CITY OF NORMAN, OK
CITY COUNCIL STUDY SESSION - AMENDED

Municipal Building, Executive Conference Room, 201 West Gray, Norman, OK 73069

Tuesday, November 03, 2026 at 5:00 PM

AGENDA

AMENDED

It is the policy of the City of Norman that no person or groups of persons shall on the grounds of race, color, religion, ancestry, national origin, age, place of birth, sex, sexual orientation, gender identity or expression, familial status, marital status, including marriage to a person of the same sex, disability, relation, or genetic information, be excluded from participation in, be denied the benefits of, or otherwise subjected to discrimination in employment activities or in all programs, services, or activities administered by the City, its recipients, sub-recipients, and contractors. In the event of any comments, complaints, modifications, accommodations, alternative formats, and auxiliary aids and services regarding accessibility or inclusion, please call 405-366-5424, Relay Service: 711. To better serve you, five (5) business days' advance notice is preferred.

CALL TO ORDER

AGENDA ITEMS

1. DISCUSSION REGARDING NEXT STEPS FOR THE SALE AND ISSUANCE OF VOTER APPROVED BONDS FOR A PERMANENT HOMELESS SHELTER.

2. DISCUSSION ON UPDATING THE ORDINANCE REGARDING THE COMMERCIAL SALE OF CATS AND DOGS WITHIN THE CITY.

3. CONTINUED DISCUSSION REGARDING AN IMMIGRATION RESOLUTION.

4. DISCUSSION REGARDING THE CITY OF NORMAN'S PARTICIPATION IN THE 911 ASSOCIATION OF CENTRAL OKLAHOMA GOVERNMENTS (ACOG).

ADJOURNMENT

AN ORDINANCE OF THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA ADDING SECTION 4-511 TO PROHIBIT ANY COMMERCIAL PET STORE FROM SELLING, OFFERING FOR SALE, DISPLAYING OR TRANSFERRING FOR CONSIDERATION ANY DOG OR CAT OBTAINED DIRECTLY OR INDIRECTLY FROM A COMMERCIAL BREEDER; AND PROVIDING FOR THE SEVERABILITY THEREOF.

§ 1. WHEREAS, the members of the Animal Welfare Oversight Committee provide advice and recommendations to the City Council related to the Norman Animal Shelter and issues pertaining to animal care and welfare, animal rescue, fostering and adoption, control of the animal population, standards for animal shelters, recruiting volunteers, budget priorities as identified by the Committee and suggest modifications to the City of Norman Code of Ordinances; and

§ 2. WHEREAS, on September 16, 2026, the members of the Normal Animal Welfare Oversight Committee voted unanimously to recommend adoption of an ordinance that would prohibit any commercial pet store from selling, offering for sale, displaying or transferring for consideration any dog or cat obtained directly or indirectly from a commercial breeder; and

§ 3. WHEREAS, the City has a legitimate governmental interest in protecting the health, safety, and welfare of persons and animals within the City and ensuring that dogs and cats offered for retail sale are obtained from sources that provide for the health, welfare, humane treatment, and responsible placement of such animals; and

§ 4. WHEREAS, commercial pet stores selling live animals have traditionally been a sales outlet for young dogs and cats bred in “puppy mills” and “kitten mills” both in the United States and abroad. According to the Humane Society of the United States, it is estimated that 10,000 puppy mills produce more than two million puppies a year in the United States and that most pet store puppies and kittens come from puppy and/or kitten mills. When consumers buy puppies and kittens from pet stores, there is a strong likelihood that they unknowingly support the puppy or kitten mill industry; and

§ 5. WHEREAS, restricting the retail sale of dogs and cats to only those sourced from animal welfare organizations is likely to increase demand for animals from animal welfare organizations and thereby reduce the number of abandoned or stray animals and animal control costs.

NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA:

§ 6. THAT Section 4-511 of the Code of the City of Norman, Oklahoma, shall be added to read as follows:

(a) Definitions.

For purposes of this section:

Animal care facility means an animal control center or animal shelter, maintained by or under contract with any state, county or municipality, whose mission and practice, in whole, or significant part, is the rescue and placement of animals in permanent homes or rescue organizations.

Animal rescue organization means any non-profit organization which has tax-exempt status under Section 501(c)(3) of the United States Internal Revenue Code, whose mission and practice is, in whole or in significant part, the rescue and placement of animals in permanent homes. This term does not include an entity that is a breeder or broker or one that obtains animals from a breeder or broker for profit or compensation.

