

LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE AGENDA

July 25, 2024 at 4:30 PM

City Hall - Conference Room 106, 828 Center Avenue, Sheboygan, WI

It is possible that a quorum (or a reverse quorum) of the Sheboygan Common Council or any other City committees/boards/commissions may be in attendance, thus requiring a notice pursuant to State ex rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 N.W.2d 408 (1993).

Persons with disabilities who need accommodations to attend this meeting should contact the City Attorney's Office at 828 Center Avenue, Suite 210, Sheboygan, Wisconsin, Ph. 920-459-3917. Persons other than committee members who wish to participate remotely shall provide notice to the City Attorney's Office at Ph. 920-459-3917 at least 24 hours before the meeting so that the person may be provided a remote link for that purpose.

OPENING OF MEETING

- 1. Call to Order
- 2. Roll Call Alderperson Heidemann may attend meeting remotely
- 3. Pledge of Allegiance
- 4. Introduction of Committee members, staff and guests

MINUTES

5. Approval of Minutes - July 10, 2024

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

- 6. Gen. Ord. No. 14-24-25 (DIRECT REFERRAL) An Ordinance amending section 48-322 of the Sheboygan Municipal Code to remove the mandatory neighbor approval for street festival and special events permits.
- 7. Gen. Ord. No. 11-24-25 (7-15-24) An Ordinance amending section 38-59 of the Sheboygan Municipal Code so as to modify regulations pertaining to consuming intoxicating beverages in public.
- 8. Res. No. 42-24-25 (7-15-24) A Resolution authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2024 Mercury Racing Midwest Challenge, August 9-11, 2024.
- 9. Res. No. 47-24-25 (DIRECT REFERRAL) A Resolution authorizing the Fire Chief to execute an agreement with the City of Manitowoc Fire Department allowing the City to borrow an ambulance to have as reserve for the Mercury Racing Midwest Challenge Powerboat Race event August 8-12, 2024.
- 10. Res. No. 43-24-25 (7-15-24) A Resolution authorizing entering into a professional services agreement with Angela Wessels, LLC for peer support training services for the Sheboygan Fire Department.
- 11. Beverage Operator's License Application No. 5022 (Scott A. Felde) HEARING REGARDING DENIAL OF LICENSE

- 12. R. O. No. 29-24-25 (7-15-24) by City Clerk submitting a communication from Holden & Hahn, S.C. regarding Dave's Who's Inn, Inc. liquor license.
- 13. Discussion and possible action regarding amending voluntary license conditions previously agreed to by David A. Repinski, Agent (Alc. Bev. Lic. No. 1089 Dave's Who's Inn)
- 14. R. O. No. 32-24-25 (7-15-24) by City Clerk submitting various license applications.
- 15. R. O. No. 35-24-25 (7-15-24) by City Clerk submitting a license application.

NEXT MEETING DATE

16. Next meeting date will be August 14, 2024

ADJOURN

17. Motion to adjourn

In compliance with Wisconsin's Open Meetings Law, this agenda was posted in the following locations more than 24 hours prior to the time of the meeting:

City Hall • Mead Public Library
Sheboygan County Administration Building • City's website

Item 5.

CITY OF SHEBOYGAN

LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE MINUTES

Wednesday, July 10, 2024

COMMITTEE MEMBERS PRESENT: Chair Alderperson Zach Rust, Vice Chair Alderperson Robert La Fave, Alderperson Joseph Heidemann, Alderperson Grazia Perrella, Alderperson Daniel Peterson

STAFF/OFFICIALS PRESENT: City Attorney Charles Adams, Fire Chief Eric Montellano, Assistant City Attorney Audrey Kratz, Paralegal Melissa Garcia

OTHERS PRESENT: None

OPENING OF MEETING

Call to Order

Chair Alderperson Zach Rust called the meeting to order at 4:30 PM.

- 2. Roll Call
- 3. Pledge of Allegiance

The Pledge of Allegiance was recited.

4. Introduction of Committee members, staff and guests

MINUTES

5. Approval of Minutes

MOTION TO APPROVE THE MINUTES OF THE PREVIOUS MEETING HELD JUNE 26, 2024.

Motion made by Vice Chair La Fave, seconded by Alderperson Perrella. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Perrella, Alderperson Peterson.

ITEMS FOR DISCUSSION AND POSSIBLE ACTION

6. Gen. Ord. No. 8-24-25 (7-1-24) An Ordinance amending section 2-467 of the Sheboygan Municipal Code so as to update the name of the municipal court.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT ORD. NO. 8-24-25.

Motion made by Alderperson Peterson, seconded by Vice Chair La Fave. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Peterson.

7. Res. No. 37-24-25 (7-1-24) A Resolution establishing an updated bond schedule.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT RES. NO. 37-24-25.

Motion made by Vice Chair La Fave, seconded by Alderperson Peterson. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Peterson.

8. Res. No. 41-24-25 (7-1-24) A Resolution authorizing professional services agreements between the City of Sheboygan and Wendel Architecture, P.C. for architectural design services related to the construction of Fire Station 2 and Fire Station 3.

Fire Chief Eric Montellano spoke regarding the agreements and the architect selection process and answered questions from the committee.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT RES. NO. 41-24-25.

Motion made by Vice Chair La Fave, seconded by Alderperson Perella. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Perrella, Alderperson Peterson.

9. Gen. Ord. No. 6-24-25 (7-1-24) An Ordinance amending various sections of the Sheboygan Municipal Code so as to amend the regulation of right-of-way signs.

MOTION TO RECOMMEND THE COMMON COUNCIL ADOPT ORD. NO. 6-24-25.

Motion made by Alderperson Peterson, seconded by Vice Chair La Fave. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Peterson.

10. R. O. No. 27-24-25 (7-1-24) by City Clerk submitting various license applications.

MOTION TO APPROVE THE APPLICATIONS ON R.O. NO. 27-24-25. Motion made by Vice Chair La Fave, seconded by Alderperson Perella. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Perrella, Alderperson Peterson.

NEXT MEETING DATE

11. The next committee meeting is scheduled to be held on July 24, 2024 at 4:30 p.m.

ADJOURN

12. Motion to adjourn

MOTION TO ADJOURN AT 4:48 PM.

Motion made by Alderperson Heidemann, seconded by Alderperson Peterson. Voting Yea: Chair Rust, Vice Chair La Fave, Alderperson Heidemann, Alderperson Peterson.

CITY OF SHEBOYGAN ORDINANCE 14-24-25

DIRECT REFERRAL TO LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE BY ALDERPERSONS RUST AND LA FAVE.

JULY 24, 2024.

AN ORDINANCE amending section 48-322 of the Sheboygan Municipal Code to remove the mandatory neighbor approval for street festival and special events permits.

THE COMMON COUNCIL OF THE CITY OF SHEBOYGAN DO ORDAIN AS FOLLOWS:

SECTION 1: <u>AMENDMENT</u> "Sec 48-322 General Regulations" of the Sheboygan Municipal Code is hereby *amended* as follows:

AMENDMENT

Sec 48-322 General Regulations

- (a) *Permit required*. No person shall conduct, manage, or engage in a special event, block party, or street festival without first having obtained a rental or special event permit issued by the department of public works.
- (b) *Indemnification and hold harmless*. By submitting an application and to the extent permitted by law, event organizer(s) agrees to indemnify the city of Sheboygan for, and hold it harmless from all liability, claims and demands on account of personal injuries, property damage and loss of any kind whatsoever, including workers' compensation claims arising out of or in any manner connected to the event, based on any injury, damage or loss caused by any wrongful, intentional, or negligent acts or omissions of the event organizer, its agents or employees. The event organizer shall, at its own expense, investigate all claims and demands, attend to their settlement or disposition, defend all actions based thereon, and pay all charges of attorneys and other costs and expenses arising from any such injury, damage or loss, claim, demand or action.
- (c) *Application*. Any person interested in organizing a special event, block party, or street festival shall file an application for a special event permit with the department of public works. Such complete application shall be submitted at least 60 days prior to the event's anticipated date, be signed by the applicant, and be accompanied by a non-refundable application fee as set forth in the fee schedule. Applications received less than 60 days before the event date shall incur a late fee as set forth in the fee schedule. A completed application shall include the following:
 - (1) The name, address, and telephone number for the event organizer and the name and telephone number for the primary and secondary contacts

- designated by the event organizer to be the city's contact immediately before, during and after the event;
- (2) The date(s), time(s) and purpose of the special event, the activities planned for the event, and the anticipated number of participants and spectators;
- (3) A written description of the event location or route to be traveled;
- (4) A detailed map/diagram of the event identifying each of the following, if applicable:
 - a. Concessions area(s);
 - b. Any location(s) where alcohol will be sold and the enclosure for same;
 - c. Service tent(s);
 - d. Vendor area(s);
 - e. Other structures such as inflatables, staging, etc.;
 - f. Street or lane closures;
 - g. Garbage and recycling bins;
 - h. Parking area(s) or parking plan if relying on off-site parking;
 - i. Restroom and sanitation facilities;
 - j. Activity area(s);
 - k. Points of egress and ingress; or
 - 1. Any other information that would be helpful for the city as it prepares for the event.
- (5) The estimated number of attendees;
- (6) The start and end time of the event and of activities scheduled during the special event;
- (7) Equipment and/or services desired of the city;
- (8) Emergency management plan (severe weather, medical emergency, etc.);
- (9) If streets or lanes will be closed, the following information shall also be provided with the application:
 - a. The time and date during which the street will be closed;
 - b. The exact portion of the street to be closed;
 - e. A list of all adults who reside or do business on the to-be-closed portion of the street and a statement that all of the identified adults have been contacted about and do not object to the temporary street closure:
 - d. A description of the steps that will be taken to ensure the safety of all concerned.
- (d) *Application review*. Received applications shall be reviewed by the department of public works for completion and compliance with this section. The application should then be circulated among the departments of city clerk, transit, city attorney, police, and fire for review and comment. Additional city officials may need to review the application as may be warranted by specific circumstances of the proposed event. City departments should notify the department of public works that they recommend approving or denying the permit application or whether any modifications or conditions are desired and the estimated costs for extraordinary services that may be

necessary for the event.

Applications to close a street or lane may be denied if:

- (1) The street sought to be closed, or portion thereof, is part of the federal, state or county trunk highway system or is a major through street as determined by the police chief or his/her designee.
- (2) Such closure will, will be likely or will tend to cause an unreasonable traffic congestion; result in a disturbance of the peace; endanger the public health, safety and welfare.
- (3) Access to a business place would be hampered.
- (4) Any adult residing or establishment conducting business at the to-be-closed portion of the street objects to the temporary street closure.

Large events, new events, or applications requesting unique or complex extraordinary services may be reviewed by city officials during a special meeting, which shall be scheduled with priority. The event organizer may be invited to participate in this meeting to answer questions and provide additional information. The purpose of the meeting will be to discuss the special event and its potential impacts, the city services requested, and the city services which may be required.

The approval of any special event permit application shall be conditioned upon the approval of all other necessary permits, licenses, and inspections by city departments.

- (e) *Appeals*. Any applicant who has been denied a special event may, upon written request to the city clerk, have the denial reviewed by the licensing, hearings, and public safety committee, which shall either affirm or reverse the initial action taken on the application. Such determination by the committee shall constitute final action.
- (f) Cancellation and changes. Cancellation of any event, for any reason, shall result in charges for actual services provided, forfeiture of permit fees and fees related to facility or equipment rental. Any changes to the event requiring a modification to services rendered, equipment provided, or additional city review may result in the additional charges to the applicant.
- (g) *Fees*. Fees for services, venues, equipment and the like shall be established by resolution of the common council via fee schedule. Such fees may change from time to time but in no event, shall an event organizer be required to pay a different fee than what was noted on the schedule at the time of permit approval.
- (h) *Other regulations*. Applicant shall be solely responsible for obtaining any licenses or permits otherwise required for the event, such as alcohol licenses or food service licenses.
- (i) Compliance with laws. Applicant shall ensure that the special event complies with all city ordinances unless their application was waived by the common council, and that the special event complies with any applicable county, state or federal regulations.

SECTION 2: REPEALER CLAUSE All ordinances or resolutions or parts thereof in conflict with the provisions of this ordinance are hereby repealed to the extent of such conflict.

SECTION 3: EFFECTIVE DATE This Ordinance shall be in effect from and after its passage and publication according to law.

PASSED AND ADOPTED BY THE CIT	TY OF SHEBOYGAN COMMON COUNCIL
Presiding Officer	Attest
Ryan Sorenson, Mayor, City of Sheboygan	Meredith DeBruin, City Clerk, City of Sheboygan

CITY OF SHEBOYGAN ORDINANCE 11-24-25

BY ALDERPERSONS RUST AND LA FAVE.

JULY 15, 2024.

AN ORDINANCE amending section 38-59 of the Sheboygan Municipal Code so as to modify regulations pertaining to consuming intoxicating beverages in public.

THE COMMON COUNCIL OF THE CITY OF SHEBOYGAN DO ORDAIN AS FOLLOWS:

SECTION 1: <u>AMENDMENT</u> "Sec 38-59 Drinking On Public Streets Prohibited; Exceptions" of the Sheboygan Municipal Code is hereby *amended* as follows:

AMENDMENT

Sec 38-59 Drinking On Public Streets Prohibited; Exceptions

- (a) *Prohibited conduct*. No person shall drink or carry for the purpose of immediate consumption any intoxicating liquor or fermented malt beverage upon the streets, sidewalks, alleys, public parking lots, and other public ways of the city. Any person carrying any open can, cup, glass, bottle or similar drinking vessel containing intoxicating liquor or fermented malt beverages upon the streets, sidewalks, alleys, public parking lots, and other public ways of the city shall be in violation of this section.
- (b) *Exceptions*. The prohibitions of subsection (a) of this section, shall not apply to persons who have attained the legal drinking age in the following circumstances:
 - (1) Such proscription, as it relates to fermented malt beverages, shall not be applicable to persons who have attained the legal drinking age and are attending a block party, street festival, or special event for which a permit has been issued in accordance with section 48-322. Consumption and carrying of fermented malt beverages when attending a block party for which a permit has been issued in accordance with section 48-322.
 - (2) Consumption and carrying of fermented malt beverages when attending a street festival for which a permit has been issued in accordance with section 48-322.
 - (3) Consumption and carrying of intoxicating liquor or fermented malt beverages when in areas holding a sidewalk cafe permit pursuant to section 14-89 if:
 - a. The sidewalk cafe is part of a premises licensed for the serving of alcoholic beverages; and
 - b. The person is a patron of the establishment holding said sidewalk cafe

- permit; and
- c. Neither the patron nor the establishment is in violation of the regulations for such sidewalk cafes set forth in section 14-89.
- (4) Such proscription shall not be applicable in areas holding a temporary occupancy permit pursuant to section 48-96 if:

 The permitted area is part of a premises licensed for the serving of alcoholic beverages; The person is a patron of the establishment holding the permit; and Neither the patron nor the establishment is in violation of the regulations for such use as set forth in ArticleII-348ArticleII-390.
- (5) Such proscription shall not be applicable Consumption and carrying of any intoxicating liquor or fermented malt beverages when in parklets, as that term is defined in section 14-147, if:
 - a. The parklet is part of a premises licensed for the serving of alcoholic beverages; and
 - b. The person is a patron of the establishment holding the parklet permit; and
 - c. Neither the patron nor the establishment is in violation of the regulations for such parklets set forth in article 14, chapter V.
- (6) Such proscription shall not be applicable Consumption and carrying of any intoxicating liquor or fermented malt beverages when in city-designated temporary public gathering spaces as described in section 14-148. Such temporary public gathering spaces shall be designated by the council via resolution.
- (7) Consumption and carrying of any intoxicating liquor or fermented malt beverages when within the boundaries of a Designated Outdoor Refreshment Area ("DORA") as designated by the council via resolution and during such hours and under such conditions as specified in the authorizing resolution. The DORA shall be restricted to those areas of the public right-of-way that are not open to vehicular traffic as well as crosswalks or pedestrian crossing areas while persons are lawfully crossing the street, alley, or highway.
- (c) *Penalties*. The following penalties shall apply to violations of this section:
 - (1) Any person violating the provisions of subsection (a) of this section shall be subject to a forfeiture of not less than \$100.00 nor more than \$500.00, plus costs, and in default of payment thereof to imprisonment in the county jail until such forfeiture is paid, but not to exceed 30 days.
 - (2) Any person under 18 years of age who violates this section shall be subject to a forfeiture of not more than \$25.00, except that disposition in proceedings against a person under 18 years of age on the date of disposition shall be, as provided in Wis. Stats. § 48.344.

