



PLANNING COMMISSION MEETING

Monday, July 28, 2025 at 6:30 PM
Sandy City Hall and via Zoom

AGENDA

TO ATTEND THE MEETING IN-PERSON:

Come to Sandy City Hall (lower parking lot entrance) - 39250 Pioneer Blvd., Sandy, OR 97055

TO ATTEND THE MEETING ONLINE VIA ZOOM:

Please use this link: <https://us02web.zoom.us/j/89058545664>

Or by phone: (253) 215-8782; Meeting ID: 890 5854 5664

ROLL CALL

APPROVAL OF MINUTES

- [1.](#) Approval of Minutes

REQUESTS FROM THE FLOOR - CITIZEN COMMUNICATION ON NON- AGENDA ITEMS

The Commission welcomes your comments at this time. Please see the instructions below:

- If you are participating online, click the "raise hand" button and wait to be recognized.
- If you are participating via telephone, dial *9 to "raise your hand" and wait to be recognized.

DIRECTOR'S REPORT

- [2.](#) Director's Report for July 2025

COUNCIL LIAISON AND PLANNING COMMISSIONER DISCUSSION

NEW BUSINESS

- [3.](#) 25-037 DR/VAR - Deer Point Park Basketball Court: Request for a design review and three special variances.

ADJOURN

Americans with Disabilities Act Notice: Please contact Sandy City Hall, 39250 Pioneer Blvd. Sandy, OR 97055 (Phone: 503-668-5533) at least 48 hours prior to the scheduled meeting time if you need an accommodation to observe and/or participate in this meeting.

Sandy Planning Commission Regular Meeting Monday, June 30, 2025

Chair Wegener called the meeting to order at 6:30 p.m.

1. MEETING FORMAT NOTICE: Instructions for electronic meeting

2. ROLL CALL

Commissioner Lee – Excused
Commissioner Poulin – Excused
Commissioner Zawaski – Present
Commissioner Malone – Present
Commissioner O’Leary – Present
Vice Chair Crosby – Present
Chair Wegener – Present

Council Liaison Ramseyer – Present

Staff present: Development Services Director Kelly O’Neill Jr., Public Works Director AJ Thorne, Senior Planner Patrick Depa, Executive Assistant Rebecca Markham, City Attorney Josh Soper

3. APPROVAL OF MINUTES – May 27, 2025

Chair Wegener asked for any edits to the draft minutes.

Motion: Motion to approve the minutes from May 27, 2025.

Moved By: Commissioner Malone

Seconded By: Commissioner Zawaski

Yes votes: Commissioners Malone, Zawaski, O’Leary, Crosby, and Wegener

No votes: None

Abstentions: None

4. REQUESTS FROM THE FLOOR – CITIZEN COMMUNICATION ON NON-AGENDA ITEMS:

None

5. DIRECTOR’S REPORT

Development Services Director Kelly O’Neill Jr. stated that there’s a tentative meeting scheduled for a design review and variances for the Deer Pointe Park covered basketball court in July. He explained that when staff initially approved the design review for the construction and street improvements for the park neither the Parks Department nor the City Council had decided whether the basketball court would be covered or not. Since then, the City Council decided to allocate funds for this project.

O’Neill reminded the Commissioners that there’s no meeting scheduled for August, but is anticipating a September meeting to discuss code modifications.

O’Neill also told the Commission that the City received an award from the State of Oregon recognizing their work on the Comprehensive Plan, specifically for the “broad reaching engagement process” and “broad reaching set of policies and goals”.

Lastly, O'Neill and Public Works Director AJ Thorne provided a brief update on the moratorium and explained that the City Council has narrowed down the wastewater treatment system to two solutions. The City can either pipe the untreated sewage to Gresham to be treated with the output going into the Columbia River or the City can build a new treatment plant in Sandy with the treated waste being piped out to the Sandy River. O'Neill explained that the cost is roughly the same, but the Sandy River option would have more environmental obstacles. With that said, he believes piping it to Gresham will be the preferred method. Ultimately there's still quite a bit of funding still needed.

The Commissioners had questions about the future ERU's, connection points in Gresham, and long-term moratorium implications.

6. CITY COUNCIL LIAISON REPORT

City Council Liaison Ramseyer stated that the City Council was happy to hear that the City of Sandy received five million dollars out of the 14 million they requested from the State of Oregon.

7. NEW BUSINESS:

7.1. Alternative Wastewater Systems Code Additions (File No. 25-031 DCA)

Chair Wegener opened the legislative hearing on File No. 25-031 DCA at 6:48 p.m. Wegener called for any abstentions, conflicts of interest, ex-parte contact, challenges to the jurisdiction of the Planning Commission, or any challenges to any individual member of the Planning Commission. No challenges were made, and no declarations were made by the Planning Commission.

Staff Report:

O'Neill started his discussion by mentioning that City Attorney, Josh Soper had a "heavy hand" in helping write up the ordinance, code language modifications, and findings for these code amendments. O'Neill explained that the Commissions task will be to review the application, propose any modifications, and forward a recommendation to City Council who will hear the application at a public hearing on July 21.

O'Neill explained the background and said that under Goal 7.8 from the recent City Council goal setting session, they were to explore possible alternative wastewater treatment systems and to facilitate targeted economic development under the moratorium.

O'Neill briefly addressed the "key considerations and analysis" in the staff report for discussion and explained this code addition would allow systems such as porta potties, grey water systems, and septic systems to name a few. He also said they would be processed under a Type IV procedure which would include a Planning Commission recommendation and a City Council decision. He clarified that the fee is not an approval fee, but a processing fee. He also explained that each of these will require a design review application but will encourage the applicants to apply for that separately in case the alternative treatment system isn't approved.

O'Neill noted that the City Council is open to using the alternative treatment systems for businesses without public facing uses and not for residential, at least for now, but said that could evolve.

Lastly, O'Neill said the applicant would also be required to "rough plumb" their entire building leaving a 2-to-4-foot section unconnected in the right-of-way so it's ready for connection when the City requests that they hook to the City's sewer system.

Public Testimony:

None

Motion: Motion to close the public hearing at 7:01 p.m.

Moved By: Commissioner Malone

Seconded By: Vice Chair Crosby

Yes votes: All Ayes

No votes: None

Abstentions: None

Discussion:

Chair Wegener asked if there was a description or minimum requirements for porta potties. City Attorney Josh Soper explained that it would be up to the business owners what they want for their employees, but they would have to meet all federal, state, and local laws including building and plumbing code regulations. Also, depending on the number of employees the business has, it will determine how many bathrooms are required and one would have to be ADA compliant.

O'Neill also said that the porta potties would have to be screened from the right-of-way and from adjacent properties.

Commissioner O'Leary suggested that the base model porta potties be cleaned twice a week with the "luxury" models once a week as he's managed these over the course of his career and knows they tend to get very smelly within a week's time. Commissioner Zawaski agreed. Soper followed up and said the business would be required to submit operation and maintenance requirements when they apply for the alternative system. If approved, there's also a condition of approval that will require the business to operate it consistently with what they proposed. Alternatively, Soper also suggested the Commission could add another approval criteria proposing that the cleaning of the porta potties be based on the number of employees and volume.

Wegner also suggested opening this option up to more than just industrial businesses but to stores as well since he felt it worked well when the Fred Meyer was being remodeled. O'Neill said that it could be proposed to the City Council in the recommendation of the Commission, but the direction to minimize the use of alternative wastewater systems for businesses without public facing uses was direction from the City Council.

Motion: Motion to recommend that the City Council approve the proposed text amendments to Title 17, Chapter 17.12, Procedures for Decision Making and Chapter 17.84, Improvements Required with Development of the Sandy Municipal Code as presented in attachment one and as suggested by the Planning Commission in tonight's session.

Moved By: Commissioner Malone

Seconded By: Vice Chair Crosby

Yes votes: All Ayes

No votes: None

Abstentions: None

7.2. FEMA PICM Code Modifications (File No. 25-030 DCA)

Chair Wegener opened the legislative hearing on File No. 25-030 DCA at 7:18 p.m. Wegener called for any abstentions, conflicts of interest, ex-parte contact, challenges to the jurisdiction of the Planning Commission, or any challenges to any individual member of the Planning

Commission. No challenges were made, and no declarations were made by the Planning Commission.

Staff Report:

O'Neill presented a PowerPoint presentation that included the background, the floodplain map, and FEMA's Pre-Implementation Compliance Measures (PICM) that will require a code amendment to Chapter 17.60. He also said there are only 12 policy holders in Sandy with a total of \$2,887,000 in coverage that could be affected if the City did not update the code per FEMA's regulatory mandates.

In order to keep in compliance with FEMA, the City was notified that they needed to comply with one of three Pre-Implementation Compliance Measures (PICM) options by July 31, 2025. The City chose to require a "habitat assessment and mitigation plan for development on a permit-by-permit basis" to be in good standing with FEMA. This would only be required for new development and not for existing properties.

O'Neill said the City is still on track to meet FEMA's deadline as it will go before the City Council on July 21 based on the Planning Commission's recommendation. O'Neill also explained that if the City didn't follow through with the code adoption it would put the 12 policy holders at risk of losing their coverage which he feels is an important reason to move forward with the adoption of this code modification.

O'Neill also said this code modification would only affect the properties in the floodplain and not everyone in the Flood and Slope Hazard (FSH) Overlay. Soper said that the code modification can be repealed at any time if there are any changes legally with FEMA or with the current federal administration.

Public Testimony:

None

Motion: Motion to close the public hearing at 7:39 p.m.

Moved By: Vice Chair Crosby

Seconded By: Commissioner Malone

Yes votes: All Ayes

No votes: None

Abstentions: None

Motion: Move to recommend that the City Council approve the proposed text amendments to Title 17, Chapter 17.60, Flood Slope Hazard Overlay District as presented in attachment two.

Moved By: Commissioner Malone

Seconded By: Vice Chair Crosby

Yes votes: All Ayes

No votes: None

Abstentions: None

8. ADJOURNMENT

Chair Wegener adjourned the meeting at 7:40 p.m.

Chair Darren Wegener

Attest:

Kelly O'Neill Jr.,
Development Services Director

Date signed:_____

DRAFT



STAFF REPORT

Planning Commission

Item # 2.

