LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE AGENDA

November 09, 2026 at 4:30 PM

City Hall - Third Floor - Common Council Chambers, 828 Center Avenue, Sheboygan WI

This meeting may be viewed LIVE on:
Charter Spectrum Channel 990, AT&T U-Verse Channel 99
and: www.wscssheboygan.com/vod.

It is possible that a quorum (or a reverse quorum) of the Sheboygan Common Council or any other City committees/boards/commissions may be in attendance, thus requiring a notice pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 N.W.2d 408 (1993).

Persons with disabilities who need accommodations to attend this meeting should contact the City Attorney's Office at 828 Center Avenue, Suite 210, Sheboygan, Wisconsin, Ph. 920-459-3917. Persons other than committee members who wish to participate remotely shall provide notice to the City Attorney's Office at Ph. 920-459-3917 by 12:00 p.m. on meeting day to be called upon during the meeting. All Committee members may attend the meeting remotely.

OPENING OF MEETING

1. **Call to Order**

2. **Roll Call**

3. **Pledge of Allegiance**

4. **Approval of Minutes**
   Licensing, Hearings, and Public Safety Committee Meeting held on October 26, 2026

5. **Public Comment**
   Limit of three minutes per person with comments limited to items on this agenda.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

6. Report 44-26-27 by Police Chief Kurt Zempel submitting pursuant to 30-50 of the Sheboygan Municipal Code, the Quarterly Report of Benchmarks for the Police Department for the Period commencing July 1, 2026, and ending September 30, 2026.

7. Report 45-26-27 by Fire Chief Eric Montellano, pursuant to section 24-459 of the Municipal Code, submitting the quarterly report showing the Benchmark Measurements for the fire department, for the period commencing July 1, 2026 and ending September 30, 2026.

APPEAL HEARING

8. Hearing on the appeal of the denial of Beverage Operator's License for Richard Benson - License No. 2999.

CLOSED SESSION

9. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning the denial of the Beverage Operator's License for Richard Benson - License No. 2999.

RECONVENE IN OPEN SESSION

10. Motion to reconvene in open session.

11. Possible action regarding Beverage Operator's License for Richard Benson - License No. 2999.

TENTATIVE DATE OF NEXT REGULAR MEETING

12. Next scheduled meeting: November 23, 2026

ADJOURN MEETING

13. Motion to Adjourn

In compliance with Wisconsin's Open Meetings Law, this agenda was posted in the following locations more than 24 hours prior to the time of the meeting:

City Hall • Mead Public Library
Sheboygan County Administration Building • City's website

CITY OF SHEBOYGAN

LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE MINUTES

Monday, October 26, 2026

OPENING OF MEETING

1. **Call to Order**
   The meeting was called to order at 5:30 p.m. by Chair Boorse.

2. **Roll Call**
   Alderpersons present: Chair Boorse, Vice Chair Heidemann, Grawien, Kelly – 4.

3. **Pledge of Allegiance**

4. **Approval of Minutes**
   Licensing, Hearings, and Public Safety Committee Meeting held October 12, 2026

   MOTION TO APPROVE THE MINUTES FROM OCTOBER 12, 2026
   Motion made by Heidemann, Seconded by Kelly.
   Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

5. **Public Comment**
   No one spoke.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

6. Res. No. 135-26-27 by Alderpersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.

   MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION
   Motion made by Heidemann, Seconded by Kelly.
   Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

APPEAL HEARING

7. Hearing on the appeal of the denial of the Mobile Food Vendor License for Flawless Jerk Cuisine LLC (License No. 3815).

CLOSED SESSION

8. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning the denial of the Mobile Food Vendor License No. 3815.

