

# Planning Commission Meeting - July 20, 2021 Agenda

Tuesday, July 20, 2021 at 7:00 PM Remote Meeting via Zoom

**ZOOM REMOTE MEETING INFORMATION** 

Webinar ID: 996 6174 3524

**Password**: 435623

**CLICK HERE: Online Link** 

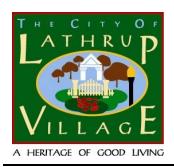
Telephone: 646.558.8656 or 312.626.6799 CLICK HERE: Public Comment Form Link

In accordance with Emergency Orders issued by local officials and State of Michigan legislation, which allows for electronic meetings of public bodies, notice is hereby given that the City of Lathrup's City Council will be meeting electronically using www.Zoom.us for videoconference and public access.

- 1. Call to Order
- 2. Pledge of Allegiance
- 3. Roll Call
- 4. Approval of Agenda
- Approval of Meeting Minutes June 15,2021
  - A. Meeting Minutes June 15, 2021
- 6. Public Comment
- 7. New Business
  - A. Public Hearing Comprehensive Plan
  - B. Comprehensive Plan presentation & discussion
  - C. Comprehensive Plan Resolution of Adoption
  - D. Public Hearing Cannabis / Marijuana Zoning Ordinance Text Amendment
  - E. Recommendation to City Council Cannabis / Marijuana Zoning Text Amendments
- 8. Old Business and Tabled Items

## 9. Other Matters for Discussion

- A. Building Materials Study Group
- B. Block Party discussion
- 10. General Communication
- 11. Adjourn



# Planning Commission Meeting DRAFT Minutes

Tuesday, June 15, 2021 at 7:00 PM 27400 Southfield Road, Lathrup Village, Michigan 48076

In accordance with Emergency Orders issued by the Michigan Department of Health and Human Services, Oakland County, local officials, and State of Michigan legislation, which allows for electronic meetings of public bodies, notice is hereby given that the City of Lathrup's Planning Commission will be meeting electronically using www.Zoom.us for videoconference and public access.

## 1. Call to Order

Call to Order- Vice Chair Hammond at 7:03 p.m.

- 2. Pledge of Allegiance
- 3. Roll Call

Commissioners Present: Jason Hammond – Vice Chair

Les Stansbery - Secretary

Bruce Kantor, City Council Liaison

Wilbert Fobbs, III

Robin Dillard-Russaw

**Terrence Hicks** 

Excused: Chair Mark Piotrowski

This meeting is being held remotely. All Commissioners who were present announced they are in Lathrup Village, Michigan, Oakland County.

Staff Present: Dr. Sheryl Mitchell Theriot, City Administrator, Scott Baker, City Attorney, Susie Stec, Community and Economic Development Manager, Yvette Talley, City Clerk

Also Present: Jill Bahm - Giffels Webster

Motion by Commissioner Kantor, seconded by Commissioner Stansbery to excuse Chair Mark Piotrowski from this meeting.

Yes: Dillard-Russaw, Fobbs, Hammond, Hicks, Kantor, Stansbery

No: None

Motion carried.

## 4. Approval of Agenda

Motion by Commissioner Kantor, seconded by Commissioner Stansbery to approve the Agenda.

Yes: Dillard-Russaw, Fobbs, Hammond, Hicks, Kantor, Stansbery

No: None

Motion carried.

## 5. Approval of Meeting Minutes

A. Minutes - Planning Commission Meeting May 18, 2021

Motion by Commissioner Kantor, seconded by Commissioner Stansbery to approve the minutes of May 18, 2021 Planning Commission meeting.

Yes: Dillard-Russaw, Fobbs, Hammond, Hicks, Kantor, Stansbery

No: None

Motion carried.

#### 6. Public Comment

Oakland County Commissioner Yolanda Charles thanked the Planning Commissioners for their dedication. Also, she gave her contact information charlesy@oakgov.com

## 7. New Business

A. Election of New Secretary

Motion by Vice Chair Hammond, seconded by Commissioner Kantor to nominate Commissioner Stansbery as Secretary to the Planning Commission. Commissioner Stansbery accepts the nomination as Secretary to the Planning Commission.

Yes: Dillard-Russaw, Fobbs, Hammond, Hicks, Kantor, Stansbery

Item 5A.

June 15, 2021 Planning Commission Meeting

No: None

Motion carried.

B. Set public hearing to Adopt 2021 Comprehensive Plan - July 20, 2021

Susie Stec gave an overview and answered specific questions. There is a 63-day public comment period for the Comprehensive Plan. Before this is approved to be sent to City Council, there needs to be a public hearing held for this which will occur on July 20, 2021.

Yes: Dillard-Russaw, Fobbs, Hammond, Hicks, Kantor, Stansbery

No: None

Motion carried

C. Zoning Text Amendments - Landscaping Standards introduction

Jill Bahm gave an overview and answered specific questions. Landscape standards were written years ago. Some of the challenges are small lots and the need for parking. The challenge is how much can we ask a developer, property owner to bring their property in compliance with standards that may not apply in all cases. Discussion on why landscaping is needed - Landscaping needed because it looks good and we want to make our properties look as good as we can. How to use the available space that we have, how can it be used for green space. Discussion of issues with storm water, how landscaping and storm water can overlap. Wanted to get some concerns Commissioners may have regarding landscaping. Discussed when it's appropriate to have landscape islands. There is not room to accommodate this behind a lot. Discussion parking lot landscaping, number of parking spaces, vacant lots, consistency of the enforcement process, guidelines, using materials to reduce run-off. Discussed how to maintain rain gardens and the problems they caused, why the use of rain gardens were encouraged. Give incentives to residents/business owners for maintenance program.

8. Old Business and Tabled Items

A. Public Comment - Draft Recreational Cannabis Zoning Ordinance

27400 Southfield Rd | Southfield, MI 48076 | 248.557.2600 | www.lathrupvillage.org

Jarrett Kirchner – Works at Live Well – he's in support of Cannabis.

Commissioner Kantor stated there are zoning standards and businesses will be required to adhere to them.

Cannabis Discussion Bruce Kantor discussed hours for Cannabis this should be changed to regular business hours.

Dawn Medley – support having the businesses in the city. Revenue is needed.

Ellie Medley - Cultivate Events & Community – She is in support of the cannabis ordinance. Tax revenue will be welcomed.

Kaylin Danforth – Stated cannabis is not an issue. She believes it's not a good fit for the city.

Lonnie Dixson – In favor of cannabis ordinance. Allow the city to benefit from the tax revenue

Regina Cobb – asked question in the chat asked about criteria and the process. Jason explained the scoring system. The businesses approved for licensing will be the best fit for the city. She stated she's in favor of the cannabis ordinance.

Jennifer Lopez – is in favor of cannabis ordinance. More funding to beautify the city.

Troy Wymore – an emailed -public comment– he's in favor of allowing marijuana retail establishments.

Michael Dixon – an emailed public comment - he's in favor of cannabis establishments in the city.

Steele and Barbara Downer – an emailed public comment – not in favor of cannabis establishments.

Olga Brady – emailed public comment – against having cannabis sales in the city

Nawal Mohsn – emailed public comment – against having cannabis sales in the city

Commissioner Kantor explained the sunset of the recreational cannabis ordinance – did not want to adopt early. They put expiration date so that Council can take up the issue to see if it's good for Lathrup Village. Wanted to see if it would work for the city.

### A. Cannabis Discussion

Susie Stec gave an overview – discussion of the Cannabis open house of May 26. Over half of the comments were not in favor of cannabis. There are a few in favor or neutral. There were about 2 dozen attendees. Half were the cannabis industry and the others were residents and

commercial property owners. They wanted information on the timeline, what is being proposed and to get a better understanding of the timeline.

Discussion of the separation distance which is 1,000 ft between schools/child care services, parks/playgrounds and substance abuse disorder clinic. For temporary emergency shelters the distance may be reduced to 500 ft by the approving body. No separation between Cannabis facilities.

Commissioner Dillard- Russaw - discussion of planning the Cannabis ordinance does it mirror some the ordinances from the surrounding cities from a zoning perspective.

## C. Building Materials Study Group

Susie Stec gave an overview stating that there is an open position on this Study group looking for an additional member for the study group.-Vice Chair Hammond said they are updating the city's building materials for more modern and more affordable materials. Will look into adding couple of residents to the study group as well. Study group - Les Stansbery will be added to the study group.

### 9. Other Matters for Discussion

Jill Bahm gave an overview and answered specific questions.

## A. Sustainability & Resiliency Discussion

This was mentioned in the Comprehensive Plan and wanted feedback from the Commissioners to find out their ideas on this topic. Susie Stec stated she would like to look into storm water management, embrace progressive planning and tree ordinances

Vice Chair Hammond stated – likes the suggestion, progressive topic will take into account of climate change and other changing situations, there should be one sustainability or resiliency topic chosen and focus on it. Discussion of focusing on flooding to look at a more strategic and holistic perspective.

Jill Bahm discussed resiliency specific to communication and providing residents with resources around external shocks to the community which can be for example – flooding event, health related event or a pandemic. We have to make sure there are systems in place. Starting neighborhood groups ensuring to have strong networks within the neighborhoods so that people who need resources can get to them. Discussed how to launch activities throughout the neighborhoods.

Commissioner Fobbs discussed - neighborhood not connected because of the corridor. The "why" needs to be explained. Community event kick-off around flooding and tree inventory. Discussed how to connect the neighborhoods. – food truck rally in all four quadrants of the city and barbeque competition.

Commissioner Kantor discussed the hours of Cannabis businesses – It should be regular business hours.

#### 10. General Communication

City Attorney – No comments

Susie Stec stated - Concerts start June 23

Bike route is done, signage is up. City Hall and Goldengate park there are bike repair kiosks. Fall will be grand opening of bike route & slow roll. Saturday, June 19<sup>th</sup> - Art show 10:00 a.m.-6:00 p.m. at City Hall. Juneteenth celebration will be June 19<sup>th</sup> 4:00 p.m.-8:00 p.m.

July 18<sup>th</sup> bark in the park event. Dog park membership has increased, great maintenance work going on.

Susie Stec gave overview on infrastructure Phase 1 is done. Phase 2 – Wiltshire, San Jose and Alhambra are under construction with first lift of asphalt. Check for updates in the e-newsletter.

Check updates "What the heck is happening out there". All of the paving project information is on the city's website. Waiting on materials for the fire hydrants. Working on random excavations in neighborhoods South of I-696 and letters have been mailed to residents.

## 11. Adjourn

Motion by Commissioner Kantor, seconded by Commissioner Stansbery to adjourn the meeting at 9:10 p.m.

Submitted by Yvette Talley

Recording Secretary

## NOTICE OF PUBLIC HEARING CITY OF LATHRUP VILLAGE Comprehensive plan

Notice is hereby given that the City of Lathrup Village Planning Commission will hold a public hearing at 7:00 p.m. on July 20, 2021 via zoom (Zoom log in information below). The purpose of the hearing is to receive public comments on the proposed City of Lathrup Village Comprehensive Plan.

The Comprehensive Plan includes text, illustrations and maps that describe the Planning Commission's proposal for the long-range future development of the city. It includes a Future Land Use Plan and Downtown Plan. The Comprehensive Plan has been prepared under the authority vested in the Planning Commission by the Michigan Planning Enabling Act, Michigan Public Act 33 of 2008.

A Comprehensive Plan is a long-range policy plan for land use that helps guide city officials when making land use and development decisions. The Comprehensive Plan is <u>not</u> a zoning map and does <u>not</u> change the zoning of individual properties.

A complete draft of the proposed Comprehensive Plan may be inspected prior to the hearing at the City Hall. The draft Plan can also be viewed online at www.lathrupvillage.org. Written comments may be sent to the City prior to the hearing at 27400 Southfield Road, Lathrup Village MI 48076 or emailed to: sstec@lathrupvillage.org. Oral comments will be taken during the public hearing.

This notice is published pursuant to the requirements of Michigan Public Act 33 of 2008.

Online: https://zoom.us/j/99661743524?pwd=b2ZSWU5XSIRyQU12OWpZSIhQZm9kUT09

**Telephone:** 646 558 8656 or 301 715 8592

Webinar ID: 996 6174 3524

**Passcode:** 435623

Online Public Comment Form: https://lathrup-mi.municodemeetings.com/bc-

citycouncil/webform/public-comment-submission-form

Yvette Talley, CMC City Clerk



# memorandum

**DATE:** July 16, 2021

TO: Susie Stec, Community & Economic Development Director

FROM: Jill Bahm, Eric Pietsch & Matt Wojciechowski, Giffels Webster

SUBJECT: 2021 Draft Comprehensive Plan

## 2021 Comprehensive Plan Update

At this link please find the final working draft of the Lathrup Village Comprehensive Plan. Included are some items for discussion. To date, we have completed the following items:

- Data collection & Inventory. Compiled data and images, to be analyzed in following task elements:
  - Update and assess demographic data to understand changes over the past five years
  - Conduct a downtown assessment to provide a general analysis of the Southfield Road corridor.
  - Conduct a traffic and parking assessment to update the conditions in the city.
  - Update the 2014 market analysis
- **Planning Policies.** Review policies (goals and objectives) and update current goals based on input from the Planning Commission.
- Public Input.
  - Stakeholder meeting: In August 2019, a public meeting of City Council, Planning
     Commission, Downtown Development Authority and staff was held to discuss strengths,
     weaknesses, opportunities and threats within Lathrup Village.
  - Community and business surveys
  - Virtual open house: an online platform was used to provide information and solicit additional engagement from the community. This forum received 324 views and averaged approximately 28 responses per question.
- Land Use Plan Element. After assessing the existing data and meeting with the Planning Commission
  to review public input and current conditions, we have updated the land use plan element. We have
  updated language in the future land use chapter and included an updated land use map.
- **Zoning and Implementation Plan.** The plan has an updated zoning plan and action strategies, some of which are carried forward from the 2015 plan. The Zoning Plan compares the Land Use Plan classifications to zoning districts and existing uses
  - o Recommend strategies to amend the zoning text and map to implement plan

#### recommendations

- o Recommend additional implementation strategies—short and long term
- Assign implementation tasks to appropriate bodies

## Additional Updates since previous review:

- Updated maps on pages 12, 26 and 46 this includes an update to the Future Land Use Map to clarify the legend.
- Updated future land use description for single family residential to acknowledge the House in the Woods site and its current zoning designation as "Cluster Housing." The zoning has been in place for many years and is consistent with the redevelopment concept included in the plan.
- In response to suggestions by the Oakland County Planning Division provided upon their required review of the Comprehensive Plan:
  - Added information about the Rouge River Watershed (p 48)
  - Added information about brownfield redevelopment and additional county resources in the Appendix

## **Next Steps:**

- **July 20, 2021:** Following the required 63-day review period, the Planning Commission will hold a public hearing and take action to adopt the Master Plan.
- City Council also may wish to adopt the Master Plan.
- The Planning Commission may wish to consider a list of implementation items to tackle this year and in 2022.



2021 Comprehensive Plan

July 2021





## Acknowledgments

## **Planning Commission**

Mark Piotrowski, (Chairperson)
Jason Hammond (Vice Chairperson)
Anna Thompson (Secretary) (through May 2021)
Charo Hulleza (through May 2021)
Wilbert Fobbs III
Terrence Hicks
Bruce Kantor, City Council Liaison
Robin Dillard-Russaw
Les Stansbery

## City Council

Kelly Garrett (Mayor)
Bruce Kantor (Mayor Pro Tem)
lan Ferguson
Donna Stallings (through June 2021)
Saleem Siddiqi

## City of Lathrup Village Staff

Dr. Sheryl Mitchell Theriot, City Administrator Susan Stec, Director - Community & Economic Development Cori Dahl, DDA & Special Projects Manager

with assistance from



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## What is in this Comprehensive Plan?

This Comprehensive Plan includes an updated Recreation Plan, Downtown Plan and Master Plan. Together, these plans address housing, transportation, community development and other community features in a coordinated fashion. The plan establishes a vision of the future, and includes plans to achieve the vision. Implementation of the plan will take place over many years.

## THE PLACE

This section describes the City of Lathrup Village and its context locally. It also includes a summary of how land is used as well as information about the population. It is helpful to review this section to understand where the city is today. There are no significant changes to either land use or demographics since the 2015 Master Plan.

## THE PEOPLE

This section summarizes public input collected during the planning process. It also outlines the vision, goals and objectives for the long-term future of the city. The format of the goals have changed since the 2015 Plan, but are generally point the city in the same direction.

## THE PLAN

The future land use map - an illustrated guide to how land will be used in the next 10-15 years - is included in this section. There are no significant changes since the 2015 Master Plan. There are new sections on resiliency and sustainability as well as neighborhoods to lay the foundation for future action strategies to not only make the city more resilient, but also to tap into the strength of the city's neighborhoods to realize a variety of benefits. Updates to the planning for the commercial corridors (Southfield Road and the mile roads, effectively serve as the Downtown Plan.

## THE PROGRAM

This section includes a zoning plan - the roadmap for changes needed to the Zoning Ordinance that regulates development. Action strategies that support the goals of the Plan are included with priorities and leads to move implementation forward.

# Comprehensive Plan Chapters

Location/Regional
Setting
Demographics
Existing Land Use

Public Input
Goals and Objectives

Future Land Use
Resiliency &
Sustainability
Housing
Neighborhoods
Commercial Corridor

Zoning Plan
Action Strategies

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Introduction

## Introduction to the Master Plan

The City of Lathrup Village's Master Plan Update represents an opportunity to affirm the course for new development and redevelopment of the City as identified and described in the 2009 Master Plan and refined in the 2015 Master Plan. This Plan contains the community's vision, goals, objectives, and strategies.

The Master Plan addresses future land use, housing, transportation, and community development and other community features in a coordinated fashion. It portrays a clear statement of community goals and objectives, establishes a vision of the future, and includes plans to achieve the vision. If followed carefully, the Master Plan will have a lasting impact on the built and natural environment. Decisions made when the Plan is developed will likely be implemented over many years.

The Master Plan is long-range in its view and intended to guide development in the City over a period of 10 to 20 years. It is reviewed and/or updated every five years, as required by state law (Michigan Planning Enabling Act of 2008). The information and concepts presented in the Master Plan are used to guide local decisions on public and private uses of land and the provision of public facilities and services. A sound Master Plan promotes a land use pattern that is consistent with a community's goals. It establishes long-range, general policies in a coordinated, unified manner, which can be continually referred to in decision-making.

This Comprehensive Plan includes a Recreation Plan, Downtown Plan and Master Plan. The Recreation Plan is included as a complete document in the appendix to satisfy requirements of the Michigan Department of Natural Resources.

# What is Included in a Master Plan Update?

A Master Plan Update considers current demographic data and land use as well as demographic and economic projections to determine what, if any, impact there may be on land use in the community. Important elements for this Update include:

Housing: What is the City's current housing supply? How does it meet the needs of the City's current residents? How might the housing needs of the community change over the next 5-10-20 years? Is the current shape of housing adequate?

Transportation: In 2010, the City prepared an access management plan to understand road safety issues on Southfield Road. The following year, the City created a Complete Streets Plan that defined the City's transportation network and identified strategies to improve that network for all users. During that time and in the years that followed, the Road Commission for Oakland County has been studying how to improve Southfield Road in light of the vision the City of Lathrup Village has for a revitalized commercial corridor and new Village Center. This work continues today. How do current plans for Southfield Road impact the City's transportation network? Are there any updates or refinements needed that should be incorporated in the Master Plan?

Village Center & Commercial Development: the 2015 Master Plan illustrated a new vision for the revitalization of the Southfield Road corridor that centered on the "hub of the wheel" as the intentionally designed, yet unrealized Village Center for the City. Since then, that vision has been refined, Zoning Ordinance standards created, and design guidelines adopted that set up a framework for redevelopment in the Village Center. How do demographic and economic conditions impact this vision today? How does the pattern of development over time and ownership of property today influence when, where, and how revitalization occurs?

# Relationship between the Master Plan and Zoning Ordinance

Zoning is a regulatory mechanism for controlling the classification and regulation of land use. It has the force of law. The Zoning Ordinance controls land uses based on today's conditions.

The Master Plan is not an ordinance, it does not change the zoning of anyone's property, and it does not have the force of law. It is a set of policies and strategies to enhance and improve a community over a long planning horizon. While the Zoning Ordinance and Zoning Map regulate current and proposed land use, the Master Plan and its maps and policy statements are intended to guide land use decision-making for 10-20 years. The Master Plan is a community's "vision," while the zoning ordinance governs the path to that vision. State law requires that the zoning ordinance be based on a plan. Therefore, the Master Plan forms the basis upon which zoning decisions are made. With a valid Master Plan in place, zoning decisions consistent with the plan and ordinance are presumed by the courts to be valid.

The Future Land Use Plan Map shows generalized land use and does not indicate precise size, shape or dimension of parcels of land. In addition, the recommendations of the Land Use Plan have a long-range planning horizon and do not necessarily imply that short-range rezoning is appropriate.

#### The Planning Process

The Master Plan Update process begins with an inventory and analysis of existing conditions. The Planning Commission reviews the City's regional setting, development history, existing land use, and population characteristics. Problems, opportunities, and community assets were identified.

Concurrent with the existing conditions analysis, the Planning Commission gathered public input through a variety of means, both in-person (prior to Covid-19 health restrictions on gatherings) and online. This input, as well as the experience of City officials, helps inform goals and objectives that guide the "Plan" elements of the Master Plan.

Finally, the Planning Commission will update its plan for Land Use, with focus on thoroughfares, housing, and commercial development. Recommendations for plan implementation will be included in each of the Plan chapters.

By working closely with the residents, business owners, planning experts, and surrounding communities, the City of Lathrup Village will develop a plan that attempts to balance the competing interests that affect land use decisions. These include jobs and tax base on one side and protection of quality of life and natural resources on the other. Through careful implementation of the plan, the City can build on its tax base and provide for high-quality new growth, while preserving community character, and protecting the overall health, safety and welfare of its citizens.

## Role of City Board and Commissions

There are three main bodies that influence the development and implementation of the City's Master Plan:

- City Council: Legislative body that passes laws and sets policy for the City. The City Council approved the 2015 Master Plan that confirmed a new direction for the Southfield Road Corridor and a new Village Center. The City Council adopts Zoning Ordinances that provide a legal framework for redevelopment as envisioned in the Master Plan.
- Downtown Development Authority (DDA): Implements
  plans and policies in the DDA district. The DDA
  funded the Village Center concept plans that refine
  the Master Plan's direction for the Village Center.

Item 7B.

• Planning Commission: Recommends policy relating to land use and is the approving body for development and redevelopment. The Planning Commission developed the new Zoning Ordinance and design guidelines to help property owners/developers visualize specific elements and standards for Village Center development. The Planning Commission also prepared a Complete Streets plan that plans for improvements to the City's transportation network.

In August 2019, a Joint Meeting served as an opportunity for the City Council, Planning Commission and DDA to kickoff the Master Plan process by exploring the existing conditions and demographic projections for the City. The results of this joint meeting will help guide the Planning Commission as that body leads the Master Plan Update process. Generally, the members in attendance at the meeting identified the following issues:

- Housing: While the City should give serious consideration to the housing needs of older adults in the community, efforts should also be made to attract younger people and families to the City. The issue of school quality (both perception and reality) is commonly identified as a serious concern for the community.
- Transportation: Currently, the regional public transit, the Suburban Mobility Authority for Regional Transportation (SMART) operates in Macomb, Oakland and Wayne Counties. While SMART is supported by federal and state funding as well as fares, its local contributions come through a transit property tax millage from opt-in communities. While the SMART lines run through the City of Lathrup Village, they do not stop in the City. Several members at the joint meeting feel that public transit is a need that the City should begin addressing.

- Village Center: The City is doing a good job at making proactive changes to the regulatory framework and procedures that impact development. Additionally, the corridor would benefit from business retention and recruitment activities. New economic opportunities may present themselves as the City's population ages as well.
- Other issues: The demographics show that the City is becoming more diverse. The City may wish to explore what impact that may have on local government, community sustainability, and civic engagement, if any.
- Recreation: The City is also doing a good job at providing a variety of recreational programs for its residents. There is a concern over "competition" for recreation activities and facilities as well as over funding for long-term operation and maintenance. Through the Recreation Plan (being updated concurrently), the City will explore park upgrades, new technologies and opportunities for connectivity throughout the city.

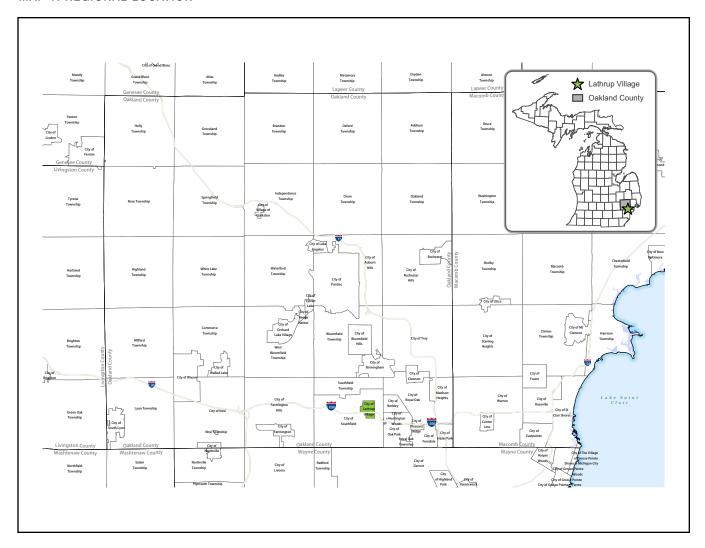
Location & Regional Setting

## **Location & Regional Setting**

## **Regional Setting**

The City of Lathrup Village is situated in southern Oakland County and covers 1.5 square miles. Lathrup Village is completely surrounded by the City of Southfield, which borders the City of Detroit to the north; the city is located approximately 13 miles from Downtown Detroit. Other surrounding communities include Beverly Hills and Bingham Farms to the north, Berkley and Oak Park to the east, and the City of Farmington Hills to the west. Interstate 696, an east-west state highway, runs through the southern portion of the city. Southfield Road, which becomes the Southfield Freeway (M-39), runs north-south through the eastern portion of the city.

MAP 1: REGIONAL LOCATION



## Southeast Michigan

The City of Lathrup Village is included in the Detroit Metropolitan Area. The location and access to the city provides people with the opportunity to live in Lathrup Village and commute to jobs throughout Oakland, Macomb and Wayne counties.

## **Oakland County**

Oakland County is located in Southeast Michigan and is among the wealthiest counties in the state with a median household income of \$67,465 in 2017, compared to \$56,124 for all U.S. households. It is the second most populated county in the state, experiencing steady growth throughout the 20th century. The Southeast Michigan Council of Governments (SEMCOG) predicts the population to remain fairly steady with a slight increase through 2040. Oakland County contains both highly developed urban areas, as well as open spaces and rural areas, with diverse topography, rivers, and lakes. According to Oakland County's Existing Land Use data for 2015, 43% of the county was made up of singlefamily residential areas, followed by park, recreation, and conservancy uses (14%), and open spaces (10%). Oakland County's top employment sectors are knowledge-based services, private education/healthcare, and services to households and firms. The county is a major hub for automotive corporate offices and has one of the highest concentrations of engineers per population in the country

#### **Economic Growth in the Region**

According to SEMCOG, the seven-county regional planning agency that spans the Metropolitan Area, the overall forecast from 2015 to 2045 shows the region emerging from the Great Recession with moderate growth in households and jobs. Overall regional population growth will remain slow at 0.26% per year. Total employment in Southeast Michigan is estimated to grow, on average, only 0.1% per year between 2015 and 2030. (Source: 2017 Economic and Demographic Outlook for Southeast Michigan through 2045).

## Aging Population in the Region

According to SEMCOG, in 2016, people aged 45 to 64 accounted for 28.4% of the SEMCOG region's population, compared with 26.2% nationally. The share of the population 65 and older is similar in the region and the nation, 14.8% and 14.9%, respectively.

In comparison, the younger age cohorts, that is, those under 45, constitute a smaller share in the region than in the nation. Those aged 25 to 44 account for only 24.9% of the region's population compared with 26.4% nationally; and those under 25 make up 31.9% of the region's population compared with 32.6% nationally.

The implication is that the share of the over-65-year-old population will grow more dramatically going forward in the SEMCOG region than in the nation.

## **Planning in Neighboring Communities**

In addition to the wider regional influences discussed, planning and zoning efforts in neighboring communities can influence the city's growth and development.

## City of Southfield

The City of Lathrup Village is completely surrounded by the City of Southfield. The map below right shows the future land use for areas of Southfield adjacent to Lathrup Village. For the most part, the majority of adjacent future land use is designated "Moderate Density Residential" and includes homes on lots that are 20,000 sq ft or less. This type of development is compatible with the existing and planned land use in Lathrup Village. One other residential land use, "Low Density Multiple Family Residential" abuts Lathrup Village south of 12 Mile Road, east of Evergreen. Southfield indicates this area is for buildings two stories or less in height. One area that could impact Lathrup Village is the area north of the City along Southfield Road that the City of Southfield designates as the "North Southfield Road Subarea." This area is described as a "Unique area that contains a mixture of multi-cultural retail and services." Southfield's current plan notes that the objectives for this area include:

- Establish a land use pattern that characterizes the North Southfield Road Corridor as a unique destination consisting of compatible yet diversified uses.
- Plan for a safe, efficient circulation system that provides sufficient access by all modes of transportation between nodes of activity within the corridor and the adjacent residential neighborhoods.
- Establish open space and beautification efforts to create an identifiable character for the subarea, which will reflect a pleasant, appealing atmosphere for working, shopping and residing in the north Southfield Road area.
- Develop a specific Corridor Overlay Zoning District and consolidate regulations into one concise set of reasonable and consistent standards for new development and redevelopment.

- Maintain the diverse, identifiable character of the corridor, while promoting vitality through private sector investment.
- Encourage the acquisition, demolition and reuse of those properties that, by virtue of their location, condition, or value, no longer function at their highest economic potential.
- Enhance the visual and aesthetic qualities of the corridor through streetscape, landscape, roadway improvements and portals.
- Establish the mechanisms necessary to achieve the recommendations for the North Southfield Road Corridor Subarea. Southfield notes that the land use in this corridor will consist of "concentrated nodes of activity, primarily commercial and office, compact enough to create critical mass of business activity, with ancillary multiple-family residential uses, similar to the Local Mixed-Use designation." Further, Southfield suggests that "the maximum size of retail uses should be limited to 75,000 square feet, or mid box uses such as grocers, electronics, office and clothing stores. Big box uses should not be permitted, except as described below, due to the shallow lot depths, proximity to residential uses, and the need to create a synergy of uses."

## MAP 2: CITY OF SOUTHFIELD FUTURE LAND USE MAP



Demographics

# Demographics

## **Population**

Lathrup Village has a population of 4,010 according to the ACS' 2019 data. This is a population decrease of 2% from 2010 (see Chart 1). SEMCOG predicts that the city's population will fairly steadily decrease over the next few decades, with an estimated population of 3,803 in 2045. Comparatively, Lathrup Villages' decline in population in unique in that other surrounding communities, including Oakland County as a whole, have seen an increase in population (See Table 1).

CHART 1: LATHRUP VILLAGE POPULATION TRENDS AND PROJECTIONS

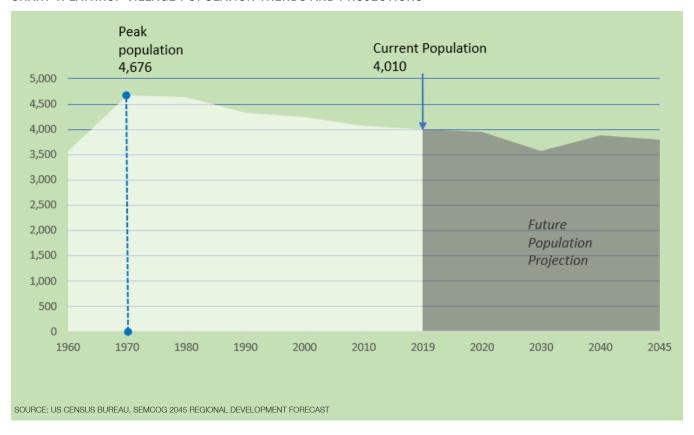


TABLE 1: ADJACENT COMMUNITY POPULATION TRENDS AND PROJECTIONS 2010-2045					
	2010	2018	% Change 2010- 2018	2045 Projection	% Change 2045 projection
Lathrup Village	4,075	4,150	1.8%	3,803	-8%
Berkley	14,970	15,360	2.6%	14,964	-2.5%
Southfield	71,758	73,392	2.3%	83,816	14%
Oakland County	1,202,362	1,250,843	4%	1,319,089	5.5%

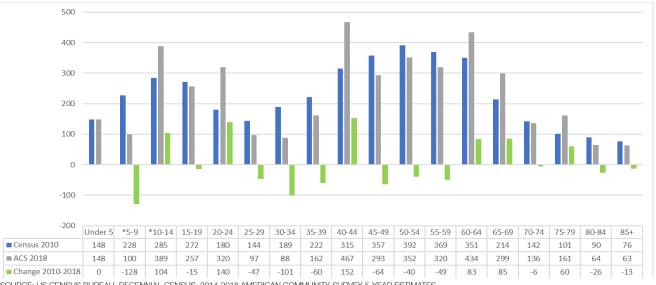
## Population by age

The city's largest population cohort are adults age 40-44 - people who are typically nearing the end of their familyforming years. The cohorts containing those aged 45-49, 50-54 and 55-59 all saw a decline in population between 2010-2017. Some younger cohorts, however, saw an increase, particularly in the 20-24 cohort and the under 5 cohort, indicating some young families bay be starting to move into the city. The median age of Lathrup Village was 46.8 in 2018, above the county, state and national figures.

