



LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE AGENDA

May 27, 2026 at 4:30 PM

City Hall - Third Floor - Common Council Chambers, 828
Center Avenue, Sheboygan WI

**This meeting may be viewed LIVE on:
Charter Spectrum Channel 990, AT&T U-Verse Channel 99
and: www.wcssheboygan.com/vod.**

It is possible that a quorum (or a reverse quorum) of the Sheboygan Common Council or any other City committees/boards/commissions may be in attendance, thus requiring a notice pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 N.W.2d 408 (1993).

Persons with disabilities who need accommodations to attend this meeting should contact the City Attorney's Office at 828 Center Avenue, Suite 210, Sheboygan, Wisconsin, Ph. 920-459-3917. Persons other than committee members who wish to participate remotely shall provide notice to the City Attorney's Office at Ph. 920-459-3917 by 12:00 p.m. on meeting day to be called upon during the meeting. All Committee members may attend the meeting remotely.

OPENING OF MEETING

1. **Call to Order**
2. **Roll Call**
3. **Pledge of Allegiance**
4. **Approval of Minutes**
Licensing, Hearings, and Public Safety Committee Meeting held on May 11, 2026
5. **Public Comment**
Limit of three minutes per person with comments limited to items on this agenda.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

6. Res. No. 13-26-27 by Alderpersons Boorse and Heidemann approving various licenses for the City of Sheboygan.
7. Res. No. 20-26-27 by Alderpersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.
8. Res. No. 19-26-27 by Alderpersons Boorse and Heidemann recommending denial of an alcohol beverage/tobacco license transfer from place-to-place and directing the drafting of a summons and complaint for revocation proceedings.

- [9.](#) Res. No. 22-26-27 by Alderpersons Boorse and Heidemann recommending denial of a "Class B" liquor license renewal application and directing the drafting of a summons and complaint for revocation proceedings.
- [10.](#) Res. No. 23-26-27 by Alderpersons Boorse and Heidemann authorizing the appropriate City officials to enter into an agreement with the Sheboygan Area School District relative to providing the public school system with school resource officers from the Sheboygan Police Department.
- [11.](#) Gen. Ord. No. 4-26-27 by Alderpersons Boorse and Heidemann amending section 26-20 of the Sheboygan Municipal Code relating to Smoking Prohibited; Exceptions.
- [12.](#) Gen. Ord. No. 5-26-27 by Alderpersons Boorse and Heidemann amending section 8-80 of the Sheboygan Municipal Code relating to the procedure for declaration of vicious or dangerous dog.
- [13.](#) Report No. 8-26-27 by Police Chief Zempel pursuant to section 30-50 of the Municipal Code, submitting the annual report for the Police Department, for the year 2025.
- [14.](#) Report No. 7-26-27 by Fire Chief Montellano pursuant to section 24-400 of the Municipal Code, submitting the annual report for the Fire Department, for the year 2025.

QUASI-JUDICIAL HEARING

- [15.](#) Quasi-Judicial hearing to determine whether Alcohol Beverage License No. 3475 (J.N. Cortez LLC, D.B.A. Mi Ranchito II) [Elena Goya Cortez, Agent] shall be suspended or revoked.

CLOSED SESSION

16. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning action to be taken regarding Alcohol Beverage License No. 3475 (J.N. Cortez LLC, D.B.A Mi Ranchito II)

RECONVENE IN OPEN SESSION

17. Motion to reconvene in open session
18. Possible action regarding Alcohol Beverage License No. 3475 (J.N. Cortez LLC, D.B.A. Mi Ranchito II)
- [19.](#) Res. No. 203-25-26 by Alderpersons Rust and Boorse approving the transfer of alcohol beverage/tobacco license (License App. No. 3475).

Voted 5-0 by Licensing, Hearings, and Public Safety Committee to recommend referring to the Licensing, Hearings, and Public Safety Committee of the 2026-2027 Common Council

TENTATIVE DATE OF NEXT REGULAR MEETING

20. Next scheduled meeting: June 8, 2026

ADJOURN MEETING

21. Motion to Adjourn

In compliance with Wisconsin's Open Meetings Law, this agenda was posted in the following locations more than 24 hours prior to the time of the meeting:

City Hall • Mead Public Library
Sheboygan County Administration Building • City's website

CITY OF SHEBOYGAN**LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE MINUTES****Monday, May 11, 2026**

OPENING OF MEETING**1. Call to Order**

The meeting was called to order at 4:30 p.m. by Chair Boorse.

2. Roll Call

Alderspersons present: Chair Boorse, Vice Chair Heidemann, Grawien, Kelly, Perrella – 5.

3. Pledge of Allegiance**4. Approval of Minutes**

Licensing, Hearings, and Public Safety Committee Meeting held April 29, 2026.

MOTION TO APPROVE MINUTES FROM APRIL 29, 2026

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

5. Public Comment

No one spoke.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION**6. Presentation: Sheboygan Public Safety Departments – Construction Management**

7. Res. No. 10-26-27 by Alderspersons Boorse and Heidemann authorizing the appropriate City officials to enter into an Amendment to the Professional Services Agreement entered into with Wendel Architecture, PC for construction management services relating to the public safety complex project.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Kelly.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

8. Res. No. 5-26-27 by Alderspersons Boorse and Heidemann establishing an updated bond schedule to reflect increased municipal court fees.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

9. Res. No. 3-26-27 by Alderpersons Boorse and Heidemann authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2026 8th Streatery event series.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

10. Res. No. 16-26-27 by Alderpersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

11. Res. No. 17-26-27 by Alderpersons Boorse and Heidemann approving alcohol beverage/tobacco licenses.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

12. Res. No. 11-26-27 by Alderpersons Boorse and Heidemann authorizing the Purchasing Agent to issue purchase orders for a Battalion Chief Vehicle for the City of Sheboygan Fire Department.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT THE RESOLUTION

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

13. Report 5-26-27 by the Fire Department pursuant to section 24-459 of the Municipal Code, submitting a quarterly report showing the Benchmark Measurements for the fire department, for the period commencing January 1, 2026 and ending March 31, 2026.

MOTION TO RECOMMEND THE COMMON COUNCIL FILE THE REPORT

Motion made by Heidemann, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

14. Report 4-26-27 by Sheboygan Police Department pursuant to section 30-50 of the Municipal Code, submitting the quarterly report showing the Benchmark Measurements for the police department for the period commencing January 1, 2026 and ending March 31, 2026.

MOTION TO RECOMMEND THE COMMON COUNCIL FILE THE REPORT

Motion made by Grawien, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

TENTATIVE DATE OF NEXT REGULAR MEETING

15. Next scheduled meeting: May 27, 2026

ADJOURN MEETING

16. Motion to Adjourn

MOTION TO ADJOURN AT 5:24 PM

Motion made by Grawien, Seconded by Perrella.

Voting Yea: Boorse, Grawien, Heidemann, Kelly, Perrella – 5.

CITY OF SHEBOYGAN
RESOLUTION 13-26-27

BY ALDERPERSONS BOORSE AND HEIDEMANN.

MAY 27, 2026.

A RESOLUTION approving various licenses for the City of Sheboygan.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying for a license; and

WHEREAS, the applicant(s) have been provided a list of necessary requirements that must be completed before issuance of such license; and

WHEREAS, City Staff has reviewed the license application(s) and recommends the Common Council grant the licenses for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

NOW, THEREFORE, BE IT RESOLVED: The Common Council does grant the license(s) for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

BE IT FURTHER RESOLVED: That the City Clerk be authorized to issue the license(s) after the applicant(s) satisfy the contingency.

“CLASS A” LIQUOR LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3187	Ananda Marketing LLC (Sheboygan Liquor Depot)	810 N. 14 th Street

CLASS “A” BEER/”CLASS A” CIDER ONLY LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3765	RB Fuel Group LLC (Citgo on Geele)	1006 Geele Avenue

3147 Wisconsin CVS Pharmacy LLC 1108 N. 14th Street
(CVS Pharmacy #10549)

2710 Vish LLC 2917 N. 15th Street
(The Pig Stop)

“CLASS B” LIQUOR LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
1229	Sheboygan Lodge No. 438 Loyal Order of the Moose Inc. (Sheboygan Moose Family Center #438)	1811 Georgia Avenue
3508	Pops Burger & Pizza House Inc. (Pop’s Burger & Pizza House)	920 Michigan Avenue
3695	Faye Bruyette (Steve n Fayses Tiny Tap)	2140 Calumet Drive
2193	The Kaddyshack LLC (The Kaddyshck)	1502 S. 13 th Street
2029	Weill Center Foundation, Inc. (Stefanie H. Weill Center for the Performing Arts)	826 N. 8 th Street
1346	Sheboygan Pine Club Inc. (CLUB) (Sheboygan Pine Club)	1716 Geele Avenue
3146	Bumps Grill Tavern LLC (Bumps Grill Tavern)	1902 S. 12 th Street
2943	Superior Bar & Grill LLC (Superior Bar & Grill)	2607 Superior Avenue
3691	Ambarsariya Bar & Grill Inc. (Ambarsariya Bar & Grill)	2921 N. 15 th Street

CLASS "B" BEER LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
2633	Sheboygan Blue Line Association (Sheboygan Lakers Ice Center)	1202 S. Wildwood Avenue
3519	Lupitas Mexican Store (Fast Taco by Lupita's Mexican Store)	2139 S. Business Drive

"CLASS C" WINE LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
2633	Sheboygan Blue Line Association (Sheboygan Lakers Ice Center)	1202 S. Wildwood Avenue

TOBACCO (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3765	RB Fuel Group LLC (Citgo on Geele)	1006 Geele Avenue
3187	Ananda Marketing LLC (Sheboygan Liquor Depot)	810 N. 14 th Street
2710	Vish LLC (The Pig Stop)	2917 N. 15 th Street

COMMERCIAL SALVAGE & RECYCLING (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
2367	Sadoff & Rudoy Industries LLP (Sadoff Iron & Metal)	3313 N. 21 st Street

CHANGE OF PREMISES

<u>No.</u>	<u>Name</u>	<u>Address</u>
3730	Shooters	July 2-4, 2026. 3 Day event to include current premises and northside, southside, eastside and westside of building.
3056	House Divided	July 3-5, 2026. 3 Day event to include current premises and parking lots to the North, South, East, and West of building.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

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Presiding Officer

Attest

Ryan Sorenson, Mayor, City of Sheboygan

Meredith DeBruin, City Clerk, City of Sheboygan

**CITY OF SHEBOYGAN
RESOLUTION 20-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

MAY 27, 2026.

A RESOLUTION approving alcohol beverage/tobacco licenses.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying for an alcohol beverage/tobacco license; and

WHEREAS, the applicant(s) have been provided a list of necessary requirements that must be completed before issuance of such license; and

WHEREAS, City Staff has reviewed the license application(s) and recommends the Common Council grant the alcohol beverage/tobacco licenses for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

NOW, THEREFORE, BE IT RESOLVED: The Common Council does grant the alcohol beverage/tobacco license(s) for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

BE IT FURTHER RESOLVED: That the City Clerk be authorized to issue the license(s) after the applicant(s) satisfy the contingency.

RESERVE "CLASS B" LIQUOR LICENSE (June 30, 2027) (NEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3785	Apphop Sheboygan Inc. (Applebees Neighborhood Bar and Grill and IHOP)	526 S. Taylor Drive

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

_____.

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan

**CITY OF SHEBOYGAN
RESOLUTION 19-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

MAY 27, 2026.

A RESOLUTION recommending denial of an alcohol beverage/tobacco license transfer from place-to-place and directing the drafting of a summons and complaint for revocation proceedings.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying to transfer an existing alcohol beverage/tobacco license pursuant to Wis. Stat. s. 125.06; and

WHEREAS, City Staff has reviewed the application and is recommending denial of the requested transfer from place-to-place; and

WHEREAS, City Staff further recommends that revocation proceedings be initiated regarding License No. 3527.

NOW, THEREFORE, BE IT RESOLVED: That the Common Council recommends denial of the alcohol beverage/tobacco license transfer from place-to-place for the following applicant(s):

BE IT FURTHER RESOLVED: That the Common Council authorizes the City Attorney to draft a summons and complaint to revoke License No. 3527.

ALCOHOL BEVERAGE LICENSE PERMIT TRANSFER FROM PLACE-TO-PLACE
“CLASS B” LIQUOR LICENSE (June 30, 2026)

No.	Name	Address
3527	Young Trustt Entertainment LLC (West Coast Café & Lounge)	1210 Michigan Avenue, Sheboygan transfer from place-to-place to 1220 N. 14 th Street, Sheboygan – First floor, Basement, and extra room.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

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Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan

**CITY OF SHEBOYGAN
RESOLUTION 22-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

MAY 27, 2026.

A RESOLUTION recommending denial of a “Class B” liquor license renewal application and directing the drafting of a summons and complaint for revocation proceedings.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying for a license; and

WHEREAS, City Staff has reviewed the license application(s) and is recommending denial of the following renewal application; and

WHEREAS, City Staff further recommends that revocation proceedings be initiated regarding License No. 3182.

NOW, THEREFORE, BE IT RESOLVED: That the Common Council recommends denial of the following “Class B” liquor license renewal application:

BE IT FURTHER RESOLVED: That the Common Council authorizes the City Attorney to draft a summons and complaint to revoke License No. 3527.