Commercial breeding means a person or entity, licensed by the Oklahoma Department of Agriculture, Food, and Forestry under the Commercial Pet Breeders and Animal Shelter Licensing Act, 4 O.S. §§ 30.1 et seq. (2025), that breeds dogs or cats and sells, transfers, or otherwise provides dogs or cats to another person or entity for compensation or other consideration, whether directly or through an intermediary, broker, agent, distributor, or other third party.

Broker means a person that transfers a dog or cat from a breeder for resale by another person.

Dog means a domestic canine.

Cat means a domestic feline.

Offer for sale means to advertise, display, solicit an offer for, or otherwise represent that a dog or cat is available for purchase or other transfer for consideration.

Commercial pet store means a retail establishment where dogs and cats are sold, exchanged, bartered or offered for sale as pet animals to the general public at retail. Such definition shall not include an animal care facility or animal rescue organization, as defined.

Transfer for consideration means the transfer of a dog or cat in exchange for money, goods, services, fees, or anything else of value, whether directly or indirectly.

(b) Restriction on the Sale of Animals. It shall be unlawful for any commercial pet store to sell, deliver, offer for sale, barter, auction, give away, or otherwise transfer or dispose of dogs or cats obtained directly or indirectly from commercial breeding. Nothing in this section prohibits pet stores from collaborating with animal care facilities or animal rescue organizations to offer space for such entities to showcase adoptable dogs and cats, provided the pet store does not have any ownership interest in the animals offered for adoption and does not receive a fee for providing space for the adoption of any of these animals. The restriction in this Section does not apply to any breeder, broker, animal care facility or animal rescue organization.

(c) Severability. If any section, subsection, sentence, clause, phrase or portion of this ordinance is for any reason, held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions of this ordinance, except, that the effective date provision shall not be severable from the operative provisions of the ordinance.

ADOPTED this _____ day of _____, 2026.

_____
Mayor

NOT ADOPTED this _____ day of _____, 2026

_____
Mayor

ATTEST:

_____
City Clerk

A RESOLUTION OF THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA REAFFIRMING ITS COMMITMENT IN BUILDING AN INCLUSIVE COMMUNITY BY ENSURING ALL RESIDENTS, TO INCLUDE THE IMMIGRANT COMMUNITY, ARE TREATED BY THE CITY WITH RESPECT AND DIGNITY, ARE PROVIDED EQUAL ACCESS TO PUBLIC INFORMATION AND RESOURCES, ARE TREATED JUSTLY THROUGH DUE PROCESS AND BY REAFFIRMING THE RIGHT OF THE PEOPLE TO PEACEABLY ASSEMBLE, AND TO PETITION THE GOVERNMENT FOR A REDRESS OF GRIEVANCES AS GUARANTEED BY THE FIRST AMENDMENT:

§ 1. WHEREAS, on August 19, 1986, the City of Norman adopted Ordinance O-8687-2 prohibiting discrimination against citizens based on race, color, religion, ancestry, sex, national origin, age, place of birth, handicap, or familial status; and

§ 2. WHEREAS, on July 22, 2008, the City of Norman adopted Resolution R-0809-12 joining the National League of Cities' Partnership for Working toward Inclusive Communities and affirming inclusion as a fundamental aspect of the community; and

§ 3. WHEREAS, on May 28, 2019, the City of Norman adopted Resolution R-1819-114, an Accessibility and Inclusion Statement confirming the City's recognition of its responsibilities to provide equal access to employment; effective communication; and programs, activities and services provided by the City, as well as publishing the City's anti-discrimination and anti-retaliation policy; and

§ 4. WHEREAS, as reflected and codified in Section 8-102 of the Code of the City of Norman, as updated in 2019:

> It is the policy of the City that the protection of civil rights is a matter of local concern and that in order to ensure public safety, public health, and the general welfare of all citizens of this community, no individual shall be denied equal protection of the laws, nor shall an individual be denied the enjoyment of his civil rights or be discriminated against because of race, color, religion, ancestry, national origin, age, place of birth, disability, sex, sexual orientation, gender identity or expression, familial status, or marital status, including marriage to a person of the same sex.

