

CITY OF SHEBOYGAN
FOURTEENTH REGULAR COMMON COUNCIL MEETING
MINUTES

Monday, October 20, 2025

OPENING OF MEETING

1. Call to order

The meeting was called to order at 6:00 p.m.

2. Roll Call

Alderpersons present: Belanger, Boorse (remote), Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

3. Pledge of Allegiance

4. Approval of Minutes

Thirteenth Regular Council Meeting held on October 6, 2025

MOTION TO APPROVE THE MINUTES

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

5. Mayoral Appointment

Elizabeth Majerus appointment to the position of City Attorney. Lays over.

6. Confirmation of Mayoral Appointment

Ron Ranieri to the Board of Review

MOTION TO CONFIRM

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

7. Resignation

Darrell Hofland from Redevelopment Authority effective immediately

MOTION TO ACCEPT AND FILE

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

8. Resignation

Alderpersn Robert La Fave as District 4 Alderpersn for the City of Sheboygan effective October 31, 2025

MOTION TO ACCEPT AND FILE

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

9. Announcement

On November 3, 2025 the Common Council will vote to appoint an Alderperson to complete the term for District 4. All interested parties from District 4 should submit a letter of interest to the Mayor and City Clerk by Thursday, October 30th by 4:30 p.m.

10. Public Forum

Limit of five people having five minutes each with comments limited to items on this agenda. Lisa Salgado spoke.

11. Mayor's Announcements

Upcoming Community Events, Proclamations, Employee Recognitions

CONSENT

12. Report 21-25-26 by City Attorney Department submitting the quarterly claims report.

MOTION TO ACCEPT AND FILE

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

13. Report 22-25-26 by City Clerk submitting various license applications.

MOTION TO ACCEPT AND GRANT APPLICATIONS

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

14. R. C. No. 281-24-25 referred R. O. No. 120-24-25 by City Clerk submitting a Summons and Complaint in the matter of Roger Miller, Erik Thelen, Belle Ragins, John Ehmann, Kenneth Lisberg, Deborah Lisberg, Gregory Hopkins, Toni Destefano vs. City of Sheboygan Plan Commission and City of Sheboygan Zoning Board of Appeals; recommends filing the document.

MOTION TO ACCEPT AND FILE

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

15. Report 23-25-26 by Board of License Examiners submitting applications for Building Contractor Licenses already granted.

MOTION TO ACCEPT AND FILE

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

16. Res. No. 100-25-26 by Alderpersons Mitchell and Perrella adopting certain changes to the City's Medical Benefit Plan and Dental Benefit Plan effective for calendar year 2026 coverage and establishing the monthly premium equivalent rates effective for January 2026 coverage and thereafter.

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

17. Res. No. 104-25-26 by Alderpersons Mitchell and Perrella authorizing the appropriate City officials to execute an engagement letter with Quarles & Brady LLP to serve as bond counsel with regard to Water System Revenue Bonds.

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

18. Res. No. 105-25-26 by Alderpersons Mitchell and Perrella authorizing the appropriate City officials to execute an engagement letter with Quarles & Brady LLP to serve as bond counsel with regard to Taxable Private LSL Replacement Loan Program Revenue Bonds (2026A).

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

19. Res. No. 106-25-26 by Alderpersons Mitchell and Perrella authorizing the appropriate City officials to execute an engagement letter with Quarles & Brady LLP to serve as bond counsel with regard to Taxable Private LSL Replacement Loan Program Revenue Bonds (2026B).

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

20. Res. No. 107-25-26 by Alderpersons Rust and La Fave authorizing the appropriate City officials to execute the Joint Powers Agreement for Sheboygan County and City of Sheboygan 911 Emergency Systems.

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

RESOLUTIONS

21. Res. No. 101-25-26 by Alderpersons Rust and La Fave authorizing the Purchasing Agent to issue a purchase order for patrol vehicles for the Sheboygan Police Department.

MOTION TO ADOPT THE RESOLUTION

Motion made by Rust, Seconded by La Fave.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

22. Res. No. 102-25-26 by Alderpersons Mitchell and Perrella authorizing City staff to file a claim in the *CAPP, Inc. et al. v. Discover Financial Services et al.*, Case No. 1:23-cv-4676, *Lemmo's Pizzeria, LLC v. Discover Financial Services et al.*, Case No. 2:23-cv-6651, and *Support Animal Holdings, LLC et al. v. Discover Financial Services et al.*, Case No. 2:23-cv-7131, lawsuits.

