



CITY COUNCIL MEETING

Monday, June 02, 2025 at 7:00 PM

Sandy City Hall and via Zoom

AGENDA

TO ATTEND THE MEETING IN-PERSON:

Come to Sandy City Hall (lower parking lot entrance) - 39250 Pioneer Blvd., Sandy, OR 97055

TO ATTEND THE MEETING ONLINE VIA ZOOM:

Please use this link: <https://us02web.zoom.us/j/84650539919>

Or by phone: (253) 215-8782; Meeting ID: 84650539919

PLEDGE OF ALLEGIANCE

ROLL CALL

CHANGES TO THE AGENDA

PUBLIC COMMENT (3-minute limit)

The Council welcomes your comments at this time. The Mayor will call on each person when it is their turn to speak for up to three minutes.

-- If you are attending the meeting in-person, please submit your comment signup form to the City Recorder before the regular meeting begins at 7:00 p.m. Forms are available on the table next to the Council Chambers door.

-- If you are attending the meeting via Zoom, please complete the online comment signup webform by 4:00 p.m. on the day of the meeting: <https://www.ci.sandy.or.us/citycouncil/webform/council-meeting-public-comment-signup-form-online-attendees>.

RESPONSE TO PREVIOUS COMMENTS

CONSENT AGENDA

1. [City Council Minutes: May 19, 2025](#)

NEW BUSINESS

2. [PUBLIC HEARING: Adopting a Revised Development Moratorium Providing Improved Flexibility](#)
 - Resolution 2025-14
3. [PUBLIC HEARING: Budget Adoption - City of Sandy BN 2025-27](#)
 - Resolution 2025-18
 - Resolution 2025-19

REPORT FROM THE CITY MANAGER

COMMITTEE / COUNCIL REPORTS

STAFF UPDATES

Monthly Reports: <https://reports.cityofsandy.com/>

ADJOURN

EXECUTIVE SESSION

The City Council will meet in executive session pursuant to ORS 192.660(2)(f) & (2)(h)

Americans with Disabilities Act Notice: Please contact Sandy City Hall, 39250 Pioneer Blvd. Sandy, OR 97055 (Phone: 503-668-5533) at least 48 hours prior to the scheduled meeting time if you need an accommodation to observe and/or participate in this meeting.



CITY COUNCIL MEETING

Monday, May 19, 2025 at 6:00 PM
Sandy City Hall and via Zoom

MINUTES

WORK SESSION – 6:00 PM

1. Sandy Housing Production Strategy (HPS)

The City Manager and Development Services Director provided introductory remarks. Tim Wood with FCS Group delivered the presentation; slides were included in the meeting packet. Initial discussion related to the projected need for 2,424 new housing units over the next 20 years and whether that accounts for the realities of the current development moratorium. It was noted that cities often diverge from their projected housing need figures, and that the target is chiefly intended to ensure adequate land supply. The State's Housing Acceleration Program was discussed as a potential factor in the future. Further discussion related to the following topics:

- Importance of clearly emphasizing the City's development limitations in the HPS document
- Opportunities to leverage the HCA to make the case for grant assistance for wastewater projects
- Overview of the City's past accomplishments related to housing production
- Recognition that potential strategies can fall into multiple categories
- Overview of the proposed wastewater project-related strategies
- Discussion related to a potential construction excise tax
 - Details on required payments to the State
 - Relative flexibility regarding commercial versus residential construction
 - Discussion of the school excise tax
 - Discussion regarding the total cost of permitting
 - Discussion regarding return on investment and the expected timeline for accruing funds
 - Discussion regarding flexibility of structuring such a tax, and implementation options
- Discussion related to development code changes
 - Discussion related to requirements to promote housing choice
 - Discussion related to cottage clusters as a middle housing option; concern about allowing them in Sandy; discussion regarding whether other options exist to provide required housing choice; direction to staff to discuss possibilities with DLCD
- Recognition that strategies identified in the HPS would still have to go through a vetting and adoption process

- Discussion related to timing of adoption further short-term rental regulations; discussion related to the impact of short-term rentals on the housing market
- Discussion regarding the possibility of reducing permit fees if pre-approved plans are used
- Overview of strategies related to manufactured home parks; discussion related to home insurance
- Suggestion to reference additional community partner organizations other than AntFarm
- Clarification on the implementation timeline for the HPS, including the mid-term check in process

REGULAR MEETING – 7:00 PM

PLEDGE OF ALLEGIANCE

ROLL CALL

PRESENT

Mayor Kathleen Walker
 Council President Don Hokanson
 Councilor Chris Mayton
 Councilor Laurie Smallwood
 Councilor Rich Sheldon
 Councilor Kristina Ramseyer
 Councilor Lindy Hanley

CHANGES TO THE AGENDA

The police award presentation was moved so it could take place before the Consent Agenda

PUBLIC COMMENT (3-minute limit)

Cory and Sara Knight: read aloud comments that were also provided in written form, related to their request for a land use approval extension. Their written materials are attached to these minutes.

Austin Ernesti: returned to the Council to ask for a contribution of \$15,000 in City funds for the Sandy Invitational Chainsaw Carving (SICC) event (he had previously requested funds during a February 2025 Council meeting). He discussed apparent misunderstandings regarding whether further discussion with the Council would be necessary. He stated the requested funds would be used for advertising purposes, specifically billboards, and/or activities for families such as bounce houses and shuttle runs. Another possibility suggested for use of the funds was low-cost food for attendees such as hot dogs, chips, and drinks. Mr. Ernesti provided an overview of the origins and mission of the event including promoting timber and forestry-related trades, and emphasized its rapid growth and success over the past several years.

RESPONSE TO PREVIOUS COMMENTS

(none)

PRESENTATIONS

2. Outstanding Service Awards: Officer Quentin Carter and Officer Michael Boyes

Police Chief Huskey presented Outstanding Service Awards to Officer Quentin Carter and Officer Michael Boyes for their outstanding investigatory work related to a recent case involving DUII, reckless endangerment, and child neglect, which was recognized by Deputy District Attorney Tiffany Escover. Photos were taken following the award presentation.

CONSENT AGENDA

3. City Council Minutes: April 21, 2025
4. IGA Approval: City of Lake Oswego (LOCOM)
5. Noise Exception Approval: Sandy Invitational Chainsaw Carving (SICC)
6. Noise Exception Approval: 4th of July Block Party with Amplified Music

MOTION: Adopt the Consent Agenda

Motion made by Councilor Sheldon, Seconded by Council President Hokanson.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

Voting Abstaining: Councilor Smallwood

MOTION CARRIED: 6-0-1

NEW BUSINESS

7. Discussion: Economic Development Priorities

Jon Legarza with Healthy Sustainable Communities presented to the Council; slides were included in the meeting packet. Mr. Legarza was retained by the City to provide economic development consulting services. Members of the Economic Development Advisory Board (EDAB) were also present to participate in the conversation. Major themes discussed included the importance of proactive communication with the business community regarding the development moratorium, addressing vacant storefronts, downtown wayfinding, urban renewal analysis, and industrial land development opportunities. Discussion ensued on the following topics:

- Leveraging property tax data and projections to make prudent investment decisions
- Opportunities to drive job creation
- Prioritization of business development in the 362nd / Bell area
- Discussion related to industrial zone uses
- Development potential related to the proposed alternative wastewater treatment program
- Urgency of addressing vacant storefronts

- Need to address the loss of Next Adventure
- Concern related to the timeline for future DEQ approvals
- Recognition that the industrial land on the west end of town is the first impression people have of the community
- Suggestion to be more purposeful about pursuing the kind of development the City wants, and to be willing to invest where prudent
- Discussion related to the Chamber of Commerce's efforts to address vacancies, including by assisting with business plan development
- Importance of ensuring Sandy is not just a drive through community
- Discussion about wayfinding in relation to historic preservation opportunities
- Overview of the importance of wayfinding
- Emphasis on the importance of ensuring alignment between the Council and the City's Boards and Commissions
- Importance of addressing derelict buildings
- Emphasis on the importance of assisting businesses such as Rogue Fabrication and creating quality jobs in the community
- Emphasis on the importance of focusing the work of the EDAB and achieving results
- Discussion of economic development opportunities related to Cedar Park, including food carts, and board/bike rentals
- Opportunities related to promoting walkability and pedestrian safety
- Discussion related to the lack of momentum for the Pleasant Street Master Plan concept
- Discussion related to undergrounding power lines
- Suggestion to promote branding for the Old Barn District, integrating interpretive displays along 362nd / Bell
- Discussion of the importance of ensuring staff operate under a culture of trying to find ways to say yes to economic development projects
- Emphasis on promoting SandyNet as an amenity to attract economic development

8. Contract Approval: Sandy to Portland Transmission Main Contract for the Bull Run Supply Pump Station

The Public Works Director summarized the staff report in the meeting packet and noted the language that would allow the City to cancel the contract should that become necessary, though he also noted the long lead time to secure pipe materials and the likelihood of knowing the result of land use decisions before construction begins. Council discussion ensued on the following topics:

- Note that Portland does not have a 'plan b' to meet federal water filtration requirements
- Suggestion to ensure adequate outreach to adjacent neighbors
- Discussion related to the surety language in Section 6.3 of the contract

After City Attorney input, it was recognized that Section 6.3 of the contract should be amended to insert the word "not" and should therefore read as follows: *"Consent of Surety: Owner will not make final payment, or return or release retainage at Final Completion or any other time, unless Contractor submits written consent of the surety to such payment, return, or release."*

MOTION: Authorize the City Manager to execute the construction contract with N8 Holmlund Inc, DBA N8 Excavation for the Transmission Main portion of the Portland to Sandy Water Filtration System project, in an amount not to exceed \$2,687,000, as amended

Motion made by Councilor Smallwood, Seconded by Councilor Ramseyer.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Smallwood, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 7-0

9. Contract Approval: Transit Operations Services 2025-2027

The Transit Director summarized the staff report in the meeting packet, provided details on the bids received and the scoring thereof, and clarified the changes regarding administration of the contract for Mount Hood Express services. Council discussion ensued on the following topics:

- Overview of the protest received from MV, and the City's response thereto
- Discussion of the history of SAM operations contracts
- Discussion of the difficulties experienced by contractor employees who have to change employers at a time that is not consistent with insurance deductible cycles; suggestion to better accommodate those timetables in the future
- Note of the typographical error in the suggested motion language in the staff report
- Discussion related to the indemnification clause in the contract
- Clarification of the monthly bonus amounts included in the contract

MOTION: Authorize the City Manager to sign the personal services contract between the Sandy Transit Department and RTW Management LLC as included in the meeting packet

Motion made by Councilor Sheldon, Seconded by Councilor Ramseyer.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Smallwood, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 7-0

REPORT FROM THE CITY MANAGER

- Recognition of the officers receiving the Outstanding Service Awards, and of the outstanding work of the Police Department generally
- Note of the upcoming meeting with PGE's CEO
- Thanks for everyone's participation and effort during the budget process
- Reminder of the Memorial Day closure
- Recap of recent bids received for Deer Pointe Park and the wastewater effluent pump station
- Sharing of his son's park concept illustration

COMMITTEE / COUNCIL REPORTS

Council President Hokanson

- Made the motion below in response to the request during Public Comment for the City to contribute funds for the Sandy Invitational Chainsaw Carving (SICC) event. Prior to the motion, Council discussion ensued on the following points:
 - Suggestion that the Special Service Contract Program (SSCP) would have been a more appropriate process to request funds
 - Discussion of the requestor's prior confusion regarding which meeting to attend to request funding, as well as his good intentions
 - Concern about the lack of process and the prospect of spending money outside of normal procedures
 - History of the SSCP; history of past exceptions made during the COVID-19 pandemic
 - Concern about excessive bureaucracy
 - Concern about the lack of clarity on how donated funds would be spent
 - Concern about setting poor precedent
 - City Attorney advice on how to contribute funds legally, if the Council desires to make a contribution
 - Suggestion to pay for a particular function, such as a food vendor
 - Praise for Mr. Ernesti's work in the community

MOTION: Allocate \$5,000 from the City Council's contingency funds to sponsor the Sandy Invitational Chainsaw Carving event, given the previous miscommunications and misunderstandings that have occurred, and in light of the event's economic development benefits

Motion made by Council President Hokanson, Seconded by Councilor Hanley.

Voting Yea: Council President Hokanson, Councilor Smallwood, Councilor Hanley

Voting Nay: Mayor Walker, Councilor Mayton, Councilor Sheldon, Councilor Ramseyer

MOTION DEFEATED: 3-4

Councilor Hanley

- Recap of recent Chamber of Commerce meeting

Councilor Ramseyer

- Recap of recent AntFarm event and recognition provided for Nunpa's service to the community
- Note of upcoming Planning Commission meeting

Councilor Sheldon

- Suggestion to amend the code to allow noise exemptions to be handled administratively
- Reflections on the vote regarding the SICC funding request

Councilor Smallwood

- Suggestion to conduct proactive outreach to non-profits ahead of the next SSCP process

- Recap of recent C-4 meeting
- Note that she has joined the board of Voluntary Organizations Active in Disaster (VOAD)

Councilor Mayton

- Recap of recent Parks and Trails Advisory Board meeting
- Recap of Yappy Hour
- Reflections on the vote regarding the SICC funding request

Mayor Walker

- Recap of recent public hearing testimony before the Capital Construction Subcommittee of the Joint Ways and Means Committee
- Recap of recent meeting with Senator Merkley staff
- Recap of recent Chamber of Commerce Reach event
- Recap of Yappy Hour
- Reminder of upcoming CCA dinner in West Linn
- Note of upcoming meeting with PGE's CEO
- Reflections on the vote regarding the SICC funding request; suggestions to improve the SSCP process going forward

STAFF UPDATES

Monthly Reports: <https://reports.cityofsandy.com/>

ADJOURN

Cory:

The purpose of our presentation tonight is to ask for your support to reinstate my subdivision approval. I bought the property located at 19124 SE Jacoby Road in December of 2004 to raise my family and was excited to one day develop this property. At the time I was working for Decal Oregon Inc. and had just bought the property to the North, developing it into Timberline Trails-a 117 lot sub-division.

In Summer of 2007 I Started the process with Firwood Design Group to parcel off a 2 acre piece from the south side of my property. We completed a successful perk test through Clackamas County. The thought at the time was to build a home for my in-laws to move in and help with my first two children. I Ultimately made the decision to wait until I was able to annex and develop the entire property.

On June 19th, 2017 I Received a letter from the City of Sandy (See Attached) about my property being included into the Urban Growth Boundary. I hired Tracy Brown Planning Consultants LLC in July 2017 to walk me through the annexation process and application to develop. I paid the \$2,000 application fee and submitted my annex application which was approved November 6th 2017.

From July 2017 -June 2018 (See Attached) I spent time, effort and resources totaling over \$82,000 on consulting, surveys and engineering from All-County, pre-application meetings, geotech studies, tree Analysis, blueprints, excavation to clear the property, environmental studies, traffic studies all to prepare for complete application to the city.

On December 12th, 2018 (See Attached) the City of Sandy sent notice that they have received an application accepted complete letter. File # 18-025 Project name: Jacoby Heights

The Planning Commission approved the preliminary plat on May 15th, 2019. Code required the final plat to be recorded within 1 year with a 1 year extension for a total of 2 years. Two years ended May 15th, 2021. But just two months after that approval my wife received a diagnosis that rocked us. She is going to share her part of that story. We had a 14, 13, 3 and 1 and a half year old at that time.

Sara:

In July of 2019 I had surgery to remove what we thought was a benign tumor on the right side of my neck. I had it biopsied when I was pregnant with our youngest and it tested benign. Unfortunately the surgeons found a giant tangly tumor wrapped around my parotid salivary gland and my facial nerve branch. Surgery went 4 hours longer than expected and they didn't get it all out. The right side of my face was completely paralyzed afterwards.

A few weeks later we were at the park with three of our children when the dreaded phone call came that the tumor was actually cancerous. I was sitting on a swing having that conversation and I clearly remember instantly being terrified and feeling like my whole life had just changed.

A month later I went in for a second surgery to remove everything. My incredible surgeons got all of the cancer out and reattached all of my facial nerves. 9 hours later I woke up crying with gratitude and relief to learn it was all out. While this was the best news possible, we were still in a state of complete survival mode with a 1, 3, 13 and 14 year old. We had multiple people helping with the children while I recovered for months with a swollen face, drain out of my neck, a painful eye that would not close on its own. I did speech therapy to learn how to chew and eat properly.

I wish I could accurately describe the state of shock and survival we were in during that time. It is easy to understand why my health, recovery and the caring for our children suddenly became our only priorities. I am grateful to have had a beautiful recovery regaining a ton of movement in my face and am blessed to share that this coming August will be my 6th year cancer free.

Cory:

Then 2020 happened and everything paused. May 11th 2022 - I went back to the City and explained our major life event to Kelly and the staff by paying and organizing a pre-app meeting and was basically told that my application had expired and there was nothing that I could do about it except to re-apply.

I have been in communication with Kelly about re-submitting my application and paying an additional \$15,000 application fee for several years now. I've been told that the City is no longer able to accept applications to develop, due to the Sewer moratorium.

The frustration that I have is that prior to annexing my property to the City with the understanding that I would be able to develop, under the previous county zoning I was able to partition my property as the zoning was RRFF-5.

The purpose of us being here today is to ask for Staff consideration to review our situation get an approval extension on our previously approved application. The second best option would be to allow me to partition off a buildable lot and put in a septic system that I was previously allowed to do with Clackamas County prior to annexation to the city.

It is my understanding the council adopted an ordinance last year (Ordinance 2024-09) that allowed the extension of certain projects affected by the sewer moratorium. I am asking for this ordinance to be amended to include my project.

Thank you for your time today and for considering our story and desire to move forward,

Cory & Sara Knight
cory.knight25@gmail.com
 503-481-7789



CITY OF
SANDY

39250 PIONEER BOULEVARD ♦ SANDY, OR 97055
www.ci.sandy.or.us

PHONE (503) 668-5533

FAX (503) 668-8714

Gateway to Mt. Hood

June 9, 2017

RE: Sandy Urban Growth Boundary (UGB) Amendment

Dear property owner,

Congratulations! This letter is to inform you that on June 2, 2017, the State of Oregon Department of Land Conservation and Development (DLCD) approved the Sandy Urban Growth Boundary Amendment. The approval constituted DLCD's order approving the amendment as provided in OAR 660-025-0175. Per the amendment map your property is now located within the Sandy Urban Growth Boundary (UGB). The city of Sandy zoning designation will be effective when/if your property is annexed.

Please call me at 503-489-2163 or email at koneill@ci.sandy.or.us if you have any questions.

Sincerely,

A handwritten signature in blue ink, appearing to read "Kelly O'Neill Jr.", is written over the typed name and title.

Kelly O'Neill Jr.
Planning & Building Director

December 27, 2018

Cory Knight
16513 SE Orchard View Lane
Damascus, OR 97089

All County Surveyors and Planners
ATTN: Tyler Henderson
PO Box 955
Sandy, OR 97055

RE: NOTICE REGARDING COMPLETION OF SUBMISSION
FILE NUMBER: 18-025 DR/CUP/VAR
PROJECT NAME: Jacoby Heights Subdivision

☒ Application accepted as complete on: December 27, 2018

- ☐ Application incomplete. The additional information necessary to consider your application is listed below. The application will be deemed complete upon submission of one of the following options:
1. All of the missing information;
 2. Some of the missing information and written notice that no other information will be provided; or
 3. Written notice that none of the missing information will be provided.

If one of the above listed options is not received by the city by the 180th day following submittal of your application, the application will be void per state law (ORS 227.178 (4)).

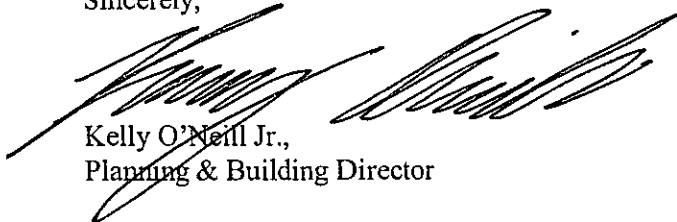
☐ Requested additional information filed on: _____

Following submission of your land use application (received on 6/25/18) and additional items received on 12/5/18 and 12/20/18, staff finds the application complete for the purpose of beginning the "120-day clock." **At this time staff will begin reviewing the application.**

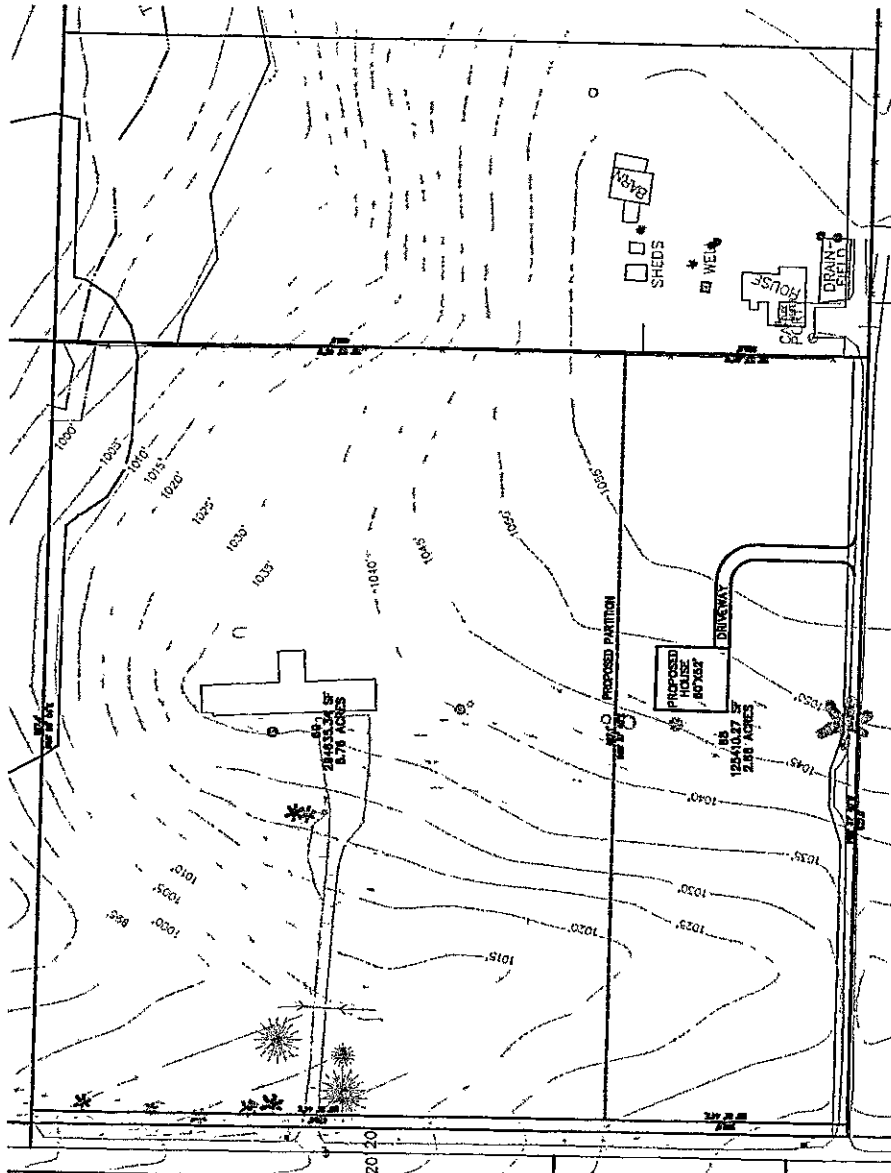
Note: While staff have received sufficient information to deem the application complete and to begin reviewing the proposal, there are still some issues with some of the incompleteness items. By deeming this application complete, staff is not necessarily confirming the outstanding items have been satisfied.

Emily Meharg will be the planner of record working on this land use application. Please call Emily at (503) 783-2585 or email emeharg@ci.sandy.or.us if you have any questions.

Sincerely,



Kelly O'Neill Jr.,
Planning & Building Director



proposed partition of 2 acre parcel
Per previous RRFF-5 zoning

SITE PLAN
SCALE: 1" = 50'
11" X 17" SCALE: 1" = 100'



EXPIRES 01/31/01
SIGNATURE DATE _____

SITE PLAN

CLACKAMAS COUNTY, OREGON

CORY KNIGHT
19124 SE JACOBY RD, SANDY, OR
(503) 481-7789

FIRWOOD DESIGN GROUP, LLC
SURVEYING • ENGINEERING • PLANNING
8001 PRAIRIE BLVD., SUITE 1
SPRING, OHIO 44681
7602 444-4200
7602 444-4200

FDG

DATE: NOV	DELETED: NOV	CREATED: NOV
SOLD AS UNKNOWN		DATE: FEBRUARY, 2008
PRODUCT NO.	END-008	END-COMING

[illegible]

JACOBY ROAD DEVELOPMENT EXPENSES

Date	Item	Cost
6/10/17	Tracy Brown - Project Narrative / materials for annexation application	\$1,370.00
7/13/17	City of Sandy Annexation Application	\$2,000.00
9/27/17	All Couty Surveyors Invoice #15822 Retainer	\$5,000.00
12/5/17	City of Sandy Pre-Application Application	\$400.00
12/21/17	All County Surveyors Invoice #15951	\$4,650.00
2/28/18	Mia Sexton - Geotech Surveying study	\$4,750.00
3/1/18	Excavator to clear property per surveyors request back in August	\$9,500.00
3/5/18	Tracy Brown Project Narrative site visit etc	\$1,262.50
3/26/18	Schott & Associates Initial evaluation of water on front of property	\$750.00
4/2/18	All County Surveyors Invoice #16031	\$13,250.00
4/22/18	Lancaster Engineering - 1/2 of total invoice to start work	\$3,500.00
5/14/18	Multnomah Tree Experts Tree analysis Peter Vey	\$1,149.00
6/12/18	Environmental Science & Assessment, LLC	\$1,527.05
6/18/18	Tracy Brown Planning Consultants	\$1,910.00
6/19/18	City of Sandy 31 lot subdivision Application	\$9,676.00
8/20/18	All County Surveyors Invoice #16245	\$1,700.00
8/30/18	Lancaster Engineering - 2nd 1/2 of invoice after job completed	\$3,750.00
11/1/18	Multnomah Tree Experts Tree analysis from 11" to 8"	\$3,168.00
12/5/18	Clackamas Blueprint -Prints for re-submittal	\$48.00
12/7/18	Tracy Brown - Planning - Finalizing narrative resubmittal	\$3,230.00
12/20/18	City of Sandy - Re-submittal of Application Variance & Code Interpretation Fees	\$1,710.00
1/9/19	Clackamas Blueprint -Prints for entire staff City of Sandy	\$286.60
2/28/19	Multnomah Tree Experts to give analysis and testimony at PC meeting	\$865.20
4/24/19	Multnomah Tree Experts to address issues regarding city wanting 3rd opinion	\$210.00
5/22/19	Tracy Brown Consulting FINAL INVOICE	\$4,215.00
8/7/19	All County Invoice #16739 FINAL INVOICE	\$2,520.00

Total Expenses paid by Cory Knight on Jacoby Development \$82,397.35

Item # 1.



STAFF REPORT

Item # 2.

Meeting Type: City Council
Meeting Date: June 2, 2025
From: Josh Soper, City Attorney
Subject: PUBLIC HEARING: Resolution 2025-14 – Adopting a Revised Development Moratorium Providing Improved Flexibility

DECISION TO BE MADE:

Whether to adopt a revised moratorium providing improved flexibility and making other changes and clarifications.

PURPOSE / OBJECTIVE:

To provide additional flexibility in the ERU reassignment program for economic development activities, to reflect that the ERU allocation program for pre-moratorium developments has largely concluded, and to make additional changes to best address the needs of the City, developers, and property owners.

BACKGROUND / CONTEXT:

The City first enacted a development moratorium relating to capacity issues with its wastewater treatment system on October 3, 2022 (Moratorium 1.0) prior to entering the Consent Decree with EPA and DEQ relating to those same issues. Since that time, the City has periodically enacted replacement moratoria as circumstances change, generally to loosen restrictions or provide improved flexibility as much as possible.

Resolution 2025-14 is a continuation of those efforts. It would have the effect of adopting a new moratorium and repealing the existing moratorium, rather than being an extension of the existing moratorium, because state law requires a new moratorium be adopted in order to make any modifications to the moratorium terms.

KEY CONSIDERATIONS / ANALYSIS:

Staff is bringing forward a resolution to establish a replacement development moratorium (Moratorium 4.0) that would make the following changes:

1. The ERU allocation program established in Moratorium 3.0, for development projects which predated Moratorium 1.0, has largely been completed, so the language of Moratorium 4.0 has been updated accordingly. Moratorium 4.0 retains two components of the ERU allocation program from Moratorium 3.0: (A) extensions of existing allocations, and (B) new allocations for pollution/health/safety reasons (e.g. failed septic systems) and duplexes for pre-moratorium

development projects. Based on feedback received at a City Council work session on March 17, 2025, additional clarification was added to this section regarding the need to maintain unexpired land use approval in order to obtain an extension of an ERU allocation.

2. Allow more flexibility in the ERU reassignment program for economic development activities, and clarify what constitutes an “existing development” for purposes of this program.
3. Allow partitions in limited circumstances.
4. Minor housekeeping and clarifications, including clarifications to Section 6 and 10 based on feedback received at the City Council work session on March 17, 2025.

BUDGET IMPACT:

As compared to the moratorium currently in effect, this moratorium is expected to have a difficult to quantify, but positive, budgetary impact through reduced litigation risk, increased Development Services Department fee revenue from developments that move forward, increased property values which will result in more property tax revenue, and revenue from utility services on properties that are developed.

RECOMMENDATION:

Staff recommends the City Council adopt Resolution 2025-14.

SUGGESTED MOTION LANGUAGE:

“I move to adopt Resolution 2025-14.”

LIST OF ATTACHMENTS / EXHIBITS:

1. Resolution 2025-14 with attached findings



RESOLUTION NO. 2025-14

A RESOLUTION APPROVING A MORATORIUM ON DEVELOPMENT PURSUANT TO ORS 197.505 TO 197.540 BASED ON LIMITED SANITARY SEWER CAPACITY

WHEREAS, pursuant to the federal Clean Water Act of 1972, the City of Sandy sanitary sewer collection and treatment system is subject to a National Pollutant Discharge Elimination System (NPDES) permit (the Permit) issued to the City by Oregon Department of Environmental Quality (DEQ) under authority granted by the U.S. Environmental Protection Agency (EPA); and

WHEREAS, the Permit limits the types and amounts of discharges from the City treatment plant into Tickle Creek; and

WHEREAS, population growth and development in the city has increased the demand on the available capacity at the treatment plant; and

WHEREAS, inflow and infiltration (I&I) into the City collection system (i.e. sewer pipes) from surface water has also increased the demand on available treatment plant capacity; and

WHEREAS, the combination of I&I and increased base flows has caused discharges from the treatment plant to violate permitted NPDES levels during certain weather events; and

WHEREAS, the City has engaged in a significant program of investigation, remediation, and repair of the collection system to reduce the amount of I&I and the corresponding demand on the treatment facilities; and

WHEREAS, the City is also amending the Facilities Master Plan to provide for the design, financing, and construction of additional facilities to improve the capacity of the City's wastewater system in the long term; and

WHEREAS, the aforementioned permit violations resulted in enforcement proceedings from DEQ and EPA which were resolved via the consent decree entered in the U.S. District Court for the District of Oregon on September 11, 2023 (the "Consent Decree"); and

WHEREAS, the terms of the Consent Decree required the City to perform a "stress test" and comprehensive capacity analysis to determine the capacity of the City's existing sanitary sewer system based on work the City had already performed to improve capacity; and

WHEREAS, the Consent Decree also required the City to limit new connections to the City's sanitary sewer system, and modifications to existing connections to the City's sanitary sewer system that increase flows, to no more than 300 equivalent residential units (ERUs) until the comprehensive capacity analysis results were approved by EPA and DEQ, at which point the 300 ERU cap would be replaced with a cap determined by the results of the comprehensive capacity analysis; and

WHEREAS, the City submitted the results of the comprehensive capacity analysis to EPA and DEQ on September 29, 2023, which resulted in a conditional approval decision on April 11, 2024, authorizing the

City to immediately access 270 additional ERUs above and beyond the 300 ERUs previously available, and to access 190 additional ERUs upon the completion of certain specified actions by the City and approval by EPA and DEQ; and

WHEREAS, as of the date of this Resolution, the City has issued 184.4 ERUs to developments out of the 570 ERUs, resulting in a total number of ERUs available as of this date of 385.6 ERUs; and

WHEREAS, upon completion of the actions described in the conditional approval, and further approval by EPA and DEQ, the City anticipates that more capacity will become available and additional development projects will be allowed to connect to the sanitary sewer system and add increased flows through existing connections; and

WHEREAS, the Consent Decree requires the City to take such actions as are necessary to meet the above obligations, including enactment of a development moratorium; and

WHEREAS, while negotiations with EPA and DEQ relating to the Consent Decree were ongoing, the City enacted a development moratorium via Resolution 2022-24 on October 3, 2022, and extended that moratorium via Resolution 2023-07 on March 20, 2023 (the “First Moratorium”); and

WHEREAS, upon approval of the Consent Decree by City Council, the City repealed and replaced the First Moratorium and enacted a new development moratorium with Resolution 2023-27 on June 20, 2023, and extended that moratorium via Resolution 2023-34 on November 20, 2023 (the “Second Moratorium”); and

WHEREAS, upon approval of the 270 additional ERUs, the City repealed and replaced the Second Moratorium and enacted a new development moratorium with Resolution 2024-11 on June 3, 2024, and extended that moratorium via Resolution 2024-24 on December 2, 2024 (the “Third Moratorium”); and

WHEREAS, land use applications which were submitted prior to enactment of the First Moratorium (the “Pre-Moratorium Applications”) were not subject to the prohibition on acceptance and processing of new land use and development applications in the First Moratorium, Second Moratorium, and Third Moratorium, but were impacted by the limitations on issuance of building permits and other permits also established in the First Moratorium, Second Moratorium, and Third Moratorium; and

WHEREAS, in the interest of fairness, a priority of the City has been and continues to be to limit negative impacts on the Pre-Moratorium Applications; and

WHEREAS, the additional ERUs available to the City with adoption of the Third Moratorium made it possible for the first time since the enactment of the First Moratorium for the City to ensure ERUs are available to allow each of the Pre-Moratorium Applications to move forward; and

WHEREAS, as a result, the City established an ERU allocation program as part of the Third Moratorium, pursuant to which 376.1 of the remaining 385.6 ERUs available to the City have been allocated; and

WHEREAS, the Consent Decree also sets out a process the City is required to follow in order to address the need for additional capacity in its wastewater system into the future, including specific steps the City is required to take and deadlines for completion; and

WHEREAS, the moratorium imposed by this Resolution is intended to meet the City’s obligations under the Consent Decree and to prevent the approval of additional development that will require new

connections to the City's sanitary sewer system or increased flow through existing connections to the City's sanitary sewer system, until such time as sufficient additional capacity in the City's wastewater system is achieved; and

WHEREAS, the new moratorium enacted by this Resolution is intended to replace the Third Moratorium; and

WHEREAS, this Resolution is authorized by ORS 197.505 to 197.540.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SANDY:

DEVELOPMENT APPLICATION LIMITATIONS

Section 1. **Generally.** The City of Sandy Development Services Department (the "Department") staff shall not accept or process a land use application or other application for approval of development that is submitted on or after the effective date of this Resolution if the development will require a new connection to the City sanitary sewer system or will result in increased flow through an existing connection to the City's sanitary sewer system.

Section 2. **Subject Application Types.** Section 1 of this Resolution applies to the following types of land use applications or other similar applications as determined by the Department Director:

- a. Subdivision.
- b. Partition, except as provided in Section 3.n and 3.r below.
- c. Specific area plan.
- d. Replat that results in creation of an additional lot.
- e. Design review that will require a new connection or increased flows through an existing connection if approved, including conversion of a single-family dwelling into a duplex.
- f. Accessory dwelling unit.
- g. Food cart permit outside of an existing food cart pod.
- h. Conditional use permit that requires a new connection or will result in increased flows through an existing connection.

Section 3. **Exempt Application Types.** Section 1 of this Resolution does not apply to the following types of land use applications or other similar applications as determined by the Department Director:

- a. Comprehensive plan or zoning map amendment.
- b. Property line adjustment.

- c. Design review without a new connection and which will not result in increased flows through an existing connection.
- d. Conditional use permit without a new connection and which will not result in increased flows through an existing connection.
- e. Food cart permit inside an existing food cart pod.
- f. Adjustment, variance, or design deviation.
- g. Tree permit.
- h. Flood slope hazard permit.
- i. Hillside development permit.
- j. Replat that does not create an additional lot.
- k. Street vacation.
- l. Request for code interpretation.
- m. Development that relies on on-site septic treatment or another alternative that does not connect to the City sanitary sewer, as allowed under City code and other applicable laws.
- n. Middle Housing Land Division per Section 17.100.50 of the Sandy Municipal Code and SB 458 (2021).
- o. City projects described in a facility plan or master plan.
- p. Annexations.
- q. Hardship permits.
- r. Partition, provided the property owner records a deed restriction on each resulting parcel, preventing the parcel from being developed until such time as the City is no longer subject to the Consent Decree or such time as the City agrees, in its sole discretion, to release the deed restriction. The recording instrument for the deed restriction shall be approved by the Department Director prior to recording. For purposes of this subsection, “developed” refers to any use of the property that would require a new connection to the City sanitary sewer system or result in increased flow through an existing connection to the City’s sanitary sewer system.

Section 4. **Other Exceptions.** Section 1 of this Resolution does not apply to the following land use applications or other applications for approval of development:

- a. Applications which will not require a new connection to the City sanitary sewer system and will not result in increased flow through an existing connection to the City’s sanitary sewer system.

- b. Applications for which ERUs have been allocated pursuant to Sections 6 through 10 of this Resolution or to which ERUs have been reassigned pursuant to Section 12 of this Resolution.

SEWER CONNECTION LIMITATIONS

Section 5. **Generally.** During the time this Resolution is in effect, the Department will limit any new connections to the City's sanitary sewer system, and any increased flows through existing connections, to 385.6 ERUs. The Department shall not issue building permits or other permits that in total would allow more than 385.6 ERUs through new connections or increased flows through existing connections to the City's sanitary sewer system. This Section 5 is subject to the following:

- a. ERUs shall be calculated as set forth in the Consent Decree.
- b. A second connection to an existing duplex currently served by a single connection in order to allow a Middle Housing Land Division under Section 3.n above, per Section 17.100.50 of the Sandy Municipal Code and SB 458 (2021), shall not be considered a new connection for purposes of this Section 5.
- c. Because the City anticipates that all of the ERUs available under this Section 5 may be required in order to meet the needs described in Sections 6 through 10 below, the Department shall not issue any building permits or any other permits that would allow new connections or increased flows through existing connections to the City's sanitary sewer system except for developments for which ERUs have been allocated pursuant to Sections 6 through 10 of this Resolution or to which ERUs have been reassigned pursuant to Section 12 of this Resolution.

ERU ALLOCATION PROGRAM

Section 6. **Generally.** The City has allocated ERUs to specific development projects for which land use applications were submitted prior to the enactment of the First Moratorium, and for which such approval was subsequently obtained, as set forth in the Third Moratorium, in the interest of ensuring maximum possible fairness and certainty under the circumstances, and in an effort to accommodate the housing and economic development needs of the City as much as possible, pursuant to ORS 197.520. That program has concluded and no new ERU allocations will be issued under this moratorium except in the limited circumstances described in Section 10 below. Additionally, consistent with the terms of the Third Moratorium, extensions will continue to be permitted as set forth in Sections 7 through 9 below.

Section 7. **Application for Extension.** A person who wishes to obtain an extension of the term of an allocation of ERUs issued under the Third Moratorium for a development project on a property owned by that person must submit a written application to the Department prior to the expiration of the then-current term. The application must include the following:

- a. A description of the property.
- b. A reference to the land use decision which approved the development on the property for which an ERU allocation is sought.
- c. The number of ERUs for which the extension of term is requested.
- d. The length of time for which an extension of term is being requested.
- e. The names and signatures of all of the owners of the property.
- f. A narrative explaining how the criteria of Section 8 are met.
- g. A processing fee in the amount of \$530.00, plus a 3 percent technology fee.

Section 8. **Approval Criteria.** The Development Services Director, or designee, shall review applications submitted under Section 7 as they are received, and shall approve each application in writing if it meets all of the following criteria:

- a. The development project previously received an ERU allocation under the Third Moratorium.
- b. The number of ERUs for which the extension of term is requested does not exceed the number of ERUs previously allocated minus any ERUs which have been subsequently issued.
- c. The length of time for which the extension of term is being requested does not exceed one (1) year.
- d. The land use approvals for the development project have not expired.

Section 9. **Terms of Extension Approval.** An extension approval issued by the Department Director, or designee, shall:

- a. Specify and be restricted to the property for which it was requested and qualified, except as set forth in Section 12.
- b. Specify and be restricted to the land use approval for which it was requested and qualified, except as set forth in Section 12.
- c. Specify the number of ERUs allocated.
- d. Expire one (1) year after the date that it is issued, or at such earlier time as may be requested by the applicant and approved by the Director or designee, unless further extended consistent with this subsection. The recipient of the extension, or their successor or assign, may request and receive additional extensions under Sections 7 through 10, provided that no more than two (2) total extensions may be granted, for a total period not to exceed three (3) years from the date of original issuance of the ERU allocation.

Section 10. **Allocation of Remaining ERUs.** Any ERUs not allocated under the Third Moratorium, or for which such allocations have expired, shall be reserved by the City for further allocation based on the following:

- a. ERUs will be allocated on a first come, first served basis at the time of issuance of the permit indicated in subsection (b) below.
- b. ERUs may only be allocated for either:
 - i. Connection to the City's wastewater system for existing development where such connection is necessary due to pollution, health, or safety concerns, such as failed septic systems. These ERUs will be allocated at the time of plumbing permit issuance.
 - ii. Development of duplexes on properties and for land use approvals which obtained an ERU allocation under the Third Moratorium. These ERUs will be allocated at the time of building permit issuance.

Section 11. **Future Allocation of Unallocated ERUs.** Upon repeal of this moratorium, the City Council may re-evaluate the method of allocating ERUs for any ERUs which have not already been allocated, or for which the allocation has expired.

ERU REASSIGNMENT PROGRAM

Section 12. **Generally.** The owner of a property may submit an application to the Department to reassign ERUs associated with that property, subject to the following:

- a. **Eligible Properties.** ERUs may be reassigned only from either:
 - i. A property to which ERUs were allocated under the Third Moratorium; or
 - ii. A property on which an existing development was located as of the date of enactment of the First Moratorium (October 3, 2022). For purposes of this Section, "existing development" means any improvements to the property that involved use of the City's sanitary sewer system.
- b. **Number of ERUs Available to be Reassigned**
 - i. For properties described in Section 12(a)(i) (allocated ERUs), the number of ERUs which can be reassigned is limited to the number of ERUs so allocated.
 - ii. For properties described in Section 12(a)(ii) (existing developments), the number of ERUs which can be reassigned is limited to the number of ERUs calculated for the existing development based on the terms of the Consent Decree.
- c. **Where ERUS May be Reassigned.**
 - i. ERUs from properties described in Section 12(a)(i) (allocated ERUs) may be reassigned to either:

- I. The same land use on a different property; or
 - II. A different land use on the same property; or
 - III. A commercial or industrial use on a different property.
- ii. ERUs from properties described in Section 12(a)(ii) (existing developments) may only be reassigned to a different land use on the same property or to a commercial or industrial use on a different property.
 - iii. ERUs may not be reassigned to a different land use on a different property, except for a commercial or industrial use on a different property.
 - iv. Notwithstanding the foregoing, ERUs from properties described in Section 12(a)(ii) (existing developments) may be reassigned to a different property, regardless of land use type, for essential public facilities. For purposes of this subsection, essential public facilities means public safety facilities, public schools, and city administrative facilities.
- d. **Deed Restriction.** When the request is to reassign ERUs from one property to a different property, the owner of the property from which ERUs are requested to be reassigned (the “Originating Property”) must record a deed restriction on the Originating Property, preventing the Originating Property from being developed until such time as the City is no longer subject to the Consent Decree or such time as the City agrees, in its sole discretion, to release the deed restriction. The recording instrument for the deed restriction shall be approved by the Department Director prior to recording. For purposes of this subsection, “developed” refers to any use of the property that would involve use of the City’s sanitary sewer system.
 - e. **Review and Approval.** If the application meets the requirements of this Section 12, the Department Director, or designee, shall approve the request in writing.

