



CITY COUNCIL MEETING

Monday, August 17, 2026 at 7:00 PM
Sandy City Hall and via Zoom

AGENDA

TO ATTEND THE MEETING IN-PERSON:

Come to Sandy City Hall (lower parking lot entrance) - 39250 Pioneer Blvd., Sandy, OR 97055

TO ATTEND THE MEETING ONLINE VIA ZOOM:

Please use this link: <https://us02web.zoom.us/j/89024561242>

Or by phone: (253) 215-8782; Meeting ID: 89024561242

EXECUTIVE SESSION #1 – 6:00 PM: The City Council will meet in executive session pursuant to ORS 192.660(2)(d)

EXECUTIVE SESSION #2: The City Council will meet in executive session pursuant to ORS 192.660(2)(h)

REGULAR MEETING: 7:00 PM

PLEDGE OF ALLEGIANCE

ROLL CALL

CHANGES TO THE AGENDA

PUBLIC COMMENT (3-minute limit)

The Council welcomes your comments at this time. The Mayor will call on each person when it is their turn to speak for up to three minutes.

-- If you are attending the meeting in-person, please submit your comment signup form to the City Recorder before the regular meeting begins at 7:00 p.m. Forms are available on the table next to the Council Chambers door.

-- If you are attending the meeting via Zoom, please complete the online comment signup webform by 4:00 p.m. on the day of the meeting: <https://www.ci.sandy.or.us/citycouncil/webform/council-meeting-public-comment-signup-form-online-attendees>.

RESPONSE TO PREVIOUS COMMENTS

CONSENT AGENDA

1. [City Council Minutes: August 3, 2026](#)

NEW BUSINESS

2. [Clackamas County IGA: Opportunity to Recycle, Plastic Pollution and Recycling Modernization Act Cooperation](#)
3. [Sandy Police Association Collective Bargaining Agreement](#)
4. [League of Oregon Cities 2027 Legislative Priorities](#)
5. [Financial Forecast – General Fund](#)

REPORT FROM THE CITY MANAGER

COMMITTEE / COUNCIL REPORTS

STAFF UPDATES

Monthly Reports: <https://reports.cityofsandy.com/>

ADJOURN

Americans with Disabilities Act Notice: Please contact Sandy City Hall, 39250 Pioneer Blvd. Sandy, OR 97055 (Phone: 503-668-5533) or (Email: recorder@ci.sandy.or.us) at least 48 hours prior to the scheduled meeting time if you need an accommodation to observe and/or participate in this meeting.



CITY COUNCIL MEETING

Monday, August 03, 2026 at 6:00 PM
Sandy City Hall and via Zoom

MINUTES

WORK SESSION – 6:00 PM

1. Intersection Study for Highway 211 and Dubarko Road

The City Manager provided contextual remarks; Reah Flisakowski with DKS presented the staff report included in the meeting packet.

Council discussion ensued related to the following:

- Clarification and context on the level of service analysis
- Discussion related to two-way stop control
- Clarification that level of service relates to vehicle delay at intersections, and is not related to traffic speed; safety factors are a separate analysis
- Discussion on the process for conducting speed studies
- Discussion related to the process for executing statutory speed changes; concern that Hwy 211 may not meet the required characteristics to establish a 25 mph limit under the statutory process
- Discussion related to traffic circles in comparison to traffic signals with regard to bicycle and pedestrian safety
- Analysis of costs and benefits of different intersection options
- Note that construction of a traffic circle would be extremely difficult and expensive, including substantial right-of-way acquisition; note that traffic circles are less effective for pedestrian safety
- Explanation of why reducing speeds would not change the recommended intersection improvement solution, as intersection analysis is based around level of service and traffic delay, not speed
- Discussion related to turn lane recommendations under the traffic signal option
- Discussion related to the traffic modeling process and how future demand is forecasted
- Possibilities for a hybrid pedestrian signal that could potentially be used if traffic were in fact slowed to 25 mph
- Discussion of options to potentially reduce speeds on minor arterials within the city
- Suggestion that reducing speeds is of preeminent importance
- Discussion among Council Members on what are the most important priorities related to improvement of the Highway 211 and Dubarko Road intersection; suggestion that speed reduction, pedestrian/bike safety, and level of service improvement are all needed

2. Intersection Study for 362nd Drive and Dubarko Road

- Explanation of the intersection analysis and projections of future traffic demand
- Discussion related to development of the property immediately to the west of the intersection; note of the importance of establishing what future intersection improvements are necessary in advance of any development so appropriate conditions of approval can be required
- Recap of recent intersection improvements
- Discussion of the statutory speed process; reconciliation with past explanations to the Council that did not address contextual characteristics
- Overview of the financial state of the Street Fund
- Suggestion for the City to pursue grant funding related to safety

Following the discussion, the Council directed staff to prioritize pursuing possible funding strategies for improvements to the 211/Dubarko intersection. It was noted that regardless of speeds on 211, there is no safe way to get pedestrians across the highway without a signalized intersection.

REGULAR MEETING – 7:00 PM

PLEDGE OF ALLEGIANCE

ROLL CALL

PRESENT

Mayor Kathleen Walker
Council President Don Hokanson
Councilor Rich Sheldon
Councilor Kristina Ramseyer
Councilor Lindy Hanley

ABSENT

Councilor Laurie Smallwood

CHANGES TO THE AGENDA

(none)

PUBLIC COMMENT (3-minute limit)

(none)

RESPONSE TO PREVIOUS COMMENTS

(none)

CONSENT AGENDA

3. City Council Minutes: July 20, 2026

MOTION: Adopt the Consent Agenda

Motion made by Councilor Ramseyer, Seconded by Councilor Sheldon.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0

NEW BUSINESS

4. PUBLIC HEARING: Ordinance 2026-17 - Senate Bill 1561 Nonconforming Development

Abstentions

(none)

Conflicts of Interest

(none)

Staff Report

The Development Services Director summarized the staff report in the meeting packet and provided context regarding this recently adopted state legislation

Public Testimony

(none)

Staff Recap and Recommendation

Staff recommended approval of the ordinance

MOTION: Close the public hearing

Motion made by Council President Hokanson, Seconded by Councilor Hanley.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0

Council Discussion

It was noted that the additional text in the enrolled bill displays the rest of the existing ORS language that was not changed by the legislation

MOTION: Approve the first reading of Ordinance 2026-17

Motion made by Council President Hokanson, Seconded by Councilor Ramseyer.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0

MOTION: Approve the second reading of Ordinance 2026-17

Motion made by Councilor Ramseyer, Seconded by Councilor Sheldon.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0**5. PUBLIC HEARING: Ordinance 2026-10 - Chapter 17.74 Temporary Uses / Structures**Abstentions

(none)

Conflicts of Interest

(none)

Staff Report

The Development Services Director summarized the staff report in the meeting packet, and provided an overview of the changes made to the text after the last Council work session on this matter in March 2026.

Public Testimony

(none)

Staff Recap and Recommendation

Staff recommended approval of the ordinance

MOTION: Close the public hearing

Motion made by Council President Hokanson, Seconded by Councilor Ramseyer.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0

Council Discussion

- Note that fences and retaining walls, initially included under this draft ordinance, will be considered at a later date
- Discussion related to portable structures in rights-of-way, procedures for addressing complaints about such structures, and processes for obtaining permits from Public Works

- Considerations regarding allowing RVs within rights-of-way versus portable structures

MOTION: Approve the first reading of Ordinance 2026-10

Motion made by Councilor Sheldon, Seconded by Councilor Hanley.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0

MOTION: Approve the second reading of Ordinance 2026-10

Motion made by Council President Hokanson, Seconded by Councilor Ramseyer.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 5-0

REPORT FROM THE CITY MANAGER

- Update on Sergeant Thornton's recovery
- Update on ratification of the collective bargaining agreement by the union
- Thanks to the Development Services Director for managing the City Hall renovation project
- Update on the Finance Director recruitment process
- Discussion related to ODOT's requested night construction work; discussion of tradeoffs between minimizing traffic impacts at night compared to noise nuisances for neighbors; emphasis on the importance of notifying neighbors in advance
- Overview of the recent human trafficking exercise the Police Department engaged in; general description of how such operations are conducted, building upon previous detective work and evidence gathered
- Update on Meinig Park construction progress

COMMITTEE / COUNCIL REPORTS

Council President Hokanson

- Reminder to look after neighbors during severe smoke and heat events
- Emphasis on the need to pursue grant funding for construction of a traffic signal at the 211/Dubarko intersection

Councilor Hanley

- Suggestion to apply branding verbiage on the Base Camp skatepark infrastructure in advance of the upcoming Drop In event for publicity purposes, especially for aerial photography

- Suggestion that the verbiage should say Base Camp, Sandy Oregon rather than only Base Camp
- Consideration of banners rather than painting directly on infrastructure
- Discussion of whether staff can execute this task under a short timeline at a high quality level
- Determination that staff should indeed proceed with attempting the painting idea; note that it can be power washed away before the event begins if desired
- Congratulations to everyone involved with the Mt. Festival and Music Fair and Feast
- Recap of the recent Library Advisory Board meeting, which included a discussion of a recent proposal for the Library to rent space in a local organization's facility to use as a library annex
 - Suggestion to ensure the Library's services do not overlap with Parks and Recreation
 - Note that the Board asked for additional information and details on the idea
 - Concern that the Library just implemented the Mobile Library, and staff are stretched already
 - Suggestion that the Library should not expand just for the sake of expanding; it should expand its space only if there is an identified need

Councilor Ramseyer

- Recap of Transit's recent presence at the Farmers Market
- Overview of Transit's summer parks and pops rides; note of their usefulness during Meinig Park construction
- Suggestion that Transit should run shuttle service during the Drop In event

Councilor Sheldon

- Overview of the recent Community Livability Task Force meeting
 - Suggestion that the City should adopt code change to allow for towing of vehicles that have registration expired over 90 days
 - Suggestion that addition code options should be explored related to regulation of camping on private property
 - Suggestion that the Task Force should transition to a public advisory board on livability, which could address topics like traffic safety too
- Note of the upcoming C-4 meeting

Mayor Walker

- Update on the Sandy Post archiving project underway with the Friends of the Library
- Recap of the recent mayors meeting with the Clackamas County Chair; discussions regarding a potential ban on sales of flavored tobacco to minors
- Discussion related to the potential for libraries to spend district funds on capital expenditures, and the importance of changing the district funding formulas
- Concerns about basketball court puddling
- Emphasis on the importance of continued progress by the Community Livability Task Force

STAFF UPDATES

Monthly Reports: <https://reports.cityofsandy.com/>

ADJOURN

EXECUTIVE SESSION: The City Council met in executive session pursuant to ORS 192.660(2)(f)

DRAFT



STAFF REPORT

Item # 2.

Meeting Type: City Council
Meeting Date: August 17, 2026
From: Jeff Aprati, Deputy City Manager
Rick Winterhalter, County Sustainability & Solid Waste Manager
Subject: Clackamas County IGA: Opportunity to Recycle, Plastic Pollution and Recycling Modernization Act Cooperation

DECISION TO BE MADE:

Whether to approve the draft IGA with Clackamas County regarding Opportunity to Recycle, and Plastic Pollution and Recycling Modernization Act Cooperation

APPLICABLE COUNCIL GOAL:

n/a

BACKGROUND / CONTEXT:

For many years, Clackamas County has administered recycling compliance on behalf of cities within the County, including Sandy. The City's partnership with the County on recycling programs and activities is currently outlined in a 2008 Letter of Understanding, attached to this staff report. The County is approaching cities requesting the development of IGAs to more formally outline these responsibilities, and to comply with new state law requirements related to the Plastic Pollution and Recycling Modernization Act.

Clackamas County Recycling Partnership

Sandy is part of the Clackamas County Recycling Partnership, a co-operative effort among Clackamas County and cities in the county to coordinate and share resources to effectively and efficiently meet outreach and education requirements conveyed through the Opportunity to Recycle Act (ORS Ch. 459A) and regional waste plans.

Through the Clackamas County Recycling Partnership, Clackamas County provides county-wide recycling and waste reduction programs and activities that meet many of the requirements of Oregon's Opportunity to Recycle Act that apply to cities in the county, and reports to DEQ on these programs and activities on behalf of cities in the partnership.

Plastic Pollution and Recycling Modernization Act

In 2021 (Senate Bill 582), the Oregon Legislature enacted the Plastic Pollution and Recycling Modernization Act (RMA), which will update Oregon's recycling system by expanding access to recycling services and upgrading recycling facilities across the state. The law takes an Extended Producer Responsibility approach that requires producers of packaging, food service ware, and paper products to share responsibility for the disposal of their products through paying in to the recycling system. Companies that sell products in Oregon that are covered by the law must pay fees to a statewide nonprofit Producer Responsibility Organization (PRO) that administers the statewide program. The Producer Responsibility Organization will use the fees to cover expenses for local recycling services that provide all Oregonians the same opportunities to recycle in a way that creates environmental benefits.

Local governments in Oregon are responsible for overseeing recycling collection. The RMA creates new requirements for local governments to expand recycling services as needed to collect materials on a new, uniform statewide list, implement new programs to reduce contamination in recycling streams, use recycled plastic in collection containers, and report on activities to the Oregon Department of Environmental Quality (DEQ). Local governments and local governments' service providers can request reimbursement from the PRO for eligible costs to meet the requirements of the law, under ORS 459A.890.

Earlier this year, DEQ requested that local governments complete a Funding Authorization Form indicating whether the local government would receive future PRO funding directly, or whether they would like to designating service provider(s) or other entities to receive the funding for eligible activities that are carried out to meet the local government's RMA obligations.

In keeping with the Clackamas County Recycling Partnership, Clackamas County proposed to carry out county-wide recycling programs, including but not limited to contamination reduction programming, that meet the requirements of the Plastic Pollution and Recycling Modernization Act (OAR 340-090-0030) on behalf of cities in the partnership. In addition, the County will lead a planning effort, in collaboration with regional partners and service providers, to identify how funding will need to be distributed among the different entities across the county in order to carry out the programs and activities required by the RMA. To this end, Sandy staff recommended designating Clackamas County as the authorized entity to receive eligible compensation directly from the PRO through the DEQ's Funding Authorization Process.

KEY CONSIDERATIONS / ANALYSIS:

In the process of developing an intergovernmental agreement for Recycling Modernization Act programming, City and County staff identified an opportunity to incorporate the other aspects of the Clackamas County Recycling Partnership into the IGA, to replace the older 2008 Letter of Understanding with one comprehensive agreement.

The attached draft IGA covers the scope of work for Clackamas County and the City of Sandy to collaborate on meeting state and local recycling requirements from the Opportunity to Recycle Act, Recycling Modernization Act, and Metro Regional Waste Plan.

The City Attorney has reviewed the draft IGA and approves of it in its final form.

BUDGET IMPACT:

None. By continuing to rely on Clackamas County to administer recycling compliance on behalf of the City, Sandy avoids the additional capacity and overhead demands associated with developing our own recycling regulation program.

RECOMMENDATION:

Staff recommends approval of the draft IGA

SUGGESTED MOTION LANGUAGE:

"I move to authorize the City Manager to execute the proposed IGA with Clackamas County regarding Opportunity to Recycle, and Plastic Pollution and Recycling Modernization Act Cooperation."

LIST OF ATTACHMENTS / EXHIBITS:

- Proposed IGA with Clackamas County regarding Opportunity to Recycle, and Plastic Pollution and Recycling Modernization Act Cooperation
- Previous Letter of Understanding with Clackamas County - 2008

**Intergovernmental Agreement between
Clackamas County and
City of Sandy**

**Opportunity to Recycle, Plastic Pollution and Recycling Modernization
[ORS 459A; OAR 340-090]**

1. Purpose

This Agreement is entered into by and between the City of Sandy (the “City”) and Clackamas County (the “County”) for the cooperation of units of local government under the authority of ORS 190.010. This Agreement provides for the County, on behalf of the City and as a part of the Clackamas County Recycling Partnership, to meet the requirements of the Opportunity to Recycle Act, the Plastic Pollution and Recycling Modernization Act, and OAR chapter 340, division 90, as applicable to the City, in carrying out certain county-wide recycling programs and activities, including but not limited to recycling, waste prevention, and contamination reduction programming.

2. Background

Through the Clackamas County Recycling Partnership, the County provides county-wide recycling and waste reduction programs and activities that meet many of the requirements of Oregon’s “Opportunity to Recycle Act” (ORS chapter 459A) that apply to the metropolitan service district (Metro) for Clackamas, Multnomah, and Washington counties and the cities therein, including the City, to develop integrated solid waste management plans—the Regional Waste Plan (RWP)—and implement associated activities to meet goals established by the Oregon Department of Environmental Quality (DEQ). The County also reports to DEQ via Metro, the watershed representative, on these programs and activities on behalf of cities in the partnership, including the City.

Key components of meeting the goals established in the RWP are directly related to the activities of the solid waste collection franchisee(s). Some of the collection practices considered to be standard components of the RWP include but are not limited to: 1) Weekly collection of the uniform statewide collection list (commingled recycling); 2) Collection of glass separated from other recyclables; and 3) Providing the opportunity for all business and multifamily communities to have recyclables collected. Metro maintains regional service standards (RSS) that detail minimum solid waste and recycling collection service levels to be provided for compliance with Opportunity to Recycle Act requirements.

The Plastic Pollution and Recycling Modernization Act [SB 582 (2021)] created requirements (starting in 2025) for cities to provide for recycling in their communities, including by collecting a uniform statewide list of materials and implementing new contamination reduction programs. Local governments may receive compensation for eligible costs to implement these additional requirements from the statewide Producer Responsibility Organization (PRO), Circular Action Alliance (CAA). Local governments may elect to receive PRO funding directly or may authorize service providers and/or other entities that incur eligible costs to receive compensation directly from the PRO for activities conducted (and reporting) for their community.

The RWP, Metro Code and rules, and state law related to waste reduction and recycling requires implementation throughout the entirety of the Metro watershed. Local governments may receive compensation annually based on the funds Metro has allocated for the Annual Waste Reduction Plan (subset of RWP) in the adopted Metro budget. Local governments may elect to receive Metro funding directly or may authorize the County to receive compensation directly from Metro for the activities conducted (and reporting) for their community.

3. Scope of Work

- A. In keeping with the Clackamas County Recycling Partnership, the County shall carry out the recycling programs and activities—including but not limited to waste reduction and contamination reduction planning, program implementation, and education—that meet the requirements of OAR chapter 340, division 90, on behalf of the City.
- B. The County shall represent the City in the planning effort, in collaboration with regional partners and service providers where appropriate, to develop one or more funding agreements with the producer responsibility organization that designate how funds will be distributed to meet those requirements for the City, pursuant to the planning efforts of the Clackamas County Recycling Partnership. With the City's prior authorization, this may include distribution of funds directly to the City's franchised hauler.
- C. Pursuant to the delegation of authority below, the County shall file such reports as may be necessary with DEQ to acknowledge receipt and to report eligible expenses, and to otherwise act as required or permitted by OAR chapter 340, division 90, on behalf of the City.
- D. The County shall have an opportunity to review any proposed deviation from the standard collection practices of the solid waste collection franchisee(s) presented to the City for the purpose of ensuring continued compliance with the RSS and with RWP and Opportunity to Recycle Act requirements. The County agrees to present the findings of the review to the City.
- E. The County shall provide the City with standardized forms to request annual production and financial data from the City's solid waste collection franchisee for use in the City's annual review and establishment of service rates. The City shall request that their franchisee share the City-specific data with the County for the County's annual review to support standardized data collection and compliance with Opportunity to Recycle Act and Plastic Pollution and Recycling Modernization Act requirements for fees. The County may request other City-specific operational data from the City's franchisee as needed to support compliance with state and local recycling requirements and programming.

- 4. Delegation of Authority by City to County. The City designates the County as its authorized agent to receive eligible compensation directly from the producer responsibility organization through DEQ's Funding Authorization Process pursuant to OAR 340-090-0810.

5. Term and Termination

- A. This Agreement becomes effective on January 1, 2026, and shall be automatically renewed each calendar year unless otherwise terminated as provided herein.

