

# PARKS & RECREATION COMMISSION REGULAR VIDEO MEETING

Thursday, December 3, 2020 at 5:30 PM

# **BOARD MEMBERS:**Chair Rory Westberg

**LOCATION & CONTACT** 

**Zoom Meeting** 

Vice Chair Jodi McCarthy Phone: 206.275.7626 | www.mercerisland.gov

Board Members: Don Cohen, Amy Richter Lyn Gualtieri, Sara Berkenwald, Peter Struck

In compliance with the Americans with Disabilities Act, those requiring accommodation for meetings should notify the Staff Liaison at least 24 hours prior to the meeting at 206.275.7706.

#### **Virtual Meeting Notice**

The virtual meeting will be broadcast live on Zoom and recorded and saved on the City's YouTube Channel

**Registering to Speak:** Individuals wishing to speak live during Appearances will need to register their request with the staff liaison at 206.275.7626 or <a href="mailto:ema

**Join by Telephone at 5:30 PM:** To listen to the meeting via telephone, please call **253.215.8782** and enter Webinar ID 932 2104 3207 and Password 040842 when prompted.

Join by Internet at 5:30 PM: To watch the meeting over the internet via your computer, follow these steps:

- 1) Click this link
- 2) If the Zoom app is not installed on your computer, you will be prompted to download it.
- 3) If prompted for Webinar ID, enter 932 2104 3207 Enter Password 040842

**For the safety and wellbeing of the public and staff,** the City strongly recommends that community members attend the meeting by viewing the live feed on Zoom or watching the recording of the video conference on the City's <u>YouTube Channel</u>, which will be available approximately 24 hours after the meeting.

#### **CALL TO ORDER & ROLL CALL - 5:30 PM**

#### **APPROVAL OF MINUTES**

#### **PUBLIC APPEARANCES**

#### **REGULAR BUSINESS**

HYPERLINK \I "applSac868085470c49e0b702a56cc4ad9a47" <u>Aubrey Davis Park Trail Safety Improvements- Scope</u>

**Recommended Action:** Approve revised scope of work and forward to City Manager for presentation to City Council.

Luther Burbank Docks Reconfigure/Repair – Continued
 Recommended Action: Confirm a process for developing a preferred alternative.

#### **OTHER BUSINESS**

- 4. Department Report & Update
- 5. Commissioner Reports/Work plan updates
- 6. Next Meeting Date: January 7, 2020 time TBD

#### **ADJOURNMENT**



# PARKS & RECREATION COMMISSION REGULAR MEETING MINUTES November 5, 2020

#### **CALL TO ORDER**

Chair Westberg called the meeting to order at 6:32 pm via Zoom Online meeting.

#### **ROLL CALL**

Commissioners Don Cohen, Jodi McCarthy, Rory Westberg, Lyn Gualtieri, Sara Berkenwald and Peter Struck were present.

City Council Liaison Jake Jacobson was present.

Commissioner Amy Richter was absent

Staff present were Ryan Daly, EOC Operations Chief, Paul West, Capital Projects and Planning Manager, Jason Kintner, Public Works Director and Tammy Bodmer HR Assistant.

#### INTRODUCTION

Chair Westberg introduced new Commissioner Peter Struck. Commissioner Stuck introduced himself to the Commissioners and staff.

#### **APPEARANCES**

- Mark Clausen Spoke to the Commission regarding his concerns of restricting biking groups in the parks, due to safety of other park patrons
- Ira Appleman Spoke to the Commissions regarding protecting parks. He voiced his concerns about locating the Thrift Shop at Mercerdale park
- Meg Lippert Spoke to the Commissions about the Luther Burbank docks project and concerns with the offering concessions and lighting at night.
- Fred Glick Shared with the Commission regarding a donation offer from a client. This
  donation would include a gift of a grove of flowering trees in ADP as part of the master
  plan.
- Jim Stanton Spoke to the Commission representing the Neighbors in Motion regarding safety improvements to the I-90 trail across ADP
- Carolyn Boatsman Spoke to the Commissions about the Luther Burbank docks project and concerns with the offering concessions
- Sue Stewart Audio was not working. She submitted info ahead of the meeting that was
  distributed to the Commissioners. She gave support in updating the docks, however,
  shared the concerns of the Friends of Luther Burbank Park to include not lighting in the
  evenings, limiting powerboats, adding security cameras, and not offering food
  concessions.

#### **MOTION – AGENDA**

Commissioner Cohen motioned to amend the agenda to **move the election of officers to the end of the meeting.** Commissioner McCarthy seconded the motion. Motion passed unanimously

#### **APPROVAL OF MINUTES**

Minutes from the February 6, 2020 meeting was presented.

Commissioner McCarthy motioned to accept the minutes and Commissioner Cohen seconded the motion. Motion passed with 5 yes / 0 no / 1 abstain

#### **REGULAR BUSINESS**

#### 1. Director's Report & Update

Daly gave the Department report. See PowerPoint presentation attached to agenda packet.

#### 2. ADMP Trail Safety Improvements Scope of Work

West presented staff report for Aubrey Davis Park Trail Safety Improvements. West gave his presentation utilizing a PowerPoint (see PowerPoint presentation attached to agenda packet). West proposed two additions to the scope of work: the establishment of two foot clear zones on either side of the paved trail and the removal of bollards along the trail combined with replacement traffic control.

West requested feedback from Commissioners regarding the plan and then asked for any input regarding bollards and clear zones on sides of trail. Commissioners provided feedback.

Westberg asked Commissioners to take time to review the information and send feedback to West.

West will start a LetsTalk page for this project for the public to learn about it.

#### 3. Luther Burbank Dock Reconfigure/Repair

West presented staff report for Luther Burbank Dock Reconfiguration and Repair. West gave his presentation utilizing a PowerPoint (see PowerPoint presentation attached to agenda packet). He stated that he was asking the Commission to set goals and objectives so that a recommendation can be made to the City Council. He presented a proposed timeline, project background, and information on the September public Open House event and project grant sources. He explained the purpose of the evaluation criteria.

#### **MOTION - MEETING EXTENSION**

Commissioner Cohen motioned to extend the meeting for one hour to 9:30 pm. Commissioner McCarthy seconded the motion. Motion passed 5-0 Commissioner Berkenwald exited the meeting just prior to the motion.

#### Continue - 3. Luther Burbank Dock Reconfigure/Repair

West continued his presentation for the Commissioners. He asked for feedback from Commissioners on the current recommended timeline and detail.

Commissioners recommend taking more time than the current suggested timeline to get further input from the public. West explained the current plan to get input. Possibly looking at other options for additional public input. West suggested having further discussion at the December 2020 meeting. Staff to bring back more info on previous input from public.

#### Other Business:

#### **NEXT MEETING**

The December meeting is currently scheduled for Thursday, December 3, 2020—6:30-8:30pm —Regular Video Meeting – via Zoom. Westberg asked if the Commissioners would be

interested in moving the start time of meetings to 5 pm with the ability to attend via zoom.

**MOTION** - Commission Struck made a motion to move the December 3, 2020 meeting to 5:30 pm.

Seconded by Commissioner McCarthy. Motion passed 5-0 (Commissioner Berkenwald had left meeting)

#### **ELECTION OF OFFICERS**

Chair Westberg reviewed the term lengths for Officers and the process for election. Elected officers serve one-year terms running June 1 through the May meeting of the following year. Due to the inability to meet since February 2020 the election was not able to take place in May 2020.

**Chair** - Westberg asked the Commissioners for nominations for the Chair position. Commissioner McCarthy nominated Commissioner Westberg. Staff performed a roll call vote and with a vote of 5-0. Commissioner Westberg was re-appointed as Chair.

**Vice Chair** - Westberg asked the Commissioners for nominations for the Vice Chair position. Commissioner Struck nominated Commissioner McCarthy. Staff performed a roll call vote and with a vote of 5-0. Commissioner McCarthy was re-appointed as Vice Chair.

Adjournment: 9:15 pm

# CITY OF MERCER ISLAND

## **Public Works Department**

9611 SE 36TH STREET | MERCER ISLAND, WA 98040

PHONE: 206.275.7870 | www.mercergov.org



# Parks and Recreation Commission December 3, 2020

**Aubrey Davis Park Trail Safety Improvements #3** 

To: Parks & Recreation Commission

From: Paul West, CIP Project Manager

Date: November 24, 2020

Mercer Island City Council directed the City Manager and the Parks and Recreation Commission to develop a recommended scope of work for the \$500,000 Washington State Department of Commerce grant when it adopted the Aubrey Davis Park Master Plan (AB 5629). These funds were appropriated to the City of Mercer Island by the Washington State Legislature, designated specifically for trail safety improvements on the Mountains to Sound Trail.

#### **Background:**

At its February 2020 meeting the Parks and Recreation Commission (PRC) discussed a draft scope of work for Aubrey Davis Park Trail Safety Improvements. At the November 2020 meeting, the PRC reviewed a draft scope of work presented by staff. Paul West, CIP Project Manager, proposed two additions to the scope of work:

- 1. the re-establishment of "clear zones" on either side of the trail to provide pedestrian refuge; and
- 2. the removal of bollards on the trail, replacing them with other traffic control measures where needed.

These two elements are included in the Aubrey Davis Park Master Plan. They are compatible with the other "low impact" approaches and also meet/adhere to the intent of the grant.

At the November Parks and Recreation Commission meeting, Chair Westberg called for other commissioners to submit comments and edits to the proposed scope of work. He and Mr. West

prepared a revised draft scope of work, attached as Exhibit 1 with both "clean" and markup versions.

#### **RECOMMENDATION:**

Move to:

- 1. Approve the revised draft scope of work as presented;
- 2. Direct staff to forward the scope of work to the City Manager for presentation to City Council.

# Aubrey Davis Park Trail Safety Improvements REVISED DRAFT Scope of Work

#### **Problem Statement**

A segment of the Mountains to Sound Regional Trail (I-90 trail) crosses the width of Mercer Island through Aubrey Davis Park. It is one of two primary transportation connectors for bicycle traffic from Seattle to the Eastside and is heavily used by runners, pedestrians, and bicyclists. This use is expected to increase due to population growth and improved access to public transportation connections along the trail corridor. While much of the trail across Mercer Island is relatively flat with good sight lines, the 0.8 mile section of the Mountains to Sound Regional Trail from 60<sup>th</sup> Avenue SE to 76<sup>th</sup> Avenue SE has several steep grades with limited sight lines that can result in speeds in excess of 20 mph by wheeled trail users. This segment of trail also travels through an urban park setting that contains many recreational facilities, including sports fields, tennis courts, playgrounds, picnic areas and connecting spur trails. Park users on foot cross the trail in multiple locations. The concentration of users in a relatively small area and the hilly nature of the terrain creates a potential for serious accidents and injury. The trail currently does not segregate users, nor does it have notable features that regulate speed or control traffic flow other than limited center striping, bollards and "keep right" signs.

The Aubrey Davis Park Master Plan explored high-level trail planning issues such as trail width, bypass routes and key intersections. It did not consider a more detailed transportation design of the trail itself. Also, a main goal of the master plan is to preserve the open space in the park. Limiting or avoiding new impervious surface is a key objective in planning new facilities.

# Goals and Objectives

The goal of this project is to create a more enjoyable experience for all trail and park users, while maintaining the existing character of Aubrey Davis park, by improving access and safety in the section of trail from 60<sup>th</sup> Ave SE to 78 Avenue SE.

Primarily, this goal would be achieved by combining "low impact" approaches in a coordinated trail plan. Low impact approaches could include, but are not limited to:

- Traffic calming measures
- Traffic separation on the trail
- Street bypass routes for high-speed cyclists
- Trail speed limits
- A two foot "clear zone" on either side of the trail to provide pedestrian refuge
- Barriers to limit cross-trail traffic in targeted areas
- Traffic signage and pavement markings
- Wayfinding and park rules signs
- Public education
- Art and placemaking elements

Secondarily, the planning process would consider an expanded trail cross section in limited or targeted areas such as immediately around the restroom that enhances the function of the low impact

approaches. The planning process would also include the removal of bollards and replacement with traffic control measures where needed on all parts of the trail as recommended in the master plan.

This project would exclude the creation of new parallel trails, such as the one that is shown as an option in the master plan to route cyclists behind the restroom.

## Scope of Work

This project would design and construct trail safety improvements that meet these goals and objectives in the segment of the Mountains to Sound Trail defined above. The scope of work would include regular public involvement in the design of the project. Roles for project partners would generally be as follows:

- 1. Project management by City of Mercer Island (CMI). These costs are not covered by the Department of Commerce (DOC) grant;
- 2. Project oversight by City of Mercer Island Parks and Recreation Commission;
- 3. Review and approval authority by WA State Dept of Transportation Northwest Region staff (WSDOT);
- 4. Design, permitting and construction management provided by a consultant team selected by CMI and WSDOT;
- 5. Public works construction of an approved plan or a portion thereof;
- 6. Grant management by the DOC (@2% of the grant total).

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# CITY OF MERCER ISLAND

## **Parks & Recreation Department**

9611 SE 36TH STREET | MERCER ISLAND, WA 98040

PHONE: 206.275.7870 | www.mercergov.org



# Parks and Recreation Commission December 3, 2020

### **Luther Burbank Docks Preferred Alternative Development meeting #2**

Exhibit 1: Luther Burbank Docks Public Involvement Plan

Exhibit 2: Luther Burbank Boiler Building Study

Exhibit 3: Draft Committee Interest Form

Exhibit 4: Preliminary Evaluation Criteria Compiled for Polling

To: Parks & Recreation Commission

From: Paul West, CIP Project Manager

Date: November 25, 2020

#### 1. Overview

The Parks and Recreation Commission (PRC) continues to develop a preferred concept alternative for the Luther Burbank docks. At this meeting, the PRC will:

- Receive context and analysis on the project's public engagement efforts
- Review the 2017 Boiler Building Study
- Choose a process for drafting the preferred concept alternative
- Poll commissioners on evaluation criteria for the alternatives

#### 2. Public Engagement

The City developed a public involvement plan (PIP) for this project (See Exhibit 1). This is posted on the <u>project website</u>. This plan was developed by City staff to outline what is planned for public involvement. It is similar in structure to the PIP developed for other projects including the PROS Plan. This PIP is an adaptive plan, meaning that it has been revised as the project progresses.

At the November PRC meeting, staff presented a brief overview of public engagement efforts to date. Commissioners expressed concerned about the extent and the quality of the public engagement. They raised questions that can be divided into two categories:

#### LIMITATIONS OF THE PROCESS OF THE OPEN HOUSE:

- Concerns the Open House was not well publicized.
- The number of survey responses was small.
- The proportion of boaters and non-residents responding may not represent the opinions of the greater community.
- The timing at the end of the summer AND during the COVID pandemic may have skewed the results
- Questions about would it take to run a statistically significant poll.

#### ISSUES WITH THE CONTENT OF THE OPEN HOUSE:

- There were gaps in the public comprehension of the project context, e.g. "Do Nothing" is not an option; Dept. of Natural Resources owns the land.
- The alternatives were not complete concepts but menus of ideas that could be selected independently. This was not clear.
- The alternatives were complicated and there were many components to consider. Asking the public to consider more general questions, such as expressed in the spectra of opinion presented at the last meeting might help focus the conversation.

Staff has presented brief responses to these issues.

#### A. Open House Publicity

Open House publicity was a campaign coordinated with the City's Sustainability and Communications Manager, Ross Freeman. The level of distribution was equivalent to other projects of similar scale.

- Sept 2 City News Release <a href="https://www.mercerisland.gov/parksrec/page/luther-burbank-docks-redesign-open-house">https://www.mercerisland.gov/parksrec/page/luther-burbank-docks-redesign-open-house</a>
- Aug 28 MI-Reporter Article <a href="https://www.mi-reporter.com/news/luther-burbank-docks-open-house-on-tap-both-onsite-and-online/">https://www.mi-reporter.com/news/luther-burbank-docks-open-house-on-tap-both-onsite-and-online/</a>
- Sept 17 MI-Reporter (re: comment deadline extended) <a href="https://www.mi-reporter.com/news/docks-online-open-house-extended-through-oct-7/">https://www.mi-reporter.com/news/docks-online-open-house-extended-through-oct-7/</a>
- Sept 2 MI-Weekly Newsletter (1107 readers) <a href="https://conta.cc/3l02CjG">https://conta.cc/3l02CjG</a>
- Sept 16 MI-Weekly (1285 readers) (re: comment deadline extended) <a href="https://conta.cc/33FWVvI">https://conta.cc/33FWVvI</a>
  Note: these newsletters are also cross-posted to the City Facebook and to NextDoor.
- City Council meeting City Manager's reports September 1 (173 online viewers + cable TV) and September 15 (164 online viewers + cable TV)
- Sept 8 MIPR Facebook post (219 readers)
- Sept 9 Twitter post (652 readers)
- Emails to project interest list (51 individuals) on September 2 and September 22
- 7 sandwich boards in the central portion of the park directing visitors to the open house

#### B. Survey Response Rate

The number (131) of responses for the open house survey is representative of other projects of this size and scope. See comparable recent Survey Monkey response rates:

CITY SURVEY TOPIC	RESPONSES
Bike Share/Ride Share	100
COVID Business Grant	102
Luther Docks Open House	131
Solid Waste Service	172
Aubrey Davis Master Plan	300
Arts Comprehensive Plan	393

The items with more response posed an island-wide interest and/or came at the end of a high-profile public process of much longer duration and far broader scope than the docks project.

#### C. Demographics of Respondents

Eighty-one (81) percent of the respondents identified as Mercer Island residents. Fifty-nine (59) percent of respondents consider themselves boaters.

For the November PRC meeting, staff provided a breakdown of the survey responses as boater vs. non-boater, as well as subset of the responses that were island residents. Basic trends from the overall survey held within these subsets with some expected biases (e.g. boaters seemed more interested in larger docks).

Boaters and non-residents are an important part of this public process. These\_responses/participation demonstrate to grant agencies and the Dept. of Natural Resources (DNR) land managers that we have regional support for this project and specifically support from boaters for these improvements.

#### D. Timing of Open House

Timing of the Open House was strategically coordinated to maximize community input in recognition of COVID-19 emergency constraints. Staff applied expanded timelines and began the survey during the week leading up to Labor Day. That timing was designed to and did capture part of the peak boating season.

Waiting until next summer to host and additional open house\_would jeopardize the entire project. This project must achieve 30% design and submit for permits in 2021. Missing this milestone could jeopardize our ability to apply for grants in 2022 and be ready to construct in 2024. Because grants are offered only every two years, a 6 month delay pushes construction out to 2026. Furthermore, given the current state of the COVID-19 pandemic, future opportunities for conventional open houses are uncertain. On the other hand, engaging the public in winter about waterfront recreation and boating would be extremely difficult and likely would not yield additional, diverse community input.

#### E. Statistical Survey and other Public Engagement options

Statistically significant surveys on Mercer island must receive at least 300 responses from a randomly-selected cross-section of residents in order to attain a 95% confidence level and a 5% margin of error. These range in cost from \$10,000-15,000. As the PRC experienced in 2019 and early 2020, developing a

survey is a significant work item. It is not common practice to run statistical surveys for projects of this scale. Given the time constraints noted above and cost, staff do not believe the benefit of representative data justifies the cost and effort.

Alternative public engagement options for the Commission's consideration Include:

- Open public forum (via teleconferencing)
- Values clarification survey
- Additional news or analysis articles exploring the alternatives

As noted above, it may be given that the topic is out-of-season, response to these engagement options may be limited.

To develop a preferred alternative, the Commission needs to grapple with a number of variables including cost, master plan conformance, environmental impacts and future needs.

#### F. Clarity of Project Context

Admittedly, there are lots of details that underlie this project. DNR's ownership of the land and the lack of "Do Nothing" alternatives will be topics that require ongoing clarification as we move through the project. DNR's ownership was explained in a text box on the introductory poster for the Open House. It has also been raised at multiple City Council discussions of the project and was a topic at the design charrette in August 2020. The "Do Nothing" non-option was not specifically addressed at the Open House, but the introductory poster identified the limited lifespan of the existing docks as the need that initiated this project. Some respondents may have skipped over the introductory materials and taken the survey without knowledge of this information.

#### G. Role of Project Alternatives

The concept alternatives were collections of individual ideas. This may have not been clear to everyone taking the survey. The introduction to the survey did state:

Each alternative features many ideas on one page; decide which ideas you like and don't like, and then tell us your thoughts in this survey!

Whether or not a respondent understood this, the survey did break down project elements and asked for preferences on each one. Docks, beach access and paddlecraft launching were separate questions. The questions on the plaza elements were broken down by specific type. Respondents had a good indication that they could choose project elements from different alternatives. It was confusing to some, however and the strong bias for Alternative 3 throughout the survey possibly indicates that some respondents gave a blanket endorsement rather than considering individual project elements.

#### H. Complexity of Choices

The concept alternatives were complex and the differences among them were not always clear. It may not have been easy for some people to understand what they represent in the real world. For this reason, the open house instructions encouraged people to visit the docks.

Staff's experience is that it works better to have the public react to concrete ideas. This informed the process of the open house. An additional type of survey question would have been to pose value-clarifying questions, e.g. spectra of opinion such as more facilities vs less development. Respondents

used the comment sections of the survey to express their values, and thus values expressions were captured that way. In retrospect some explicit values questions might have been helpful to the PRC.

#### 3. The Boiler Building

In 2017, Cardinal Architecture completed a study of the Boiler Building and its potential for reuse. See Exhibit 2. A panel of City staff and citizens helped guide the development of the report in accordance with the Luther Burbank Park Master Plan. It outlined three phases of work that could be undertaken to realize the potential of the building as a paddling and sailing activity center:

	Scope of Work	Planning-level Cost Estimate (2018)
Phase I	Building perimeter drain; seismic retrofits including removal of top 10' of chimney; new roof; bathroom remodel	\$359,000
Phase IIA	New accessible path from administration building to shoreline; new outdoor classroom on restroom building roof	\$1,696,000
Phase IIB	New second floor including classroom and two offices; new interior stairs and lift; new second floor entry off Phase IIA walkway; remodel concession stand	\$996,000

Phase I is a critical step. The building is vulnerable to earthquake damage in its current condition. A major event could render the building irreparable. It is highly unlikely that a new building could be permitted at this location because of shoreline regulations. Conservation of the existing building is a high priority. It is currently in the proposed 2021-2022 capital budget and depends upon a successful Heritage Capital Grant application with Washington State Historical Society in 2022.

#### 4. Process for Concept Development

At the November meeting, the CIP Project Manager outlined a process for the PRC to develop a preferred alternative, consisting of topical discussions at regular meetings through March 2021. Subsequently, City staff consulted the PRC Chair and Vice-Chair about options for moving forward.

An option we discussed was to convene a committee of the PRC to develop a draft preferred alternative. This is an option available in accordance with the PRC's by-laws. Up to three commissioners and additional non-commission citizens would be invited to participate. The number of commissioners is limited by the Open Public Meetings Act requirements. Staff envision this happening in one longer meeting, similar to the first design charrette but with less presentation and more discussion. The resulting draft preferred alternative would be presented to the entire PRC for consideration.

The officers (Chair and Vice-Chair) would select the committee members with input from other commissioners via a Committee Interest Form. See Exhibit 3 for a draft version. The City Clerk has clarified that the committee can begin work as soon as the members are appointed. She also clarified

that the committee's membership is limited to three commissioners, but it can have additional members that are not commissioners.

This represents an additional option for moving forward. Advantages of this approach include:

- Reduces the time demand on PRC meetings;
- Engages other knowledgeable citizens;
- Provides a focused discussion which could be more efficient and holistic.

#### Disadvantages include:

- Less direct engagement for some commissioners;
- Additional process steps add potential for delaying a final product.

Commissioner Struck has proposed an alternative process similar to the one proposed by staff at the November meeting, but with a different progression based on values and criteria:

- I. The Commission identifies the values that the design/concept must represent or adhere to.
- II. The Commission identifies potential criteria that need to be evaluated, and develops a weighting/priority system
- III. The outcomes or consequences of these criteria are then evaluated.

Commissioners are invited to propose other options for consideration at or prior to the December meeting. The Chair and Vice Chair expect the commission to finalize the process at the December meeting.

#### 5. Evaluation Criteria Polling

At the November PRC meeting, staff introduced an example of evaluation criteria that the PRC could use to evaluate the alternatives. It was offered as a tool to use in discussion about the preferred alternative. An alternatives analysis also serves as documentation of an objective means for evaluating project options. It helps the project compete for grant funding. It also is a requirement of the Department of Natural Resources (landowner) which must approve the project design.

At the December meeting, City staff propose that the commission go through a combined list of all proposed criteria and make sure the criteria are acceptable to the commissioners. The final polling list will be compiled based on commissioners' feedback submitted by the deadline on Tuesday December 1 at 9am. See Exhibit 4 for a preliminary example. An updated list with all commissioners' input will be sent to commissioners on December 1.

Staff will run through the compiled list and poll commissioners on each of the criteria. This "Poll-O-Rama" will rapidly ask commissioners to give two responses: a thumbs up or down on each criteria and a priority for the ones that get majority support. Staff strongly recommend that commissioners go through this list and consider what their responses will be in advance of the meeting, as well as prepare polling aids as follows.

To poll for prioritization, commissioners will be asked to prepare three signs (e.g. written on index cards) with the words "HIGH" "MEDIUM" and "LOW". During the polling, the commissioners will each hold up

one card with the word that represents the commissioner's opinion of that criteria's priority. Criteria that do not get a clear majority of one priority will have an instant runoff between the top two.

The resulting list will be sorted at the end of polling and reviewed by the commission. Commissioners will have a chance to comment on the results.

After the PRC meeting, the design team will provide a rating for each alternative on the criteria. That product will be provided to the participants of the preferred alternative process that the PRC selects.

#### **ALTERNATIVE ACTIONS:**

- Move to authorize the officers to convene a committee of the Parks and Recreation Commission
  to develop a preferred alternative for the Luther Burbank docks. The committee shall consist of
  no more than three commissioners and four citizens selected from individuals proposed by
  commissioners on the Committee Interest Form. The committee will present to the commission
  its proposed preferred alternative at the end of its work.
  OR
- Move to continue discussion of the preferred alternative at regular PRC meetings as proposed at the November 2020 meeting.
- Move to continue discussion of the preferred alternative at regular PRC meetings as proposed by Commissioner Struck.
- 4. A commissioner proposes a different process.

# Luther Burbank Park Dock Reconfiguration and Repair Project Public Involvement Plan

Updated 07.24.20

## **Background**

The docks at Luther Burbank Park were constructed in 1974. The docks are a fixed-pier design, with multiple fingers and a concrete deck supported by wood pilings. The overall height of the dock varies, with finger pier heights ranging from about 2' to 3' above the water, depending on the seasonal variability of lake height levels.

In 2014, the City completed an Overwater Structures Assessment, which included an evaluation of the docks at Luther Burbank Park. The findings identified extensive rot in the cap beams (see highlights in Exhibit 2) and a recommendation to perform repairs by 2017. Staff developed construction specifications in 2016 for the repairs and obtained permits for what was anticipated to be a \$350k project. Given that the cap beams were not the only repairs needed, the project was suspended pending a discussion about the future of the docks.

Public engagement regarding the future of the shoreline and the docks at Luther Burbank Park dates back to 2006, when the Luther Burbank Park Master Plan was adopted. The Master Plan calls for a reconfiguration of the docks at the waterfront plaza "with a lower floating dock with improved finger piers for small motor craft, 'human powered' boats and a motorized launch boat storage." Staff analysis since the adoption of the Master Plan indicates that a floating dock would in fact expand access and improve usability of the Luther Burbank docks.

In the summer of 2017, a time-lapse video assessment was performed, providing insight into how the docks are currently used. The vast majority of the boats utilizing the docks were small power boats, typically under 25' in length. These boaters most often tied up to the lower finger piers, which have wide wood edges. On occasion, larger boats tied up to the main piers, which sit much higher above the water and have abrasive concrete edges. There is also a scarcity of cleats along the dock perimeter, making tie-ups difficult. Kayaks, paddle boards, and other "human-powered" water craft were not regularly observed using the docks, which is unfortunate considering the demand and popularity of these types of water activities. The piers simply sit too high above the water to make this type of use practical.

