



## AGENDA

### AMENDED

*It is the policy of the City of Norman that no person or groups of persons shall on the grounds of race, color, religion, ancestry, national origin, age, place of birth, sex, sexual orientation, gender identity or expression, familial status, marital status, including marriage to a person of the same sex, disability, relation, or genetic information, be excluded from participation in, be denied the benefits of, or otherwise subjected to discrimination in employment activities or in all programs, services, or activities administered by the City, its recipients, sub-recipients, and contractors. In the event of any comments, complaints, modifications, accommodations, alternative formats, and auxiliary aids and services regarding accessibility or inclusion, please call 405-366-5424, Relay Service: 711. To better serve you, five (5) business days' advance notice is preferred.*

### CALL TO ORDER

### AGENDA ITEMS

1. CONSIDERATION OF ADOPTION, REJECTION, AMENDMENT AND/OR POSTPONEMENT OF RESOLUTION R-2425-132: A RESOLUTION OF THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA AUTHORIZING SUBMISSION OF A GRANT APPLICATION FOR THE 2025 POLITICAL SUBDIVISIONS OPIOID ABATEMENT GRANT FROM THE OKLAHOMA OPIOID ABATEMENT BOARD TO FUND A THREE YEAR PARTNERSHIP AS OUTLINED IN THE STAFF REPORT.
2. UPDATE ON APRIL FLOODING EVENTS AND DISCUSSION OF STORMWATER INFRASTRUTURE.
3. CONSIDERATION OF ADJOURNING INTO AN EXECUTIVE SESSION AS AUTHORIZED BY OKLAHOMA STATUTES, TITLE 25 § 307(B)(1) IN ORDER TO EVALUATE THE CITY MANAGER AS REQUIRED BY SECTION 17 OF CONTRACT K-2223-176, TO EVALUATE THE CITY ATTORNEY AS REQUIRED BY SECTION 18 OF CONTRACT K-2425-78; AND DISCUSS THE EMPLOYMENT OF THE INTERNAL AUDITOR.

### ADJOURNMENT



## CITY OF NORMAN, OK STAFF REPORT

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**MEETING DATE:** 06/03/2025

**REQUESTER:** AshLynn Wilkerson, Assistant City Attorney

**PRESENTER:** AshLynn Wilkerson, Assistant City Attorney

**ITEM TITLE:** CONSIDERATION OF ADOPTION, REJECTION, AMENDMENT AND/OR POSTPONEMENT OF RESOLUTION R-2425-132: A RESOLUTION OF THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA AUTHORIZING SUBMISSION OF A GRANT APPLICATION FOR THE 2025 POLITICAL SUBDIVISIONS OPIOID ABATEMENT GRANT FROM THE OKLAHOMA OPIOID ABATEMENT BOARD TO FUND A THREE YEAR PARTNERSHIP AS OUTLINED IN THE STAFF REPORT.

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### BACKGROUND:

In 2020, the Oklahoma Legislature enacted House Bill 4138, the Political Subdivisions Opioid Abatement Grants Act, creating the Oklahoma Opioid Abatement Board oversight body for the distribution of opioid settlement funds. Section 2 of the Act provides the Legislature's purpose, which is "to promote and protect the health of Oklahomans by using monetary grants to abate the opioid crisis in a comprehensive manner that includes cooperation and collaboration with political subdivisions." 74 O.S. § 30.4. Although the City of Norman did not participate as a litigating party in any of the opioid lawsuits, it is eligible for opioid abatement grants.

Grants funds are limited by statute for certain approved purposes set out in 74 O.S. §30.5. These include evidence-based, forward-looking strategies, programming and services used to:

- a. expand the availability of treatment for individuals affected by opioid use disorders, co-occurring substance use disorders and mental health issues,
- b. develop, promote and provide evidence-based opioid use prevention strategies,
- c. provide opioid use disorder and co-occurring substance use disorder avoidance and awareness education,
- d. decrease the oversupply of licit and illicit opioids,
- e. support recovery from addiction services performed by qualified and appropriately licensed providers,
- f. treat opioid use, abuse and disorders including early intervention screening, counseling and support,
- g. support individuals in treatment and recovery from opioid use, abuse and disorder,