TABLE 2: CITY OF LATHRUP VILLAGE MEDIAN AGE COMPARISON: 2000 - 2018			
	2000	2010	2018
Lathrup Village	40.5	45.8	46.8
Oakland County	36.7	40.2	42.5
SEMCOG	34.6	38.3	38.8
Michigan	35.5	38.1	39.8
US	35.3	36.9	37.6

SOURCE: U.S. CENSUS BUREAU DECENNIAI CENSUS AND 2014-2018 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES

CHART 2: LATHRUP VILLAGE POPULATION BY AGE COHORT TRENDS 2010-2018

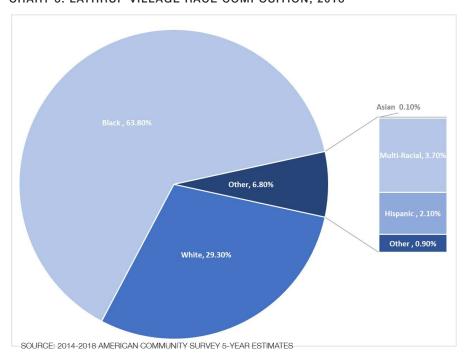


SOURCE: US CENSUS BUREAU, DECENNIAL CENSUS, 2014-2018 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES

CHART 3: LATHRUP VILLAGE RACE COMPOSITION, 2018

#### Race

In Lathrup Village, 63.8% of the population is black which is a 2.9% increase in black residents since 2010. White residents comprise of 29.3% of the city's population. There are 4.3% fewer white residents in 2018 than there were in 2010. Hispanic, Asian, Multi-Racial, and other residents make up less than 7% of the population in Lathrup Village.





4,150

TOTAL POPULATION



4.3

PERSONS PER ACRE



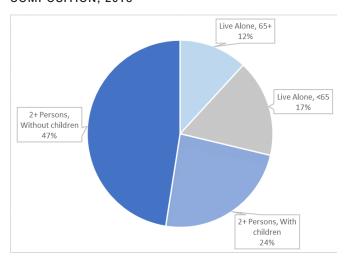
3,525

DAYTIME POPULATION

#### Households

In 2018 there were 1,586 households in the City of Lathrup Village. Two or more persons without children made up 48% of all households, followed by households with children (24%) and those living alone under 65 (35.7%). The average household size is 2.59, slightly larger than the county, region and state averages.

CHART 4: LATHRUP VILLAGE HOUSEHOLD COMPOSITION, 2018



SOURCE: 2014-2018 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES

TABLE 3: HOUSEHOLD COMPOSITION COMPARISON, 2018				
Data: ACS	Lathrup Village	Oakland County	SEMCOG Region	Michigan
Total Number of Households	1,586	501,260	1,856,913	3,957,466
Average Household Size	2.47	2.44	2.46	2.47
With children	375	145,273	545,845	2,520,001
Two of more persons without children	757	207,198	745,845	1,437,465
Live alone	454	148,789	566,017	1,172,606
Live alone under 65	263	92,069	352,498	693,154
Live alone 65 and over	191	56,720	213,519	479,452

SOURCE: U.S. CENSUS BUREAU, DECENNIAL CENSUS, AND 2014-2018 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES



MEDIAN HOUSE-HOLD INCOME



បិបិចចទ័
11.2%
POPULATION BELOW POVERTY LINE

## Income and poverty

In 2018, Lathrup Village's median household income was \$95,700, and increase from \$93,976 in 2010. The city has a higher median household income than Southfield, Berkley, Oakland County, and the general Southeast Michigan area. However, 11.2% of the population is living below the poverty line which is a significant increase from 4.2% in 2010.

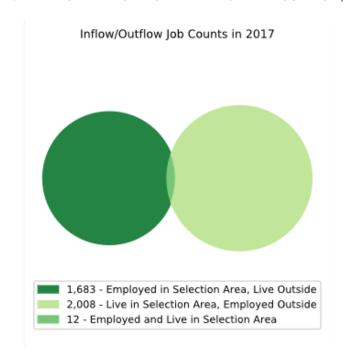
TABLE 4: LATHRUP COMPARISON: 2010-2018	VILLAGE MEDIAN	HOUSEHOLD INCOME
	2010	2018
Lathrup Village	\$93,976	\$95,700
Southfield	\$58,962	\$54,428
Berkley	\$75,483	\$82,095
Oakland County	\$76,453	\$76,387
SEMCOG	\$61,153	\$59,494

Source: SEMCOG, American Community Survey 2018

#### Worker Inflow and Outflow

Of the total residents living in Lathrup Village less than 1% of them also work in the Lathrup Village. Approximately, 99% of the city's citizens commute elsewhere for employment. common destination employment is Detroit with 24.6% of the population commuting there, followed by Southfield, Farmington Hills, Troy, and Dearborn. For those commuting to work, 91% drive alone, 3.5% carpool, and 1.8% utilized public transportation. There has been a 2.8% increase in residents driving alone to work. In 2018, there was a 1% decrease in persons walking to work and nobody chose to bike to work. A majority of Lathrup Village residents travel 15-30 minutes to work and almost all households have access to at least one personal vehicle.

CHART 5: LATHRUP VILLAGE WORKER INFLOW AND OUTFLOW, 2017

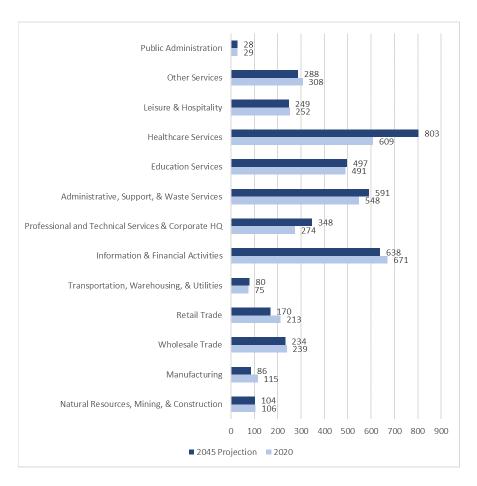


Source: AMERICAN COMMUNITY SURVEY 2017 ESTIMATES

## Economy and workforce

For 2020, there is a projected total of 3,930 jobs in Lathrup Village. The top industries in the area include Information and Financial Services, Healthcare Services, Administrative Support and Waste Services, and Educational Services. The 2045 projections suggest that the Healthcare Services, Professional Technical and Services, Administrative Support industries will grow the most in the next twenty-five years.

CHART 6: LATHRUP VILLAGE TOP INDUSTRIES, 2018-2045



SOURCE: SEMCOG 2045 REGIONAL DEVELOPMENT FORECAST

#### **Educational Attainment**

Education is often tied to economic well-being. The residents of Lathrup Village are highly educated, with 96.5% of the population having attained at least a high school degree in 2018 and 57% having attained a bachelor's degree or higher. These figures exceed the rates of Oakland County (94.1% and 47.4% respectively) and those of Michigan (91.1% and 29.6%) (See Table 4)

TABLE 5: EDUCATIONAL ATTAINMENT, 2018			
	Lathrup Village	Oakland County	Michigan
High school graduate or higher	96.5%	94.1%	91.1%
Bachelors degree or higher	57%	47.4%	29.6%

SOURCE: 2018 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES

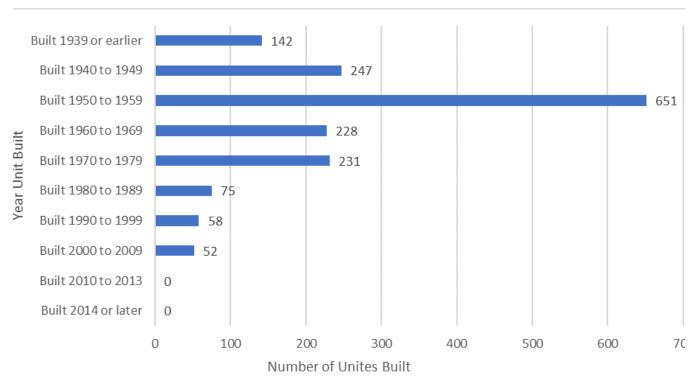
2021 COMPREHENSIVE PLAN 20

## Housing

Of the City's 1,586 housing units (note - this differs from the number of households), 38.6 percent (651 units) were built between 1950-1959. According to 2018 ACS data, 29 percent of householders have moved into their units since 2010.



CHART 7: AGE OF HOUSING STOCK IN LATHRUP VILLAGE



SOURCE: 2017 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES

TABLE 6: LATHRUP VILLAGE HOME OWNERSHIP RATES COMPARISON, 2018				
	Owner Occupied	Renter Occupied	Vacant	
Lathrup Village	88%	7%	6%	
Southfield	44%	47%	9%	
Berkley	78%	17%	5%	
Oakland County	66%	27%	7%	
SEMCOG	61%	28%	11%	

SOURCE: AMERICAN COMMUNITY SURVEY 2014-2018 5-YEAR ESTIMATES

## Housing types

As shown on Chart 5, the Lathrup Village housing stock is predominately comprised of detached single-family units, which represent 89% of all units. Attached single units (6%), 3-4 unit (3%), and two-unit structures (2%) are the next most predominant housing types, respectively. The city saw its first manufactured housing units constructed between 2010-2015, which along with 10-29 unit buildings total 1% of the city housing stock. The median housing value in the city is \$184,000 which is lower than Oakland County, \$228,800, but higher than the median value in Southeast Michigan, \$164,700.

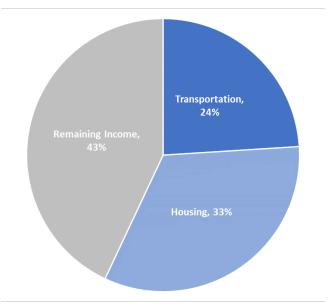
## Attainable and Affordable Housing

In many communities, young adults and the elderly have limited housing options due to a combination of their lower income levels along with the pricing and availability of housing. This kind of financial challenge can impact people of all ages.

The general rule of thumb based on guidance from the U.S. Department of Housing and Urban Development is to spend a maximum of 30% of a household's income on housing costs, yet many people find themselves spending more on housing, leaving less of their income available for other household expenses. Finding attainable housing can be challenge and it can stress family finances.

In Lathrup Village, on average the population spends 33% of income on housing and 24% on transportation. In the city people spend between 54% to 66% on housing and transportation combined.

CHART 8: COST OF HOUSING AND TRANSPORTATION IN LATHRUP VILLAGE



SOURCE: HOUSING AND TRANSPORTATION AFFORDABILITY INDEX

CHART 9: LATHRUP VILLAGE HOUSING BY TYPE, 2018



SOURCE: U.S. CENSUS BUREAU, 2014-2018 AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES

**Existing Land Use** 

The City of Lathrup Village is largely developed. Land use within the City of Lathrup Village is mainly comprised of single family detached homes, with its commercial uses consolidated primarily along the Southfield Road corridor. The table at right and the map on the following page show the existing land use within the city.

## Historic District

The 2009 Master Plan describes the Historic District as a significant influence on the past, present, and future of the community.

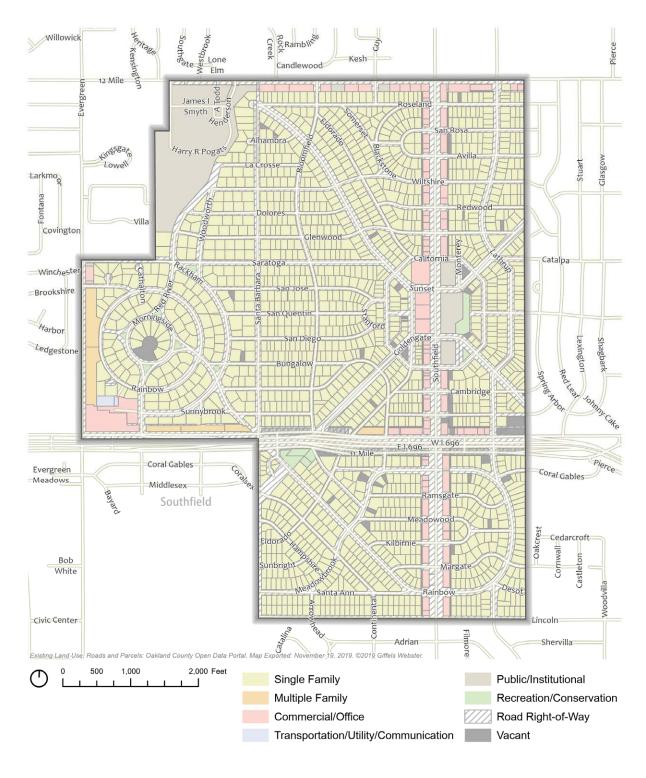
Developed in the 1920's, the physical layout of the City mirrors many of the older village and city plans developed during the Garden City Movement. The plan is based on a radial pattern, which focuses on the village center at the confluence of Southfield Road and California Drive. California Drive is an octagon so it has two intersections with Southfield Road at either end of the village center. Major streets emanate from the center, which gives Lathrup Village its historic character and appeal.

The City pursued historic district status in the mid-1990's, and the Lathrup Village Historic District was formally recognized and approved by the U.S. Secretary of the Interior on March 16, 1998. The Lathrup Village Historic District includes 1,081 contributing properties and 132 non-contributing properties.

TABLE 7: LATHRUP VILLAGE LAND USE: 2015				
	Acres	Percent of Total		
Single-Family Residential	522.6	54.1%		
Multi-Family Residential	12.1	1.3%		
Retail	13	1.3%		
Office	19.6	2%		
Hospitality	0.5	0.1%		
Medical	6.1	0.6%		
Institutional	48.2	5%		
Industrial	0.4	0%		
Agricultural	0	0%		
Recreation/Open Space	7.6	0.8%		
Cemetery	0	0%		
Parking	1.1	0.1%		
Extractive	0	0%		
TCU	322.9	33.5%		
Vacant	10.9	1.1%		
Water	0.2	0%		
Total	965.2	100%		

Two predominant buildings were constructed in the town core area: the Annie Lathrup School and the Town Hall. The Town Hall was eventually demolished in the 1990's as part of a commercial development project. The Annie Lathrup School is the City's only remaining historic structure on Southfield Road.

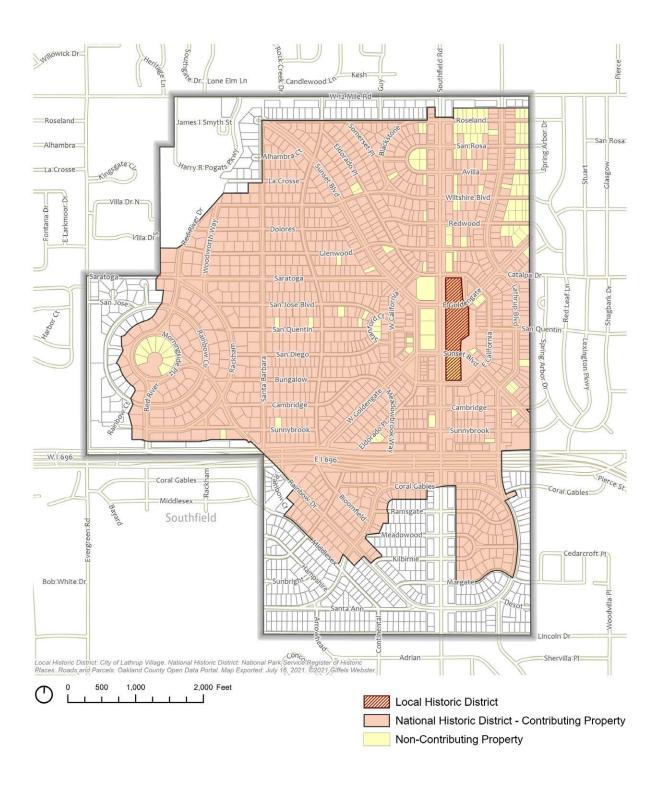
#### MAP 4: LATHRUP VILLAGE EXISTING LAND USE





Existing Land Use
CITY OF LATHRUP VILLAGE

### MAP 3: LATHRUP VILLAGE HISTORIC DISTRICT





Historic Districts
CITY OF LATHRUP VILLAGE

### **Community Facilities**

The City of Lathrup Village offers a wide range of community facilities and services. People in the city enjoy four public parks, a community center, and some pedestrian amenities. The location and quantity of community facilities helps determine the experiences of residents and visitors in Lathrup Village.

### Fire Department

Lathrup Village is served by the Southfield Fire Department. The department has an 88-member force and operates out of five fire stations located throughout the City of Southfield. The Southfield Fire Department is trained to provide high-quality fire response as well as emergency medical services, water rescue, hazardous materials response, inspections, public education, and CPR training for the community. This department is the busiest in Oakland County.

### Police Department

There are 3 divisions within the Lathrup Village Police Department: Patrol Division, Detective Bureau, and Evidence Technicians. In addition, the department has 3 special units including the Bike Team, Motorcycle Unit, and Motor Carrier Unit. The City of Lathrup Village also utilizes 6 Reserve Officers to assist the department and provide monthly community outreach. The city operates a community policing strategy which uses community interaction and support as a method of controlling crime, identifying suspects, and creating trust between the residents and the police department.



Municipal Park

### **Lathrup Village Community Center**

The Lathrup Village Community Center offers several amenities and public facilities for residents. The Community Room is a rentable gathering space which also has a commercial kitchen available for use. There is also a public fitness center with exercise equipment available to residents by yearly membership. The city hosts classes and programming for tumbling, martial arts, dance, and cooking through their Parks and Recreation Department. Lathrup Village in conjunction with the Lathrup Village Community Foundation sponsors a Concert in the Park series during the summer. Residents and visitors can gather at the city's parks to enjoy local music and the sense of community.

### Parks

There are 4 parks located in the City of Lathrup Village: Annie Lathrup Park, Goldengate Park, Lathrup Village Municipal Park, and Sarrackwood Park. The parks include many amenities such as walking paths, playground areas, outdoor skating rinks, picnic tables, barbecue capabilities, gazebos, and accessible parking. More information about the City of Lathrup Village's parks can be found in the Recreation Plan in the appendix.

### Water and Sewer

Lathrup Village provides extensive water and sewer services to homes throughout the city. In the spring and summer of 2019 and 2020 the city began a project to place new water mains along Santa Barbara Drive and replace existing water mains along Roseland Boulevard.

### MAP 5: LATHRUP VILLAGE PARKS MAP





Parks
CITY OF LATHRUP VILLAGE

### **Transportation**

#### National Functional Classification of Roads

Road Network and Classifications - An important element of the Master Plan process is the development of a plan for the overall system of streets and roads in a community. This system provides for the movement of people and goods from places both inside and outside the community. Road rights-of-way also provide places for various public utilities such as water lines, gas lines, sanitary and storm sewers, cable television lines, electrical power and telephone lines. Because of these combined roads and utility functions, the system of roads in a community can impact economic conditions, environmental quality, and energy consumption, land development and overall quality of line in a community.

Existing Road Classifications in Lathrup Village-Traditional transportation planning identifies several major categories of road classifications known as National Functional Classification (NFC). These classifications were created by the US Department of Transportation, Federal Highway Administration and are based on mobility and access provided by certain roads. As roads are modified over time, they may not fall neatly into one classification or another, but their functions for motorized travel can generally be understood. It is important to note that substantial variations in road characteristics exist although the NFC may be the same for many roads in a community. The City of Lathrup Village currently has, or is served by, roads that fall generally into the following categories:

Principal Arterials: Principal arterials generally carry long distance, through-travel movements. They also provide access to important traffic generators, such as major airports or regional shopping centers. In Lathrup Village, I-696, Southfield Road, and 12 Mile Road serve the community as principal arterial roadways.

- Urban Minor Arterial: The main function of arterial roads is to serve as routes for through traffic, while providing access to abutting properties and minor intersecting streets. Minor arterials carry throughtravel movements but carry trips of shorter distance and to lesser traffic generators. Arterials are eligible for federal funding. The southern portion of Evergreen Road and eastern portion of 11 Mile Road currently function as the minor arterial road within Lathrup Village.
- Urban Major Collector Street: Collector streets primarily permit direct access to abutting properties and provide connections from local streets and neighborhoods to minor arterials. Through traffic movement from one part of the municipality to another is deliberately discouraged on these streets. Collectors provide the opportunity to connect to arterials, allowing for the reduction in the number of curb cuts onto arterials and ensuring fewer interruptions for arterial traffic. Collectors are eligible for federal funding. Examples of existing collector roads include the western portion of 11 Mile Road and the eastern portion of Lincoln Drive.
- Urban Local Streets: Local streets provide access to abutting land. These streets make up a large percentage of total street mileage, but they almost always carry a small portion of vehicle miles traveled. They offer the lowest level of mobility and may carry no through traffic. Local roads are not eligible for federal funding. Examples of this class of roadway include local residential streets located within the city.

### Southfield Road

Safety, connectivity and mobility are key transportation issues that must be addressed in the City. Since the 2009 Master Plan, the City has engaged the Road Commission for Oakland County (RCOC), as well as its neighbors along the Southfield Road corridor in reworking the Road Commission's plan to rebuild Southfield Road. Then, the plan featured a wide boulevard that would extend from Mt. Vernon (approximately 9.5 Mile) to 14 Mile roadsrunning through Southfield, Southfield Township, Lathrup Village, and Beverly Hills. Instead, prompted by Lathrup Village's vision of a Village Center and revitalized commercial corridor, the RCOC has been studying alternatives.

A preferred alternative has been agreed upon by the communities impacted and The City of Lathrup Village continues to work with the RCOC to refine this design to both improve vehicular and pedestrian safety and circulation, while at the same time encouraging a new vibrant type of redevelopment of property along this important commercial corridor. Beyond Southfield Road, the City believes it is important to address transportation needs of the City in a comprehensive way. In 2010, the City of Lathrup Village developed its Complete Streets Plan that lays out a framework to knit together the four distinct quadrants of the City. Implementation has been ongoing.

### Trails and Pathways

Sidewalks - The City of Lathrup Village has a highly connected network of sidewalks throughout the residential districts in the city. The commercial areas of the city are accessible to pedestrians traveling from residential districts but there are several intersections along Southfield Road with unmarked crosswalks. In addition, there are very few crosswalks along Southfield Road which makes pedestrian travel dangerous and disconnected in the commercial district. There, most notably, the pedestrian crosswalks over the I-696 and 11 Mile Road intersection are missing critical markings. This is a highly trafficked section of the city and connects the northern neighborhoods to the southern part of the city. Safe, well-marked, illuminated pedestrian crosswalks and paths are necessary at this location to ensure continuity throughout the city and comfortable pedestrian amenities. Most residential parts of the city have sidewalks on both sides of the street and link to the city's parks and local destinations. Few of the intersections located in the neighborhoods have marked crosswalks which is a safety concern when neighborhood streets connect to roads with higher speeds.

Shared-Use Paths - Bike-ways are defined as rural wide paved shoulders, shared-lane markings, and local, county, or national bike routes. In Lathrup Village, bike-ways are located along Roseland Boulevard, Lathrup Boulevard, Saratoga, Catalpa Drive, and southern Evergreen Road. Along westbound 12 Mile Road there is one existing shared-use path. Shared-use paths are typically eight



Sidewalk at Lathrup Boulevard on the south side of 11 Mile Road

to ten-foot paved surfaces used for bicyclists and pedestrians. They are separate from roadways and allow safe travel or recreation for joggers, walkers, and bicyclists. Bicycle travel on the shared-use paths and within the residential areas in Lathrup Village is considered comfortable and safe for most people. However, bicycle paths along 11 Mile Road, Southfield Road, Evergreen Road, and the eastern portion of 12 Mile Road are categorized as Tier 4 routes which means they are comfortable for very few bicyclists to travel. There are several bike-way and pedestrian network improvements planned for Lathrup Village. The planned infrastructure projects include a bike route along eastbound 12 Mile Road, Santa Barbara Boulevard, and Goldengate Drive leading to Goldengate Park.

Vision, Goals & Objectives

# **Public Input**

In August 2019, a Stakeholder Meeting was help in preparation for the Comprehensive Plan process. City leaders participated in the joint meeting and offered input on the strengths, weaknesses, opportunities, and challenges within the city of Lathrup Village. Participants worked in

small groups and identified what they believed to be the needs of the city. The following tables show the results from their feedback.

Housing				Commercial Corridor				Recreation				Village Center			
Strengths	Count	Weaknesses	Count	Strengths	Count	Weaknesses	Count	Strengths	Count	Weaknesses	Count	Strengths	Count	Weaknesses	Count
Variety/Identity/ Diversity	13	High Taxes	1	Highway Access	1	Restrictive	2	Concerts/ Events	9	No bike Lanes / Unconnected Trails	8	High traffic Volume	1	Speed of Streets	3
Owner Maintenance	1	Lack of Mixed Housing	3	Parking	1	Lack of Sidewalks	2	Modern/ Clean parks	6	Not Community Focused / Needs Volunteers	3	Centrally Located (Regional Hub)	1	No Downtown	6
Mix of People/ Families	1	Street Improvements	10	Low vacancies	1	Southfield Road Plan Stagnated	2	Programs/ Community Participation	6	Lack of Staff	1	Banners	2	Not Walkable	4
Home Values Increasing	2	No variance in Housing (Age of Occupancy Type)	3	Convenience/ Small Businesses	7	Lack of Greenery/ Streetscaping	3	Community Groups/Clubs	3	Lack of infrastructure / technology	1	Safety	1	Lack of Action Plan	2
Greenery	2			High Visibility	1	Few Restaurants	8	Children's Garden	1			Access to people/ Residential Areas	2	Outdated City Center Outdated Parking	3
Unpaved Roads	1			Restaurants	3	No New Development / Old Stock	13	Large Population of Outdoorsy People	2			Well Maintained/ Beautification	2	Lathrup School impeded progrss of corridor	2
Low vacancy Rate	1					Need More Lights	1			_		Opportunity for New Development / Redevelopment	4	Lack of Consistent Attraction	1
Neighbors are Friends	1					Lack of Initiatives	1					Character of Lathrup School	1		
Large Pop of Musicians	1														
Skilled/ Motivated / Underpaid staff	1														

Hous	ing	Commerci	ial Corridor	Recreatio	n	Village Center		
Opportunities	Challenges	Opportunities	Challenges	Opportunities	Challenges	Opportunities	Challenges	
Good Quality Housing	School System	Workable plan for existing stock of buildings	Lack of Definition / Vision	Fill up Calendar of Events	Competition	Lathrup School	traffic Speed	
Quality School System	Roads	swapping city offices/school	No Incentive to Redevelop	Obtain sponsorships from local businesses for events	Lack of Funding	Creative adaptive reuse for building stock	Lack of Pedestrian Crossings	
Good Housing Value	Maintenance	parking solution (off-street)	Lack of Parking	Install bike lanes/paths	Southfield Rd Uncertainty	more trees / lighting / garbage cans	No Cooperation / Action	
Housing in Good Condition	No New Land	Redev ready comm/grant opps	Southfield Rd Redevelopment	use events to draw businesses to the city	Low Priority (Resource Allocation)	Enhanced walkability / pedestrian bridge	Inaction	
Historic	Taxes	Curb appeal / existing landscaping	Failure to Attract Catalyst Development	Park upgrades		build on comm support for VC	Auto Uses Dominating	
Attracting Young Families		make redev desirable	Lack of Funding	implement tech into Parks+Rec		Ride-Share autonomous vehicles	Scale of Village Center	
Attracting Older Residents				Adding Staff/Funding			Access to Village Center from Other Parts of City	

The City of Lathrup Village launched the Master Plan Virtual Open House to engage residents in the Comprehensive Plan process. The Virtual Open House was open to the public on May 11th and available through May 25th. The Virtual Open House was promoted via the city's website, social media posts and a press release. Included on the open house site was information about demographics, housing, transportation, and commercial corridors as well as opportunities for members of the community to submit feedback on specific topics. Participants were asked to share their thoughts on transportation and mobility, their neighborhood, three different redevelopment sites, and their general thoughts on the city and Comprehensive Plan process.

During the two-week period, the Lathrup Village Virtual Open House site received 324 views and averaged approximately 28 responses per question. There was a total of 156 participants across all seven feedback opportunities. The following is a summary of the findings from the virtual open house.

The first question asked, "What one or two words best describe Lathrup Village?" In total, 17 participants submitted feedback. Below is the word cloud generated by their responses. Words that appear larger in the cloud indicate an answer submitted multiple times.

Respondents identified Lathrup Village with a variety of words but most common was "community." Overall the feedback was positive, and participants focused on the friendliness of the city, infrastructure concerns, and the charm.



Best things about Lathrup Village



Stakeholder Meeting in August 2019.



Things to change/missing

Participants were then asked to consider mobility improvements for the city. The question was, "What enhancements would you make to improve mobility, including transit, walkability and cycling in the city?" In total, 21 people submitted feedback on this prompt. Respondents offered a wide variety of suggestions. The most common enhancement requested was the addition of bike lanes on Southfield Road. There was a significant focus on safety for pedestrians, cyclists, and automobiles too. Sidewalk improvements were a popular answer; participants suggested expanded the sidewalk network, increasing connectivity, widening sidewalks, and fixing the overall quality of the pathways in the city. Finally, the input revealed that drainage along roadways and sidewalks was a high priority to improve mobility. Additional openended recommendations included the following:

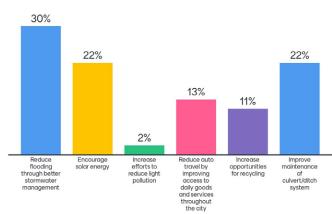
- Improve sidewalk repair. When repair directives are issued to homeowners regarding sidewalk deficiencies, include "opt-up" options allowing residents to elect additional assessment for correction of sidewalk design issues.
- Eliminate chronic and persistent flooding of sidewalks
- Require that drainage improvements associated with ditch and street repair include provision for creating swale connections
- Eliminate sidewalk gaps
- Make grocery and restaurant access available on a walkable basis in all four quadrants
- Make pedestrian crossings safer on Southfield through mini-boulevards and traffic calming pinch points at intersections on an interval of approximately every three blocks.
- Make access to I-696 or Southfield Rd less dangerous during busy hours.
- Work with regional authorities to enhance rapid public transportation connections along Southfield Rd. to major Detroit destinations, thereby enhancing the value of existing apartments on Southfield as well as our detached housing for people who wish to be more independent of automotive transportation.

Participants were also asked to consider measure their willingness to contribute to mobility improvements in Lathrup Village. The question asked, "How much would you be willing to spend annually to improve walkability and cycling access in Lathrup Village?". In total, 14 people

responded to this question. 50% of participants said they would be willing to spend between \$1-\$100 annually to make these improvements. The next question required participants to select the neighborhood where they live within the city. In total, 20 participants responded to the prompt. Most of the respondents indicated they lived in the neighborhoods north of I-696. The Northeast and Upper Northwest neighborhoods had the most residents submit feedback and represented 65% of the total responses. On this question, only 1 participant was from the Southwest neighborhood.

Next, participants responded to questions about tactics for promoting sustainability and resiliency in Lathrup Village. The first question asked, "Which of the following areas would you like to seed the city focus on to improve sustainability?" and required respondents to select their priorities from six pre-generated options. In total, 18 people responded to this question. The most pressing issue for residents was to "Reduce flooding through better stormwater management" with 30% of the vote. Encouraging solar energy and improving the maintenance of culvert/ditch systems were tied as the second most voted focus for the city.





Responses to survey questions: How much would you be willing to spend on improving walkability (left) and What areas should the city focus on to improve sustainability (right.

- "Build faith in the future of the City through consistent code enforcement and persistent, sustained improvements to infrastructure."
- "Convert the liability of outmoded ditch-based drainage system into an asset. Through improvements and enhancements to our system such as underdrains, swales, and rain gardens, our system when fully functioning can be marketed as a design for a responsible, nature-friendly ecological design for the future."
- "Reduce housing costs by requiring that all homes going through turnover of ownership and all rental properties meet R-61 standards in the insulation of attic floors or other pertinent energy standards."
- "Reduce home-ownership and housing costs by providing inducements for solar power installations."