In 2018, Parks and Recreation staff conducted a survey of dock users (Exhibit 1). Small power boat users were the primary respondents, although there was certainly interest in better access for "human-powered" watercraft. Survey results indicate a desire for dock improvements, and likely the installation of floating docks to accommodate a wider variety of year-round uses.

# **Project description**

The Luther Burbank Dock Repair and Reconfiguration Project will consist of three scopes of work:

- Renovate the north pier and upgrade moorage to better accommodate day use for large (greater than 26 feet) powerboats
- Replace the remaining piers with a system of floating docks to serve day use by small powerboats
- Provide waterfront access for a range of users, including non-boaters as well as small paddlecraft and sailboats. This includes accessible routes to the docks and pocket beach, and waterfront plaza activation elements. This may also include a low freeboard floating dock section.

These elements, taken together represent an extensive project. Planning and permitting will consider the project as a whole. In order to design and construct these facilities, the project will be managed as these separates scopes of work. Construction may be accomplished in phases over many years as funding is secured.

The City's Parks & Recreation Commission will be the primary body working with staff and the consulting team to guide this project. The Chair of the Commission or their appointed commissioner will serve as liaison to the project. Staff will provide periodic updates on the project to the Commission as a whole. The Mercer Island City Council holds the budget authority for the project and authorizes grants and large construction contracts.

## Public involvement goals and objectives

In summary, the overarching goal of the public process is to ensure the residents of Mercer Island and park users are informed about the project; have ample opportunities to provide their input; and understand the scope and limitations of the project. In 2020, we have the added challenge of doing this work during a global pandemic that limits our ability to meet in-person. The outreach and involvement strategy will make use of social media and electronic conferencing to achieve our goals.

For organizational purposes, we identified three milestone phases where we will focus our information and involvement efforts. They are:

- Phase 1 Project Understanding and Input:
  - Build awareness of the project, engage the public in the needs being address and the master plan context, solicit ideas
- Phase 2 Preferred Alternatives:
  - Review and provide input to/rank potential alternatives
- Phase 3 Outcomes and Expectations:
  - Maintain and "push out" public information on the project as it progresses through design, permitting and construction.

More specific outreach goals and objectives are described below.

#### Goals

GOAL 1 Explain about the docks and their condition.

Provide background and history of the docks and their current condition. Provide user survey information and validate with reactive input.

GOAL 2 Increase awareness of the master plan context for the project.

DRAFT Public Involvement Plan | Luther Burbank Dock Repair and Reconfiguration Project

Showcase master plan excerpts to demonstrate the overall scope and limitations of the project. (e.g. restaurant, overnight moorage, etc. have been considered and rejected)

GOAL 3 Create a focused campaign to engage a wide audience on the discussion of alternatives for the project.

Target and promote a specific time window when the public can engage in the details and options that this project will include, present the details and options in various accessible formats and give participants in this process accessible means of providing input with the restrictions on physical gathering required by the COVID-19 pandemic.

GOAL 4 Provide early, transparent, timely, and objective communications.

Provide the public with balanced, objective, and timely information to assist them in understanding the challenges and opportunities that come with the project.

GOAL 5 Build enthusiasm and excitement for the project.

Conduct the public process in a way that generates enthusiasm by providing fun and engaging opportunities to learn about and provide input to the project.

#### Objectives

The following objectives will support the goals described as they are incorporated in all public involvement activities throughout the project:

- Provide accurate and timely information to the public and stakeholders
- Commit to reporting back to the public on what was heard from them and how it was used in the decision-making process
- Communicate the project schedule at the outset and update it at each phase of the project
- Engage in constructive dialogue on the issues and opportunities
- Provide decision makers with a comprehensive understanding of stakeholder and public perspectives and priorities
- Focus public involvement on the key decision-making points (alternatives analysis)
- Produce materials and opportunities that are engaging, interactive, and fun

### **Key stakeholders**

We want to inform and involve many stakeholders and audiences in different ways and on different levels. In general, our audiences include residents, businesses, existing & potential users, local schools, and various organizations whose members are or could be interested in parks, recreation, and open space. We will identify and reach out to additional stakeholders as the project progresses. The list below are the stakeholders identified for engagement as of 7/13/2020. Stakeholders will be added as they are identified and maintained in an Excel database.

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- 1. Internal (City)
- 2. Mercer Island City Council
- 3. Mercer Island Parks and Recreation Commission
- 4. Mercer Island Arts Council
- 5. Washington State Department of Natural Resources
- 6. Friends of Luther Burbank Park
- 7. Mercer Island Community Fund
- 8. Mercer Island Chamber of Commerce
- 9. Mercer Island Rotary Club
- 10. Mercer Island Preschool Association
- 11. Mercer Island School District
- 12. Youth and Family Services Foundation
- 13. Concerned Citizens for Mercer Island Parks
- 14. Mercer Island Rowers
- 15. Puget Sound Anglers, Renton Chapter and Eastside Chapter
- 16. Washington Water Trails Association
- 17. Washington Yacht Club
- 18. Meydenbauer Yacht Club
- 19. Newport Yacht Club
- 20. Rainier Yacht Club
- 21. Seattle Yacht Club
- 22. Queen City Yacht Club
- 23. Tyee Yacht Club
- 24. US Power Squadron, Bellevue and Seattle Chapters
- 25. Northwest Marine Trade Association
- 26. Northwest Yacht Brokers Association
- 27. REI
- 28. Outdoors for All
- 29. Muckleshoot Tribe
- 30. Washington Kayak Club
- 31. The Mountaineers
- 32. Seattle Sea Kayak Club
- 33. Seattle Adventure Sports

## **Key messages**

The City of Mercer Island and the project team will communicate with stakeholders and the public throughout the project. It is important that everyone involved with the project communicate with one voice. The key messages identified below are intended to provide guidance with oral and written communications with stakeholders and the public. The messages may be "plugged in" to various materials and may be modified for specific situations, but they are not intended to be recited verbatim.

- Boating and water access are important values for the Mercer Island community.
- The docks are at the end of their useful life. Action is needed to avoid losing them.
- These docks are a regional facility. Majority funding will come from regional, state and federal sources.
- The Luther Burbank Park Master Plan is the guiding document for this effort.
- The regulatory environment and the need for outside funding extend the timeline for this project.
- This is a big project. It may be divided into phases to get it all done.

## **Outreach methods**

We will use several methods to inform and engage the public and to document the results of the public process. These methods are described in greater detail on pages 6-9. The descriptions identify the timing of when the methods will be used and the responsibilities of City staff, the Parks & Recreation Commission, and the consultant team. A draft timeline for the public involvement process begins on page 10.

KPFF = Prime consultant

## **Materials/notification**

The project will use many materials to provide information about the project and notify stakeholders and the public about opportunities to participate. The materials, their uses, and team member roles and responsibilities are identified below.

Material	Description	Uses	Roles and Responsibilities
Branding/templates	Provides a visual identity for the plan that will be incorporated into all materials.	All internal and external facing documents: Fact sheets boards, emails, website, etc.	City staff develops two to three concepts and refines selected concept into a final design.
Fact sheet	Provides a project description and schedule as well as background information and graphics. Updated two times to reflect project phase (visioning, scenarios/alternatives, and draft Plan).	Public meetings, interviews, pop- ups, briefings, Let's Talk, website	City staff develops.
E-newsletters (MI Weekly, Parks & Recreation e- news, etc.)	Provides updates to subscribers (about 6,000 subscribers total) about the project and opportunities to provide input.	At key milestones	City staff will develop content for the email updates and will be responsible for sending them to the email list(s).
Website/Let's Talk public engagement platform	Provides information about the project (process, benefits, opportunities for input, schedule, etc.). The website will be updated up to 10 times during the planning process and will also house project documents, plans and reports, open house display boards & other graphics, and stakeholder discussion & interview summaries.	Ongoing	City staff will develop and update the website and will be responsible for posting all materials and documents.  KPFF will provide materials and documents.
Display boards	Provide background, project description & schedule, and phase-specific information. Boards are typically 48x36 inches and posted on plywood panels. Boards will be displayed at the site and posted on LT.	Public review and briefings	KPFF develops graphics, City staff produce display. City will print.

Press releases and op-eds	Provide information to local media about all public meetings; include project background, project description & schedule, and phase-specific information.	Mercer Island Reporter, MI Patch, MIHS Islander, 88.9 The Bridge, MI	City staff prepare drafts and final versions and distribute each press release to its media list prior to public meetings.
		<u>Living Magazine</u> , <u>MY MI</u>	
Posters/flyers	Provide project information and notice about public meetings. Posters are 11x17 and flyers are 8.5x11	Posters posted on site and other locations such as the Boat Launch. Flyers distributed at briefings, businesses, and events.	City staff develops, prints, and posts & distributes posters and flyers.

## **Information and engagement**

The project will use many methods to inform and engage project stakeholders and the public. The methods, timing for their use, and team member roles and responsibilities are described below.

Method	Description	Timing	Roles and Responsibilities
Parks &	Primary body steering the project. There will be	As needed	City staff will primarily facilitate.
Recreation	periodic updates on the planning process, along with		
Commission	longer topical work items.		KPFF will attend specific sessions to present
meetings			products and generate discussion and direction.
Arts Council	Discussion of 1% opportunities.	As needed	City staff will provide update. Parks & Recreation
meetings			Commission representative will attend as
			needed.
City Council	CIP budget discussion. Authorization for grants, bids,	June 16,	City staff will prepare materials and attend.
discussions	bid award, contract closeout.	2020 and as	
		needed	
Design	Virtual gathering of consultant, staff and stakeholders	Early	City staff will be primary organizer with consultant
Charrette	to map out a concept plan and strategy. The Zoom	August	
	platform will be used. The public will be able to watch	2020	

	the entire meeting and ask question and comment at specific intervals.		
Community Open House onsite and online	Conduct online survey based on graphic design alternatives that are displayed on Let's Talk and at the site. Purpose is to inform and engage the community at alternatives analysis stage of the Plan's development.	Summer 2020	City staff will plan the Open House. Staff will design and deploy materials and social media.
Online engagement/ Let's Talk Support	Use the City's Facebook, Twitter, and Nextdoor accounts to create awareness about the project; encourage participation; and highlight events & milestones.  Conduct three rounds of online engagement using the City's "Let's Talk" platform. Two rounds of engagement will replicate the public meetings. The third round will replicate materials from the pop-up sessions.	Ongoing	City staff will develop content for Let's Talk and social media posts. City staff will be responsible for other online engagement.
Stakeholder Interviews	Conduct interviews with stakeholders who represent different groups and viewpoints. The interviews will take place by phone to more deeply address areas of partnerships, programming, service delivery, or community needs.	Summer 2020	City staff will review and approve list/schedule and all materials. City staff member will conduct the interviews and briefings.
Events	In-person events will not be part of the public engagement plan due to the COVID emergency.		

#### **Documentation**

To ensure we have a comprehensive record of who was involved in the planning process, how they were involved, and the input they provided, all interactions will be documented using an Excel database. Regular reports summarizing participation and input will be distributed to the consultant team and the City.

Method	Description	Timing	Roles and Responsibilities
Database	Build and maintain a contacts database that will be used to communicate during the project and to track all project interactions (questions, comments,	Ongoing	City staff will build and maintain the database.

DRAFT Public Involvement Plan | Luther Burbank Dock Repair and Reconfiguration Project 8

	etc.) and activities (public meetings, stakeholder discussions, emails, etc.).		
Reporting	Provide report (in addition to summaries from public meetings) to inform City staff, Council, and commission about the quantitative and qualitative results of the public process.	As requested	City Staff will prepare reports

# Public involvement schedule (Subject to modification for compliance with Safe Start Executive Orders in effect at the time of the activity)

#### PHASE 1: INITIATION AND ENGAGEMENT

#### **July to Early August 2020**

- Prepare Let's Talk content #1
- Conduct stakeholder interviews
- Fact sheet #1
- Promote Let's Talk via social media
- Prepare and distribute press release
- E-mail distribution list(s)
- Design Charrette
- Prepare Let's Talk content #2

#### PHASE 2: ALTERNATIVES INPUT

#### Mid-August to mid-September 2020

- Prepare Let's Talk content #3
- Prepare Fact Sheet #2
- · Prepare and post Display Boards at the site
- Prepare and deploy online survey of alternatives
- Prepare and distribute e-newsletter content
- Prepare and distribute Pop-up Events promotion
- E-mail distribution list(s)

#### **End of September 2020**

- Close online survey and remove display boards
- Update Let's Talk

#### **PHASE 3: ONGOING UPDATES**

#### September 2020 to December 2024

- Prepare Let's Talk content as needed
- E-mail distribution list(s) as needed
- briefings with Parks & Recreation Commission
- SEPA Checklist
- City Council authorizations as needed

# **Appendix A: Design Charrette Draft Agenda** (Subject to modification for compliance with Safe Start Executive Orders in effect at the time of the activity)

- 1. Introductions and Roles 5pm
- 2. Overview of the scope of the project
- 3. Goals for the Design Charrette
- 4. Physical, Financial, and Environmental Limitations of the project
- 5. Focus Areas Overview

#### 6. Focus Area: Floating Docks - 5:20pm

- a. Presentation of issues
- b. Clarifying questions
- c. Initial impressions
- d. Public input
- e. Reactions and Prioritization exercise

#### 7. Focus Area: Breakwater – 6:05pm

- a. Presentation of issues
- b. Clarifying questions
- c. Initial impressions
- d. Public input
- e. Reactions and Prioritization exercise

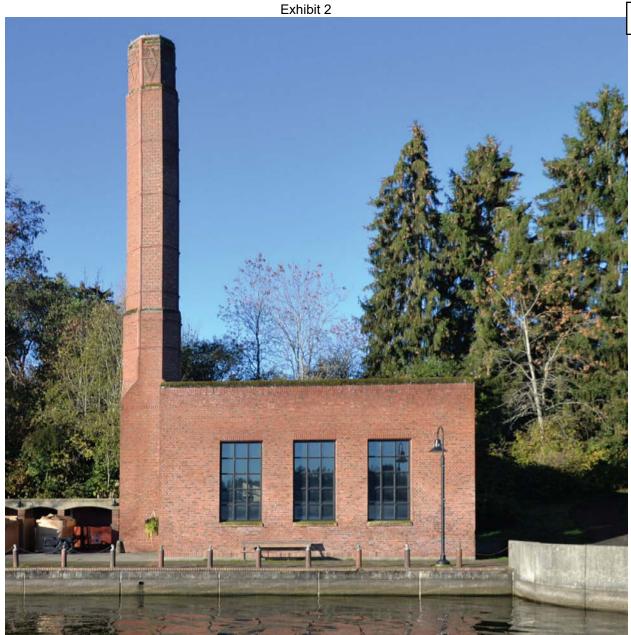
#### 8. Break - 6:50pm

#### 9. Focus Area: Shoreline Access and ADA – 7:00pm

- a. Presentation of issues
- b. Clarifying questions
- c. Initial impressions
- d. Public input
- e. Reactions and Prioritization exercise

#### 10. Focus Area: Plaza Elements – 7:45pm

- a. Presentation of issues
- b. Clarifying questions
- c. Initial impressions
- d. Public input
- e. Reactions and Prioritization exercise
- 11. Goals and Evaluation of Alternatives 8:30pm
- 12. Next Steps
- 13. Adjournment 9:00pm



# **Luther Burbank Park Boiler Building Study**

28 February 2017



Luther Burbank Park 2040 84th AV. SE Mercer Island, WA 98040



1326 5th Avenue #440 Seattle WA 98101 206 624-2365

### LUTHER BURBANK PARK BOILER STUDY TABLE OF CONTENTS

- 1) SUMMARY
- 2) PROJECT PHASE DESCRIPTIONS
- 3) STUDY DOCUMENTS (PDF Bookmarks)
  - Existing Drawings
  - Phase I Repair Drawings
  - Phase II A Renovation Drawings
  - Phase II B Renovation Drawings
  - Chimney Modification Photos
  - Cost Report DCW Collaborative
  - Project Budgets
  - Kickoff Meeting Notes 3 November 2016
  - Kayak Academy Meeting Notes 3 November 2016
  - City of Mercer Island Pre App Meeting Notes 8 November 2016
  - Sail Sand Point 16 November 2016
  - Progress Meeting Notes 8 December 2016
  - Progress Meeting Notes 5 January 2017

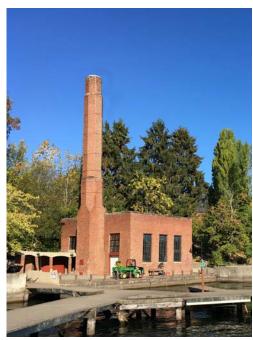
Exhibit 2

Item 3.

#### 1) SUMMARY

The City of Mercer Island engaged Cardinal Architecture to study the existing Boiler Building located on the east shore of Luther Burbank Park. The Boiler Building was built in 1928 to supply steam heat for the adjacent school. It was designed by FA Naramore Architect of Seattle, and is a 1,672 SF one story building with an 80 foot chimney. In 1974, a 520 SF one story structure was added to the south side of the original building, and the addition contains both men's and women's toilet rooms and a room to sell concessions. The buildings are concrete structures with brick veneer, and the chimney is a combination of concrete and brick. The Boiler Building has been used recently to support non-motorized boating classes. The classes are taught during summers at the adjacent Lake Washington docks and shoreline.

The purpose of the study was to evaluate the existing structure for safety, evaluate options for repairs and renovation, and to estimate construction and project costs. In addition, the study was to review options for expanding summer boating programs.



The current and proposed use of the Boiler Building for non-motorized boating instruction is the direction intended in the 2006 Luther Burbank Park Master Plan.

#### Steering Committee members:

Bruce Fletcher Parks and Recreation Director
Diane Mortenson Recreation Superintendent

Paul West Parks Operations Superintendent

Ken Brooks Parks Manager

Marcy Olson Facilities Project Manager

Alex Harvey Parks Team Member/Luther Burbank Park

Myra Lupton Community member

Kate Lamperti Friends of Luther Burbank Park

The consultants who worked on the study include:

Jim Cary & Jesse Belknap Architects Cardinal Architecture PC, Seattle

Greg Coons Structural Engineer SSF Engineers, Seattle

Trish Drew Cost Estimator DCW Collaborative Works, Seattle



The Boiler Building is currently permitted as a storage building with accessory toilet rooms and concessions space. As long as the current uses are maintained, the building is not required to upgrade to current building code requirements. If the uses are changed, from storage to meeting room for instance, or if major construction improvements are proposed, then building code compliant improvements will be required. Repairs, such as seismic repairs and building repairs are not considered major construction improvements or change of use.

Greg Coons, structural engineer at SSF Engineers of Seattle, reviewed the Boiler Building and the following is his report:

This report presents the results of our structural assessment study of the Luther Burbank Park Boiler Building located in Luther Burbank Park, Mercer Island Washington. The purpose of this assessment was to evaluate the general structural condition of the building in general accordance with ASCE 11-99, "Structural Condition Assessment of Existing Buildings", and the condition of the lateral force resisting system of the building and Chimney to identify deficiencies in accordance with ASCE/SEI 41-13 "Seismic Evaluation and Retrofit of Existing Buildings". Our conclusions are based on our site visit, the original architectural and structural drawings, our calculations, and our experience with other buildings of this age and construction.

We evaluated the overall structural condition in general accordance with ASCE 11-99 using the loading requirements of ASCE 7-10. Although, we observed cracking in some of the exterior concrete walls and roof, the cracks do not represent a life-safety hazard. In general, we found that the building is in good structural condition, and found no structural reason the building could undergo the proposed adaptive reuse. We also evaluated the reinforced concrete bathroom building roof structure and determined that the existing structure could support an assembly area occupancy.

Our seismic assessment was performed using the Tier 1 and Tier 2 procedures in accordance with ASCE 41-13. The Tier 1 procedure of ASCE 41 provides a method for visual screening using checklists to identify structural deficiencies related to seismic safety. Tier 1 visual screening is combined with a Tier 2 analytic evaluation for those elements identified as deficient during the screening process. Where new structural elements are recommended, they are designed to meet ASCE 41 strength requirements, and to meet new building code detailing. Performance objectives and seismic hazard were selected in accordance with the International Existing Building Code. Specifically, a Life-Safety performance objective was used with a BSE-1E seismic hazard. We found that although the building structure, by itself, meets the Life Safety performance objective, portions of the non-structural veneer and parapet caps do not. We recommend anchoring the brick veneer to the concrete backing walls, with Helifix, or equivalent, wall anchors adjacent to the primary building exits. In addition, we recommend anchoring the parapet caps to their supporting concrete walls below. Finally, we found that the chimney would be unstable during a seismic event and is a collapse hazard. We recommend a combination of height reduction, strengthening, and tying the chimney into the existing building structure.

In addition to the structural improvements, we recommend replacing the roofing and upgrading the toilet rooms.

#### Accessibility Summary

The existing Boiler Building was evaluated for accessibility based on use. The storage portion of the building is not a public space and accessibility is not required. The existing entry doors do not meet accessibility standards and the existing flooring is very uneven and is also not compliant. The toilet rooms do not meet current accessibility standards based on entry doors, room access, plumbing fixture access, and accessories.

The location of the Boiler Building is on the shoreline, and downhill from the main parking lot. The current path from the parking lot is paved and in good shape. It passes the Administration Building, then continues down a steep hill to the shore and the north side of the Boiler Building. Because of the steep slope, however, the path exceeds the minimum required slope to meet current pedestrian access requirements.



#### **Boating Instruction Summary**

At the beginning of the study, we met with Nino Johnson of Sail Sand Point and Barbara Gronseth of Kayak Academy to discuss their current summer youth programs and their future needs. Summaries of both meetings are included in the document section of this report. Both programs use the Boiler Building for storage during their summer programs, and they share the storage space when both programs are operating at the same time. Currently the large boiler space is only used for storage. The toilet rooms are open to the public. Both Sail Sand Point and Kayak Academy said



they would be interested in expanding their programs with more classes, more vessels, and even longer seasons that include rentals if there was more storage and the building was better outfitted to meet their needs. Additional needs include better toilet rooms, an indoor classroom, better storage organization, more storage and a concessions office to rent equipment. Kayak Academy also expressed interest in running a food concessions from the Boiler Building.

Sail Sand Point uses the floating dock on the south west end of the existing docks. Kayak Academy uses the rocky beach at the north end of the Boiler Building for launching. Neither program uses the extensive stationary docks, except to access the floating dock. Sail Sand Point expressed interest in modifying the dock area to include more floating docks. The docks were not included in this study, but the information is useful relative to the expanded use of the Boiler Building for instructional use.

Exhibit 2

#### 2) PROJECT PHASE DESCRIPTIONS

The potential projects are separated into two phases. Phase I includes repair scope that also addresses seismic repair. This scope can be constructed without changing the use of the building or requiring that the entire building is improved to current building code requirements.

Phase II are construction projects that provide substantial improvements to the structure and site, and also change the building use from storage to public occupation. Phase II A creates a new path from the parking lot down to the Boiler Building and also converts the existing toilet room roof to an outdoor deck/ classroom. Phase II B changes the use of the storage area to new classroom space, new offices, and maintains boat storage below.

After the completion of both phases of construction, the boiler building will be seismically repaired, will have upgraded systems, and will also provide new program space for the City of Mercer Island Parks and Recreation Department.

#### PHASE I REPAIR PROJECT DESCRIPTION

- Install new foundation drainage at bottom of footings and connect to (E) site drainage.
- Remodel (E) bathrooms for accessibility and improved fixtures.
- Replace (E) framed walls in concession buildings with new concrete walls.
- Remove portion of (E) chimney. See options on sheet A4-31
- Remove existing boiler buildings roofing and install new built-up roofing
- Repair and reinforce (E) brick cladding and stone parapet cap on boiler building











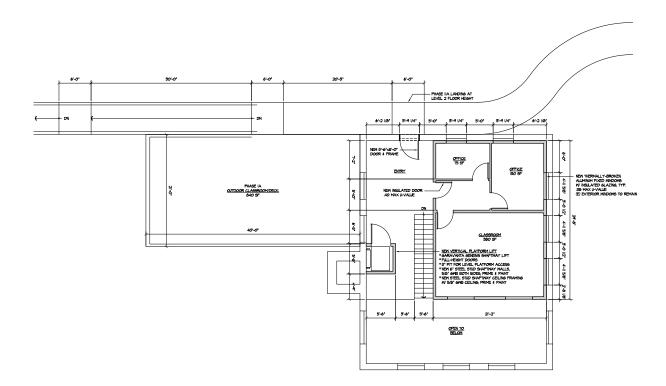
#### PHASE IIA PROJECT DESCRIPTION

- New accessible path and stairs from top of hill to shoreline, including concrete ramps and stairs, asphalt paths and boardwalk
- New outdoor classroom deck on roof of (E) bathroom building



#### PHASE IIB PROJECT DESCRIPTION

- New second floor in boiler building with new entry, classroom and (2) offices
- New interior stairs and enclosed platform lift in boiler building
- New second floor entry on uphill (West) side of boiler building, connecting to phase IIA accessible route to top of hill
- Reinforce (E) brick cladding at new second floor entry.
- Remodel (E) concession area in bathroom building

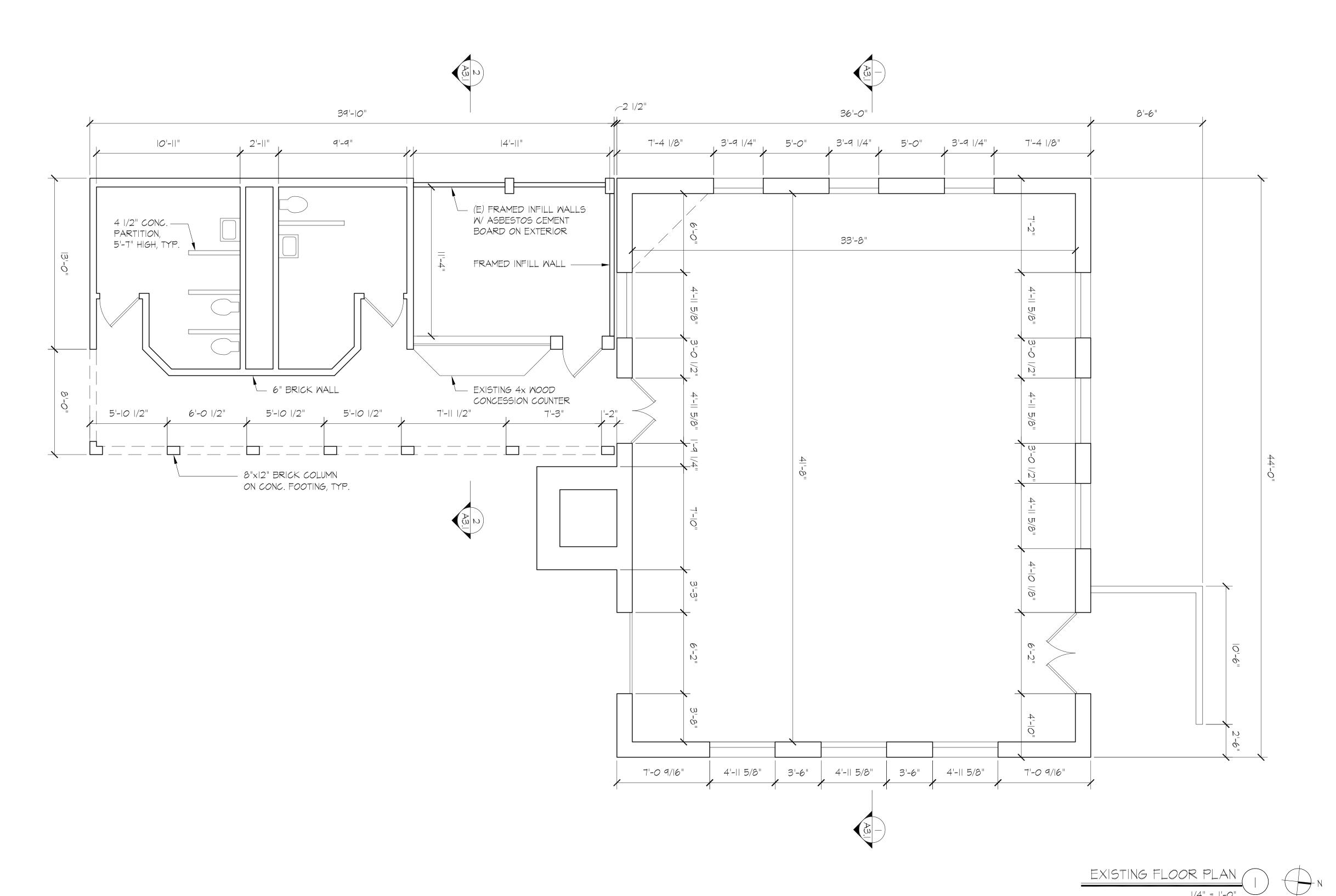


Item 3.