(Code 1975, § 4-61; Code 1997, § 10-2; Ord. No. 75-07-08, § 2, 1-7-2008)

SECTION 2: REPEALER CLAUSE All ordinances or resolutions or parts thereof In conflict with the provisions of this ordinance are hereby repealed to the extent of such conflict.

SECTION 3: EFFECTIVE DATE This Ordinance shall be in effect from and after its passage and publication according to law.

PASSED AND ADOPTED BY THE CIT	TY OF SHEBOYGAN COMMON COUNCIL
Presiding Officer	Attest
Ryan Sorenson, Mayor, City of Sheboygan	Meredith DeBruin, City Clerk, City of Sheboygan

CITY OF SHEBOYGAN RESOLUTION 42-24-25

BY ALDERPERSONS RUST AND LA FAVE.

JULY 15, 2024.

A RESOLUTION authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2024 Mercury Racing Midwest Challenge, August 9-11, 2024.

WHEREAS, the Common Council, by Ordinance 11-24-25, to be adopted on August 5, modified section 38-59 of the Sheboygan Municipal Code to allow for the creation of a Designated Outdoor Refreshment Area ("DORA") to permit the carrying of open containers and consumption of alcoholic beverages within the DORA boundaries during such times and under such conditions as the Council may specifically permit by authorizing resolution; and

WHEREAS, the City desires to support local businesses during the 2024 Mercury Racing Midwest Challenge by creating a temporary Designated Outdoor Refreshment Area ("DORA") encompassing the South Pier district, which would allow the lawful carrying and consumption of intoxicating liquor and fermented malt beverages by persons within the DORA.

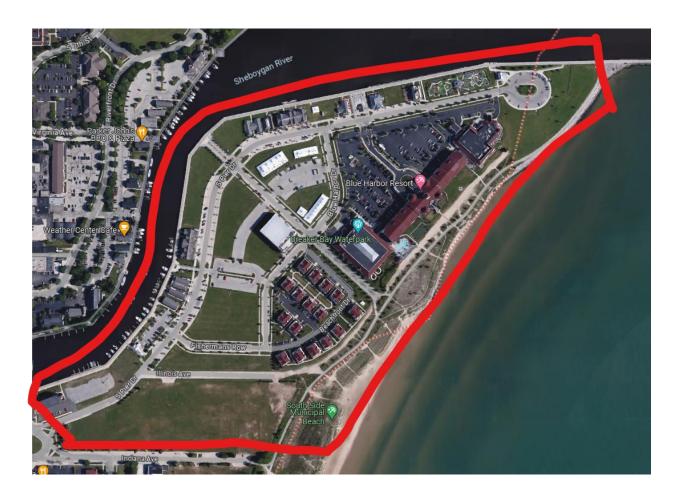
NOW, THEREFORE, BE IT RESOLVED: That pursuant to amended section 38-59 of the Sheboygan Municipal Code, there is hereby created a DORA permitting the carrying and consumption of alcoholic beverages with the following conditions:

- The DORA boundaries shall be defined as shown on the attached Exhibit, "Temporary South Pier DORA District."
- The carrying and consumption of alcoholic beverages within the Temporary South Pier DORA District ("TSPDD") shall be limited to August 9 11, 2024, during the hours of 10:00 a.m. to 10:00 p.m.
- The TSPDD shall terminate at 10:00 p.m. on August 11, 2024.
- The carrying and consumption of alcoholic beverages within the TSPDD is limited to sidewalks and other portions of the right-of-way not open to vehicular traffic including crosswalks or other pedestrian crossing areas while persons are lawfully crossing the street, and to pedestrian ways and grassy areas unless otherwise marked.
- The carrying and consumption of alcoholic beverages shall not be permitted on South Pier, on the Indiana Avenue right-of-way, or west of the intersection of Indiana Avenue and South Pier Drive, on parking lots or premises held out to the public for use of motor vehicles, nor upon any private property without permission of the owner or occupant.
- The exception shall not permit the possession or consumption of any intoxicating liquor or fermented malt beverages in violation of the provisions of state statutes or other

municipal codes, including but not limited to the possession or consumption of alcohol beverages on a licensed premises which were not purchased at that premises, possession or consumption of alcohol beverages on premises without a license that are open to the public, possession or consumption by underage persons or any other violation.

- All alcohol beverages sold by individual servings for removal from a licensed premise for consumption with the TSPDD shall be served in unbreakable, transparent or semi-transparent containers, except that beverages may be served in their original packaging if such packaging is plastic or aluminum. Beverages sold or possessed in glass containers shall not be permitted to be opened or consumed within the TSPDD.
- The City shall retain the right to suspend or terminate the TSPDD at any time when, in the judgment of the Police Chief, Mayor, or City Administrator, such action is necessary in the interest of public safety or to address issues and concerns that may arise in relation to the TSPDD, including but not limited to non-compliance of businesses/patrons with the conditions of this resolution, trash and debris or disorderly conduct associated with the TSPDD.
- The City will bear responsibility for costs associated with carrying out the TSPDD including, by example, additional police presence and refuse collection.

PASSED AND ADOPTED BY THE CITY OF SI 	HEBOYGAN COMMON COUNCIL
Presiding Officer	Attest
Ryan Sorenson, Mayor, City of Sheboygan	Meredith DeBruin, City Clerk, City of Sheboygan



CITY OF SHEBOYGAN DIRECT REFERRAL RESOLUTION 47-24-25 TO LICENSING, HEARINGS, AND PUBLIC SAFETY COMMITTEE

BY ALDERPERSONS RUST AND LA FAVE.

JULY 25, 2024.

A RESOLUTION authorizing the Fire Chief to execute an agreement with the City of Manitowoc Fire Department allowing the City to borrow an ambulance to have as reserve for the Mercury Racing Midwest Challenge Powerboat Race event August 8-12, 2024.

RESOLVED: That the Common Council hereby authorizes Fire Chief Eric Montellano to execute the attached Agreement with the Manitowoc Fire Department.

PASSED AND ADOPTED BY THE CITY	OF SHEBOYGAN COMMON COUNCIL
Presiding Officer	Attest
Ryan Sorenson, Mayor, City of Sheboygan	Meredith DeBruin, City Clerk, City of Sheboygan

AGREEMENT FOR USE OF AMBULANCE

This Agreement is entered into this 8th day of August 2024, between the City of Manitowoc Fire Rescue Department, (hereinafter "MFRD"), located at 911 Franklin Street, Manitowoc, Wisconsin 54220, and City of Sheboygan, a municipal corporation with principal offices located at 828 Center Avenue, Sheboygan, Wisconsin 53081 (hereinafter "SFD").

WHEREAS, In an effort to provide the best possible service to the citizens of Manitowoc and Sheboygan, including surrounding areas, the Fire Departments of both communities desire to enter into this Agreement governing the loaning of a backup ambulance to be held in reserve for use in an emergency situation, and:

WHEREAS, SFD is in need of a backup ambulance on a temporary bases in case of an emergency situation, for the time period of August 8, 2024 through August 12, 2024 and has made a request to MFRD for said reserve vehicle, and;

WHEREAS, MFRD has an ambulance that can serve as a backup ambulance for SFD and desires to temporarily loan the ambulance to SFD as an act of mutual aid, and;

WHEREAS, it is deemed to be in the public interest for the parties hereto to enter into an Agreement to provide a reserve ambulance for emergency situations to serve the mutual aid needs of the community serviced by SFD to assure the community has adequate protection;

NOW, THEREFORE, in consideration of the mutual covenants contained herein by and between the parties hereto, it is hereby agreed as follows:

I. TERM OF AGREEMENT

This Agreement is for a limited term commencing August 8, 2024, through August 12, 2024.

II. RESPONSIBILITIES OF MFRD

- MFRD shall provide SFD with the use of a fully operational ambulance to be held in reserve by SFD and used as a backup vehicle in case of an emergency situation.
- 2. MFRD shall have an ambulance ready for transfer to SFD on August 8, 2024, and said ambulance will be equipped as for standard MFRD use. MFRD shall not be required to staff the ambulance with MFRD employees.
- 3. MFRD shall assume no responsibility or liability for property damage, injury, or death which may occur to SFD's employees, officers, agents, or third parties as a result of the use and operation of the MFRD ambulance or any of the equipment within or upon the ambulance.
- 4. In the event of an emergency situation whereby MFRD needs to recover the loaned ambulance prior to the expiration of this agreement, MFRD shall give SFD twelve (12) hours prior notice of the need for the ambulance to be returned to MFRD.

III. RESPONSIBILITIES OF SFD

- SFD shall take possession of the MFRD ambulance on August 8, 2024, upon notification by MFRD that the vehicle is available, and shall maintain said vehicle in its sole possession in a secure place when not in use.
- SFD shall be fully responsible for restocking any supplies used and replacing any equipment removed from their designated placement in said backup MFRD ambulance prior to returning the vehicle to MFRD.
- SFD shall be fully responsible for staffing the ambulance with responsible and educated SFD personnel when in use and shall be responsible for the actions of its personnel.
- 4. SFD shall be fully responsible for all liability related to the use of the MFRD ambulance including any damages or injuries realized from SFD and its employee's use of the backup ambulance unless such damage or injury results from a defect known or that reasonably should be known by MFD and not communicated to SFD prior to assuming possession.
- SFD shall carry appropriate insurance, including but not limited to general liability, worker's compensation and automobile insurance to fully cover the cost of any damages or injury which may occur upon use of the MFRD ambulance by SFD.
- 6. SFD shall defend and indemnify MFRD and the City of Manitowoc, its officers, agents and employees and hold them harmless from and against any and all losses, penalties, damages, injuries, deaths, settlements, costs, charges, attorney's fees including those imputed to the City's legal counsel, or other expenses or liabilities of every kind and character in connection with or arising directly or indirectly out of the use of the ambulance and said equipment and supplies. Without limiting the generality of the foregoing, any and all such claims, etc., relating to personal injury, death, damage to property, defects in materials or any actual or alleged violation of any applicable statute, ordinance, administrative order, rule, regulation or decree of any court, shall be included in the indemnity hereunder.
- SFD shall promptly return the MFRD ambulance to MFRD's above stated address, in its original condition by which it had been received, on or before August 12, 2024.

IV. CONSIDERATION

The parties to this Agreement as for consideration of this mutual aid Agreement agree to cooperate with each other and reciprocate aid to the other when assistance is needed. Both parties acknowledge participation in the Mutual Aid Box Alarm System ("MABAS") Agreement through the State of Wisconsin and incorporate by reference the terms of their executed MABAS Agreement into this document and hold this document as an extension of the MABAS Agreement.

V. <u>TERMINATION</u>

This Agreement shall automatically terminate on August 12, 2024 at 5:00 p.m. Further this Agreement may be terminated by either party by giving the other party twelve (12) hours notice of termination.

VI. AMENDMENTS

This Agreement is the entire agreement between the undersigned parties and may only be modified or changed in writing executed by the MFRD and SFD.

VII. NOTICE AND DEMANDS

Any notice, demand or communication under this Agreement by any party to the other party shall be given or delivered by first class mail, registered, certified mail, postage paid, return receipt requested, fax or delivered in person as follows to:

N /		-	
13/1	104	v	

Chief Todd Blaser

900 Quay Street

Manitowoc, WI 54220 Phone:920-686-6542 Fax: 920-686-6545

SFD

Chief Eric Montellano

With Copy to: City Clerk

1326 N. 25th Street

828 Center Ave.

Sheboygan, WI53081 Phone: 920-459-3327 Sheboygan, WI 53081

Fax: 920-459-0209

The above addresses or designated party may be changed at any time by the parties by giving notice in writing in the manner provided above.

VIII. SEVERABILITY

If any provision of this Agreement is deemed by a court of competent jurisdiction to be invalid or unenforceable, the remainder of this Agreement shall not be affected thereby, and such remainder would then continue to conform to the requirements of applicable laws.

IX. SUCCESSORS AND ASSIGNS

The terms of this Agreement shall be binding upon and inure to the benefit of the parties hereto, as well as their respective transferees, successors and assigns. This Agreement shall not be assigned without the prior written consent of MFRD.

X. APPLICABLE LAW

This shall be deemed to have been made in Manitowoc County, Wisconsin and shall be governed by, construed under and enforced in accordance with, the law of the State of Wisconsin, except as otherwise provided herein. All actions or proceedings relating directly or indirectly to this Agreement whether sounding in contract or tort, shall be litigated only in the circuit court located in Manitowoc County, Wisconsin. All parties to this Agreement hereby subject themselves to the jurisdiction of the Courts of Manitowoc County, Wisconsin.

XI. HEADINGS

The section titles have been inserted in this Agreement primarily for convenience, and do not define, limit or construe the contents of such paragraphs. If headings conflict with the text, the text shall control.

XII. CONSTRUCTION

All parties have contributed to the drafting of this Agreement. In the event of a controversy, dispute or contest over the meaning, interpretation, validity or enforcement of this document or any of its terms or conditions, there shall be no inferences, presumption or conclusion drawn whatsoever against any party whatsoever by virtue of that party having drafted the document or any portion thereof.

XIII. RELATIONSHIP OF PARTIES

Nothing in this Agreement, nor any act of the parties, shall be deemed or construed to create any relationship of third-party beneficiary, of principal or agent of limited or general partners, of joint venture, or of any association whatsoever between the parties hereto.