Lathrup Village should implement efforts to become more prepared for future weather disasters, economic crisis, or health concerns. The current COVID-19 pandemic reaffirms the city's focus on resiliency. Participants were asked, "How should the city be planning for the next natural disaster or health crisis?". This was an open-ended question that received 11 responses. Many participants indicated the need for an emergency response plan, disaster recovery plan, or financial reserves for emergencies. Below is some of the feedback this question received:

- "Response team for emergency planning and getting information out to the residents so they know what resources are available during a crisis."
- "Develop a disaster recovery plan and present to residents annually."
- "Ensure adequate police fire medical staff are readily available to support LV in a timely manner."
- "To keep a financial reserve for disasters. Appoint a leader to purchase supplies for distribution to the community at the onslaught of a disaster. Items should be predetermined in order that they be secured immediately upon notice of such disaster."
- "Build a fund to provide loans to struggling families and businesses. Improve communications to households without internet technology."

The public was also asked to consider three redevelopment sites located within the city. The virtual open house asked what types of developments they would like to see at each site. For the House in the Woods site in total 19 people provided their feedback on redevelopment. Respondents suggested a new dog park or green space, new homes, picnic areas, and enhanced community amenities on the site. At 26026 Southfield Road 13 people provided their feedback on redevelopment. Participants had many different ideas for the site, but some common feedback was to create space for new restaurants or groceries, community park or sports facilities, and multi-family condominiums or apartments. Finally, at the Annie Lathrup School site 12 people provided their feedback on redevelopment. Some common recommendations were to implement mixed use development with housing and local retail, a community center, and food vendor spaces.

In addition to the three development sites, participants were also asked to consider the reconfiguration of on-site parking for new businesses along Southfield Road. This virtual open house section provided a concept sketch to help respondents visualize the challenges on Southfield Road and the potential solutions. In total, 15 people submitted their feedback. Participants were asked, "What do you think about redevelopment and parking?" and instructed to rank the importance of four redevelopment principles. Improving the building quality along Southfield Road gained the most consensus amongst the categories; all respondents strongly agreed that improving the building was important. Landscape screening was also a highly agreed upon component of the Southfield Road redevelopment. In general, all of the options were mostly agreed upon.



Input on parking for Southfield Road redevelopment

# Goals & Objectives

### What are goals, objectives, and strategies?

- Goals are general guidelines that explain what the community wants to achieve. Goals are usually longterm and represent global visions such as "protect the city's natural resources." Goals define the "what," "why," and "where," but not the "how." Identifying obstacles to overcome is also useful in defining goals.
- Objectives identify the milestones that mark progress in achieving goals and provide more of the "how" goals will be implemented. For example, with a goal of "protect the city's natural resources," an objective to "maintain the city's tree cover" is something that may be measured and tracked over time.
- Action items are more specific and define the steps to accomplish objectives and attain the identified goals. The most effective action strategies will include who will tackle that task and when it should be accomplished. For the above example objective of maintaining tree cover, one action strategy might be: "Using the city's GIS data, map the current tree cover in the city." This may be assigned as a staff item to be completed within one to three years.

Within each category, the goals are presented in clear, concise bullet points that address the following:

- What do we want?
- Why?
- Where? (Note: generally, the goals that follow apply throughout the city, but the question is included here as a guide for the future; some goals may apply in specific areas of the city)
- What are the potential obstacles or related considerations that may impact achieving the goal

The answers to these questions are informed by city officials and the community through its feedback.



## What do we want?

An authentic positive identity for the city that is reflected in residential neighborhoods as well as along commercial corridors that focuses on a mixed use, multiple story, walkable downtown for the City.



### Why?

- A positive identity for the city provides a sense of community and belonging for residents and businesses.
- A positive image and identity for the city helps support local businesses and attract new businesses.

Where? Throughout the city

### Potential obstacles/related considerations?

- Physical improvements to the appearance of the city requires public and private investment.
- Outside perception of the city takes time to change.

### **Community Character Planning Objectives:**

- 1. Redevelop properties in the Village Center the historic center of the city.
- 2. Improve communication between residents, the City and businesses.
- 3. Promote the city's positive identity in the region.
- 4. Promote the use of quality building design and materials to enhance the appearance and long-term maintenance of new development.
- Protect established neighborhoods and business districts from the potentially negative impacts of development, including noise, traffic, waste, odor, and other nuisances through effective and thoughtful site and building design.





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### What do we want?

Attractive, safe, quiet and well-maintained neighborhoods; a diversified range of housing for people of all ages and abilities; and active neighborhoods that promote community connectedness.



### Why?

- Safe housing in walkable environments allows older residents to "age in community."
- Attractive, walkable neighborhoods close to destinations appeals to younger residents and families.
- Ensure sufficient equitable housing for lower income residents.

Where? Throughout the city

### Potential obstacles/related considerations?

- All housing should be safe and well-maintained.
- Residents looking for larger, "move-up" housing may not find it in the city.
- Zoning regulations should support housing types desired by current and future residents.

### **Housing Objectives:**

- Encourage maintenance of and reinvestment in existing neighborhoods.
- Ensure that infill and redeveloped residential properties are compatible with the surrounding area and adjacent parcels.
- Provide a diverse range of housing options that meet the affordability, maintenance, and lifestyle needs of current and future residents.
- Support neighborhoods by improving walkability and access to goods and services.





### What do we want?

Thriving local businesses and an employed workforce; a convenient selection of goods and services; and a diverse tax base with a resilient economy.



### Why?

- Provide meaningful, well-paying jobs for residents.
- Provide entry-level jobs for younger residents.
- Offer access to local goods and services for residents.

### Where? Throughout the city

- Local goods and services should be accessible locally.
- Regional employment should be accessible to regional transportation facilities.

### Potential obstacles/related considerations?

- Outdated commercial buildings may not meet the needs of current and future businesses.
- Transportation options may limit the ability for workers to reach businesses.
- Economic activity should be compatible with residential areas in terms of noise, traffic, lights, upkeep, and other nuisances.

### Commercial & Industrial Development Objectives:

- Encourage entrepreneurship and growth for diverse businesses of all sizes to promote a balanced local economy.
- 2. Provide incentives and flexible zoning mechanisms for commercial property owners and tenants to upgrade existing commercial and industrial sites.
- Promote the mix of commercial and office uses in a way that fosters collaboration and business growth, while creating a desirable environment for the local workforce.
- 4. Promote walkability by ensuring sufficient local destinations for goods and services.



### What Do We Want?

Recreation facilities and programming that meet the needs of and are accessible to all residents; well-maintained infrastructure that meets the needs of current and future residents, businesses and visitors; and excellent public services that meet the health, safety and welfare needs of the community.



### Why?

- Provide access to recreation facilities and programming that is essential to building a socially and physically healthy community.
- Plan for and budget resources for infrastructure expenditures that are likely to grow over time as neighborhoods age.
- To provide a high level of service to city residents, including responsive, well-equipped emergency services

Where? Throughout the city



#### Potential obstacles/related considerations?

- Increasing costs of repair and replacement of infrastructure
- Additional resources will be needed to maintain aging parks and recreation facilities, while potentially adding and/or expanding facilities, amenities and programs

### **Public Services & Facilities Objectives:**

- Expand the range of recreational opportunities and facilities in Lathrup Village in accordance with residents' needs and abilities.
- Continue to seek opportunities to share facilities with other public and quasi-public agencies such as the school districts and non-profit organizations and institutions.
- 3. Replace aging infrastructure as necessary, with technologically advanced, state-of-the-art infrastructure and materials.
- Continue to cooperate with surrounding communities and the County to provide public services.
- Keep recreation and capital improvement plans up to date.

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### What Do We Want?

An efficient and safe multi-modal transportation network that offers mobility options to residents of all ages and abilities.



### Why?

- To improve traffic safety
- To reduce traffic congestion by offering nonmotorized options for local travel
- To appeal to residents and businesses looking for a community with a variety of transportation options
- To provide transportation choices that improve independence for residents of all ages and abilities
- To improve community health by encouraging nonmotorized travel

Where? Throughout the city

#### Potential obstacles/related considerations?

- Current land use pattern dictates motorized travel
- Current road design supports motorized travel



### **Transportation Objectives:**

- Promote the use of accepted traffic calming and access management techniques that make all travel safe and efficient.
- 2. Provide a safe, efficient non-motorized pathway system that provides links to various land uses throughout the city that gives residents choices about their modes of travel.
- Promote public education about roadway planning and decision making to help residents and property owners understand the short- and long-term goals of transportation projects.
- 4. Require transportation infrastructure decisions that support the land use recommendations of the Master Land Use Plan.
- Explore innovative traffic designs and flexible engineering standards to improve the safety and efficiency of travel for motorized and non-motorized travel.
- 6. Explore opportunities for alternative transportation methods for those who don't have access to a car.
- 7. Monitor and plan for future trends in transportation in terms of autonomous/connected vehicles.

5



**Future Land Use** 

### **Future Land Use**

The Future Land Use Plan Map is a representation of the City's preferred land use arrangement. The map identifies general locations for various uses envisioned by the Planning Commission. The Master Plan is a guide for local decisions regarding land use. The recommendations in the Land Use Plan do not necessarily imply that rezoning is imminent. Rather, the recommendations set a long-range planning goal.

Illustrated on the Future Land Use Plan Map are the following future land use categories: Single Family Residential, Multiple Family Residential, Mixed Use, Commercial Vehicular, Office, Village Center, Institutional, Parking and Open Space. Descriptions of these categories are provided below:

Single Family Residential: Residential land uses account for the largest land use category in the 2015 Master Plan; there is no change to the category, except to note that there will likely be opportunities for new single family residential, in the form of attached single family residential dwellings, in the Village Center and mixed use areas. It is envisioned that occasional lots will be converted to parking adjacent to the parcels along Southfield Road to encourage redevelopment. Historic homes are encouraged to be preserved. It should be noted that the House in the Woods area is currently zoned as R3 Cluster Housing, which allow single-family dwelling units to be developed with varied yard setback requirements and/ or design innovations so as to (a) facilitate development of parcels that are difficult to develop under the usual standards, (b) allow for a single-family detached residential development without increasing the permitted appropriate conventional lot-by-lot subdivision density, and/or (c) enhance useful open space and preserve significant trees and other natural features through the proper utilization of density transfer techniques. The redevelopment concept included on page 74 is consistent with the current zoning. Multiple Family Residential: The 2015 Master Plan had limited areas designated for multiple family uses, located primarily along 11 Mile Road and Evergreen Road. Again, this plan considers that there are opportunities to increase the provision of multiple family residential in conjunction with redevelopment along the Southfield Road Corridor, in both the Village Center and mixed use areas.

Mixed Use: The 2015 Master Plan identified the blocks north of the Village Center and blocks south of 11 Mile Road as mixed use, to be redeveloped with residential, office, and "lower trip-generation retail businesses." Most of the Southfield Road Corridor (except the Village Center and mile road intersections) are designated as Mixed Use.

Commercial Vehicular: The intent of the Commercial Vehicular category is to serve transient customers creating higher trip generation to the commercial site. These areas are located along Southfield Road at the intersections of 11 Mile Road and 12 Mile Road. The uses envisioned within this land use class would include retail; restaurant; service businesses, such as banks, professional offices; and gas stations. No changes are proposed for this land use category.

Office: This land use category is reserved exclusively for professional office use. These areas are located along 12 Mile Road where professional offices are currently located and at the northeast corner of 11 Mile Road and Evergreen Road.

Village Center: The Village Center encompasses all of the segments of the California Drive octagon and, as a result, establishes a concentrated area for commercial and civic activities. It is envisioned that there will be a mix of public and private property, including residential, office, retail, restaurant, entertainment, gathering spaces, and recreation areas. The final configuration of Southfield Road will dictate the size and development footprint of the area. It is anticipated that the internal road network will be developed to continue the alley system and the conceptual "Park Street Promenade." The current civic facilities are intended to remain in the Village Center area, but may be leveraged or reconfigured to accommodate the redevelopment as envisioned for a vibrant, compact, pedestrian-oriented downtown area.

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**Institutional:** Schools, churches, and public facilities are regarded as institutional land uses, and therefore are spread throughout the City in order to provide services to a wide range of residents.

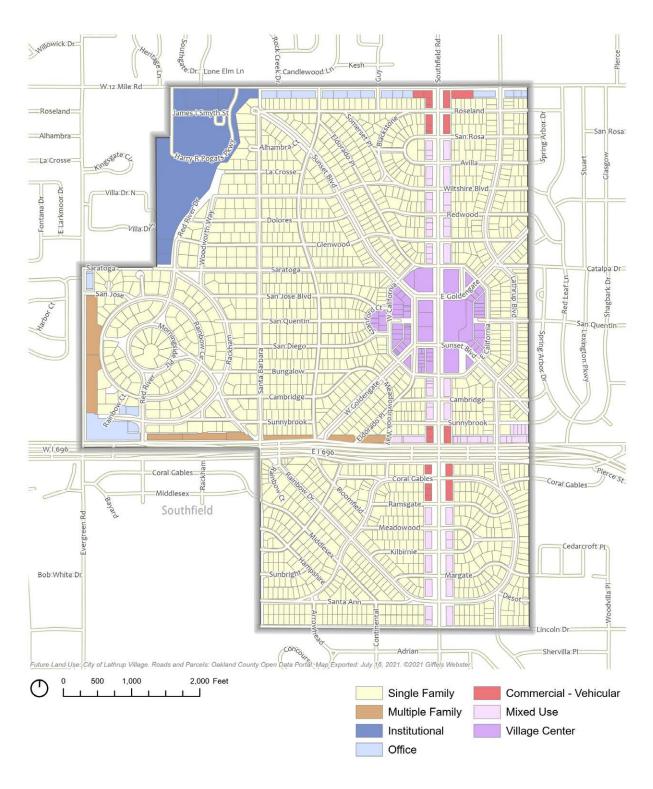
Parking (deleted in 2021): The 2009 Master Plan classified properties adjacent to the Southfield Road parcels as "Mixed Use Expansion Areas;" they were identified as Parking in the 2015 Master Plan Update. While these areas continue to be envisioned as supplemental rear parking areas as a way to facilitate redevelopment, it may be confusing to show them only as parking. The redevelopment of Southfield Road properties continues to be directed to the Southfield Road frontage.

Open Space: These areas accommodate existing public parks, publicly owned open space, and open areas formed by converging rights-of-way. Open space areas within residential developments are classified under the appropriate residential land use category. Open space areas in the Village Center area are included in the Village Center land use category, recognizing the value of open space in a downtown environment. No changes have been identified for adding or subtracting open space. The City currently has four developed park properties and one undeveloped park property:

- Annie Lathrup Park: Approximately two acres in size, Annie Lathrup Park has a 1/4 mile walking / jogging asphalt pathway, with a large center grassy area, two out-door skating rinks with benches and trash cans.
- 2. Goldengate Park: Located south of the Interstate 696 highway that divides the City of Lathrup Village into north and south sections, Goldengate Park was developed in 1989 and is approximately 2 1/2 acres. Its amenities include a walking path that leads into and out of the residential areas, four designated play ground areas, two bench swings, picnic tables, grills, trash cans, split rail fencing, and a small parking lot.

- 3. Lathrup Village Municipal Park: Located directly behind the City's Municipal Building, the Lathrup Village Municipal Park encompasses approximately two acres. The park has a picnic shelter with brick BBQ and electric capabilities, picnic tables, playground equipment, children's garden, gazebo with electric service, brick paver walkway, large grassy open area, ample parking, and close to the municipal building for restrooms.
- 4. Sarrackwood Park: Situated between Saratoga, Rackham and Woodworth Way streets, Sarrackwood Park is approximately 3/4 of an acre. This park has playground equipment, picnic tables, trash cans, split rail fencing, and a small garden area.
- 5. Dorothy Warren Pocket Park, on Morningside Street.

#### MAP 6: LATHRUP VILLAGE FUTURE LAND USE MAP





Future Land Use
CITY OF LATHRUP VILLAGE

Resiliency & Sustainability

# Resiliency & Sustainability

As we plan for the future, many of the challenges we will face are related either directly or indirectly to our place in larger systems, both natural and man made. We often have little direct local control over these systems, but adapting to change and discovering our role in contributing to the health of these systems is nonetheless essential to planning for a community that can survive and thrive even in the face of the most severe challenges.

Michigan is affected by our changing climate in many ways, some of which may seem counterintuitive. For instance, as average annual temperatures rise, the chance of prolonged deep freezes such as those experienced in the 2013-2014 and 2014-2015 winters may increase, as warming elsewhere on the planet destabilizes the jet stream, allowing Arctic air that would normally be trapped further north to descend into the Upper Midwest.

A changing climate has far-reaching implications for Michigan's agricultural and tourism economies, waterfront development, and communities with older stormwater management infrastructure. Within the last decade, Lathrup Village has experienced multiple heavy rain events that have led to property damage and decreased mobility and must anticipate that more flooding will occur in the future, damaging property, impairing access to parts of the city, and creating financial distress for local residents and businesses.

### Sustainability vs. Resiliency

Though they are related, resiliency and sustainability are not the same. Sustainability is the more familiar, well-established concept, and focuses on decreasing or eliminating the detrimental future impacts of our current activity. Resiliency recognizes that our built environment will be subject to stresses and is the practice of designing that environment in a way that can endure those stresses.

Planning for resiliency must consider that some threats are ongoing, persistent stresses, while others are sudden shocks, single events that disrupt the day-to-day functioning of the community.

### Rouge River Watershed

A watershed is an area of land where water drains into a body of water. The Rouge River Watershed encompasses 467 square miles in southeast Michigan that drains into the Detroit River. It has four major branches (Main, Upper, Middle, and Lower) with 126 river miles and numerous tributaries. The area covered by the watershed is populated with over 1.35 million people and the land is more than 50% urbanized with less than 25% remaining undeveloped. The City of Lathrup Village is located in the Main subwatershed. Threats to the entire watershed include flooding and streambank erosion, combined sanitary and stormwater sewer overflows, illegal discharges, loss of wildlife habitat and invasive species. Residents, businesses and community organizations are all impacted by these watershed problems, but can also play a role in restoring the health of the Rouge River and watershed. Two local organizations work to improve river and watershed health: The Friends of the Rouge, a nonprofit advocacy organization, and the Alliance of Rouge Communities (ARC), of which the City of Lathrup Village is a member. Residents can find more information on the Rouge Watershed at the Friends of the Rouge website, www.theRouge.org.

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### **Effects of Climate Change**

Climate Change is not merely a future threat; changes in the local climate have already been recorded in places around the world, and Michigan is no exception. For instance, according to data from the National Oceanic and Atmospheric Administration, average temperatures in the Great Lakes region rose 2.3 degrees Fahrenheit from 1951 to 2017, extending the frost free season by 16 days, while total annual precipitation increased 14 percent and the number of heavy precipitation events rose 35 percent. By 2070, average temperatures in southern Michigan are expected to rise an additional 4 degrees, and the annual number of days above 95 degrees will correspondingly rise by between 5 and 10. Communities will experience between 25 and 35 fewer nights below freezing, and average annual ice cover on the lakes will continue to decline.

As the frequency and intensity of severe weather events continues to increase, communities will experience economic disruption. For instance, while the frost-free season has nominally increased, farmers in many of Michigan's agricultural communities have not benefited in recent years due to abnormally late frosts (such as those in mid-May, 2020) or heavy rain events, which have damaged early crops or delayed planting of late crops. Rising temperatures and more very hot days may effect the timing of summer festivals and tourism. Communities must be prepared to anticipate the local effects of regional climate trends.



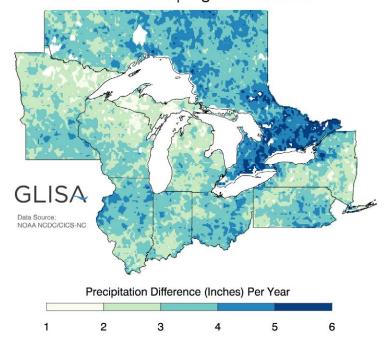
(Jim Gade, via Unsplash)

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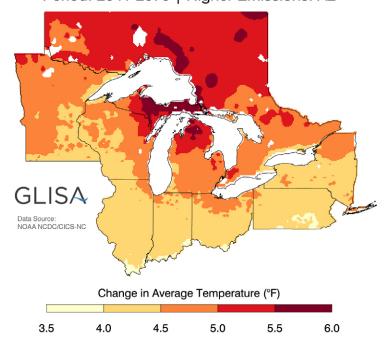
According to the National Oceanic and Atmospheric Association, average annual precipitation in the Great Lakes region is expected to increase over the next several decades. While the change may seem small, projections indicate that the average rise will be driven by an increase in heavy precipitation days, and that there will also be a modest in crease in the number of consecutive dry days each year. In other words, rainfall is expected to become more concentrated in heavy storms.

Average temperatures in the Great Lakes region have increased and will continue to increase well into the future, even if greenhouse gas emission are sharply reduced soon; if emissions are not curbed, the increase will be greater. Lathrup Village will likely see about a 4.5-degree rise in average temperatures over the next several decades, with more than 30 additional days over 90 degrees and more than 10 additional days over 95 degrees. The area is expected to see at least 30 fewer nights below 32 degrees by 2070.

### Projected Change in Average Precipitation Period: 2041-2070 | Higher Emissions: A2



### Projected Change in Average Temperature Period: 2041-2070 | Higher Emissions: A2



Above: Maps courtesy National Oceanic & Atmospheric Administration's Great Lakes Integrated Sciences and Assessments Program (GLISA)

2021 COMPREHENSIVE PLAN 50

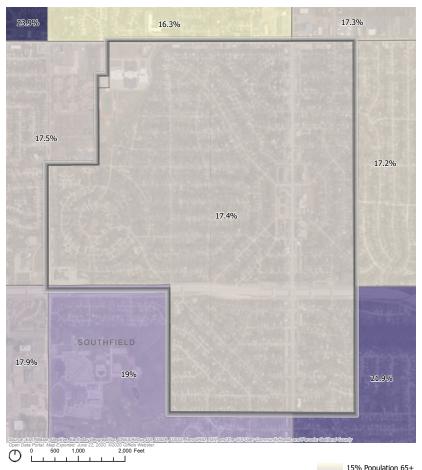
# Addressing Resiliency & Identifying Vulnerable Populations

Resilient communities anticipate likely shocks, understand trends in stressors, and prepare for potential worst case scenarios. Understanding where a community is physically most vulnerable to specific events, and understanding which members of the community are likely to be most vulnerable in each case is key to effective planning. This chapter discusses in general terms what the community may expect in the future and what might be done to prepare for it; this plan recommends the development of a community resiliency plan.

Though an entire community will be affected by a major event such as a severe storm, flood, or long power outage, certain segments of the population are more vulnerable to the effects of such events, and in some cases are also more likely to live in locations that are more likely to be severely affected. Though the most vulnerable populations will vary based on the specific event, certain population segments warrant special attention even in a general analysis:

- Low-income households
- The elderly
- The disabled
- Children

MAP 7: LATHRUP VILLAGE PERCENT OF POPULATION OVER AGE 65



giffels# webster SENIOR POPULATION
by Census Tract
CITY OF LATHRUP VILLAGE

25% Population 65+

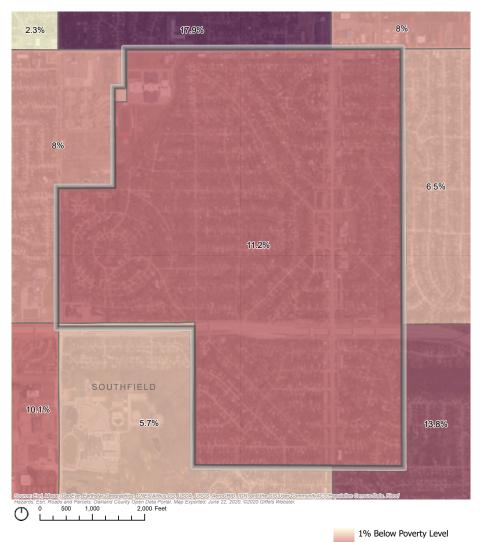
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Low-income households are often located in areas with limited open space and tree canopy and are often less likely to have access to disaster mitigating items such as air conditioning and reliable transportation. Low-income households may also lack the financial resources to support quick recovery after a disaster or to prepare effectively for likely future events. The elderly and disabled may similarly lack financial resources and mobility, and may be more socially isolated than other groups. Especially in extreme heat events, the elderly and very young children are much more likely to be badly affected, including to the point of hospitalization, than the general population.

Different disasters are most likely to affect different areas, and communities can use geographic information systems to map relative risk levels for different neighborhoods. Identifying vulnerable populations living in especially vulnerable areas allows a community to focus resources where the need is greatest.

The maps on these pages show the neighborhoods with the highest proportions of senior residents and the highest levels of poverty, indicating that these areas may require special attention when planning for resiliency.

MAP 8: LATHRUP VILLAGE PERCENT OF POPULATION BELOW THE US CENSUS POVERTY THRESHOLD



No Hazard Flood Zones within this extent

**POVERTY LEVELS** by Census Tract

20% Below Poverty Level

(Flood Hazard Areas Shaded)



CITY OF LATHRUP VILLAGE

#### **Public Outreach**

Resiliency planning should include a public outreach process in two basic parts: education and input. Education includes making community members aware of potential threats and the process of planning for them, with an emphasis on outreach to the most vulnerable members of

the community. The input process should offer the opportunity for residents and other stakeholders such as municipal staff and business owners to engage in detailed, focused conversations regarding resiliency planning issues. It is important for the community to engage in vigorous outreach through multiple channels to get people involved.

### Mitigation, Adaptation, and Risk Reduction



#### Extreme heat

Average temperatures in the Great Lakes region rose 2.3 degrees Fahrenheit from 1951 through 2017. Extreme heat is dangerous for vulnerable populations and can also tax electrical infrastructure, leading to power outages, which in turn can increase the risk for the people most prone to succumbing to heat. Designating specific locations with backup power sources (such as municipal halls, libraries, and schools) as cooling stations can provide vulnerable residents with an essential escape from the heat. There may be a need to provide transportation to cooling stations for those with limited mobility options.



### Heavy rain and flooding

Heavy rain events are already more common in Michigan than they were in the mid-tolate 20th Century, having increased by 35% from 1951 to 2017, as total annual precipitation increased by 14%. They are anticipated to become even more common in the future.



### Severe winter storms

As temperatures rise, winter precipitation levels are anticipated to rise as well, and mixed precipitation events with more heavy ice may become more common. Severe winter storms can result in power outages, impeded mobility, damage to structures and trees, and lost economic productivity. Municipal costs for snow removal should be included in budget planning. While storms are the primary focus of future concern, communities also benefit from planning for extreme cold-locations designated as cooling stations in the summer can become warming stations in the winter.

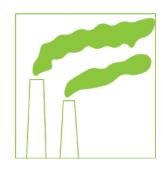


### Public health emergencies

The 2020 SARS-COV-2 pandemic brought with it unprecedented economic disruption, forced short-term changes in social habits, destroyed numerous small businesses, and led to a very large increase in unemployment in a very short time period. Planning for public health emergencies needs to consider the many dimensions of the social fabric that are heavily impacted, including the availability of medical services, government's ability to continue functioning under quarantines or stay-at-home orders, and the locations and numbers of vulnerable populations. Local police, fire, and ambulance services may be particularly taxed in a future public health emergency.



### Mitigation, Adaptation, and Risk Reduction



### Damage to natural systems

Human activity is rarely in balance with the natural systems it occurs within. While resource extraction and pollution offer two very obvious examples of human activity, nearly all modern human development activity has some impact on natural systems, including loss of habitat, interruption of habitat, and increased emissions due to greater travel distances as development moves outward into wild places. A combination of rising temperatures and agricultural runoff that changes the nutrient balance in major water bodies has led to much higher frequency of toxic cyanobacteria and algae blooms, particularly in Lake Erie. These blooms can impair drinking water quality and limit recreational opportunities, including fishing and watersports. It is important for a community to understand its water source and the health of its own groundwater, particularly if the majority of residents use well water.



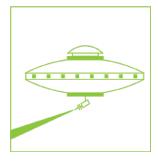
### Food systems

As the climate changes and weather patterns shift accordingly, planting and harvesting conditions become less predictable, and the potential for crop losses increases. In 2019, unusually heavy rains across much of Michigan made planting during the typical time difficult for many farmers. While the number of frost-free days has increased by an average of 16 days across the Great Lakes region from 1951 to 2017, the timing of those extra days has not uniformly added to the growing season. In recent years, unexpected late freezes after earlier-than-usual warm weather lead to the loss of large portions of fruit crops such as apples and cherries.



### Drought

We most frequently think of drought as a prolonged period without precipitation. While this kind of drought is certainly possible in the future in Michigan, the more likely effects of the changes the state is experiencing will be changes in seasonal distribution of storms with precipitation. Winter rainfall will become more common, snowpack overall may decrease, and stream levels will peak earlier in the year, affecting water availability and the timing of groundwater recharge. Drought is exacerbated by higher temperatures, which lead to increased evaporation rates; even with higher average rainfall, land may become drier, and as rain becomes less frequent in the hottest summer months, mid-summer drought could become a regular challenge. Dry conditions bring with them the possibility of wildfires, which are not uncommon in rural Michigan but could grow in scale and intensity in coming years. It is important to understand the community's water sources and how extended periods of drought might affect water availability.



### **Unanticipated events**

No community can plan for every possible future event or scenario. This is why developing resiliency, improving sustainability, understanding vulnerabilities, and identifying emergency resources is so important.

Housing & Neighborhoods

# **Housing Analysis**

In many communities, young adults and the elderly have limited housing options due to a combination of their lower income levels along with the pricing and availability of housing. This kind of financial challenge can impact people of all ages.

The general rule of thumb based on guidance from the U.S. Department of Housing and Urban Development is to spend a maximum of 30% of a household's income on housing costs, yet many people find themselves spending more on housing, leaving less of their income available for other household expenses. Finding attainable housing can be challenge and it can stress family finances.

The chart below demonstrates that nearly half of all renter households and about a quarter of owner households are cost burdened. Cost burdened is defined as households spending more that 30 percent of income on housing. In 2001, only slightly more that 40 percent of renters were cost burdened. The supply of multifamily for-sale housing is decreasing. Multifamily for-sale housing has historically represented about 20 to 25 percent of total multifamily permits. This type of housing is often more attainable because of its lower cost. In the past 8 years, multifamily for-sale housing has represented 6 to 7 percent of total permits, reflecting a significant post-Great Recession decline.

#### **REVIEW OF HOUSING GOALS AND OBJECTIVES**

#### WHAT DO WE WANT?

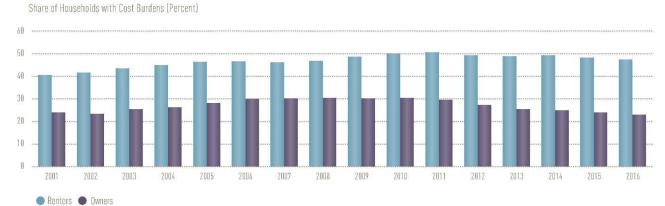
Attractive, safe, quiet and well-maintained neighborhoods; a diversified range of housing for people of all ages and abilities; and active neighborhoods that promote community connectedness.

#### HOUSING OBJECTIVES:

- Encourage maintenance of and reinvestment in existing neighborhoods.
- 2. Ensure that infill and redeveloped residential properties are compatible with the surrounding area and adjacent parcels.
- Provide a diverse range of housing options that meet the affordability, maintenance, and lifestyle needs of current and future residents.
- Support neighborhoods by improving walkability and access to goods and services.

#### CHART 9: COST-BURDENED US HOUSEHOLDS BY OWNER/RENTER

#### Nearly Half of Renter Households and a Quarter of Owner Households Are Cost Burdened



Notes: Cost-buildened households pay more than 30% of income for housing. Households with zero or negative income are assumed to have burdens, while house holds paying no cash rich are assumed to be without curdens. Source: JOHS tebulations of US Geneus Burson, American Community Survey 1 Near Estimates.

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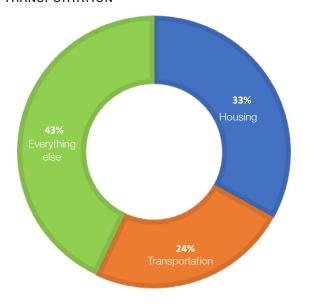
#### ATTAINABLE HOUSING

Benchmark: Thriving communities provide a wide spectrum of housing options to support all residents. The availability of "attainable" housing helps accommodate everyone from young adults who are just beginning to live on their own, to older residents looking to downsize while staying in the community. While there is no universal definition of "attainable housing," The term was recently defined by the Urban Land Institute as "non-subsidized, for-sale housing that is affordable to households with incomes between 80 and 120 percent of the area median income (AMI)."

New construction has delivered larger homes with more bedrooms even though household size was dropping. "Although one- or two-person households make up more than 60 percent of total households, nearly 50 percent of the homes delivered are four bedrooms or more. Less than 10 percent of the homes offer fewer bedroom options like one and two bedrooms," as noted by ULI.

The same ULI report notes that small housing, under 1,400 square feet, has historically represented about 16 percent of new construction, but in the last cycle, it has averaged closer to 7 percent. When combined with the next size category, 1,400 to 1,800 square feet, the overall distribution of "small homes" has declined from just under 40 percent to 22 percent. Homes over 2,400 square feet have increased from 32 percent to 50 percent of new construction since 1999, according to the ULI.