MISCELLANEOUS PROVISIONS

- Section 13. The moratorium previously enacted via Resolution 2024-11 on June 3, 2024, and extended via Resolution 2024-24 on December 2, 2024, is hereby repealed.
- Section 14. The City Council shall review this Resolution and determine whether there is a need to extend or repeal the moratorium it establishes not more than six months after the effective date of this Resolution.
- Section 15. The City hereby adopts the requirements of the Consent Decree as its program to correct the problems leading to this moratorium, as required by ORS 197.530.
- Section 16. This Resolution is based on the recitals above and the findings of fact set forth in the attached Exhibit A.
- Section 17. This Resolution is effective on the date it is adopted by the City Council and shall remain in effect for a period of six months, unless earlier extended or repealed.

This resolution is adopted by the City Council of the City of Sandy this 2nd day of June, 2025.

Kathleen Walker, Mayor

ATTEST:

Jeffrey Aprati, City Recorder

EXHIBIT A

FINDINGS OF FACT

1. These findings are intended to supplement the findings stated in the recitals to Resolution 2025-14.
2. ORS 197.520 provides:

- (1) No city, county or special district may adopt a moratorium on construction or land development unless it first:
 - (a) Provides written notice to the Department of Land Conservation and Development at least 45 days prior to the final public hearing to be held to consider the adoption of the moratorium;

Finding: The City e-mailed notice to DLCD on April 15, 2025. This criterion is satisfied.

- (b) Makes written findings justifying the need for the moratorium in the manner provided for in this section; and

Finding: The findings stated in the recitals to Resolution 2025-14 and this Exhibit A are written findings justifying the need for the moratorium. This criterion is satisfied.

- (c) Holds a public hearing on the adoption of the moratorium and the findings which support the moratorium.

Finding: The City Council held a hearing on the adoption of the moratorium and the findings during a duly noticed public meeting on June 2, 2025. This criterion is satisfied.

- (2) For urban or urbanizable land, a moratorium may be justified by demonstration of a need to prevent a shortage of public facilities which would otherwise occur during the effective period of the moratorium. Such a demonstration shall be based upon reasonably available information, and shall include, but need not be limited to, findings:

Finding: The land affected by this moratorium is the entire city limits of the City of Sandy, which is urban or urbanizable land. The basis for the moratorium is a need to prevent a shortage of public facilities which would otherwise occur during the effective period of the moratorium. This criterion is satisfied.

- (a) Showing the extent of need beyond the estimated capacity of existing public facilities expected to result from new land development, including identification of any public facilities currently operating beyond capacity, and the portion of such capacity already committed to development;

Finding: The Consent Decree constitutes a legally binding agreement and court order establishing that the capacity of the City's wastewater system is the ERU cap set by EPA and DEQ pursuant to the Capacity Assurance Program component of the Consent Decree, which is 385.6 ERUs as of June 2, 2025. The City has allocated ERUs to development projects where applications for land use approval were submitted prior to the effective date (October 3, 2022) of the prior moratorium created by Resolution 2022-24, totaling 376.1 ERUs of wastewater system capacity, including duplexes within those developments. City staff further estimates that a small number of ERUs will be necessary during the term of this moratorium to address failed septic systems. Therefore, the wastewater system capacity already committed to development, for purposes of ORS 197.520(2)(a), is expected to consume the capacity of existing public facilities. Any need which may exist beyond the development represented by applications for land use approval that were submitted prior to October 3, 2022, and failing septic systems, is thus beyond the estimated capacity of existing public facilities. This criterion is satisfied.

- (b) That the moratorium is reasonably limited to those areas of the city, county or special district where a shortage of key public facilities would otherwise occur; and

Finding: The City sanitary sewer system serves the entire city. Therefore, the moratorium must apply to the entire city. This criterion is satisfied.

- (c) That the housing and economic development needs of the area affected have been accommodated as much as possible in any program for allocating any remaining public facility capacity.

Finding: The City negotiated with EPA and DEQ to maximize the number of ERUs of capacity that would be available under the Capacity Assurance Program component of the Consent Decree in order to accommodate as much development addressing housing and economic development needs as possible. The City anticipates more capacity becoming available in the future once the City is able to meet the conditions specified in the approval from EPA and DEQ, and the moratorium will be revisited as needed to ensure any such capacity will be made available to address additional housing and economic development needs. Moreover, as further capacity becomes available as a result of the City's ongoing efforts toward improvement to and repair of the collection and treatment systems, the City also intends that this capacity will be made available to address additional housing and economic development needs.

The number of ERUs available under the Capacity Assurance Program and allocated pursuant to the Third Moratorium will allow each of the developments for which land use applications were submitted prior to October 3, 2022, to move forward. However, the City does not at this time anticipate that there will be an excess of capacity beyond what is needed to accommodate those developments and failed septic systems. Therefore, the City has accommodated housing and economic development needs as much as possible, with the level of need and the balance between economic development and housing needs determined by the market forces which resulted in those applications being submitted. If capacity remains after those developments have been given the opportunity to proceed, the City intends to revisit the moratorium terms in order to make those ERUs available to address additional housing and economic development needs.

Finally, the City has structured the ERU allocation program and ERU reassignment program to ensure, to the maximum extent reasonably possible, that available capacity is actually used to address housing and economic development needs.

This criterion is satisfied.

3. ORS 197.530 provides:

- (1) A city, county or special district that adopts a moratorium on construction or land development in conformity with ORS 197.520(1) and (2) shall within 60 days after the effective date of the moratorium adopt a program to correct the problem creating the moratorium. The program shall be presented at a public hearing. The city, county or special district shall give at least 14 days' advance notice to the Department of Land Conservation and Development of the time and date of the public hearing.

Finding: Resolution 2025-14 adopts the requirements of the Consent Decree as the City's program to correct the wastewater system problems creating the need for the moratorium. The City's program to correct the wastewater system problems is adopted simultaneously with adoption of the moratorium. This program was presented at a public hearing under consideration of Resolution 2025-14 on June 2, 2025. Notice of this public hearing was provided to DLCD via e-mail on April 15, 2025. This criterion is satisfied.

- (2) No moratorium adopted under ORS 197.520(2) shall be effective for a period longer than six months from the date on which the corrective program is adopted...

Finding: The effective period for this moratorium is six months. This criterion is satisfied.

4. This Resolution is based on and directly implements state law. There are no applicable goals and policies in the Sandy Comprehensive Plan.



STAFF REPORT

Item # 3.

Meeting Type: City Council
Meeting Date: June 2, 2025
From: Tyler Deems, City Manager
Subject: PUBLIC HEARING: Budget Adoption - City of Sandy BN 2025-27

DECISION TO BE MADE:

Whether to adopt the City of Sandy BN 2025-27 budget, as approved by the Budget Committee

APPLICABLE COUNCIL GOAL:

The BN 2025-27 Budget funds [the Council's goals](#)

BACKGROUND / CONTEXT:

The City of Sandy operates on a two-year budget, as allowed by Oregon's Local Budget Law. The two-year period is made up of two fiscal years, running from July 1 through June 30. The City Manager is the budget officer and is responsible for the development and management of the overall budget, as well as presenting the budget message to the Budget Committee. City Manager Tyler Deems presented the budget message and the proposed budget on [April 28](#), [May 5](#), and [May 12, 2025](#). After Budget Committee deliberations, the proposed budget was approved with one modification: reallocation of \$467,000 from Non-Departmental Contingency to City Council Contingency (both within the General Fund). The Budget Committee also approved the permanent property tax rate of \$4.1152 per \$1,000 of assessed value.

KEY CONSIDERATIONS / ANALYSIS:

Once the Budget Committee approves the budget, the City Council must hold a public hearing before officially adopting the budget. The public hearing should be held prior to making any motions on the following resolutions. There are two resolutions presented within this staff report. Summaries of each resolution are included below:

- The Council needs to adopt a resolution adopting the budget, making appropriations, and levying taxes. **Resolution 2025-18** fulfills this purpose. This resolution outlines the total budget and makes appropriations by organizational unit/program or object classification, depending on the fund. The City Council is holding a public hearing to consider budget adoption at this meeting (June 2, 2025).
- Each year, Oregon's Department of Administrative Services also requires that the City pass a resolution to receive state-shared revenues, which includes cigarette, liquor, gas, and state

taxes. **Resolution 2025-19** fulfills this need. A public hearing is required to be held before the Budget Committee, as well as before the City Council. The hearing was held before the budget committee on April 28, May 5, and May 12, 2025. The City Council is holding its public hearing for this purpose at this meeting (June 2, 2025).

BUDGET IMPACT:

All resources and requirements related to these resolutions have been accounted for in the BN 25-27 budget.

RECOMMENDATION:

Approve Resolution No. 2025-18 and No. 2025-19. These two resolutions should be adopted separately.

SUGGESTED MOTION LANGUAGE:

Budget adoption requires two separate motions:

1. "I move to approve Resolution No. 2025-18"
2. "I move to approve Resolution No. 2025-19"

LIST OF ATTACHMENTS / EXHIBITS:

- BN 2025-27 Budget Committee Approved Budget
- Resolution 2025-18
- Resolution 2025-19

CITY OF SANDY, OREGON APPROVED BUDGET BN 2025 - 2027





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Distinguished Budget Presentation Award

The Government Finance Officers Association of the United State and Canada (GFOA) presented an award of Distinguished Budget Presentation Award to the City of Sandy for its 2023-25 biennial budget.

This award is the highest form of recognition in governmental budgeting. It reflects the commitment of the governing body and staff to meeting the highest principles of governmental budgeting. In order to receive the budget award, the entity had to satisfy nationally recognized guidelines for effective budget presentation. These guidelines are designed to assess how well an entity's budget serves as:

- a policy document,
- a financial plan,
- an operations guide, and
- a communications device.

Budget documents must be rated "proficient" in all four categories, and in the fourteen mandatory criteria within those categories, to receive the award.

This award is valid for a period of two years only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award. In addition to the budget award, City of Sandy receives awards for its Annual Comprehensive Financial Reports (ACFR) and Popular Annual Financial Report (PAFR), making it one of only a handful of agencies in Oregon to receive the "Triple Crown" designation.

Inquiries regarding the 2025-27 Biennial Budget for the City of Sandy, or requests for mailing, should be directed to:

City of Sandy
Attn: Tyler Deems, City Manager
39250 Pioneer Boulevard
Sandy, OR 97055
tdeems@ci.sandy.or.us



GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished
Budget Presentation
Award*

PRESENTED TO

**City of Sandy
Oregon**

For the Biennium Beginning

July 01, 2023

Christopher P. Morrell

Executive Director

BN 2025-27 Approved Budget

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BN 2025-27 Budget Message

April 28, 2025

Mayor Walker, Sandy City Council, and Members of the Budget Committee:

I am pleased to deliver the City of Sandy's 2025-27 Proposed Biennial Budget. The budget is balanced and represents a total spending plan of \$188,040,481. The budget incorporates the City Council goals and reflects our continued historic investments in our water and wastewater infrastructure and projects that enhance the quality of life for our community.

A city's budget is inherently a policy document that reflects the vision, values, and goals of the community. It is the document that relates what the community wants from their city government with the financial plan for how we fund those public programs, projects, and services. The budget is also informed by the thoughtful work and community input into our city's master plans that prioritize our capital infrastructure investments and future service needs. As a rapidly growing community, the City has finished a much-needed cycle of long-term planning that will help guide us for years to come. This planning cycle has included the completion of the Comprehensive Plan update, Envision Sandy 2050, as well as revised water, wastewater, transportation, SandyNet, and parks and trail master plans.

As part of the Comprehensive Plan update, the Council and community developed vision statements to help guide the growth and development policies of the City for the next 25 years: In 2050, Sandy: retains its small-town feel through a celebration of community and place; is proactive in managing and planning for growth; is resilient in the face of natural hazards; is home to desirable neighborhoods and a strong workforce; boasts modern and reliable public facilities and services that support carefully planned growth, and; has a natural and scenic landscape that is an extension of the community.

It is that visioning and the City Council's adopted goals that guide the development of a city budget that endeavors to keep Sandy a safe, livable, and vibrant community for years to come.

Proposed Budget Highlights and Changes

In advance of the budget development, the City Council meets with department leadership and as a body to discuss and set goals for the upcoming biennium. For 2025-27, the Council adopted 81 goals and actions within 9 categories organized by service or theme area. The following goals and their relation to the budget are highlighted but the entire list of goals can be found in this budget document.

- ***Enhance public safety and community livability through enforcement of the municipal code.*** The Police Department's budget reflects the addition of a grant funded community services officer that will enhance the City's approach and response to municipal code violations and compliance, as well as addressing homelessness. Additionally, the addition of one police officer is also reflected in budget. \$50,000 has been allocated to address code issues that's that need to be abated by the City.
- ***Complete, adopt, and implement the SandyNet Master Plan to ensure the resiliency and sustainability of the utility, including staffing levels and space needs.*** The SandyNet Master Plan is nearly complete and ready for adoption. The budget proposes a \$7 per month rate increase for SandyNet accounts to ensure the financial sustainability of the utility. This rate increase allows for

BN 2025-27 Budget Message

replacement and upgrades of system infrastructure, as well as sets aside funds for the planning and design work needed to construct a permanent facility for SandyNet offices.

- ***Budget for replacement of assets including vehicles and other major equipment.*** The continued effort for more thoughtful financial planning has led to the creation of several “set aside” accounts for future vehicle and equipment purchases in future biennia. This approach helps to minimize disruptive budget impacts in future years when asset replacement needs to occur, as funding will already be available.
- ***Utility Funds.*** The City’s historic period of reinvestment in our water and wastewater systems continues. Several Council goals were around completing specific projects. The budget includes over \$71 million in capital outlay between the Water and Wastewater Funds. The water and wastewater projects require the City to continuously update our utility rate models and implement rate increases as necessary. The budget assumes increases of 11.5 and 11 percent (years one and two) in water, 15 and 14 percent (years one and two) in wastewater, and \$1.00 per month for stormwater. These rate increases will ensure the City continues to meet deadlines related to Alder Creek Treatment Plant improvements, Portland Filtration Transmission System, Wastewater Treatment Plant improvements, and developing a Stormwater Master Plan.
- ***Invest in our park system for current and future residents of Sandy and continue expansion of recreational opportunities for the community.*** The Parks & Recreation Department is moving ahead with several Council goals and expanding recreational programming and popular events, such as Winterfest. Funding is also budgeted for Deer Pointe Park (\$1.88 million) and improvements to Meinig Park (\$1.7 million). The Fund also includes an appropriation (\$2 million) for land acquisition per the City Council’s goal of seeking land for future active park facilities.
- ***Provide support, resources, and assistance for a community-led effort to establish a parks and recreation special district.*** \$25,000 has been allocated to this goal in the proposed budget, which will provide the necessary funding to complete a community survey and other professional services that may be required to support this effort.
- ***Identify strategies to reduce the utility costs associated with the Bornstedt Park splash pad.*** Rising utility costs have made operating the splash pad increasingly expensive. In addition, irrigation costs at City parks have climbed in recent years. After researching what similar sized and neighboring communities do, it was discovered that many cities do not charge for water consumption in City parks. This budget adopts this approach, stabilizing the Parks and Trails budget with reduced utility costs of nearly \$100,000 over the biennium.

Other highlights include:

- **City Reserves and Fund Balances.** The City’s General Fund contingency remains at 5% (\$1.3 million) of operations, not including the department contingencies. In total, the City’s reserves are \$25.3 million with \$16.8 million of that residing in the Water and Wastewater Funds. Those fund balances indicate the building up of resources for the large future capital expenses and reserves needed for debt coverage that are required by our loan agreements.
- **Police Department Budget and Public Safety Fee.** The Proposed Budget slightly increases the Public Safety Fee from its current rate of \$4.50 per month to \$5.50 per month for residential accounts, as well as modifications to the rate structure for commercial accounts. The Fee has not been modified since it was initially adopted in 2019. The intent, when first adopted, was to ensure

BN 2025-27 Budget Message

that enough revenue was generated to fully fund two positions. The proposed increase ensures that these two positions remain fully funded.

- **FTEs.** The total full-time equivalents for the City are proposed to increase 9.07 FTE to a total of 92.76. New positions include the addition of a grant funded Community Services Officer, a Police Officer, a Public Works Utility Worker, and a Communications Specialist. There are also several positions that are expected to be added later in the biennium, including a Senior Accountant, an Administrative Specialist, and a Mechanic. This increase also reflects positions that were added during the 2023-2025 biennium.

Finally, organizationally, the budget document has been updated with a few new departments and divisions. The Parks, Buildings, and Grounds division of the Parks and Recreation Department has been renamed Parks and Trails and no longer has building maintenance included. A new division, Facilities Maintenance, has been created to better track and present the cost of maintaining our various facilities. Several funds have newly developed departments to begin setting aside funding for future vehicle and equipment replacement. The Transit Fund also has a new department, County Contracts, to better present the contractual relationship between City of Sandy and Clackamas County. These modifications make the budget document more transparent and will assist readers in gaining a better understanding of how the City operates.

Financial Trends and Assumptions

Despite a turbulent and uncertain post-pandemic economy, the City's finances remain strong. This can be credited to the Council's strategic decisions and fiscal discipline, thoughtful planning, federal and state funding assistance, and steady growth. However, the factors of construction cost escalation, slower development activity and the temporary moratorium, and a tight employment market influenced a more conservative approach to developing this budget.

- **Inflation and Cost Inflation.** In January 2025, the consumer price index (CPI) for cities in the region was 1.9%. In comparison, two years ago the CPI was approximately 6%. This indicator drives increases in cost-of-living adjustments, materials, and anticipated contractual increases. On the capital budget side, the construction cost index (CCI) is an indicator that we closely monitor as it can have a large effect on our planning-level estimates and eventual bids for our major capital improvements. A third factor for our budget planning is interest rates. Increasing interest rates result in higher borrowing costs and total debt service that can influence our financing plans and must be accounted for in our rate modeling.
- **Property Values and Property Tax Revenue.** As demonstrated by the 2020 census, Sandy continues to be one of the fastest growing communities in Oregon. As a result, over the last five years, assessed values have averaged an annual increase of 5.9%. The City's current assessed value is approximately \$1.2 billion. This has translated into a healthy growth of property tax revenue, with \$850,000 more budgeted over the last biennium. However, despite having several projects in the pipeline with land use approval, we have conservatively budgeted a 4% (year 1) and 3.5% (year 2) assessed value growth. It is prudent to taper our historic growth rate given the uncertainty of the moratorium and its tempering effect on future development activity.
- **Development Activity.** With the temporary development moratorium and limited number of equivalent residential units available for new development, we are anticipating reduced

BN 2025-27 Budget Message

applications and revenue for the Planning division. Even with the anticipated slowing, the Council's policies on cost recovery and development impact fees will generate increased resources for capital from the vested private projects still in the pipeline.

- **Other Revenues.** Household growth and rate adjustments from electric, gas, and garbage providers means Franchise Fee revenues are projected to increase this biennium. Overall, General revenues are budgeted to increase 11.6% over the last biennium.
- **Personnel Services.** The City's largest operating expenses are salaries and benefits for employees. At \$26.7 million, personnel expenses are increasing by 17.2% over the last biennium. Major drivers to the increase include cost of living increases tied the consumer price index and Police labor agreement, health insurance premiums, and the 9.07 new FTEs previously noted.
- **Debt Service.** As expected with the funding plans for the water and wastewater projects, total city debt is increasing. Total debt is now over \$58.5 million with an annual debt service of \$3.8 million. Debt service will continue to increase substantially in future biennia as the City begins repayment on several planning and construction loans related to water and wastewater infrastructure.
- **SandyNet.** The SandyNet Fund accounts for the revenue and expenses for the City's municipal fiber internet service. Since its construction in 2014, SandyNet has steadily increased its customer base – now 80% of residences – and its financial sustainability. While debt service continues to escalate until the construction bonds are paid off in 2035, revenue growth through new customers, intergovernmental agreements to expand ISP services, and gradual rate increases have allowed the utility to stay financially sustainable and affordable. The recently completed SandyNet Master Plan will create a roadmap for the utility to maintain its affordability and customer service focused brand.
- **Beginning Balances and Operations.** Many of the General Fund departments are anticipated to use a portion of their beginning balances to fund their operations during the biennium. While this doesn't present an immediate issue, this is an indicator that requirements are outpacing resources. As such, staff will spend the upcoming year conducting analysis and projecting future budgets to have a thoughtful, financially sustainable plan for the General Fund.

Budget Committee and City Council Input

Unlike many other cities in Oregon, the City is fortunate to be in a position to have a surplus of General Fund resources due to greater than projected general revenues collected in the current biennium.

The total amount available in the general fund over and above our reserve policy minimum is **\$467,000** and is currently included in the General Fund's Non-Departmental contingency line. This amount could be used to fund additional one-time expenditures or held in reserves to fund future Council objectives.

We welcome the Council and Budget Committee's input on priorities and staff offers some suggestions for discussion:

- **Increase General Fund Reserves.** The City's current policy for General Fund Contingency is 5% of operations with a goal to increase the policy to 10% of operations. Increasing the contingency would grow the City's general fund reserves to further improve the city's position during emergencies, changes in economic activity, cash flow, and other unforeseen expenses.

BN 2025-27 Budget Message

- Payoff Interfund Loan Balances. Another option would be the early payoff and elimination of the interfund loans between the Transit Fund and the Police Department and SandyNet Fund, as well as the Wastewater and Stormwater Fund. An additional \$77,000 to the Police Department, \$55,000 transferred to the SandyNet Fund, and \$248,000 to the Stormwater Fund would ensure the loans are paid in full by the end of the 2025-27 biennium. Wiping out this debt early would better position these departments/funds to add future staff to keep up with our level of service as our population and customer base grows.
- Covered Play Area. The construction of Deer Pointe Park will include a full court basketball court. This amenity will obviously be used for basketball but could also serve as an outdoor play space for other activities. Some members of the Council have expressed their desire to add a cover to this court to ensure it is usable year-round. The anticipated cost of this cover is approximately \$350,000. The Council has their department contingency of \$200,000 that could fund a good portion of this, and the remaining \$150,000 could come from the surplus general revenue.

Conclusion

I want to extend a huge thank you to our staff for their work in putting together their budgets, especially Tyler Wallace who, as the incoming Finance Director, has immersed himself in learning the City's financial background, worked with department leadership to understand their needs, and has done the heavy lifting as well as the detail work to bring it all together. The City of Sandy is a unique organization with a breadth of services that are not commonly found together in most Oregon municipalities. It takes a dedicated and passionate City Council, staff team, and community volunteers to effectively plan, guide, and manage such a range of services and programs.

I also want to acknowledge the Council's focus and actions that keep the City in a strong financial position, especially in the face of what appears to be insurmountable infrastructure challenges. Thank you for all your work and commitment to the current and future generations of community members that call Sandy home.

Respectfully,



Tyler Deems
City Manager

Sandy, Oregon

City Overview

The City of Sandy is the most eastern city in Clackamas County, beautifully situated as the gateway to Mt. Hood. Sandy has a thriving economic base, including many businesses serving visitors to the Mt. Hood Recreation Area. In the foothills of the Cascades, Sandy's elevation varies from 750 to over 1,000 feet. Mount Hood shelters the city from the storms experienced in the Columbia River Gorge.

The climate is mild, but as with the rest of Oregon west of the Cascades, rain occurs frequently in the winter. This rain falls as snow on Mount Hood, and Sandy residents enjoy the convenient access to nearby opportunities for skiing, snowboarding, and snowshoeing. In other seasons, the beautiful and scenic pacific northwest outdoors provide nearby opportunities for hiking, camping, backpacking, and mountain biking adventures.

As one of the fastest growing cities in Oregon, Sandy offers the warmth of a small town with the services of a big city. The city operates its own fiber internet service and transit system, and provides police, parks and recreation, library, public works and utilities, and general government functions such as planning and building.

Demographics & City Stats

Population	12,933
Incorporation	1911
Form of Government	Council/Manager
Households	4,643
Median Age	38.5
City Parks	16
Park Acreage	282.62
Miles of City Streets	46.11
Miles from Timberline Lodge	34
Miles from Portland International Airport	25

Economic Indicators

Largest Employers	
Oregon Trail School District	351
Fred Meyer	213
Safeway	126
Mt. Hood Corporations, Inc.	113
STA of Oregon, Inc.	111
Unemployment Rate	2.87%
Median Household Income	\$102,201
Average market value of Residential homes	\$450,200
Average assessed value of residential homes	\$240,798

City Council

The City of Sandy is governed by a seven-member City Council comprised of the Mayor and six City Council members. The Mayor serves a two-year term, and the Council members serve four-year terms. All members are elected at-large. Like most cities in Oregon, Sandy is a council-manager form of government. The City Council members are responsible for city policies, legislation, and adopting the city budget. The Council appoints a city manager who is then responsible for the day-to-day operation of the city consistent with the policy direction set by the Council.

2025 City Council

Mayor Kathleen Walker
 Council President Don Hokanson
 Councilor Chris Mayton
 Councilor Laurie Smallwood
 Councilor Rich Sheldon
 Councilor Kristina Ramseyer
 Councilor Lindy Hanley

Appointed Budget Committee Members

Jan Lee
 Amelia Page
 Jeremy Pietzold
 Linda Malone
 Carl Exner
 Darren Wegener
 Art O'Leary

Budget Process

Council Goals

Each year the City Council sets goals for the community and city government. These goals help direct the budget and work program for city staff. The Council adopted the following goals for the 2025-27 biennium:

Police

- **1.1:** Enhance public safety and community livability through enforcement of the municipal code.
 - **1.1.1:** Establish a community livability committee.
- **1.2:** Continue addressing homelessness through partnerships with local and regional partners, including shared costs for staffing related to behavioral health needs.
- **1.3:** Continue to implement a traffic safety and speed enforcement program, including deployment of technology that will assist with enforcement and gather accurate speed data in areas of concern within the city.
 - **1.3.1:** Seek grant funding to support traffic safety and speed enforcement, and other programs within the Police Department.
- **1.4:** Evaluate the Public Safety Fee and explore options for basing fees on safety response demand.
- **1.5:** Ensure that the School Resource Officer program remains financially sustainable.
- **1.6:** Update Park Rules and City Facility Rules to ensure safe and equitable use for all.

Library

- **2.1:** Advocate for the financial independence of the Sandy and Hoodland Libraries.
 - **2.1.1:** Explore alternative funding sources if necessary.
- **2.2:** Identify and secure the remaining funds needed to upfit the outreach vehicle.

SandyNet

- **3.1:** Complete, adopt, and implement the SandyNet Master Plan to ensure the resiliency and sustainability of the utility, including staffing levels and space needs.
 - **3.1.1:** Develop clear criteria for determining when and where SandyNet expansion will occur.
- **3.2:** Advocate for development of a Clackamas County CBX master plan that incorporates Sandy's needs and priorities into the decision-making process for CBX system expansion in the Sandy area.

Transit

- **4.1:** Continue to promote transit as a safe, efficient mode of transportation; Continue to increase ridership.
- **4.2:** Implement infrastructure improvements, including the Operations Center expansion, bus stops along the Clackamas Town Center route, and other improvements within the City.
- **4.3:** Advocate at the state level for improvements in statewide transportation funding, including STIF distribution to small/rural agencies.
- **4.4:** Identify funding and procure alternative fuel vehicles.

Parks and Recreation

- **5.1:** Invest in our park system for current and future residents of Sandy and continue expansion of recreational opportunities for the community.

Budget Process

- **5.1.1:** Complete Deer Pointe Park construction, Meinig Park renovations, and Tickle Creek Trail restoration.
- **5.1.2:** Pursue opportunities to purchase park land for future park facilities and/or natural area and open space preservation.
- **5.1.3:** Continue to expand Winterfest, and make it sustainable in terms of funding and staff capacity.
- **5.2:** Provide support, resources, and assistance for a community-led effort to establish a parks and recreation special district.
- **5.3:** Explore interim improvements at the former Cedar Ridge site, including potential paving and necessary stormwater management.
- **5.4:** Identify strategies to reduce the utility costs associated with the Bornstedt Park Splash pad.
- **5.5:** Pursue budget options for enhancing the department's maintenance capacity.
- **5.6:** Prioritize environmental stewardship that aligns with the objectives of the City.
- **5.7:** Work with community service personnel to ensure that parks are patrolled regularly and that park regulations are enforced.

Development Services

- **6.1:** Develop a clear policy for ERU allocation that is strategically aligned with the City's interests.
- **6.2:** Review and formally adopt the Economic Development Strategic Plan as a Comprehensive Plan background document.
- **6.3:** Take action to update the City's zoning map.
- **6.4:** Revisit the Pleasant Street Master Plan with minimal reliance on consulting services.
- **6.5:** Apply for an ODOT Safe Routes to School Grant with cooperation and financial contribution from the Oregon Trail School District.
- **6.6:** Develop short-term rental regulations and pursue flexibility for usage of associated revenue.
- **6.7:** Develop policies and pursue funding opportunities to make the community more resilient against wildfire and other natural hazards.
- **6.8:** Study options for updating the City's regulations on outdoor burning.
- **6.9:** Ensure compliance with state legislative and regulatory mandates through code amendments that are responsible and reflect the community's values.
- **6.10:** Continue to improve and refine code language, policies, and practices related to code enforcement.
 - **6.10.1:** Establish a code enforcement abatement fund.
- **6.11:** Continue to pursue options for cost recovery.

Public Works

Water

- **7.1:** Complete Alder Creek Water Treatment Plant improvements.
- **7.2:** Progress construction of Portland Filtration Transmission System to near completion.
- **7.3:** Complete Water Management Conservation Plan Update.
- **7.4:** Explore a tiered rate structure for water consumption; review and update agreements with wholesale water customers.
- **7.5:** Secure necessary funding to complete projects.
 - **7.5.1:** Update system development charges.

Budget Process

- **7.5.2:** Pursue all options for securing outside funding assistance for infrastructure projects.

Wastewater

- **7.6:** Continue to comply with the terms of the consent decree.
 - **7.6.1:** Complete and adopt the Wastewater Facilities Plan Amendment.
 - **7.6.2:** Complete UV upgrades and other repairs and maintenance at the wastewater treatment plant.
 - **7.6.3:** Execute required CMOM and SARP programs.
- **7.7:** Complete ARPA-funded grant projects before grant expiration in December 2026.
 - **7.7.1:** Secure the 190 additional ERUs conditionally approved under the Capacity Assurance Program.
- **7.8:** Explore possible alternative wastewater treatment systems to facilitate targeted economic development under the moratorium.
- **7.9:** Secure necessary funding to complete projects.
 - **7.9.1:** Convert existing WIFIA loan to Gresham pipeline option.
 - **7.9.2:** Update system development charges.
 - **7.9.3:** Pursue all options for securing outside funding assistance for infrastructure projects.
- **7.10:** Provide comprehensive and accessible information on the City's water and wastewater infrastructure challenges, including past decisions, legal restrictions, evaluated options, proposed solutions, funding strategies, and implementation plans.

Streets

- **7.11:** Complete pavement management plan; ensure pavement plans are visible and accessible to the public.
- **7.12:** Complete initial study of intersection at Highway 211 and Dubarko Road to determine required budget for safety improvements.
- **7.13:** Design and complete ADA ramps along Highway 211 as required by jurisdictional transfer agreement.
- **7.14:** Evaluate options to improve congestion at the intersection of Hwy 26 and Ten Eyck.

Stormwater

- **7.15:** Begin development of stormwater master plan and rate study; address recovery of riparian areas as part of the plan.
- **7.16:** Continue to maintain and improve City assets.
 - **7.16.1:** Proactively manage and maintain stormwater treatment facilities.
 - **7.16.2:** Study potential upgrades to lower Meinig Park parking lot to address flooding.
 - **7.16.3:** Pursue solutions to challenges posed by center medians.
- **7.17:** Maintain compliance with existing and new state regulations related to stormwater.

City Governance

- **8.1:** Establish a Heritage Advisory Board to preserve and celebrate Sandy through historical preservation, public art, and heritage tourism.
- **8.2:** Establish a Community Awards program to honor significant contributions and achievements.

Budget Process

- **8.3:** Ensure adoption of asset management principles throughout the organization.
- **8.4:** Ensure proactive and effective communication with residents, particularly regarding major projects and fee impacts.
- **8.5:** Update the composition of the Urban Renewal Board.

City Operations

- **9.1:** Supplement staff capacity to implement the Economic Development Strategic Plan to create more living wage jobs, support local business growth, and support a strong local economy.
- **9.2:** Improve the audio and visual technology in the Council Chambers.
- **9.3:** Address the City's immediate space needs; develop a long-term integrated space management plan that anticipates and plans for future needs.
- **9.4:** Budget for replacement of assets including vehicles and other major equipment.
- **9.5:** Encourage cross-department collaboration.
 - **9.5.1:** Collaborate on grant writing opportunities.
- **9.6:** Explore the possibility of hiring a grant writer.

Budget Process

Oregon Budget Law & Budgeting in the City of Sandy

The City of Sandy prepares and adopts a budget in accordance with its City Charter and ORS 249.305 through 294.565, the State's local budget law. These statutes provide the legal standards for preparing, presenting, adopting, implementing, monitoring, and amending the budget. Amending the budget by less than 10% is accomplished via resolution, while changes greater than 10% require advance notice and a public hearing prior to the adoption of the budget amendment. Additionally, the city uses the modified accrual basis of accounting in both the budget and the annual financial report.

As the local budget officer, the city manager is responsible for the management of the overall city budget and maintaining budgetary controls at the approved appropriation level. Ongoing review and monitoring of revenues and expenditures is performed by Finance and the respective operating department directors.

Budget Committee

As mandated by Oregon Budget law (ORS 294.336), Sandy has a budget committee consisting of the governing body (City Council) and an equal number of registered voters (citizen members) appointed by the City Council. Appointed members serve four-year terms. The budget committee reviews the City Manager's proposed budget, receives public input, sets the tax rate, and approves the budget.

City of Sandy Budget Approach and Philosophy

The City of Sandy's budget management approach is "expenditure control budgeting," which allows general fund departments the same budget authority and responsibility as the directors of enterprise funds. The chief features of this approach are that the general fund departments are allocated general revenues (property taxes, franchise fees, state shared revenues, etc.) and the departments can carry over budget savings from one biennium to the next. Allocating revenue and allowing departments to keep what they do not spend helps eliminate the "spend it or lose it" incentive and similar budget games apparent in other budget management approaches. Like the enterprise funds, general fund departments have more flexibility and ownership in the preparation of their budgets and in planning for one-time expenses (equipment and capital). Of course, any carryover balances also must be used in ways that are consistent with Council's priorities and should not be used for ongoing commitments such as staff costs.

Unlike most local government budgets, Sandy's budget explicitly shows the amount of general revenues that are allocated to departments within the General Fund. These revenue allocations are ultimately set by the City Council through the budget process. Direct Service Departments in the General Fund develop their budgets, estimate department revenues, and provide supporting documentation to justify general revenue allocations.

The general fund departments also show internal fees for service which reflect the costs for administrative and overhead expenses such as payroll, finance, human resources, legal, technology, and other internal support functions. Usually, such costs are hidden from sight in a city's general fund budget, but to increase transparency and reflect the true cost of providing services, these internal charges are shown in the General Fund's direct service departments. The administrative service departments then receive the charges as revenue in their budgets.

Budget Process

Funds/Fund Structure

The City's budget is organized on the basis of self-balancing funds. These funds are classified as follows:

Governmental Funds

- General Fund
 - 19 departments
- Street Fund
- Transit Fund
- Cedar Park Campus Fund
- City FF&C Debt Service Fund
- Parks Capital Projects Fund

Proprietary Funds

- Water Fund
- Wastewater Fund
- Stormwater Fund
- SandyNet Fund
- Operations Center Internal Service Fund
- Asset Replacement Internal Service Fund

Budget Calendar

January 2025

- Council goal setting workshop

February 2025

- Department directors prepare their individual budgets

March 2025

- Appoint Budget Committee members
- City Manager prepares proposed budget

April 2023

- Publish notice of budget committee meetings
- First budget committee meeting (April 28th)
 - Receive the budget message
 - Review the proposed budget
 - Receive public comment

May 2025

- Second budget committee meeting (May 5th)
- Third budget committee meeting (May 12th)
- Budget committee approves budget
- Publish budget summary and notice of budget hearing

June 2025

- Hold budget hearing (June 2nd)
- Council meeting to enact resolutions to adopt budget, make appropriations, and impose taxes
- Submit tax certification documents to County Assessor

July 2025

- Submit copy of complete budget document to County Clerk

Financial Trends

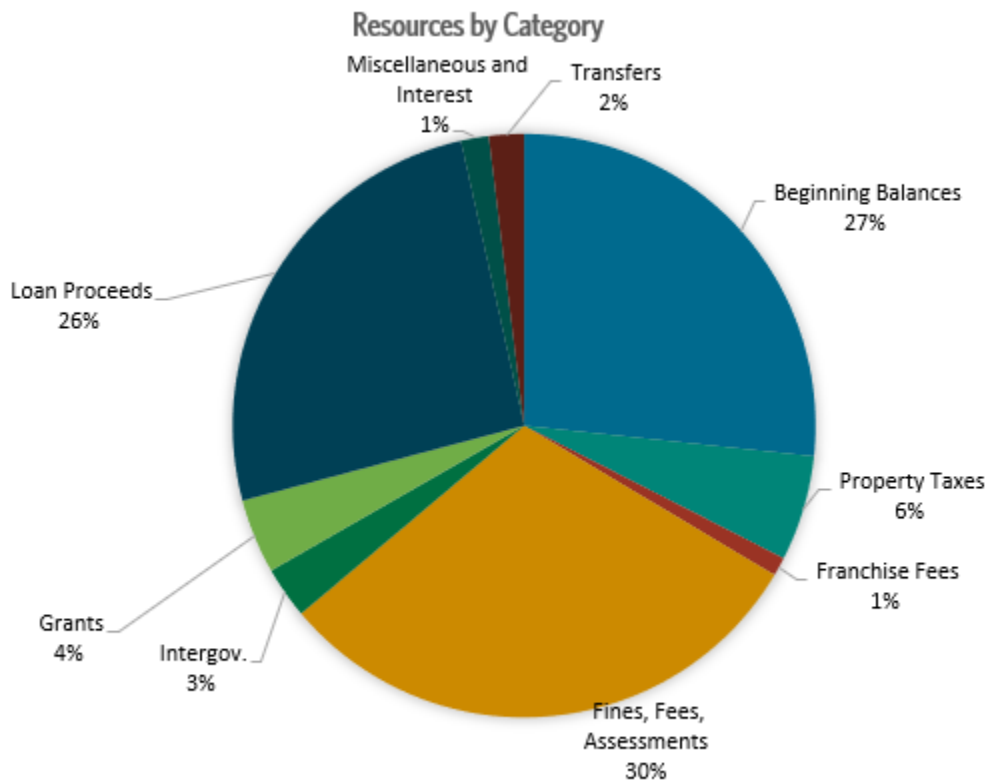
Resources

The city's largest source of revenue are fines, fees, and assessments which includes utility fees and system development charges for water, wastewater, stormwater, Sandynet, transit and gas taxes. The utility rates and SandyNet fees are set and approved by City Council resolution based on costs to provide services and invest in infrastructure. Revenue projections for fines, fees, and assessments are based on trend analysis; property tax projections are calculated based on taxable value, which is provided by Clackamas County.

Beginning balances include reserves for future capital expenditures and paying down debt, department carryovers, and fund contingencies.

Intergovernmental revenues include state shared revenues (liquor and cigarette taxes), state gas taxes, and the county library district funds.

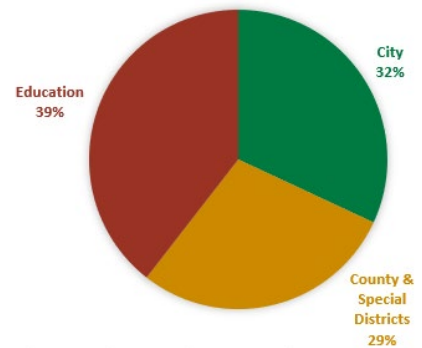
Grants include county, state, and federal grants for transit, police, senior services, and wastewater infrastructure reinvestment. Loan proceeds reflect a variety of new debt, largely in the Water and Wastewater Funds to complete work on both utilities' infrastructure projects. Additional information on specific projects can be found within the narrative for each fund.



Financial Trends

Property Taxes

Property taxes are the largest source of revenue for the General Fund. The City's permanent tax rate is \$4.1152 per \$1,000 of assessed value. Taxes are calculated based on a property's assessed value. Assessed values can only increase for two reasons: an annual 3% increase if the assessed value is lower than its market value, or if improvements are made to the property that increases its value. Sandy's total taxable assessed value of \$1.199 billion is about 49% of the total market value.



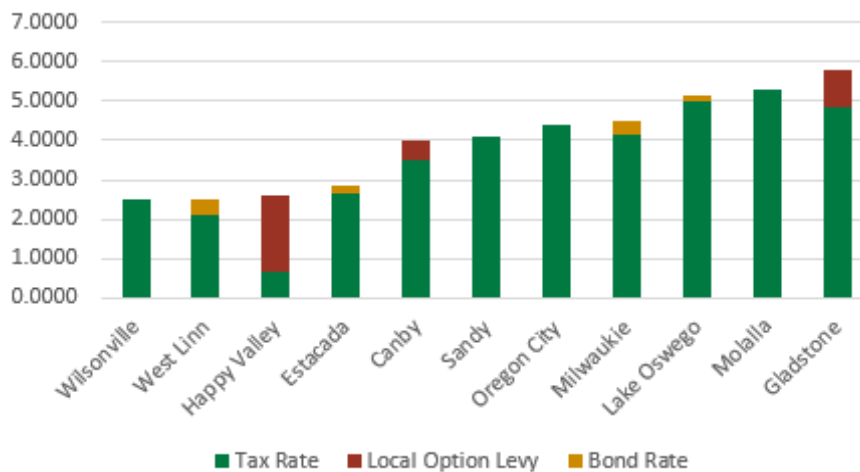
The City receives about 32% of a property's total tax bill. For a home with the average assessed value of \$240,798, the city receives about \$1,330.

Taxable Assessed vs. Market Value



In comparison to other cities within Clackamas County, Sandy's permanent tax rate is around average. The city does not currently have a local option levy for operations, or any outstanding voter approved general obligation bonded debt.

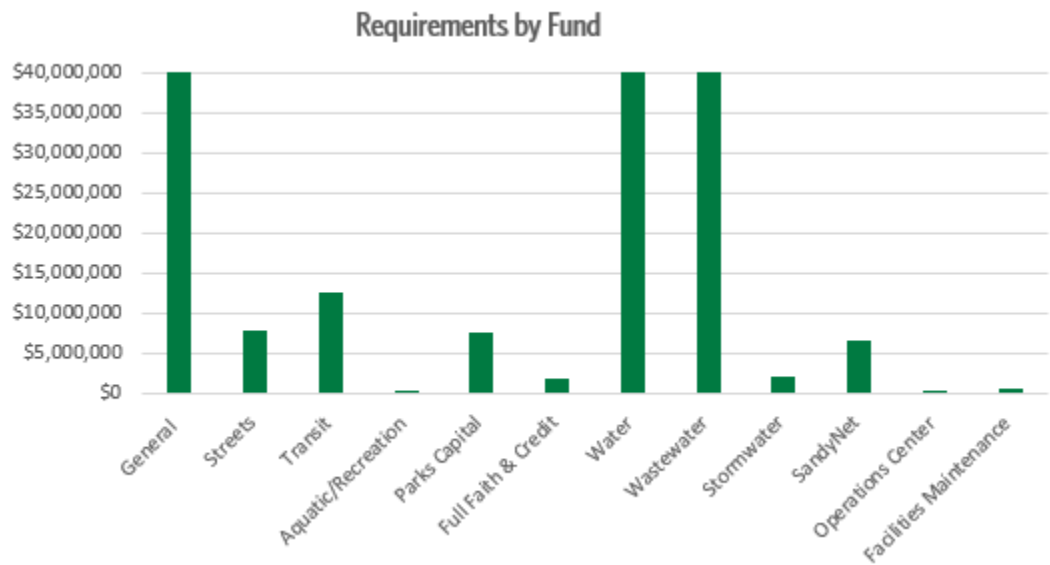
Cities in Clackamas County Tax Rate Comparison



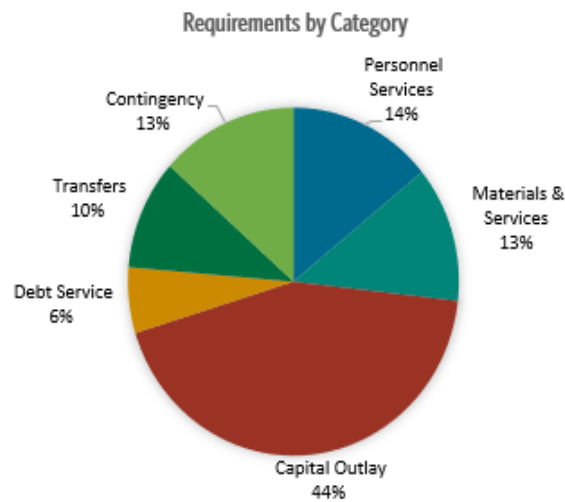
Financial Trends

Requirements

The total requirements citywide for the 2025-27 Biennium is \$188,040,481. The City’s largest fund is the General Fund which includes general government services such as Police, Parks and Recreation, Planning, Library, and administrative services.