“CLASS B” LIQUOR LICENSE (June 30, 2027) (RENEW)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3182	Hans C Graf LLC (Boheme)	1029 N. 8 th Street

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

_____.

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan

**CITY OF SHEBOYGAN
RESOLUTION 23-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

MAY 27, 2026.

A RESOLUTION authorizing the appropriate City officials to enter into an agreement with the Sheboygan Area School District relative to providing the public school system with school resource officers from the Sheboygan Police Department.

WHEREAS, the Common Council adopted a resolution approving a contract between the City of Sheboygan and Sheboygan Area School District on June 6, 2022 for five (5) school resource officers from the Sheboygan Police Department; and

WHEREAS, it is the mutual desire of both parties to continue providing the Sheboygan Area Public Schools with resource officers from the Sheboygan Police Department; and

WHEREAS, the Sheboygan Area School District has expressed the need for an additional officer at the alternative charter high school (Central); and

WHEREAS, the Sheboygan Police Department has agreed that the placement of an additional school resource officer at this location would improve the safety and welfare of the City; and

WHEREAS, the City and the school district have agreed to equally finance the cost of the school resource officer program.

NOW, THEREFORE, BE IT RESOLVED: That the Common Council hereby authorizes the appropriate City officials to enter into an agreement with the Sheboygan Area School District for the provision of school resource officers from the Sheboygan Police Department to the Sheboygan Area Public Schools, in a form substantially similar to the attached, after review and approval by the City Administrator and City Attorney.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

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Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan

**AGREEMENT
BETWEEN THE CITY OF SHEBOYGAN AND
SHEBOYGAN AREA SCHOOL DISTRICT**

THIS AGREEMENT made this ____ day of _____ 2026, by and between the City of Sheboygan, hereinafter referred to as the "**CITY**," and the Sheboygan Area School District, hereinafter referred to as the "**DISTRICT**."

WHEREAS it is the mutual desire of the **CITY** and the **DISTRICT** to provide the Sheboygan area public high schools and middle schools with six (6) School Resource Officers (**SROs**) from the Sheboygan Police Department (**SPD**); and

WHEREAS, the **CITY** and the **DISTRICT** have agreed to equally finance the cost of the high school and middle school **SRO** program;

NOW, THEREFORE, in consideration of the mutual promises contained herein and other good and valuable consideration,

IT IS AGREED AS FOLLOWS:

1. **SPD** shall assign, on a full-time basis, a total of six (6) Police Officers to act as **SROs** as follows:
 - a. One (1) officer to each of the **DISTRICT'S** two (2) public high schools commencing upon the effective date of this Agreement.
 - b. One (1) officer to each of the **DISTRICT'S** three (3) public middle schools commencing upon the effective date of this Agreement.
 - c. One (1) officer to the **DISTRICT'S** Alternative Charter High School (Central), commencing (date), 2026

2. Said department's assigned officers shall continue to maintain their identity as police officers and be answerable as such to their superiors in the department.

3. The **CITY** shall budget, be responsible for and pay fifty percent (50%) of the resource officers' salaries during the term of this contract, which salaries also shall include, but not be limited to, the Wisconsin Retirement Fund, overtime hours, Social Security, uniform allowance, health insurance, and life insurance payments.

4. The **DISTRICT** shall budget, be responsible for and pay the remaining fifty percent (50%) of the resource officers' salaries during the term of this contract, which salaries also shall include but not be limited to the Wisconsin Retirement Fund, overtime hours, Social Security, uniform allowance, health insurance, and life insurance payments.

5. The **DISTRICT** agrees to pay the **CITY** its portion of the **SROs'** cost as a flat fee to be billed in twelve equal installments. This amount shall be adjusted annually by any actual cost adjustment realized by the **CITY** or the **DISTRICT**. The annual amount to be paid by the **DISTRICT** shall be determined and agreed upon by **CITY** and **DISTRICT** Finance Departments before October 1 of the preceding calendar year consistent with applicable City policies relating to employee compensation.

6. The **DISTRICT** shall pay its portion of the liaison officers' salaries at the end of each month and upon receipt of a billing statement from the City Finance Director/Treasurer.
7. The **CITY** is responsible for keeping in full force and effect such worker's compensation or unemployment compensation insurance for the six (6) assigned **SROs** as required by federal, state, or local law.
8. An **SRO** is assigned to their respected school for a period of five years at the discretion of the Chief of Police. The **DISTRICT** is part of the interview process for hiring new **SROs**.
9. An **SRO** performs his/her duties in accordance with **SPD's** operating procedures.
10. **SROs** may contact students during school hours in conjunction with criminal investigations so long as such contact does not interfere with or impede the orderly operation of the school and the rights of the individual student and does not disrupt learning.
11. **SROs** are expected to be familiar with, offer input about, and support plans and strategies for the prevention and control of dangerous situations in the school.
12. **SROs** do not act as school disciplinarians. Student discipline is a school responsibility. A school principal may contact the **SRO** regarding any violations of the law. The **SRO** will determine whether law enforcement action is appropriate. An **SRO** may confer with the principal regarding minor law violations to determine if school sanctions and/or citations are appropriate in order to serve the best interest of the student. This does not preclude the **SRO** from reminding students of school rules and referring school violations to the school principal if appropriate.
13. An **SRO** assigned to a school receives specialized training in forensic interviewing and other related techniques due to their position and continuous involvement in juvenile investigations. They inevitably develop experience fostering relationships with students outside of established school hours. In addition, conflicts outside school involving students may be investigated during school hours in order to avoid potential disruptions within the school environment. Such investigations may require contact within the school during school hours as student victims often view the school setting as a safe and secure environment to provide information to police and request assistance. Such investigations may also require follow-up outside of the school during school hours. In such cases, the **SRO** supervisor will ensure that law enforcement resources are available to the school if needed in the absence of the **SRO**. Investigations not directly related to the student/school relationship should be evaluated by the supervisor to determine urgency and seriousness for the **SRO** assignment to avoid an undue disruption of the school environment.
14. **SROs** assist other law enforcement officers and other government agencies in matters regarding their school assignment whenever necessary and should keep the principal apprised of any such instance.

15. **SROs** serve as a resource to the school and may collaborate with the school to present information to the student body to supplement information presented by the school. Topics include, but are not limited to, alcohol and drugs, school safety, occupational training, life skills, etc.
16. **SROs** should assist with the orderly flow of traffic on and around school property.
17. **SRO** attendance at normal activities, such as scheduled sporting events or dances, are pre-approved by **SASD** and **SPD**. When **SASD** desires an **SRO** be present outside of school hours for events that were not pre-approved, **SASD** shall obtain the **SRO** supervisor's advance approval.
18. **SROs** will coordinate with school administrators and **SPD** K-9 officers to conduct random canine searches of **SASD** buildings. Searches comply with **SPD** Canine Policy 309. **SRO/K-9** Supervisors are notified of the scheduled searches prior to the event.
19. **SASD** shall provide a secure and private office area for an **SRO** to conduct daily business, including a booking area, if applicable, within the school. **SPD** provides and maintains computers allowing access to the **SASD** and **SPD** networks. The cost of the computers and associated software is shared equally between the **SPD** and **SASD** and purchases will follow **SPD**'s scheduled computer replacement protocol.
20. **SROs** are familiar with community agencies that aid youths and their families, including but not limited to mental health clinics and drug treatment centers, etc. **SROs** make referrals to such agencies when appropriate and are also instructed to work with school social workers to discuss alternative solutions when applicable.
21. **SPD** reserves the right to temporarily reassign an **SRO** to ensure community needs are being met based on police operational demands. In such cases, the **SRO** supervisor will work with school administration to ensure **SROs** are reassigned back to their respected school as soon as practical.
22. **SROs** utilize body cameras issued and maintained by **SPD** and follow **SPD** Policy 425 with regard to use. **SPD** is the custodian of any record created in connection with such recordings. **SPD** is responsible for the purchase, maintenance, and associated training related to body worn cameras.
 - a. **SPD** may provide access to representatives of **SASD** to view recordings for internal or disciplinary use. Copies of recordings provided to **SASD** are considered a behavioral record and therefore maintained confidentially and separate from other pupil records in compliance with **SASD** Policy Number 7440.02 Use of body Cameras on School Property. Requests made for such recordings to **SASD** will be directed back to **SPD**.
23. **SASD** shares surveillance camera files with **SPD** upon request for investigative purposes. **SPD** considers this as secondary dissemination and, as such, is not considered the custodian of the record. Any requests to **SPD** for such records are directed back to **SASD**. Exchanges of information between **SPD** and **SASD** are made pursuant to §938.396 and §118.125. Wis. Stats.

24. **SPD** provides the necessary training to maintain the State certifications required to be a law enforcement officer in the State of Wisconsin. **SPD** supplies and maintains the necessary equipment needed to fulfill the duties of the role, including but not limited to: Duty Firearm, Radio, Handcuffs, and Taser.

a. The cost related to the purchase and maintenance of Tasers assigned to **SROs** are shared equally between the **SASD** and **SPD** in order to ensure that the issued Tasers are in proper working order and follow the **SPD** scheduled Taser replacement protocol.

25. In the event an **SRO** uses force as defined by Sheboygan Police Policy 300.1, the **SRO** shall report the incident to supervision so that a use of force investigation can be completed. In the event an **SRO** assists school staff in the use of physical restraint or seclusion as defined in §118.305(1)(g) and (i), Wis. Stats., the **SRO** shall report such actions to the Principal or his designee in order to ensure compliance of §118.305(4), Wis. Stats., and **SASD** Policy Number 5631.01.

26. The parties acknowledge that an **SRO** is an employee of **SPD** and not **SASD**.

27. The term of this Agreement shall be five (5) years, commencing the latter of the 1st day of January 2026 or the date executed by the parties, and ending on December 31, 2030. This Agreement shall automatically renew for successive one (1) year terms unless either party informs the other of their intent to non-renew. Such notice shall be made in writing and given to the other party at least 90 days prior to that term's expiration date.

28. Nothing contained herein and agreed to by these parties shall abrogate the **CITY'S** responsibility for keeping in full force and effect such worker's compensation or unemployment compensation insurances for the six (6) assigned liaison officers as required by federal, state or local law.

IN WITNESS WHEREOF, the parties hereunto have set their hands and seals the day and year first written above.

FOR THE CITY

FOR THE DISTRICT

Kurt Zempel, Police Chief

Jacob Konrath, Superintendent

**CITY OF SHEBOYGAN
ORDINANCE 4-26-27**

BY ALDERPERSON BOORSE AND HEIDEMANN.

MAY 27, 2026.

AN ORDINANCE amending section 26-20 of the Sheboygan Municipal Code.

THE COMMON COUNCIL OF THE CITY OF SHEBOYGAN DO ORDAIN AS FOLLOWS:

SECTION 1: AMENDMENT “Sec 26-20 Smoking Prohibited; Exceptions” of the Sheboygan Municipal Code is hereby *amended* as follows:

BEFORE AMENDMENT

Sec 26-20 Smoking Prohibited; Exceptions

- (a) *State law adopted.* The provisions of Wis. Stats. § 101.123(1), (2), (2m), (3), (6) and (9), and all acts amendatory thereof, to the extent applicable within the city, are adopted by reference in this section as if fully set forth herein.
- (b) *Designated outdoor smoking areas.* The person in charge of a restaurant, tavern, private club, or retail establishment located in an area subject to this section may designate an outside area that is a reasonable distance from any entrance to the restaurant, tavern, private club, or retail establishment where customers, employees, or persons associated with the restaurant, tavern, private club, or retail establishment may smoke.
- (c) *Prohibited in public buildings.* No person shall smoke in any city-owned or -leased public building or within 25 feet of a main entrance thereof at any time, including, but not limited to, the following:
 - (1) City Hall, 828 Center Avenue.
 - (2) Sheboygan Transit Building, 608 South Commerce.
 - (3) Bus Transfer Terminal, across from 828 Pennsylvania Avenue.
 - (4) Municipal Service Building, 2026 New Jersey Avenue.
 - (5) Fire stations:
 - a. Station No. 1, 833 New York Avenue.
 - b. Station No. 2, 2413 South 18th Street.
 - c. Station No. 3, 1326 North 15th Street.
 - d. Station No. 4, 2622 North 8th Street.
 - e. Station No. 5, 4504 South 18th Street.
 - (6) Mead Public Library, 710 North 8th Street.
 - (7) Uptown Social senior center, 1817 North 8th Street.
 - (8) Marina Administration Building, 821 Broughton Drive.