#### 3) STUDY DOCUMENTS

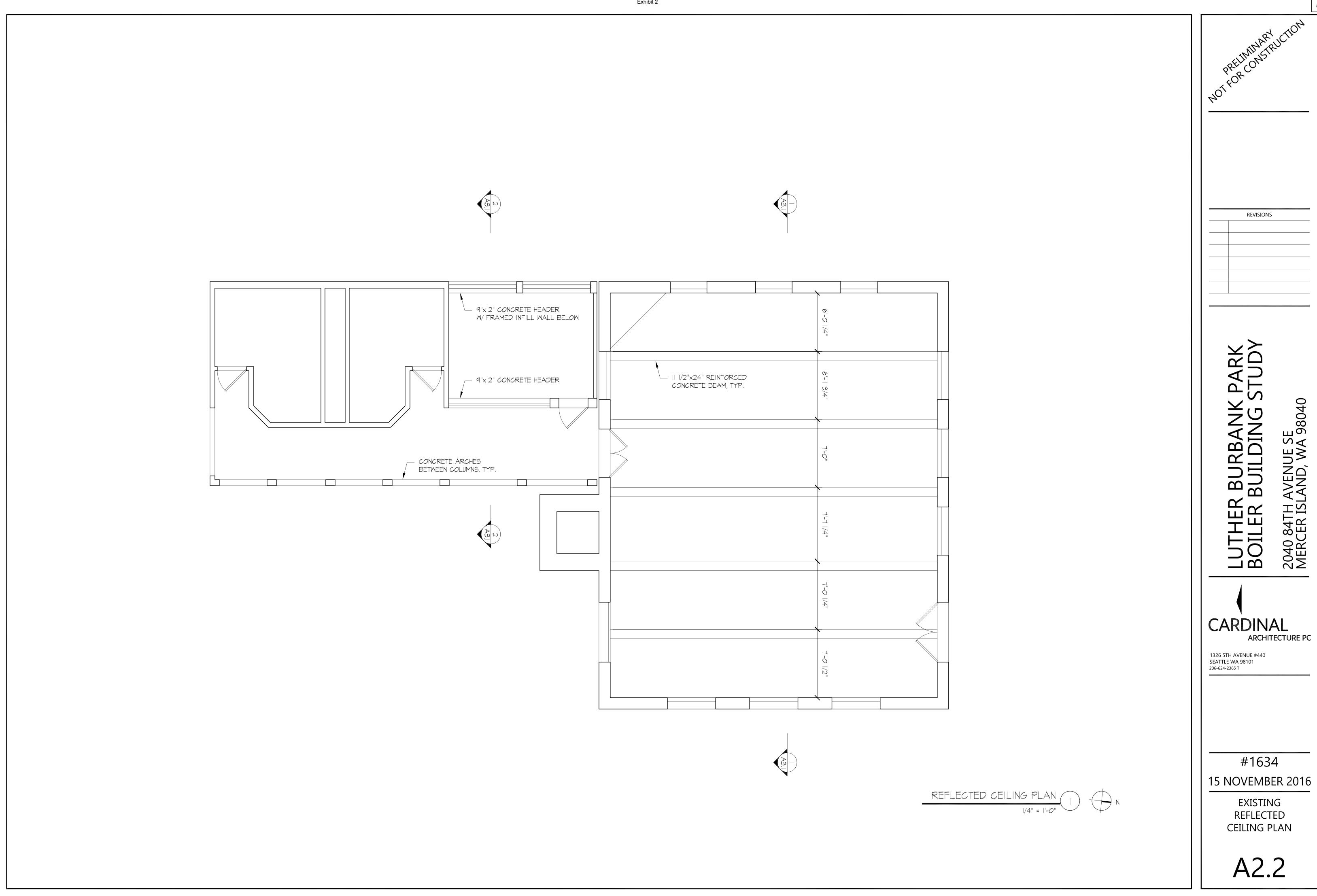
The following documents were produced during the study. They include Existing Drawings, Phase I & II Drawings, Construction & Project Cost Estimates, and Meeting Notes.



**EXISTING** 

FLOOR PLAN

A2.1



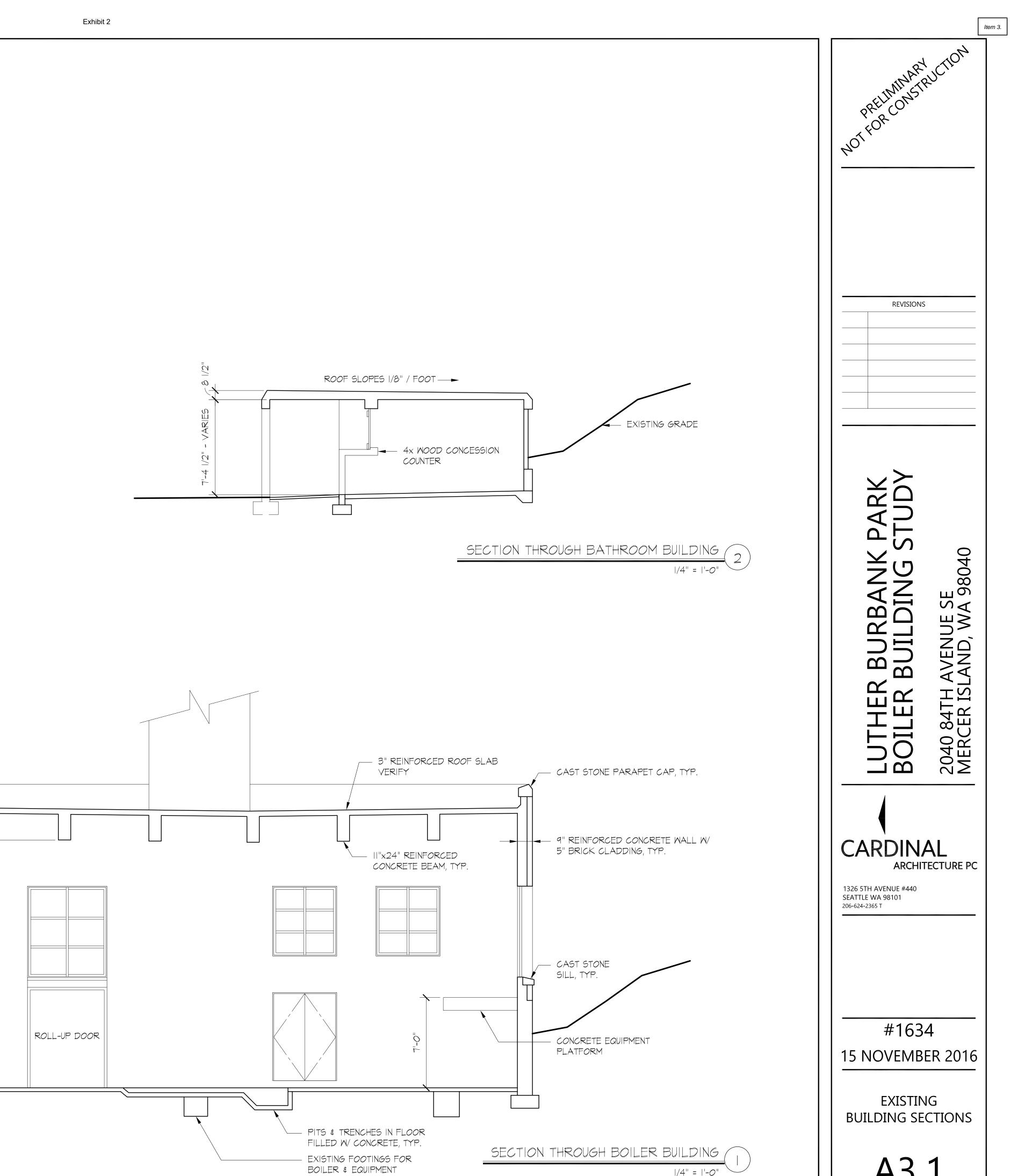


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15 NOVEMBER 2016

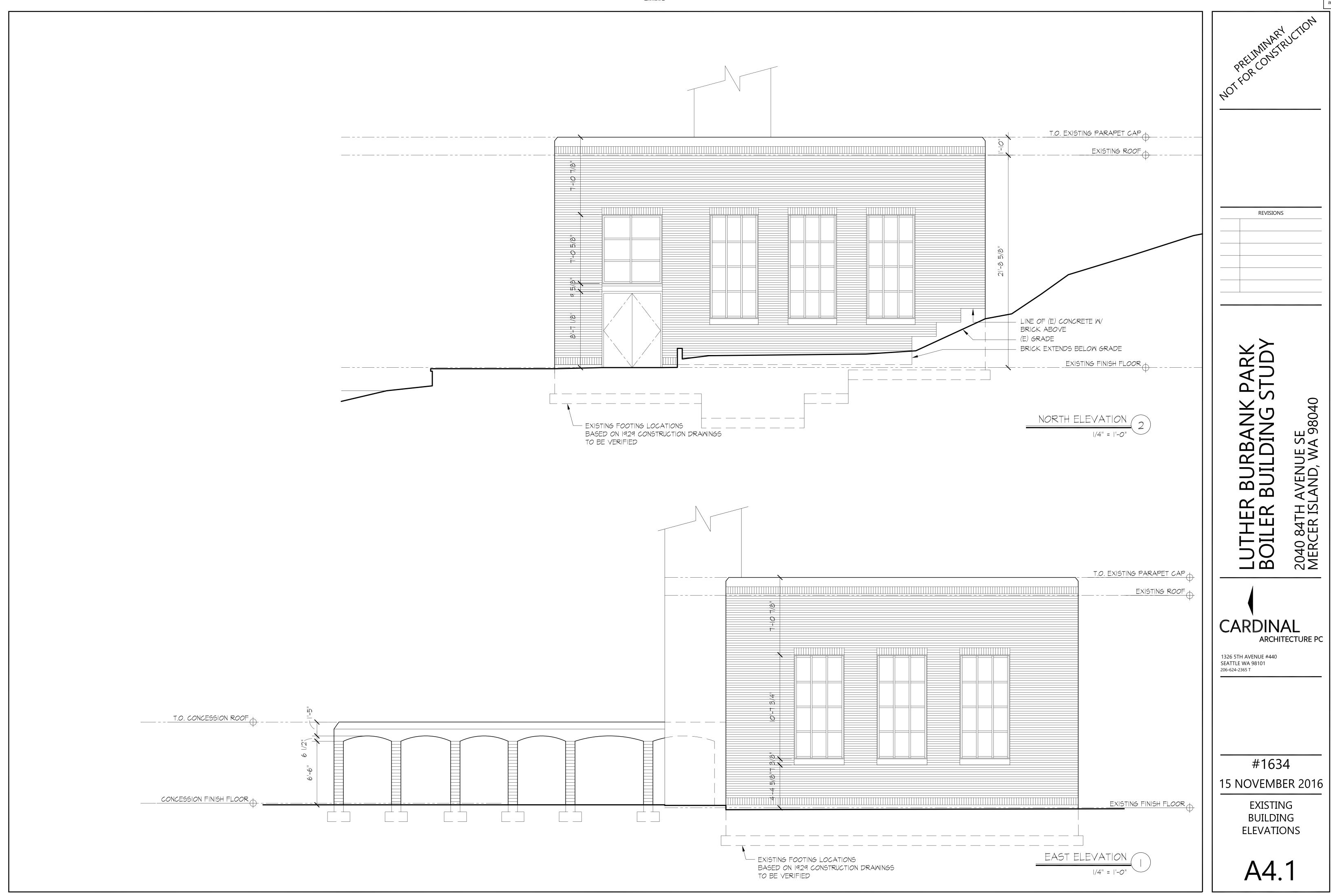
**EXISTING ROOF PLAN** 

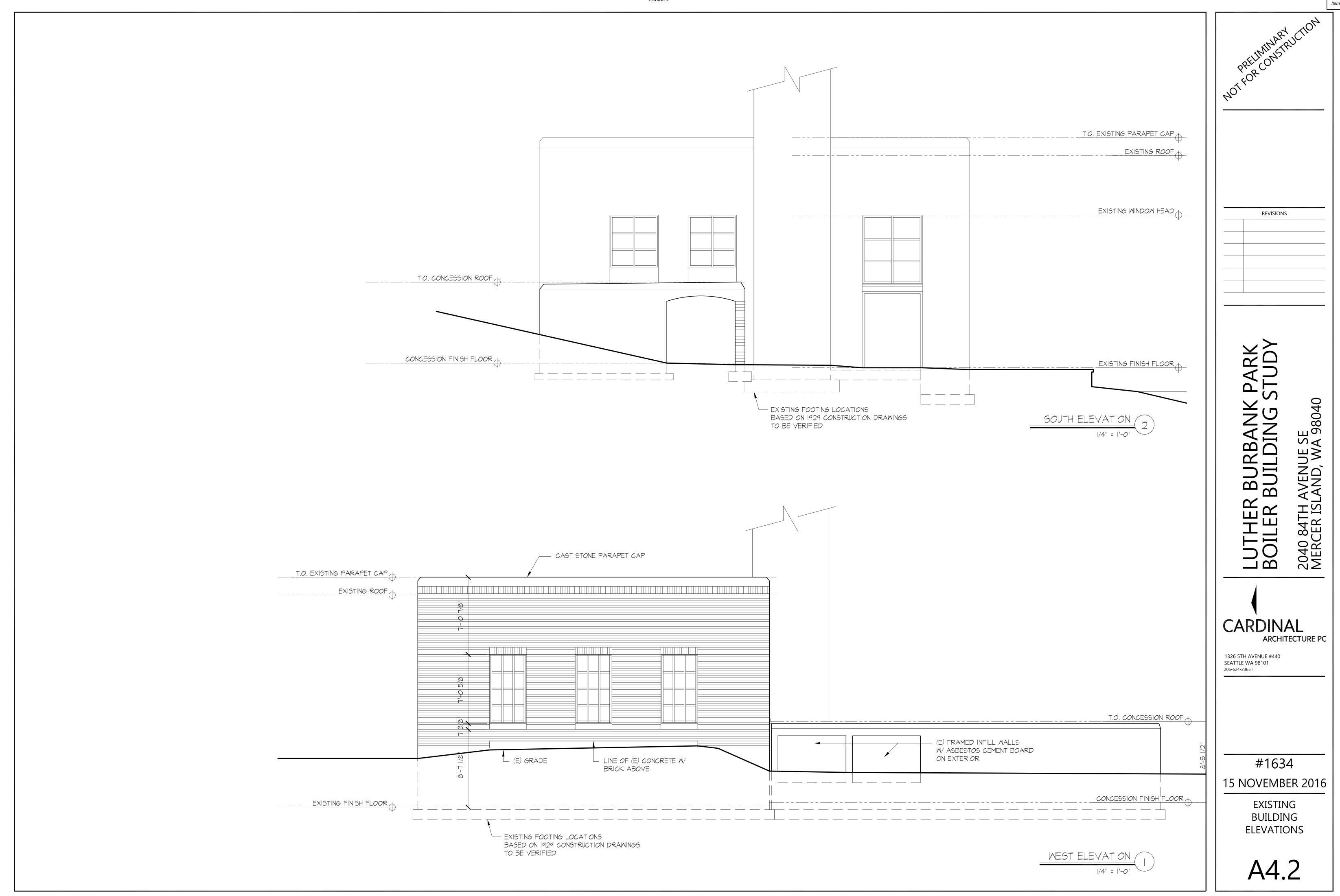
A2.3

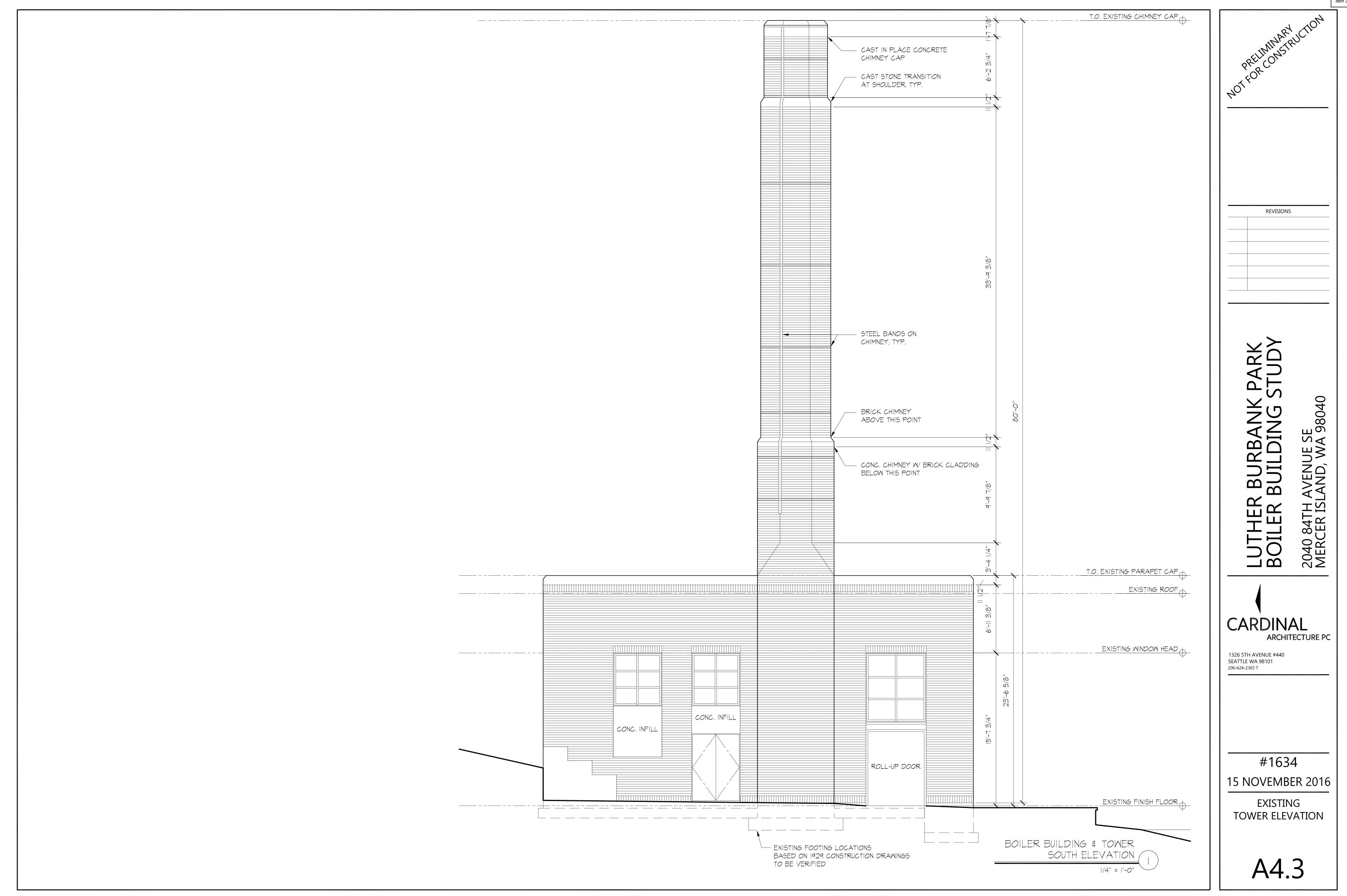


A3.1

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PROJECT LOCATION

IN LUTHER BURBANK

PARK

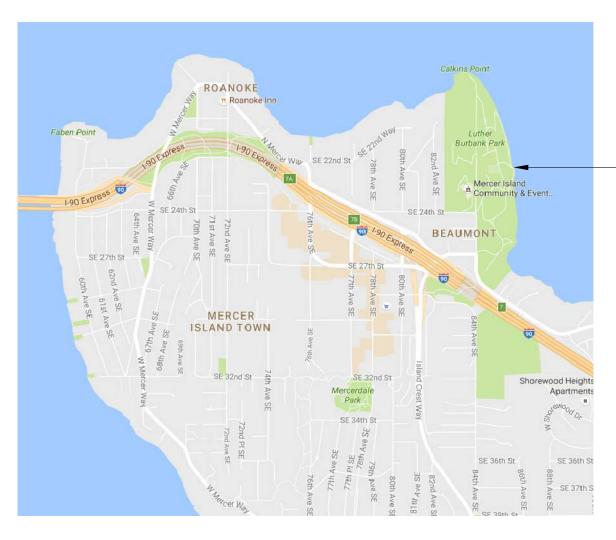




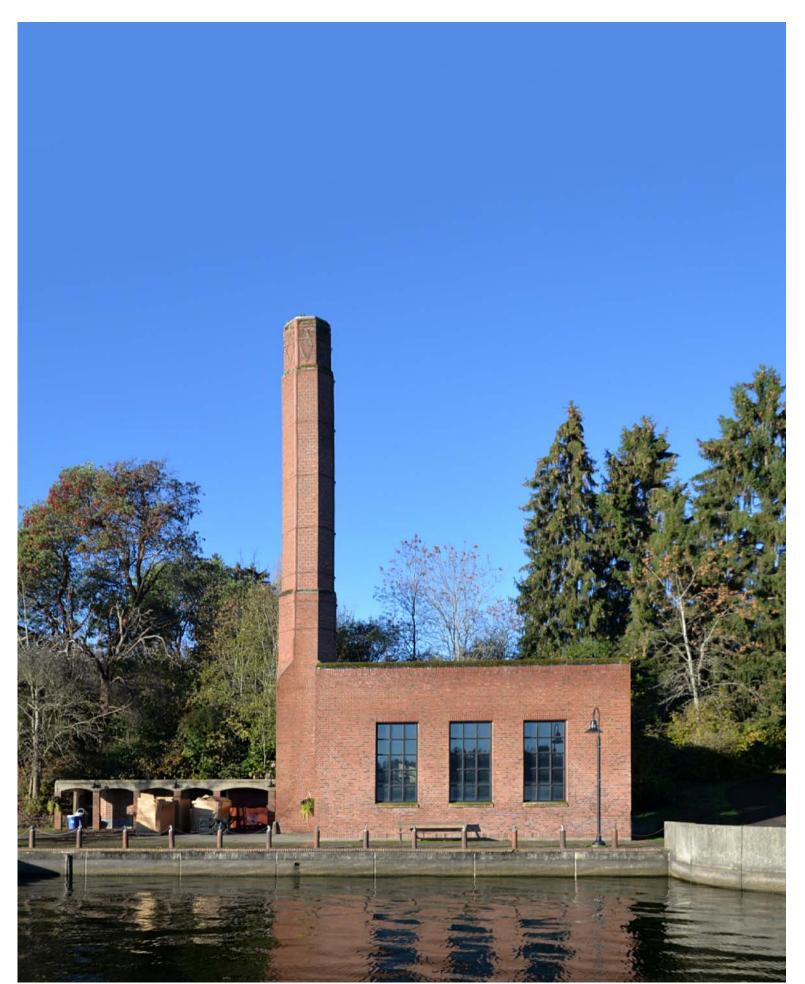


# PHASE I REPAIR PROJECT DESCRIPTION

- \* INSTALL NEW FOUNDATION DRAINAGE AT BOTTOM OF FOOTINGS & CONNECT TO (E) SITE DRAINAGE
- \* REMODEL (E) BATHROOMS FOR ACCESSIBILITY & IMPROVED FIXTURES
- \* REPLACE (E) FRAMED WALLS IN CONCESSION BUILDING W/ NEW CONCRETE WALLS
- \* REMOVE PORTION OF (E) CHIMNEY & REINFORCE REMAINING CHIMNEY. SEE OPTIONS ON SHEET A4.3-I
- \* REMOVE EXISTING BOILER BUILDING ROOFING & INSTALL NEW BUILT-UP ROOFING
- \* REPAIR & REINFORCE (E) BRICK CLADDING & STONE PARAPET CAP ON BOILER BUILDING







PROPERTY & LAND USE INFORMATION

LUTHER BURBANK PARK

2040 8TH AVENUE

PROPERTY OWNER: CITY OF MERCER ISLAND

GL 6 LESS THE S 30 FT DEEDED TO KC FOR RD UNDER AUD FILE NO 1092750

APN: 0624059014

ZONING: R-15 995,782 SF (22.86 ACRES)

LAND USE INFORMATION

19.02.010 USES PERMITTED IN SINGLE-FAMILY ZONE R-15

A.6 - PUBLIC PARKS PERMITTED

A. ACCESS TO LOCAL AND/OR ARTERIAL THOROUGHFARES SHALL BE REASONABLY PROVIDED.

B. OUTDOOR LIGHTING SHALL BE LOCATED TO MINIMIZE GLARE

UPON ABUTTING PROPERTY AND STREETS. C. MAJOR STRUCTURES, BALLFIELDS AND SPORT COURTS SHALL

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CURRENT USE IS "STORAGE ACCESSORY TO PARK"

19.07.110 SHORELINE MASTER PROGRAM

B.I - LEGAL NONCONFORMING USES & STRUCTURES MAY CONTINUE

C.I - SITE IS IN URBAN PARK ENVIRONMENT GOVERNMENT SERVICES, PUBLIC FACILITIES, PARKS \$

OPEN SPACE PERMITTED (TABLE A)

E.I - SHORELAND DEVELOPMENT STANDARDS LANDWARD OF OHMM:

SETBACK FOR ALL STRUCTURES & PARKING: 25' FROM OHMM

MAXIMUM IMPERVIOUS SURFACE COVERAGE: 10% BETWEEN 0' \$ 25' FROM OHMM 30% BETWEEN 25' & 50' FROM OHMM

ORDINARY HIGH WATER MARK IS 18'-6"

## BUILDING CODE INFORMATION

APPLICABLE CODE: 2015 INTERNATIONAL BUILDING CODE W/ W/ WASHINGTON STATE AMMENDMENTS

CONSTRUCTION TYPE: CURRENT STRUCTURE IS TYPE IA, NON-SPRINKLED

CHAPTER 6

PROPOSED PHASE IIB RENOVATIONS TO BE TYPE IIB, SPRINKLED

NONCOMBUSTIBLE CONSTRUCTION PRIMARY FRAME: NO RATING REQUIRED BEARING WALLS: NO RATING REQUIRED

FLOOR STRUCTURE: NO RATING REQUIRED ROOF STRUCTURE: NO RATING REQUIRED

CURRENT OCCUPANCY IS S-I STORAGE OCCUPANCY TYPE:

CHAPTER 3 PROPOSED OCCUPANCY FOR PHASE IIB RENOVATIONS TO BE

S-I STORAGE & B BUSINESS

HEIGHTS & AREAS: EXISTING BUILDING HEIGHTS & AREAS: CHAPTER 5

BOILER BUILDING: (I) STORY, 24' HIGH, 1600 SF CONCESSIONS BUILDING: (1) STORY, 24' HIGH, 835 SF

ALLOWABLE HEIGHTS & AREAS

TYPE IIB CONSTRUCTION, SPRINKLED, B&S OCCUPANCY: (3) STORIES, 65' HIGH, 52,000 SF PER STORY

CURRENT OCCUPANT LOAD (STORAGE): 1600 SF/300 = (6) OCCUPANTS OCCUPANT LOADS: TABLE 1004.1.2 (I) EXIT REQUIRED

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LEVEL I (STORAGE): 1600 SF/300 = (6) OCCUPANTS LEVEL 2 (CLASSROOMS): 380 SF/20 = (19) OCCUPANTS LEVEL 2 (OFFICES): 205 SF/100 = (3) OCCUPANTS

LEVEL 2 TOTAL: (21) OCCUPANTS

(I) EXIT REQUIRED

ACCESSIBILITY: NO ACCESSIBLE ROUTE TO THE BUILDING CURRENTLY EXISTS CHAPTER II, ANSI AIIT.I BATHROOMS TO BE REMODELED FOR ACCESSIBILITY IN PHASE I

FOR CHANGE OF USE (PHASE II), ACCESSIBLE ROUTE WILL BE PROVIDED

FROM TOP OF HILL TO ENTRANCES AT LEVELS | \$ 2 AND BATHROOMS.