CHART 10: ANNUAL EXPENDITURES FOR HOUSING & TRANSPORTATION



Source: Center for Neighborhood Technology

### What does this mean for Lathrup Village?

As noted above, attainable housing has been defined as non-subsidized, for-sale housing that is affordable to households with incomes between 80 and 120 percent of the area median income (AMI)."

In terms of affordability, in general, housing costs should not exceed 30% of income. In consideration of the outflow of residents for jobs outside the city, transportation costs should also be included in the consideration of affordability, as they generally are the second biggest household expense (after housing).

The Center for Neighborhood Technology compiles data based on a variety of sources to create a "Housing + Transportation Affordability Index." Their analysis typically shows that residents living in areas considered "affordable" in terms of housing costs less than 30% of median household income may often incur higher transportation costs. They suggest that housing and transportation costs combined should not exceed 45% of median household income. In Lathrup Village, the average housing costs are about 33% of income, while transportation costs are about 24% of income. Together, these two expenses consume about 54% of the household income for Lathrup Village residents.

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### Housing in Lathrup Village

The City's residential neighborhoods, by and large, are what defines the character of Lathrup Village. Most of the City's neighborhoods are included in the Historic District as described earlier Maintaining this character has been a continuing goal of the City for many years. Key considerations include encouraging ongoing home and yard maintenance, blight enforcement, and tree maintenance and preservation.

As noted earlier, the demographics of the City is changing; the population is getting older. Given that the vast majority of housing units in the City are single family detached homes, the Comprehensive Plan should consider how to address the housing needs of its residents in the future. Older adults should be able to "age in place" in their existing homes. However, new trends in population shifts suggest that younger and older adults alike are interested in vibrant, more urban-style communities. Through public input and previous planning efforts, the community has expressed a need to both retain existing residents as well as attract younger people to the City.

The current composition of the city's housing stock is well-suited for young families with its selection of single family residential homes, the majority of which has three or more bedrooms. However, there are few opportunities for young adults or empty nesters looking to get started or downsize into a smaller home with low maintenance. To offer options to its current and future residents, Lathrup Village has made zoning changes to accommodate this housing style as a part of envisioned redevelopment in the Village Center and Southfield Road Corridor. Providing alternatives to single family detached housing is a key component of a future Village Center, and also can give older adults the opportunity to "age in community."

It should be noted that needs of older adults go beyond housing, and include access to transportation, opportunities for socialization, and access to services.

### Aging in Place

Issues related to aging in place include home design and maintenance. The home must be safe and accessible for older residents. Improvements can range from the simple, such as replacing light switches and faucets, to more significant improvements, such as kitchen and bath remodeling. The City should explore ways to educate the community on the elements of Universal Design, which is intended to make spaces that are accessible to all, not only aging adults, but also families with small children.

Another issue for older adults staying in their homes is the ability, often physical, to maintain their homes as they have in the past. There are several actions that can be taken that can help to mitigate the burden. One option would be to identify qualified, quality "handymen" entities that would agree to provide services to local residents at a reduced or fixed cost basis. Utility companies often have maintenance contracts on significant appliances as well. The entities involved would benefit through increased promotion at no cost to them and potentially stable and consistent business.

A second option would be to establish a small local company to furnish services on a fixed price or a variety of services for one monthly price. This would operate much like a condominium association and some homeowners associations around the country; but could cover not just exterior but interior minor maintenance elements as well.

Reaching out to aging adults in the community can sometimes be challenging. Strong neighborhood groups can help bridge the gaps in information from service providers, the city and older residents. The neighborhood concept is discussed further in the next section.

# Neighborhoods

Neighborhoods are the fundamental building blocks of a community. More than just the area in which people live, neighborhoods also include shops, restaurants, parks, places of worship and schools. They tend to be the places where we can attend to at least some of our daily needs within close proximity of where we live.

Often, neighborhoods draw together people of similar ethnicities, incomes and life circumstances. Sometimes they have defined boundaries based on streets or natural features. Regardless of their shape or composition, neighborhoods can serve as a needed link between the individual and the overall community.

Neighborhoods are connected by physical elements like streets and sidewalks as well as by loose or formal social connections, like a neighborhood watch program, neighborhood association, time bank or phone chain. Well-connected neighborhoods are better able to share information about the community at large, encourage civic participation in events and activities, and raise awareness of resources that may be available for people when they're needed. In disconnected neighborhoods, people may be less likely to feel they're part of the overall community and may miss out on opportunities to participate in civic life. This presents challenges for local governments as well as schools, businesses and service organizations. Strengthening neighborhood connections helps tie the community together and improve quality of life for all.

Planning at the neighborhood level can provide an opportunity to engage more people because the topics have more immediacy and relevance. It can take advantage of some built-in neighborhood networks, where they exist, that provide another avenue for communication and outreach. While often neighborhood groups get active when faced with a controversial development project (as evidenced by the common term NIMBY – Not in My Back Yard), proactive neighborhood engagement might better prepare a community for new development/redevelopment.

Neighborhood planning looks at issues specific to an area within a larger community. Some of the issues that could prompt long-range planning include:

- Preservation and Conservation. Conserving the built and natural heritage of an area
- Sustainability. Developing sustainability policies and initiatives
- Access and Civic Engagement. Improving access to local democracy, social services, and government institutions
- Housing and Community Development. Addressing sector-specific issues such as housing or economic development
- Transportation and Connectivity. Enhancing opportunities for active transportation by changing the physical treatment of neighborhood streets and public spaces<sup>1</sup>

The American Planning Association developed a Policy Guide on Neighborhood Collaborative Planning in 1998. It finds that "neighborhoods are the strategic building blocks of overall community development. Neighborhood collaborative planning requires understanding of the economic, social and physical characteristics in order to maintain both the sense of place and the sense of community."<sup>2</sup> The APA recommends seven general policies about neighborhood planning:

- Comprehensive plans provide the framework for neighborhood planning and should be done within the context of a community-wide plan.
- Where there are identifiable neighborhoods, a jurisdiction's comprehensive plan should reflect neighborhood plans and neighborhood plans should support the broader needs of the community and region.
- Planning decisions should be directed to the most

<sup>1</sup> Neighborhood Planning for Resilient and Livable Cities, Part 1 of 3: Why Do Neighborhoods Matter and Where Are We Going Wrong? Jayne Engle, Montreal. Nik Luka, Montreal and Uppsala. September 2014

<sup>2</sup> American Planning Association Policy Guide on Neighborhood Collaborative Planning, 1998.



appropriate level. Planning decisions that have limited impact on the community as a whole should be made by, or on the basis of advice given by, those neighborhood groups primarily affected. On the other hand, planning decisions that affect the community as a whole should not be overly influenced by a single neighborhood's needs or interests.

- Neighborhoods should be encouraged to seek the best organizational structure that is suited to achieve their goals and objectives such as, but not limited to neighborhood associations, co-ops, development corporations.
- Neighborhood-based coalitions that assist in the development of individual neighborhood organizations, articulate neighborhood views on community wide issues, and facilitate coordination in the planning process should be encouraged and supported by local government.
- Advocacy planning for neighborhoods should be accepted as a legitimate role for professional planners, both publicly and privately employed.
- To be effective in many cases, neighborhood planning needs to go beyond addressing the physical conditions of the area and also examine issues of social equity. To that end, the APA at the national,

chapter and division levels should work with social service, housing, economic development, public health, educational, recreational, judicial and other organizations to ensure that the issues social equity, children and families receive attention through the efforts of planners.

Communities of all sizes may find thinking at the neighborhood level to be more meaningful for residents and businesses. For example, in Los Angeles, their longrange plans recognize that "many residents do not identify with the City as a whole, but, instead, with their own neighborhood." By planning at the neighborhood level, the city notes, "planning measures can reinforce those neighborhoods and connect them to one another and to larger districts, thereby defining a citywide structure." 3 The city's strategies for overall growth include focusing on neighborhoods by: improving the appearance of commercial corridors, creating open space and adding visual and recreational amenities; re-purposing rights-ofways to open space corridors that link neighborhoods to parks; concentrating development in transit-served areas and corridors; allowing streets to function as open space, with design and functional improvements.

The challenge for communities is not letting the hyperlocal focus of neighborhood planning and involvement result in competition between neighborhoods or let the voice of the neighborhoods drown out strategies that are good for the overall community. Keeping a "glocal" perspective means that it is important to plan and act locally in neighborhoods while nurturing the relationships between neighborhoods and the community at large, highlighting neighborhood action strategies that result in resilient and livable communities.

What are the essential elements of neighborhood planning? Planning at the neighborhood level requires an understanding of the following:

- Geographic boundaries. Think of neighborhoods in terms of walkability a ten- to 15-minute walk radius generally one half to one mile. Are there physical boundaries such as busy streets, highways, rail lines, large facilities or other barriers that serve as limits to one's walkability in a neighborhood or otherwise serve as an edge to a clear district?
- Demographics. What are the characteristics of the neighborhood? Understanding the income, race, age and household makeup of a neighborhood can help shed light on where issues of equity may need to be addressed.
- Land uses. To be walkable and serve some of the daily needs of its local population, a neighborhood needs more than just homes. Are there a mix of uses – perhaps not within the neighborhood, but at its edges, that provide destinations for neighborhood residents? Is there a school, library, park or other community facility that helps define the neighborhood?
- Transportation networks. How do people travel within and out of the neighborhood? Are there nonmotorized transportation facilities like sidewalks and/ or shared-use paths?

- Historic Assets. Are there any significant structures
  that are only found in a specific neighborhood?
  Historic structures like homes and schools can
  contribute to the character of a neighborhood –
  depending on their condition.
- Natural Resources and Environment. Are there
  any natural resources in the neighborhood? How do
  those resources connect to other neighborhoods or
  even beyond the community's borders?
- Public realm. Are there public spaces like parks, plazas or civic spaces that give the neighborhood the opportunity to engage? Sidewalks and streets should be considered as part of the public realm. How do homes and other land uses in the neighborhood interact with the public realm – particularly its streets and sidewalks?
- Social network. Is there an existing social network in the neighborhood for the facilitation and delivery of news and information? How does the neighborhood access community resources offered locally and regionally?
- Context. Where is the neighborhood within the context of the community as a whole? What boundaries – physical or social – separate neighborhoods from each other or important community assets? How can individual neighborhoods better interact with other neighborhoods as well as contribute to an improved overall community?

As shown on the map on the following page, the city somewhat naturally can be divided into five neighborhoods, using physical boundaries of Southfield Road and I-696. An additional road boundary of Saratoga provides an easy dividing point between the north and south for the northwest neighborhoods.

While city residents are largely plugged in to community events and activities, efforts to reinforce community and neighborhood identity can help residents communicate with each other as well as help the city more effectively communicate with residents.

### MAP 9: LATHRUP VILLAGE NEIGHBORHOODS



Commercial Corridors/Downtown Plan

## Commercial Corridors/Downtown Plan

### **Background**

Public Act 197 of 1975 is an economic development tool that provides the authority for communities in the State of Michigan to create a Downtown Development Authority. This act was amended and replace by PA 57 of 2018, which consolidates the state's redevelopment tools that utilize tax increment financing (TIF).

The Lathrup Village Downtown Development Authority was created by the City Council on January 12, 1998 because the city experienced notable property value deterioration and loss along Southfield Road. The DDA district is generally described as incorporating all public and private real estate along 11 Mile Road, 12 Mile Road, and Southfield Road including public rights-of-way and alleys. See Map 11.

The future success of Lathrup Village's current effort to revitalize its commercial area will depend, in large measure, on the readiness and ability to initiate public improvements that strengthen the commercial area and when feasible to participate in the development of new private uses that clearly demonstrate the creation of new jobs, the attraction of new business, and the generation of additional tax revenues.

The DDA leverages public investment, in the form of Tax Increment Financing revenues and a 1.9 mil tax on Southfield Road properties, to attract private investment in the city. The DDA works with state, regional, and county officials to strengthen the economic position of our existing businesses.

The benefit of using tax increment financing as a method to finance district improvements is that all local units of government levying taxes within the City of Lathrup Village contribute to the revitalization of the business district. These include:

- City of Lathrup Village (All Millages)
- Oakland County
- Oakland County Parks
- Huron Clinton Metroparks
- Oakland County Community College

Benefits to the DDA are broad and include:

- Business owners from increased traffic
- Property owners from increased property values
- Area residents from increased dining, shopping, and cultural opportunities and, often, increased property values
- Lathrup Village from increased property values and reputation as a destination

The DDA is a strong supporter of community events that reinforce the positive image of a thriving city. These year-round activities attract people to the heart of the city, and raise awareness within the region of the city's strengths.

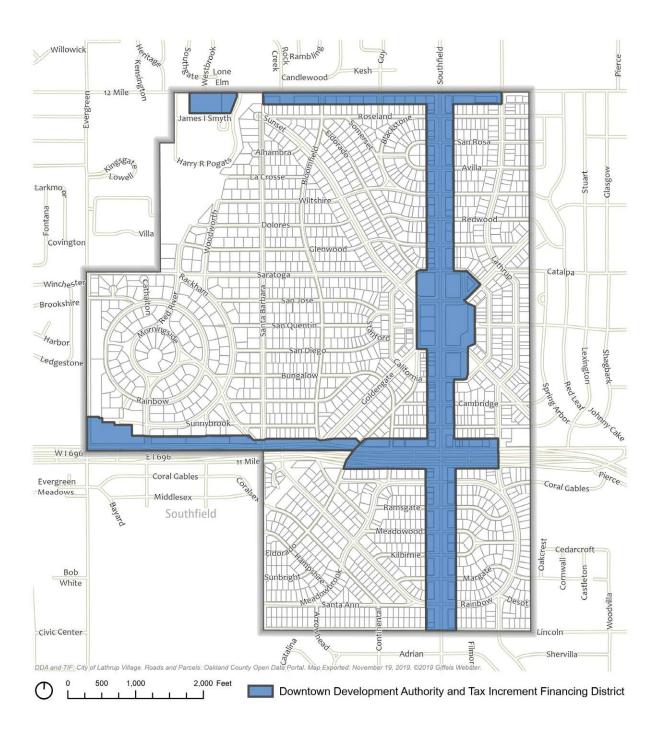
### **Market Study**

In late 2019 and early 2020, a market study was prepared, in conjunction with this Comprehensive Plan. The market study is framed by changing demographics and trends in residential, retail, office and industrial uses. It should be noted that the market study was conducted before the Covid-19 pandemic. Pandemic-related changes to gatherings of all kinds began in March 2020 and continue into 2021. In the short-term, people have worked and attended school remotely when possible and have stopped traveling, dining out, going to sporting events and other activities that involve large gatherings of people. The long-term impacts of the pandemic are unknown, but communities are looking for ways to offer flexible land-use regulations to be prepared for future needs.

The 2020 market study included a survey of residents (about 90 residents responded). With respect to shopping, residents responded that:

- Typical households spend \$122 per week on average on groceries and related products.
- The three primary areas for grocery shopping, which is a surrogate for convenience shopping in general, are Southfield at Twelve Mile and Evergreen and Royal Oak.
- Most households purchase groceries at Kroger, Aldi, Market Fresh, Meijer, and Trader Joes.

### MAP 10: LATHRUP VILLAGE DOWNTOWN DEVELOPMENT AUTHORITY (DDA) DISTRICT BOUNDARIES





DDA and TIF
CITY OF LATHRUP VILLAGE

- Less than one-third of the households have members that purchase grocery items at non-supermarket, non-box operations, like independent bakeries, farmers' markets, and health food stores, at least twice per month. Many of the products purchased are available throughout the entire year.
- Online purchases are significant and symbolize the exportation of dollars from the community. About one-half of the households purchase merchandise online at least once per week. Nearly two-thirds (65%) of the homes have someone that buys merchandise online at least twice per month, indicating further exportation of dollars. It should be noted that the Covid-19 pandemic likely increased the number and frequency of online purchases significantly.
- At least 64% have one or more members purchasing either or both lunch and dinner outside of the home at food preparation establishments at least once per week.
- A substantial number of households have at least one person who eats lunch outside the home at least once per week. (This implies there is a lunch trade market from residents of the area as well as potential employees and others who live outside the area).
- The preferred food service establishment for lunch and dinner is "local non-chain full-service restaurants."

In terms of housing, nearly all of the respondents own their homes and most reside there all year. Almost half have lived in their current home at least 10 years. Other housing-related findings include:

- About one-half of all households say they may be or are likely to move from their current home in the next five years. Those residents say that lifestyle changes and medical conditions are the two primary reasons for likely moves.
- For those that may or are likely to move, the majority will seek the same size or smaller units than that which they currently occupy.

Walkability continues to be important for Lathrup Village residents. Of those who may or are likely to move, "walkability" is a significant issue.

About three-fourths (74%) of all households that will potentially move defined being near work, recreational opportunities, and walking areas as being either "extremely important" or "very important." No responding household defined walkability as "not being important at all," and only six percent identified it as being "not so important."

### **Market Study Findings**

### Housing

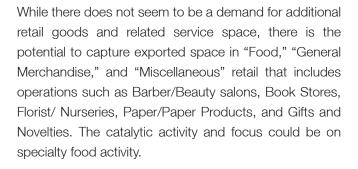
- The market could support 77 additional non-seniororiented housing units and 130 market-rate seniorrelated housing in Lathrup Village by 2030. With redevelopment efforts, the city could see up to 150 new senior-related housing units by 2030.
- These could be in the form of single-family structures or non-single -family structures such as duplexes, townhomes, mid-rise three to four-story structures, and other attached structures.
- Many of the residents of the new housing would likely result from the relocation of existing residents, freeing existing housing for households headed by other active adults or younger.

#### Related Goods & Related Services

New rooftops (additional housing units) result in increased spending and demand for retail goods and related supportable space. Spending will occur in many places, including operations near home and work. Online purchases, vacation spending, and other activity will continue to diminish local sales. On the other hand, people working within the area, employed nearby, and those coming to Lathrup Village for a range of purposes will spend money in the city. Particularly during midday, people who work nearby come to the city for food services and other retail.



The Jagged Fork is a popular restaurant for breakfast and lunch in Lathrup Village.



### Office Space

The office market continues to change with the increased emphasis on flexible work arrangements, co-working space, and in-home live/work activity. Added rooftops increase demand for professional services and related space derived from the new households. Rooftop growth and the identified desire of people to work near home also provides the opportunity for office space growth.

New demand generates about 137,000 square feet of office space by 2030. However, about forty-five percent of the space will be "in homes." There is a potential unmet niche for co-working space in Lathrup Village. Personal and professional service space should be viewed as likely uses to fill vacant spaces. Again, post-pandemic changes could result in lower demand for office space or increased use of in-home offices.



Most of the Southfield Road corridor is occupied by one story commercial buildings, filled with office, retail and personal service uses.



Office buildings in the corridor are dated; many house different uses than the office uses originally intended.

### Market Study Recommendations

- Enhance walkability within neighborhoods.
- Create or enhance spaces for activity for meetings, small family events, etc.
- Expand specialty food opportunities beyond a traditional farmers' market.
- Continue supporting the enhancements of building façades through grants
- Work with property owners to address the former school buildings and property and contiguous properties. Recruit a developer or developer partner to buy, lease, or pursue partnership options with current owners. Explore mixed-use of activity on the site and buildings that include active adult and the gamut of senior living arrangements
- Utilize space on first floors for year-around and seasonal pop-up retail activities
- Explore reuse for the above in combination with coworking space.
- Expand community activity space for arts, culture, educational training.

The following is also suggested:

- If needed to increase development density options, explore the transitioning of alleys in the rear of the key parcels to private use or consideration in density requirements.
- Consider and explore funding for potential five-year tax abatement, an equity financing fund, publicprivate investment funding entity for a stake in redevelopment, or other mechanisms to diminish short-term redevelopment risk and increase the probability of property redevelopment.

The complete Market Study is found in the Appendix.



Enhancing walkability will support residents' desires and needs to walk and bicycle in and around Lathrup Village.



## Village Center

The concept for the Village Center was first established in the 2009 Master Plan. It was further fleshed out and illustrated to include a conceptual development layout and precedent images from developments across the US, intended to help the community, property owners and developers understand what the Village Center could become.

Prior to this Comprehensive Plan process, some city officials, property owners and residents expressed concern that, after 12 years of envisioning redevelopment, nothing has been realized. And yet, it remains clear that the corridor remains in need of redevelopment to improve the city's tax base.

Other goals of the city - providing destinations to which residents can walk, a variety of housing opportunities and improving walkability - all are reflected in the Village Center concept. While the conversations tend to revolve around the redevelopment of the school property (see Redevelopment Sites in the pages that follow), there may be other opportunities to spur redevelopment in the corridor.

Housing is one of the strongest elements of the current real estate market. In the refined development concept, opportunities to add row houses, town homes and stacked flats in the transition areas could add the needed rooftops to draw additional retail and restaurant uses the city desires.

FIGURE 1: VILLAGE CENTER REDEVELOPMENT CONCEPT

Refinements to the Village Center concept include the addition of row houses and town homes as transitional uses between Southfield Road and existing neighborhoods.



Live-work units could offer office, retail or service space on the ground floor and living space above and typically don't require significant parking.

Lower building heights in this concept reduce overall floor area and parking demands.

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Attached townhomes in Royal Oak (above) and Dearborn (below).





Roanoke Commons in Roanoke, TX is a 15,000 sf two-story development with commercial uses on the ground floor, active outdoor space and residential dwellings on the upper floor. Source: Newstream Commercial





Examples of live-work buildings in Birmingham, MI

## Redevelopment Sites

To implement the goals of this Comprehensive Plan, three specific redevelopment sites have been identified by the City that are currently vacant or under-utilized, given their location, unique features, and size. Concepts for redevelopment of these suggest key components that are envisioned and approaches to facilitate redevelopment.

### 26026 Southfield Road

This site is currently undeveloped and zoned MX - Mixed Use. Permitted uses include general retail business, personal service establishments, office uses, second-floor residential, and restaurants. Surrounding parcels to the north and south on the east side of Southfield Road, as well as across Southfield Road to the west are zoned MX. Property to the east is zoned single-family residential. Generally, the parcels along Southfield Road are developed with a mix of office and strip commercial. The site also has high accessibility to the major thoroughfare of I-696 via Southfield Road.



Above: 26026 Southfield Road abuts single family homes and is separated by an existing masonry wall.

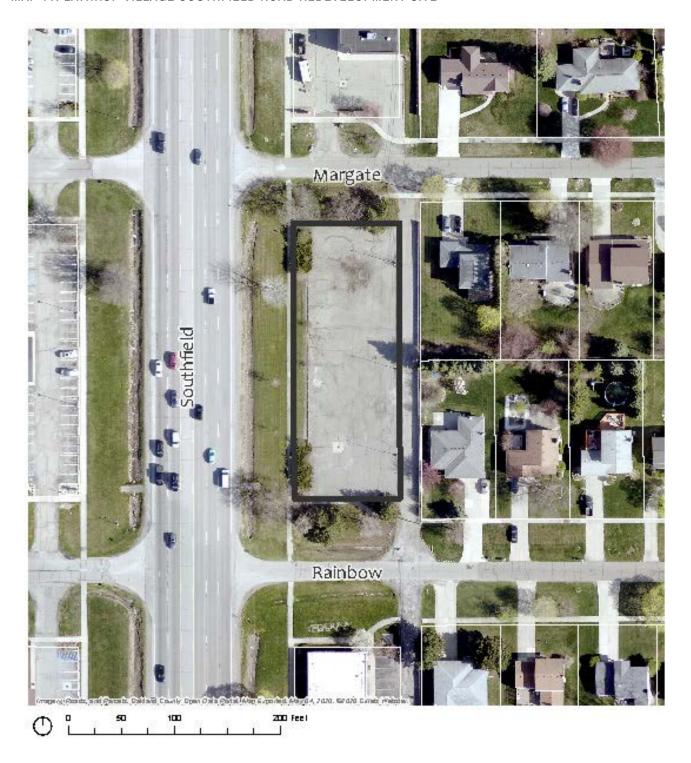
Below: The site is currently an undeveloped parking lot with expansive frontage on Southfield Road.



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### MAP 11: LATHRUP VILLAGE SOUTHFIELD ROAD REDEVELOPMENT SITE





26026 Southfield Road

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### Components of the Redevelopment

#### Land Use

This parcel located on the east side of Southfield Road, south of I-696 in the southeast neighborhood. It has been vacant for at least ten years. Properties to the north, south and west along Southfield Road are developed with one-story buildings that are used for a mix of retail, office and personal service uses. Buildings in this portion of the corridor are setback considerably from Southfield Road, due to the large right-of-way in this area.

### **Building Form**

Most of the buildings in the corridor occupy the width of their lots and have parking in the front. However, it is envisioned that moving buildings to the front lot line with minimal setbacks would narrow the built environment along the corridor, creating a greater sense of place. This type of enclosure would encourage walkability by creating more of a human scale for the corridor. Parking would be provided behind the building and "tuck under" parking could also be provided as the two-story concept model illustrates.

### Transportation

Southfield Road is a heavily traveled roadway that serves many communities. However, not everyone can or wants to drive their own vehicle. The site has a bus stop that is essentially a small patch of built-up ground that spans a drainage culvert along Southfield Road. The connection to the sidewalk should be enhanced and the stop could also be improved with a bench and/or other shelter structure.

In addition, all parts of the site should be served by non-motorized transportation facilities that connect to adjacent sidewalks, roadways and sites as identified in the city's Complete Streets plan. Connections and wayfinding signage should be provided to the existing sidewalk network. It is anticipated that vehicular access will tap into the existing street network.

### Sustainability

Development on this site should be based on a framework of sustainable building and site design practices that offers a model for development and redevelopment elsewhere in the city. The use of low-impact design, pervious paving materials, and native landscape materials should be prioritized. Redevelopment of the site should include native, low-maintenance landscape with trees, shrubbery and other plantings with seasonal color.

### **Development of the District**

Zoning for the parcel is currently MX Mixed Use, which supports the development concept illustrated below. Design guidelines, similar to those the city has for the Village Center district, should be developed to further illustrate the important elements of building design that support pedestrian activity.

FIGURE 2: SOUTHFIELD ROAD REDEVELOPMENT SITE







### House in the Woods

The "House in the Woods" site is somewhat renowned in the city, as it was originally developed in 1927 with a home for Louise Lathrup Kelley, original developer of Lathrup Village. The house was listed on the National Register of Historic Places in 1998, along with that portion of the city built through 1953. In 2009, the house was struck by lightning and burned to the point it was no longer salvageable. The structure was removed and site was acquired by the city. Since the acquisition, the city allowed interested residents the opportunity to convert the property into a nature preserve. Unfortunately, the volunteer effort was not sustainable.



Above: Historic photo of the house (source: Detroit Public Library Digital Images)

Below: The site is currently undeveloped and heavily wooded.



### MAP 12: LATHRUP VILLAGE HOUSE IN THE WOODS REDEVELOPMENT SITE





**House in the Woods** 

CITY OF LATHRUP VILLAGE

### Components of the Redevelopment

#### Land Use

Given its location in the middle of the neighborhood, residential uses are preferred by the city, who has considered developing the site as a park. However, the cost of development in addition to ongoing maintenance and operation of a park require resources that would be taken away from other city parks and the city prefers to see the site developed with homes, which also returns the site to the tax rolls.

### **Building Form**

Replicating the building form of the adjacent homes would result in two, possibly three, new homes. However, arranged in a more compact fashion, eight to ten smaller homes could be developed on this site. These homes may be desirable by older residents looking for smaller homes (especially if built as ranches or laid out for first floor living). and more manageable yards as well as by younger professionals looking to move into the city. In creating a compact site layout, a small common space to be enjoyed by all of the neighborhood residents is another benefit.

### **Transportation**

It is anticipated that pedestrian and vehicular access will tap into the existing street network. There are no sidewalks in this portion of the city, but the area is covered by a bike route.

#### Sustainability

Sustainable building and site design practices can offer a model for development and redevelopment elsewhere in the city. The compact site design allows new homes to be built while minimizing the amount of land needed. Other low-impact design techniques, including the use of native landscape materials should be prioritized.

### **Development of the District**

Zoning for the parcel is currently zoned R3 Single Family Cluster Housing, which allows single-family dwelling units to be developed with varied yard setback requirements to (a) facilitate development of parcels that are difficult to develop under the usual standards, (b) allow for a single-family detached residential development without

increasing the permitted density, and/or (c) enhance useful open space and preserve significant trees and other natural features through the proper utilization of density transfer techniques.

Currently, this type of development would require council approval under the variance provisions of the zoning ordinance. Specific standards relating to building form, placement and architectural standards should be developed for this district to allow the type of compact development noted here.









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### **Annie Lathrup School**

The Annie Lathrup School is the last remaining historic structure on Southfield Road. This building is currently vacant. The structure is significant because it tells the story of Lathrup Village as well as provides an example of a different architectural character and building form than is seen elsewhere in the corridor. The school is designated as a local historic district, which means that the alteration of the boundaries of the district or modification of the structure require review and approval by the Historic District Commission.

The former Annie Lathrup School has been vacant for several years and is deteriorating. The school sits on a large parcel on Southfield Road, and is adjacent to City Hall and the community park. The parcel is at the heart of the Village Center district, which encompasses all of the segments of the California Drive octagon.



Above: The Annie Lathrup School site is vacant with large adjacent parking lots.

Below: The site is one of the only historical buildings in the city and features ornate brick work and stone details.



### MAP 13: LATHRUP VILLAGE ANNIE LATHRUP SCHOOL REDEVELOPMENT SITE





# **Annie Lathrup School**

CITY OF LATHRUP MILLAGE

### Components of the Redevelopment

#### Land Use

The vision for a "village center" was first expressed in the city's 2009 Master Plan, which illustrated a plan for the revitalization of the Southfield Road corridor that centered on the "hub of the wheel" where several of the city's streets converge. Since then, that vision has been refined, Zoning Ordinance standards created, and design guidelines adopted that set up a framework for redevelopment in the Village Center. The Annie Lathrup School is a highly visible redevelopment parcel that could begin to provide the type of mixed use the City envisions for the Village Center. It is envisioned that this site will retain the historic structure and allow for additional buildings that could incorporate a mix of public and private property, including residential, office, retail, restaurant, entertainment, gathering spaces, and recreation areas.

### **Building Form**

While it is envisioned that the existing structure will be rehabilitated, new buildings are also expected and should be placed in a way that complements the school. Building walls and spaces between buildings will give pedestrians a protected feeling while providing space for pocket parks, plazas, courtyards or linkages and passageways to the rear of buildings. Off-street parking lots in front of buildings detract from the pedestrian-focused site layout that is desired. Roads should support the built environment and accommodate pedestrian and vehicular access. Buildings are envisioned to be at least two stories in height, and may be a maximum of five stories on Southfield Road, when the top floor is set back ten (10) feet from all building sides. Other buildings will be a maximum of three stories on other roads. Public spaces should include the following:

- Opportunities for people to gather formally, such as for art fairs, concerts, or other events, as well as informally, for a rest, a chance meeting, or to peoplewatch.
- Courtyards and Arcades—Spaces created by buildings that foster a feeling of intimacy and create a sense of connection from people to place

• The current civic facilities are intended to remain in the Village Center area, but may be leveraged or reconfigured to accommodate the redevelopment as envisioned for a vibrant, compact, pedestrianoriented downtown area.

### **Transportation**

The basic building blocks of the transportation network are the preservation of the existing historic building (Annie Lathrup School) and two main roadways that accommodate vehicular traffic with a pedestrian-friendly focus that includes on-street parking, wide sidewalks and abundant landscaping. Key elements in the concept include:

- Southfield Road: The existing 160 ft ROW includes double rows of street trees create a sense of place and makes corridor greener. It could be narrowed to 120 ft of ROW, depending upon the ultimate future road cross-section, which would provide more area for adjacent land development.
- A new Street, "Park Street Promenade": Features a 100 ft ROW. Again, double rows of street trees create a sense of place and makes corridor greener—more "park-like." This street will connect the Annie Lathrup School Plaza to the western end of the downtown area.

#### Sustainability

Development on this site should be based on a framework of sustainable building and site design practices that offers a model for development and redevelopment elsewhere in the city. The use of low-impact design, pervious paving materials, and native landscape materials should be prioritized. Redevelopment of the site should seek to rehabilitate the existing structure to the greatest extent possible.

### **Development of the District**

Zoning for the parcel is currently VC Village Center. Future amendments to this district may be needed to refine building and site standards and also to provide additional graphics that help illustrate building regulations. In addition, the city should explore other properties in the Village Center district for catalyst development potential.





These images illustrate the preservation of the Annie Lathrup School structure and its enhancement by adjacent development, outdoor spaces and plazas.

Transportation & Complete Streets

## **Transportation & Complete Streets**

Lathrup Village has developed around a framework of existing roads and streets in a grid and radial pattern reflecting principles of the Garden City movement. Bounded on the north by 12 Mile Road, to the west by Evergreen, to the south by Lincoln Drive and to the east by Lathrup Boulevard, Lathrup Village is a traditional pre-WW II community embedded within a metropolitan area.

As the city awaits long-anticipated road reconstruction on it's main commercial and through artery, Southfield Road, this Comprehensive Plan will identify additional opportunities to improve the entire transportation network.