XIV. AUTHORITY

The undersigned hereby represents and warrants that the undersigned has been duly authorized and has the authority to bind the entity to this Agreement.

XV. COUNTERPARTS

This Agreement may be executed in two (2) or more counterparts, each of which shall be deemed an original, but all of which together shall constitute one (1) and the same instrument, provided that all such counterparts, in the aggregate, shall contain the signatures of all parties hereto.

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed by duly authorized representatives as of the date and year first written above.

MANITOWOC FIRE DEPARTMENT

By:	Date:	
Todd Blaser, Fire Chief		
SHEBOYGAN FIRE DEPARTMENT		
By:	Date:	
Eric Montellano, Fire Chief		

CITY OF SHEBOYGAN RESOLUTION 43-24-25

BY ALDERPERSONS RUST AND LA FAVE.

JULY 15, 2024.

A RESOLUTION authorizing entering into a professional services agreement with Angela Wessels, LLC for peer support training services for the Sheboygan Fire Department.

RESOLVED: That the appropriate City officials are hereby authorized to execute the attached Professional Services Agreement with Angela Wessels, LLC.

PASSED AND ADOPTED BY THE CIT	ГҮ OF SHEBOYGAN COMMON COUNCIL
Presiding Officer	Attest
Ryan Sorenson, Mayor, City of Sheboygan	Meredith DeBruin, City Clerk, City of Sheboygan

PROFESSIONAL SERVICES AGREEMENT BETWEEN CITY OF SHEBOYGAN AND ANGELA WESSELS, LLC

This Agreement ("Agreement") is made and entered into effective date January 1, 2025 (the "Effective Date"), by and between the City of Sheboygan, Wisconsin, a municipal corporation with principal offices at 828 Center Avenue, Sheboygan, Wisconsin 53081 ("City") and Angela Wessels, LLC, a Wisconsin limited liability company with principal offices located at N1975 DeWitt Road, Oostburg, Wisconsin 53070 ("Practitioner").

WHEREAS, City desires to provide mental health training and oversight for a Sheboygan Fire Department ("SFD") peer support team, which will serve as "first-line" support for SFD staff; and

WHEREAS, Practitioner is skilled and trained in crisis intervention and response and is willing to train a SFD peer support team as well as offer broader mental health awareness and training to SFD; and

WHEREAS, the Parties desire to enter into an Agreement for the provision of mental health training and oversight of the SFD peer support team.

NOW THEREFORE, in consideration of the mutual covenants, terms, and conditions as set forth herein, the receipt and adequacy of which are hereby acknowledged, the parties agree as follows:

1. SCOPE OF SERVICES. Practitioner shall provide mental health training and oversight to the SFD peer support team, which shall include at least two on-site meetings with the SFD peer support team and shall provide yearly mental health training for SFD employees. Practitioner shall be present at Practitioner's premises or at such location as SFD reasonably agrees or requests at mutually agreed upon times for the purpose of providing services. Practitioner shall provide educational content at mental health trainings for the SFD peer support team and SFD employees. Practitioner shall timely communicate with SFD and shall be accessible to peer support team members for questions or concerns during reasonable times or upon reasonable notice.

Practitioner's responsibilities do not include mediating conflict, advising general management strategies, disciplining employees, or advising on internal business practices. Practitioner shall maintain appropriate licensure and credential at all times relevant to this Agreement. If Practitioner's licensure or credentials lapse for any reason, Practitioner shall immediately notify City. Practitioner shall provide services in a manner consistent with the degree of care and skill ordinarily exercised by members of the same profession practicing under similar circumstances and shall abide all professional ethical standards for Licensed Professional Counselors as set forth by the Wisconsin Department of Safety and Professional Services (Chapters MPSW 1-20, Wis. Admin. Code), and the American Counseling Association. The parties acknowledge that Practitioner's duty of confidentiality is limited such that, if in Practitioner's professional judgement, Practitioner believes imminent harm or the abuse of a minor or vulnerable adult is, or is about to occur, Practitioner has a duty to disclose such information to law enforcement or to appropriate parties.

a. **SERVICES TO SFD EMPLOYEES**. Practitioner may provide counseling services to SFD employees desiring to enter into a client/counselor relationship with Practitioner. Such

services are outside the scope of this Agreement and shall be the client's sole financial responsibility.

- b. PERMANENT EXCLUSION FOR CERTAIN ADDITIONAL SERVICES. Due to Practitioner's involvement in providing their services pursuant to this Agreement, City will not ask Practitioner and Practitioner will not solicit or otherwise offer to complete fitness for duty assessments or psychological evaluations. This provision shall survive Agreement termination.
- 2. CITY RESPONSIBILITIES. City agrees to provide Practitioner SFD employee names, ranks, and years of service; to generally promote mental health awareness and the benefits of mental health services for first responders and emergency personnel; to coordinate, host, and promote mental health trainings for SFD employees; to provide SFD staff and their families with access to a peer support team that will provide first-line crisis response including support for any imminent safety concern or other crisis suffered in the course of SFD duties.

City will grant Practitioner access to ride-along with SFD staff upon Fire Chief approval, which may be rescinded for any reason based on the Fire Chief's professional judgment. When Practitioner desires materials, supplies, and/or facility access for mental health trainings, City agrees to provide same upon request made in advance to the Fire Chief or their designee. Such approval will depend upon SFD budgetary constraints.

The City's peer support team will be under the leadership of SFD and agrees to confer with the Fire Chief whenever a peer support team member believes that relief from duty is appropriate. The Fire Chief, in their professional judgment and/or upon consultation with the Human Resources Director, shall have sole discretion whether to relieve a SFD employee from duty for mental health reasons.

- 3. **TERM AND TERMINATION**. This Agreement shall be effective January 1, 2025 and shall automatically renew for successive one-year periods unless sooner terminated by either party. Either party may terminate this Agreement prior to expiration by providing at least 60 days' written notice of intent to terminate in accordance with the terms of this Agreement. This Agreement shall terminate immediately if Practitioner's licensure or credentials lapse for any reason or if Practitioner fails to fulfil their contractual obligations as set forth herein. City agrees to pay Practitioner for actual services rendered prior to termination. Practitioner agrees to maintain their usual and customary level of service during the 60-day termination notice period.
- 4. **APPROPRIATION OF FUNDS**. Pursuant to Wis. Stat. § 65.06(1), notwithstanding any other provision of this Agreement, if funds for the continued fulfillment of this Agreement by the City are at any time not forthcoming or are insufficient, through failure of any entity, including the City itself, to appropriate funds or otherwise, then the City shall have the right to terminate this Agreement without penalty. The City agrees that it will make its best effort to obtain sufficient funds for the Agreement to meet its obligations hereunder in full.
- 5. **INDEPENDENT CONTRACTOR STATUS**. During the term of this Agreement, Practitioner shall be an independent contractor, and in no event shall any of its personnel, agents, or subcontractors be construed to be, or represent themselves to be, employees of the City or be authorized

to act on the City's behalf. Practitioner shall be solely responsible for the payment and reporting of all employee and employer taxes, including social security, unemployment, and any other federal, state, or local taxes required to be withheld from employees or payable on behalf of its employees.

- 6. COMPENSATION AND BILLING. Practitioner shall be compensated \$2500 for services rendered in 2025. Compensation for subsequent years shall be determined upon party agreement confirmed in writing prior to incurring expenses. Practitioner shall submit invoices to the City not more frequently than monthly. City shall pay invoices within 45 days of receipt. Practitioner is responsible for all expenses related to provided professional services pursuant to this Agreement, including but not limited to any materials utilized, continuing education, or professional licensing fees.
- 7. **NOTICE**. Any notice required by this Agreement shall be made in writing to the individuals/ addresses specified below. Nothing contained in this Section shall be construed as restricting the transmission of routine communications between parties by electronic mail or other means.

To the City:

City of Sheboygan Attn. Chief Montellano 1326 N. 25th St. Sheboygan, WI 53081

With Copy to: City of Sheboygan Attn. City Clerk 828 Center Ave. Sheboygan, WI 53081

To Practitioner:

Angela Wessels, LLC N1975 DeWitt Road Oostburg, WI 53070

[This section intentionally left blank]

8. **INSURANCE**. Practitioner shall maintain the following insurance in full force and effect and shall provide proof of insurance to the City listing "City of Sheboygan" as an additional insured with respect to the General Liability policy. The proof of insurance referenced above shall contain an original signature and require the insurance company to notify the City at least thirty (30) days prior to the expiration, cancellation, non-renewal, or material change in the coverage. The Certificate Holder on the proof of insurance should be listed as:

City of Sheboygan, Wisconsin

828 Center Ave., Suite 110 Sheboygan, Wisconsin 53081

Commercial General Liability: \$1,000,000 Per Occurrence

\$2,000,000 General Aggregate

Professional Liability: \$1,000,000 Each Claim

\$1,000,000 Annual Aggregate

Workers' Compensation Insurance: Statutory Limits (as applicable)

9. INDEMNIFICATION. To the extent permitted by law, Practitioner agrees to defend and hold the City harmless from all liability, including, but not limited to, losses, damages, costs, attorney's fees, expenses, causes of action, claims, or judgments resulting from any claim whatsoever related to the performance of Practitioner's services pursuant to this Agreement. Practitioner shall reimburse the City for any costs, expenses, judgments, and attorney's fees paid or incurred, by or on behalf of the City, its officials, agents, or employees by insurance purchased or self-insurance provided by the City.

10. CONFIDENTIALITY AND RECORDS RETENTION. Practitioner acknowledges that Wisconsin public records laws govern the retention, disposal, and public release of records. Practitioner acknowledges that they are obligated to assist the City in retaining and producing records to satisfy City's legal obligations and that this obligation survives Agreement termination.

Practitioner shall be responsible for the creation and maintenance of usage records relating to peer support team oversight. Such records shall be general/non-specific in nature and shall comply with Practitioner's duty to maintain confidentiality as required by applicable laws and regulations. Practitioner's records shall include documentation of time spend performing their services and tracking the general issues and concerns addressed in a categorical manner. Practitioner shall meet with the Fire Chief at least annually to review these records in order to determine the hours needed to effectively oversee the peer support team.

- 11. **APPROPRIATION OF FUNDS**. Notwithstanding any other provision of this Agreement, if funds for the continued fulfillment of this Agreement by the City are at any time not forthcoming or are insufficient, through failure of any entity, including the City itself, to appropriate funds or otherwise, then the City shall have the right to terminate this Agreement without penalty. The City agrees that it will make its best effort to obtain sufficient funds for the Agreement to meet its obligations hereunder in full.
- 12. **CONFLICT OF INTEREST**. Practitioner declares that they have no present interest, nor shall Practitioner acquire any interest, direct or indirect, which would conflict with the performance of Services under this Agreement.
- 13. **WAIVER**. No failure of either party to enforce a term of this Agreement against the other shall be construed as a waiver of that term, nor shall it in any way affect the party's right to enforce that term. No waiver by any party of any term of this Agreement shall be deemed a waiver of any other term or breach thereof.

- 14. **SEVERABILITY**. The invalidity, illegality, or unenforceability of any provision of this Agreement or the occurrence of any event rendering any portion or provision of this Agreement void shall in no way affect the validity or enforceability of any other portion or provision of this Agreement. Any void provision shall be deemed severed from this Agreement, and the balance of the Agreement shall be construed and enforced as if it did not contain the particular provision held to be void. The parties further agree to amend this Agreement to replace any stricken provision with a valid provision that comes as close as possible to the intent of the stricken provision. The provisions of this Article shall not prevent this entire Agreement from being void should a provision which is of the essence of this Agreement be determined void.
- 15. **THIRD PARTY RIGHTS**. Nothing in this Agreement shall be construed to give any rights or benefits to anyone other than the City and Practitioner.
- 16. **GOVERNING LAW AND VENUE**. This Agreement shall be governed by the laws of the State of Wisconsin. Venue of any disputes arising under this Agreement shall be in the Sheboygan County Circuit Court, Wisconsin.
- 17. **AUTHORITY**. Each person executing this Agreement on behalf of a party hereto represents and warrants to the other party that the execution and delivery of this Agreement has been duly authorized, that the person or persons executing this Agreement have the full power, City, and right to do so, and that such execution is sufficient and legally binding on such party to enable this Agreement to be enforceable in accordance with its terms.

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed the day and year first written above.

CITY OF SHEBOYGAN, WISCONSIN	ANGELA WESSELS, LLC
BY <u>:</u>	BY <u>:</u>
Ryan Sorenson, Mayor	Angela Wessels, Officer
ATTEST:	
Meredith DeBruin, City Clerk	
DATE:	DATE:

CITY OF SHEBOYGAN R. O. 29-24-25

BY CITY CLERK.

JULY 15, 2024.

Submitting a communication from Holden & Hahn, S.C. regarding Dave's Who's Inn, Inc. liquor license.

HOLDEN & HAHN, S.C.

ATTORNEYS AT LAW 903 NORTH SIXTH STREET SHEBOYGAN, WI 53081 TELEPHONE: (920) 458-0707 FACSIMILE: (920) 458-4359

RICHARD B. HAHN email: consult@holdenandhahn.com

ROBERT C. HAHN OF COUNSEL CHRISTOPHER M. EIPPERT email: c.eippert@holdenandhahn.com

July 3, 2024

Via Hand Delivery

WIN - HERINA

Licensing, Hearings and Public Safety Committee Sheboygan City Hall 828 Center Avenue Sheboygan, WI 53081



RE:

Dave's Who's Inn, Inc. - 835 Indiana Avenue

Class B Liquor License Our File No. 21952

To the Licensing, Hearings and Public Safety Committee:

I write to you in anticipation of a meeting of the Licensing, Hearings and Public Safety Committee (the "Committee") relating to the Class B Liquor License of Dave's Who's Inn, Inc. ("Dave's Who's Inn"), which is set to be considered on July 8, 2024 at 3:00 p.m. On June 30, 2024, David Repinski ("Mr. Repinski") was presented with a number of conditions to the issuance of his license. Instead of agreeing to these conditions, Mr. Repinski has decided to close his business until these conditions can be reviewed. Mr. Repinski requests that the appeal and/or review of those conditions occur at the July 8th meeting of the Committee.

Mr. Repinski believes that the request that his license be issued on certain conditions and acknowledged by him in writing is something unprecedented for taverns in the City of Sheboygan. He considers two of the conditions particularly problematic. The first is that no underage persons can be on the premises. This prohibits Mr. Repinski from having families enter the premises in what has now become a business that is at least equally devoted to the service of food and beverages.

The second concern is somewhat related to the first, and that is the requirement that a metal detector be used on all patrons entering the premises. This is another unprecedented condition to the knowledge of Mr. Repinski, as this has never been requested of another tavern in the City of Sheboygan. This condition would apply to persons entering the premises who merely want a steak sandwich, or other food, without any intention to order alcoholic beverages.

