

PARKS AND TRAILS ADVISORY BOARD MEETING

Wednesday, November 08, 2023 at 6:00 PM Zoom

AGENDA

THIS MEETING IS BEING HELD ONLINE VIA ZOOM ONLY:

https://us02web.zoom.us/j/84264600830

ROLL CALL

CHANGES TO THE AGENDA

PUBLIC COMMENT

The Parks & Trails Advisory Board welcomes your comments at this time.

The Board Chair will call on each person when it is their turn to speak for up to three minutes.

CONSENT AGENDA

1. Approval of Minutes

NEW BUSINESS

OLD BUSINESS

2. Revisiting Fee in Lieu recommendation for Creekside Village Apartments (Formerly 38800 Junker Street).

STAFF UPDATES

ADJOURN

Americans with Disabilities Act Notice: Please contact Sandy City Hall, 39250 Pioneer Blvd. Sandy, OR 97055 (Phone: 503-668-5533) at least 48 hours prior to the scheduled meeting time if you need an accommodation to observe and/or participate in this meeting.



PARKS AND TRAILS ADVISORY BOARD MEETING

Thursday, October 19, 2023 at 6:00 PM City Hall and via Zoom

MINUTES

TO ATTEND THE MEETING IN-PERSON:

Come to City Hall- Council Chambers - 39250 Pioneer Blvd. Sandy, OR 97055

TO ATTEND THE MEETING ONLINE VIA ZOOM:

Please use this webinar link: https://us02web.zoom.us/j/84264600830

ROLL CALL

PRESENT

Ryan Aultman
David Breames
Don Robertson
Will Toogood
Upekala Wijayratne

ABSENT

Alexandria Gale Kimberly Seigal

Laurie Smallwood, Council Liaison

Staff Present:

Rochelle Anderholm-Parsch- Parks & Recreation Director

Tiana Rundell, Parks & Facilities Manager

John Wallace, Center Manager

Chelsea Jarvis, Executive Assistant

Patrick Depa, Senior Planner

Guest Presenters:

Rand Waltz, AKS Engineering

John Schmidt, Pulte Group

Mujib Kamawal, Pulte Group

CHANGES TO THE AGENDA

Under new business, Ponder lane was covered first, followed by Kelso Rd.

PUBLIC COMMENT

No Public Comment during this meeting.

CONSENT AGENDA

1. Approval of September Minutes

Motion to approve minutes

Motion made by Breames, Seconded by Wijayratne. Voting Yea: Aultman, Breames, Robertson, Toogood, Wijayratne

NEW BUSINESS

2. Ponder Lane FIL vs Parkland Dedication

Rochelle shares a powerpoint presentation.

Rand Waltz with AKS Engineering gives a brief introduction.

Questions covered include: Location of current parcel and proposed park, future of the pan handle shaped item on the map, if Ponder Lane is public or private, timeline for Ponder Lane, funds available, upcoming park projects, and the moratorium.

Discussion includes: Proximity to Bornstedt Park/Tickle Creek Trail, mini parks, Fee in Lieu enabling a larger land purchase, the parks master plan pointing towards developing more community/neighborhood parks, dog park maintenance, and the size of the park.

Motion: Motion to accept Fee in Lieu.

Motion made by Wijayratne, Seconded by Toogood. Voting Yea: Aultman, Robertson, Toogood, Wijayratne

Voting Nay: Breames

3. Kelso Rd 41 Lot Subdivision (FIL or Parkland dedication)

Rochelle presents.

Questions are asked on the urban growth boundary and annexation.

Discussion ensues.

Motion: Motion to recommend Fee in Lieu.

Motion made by Toogood, Seconded by Breames. Voting Yea: Aultman, Breames, Robertson, Toogood, Wijayratne

OLD BUSINESS

STAFF UPDATES

Rochelle:

Demo/Timeline update: The Demo of the pool/old middle school has been announced. The abatement wrapped up this week. Visioning for the front half of the property is underway.

The \$485,000 grant for the Community Campus Park project has been signed. Sandy Bluff dog park plans are underway.

