

Saxman Regular Meeting October 21, 2020 5:30 PM

AGENDA

Call to Order

Prayer

Roll Call/Quorum

Public Comments

Consideration of the Agenda

Consent Agenda: Matters listed under the consent agenda are routine and will be enacted by one motion and one vote. There will be no separate discussion on these items. If the Mayor or council member requests discussion, that item will be removed from the consent calendar and will be considered under "Unfinished Business".

Meeting Minutes

1. Regular Meeting Minutes September

Background: Clerks meeting minutes for the Regular meeting in September.

Staff Reports

2. <u>Background</u>: Attached are the various staff reports submitted this period.

No Action Required.

Next Meeting Dates

City Council Meeting: 11.18.2020 5:30 PM Building and Ordinance Meeting: 11.10.2020 4:00 PM Seaport Meeting: 11.19.2020 4:00 PM Public Safety Planning Meeting: 11.10.2020 5:00 PM CARES Act Funding: 11.12.2020 4:00 PM Finance Meeting: 11.12.2020 5:00 PM Tourism Master Planning Meeting: Call of the Chair Totem and Tourism Meeting: Call of the Chair Additional Meetings: Government Consortium Committee Meeting 10.22.2020 5:00 PM, Special Meeting as Needed 10.23.2020 5:30 PM

New Business

3. Government Consortium Meeting

<u>Background:</u> The Mayor requested consideration from the council to form a "Saxman Area Consortium" that would allow for dialogue between the Organized Village of Saxman and the Incorporated City of Saxman. The initial idea was for a couple members of the Saxman City Council would meet with a couple representatives from OVS and bring suggestions back to the council.

<u>Staff Recommended Action</u>: "I make a motion to create the Government Consortium Committee"

4. Procurement Process

<u>Background</u>: Part of the requirements for administering Federal and State grants is a Council authorized Procurement Process. Attached is a DRAFT policy from the Grant Writer that was copied from other small villages.

<u>Recommended Action:</u> "I make a motion to approve the Procurement Process to govern the use of contractors the City of Saxman utilizes."

The Council could also choose to recommended changes or send to committee.

Old Business

5. Resolution for Joint Priority List Submission

<u>Background:</u> Every year the Governing Bodies of the Ketchikan Gateway Borough jointly agree and vote on legislative funding priorities. This year the City of Saxman requested consideration for the Bulk Water Fill Station and the committee listed it as priority 3. Presented is a Resolution stating that the Bulk Water Fill Station is a finding priority of the City Council.

Staff Recommended Action: "I make a motion to approve Resolution #10.2020.09."

Public Hearings: After the reading of each draft Ordinance the Mayor will ask for comments from the public. After public comments are closed by the Mayor motions may be made.

6. Remote Sales Tax Public Hearing

<u>Background:</u> This is the Remote Sales Tax Commission. This Ordinance will allow Saxman to recover revenue from remote purchases that occur in the Municipality of Saxman. The Ordinance also allows the City of Saxman to join a remote sales tax commission that will assist with the recovery of sales tax revenue.

Procedure: Citizens will sign up on a sheet and testify in the order that they sign up. Citizens may present arguments in favor or in opposition; staff report may be provided; after the close of the public portion of the hearing, the assembly will deliberate and render a decision on the matter at hand.

Staff Recommended Action: "I make a motion to enact Ordinance # 20-11 An Ordinance of the City of Saxman adopting the Alaska Remote Sellers Sales Tax Code, Authorizing the Alaska Remote Sellers Sales Tax Commission to collect sales tax on remote sales for the City of Saxman, amending City of Saxman code chapter 3.30."

7. Sales Tax Amendment

<u>Background</u>: The borough has adopted several changes that our tax code has not caught up with. The intention with the tax code is to make it harmonious with the KGB. This Amendment will do that and maintain congruence in the future.

Staff suggested action: "I make a motion to adopt Ordinance #20-12, an Ordinance of the City of Saxman amending the Saxman City Code 3.30.120 regarding sales tax exemptions, incorporating sales tax exemptions adopted by the Ketchikan Gateway Borough."

Procedure: Citizens will sign up on a sheet and testify in the order that they sign up. Citizens may present arguments in favor or in opposition; staff report may be provided; after the close of the public portion of the hearing, the assembly will deliberate and render a decision on the matter at hand. **Unfinished Business**

Executive Session

Council/Mayor Comments

Adjournment

Saxman City Council Regular Meeting September 16, 2020 5:30 p.m.

<u>Agenda</u>

- A. Call to Order at 5:35 PM
- B. Prayer by J. Thomas
- C. Roll Call/Quorum <u>Council Present</u>: Mayor Frank Seludo Vice Mayor Billy Joe Thomas Woody Watson Rick Makua Corey Padron - Absent Denny Blair Norman Natkong Sr.

City Clerk: Lori Richmond

D. Public Comments – None

B. Booth gave an update on the status of the speed bump installation.
Joe Williams requested the Council consider a land trade and distributed a file that included like information. *Clerk Note: File included in the file containing the Packet for this meeting.

Harvey Shields thanked the Council for helping him improve his property by allowing him rock from the City rock pit. Stated he could not have gotten it done without the Mayors help.

Councilor Watson states that he is getting a lot of encouraging feed back from the residents of Saxman.