# DRAWING INDEX

PROJECT INFORMATION

SITE PLAN

A2.I-I FLOOR PLAN

A2.4-I ROOF PLAN

BUILDING SECTIONS BUILDING ELEVATIONS

A4.2-I BUILDING ELEVATIONS

A4.3-I STACK ELEVATION

REVISIONS

B 



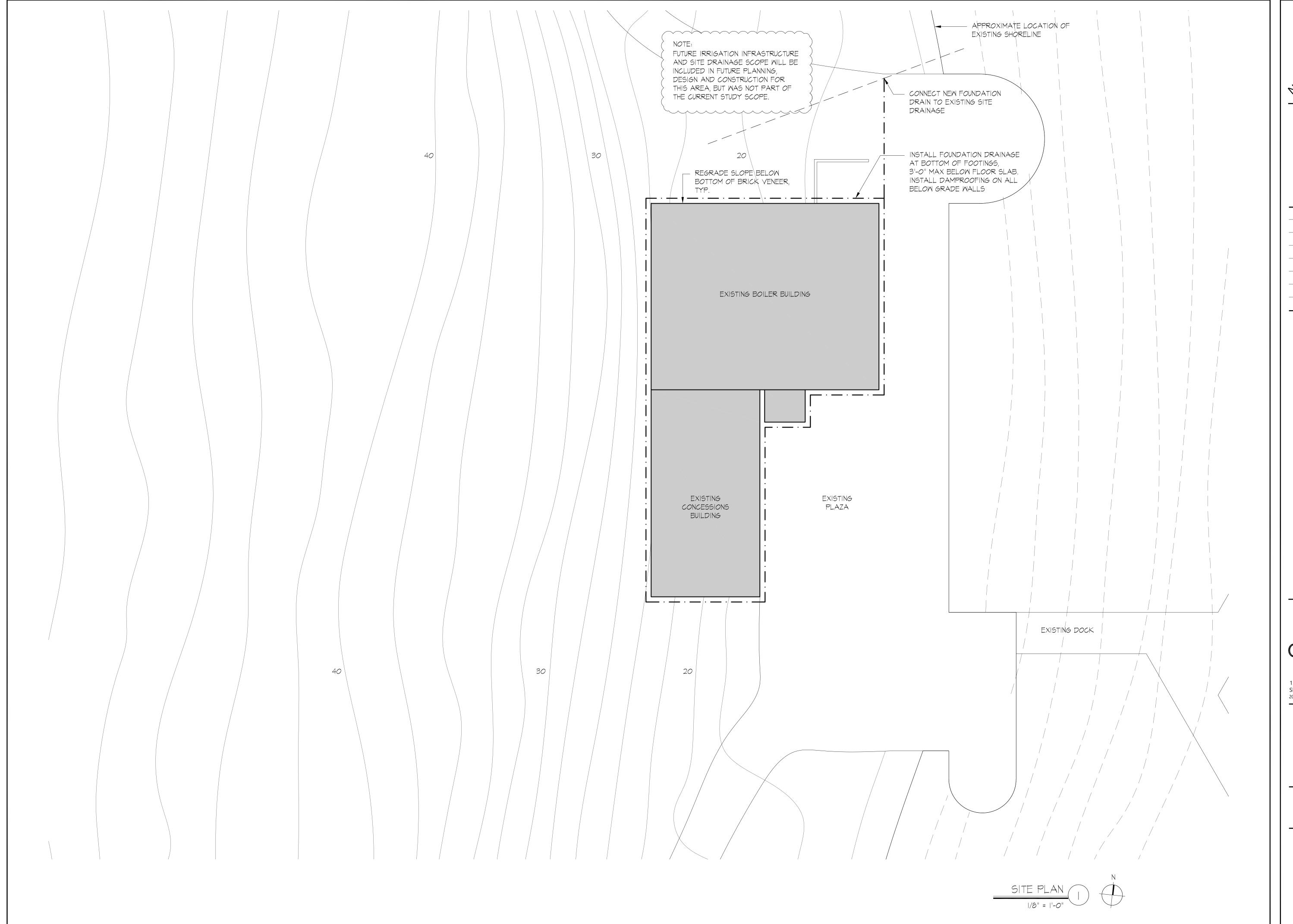
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1326 5TH AVENUE #440

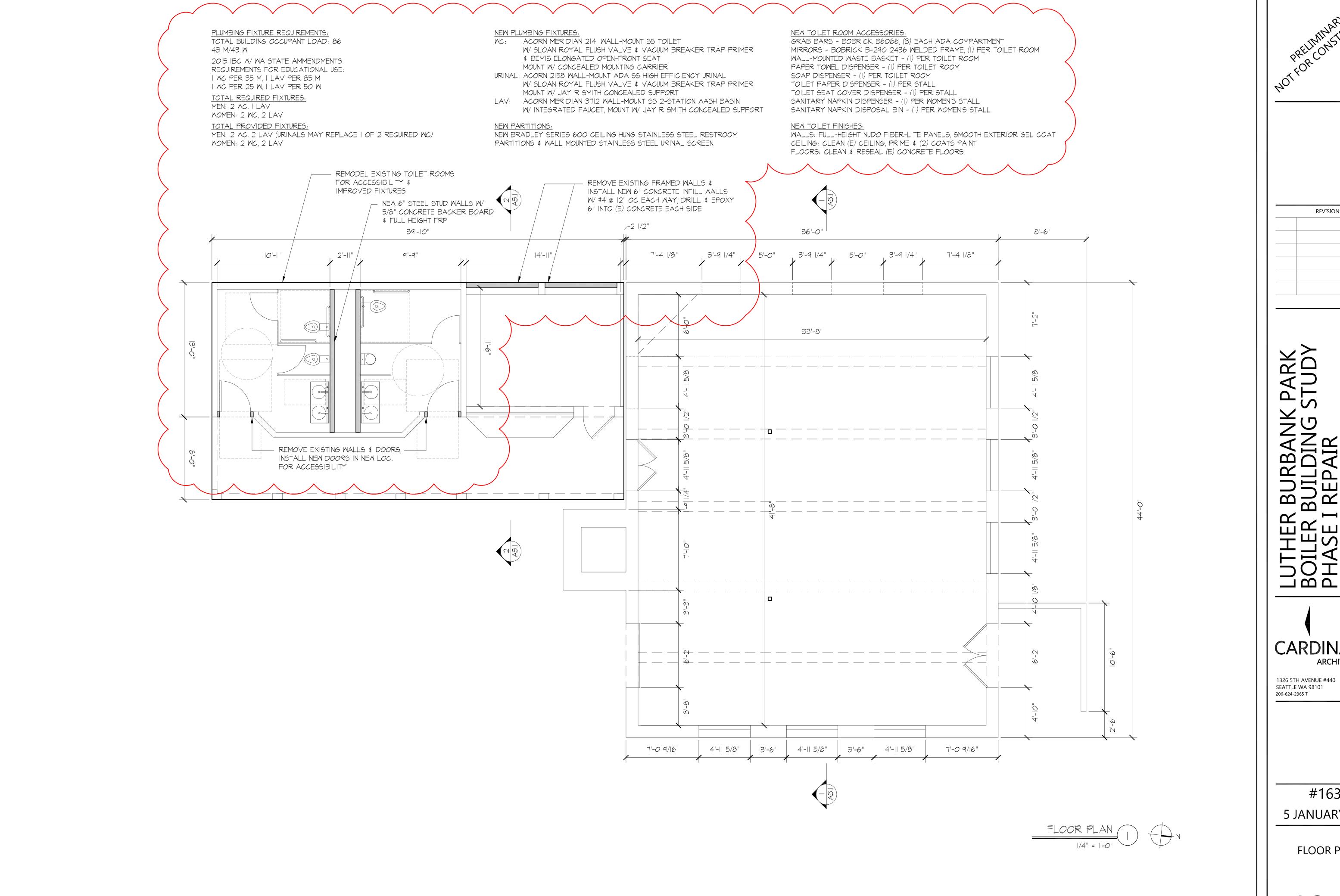
#1634 **5 JANUARY 2017** 

PROJECT INFORMATION

T1-I



A1-I



REVISIONS

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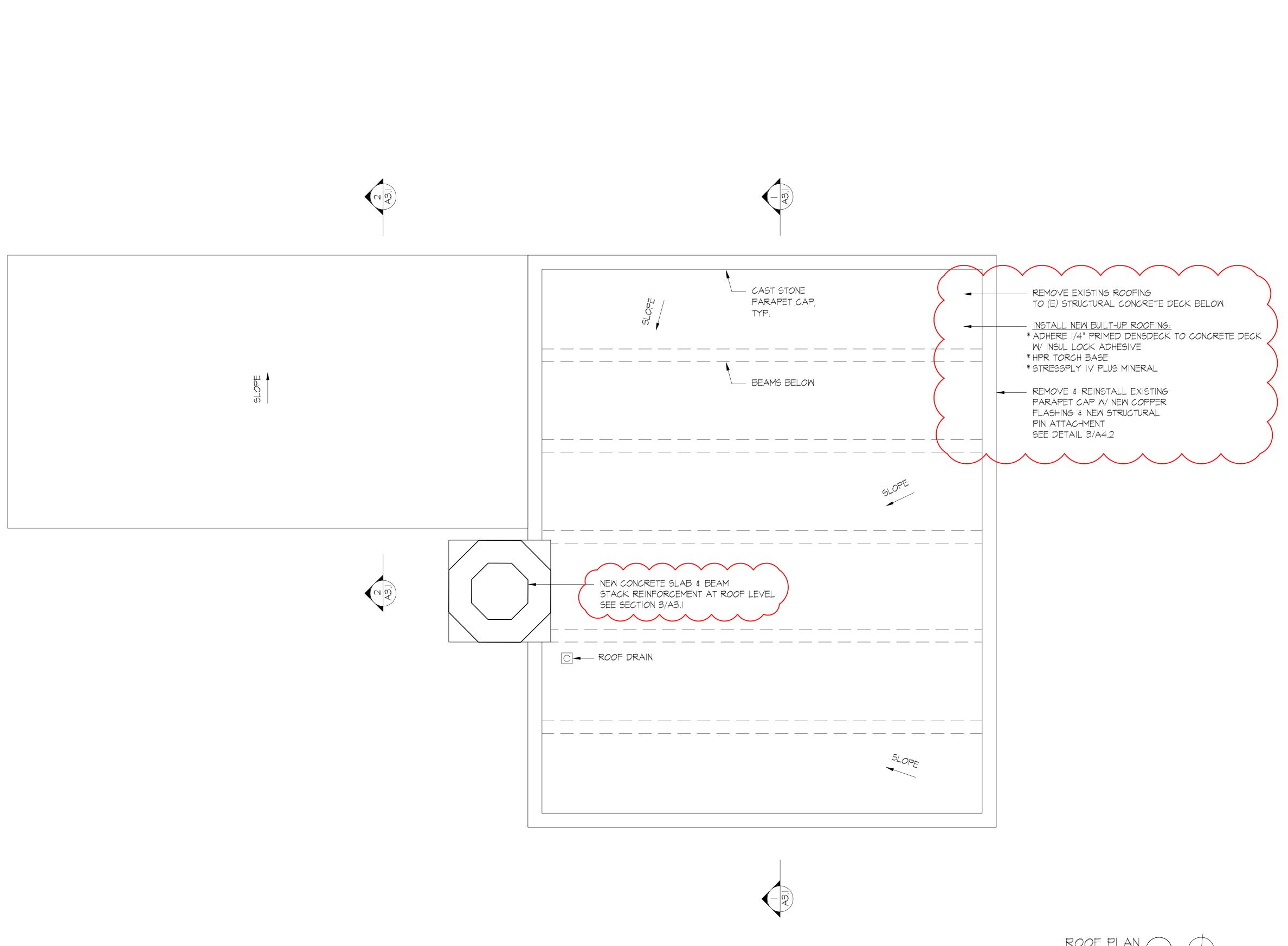


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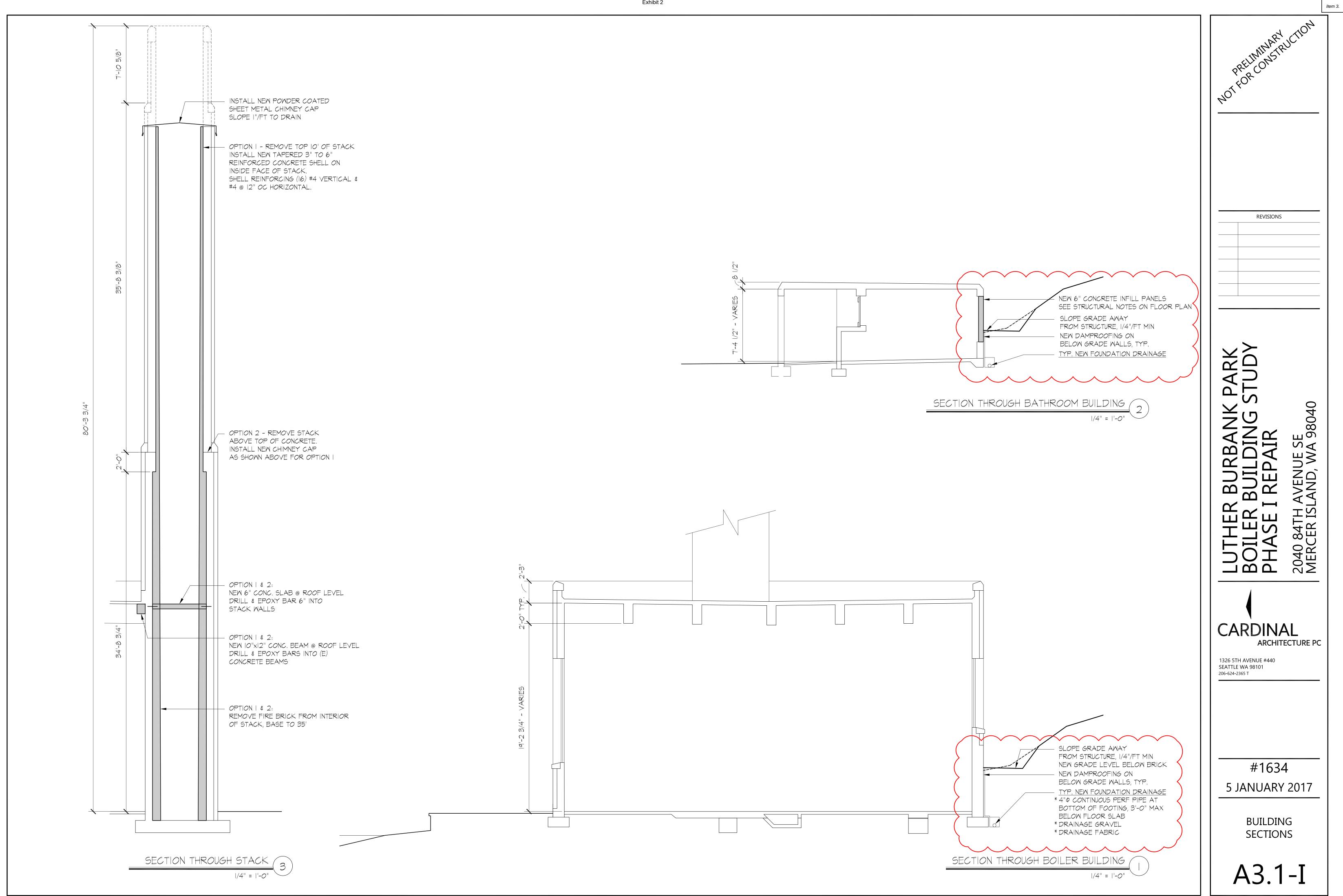
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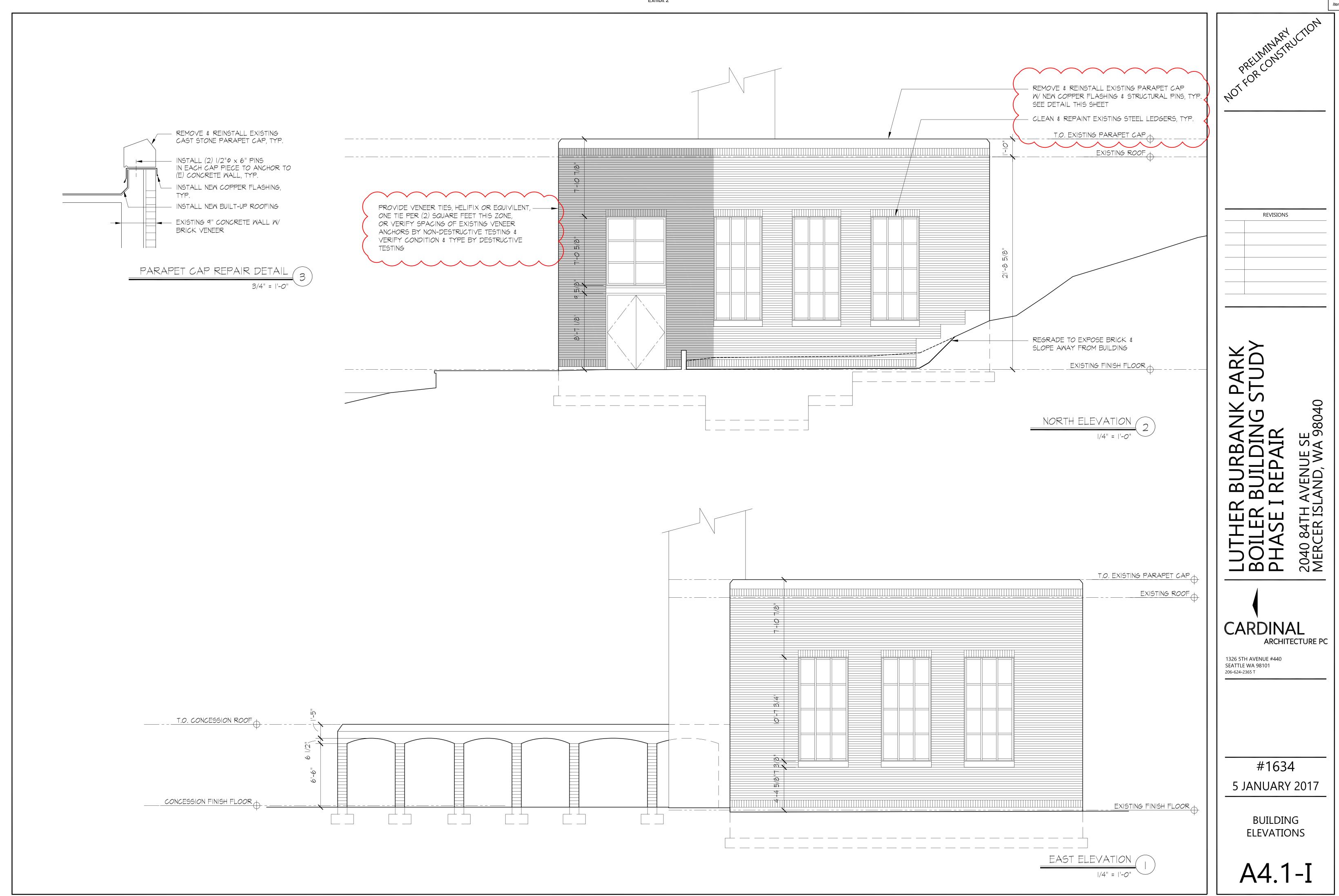
**5 JANUARY 2017** 