Tiana:

Ventrac was delivered and has already been put to use. The Parks team planted 124 new plants at Meinig park. The Cedar Ridge Creek trail construction is back underway. The Parks team is currently in full light install mode at Meinig to get ready for Winterfest.

John:

There's an upcoming Boos and Brews Event at Sand Bar BBQ. This will serve as a Fundraiser for the new Tupper Park Playground. The event is scheduled for Thursday, October 26th from 6:00pm-9:00pm.

Winterfest- The team reached out to 94 businesses in downtown Sandy about the upcoming Merry Makeover Challenge. Winterfest has also been officially named a Community-wide event per City Council on 10/16/23. The team is currently working with Knapp Farms who is donating the tree for this year as well as PGE to decorate some of the utility poles in town. There is a discussion happening on some Storybrook Lane displays being a part of the Meinig Park decorations for this year.

Item # 1.

Recruiting for Mountain Storm Youth Basketball is underway. The Community Campus park naming entries has been vetted. There will be another survey out to the community soon.

ADJOURN

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Kelso Rd. Subdivision / 41-Lot Subdivision &

Ponder Lane Annexation & Subdivision

Parks and Trails Advisory Board Meeting Oct. 19, 2023

Agenda

Kelso Rd. Subdivision

Ponder Lane Subdivision

The developer will be providing a brief presentation to assist and provide information for the Parks and Trails Advisory Boards consideration.





Kelso Rd. Subdivision

41- Lot Subdivision



- West of Bluff, East of Jewberry, South of Kelso
- Pre-App
 Conference in Sept.
- Developer has asked if the Parks Board will recommend fee-in-lieu vs. parkland dedication



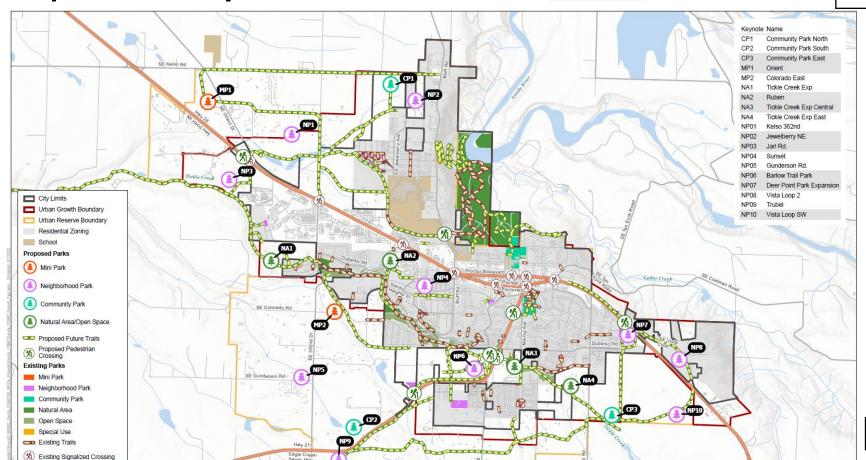
Subdivision Highlights

- Property is <u>+</u>9.67 acres
- 41 Lot Subdivision
- Parkland Dedication = ± 0.84 acres
- Fee-in-Lieu = ~\$721,470.86



Considerations

- There is a recognized need for a park in the area as listed in the Parks and Trails Master Plan
 - But...property size matters
 - The Parks and Trails Master Plan does not call for mini-parks but for neighborhood parks and a community park in the area of Sandy
 - Mini-parks, < 1 acre</p>
 - Neighborhood parks, 2-5 acres
 - Open or Natural Space, range in acres but typically <10 100+ acres
 - Community Parks, 10-30 acres
- It is important to note that there is a strong desire to utilize the funds obtained from the fee-in-lieu for the acquisition of larger parcels of parkland rather than accepting slightly under an acre of parkland dedication
- It aligns with the City Council's goal for the department to actively explore parcels available for purchase, contributing to the long-term enhancement of our community's recreational spaces



Staff Recommendation

 The Parks and Recreation Department recommends accepting a fee-in-lieu

- Estimated fee is \$721,470.86
- Funds can be allocated for the purchase of future parkland, aligning with the city's long-term planning goals.