- E. Consideration of the Agenda *M/W. Watson 2/ R. Makua to approve the agenda as presented. Motion Passed.*
- F. Consent Agenda: Matters listed under the consent agenda are routine and will be enacted by one motion and one vote. There will be no separate discussion on these items. If the Mayor or council member requests discussion, that item will be removed from the consent calendar and will be considered under "Unfinished Business".

M/B.J. Thomas 2/R. Makua to approve the consent agenda. Motion Passed.

- 1. City Council Regular Meeting August 25, 2020
 - a. Minutes

Saxman City Council Regular Meeting September 16, 2020 5:30 p.m.

- 2. Building and Ordinance September 9, 2020
 - a. Minutes
 - b. Recommendations
- 3. CARES Act Funding Committee September 10, 2020
 - a. Minutes
 - b. Recommendations
- 4. Finance Committee September 10, 2020
 - a. Minutes
 - b. Recommendations
- 5. Staff Reports
 - a. Mayor Report
 - b. Administrator
 - c. Grant Manager: Report in the form of the cost analysis of different funding allocations.
 - d. Water Treatment Operator
 - e. Public Works
- G. Old Business
 - 1. CARES Act Projected Spending Plans

Background: The CARES Act Funding committee asked the Grant Manager, Tom Gubatayao, to prepare and present 3 options for spending the remainder of the CARES Act money. Council could adopt one of the plans now or send it back to the committee for further discussion.

M/ *R*. Makua 2/ BJ Thomas to approve Option 3 of the CARES Act budget. Motion Passed.

- H. New Business
 - 1. Resolution #09.2020.07 appointing election judges and Canvass Board for Regular Election on October 6, 2020.

Background: The Regular election on October 6, 2020 requires the council to appoint registered voters to be election judges. The three in the resolution have been the Cities judges of record for many elections.

M/W. Watson 2/ R. Makua to approve Resolution #09.2020.07 and add \$20.00 for Hazard Pay. Motion Passed

ldr

Saxman City Council Regular Meeting September 16, 2020 5:30 p.m.

I. Public Hearings After the reading of each draft Ordinance the Mayor will ask for comments from the public. After public comments are closed by the Mayor motions may be made.

No public hearings scheduled

- J. Unfinished Business
- K. Next Meeting Dates: The Council should review the dates as arranged by the permanent committee meeting schedule, alter as needed and make a motion to approve the upcoming meeting dates.
 - 1. City Council Meeting: October 21, 2020
 - 2. Canvass Board: October 7, 2020
 - 3. Building and Ordinance: October 8, 2020
 - 4. Seaport October 15, 2020
 - 5. Public Safety Planning October 13, 2020
 - Finance October 15, 2020 (Because October starts on a Thursday this should be moved to the 3rd Thursday for this month ONLY)
 - 7. Tourism Master Planning Call of the Chair
 - 8. Totem and Tourism Call of the Chair
 - 9. CARES Act Funding: October 8, 2020 (move to the same day as Finance?)
- L. Council/Mayor Comments
- M. Adjournment at 6:26 PM

Frank Seludo, Mayor

Lori Richmond, City Clerk

Monthly Report

October 9th 2020

Tore and cut up the carpet upstairs and brought to the garbage dump. Keep in contact with sean so I can get the carpet squares up and moved out of his way which will be Monday morning at the earliest.

Got the annual check on our fire Extinguishers done on the 6th at all our buildings. We are good for another year.

Put down a speed bump on eagle street to slow down the buses and cars speeding through.

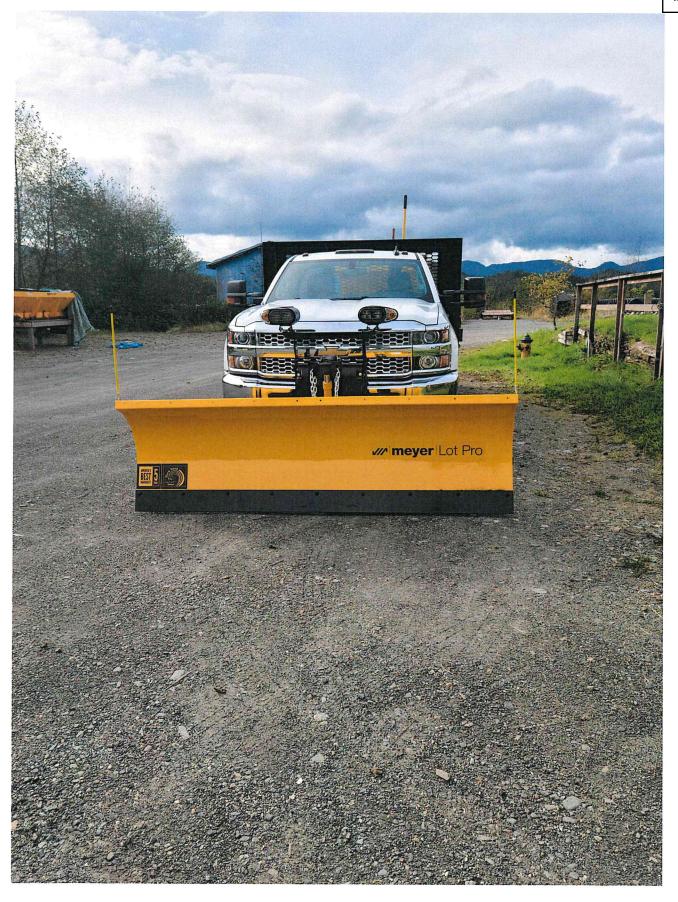
Did the weekly garbage run for all our buildings this

week

Cleaned out the gutter at the vpso office. And at the tribal house and carving center. Will do that once a month this fall and winter.