- h. provide programs or services to connect individuals with opioid use, abuse or disorder, or who are at risk of developing opioid use disorder, co-occurring substance use disorder and mental health issues, with treatment and counseling programs and services,
- i. address the needs of individuals who are involved, or who are at risk of becoming involved, in the criminal justice system due to opioid use, abuse or disorder through programs or services in municipal and county criminal judicial systems including prearrest and postarrest diversion programs, pretrial services and drug or recovery courts,
- j. address the needs of pregnant or parenting women with opioid use, abuse or disorder and their families,
- k. address the needs of parents and caregivers caring for babies with neonatal abstinence syndrome,
- l. support efforts to prevent overprescribing and ensure appropriate prescribing and dispensing of opioids,
- m. support efforts to discourage or prevent misuse of opioids including the oversupply of licit and illicit opioids,
- n. support efforts to prevent or reduce overdose deaths or other opioid-related harms including through increased availability and distribution of naloxone and other drugs that treat overdoses for use by first responders, persons who have experienced an overdose event, families, schools, community-based service providers, social workers and other members of the public,
- o. reimburse or fund law enforcement and emergency responder expenditures relating to the opioid epidemic including costs of responding to emergency medical or police calls for service, equipment, treatment or response alternatives, mental health response training and training for law enforcement and emergency responders as to appropriate practices and precautions when dealing with opioids or individuals who are at risk of opioid overdose or death,
- p. reimburse attorney fees and allowable expenses directly related to opioid litigation incurred as part of legal services agreements entered into before May 21, 2020,
- q. support efforts to provide leadership, planning and coordination to abate the opioid epidemic through activities, programs or strategies for prevention and recovery models including regional intergovernmental efforts and not-for-profit agency support,
- r. support education of youths regarding the dangers of opioid use, abuse and addiction,
- s. fund training relative to any approved purpose,
- t. monitor, surveil and evaluate opioid use, abuse or disorder, or
- u. provide opioid abatement as identified by the Oklahoma Opioid Abatement Board as consistent with the purpose of the Political Subdivisions Opioid Abatement Grants Act.

The City applied for the first round of Opioid Abatement Grant Funding in March 2024 and was successfully awarded a grant in the amount of \$190,000 in July 2024 to fund a project with The Virtue Center.

The Oklahoma Opioid Abatement Board has opened another application round in 2025 for additional Opioid Abatement Grant awards. The applications open online on May 12, 2025 and close June 13, 2025. This round of grant funding is designed to support projects/programs that span a timeline of three years, and as such, the Board has increased the maximum funding limits. For a municipality with a population of 100,001 or more, the proposed maximum funding is \$750,000 (\$250,000 per year). This grant funding round also permits a grant recipient to contract or partner with a nonprofit organization or other applicant for the purpose of using its grant award for the approved purposes set forth in the Act. Grant award funding is not guaranteed.

Staff posted RFP-2425-60 on May 13, 2025, seeking proposals for partnerships and setting a deadline for proposal submission of May 27, 2025 at 5:00pm. Four proposals were received. A selection committee made up of Shannon Stevenson, Assistant City Manager, Major Jamie Shattuck, Norman Police, and Anthony Purinton, Assistant City Attorney, reviewed the proposals on June 2, 2025 and scored them in accordance with the RFP.

### **DISCUSSION:**

After review of the proposals, the highest-ranking submission was from The Virtue Center. The Virtue Center is requesting \$498,000.00 in total funding (\$166,000.00 per year) to accomplish:

- Implementation of new Strengthening Families Program (SFP), a science-based family skills training program, that consists of three 14-week courses (Parent Training, Children's Skills Training, and Family Life Skills Training).
- Expansion and enhancement of existing programs targeted toward opioid abatement:
  - Outpatient treatment services; access to Medication for Opioid Use Disorder (MOUD) and distribution of Naloxone and Fentanyl test strips; public awareness and education initiatives; and peer recovery and case management services.

Resolution R-2425-132 authorizes Staff to submit an application for grant funding for the purpose of funding a partnership with The Virtue Center to implement the qualifying programs and services described above.

### **RECOMMENDATION:**

Staff recommends adoption of Resolution R-2425-132.



A RESOLUTION OF THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA AUTHORIZING GRANT APPLICATION FOR THE 2025 POLITICAL SUBDIVISIONS OPIOID ABATEMENT GRANT FROM THE OKLAHOMA OPIOID ABATEMENT BOARD IN THE AMOUNT OF \$498,000.00 TO FUND A PARTNERSHIP WITH THE VIRTUE CENTER TO IMPLEMENT A NEW STRENGTHENING FAMILIES PROGRAM, EXPANSION OF OUTPATIENT TREATMENT AND CASE MANAGEMENT SERVICES FOR ADOLESCENTS AND ADULTS ADDICTED TO OPIATES, AND IMPROVING ACCESS TO MEDICATION FOR OPIOID USE DISORDER.