Item # 1.

Suggested Motion Language

Motion,

"I move that the Parks Board recommend the acceptance of a fee-in-lieu of parkland dedication for the 37640 Kelso Rd - 41 Lot Subdivision."





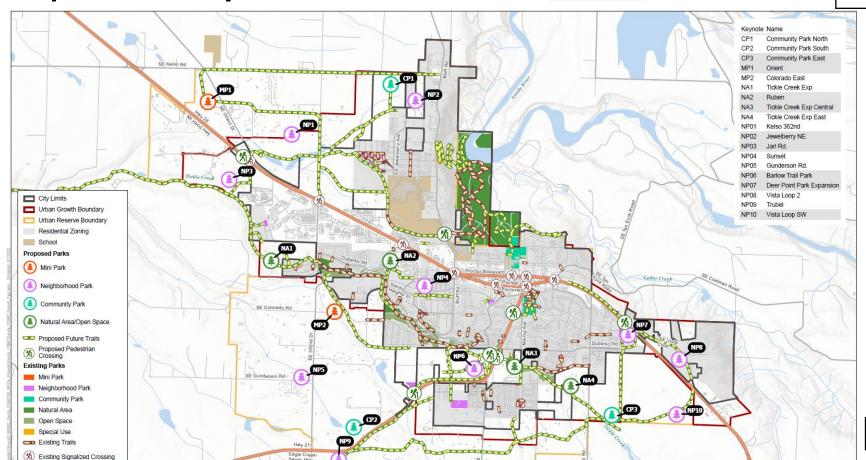
Ponder Lane Subdivision

Location



- North of 211, West of Ponder Lane
- Pre-App Conference in June to discuss property annexation (Property outside of city limits)
- Proximity to Ponder Lane
 Park *future park in 2022
 PTMP
- Future pre-app will be scheduled to discuss development





Ponder Lane Neighborhood Park

Ponder Lane is a recently acquired, undeveloped 1.94-acre parcel located on the south side of Sandy. The gently sloping park is bounded on the east by a single family residence, Highway 211 to the south, and an under-construction Grunderson Road and neighborhood development to the west and north, respectively. The concept would introduce standard neighborhood park amenities including an accessible looped path, playground, multi-use field, picnic shelter and tables, a fenced off-leash dog park, and a small parking area. See Appendix E for additional detail.



Figure 12 Ponder Lane Neighborhood Park Concept



Subdivision Highlights

- Property is <u>+</u> 15.71
- 55 Single Family Dwellings
- Parkland Dedication = <u>+</u>1.12 acres
- Fee-in-Lieu = ~\$973,551



Considerations

- Fee in Lieu
 - The applicant has raised the possibility of a fee in lieu of parkland dedication. If the Board considers this option, the estimated fee-in-lieu would be approximately \$973,551

- Parks and Trails Master Plan
 - The Parks and Trails Master Plan already includes a concept plan for Ponder Lane Park, indicating that there is land in that area earmarked for future park development

Parks Board Discussion

Parks and Trails Advisory Board should consider the following recommendation(s):

1) Recommend Fee in Lieu of Parkland Dedication:

- a) Given that the Parks and Trails Master Plan has a concept plan for Ponder Lane Park, which designates land for future park development in the same area, parks board could recommend accepting a fee in lieu of parkland dedication.
- b) The money from the fee in lieu can then be used to purchase park land in the City, potentially serving as a community park or a larger neighborhood park.
- c) This approach aligns with the Council's goal to explore land purchase for a future park with multi-purpose sports fields.

2) Recommend Parkland Dedication:

- a) Land dedication in an area that already has a park for future development should ideally be located adjacent to existing park property
- b) If the Parks Board sees a benefit in land dedication

Presentation

The developer will be providing a brief presentation to assist and provide information for the Parks and Trails Advisory Boards consideration.



Item # 1.

Suggested Motion Language

The following motion language is recommended for the Parks and Trails Advisory Board's consideration:

Motion for fee-in-lieu of parkland dedication: "I move that the Parks and Trails Advisory Board recommends a fee in lieu of parkland dedication for the Ponder Lane subdivision project."