§ 5. WHEREAS, the Immigration and Nationality Act prohibits employers (when hiring, discharging, or recruiting or referring for a fee) from discriminating because of national origin against U.S. citizens, U.S. nationals, and authorized aliens or discriminating because of citizenship status against U.S. citizens, U.S. nationals, and the following classes of aliens with work authorization: permanent residents, temporary residents (that is, individuals who have gone through the legalization program), refugees, and asylees; and

§ 6. WHEREAS, we recognize that our nation was built on voluntary and forced immigrant labor and that today, diversity is the core of our nation's strength; and

§ 7. WHEREAS immigration patterns and needs are formed by global poverty, food insecurity, climate crises, conflicts that produce refugees and asylum seekers, and student and professional opportunities; and

§ 8. WHEREAS, The American Immigration Council's 2023 Impact Analysis determined through Metro area data, County data, Congressional District data, State and National data that Oklahoma has a sizable immigrant population of which 6.1 percent of the State's residents are foreign-born, and 4.0 percent of its U.S.-born residents live with at least one immigrant parent; and

§ 9. WHEREAS, Immigrants make up 8.1 percent of Oklahoma's labor force and support the State's economy and account for 10.8 percent of Entrepreneurs, 10.2 percent of STEM Workers, and 19.5 percent of the Construction Workforce in the State; and

§ 10. WHEREAS, Oklahoma Immigrant households generate $9.2 B, pay $2.3B in taxes, with a Federal contribution of $1.4B and State and Local contributions of $849M, and that Oklahoma-based Foreign-born, contributions to Social Security are $893.3M, and Oklahoma-based, Foreign-born contributions to Medicare are $243.8M; and

§ 11. WHEREAS, Oklahoman Immigrant entrepreneurs account for 21,100 business, and generate a total business income of $682.5M; and

§ 12. WHEREAS, Oklahoman Undocumented immigrants contribute $561.8M in total taxes paid with a Federal contribution of $345.3M and State & Local contributions of $216.5M; and

§ 13. WHEREAS, Oklahoman Refugees contribute $201.4M in total taxes paid with a Federal contribution of $127.5M and State and Local contributions of $73.9M; and

§ 14. WHEREAS, International Students at Oklahoma's colleges and universities account for 7,772 individuals with the economic contribution of international students being $238M, and the number of Oklahoman jobs are supported by international students being 1,631; and

§ 15. WHEREAS, Research has found that increases in the number of international students at American universities boost innovation and patent creation; and

§ 16. WHEREAS; As neighbors, business owners, taxpayers, and workers, immigrants are an integral part of Oklahoma's diverse and thriving communities and make extensive contributions that benefit all.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA:

§ 17. That, the City will provide information on its website regarding resources available to immigrant residents and businesses, including:

1. contact information for local or regional consulates;

2. literacy, English-language, and other educational resources;

3. information regarding civil-rights protections, available governmental and nonprofit resources, and the process for submitting complaints to the Norman Human Rights Commission;

4. centralized information regarding City building permits, other permits and licenses, and available business and tax-filing resources;

5. accurate information regarding City policies and, when appropriate, clarification of inaccurate public information concerning City or Norman Police Department participation in reported federal immigration-enforcement activity; and

6. information regarding how all persons, regardless of immigration status, may report crimes to the Norman Police Department and obtain police assistance, consistent with applicable law and Department policy.

§ 18. That, the City remains committed to protecting all people from discrimination and targeting through investigation of crimes and enforcement and are afforded all their rights under due process; and

§ 19. That, in regards to the displacement and distress being experienced by our immigrant communities and by extension their families, friends, and employers the City reaffirms the right of the people to peaceably assemble, and to petition the government for a redress of grievances as guaranteed under the First Amendment.

Adopted this ____ day of AUG/SEP 2026 by the Council of the City of Norman, Oklahoma.

_____
Mayor Stephen Tyler Holman

Proposed Alternative

Resolution Affirming the Rule of Law, Public Safety, and Equal Dignity of All Persons

WHEREAS, the City of Norman is committed to the safety, prosperity, and well-being of all residents; and

WHEREAS, the United States is a nation built through both lawful immigration and the contributions of native-born citizens; and

WHEREAS, generations of Americans have sacrificed through military service, public service, and civic participation to preserve the sovereignty, laws, and constitutional institutions of the United States; and

WHEREAS, immigration policy and border security are primarily the responsibility of the federal government; and

WHEREAS, the City of Norman recognizes the importance of treating all persons with dignity and respect regardless of nationality, race, ethnicity, religion, or immigration status;

NOW, THEREFORE, BE IT RESOLVED THAT:

Section 1. Rule of Law
The City of Norman affirms its commitment to the United States Constitution, the laws of the United States, the laws of the State of Oklahoma, and the City Charter and ordinances of Norman.

Section 2. Public Safety
The City shall prioritize the protection of life, property, and public safety. Residents, victims of crime, witnesses, and those seeking emergency assistance should not be deterred from contacting police, fire, medical, or other emergency services.

Section 3. Respectful Treatment
City employees shall conduct themselves professionally and respectfully toward all persons and shall administer municipal services fairly and without discrimination.