- § 1. WHEREAS, from 2018 through 2022, Cleveland County had the fifty-eighth highest drug overdose death rate in the state, and of those deaths, more than half were due to opioids; and
- § 2. WHEREAS, from 2020 through 2022, Cleveland County had the twenty-fourth highest nonfatal drug overdose hospitalization rate in the state, and opioids were one of the most common substances involved in hospitalizations; and
- § 3. WHEREAS, the Oklahoma Legislature enacted the Political Subdivisions Opioid Abatement Grants Act (the "Act") "to promote and protect the health of Oklahomans by using monetary grants to abate the opioid crisis in a comprehensive manner that includes cooperation and collaboration with political subdivisions" (74 O.S. §30.4); and
- § 4. WHEREAS, the Oklahoma Opioid Abatement Board (the "Board"), created as an oversight body for the distribution of opioid settlement funds, opened another round of Opioid Abatement Grant funding for 2025, with the application period from May 12, 2025 to June 13, 2025; and
- § 5. WHEREAS, the City issued Request for Proposal RFP-2425-60 to seek out potential partnerships with entities that could provide services for approved purposes authorized by the Act; and
- § 6. WHEREAS, grant applications must be accompanied by a resolution from the City authorizing the application and setting forth how the funds shall be used or expended.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF NORMAN, OKLAHOMA:

- § 7. That, an application for grant funds in the amount of \$498,000.00 is hereby authorized for the purpose of funding a three year partnership with The Virtue Center to implement a new Strengthening Families Program, expansion of outpatient treatment and case management services for adolescents and adults addicted to opiates, and improving access to medication for Opioid Use Disorder.

Approved by Council this \_\_\_\_\_ day of June, 2025.

\_\_\_\_\_  
Larry Heikkila, Mayor

ATTEST:

\_\_\_\_\_  
Brenda Hall, City Clerk

# April 2025 Storm Event Update

City Council Study Session

June 3, 2025

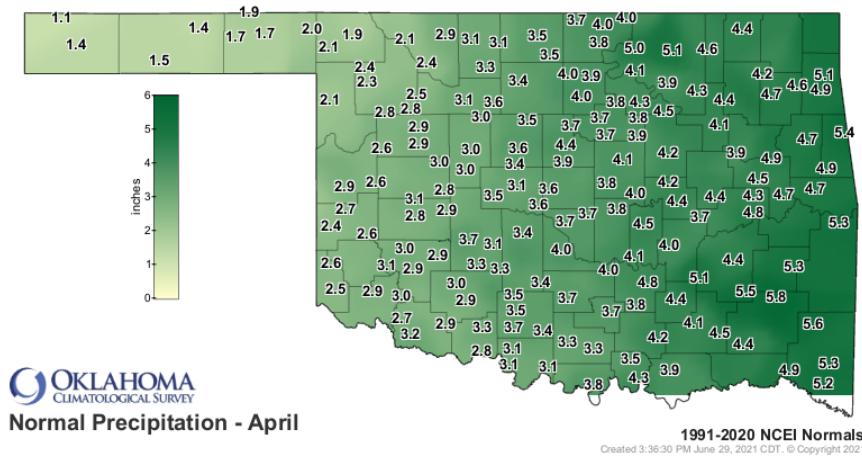


# Consequences of Driving around Road Closed Signs

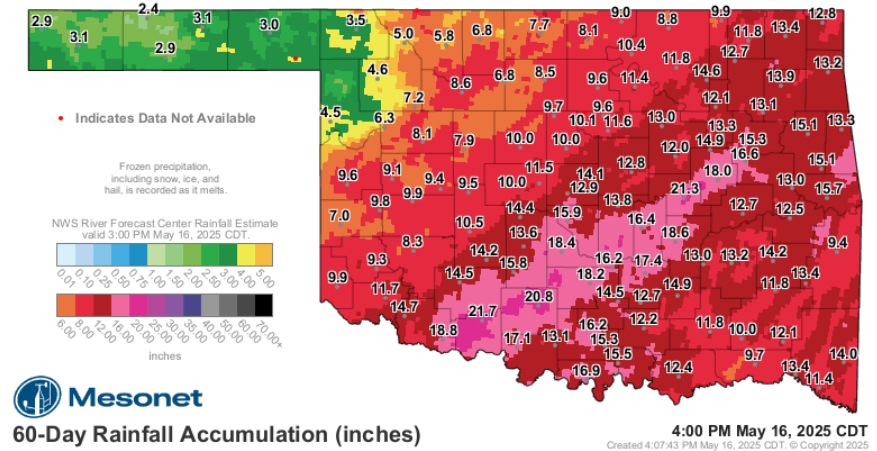
Item 2.