Licensing, Hearings and Public Safety Committee July 3, 2024 Our File No. 21952 Page Two

Mr. Repinski believes that these conditions are designed to harm his business and severely limit and alienate current patrons. Over the past 10 years, a disturbing pattern has developed between the City of Sheboygan and Mr. Repinski and his tavern. The City Attorney will notify Mr. Repinski of an alleged concern regarding his liquor license and will give him notice that he has the option to either voluntarily surrender his license for a period of days, or contest the alleged violation with the potential of permanent revocation. Obviously, the Hobson's choice that he has had to face to this point has been a challenging one for him. He has invariably agreed to the suspension and then contested the underlying allegations in municipal court. Invariably, he has successfully challenged those allegations before a neutral and detached municipal court judge.

The most recent example of what Mr. Repinski has had to endure is a notice of suspension from City Attorney Charles Adams ("City Attorney Adams") on February 24, 2022, which is attached hereto and marked as Exhibit 1. The allegations of the City Attorney's Office relate to an incident that occurred on January 1, 2022. The municipal citations of failing to comply with an abatement plan and selling, or giving alcohol to an intoxicated person relate to that same set of facts and was tried before the municipal judge, the Honorable Natasha Torry, on March 1, 2023. (Judge Natasha Torry is now a circuit court judge). The order dismissing those charges after a trial was issued on June 9, 2023 and is attached hereto and marked as Exhibit 2.

Even though Mr. Repinski was found not guilty of the two charges relating to the January 1, 2022 New Year's Day prosecution, he has decided to forego having Dave's Who's Inn open on New Years to avoid any further conflict with the City of Sheboygan. Dave's Who's Inn was closed both on December 31, 2023 and January 1, 2024. This resulted in significant loss of income to the business.

Mr. Repinski has modified his business model significantly within the past two years. As indicated above, his focus is now equally on food service, as well as being a traditional tavern. Nevertheless, proposed conditions on his license create a significant problem on him moving forward with his intentions.

On December 14, 2023, Mr. Repinski received a letter from the City Attorney, a copy of which is attached hereto and marked as Exhibit 3. Once again, the City Attorney requested voluntary surrender of Mr. Repinski's Class B Liquor License for 30 consecutive days, asserting that there were "several issues" relating to his license requirements that had not been followed. I responded with an email dated December 19, 2023, which is attached as Exhibit 4. There was no response from the City Attorney.

Licensing, Hearings and Public Safety Committee July 3, 2024 Our File No. 21952 Page Three

Thereafter, I attempted to make a number of open records requests to both the City and Police Department regarding the basis of the December 14, 2023 request by City Attorney Adams. Those requests are attached hereto and collectively marked as Exhibit 5. The responses to those requests are attached hereto and collectively marked as Exhibit 6. Needless to say, it has been a frustrating undertaking to determine the basis for the December 14, 2023 letter from City Attorney Adams, as well as the unprecedented conditions attached to the issuance of the Class B Liquor License.

Mr. Repinski merely requests that you treat his business on a similar plane with other local taverns. He requests that the metal detector or wanding requirement be deleted, as well as the prohibition on underage persons being on the premises. Your attention to this matter is greatly appreciated.

very truly yours

Richard Hahn

RH/jl

Enc.

cc: David Repinski (Via Email)



February 24, 2022

Mr. David A. Repinski, Agent Dave's Who's Inn 835 Indiana Avenue Sheboygan, WI 53081

Attorney Christopher Eippert Holden & Hahn, S.C. 903 North 6th Street Sheboygan, WI 53081

Dear Mr. Repinski and Attorney Eippert:

Following the meeting on February 14, 2022, staff from the City of Sheboygan City Clerk's Office, Police Department, and City Attorney's Office have made the decision to revoke the Dave's Who's Inn "Class B" alcohol beverage license permanently.

However, as an alternative to the permanent revocation, staff is willing to give Mr. Repinski the opportunity to voluntarily surrender the "Class B" alcohol beverage license for thirty (30) consecutive working days of his choosing, excluding the day(s) of the week he is normally closed, to begin within thirty (30) days, if Dave's Who's Inn abides by the following conditions upon re-opening and signs an agreement so stating:

- Cooperate with the police
- Continue to be a member of the Tavern Safety Coalition and follow its guidelines
- Prohibit all weapons and use a metal detector on all patrons entering the premises
- Use a scanner that also takes photos on all patrons entering the premises
- Ensure all video cameras (inside and outside) are operational and recording when open for business
- No underage persons on the premises
- Do not serve intoxicated people
- Deny entry to any patrons who are visibly intoxicated and do not allow patrons who are visibly intoxicated to remain on the premises
- Prohibit staff from drinking while working
- Communicate these expectations to all staff

CITY ATTORNEY'S OFFICE

CITY HALL 828 CENTER AVENUE SUITE 210 SHEBOYGAN, WI 53081

920/459-3917 FAX 920/459-3919

www.sheboyganwi.gov



Mr. David A. Repinski Attorney Christopher Eippert February 24, 2022 Page 2

Any violation of these guidelines would result in revocation of the license; review of whether these guidelines were violated could be had via an appeal to the Licensing, Hearings, and Public Safety Committee of the Common Council.

If you choose to voluntarily surrender your license for 30 days, please advise me of the days you will surrender your license, and then turn it in for those thirty (30) days to the City Clerk's Office, City Hall, 828 Center Avenue, Sheboygan. If you do not agree to surrender the license, please let me know as soon as possible and we will make arrangements for a revocation hearing.

Pursuant to state statute, we are required to provide notice of this revocation directly to the license holder, but we are also providing notice to the license holder's attorney via this letter.

Please call with any questions you may have.

Sincerely,

Charles C. Adams
CLTY ATTORNEY

CCA/kah

cc:

City Clerk Meredith DeBruin

Lt. William Adams

Licensing Clerk Melissa Fassbender

STATE OF WISCONSIN

MUNICIPAL COURT

SHEBOYGAN COUNTY

SHEBOYGAN AREA MUNICIPAL COURT

CITY OF SHEBOYGAN:

Citation Nos. G780B7D71K,G780B8M85V and G780B8M85W

V.

DAVID REPINSKI

ORDER

APPEARANCES

A trial was held before Judge Natasha Torry, on March 1, 2023, regarding citations issued for Failure to Comply with Abatement Plan and Sell/Give Alcohol to Intoxicated Person. The City of Sheboygan appeared by Attorney Charles Adams. The defendant appeared in person and by Attorney Richard Hahn.

II. STATEMENT OF FACTS

The defendant was operating a bar under an abatement plan which contained several provisions for continued operation of Dave's Who's Inn, hereinafter DWI. On January 1, 2022, there were several police calls made to respond to the bar due to a person who appeared to be experiencing a medical emergency and a separate altercation. Both individuals had consumed alcohol within the past several hours.

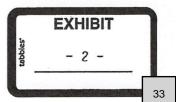
Calayah Thomas was employed as a bartender at DWI and working on the night of the incident. She testified that she had consumed approximately five drinks over the course of seven hours. Immediately after consuming the last two shots she became extremely ill and experienced symptoms of being drugged. Her drinks had been left unattended and in the presence of strangers immediately before she consumed them. Ms. Thomas was not tested for drugs.

The altercation involved a patron, named Marquisha Stallings, who assaulted an employee of DWI. She appeared to be intoxicated. This patron testified that she drank alcohol at a location other than DWI. An employee of DWI testified that the patron was not served alcohol at DWI, only water.

III. APPLICABLE WISCONSIN STATUTES and SHEBOYGAN ORDINANCES

Sec. 66-104. - Nonabatement prohibited.

- (1) Failure to comply with order to abate. No person shall fail to comply with a lawful order to abate a public nuisance issued pursuant to this section. Each day of noncompliance with a lawful order to abate issued pursuant to this section is a separate violation.
- (2) Failure to appear for hearing. No person shall fail to comply with an order to appear for an abatement hearing pursuant to section 66-102.



City of Sheboygan v. David Repinski
Citation No. G780B7D71K, G780B8M85V and G780B8M85W

(3) Failure to observe abatement plan. No person shall fail to comply with the terms of an abatement plan.

Sec. 10-9. - Restriction on sales of alcohol beverages to intoxicated person; penalty.

- (a) No person may procure for, sell, dispense or give away alcohol beverages to a person who is intoxicated.
- (b)No licensee or permittee may sell, vend, deal or traffic in alcohol beverages to or with a person who is intoxicated.

IV. BURDEN OF PROOF

The City of Sheboygan must prove to a reasonable degree of certainty by evidence which is clear, satisfactory and convincing that the defendant did not comply with the terms of an abatement plan and also that they sold or gave alcohol to a person who was intoxicated.

V. DISCUSSION

The issues that must be addressed in this matter are:

- 1. Whether the fact that an employee required medical treatment while working a shift at DWI constitutes a nuisance.
- 2. Whether a patron who is not served alcohol at DWI and causes a disturbance constitutes a nuisance.
- 3. Whether a licensee can be found in violation of Sec. 10-9 if a person who is employed at a licensed tavern serves themselves alcohol.

Ms. Thomas testified in detail that she felt that she was drugged and that her medical condition was not the result of alcohol. There was no evidence presented regarding blood alcohol levels. She indicated that she has consumed the same amounts of alcohol previously and without similar effect. The description of her condition included being paralyzed, mentally conscious and yet unable to move or speak. Two hours later she was discharged from the hospital and able to drive. The fact that Ms. Thomas had consumed alcohol is not enough to show that any medical complication that she suffered was the result of alcohol intoxication. An employee experiencing a medical episode while working should not be deemed a nuisance in these circumstances.

Ms. Stallings was undeniably intoxicated on January 1, 2022. What is not clear is whether she drank any alcohol at DWI. She had a poor recollection of events from that evening. DWI staff indicate that she did not consume alcohol on the DWI premises. There was no testimony or evidence as to Ms. Stallings alcohol consumption at DWI.

VI. FINDINGS

Based on the testimony, evidence and facts presented at trial the Court finds that burden of proof has not been met. There is not evidence to find that the defendant failed to comply with the abatement plan or that alcohol was served to Ms. Stallings. Ms. Thomas consumed alcohol that can be found to

City of Sheboygan v. David Repinski
Citation No. G780B7D71K, G780B8M85V and G780B8M85W

either have been sold, vended, dealt or trafficked by the defendant but it was not proven by clear convincing and satisfactory evidence that her medical condition was the result of being intoxicated as opposed to being the result of another cause.

VII. ORDER

The matters are dismissed.

Hon. Natasha Torry

Sheboygan Area Municipal Court Judge

Netacka I. Tanj

FILED

JUN 09 2023

SHEBOYGAN/KOHLER MUNICIPAL COURT

STATE OF WISCONSIN

SCONSIN MUNICIPAL COURT THE SHEBOYGAN AREA MUNICIPAL COURT

SHEBOYGAN COUNTY

City Of Sheboygan, Plaintiff,

COURT DISPOSITION

VS.

Citation Number: G780B7D71K Failure to Comply w/ Abatement Plan

David A Repinski JR 835 Indiana Ave Sheboygan, WI 53081, Defendant.

Arresting Agency: Sheboygan Police Department

Disposition:

Dismissed

Due Date:

N/A

Balance Due:

\$0.00

Dated at Sheboygan, Wisconsin, June 9, 2023.

Honorable Natasha L. Torry

Municipal Court Judge

The Sheboygan Area Municipal Court

- To pay your citation: Mail checks or money orders to Municipal Court, 1315 N 23rd Street, Suite 102, Sheboygan, WI 53081.
- > <u>Credit Card payments</u>: Pay online at <u>www.sheboyganwi.gov</u> or scan QR to make payments with your smart phone.



STATE OF WISCONSIN

SCONSIN MUNICIPAL COURT THE SHEBOYGAN AREA MUNICIPAL COURT

SHEBOYGAN COUNTY

City Of Sheboygan, Plaintiff,

COURT DISPOSITION

VS.

Citation Number: G780B8M85V Sell/Give Alcohol to Intoxicated Person

David A Repinski JR 835 Indiana Ave Sheboygan, WI 53081, Defendant.

Arresting Agency: Sheboygan Police Department

Disposition:

Dismissed

Due Date:

N/A

Balance Due:

\$0.00

Dated at Sheboygan, Wisconsin, June 9, 2023.

Honorable Natasha L. Torry

Municipal Court Judge

The Sheboygan Area Municipal Court

- To pay your citation: Mail checks or money orders to Municipal Court, 1315 N 23rd Street, Suite 102, Sheboygan, WI 53081.
- > <u>Credit Card payments</u>: Pay online at <u>www.sheboyganwi.gov</u> or scan QR to make payments with your smart phone.

STATE OF WISCONSIN

SCONSIN MUNICIPAL COURT THE SHEBOYGAN AREA MUNICIPAL COURT

SHEBOYGAN COUNTY

City Of Sheboygan, Plaintiff,

COURT DISPOSITION

VS.

Citation Number: G780B8M85W Sell/Give Alcohol to Intoxicated Person

David A Repinski JR 835 Indiana Ave Sheboygan, WI 53081, Defendant.

Arresting Agency: Sheboygan Police Department

Disposition:

Dismissed

Due Date:

N/A

Balance Due:

\$0.00

Dated at Sheboygan, Wisconsin, June 9, 2023.

Honorable Natasha L. Torry

Municipal Court Judge

The Sheboygan Area Municipal Court

- To pay your citation: Mail checks or money orders to Municipal Court, 1315 N 23rd Street, Suite 102, Sheboygan, WI 53081.
- > <u>Credit Card payments</u>: Pay online at <u>www.sheboyganwi.gov</u> or scan QR to make payments with your smart phone.



December 14, 2023

CERTIFIED MAIL

COPY

Mr. David A. Repinski, Agent Dave's Who's Inn 835 Indiana Avenue Sheboygan, WI 53081

Dear Mr. Repinski:

City staff from the City of Sheboygan City Clerk's Office, Police Department, and City Attorney's Office are requesting the voluntary surrender of your "Class B" alcohol beverage license for thirty (30) consecutive working days of your choosing, excluding the day(s) of the week you are normally closed, to begin within twenty (20) days, due to several issues with compliance with the license requirements you agreed to in April of 2022. This group of staff members meets in conjunction with the Licensing, Hearings, and Public Safety Committee of the Common Council.

If you agree, please advise me of the days you will surrender your license, and then turn it in for those thirty (30) days to the City Clerk's Office, City Hall, 828 Center Avenue, Sheboygan. If you do not agree to surrender the license, please let me know as soon as possible.

If you choose not to voluntarily surrender the license, or if you do not do so within twenty (20) days, the matter will be scheduled for a quasi-judicial hearing before the Licensing, Hearings, and Public Safety Committee of the Common Council, at which time you would be given an opportunity to be heard. However, if the committee finds there was a violation, the penalty could include outright revocation and the costs of the hearing.

Please call with any questions you may have.

