

# CITY OF ROLLINGWOOD JOINT CITY COUNCIL, PLANNING AND ZONING COMMISSION, AND ROLLINGWOOD COMMUNITY DEVELOPMENT CORPORATION WORK SESSION

## **AGENDA**

**Tuesday, July 28, 2020** 

In accordance with an order of the Office of the Governor issued March 16, 2020, the City Council and Planning and Zoning Commission of the City of Rollingwood will conduct a video conference and telephonic work session in order to advance the public health goal of limiting face-to-face meetings (also called "social distancing") to slow the spread of the Coronavirus (COVID-19). The work session will be held on Tuesday, July 28, 2020 at 3:00 PM. The public may watch this meeting live and have the opportunity to comment via audio devices at the following link: <a href="https://meetings.ipvideotalk.com/143813219">https://meetings.ipvideotalk.com/143813219</a>.

The public may also participate in this meeting by dialing one of the following numbers: 1(617) 315-8088 or toll free at 1(888) 330-2489. When prompted enter Meeting ID: 143813219. The public may indicate that they would like to speak by pressing star (\*) and then 2 on their telephone keypad.

The public will be permitted to offer public comments via their audio devices when logged in to the meeting or telephonically by calling in as provided by the agenda and as permitted by the presiding officer during the meeting. Written questions or comments may be submitted up two hours before the meeting. A video recording of the meeting will be made and will be posted to the City's website and available to the public in accordance with the Texas Public Information Act upon written request.

No action will be taken at this work session.

## **CALL WORK SESSION TO ORDER**

1. Roll Call

## **REGULAR AGENDA**

Update and discussion on the comprehensive planning process, including the public outreach results and the preliminary fiscal impact analysis.

## **PUBLIC COMMENTS**

Citizens wishing to address the City Council for items not on the agenda will be received at this time. Please limit comments to 3 minutes. In accordance with the Open Meetings Act, the City Council is restricted from discussing or taking action on items not listed on the agenda.

Citizens who wish to address the Council with regard to matters on the agenda will be received at the time the item is considered.

## **ADJOURNMENT OF WORK SESSION**

#### **CERTIFICATION OF POSTING**

I hereby certify that the above Notice of Meeting was posted on the bulletin board at the Rollingwood Municipal Building, in Rollingwood, Texas and to the City website at www.rollingwoodtx.gov on July 24, 2020 at 5:00 p.m.

Ashley Wayman, City Secretary

#### NOTICE -

The City of Rollingwood is committed to compliance with the Americans with Disabilities Act. Reasonable modifications and equal access to communications will be provided upon request. Please contact the City Secretary, at (512) 327-1838 for information. Hearing-impaired or speech-disabled persons equipped with telecommunication devices for the deaf may call (512) 272-9116 or may utilize the stateside Relay Texas Program at 1-800-735-2988.

The City Council will announce that it will go into executive session, if necessary, to deliberate any matter listed on this agenda for which an exception to open meetings requirements permits such closed deliberation, including but not limited to consultation with the city's attorney(s) pursuant to Texas Local Government Code section 551.071, as announced at the time of the closed session.

Consultation with legal counsel pursuant to section 551.071 of the Texas Local Government Code; discussion of personnel matters pursuant to section 551.074 of the Texas Local Government Code; real estate acquisition pursuant to section 551.072 of the Texas Local Government Code; prospective gifts pursuant to section 551.073 of the Texas Local Government Code; security personnel and device pursuant to section 551.076 of the Texas Local Government Code; and/or economic development pursuant to section 551.087 of the Texas Local Government Code. Action, if any, will be taken in open session.



## **Pegasus Planning and Development**

#### **MEMORANDUM**

**To:** The City of Rollingwood

From: Sean Garretson, Pegasus Planning and Development

**Date:** 7/23/2020

**Subject:** Completion of Phase II

This memorandum marks the completion of Phase II of Rollingwood's Comprehensive Plan and summarizes the key findings from the community engagement initiative and the fiscal impact analysis. The purpose of this phase was twofold: 1) Garner input from the community about their values, concerns, and aspirations which will serve as a foundation for the creation of the Comprehensive Plan; and 2) Educate the community and local leaders on the City's fiscal health based on the current zoning, and provide insights into alternatives via scenario-based modeling. A full summary of the public outreach initiative and the fiscal impact analysis will be provided during the City Council Work Session on July 28, 2020.

#### PUBLIC OUTREACH OVERVIEW

Introduction. The public outreach initiative involved two key components: a community-wide survey, and interviews/focus groups with key stakeholders. The community-wide survey was live for two weeks in July and garnered a 50% response rate. Using a 95% confidence level, based on the estimated number of households (US Census, 2018), 224 responses would have yielded a statistically significant result; the survey received 270 responses. In addition to the survey, Pegasus also conducted various interviews and focus groups with various stakeholders including residents, business owners, City staff, Council Members, Task Force Members, Rollingwood Community Development Corporation Members, and Planning and Zoning Commission Members.

**Survey Findings.** There were many common themes shared by stakeholders throughout the survey, including the need to address drainage and infrastructure concerns, the desire for more restaurant/retail options on the Bee Cave Commercial

## **Key Findings**

- The location, excellent school district, and feeling of safety are among what residents' value most about living in Rollingwood.
- Drainage is seen as the #1 issue facing Rollingwood today, followed by the "overbuilding" of residential properties, and increased traffic.
- Many respondents would like to see better commercial options on Bee Cave Rd, the addition of sidewalks in key areas, and improved walkability within the community.
- Open communication between city leaders and the community is of upmost importance to all.

Corridor, concerns regarding the impervious cover of new residential properties, and pedestrian safety.

The overwhelming majority of respondents were residents of Rollingwood (96%), and many (57%) have lived in the City for over 10 years. Rollingwood is increasingly becoming a community of families, as 60% of households stated they had children under 18. The location, excellent school district, and the sense of safety were among what residents' value most about living in Rollingwood.

When asked about the most important issues facing Rollingwood today, drainage arose as the number one issue concerning residents (50 mentions). The "overbuilding" of residential properties was also shared as key issue (35 mentions), with the loss of tree canopy, the loss of identity, and flooding being cited as top concerns related to this issue. In terms of improvements within the next 10 years, many households would like to see better commercial options on the commercial corridor (31 mentions), drainage improvements (30 mentions), and enhanced walkability within the community (19 mentions), with a focus on additional sidewalks in key areas and improved pedestrian safety measures.

Regarding the past studies relating to the City, over 50% of respondents had *never heard* of the Rollingwood Needs Assessment (2019), the Commercial Corridor Study (1999), Retail Market Analysis (2019), and the Infrastructure Improvement Plan (2020). In contrast, over 50% were familiar with the Park Master Plan (2018) and the City Branding Initiative (2018).

Seventy-five percent (75%) of respondents stated they would be interested in seeing a "hike and bike" trail along Eanes Creek. Of those who said no, more traffic and non-residents utilizing the trail were cited as top concerns. The survey also asked various questions regarding the commercial corridor on Bee Cave Rd. Many respondents stated that they wanted to see more restaurant and retail options, and that they felt that the commercial corridor needed improvement (particularly as it relates to aesthetics and pedestrian safety).

In terms of mobility and transportation, 50% of respondents felt that traffic calming improvements within Rollingwood's residential areas should be a priority, while 48% stated improved bike and pedestrian mobility. Pedestrian safety is a key concern for residents.

**Interviews and Focus Groups.** Many of the key themes which arose within the interviews and focus groups were in line with the themes within the survey. First and foremost, many interviewees stated the importance of having this effort be an expression of community input and community values.

 Walkability – the addition of sidewalks in key areas and pedestrian safety was a common theme. Many interviewees felt that crossing Bee Cave Rd was unsafe and offered various suggestions such as a flashing crosswalk with extended time for crossing or a pedestrian bridge.

- Eanes Creek many felt that Eanes Creek could be better utilized and that the current commercial "turns its back" on the creek, which is a natural asset. While flooding is a concern, canalizing the creek was discussed as a potential solution.
- Transparency and Communication focusing on open communications between residents and city leaders was a key consideration in almost every discussion. Of utmost importance to all is ensuring that Rollingwood's Comprehensive Plan incorporates community feedback throughout the process and reflects community values and aspirations.
- Bee Cave Commercial Corridor many shared the desire to improve the commercial corridor, with the goal of enhancing the community experience and generating more sales tax revenue (and thus alleviating the tax burden on residents). Stakeholders would like to see more retail/restaurant offerings which cater to residents, aesthetic improvements, and efforts to improve pedestrian safety. Business owners felt that more could be done to promote local businesses to residents.
- Demographics and Unity it was acknowledged by many that Rollingwood is an
  intergenerational community which has seen many changes. As many homes were not
  designed for senior residents, some would like to see more options for residents to stay in
  the community after retirement. Importantly, residents feel that they are more united in their
  values and aspirations than not, which was made evident through the expression of common
  themes and concerns throughout this process.
- Infrastructure many stakeholders would like to see various infrastructure improvements. In addition to addressing drainage concerns, some stakeholders discussed the desire to bury powerlines. Poor cell and internet service impact many residents.
- Residential Development many residents are concerned with the lack of impervious cover restrictions, which they feel is resulting in new home construction which covers "too much" lot size. Many would like for the residential standards to be reviewed, as they feel that the loss of tree canopy is resulting in a loss of identity and privacy.

#### DRAFT FISCAL IMPACT ANALYSIS – BEE CAVE COMMERCIAL CORRIDOR

**Introduction.** This section outlines the process and findings of the Bee Cave Corridor Fiscal Impact Analysis for the Rollingwood Comprehensive Plan and Zoning Update. The goal of the Fiscal Impact Analysis is to show how different development types and development regulations affect sales and property tax revenue.