Motion for parkland dedication: "I move that the Parks and Trails Advisory Board recommends parkland dedication for the Ponder Lane subdivision project."

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STAFF REPORT

Meeting Type: Parks and Trails Advisory Board

Meeting Date: November 8, 2023

From: Rochelle Anderholm-Parsch, Parks and Recreation Director

Subject: Revisit Fee-in-Lieu Recommendation for Creekside Village Apartments formerly

38800 Junker St.

DECISION TO BE MADE:

The Parks and Trails Advisory Board is asked to revisit the recommendation regarding the acceptance of fee-in-lieu for the Creekside Village Apartments project, located at 38800 and 38920 Junker St, formerly referred to as 38800 Junker St.

PURPOSE / OBJECTIVE:

The purpose of this staff report is to provide the Parks and Trails Advisory Board with information and an update regarding the acceptance of fee-in-lieu for the Creekside Village Apartments development.

BACKGROUND / CONTEXT:

At the April 13, 2022 Parks Board meeting, the Parks Board previously recommended fee-in-lieu for the Creekside Village Apartments, formerly referred to as 38800 Junker St. The Parks Board recommended to the Planning Commission the acceptance of fee-in-lieu of parkland dedication for this project. The applicant, Arkitalo (Ben Smith)/ Brothers Development / Shan Hill, is scheduled for another pre-application conference on November 16, 2023. The proximity of this location to Tupper Park was one of the key reasons for the Parks Board's decision in April 2022 to accept fee-in-lieu, as no additional parkland is required in this area according to the Parks and Trails Master Plan.

Furthermore, there is already an existing trail connection from Bruns Ave down to Tupper Rd, making the area well-connected to the park and the broader trail network.

KEY CONSIDERATIONS / ANALYSIS:

The Parks Board recommended fee-in-lieu during the April 13, 2022 meeting due to the following reasons:

- Proximity to Tupper Park: The Creekside Village Apartments project is located in close proximity to Tupper Park, and the Parks Board previously accepted fee-in-lieu based on the understanding that no additional parkland is needed in this location.
- 2. Fee-in-Lieu Estimate: The estimated fee-in-lieu for this project is \$212,790, and the parkland dedication would be 0.154 acres. The fee-in-lieu would provide additional funds for a future land purchase meeting council goals of purchasing land for a future community park.

BUDGET IMPACT:

Fee-in-lieu is estimated at \$212,790.

RECOMMENDATION:

Based on the proximity of the Creekside Village Apartments to Tupper Park, the existing trail connections, and the absence of a need for additional parkland in this location as per the Parks and Trails Master Plan, staff recommends that the Parks and Trails Advisory Board continues to accept fee-in-lieu for the project.

SUGGESTED MOTION LANGUAGE:

Motion language, "I move that the Parks and Trails Advisory Board continues to recommend the acceptance of fee-in-lieu for the Creekside Village Apartments project, formerly referred to as 38800 Junker St."

LIST OF ATTACHMENTS / EXHIBITS:

Creekside Village Apartments Pre-Application Conference Aerial Picture of Junker St including Trail

Aerial Picture of Proximity to Tupper Park



PRE-APPLICATION CONFERENCE

September 26, 2023

TO:

Kelly O'Neill Jr., Development Services Director
Tyler Deems, City Manager
Andi Howell, Transit Director
Greg Brewster, IT Director
Terre Gift, Building Official
Thomas Fisher, Engineering Tech
Rochelle Anderholm – Parsch, Parks & Rec Director
David Snider, Economic Development Manager
Clackamas County, Fire Marshal
ODOT

FROM: Planning Department

When:	Thursday, November 16, 2023			
Time:	9:30am			
Place:	City Hall Conference Room – City Hall – 39250 Pioneer Blvd			
Applicant:	Arkitalo (Ben Smith) / Brothers Development / Shan Hill			
Project:	Creekside Village Apartments – 38800 & 38920 Junker St.			
Type:	Type III			
Assigned Planner: Patrick Depa, Senior Planner				

Please return your comments to the City of Sandy two days prior to the pre-application conference if possible. (Attn: Patrick at planning@ci.sandy.or.us)

* Attached - please find pre-application information.