The largest expenses for the city are personnel services and capital outlay. Personnel services include salaries and benefits for city employees. Materials and Services include contracted and professional services, supplies and equipment, repairs, and utility expenses. Transfers reflect charges for service between departments and funds.

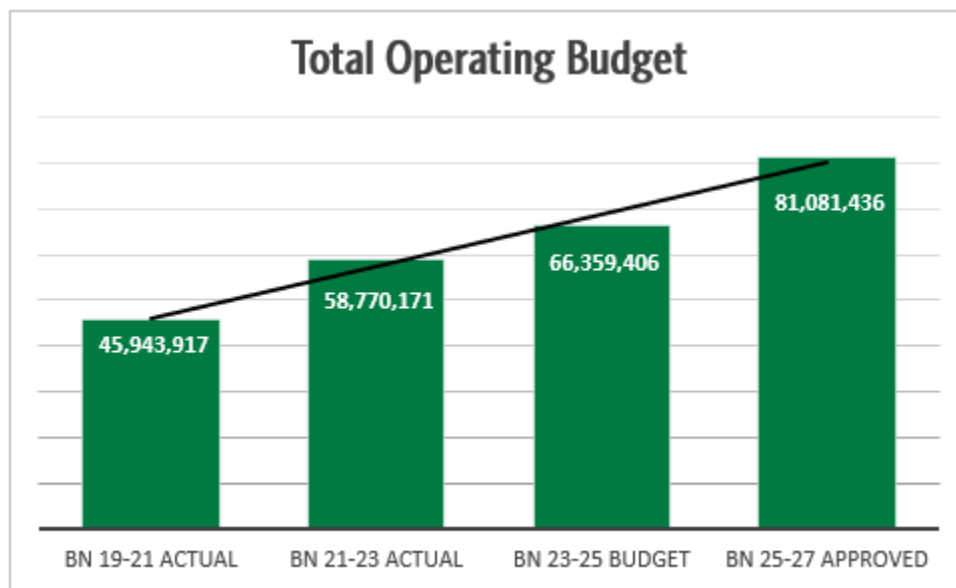


Financial Trends

Operating Budget

The operating budget reflects the ongoing costs to fund city services. These costs include personnel services, materials and services, transfers, and debt service. It is important to note that the transfers include the allocation of general revenue and internal charges for services.

BN 25-27 Approved	
Category	
Personnel Services	26,642,400
Materials & Services	23,695,456
Debt Service	11,500,762
Transfers	19,242,818
Total Operating	81,081,436



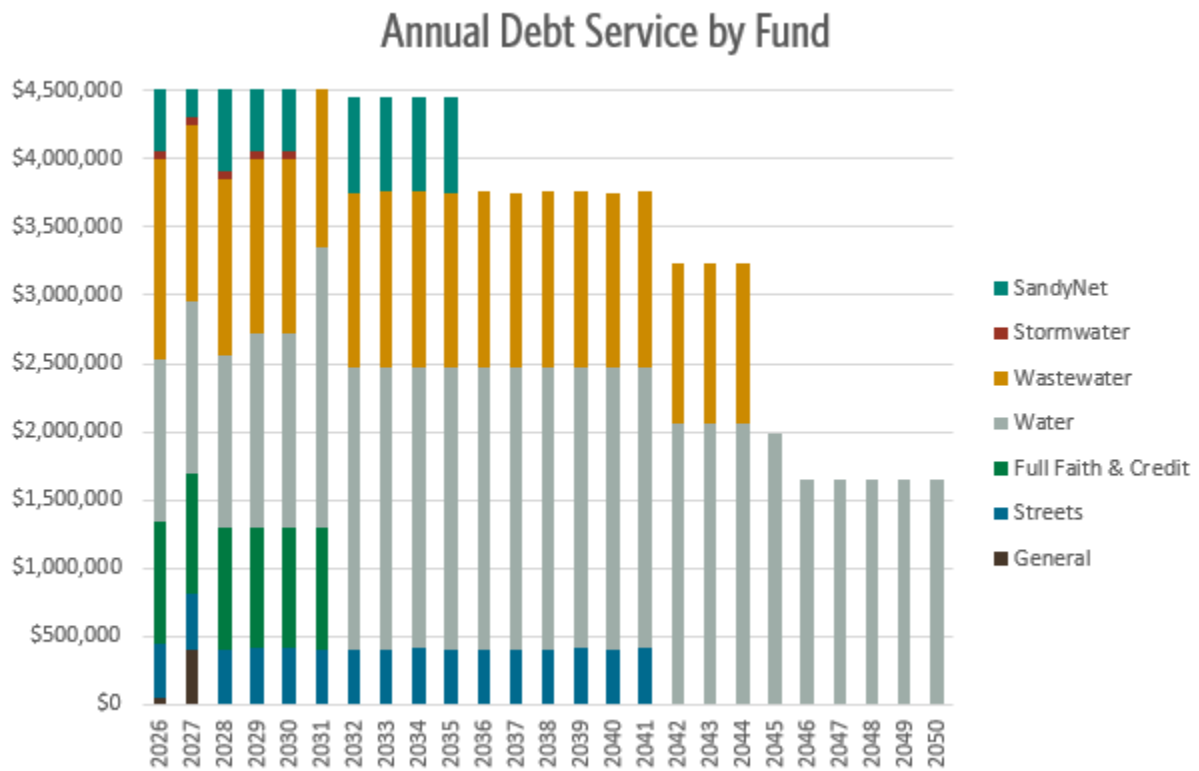
Operating Budget by Fund	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Approved
General *	26,681,409	33,003,406	35,960,635	39,844,262
Streets *	2,445,013	2,383,255	3,739,333	3,553,166
Transit *	3,809,962	4,289,649	6,619,150	10,239,275
Aquatic/Recreation	164,381	198,894	139,599	91,133
Parks Capital	147,130	170,655	-	160,000
Sewer Bond Reserve	-	1,875,957	-	-
Full Faith & Credit	1,775,634	1,775,633	1,775,634	1,775,634
Water *	3,271,286	3,840,196	4,995,335	8,923,530
Wastewater *	3,523,895	6,356,975	7,129,564	9,229,539
Stormwater	621,333	813,573	1,261,132	1,639,597
SandyNet *	3,289,787	3,867,599	4,588,024	5,400,300
Operations Center	121,104	125,000	151,000	175,000
Asset Replacement	92,984	69,379	-	50,000
Total Operating Budget	45,943,917	58,770,171	66,359,406	81,081,436

* denotes major fund

Debt Summary

Citywide Debt Service

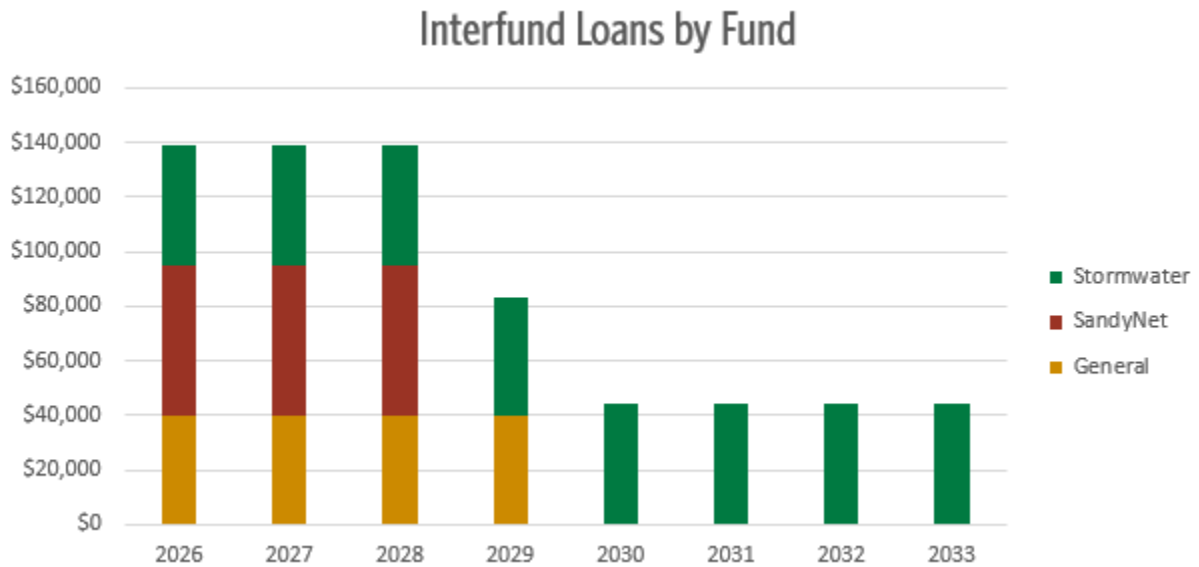
The city’s total annual debt service (principal and interest payments) is over \$9.6 million for the 2025-27 biennium. Debt limitations for general obligation bonds are calculated at a rate of 3% of the real market value of property within city limits. The city currently has no general obligation bonds. The current bond rating is AA-, as confirmed by S&P Global in April 2025. The chart below reflects *existing* and *anticipated* debt service by fund as of July 1, 2025.



Debt Summary

Interfund Loans

The Transit Fund has provided loans to the General Fund (for the Police Department) and Telecommunications Fund (for SandyNet capital construction). The Wastewater Fund has provided a loan to the Stormwater Fund (for capital construction costs).



Budget Summaries

Citywide Summary by Fund

	Beginning Balance	Revenues	Total Resources	Operating Expenditures	Capital Outlay	Contingency/ Reserve	Total Requirements
General	4,588,861	38,379,050	42,967,911	39,844,262	402,200	2,721,449	42,967,911
Streets	2,563,293	5,287,500	7,850,793	3,553,166	1,635,000	2,662,627	7,850,793
Transit	1,890,660	10,608,771	12,499,431	10,239,275	1,480,000	780,156	12,499,431
Aquatic/Recreation	28,000	63,500	91,500	91,133	-	367	91,500
Parks Capital	4,219,180	3,290,000	7,509,180	160,000	5,680,811	1,668,369	7,509,180
Full Faith & Credit	-	1,775,634	1,775,634	1,775,634	-	-	1,775,634
Water	26,291,754	30,463,290	56,755,044	8,923,530	38,735,500	9,096,014	56,755,044
Wastewater	5,088,708	44,231,652	49,320,360	9,229,539	32,370,000	7,720,821	49,320,360
Stormwater	336,076	1,645,500	1,981,576	1,639,597	161,500	180,479	1,981,576
SandyNet	164,062	6,312,620	6,476,682	5,400,300	1,040,265	36,117	6,476,682
Operations Center	2,000	175,000	177,000	175,000	-	2,000	177,000
Asset Replacement	235,370	400,000	635,370	50,000	200,000	385,370	635,370
Total	45,407,964	142,632,517	188,040,481	81,081,436	81,705,276	25,253,769	188,040,481

Citywide Summary by Category

Resources	BN 25-27 Approved
Beginning Balances	45,407,964
Property Taxes	9,950,000
Franchise Fees	1,765,000
Fines, Fees, Assessments	45,594,612
Inter-governmental	4,881,700
Interest	2,228,500
Grants	13,036,400
Transfers	3,301,805
Loans Proceeds	43,672,300
Miscellaneous	400,000
Indirect Service Revenue	3,838,200
General Revenue	13,964,000
Total	188,040,481

Requirements	BN 25-27 Approved
Personnel Services	26,642,400
Materials & Services	23,695,456
Capital Outlay	81,705,276
Debt Service	11,500,762
Transfers	19,242,818
Contingency	25,253,769
Total	188,040,481

Budget Summaries

General Fund Summary

The General Fund is the city's general operating fund of the City and is used to account for financial activity not accounted for in other more specialized funds. The General Fund includes the general government services and the revenue and expenses for Police, Library, Parks & Recreation, Planning & Building, Municipal Court, and administrative services.

Since general revenues are accounted for twice in the budget (as general revenues into the General Fund – property taxes, franchise fees, etc., and then as resources into the direct service departments), the total budget number is inflated.

General Fund	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	2,418,486	2,942,346	4,809,806	4,588,861	4,588,861
Property Taxes	7,455,155	8,369,306	9,100,000	9,950,000	9,950,000
Franchise Fees	1,248,543	1,496,953	1,575,000	1,765,000	1,765,000
Fines, Fees, & Assessments	2,589,344	3,366,032	2,739,044	3,305,350	3,305,350
Intergovernmental	3,698,263	3,492,622	4,425,594	4,881,700	4,881,700
Interest	103,588	264,494	75,000	335,000	335,000
Grants	296,630	2,913,969	345,443	183,300	183,300
Loan Proceeds	-	140,440	-	-	-
Miscellaneous Revenue	409,054	169,046	36,100	117,500	117,500
Transfers	-	-	-	100,000	100,000
Indirect Service Revenue	2,047,294	2,358,997	2,479,765	3,838,200	3,838,200
General Revenue	9,481,000	13,043,223	13,689,550	13,903,000	13,903,000
Total Resources	29,747,358	38,557,428	39,275,302	42,967,911	42,967,911
Personnel Services	11,668,711	12,650,652	15,497,600	18,086,700	18,086,700
Materials & Services	3,302,159	4,271,460	4,406,450	5,000,806	5,000,806
Capital Outlay	224,869	421,023	1,105,900	402,200	402,200
Debt Service	287,486	244,616	260,386	221,432	221,432
Transfers	11,423,053	15,836,678	15,796,199	16,535,324	16,535,324
Contingency	-	-	2,323,767	2,721,449	2,721,449
Total Requirements	26,906,278	33,424,429	39,390,302	42,967,911	42,967,911

Budget Summaries

General Fund Summary by Department

General Fund	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
General Revenue	10,328,364	14,206,055	12,463,000	13,964,000	13,964,000
Mayor & Council	86,097	114,811	631,377	343,702	810,702
Administration	524,331	723,375	867,200	1,028,100	1,028,100
Legal	195,696	256,673	262,000	312,000	312,000
Municipal Court	208,843	176,355	162,000	239,200	239,200
Finance	743,699	861,914	596,000	988,700	988,700
Sandy Library	3,337,382	3,637,820	3,373,841	3,412,051	3,412,051
Police	6,742,433	7,809,196	8,472,908	9,679,956	9,679,956
Human Resources	-	-	426,550	425,600	425,600
Recreation	897,868	1,005,230	1,110,909	1,173,773	1,173,773
Seniors	1,380,997	1,419,196	1,503,076	1,422,023	1,422,023
Parks & Trails	886,284	1,001,292	1,666,085	1,682,471	1,682,471
Planning	911,966	1,277,724	1,421,043	1,503,099	1,503,099
Building	1,312,194	1,232,503	1,115,203	1,392,412	1,392,412
Economic Development	279,614	283,279	299,204	149,634	149,634
Non-Departmental	1,322,153	4,038,969	3,523,223	3,121,000	2,654,000
Information Technology	589,436	513,037	782,050	798,800	798,800
Hoodland Library	-	-	714,633	826,390	826,390
Facilities Maintenance	-	-	-	505,000	505,000
Total Resources	29,747,358	38,557,428	39,390,302	42,967,911	42,967,911
General Revenue	9,791,000	13,344,223	12,463,000	13,964,000	13,964,000
Mayor & Council	78,286	107,624	631,377	343,702	810,702
Administration	498,260	674,589	867,200	1,028,100	1,028,100
Legal	241,608	250,000	262,000	312,000	312,000
Municipal Court	137,141	153,835	162,000	239,200	239,200
Finance	627,240	847,127	596,000	988,700	988,700
Sandy Library	3,136,562	3,250,000	3,373,841	3,412,051	3,412,051
Police	6,480,822	7,257,691	8,472,908	9,679,956	9,679,956
Human Resources	-	-	426,550	425,600	425,600
Recreation	647,613	806,567	1,110,909	1,173,773	1,173,773
Seniors	1,140,477	1,006,663	1,503,076	1,422,023	1,422,023
Parks & Trails	856,787	972,143	1,666,085	1,682,471	1,682,471
Planning	756,455	1,142,151	1,421,043	1,503,099	1,503,099
Building	910,343	839,818	1,115,203	1,392,412	1,392,412
Economic Development	220,657	237,275	299,204	149,634	149,634
Non-Departmental	798,627	2,051,207	3,523,223	3,121,000	2,654,000
Information Technology	584,399	483,515	782,050	798,800	798,800
Hoodland Library	-	-	714,633	826,390	826,390
Facilities Maintenance	-	-	-	505,000	505,000
Total Requirements	26,906,278	33,424,429	39,390,302	42,967,911	42,967,911

Fund Balances

Beginning Balances and Contingencies by Fund/Department

Fund/Department	Beginning Balance	Projected Ending Balance	% Change	Reason for Changes Larger Than 10% of Fund Balance
General Revenue	761,000	-		
Mayor & Council Administration	212,702	669,467		
Legal	-	20,000		
Municipal Court	12,000	12,000		
Finance	11,200	4,947		
Sandy Library	90,700	19,000		
Police	305,651	70,288		
Human Resources	196,956	58,387		
Recreation	74,300	6,500		
Senior Services	126,473	14,000		
Parks, Buildings, & Grounds	245,023	13,340		
Planning	19,471	49,479		
Building	381,999	139,873		
Economic Development	584,912	290,825		
Non-Departmental	4,634	5,743		
Information Technology	1,441,000	1,300,000		
Hoodland Library	-	15,200		
Facilities Maintenance	120,840	23,400		
General Fund Total	4,588,861	2,721,449	-40.69%	Expiration of ARPA of funds has resulted in spend down in some general fund departments. One-time costs associated with creating new facilities department. One-time and ongoing costs associated with creating asset replacement set-asides
Streets	2,563,293	2,662,627	3.88%	
Transit	1,890,660	780,156	-58.74%	Due to capital expenditures for new equipment.
Aquatic/Recreation	28,000	367	-98.69%	Due to spending down fund balance intentionally as aquatics have been discontinued.
Parks Capital	4,219,180	1,668,369	-60.46%	Due to spending related to capital construction costs for new park development.
Full Faith & Credit	-	-	0.00%	
Water	6,235,400	9,096,014	45.88%	Due to building up reserves for future capital projects and related debt service.
Wastewater	4,994,204	7,720,821	54.60%	Due to building up reserves for future capital projects and related debt service.
Stormwater	336,076	180,479	-46.30%	Due to building up reserves for future capital projects and related debt service.
SandyNet	164,062	36,117	-77.99%	Due to spending related to capital reinvestment in the network and equipment
Operations Center	2,000	2,000	0.00%	
Asset Replacement	235,370	385,370	63.73%	Due to building up reserves for future capital investment in City assets (buildings and vehicles)
Subtotal Other Funds	20,668,245	22,532,320		
City Total	25,257,106	25,253,769		

BN 2025-27 Budget Notes

- General Revenue category reflects more revenue estimated to be received into the general fund than budgeted in the BN 23-25.
- The Non-Departmental contingency is the General Fund's reserves which is budgeted at 5% of the fund's operations.
- The increase in utility fund balances reflects anticipated spending on capital projects.

General Revenue

Overview

The General Fund receives several ongoing, unrestricted resources that are allocated to the general fund direct service departments. These sources of revenue include:

- Property Taxes
- Franchise Fees
- Business and Liquor License Fees
- State Shared Revenue (Liquor Tax, Cigarette Tax)
- Other miscellaneous revenue

The allocation of general revenues is shown explicitly as transfers to specific direct service departments (City Council, Municipal Court, Library, Police, Recreation, Seniors, Parks & Trails, Planning, Economic Development, Facilities, and Non-Departmental).

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	539,879	537,364	630,000	761,000	761,000
Property Taxes	7,455,155	8,369,306	9,100,000	9,950,000	9,950,000
Franchise Fees	1,248,543	1,496,953	1,575,000	1,765,000	1,765,000
Fines, Fees, & Assessments	237,870	247,654	256,000	392,000	392,000
Intergovernmental	738,678	824,295	842,000	836,000	836,000
Interest	81,614	183,925	50,000	250,000	250,000
Grants	-	2,529,223	-	-	-
Miscellaneous	26,625	17,334	10,000	10,000	10,000
Total Resources	10,328,364	14,206,055	12,463,000	13,964,000	13,964,000

General Revenue Distribution:

Council	73,000	107,000	124,000	131,000	598,000
Administration	-	129,000	158,000	135,000	135,000
Court	100,000	93,000	135,000	213,000	213,000
Sandy Library	339,000	339,000	206,000	206,000	206,000
Police	5,660,000	6,215,000	6,670,000	7,618,000	7,618,000
Recreation	563,000	605,000	705,000	803,000	803,000
Seniors	740,000	760,000	735,000	850,000	850,000
Parks & Trails	743,000	870,000	1,400,000	1,500,000	1,500,000
Planning	280,000	547,000	920,000	850,000	850,000
Economic Development	242,000	224,000	200,000	145,000	145,000
Non-Departmental	741,000	3,154,223	1,210,000	1,267,000	800,000
Facilities Maintenance	-	-	-	185,000	185,000
SandyNet	150,000	60,000	-	-	-
Aquatic/Rec Center Fund	160,000	241,000	-	61,000	61,000
Parks Capital Fund	-	-	-	-	-
Total Requirements	9,791,000	13,344,223	12,463,000	13,964,000	13,964,000

General Revenue

BN 2025-27 Budget Notes

- Property tax revenue reflects a citywide assessed value growth of 4.0% in FY25-26 and 3.5% in FY26-27.
- Fines, Fees, & Assessments reflects an increase the Transient Lodging Tax from 3% to 6%.
- General Revenue distribution to Non-Departmental accounts for a portion of the City's overall operating contingency.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-000-401000	Beginning Balance	539,879	537,364	630,000	761,000	761,000
110-000-410100	Current Year Property Tax	7,339,332	8,224,051	9,000,000	9,850,000	9,850,000
110-000-410200	Prior Years Property Tax	115,823	145,256	100,000	100,000	100,000
110-000-411100	Transient Room Tax	82,737	116,128	100,000	225,000	225,000
110-000-431001	Franchise Fee Electricity	778,887	911,944	970,000	1,100,000	1,100,000
110-000-431002	Franchise Fee Telephone	36,349	33,156	30,000	30,000	30,000
110-000-431003	Franchise Fee Garbage	103,951	174,555	165,000	180,000	180,000
110-000-431004	Franchise Fee Television	56,057	56,467	40,000	30,000	30,000
110-000-431005	Franchise Fee Gas	273,300	320,830	370,000	425,000	425,000
110-000-431120	Telephone ROW Privilege Tax	5,167	6,621	6,000	9,000	9,000
110-000-432100	Business Licenses	106,804	91,926	120,000	140,000	140,000
110-000-432400	Liquor Licenses	3,790	5,689	4,000	4,000	4,000
110-000-434300	School Excise Administration Fee	3,256	3,012	2,000	2,000	2,000
110-000-440300	Federal Grants	-	2,529,223	-	-	-
110-000-441110	State Shared - Liquor	435,921	485,859	515,000	500,000	500,000
110-000-441120	State Shared - Revenue Share	279,914	319,073	310,000	320,000	320,000
110-000-441130	State Shared - Cigarette Tax	22,843	19,362	17,000	16,000	16,000
110-000-454400	Erosion Control Plan Review Fee	215	-	-	-	-
110-000-454500	City Administration Fee	629	-	-	-	-
110-000-455100	Lien Search Fee	27,870	19,597	20,000	10,000	10,000
110-000-471100	Interest	81,614	183,925	50,000	250,000	250,000
110-000-478000	Miscellaneous	26,625	17,334	10,000	10,000	10,000
110-000-478150	PEG Fees	7,189	4,396	4,000	2,000	2,000
110-000-478300	Garage Sale Sign Revenue	213	285	-	-	-
110-000-479000	Surplus Property	-	-	-	-	-
Total Resources		10,328,364	14,206,055	12,463,000	13,964,000	13,964,000
110-000-911024	Revenue Distribution - Council	73,000	107,000	124,000	131,000	598,000
110-000-911025	Revenue Distribution - Administration	-	129,000	158,000	135,000	135,000
110-000-911027	Revenue Distribution - Court	100,000	93,000	135,000	213,000	213,000
110-000-911029	Revenue Distribution - Sandy Library	339,000	339,000	206,000	206,000	206,000
110-000-911030	Revenue Distribution - Police	5,660,000	6,215,000	6,670,000	7,618,000	7,618,000
110-000-911033	Revenue Distribution - Recreation	563,000	605,000	705,000	803,000	803,000
110-000-911034	Revenue Distribution - Seniors	740,000	760,000	735,000	850,000	850,000
110-000-911035	Revenue Distribution - Parks & Trails	743,000	870,000	1,400,000	1,500,000	1,500,000
110-000-911036	Revenue Distribution - Planning	280,000	547,000	920,000	850,000	850,000
110-000-911038	Revenue Distribution - Economic Development	242,000	224,000	200,000	145,000	145,000
110-000-911039	Revenue Distribution - Non-Departmental	741,000	3,154,223	1,210,000	1,267,000	800,000
110-000-911042	Revenue Distribution - Facilities Maintenance	-	-	-	185,000	185,000
110-000-911056	Revenue Distribution - SandyNet	150,000	60,000	-	-	-
110-000-911280	Revenue Distribution - Aquatic/Rec Center Fund	160,000	241,000	-	61,000	61,000
110-000-911350	Revenue Distribution - Parks Capital Fund	-	-	-	-	-
Total Requirements		9,791,000	13,344,223	12,463,000	13,964,000	13,964,000

Mayor & Council

Department Overview

The Mayor & Council Department accounts for expenditures related to City Council business. All Council members are volunteers, elected by the citizens of Sandy; the Mayor serves a term of two years, while all Councilors serve four-year terms. The Council sets policies and direction for the city, which is then implemented and carried out by city staff.

2023-25 Accomplishments and Highlights

- Updated City Council Rules.
- Maintained financial sustainability of the City, however, this is an ongoing item that will continue to be addressed during the biennium.

Goals

- See Council Goals listed earlier in this document.

Performance Measures

	2019	2020	2021	2022	2023	2024
Council Agenda Items	116	106	138	129	156	129
Work Session Items	15	18	20	13	18	12
Council Meeting Time (hours)	78	68	99	64	59	54

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	11,930	7,811	7,377	212,702	212,702
Miscellaneous	1,167	-	-	-	-
General Revenue	73,000	107,000	624,000	131,000	598,000
Indirect Service Revenue	-	-	-	-	-
Total Resources	86,097	114,811	631,377	343,702	810,702
Materials & Services	48,304	52,389	73,700	70,500	70,500
Capital Outlay	223	878	-	-	-
Transfers	29,759	54,357	54,629	70,735	70,735
Contingency	-	-	503,048	202,467	669,467
Total Requirements	78,286	107,624	631,377	343,702	810,702

BN 2025-27 Budget Notes

- Materials & Services include funding for Councilors to attend the League of Oregon cities conference, service fees for hybrid meetings, organizational fees, and Council meeting expenses.
- Contingency adjusted to 2% of the department's operating budget, plus the remaining \$200,000 from BN 23-25 as well as \$467,000 allocated for BN 25-27 which can be used at the discretion of the Council for one-time expenditures.

Mayor & Council

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-024-401100	Beginning Balance	11,930	7,811	7,377	212,702	212,702
110-024-478200	Reimbursement	1,167	-	-	-	-
110-024-490139	Transfer from Non-Dept.	-	-	500,000	-	-
110-024-491110	General Revenue	73,000	107,000	124,000	131,000	598,000
110-024-492110	Indirect Service Revenue	-	-	-	-	-
Total Resources		86,097	114,811	631,377	343,702	810,702
110-024-601100	Supplies	4,322	4,028	4,000	6,000	6,000
110-024-601200	Postage	2	-	-	-	-
110-024-601300	Printing	-	169	200	-	-
110-024-601400	Copier Charges	42	-	-	-	-
110-024-601401	Branding & Marketing	130	-	1,000	-	-
110-024-601500	Public Notices	120	226	500	500	500
110-024-601600	Organizational Fees	5,000	3,000	6,000	5,000	5,000
110-024-601700	Memberships	4,262	6,254	10,000	10,000	10,000
110-024-602200	Conferences	8,426	12,825	18,000	15,000	15,000
110-024-602300	Training & Professional Advancement	-	395	1,000	1,000	1,000
110-024-602500	Meetings & Meals	366	4,622	4,500	4,500	4,500
110-024-603100	Mileage Reimbursement	899	165	500	500	500
110-024-604100	Repairs & Maintenance	1,680	53	-	-	-
110-024-605100	Contractual Services	6,834	8,434	10,000	8,000	8,000
110-024-607100	Utilities	10,375	8,979	12,000	12,000	12,000
110-024-624100	Clackamas Cities Dinners	1,686	2,243	3,500	3,000	3,000
110-024-624200	Council Work Sessions	1,986	650	-	-	-
110-024-624300	Mayor and Council Expense	1,571	347	-	-	-
110-024-624600	Volunteer Recognition	603	-	2,500	5,000	5,000
110-024-740000	Furniture & Office Equipment	223	878	-	-	-
110-024-910670	Transfer to Op Center IS Fund	885	885	-	-	-
110-024-911110	Indirect Support Cost	28,874	53,472	54,629	70,735	70,735
110-024-951000	Contingency	-	-	503,048	202,467	669,467
Total Requirements		78,286	107,624	631,377	343,702	810,702

Administration

Department Overview

The Administration Department includes the City Manager, Deputy City Manager, and a portion of the Communications Specialist position. In the Council-Manager form of government, the City Manager is appointed by the City Council to implement council policies and manage the day-to-day operations of the city. This work includes overseeing all city departments and employees, managing the city budget as approved by the Council, working with elected officials and members of the community, and keeping the Council informed of city business.

2023-25 Accomplishments and Highlights

- Grew communications by pushing social media content, regular website updates, and important content in the Sandy Source Newsletter.
- Launched new initiative to leverage video and other media tools to increase public engagement.
- Implemented enhanced staff report development / agenda preparation process.
- Coordinated intergovernmental collaboration to secure funding for infrastructure projects.

Goals

- Implement City Council Goals.
- Identify and implement ways to continue to facilitate more public engagement in decision making processes.
- Work with departments to continue to increase communications quantity and quality.

Staffing

	19-21	21-23	23-25	25-27
Total FTE	1.56	2.01	2.05	2.20

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	12,937	26,071	73,319	-	-
Miscellaneous Revenue	31,394	1,304	-	-	-
General Revenue	-	129,000	158,000	135,000	135,000
Indirect Service Revenue	480,000	567,000	635,881	893,100	893,100
Total Resources	524,331	723,375	867,200	1,028,100	1,028,100
Personnel Services	483,350	652,639	827,200	976,600	976,600
Materials & Services	8,729	21,856	26,500	31,500	31,500
Capital Outlay	6,182	94	-	-	-
Contingency	-	-	13,500	20,000	20,000
Total Requirements	498,260	674,589	867,200	1,028,100	1,028,100

BN 2025-27 Budget Notes

- General Revenue accounts for 50% of the Communications Specialist.
- Contingency set at approximately 2% of the department's operating budget.

Administration

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-025-401100	Beginning Balance	12,937	26,071	73,319	-	-
110-025-478000	Miscellaneous Revenue	6,394	1,264	-	-	-
110-025-478200	Reimbursement	25,000	40	-	-	-
110-025-491110	General Revenue	-	129,000	158,000	135,000	135,000
110-025-492110	Indirect Service Revenue	480,000	567,000	635,881	893,100	893,100
Total Resources		524,331	723,375	867,200	1,028,100	1,028,100
110-025-511100	Salaries	349,687	472,602	578,000	630,000	630,000
110-025-511200	Overtime	4,327	2,063	-	-	-
110-025-521100	Insurance Benefits	15,570	16,843	31,000	94,000	94,000
110-025-521200	FICA Taxes	27,689	35,318	45,000	50,000	50,000
110-025-521300	PERS	81,764	119,179	160,000	190,000	190,000
110-025-521360	Other Benefits	1,257	-	-	-	-
110-025-521500	Workers' Benefit Fund	161	162	300	300	300
110-025-521600	Unemployment Insurance	362	718	2,500	1,300	1,300
110-025-521700	Paid Leave Oregon Tax	-	521	2,500	3,000	3,000
110-025-521800	Workers' Comp Insurance	361	2,420	4,400	4,000	4,000
110-025-521900	Transit Tax	2,172	2,812	3,500	4,000	4,000
110-025-601100	Supplies	791	2,487	5,000	5,000	5,000
110-025-601200	Postage	90	768	500	500	500
110-025-601300	Printing	-	-	500	-	-
110-025-601400	Copier Charges	87	-	-	-	-
110-025-601401	Branding & Marketing	399	-	2,000	1,000	1,000
110-025-601700	Memberships	2,986	2,012	3,000	4,000	4,000
110-025-601800	Books and Subscriptions	181	318	500	500	500
110-025-602100	Employee Recruitment	10	10,836	-	500	500
110-025-602200	Conferences	1,427	3,685	12,000	10,000	10,000
110-025-602300	Training & Professional Advancement	150	271	1,000	5,000	5,000
110-025-602500	Meetings & Meals	1,308	354	1,000	2,500	2,500
110-025-603100	Mileage Reimbursement	5	149	500	1,500	1,500
110-025-605100	Contractual Services	1,295	247	-	-	-
110-025-607100	Utilities	-	-	500	1,000	1,000
110-025-639100	Program - Youth Council	-	728	-	-	-
110-025-740000	Furniture & Office Equipment	-	-	-	-	-
110-025-740100	Computer Equipment	6,182	94	-	-	-
110-025-951000	Contingency	-	-	13,500	20,000	20,000
Total Requirements		498,260	674,589	867,200	1,028,100	1,028,100

Legal

Department Overview

The Legal Department accounts for the legal representation and services for the City Council, Sandy Urban Renewal Agency, City Manager and all City departments/funds. The revenue source is a transfer from departments and funds that utilize legal services.

The City has a professional services agreement with Beery Elsner & Hammond, LLP to provide general and specialized municipal legal services. The base contract calls for attendance at Council and Planning Commission meetings. Additional time is billed on an hourly basis.

Legal services include developing City ordinances and resolutions, enforcement of City codes, defense against lawsuits, and legal advice to the City Council and staff.

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	(4,304)	6,673	12,000	12,000	12,000
Indirect Service Revenue	200,000	250,000	250,000	300,000	300,000
Total Resources	195,696	256,673	262,000	312,000	312,000
Materials & Services	241,608	250,000	250,000	300,000	300,000
Contingency	-	-	12,000	12,000	12,000
Total Requirements	241,608	250,000	262,000	312,000	312,000

BN 2025-27 Budget Notes

- The budget reflects an increase in expenditures of \$50,000 for legal fees, as well as a modest contingency for unanticipated expenses that may arise from any of the many large-scale projects and potential land use cases in this biennium.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-026-401100	Beginning Balance	(4,304)	6,673	12,000	12,000	12,000
110-026-492110	Indirect Service Revenue	200,000	250,000	250,000	300,000	300,000
Total Resources		195,696	256,673	262,000	312,000	312,000
110-026-608102	City Attorneys	241,608	250,000	250,000	300,000	300,000
110-026-951000	Contingency	-	-	12,000	12,000	12,000
Total Requirements		241,608	250,000	262,000	312,000	312,000

Municipal Court

Department Overview

The Municipal Court Department is the judicial branch of Sandy's government. The Municipal Court Judge is appointed by the Council. The court is committed to resolving cases in a manner that is fair and impartial, and to treating all defendants, officers, and witnesses with respect as we provide services that are efficient, timely, and accurate. The Judge determines the judicial philosophy for the court and creates rules to ensure consistent service is provided to all defendants involved in Sandy's judicial system.

2023-25 Accomplishments and Highlights

- Continued to improve processes and become more efficient while also reducing the amount of paper documents.
- Implemented show-cause hearings to allow the Court to act on old cases where the defendant has not complied with the judgement of the Court.

Goals

- Increase collection of past due citations with the help of the City's collection agency.

Performance Measures

	2019	2020	2021	2022	2023	2024
Citations Processed	1,358	1,324	830	889	1,600	1,508

Staffing

	19-21	21-23	23-25	25-27
Total FTE	0.63	0.65	0.56	0.69

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	91,376	71,702	17,000	11,200	11,200
Fines, Fees, & Assessments	13,530	11,653	10,000	15,000	15,000
Miscellaneous Revenue	3,937	-	-	-	-
General Revenue	100,000	93,000	135,000	213,000	213,000
Total Resources	208,843	176,355	162,000	239,200	239,200
Personnel Services	82,507	105,711	103,500	175,900	175,900
Materials & Services	26,940	25,332	32,450	32,450	32,450
Capital Outlay	2,745	252	-	-	-
Transfers	24,949	22,540	23,123	25,903	25,903
Contingency	-	-	2,927	4,947	4,947
Total Requirements	137,141	153,835	162,000	239,200	239,200

BN 2025-27 Budget Notes

- Increase FTE by 0.22 to reflect a staffing level closer to pre-COVID levels.
- Fines, Fees, & Assessments includes revenue from payment plans and license suspensions.
- 37% of Materials & Services reflects the expenses associated with the Municipal Court Judge.
- Contingency set at 2% of the department's operating budget.

Municipal Court

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-027-401100	Beginning Balance	91,376	71,702	17,000	11,200	11,200
110-027-477000	Court Fees	13,530	11,653	10,000	15,000	15,000
110-027-478000	Miscellaneous Revenue	3,937	-	-	-	-
110-027-491110	General Revenue	100,000	93,000	135,000	213,000	213,000
Total Resources		208,843	176,355	162,000	239,200	239,200
110-027-511100	Salaries	55,883	77,674	74,000	95,000	95,000
110-027-511200	Overtime	1,130	244	-	-	-
110-027-521100	Insurance Benefits	2,400	939	1,000	43,000	43,000
110-027-521200	FICA Taxes	4,360	5,895	6,000	7,500	7,500
110-027-521300	PERS	13,633	20,191	21,000	29,000	29,000
110-027-521360	Other Benefits	4,479	-	-	-	-
110-027-521500	Workers' Benefit Fund	42	55	100	100	100
110-027-521600	Unemployment Insurance	57	118	400	200	200
110-027-521700	Paid Leave Oregon Tax	-	81	400	400	400
110-027-521800	Workers' Comp Insurance	181	51	100	100	100
110-027-521900	Transit Tax	342	463	500	600	600
110-027-601100	Supplies	14,953	14,345	16,000	16,000	16,000
110-027-601200	Postage	1,550	1,502	1,000	1,000	1,000
110-027-601300	Printing	-	-	-	-	-
110-027-601400	Copier Charges	37	-	-	-	-
110-027-601401	Branding & Marketing	-	-	250	250	250
110-027-601700	Memberships	-	-	250	250	250
110-027-601800	Books and Subscriptions	-	-	250	250	250
110-027-602100	Employee Recruitment	-	-	-	-	-
110-027-602200	Conferences	-	-	500	500	500
110-027-602300	Training & Professional Advancement	-	-	1,000	1,000	1,000
110-027-602500	Meetings & Meals	-	-	100	100	100
110-027-603100	Mileage Reimbursement	-	-	100	100	100
110-027-605100	Contractual Services	1,450	-	-	-	-
110-027-608100	Professional Services	100	260	1,000	1,000	1,000
110-027-608300	Municipal Court Judge	8,850	9,225	12,000	12,000	12,000
110-027-740000	Furniture & Office Equipment	1,887	-	-	-	-
110-027-740100	Computer Equipment	858	252	-	-	-
110-027-911110	Indirect Support Cost	24,949	22,540	23,123	25,903	25,903
110-027-951000	Contingency	-	-	2,927	4,947	4,947
Total Requirements		137,141	153,835	162,000	239,200	239,200

Finance

Department Overview

The Finance Department serves the public and internal customers in a variety of ways, including receipting and disbursing financial resources, accurate and timely recording of all financial activity, accounting for fixed assets, monitoring financial compliance with various requirements, and providing support in financial management. General responsibilities of the department include utility billing, accounts receivable and payable, payroll, budgeting, auditing, financial reporting, and risk management.

2023-25 Accomplishments & Highlights

- Submitted and received the Distinguished Budget Presentation, Popular Annual Financial Report, and the Annual Comprehensive Financial Report awards through the Government Finance Officers Association (GFOA).

Goals

- Continue to find creative ways to increase transparency and understanding of the City's finances.
- Continue to work with departments to increase the overall financial stability of the City.
- Increase payment compliance on utility accounts.
- Evaluate current accounts payable processes and look for ways to modernize and improve efficiency.

Performance Measures

	2019	2020	2021	2022	2023	2024
Utility Accounts	3,900	3,998	4,021	4,076	4,128	4,179
Insurance Claims	9	21	12	9	19	14

Staffing

	19-21	21-23	23-25	25-27
Total FTE	2.55	2.67	1.30	2.55

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	102,411	89,124	14,150	90,700	90,700
Miscellaneous Revenue	7,994	790	1,000	1,000	1,000
Indirect Service Revenue	633,294	772,000	580,850	897,000	897,000
Total Resources	743,699	861,914	596,000	988,700	988,700
Personnel Services	497,000	710,818	425,800	787,700	787,700
Materials & Services	120,465	132,509	160,000	176,000	176,000
Capital Outlay	9,775	3,800	-	6,000	6,000
Contingency	-	-	10,200	19,000	19,000
Total Requirements	627,240	847,127	596,000	988,700	988,700

Human Resources moved to own department in BN 23-25

Finance

BN 2025-27 Budget Notes

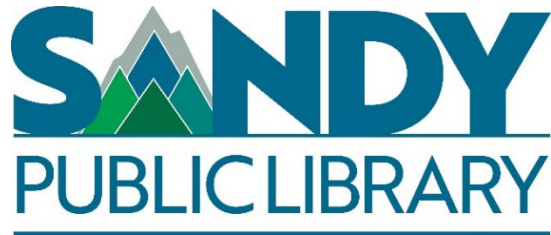
- Increase in FTE to 2.55 to bring staffing back to an appropriate level.
- 71% of Materials & Services is directly related to the cost of conducting the annual audit.
- Contingency set to 2% of the department's operating budget.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-028-401100	Beginning Balance	102,411	89,124	14,150	90,700	90,700
110-028-478000	Miscellaneous Revenue	7,994	790	1,000	1,000	1,000
110-028-492110	Indirect Service Revenue	633,294	772,000	580,850	897,000	897,000
Total Resources		743,699	861,914	596,000	988,700	988,700
110-028-511100	Salaries	355,396	517,431	286,000	480,000	480,000
110-028-511200	Overtime	3,487	1,700	-	-	-
110-028-521100	Insurance Benefits	1,999	14,954	34,000	118,000	118,000
110-028-521200	FICA Taxes	27,562	39,162	22,000	38,000	38,000
110-028-521300	PERS	70,641	132,564	79,000	145,000	145,000
110-028-521360	Other Benefits	34,869	-	-	-	-
110-028-521500	Workers' Benefit Fund	236	215	200	200	200
110-028-521600	Unemployment Insurance	360	780	1,200	1,000	1,000
110-028-521700	Paid Leave Oregon Tax	-	523	1,200	2,000	2,000
110-028-521800	Workers' Comp Insurance	289	417	400	500	500
110-028-521900	Transit Tax	2,162	3,072	1,800	3,000	3,000
110-028-601100	Supplies	18,037	14,747	15,000	20,000	20,000
110-028-601200	Postage	1,937	1,559	1,500	1,500	1,500
110-028-601300	Printing	-	-	-	1,000	1,000
110-028-601400	Copier Charges	646	-	-	-	-
110-028-601401	Branding & Marketing	1,201	-	1,000	500	500
110-028-601500	Public Notices	681	320	1,000	1,000	1,000
110-028-601600	Organizational Fees	3,200	2,120	2,500	2,500	2,500
110-028-601700	Memberships	809	3,064	5,000	5,000	5,000
110-028-601800	Books and Subscriptions	1,552	-	-	500	500
110-028-602100	Employee Recruitment	10	-	-	1,000	1,000
110-028-602200	Conferences	771	1,024	3,000	3,000	3,000
110-028-602300	Training & Professional Advanceme	1,962	629	5,000	8,000	8,000
110-028-602500	Meetings & Meals	183	104	500	1,000	1,000
110-028-603100	Mileage Reimbursement	589	52	500	500	500
110-028-604100	Repairs and Maint	-	-	-	500	500
110-028-605100	Contractual Services	87,796	108,850	125,000	125,000	125,000
110-028-607100	Utilities	1,080	40	-	-	-
110-028-628100	Bank Charges	10	-	-	5,000	5,000
110-028-740000	Furniture & Office Equipment	4,693	1,143	-	3,000	3,000
110-028-740100	Computer Equipment	5,082	2,657	-	3,000	3,000
110-028-951000	Contingency	-	-	10,200	19,000	19,000
Total Requirements		627,240	847,127	596,000	988,700	988,700

Sandy Library

Department Overview

The Sandy Library was founded in 1934 by the Sandy Woman's Club. Since 1977, when the first county-wide funding levy was approved by voters, Sandy has been one of the 12 public libraries in Clackamas County that have cooperated in an informal resource and revenue sharing network, named LINCC, which stands for "Libraries in Clackamas County". Over the past 36 years, LINCC



libraries have shared in the proceeds of a variety of county-wide funding mechanisms, which have culminated in the passage in November 2008 of a county-wide Library Service District with a permanent tax rate of \$0.3974 per thousand of assessed value. The Sandy Service Area extends from Boring to Wildcat Creek Road (Near Windells Ski Camp) and currently houses over 28,000 (city and unincorporated) residents. The Sandy Library resides in a city-owned facility of 11,620 square feet and will be open this coming year 56 hours per week.

