**Mayor** John K. Handeland

**Manager** Glenn Steckman

**Deputy City Clerk** Christine Piscoya



### Nome Public Safety Advisory Committee

Lisa Ellanna
Justin Noffsker
Ivory Okleasik
Jana Hoggan
Andrew Miller, Jr.
Traci McGarry
Carol Piscoya
Irvin Barnes
Maureen Koezuna

# NOME PUBLIC SAFETY ADVISORY COMMITTEE REGULAR MEETING AGENDA

MONDAY, OCTOBER 05, 2020 at 6:00 PM COUNCIL CHAMBERS IN CITY HALL

102 Division St. P.O. Box 281 Nome, Alaska 99762 Phone (907) 443-6663 Fax (907) 443-5345

**ROLL CALL** 

**APPROVAL OF AGENDA** 

**CITIZENS' COMMENTS** 

**UNFINISHED BUSINESS** 

A. Review of Nome Code of Ordinances 2.3.40 & Ordinance 0-19-02-02

PAGE 2

**NEW BUSINESS** 

NPD CHIEF'S REPORT

**VERBAL** 

CITY MANAGER'S REPORT

A. City Manager's Report

**PAGE 12** 

**COMMISSIONERS' COMMENTS** 

**EXECUTIVE SESSION** 

Discussion of matters which by ordinance are not subject to public disclosure,

**VERBAL** 

**ADJOURNMENT** 

First Reading: February 25, 2019 2nd Reading and Public Hearing: April 22, 2019 3rd Reading, Substitution and 2<sup>nd</sup> Public Hearing: May 13, 2019

> Presented By: City manager

Action Taken: Yes 6

No O Abstain O

#### CITY OF NOME, ALASKA

### ORDINANCE NO. O-19-02-02 (S) (Amended)

# AN ORDINANCE AMENDING CHAPTER 2.30 OF THE NOME CODE OF ORDINANCES TO CREATE A PUBLIC SAFETY COMMISSION

- **Section 1.** Classification. Section 2 of this ordinance shall become a part of the Nome Code of Ordinances. All other sections are non-Code provisions.
- **Section 2. Amendment of NCO Chapter 2.30.** Title 2, Chapter 2.30 of the Nome Code of Ordinances is hereby amended by adding a new section 2.30.040 to read as follows:
- 2.30.040 Public Safety Advisory Commission.
- (a) There is established a public safety advisory commission consisting of nine members appointed for overlapping three-year terms.
- (b) The mayor shall appoint the members of the commission, subject to confirmation by the city council. In addition to the requirements of NCO 2.30.020(b) a member of the commission shall not be a current employee of the Nome Police Department, and shall:
  - 1. not have been employed by the Nome Police Department within the past two years;
  - 2. pass a background check prior to appointment to confirm that a commissioner has not been convicted of a:
    - A. felony within the past ten years, or be on probation or parole for a felony, or
    - B. misdemeanor involving acts of sexual assault, domestic violence or acts of moral turpitude within the past five years, or be on probation or parole for said offense(s).
- (c) In making appointments, the mayor shall:
- 1. consider experience or involvement in public service activity, such as prior experience in law enforcement, victim's services or advocacy, sexual assault or domestic violence support services, or mental or behavioral health; provided, however, that such experience or involvement shall not be a prerequisite for appointment.