Meeting Type: Planning Commission
Meeting Date: July 28, 2025
From: Kelly O'Neill Jr., Development Services Director
Subject: Director's Report for July 2025

Next Meetings:

August 25 at 6:30 PM – No meeting scheduled

September 22 at 6:30 PM – Nothing tentatively scheduled at this time

Previous and future Development Services Department report content will be posted on the City's WordPress site, here: <https://reports.cityofsandy.com/planning/>

PLANNING COMMISSION STAFF REPORT TYPE III APPLICATION

DATE OF MEETING:	July 28, 2025
FILE NO.:	25-037 DR_VAR
PROJECT NAME:	Basketball Court Shelter Variances
APPLICANT/OWNER:	Tiana Rundell/City of Sandy
ADDRESS:	18200 Meadow Drive/Deer Pointe Park
MAP/TAX LOT:	25E18CC 13400 and 25E18CD 01600
SIZE OF PROPERTY:	3.16 acres
ZONING:	Parks and Open Space (POS)
STAFF CONTACT:	Patrick Depa, Senior Planner

PURPOSE

The purpose of this land use application is the request for a design review and three special variances to Chapter 17.90, Design Standards, to a basketball court shelter with an alternative design to the required “Sandy Style” design. above the already approved basketball court. The basketball court was approved in land use File No. 24-057 DR – Deer Pointe Park on March 21, 2025. The first variance relates to roof pitch (17.90.120.C.1). The second variance relates to secondary roof forms (17.90.120.C.4). The third variance relates to strong base materials (17.90.120.B.3.b).

BACKGROUND

Deer Pointe Park is a neighborhood park project for the City of Sandy. Deer Pointe Park is currently categorized as a 1.41 acre “Undeveloped Park” in Sandy’s 2022 Parks and Trails Master Plan. On June 23, 2023, Bull Run Terrace, a mixed-use development, fulfilled their final order and completed a 1.75-acre parkland dedication (Deed No. 2023-021503) to the City. As part of the Deer Pointe Park design review approval, there was a condition to combine the two properties for the development of the new park. The lot consolidation is still in process but the application was processed shortly after the design review approval in land use File No. 25-002 PLA - Deer Pointe Park Lot Consolidation. The total park area is being consolidated to approximately 3.16 acres.

The Deer Pointe Park approval consists of developing the entire site. Land clearing and utility installations have already started. The park design consists of standard neighborhood park amenities including an accessible looped path, playground, multi-use field, picnic shelters and tables, and a basketball court.

The File No. 24-057 DR staff report describes the design and layout of the entire Deer Pointe Park site. This includes the requirements for providing landscaping, setbacks, design elements, parking/paving, and other projected processing steps. This proposal is reviewed as a design review three Type III special variances to the applicable code (see findings 24 through 30). The

following exhibits, findings of fact, and conditions of approval explain the proposal.

EXHIBITS

Exhibit A: Application
 Exhibit B: Site Plan
 Exhibit C: Elevations
 Exhibit C: Narrative
 Exhibit D: Color Chart

PUBLIC COMMENTS

No public comments were received by the time this staff report was published.

EXTERNAL AGENCY AND CITY DEPARTMENT NOTES

Clackamas Fire District Fire Marshal: No comments.

Building Official:

1. The building structure(s) will require a building permit.
2. Gutters and downspouts to approved drainage are also required.

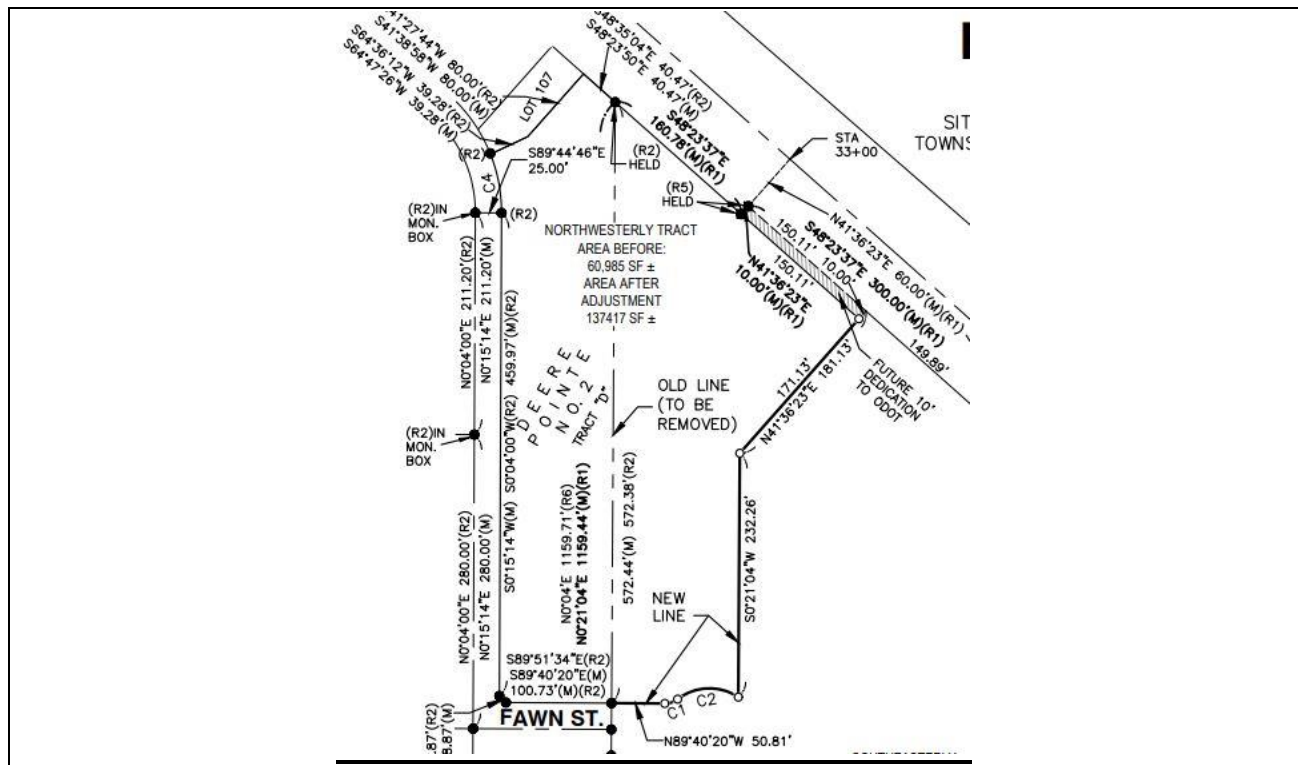
Public Works: The downspouts from the shelter shall be channeled into the “Stormwater Planter” adjacent to the court. The planter shall have specific aquatic plants to filter out contaminants.

APPLICABLE CHAPTERS

17.12 Procedures for Decision Making; 17.18 Processing Applications; 17.22 Notices; 17.32 Parks and Open Space (POS); 17.66 Adjustments and Variances; 17.86 Parkland and Open Space; 17.90 Design Standards; 17.92 Landscaping & Screening; 17.98 Parking Loading and Access Requirements (Bicycles Only); 17.102 Urban Forestry; 15.20 Curbs, Sidewalks, and Underground Utilities; and, 15.30 Dark Sky Ordinance.

Lot Line Adjustment

Finding 1. The placement of the basketball court crosses the common property line and several walkways meander between parcels to other park structures and amenities. The applicant submitted a Property Line Adjustment application (File No. 25-002 PLA) along with a draft survey to combine the two parcels. That application was approved with conditions by the Planning Division on February 26, 2025. **The applicant shall record the property line adjustment associated with File No. 25-002 PLA prior to issuance of the certificate of occupancy for the basketball shelter (see Figure 1).**



(Figure 1)

CHAPTER 17.32 – PARKS AND OPEN SPACE (POS)

Sec. 17.32.20. Permitted Uses.

A. *Primary Uses Permitted Outright:*

1. Parks, natural areas and open space, and special use areas identified in Map 5 Existing Park Inventory, Map 8 Proposed Park System, Table 12 Tier 1 Capital Improvement Plan,

or Table A-3 Proposed Park Capital Improvement Plan of the 2022 Parks and Trails Master Plan;

B. Accessory Uses Permitted Outright:

1. Accessory structures, detached or attached;
11. Sports fields and courts;

Finding 2. The subject properties both have a zoning designation and a comprehensive plan map designation of Parks and Open Space (POS). File No. 24-057 DR – Deer Pointe Park was approved on March 21, 2025. The proposed use of a basketball court and shelter in Deer Pointe Park are permitted outright.

Sec. 17.32.50 DEVELOPMENT REQUIREMENTS

Parks and Open Space	
Lot Area	No minimum
Lot Dimension	No minimum
Setbacks	No minimum or maximum
Lot Coverage	No maximum
Structure Height	35 ft. maximum
Off-Street Parking	See Chapter 17.98
Design Review Standards	See Section 17.90.120

Finding 3. Lot area, lot dimensions, setbacks, and lot coverage have all been reviewed in File No. 24-057 DR and have been met. All parking requirements have been reviewed, addressed, and approved in File No. 24-057 DR. The proposed height of the new shelter is below the maximum height allowed but will be discussed in further detail in this document with the proposed roof design. The design review standards will also be addressed later in this document.

CHAPTER 17.90 - DESIGN STANDARDS

Sec. 17.90.10. Applicability.

The provisions of this chapter apply to structures and uses as specified in Sections 17.90.10(A) and (B) below:

- A. All construction within a Commercial or Industrial Zoning District or a non-residential use in a Residential Zoning District including the following:
 1. **New construction;**
 2. Replacement of a building that is destroyed as specified in Section 17.08.30;
 3. Addition to an existing building;
 4. Exterior alterations other than general maintenance on an existing building;
 5. Site improvements including changes to landscaping, parking, civic spaces, etc.

- B. Nonresidential development and the nonresidential components of mixed-use development shall comply with all applicable standards in this chapter. Residential development and the residential components of a mixed-use development are only required to comply with the clear and objective standards of this chapter unless the applicant is requesting a Design Deviation, in which case compliance with all standards is required for residential development.

Finding 4. The basketball court shelter is new construction and is classified as a non-residential use. Planning Division staff used Section 17.90.120 for the purposes of this review per Section 17.32.50 - Development Requirements.

Section 17.90.120. General Commercial and Industrial (C-2 and I-1) and Non-Residential Uses in Residential Zones Design Standards.

The proposed structures and layout must adhere to all the ‘non-residential uses in residential zones design standards’ per Section 17.90.120. of the design standards.