The 2018-2019 City of Rollingwood Operating Budget shows that the city generates a total tax revenue of \$3,100,867. Approximately 69% or \$2,125,140 of the total tax revenue comes from property tax, while 31% or \$975,727 comes from sales tax. This tax breakdown indicates that Rollingwood is highly dependent on property tax. According to the Retail Market Analysis done by Retail Coach in 2019, the City of Rollingwood has a retail leakage of approximately \$455 million. This analysis reveals that there is a clear discrepancy between residential demand and retail supply in the city, due to how the existing zoning constricts commercial development. Furthermore, the City of Rollingwood is reaching full build-out, with only approximately 25 vacant parcels. If all of the remaining parcels are developed (full build-out) in accordance to existing zoning regulations, tax revenues would only increase by 5% to \$3,253,274. This would represent an increase of \$150,000 compared to the current tax revenue.

The only way to increase both property and sales tax revenue and meet the demand for retail is to "up-zone" the Bee Cave Rd commercial corridor. The scenarios allow for higher density mix-use development and lessen height and setback requirements. Updating the zoning on the commercial corridor will not only increase fiscal revenues, but in the long-term, (1) promote sustainable growth that allows development to pay for itself and (2) allow the city to pay for capital improvements and new services that will increase the quality of life of residents.

#### **Key Findings**

- The 2018-2019 City of Rollingwood Operating Budget shows that the city generates a total (property and sales) tax revenue of \$3,100,867.
- If all of Rollingwood's parcels are developed in accordance to existing zoning regulations, tax revenues would only increase by 5% or \$150,000.
- 4 development types and their respective tax revenues were modeled and compared to the current land development and tax revenue. The calculations are the following:

Scenario	Total	Tax Revenue
Current Revenue	\$	3,100,867
Base Scenario	\$	3,253,274
Scenario A	\$	5,485,643
Scenario B	\$	7,020,332
Scenario C	\$	8,196,008

 The model also calculated jobs and households created with each development type (scenario). The following table demonstrates the results:

	Households	Jobs
Base Scenario	575	1,928
Scenario A	575	6,130
Scenario B	1,331	5,183
Scenario C	1,583	6,601

**Process.** In order to categorize the types of development and zoning regulations necessary to realize Rollingwood fiscal needs, Pegasus performed a Fiscal Impact Analysis utilizing scenario

modeling. The analysis was arranged to show future tax revenue for 4 different development types on the Commercial Corridor: (1) Base Scenario, (2) Scenario A, (3) Scenario B, and (4) Scenario C.

Scenario	Zoning Type	Max. Floors	FAR	Ratio (R:O:C)
Base Scenario	Existing Zoning	2	0.3	70:20:10
A Scenario:	Mixed-Use: Office & Retail	2	1	75:25
B Scenario:	Mixed-Use: Residential; Office; Retail	3	1.5	40:30:30
C Scenario:	Mixed-Use: Residential; Office; Retail	4	2	40:30:30

The Base Scenario consists of assessing the potential property and sales tax revenues based on the current zoning regulations at full build-out. The other 3 scenarios were modeled using



different density, height, and setback requirements, but the same land cost, sales and property tax rates. Inputting these assumptions into the model determined the tax revenue for each of the scenarios. The table above are all the assumptions for each scenario used in the model.

Based on both zoning and market assumptions, Pegasus identified the lots on the map as potential redevelopment properties. All of the properties identified are currently zoned C-1, C-2, H, PUD, and GI. These properties were utilized for the Scenario

modeling (red lots on map). No residential zoning districts were modified.

## Findings.

<b>Current Revenue</b>	Sale	s Tax Revenue	Pro	perty Tax Revenue	To	tal Tax Revenue	Households	Population	Employment
Base Scenario	\$	1,038,640	\$	2,214,634	\$	3,253,274	575	1,611	1,928
Scenario A	\$	2,326,628	\$	3,159,014	\$	5,485,643	575	1,611	6,130
Scenario B	\$	3,762,684	\$	3,257,649	\$	7,020,332	1,331	3,727	5,183
Scenario C	\$	4,839,726	\$	3,356,283	\$	8,196,008	1,583	4,432	6,601

## **Base Scenario: Existing Zoning**

With current zoning assumptions and at full build-out, the Base Scenario would yield an approximate sales tax revenue of \$1,038,640 and an estimated property tax revenue of \$2,214,634 per year. The Base Scenario has the potential to generate only \$152,407 or 5% more tax revenue than the current tax revenue annually.

## Scenario A: Mix-Use Office & Retail

With a FAR of 1.0 and a 2-floor high maximum on the parcels identified, Scenario A would generate an approximate sales tax revenue of \$2,326,628, and an estimated property tax revenue of \$3,159,014 per year. This scenario has the potential to generate \$2,384,776 or 77% more tax revenue than the current tax revenue annually. This scenario would add

0 households and has the potential, at full build-out, to add 4,202 new jobs when compared to the Base Scenario.

#### Scenario B: Mix-Use Office, Retail, and Residential

• Scenario B applies a FAR of 1.5 and a 3-floor height maximum on the lots previously identified. With these assumptions, Rollingwood could anticipate an approximate sales tax revenue of \$3,762,684, and an estimated property tax revenue of \$3,257,649 per year. Scenario B has the potential to generate \$3,919,465 or 126% more tax revenue than the current tax revenue annually. Scenario B adds 756 new households and has the potential, at full build-out, to add 3,255 new jobs when compared to the Base Scenario.

## Scenario C: Mix-Use Office, Retail, and Residential

• Scenario C applies a FAR of 2.0 and a 4-floor height maximum on the parcels identified. With these assumptions, Rollingwood could anticipate an approximate sales tax revenue of \$4,839,726, and an estimated property tax revenue of \$3,356,283 per year. Scenario C has the potential to generate \$5,095,141 or 164% more tax revenue than the current tax revenue annually. Scenario C adds 1,008 new households and has the potential, at full build-out, to add 4,673 new jobs when compared to the Base Scenario.

We look forward to your comments and input as we move forward with the Fiscal Analysis, the Comprehensive Plan, and the Zoning Update.



# **COMPREHENSIVE PLAN**

# PUBLIC OUTREACH & FISCAL IMPACT ANALYSIS OVERVIEW

Prepared for the City of Rollingwood By Pegasus Planning & Development 7/28/2020



# **Pegasus Planning and Development**

Market Analysis, Economic Development and Revitalization

## **Specializations:**

- Comprehensive Planning
- Land Development Code
- Strategic Planning
- Market Analysis
- Workforce Housing Analysis
- Downtown Revitalization
- Economic/Fiscal Impact Analysis
- Private-Public Partnership Consulting
- Economic Development
- Entrepreneurship/Innovation
- Urban and Regional Planning



# Introduction

- 1<sup>st</sup> Comprehensive Plan
- Update Zoning Map and Ordinance
  - Primary focus FM 2244 or Bee Cave Road
- Examine fiscal impact of existing and potential zoning ordinances



# **Project Schedule**

The scope of work will be accomplished over a 6-month period, including the final presentation and the acceptance of the Comprehensive Plan and Zoning Code Update by the City of Rollingwood.

Rollingwood Comprehensive Plan		Weeks																						
Phase	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24
One - Discovery: Work Planning																								
Final Contract, Scope of Work, Project Schedule																								
Two - Learning: Listening and Input							*	$\bigstar$																
PowerPoint Presentation, Memo to Council summarizing																								
community input, Fiscal Analysis																								
Three - Synthesis: Findings, Implications, Options																								
PowerPoint Presentation to Planning Commission, draft of																								
Comp Plan presented to Council and Planning Commission																								
Four - Consensus: Strategy & Implementation																								
PowerPoint Presentation, final Comprehensive Plan and																								
FLUM adopted																								
Five - Land Development Code Modifcation																								
PowerPoint Presentation, Memo to Council summarizing																								
community input, Fiscal Analysis																								

## **Upcoming Dates:**

adopt Comp Plan)

Aug 19 – City Council/P&Z Meeting (Comp Plan draft presented) Sep 23 – Special-called Council Meeting (move to

# **Community Survey**



# **Survey Key Takeaways**

- Received 50% response rate (based on estimated total households)
- 96% of respondents live in Rollingwood, 8% work in Rollingwood, 4% own a business, and 2% are elected officials
- 57% of respondents have lived in Rollingwood for over 10 years
- Most respondents live in family households with 4-5 people (52%)
- 60% of respondents have children under 18
- The location, excellent school district, and feeling of safety are what residents most like about living in Rollingwood
- Drainage is seen as the #1 issue facing Rollingwood today, followed by the "overbuilding" of residential properties, and increased traffic
- Beyond drainage, many respondents would like to see better commercial options on Bee Cave Rd, the addition of sidewalks in key areas, and improved walkability within the community

# Survey Key Takeaways - continued

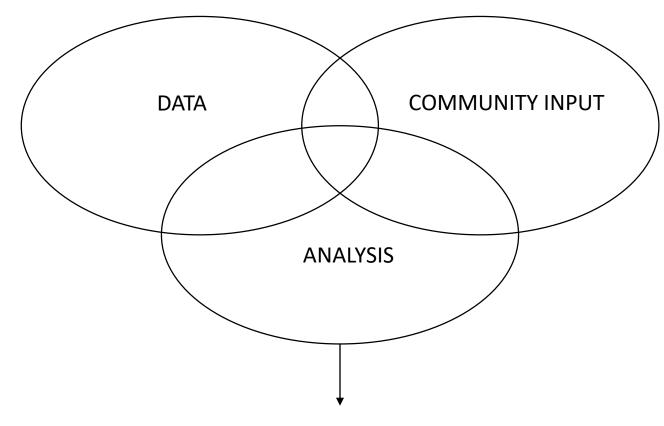
- More community events and improved resident/government communication were among the top suggestions for how to bring the community together
- A majority of survey respondents would like to see hike and bike trail along Eanes Creek (75%)
- Improving pedestrian safety on Bee Cave Rd, the addition of more businesses which cater to local residents, and a more pedestrian-friendly environment are the top 3 items which households would like to see improved on Rollingwood's commercial corridor
- Regarding mobility, 50% of respondents would like to see traffic calming improvements and 48% would like to see bike and pedestrian mobility improved