- B. Either party may terminate this Agreement at the end of the then-current calendar year by providing notice to the other party at least ninety (90) days before the end of that calendar year. Where this Agreement is terminated at the end of a calendar year, the County shall complete all reporting requirements for that calendar year.
 - C. Either party may terminate this Agreement in the event of a breach of the Agreement by the other party. Prior to such termination, however, the party seeking the termination shall give the other party written notice of the breach and of the party's intent to terminate. If the breaching party has not entirely cured the breach within fifteen (15) days of deemed or actual receipt of the notice, then the party giving notice may terminate the Agreement at any time thereafter by giving written notice of termination stating the effective date of the termination. If the default is of such a nature that it cannot be completely remedied within such fifteen (15) day period, this provision shall be complied with if the breaching party begins correction of the default within the fifteen (15) day period and thereafter proceeds with reasonable diligence and in good faith to effect the remedy as soon as practicable. The party giving notice shall not be required to give more than one (1) notice for a similar default in any twelve (12) month period.
 - D. Neither party shall be deemed to have waived any breach of this Agreement by the other party except by an express waiver in writing. An express written waiver as to one breach shall not be deemed a waiver of any other breach not expressly identified, even though the other breach is of the same nature as that waived.
 - E. Either party may terminate this Agreement in the event the terminating party fails to receive expenditure authority sufficient to allow that party, in the exercise of its reasonable administrative discretion, to continue to perform under this Agreement, or if federal or state laws, regulations, or guidelines are modified or interpreted in such a way that the terminating party is prohibited from performing under the Agreement. The terminating party shall give written notice of termination stating the effective date of the termination.
 - F. Any termination of this Agreement shall not prejudice any rights or obligations accrued to the parties prior to termination.
6. General Provisions.
- A. Liability.

Subject to the limits of the Oregon Constitution and the Oregon Tort Claims Act or successor statute, the County agrees to indemnify and hold harmless the City, its officers, elected officials, agents, and employees, from and against all third party claims and actions, and all expenses incidental to the investigation and defense thereof, including reasonable attorney fees, arising out of or based upon damage or injuries to persons or property caused by the acts or omissions of the County, its employees or agents, while performing under this Agreement.

Subject to the limits of the Oregon Constitution and the Oregon Tort Claims Act or successor statute, the City agrees to indemnify and hold harmless the County, its officers, elected officials, agents, and employees, from and against all third party claims and actions, and all expenses incidental to the investigation and defense thereof, including reasonable attorney fees, arising

out of or based upon damage or injuries to persons or property caused by the acts or omissions of the City, its employees or agents, while performing under this Agreement.

- B. **Oregon Law and Forum.** This Agreement, and all rights, obligations, and disputes arising out of it, shall be governed by and construed in accordance with the laws of the State of Oregon and the ordinances of the County, without giving effect to the conflict of law provisions thereof. Any claim between the parties that arises from or relates to this Agreement shall be brought and conducted solely and exclusively within the Circuit Court of Clackamas County for the State of Oregon; provided, however, that, if a claim must be brought in a federal forum, it shall be brought and conducted solely and exclusively within the United States District Court for the District of Oregon. In no event shall this section be construed as a waiver by either party of any form of defense or immunity, whether sovereign immunity, governmental immunity, immunity based on the Eleventh Amendment to the Constitution of the United States or otherwise, from any claim or from the jurisdiction of any court.
- C. **Compliance with Applicable Law.** The parties shall comply with all applicable local, state, and federal ordinances, statutes, laws, and regulations. All provisions of law required to be a part of this Agreement, whether listed or otherwise, are hereby integrated and adopted herein. Failure to comply with such obligations is a material breach of this Agreement.
- D. **Non-Exclusive Rights and Remedies.** Except as otherwise expressly provided herein, the rights and remedies expressly afforded under the provisions of this Agreement shall not be deemed exclusive, and shall be in addition to and cumulative with any and all rights and remedies otherwise available at law or in equity. The exercise by either party of any one or more of such remedies shall not preclude the exercise by it, at the same or different times, of any other remedies for the same default or breach, or for any other default or breach, by the other party.
- E. **Access to Records.** Each party shall retain, maintain, and keep accessible all records relevant to this Agreement (the "Records") for a minimum of six (6) years following termination of or full performance under this Agreement, or for any longer period as may be required by applicable law, or until the conclusion of an audit, controversy, or litigation arising out of or related to this Agreement, whichever is later. Each party shall maintain all financial Records in accordance with generally accepted accounting principles. All other Records shall be maintained to the extent necessary to clearly reflect actions taken. During this record retention period, each party shall permit the other party's authorized representatives access to the Records at reasonable times and places for purposes of examining and copying.
- F. **Work Product.** All work performed under this Agreement shall be considered work made for hire and shall be the sole and exclusive property of the County. The County shall own any and all data, documents, plans, copyrights, specifications, working papers, and other materials produced in connection with this Agreement. The County grants to the City a perpetual, non-exclusive, transferable right and license to use such materials for any lawful purpose.
- G. **Debt Limitation.** This Agreement is expressly subject to the limitations of the Oregon Constitution and Oregon Tort Claims Act, and is contingent upon the appropriation of funds. Any provisions herein that conflict with the above-referenced laws are deemed inoperative to that extent.

- H. Severability. If any provision of this Agreement is found to be unconstitutional, illegal, or unenforceable, this Agreement nevertheless shall remain in full force and effect, and the offending provision shall be stricken. The court or other authorized body finding such provision unconstitutional, illegal, or unenforceable shall construe this Agreement without such provision to give effect to the maximum extent possible the intentions of the parties.
- I. Integration, Amendment, and Waiver. Except as otherwise set forth herein, this Agreement constitutes the entire agreement between the parties regarding the subject matter described herein. There are no understandings, agreements, or representations, oral or written, not specified herein regarding this Agreement. Without limiting the generality of the foregoing, this Agreement is specifically intended to supersede the 2008 Letter of Understanding between the parties. No waiver, consent, modification, or change of terms of this Agreement shall bind either party unless in writing and signed by both parties and all necessary approvals have been obtained. Such waiver, consent, modification, or change, if made, shall be effective only in the specific instance and for the specific purpose given. The failure of either party to enforce any provision of this Agreement shall not constitute a waiver by such party of that or any other provision.
- J. Interpretation. The titles of the sections of this Agreement are inserted for convenience of reference only and shall be disregarded in construing or interpreting any of its provisions.
- K. Independent Contractor. Each party shall be deemed an independent contractor for purposes of this Agreement. No representative, agent, employee, or contractor of one party shall be deemed to be a representative, agent, employee, or contractor of the other party for any purpose, except to the extent specifically provided herein. Nothing herein is intended, nor shall it be construed, to create between the parties any relationship of principal and agent, partnership, joint venture, or similar relationship, and each party hereby specifically disclaims any such relationship.
- L. No Third-Party Beneficiary. The City and the County are the only parties to this Agreement and are the only parties entitled to enforce its terms. Nothing in this Agreement gives, is intended to give, or shall be construed to give or provide any benefit or right, whether directly, indirectly, or otherwise, to third persons unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of the terms of this Agreement.
- M. Subcontract and Assignment. Neither party shall enter into any subcontracts for any of the work required by this Agreement, or assign or transfer any of its interest in this Agreement by operation of law or otherwise, without obtaining prior written approval from the other party, which shall be granted or denied in the other party's sole discretion. A party's consent to any subcontract shall not relieve the other party of any of its duties or obligations under this Agreement.
- N. Counterparts. This Agreement may be executed in several counterparts (electronic or otherwise), each of which shall be an original, and all of which shall constitute the same instrument.
- O. Survival. All provisions in this Section 6 shall survive the termination of this Agreement, together with all other rights and obligations herein which by their context are intended to survive.

Signed:

CLACKAMAS COUNTY

By: _____

Title: _____

Date: _____

CITY OF SANDY

By: _____

Title: _____

Date: _____

Approved as to Form:

City Attorney



Campbell M. Gilmour
Director

DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT

SUNNYBROOK SERVICE CENTER

9101 SE SUNNYBROOK BLVD. | CLACKAMAS, OR 97015

LETTER OF UNDERSTANDING

This letter of understanding is between Clackamas County's Department of Transportation and Development (Clackamas County) and the City of Sandy (City) commencing July 1, 2008. This agreement shall continue to stay in force until either party terminates the agreement. Either party may terminate this agreement with a 30-day written notice prior to May 1st of each year this agreement is in effect.

ORS 459 and 459A requires the metropolitan service district (Metro) for Multnomah, Washington and Clackamas counties and the cities therein in aggregate to develop integrated solid waste management plans and implement associated activities designed to meet goals established by the DEQ. Metro council adopts a DEQ approved Regional Solid Waste Management Plan (RSWMP) for a ten (10) year planning period. In each of the ten years local governments and Metro create annual work plans to meet the goals and objectives established in the RSWMP. A new RSWMP was recommended to Metro Council for adoption by both the Solid Waste Advisory Committee and the Metro Policy Advisory Committee, with the recommended action occurring on July 17, 2008.

Clackamas County actively engages with Metro in all matters associated with the provision of integrated solid waste management services within all of Metro's boundaries, paying particular attention to the effect of these plans on citizens within incorporated and unincorporated areas of Clackamas County. Additionally, many of the goals and objectives of the RSWMP are only accomplished through the cooperative working relationship Clackamas County has established with the franchised solid waste collectors operating within the County's borders.

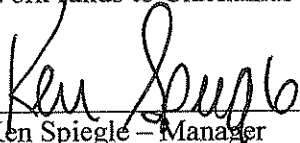
Since 1990 Clackamas County has been successful meeting the requirements necessary for annual plan adoption by Metro. The adoption of the annual plan releases funds collected, by Metro, from the disposal of regional tons of solid waste to be land filled or incinerated. Clackamas County intends to continue participating in this process through the functional period of the newly adopted Regional Solid Waste Management Plan and in the development of future plans.

Key components of meeting the goals established by the RSWMP are directly related to the activities of the solid waste collection franchisee. Currently there are several collection practices considered to be standard components of the RSWMP. These include but are not limited to: 1) Weekly collection of residential recyclables; 2) Collection of glass separated on the truck from other recyclables; 3) Providing the opportunity for all businesses to have recyclables collected. Clackamas County, through this agreement, requests the opportunity to review any proposed deviation from the standard collection practices of the solid waste collection franchisee presented to the City. The review is for the purpose of ensuring continued compliance with the RSWMP. Clackamas County agrees to present the findings to the City.

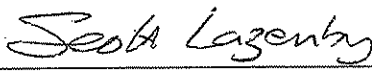
Clackamas County will continue providing staff for waste reduction planning, program implementation and education for the unincorporated areas of the County and in the cities of Barlow, Damascus, Estacada, Gladstone, Happy Valley, Lake Oswego, Molalla, Oregon City, Sandy, West Linn, and Wilsonville. Additionally, County staff will continue working in conjunction with the franchised solid waste collectors' Education Coordinator working throughout the County and its cities providing educational programs in schools.

This letter clarifies the City intends to continue its partnership with Clackamas County in the waste reduction program. The County will provide the activities listed in the Annual Waste Reduction Plan, write the final report, work with Metro in development of next year's plan elements, and keep the City apprised of activities within its boundary. This letter further clarifies the County will provide direct assistance to businesses, schools and government facilities within the City as applies to meeting the requirements of the regional Recycle @ Work program.

In return, the City authorizes Metro to annually distribute their portion of the Annual Waste Reduction and Recycle @ Work funds to Clackamas County until this agreement is terminated.


Ken Spiegle - Manager
Community Environment Division

7-30-08
Date


Scott Lazenby - City Manager
City of Sandy

8/1/08
Date



STAFF REPORT

Item # 3.

Meeting Type: City Council
Meeting Date: August 17, 2026
From: Tyler Deems, City Manager
Subject: Sandy Police Association Collective Bargaining Agreement

DECISION TO BE MADE:

Whether to approve the collective bargaining agreement (CBA) for Sandy Police Association (SPA).

APPLICABLE COUNCIL GOAL:

n/a

BACKGROUND / CONTEXT:

The Sandy Police Association, in conjunction with the Clackamas County Peace Officers Association (Association), represents officers, community services, sergeants, and administrative staff of the Sandy Police Department. It should be noted that prior to [February 3, 2025](#), sergeants were not part of the Association. As such, this is the first bargaining process and CBA that references sergeants.

Staff has been working diligently with the City's labor attorney, Steven Schuback, and members of the Association for over one year to reach agreement for the CBA which expired June 30, 2025. The Council has been updated a handful of times on the status of bargaining via confidential executive session. In July 2026, both parties were able to reach tentative agreement on the CBA. At present, all articles of the CBA have been agreed to, and the Association has ratified the agreement as of August 3, 2026.

KEY CONSIDERATIONS / ANALYSIS:

The CBA reflects a number of changes that were bargained. All changes in compensation are based on a comprehensive review of comparable agencies and are intended to ensure that the City remains competitive in the overall market. In accordance with standard practice, the City compares our compensation package to a total of eight agencies, four larger and four smaller than the population of the City. These agencies include Canby, Dallas, The Dalles, St. Helens, Gladstone, Monmouth, Silverton, and Independence. A summary of the changes in compensation is provided below:

- **Article 19 – Salaries:**

- Fiscal Year 2026 – A 4.5% cost of living adjustment (COLA) across the board for all bargaining unit members, excluding sergeants; modifying the salary schedule to reflect 3.0% between each step. Retro payment will be due for this fiscal year.
- Fiscal year 2027 (the current year) – A COLA of 5% for all bargaining unit members.
- Fiscal Year 2028 – A 4.5% COLA for all bargaining unit members; modifying the salary schedule to reflect 4.0% between each step.

- **Article 20 – Premium Pay:** Adding a third tier of longevity pay for employees with continuous full-time service:

- 5 years – 1%
- 8 years – 2%
- 15 years – 3% (new with this CBA)

- **Article 24 – Retirement:** Increasing the City paid deferred compensation contribution from \$115 per month to \$175 per month. This amount is in lieu of any additional uniform allowance beyond the required uniforms that are furnished by the department.

Various other articles were updated to reflect changes in best practice, state/federal law, or operation need but have no material monetary impact associated with the changes.

Once signed by both the Association and the City, the agreement will remain in effect until June 30, 2028.

BUDGET IMPACT:

Approximately \$200,000 over the current BN 2025-27 represented personnel budget for the Police Department.

RECOMMENDATION:

Staff recommends that the Council authorize the City Manager to sign the CBA between the City and the Association.

SUGGESTED MOTION LANGUAGE:

“I move to authorize the City Manager to sign the collective bargaining agreement between City of Sandy and the Clackamas County Peace Officers’ Association on behalf of the Sandy Police Association.”

LIST OF ATTACHMENTS / EXHIBITS:

- Tentative Agreement – 2025-2028

COLLECTIVE BARGAINING AGREEMENT
BETWEEN
SANDY POLICE ASSOCIATION
AND THE
CITY OF SANDY

Upon ratification to June 30, 2028

TABLE OF CONTENTS

ARTICLE 1 - PREAMBLE	1
ARTICLE 2 - RECOGNITION.....	1
ARTICLE 3 - MANAGEMENT RIGHTS.....	1
ARTICLE 4 - EMPLOYEE RIGHTS.....	2
ARTICLE 5 - CONTINUITY OF SERVICES	2
ARTICLE 6 - EXISTING CONDITIONS	2
ARTICLE 7 - ASSOCIATION BUSINESS	3
ARTICLE 8 – UNION SECURITY AND CHECK-OFF	4
ARTICLE 9 - DISCIPLINARY ACTION.....	5
ARTICLE 10 - GRIEVANCE PROCEDURE	8
ARTICLE 11 - ASSIGNMENTS, <u>P</u> PROMOTION AND TRANSFER.....	11
ARTICLE 12 - PROBATIONARY PERIODS	12
ARTICLE 13 - SENIORITY LAYOFF AND RECALL	13
ARTICLE 14 - HOURS OF WORK	14
ARTICLE 15 - PATROL SHIFT BID	16
ARTICLE 16 – OVERTIME.....	17
ARTICLE 17 - COMPENSATORY TIME	19
ARTICLE 18 - CALLBACK	19
ARTICLE 19 - SALARIES	20
ARTICLE 20 - PREMIUM PAY	21
ARTICLE 21 - LIGHT DUTY ASSIGNMENT AND PAY	23
ARTICLE 22 - INSURANCE	23
ARTICLE 23 - TORT CLAIMS LIABILITY.....	24
ARTICLE 24 - RETIREMENT	24
ARTICLE 25 - HOLIDAYS.....	25
ARTICLE 26 - VACATION LEAVE	26
ARTICLE 27 - SICK LEAVE.....	28
ARTICLE 28 - OTHER LEAVES.....	30
ARTICLE 29 - UNIFORMS AND EQUIPMENT	31
ARTICLE 30 - EXPENSE REIMBURSEMENT	32
ARTICLE 31 - OUTSIDE EMPLOYMENT.....	32

ARTICLE 32 – MISCELLANEOUS	33
ARTICLE 33 - PERSONNEL FILES.....	33
ARTICLE 34 - TRAINING SCHEDULE	35
ARTICLE 35 - SAVINGS CLAUSE	35
ARTICLE 36 - CLOSURE	35
ARTICLE 37 - TERM OF AGREEMENT	36
APPENDIX A – SALARY SCHEDULE	37
APPENDIX B – DRUG AND ALCOHOL POLICY	38

ARTICLE 1 - PREAMBLE

Section 1 This Collective Bargaining Agreement (hereinafter "the Agreement") is entered into between the City of Sandy, Oregon (hereinafter "the City") and the Sandy Police Association, as affiliated with the Clackamas County Peace Officers' Association, (hereinafter "the Association") and sets forth the parties' Agreement with regard to wages, hours, and other conditions of employment. The purpose of this Agreement is to promote efficient operation of the Police Department, harmonious relations between the City and the Association, and the establishment of an equitable and peaceful procedure for the resolution of differences.

ARTICLE 2 - RECOGNITION

Section 1 The City recognizes the Association as the sole and exclusive bargaining agent for all regular full-time and part-time employees including Sergeants of the Sandy Police Department, supervisory, confidential, temporary, casual or seasonal employees of the Police Department, with respect to wages, hours and other conditions of employment.

Section 2 If a new classification is added to the bargaining unit by the City, the Association shall be provided with the City's proposed rate of pay and a copy of the Job Description. That rate shall become effective, unless the Association files written notice of its desire to negotiate the rate within fourteen (14) calendar days from the date of the City's notification to the Association. If the Association provides timely notice, but the City and Association cannot agree to a wage rate before the date the employee in the new classification is to commence work, the City may proceed with hiring at its proposed wage rate with the understanding that any subsequent agreed upon wage rate shall be retroactive to the employee's date of hire.

If a request for negotiations is filed by the Association, the parties shall begin negotiations within fifteen (15) calendar days and shall otherwise comply with expedited bargaining under ORS 243.698. If there is disagreement between the parties as to the exclusion of a new position from the bargaining unit, such issue will be subject to the procedures of the Employment Relations Board.

ARTICLE 3 - MANAGEMENT RIGHTS

Section 1 Subject to the procedures of Article 6, the Association recognizes and agrees to the following that responsibility for management of the City and direction of the various departments rests solely with the City, and the responsible department heads, that in order to fulfill this responsibility, the City shall retain the exclusive right to exercise the regular and customary functions of management, including, but not limited to directing the activities of the Police Department, determining standards and levels of service and methods of operation, including subcontracting, where employees are not denied work

opportunities as a result, and the introduction of new equipment, hiring, promoting, transferring and laying off employees, disciplining and discharging non-probationary employees for just cause, and new hire probationary employees without just cause, promulgating policies and procedures, determining work schedules, assigning work, and, on no less than two months advance written notice, modifying the payroll system and/or pay dates.

Section 2 Nothing in this Agreement shall be considered a waiver of the Association's rights to collectively bargain any changes in the status quo which are mandatorily negotiable.

ARTICLE 4 - EMPLOYEE RIGHTS

Section 1 Employees shall have the right to form, join and participate in the activities of employee organizations of their own choosing, for the purpose of representation on matters of employee relations. Employees shall also have the right to refuse to join and participate in the activities of any employee organization. No employee shall be interfered with, intimidated, restrained, coerced or discriminated against by the City or by an employee organization because of or in the exercise of these rights.

Section 2 The City shall provide electronic copies of this Agreement for distribution to all Association members.

ARTICLE 5 - CONTINUITY OF SERVICES

Section 1 The Association's membership will not participate in any strike against the City under any circumstances. For the purpose of this Agreement, "strike" is defined as any concerted stoppage of work, slow down, speed up, sit-down, absence from work upon any pretense that is not found in fact, or any interference which affects the normal operation of the Police Department.

Section 2 In the event of violation of this provision by the Association or members of the Association, the City may discipline or terminate any employee involved in such activity.

ARTICLE 6 - EXISTING CONDITIONS

Section 1 Standards of employment related to wages, hours, and working conditions that constitute mandatory subjects of bargaining and which are the status quo as of the date of this Agreement by reason of mutual knowledge, acceptance and repetition based on such mutual knowledge and acceptance shall be continued for the term of this Agreement, except as provided for in Section 3 below.

Section 2 Nothing in this Agreement, or in this Article, will be construed to prevent the

City from initiating any program or change which is not contrary to an express provision of this Agreement or the status quo as provided in Section 1 above.

