

PLANNING COMMISSION

Town Council Chambers, Moncks Corner Municipal Complex, 118 Carolina Avenue TUESDAY, MARCH 26, 2024 at 6:00 PM

AGENDA

CALL TO ORDER

APPROVAL OF MINUTES

1. Approval of Minutes for the February 27, 2024 meeting.

NEW BUSINESS

2. Consider a Conditional Zoning Map Amendment (CZ-24-01) request for one (1) parcel (142-00-01-012) totaling 15.75 acres, located on Heatley Street, from Single Family Residential (R-2) to Conditional Zoning Single Family Residential (CZ R-2) to allow for up to thirty-seven (37) dwelling units.

OLD BUSINESS

PLANNER'S COMMENTS

MOVE TO ADJOURN

In accordance with the Americans with Disabilities Act, persons who need accommodation in order to attend or participate in this meeting should contact Town Hall at (843) 719-7900 within 48 hours prior to the meeting in order to request such assistance.



PLANNING COMMISSION

Town Council Chambers, Moncks Corner Municipal Complex, 118 Carolina Avenue TUESDAY, FEBRUARY 27, 2024, at 6:00 PM

MINUTES

CALL TO ORDER

ABSENT

Meeting called to order at 6:04 p.m.

<u>PRESENT</u> Commissioner Charlotte Cruppenink Commissioner Glen Pipkin Commissioner Drew Ensor Commissioner Rev. Robin McGhee-Frazier <u>STAFF PRESENT</u> Justin Westbrook, Development Director

Commissioner Chris Kondakor Commissioner Kathleen Prosdocimo Commissioner Nick Ross

APPROVAL OF MINUTES

1. Approval of Minutes for the January 23, 2024, meeting.

Motion made by Commissioner Pipkin, Seconded by Commission Ensor.

Voting Yea: Chairwoman Cruppenink, Commissioner Pipkin, Commissioner Ensor, and Commissioner McGhee-Frazier.

NEW BUSINESS

2. Consider an Annexation (AN-23-03) & Zoning Map Amendment request for 9.99 acres located on US Hwy 52 & Westbury Lane (181-00-01-024), Planned Development (PD) to allow for up to sixty-seven (67) dwelling units.

Mr. Westbrook presented the item.

Mike Flannery, of Boats & Tows, spoke in favor of the application.

Commissioner McGhee-Frazier asked the applicant the intended use of the property. Mr. Flannery stated their goal was for a boat, RV, and trailer storage lot.

Commissioner McGhee-Frazier asked about access to the property. Mr. Westbrook stated the parcels were served by Rembert C. Dennis Boulevard.

Chairwoman Cruppenink asked, should the zoning be approved, what recourse would the Town have should the intended use fall through. Mr. Westbrook explained, the Town would have no recourse, the property would still be zoned C-2 and all uses

allowed by-right would be able to establish without Planning Commission or Town Council approval.

Motion made by Commissioner McGhee-Frazier to recommend approval to the Town Council. Seconded by Commissioner Ensor.

Voting Yea: Chairwoman Cruppenink, Commissioner Pipkin, Commissioner Ensor, and Commissioner McGhee-Frazier.

3. Election of Officers

Motion made by Commissioner Pipkin to reappoint Chairwoman Cruppenink to the same position. Seconded by Commissioner McGhee-Frazier.

Voting Yea: Chairwoman Cruppenink, Commissioner Pipkin, Commissioner Ensor, and Commissioner McGhee-Frazier.

Motion made by Chairwoman Cruppenink to appoint Commissioner McGhee-Frazier to Vice Chairwoman. Seconded by Commissioner Ensor.

Voting Yea: Chairwoman Cruppenink, Commissioner Pipkin, Commissioner Ensor, and Commissioner McGhee-Frazier.

OLD BUSINESS

PLANNER'S COMMENTS

Mr. Westbrook provided updates on previously heard agenda items.

MOVE TO ADJOURN

Motion made by Commissioner Ensor to adjourn, Seconded by Commissioner Pipkin.

Voting Yea: Chairwoman Cruppenink, Commissioner Pipkin, Commissioner Ensor, and Commissioner McGhee-Frazier.

Meeting was adjourned at 6:30 p.m.

In accordance with the Americans with Disabilities Act, persons who need accommodation in order to attend or participate in this meeting should contact Town Hall at (843) 719-7900 within 48 hours prior to the meeting in order to request such assistance.