CITY ATTORNEY'S OFFICE

CITY HALL 828 CENTER AVENUE SUITE 210 SHEBOYGAN, WI 53081

920/459-3917 FAX 920/459-3919

www.sheboyganwi.gov

Charles Adams
CITY ATTORNEY

CCA/kah

Sincere

cc: City Clerk Meredith DeBruin

Lt. Matthew Walsh

Licensing Clerk Melissa Fassbender Attorney Richard Hahn

EXHIBIT

- 3 -

39

consult@holdenandhahn.com

From:

consult@holdenandhahn.com

Sent:

Tuesday, December 19, 2023 1:18 PM

To: Subject: 'Adams, Charles' David Repinski

I am in receipt of a letter from you dated December 14,2023 relating to Mr. Repinski. The letter refers to "several issues" regarding compliance with licensing requirements that were allegedly agreed to in April, 2002. Please identify the agreement and the alleged violations as well. I will be meeting with Mr. Repinski tomorrow at 10AM and would like to have this information at that time.

Richard Hahn

Holden & Hahn, S.C. 903 North Sixth Street Sheboygan, WI 53081 Tel: (920) 458-0707

Fax: (920) 458-4359

The information contained in this communication is confidential and/or legally privileged and is intended only for the recipient named above. Unless you are the intended addressee, any review, reliance, dissemination, distribution, copying or use whatsoever of this communication is strictly prohibited. If you received this communication in error, PLEASE reply immediately to sender and delete the material from your computer system. Thank you for your cooperation.

----Original Message----

From: Adams, Charles < Charles. Adams@sheboyganwi.gov>

Sent: Wednesday, September 20, 2023 4:18 PM

To: consult@holdenandhahn.com

Subject: Automatic reply: David Repinski

I am out of the office at meetings on Wednesday and Thursday with only sporadic opportunity to check email. If you need immediate assistance, please contact my office at 920-459-3917.

Thanks,

Chuck Adams City Attorney

EXHIBIT

sologer

- 4 -

NOTICE: This e-mail may contain confidential information and is intended only for the individual named. If you are not the intended recipient, you should not disseminate, distribute or copy this e-mail;

Item 12.

please notify the sender immediately and delete this e-mail from your system. Also, please be aware that email correspondence to and from "The City of Sheboygan" may be subject to open record requests.

HOLDEN & HAHN, S.C.

ATTORNEYS AT LAW 903 NORTH SIXTH STREET SHEBOYGAN, WI 53081 TELEPHONE: (920) 458-0707 FACSIMILE: (920) 458-4359

RICHARD B. HAHN email: consult@holdenandhahn.com

ROBERT C. HAHN OF COUNSEL CHRISTOPHER M. EIPPERT email: c.eippert@holdenandhahn.com

December 21, 2023

Via Hand Delivery & Email

City Clerk Sheboygan City Hall 828 Center Avenue Suite 103 Sheboygan, WI 53081

RE:

Dave's Who's Inn Our File No. 21952

Dear Clerk:

I represent Dave's Who's Inn and David Repinski. I write to you regarding a letter from the city attorney, Charles Adams, dated December 14, 2023, a copy of which I enclose for ease of reference. The letter from Attorney Adams references "several issues with compliance with the license requirements you agreed to in April of 2022." My client does not know what issues to which this letter refers. As such, I am making an Open Records request and ask that you provide me with copies of all written or electronic communications, minutes, narrative reports, licenses, or addendums thereto, and any other documents relating to the issues referenced in the letter of Attorney Adams.

I appreciate your attention to this issue, and pending compliance by your office and the police department, I respectfully request that the 20 days referenced in the letter of Attorney Adams be stayed until such time as my investigation is completed. I attempted to address this issue through Attorney Adams by email on December 19th, but have yet to receive a reply.

ory truly yours,

Richard Hahn

RH/jl Enc.

cc: Attorney Charles Adams (Via Email)
Lt. Matthew Walsh (Via Email)
Licensing Clerk Melissa Fassbender (Via Hand Delivery)
David Repinski (Via Email)

EXHIBIT

- 5 -



December 14, 2023

CERTIFIED MAIL

COPY

Mr. David A. Repinski, Agent Dave's Who's Inn 835 Indiana Avenue Sheboygan, WI 53081

Dear Mr. Repinski:

City staff from the City of Sheboygan City Clerk's Office, Police Department, and City Attorney's Office are requesting the voluntary surrender of your "Class B" alcohol beverage license for thirty (30) consecutive working days of your choosing, excluding the day(s) of the week you are normally closed, to begin within twenty (20) days, due to several issues with compliance with the license requirements you agreed to in April of 2022. This group of staff members meets in conjunction with the Licensing, Hearings, and Public Safety Committee of the Common Council.

If you agree, please advise me of the days you will surrender your license, and then turn it in for those thirty (30) days to the City Clerk's Office, City Hall, 828 Center Avenue, Sheboygan. If you do not agree to surrender the license, please let me know as soon as possible.

If you choose not to voluntarily surrender the license, or if you do not do so within twenty (20) days, the matter will be scheduled for a quasi-judicial hearing before the Licensing, Hearings, and Public Safety Committee of the Common Council, at which time you would be given an opportunity to be heard. However, if the committee finds there was a violation, the penalty could include outright revocation and the costs of the hearing.

Please call with any questions you may have.

CITY ATTORNEY'S OFFICE

CITY HALL 828 CENTER AVENUE SUITE 210 SHEBOYGAN, WI 53081

920/459-3917 FAX 920/459-3919

www.sheboyganwi.gov

Charles C. Adams CITY ATTORNEY

CCA/kah

Sincere

City Clerk Meredith DeBruin Lt. Matthew Walsh Licensing Clerk Melissa Fassbender Attorney Richard Hahn



May 26, 2023

Mr. David A. Repinski, Agent Dave's Who's Inn 835 Indiana Avenue Sheboygan, WI 53081

Dear Mr. Repinski:

Staff from the City of Sheboygan City Clerk's Office, Police Department, and City Attorney's Office reviewed your renewal application for a "Class B" Alcohol Beverage License at its May 22nd meeting and recommended approving it with the same conditions as previous:

- Cooperation with the police
- Continued membership in the Tavern Safety Coalition and following its guidelines
- Prohibition of all weapons and use of a metal detector on all patrons entering the premises
- Use of a scanner that also takes photos of all patrons entering the premises
- Ensuring all video cameras (inside and outside) are operational and recording when open for business
- No underage persons on the premises except pinsetters who are actually working and being paid
- No serving intoxicated people
- Denial of entry to any patrons who are visibly intoxicated
- Removal of all patrons who are visibly intoxicated from the premises
- Prohibiting staff from drinking while working
- · Communication of these expectations to all staff

The Sheboygan Police Department has confirmed that you were cooperative during recent incidents at the premises.

Please contact me at the phone number indicated on this letterhead if you have any questions.

Sincerely,

CITY HALL 828 CENTER AVENUE SUITE 210 SHEBOYGAN, WI 53081

CITY ATTORNEY'S OFFICE

920/459-3917 FAX 920/459-3919

www.sheboyganwl.gov

Charles C. Adams
CITY ATTORNEY

Charles C. Adams
CITY ATTORNEY

CCA/kah

cc: City Clerk Meredith DeBruin
Lt. Michael Stelter
Licensing Clerk Melissa Fassbender

FILE COPY

HOLDEN & HAHN, S.C.

ATTORNEYS AT LAW 903 NORTH SIXTH STREET SHEBOYGAN, WI 53081 TELEPHONE: (920) 458-0707 FACSIMILE: (920) 458-4359

RICHARD B. HAHN email: consult@holdenandhahn.com

ROBERT C. HAHN OF COUNSEL CHRISTOPHER M. EIPPERT email: c.eippert@holdenandhahn.com

December 29, 2023

Via Email

Licensing Clerk Melissa Fassbender Sheboygan City Hall 828 Center Avenue Suite 103 Sheboygan, WI 53081

RE:

Dave's Who's Inn

Our File No. 21952

Dear Clerk Fassbender:

I am following up on my letter to the City Clerk dated December 21, 2023. I have not received a response, except for an email from Lieutenant Matthew Walsh referring the letter to the records clerk at the Sheboygan Police Department. On behalf of my client, Dave's Who's Inn and its agent, David Repinski, I respectfully request that a hearing or meeting be scheduled with the Licensing, Hearings, and Public Safety Committee of the Common Council, or one of its subcommittees, to address my letter of December 21, 2023 and the letter of City Attorney Charles Adams dated December 14, 2023. One of the reasons for the meeting would be to clarify the letter of Attorney Adams and to address other concerns of both the City and my client relating to the allegations contained therein.

I look forward to hearing from you.

4

Richard Hahn

RH/jl

Enc.

cc: Attorney Charles Adams (Via Email)
Lt. Matthew Walsh (Via Email)
City Clerk Meredith DeBruin (Via Email)
David Repinski (Via Email)

HOLDEN & HAHN, S.C.

ATTORNEYS AT LAW 903 NORTH SIXTH STREET SHEBOYGAN, WI 53081 TELEPHONE: (920) 458-0707 FACSIMILE: (920) 458-4359

RICHARD B. HAHN email: consult@holdenandhahn.com

ROBERT C. HAHN OF COUNSEL CHRISTOPHER M. EIPPERT email: c.eippert@holdenandhahn.com

January 22, 2024

Via Email

Lieutenant Matthew Walsh Sheboygan City Hall 828 Center Avenue Suite 103 Sheboygan, WI 53081

RE:

Dave's Who's Inn

Our File No. 21952

Dear Lieutenant Walsh:

I am in receipt of a letter dated January 11, 2024 with accompanying police reports. My letter to you of December 21, 2023 intended to cast a wider net relating to the requested records. I am resending a copy of the letter of Attorney Charles Adams and I am also sending along of another copy of the letter dated May 26, 2023. Please provide me with copies of all written or electronic communications, minutes, narratives reports, or other documents relating to the requirement in the third bullet point in the letter of Attorney Adams regarding the use of metal detectors and the bullet point as to the requirement of scanners on all patrons entering the premises. I would like to know what information precipitated these conditions in the May 26, 2023 letter from Attorney Adams. I am sending a copy of this letter to Christin Koenig and the City Clerk, as well as Attorney Adams.

y truly yours

Richard Hahn

RH/jl

Enc.

cc: Attorney Charles Adams (Via Email) Christin Koenig (Via Email) David Repinski (Via Email)



May 26, 2023

Mr. David A. Repinski, Agent Dave's Who's Inn 835 Indiana Avenue Sheboygan, WI 53081

Dear Mr. Repinski:

Staff from the City of Sheboygan City Clerk's Office, Police Department, and City Aftorney's Office reviewed your renewal application for a "Class B" Alcohol Beverage License at its May 22nd meeting and recommended approving it with the same conditions as previous:

- Cooperation with the police
- Continued membership in the Tavern Safety Coalition and following its guidelines
- Prohibition of all weapons and use of a metal detector on all patrons entering the premises
- Use of a scanner that also takes photos of all patrons entering the promises
- Ensuring all video cameras (inside and outside) are operational and recording when open for business
- No underage persons on the premises except pinsetters who are actually working and being paid
- No serving intoxicated people
- Denial of entry to any patrons who are visibly intoxicated
- · Removal of all patrons who are visibly intoxicated from the premises
- Probibiting staff from drinking while working
- · Communication of these expectations to all staff

The Sheboygan Police Department has confirmed that you were cooperative during recent incidents at the premises.

Please contact me at the phone number indicated on this letterhead if you have any questions.

Sincerely,

CITY HALL 828 CENTER AVENUE SUITE 210 SHEBOYGAN, WI 53081

CITY ATTORNEY'S OFFICE

920/459-3917 FAX 920/459-3919

www.sheboyganwl.gov

Charles C. Adams
CITY ATTORNEY

CCA/kah

cc: City Clerk Meredith DeBruin
Lt. Michael Stelter
Lloensing Clerk Melissa Fassbender

FILE COPY

HOLDEN & HAHN, S.C.

ATTORNEYS AT LAW 903 NORTH SIXTH STREET SHEBOYGAN, WI 53081 TELEPHONE: (920) 458-0707 FACSIMILE: (920) 458-4359

RICHARD B. HAHN email: consult@holdenandhahn.com

ROBERT C. HAHN OF COUNSEL CHRISTOPHER M. EIPPERT email: c.eippert@holdenandhahn.com

February 21, 2024

Via Email

Christin Koenig Sheboygan Police Department 1315 North 23rd Street Sheboygan, WI 53081

RE:

Dave's Who's Inn

Our File No. 21952

Dear Ms. Koenig:

Thank you for the letter and attachments dated February 2, 2024. I do not believe that the letter and the attachments were responsive to what I was requesting. I am sending you another copy of the letter of City Attorney Charles Adams dated May 26, 2023. I ask that you focus on the bullet points entitled "Prohibition of all weapons and use of a metal detector on all patrons entering the premises" and second, the "use of a scanner that also takes photos of all patrons entering the premises".

What I am looking for is all narrative reports and other documents in your possession providing the motivation or backdrop for these two conditions in the letter of Attorney Adams. I would presume that any reports or other documents in your possession would predate the May 26, 2023 letter? Please supplement your response in this regard.

Didward Hohn

truly yours.

RH/jl Enc.

cc:

City Clerk (Via Email)

Lieutenant Matthew Walsh (Via Email)

David Repinski (Via Email)

HOLDEN & HAHN, S.C.

ATTORNEYS AT LAW 903 NORTH SIXTH STREET SHEBOYGAN, WI 53081 TELEPHONE: (920) 458-0707 FACSIMILE: (920) 458-4359

RICHARD B. HAHN email: consult@holdenandhahn.com

ROBERT C. HAHN OF COUNSEL CHRISTOPHER M. EIPPERT email: c.eippert@holdenandhahn.com

March 12, 2024

Via Email

Cassandra Wohlgemuth Sheboygan Police Department 1315 North 23rd Street, Suite 101 Sheboygan, WI 53081

RE:

Dave's Who's Inn

Our File No. 21952

Dear Ms. Wohlgemuth:

This letter is sent in response to your correspondence of February 22, 2024. I share your frustration regarding the lack of specificity in the request as it is based upon a letter of the City Attorney dated December 14, 2023, alleging several issues of noncompliance with license requirements. Unfortunately, those issues of noncompliance are not specified, and that is the crux of the problem that I am faced with at present.

Against that backdrop, I am requesting that you provide me with all narrative or police reports, or any documents of any description, in your possession, relating to weapons of any kind and associated with Dave's Who's Inn and/or David A. Repinski from January 1, 2010 through May 26, 2023.

I hope that this letter clarifies the request sufficiently to ensure compliance under the Open Records Law.

Very truly yours,

Richard Hahn

RH/jl

cc:

Lt. Matthew Walsh (Via Email) Christin Koenig (Via Email) Diane Marmes (Via Email)

Holden & Hahn, S.C.