- (9) Youth Boating Center, 619 Broughton Drive.
 - (10) Deland Park Community Center, 901 Broughton Drive.
 - (11) Wastewater Treatment Facility, 3333 Lakeshore Drive.
 - (12) Water Utility Building, 72 Park Avenue.
 - (13) Any other city-owned or -rented office.
 - (14) All city-owned or -leased motor vehicles.
- (d) *Prohibited in council meetings.* No person shall smoke while in attendance at any public meeting of the common council or in any of its authorized committees regardless of the location of the meeting.
- (e) *Removal of signs prohibited.* It shall be unlawful for any person to remove, deface or destroy any legally required no smoking sign.
- (f) *Penalties.* The following penalties shall apply to violations of this section as indicated:
- (1) Any person who violates the provisions of Wis. Stats. § 101.123(2), as incorporated herein in subsection (a) or (b) of this section, shall be subject to a forfeiture of not less than \$100.00 nor more than \$250.00 for each violation, together with the costs of prosecution, and in default of payment thereof, to imprisonment in the county jail until such forfeiture and costs are paid, but not to exceed 80 days.
 - (2) Except as provided in subsection (c)(3) or (4) of this section, any person in charge who violates Wis. Stats. § 101.123(2m)(b) through (d), as incorporated herein in subsection (a) of this section shall be subject to a forfeiture of \$100.00 for each violation, together with the costs of prosecution, and in default of payment thereof, to imprisonment in the county jail until such forfeiture and costs are paid, but not to exceed 80 days.
 - (3) For violations subject to the forfeiture under subsection (c)(2) of this section, if the person in charge has not previously received a warning notice for a violation of Wis. Stats. § 101.123(2m)(b) through (d), as incorporated herein in subsection (a) of this section, the law enforcement officer shall issue the person in charge a warning notice and may not issue a citation.
 - (4) No person in charge may be required under subsection (c)(2) of this section to forfeit more than \$100.00 in total, plus costs of prosecution, for all violations of Wis. Stats. § 101.123(2m)(b) through (d), as incorporated in subsection (a) of this section, occurring on a single day.

(Code 1997, § 70-6; Ord. No. 136-96-97, § 1, 4-14-1997; Ord. No. 9-10-11, § 1, 6-21-2010; Ord. No. 61-10-11, § 1, 4-18-2011; Ord. No. 13-11-12, § 1, 7-5-2011)

AFTER AMENDMENT

Sec 26-20 Smoking Prohibited; Exceptions

- (a) *State law adopted.* The provisions of Wis. Stats. § 101.123(1), (2), (2m), (3), (6) and (9), and all acts amendatory thereof, to the extent applicable within the city, are adopted by reference in this section as if fully set forth herein.
- (b) *Designated outdoor smoking areas.* The person in charge of a restaurant, tavern,

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- (c) *Prohibited in public buildings.* Except as otherwise set forth herein, No person shall smoke in any city-owned or -leased public building or within 25 feet of a main entrance thereof at any time, including, but not limited to, the following:
- (1) City Hall, 828 Center Avenue.
 - (2) Sheboygan Transit Building, 608 South Commerce.
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 - a. Station No. 1, 833 New York Avenue.
 - b. Station No. 2, 2413 South 18th Street.
 - c. Station No. 3, 1326 North 15th Street.
 - d. Station No. 4, 2622 North 8th Street.
 - e. Station No. 5, 4504 South 18th Street.
 - (6) Mead Public Library, 710 North 8th Street and the public spaces surrounding the building, including the green spaces along North 8th Street and Wisconsin Avenue.:
 - (7) Uptown Social senior center, 1817 North 8th Street.
 - (8) Marina Administration Building, 821 Broughton Drive.
 - (9) Youth Boating Center, 619 Broughton Drive.
 - (10) Deland Park Community Center, 901 Broughton Drive.
 - (11) Wastewater Treatment Facility, 3333 Lakeshore Drive.
 - (12) Water Utility Building, 72 Park Avenue.
 - (13) Any other city-owned or -rented office.
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SECTION 2: REPEALER CLAUSE All ordinances or resolutions or parts thereof, which are in conflict herewith, are hereby repealed.

SECTION 3: EFFECTIVE DATE This Ordinance shall be in effect from and after its passage and publication according to law.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

_____.

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of Sheboygan

Meredith DeBruin, City Clerk, City of Sheboygan

**CITY OF SHEBOYGAN
ORDINANCE 5-26-27**

BY ALDERPERSONS BOORSE AND HEIDEMANN.

MAY 27, 2026.

AN ORDINANCE amending section 8-80 of the Sheboygan Municipal Code.

THE COMMON COUNCIL OF THE CITY OF SHEBOYGAN DO ORDAIN AS
FOLLOWS:

SECTION 1: **AMENDMENT** “Sec 8-80 Procedure For Declaration Of Vicious Or Dangerous Dog” of the Sheboygan Municipal Code is hereby *amended* as follows:

B E F O R E A M E N D M E N T

Sec 8-80 Procedure For Declaration Of Vicious Or Dangerous Dog

- (a) *Police officer declarations.* If a police officer determines that a dog is dangerous or vicious, as defined in this section, the officer may declare the dog to be a dangerous or vicious dog. The officer shall immediately inform the owner or custodian in writing, by personal service or certified mail, of such determination, and the reasons therefor. The determination shall be dated and shall advise such person of the right to have such determination reviewed, the time within such review may be obtained, and the officer or person to whom a request for review shall be addressed.
- (b) *Request for review hearing.* If an owner or custodian contests the designation of the dog as dangerous or vicious, the owner may request a hearing in writing, mailed or delivered in person to the chief of police within 30 days of issuance of the notice. The request for review hearing shall state the grounds upon which the person aggrieved contends that the decision should be modified or reversed. The owner or custodian may file with the request for hearing written evidence and argument in support of the person's position with respect to the initial determination.
- (c) *Restrictions applicable pending hearing.* Pending the decision of the committee upon hearing, the owner must comply with the provisions of the section relating to dangerous dogs. The officer may impose additional restrictions on a dog declared vicious pending hearing.
- (d) *Time and notice of hearing.* The hearing shall be held within 15 days of receipt of the request for hearing before the licensing, hearings, and public safety committee of the common council. The chief of police shall serve the appellant with notice of such hearing by mail or personal service at least ten days before such hearing.
- (e) *Conduct of hearing.* Hearing under this section shall be subject to the following:
 - (1) At hearing, the determination of the police officer shall be termed an initial determination.

- (2) At the hearing, the appellant and the city may be represented by an attorney and may present evidence and call and examine witnesses and cross examine witnesses of the other party. Such witnesses shall be sworn by the chair of the hearing committee. Any interested party may present evidence as to whether the dog is dangerous or vicious. The committee may issue subpoenas.
 - (3) An appellant's attorney of record may issue a subpoena to compel the attendance of a witness or the production of evidence. A subpoena issued by an attorney must be in substantially the same form as provided in Wis. Stat. § 805.07(4) and must be served in the manner provided in Wis. Stat. § 805.07(5). The attorney shall, at the time of issuance, send a copy of the subpoena to the decision maker.
 - (4) The proceedings shall be taken by a stenographer or recorded. The chair of the committee or a person employed for that purpose shall take notes of the testimony and shall mark and preserve all exhibits.
 - (5) After the hearing, the owner shall be notified in writing of the determination. The licensing, hearings, and public safety committee may impose additional restrictions on a dog declared vicious pending arrangements for its removal from the city or euthanasia.
 - (6) The committee may affirm, reverse, or modify the initial determination and shall, within 20 days of completion of the hearing and the filing of briefs, if any, mail or deliver to the owner or custodian a copy of the committee's decision on review, which shall state the reasons for such decision. Such decision shall be a final determination. The decision shall advise the owner or custodian of the right to appeal the decision, the time within which appeal shall be taken and the office or person with whom notice of appeal shall be filed.
- (f) *Judicial review.* Any party aggrieved by the determination at hearing conducted pursuant to this section may seek judicial review pursuant to Wis. Stat. § 68.13.

(Code 1997, § 18-47(i); Ord. No. 46-10-11, § 1, 12-20-2010)

AFTER AMENDMENT

Sec 8-80 Procedure For Declaration Of Vicious Or Dangerous Dog

- (a) *Police officer declarations.* If a police officer determines that a dog is dangerous or vicious, as defined in this section, the officer may declare the dog to be a dangerous or vicious dog. The officer shall immediately inform the owner or custodian in writing, by personal service or certified mail, of such determination, and the reasons therefor. The determination shall be dated and shall advise such person of the right to have such determination reviewed, the time within such review may be obtained, and the officer or person to whom a request for review shall be addressed.
- (b) *Request for review hearing.* If an owner or custodian contests the designation of the dog as dangerous or vicious, the owner may request a hearing in writing, mailed or delivered in person to the chief of police within ~~30~~10 business days of issuance of the

notice. The request for review hearing shall state the grounds upon which the person aggrieved contends that the decision should be modified or reversed. The owner or custodian may file with the request for hearing written evidence and argument in support of the person's position with respect to the initial determination.

- (c) *Restrictions applicable pending hearing.* Pending the decision of the committee upon hearing, the owner must comply with the provisions of the section relating to dangerous dogs. The officer may impose additional restrictions on a dog declared vicious pending hearing.
- (d) *Time and notice of hearing.* The hearing shall be held within ~~15~~30 days of receipt of the request for hearing before the licensing, hearings, and public safety committee of the common council. The chief of police shall serve the appellant with notice of such hearing by mail or personal service at least ten days before such hearing.
- (e) *Conduct of hearing.* Hearing under this section shall be subject to the following:
 - (1) At hearing, the determination of the police officer shall be termed an initial determination.
 - (2) At the hearing, the appellant and the city may be represented by an attorney and may present evidence and call and examine witnesses and cross examine witnesses of the other party. Such witnesses shall be sworn by the chair of the hearing committee. Any interested party may present evidence as to whether the dog is dangerous or vicious. The committee may issue subpoenas.
 - (3) An appellant's attorney of record may issue a subpoena to compel the attendance of a witness or the production of evidence. A subpoena issued by an attorney must be in substantially the same form as provided in Wis. Stat. § 805.07(4) and must be served in the manner provided in Wis. Stat. § 805.07(5). The attorney shall, at the time of issuance, send a copy of the subpoena to the decision maker.
 - (4) The proceedings shall be taken by a stenographer or recorded. The chair of the committee or a person employed for that purpose shall take notes of the testimony and shall mark and preserve all exhibits.
 - (5) After the hearing, the owner shall be notified in writing of the determination. The licensing, hearings, and public safety committee may impose additional restrictions on a dog declared vicious pending arrangements for its removal from the city or euthanasia.
 - (6) The committee may affirm, reverse, or modify the initial determination. If the initial determination is affirmed, the committee shall advise the owner that the dog declared vicious shall be removed from the city or released to the humane society within 20 calendar days and that during pendency of removal, such animal shall be leashed at all times when not confined within a residence or kennel, and that the animal is prohibited from being within any public space or park within the city where people tend to congregate. ~~and shall, w~~ Within ~~20~~10 business days of completion of the hearing and the filing of briefs, if any, the city clerk shall mail or deliver to the owner or custodian a copy of the committee's decision on review, which shall state the reasons for such decision. Such decision shall be a final determination. The decision shall advise the owner or custodian of the right to appeal the decision, the time

within which appeal shall be taken and the office or person with whom notice of appeal shall be filed.

(f) *Judicial review.* Any party aggrieved by the determination at hearing conducted pursuant to this section may seek judicial review pursuant to Wis. Stat. § 68.13.

(Code 1997, § 18-47(i); Ord. No. 46-10-11, § 1, 12-20-2010)

SECTION 2: REPEALER CLAUSE All ordinances or resolutions or parts thereof, which are in conflict herewith, are hereby repealed.

SECTION 3: EFFECTIVE DATE This Ordinance shall be in full force and effect from on and after the required approval and publication according to law.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

_____.

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of Sheboygan

Meredith DeBruin, City Clerk, City of Sheboygan

**CITY OF SHEBOYGAN
REPORT 8-26-27**

BY POLICE CHIEF KURT D. ZEMPEL.

MAY 27, 2026.

Pursuant to section 30-50 of the Municipal Code, submitting the annual report for the Police Department, for the year 2025.



SPD 2025 ANNUAL REPORT

Kurt Zempel, Chief of Police
1315 N. 23rd Street, Suite 101 Sheboygan, WI 53081

TABLE OF CONTENTS

SPD Vision, Mission & Values	p. 3
Table of Organization	p. 4
Chief's Message	p. 5
Budget	p. 6
New Hires & Retirees	p. 7-8
Internal Investigations	p. 9
Use of Force & Search Warrants	p. 10
Administrative Services Division	p. 11
Criminal Investigation Division	p. 12-14
Patrol Division	p. 15
Information Services	p. 16-19
SPBA Service Awards	p. 20-23
Community Partners	p. 24-25



SPD VISION, MISSION & VALUES

OUR VISION

For Sheboygan to be the safest community of its size in the United States.