A. Site Layout and Access.

Intent: To provide for compact, walkable development, and to design and manage vehicle access and circulation in a manner that supports pedestrian safety, comfort, and convenience. (Examples of site designs that meet these standards are illustrated in Figures 17.90.120-A and 17.90.120-B)

Finding 5. The only parking being provided for this use is on-street parking, so this standard is not applicable. All parking will be located along Meadow Avenue and Fawn Street. Walkways from the public street sidewalk to the basketball court and shelter are provided. Multiple walkways on site are proposed to intersect with public sidewalks along Meadow Avenue and Fawn Street.

B. Building Facades, Material, and Colors.

Intent: To provide building façades, materials, and colors consistent with the Sandy Style. For purposes of interpreting the Sandy Style, representative illustrations and photos are provided. (Figures 17.90.120-C, 17.90.120-D, 17.90.120-E, 17.90.120-F, 17.90.120-G, 17.90.120-H, and 17.90.120-I; and the Color Palettes (Appendices C and D) and representative photos (Appendix E). Compliance with the Color Palettes in Appendices C and D is required; the photos in Appendix E are for illustrative purposes only.)

1. Articulation

The Sandy Style includes asymmetrical building forms, which by definition require buildings to be articulated, varied, and provide visual interest. This standard is met by dividing elevations visible from an abutting public street or pedestrian way into smaller areas or planes to minimize the appearance of bulk as follows:

- a. All elevations visible from an abutting public street or pedestrian way shall be divided into distinct planes of no more than 40 lineal feet long to include the following:

- i. Wall planes meeting this standard shall include a feature or variation in the wall plane that are those that are entirely separated from other wall planes by a recessed or projecting section of the structure that projects or recedes at least six inches from the adjacent plane, for a length of at least four feet. Changes in plane may include but are not limited to recessed entries, bays, secondary roof forms (e.g., gables, lower roof sheds, dormers and towers), building bases, canopies, awnings, projections, recesses, alcoves, pergolas, porticos, or roof overhangs. Other features consistent with the Sandy Style may be approved through Design Deviation.
- ii. Wall planes shall incorporate at least one change in materials or changes in texture or patterns, including trim or moldings. Except for residential components of development (other than those requesting a Design Deviation), these changes shall be visually contrasting and complementary.
- iii. The lower and upper floors of multi-storied buildings shall be delineated by using pedestrian shelters, changes in siding materials, heavy timber, or natural wood accents (e.g. brackets, paneling, or other detailing).

Finding 6. The proposed basketball court shelter has no walls and therefore cannot articulate it in any specified direction. The shelter is positioned diagonally on the site with the longer elevation facing Hwy 26 and Meadow Avenue, the primary street access for the project.

2. Pedestrian Shelters. Buildings must incorporate pedestrian shelters, as follows:

- a. Pedestrian shelters shall be provided over the building's primary entrance(s) and all pedestrian areas (i.e., sidewalks, and civic spaces) abutting the subject building, where pedestrians are likely to use these facilities.
- b. Features such as canopies, arcades, awnings, roofs overhangs, covered porches, alcoves, and/or porticos are required to protect pedestrians from the rain and sun.
- c. Pedestrian shelters must extend at least five feet over the pedestrian area.
- d. Shelters over building entrances shall be designed with gable or shed roofs over building entrances and must comply with the roof pitch standards in Section 17.90.110.C. Dome or bubble shaped awnings are not permitted.

Finding 7. The only structure is a proposed picnic shelter which has no walls, so no entranceway/pedestrian shelter is required.

3. Building Materials. Exterior building materials shall convey an impression of strength and durability consistent with the Sandy Style, as follows:

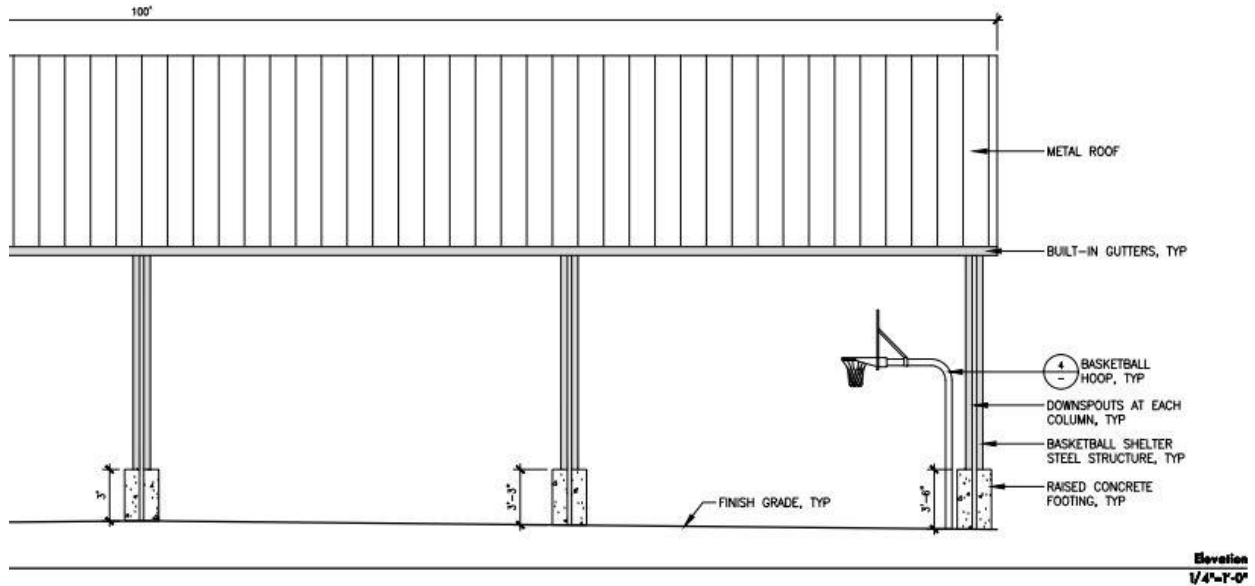
- a. The following standard does not apply to residential components of development, except those requesting a Design Deviation. Buildings on the same site shall be architecturally unified. This provision shall apply to new construction, additions, and remodeling such that buildings are related in architectural style and share some

common elements, such as color scheme, materials, roof forms, and/or detailing. Unity does not mean repetition or mirroring of building elevations.

- b. Strong base materials such as natural stone (e.g., basalt, granite, river stone), split-faced rusticated concrete block, brick, or concrete form liner replicating these materials are required. Cultured stone may be allowed if it has a stone texture and is similar in appearance and durability to natural stone. A building's base must extend at least 36 inches but not more than 60 inches above the adjacent finished grade and be included on those sides of the building visible from an abutting public street. If the site contains a grade differential making construction of a minimum 36-inch base impracticable, the reviewing body may allow portions of the base to be less than 36 inches.
- c. Foundations shall be designed to match the scale of the building being supported. Sheathing the foundation structure with base materials and wall siding are examples of methods which accomplish this purpose.
- d. Siding shall consist of wood, composite wood (e.g., concrete fiberboard, panels or shingles), stone, brick, split-faced rusticated concrete block, concrete form liner or a combination of these materials. Stucco, synthetic stucco, or metal are only permitted as specified below. Vinyl, plastic or similar siding is not permitted.
- e. Building elevations facing a public street shall incorporate at least three of the following features: Using these features may also address other code requirements, such as those related to building articulation, change in relief, pedestrian shelters, storefront elements.
 - i. Exposed, heavy timbers;
 - ii. Exposed natural wood color beams, posts, brackets and/or trim (e.g., eaves or trim around windows);
 - iii. Natural wood color shingles (e.g., used as siding or to accent gable ends);
 - iv. Metal canopies;
 - v. Heavy metal brackets (e.g., cast iron or similar appearance), which may be structural brackets or applied as cosmetic detailing, and/or;
 - vi. Similar features, consistent with the Sandy Style, if approved through Design Deviation.

Finding 8. The basketball court shelter has a similar open-air design (no walls) as the proposed picnic shelter already approved for the park. However, where the picnic shelter has steel columns wrapped in stone that meet the above requirement to include strong base materials such as natural stone, split-faced rusticated concrete block, or brick, the basketball court shelter columns are not proposed to include such materials. The columns on the basketball court shelter are proposed to be steel but, will be set in a raised concrete base/footing (see Figure 2). **The exposed footings will be raised to show a 36-inch-high grey concrete base but without a stone wrap which will require a variance to Section 17.90.120.B.3.b. The applicant applied for a Type**

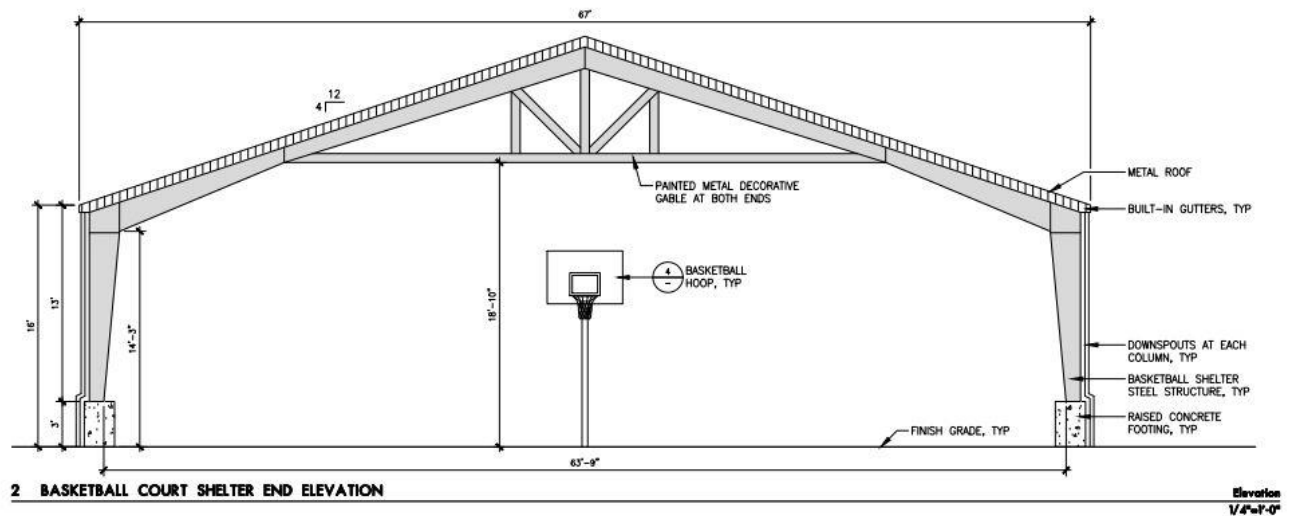
III Special Variance according to the process defined in Section 17.66.80. that will be addressed later in this document.