# **Survey Introduction**

- Survey open for 2 weeks July
- Community encouraged to participate NextDoor, social media, text blasts, City website, word of mouth
- Estimated 531 households in Rollingwood (US Census, 2018)
- Using a 95% confidence level (5% margin of error), statistically significant result achieved by 224 responses; 42% response rate
- 270 responses received = 50% response rate

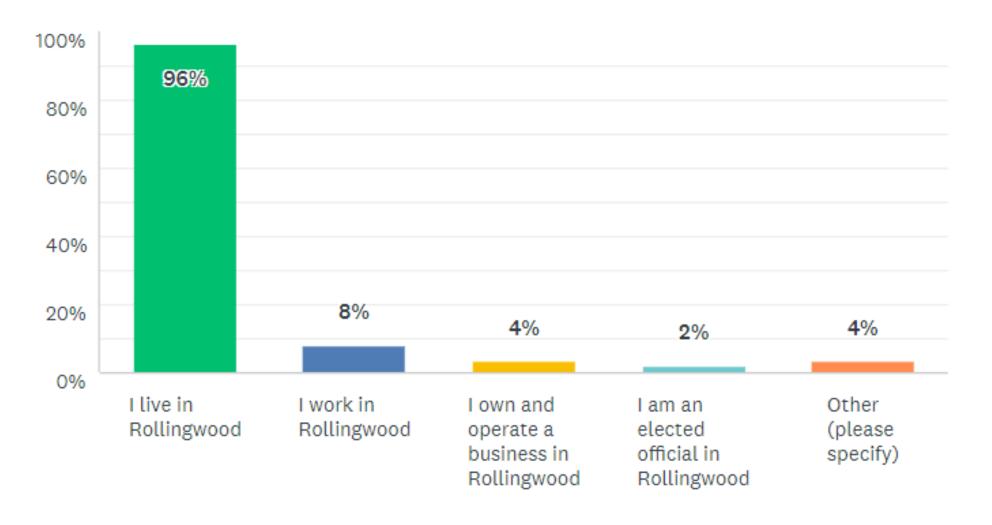
# Purpose of Gathering Public Input

- Identifies community needs
- Enables local leadership to make better decisions that reflect the community's values and aspirations



**ALL PLANS AND POLICIES** 

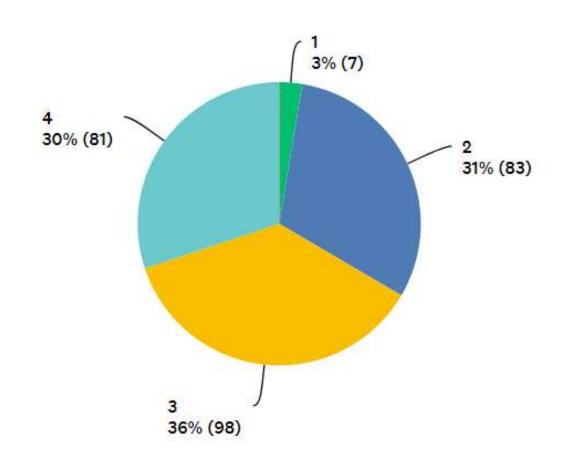
## Q1. Select all of the following that describes how you relate to Rollingwood.



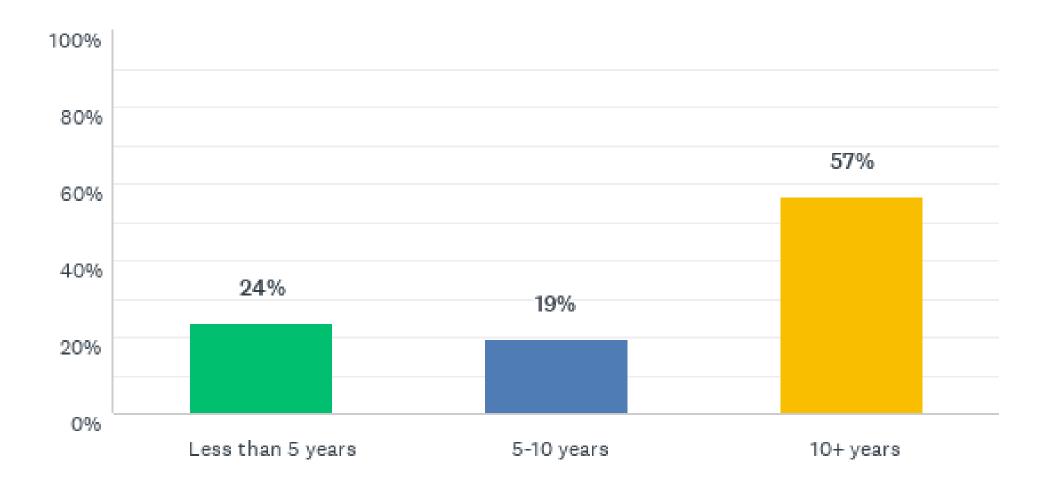
Other: City
Commission Member,
Prior Appointed
Official, Park
Commission (2), own 2
rental houses, own
property (2), Park
Commission, building a
house in Rollingwood,
work from home,
Board Member

## Q2. Referring to the map, which section of the City do you live or conduct business in?

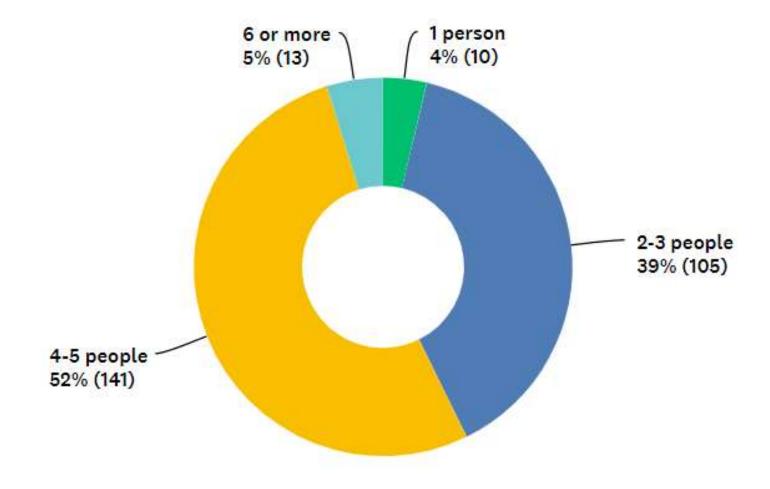




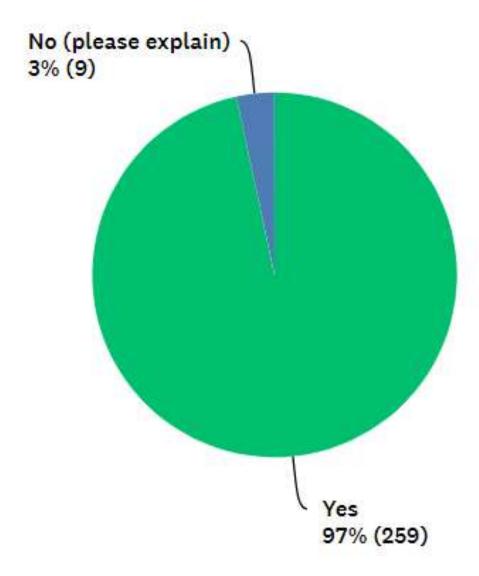
## Q3. How long have you lived or worked in Rollingwood?



## Q4. How many people usually live in your home?



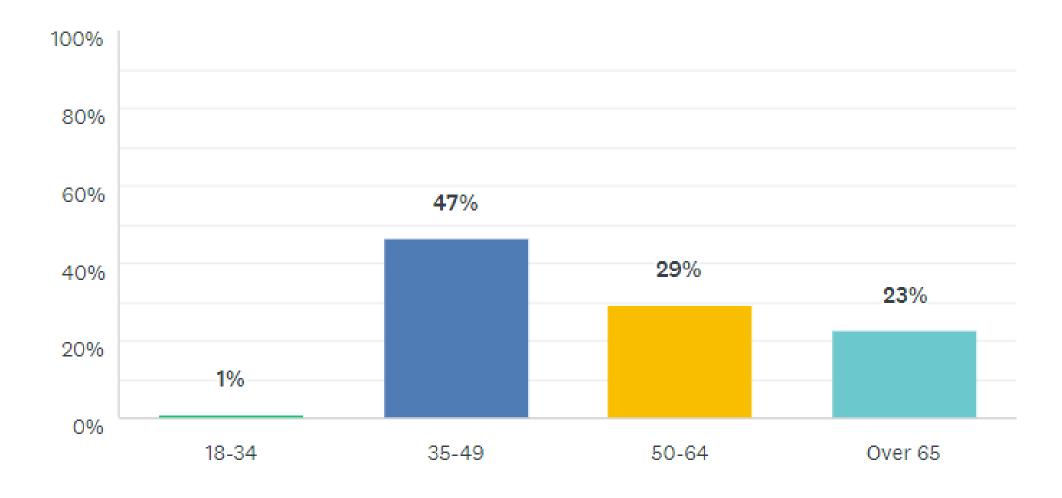
## Q5. Do you anticipate living or working in Rollingwood for the next 10 years?