# Historical Flooding



Norman 30 yr. Average April Rainfall:  
3.64 Inches



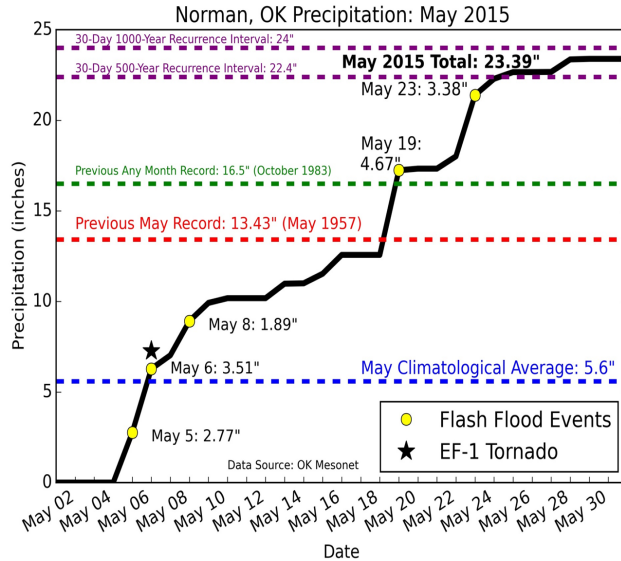
Norman Rainfall April 2025: 14.06 Inches

Main Storm Event Occurred April 19th to 30<sup>th</sup>

# Historical Comparison

Item 2.

## Twin Bridges



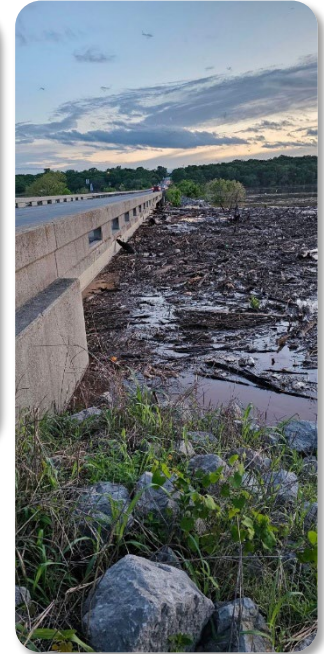
2015

### Lake Thunderbird Peak Elevations

May 2015 – 1053.22'

April/May 2025- 1047.38'

\*Normal Pool – 1039'



2025



# Historical Comparison

Item 2.



May 2015 – west of 72<sup>nd</sup> Ave NW  
on Rock Creek Road

May 2015 – Andrews Park Pavilion





# Regional Impacts

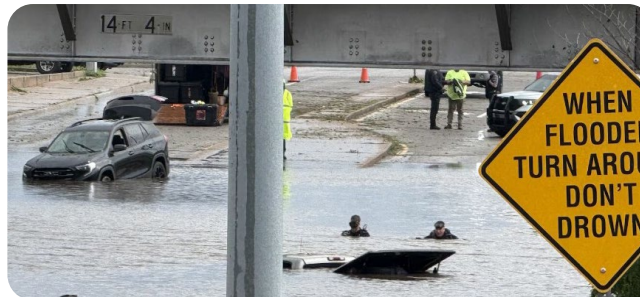
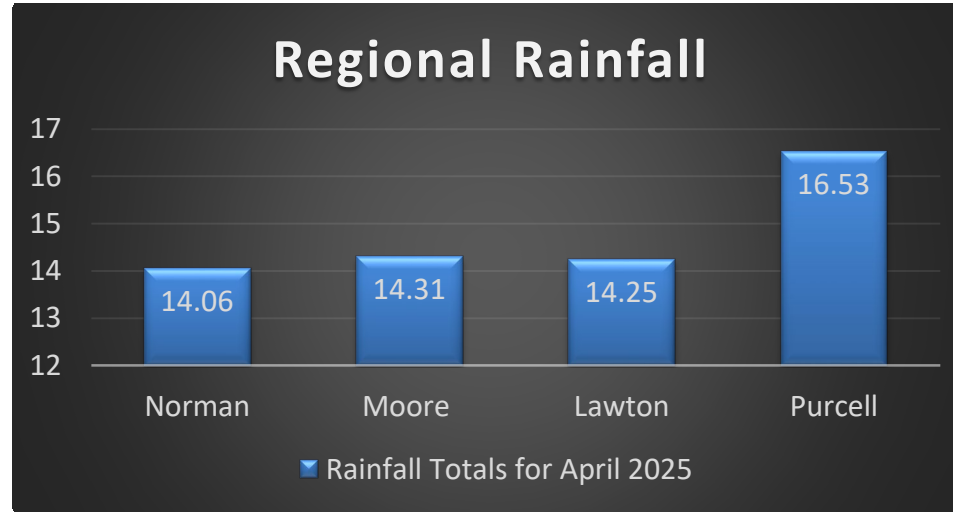
Item 2.