OUR MISSION

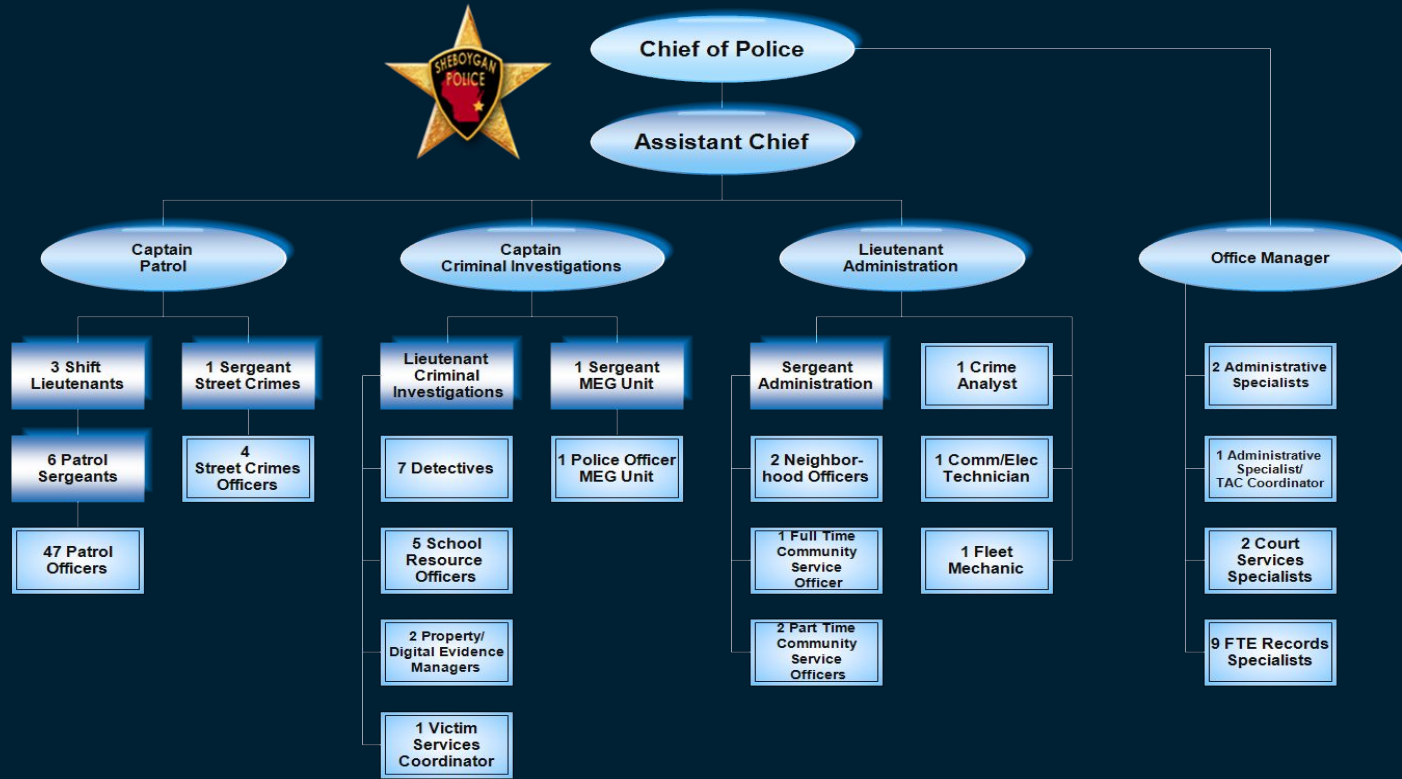
is to be the model of excellence in policing by working in partnership with the community and others to:

- Fight crime, the fear of crime and disorder;
- Enforce laws while safeguarding the constitutional rights of all people;
- Provide quality service to all our residents and visitors; and
- Create a work environment in which we recruit, train and develop an exceptional team of employees.

OUR VALUES

Integrity ♦ Teamwork ♦ Leadership ♦ Competence ♦ Accountability ♦ Professionalism

2025 TABLE OF ORGANIZATION



MESSAGE FROM THE CHIEF

Item 13.

2025 saw significant changes at the Sheboygan Police Department, starting with the retirement in January of Chief Chris Domagalski after 15 years. Along with several planned supervisory retirements, this created opportunities for promoting new supervisors throughout the organization. New leadership brought the opportunity to establish new goals and benchmarks for the organization, which are worth highlighting here.

Our 2025 department goals focused on staff development to train essential skills for our staff, including completing new supervisor courses and cross training for those in new supervisory assignments, conducting internal training on effective public safety strategies, and enhancing hands-on training. We also conducted a review of our vision, mission, and values statements and developed a list of “fundamental behaviors” to further clarify cultural expectations.

Work is also ongoing to complete a full review and update of our policy manual consistent with accreditation standards, changes in state and federal law, and industry best practice. Once completed, we anticipate working with the Wisconsin Law Enforcement Accreditation Group to receive core accreditation of our policies and practices, which includes on-site proofing to ensure that our daily operations align with policy guidance.

Our 2025 benchmarks provided evidence of a productive year, with significant reductions in reported crashes and many categories of crime. Property crimes in particular continued to bypass historic lows, including just 21 burglaries last year compared to 42 in 2024 (and 430 in 2008). Traffic crashes were the second lowest in at least 20 years, second only to the Covid year of 2020. Officers responded overwhelmingly to formal benchmarks that tracked our proactive work

like neighborhood foot patrols, hot-spot crime patrols and high-visibility traffic enforcement and education (HVEE) efforts. We believe the 10% reductions in crashes and crimes compared to 2024 are a result of these targeted, data-driven efforts to address problems when and where they occur and engagement with other stakeholders to find durable solutions.

We saw increased involvement in outreach and engagement activities, including the continuation of our Hop with a Cop, Blue Santa, and Cops n’ Bobbers events. Officers are developing new ideas to engage directly with our community members and partners to build trusting relationships and work together to make Sheboygan safer.

Our 2026 goals continue our focus on staff and leadership development, including integrating our fundamental behaviors and new-officer mentoring program into our recruitment and orientation processes. The department was also awarded the US Department of Justice’s Office of Community Oriented Policing Hiring Grant which supports adding three new officers to our staff, including a new School Resource Officer position at Central High School. As turnover has stabilized and new officers complete their academy and field training, the department plans to reestablish its Street Crimes Unit to enhance our proactive, problem-solving efforts.

We look forward to building on our successes from the past year and continuing to ensure that Sheboygan is the safest possible community for our residents, businesses and visitors. Thank you for your interest and partnership in our public safety mission!

Sincerely,



Kurt Zempel, Chief of Police

SPD BUDGET

	2021 Adopted Budget	2022 Adopted Budget	2023 Adopted Budget	2024 Adopted Budget	2025 Adopted Budget
Total Budget	\$12,907,179.00	\$13,111,676.00	\$13,582,624.00	\$14,260,615.00	\$14,595,167.00

Only total budget numbers are displayed.

NEW HIRES IN 2025

Officer Kalen Buchner

Officer Amber Burns

Officer Julio Cerda

Officer Aidan Glasheen

Officer Noah Hausler

Officer Dylan Hill

Officer Nathan Hornburg

Officer Noah Ludwig

Officer Keith Nachtwey

Officer Austin Teunissen

Officer Adrian Vatsana Howeg

Officer Stuart Wollangk

CSO Lillian Justice

Digital Evidence Manager Nate Letscher

Records Specialist Clerk Jennifer DiBlasi

Records Specialist Clerk Naomi Chang

Background Investigator John Rupnick

2025 RETIREES

Item 13.



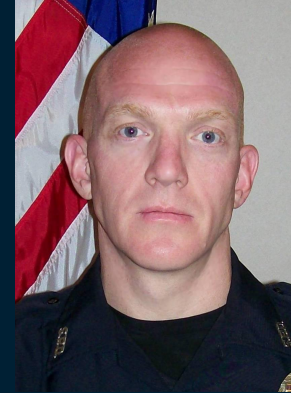
Chief Christopher Domagalski



Lieutenant Matt Walsh



Detective Todd Danen



Sergeant Shannon McKay



Officer Kent Huibregtse



Officer Brian Retzer



Records Specialist Clerk
DeAnna Jaschob

INTERNAL INVESTIGATIONS

24 internal investigations were conducted in 2025.

Of those investigations, 9 were initiated by the department, and 15 were citizen complaints.

DEPARTMENT INITIATED INTERNAL INVESTIGATIONS BY YEAR

CITIZEN COMPLAINT BY YEAR

INVESTIGATIVE FINDINGS	2021	2022	2023	2024	2025
SUSTAINED	20	11	5	7	7
NOT SUSTAINED	0	1	1	4	1
UNFOUNDED	2	1	0	0	0
EXONERATED	0	0	0	0	1
NO FORMAL COMPLAINT	2	3	0	1	0
TOTAL	24	16	6	12	9

INVESTIGATIVE FINDINGS	2021	2022	2023	2024	2025
SUSTAINED	0	5	7	2	1
NOT SUSTAINED	2	1	0	1	2
UNFOUNDED	0	0	2	0	4
EXONERATED	5	1	0	7	4
NO FORMAL COMPLAINT	0	0	2	1	4
TOTAL	7	7	11	11	15

Sustained = The allegation is supported by sufficient proof.

Not Sustained = The evidence is not sufficient to prove or disprove the allegation.

Unfounded = The allegation is false or otherwise not based on valid facts.

Exonerated = The incident that occurred or was complained against was lawful and proper.

USE OF FORCE AND SEARCH WARRANTS

Item 13.

USE OF FORCE BY YEAR	2021	2022	2023	2024	2025
Deadly Force	0	0	0	2	0
Display Firearm	51	80	75	66	80
Display Electronic Control Device	27	52	30	40	40
Deploy Electronic Control Device	13	15	10	13	12
Employ Active Countermeasures	5	5	5	7	1
Apply Hobble Device	6	4	10	4	4
Deploy Speciality Impact Munitions	1	4	0	1	3
Deploy Oleoresin Capsicum Spray	2	0	0	1	3
Display Impact Weapon	0	2	3	6	10
Canine Bite	0	0	0	0	0
Use Wrap	N/A	N/A	N/A	N/A	1
TOTAL	105	162	133	140	154

SEARCH WARRANTS BY YEAR	2021	2022	2023	2024	2025
January	4	4	6	9	5
February	9	8	10	4	6
March	5	10	10	11	7
April	7	15	12	9	4
May	5	11	1	8	1
June	7	5	8	13	3
July	7	2	9	9	5
August	4	5	8	7	3
September	5	4	5	7	3
October	6	12	7	10	2
November	3	13	10	9	2
December	6	7	10	4	1
TOTAL	68	96	96	100	100

Administrative Services Division Highlights



PERSONNEL TRAINING

In 2025, the Sheboygan Police Department completed a total of 8,487 hours of training. When including academy instruction, the department's overall training investment reached 17,127.84 hours.



VOLUNTEERS IN POLICE SERVICE

VIPS are led by Coordinator Penny Weber. Other members who volunteered during 2025 were Pam Hertel, Diane Methfessel, Barb Strauss, Doug Strauss and Bill Young. Services provided were fingerprinting of the public, prescription drug collection and city organization contact information updates. They had a total of 490.50 volunteer hours for 2025.

Volunteers also include our three current police department chaplains, Chaplain Chaplain William Bulson, Chaplain Kristin Berglund and Chaplain Sam Weber. The Sheboygan Police Chaplaincy program was developed to serve as a resource to provide spiritual and emotional support to members of the department, their families and members of the public.

Criminal Investigations Division Highlights

Breakdown of Cases Assigned to CID

Total	254
Cleared by Arrest	69
Closed	3
Active	64
Inactive	0
Situation Resolved	95
Unfounded	6
Information Only (Intel)	1
Referred to Other Agency	1
Void	3
Other	12

Breakdown of Cases Assigned to School Resources Officers

Total	411
Cleared by Arrest	299
Closed	0
Active	9
Inactive	0
Situation Resolved	72
Unfounded	2
Information Only (Intel)	15
Referred to Other Agency	0
Void	1
Other	13

Cleared by Arrest: An investigation resulting in at least one arrest.

Closed: An investigation that is closed with no arrests.

Active: Currently assigned and under investigation.

Inactive: A case in which all current investigative leads have been exhausted, but will be reopened if new information is obtained.

Situation resolved: A case in which law enforcement assisted in resolving an incident, no arrests were made, and no additional investigation was anticipated.

Unfounded: A case reported to law enforcement but investigation revealed the incident did not occur as reported, deemed false or baseless.

Information: A report used to compile information, often criminal intelligence.

*Unable to locate, false alarm, exceptional clearances are "Other"

Criminal Investigations Division Highlights

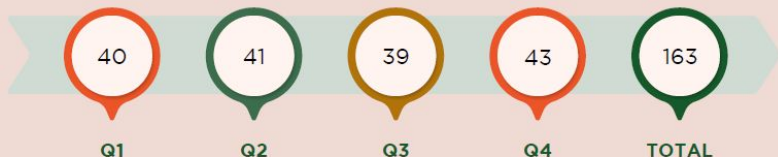


VICTIM SERVICES

The Sheboygan Police Department in partnership with the International Association for Chiefs of Police (IACP) received grant funding to support and create a program focused on victims of crime. Here are data points collected from year 2.

VICTIMS SERVED

A breakdown of victims served per quarter from October 1, 2024 through September 30, 2025.



SERVICES

of services provided over the last reporting year:

1,134

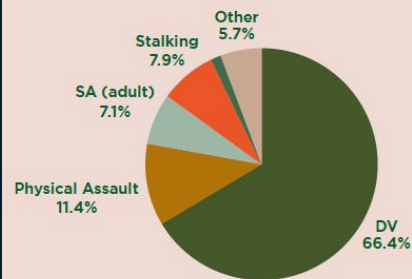
services include: referrals, emotional support, justice system support & safety planning among many other things

911 PHONE BANK

Victim Services partners with the 911 Phone Bank to provide **free** cell phones to victims of crime in our community. In 2025 we activated & distributed **7** phones and held **3** electronic donation drives with community partners. Stay tuned for more in 2026!