Section 3 In the event the City desires to amend or modify or change the status quo that is a mandatory subject of bargaining or that has a mandatory impact the City will provide an Association Executive Board member with written notice of the proposed change in accordance with ORS 243.698. The Association shall have fourteen (14) calendar days from notification to demand bargaining in writing. The failure of the Association to demand bargaining within fourteen (14) calendar days of the notice as provided above shall serve as a waiver of the Association's right to bargain. The Association's written bargaining demand shall specify the nature of the demand and identify whether the Association believes the proposed change involves a mandatory subject of bargaining or a mandatory impact of a permissive subject.

Thereafter, the parties shall bargain in good faith over said changes for a period not to exceed ninety (90) days in accordance with ORS 243.698. If after the passage of ninety (90) days the parties have not reached agreement, either party may declare an impasse and initiate interest arbitration pursuant to ORS 243.746. If the parties cannot mutually agree to an arbitrator, they will, by lot, alternately strike names from a list of seven (7) arbitrators provided by the Employment Relations Board (ERB) and the last one will be the arbitrator. The arbitrator shall conduct a hearing within thirty days of announcement of his/her selection, or at such other time as the parties mutually agree. The parties shall submit evidence in support of their last best offer pursuant to ORS 243.746. The arbitrator shall make a decision whether the City's proposal or the Association's proposal shall be adopted pursuant to the interest arbitration criteria set forth in ORS 243.746.

ARTICLE 7 - ASSOCIATION BUSINESS

Section 1 The City agrees to provide reasonable time on duty for designated representatives to engage in association activities as defined by ORS 243.798 (A-H) without unreasonably interfering with City operations. An association member will not be eligible for contractual overtime while engaged in such time. Conflicts or disputes regarding the reasonable use of time on duty will first be brought forth in labor management meetings, and if not resolved, will solely defer to the grievance process.

Section 2 Association representatives who are certified as such in writing shall be allowed access to employee work locations for the purpose of processing grievances or for contacting members of the Association. Such representatives shall not enter any work location without the consent of the Chief or his designee. Access shall be restricted so as not to interfere with the normal operations of the Police Department or with established security requirements.

Section 3 The City shall allow up to two bargaining unit members to attend contract negotiations during duty hours or through an adjusted schedule without loss of pay. The time, date and place for bargaining sessions shall be established by mutual agreement

between the parties.

Section 4 The City agrees to furnish and maintain a suitable bulletin board for use by the Association. The Association shall limit its posting of notices and bulletins to this board.

Section 5 On duty employees may attend Association meetings if they are held within the City no more often than quarterly and no longer than two hours in duration, but shall be subject to call. City facilities may be used with advance arrangements.

Section 6 For purposes of this Agreement, any notice required to be given to the Association will be deemed met by deliverance of notification to an Association Executive Board member.

ARTICLE 8 – UNION SECURITY AND CHECK-OFF

Section 1 The City and Association recognize that the Association is required to represent every employee covered by this Agreement, making each such employee a recipient of the Association's services. All employees covered under the terms of this Agreement may voluntarily join the Association as a member. The City will deduct Association dues, charges, fees and assessments, and voluntary payments in the amounts determined by the Association from the wages of employees when so authorized and directed in writing by the employee to the City using the Association's form. Any authorization for payroll deductions may be canceled by any employee upon written notice to the City and the Association as is specified in the authorization, to be effective on the first day of the following month.

Such deductions shall be made only if accrued earnings are sufficient to cover the payment of dues after all other authorized payroll deductions have been made.

Section 2 The City agrees to notify the Association of all new hires in the bargaining unit within ten (10) calendar days after their date of hire, furnishing the Association with the new employee's name, mailing address, telephone number and position for which they were hired.

Section 3 The Association agrees that it will indemnify and save the City harmless from all suits, actions, and claims against the City or persons acting on behalf of the City whether for damages, compensation or any combination thereof, arising out of the City's faithful compliance with the terms of this Article. In the event of any suit or proceeding brought to invalidate this Article, the Association will actively defend the suit or proceeding. In the event any determination is made by the highest court having jurisdiction that this Article is invalid, the Association shall be solely responsible for any reimbursement.

ARTICLE 9 - DISCIPLINARY ACTION

Section 1 The City reserves the right to discipline any employee provided that no regular (*non-probationary*) employee shall be disciplined without just cause as defined below. Formal disciplinary actions are: written reprimand, suspension without pay, reduction in salary, demotion, and termination. Disciplinary action is usually progressive in nature, but may be imposed at any level if supported by just cause and based upon the seriousness of the offense and the particular circumstances of the employee.

If suspension without pay is the progressive disciplinary action chosen to be administered by the City, the City and the Association on behalf of the employee, by mutual agreement, may choose to accept a reduction in pay equivalent to the economic impact of the suspension without pay.

The reduction in pay option shall be agreed to in writing and shall set out the amount of reduction, the term of reduction and the limits of the reduction.

Counseling. Counseling is not considered discipline and may not be grieved. Counseling documents will be labeled counseling. These are less formal means of resolving issues of performance. Counseling may serve as notice to the employee for future discipline. Counseling memos will be maintained in the supervisory file for up to twelve (12) months or the next annual written evaluation, whichever is later, if there are no repeat instances of the same or similar conduct, and is then considered stale. Upon request, an employee may review and request copies of counseling documents in their supervisory file. The employee may submit a written rebuttal to be placed in the supervisory file with the counseling memo. Nothing in this section shall be construed to prevent or prohibit the Police Chief or superior officer from discussing operational matters with employees. Counseling memos can be retained for civil purposes, notice of rule and consistent with retention laws. For sworn law enforcement officers, counseling memos removed from a supervisory file will be retained in a separate personnel records retention file consistent with law.

Section 2 General Procedures. Any employee who will be interviewed concerning an act which, if proven, could reasonably result in disciplinary action against them will be afforded the following safeguards:

If after the complainant is interviewed regarding an action or inaction of an employee, further investigation is deemed necessary, the employee and the Association shall be notified in writing of the complaint as soon as is practical. This requirement will not apply where the employee is under investigation for violation of the Controlled Substance Act, or violations which are punishable as felonies or misdemeanors under law. Also, the employee will not be notified if doing so would jeopardize either the criminal or administrative investigation.

Investigatory Interview. At least twenty-four (24) hours prior to any interview which may result in a formal disciplinary action, as defined above, upon the employee, the employee

and the Association will be informed in writing of the nature of the investigation, and the allegations against the employee. The written notice will include the right to have an Association representative present or waive the presence of an Association representative.

The employee shall be allowed the right to have Association representation present during the interview. The opportunity to consult with the Association representative or to have the Association representative present at the interview shall not unreasonably delay the interview (not to exceed twenty-four hours). If in the course of an informal inquiry which informal counseling or other action no greater than an oral reprimand may result, if it appears as if a more serious disciplinary problem has developed, the employee will be allowed a reasonable period of time (not to exceed twenty-four hours) to obtain an Association representative to assist them in the interview.

With the exception of telephone interviews, interviews shall take place at Department facilities, or elsewhere if mutually agreed, unless an emergency exists which requires the interview to be conducted elsewhere.

The employer shall make a reasonable good faith effort to conduct these interviews during the employee's regularly scheduled shift, except for emergencies or where interviews can be conducted by telephone. However, where the Chief of Police is a party to any interview, the City may schedule the interview outside of the employee's regular working hours as long as the appropriate overtime or callback payments are made to the employee.

- (A) The employee will be required to answer any questions involving non-criminal matters under investigation and will be afforded all rights and privileges to which they are entitled under the laws of the State of Oregon or the United States of America. The employee will also be required to answer questions involving criminal matters during an internal investigation with Garrity protections.
- (B) Interviews shall be done under circumstances devoid of intimidation, abuse or coercion.
- (C) The employee shall be entitled to such reasonable intermissions as they shall request for personal necessities.
- (D) All interviews shall be limited in scope to activities, circumstances, events, conduct or acts which pertain to the incident which is the subject of the investigation. Nothing in this section shall prohibit the City from questioning the employee about information which is developed during the course of the interview or expanding the scope of the investigation, provided the employee and Association are given written notice of the expanded scope of the interview prior to subsequent interviews.
- (E) The Department will audio-record any and all employee interviews, and a copy of the complete interview of the employee, noting all recess periods,

shall be furnished, upon request, to all parties. If the Association or employee audio-records the interview, a copy of the complete interview of the employee, noting all recess periods, shall be furnished, upon request, to all parties. If the interviewed employee is subsequently charged and any part of any recording is transcribed by the City, the employee or the Association shall be given a complimentary copy.

- (F) Interviews and investigations shall be concluded with no unreasonable delay.
- (G) The employee and the Association shall be advised of the results of the investigation and any future action to be taken on the incident.
- (H) The employee and the Association have the right to investigate the matter under the Public Employees Collective Bargaining Act.

Section 3 When the investigation results in a recommendation for disciplinary action involving suspension, demotion, reduction in pay or termination:

- (A) At least seven (7) calendar days prior to a pre-disciplinary meeting, the employee and the Association will be furnished with a copy of the entire investigation with the notice of the disciplinary meeting.
- (B) Pre-disciplinary notice and meeting (Loudermill). The employee and the Association shall be provided with written notice of the charges or reasons for the contemplated disciplinary action, policies potentially violated and type of disciplinary action(s) being contemplated. This notice shall also inform the employee that they have the right to a meeting to present information and evidence they would like to have considered, including information that rebuts or mitigates against the discipline contemplated, prior to any final decision, including a scheduled date and time for the meeting. The meeting is voluntary. The meeting times may be adjusted to accommodate for scheduling conflicts so long as not unreasonably delayed.
- (C) The employee shall have the right to have an Association representative and the Association attorney present at the pre-disciplinary meeting. The employee and/or the Association on behalf of the employee shall have the opportunity to present written and/or oral evidence which may refute and/or mitigate the reasons for the disciplinary action. Prior to the pre-disciplinary meeting, the City will provide a copy of the investigatory report and materials relied upon for the basis of the allegations and findings.
- (D) After the pre-disciplinary meeting, and the completion of any additional investigation by the City as may be deemed appropriate based on the employee's response, the City, Chief of Police or designee shall provide the employee and the Association with a written decision. This written decision

shall be provided within fifteen (15) calendar days following completion of the hearing or completion of additional investigation and due process. Additional investigation will take no longer than 60 days, unless mutually agreed, or permitted by ORS 236.360(6).

Section 4 When Disciplinary Action Results. When the investigation results in a determination of sustained complaint and disciplinary action, only the findings and the disciplinary order may be placed in the employee's personnel file.

Section 5 Just Cause standards. For non-sworn employees, "just cause" shall be defined as a cause reasonably related to the employee's ability to perform required work including, but not limited to, competence as an employee, violations of work rules, regulations or written policies, and such other factors as are commonly held by arbitrators to comprise just cause. It is recognized by the parties that each situation calling for possible disciplinary action is unique to its particular circumstances and that appropriate disciplinary action will be considered in the context of such circumstances.

For sworn law enforcement regular employees, all disciplinary actions imposed are subject to the just cause standards governed by ORS 243.808 through 242.812, ORS 236.350 and applicable law.

Section 6 This Article shall not apply to disciplinary action involving probationary employees.

Section 7 The foregoing procedures are intended to apply only to matters involving written reprimand, suspension, reduction in pay, demotion or termination and not to matters of routine supervisory counseling or oral reprimand.

ARTICLE 10 - GRIEVANCE PROCEDURE

Section 1 This procedure shall be the exclusive means of resolving disputes arising under this Agreement. For the purpose of this Agreement, a grievance is defined as any of the following:

- (A) A claim by an employee covered by this Agreement concerning the meaning or interpretation of a specific provision or clause of this Agreement as it affects such employee
- (B) A claim by the Association concerning the interpretation or application of a specific provision or clause of this Agreement as it affects a specific member or group of members of the Association

In the event of a grievance concerning a disciplinary issue, an individual employee who does not wish the Association to pursue a grievance (under Section 1(B) above) may

notify the Association in writing at any time. A grievance which is resolved by an individual's exercise of the right to not pursue a grievance shall not constitute a precedent with regard to the substance of the discipline and/or grievance in question.

Section 2 The City and the Association desire to adjust grievances informally – both supervisors and the grieving party(ies) are expected to resolve problems as they arise. If not resolved informally between the grieving party and the supervisor, the grievance shall be put in writing which shall include:

- (A) statement of the grievance and relevant facts,
- (B) provision of the contract violated, and
- (C) remedy sought

Section 3 Grievance Steps. The following steps shall be followed in submitting and processing a grievance, except for grievances challenging suspensions, terminations and demotions which shall start at Step 3:

- Step 1 Except as stated in Section 7 below, the aggrieved employee or the Association shall present the grievance in writing and identify it as a grievance to the immediate supervisor within twenty calendar days of its occurrence, or the employee's knowledge thereof, excluding the day of the occurrence. The supervisor shall give a reply in writing within twenty calendar days of the day of presentation of the grievance, excluding the day of presentation.
- Step 2 If the grievance is not settled at Step 1 (or the grievance involves a disciplinary matter), the employee and/or the Association shall submit the grievance in writing to the Chief, on an official grievance form, within twenty calendar days following the supervisor's reply, excluding the day of reply. The Chief shall issue a response in writing within twenty calendar days from the date of presentation, excluding the day of presentation, after attempting to resolve the matter.
- Step 3 If the grievance is not settled at Step 2, the employee and/or the Association shall present the grievance to the City Manager or designee within twenty calendar days from the date of response from the Chief, excluding the date of response. The City Manager or designee shall attempt to resolve the grievance and report in writing the decision within twenty calendar days from the date it is submitted to the City Manager, excluding the date of presentation. Grievances challenging suspensions, demotions and terminations shall be filed at Step 3 within twenty calendars days of notice of such action, excluding the date of the notice.
- Step 4 Mediation. If the Association is not satisfied with the decision provided by the City Manager at Step 3, the Association may elect to submit the grievance to

mediation within fourteen (14) calendar days from either the City Manager's response or fourteen (14) calendars days from the due date of the response. The parties may mutually agree to a local mediator or use a mediator provided by the Employment Relations Board. Parties agree to share the cost of the mediator. Unless otherwise agreed by the parties, the period for mediation will be limited to 120 days, starting from timely notice of mediation by the moving party. The parties must meet at least one time and agree to meet in good faith to resolve the dispute. Termination cases are not subject to the mediation process and may move to the next step.

- Step 5** If the grievance is not settled at Step 4, or if the Association elects to forego mediation, the Association may file a written notice of intent to arbitrate the grievance with the City Manager within twenty (20) calendar days of the date the decision of the City Manager is received, not including the date of receipt. For grievances not involving discipline of a sworn officer, the parties shall request a list of nine arbitrators from the Employment Relations Board. If the parties cannot mutually agree to an arbitrator, they will alternately strike names and the last one will be the arbitrator. For grievances involving discipline of a sworn officer and within fourteen (14) calendar days from the written notice to the City of the Association's intent to arbitrate a grievance involving discipline of a sworn officer, the Association will request an arbitrator from the Employment Relations Board and the parties will select an arbitrator consistent with ORS 243.808 and ERB rules.

Section 4 The arbitrator shall set a hearing date and shall strive to render a decision within one month of the conclusion of the hearing. The power of the arbitrator shall be limited to interpreting this Agreement, determining if it has been violated, and to resolve the grievance within the terms of this Agreement. The arbitrator has no authority to add to, delete from, amend, modify any terms of this Agreement or make a finding in violation of law. For grievances involving discipline imposed on a sworn officer as defined in Article 9, the arbitrator is bound to the just cause standards defined in Article 9 and as set forth in ORS 243.808 through 243.812, ORS 236.350, and applicable law. The decision of the arbitrator shall be final and binding on both parties. Each party shall be responsible for costs of presenting its own case to arbitration. Costs incurred in connection with the arbitration hearing will be borne by the losing party, as determined by the arbitrator.

Section 5 If at any step of the grievance procedure the grievant fails to comply with the time limits or procedures set forth in this Article, the grievance shall be deemed abandoned and non-arbitrable. If at any step of the grievance procedures the City fails to issue a response within the time limits set forth in this Article the grievance will be advanced to the next step. Time limits referred to in this Article may be waived or extended by mutual Agreement in writing. In the event the parties dispute timeline issues for matters submitted to arbitration, the arbitrator will be limited to hear the timeliness arguments first, including any closing oral summation by the parties. The arbitrator will then rule from the bench on the timeliness issue. Should the case be

determined as filed timely, the arbitration hearing will continue as scheduled the same day.

Section 6 An authorized Association representative and employee(s) who are directly involved in a particular grievance shall be allowed to attend meetings with representatives of the City without loss of regular pay. The Association shall advise the City as to which employee(s) will attend such meeting. It shall be the responsibility of each individual employee to provide advance notice of the meeting to his/her immediate supervisor.

Section 7 Grievances challenging written reprimands shall be initiated within the time limit prescribed in Section 3, at Step 2 of this procedure. Grievances challenging suspensions, terminations, and demotions shall be initiated within the time limits prescribed in Section 3, at Step 3 of this procedure.

ARTICLE 11 - ASSIGNMENTS, PROMOTION AND TRANSFER

Section 1 Vacancies ~~in~~ and special assignments and instructorships are to be filled at the sole discretion of the Chief of Police or designee. Incumbents may reapply, provided they are not seeking a continuation of the same special assignment or instructorship. Instead, they must wait out at least one (1) cycle to provide the opportunity for other bargaining unit members to fill the special assignment or instructorship. Employees wishing to be reconsidered for such a posted position may reapply. However, there shall be a process followed in filling these vacancies as follows: Employees wishing to be considered for such posted positions or special assignments to detectives, School Resource Office or Crash Reconstruction Team shall have ten (10) days to submit a letter of interest, and shall submit the application materials required of all applicants and participate in a testing process established by the City. The length of assignments will be four (4) years. All applicants will continue to retain current status and seniority as an employee of the City.

Section 2 Employees may request reassignment and/or a transfer to another position in the City. Such requests for transfers shall be in writing and shall be submitted to the City Manager or designee. Such requests for transfer shall not take precedence over those who apply for the position.

Section 3 Employees who apply for transfer or promotion to another position shall be considered, if qualified, according to the City's standard criteria.

Section 4 When an employee is promoted to a classification with a higher salary range, commencing with the date of promotion that employee will receive a base salary increase, including accounting for earning either intermediate or advanced DPSST, equal to at least five percent, so long as it does not exceed the top step of the salary range of the higher classification. For the purposes of promotion from Patrol Officer to Sergeant, base salary noted above includes the value of incentive pay for DPSST Intermediate or Advanced. For example, when promoted to Sergeant, if an employee has their Intermediate DPPST certification, the employee will be placed on the Sergeant scale that

results in at least a 5% increase to their current pay including the Intermediate DPSST premium in Article 20.1, not to exceed the top step of the Sergeant scale. For example, when promoted to Sergeant, if an employee has their Advanced DPPST certification, the employee will be placed on the Sergeant scale that results in at least a 5% increase to their current pay including the advanced DPSST premium in Article 20.1, not to exceed the top step of the Sergeant scale.

Section 5 When an employee is transferred to a classification with a lower salary range, that employee's base salary shall be either the top step of the range of the lower classification or the employee's current rate of pay, whichever is lower.

Section 6 The provisions of this article do not preclude the City from posting externally for vacant FTE positions in the bargaining unit.

ARTICLE 12 - PROBATIONARY PERIODS

Section 1 All new hires, including a lateral officer, shall be required to complete a probationary period. The probationary period for sworn employees who are not or have not been certified shall be eighteen months, for all other sworn employees shall be twelve months. For all other employees, including non-sworn, the probationary period shall be 12 consecutive months. Promotional appointments shall be subject to a probationary period for six consecutive months. A probationary period is intended as a period of time to evaluate employees. An employee's probationary period may be extended, at the City's discretion, and the City may toll an employee's probationary period if the employee has been absent from work for more than fifteen (15) cumulative work days resulting from absences due to medical reasons or medical leave in order to complete the observation period. The City will provide written notice to the employee and Association.

A sworn lateral officer is one who is Oregon DPSST certified or out of state equivalent, as determined by the City, who left in good standing from another law enforcement agency with at least three (3) years of experience immediately prior to application. The 3 years' service must be current, full-time, unbroken, and continuous with no more than a 2-year break in service before the hire date. Upon hiring a certified lateral police officer, years of credited service will be recognized and considered determining what step a Lateral hire is hired into, up to the second highest step on the wage scale.

Non-sworn lateral hire: For non-sworn classifications, a new lateral hire, as determined by the City, will be placed at a higher step on the scale based on years of prior experience related to the classification to be filled or equivalent experience as determined by the City, up to the second to highest step on the wage scale.

Section 2 Upon satisfactory completion of the probationary period, the employee shall be considered as having satisfactorily demonstrated qualifications for the position, shall gain regular status, and shall be so informed by the appropriate supervisor.