(Figure 2)

The open gable ends are comprised of painted metal decorative beams with a Howe style truss at both ends of the structure (see Figure 3). Neither gable ends face a street but both ends fall short of satisfying the requirement to include at least three “Sandy Style” design features. The materials used in the gable ends of the shelter can be modified to meet the requirements of this subsection and the number of design elements needed to meet the intent of this section.

The Planning Division is proposing as a condition of approval that **the applicant apply a dark base coat of paint on the exposed beams and brush on a different lighter color with a grain roller to achieve a wood style finish. Also, the Planning Division staff is recommending the installation of multiple heavy metal brackets at all connection points to replicate a Sandy Style design and finish. This is also emphasized under Finding 27.**



(Figure 3)

4. **Colors.** Building exteriors shall comply with the following standards:
 - a. Paint color should not contrast with the white-washed buildings on this block.
 - b. High-intensity primary colors, metallic colors and black, may be utilized as trim and detail colors only, not to exceed one (1) percent of the surface area of any elevation. Such color shall not be used as primary wall colors.
 - c. Day-glow colors, highly reflective colors, and similar colors are not permitted.
 - d. Exterior building colors shall be in compliance with the City of Sandy Color Palette in Appendix C. [Section 17.90.120(B.4)]

Finding 9. The applicant has identified the proposed finish for the metal roof, roof trim, and downspouts as Cypress Green by Metallion Industries. The columns and decorative gable ends are proposed to be painted with Miller Paint "Film Noir"(0144). Film Noir is not in the historic color collection. **The applicant shall choose a color from the Miller Pain Historic Color Collection to replace Film Noir for staff review and approval.**

The proposed natural wood color on the gable ends and the forest color metal roof will be consistent with the colors assigned to the proposed picnic structure. The raised concrete bases are proposed as typical concrete grey. **The color of the metal roof is compatible with the historic colors in the City of Sandy Color Palette but the applicant shall pick a color from the Miller Paint collection to replace "Film Noir"(0144).**

C. Roof Pitch, Materials, and Parapets.

Intent: To provide roof forms and detailing consistent with the Sandy Style. For purposes of interpreting the Sandy Style, representative illustrations and photos are provided.

1. Except as provided in subsections 17.90.120(C)(1), below, pitched (gabled or hipped) roofs are required on all new buildings with a span of 50 feet or less. Gable and hipped roof forms must achieve a pitch not less than the following:

Zoning District	Primary Roof Forms (minimum)	Secondary Roof Forms (minimum)
C-2, I-1	6:12	4:12

Finding 10. The applicant is proposing to use a 4:12 roof pitch with a standing metal seam roof instead of the 6:12 roof pitch in accordance with the Sandy Municipal Code. **The applicant applied for a Type III Special Variance according to the process defined in Section 17.66.80 that will be addressed later in this document.**

2. As provided above, "Primary Roof Forms" are those that individually comprise 20 percent or more of the total surface area of a roof elevation. Secondary roof forms (e.g., dormers, towers, cupolas, etc.) are those that comprise less than 20 percent of the roof elevation. See also, Section 17.74.20 Vertical Projections.
3. Buildings shall be oriented so the gable end of the roof faces the abutting street.
4. Pitched roof surfaces visible from an abutting public street shall provide a secondary roof form (e.g., dormer) in the quantity specified below. Secondary roof forms may be located anywhere on the roof, although grouping these features is preferred.

Roof Length	Number of Secondary Roof Forms
30 – 40 feet	1
41 – 80 feet	2
81 feet and greater	4

Finding 11. Because the basketball court shelter is proposed at a span of 100 feet in length, four (4) secondary roof forms are required. Due to the unique style of the shelter, the applicant has proposed to exclude any secondary roof forms from its design. Because of this, **the applicant applied for a Type III Special Variance according to the process defined in Section 17.66.80 that will be addressed later in this document.**

D. Building Orientation and Entrances.

Intent: To maintain and enhance General Commercial and Industrial streetscapes as public spaces, emphasizing pedestrian-scale and character in new development, consistent with the Sandy Style. (Figures 17.90.120-A, 17.90.120-B, 17.90.120-D, 17.90.120-E, 17.90.120-F, 17.90.120-G, and 17.90.120H) and representative photos in Appendix E.

Finding 12. Section 17.90.120(D) Building Orientation and Entrances does not apply to this park project and shelter as there are no walls and the intention of these standards is primarily related to commercial and industrial streetscapes when buildings have interior space.

E. Windows.

Intent: To promote business vitality, public safety and aesthetics through effective window placement and design, consistent with the Sandy Style. (Figures 17.90.120-A, 17.90.120-B, 17.90.120-D, 17.90.120-E, 17.90.120-F, 17.90.120-G, and 17.90.120-H)

Finding 13. Section 17.90.120(E) Windows does not apply to this park project as no walls are proposed on the basketball court shelter.

F. Landscaping and Streetscape Design.

Intent: To promote business vitality, public safety and aesthetics through effective landscaping and streetscape design, consistent with the Sandy Style, and to provide for a continuous pedestrian network that promotes pedestrian safety, comfort and convenience, and provides materials and detailing consistent with the Sandy Style. (See Figures 17.90.120-J and 17.90.120-K and Appendix G)

Finding 14. Landscaping and streetscape design were reviewed and addressed in File No. 24-059 DR. The proposed shelter is quite a distance from all surrounding streets but Deer Pointe Park has been designed to have a continuous pedestrian network connecting all areas. No further review in this “Section” will be done or is necessary with this file.

G. Civic Space.

Intent: To connect buildings to the public realm and create comfortable and attractive gathering places and outdoor seating areas for customers and the public, consistent with Sandy's Downtown Streetscape Design. (See Figures 17.90.120-L and 17.90.120-M)

Finding 15. The site development is a park that includes a covered picnic shelter, play area, basketball court, benches, and walking trails. Since the entire site acts as one large civic space, staff did not analyze this proposal for any additional need.

H. Lighting.

Intent: To promote business vitality, public safety, and aesthetics through effective outdoor lighting, consistent with the Sandy Style. (Figures 17.90.120-G, 17.90.120-H, and 17.90.120-M)

Finding 16. No lighting has been proposed for the basketball court shelter or the surrounding area. **If the applicant chooses to install lighting at a later date the applicant shall follow all Dark Sky Ordinance requirements as outlined in Chapter 15.30 of this document and submit lighting cut sheets and a photometric plan for staff review and approval.**

I. Safety and Security.

Intent: To promote natural surveillance of public spaces for safety and security.

Finding 17. Deer Pointe Park's name and address will be installed on a proposed future sign measuring a minimum of six (6) inches high and of contrasting color, which clearly locates the park for patrons and emergency services.

J. External Storage.

Intent: To promote land use compatibility and aesthetics, particularly where development abuts public spaces. (Figure 17.90.120-K)

Finding 18. The applicant has identified various locations around the park where there will be trash receptacles. The proposed trash receptacles have a decorative design to match materials used on each of the proposed shelters. No dumpster enclosure is proposed for Deer Pointe Park. Park maintenance staff will complete routine trash and recycling collection.

CHAPTER 17.92 – LANDSCAPING AND SCREENING

Sec. 17.92.00. Intent.

This chapter prescribes standards for landscaping, buffering, and screening. While this chapter provides standards for frequently encountered development situations, detailed planting plans and irrigation system designs, when required, shall be reviewed by the City with this intent clause as the guiding principle.

Finding 19. The landscaping and screening plan were reviewed and approved in File No. 24-059 DR. No additional landscaping or screening is proposed for this project and all requirements remain satisfied.

Sec. 17.92.20. Minimum improvements—Landscaping and screening.

The minimum landscaping area of a site to be retained in landscaping shall be as follows:

ZONING DISTRICT OR USE	PERCENTAGE
POS General Commercial	0%

Section 17.92.10 (F). Allows for up to only 35 percent of a site's total required landscaped area may be developed into pedestrian amenities.

Section 17.92.10 (I). All areas not occupied by paved roadways, walkways, patios, or buildings shall be landscaped.

Finding 20. Nothing is identified in the landscape section of the development code for the Parks and Open Space (POS) zoning district for this use. The total size of the site is 3.16 acres. The pedestrian amenities include walkways, playground equipment, sports courts, picnic shelters, and other pedestrian amenities that make up less than ten (10) percent of the site. The applicant is proposing to landscape or seed all areas not occupied with impervious surfaces (roughly 90% of the park).

Sec. 17.92.30. Required tree plantings.

Planting of trees is required for all parking lots with four or more parking spaces, public street frontages, and along private drives more than 150 feet long.

Finding 21. The street tree planting plan is detailed on L4.01 of the applicant's Planting Plan. The applicant is proposing a combination of twenty-two (22) Maple and Beech trees spaced roughly thirty (30) feet apart along Meadow Avenue and Fawn Street. This is consistent with a medium canopy tree species. The street trees will be planted in the landscaped areas between the back of curb to the edge of sidewalk. All landscaping is recommended to be native, drought tolerant, and shall meet the minimum planting sizes as specified in Section 17.92.50. The applicant meets this requirement.

CHAPTER 17.98 - PARKING, LOADING, AND ACCESS REQUIREMENTS

Sec. 17.98.20. Off-street parking requirements.

A. Off Street Parking Requirements. Off street parking shall conform to the following standards:

Community Service	Number of Parking Spaces	Number of Bicycle Spaces
Not listed	None	8

Finding 22. All vehicle parking requirements have been reviewed, addressed, and approved in File No. 24-057 DR. Section 17.98.160 contains requirements related to vehicle and bicycle parking facilities; however, the Sandy Development Code does not contain any requirements for public park development. Although not required, vehicle parking will be provided along the adjacent local streets, Meadow Avenue and Fawn Street.

However, the applicant has proposed a number of bicycle spaces in line with the above Community Service requirements. Per Section 17.98.160(B) each required

bicycle parking space will be at least two and one-half feet by six feet; vertical or upright bicycle storage structures are exempt from the parking space length.