The library supports the community in its endeavor to create lifelong readers. Support is provided to help residents learn to read and write, develop the ability to find accurate information, and connect to the online world. The department delivers on its mission by offering traditional library services including reference assistance and materials for entertainment and study, as well as high speed internet access, downloadable e-books and e-audiobooks, databases, the ability to receive and send information online (such as tax forms, job applications, and photos), and staff to assist customers in using technology. Community members enjoy library space to sit quietly and read or study. The library offers a seed library, library of things collection, and space for programs such as English language and reading tutoring, book clubs, story times, classes, musical performers, and community meetings. In addition to in-person programs, the library offers asynchronous story times, 'take & make' crafts for all ages, and virtual book groups.

2023-25 Accomplishments & Highlights

- Drafted all components of the strategic directive and currently seeking feedback from the community of their strategic goals.
- Advanced efforts to increase teamwork and training of staff.
- Updated department policies and procedures manual.
- Received \$150,000 from City Council to purchase a library outreach vehicle. Grants and community donations are being solicited to fund the remaining \$150,000.

Goals

- Implement components of the LINCC Tactical Plan; Complete the Sandy Strategic Plan and begin implementation of the plan.
- Identify and secure the remaining funds needed to upfit the outreach vehicle.
- Create curriculum and implement classes for various computer and technology programs, including Excel and Canva.
- Train additional staff and update programs based on new principles; Present early literacy concepts to parents.

Sandy Library

Performance Measures

	2019	2020	2021	2022	2023	2024
Circulation Count	348,818	274,270	169,821	271,103	270,293	278,769
Items Added	6,775	5,564	5,451	6,171	5,944	6,255
Cardholders/Registered Borrowers	14,565	13,814	12,104	11,390	10,733	10,913
Information Questions	6,671	4,465	4,545	3,172	4,146	3,844
Programs Offered	593	431	90	315	488	688
Participants in Programs	18,438	8,479	2,832	10,501	16,119	18,280
Computer Sessions	16,003	10,710	1,101	5,820	6,531	6,473
Wireless Sessions	25,267	27,329	9,044	23,176	25,417	21,907
Visits	164,993	122,400	5,258	72,620	138,944	146,008

Staffing

	19-21	21-23	23-25	25-27
Total FTE	13.34	13.33	11.05	10.83

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	87,579	200,819	331,989	305,651	305,651
Intergovernmental	2,779,768	2,441,099	2,648,894	2,824,700	2,824,700
Fines, Fees, & Assessments	67,030	631,443	20,044	60,700	60,700
Grants	10,765	6,117	10,914	9,000	9,000
Miscellaneous Revenue	53,239	19,342	6,000	6,000	6,000
General Revenue	339,000	339,000	356,000	206,000	206,000
Total Resources	3,337,382	3,637,820	3,373,841	3,412,051	3,412,051
Personnel Services	2,230,671	2,403,052	2,440,500	2,400,200	2,400,200
Materials & Services	450,113	450,150	308,250	372,100	372,100
Capital Outlay	22,532	4,522	174,900	120,700	120,700
Debt Service	91,874	90,292	90,292	90,332	90,332
Transfers	341,372	301,984	272,456	358,431	358,431
Contingency	-	-	87,443	70,288	70,288
Total Requirements	3,136,562	3,250,000	3,373,841	3,412,051	3,412,051

Hoodland Public Library moved to own department in BN 23-25

BN 2025-27 Budget Notes

- Intergovernmental accounts for revenue from the Clackamas County Library District for the Sandy service area.
- Capital Outlay reflects the remaining expenditure related to the acquisition of the outreach vehicle (\$96,000).
- Debt Service reflects the principal and interest payments on the library construction loan.
- Sandy Library Program costs are separately funded by revenue from the Friends of Sandy Library Endowment Fund, which are held in a dedicated Trust Fund not identified within this budget document.

Sandy Library

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-029-401100	Beginning Balance	87,579	200,819	331,989	305,651	305,651
110-029-441210	State Grants	10,765	6,117	10,914	9,000	9,000
110-029-442400	District Funding	2,779,768	2,441,099	2,648,894	2,824,700	2,824,700
110-029-442500	Other Agencies	-	593,129	-	-	-
110-029-463100	Fines	17,232	24,179	14,000	5,400	5,400
110-029-475000	Donations/Other	45,636	8,971	1,400	51,000	51,000
110-029-477100	Miscellaneous Revenue	53,239	19,342	6,000	6,000	6,000
110-029-477110	Lost/Paid Fees	2,671	5,164	4,644	4,300	4,300
110-029-477200	Summer Reading Program	-	(180)	-	-	-
110-029-478200	Reimbursement	1,491	-	-	-	-
110-029-490139	Transfer from Non-Dept.	-	-	150,000	-	-
110-029-491110	General Revenue - Operations	339,000	339,000	115,708	115,668	115,668
110-029-491111	General Revenue - Debt	-	-	90,292	90,332	90,332
Total Resources		3,337,382	3,637,640	3,373,841	3,412,051	3,412,051
110-029-511100	Salaries	1,494,345	1,612,334	1,567,000	1,485,000	1,485,000
110-029-511200	Overtime	39	-	-	-	-
110-029-521100	Insurance Benefits	198,506	219,844	298,000	335,000	335,000
110-029-521200	FICA Taxes	114,331	121,528	120,000	115,000	115,000
110-029-521300	PERS	384,824	433,177	430,000	445,000	445,000
110-029-521360	Other Benefits	23,717	-	-	-	-
110-029-521500	Workers' Benefit Fund	1,093	972	1,000	1,000	1,000
110-029-521600	Unemployment Insurance	1,495	2,407	6,200	3,000	3,000
110-029-521700	Paid Leave Oregon Tax	-	1,617	6,300	6,000	6,000
110-029-521800	Workers' Comp Insurance	3,354	1,641	2,000	1,200	1,200
110-029-521900	Transit Tax	8,967	9,532	10,000	9,000	9,000
110-029-601100	Supplies	31,638	20,209	17,850	17,000	17,000
110-029-601200	Postage	133	108	400	100	100
110-029-601300	Printing	545	522	500	400	400
110-029-601400	Copier Charges	4,852	2,656	-	-	-
110-029-601401	Branding & Marketing	-	1,236	-	2,000	2,000
110-029-601402	Copier Charges - Hood	1,074	147	1,000	-	-
110-029-601600	Organizational Fees	75	-	-	-	-
110-029-601700	Memberships	103	1,099	600	600	600
110-029-601800	Books and Subs. (NOT LIBR)	991	756	500	500	500
110-029-602100	Employee Recruitment	-	-	-	-	-
110-029-602200	Conferences	479	1,000	-	-	-
110-029-602300	Training & Professional Advancement	1,669	1,068	3,000	5,000	5,000
110-029-602500	Meetings & Meals	364	592	-	1,100	1,100
110-029-603100	Mileage Reimbursement	-	27	-	-	-
110-029-604100	Repairs & Maintenance	15,950	15,737	11,000	25,000	25,000
110-029-605100	Contractual Services	49,060	46,850	36,500	40,000	40,000
110-029-605101	Contractual Services - Hood	-	5,270	-	-	-
110-029-606120	Building Rent - Hood	43,546	45,756	-	-	-
110-029-607100	Utilities	39,611	39,144	31,000	51,000	51,000

Requirements are continued on the following page

Sandy Library

110-029-607101	Utilities - Hood	-	11,281	-	-	-
110-029-608100	Professional Services	4,889	7,069	7,500	8,500	8,500
110-029-609100	Insurance	17,867	13,499	15,000	24,000	24,000
110-029-629101	Library Books	81,256	73,526	81,000	81,000	81,000
110-029-629102	Library Magazines	5,995	6,315	7,500	6,800	6,800
110-029-629103	Videos/DVD's	19,254	14,342	19,000	19,000	19,000
110-029-629104	Acquisition Database	24,377	22,865	17,000	18,500	18,500
110-029-629105	Video Games	1,704	2,088	2,000	2,500	2,500
110-029-629106	CD Music	1,124	465	400	600	600
110-029-629107	Audio Books	6,942	7,702	7,400	7,400	7,400
110-029-629108	Program Story Time	18	-	-	-	-
110-029-629109	Reference Databases	12,396	2,623	5,500	6,500	6,500
110-029-629110	Digital	25,279	31,330	30,000	45,600	45,600
110-029-629120	Supplies-Hood	-	4,875	-	-	-
110-029-629121	Library Books-Hood	12,847	14,007	-	-	-
110-029-629122	Library Magazines-Hood	2,251	2,330	-	-	-
110-029-629123	Videos/DVD's-Hood	10,141	9,990	-	-	-
110-029-629126	CD Music-Hood	1,899	829	-	-	-
110-029-629127	Audio Books-Hood	2,580	2,746	-	-	-
110-029-629129	Reference Databases-Hood	2,659	538	-	-	-
110-029-629130	Digital-Hood	5,233	6,684	-	-	-
110-029-629200	Program - Child. State Library	5,828	5,669	9,600	9,000	9,000
110-029-629300	Program - Summer Reading	2,574	2,604	4,000	-	-
110-029-629350	Program - General	12,911	24,596	-	-	-
110-029-740000	Furniture & Office Equipment	140	1,527	1,700	1,700	1,700
110-029-740100	Computer Equipment	17,576	2,995	23,200	23,000	23,000
110-029-740200	Library Equipment	4,816	-	150,000	96,000	96,000
110-029-812100	Loan Principal	56,582	60,554	64,594	68,000	68,000
110-029-832903	Loan Interest	35,292	29,738	25,698	22,332	22,332
110-029-911110	Indirect Support Cost	341,372	301,984	272,456	358,431	358,431
110-029-951000	Contingency	-	-	87,443	70,288	70,288
Total Requirements		3,136,562	3,250,000	3,373,841	3,412,051	3,412,051

Police

Department Overview

The Sandy Police Department's mission is to fulfill the law enforcement needs of the people with the highest degree of fairness, professionalism, and integrity, and to protect the inherent rights of the people to live in freedom and safety. The department is committed to protecting the lives of our community members, ensuring a safe community, and reducing crime and the fear of crime. The department strives to ensure that our community members feel safe to walk our streets and to picnic in our parks with their families. The department conducts police activities that help to achieve the mission, while ensuring that all people are treated with dignity and respect, without regard for a person's gender, ethnicity, race, religion, color, or sexual orientation.

2023-25 Accomplishments & Highlights

- Completing a staffing study and beginning the implementation of the results of the study.
- Purchased new safety equipment, including Kevlar helmets, tasers, and body worn cameras.
- Replaced aging vehicles.

Goals

- Identify long-term, sustainable funding for additional patrol officers to meet the needs identified in the staffing study.
- Explore grant opportunities to offset the costs of new equipment.
- Explore grant opportunities to offset the costs of special missions (DUII enforcement and speed enforcement).
- Identify and implement improvements regarding homelessness issues and enforcement to ensure the City remains a clean, safe environment for all residents.

Performance Measures

	2019	2020	2021	2022	2023	2024
Calls for Service	n/a	n/a	n/a	13,203	12,748	12,657
Physical Arrests	411	421	458	649	734	591
Citations Issued	1,358	1,324	830	889	1,933	2,106
Sworn Officers	16	16	16	16	16	17
Sworn Officers per Thousand	1.46	1.27	1.26	1.26	1.24	1.31
Police Overtime Expenditures	\$ 131,674	\$ 114,573	\$ 112,898	\$ 117,772	\$ 118,356	\$ 164,944

Staffing

	19-21	21-23	23-25	25-27
Total FTE	19.31	19.88	20.00	22.00

Police

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	(44,426)	182,708	454,208	196,956	196,956
Fines, Fees, & Assessments	897,010	963,251	1,011,000	1,249,000	1,249,000
Interest	21,974	80,569	25,000	85,000	85,000
Intergovernmental	179,817	227,228	282,700	521,000	521,000
Grants	28,058	-	-	-	-
Loan Proceeds	-	140,440	-	-	-
Miscellaneous Revenue	-	-	-	10,000	10,000
General Revenue	5,660,000	6,215,000	6,700,000	7,618,000	7,618,000
Total Resources	6,742,433	7,809,196	8,472,908	9,679,956	9,679,956
Personnel Services	4,969,212	5,350,324	6,251,000	7,517,100	7,517,100
Materials & Services	694,640	979,465	921,000	1,176,500	1,176,500
Capital Outlay	51,925	250,510	453,000	25,000	25,000
Debt Service	185,797	141,354	161,994	131,100	131,100
Transfers	579,247	536,038	613,217	771,869	771,869
Contingency	-	-	72,697	58,387	58,387
Total Requirements	6,480,822	7,257,691	8,472,908	9,679,956	9,679,956

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments includes the Public Safety Fee.
- Intergovernmental includes revenue from Oregon Trail School District to provide School Resource Officer (SRO) functions.
- Grants includes the intergovernmental agreement with Clackamas County for the community services officer position that specializes in homelessness outreach and response.
- Personnel Services reflects the addition of one sworn officer and one community services officer.
- Capital Outlay includes \$25,000 for the purchase of computer equipment.
- Debt Service includes the interfund loan payment to the Transit Fund.

Police

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-030-401100	Beginning Balance	(44,426)	182,708	454,208	196,956	196,956
110-030-440300	Federal Grants	28,058	-	-	-	-
110-030-441160	State Shared - Marijuana Tax	-	-	-	-	-
110-030-441450	County Grant	-	-	-	205,000	205,000
110-030-442500	Other Agencies	-	-	-	-	-
110-030-442701	Oregon Trail SD SRO	179,817	227,228	282,700	316,000	316,000
110-030-443000	Public Safety Fee	504,915	573,933	567,000	690,000	690,000
110-030-456100	Police Reports	5,512	7,511	6,000	7,000	7,000
110-030-456300	Fingerprinting	1,764	6,346	15,000	4,000	4,000
110-030-456400	Vehicle Impound	4,750	3,600	1,000	14,000	14,000
110-030-456500	Police Witness Fees	-	-	-	-	-
110-030-456605	Alarm Program	22,865	25,923	30,000	30,000	30,000
110-030-456800	Police Asset Forfeiture	2,258	2,554	2,000	4,000	4,000
110-030-466100	Municipal Court Fines	320,862	308,664	350,000	460,000	460,000
110-030-466200	Other Jurisdiction Court Fines	34,085	34,720	40,000	40,000	40,000
110-030-471101	Collection Interest	6,328	17,691	10,000	10,000	10,000
110-030-478030	Miscellaneous Revenue	15,646	62,878	15,000	75,000	75,000
110-030-479030	Surplus Property	-	-	-	10,000	10,000
110-030-490139	Transfer from Non-Departmental	-	-	30,000	-	-
110-030-491110	General Revenue	5,660,000	6,215,000	6,670,000	7,618,000	7,618,000
110-030-495300	Interfund Loan Proceeds	-	-	-	-	-
110-030-495400	Loan Proceeds	-	140,440	-	-	-
Total Resources		6,742,433	7,809,196	8,472,908	9,679,956	9,679,956
110-030-511100	Salaries	2,848,148	3,161,294	3,508,000	4,097,000	4,097,000
110-030-511200	Overtime	227,471	236,128	250,000	275,000	275,000
110-030-521100	Insurance Benefits	534,286	553,830	795,000	1,065,000	1,065,000
110-030-521200	FICA Taxes	235,087	255,923	287,000	335,000	335,000
110-030-521300	PERS	878,745	1,005,556	1,212,000	1,540,000	1,540,000
110-030-521360	Other Benefits	79,769	27,141	42,000	53,000	53,000
110-030-521500	Workers' Benefit Fund	1,679	1,657	2,000	2,100	2,100
110-030-521600	Unemployment Insurance	3,042	5,059	15,000	9,000	9,000
110-030-521700	Paid Leave Oregon Tax	-	3,563	15,000	18,000	18,000
110-030-521800	Workers' Comp Insurance	142,532	80,085	102,000	96,000	96,000
110-030-521900	Transit Tax	18,454	20,088	23,000	27,000	27,000
110-030-601100	Supplies	11,345	20,158	17,000	17,000	17,000
110-030-601200	Postage	1,565	1,730	1,800	1,900	1,900
110-030-601300	Printing	564	962	1,000	2,000	2,000
110-030-601400	Copier Charges	306	251	600	700	700
110-030-601401	Branding & Marketing	-	166	400	400	400
110-030-601700	Memberships	1,478	2,384	1,700	3,000	3,000
110-030-601800	Books and Subscriptions	-	90	500	1,000	1,000
110-030-601900	Uniforms	14,540	11,043	13,500	10,000	10,000
110-030-602000	Uniform Cleaning	451	19	200	200	200
110-030-602100	Employee Recruitment	-	1,160	1,500	2,000	2,000

Requirements are continued on the following page

Police

110-030-602200	Conferences	711	180	-	1,000	1,000
110-030-602300	Training & Professional Advancement	10,227	34,795	30,000	40,000	40,000
110-030-602500	Meetings & Meals	1,685	6,218	3,500	3,000	3,000
110-030-603100	Mileage Reimbursement	-	663	800	800	800
110-030-603200	Vehicle Fuel	54,006	84,386	75,000	80,000	80,000
110-030-603400	Vehicle Reg/Licenses	10	35	-	500	500
110-030-603500	Vehicle Repair & Maintenance	34,335	53,581	40,000	50,000	50,000
110-030-604100	Repairs & Maintenance	17,839	25,875	33,000	40,000	40,000
110-030-605100	Contractual Services	26,352	47,514	50,000	100,000	100,000
110-030-606100	Equipment Rental	-	39,260	-	20,000	20,000
110-030-607100	Utilities	48,047	56,938	50,000	70,000	70,000
110-030-608100	Professional Services	62,359	77,245	105,000	148,000	148,000
110-030-609100	Insurance	132,714	152,150	139,000	193,000	193,000
110-030-610200	Fees	4,856	1,827	2,500	2,000	2,000
110-030-630100	Ammunition/Range Practice	6,259	10,045	12,000	20,000	20,000
110-030-630300	Police County Dispatch	241,417	315,396	325,000	350,000	350,000
110-030-630350	Equipment	23,168	35,394	17,000	20,000	20,000
110-030-630750	Police Detoxification	155	-	-	-	-
110-030-630800	Police Reserves	250	-	-	-	-
110-030-740000	Furniture & Office Equipment	-	-	-	-	-
110-030-740100	Computer Equipment	3,497	78,073	73,000	25,000	25,000
110-030-740120	800 MHz Radio System	39,560	-	100,000	-	-
110-030-750000	Vehicles	8,868	172,437	280,000	-	-
110-030-812100	Loan Principal	185,231	62,360	83,000	52,000	52,000
110-030-812200	Interfund Loan Principal	-	68,496	71,152	74,000	74,000
110-030-830001	Interfund Loan Interest	-	10,498	7,842	5,100	5,100
110-030-832903	Loan Interest	566	-	-	-	-
110-030-910670	Transfer to Op Center IS Fund	7,163	6,963	12,100	7,000	7,000
110-030-911110	Indirect Support Cost	572,084	529,075	601,117	764,869	764,869
110-030-951000	Contingency	-	-	72,697	58,387	58,387
Total Requirements		6,480,822	7,257,691	8,472,908	9,679,956	9,679,956

Human Resources

Department Overview

The Human Resources Department is dedicated to serving all departments of the City of Sandy in recruitment, development, and retention of a high-quality workforce that is committed to excellence in public service. The department is responsible for comprehensive human resources services and programs, including job description development, recruitment and selection, employee orientation, benefit administration, labor relations, training, personnel policy development and administration, personnel record management, workers' compensation claim management, and employee recognition.

2023-25 Accomplishments & Highlights

- Completed the recruitment for City Manager, Police Chief, and Public Works Director.
- Updated policies and procedures to ensure compliance with all federal and state laws.

Goals

- Provide employee training programs to help all employees improve skills, and acquire new knowledge and confidence related to career development.
- Forecast current and future staffing needs to assist Finance in maintaining service levels, mitigate risks, and manage key projects and programs.

Performance Measures

	2019	2020	2021	2022	2023	2024
Total Employee Count	87	83	75	85	73	89
Workers' Comp Claims	10	5	7	3	6	2

Staffing

	19-21	21-23	23-25	25-27
Total FTE	-	-	1.20	1.20

Budget Summary & Detail

	BN 19-21	BN 21-23	BN 23-25	BN 25-27	BN 25-27
	Actual	Actual	Budget	Proposed	Approved
Beginning Balance	-	-	-	74,300	74,300
Indirect Service Revenue	-	-	426,550	351,300	351,300
Total Resources	-	-	426,550	425,600	425,600
Personnel Services	-	-	390,300	397,900	397,900
Materials & Services	-	-	29,750	21,200	21,200
Contingency	-	-	6,500	6,500	6,500
Total Requirements	-	-	426,550	425,600	425,600

Human Resources consolidated with Finance prior to BN 23-25

Human Resources

BN 2025-27 Budget Notes

- 93% of the overall budget is directly related to the cost of staff to perform the required human resources functions.
- Staffing and related personnel costs reflect the Human Resources Director and 20% of the Accounting Specialist positions, which were previously in the Finance budget.
- Contingency set to 2% of the department's operating budget.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-032-401100	Beginning Balance	-	-	-	74,300	74,300
110-032-492110	Indirect Service Revenue	-	-	426,550	351,300	351,300
Total Resources		-	-	426,550	425,600	425,600
110-032-511100	Salaries	-	-	251,000	282,000	282,000
110-032-511200	Overtime	-	-	-	-	-
110-032-521100	Insurance Benefits	-	-	45,000	5,000	5,000
110-032-521200	FICA Taxes	-	-	20,000	22,000	22,000
110-032-521300	PERS	-	-	70,000	85,000	85,000
110-032-521500	Workers' Benefit Fund	-	-	200	200	200
110-032-521600	Unemployment Insurance	-	-	1,000	600	600
110-032-521700	Paid Leave Oregon Tax	-	-	1,200	1,200	1,200
110-032-521800	Workers' Comp Insurance	-	-	400	200	200
110-032-521900	Transit Tax	-	-	1,500	1,700	1,700
110-032-601100	Supplies	-	-	5,000	5,000	5,000
110-032-601200	Postage	-	-	250	200	200
110-032-601401	Branding & Marketing	-	-	2,500	2,000	2,000
110-032-601700	Memberships	-	-	1,000	1,000	1,000
110-032-602100	Employee Recruitment	-	-	7,000	5,000	5,000
110-032-602200	Conferences	-	-	1,000	1,000	1,000
110-032-602500	Meetings & Meals	-	-	500	500	500
110-032-603100	Mileage Reimbursement	-	-	500	500	500
110-032-605100	Contractual Services	-	-	12,000	6,000	6,000
110-032-740000	Furniture & Office Equipment	-	-	-	-	-
110-032-740100	Computer Equipment	-	-	-	-	-
110-032-951000	Contingency	-	-	6,500	6,500	6,500
Total Requirements		-	-	426,550	425,600	425,600

Recreation

Department Overview

The Recreation Department provides comprehensive recreation programs and special events designed to enhance quality of life, boost physical and mental health, and provide important social connections. The department works to keep programs affordable so all community members can access opportunities regardless of their socioeconomic status.

Diverse program opportunities are displayed throughout the year in the Recreation Guide, and are marketed through electronic newsletters, social media, traditional media, and signage. Staff work with recreation providers throughout the area to provide programming and share resources, and partner with organizations and businesses on projects that can enhance community opportunities. For example, Mountain Storm Youth Basketball and the Adult co-ed softball league are made possible by utilizing the Oregon Trail School District facilities.

Special Events prove popular with locals and draw many visitors from out of town with events including Run with Pride, Noah's Quest, Silent Disco, and Winter Lights at Meinig. Events such as Sandy Summer Sounds & Starlight Cinema, Solv-it, Longest Day Parkway, Teen Flashlight Egg Hunt, and Mountain Festival Kids Parade ensure that all families, regardless of income, enjoy recreation and entertainment opportunities in a unique setting.

2023-25 Accomplishments & Highlights

- Connected Sandy residents with aquatic opportunities for water safety purposes.
- Established Winterfest and engaged with the community to offer a month-long celebration in Meinig Park.
- Create a recruitment, onboarding, and training process for volunteers in various areas of Parks and Recreation Services.
- Grew special events and the number of participants to 33 and nearly 29,000, respectively.

Goals

- Improve partnership with Oregon Trail School District for use of facility space for youth programs.
- Continue to innovatively and strategically grow special events, programs, and services while meeting cost recovery goals.
- Continue to grow Winterfest, involve the community, expand partnerships, and work towards a sustainable long-term program.

Performance Measures

	2019	2020	2021	2022	2023	2024
Special Events	10	9	8	6	30	33
Special Events Participants	2,933	1,337	116	3,015	17,204	20,860
Adult Program Participants	1,694	1,117	485	476	3,740	4,596
Children/Teen Program Participants	1,676	615	26	190	1,632	1,628

Staffing

	19-21	21-23	23-25	25-27
Total FTE	3.08	3.33	2.48	2.48

Recreation

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	257,996	249,789	187,909	126,473	126,473
Fines, Fees, & Assessments	68,552	150,441	203,000	244,300	244,300
Miscellaneous Revenue	8,320	-	-	-	-
General Revenue	563,000	605,000	720,000	803,000	803,000
Total Resources	897,868	1,005,230	1,110,909	1,173,773	1,173,773
Personnel Services	456,261	512,574	625,600	706,800	706,800
Materials & Services	107,895	217,918	347,400	357,900	357,900
Capital Outlay	8,432	229	-	-	-
Transfers	75,025	75,847	89,124	95,073	95,073
Contingency	-	-	48,785	14,000	14,000
Total Requirements	647,613	806,567	1,110,909	1,173,773	1,173,773

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments has increased due to additional program participation and a slight increase in program fees.
- Materials & Services has increased for the same reason noted above.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-033-401100	Beginning Balance	257,996	249,789	187,909	126,473	126,473
110-033-436100	Recreation Fees - In House	34,231	38,552	4,000	11,500	11,500
110-033-436101	Recreation Fees - Contracted	-	-	60,000	40,000	40,000
110-033-436110	Youth Basketball Fees	17,391	21,559	42,000	80,000	80,000
110-033-436120	Special Events	15,679	43,979	4,000	10,500	10,500
110-033-436130	Adult Softball	-	17,866	21,000	34,000	34,000
110-033-436140	Pickleball	115	2,096	500	300	300
110-033-474000	Community Garden Rental	1,509	3,189	2,500	6,000	6,000
110-033-475000	Event and Community Sponsorship	-	-	67,000	60,000	60,000
110-033-475601	Concert Revenue	(373)	23,200	2,000	2,000	2,000
110-033-478000	Miscellaneous Revenue	8,320	-	-	-	-
110-033-490139	Transfer from Non-Dept.	-	-	15,000	-	-
110-033-491110	General Revenue	563,000	605,000	705,000	803,000	803,000
Total Resources		897,868	1,005,230	1,110,909	1,173,773	1,173,773
110-033-511100	Salaries	297,281	335,323	400,000	442,000	442,000
110-033-511101	Salaries - Seasonal/On-Call	4,268	-	-	-	-
110-033-511200	Overtime	1,331	415	-	-	-
110-033-521100	Insurance Benefits	31,456	60,734	69,000	83,300	83,300
110-033-521200	FICA Taxes	23,128	25,305	31,000	34,000	34,000
110-033-521300	PERS	77,117	84,766	115,000	138,000	138,000
110-033-521360	Other Benefits	7,433	-	-	-	-
110-033-521500	Workers' Benefit Fund	166	170	500	300	300
110-033-521600	Unemployment Insurance	303	508	1,600	900	900
110-033-521700	Paid Leave Oregon Tax	-	395	1,600	1,800	1,800
110-033-521800	Workers' Comp Insurance	11,965	2,973	4,500	3,800	3,800
110-033-521900	Transit Tax	1,814	1,985	2,400	2,700	2,700

Requirements are continued on the following page

Recreation

110-033-601100	Supplies	3,373	4,149	7,500	5,000	5,000
110-033-601200	Postage	309	281	1,000	300	300
110-033-601300	Printing	2,889	1,243	4,300	3,000	3,000
110-033-601400	Copier Charges	1,018	187	1,700	1,200	1,200
110-033-601401	Branding & Marketing	399	10,228	10,000	12,000	12,000
110-033-601401	Memberships	-	-	-	10,000	10,000
110-033-601700	Books and Subscriptions	1,079	3,875	9,000	5,000	5,000
110-033-601900	Uniforms	56	-	2,800	900	900
110-033-602100	Employee Recruitment	-	496	-	-	-
110-033-602200	Conferences	1,926	30	4,000	2,000	2,000
110-033-602300	Training & Professional Advancement	285	1,002	2,000	1,000	1,000
110-033-602500	Meetings & Meals	251	1,310	600	1,000	1,000
110-033-603100	Mileage Reimbursement	476	858	1,000	500	500
110-033-603200	Vehicle - Fuel	83	162	-	-	-
110-033-603500	Vehicle Repair & Maintenance	279	-	-	-	-
110-033-604100	Repairs & Maintenance	2,787	6,698	6,000	5,000	5,000
110-033-604110	Elevator Maintenance	916	2,390	1,500	1,500	1,500
110-033-605100	Contractual Services	12,046	23,753	20,000	25,000	25,000
110-033-607100	Utilities	13,851	13,471	15,000	17,000	17,000
110-033-609100	Insurance	8,769	8,217	4,500	8,000	8,000
110-033-633100	Program - Recreation - In House	20,112	75,451	2,000	2,500	2,500
110-033-633110	Program - Recreation - Contracted	-	981	63,000	45,000	45,000
110-033-633200	Program - Youth Basketball	2,586	14,388	30,000	50,000	50,000
110-033-633300	Program - Adult Softball	8,417	5,995	10,000	34,000	34,000
110-033-633400	Program - Concerts in Park	4,418	13,315	30,000	25,000	25,000
110-033-633500	Program - Movies in Park	9,699	4,345	10,000	10,000	10,000
110-033-633700	Program - Special Events	11,554	20,499	15,000	27,000	27,000
110-033-633800	Program - Pickleball	314	528	500	-	-
110-033-633900	Program - Community Garden	-	4,066	5,000	6,000	6,000
110-033-633910	Program - Community Events	-	-	50,000	30,000	30,000
110-033-633920	Program - Mountain Festival	-	-	15,000	-	-
110-033-633930	Program - Fireworks Display	-	-	26,000	30,000	30,000
110-033-639100	Cash Over/Short	1	-	-	-	-
110-033-715000	Building Improvements	4,881	-	-	-	-
110-033-740000	Furniture & Office Equipment	606	-	-	-	-
110-033-740100	Computer Equipment	60	229	-	-	-
110-033-740101	Software	2,886	-	-	-	-
110-033-911110	Indirect Support Cost	75,025	75,847	89,124	95,073	95,073
110-033-951000	Contingency	-	-	48,785	14,000	14,000
Total Requirements		647,613	806,567	1,110,909	1,173,773	1,173,773

Senior Services

Department Overview

The Senior Services Department is the centralized location for providing information, resources, nutrition, transportation, social services, and recreation opportunities for adults 60 years and better residing within the Oregon Trail School District (exclusive of the Hoodland area).

Increased issues surrounding the isolation of seniors in rural areas, nutritional risk, access to online resources, socialization and the need for mental health services are a priority. Many clients request aid for personal issues, and assistance for adult children is needed to navigate the complex system of care for their aging parents.

Various community groups use the facility on an ongoing basis, including AA, VFW, scout groups, sports teams/groups, and fundraising committees. The building is often rented after regular hours of operations and weekends to private individuals for birthday parties, weddings, baptisms, showers, and funeral gatherings.

2023-25 Accomplishments & Highlights

- Created recruitment, onboarding, and training process for volunteers in various areas of Parks and Recreation Services.
- Integrated increased program/service collaboration with community business partners and various organizations to expand programs and services and fill identified gaps.

Goals

- Continue to advocate for additional funding from outside agencies to support the mission of the department.
- Prioritize a sustainable funding model for senior services to ensure adequate services into the future.

Performance Measures

	2019	2020	2021	2022	2023	2024
Senior Meals Served	26,661	23,776	20,693	15,785	13,271	13,047

Staffing

	19-21	21-23	23-25	25-27
Total FTE	4.78	4.96	4.31	4.31

Senior Services

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	257,070	240,519	354,847	245,023	245,023
Fines, Fees, & Assessments	87,253	92,977	144,000	155,000	155,000
Grants	256,807	325,629	269,229	172,000	172,000
Miscellaneous Revenue	39,866	71	-	-	-
General Revenue	740,000	760,000	735,000	850,000	850,000
Total Resources	1,380,997	1,419,196	1,503,076	1,422,023	1,422,023
Personnel Services	809,169	592,825	977,200	1,113,700	1,113,700
Materials & Services	213,155	276,672	313,800	150,000	150,000
Capital Outlay	16,503	26,482	-	2,000	2,000
Transfers	101,650	110,684	127,264	142,983	142,983
Contingency	-	-	84,812	13,340	13,340
Total Requirements	1,140,477	1,006,663	1,503,076	1,422,023	1,422,023

BN 2025-27 Budget Notes

- Grants include both federal and state funds received on a reimbursement basis from Clackamas County to aid in the cost of delivering services.
- Materials & Services has been decreased due to the reallocation of transportation services to the Transit Department.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-034-401100	Beginning Balance	257,070	240,519	354,847	245,023	245,023
110-034-437100	Class & Activity Revenue	4,355	8,888	5,000	7,500	7,500
110-034-437101	Trip Revenue	4,800	2,404	13,000	17,500	17,500
110-034-440300	Federal Grants	193,151	167,153	143,737	82,000	82,000
110-034-441450	State Grants	63,581	158,476	125,492	90,000	90,000
110-034-442200	County Senior Citizens Grant	75	-	-	-	-
110-034-474200	Building Rent	6,682	20,249	56,000	50,000	50,000
110-034-475100	Nutrition Program	71,417	61,436	70,000	80,000	80,000
110-034-478000	Miscellaneous Revenue	39,866	71	-	-	-
110-034-491110	General Revenue	740,000	760,000	735,000	850,000	850,000
Total Resources		1,380,997	1,419,196	1,503,076	1,422,023	1,422,023

Requirements are listed on the following page

Senior Services

110-034-511100	Salaries	451,742	408,105	604,000	676,000	676,000
110-034-511103	Salary - Nutrition	50,226	590	-	-	-
110-034-511104	Salary - Alzh	18,559	-	-	-	-
110-034-511200	Overtime	12,334	415	-	-	-
110-034-521100	Insurance Benefits	78,240	59,796	138,000	161,000	161,000
110-034-521200	FICA Taxes	41,008	30,743	47,000	52,000	52,000
110-034-521300	PERS	136,214	85,195	172,000	210,000	210,000
110-034-521360	Other Benefits	5,337	-	-	-	-
110-034-521500	Workers' Benefit Fund	372	253	500	400	400
110-034-521600	Unemployment Insurance	536	679	2,500	1,400	1,400
110-034-521700	Paid Leave Oregon Tax	-	574	2,500	2,800	2,800
110-034-521800	Workers' Comp Insurance	11,385	4,064	7,000	6,000	6,000
110-034-521900	Transit Tax	3,216	2,411	3,700	4,100	4,100
110-034-601100	Supplies	6,385	7,256	12,000	8,000	8,000
110-034-601200	Postage	1,049	1,019	1,000	1,500	1,500
110-034-601300	Printing	86	1,173	4,000	1,500	1,500
110-034-601400	Copier Charges	1,105	541	1,000	1,000	1,000
110-034-601401	Branding & Marketing	-	1,246	3,000	4,000	4,000
110-034-601700	Memberships	1,310	945	1,500	1,000	1,000
110-034-601800	Books and Subscriptions	29	770	5,000	3,000	3,000
110-034-601900	Uniforms	-	-	1,200	-	-
110-034-602100	Employee Recruitment	-	76	-	-	-
110-034-602200	Conferences	1,943	1,808	2,000	2,000	2,000
110-034-602300	Training & Professional Advancement	371	1,975	2,500	2,000	2,000
110-034-602500	Meetings & Meals	335	1,802	1,000	1,000	1,000
110-034-603100	Mileage Reimbursement	673	743	1,500	1,000	1,000
110-034-603200	Vehicle -Fuel	5,515	6,287	9,600	10,000	10,000
110-034-603500	Vehicle Repair & Maintenance	11,039	10,801	15,000	11,000	11,000
110-034-604100	Repairs & Maintenance	10,718	12,248	13,500	13,500	13,500
110-034-604110	Elevator Maintenance	1,529	4,780	5,000	3,000	3,000
110-034-605100	Contractual Services	15,923	35,990	18,000	25,000	25,000
110-034-607100	Utilities	13,851	14,815	15,000	20,000	20,000
110-034-609100	Insurance	8,769	8,217	4,500	6,000	6,000
110-034-610200	Fees	187	300	500	-	-
110-034-634100	Program - Senior Activities	8,467	7,152	6,000	10,000	10,000
110-034-634200	Program - Alzheimer's	299	124	1,500	-	-
110-034-634400	Program - Nutrition	49,521	5,787	30,000	20,000	20,000
110-034-634500	Program - Trips	1,144	2,022	3,500	5,500	5,500
110-034-634600	Program - Transportation	72,906	148,795	156,000	-	-
110-034-715000	Improvements	9,047	21,695	-	-	-
110-034-720000	Buildings	1,769	-	-	-	-
110-034-740000	Furniture & Office Equipment	2,405	2,122	-	-	-
110-034-740100	Computer Equipment	487	2,194	-	-	-
110-034-740101	Software	2,796	471	-	2,000	2,000
110-034-911110	Indirect Support Cost	101,650	110,684	127,264	142,983	142,983
110-034-951000	Contingency	-	-	84,812	13,340	13,340
Total Requirements		1,140,477	1,006,663	1,503,076	1,422,023	1,422,023

Parks & Trails

Department Overview

The Parks & Trails Department maintains and makes minor improvements to the City's parks, open spaces, public spaces, and public buildings. These activities are funded primarily out of the General Fund. Three full time employees and a seasonal worker are responsible for nine city buildings and one rental dwelling; nineteen developed parks and public spaces totaling approximately 40.25 acres; 242.37 acres of natural and open space; 10.33 miles of trails including the popular Tickle Creek Trail; as well as various pedestrian paths, stairways, walkways, and trails. This program also utilizes local landscape contractors to perform regular maintenance at certain city facilities and public areas.

2023-25 Accomplishments & Highlights

- Completed the construction of Cedar Park and Base Camp; completed improvements at Tupper Park.
- Continued to grow Winterfest.
- Continued to maintain parks and open spaces to keep them operational, limiting hazards, and extending the life of assets as much as physically possible.

Goals

- Construct Deer Point Park.
- Renovate Meinig Park for better accessibility and use for community events.
- Restore sections of Tickle Creek Trail.
- Improve partnerships with Oregon Trail School District for use of facility space for youth programs.
- Continue to expand Winterfest and engage the community.

Performance Measures

	2019	2020	2021	2022	2023	2024
Total Parks Acreage	212	212	212	279.89		282.62
Total Trail Miles	n/a	n/a	n/a	9.58	n/a	10.33

Staffing

	19-21	21-23	23-25	25-27
Total FTE	3.13	3.18	3.87	4.24

Parks & Trails

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	72,674	50,667	44,985	19,471	19,471
Fines, Fees, & Assessments	46,843	62,039	94,500	113,000	113,000
Miscellaneous Revenue	23,767	18,586	11,600	-	-
Transfers	-	-	115,000	50,000	50,000
General Revenue	743,000	870,000	1,400,000	1,500,000	1,500,000
Total Resources	886,284	1,001,292	1,666,085	1,682,471	1,682,471
Personnel Services	545,371	628,657	951,400	1,017,500	1,017,500
Materials & Services	204,951	244,122	376,000	409,050	409,050
Capital Outlay	32,305	8,910	200,000	45,000	45,000
Debt Service	809	8,092	8,100	-	-
Transfers	73,351	82,362	109,878	161,442	161,442
Contingency	-	-	20,707	49,479	49,479
Total Requirements	856,787	972,143	1,666,085	1,682,471	1,682,471

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments includes revenue from both the rental property in Bornstedt Park and fees to reserve the various facilities within the parks.
- Materials & Services reflects a reduction in utility costs in alignment with the Council Goal of reducing the expense of operating the splash pad as well as reducing the cost of irrigation in City parks; Includes an addition of \$50,000 for the expansion of Winterfest.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-035-401100	Beginning Balance	72,674	50,667	44,985	19,471	19,471
110-035-474000	Property Rental Revenue	44,143	52,989	62,000	65,000	65,000
110-035-475010	Gazebo Rental Revenue	2,700	-	30,500	28,000	28,000
110-035-475000	Community Sponsorship	-	9,050	2,000	20,000	20,000
110-035-478000	Miscellaneous Revenue	23,767	18,586	1,600	-	-
110-035-479030	Surplus Property	-	-	10,000	-	-
110-035-490139	Transfer from Non-Dept.	-	-	115,000	50,000	50,000
110-035-491110	General Revenue	743,000	870,000	1,400,000	1,500,000	1,500,000
Total Resources		886,284	1,001,292	1,666,085	1,682,471	1,682,471

Requirements are listed on the following page

Parks & Trails

110-035-511100	Salaries	324,953	382,567	538,000	589,000	589,000
110-035-511200	Overtime	1,183	3,252	-	2,500	2,500
110-035-521100	Insurance Benefits	86,907	99,850	198,000	182,000	182,000
110-035-521200	FICA Taxes	24,949	28,954	42,000	45,000	45,000
110-035-521300	PERS	89,686	98,697	148,000	178,000	178,000
110-035-521360	Other Benefits	448	-	-	-	-
110-035-521500	Workers' Benefit Fund	236	259	500	400	400
110-035-521600	Unemployment Insurance	326	565	2,200	1,400	1,400
110-035-521700	Paid Leave Oregon Tax	-	371	2,200	2,600	2,600
110-035-521800	Workers' Comp Insurance	14,726	11,871	17,000	13,000	13,000
110-035-521900	Transit Tax	1,957	2,271	3,500	3,600	3,600
110-035-601100	Supplies	13,024	12,388	15,000	15,000	15,000
110-035-601200	Postage	6	42	100	100	100
110-035-601400	Copier Charges	-	-	-	-	-
110-035-601700	Memberships	600	1,089	500	500	500
110-035-601800	Books and Subscriptions	-	-	700	3,150	3,150
110-035-601900	Uniforms	1,730	2,728	3,500	3,300	3,300
110-035-602100	Employee Recruitment	43	757	500	700	700
110-035-602300	Training & Professional Advancement	530	1,700	11,000	10,000	10,000
110-035-602500	Meetings & Meals	-	-	-	1,000	1,000
110-035-603100	Mileage Reimbursement	100	178	200	500	500
110-035-603200	Vehicle - Fuel	10,505	29,381	29,000	30,000	30,000
110-035-603500	Vehicle Repair & Maintenance	4,916	6,640	-	10,000	10,000
110-035-604100	Repairs & Maintenance	43,041	50,214	95,000	90,000	90,000
110-035-605100	Contractual Services	14,633	1,203	11,000	30,000	30,000
110-035-606100	Equipment Rental	17,544	2,538	10,000	3,000	3,000
110-035-606150	Winterfest Improvements	-	-	-	50,000	50,000
110-035-607100	Utilities	41,992	105,386	150,000	110,000	110,000
110-035-608100	Professional Services	38,428	7,577	25,000	20,000	20,000
110-035-609100	Insurance	13,284	18,060	19,000	27,000	27,000
110-035-610200	Fees	4,126	3,741	5,000	3,800	3,800
110-035-650300	Regulatory Fees	448	500	500	1,000	1,000
110-035-715000	Improvements	5,993	5,000	100,000	45,000	45,000
110-035-715010	Meinig Park	3,000	-	-	-	-
110-035-740000	Furniture & Office Equipment	-	3,557	-	-	-
110-035-760000	Machinery & Equipment	23,313	353	100,000	-	-
110-035-812100	Loan Principal	809	8,092	8,100	-	-
110-035-910670	Transfer to Op Center IS Fund	8,075	8,075	17,300	12,250	12,250
110-035-911110	Indirect Support Cost	65,276	74,287	92,578	149,192	149,192
110-035-951000	Contingency	-	-	20,707	49,479	49,479
Total Requirements		856,787	972,143	1,666,085	1,682,471	1,682,471

Planning

Department Overview

The Planning Department is responsible for reviewing development proposals and completing long-range planning projects such as municipal code updates and relevant long-range studies identified by Council such as the Comprehensive Plan. The department is committed to serving existing and future residents with wide-ranging planning services in the belief that a growing community can remain livable and meet the needs of all community members through thoughtful and inclusive community involved planning.