    MOTION TO CONVENE IN CLOSED SESSION
    Motion made by Heidemann, Seconded by Grawien.
    Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

RECONVENE IN OPEN SESSION

9. Motion to reconvene in open session.

    MOTION TO RECONVENE IN OPEN SESSION
    Motion made by Heidemann, Seconded by Grawien.
    Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

10. Possible action regarding Mobile Food Vendor License No. 3815 (Flawless Jerk Cuisine LLC).

    ATTORNEY LIZ MAJERUS READS THE FOLLOWING RECOMMENDATION INTO THE RECORD:

    COMMITTEE RECOGNIZES THAT THE CITY CLERK WAS REQUIRED BY SMC 14-310(B)(1) TO DENY THE APPLICATION DUE TO THE APPLICANT'S MATERIAL MISSTATEMENT RELATING TO HIS CRIMINAL HISTORY. COMMITTEE HAS CONSIDERED THIS MATERIAL MISSTATEMENT AND APPLICANT'S CRIMINAL HISTORY. COMMITTEE FINDS THE CRIMINAL HISTORY IS NOT SUBSTANTIALLY RELATED TO THE LICENSED ACTIVITY AND THAT NOTHING PREVENTS THE APPLICANT FROM SIMPLY REAPPLYING WITH CORRECTED INFORMATION. COMMITTEE RECOMMENDS THE COMMON COUNCIL APPROVE THE APPLICATION FOR FLAWLESS JERK CUISINE LLC FOR MOBILE FOOD VENDOR PERMIT.

    MOTION TO RECOMMEND THE COMMON COUNCIL APPROVE THE APPLICATION
    Motion made by Heidemann, Seconded by Kelly.
    Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

QUASI-JUDICIAL HEARING

11. Quasi-Judicial hearing to determine whether Alcohol Beverage License No. 3518 (LushLounge Two, LLC, D.B.A. LushLounge) [Justin R. Colby, Agent] shall be suspended or revoked.

CLOSED SESSION

12. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning action to be taken regarding Alcohol

Beverage License No. 3518 (LushLounge Two, LLC, D.B.A LushLounge) [Justin R. Colby, Agent].

RECONVENE IN OPEN SESSION

13. Motion to reconvene in open session.

14. Possible action regarding Alcohol Beverage License No. 3518 (LushLounge Two, LLC, D.B.A. LushLounge) [Justin R. Colby, Agent].

    CITY CLERK MEREDITH DEBRUIN ADDRESSES ITEMS 11 THROUGH 14 ON THE AGENDA. AGENT, JUSTIN COLBY, WAS PROVIDED A LETTER INITIATING THE REVOCATION THAT INCLUDED TWO OTHER OPTIONS. AGENT, JUSTIN COLBY, MET ONE OF THE OPTIONS. RECOMMENDED TO FILE.

    MOTION TO FILE
    Motion made by Heidemann, Seconded by Kelly.
    Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

APPEAL HEARING

15. Hearing on the appeal of Juanita Sipiorski finding her dog to be a dangerous/vicious animal, pursuant to SMC 8-80.

CLOSED SESSION

16. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberating regarding the appeal of Juanita Sipiorski.

RECONVENE IN OPEN SESSION

17. Motion to reconvene in open session.

18. Possible action regarding Juanita Sipiorski's appeal of the initial determination that her dog is a dangerous/vicious animal.

    JUANITA SIPIORSKI NOT PRESENT AT THE MEETING. ATTORNEY MATTHEW MURRAY PROVIDES THE COMMITTEE WITH AN OVERVIEW OF THE FACTS.

    MOTION TO RECOMMEND THE COMMON COUNCIL AFFIRM THE POLICE CHIEF'S INITIAL DETERMINATION THAT JUANITA SIPIORSKI'S DOG IS A DANGEROUS/VICIOUS ANIMAL.
    Motion made by Grawien, Seconded by Kelly.
    Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

TENTATIVE DATE OF NEXT REGULAR MEETING

19. Next scheduled meeting: November 9, 2026

ADJOURN MEETING

20. Motion to Adjourn

MOTION TO ADJOURN
Motion made by Grawien, Seconded by Kelly.
Voting Yea: Boorse, Grawien, Heidemann, Kelly – 4.

CITY OF SHEBOYGAN
REPORT 44-26-27

BY SHEBOYGAN POLICE CHIEF KURT ZEMPEL.

November 9, 2026.