CHAPTER 17.102 – URBAN FORESTRY

Sec. 17.102.50. Tree retention and protection requirements.

A. *Tree Retention.* The landowner is responsible for retention and protection of trees required to be retained as specified below:

1. At least three trees 11 inches DBH or greater are to be retained for every one acre of contiguous ownership, except in the Bornstedt Village Overlay (BVO) in accordance with Section 17.54.140.
2. Retained trees can be located anywhere on the site at the landowner's discretion before the harvest begins. Clusters of trees are encouraged.
3. Trees proposed for retention shall be healthy and likely to grow to maturity and be located to minimize the potential for blow-down following the harvest
4. Provided they meet the other requirements in this section, at least two of the required trees per acre must be of conifer species.

B. *Tree Protection Area.* All tree protection measures set forth in this section shall be instituted prior to any development activities and removed only after completion of all construction activity, unless these requirements are waived by the Director. Tree protection measures are required for land disturbing activities including but not limited to tree removal, clearing, grading, excavation, or demolition work.

1. Trees identified for retention shall be marked with yellow flagging tape and protected by protective barrier fencing placed no less than ten horizontal feet from the outside edge of the trunk.
2. Required fencing shall be a minimum of six feet tall supported with metal posts placed no farther than ten feet apart installed flush with the initial undisturbed grade.
3. No construction activity shall occur within the tree protection zone, including, but not limited to dumping or storage of materials such as building supplies, soil, waste items, equipment, or parked vehicles.

Finding 23. The applicant's tree retention and protection plan were approved in File No. 24-057 DR. The retention and protection plan provides a table cataloging 58 trees that are on site and distinguishes their status between "To be removed" and "To be preserved". The site is 3.16 acres and over forty (40) trees will be retained on the property meeting the retention tree requirement of three (3) trees per acre. There are five (5) separate tree stands that are proposed to be protected with required fencing. The City confirms that the tree protection measures that are proposed are sufficient.

CHAPTER 17.66 - ADJUSTMENTS AND VARIANCES

Sec. 17.66.80. Type III special variances.

The Planning Commission may grant a special variance waiving a specified provision under the Type III procedure if it finds that the provision is unreasonable and unwarranted due to the specific nature of the proposed development. In submitting an application for a Type III Special Variance, the proposed development explanation shall provide facts and evidence sufficient to enable the Planning Commission to make findings in compliance with the criteria set forth in this section while avoiding conflict with the Comprehensive Plan.

One of the following sets of criteria shall be applied as appropriate.

- A. The unique nature of the proposed development is such that:
 - 1. The intent and purpose of the regulations and of the provisions to be waived will not be violated; and
 - 2. Authorization of the special variance will not be materially detrimental to the public welfare and will not be injurious to other property in the area when compared with the effects of development otherwise permitted.
- B. The variance approved is the minimum variance needed to permit practical compliance with a requirement of another law or regulation.
- C. When restoration or replacement of a nonconforming development is necessary due to damage by fire, flood, or other casual or natural disaster, the restoration or replacement will decrease the degree of the previous noncompliance to the greatest extent possible.

The applicant is requesting three (3) special variances to the Sandy Municipal Code (SMC):

1. Section 17.90.120.B.3(b) – Building Materials

2. Section 17.90.120.C.1 – Roof Pitch

3. Section 17.90.120.C.4 – Secondary Roof Forms

Finding 24. All three proposed variances will be reviewed under subsection A., because subsections B. & C. do not apply.

Variance 1. Section 17.90.120.B.3(b) – Building Materials

- 3. *Building Materials.* Exterior building materials shall convey an impression of strength and durability consistent with the Sandy Style, as follows:
 - b. Strong base materials such as natural stone (e.g., basalt, granite, river stone), split-faced rusticated concrete block, brick, or concrete form liner replicating these materials are required. Cultured stone may be allowed if it has a stone texture and is similar in appearance and durability to natural stone. A building's base must extend at least 36 inches but not more than 60 inches above the adjacent finished grade and be included on those sides of the building visible from an abutting public street. If the site contains a grade

differential making construction of a minimum 36-inch base impracticable, the reviewing body may allow portions of the base to be less than 36 inches.

Finding 25. The applicant is proposing a variance to Sandy Style for its base material that consists of conveying an impression of strength and durability using natural stone (e.g., basalt, granite, river stone), split-faced rusticated concrete block, or brick.

The applicant is proposing ten steel columns with solid concrete bases to hold up the steel roof shelter but without being consistent with the Sandy Style as required. All ten bases will be constructed as solid concrete circular bases that extend up the columns the required 36 inches. Each concrete circular base will convey an impression of strength and durability, but just not with the aesthetic veneer associated with the Sandy Style.

The primary reason for not including aesthetic veneer as expressed to the Planning Division was for preserving safety. The materials associated with the Sandy Style all have a square style finish that creates a stone edge that the applicant states are hazardous to court users. The circular shape of the concrete bases is not inconsistent with base materials used on other columns holding up outside public shelters. The Planning Division is proposing as a condition of approval that **the applicant research if there are form liners or molds that replicate a natural stone finish or at the very least use a dye or color additive consistent with other colors used in this project on the concrete base.**

Finding 26. The above stated “Finding 25” satisfies the variance criteria and are deemed to not be in conflict with the existing Sandy Development Code (SMC) or the 2025 Comprehensive Plan. The absence of a natural stone finish replaced by a smoother surface, will increase the safety of patrons using the court. Due to the basketball court’s location, staff find that the lack of Sandy Style materials will not have an injurious effect on the surrounding properties. Therefore, under the authority granted under Section 17.18.80. Type III development decision and Section 17.20.60. Action by hearing authority, the Special Variance can be approved.

Variance 2. Section 17.90.120.C.1 – Roof Pitch

C. Roof Pitch, Materials, and Parapets.

Intent: To provide roof forms and detailing consistent with the Sandy Style. For purposes of interpreting the Sandy Style, representative illustrations and photos are provided. (Figures 17.90.120-D, 17.90.120-E, 17.90.120-F, 17.90.120-G, 17.90.120-H, and 17.90.120-I and representative photos in Appendix E)

1. Except as provided in subsections 17.90.120.C.8., below, pitched (gabled or hipped) roofs are required on all new buildings with a span of 50 feet or less. Gable and hipped roof forms must achieve a pitch not less than the following:

Zoning District	Primary Roof Forms (minimum)	Secondary Roof Forms (minimum)
C-2 and I-1	6:12	4:12

Finding 27. The applicant is proposing a variance to providing roof forms and detailing consistent with the Sandy Style. The proposed 67 foot by 100-foot metal standing seam roof is required to maintain a minimum 6:12 roof pitch. The applicant is proposing a 4:12 roof pitch.

Roof pitch significantly influences the overall appearance and style of a building. Steeper pitches can be more visually striking and dramatic, while lower pitches complement modern styles. Low pitched roofs from 2:12 to 4:12 are often associated with large modern aesthetic open-air shelters, referring to a building with open sides, used for gatherings and outdoor activities. Sometimes called pavilions, they are often used for shielding basketball courts or larger picnic areas from weather conditions.

The only other structure proposed in the park is a picnic shelter which is one-third the size of the proposed basketball court shelter. Due to the scale of the basketball court shelter's surroundings such as the picnic shelter or the homes in the surrounding Deer Pointe neighborhood, the 4:12 roof pitch will not stand out or command attention and will be more visually compatible in overall massing with its surroundings.

Although the gable ends are not completely visible from an abutting street, they do need to detail some transition from the gable ends to the other elevations. The two gable ends on the shelter appear to have a Sandy Style design but lack two of the three required design elements. The metal roof/canopy counts as one design element, but the steel support beams in the gable do not count as being of the Sandy Style design. The steel as proposed does not have a timber or wood finish. The steel also has welded connection points rather than heavy metal brackets. Brackets could be applied as cosmetic detailing.

The Planning Division is proposing as a condition of approval that **the applicant apply a dark base coat of paint on the exposed beams and brush on a different lighter color with a grain roller to achieve a wood style finish. Also, install multiple heavy metal brackets at all connection points to replicate a Sandy Style design and finish.**

Finding 28. The above stated "Finding 27" satisfies the variance criteria and are deemed to not be in conflict with the existing Sandy Development Code (SMC) or the 2025 Comprehensive Plan. Staff find that the reduction in roof pitch will not be in conflict with the intent of a Sandy Style structure or the general scale of the neighborhood. Due to the basketball court's location, staff find that the reduction in roof pitch will not have an injurious effect on the surrounding properties. Therefore, under the authority granted under Section 17.18.80. Type III development decision and

Section 17.20.60. Action by hearing authority, the Special Variance can be approved.

Variance 3. Section 17.90.120.C.4 – Secondary Roof Forms

C. Roof Pitch, Materials, and Parapets.

Intent: To provide roof forms and detailing consistent with the Sandy Style. For purposes of interpreting the Sandy Style, representative illustrations and photos are provided. (Figures 17.90.120-D, 17.90.120-E, 17.90.120-F, 17.90.120-G, 17.90.120-H, and 17.90.120-I and representative photos in Appendix E)

4. Pitched roofs visible from an abutting public street shall provide a secondary roof form (e.g. dormer) in the quantity specified below. Secondary roof forms may be located anywhere on the roof, although grouping these features is preferred.

Roof Length	Number of Secondary Roof Forms
30—40 feet	1
41—80 feet	2
81 feet and greater	4

Finding 29. The applicant is proposing a variance to providing the required amount of secondary roof forms consistent with the Sandy Style. The proposed 67 foot by 100-foot metal standing seam roof is required to provide a minimum four (4) secondary roof forms. The main reason is that the applicant is proposing a 4:12 roof pitch (Variance 2) and secondary roof forms are not compatible and do not typically work as effectively on lower pitched roofs.

Secondary roof forms like dormers, towers, or a cupola offer both functional and aesthetic benefits to buildings. They are primarily used to add additional usable space for transforming attics into functional rooms like bedrooms, offices, or bathrooms. They also provide passive solar heating and sunlight. Secondary roof forms typically break up large roof distances keeping the roof pattern in similar scale and design. None of the above typical functional use is relevant here since the shelter has no walls, ceiling or rooms.

This shelter is a standalone structure with a very specific height, span, and length that is not comparable to any other structure adjacent to or close by in the area. The proposed small picnic shelter will be dynamically different when considering building size, height, length, Sandy Style materials, and roof pitch. So, the scale and design are completely different in the two buildings and staff find that maintaining a similar roof pattern is not necessary.