2023-25 Accomplishments & Highlights

- Increased fees to align more closely with cost recovery efforts for the Planning Department.
- Completed Envision Sandy 2050, adopting the first Comprehensive Plan since 1997.
- Completed the clear and objective audit of the Sandy Development Code.
- Completed the Transportation System Plan (TSP) and adopted a revised System Development Charge (SDC) methodology.
- Adopted a revised violation schedule for the Sandy Municipal Code.
- Created the Code Enforcement Specialist position and coordinated roles/responsibilities with the Sandy Police Department.
- Helped establish Moratorium 2.0 and Moratorium 3.0, administered the Equivalent Residential Unit (ERU) allocation program for projects that are already approved, and completed detailed communication with property owners and the development community.
- Worked with developers and Public Works to play two subdivisions.
- Processed several large development projects and pre-application meetings.

Goals

- Continue to pursue operations for cost recovery.
- Develop a clear policy for ERU allocation that is strategically aligned with the City's interests.
- Review and formally adopt the Economic Development Strategic Plan as a Comprehensive Plan background document.
- Take action to update the City's zoning map.
- Revisit the Pleasant Street Master Plan with minimal reliance on consulting services.
- Develop short-term rental regulations.
- Study options for updating the City's regulations on outdoor burning.
- Continue to improve and refine code language, policies, and practices related to code enforcement.
- Complete the Housing Production Strategy in accordance with House Bill 2003.
- Work with the Planning Commission to modify municipal code Chapter 17.102, Urban Forestry, so that tree retention and protection measures adequately protect trees while also mitigating impacts to private and public property.
- Work with developers to plat subdivisions, construct apartments, and successfully open several new commercial facilities while navigating the constraints of the moratorium.

Planning

Performance Measures

	2019	2020	2021	2022	2023	2024
Total Land Use Applications						
Type I	47	39	32	42	26	20
Type II	14	18	9	8	9	10
Type III	2	1	5	7	6	11
Type IV	3	3	5	7	10	7
TOTAL:	66	61	51	64	51	48
Additional Land Use Info						
Annexations:	0	0	0	2	1	0
Subdivisions:	0	0	1	5	1	3
Pre-Application Meetings	10	8	19	30	27	22

Staffing

	19-21	21-23	23-25	25-27
Total FTE	2.86	2.76	3.22	3.12

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	201,710	286,029	95,043	381,999	381,999
Fines, Fees, & Assessments	426,965	379,541	287,000	267,100	267,100
Grants	1,000	53,000	64,000	1,000	1,000
Miscellaneous Revenue	2,291	12,154	5,000	3,000	3,000
General Revenue	280,000	547,000	970,000	850,000	850,000
Total Resources	911,966	1,277,724	1,421,043	1,503,099	1,503,099
Personnel Services	533,121	656,002	908,500	970,300	970,300
Materials & Services	132,592	314,203	300,500	147,700	147,700
Capital Outlay	6,336	14,918	15,000	9,000	9,000
Transfers	84,406	157,028	166,231	236,226	236,226
Contingency	-	-	30,812	139,873	139,873
Total Requirements	756,455	1,142,151	1,421,043	1,503,099	1,503,099

BN 2025-27 Budget Notes

- Revenue reflects conservative estimates for planning and related fees due to the potential impacts of the moratorium.
- General revenue decreased as a result of a high beginning balance.
- Contractual Services reflects \$100,000 in expenses related to the Housing Production Strategy, zoning map amendments, and other consultant obligations, such as the Pleasant Street Master Plan.
- Indirect Support Costs increased as a result of increased attorney fees related to the moratorium and review of code revisions.

Planning

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-036-401100	Beginning Balance	201,710	286,029	95,043	381,999	381,999
110-036-434200	Permit Administration Fee	83,815	115,550	100,000	90,000	90,000
110-036-441200	State Grants	-	50,000	63,000	-	-
110-036-454100	Planning & Sign Fees	264,645	199,593	120,000	120,000	120,000
110-036-454200	EC Permit 1&2 Family	30,367	27,045	30,000	20,000	20,000
110-036-454300	Zoning Administration Fee	31,232	22,807	25,000	20,000	20,000
110-036-454400	EC Plan Check	15,298	13,946	12,000	12,000	12,000
110-036-454500	Urban Forest Fees/Grants	1,000	3,000	1,000	1,000	1,000
110-036-458005	Plaza Rent Revenue	1,540	600	-	-	-
110-036-466100	Refunds	-	-	-	5,000	5,000
110-036-478000	Miscellaneous Revenue	2,291	12,154	5,000	3,000	3,000
110-036-478100	Document/Copy Fees	68	-	-	100	100
110-036-490139	Transfer from Non-Dept.	-	-	50,000	-	-
110-036-491110	General Revenue	280,000	547,000	920,000	850,000	850,000
Total Resources		911,966	1,277,724	1,421,043	1,503,099	1,503,099
110-036-511100	Salaries	367,037	432,129	547,000	590,000	590,000
110-036-511200	Overtime	2,789	5,482	-	5,000	5,000
110-036-521100	Insurance Benefits	37,506	69,911	156,000	140,000	140,000
110-036-521200	FICA Taxes	26,474	33,233	42,000	46,000	46,000
110-036-521300	PERS	83,284	109,478	151,000	178,000	178,000
110-036-521360	Other Benefits	7,822	224	-	-	-
110-036-521500	Workers' Benefit Fund	222	216	300	300	300
110-036-521600	Unemployment Insurance	346	651	2,200	1,200	1,200
110-036-521700	Paid Leave Oregon Tax	-	418	2,300	2,400	2,400
110-036-521800	Workers' Comp Insurance	5,564	1,653	4,400	3,800	3,800
110-036-521900	Transit Tax	2,077	2,607	3,300	3,600	3,600
110-036-601100	Supplies	3,915	4,477	6,500	6,000	6,000
110-036-601200	Postage	2,909	1,828	2,000	2,500	2,500
110-036-601300	Printing	706	816	1,000	1,000	1,000
110-036-601400	Copier Charges	1,801	2,411	2,500	2,000	2,000
110-036-601401	Branding & Marketing	-	374	500	3,000	3,000
110-036-601500	Public Notices	3,700	2,947	3,000	1,500	1,500
110-036-601700	Memberships	339	1,414	2,000	1,000	1,000
110-036-601800	Books and Subscriptions	138	1,882	2,000	3,000	3,000
110-036-602100	Employee Recruitment	202	270	-	-	-
110-036-602200	Conferences	3,003	1,106	6,000	4,000	4,000
110-036-602500	Meetings & Meals	191	288	500	500	500
110-036-603100	Mileage Reimbursement	7	247	500	500	500
110-036-603200	Vehicle - Fuel	-	-	-	2,000	2,000
110-036-603500	Vehicle - Repairs and Maint	-	-	-	5,000	5,000
110-036-604100	Repairs & Maintenance	97	-	-	500	500
110-036-605100	Contractual Services	-	105	-	-	-
110-036-607100	Utilities	780	1,346	1,000	1,200	1,200
110-036-608200	Professional Services - Engineering	20,473	24,523	25,000	10,000	10,000
110-036-608500	Contract Services - Planning	93,548	267,973	243,000	100,000	100,000
110-036-637100	Planning Commission	723	1,696	2,000	2,000	2,000
110-036-639610	Tree City USA	59	500	3,000	2,000	2,000
110-036-740000	Furniture & Office Equipment	1,645	308	-	1,000	1,000
110-036-740100	Computer Equipment	4,691	14,610	15,000	8,000	8,000
110-036-911110	Indirect Support Cost	84,406	157,028	166,231	236,226	236,226
110-036-951000	Contingency	-	-	30,812	139,873	139,873
Total Requirements		756,455	1,142,151	1,421,043	1,503,099	1,503,099

Building

Department Overview

The Building Department is committed to serving existing and future community members with comprehensive administration of building, plumbing, mechanical, and fire/life/safety codes as required by the State of Oregon. This division ensures that commercial and industrial buildings, residential dwellings, and public buildings such as schools are constructed in conformance with all regulatory codes to ensure continued safety and well-being for all people. Administrative staff also manage the business licensing program and other miscellaneous duties.

2023-25 Accomplishments & Highlights

- Increased fees to increase cost recovery for the Building Division.
- Implemented electronic plan review in accordance with House Bill 2415.
- Created a handout for childcare facilities, a handout for opening new food and beverage establishments, and a webpage for plumbing permits.
- Completed a request for proposals process to identify a consultant to assist the Building Official with electronic plan review.
- Inspected and approved occupancy for numerous development projects.

Goals

- Continue to pursue options for cost recovery.
- Create a post disaster response program for conducting rapid assessments of damaged buildings and essential facilities.
- Adopt an addressing code to standardize and codify our processes.
- Adopt a property maintenance code to assist code enforcement.

Performance Measures

	2019	2020	2021	2022	2023	2024
Total Trade Permits Issued						
Single Family	57	81	61	67	22	45
Multi Family Buildings	5	2	6	-	-	14
MFR # of units	50	4	69	-	-	102
Commercial	91	47	76	77	74	157

Staffing

	19-21	21-23	23-25	25-27
Total FTE	3.03	2.50	2.25	2.35

Building

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	567,903	405,471	405,203	584,912	584,912
Fines, Fees, & Assessments	744,291	827,032	710,000	807,500	807,500
Total Resources	1,312,194	1,232,503	1,115,203	1,392,412	1,392,412
Personnel Services	703,796	611,406	649,000	771,200	771,200
Materials & Services	78,812	105,898	103,100	194,300	194,300
Capital Outlay	4,438	9,409	15,000	11,000	11,000
Transfers	123,297	113,105	101,961	125,087	125,087
Contingency	-	-	246,142	290,825	290,825
Total Requirements	910,343	839,818	1,115,203	1,392,412	1,392,412

BN 2025-27 Budget Notes

- The department is fully funded through permit fees and receives no general revenue funding.
- Contractual Services reflects \$100,000 in expenses related to electronic plan review services from SAFEbuilt, LLC who was selected as the City's third-party plan review contractor for electronic plan review.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-037-401100	Beginning Balance	567,903	405,471	405,203	584,912	584,912
110-037-433110	Permits - Building	331,455	375,941	320,000	320,000	320,000
110-037-433120	Permits - Plumbing	110,979	118,263	110,000	110,000	110,000
110-037-433130	Permits - Mechanical	48,163	60,336	50,000	60,000	60,000
110-037-433140	Permits - Fire Life & Safety	5,563	15,808	10,000	20,000	20,000
110-037-433400	Permits - Other Building	12,814	35,535	20,000	20,000	20,000
110-037-433910	Permits - State %	53,867	66,740	60,000	60,000	60,000
110-037-434100	Plan Check Fee	179,242	154,409	140,000	200,000	200,000
110-037-434150	Building Administration Fee	2,209	-	-	-	-
110-037-454600	Technology Fee	-	-	-	17,000	17,000
110-037-478000	Miscellaneous Revenue	-	-	-	500	500
110-037-491110	General Revenue	-	-	-	-	-
Total Resources		1,312,194	1,232,503	1,115,203	1,392,412	1,392,412

Requirements are listed on the following page

Building

110-037-511100	Salaries	458,430	401,389	401,000	462,000	462,000
110-037-511200	Overtime	5,527	4,179	-	5,000	5,000
110-037-521100	Insurance Benefits	75,814	64,354	96,000	118,000	118,000
110-037-521200	FICA Taxes	36,197	30,670	31,000	36,000	36,000
110-037-521300	PERS	112,159	104,419	111,000	140,000	140,000
110-037-521360	Other Benefits	4,030	153	-	-	-
110-037-521500	Workers' Benefit Fund	281	189	300	300	300
110-037-521600	Unemployment Insurance	473	587	1,700	1,000	1,000
110-037-521700	Paid Leave Oregon Tax	-	365	1,700	2,000	2,000
110-037-521800	Workers' Comp Insurance	8,046	2,696	3,800	4,000	4,000
110-037-521900	Transit Tax	2,839	2,405	2,500	2,900	2,900
110-037-601100	Supplies	3,999	4,684	8,000	6,000	6,000
110-037-601200	Postage	219	153	300	3,000	3,000
110-037-601300	Printing	598	678	1,000	1,000	1,000
110-037-601400	Copier Charges	1,220	1,449	1,500	1,000	1,000
110-037-601401	Branding & Marketing	-	194	500	3,000	3,000
110-037-601700	Memberships	1,565	1,709	1,800	1,600	1,600
110-037-601800	Books and Subscriptions	1,662	4,096	3,500	4,000	4,000
110-037-601900	Uniforms	195	231	1,000	1,000	1,000
110-037-602200	Conferences	-	195	3,000	4,000	4,000
110-037-602300	Training & Professional Advancement	225	-	-	-	-
110-037-602500	Meetings & Meals	40	98	500	500	500
110-037-603100	Mileage Reimbursement	-	-	-	200	200
110-037-605100	Contractual Services	2,218	12,688	10,000	100,000	100,000
110-037-605101	Contractual Services - Planning	470	-	-	-	-
110-037-605103	Contractual Services - Plumbing	3,150	-	-	-	-
110-037-607100	Utilities	780	1,307	1,000	1,000	1,000
110-037-608200	Professional Services - Engineering	-	-	1,000	-	-
110-037-628200	Credit Card Merchant Fee	6,419	9,057	10,000	8,000	8,000
110-037-637200	State Bldg Fee Surcharge	56,051	69,359	60,000	60,000	60,000
110-037-740000	Furniture & Office Equipment	1,801	323	-	1,000	1,000
110-037-740100	Computer Equipment	2,637	9,086	15,000	10,000	10,000
110-037-911110	Indirect Support Cost	123,297	113,105	101,961	125,087	125,087
110-037-951000	Contingency	-	-	246,142	290,825	290,825
Total Requirements		910,343	839,818	1,115,203	1,392,412	1,392,412

Economic Development

Department Overview

The Economic Development Department acts as a liaison between the business community and City Hall. The overall goal of this division is to facilitate growth and development of the local business community through business recruitment and retention, site acquisition, assistance with business financing, tourism development, development and management of grant programs targeting specific types of businesses, and the overall improvement/development of the downtown commercial area to attract and retain businesses.

2023-25 Accomplishments & Highlights

- Managed 11 urban renewal-funded business incentive grants, totaling over \$375,000.
- Managed the downtown maintenance program to address encampments and public right-of-way maintenance.

Goals

- Implement the Economic Development Strategic Plan with the assistance of a consultant specializing in economic development activities.
- Attract new businesses to fill vacant storefronts in the downtown area.

Performance Measures

	2019	2020	2021	2022	2023	2024
Business Licenses Issued/Renewed	904	836	820	769	556	702
Incentive Grants						
Number of grant projects completed	23	33	17	10	5	6
Net project cost - City only	\$ 293,924	\$ 360,110	\$ 287,987	\$ 405,020	\$ 173,543	\$ 202,156

Staffing

	19-21	21-23	23-25	25-27
Total FTE	0.50	0.58	0.40	-

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	29,595	58,957	44,204	4,634	4,634
Miscellaneous Revenue	8,020	322	-	-	-
General Revenue	242,000	224,000	255,000	145,000	145,000
Total Resources	279,614	283,279	299,204	149,634	149,634
Personnel Services	100,642	138,071	107,600	-	-
Materials & Services	78,519	74,595	153,750	117,200	117,200
Capital Outlay	2,498	99	-	-	-
Transfers	38,997	24,510	27,202	26,691	26,691
Contingency	-	-	10,652	5,743	5,743
Total Requirements	220,657	237,275	299,204	149,634	149,634

Economic Development

BN 2025-27 Budget Notes

- Due to the moratorium and limited potential for economic development opportunities, the staff member assigned to this role was laid off in 2024. A consultant has been retained to aid with economic development during the biennium. As a result, the overall budget has decreased compared to prior years.
- Materials & Services includes \$85,000 in various grant programs, including SSCP and Tenant Improvement (TI), and \$30,000 for consultant work.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-038-401100	Beginning Balance	29,595	58,957	44,204	4,634	4,634
110-038-478000	Miscellaneous Revenue	8,020	322	-	-	-
110-038-490139	Transfer from Non-Dept.	-	-	55,000	-	-
110-038-491110	General Revenue	242,000	224,000	200,000	145,000	145,000
Total Resources		279,614	283,279	299,204	149,634	149,634
110-038-511100	Salaries	69,233	94,405	72,000	-	-
110-038-511200	Overtime	119	362	-	-	-
110-038-521100	Insurance Benefits	7,766	10,461	8,000	-	-
110-038-521200	FICA Taxes	5,347	7,215	6,000	-	-
110-038-521300	PERS	16,285	24,587	20,000	-	-
110-038-521360	Other Benefits	1,217	3	-	-	-
110-038-521500	Workers' Benefit Fund	42	49	100	-	-
110-038-521600	Unemployment Insurance	70	141	400	-	-
110-038-521700	Paid Leave Oregon Tax	-	94	400	-	-
110-038-521800	Workers' Comp Insurance	144	187	200	-	-
110-038-521900	Transit Tax	419	567	500	-	-
110-038-601100	Supplies	766	1,596	2,750	500	500
110-038-601200	Postage	8	73	100	100	100
110-038-601300	Printing	-	473	-	100	100
110-038-601400	Copier Charges	303	-	-	-	-
110-038-601401	Branding & Marketing	206	118	1,000	500	500
110-038-601700	Memberships	1,415	725	2,000	1,000	1,000
110-038-601800	Books and Subscriptions	10	42	100	-	-
110-038-602200	Conferences	-	-	3,000	-	-
110-038-602300	Training & Professional Advancement	949	1,868	300	-	-
110-038-602500	Meetings & Meals	753	46	500	-	-
110-038-603100	Mileage Reimbursement	107	444	1,000	-	-
110-038-604100	Repairs & Maintenance	365	-	-	-	-
110-038-605100	Contractual Services	44	9,210	3,000	30,000	30,000
110-038-606120	Building Rent	732	-	-	-	-
110-038-639608	Program - Contributions SSCP	46,442	60,000	60,000	60,000	60,000
110-038-639609	Program - Tenant Improvements	5,415	-	25,000	25,000	25,000
110-038-639610	Program - County Grants	10,005	-	-	-	-
110-038-639619	Program - Business Grants	11,000	-	55,000	-	-
110-038-740000	Furniture & Office Equipment	2,498	99	-	-	-
110-038-911110	Indirect Support Cost	38,997	24,510	27,202	26,691	26,691
110-038-951000	Contingency	-	-	10,652	5,743	5,743
Total Requirements		220,657	237,275	299,204	149,634	149,634

Non-Departmental

Department Overview

The Non-Departmental Department includes expenditures that do not apply to a single department, and miscellaneous expenses that are not associated with any of the operating departments. Additionally, this department is responsible for expenses related to the City such as memberships and association fees. The department includes the General Fund (i.e., not allocated to specific programs) contingency account.

2023-25 Accomplishments & Highlights

- Funded two business grants to construct structures for outdoor dining at local restaurants.
- Held contingency to 5% of City operations.

Goals

- Continue to increase the overall contingency for the City to use as a rainy-day fund for unexpected expenditures.

Staffing

	19-21	21-23	23-25	25-27
Total FTE	-	-	-	-

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	130,004	523,605	2,032,223	1,441,000	1,441,000
Miscellaneous Revenue	192,149	99,143	-	85,000	85,000
Indirect Service Revenue	259,000	261,997	281,000	328,000	328,000
General Revenue	741,000	3,154,223	1,210,000	1,267,000	800,000
Total Resources	1,322,153	4,038,969	3,523,223	3,121,000	2,654,000
Materials & Services	619,344	954,621	678,000	954,000	954,000
Capital Outlay	10,278	77,708	15,000	-	-
Debt Service	9,005	4,878	-	-	-
Transfers	160,000	1,014,000	1,680,000	400,000	400,000
Contingency	-	-	1,150,223	1,767,000	1,300,000
Total Requirements	798,627	2,051,207	3,523,223	3,121,000	2,654,000

BN 2025-27 Budget Notes

- Materials & Services reflects the creation of a \$50,000 abatement program to remediate nuisance properties.
 - Transfers include \$50,000 to continue Winterfest expansion, \$50,000 for the purchase of a vehicle for the newly created Facilities Maintenance department, \$150,000 for capital repairs and replacement for City buildings (an increase from the prior practice of \$85,000 per biennium), and \$150,000 to set up a vehicle replacement fund for vehicles used by General Fund departments (Police and Parks & Trails).
- Contingency maintained at 5% of general fund operating costs (\$1,300,000).

Non-Departmental

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-039-401100	Beginning Balance	130,004	523,605	2,032,223	1,441,000	1,441,000
110-039-477000	Merchandise	128	-	-	-	-
110-039-478000	Miscellaneous Revenue	182,521	41,391	-	35,000	35,000
110-039-478200	Reimbursement	9,500	57,752	-	50,000	50,000
110-039-490280	Transfer from Aquatics	-	-	36,000	-	-
110-039-491110	General Revenue	741,000	3,154,223	1,210,000	1,267,000	800,000
110-039-492110	Indirect Service Revenue	259,000	261,997	245,000	328,000	328,000
Total Resources		1,322,153	4,038,969	3,523,223	3,121,000	2,654,000
110-039-601100	Supplies	35,311	39,716	45,000	50,000	50,000
110-039-601200	Postage	2,602	3,518	4,000	5,000	5,000
110-039-601300	Printing	83	665	1,000	-	-
110-039-601400	Copier Charges	2,458	2,436	2,000	1,000	1,000
110-039-601401	Branding & Marketing	5,177	2,302	2,000	2,000	2,000
110-039-601500	Public Notices	653	67	1,000	1,000	1,000
110-039-601600	Organizational Fees	41,837	127,311	84,000	70,000	70,000
110-039-601700	Memberships	1,719	2,105	3,000	5,000	5,000
110-039-601800	Books and Subscriptions	699	19,997	15,000	25,000	25,000
110-039-602300	Training & Professional Advancement	-	206	-	-	-
110-039-603200	Vehicle - Fuel	275	380	1,000	1,000	1,000
110-039-603500	Vehicle Repair & Maintenance	168	5,448	1,000	1,000	1,000
110-039-604100	Repairs & Maintenance	19,953	19,985	10,000	25,000	25,000
110-039-605100	Contractual Services	77,886	100,891	100,000	150,000	150,000
110-039-607100	Utilities	55,490	54,026	75,000	80,000	80,000
110-039-608100	Professional Services	38,238	86,805	20,000	125,000	125,000
110-039-609100	Insurance	74,820	173,987	248,000	275,000	275,000
110-039-610200	Fees	10,248	4,942	5,000	3,000	3,000
110-039-628200	Credit Card Merchant Fee	7,502	9,463	9,000	25,000	25,000
110-039-639100	Cash Over/Short	(281)	776	-	-	-
110-039-639201	Cable Programming	28,684	17,097	22,000	25,000	25,000
110-039-639202	Program - Web Site	20,617	15,256	10,000	10,000	10,000
110-039-639301	Program - Mountain Festival	9,116	6,702	-	-	-
110-039-639401	Program - Employee Recognition	5,178	13,253	20,000	25,000	25,000
110-039-639403	Program - Gym Fees	4,069	-	-	-	-
110-039-639500	Program - Community Events	-	3,886	-	-	-
110-039-639604	Program - Tourism Promotion	80	-	-	-	-
110-039-639619	Program - Business Grants	161,006	219,398	-	-	-
110-039-639703	Program - Fireworks Display	14,500	24,004	-	-	-
110-039-639810	Program - Arts Commission	1,259	-	-	-	-
110-039-639900	Program - Nuisance Abatement	-	-	-	50,000	50,000
110-039-740000	Furniture & Office Equipment	-	1,733	10,000	-	-
110-039-740100	Computer Equipment	-	7,715	-	-	-
110-039-740101	Archive Equipment/Software	10,278	15	-	-	-
110-039-760000	Machinery & Equipment	-	68,244	5,000	-	-
110-039-812100	Principal	9,005	4,878	-	-	-

Requirements are continued on the following page

Non-Departmental

110-039-910124	Transfer to Council	-	-	500,000	-	-
110-039-910125	Transfer to Administration	25,000	-	-	-	-
110-039-910126	Transfer to Legal	50,000	-	-	-	-
110-039-910129	Transfer to Library	-	-	150,000	-	-
110-039-910130	Transfer to Police	-	-	30,000	-	-
110-039-910133	Transfer to Recreation	-	-	15,000	-	-
110-039-910135	Transfer to Parks & Trails	-	-	115,000	50,000	50,000
110-039-910136	Transfer to Planning	-	-	50,000	-	-
110-039-910138	Transfer to Economic Development	-	-	55,000	-	-
110-039-910140	Transfer to IT	-	-	30,000	-	-
110-039-910142	Transfer to Facilities Maint. Dept	-	-	-	50,000	50,000
110-039-910240	Transfer to Street Fund	-	-	600,000	-	-
110-039-910560	Transfer to SandyNet Fund	-	489,000	50,000	-	-
110-039-910670	Transfer to Asset Replacement	85,000	85,000	85,000	300,000	300,000
110-039-910720	Transfer to URA Fund	-	440,000	-	-	-
110-039-955000	Contingency	-	-	1,150,223	1,767,000	1,300,000
Total Requirements		798,627	2,051,207	3,523,223	3,121,000	2,654,000

Information Technology

Department Overview

The Information Technology (IT) department is responsible for supporting all City departments with the implementation and maintenance of technology needs. Infrastructure supported includes computer systems, Voice over IP (VOIP) phone system, and IP networks at each City facility, optically connecting all City facilities.

2023-25 Accomplishments & Highlights

- Replaced aging technology equipment to meet the overall needs of each department.
- Implemented security enhancements to prevent security breaches.

Goals

- Continue to focus on securing systems and information to prevent security breaches.

Staffing

	19-21	21-23	23-25	25-27
Total FTE	1.30	1.30	1.30	1.30

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	104,152	5,037	50,016	-	-
Miscellaneous Revenue	10,284	-	-	-	-
Indirect Service Revenue	475,000	508,000	732,034	798,800	798,800
Total Resources	589,436	513,037	782,050	798,800	798,800
Personnel Services	257,611	288,573	346,500	383,600	383,600
Materials & Services	276,093	171,730	198,050	254,000	254,000
Capital Outlay	50,696	23,212	225,000	71,000	71,000
Transfers	-	-	-	75,000	75,000
Contingency	-	-	12,500	15,200	15,200
Total Requirements	584,399	483,515	782,050	798,800	798,800

BN 2025-27 Budget Notes

- Capital Outlay decreased significantly as a result of completed necessary system refreshes in the 2023-25 Biennium.
- Created a transfer to the Asset Replacement Fund to begin setting aside funds for needed equipment upgrades in the future.
- Contingency is approximately 2% of the operating budget for the department.

Information Technology

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-040-401100	Beginning Balance	104,152	5,037	50,016	-	-
110-040-478000	Miscellaneous Revenue	10,284	-	-	-	-
110-040-490139	Transfer from Non-Dept.	-	-	30,000	-	-
110-040-492110	Indirect Service Revenue	475,000	508,000	702,034	798,800	798,800
Total Resources		589,436	513,037	782,050	798,800	798,800
110-040-511100	Salaries	185,451	198,970	225,000	244,000	244,000
110-040-511200	Overtime	-	-	-	-	-
110-040-521100	Insurance Benefits	20,991	25,766	35,000	40,000	40,000
110-040-521200	FICA Taxes	14,164	14,974	18,000	20,000	20,000
110-040-521300	PERS	33,607	42,793	62,000	74,000	74,000
110-040-521360	Other Benefits	1,748	-	-	-	-
110-040-521500	Workers' Benefit Fund	147	115	200	200	200
110-040-521600	Unemployment Insurance	185	295	1,000	600	600
110-040-521700	Paid Leave Oregon Tax	-	196	1,000	1,000	1,000
110-040-521800	Workers' Comp Insurance	208	4,290	2,800	2,300	2,300
110-040-521900	Transit Tax	1,111	1,174	1,500	1,500	1,500
110-040-601100	Supplies	1,120	11,248	10,000	5,000	5,000
110-040-601200	Postage	225	-	-	-	-
110-040-602100	Employee Recruitment	349	63	500	-	-
110-040-602200	Conferences	-	805	3,000	-	-
110-040-602300	Training & Professional Advancement	-	-	2,000	2,000	2,000
110-040-602500	Meetings & Meals	104	277	350	-	-
110-040-603100	Mileage Reimbursement	-	-	200	-	-
110-040-604100	Repairs & Maintenance	265	-	10,000	2,000	2,000
110-040-605100	Contractual Services	271,609	158,367	170,000	240,000	240,000
110-040-607100	Utilities	920	970	2,000	5,000	5,000
110-040-639202	Web Site	1,500	-	-	-	-
110-040-740000	Furniture & Office Equipment	31,104	362	-	3,000	3,000
110-040-740100	Computer Equipment	19,591	22,205	225,000	66,000	66,000
110-040-740201	Phone Equipment	-	645	-	2,000	2,000
110-040-910680	Transfer to IT Set Aside	-	-	-	75,000	75,000
110-040-951000	Contingency	-	-	12,500	15,200	15,200
Total Requirements		584,399	483,515	782,050	798,800	798,800

Hoodland Library

Department Overview

The Hoodland Library became a branch of the Sandy Library after the passage in November 2008 of the county-wide Library Service District. The Hoodland Service Area extends from Wildcat Creek Road to the County boundary near Government Camp and houses over 5,700 unincorporated Clackamas County residents. The Hoodland Library resides in a rented space of 1,909 square feet and will be open this coming year 38 hours per week.

Like the Sandy Library, the Hoodland Library supports the community in its endeavors to create lifelong readers. Support is provided to help residents learn to read and write, develop the ability to find accurate information, and connect to the online world. The department delivers on its mission by offering traditional library services including reference assistance and materials for entertainment and study, as well as high speed internet access, downloadable e-books and e-audiobooks, databases, the ability to receive and send information online (such as tax forms, job applications, and photos), and staff to assist customers in using technology. Community members enjoy library space to sit quietly and read or study.

2023-25 Accomplishments & Highlights

- Advanced efforts to increase teamwork and training of staff.
- Updated department policies and procedures manual.

Goals

- Identify and secure the remaining funds needed to upfit the outreach vehicle.
- Create curriculum and implement classes for various computer and technology programs, including Excel and Canva.
- Train additional staff and update programs based on new principles; Present early literacy concepts to parents.

Staffing

	19-21	21-23	23-25	25-27
Total FTE	-	-	2.65	2.65

Hoodland Library

Budget Summary & Detail

	BN 19-21	BN 21-23	BN 23-25	BN 25-27	BN 25-27
	Actual	Actual	Budget	Proposed	Approved
Beginning Balance	-	-	55,333	120,840	120,840
Intergovernmental	-	-	652,000	700,000	700,000
Fines, Fees, & Assessment	-	-	3,500	1,750	1,750
Grants	-	-	1,300	1,300	1,300
Miscellaneous Revenue	-	-	2,500	2,500	2,500
Total Resources	-	-	714,633	826,390	826,390
Personnel Services	-	-	493,500	500,500	500,500
Materials & Services	-	-	134,200	160,106	160,106
Capital Outlay	-	-	8,000	60,500	60,500
Transfers	-	-	68,114	81,884	81,884
Contingency	-	-	10,819	23,400	23,400
Total Requirements	-	-	714,633	826,390	826,390

Hoodland Public Library consolidated with Sandy Public Library prior to BN 23-25

BN 2025-27 Budget Notes

- Intergovernmental accounts for revenue from the Clackamas County Library District for the Sandy service area.
- Capital Outlay reflects the remaining expenditure related to the acquisition of the outreach vehicle (\$54,000).

Account Number	Account Name	BN 19-21	BN 21-23	BN 23-25	BN 25-27	BN 25-27
		Actual	Actual	Budget	Proposed	Approved
110-041-401100	Beginning Balance	-	-	55,333.00	120,840	120,840
110-041-441210	State Grants	-	-	1,300.00	1,300	1,300
110-041-442400	District Funding	-	-	652,000.00	700,000	700,000
110-041-463100	Fines	-	-	2,500.00	1,050	1,050
110-041-477100	Miscellaneous	-	-	2,500.00	2,500	2,500
110-041-477110	Lost/Paid Fees	-	-	1,000.00	700	700
Total Resources		-	-	714,633	826,390	826,390
110-041-511100	Salaries	-	-	321,000	312,000	312,000
110-041-511200	Overtime	-	-	-	-	-
110-041-521100	Insurance Benefits	-	-	43,000	64,000	64,000
110-041-521200	FICA Taxes	-	-	25,000	24,000	24,000
110-041-521300	PERS	-	-	99,000	96,000	96,000
110-041-521500	Workers' Benefit Fund	-	-	300	300	300
110-041-521600	Unemployment Insurance	-	-	1,400	700	700
110-041-521700	Paid Leave Oregon Tax	-	-	1,400	1,300	1,300
110-041-521800	Workers' Comp Insurance	-	-	400	300	300
110-041-521900	Transit Tax	-	-	2,000	1,900	1,900

Requirements are continued on the following page

110-041-521900	Transit Tax	-	-	2,000	1,900	1,900
110-041-601100	Supplies	-	-	3,200	3,200	3,200
110-041-601200	Postage	-	-	100	330	330
110-041-601401	Branding & Marketing	-	-	300	300	300
110-041-601700	Memberships	-	-	100	100	100
110-041-602200	Conferences	-	-	500	500	500
110-041-604100	Repairs & Maintenance	-	-	2,000	3,000	3,000
110-041-605100	Contractual Services	-	-	21,000	21,000	21,000
110-041-606100	Building Rent	-	-	48,500	52,476	52,476
110-041-607100	Utilities	-	-	7,000	14,500	14,500
110-041-608100	Professional Services	-	-	1,500	5,000	5,000
110-041-609100	Insurance	-	-	4,000	5,000	5,000
110-041-629101	Library Books	-	-	15,000	15,000	15,000
110-041-629102	Library Magazines	-	-	2,500	2,600	2,600
110-041-629103	Videos/DVDs	-	-	10,000	10,000	10,000
110-041-629104	Acquisition Database	-	-	4,500	5,400	5,400
110-041-629105	Video Games	-	-	1,000	-	-
110-041-629106	CD Music	-	-	3,000	1,000	1,000
110-041-629107	Audio Books	-	-	1,500	3,000	3,000
110-041-629108	Reference Database	-	-	6,000	1,400	1,400
110-041-629109	Digital	-	-	1,500	10,000	10,000
110-041-629200	Programs	-	-	1,000	1,300	1,300
110-041-629300	Programs - Other	-	-	-	5,000	5,000
110-041-740000	Furniture & Office Equipment	-	-	500	500	500
110-041-740100	Computer Equipment	-	-	7,500	6,000	6,000
110-041-740200	Library Equipment	-	-	-	54,000	54,000
110-041-911110	Indirect Support Cost	-	-	68,114	81,884	81,884
110-041-951000	Contingency	-	-	10,819	23,400	23,400
Total Requirements		-	-	714,633	826,390	826,390

Facilities Maintenance

Department Overview

The Facilities Maintenance Department accounts for repairs and maintenance of City owned properties and assets. This Department is newly created in BN 2025-27 to meet the ongoing need of the City to have a centralized Department focused on maintaining City properties.

Goals

- Proactively maintain and respond to issues at City facilities to preserve and extend the useful life of City assets.

Staffing

	19-21	21-23	23-25	25-27
Total FTE	-	-	-	1.30

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	-	-	-	-	-
Miscellaneous Revenue	-	-	-	-	-
Transfers	-	-	-	50,000	50,000
General Revenue	-	-	-	185,000	185,000
Indirect Service Revenue	-	-	-	270,000	270,000
Total Resources	-	-	-	505,000	505,000
Personnel Services	-	-	-	367,700	367,700
Materials & Services	-	-	-	76,300	76,300
Capital Outlay	-	-	-	52,000	52,000
Contingency	-	-	-	9,000	9,000
Total Requirements	-	-	-	505,000	505,000

BN 2025-27 Budget Notes

- The Facilities Maintenance Department is included in the Indirect Service Revenue Model and receives indirect funding from other departments.
- Transfers from Non-Departmental are intended to fund the purchase of a vehicle to support this newly created department and new Facilities Maintenance Lead Position.
- Capital Outlay includes the purchase of the new vehicle.

Facilities Maintenance

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
110-042-401100	Beginning Balance	-	-	-	-	-
110-042-478000	Miscellaneous Revenue	-	-	-	-	-
110-042-490139	Transfer from Non Dept	-	-	-	50,000	50,000
110-042-491110	General Revenue	-	-	-	185,000	185,000
110-042-492110	Indirect Service Revenue	-	-	-	270,000	270,000
Total Resources		-	-	-	505,000	505,000
110-042-511100	Salaries	-	-	-	205,000	205,000
110-042-511200	Overtime	-	-	-	-	-
110-042-521100	Insurance Benefits	-	-	-	76,000	76,000
110-042-521200	FICA Taxes	-	-	-	16,000	16,000
110-042-521300	PERS	-	-	-	62,000	62,000
110-042-521500	Workers' Benefit Fund	-	-	-	200	200
110-042-521600	Unemployment Insurance	-	-	-	500	500
110-042-521700	Oregon Paid Leave Tax	-	-	-	1,000	1,000
110-042-521800	Workers' Comp Insurance	-	-	-	5,500	5,500
110-042-521900	Transit Tax	-	-	-	1,500	1,500
110-042-601100	Supplies	-	-	-	5,000	5,000
110-042-601200	Postage	-	-	-	-	-
110-042-601300	Printing	-	-	-	-	-
110-042-601400	Copier Charges	-	-	-	-	-
110-042-601700	Memberships	-	-	-	-	-
110-042-601800	Books, Subscriptions, etc.	-	-	-	3,200	3,200
110-042-601900	Uniforms	-	-	-	500	500
110-042-602100	Employee Recruitment	-	-	-	1,000	1,000
110-042-602300	Training & Professional Advancement	-	-	-	1,000	1,000
110-042-602500	Meetings & Meals	-	-	-	500	500
110-042-603100	Mileage Reimbursement	-	-	-	100	100
110-042-603200	Vehicle - Fuel	-	-	-	4,000	4,000
110-042-603500	Vehicle Repair & Maintenance	-	-	-	1,000	1,000
110-042-604100	Repairs & Maintenance	-	-	-	9,000	9,000
110-042-605100	Contractual Services	-	-	-	-	-
110-042-606100	Equipment Rental	-	-	-	1,000	1,000
110-042-607100	Utilities	-	-	-	-	-
110-042-608100	Professional Services	-	-	-	-	-
110-042-608101	Professional Services Tree Abatement	-	-	-	50,000	50,000
110-042-609100	Insurance	-	-	-	-	-
110-042-740000	Furniture & Office Equipment	-	-	-	2,000	2,000
110-042-760000	Machinery & Equipment	-	-	-	50,000	50,000
110-042-951000	Contingency	-	-	-	9,000	9,000
Total Requirements		-	-	-	505,000	505,000

Street Fund

Fund Overview

The Street Fund accounts for all things related to streets and transportation within the city limits. The fund is split into three departments: operations, capital, and equipment replacement.

Operations

The Street Fund repairs and maintains more than 46.11 centerline miles of streets within the city limits. Street operating costs include power costs for street lighting and traffic signals (although ODOT is responsible for managing and maintaining traffic signals). Major maintenance activities in Street Operations include traffic line painting (by contract) and parking lot stall striping, traffic control sign repair and installation, weed control in rights-of-way, snow and ice control, pothole patching, and street sweeping. In addition, Street Operations manages the City's traffic calming program, provides transportation-related comments on land use applications, and reviews street improvement plans for new development. Funding comes primarily from federal, state, and local fuel taxes.

The City uses Pavement Management System software to prioritize street maintenance projects based on a condition survey performed every five years. Using Local Option Fuel Tax revenue, the City strives to complete approximately \$250,000 to \$300,000 worth of street maintenance (asphalt overlays and surface treatments) projects annually. The annual amount of pavement maintenance work, (in miles or square feet for example) is difficult to quantify because some years may involve more costly maintenance over a smaller number of street sections, while other years may include relatively inexpensive treatments covering many streets. The goal of the program is to keep the Pavement Condition Index (PCI) at 80 or better.

Capital Improvements

New streets, street widening, intersection improvements, and other street capital projects are funded through system development charges (SDCs) from new development, cash contributions from developers, state and federal fuel taxes, loans, and grants. The Transportation System Plan (TSP), adopted in the 2023-25 biennium, identifies the long-term project needs for motor vehicles, bicycles, and pedestrians.

Equipment Replacement

This newly created department within the Fund is intended to build up the required funds to replace equipment and vehicles in the future. This is part of an overall City goal to develop thoughtful asset replacement schedules and identify funding prior to an emergency asset replacement being needed.

2023-25 Accomplishments & Accomplishments

- Completed the Bell Street / 362nd Avenue extension project.
- Completed the 2023 pavement management project.
- Completed major crack sealing projects.
- Purchased the street sweeper to reduce street cleaning costs by eliminating the need for a contractor.
- Replaced sander; deployed excavator with mower to improve right-of-way maintenance activities.

Street Fund

Goals

- Complete the pavement management plan as recommended to maintain the PCI.
- Design and complete ADA ramps along Highway 211 as required by jurisdictional transfer agreement.
- Complete initial improvements at Highway 211 and Dubarko Road to improve the safety of the intersection.

Performance Measures

	2019	2020	2021	2022	2023	2024
Square Feet of Streets Resurfaced	-	1,039,752	367,400	-	375,000	-
Miles of Streets	37	37	43	43	45.4	46.11
Pavement Condition Index	n/a	80	80	78	78	77
Local Gas Tax Revenue Collected	316,235	268,539	250,009	318,302	327,929	311,795
Streetlights Maintained	-	-	1,020	1,100	1,130	1,156

Staffing

	19-21	21-23	23-25	25-27
Total FTE	2.51	2.79	2.92	3.61

Street Fund

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	1,428,568	1,985,240	2,327,412	2,563,293	2,563,293
Fines, Fees, & Assessments	2,665,546	2,752,748	2,405,000	2,440,000	2,440,000
Interest	140,112	226,825	50,000	120,000	120,000
Loan Proceeds	34,267	-	-	-	-
Miscellaneous	179,710	8,281	5,000	10,000	10,000
Operations Total	4,448,203	4,973,094	4,787,412	5,133,293	5,133,293
Beginning Balance	3,587,337	9,788,012	-	-	-
Fines, Fees, & Assessments	1,736,975	1,388,421	1,819,000	2,575,000	2,575,000
Interest	174	-	-	-	-
Transfers	-	-	600,000	-	-
Loan Proceeds	6,643,898	-	-	-	-
Capital Total	11,968,384	11,176,433	2,419,000	2,575,000	2,575,000
Transfer From Operations	-	-	-	142,500	142,500
Vehicle Set Aside Total	-	-	-	142,500	142,500
Total Resources	16,416,587	16,149,527	7,206,412	7,850,793	7,850,793
REQUIREMENTS					
Personnel Services	528,062	619,943	773,500	1,002,200	1,002,200
Materials & Services	1,630,103	812,688	1,959,300	1,363,500	1,363,500
Capital Outlay	179,968	25,744	167,000	315,000	315,000
Debt Service	7,473	17,813	13,400	10,100	10,100
Transfers	117,357	118,723	179,299	360,632	360,632
Contingency	-	-	297,000	2,020,127	2,020,127
Operations Total	2,462,963	1,594,911	3,389,499	5,071,559	5,071,559
Capital Outlay	871,694	10,469,133	2,505,000	1,320,000	1,320,000
Debt Service	162,018	814,088	813,834	816,734	816,734
Contingency	-	-	498,079	500,000	500,000
Capital Total	1,033,712	11,283,221	3,816,913	2,636,734	2,636,734
Contingency	-	-	-	142,500	142,500
Vehicle Set Aside Total	-	-	-	142,500	142,500
Total Requirements	3,496,675	12,878,132	7,206,412	7,850,793	7,850,793

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments (Operations) includes both state and local gas tax revenue.
- Capital Outlay includes \$400,000 for general improvements and ADA ramps along Highway 211, \$150,000 for intersection evaluation and improvements at Dubarko Rd / Highway 211, and \$750,000 for Gunderson Rd / Highway 211 improvements.
- Vehicle Set Aside accounts for setting aside funds for future equipment purchases.