Brought the Flat bed out to Magnum and they put on the new spreader and plow.

Sincerly, Bruce Booth



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City Council:

The Grant Manager, Tom Gubatayao, has taken a leave of absence until January. In his stead, the CARES Act Administrative Assistant is filling in.

CARES Act spending continues. There is a steady income of applications and the Office Manager and Grant department are doing a great job of staying ahead of it. The residents often get their grant checks within a week.

The Grant Manager and I decided to council the Mayor that in our opinion the safest thing for City finances was to skip the FEMA application and utilize CARES Act money to the best of our ability.

Per the Denali Commission requirements for the grant to assist in the boat launch funding the City of Saxman needs to have a procurement process in place. Tom sourced one from a local community and the Council needs to review and recommend changes or approve. Once approved we can move on with the Denali Commission Grant.

The election took a lot of staff time in September and October. It went as plan and the people elected 2 council seats for 3 more years. Congratulations Councilor Watson and Councilor Daniels.

The replacement flooring is moving along. Up stairs is almost done, the leveling in the downstairs lobby is done, and staff is planning on packing up and moving City Hall.

There have been 2 meetings between Nathan Jackson and members on council and staff to start an apprenticeship program here in Saxman, utilizing the Carving Center.

Please see the Grants Manager's report for an in-dept report of CARES Act spending.

Thank you for your time. Respectfully, Lori Richmond

City Administrator/City Clerk

Chapter 3.20

PURCHASING

Sections:

3.20.010	Purchasing Agent.
3.20.020	Purchasing Agent Scope of Authority.
3.20.030	Purchasing Agent Other Powers and Duties.
3.20.040	Inspection and Testing.
3.20.050	Authority of City Manager.
3.20.060	Public Improvement Contracts.
3.20.070	When Prior Approval by the Council is Required.
3.20.080	Requisitions and Estimates.
3.20.090	Contracts over Fifteen Thousand Dollars.
3.20.100	Bids Notice Inviting.
3.20.110	Changes and Addenda in Contract Documents.
3.20.120	Pre-bid Conference.
3.20.130	Bids Opening Procedure.
3.20.140	Bids Rejection.
3.20.150	Bids Waiver of Irregularities.
3.20.160	Award of Contract to Lowest Bidder Exception.
3.20.170	Exceptions to Competitive Sealed Bidding and
	Submission of Quotations.
3.20.175	Competitive Sealed Proposals.
3.20.180	Contracts for Five Thousand Dollars or Less.
3.20.190	Contracts Between Five and Fifteen Thousand
	Dollars.
3.20.200	Insurance Policies.
3.20.210	Subdivision of Specifications Prohibited.
3.20.220	Emergency Contracts.
3.20.230	Encumbrance of Funds.
2.20.240	State or Federal Procurement Code.

<u>3.20.010</u> Purchasing Agent. The City Administrator or his designee shall be the City Purchasing Agent.

3.20.020 Purchasing Agent -- Scope of Authority.

A. The purchasing agent shall have the power, and it shall be his duty, to purchase or contract for supplies and contractual services needed by any using agency of the City and to sell surplus personal property of such using agencies in accordance with the ordinances of the City and such rules and regulations as shall be prescribed by the Mayor and approved by the City Council. B. The purchasing agent shall have the authority to join with other units of governments in cooperative purchasing ventures when the best interests of the City would be served thereby, and same is in accordance with City and state law.

<u>3.20.030</u> Purchasing Agent -- Other Powers and Duties. The purchasing agent shall:

A. Act to procure for the City the highest quality in supplies and contractual services at least expense to the City;

B. Recommend the establishment, and amendment when necessary, of all rules and regulations relating to purchasing;

C. Prescribe and maintain such forms as he shall find reasonably necessary; and

D. Act so as to procure for the City all state and federal tax exemptions to which it is entitled.

6.24.040 Inspection and testing.

A. The purchasing agent may designate each department head to inspect, as far as possible, and/or supervise the inspection of all deliveries of supplies or contractual services to determine their conformance with the specifications set forth in the order or contract as it pertains to that department.

B. The purchasing agent shall have the authority to authorize using agencies having the staff and facilities for adequate inspection to inspect all deliveries made to such using agencies, under rules and regulations which the purchasing agent shall prescribe.

C. The purchasing agent shall have the authority to require chemical and physical tests of samples submitted with bids and samples of deliveries which are necessary to determine their quality and conformance with the specifications. In the performance of such tests, the purchasing agent shall have the authority to make use of laboratory facilities of any agency of the City government or of any outside laboratory.

<u>3.20.050</u> Authority of City Administrator. The City Administrator may transfer supplies, materials and equipment to or between agencies, offices and departments.

<u>3.20.060</u> Public Improvement Contracts. Contracts for public improvements shall be by competitive, sealed bid and may be awarded to the lowest qualified bidder.

<u>3.20.070 When Prior Approval by the City Council is</u> <u>Required</u>. Every contract for, or purchase of, supplies, materials, equipment, or contractual services for more than fifteen thousand dollars shall require the prior approval of the City Council, and under no circumstances may such contract or purchase be made without first obtaining the approval of the City Council.

