGAN COUNTY  
COMMON COUNCIL PROCEEDINGS

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**IN THE MATTER OF THE  
COMPLAINT AGAINST**

**HANS C GRAF LLC  
D.B.A. BOHEME**

**SUMMONS**

**Re: License 3182  
Class “B” Fermented Malt Beverage License  
“Class B” Intoxicating Liquor License**

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**THE SHEBOYGAN COMMON COUNCIL to HANS C GRAF LLC D.B.A. BOHEME, by  
licensing agent Hans Christopher Graf:**

You are hereby notified that a sworn complaint, a copy of which is attached, has been duly made and filed, requesting a hearing on nonrenewal of the following 2025-2026 licenses: Class “B” Fermented Malt Beverage License and “Class B” Intoxicating Liquor License issued collectively under license number 3182, for the premises located at 1029 North 8<sup>th</sup> Street, in the City of Sheboygan, State of Wisconsin, for the license period expiring June 30, 2026. This sworn complaint requesting a hearing for the nonrenewal of the above referenced licenses is brought pursuant to the provisions of Wis. Stat. § 125.12, adopted by Sheboygan Municipal Code § 4-1.

**NOW THEREFORE**, you, Hans C Graf LLC D.B.A. Boheme, by licensing agent Hans Christopher Graf, are hereby summoned to appear before the Licensing, Hearings, and Public Safety Committee of the City of Sheboygan Common Council on Monday, June 8, 2026, at 4:30 p.m., in the Common Council Chambers, 3<sup>rd</sup> Floor, 828 Center Avenue, Sheboygan, Wisconsin, to provide a formal answer to the complaint and/or to show cause

why the license identified in the summons and complaint as number 3182 should not be nonrenewed.

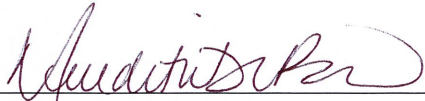
If you fail to appear as required by this summons, the allegations in the complaint against you shall be taken as true and, if the Licensing, Hearing, and Public Safety Committee of the City of Sheboygan Common Council finds the allegations sufficient, a recommendation that your license(s) be nonrenewed will be made to the full Common Council, which will then vote to non-renew your license(s).

The hearing portion of the proceeding will be recorded. Further please be aware that:

1. The hearing is scheduled for June 8, 2026, at 4:30 p.m., in the Common Council Chambers, 3<sup>rd</sup> Floor, 828 Center Avenue, Sheboygan, Wisconsin. (The evidentiary hearing will be open to the public. Deliberations may be held in closed session pursuant to 19.85(1)(a), Wis. Stats.)
2. You have the opportunity to present and argue your own case or have an attorney of your choice present and argue your case. Legal counsel, if desired, must be provided at your own expense.
3. You may bring witnesses to testify on your own behalf.
4. You have the opportunity to question or refute any testimony or evidence, including the right to cross-examine adverse witnesses.

5. You may request a written transcript of the hearing at your expense.

Dated at Sheboygan, this 3<sup>rd</sup> day of June, 2026.

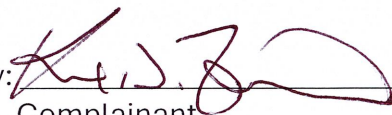
  
\_\_\_\_\_  
Meredith DeBruin  
City Clerk  
City of Sheboygan



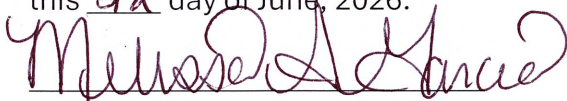
- 6. Wis. Stat. § 125.04(5) and (6) establish the general licensing requirements. Subject to Wisconsin’s Fair Employment Law, an Agent for an LLC seeking licensure must not have an arrest or conviction record for certain offenses as well as offenses that “substantially relate” to the circumstances of the particular job or licensed activity.
- 7. Individuals granted retail alcohol licenses are expected to act in cooperation with law enforcement to enforce alcohol beverage laws, drunk driving laws, and to assist with minimizing disturbances of the peace and maintaining the safety of the community. As such, the Wisconsin Department of Revenue has determined that a violation of Operating While Intoxicated, and Operating With a Prohibited Alcohol Concentration substantially relate to retail alcohol license activity justifying refusal to renew a retail alcohol license.
- 8. Because Licensee’s Agent has incurred multiple Operating While Intoxicated convictions and has a new, pending Operating While Intoxicated charge stemming from an arrest during the current license year, City staff believes that the Agent no longer qualifies for licensure under Wisconsin law.
- 9. Because Licensee is a limited liability company with a sole officer, no other officer of the LLC is available to replace Agent in order to render the LLC qualified for licensure.

**WHEREFORE**, the undersigned requests that the named Licensee be summoned to appear before the Licensing, Hearings, and Public Safety Committee of the City of Sheboygan Common Council to answer this complaint and, if the material allegations of the complaint are denied, that a hearing be held at that time to determine whether the above licenses should be nonrenewed.

Dated this 3<sup>rd</sup> day of June, 2026.

By:   
 Complainant  
 Name: Kurt Zempel  
 Title: Police Chief,  
 City of Sheboygan

Subscribed and sworn before me  
 this 3<sup>rd</sup> day of June, 2026.



Melissa A. Garcia  
 Notary Public, State of Wisconsin  
 My Commission expires: 7/11/2028