Street Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
240-054-401000	Beginning Balance	1,428,568	1,985,240	2,327,412	2,563,293	2,563,293
240-054-441150	State Shared - Gas Tax	1,604,882	2,065,120	1,800,000	1,800,000	1,800,000
240-054-441190	City Gas Tax	518,548	646,232	600,000	600,000	600,000
240-054-442500	Other Agencies	500,000	-	-	-	-
240-054-457100	Engineering Fees	31,458	41,396	5,000	40,000	40,000
240-054-471100	Interest	140,112	226,825	50,000	120,000	120,000
240-054-471104	Res. Sidewalk Repair	10,657	-	-	-	-
240-054-478000	Miscellaneous Revenue	178,710	8,281	5,000	10,000	10,000
240-054-479030	Surplus Property	1,000	-	-	-	-
240-054-495400	Loan Proceeds	34,267	-	-	-	-
Operations Total		4,448,203	4,973,094	4,787,412	5,133,293	5,133,293
240-154-401000	Beginning Balance	3,587,337	9,788,012	-	-	-
240-154-423000	AFRD Reimbursement	79,002	84,906	4,000	50,000	50,000
240-154-433540	Streets SDC	909,468	457,572	1,390,000	1,785,000	1,785,000
240-154-441140	VRF Funds	254,073	497,877	425,000	440,000	440,000
240-154-441434	ODOT STP Funds	-	302,073	-	300,000	300,000
240-154-459001	Payment In Lieu Street Improvement Fees	494,432	-	-	-	-
240-154-471100	Interest	174	-	-	-	-
240-154-478000	Miscellaneous Revenue	-	45,993	-	-	-
240-154-491000	Transfer from General Fund	-	-	600,000	-	-
240-154-495400	Loan Proceeds	6,643,898	-	-	-	-
Capital Total		11,968,384	11,176,433	2,419,000	2,575,000	2,575,000
240-254-490240	Transfer Streets Operations Department	-	-	-	142,500	142,500
Vehicle Set Aside Total		-	-	-	142,500	142,500
Total Resources		16,416,587	16,149,527	7,206,412	7,850,793	7,850,793
REQUIREMENTS						
240-054-511100	Salaries	303,391	384,980	456,000	590,000	590,000
240-054-511200	Overtime	11,029	14,972	16,000	18,000	18,000
240-054-521100	Insurance Benefits	50,296	68,581	104,000	133,000	133,000
240-054-521200	FICA Taxes	24,048	30,154	37,000	48,000	48,000
240-054-521300	PERS	83,810	103,559	138,000	190,000	190,000
240-054-521360	Other Benefits	4,327	-	-	-	-
240-054-521500	Workers' Benefit Fund	184	198	500	400	400
240-054-521600	Unemployment Insurance	316	608	2,000	1,300	1,300
240-054-521700	Paid Leave Oregon Tax	-	414	2,000	2,500	2,500
240-054-521800	Workers' Comp Insurance	48,774	14,111	15,000	15,000	15,000
240-054-521900	Transit Tax	1,887	2,366	3,000	4,000	4,000
240-054-601100	Supplies	65,170	-	70,000	60,000	60,000
240-054-601200	Postage	113	49,061	100	200	200
240-054-601300	Printing	-	20	100	250	250
240-054-601400	Copier Charges	15	106	100	200	200
240-054-601401	Branding & Marketing	-	19	-	-	-
240-054-601500	Public Notices	194	-	-	200	200
240-054-601600	Organizational Fees	-	92	200	200	200
240-054-601700	Memberships	-	1,200	600	1,000	1,000
240-054-601800	Books and Subscriptions	55	389	600	1,000	1,000
240-054-601900	Uniforms	1,954	1,482	2,300	3,500	3,500

Requirements are continued on the following page

Street Fund

240-054-602100	Employee Recruitment	76	4,968	5,000	5,000	5,000
240-054-602200	Conferences	-	781	10,000	5,000	5,000
240-054-602300	Training & Professional Advancement	7	819	5,000	5,500	5,500
240-054-602500	Meetings & Meals	131	383	700	1,250	1,250
240-054-603100	Mileage Reimbursement	2	2	100	200	200
240-054-603200	Vehicle - Fuel	7,995	12,154	15,000	12,500	12,500
240-054-603400	Vehicle Reg/Licenses	-	-	500	500	500
240-054-603500	Vehicle Repair & Maintenance	17,303	10,210	30,000	40,000	40,000
240-054-604100	Repairs & Maintenance	59,795	50,426	75,000	70,000	70,000
240-054-604500	Street Maintenance Program	790,413	15,089	600,000	600,000	600,000
240-054-605100	Contractual Services	342,730	431,213	805,000	150,000	150,000
240-054-606100	Equipment Rental	19,258	15,197	20,000	10,000	10,000
240-054-607100	Utilities	230,227	165,719	190,000	195,000	195,000
240-054-608100	Professional Services	5,179	12,137	20,000	75,000	75,000
240-054-608200	Professional Services - Engineering	79,003	26,756	90,000	100,000	100,000
240-054-609100	Insurance	9,572	14,051	18,000	26,000	26,000
240-054-610200	Fees	914	414	1,000	1,000	1,000
240-054-734000	Improvements	56,400	19,347	-	-	-
240-054-734800	Sidewalk/Bike Path Improvements	2,170	-	10,000	50,000	50,000
240-054-740000	Furniture & Office Equipment	113	536	5,000	5,000	5,000
240-054-740100	Computer Equipment	928	4,215	12,000	10,000	10,000
240-054-760000	Machinery & Equipment	51,011	146	70,000	200,000	200,000
240-054-770000	Major Repairs & Maintenance	69,347	1,500	70,000	50,000	50,000
240-054-812100	Loan Principal	7,473	17,813	13,400	10,100	10,100
240-054-910110	Transfer to General Fund	100,219	101,585	152,199	200,057	200,057
240-054-910254	Transfer to Streets Vehicle Set Aside	-	-	-	142,500	142,500
240-054-910370	Transfer to Asset Replacement IS Fund	3,200	3,200	3,200	3,200	3,200
240-054-910670	Transfer to Op Ctr ISF	13,938	13,938	23,900	14,875	14,875
240-054-950000	Contingency	-	-	297,000	2,020,127	2,020,127
Operations Total		2,462,963	1,594,911	3,389,499	5,071,559	5,071,559
240-154-734000	Improvements	791,886	399,719	850,000	400,000	400,000
240-154-734010	362nd Ave/Bell St Extention	-	9,991,792	1,505,000	-	-
240-154-734507	LED Streetlight Conversion	-	51,288	-	-	-
240-154-734508	Dubarko & Hwy 211 Improvements	-	-	150,000	150,000	150,000
240-154-734509	Gunderson & HWY 211	-	-	-	750,000	750,000
240-154-785117	AFRD Reimbursement	79,808	26,334	-	20,000	20,000
240-154-812903	Bond Principal	59,485	430,000	465,000	500,000	500,000
240-154-832902	Bond Interest	1,171	382,912	347,634	315,234	315,234
250-154-870000	Paying Agent Fees	101,361	1,176	1,200	1,500	1,500
240-154-950000	Contingency	-	-	498,079	500,000	500,000
Capital Total		1,033,712	11,283,221	3,816,913	2,636,734	2,636,734
240-254-950000	Contingency	-	-	-	142,500	142,500
Vehicle Set Aside Total		-	-	-	142,500	142,500
Total Requirements		3,496,675	12,878,132	7,206,412	7,850,793	7,850,793

Transit Fund

Fund Overview

The Transit Fund accounts for all things related to Sandy Area Metro (SAM) transit services. This includes 3 fixed route services, in-town dial-a-ride service, out-of-town medical rides service, and a future intercity service to Clackamas Town Center.



Operations

The Transit Fund provides safe, reliable, and convenient transportation options for Sandy residents through the deployment of several types of service. For improved connectivity, SAM provides a critical link between Sandy and Gresham, as well as Sandy and Estacada with fixed route service. Each SAM route provides a quick and easy transfer with timed connections to TriMet in Gresham and Estacada and timed connections to Mt. Hood Express at the Sandy Transit Center. For in-town travel, SAM offers a fixed route on Highway 26 and a deviated route known as the Shopper Shuttle. The Transit Department also operates a dial-a-ride service, known as SAMrides. The dial-a-ride is an origin-to-destination service that is available everywhere in Sandy, as well as for trips that originate and terminate within a 3-mile radius of the center of town. SAMrides also provides complementary ADA service for qualified individuals who cannot access the fixed route. Additionally, Transit operates a non-emergency medical ride program for Sandy's frail and/or elderly community members, providing transportation for Sandy residents to out of town medical services that are not available within city limits. In the interest of collaboration and efficiency, this program also provides rides for frail and elderly community members who qualify through the Sandy Senior Center's transportation programs. SAM also has an administrative role in Mt. Hood Express and Villages Shuttle transportation services. These services connect to SAM at the Sandy Transit Center, providing transportation to the mountain communities as far as Timberline Lodge.

Capital Improvements

The Transit Department will lead a planning project for future improvements to the Sandy Operations Center, in collaboration with other City departments. These improvements include an architectural and engineering plan for a second administrative building and a maintenance bay as outlined in the Operations Center Master Plan. Transit will also upgrade the Sandy Operations Center to accommodate electric vehicles. This includes the ability to charge and maintain electric vehicles.

County Contracts

The County Contracts Department is newly created in Biennium 2025-27 to better present and track the revenue and expenditures associated with providing services in conjunction with Clackamas County.

2023-25 Accomplishments & Highlights

- Increased marketing and advertising to promote public transportation.
- Increased shopper shuttle runs and Saturday shopper shuttle due to local requests for weekend service.
- Implemented new technology for real time bus information, and partnered with Clackamas County providers to create and maintain a new website for the promotion of transit services within Clackamas County.
- Improved cost recovery on contracts with Clackamas County.

Transit Fund

Goals

- Continue to promote transit as a safe, efficient mode of transportation; Continue to increase ridership.
- Implement infrastructure improvements, including the Operations Center expansion, bus stops along the Clackamas Town Center route, and other improvements within the City.
- Advocate at the state level for improvements in statewide transportation funding, including STIF distribution to small/rural agencies.
- Identify funding and procure alternative fuel vehicles.

Performance Measures

	2019	2020	2021	2022	2023	2024
Ridership	123,245	111,714	76,642	77,603	84,350	87,567
Percent Elderly and Disabled	23	22	21	19	22	23
Routes/Programs	5	5	5	5	5	6
Special Events	2	5	5	5	8	10
Revenue Service Hours	16,292	16,990	13,808	16,639	16,041	18,918
Revenue Service Miles	356,411	342,866	337,675	317,429	305,703	358,920

Staffing

	19-21	21-23	23-25	25-27
Total FTE	3.00	2.80	2.80	4.80

Transit Fund

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	1,890,443	1,583,465	2,058,598	1,890,660	1,890,660
Fines, Fees, & Assessments	2,364,644	2,491,954	4,101,971	3,589,000	3,589,000
Interest	96,025	80,130	19,000	178,000	178,000
Grants	1,804,175	2,267,498	1,810,392	1,660,000	1,660,000
Miscellaneous	195,566	253,551	172,924	182,500	182,500
Transfers	-	-	-	401,171	401,171
Operations Total	6,350,853	6,676,598	8,162,885	7,901,331	7,901,331
Beginning Balance	(44,787)	-	-	-	-
Grants	1,583,202	355,001	2,956,728	1,315,000	1,315,000
Miscellaneous	4,203	18,539	-	-	-
Capital Total	1,542,618	373,540	2,956,728	1,315,000	1,315,000
Contract Grants	-	-	-	3,128,100	3,128,100
Fines, Fees, & Assessments	-	-	-	155,000	155,000
County Contract Total	-	-	-	3,283,100	3,283,100
Total Resources	7,893,471	7,050,138	11,119,613	12,499,431	12,499,431
REQUIREMENTS					
Personnel Services	1,060,181	688,443	787,800	1,205,600	1,205,600
Materials & Services	2,556,848	3,385,283	5,504,399	5,396,700	5,396,700
Capital Outlay	31,975	3,263	-	5,000	5,000
Debt Service	-	-	-	-	-
Transfers	192,933	215,923	326,951	403,904	403,904
Contingency	-	-	546,977	730,127	730,127
Operations Total	3,841,936	4,292,912	7,166,127	7,741,331	7,741,331
Capital Outlay	2,468,069	763,208	3,953,486	1,475,000	1,475,000
Capital Total	2,468,069	763,208	3,953,486	1,475,000	1,475,000
Materials & Services	-	-	-	2,831,900	2,831,900
Transfers	-	-	-	401,171	401,171
Contingency	-	-	-	50,029	50,029
County Contract Total	-	-	-	3,283,100	3,283,100
Total Requirements	6,310,005	5,056,120	11,119,613	12,499,431	12,499,431

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments includes the 0.06% tax for all business operating within city limits.
- Grants includes federal and state grant proceeds to assist in the operations and capital expenses associated with providing transit services.
- The increase in FTE reflects two additional employees, expected to be hired in the second year of the biennium.
- Capital Outlay includes expansion of the Operations Center and other capacity improvements.
- County Contracts Departments established to better track and present the cost of services provided by City of Sandy but paid for by Clackamas County.

Transit Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
270-070-401000	Beginning Balance	1,890,443	1,583,465	2,058,598	1,890,660	1,890,660
270-070-411300	Employer Transit Tax	1,521,172	1,795,705	1,796,586	1,950,000	1,950,000
270-070-440300	Federal Grants	1,526,680	1,957,340	1,338,456	1,660,000	1,660,000
270-070-441450	State Grants	277,495	310,158	471,936	-	-
270-070-441470	STIF Revenue	205,576	322,790	1,731,037	1,244,000	1,244,000
270-070-442500	Other Agencies	482,227	51,324	247,778	10,000	10,000
270-070-445000	Admin Overhead Revenue	-	-	-	401,171	401,171
270-070-445010	Vehicle Maint Revenue	-	-	-	260,000	260,000
270-070-459100	Farebox - SAM	102,777	77,753	89,000	97,000	97,000
270-070-459101	Fare Media - SAM	19,710	22,523	20,000	28,000	28,000
270-070-459110	Revenue Other Districts	-	5,000	10,000	-	-
270-070-459200	Farebox - MHX	-	139,158	125,000	-	-
270-070-459201	Fare Media - MHX	-	29,012	30,000	-	-
270-070-471100	Interest	70,896	79,618	17,000	160,000	160,000
270-070-471101	Interest - STIF	25,129	512	2,000	18,000	18,000
270-070-474200	Facility & Vehicle Fees	33,181	48,689	52,570	-	-
270-070-478040	Miscellaneous Revenue	13,378	570	-	2,500	2,500
270-070-478200	Reimbursements	21,931	86,510	-	-	-
270-070-495355	Interfund Loan Payments	160,257	166,471	172,924	180,000	180,000
Operations Total		6,350,853	6,676,598	8,162,885	7,901,331	7,901,331
270-170-401000	Beginning Balance	(44,787)	-	-	-	-
270-170-440300	Federal Grants	1,583,202	355,001	2,956,728	415,000	415,000
270-170-440400	State Revenue	-	-	-	900,000	900,000
270-170-479000	Surplus Property	4,203	18,539	-	-	-
Capital Total		1,542,618	373,540	2,956,728	1,315,000	1,315,000
270-270-441480	County Grants	-	-	-	3,128,100	3,128,100
270-270-441480	Farebox	-	-	-	125,000	125,000
270-270-441480	Faremedia	-	-	-	30,000	30,000
County Contract Total		-	-	-	3,283,100	3,283,100
Total Resources		7,893,471	7,050,138	11,119,613	12,499,431	12,499,431

Requirements are listed on the following page

Transit Fund

REQUIREMENTS

270-070-511100	Salaries	793,731	471,891	524,000	720,000	720,000
270-070-511200	Overtime	31,121	-	-	-	-
270-070-521100	Insurance Benefits	55,663	57,944	70,000	195,000	195,000
270-070-521200	FICA Taxes	63,111	35,602	40,000	60,000	60,000
270-070-521300	PERS	107,998	118,376	145,000	220,000	220,000
270-070-521360	Other Benefits	1,804	110	-	-	-
270-070-521500	Workers' Benefit Fund	691	608	400	400	400
270-070-521600	Unemployment Insurance	825	702	2,200	1,500	1,500
270-070-521700	Paid Leave Oregon Tax	-	-	2,200	3,000	3,000
270-070-521800	Workers' Comp Insurance	287	418	800	700	700
270-070-521900	Transit Tax	4,950	2,792	3,200	5,000	5,000
270-070-601100	Supplies	10,075	5,091	9,500	5,000	5,000
270-070-601200	Postage	5,504	4,682	4,000	4,000	4,000
270-070-601300	Printing	4,690	1,534	10,000	7,000	7,000
270-070-601400	Copier Charges	146	-	-	200	200
270-070-601401	Branding & Marketing	11,810	18,047	30,000	30,000	30,000
270-070-601500	Public Notices	229	577	500	500	500
270-070-601700	Memberships	3,348	3,227	4,000	3,000	3,000
270-070-602100	Employee Recruitment	3,308	-	1,000	-	-
270-070-602200	Conferences	1,735	12,261	15,000	20,000	20,000
270-070-602300	Training & Professional Advancement	-	2,536	20,000	20,000	20,000
270-070-602500	Meetings & Meals	1,177	1,639	3,500	3,500	3,500
270-070-603100	Mileage Reimbursement	725	797	2,000	1,500	1,500
270-070-603200	Vehicle - Fuel	205,611	364,053	400,000	450,000	450,000
270-070-603400	Vehicle Reg/Licenses	350	1,630	1,500	1,500	1,500
270-070-603500	Vehicle Repair & Maintenance	322,168	324,070	375,000	475,000	475,000
270-070-603510	Vehicle Repair & Maintenance - MHX	104,896	115,184	140,000	-	-
270-070-604100	Vehicle Accessory Equipment	11,162	179	-	25,000	25,000
270-070-604200	Bus Shelter Maintenance	11,584	20,385	30,000	40,000	40,000
270-070-604300	Building Repairs & Maintenance	-	568	-	-	-
270-070-605100	Contractual Services	1,495,687	1,731,217	3,866,854	3,220,000	3,220,000
270-070-605110	Contractual Services - MHX	123,125	-	-	-	-
270-070-605300	Administrative Contracts	5,162	5,600	50,000	74,000	74,000
270-070-607100	Utilities	3,952	34,781	20,000	100,000	100,000
270-070-608200	Bus Shelters	648	2,166	12,000	-	-
270-070-609100	Insurance	99,302	12,916	38,000	49,000	49,000
270-070-610200	Fees	440	933	1,000	1,500	1,500
270-070-636100	Program - E&D	130,012	566,408	315,545	866,000	866,000
270-070-637100	Fare Reimbursement - MHX	-	154,803	155,000	-	-
270-070-639100	Cash Over/Short	-	-	-	-	-
270-070-740000	Furniture & Office Equipment	602	1,014	-	3,000	3,000
270-070-740100	Computer Equipment	31,270	2,249	-	2,000	2,000
270-070-750000	Transportation Equipment	102	-	-	-	-
270-070-910110	Transfers to General Fund	127,608	150,598	189,751	295,454	295,454
270-070-910370	Transfer to Asset Replacement IS Fund	12,200	12,200	12,200	12,200	12,200

Requirements are continued on the following page.

Transit Fund

270-070-910560	Transfer to Telecom Fund	-	-	-	-	-
270-070-910670	Transfer to Op Ctr ISF	53,125	53,125	125,000	96,250	96,250
270-070-950000	Contingency	-	-	546,977	730,127	730,127
Operations Total		3,841,936	4,292,912	7,166,127	7,741,331	7,741,331
270-170-723400	Transit Center	-	-	460,000	498,000	498,000
270-170-734600	Bus Barn	1,085,438	-	-	-	-
270-170-735000	Capacity Improvements	-	-	248,486	900,000	900,000
270-170-750000	Transportation Equipment	1,375,288	763,208	3,245,000	30,000	30,000
270-170-750100	Bus Shelters	7,343	-	-	47,000	47,000
Capital Total		2,468,069	763,208	3,953,486	1,475,000	1,475,000
270-270-601100	Supplies	-	-	-	4,000	4,000
270-270-603100	Mileage Reimbursement	-	-	-	-	-
270-270-603120	Fare Reimbursement	-	-	-	155,000	155,000
270-270-603200	Vehicle - Fuel	-	-	-	90,000	90,000
270-270-603400	Vehicle Reg/Licenses	-	-	-	-	-
270-270-603500	Vehicle Repair & Maintenance	-	-	-	-	-
270-270-603510	Vehicle Repair & Maintenance - MHX	-	-	-	260,000	260,000
270-270-604100	Vehicle Accessory Equipment	-	-	-	-	-
270-270-604200	Bus Shelter Maintenance	-	-	-	-	-
270-270-604300	Building Repairs & Maintenance	-	-	-	-	-
270-270-605300	Administrative Contracts	-	-	-	2,170,900	2,170,900
270-270-607100	Utilities	-	-	-	152,000	152,000
270-270-608200	Bus Shelters	-	-	-	-	-
270-270-609100	Insurance	-	-	-	-	-
270-270-910070	Admin Overhead - Transfer to City Operatio	-	-	-	401,171	401,171
270-270-950000	Contingency	-	-	-	50,029	50,029
County Contract Total		-	-	-	3,283,100	3,283,100
Total Requirements		6,310,005	5,056,120	11,119,613	12,499,431	12,499,431

Cedar Park Campus Fund

Fund Overview

The Cedar Park Campus Fund reflects costs associated with the old Cedar Ridge Middle School, previously owned by the Oregon Trail School District. The City purchased the property from the District in March 2017 for \$3 million. Urban renewal funds were used to purchase the property. The Olin Bignal Aquatic Center began renovations in March 2018, and the pool opened under City management on July 7, 2018. The pool closed on May 31, 2019, and ultimately demolished in Spring 2024. This Fund also accounts for the utility and building maintenance expenses related to the other buildings on the property.

2023-25 Accomplishments & Highlights

- Demolished the derelict buildings on the site and constructed Cedar Park on the back half of the property.

Goals

- Develop and execute a path forward for the front half of the site, which is currently unimproved and contains the old annex building of Cedar Ridge Middle School.

Staffing

	19-21	21-23	23-25	25-27
Total FTE	0.30	0.25	-	-

Budget Summary & Detail

	BN 19-21	BN 21-23	BN 23-25	BN 25-27	BN 25-27
	Actual	Actual	Budget	Proposed	Approved
Beginning Balance	114,011	112,560	157,000	28,000	28,000
Fines, Fees, & Assessments	75	300	-	-	-
Interest	2,807	3,758	1,000	2,500	2,500
Transfers	-	-	-	-	-
General Revenue	160,000	241,000	-	61,000	61,000
Total Resources	276,893	357,618	158,000	91,500	91,500
Personnel Services	37,341	31,456	-	-	-
Materials & Services	127,039	154,487	91,000	57,000	57,000
Capital Outlay	-	-	-	-	-
Transfers	-	12,951	48,599	34,133	34,133
Contingency	-	-	18,401	367	367
Total Requirements	164,381	198,894	158,000	91,500	91,500

BN 2025-27 Budget Notes

- 62% of the overall budget is utilities and insurance costs.

Cedar Park Campus Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
280-000-401000	Beginning Balance	114,011	112,560	157,000	28,000	28,000
280-000-451000	Building Rental	40	300	-	-	-
280-000-451100	Memberships	(2,315)	-	-	-	-
280-000-451200	Aquatic Facility Rentals	2,350	-	-	-	-
280-000-451300	Merchandise	-	-	-	-	-
280-000-451400	Swimming Lessons	-	-	-	-	-
280-000-451500	Water Exercise	-	-	-	-	-
280-000-451600	Open Recreation	-	-	-	-	-
280-000-471100	Interest	2,807	3,758	1,000	2,500	2,500
280-000-478000	Miscellaneous Revenue	47	2,427	-	-	-
280-000-491000	Transfer from Non-Departmental	-	-	-	-	-
280-000-491110	General Revenue	160,000	241,000	-	61,000	61,000
Total Resources		276,940	360,045	158,000	91,500	91,500
280-000-511100	Salaries	22,520	18,694	-	-	-
280-000-511200	Overtime	-	57	-	-	-
280-000-521100	Insurance Benefits	6,094	5,886	-	-	-
280-000-521200	FICA Taxes	1,723	1,433	-	-	-
280-000-521300	PERS	4,861	4,625	-	-	-
280-000-521360	Other Benefits	23	-	-	-	-
280-000-521500	Workers' Benefit Fund	16	12	-	-	-
280-000-521600	Unemployment Insurance	22	24	-	-	-
280-000-521800	Workers' Comp Insurance	1,949	613	-	-	-
280-000-521900	Transit Tax	135	112	-	-	-
280-000-601100	Supplies	169	-	1,000	-	-
280-000-601101	Supplies - Pool Chemicals	2,467	478	-	-	-
280-000-602300	Training & Professional Advancement	299	-	-	-	-
280-000-602500	Meetings & Meals	-	-	-	-	-
280-000-603100	Mileage Reimbursement	3	-	-	-	-
280-000-604100	Repairs & Maintenance	1,447	-	-	-	-
280-000-605100	Contractual Services	-	40,150	-	-	-
280-000-606100	Equipment Rental	3,404	2,332	-	-	-
280-000-607100	Utilities	99,882	53,318	60,000	30,000	30,000
280-000-609100	Insurance	18,292	57,974	30,000	27,000	27,000
280-000-610200	Fees	1,075	235	-	-	-
280-000-639100	Cash Over/Short	-	-	-	-	-
280-000-740100	Computer Equipment	-	-	-	-	-
280-000-760000	Machinery & Equipment	-	-	-	-	-
280-000-910110	Transfer to General Fund	-	12,951	48,599	34,133	34,133
280-000-951000	Contingency	-	-	18,401	367	367
Total Requirements		164,381	198,894	158,000	91,500	91,500

Parks Capital Projects Fund

Fund Overview

The Parks Capital Projects Fund accounts for all capital projects related to parks within the City. The fund receives money from developers via payments in lieu of land dedication or parks systems development charges (SDCs). The fund is split into three departments: land, operations, and SDCs. The volunteer Parks and Trails Advisory Board meets monthly to discuss current park issues and to provide input to Council and staff on plans for future park improvements.

Land

Residential developers are required to either dedicate land for parks or pay a fee in lieu of land dedication. The City decides whether to require land dedication or fee payment based on the proximity of existing parks to the development site or the size or quality of land available on the development site. The land area requirement is based on a formula and national standards for park land area per capita. The fee amount is based on the value of residential land in Sandy. These components are reviewed periodically.

Operations

This department was created in BN 17-19 to account for expenses incurred by staffing and supporting the Parks Advisory Board. During that biennium there was a small transfer to this department from the General Fund to cover the costs of an associate planner to assist with parks planning.

System Development Charges (SDC)

SDCs are fees that are collected when new development occurs in the city and used to fund new or expansion of parks, which includes trail expansion and park facilities. In addition, the City actively seeks grant money to fund parks projects.

2023-25 Accomplishments & Highlights

- Completed the development of Cedar Park at the site formally known as the Community Campus.
- Completed the connector trail from Cedar Park to Sandy River Park.
- Began the initial design work for Deer Pointe Park and the redevelopment work that is needed at Meinig Park.

Goals

- Complete the construction of Deer Pointe Park.
- Complete the first phase of Meinig Park improvements, including ADA trails, parking lot improvements, and upgrades to shelters.
- Research and act of the purchase of parkland for future park facilities and/or natural area and open space preservation.

Parks Capital Projects Fund

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	789,431	1,101,765	1,221,957	2,303,794	2,303,794
Fines, Fees, & Assessments	295,293	130,607	400,000	200,000	200,000
Interest	27,041	6,101	25,000	100,000	100,000
Land Total	1,111,765	1,238,473	1,646,957	2,603,794	2,603,794
Beginning Balance	49,433	49,101	-	-	-
Fines, Fees, & Assessments	-	-	-	-	-
Interest	-	89,359	-	-	-
Transfers	-	-	-	-	-
General Revenue	-	-	-	-	-
Operations Total	49,433	138,460	-	-	-
Beginning Balance	1,015,364	1,383,709	1,757,681	1,915,386	1,915,386
Fines, Fees, & Assessments	539,952	684,272	1,800,000	2,200,000	2,200,000
Grants	-	6,485	-	700,000	700,000
Interest	35,271	9,542	25,000	90,000	90,000
SDC Total	1,590,586	2,084,008	3,582,681	4,905,386	4,905,386
Total Resources	2,751,785	3,460,941	5,229,638	7,509,180	7,509,180
REQUIREMENTS					
Capital Outlay	10,000	26,736	1,500,000	2,000,000	2,000,000
Contingency	-	-	146,957	603,794	603,794
Land Total	10,000	26,736	1,646,957	2,603,794	2,603,794
Personnel Services	-	-	-	-	-
Materials & Services	-	49,055	-	-	-
Capital Outlay	-	-	-	-	-
Operations Total	-	49,055	-	-	-
Materials & Services	147,130	121,600	-	160,000	160,000
Capital Outlay	59,747	296,768	3,500,000	3,680,811	3,680,811
Contingency	-	-	82,681	1,064,575	1,064,575
SDC Total	206,877	418,368	3,582,681	4,905,386	4,905,386
Total Requirements	216,877	494,159	5,229,638	7,509,180	7,509,180

BN 2025-27 Budget Notes

- Capital Outlay in the Land division is for the possible purchase of future athletic fields or natural areas and open space preservation per the City Council's goal.
- Capital Outlay in the SDC department is for the construction of various parks, including \$1.9 million for Deer Pointe Park and \$1.7 million for Meinig Park.

Parks Capital Projects Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
350-000-401000	Beginning Balance	789,431	1,101,765	1,221,957	2,303,794	2,303,794
350-000-433420	Park Payment In Lieu of Lan	295,293	130,607	400,000	200,000	200,000
350-000-471100	Interest	27,041	6,101	25,000	100,000	100,000
Land Total		1,111,765	1,238,473	1,646,957	2,603,794	2,603,794
350-099-401000	Beginning Balance	49,433	49,101	-	-	-
350-099-471100	Interest	-	89,359	-	-	-
350-099-475010	Gazebo Rental Revenue	-	-	-	-	-
350-099-490139	Transfer from Non-Dept.	-	-	-	-	-
350-099-491110	General Revenue	-	-	-	-	-
Operations Total		49,433	138,460	-	-	-
350-135-401000	Beginning Balance	1,015,364	1,383,709	1,757,681	1,915,386	1,915,386
350-135-433510	Park SDCs	539,952	684,272	1,800,000	2,200,000	2,200,000
350-135-440990	Grants	-	6,485	-	700,000	700,000
350-135-471100	Interest	35,271	9,542	25,000	90,000	90,000
SDC Total		1,590,586	2,084,008	3,582,681	4,905,386	4,905,386
Total Resources		2,751,785	3,460,941	5,229,638	7,509,180	7,509,180
REQUIREMENTS						
350-000-715008	Land	10,000	26,736	1,500,000	2,000,000	2,000,000
350-000-950000	Contingency	-	-	146,957	603,794	603,794
Land Total		10,000	26,736	1,646,957	2,603,794	2,603,794
350-099-511100	Salaries	-	-	-	-	-
350-099-601100	Supplies	-	-	-	-	-
350-099-608100	Professional Services	-	49,055	-	-	-
350-099-628200	Credit Card Merchant Fee	-	-	-	-	-
350-099-715900	Future Parks Projects	-	-	-	-	-
Operations Total		-	49,055	-	-	-
350-135-608100	Professional Services	147,130	121,600	-	160,000	160,000
350-135-715090	Bornstedt Park	59,747	-	-	-	-
350-135-715092	Deer Point Park	-	-	-	1,880,811	1,880,811
350-135-715093	Meinig Park	-	-	-	1,700,000	1,700,000
350-135-715900	Future Parks Projects	-	296,768	3,500,000	100,000	100,000
350-135-950000	Contingency	-	-	82,681	1,064,575	1,064,575
SDC Total		206,877	418,368	3,582,681	4,905,386	4,905,386
Total Requirements		216,877	494,159	5,229,638	7,509,180	7,509,180

Sewer Bond Reserve Fund

Fund Overview

The Sewer Bond Reserve Fund is a debt service reserve fund. The fund was created to retire the debt from the existing wastewater treatment plant which was financed with a 40-year USDA Rural Development loan. The USDA debt was retired in August 2021.

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Beginning Balance	1,632,437	1,890,219	-	-	-
Interest	53,780	(14,262)	-	-	-
Transfers	203,999	-	-	-	-
Total Resources	1,890,217	1,875,957	-	-	-
Transfers	-	1,875,957	-	-	-
Reserve for Future Expenditure	-	-	-	-	-
Total Requirements	-	1,875,957	-	-	-

USDA loan retired in August 2021. This fund will no longer have any activity.

BN 2025-27 Budget Notes

- As the debt has been retired, there is no activity for the upcoming biennium.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
440-000-401000	Beginning Balance	1,632,437	1,890,219	-	-	-
440-000-471100	Interest	53,780	(14,262)	-	-	-
440-000-490440	Transfer From Sewer Fund	100,000	-	-	-	-
440-000-495355	Interfund Loan Payments	103,999	-	-	-	-
Total Resources		1,890,217	1,875,957	-	-	-
440-098-910570	Loan to Telecom Fund	-	-	-	-	-
440-098-910530	Transfer to Sewer Fund	-	1,875,957	-	-	-
440-098-980100	Reserve for Future Payment	-	-	-	-	-
Total Requirements		-	1,875,957	-	-	-

Full Faith & Credit Fund

Fund Overview

The Full Faith & Credit Fund is a debt service fund. The fund was created to account for all debt service related to long-term debt issued to the Sandy Urban Renewal Agency (SURA). Funds are transferred in from the Urban Renewal Agency Fund.

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
Transfers	1,775,634	1,775,634	1,775,634	1,775,634	1,775,634
Total Resources	1,775,634	1,775,634	1,775,634	1,775,634	1,775,634
Debt Service	1,775,634	1,775,633	1,775,634	1,775,634	1,775,634
Total Requirements	1,775,634	1,775,633	1,775,634	1,775,634	1,775,634

BN 2025-27 Budget Notes

- Transfers reflects the exact amount of money needed to pay for principal and interest on the 2017 Bond.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
450-000-490272	Transfer from URA	1,775,634	1,775,634	1,775,634	1,775,634	1,775,634
Total Resources		1,775,634	1,775,634	1,775,634	1,775,634	1,775,634
450-000-814100	Bond Principal	1,345,813	1,412,290	1,482,052	1,555,257	1,555,257
450-000-834100	Bond Interest	429,821	363,343	293,582	220,377	220,377
Total Requirements		1,775,634	1,775,633	1,775,634	1,775,634	1,775,634

Water Fund

Fund Overview

The Water Fund accounts for all activities related to supplying residents with clean and safe water for domestic use and fire protection. The fund is split into three departments: operations, capital, and equipment replacement.

Operations

The Water Fund operates, maintains, and improves the water treatment, transmission, and distribution systems. These functions include everything from water treatment to meter reading and billing. The treatment system consists of a 2.6 million gallons per day (MGD) rapid sand filtration plant at Alder Creek, and a spring source rated at 0.5 MGD. In addition to these sources, the City purchases 500,000 gallons of water per day from the Portland Water Bureau (with capacity to deliver up to 3 MGD from this source). The City contracts for operations, maintenance, and management of the treatment plant, springs source, and pump stations with Veolia Water.

The transmission and storage system consists of three finished water pumping stations, five reservoirs (totaling 4.75 million gallons of storage) and twelve miles of 16" through 24" pipe. The distribution system contains more than 67 miles of 4" through 12" pipe, more than 4,100 customer meters, twelve pressure regulating stations, and over 420 fire hydrants. The utility also serves over 105 residences and businesses outside the City and three wholesale customers located along the transmission lines.

Capital Improvements

Capital Improvement projects planned for the water system during this biennium include the Sandy to Portland Filtration Plant Water Transmission System design and immediate need improvements, and condition assessment of the Alder Creek Water Treatment Plant. In addition, the City will begin Program Management of the Drinking Water Reinvestment Program. The City will also complete the lead service line inventory and mapping that is required by the federal government to be complete by October 2024.

Equipment Replacement

This newly created department within the Fund is intended to build up the required funds to replace equipment and vehicles in the future. This is part of an overall City goal to develop thoughtful asset replacement schedules and identify funding prior to an emergency asset replacement being needed.

2023-25 Accomplishments & Highlights

- Over 413 million gallons of water were produced and delivered to over 4,200 residential, commercial, and industrial accounts and three wholesale customers.
- Completed lead and copper service inventory project.
- Completed near-term improvement project at Alder Creek Treatment Plant.
- Negotiated new operations contract with Veolia.
- Negotiated new 30-year wholesale water rates with Portland Water Bureau.
- Completed full inspection of Vista Loop steel reservoir.
- Completed one emergency curtailment exercise.
- Tracked 1,216 backflow assemblies for irrigation purposes; tested 856.
- Cleaned two reservoirs.

Goals

- Complete Water Management and Conservation Plan (scheduled for November 2025).
- Complete Intergovernmental Agreement and amendment related to connecting to the Bull Run Filtration Facility.
- Complete vital construction and improvement projects, including:
 - Sandy to Portland Water Transmission System to connect to the new Bull Run Filtration Facility and the Columbia Wellfields.
 - Alder Creek Member Filtration upgrade project.
 - Terra Fern pumpstation upgrades.
 - Brownell Treatment Facility upgrades.
- Begin design for Vista Loop pumpstation improvements.
- Continue to expand pressure monitoring/leak detection program.
- Continue operational improvements of distribution system.

Performance Measures

	2019	2020	2021	2022	2023	2024
Miles of Water Pipeline	66	67	70	72	72	73
Gallons of Water Treated (Daily Avg)	956,000	1,177,000	1,306,000	1,309,505	900,539	865,821
Gallons of Water Purchased	182,940,593	186,493,092	185,509,403	166,012,925	103,769,715	92,272,566

Staffing

	19-21	21-23	23-25	25-27
Total FTE	2.65	2.91	5.32	5.36

Water Fund

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	4,851,183	1,636,091	2,445,615	6,235,400	6,235,400
Fines, Fees, & Assessments	3,345,378	5,001,606	9,840,000	10,543,790	10,543,790
Interest	74,355	4,454	25,000	200,000	200,000
Loan Proceeds	25,048	-	-	-	-
Miscellaneous	87,494	127,791	25,000	45,000	45,000
Operations Total	8,383,458	6,769,942	12,335,615	17,024,190	17,024,190
Beginning Balance	(2,447,120)	-	-	20,056,354	20,056,354
Fines, Fees, & Assessments	580,723	531,908	820,000	1,032,000	1,032,000
Interest	(2,494)	7,430	-	1,000,000	1,000,000
Loan Proceeds	-	265,403	11,000,000	17,500,000	17,500,000
Miscellaneous	-	13,397	-	-	-
Capital Total	(1,868,891)	818,138	11,820,000	39,588,354	39,588,354
Transfer From Operations	-	-	-	142,500	142,500
Vehicle Set Aside Total	-	-	-	142,500	142,500
Total Resources	6,514,567	7,588,080	24,155,615	56,755,044	56,755,044
REQUIREMENTS					
Personnel Services	527,240	742,997	1,469,000	1,491,800	1,491,800
Materials & Services	1,405,014	1,839,490	2,297,000	2,493,400	2,493,400
Capital Outlay	1,544,643	326,850	794,000	632,500	632,500
Debt Service	7,113	12,859	9,800	7,200	7,200
Transfers	133,025	176,307	208,454	470,929	470,929
Contingency	-	-	794,500	8,953,514	8,953,514
Operations Total	3,617,035	3,098,503	5,572,754	14,049,343	14,049,343
Materials & Services	-	-	-	-	-
Capital Outlay	62,751	1,027,033	10,836,000	38,103,000	38,103,000
Debt Service	1,198,894	1,068,543	1,011,081	4,460,201	4,460,201
Contingency	-	-	6,735,780	-	-
Capital Total	1,261,645	2,095,576	18,582,861	42,563,201	42,563,201
Contingency	-	-	-	142,500	142,500
Vehicle Set Aside Total	-	-	-	142,500	142,500
Total Requirements	4,878,680	5,194,079	24,155,615	56,755,044	56,755,044

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments includes a 11.5% rate increase in year one, and an 11% rate increase in year two.
- Materials & Services includes expense associated with contracting for treatment plant services from Veolia Water.
- Capital Outlay is for the Water System Reinvestment project which includes the new pipeline to the Portland Filtration Plant and investments in the City's Alder Creek Treatment Plant.

Water Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
520-052-401000	Beginning Balance	4,851,183	1,636,091	2,445,615	6,235,400	6,235,400
520-052-451100	Water Charges	3,313,854	4,961,239	9,800,000	10,503,790	10,503,790
520-052-457100	Engineering Fees	31,525	40,367	40,000	40,000	40,000
520-052-471100	Interest	74,355	4,454	25,000	200,000	200,000
520-052-478000	Miscellaneous Revenue	87,494	127,791	25,000	45,000	45,000
520-052-479030	Surplus Property	-	-	-	-	-
520-052-495400	Loan Proceeds	25,048	-	-	-	-
Operations Total		8,383,458	6,769,942	12,335,615	17,024,190	17,024,190
520-152-401000	Beginning Balance	(2,447,120)	-	-	20,056,354	20,056,354
520-152-423000	AFRD Reimbursement	-	9,539	-	-	-
520-152-433520	Water SDC	580,723	522,369	820,000	1,032,000	1,032,000
520-152-459001	Payment in Lieu Water Improvement Fees	-	-	-	-	-
520-152-471100	Interest	(2,494)	7,430	-	1,000,000	1,000,000
520-152-478000	Miscellaneous Revenue	-	13,397	-	-	-
520-152-495400	Loan Proceeds	-	265,403	11,000,000	17,500,000	17,500,000
Capital Total		(1,868,891)	818,138	11,820,000	39,588,354	39,588,354
520-252-490520	Transfer from Water Operations	-	-	-	142,500	142,500
Vehicle Set Aside Total		-	-	-	142,500	142,500
Total Resources		6,514,567	7,588,080	24,155,615	56,755,044	56,755,044

Requirements are listed on the following page

Water Fund

REQUIREMENTS

520-052-511100	Salaries	324,859	459,084	855,000	880,000	880,000
520-052-511200	Overtime	11,382	21,103	20,000	22,000	22,000
520-052-521100	Insurance Benefits	55,206	85,576	239,000	203,000	203,000
520-052-521200	FICA Taxes	25,720	36,091	68,000	70,000	70,000
520-052-521300	PERS	88,965	127,169	250,000	280,000	280,000
520-052-521360	Other Benefits	5,232	-	-	-	-
520-052-521500	Workers' Benefit Fund	195	231	500	500	500
520-052-521600	Unemployment Insurance	338	766	3,500	1,900	1,900
520-052-521700	Paid Leave Oregon Tax	-	578	3,500	3,900	3,900
520-052-521800	Workers' Comp Insurance	13,325	9,567	24,000	25,000	25,000
520-052-521900	Transit Tax	2,019	2,832	5,500	5,500	5,500
520-052-601100	Supplies	132,131	169,436	182,000	150,000	150,000
520-052-601200	Postage	2,604	2,707	2,000	2,000	2,000
520-052-601300	Printing	(96)	206	500	500	500
520-052-601400	Copier Charges	102	19	200	200	200
520-052-601401	Branding & Marketing	-	-	-	-	-
520-052-601500	Public Notices	1,892	1,045	1,000	2,000	2,000
520-052-601600	Organizational Fees	15,838	16,431	30,000	25,000	25,000
520-052-601700	Memberships	550	2,655	1,500	2,500	2,500
520-052-601800	Books and Subscriptions	55	180	200	200	200
520-052-601900	Uniforms	1,944	1,482	3,000	4,000	4,000
520-052-602100	Employee Recruitment	76	4,968	15,000	15,000	15,000
520-052-602200	Conferences	315	621	15,000	7,500	7,500
520-052-602300	Training & Professional Advancement	2,762	4,048	8,000	5,000	5,000
520-052-602500	Meetings & Meals	244	383	600	1,250	1,250
520-052-603100	Mileage Reimbursement	71	242	300	500	500
520-052-603200	Vehicle -Fuel	7,573	12,155	13,000	15,000	15,000
520-052-603400	Vehicle Reg/Licenses	-	-	200	1,250	1,250
520-052-603500	Vehicle Repair & Maintenance	12,297	8,437	7,000	12,500	12,500
520-052-604100	Repairs & Maintenance	77,488	109,282	100,000	150,000	150,000
520-052-605100	Contractual Services	17,745	43,163	40,000	60,000	60,000
520-052-605300	Contractual Services - Water	399,047	568,717	540,000	525,000	525,000
520-052-605350	Contractual Services - Utility Billing	10,976	10,838	12,000	14,500	14,500
520-052-606100	Equipment Rental	1,884	12,922	65,000	15,000	15,000
520-052-607100	Utilities	228,226	269,610	285,000	350,000	350,000
520-052-608100	Professional Services	15,136	29,314	40,000	60,000	60,000
520-052-608200	Professional Services - Engineering	7,221	5,862	40,000	60,000	60,000
520-052-609100	Insurance	50,081	45,457	66,000	92,000	92,000
520-052-610200	Fees	13,622	17,555	11,500	30,000	30,000
520-052-628200	Credit Card Merchant Fee	35,462	67,746	68,000	357,500	357,500
520-052-650100	Chemicals	-	-	10,000	50,000	50,000
520-052-650201	Program - Water Conservation	463	1,627	4,000	45,000	45,000
520-052-650300	Regulatory Fees	8,876	8,705	11,000	17,500	17,500
520-052-650500	Water Testing	14,505	16,164	20,000	22,500	22,500
520-052-650505	Purchased Water	345,927	407,513	705,000	400,000	400,000
520-052-655000	AFRD Reimbursement	-	-	-	7,500	7,500
520-052-732000	Water System Improvements	32,270	173,489	300,000	175,000	175,000

Requirements are continued on the following page.