Section 3 During the initial probationary period of a new hire, an employee is not entitled to “just cause” rights and may be disciplined or discharged at any time without appeal under the grievance procedure.

Section 4 Promotions shall be at the sole discretion of the City. In the case of promotional appointments within or outside the bargaining unit, the promoted employee may, at the City's discretion, be returned at any time during the probationary period to their previous classification without appeal rights. The promoted employee s may also elect to return to their previous classification during their probationary period and shall be returned to at classification when the first vacancy occurs. In either case, the employee will be returned with the seniority they had accrued at the time of their promotion restored for all purposes, including placement on the salary schedule.

ARTICLE 13 - SENIORITY LAYOFF AND RECALL

Section 1 Seniority shall be determined by last date of hire or promotion within a classification, excluding Sergeant shift assignments. Seniority shall be determinative with respect to selection of shifts and days off and as otherwise set forth in this Article.

Bargaining unit seniority shall be by continuous service within the bargaining unit from last date of hire. Ties in seniority shall be broken by lot. (*Vacation accrual is addressed in Article 26*)

Section 2 Seniority shall be terminated and the employment relationship will be severed if an employee quits, is terminated for just cause or “at will” during initial probation, is laid off for a period of twenty-four months, is laid off and fails to respond to written notice of recall as provided in Section 5, below, fails to report to work at the expiration of a leave of absence, is unable to return to work due to on-the-job injury or occupational illness for up to three years in accordance with ORS 659A.043 and ORS 659A.046, is separated from employment for non-disciplinary reasons, or is promoted to a position outside of the bargaining unit and does not return to the bargaining unit as set forth in Article 12, Section 4, or is retired.

Section 3 The City shall provide a copy of the seniority list to the Association upon request.

Section 4 If the City should reduce its work force, layoffs shall be made within each job classification on the following basis. Employees will be laid off in inverse order of seniority within their classification. For purposes of determining order of layoff within a classification, seniority shall be based on continuous service, within that classification.

Section 5 An employee notified of layoff may either accept the layoff, or at the employee's option, elect to displace the least senior employee in a lower classification as long as the bumping employee has greater bargaining unit seniority as defined in Section 1 and has previously held the job. An employee who displaces an employee in a classification with a lower salary range for the purpose of avoiding layoff shall be paid at the rate for the

lower classification. If the employee's salary is above the top of the lower range, the employee will move to the top of the lower range.

Employees laid off for a period of twenty-four months or who decline or fail to respond to a recall notice lose all seniority credits and shall be removed from the recall list. Employees recalled within twenty-four months of their date of layoff shall be recalled to their prior classification based on bargaining unit seniority and shall retain their previous seniority. Employees who have previously held a lower classification also have recall rights to that position based on bargaining unit seniority. However, if they decline recall to the lower classification they will remain on the recall list. No new employees shall be hired for a classification until employees laid off from that classification have been notified of an offer of an opportunity to return to work.

The City shall notify a laid off employee, who is still on the recall list, of a position opening within their prior classification or in a lower classification by certified letter, return receipt requested, to their address of record maintained in the employee's personnel file. It shall be the employee's responsibility to ensure that their current address is on file at the time the recall occurs. The employee shall have seven calendar days from receipt or ten calendar days of mailing, whichever occurs later, to notify the City in writing of their intent to return to work. If the employee fails to ~~se~~ respond to a recall notice to their former classification within this time period, all rights to recall shall be terminated. If an employee fails to respond to a recall notice to a lower classification, the employee will remain on the recall list.

Section 6 Layoff. For an employee who is laid off, the City will continue to pay its portion of the premium for laid off employees to receive medical benefits for three (3) months following the date of layoff as permitted by COBRA, and subject to the employee timely paying their premium contributions.

ARTICLE 14 - HOURS OF WORK

Section 1 The workweek shall consist of forty hours of work in seven consecutive calendar days commencing with the first workday of the employee's regular work schedule, unless assigned to an FLSA "7k" schedule.

Section 2 Workdays shall consist of twenty-four hour periods commencing with the first workday of the employee's regular work schedule.

Section 3 Officers and Sergeants employees shall be granted a forty-five-minute compensated meal period during each work shift, to the extent possible and consistent with operation requirements of the Department. Due to the emergency nature of responding to law enforcement calls for service, Officers and Sergeants are subject to call throughout their workday. Non-sworn employees will receive a forty-five minute unpaid meal period mid-shift consistent with BOLI rules, except for a records/evidence specialist when assigned to work the meal period due to law enforcement operational

need, for example, when working solo in records.

Section 4 All employees may be granted two paid fifteen-minute interruptible rest periods each day, to the extent possible and consistent with operating requirements of the Department.

Section 5 Each employee shall be assigned a regular work schedule, consisting of one of the following variations:

- 1) five consecutive eight hour days followed by two consecutive days off
- 2) or four consecutive ten hour days followed by three consecutive days off
- 3) the Modified Pitman schedule which consists of two consecutive twelve-hour shifts followed by one eight-hour shift (always occurring on a Sunday) followed by 2 consecutive days off and then two consecutive twelve-hour shifts followed by three consecutive days off (always on the weekend).
- 4) or an alternative schedule, as agreed upon.

The City will provide 7 calendar days' advance written notice of any change in their regular work schedule.

Employees whose regular work schedules are changed on less than seven calendar days' written notice will be paid their overtime rate for time worked outside their regular work schedule during any portion of the seven day period they did not receive such written notice, except in an emergency (Act of God, natural disaster, civil unrest or governmental declaration of emergency); when the need for the schedule change is unknown seven calendar days in advance of the change; when the employee is placed on paid administrative leave pending in internal or criminal investigation, and except in the case of schedule changes by mutual agreement between the City and employee. In no event will overtime pay be duplicated under any other provision of this Agreement.

Section 6 Employees who report for their regular shifts shall be compensated for a minimum of five hours of work or pay unless given advance written notice not to report.

Section 7 Officers are expected to report for duty regardless of weather conditions. Office staff who are unable to come to work due to snow or ice conditions may take time off (vacation or comp time). The employee may make other arrangements to get to work, including getting a ride from an on-duty city employee (subject to approval of that employee's supervisor). The employee may also make up the time off by working an equal number of hours during the pay period, subject to the supervisor's approval.

Section 8 Sergeant On-Call. As a function of the classification, Sergeants may be assigned to "on-call" duties. On-call assignments require the employee to be readily available to report to work within 60 minutes under normal commute conditions.

Sergeants will be assigned using a one week rotations. While assigned "on-call," a Sergeant will receive an additional one and one-half hour of their base hourly rate of pay for each day assigned on-call. The City is not precluded from assigning supervisory personnel to occasionally cover on-call duties in instances of leaves, staffing shortages or other similar operational need. If an on-call Sergeant is called off-duty but does not have to respond to the scene of an incident or work facility, the on-call Sergeant will be paid overtime to the next 1/4 hour for the time worked responding to the call for service. If the on-call Sergeant responds to the location of an incident or work facility, the Sergeant will be paid overtime for the actual time worked or the call back minimum, whichever is greater.

ARTICLE 15 - PATROL SHIFT BID

Section 1 Shift assignments and days off will be bid by employees in the bargaining unit based on bargaining unit seniority.

Section 2 For Police Officers and Community Service Officers, bidding of shift assignments and days off will take place every six months by March 1st to be effective March 15th, and by September 1st to be effective September 15th. After two consecutive shift rotations, a less senior employee may bump a senior employee one rotation provided written notice is made to the Chief or Captain/LT or the affected employee before the shift bid begins. Officers who are not released for solo work on March 15th or September 15th will not bid shifts and days off for that bid period. The City may reserve schedule slots on shift for those Officers but may not reserve days off.

Records employees will bid days off annually as their shift rotation at the beginning of the calendar year with the same rules as stated above.

Section 3 Use of vacation and comp time during the weeks of March 5th through 15th and September 5th through 15th (bump) is expressly prohibited, except for employees serving specialty assignments who are not affected by the bump, such as Detective, SRO. However, the Chief of Police may review and grant time-off requests of an emergency nature.

Section 4 Article 15.2 does not apply for shift assignments for Sergeants. Sergeants shall bid for shifts on the same cadence as officers. Bidding shall be by seniority. For purposes of this section, seniority is determined by appointment date to the position of Sergeant. If the Chief of Police determines that the needs of the department or the development of the Sergeant require that a Sergeant work a specific shift, the department will notify all Sergeants 15 days ahead of the shift bid. This decision may not be arbitrary or punitive, though the need for increased supervision of the Sergeant may be a factor in the decision, and is not subject to grievance.

ARTICLE 16 – OVERTIME

Section 1 Time and one-half the employee's regular rate shall be paid for authorized work in excess of:

- (A) Eight hours per workday if on a 5-8 schedule, ten hours per workday if on a 4-10 schedule;
- (B) If on a Modified Pitman (FLSA 7k), the employee is eligible for overtime if working more than 12 consecutive hours on a regularly scheduled 12 hour shift or working more than 8 consecutive hours on a regularly scheduled 8 hours shift.
- (C) Forty hours in a workweek; or if assigned to the Modified Pitman schedule working more than 80 hours in a 14 day work cycle.
- (D) Work incident to a schedule change on less than seven calendar days' notice pursuant to Article 14, Section 5.

For the purpose of this Section, compensatory, holiday, vacation time and sick leave shall be considered "hours worked."

Section 2 Supervisors in charge of a shift or unit are the only employees authorized to require or authorize overtime by employees. Employees who work overtime without authorization may be subject to discipline. Article 16.2 is limited to Sergeants approving overtime for lower ranking employees. Sergeants must receive approval from a Lieutenant to work overtime as a Sergeant.

Section 3 The following principles will be followed when assigning overtime work:

- Where two or more on-duty employees are known to be willing to work overtime, overtime work of the same nature (same job classification and premium pay assignment) arising on that shift will be assigned on a seniority basis, with the most senior employee being offered the overtime first and continuing in that order.
- Overtime assignments in patrol that are known less than forty-eight hours in advance will be filled by first seeking on-duty personnel and/or calling in early those employees scheduled to work the next shift. If these personnel are not available for overtime, the remaining regular employees will be offered the overtime, with the overtime being offered and filled by order of seniority.
- Except for overtime assignments for special events which are addressed below, overtime assignments that are known at least forty-eight hours in advance will be posted electronically using the Department's scheduling software. Employees

who are interested in such overtime assignments are responsible for accessing the scheduling software to sign up for overtime. Overtime will be filled by order of seniority. Employees wishing to bump employees with lower seniority from an overtime assignment will notify the on-duty or on call supervisor by email and copy the bumped employee of their intention to bump an officer with lower seniority more than 168 hours prior to the overtime shift; the shift will be considered locked in 168 hours prior to the shift and the employee who took the shift will not be bumped by an employee with higher seniority. If no officer signs up for the overtime, the Department will fill the assignment using the mandatory list described below. For purpose of this section only, "seniority" means total time employed by the agency.

- Overtime assignments for special events will be posted electronically as special assignments on the Department's scheduling software for a time period designated by the City. In the event that more officers sign up for the special event than are determined necessary by the City, special events overtime will be assigned on the basis of seniority.
- If the City is unable to obtain enough volunteers to cover overtime requirements, overtime shall be assigned in inverse order of seniority on a rotated basis, provided that the overtime assignment will not cause the employee to work more than sixteen (16) hours in a twenty-four-hour period or prevent an employee from receiving at least eight hours off between work assignments. The rotated basis for assignment of mandatory overtime shall begin with the employee with the lowest seniority being assigned the mandatory overtime, followed by the second lowest seniority employee, and continuing in that inverse order through the highest seniority employee. The process will be repeated once the list is exhausted. If an employee does not fill a mandatory overtime assignment because of vacation, illness or any other reason, that employee will remain at the top of the mandatory overtime list until he/she has filled a mandatory overtime assignment. An employee will be excused from filling a mandatory overtime assignment if the City reasonably determines it would create an undue hardship on the employee (e.g. unable to secure childcare, court conflict, less than eight hours off). If an employee volunteers to fill what would otherwise be a mandatory overtime assignment, that employee's name will be struck from the mandatory overtime list until that list rotation is exhausted.
- Once employees sign up to perform overtime work, they are obligated to complete that overtime work. Exceptions will be allowed only when the employee secures a replacement or in the event the employee is prevented from securing a replacement due to a bona-fide emergency. An employee that signs up for overtime in conjunction with a regularly scheduled shift, may not work more than sixteen (16) hours in a twenty-four (24) hour period without an eight (8) hour break before their next regularly scheduled shift.
- Patrol Sergeants are included on the mandatory overtime list. Sergeants are added to the bottom of the mandatory overtime list, by inverse of their seniority.

ARTICLE 17 - COMPENSATORY TIME

Section 1 An employee may elect to be compensated for overtime worked in pay or by accruing compensatory time off, except when prohibited by the specific terms of a grant. Grant-funding overtime is paid through regular payroll as earned. Compensatory time shall be earned at one and one-half time the overtime hours worked. Employees may accrue up to eighty (80) hours of compensatory time at any given time. Any overtime worked in excess of eighty (80) hours in a fiscal year will be paid at the overtime rate. Employees can only use compensatory time accrued as reflected by payroll records.

Section 2 Scheduling of compensatory time shall be approved on a seniority basis, provided that time-off requests are submitted at least forty-eight hours in advance. Any time off requests submitted less than forty-eight hours in advance will be approved on a first come, first served basis. If a supervisor receives two or more requests for time off at the same time, then resolution of the conflicting time off shall be based on seniority.

Section 3 Compensatory time requests shall not be denied unless the granting of the request would cause the department to fall below established minimums. The City reserves the right to change established minimums at any time. Scheduled compensatory time may be adjusted to allow the Department to meet emergency situations (Acts of God, natural disasters, civil unrest or governmental declaration of emergency). However, where such changes are initiated, the City will explore other alternatives where non-recoverable funds are involved.

Section 5 Upon separation of employment, an employee shall be paid for unused compensatory time at a rate of compensation equal to the employee's regular hourly rate received by the employee at the time of termination.

Section 6 Employees may donate compensatory time in accordance with Article 32, Section 4.

ARTICLE 18 - CALLBACK

Section 1 An employee who has received notice of a court appearance shall confirm the court appearance at least twelve hours prior to the court appearance. Employees will be paid at the rate of time and one half for all hours worked outside the employee's regular shift as a result of court appearances with a minimum of two hours pay for court proceedings within Sandy city limits, including video Grand Jury appearances. Employees will be paid a minimum of four hours pay for other in person court appearances outside of city limits, unless the employee is given notice that the court appearance is canceled at least twelve hours prior to the time the employee is to report for the court appearance. For the purposes of this Article, time worked includes travel time to and from the location of the court appearance.

Section 2 For purposes of this Article, court appearance by an employee means a court appearance required as a result of the employee's official capacity with the City of Sandy.

Section 3 For purposes of this Article, reporting time for such appearances is deemed to be one-half hour before the time indicated on the official notice to appear.

Section 4 More than one callback or court appearance within the applicable minimum shall be considered a single callback. Any time worked beyond the minimum will be applied as added time. Subsequent court appearances or callbacks, scheduled with more than the applicable time interval shall be paid as separate appearances or callbacks.

Section 5 Employees who are on off-duty status shall not be required to do work beyond the completion of a specific callback or court appearance.

Section 6 All witness fees paid to an employee who is receiving compensation covering the same time and expense covered by said fees shall be turned over to the City.

Section 7 An employee who has a court appearance which conflicts with a leave which has been authorized by the City shall have responsibility for giving the required advance notice to the courts and requesting that the case be rescheduled according to the procedures established by the courts.

Section 8 Other than for court appearances in Section 1 or other in person scheduled work assignments known in advance (7 days), an employee called back to work at a City Facility or other incident location, shall receive a minimum of three hours pay at the rate of time and one half for each call back.

Scheduled overtime with 7 days' notice is paid by the quarter hour.

Phone calls to an officer for the purpose of asking the officer if they are available to perform extra work or for matters that are de minimus in time are not compensable. De minimus is generally for calls of less than 5 minutes. Employees will log their activities and time for remote work.

ARTICLE 19 - SALARIES

Section 1

Effective and retroactive to July 1, 2025, for all classifications excluding Sergeants, the new wage scale in Appendix A will be applied.

Effective June 24, 2025, wages for the classification of Sergeant were increased by two percent (2%).

Effective and retroactive to July 1, 2026, for all classifications, step A of the wage scale

will be increased by 5%.

Retroactive pay will include a \$1,500.00 one-time payment.

Effective July 1, 2027, for all classifications, step A of the wage scale will be increased 4%. Effective July 1, 2027, steps will be increased to be 4% apart for all classifications excluding Sergeants. The new step range will be calculated after the 4% increase to step A.

Section 2 The City will make good-faith efforts to pay employees on the last day of each month. If the last day falls on a Saturday, Sunday or Holiday, the City will similarly attempt to pay employees on the last working day preceding the last day of the month. The salary scale reflects the hourly rate for all payroll calculations for hours worked.

Section 3 Wage rates for employees covered by this Agreement shall be in accordance with the salary matrix schedule set forth in Appendix A, which by this reference is incorporated and made a part of this Agreement.

Salary scale reflects an hourly rate of pay. Monthly values are for reference purposes. Steps are approximately 3.0% apart, except for Sergeants which have 4.5% steps.

Section 4 As part of each employee's compensation, the parties acknowledge the City may, at its discretion, provide de minimis fringe food and beverages for work related functions and for work purposes without further bargaining obligation.

ARTICLE 20 - PREMIUM PAY

Section 1 Excluding Sergeants, sworn employees shall receive premium compensation for professional certification received through the State of Oregon Department of Public Safety Standards and Training and/or educational achievement. An employee may receive a premium of either a four percent (4%) premium or an eight (8%) percent of their base rate pursuant to this section but may not receive both premiums.

This compensation shall be:

4%	Intermediate
8%	Advanced

Certification/education pay shall be computed based upon the employee's base salary, and payment will be initiated in the pay period following verification of certification.

Sergeants. As a condition of employment for classification of Sergeant, a Sergeant must already have DPSST Intermediate certification, and a Sergeant's base pay is commensurate to the that requirement.

Supervisory Certificate. The DPSST Supervisory certificate is an essential function of the Sergeant classification. A Sergeant must obtain a DPSST supervisory certificate within 36 months of promotion or hire, or the employee will be subject to separation of employment. The month following confirmation of supervisory certification, a Sergeant will receive a premium incentive of 4%.

Section 2 Detective. Employees shall receive premium of five percent (5%) of their base hourly rate while serving as a detective. This premium compensation shall be treated in like manner as premium pay under Section 1, pursuant to the provisions of the Fair Labor Standards Act (FLSA).

Section 3 Police Training Officer. A sworn employee certified by DPSST as an FTO (aka PTO) will receive an additional incentive of 5% of their base hourly rate while engaged in PTO duties. This premium compensation shall be treated in like manner as premium pay under Section 1, pursuant to the provisions of the Fair Labor Standards Act (FLSA).

Section 4 The City shall reimburse employees up to \$50 for the cost of a fitness membership in a local fitness facility, or similarly related payment (for example: a fitness streaming service), consistent with City Policy, per month as a reimbursement with documented membership. Requests for reimbursements must be submitted within 45 days of the expense.

Section 5 Employees who are bilingual in English and Spanish or ASL shall receive a premium of three percent (3%) of their base rate. In order to be eligible for bilingual pay an officer must demonstrate proficiency in Spanish as used in law enforcement situations. City may require testing by an independent language expert to determine an officer's proficiency in Spanish. Payment will be initiated in the pay period following verification of proficiency.

Section 6 Longevity. Employees with continuous service of full-time employment with the Sandy Police Department shall receive a longevity premium as noted below.

The longevity premium will be paid per pay period. Longevity is based on continuous full-time employment with Sandy PD.

- After 8 years of continuous service (96) months, the premium value is 1.0% of their base rate.
- After 10 years of continuous service (120) months, the premium value is 2.0% of their base rate.
- After 15 years of continuous service (180) months, the premium value is 3.0% of their base rate.

Longevity premium tiers are not cumulative.

Section 7. School Resource Officer. Employees who are assigned to serve as School Resource Officers shall receive premium pay of three percent (3%) of their base rate.

Section 8. Crash Reconstruction Team (CRT). Employees who are assigned to serve in

the Crash Reconstruction Team shall receive premium pay of three percent (3%) of their base rate during the period of the assignment. CRT is generally a four (4) year assignment.

Section 9. Graveyard Premium Pay. All members assigned Graveyard shift shall be paid a premium of 3% for any and all hours worked during the duration of the assignment. Graveyard shift employees will receive the premium the pay period following the bump and will continue to receive premium pay through the end of Fall/Spring rotation (Spring Bump March 24-September 23. Fall Bump September 24-March 23). In the event an employee is temporarily assigned a graveyard assignment for more than seven (7) consecutive shifts, the employee will receive the incentive.