Pre-Application Conference Request

1 page

lame of Project: Creekside Vill		Village	illage					
ocation or Address:	38800 & 38	8920 JUNKEI	R ST					
Iap & Tax Lot # T:	ee below	R:	Sec	tion:		Tax Lot (s):		
Request: Pre-App Mee	ting for the n	new developm	ent on the	followin	g taxlots:			
24E13CA07300, 24E13	CA07200 & 2	24E13CA07100)					
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Development Services Department, 39250 Pioneer Blvd, Sandy, OR 97055, 503.489.2160



JUNKER STREET DEVELOPMENT

FEASIBILITY STUDY



Google Image | July 24, 2021

Date: August 19, 2023

Attention: Brothers Development LLC & Shan Hill

Project Address: 38800 & 38920 Junker Street

Owners: Brothers Development LLC & Shan Hill

Zoning & Development Summary

Taxlots: 24E13CA07300, 24E13CA07200 & 24E13CA07100

Development: Sandy Urban Growth Boundary

Zoning: High Density Residential (R3)

This district is intended to implement the High Density Residential Comprehensive Plan designation by providing for housing in close proximity to retail, public amenities; major transportation routes and transit services where public sewer, water and other services are readily accessible. R-3 uses are designed to be a transition area between commercial and industrial uses and low-density single family uses. Pedestrian connections are required to ensure a direct walking route to retail shops. All development shall also provide access to the surrounding neighborhood with excellent linkage between residential areas, schools, parks, and commercial. Density shall not be less than 10 or more than 20 units per net acre.

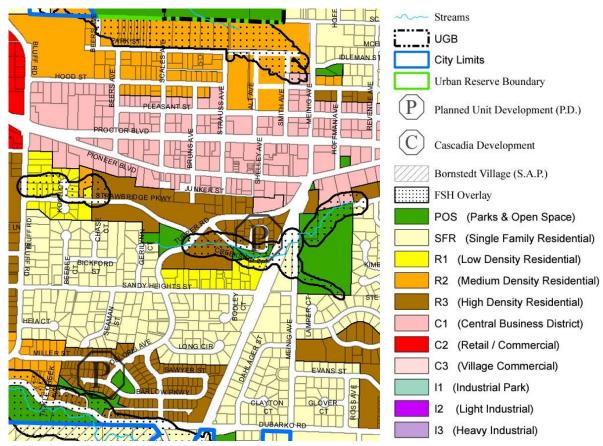
Primary Uses Permitted Outright: Single Detached, if located on an existing lot of record or in conjunction with a planned development; Single Attached Zero Lot Line; Duplex; Row houses; multifamily dwellings; Manufactured home parks; Boarding houses and rooming houses; Residential facility. **Accessory Uses Permitted Outright:** Accessory dwelling unit (see Chapter 17.74); Family daycare homes; Home business; Minor utility facility; Other development customarily incidental to the primary use.

Development Standards:

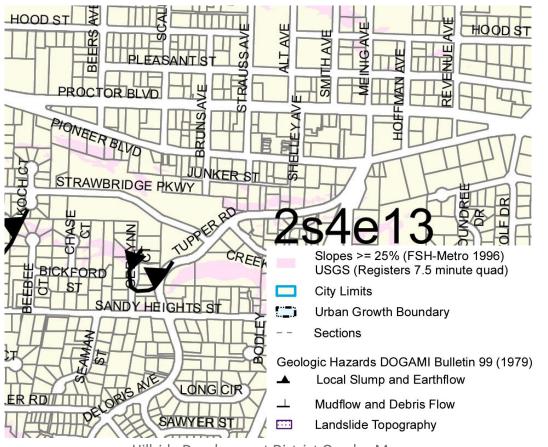
Lot Size	1.14 Acres
Allowable Density	10-20 UNITS/ACRE*
Minimum Landscaping	25%
Maximum Building Height	35'
Minimum Private Outdoor Area Per Unit	60 Sq Ft
Minimum Shared Outdoor Area Per Unit	200 Sq Ft
Off Street Parking	1.5/1-Bed 2.0/2+ Bed (15% unassigned)
Bicycle Parking	1/unit Bed (15% unassigned)
Parkland Requirement	0.154 Acres
Parks fee in-lieu (approximate)	\$212,790.00**