In the recent past with File No. 23-020, the Planning Commission decided on a similar secondary roof form variance request for a picnic and restroom shelter in Cedar Park. The Commission deliberated on the roof slope, materials, and the open-

air nature of the roof and found that any secondary roof forms would be contrary to the scale and proportions of the shelters form and function. For these reasons as discussed, the Planning Commission approved the requested special variance to not provide secondary roof forms on the two proposed shelters in Cedar Park.

Finding 30. The above stated “Finding 29” satisfies the variance criteria and are deemed to not be in conflict with the existing Sandy Development Code (SMC) or the 2025 Comprehensive Plan. Based on the past Planning Commission decision for Cedar Park which is a similar request to the one in Deer Pointe Park, staff recommend that the Planning Commission find that secondary roof forms are contrary to the form and function of a sports shelter and the elimination of secondary roof forms will not affect the safety or public welfare of the patrons or have an injurious effect on surrounding properties. Therefore, under the authority granted under Section 17.18.80. Type III development decision and Section 17.20.60. Action by hearing authority, the Special Variance can be approved.

CHAPTER 15.30 - DARK SKY ORDINANCE

Submittal of lighting fixture cut sheets and a photometric analysis in compliance with Chapter 15.30 are required. Any proposed exterior lighting shall be fully cut off and not exceed 4,125 Kelvins. The area 10 feet beyond the property line shall receive no more than one quarter (0.25) of a foot-candle of light from any site lighting. The photometric analysis shall detail the lot lines and a line 10 feet beyond the property lines.

Finding 31. No lighting is proposed at the shelters as the park is open only from dawn to dusk. **If the applicant chooses to install lighting at a later date the applicant shall follow all Dark Sky Ordinance requirements as outlined in Chapter 15.30 of this document and submit lighting cut sheets and a photometric plan for staff review and approval.**

CHAPTER 15.44. – EROSION CONTROL

15.44.00. Intent.

The purpose is to regulate land disturbing activities that may lead to soil erosion and sedimentation into watercourses, wetlands, riparian areas, and public and private property. No land disturbing activity shall be conducted so as to cause slides of mud, soil, rock, vegetative material, or any other material to be pushed onto, deposited upon, or gravitated to the property of another, either public or private.

Finding 32. Soil erosion control measures and requirements were addressed in File No. 24-057 DR and remain the same.

CHAPTER 15.32 SIGN CODE

The sign regulations are intended to serve the community by:

- A. Requiring sound construction, by requiring that signs be maintained, and by limiting the number of visual images to be communicated;
- B. Providing an equitable opportunity to use signs outside of public rights-of-way as a communication medium;
- C. Providing standards for frequency, location, size, construction, type and number of signs;
- D. Providing reasonable limits on the magnitude and extent of graphic communication presented to the public;
- E. Regulating the location and quantity of temporary signs, and the circumstances under which they may be used and encourage all businesses to utilize permanent signs to the maximum extent possible and not rely on temporary signs for advertising needs; and
- F. Expressing elements of or reflecting Cascadian architecture by adapting elements of the Sandy Style into new signs.

Finding 33. No signage has been proposed at this stage of the review. All future signage, including directional signage, shall be submitted to the Planning Division for review.

CONCLUSION

Given the size and topography of the park in relation to the surrounding neighborhood homes, the deviation away from the Sandy Style, the position inside the park, and the proposed design and uniqueness of a basketball court shelter, is more suited for this site and creates an appearance that is not detrimental to the public welfare, and it will not be injurious to other property in the area.

In light of the court being planned and designed to be inside Deer Pointe Park per the 2022 Parks and Trails Master Plan, Section 17.66.80(A) was the only criteria that applied to the requested variances and staff finds that the criterion found in Section 17.66.80(A) has been met.

RECOMMENDATION

For the reasons described above in the findings of fact, staff recommends the Planning Commission **approve** both the Deer Pointe Park Basketball Court Shelter Design Review and the three (3) Special Variance requests subject to the recommended conditions of approval below.

RECOMMENDED CONDITIONS OF APPROVAL

1. The applicant shall record the property line adjustment associated with File No. 25-002 PLA prior to the issuance of the certificate of occupancy for the basketball shelter.
2. The applicant shall apply for and receive approval for all necessary building permits prior to any construction. Contact the Building Division for submission requirements.

3. All engineering stamps shall be in compliance with structural plan requirements.
4. The applicant shall research if there is a viable form liner or mold that replicates a natural stone finish or at the very least use a dye or color additive consistent with other colors used in this project on the concrete base.
5. The applicant shall choose a color from the Miller Pain Historic Color Collection to replace Film Noir for staff review and approval.
6. The applicant shall apply a dark base coat of paint on the exposed beams and brush on a different lighter color with a grain roller to achieve a wood style finish.
7. The applicant shall install multiple heavy metal brackets at all connection points to replicate a Sandy Style design and finish.
8. The downspouts from the shelter shall be channeled into the “Stormwater Planter” adjacent to the court. The planter shall have specific aquatic plants to filter out contaminants.
9. If the applicant chooses to install lighting at a later date the applicant shall follow all Dark Sky Ordinance requirements as outlined in Chapter 15.30 of this document and submit lighting cut sheets and a photometric plan for staff review and approval.
10. No signage has been proposed at this stage of the review. All future signage, including directional signage, shall be submitted to the Planning Division for review.
11. This design review shall be void after two (2) years from the date of the Final Order unless the applicant has submitted plans for building permit approval.



General Land Use Application

1 page

Name of Project:	Deer Ponite Park- Basketball Shelter
Location or Address:	18200 Meadow Avenue

Map & Tax Lot #	T: 2S	R: 5E	Section: 18	Tax Lot (s): 25E18CD01600
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Request: This is a request for two variances and one design deviation for the basketball shelter at Deer Pointe Park.

- I am the (check one) ☐ owner ☐ lessee of the property listed above, and the statements and information contained herein are in all respects true, complete and correct to the best of my knowledge and belief.
- With submission of this application, I authorize representatives of the City of Sandy to access the property for the purpose of site investigation associated with this application.

Applicant (if different than owner) Tyler Deems	Owner Sandy Parks and Recreation
Address 39250 Pioneer Blvd	Address 38348 Pioneer Blvd
City/State/Zip Sandy, OR 97055	City/State/Zip Sandy, OR 97055
Email tdeems@ci.sandy.or.us	Email trundell@ci.sandy.or.us
Phone 503-826-1079	Phone 503-489-0929
Signature <i>Tyler Deems</i>	Signature <i>Tiana Rundell</i>

Staff Use Only

File #:	Date:	Fee\$:	Planner:
Type of review: Type I <input type="checkbox"/> Type II <input type="checkbox"/> Type III <input type="checkbox"/> Type IV <input type="checkbox"/>			
Has applicant attended a pre-app? Yes <input type="checkbox"/> No <input type="checkbox"/> If yes, date of pre-app meeting:			

Development Services Department, 39250 Pioneer Blvd, Sandy, OR 97055, 503.489.2160


















Email: planning@ci.sandy.or.us

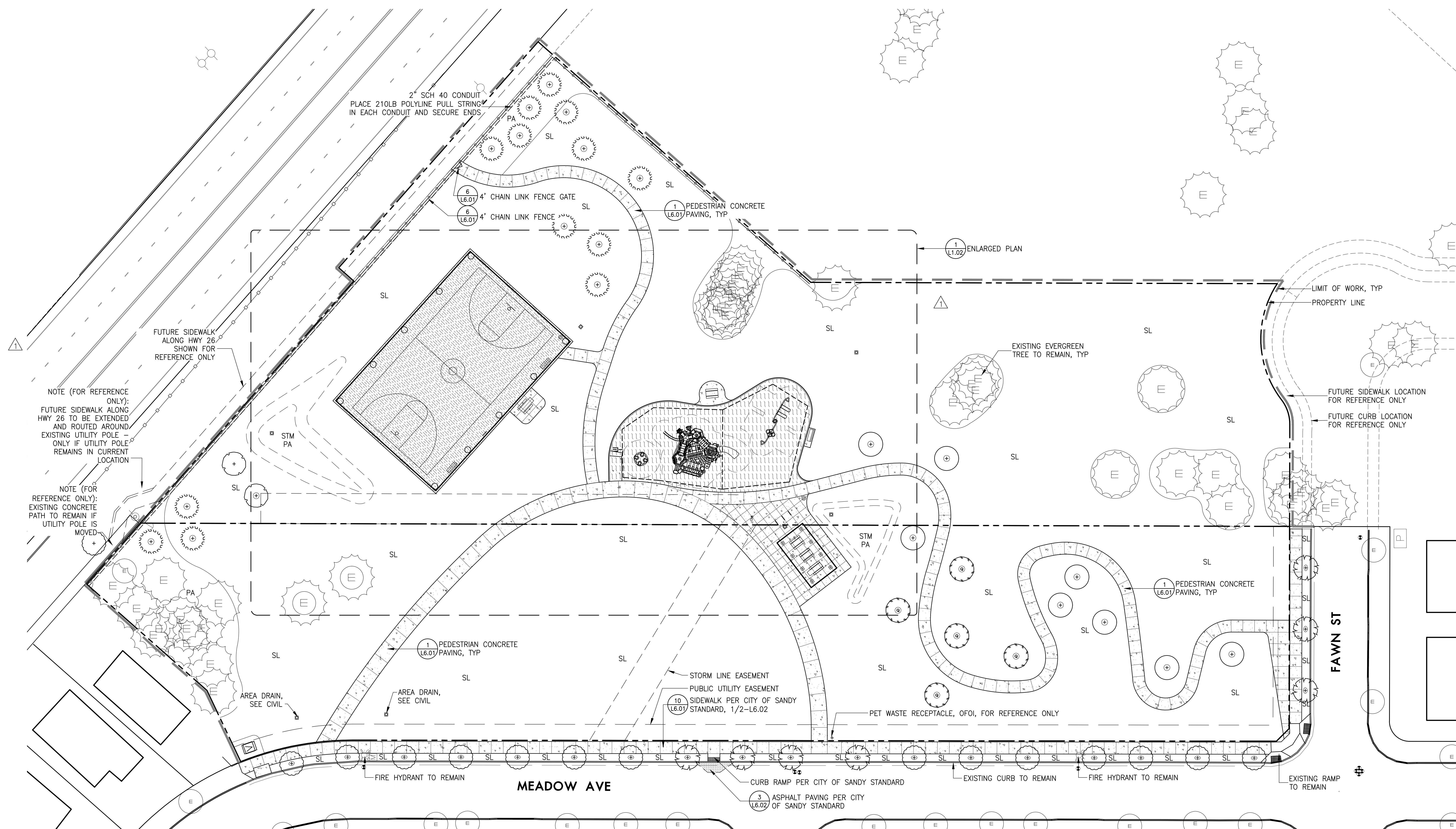
ABBREVIATIONS

9. SEE CIVIL DRAWINGS FOR ALL VEHICULAR AREA IMPROVEMENTS, INCLUDING PAVING, CURBS, DRIVEWAY APRONS, STRIPING AND SIGNAGE, AS WELL AS ANY VEHICULAR AND PEDESTRIAN PAVING IMPROVEMENTS WITHIN THE RIGHT-OF-WAY.
10. LIMIT OF SPECIALTY CONTRACTOR WORK IS APPROXIMATE AND SHOWN FOR REFERENCE ONLY. GENERAL CONTRACTOR TO COORDINATE WORK INCLUDING GRADING, PAVING, PLANTING AND IRRIGATION WITHIN DESIGN-BUILD CONTRACT AREA OF WORK WITH SPECIALTY CONTRACTOR.