3.20.080 Requisitions and Estimates.

A. All agencies of the City which use supplies or services shall, either by or with the authorization of the department head under which the using agency operates, file with the purchasing agent requisitions or estimates of their requirements in supplies and contractual services in such manner, at such times, and for such future periods as the purchasing agent shall prescribe.

B. A using agency shall not be prevented from filing, in the same manner, with the purchasing agent at any time a requisition or estimate for any supplies and contractual services, the need for which was not foreseen when the detailed estimates were filed.

C. The purchasing agent shall examine each requisition or estimate and shall have the authority to recommend revisions as to quantity, quality or estimated cost.

3.20.090 Contracts Over Fifteen Thousand Dollars. Unless otherwise prohibited or exempted by the ordinances of the City, all contracts and purchases for an amount estimated to exceed fifteen thousand dollars shall be by competitive, sealed bid.

6.24.100 Bids -- Notice Inviting.

A. Notice inviting competitive, sealed bids shall be published once in a newspaper of general circulation published in the Borough, or if there is no such newspaper by posting in three separate places in the Borough at least fourteen days preceding the last day set for the receipt of bids. The notice required herein shall state a general description of the work, materials or services, where bid forms and specifications may be secured, the closing time for submission of bids, the place of submission of bids and the time and place for opening bids. Bid deposits, if required, shall be prescribed in the public notices inviting bids.

B. The City shall also invite sealed bids from all responsible prospective contractors who have requested their names be added to a "bidders' list" which the City shall maintain, by sending such contractors a copy of such notice or such other notice as will acquaint them with the proposed contract. In any case, invitations sent to the contractors on the bidders' list shall be limited to work that is similar in character and ordinarily performed by the contractors. Failure of any person on the "bidders' list" to receive such invitation to bid shall not invalidate the bidding procedures.

3.20.110 Changes and Addenda in Contract Documents. No official or officer shall make any oral interpretations which may affect the substance of the contract documents, nor shall make any oral change in the contract documents. The bid documents shall so state this. Addenda shall be issued when questions arise which might affect the bids. The purchasing agent shall be certain that all bidders receive the addenda, which should be delivered by certified mail (receipt requested), telegraph, or hand. When delivered by hand, receipt of the addenda should be obtained. When an addendum is issued less than four working days before the time for receipt of bids, the addendum shall contain a new bid date which shall be at least four working days after the normal receipt of the addendum by the prospective bidder. Receipt of addenda should be acknowledged as part of the bid submitted.

<u>3.20.120</u> Pre-bid Conference. Department heads or the purchasing agent, upon their own initiative or at the request of a bidder, may provide for a pre-bid conference at least seven days prior to the time for submission of bids. All points of clarification and questions answered at the conference which may affect the bid shall be issued in the form of addenda.

3.20.130 Bids -- Opening Procedure.

A. Sealed bids shall be submitted personally or by mail to the officer designated in the notice inviting bids and shall be identified as bids on the envelope.

B. Bids shall be opened in public at the time and place stated in the public notices, which shall be immediately after the closing time for submission of bids. The time of closing should preferably be on a Tuesday, Wednesday, Thursday or Friday afternoon. Bids not received by the City prior to the bid opening shall not be opened and considered. Any bidder may review all bids immediately after opening and prior to tabulation or summary.

C. A tabulation of all bids received shall be forwarded to the City Council by the purchasing agent with appropriate recommendations for acceptance or rejection of bids. A copy of the tabulation shall be furnished to each bidder. 3.20.140 Bids -- Rejection.

A. Upon receipt of the bids, the City Council or its delegate shall have the authority to:

1. Reject defective or nonresponsive bids;

2. Reject all bids;

3. Negotiate with the three lowest responsible bidders, if bid prices are in excess of the money available; and/or

4. Readvertise the project for bidding, after making substantial changes in the project plans to bring the cost within the limit of the money available.

B. If the lowest and best bid exceeds the budgeted amount and the City Council does not make additional funds available, the proposed contract for purchase or sale or for services or for a construction project shall be reduced in scope sufficiently to bring the estimate of cost within the fund available.

<u>3.20.150 Bids -- Waiver of Irregularities</u>. The City Council shall have the authority to waive any and all irregularities on any or all bids.

3.20.160 Award of Contract to Lowest Bidder -- Exception.

A. Contracts may be awarded to the lowest responsible bidder. In determining the "lowest responsible bidder," in addition to price, there shall be considered:

1. The ability, capacity and skill of the bidder to perform the contract;

2. Whether the bidder can perform the contract within the time specified, without delay or interference;

3. The character, integrity, reputation, judgment, experience and efficiency of the bidder;

4. The quality of performance of previous contracts;

5. The previous and existing compliance by the bidder with laws and ordinances relating to the contract;

6. The sufficiency of the financial resources and ability of the bidder to perform the contract;

7. The number and scope of conditions attached to the bid; and

8. If some bids are approximately equal, some preference may be given to local bidders.

B. When the award is given to other than the lowest bidder, a full and complete written statement of the reasons therefor shall be delivered to the unsuccessful low bidder or bidders and filed with the other papers relating to the transaction. The minutes of the City Council relating to the matter may be used as the required written statement.