^{*}The Planning Commission may increase the underlying density of the zoning district through the conditional use permit process if warranted based on the size of the dwelling units, number of proposed occupants, lesser impact on surrounding properties, and other relevant factors. Density is limited to the increase of 50% in the R3 zone.

^{**}At the city's discretion only, the city may accept payment of a fee in lieu of land dedication. The city may require payment in lieu of land when the park land to be dedicated is less than 3 acres. A payment in lieu of land dedication is separate from Park Systems Development Charges, and is not eligible for a credit of Park Systems Development Charges. The amount of the fee in lieu of land dedication (in dollars per acre) shall be set by City Council Resolution, and it shall be based on the typical market value of developed property (finished lots) in Sandy net of related development costs.



Sandy Oregon Zoning Map



Hillside Development District Overlay Map

Item # 2.

Land Use Reviews: All applications for land use approval under the Sandy Development Code shall be reviewed under the highest numbered procedure required for the development proposal. Because portions of this site are in the hillside development district, this is likely a Type II design review combined with hillside development review and would be considered under Type II procedure.

Pre-Application Conference: A pre-application conference is required for all Type II, III, and IV applications unless the Director determines a conference is not needed.

Improvements, Access and Utilities:

- Junker Street will necessitate improvements in compliance with the Junker Street Circulation Plan.
- In accordance with Improvements Required with Development Pedestrian and Bicyclist Requirements Section 17.84.30(A), a sidewalk on the north side of Junker shall be required.
- Submit a traffic impact analysis (TIA) or traffic letter after scoping with the City Transportation Engineer. Work with City Transportation Engineer, DKS Associates, on determining scope.
- Sanitary sewer mainlines are located in the Junker Street right-of-way north of the subject property and in Tupper Road south of the subject property. Most of the property won't be able to gravity flow to the sewer line to the north. A pump station will be required to bring the sanitary sewer line to Tupper Road.
- Water mainlines are located in the Bruns Avenue right-of-way west of the subject property, and Strauss Avenue and Junker Street to the east. Public Works will require the applicant to run a 6inch waterline along Junker Street to connect the two existing waterlines in Bruns Avenue and Strauss Avenue.
- Stormwater mainline is located in Tupper Road. The site shall include onsite treatment and detention in accordance with the 2020 City of Portland SWMM with higher rainfall totals as adopted by the City of Sandy.
- Street lighting shall be installed in accordance with the City of Sandy Streetlighting Guidelines.
- Broadband infrastructure exists in Junker Street that you will need to connect to. SandyNet will need to coordinate when dry utilities are put in.

Summary: A multifamily development consisting of eighteen 2-to-3-bedroom units, has a high potential for approval on this site. A variance for required 15% common parking will be needed with the townhouse style design. This common parking requirement is for a typical multifamily structure, such as apartment building.

Attachments: SD.0 SITE PLAN (2023-09-19 JUNKER SD SITE PLAN)

Signed,

Benjamin Smith, AIA Principle Architect, NCARB tel: 541.886.6104 | arkitalo.com

ärkitalo

Architecture & Design, LLC









Creekside Village Apts. / Formerly Junker St.

Parks and Trails Advisory Board Meeting Nov. 8, 2023

Agenda

Revisit Creekside Village Apts.





Creekside Village Apt.

Location



Item # 2.