CRIME TYPES



Breakdown of crime victimization types served

This infographic was produced by the Sheboygan Police Department under Cooperative Agreement 15POVC-22-GK-01805-NONF, awarded by the Office for Victims of Crime, Office of Justice Programs, U.S. Department of Justice. The opinions, findings, and conclusions or recommendations expressed in this infographic are those of the contributors and do not necessarily represent the official position of policies of the U.S. Dept. of Justice.

Criminal Investigations Division Highlights



VICTIM SERVICES

In partnership with the IACP - Sheboygan Police Department and Victim Services was asked to present at the NOVA (National Organization for Victim Advocacy) National Conference. We discussed how we use data-driven approaches to provide services to the Sheboygan Community.

Community Mapping:
A Data-Driven Approach to Meeting Victim Needs

Doug Teunissen Britta West Morgana Yellen

SHEBOYGAN PD INTERNATIONAL ASSOCIATION OF CHIEFS OF POLICE

<http://info.sheboyganpolice.com/> <http://www.iniac.org/>

TESTIMONIALS

'[...] your interactions with her and the resources we had available for this victim, were an absolute game changer. Thank you again.'

-Sheboygan PD Officer

"I really appreciate you reaching out"

-female, assault victim

"THANK YOU FOR ANSWERING ALL MY QUESTIONS"

-female, DV victim

GRANT REPORTING

Attended **22** trainings/conferences

Presented at **3** Conferences, including **1** National, **1** Statewide and **1** local

Attended **14** community events

Attended **22** MDT meetings between **3** MDTs

Trained **11** new patrol officers on Victim Services

This infographic was produced by the Sheboygan Police Department under Cooperative Agreement 15POVC-22-GK-01805-NONF, awarded by the Office for Victims of Crime, Office of Justice Programs, U.S. Department of Justice. The opinions, findings, and conclusions or recommendations expressed in this infographic are those of the contributors and do not necessarily represent the official position of policies of the U.S. Dept. of Justice.

Patrol Division Highlights

Stakeholder Outcomes	2025 Goal	2025 Actual
Traffic Accidents	<1,500	1,365
Violent Crimes	<135	178
Non-Violent Crimes	<980	591
Brat with a Cop Events	>10	8

Operational Output Benchmarks	2025 Goal	2025 Actual
Speed Trailer Deployments	>20	18
HVEE Deployments	>350	601
Traffic Stops	>5,000	5,753
Neighborhood Foot Patrols	>90	142
Hot Spot Crime Patrols	>36	620
Field Interviews	>120	134
Parking Tickets	>10,000	5,602

Information Services Division Highlights

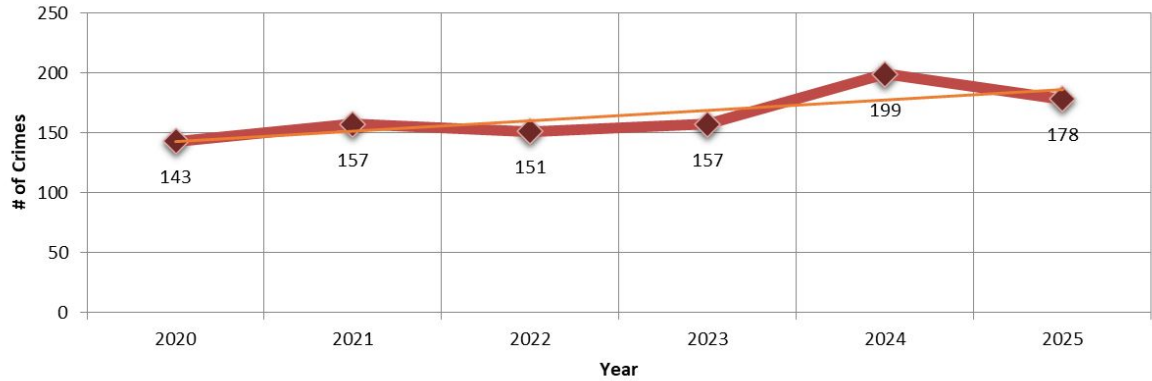


Total number of law incident complaints for the City of Sheboygan Police Department in 2025

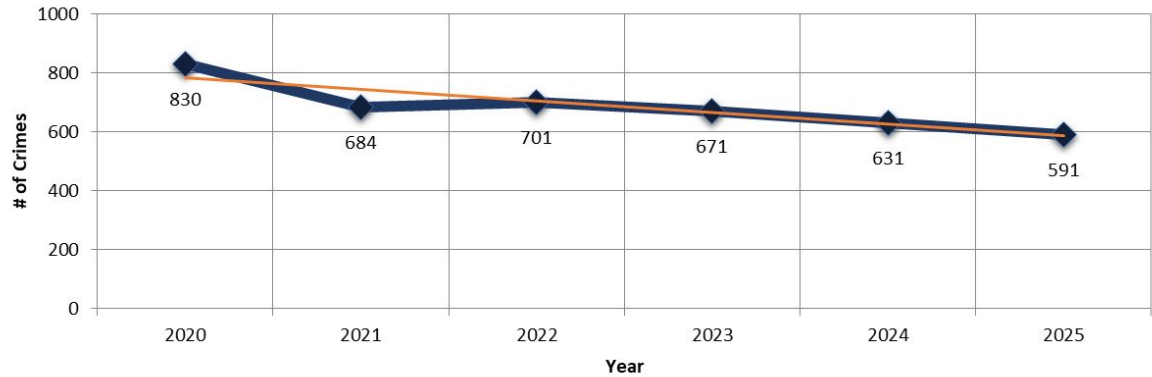
Part I Crimes							
	2020	2021	2022	2023	2024	2020-2024 5 Yr. Avg.	2025
Homicide	2	1	0	0	2	1	0
Rape	20	39	30	32	42	33	27
Robbery	14	5	11	8	3	8	11
Agg. Assault	107	112	110	117	152	120	140
<i>Violent</i>	143	157	151	157	199	161	178
Burglary	96	82	65	65	42	70	23
Theft	689	563	597	585	568	600	545
MV Theft	35	34	29	19	19	27	21
Arson	10	5	10	2	2	6	2
<i>Non-Violent</i>	830	684	701	671	631	703	591
Total Part I	973	841	852	828	8830	865	769

The SPD uses the National Incident-Based Reporting System Format. The NIBRS reporting includes up to 10 offenses per incident, provides detail on the context of crime, improves understanding on multi-offense incidents and collects data on 52 crimes across 24 offense categories.

Annual Violent Crime



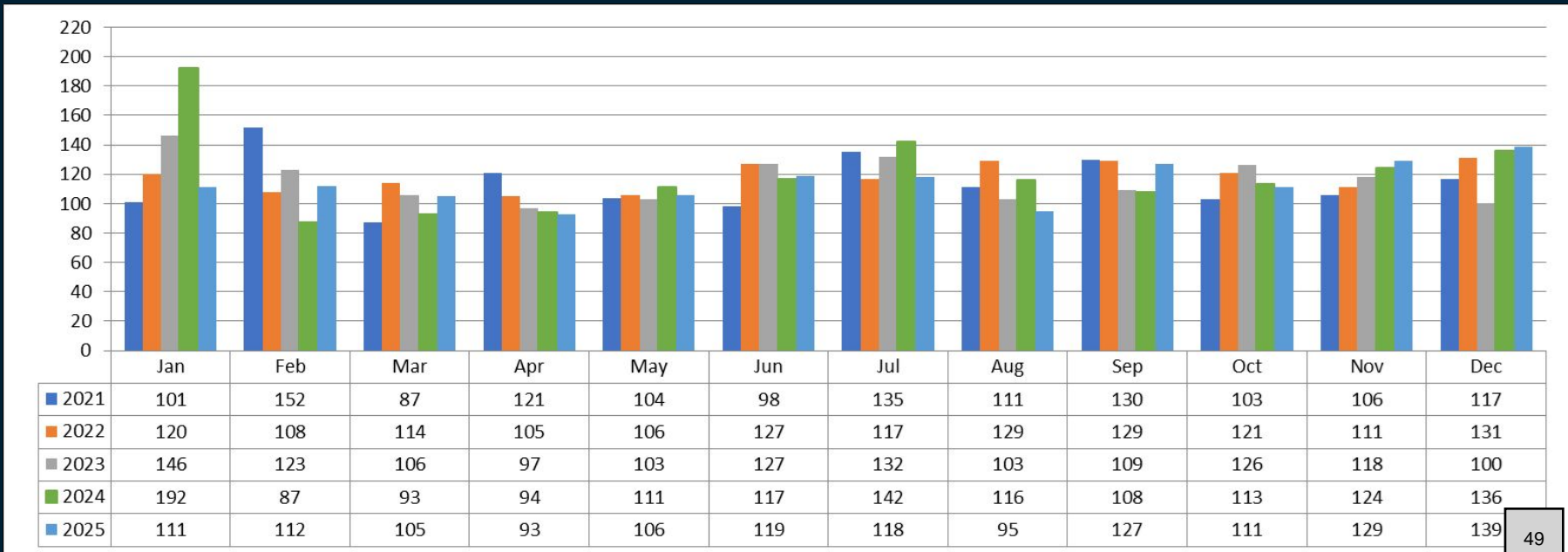
Annual Non-Violent Crime



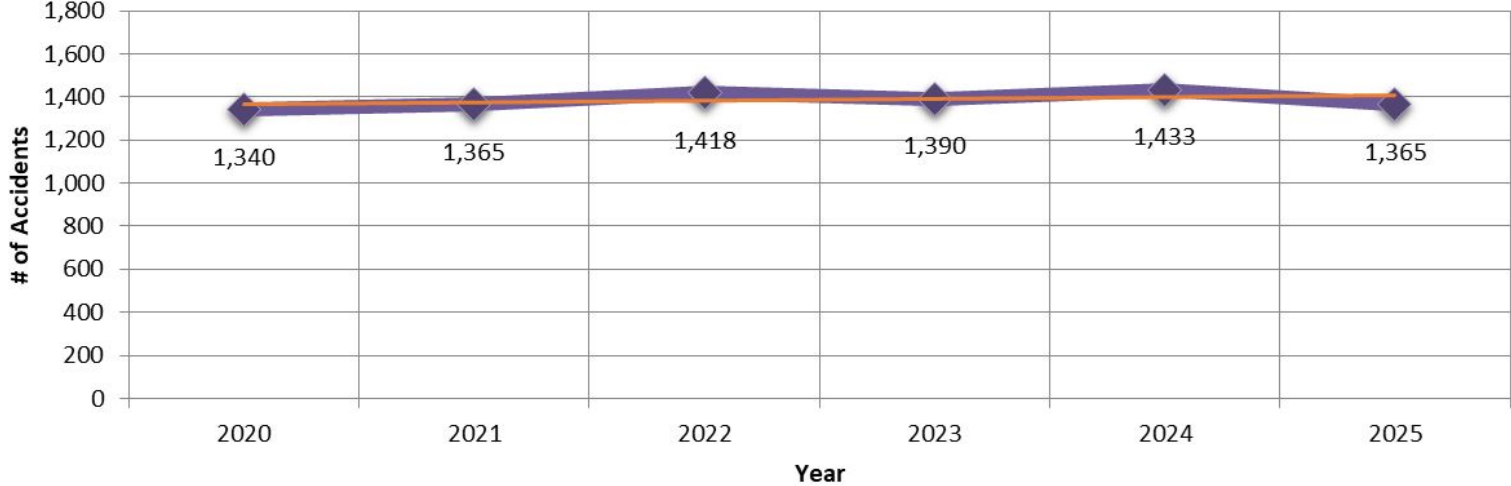
TRAFFIC ACCIDENT DATA

Item 13.

2024 Total	1,433	2025 Total	1,365	Difference	-68	Percent	-5%
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Annual Traffic Accidents



Service Awards recipients are nominated by fellow officers, supervisors and civilian co-workers. They represent those who strive to go above and beyond what is expected of them by their peers and the public. These men and women...our co-workers, friends and family members...did not ask to be put in heroic situations, but found themselves in circumstances that allowed them to demonstrate the qualities of a hero.

2025 Sheboygan Police Benevolent Association Service Awards



Police Officer of the Year:
Presented to an officer for exemplary service to the community, which involves performance and achievement above and beyond that which is required by an officer's basic assignment.

Civilian Employees of the Year:
Presented to a non-sworn employee for exemplary service to the community, performance and achievement above and beyond that which is required by the employee's basic assignment.



Sergeant Shannon
McKay



Office Manager
Cassandra Wohlgemuth



Administrative Specialist
Melissa Bartell

2025 Sheboygan Police Benevolent Association Service Awards

Meritorious Service Award:
Presented to an officer for
exceptional performance of
outstanding service on behalf of
the department, while carrying
out an act of great responsibility,
or of critical importance to law
enforcement.



Detective Ryan Walloch



Sergeant Alicia Kegler



Officer Jordan Stoelb

Community Engagement Award:
Presented to an officer who demonstrates
outstanding performance in community
outreach and engagement, and recognizes
initiatives that show potential for long-term
impact on the community and its relationship
with the Sheboygan Police Department.