Blanchard OK Road Washout



Lexington Fire Department Performing Flooding Rescue



Lawton OK Water Rescues

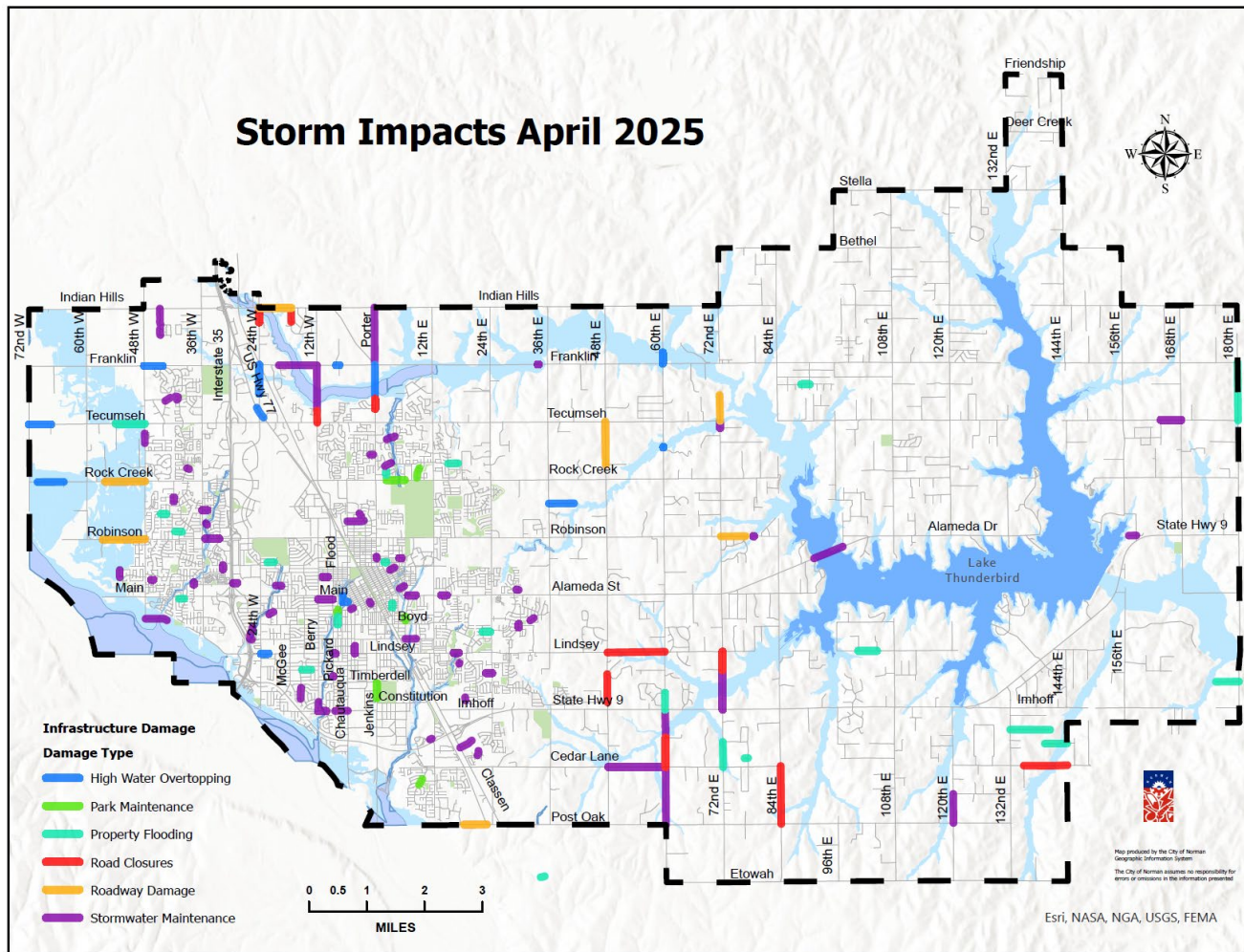
# City of Norman Response



## City of Norman Flood Operations

April 2025







# Public Infrastructure Impacts

Item 2.