### **Complete Streets**

Complete Streets is a term used to describe a transportation network that includes facilities for vehicles, pedestrians, cyclists, and other legal users. Complete streets provide transportation choices, allowing people to move about their communities safely and easily. In 2011, the City prepared a Complete Streets Plan, which was included as a supplement to the Master Plan In addition to the plan, the City adopted a complete streets ordinance that facilitates the implementation of plan elements in conjunction with other public infrastructure improvements. This map has been updated as improvements were made and include the neighborhoods as identified earlier. The map on the following page should be viewed as a work in progress, particularly with respect to crossings over I-696 that are currently unsafe for pedestrians. The City of Lathrup Village will continue to work with the Michigan Department of Transportation to improve connectivity in these areas.

Key components in the Plan include elements to guide the transformation of Southfield Road from a 5-lane automobile-oriented thoroughfare into a safe and efficient roadway that accommodates a variety of users, including pedestrians. Examples of these elements include:

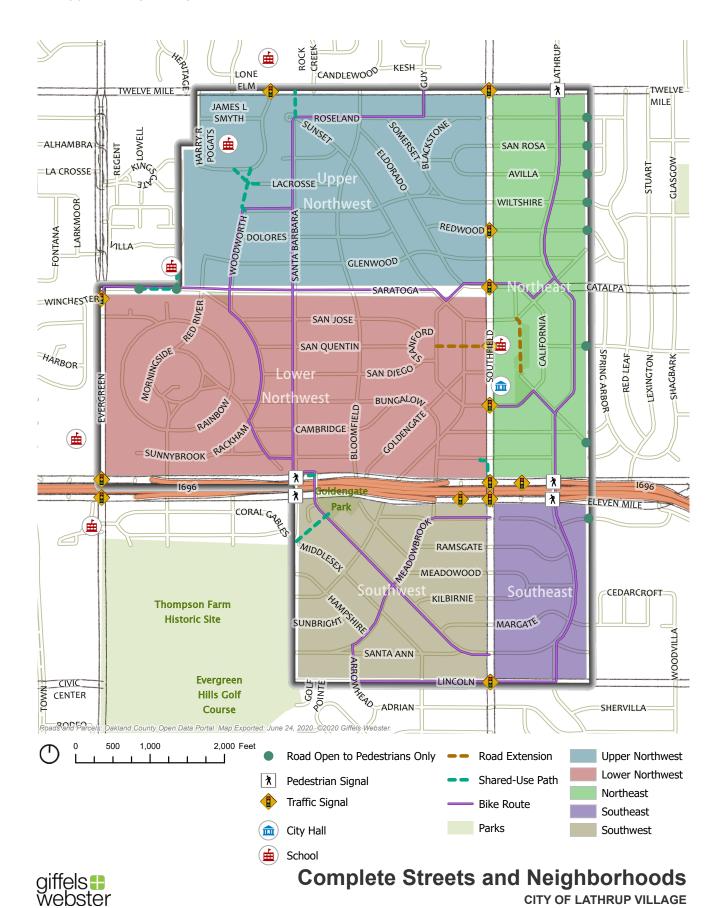
- Village Center: the context of the surrounding area influences the function of the roadway. Roads in this area will feature elements that are more suitable for a denser, walkable urban setting, such as the following:
  - o Parallel on-street parking
  - o Bike lanes routed into the Village Center



The updated Village Center concept includes the median is currently shown in the RCOC preferred alternative (2020) and the pedestrian crossings that will be critical in joining the east and west sides of Southfield Road.

- o Travel speeds of 35 mph or less
- o Buildings directly abutting the road right-of-way
- o Wider sidewalks serving pedestrian activities, including outdoor dining
- o Streetscape elements including lighting and landscaping
- o It is anticipated that at least one new street will be constructed in the Village Center, perpendicular to Southfield Road. This street will function as a "collector street," in this case connecting local streets to the central business district and to minor and principal arterials.
- o Roads including Eldorado, California (about one block east and west of Southfield Road), and Monterey will link the Village Center with local streets. The street portions of these roads will contain two lanes of traffic as well as two designated bike lanes, and two lanes of parallel on-street parking in the Village Center. These streets will also include space for sidewalks, landscaping, street lighting, and street furniture.
- o In the Village Center, local streets will provide access to abutting land and consist of all streets that do not belong to one of the higher systems. These streets will typically have formally striped, on-street parallel parking on both sides of the street. The form of the village local streets will be impacted by adjacent land uses, which will be typically more dense than the rest of the City.

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- Backstreets/Alleys. In Lathrup Village, alleys are designated behind buildings along both sides of the Southfield Road Corridor; the framework for these alleys exist and in some cases are currently utilized as a way to move between properties without using Southfield Road. A built-out alley network can accommodate service delivery and provide short block-to-block access for motorists, minimizing travel movements on adjacent roadways.
- Pedestrian crossings. Street intersections are typically considered the best locations for pedestrians to cross the street. The best crossings minimize crossing distance, maintain visibility, and allow sidewalk ramps to be placed within the sidewalk. In Lathrup Village, all of the major signalized pedestrian crossings take place where two streets meet or cross. Most crossings are existing, except for those proposed in the Village center area. A pedestrian-only crossing is proposed along 12 Mile Road and the 11 Mile Road service drives. The existing crossing at Sunset Boulevard will be relocated to where the new road will meet Southfield, and three additional crossings will be added, making it easier for non-motorized travelers to cross this major roadway.

### Access Management

Access management is a strategy used to coordinate road design and land use to improve the flow of traffic, capacity and safety. An Access Management Plan was developed for the Southfield Road Corridor in 2010 to address safety and efficiency of the roadway. This plan considered the Village Center concept and contained concepts and recommendations aimed at improving safety in the corridor. These included the reduction and elimination of driveways, improvement of the alleys to facilitate access to properties along the roadway and uniform spacing of traffic signals. With the completion of the RCOC's final preferred alternative design in late 2020, the Access Management plan has been updated (see appendix). The city should consider this plan with respect to the alley network, which is also a potential parking area to facilitate redevelopment of Southfield Road properties.

#### **Transportation Network**

As discussed in the earlier community facilities section, the city has a somewhat complete transportation network; however, the non-motorized connections within this network are weak and should be strengthened. Issues of note have deep roots in the development of regional transportation facilities and include:

- I-696: This freeway is a major commuter route linking second and third tier Detroit suburbs between I-275/I-96, I-75 and I-94. Before its construction, however, the I-696 project was controversial. Lathrup Village, Pleasant Ridge, and the Detroit Zoo filed lawsuits in an attempt to stop construction of the freeway, which eventually did what these opponents knew it would: divide neighborhoods and communities. While the interstate provides great access to the region, it poses a significant physical barrier between the north and south ends of this small city.
- Southfield Road: Southfield Road became an important north-south roadway in the mid-20th century, with demand for suburban living and access afforded by new federal highways leading from Detroit. The expansion of Southfield Road to a five lane "super-highway" was heralded by the local leaders of the time, who could not have envisioned that mass transit systems would falter and personal automobile traffic would dominate the landscape. The City is engaged with the Road Commission for



I-696 through Lathrup Village

Oakland County (RCOC) as that agency develops a road reconstruction project that improves traffic flow and safety. The city continues to advocate for resident and business owner demands for a more walkable community.

- Other major roads such as 11 and 12 Mile Roads also provide cross-town access between communities.
   These roadways generally have a sidewalk system in place, linking neighboring communities of Southfield and Berkley to Lathrup Village.
- Local streets provide access into neighborhoods and provide the safest and most comfortable facilities for non-motorized transportation. Most of the city's streets have sidewalks.
- The City opted into the SMART bus system in 2015 and enjoys six bus signed bus stops in each direction through the community. While one bus stop, at City Hall, offers riders a safe place to wait out of the elements, few of the other stops do.

#### **Pedestrian Improvements**

Bus stops - Most of the city's signed bus stops are considered deficient, as they are at the edge of paved/unpaved shoulders; have narrow unpaved paths over a culvert to the nearest sidewalk; are located in the grass; are far-removed from a driveway or sidewalk. To provide safer bus stops for riders, the following improvements should allow bus riders to walk no more than 500 ft to reach the nearest bus stop. In addition:

- Bus stops should generally be located on the far side of stop-controlled side streets, so that stopping buses do not impair the sight lines to the left available to drivers waiting to pull out.
- Where feasible, bus stops should be located in lanes (or tapers) not used by through traffic.
- Each bus stop should be equipped with a shelter, loading platform, and appropriate sidewalks.



This bus stop at City Hall (above) is accessible via a concrete sidewalk from the public sidewalk, concrete pad, covered shelter, bench and waste receptacle. Unfortunately, most of the city's other bus stops look like the one below, with no direct sidewalk access or safe place to wait for the bus.

Source: Google Earth

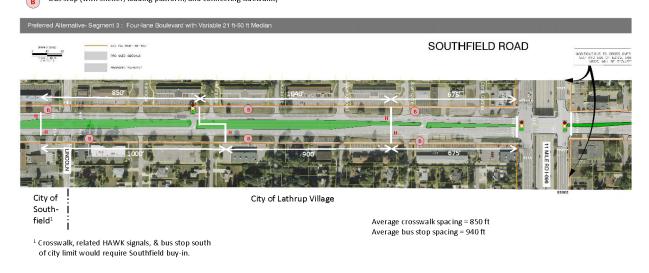


Crosswalks – The only crosswalks on Southfield Road in the city are at the existing traffic signals at WB Lincoln, EB 11 Mile, WB 11 Mile, Sunset/E. Goldengate, and EB 12 Mile. The crosswalks at Sunset/E. Goldengate are roughly 2,100 ft north of 11 Mile and 3,000 ft south of 12 Mile. Such long distances between designated pedestrian crossings are especially undesirable in the Village Center location, and they have been observed to result in relatively frequent random pedestrian crossings. Improvements should allow pedestrians to walk no more than about 500 ft to reach the nearest crosswalk.

#### MAP 15: CROSSWALK IMPROVEMENTS: LINCOLN TO 11 MILE ROAD

Wide white stripe = Enhanced pedestrian crossing

H = HAWK signal; if not so marked (such as at same location but on other side of boulevard), crossing will be controlled by conventional traffic signal = Bus stop (with shelter, loading platform, and connecting sidewalks)



### MAP 16: CROSSWALK IMPROVEMENTS: 11 MILE TO 12 MILE ROADS

#### Legend

Wide white stripe = Enhanced pedestrian crossing

H = HAWK signal; if not so marked (such as at same location but on other side of boulevard), crossing will be controlled by conventional traffic signal



Average crosswalk spacing = 1,035 ft (or 895 ft w/1440 ft excluded) Average bus stop spacing = 925 ft NB & 1,065 ft SB (985 ft overall)



HAWK signal in Tucson, AZ. Source: Federal Highway Administration (FHWA)

At a HAWK crossing, drivers receive multiple cues to emphasize the potential presence of a pedestrian. These cues include a unique configuration of the HAWK beacon (two red lenses over a single yellow lens), high-visibility crosswalk markings (ladder-style markings as opposed to only two transverse white lines), a stop bar approximately 50 ft from the crosswalk, 8-inch solid lane lines between through travel lanes, signs that can be illuminated and read "CROSSWALK." When activated, the HAWK uses a red indication to inform drivers to stop, thereby creating a time period for pedestrians to cross the major roadway.

The maps on the previous page illustrate potential crosswalk locations on Southfield Road. Because the crosswalks are illustrated over the RCOC's preferred alternative for Southfield Road improvements, it is anticipated that they could be installed prior to reconstruction.

- The locations of conventional traffic signals in the Southfield Road reconstruction project should be equipped with crosswalks, to take advantage of the fact that traffic in at least one direction on Southfield Road will be stopping for crossing vehicular traffic. The plan assumes that HAWK signals (aka Pedestrian Hybrid Beacons) can be installed on the opposing side of the boulevard at such locations, to serve pedestrians desiring to safely complete their crossing of the highway.
- HAWK signals are also proposed on both sides of the boulevard – near Lincoln, Ramsgate, and San Rosa. The signal near Lincoln would have to be south of the intersection to provide the best spacing relative to other signals, but its installation would require City of Southfield approval.
- Crosswalks on Southfield Road should be highlighted with special pavement treatments and equipped with state-of-the-art signalization (such as count-down signals).



Implementation

## **Zoning Plan**

The Zoning Plan is intended to guide short-term implementation of the long-term recommendations illustrated on the Future Land Use Map. The intent of the Zoning Plan is to highlight specific key or priority areas where existing zoning is significantly lacking appropriate standards or would inhibit development in accordance with the Master Plan.

Zoning is one of the City's most effective tools for implementing the recommendations of the Master Plan; however, there is not always a direct correlation between the Plan's future land use designations and the City's current zoning districts. The reason for this is that the Future Land Use Map represents the City's preferred long-range land use arrangement, while the Zoning Ordinance regulates specific use and development of property today. Some of the Plan's recommendations may spur a need to create new zoning districts and/or amend existing districts. As an implementation tool, the Zoning Matrix illustrates how the future land use designations generally correspond to the existing zoning districts. It is important to remember that in many cases, zoning amendments would be necessary to be consistent with the intent and recommendations of the Master Plan. These are included as implementation strategies that follow.

	Existing Zoning Districts					Revi Distr	N e				
Future Land Uses	R-1 Single Family	R-2 Multiple Family	R-3 Cluster	PS Public Service	O Office	CV Commercial Vehicular	MX Mixed Use	VC Village Center	GO Gateway Overlay	Review/Amendment to District Recommended	New Zoning District
Single Family Residential	0		0								
Multiple Family Residential		0									
Mixed Use							0			0	
Commercial Vehicular						0					
Office					0				0		
Village Center								0		0	
Institutional				0							
Open Space	N/A										

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The best plans are those that are implemented in a consistent, incremental, and logical manner. The implementation matrix that follows is designed to show how the goals of the Master Plan are fulfilled by action strategies All boards, commissions, and authorities are encouraged to read through all of the strategies to understand how they all work together to create a better community to live, work, and play.

IMPLEMENTATION MATRIX CATEGORIES						
Matrix Categories	Definitions					
Action Strategy	The actions necessary to carry out goals and objectives					
Lead Body	Identifies the primary party responsible for accomplishing the action strategy					
Priority	Identifies and prioritizes the time frame for the action strategy to be implemented.					
Potential Funding Sources	Lists potential funding sources that could be utilized to accomplish the action					
	strategy. See Funding Sources Matrix Below for reference details.					
Supporting Partners	Identifies other parties involved in the accomplishment of the action strategy					

FUNDING SOURCES						
MATRIX ID	TYPE OF FINANCING SOURCE					
1	General fund and/or other typical financial mechanisms available to the city for general government operation and for public infrastructure and services improvement					
2	Tax increment financing revenues as provided by the Downtown Development Authority (DDA) or other TIF revenues, including brownfield redevelopment (see Appendix for information on Oakland County brownfield redevelopment assistance).					
3	Historic Preservation programs, including historic tax credits.					
4	Redevelopment and urban renewal programs (Community Development Block Grant (CDBG), etc).					
5	Special Improvement District programs that may be created for maintenance and improvement of public facilities. Certain funds may also be used for planning, design, construction, managing, marketing activities and business recruiting services.					
6	Grants related to transportation improvement, streetscape enhancement and alternate modes of travel programs; funds to improve air quality in areas that do not meet clean air standards; funds for recreation-related acquisitions and improvement.					
7	Non-traditional grants and funding programs for beautification, enhancement and public art.					
8	Public-Private Partnerships (P3)					

### Implementation Matrices

In order to illustrate the connection between goals, objectives and action strategies, each of the implementation matrices that follow align with the Master Plan goals, which are noted at the top of each matrix. Within each matrix, the action items are broken into subcategories intended to assist with identification and prioritization. Not all goals contain action items within each subcategory and some goals are repeated as they can advance more than one goal. The matrix subcategories include:

- **Zoning Action Items**. These are items requiring zoning amendments and will generally be led by staff and the Planning Commission.
- Advocacy Action Items. These will be items involving education of the community, including residents, business
  owners, property owners, developers and design professionals. They will be led by a combination of staff, boards
  and commissions. This may also involve city staff and officials working with county and state officials to coordinate
  plans and funding, as appropriate.
- Capital Improvement Action Items. These involve large capital investments, such as equipment, projects or studies, that require inclusion into the City's Capital improvement plans in order to determine the most efficient time and method of completion and may involve multiple municipal departments
- Other Action Items. Other items may involve research, study and further evaluation by staff and/or other boards and commissions.

The Planning Commission has assigned priorities to the action items. These time frames are intended as guides and may be adjusted as resources allow or as other issues arise. Generally, priority rank 1 = 1 - 3 years; priority rank 2 = 3 - 5 years and priority rank 3 = 3 - 5 greater than 3 = 3 - 5 years.

Abbreviations in the following tables include:

- PC = Planning Commission
- CC = City Council
- DDA = Downtown Development Authority

## Housing & Neighborhoods

What do we want? Attractive, safe, quiet and well-maintained neighborhoods; a diversified range of housing for people of all ages and abilities; and active neighborhoods that promote community connectedness.

ACTION STRATEGY	LEAD BODY	PRIORITY	POTENTIAL FUNDING SOURCE	SUPPORTING PARTNERS
ZONING ACTION ITEMS				
Review the Zoning Ordinance to ensure standards support a variety of housing options for young adults, families and older adults.	PC	1	1	Staff, CC
Ensure the Zoning Ordinance allows appropriate residential retrofits for accessibility in order to help seniors remain in their homes.	PC	2	1 Staff, C	
ADVOCACY ACTION ITEMS				
Develop resource kit to help homeowners find resources for ongoing maintenance.	Staff	2	1	CC
Assist neighborhoods with a framework for building associations that can enhance engagement and support needs of residents.	Staff	2	1	CC
Improve community engagement and communication between the city and residents through neighborhood associations. Develop a communications plan.	Staff	2	1	CC
CAPITAL IMPROVEMENT				
Continue public investment in new and existing pathways, sidewalks, parks, roads, and street trees to improve the quality of life in existing neighborhoods	CC	1	1, 5,6	Staff
OTHER ACTION ITEMS				
Consider creating a tree protection ordinance to not only preserve existing trees, but also to facilitate ongoing maintenance and enhance the city's tree cover.	CC	2	1, 6	Staff, PC

## Community Character

What do we want? An authentic positive identity for the city that is reflected in residential neighborhoods as well as along commercial corridors.

ACTION STRATEGY	LEAD BODY	PRIORITY	POTENTIAL FUNDING SOURCE	SUPPORTING PARTNERS
ZONING ACTION ITEMS				
Develop streetscape standards to improve public rights-of-way in the Village Center.	PC	1	1	Staff, CC
Review Zoning Ordinance to ensure list of uses is flexible to promote and enhance economic activity.	PC	2	1	Staff, CC
Review and update zoning standards for the VC district to ensure flexibility, consistent with the city's vision for the district.	PC	2	1	Staff, CC
ADVOCACY ACTION ITEMS				
CAPITAL IMPROVEMENT				
Conduct an infrastructure audit to understand needs. Prioritize improvements according to the opportunity to leverage private investment through redevelopment.	CC	1	1	Staff
Identify appropriate funding opportunities for the variety of infrastructure improvements.	CC	2	1, 2, 5	Staff
Incorporate placemaking strategies into all development and redevelopment, in conjunction with the principles and vision of the Master Plan, Village Center Concept, and Village Center Design Guidelines.	CC	2	1, 2, 5, 6	Staff, PC
OTHER ACTION ITEMS				
Identify specific key parcels that, when assembled and redeveloped, may leverage additional private investment.	CC	1	1, 2, 5, 6	Staff, DDA
Define the City's role in terms of property acquisition, assembly, and redevelopment. Outline public/private partnership strategy.	CC	2	1, 2, 5, 6	Staff, DDA
Identify funding source(s) and financial mechanisms for public and private investment.	CC	2	1, 2, 5, 6	Staff, DDA

## Commercial Development

What do we want? Thriving local businesses and an employed workforce; a convenient selection of goods and services; and a diverse tax base with a resilient economy.

ACTION STRATEGY	LEAD BODY	PRIORITY	POTENTIAL FUNDING SOURCE	SUPPORTING PARTNERS
ZONING ACTION ITEMS				
Review Zoning Ordinance to ensure list of uses is flexible to promote and enhance economic activity.	PC	1	1. 2	Staff, DDA, CC
Review and update zoning standards for the CV and MX districts to ensure flexibility, consistent with the city's vision.	PC	2	1. 2	Staff, DDA, CC
ADVOCACY ACTION ITEMS				
CAPITAL IMPROVEMENT				
Conduct an infrastructure audit to understand needs. Prioritize improvements according to the opportunity to leverage private investment through redevelopment.	CC	1	1	Staff
Identify appropriate funding opportunities for the variety of infrastructure improvements.	CC	2	1, 2, 5	Staff
OTHER ACTION ITEMS				
Create a survey of structures and incorporate these properties into a list of strategic property acquisitions.	DDA	1	1, 2	Staff
Define the City's role in assembling development sites through strategic land banking.	DDA	2	1, 2	Staff, CC
Identify funding source(s) and financial mechanisms for public and private investment.	DDA	2	1, 2, 6, 8	Staff, CC
Develop streetscape standards to improve the appearance of the public right-of-way.	DDA	1	1, 2, 6	Staff, PC, CC
Create gateways to the City through the creation of distinct "Gateways" that combine landscape architecture and architectural techniques and structures. These gateway areas will reinforce the idea of Lathrup Village being a destination for shopping and doing business.	DDA	2	1, 2, 6	Staff, PC, CC
Assess the Access Management Plan alongside the use of alleys to facilitate redevelopment and adopt policy guidelines for the use of the alleys.	CC	2	1, 2, 6	Staff, PC, CC

ACTION STRATEGY	LEAD BODY	PRIORITY	POTENTIAL FUNDING SOURCE	SUPPORTING PARTNERS
OTHER ACTION ITEMS				
Update communications tools (i.e., Surveys, phone calls, in-person visits) to gather input from business owners. Consider an approach that solicits the positives as well as the challenges.	DDA	2	2	Staff, CC
Evaluate the participation and findings of communication tools and identify strategies to support redevelopment activities.	DDA	2	2	Staff, CC
Update the understanding of what destination commercial uses need to be successful and assess how Lathrup Village can meet those needs now and in the future.	DDA	2	2	Staff, PC
Update the recruitment strategy that matches key parcels suitable for destination commercial with available property in the City.	DDA	1	2	Staff
Update the City's incentives policy to supplement the assets the City already has to offer new businesses.	DDA	3	2	Staff, CC
Update strategies to retain existing businesses that fit the recommendations of the market analysis.	DDA	2	2	Staff
Assess the City's development review process annually for efficiency and effectiveness. Make improvements as needed.	DDA	2	2	Staff, CC, PC
Through proactive updated marketing efforts, position Lathrup Village as the community of choice for developers that understand the City's vision.	DDA	2	2	Staff, CC

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Item 7B.

### Public Facilities and Services

What do we want? Recreation facilities and programming that meet the needs of and are accessible to all residents; well-maintained infrastructure that meets the needs of current and future residents, businesses and visitors; and excellent public services that meet the health, safety and welfare needs of the community.

ACTION STRATEGY	LEAD BODY	PRIORITY	POTENTIAL FUNDING SOURCE	SUPPORTING PARTNERS
ZONING ACTION ITEMS				
Review city zoning and engineering standards to ensure that stormwater management practices are adequate to contain water from more frequent severe storm events.	PC	1	1	Staff, CC
Amend landscaping provisions to encourage more natural stormwater management practices, increase tree canopy, and reduce overall impervious surface on developed sites.	PC	1	1	Staff, CC
ADVOCACY ACTION ITEMS				
Support efforts of Southfield Public Schools to engage Lathrup Village families by sharing the district's educational accomplishments and promoting opportunities for quality education.	CC	3	1	Staff
Strengthen relationships with adjacent communities to facilitate quality development, regional connectivity, and efficient and effective municipal services.	CC	2	1	Staff
CAPITAL IMPROVEMENT				
Implement the Recreation Plan by planning for and funding capital improvements.	CC	2	1, 6	Staff, PC, Recreation Committee
Assess public facility needs and plan for improvements in the capital improvement plan.	CC	2	1, 4, 5	Staff, PC
OTHER ACTION ITEMS				
Continue to keep the Recreation Plan updated.	CC	2	1, 6	Staff, Recreation Committee
Continue exploring alternatives to improve the effectiveness and efficiency of public services.	CC	2	1	Staff
Develop a city-wide resiliency plan. Include contingency planning for extreme heat events and identify public resources that can be brought to bear to aid residents during emergencies. Utilize neighborhood associations to maintain communications to all residents.	CC	2	1, 4	Staff, PC, DDA
Continue to seek opportunities to share facilities with other public and quasi-public agencies such as the school districts and non-profit organizations and institutions.	CC	2	1	Staff, PC

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# Transportation Network

What do we want? An efficient and safe multi-modal transportation network that offers mobility options to residents of all ages and abilities.

ACTION STRATEGY	LEAD BODY	PRIORITY	POTENTIAL FUNDING SOURCE	SUPPORTING PARTNERS
ZONING ACTION ITEMS				
ADVOCACY ACTION ITEMS				
Continue discussions with the Road Commission for Oakland County on the Southfield Road improvement plan. The proposed road improvement project should be designed in conjunction with the City's Complete Streets Plan, its Access Management Plan, and local input. The resulting plan should suggest corridor enhancements, on-street parking areas, pedestrian crossings, traffic signalization, corridor lighting, and geometric changes to the roadway.	Staff	1	1	PC, CC, DDA
CAPITAL IMPROVEMENT				
Continue to use the Capital Improvement Plan, the Non-Motorized Transportation Plan, and other funding opportunities to make improvements to the City's existing non-motorized transportation network that connect residential areas, parks and recreational facilities, civic uses, and commercial destinations, pursuant to the City's Non-Motorized Transportation Plan.	CC	1	1, 2, 5, 6	Staff, PC, DDA
Integrate Complete Streets infrastructure and design features into street planning, design, construction, and reconstruction to improve the safety and accessibility of the City's transportation network.	CC	1	1, 2, 5, 6	Staff, PC, DDA
OTHER ACTION ITEMS				
Work with SMART and the Road Commission for Oakland County to improve bus stops in terms of safety and comfort of riders.	CC	2	1, 2, 5, 6	Staff, PC, DDA
Enhance the experience of non-motorized users by integrating street lighting, furniture, and other amenities as appropriate, given street function and land use context.	CC	1	1, 2, 5, 6	Staff, PC, DDA



# Appendix A - Oakland County Resources

# Additional Resources/Support from Oakland County:

- Environmental Stewardship. Provide information, plans and options to promote conservation of the natural environment while supporting sustainable economic growth, development and redevelopment.
  - o Lathrup Village can support development that is cognizant of natural resource protection and management. County staff members are able to act in a supporting capacity with grant application identification, open space protection, and sustainable development practices.
- Historic Preservation Assistance. Support local efforts to maintain and enhance architectural and heritage resources through sustainable practices to enrich the quality of life for all.
  - County staff have assisted in the past with potential design concepts for adaptive reuse of the Annie Lathrup School and will continue to identify resources to preserve this structure.
- Land Use & Zoning Services. Prepare and provide land use, zoning and Master Plan reviews for communities to enhance coordination of land use decision-making.
  - Lathrup Village continues to send Master Plan Updates and Amendments to the County for review fulfilling the legislative requirements. Other coordination services are available upon request.
- Main Street Oakland County (MSOC). Help local governments develop their downtowns as vibrant, successful districts that serve as the heart of their community.
  - o Lathrup Village is currently a member of MSOC program and participates in training opportunities and takes advantage of supportive resources.
- Trail, Water & Land Alliance (TWLA). Become an informed, coordinated, collaborative body that supports initiatives related to the County's Green Infrastructure Network
  - The County fully supports the expansion of non-motorized facilities and can aid the community in non-motorized planning efforts through education and the identification of potential funding sources.
- Brownfield Redevelopment Authority (OCBRA). Provide assistance in the County's Brownfield initiative to clean-up and redevelop contaminated properties
  - The City of Lathrup Village is able to work with the County on property cleanup, including that related to hazardous building material remediation, such as asbestos. The OCBRA can assist and coordinate with the State of Michigan Department of Environment, Great Lakes and Energy (EGLE, formally MDEQ) along with the Michigan Economic Development Corporation (MEDC), as needed, in an effort to prepare designated brownfields for redevelopment. Additionally, Lathrup Village can utilize Oakland County's USEPA Grant of \$600,000 for site assessment activities through September of 2023.

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# Appendix B - Market Study

## Context

The analysis of the city's data is considered within the context of existing external forces, including:

**Demographics.** Many demographic trends impact all land uses everywhere but play an especially important role in future housing development. Two important trends of note:

- **Declining Birth, Fertility, and Marriage Rates**. Particularly in households whose residents range from 18 to 35, often defined as Millennials, declining birth, fertility, and marriage rates have modified the housing market as well as the length of time members of this age group stay in one area to live and maintain employment at one location. These households often desire mobility, which may lead to renting instead of purchasing homes, as well as seeking jobs versus careers with one employer or one geographic area. Many are technologically savvy.
- Baby Boomers. The second largest population cluster behind Millennials is commonly called Baby Boomers. Many have outgrown their houses and no longer prefer homeownership; they often seek environments that differ from the suburbia where they raised families.

Changing Non-Residential Activities and Uses of Land. Locally and nationally, there are fundamental changes to commercial activity and related development. Additional changes underway impacting future retail goods, related services, and professional services will result in significant changes to development patterns. Changes in technology are evolving that will impact even the smallest operations.

**Retail in General.** Retail is redefining itself. All aspects favor smaller operations more befitting traditional downtowns and mixed-use areas. There are virtually no components of the retail goods and services market, or office services where the adage "bigger is better" is any longer valid. Further, people no longer need to go shopping; anyone can purchase virtually any product desired or needed online at any time. Successful commercial is now, and in the future will be, more about the experience of the trip. "Experiential retailing" is a growing phenomenon.

- **Department stores.** There are only a few large national department store chains left, and they are all are facing challenges associated with changes in retailing formats.
- Box stores. Except for operations associated with TJX (including TJ Maxx, Marshall's, and Home Goods), other known national chains like Kohl's are financially struggling to compete with online entities. The largest operations, such as Walmart and Target, are rapidly moving online and expanding home delivery. The number of wholesale clubs and other box stores will continue to shrink.
- Made to order and fit. New technologies allow clothing and many other commodities to be
  made to fit. The entities offering such goods exist at present require much less space than
  traditional operations as inventory needs are reduced. One example is Indochino, a Canadianbased men's clothing operation. This retailer started its business online and now has 55
  "showrooms" across North America.
- Less space per operation. Less inventory as a result of enhanced inventory control and "made to fit or order" technology application will continue to result in decreased space needs for all operations.
- Online growth. Purchasing online continues to grow at double-digit or exponential rates. Shifting of traditional box and mega stores to online operations will only further this growth.

Home delivery. Home delivery is growing rapidly, whether for prepared foods, groceries, or
other merchandise. Regional and national grocers including Meijer, Kroger, and Whole Foods
are expanding their home delivery capabilities in the Detroit Metropolitan Area. The
introduction of new technology for deliveries will further facilitate the growth of these services.
New trends in home design, particularly in multi-family housing units now include areas
designed explicitly to accommodate and hold deliveries.

**Offices.** Nationwide trends are impacting office space demand.

- **Professional offices in traditional multi-tenant spaces**. Less space per employee is the trend in offices. Open spaces to foster comfort and collaboration is also diminishing space needs in buildings, increasing internal net space.
- **Home office activity.** The home office is not yet the majority but is the most rapidly growing office "space" market. The market growth is a result of both a growing number of employees able to work from the home part or full-time and home-based business activity. This erodes the need for traditional office space. The space trends are favored by individuals in their 20s and 30s, large technology driven entities as well as professional services.
- Medical services. It is unlikely that future medical space growth will impact land use as significantly as in the past. Transitions will likely include the following:
  - The diminished number of independent practitioners.
  - The focus from treatment to wellness.
  - Growth in services likely through virtual activity and reaching out to employers, schools, etc., to deliver services in work, education, and other such environments.
  - Manufacturing. For the past six years, manufacturing has been returning to the U.S. The
    cost of labor has been and will continue to be minimized as a cost of production. New
    processes, such as 3D printing and new materials, will result in production in smaller
    spaces that do not require anything other than electricity and can complement existing
    or create new viable commercial, residential, and mixed clusters.

**Manufacturing.** For the past six years, manufacturing has been returning to the U.S. The cost of labor has been and will continue to be minimized as a cost of production. New processes, such as 3D printing and new materials, will result in production in smaller spaces that do not require anything other than electricity and can complement existing or create new viable commercial, residential, and mixed clusters.

**Changing desires and attitudes.** The market is changing in many ways as a result of changes in household demographics noted previously as well as desires of the population.

- **New housing options sought.** Baby Boomers are seeking different housing options, shopping experiences, and living environments than those associated with past generations of seniors.
- Recreation and entertainment. Both Baby Boomers and the Millennials are seeking, and participating in, passive and other recreational activities and new forms of entertainment. Interactive activities and technology-driven entertainment are increasingly desired.
- Health and wellness. As a result of fewer individuals having children at early stages of life, the
  large number of Baby Boomers past child-rearing age, and increased wellness consciousness,
  the desire for walkable environments in which to live has grown and will continue to be a
  desirable lifestyle in the future.