Section 4. Cooperation With Applicable Law
The City shall comply with all applicable federal and state laws regarding immigration matters. Nothing in this Resolution shall be construed to prohibit lawful communication or cooperation with federal, state, or local agencies when required or authorized by law.

Section 5. Legal Immigration and Naturalization
The City recognizes the value of lawful immigration, naturalization, and civic participation. The City encourages all eligible individuals to pursue lawful pathways toward legal status or citizenship where such pathways exist under federal law.

Section 6. Advocacy for Reform
The City acknowledges that reasonable people may disagree regarding immigration policy. The City supports respectful public dialogue and encourages federal policymakers to pursue immigration reforms that strengthen border security, uphold the rule of law, protect national sovereignty, and treat individuals humanely.

Section 7. No Endorsement of Unlawful Presence
Nothing in this Resolution shall be interpreted as encouraging, facilitating, or endorsing violations of federal immigration law. The City's role is to provide municipal services and to maintain public safety while respecting the constitutional rights of all persons.

PASSED AND APPROVED this ___ day of _____*, 20*.

What is ACOG?

Association of Central Oklahoma Governments

1966

ACOG established

Regional cooperation among central Oklahoma cities and counties for planning, transportation, and shared services.

1988

911 ACOG established

Communities joined together to coordinate Enhanced 911 infrastructure, technology, and support.

TODAY

911 ACOG provides participating communities with call-handling equipment (CHE), 911 software, regional network infrastructure, GIS support, technical assistance, cybersecurity, and training.

How much of Norman’s 911 revenue is retained?

Monthly estimate using the August 2026 distribution

~$132,000	− $34,289.89	= $97,710.11
911 fees collected	Returned to Norman	Potential additional monthly revenue

× 12 months

$1,172,521 / year

What ACOG provides today

Six categories of services currently supported through the regional 911 arrangement

GIS personnel

Address and mapping support

Training personnel & classes

Professional development

Applicant aptitude testing

Hiring support

Technical support & cybersecurity

Technology operations

Call-handling equipment (CHE)

911 call processing

Redundant regional cores

Continuity and resilience

Norman's allocated ACOG expenses — June 2026 **$46,243.39 / month**

Illustrative allocation — not a confirmed distribution or entitlement

$33.3M

Reported 911 cash reserves

Reported in October Board Meeting

~$6.3M

Illustrative Norman share

Potential use: one-time CHE purchase and implementation

Norman 911: Where the money could go

An illustrative comparison of current regional services and potential local funding

THE CENTRAL QUESTION

Could Norman redirect this 911 revenue to maintain services and strengthen staffing?

Planning scenario — not a final cost estimate, funding determination, or transition plan.

What Norman would need to fund

Preliminary recurring annual cost assumptions (Salary + Benefits)

SERVICE	ANNUAL	MONTHLY
IT specialist (**Systems Support Technician – Step 7, FYE2028**)	$124,639.69	$10,387
GIS specialist (**GIS Analyst II – Step 7, FYE2028**)	$132,169.69	$11,014
Turnkey Axon 911 system*	$300,000	$25,000
GovWorx hiring & aptitude testing	$10,000	$833
TOTAL REPLACEMENT SERVICES	**$566,809.38 / year**	**$47, 234.12/ mo**

* $300,000 is a ballpark planning figure, NOT an Axon estimate. Vendor estimate pending.

What could remain for Norman dispatchers?

Illustrative allocation of the annual amount after replacement services

Potential additional annual revenue	**$1,172,521.00**
Less: replacement services	**– $566,809.38**
Available after replacement services	**$605,711.94**
7 dispatchers × $86,412	**– $604,884**

PROJECTED ANNUAL BALANCE **$827.94**

THE NORMAN STANDARD

Local accountability.

A 911 system built around the community it serves

NORMAN'S NEEDS · NORMAN'S PRIORITIES · NORMAN'S CITIZENS.

OUR PEOPLE

Invest in staffing, training and retention.

OUR STANDARDS

Maintain local oversight and accountability.

OUR CITIZENS

Focus every investment on the people we serve.

EVERY DOLLAR. EVERY DECISION. EVERY 911 CALL.

Dedicated to the citizens of Norman.

Questions?

Norman 911 Funding Options

Potential resources for smaller agencies and a countywide option

80 / 20

State 911 grant assistance

911 Management Authority grants may offset eligible call-processing equipment costs: 80% grant / 20% local match.

ECOC

Built with countywide capacity

Norman's state-of-the-art Emergency Communications Operations Center was designed to accommodate all of Cleveland County.

If smaller agencies choose consolidation, Norman has a facility positioned to explore shared operations.