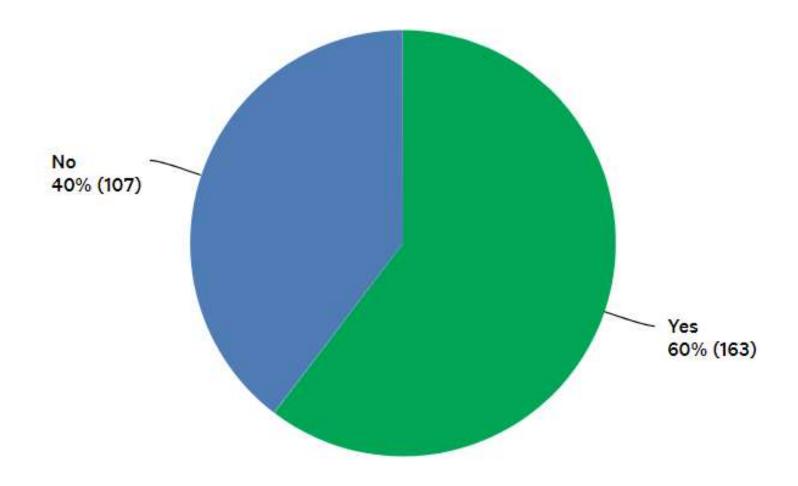
## "No" Response Explanations:

- Once kids in college downsizing (2)
- Move upon retirement (2)
- Will only work for 5 more years
- City has over-developed, giant houses with no natural drainage on lots
- Not sure want to pay high taxes upon retirement
- Will probably move

# Q6. How old are you?

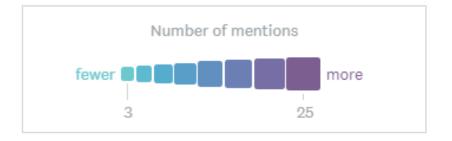


# Q7. Are there children (under 18) in your household?

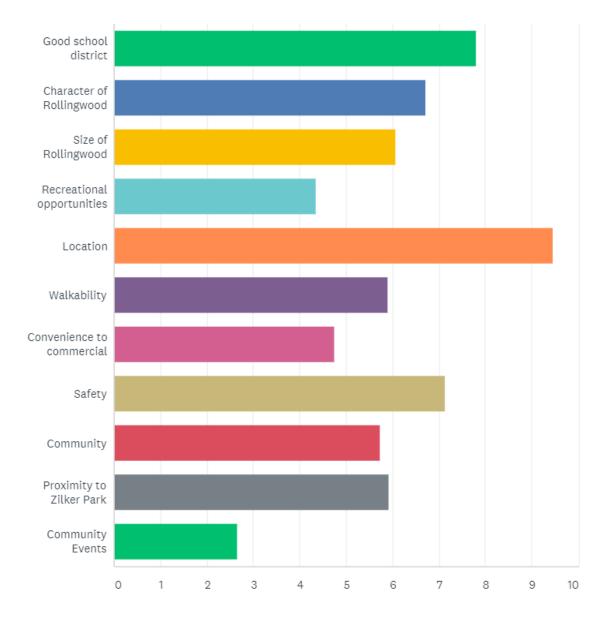


## Q8. Pick one word to describe Rollingwood today.

# Quaint Pleasant Location Expensive Neighborhood Mayberry Awesome Construction Friendly Evolving Changing Home Community Beautiful Safe growing Quiet comfortable Family Ideal Peaceful Great



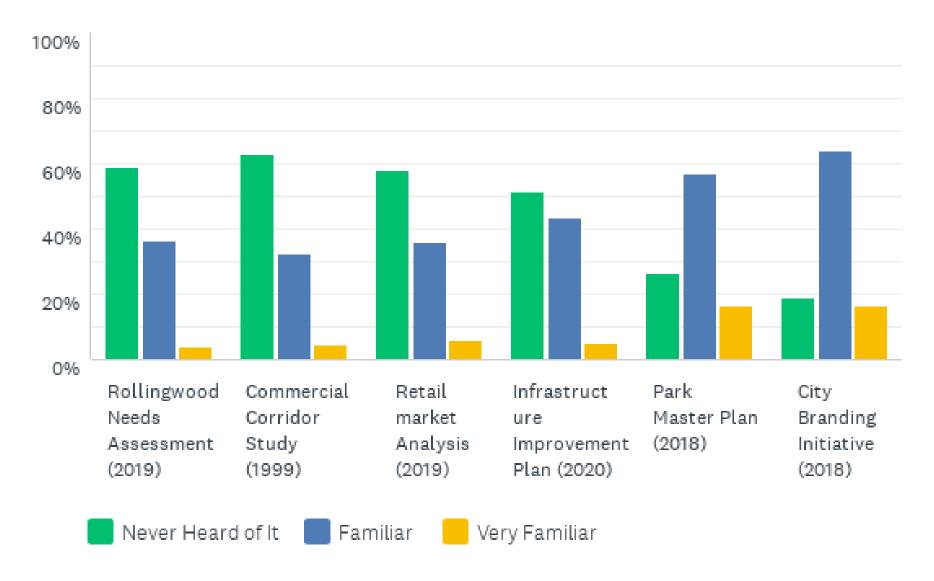
# Q9. What do you like most about living in Rollingwood? Please rank.



## Q10. What do you think are the most important issues facing Rollingwood today?

- 1. Drainage (50)
- 2. Overbuilding of Residential Properties (35)
  - Loss of tree canopy/homes taking up too much of lot size (15)
  - b. Loss of identity (13)
  - c. Flooding/drainage issues exacerbated (10)
  - d. Lack of privacy (4)
  - e. Causing higher property taxes/affordability concerns (3)
- 3. Increased Traffic (32)
- 4. Aging/Inadequate Infrastructure (24)
- 5. Transparency/Communication from Local Government (24)
- 6. Improving Commercial on Bee Cave (22)
  - a. Increase tax base (16)
  - b. More/improved restaurant/retail options (11)
- 7. Speeding (19)
- 8. Improving sidewalks/walkability (18)

## 1. What is your familiarity with these past studies relating to the City of Rollingwood 2



- 1. Better Commercial Options on Bee Cave Rd (31)
- 2. Improve Drainage (30)
- 3. Improve Walkability/Add Sidewalks (19)
- 4. Enhance and Maintain Safety (10)
- 5. New/Improved City Facilities (City Hall, Police Station) (10)
- 6. Infrastructure Improvements (e.g. cell service, internet) (9)

# Q13. What do you think would help to bring the community together? What would strengthen the community connection?

- 1. Community Events (52)
- 2. Open and Improved Communication (20)
- 3. Sidewalks/Walkability Improvements (13)
- 4. Central Meeting Places (e.g. restaurants) (6)
- 5. Improved Outreach (5)





# Q13. What do you think would help to bring the community together? What would strengthen the community connection?

"Organized block parties."

"Coffee at City Hall to meet Police Chief and City Manager"

"Movie nights in the park."

"Police support event, neighborhood picnic/cook off, Rollingwood Olympics, fundraising event"

"More concerted effort to integrate new members of the community to the neighborhood, particularly those with small children"

"Live music event in the park once a week during the summer months."

"Planning fun things to do. Outdoor movies, homemade ice cream socials, picnics, stargazing."

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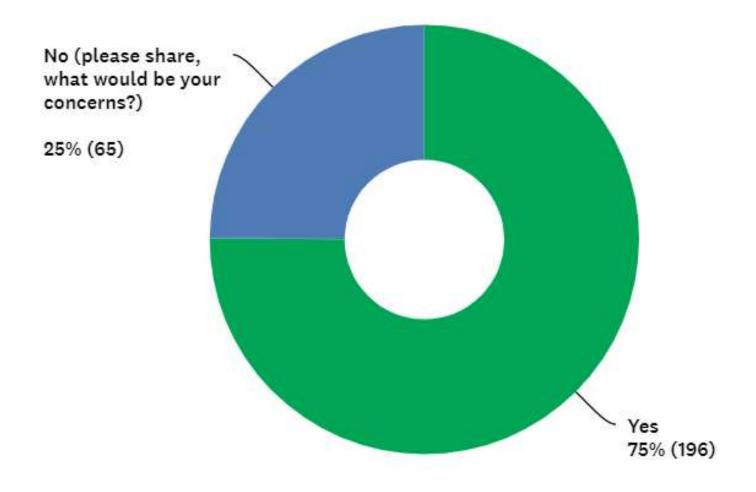
# Q14. What improvements to Rollingwood Park would you like to see? (Choose all you would support).

ANSWER CHOICES	RESPONSES				
Improvement of existing walking trail	50.38%	131			
Additional shade in certain areas	49.62%	129			
New nature trails through wooded area of site	49.62%	129			
Space for community events (e.g. family movie nights) such as an amphitheatre or small stage	40.38%	105			
A designated dog park	38.08%	99			
Small and nice concession that serves small food and drink items	34.23%	89			
Improved drainage	32.31%	84			
More gathering places (e.g. picnic tables)	29.62%	77			
Improve functionality and aesthetic of gravel parking lot	28.85%	75			
Other (please specify)	26.92%	70			
Expanded hours for free-play versus reserved space at ball fields	26.15%	68			
Better connection between upper and lower park	21.92%	57			

Other Responses: keep "dog area" as is (7), keep park as is (6), improve general maintenance (5), more landscaping (3)



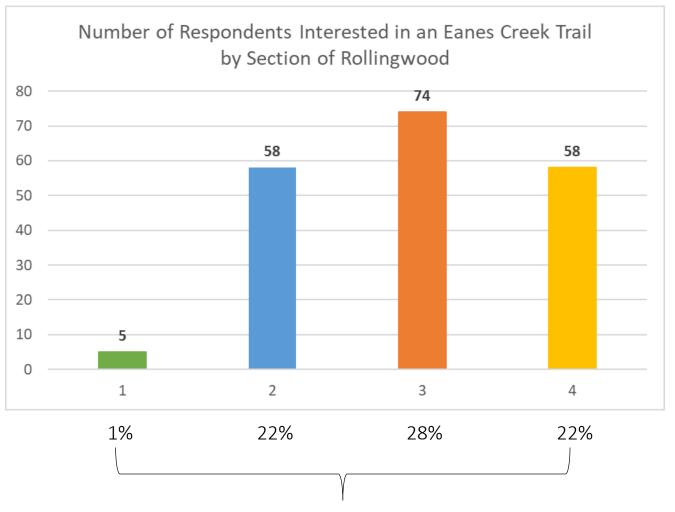
## Q15. Would you be interested in seeing a hike and bike trail along Eanes Creek?