The Lowcountry's Hometown

PO Box 700 Moncks Corner, SC 29461 843.719.7900 monckscornersc.gov

STAFF REPORT

то:	Planning Commission
FROM:	Justin Westbrook, Community Development Director
SUBJECT:	Zoning Map Amendment (CZ-24-01) – Elizabeth Watson & Kathleen Robuck
DATE:	March 26, 2024

Background: The applicant, DR Horton on behalf of Elizabeth Watson & Kathleen Robuck, has applied for a Conditional Zoning Map Amendment (CZ-24-01) for a parcel (TMS # 142-00-01-012). The applicant is seeking the parcel to be zoned from **Single-family Residential (R-2)** to **Conditional Zoning – Single-family Residential (CZ R-2)**.

Existing Zoning: The subject parcels are currently in the **Single-family Residential** zoning district. Per the Town's Zoning Ordinance, the Office & Institutional zoning district is intended to:

"...as single-family residential areas with detached units with low to medium population densities."

	Adjacent Zoning	Adjacent Land Use
North	TD	Berkeley County School
South	R-3	Single-family Attached Dwellings
East	R-1	Single-family Detached Dwellings
West	C-2	Electrical Contractor
West	R-1	Single-family Detached Dwellings

Existing Site Conditions: The subject parcel comprises approximately 15.75 acres, which currently utilizes a single-family residence, but is primarily vacant. Per the National Wetlands Inventory map there does not appear to be any wetlands on the subject parcel. The subject parcel is currently accessible by US-17A with approximately 577-feet of frontage, Heatley Street with approximately 523-feet of frontage, and Newell Street with approximately 297-feet of frontage. The parcel is largely wooded.

<u>Proposed Zoning Request</u>: The applicant has requested to amend the Zoning Map apply the **Conditional Zoning** – **Single-family Residential (CZ R-2)** zoning district to the subject parcel. Per the Town's Zoning Ordinance, a **Single-family Residential (R-2)** district is intended to provide:

"... single-family residential areas with detached units with low to medium population densities."

Per the Town's Zoning Ordinance, a **Conditional Zoning (CZ)** district is intended to:

"...encourage the development of various types of flexible, negotiated developments under master plans, where the traditional density, bulk, spacing and use regulations of other zoning designations, which may be useful in protecting the character of substantially developed areas, may impose inappropriate and unduly rigid restrictions upon the development of parcels or areas which lend themselves to a unified, planned approach."

Per Section 6-12-8 of the Zoning Ordinance, the development is required to provide homeowner's association maintained sidewalks, streetlights, street trees, stormwater facilities, customized street signs, crosswalks, amenities, and private streets where applicable. Private streets are not proposed for this development.

In an effort to allow for a reduction in lot size and an increase in density, the developer and applicant may negotiate with Staff to reduce the minimum lot size, from 12,000 square feet, down to 6,000 square feet, based upon density bonus percentages for eligible items. Those items include, but are not limited to a voluntary contribution to the Town's Neighborhood Revitalization Program, rear access alleys/rear entry garages, wider side setbacks and minimal repetition of floor plans. In working with the applicant, Staff was able to finalize a density bonus chart indicating a number of improvements to the neighborhood to help reduce lot size and increase density.

Density Bonus Incentives				
Bonus Type	Bonus	Square Feet		
Neighborhood Revitalization	20%	2,400		
Type B Bufferyard/Increased Plantings	5%	600		
Off-site Traffic Calming Devices	5%	600		
Trail/Open Space/Playground	5%	600		
Connectivity (ROW)	3%	360		
Decorative Crosswalks	3%	360		
On Street Parking	3%	360		
New Minimum Lot Size	6,720			

These incentives would include a \$1,500.00/lot donation to the Neighborhood Revitalization Program, an added Type-B (50-foot) planted buffer between the development and residences along Newell Street, off-site traffic calming devices (possibly on Merrimack Boulevard), ROW extension to adjacent parcels that may develop in the future, and other negotiated amenities.

All other additional elements as required by the Zoning Ordinance, specifically Section 6-12 of the Zoning Ordinances, must be met by the developer.

Density: Currently with **R-2** zoning and a recent concept plan utilizing a base 8,500 square foot minimum lot size, the subject parcel appears to max out at approximately thirty (30) lots, or 1.9 dwelling units per acre.