1. THIS PLAN IS BASED ON A SURVEY BY ALL COUNTY SURVEYORS DATED 07/26/24. NOTIFY OWNER'S REPRESENTATIVE OF ANY DISCREPANCIES IDENTIFIED ON SITE RELATED TO SURVEY INFORMATION PRIOR TO INSTALLATION.
2. PROTECT EXISTING VEGETATION TO REMAIN. SEE SPECIFICATION SECTION 015639 FOR FENCING AND OTHER REQUIREMENTS.
3. SEE CIVIL DRAWINGS FOR LOCATION OF UTILITIES.
4. SEE ELECTRICAL DRAWINGS FOR FURTHER INFORMATION REGARDING SITE LIGHTING AND ELECTRIC UTILITIES.
5. SEE SHEET L4.01 FOR LOCATIONS OF IRRIGATION SLEEVES UNDER PAVING.
6. COORDINATE WORK WITH OTHER TRADES, INCLUDING WORK IN OTHER BID PACKAGES.
7. ALL CONCRETE PAVING TO RECEIVE LIGHT BROOM FINISH UNLESS OTHERWISE NOTED. SEE DETAILS FOR CIP CONCRETE RETAINING WALL AND CHEEK WALL FINISHES. CONTRACTOR TO PROVIDE FINISH MOCKUPS FOR APPROVAL, SEE SPECIFICATIONS.
8. CONTRACTOR TO SUBMIT PAVING MOCK-UP FOR APPROVAL BY OWNER'S REPRESENTATIVE PRIOR TO INSTALLATION.

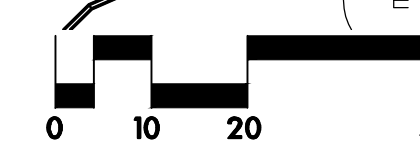
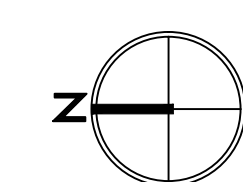
ARCH	ARCHITECTURAL
CFCI	CONTRACTOR FURNISHED, CONTRACTOR INSTALLED
CONC	CONCRETE
DWG	DRAWINGS
ELEC	ELECTRICAL
MECH	MECHANICAL
NIC	NOT IN CONTRACT
OFCI	OWNER FURNISHED, CONTRACTOR INSTALLED
OFOI	OWNER FURNISHED, OWNER INSTALLED
PA	PLANTING AREA
SIM	SIMILAR
SL	SEEDED LAWN
SP	SEEDED PLANTING
SPECS	SPECIFICATIONS
STRUC	STRUCTURAL
TYP	TYPICAL
W/	WITH
STM PA	STORMWATER PLANTER

- | | | | |
|---|---|---|-----------------------------------|
|  | LIMIT OF WORK - PARK IMPROVEMENTS |  | BIKE RACK |
|  | PROPERTY LINE/RIGHT-OF-WAY |  | SITE LIGHT, SEE ELEC DWG |
|  | PEDESTRIAN CONCRETE PAVING |  | BENCH WITH BACK |
|  | ENGINEERED WOOD FIBER SAFETY SURFACING |  | PICNIC TABLE |
|  | ASPHALT PAVING W/ SPORT COURT SURFACING |  | TRASH RECEPTACLE |
|  | CONCRETE CURB |  | DRINKING FOUNTAIN |
|  | EXISTING WOOD FENCE / GUARDRAIL |  | AREA DRAIN, SEE CIVIL UTILITY DWG |
|  | CHAIN LINK FENCE |  | EXISTING TREE TO REMAIN |
| | |  | |



1 MATERIALS PLAN

SCALE: 1" = 20'-0"



DEER POINTE PARK
CITY OF SANDY PARKS AND RECREATION

CITY OF SANDY
18200 MEADOW AVE
SANDY, OR 97055

PERMIT SET

REVISIONS

1 PERMIT REV #1 5.19.2025

SCALE	AS NOTED
DRAWN BY	CB/KS
DATE	05.01.2023
PROJECT NO.	2345

MATERIALS PLAN

L1.01

37



Type III – LAND USE REVIEW

Applicant's Submittal

06.04.2025

APPLICANT: Lango Hansen Landscape Architects
1100 NW Glisan St #3a
Portland, OR 97209

OWNER: City of Sandy
39250 Pioneer Blvd
Sandy, OR 97055

REQUEST: We are requesting a Land Use Review for the basketball court shelter as noted below.

LOCATION: 18200 Meadow Avenue (Tax Lot number 25E18CD01600)

I. BACKGROUND:

1. **Existing Conditions:** The existing site consists of a sloping grass field with numerous evergreen and deciduous trees of varying sizes. Storm and sanitary lines have been installed and stubbed out to the eastern edge of the western parcel. Storm drains have been installed onsite with no other above-grade improvements. The site is bordered by Highway 26 to the north, the Deer Pointe subdivision to the west and south and undeveloped land to the east.
2. **Project Description:** Deer Pointe Park is a neighborhood park project for the City of Sandy that will provide an inclusive playground, a picnic shelter, a basketball court, open lawn areas, native and climate adapted plantings and more. This land use application is for the basketball court shelter.

II. APPROVAL CRITERIA AND RESPONSES:

Municipal Code Standards and Requirements: The following sections of the Sandy Municipal Code are applicable to this land use approval:

CHAPTER	PAGE
CHAPTER 17.66 ADJUSTMENTS AND VARIANCES.....	1

REQUIRED CODE RESPONSES:

CHAPTER 17.66 ADJUSTMENTS AND VARIANCES

17.66.80 Type III Special Variances

The Planning Commission may grant a special variance waiving a specified provision under the Type III procedure if it finds that the provision is unreasonable and unwarranted due to the specific nature of the proposed

development. In submitting an application for a Type III Special Variance, the proposed development explanation shall provide facts and evidence sufficient to enable the Planning Commission to make findings in compliance with the criteria set forth in this section while avoiding conflict with the Comprehensive Plan.

One of the following sets of criteria shall be applied as appropriate.

- A. *The unique nature of the proposed development is such that:*
 - 1. *The intent and purpose of the regulations and of the provisions to be waived will not be violated; and*
 - 2. *Authorization of the special variance will not be materially detrimental to the public welfare and will not be injurious to other property in the area when compared with the effects of development otherwise permitted.*
- B. *The variance approved is the minimum variance needed to permit practical compliance with a requirement of another law or regulation.*
- C. *When restoration or replacement of a nonconforming development is necessary due to damage by fire, flood, or other casual or natural disaster, the restoration or replacement will decrease the degree of the previous noncompliance to the greatest extent possible.*

(Ord. No. 2024-01, § 1(Exh. A), 2-20-2024)

Applicant Response: The project is seeking three special variances. The first variance relates to roof pitch (17.90.120.C). The second variance relates to secondary roof forms (17.90.150.C.4). The third variance relates to the building materials

17.90.120.C. Roof Pitch, Materials and Parapets

Applicant Response: The project is pursuing a special variance to the roof pitch based on paragraph “A” above. The park project is of a unique nature such that the proposed variance will not be detrimental to public welfare but will instead be beneficial.

The roof pitch of the proposed basketball shelter is 4:12 which is shallower than the code required 6:12 roof pitch. Due to the overall height of the structure and the setting of the structure within a neighborhood park, this variance will help limit the overall massing and visual impact of the shelter. By utilizing a 4:12 pitch, the overall height of the roof is approximately 5’-6” lower than the same structure with a 6:12 roof pitch.

The shelter will cover a full court basketball court and is 100-feet in length. Allowing for the roof pitch of 4:12 will be a significant visual benefit. It will help create a shelter that blends more naturally into the surrounding neighborhood. Additionally, the shelter will be more visually subtle when seen from Highway 26. This change will be materially beneficial to the surrounding neighborhood by providing an appropriately scaled basketball court structure.

17.90.120.C.4 Pitched roofs visible from an abutting public street shall provide a secondary roof form (e.g. dormer) in the quantity specified below. Secondary roof forms may be located anywhere on the roof, although grouping these features is preferred.

Applicant Response: The project is pursuing a special variance to the code section outlined above that typically requires secondary roof forms. Based on paragraph “A” above, the park project is of a unique nature such that the proposed will not be detrimental to the public welfare but will instead be beneficial.

The basketball shelter will be open on all four sides, having no walls. Due to the open-air nature of the shelter, secondary roof forms would be contrary to the architectural intent of the building. In this structure, dormers would not serve the architectural purpose of serving a separate space or room within a building. Lastly, this single form roof structure is intended to standardize the structure style within Sandy Parks.

This special variance will be materially beneficial to the surrounding neighborhood. It will provide an architecturally honest shelter that aligns with district-wide shelter design.

3. *Building Materials.*
 - b. *Strong base materials such as natural stone...*

Applicant Response: The project is pursuing a special variance to the Sandy Style requirement that architectural elements have a stone veneer base. Given the proximity of the shelter columns to the basketball court, the columns will not be wrapped in stone veneer. When compared to smooth concrete, the stone edges would present an increased hazard and risk of injury to court users.