## No Response Explanations:

- More traffic and people (non-residents) (15)
- It depends/don't know (12)
- Not needed/not a priority (11)
- Cost (10)
- Would attract homeless (7)

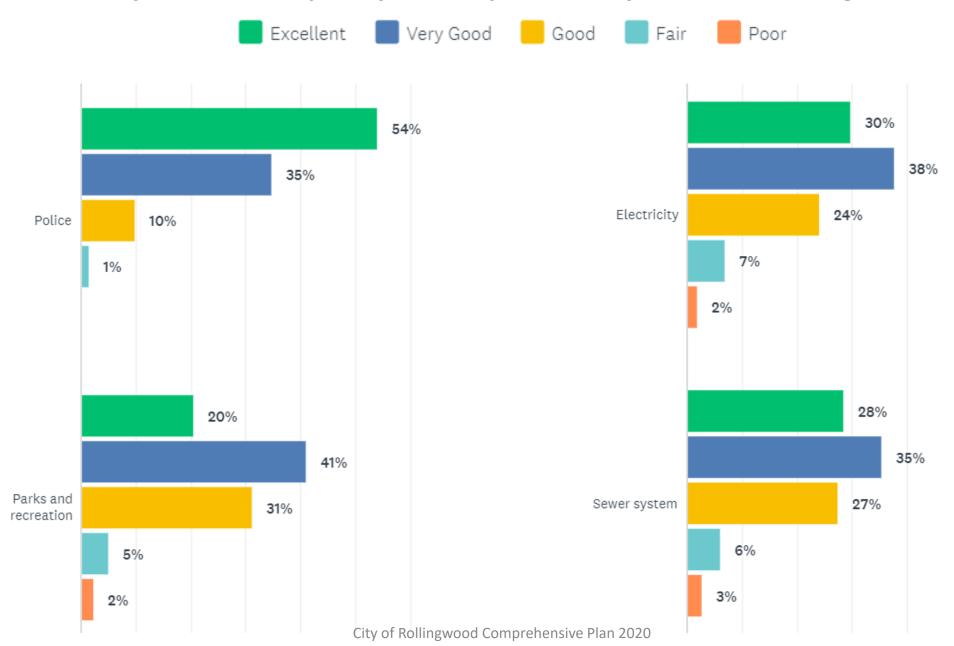
## Q15. Would you be interested in seeing a hike and bike trail along Eanes Creek?



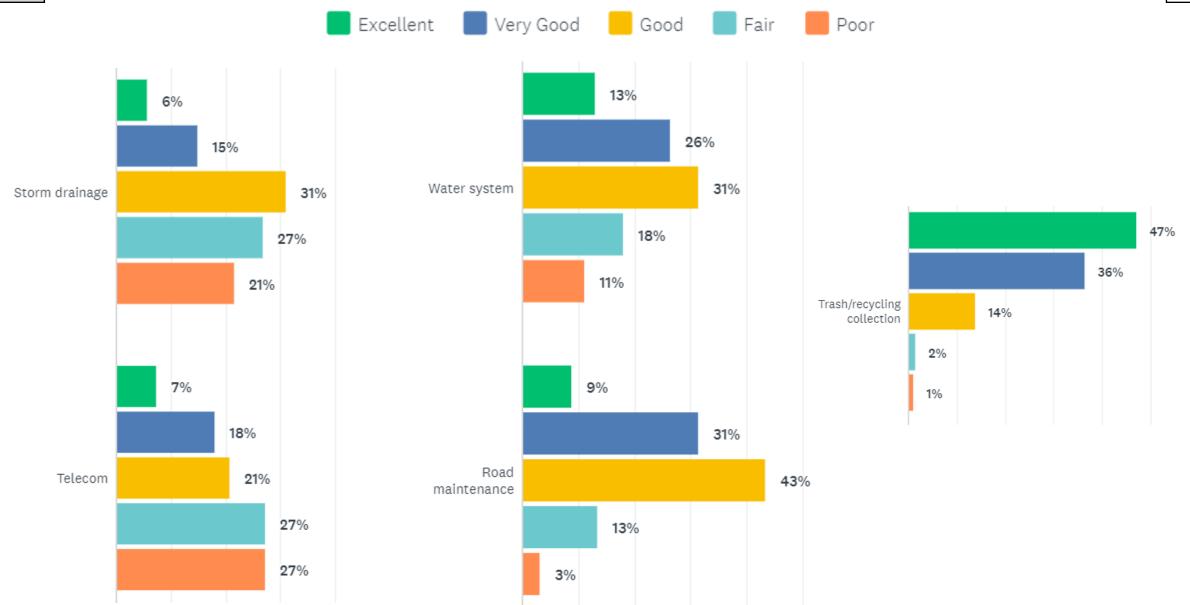


Percent of Total Respondents

# How would you rate the quality and dependability of the following services/system $\frac{1}{2}$



# How would you rate the quality and dependability of the following services/system $\frac{1}{2}$



### Page 37 217. What (if any) public services or amenities do you think Rollingwood is missing?

- None (38)
- Sidewalks (11)
- More Bulk Trash Pickup/Dumpsters (11) 3.
- Compost/Garden Trimmings Pickup (8)
- Food & Beverage Options (8)
- Improved Internet Service (6) 6.





#### Q18. What do you think about Rollingwood's commercial corridor today?

- 1. Needs more restaurants/retail/coffee shops (51)
- 2. Appearance needs update (30)
- 3. Needs improvement (24)
- 4. "Good" (24)
- 5. "OK" (21)
- 6. Too much traffic (17)
- 7. Attract sales-tax revenue generating businesses (12)





# Q19. Which of the following aspects of Rollingwood's commercial corridor would you like to see improved? (select all that apply)

Commercial Corridor Improvements	
Enhance Safety for Crossing Bee Cave Rd	62%
Create a More Pedestrian-Friendly Environment	61%
More Businesses which Cater to Local Residents	61%
Streetscape Improvements (sidewalks, lighting, etc.)	46%
Better Utilization of Eanes Creek	44%
Cohesiveness of Design/Architecture	34%
More Gathering Spaces	27%
Other	18%

#### Other Responses:

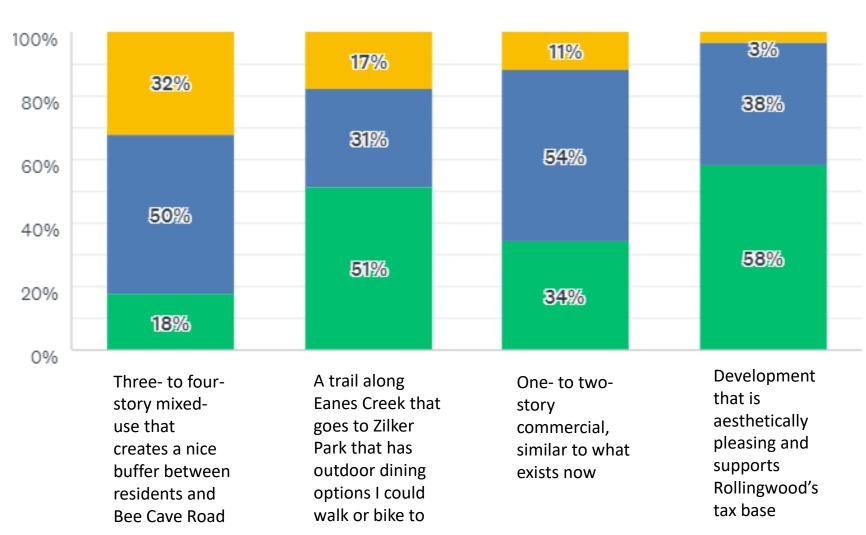
- More restaurants (12)
- No change needed (7)
- Increase commercial tax base (5)



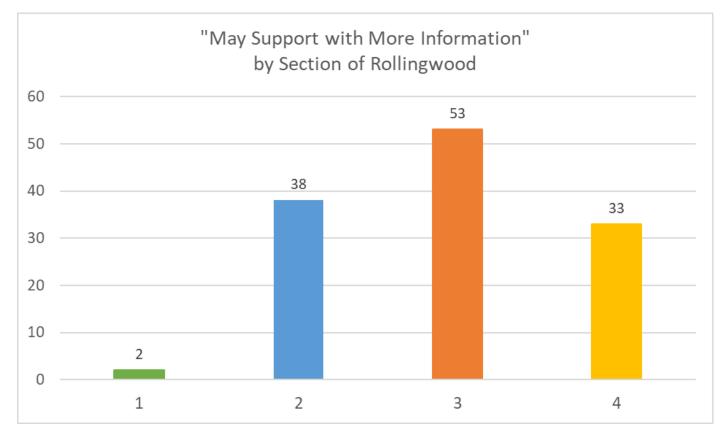
## **Q20.** When you think about the future of the Bee Cave Commercial Road Corridor, what are the aspects of future development you would like to see?