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- 2. attempt to have the membership composition reflect the cultural, racial and gender makeup of the community.
- (d) Each member of the commission shall be appointed for a three-year term, with the exception of original members, three of whom shall be appointed for a one-year term, three of whom shall be appointed for a two-year term, and three of whom shall be appointed for a three-year term.
- (e) The commission shall choose a chairman and vice chairman, who shall conduct the business of the commission according to Robert's Rules of Order and who shall hold their offices for one year, but may be re-elected to the same or other positions. The commission shall designate a single commissioner responsible to forward reports of concern related to department conduct received by any commissioner to the city manager. The city clerk or the clerk's designee shall provide administrative support for meetings of the commission.
- (f) Five appointed members of the commission constitute a quorum for the conduct of business. The commission shall meet quarterly and at such other times as directed by the city council. The commission is subject to the Open Meetings Act, AS 44.62.310. All meetings of the commission shall be open to the public except as otherwise provided for executive sessions in Alaska Statutes. Once approved by the commission, a copy of the commission meeting minutes shall be delivered to the city clerk for inclusion in the council's next meeting packet.
- (g) Each appointed member of the commission shall be compensated in an amount to be determined by resolution of the city council from time to time.
- (h) Purposes. The public safety advisory commission is established to:
  - 1. Advise the city council on matters relating to public safety and health.
  - 2. Promote and foster communication by and between members of the public and the public safety department.
  - 3. Encourage the highest ethical standards in the public safety department.
  - 4. Promote the provision of quality law enforcement services to all residents with sensitivity, cultural understanding and racial equity.
  - 5. Provide an alternative method for accepting citizen concerns relating to officer conduct or suggestions for changes in public safety department practices.
- (i) Powers and Duties.
  - 1. The public safety advisory commission shall:
    - A. Review periodic reports prepared by the public safety department to detect trends evident in Nome as portrayed through police statistics, separated by race and sex, including general information regarding the number of sexual assault and domestic violence calls, status of sexual assault and domestic violence cases including status of victim follow up, the number of public inebriation calls, the number of alcohol and drug abuse calls and the number of felony investigations.

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- B. Advise the city council on programs addressing data-based needs and recommend specific city action in response to identified needs.
- C. Review periodic reports prepared by the public safety department regarding training sought and completed.
- D. Review periodic reports prepared by the public safety department including general information, separated by race and sex, regarding the number of citizen complaints about public safety services received during the reporting period and the disposition of citizen complaints during the reporting period.
- E. Report to the city council at least annually its recommendations:
  - i. to promote the efficiency, quality and availability of public safety services; and
  - ii. on the organizational structure, policies, and procedures of the public safety department.
- F. When the position of chief of police is or is about to become vacant and has been properly advertised, members of the public safety commission shall be given the opportunity to:
  - i. participate in candidate interviews; and
  - ii. make a recommendation for hire to the city manager.

The manager shall, after reviewing all applications, and considering any commission recommendation, make his or her hiring decision subject to confirmation by the city council.

- 2 The commission shall be advisory in nature and shall possess none of the legal powers or authorities of the city or the public safety department unless specifically delegated by ordinance.
  - A. The commission may also receive complaints of alleged officer misconduct for referral to the city manager for investigation. In connection with these complaints, the commission:
    - i. shall, in collaboration with the city manager, devise a confidential means of receiving complaints of alleged officer misconduct and gather the complainant's personal information; the nature of the complaint; witness information; the incident location, date, and time; and the Nome Police Department personnel involved.
    - ii. The designated commissioner shall promptly forward the completed complaint in writing, signed by the complainant, to the city manager;

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- iii. Commissioners shall not gather evidence, contact or interview witnesses (except the complainant as provided herein), or otherwise independently investigate a complaint;
- iv. Commissioners shall also assist individuals in understanding the complaint process and requirements for filing, but shall not solicit or attempt to compel the filing of a complaint by an individual.
- B. Upon request of the complainant, commission members may review completed investigations of complaints of alleged police misconduct for adherence to the Nome Police Department's Operations Procedures Manual, and may recommend a re-opening of investigations if findings show lapses in procedure. The commission:
  - shall, in collaboration with the city manager, devise a confidential means of reviewing completed investigations of complaints of alleged police misconduct;
  - ii. shall not gather evidence, contact or interview witnesses, or otherwise independently investigate a complaint;
  - iii. shall, upon completion of the review, notify the complainant and city manager in writing about its conclusions on whether the Public Safety Department adhered to the Operations Procedure Manual in its investigation of the complaint.
- C. The public safety commission may request from the city manager such assistance as it may reasonably require, including records and other materials necessary for the fulfillment of its duties, except such records or materials that cannot be disclosed by law. If the requested assistance is not provided, the commission shall notify the city council, which will review the request to determine whether and how it will be fulfilled, and to direct the city manager accordingly.