From:

Walsh, Matthew < Matthew. Walsh@sheboyganwi.gov>

Sent: To: Thursday, December 21, 2023 5:15 PM 'Holden & Hahn, S.C.'; DeBruin, Meredith

Cc:

Adams, Charles; Fassbender, Melissa; r.hahn@holdenandhahn.com

Subject:

RE: Dave's Who's Inn (21952)

Thank you. I have forwarded the email to our open records specialist, Christin Koenig.

Lt Walsh

From: Holden & Hahn, S.C. <consult@holdenandhahn.com>

Sent: Thursday, December 21, 2023 5:03 PM

To: DeBruin, Meredith < Meredith. DeBruin@sheboyganwi.gov>

Cc: Walsh, Matthew < Matthew. Walsh@sheboyganwi.gov >; Adams, Charles < Charles. Adams@sheboyganwi.gov >;

Fassbender, Melissa < Melissa. Fassbender@sheboyganwi.gov >; r.hahn@holdenandhahn.com

Subject: Dave's Who's Inn (21952)

Please see the attached from Attorney Hahn.

Thank you for your attention to this matter,

Josephine Lee

Holden & Hahn, S.C. 903 North Sixth Street Sheboygan, WI 53081 Tel: (920) 458-0707

Fax: (920) 458-4359

The information contained in this communication is confidential and/or legally privileged and is intended only for the recipient named above. Unless you are the intended addressee, any review, reliance, dissemination, distribution, copying or use whatsoever of this communication is strictly prohibited. If you received this communication in error, PLEASE reply immediately to sender and delete the material from your computer system. Thank you for your cooperation.

NOTICE: This e-mail may contain confidential information and is intended only for the individual named. If you are not the intended recipient, you should not disseminate, distribute or copy this e-mail; please notify the sender immediately and delete this e-mail from your system. Also, please be aware that email correspondence to and from "The City of Sheboygan" may be subject to open record requests.



Thursday, January 11, 2024

Holden & Hahn Attn: Attorney Richard Hahn 903 North 6th Street Sheboygan, WI 53081

Re: Dave's Who's Inn, File No. 21952

Dear Attorney Hahn:

This letter is in response to your open records request dated 12/21/2024 sent to the City Clerk's Office and forwarded over to me by Lieutenant Walsh to process as an open records request. You requested the following: "copies of all written or electronic communications, minutes, narrative reports, licenses, or addendums thereto, and any other documents relating to the issues reference in the letter of Attorney Adams."

Responsive to your request I have located and enclosed Sheboygan Police Department incident C23-18254. If this police report does not satisfy your request please contact our records department directly to further clarify your request.

The public policy in this state is to give the public the greatest amount of access to public records as possible Wis. Stat. 19.31. The general presumption is that public records are open to the public unless there is a clear statutory or common law exception.

In regards to the enclosed records, certain information has been redacted, either because specifically required by law or pursuant to Wis. Stat. 19.35(1)(a) balancing test. These redactions are outlined below.

Personally identifiable information, as defined by WI Statute 19.62(5), has been removed from this report for public policy reasons of protecting privacy and preventing identity theft.

My decision is subject to review by application to the Sheboygan County District Attorney, the Attorney General or by action for mandamus in Sheboygan County Circuit Court.

Sincerely,

CHRISTOPHER D. DOMAGALSKI

CHIEF OF POLICE

CHRISTIN NEKOENIGER I DE ENERGE E 1999 E 1999 PER SEÇEBE 1500 DE CECUBROS

ADMINISTRATIVE SPECIALIST AND 10 OF 108 CENSUL DISCUSSION AND nder betre bevolg in neggis to "to this per indicate are transfer of verificial to see

DEPARTMENT OF POLICE

SUITE 101 SHEBOYGAN, WI 53081-3180 920/459-3333

1315 N. 23RD STREET

FAX 920/459-0205

www.sheboyganpolice.com

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SHEBOYGAN POLICE DEPARTMENT

Incident C23-18254

Nature: DEPT INFO

Address: 835 INDIANA AVE; DAVES

WHOS INN

SHEBOYGAN WI 53081

Location: N43

Offense Codes: 9824

Received By: LUBBERT, KATIE

Responding Officers: WALSH, MATTHEW

Responsible Officer: WALSH,

MATTHEW

When Reported: 16:16:18 10/09/23

How Received: T

Agency: SPD

Disposition: SIT 11/09/23

Occurred Between: 16:16:18 10/09/23 and 16:17:30 10/09/23

Assigned To:

Status:

Detail:

Status Date: **/**/**

Date Assigned: **/**/**

Due Date: **/**/**

Complainant:

Last:

First:

Mid:

DOB: **/**/** Race:

Sex:

Dr Lic: Phone: Address:

City: ,

Offense Codes

Reported: 9824 DEPARTMENT

INFORMATION

Observed: 9824 DEPARTMENT

INFORMATION

Additional Offense: 9824 DEPARTMENT

INFORMATION

Circumstances

LT03 BAR OR NIGHTCLUB

Responding Officers:

Unit:

WALSH, MATTHEW

244

Responsible Officer: WALSH, MATTHEW

Received By: LUBBERT, KATIE

How Received: T TELEPHONE

When Reported: 16:16:18 10/09/23

Judicial Status:

Misc Entry:

Agency: SPD

Last Radio Log: 17:24:39 10/09/23 CMPLT

Clearance: RTF REPORT TO FOLLOW

Disposition: SIT Date: 11/09/23

Occurred between: 16:16:18 10/09/23

and: 16:17:30 10/09/23

Modus Operandi:

Description:

Method:

Sheboygan Police Department Record

DO NOT DISCLOSE

Incident C23-18254 Page 2 of 6

Involvements

Date

Type

Description

Narrative

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

Reference: Andrew Joseph Schuessler,

Contact: David Allan Repinski,

Contact: Holden and Hahn Attorneys, 903 N 6th St., 458-0707

Reference: Dave's Who's Inn, 835 Indiana Ave., 457-9832

Contact: Coralie Sue Kunstman,

Contact: Diane K. Marmes,

Contact: Gregory Thomas Herr,

Contact: Henry Van Thompson,

Reference: Law Incident C23-14987

On 8/19/23, at approximately 1:00 am, the Sheboygan Police Department responded to an assault that occurred at 9th and Indiana Avenue in the City of Sheboygan. The case number for this incident is C23-14987. The incident did not occur inside of Dave's Who's Inn, however four or five suspects were in the bar and were involved in a confrontation with two or three young men bicycling past the bar. These young men were under the legal drinking age and were not in the bar. This was later confirmed with surveillance video. These young men on their bicycles were intoxicated and it was later learned that they were celebrating their last night in Sheboygan before heading off to college. One of the young men made a smart remark to the four or five adult male Asians standing directly outside of Dave's Who's Inn on the sidewalk and a fight ensued.

Surveillance video was later obtained from Dave's Who's Inn that showed the four or five male Asians in the bar previously, as well as several other witnesses who had been in the bar but may have witnessed the assault on one of the young college aged boys. Further surveillance video gathered from the gas station across the street from Dave's Who's Inn showed parts of the altercation of what happened and how one of the suspects dropped his phone while he was assaulting the young man. The young man was hospitalized. The police, as a routine manner of investigation, know that Dave's Who's Inn runs an ID scanner and they sought to obtain that information from the bar so as to further identify suspects and witnesses from the assault, in particular the four or five male Asians. Even more particular, the main actor, the person who dropped his phone and assaulted the young man. It was later learned that this ID scanner was not functioning on that evening. This was extremely frustrating the officers.

Incident C23-18254 Page 3 of 6

The proprietor of Dave's Who's Inn is Dave Repinski, who since February of 2022 is subject to the following conditions from the City Clerk's office, the police department, the City Attorney's office so that his Class B alcoholic beverage license wouldn't be revoked permanently. As an alternative to a permanent revocation, Mr. Repinski was given the opportunity to voluntarily surrender his Class B alcoholic beverage license for thirty consecutive days and then was allowed to reopen under the following circumstances:

- -Cooperate with the police
- -Continue to be a member of the Tavern Safety Coalition and follow its guidelines $% \left(1\right) =\left(1\right) +\left(1\right) +$
- -Prohibit all weapons and use a metal detector on all patrons entering the premises
- -Use a scanner that takes photos on all patrons entering the premises
- -Ensure all video cameras, both inside and outside, are operational and recording when open for business
- -No underage persons on the premises
- -Do not serve intoxicated people
- -Deny entry to any patrons who are visibly intoxicated and do not allow patrons who are visibly intoxicated to remain on the premises
- -Prohibit staff from drinking while working
- -Communicate these expectations to all staff

Any violations of these guidelines would result in revocation of the license, subject to an appeal to the Licensing Hearing Public Protection Safety Committee of the Common Council.

Dave Repinski was called in to appear in front of the LHPS Committee on September 25th at 3:00 pm and I subsequently met with Dave at his attorney's office on 10/9/23 to conduct a fact finding interview. This interview took place at Holden and Hahn Law Offices, present was Dave Repinski, Coralie Kunstman (a bartender), Greg Herr (a technician), Henry Thompson (jack of all trades), Diane Marmes (administrative assistant), and Attorney Richard Hahn.

I was provided with emails and the following statement of facts. The emails reflect that in late July, Andrew Schuessler sent an email to Mark at markcards@aol.com, 1-800-830-2225. This Mark Cards business provides the ID scanner. The Dave's Who's Inn ID scanner was not working at that time and the bar sent the ID scanner in for service, receiving them back later and in fact receiving two ID scanners so they would have a spare, but they still did not work and they needed to get some barcodes to make them run. This is the timeline that I was provided with. The one scanner was sent in on July 22nd because it failed when Henry tried to use it. Henry stated that the ID scanner wasn't working, it wasn't taking scans and they didn't realize it until they went to download the results. Henry told Dave Repinski and Greg sent it into Mark Cards. Coralie called Mark Cards on 7/24 and was told to send in the scanner. Coralie told Dave and they ordered a back-up scanner, which didn't arrive. On August 1st, Coralie called Mark Cards again and left a voicemail, so she called again on the following day. The two ID scanners arrived back at Dave's Who's Inn on 8/7 or 8/8. Dave stated that it wasn't until the next weekend on August 19th that they realized there was a problem with the scanners, so they contacted Mark

Incident C23-18254 Page 4 of 6

again who was going to send the barcodes to keep on file to run through the scanners in case there were error problems.

The emails that were provided to me are not consistent with this timeline. The email indicates on Tuesday, August 1, 2023 at 6:34 pm markcards@aol.com wrote "Just found your email... will send set of three barcodes to read to reprogram second reader".

Andrew Schuessler wrote to Mark Cards on Friday, August 4, 2023 at 8:53 am "any updates on those scanner codes".

I will attempting to contact Mark Cards to continue the investigation by reaching him at 1-800-830-2225.

I explained to Dave and the rest of the group that I had watched the surveillance video from the assault case and I explained the circumstances about what happened with the suspects who were in the bar and how the young men pedaled by and most likely made a disparaging remark that brought the assault upon the one. I explained that I watched their video surveillance and noted that there was no one at the door checking ID's, although it's possible that happens at the bar, but more concerning was that they were not using a metal detector on patrons. I asked Dave about this and he stated they don't do wanding with a metal detector and never have. I asked if they have a metal detector and he said yes, he said but they are not using it. Henry said this is ridiculous and he felt the bar was being targeted.

There was a discussion that was held with the group on how it seemed unfair and ridiculous to wand each and every patron that might come in for breakfast or lunch from the neighborhood. I suggested that they appear before the committee to request the rules be modified so that they only wand between possibly 9:00 pm on a Friday night until Sunday morning at 2:30 am.

This entire explanation that was provided to me is completely contradictory to the explanation that was provided to Officer Matthew Braesch, who responded to the bar on 9/8/23 at 9:48 am and spoke to Coralie. At that time, Coralie made no mention of barcode problems or scanner problems and she pointed out that there was a gap in the drivers license scanner machine where it wasn't reading from August 12th to August 26th. Coralie stated that the scanner is used spottily to check for people who are underage or their age is questionable. Coralie stated that the scanner is primarily used in the evening hours on weekends, Fridays and Saturdays going into Sunday mornings, but the bouncers at the front door. Coralie stated that if the license scanner was not used, the parties responsible were likely not doing their job. She did provide the surveillance video, which assisted in the investigation of the case of the assault which is the same that I used to review when I noticed they were not wanding or using a metal detector.

Coralie made no reference to this statement that she made to Officer Braesch during our meeting at Holden and Hahn Law Firm. I did not feel that it was appropriate to question or interrogate her about her statement in front such a large group of her coworkers. This investigation will resume in approximately the third to latter part of October when I attempt to reach out to the ID

scanner company, which is located in California. End of report. Lt. Walsh/mjl Supplement

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

On 10/22/23, I, Lt. Walsh sent an email to Mark Cards to try and arrange to speak with them regarding the ID Scanner at Dave's Who's Inn.

End of Report Lt. Walsh Sun Oct 22 16:52:50 CDT 2023

Supplement

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

On 10/25/23, I, Lt. Walsh sent another email to Marks Cards to try and obtain information about the scanner at Daves' Whos' Inn. I did receive a call back from a woman almost immediately after sending the first email. She stated that they were going to put together a report and send it to me. I have not received it, but did also send an email to IT to see if it is caught in the city's spam filter.

End of Report Lt. Walsh Wed Oct 25 20:30:41 CDT 2023

Supplement

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

11/6/23 Unit 244 Video: No (body cam) Statements/Evidence: No

Photos: No

On 11/6/23, I, Lt. Walsh attempted to call Mark Cards and left them a voice mail. I have not received anything from them to date.

End of Report Lt. Walsh Mon Nov 06 18:07:56 CST 2023

Supplement

4-244

11/9/23 Unit 244 Video: No (body cam) Statements/Evidence: No Photos: No

On 11/9/23, I, Lt. Walsh closed this investigation. Mark Cards has not returned my calls or emails.

End of Report Lt. Walsh Thu Nov 09 17:20:23 CST 2023 Supplement 5-244

11/17/23 Unit 244 Video: Yes (body cam) Statements/Evidence: No Photos: No

Contact: Andrew J. Schuessler

On 11/17/23, I, Lt. Walsh made contact at Dave's Whos Inn in hopes of making personal contact with Dave Repinski. I have been trying to get in touch with Dave for several days. Today, he texted me that he starts work at 1800 hours. I tried calling him twice between 6 and 7 PM. I decided to go there and was told by the bartender, Andrew, that Dave was not working. Andrew messaged Dave, who did not call back.

I made contact with 4 male Asians who were enjoying a pitcher of beer on the east side of the bar on the main floor. I asked them if they had been wanded with a metal detector this evening upon entering the premises. They told me no, but they did have their ID's checked.

This contact was captured on body camera.