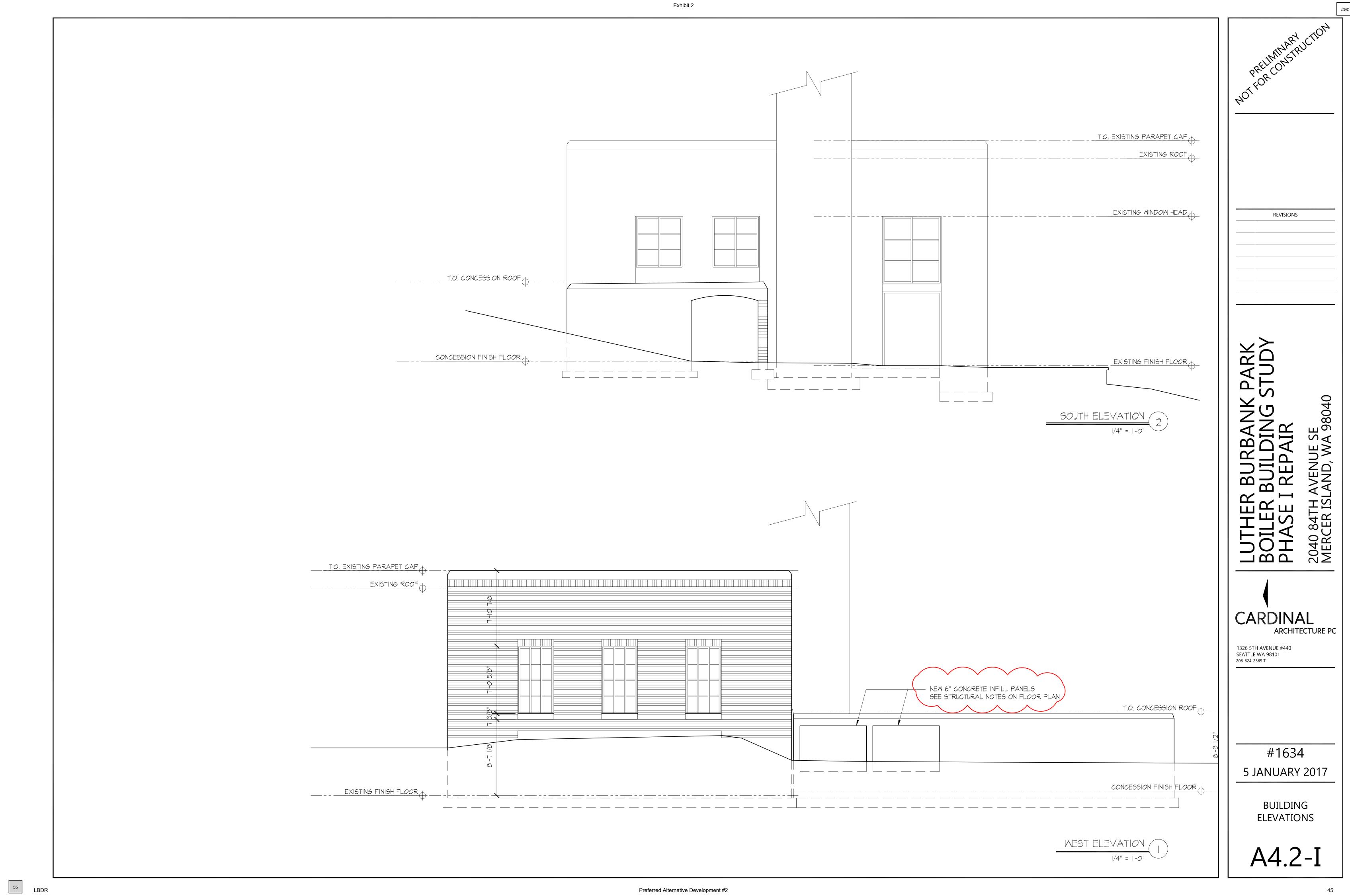
FLOOR PLAN

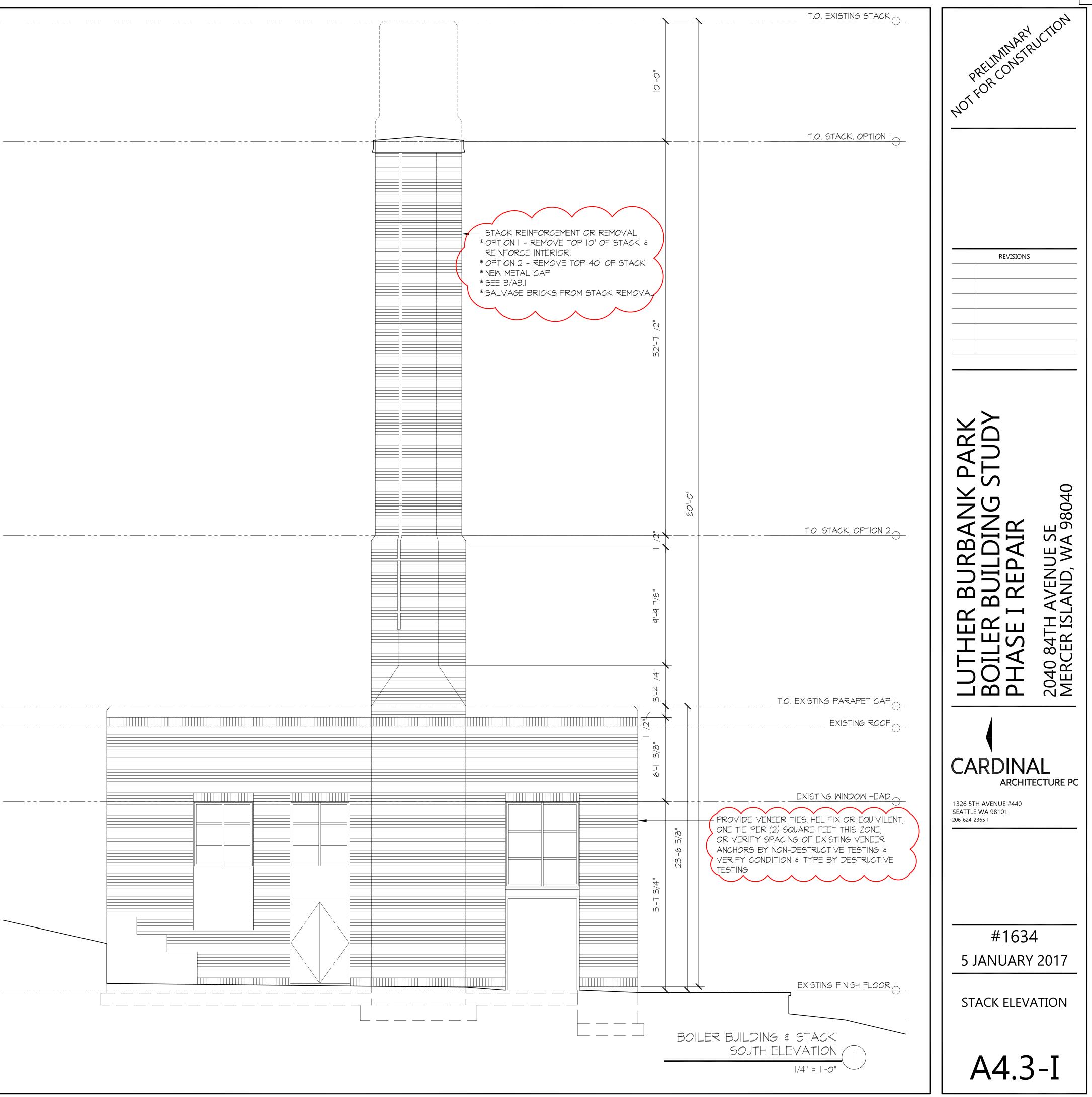


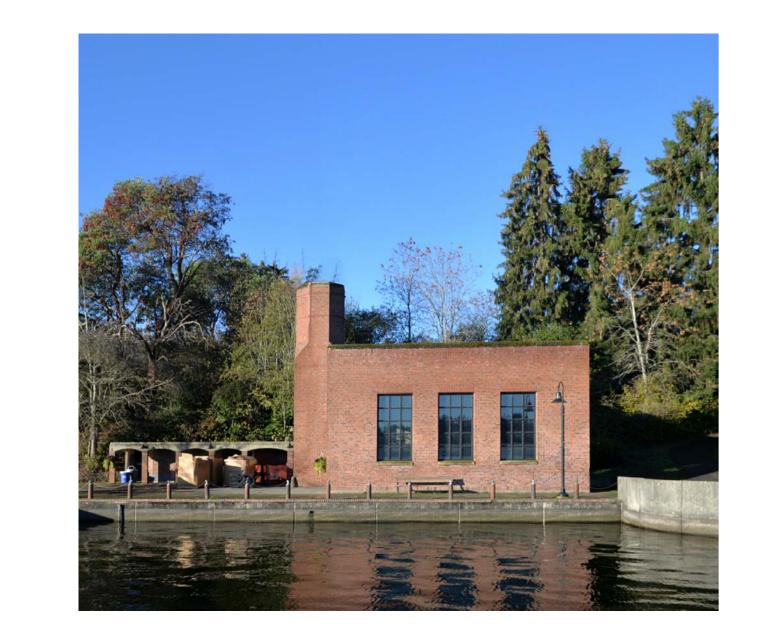
**ROOF PLAN** 











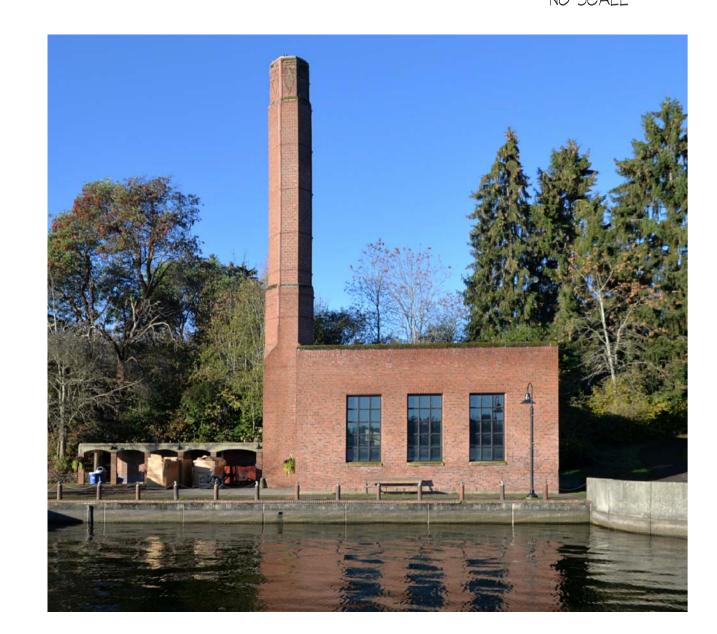
BOILER BUILDING W/ STACK REPAIR OPTION 2

NO SCALE



BOILER BUILDING W/ STACK REPAIR OPTION I

NO SCALE



EXISTING BOILER BUILDING & STACK 2

PROJECT LOCATION

IN LUTHER BURBANK

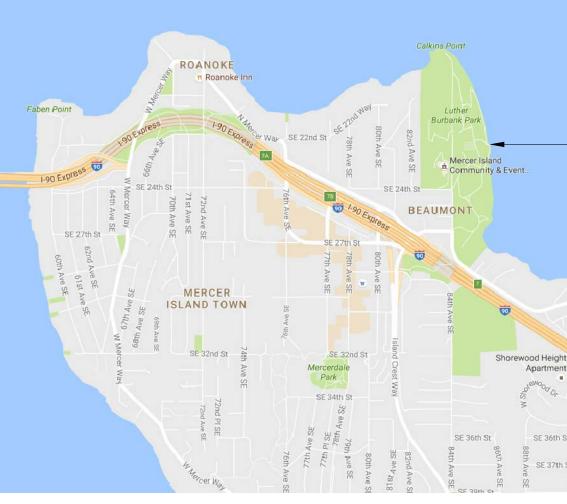
PARK

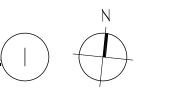


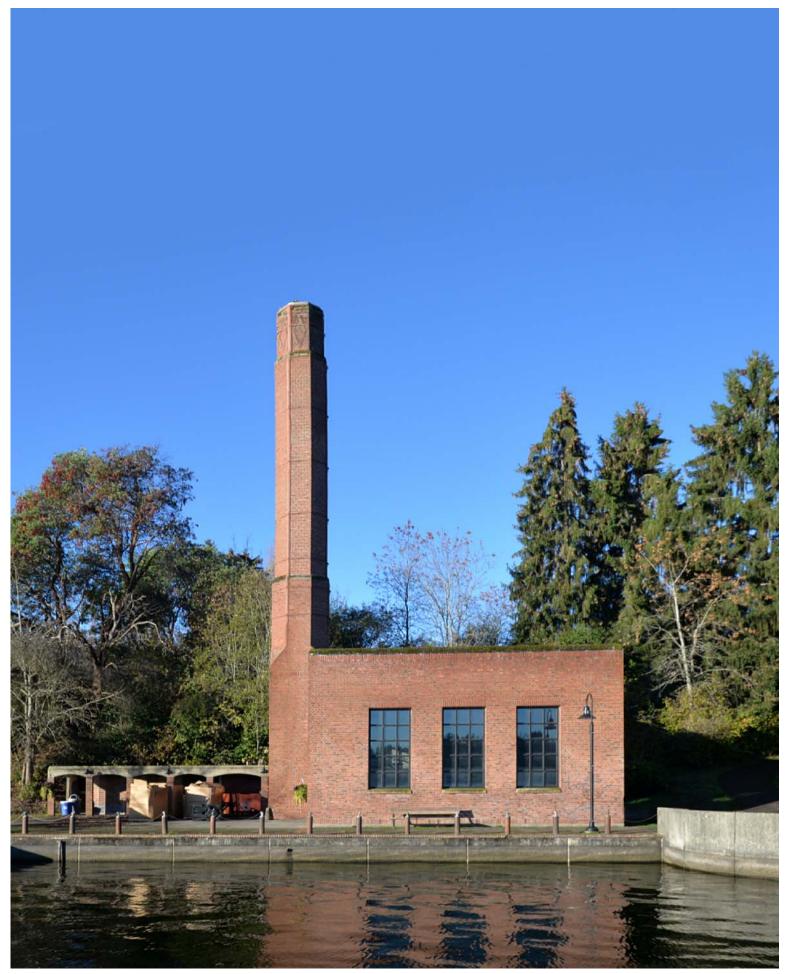


# PHASE IIA PROJECT DESCRIPTION

- \* NEW ACCESSIBLE PATH & STAIRS FROM TOP OF HILL TO SHORELINE, INCLUDING CONCRETE RAMPS & STAIRS, ASPHALT PATHS & BOARDWALK
- \* NEW OUTDOOR CLASSROOM DECK ON ROOF OF (E) BATHROOM BUILDING







PROPERTY & LAND USE INFORMATION

LUTHER BURBANK PARK

2040 8TH AVENUE

PROPERTY OWNER: CITY OF MERCER ISLAND

GL 6 LESS THE S 30 FT DEEDED TO KC LEGAL DESCRIPTION: FOR RD UNDER AUD FILE NO 1092750

APN: 0624059014 ZONING: R-15

PARCEL SIZE: 995,782 SF (22.86 ACRES)

LAND USE INFORMATION

19.02.010 USES PERMITTED IN SINGLE-FAMILY ZONE R-15

A.6 - PUBLIC PARKS PERMITTED

A. ACCESS TO LOCAL AND/OR ARTERIAL THOROUGHFARES SHALL BE REASONABLY PROVIDED.

B. OUTDOOR LIGHTING SHALL BE LOCATED TO MINIMIZE GLARE

UPON ABUTTING PROPERTY AND STREETS. C. MAJOR STRUCTURES, BALLFIELDS AND SPORT COURTS SHALL BE LOCATED AT LEAST 20 FEET FROM ANY ABUTTING PROPERTY.

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CURRENT USE IS "STORAGE ACCESSORY TO PARK"

19.07.110 SHORELINE MASTER PROGRAM

B.I - LEGAL NONCONFORMING USES & STRUCTURES MAY CONTINUE

C.I - SITE IS IN URBAN PARK ENVIRONMENT GOVERNMENT SERVICES, PUBLIC FACILITIES, PARKS \$

OPEN SPACE PERMITTED (TABLE A)

E.I - SHORELAND DEVELOPMENT STANDARDS LANDWARD OF OHMM: SETBACK FOR ALL STRUCTURES & PARKING: 25' FROM OHMM

MAXIMUM IMPERVIOUS SURFACE COVERAGE: 10% BETWEEN 0' \$ 25' FROM OHWM 30% BETWEEN 25' \$ 50' FROM OHWM

ORDINARY HIGH WATER MARK IS 18'-6"

## BUILDING CODE INFORMATION

APPLICABLE CODE: 2015 INTERNATIONAL BUILDING CODE W/

W/ WASHINGTON STATE AMMENDMENTS

CONSTRUCTION TYPE: CURRENT STRUCTURE IS TYPE IA, NON-SPRINKLED

CHAPTER 6

PROPOSED PHASE IIB RENOVATIONS TO BE TYPE IIB, SPRINKLED

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ROOF STRUCTURE: NO RATING REQUIRED

OCCUPANCY TYPE: CURRENT OCCUPANCY IS S-I STORAGE

PROPOSED OCCUPANCY FOR PHASE IIB RENOVATIONS TO BE CHAPTER 3

S-I STORAGE & B BUSINESS

HEIGHTS & AREAS: EXISTING BUILDING HEIGHTS & AREAS:

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TYPE IIB CONSTRUCTION, SPRINKLED, B&S OCCUPANCY:

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CURRENT OCCUPANT LOAD (STORAGE): 1600 SF/300 = (6) OCCUPANTS OCCUPANT LOADS: TABLE 1004.1.2

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LEVEL I (STORAGE): 1600 SF/300 = (6) OCCUPANTS

LEVEL 2 (CLASSROOMS): 380 SF/20 = (19) OCCUPANTS LEVEL 2 (OFFICES): 205 SF/100 = (3) OCCUPANTS

LEVEL 2 TOTAL: (21) OCCUPANTS

(I) EXIT REQUIRED

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DRAWING INDEX

TI-IIA PROJECT INFORMATION

SITE PLAN

A2.2-IIA NEW ROOF DECK PLAN

A3.I-IIA BUILDING SECTION & ELEVATION

REVISIONS

E 98040 RBANK LDING UE SI WA

CARDINAL ARCHITECTURE PC

1326 5TH AVENUE #440 SEATTLE WA 98101 206-624-2365 T

#1634 5 JANUARY 2016

PROJECT

INFORMATION

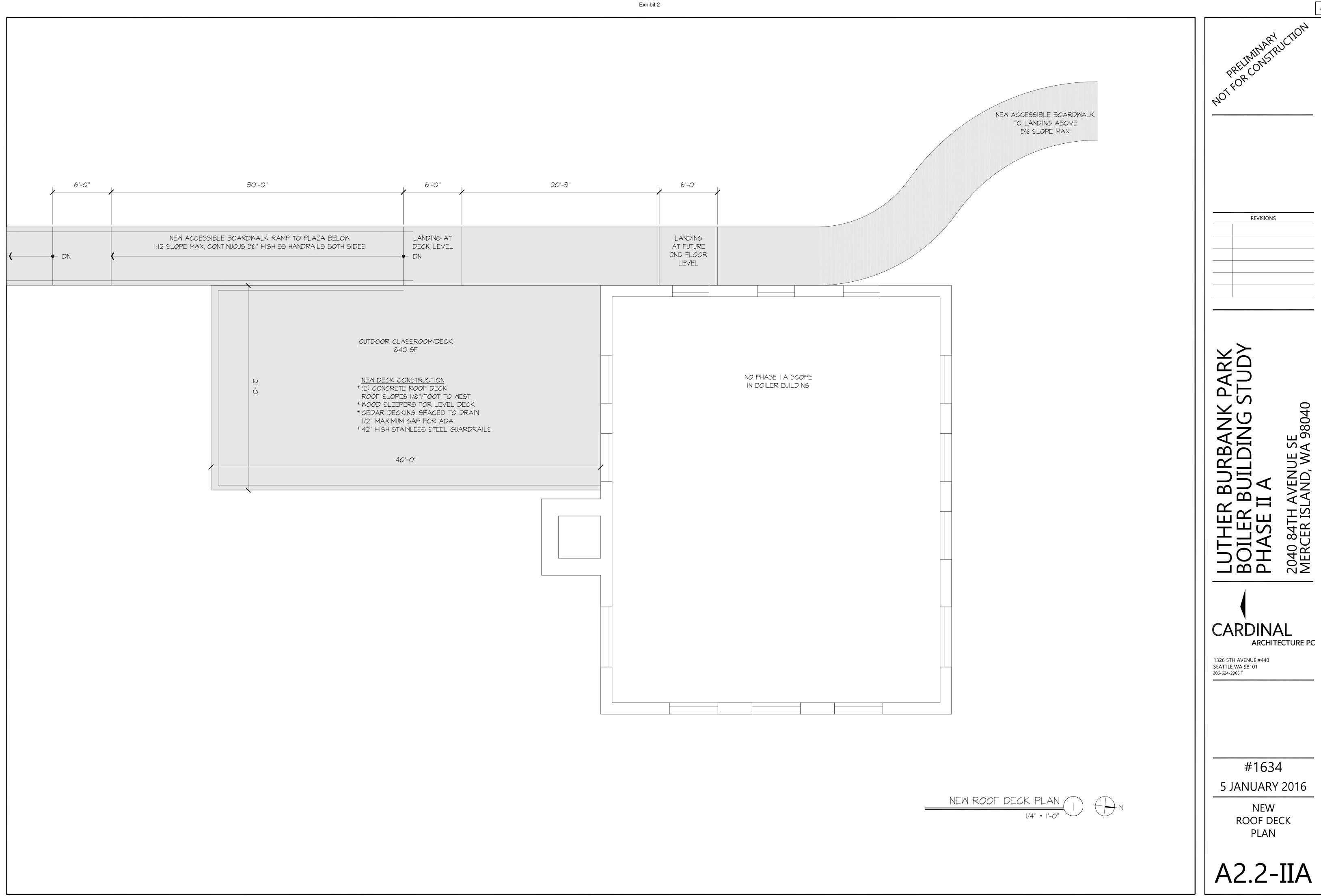
T1-IIA

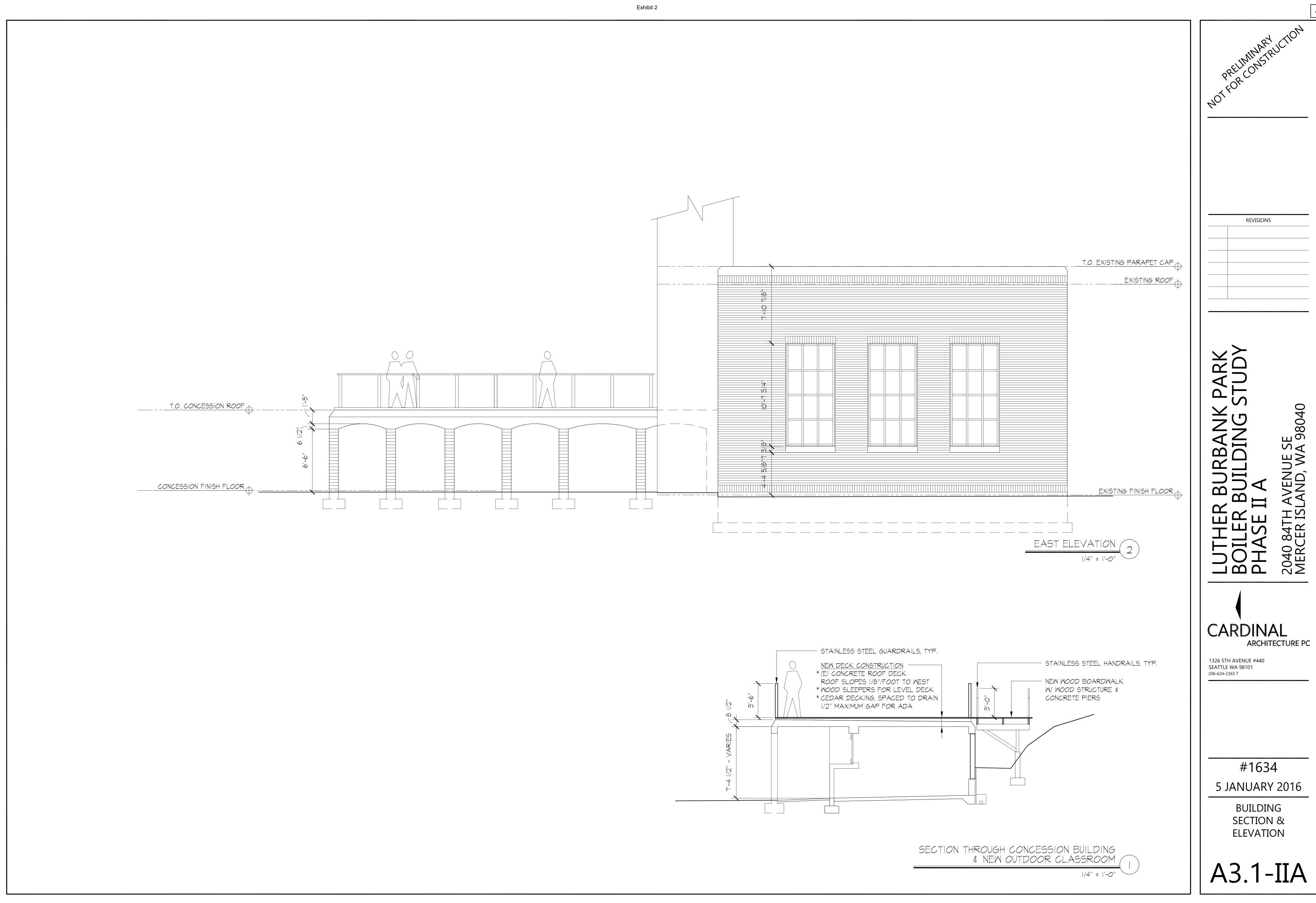


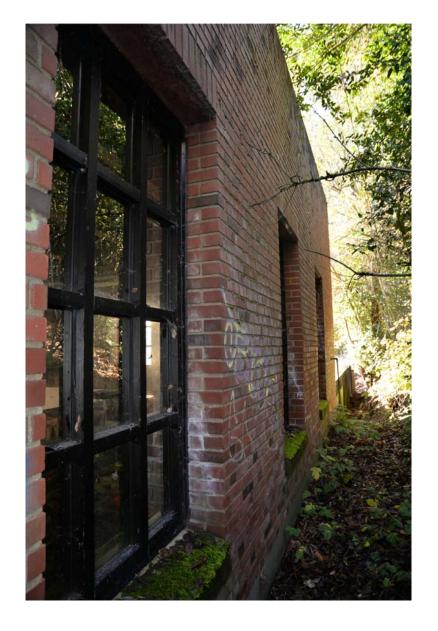
PHASE 2A SITE PLAN



Preferred Alternative Development #2





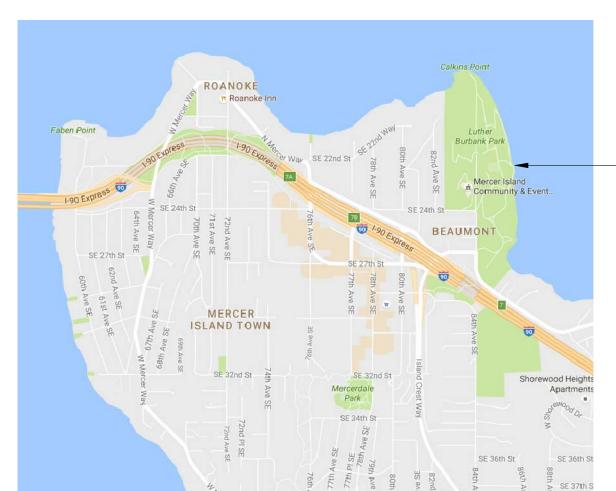






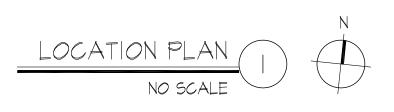
## PHASE IIB PROJECT DESCRIPTION

- \* NEW SECOND FLOOR IN BOILER BUILDING W/ NEW ENTRY, CLASSROOM & (2) OFFICES
- \* NEW INTERIOR STAIRS & ENCLOSED PLATFORM LIFT IN BOILER BUILDING
- \* NEW SECOND FLOOR ENTRY ON UPHILL (WEST) SIDE OF BOILER BUILDING,
- CONNECTING TO PHASE IIA ACCESSIBLE ROUTE TO TOP OF HILL
- \* REINFORCE (E) BRICK CLADDING AT NEW SECOND FLOOR ENTRY
- \* REMODEL (E) CONCESSION AREA IN BATHROOM BUILDING



IN LUTHER BURBANK PARK

PROJECT LOCATION





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DRAWING INDEX

TI-IIB PROJECT INFORMATION

AI-IIB SITE PLAN

A2.I-IIB FIRST FLOOR PLAN A2.2-IIB 2ND FLOOR PLAN A3.I-IIB BUILDING SECTIONS

S2.2-IIB STRUCTURAL PLAN

REVISIONS

RBANK LDING ! AVENUE SE LAND, WA 98040 **四**  $\Delta \approx$ 



SEATTLE WA 98101 206-624-2365 T

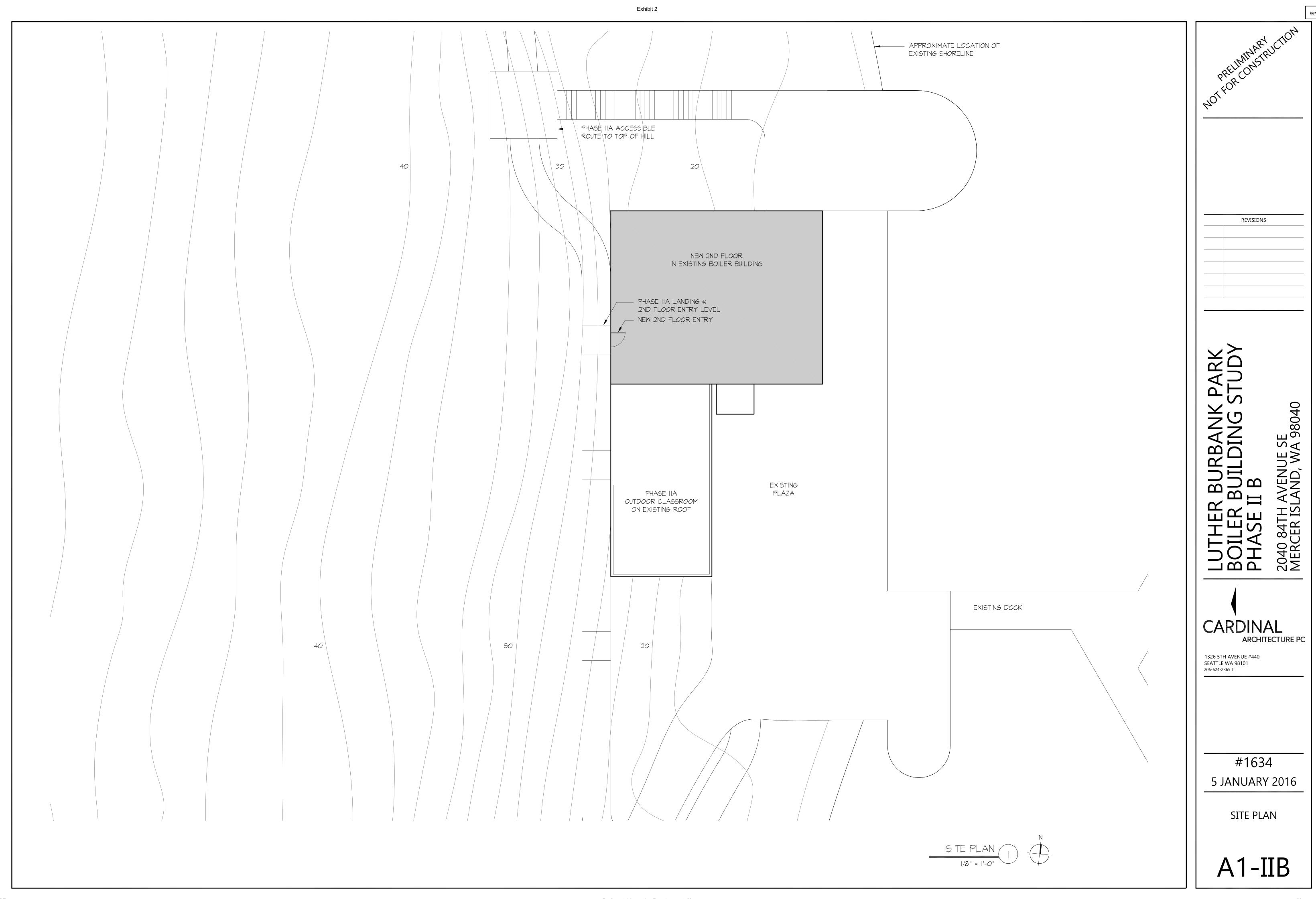
1326 5TH AVENUE #440

#1634

5 JANUARY 2016

PROJECT INFORMATION

T1-IIB



REVISIONS



2040 84TH AVENUE SE MERCER ISLAND, WA 98040

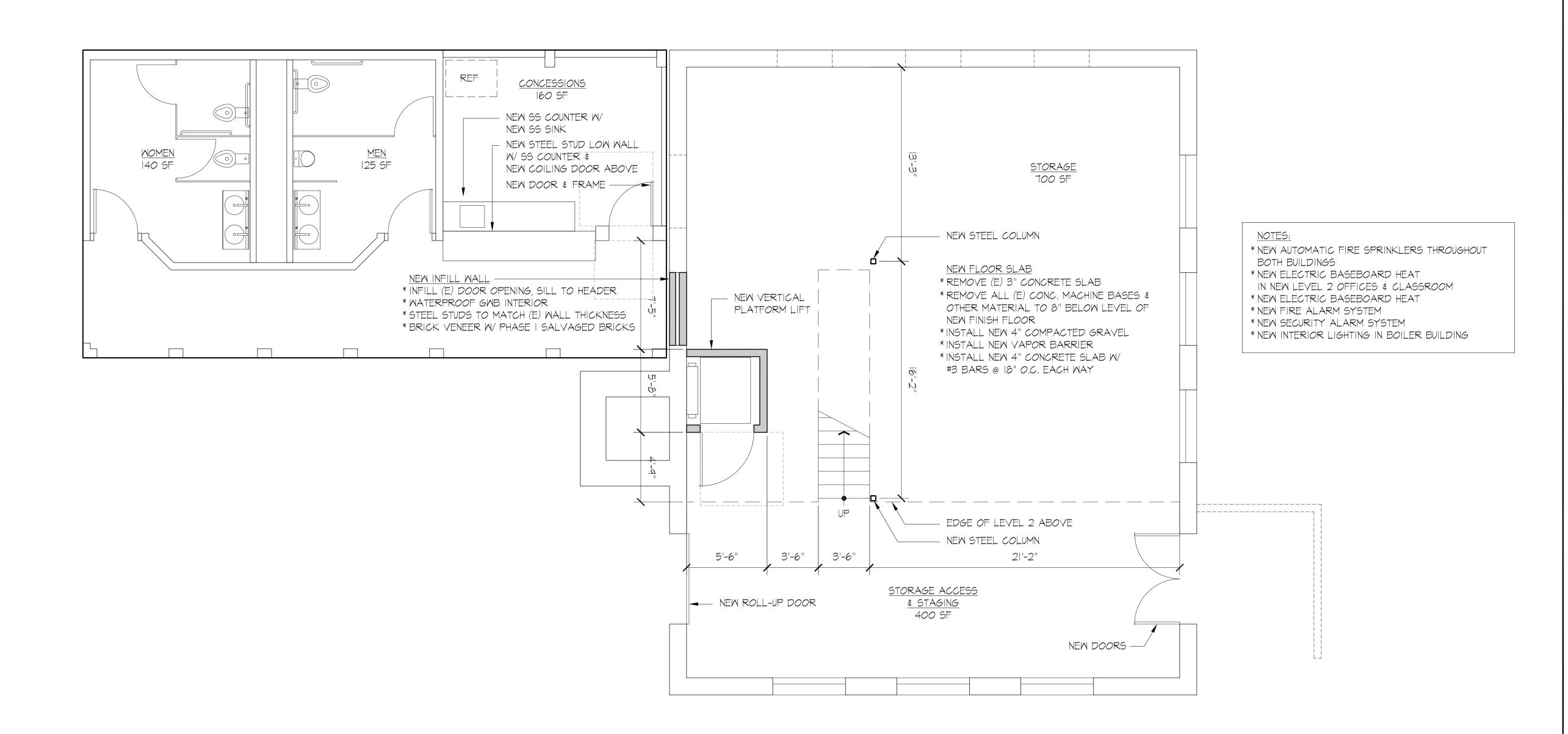
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ARCHITECTURE PC