# (j) Training.

- 1. Within ninety (90) days of appointment, commission members shall be required to complete training that shall include:
  - A. The Alaska Open Meetings Act;
  - B. Confidentiality, privacy and due process rights of officers and civilians:
  - C. Rights of victims, criminal defendants, and targets of criminal investigations;
  - D. Nome Police Department's Operations Procedure Manual;
  - E. Racial equity;
  - F. Trauma informed interview skills.

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2. Commission members, upon determination of eligibility, will be offered the opportunity to participate in the Nome Police Department "ride along" program, preferably two shifts, in accordance with established program policies and procedures.

**Section 3. Effective Date.** This ordinance becomes effective upon passage.

APPROVED and SIGNED this 13th day of May, 2019.

JERALD BROWN, Acting Mayor

ATTEST:

#### 2.30.040 Public safety advisory commission.

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- (1) Not have been employed by the Nome police department within the past two years;
- (2) Pass a background check prior to appointment to confirm that a commissioner has not been convicted of a:
  - (A) Felony within the past ten years, or be on probation or parole for a felony, or
  - (B) Misdemeanor involving acts of sexual assault, domestic violence or acts of moral turpitude within the past five years, or be on probation or parole for said offense(s).
- (c) In making appointments, the mayor shall:
- (1) Consider experience or involvement in public service activity, such as prior experience in law enforcement, victim's services or advocacy, sexual assault or domestic violence support services, or mental or behavioral health; provided, however, that such experience or involvement shall not be a prerequisite for appointment.
- (2) Attempt to have the membership composition reflect the cultural, racial and gender makeup of the community.
- (d) Each member of the commission shall be appointed for a three-year term, with the exception of original members, three of whom shall be appointed for a one-year term, three of whom shall be appointed for a two-year term, and three of whom shall be appointed for a three-year term.
- (e) The commission shall choose a chairman and vice chairman, who shall conduct the business of the commission according to Robert's Rules of Order and who shall hold their offices for one year, but may be re-elected to the same or other positions. The commission shall designate a single commissioner responsible to forward reports of concern related to department conduct received by any commissioner to the city manager. The city clerk or the clerk's designee shall provide administrative support for meetings of the commission.
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  - (B) Advise the city council on programs addressing data-based needs and recommend specific city action in response to identified needs.
  - (C) Review periodic reports prepared by the public safety department regarding training sought and completed.
  - (D) Review periodic reports prepared by the public safety department including general information, separated by race and sex, regarding the number of citizen complaints about public safety services

received during the reporting period and the disposition of citizen complaints during the reporting period.

- (E) Report to the city council at least annually its recommendations:
  - (i) To promote the efficiency, quality and availability of public safety services; and
  - (ii) On the organizational structure, policies, and procedures of the public safety department.
- (F) When the position of chief of police is or is about to become vacant and has been properly advertised, members of the public safety commission shall be given the opportunity to:
  - (i) Participate in candidate interviews; and
  - (ii) Make a recommendation for hire to the city manager.

The manager shall, after reviewing all applications, and considering any commission recommendation, make his or her hiring decision subject to confirmation by the city council.

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    - (i) Shall, in collaboration with the city manager, devise a confidential means of receiving complaints of alleged officer misconduct and gather the complainant's personal information; the nature of the complaint; witness information; the incident location, date, and time; and the Nome police department personnel involved;
    - (ii) The designated commissioner shall promptly forward the completed complaint in writing, signed by the complainant, to the city manager;
    - (iii) Commissioners shall not gather evidence, contact or interview witnesses (except the complainant as provided herein), or otherwise independently investigate a complaint;
    - (iv) Commissioners shall also assist individuals in understanding the complaint process and requirements for filing, but shall not solicit or attempt to compel the filing of a complaint by an individual.
  - (B) Upon request of the complainant, commission members may review completed investigations of complaints of alleged police misconduct for adherence to the Nome police department's operations

procedures manual, and may recommend a reopening of investigations if findings show lapses in procedure. The commission:

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  - (D) Nome police department's operations procedure manual;
  - (E) Racial equity;
  - (F) Trauma-informed interview skills.
- (2) Commission members, upon determination of eligibility, will be offered the opportunity to participate in the Nome police department "ride along" program, preferably two shifts, in accordance with established program policies and procedures. (Ord. O-19-02-02SA § 2, 2019)

To: The Mayor and Common Council

From: Glenn Steckman

September 25, 2020

City Manager's Report:

#### **USCG Cutter Alex Hailey:**

The Alex Hailey was in port for four days with 100 crew members. Speaking with Captain Goslinger, he had a 100 crewmembers with a third under 21 years of age. The crew stays three years with 1/3 turnover each year. Officers change every two years. They fueled up and provisioned while in port. The crew was happy to have shore leave and they were seen throughout Nome.

#### **Nome Public Safety Advisory Commission:**

The Commission met Thursday night to discuss issues. The arrest outside of the Board of Trade was discussed and the bodycam video was reviewed. Other discussions included how people file a complaint about the police, PSAs and how they're and who gets them and the ordinance establishing the Commission. The next meeting is 10/5 at 6pm.

#### Quarantine violations:

There has been a second ticket/warning was issued for violating quarantine this past week. The individual signed that he would quarantine for two weeks. A day later the person was seen entering a public place without a face mask.

#### West Beach:

The Code Enforcement Officer, the Deputy Chief and I made a visit to west beach. There were a number of code enforcement violations of small shacks and tents having been constructed on the beach. The property owners are being notified of the violations.

#### **Planning Commission:**

The Planning Commission met Tuesday night to discuss the updated Comprehensive Plan process and a historical grant. This was the first meeting of a limited virtual meeting. The city's planner attended remotely. The staff will be working to set this process up for the council.

#### **NJUS and Port Commission:**

Met this past Monday to discuss future plans for the Port and the relocation of fuel storage tanks.

# **Snow Plowing Plan**

Drivers will start plowing at 5:00am. There will also be an overnight driver available for police and ambulance calls.

# Priority will be the Bus Routes:

West 1<sup>st</sup>Ave, West 2<sup>nd</sup> Ave, West E Street, West 3<sup>rd</sup>, West & East 5<sup>th</sup> Ave, East N St, 6<sup>th</sup> Ave, East K St, Greg Kuschek Ave,

# General Plowing will be West of Steadman:

Port Road, Prospect Place, Mclain Lane, Belmont St, Morgue, West F St & River St,

Then the rest of the East West Streets and then the North South Streets.

# East of Steadman: Plowing route starts with 5th Street

5<sup>th</sup> M Street Moore Street

N street L Street E Street

K Street | Street | D Street

Kuschek Carsten Spokane

1<sup>st</sup> H Street Division

3<sup>rd</sup> Campbell Tobuk

G Street F Street Nugget Alley

4<sup>th</sup> King Place Nathen Barron

6<sup>th</sup> Then to Mettler Way

And then to M Street ^

# West End: Plowing Route starts with Port RD

Port Road West F. Street West D. Street Lomen

Prospect Place River Street West Tobuk 1st

McLain Lane 4<sup>th</sup> West 5<sup>th</sup> 3<sup>rd</sup>

Morgue

West E. Street

Warren Place

**Belmont** 

Gold Ave.

2<sup>nd</sup>

# Loader heads up North

Fireweed & Iris

Icy View Loop for the bus route then up Lester Bench then up to Anvil to Nathen Loop, Lucy Way and Muskox.

Back to Icy View to clean the rest of the roads.

The City has secured agreements with several local providers for wet and dry equipment. Wet is where the provider has a driver plus equipment. Dry is where the city needs only the piece of equipment.

The City has equipment being serviced in time for winter with Nome Machine Works.

The City has only one outstanding lease request for a snow dump for DPW

The problem remaining is with private contractors cleaning lots and dumping on city streets and not taking them to city contracted lots for snow dumping.