2025 Sheboygan Police Benevolent Association Service Awards



Officer Marcus Renzelmann



Officer Chris Strzyzewski

Medal of Valor:

Presented to an officer for an act of extraordinary bravery or heroism performed in the line of duty at imminent personal risk to life, under circumstances evincing a disregard of personal consequences. This award recognizes officers whose actions have gone above and beyond the call of duty or an officer who has performed an act of bravery displaying extreme courage while knowingly facing imminent danger.



2025 Sheboygan Police Benevolent Association Service Awards



Officer Josh Becker



Officer Seth Longley

Life Saving Award:

Presented to sworn and/or non-sworn individuals for performing an act, through prompt and decisive action, under extraordinary circumstances, that saves or significantly prolongs the life of another.



Citizen's Distinguished Service Award to Brian Hibl, Shilah Pagel, and Ben Pagel (not pictured):

Presented to individuals, who are not members of the police department, who through courageous acts of bravery and/or personal risk have assisted in apprehending a criminal, aiding an officer during a critical incident, or who demonstrated exceptional cooperation with the department in the accomplishment of its mission.

THANK YOU FOR YOUR SUPPORT IN 2025

Miesfeld's

Tietz's Piggly Wiggly

Festival Foods

Black American Community Outreach

McDonald's/Kilian Management Svcs.

Friends of Peace Park

Meijer

Patricia Gallagher

Lost Sheep Yarn Shop

Shoreline Metro

Chris's Bait and Tackle

Jimmy John's

Local UAW 833

Roosted Gobblers

O'Callahan's

The Wharf

Sack Realty LLC

Sargento Foods

Sheboygan Fire Department

Hmong Mutual Assistance Association

Sheboygan County Veterans Services

City of Sheboygan Department of Public Works

Sheboygan Neighborhood Associations

Sheboygan County Health & Human Services

Sheboygan Countywide Crime Stoppers

Sheboygan County Sheriff's Department

Sheboygan Police Benevolent Association

Police Lights of Christmas

THANK YOU

To the following people and businesses for donating to the Sheboygan Police K9 Fund in 2025:

Dowsky's Raw Dawg

Sheboygan Animal Hospital

Healthy Paws

Brett's Towing and Auto Repair

Pamela Oehldrich

Ballhorn Chapels and Crematory

Sargento Foods

Theodore Bergstrom

Braveheart Pub

Thomas Riemann

Joan Burgasser

Joseph Hanna





SPD 2025 ANNUAL REPORT

Sheboygan Police Department
1315 N. 23rd Street, Suite 101
Sheboygan, WI 53081

sheboyganpolice.com



The SPD utilizes the following social media venues to disseminate information to the public; Nixle, X, Nextdoor, Facebook and YouTube. Nixle is a community information system that is available via email, your cell phone via text message, and over the web via X and Facebook.

CREDITS: This presentation template was created by [Slidesgo](#), and includes icons by [Flaticon](#), and infographics & images by [Freepik](#)

The Sheboygan Police Department's 2025 Annual Report was produced by Cassandra Wohlgemuth and Cal Stoffel. Special thanks to all those who submitted information to make this report possible and to Detective Olsen for many of the beautiful photos.

**CITY OF SHEBOYGAN
REPORT 7-26-27**

BY FIRE DEPARTMENT (FIRE CHIEF ERIC MONTELLANO)

MAY 27, 2026.

Pursuant to section 24-400 of the Municipal Code, submitting the annual report for the Fire Department, for the year 2025.

CITY OF SHEBOYGAN

REQUEST FOR LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE CONSIDERATION

ITEM DESCRIPTION: Report submitting the 2025 Annual Report for the Fire Department.

REPORT PREPARED BY: Eric Montellano, Fire Chief

REPORT DATE: May 21, 2026

MEETING DATE: May 27, 2026

FISCAL SUMMARY:

STATUTORY REFERENCE:

Budget Line Item: N/A
Budget Summary: N/A
Budgeted Expenditure: N/A
Budgeted Revenue: N/A

Wisconsin Statutes: N/A
Municipal Code: 24-400

BACKGROUND / ANALYSIS:

Submission and summary of the Fire Department activity in 2025.

STAFF COMMENTS:

- The Fire Department will present the annual report to the LHPS Committee and discuss the highlights of the 2025 activities of the Fire Department.

ACTION REQUESTED:

A motion to recommend the Common Council file Report 8-26-27.

ATTACHMENTS:

- I. Report 8-26-27



City of Sheboygan Fire Department

ANNUAL REPORT

Cover photo credits:
Gary C. Klein USA TODAY NETWORK-Wisconsin

TABLE OF CONTENTS



About Us	02
Incidents	05
Significant Events	07
Emergency Medical Services	08
Fire Prevention Bureau	09
Training Highlights	12
Capital Projects	13

ABOUT US



Services Provided:

The City of Sheboygan Fire Department provides a multitude of services including, but not limited to:

- Fire suppression
- Rope rescue
- Excavation rescue
- Confined space rescue
- Water/ice rescue
- Auto and industrial extrication
- Emergency management
- Advanced Life Support (ALS) response
- Fire safety building inspections
- Smoke alarm installations
- Code enforcement
- Building plan review
- Fire safety training
- Medical transports
- Public service/assistance
- Hazardous material response
- Fire safety education
- Special event standby
- Fall prevention referrals

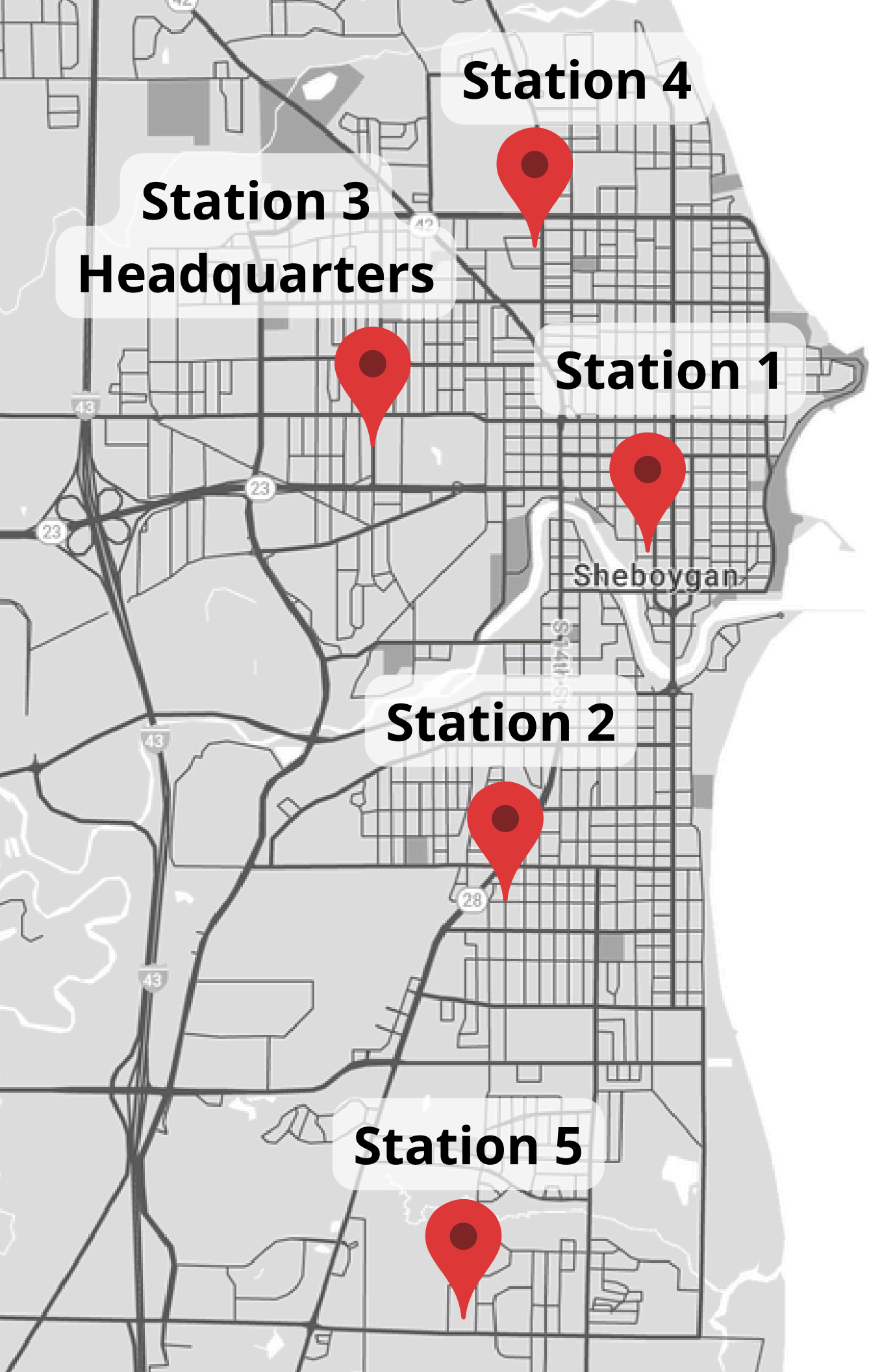
Five Fire Stations Staffed 24/7:

- 1 Ladder Truck
- 1 Rescue Pumper
- 3 Engines
- 4 Ambulances
- 1 Battalion Chief

Board of Police & Fire Commissioners

- Larry Samet, President
- Claudia Krepsky, Secretary
- Corrado Cirillo
- Kristin Blanchard Stearns
- Ann Steenwyk





Personnel

Administration

- Eric Montellano, Fire Chief
- Jeffrey Salzman, Assistant Fire Chief - Operations
- Michael Lubbert, Assistant Fire Chief - Administration
- Nicholas Noster, Division Chief of Prevention & Inspection
- Karley Sonnenburg, Administrative Coordinator/Supervisor
- Melinda Garrigan, Administrative Assistant

Shift Commanders

Battalion Chiefs serve as the highest ranking shift members. They are responsible for daily operations, ensuring crews and incidents run safely and efficiently. They provide on-scene command during large scale incidents and make strategic decisions while managing personnel, training and administrative duties for their shift.

- Pat Nicolaus, Battalion Chief A-Shift
- Chase Longmiller, Battalion Chief B-Shift
- Jamon Ingelse, Battalion Chief C-Shift

Line Staff

Our department consists of 69 shift firefighter/paramedics who provide emergency services across the city. They are assigned to one of three shifts. Every fire station is led by either a captain or a lieutenant.

Additional Personnel & Specialized Support

In 2025, our department expanded its capacity through the introduction of two technical college interns and one youth apprentice from a local high school. These initiatives have enriched our operations by providing valuable assistance while fostering workforce development in our community.

We are also fortunate to benefit from the dedication of two additional members who, although not officially employed by the City of Sheboygan, contribute significant time, expertise, and commitment to our work throughout the year. In every way that matters, they are part of our department.

- Dr. Erin McGlynn, Medical Director
- Julie Mavity Maddalena, Chaplain



78
Personnel



76
Sworn



2
Civilian

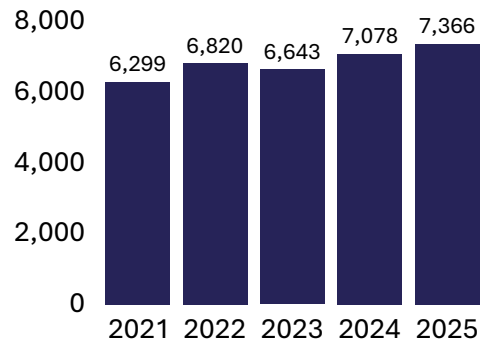
INCIDENTS



2025 Call Volume Review

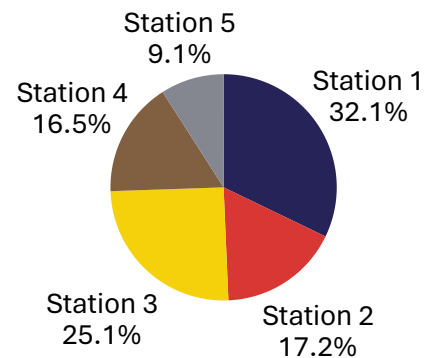
Total incident responses continued to rise in 2025, reaching a **record high of 7,366 calls** for service. This reflects a steady upward trend over the past decade, increasing from 5,034 incidents—an increase of more than 45 percent. The department anticipates a continued gradual increase in call volume in the coming year.

Incidents by Year



This rising demand is distributed across our five stations. While Station 5 may appear to have a lighter call load at first glance, it is the only station without a frontline ambulance. As the city expands, it is likely the Station 5 med unit will need to be staffed regularly.

2025 Breakdown by Station




As call volume continues to trend upward and station workloads evolve, the department remains focused on monitoring future needs to ensure it can continue providing the high standard of service the community expects.