End of Report Lt. Walsh Fri Nov 17 19:30:32 CST 2023



Friday, February 2, 2024

Holden & Hahn Attn: Attorney Richard Hahn 903 North Sixth Street Sheboygan, WI 53081

Re:

Dave's Who's Inn File No. 21952

Dear Attorney Hahn:

This letter is in response to your open records request received by our department on 01/22/2024 requesting copies of police reports in regards to the use of metal detectors and scanners at Dave's Who's Inn.

After your phone conversation on 01/23/2024 with Cassandra Wohlgemuth clarifying your request, I have located C23-14987. Responsive to your request regarding the use of metal detectors/ID scanners I have enclosed supplements 3 and 4 only as this investigation relates to an ongoing criminal prosecution.

The public policy in this state is to give the public the greatest amount of access to public records as possible. Wis. Stat. § 19.31. The general presumption is that public records are open to the public unless there is a clear statutory or common law exception. However, "when the release of a police record would interfere with an on-going prosecution or investigation, the general presumption of openness will likely be overcome." Id. at ¶30, Cf. Portage Daily Register, 2008 WI App at ¶20.

I must be mindful that Wisconsin's Legislature and the Courts have treated law enforcement records more carefully than other general classifications of public records. The Wisconsin Supreme Court stated:

Law enforcement records are generally more likely than most types of public records to have an adverse effect on other public interests if they are released. First and foremost, there is a strong public interest in investigating and prosecuting criminal activity, and when the release of a police record would interfere with an on-going investigation, the general presumption of openness will likely be overcome.

Linzmeyer v. Forcey, 2002 WI 84, 254 Wis. 2d 306, 646 N.W.2d 811

I have performed the balancing test and have determined that disclosure of C23-14987 in a less redacted manner would interfere with an active investigation and prosecution. I believe that release of these records may jeopardize the investigator's ability to obtain accurate and truthful information in additional or follow-up interviews, may result in intimidation of potential witnesses or the victim, could jeopardize the ability to obtain

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Item 12.



an unbiased jury pool, and otherwise interferes with the defendant's constitutional right to a fair trial.

In regards to the enclosed records, certain information has been redacted, either because specifically required by law or pursuant to Wis. Stat. 19.35(1)(a) balancing test. These redactions are outlined below.

Personally identifiable information, as defined by WI Statute 19.62(5), has been removed from this report for public policy reasons of protecting privacy and preventing identity theft.

You are welcome to request these records at a later time and we will be happy to assess the status of the investigation at that time.

My decision is subject to review by application to the Sheboygan County District Attorney, the Attorney General or by action for mandamus in Sheboygan County Circuit Court.

Sincerely,

CHRISTOPHER D. DOMAGALSKI CHIEF OF POLICE

CHRISTIN N. KOENIG

ADMINISTRATIVE SPECIALIST

Christin M. Kaenig

DEPARTMENT OF POLICE

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SHEBOYGAN POLICE DEPARTMENT

Incident C23-14987

Nature: ASSAULT A

Location: N43

Address: S 9TH ST & INDIANA AVE

SHEBOYGAN WI 53081

Offense Codes: 1313

Received By: KAAT, ARDIS

How Received: T

Agency: SPD

Responding Officers: DOWLING, ANASTA

Responsible Officer: DOWLING,

Disposition: CAA 09/25/23

ANASTA

When Reported: 02:00:31 08/19/23

Occurred Between: 01:00:00 08/19/23 and 02:02:58 08/19/23

Assigned To: DOWLING,

Detail: SFT2

Date Assigned: 08/21/23

ANASTA

Status: CLO

Status Date: 09/26/23

Due Date: 09/30/23

Complainant:

Last:

First:

Mid:

DOB: **/**/**

Dr Lic:

Address:

Race:

Sex: Phone: City: ,

Offense Codes

Reported: 5312 DISTURBING PEACE

Observed: 1313 ASSAULT/SIMPLE

Circumstances

LT13 HIGHWAY, ROAD OR ALLEY

Additional Offense: 1313 ASSAULT/SIMPLE

BM88 NO BIAS

SUA SUSPECTED ALCOHOL USE

Responding Officers:

Unit:

DOWLING, ANASTA

493

Responsible Officer: DOWLING, ANASTA

Received By: KAAT, ARDIS

Agency: SPD

Last Radio Log: 05:38:40 08/19/23 CMPLT

How Received: TTELEPHONE

Clearance: CLR CLEARED

When Reported: 02:00:31 08/19/23

Disposition: CAA Date: 09/25/23

Judicial Status: DA

Occurred between: 01:00:00 08/19/23

and: 02:02:58 08/19/23

Misc Entry: IBR 8/22/23

Method:

Modus Operandi:

Description:

Sheboygan Police Department Record

DO NOT DISCLOSE

Incident C23-14987 Page 2 of 5

RELATIONSHIP Weapon, Force Preferred Drugs

Preferred Drugs

RELATIONSHIP
Weapon or Force Used
Drugs of Preference
Drugs of Preference

VICTIM STRANGER HANDS/FEET ALCOHOL MARIJUANA

Involvements

Date

Type

Description

Supplement

3-#493

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

Investigation Complete: (Y/N): N

Squad Video: (Y/N): N
Body Camera Video: (Y/N): Y
Digital Photos: (Y/N):

Digital Evidence from Outside Sources: (Y/N):

Interview/Booking Room Video: (Y/N):

Handheld Philips Audio Recorded Interview: (Y/N):

Cellebrite Download Report (Y/N):

Physical Evidence (Y/N): Written Statements (Y/N):

Proxy Form (Y/N):

Domestic Violence Offense (Y/N):

Suspect was arrested (Y/N):

Suspect was armed when arrested (Y/N):

If yes, indicate weapon type:

Force was used to make the arrest: (Y/N): DRUGS are a factor in this incident: (Y/N): ALCOHOL is a factor in this incident: (Y/N): A COMPUTER was utilized in the crime: (Y/N):

Contact: Dale L. Maurer,

Contact: Coralie S. Kunstman,

On 9/6/23, at approximately 12:00 pm, I, Officer Dowling, along with Training Officer Johnson, in full police uniform in marked squad, followed up on this case per request from Captain Kuszynski.

I went to Dave's Who's Inn and spoke with Coralie Kunstman in regards to the video footage that I had requested a few weeks back. Coralie had told me that Dave was on vacation and would not be back until tomorrow, and only he has access to the outside cameras. She mentioned another bartender by the name of Andrew who had access to the inside cameras. Coralie was asked about the ID machine and she told me that in order to access it, she needed names as the software has to be downloaded because of an ecryption. I left Coralie with dates and times of video footage that I needed along with descriptions of suspects. I

Incident C23-14987 Page 3 of 5

then went to End Zone Bar and Grill and spoke to the bartender, Dale. Dale told me that the owner and wife had been in the day after my original request and had checked the video footage. Dale told me that the owner had found nothing in the video footage for the investigation.

Further follow-up needed to collect video footage from Dave's Who's Inn as well as information from the ID machine. Further follow-up also continued to re-initiate contact with _______. Case is active. End of report. Off. Dowling/mjl

Supplement

4-#281

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

```
Investigation Complete:
                            (Y/N):
Squad Video:
                 (Y/N):
Body Camera Video:
                     (Y/N):
Digital Photos:
                    (Y/N):
Digital Evidence from Outside Sources: (Y/N):
Interview/Booking Room Video:
                                (Y/N):
Handheld Philips Audio Recorded Interview: (Y/N):
Cellebrite Download Report
                             (Y/N):
                                              a brown promotor restaura
Physical Evidence (Y/N):
Written Statements
                      (Y/N):
Proxy Form
               (Y/N):
Domestic Violence Offense
                           (Y/N):
```

Suspect was arrested (Y/N):
Suspect was armed when arrested (Y/N):
If yes, indicate weapon type:
Force was used to make the arrest: (Y/N):
DRUGS are a factor in this incident: (Y/N):
ALCOHOL is a factor in this incident: (Y/N):
A COMPUTER was utilized in the crime: (Y/N):

SUMMARY:

On 09/08/2023 at 0948 hours, I, Officer Braesch, was tasked with making contact at Dave's Who's Inn located at 835 Indiana Avenue, reference a previous disturbance. I was asked by Captain Kuszynski to follow up on case #C23-14987, for the purposes of picking up video from Dave's Who's Inn that was captured on 08/19/2023. I was advised that several male Asians had assaulted a white male, near the gas station across from Dave's Who's Inn, and that video had been obtained from other businesses, however, they requested that I make contact at Dave's Who's Inn with staff to check the records regarding the license reader, and obtaining the video. It was requested that I learn how the license scanner works, and how the information is saved and stored.

INVOLVEMENTS:

Contact: Dave's Who's Inn, 835 Indiana Avenue, 920-457-9832

Contact: Coralie S. Kunstman,

האומים ונתחור ידי מו היות

Incident C23-14987 Page 4 of 5

920-627-0042

NARRATIVE:

Upon my arrival, I met with Coralie. She advised that she had a copy of the video from the night of the assault. She advised that there was a gap in the driver's license log machine from 8/12/2023 at 11:15 p.m. to 8/26/2023. She stated that she has not deleted the original file off of the scanning machine, and in order to document this, I did do a test scan of my driver's license so she could download a new batch file from the machine to ensure that the information had not been deleted once on the computer. Upon retrieving a new batch file, I did see that the gap between 8/12/2023 at 11:15 p.m. till 8/26/2023 was still vacant. Going back in the log, I could see that again from 7/30/2023 to 8/4/2023, there was also a gap in which there were no scans.

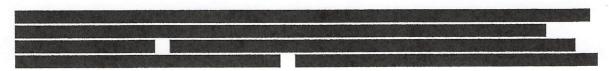
Coralie stated that she was not familiar in which the terms that Dave had made with the City in order to maintain his liquor license, however, states that during the day and during the week, the scanner is used spottily to check for people who are under age or their age is questionable. She states that the scanner is primarily used in the evening hours on the weekends, Friday, Saturday, going into Sunday by the bouncers at the front door. She advises that at that time, the front door is the only point of entrance, and that the side door is locked to control access to the bar.

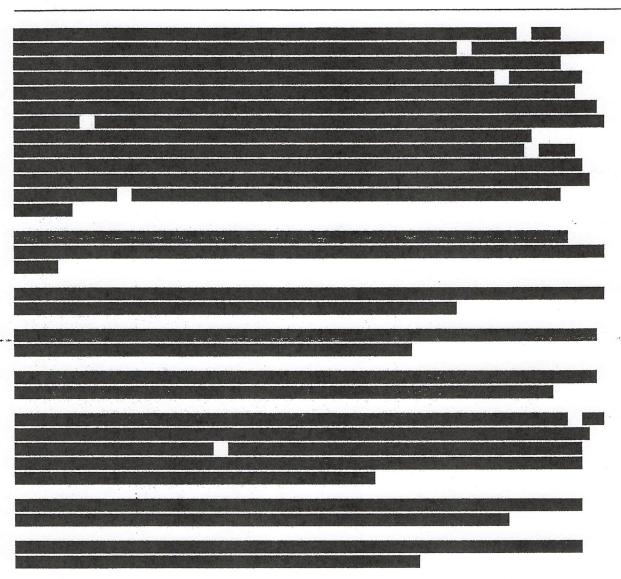
She advises that during that time that the scanner would be used, and that if there was a problem with the scanner, that they were equipped with a backup scanner that could be used in it's place. Coralie states that she had checked the other scanner, and there were no scans on that scanner to account for the timeframe missing. She advises that the only scans on that device were the original test scans that she had used to verify that the machine was working properly.

I did question her as to who was working the front door and scanning the night of August 18th/19th. She advises that she does not have that information, and states that without downloading the information on her computer, it would be impossible to delete the group of days in question, that the whole list would have to be deleted. She states that her computer is exclusively used for the purposes of downloading the scanner, and that her computer is password protected to prevent Dave and/or any other staff from using her work computer.

When asked to account for the missing days, she states that the license scanner was not used, and that the parties responsible were likely not doing their job. She states that she works only during the daytime hours, and has a significant investment in the success of the bar, as she has been part of the bar since it's opening.

Upon conclusion, she did provide me with a thumb drive, which was tagged into evidence, and the working copy will be provided to Officer Dowling.





Upon my return, I advised Captain Kuszynski of my findings, and conducted a priority follow up. My involvement in this case is considered resolved.

End of report. OFFICER BRAESCH/jlk



Thursday, January 11, 2024

Holden & Hahn Attn: Attorney Richard Hahn 903 North 6th Street Sheboygan, WI 53081

Re: Dave's Who's Inn, File No. 21952

Dear Attorney Hahn:

This letter is in response to your open records request dated 12/21/2024 sent to the City Clerk's Office and forwarded over to me by Lieutenant Walsh to process as an open records request. You requested the following: "copies of all written or electronic communications, minutes, narrative reports, licenses, or addendums thereto, and any other documents relating to the issues reference in the letter of Attorney Adams."

Responsive to your request I have located and enclosed Sheboygan Police Department incident C23-18254. If this police report does not satisfy your request please contact our records department directly to further clarify your request.

The public policy in this state is to give the public the greatest amount of access to public records as possible. Wis. Stat. 19.31. The general presumption is that public records are open to the public unless there is a clear statutory or common law exception.

In regards to the enclosed records, certain information has been redacted, either because specifically required by law or pursuant to Wis. Stat. 19.35(1)(a) balancing test. These redactions are outlined below.

Personally identifiable information, as defined by WI Statute 19.62(5), has been removed from this report for public policy reasons of protecting privacy and preventing identity theft.

My decision is subject to review by application to the Sheboygan County District Attorney, the Attorney General or by action for mandamus in Sheboygan County Circuit Court.