Pursuant to section 30-50 of the Municipal Code, I herewith submit my quarterly report showing the Benchmark Measurements for my department for the period commencing July 1, 2026 and ending September 30, 2026.

Patrol and Investigations	YTD 2026	YTD 2025	5 Yr YTD Avg ('21 to '25)	2025 Actual	2026 Benchmarks
Homicide	1	0	0	0	0
Rape	34	23	30	30	No Goal
Robbery	4	8	6	11	10
Aggravated Assault	91	108	97	141	100
Burglary	32	21	43	24	100
Theft - Larceny	369	428	434	548	800
Motor Vehicle Theft	28	17	20	21	30
Arson	1	1	3	2	10
Total Crimes Against Persons	681	636	627	839	No Goal
Total Crimes Against Property	776	780	851	1,004	No Goal
Percent of Offenses Cleared	72%	70%	66%	69%	70%
Accident Investigations	1,079	986	1,037	1,365	1,500
Traffic Stops	4,568	4,491	4,133	5,753	5,500
Traffic Arrests	2,980	2,896	2,839	3,800	No Goal
Other Arrests	2,266	2,239	2,232	2,939	No Goal
Speed Device Deployments	13	15	14	18	30
HVEE Deployments	753	490	219	601	500
Parking Tickets Issued	5,108	3,154	5,686	5,602	10,000
Neighborhood Foot Patrol	231	91	71	142	150
Hot Spot Crime Patrols	308	482	208	620	500
Field Interviews	93	112	85	134	150
Involuntary Commitments	35	50	76	68	No Goal
Administration and Outreach					
Open Records Requests	6,144	5,678	5,018	7,459	4,000
Nixle Messages Sent	31	33	53	40	250

Press Releases	7	8	14	13	50
Facebook Posts	160	150	188	194	No Goal
Facebook Followers	26,117	23,779		24,403	No Goal
Brat with a Cop Events	6	7		8	10
Other Outreach Events	89	56	83	64	80

CITY OF SHEBOYGAN

REQUEST FOR LICENSING, HEARINGS AND PUBLIC SAFETY COMMITTEE CONSIDERATION

ITEM DESCRIPTION: Report of Officer, submitting the Police Department Quarterly Report for the period commencing July 1, 2026, and ending September 30, 2026.

REPORT PREPARED BY: Kurt Zempel, Chief of Police

REPORT DATE: November 9, 2026 **MEETING DATE:** November 9, 2026

FISCAL SUMMARY:

Budget Line Item:	N/A
Budget Summary:	N/A
Budgeted Expenditure:	N/A
Budgeted Revenue:	N/A

STATUTORY REFERENCE:

Wisconsin Statutes:	N/A
Municipal Code:	Sec. 30-50

BACKGROUND / ANALYSIS:

The Quarterly Report of Benchmarks for the Police Department for the Period commencing July 1, 2026, and ending September 30, 2026, is presented for information and discussion as required by section 30-50 of the Municipal Code.

STAFF COMMENTS:

Highlights of the report are as follows:

- Aggravated assaults continue to run lower than last year, while assaults overall are higher. We are waiting for news on a grant application to support a project targeted at reducing and deterring domestic assaults, one of our largest sources of violent crime.
- Property crimes continue to trend well compared to historical averages, even with upticks in both burglaries and stolen vehicles. Officers recently arrested a group responsible for dozens of minor burglaries in our south-side neighborhoods, and continue to investigate a rash of stolen cars, especially brands susceptible to theft.
- Motor vehicle crashes continued to trend higher than last year in the third quarter as significant road construction projects were completed. Proactive traffic safety activities on the part of officers continues to outpace previous years.
- The department completed fall in-service training in October which included CPR instruction and legal updates for the entire department as well as defensive tactics and high-risk response skills instruction.

ACTION REQUESTED:

Motion to recommend to Council to Accept and File the Report 44 - 26 - 27.

ATTACHMENTS:

I. Report No. 44 - 26 - 27

CITY OF SHEBOYGAN
REPORT 45-26-27

BY FIRE CHIEF ERIC MONTELLANO.