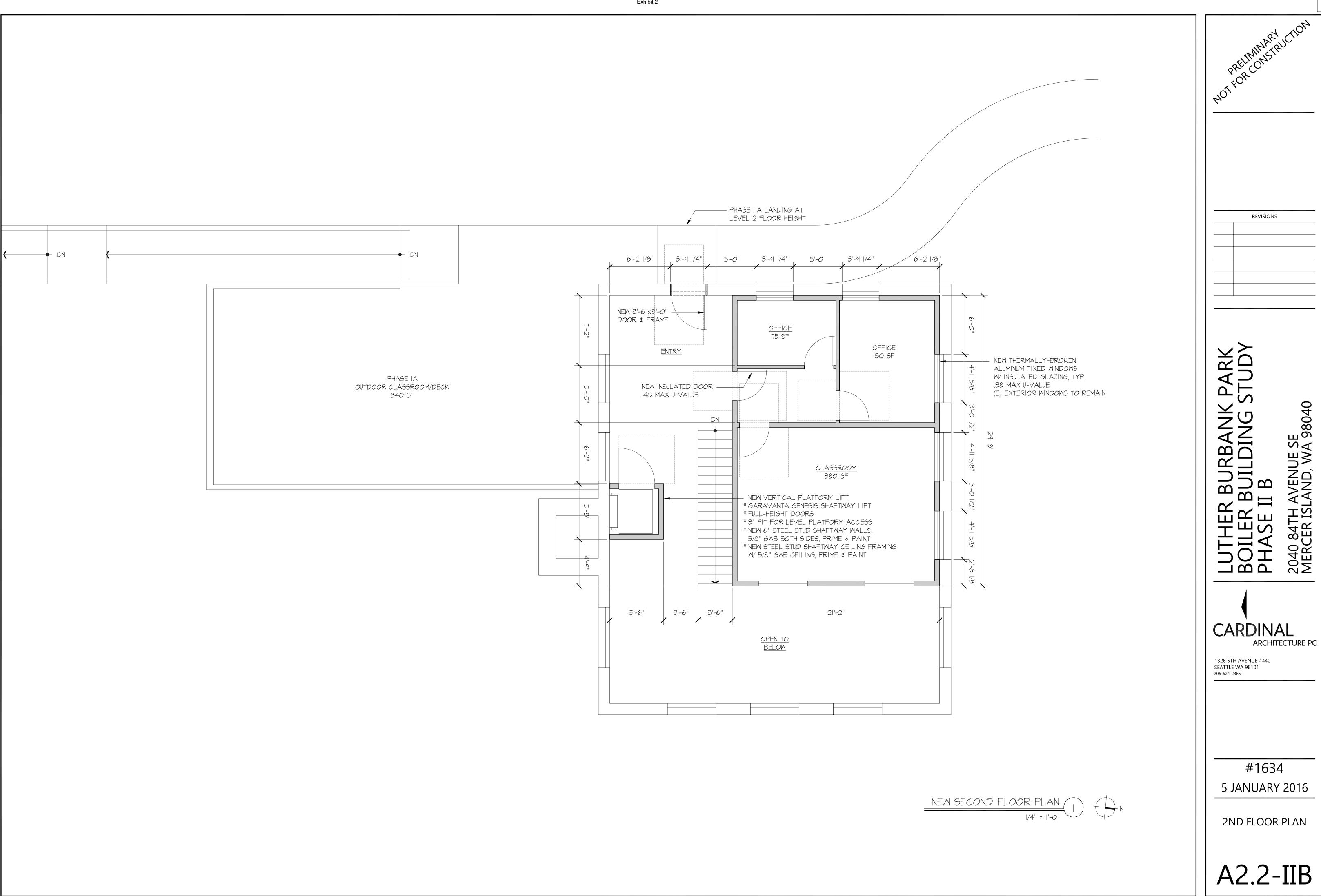
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> #1634 5 JANUARY 2016

FIRST FLOOR PLAN

A2.1-IIB





Item 3.

PRELIMINATEUC.

REVISIONS

K PARK 3 STUDY

LUTHER BURBANK PA BOILER BUILDING STU PHASE II B 2040 84TH AVENUE SE MERCER ISLAND, WA 98040

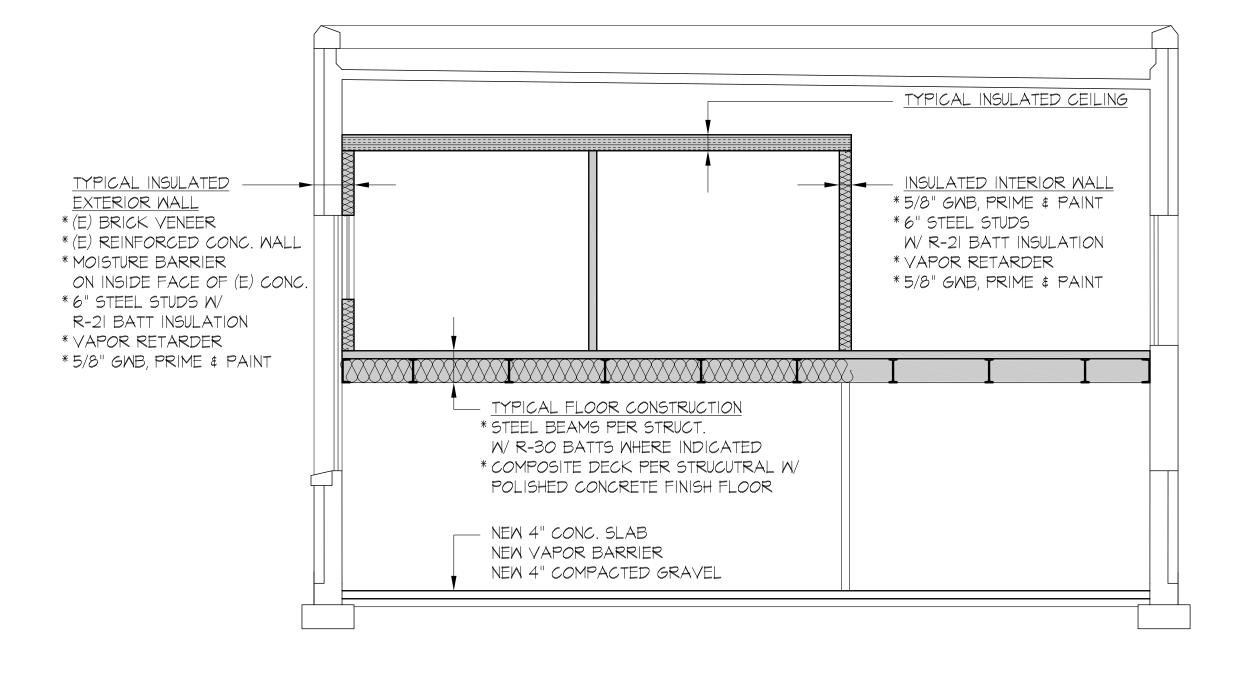
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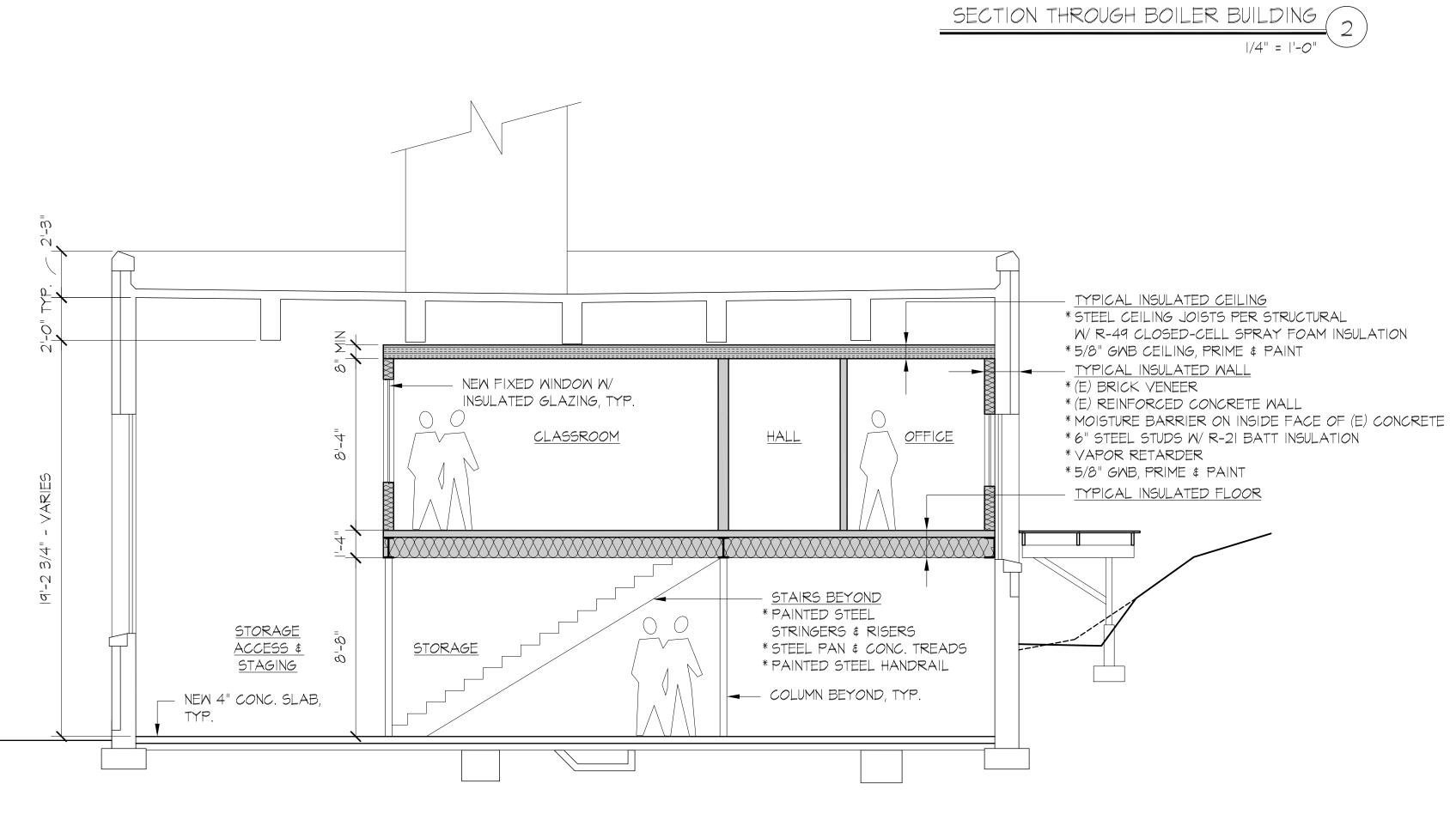
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> #1634 5 JANUARY 2016

> > BUILDING SECTIONS

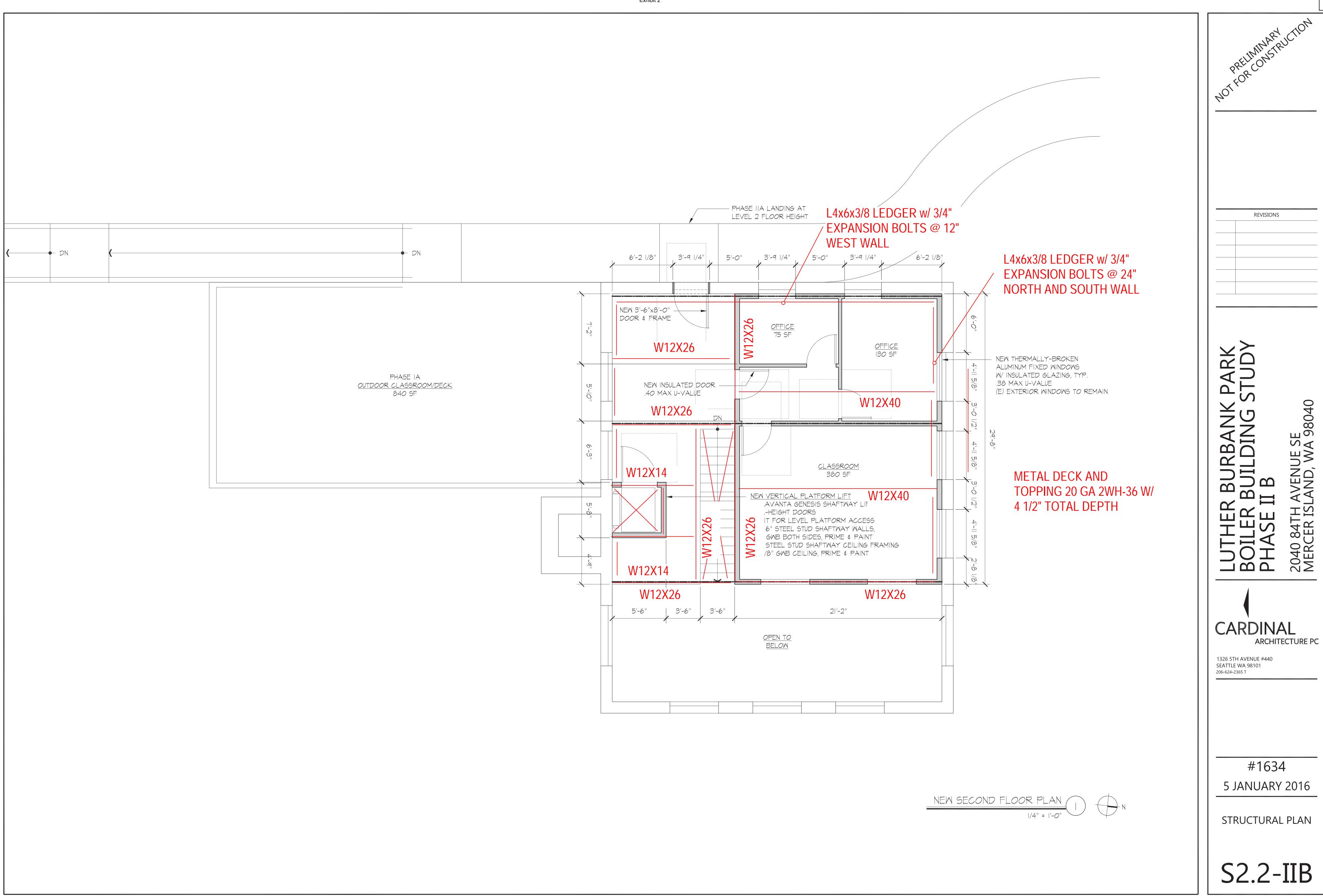
A3.1-IIB





SECTION THROUGH BOILER BUILDING

1/4" = 1'-0"









Preliminary Cost Report Concept February 6, 2017

# Luther Burbank Park Boiler Building Repair + Remodel Study

#### Prepared for:

Cardinal Architecture 1326 5th Avenue #440 Seattle WA 98101

#### Prepared by:

Trish Drew
DCW Cost Management
500 Yale Avenue North
Suite 100
Seattle WA 98105
206-718-2840

Project Reference: 00001634.100



Preliminary Cost Report Concept February 6, 2017

## Luther Burbank Park Boiler Building Repair + Remodel Study

## Contents

Overall Summary	3
Scope of Work	4
Basis of Estimate	5
Phase 1	6
Phase 2A	11
Phase 2B	15
Stack Option	20

Preliminary Cost Report Concept February 6, 2017

## Luther Burbank Park Boiler Building Repair + Remodel Study

Overall Summary	
	TOTAL
PH 1 Repair	254,051
PH 2A Pathways and Outdoor Classroom Deck	1,127,278
PH 2B Interior improvements and Second Floor Build out	681,656
TOTAL BUILDING CONSTRUCTION	2,062,985
RECOMMENDED BUDGET	2,062,985
Add Option 1: Alternative Chimney modifications	17,610

# Luther Burbank Park Boiler Building Repair + Remodel Study

### Scope of Work

#### **Project Scope Description**

The project consists of a preliminary design for the Luther Burbank Boiler Room building, and joined concessions/restroom facility. The project includes renovation and repair of the existing structure in Phase 1 including the removal of 10' of the smoke stack and reinforcement. Phase 2A consists of demolition of existing pathway to be replaced with new stairs, ramps, and new deck connected to the 2nd floor of the Boiler building. Phase 2B includes interior enhancements of the building, including new lift, new doors, concession room improvements, creation of second floor with connecting stairs, new floors, and thermal and moisture barrier enhancements to the walls and windows. An alternate Chimney Stack modification option is provided.

### **Project Design**

Preliminary Plans dated December 16, 2016, and redline structural comments from SSF. Costs are based on elements from similar projects, local sub market, and directives from the design team.

#### **Procurement**

The costs provided herein are based on the assumption that the project will be delivered as design, bid, build. If CM GC deliver is considered, additional cost for pre-construction may be required.

#### Site Conditions and Constraints

It is expected that the work will be performed during regular working hours. The site is located near Lake Washington, but none of the labor or delivery of materials is expected to be provided water-side. If there are access constraints that prohibit land-side delivery, significant cost increases would be anticipated for water-side work or be provided at contractors expense.

**LBDR** 

63

### Luther Burbank Park Boiler Building Repair + Remodel Study

### **Basis of Estimate**

### **Assumptions and Clarifications**

This estimate is based on the following assumptions and clarifications:

- 1 Hazardous materials abatement is anticipated.
- 2 The majority of work will be performed during regular business hours
- 3 Excludes soft costs, permits, and taxes
- 4 Site work is limited to work detailed in Phase IIA.

**LBDR** 

Phase 1 Summary					
			%	\$/SF	TOTAL
		1	Gross Area:	2,472 SF	
01 Foundations	3		6%	5.69	14,056
03 Floor and R	oof Structure		43%	43.72	108,077
1 Shell			54%	56.00	138,440
06 Interior Part	itions		6%	6.17	15,256
07 Interior Finis	shes		7%	6.68	16,515
2 Interiors			13%	12.85	31,771
10 Plumbing			7%	7.37	18,220
11 HVAC			0%	0.40	1,000
12 Electrical			0%	0.40	1,000
13 Fire Protect	on		0%	0.00	0
4 Mechanical	& Electrical		8%	8.18	20,220
BUILDING CONST	RUCTION		75%	77.03	190,430
17 General Co	nditions	12.00%	9%	9.24	22,852
18 Contractor's	Overhead & Profit or Fee	5.00%	4%	4.31	10,664
PLANNED CONST	RUCTION COST		88%	90.59	223,946
19 Contingency	for Development of Design	10.00%	9%	9.06	22,395
CONSTRUCTION	COST BEFORE ESCALATION		97%	99.65	246,341
20 Escalation t	o Start Date (Mar 2018)	3.13%	3%	3.12	7,710
RECOMMENDED	BUDGET		100%	102.77	254,051
	1			2	4

hase 1	Quantity	Unit	Rate	Total
Shell				
01 Foundations				
Expose area for foundation drain- 2.5'	271	LF	6.70	1,81
Place footing drain, drain sock, connect, bedding / cover	271	LF	18.50	5,01
Regrade slope	161	CY	45.00	7,22
				14,05
03 Floor and Roof Structure				
Demolition				
Temp area protection	1	LS	1,000.00	1,00
Sawcut and core drill for new plumbing locations	50	LF	8.00	4(
Demolition to restroom walls, doors and fixtures	310	SF	8.00	2,48
Demolition to framed walls at concession	66	SF	5.50	36
Demolition to parapet cap	160	LF	3.30	5:
Demolition to existing roof to structure	1,584	SF	6.50	10,29
Build Back				
Repair Slab at areas where plumbing was removed	310	SF	4.00	1,24
				16,30
04 External Cladding				
Clean and repaint steel window ledgers	4	LOC	400.00	1,60
Brick tie-backs	311	LOC	55.00	17,0
Chimney Modifications				
Sheet metal chimney cap	1	EA	2,800.00	2,80
Remove top 10' of stack	10	LF	550.00	5,50
Install reinforced concrete shell	10	LF	380.00	3,80
Install new reinforced concrete slab (roof level)	61	SF	70.00	4,2
10'x12" Concrete Beam	8	LF	210.00	1,68
Drill and install epoxy reinforcing bar to € beams	1	LS	3,000.00	3,00
Remove fire brick from stack to 35'	385	SF	16.00	6,10
·				45,88

	Quantity	Unit	Rate	Total
	<b>-</b> ,,			
05 Roofing and Waterproofing				
Install new Built-up roof system- Sloped to drain	1,584	SF	22.00	34,8
Install new parapet cap (pinned)	160	LF	26.25	4,2
Sealants to roof drains and stacks	1	LS	2,500.00	2,
Dampproofing foundation	516	SF	8.40	4,
				45,
2 Interiors				
06 Interior Partitions				
Metal stud and Concrete backer bd partitions -shaft walls	224	SF	12.50	2,
Metal stud and gyp partitions w/cladding- Entry	184	SF	10.90	2,
Reinforced concrete infill walls at concessions	66	SF	55.00	3,
Gyp ceiling- Restroom	310	SF	12.00	3,
Door, frame and hardware	2	EA	1,550.00	3,
				15,
07 Interior Finishes				
Toilet Partitions- Std.	1	EA	1,280.00	1,
Toilet Partitions- ADA	2	EA	1,550.00	3,
Urinal Screen	1	EA	800.00	
Accessories	1	LS	5,500.00	5,
Mirrors	28	SF	90.00	2,
Vanity Tops	8	LF	120.00	
Nudo panels- Restroom Walls	224	SF	1.50	;
Prep and paint-ceiling	1	LS	1,200.00	1,
Seal Floors Restroom	117	SF	7.00	
				16,
4 Mechanical & Electrical				
10 Plumbing				
Relocation of Sanitary Connection	8	EA	1,200.00	9,
Toilet	3	EA	1,200.00	3,0
Tonot	Ū		•	

Phase 1				
	Quantity	Unit	Rate	Total
Urinal	1	EA	1,100.00	1,100
Sink and faucets	4	EA	980.00	3,920
				18,220
11 HVAC				
Minor adjustments	1	LS	1,000.00	1,000
				1,000
12 Electrical				
Electrical adjustments	1	LS	1,000.00	1,000
				1,000
13 Fire Sprinklers				
Fire sprinklers				NIC

Phase 2A Area	SF	SF	SF
Areas	J	0.	<u> </u>
Net Site Areas			
Site Demolition	1,659		
Pedestrian Paving and Hardscape	4,111		
Landscaping and Softscape	3,526		
Other Features	1,634		
Net Site Area		10,930	1
TOTAL SITE AREA			10,930
Control Quantities			Ratio to Site
Control Quantities Pedestrian Paving and Hardscape	4,111	SF	
	<b>4,111</b> 2,181		
Pedestrian Paving and Hardscape		SF	
Pedestrian Paving and Hardscape Concrete Pathways and Ramps	2,181	SF SF	
Pedestrian Paving and Hardscape  Concrete Pathways and Ramps  Concrete Sidewalk	2,181 226	SF SF SF	
Pedestrian Paving and Hardscape Concrete Pathways and Ramps Concrete Sidewalk Asphalt Pathway	2,181 226 532	SF SF SF	Ratio to Site 0.376
Pedestrian Paving and Hardscape Concrete Pathways and Ramps Concrete Sidewalk Asphalt Pathway Boardwalk	2,181 226 532 908	SF SF SF SF	0.376
Pedestrian Paving and Hardscape Concrete Pathways and Ramps Concrete Sidewalk Asphalt Pathway Boardwalk Steps	2,181 226 532 908 264	SF SF SF SF SF	
Pedestrian Paving and Hardscape Concrete Pathways and Ramps Concrete Sidewalk Asphalt Pathway Boardwalk Steps Landscaping and Softscape	2,181 226 532 908 264 <b>3,526</b>	SF SF SF SF SF SF	0.376
Pedestrian Paving and Hardscape Concrete Pathways and Ramps Concrete Sidewalk Asphalt Pathway Boardwalk Steps Landscaping and Softscape Other Features	2,181 226 532 908 264 3,526 1,634	SF SF SF SF SF SF	0.376

			%	\$/SF	TOTAL
			Gross Area:	10,930 SF	
14	Site Preparation & Demolition		19%	19.73	215,658
15	Site Paving, Structure & Landscaping		42%	43.54	475,890
16	Site Utilities		14%	14.04	153,432
6	Site Contruction		75%	77.31	844,979
SITE	CONSTRUCTION		75%	77.31	844,979
17	General Conditions	12.00%	9%	9.28	101,398
18	Contractor's Overhead & Profit or Fee	5.00%	4%	4.33	47,319
PLAN	NED SITE CONSTRUCTION COST		88%	90.91	993,696
19	Contingency for Development of Design	10.00%	9%	9.09	99,370
CONS	STRUCTION COST BEFORE ESCALATION		97%	100.01	1,093,065
20	Escalation to Start Date (Mar 2018)	3.13%	3%	3.13	34,213
RECO	DMMENDED BUDGET		100%	103.14	1,127,278
	14	15			16

## Luther Burbank Park Boiler Building Repair + Remodel Study

Item Description	Quantity	Unit	Rate	Total
ite Contruction				
14 Site Preparation & Demolition	10,930	SF	19.73	215,658
Construction entrances, wheel wash	1	EA	5,500.00	5,500
Construction fencing and maintenance	500	LF	10.00	5,000
Tree protection, allow	1	LS	1,200.00	1,200
Site signage and pedestrian protection	1	LS	4,000.00	4,000
Allowance for Erosion control-dewatering	10,930	SF	1.60	17,488
Demolition to site asphalt	1,659	SF	3.22	5,342
Demolition of subsurface elements	1	ALW	80,000.00	80,000
Clear and grub	10,930	SF	0.55	6,012
Site excavation and haul	152	CY	22.00	3,350
Shoring and tie backs as required	102	LS	30,000.00	30,000
Structural fill- granular	332	CY	45.00	14,940
Backfill	292	CY	8.00	2,336
Aggregates- general purpose	76	CY	40.00	3,045
Footing drainage and connections	486	LF	26.00	12,636
Final Grading	10,930	SF	0.44	4,809
Survey	1	LS	20,000.00	20,000
15 Site Paving, Structure & Landscaping	10,930	SF	43.54	475,890
Pedestrian Paving				
Concrete Pathways and Ramps	2,181	SF	10.50	22,901
6" compacted base course	57	TN	38.00	2,149
Concrete Sidewalk	226	SF	10.50	2,373
6" compacted base course	6	TN	38.00	223
Curb	74	LF	22.50	1,665
Asphalt Pathway	532	SF	5.25	2,793
6" compacted base course	14	TN	38.00	524
Boardwalk	908	SF	15.00	13,620
Concrete footings, assumed 6' spacing	17	CY	250.00	4,222
Concrete structural walls	12	CY	250.00	2,963
Reinforcement	1,351	LB	1.19	1,608
Timber substructure	253	LF	38.00	9,627
			55.00	14,520
Steps	264	SE	ລລ ບບ	14:170
Steps Handrails - timber	264 32	SF LF	125.00	4,000