MOTION TO ADOPT THE RESOLUTION

Motion made by Mitchell, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

23. Res. No. 103-25-26 by Alderpersons Mitchell and Perrella authorizing the purchase of vacant land in the Town of Wilson, identified as Parcel Numbers 59030459152, 59030459310, and 59030459282, from Deborah Gagin.

MOTION TO ADOPT THE SUBSTITUTE RESOLUTION TO INCLUDE THE FOLLOWING LANGUAGE, “*BE IT FURTHER RESOLVED: That the Finance Director be authorized to amend the 2025 budget to reflect the use of fund balance to purchase the three vacant land parcels from Deborah Gagin as follows: INCREASE: Capital Fund - Development - Land \$1,071,686.00 (Acct. No. 400400-621100) Capital Fund - Fund Equity Applied \$1,071,686.00 (Acct. No. 400-493000)*”

Motion made by Mitchell, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

24. Res. No. 108-25-26 by Alderpersons Dekker and Rust authorizing the appropriate City officials to enter into a contract for the demolition and associated site restoration of the City-owned property located at 428 Wisconsin Avenue to clear the land for future development.

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Rust.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

25. Res. No. 109-25-26 by Alderpersons Dekker and Rust authorizing the appropriate City officials to enter into a contract for architectural design, engineering, and construction administration services regarding Harbor Centre Marina and associated facilities at 821 Broughton Drive.

Mayor recommended the document be referred to the Committee of the Whole. No objection from any council member.

26. Res. No. 110-25-26 by Alderpersons Rust and Dekker establishing the 2026 Budget appropriations and the 2025 Tax Levy for use during the calendar year. LAYS OVER

GENERAL ORDINANCES

27. Gen. Ord. No. 18-25-26 by Alderpersons Rust and La Fave amending section 2-3(a)(4) of the Sheboygan Municipal Code so as to add an additional ADA Coordinator.

MOTION TO ADOPT THE ORDINANCE

Motion made by Rust, Seconded by La Fave.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

28. Gen. Ord. No. 19-25-26 by Alderpersons Rust and La Fave amending section 54-338 of the Sheboygan Municipal Code with regard to the insurance requirement for disposal of hauled wastewater.

MOTION TO ADOPT THE ORDINANCE

Motion made by Rust, Seconded by La Fave.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

29. Gen. Ord. No. 20-25-26 by Alderpersons Rust and La Fave amending section 2-839 of the Sheboygan Municipal Code so as to reflect current procedures and to allow the issuance of permits to support lead service lateral replacement projects.

MOTION TO ADOPT THE ORDINANCE

Motion made by Rust, Seconded by La Fave.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

MATTERS LAID OVER

30. Res. No. 99-25-26 by Alderpersons Dekker and Perrella combining the End Park and North Railway Neighborhood Associations.

MOTION TO ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

OTHER MATTERS AUTHORIZED BY LAW – None.

CLOSED SESSION

31. Motion to convene in closed session pursuant to Wis. Stat. § 19.85(1)(a), (b), and (g) to deliberate with respect to charges filed against Lieutenant William Adams and to confer with legal counsel regarding options following the circuit court's oral ruling on October 10, 2025 *and* pursuant to Wis. Stat. § 19.85(1)(g) to confer with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is involved, to wit: 2:25-cv-00338; Belle Ragins v. Ryan Sorenson et. al.

MOTION MADE AT 6:26 PM

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Boorse, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 10.

*Aldersperson Boorse left during closed session.

OPEN SESSION

32. Motion to reconvene in open session for possible action relating to the matters discussed in closed session.

MOTION MADE AT 7:15 PM

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 9.

MOTION TO DIRECT STAFF TO PROCEED AS DIRECTED IN CLOSED SESSION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Belanger, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 9.

TENTATIVE DATE OF NEXT REGULAR MEETING

33. Next Regular Meeting Date: November 3, 2025

ADJOURN MEETING

34. Motion to Adjourn

MOTION TO ADJOURN AT 7:17 PM

Motion made by La Fave, Seconded by Rust.

Voting Yea: Belanger, Close, Dekker, Heidemann, La Fave, Menzer, Mitchell, Perrella, Rust – 9.