150
Motor Vehicle Accidents



33
Carbon Monoxide Incidents

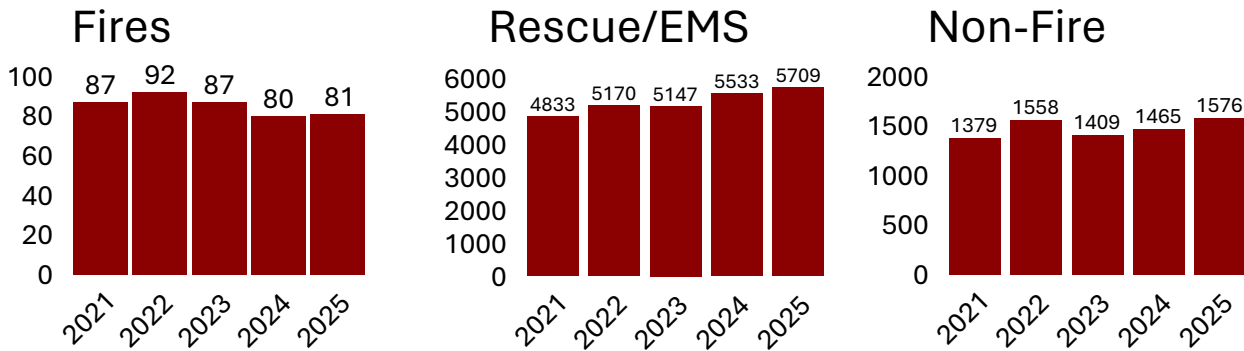


18
Chemical Hazard



4
Water Rescue

Response Statistics



INCIDENT COUNT PER STATION	2021	2022	2023	2024	2025
STATION 1	1,809	2,003	2,032	2,161	2,321
STATION 2	1,239	1,229	1,169	1,209	1,240
STATION 3	1,459	1,677	1,652	1,824	1,815
STATION 4	1,163	1,171	1,086	1,000	1,190
STATION 5	594	609	556	640	654
MUTUAL AID GIVEN	N/A	131	85	76	76
MUTUAL AID RECEIVED	N/A	54	56	22	10
Overlapping Calls (Percent)	N/A	64%	63%	70%	83%
Overlapping Calls (Count)	N/A	4,380	4,215	4,938	6,093

FIRE LOSS	2021	2022	2023	2024	2025
NUMBER OF INCIDENTS	54	61	60	67	69
PRE-INCIDENT VALUE	\$95,389,290	\$163,942,270	\$59,645,278	\$71,492,085	\$153,787,725
PROPERTY LOSS	\$538,550	\$887,790	\$745,460	\$322,395	\$689,925
CONTENT LOSS	\$546,617	\$1,115,910	\$205,730	\$87,070	\$536,950
TOTAL LOSS	\$1,085,167	\$2,003,700	\$951,190	\$409,465	\$1,226,875
AVERAGE LOSS	\$20,095.69	\$32,848	\$15,853	\$6,111	\$17,781
PROPERTY SAVED	\$94,304,123	\$161,938,570	\$58,694,088	\$71,082,620	\$152,560,850

SIGNIFICANT EVENTS



Paramedic Graduates

As statewide recruitment challenges persist, the department has strengthened its approach by providing paramedic certification to new hires during an extended probationary period. This strategy helps attract candidates with strong local ties while integrating them into operations early in their employment.

In 2025, fire medic students Justin Vorpapel, Julie Roller, and James Annelin completed paramedic school and earned their NREMT Paramedic licenses, marking another successful year for the program. Meanwhile, Antonia Kotansky started the program in and is scheduled to graduate in 2026.

3
Paramedic
Graduates

1
New Student

Union Contract Signed

We are pleased to report that a new labor agreement with Local 483 was successfully reached in 2025. The previous contract concluded at the end of 2023, and throughout the negotiation process the City worked closely with von Briesen & Roper, S.C. for legal guidance. The new contract is effective January 1, 2024 through December 31, 2028. The Common Council formally passed and adopted the resolution on September 15, 2025. We appreciate the collaboration and commitment from all parties involved in reaching this agreement.

Task Force 1 Deployment



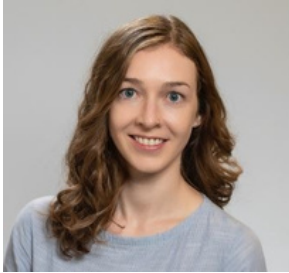
The Wisconsin Task Force 1 Swiftwater Team was deployed in July to assist in the aftermath of the severe flash floods in Texas. Two members of the City of Sheboygan Fire Department, Firefighter/Paramedics Michael Demcak and Steven Olig, joined the 16-person team conducting search operations along the Guadalupe River.

Our department began participating in Wisconsin Task Force 1 in June 2022. Task Force 1 is a specialized team designed to respond to both natural and man-made disasters across the nation. All associated training costs are reimbursed by the State of Wisconsin.

EMERGENCY MEDICAL SERVICES



Medical Director's Update



Erin McGlynn, MD, MPH
EMS Medical Director, Emergency Department
Aurora Medical Center Sheboygan County

Quality Improvement

As EMS call volumes have increased, the SFD continues to focus on medical and EMS training. The SFD Continuous Quality Improvement Committee (CQI) met regularly throughout 2025. The CQI Committee, comprised of SFD paramedics, aims to review, evaluate and improve patient care to ensure the highest quality medical care is provided to citizens of Sheboygan. This year, discussions from the CQI Committee led to development of future training topics and process improvements, including updates to equipment and medications to better serve our patients.

Prehospital Blood Program

In 2025, SFD and the Aurora Regional EMS Office began working toward the development of a prehospital blood program. Planning for this program began with a feasibility assessment for EMS delivered blood transfusion for patients with severe bleeding. After careful consideration of the logistics of blood storage, exchange and transfusion in the EMS setting, the program is set to begin in 2026.

Training and Resources

In collaboration with Sheboygan County Health & Human Services, SFD crews were able to provide free intranasal naloxone kits and substance use disorder treatment resources to patients in the community.

Other areas of training in 2025 included safe medication administration, assessment and treatment of behavioral health emergencies, airway and trauma treatment.



FIRE PREVENTION BUREAU



Community Education

Fire safety begins with a strong public education program. Crews spent September and October visiting kindergarten through 4th grade classrooms to teach annual fire safety skills. In addition to this school-based programming, crews and staff participated in a wide range of community events throughout the year, including National Night Out, Touch-a-Truck, multiple fall festivals, and job fairs. We also supported broader outreach initiatives like the Lakeshore Housing Coalition’s Point-in-Time Count for veterans, Special Olympics basketball, and family-focused events with partners including Head Start, the YMCA, and United Way.

Having a presence at these events allows community members to connect with firefighter/paramedics in everyday settings, ask questions, and learn more about safety and services. By engaging with residents beyond emergency response, we continue to build the trust and relationships that contribute to a safer, more informed community.

99
Public Events & Station Tours

11
Citizens Academy Graduates

EVENT TYPE	2021	2022	2023	2024	2025
SCHOOL SAFETY PROGRAMS (STUDENTS)	3,148	3,122	3,118	3,090	2,974
PUBLIC EVENTS	56	76	105	112	81
STATION TOURS	9	16	16	42	18



Citizens Fire Academy

The 2025 Citizens Fire Academy marked the fifth year of providing community members with an introduction to fire and emergency medical services at the City of Sheboygan Fire Department. Over the seven-week program, 11 participants including high school students, prospective public safety professionals, and engaged community members, took part in classroom and hands-on exercises across EMS, technical rescue, and search and rescue operations.

Program Overview:

- Learn about department history and discover what it feels like to wear all that gear
- Tour ambulances, practice using an AED, watch a patient care demonstration
- Try out various EMS tools on training mannequins (No blood!)
- Use the Jaws of Life on a real car
- Learn about technical rescues
- Experience fire scene operations including search and rescue, hydrants, hose and ladder use
- Learn about the Fire Prevention Bureau, investigations and home fire safety
- Get to know our crew members and ask candid questions regarding the fire service.



Join Us Next Year!

The Citizens Fire Academy is scheduled to continue this fall, operating from September through October on Tuesday evenings from 6:00 to 9:00 p.m.

Participation open to those 16 years of age and older.

The 2025 Citizens Fire Academy graduates in their turnout gear.



Fire Inspections

WORKLOAD	2021	2022	2023	2024	2025
INSPECTIONS	2,267	2,742	2,556	2,358	2,450
INSTALLED SMOKE ALARMS	82	94	79	96	44
INVESTIGATIONS	84	89	78	75	67

All crews conduct annual fire safety inspections for commercial buildings, public gathering spaces, mixed-use properties, and residential buildings with three or more units. In 2025, 2,450 inspections were completed to help ensure these spaces remain safe and code-compliant.

What Inspections Look For

Crews check essential life-safety features, including:

- Clear and accessible exits
- Safe electrical systems
- Working fire extinguishers
- Properly maintained alarm and sprinkler systems

If violations are found, owners are given time to make corrections, and follow-up inspections occur only as needed.

Why Inspections Matter

- They reduce fire risks and keep occupants safe.
- Accurate contact information is confirmed so reports reach the right person and after-hours emergencies can be handled quickly.
- Building details—such as exits, stair locations, gas shutoffs, and alarm systems—are updated in our records management system, giving firefighters accurate information before they arrive on scene.



Update Your Property Contacts

(920) 459-3327

Fire.Department@SheboyganWi.Gov

If you're a new business owner or recently took over a property, please call or e-mail us to update your contact information. This ensures you receive inspection reports promptly and allows crews to reach the right person quickly during an after-hours emergency.

TRAINING HIGHLIGHTS



Sprinkler Systems

We were fortunate to have Wisconsin State Coordinator Steve Howard of the National Fire Sprinkler Association provide in-depth instruction on the components and operation of fire sprinkler systems. The sprinkler valve trailer allowed firefighters to see and interact directly with system components in a controlled, realistic environment. This training has greatly enhanced our department's understanding of sprinkler technology and strengthened our ability to respond effectively to incidents involving these systems.

Dementia Care

Our team participated in Dementia Care and EMS Response training led by the Sheboygan County Dementia Care Task Force. This essential program helps first responders better understand how to support individuals living with dementia during emergency calls. Through recognizing common symptoms and applying calm, compassionate de-escalation techniques, our department is working to reduce trauma, improve communication, and ensure safer, more supportive outcomes during crisis situations.

Electric Vehicle

This year, our personnel completed Electric Vehicle (EV) Safe Foundations I for Responders, strengthening our ability to manage EV-related emergencies. The training focused on EV and infrastructure safety, responder access, lithium-ion fire containment, and EV-specific extrication. These skills enhance crew safety, improve response efficiency, and help protect our community as EV use continues to rise.

Tower Training

Instructors from SBA Communications spent three days in Sheboygan training our crews in communication tower access, climbing, fall protection, and rescue. The goal was to help bridge the gap between the technicians who work on towers daily and our responders, strengthening safety and preparedness for both groups.



CAPITAL PROJECTS



As part of the City of Sheboygan's Capital Improvements Projects (CIP), the Fire Department took receipt of the following items scheduled for replacement:



AMBULANCE

\$336,000

AEV ARV Ford F-550 ambulance and equipment ordered July of 2021 and received in April 2025 after extensive manufacturing and supply chain delays as experienced by Fire/EMS departments nationwide.

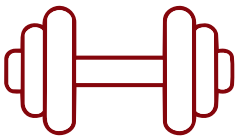
This ambulance order was the first order as part of a long-term, fleet replacement program to address aging vehicles in need of costly repairs and equipment updates.



AMBULANCE

\$443,549

Pomasl Demers Ford F-450 ambulance and equipment were ordered January 2025 and received in May 2025.



FITNESS EQUIPMENT

\$20,000

Vision Fitness functional trainers and adjustable benches were ordered for each fire station. The department's physical fitness equipment is heavily used by fire personnel each day as part of our mandatory fitness program.



TURNOUT GEAR

\$44,321

Due to the nature of fire emergency services, it is crucial to replace gear regularly. This is an annual replacement purchasing request. Turnout coats, pants, boots, gloves and hoods were purchased including variations for more female sizing.

PUBLIC SAFETY COMPLEX

PROJECT UPDATE

Overview

The City of Sheboygan plans to rebuild Fire Station 3 Headquarters, Fire Station 2 and construct a new Public Safety Training Complex next to the Police Department. These projects ensure modern, safe and efficient facilities for fire, EMS and police for decades to come.

Why the Community Needs This Investment

- Stations built in 1971 and 1979 no longer meet safety, or operational standards.
- Station 3 Headquarters and Station 2 are not ADA-compliant.
- Neither station supports modern co-ed living, creating privacy and staffing challenges.
- A 2019 study identified nearly \$1 million in repairs at Station 3 alone—not including modernization.
- Current layouts lack safe decontamination zones, and cancer-risk-reduction features.
- Apparatus bays are over capacity resulting in outdoor storage of vehicles.
- The city has no modern training facility to support coordinated emergency response.



Conceptual Design of Public Safety Complex as presented in Sheboygan Public Safety Departments: Study Progress Update on August 18, 2025, at City of Sheboygan Common Council.

PUBLIC SAFETY COMPLEX

What the Project Includes

Rebuild of Fire Station 3 Headquarters (N. 23 St)

- Fully accessible, ADA-compliant
- On-site training room integrated with Emergency Operations Center (EOC)
- Private bunkrooms and facilities for co-ed staffing
- Modern decontamination layout to reduce cancer risk
- Right-sized apparatus bays for current and future equipment

Rebuild of Fire Station 2

- Updated living and working spaces
- Modern mechanical, electrical, and safety systems
- Functional design that supports today's emergency services

Public Safety Training Complex (next to the Police Department)

- Police evidence storage
- Police firing range
- "Dirty classroom" for critiquing after live fire training
- Multi-level fire training tower
- Shared space for joint public safety training



Five Bugles Design

Wendel / Five Bugles Design was selected in 2024 as the project architect with over 140 years of combined public safety experience.