• **Jobs versus careers.** The young adult population relocates and shifts employment at a faster pace than any previous generation.

# **ROOFTOP/HOUSING UNIT TRENDS**

**Oakland County.** From 2004 through 2018, the annual number of total new housing units permitted in Oakland County ranged from a low of 456 in 2009 to a high of 6,365 in 2004, with the latter being before the technical advent of the Great Recession (2008-9). From 2004 through 2018, a low of 11 multi-family units in 2011 to a high of 1,348 units multi-family units were permitted. While not achieving peak numbers, more than 1,000 multi-family units were permitted in 2016.

	Ta	able 1	- Oakla	and Co	unty R	Resid <u>e</u> r	ntial <u>B</u> ı	uilding	Permi	its 200	)4 th <u>r</u> c	ough 2	018*		
Year	2018	2017	2016	2015	2014	2013	2012	2011	2010	200 9	200 8	2007	2006	2005	2004
Total Units	2,64 2	3,70 7	3,19 6	2,64 5	2,45 8	2,70 5	1,90 1	1,27 7	1,23 0	456	801	1,21 8	2,46 2	4,63 8	6,36 5
Units in Single- Family Structure s	2,48 2	2,74 4	2,14 3	2,18 0	2,11 4	2,29 6	1,88 0	1,26 6	959	443	667	1,13 5	1,98 4	4,05 0	5,01 7
Units in All Multi- Family Structure s	160	963	1,05 3	465	344	409	21	11	271	13	134	83	478	588	1,34 8
Units in 2-unit Multi- Family Structure s	16	4	60	58	16	14	6	0	4	0	2	12	58	26	40
Units in 3- and 4- unit Multi- Family Structure s	71	105	49	44	49	60	15	11	26	13	15	22	46	39	129
Units in 5+ Unit Multi- Family Structure s	73	854	944	363	279	335	0	0	241	0	117	49	374	523	1,17 9

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019. Based on the information furnished by jurisdictions to HUD.

Data shows that 2009 was the low point for permitting. When comparing numbers before this point and after, data shows that the yearly average single-family and non-single-family housing units permitted increased since 2011, the technical end of the Great Recession (2014), when compared to earlier years.

Table 2 - Totals and Average Annual Estimates for Housing Permits for Oakland County*						
	Total Units	<b>Total Single</b>	Total Non-single			
2011 thru 2018	20,531	17,105	3,426			

Average per year	2,566	2,138	428
2004 thru 2010	17,170	14,255	2,915
Average per year	2,453	1,751	416

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019. Based on the information furnished by jurisdictions to HUD.

Since the technical end of the Great Recession, Lathrup Village officially recorded no new housing units permitted through 2018.

# **PROPERTY TRENDS IN ZIP CODE 48076**

Zip code 48076 encompasses Lathrup Village as well as sections of neighboring Southfield.

Typically, the average sale price per square foot for homes in Lathrup Village is above that in Southfield sections of the zip code, indicating market strength.

	Table 3 – Sales by Number of Bedrooms*						
	Square Feet Lathrup	\$/Sq Ft	Square Feet	\$/Sq Ft			
# of Bedrooms	Village	Lathrup Village	Southfield	Southfield			
All	1,819	\$125	1,580	\$122			
2	1,299	\$131	891	\$112			
3	1,602	\$131	1,306	\$123			
4	2,232	\$114	2,083	\$125			
5	2,213	\$121	2,185	\$103			

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

As compared to detached homes noted above, the per square foot condominium sale prices in the zip code are generally lower than that for single-family homes, with an average of \$94 per square foot.

As would be anticipated, rental rates in the area vary by the number of bedrooms for units. The average rental rate is \$1,323, or \$1.15 per square foot, with an average square footage of 1,150 square feet per rental unit.

Table 4 - Rentals by Number of Bedrooms in Zip Code*					
# of Bedrooms	Square Feet	Rent/Month			
1	826	\$1,111			
2	1,287	\$1,395			
3	1,600	\$1,499			

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

Examples of apartments reviewed follow.

West Oaks Cambridge Square
Keswick Manor 42 West
Colony Park Arbor Lofts

Knob in the Woods Spring Haven Cambridge Center Corner Place
The Kensington at Beverly Hills

Senior apartments included in the review follow.

Solaire Senior Living Meadowcrest Senior Apts
The Park at Trowbridge Cambridge Towers
Highland Towers Bowin Place

Based on interviews with representatives of the community and the real estate industry, some new retail operations, including food services, have opened in Lathrup Village over the past few years. Furthermore, certain property owners have filled formerly vacant spaces with retail, personal service, and professional service operations.

### SURVEY OF RESIDENTS

The following are characteristics of the households that responded to the online survey.

- Ninety-eight percent of the sample resides in zip code 48076.
- The average number of people employed per household is 0.99.
- Thirty-nine percent of households have someone employed part-time.
- The range of primary income earners is 25 to 75 years of age or older. However, about one-half of the sample is 55 years of age or older, with the majority of these residing in Lathrup Village rather than Southfield.

Table 5 - Age of the Primary Income Earner*				
Age Cluster Perc				
25 to 34	10%			
35 to 44	8%			
45 to 54	34%			
55 to 64	26%			
65 to 74	16%			
75 or over	6%			

\*Developed by The Chesapeake Group, Inc. 2019.

The following information is essential for the forecasting of demand for housing, retail, and other economic components.

#### **GENERAL COMMERCIAL**

- Typical households spend \$122 per week on average on groceries and related products.
- The three primary areas for grocery shopping, which is a surrogate for convenience shopping in general, are Southfield at Twelve Mile and Evergreen and Royal Oak.

- Most households purchase groceries at Kroger, Aldi, Market Fresh, Meijer, and Trader Joes.
- Less than one-third of the households have members that purchase grocery items at non-supermarket, non-box operations, like independent bakeries, farmers' markets, and health food stores, at least twice per month. Many of the products purchased are available throughout the entire year.
- Online purchases are significant and symbolize the exportation of dollars from the community. About one-half of the households purchase merchandise online at least once per week. Nearly two-thirds (65%) of the homes have someone that buys merchandise online at least twice per month, indicating further exportation of dollars.

Table 6 – Products Purchased from Non-box, Non-supermarket Operations*				
Product	Percent			
Fresh produce in season	72%			
Fresh fruit in season	62%			
Fresh or smoked fish	23%			
Breads	35%			
Other baked goods	34%			
Meats	22%			
Other	8%			

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

- Large proportions of households (at least 64%) have one or more members purchasing either or both lunch and dinner outside of the home at food preparation establishments at least once per week.
- A substantial number of households have at least one person who eats lunch outside
  the home at least once per week. (This implies there is a lunch trade market from
  residents of the area as well as potential employees and others who live outside the
  area).

Table 7 - Frequency of Lunch and Dinner Trips Outside Home*					
Frequency	Lunch	Dinner			
A few times/week	41%	25%			
About once/week	23%	43%			
About twice/month	12%	20%			
Once/ month	12%	4%			
4 to 9 times/year	8%	5%			
Once or twice/year	4%	1%			
Less often than once/year	0%	2%			

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

 The preferred foodservice establishment for lunch and dinner is "local non-chain fullservice restaurants."

Table 8- Type of Operation Preferred for Lunch and Dinner*						
Type of Food Establishment	Lunch	Dinner				
A national or regional chain full-service restaurant	21%	23%				
A local non-chain full-service restaurant	53%	62%				
Fast food operation	10%	5%				
All you can eat buffet	7%	1%				
Other	10%	9%				

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

• Lathrup Village is not identified as a location frequented for dinner.

#### **ENTERTAINMENT HIGHLIGHTS**

 Many residents either participate in or enjoy recreation and attending arts and cultural activities. Residents enjoy the following activities outside of their homes.

Table 9 – Activities in Which Residents Enjoy or Perform Outside the Home*				
Activity	Percent			
Outside of Home Activity	Percent			
Regularly scheduled exercises	55%			
Playing music	45%			
Dance	39%			
Photography	27%			
Any other arts and crafts of any type	25%			
Peer book club or discussions on other topics	20%			
Other performing arts	17%			
Adult education classes	17%			
Painting	16%			
Writing, production, acting, or other involvement in live theater	15%			
Readings or poetry	11%			
Technology-driven activity such as 3D printing	9%			
Computer training	8%			
Film production	3%			
Pottery production	3%			

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

 About six in ten seek entertainment outside the home with a frequency of at least once/month.

Table 10 – Frequency Entertainment Activity Sought\*

Frequency	Percent
A few times/week	9%
About once/week	13%
About twice/month	23%
Once/ month	14%
4 to 9 times/year	18%
Once or twice/year	8%
Less often than once/year	18%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

#### **HOUSING**

- Ninety-six percent of the households own the home in which they live in the Lathrup Village area.
- Ninety-nine percent live in Michigan full-time, with ninety-five percent living there eleven or more months in a year.
- Ninety-five percent reside in single-family homes.
- Eighty-six percent of the homes have at least three-bedrooms.
- Seventy-five percent have rooms or areas dedicated to work, crafts, or other activities.
- The average square footage of homes is 1,900.
- Almost one-half (47%) of all households have lived in their current home in the Lathrup Village area for 10 or more years.
- The average monthly rent or mortgage payments are \$875, including those with no monthly mortgage or rent payments.
- The average monthly rent or mortgage payments are \$1,400, excluding those with no monthly rent or mortgage payments. About four in ten households have no monthly payments reflecting tenure, living with other relatives, and different situations.

Table 11 - Monthly Rent or Mortgage Payment*				
Monthly Payment	Percent			
None	38%			
Less than \$750/month	4%			
\$750 to \$999/month	5%			
\$1,000 to \$1,249/month	14%			
\$1,250 to \$1,499/month	14%			
\$1,500 to \$1,749/month	16%			
\$1,750 to \$1,999/month	4%			
\$2,000 to \$2,499/month	5%			

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

 About one-half of all households say they may be or are likely to move from their current home in the next five years.

Table 12 - Likely to Move in Next Five years\*

Likely to Move	Percent
Yes	22%
No	50%
Maybe	28%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

 For those that may or are likely to move, the majority will seek the same size or smaller units than that which they currently occupy.

Table 13 - Likely Size of Future Housing Unit*			
Size of the Future Unit Percen			
Larger	12%		
Smaller	37%		
Same	38%		
Uncertain	14%		

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

- Life-style and changes in medical conditions are the two primary reasons for likely moves.
- Only fifteen percent of those that are likely or may move believe they will move from Michigan.
- One-fourth of all households believe that someone will move from their home in the next three years to create a new household.
- For those that may or are likely to move, "walkability" is a significant issue in the
  relocation. About three-fourths (74%) of all households that will potentially move
  defined being near work, recreational opportunities, and walking areas as being either
  "extremely important" or "very important." No responding household defined
  walkability as "not being important at all," and only six percent identified it as being
  "not so important."

Table 14 - Importance of Being Near Work, Recreation, and Walking Areas*			
Importance Pe			
Extremely important	39%		
Very important	35%		
Somewhat important	20%		
Not so important	6%		
Not at all important	0%		

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

#### **TRANSPORTATION**

There is an average of 2.2 vehicles per household.

About eight in ten households have one or more members that walk at least a few times
per month for work, recreation, and health reasons. Six in ten households have one or
more members that walk at least once a week for work, recreation, and health reasons.

Table 15 - Frequency of Riding a Bicycle or Walking for Work, Recreation, or Health*						
Means	Once/ week or +	A few times/mont h	Once/ month	A few times/year	Less Often	Rarely or never
Bicycle	23%	12%	10%	14%	7%	36%
Walk	61%	20%	4%	8%	1%	6%

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

#### ADDITIONAL INFORMATION FOR PLANNING PURPOSES

Most households defined the availability of all but housing options, the availability of professional and personal services, and walking experiences that are safe, comfortable, and interesting in Lathrup Village as either "poor" or "fair."

Table 16 - Perceptions of Specific Lathrup Village Characteristics or Qualities*					
Quality/Characteristic	Poor	Fair	Good	Very Good	Excellent
Housing options	1%	8%	31%	41%	19%
Availability of professional and personal services	14%	27%	31%	22%	6%
Shopping options to which I can walk	67%	23%	7%	2%	0%
Lathrup Village's shopping experience	58%	30%	9%	4%	0%
Lathrup Village's' restaurant options	38%	43%	15%	1%	2%
Walking experiences that are safe, comfortable, and interesting	15%	21%	32%	26%	6%
The availability of places that I can live.					
recreate, walk, and work at pr near one location	27%	34%	26%	12%	1%

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

# **DEMAND ESTIMATES/MARKETABLE ACTIVITY**

The following are estimates of marketable activity for Lathrup Village. The opportunities are not linked to any specific proposal or land area.

#### HOUSING

Based on historical patterns in the County, Village, as well as an additional database derived from The Chesapeake Group's surveys of residents in other areas of the County, the potential for new housing units in Lathrup Village is defined. Two scenarios are presented for senior housing. One is defined as "Market Share," while the other is called "Increased Market Share." Market share is an important economic concept implying "holding one's own" or maintaining economic parity. It is noted that both estimates are do not reflect holding capacity of available land, buildings, current zoning, current planned activity, or any existing development

regulations. To achieve the figures, which are based solely on market factors, will require redevelopment or other similar options.

As contained in Table 16, the market could support 77 additional non-senior-oriented housing units and 130 market-rate senior-related housing in Lathrup Village by 2030. In the "Increased Market Share" alternative, Lathrup Village could support a total of roughly 150 new senior-related housing units by 2030. These could be in the form of single-family structures or non-single -family structures such as duplexes, townhome, mid-rise three to four-story structures, and other attached structures. Furthermore, many of the residents of the new housing would likely result from the relocation of existing residents, freeing existing housing for households headed by other active adults or younger.

Table 17 - Housing Opportunities for Lathrup Village*				
Lathrup Village Opportunity - Non-Senior Specific			Total	
2020 to 2030			77	
	Increased	Market		
Niche Senior Housing (market rate)		Share	Market Share	
2020 to 2030		150	130	

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

#### **RETAIL GOODS & RELATED SERVICES**

New rooftops (additional housing units) result in increased spending and demand for retail goods and related supportable space. It is noted that no jurisdiction can be expected to capture all demand created by any market. Spending will occur in many places, including operations near home and work. Online purchases, vacation spending, and other activity diminish local sales. On the other hand, people working within the area, employed nearby, and those coming to the Village for a range of purposes will spend money in the Village. Particularly during midday, people who work near the Village come to the Village for food services and other retail. Some dollars are exported, while others are imported to the Village.

Based on the anticipated growth in rooftops, Lathrup Village is expected to be only able to support any additional square feet of retail goods and related services space by 2030. On the other hand, there is the potential to capture exported space in "Food," "General Merchandise," and "Miscellaneous" retail that includes operations such as Barber/Beauty salons, Book Stores, Florist/ Nurseries, Paper/Paper Products, and Gifts and Novelties. The catalytic activity and focus would be on specialty food activity.

Table 18 - Potential Retail Space Derived from Added Rooftops Only*				
Category	2020 Sq Ft	2030 Sq Ft	2020-30 Sq Ft	
Food	20,560	22,407	1,759	
Eat/Drink	30,276	32,995	2,719	
General Merchandise	103,789	113,114	9,324	
Furniture	4,413	4,810	397	
Transportation	44,779	48,803	4,025	
Drugstore	7,886	8,594	709	
Apparel	14,707	16,027	1,320	
Hardware	39,197	42,722	3,521	
Vehicle Service	27,441	29,908	2,467	
Miscellaneous	68,863	75,055	6,185	
TOTAL	361,911	394,435	32,426	

<sup>\*</sup>Developed by The Chesapeake Group, Inc. 2019.

#### **OFFICE SPACE**

The office market continues to change with the increased emphasis on flexible work arrangements, co-working space, and in-home live/work activity. Added rooftops increase demand for professional services and related space derived from the new households. Rooftop growth and the identified desire of people to work near home also provides the opportunity for office space growth.

New demand generates about 137,000 square feet of office space by 2030. However, about forty-five percent of the space will be "in homes." There is a potential unmet niche for coworking space in Lathrup Village. Personal and professional service space should be viewed as likely uses to fill vacant spaces.

# CONCLUSIONS & SUGGESTED ACTIONS TO FACILITATE OPPORTUNITIES

The following are potential policies and actions to strengthen economic activity and to enhance the ability to seize anticipated future opportunities.

Enhance walkability within neighborhoods.

Create or enhance spaces for activity for meetings, small family events, etc. Expand specialty food opportunities beyond the traditional farmers' market.

While reinvestment is apparent through enhanced facades, growth in personal and professional services' space, and new restaurants, in the main commercial corridor of the Village continues to be hindered by a catalytic effort on the former school buildings and property and contiguous properties.

The following should be further explored to mitigate conditions.

Recruit a developer or developer partner to buy, lease, or pursue partnership options with current owners.

Explore mixed-use of activity on the site and buildings that include active adult and the gamut of senior living arrangements

Utilize space on first floors for pop-up retail activity year-around and seasonal Explore reuse for the above in combination with co-working space. Expand community activity space for arts, culture, educational training.

The following is also suggested.

If needed to increase development density options, explore the transitioning of alleys in the rear of the key parcels to private use or consideration in density requirements. Consider and explore funding for potential five-year tax abatement, an equity financing fund, public-private investment funding entity for a stake in redevelopment, or other mechanisms to diminish short-term redevelopment risk and increase the probability of property redevelopment.

# **APPENDIX**

## Condos

Avg Square Feet	\$/Sq Ft	Avg HOA Monthly Fee
919	94	272

#### Rentals

Square Feet	Rent/Month	#/sq ft
1149	1323	1.15

Weekly Spending	Percent
Less than \$35	4%
\$35 to \$44.99	5%
\$45 to \$59.99	3%
\$60 to \$74.99	13%
\$75 to \$99.99	14%
\$100 to \$124.99	21%
\$125 to \$149.99	17%
\$150 to \$199.99	10%
\$200 to \$249.99	5%
\$250 to \$299.99	4%
\$300 or more	2%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

## **Locations for Lunch**

10 Mile

12 Mile

Birmingham

Detroit

Ferndale

Lathrup Village

Midtown Detroit

Novi

Pontiac

Royal Oak

Southfield

Village Glen

Warren

West Bloomfield

## Locations frequented for dinner

10 Mile and Evergreen

11 and Evergreen

12 Mile & Southfield

Berkley

Birmingham

Clawson

Detroit

Farmington Hills

Ferndale

Oak Park

Pontiac

Royal Oak

Southfield

## Online purchases

Frequency	Percent
A few times/week	22%
About once/week	27%
About twice/month	16%
Once/ month	11%
4 to 9 times/year	11%
Once or twice/year	9%
Less often than once/year	4%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

Size	Percent
Under 750 square feet	1%
1,000 to 1,999 square feet	51%
2,000 to 2,499 square feet	26%
2,500 to 2,999 square feet	15%
3,000 to 3,499 square feet	4%
3,500 square feet or more	1%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

Primary Reason For Move	Percent
life-style changes	24%
increase in the number of people living in the residence	3%
decrease in the number of people living in the residence	9%
housing market conditions	8%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

rental conditions	0%
changes in a household member's physical conditions/medical change	18%
changes in fiscal conditions	6%

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

			2020-30	2020 Sq	2030 Sq	2020-30 Sq
Category	2020 Sales	2030 Sales	Sales	Ft	Ft	Ft
Food	12,925,000	14,086,000	1,106,000	20,560	22,407	1,759
5 . /5	12 716 000	42.050.000	1 1 1 2 2 2 2	20.276	22.005	2.740
Eat/Drink	12,716,000	13,858,000	1,142,000	30,276	32,995	2,719
General Merchandise	17 497 000	10.059.000	1 571 000	102 700	112 114	0.224
Merchanuise	17,487,000	19,058,000	1,571,000	103,789	113,114	9,324
Furniture	1,917,000	2,090,000	172,000	4,413	4,810	397
Transportation	13,663,000	14,891,000	1,228,000	44,779	48,803	4,025
Drugstore	8,044,000	8,766,000	723,000	7,886	8,594	709
Annanal	F 200 000	F 77C 000	476 000	14 707	16.027	1 220
Apparel	5,300,000	5,776,000	476,000	14,707	16,027	1,320
Hardware	9,619,000	10,484,000	864,000	39,197	42,722	3,521
Vehicle Service	11,272,000	12,285,000	1,013,000	27,441	29,908	2,467
Miscellaneous	17,244,000	18,794,000	1,549,000	68,863	75,055	6,185
Advert. Signs, etc.	275,904	300,704	24,784	1,003	1,093	90
TOTAL	110,187,000	120,088,000	9,844,000	361,911	394,435	32,426

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.

Sub-category	2020 Sales	2030 Sales	2020-30 Sales	2020 Sq Ft	2030 Sq Ft	2020-30 Sq Ft
Food	12,925,000	14,086,000	1,106,000	20,560	22,407	1,759
Supermarkets	10,792,375	11,761,810	923,510	16,352	17,821	1,399
Independents	1,034,000	1,126,880	88,480	2,585	2,817	221
Bakeries	284,350	309,892	24,332	948	1,033	81
Dairies	168,025	183,118	14,378	467	509	40
Others	646,250	704,300	55,300	208	227	18
Eat/Drink	12,716,000	13,858,000	1,142,000	30,276	32,995	2,719
General Merchandise	17,487,000	19,058,000	1,571,000	103,789	113,114	9,324
Dept. Stores	6,190,398	6,746,532	556,134	25,793	28,111	2,317
Variety Stores	1,259,064	1,372,176	113,112	7,406	8,072	665
Jewelry	1,206,603	1,315,002	108,399	1,699	1,852	153
Sporting Goods/Toys	1,906,083	2,077,322	171,239	7,624	8,309	685
Discount Dept.	6,557,625	7,146,750	589,125	59,615	64,970	5,356
Antiques, etc.	87,435	95,290	7,855	380	414	34

Others	279,792	304,928	25,136	1,272	1,386	114
Furniture	1,917,000	2,090,000	172,000	4,413	4,810	397
Furniture	289,467	315,590	25,972	934	1,018	84
Home Furnishings	398,736	434,720	35,776	1,477	1,610	133
Store/Office Equip.	302,886	330,220	27,176	631	688	57
Music Instr./Suppl.	82,431	89,870	7,396	412	449	37
Radios,TV, etc.	843,480	919,600	75,680	959	1,045	86
Transportation	13,663,000	14,891,000	1,228,000	44,779	48,803	4,025
New/Used Vehicles	4,782,050	5,211,850	429,800	11,955	13,030	1,075
Tires, Batt., Prts.	6,025,383	6,566,931	541,548	25,106	27,362	2,256
Marine Sales/Rentals	724,139	789,223	65,084	1,957	2,133	176
Auto/Truck Rentals	2,131,428	2,322,996	191,568	5,761	6,278	518
Drugstore	8,044,000	8,766,000	723,000	7,886	8,594	709
Apparel	5,300,000	5,776,000	476,000	14,707	16,027	1,320
Men's and Boy's	694,300	756,656	62,356	1,736	1,892	156
Women's and Girl's	1,759,600	1,917,632	158,032	4,756	5,183	427
Infants	111,300	121,296	9,996	371	404	3
Family	1,473,400	1,605,728	132,328	5,894	6,423	529
Shoes	1,107,700	1,207,184	99,484	1,259	1,372	113
Jeans/Leather	21,200	23,104	1,904	71	77	6
Tailors/Uniforms	95,400	103,968	8,568	477	520	43
Others	37,100	40,432	3,332	143	156	13
Hardware	9,619,000	10,484,000	864,000	39,197	42,722	3,521
Hardware	4,655,596	5,074,256	418,176	16,929	18,452	1,521
Lawn/Seed/Fertil.	182,761	199,196	16,416	538	586	48
Others	4,780,643	5,210,548	429,408	21,730	23,684	1,952
Vehicle Service	11,272,000	12,285,000	1,013,000	27,441	29,908	2,467
Gasoline	3,832,480	4,176,900	344,420	2,643	2,881	238
Garage, Repairs	7,439,520	8,108,100	668,580	24,798	27,027	2,229
Miscellaneous	17,244,000	18,794,000	1,549,000	68,863	75,055	6,185
Advert. Signs, etc.	275,904	300,704	24,784	1,003	1,093	90
Barber/Beauty shop	1,051,884	1,146,434	94,489	5,259	5,732	472
Book Stores	793,224	864,524	71,254	4,407	4,803	396
Bowling	396,612	432,262	35,627	3,966	4,323	356
Cig./Tobacco Dealer	120,708	131,558	10,843	241	263	22
Dent./Physician Lab	689,760	751,760	61,960	2,122	2,313	191
Florist/Nurseries	1,293,300	1,409,550	116,175	3,043	3,317	273
Laundry, Dry Clean	586,296	638,996	52,666	1,954	2,130	176
Optical Goods/Opt.	413,856	451,056	37,176	1,182	1,289	106
Photo Sup./Photog.	1,189,836	1,296,786	106,881	3,400	3,705	305
Printing	1,396,764	1,522,314	125,469	5,079	5,536	456
Paper/Paper Prod.	741,492	808,142	66,607	3,707	4,041	333
Gifts/Cards/Novel.	2,465,892	2,687,542	221,507	8,220	8,958	738
Newsstands	137,952	150,352	12,392	276	301	25
Video Rent/Sales	2,241,720	2,443,220	201,370	11,209	12,216	1,007
Others	3,448,800	3,758,800	309,800	13,795	15,035	1,239
TOTAL	110,187,000	120,088,000	9,844,000	361,911	394,435	32,426

<sup>\*</sup>Developed by The Chesapeake Group, Inc., 2019.



26000 Evergreen Rd. • P.O. Box 2055 • Southfield, MI 48037-2055 • www.cityofsouthfield.com

July 15, 2021

City of Lathrup Village Attn: Mark Piotrowski, Planning Commission Chair 27400 Southfield Rd Lathrup Village, MI 48076

Re: City of Southfield's Response to the City of Lathrup Village's Master Plan Amendment

Dear Mr. Piotrowski:

Thank you for the opportunity to review the City of Lathrup Village Master Plan Draft. We have reviewed your Plan with focus on the following that may have a direct impact on the City of Southfield:

- Page 14: North Southfield Road Corridor Subarea Compatibility with Southfield's Master Plan objectives are acknowledged.
- Page 30: Trails and Pathways -Encouragement of crosswalk implementation, pedestrian safety, and shared-use paths on all roadways (most notably, Southfield and Twelve Mile Roads).
- Page 34: Public Input Encouragement of traffic calming and enhancement of rapid transit along Southfield Road.

We have determined that the proposed amendment is not inconsistent with the objectives of the City of Southfield's Sustainable Southfield Master Plan (adopted June 20, 2016). Additionally, the City of Southfield is in support of the general goals of the Master Plan amendment which include the following:

- Offering a diversified range of housing for people of all ages and abilities
- Promotion of active neighborhoods that promote community connectedness/walkability
- Encouragement of commercial redevelopment and mixed-use development along Southfield Road
- Creation/retention of an efficient and safe multi-modal transportation network to promote a variety of mobility options
- Planning for resiliency and sustainability
- Recognizing the need for flexible work arrangements, co-working spaces, and school site redevelopment as a result of the COVID-19 pandemic and decreased demand for traditional office space

Mayor Dr. Kenson J. Siver Council President Linnie Taylor

City Clerk Sherikia L. Hawkins

City Treasurer Irv M. Lowenberg City of Southfield's Response to the City of Lathrup Village's Master Plan Amendment July 15, 2021 Page 2

We do not have any further recommendations or comments regarding the City of Lathrup Village Master Plan Draft. We wish you good luck and continued success in your community. In the meantime, do not hesitate to contact us.

Respectfully,

Terry Crad, AICP, ASLA

**Director of Planning** 



#### **BOARD OF COMMISSIONERS**

1200 N. Telegraph Road Pontiac, MI 48341-0475 Phone: (248) 858-0100

Fax: (248) 858-0100 Fax: (248) 858-1572

July 14, 2021

Susie Stec, Director of Community & Economic Development City of Lathrup Village 27400 Southfield Road Lathrup Village, MI 48076

Dear Ms. Stec:

On Wednesday, July 14, 2021 the Oakland County Coordinating Zoning Committee (CZC) held a meeting and considered the following Master Plan Update:

# City of Lathrup Village Comprehensive Master Plan Update (County Code MP# 21-04)

The Oakland County Coordinating Zoning Committee, by a 3-0 vote, endorses the Oakland County Department of Economic Development (OCED), Planning & Local Business Development (PLBD) Division's staff review and recommendations of the Comprehensive Plan Update. The staff review finds the proposed Comprehensive Master Plan changes to be **not inconsistent** with the Master Plans of any of the adjacent communities that received notification of the proposed update. A copy of the staff review is enclosed.

A copy of the proposed draft Master Plan for the City of Lathrup Village can be accessed at the following web link: <u>Lathrup Village Draft Comprehensive Plan</u>. Adjacent communities and other reviewing jurisdictions are asked to contact the City of Lathrup Village regarding the final adoption process for the proposed Comprehensive Plan.

If further documentation is necessary regarding the CZC meeting, the official minutes of the July 14, 2021 meeting will be available following the next CZC meeting. If you have any questions regarding the review, please do not hesitate to contact me at (248)858-0389 or email me at <a href="mailto:krees@oakgov.com">krees@oakgov.com</a>.

Sincerely,

Scott E. Kree Senior Planner

cc: CZC Board Members

Yolanda Charles, Oakland County Commissioner, District 17 Janet Jackson, Oakland County Commissioner, District 21

Mark Piotrowski, City of Lathrup Village Planning Commissions Chair

Jill Bahm, City of Lathrup Village Planning Consultant, Partner at Giffels-Webster

Terry Croad, City of Southfield Planning Director

Brad Knight, RCOC Director of Planning & Environment



#### OAKLAND COUNTY EXECUTIVE DAVID COULTER

Scott E. Kree, Senior Planner

Office: (248) 858-0389 | krees@oakgov.com

July 8, 2021

Commissioner Gwen Markham, Chairperson Oakland County Coordinating Zoning Committee 1200 North Telegraph Road Pontiac, MI 48341

SUBJECT: County Code No. MP 21-04, Oakland County Department of Economic Development (OCED),

Planning & Local Business Development (PLBD) Division's review of the draft City of Lathrup

Village Comprehensive Plan Update.

Dear Chairperson Markham and Committee Members:

On May 26, 2021 Oakland County received a mailed letter informing our office of the proposed **City of Lathrup Village Draft Comprehensive Plan Update**, **(County Code Master Plan No. 21-01)**. The Lathrup Village Draft Comprehensive plan (also referenced as a "Master Plan") can be found at: <u>Lathrup Village Draft Comprehensive Plan</u>. Under the Michigan Planning Enabling Act, Oakland County, adjacent municipalities, and other jurisdictional authorities have 63 days to review the draft document and submit comments on the proposed Comprehensive Plan updates directly to the City of Lathrup Village.

This review of the draft Comprehensive Plan will go before the Oakland County Coordinating Zoning Committee (CZC) on July 14, 2021. This date falls within the 63-day review and comment period. It is assumed the surrounding community (City of Southfield) was notified about the proposed draft Comprehensive Plan and review period by the City of Lathrup Village.

#### <u>Staff Recommendation</u>

Based on the review of the surrounding community's Comprehensive Plans, the City of Lathrup Village Draft Comprehensive Plan proposed update is **not inconsistent** with the plan of any city, village, or township that received notice of the draft plan. Oakland County has not prepared a countywide development plan, therefore, there is no countywide plan with which to compare the proposed draft plan.

#### **Summary Analysis of Content**

The focus of this report is to present a clear understanding of the proposed document and describe changes in border land use through an analysis of the proposed plan. Recommendations that may help make the document stronger are offered as a result of the analysis. The following is a summary of the City of Lathrup Village Draft Comprehensive Plan in its entirety. The City of Lathrup Village last submitted a Comprehensive Plan for review in September of 2014, which was ultimately adopted later that same year.

The proposed draft Comprehensive Plan is divided into 9 sections and the document has been completely updated from the 2014 plan format. This review will focus on relevant sections of the proposed draft Comprehensive Plan.

#### Introduction

The first 10 pages of the document have been rewritten to help the reader navigate the plan and includes, defining a comprehensive plan, the changes to the existing Comprehensive plan, and how those changes relate to the City's existing zoning ordinance.

#### **Demographics**

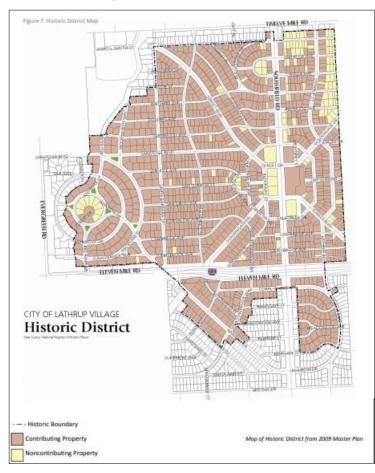
Demographic information that was originally part of the existing condition section in the 2014 Comprehensive Plan, has been separated into its own section. Projections of the community's population shows an 8% loss by 2045, as compared to the surrounding community of Southfield which is projected to have a 14% increase in population for that same time period. Population by age, race, household incomes, workforce, education, attainable and affordable housing, and other demographics are presented in this section.