Sincerely,

CHRISTOPHER D. DOMAGALSKI CHIEF OF POLICE

CHRISTIN N. KOENIG

ADMINISTRATIVE SPECIALIST

DEPARTMENT OF POLICE

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SHEBOYGAN POLICE DEPARTMENT

Incident C23-18254

Nature: DEPT INFO

Address: 835 INDIANA AVE; DAVES

WHOS INN

SHEBOYGAN WI 53081

Location: N43

Offense Codes: 9824

Received By: LUBBERT, KATIE

How Received: T

Agency: SPD

Responding Officers: WALSH, MATTHEW

Responsible Officer: WALSH,

Disposition: SIT 11/09/23

MATTHEW

When Reported: 16:16:18 10/09/23

Occurred Between: 16:16:18 10/09/23 and 16:17:30 10/09/23

Assigned To:

Detail:

Date Assigned: **/**/**

Status:

Status Date: **/**/**

Due Date: **/**/**

Complainant:

Last:

First:

Mid:

DOB: **/**/**

Dr Lic:

Address:

Race:

Sex: Phone: City: ,

Offense Codes

Reported: 9824 DEPARTMENT

INFORMATION

Observed: 9824 DEPARTMENT

Additional Offense: 9824 DEPARTMENT

INFORMATION

INFORMATION

Circumstances

LT03 BAR OR NIGHTCLUB

Responding Officers:

Unit:

WALSH, MATTHEW

244

Responsible Officer: WALSH, MATTHEW

Received By: LUBBERT, KATIE

How Received: TTELEPHONE

When Reported: 16:16:18 10/09/23

Last Radio Log: 17:24:39 10/09/23 CMPLT

Agency: SPD

Clearance: RTF REPORT TO FOLLOW

Disposition: SIT Date: 11/09/23

Occurred between: 16:16:18 10/09/23

and: 16:17:30 10/09/23

Judicial Status:

Modus Operandi:

Misc Entry:

Description:

Method:

Sheboygan Police Department Record

DO NOT DISCLOSE

Incident C23-18254 Page 2 of 6

Involvements

Date

Type

Description

Narrative

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

Reference: Andrew Joseph Schuessler,

Contact: David Allan Repinski,

Contact: Holden and Hahn Attorneys, 903 N 6th St., 458-0707

Reference: Dave's Who's Inn, 835 Indiana Ave., 457-9832

Contact: Coralie Sue Kunstman,

Contact: Diane K. Marmes,

Contact: Gregory Thomas Herr,

Contact: Henry Van Thompson,

Reference: Law Incident C23-14987

On 8/19/23, at approximately 1:00 am, the Sheboygan Police Department responded to an assault that occurred at 9th and Indiana Avenue in the City of Sheboygan. The case number for this incident is C23-14987. The incident did not occur inside of Dave's Who's Inn, however four or five suspects were in the bar and were involved in a confrontation with two or three young men bicycling past the bar. These young men were under the legal drinking age and were not in the bar. This was later confirmed with surveillance video. These young men on their bicycles were intoxicated and it was later learned that they were celebrating their last night in Sheboygan before heading off to college. One of the young men made a smart remark to the four or five adult male Asians standing directly outside of Dave's Who's Inn on the sidewalk and a fight ensued.

Surveillance video was later obtained from Dave's Who's Inn that showed the four or five male Asians in the bar previously, as well as several other witnesses who had been in the bar but may have witnessed the assault on one of the young college aged boys. Further surveillance video gathered from the gas station across the street from Dave's Who's Inn showed parts of the altercation of what happened and how one of the suspects dropped his phone while he was assaulting the young man. The young man was hospitalized. The police, as a routine manner of investigation, know that Dave's Who's Inn runs an ID scanner and they sought to obtain that information from the bar so as to further identify suspects and witnesses from the assault, in particular the four or five male Asians. Even more particular, the main actor, the person who dropped his phone and assaulted the young man. It was later learned that this ID scanner was not functioning on that evening. This was extremely frustrating the officers.

Incident C23-18254 Page 3 of 6

The proprietor of Dave's Who's Inn is Dave Repinski, who since February of 2022 is subject to the following conditions from the City Clerk's office, the police department, the City Attorney's office so that his Class B alcoholic beverage license wouldn't be revoked permanently. As an alternative to a permanent revocation, Mr. Repinski was given the opportunity to voluntarily surrender his Class B alcoholic beverage license for thirty consecutive days and then was allowed to reopen under the following circumstances:

- -Cooperate with the police
- -Continue to be a member of the Tavern Safety Coalition and follow its quidelines
- -Prohibit all weapons and use a metal detector on all patrons entering the premises
- -Use a scanner that takes photos on all patrons entering the premises
- -Ensure all video cameras, both inside and outside, are operational and recording when open for business
- -No underage persons on the premises
- -Do not serve intoxicated people
- -Deny entry to any patrons who are visibly intoxicated and do not allow patrons who are visibly intoxicated to remain on the premises
- -Prohibit staff from drinking while working
- MARIA MARIA COmmunicate these expectations to all wstaff

Any violations of these guidelines would result in revocation of the license, subject to an appeal to the Licensing Hearing Public Protection Safety Committee of the Common Council.

Dave Repinski was called in to appear in front of the LHPS Committee on September 25th at 3:00 pm and I subsequently met with Dave at his attorney's office on 10/9/23 to conduct a fact finding interview. This interview took place at Holden and Hahn Law Offices, present was Dave Repinski, Coralie Kunstman (a bartender), Greg Herr (a technician), Henry Thompson (jack of all trades), Diane Marmes (administrative assistant), and Attorney Richard Hahn.

I was provided with emails and the following statement of facts. The emails reflect that in late July, Andrew Schuessler sent an email to Mark at markcards@aol.com, 1-800-830-2225. This Mark Cards business provides the ID scanner. The Dave's Who's Inn ID scanner was not working at that time and the bar sent the ID scanner in for service, receiving them back later and in fact receiving two ID scanners so they would have a spare, but they still did not work and they needed to get some barcodes to make them run. This is the timeline that I was provided with. The one scanner was sent in on July 22nd because it failed when Henry tried to use it. Henry stated that the ID scanner wasn't working, it wasn't taking scans and they didn't realize it until they went to download the results. Henry told Dave Repinski and Greg sent it into Mark Cards. Coralie called Mark Cards on 7/24 and was told to send in the scanner. Coralie told Dave and they ordered a back-up scanner, which didn't arrive. On August 1st, Coralie called Mark Cards again and left a voicemail, so she called again on the following day. The two ID scanners arrived back at Dave's Who's Inn on 8/7 or 8/8. Dave stated that it wasn't until the next weekend on August 19th that they realized there was a problem with the scanners, so they contacted Mark

Incident C23-18254 Page 4 of 6

again who was going to send the barcodes to keep on file to run through the scanners in case there were error problems.

The emails that were provided to me are not consistent with this timeline. The email indicates on Tuesday, August 1, 2023 at 6:34 pm markcards@aol.com wrote "Just found your email... will send set of three barcodes to read to reprogram second reader".

Andrew Schuessler wrote to Mark Cards on Friday, August 4, 2023 at 8:53 am "any updates on those scanner codes".

I will attempting to contact Mark Cards to continue the investigation by reaching him at 1-800-830-2225.

I explained to Dave and the rest of the group that I had watched the surveillance video from the assault case and I explained the circumstances about what happened with the suspects who were in the bar and how the young men pedaled by and most likely made a disparaging remark that brought the assault upon the one. I explained that I watched their video surveillance and noted that there was no one at the door checking ID's, although it's possible that happens at the bar, but more concerning was that they were not using a metal detector on patrons. I asked Dave about this and he stated they don't do wanding with a metal detector and never have. I asked if they have a metal detector and he said yes, he said but they are not using it. Henry said this is ridiculous and he felt the bar was being targeted.

There was a discussion that was held with the group on how it seemed unfair and ridiculous to wand each and every patron that might come in for breakfast or lunch from the neighborhood. I suggested that they appear before the committee to request the rules be modified so that they only wand between possibly 9:00 pm on a Friday night until Sunday morning at 2:30 am.

This entire explanation that was provided to me is completely contradictory to the explanation that was provided to Officer Matthew Braesch, who responded to the bar on 9/8/23 at 9:48 am and spoke to Coralie. At that time, Coralie made no mention of barcode problems or scanner problems and she pointed out that there was a gap in the drivers license scanner machine where it wasn't reading from August 12th to August 26th. Coralie stated that the scanner is used spottily to check for people who are underage or their age is questionable. Coralie stated that the scanner is primarily used in the evening hours on weekends, Fridays and Saturdays going into Sunday mornings, but the bouncers at the front door. Coralie stated that if the license scanner was not used, the parties responsible were likely not doing their job. She did provide the surveillance video, which assisted in the investigation of the case of the assault which is the same that I used to review when I noticed they were not wanding or using a metal detector.

Coralie made no reference to this statement that she made to Officer Braesch during our meeting at Holden and Hahn Law Firm. I did not feel that it was appropriate to question or interrogate her about her statement in front such a large group of her coworkers. This investigation will resume in approximately the third to latter part of October when I attempt to reach out to the ID

scanner company, which is located in California. End of report. Lt. Walsh/mjl

Supplement

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

On 10/22/23, I, Lt. Walsh sent an email to Mark Cards to try and arrange to speak with them regarding the ID Scanner at Dave's Who's Inn.

End of Report Lt. Walsh Sun Oct 22 16:52:50 CDT 2023

Supplement

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

On 10/25/23, I, Lt. Walsh sent another email to Marks Cards to try and obtain information about the scanner at Daves' Whos' Inn. I did receive a call back from a woman almost immediately after sending the first email. She stated that they were going to put together a report and send it to me. I have not received it, but did also send an email to IT to see if it is caught in the city's spam filter.

End of Report Lt. Walsh Wed Oct 25 20:30:41 CDT 2023

Supplement

SHEBOYGAN CITY POLICE DEPARTMENT INVESTIGATION NARRATIVE

11/6/23 Unit 244 Video: No (body cam) Statements/Evidence: No

Photos: No

On 11/6/23, I, Lt. Walsh attempted to call Mark Cards and left them a voice mail. I have not received anything from them to date.

End of Report Lt. Walsh Mon Nov 06 18:07:56 CST 2023

Supplement

4-244

11/9/23 Unit 244 Video: No (body cam) Statements/Evidence: No Photos: No

On 11/9/23, I, Lt. Walsh closed this investigation. Mark Cards has not returned my calls or emails.

Incident C23-18254 Page 6 of 6

End of Report Lt. Walsh Thu Nov 09 17:20:23 CST 2023

Supplement

5-244

11/17/23 Unit 244 Video: Yes (body cam) Statements/Evidence: No

Photos: No

Contact: Andrew J. Schuessler

On 11/17/23, I, Lt. Walsh made contact at Dave's Whos Inn in hopes of making personal contact with Dave Repinski. I have been trying to get in touch with Dave for several days. Today, he texted me that he starts work at 1800 hours. I tried calling him twice between 6 and 7 PM. I decided to go there and was told by the bartender, Andrew, that Dave was not working. Andrew messaged Dave, who did not call back.

I made contact with 4 male Asians who were enjoying a pitcher of beer on the east side of the bar on the main floor. I asked them if they had been wanded with a metal detector this evening upon entering the premises. They told me no, but they did have their ID's checked.

This contact was captured on body camera.

End of Report Lt. Walsh

Fri Nov 17 19:30:32 CST 2023



February 22, 2024

Attorney Richard Hahn Holden & Hahn, S.C. 903 N. 6th Street Sheboygan, WI 53081

RE: February 21st, 2024 Open Records Request

Dear Attorney Richard Hahn

This letter is in response to your records request dated 02/21/2024 in which you specifically requested "all narrative reports and other documents in your possession providing motivation or backdrop for these two conditions in the letter of Attorney Adams."

The Records Department of the Sheboygan Police Department can provide contact histories for the address or specific incident reports as requested. We have already provided incident C23-18254 and portions of incident C23-14987. To submit a sufficient open records request, you should be able to reasonably describe the record or information you would like to view (Wis. Stat. 19.35(1)(h)) and the custodian should not have to guess what you are requesting (Seifert, 2007 WI App 207, ¶ 42.).

I have attached a contact history for the address of Dave's Who's Inn for all of 2023 to help you try to frame your request in a way to which the Police Department is able to respond.

Should you have further questions or concerns, I can be contacted at phone (920) 459-3343.

Sincerely,

CHRISTOPHER DOMAGALSKI CHIEF OF POLICE

CASSANDRA L WOHLGEMUTH OFFICE MANAGER

DEPARTMENT OF POLICE

1315 N. 23RD ST. SUITE 101 SHEBOŸGAN, WI 53081-3180

920/459-3333 FAX 920/459-0205

www.sheboyganpolice.com

02/22/2024 CNK355			E'S WHOS INN /2023 - PRESENT	SHEBOYGAN POLICE DEPARTMENT ADDRESS HISTORY REPORT
Record #	Date	Description	Relationship	
C23-18677	10/16/23	THEFT	Contact	
C23-18482	10/13/23	ASSAULT A	Referenced	
C23-18254	10/09/23	DEPT INFO	Contact	
C23-15346	08/24/23	SUSPICIOUS	Referenced	
C23-14987	08/21/23	ASSAULT A	Contact	
C23-12529	08/17/23	DISTURBANCE	Referenced	
C23-11988	07/08/23	TRAFFIC STOP	Referenced	
C23-10555	06/21/23	DISTURBANCE	Referenced	
C23-08201	05/14/23	ASSAULT A	Contact	
C23-04718	03/19/23	TRAFFIC STOP	Referenced	



March 27, 2024

Attorney Richard Hahn Holden & Hahn, S.C. 903 N. 6th Street Sheboygan, WI 53081

RE: February 21st, 2024 Open Records Request

Dear Attorney Richard Hahn

This letter is in response to your records request dated 03/12/2024 in which you requested "all narrative or police reports, or any documents of any description, in your possession, relating to weapons of any kind and associated with Dave's Who's Inn and/or David A Repinski from January 1, 2010 through May 26, 2023."

As stated in Section 19.35(1)(h), Wis. Stat., "A request for a record without a reasonable limitation as to subject matter or length of time represented by the record does not constitute a sufficient request." Your request for "all narrative or police reports, or any documents of any description, in your possession, relating to weapons of any kind and associated with Dave's Who's Inn and/or David A. Repinski from January 1, 2010 to May 26, 2023" here fails because it inadequately describes the records requested.

Further, this request is unduly burdensome, as it would require us to identify, examine and produce copies of numerous incident reports. See Schopper v. Gehring, 210 Wis. 2d 208, 213, 565 N.W.2d 187 (Ct.App. 1997) "While this state favors the opening of public records to public scrutiny, we may not in furtherance of this policy create a system that would so burden the records custodian that the normal functioning of the office would be severely impaired."

At this time your request is denied. If you submit a new request narrowing the scope of your request we will happily process your open records request at that time.

Should you have further questions or concerns, I can be contacted at phone (920)459-3343.

Sincerely,

CHRISTOPHER DOMAGALSKI CHIEF OF POLICE

CASSANDRA L WOHLGEMUTH OFFICE MANAGER

DEPARTMENT OF POLICE

1315 N. 23RD ST. SUITE 101 SHEBOYGAN, WI 53081-3180

920/459-3333 FAX 920/459-0205

www.sheboyganpolice.com

CITY OF SHEBOYGAN R. O. 32-24-25

BY CITY CLERK.

JULY 15, 2024.

Submitting various license applications.

CHANGE OF PREMISE

No. Name Address

3162 Sundance 1509 S. 12th Street – One day event 8/24/24

to include current premise and entire parking

lot on East side of the bar.

CLASS "B" BEER LICENSE (June 30, 2025) (NEW)

No. Name Address

3664 Sunday Dough LLC 1402 S. 8th Street

(Sunday Dough)

"CLASS C" LICENSE (June 30, 2025) (NEW)

No. Name Address

3664 Sunday Dough LLC 1402 S. 8th Street

(Sunday Dough)

CITY OF SHEBOYGAN R. O. 35-24-25

BY CITY CLERK.

JULY 15, 2024.

Submitting a license application.

CHANGE OF PREMISE

<u>No.</u>	Name	Address
1420	VFW Post 9156	552 S. Evans Street – One day event 8/8/24 to include current premise and entire parking lot on East side of the building.