Staff has reviewed a sketch plan for the development of the subject parcel with the requested density bonus allowed by the **Conditional Zoning**. The concept shows approximately thirty-seven (37) lots, or 2.35 dwelling units per acre.

15.75 Acres	Proposed DUs	Density (DU/Acre)
R-2	30	1.9
Proposed CZ R-2	37	2.35

The proposed **CZ R-2** request is seeking a 23% increase in the proposed density from an original conceptual plan utilizing by-right **R-2** zoning district.

Transportation: Staff will require a separate Traffic Impact Analysis (TIA) for the subject parcel, prior to the Preliminary Plat approval. Staff will commission the TIA with recommendations from the traffic engineer being installed by the applicant at the time of development.

Consistency with Plans: Adopted in 2017 as part of the Town's <u>Comprehensive Plan</u>, the <u>Future Land Use Map</u> identifies the subject parcel near the northern end as "High Density Residential Node", with the remainder of the parcel classified as "Medium Density Residential". The current zoning designation is somewhat in line with the designated future land use classifications; however, the requested zoning designation is also congruent with the "High Density Residential Node" and "Medium Density Residential" designation of the <u>Future Land Use Map</u>. The Plan calls for "Residential (medium density)" to be designated for:

"development of neighborhoods with a mix of residential uses, predominately single family detached or single family attached dwellings (aka townhomes), ranging from four (4) to eight (8) dwelling units per acre. These areas provide a transition from the low-density suburban neighborhoods to already developed residential and commercial areas with potential to serve as infill developments. New neighborhoods should strive to be walkable communities with a system of interconnected trails or sidewalks that provide access to parks, recreation and open space areas. These also should, to the extent possible, be within on-half mile of neighborhood centers of nonresidential development."

The <u>Comprehensive Plan</u> also lays out various goals and policies to help in decision making for land use requests. Staff believes the applicant and request generally follow the following policies listed in the plan.

- Land Use Policy 1: The Town will guide land use patterns, encourage new growth, in areas that maximize efficient use of existing infrastructure and investments in expanded infrastructure.
- Land Use Policy 2: The Town will continue efforts to guide the growth of land adjacent to existing boundaries.

Staff also believes the applicant and request generally does not follow the following policies listed in the plan:

• Land Use Policy 3: The Town will promote development that is appropriate and compatible with neighboring uses.

<u>Procedural Issues</u>: As part of any Zoning Map Amendment, the request must be at least two (2) acres, an extension of an existing district boundary, or additional C-1 zoning contagious to existing commercial. In this case, the subject parcel exceeds two (2) acres in size and is adjacent to an existing district boundary.

<u>Staff Analysis:</u> Staff is generally concerned with the requested density. This area has seen newly constructed townhomes, even adjacent to the subject parcel. This has somewhat eroded the single-family detached nature

of the immediate neighborhood, and while single-family detached homes would be welcomed, the increase in density *may* be too much for the already impacted neighborhood.