Imhoff Creek at Main Street



Rock Creek at 72<sup>nd</sup> Avenue NE near Tecumseh Avenue

# Private Property Impacts

Item 2.



Private driveway near 60<sup>th</sup> Avenue SE



Private Pedestrian Bridge



Private Detentions Overflowing



# Franklin Road and 24<sup>th</sup> Avenue NE

Item 2.



When crews arrived, water was up to windshield of car. Everyone was safe.

# Ten Mile Flats

Item 2.

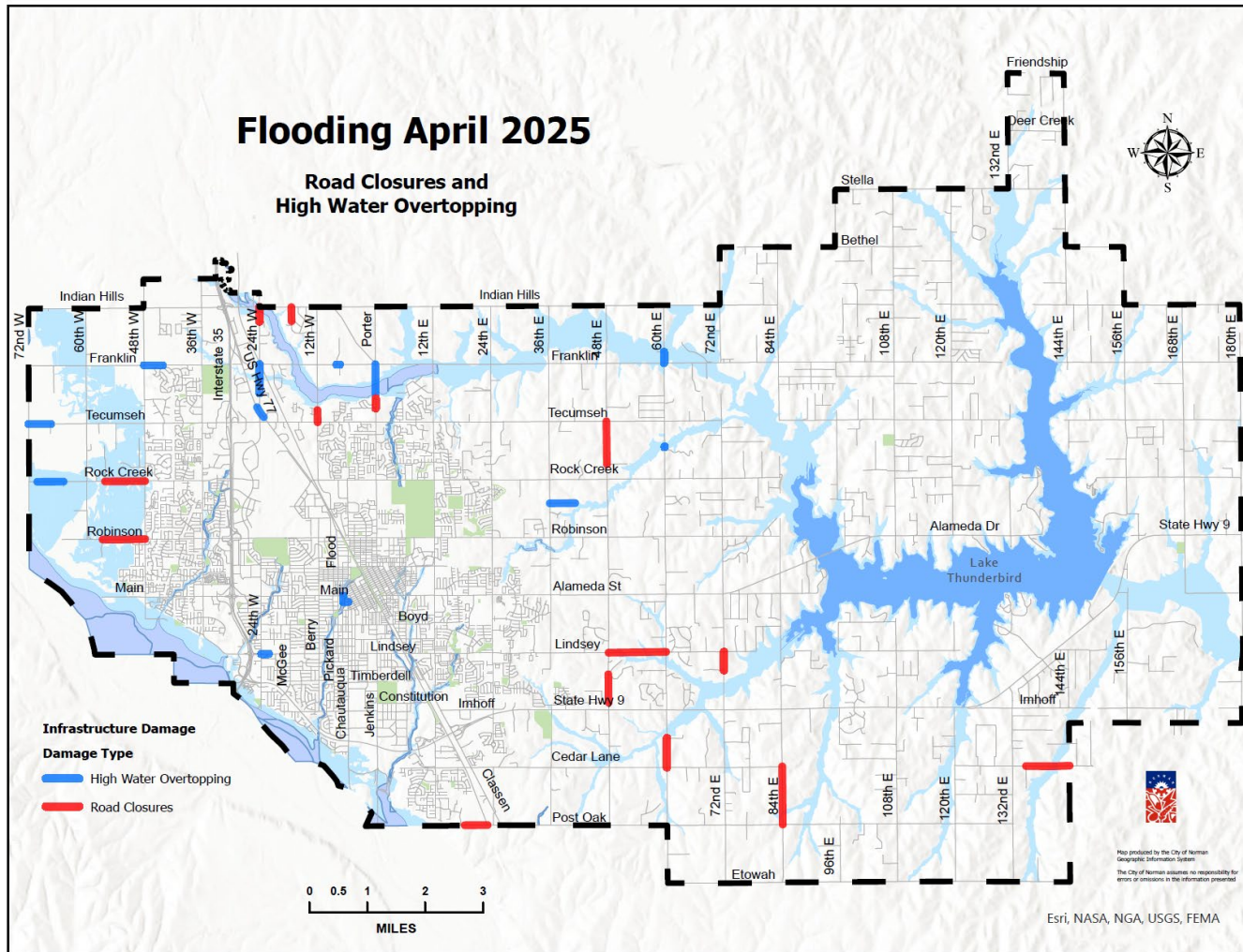




# Ten Mile Flats

Item 2.







# Road Closures

Item 2.