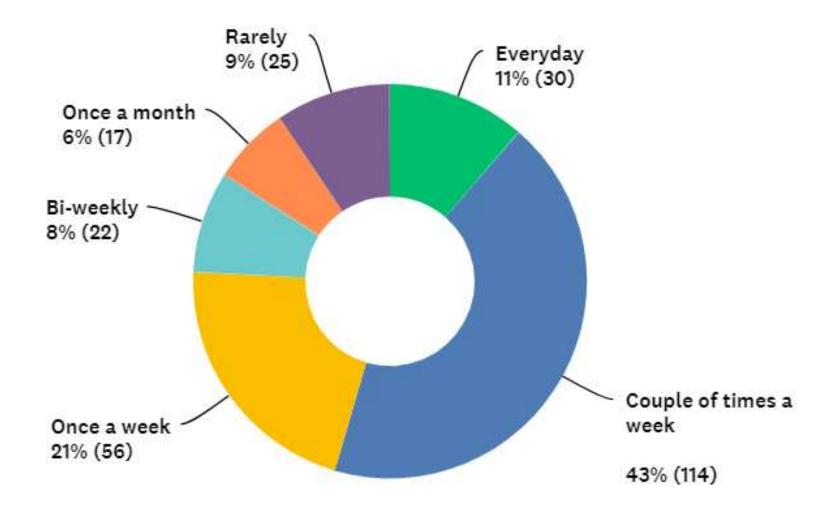
## "May Support with More Information" Three- to Four- Story Mixed-Use by Section





## 21. How often do you visit the commercial area in Rollingwood on Bee Cave Road in a typical week?





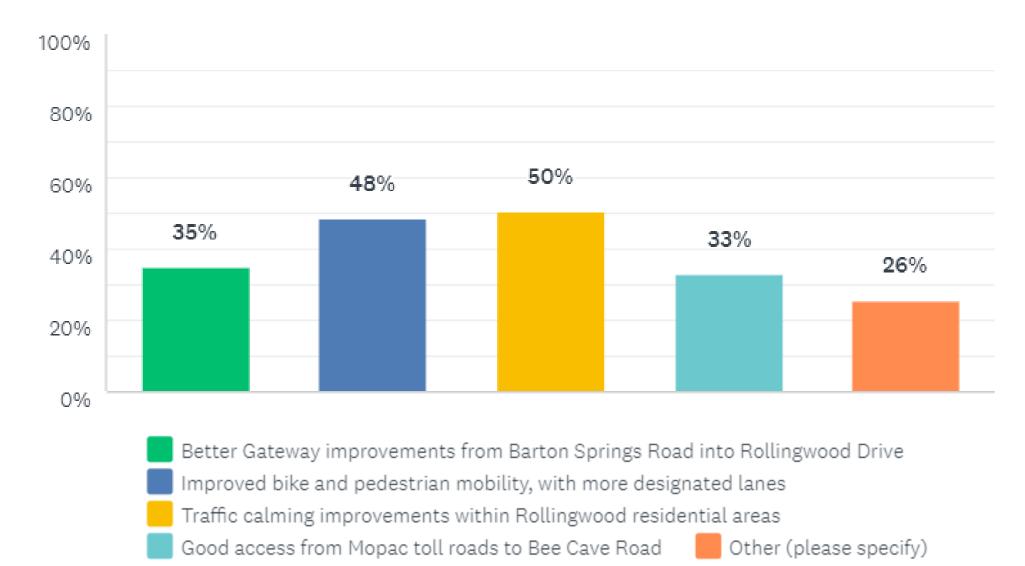
#### Page 43 Q22. What changes would lead you to visit the commercial corridor in Rollingwood more often?

- More restaurants/retail options/bars (89)
- More pedestrian-friendly environment (28)
- More choices/options (25)
- None (16)
- More inviting aesthetic (5)





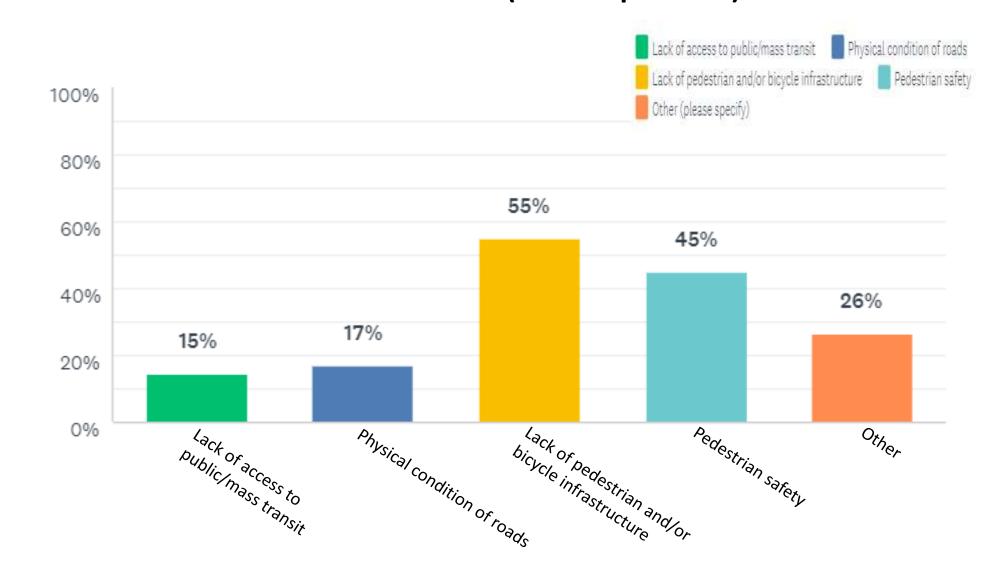
### Q23. What mobility improvements should be a priority for Rollingwood?



#### **Other Responses:**

- None/no improvements needed (13)
- Oppose speed bumps (10)
- Safety concerns about MoPac entry/exit points (8)

## 24. In your opinion, what are Rollingwood's most important transportation issues? (Select up to two)



#### **Other Responses**:

- Speeding (16)
- Traffic (nonresident) (13)
- None (11)
- Only need sidewalks (4)

# Q25. Do you have any thoughts on how to better connect the neighborhood to the commercial corridor? Are there specific streets or connections we should focus on?

#### Most Common Recommendations (58):

- Edgegrove Dr (31)
- Rollingwood Dr (12)
  - Intersection with Bee Cave Rd (6)
  - To Old Walsh Tarlton
  - East and West Boundaries
  - Intersection with Edgewood
- Create a trail on Eanes Creek (5)
- Pedestrian bridge over Bee Cave Rd (4)

Don't need/don't want (32)



#### Q26. Do you have any other feedback or information you would like to share?

- Good job/love living in Rollingwood (11)
- No other comments (11)
- Keep "as is"/no changes needed (7)

"This is a great neighborhood. Thanks for putting this survey together. Hopefully, we can continue to improve it with the feedback gathered."

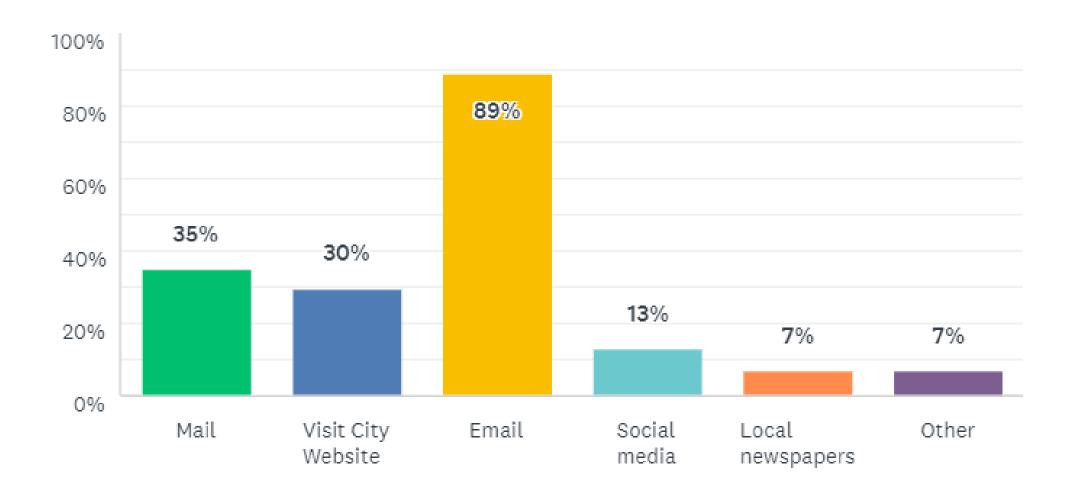
"Thanks for everyone's hard work on behalf of Rollingwood!!"

"All in all, it's a great place to live! Keep up the good work."

"Thanks for asking our community for feedback it's important to keep us connected."

"Rollingwood is one of a kind and is on a trajectory to be one of the nicest places to live in the City and State. I fully support efforts to stay on that track."

# Q27. Choose the 2 ways you would prefer to receive information regarding the Comprehensive Plan:



Other Responses: Text (10), Information Board at City Hall/Park (2), NextDoor (2)

# Interviews & Focus Groups



## **Interviews & Focus Groups Introduction**

- Conducted focus groups and interviews; 26 community members from the following groups:
  - Residents
  - The Business Community
  - City Staff
  - City Council
  - Task Force Members
  - The Rollingwood Community Development Corporation Members
  - Planning and Zoning Members

## **Key Themes**

- Walkability
  - Additional sidewalks
  - Pedestrian safety
- Eanes Creek
  - Commercial "turns back" on creek
  - Flooding
- Transparency and Communication
- Bee Cave Commercial Corridor
  - Enhance community experience
  - More sales tax revenue = less tax burden on residents

- Demographics and Unity
  - Intergenerational community
- Infrastructure
  - Drainage, burying powerlines, telecommunications
- Residential Development
  - Lack of impervious cover restrictions
  - Loss of tree canopy and identity

# Bee Cave Commercial Corridor Fiscal Impact Analysis



## Current Tax Revenue

#### **ROLLINGWOOD CURRENT TAX REVENUE, 2018-2019**

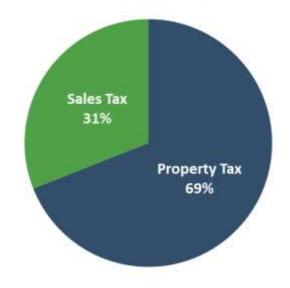
	Sales	Tax Revenue	Propert	y Tax Revenue	Tota	Tax Revenue
Current Revenue	\$	975,727	\$	2,125,140	\$	3,100,867

- The City of Rollingwood generates a total tax revenue of **\$3,100,867**.
- **\$2,125,140** (69%) of the total tax revenue comes from Property Tax. \$975,727 (31%) is associated with Sales Tax.
- From the \$2,125,140 total property tax revenue, 65% come from residential properties, while only **35%** originates from commercial properties.