**LBDR** 

Phase 2A Detail				
Item Description	Quantity	Unit	Rate	Total
Site features				
Classroom Deck, cedar	560	SF	88.00	49,280
Existing substructure, prep	560	SF	1.50	840
Plaza and Headwall repair - allow	1	LS	10,203.00	10,203
Standard bench	4	EA	2,500.00	10,000
Trash receptacles	8	EA	1,100.00	8,800
Bollards - path lighting	33	EA	1,550.00	51,460
Landscape				
Landscape restoration	3,250	SF		
Top soil, pit planting	22	CY	46.00	1,021
Mulch, 3" deep - assumed	33	CY	59.00	1,926
Trees, allow	20	EA	450.00	9,000
Irrigation including controllers and meters	3,250	SF	2.00	6,500
Native planting restoration	3,526	SF	6.50	22,919
16 Site Utilities	10,930	SF	14.04	153,432
	10,330	01	14.04	100,402
Exterior Lighting, wiring and conduit				NIC
Trenching and conduit, site electrical	664	LF	88.00	58,432
Site lighting	1	LS	95,000.00	95,000

Phase 2B Areas & Con	trol Quantities		
	SF		SF
Areas			
Enclosed Areas			
Level 1	1,583		
Level 2	911		
TOTAL GROSS FLOOR AREA		2,494	

Pha	se 2B Summary				
			%	\$/SF	TOTAL
		G	ross Area:	2,494 SF	
01	Foundations		3%	7.02	17,501
02	Vertical Structure		2%	6.70	16,709
03	Floor and Roof Structure		18%	50.23	125,270
04	External Cladding		8%	23.10	57,613
05	Roofing and Waterproofing		0%	0.00	0
1	Shell		32%	87.05	217,092
06	Interior Partitions		9%	23.76	59,260
07	Interior Finishes		3%	7.95	19,819
2	Interiors		12%	31.71	79,079
80	Equipment and Specialties		4%	9.94	24,800
09	Vertical Transportation		7%	18.74	46,750
3	Equipment & Vertical Transportation		10%	28.69	71,550
10	Plumbing		1%	1.84	4,600
11	HVAC		4%	9.66	24,092
12	Electrical		15%	40.13	100,074
13	Fire Protection		2%	5.80	14,465
4	Mechanical & Electrical		21%	57.43	143,231
BUILI	DING CONSTRUCTION		75%	204.87	510,952
17	General Conditions	12.00%	9%	24.58	61,314
18	Contractor's Overhead & Profit or Fee	5.00%	4%	11.47	28,613
PLAN	INED CONSTRUCTION COST		88%	240.93	600,880
19	Contingency for Development of Design	10.00%	9%	24.09	60,088
CON	STRUCTION COST BEFORE ESCALATION		97%	265.02	660,967
20	Escalation to Start Date (Mar 2018)	3.13%	3%	8.30	20,688
RECO	OMMENDED BUDGET		100%	273.32	681,656

Phase 2B	Quantity	Unit	Rate	Total
	Quantity	Offic	Nate	Total
01 Foundations				
Demolition to 3" concrete slab inside bld	g footprint 1,583	SF	3.65	5,7
Demolition to existing machine bases-Al		LS	6,500.00	6,5
Building Excavation w/ over excavation a	Į.	CY	28.00	1,6
Base aggregates- 4" depth	20	CY	40.00	7,0
Lift pit	1	LS	2,800.00	2,8
		LO	2,800.00	2,0
				17,5
02 Vertical Structure				
Waterproofing, incl (E) 2nd floor	1,212	SF	9.00	10,9
Infill door opening - steel framing	75	SF	45.00	3,3
8" HSS Structural columns	0.3	TN	6,500.00	2,2
Lift Shaft			See II	nt. Partiti
Fireproofing	0.3	TNs	550.00	1
				16,7
03 Floor and Roof Structure				
4" Reinforced slab on grade, w/VB	1,583	SF	10.25	16,2
Structural steel framing Vert and Horz- L	vl 2 4.4	TN	7,000.00	30,8
3" 20 g Type W composite decking	911	SF	8.00	7,2
3" Concrete topping slab	8	CY	450.00	3,7
Reinforcing	3,741	LB	0.81	3,0
Fireproofing	4.4	TN	550.00	2,4
				125,2
04 External Cladding				
Existing Brick Veneer - reinstall	75	SF	15.50	1,1
TB windows at north elevation	3	EA	1,550.00	4,6
Hollow metal exterior doors- single	1	EA	1,100.00	1,1
Hollow metal exterior doors- single	1	EA	2,200.00	2,2
Glazed entry doors- single	1	EA	4,500.00	4,5
LBDR Pre	erred Alternative Development #2			

DCW Cost Management Exhibit 2 Item 3.

Coiling door - concessions	1	EA	18,500.00	18,500
Roll up doors- storage access	1	EA	25,500.00	25,500
	-			57,613
05 Roofing and Waterproofing				
No Work				NIC
06 Interior Partitions				
Standard partitions	619	SF	10.50	6,502
Std insulated ext walls	1,137	SF	9.60	10,916
Lift partition	146	SF	12.20	1,784
Partial walls - concessions	40	SF	8.80	352
Railings at 2nd floor	25	LF	102.00	2,550
Interior Glazing	60	SF	72.00	4,320
Floors				
Insulated composite deck	911	SF	18.55	16,899
Polished concrete infill	911	SF	10.25	9,338
Doors, frames and hardware				
Wood Doors- Single	4	EA	1,650.00	6,600
	-			59,260
07 Interior Finishes				
Floors				
Sealed concrete	1,583	SF	1.78	2,818
Walls				
Painted walls	3,793	SF	1.36	5,158
Ceilings				
Gyp ceiling- painted	1,822	SF	6.50	11,843
				19,819
08 Equipment and Specialties				
Signage and display				
Building signage	1	LS	2,300.00	2,300
Casework and fit outs				
Concessions counter top	10	LF	250.00	2,500
IRDD	Professed Alternative Development #2			76

Classroom Casework and shelving- general	20	LF	400.00	8,000
Window treatments	1	LS	7,200.00	7,200
Fire extinguisher cabinets	4	EA	450.00	1,800
Entrance mats and frames	100	SF	30.00	3,000
Moveable furnishing by owner				NIC
				24,800
09 Vertical Transportation				
Gravatanta Genesis Shaftway Lift	1	EA	25,000.00	25,000
Stair and rail- Painted Steel	1	FLT	21,750.00	21,750
	·		,,	
				46,750
10 Plumbing				
Sanitary fixtures- low flow connections and piping				
Concessions sink	1	EA	2,000.00	2,000
Sanitary waste, vent and service piping				
Cafe equipment connections	1	EA	2,600.00	2,600
				4,600
11 HVAC				
Heat Generation and cooling				
Baseboard Heat and controls	2,494	SF	9.66	24,092
<del></del>				24,092
				24,092
12 Electrical				
Primary Power				
Existing power is sufficient				NIC
Lighting and Branch wiring				
Lighting fixtures including conduit and wire	2,494	SF	14.00	34,916
	2,434	OI.	14.00	54,910
Lighting and power specialties				
Lighting controls including occupancy sensors	2,494	SF	6.50	16,211
Telephone and communications systems				
Telephone and data	2,494	SF	2.50	6,235
1				

LBDR

DCW Cost Management Exhibit 2

Item 3.

Alarm and security systems				
Fire alarm control and annunciator panels	1	LS	30,000.00	30,000
Fire alarm terminal cabinets	2	EA	1,550.00	3,100
Fire alarm devices including conduit and wire	7	EA	550.00	3,919
User convenience power				
Receptacles including conduit and wire	7	EA	420.00	2,993
Wiremold including devices	150	LF	18.00	2,700
				100,074
13 Fire Protection				
Wet pipe system	2,494	SF	5.80	14,465
				14,465

Stack Option				
Item Description	Quantity	Unit	Rate	Total
Add Option 1: Alternative Chimney modifications				
Cost for modification included in base costs	1	LS	(27,210.00)	(27,210)
Sheet metal chimney cap	1	EA	2,800.00	2,800
Remove top 34' of stack	34	LF	550.00	18,700
Install reinforced concrete shell	10	LF	380.00	3,800
Install new reinforced concrete slab (roof level)	61	SF	70.00	4,270
10'x12" Concrete Beam	8	LF	210.00	1,680
Drill and install epoxy reinforcing bar to € beams	1	LS	3,000.00	3,000
Remove fire brick from stack to 35'	385	SF	16.00	6,160
Alternate Cost Before Markups				13,200
17 General Conditions	12.00%			1,584
18 Contractor's Overhead & Profit or Fee	5.00%			739
19 Contingency for Development of Design	10.00%			1,552
20 Escalation to Start Date (Mar 2018)	3.13%			534
				17.610



## LUTHER BURBANK PARK - BOILER BUILDING PHASE 1 REPAIR PROJECT BUDGET

8 February 2017

Building Construction Cost	
Construction Cost	\$223,946.00
Owner Construction Contingency (10% of Construction Budget)	\$22,394.60
Escalation to Construction Start Date of March 2018	\$7,710.46
Building Construction Cost Subtotal	\$254,051.06
Soft Costs	
Architect basic fees (15% of construction cost)	\$38,107.66
Structural Engineer	
Mechanical Engineer	
Additoinal Services Consultants	
Civil Engineer	\$5,500.00
Waterproofing Consultant	\$5,500.00
Construction cost sales tax (9.5% of construction cost)	\$24,134.85
Master Use Permit & Construction Permit Fees (4% of Construction Costs)	\$10,162.04
Construction testing (2.5% of Construction Costs)	\$6,351.28
Reimbursable items	
Document Reproduction	\$500.00
Items not in Construction Contract	
CoMI Project Management (12 weeks @ 10 hrs / week @ \$100/ hr)	\$12,000.00
Environmental Materials Consulting During Project	\$2,500.00
Construction scope by owner	\$0.00
Accommodations during construction (current mortgage or rent)	\$0.00
Furniture, Fixtures & Equipment	\$0.00

Total Project Cost \$358,806.89



## LUTHER BURBANK PARK - BOILER BUILDING PHASE 2A REPAIR PROJECT BUDGET

8 February 2017

Building Construction Cost	
Construction Cost	\$993,696.00
Owner Construction Contingency (10% of Construction Budget)	\$99,369.60
Escalation to Construction Start Date of March 2018	\$34,212.95
Building Construction Cost Subtotal	\$1,127,278.55
Soft Costs	
Architect basic fees (15% of construction cost)	\$169,091.78
Structural Engineer	
Additoinal Services Consultants	
Civil Engineer (5% of construction cost)	\$56,363.93
Landscape Architect (5% of construction cost)	\$56,363.93
Waterproofing Consultant	\$5,500.00
Construction cost sales tax (9.5% of construction cost)	\$107,091.46
Master Use Permit & Construction Permit Fees (4% of Construction Costs)	\$45,091.14
Construction testing (2.5% of Construction Costs)	\$28,181.96
Geotechnical Consultant	\$28,181.96
Reimbursable items	
Document Reproduction	\$500.00
Items not in Construction Contract	
CoMI Project Management (20 weeks @ 10 hrs / week @ \$100/ hr)	\$20,000.00
Environmental Materials Consulting During Project	\$2,500.00
Construction scope by owner	\$0.00
Accommodations during construction (current mortgage or rent)	\$0.00
Furniture, Fixtures & Equipment	\$50,000.00

Total Project Cost \$1,696,144.72



## LUTHER BURBANK PARK - BOILER BUILDING PHASE 2B REPAIR PROJECT BUDGET

8 February 2017

Building Construction Cost	
Construction Cost	\$600,880.00
Owner Construction Contingency (10% of Construction Budget)	\$60,088.00
Escalation to Construction Start Date of March 2018	\$20,688.30
Building Construction Cost Subtotal	\$681,656.30
Soft Costs	********
Architect basic fees (15% of construction cost)	\$102,248.44
Structural Engineer	
Mechanical Engineer	
Electrical Engineer	
Additoinal Services Consultants	
Waterproofing Consultant	\$5,500.00
Construction cost sales tax (9.5% of construction cost)	\$64,757.35
Master Use Permit & Construction Permit Fees (4% of Construction Costs)	\$27,266.25
Construction testing (2.5% of Construction Costs)	\$17,041.41
Reimbursable items	
Document Reproduction	\$500.00
Items not in Construction Contract	
	<b>#00.000.00</b>
CoMI Project Management (20 weeks @ 10 hrs / week @ \$100/ hr)	\$20,000.00
Environmental Materials Consulting During Project	\$2,500.00
Construction scope by owner	\$0.00
Accommodations during construction (current mortgage or rent)	\$0.00
Furniture, Fixtures & Equipment	\$75,000.00

Total Project Cost \$996,469.75

Exhibit 2



### <u>Luther Burbank Park Boiler Building Feasibility Study</u> Kickoff Meeting Notes

**Date:** Thursday, 3 November 2016 **Location:** Aljoya House, Mercer Island WA

**Attending:** Bruce Fletcher, Parks & Recreation Director

Paul West, Park Operations Superintendent

Marcy Olson, Facility Project Manager

Diane Mortenson, Recreation Superintendent

Alex Harvey, Parks Maintenance

Myra Lupton, Community Representative

Jim Cary, Cardinal Architecture Jesse Belknap, Cardinal Architecture

Purpose: Kickoff Meeting

1) Introductions

### 2) Project Overview

- 2006 Luther Burbank Park Master Plan identifies the boiler building and adjacent docks as the location for human-powered boating activities.
- Feasibility Study to determine the condition and usability of the 1928 boiler building, and create a plan for implementing the Master Plan uses.
- Will review program, options and cost to provide information for decision-making.
- Boiler building is a nice, attractive building, and hope is that building can be repurposed, with necessary improvements, to meet needs of human-powered boating activities.
- Feasibility study to be complete by the end of January 2017.

#### 3) Scope of Study

- The Master Plan will direct the study as the team prepares development proposals.
- The study will develop proposals to a conceptual level, and will prepare construction cost and project cost estimates for fundraising.

### 4) Process & Timing

- Work will be performed by Cardinal Architecture (prime consultant, architect), Swenson Say Faget (structural engineer) and DCW Cost Management (cost estimating).
- Existing evaluation will take place next week.
- Meeting with City of Mercer Island Building, Planning, and Fire officials to take place next week, to review land use, shoreline, building code, accessibility, and fire requirements.
- Meeting with potential boating concessionaires during this week and the next to develop building program requirements.
- Team will first analyze the boiler building, determine needs, consider program options, and evaluate costs.
- If the building is suitable for development, then the team will prepare options for site and building development. If the building is not suitable for development, then the team will propose options for replacement.



• The design team will prepare a final report to inform future fundraising for developing the boiler building area into a human-powered boating facility.

### 5) Goals & Priorities, Around the Table

- Bruce beautiful, under-utilized structure into year-round park facility with concessions, storage, events, meeting rooms; follow the master plan; beautiful building just the way it is, improve for safety
- Alex usable cool building; too nice for storage, simple and open; weddings; event space; concerned about water running through the site
- Diane expand current successful boating program; kayaks and sailboats; add food and drinks; concerned about site accessibility; take advantage of natural classroom setting; tiny trees preschool program
- Paul building must stay; no potential to replace building there; \$5K per year to DNR just for shoreline use, would like to show return for investment
- Myra started children's sailing program with Homer; expand program to include long waiting lists; expand the handkerchief fleet

### 6) Additional Discussion

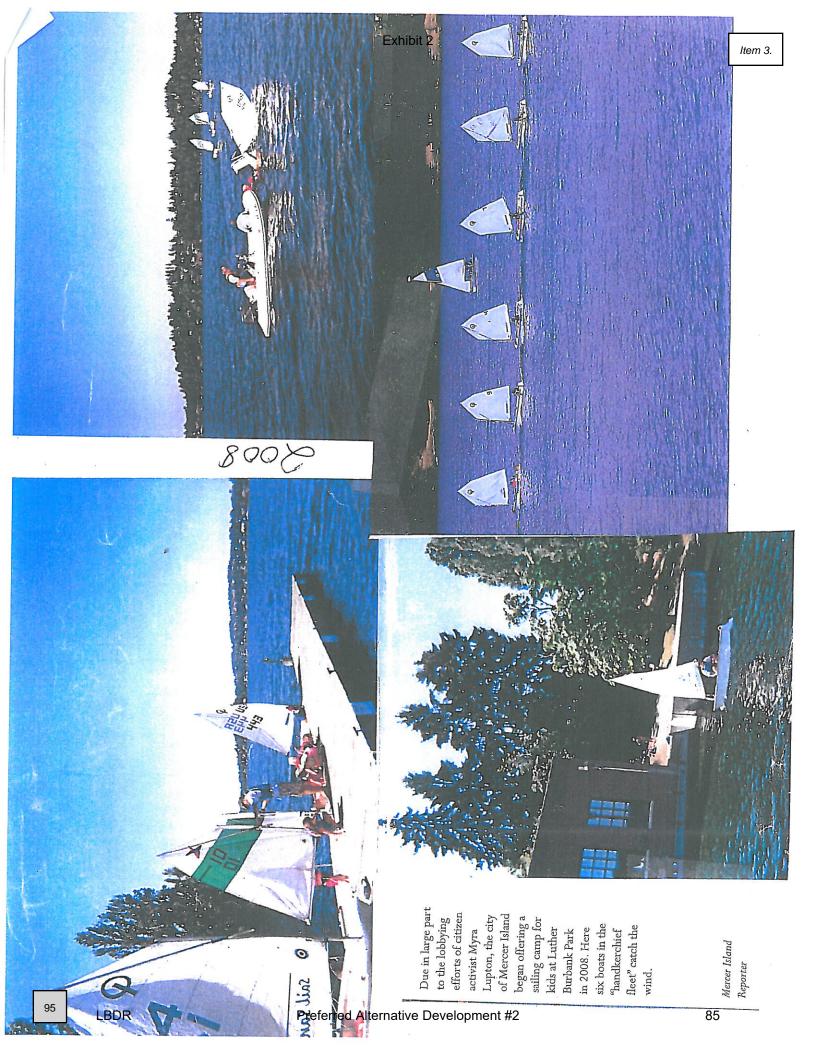
- Public and concessionaire interested in utilizing boiler building and protected boating area.
- Kayaks, SUPs, Canoes, Sailboats, and Rowing all popular and interested in utilizing boiler building area.
- Concern about the existing docks, too tall for most small boat use. Unlikely that docks
  can be expanded, but likely that existing dock space could be changed to be more
  effective for small boats. Possibly swap floating platforms for existing docks.

### 7) Action Items

- Paul will schedule subsequent meetings for this group for the first week of December and the first week of January.
- Cardinal and design team to begin work later today, with site and building survey next Tuesday.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.

**Attached:** 2008 Sailing Camp Photos shared by Myra Lupton





### <u>Luther Burbank Park Boiler Building Feasibility Study</u> Kayak Academy Meeting Notes

**Date:** Thursday, 3 November 2016

Location: Boiler Building, Luther Burbank Park, Mercer Island WA

**Attending:** Barbara Gronseth, Kayak Academy

Paul West, Park Operations Superintendent

Jim Cary, Cardinal Architecture Jesse Belknap, Cardinal Architecture

Purpose: Kayak Concessionaire Meeting

- Great location for teaching kayaking, teach summer programs at Luther Burbank Park for 10 years.
- 2) Use the gravel beach to the north, and the best sheltered kayaking is to the north. Kayaks and swimmers are separated for safety. Do not use the docks as they are too tall and not the right conditions for kayak boarding and takeoff.
- 3) Parking is very important, have similar parking conditions at Lake Sammamish State Park.
- 4) Mercer Island Parks is also developing the South Parking Lot Boat Launch, which will have only a 200' walk from parking to a new gravel beach.
- 5) Would consider replacing finger docks with floating platforms.
- 6) Running current program at Lake Sammamish State Park, most equipment in containers which stay there all year, some equipment in open storage with locks.
- 7) Would like food concession as well, lots of traffic from beach, playground, walkers, boaters.
- Boats typically stored on racks. Have made rolling racks that can be pushed outside during the day.
- 9) Constant boat usage would be great for KA, not just classes and lessons.
- 10) Have used a covered outdoor space, such as a tent, for setup and classes. Also prefer that their students get used to getting wet.
- 11) Would like to have 75-80 boats (kayaks and SUPs) on hand to make concessions most effective. Not just classes and lessons, but also rental as well.
- 12) Store boats, paddles, personal floatation devices.
- 13) Good relationship to Enatai Beach Park, east across the water beneath I-90 bridges.
- 14) Could promote use with Washington Water Trails and Lakes to Locks.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.

Attached: none

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## <u>Luther Burbank Park Boiler Building Feasibility Study</u> City of Mercer Island Pre App Meeting Notes

Date: Tuesday, 8 November 2016
Location: City Hall, Mercer Island WA
Holly Mercier, Permit Coordinator
Evan Maxim, Planning Manager

Will Piro, Planner

Don Cole, Building Official Hershel Rostov, Fire Marshal

Ruji Ding, Senior Development Engineer Paul West, Park Operations Superintendent

Jim Cary, Cardinal Architecture

**Purpose:** Pre App Meeting, 2048 84th Avenue Southeast





- 1) Project Introduction Proposed project is a renovation to the 1928 Boiler Building located in Luther Burbank Park on the shore of Lake Washington. Current scope is a feasibility study to review the condition and safety of the existing structure and to prepare options for redeveloping the building to support the direction of the 2006 Luther Burbank Park Master Plan. The plan show that the boiler building will be upgraded to support human-powered boating. Initial project might include repairing existing toilet rooms, concessions, & storage area to make building safe and dry. Future project may include renovation of storage area to include classrooms, offices and additional toilet rooms.
- 2) Land Use
  - Luther Burbank Park is identified to be R-15 Residential 15,000 SF which allows for public park use.
  - Public Parks is addressed in 1902.010/A/6 which reads:
    - 6. Public park subject to the following conditions:
      - a. Access to local and/or arterial thoroughfares shall be reasonably provided.
      - b. Outdoor lighting shall be located to minimize glare upon abutting property and streets.
      - c. Major structures, ballfields and sport courts shall be located at least 20 feet from any abutting property.

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- d. If a permit is required for a proposed improvement, a plot, landscape and building plan showing compliance with these conditions shall be filed with the city development services group (DSG) for its approval.
- Future project may be reviewed under Shoreline Master Program. Future project may require a substantial development permit and/or SEPA review. Additional parking may also be required.
- Ordinary High Water Mark is 18.6 feet.
- Future project likely to be reviewed by Design Commission as a major capital improvement, as capital funds would be used for the construction project.
- Boiler Building is not a landmark structure. There is no landmark review requirement for COMI, and no desire or need to designate the structure as a landmark.
- Current use is defined as "storage accessory to park."
- The City's shoreline master program and shoreline environmental designation for Luther Burbank park designates this stretch of shoreline for public access and active and passive public recreation. (MICC 19.07.110(C))
- While not part of the current feasibility scope, Parks is reviewing renovations of the dock area to convert the tall, stationary docks with floating platforms.
- Any work associated with bulkhead would be reviewed by State of Washington Fish & Wildlife.
- Location is not specifically identified as wetlands, but there are wetlands nearby. Recommend wetland identification and analysis.

### 3) Building Code

- Current structure is approximately 2,300 SF.
- Accessibility building code requirement is that owner is required to spend 20% minimum of construction value on accessibility improvements. Priorities for accessibility include accessible path from parking to structure, accessible entry, and accessible toilet rooms.
- Accessibility, per chapter 11 of the building code, will be reviewed and enforced from the
  parking lot to the structure. There are not trail or path allowances that deviate from
  chapter 11.
- Location is identified as a landslide area on nwmaps.net. Location is also identified as a seismic hazard area.

#### 4) Fire Code

- Existing docks are grandfathered as is. Change of use or extensive renovations may trigger Fire Code 17.01.020 which increases the design load and requires standpipe service for docks for more than 5 vessels.
- Existing building is grandfathered as is. Repairs to the existing building are not
  considered renovations. New or renovated commercial building is required to have
  sprinklers when greater than 5,000 SF. New or renovated commercial is required to have
  a fire alarm when greater than 3,000 SF. It is unlikely that the renovated boiler building
  would exceed these thresholds. It is likely that the City of Mercer Island will desire or
  require both sprinklers and fire alarm for the building renovation, regardless.
- Access road for fire truck access should be provided all the way to building, to fire
  hydrant, and to fire department supplemental pump connection. There are many
  requirements for the road and turnaround, most of which are impractical due to the boiler
  building's shoreline and park location. The addition of sprinklers and fire alarm can be
  used to negotiate fire truck access requirements. A fire truck turnaround may be provided
  at the top of the hill. Ultimately, the project must have a safe building condition and an
  appropriate level of fire department access.
- Fire sprinklers require a 4" minimum service.
- 5) Utilities



- Water main located north of building and stops at hydrant just north of structure. There is relatively good flow and pressure documented for existing water service.
- Side sewer leaves building to east to vault, then is pumped up hill to meet sewer main in existing playground area above boiler building.
- Electric power is buried service that connects to building in southwest corner.
- Roof drainage and site drainage are piped directly to lake and exit above high water mark.
- 6) Permitting Path
  - Permitting Path will be determined by scope of work. Repairs would be reviewed by the Building Department only. Change of Use to include classrooms and meeting rooms might trigger Shoreline Substantial Development Permit and SEPA review. Construction Permit would be required, and the addition of conditioned space would likely trigger requirements to meet accessibility, structural, and energy code requirements.
- 7) General Notes
  - Boiler Building Value on King County website is \$0, which is standard for public structures. Actual value can be determined by contacting King County Assessor's Office. Soon, value will be determined by a \$/SF calculation. The building value is how some requirements are enforced during the permitting process, and a higher existing building value gives the building owner more flexibility.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec and to Holly Mercier, Permit Coordinator, who will distribute to the city review team.

Attached: none



## <u>Luther Burbank Park Boiler Building Feasibility Study</u> Sail Sand Point Meeting Notes

Date: 16 November 2016

Location: Boiler Building, Luther Burbank Park, Mercer Island WA

Attending: Nino Johnson, Sail Sand Point

Paul West, Park Operations Superintendent Diane Mortenson, Recreation Superintendent

CJ Stanford, Recreation Supervisor Jim Cary, Cardinal Architecture

Purpose: Concessionaire Meeting

\_\_\_\_\_

- 1) Sail Sand Point operates classes from boiler building location every summer. Classes are very popular and are filled very quickly. Classes are for 8-14-year -olds, and are operated in a younger and older group. Taught in 8'-12' dinghies. Classes are taught outdoors, and students are outside most of the time.
- 2) Equipment includes (6) sailing dinghies and a safety boat with a motor. There are (2) instructors per class.
- 3) During summer lessons, the boiler building is used to store boats overnight and to store equipment. Currently the instructors motor down from Sand Point to Mercer Island every morning in the safety boat.
- 4) Future needs include boat storage space for (12) dinghies & rigging (double what they have now), classroom space, equipment storage, secure indoor camper cubbies, and restrooms. Outside storage is ok, but would have to be secure. Storage for the safety boat would be best if secured inside a fence or on top of the dock. Year-round boat storage would be ideal as well.
- 5) Equipment rental is appealing, but Nino said that rental works best with entry-level equipment like SUPs and kayaks. Easiest entry point.
- 6) Classes are typically 1 group for a week. Sometimes it's (2) 1/2-days for younger students of full-days for older students.
- 7) Possibility of storing the safety boat at the boat launch inside of a new fence.
- 8) From Sail Sand Point perspective, current parking and drop-off were working.
- 9) Nino to send Jim specifications on SSP's typical dinghy, so that Cardinal can include boat sizes in the floor plans.

Meeting notes will be distributed by Cardinal Architecture.