Premium pay is paid in each payroll period as earned.

ARTICLE 21 - LIGHT DUTY ASSIGNMENT AND PAY

The City will comply with legal obligations to reasonably accommodate disabled employees to enable them to safely perform the essential duties of their job, consistent with applicable law. Employees who are injured on-the-job or suffer occupational illnesses, as well as those who qualify as disabled under applicable law, may be offered light duty assignments. Any employee who is being considered for a light duty assignment must submit a written release from a health care provider identifying their job-related medical limitations, so the City can evaluate potential light duty assignments. A health care provider's certification that the employee is medically able to perform the light duty assignment will also be required before an employee is placed in that assignment. Employees on light duty assignments due to an on-the-job injury or occupational illness will continue to receive their regular base pay while they are on light duty assignments. Light duty assignments are intended to be temporary and will generally be reevaluated when an employee becomes medically stationary. The City also reserves the right to reevaluate and discontinue or alter light duty assignments based on the anticipated duration of the employee's limitations, the continued availability of suitable light duty work, and other operational needs.

ARTICLE 22 - INSURANCE

Section 1 The City shall provide medical and dental insurance coverage to bargaining unit employees and their eligible dependents, pursuant to the elections made by the employees. Bargaining unit employees will receive the same medical and dental insurance plan options offered to general employees, which will include Regence Copay Plan F and Kaiser Deductible Plan A with alternative care and vision riders, at the option of the Association, for medical plans and ODS, Delta Dental, Willamette and Kaiser Dental for dental plans.

Premium Cost Sharing. The Monthly insurance premium cost sharing will be 90% paid by the employer and 10% paid by the employee for all tiers with employee only coverage

credited at 100%. The "employee only" tier will be paid by the City ~~remain~~ at 100% employer paid premium contribution. All employee contributions are through payroll deduction. *(contract note: Employees selecting more than single employee coverage receive credit for the monetary value of employee only coverage and thereafter 90/10 cost share is calculated)*

Insurance eligibility and terms are governed by the City's insurance carrier. In the event the City's carrier changes available plan options or benefits or imposes restrictions that trigger bargaining obligations, the Association will be notified in writing and the City shall comply with its bargaining obligations in accordance with ORS 243.698. If the City's insurance carrier makes additional plan options available to City employees during the term of this Agreement, the City reserves the right to offer such options. In that event, the City will notify the Association in writing. In order to add a plan option, the Association must notify the City Manager of its desire to add that plan to the options offered to employees within the deadlines established by the carrier. Written notice may be delivered via email, regular mail or hand delivery.

Section 2 The City will provide an accidental death and dismemberment term life insurance policy for all bargaining unit members. Dependent coverage is available at the employee's expense. Coverage will be \$100,000.

The City also pays an additional \$10,000 statutory life insurance for sworn staff.

Section 3 The City shall allow retired members of the bargaining unit who have retired from City service to participate in insurance plans which the City maintains for current members. Participation shall be administered by CIS and subject to CIS rules and procedures. The retired bargaining unit member shall be responsible to pay the retiree's insurance costs and to submit premium contributions.

ARTICLE 23 - TORT CLAIMS LIABILITY

Section 1 The City shall indemnify and defend employees of the City's Department against claims and judgments incurred in, or arising out of, the performance of their official duties, subject to the limitations of the Oregon Tort Claims Act, ORS 30.260 to ORS 30.300.

ARTICLE 24 - RETIREMENT

Section 1 The City shall provide for participation in the Public Employees Retirement System (PERS), inclusive of OPRSP, for all employees as provided for under the rules and regulations of that system. For the term of this Agreement, the City shall pay the cost of the employee's contribution to PERS (PERS pickup) consistent with PERS/OPSRP rules and regulations.

Section 2 Deferred Compensation. Effective the pay period following ratification, for all employees, the City will pay a contribution of \$175/month. Changes in the amount of

deferred compensation contribution can be made with thirty (30) days' notice and will become effective at the beginning of the pay period following expiration of this thirty (30) day period.

ARTICLE 25 - HOLIDAYS

Section 1 All employees in the bargaining unit shall be entitled to holiday pay for the holidays listed in Section 2 of this Article. Full-time employees shall receive regular compensation (eight hours for each holiday), part-time employees shall be compensated in proportion to the number of hours they are normally scheduled to work (for example, employees working fifteen hours per week shall receive three hours' compensation for each holiday).

Section 2 The following are recognized as holidays:

New Year's Day
 Martin Luther King Day
 President's Day
 Memorial Day
 Juneteenth
 Independence Day
 Labor Day
 Veteran's Day
 Thanksgiving Day
 Friday after Thanksgiving
 Christmas Day

Section 3 For employees on a Monday through Friday workweek, if the holiday falls on a Sunday, the following Monday shall be given as the holiday. If the holiday falls on a Saturday, the preceding Friday shall be given as the holiday.

Section 4 For employees scheduled on a Monday through Friday workweek, the City Manager is not precluded from offering non-sworn employees the option to leave early on Christmas Eve without use of accrued leaves.

The City Council may declare other holidays to be observed by the City.

Section 5 Holidays Worked

- (A) An employee who works on a recognized holiday as part of their regular work shift, or who volunteers to work on a recognized holiday shall be compensated at one and one-half times their regular hourly rate of pay for hours worked on that holiday (00:00 – 23:59).
- (B) In the event such an employee works in excess of their regular work shift, or works overtime hours on a recognized holiday (00:00 – 23:59), the

employee will be paid double time for those hours.

- (C) An employee who is called back to work on a recognized holiday will receive the callback minimums set forth in Article 19 at two and one-half times their regular rate of pay for all hours worked on the recognized holiday (00:00 – 23:59).

Section 6 Holidays which occur during vacation or sick leave shall not be charged against such leave.

Section 7 Holiday pay may be donated to other employees in accordance with Article 32, Section 4.

ARTICLE 26 - VACATION LEAVE

Section 1 All Employees shall accrue vacation time in accordance with the following schedule:

0-3 yrs	94 hours (contract note: must finish the final month)
3-5 yrs	114 hours
5-10 yrs	134 hours
10-15 yrs	174 hours
15+ yrs	178 hours + 8 HRS for each additional year of service up to a maximum of 210 hours

Section 2 New employees shall not be eligible to utilize vacation leave during their first six (6) months of employment, although vacation leave shall accrue from the beginning of employment.

Section 3 Vacation leave can accrue from year to year with a maximum accrual limit of three hundred hours. Employees are responsible for reviewing their paycheck stubs to avoid the three-hundred hour cap. An employee may, in cooperation with their supervisor, make efforts to agree upon a plan to reduce accrued vacation time by forty (40) hours. Vacation accrued beyond the three-hundred-hour (300 hour) limit, and not so utilized will be lost unless the employee was prevented from using the vacation leave by the City's operational needs.

Section 4 Any employee may sell back to the City up to eighty (80) hours of accrued vacation time during any fiscal year, limited to the following conditions:

- (A) A minimum of a like number of vacation hours is taken as vacation within two weeks of any check issued to that employee for vacation reimbursement
- (B) Vacation reimbursement shall occur only once during any fiscal year for

each employee, regardless of how many hours are used

- (C) The City shall receive two weeks' prior written notice from any employee requesting vacation reimbursement

Section 5 Employees will be paid at their base rate of pay for accrued but unused vacation upon termination.

Section 6 Vacation Scheduling.

- (A) Priority Vacation Sign-Ups.

The City will make available a priority vacation sign-up sheet twice a year. For vacations occurring March 15th through September 15th, the sign-up sheet will be posted February 15th to March 1st. For vacations occurring September 15th through March 15th, the sign-up sheet will be posted August 15th to September 1st.

Any conflicts in requested vacation time will be resolved by granting the requested time off to the employee with the most seniority.

To assure an orderly process and equitable distribution of vacation time off, employees may sign up for a maximum of eighty (80) hours of priority vacation time for each six (6) month vacation sign-up period. Vacation sign-ups must be in increments of full workdays.

Employees are not required to sign-up to use vacation time off during these two sign-up periods.

- (B) Non-Priority Vacation Sign-Ups with 14 Calendar Days' or More Notice.

Employees may request additional vacation time off at any time throughout the year. However, for non-priority vacation requests made with fourteen (14) or more days' notice prior to the requested vacation day, seniority will be used to resolve conflicts only for vacation requests of less than one workweek, provided the bumping employee exercises his/her seniority rights at least thirty (30) calendar days before the effective date of the vacation request. Non-priority vacation requests of one workweek or more that are made with fourteen (14) or more days' notice prior to the requested vacation day shall be approved on a first come, first served basis.

If an employee is currently assigned a recruit, vacation requests greater than 7 calendar days off need at least 30 calendar days' notice.

- (C) Non-Priority Vacation Sign-Ups with less than 14 Calendar Days' Notice.

Vacation requests submitted less than fourteen (14) calendar days prior to the requested vacation day shall be approved on a first come, first served basis, subject to operational need. The denial may not be arbitrary.

ARTICLE 27 - SICK LEAVE

Section 1 Employees shall earn sick leave at the rate of ten (10) hours for each calendar month of service. For historical reference, the increase to a ten (10) hour per month accrual rate reflects additional time in consideration of bereavement leave.

Section 2 Employees are eligible to utilize accrued sick leave for the following reasons:

- (A) For an employee's mental or physical illness, injury or health condition, need for medical diagnosis, care or treatment of a mental or physical illness, injury or health condition or need for preventative medical care;
- (B) For care of an employee's family member with a mental or physical illness, injury or health condition, care of a family member who needs medical diagnosis, care, or treatment of a mental or physical illness, injury or health condition or care of a family member who needs preventive medical care;
- (C) When the employee is unable to perform their duties due to personal off-the-job illness or injury;
- (D) When a public health authority or health care provider has determined that the presence of the employee in the community would jeopardize the health of others;
- (E) For personal medical and dental appointments;
- (F) When an employee is unable to perform his/her work duties due to an on-the-job injury or occupational illness, as set forth in Section 7 below;
- (G) For a public health emergency as defined in ORS 653.616(6) and
- (H) For other leaves in which use of accrued sick leave is mandated by federal or state law, to include Oregon's Sick Time Act.
- (I) **Bereavement.** Employees may use accrued leaves as permitted by OFLA and City Policy. Employees may request vacation or compensatory time off to attend the funeral or grieve the death of a person not covered by OFLA. All such requests are subject to approval at the discretion of the Chief of Police and are not grievable.
- (J) Use of sick leave as allowed by Oregon or Federal law.

Section 3 Sick leave shall be charged for the time an employee is absent from their regularly scheduled work shift. If an employee takes more than three consecutive scheduled workdays of sick time for a purpose described in this Article, the City will require the employee to provide verification from a health care provider of the need for the sick time; no medical diagnostic information is required of the employee.

Section 4 Abuse of sick leave is cause for disciplinary action. The City may require an employee to submit written certification from a health care provider or other acceptable verification of eligibility to receive sick leave benefits for absences not covered by state or federal family medical leave laws, whenever the City has reasonable cause to believe that a misuse or abuse of sick leave may be occurring. "Reasonable cause" shall include:

- (A) A pattern of usage in conjunction with days off, vacation, holidays or compensatory time;
- (B) A pattern of usage on days when a spouse or significant other is off work;
- (C) A pattern of calling in sick on a previously denied day off;
- (D) The existence of indicator(s) that the absence was motivated by a desire to avoid undesirable working assignments, deadlines, etc.;
- (E) Statements or actions that indicate an intent to deliberately mislead or misrepresent the reasons for reported absence; or
- (F) Physical observations (return to work with signs of outdoor recreation, such as sun burns, etc.) and/or other information that provides a factual basis for the suspicion that the employee was not absent for reasons that qualify for sick leave usage under this Article.

Section 5 An employee's supervisor shall have the authority to send an employee home on sick leave if the employee demonstrates illness and either cannot perform duties accurately or may jeopardize or endanger the health of others.

Section 6 Employees are expected to inform their supervisor of any anticipated medical treatment so that the Department may plan for the employee's absence. If the need to use sick time is unforeseeable, the employee shall provide notice to the City as soon as practicable.

Section 7 Worker's Compensation. When an employee is absent from work because of an on-the-job injury or occupational illness, employees will be compensated as follows:

- (A) For the first one hundred eighty (180) consecutive calendar days from the date immediately following a compensable injury or occupational illness, the City shall pay the difference between workers' compensation time loss benefits and the employee's regular straight-time net wages. This 180-day

period begins on the original date of injury.

- (B) After one hundred eighty (180) consecutive calendar days immediately following a compensable injury or occupational illness, the employee may elect to use available sick leave to make up the difference between workers' compensation time loss benefits and their regular straight-time net wages. Comp time, vacation and holiday banks may be utilized when sick leave has been exhausted. Employees may designate the order in which their other leave banks will be used. In the event there is no designation, compensatory leave will be used first, followed by holiday pay, then vacation pay.
- (C) During the period of such absences, the City will deduct the employee's share of the insurance premium through payroll deduction. In the event the employee's paid leave banks are insufficient to cover the cost of the employee's share of the premium, the employee will be responsible for remitting such payment directly to the City by no later than the fifteenth of the month in which payment is due.

In the event an employee's sick leave accruals are not charged for an injury or illness that is later determined to be non-compensable, the City can deduct the amount of such over payment from the employee's sick leave account. In the event there is insufficient sick leave accrual to cover the overpayment, the City may reduce comp time, followed by holiday pay, then vacation pay to cover the overpayment. In the event the overpayment cannot be recouped from the employee's sick leave or other paid leave banks, the City can automatically deduct any overpayment in full from the employee's next paycheck or subsequent paychecks, if there is not a sufficient amount in the next paycheck to cover the overpayment.

Section 8 The City may require a health care provider's approval of an employee to return to work from OFLA, PLO and/or FMLA leave. The City may also require a medical release or medical verification of an employee's work-related limitations, including responses to medical questionnaires, whenever it has a good faith concern, consistent with the ADA, about whether an employee's physical or mental condition is affecting their ability to safely perform essential job duties.

Section 9 Unused sick leave shall not be paid to any employee upon termination, whether voluntarily or involuntarily, but shall be reported to PERS as prescribed in ORS 238.350.

ARTICLE 28 - OTHER LEAVES

Section 1 Military Leave. Military leave shall be granted in accordance with state and federal law.

Section 2 Jury/Witness Leave. If an employee is called for jury duty or is subpoenaed as a witness in a matter that is not personal to the employee, the employee shall be

granted leave with pay. Compensation received (except travel reimbursement) shall be remitted to the City. Upon being excused from such duty for a portion of any day, the employee shall immediately contact their supervisor, who at the supervisor's discretion may assign the employee for the remainder of their regular working day.

Section 3 Family Medical Leave. Consistent with City policy and applicable law, an employee may be eligible for State or Federal Family Medical Leave. Please refer to the City's Leave of Absence policy for a comprehensive description of employee rights under State and Federal Medical Leave laws.

- (A) Except as otherwise provided in this Article, leave requests will be administered in accordance with the City's Leave of Absence policy. The City will also comply with any applicable federal or state laws. Leaves under this Article will run concurrently where permitted by law.
- (B) If the leave is for a qualified state or federal family leave purpose, all leaves of absence, no matter how classified, shall be granted against the employee's annual family leave entitlement. In such case, the employee, upon request, shall provide health certification, including second and third opinions and fitness for duty certification as provided by family leave laws.

ARTICLE 29 - UNIFORMS AND EQUIPMENT

Section 1 Employees who are required to wear uniforms shall be furnished such uniforms by the City. In lieu of any additional uniform allowance, the City contributes additional compensation into the employee's deferred compensation account. (see Article 24).

Section 2 The City shall contract with a dry cleaner located within the city limits to provide uniform cleaning services to employees as follows:

The City will allow reimbursement of up to two (2) Class A uniform cleaning services per calendar year for all sworn officers. Receipts are required. Reimbursement must be submitted within 45 days of expenditure and is subject to applicable withholdings. The City not precluded from offering more cleanings on a case by case basis.

Investigation Division. For those sworn employees assigned to the Investigation Division, the City will allow reimbursement up to \$100 per calendar year for dry cleaning services for professional clothing worn in the performance of their official duty. Receipts are required. Reimbursement must be submitted within 45 days of expenditure is subject to applicable withholdings.

Section 3 The City shall reimburse employees for personal property which is stolen, damaged or destroyed, as a direct result of the employee's performance of official duties, with the approval for the reimbursement by the Chief of designee, not to exceed

\$800 per calendar year.

Reimbursement will not be granted if the negligence or wrongful conduct of the employee was a contributing factor to the theft, damage or destruction of the personal property.

Section 4 The City shall replace ballistic vests every five years or on a cycle recommended by an independent testing agency, whichever is longer.

ARTICLE 30 - EXPENSE REIMBURSEMENT

Section 1 Employees will be eligible for reimbursement of reasonable actual mileage at the current IRS rate, meals, lodging, registration and other necessary expenses incurred as a result of their official duties. Employee must submit requests for reimbursement within forty-five (45) calendar days of the event or occurrence to be eligible for repayment.

Section 2 Lodging and registration expenses shall generally be paid in advance.

Section 3 Reasonable monetary advances, when other payment of expense alternatives are not available, may be provided on employee's request, the amount of such advance to be determined by the nature and duration of the travel. Appropriate accounting for expenses incurred against monetary advances shall be required (within five working days from return of travel) Reimbursement for incurred expenses, verified by receipt, shall be made on a timely basis upon presentation of expense vouchers approved by the Department. Mileage reimbursement for authorized use of personal vehicles will be at the current IRS mileage rate. Use of personal vehicles will only be authorized with supervisor approval.

ARTICLE 31 - OUTSIDE EMPLOYMENT

Section 1 No employee shall accept outside employment, whether part-time, temporary or permanent, without prior written approval from the City Manager. Each change in outside employment shall require separate approval. The City Manager may revoke their approval of outside employment as reasonably deemed necessary and will give at least 30 days prior notice with an opportunity to meet to discuss the concern.

Section 2 To be approved, outside employment must:

- (A) be compatible with the employee's City work (compatibility is determined by the employee's adherence to the Police Officer's Code of Ethics);
- (B) in no way detract from the efficiency of the employees in their City duties;

- (C) not take preference over extra duty assignments which may be required by the City; and
- (D) in no way conflict with the interests of the City or be a discredit to the City.

ARTICLE 32 – MISCELLANEOUS

Section 1 General and Special Orders. The City shall furnish the Association with copies of all policies and orders in effect as of the signing of this Agreement and shall provide the Association with all additional policies and orders promulgated during the term of this Agreement. All such documents will be provided electronically.

Section 2 Use of Force Situations. Employees involved in the use of deadly force shall be advised of their rights to and shall be allowed to consult with, an Association representative or attorney prior to being required to give an oral or written statement about the use of force. Such right to consult with a representative or with counsel shall not unduly delay the giving of the statement.

Section 3 Legal Defense Insurance. The City will contribute towards the PORAC Legal Defense Plan to provide sworn and nonsworn bargaining unit employees with legal representation in matters involving criminal investigations and charges arising from the performance of their duties. Coverage for new employees will commence on the first of the month following employment. Coverage for employees who resign, are terminated or otherwise leave the City's employment will end on the last day of the month of separation from employment. The City will contribute the current contribution amount for Plan II coverage not to exceed seven dollars (\$7) per employee per month. The Association agrees to make PORAC payments on behalf of bargaining unit employees and further agrees to submit an invoice to the City for reimbursement of such amounts on a quarterly basis.

The Association will provide a Legal Defense Plan description to the City. The City recognizes that communications between employees and attorneys provided through PORAC coverage are subject to attorney-client privilege, unless waived by the employee.

Section 4 If there are at least two employees on duty in a given classification, employees shall be allotted up to sixty minutes of on duty wellness time. This time should include travel time, for approved mental wellness and physical exercise activities during each 12-hour shift. In this event, one (1) employee per classification may work out at a time, subject to recall. The employee exercising must be reachable by phone and radio.

Section 5 Paid Leave Donations. Employees may donate paid leave in accordance with City Policy.

ARTICLE 33 - PERSONNEL FILES

Section 1 The City will maintain individual employee personnel files. For sworn law enforcement employees, personnel files will be maintained at a minimum of ten (10) years post-employment consistent with applicable law.

Section 2 A copy of any written document that is critical of the employee's performance or conduct shall be provided to the employee before it is placed in an employee's personnel file. The employee may respond to any information contained in such documents that the employee disagrees with within seven (7) calendar days after receipt. All such responses shall also be placed in the employee's personnel file. Materials received prior to the date of employment shall not be subject to the provisions of this Article.