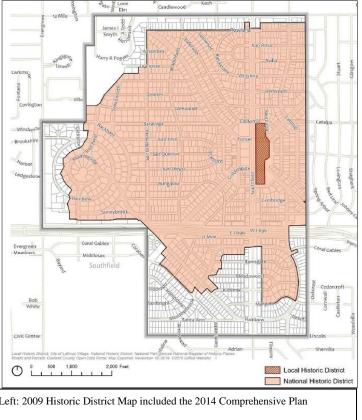
The current draft Comprehensive Plan references 2018 data from SEMCOG and American Community Survey to illustrate their census information. Due to the timing of this document's proposed update, the use of 2020 census information was not employed as these resources were not yet available. The utilization of both the American Community Survey and SEMCOG data to support population estimates and demographics is acceptable, and both are trusted sources for such information.

#### **Existing Land Use**

The City of Lathrup Village's existing land use inventory was improved as compared to 2014 Comprehensive Plan. There was not an existing land use inventory map included in the 2014 plan. Most of the land uses in the city are residential with long linear corridors of commercial use along Southfield Road, 11 Mile Road, and 12 Mile Road. There are no industrial uses in the City making it quite unique given its urban location and connection to major freeway systems.

Another major focus of this section is the City's nationally recognized historic district. The boundaries of this district have not changed since its inception in 1998 which consisted of 1,081 properties. The Historic District map from 2009 that is included in the existing 2014 Comprehensive Plan showed "contributing" properties and "noncontributing" properties that made up the Historic District.





Left: 2009 Historic District Map included the 2014 Comprehensive Plan Above: proposed 2021 Historic District(s) Map

Some noncontributing properties were located within the district boundaries. The historic district(s) map contained in the proposed Comprehensive Plan does not distinguish between "contributing" and "noncontributing" properties but does recognize the "Local Historic District" consisting of a church, school, and city hall properties. A recommendation about this topic is included on page 6 of this review. Other items in this

section include the existing community facilities, parks, and transportation which includes major throughtares, trials, and pathways.

#### Vision, Goals & Objectives

The Visioning session, held in 2019, and Virtual Open House, held in 2020, drove the development of the goals and objectives presented in this section. The Visioning Session was made up of stakeholders and City Leaders that participated in an analysis of the City's strengths, weaknesses, opportunities, and challenges. Focus areas consisted of *Housing, Commercial Corridor, Recreation,* and *Village Center*. The Virtual Open House was held in the midst of the COVID-19 Pandemic from May 11 through May 25, 2020. During the two-week virtual event, 156 people attended, and participation averaged roughly 28 responses per question.

The majority of responses had to do with walkability/accessibility, identity, and safety encompassing all areas of the City which formed the goals and objectives. Overall, the following were identified as goals for the City and were divided into the following categories:

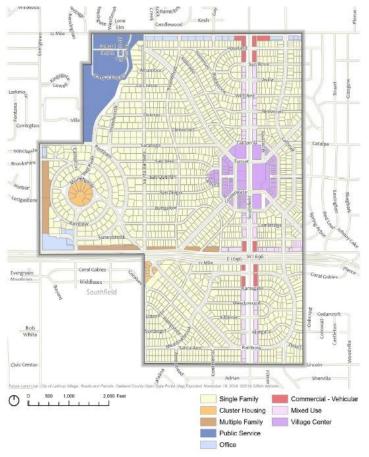
- <u>Community Character</u>: An authentic positive identity for the city that is reflected in residential neighborhoods as well as along commercial corridors that focuses on a mixed use, multiple-story, walkable downtown for the City.
- <u>Housing</u>: Attractive, safe, quiet, and well-maintained neighborhoods; a diversified range of housing for people of all ages and abilities; and active neighborhoods that promote community connectedness.
- <u>Commercial & Industrial Development</u>: Thriving local businesses and an employed workforce; a convenient selection of goods and services; and a diverse tax base with a resilient economy.
- <u>Public Services & Facilities</u>: Recreation facilities and programming that meet the needs of and are
  accessible to all residents; well-maintained infrastructure that meets the needs of current and future
  residents, businesses and visitors; and excellent public services that meet the health, safety and welfare
  needs of the community.
- <u>Transportation</u>: An efficient and safe multi-modal transportation network that offers mobility options to residents of all ages and abilities.

#### **Future Land Use**

There were few changes to the Future Land Use (FLU) plan and map within the comprehensive plan. This section contains fewer categories as the City has restructured their focus to more broad allencompassing use categories. The range of existing categories includes: Single Family; Cluster Housing; Multiple Family; Public Service; Office; Commercial – Vehicular; Mixed Use; and Village Center. Noted categorical changes have been listed below:

- 1. The use categories of *Open Space* and *Parking* have been omitted and have been integrated into other use categories.
- 2. The Cluster Housing classification was added
- 3. Icons showing parks, schools, municipal and public service buildings have been removed.
- 4. The Future Road Network designation and historic district boundary have been removed.
- 5. Property lines were added to the map.
- 6. Two (2) FLU designations of properties within City and on the City's border have changed. The border change will be discussed on page 4 of this review.

The proposed FLU changes allow for flexibility in the current zoning by providing FLU classifications that





Future Land Use

encompass broader but similar uses. A matrix showing the how the FLU classifications and zoning classifications relate to one another is made available in the *Implementation – Zoning Plan* portion of the document (see image below).

		Existing Zoning Districts								Revi Distr	Ne
Future Land Uses	R-1 Single Family	R-2 Multiple Family	R-3 Cluster	PS Public Service	0 Office	CV Commercial Vehicular	MX Mixed Use	VC Village Center	GO Gateway Overlay	Review/Amendment to District Recommended	New Zoning District
Single Family Residential	9		0								
Multiple Family Residential		0									
Mixed Use							0			•	
Commercial Vehicular						0					
Office					0				0		
Village Center								0		0	
Institutional				•							
Open Space						N/A					

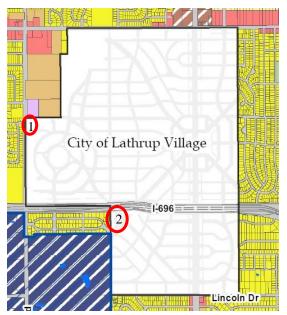
Coordination with Surrounding Community Boundaries
As part of our services to County communities, Planning staff prepares and regularly updates a Composite Comprehensive Plan for the entirety of the County. The Oakland County Composite Comprehensive Plan represents Comprehensive generalized future land use based on each community's Plan which is available on the Composite Comprehensive Plans page of the County's website. The overall

county Composite Comprehensive Plan will be used to analyze and review boundary coordination between Lathrup Village and the surrounding communities.

Under state law, the County's review is required to include a statement indicating whether the proposed plan is "inconsistent with the plan of any city, village, or township" that received notice of the draft plan. Any inconsistencies will be addressed for each individual boundary community in the following border analysis.

<u>Surrounding Boundaries – City of Southfield:</u> The City of Southfield encompasses the City of Lathrup Village. Along these boundaries only minor changes have been proposed in the FLU plan. Southfield updated their Comprehensive Master Plan in June of 2016 and is in the process of performing their 5-year review. An analysis of the changes along the borders is as follows:

North: 12 Mile Road is the border between the City of Southfield and the City of Lathrup Village. Southfield-Lathrup High School is situated on the south side of 12 Mile Road along with Office and Commercial uses which are consistent with the uses existing along this corridor. There have been no changes proposed along this corridor.



East and South: There are no changes along these boundaries. Both communities have residential adjacent to residential and commercial/office uses along the major corridors of 12 Mile Road and Southfield Road. Lathrup Village has two small properties of "Mixed use" classification along the 11 Mile Road/ west bound I-696 Service Drive.

West: Both Southfield and Lathrup Village have many different uses along the Evergreen Road corridor which serves as the border to the communities. While mostly classified as "Moderate Residential" in Southfield that is adjacent to "Single Family" residential in Lathrup, there are areas of "Multi-Family and Office that are compatible on both sides of the border. Southfield's "City Center District" interacts with the west-southwest portion of the Lathrup Village border, however, most of that adjacent property has remained wooded and unimproved.

The only border changes to the future land uses are proposed on the western border (note the red circles in the image above). #1:

The property identified had a FLU classification of "Commercial-Vehicular" in the 2014 plan. The proposed FLU classification is now shown as a less intense "Office" classification. #2: A residential development that was built in the mid-1990's has fallen into the newly created classification of Cluster Housing due to its smaller lot sizes and

setbacks. This new classification offers no changes to this development but rather recategorize it for clarity and organizational purposes. Both these changes are **compatible borders**.

#### **Resiliency & Sustainability**

This section begins with focusing on environmental impacts, climate change as it relates to sustainability, followed by land values, contributing factors, and the use of census materials. Highlights include the vulnerability of certain populations groups as well as the mitigation, acknowledgement, and plan to reduce the risk of natural hazards.

#### **Housing & Neighborhoods**

As our communities change, age, and the topic of housing expands referencing the adaption of the "neighborhood" becomes ever more important. The Comprehensive Plan takes this topic seriously as approximately 90% of the parcels in the City are considered residential per Oakland County's land use data. Referencing the Goals & Objectives from earlier in the process the "housing" portion of this section focuses on renter and homeowner burdens within the city as it pertains to cost. Attainable housing, aging in place, and transportation needs for the community are also discussed. The City of Lathrup Village is split into five (5) neighborhoods, named by their cardinal direction from the City's center. Each neighborhood creates a desirable sense of place, the same yet different in their own right and location.

#### Commercial Corridors/Downtown Plan

This portion of the plan aligns itself with the Downtown Development Authority's (DDA's) current TIF and Development Plan. Planned improvements within the district are strengthened through the correlation of the DDA Plan and the Comprehensive Plan. The inclusion of a market study for the City also helps to form a well-rounded section pulling in housing and service recommendations from that study. The concepts for the "Redevelopment Sites" promoted within the draft Comprehensive Plan are located within the DDA, mostly

Refinements to the Village Center concept include the addition of row houses and town homes as transitional uses between Southfield Road and existing neighborhoods.

Live-work units could offer office, retail or service space on the ground floor and living space above and typically don't require significant parking.

along the Southfield Road corridor. This promotes architectural standards identified as "building Form" in the plan which, if implemented can be used as a tool and guide for future developments.

Schematic concepts (see image at left) help to visualize what a future development of select properties could resemble.

#### **Implementation**

This portion of the provides document what needs to be done to make this plan work and useful for the City of Lathrup Village. "Zoning Plan" provided to show where and proposed classifications in the FLU plan align

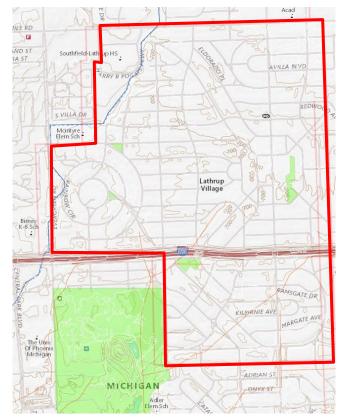
with the current zoning the city uses (as referenced on page 4 of this review). A categorical matrix allows users to navigate the "how to" portion of the document. This portion provides potential funding, advocacy, and capital improvement action items. The information is presented in tables that can be utilized as a check list as

each strategy is embarked upon. These topics include Housing & Neighborhoods, Community Character, Commercial Development, Public Facilities & Services, and Transportation Network.

#### **Recommendations**

The following are staff recommendations for the Draft Comprehensive Plan:

- 1. Add villages to the regional location map within the document (Map 1, page 12). The Villages of Beverly Hills and Bingham Farms are mentioned as other surrounding communities but do not show up on the map. The absence of all the "Villages" within the county is apparent. For those not familiar with the location, a map showing all surrounding jurisdictions could be more helpful.
- 2. Include properties that are "noncontributing" in the historic district map, as shown in the 2009-2014 version. Providing such information could help redevelopment efforts and architectural standards as presented in the plan.
- 3. Acknowledge and expand upon the community's existing brownfield opportunities which has not been fully recognized. The document only mentions "brownfield redevelopment" as a funding source through tax increment financing. The Comprehensive Plan heavily promotes redevelopment of select areas and corridors within the City. In many cases the redevelopment concepts and the implementation of such would involve brownfield protocols. It is unclear if Lathrup Village has or does not have their own Brownfield Redevelopment Authority (BRA). However, the City can utilize the Oakland County BRA which allows access to USEPA grants for site assessment work; including but not limited to Phase I, Phase II BEA, Due Care Plan, Lead/Asbestos abatement, surveys, and other such processes. Please reference the Oakland County ED, PLBD services table at the end of this review which provides more information about technical services provided by our office and offers such opportunities.
- 4. Add Rouge River Watershed information and consider aligning goals and objectives to include those of the *Friends of the Rouge*. A creek/drain between Southfield-Lathrup High School and the single-family residential homes in the City flows into the main branch of the Rouge River. See the map at right and other information can be found at: <a href="https://therouge.org/about-us/our-watershed/">https://therouge.org/about-us/our-watershed/</a>
- 5. Consider making "Transportation" or "Mobility" its own section within the Master Plan. Transportation is a focus of the "Existing Land Use" section and identified as such. However, the subject of connectivity, walkability, roads, and sidewalks is prominent throughout the entire document. A recent history of collaboration with the Road Commission for Oakland County (RCOC) is mentioned and conceptualized in renderings of the Southfield Road corridor many times. Complete streets from a connection initiative when pertaining to the surrounding City of Southfield could be highlighted more as it pertains to walkability. Every goal that is proposed in this plan seems to have a transportation/mobility/connectivity element to it and it is our interpretation that this topic is farther reaching and very important to community to become a stand-alone topic within the plan.



#### Oakland County Technical Assistance

A summary of programs offered by the PLBD Division within the OCED Department that are relevant to City of Lathrup Village have been included following the end of this review.

#### **Oakland County Technical Resources**

The OCED compiles existing and future land use statistics for Oakland County as a whole and for each community using generalized land use definitions. These documents are included as reference and provide a snapshot of the City's existing land use and development patterns.

#### **Conclusion Summary**

The City of Lathrup Village Draft Comprehensive Plan Update has strong strategies led by the information captured during the public input session process. The plan is well written, and the strategy and goals provided should be achievable in the future. It is promising that Lathrup Village is setting forth the tools to promote growth and give the City a better sense of place. The draft Plan is adapting to reflect strategies to combat forecasted population loss as well as introducing new trends. The plan remains sound and the information provided has quantifiable goals and implementation strategies that should prove effective as tools for opportunity and growth for the City of Lathrup Village.

While our review has suggested a couple items that we hope will strengthen the overall plan and help to implement the plan, at no point are our recommendations required. Oakland County does not have a Planning Commission or County Comprehensive/Master Plan to do a full comparison and contrast of the information submitted or review by the City. Our staff review of the proposed draft Comprehensive Plan and a cursory review of adjacent communities' Comprehensive/Master Plans have found that the City of Lathrup Village Draft Comprehensive Plan Update is not inconsistent with the adjacent community.

The City of Lathrup Village has received a copy of this review. There will be a motion made on the recommendations of this review by the CZC after which a copy of this review will be made available to the adjacent communities and any other surrounding jurisdictions that were sent the notification of the proposed plan by the City of Lathrup Village. If there are any questions or comments about this review and analysis, please do hesitate to contact me at (248)858-0389 or email me at krees@oakgov.com.

Respectfully

Scott E. Kree Senior Planner

CC:

Susan Stec, Director of Community & Economic Development
Mark Piotrowski, City of Lathrup Village Planning Commissions Chair
Jill Bahm, City of Lathrup Village Planning Consultant, Partner at Giffels-Webster
Terry Croad, City of Southfield Planning Director
Brad Knight, RCOC Director of Planning & Environment
Yolanda Charles, Oakland County Commissioner, District 17
Janet Jackson, Oakland County Commissioner, District 21
Gary McGillivray, Oakland County Commissioner, CZC Vice-Chair

Phil Weipert, Oakland County Commissioner, CZC Member

#### **Oakland County Planning Resources**

The Oakland County Department of Economic Development (OCED), Division of Planning & Local Business Development (PLBD) offers a variety of programs to support Oakland County communities with innovative programming and assistance to create attractive destinations in which to live, work and raise a family. The chart below details those programs offered by the PLBD (a division of the OCED). Current participation in these programs and opportunities for future involvement are noted on the right of the chart. Additional information on all OCED programs can be found at <a href="https://www.oakgov.com/advantageoakland">www.oakgov.com/advantageoakland</a>.

Program	Mission	Lathrup Village Opportunities and Current Participation
Environmental Stewardship	Provide information, plans and options to promote conservation of the natural environment while supporting sustainable economic growth, development, and redevelopment.	Lathrup Village can support development that is cognizant of natural resource protection and management. County staff members are able to act in a supporting capacity with grant application identification, open space protection, and sustainable development practices.
Historic Preservation Assistance	Support local efforts to maintain and enhance architectural and heritage resources through sustainable practices to enrich the quality of life for all.	County staff is able to assist with potential design concepts for adaptive reuse of any historic structures within the community.
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Brownfield Redevelopment Authority (OCBRA)	Provide assistance in the County's Brownfield initiative to clean-up and redevelop contaminated properties	The OCBRA can assist and coordinate with the State of Michigan Department of Environment, Great Lakes and Energy (EGLE, formally MDEQ) along with the Michigan Economic Development Corporation (MEDC), as needed, in an effort to prepare designated brownfields for redevelopment with the County's BRA. Additionally, Lathrup Village can utilize Oakland County's USEPA Grant of \$600,000 for site assessment activities through September of 2023.



#### OAKLAND COUNTY EXECUTIVE DAVID COULTER

Scott E. Kree, Senior Planner

Office: (248) 858-0389 | krees@oakgov.com

July 8, 2021

Commissioner Gwen Markham, Chairperson Oakland County Coordinating Zoning Committee 1200 North Telegraph Road Pontiac, MI 48341

SUBJECT: County Code No. MP 21-04, Oakland County Department of Economic Development (OCED),

Planning & Local Business Development (PLBD) Division's review of the draft City of Lathrup

Village Comprehensive Plan Update.

Dear Chairperson Markham and Committee Members:

On May 26, 2021 Oakland County received a mailed letter informing our office of the proposed **City of Lathrup Village Draft Comprehensive Plan Update**, **(County Code Master Plan No. 21-01)**. The Lathrup Village Draft Comprehensive plan (also referenced as a "Master Plan") can be found at: <u>Lathrup Village Draft Comprehensive Plan</u>. Under the Michigan Planning Enabling Act, Oakland County, adjacent municipalities, and other jurisdictional authorities have 63 days to review the draft document and submit comments on the proposed Comprehensive Plan updates directly to the City of Lathrup Village.

This review of the draft Comprehensive Plan will go before the Oakland County Coordinating Zoning Committee (CZC) on July 14, 2021. This date falls within the 63-day review and comment period. It is assumed the surrounding community (City of Southfield) was notified about the proposed draft Comprehensive Plan and review period by the City of Lathrup Village.

#### <u>Staff Recommendation</u>

Based on the review of the surrounding community's Comprehensive Plans, the City of Lathrup Village Draft Comprehensive Plan proposed update is **not inconsistent** with the plan of any city, village, or township that received notice of the draft plan. Oakland County has not prepared a countywide development plan, therefore, there is no countywide plan with which to compare the proposed draft plan.

#### **Summary Analysis of Content**

The focus of this report is to present a clear understanding of the proposed document and describe changes in border land use through an analysis of the proposed plan. Recommendations that may help make the document stronger are offered as a result of the analysis. The following is a summary of the City of Lathrup Village Draft Comprehensive Plan in its entirety. The City of Lathrup Village last submitted a Comprehensive Plan for review in September of 2014, which was ultimately adopted later that same year.

The proposed draft Comprehensive Plan is divided into 9 sections and the document has been completely updated from the 2014 plan format. This review will focus on relevant sections of the proposed draft Comprehensive Plan.

## Introduction

The first 10 pages of the document have been rewritten to help the reader navigate the plan and includes, defining a comprehensive plan, the changes to the existing Comprehensive plan, and how those changes relate to the City's existing zoning ordinance.

#### **Demographics**

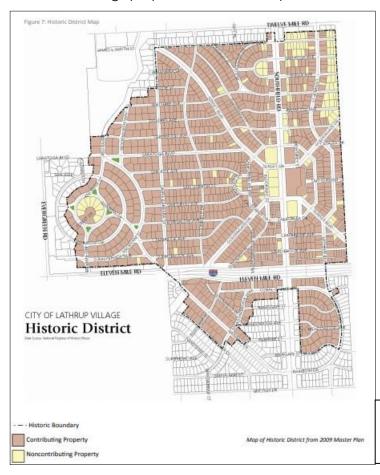
Demographic information that was originally part of the existing condition section in the 2014 Comprehensive Plan, has been separated into its own section. Projections of the community's population shows an 8% loss by 2045, as compared to the surrounding community of Southfield which is projected to have a 14% increase in population for that same time period. Population by age, race, household incomes, workforce, education, attainable and affordable housing, and other demographics are presented in this section.

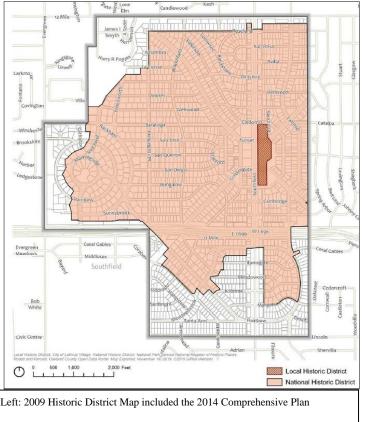
The current draft Comprehensive Plan references 2018 data from SEMCOG and American Community Survey to illustrate their census information. Due to the timing of this document's proposed update, the use of 2020 census information was not employed as these resources were not yet available. The utilization of both the American Community Survey and SEMCOG data to support population estimates and demographics is acceptable, and both are trusted sources for such information.

#### **Existing Land Use**

The City of Lathrup Village's existing land use inventory was improved as compared to 2014 Comprehensive Plan. There was not an existing land use inventory map included in the 2014 plan. Most of the land uses in the city are residential with long linear corridors of commercial use along Southfield Road, 11 Mile Road, and 12 Mile Road. There are no industrial uses in the City making it quite unique given its urban location and connection to major freeway systems.

Another major focus of this section is the City's nationally recognized historic district. The boundaries of this district have not changed since its inception in 1998 which consisted of 1,081 properties. The Historic District map from 2009 that is included in the existing 2014 Comprehensive Plan showed "contributing" properties and "noncontributing" properties that made up the Historic District.





Left: 2009 Historic District Map included the 2014 Comprehensive Plan Above: proposed 2021 Historic District(s) Map

Some noncontributing properties were located within the district boundaries. The historic district(s) map contained in the proposed Comprehensive Plan does not distinguish between "contributing" and "noncontributing" properties but does recognize the "Local Historic District" consisting of a church, school, and city hall properties. A recommendation about this topic is included on page 6 of this review. Other items in this

section include the existing community facilities, parks, and transportation which includes major through tares, trials, and pathways.

#### Vision, Goals & Objectives

The Visioning session, held in 2019, and Virtual Open House, held in 2020, drove the development of the goals and objectives presented in this section. The Visioning Session was made up of stakeholders and City Leaders that participated in an analysis of the City's strengths, weaknesses, opportunities, and challenges. Focus areas consisted of *Housing, Commercial Corridor, Recreation,* and *Village Center*. The Virtual Open House was held in the midst of the COVID-19 Pandemic from May 11 through May 25, 2020. During the two-week virtual event, 156 people attended, and participation averaged roughly 28 responses per question.

The majority of responses had to do with walkability/accessibility, identity, and safety encompassing all areas of the City which formed the goals and objectives. Overall, the following were identified as goals for the City and were divided into the following categories:

- <u>Community Character</u>: An authentic positive identity for the city that is reflected in residential neighborhoods as well as along commercial corridors that focuses on a mixed use, multiple-story, walkable downtown for the City.
- <u>Housing</u>: Attractive, safe, quiet, and well-maintained neighborhoods; a diversified range of housing for people of all ages and abilities; and active neighborhoods that promote community connectedness.
- <u>Commercial & Industrial Development</u>: Thriving local businesses and an employed workforce; a convenient selection of goods and services; and a diverse tax base with a resilient economy.
- <u>Public Services & Facilities</u>: Recreation facilities and programming that meet the needs of and are
  accessible to all residents; well-maintained infrastructure that meets the needs of current and future
  residents, businesses and visitors; and excellent public services that meet the health, safety and welfare
  needs of the community.
- <u>Transportation</u>: An efficient and safe multi-modal transportation network that offers mobility options to residents of all ages and abilities.

#### **Future Land Use**

There were few changes to the Future Land Use (FLU) plan and map within the comprehensive plan. This section contains fewer categories as the City has restructured their focus to more broad allencompassing use categories. The range of existing categories includes: Single Family; Cluster Housing; Multiple Family; Public Service; Office; Commercial – Vehicular; Mixed Use; and Village Center. Noted categorical changes have been listed below:

- 1. The use categories of *Open Space* and *Parking* have been omitted and have been integrated into other use categories.
- 2. The Cluster Housing classification was added
- 3. Icons showing parks, schools, municipal and public service buildings have been removed.
- 4. The Future Road Network designation and historic district boundary have been removed.
- 5. Property lines were added to the map.
- 6. Two (2) FLU designations of properties within City and on the City's border have changed. The border change will be discussed on page 4 of this review.

The proposed FLU changes allow for flexibility in the current zoning by providing FLU classifications that



giffels# webster Future Land Use
CITY OF LATHRUP VILLAGE

encompass broader but similar uses. A matrix showing the how the FLU classifications and zoning classifications relate to one another is made available in the *Implementation – Zoning Plan* portion of the document (see image below).

		Existing Zoning Districts								Revi Distr	Ne
Future Land Uses	R-1 Single Family	R-2 Multiple Family	R-3 Cluster	PS Public Service	0 Office	CV Commercial Vehicular	MX Mixed Use	VC Village Center	GO Gateway Overlay	Review/Amendment to District Recommended	New Zoning District
Single Family Residential	9		0								
Multiple Family Residential		0									
Mixed Use							0			•	
Commercial Vehicular						0					
Office					0				0		
Village Center								0		0	
Institutional				•							
Open Space						N/A					

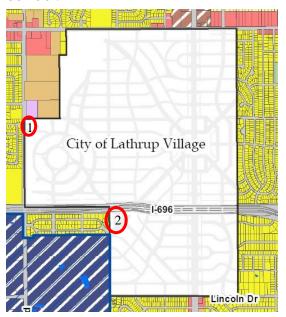
Coordination with Surrounding Community Boundaries
As part of our services to County communities, Planning staff prepares and regularly updates a Composite Comprehensive Plan for the entirety of the County. The Oakland County Composite Comprehensive Plan represents Comprehensive generalized future land use based on each community's Plan which is available on the Composite Comprehensive Plans page of the County's website. The overall

county Composite Comprehensive Plan will be used to analyze and review boundary coordination between Lathrup Village and the surrounding communities.

Under state law, the County's review is required to include a statement indicating whether the proposed plan is "inconsistent with the plan of any city, village, or township" that received notice of the draft plan. Any inconsistencies will be addressed for each individual boundary community in the following border analysis.

<u>Surrounding Boundaries – City of Southfield:</u> The City of Southfield encompasses the City of Lathrup Village. Along these boundaries only minor changes have been proposed in the FLU plan. Southfield updated their Comprehensive Master Plan in June of 2016 and is in the process of performing their 5-year review. An analysis of the changes along the borders is as follows:

North: 12 Mile Road is the border between the City of Southfield and the City of Lathrup Village. Southfield-Lathrup High School is situated on the south side of 12 Mile Road along with Office and Commercial uses which are consistent with the uses existing along this corridor. There have been no changes proposed along this corridor.



East and South: There are no changes along these boundaries. Both communities have residential adjacent to residential and commercial/office uses along the major corridors of 12 Mile Road and Southfield Road. Lathrup Village has two small properties of "Mixed use" classification along the 11 Mile Road/ west bound I-696 Service Drive.

West: Both Southfield and Lathrup Village have many different uses along the Evergreen Road corridor which serves as the border to the communities. While mostly classified as "Moderate Residential" in Southfield that is adjacent to "Single Family" residential in Lathrup, there are areas of "Multi-Family and Office that are compatible on both sides of the border. Southfield's "City Center District" interacts with the west-southwest portion of the Lathrup Village border, however, most of that adjacent property has remained wooded and unimproved.

The only border changes to the future land uses are proposed on the western border (note the red circles in the image above). #1:

The property identified had a FLU classification of "Commercial-Vehicular" in the 2014 plan. The proposed FLU classification is now shown as a less intense "Office" classification. #2: A residential development that was built in the mid-1990's has fallen into the newly created classification of Cluster Housing due to its smaller lot sizes and

setbacks. This new classification offers no changes to this development but rather recategorize it for clarity and organizational purposes. Both these changes are **compatible borders**.

#### **Resiliency & Sustainability**

This section begins with focusing on environmental impacts, climate change as it relates to sustainability, followed by land values, contributing factors, and the use of census materials. Highlights include the vulnerability of certain populations groups as well as the mitigation, acknowledgement, and plan to reduce the risk of natural hazards.

#### **Housing & Neighborhoods**

As our communities change, age, and the topic of housing expands referencing the adaption of the "neighborhood" becomes ever more important. The Comprehensive Plan takes this topic seriously as approximately 90% of the parcels in the City are considered residential per Oakland County's land use data. Referencing the Goals & Objectives from earlier in the process the "housing" portion of this section focuses on renter and homeowner burdens within the city as it pertains to cost. Attainable housing, aging in place, and transportation needs for the community are also discussed. The City of Lathrup Village is split into five (5) neighborhoods, named by their cardinal direction from the City's center. Each neighborhood creates a desirable sense of place, the same yet different in their own right and location.

#### Commercial Corridors/Downtown Plan

This portion of the plan aligns itself with the Downtown Development Authority's (DDA's) current TIF and Development Plan. Planned improvements within the district are strengthened through the correlation of the DDA Plan and the Comprehensive Plan. The inclusion of a market study for the City also helps to form a well-rounded section pulling in housing and service recommendations from that study. The concepts for the "Redevelopment Sites" promoted within the draft Comprehensive Plan are located within the DDA, mostly

Refinements to the Village Center concept include the addition of row houses and town homes as transitional uses between Southfield Road and existing neighborhoods.

Live-work units could offer office, retail or service space on the ground floor and living space above and typically don't require significant parking.

along the Southfield Road corridor. This promotes architectural standards identified as "building Form" in the plan which, if implemented can be used as a tool and guide for future developments.

Schematic concepts (see image at left) help to visualize what a future development of select properties could resemble.

#### **Implementation**

This portion of the provides document what needs to be done to make this plan work and useful for the City of Lathrup Village. "Zoning Plan" provided to show where and proposed classifications in the FLU plan align

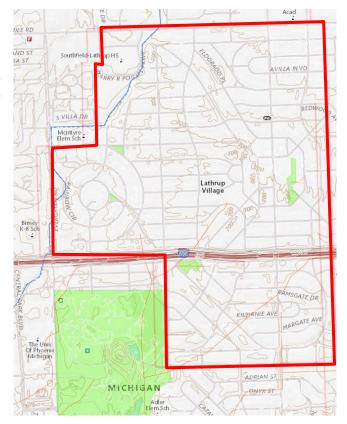
with the current zoning the city uses (as referenced on page 4 of this review). A categorical matrix allows users to navigate the "how to" portion of the document. This portion provides potential funding, advocacy, and capital improvement action items. The information is presented in tables that can be utilized as a check list as

each strategy is embarked upon. These topics include Housing & Neighborhoods, Community Character, Commercial Development, Public Facilities & Services, and Transportation Network.