East Franklin Road at 12<sup>th</sup> Avenue NE



Robinson Street between 48<sup>th</sup> Avenue NW  
and 60<sup>th</sup> Avenue NW



Porter Avenue North of Tecumseh Road

# Flooded Structures

Item 2.

- 29 reports of personal property flood damage
  - 24 are related to flooding on property or washed/inaccessible driveways
  - 5 Flooded structures include garages, sheds and patios
  - **None of the locations reported were located in a floodplain**
- Areas identified as repetitive loss were inspected and no damage was documented
- No new or unknown areas of flooding



# Flooding Factors

Item 2.

## Infrastructure

- Lack of and undersized infrastructure (Core areas and older neighborhoods)
- Lack of Maintenance
  - Replace worn out infrastructure
  - Street/inlet cleaning
  - Stream bank stabilization
- Lack of maintenance to private infrastructure impacts public infrastructure as well as the private property it serves (detention ponds and drainage channels)





*Item 2.*

[illegible]

# Improvements

Item 2.



The Vineyards Detention Area



25



# Improvements

Item 2.



Main Street – Brookhaven Creek Bridge

# Improvements

Item 2.



Franklin Road west of 12<sup>th</sup> Avenue NW



McGee Drive at Lindsey Street  
(Lake McGee)



# Improvements

Item 2.



Imhoff Bridge at Lindsey Street

# Improvements

Item 2.

## Floodplain Restoration and Green Space Expansion 218 S. Lahoma

2022



2023



In 2025, 214 S. Lahoma was also purchased and dedicated to green space, native plants to be planted in June 2025.



# Identified Projects

Item 2.

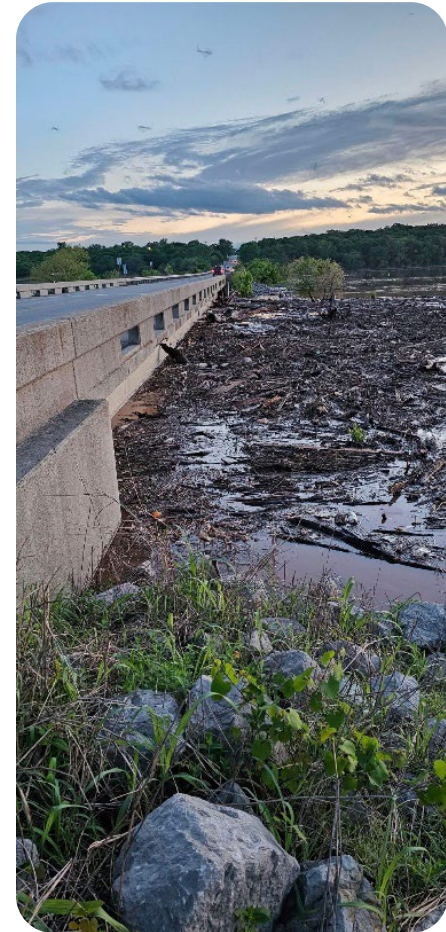
## Infrastructure Projects

- Porter Avenue Bridge
- Lindsey Street from Elm Avenue to Jenkins Avenue
- Lindsey Street From Pickard Avenue to Elm Avenue
- Summit Lakes Dam Repair (Grant Secured)



# Post Storm Damages

Item 2.



Brookhaven Creek Pedestrian  
Bridge Collapse



10 Mile Flat Creek Bank  
Erosion



# Post Storm Damages

Item 2.



Large Void on Rock Creek Road and  
60<sup>th</sup> Avenue NW



Rock Creek Road Repairs Underway



# Post Storm Damages

Item 2.



Flooding at Indian Hills Road between  
24<sup>th</sup> Ave NW and Blue Lake Drive



Pipe Washout and Repair at Indian Hills  
Road and Blue Lake Drive

# Post Storm Damages

Item 2.

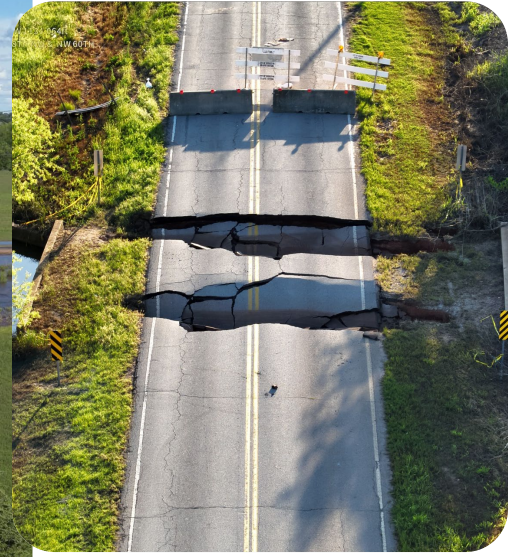


Pipe Failure Causing Sinkholes at Rambling Oaks Drive



# Post Storm Damages

Item 2.