Section 3 Any employee or representative of the employee who has been given written permission by the employee shall have the right to inspect the employee's personnel file and receive copies of items in the file.

Section 4 Except as provided in this Article, no portion of any employee's personnel file shall be transmitted outside the City organization or City agents without the employee's consent, except as required by or in connection with the presentation of evidence in a threatened or pending case and except as required by law.

Section 5 Employees shall notify the City within three calendar days of any change in address, telephone number or record of immediate family and emergency contact persons.

Section 6 The City agrees to notify an employee in writing concerning any request by anyone other than a City representative for any part of their personnel file.

Section 7 Written Reprimands will be considered stale after 24 months, unless other discipline has been issued to the employee within the applicable period. Upon written request by an employee, all written reprimands will be removed from Association member's personnel files after 24 months of imposition unless other similar discipline has been issued to the employee within the applicable period. Written reprimands that are considered stale will not be used against the employee for the purpose of progressive discipline. They may, however be used by the City for the purpose of establishing the employee's knowledge of a rule, policy or practice, and will be retained consistent with applicable law (Section 1). They may also be used in proceedings involving other employees or matters to establish consistency, lack of discrimination, compliance with employment laws or the supervisory status of those recommending or making supervisory decisions. In such event the name of the employee(s) shall be redacted.

ARTICLE 34 - TRAINING SCHEDULE

Section 1 The City may implement a work schedule that will allow completion of mandatory training with minimal impact on patrol shift and avoidance of overtime.

Section 2 Each officer will be advised in writing of their training schedule at least two weeks in advance of their training day. Each officer will be provided at least eight hours between the beginning or end of their working shift and the beginning or end of their scheduled training day.

Section 3 Officers participating in training shall not be eligible for any contractual overtime payment because of the designated change in schedules for training. However, if officers participating in training do not receive at least eight hours off per Section 2, above, the hours worked in violation of Section 2, above, shall be paid at one and one-half times the officer's regular rate of pay.

Section 4 Schedule changes for voluntary training must be mutually agreed upon between the officer and their supervisor and will not result in overtime.

Section 5 Employees shall submit written requests for training and tuition reimbursement in a timely manner. The City shall provide a written response to all submitted written training and tuition reimbursement requests within ten calendar days of the written request.

ARTICLE 35 - SAVINGS CLAUSE

Section 1 Should any portion of this Agreement or supplement thereto be finally adjudged by the Supreme Court, by any other court of appropriate jurisdiction by ruling by the Employment Relations Board, by constitutional amendment or be in violation of any state or federal law, including administrative regulations, then such portion or portions shall become null and void, and the balance of this Agreement will remain in effect. Both parties agree to immediately renegotiate any part of this Agreement found to be in such violation by the court or otherwise in violation of law, and to bring it into conformance in accordance with ORS 243.698. The parties agree that the Agreement will not serve to restrict the City's obligation to comply with the federal and state laws. The parties further reserve the right to challenge whether the portion of the Agreement in question violates a ruling, administrative regulation or law.

ARTICLE 36 - CLOSURE

Section 1 Pursuant to their statutory obligations to bargain in good faith, the City and the Association have met in full and free discussion concerning matters of employment relations as defined by ORS 243.650 (et seq). This Agreement incorporates the sole and complete agreement between the City and the Association resulting from these

negotiations.

Section 2 This Agreement is subject to amendment, alteration or addition only by subsequent written agreement executed by the City and the Association. Alleged violations of any such agreements will be subject to the grievance and arbitration procedure set forth in Article 10 of this Agreement.

ARTICLE 37 - TERM OF AGREEMENT

Section 1 This Agreement shall be effective upon ratification and shall remain in full force and effect until June 30, 2028, and shall continue in effect during the period of negotiations until a successor agreement is reached.

This Agreement shall be automatically reopened for negotiation of a successor agreement on February 1, 2028.

FOR THE SANDY POLICE ASSOCIATION

FOR THE CITY OF SANDY

Association President

City Manager

Association Vice-President

Chief of Police

Date

Date

APPENDIX A – SALARY SCHEDULE: HOURLY RATE OF PAY

Effective and retroactive to July 1, 2025								
4.5% COLA, 3% between steps								
		A	B	C	D	E	F	G
Police Records Clerk	120	\$25.44	\$26.21	\$26.99	\$27.80	\$28.64	\$29.49	\$30.38
Police Records/Evidence Tech	124	\$27.41	\$28.23	\$29.08	\$29.95	\$30.85	\$31.77	\$32.73
Community Services Officer	130	\$29.96	\$30.85	\$31.78	\$32.73	\$33.72	\$34.73	\$35.77
Police Officer	139	\$35.76	\$36.83	\$37.94	\$39.08	\$40.25	\$41.46	\$42.70
Effective and retroactive to July 1, 2026								
5% COLA, 3% between steps								
		A	B	C	D	E	F	G
Police Records Clerk	120	\$26.71	\$27.52	\$28.34	\$29.19	\$30.07	\$30.97	\$31.90
Police Records/Evidence Tech	124	\$28.78	\$29.64	\$30.53	\$31.45	\$32.39	\$33.36	\$34.36
Community Services Officer	130	\$31.45	\$32.40	\$33.37	\$34.37	\$35.40	\$36.46	\$37.56
Police Officer	139	\$37.55	\$38.68	\$39.84	\$41.03	\$42.26	\$43.53	\$44.84
Effective July 1, 2027								
4% COLA, 4% between steps								
		A	B	C	D	E	F	G
Police Records Clerk	120	\$27.78	\$28.89	\$30.05	\$31.25	\$32.50	\$33.80	\$35.15
Police Records/Evidence Tech	124	\$29.93	\$31.13	\$32.37	\$33.67	\$35.01	\$36.41	\$37.87
Community Services Officer	130	\$32.71	\$34.02	\$35.38	\$36.80	\$38.27	\$39.80	\$41.39
Police Officer	139	\$39.05	\$40.61	\$42.24	\$43.93	\$45.68	\$47.51	\$49.41
Current (2025-26)								
		A	B	C	D	E	F	G
Sergeant		\$44.18	\$43.04	\$44.97	\$47.00	\$49.11	\$51.32	\$53.63
Effective and retroactive to July 1, 2026								
5% COLA, 4.5% between steps								
		A	B	C	D	E	F	G
Sergeant		-	-	\$47.22	\$49.34	\$51.56	\$53.88	\$56.31
Effective and retroactive to July 1, 2027								
4% COLA, 4.5% between steps								
		A	B	C	D	E	F	G
Sergeant		-	-	\$49.11	\$51.32	\$53.63	\$56.04	\$58.56

APPENDIX B – DRUG AND ALCOHOL POLICY

This Appendix is hereby incorporated into the Agreement between the City of Sandy and the Sandy Police Association.

The City of Sandy and the Sandy Police Association recognize a responsibility to the citizens to maintain a safe and productive working environment. Consistent with this commitment, the City and the Association have agreed to this Drug and Alcohol Policy. This policy will supersede and replace the current Department Policy 1006 – Drug and Alcohol Free Workplace.

PURPOSE:

It is the mission of the Sandy Police Department to enhance public safety through the use of a reasonable employee drug testing program and the enforcement of rules prohibiting the consumption of alcohol or use of drugs which interfere with this mission.

To ensure the integrity of the City's law enforcement system and preserve public trust and confidence in an alcohol/drug free service, the City has adopted the following rules and procedures:

PROHIBITED CONDUCT:

The following conduct is strictly prohibited:

1. Buying, selling, consuming, distributing or possessing unlawful drugs or alcohol during working hours, including rest and meal periods, except as necessary in the performance of duties (confiscated evidence, approved undercover operations, etc.)
2. Reporting for work or returning to duty under the influence of alcohol or drugs, except as necessary in the performance of an official special assignment or if directed otherwise. Employees who consume alcohol as part of a special assignment shall not do so to the extent of impairing on-duty performance. For the purpose of this Policy, an employee is considered to be "under the influence" of drugs, if the employee tests positive according to the thresholds set forth in the Federal Mandatory Guidelines for Federal Workplace Drug Testing for having such substances present in their body. An employee will be considered to be "under the influence of alcohol" if their blood or breath tests greater than 0.02 consistent with LESC standards.

To ensure compliance with this Policy and safety standards, employees who have consumed alcoholic beverages within four (4) hours of responding to the callback or, for any reason, believe they are impaired by alcohol are required to notify the supervisor upon being contacted for callback.

3. Failing to promptly report arrests, convictions and/or plea-bargains for an alcohol

or drug-related criminal offense to the Chief or his designee, irrespective of the jurisdiction where such action was taken.

4. Failing to comply with City directives regarding enforcement of this Policy, including but not limited to refusing to promptly submit to required testing; giving false, diluted or altered samples; obstructing the testing process; failing to comply with rehabilitation conditions imposed by the City or rehabilitation counselors pursuant to this Policy.
5. Failure to disclose use of over-the-counter or prescribed medication containing controlled substance, as required, below.

For the purpose of this Policy, “drugs” include, but is not limited to the following controlled substances: opiates, synthetic opioids, cocaine, marijuana (THC), phencyclidine (PCP), amphetamines/ methamphetamines and barbiturates, or other synthetic equivalents. However, “drugs” does not include prescription and over-the-counter medications that are lawfully prescribed and used in a manner consistent with a physician’s instructions and/or medication warnings.

Employees who engage in any prohibited conduct will be subject to discipline, including discharge.

MARIJUANA:

In addition to the above, employees must comply at all times with all federal and state statutes and regulations regarding the illegal use of drugs. It is important to note that marijuana is an illegal drug under the federal Controlled Substances Act, which means that it has no acceptable medical or recreational use under federal law. Therefore, any on or off duty use of marijuana which is inconsistent with the “prohibited conduct” listed above will be considered a violation of this policy, even if an employee has a prescription for the use of marijuana under the Oregon Medical Marijuana Act or is using marijuana in compliance with state law. However, employees who are using marijuana in compliance with a medical marijuana card will not automatically be subject to termination of employment. Instead, such employees are required to disclose any use which would constitute “prohibited conduct.” If the City determines that the employee using medical marijuana is disabled under applicable disability discrimination statutes, the employee will be asked to enter into an interactive discussion with designated representative(s) to determine whether a reasonable accommodation can be made that would allow the employee to continue to be employed without violating standards.

DISCLOSURE OF MEDICATIONS:

Employees are responsible for consulting with their physicians and carefully reviewing medication warnings, including any warnings pertinent to the effects of use of a combination of medications. Employees who are using over-the-counter or prescribed medications under circumstances where the employee knows or should know that use of the medication will produce side effects that will affect their ability to safely perform all essential job duties must notify the Chief of Police or designee of the substance taken

and its side effects before reporting for work. Medical verification of ability to safely perform job duties may be required before the employee is allowed to continue his/her job assignment. Employees are eligible to utilize sick leave benefits pending receipt of acceptable verification.

Although the use of prescribed and over-the-counter medication as part of a medical treatment program is not grounds for disciplinary action, failure to fully disclose the use of substances which could reasonably impair the safe performance of essential job duties, illegally obtaining the substance or use which is inconsistent with prescriptions or labels will subject an employee to disciplinary action.

EMPLOYEE TESTING:

Employees will be required to undergo drug and/or alcohol testing as a condition of continued employment in order to ascertain prohibited drug use, as provided below:

1. Reasonable Suspicion

The Chief of Police, designee or a supervisor may order an employee to immediately submit to a urinalysis test for drugs and/or a breathalyzer test for alcohol whenever the City has reasonable suspicion to believe that the employee has violated the provisions of this Policy concerning reporting to work or being at work "under the influence" of drugs or alcohol.

"Reasonable suspicion" shall be defined as suspicion based on articulated observations concerning the appearance, unusual behavior, speech, breath odor, body symptoms or other reliable indicators that would cause a reasonable person to believe that an employee has consumed drugs and/or alcohol in violation of this Policy.

2. Rehabilitation Treatment

Where testing is required pursuant to a Rehabilitation and Return to Work Agreement imposed by the City or an employee's rehabilitation counselors, individualized suspicion-less testing may be required as outlined in that Agreement.

Urinalysis testing will generally be conducted for all types of drug testing. Breathalyzer testing will be conducted for all types of alcohol testing. In the case that such test are unavailable or the employee unable to perform the test, blood testing may be used.

TESTING PROCEDURES:

The drug testing will be conducted at a laboratory certified by the federal DOT and shall be conducted in accordance with the standards for procedural safeguards and testing integrity disseminated by the NIDA. All drug tests will be conducted through collection of a split sample. All positive drug tests will be confirmed by a second cross confirmatory test from the same sample using GCMS testing methodology and reviewed by a Medical

Review Officer before the test result is reported as positive. The City shall pay for such testing.

The other sample shall remain at the facility in frozen storage for a minimum of ninety days from the date the test was conducted. This sample shall be made available to the employee or his attorney, should the original sample result in a legal dispute or the chain of custody be broken.

Whenever there is a reasonable suspicion to believe that the employee may have altered or substituted the specimen to be provided or the initial test was not determinative, a second specimen may be obtained immediately, using testing procedures deemed appropriate by the testing laboratory personnel.

If the confirmatory test is positive for the presence of a controlled substance, the employee will have the option of submitting the split untested sample to a qualified and certified laboratory of the employee's own choosing. The employee will pay for these types of tests.

All records pertaining to City required drug and alcohol tests, as well as compliance with rehabilitation terms shall remain confidential, and shall not be released, except on a need to know basis, in accordance with applicable law. All documents pertaining to testing and test results will be maintained in employee medical, not personnel, files.

CONSEQUENCES OF VIOLATIONS:

1. EMPLOYEES WHO REPORT DEPENDENCIES AND SEEK ASSISTANCE *BEFORE* COMMITTING A POLICY VIOLATION – REHABILITATION.

The City encourages employees who have drug and/or alcohol dependencies or think they may have such dependencies to seek assistance voluntarily. When an employee voluntarily reports a drug or alcohol dependency to the Chief of Police or designee and seeks assistance before violating this Policy, that employee will be placed on a leave of absence or adjusted working hours to allow for in-patient or out-patient rehabilitation treatment as recommended by a Substance Abuse Professional (SAP).

The employee will not be permitted to work until such time as a Substance Abuse Professional agrees the employee:

- a. Has been evaluated by a Substance Abuse Professional (SAP); and
- b. If recommended by the SAP, is complying with all-rehabilitation/after-care prescribed; and
- c. Has a verified negative drug or alcohol test (as applicable).

In order to return to work for the City, an employee seeking assistance must agree to all treatment, rehabilitation, after-care and follow-up testing as set forth in a written Rehabilitation and Return to Work Agreement required by the City. Such agreements will be effective for no longer than five (5) years from the date signed. Any employee who violates the terms of the Agreement is subject to termination.

During the time an employee is off work undergoing rehabilitation the employee may draw their unused, accumulated sick leave, vacation pay, holiday pay or compensatory time. Also, employees who are receiving health insurance coverage will be eligible for continuation of health insurance benefits through the end of the month in which their paid leave is depleted or for the period required under FMLA and/or OFLA, whichever is greater.

It is understood and agreed that nothing in this Policy prohibits the City from disciplining or discharging an employee for engaging in illegal conduct, irrespective of when that conduct is discovered. This section is not intended to conflict with an rules under the LESC and/or state law, rules or regulations.

2. EMPLOYEES WHO REPORT DEPENDENCIES AND SEEK TREATMENT AFTER COMMITTING A POLICY VIOLATION.

Employees who notify their supervisor, the Chief or the Human Resources Director of drug or alcohol dependencies *after* violating this Policy are subject to discharge, irrespective of such dependencies.

The City may however, at its discretion, allow an employee to undergo evaluation and rehabilitation in lieu of discipline and discharge, provided the employee promptly complies with the terms and conditions set forth in Section 1 – Consequences of Violations, above. The City will consider the following factors in exercising its discretion: the employee's length of service; the employee's work record, in particular, whether the employee has committed a previous alcohol or drug policy infraction; the consequences of the violation; any other circumstances offered by the employee that mitigate against discharge.

IT IS UNDERSTOOD AND AGREED THAT THE REFERENCES TO DISCIPLINE AND DISCHARGE SET FORTH IN THIS POLICY AND THE REHABILITATION AND RETURN TO WORK AGREEMENT ARE NOT INTENDED TO SUPERSEDE "JUST CAUSE" OBLIGATIONS. This policy is not intended to conflict with an rules under the LESC and/or state law, rules or regulations.



STAFF REPORT

Item # 4.

Meeting Type: City Council
Meeting Date: August 17, 2026
From: Jeff Aprati, Deputy City Manager
Subject: League of Oregon Cities 2027 Legislative Priorities

DECISION TO BE MADE:

Provide the League of Oregon Cities (LOC) with the Council's top five legislative priorities for the 2027 session of the Oregon Legislature

APPLICABLE COUNCIL GOAL:

n/a

BACKGROUND / CONTEXT:

In preparation for the 2027 session of the Oregon Legislature, LOC is again polling its member cities to identify the most important policy issues to focus its legislative advocacy agenda.

Several LOC policy committees produced a total of 27 proposed priorities. Each city council is being asked to identify its **top five** legislative priorities.

A full list and explanation of the proposed priorities is attached to this report.

While in the past the Council has provided scores for each proposed priority on a scale of 1 to 5, this time the Council requested a simpler process. Each Council Member was asked to identify their own top five priorities and submit that information via Google Forms. Three Council Members completed the process; the results are discussed below.

KEY CONSIDERATIONS / ANALYSIS:

The following proposed priorities received the most support from the Council:

- **WATER REUSE**
The LOC will advocate for policies and investments that support the development and expansion of water reuse projects throughout Oregon. This includes: funding for planning, design, and construction; clear and predictable regulatory pathways; and technical assistance for local governments. The LOC will support maintaining local flexibility to implement community-specific reuse solutions that protect public health and environmental quality.

- INFRASTRUCTURE FUNDING

The LOC will advocate for increased and sustained investments in drinking water, wastewater, stormwater, and water reuse infrastructure needed to support housing production, economic development, public health, and environmental protection. This includes: expanding flexible, low-cost financing tools that reduce ratepayer burden; supporting infrastructure capacity needed for housing and economic development; investing in aquifer storage and recovery projects; protecting system development charge authority; and sustaining infrastructure financing programs, including the Special Public Works Fund, which help communities address critical infrastructure needs. The LOC will advocate for policies that recognize the increasing costs associated with regulatory compliance, environmental protection, and workforce needs.

- RATEPAYER ASSISTANCE

The LOC will advocate for improved affordability for drinking water and wastewater customers while maintaining the financial stability necessary to operate, maintain, and improve local utility systems. This includes state-supported water and wastewater ratepayer assistance programs, and policies that consider affordability impacts on residents.

- PUBLIC MEETINGS LAW CLARITY

The LOC will advocate for a comprehensive statutory reset of the Oregon Public Meetings Law to restore operational functionality and practicality for local governments while protecting public transparency. This priority includes the following provisions:

- *Establishing an Intentionality Requirement: Limit serial meeting violations strictly to actions taken "knowingly and intentionally" to protect volunteer elected officials from penalties for good-faith, inadvertent errors.*
- *Streamlining Complaint Enforcement: Authorize the Oregon Government Ethics Commission (OGEC) to immediately dismiss incomplete, trivial, or bad-faith complaints.*
- *Holding the Right Entity Accountable: Shift personal liability for purely administrative errors—such as delayed meeting notices—away from individual elected officials and onto the public body as an institution.*
- *Expanding the "Cure" Process: Provide flexible, accessible avenues for local governments to address and correct procedural complaints, including decision rescission or public acknowledgement with a corrective action plan.*
- *Right-Sizing Training Requirements: Reform mandatory compliance training to occur once per elected term rather than annually, while allowing incoming officials to complete the requirement prior to being sworn in.*

- WATER WORKFORCE DEVELOPMENT

The LOC will advocate for investments in workforce development programs that support the recruitment, training, certification, and retention of drinking water and wastewater professionals. This includes: support for operator-in-training and apprenticeship programs; certification and reciprocity improvements; regional training opportunities; and funding that helps communities develop and maintain a qualified water workforce.

RECOMMENDATION:

Confirm that the five issues listed above are indeed the top consensus priorities of the Council, or make adjustments if desired. The full text and explanation of LOC's proposed priorities is attached to the staff report for reference.

Once the Council has confirmed its selections, staff will fill out the electronic submission form on the Council's behalf.