Water Fund

520-052-732003	Water Automated Meter Reader	1,478,168	131,739	25,000	30,000	30,000
520-052-740000	Furniture & Office Equipment	113	609	74,000	5,000	5,000
520-052-740100	Computer Equipment	928	6,094	15,000	15,000	15,000
520-052-760000	Machinery & Equipment	33,164	14,919	80,000	200,000	200,000
520-052-772000	Major Repairs Water System	-	-	300,000	200,000	200,000
520-052-812100	Loan Principal	7,113	12,859	9,800	7,200	7,200
520-052-910110	Transfer to General Fund	115,887	159,169	181,354	310,354	310,354
520-052-910255	Transfer to Vehicle Set Aside	-	-	-	142,500	142,500
520-052-910370	Transfer to Asset Replacement IS Fund	3,200	3,200	3,200	3,200	3,200
520-052-910670	Transfer to Op Ctr ISF	13,938	13,938	23,900	14,875	14,875
520-052-950000	Contingency	-	-	794,500	8,953,514	8,953,514
Operations Total		3,617,035	3,098,503	5,572,754	14,049,343	14,049,343
520-152-608100	Professional Services	-	-	-	-	-
520-152-732000	Water System Improvements	62,751	1,027,033	150,000	-	-
520-152-732100	Portland Pipeline Project	-	-	8,686,000	21,993,000	21,993,000
520-152-732200	Aldercreek Improvements	-	-	2,000,000	16,110,000	16,110,000
520-152-812150	Loan Principal	614,987	649,529	686,011	-	-
520-152-812303	State Revolving Loan Principal	248,097	127,002	-	-	-
520-152-812304	Business Oregon Loan Principal	-	-	35,098	1,788,178	1,788,178
520-152-832303	State Revolving Loan Interest	11,607	2,350	-	-	-
520-152-832304	Business Oregon Loan Interest	-	-	36,792	323,442	323,442
520-152-832305	FFC Loan Interest	-	-	-	2,348,581	2,348,581
520-152-832910	Loan Interest	324,204	289,662	253,180	-	-
520-152-950000	Contingency	-	-	6,735,780	-	-
Capital Total		1,261,645	2,095,576	18,582,861	42,563,201	42,563,201
520-252-950000	Contingency	-	-	-	142,500	142,500
Vehicle Set Aside Total		-	-	-	142,500	142,500
Total Requirements		4,878,680	5,194,079	24,155,615	56,755,044	56,755,044

Wastewater Fund

Department Overview

The Wastewater Fund accounts for all activities related to wastewater collection, conveyance, and treatment. The fund is split into three departments: operations, capital, and equipment replacement.

Operations

The Wastewater Fund operates, maintains, and improves the wastewater collection, conveyance, and pumping and treatment systems. The treatment system consists of a 1.25 million gallons per day (MGD) advanced tertiary treatment plant. The City contracts with Veolia Water for operation and maintenance services at the treatment plant. Ultraviolet disinfection is used on the treated effluent to eliminate any risk of chlorinated discharges to Tickle Creek. The City runs an innovative and award-winning Class B recycled water program partnering with a local nursery during May through October, eliminating the need to discharge to Tickle creek during low flow months.

The collection system is comprised of over 48.3 miles of 4" through 21" pipe and six pump stations. Prior to improvements in recent years, Sandy's collection system had significantly deteriorated over, allowing rainfall and groundwater to enter the system and periodically overwhelm the treatment plant's capacity. To mitigate these and other issues, the Sandy Clean Waters Program targeted rehabilitation of the four oldest and leakiest collection system basins. These efforts have achieved marked reduction in rainfall-derived infiltration and inflow (RDII) into the system.

Capital Improvements

Historic reinvestment is occurring with regard to capital improvement projects for the existing wastewater treatment plant and collection system. These projects, collectively referred to as Phase 1A of the Sandy Clean Waters Program, concluded in the 2023-25 biennium. Additional capital expenditures include work on subsequent phases of the wastewater system improvement program, including permitting and design work for the treatment plant expansion and pipeline to City of Gresham Wastewater Treatment Facility.

Equipment Replacement

This newly created department within the Fund is intended to build up the required funds to replace equipment and vehicles in the future. This is part of an overall City goal to develop thoughtful asset replacement schedules and identify funding prior to an emergency asset replacement being needed.

2023-25 Accomplishments & Highlights

- Completed collection system design and construction, and private lateral rehabilitation, for Basins 6 and 7.
- Completed design and construction of Phase 1A Immediate Needs Improvement Project at the Wastewater Treatment Plant.
- Completed first phase of manhole grouting project to reduce inflow and infiltration.
- Continued work at the treatment plant to spend the \$14.7 million American Rescue Plan Act award. This includes design and bid for the equalization basin expansion project that will facilitate additional sewer capacity.
- Continued compliance with the Consent Decree.
- Completed smoke testing and CCTV inspections of the entire collection system.
- Upgraded communications at the Northside Pumpstation.

Wastewater Fund

Goals

- Complete all Capacity Assurance projects to unlock more capacity while under the Consent Decree.
- Complete and adopt the Wastewater Facilities Plan Amendment.
- Continue to progress the long-term treatment alternative program.
- Bid and construct first phase of rehabilitation work for Category 4 and 5 defects in the collection system.
- Identify and seek funding for long-term treatment projects.
- Continue to execute programs identified in the Consent Decree.
- Complete various capital projects including:
 - Equalization Basin upgrades
 - UV upgrades and year round UV disinfection project
 - Effluent pumpstation upgrades
 - Near-term process improvements
- Acquire EPA and DEQ approval of Capacity Assurance Project.
- Complete Northside and Sleepy Holloa pumpstation improvements.
- Clear 10,000 feet of sewer mains annually.
- Renew NPDES permit for Tickle Creek outfall.

Performance Measures

	2019	2020	2021	2022	2023	2024
Gallons of Wastewater Treated (Daily)	1,400,000	1,202,000	1,324,000	1,328,000	1,330,000	1,380,000

Staffing

	19-21	21-23	23-25	25-27
Total FTE	3.15	3.41	5.28	5.52

Wastewater Fund

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	557,884	1,661,244	4,951,070	4,994,204	4,994,204
Fines, Fees, & Assessments	5,183,092	7,342,655	10,145,000	9,824,852	9,824,852
Interest	25,964	27,850	30,000	200,000	200,000
Loan Proceeds	15,828	-	74,638	77,300	77,300
Miscellaneous	11,584	100,295	-	20,000	20,000
Operations Total	5,794,351	9,132,044	15,200,708	15,116,356	15,116,356
Beginning Balance	(143,587)	-	-	94,504	94,504
Fines, Fees, & Assessments	549,860	978,899	1,360,000	1,872,000	1,872,000
Grants	-	5,935,002	6,460,687	6,000,000	6,000,000
Interest	1,646	-	-	-	-
Transfers	-	1,875,957	-	-	-
Loan Proceeds	2,865,665	17,381,879	7,891,250	26,095,000	26,095,000
Capital Total	3,273,584	26,171,737	15,711,937	34,061,504	34,061,504
Transfer From Operations	-	-	-	142,500	142,500
Vehicle Set Aside Total	-	-	-	142,500	142,500
Total Resources	9,067,936	35,303,781	30,912,645	49,320,360	49,320,360
REQUIREMENTS					
Personnel Services	598,728	772,454	1,443,000	1,531,200	1,531,200
Materials & Services	2,443,334	2,474,942	3,603,800	4,484,250	4,484,250
Capital Outlay	1,342,193	500,949	454,500	275,000	275,000
Debt Service	6,603	8,864	6,200	4,300	4,300
Transfers	140,808	570,979	331,512	569,789	569,789
Contingency	-	-	2,609,900	7,578,321	7,578,321
Operations Total	4,531,666	4,328,188	8,448,912	14,442,860	14,442,860
Capital Outlay	2,646,794	-	-	-	-
Debt Service	334,422	2,529,736	1,745,052	2,640,000	2,640,000
Transfers	100,000	-	-	-	-
Contingency	-	-	10,737,117	-	-
Capital Total	3,081,216	2,529,736	12,482,169	2,640,000	2,640,000
Capital Outlay	-	26,386,550	9,981,564	32,095,000	32,095,000
WWSI Project Total	-	26,386,550	9,981,564	32,095,000	32,095,000
Contingency	-	-	-	142,500	142,500
Vehicle Set Aside Total	-	-	-	142,500	142,500
Total Requirements	7,612,882	33,244,474	30,912,645	49,320,360	49,320,360

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments includes rate increases of 15% (year one) and 14% (years two).
- Grants reflects the remaining \$6 million in ARPA funds for wastewater system improvements.
- Loan proceeds includes the Water Infrastructure Finance and Innovation Act (WIFIA) loan.
- Materials & Services includes expenses associated with contracting for treatment plant services from Veolia Water.

Wastewater Fund

- Fund Balances reflect the building up of funds for future capital and maintaining minimum debt coverage ratios.

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
530-053-401000	Beginning Balance	557,884	1,661,244	4,951,070	4,994,204	4,994,204
530-053-452100	Wastewater Charges	5,156,504	7,288,684	10,070,000	9,779,852	9,779,852
530-053-457100	Engineering Fees	26,588	53,971	75,000	45,000	45,000
530-053-471100	Interest	25,964	27,850	30,000	200,000	200,000
530-053-478000	Miscellaneous Revenue	11,584	100,295	-	20,000	20,000
530-053-479030	Surplus Property	-	-	-	-	-
530-053-495355	Interfund Loan Receipts	-	-	74,638	77,300	77,300
530-053-495400	Loan Proceeds	15,828	-	-	-	-
Operations Total		5,794,351	9,132,044	15,200,708	15,116,356	15,116,356
530-153-401000	Beginning Balance	(143,587)	-	-	94,504	94,504
530-153-428303	AFRD Due CoS Bluff Est I	-	6,513	-	-	-
530-153-433530	Wastewater SDC	549,860	3,256	1,360,000	1,872,000	1,872,000
530-153-433535	North Bluff Sewer SDCs	-	969,130	-	-	-
530-153-440300	Federal Grants	-	5,935,002	6,460,687	6,000,000	6,000,000
530-153-471100	Interest	1,646	-	-	-	-
530-153-490440	Transfer from Sewer Bond Reserve Fund	-	1,875,957	-	-	-
530-153-495100	WIFIA Loan Proceeds	-	-	3,638,828	21,000,000	21,000,000
530-153-495200	Bond Proceeds	-	-	-	-	-
530-153-495400	Loan Proceeds	2,865,665	17,381,879	4,252,422	5,095,000	5,095,000
Capital Total		3,273,584	26,171,737	15,711,937	34,061,504	34,061,504
530-253-490530	Transfer from Wastewater Operations	-	-	-	142,500	142,500
Vehicle Set Aside Total		-	-	-	142,500	142,500
Total Resources		9,067,936	35,303,781	30,912,645	49,320,360	49,320,360

Requirements are listed on the following page

Wastewater Fund

REQUIREMENTS

530-053-511100	Salaries	374,292	487,657	852,000	920,000	920,000
530-053-511200	Overtime	14,875	20,081	20,000	22,000	22,000
530-053-521100	Insurance Benefits	59,382	75,616	217,000	190,000	190,000
530-053-521200	FICA Taxes	29,792	38,260	68,000	73,000	73,000
530-053-521300	PERS	101,656	134,916	249,000	290,000	290,000
530-053-521360	Other Benefits	6,034	-	-	-	-
530-053-521500	Workers' Benefit Fund	230	252	500	600	600
530-053-521600	Unemployment Insurance	391	772	3,500	1,900	1,900
530-053-521700	Paid Leave Oregon Tax	-	536	3,500	3,900	3,900
530-053-521800	Workers' Comp Insurance	9,738	11,362	24,000	24,000	24,000
530-053-521900	Transit Tax	2,338	3,002	5,500	5,800	5,800
530-053-601100	Supplies	46,951	60,875	59,000	65,000	65,000
530-053-601200	Postage	1,824	1,963	1,000	1,000	1,000
530-053-601300	Printing	-	1,303	1,500	350	350
530-053-601400	Copier Charges	10,706	19	1,000	400	400
530-053-601401	Branding & Marketing	1,604	-	-	-	-
530-053-601500	Public Notices	2,694	(199)	3,000	1,000	1,000
530-053-601600	Organizational Fees	385	2,665	4,000	2,500	2,500
530-053-601700	Memberships	1,320	646	1,000	1,500	1,500
530-053-601800	Books and Subscriptions	5,988	575	500	500	500
530-053-601900	Uniforms	2,021	1,637	6,000	4,000	4,000
530-053-602100	Employee Recruitment	75	4,968	15,000	15,000	15,000
530-053-602200	Conferences	700	1,555	20,000	7,500	7,500
530-053-602300	Training & Professional Advancement	1,725	1,349	8,000	5,000	5,000
530-053-602500	Meetings & Meals	31	562	600	1,250	1,250
530-053-603100	Mileage Reimbursement	2	101	200	500	500
530-053-603200	Vehicle - Fuel	7,995	12,154	13,000	1,250	1,250
530-053-603400	Vehicle Registration/License	-	-	-	1,500	1,500
530-053-603500	Vehicle Repair & Maintenance	15,617	8,594	8,000	12,500	12,500
530-053-604100	Repairs & Maintenance	485,285	261,651	300,000	275,000	275,000
530-053-605100	Contractual Services	30,876	19,426	250,000	125,000	125,000
530-053-605300	Contractual Services - Wastewater	1,345,949	1,525,769	1,350,000	2,250,000	2,250,000
530-053-605350	Contractual Services - Utility Billing	10,976	10,838	13,000	13,000	13,000
530-053-605360	Contractual Services - Waste Hauling	-	-	336,000	300,000	300,000
530-053-606100	Equipment Rental	37,156	48,886	30,000	25,000	25,000
530-053-607100	Utilities	239,913	295,558	298,000	300,000	300,000
530-053-608100	Professional Services	32,473	18,939	12,000	15,000	15,000
530-053-608200	Professional Services - Engineering	13,520	6,040	30,000	30,000	30,000
530-053-609100	Insurance	85,056	33,416	76,000	105,000	105,000
530-053-610200	Fees	13,527	14,030	15,000	17,500	17,500
530-053-628200	Credit Card Merchant Fee	35,462	67,746	69,000	413,000	413,000
530-053-639000	Grant Programs	-	-	-	20,000	20,000
530-053-650100	Chemicals	-	59,830	668,000	450,000	450,000
530-053-650300	Regulatory Fees	13,505	14,046	15,000	25,000	25,000
530-053-732003	Wastewater Automated Meter Reader	748,475	-	-	30,000	30,000
530-053-733000	Wastewater System Improvements	249,746	76,694	300,000	50,000	50,000

Requirements are continued on the following page.

Wastewater Fund

530-053-740000	Furniture & Office Equipment	136	535	2,000	5,000	5,000
530-053-740100	Computer Equipment	1,721	6,129	12,500	15,000	15,000
530-053-760000	Machinery & Equipment	53,617	19,842	80,000	175,000	175,000
530-053-773000	Major Repairs - Wastewater	10,000	19,306	60,000	-	-
530-053-780000	Oversizing/Special Proj.	278,497	378,443	-	-	-
530-053-812100	Loan Principal	6,603	8,864	6,200	4,300	4,300
530-053-910110	Transfers to General Fund	123,670	153,841	304,412	409,214	409,214
530-053-910370	Transfer to Asset Replacement IS Fund	3,200	3,200	3,200	3,200	3,200
530-053-910253	Transfer to Wastewater Vehicle Set Aside	-	-	-	142,500	142,500
530-053-910550	Transfer to Stormwater Fund	-	400,000	-	-	-
530-053-910670	Transfer to Op Ctr ISF	13,938	13,938	23,900	14,875	14,875
530-053-950000	Contingency	-	-	2,609,900	7,578,321	7,578,321
Operations Total		4,531,666	4,328,188	8,448,912	14,442,860	14,442,860
530-153-733000	Sewer System Improvements	2,645,789	-	-	-	-
530-153-773020	North Bluff Sewer SDC Reim	1,005	-	-	-	-
530-153-773025	AFRD Reimbursement	-	-	-	-	-
530-153-812302	USDA Principal	135,379	1,990,913	-	-	-
530-153-812303	DEQ Principal	-	262,775	816,456	1,390,000	1,390,000
530-153-812803	Full Faith & Credit Principal	-	120,000	135,000	140,000	140,000
530-153-812903	Bond Principal	-	-	-	-	-
530-153-832302	USDA Interest	199,043	20,468	-	-	-
530-153-832303	DEQ Interest	-	20,472	687,996	817,000	817,000
530-153-832802	Full Faith & Credit Interest	-	114,924	103,600	93,000	93,000
530-153-832902	Bond Interest	-	-	-	-	-
530-153-870000	Paying Agent Fees	-	184	2,000	2,000	2,000
530-153-870010	DEQ Annual Loan Fee	-	-	-	198,000	198,000
530-153-910440	Transfer to Bond Reserve Fund	100,000	-	-	-	-
530-153-960000	Contingency	-	-	10,737,117	-	-
Capital Total		3,081,216	2,529,736	12,482,169	2,640,000	2,640,000
530-353-733000	Wastewater System Improvement Project	-	26,386,550	9,981,564	32,095,000	32,095,000.00
Wastewater System Improvement Project Total		-	26,386,550	9,981,564	32,095,000	32,095,000
530-253-950000	Contingency	-	-	-	142,500	142,500
Vehicle Set Aside Total		-	-	-	142,500	142,500
Total Requirements		7,612,882	33,244,474	30,912,645	49,320,360	49,320,360

Stormwater Fund

Fund Overview

The Stormwater Fund accounts for expenses related to operations and maintenance of the City's stormwater system. The fund is split into three departments: operations, capital, and equipment replacement. In order to balance the stormwater budget for the upcoming biennium a \$1.00 per month increase in the stormwater rate per ERU is assumed. The monthly charge per Equivalent Residential Unit (2,750 sq. ft. of impervious surface roughly equal to the impervious surface on a typical single-family dwelling site) would increase from \$10.00 per month to \$11.00 per month. This is necessary to pay off new debt service required for the Strawbridge Parkway emergency repair that occurred in June 2022, and to structurally stabilize the fund.

Operations

The Stormwater Fund operates and maintains the stormwater system which consists of catch basins, manholes, pipes, culverts, ponds, swales, and open channels. As 'soft path' stormwater management techniques become more common, stormwater facility maintenance becomes more labor-intensive. Swales, detention ponds and basins are now elaborately landscaped - for aesthetics and for stormwater treatment. Regular site visits and semi-annual pruning and weeding of these facilities are required.

Capital Improvements

The City does not have a System Development Charge (SDC) for Stormwater. Since all new development must detain and treat any runoff greater than the pre-development condition, nearly all stormwater improvements are intended to deal with runoff from property developed prior to detention and treatment requirements. SDCs may not be used for repairs to existing facilities or to address issues related to existing development. The City intends to draft a Stormwater Master Plan this biennium that would identify deficiencies, needs, and a capital improvement plan.

Equipment Replacement

This newly created department within the Fund is intended to build up the required funds to replace equipment and vehicles in the future. This is part of an overall City goal to develop thoughtful asset replacement schedules and identify funding prior to an emergency asset replacement being needed.

2023-25 Accomplishments & Highlights

- Completed the five-year update of Sandy River and Willamette Rive Total Maximum Daily Load Implementation Plan.
- Removed overgrowth in stormwater detention ponds and cleaned catch basins.
- Updated the 1200 Z permit for the wastewater treatment plant.
- Lined culvert under Tupper Road to avoid failures leading to sinkholes.

Goals

- Develop a Stormwater Master Plan; conduct a stormwater rate study.
- Replace 25% of Contech filters biannually.
- Continue to clean all catch basins, filters, and treatment structures every two years.
- Continue to manage vegetation in stormwater treatment facilities.

Stormwater Fund

Staffing

	19-21	21-23	23-25	25-27
Total FTE	2.37	2.35	2.18	2.89

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	866,794	283,820	32,942	336,076	336,076
Fines, Fees, & Assessments	522,213	733,396	1,410,000	1,560,000	1,560,000
Grants	-	-	-	50,000	50,000
Interest	12,336	1,324	500	3,000	3,000
Loan Proceeds	6,609	400,000	100,000	-	-
Miscellaneous	4,761	80	10,000	10,000	10,000
Operations Total	1,412,713	1,418,620	1,553,442	1,959,076	1,959,076
Beginning Balance	(375,427)	5,899	-	-	-
Capital Total	(375,427)	5,899	-	-	-
Transfer From Operations	-	-	-	22,500	22,500
Vehicle Set Aside Total	-	-	-	22,500	22,500
Total Resources	1,037,286	1,424,519	1,553,442	1,981,576	1,981,576
REQUIREMENTS					
Personnel Services	423,814	535,610	566,000	773,800	773,800
Materials & Services	143,397	192,544	374,700	513,300	513,300
Capital Outlay	12,453	458,448	76,000	61,500	61,500
Debt Service	6,544	4,185	2,000	2,700	2,700
Transfers	47,578	81,234	102,675	140,897	140,897
Contingency	-	-	16,310	57,979	57,979
Operations Total	633,786	1,272,021	1,137,685	1,550,176	1,550,176
Capital Outlay	-	-	100,000	100,000	100,000
Debt Service	119,680	119,245	215,757	208,900	208,900
Contingency	-	-	100,000	100,000	100,000
Capital Total	119,680	119,245	415,757	408,900	408,900
Contingency	-	-	-	22,500	22,500
Vehicle Set Aside Total	-	-	-	22,500	22,500
Total Requirements	753,466	1,391,266	1,553,442	1,981,576	1,981,576

BN 2025-27 Budget Notes

- Fines, Fees, & Assessments reflects a \$1.00 per month rate increase in January 2026 to provide the needed resources to carry out the objectives of the Stormwater Fund.
- Debt service includes the annual payments to the Wastewater Fund for a \$400,000 interfund loan issued in fiscal year 2023 for the Tupper Park and Strawbridge Parkway emergency repairs.
- \$22,500 is proposed to be set aside for future vehicle replacement.

Stormwater Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
550-055-401000	Beginning Balance	866,794	283,820	32,942	336,076	336,076
550-055-441100	State Grants	-	-	-	50,000	50,000
550-055-452500	Stormwater Charges	496,972	693,029	1,400,000	1,550,000	1,550,000
550-055-457100	Engineering Fees	25,241	40,367	10,000	10,000	10,000
550-055-471100	Interest	12,336	1,324	500	3,000	3,000
550-055-478000	Miscellaneous Revenue	4,761	80	10,000	10,000	10,000
550-055-479030	Surplus Property	-	-	-	-	-
550-055-495400	Loan Proceeds	6,609	400,000	100,000	-	-
Operations Total		1,412,713	1,418,620	1,553,442	1,959,076	1,959,076
550-155-401000	Beginning Balance	(375,427)	5,899	-	-	-
Capital Total		(375,427)	5,899	-	-	-
550-255-490550	Transfer from Water Operations	-	-	-	22,500	22,500
Vehicle Set Aside Total		-	-	-	22,500	22,500
Total Resources		1,037,286	1,424,519	1,553,442	1,981,576	1,981,576

Requirements are listed on the following page.

Stormwater Fund

REQUIREMENTS

550-055-511100	Salaries	263,530	332,489	327,000	456,000	456,000
550-055-511200	Overtime	11,332	14,859	16,000	10,800	10,800
550-055-521100	Insurance Benefits	46,905	61,131	82,000	109,000	109,000
550-055-521200	FICA Taxes	21,011	26,251	26,000	36,000	36,000
550-055-521300	PERS	69,507	92,414	98,000	145,000	145,000
550-055-521360	Other Benefits	5,231	-	-	-	-
550-055-521500	Workers' Benefit Fund	166	176	500	300	300
550-055-521600	Unemployment Insurance	270	532	1,500	1,000	1,000
550-055-521700	Paid Leave Oregon Tax	-	385	1,500	1,900	1,900
550-055-521800	Workers' Comp Insurance	4,220	5,318	11,000	11,000	11,000
550-055-521900	Transit Tax	1,644	2,055	2,500	2,800	2,800
550-055-522100	Other- Drug Test	-	-	-	11,000	11,000
550-055-601100	Supplies	29,345	37,422	40,000	45,000	45,000
550-055-601200	Postage	1,282	1,286	1,000	1,000	1,000
550-055-601400	Copier Charges	0	19	100	200	200
550-055-601401	Branding & Marketing	-	-	-	150	150
550-055-601600	Organizational Fees	385	1,065	1,000	750	750
550-055-601700	Memberships	-	66	500	250	250
550-055-601800	Books and Subscriptions	55	527	1,000	500	500
550-055-601900	Uniforms	1,948	1,481	4,000	4,500	4,500
550-055-602100	Employee Recruitment	76	4,968	5,000	2,500	2,500
550-055-602200	Conferences	-	-	8,000	2,000	2,000
550-055-602300	Training & Professional Advancement	7	244	4,000	4,000	4,000
550-055-602500	Meetings & Meals	4	353	1,000	1,250	1,250
550-055-603100	Mileage Reimbursement	2	1	500	250	250
550-055-603200	Vehicle - Fuel	7,617	12,154	14,000	15,000	15,000
550-055-603400	Vehicle Reg/License	-	-	100	250	250
550-055-603500	Vehicle Repair & Maintenance	13,539	7,826	7,000	15,000	15,000
550-055-604100	Repairs & Maintenance	16,328	14,393	40,000	35,000	35,000
550-055-605100	Contractual Services	740	6,798	9,000	10,000	10,000
550-055-605350	Contractual Services - Utility Billing	10,827	10,828	11,000	11,000	11,000
550-055-606100	Equipment Rental	858	8,162	1,000	5,000	5,000
550-055-607100	Utilities	2,728	5,306	8,000	15,000	15,000
550-055-608100	Professional Services	774	1,770	25,000	20,000	20,000
550-055-608200	Professional Services - Engineering	8,777	6,302	120,000	240,000	240,000
550-055-610200	Fees	13,957	6,335	7,000	7,500	7,500
550-055-628200	Credit Card Merchant Fee	34,148	65,238	65,000	63,700	63,700
550-055-650300	Regulatory Fees	-	-	1,500	2,500	2,500
550-055-655000	AFRD Reimbursement	-	-	-	7,500	7,500
550-055-732000	Improvements	-	438,743	20,000	20,000	20,000
550-055-740000	Furniture & Office Equipment	112	536	-	1,500	1,500
550-055-740100	Computer Equipment	1,057	4,251	12,000	2,500	2,500
550-055-760000	Machinery & Equipment	11,284	14,918	44,000	30,000	30,000
550-055-812100	Loan Principal	6,544	4,185	2,000	2,700	2,700
550-055-910110	Transfer to General Fund	30,440	64,096	75,575	100,322	100,322
550-055-910255	Transfer To Stormwater Vehicle Set Aside	-	-	-	22,500	22,500

Requirements are continued on the following page.

Stormwater Fund

550-055-910370	Transfer to Asset Replacement IS Fund	3,200	3,200	3,200	3,200	3,200
550-055-910670	Transfer to Op Ctr ISF	13,938	13,938	23,900	14,875	14,875
550-055-950000	Contingency	-	-	16,310	57,979	57,979
Operations Total		633,786	1,272,021	1,137,685	1,550,176	1,550,176
550-155-732000	Improvements	-	-	100,000	100,000	100,000
550-155-812200	Interfund Loan Principal	-	-	74,638	95,000	95,000
550-155-812300	Bond Principal	75,000	80,000	95,000	77,300	77,300
550-155-830001	Interfund Loan Interest	-	-	13,124	26,000	26,000
550-155-836900	Bond Interest	44,680	39,245	32,995	10,600	10,600
550-155-950000	Contingency	-	-	100,000	100,000	100,000
Capital Total		119,680	119,245	415,757	408,900	408,900
550-255-950000	Contingency	-	-	-	22,500	22,500
Vehicle Set Aside Total		-	-	-	22,500	22,500
Total Requirements		753,466	1,391,266	1,553,442	1,981,576	1,981,576

SandyNet Fund

Fund Overview

The SandyNet Fund accounts for the operating and maintaining of the City's internet service provider utility, which includes the fiber-to-the-home (FTTH) network. The fund is split into two departments: operations and capital.



Operations

SandyNet is the City's municipal internet service utility. The purpose of SandyNet is to provide fast, reliable, and affordable internet connectivity to community members and businesses in the Sandy area. This is accomplished by using a variety of technologies including wireless, fiber optic, and copper networks.

Capital

Capital improvements planned in this budget include the expansion of the SandyNet Fiber network into new developments, as well as replacing datacenter and in-home electronics to support today's higher demands. Network infrastructure upgrades are also forecasted.

2023-25 Accomplishments & Highlights

- Drafting and presenting the SandyNet Master Plan to Council.
- Reducing the digital divide with expansion of the fiber network to underserved areas with the help of American Rescue Plan Act (ARPA) funds.
- Upgrading equipment and electronic components to the overall system.
- Further developing public-public partnerships with Clackamas County Broadband Exchange to build out and serve areas within rural Clackamas County.

Goals

- Implement the SandyNet Master Plan.
- Continue to phase in new technology and implement an improved asset management system to ensure timely replacement and available funding.
- Continue to work with other entities to eliminate the digital divide.
- Improve partnership with Clackamas County to proactively grown the FTTH network in areas where it makes the most sense (number of customers, ease of construction, future buildable lands).

Performance Measures

	2019	2020	2021	2022	2023	2024
Residential Customers	n/a	n/a	n/a	n/a	3,980	4,129
Commercial Customers	n/a	n/a	n/a	n/a	189	202
Households with SandyNet Service	74%	75%	79%	80%	78%	78%

SandyNet Fund

Staffing

	19-21	21-23	23-25	25-27
Total FTE	6.09	7.00	7.50	8.81

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	2,636,996	(26,220)	139,843	164,062	164,062
Fines, Fees, & Assessments	3,801,579	4,703,435	5,082,000	6,247,620	6,247,620
Interest	-	1,206	-	-	-
Miscellaneous Revenue	103,873	42,954	15,000	15,000	15,000
General Revenue	150,000	549,000	50,000	-	-
Operations Total	6,692,448	5,270,375	5,286,843	6,426,682	6,426,682
Beginning Balance	(2,956,473)	-	-	-	-
Fines, Fees, & Assessments	65,736	55,800	60,000	50,000	50,000
Interest	343	-	-	-	-
Loan Proceeds	38,334	-	50,000	-	-
Capital Total	(2,852,060)	55,800	110,000	50,000	50,000
Total Resources	3,840,388	5,326,175	5,396,843	6,476,682	6,476,682
REQUIREMENTS					
Personnel Services	1,191,839	1,538,087	2,021,300	2,551,100	2,551,100
Materials & Services	557,048	845,863	988,950	1,169,600	1,169,600
Capital Outlay	10,659	2,838	10,000	10,000	10,000
Transfers	112,326	205,662	247,063	326,039	326,039
Contingency	-	-	51,819	36,117	36,117
Operations Total	1,871,871	2,592,450	3,319,132	4,092,856	4,092,856
Capital Outlay	566,164	542,284	747,000	1,030,265	1,030,265
Debt Service	1,428,575	1,277,987	1,330,711	1,353,561	1,353,561
Capital Total	1,994,738	1,820,271	2,077,711	2,383,826	2,383,826
Total Requirements	3,866,610	4,412,721	5,396,843	6,476,682	6,476,682

BN 2025-27 Budget Notes

- Operations Fines, Fees, & Assessments includes charges for SandyNet services (WiFi, fiber, Voice, etc.), and reflects a \$7 per month rate increase for services.
- Capital Fines, Fees, & Assessments includes installation charges for new customers.
- Debt Service includes the original construction bond and principal and interest payments for the interfund loan from the Transit Fund.

SandyNet Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
560-056-401000	Beginning Balance	2,636,996	(26,220)	139,843	164,062	164,062
560-056-451500	FTTH Charges	3,058,334	3,795,609	4,000,000	5,015,000	5,015,000
560-056-451510	Voice Charges	112,734	146,168	156,000	199,300	199,300
560-056-451520	Video Charges	1,701	956	-	-	-
560-056-451530	Rural Fiber	7,726	33,240	146,000	197,920	197,920
560-056-451700	Wireless Charges	89,555	114,487	100,000	6,400	6,400
560-056-451800	Business Charges	383,739	474,217	540,000	575,000	575,000
560-056-451810	Business Charges - CBX	-	-	40,000	54,000	54,000
560-056-451900	BIP Rural Charges	140,789	138,758	100,000	200,000	200,000
560-056-457200	Software Licensing Fees	7,000	-	-	-	-
560-056-471100	Interest	-	1,206	-	-	-
560-056-478000	Miscellaneous Revenue	103,873	42,954	15,000	15,000	15,000
560-056-490139	Transfer from Non-Dept.	-	489,000	50,000	-	-
560-056-490110	General Revenue	150,000	60,000	-	-	-
Operations Total		6,692,448	5,270,375	5,286,843	6,426,682	6,426,682
560-156-401000	Beginning Balance	(2,956,473)	-	-	-	-
560-156-451530	Fiber Installation Charges	65,736	55,800	60,000	50,000	50,000
560-156-471100	Interest	343	-	-	-	-
560-156-495300	Loan Proceeds	38,334	-	50,000	-	-
560-156-495644	Interfund Loan Proceeds	-	-	-	-	-
Capital Total		(2,852,060)	55,800	110,000	50,000	50,000
Total Resources		3,840,388	5,326,175	5,396,843	6,476,682	6,476,682

Requirements are listed on the following page

SandyNet Fund

REQUIREMENTS

560-056-511100	Salaries	744,983	971,723	1,185,000	1,485,000	1,485,000
560-056-511200	Overtime	9,473	26,317	20,000	20,000	20,000
560-056-521100	Insurance Benefits	172,365	186,744	336,000	412,000	412,000
560-056-521200	FICA Taxes	57,747	75,050	92,000	115,000	115,000
560-056-521300	PERS	178,223	246,614	332,000	455,000	455,000
560-056-521360	Other Benefits	2,169	-	-	-	-
560-056-521500	Workers' Benefit Fund	449	512	800	900	900
560-056-521600	Unemployment Insurance	755	1,508	5,000	3,000	3,000
560-056-521700	Paid Leave Oregon Tax	-	1,047	5,000	6,100	6,100
560-056-521800	Workers' Comp Insurance	21,146	22,686	38,000	45,000	45,000
560-056-521900	Transit Tax	4,529	5,886	7,500	9,100	9,100
560-056-601100	Supplies	50,858	70,298	50,000	70,000	70,000
560-056-601200	Postage	1,173	775	800	1,000	1,000
560-056-601300	Printing	70	-	150	200	200
560-056-601400	Copier Charges	-	75	-	-	-
560-056-601401	Branding & Marketing	989	257	-	-	-
560-056-601600	Organizational Fees	508	-	-	200	200
560-056-601800	Books and Subscriptions	1,055	324	2,500	1,000	1,000
560-056-601900	Uniforms	719	3,844	5,000	8,500	8,500
560-056-602100	Employee Recruitment	98	804	2,000	500	500
560-056-602200	Conferences	3,848	4,742	10,000	8,000	8,000
560-056-602300	Training & Professional Advancement	5,982	3,702	5,000	8,000	8,000
560-056-602500	Meetings & Meals	1,551	1,511	2,000	2,200	2,200
560-056-603100	Mileage Reimbursement	-	206	-	-	-
560-056-603200	Vehicle - Fuel	8,394	18,129	16,500	18,000	18,000
560-056-603500	Vehicle Repair & Maintenance	4,129	15,047	10,000	10,000	10,000
560-056-604100	Repairs & Maintenance	26,593	31,189	50,000	18,000	18,000
560-056-605100	Contractual Services	110,220	221,600	320,000	380,000	380,000
560-056-605350	Contractual Services - Utility Billing	8,610	8,756	9,000	12,000	12,000
560-056-606100	Equipment Rental	1,733	2,539	3,000	3,000	3,000
560-056-606120	Building Rent	590	-	-	-	-
560-056-606210	Internet Access Fees	164,918	259,874	255,000	210,000	210,000
560-056-607100	Utilities	20,452	17,721	20,000	20,000	20,000
560-056-607170	Hosted Voice Charges	89,472	85,283	100,000	100,000	100,000
560-056-609100	Insurance	6,234	22,467	28,000	39,000	39,000
560-056-609200	Advertising	-	17,361	30,000	30,000	30,000
560-056-610200	Fees	12,585	4,212	5,000	5,000	5,000
560-056-628200	Credit Card Merchant Fee	26,268	50,183	60,000	220,000	220,000
560-056-650300	Regulatory Fees	10,000	4,964	5,000	5,000	5,000
560-056-740100	Computer Equipment	178	336	-	-	-
560-056-740202	FTTH Equipment	10,481	2,502	10,000	10,000	10,000
560-056-910110	Transfer to General Fund	112,326	205,662	247,063	326,039	326,039
560-056-950000	Contingency	-	-	51,819	36,117	36,117
Operations Total		1,871,871	2,592,450	3,319,132	4,092,856	4,092,856

Requirements are continued on the following page

560-156-740100	Computer Equipment	5,716	11,218	12,000	12,000	12,000
560-156-740200	Telecom Equipment	8,050	57,735	160,000	40,000	40,000
560-156-740202	FTTH Equipment	309,802	222,773	300,000	506,265	506,265
560-156-740300	Wireless Network	21,434	23,671	25,000	12,000	12,000
560-156-750000	Vehicles	41,419	5,414	50,000	210,000	210,000
560-156-780120	Fiber Project	179,744	221,473	200,000	150,000	150,000
560-156-790100	Building Replacement	-	-	-	100,000	100,000
560-156-812100	Loan Principal	167,754	74,561	30,600	-	-
560-156-812200	Interfund Loan Principal	198,317	97,974	101,773	105,718	105,718
560-156-816005	Revenue Bond Principal	485,000	575,000	720,000	830,000	830,000
560-156-830001	Interfund Loan Interest	18,623	12,887	9,088	5,143	5,143
560-156-832903	Loan Interest	2,130	190	-	-	-
560-156-836902	Revenue Bond Interest	555,650	515,050	467,050	410,200	410,200
560-156-870000	Paying Agent Fees	1,100	2,325	2,200	2,500	2,500
Capital Total		1,994,738	1,820,271	2,077,711	2,383,826	2,383,826
Total Requirements		3,866,610	4,412,721	5,396,843	6,476,682	6,476,682

Operations Center Internal Service Fund

Fund Overview

The Operations Center Internal Service Fund accounts for all resources and requirements related to the Operations Center building, which houses the Transit, Public Works, and Parks departments. Each fund pays into the internal service fund based of the number of square feet that is occupied by its various users.

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	-	3,139	1,000	2,000	2,000
Interest	7	3	-	-	-
Grants	4,133	-	-	-	-
Transfers	122,000	125,000	250,000	175,000	175,000
Total Resources	126,140	128,142	251,000	177,000	177,000
REQUIREMENTS					
Materials & Services	121,104	125,000	151,000	175,000	175,000
Capital Outlay	4,896	-	100,000	-	-
Contingency	-	-	-	2,000	2,000
Total Requirements	126,000	125,000	251,000	177,000	177,000

BN 2025-27 Budget Notes

- Materials & Services reflects all costs associated with the operations center building.

Operations Center Internal Service Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
670-000-401000	Beginning Balance	-	3,139	1,000	2,000	2,000
670-000-442500	Other Agencies	4,133	-	-	-	-
670-000-471100	Interest	7	3	-	-	-
670-000-490024	Transfer from GF City Council	885	885	-	-	-
670-000-490035	Transfer from GF Parks, Building & Ground	7,163	7,163	17,300	12,250	12,250
670-000-490110	Transfer from GF Police	8,075	8,075	12,100	7,000	7,000
670-000-490240	Transfer from Street Fund	13,938	13,938	23,900	14,875	14,875
670-000-490270	Transfer from Transit Fund	53,125	53,125	125,000	96,250	96,250
670-000-490520	Transfer from Water Fund	13,938	13,938	23,900	14,875	14,875
670-000-490530	Transfer from Sewer Fund	13,938	13,938	23,900	14,875	14,875
670-000-490550	Transfer from Stormwater Fund	10,938	13,938	23,900	14,875	14,875
670-000-490560	Transfer from SandyNet	-	-	-	-	-
Total Resources		126,140	128,142	251,000	177,000	177,000
REQUIREMENTS						
670-099-601100	Supplies	2,036	6,366	9,000	10,000	10,000
670-099-604100	Repairs & Maintenance	13,833	22,184	25,000	35,000	35,000
670-099-605100	Contractual Services	35,065	23,990	50,000	65,000	65,000
670-099-607100	Utilities	56,674	68,011	60,000	55,000	55,000
670-099-609100	Insurance	13,495	4,449	7,000	10,000	10,000
670-099-760000	Machinery & Equipment	4,896	-	-	-	-
670-099-770000	Major Repairs & Maintenance	-	-	100,000	-	-
670-099-950000	Contingency	-	-	-	2,000	2,000
Total Resources		126,000	125,000	251,000	177,000	177,000

Asset Replacement Internal Service Fund

Fund Overview

The Asset Replacement Internal Service Fund accounts for repairs, maintenance, and replacement of City owned assets. Transfers are received from other City funds whose departments are housed in City buildings that are open to the public. Contributions are based on a percentage of the department's budget.

Budget Summary & Detail

	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES					
Beginning Balance	330,000	347,016	395,566	235,370	235,370
Transfers	110,000	110,000	110,000	175,000	175,000
Total Building Replacement	440,000	457,016	505,566	410,370	410,370
Transfer from IT Dept	-	-	-	75,000	75,000
Total IT Equipment Set Aside	-	-	-	75,000	75,000
Transfer from Non Departmental	-	-	-	150,000	150,000
Total General Fund Vehicle Set Aside	-	-	-	150,000	150,000
Total Resources	440,000	457,016	505,566	635,370	635,370
REQUIREMENTS					
Materials & Services	92,984	69,379	-	50,000	50,000
Capital Outlay	-	-	300,000	200,000	200,000
Contingency	-	-	205,566	160,370	160,370
Total Building Replacement	92,984	69,379	505,566	410,370	410,370
Contingency	-	-	-	75,000	75,000
Total IT Equipment Set Aside	-	-	-	75,000	75,000
Contingency	-	-	-	150,000	150,000
Total General Fund Vehicle Set Aside	-	-	-	150,000	150,000
Total Requirements	92,984	69,379	505,566	635,370	635,370

BN 2025-27 Budget Notes

- Capital Outlay includes major repairs and maintenance of various City facilities, including new front doors at the Sandy Library and a contribution to the needed capacity upgrades at the Operations Center.
- New departments within this Fund have been created to reflect setting aside funds for future asset replacements. This includes future server and other IT related upgrades, as well as vehicle acquisition costs for the General Fund.