Road Failure Robinson Street between 48<sup>th</sup> Avenue NW and 60<sup>th</sup> Avenue NW

# Post Storm Damages

Item 2.



Robinson Street between 48<sup>th</sup> Avenue NW and 60<sup>th</sup> Avenue NW Repair Underway



# Post Storm Damages



Large Tree Debris at Imhoff Creek Bridge



# Post Storm Damages

Item 2.



Sewer Failure near 730 Stinson Avenue



Post Oak Road Pipe Failure and Repair



# Post Storm Damages

- 41 pothole locations associated with flood event.
- 1,259 pounds of cold patch material
- Roughly 4 tons hot mix asphalt material
- 30 tons gravel for temp road repair / alley grading
- 10 Bridge locations affected with debris drift removal (ongoing)
- 3 single pipe crossing failures repaired following storm
- 1 undermine / void under roadway repaired following storm
- 2 bridges / multi culvert banks remain to be repair and reopened – Robinson Street and Rock Creek Road (west side)
- Stormwater Damage Discovered in Storm Event
  - 380' of 56" round pipe replacement- Rambling Oaks
  - 610' of 36" round pipe replacement – Robinson Street and Crossroads Boulevard
  - 416' of pipe varying between 24" and 56" need on Stinson Avenue
  - 245' of 18" pipe needed on Ridgeline Drive

# Stormwater Funding Comparison

Item 2.

**OKLAHOMA CITY** POPULATION: 631, | AREA: 620 MI<sup>2</sup> | PHASE I MS4  
**STORMWATER FEE:** \$5.69 TO \$658.92 BASED ON WATER METER SIZE

**TULSA** POPULATION: 403,505 | AREA: 196.8 MI<sup>2</sup> | PHASE I MS4  
**STORMWATER FEE:** \$5.43 PER ESU (ESU=2,650 FT<sup>2</sup>)

**NORMAN** POPULATION: 117,528 | AREA: 189.5 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** NONE

**BROKEN ARROW** POPULATION: 106,653 | AREA: 60.1 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** \$5.77 PER ERU (ERU=2,650 FT<sup>2</sup>)  
- OFFERS A 10% DISCOUNT FOR PRIVATE ONSITE DETENTION PONDS

**LAWTON** POPULATION: 96,867 | AREA: 81.0 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** \$0.75 PER CONNECTION  
- OFFERS SENIOR AND DISABILITY DISCOUNTS

**EDMOND** POPULATION: 88,605 | AREA: 87.9 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** \$3.00 PER ESU (ESU=4,860 FT<sup>2</sup>)  
- DUPLEXES OR MULTI-FAMILY ARE CHARGED \$1.50 PER DWELLING UNIT. ALL OTHER REAL ESTATE TAKES INTO ACCOUNT THE IMPERVIOUS SURFACE AREA TO CALCULATE THE NUMBER OF ESUS FOR THAT PROPERTY.

**MOORE** POPULATION: 60,451 | AREA: 22.2 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** NONE

**MIDWEST CITY** POPULATION: 56,756 | AREA: 24.6 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** \$2.42 TO \$19.40 BASED ON WATER METER SIZE

**ENID** POPULATION: 50,725 | AREA: 74.1 MI<sup>2</sup> | NOT AN MS4  
**STORMWATER FEE:** \$3.67 PER MONTH UP TO \$459.00 BASED ON ESU (ESU = 5,000 FT<sup>2</sup>)  
- OFFERS A 50% CREDIT FOR RESIDENTIAL PROPERTIES WITH REDUCED IMPERVIOUS SURFACE AREA

**STILLWATER** POPULATION: 49,504 | AREA: 28.3 MI<sup>2</sup> | PHASE II MS4  
**STORMWATER FEE:** \$1.00 FLAT FEE FOR RESIDENTIAL  
\$5.00 TO \$55.00 PER ERU (ERU=5,000 FT<sup>2</sup>) FOR COMMERCIAL

Norman is the third largest and only municipality of it's size to lack a dedicated funding source for stormwater maintenance.

The chart shows a detailed fee analysis completed in 2019 as part of the previous stormwater utility election.

\*Fee Analysis Completed in 2019 as part of SWU election

# DISCUSSION QUESTIONS COMMENTS