<u>3.20.170</u> Exceptions to Competitive Sealed Bidding and <u>Submission of Bid</u>. The restrictions and provisions of this Chapter requiring competitive bidding shall not apply:

A. To contracts involving the obtaining of professional or specialized services, such as, but not limited to, services rendered by architects, attorneys, engineers and other specialized consultants;

B. Where calling for bids on a competitive basis is unavailing or impossible, including, but not limited to, situations where rates are set by statute or ordinance or where

like items are traded in, or where used items are being
purchased;

C. Where the City Council's requirements can be met solely by

an article or process obtainable only from a single source;

D. To placement of insurance coverage;

E. When public work is performed by the City with its own employees;

F. When it is advantageous to the City to enter into a contract with a bidder for the same supplies or services such bidder is providing another Alaskan local government, the state of Alaska, or the United States, where such supplies or services are being provided the other governmental unit on the basis of formal bids submitted, and where the City contract is on substantially the same terms as those bid; or to contract with or through such other governmental unit so that the benefit of the responsible bid accrues to the City;

G. When competitive procedure has been followed, but no bids or quotations are received. In such a case, the purchasing agent may proceed to have the services performed or the supplies purchased without further competitive bidding;

H. To supplies, materials, equipment or contractual services purchased from another unit of government at a price deemed below that obtainable from private dealers, including war surplus; and

I. To contractual services purchased from a public utility corporation at a price or rate determined by state or other government authority.

J. To contracts which are procured by competitive sealed proposals pursuant to Section 3.20.175 of this Chapter, when the conditions for use of competitive sealed proposals under that section are met.

K. To purchases of fuel, and related container, transportation and delivery services, by the City's

electrical utility, provided that the purchasing agent ascertains, through reasonably sufficient and commercially practicable efforts, that the fuel is being purchased by the Borough at the lowest cost available to the Borough taking into related expenses. Purchases account all made under this paragraph do not require Assembly approval under section 6.24.070 of this Chapter.

6.24.175 Competitive Sealed Proposals.

A. When the Borough Purchasing Agent determines in writing that the use of competitive sealed bidding is either not practicable or not advantageous to the Borough, a contract may be entered into by competitive sealed proposals.

B. When the purchasing agent determines that it is advantageous to the Borough, the purchasing agent may issue a request for proposals requesting the submission of offers to provide construction in accordance with a design provided by the offeror. The request for proposals shall require that each proposal submitted contain a single price that includes the design/build.

request for competitive sealed proposals С. А must contain the date, time, and place for delivering proposals, a specific description of the supplies, construction, services, or professional services to be provided under the contract, and the under which the supplies, construction, services, terms or professional services are to be provided. The request must require the offeror, no later than five working days after the is the most advantageous to the Borough proposal that is identified, to list subcontractors the offeror proposes to use in the performance of the contract. The list must include the the place and location of of business for each name the work to be subcontracted to subcontractor, each subcontractor, and evidence of the subcontractor's valid Alaska An offeror for a construction contract shall business license. also submit evidence of the offeror's registration under AS of registration for 08.18 and evidence each listed subcontractor.

D. A request for proposals must contain that information necessary for an offeror to submit a proposal, or contain references to any information that cannot reasonably be included with the request. The request must provide a description of the factors that will be considered by the purchasing agent when evaluating the proposals received, including the relative importance of price and other evaluation factors.

E. Notice of a request for proposals shall be given in accordance with procedures under Section 6.24.100. The

purchasing agent may use additional means considered appropriate to notify prospective offerors of the intent to enter into a contract through competitive sealed proposals.

F. If a subcontractor on an offeror's list did not have a valid Alaska business license and a valid certificate of registration under AS 08.18 at the time the proposal was opened, the offeror may not use the subcontractor in the performance of the contract, and shall replace the subcontractor with a subcontractor who had a valid Alaska business license and a valid certificate of registration under AS 08.18 at the time the proposal was opened.

An offeror may replace a listed subcontractor if the subcontractor

(1) fails to comply with AS 08.18;

(2) files for bankruptcy or becomes insolvent;

(3) fails to execute a contract with the offeror involving performance of the work for which the subcontractor was listed and the offeror acted in good faith;

(4) fails to obtain required bonding;

(5) fails to obtain insurance acceptable to the City;

(6) fails to perform the contract with the offeror involving work for which the subcontractor was listed;

(7) must be substituted in order for the offeror to satisfy required state and federal affirmative action requirements;

(8) refuses to agree or abide with the offeror's labor agreement; or

(9) is determined by the purchasing agent not to be a responsible subcontractor.

G. A bidder who attempts to circumvent the requirements of subsection (C) hereof by listing as a subcontractor another contractor who, in turn, sublets the majority of the work required under the contract violates this section.

H. If a contract is awarded to an offeror who violates the requirements of subsection (C) hereof, the purchase agent may

(1) cancel the contract; or

(2) after notice and a hearing, assess a penalty on the offeror in an amount that does not exceed 10 percent of the value of the subcontract at issue.

I. The offeror must have a valid Alaska business license at the time its proposal was opened.

J. The purchasing agent shall open proposals so as to avoid disclosure of contents to competing offerors during the process of negotiation. The proposals are open for public inspection after the notice of intent to award a contract is issued. To the extent that the offeror designates and the purchasing agent concurs, trade secrets and other proprietary data contained in the proposal documents are confidential.