#### Sources

- (1) City of Rollingwood Annual Operating Budget, 2018-2019.
- (2) City of Rollingwood 5-year Sales Tax Revenue, 2015-2020.
- (3) City of Rollingwood Annual Financial Audit Report, 2018

#### SHARE OF LOCAL TAX REVENUES, 2018-2019

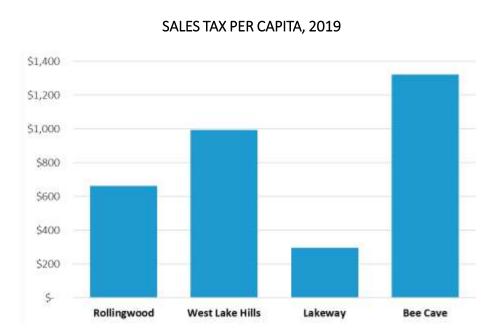


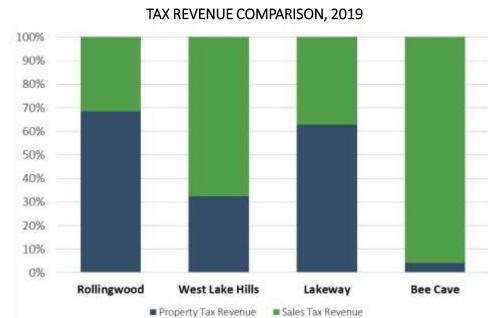
#### SHARE OF PROPERTY TAX REVENUES, 2018-2019



## Current Tax Revenue Comparisons

- Rollingwood currently has a low percentage of sales tax revenue (**31%**) in comparison to peer cities. The City is highly dependent on property tax revenue with **69%** of the total tax revenue coming from property tax. In contrast, only 33% of the tax revenue in West Lake Hills comes from property tax.
- Rollingwood also has a low sales tax per capita with residents contributing only about **\$625** in sales tax revenue. West Lake Hills and Bee Cave residents contribute \$1,000 and \$1,300, respectively.





## Retail Market Analysis & Gap/Opportunity Analysis

- Actual retail sales: \$1,286,774,576
- Potential retail sales: \$1,740,979,745
- Rollingwood has a Retail Leakage of \$454,205,169



#### **Key Takeaway:**

• There is a clear discrepancy between residential demand and retail supply in the City due to the existing zoning restrictions for commercial development.

## Tax Revenue Potential for the City of Rollingwood

Current Land-Use Tax Revenue (2018-2019):

\$3,100,867

Current Zoning Tax Revenue Full Build-Out:

\$3,253,274

#### **Key Takeaway:**

• The City of Rollingwood is mostly build-out, with only approximately 25 vacant parcels. If all these parcels are developed according to existing zoning regulations, tax revenues will only increase by 5% or **\$152,407**.



## **Purpose of Fiscal Analysis**

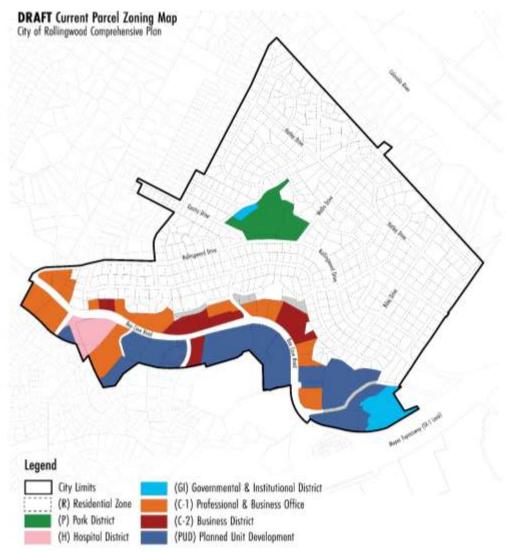
- The goal of the Fiscal Impact Analysis is to show how different development types and development regulations affect sales and property tax revenues. Understanding these economic dynamics is essential as we commence crafting the comprehensive plan and our recommendations for the zoning updates.
- Pegasus wants to be sure that the comprehensive plan, future land-use plan, and new zoning districts meet the economic demands of Rollingwood for years to come.

Updating the zoning on the Bee Cave Rd. commercial corridor would:

- (1) Increase fiscal revenues
- (2) Promote sustainable growth that allows development to pay for itself
- (3) Allow the City to pay for capital improvements and services that would increase the quality of life of residents

## Fiscal Impact Analysis Process

- The model was created to show potential future tax revenues for 4 different development types on the Commercial Corridor.
- The Base Scenario consists of assessing the potential property and sales tax revenues based on the **current zoning regulations** at full build-out.



## Model Assumptions

Various key assumptions remain the same throughout the scenarios, such as the mix of uses, acreage breakdown (based on the zoning map), sales tax and the property tax rates (based on 2019 figures), estimated household sizes, and estimated employment.

These are some of the assumptions that stay the same throughout the scenarios:

#### **Property & Sales Tax Rates**

According to the Texas Comptroller, Rollingwood's current tax rate is \$.2088/\$100 of valuation. The City collects a sales tax rate of 1.5%. This amounts to approximately \$3.80/sqft. of retail space. Pegasus used this tax rate assumption in the model for all scenarios.

#### **Employment Assumptions**

To calculate the number of commercial and office jobs each scenario creates, Pegasus utilized the average jobs per sqft according to a study by the Capital Area Metropolitan Planning Organization. The assumptions used in the model are as follows: (1) 3 office jobs/1,000 sqft. (2) 2 retail jobs/1,000 sqft.



## Model Assumptions

The Fiscal Impact Analysis incorporates a number of assumptions, some which differ per scenario and others which remain the same. Although this section does not outline all of the assumptions incorporated in the model, it serves to explain some of the key assumptions. *Two key assumptions which differ per scenario are: (1) development intensities (FAR) and (2) land cost per SqFt.* 

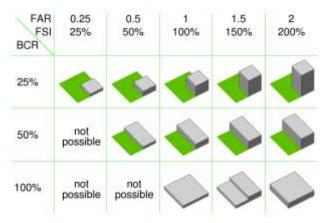
#### **FAR (Floor Area Ratio)**

 The FAR is the ratio of a building's total floor area, as compared to the size of the piece of land upon which it is built. FAR assumptions are based on various factors, such as height maximums and setback requirements. The following chart outlines the FAR assumptions per scenario.

#### Land Cost per SqFt.

• Land costs per sqft. were primarily utilized to determine the property tax value of current and future properties. These costs varied according to three variables: (1) type of land-use, (2) height of the building on property, and (3) building age. For instance, a recently built 2-story home has a higher property cost per sqft. compared to a similarly situated 20-year 1-story home with the same lot area.

#### **FAR RATIOS**



#### **FAR RATIOS PER SCENARIO**

Scenario	FAR
Base Scenario	0.3
A Scenario:	1
B Scenario:	1.5
C Scenario:	2



## Tax Impact Per Land-Use

Project	Pro	perty Tax	Sales Tax	Hotel Tax	el Tax Direct Tax		Direct Jobs	
	\$.2088/\$	100 of valuation	1.50%	7%				
Hotel	\$	15,660	\$0	\$665,000	\$	680,660	125	
Office	\$	15,660	\$0	\$0	\$	15,660	75	
Retail	\$	15,660	\$95,000	\$0	\$	110,660	50	
Multi-family	\$	15,660	\$0	\$0	\$	15,660	21	
Industrial	\$	15,660	\$0	\$0	\$	15,660	104	

<sup>\*</sup> Illustrative analysis only. Does not include indirect induced economic impacts such as resident buying power, daytime population increase with office, and the impact on local retailers.



25,000 SF

## Scenario Modeling Process

• Pegasus identified three other different scenarios that will be compared to the Base Scenario. The following are all the characteristics of the 4 scenarios.

#### FISCAL ANALYSIS ASSUMPTIONS BREAKDOWN

Scenario	Zoning Type	Max. Floors	FAR	Ratio (R:O:C)
<b>Base Scenario</b>	Existing Zoning	2	0.3	70:20:10
A Scenario:	Mixed-Use: Office & Retail	2	1	75:25
B Scenario:	Mixed-Use: Residential; Office; Retail	3	1.5	40:30:30
C Scenario:	Mixed-Use: Residential; Office; Retail	4	2	40:30:30

Pegasus developed different density, height, and setback requirements for each scenario.
 Inputting these assumptions into the model determined both the property and sales tax revenues.

## Scenario Modeling Selection Process

 Based on both zoning and market assumptions, Pegasus identified potential redevelopment properties. The properties shown on the map were utilized for the analysis.

• All properties used in the model are currently zoned C-1, C-2, H, PUD, and GI.

• No Residential Zoning Districts were modified.