Address:

38800 & 38920 Junker St

Taxlots:

24E13CA07300, 24E13CA07200 24E13CA07100

Applicant:

Shan Hill

Owner:

Brothers Devlp. LLC

<u>PRE-APP Conference (click</u> <u>here for document):</u>

Tuesday, Nov. 16, 2023

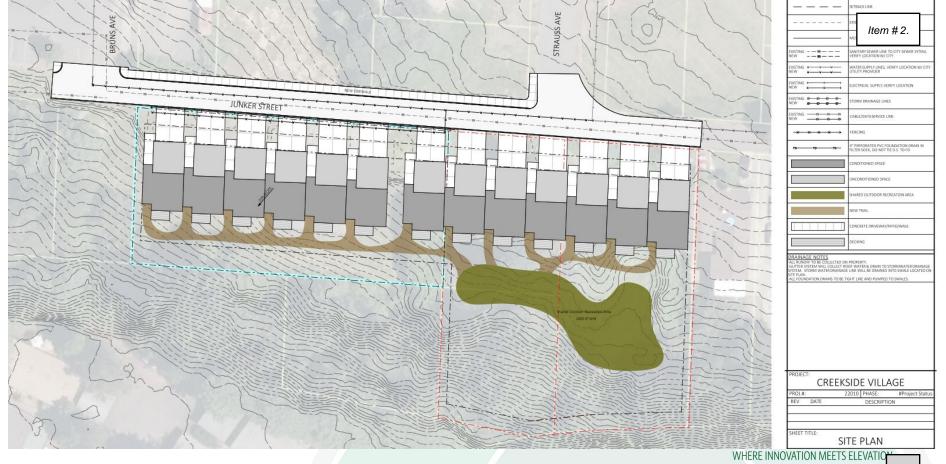


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Subdivision Highlights

- Property is <u>+</u> 1.14 acres
- Allowable Density: 10-20 Units/Acre
- Parkland Dedication = ±0.154
- Fee-in-Lieu = ~\$212,790

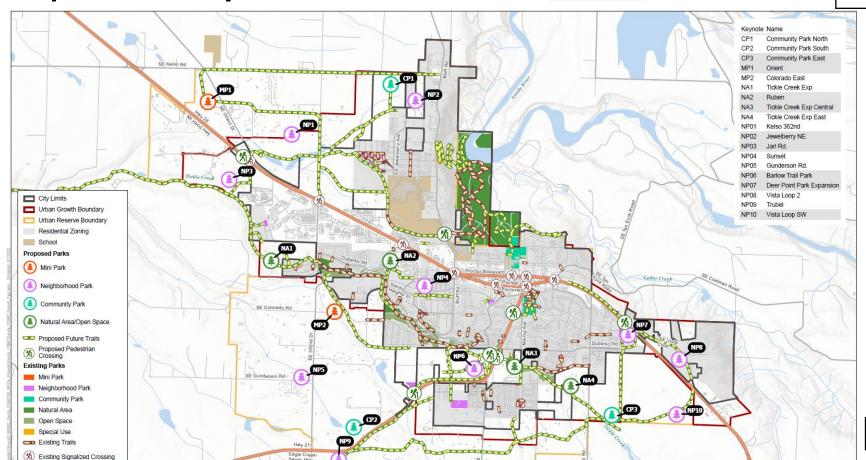




Considerations

- April 13, 2022 the Parks Board approved FIL instead of parkland dedication (approved 6-0)
 - Proximity to Tupper Park
 - Consideration of dedication of parkland acreage
 - The Parks and Trails Master Plan does not call for mini-parks but for neighborhood parks and a community park in the area of Sandy
 - Mini-parks, < 1 acre</p>
 - Neighborhood parks, 2-5 acres
 - Open or Natural Space, range in acres but typically <10 100+ acres
 - Community Parks, 10-30 acres
- No additional parkland is required in this area according to the Parks and Trails Master Plan
- It is important to note that there is a strong desire to utilize the funds obtained from the fee-in-lieu for the acquisition of larger parcels of parkland rather than accepting slightly under an acre of parkland dedication





Staff Recommendation

- The Parks and Recreation Department recommends that the Parks Board continues to accept a fee-in-lieu
- Estimated fee is \$212,790
- Funds can be allocated for the purchase of future parkland, aligning with the city's long-term planning goals.

Item # 2.

Suggested Motion Language

Motion,

"I move that the Parks Board continues to recommend the acceptance of a fee-in-lieu of parkland dedication for Creekside Village Apartments."