LIST OF ATTACHMENTS / EXHIBITS:

- Full text and explanation of LOC's proposed legislative priorities



League of Oregon Cities

2026 Member Voter Guide
2027-28 LOC Legislative Priorities

TABLE OF CONTENTS

2026 Member Voter Guide.....	3
Background	3
Ballot/Voting Process:.....	3
Broadband, Cybersecurity, AI, and Telecommunications Committee.....	4
Promote the Equitable Development of Sustainable Telecom Infrastructure	4
Maintain Local Control of a Safe, Modern Right of Way	4
Support Equitable Access to Technology	4
Support Responsible Municipal Use of Technology	5
Support Municipal Cybersecurity Proficiency.....	5
General Government Committee	6
Administrative Procedures Act Reform.....	6
Public Meetings Law Clarity	7
Housing, Land Use, and Community Development Committee	8
Funding and Coordination for Shelter and Homeless Response	8
Full Funding And Streamlining For Housing Production	8
Land Availability And Land Use Streamlining.....	9
Energy and Environment Committee	10
Invest In Community Energy Resilience/Disaster Planning.....	10
Support Expedited Local Renewable Energy Generation	10
Support Increased Energy Transmission Capacity.....	11
Maintain Affordable Energy While Supporting Grid Hardening and Modernization	11
Resource Programs For Energy Efficiency Planning and Project Development	11
Support Administrative Capacity	12
Finance, Taxation, and Economic Development Committee	12
Targeted Prevailing Wage Changes	12
Alcohol Revenue Modernization.....	13
Emergency Communication System Resources.....	13
Strengthening Economic and Workforce Development	14
Transportation Committee	15
2027 Transportation Package	15
Cautious Adoption of Autonomous Vehicles.....	16
City Supported Street Sign Traditions	17
Water and Wastewater Committee	18
Infrastructure Funding	18
Water Reuse	18
Ratepayer Assistance.....	19
Water Workforce Development.....	19

2026 Member Voter Guide

Background: The LOC [policy committees](#) are the foundation of the League's policy development process. Each even-numbered year, the LOC appoints city officials to serve on these committees. They receive informational briefings, analyze policy and technical issues, and ultimately recommend positions and strategies for the upcoming two-year legislative cycle. We want to acknowledge officials that dedicated their time and expertise to develop the priorities – thank you for supporting the LOC in crafting a strong agenda to support our legislative work.

This year, seven committees identified 27 legislative policy priorities to advance to the full membership and LOC Board of Directors. It's important to understand that the issues that do not rise to the top based on member ranking are not diminished with respect to their value to the policy committee or the LOC's advocacy. These issues will still be key components of the LOC's legislative portfolio for the next two years.

Ballot/Voting Process: Each city is asked to review the recommendations from the each of the policy committees and provide input to the LOC Board of Directors, which will formally adopt the LOC's 2027-28 legislative agenda. While each city may have a different process when evaluating the issues, it's important for cities to engage with their mayor and entire council to ensure the issues are evaluated and become a shared set of priorities. During its October meeting, the LOC Board will formally adopt a set of priorities based on the ranking process through the survey and their evaluation.

Each city is permitted **one** ballot submission. **Once your city has reviewed the proposed legislative priorities, please complete the electronic ballot to indicate the top five (5) issues that your city would like the LOC to focus on during the 2027-28 legislative cycle.** The lead administrative staff member (city manager, city recorder, etc.) will be provided with a link to the electronic ballot. If your city did not receive a ballot link or needs an alternative way to vote, please reach out to Meghyn Fahndrich at mfahndrich@orcities.org and Nicole Stingh at nstingh@orcities.org.

Important Deadline: The deadline for submitting your city's vote is **5 p.m. on Friday, September 25, 2026.**

Broadband, Cybersecurity, Artificial Intelligence (AI), and Telecommunications Committee

LOC Contact: Greg Miller, gmliller@orcities.org

PROMOTE THE EQUITABLE DEVELOPMENT OF SUSTAINABLE TELECOM INFRASTRUCTURE

RECOMMENDATION: The LOC recognizes and has prioritized broadband access, and telecom infrastructure more broadly, as an “essential service” and will advocate for affordable, safe, reliable, high-speed infrastructure development and access in every city. This includes but is not limited to: supporting expansion of service options for municipalities; increasing rural cellular infrastructure; and maintaining open access to networks that provide choice to community members.

Background: Advancements in telecommunications technology have ushered in unprecedented investments in infrastructure development aimed at providing broadband access and other communication modalities to all. Deploying infrastructure in Oregon must be done equitably across the state’s diverse landscape and focus on addressing current coverage gaps as well as statewide infrastructure that serves all.

MAINTAIN LOCAL CONTROL OF A SAFE, MODERN RIGHT OF WAY

RECOMMENDATION: The LOC will oppose any legislation seeking to preempt local control of municipal rights-of-way (ROW). The LOC will also support legislation aimed at codifying home rule management of the local ROW and the revenue derived from use of the ROW, while encouraging ROW users to timely upgrade and replace their infrastructure lost to natural disaster.

Background: Home rule authority and local ROW management allow local governments to safely manage ROW issues that arise after work is complete, and when the ROW work-related permit may no longer be in effect. It ensures that utilities installing facilities in the ROW have financial protections like insurance in place, which help protect the public using the ROW and other entities whose infrastructure may be damaged during utility work. It ensures that local taxpayers will not have to pay costs associated with utilities’ use of the ROW. It also ensures accountability through a variety of enforcement mechanisms.

SUPPORT EQUITABLE ACCESS TO TECHNOLOGY

RECOMMENDATION: The LOC will support policies such as the Oregon Lifeline Program to ensure digital inclusion. The LOC will also continue to monitor implementation of the

U.S. Department of Justice’s website accessibility rule implementation and support municipal resource opportunities for accessibility. Finally, the LOC will support funding for programs that increase digital skills, equity, and adoption.

Background: All individuals regardless of physical, financial, or any other barrier have a right to access advancements in telecom technology.

SUPPORT RESPONSIBLE MUNICIPAL USE OF TECHNOLOGY

RECOMMENDATION: The LOC will support legislation that acknowledges forward-thinking regulations, taking into account the rapid evolution of telecom systems. The LOC may also support agency policy options that include municipal telecom resilience and concepts such as municipal AI assessments, and an “AI Sandbox” to further understanding of AI risks and other technological advancements in a controlled environment. In this work, the LOC will work to prevent unfunded mandates.

Background: Advancements in technology, including but not limited to AI, have demonstrated operational efficiencies, yet those come with risks if not implemented correctly and used safely. The LOC is cautiously optimistic about the use of AI and other tools that increase service and operational efficiency, but recognizes that some regulation may be necessary to define appropriate municipal uses and foster an atmosphere of responsibility and data safety.

SUPPORT MUNICIPAL CYBERSECURITY PROFICIENCY

RECOMMENDATION: The LOC opposes unfunded mandates and will advocate for technical support and funding to give all cities access to innovative technology, enhanced state programs, cybersecurity notification resources and assistance protecting critical infrastructure and data during cyber-attacks.

Background: Cybercriminals target municipalities as vulnerable systems holding valuable personal data and financial records. Historical underfunding of cybersecurity, antiquated system architecture, and lack of cybersecurity training contribute to the increasing trend in municipal cyberattacks. Cyberattacks can impact services with dire consequences for residents. Hackers typically look for the easiest entry path, and local governments often lack the resources to respond.

General Government Committee

LOC Contact: Charlie Conrad, cconrad@orcities.org

ADMINISTRATIVE PROCEDURES ACT REFORM

RECOMMENDATION: The LOC will advocate for the comprehensive modernization of the Oregon Administrative Procedures Act (APA) to restore regulatory transparency, strict alignment with legislative intent, and meaningful public accountability across all state agencies. This advocacy should include:

- Standardizing the rulemaking process across all state agencies to eliminate regulatory fragmentation;
- Strengthening public and expert participation in all rulemaking and workgroup processes;
- Establishing independent oversight and auditing of fiscal impact statements;
- Limiting and restricting the use of emergency rulemaking to actual crises; and
- Reforming judicial deference standards to ensure state agencies remain answerable to elected leaders and voters.

Background: Established in 1971, the Oregon APA is the legal framework that dictates how state agencies create regulations. However, the system has not seen a major update in decades, resulting in an unpredictable regulatory environment. Because there is no single standard for all agencies, different departments often pass conflicting rules that make compliance incredibly difficult for organizations on the ground. Furthermore, many key agencies report to independent boards rather than the governor, which creates an accountability vacuum. Recent state court decisions have compounded the issue by granting agencies broad leeway, ruling that their regulations do not strictly have to align with the original legislative intent.

This regulatory breakdown directly impacts local governments. When uncoordinated state agencies issue overlapping or conflicting rules, cities are left trapped in the middle—forced to navigate a maze of contradictory mandates that drain municipal staff time and stretch city budgets. Furthermore, because recent court rulings have stripped away traditional checks on administrative reach, cities have lost the ability to challenge flawed, 'one-size-fits-all' state regulations that ignore local realities. This loss of local control and financial stability necessitates reform. Protecting municipal home rule, ensuring local voices are actually heard during the rulemaking process, and restoring a sense of predictability and fairness to how state policies are implemented on the ground is necessary.

PUBLIC MEETINGS LAW CLARITY

RECOMMENDATION: The LOC will advocate for a comprehensive statutory reset of the Oregon Public Meetings Law to restore operational functionality and practicality for local governments while protecting public transparency. This priority includes the following provisions:

- Establishing an Intentionality Requirement: Limit serial meeting violations strictly to actions taken "knowingly and intentionally" to protect volunteer elected officials from penalties for good-faith, inadvertent errors.
- Streamlining Complaint Enforcement: Authorize the Oregon Government Ethics Commission (OGEC) to immediately dismiss incomplete, trivial, or bad-faith complaints.
- Holding the Right Entity Accountable: Shift personal liability for purely administrative errors—such as delayed meeting notices—away from individual elected officials and onto the public body as an institution.
- Expanding the "Cure" Process: Provide flexible, accessible avenues for local governments to address and correct procedural complaints, including decision rescission or public acknowledgement with a corrective action plan.
- Right-Sizing Training Requirements: Reform mandatory compliance training to occur once per elected term rather than annually, while allowing incoming officials to complete the requirement prior to being sworn in.

Background: Oregon's Public Meetings Law prohibits local elected officials from deliberating in private, a rule that includes a ban on "serial meetings," where separate, smaller discussions are held over time that may add up to a quorum. Recent Oregon Government Ethics Commission (OGEC) rules and training on this topic have created widespread confusion, leaving public officials deeply uncertain about how they can communicate with each other, their residents, or the media. A diverse work group of local leaders and legislators spent months negotiating a bipartisan fix during the 2026 legislative session, but Governor Kotek ultimately vetoed the bill, calling for stakeholders to return to the drawing board for the 2027 session. Today, the interpretation of this law remains highly contentious, and ongoing discrepancies create massive structural ambiguities and political tensions, making it incredibly difficult for local leaders to effectively govern.

To make the public meetings law workable, several practical fixes are urgently needed to save taxpayer resources and provide clarity to local officials. The current system: forces volunteer leaders to face personal liability for minor staff mistakes like late meeting notices; offers no clear way for cities to self-correct simple procedural errors; and requires repetitive annual training. To keep local governments functioning, the state

must shield individual officials from administrative liability, allow the OGEC's staff to quickly dismiss trivial or bad-faith complaints, create a clear path for cities to self-correct honest mistakes, and right-size compliance training to once per elected term.

Housing, Land Use, and Community Development Committee

LOC Contact: Alexandra Ring, aring@orcities.org

FUNDING AND COORDINATION FOR SHELTER AND HOMELESS RESPONSE

RECOMMENDATION: The LOC opposes cuts to the state shelter system funding and supports continued state investments in a comprehensive homeless response system to fund eviction prevention, shelter, and rehousing. These investments should include:

- Strengthening our coordinated regional homeless response;
- Funding a range of shelter types in cities across the state, including alternative shelter models, safe parking programs; and
- Funding eviction prevention, rapid rehousing, outreach, case management, staffing and administrative support, and other related services.

Background: The LOC recognizes that to end homelessness, a cross-sector coordinated approach to delivering services, housing, and programs is needed. Cities are not social service providers and largely do not have the additional revenue sources to fund new services outside their core services, amid ongoing budget cuts. Despite historic legislative investments in recent years, communities continue to struggle to support and rehouse Oregonians experiencing homelessness. In 2025, the Legislature passed HB 3644, which created the Statewide Shelter Program, a comprehensive funding program for state supported local shelters based in regional coordination. In addition to the statutory framework, the Legislature passed a funding package of \$204 million to support sheltering efforts in the 2025-2027 biennium, with \$102 million as the new baseline level of funding for all biennium through 2034. In a tight budget environment, the Legislature's ability and interest in continuing these investments is unclear.

As Oregon continues to face increasing rates of unsheltered homelessness, the LOC is committed to strengthening a regionally based, state-supported homeless response system to ensure all Oregonians can equitably access stable housing and maintain secure, thriving communities. Regional coordination is key to the system's success, and the state, cities, and counties must be part of the solution together.

FULL FUNDING AND STREAMLINING FOR HOUSING PRODUCTION

RECOMMENDATION: The LOC will seek opportunities to address structural barriers to

production of different housing options at the regional and state level. This includes:

- Streamlining state agency programs, directives, funding metrics, and grant timelines that impact development;
- Accurate tracking of units produced on the ground, rather than units unlocked;
- Aligning state programs with local capital improvement and budget timelines; and
- Increasing connections between affordable housing resources at Oregon Housing and Community Services (OHCS) with the land use directives in the Oregon Housing Needs Analysis (OHNA) and Climate Friendly and Equitable Communities (CFEC) programs at the Oregon Department of Land Conservation and Development (DLCD).

Additionally, the LOC will advocate maintaining and increasing state investments to support the development and preservation of a range of needed housing types and affordability, including:

- Publicly supported affordable housing and related services;
- Affordable homeownership;
- Permanent supportive housing;
- Affordable modular and manufactured housing;
- Middle housing types; and
- Moderate-income workforce housing development.

Background: Recent legislation and executive orders have made significant changes to the state's land use planning process, including new housing production directives for cities and counties. And yet, housing production levels remain below our state's current needs. The state should prioritize implementation, funding, and coordination of existing programs in the 2027-2028 legislative sessions before considering any new policies, including direct funding for housing production to address the underlying economic challenges that prevent production.

LAND AVAILABILITY AND LAND USE STREAMLINING

RECOMMENDATION: The LOC supports updates and streamlining statutes to better support good land use planning and land availability for all needs. This includes:

- Refining land use statutes to provide more clarity and legal certainty for cities;
- Clarifying wetland statutes and inventories to allow efficient and orderly urbanization of land within urban growth boundaries (UGBs);
- Streamlining UGB expansion and swap processes for residential, commercial, and

industrial land;

- Improving urban reserves process and land prioritization; and
- Funding for technical assistance for code audits and updates to comply with new state statutes.

Background: Oregon's land use system has undergone substantial change over the past decade, without revisions to the underlying structure. Years of layering legislation with different requirements and new interpretations of existing law have increased regulatory complexity that cities must navigate to be compliant within Oregon's land use system. Complying with state land use laws has become expensive, time-consuming and confusing, and prevents cities from having sufficient land for all needs (housing, industrial, and commercial). This has created challenges for ensuring that communities have sufficient supplies of land for all types of development, impacting other the housing and economic development priorities of the state.

Energy and Environment Committee

LOC Contact: Greg Miller, gmliller@orcities.org

INVEST IN COMMUNITY ENERGY RESILIENCE/DISASTER PLANNING

RECOMMENDATION: The LOC will engage in efforts to provide planning resources, technical assistance and funding to cities preparing to withstand, maintain and recover their energy needs in the event of a disaster. This includes resources for energy efficiency and/or local energy generation like biomass, solar, hydro, biogas, and generators. It also includes virtual power plants, microgrids, energy storage, and other solutions that help cities and their communities increase energy resilience.

Background: Frequency and severity of natural disasters and growing regional energy shortages have demonstrated the potential to cripple Oregon communities during an emergency. Intentional disaster planning and community energy resource development can be costly, but will contribute to Oregon cities' resilience and ongoing viability during floods, seismic events, drought, wildfires, and energy brown/blackouts.

SUPPORT EXPEDITED LOCAL RENEWABLE ENERGY GENERATION

RECOMMENDATION: The LOC will continue to support traditional large renewable energy development and transmission projects while mitigating impacts on local control. To support Oregon clean/renewable energy targets and increased capacity, the LOC also supports local initiatives to develop alternative/renewable energy sources that fit the needs of each city.

Background: Recent studies of projected Pacific Northwest energy load growth in the next five years show a projected shortfall of 3GW (3,000,000kw) by 2030. That shortfall compounds by 2035. Viability of Oregon cities depends upon increased reliable energy generation.

SUPPORT INCREASED ENERGY TRANSMISSION CAPACITY

RECOMMENDATION: The LOC will explore and support initiatives that increase renewable energy transmission while mitigating impacts on local control.

Background: Large scale renewable energy is largely produced east of the Cascade divide. Maximizing current transmission and developing new capacity to make renewable energy available to all regions is an important factor in achieving equitable community energy resilience while meeting Oregon decarbonization and climate goals.

MAINTAIN AFFORDABLE ENERGY WHILE SUPPORTING GRID HARDENING AND MODERNIZATION

RECOMMENDATION: The LOC will support initiatives that balance necessary grid modernization against manageable rate increases for cities and residents.

Background: Growing and modernizing Oregon's aging electric grid is necessary. However, upgrades and increased capacity are challenging. Utilities are not insulated from recent inflation and face unprecedented increases in equipment and infrastructure costs. Customers are also seeing increased rates due to rising utility infrastructure costs and spending on wildfire mitigation.

RESOURCE PROGRAMS FOR ENERGY EFFICIENCY PLANNING AND PROJECT DEVELOPMENT

RECOMMENDATION: The LOC will support legislation that further supports Community Renewable Energy Programs, Green Bank Concepts, Home Energy Rebates, Solar and Storage Rebates, Electrification Incentives.

Background: Oregon's 241 incorporated cities are at the forefront of delivering on Oregon's climate and energy goals: building decarbonization, energy efficiency and renewable energy generation. These mandates, while important, fall largely upon local governments that are perpetually constrained financially. Continued legislative allocations to support climate/energy programs and local governments will be paramount to continue taking the incremental steps necessary to achieve the state's 2030 greenhouse gas reduction targets and 2040 emissions elimination goals.

SUPPORT ADMINISTRATIVE CAPACITY

RECOMMENDATION: The LOC will support state budgets that increase targeted agency capacity needed to adequately and efficiently provide technical assistance, permitting and resources to municipalities related to state and federal energy and climate goals. This includes fully funded and staffed local programs dedicated to implementation of state climate and decarbonization initiatives, especially those related to guidance derived from federal agencies.

Background: Looming large in the Pacific Northwest are concerns about federal energy policies and utility capabilities to meet Oregon’s clean energy targets. Additional capacity at the state level will support communities that are navigating changing guidance and requirements.

Finance, Taxation, and Economic Development Committee

LOC Contact: Colette Tipper, ctipper@orcities.org

TARGETED PREVAILING WAGE CHANGES

RECOMMENDATION: The LOC will advocate for targeted changes to prevailing wage requirements that: recognize urgent needs for Oregon communities; consider the impact of inflation; and maintain the original intent of Oregon’s prevailing wage law. This includes supporting reoccurring legislation to exempt publicly financed facilities aimed at addressing the housing crisis (affordable housing, shelters, day centers) and the lack of childcare, as well as efforts to address mounting infrastructure needs impacting housing and economic development. The LOC will support additional clarity around split determination issues that are impacting growth, ensuring cities can proactively prepare for growth without impacting future, private developments.

Background: Prevailing wage rates are minimum hourly rates a contractor must pay its employees under public works contracts; and while there are federal and state prevailing wage rates, the recommendation above impacts state prevailing wage laws. The wage rates vary by occupation and region, with the rates being set by the Oregon Bureau of Labor & Industries (BOLI). Oregon law requires prevailing wages to be paid on a project if it hits one of two specific triggers: the public agency trigger or the public funding trigger:

1. Public Agency Trigger - If a project meets the definition of a “public works” under ORS 2798C.800(6)(a) and the total cost of the project is \$50,000 or more. Examples of qualifying projects include roads, buildings, and improvements – whether it’s new construction, renovation, painting, demolition, or the removal of hazardous waste. The \$50,000 threshold was set in 2005. If adjusted for inflation, the threshold would be roughly \$86,000.
2. Public Funding Trigger - A project might be private, but it uses \$750,000 or more of

taxpayer money. The same types of projects qualify for the public funding trigger. Note: there are very specific exceptions of public money being used that do not trigger prevailing wages (see ORS 279C.810(1)(a) and OAR 839-025-0004(11)(b)). The \$750,000 threshold was set in 2007. If adjusted for inflation, the threshold would be roughly \$1.2 million.

Additionally, Oregon law states that in the case of public-private partnerships, BOLI shall divide the project to separate the private and public aspects of the project. The public aspects of the project will be subject to prevailing wage, while the private aspects will not. [This recently impacted developments in the Willamette Valley](#). Developable lots with publicly funded infrastructure should not mean that private projects automatically prevail.