PROPERTIES USED IN FISCAL ANALYSIS SCENARIO MODELLING



## **Key Takeaways**

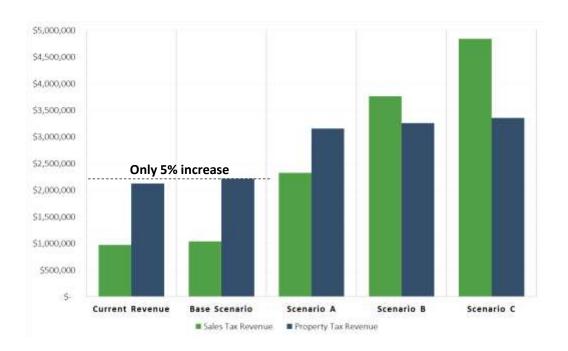
- The 2018-2019 City of Rollingwood Operating Budget shows that the city generates a total (property and sales) tax revenue of \$3,100,867.
- If all of the remaining parcels are developed (full build-out) in accordance to existing zoning regulations, tax revenues would only increase by 5% or \$150,000.
- 4 development types and their respective tax revenues were modeled and compared to the current land development and tax revenue. The following were the results:

Scenario	Development Type	Sales	Tax Revenue	Propert	y Tax Revenue	Total	Tax Revenue
<b>Current Revenue</b>	Current Land-Use	\$	975,727	\$	2,125,140	\$	3,100,867
Base Scenario	Current Zoning	\$	1,038,640	\$	2,214,634	\$	3,253,274
Scenario A	(M-V) Office & Retail Mixed-Use	\$	2,326,628	\$	3,159,014	\$	5,485,642
Scenario B	(M-L) Residential, Office, and Retail Mixed-Use	\$	3,762,684	\$	3,257,649	\$	7,020,333
Scenario C	(M-M) Residential, Office, and Retail Mixed-Use	\$	4,839,726	\$	3,356,283	\$	8,196,009

## Findings Findings

#### TOTAL PROPERTY & SALES TAX REVENUE PER SCENARIO COMPARISON

	Sales	Tax Revenue	Pro	perty Tax Revenue	Tota	l Tax Revenue
Current Revenue	\$	975,727	\$	2,125,140	\$	3,100,867
Base Scenario	\$	1,038,640	\$	2,214,634	\$	3,253,274
Scenario A	\$	2,326,628	\$	3,159,014	\$	5,485,643
Scenario B	\$	3,762,684	\$	3,257,649	\$	7,020,332
Scenario C	\$	4,839,726	\$	3,356,283	\$	8,196,008



#### **Base Scenario**

The Base Scenario uses the current setbacks and height restrictions. With these current zoning assumptions at full build-out, Rollingwood would receive an approximate sales tax revenue of \$1,038,640 and an estimated property tax revenue of \$2,214,634 per year. This scenario only increases total revenues by 5% or \$152,407.

#### Scenario A

Scenario A applies a FAR of 1.0 and a 2-floor height limit on the parcels previously identified. With these assumptions, Rollingwood could anticipate an approximate sales tax revenue of \$2,326,628, and an estimated property tax revenue of \$3,159,014 per year.

#### Scenario B

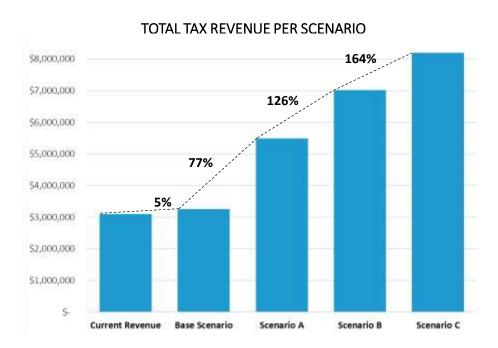
Scenario B applies a FAR of 1.5 and a 3-floor height limit on the lots previously identified. With these assumptions, Rollingwood could anticipate an approximate sales tax revenue of \$3,762,684, and an estimated property tax revenue of \$3,257,649 per year.

#### Scenario C

Scenario C applies a FAR of 2.0 and a 4-floor height limit on the parcels. With these assumptions, Rollingwood could anticipate an approximate sales tax revenue of \$4,839,726, and an estimated property tax revenue of \$3,356,283 per year.

## Scenario Comparisons & Potential Tax Revenues

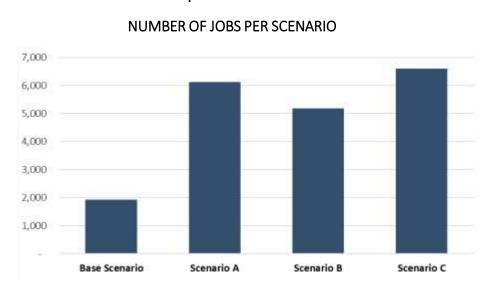
	Tota	Tax Revenue
Current Revenue	\$	3,100,867
Base Scenario	\$	3,253,274
Scenario A	\$	5,485,643
Scenario B	\$	7,020,332
Scenario C	\$	8,196,008

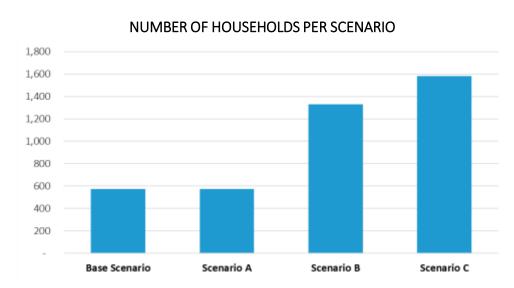


- The **Base Scenario** has the potential to only generate \$152,407 or 5% more tax revenue per annum than the current tax revenue.
- **Scenario A** has the potential to generate \$2,384,776 or 77% more tax revenue per annum than the current tax revenue.
- **Scenario B** has the potential to generate \$3,919,465 or 126% more tax revenue per annum than the current tax revenue.
- **Scenario C** has the potential to generate \$5,095,141 or 164% more tax revenue per annum than the current tax revenue.

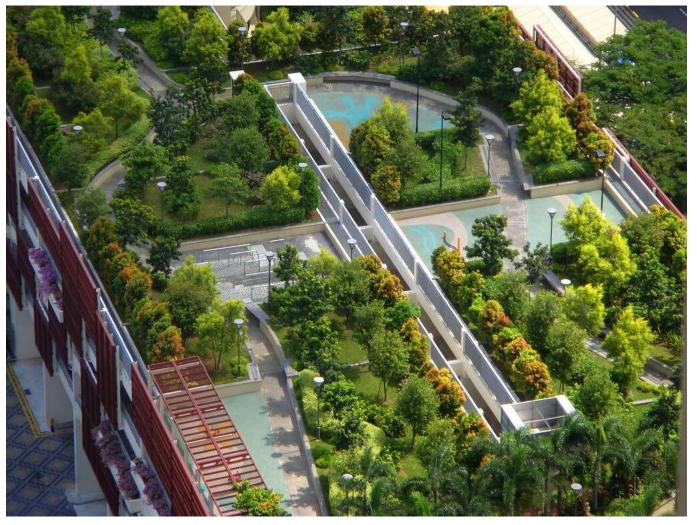
## Employee & Household Findings

- **Scenario A** adds 0 new households and has the potential to add 4,202 new jobs when compared to the Base Scenario
- **Scenario B** adds 756 new households and has the potential to add 3,255 new jobs when compared to the Base Scenario
- **Scenario C** adds 1,008 new households and has the potential to add 4,673 new jobs when compared to the Base Scenario





## Roof Gardens and Vegetation Buffers







## Office and Retail Markets -- Post COVID-19

- Spaces will be adjusted to adopt to post-pandemic procedures and business realities such as social distancing. Providing outdoor amenities such as sitting or open space will be crucial to retail success.
- The trend away from malls & large shopping centers and toward mixed-use development, (offices, living space, retail stores, food and beverage outlets) will most likely continue post-pandemic.
- Initial studies show that although both office and retail markets have been the most impacted by the pandemic, it is highly likely they will adjust, recover, and rebound post COVID-19.

#### Sources

- (1) Renjen, Punit. Deloitte. "The heart of resilient leadership: Responding to COVID-19"
- (2) Berry, Jim. Deloitte. "COVID-19 implications for commercial real estate"
- (3) Buelow, Darin. Deloitte. "COVID-19 return-to-the-workplace strategies."

## **'Summary**

- If all remaining parcels are developed (full build-out) in accordance to existing zoning regulations, tax revenues will only increase by 5% or \$150,000.
- The only way to increase both property and sales tax revenues, and meet the demand for retail, is to "up-zone" the current commercial corridor.
- 4 scenarios (with a variety of development types and development regulations)
   were examined to show differences in tax revenues, household, and employment characteristics. An outline of the results are as follows:

Scenario	Development Type	<b>Total Tax Revenue</b>		Households	Jobs
<b>Current Revenue</b>	Current Land-Use	\$	3,100,867		
Base Scenario	Current Zoning	\$	3,253,274	575	1,928
Scenario A	(M-V) Office & Retail Mixed-Use	\$	5,485,642	575	6,130
Scenario B	(M-L) Residential, Office, and Retail Mixed-Use	\$	7,020,333	1,331	5,183
Scenario C	(M-M) Residential, Office, and Retail Mixed-Use	\$	8,196,009	1,583	6,601

## Rollingwood Expenditures

- The City of Rollingwood has a number of projects and capital improvements it would like to work on. These projects are estimated to cost approximately \$28 million.
- The improvements cannot be realized with the current tax revenue or zoning regulations.
- At full build-out, Scenario A can cover these costs in 8-10 years; Scenarios B & C would bring in enough revenue to pay for all these expenditures within 4 to 6 years.

Projects	Cost
Drainage Improvements - IIP	\$17,000,000
Police and Municipal Building	\$5,000,000
Water and Streets - 2013 CIP	\$3,100,000
Water & WW - Electronic Meters	\$2,000,000
Trail System	\$420,400
Water - Cul De Sac Lines	\$400,000
Total	\$27,920,400

## Next Steps

#### August

- 8/14 Pegasus delivers Comprehensive Plan draft to City Staff
- 8/19 Pegasus provides update to P&Z; presents draft to City Council
- 8/17 8/24 City reviews draft and returns to Pegasus on 8/24

### September

- 9/4 Special Called Meeting: Work Session with Planning Commission recommend to City Council for adoption
- 9/16 Presentation to City Council 1st reading
- 9/23 Special Called Council Meeting 2<sup>nd</sup> reading, move to adopt

# We look forward to your feedback! Questions and Comments?



# COMPREHENSIVE PLAN PUBLIC OUTREACH & FISCAL IMPACT ANALYSIS OVERVIEW

Prepared for the City of Rollingwood By Pegasus Planning & Development 7/28/2020