K. Discussions may be conducted with responsible offerors who submit proposals determined to be reasonably susceptible of being selected for award for the purpose of clarification to assure full understanding of, and responsiveness to, the solicitation requirements. Offerors reasonably susceptible of being selected for award shall be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and revisions may be permitted after submissions and before the award of the contract for the purpose of obtaining best and final offers. In conducting discussions, the purchasing agent may not disclose information derived from proposals submitted by competing offerors.

The purchasing agent or, if the contract is for more L. than fifteen thousand dollars, the City Council, shall award a contract under competitive sealed proposals to the responsible and responsive offeror whose proposal is determined in writing to be the most advantageous to the City taking into consideration price and the evaluation factors set out in the request for In determining whether a proposal is advantageous to proposals. the City, the purchasing agent or City Council shall take into account whether the offeror is a local bidder who has maintained a place of business within the Borough for a period of six months preceding the date of the request for proposals. For the purpose of evaluating cost factors, the proposed costs of an offeror who qualifies as a local bidder shall be reduced by five percent (5%). Factors and criteria other than those set forth in the request for proposals may not be used in the evaluation. The contract file must contain the basis on which the award is made. The minutes of the City Council relating to the award decision may be used as the basis for the award.

M. The purchasing agent or, if the contract is for more than fifteen thousand dollars, the City Council, may either make an award or reject all proposals and resolicit proposals.

N. A contract awarded under competitive sealed proposals must contain

(1) the amount of the contract stated on its first page;

(2) the date for the supplies to be delivered or the dates for construction, services, or professional services to begin and be completed; and

(3) a description of the supplies, construction, services, or professional services to be provided.

<u>3.20.180</u> Contracts of Five Thousand Dollars or Less. Unless otherwise prohibited by the ordinances of the City, purchases of materials, supplies, equipment or contractual services, where the actual cost is five thousand dollars or less, may be made on the open market without competitive bidding.

6.24.190 Contracts Between Five and Fifteen Thousand Dollars.

A. All purchases of supplies, materials, equipment and contractual services of a total estimated value of more than five thousand dollars and less than fifteen thousand dollars shall be made in the open market without newspaper advertisement and without observing the procedure prescribed by this title for formal purchasing or sale procedures.

B. Open market purchases or sales made under this section shall, whenever possible, be based on at least three competitive bids and shall be awarded to the lowest responsible bidder in accordance with the standards set forth in Sections 3.20.090 through 3.20.170 of this Chapter.

C. The purchasing agent may solicit either oral or written bids for open market purchases or sales.

D. The purchasing agent shall keep a record of all open market bids submitted in competition thereon, and such records shall also be open to public inspection.

3.20.200 Insurance Policies.

A. The City shall purchase policies of insurance by the open market procedures provided in this Chapter.

B. Open market procedures may not be required for a policy which:

1. Has an annual premium or charge of less than two hundred fifty dollars;

2. Provides liability coverage for a single event;

3. Is for property title insurance; or

4. Has its premium or charge fixed by state statute.

C. Open market procedures may not be required for a change in an insurance policy in effect, or to acquire policies supplemental to an existing policy if the policies in effect cannot be changed, provided that the change or supplemental policies are approved by the Assembly.

<u>3.20.210</u> Subdivision of Specifications Prohibited. No project or contract specifications shall be subdivided to avoid the requirements of this title. This provision shall not preclude the use of alternate deductible items.

<u>3.20.220</u> Emergency Contracts. Whenever, because of any emergency, it is deemed necessary and in the public interest by the Mayor to enter into any contract without following the competitive bidding procedures as may be required by this title, the Mayor shall authorize such emergency contract if the estimated sum involved is less than fifteen thousand dollars. If the estimated contract sum involved is greater than fifteen thousand dollars, the Mayor shall refer any proposed emergency contract to the City Council for its approval and authorization to waive the competitive bidding procedures.

<u>3.20.230</u> Encumbrance of Funds. Except in cases of emergency declared by the Mayor or the City Council as provided in this chapter, no contract or any change order to an existing contract shall be authorized unless there is a sufficient unencumbered balance in the budget appropriation of the using agency or sufficient bond funds available, in excess of actual expenditures or commitments, to cover such contract or change order.

3.20.240 State or Federal Procurement Code. If the bidding procedures set out in the State Procurement Code (AS 36.30.005 et seq.) are applicable to any contract to which the City is a party, then those procedures shall govern in the case of any inconsistency between those procedures and the procedures set out in this Code. Additionally, specific laws affect certain procurements. As an example, when using Federal funds, the Uniform Guidance (2 CFR 200) prevail as the authoritative policy and procedure.

Resolution #10.2020.09

A RESOLUTION of the City Council of the City of Saxman AK approving the Fiscal Year 2020-2021 city requests for state funding

RECITALS

WHEREAS, the City of Saxman has identified a project of a critical nature that has no immediate funding source and,

WHEREAS, the project identified as a priority meets at least one of the following criteria:

- 1. Projects that have already started and need to be completed;
- 2. Projects that create jobs;
- 3. Life, safety, health improvements projects.

WHEREAS, each year Borough officials, as well as Borough lobbyist advocate for State funding for projects that benefit the residents of the Borough and,

WHEREAS, the City of Saxman, being located within the Ketchikan Gateway Borough, submits it's priority project to the Ketchikan Gateway Borough for consideration with other projects located within the Ketchikan Gateway Borough and,

WHEREAS, at the request of the Alaska Legislature, the identified projects are submitted into the Legislature's Capital Project Submission and Information System (CAPSIS) and,

WHEREAS, the City of Saxman, City Council wishes to submit this priority capital project funding request for the Governor Dunleavy and the Alaska State Legislature for the consideration of funding in FY 2022.