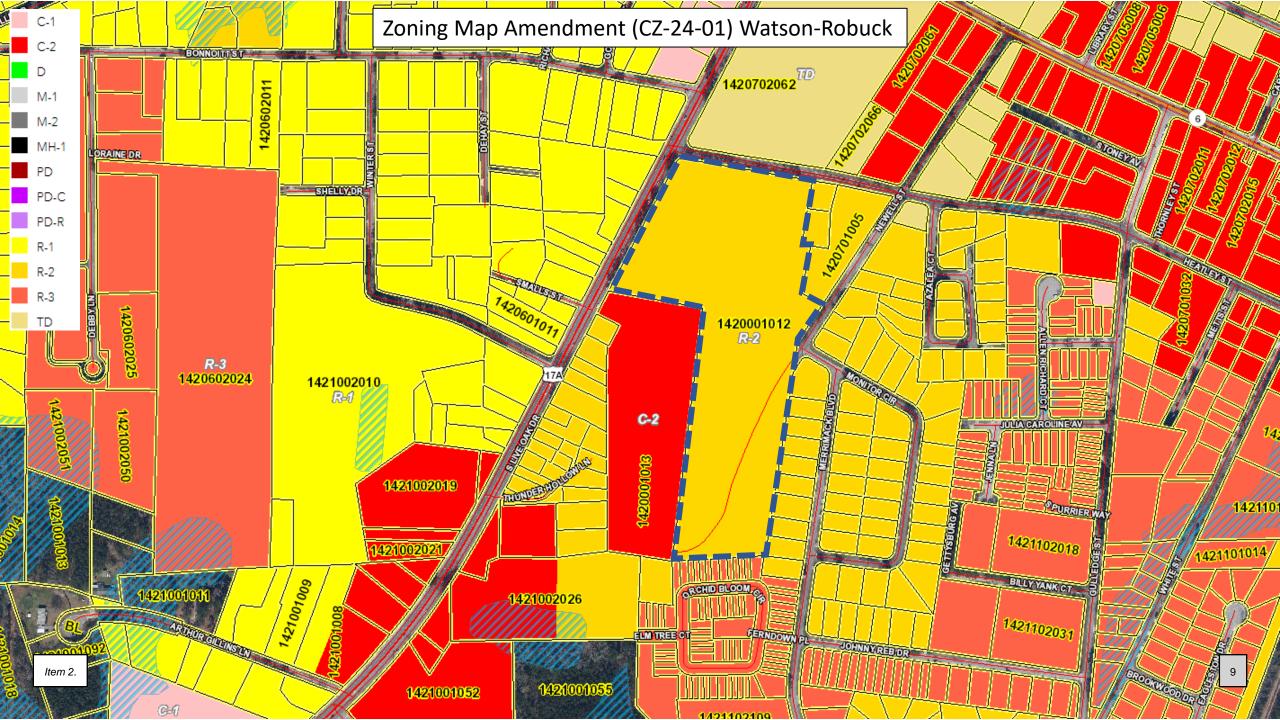
Staff believes this proposed use would be congruent with existing zoning and the adopted <u>Future Land Use Map</u>. However, the seven (7) additional lots, *may* not fit as in-fill development with the existing, traditional single-family detached neighborhood, and *could* prove to be too much for the existing fabric and character of the community.

Staff Recommendation: Staff recommends the application be amended to reduce the number of dwelling units from the requested thirty-seven (37), closer to the by-right allowance of thirty (30) dwelling units. With a reduction in the requested number of lots, along with the density bonus incentives Staff has worked with the applicant on, this request may serve as strong in-fill development that allows for density but stays true to the existing single-family detached neighborhood it will impact.

Staff requests the Planning Board consider the application and request and provide a recommendation to the Town Council.

Attachments:Location Maps (Aerial, Zoning, Future Land Use Map)SIGNED - Application (Elizabeth Watson, Property Owner)(20240122)Concept Plan (20240220)





Zoning Map Amendment (CZ-24-01) Watson-Robuck

in St

ltem 2.

Live Oak Ave

Subject Parcels

REMBERTC Proposed Future Land Use (FLU) Areas

HD Residential Nodes

Recreation Node

Commercial Nodes

Mixed Use Node

Low Density Residential Medium Density Residential High Density Residential Corner Renaissance Commercial Employment Public/Institutional Recreation/Open Space Proposed Employment Proposed High Density Residential Proposed Recreation/Open Space Berkeley County Future Land Use Conservation/Rec Constrained Resid vth 10 Employment Low Density Suburban Moderate Density Suburban

Web: Rezoning Application

Town of Moncks Corner Marketing <noreply@monckscornersc.gov> Tue 2/20/2024 4:24 PM To:Justin Westbrook <J.Westbrook@monckscornersc.gov>

Applicant Information

- 1. Name
- Davis McNair
- 2. Address

Street Address : 2057 Wambaw Creek Rd Apartment, suite, etc : City : Charleston State/Province : South Carolina ZIP / Postal Code : 29492

3. Phone

18433300296

4. Email Address demcnair@drhorton.com

Property Owner Information

If different than the applicant.

- 1. Name
 - Elizabeth Watson & Kathleen Robuck
- 2. Phone
- 3. Email Address

4. Address Street Address : 105 Heatley Street Apartment, suite, etc : City : Moncks Corner State/Province : SC ZIP / Postal Code : 29464

Subject Parcel

- 1. TMS Number
- 142-00-01-012
- 2. **Current Zoning** R-2 Single-Family Residential
- 3. **Requested Zoning** CZ Conditional Zoning
- 4. Current Use of Property R-2 Single Family
- 5. **Proposed Use of Property** R-2 Single Family

Has any application involving this property been previously considered by the Moncks Corner Planning Commission or Board of Zoning Appeals? If yes, please state details.

 Textarea
Consent checked
Signature <u>SgSsWKagxSnrtNH2.png</u>
Date 02/20/2024

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