Attached: none

cardinalarchitecture.com

Exhibit 2



## <u>Luther Burbank Park Boiler Building Feasibility Study</u> **Meeting Notes**

**Date:** Thursday, 8 December 2016 **Location:** Aljoya House, Mercer Island WA

Attending: Bruce Fletcher, Parks & Recreation Director

Paul West, Park Operations Superintendent

Marcy Olson, Facility Project Manager Diane Mortenson, Recreation Superintendent

Ken Brooks, Parks Manager Alex Harvey, Parks Maintenance

Myra Lupton, Community Representative Kate Lamperti, Community Representative

Jim Cary, Cardinal Architecture

Purpose: Progress Meeting

- 1) Introductions
- 2) Update Since our 3 November 2016 Kickoff Meeting
  - Kayak Academy Meeting 3Nov16 met with Barbara Gronseth to discuss KA's interest & needs; great location; concern about parking & access; would love to operate classes and rent kayaks & SUPs; 75-80 craft storage to be sustainable rental location; use north gravel beach as launch; could use floating platforms but cannot use pier dock
  - Architect & Structural Engineer Review 8Nov16 design team surveyed structure & site
    with help of Parks & Rec staff; recorded conditions for as-built documents; reviewed
    structural condition
  - City of Mercer Island Pre App Meeting 8Nov16 very useful meeting; met with Planning Department, Building Official, Fire Marshal, & City Utilities to discuss project direction; repairs are encouraged; use changes from current concessions & storage would trigger substantial alterations requirements; substantial alterations requirements include accessibility, fire protection, building structural review & repair; and energy code compliance; substantial alterations would trigger additional review such as Shoreline Substantial Development permit review and State Environmental Policy Act review; biggest challenge for substantial alterations may be fire protection requirements and access
  - Sail Sand Point Meeting 16Nov16 met with Nino Johnson to discuss SSP's interest & needs; great location; currently teaches classes with (6) Opti sailboats; could expand to (12) sailboats; would bring in kayaks & SUPs for rental concessions (easier as entry level rentals); use floating platform as launch; could use more floating platforms but cannot use pier dock
- 3) Existing Drawings Attached to these meeting notes are existing drawings pdf files. They represent the current building conditions and are documented in AutoCAD for future use.
- 4) Phase I Repair Drawings Attached to these meeting notes are repair drawings which describe important projects to make the existing building more safe and make the building more functional.



They describe projects such as foundation drainage, existing wall repair, restroom improvements, brick masonry repair, and chimney changes. Performing these projects will not likely trigger the substantial alterations requirements, and will extend the useful life of the structure. The building is in in need of repair and seismic improvements, but is also in good shape. The design team was asked to determine if the building was in good enough shape to consider continued use. The reasons for replacing the building may be based on the potential construction budget, not because the building is considered beyond repair.

- 5) Phase II Preliminary Building Program Attached to these meeting notes is the preliminary building program document that collects and interprets the data from the meetings with Kayak Academy and Sail Sand Point. The program identifies the space needed or provided for various future uses and building functions.
- 6) Phase II Diagrams Attached to these meeting notes are drawings that provide an initial planning version of how the Boiler Building might be used in the future. The diagrams show how a 2nd floor could be added to the large, tall Boiler Building room. Based on the review and discussion, Cardinal was asked to look at options where the second floor was not added, however the outdoor classroom on top of the existing toilet rooms could be part of a project. Paul noted that the second floor addition actually reduced storage capacity, after a stair and elevator are included. Cardinal will prepare additional versions to show function and potential cost of each.
- 7) Action Items
  - Next progress meeting is Thursday 5 January 2017.
  - Cardinal will work with the Structural Engineer and Cost Estimator to document repairs and design options, and apply costs to the options to present at the next progress meeting.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.

#### Attached:

Existing Drawings – 8Dec16 - Boiler Building Study
Phase I Repair Drawings – 8Dec16- Boiler Building Study
Phase II Preliminary Building Program – 8Dec16 - Boiler Building Study
Phase II Diagrams – 8Dec16 - Boiler Building Study

## Luther Burbank Park Boiler Building Preliminary Phase II Building Program

CARDINAL ARCHITECTURE PC

8 December 2016

	Use	count	capacity	NSF each	NSF Total	Notes
Kayaks	Kayak & SUP Storage	tount 1	capacity	200		(75-80) craft, (24) sea kayaks 18' max length x 24" wide, (56) SUPs 12' max length x 36" wide, rack storage
Nayaks	Kayak General Storage	1		50		paddles, PFDs
	Kayak Student Cubbies	1		50		small lockers for student belongings during classes
	Outside Teaching/Gathering Space	1	12	50		outside
	Gravel Launch	1	12			gravel launch preferred, floating platform at docks also acceptable
	Kayaks Subtotal	'				NSF
	Rayans Subtotal				300	NOT
Sailing	Sailboat Storage	1		200	400	(6) Opti Sailboats, 7'-8" long x 3'-6" wide, rack storage, (6) per rack, could expand to (12) boats for more classes
	Sailboat General Storage	1		50		PFDs
	Sailboat Student Cubbies	1		50	50	small lockers for student belongings during classes
	Outside Teaching/Gathering Space	1	16			outside
	Sailboat Launch	1			0	floating platform at docks
	Sailboat Safety Boat	1				lifted & stored on docks
	Sailing Subtotal					NSF
Shared	Entry	1		100	100	
	Meeting Room or Classroom	1		400	400	20 students x 20 SF ea = 400 SF
	Office	2		100	200	
	Concession Room & Snack Sales	1		150	150	existing concessions & snack space
	Existing Toilet Rooms	2		120	240	existing toilet rooms
	Elevator - (2) level	2		100	200	
	Stairs - (2) level	2		200	400	
	Shared Subtotal				1,690	NSF
Totals	Building Program Total				3,090	NSF
	Building Program Total with GSF Multiplier				3,863	GSF (+25%)
	Boiler Building Existing Area				2,104	GSF
	Boiler Building Future Second Floor				960	GSF
	Boiler Building Future Total Building Area				3,064	GSF

Exhibit 2 - APPROXIMATE LOCATION OF EXISTING SHORELINE - NEW ACCESSIBLE SMITCHBACK PATH TO TOP OF HILL REVISIONS NEW 2ND FLOOR IN EXISTING BOILER BUILDING NEW BOILER BUILDING ENTRY LANDING MEW 2ND FLOOR ENTRY 2040 84TH AVENUE SE MERCER ISLAND, WA 98040 R BURBA R BUILDIN II DIAGR NEW CLASSROOM DECK ON EXISTING ROOF EXISTING PLAZA NEW CLASSROOM DECK ENTRY LANDING LUTH BOIL PHA EXISTING DOCK CARDINAL ARCHITECTURE PC 40 30 20 1326 5TH AVENUE #440 SEATTLE WA 98101 206-624-2365 T - NEW ACCESSIBLE
PATH TO JOIN EXISTING
PATH TO PLAZA LEVEL #1634 8 DECEMBER 2016 SITE PLAN A<sub>1</sub>

Exhibit 2



A2.1

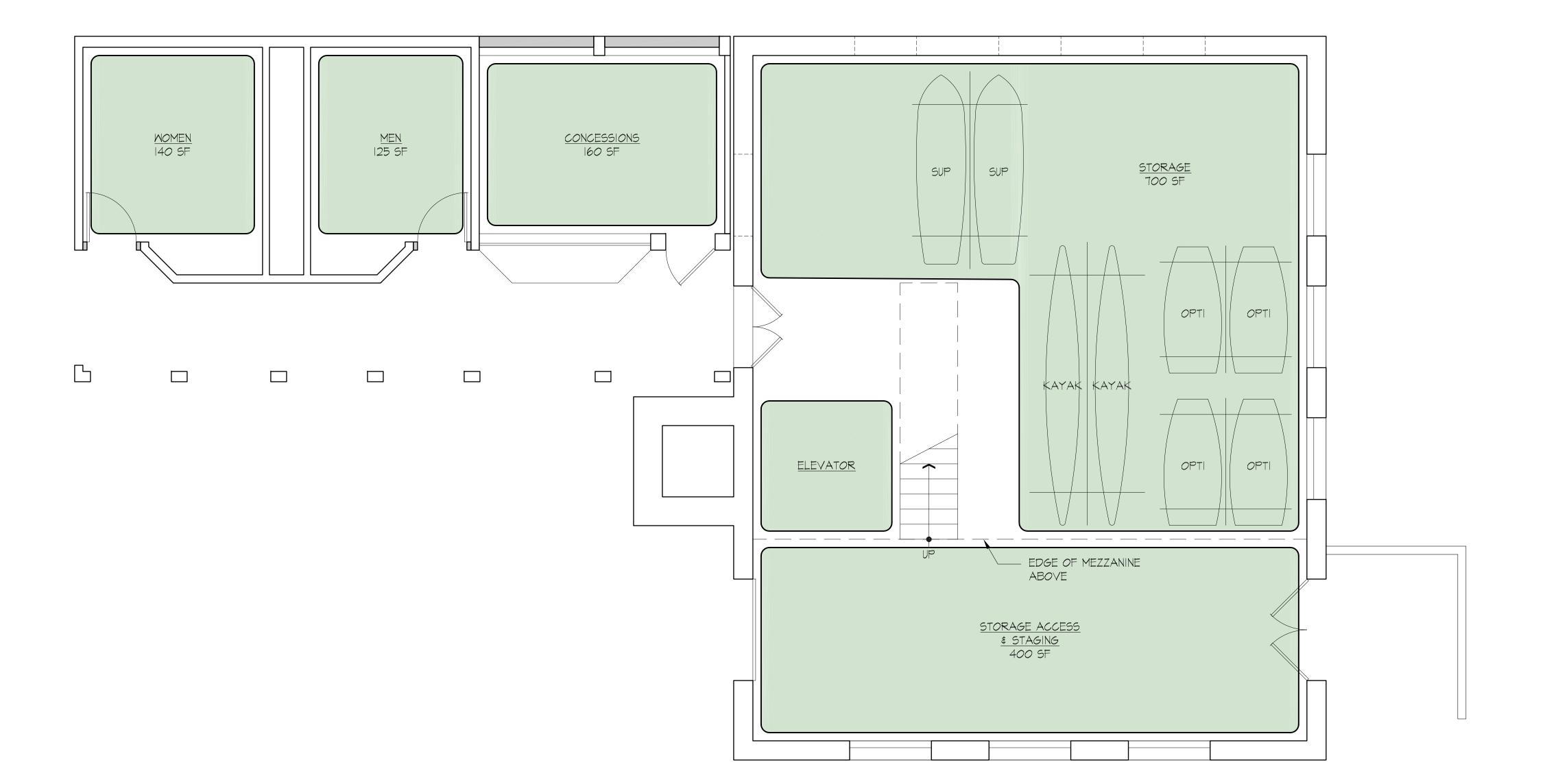


Exhibit 2

NEW

NEW SECOND FLOOR PLAN

SECOND FLOOR PLAN

A2.3

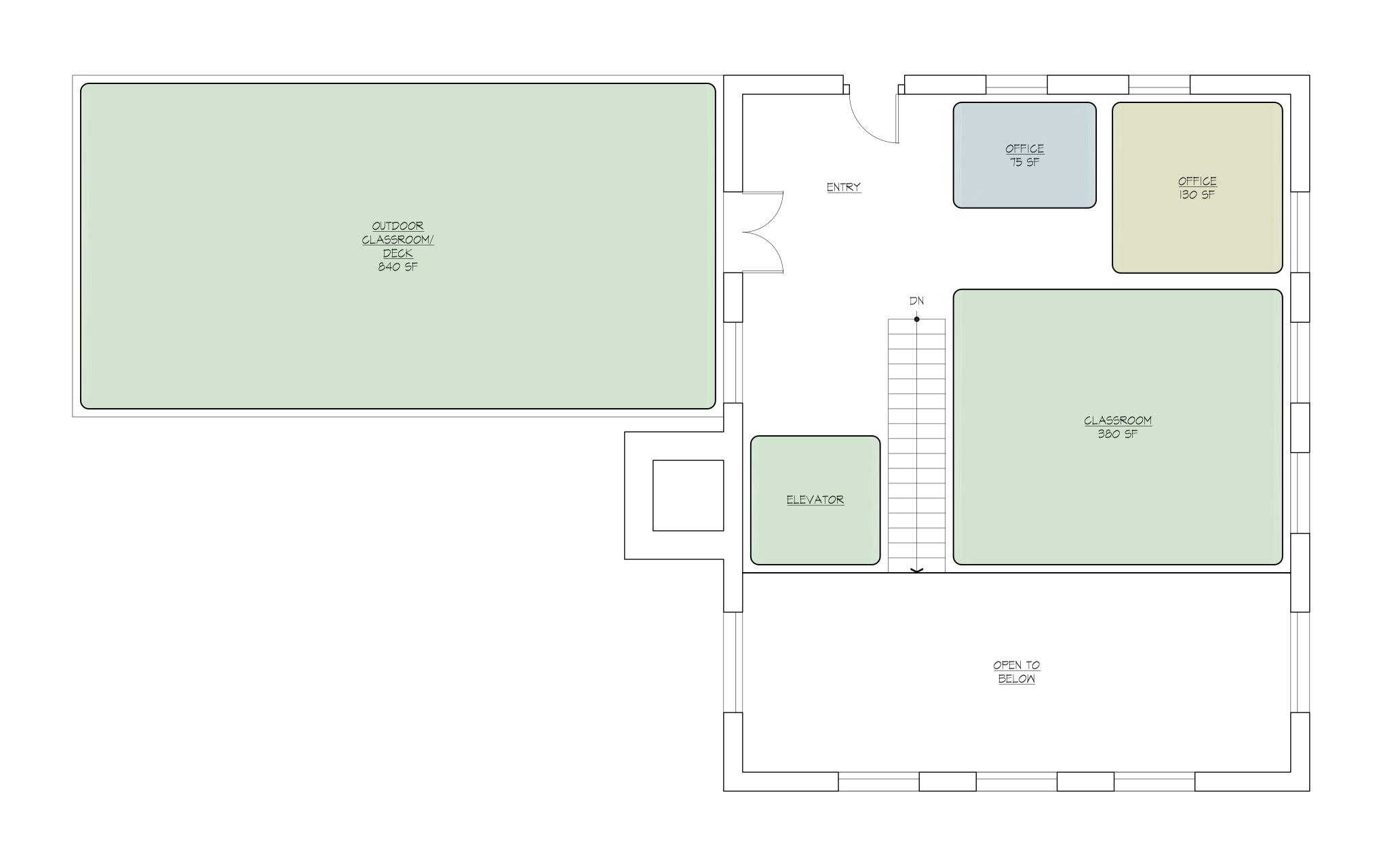


Exhibit 2 REVISIONS 2040 84TH AVENUE SE MERCER ISLAND, WA 98040 R BURBAN R BUILDIN II DIAGRA LUTE BOIL PHA CARDINAL ARCHITECTURE PC 1326 5TH AVENUE #440 SEATTLE WA 98101 206-624-2365 T <u>CLASSROOM</u> <u>OFFICE</u> STORAGE ACCESS & STAGING #1634 STORAGE 8 DECEMBER 2016 BUILDING SECTIONS

A3.1

SECTION THROUGH BOILER BUILDING

|/4" = |'-0"



## <u>Luther Burbank Park Boiler Building Feasibility Study</u> **Meeting Notes**

**Date:** Thursday, 5 January 2017 **Location:** Aljoya House, Mercer Island WA

**Attending:** Bruce Fletcher, Parks & Recreation Director

Paul West, Park Operations Superintendent Marcy Olson, Facility Project Manager

Diane Mortenson, Recreation Superintendent

Ken Brooks, Parks Manager

Myra Lupton, Community Representative

Jim Cary, Cardinal Architecture Trish Drew, DCW Cost Management

Purpose: Progress Meeting

### 1) Introductions

- 2) Jim and Trish described the proposed projects identified as Phase I Repair, Phase IIA Site Access and Outdoor Deck, Phase IIB New Classroom & Offices. Trish provided initial cost analysis for the three phases. Her construction budgets are meant to be comprehensive and conservative, and are not meant to be a competitive construction cost bids. The numbers also reflect construction cost only. Construction costs are typically only 65% to 70% of total project costs. Total project cost can be estimated by multiplying the construction cost x 1.54 or 1.43. The project documentation and the cost analysis are attached to these meeting notes. Comments include:
  - Fire sprinklers might be included in Phase 1 Repair. Jim will call the fire marshal to confirm. Fire sprinklers will likely be a dry system, as there is currently no heat in the facility to prevent freezing, and only a portion of the facility is expected to be heated.
  - Adding the exterior deck may trigger substantial alterations, and the scope may be pushed to Phase IIB. Jim will call the building official to confirm.
  - It may be desired to heat the bathrooms, so that the bathrooms and the facility can be used yearround. There were also comments that most use would be planned for spring, summer and fall. The restrooms are currently heated by passive air flow, and they are open to the elements.
  - It may be useful to add a sink and hot water to the classroom area, so that meetings can make coffee. Hot water can be provided with an electric instant hot water heater.
  - There is a concern that there is not enough parking to accommodate the additional use at the Boiler Building. Jim will review the Master Plan to determine if this was anticipated. The P&R staff were certain that no additional parking was desired.
  - Freestanding tents or sunshades may be used on the new outdoor classroom deck.
- 3) Next steps include:
  - Parks & Rec staff meeting with the Friends of Luther Burbank Park to introduce the research and project planning to date.
  - After the Friends meeting, Parks & Rec staff and Cardinal meeting with Mercer Island City Council Parks Subcommittee to introduce the research and project planning to date.

Meeting notes will be sent by Cardinal Architecture to Paul West, Parks & Rec, who will distribute to the project team.





#### Attached:

Phase I Repair Drawings – 5 Jan17
Phase IIA Site Access & Outdoor Deck Drawings - 5Jan17
Phase IIB New Classroom & Offices Drawings - 5Jan17
Preliminary Cost Report Concept - 4Jan17

#### **DRAFT Committee Interest Form**

#### **Parks and Recreation Commission**

#### **Luther Burbank Docks Conceptual Design Committee**

I would like to serve on this	s committee (circle c	one):	Definit	ely	Maybe	Definitely not
I would like to chair this co	mmittee:	Definite	ely	Maybe		Definitely not
I would like to recommend	the following comm	nissioners	s to serv	e on this	commi	ttee
					<del></del>	
					<del></del>	
I would like to recommend	the following comm	nissioner	to chair	this com	nmittee	
I would like to recommend	the following non-c	ommissio	on indivi	iduals to	serve o	n this committee:
					·····	
•						
Signed						
Name						
Date						

Please return to Tammy Bodmer by December 10, 2020

#### LBDR Evaluation Criteria Polling Tally - PRELIMINARY (additions taken until 9am on 12/1/20)

Criteria	Include?		Priority			
(additions to original highlighted by source)	Yes	No	High	Med	Low	
Improved safety & security						
Lighting						
Breakwater performance						
(Meet 6" criteria)						
Social Distancing Protocols						
Appropriate Physical Distancing						
Sanitation upgrades - hand wash stations						
ADA Compliance						
Shoreline access						
Cost (least expensive gets highest rank)						
Cost (ongoing annual expense)						
Permitting Feasibility						
Environmental Impact						
Aquatic environment						
Impact on the neighborhood						
Increase in impervious surface						
Impact on tree canopy						
Alignment with Grant Criteria						
Qualify?						
Likely high score?						
Revenue Generation						
small craft rental, camps, classes						
moorage fees and other						
Local Benefits						
Educational, youth oriented						
Other local benefits						
Regional Benefits						
Power boat access						
Park Character						
Consistent with Master Plan vision						
Compatible with fishing, sunbathing and						
other existing passive uses						
Encourage active uses						
Consistent with existing park activities						
Noise & Traffic						
Parking						
Intensity of use						
Spillover into other park areas						
Plaza Function						
Support Expanded Programming						
Provide food/snack concession						

Criteria	Include?		Priority		
(additions to original highlighted by source)	Yes	No	High	Med	Low
Seasonality					
Benefit					
Impact					
Percentage share of moorage capacity					
Lg PBs vs. Sm PBs vs. non-power craft vs.					
non-boat					
Size of User Population (own or have access					
to)					
Alternative Locations for a Use					
Easier access					
Better facility existing					

#### LBDR Evaluation Criteria Polling Tally - FINAL

Criteria	Incl	ude?		Priority	
(additions to original highlighted by source)	Yes	No	High	Med	Low
Improved safety & security					
Lighting					
Breakwater performance					
(Meet 6" criteria)					
Social Distancing Protocols					
Appropriate Physical Distancing					
Sanitation upgrades - hand wash stations					
ADA Compliance					
Shoreline access					
Cost (least expensive gets highest rank)					
Cost (ongoing annual expense)					
Permitting Feasibility					
Environmental Impact					
Aquatic environment					
Impact on the neighborhood					
Increase in impervious surface					
Impact on tree canopy					
Funding Feasibility					
Alignment with Grant Criteria					
Qualify?					
Likely high score?					
Revenue Generation					
small craft rental, camps, classes					
moorage fees and other					
Local Benefits					
Educational, youth oriented					
Increased dock capacity					
Other local benefits					
Regional Benefits					
Power boat access					
Consistency with LBP Master Plan goals					
Improve safety and functionality of docks					
for a variety of users					
Improve shoreline accessibility					
Accommodate motorized and non-					
motorized boating					
Maintain character of docks and Boiler					
Building					

Criteria	Include?				
(additions to original highlighted by source)	Yes	No	High	Med	Low
Park Character					
Consistent with Master Plan vision					
Compatible with fishing, sunbathing and					
other existing passive uses					
Encourage active uses					
Consistent with existing park activities					
Noise & Traffic					
Parking					
Intensity of use					
Spillover into other park areas					
Plaza Function					
Support Expanded Programming					
Provide food/snack concession					
Seasonality					
Benefit					
Impact					
Percentage share of moorage capacity					
Lg PBs vs. Sm PBs vs. non-power craft vs.					
non-boat					
Size of User Population (own or have access					
to)					
Alternative Locations for a Use					
Easier access					
Better facility existing					

### Parks & Recreation Commission



## Department Report

December 3, 2020



### Department Report

- PROS Plan- Restart
- Recreation Recovery Planning
- Aubrey Davis Tree Removal
- Illuminate MI & Holiday Lights Map
- Thrift Shop Remodel Update
- 2021-2020 City Budget Adopted
- Commission Work Plan Projections 2021



### Parks, Recreation, and Open Space Plan (PROS)



### Update:

- The Consultant has provided an updated DRAFT scope and project timeline. Staff is currently reviewing and assembling a work group to move the process forward.
- Staff will be engaging the Commission beginning in January and including agenda items at each subsequent meeting through completion of the Plan.
- February-May will include a robust community engagement strategy.
- Our goal is to deliver a draft Plan to City Council for review in Mid-June and July.

### Parks & Recreation Recovery Planning

- A staff team has been working with Consultant Emily Moon to create a "Reset" plan for the City's recreation programs and services which were eliminated due to the Covid-19 pandemic.
- The team is approaching the development of this plan by breaking it in to (2) major steps.
  - 1. <u>Immediate Action Plan (IAP):</u> This is a plan that will evaluate immediate and time sensitive needs ahead of wide-spread Covid-19 vaccine distribution and entering Phase 4 of the Safe Start Plan. The IAP requires rapid and immediate implementation to successfully launch programs by Summer 2021.
  - 2. <u>Longer-Term Action Plan:</u> Through engagement with the P&R Commission for review and contribution, this plan will develop long-term cost recovery and resource allocation strategies. It will provide a multi-year road map to assist the City in identifying its future recreation, arts, and MICEC programs and services.
- Staff intends to engage with the Commission on this planning process beginning in January.



# Park Maintenance

### Tree removals in Aubrey Davis Park

- Starting in the coming weeks, the City will begin removing a number of dead trees along the Mountains to Sound Greenway Trail and other high use trails in Aubrey Davis Park.
- All of the trees planned for removal have been evaluated by a qualified Tree Risk Assessor.
- Removals will help prevent unexpected blowdowns during the winter and protect the safety of all park users.
- Trail signage and detours will be implemented where necessary.
- In 2021, the City will plant replacement trees in areas not impacted by the King County sewer line replacement project.
- Contact Alaine Sommargren
   (alaine.sommargren@mercerisland.gov) with questions.



# Illuminate MI Installation Update

- Our elves (Public Works Crew) have installed lights:
  - On the median trees down 78th Ave SE
  - On the pedestrian crossing on 27th Ave SE near the Drive-Thru Starbucks.
  - Mercerdale Park: Sequoya Tree, Pergola, and Hedges
- Over 90K lights in total will be part of the Illuminate MI installation!
- Staff continues to coordinate with an artist for the install of lights in the Sculpture Gallery (expected install in the coming



reeks)

# Illuminate MI Donations Update

- Throughout a period of 4 weeks, over \$21,000 in donations were received!
  - Griswold level donors (\$3,000+)
    - Mercer Island Community Fund
    - Rotary Club of Mercer Island
    - Ryan Companies
  - Buddy the Elf level donors (\$500-\$2,999)
    - Evergreen Church
    - Mercer Island Firefighters IAFF Local 1762
    - The Mercer Apartments
    - Mercer Island Radio Operators (MIRO)



# Illuminate MI Donations Update

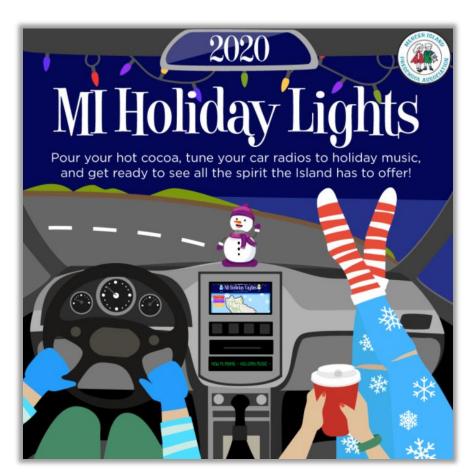
- A large number of private donations were received, many for substantial amounts. Thank you!
- THANK YOU to the Mercer Island Community Fund, not only for their considerable donation but they also provided in-kind donation acceptance services.
  - Treasurer Betsy O'Connell dedicated many hours of volunteer service to this project. Thank you!
- We've also heard rumors that Santa may be planning on a stroll through Town Center in the coming weeks. Way to bring the holiday spirit, Mercer Island!





## MI Holiday Lights Driving Route

- Can't get enough holiday lights?!? Us either!
- The Mercer Island Preschool Association has created a digital driving route tracking homes that are decked out for the holidays, and a scavenger hunt for the community. The map will go live on December 11.
- If you have decked out your house with lights, make sure to email <u>MIHolidayLights@gmail.com</u> so your home can be added to the map.
- If you want to purchase a map for \$10 (proceeds benefit MIYFS) visit <a href="www.MIHolidayLightsMap.com">www.MIHolidayLightsMap.com</a>.
- Thank you to everyone involved for helping make this season a joyous one!





### Thrift Shop Remodel Project

- At the last Council Meeting (11/17), the City Council suspended work on the Thrift Shop Remodel Project and directed staff to conduct a public engagement process.
- Staff have launched a Let's Talk page with background information, videos of presentations during past Council meetings, and more.
- The City is seeking suggestions on alternative donations processing site locations and general feedback on the project.
- Visit <a href="https://letstalk.mercergov.org/thriftshop">https://letstalk.mercergov.org/thriftshop</a> to get started.
- The Let's Talk Page will remain open for public comment until — January 10. Please encourage community feedback.





### 2021~2022 Budget ADOPTED!

On Dec. 1, the City Council adopted the 2021-2022 Biannual Budget.

#### What this means for the Parks & Recreation Department:

- Reinstatement of Park Maintenance Casual Labor and Town Center beatification.
- Funding to "restart" recreation programming and MICEC operations.
- Implementation of Temporary "Transition Team" positions and several other FTE positions (across various departments) that were discussed at the previous commission meeting.





### Commission Work Plan at a Glance

Early in 2021 the Commission and staff will discuss finalizing the annual work plan and will layout a monthly planning schedule.

#### Key Items for 2021:

- PROs Plan: Q1-Q3 (6 meetings)
- Recreation Division Recovery Plan: Q1 (4 meetings)
- ADP Trail Safety Improvements: Q1 (1 or 2 meetings)
- Luther Burbank Docks: Q1-Q2 (2-4 meetings)
- Policy advisement: Q2 2022
  - o Anticipated policy recommendations from the PROs Plan and Recovery Plan.
  - MISD Interlocal Agreement



<sup>\*</sup>Given the volume of time sensitive work required early in 2021, the Commission may request additional meetings or a Commission weekend workshop.

## Happy Holidays

# Thank You