NOW, THEREFORE, IN CONSIDERATION OF THE ABOVE FACTS, IT IS RESOLVED BY THE COUNCIL OF THE CITY OF SAXMAN AS FOLLOWS:

<u>Section1.</u> The City Council identifies and prioritizes Fiscal Year 2022 request for State funding as follows:

1. Bulk Water Fill Station \$238,

\$238,000.00

<u>Section 2.</u> The Council hereby authorizes the City Mayor and Administrator to submit these priorities as appropriation requests to the Governor of the State of Alaska and the Alaska State Legislature.

Section 3. Effective Date. This resolution shall be effective upon adoption.

ADOPTED this 21st day of October, 2020.

Frank Seludo, Mayor

CITY OF SAXMAN

ORDINANCE NO. 20-11

An Ordinance of the City of Saxman Adopting the Alaska Remote Seller Sales Tax Code, Authorizing the Alaska Remote Seller Sales Tax Commission to Collect Sales Tax on Remote Sales for the City of Saxman, Amending City of Saxman Code Chapter 3.30

<u>RECITALS</u>

- **A. WHEREAS**, the inability to effectively collect sales tax on sales of property, products or services transferred or delivered into Alaska is seriously eroding the sales tax base of communities, causing revenue losses and imminent harm to residents through the loss of critical funding for local public services and infrastructure; and
- **B. WHEREAS**, the harm from the loss of revenue is especially serious in Alaska because the State has no income tax, and sales tax revenues are one of the primary sources of funding for services provided by local governments; and
- **C. WHEREAS,** the failure to collect sales tax on remote sales creates market distortions by creating an unfair tax advantage for businesses that limit their physical presence in the taxing jurisdictions but still sell goods and services to consumers, which becomes easier and more prevalent as technology advances; and
- **D. WHEREAS**, the failure to tax remote sales results in the creation of incentives for businesses to avoid a physical presence in the state and its respective communities, resulting in fewer jobs and increasing the share of taxes to those consumers who buy from competitors with a physical presence in the state and its cities; and
- **E. WHEREAS**, the structural advantages for remote sellers, including the absence of point-of-sale tax collection, along with the general growth of online retail, make clear that erosion of the sales tax base is and has been occurring; and
- **F. WHEREAS**, remote sellers who make a substantial number of deliveries into or have large gross revenues from Alaska benefit extensively from the Alaska market, affecting the economy as well as burdening local infrastructure and services; and
- **G. WHEREAS,** delivery of goods and services into local municipalities rely on and burden local transportation systems, emergency and police services, waste disposal, utilities and other infrastructure and services; and,

- **H. WHEREAS,** given modern computing and software options, it is neither unusually difficult nor burdensome for remote sellers to collect and remit sales taxes associated with sales into Alaska taxing jurisdictions; and
- I. WHEREAS, due to a recent decision by the United States Supreme Court and the lack of a state sales tax it is appropriate for the municipalities to collectively amend their sales tax codes to account for remote sellers who do not have a physical presence either in the State of Alaska or in a specific taxing jurisdiction, but do have a taxable connection with the State of Alaska or taxing jurisdiction; and
- J. WHEREAS, this ordinance is not retroactive in its application; and
- **K. WHEREAS,** this ordinance provides a safe harbor to those who transact limited sales in Alaska; and
- L. WHEREAS, amending local sales tax codes reflects the 2018 Supreme Court "Wayfair" decision to allow for the application of the taxing jurisdiction's sales tax code requirements to sellers without a physical presence in the State of Alaska or taxing jurisdiction; and
- **M. WHEREAS,** the intent is to levy municipal sales tax to the maximum limit of federal and state constitutional doctrines; and
- N. WHEREAS, the City of Saxman has entered into a cooperative agreement with other local governments called the Alaska Remote Seller Sales Tax Agreement ("the Agreement"); and
- **O. WHEREAS,** the Agreement authorized the formation of the Alaska Remote Seller Sales Tax Commission (the "Commission") which was established to provide an efficient single point of collection and enforcement for local sales taxes levied throughout the State of Alaska; and
- P. WHEREAS, the Agreement also required signatory municipalities to adopt a uniform code of provisions for collection and enforcement of municipal sales tax applicable to sales made by remote sellers similar to the Streamlined Sales and Use Tax Agreement. The Ketchikan Gateway Borough has done so through adoption of a new Chapter 4.75 to the Ketchikan Gateway Borough Code; and
- **Q. WHEREAS**, the City of Saxman desires to satisfy the requirement to adopt uniform code provision by incorporating the provisions adopted by the Ketchikan Gateway Borough by reference; and
- **R. WHEREAS**, the uniform code of provisions developed by the Commission, in the form of the Alaska Remote Seller Sales Tax Code is set forth in the provisions in this ordinance which, if adopted, will satisfy the obligations of the city relative to its membership in the Commission; and

S. WHEREAS, if adopted, the Remote Seller Sales Tax Code will allow the Commission to begin collecting sales taxes on remote sales into the city on the city's behalf.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF SAXMAN CITY COUNCIL as follows:

Section 1. Saxman Municipal Code 3.30.020 (Definitions) is hereby amended to include a definition of Physical presence as follows:

"Physical presence" means a seller who establishes any one or more of the following within the city:

(1) Has any office, distribution or sales house, warehouse, storefront, or any other place of business within the boundaries of the local taxing jurisdiction;

(2) Solicits business or receiving orders through any employee, agent, salesman, or other representative within the boundaries of the city or engages in activities in the city that are significantly associated with the seller's ability to establish or maintain a market for its products in the city;

- (3) Provides services or holds inventory within the city;
- (4) Rents or Leases property located within the boundaries of the city.