Key Milestones

2019

- Engineering study identifies major repair needs

2021–2023

- Facility needs analysis; new construction recommended

Early 2024

- City purchases N. 23rd Street site

2024

- Architect selected; demolition completed

August 2025

- Conceptual Design approved

End of 2025

- Schematic Design
 - Big picture items
 - Confirming size, massing, general systems

➔ What's Next?

Before any construction begins, the architecture firm, Five Bugles Design, and City leadership will continue to seek approval by Common Council at the next check points:

- Design Development (Spring 2026)
- Construction Documents (Summer/Fall 2026)
- Bid (Winter 2026)
- Construction (Spring 2027)



In memory of retired Board of Police & Fire
Commissioner **Robert “Bob” F. Lettre, Sr.**



Contact Us

Station 3 - Headquarters
1326 N 25 Street, Sheboygan, WI 53081
(920) 459-3327 | **For Emergencies, Dial 911**

STATE OF WISCONSIN :: CITY OF SHEBOYGAN :: SHEBOYGAN COUNTY
COMMON COUNCIL PROCEEDINGS

IN THE MATTER OF THE
COMPLAINT AGAINST

J.N. CORTEZ LLC,
D.B.A. Mi Ranchito II

SUMMONS

Re: License 3475
Class "B" Fermented Malt Beverage License
"Class B" Intoxicating Liquor License
Amusements License

THE SHEBOYGAN COMMON COUNCIL to J.N. CORTEZ LLC, by licensing agent Goya

Elena Cortez:

You are hereby notified that a sworn complaint, a copy of which is attached, has been duly made and filed, requesting a hearing on suspension or revocation of the following 2025-2026 licenses: Class "B" fermented malt beverage license, "Class B" intoxicating liquor license, and Amusement license, issued collectively under license number 3475, for the premises located at 1235 Indiana Avenue, in the City of Sheboygan, State of Wisconsin, for the license period running July 1, 2025, and expiring June 30, 2026. This sworn complaint requesting a hearing for the suspension or revocation of the above referenced licenses is brought pursuant to the provisions of Wis. Stat. §§ 125.12(1), 125.12(2) and Sheboygan Municipal Code §§ 4-34, 6-86, and 6-221.

NOW THEREFORE, you, J.N. CORTEZ LLC, by licensing agent Goya Elena Cortez, are hereby summoned to appear before the Licensing, Hearings, and Public Safety Committee of the City of Sheboygan Common Council on Wednesday, May 27, 2026, at 4:30 p.m., in the

Common Council Chambers, 3rd Floor, 828 Center Avenue, Sheboygan, Wisconsin, to provide a formal answer to the complaint and/or to show cause why the license identified in the summons and complaint as number 3475 should not be revoked or suspended.


If you fail to appear as required by this summons, the allegations in the complaint against you shall be taken as true and, if the Licensing, Hearing, and Public Safety Committee of the City of Sheboygan Common Council finds the allegations sufficient, a recommendation that your license(s) be suspended or revoked will be made to the full Common Council. The Common Council may then vote to suspend, revoke, or non-renew your license(s).

The hearing portion of the proceeding will be recorded. Further please be aware that:

1. The hearing is scheduled for May 27, 2026, at 4:30 p.m., in the Common Council Chambers, 3rd Floor, 828 Center Avenue, Sheboygan, Wisconsin. (The evidentiary hearing will be open to the public. Deliberations may be held in closed session pursuant to 19.85(1)(a), Wis. Stats.)
2. You have the opportunity to present and argue your own case or have an attorney of your choice present and argue your case. Legal counsel, if desired, must be provided at your own expense.
3. You may bring witnesses to testify on your own behalf.
4. You have the opportunity to question or refute any testimony or evidence, including the right to cross-examine adverse witnesses.

5. You may request a written transcript of the hearing at your expense.

Dated at Sheboygan, this 21st day of May, 2026.



Melissa Clevenger
Deputy City Clerk
City of Sheboygan

6. Licensee has not operated at their licensed premise since July, 2025 because the licensed premise was placarded as unsafe.
7. Licensee suffered a four-month suspension of license effective August 25, 2025 arising from conduct occurring at and around the licensed premise.
8. Upon post-suspension reactivation of license, Licensee was granted an extension of the Cessation of Premises regulations set forth in Sheboygan Municipal Code Section 4-41 allowing for the continued cessation of premises until June 2, 2026.
9. Agent and Juan Negrete acquired an ownership interest in the property commonly identified as 1515 New Jersey Avenue, Sheboygan, Wisconsin by land contract on January 1, 2026. This property provides a bar area, dining area, and kitchen.
10. Licensee has applied to transfer license #3475 from 1235 Indiana Avenue, Sheboygan, Wisconsin to 1515 New Jersey Avenue, Sheboygan, Wisconsin. Such application is pending before the Sheboygan Licensing, Hearings, and Public Safety Committee.
11. Upon information and Belief, Licensee and/or Agent has violated the following Wisconsin Statutes and municipal ordinances adopted under Wis. Stat. S. 125.10.

**Count 1: Unlicensed Possession of Alcohol Beverages
Factual Basis**

12. On March 14, 2026, at approximately 9:00 p.m., Sheboygan Police Officer Lopez observed a large grouping of parked cars near 1515 New Jersey Avenue and saw that a sign on the front door was illuminated to read, "Open." Officer Lopez parked his fully marked squad car and walked to the entry door, which he found was locked. Officer Lopez observed a woman standing outside who appeared nervous. Officer Lopez shined his flashlight into the window and observed Juan Negrete inside. Mr. Negrete opened the door to Officer Lopez and responded affirmatively when asked if the business was open. Officer Lopez observed several brightly colored bottles that appeared to be "mixers" in the bar area. Mr. Negrete informed Officer Lopez that the woman locked outside was his daughter, which Officer Lopez found odd. Officer Lopez also observed Mr. Negrete to behave nervously, unlike his behavior in other contacts. Officer Lopez observed patrons throughout the premises.
13. Upon later reviewing his body-worn camera, Officer Lopez observed that about a dozen of the bottles on display in the bar area were alcoholic beverages. The premise did not hold a valid license to display alcohol beverages for sale.
14. On March 15, 2026, at approximately 1:30 a.m., City of Sheboygan Police Officer Toth entered the business located at 1515 Jersey Avenue, Sheboygan, Wisconsin, to inspect

operations. Upon entering, he observed Agent and one additional staff person inside the premises as well as several alcohol containers behind the counter within the bar area. No patrons were inside the premise at this time.

15. On March 25, 2026, Sheboygan Police Detective Wynveen and Officer Tenpas returned to 1515 New Jersey Avenue where they made contact with Agent who allowed them to inspect the premises. During his inspection, Officer Tenpas observed several areas with liquor bottles and liquor mixes as well as refrigerated cabinets containing beer and seltzers. Agent further admitted that she was “in charge of everything” at the premises.
16. Detective Wynveen confirmed with the Sheboygan City Clerk that the former owner of 1515 New Jersey Avenue had surrendered his alcohol license to the City with the expectation that a license would be issued to “El Rancho LLC” at that location. The City Clerk also confirmed that Agent and Mr. Negrete were present when the former owner turned in his license. While El Rancho, LLC applied for licensure and identifying Mr. Negrete as Owner-Agent on the application, at all relevant times, no license was issued for such operation.

Legal Basis

17. Wis. Stat. s. 125.14(5) provides in relevant part, “Any building or place where alcohol beverages or alcohol is sold, possessed, stored... without a valid permit or license issued under [Chapter 125] or Chapter 139, ... is a public nuisance and may be closed until the activity in violation of this chapter is abated.” Moreover, “all alcohol beverages owned, possessed, kept, stored... in violation of [Chapter 125] or Chapter 139 and all personal property used in connection therewith is unlawful property and may be seized by any peace officer.” Wis. Stat. s. 125.14(2).
18. A Class “B” license, issued by a municipality, authorizes the sale of fermented malt beverages from the premises within the municipality for consumption on or off premise. Wis. Stat. 125.26(1). A “Class B” license, issued by a municipality, authorizes the retail sale of intoxicating liquor and wine by the glass for consumption on premise or, if the container is sealed, for consumption off-premise. Wis. Stat. 125.51(3).
19. In most cases, state law requires a person buying a business that holds an alcohol license to apply for a license to continue business operations. Such applications are subject to issuing authority consent and satisfaction of the requirements applicable to original applicants. Wis. Stat. 125.04(12)(b)4. The purchase of a business does not automatically result in the transfer of an alcohol license.
20. By possessing alcoholic beverages and displaying them as if they were available for sale to patrons, while operating a restaurant business at 1515 New Jersey Avenue without a valid alcohol license, Agent violated Wis. Stat. S. 125.14.

Count 2: Violation of Wis. Stat 945.03(1m)(a)**Factual Basis**

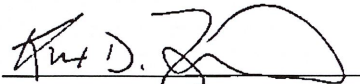
21. During Officer Lopez's March 14th tour of the premises, he observed several electronic gaming machines in the rear of the bar, which appeared to be powered on and available for patron use while he observed patrons inside the premises.
22. Upon assuming responsibility for the investigation, Detective Wynveen spoke with the former owner of 1515 New Jersey Ave, who confirmed that gambling machines supplied by Midstate Amusement, were included in the real estate transaction.
23. Detective Wynveen also spoke with a local representative of Midstate Amusement, who explained that he had been doing business with Agent at the Indiana Avenue location. According to the representative, in February 2026, Agent had asked for new gambling machines to be placed at 1515 New Jersey Avenue. The representative did so without written contract based upon their existing business relationship and upon the assumption that the premises was either licensed or would be licensed.
24. On March 25, 2026, Detective Wynveen met with Midstate Amusement technicians at 1515 New Jersey Avenue who were tasked with removing the gambling machines. In speaking with them, Detective Wynveen learned that the machines had been used since their installation. Specifically, Detective Wynveen learned that \$1244 was paid into the machines and \$971 was paid out from machine-based winnings.

Legal Basis

25. A person holding a Class "B" or a "Class B" license pursuant to Wis. Stat. Ch. 125 may possess not more than five video gambling machines on the premises. Wis. Stat. S. 945.03(2m). Absent an alcohol license, offering gambling machines renders a premise a "gambling place." Whoever intentionally permits the operation of a gambling place is guilty of a Class I felony. Wis. Stat. S. 945.03(1m).
26. By offering video gambling machines for use by patrons at an unlicensed premises and profiting from such gambling activities, Agent violated Wis. Stat. 945.03(1m)(a).

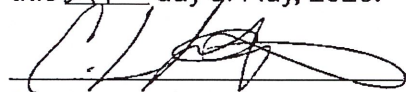
WHEREFORE, the undersigned requests that the named Licensee be summoned to appear before the Licensing, Hearings, and Public Safety Committee of the City of Sheboygan Common Council to answer this complaint and, if the material allegations of the complaint are denied, that a hearing be held at that time to determine whether the above licenses should be revoked or suspended.

Dated this 21st day of May, 2026.

By: 

Complainant
Name: Kurt Zempel
Title: Police Chief,
City of Sheboygan

Subscribed and sworn before me
this 21st day of May, 2026.



Name:
Notary Public, State of Wisconsin
My Commission expires: 09/14/2026

CASSANDRA WOHLGEMUTH
Notary Public
State of Wisconsin

**CITY OF SHEBOYGAN
RESOLUTION 203-25-26**

BY ALDERPERSONS RUST AND BOORSE.

APRIL 13, 2026.

A RESOLUTION approving the transfer of alcohol beverage/tobacco license.

WHEREAS, the following applicant(s) have completed the necessary forms required by the Wisconsin Department of Revenue and/or the City of Sheboygan for applying to transfer an existing alcohol beverage/tobacco license pursuant to Wis. Stat. s. 125.06; and

WHEREAS, the applicant(s) have been provided a list of necessary requirements that must be completed before issuance of such license; and

WHEREAS, City Staff has reviewed the license application(s) and can inform the Common Council that the licensee is eligible under the law to transfer their license to another premise as this would be the first permanent premise transfer within a year.

NOW, THEREFORE, BE IT RESOLVED: The Common Council does grant the alcohol beverage/tobacco license(s) for the following applicant(s) contingent upon approvals, inspections, insurance, payment of license fees and meeting State Statute requirements and Sheboygan Municipal Code.

BE IT FURTHER RESOLVED: That the City Clerk be authorized to issue the license(s) after the applicant(s) satisfy the contingency.

ALCOHOL BEVERAGE LICENSE PERMIT TRANSFER FROM PLACE-TO-PLACE
“CLASS B” LIQUOR LICENSE (June 30, 2026)

<u>No.</u>	<u>Name</u>	<u>Address</u>
3475	Mi Ranchito	1235 Indiana Avenue, Sheboygan transfer From place-to-place to 1515 New Jersey Avenue, Sheboygan – Bar main, basement and hall.

PASSED AND ADOPTED BY THE CITY OF SHEBOYGAN COMMON COUNCIL

_____.

Presiding Officer

Attest

Ryan Sorenson, Mayor, City of
Sheboygan

Meredith DeBruin, City Clerk, City of
Sheboygan