Asset Replacement Internal Service Fund

Account Number	Account Name	BN 19-21 Actual	BN 21-23 Actual	BN 23-25 Budget	BN 25-27 Proposed	BN 25-27 Approved
RESOURCES						
680-068-401000	Beginning Balance	330,000.00	347,016	395,566	235,370	235,370
680-068-490110	Transfer from General Fund	85,000.00	85,000	85,000	150,000	150,000
680-068-490240	Transfer from Street Fund	3,200.00	3,200	3,200	3,200	3,200
680-068-490270	Transfer from Transit Fund	12,200.00	12,200	12,200	12,200	12,200
680-068-490520	Transfer from Water Fund	3,200.00	3,200	3,200	3,200	3,200
680-068-490530	Transfer from Sewer Fund	3,200.00	3,200	3,200	3,200	3,200
680-068-490550	Transfer from Stormwater Fund	3,200.00	3,200	3,200	3,200	3,200
Total Building Replacement		440,000	457,016	505,566	410,370	410,370
680-168-490040	Transfer from IT Dept	-	-	-	75,000	75,000
Total IT Equipment Set Aside		-	-	-	75,000	75,000
680-268-490039	Transfer from Non Departmental	-	-	-	150,000	150,000
Total GF Vehicle Set Aside		-	-	-	150,000	150,000
Total Resources		440,000	457,016	505,566	635,370	635,370
REQUIREMENTS						
680-068-605100	Contractual Services	92,984	69,379	-	50,000	50,000
680-068-732000	Improvements	-	-	300,000	200,000	200,000
680-068-950000	Contingency	-	-	205,566	160,370	160,370
Total Building Replacement					410,370	410,370
680-168-950000	Contingency	-	-	-	75,000	75,000
Total IT Equipment Set Aside		-	-	-	75,000	75,000
680-268-950000	Contingency	-	-	-	150,000	150,000
Total General Fund Vehicle Set Aside		-	-	-	150,000	150,000
Total Requirements		-	-	-	635,370	635,370

Capital Improvement Projects

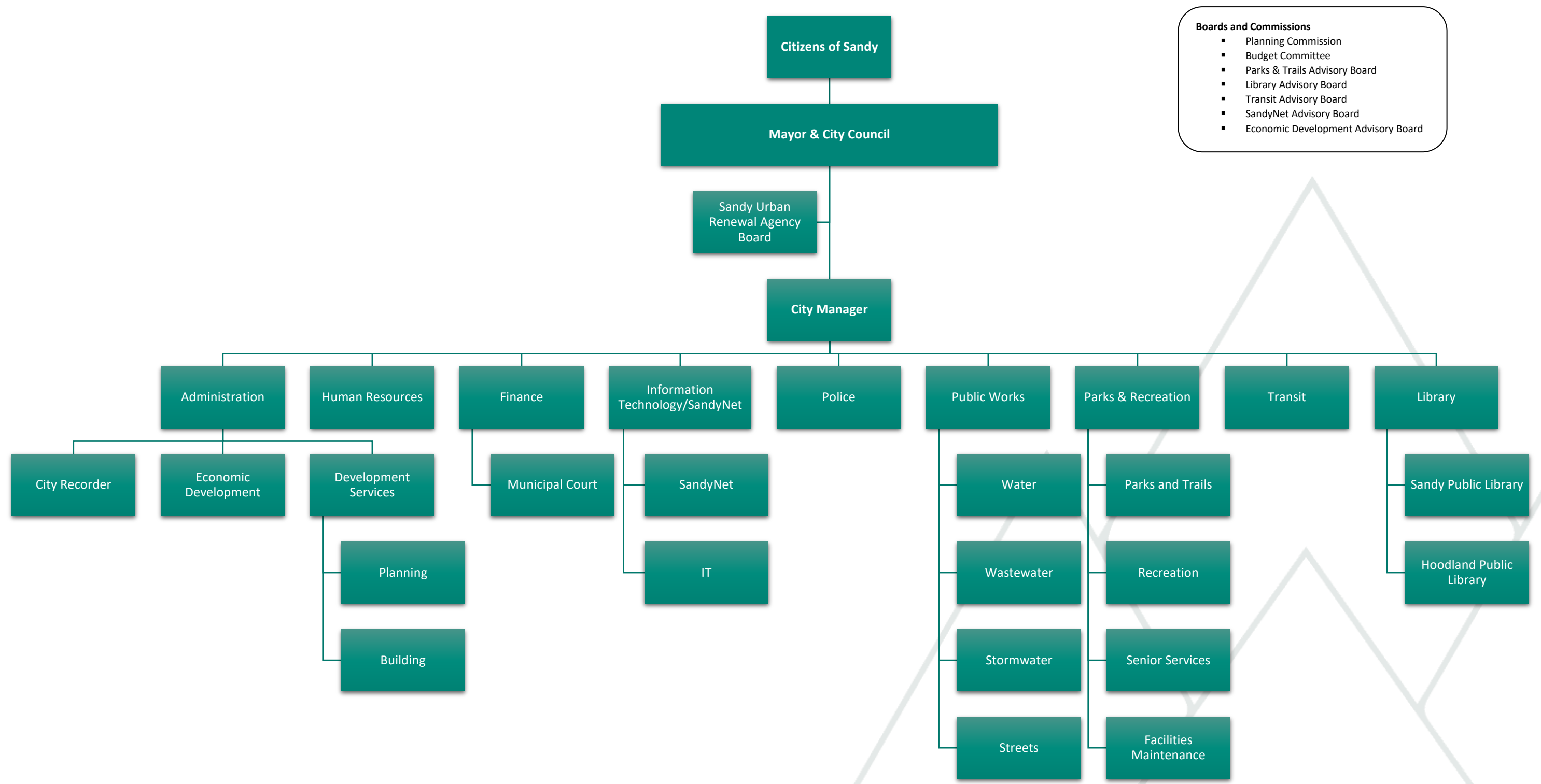
2025-27 Budgeted Capital Improvement Projects

The city's budgeted capital improvement projects for the 2025-27 biennium are listed below. The total for the biennium is approximately \$81.7M. Capital expenditures are defined as assets with an initial, individual cost of \$5,000 or more, and have a useful life extending beyond a single reporting period.

The five-year capital plan incorporates the capital improvement plans from the City's utility master plans. The Transportation System Plan was recently updates, as well as the Water Master Plan. The SandyNet Master Plan is nearing completion, which will drive reinvestment and development of a new data center. The Wastewater System Facilities Plan will be amended this year with anticipated changes to the forecasted project cost and preferred alternative for the system expansion and new discharge.

Five Year Capital Improvement Plan							
Fund	Project	Funding Source	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030
General	Computer and office equipment	General revenue	131,200	71,000	-	-	-
	Vehicles	General revenue	200,000	-	-	-	-
Street	General street improvements	Local gas tax	200,000	200,000	100,000	100,000	150,000
	Machinery, equipment, and vehicles	Local gas tax	135,000	200,000	-	60,000	50,000
	Dubarko Rd / Highway 211 Improvements	SDC	50,000	100,000	-	-	-
	Gunderson Rd / Highway 211 connection	Developer contribution/SDC	250,000	500,000	-	-	-
Transit	Transportation equipment	Grants/local transit tax	30,000	47,000	500,000	500,000	1,000,000
	Facility and equipment capacity improvements	Grants/local transit tax	500,000	898,000	-	-	-
	Computer and office equipment	Grants/local transit tax	5,000	-	-	-	-
Parks Capital Projects	Land purchase (tbd)	Payment in lieu of land	-	2,000,000	-	-	-
	Deer Pointe Park	SDC	1,880,881	-	-	-	-
	Meinig Park	Grants/SDC	500,000	1,200,000	-	-	-
	Parks and Trails development	SDC	50,000	50,000	-	-	-
Water	System updates and maintenance	Service charges	175,000	237,500	100,000	100,000	100,000
	Portland Pipeline project	Loans/service charges	12,136,958	9,856,042	3,000,000	-	-
	Aldercreek improvements	Loans/service charges	4,120,920	11,989,080	2,000,000	-	-
	Equipment and vehicles	Loans/service charges	220,000	-	150,000	-	150,000
Wastewater	General system maintenance	Service charges	125,000	150,000	-	-	-
	Equipment and vehicles	Service charges	-	-	150,000	-	-
	Treatment plant improvements/expansion	Loans/bonds/service charges	9,000,000	6,000,000	-	-	-
	Pipeline to City of Gresham	Loans/bonds/service charges	8,000,000	9,095,000	15,000,000	38,000,000	40,000,000
Stormwater	System updates and maintenance	Service charges	57,500	70,000	100,000	100,000	150,000
	Equipment and vehicles	Loans/service charges	34,000	-	-	-	50,000
SandyNet	Fiber installations and equipment	Service charges	430,265	300,000	250,000	250,000	250,000
	Equipment and vehicles	Service charges	200,000	110,000	-	-	-
Asset Replacement	Facility repairs (roof repairs, door replacement, etc)	Transfer from other funds	120,000	80,000	-	-	-
Total Cost of Capital Improvements Projects			38,551,724	43,153,622	21,350,000	39,110,000	41,900,000

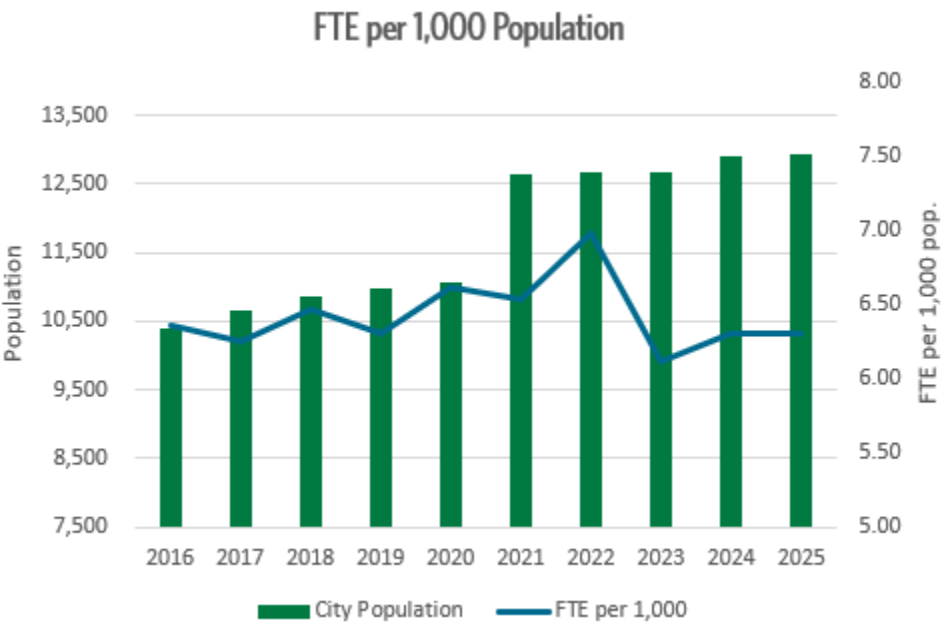
Estimated amounts above for fiscal years 2026 - 2030 are based on today's dollars and are not increased for inflation.



FTE Summary

The city’s total full-time equivalent (FTE) for the 2025-27 biennium is 92.76. A summary of the changes is included on the following page.

	19-21	21-23	23-25	25-27
Total FTE	77.25	79.87	83.69	92.76



FTE Summary

Summary of Changes

The City's total FTE has increased by 9.07 FTE over the prior budget. This reflects changes in FTE during the prior biennium, as well as proposed increase in the 2025-27 biennium. Changes are identified below:

Full Time Equivalent (FTE) Changes	
Position	BN 25-27 Changes
Administrative Specialist **	1.00
Communications Specialist	1.00
Community Services Officer *	1.00
Court Clerk	0.38
Economic Development Manager	(1.00)
Facilities Lead	1.00
Junior Network Engineer *	1.00
Library Staff	(0.23)
Mechanic **	1.00
Parks Maintenance Worker *	0.67
Patrol Officer *	1.00
Public Works Utility Worker	1.00
Senior Accountant **	1.00
Telecom Utility Worker	0.25
Total Changes	9.07

* Position added during the 2023-25 biennium (3.67 FTE)

** Position anticipated to start in year two of the biennium (3.0 FTE)

FTE Summary

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
City Manager	110	25	Administration	0.90	0.90	0.90	0.85
Deputy City Manager	110	25	Administration	-	-	-	0.85
Communications Specialist	110	25	Administration	-	-	-	0.50
Deputy City Manager/Finance Director	110	25	Administration	-	-	0.25	-
Director of Policy & Community Relations	110	25	Administration	-	-	0.90	-
Assistant to City Manager/City Recorder	110	25	Administration	-	0.90	-	-
Accounting Clerk	110	25	Administration	0.40	-	-	-
Permit Technician I	110	25	Administration	0.10	0.15	-	-
Planning Assistant	110	25	Administration	0.10	-	-	-
Administrative Assistant	110	25	Administration	0.06	0.06	-	-
Total				1.56	2.01	2.05	2.20

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Court Clerk	110	27	Municipal Court	0.50	0.50	0.50	0.63
Code Enforcement Officer	110	27	Municipal Court	0.04	-	-	-
Accounting Specialist II	110	27	Municipal Court	0.04	0.10	0.03	0.03
Utility Specialist II	110	27	Municipal Court	0.05	0.05	0.03	0.03
Total				0.63	0.65	0.56	0.69

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Deputy City Manager/Finance Director	110	28	Finance	-	0.90	0.65	-
Finance Director	110	28	Finance	1.00	-	-	0.90
Assistant to City Manager/City Recorder	110	28	Finance	-	0.10	-	-
Human Resources Manager	110	28	Finance	1.00	1.00	-	-
Senior Accountant	110	28	Finance	-	-	-	1.00
Accounting Specialist	110	28	Finance	0.40	0.62	0.65	0.65
Utility Specialist	110	28	Finance	0.15	0.05	-	-
Total				2.55	2.67	1.30	2.55

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Library Director	110	29	Sandy Library	1.00	1.00	0.90	0.90
Assistant Library Director	110	29	Sandy Library	1.00	1.00	0.90	-
Circulation Supervisor	110	29	Sandy Library	-	-	-	1.00
Librarian	110	29	Sandy Library	2.75	2.75	2.78	2.85
Library Clerk	110	29	Sandy Library	3.94	4.65	3.32	3.40
Library Assistant	110	29	Sandy Library	3.83	3.83	2.63	2.15
Shelver	110	29	Sandy Library	0.82	0.10	0.53	0.53
Aide	110	29	Sandy Library	-	-	-	-
Total				13.34	13.33	11.05	10.83

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Police Chief	110	30	Police	1.00	1.00	1.00	1.00
Lieutenant	110	30	Police	0.50	1.00	1.00	1.00
Sergeant	110	30	Police	2.00	2.00	2.00	3.00
Officer	110	30	Police	12.00	12.00	12.00	12.00
Community Services Officer	110	30	Police	0.81	0.88	1.00	2.00
Records Manager	110	30	Police	1.00	1.00	1.00	1.00
Records Specialist / Evidence Technician	110	30	Police	-	-	-	1.00
Records Specialist	110	30	Police	2.00	2.00	2.00	1.00
Total				19.31	19.88	20.00	22.00

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
HR Director	110	32	Human Resources	-	-	1.00	1.00
Accounting Specialist II	110	32	Human Resources	-	-	0.20	0.20
Total				-	-	1.20	1.20

FTE Summary

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Parks & Recreation Director	110	33	Recreation	0.45	0.48	0.33	0.33
Senior/Community Center Manager	110	33	Recreation	-	-	0.50	0.50
Recreation Manager	110	33	Recreation	1.00	0.95	-	-
Administrative Assistant	110	33	Recreation	0.50	0.50	-	-
Executive Assistant	110	33	Recreation	-	-	0.50	0.40
Events Coordinator	110	33	Recreation	0.63	-	-	-
Recreation Coordinator	110	33	Recreation	-	0.90	0.90	1.00
Transportation Coordinator	110	33	Recreation	-	-	0.25	0.25
Summer Program	110	33	Recreation	0.50	0.50	-	-
Total				3.08	3.33	2.48	2.48

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Parks & Recreation Director	110	34	Senior Services	0.45	0.48	0.33	0.33
Recreation Manager	110	34	Senior Services	-	-	-	-
Senior/Community Center Manager	110	34	Senior Services	1.00	1.00	0.50	0.50
Client Services Coordinator	110	34	Senior Services	1.00	1.00	1.00	1.00
Administrative Assistant	110	34	Senior Services	0.50	0.50	-	-
Executive Assistant	110	34	Senior Services	-	-	0.50	0.40
Food Services Coordinator	110	34	Senior Services	0.63	0.55	-	-
Custodian/Driver	110	34	Senior Services	-	-	-	-
Driver	110	34	Senior Services	0.50	0.80	-	-
Transportation Coordinator	110	34	Senior Services	-	-	0.75	0.75
Respite Program Coordinator	110	34	Senior Services	0.20	0.20	-	-
Recreation Coordinator	110	34	Senior Services	-	0.10	0.90	1.00
Building Monitors	110	34	Senior Services	0.50	0.33	0.33	0.33
Total				4.78	4.96	4.31	4.31

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Parks & Recreation Director	110	35	Parks & Trails	0.05	-	0.34	0.34
Parks & Facilities Manager	110	35	Parks & Trails	1.00	1.00	1.00	0.70
Parks Maintenance Worker	110	35	Parks & Trails	1.00	1.80	2.00	3.00
Executive Assistant	110	35	Parks & Trails	-	-	-	0.20
Maintenance Technician	110	35	Parks & Trails	0.75	-	-	-
Recreation Coordinator	110	35	Parks & Trails	-	-	0.20	-
Parks Seasonal	110	35	Parks & Trails	0.33	0.33	0.33	-
Recreation Manager	110	35	Parks & Trails	-	0.05	-	-
Total				3.13	3.18	3.87	4.24

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Development Services Director	110	36	Planning	0.50	0.55	0.65	0.65
Associate Planner	110	36	Planning	1.40	0.85	-	-
Senior Planner	110	36	Planning	-	0.75	0.90	0.90
Planning Assistant	110	36	Planning	0.36	-	-	-
Engineering Technician	110	36	Planning	0.20	0.10	0.10	0.10
Economic Development Manager	110	36	Planning	0.05	-	-	-
Code Enforcement Specialist	110	36	Planning	0.06	0.06	1.00	0.90
Permit Technician I	110	36	Planning	0.10	0.26	0.23	0.23
Administrative Assistant	110	36	Planning	0.19	0.19	0.34	0.34
Total				2.86	2.76	3.22	3.12

FTE Summary

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Development Services Director	110	37	Building	0.25	0.20	0.20	0.20
Building Official	110	37	Building	1.00	1.00	1.00	1.00
Associate Planner	110	37	Building	0.40	0.05	-	-
Senior Planner	110	37	Building	-	0.10	0.10	0.10
Permit Technician I	110	37	Building	-	0.89	0.65	0.65
Permit Technician II	110	37	Building	0.74	-	-	-
Planning Assistant	110	37	Building	0.20	-	-	-
Code Enforcement Specialist	110	37	Building	0.06	0.03	-	0.10
Administrative Assistant	110	37	Building	0.38	0.23	0.30	0.30
Total				3.03	2.50	2.25	2.35

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Economic Development Manager	110	38	Economic Development	0.40	0.45	0.40	-
Development Services Director	110	38	Economic Development	0.05	0.05	-	-
Associate Planner	110	38	Economic Development	0.05	-	-	-
Senior Planner	110	38	Economic Development	-	0.05	-	-
Administrative Assistant	110	38	Economic Development	-	0.03	-	-
Total				0.50	0.58	0.40	-

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Intern	110	39	Non-Departmental	-	-	-	-
Total				-	-	-	-

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
IT Director/SandyNet General Manager	110	40	Information Technology	0.20	0.20	0.20	0.15
Systems Administrator	110	40	Information Technology	1.00	1.00	1.00	1.00
Senior Network Engineer	110	40	Information Technology	-	-	-	0.05
Junior Network Engineer	110	40	Information Technology	-	-	-	0.10
Network Engineer	110	40	Information Technology	0.10	0.10	0.10	-
Total				1.30	1.30	1.30	1.30

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Library Director	110	41	Hoodland Library	-	-	0.10	0.10
Assistant Library Director	110	41	Hoodland Library	-	-	0.10	-
Librarian	110	41	Hoodland Library	-	-	0.10	0.15
Library Clerk	110	41	Hoodland Library	-	-	1.48	1.80
Library Assistant	110	41	Hoodland Library	-	-	0.88	0.60
Total				-	-	2.65	2.65

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Parks & Facilities Manager	110	42	Facilities	-	-	-	0.30
Facilities Lead	110	42	Facilities	-	-	-	1.00
Total				-	-	-	1.30

FTE Summary

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Public Works Director	240	54	Streets	0.31	0.31	0.31	0.31
Assitant Public Works Director/City Engineer	240	54	Streets	-	0.31	0.15	0.15
Public Works Superintendent	240	54	Streets	-	-	0.30	0.30
Public Works Project Manager	240	54	Streets	-	-	-	0.40
Public Works Maintenance Supervisor	240	54	Streets	0.25	0.25	0.25	0.25
Public Works Utility Worker	240	54	Streets	1.38	1.25	1.00	1.25
Collection Specialist	240	54	Streets	-	0.13	0.05	-
Wastewater Supervisor	240	54	Streets	-	-	-	0.05
Water Specialist	240	54	Streets	-	-	0.05	0.05
Engineering Technician	240	54	Streets	0.20	0.23	0.30	0.30
Public Works - Seasonal	240	54	Streets	0.25	0.25	0.33	0.33
Transit Administrative Assistant	240	54	Streets	0.06	0.05	0.10	0.10
Administrative Assistant	240	54	Streets	-	0.02	0.08	0.08
Permit Technician	240	54	Streets	-	-	-	0.04
Planning Assistant	240	54	Streets	0.06	-	-	-
Total				2.51	2.79	2.92	3.61

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Transit Director	270	70	Transit	1.00	1.00	1.00	1.00
Transit Manager	270	70	Transit	-	-	-	1.00
Transit Program Administrator	270	70	Transit	1.00	1.00	1.00	-
Transit Administrative Assistant	270	70	Transit	1.00	0.80	0.80	0.80
Transit Administrative Specialist	270	70	Transit	-	-	-	1.00
Transit Mechanic	270	70	Transit	-	-	-	1.00
Total				3.00	2.80	2.80	4.80

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Community Services Director	280	0	Aquatic/Recreation	0.05	0.05	-	-
Parks Maintenance Worker	280	0	Aquatic/Recreation	-	0.20	-	-
Maintenance Technician	280	0	Aquatic/Recreation	0.25	-	-	-
Total				0.30	0.25	-	-

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Public Works Director	520	52	Water	0.31	0.31	0.31	0.31
Assitant Public Works Director/City Engineer	520	52	Water	-	0.31	0.30	0.30
Project Manager	520	52	Water	-	-	0.50	0.10
Public Works Superintendent	520	52	Water	-	-	0.30	0.30
Public Works Maintenance Supervisor	520	52	Water	0.25	0.25	0.25	0.25
Public Works Utility Worker	520	52	Water	1.38	1.25	2.00	2.25
Wastewater Supervisor	520	52	Water	-	-	-	-
Collection Specialist	520	52	Water	-	0.13	0.05	0.05
Water Supervisor	520	52	Water	-	-	-	0.85
Water Specialist	520	52	Water	-	-	0.85	-
Engineering Technician	520	52	Water	0.20	0.23	0.15	0.15
Communications Specialist	520	52	Water	-	-	-	0.15
Utility Specialist II	520	52	Water	0.20	0.23	0.30	0.30
Court Clerk	520	52	Water	0.12	-	-	0.06
Administrative Assistant	520	52	Water	-	0.02	0.12	0.12
Planning Assistant	520	52	Water	0.06	-	-	-
Accounting Specialist II	520	52	Water	0.04	0.07	0.03	0.03
Transit Administrative Assistant	520	52	Water	0.06	0.05	0.10	0.10
Permit Technician I	520	52	Water	0.03	0.08	0.06	0.04
Total				2.65	2.91	5.32	5.36

FTE Summary

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Public Works Director	530	53	Wastewater	0.31	0.31	0.31	0.31
Assitant Public Works Director/City Engineer	530	53	Wastewater	-	0.31	0.40	0.40
Project Manager	530	53	Wastewater	-	-	0.50	0.10
Publis Works Superintendent	530	53	Wastewater	-	-	0.30	0.30
Public Works Maintenance Supervisor	530	53	Wastewater	0.25	0.25	0.25	0.25
Public Works Utility Worker	530	53	Wastewater	1.88	1.25	2.00	2.25
Wastewater Supervisor	530	53	Wastewater	-	-	-	0.85
Collection Specialist	530	53	Wastewater	-	0.63	0.85	-
Water Supervisor	530	53	Wastewater	-	-	-	0.05
Water Specialist	530	53	Wastewater	-	-	0.05	-
Engineering Technician	530	53	Wastewater	0.20	0.23	0.15	0.15
Communications Specialist	530	53	Wastewater	-	-	-	0.35
Utility Specialist II	530	53	Wastewater	0.20	0.23	0.30	0.30
Court Clerk	530	53	Wastewater	0.12	-	-	0.06
Administrative Assistant	530	53	Wastewater	-	0.02	0.08	0.08
Planning Assistant	530	53	Wastewater	0.06	-	-	-
Accounting Specialist II	530	53	Wastewater	0.04	0.07	0.03	0.03
Transit Administrative Assistant	530	53	Wastewater	0.06	0.05	-	-
Permit Technician I	530	53	Wastewater	0.03	0.08	0.06	0.04
Total				3.15	3.41	5.28	5.52

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
Public Works Director	550	55	Stormwater	0.07	0.07	0.07	0.07
Assitant Public Works Director/City Engineer	550	55	Stormwater	-	0.07	0.15	0.15
Public Works Project Manager	550	55	Stormwater	-	-	-	0.40
Public Works Superintendent	550	55	Stormwater	-	-	0.10	0.10
Public Works Crew Leader	550	55	Stormwater	0.25	0.25	0.25	0.25
Public Works Utility Worker	550	55	Stormwater	1.38	1.25	1.00	1.25
Watewater Supervisor	550	55	Stormwater	-	-	-	0.05
Collection Specialist	550	55	Stormwater	-	0.13	0.05	-
Water Supervisor	550	55	Stormwater	-	-	-	0.05
Water Specialist	550	55	Stormwater	-	-	0.05	-
Engineering Technician	550	55	Stormwater	0.20	0.23	0.30	0.30
Utility Specialist II	550	55	Stormwater	0.20	0.23	0.10	0.10
Court Clerk	550	55	Stormwater	0.11	-	-	0.06
Administrative Assistant	550	55	Stormwater	-	0.02	0.08	0.08
Planning Assistant	550	55	Stormwater	0.06	-	-	-
Accounting Specialist II	550	55	Stormwater	0.04	0.07	0.03	0.03
Transit Administrative Assistant	550	55	Stormwater	0.06	0.05	-	-
Total				2.37	2.35	2.18	2.89

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
IT Director/SandyNet General Manager	560	56	SandyNet	0.80	0.80	0.80	0.85
Senior Network Engineer	560	56	SandyNet	-	0.90	0.90	0.95
Junior Network Engineer	560	56	SandyNet	-	-	-	0.90
Network Technician	560	56	SandyNet	1.00	1.00	1.00	1.00
Systems Developer	560	56	SandyNet	0.90	-	-	-
Telecom Crew Leader	560	56	SandyNet	-	1.00	1.00	1.00
Telecom Utility Worker	560	56	SandyNet	3.00	3.00	3.50	3.75
Utility Specialist II	560	56	SandyNet	0.20	0.23	0.27	0.27
Court Clerk	560	56	SandyNet	0.15	-	-	0.06
Accounting Specialist II	560	56	SandyNet	0.04	0.07	0.03	0.03
Total				6.09	7.00	7.50	8.81

FTE Summary

Title	Fund	Dept	Department Name	19-21	21-23	23-25	25-27
City Manager	720	72	Urban Renewal	0.10	0.10	0.10	0.15
Deputy City Manager	720	72	Urban Renewal	-	-	-	0.15
Finance Director	720	72	Urban Renewal	-	-	-	0.10
Deputy City Manager/Finance Director	720	72	Urban Renewal	-	0.10	0.10	-
Director of Policy & Community Relations	720	72	Urban Renewal	-	-	0.10	-
Development Services Director	720	72	Urban Renewal	0.20	0.20	0.15	0.15
Associate Planner	720	72	Urban Renewal	0.15	0.10	-	-
Senior Planner	720	72	Urban Renewal	-	0.10	-	-
Economic Development Manager	720	72	Urban Renewal	0.55	0.55	0.60	-
Administrative Assistant	720	72	Urban Renewal	-	0.04	-	-
Planning Assistant	720	72	Urban Renewal	0.10	-	-	-
Code Enforcement Officer	720	72	Urban Renewal	0.03	0.03	-	-
Total				1.13	1.22	1.05	0.55
Total FTEs				77.25	79.87	83.69	92.76

Indirect Service Cost Allocation

Indirect Service Cost Allocation									
Support Service	025 Admin ¹	026 Legal ²	028 Finance ¹	032 Human Resources ¹	040 Information Technology ¹	067 Operations Center ³	042 Facility Maintenance ⁴	039 Non-Dept ⁵	Indirect Total
Direct Services									
024 City Council	6,561	32,382	6,590	2,581	5,869	-	4,737	12,014	70,735
027 Municipal Court	4,650	253	4,671	1,829	4,159	-	1,063	9,277	25,903
029 Sandy Library	91,393	4,980	91,792	35,949	81,743	-	34,019	18,555	358,431
030 Police	190,912	33,070	191,745	75,095	170,754	7,000	64,594	38,700	771,869
033 Recreation	23,821	3,848	23,925	9,370	21,306	-	7,973	4,829	95,073
034 Senior Services	37,592	2,050	37,756	14,787	33,623	-	9,548	7,628	142,983
035 Parks & Trails	35,699	11,065	35,855	14,042	31,929	12,250	13,363	7,239	161,442
036 Planning	28,590	79,702	28,715	11,246	25,571	-	4,224	58,179	236,226
037 Building	20,824	10,296	20,915	8,191	18,625	-	3,389	42,847	125,087
038 Economic Development	4,439	2,534	4,458	1,746	3,970	-	-	9,544	26,691
041 Hoodland Library	21,533	1,173	21,627	8,470	19,259	-	6,100	3,723	81,884
054 Street Fund	51,405	13,671	51,629	20,220	45,977	14,875	6,782	10,372	214,931
070 Transit Fund	77,577	4,231	77,915	30,515	69,385	96,250	20,210	15,622	391,704
000 Aquatic/Rec Center Fund	1,302	73	1,307	512	1,164	-	29,514	261	34,133
052 Water Fund	76,709	26,928	77,044	30,174	68,610	14,875	15,393	15,497	325,229
053 Wastewater Fund	96,382	51,415	96,803	37,912	86,206	14,875	21,052	19,444	424,089
055 Stormwater Fund	24,090	12,181	24,195	9,476	21,546	14,875	3,959	4,877	115,197
056 SandyNet Fund	85,259	6,736	85,631	33,537	76,257	-	21,365	17,255	326,039
072 Urban Renewal Agency Fund	14,363	3,414	14,426	5,650	12,847	-	2,717	32,138	85,553
Totals	893,100	300,000	897,000	351,300	798,800	175,000	270,000	328,000	4,013,200

NOTES:

- 1 Allocated based on a combination of staff and operating budget of direct service programs
- 2 Allocated based on a combination of staff, operating budget, and prior 18 months of legal expenses
- 3 Operation center costs allocated based on the type of cost; e.g. square footage for HVAC costs
- 4 Allocated based on a combination of building square feet and prior 12 months of maintenance hours
- 5 Half of City Hall costs (utilities etc.) allocated only to departments in city hall; half allocated to all direct service programs

Financial Policies

CAPITAL ASSETS POLICY

This policy provides guidelines to ensure that items are capitalized and depreciated in a consistent manner and adheres to the Generally Accepted Accounting Principles. The prime purpose is to maintain physical accountability over the assets owned by the City.

1. This policy applies to all Departments of the City of Sandy.
2. Capital assets are assets that 1) are used in operations and 2) have an initial useful life more than one (1) year.
3. *a. Purchases:* An original unit cost greater than or equal to \$5,000, including ancillary costs necessary to place the asset into its intended location and condition of use.
b. Leases: An original unit cost greater than or equal to \$25,000, including ancillary costs necessary to place the asset into its intended location and condition of use.
4. Assets acquired for sale or investment do not qualify as capital assets.
5. All assets are recorded at historical cost as of the date acquired or put in operational use.
6. Repair and maintenance are costs incurred to keep an asset in its normal operating condition and the life of the asset is not exceeded.
7. Asset Classes:
 - i. Land
 - ii. Buildings
 - iii. Improvements
 - iv. Infrastructure
 - v. Vehicles
 - vi. Furniture and equipment
 - vii. Other capital assets (intangible)
 - viii. Construction in progress
8. Depreciation Method: The City will utilize the straight-line method for depreciation. Equal periodic depreciation charge is therefore recognized over the life of the capital asset.
9. Useful Life: The Finance Department will use the estimated useful life of assets as follows:

• Land	N/A
• Buildings	40 years
• Improvements	7 - 20 years
• Infrastructure	10 - 50 years
• Vehicles	5 - 10 years
• Furniture and equipment	5 - 20 years
• Other capital assets (intangible)	5 - 10 years
• Construction in progress	N/A

FUND BALANCE POLICY

In accordance with GASB 54, balances within funds are categorized as follows:

1. Non-spendable: A portion of net resources that cannot be spent because of their form and/or cannot be spent because they must be maintained intact.
2. Restricted: Limitations imposed by creditors, grantors, contributors, or laws and regulations of other governments. Limitations may also be imposed by law through constitutional provisions or enabling legislation.

Financial Policies

3. Committed: Limitation imposed at the highest level of decision making that required formal action at the same level to remove.
4. Assigned: City Council has designated decision making authority to some other body designated for that purpose or by official designated for that purpose. Less formality is necessary in the case of assigned fund balance.
5. Unassigned: For the general fund, this classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. The total fund balance in the general fund in excess of other categories is known as surplus. In other funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance, or deficit.
6. Order of spending resources: When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources are available for use it is the City's policy to use committed resources first, then assigned, and then unassigned as they are needed.

GENERAL FUND RESERVE POLICY

The General Fund shall have a reserve balance of at least five percent (5%) of operations. This reserve will be accounted for in the Non-Departmental departmental. The intent of this reserve is to:

1. Retain adequate reserves for operational purposes for a period of two months, and
2. Generate interest income; and
3. Reduce the need for any short-term borrowing.

INVESTMENT POLICY

1. City of Sandy's funds will be invested in accordance with the provisions of, but not limited to, all current and future applicable Oregon Statutes. The City will conform to all federal, state, and other legal requirements.
2. City of Sandy's investment objectives are as follows:
 - i. Preservation of capital and protection of investment principal by mitigating credit risk and interest rate risk.
 - ii. Maintenance of sufficient liquidity to meet operating requirements that are reasonably anticipated by structuring the portfolio so that securities mature concurrent with cash needs to meet anticipated demands.
 - iii. Diversification to avoid incurring unreasonable risks regarding specific security types or individual financial institutions.
 - iv. Attainment of a market value rate of return throughout budgetary and economic cycles.

Glossary

Accrual basis - A method of timing in the recognition of transactions and events. Please see Modified accrual basis for the alternative method. Accrual basis records revenue when earned and expenses as soon as a liability is incurred.

ACFR - The Annual Comprehensive Financial Report, the audited report of the City's finances for any given fiscal year.

Adopted Budget - The final budget appropriations approved by the City Council, which becomes the budget of the City.

Approved Budget - The budget recommended by the Budget Committee for adoption by the City Council.

Appropriation - Authorization to spend a specific amount of money. The City Council gives appropriation authority by adopting the budget.

Assessed value - The value set on real and personal property as a basis for imposing taxes. Assessed values are determined by Clackamas County.

Audit - An official inspection of an organization's accounts by an independent body.

Balanced Budget - A budget in which total revenues are equal to expenditures.

Biennial - A time frame of two years. This is the length of time that the City budgets for, which includes two fiscal years.

Budget - A plan of financial operation embodying an estimate of proposed expenditures for a given purpose and/or period. The budget is the financial plan of the City's allocations of the resources to provide services, and to accomplish the City's objectives.

Budget Calendar - Key dates or events which a government follows in the preparation and adoption of the budget.

Budget Committee - A committee required by Oregon Local Budget Law (ORS 294.305) which must recommend a budget and approve the maximum tax levy.

Budget Message - A written explanation of the budget and the City's financial priorities presented to the Budget Committee by the City Manager, which is required by Oregon Local Budget Law, ORS 294.

Budget Officer - The City Manager or other person appointed by the City Council to prepare the proposed budget. This designation is required by Oregon Local Budget Law (ORS 294.305)

Capital Lease - Lease of a capital asset. The lease may or may not result in the City's ownership of the item at the end of the lease term.

Capital Assets - Items which have a useful life of at least one year and a cost of \$5,000 or more. These include land, infrastructure, buildings, improvements other than buildings, vehicles, and certain furniture and equipment.

Capital Improvement Plan (CIP) - A schedule of planned capital projects and their costs, for three or more years.

Capital Outlay - Expenditures for capital assets. Includes all purchased capital assets. Expenditures for constructed capital projects appear in capital outlay, materials and services, and reimbursements, depending on the nature of the expenditure.

Capital Projects - Projects which purchase or construct capital assets. Typically, a capital project encompasses a purchase of land and/or the construction of a building or facility.

Contingency - An amount appropriated in anticipation that some operating expenditures will become necessary which cannot be foreseen and planned in the budget.

Glossary

Debt Service - Principal and interest payments on long-term debt.

Department - Units within a division consisting of one or more.

Depreciation - A reduction in the value of an asset with the passage of time.

Enterprise Fund - A fund that accounts for operations that are financed and operated in a manner similar to private business enterprises. They are usually self-supporting. The City's enterprise funds are the Water, Sewer, Stormwater and Telecommunications funds.

Fiscal Year - A twelve-month period which runs from July 1 through June 30.

Franchise Fee - Fees charged to utilities for the use of public right-of-way. Examples include electricity and natural gas.

FTE - Full-Time Equivalent - A part-time position converted to the decimal equivalent of a fulltime position based on 2,080 hours per year.

Fund - A fiscal and accounting entity, segregating resources for the purpose of carrying on specific activities in accordance with legal restrictions.

Fund Balance - The amount of available, spendable, financial resources in any given fund at a specified date.

GASB - The Governmental Accounting Standards Board, the body that defines generally accepted accounting principles for governments.

General Fund - The City's primary operating fund. There are no restrictions as to the purpose in which the revenues in this fund can be used.

Goal - A statement of direction, purpose or intent based on the needs of the community, generally to be completed in a specified amount of time.

Governmental Fund - A fund that accounts for operations that are financed and operated

through tax supported activities, for example, property taxes and franchise fees. The City's governmental funds include the General, Street, and Transit funds.

Grant - A donation or contribution by one government unit or organization to another. This is usually made to aid a specified purpose.

Infrastructure - Infrastructure are assets that are immovable and of value only to the City. It includes roads, curbs and gutters, sidewalks, drainage systems, and water and sewer systems.

Interfund Loan - A loan made by one fund to another and authorized by the City Council.

Materials and Services - Expendable items purchased for delivery of services. This includes supplies, repairs, maintenance, and replacement parts that are not of capital nature.

Modified Accrual - A method of timing in the recognition of transactions and events. Please see Accrual basis for the alternative method. Modified accrual basis records revenue when earned, if they are collectible within the period or soon enough afterwards to be used to pay liabilities of the period. Expenditures are recorded when a liability is incurred except that debt service payments and other specific accrued liabilities are recognized only when payment is due.

Operating Budget - Sources and uses necessary for day-to-day operations.

Ordinance - A formal legislative enactment by the governing body of a municipality. If it is not in conflict with any higher form of law, such as a state statute or constitutional provision, it has the full force and effect of law within the boundaries of the municipality to which it applies.

ORS - Oregon Revised Statutes, laws of the State of Oregon.

Glossary

Performance Measure - Data collected to determine how effective or efficient a program is in achieving its objectives.

PERS - Acronym for Public Employees Retirement System. A State of Oregon defined benefit pension plan to which both employees and employer contribute.

Personnel Services - Expenditures for payroll, payroll taxes, and employee benefits.

Project - Projects are distinct, with a definable result, process, and beginning and end. Projects are capital or operating.

Property Tax Levy - Based upon the assessed value of property and is used as the source of monies to pay general obligation debts and to support the general fund.

Proprietary Fund - See "Enterprise Fund" above.

Reserved for Future Use - An amount budgeted, but not appropriated, that is not anticipated to be spent in the fiscal year, but rather carried forward into future fiscal years.

Resolution - An action by the governing body which requires less formality and has a lower legal status than an ordinance.

Resources - Financial resources that are or will be available for expenditure during the fiscal year.

Revenue - The gross receipts and receivables that the City receives such as: tax payments, licenses, fines and forfeitures, grants and interest income.

System Development Charges (SDC) - Fees charged upon issuance of building permits to offset the cost of infrastructure improvements that are or will be required to provide capacity to serve the development. SDC's are charged for parks, water, sewer, storm, and streets.

Supplemental Budget - Appropriations established to meet the needs not anticipated at the time the budget was adopted.

Transfers - Amounts moved from one fund to finance activities in another fund, with no requirement of repayment.

Unrestricted Revenue - Revenue that may be used for any legitimate City purpose. See "Financial Policies."

URA - The City of Sandy Urban Renewal Agency. The Agency is a municipal corporation distinct from the City. The Sandy City Council serves as the Board of Directors for the URA, as well as a member of the Sandy Area Chamber of Commerce and the Sandy Fire District. Its' budget may be obtained from the City of Sandy.

User Fees - Fees charged for services to a person who directly benefits from the service.

Uses - The ways in which financial resources will be used during the fiscal year.



RESOLUTION NO. 2025-18

A RESOLUTION ADOPTING THE BIENNIUM 2025-27 BUDGET OF THE CITY OF SANDY, MAKING APPROPRIATIONS, AND LEVYING TAXES

WHEREAS, the City of Sandy desires to adopt a budget for the biennial period July 1, 2025 to June 30, 2027, make appropriations, and levy property taxes, as required by ORS Chapter 294.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SANDY:

Section 1: The City Council hereby adopts the budget for the biennium 2025-2027 in the sum of \$188,040,481. The budget is now on file at the Finance Department, City Hall, Sandy, OR.

Section 2: The amounts listed below are hereby appropriated for the biennium beginning July 1, 2025 for the purposes stated.

GENERAL FUND		
	Mayor & Council	\$ 810,702
	Administration	1,028,100
	Legal	312,000
	Court	239,200
	Finance	988,700
	Sandy Library	3,412,051
	Police	9,679,956
	Human Resources	425,600
	Parks & Recreation	4,278,267
	Planning	1,503,099
	Building	1,392,412
	Economic Development	149,634
	Non-Departmental	2,654,000
	Information Technology	798,800
	Hoodland Library	826,390
	Facilities Maintenance	505,000
	General Revenue Transfers	13,964,000
	Total Appropriations	\$ 42,967,911
SPECIAL REVENUE FUNDS		
	<u>Street Fund</u>	
	Operations	\$ 5,071,559
	Capital	2,636,734
	Contingency	142,500
	Total Appropriations	\$ 7,850,793

	<u>Transit Fund</u>	
	Operations	\$ 12,499,431
	Total Appropriations	\$ 12,499,431
	<u>Cedar Park Campus Fund</u>	
	Operations	\$ 91,500
	Total Appropriations	\$ 91,500
CAPITAL PROJECTS FUND		
	<u>Parks Capital Projects Fund</u>	
	Land	\$ 2,603,794
	SDC	4,905,386
	Total Appropriations	\$ 7,509,180
DEBT SERVICE FUND		
	<u>Full Faith & Credit Fund</u>	
	Debt Service	\$ 1,775,634
	Total Appropriations	\$ 1,775,634
ENTERPRISE FUNDS		
	<u>Water Fund</u>	
	Operations	\$ 14,049,343
	Capital	42,563,201
	Contingency	142,500
	Total Appropriations	\$ 56,755,044
	<u>Wastewater Fund</u>	
	Operations	\$ 14,442,860
	Capital	2,640,000
	WWSI Project	32,095,000
	Contingency	142,500
	Total Appropriations	\$ 49,320,360
	<u>Stormwater Fund</u>	
	Operations	\$ 1,550,176
	Capital	408,900
	Contingency	22,500
	Total Appropriations	\$ 1,981,576
	<u>SandyNet Fund</u>	
	Operations	\$ 4,092,856
	Capital	2,383,826
	Total Appropriations	\$ 6,476,682

INTERNAL SERVICE FUNDS		
	<u>Operations Center</u>	
	Operations	\$ 177,000
	Total Appropriations	\$ 177,000
	<u>Asset Replacement</u>	
	Building Replacement	\$ 410,370
	Contingency	225,000
	Total Appropriations	\$ 635,370
SUMMARY OF ALL FUNDS		
	Total Appropriations	\$ 188,040,481
	Total Biennial Budget 25-27	\$ 188,040,481

Section 3: Imposing the Tax: The City Council hereby imposes the taxes provided for in the biennium 2025-2027 adopted budget at the rate of \$4.1152 per \$1,000 of assessed value as the permanent tax rate.

Section 4: Categorizing the Tax: The taxes imposed are hereby categorized for purposes of Article XI section 11b as General Government Limitation of a permanent tax rate of \$4.1152/\$1,000.

This resolution is adopted by the City Council of the City of Sandy this 2nd day of June, 2025.

Kathleen Walker, Mayor

ATTEST:

Jeffrey Aprati, City Recorder



RESOLUTION NO. 2025-19

A RESOLUTION DECLARING THE CITY OF SANDY'S ELECTION TO RECEIVE STATE REVENUES

WHEREAS, the City of Sandy desires to receive State revenues.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SANDY:

Section 1: Pursuant to ORS 221.770, the City hereby elects to receive state revenues for fiscal year 2025-2026.

This resolution is adopted by the City Council of the City of Sandy this 2nd day of June, 2025.

Kathleen Walker, Mayor

ATTEST:

Jeffrey Aprati, City Recorder

I certify that a public hearing before the Budget Committee was held on April 28, May 5, and May 12, 2025 and a public hearing before the City Council was held on June 2, 2025 for the 2025-2027 biennium, giving citizens an opportunity to comment on the use of State Revenue Sharing.