In place of a stone veneer, the bases of the shelter columns will be set on raised circular concrete footings, providing a strong visual foundation and support for the vertical steel columns. The round shape is typical of other basketball shelters in the region. This material and texture will provide a smoother, non-abrasive surface in the vicinity of the edge of the basketball court.

17.66.90 Application

An application for an adjustment or variance shall be made on forms provided by the Director and include the following, where applicable:

- A. *Description of the land (address, lot, block, tract, or similar description) on which the proposed development is to take place.*
- B. *Narrative addressing how the application meets the specified review criteria.*
- C. *Site plan no larger than 11 inches by 17 inches (include a reduced copy if drawn larger) suitable for photocopy reproduction. The site plan shall be drawn to scale and show:*
 1. *Relationship of the site to adjoining properties, streets, alleys, structures, public utilities, and drainageways;*
 2. *Lot line dimensions;*
 3. *Existing and proposed structures;*
 4. *Structures on adjacent property(ies) affected by the request;*
 5. *Vehicle and pedestrian access points and accessways;*
 6. *Drainageways and any other prominent features;*
 7. *Location of trees and shrubs over three feet in height;*
 8. *Fences and walls;*

9. *Off-street parking facilities;*
10. *Any other information relevant to the proposal.*

The Director may modify the submission requirements as necessary.

B. *Building Facades, Materials, and Colors.*

Intent: To provide building façades, materials and colors consistent with the Sandy Style.

1. *Articulation.*

Applicant Response: The proposed structure does not have walls, therefore this standard does not apply.

4. *Colors*

Applicant Response: The color selected for the metal roof will conform with those outlined in Appendix A, Color Palette. The color selected for the columns and decorative gables will also conform to those shown in Appendix A.

D. *Building Orientation and Entrances*

Applicant Response: The structure does not have a “back” side. All four sides are equally visually appealing and therefore the building is oriented toward the public street.

E. *Windows*

Applicant Response: The structure does not have walls and thus do not have interior spaces. Therefore, this criterion does not apply to this project.

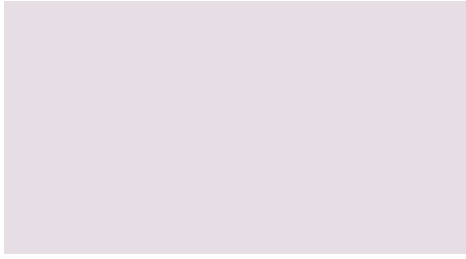
H. *Lighting*

Applicant Response: No lighting is proposed at the shelter as the park is open only from dawn to dusk.

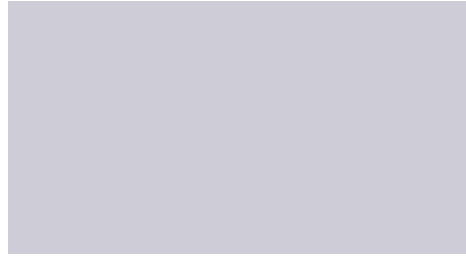
a **NUCOR** company

PVDF Cool Coatings

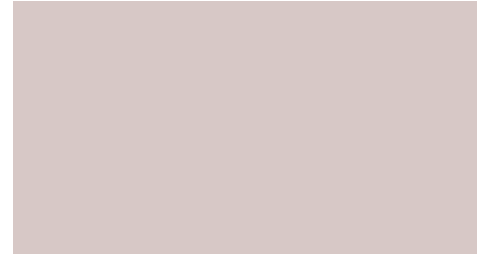
PVDF utilizes a two-coat system featuring fade resistant color, incredible durability, and environmentally-friendly “cool” technology.

**Regal White** ⁺

IR .72 SRI 88

**Reflective White** ⁺⁺

IR .63 SRI 76

**Warm White** ⁺

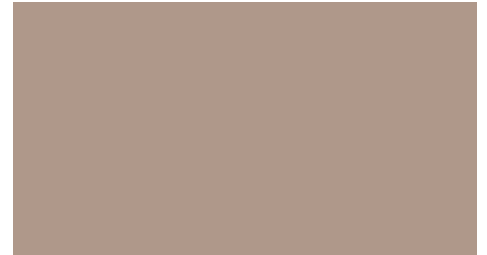
IR .63 SRI 76

**Pearl Gray** ⁺⁺

IR .47 SRI 54

**Desert Sand** ⁺⁺

IR .57 SRI 67

**Surrey Beige** ⁺

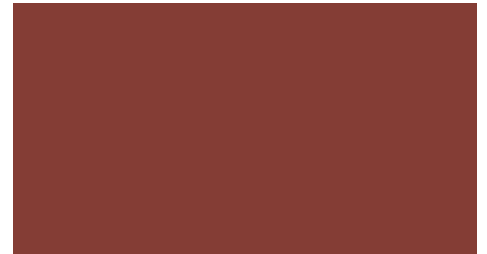
IR .50 SRI 56

**Slate Gray** ⁺

IR .37 SRI 40

**Royal Blue** ⁺

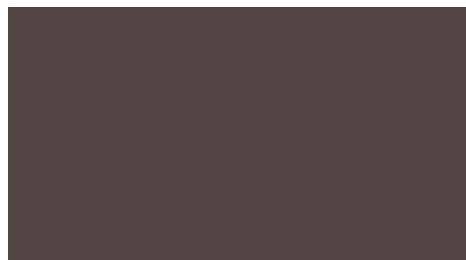
IR .30 SRI 30

**Terra Cotta** ⁺

IR .36 SRI 38

**Cypress Green** ⁺

IR .31 SRI 31

**Dark Bronze** ⁺

IR .32 SRI 33

**Brite Red** ⁺⁺

IR .38 SRI 40

Color for Roof, roof trim, and downspouts

**Charcoal** ⁺⁺

IR .32 SRI 34

**Midnight Black** ⁺⁺

IR .27 SRI 26

**Galvalume** ⁺⁺

IR .77 SRI 72

*Non-Stock Color: Extended lead times may apply. *The Galvalume coating process is likely to result in variances in spangle (size, number, and reflection) from coil to coil which may result in noticeable shade variations. Galvalume is also subject to variable weathering and may appear to have different shades due to weathering characteristics. These shade variations are not cause for rejection. ⁺ENERGY STAR® Qualified Color. All standard PVDF colors have a 35-year finish warranty. Colors shown closely approximate actual coating colors. These colors utilize Cool Coating Technology. The term “TBK” on the Order Document refers to “To Be Selected” from standard PVDF colors as shown on this chart. Please note that PVDF is a slight upcharge over SP.

PVDF Cool Coatings

Product Specifications



Solar Reflectance, Thermal Emittance and Solar Reflectance Index (SRI)

Solar Reflectance

To be considered “cool,” products must have a Solar Reflectance of at least .25. Solar Reflectance is the fraction of the total solar energy that is reflected away from a surface.

Thermal Emittance

Thermal Emittance is the measure of a panel's ability to release heat that it has absorbed.

Solar Reflectance Index (SRI)

Put Solar Reflectance and Thermal Emittance together and you get the Solar Reflectance Index (SRI). SRI is calculated by using the values of solar reflectance, thermal emittance and a medium wind coefficient. The higher the SRI value, the lower its surface temperature and consequently, the heat gain into the building. Metal roofs coated with pigmented PVDF resin achieve an SRI of 26-88, depending on the color.

Conventional roof surfaces have low reflectance (0.05 to 0.25) and high thermal emittance (typically over .85). Roof panels with both high reflectance and high emittance can reduce the surface temperature by as much as 30-50% based on color and geographic location, which will result in a reduced heat gain to the building, therefore reducing the energy demand.

GALVALUME® is a registered trademark of BIEC International Inc., and some of its licensed producers.

PVDF COOL PANEL COLORS

PVDF Cool Color	Initial Solar Reflectance (IR)	Initial Thermal Emittance	Solar Reflectance Index (SRI)
Regal White	.72	0.85	88
Reflective White	.63	0.86	76
Warm White	.63	0.86	76
Pearl Gray	.47	0.86	54
Desert Sand	.57	0.86	67
Surrey Beige	.50	0.85	56
Slate Gray	.37	0.85	40
Royal Blue	.30	0.85	30
Terra Cotta	.36	0.85	38
Cypress Green	.31	0.85	31
Dark Bronze	.32	0.86	33
Brite Red	.38	0.84	40
Charcoal	.32	0.86	34
Midnight Black	.27	0.85	26
Galvalume®	.77	0.08	72

PVDF COOL TECHNICAL INFORMATION

Test	Test Methods	Performance
Dry Film Thickness	ASTM D1400	0.15 - 0.30 mil primer 0.70 - 0.90 mil topcoat
Gloss	ASTM D523 @ 60°	25 - 35
Solar Reflectance	ASTM E903 Steep Slope: Low Slope:	>25% Initial >15% after 3 years >65% Initial >50% after 3 years
Emissivity	ASTM C1371, ASTM E408	0.80 (80%) min.
Pencil Hardness	ASTM D3363	F-2H
Flexibility	T-Bend, ASTM D4145	0 - 2 T-Bend; No pick off
Adhesion	ASTM D3359	No adhesion loss
Reverse Impact	ASTM D2794	No cracking or adhesion loss
Abrasion, Falling Sand	ASTM D968	65 - 85 l/mil
Mortar Resistance	ASTM C267	No effect
Detergent Resistance	ASTM D2248 3% detergent @ 100°F (72 hrs.)	No Effect
Acid Resistance	ASTM D1308 10% muriatic acid - 24 hrs. 20% sulfuric acid - 18 hrs.	No effect No effect
Acid Rain Test	Kesternich SO ₂ , DIN 50018	15 cycles min. No objectionable color change
Alkali Resistance	ASTM D1308 10% , 25% NaOH, 1 hr.	No effect
Salt Spray Resistance	ASTM B117 5% salt fog @ 95°F	None or few #8 blisters; Max. average 1/8" Scribe creep Passes 1000 hrs.
Humidity Resistance	ASTM D714, ASTM D2247 100% relative humidity @ 95°F	Passes 1500 hrs. No #8 blisters
Exterior Exposure	ASTM D2244, ASTM D 4214 10 yrs. @ 45°F, South Florida	Max. 5 fade Max. 8 chalk

Column and Decorative Gable Paint Color



Miller Paint Historic Color Collection
"Film Noir" (#0144)