A seller that establishes a physical presence within the city in any calendar year will be deemed to have a physical presence within the city for the following calendar year.

Section 2. Saxman Municipal Code 3.30 (Sales Tax) is hereby amended by adding a new section, 3.30.170, to read as follows:

SMC 3.30.170 Remote Seller Sales Tax Code Adoption and Applicability

- (a) Adoption by reference. The City of Saxman hereby adopts, and incorporates herein by reference, the provisions of Ketchikan Gateway Borough Code Chapter 4.75, as adopted by Ketchikan Gateway Borough ordinance 1917-substitute, effective August 1, 2020 as the City of Saxman Remote Seller Sales Tax Code subject to the modifications in this section.
 - 1. Where that Chapter 4.75 refers to the Ketchikan Gateway Borough it shall be read as applying to the City of Saxman for purposes of collection and enforcement of the Remote Seller Sales Tax Code.

- 2. In section 4.75.010, Interpretation, subsection (c), the reference to KGBC 4.50 shall be read as referring to SMC 3.30.120.
- 3. In section 4.75.050, Imposition; rate, subsection (b) shall be read as referring to the rates of sales tax levied in SMC 3.30.050.
- 4. In section 4.75.050, Imposition; rate, subsection (d) shall be read as referring to the exemptions in SMC 3.30.120.
- 5. In section 4.75.270, Savings Clause, the references to KGBC Chapter 4.50 shall be read as references to SMC 3.30.010-3.30.160.
- (b) Applicability. The City of Saxman Remote Seller Sales Tax Code adopted by this section shall apply as follows:
 - 1. Sellers with no physical presence in the city that have remote or internet-based sales in the city are subject to the City of Saxman Remote Seller Sales Tax Code instead of SMC 3.30.030 3.30.120.
 - Sellers with a physical presence in the city that have remote or internet-based sales delivered to a taxing jurisdiction in Alaska outside the city boundaries are subject to the City of Saxman Remote Seller Sales Tax Code and of SMC 3.30.030 – 3.30.120.
 - 3. Sellers with a physical presence in the city that have remote or internet-based sales delivered within the city boundaries are subject to SMC 3.30.010-120.

Section 3. The Alaska Remote Seller Sales Tax Commission is hereby authorized to implement, administer, and enforce the provisions of SMC 3.30.170, the City of Saxman Remote Seller Sales Tax Code in accordance with the terms of the Alaska Remote Seller Sales Tax Agreement. This authority remains in full force and effect until the City Council revokes this authorization or otherwise withdraws from membership in the Alaska Remote Seller Sales Tax Commission.

Section 4. Effective date. This ordinance shall be effective at 12:01 a.m. on October 1, 2020.

ADOPTED this _____ day of _____, 2020.

EFFECTIVE the ____ day of _____, 2020.

Saxman City Mayor

ATTEST:

Saxman City Clerk

CITY OF SAXMAN

ORDINANCE NO. 2020-12

An Ordinance of the City of Saxman Amending the Saxman City Code 3.30.120 Regarding Sales Tax Exemptions, Incorporating Sales Tax Exemptions Adopted By the Ketchikan Gateway Borough.

RECITALS

- **A. WHEREAS**, the Saxman City Council recognizes that variances between the exemptions from the Saxman City Sales Tax and those granted by the Ketchikan Gateway Borough which collects sales taxes for the City of Saxman can create confusion for merchants and more difficulty in calculating exemptions; and
- B. WHEREAS; the City of Saxman has entered into a cooperative agreement with other local governments called the Alaska Remote Seller Sales Tax Agreement ("the Agreement") and adopted revisions to the Saxman City Code which are applied to harmonize Saxman and Ketchikan Gateway Borough exemptions for ease of enforcement; and
- **C. WHEREAS**, The City Council finds that no existing exemptions in Saxman City Code 3.30.120 would be eliminated by adopting the Ketchikan Gateway Borough sales tax exemptions in KGB Code section 4.50.230 by reference.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF SAXMAN CITY COUNCIL as follows:

Section 1. Saxman Municipal Code 3.30.120 (Exemptions) is hereby repealed and reenacted to read as follows:

3.30.120 Exemptions.

(a) Intent. The City of Saxman desires to harmonize sales tax exemptions under the City of Saxman Code with those sales tax exemptions permitted by the Ketchikan Gateway Borough.

(b) The following sales and services are exempt from the sales tax levied by this Chapter:

1) Any sale or service exempt from the Ketchikan Gateway Borough sales tax as provided in Ketchikan Gateway Borough Code 4.50.230, as that section may be amended from time to time.

2) Any sale or service required to be exempt from sales tax pursuant to Alaska law or Federal law.

Section 2. Effective date. This ordinance shall be effective at 12:01 a.m. on January 1, 2021.

ADOPTED this _____ day of _____, 2020.

EFFECTIVE the ____ day of _____, 2021.

Saxman City Mayor

ATTEST:

Saxman City Clerk