NOVEMBER 9, 2026.

Pursuant to section 24-459 of the Municipal Code, I herewith submit my quarterly report showing the Benchmark Measurements for my department, for the period commencing July 1, 2026 and ending September 30, 2026.

2026 THIRD QUARTER REPORT

	2024 EOY	2025 EOY	2025 YTD	2026 YTD
Incident Types	NFIRS Code	NFIRS Code	NFIRS Code	NERIS Code
Fires	80	81	61	164
Rescue & EMS	5,533	5,709	4,357	4,275
Non-Fires	1,465	1,576	1,197	1,278
TOTAL	7,078	7,366	5,615	5,717
Incident Count Per Station				
Station 1	2,161	2,321	1,751	1,848
Station 2	1,209	1,240	936	1,001
Station 3	1,824	1,815	1,377	1,321
Station 4	1,000	1,190	879	957
Station 5	640	654	506	528
Mutual Aid Given	76	76	55	52
Mutual Aid Received	22	10	8	11
Overlapping Calls (Percent)	70%	83%	84%	81%
Overlapping Calls (Count)	4,938	6,093	4,740	4,617
Fire Loss				
Incidents	67	69	49	41
Pre Incident Value	$ 71,492,085	$ 153,787,725	$ 142,906,875	$ 62,994,400
Property Loss	$ 322,395	$ 689,925	$ 615,025	$ 338,500
Content Loss	$ 87,070	$ 536,950	$ 496,700	$ 158,285
Total Loss	$ 409,465	$ 1,226,875	$ 1,111,725	$ 496,785
Average Loss	$ 6,111	$ 17,781	$ 22,688	$ 12,117
Total Property Saved	$ 71,082,620	$ 152,560,850	$ 142,291,850	$ 62,497,615
Workload				
Inspections	2,358	2,450	2,282	2,240
School Safety Programs (Students)	3,090	2,974	1,877	1,980
Public Events	112	81	58	65
Station Tours	42	18	9	15
Installed Smoke Alarms	96	44	31	50
Fire Training Hours	17,548	19,575	14,176	13,018
EMS Training Hours	2,724	2,847	2,106	2,388
Investigations	75	67	48	60
Effectiveness				
ISO Rating	2	2	2	2

CITY OF SHEBOYGAN

REQUEST FOR LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE CONSIDERATION

ITEM DESCRIPTION: Report submitting the Quarterly Report from the Sheboygan Fire Department for the period commencing July 1, 2026 and ending September 30, 2026.

REPORT PREPARED BY: Eric Montellano, Fire Chief

REPORT DATE: October 12, 2026 **MEETING DATE:** November 9, 2026

FISCAL SUMMARY:

Budget Line Item:	N/A
Budget Summary:	N/A
Budgeted Expenditure:	N/A
Budgeted Revenue:	N/A

STATUTORY REFERENCE:

Wisconsin Statutes:	N/A
Municipal Code:	24-459

BACKGROUND / ANALYSIS:

Quarterly Benchmarks from the Fire Department for the period commencing July 1, 2026 and ending September 30, 2026, is presented for information and discussion as required by section 24-459 of the Municipal Code.

STAFF COMMENTS:

Overall Call Volume

- Call volume continues to rise across all categories, with 5,717 incidents year-to-date.
- We are on pace to exceed both 2024 and 2025, showing steady growth in demand.

Overlapping Incidents

- Overlapping calls now exceed 80%.
- This means multiple emergencies are happening at the same time on most days, which places added pressure on our ability to maintain coverage across the city.

Community Risk Reduction

- Prevention and education activity strengthened in Q3, including increases in inspections, school programs, tours, and public events.
- The Citizens Fire Academy (CFA) continues to strengthen public understanding of fire–service operations, providing hands–on educational experiences that enhance community engagement and support ongoing risk–reduction efforts.
- Nearly 2,000 students have participated in fire-safety programming so far this year.

ACTION REQUESTED:

A motion to recommend approval of the Report **No. - -** to the Common Council.

ATTACHMENTS:

I. Report **No. - -**