ALCOHOL REVENUE MODERNIZATION

RECOMMENDATION: The LOC will advocate for alcohol tax revenue modernization that generates increased shared revenues for cities. This includes support for recommendations from the HB 3610 Task Force on Alcohol Pricing to increase beer and wine taxes while preserving the existing 34% revenue-sharing distribution to cities. This may also include legislation removing the preemption on local alcohol taxes.

Background: Cities have significant public safety costs related to alcohol consumption and must receive revenue commensurate to the cost of providing services related to alcohol. In considering an increase, the LOC will balance the economic and consumer pressures impacting breweries across the state.

Oregon is a control state and the Oregon Liquor and Cannabis Commission (OLCC, formerly known as the Oregon Liquor Control Commission) acts as the sole importer and distributor of liquor. Cities and other local governments are preempted from imposing alcohol taxes. In exchange, cities receive approximately 34% share of net state alcohol revenues. The OLCC has also imposed a 50-cent surcharge per bottle of liquor since the 2009-2011 biennium, which is directed towards the state's general fund. Oregon's beer tax has not increased since 1978 and is \$2.60 per barrel, which equates to about 8.4 cents per gallon, or less than 5 cents on a six-pack. Oregon's wine tax is 67 cents per gallon and 77 cents per gallon on dessert wines. Oregon has one of the lowest beer taxes in the country ([source](#)) and the wine tax is closer to national average ([source](#)).

EMERGENCY COMMUNICATION SYSTEM RESOURCES

RECOMMENDATION: The LOC will support legislation enhancing the effectiveness of the state's emergency communications system through an increase in the 9-1-1 tax. Inflationary factors have lessened the impact of the [emergency communications tax](#). State estimates indicate that this revenue covered 40% of dispatch center costs, but that

figure is inaccurate, with some communities receiving as little as 20-25%.

Background: Oregon's 9-1-1 tax was increased to \$1.00 per line or prepaid transaction effective January 1, 2020, and further increased to \$1.25 effective January 1, 2021. Before this change from 2019's HB 2449, the rate had been 75 cents since 1995. The new tax increase on 9-1-1 expires January 1, 2030. Most cities will not receive this state shared revenue directly, as the city share is directed to the public safety answering point (PSAP) provider connected to the statewide network, and most of these are managed by counties or a regional entity, rather than a city. The PSAPs are only partially funded through the state's Emergency Communications Tax, with the balance of operating costs coming primarily from property taxes. Local governments receive approximately 60% of 9-1-1 taxes, but the taxes generally covered less than 25% of the costs of total PSAP operations before the recent rate increases. Ratios of individual PSAP costs to taxes received vary. The local government share of the state tax is distributed 1% to each county, with the remainder distributed per capita.

STRENGTHENING ECONOMIC AND WORKFORCE DEVELOPMENT

RECOMMENDATION: The LOC will support efforts to modernize and strengthen Oregon's existing economic development programs while advocating to maintain local flexibility and autonomy over local revenues. The LOC's advocacy includes strengthening and increasing funding for current state programs like Enterprise Zones (EZ), Long Term Rural Enterprise Zone (LTREZ), the Strategic Investment Program (SIP), the Industrial Site Loan Fund, Brownfield programs, and infrastructure programs, as well as new efforts to support a healthy economy.

The LOC will also support efforts to strengthen Oregon's workforce development initiatives that help to meet critical workforce shortages experienced by public and private employers throughout the state. The LOC will advocate for policies and investments that strengthen local talent pipelines, expand access to workforce education and training, and help communities recruit and retain the skilled workforce needed to support and grow a healthy economy.

Background: Communities across the state have leveraged local economic development incentive programs (Enterprise Zones (EZ), Long Term Rural Enterprise Zone (LTREZ), Strategic Investment Program (SIP), etc.) to support strong local economies, community investment, and long-term economic growth. These programs are intentionally designed to provide local governments with flexibility to attract and retain industries that align with local economic priorities, infrastructure capacity, and workforce needs. The EZ and LTREZ programs provide local governments the option to offer a temporary full exemption from property taxes for qualified new business investment, while the SIP program allows local governments to offer a 15-year partial exemption on the value of new property exceeding a specified investment threshold.

These incentive programs are critical tools for maintaining Oregon's national competitiveness and generating substantial long-term benefits through job creation, enhanced economic activity, infrastructure investment, and increased tax revenues. Local governments absorb the primary impact of temporary property tax exemptions and provide the infrastructure and public services necessary to support development, while the state realizes significant revenue gains through increased income tax collections and broader economic activity generated by these investments. As the state increasingly benefits from local economic development efforts, it should also be a stronger financial partner in supporting and sustaining these programs. Preserving local discretion, predictability, and flexibility within economic development programs remains essential to ensuring communities can effectively compete for and support major economic development opportunities.

Public and private employers across the state are having trouble filling critical workforce needs. As an example, Oregon respondents to the [2025 Associated General Contractors of America Workforce Survey](#) indicate that 56% expect to hire new employees and 54% have increased headcount in the last year. However, 52% of respondents report trouble hiring due to a lack of qualified and credentialed candidates. This challenge rings true for cities. Cities have reported trouble filling wastewater treatment positions due to lack of qualified candidates, while community colleges are neglecting to start programs because of the high cost of running them.

Transportation Committee

LOC Contact: Nicole Stingham, nstingham@orcities.org

2027 TRANSPORTATION PACKAGE

RECOMMENDATION: The LOC supports a robust transportation package that supports Oregon's multi-jurisdictional, multi-modal, and safety-oriented transportation system. Recognizing that Oregonians don't always know who owns what route they rely on, any revenue should support our shared transportation system. The LOC believes this is most effective through a statewide revenue source rather than more administratively burdensome and inequitable local revenue methods that are unable to ensure that all users pay their fair share (including through user fees).

Cities and locally owned transportation systems rely on a strong state partner to meet our shared goals of a system that moves people from "point a to point b" safely and effectively. In addition, the conditions of state and county routes impact cities by both directing additional traffic on city streets and affecting how residents get to where they need to go safely. This requires system expansion to be secondary to restoring funds in grant programs and transit services, protecting existing programs, and an overall focus on operation and maintenance.

Background: After a failed package in 2025, efforts are underway on a 2027 package to address the known need for state, county, and city infrastructure. The State Highway Fund (SHF) is the primary revenue source for the state's transportation infrastructure, and comes from various sources, including gas and diesel tax, weight mile tax, vehicle registration fees, vehicle title fees, and driver's license fees. These funds are distributed using a 50-30-20 formula, with 50% going to the state, 30% to counties, and 20% to cities. Continued investment in transportation infrastructure is critical for public safety objectives such as the Safe Routes to Schools and the Great Streets programs. In addition to those grant programs, local communities rely on the Statewide Transportation Improvement Fund and Oregon Community Paths resources. These programs are essential in cities to support efficient, convenient, safe, cost-effective transportation systems that are open to all members of our communities.

CAUTIOUS ADOPTION OF AUTONOMOUS VEHICLES

RECOMMENDATION: The LOC will advocate for necessary tools to support communities as autonomous vehicles (AVs) come to Oregon, particularly for private for-hire AVs. Cities are proactively and cautiously preparing for new technology, like autonomous vehicles, and it's crucial to get the regulations right to ensure proper coordination, alignment between all stakeholders, and flexibility as the technology is evolving rapidly.

AVs will impact city goals and requirements, ultimately impacting their transportation system plans. Cities must not be preempted in their ability to permit (as it relates to private for-hire AVs) and regulate the use of this new technology on city infrastructure. Cities should have the ability to:

- Ensure AVs follow the rules of the road and can receive traffic violations like human drivers, and that law enforcement officials are trained on ways to disengage an AV;
- Require geofenced areas to have operational standards based on the local needs or goals (like limiting 0 passenger trips), to accommodate special events, or to address infrastructure challenges that prevent safe deployment of technology;
- Allow revenue generation to offset costs for training law enforcement and first responders; and
- Limit the number of AVs that are allowed to operate in a city, potentially scaling up as predetermined performance benchmarks are reached.

At the same time, the LOC supports federal authority to determine if and when an AV is street ready. In addition, the state should determine cyber safety standards, insurance requirements, vehicle registration, and other activities.

Background: With new technologies comes new and unforeseen challenges and opportunities. AVs offer the ability to improve traffic safety by limiting human error, as

industry data shows. AVs could also promote other economic activity and create access to our transportation system. At the same time, there are key risks to mitigate as we learn lessons from cities across the nation that have operated with AVs. One lesson – a slow rollout will help companies identify and address issues as they arise. From navigating weather to power outages, San Francisco transportation officials have learned a lot and shared that with the LOC’s Transportation Policy Committee. Despite AVs being in operation for years, the California Department of Motor Vehicles recently created rules around traffic citations for AVs nearly two years after their state legislature passed authorizing legislation. Oregon would benefit from waiting until the technology has advanced, being a fast follower rather than an early adapter. In addition, Oregon should balance support for industry and competition with public trust and public good.

In addition, for more than 40 years, the state of Oregon has recognized that for-hire services like taxis and other vehicles for-hire are a necessary part of the transportation system and has left regulation to local authorities (see ORS 221.485, ORS 221.495). Private for-hire AVs should have higher standards for city regulation versus privately owned vehicles.

CITY SUPPORTED STREET SIGN TRADITIONS

RECOMMENDATION: The LOC will advocate to allow cities to support community activities and fundraisers through signs on light poles. Many cities hang signs on street light poles to recognize holidays, and in some cases these signs are sold as a fundraiser to support chambers, downtown organizations, or other community causes (examples include Mother’s Day flowers and Christmas ornaments). State statute prevents this if the sign is visible from a state highway. The LOC will work to create flexibility for cities to support these fundraisers even if they are visible from a state highway.

Background: State statute prevents “advertising signs” within view of state highways, even if they are not on state right-of-way. The state considers advertising to be any exchange of compensation, regardless of its intended purpose. While this is a long-standing statute that is not actively consistently enforced, it has recently prevented one community from supporting a fundraiser for their downtown association. The LOC Transportation Policy Committee is flexible on the solutions and has directed staff to work with the Oregon Department of Transportation on bill language to address this in the least administratively burdensome manner, which will likely include a waiver for fundraising efforts that are endorsed by a city.

Water and Wastewater Committee

LOC Contact: Michael Martin, mmartin@orcities.org

INFRASTRUCTURE FUNDING

RECOMMENDATION: The LOC will advocate for increased and sustained investments in drinking water, wastewater, stormwater, and water reuse infrastructure needed to support housing production, economic development, public health, and environmental protection. This includes: expanding flexible, low-cost financing tools that reduce ratepayer burden; supporting infrastructure capacity needed for housing and economic development; investing in aquifer storage and recovery projects; protecting system development charge authority; and sustaining infrastructure financing programs, including the Special Public Works Fund, which help communities address critical infrastructure needs. The LOC will advocate for policies that recognize the increasing costs associated with regulatory compliance, environmental protection, and workforce needs.

Background: Water infrastructure (drinking water, wastewater, stormwater, and reuse) is essential to supporting housing production, economic development, public health, and environmental protection in communities across Oregon. Cities own and operate drinking water, wastewater, stormwater, and water reuse systems that require ongoing investment to maintain reliability, comply with state and federal regulations, and serve existing and future residents.

The 2024 LOC Infrastructure Survey identified approximately \$6.4 billion in water infrastructure needs statewide. Cities continue to face increasing costs associated with aging infrastructure, regulatory compliance, environmental requirements, workforce challenges, and inflationary factors.

Without adequate infrastructure capacity, communities may struggle to accommodate needed housing development and economic growth. State investments should support direct infrastructure projects and proven financing programs that help communities plan, construct, and upgrade critical facilities. State programs like the Special Public Works Fund play an important role in helping communities address critical infrastructure needs.

WATER REUSE

RECOMMENDATION: The LOC will advocate for policies and investments that support the development and expansion of water reuse projects throughout Oregon. This includes: funding for planning, design, and construction; clear and predictable regulatory pathways; and technical assistance for local governments. The LOC will support

maintaining local flexibility to implement community-specific reuse solutions that protect public health and environmental quality.

Background: The Legislature has recognized the value of water reuse through [House Bill 2169 \(2025\)](#). Despite growing interest in water reuse, many communities face financial, technical, and regulatory barriers that limit the development of water reuse. Cities need funding, technical assistance, and regulatory certainty to evaluate and implement reuse projects that meet local needs. As Oregon continues to invest in water infrastructure and community resilience, water reuse should be recognized as an important tool that complements existing water management strategies and helps communities achieve long-term sustainability goals.

RATEPAYER ASSISTANCE

RECOMMENDATION: The LOC will advocate for improved affordability for drinking water and wastewater customers while maintaining the financial stability necessary to operate, maintain, and improve local utility systems. This includes state-supported water and wastewater ratepayer assistance programs, and policies that consider affordability impacts on residents.

Background: Cities face the challenge of balancing affordability for residents with the investments necessary to maintain safe and reliable utility systems. State-supported ratepayer assistance programs and increased participating in infrastructure funding can help reduce financial burdens on households while preserving the financial sustainability of local utilities and ensuring continued access to essential water services. In 2025, the Legislature introduced [House Bill 3527](#), which requested \$11 million to continue funding the program, but the bill did not advance out of the budget committee.

WATER WORKFORCE DEVELOPMENT

RECOMMENDATION: The LOC will advocate for investments in workforce development programs that support the recruitment, training, certification, and retention of drinking water and wastewater professionals. This includes: support for operator-in-training and apprenticeship programs; certification and reciprocity improvements; regional training opportunities; and funding that helps communities develop and maintain a qualified water workforce.

Background: Oregon cities depend on certified operators and other utility professionals to provide safe drinking water, protect water quality, maintain regulatory compliance, and operate increasingly complex infrastructure systems. Water utilities across the state face growing challenges of recruiting, training, and retaining qualified personnel.

Investments in workforce development, training infrastructure, and career pathways will

help ensure communities have the skilled workforce necessary to operate and maintain critical water infrastructure systems. The Legislature recently recognized the importance of this workforce with [House Bill 4007 \(2026\)](#), which established a “Water Professionals Appreciation Week” annually in October.



STAFF REPORT

Item # 5.

Meeting Type: City Council
Meeting Date: August 17, 2026
From: Tyler Deems, City Manager
Subject: Financial Forecast – General Fund

DECISION TO BE MADE:

None.

APPLICABLE COUNCIL GOAL:

None.

BACKGROUND / CONTEXT:

The General Fund is the City's largest fund, in terms of both dollar amount and number of programs offered. The City of Sandy has historically conducted rate analysis and modeling for the various utility funds (Water, Wastewater, and SandyNet) to ensure that adequate revenue is being collected to provide services. Unfortunately, the City has not historically done that same level of analysis on the General Fund. While staff have mentioned during recent budget processes that things will likely get tight in future budget cycles due a variety of reasons, a formal financial forecast had not yet been delivered to Council to display what this actually looks like.

The purpose of this report is to convey that the City needs to begin to either seriously consider alternative revenue sources or strategically reduce services. Future meetings will be needed to have these policy discussions. The discussion surrounding this report should ideally not focus on what revenue streams should be explored or if a particular service should be reduced, but rather focus on absorbing the financial information and asking questions related to City finances or financial trends the City is currently experiencing.

KEY CONSIDERATIONS / ANALYSIS:

Note: the forecast presented in this report is specific to the General Fund. Additionally, this forecast focuses solely on departments that rely on general fund money to operate. Revenue within the General Fund includes property taxes, franchise fees, citations, and charges for services. Charges for services includes a wide range of revenue, from registration fees for recreation programs to permit review fees.

Departments Analyzed

The departments that are included in this analysis are **Mayor & Council, Municipal Court, Police, Recreation, Senior Services, Parks & Trails, Planning, Economic Development, Facilities, and Non-Departmental.**

Departments that are excluded from this forecast include:

- **Indirect Services (Administration, Legal, Finance, Human Resources, and Information Technology)** – These departments are not included in this forecast because they receive funding through transfers from other direct service departments, both within the General Fund and from other funds.
- **Library (Sandy and Hoodland)** – The Sandy Library receives approximately 1.6% of General Fund revenue and does not materially impact the analysis that has been conducted.
- **Building** – The Building Department does not receive any funding from the General Fund. This department is completely self-funded through the collection of building fees.

Revenue Growth

For the next five years, revenues are estimated to grow at a rate of 6% annually. This growth is attributed to the average rate of growth over the last four years and adjusted slightly to remove any large or non-recurring revenue sources. Historically, the City has seen general revenues increase at a faster pace than this (generally between 8 and 10%, but with the reduced volume of development and the related revenue that comes with that (for example, property taxes and planning and permit fees), the estimate for the future is expected to decrease. This could, of course, change as the City completes additional wastewater projects and phases out of the development moratorium.

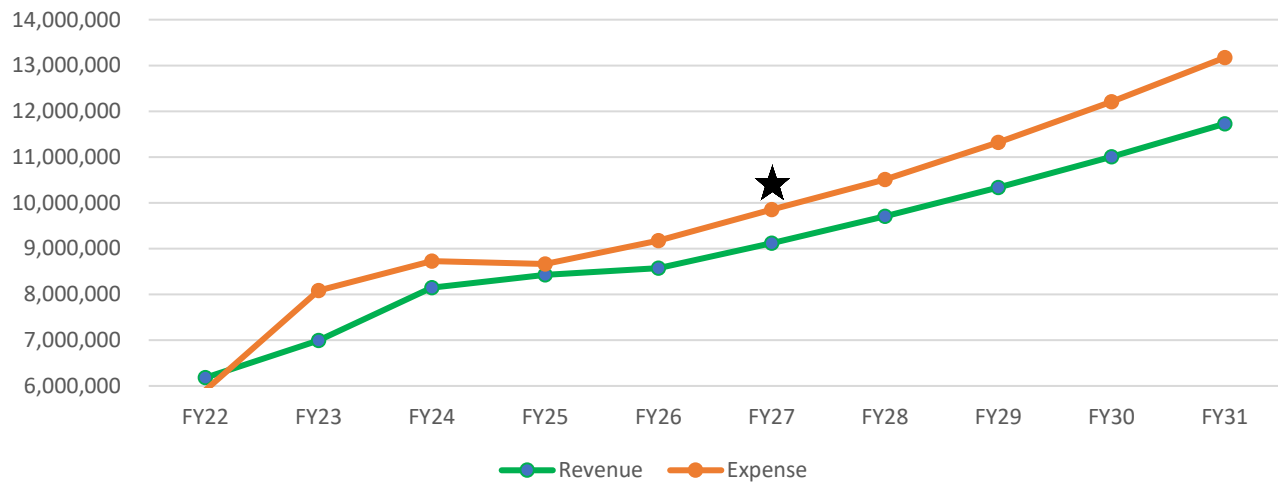
Expenditure Growth

For the next five years, expenditures are estimated to grow at a rate of 8% annually. This growth is attributed to increases in salaries and benefits, materials and services (for example, insurance, utilities, and contractual services), and transfers to indirect service departments. Transfers to indirect service departments face the same cost driving challenges, such as salaries and benefits and contractual services. One-time capital expenditures have been removed from this analysis as those have typically been funded with grants or other sources of funding that do not require ongoing funding.

Summary of Growth

Based on the trends of the prior four years, the upcoming five-year summary of revenues and expenditures looks like this:

General Fund Financial Projections



	FY 2028	FY 2029	FY 2030	FY 2031
Revenues	8,977,312	9,552,117	10,167,253	10,825,697
Expenditures	9,666,855	10,316,935	11,116,918	11,990,088
Deficit	(689,543)	(764,819)	(949,665)	(1,164,391)

As you can see above, without significant changes in our current conditions, the City is projected to have expenditures exceed revenues by nearly \$1 million in fiscal year 2030. A small deficit can be absorbed by using contingency funds or strategic delays in filling vacant positions, but annual deficits the size of what is shown above are not sustainable.

The Main Message

Expenditures have been outpacing revenues for a few years now. Due to the City's strong beginning balances, departments have been able to continue to operate and provide the same level of service despite this. That same approach is not sustainable as we move into the future, and additional revenue streams will need to be considered in order to provide the same level of service to the community. As the Council moves forward over the next several months with goal setting and budget preparation, it is imperative that the Council remain aware of this financial situation and be mindful that adding new programs or services will come at a cost to others.

BUDGET IMPACT:

None.

RECOMMENDATION:

None at this time. The intent is to provide Council with information in advance of goal setting and the upcoming budget process. Staff will continue to analyze the current cost of services, delay recruitments when/where appropriate, and research potential revenue sources for future discussion and implementation.

SUGGESTED MOTION LANGUAGE:

None.