#### **Recommendations**

The following are staff recommendations for the Draft Comprehensive Plan:

- 1. Add villages to the regional location map within the document (Map 1, page 12). The Villages of Beverly Hills and Bingham Farms are mentioned as other surrounding communities but do not show up on the map. The absence of all the "Villages" within the county is apparent. For those not familiar with the location, a map showing all surrounding jurisdictions could be more helpful.
- 2. Include properties that are "noncontributing" in the historic district map, as shown in the 2009-2014 version. Providing such information could help redevelopment efforts and architectural standards as presented in the plan.
- 3. Acknowledge and expand upon the community's existing brownfield opportunities which has not been fully recognized. The document only mentions "brownfield redevelopment" as a funding source through tax increment financing. The Comprehensive Plan heavily promotes redevelopment of select areas and corridors within the City. In many cases the redevelopment concepts and the implementation of such would involve brownfield protocols. It is unclear if Lathrup Village has or does not have their own Brownfield Redevelopment Authority (BRA). However, the City can utilize the Oakland County BRA which allows access to USEPA grants for site assessment work; including but not limited to Phase I, Phase II BEA, Due Care Plan, Lead/Asbestos abatement, surveys, and other such processes. Please reference the Oakland County ED, PLBD services table at the end of this review which provides more information about technical services provided by our office and offers such opportunities.
- 4. Add Rouge River Watershed information and consider aligning goals and objectives to include those of the *Friends of the Rouge*. A creek/drain between Southfield-Lathrup High School and the single-family residential homes in the City flows into the main branch of the Rouge River. See the map at right and other information can be found at: <a href="https://therouge.org/about-us/our-watershed/">https://therouge.org/about-us/our-watershed/</a>
- 5. Consider making "Transportation" or "Mobility" its own section within the Master Plan. Transportation is a focus of the "Existing Land Use" section and identified as such. However, the subject of connectivity, walkability, roads, and sidewalks is prominent throughout the entire document. A recent history of collaboration with the Road Commission for Oakland County (RCOC) is mentioned and conceptualized in renderings of the Southfield Road corridor many times. Complete streets from a connection initiative when pertaining to the surrounding City of Southfield could be highlighted more as it pertains to walkability. Every goal that is proposed in this plan seems to have a transportation/mobility/connectivity element to it and it is our interpretation that this topic is farther reaching and very important to community to become a stand-alone topic within the plan.



#### Oakland County Technical Assistance

A summary of programs offered by the PLBD Division within the OCED Department that are relevant to City of Lathrup Village have been included following the end of this review.

#### **Oakland County Technical Resources**

The OCED compiles existing and future land use statistics for Oakland County as a whole and for each community using generalized land use definitions. These documents are included as reference and provide a snapshot of the City's existing land use and development patterns.

#### **Conclusion Summary**

The City of Lathrup Village Draft Comprehensive Plan Update has strong strategies led by the information captured during the public input session process. The plan is well written, and the strategy and goals provided should be achievable in the future. It is promising that Lathrup Village is setting forth the tools to promote growth and give the City a better sense of place. The draft Plan is adapting to reflect strategies to combat forecasted population loss as well as introducing new trends. The plan remains sound and the information provided has quantifiable goals and implementation strategies that should prove effective as tools for opportunity and growth for the City of Lathrup Village.

While our review has suggested a couple items that we hope will strengthen the overall plan and help to implement the plan, at no point are our recommendations required. Oakland County does not have a Planning Commission or County Comprehensive/Master Plan to do a full comparison and contrast of the information submitted or review by the City. Our staff review of the proposed draft Comprehensive Plan and a cursory review of adjacent communities' Comprehensive/Master Plans have found that the City of Lathrup Village Draft Comprehensive Plan Update is not inconsistent with the adjacent community.

The City of Lathrup Village has received a copy of this review. There will be a motion made on the recommendations of this review by the CZC after which a copy of this review will be made available to the adjacent communities and any other surrounding jurisdictions that were sent the notification of the proposed plan by the City of Lathrup Village. If there are any questions or comments about this review and analysis, please do hesitate to contact me at (248)858-0389 or email me at krees@oakgov.com.

Respectfully

Scott E. Kree Senior Planner

CC:

Susan Stec, Director of Community & Economic Development Mark Piotrowski, City of Lathrup Village Planning Commissions Chair Jill Bahm, City of Lathrup Village Planning Consultant, Partner at Giffels-Webster Terry Croad, City of Southfield Planning Director Brad Knight, RCOC Director of Planning & Environment Yolanda Charles, Oakland County Commissioner, District 17

Gary McGillivray, Oakland County Commissioner, CZC Vice-Chair Phil Weipert, Oakland County Commissioner, CZC Member

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#### RESOLUTION OF ADOPTION

## City of Lathrup Village 2021 Comprehensive Plan

## By Lathrup Village Planning Commission

**WHEREAS**, the Lathrup Village Planning Commission may adopt a 2021 Comprehensive Plan for the physical development of the City, as empowered by the Michigan Planning Enabling Act of 2008, and

**WHEREAS**, the Lathrup Village City Council created the Planning Commission for the purposes stated in the Michigan Planning Enabling Act of 2008, and

**WHEREAS**, Lathrup Village has retained a professional planning and transportation consultant to assist the Planning Commission with the technical studies necessary to make the 2021 Comprehensive Plan Update for Lathrup Village, and

WHEREAS, the Planning Commission held a virtual open house in conjunction with the development of the 2021 Master Plan from May 11 – May 25, 2020, in response to the State of Michigan's health-related restrictions on public gatherings in place through most of 2020 due to the COVID-19 pandemic; in addition, an in-person open house was held to in conjunction with the preparation of the city's 2021-2025 Recreation Plan in December 2019; and

WHEREAS, the Lathrup Village Planning Commission has held a public hearing on its proposed 2021 Comprehensive Plan Update, on July 20, 2021 at the Lathrup Village City Hall,

**NOW THEREFORE BE IT RESOLVED** that the Lathrup Village Planning Commission hereby adopts this 2021 Comprehensive Plan Update for the City of Lathrup Village, along with the text, maps, charts, graphs, and other descriptive materials contained in the Plan.

Motion by Supported	by	·
AYES:		
NAYS:		
ABSENT:		
RESOLUTION DECLARED ADOPTED THIS	DAY OF	2021

#### CITY OF LATHRUP VILLAGE

# NOTICE OF PUBLIC HEARING (CANNABIS ZONING ORDINANCE TEXT AM

Item 7D.

Please take notice that the City of Lathrup Village Planning Commission will hold a public hearing on Tuesday, the 20th day of July, 2021 at 7:00 p.m. via zoom (Zoom log in information below) and record public comments concerning proposed amendments to the City of Lathrup Village Zoning Ordinance. The proposed amendments are identified below:

ARTICLE 2, to add definitions for cannabis facilities, ARTICLE 3, to add specific cannabis facilities to the mixed use and commercial vehicular districts as special land uses, and to ARTICLE 4, to add specific standards for permitted cannabis facilities.

Any member of the public may express their view on this proposed text amendment in writing, by submitting your written comments to the City Clerk prior to 4:30 p.m. on the date of the hearing, or you may appear in person to express your opinion. Any written communications may be sent to the City Clerk at the address of the City Hall at 27400 Southfield Road, Lathrup Village, Michigan 48076 prior to the hearing. After the public hearing, the Planning Commission may make a recommendation to the City Council on whether the text amendment should be adopted or not.

Yvette Talley City Clerk 27400 Southfield Road Lathrup Village, MI 48076 cityclerk@lathrupvillage.org 248) 557-2600

Online: https://zoom.us/j/99661743524?pwd=b2ZSWU5XSIRyQU12OWpZSIhQZm9kUT09

**Telephone:** 646 558 8656 or 301 715 8592 **Webinar ID:** 996 6174 3524

Passcode: 435623

Online Public Comment Form: https://lathrup-mi.municodemeetings.com/ webform/public-comment-submission-form 150 <sub>nci</sub>

Published: Southfield Sun 07/01/2021

Item 7D.



## **City of Lathrup Village**

27400 Southfield Road Lathrup Village, Michigan 48076 248.557.2600

www.lathrupvillage.org

# **MEMORANDUM**

**DATE:** July 16, 2021

**TO:** Planning Commission

FROM: Susie Stec, Director - Community & Economic Development

**RE:** Public Comment & Cannabis Open House Summary

#### **Update**

The city has continued to receive comments regarding cannabis. The table on the following pages has been updated to reflect all comments received since the June 15<sup>th</sup> Planning Commission meeting

#### Introduction

On Wednesday, May 26, 2021, a Cannabis Open House was held for the purpose of presenting the current drafts of the zoning and general code ordinances related to cannabis. There were approximately two dozen attendees – half were comprised of individuals from the cannabis-industry, a quarter represented commercial property owners, and the remaining quarter were residents.

The Open House consisted of an overview presentation of the draft ordinances, extensive Q & A with attendees which included one-on-one conversations with the Community & Economic Development Director and planning consultants, and several informational displays to illustrate the current state laws, where cannabis facilities are located in the region, and estimated cannabis revenues in Oakland County. Handouts were provided. Attendees were asked to provide any comments/questions which are summarized in the table on the next page.

The Open House information remained on display at City Hall until Monday, June 21, 2021. Conversations with residents have been mixed. Some are adamantly opposed to permitting cannabis in the community, while others are neutral leaning in-favor but mostly interested in becoming more informed. A summary of all comments to date are provided on the following page. To provide greater opportunities for engagement, the public hearing has been moved to July 20<sup>th</sup> and a public notice was published for the scheduled 1<sup>st</sup> reading on June 21<sup>st</sup>. Finally, all of these comments/questions have been compiled into a FAQ on the city's website which may be found here:

http://cms5.revize.com/revize/lathrupvillagemi/departments/cannabis/cannabis\_faq.php#faq\_rz120

#### Cannabis Open House Comments - May 26, 2021 to June 21, 2021

Create clear zoning map to include *all* protected areas and establish designated "Green Zones" for properties. This will reduce requests of staff to verify the green zone status of each property and any confusion for applicants and residents. Respectfully, Steele and Barbara Downer

My wife and I <u>DO NOT</u> WANT CANNABIS BUSINESSES IN Lathrup Village. Revenue cannot drive everything! I believe the use of cannabis leads to other drug use and addiction. We have grandchildren living in the village and do not want cannabis businesses here.

Cannabis is still a cash-based business. As such, it has a greater potential for attracting criminals wishing to get their hands on a large amount of cash. I don't want that type of business in my community, near my home.

There's someone growing pot on Santa Barbara and it smells really strong outside. So I am not in favor of these businesses. It would be like a tobacco shop smelled like cigar smoke outside. No one wants that. Plus more pot will lead to more impaired driving. Just go to 7-11. Everyone gets out of cars in plumes of pot smoke unless police start cracking down all over on impaired driving, I don't want expanded pot selling here in LV.

I'm for limited sales along Southfield and 12 Mile and safety compliance facilities.

I am totally against selling marijuana, a drug, in our community. This drug gives the wrong message to our children. I wrote lengthly letters in the past conveying this same message. Working in a drug rehab facility, I learned marijuana is a gateway drug. We can raise revenue in other ways instead of gaining revenue selling this drug in Lathrup Village.

I am against it! Olga Brady

I am against it. We should keep the city clean and nice. Nawal Mohsn

I am absolutely opposed to any cannabis operation in LATHRUP.

A fast way to send Lathrup Village downhill

We strongly disapprove of installing any dispensaries in Lathrup Village. I would appreciate it if the commission scheduled in-person meetings for vaccinated persons.

Strongly disapprove of any dispensaries. In-person meeting of the City Council and Planning Comm should resume immediately! Be transparent

I think this would be of great benefit to our community. All for these businesses being present in LV.

Excellent Idea. Safe place for natural medicine.

Please allow marijuana retail establishments as it is legal and people are going to buy/use. We can attract business and we have so much vacant commercial real estate that needs to be improved and is under utilized. Don't be regressive.

Wine & Spirits / Liquor stores are abundant and Public safety has always been and continues to be impacted by intoxicated drivers. I urge everyone to take time and become informed about the products being produced and sold in these facilities. Our city, as great as it is, needs help. We pay one of the highest property tax rates but compared to other premier cities we lag behind in things such as our roads. Longtime residents aren't impacted in the same way. An infusion from facilities such as these would help LV in so many ways that I am all for it. Do the research, become informed and maybe you'll see the benefits it can bring to the village.

I very much support the opportunity to have new businesses with additional tax revenue for Lathrup Village. As marijuana is legal and as I have toured other facilities as part of the Lathrup Village committee to review these businesses, I found no reason to not have businesses come to the Village. Several of the people who have spoken against these businesses freely admit in private to supporting, using, or buying marijuana but don't want it close to their house. Their hypocritical nature is no better than the religious folks my parents sold alcohol to when they owned a liquor store and those folks needed to pick it up at the back door.

Dear Lathrup Village Planning Commission,

We have been reviewing the draft ordinance for cannabis retail, and there are two matters of concern we would like the Planning Commission to address. The purpose of this letter is to ensure your commission has a chance to view these prior to any future public meeting at which we will make these points.

- 1. As a property owner and developer, we are currently completing an extensive remodel of our retail shopping center to ensure an ideal setting for attracting the best tenants and beautifying the city. However, the way the selection criteria are drafted, applicants for a cannabis license get additional "points" if the proposed facility will "revitalize or redevelop property that has been vacant or unused." As such, property owners who have previously chosen to not invest in their properties are provided a distinct advantage and those who have invested are at a distinct disadvantage. Simply put, since the Surnow Company has already started revitalizing its property, we could be denied the economic benefit of a tenant our proactive redevelopment and revitalization was expressly designed to attract. To ensure fairness and to remedy this situation, we request these criteria recognize that cannabis applicants who will occupy property that has been revitalized or redeveloped within the last 12 months be likewise awarded such additional "points."
- 2. Adequate parking is vital to cannabis retail, but many parking fields at properties located within the city's proposed cannabis zones, are owned and/or controlled by Oakland County and <u>not</u> by the building property owner. However, such parking spaces may disappear as part of the proposed Oakland County Road Commission expansion of Southfield Road. To ensure adequate parking and remedy this situation, we suggest that only parking spaces outside of county easement be taken into account in the selection criteria. Stated another way, only parking spaces

owned or controlled by the building property owner should be taken into account in the selection criteria. In the alternative, the fact that such parking might not be available in the near future should be taken into account.

Thank you for your time and attention.

Sincerely,

Sam Surnow

As a resident of Lathrup Village for about 29 years, I strongly oppose allowing marijuana dispensaries in Lathrup Village. We are a beautiful, thriving community and I urge city council to explore positive ways to strengthen and enhance the Southfield corridor. We can look to our neighbors for inspiration: in Oak Park on 11 Mile, commercial area was rejuvenated by Oak Social, Southfield beautified Evergreen Rd encouraging restaurants to follow. Let's make Lathrup Village more vibrant and a true destination fir people to eat and shop.

Jeanne Barron

I am strongly opposed to cannabis in our Village. We have young children and live near the commercial zones. This is a sure way to destroy home values and the quality of life we cherish. Cannabis bring stench, intoxication, and mob infighting. And for what--a tiny fraction of the city budget? Rising home values will more than compensate for the difference. Don't let outside groups and special interests trump the wishes and wellbeing of Lathrup Village residents and taxpayers. That would be a grave error--choosing a paltry short-term profit at the expense of long-term quality of life, health, and prosperity. Do the right think, and keep cannabis out of Lathrup Village. Thank you!

Jed



# memorandum

**DATE:** July 16, 2021

TO: City of Lathrup Village Planning Commission

FROM: Jill Bahm, Giffels Webster

**SUBJECT: Zoning Discussion - Cannabis** 

#### Recent Action

- July 20, 2021. The Planning Commission will hold a public hearing and make a recommendation on the draft ordinance. City Council will consider action on the zoning amendment and the second reading of the license amendment at their July 26, 2021 meeting. Note that due to a change directed by City Council to allow medical cannabis provisioning centers with cannabis retailers. The total number of such facilities will not exceed two, per the license ordinance, even if two licenses are held (retail and medical) at one physical location.
- June 15, 2021. The Planning Commission discussed the final draft and made one last change to remove the hours of operation for retailers; they will operate under the current City hours of operation as provided in the Zoning Ordinance. The Planning Commission set the public hearing for July 21, 2021.
- May 26, 2021. An open house was held to present general cannabis information and the draft ordinance language to the public. Comments received will be shared with the Planning Commission and City Council.
- April 20, 2021. The Planning Commission will discuss the final draft zoning ordinance, with minor changes that cross-reference to the draft licensing ordinance. Once satisfied with this language, the Planning Commission may wish to set a public hearing.
- February 8, 2021. The Planning Commission held a public hearing on a separate ordinance related to primary caregiver facilities as permitted by the Michigan Marihuana Facilities Licensing Act (MMFLA). This ordinance provides for such uses in a specific district in the City and prohibits them from residential districts.
- January 19, 2021 Planning Commission Meeting. The Planning Commission discussed the draft ordinance and changes to mitigate odors and impacts on adjacent uses.
- October 20, 2020 Planning Commission Meeting. The Planning Commission discussed a general concept and the background considerations for cannabis regulation in the City.

The remainder of the memo that follows includes that background as well as a summary of the proposed draft ordinance language and questions discussed earlier in the process.

## Introduction

#### What prompted this discussion?

- On November 6, 2018, Michigan voters approved Proposal 18-1, which legalized recreational marijuana and created the Michigan Regulation and Taxation of Marihuana Act (MRTMA). The law required all Michigan communities to decide if it would allow or prohibit state-licensed recreational marijuana establishments.
- The city of Lathrup Village held an informational town hall meeting in January 2019 and the city, along with many other communities across the state, opted out of the MRTMA. City Council included a "sunset" on the opt-out, to encourage discussion on the issue.
- A subcommittee has been researching how other communities regulate cannabis facilities and, in August 2020, recommended that the city allow a limited number of facilities.
- City Council extended the sunset on the opt-out through August 2021, allowing for time to create ordinances that are appropriate to the city of Lathrup Village. This will include general code and zoning amendments.

What types of facilities are permitted by the MRTMA?

The MRTMA and its associated administrative rules define the following uses:

- "Designated consumption establishment" means a commercial space that is licensed by the
  agency and authorized to permit adults 21 years of age and older to consume marihuana
  products at the location indicated on the state license issued under the Michigan regulation and
  taxation of marihuana act.
- "Grower" means a licensee that is a commercial entity located in this state that cultivates, dries, trims, or cures and packages marihuana for sale to a processor, provisioning center, or another grower.
- "Microbusiness" means a person or entity licensed to cultivate not more than 150 marihuana plants; process and package marihuana; and sell or otherwise transfer marihuana to individuals who are 21 years of age or older or to a Marihuana Safety Compliance Facility, but not to other marihuana establishments.
- "Processor" means a licensee that is a commercial entity located in this state that purchases
  marihuana from a grower and that extracts resin from the marihuana or creates a marihuanainfused product for sale and transfer in packaged form to a provisioning center or another
  processor.
- "Provisioning center" means a licensee that is a commercial entity located in this state that purchases marihuana from a grower or processor and sells, supplies, or provides marihuana to registered qualifying patients, directly or through the patients' registered primary caregivers. Provisioning center includes any commercial property where marihuana is sold at retail to registered qualifying patients or registered primary caregivers. A noncommercial location used by a registered primary caregiver to assist a qualifying patient connected to the caregiver through the department's marihuana registration process in accordance with the Michigan medical marihuana act is not a provisioning center for purposes of this act.
- "Safety compliance facility" means a licensee that is a commercial entity that takes marihuana from a marihuana facility or receives marihuana from a registered primary caregiver, tests the

- marihuana for contaminants and for tetrahydrocannabinol and other cannabinoids, returns the test results, and may return the marihuana to the marihuana facility.
- "Secure transporter" means a licensee that is a commercial entity located in this state that stores marihuana and transports marihuana between marihuana facilities for a fee.
- "Temporary marihuana event license" means a state license held by a marihuana event
  organizer under the Michigan regulation and taxation of marihuana act, for an event where the
  onsite sale or consumption of marihuana products, or both, are authorized at the location
  indicated on the state license.

What is the difference between cannabis, marihuana and marijuana?

According to the Michigan Marihuana Regulatory Agency (MRA), Michigan's spelling with an "h" was chosen for the Marihuana Tax Act of 1937. As governing state laws spell marihuana with an "h," MRA legal communication and references to statutes in relation to the Michigan Medical Marihuana Act or the Michigan Medical Facilities Licensing Act or the Michigan Regulation and Taxation of Marihuana Act – and the corresponding administrative rules will use an "h" in the spelling of Marihuana. In non-formal communication, "j" will generally be used.

Regardless of the spelling, there are some people who consider the word marijuana to be pejorative and racist, due to the classification given by drug enforcement agencies during and after prohibition and again in the 1960's. We recommend using the term cannabis to refer to the industry from a more objective perspective that removes any historical stigma and negative connotations coming from the use of the word marijuana.

### Current Language

What does the Zoning Ordinance say?

- Since cannabis facilities are not currently permitted in the city, the zoning ordinance does not
  address them. If the city did permit them without specific zoning standards, the Planning
  Commission would determine which permitted uses are the most similar and those standards
  would apply.
- For example, a provisioning center is essentially a retail use and would be permitted wherever
  retail uses are permitted and any standards, such as parking, etc. that apply to retail
  establishments would apply to provisioning centers. Other establishments, such as a
  transporter, may be more industrial in nature and be permitted as such.

## Potential impacts and considerations

The MRTMA allows communities to select which types of facilities and how many it wishes to permit. The recent petitions submitted vary from two provisioning centers to as many as seven provisioning centers and each of the other facilities. Zoning standards may be developed to protect the public health, safety, and welfare. The city may wish to consider potential impacts of cannabis facilities to determine if any specific standards should apply to mitigate those impacts. Some of those issues may include:

• Safety. Are there safety concerns for employees of the facilities, patrons of the facilities or the public in surrounding areas? What about the appearance of security measures like shutters, bars and the like?

- Parking and traffic. Are there any unusual parking or traffic considerations associated with these uses?
- Energy and water consumption. In particular, grow and processing facilities can be high-demand
  uses for energy and water. Are there any areas of the city in which this could be problematic?
   Could this be mitigated by including renewable energy and water re-use in the scoring criteria
  and rewarding businesses that address these issues effectively with additional points?
- Nuisances. What nuisances are typically associated with these facilities? These concerns generally include odor, but are there other concerns?

These concerns may be addressed through some of the following approaches:

- Location. Where in the community should such uses be permitted?
  - o Facilities are generally grouped as follows:
    - Grow, processing, testing and transport facilities, in urban areas, are mainly indoor uses, and are generally industrial in nature.
    - Microbusinesses have a grow component but also may sell to the public, similar to a micro-brewpub.
    - Provisioning centers are retailers and designated consumption establishments are similar to bars. Many communities recognize that these centers may be perceived as safer when located in a standard retail-type setting, rather than in an industrial setting.
  - o Issues to be explored:
    - Are there any compatibility issues with existing uses?
    - State law requires uses to be located at least 1,000 ft from schools, which precludes several areas of the city, including most of downtown but should these uses be permitted downtown? Should there be setbacks from residentially zoned areas? Is a setback from residential zoning practical given that nearly all non-residential properties in the city abut residential zoning?
    - Is there a concern about concentration of such uses or should they all be located together?
    - Are there any accessory uses that should be considered, like drive-through facilities, or the sales of other products, including alcohol?
- Trash. How is waste handled? Where is it stored?
- Hazardous materials. Specific standards related to the storage of hazardous materials should apply.
- Hours of operation. Should any of these uses be limited in their hours of operation?
- Parking. How is visitor parking accommodated? What should the standards be? How are deliveries accommodated?
- Outdoor activities. Should any outdoor sales, storage or seating be permitted?
- Signage. Signs will be regulated through the city's sign ordinance; any cannabis-related facilities should be treated the same way in terms of time, place and manner. While the MRTMA does

allow some content-based regulation, it is unclear if this is consistent with general sign-based case law.

- Lighting. How is the site lit to ensure safety while limiting an overly bright site, glare and excessive energy usage?
- Building design. Are there standards for building design and/or form that should be included? Should facilities have any energy-related standards?
- Fencing/screening and landscaping. Are there any additional site improvements needed to screen or buffer any of these facilities from surrounding uses?
- Permitted uses. With use and site standards in place, should these uses be permitted by-right or as special land uses (which require public hearings)?

#### Recommendation

• See draft ordinance attached.

#### ORDINANCE NO. \_\_\_\_

#### **CITY OF LATHRUP VILLAGE**

#### **OAKLAND COUNTY, MICHIGAN**

#### AN ORDINANCE TO AMEND THE CITY OF LATHRUP VILLAGE ZONING ORDINANCE

ARTICLE 2, TO ADD DEFINITIONS FOR CANNABIS FACILITIES, ARTICLE 3, TO ADD SPECIFIC CANNABIS FACILITIES TO THE MIXED USE AND COMMERCIAL VEHICULAR DISTRICTS AS SPECIAL LAND USES, AND TO ARTICLE 4, TO ADD SPECIFIC STANDARDS FOR PERMITTED CANNABIS FACILITIES.

#### THE CITY COUNCIL OF THE CITY OF LATHRUP VILLAGE ORDAINS:

PART I. DEFINITIONS.

#### Amend Section 2.2 – Definitions, to add the following definitions:

**Cannabis facilities**. Cannabis facilities mean "marihuana facilities" as defined by the State of Michigan. Additional terms are defined in Section 18-282 of the City of Lathrup Village municipal code. The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

**Air contaminants.** Stationary local sources producing air-borne particulates, heat, odors, fumes, spray, vapors, smoke or gases in such quantities as to be irritating or injurious to health.

**Cannabis facility.** A location at which a license holder is licensed to operate under the Michigan Medical Marihuana Facilities Licensing Act (MMFLA) and the Michigan Regulation and Taxation of Recreational Marihuana Act (MRTMA)

Cannabis provisioning center. A licensee that is a commercial entity located in the city that purchases cannabis from a grower or processor and sells, supplies, or provides cannabis to registered qualifying patients, directly or through the patients' registered primary caregivers.

**Cannabis retailer.** A person licensed to obtain cannabis from cannabis establishments and to sell or otherwise transfer cannabis to cannabis establishments and to individuals who are 21 years of age or older.

**Person.** An individual, corporation, limited liability company, partnership, limited partnership, limited liability partnership, limited liability limited partnership, trust, or other legal entity.

**Safety compliance facility.** A facility authorized to receive cannabis from, test cannabis for, and return cannabis to a licensed cannabis facility.

**Separation Distance Measurements.** The distance computed by measuring a straight line from the nearest property line of the parcel used for the purposes stated in this ordinance to the nearest property line of the parcel used as a cannabis facility.

#### PART 2. AMEND ARTICLE 3 TO ADD CANNABIS FACILITIES AS FOLLOWS:

Section 3.1.7.C. Commercial Vehicular District. Special land uses

- xi. Cannabis Facilities: Cannabis retailer, provisioning center and safety compliance facility
- Section 3.1.9.C. Mixed Use District. Special land uses
  - x. Cannabis Facilities: Cannabis retailer, provisioning center and safety compliance facility

#### PART 3. AMEND ARTICLE 4 TO ADD A NEW SECTION 4.17 AS FOLLOWS:

#### **Section 4.17 Cannabis Facilities**

- 1. Purpose. It is recognized by this Chapter that certain unique uses cannot easily be evaluated in the same manner as other uses because of their potential to adversely affect public health, safety and welfare; establish a public nuisance; conflict with the character of a neighborhood; impair the social and economic well-being of neighboring properties; impair the general development of an area; or operate in a manner contrary to the purpose and intent of this Chapter. However, when properly regulated, these uses can make a positive contribution to the economic vitality of the city. Therefore, it is the purpose of this Article to impose reasonable regulations upon certain uses to provide an adequate approval process while moderating their potential adverse effects on surrounding and neighboring properties.
- 2. Applicability. Any land use that requires a license from the Department of Licensing and Regulatory Affairs (LARA) in the administration of Michigan Medical Marihuana Facilities Licensing Act (MMFLA), Michigan Regulation and Taxation of Marihuana Act (MRTMA) or other state law providing for the sale, transport, testing, growing, distribution, and processing of cannabis or any other activity involving a cannabis-related use shall require review and approval pursuant to Article 6. Any facility not specifically authorized in this Ordinance is prohibited. Provisions of this section do not apply to the medical use of cannabis in compliance with the Michigan Medical Marihuana Act (MMMA).
- 3. Approval Procedures for Cannabis Facilities.
  - A. **Zoning approval.** Zoning approval shall be required prior to issuance of any license. Zoning approval does not guarantee a license for any proposed facility.
  - B. **License Required.** Licensing for cannabis facilities is required per Chapter 18 of the City of Lathrup Village Municipal Code.
- 4. **Zoning review application requirements.** Zoning applications for cannabis facilities shall be submitted as required in Section 6.2. In addition, the following information is also required:
  - A. As provided in Section 6.1, a site plan shall be required, showing the proposed building(s) to be used, remodeled or reconstructed, along with the parking, landscaping and lighting plans. Existing and proposed building elevations shall be provided, including building materials, window glazing calculations, descriptions of glass to be used, and other pertinent information that describes building construction or structural alterations.
  - B. A plan for general waste disposal, chemical disposal and plant waste disposal.
  - C. A notarized statement by the property owner that acknowledges use of the property for a cannabis facility and agreement to indemnify, defend and hold harmless the City, its officers, elected officials, employees, and insurers, against all liability, claims or demands arising out of, or in connection to, the operation of a cannabis facility. Written consent shall also include approval of the owner and operator for the City to inspect the facility at any time during normal business hours to ensure compliance with applicable laws and regulations.
  - D. A copy of official paperwork issued by LARA as follows: paperwork indicating that the applicant has successfully completed the prequalification step of the application for the state

- operating license associated with the proposed land use, or proof that the applicant has filed such application for the prequalification step with LARA, including all necessary application fees.
- E. A map, drawn to scale, containing all schools, publicly owned parks or playgrounds, temporary emergency shelters, Substance Use Disorder Programs, Residential Districts, and any marihuana facilities within one-thousand (1,000) feet of the proposed location. Distances shall be measured in accordance with the Separation Distance Measurements, as defined in Section 2.2.
- F. Operations and Management Plan. An operations and management plan shall be submitted. The plan should describe security measures in the facility as required by Section 18-285 (18); this may include the movement of the product, methods of storage, cash handling, etc.
- G. All permitted facilities shall be bonded to guarantee that all accounting and taxes are paid in full according to the law and that the operation or facility performs in accordance with all government standards
- 5. **Separation Distances.** It has been observed that without separation distances between cannabis facilities and certain other land uses, cannabis facilities can tend to concentrate in clusters. It is further recognized that these uses which, because of their very nature, have serious objectionable operational characteristics, particularly when concentrated under certain circumstances. In addition, special regulations of cannabis facilities have been deemed necessary to limit the intensity and density of this use, and to recognize that separation distances are necessary from certain uses as described in this Section. No cannabis facilities are permitted within one thousand (1,000) feet of the following uses:
  - A. K through 12 public or private school building or licensed child care center
  - B. A government or nonprofit facility that offers regular, on-site programs and services primarily to persons 18 years of age and under and is used for said programs and services for a minimum of three (3) days a week year-round. Programs and services may include, but are not limited to, social, training, cultural, artistic, athletic, recreational or advisory services and activities and includes private youth membership organizations or clubs and social service teenage club facilities.
  - C. A publicly owned park or playground
  - D. A facility is licensed by the State of Michigan as a Substance Use Disorder Program
  - E. A facility that serves as a temporary emergency shelter. This distance may be reduced to 500 ft by the approving body.
- 6. **General requirements for cannabis facilities.** In addition to the licensing requirements of Section 18-293, the following general requirements apply:
  - A. Consumption of cannabis shall be prohibited in all facilities, and a sign shall be posted on the premises of each facility indicating that consumption is prohibited on the premises.
  - B. Residential uses within the same structure/building are prohibited.
  - C. Outdoor storage of any kind is prohibited. The discharge of toxic, flammable or hazardous materials into city sewer or storm drains is prohibited. All waste shall be kept secure and shall be disposed of in a manner consistent with local, state and federal laws.

- D. No cannabis facilities shall be operated in a manner that creates noise, dust, vibration, glare, fumes, or odors detectable to normal senses beyond the boundaries of the property on which the facility is operated.
- E. Air contaminants must be controlled and eliminated by the following methods:
  - i. The building must be equipped with an activated air scrubbing and carbon filtration system that eliminates all air contaminants prior to leaving the building. Fan(s) must be sized for cubic feet per minute (CFM) equivalent to the volume of the building (length multiplied by width multiplied by height) divided by three (3). The filter(s) shall be rated for the applicable CFM.
  - ii. Air scrubbing and filtration system must be maintained in working order and must be in use at all times. Filters must be changed per manufacturers' recommendation to ensure optimal performance.
  - iii. Negative air pressure must be maintained inside the building.
  - iv. Doors and windows must remain closed, except for the minimum time length needed to allow people to ingress or egress the building.
  - v. The building official may approve an alternative odor control system, in accordance with the Michigan Mechanical Code, if a mechanical engineer licensed in the State of Michigan submits a report that sufficiently demonstrates the alternative system will be equal to or better than the air scrubbing and carbon filtration system otherwise required.
- 7. Specific requirements for cannabis retailers and provisioning centers. Such uses shall be presented as being for retail purposes and shall contribute to the vibrancy and walkability of the district. The sale or dispensing of alcohol or tobacco products at a cannabis retail facility or provisioning center is prohibited.
  - A. **Facility Exterior**. The exterior appearance of a facility must be compatible with surrounding businesses and any descriptions of desired future character, as described in the Master Plan. All standards of the MX and CV district apply.
    - i. No cannabis or equipment used in the sale, testing or transport of cannabis can be placed or stored outside of an enclosed building. This section does not prohibit the placement or storage of motor vehicles outside of an enclosed building so long as money or cannabis is not left in an unattended vehicle.
    - ii. Site and building lighting shall be sufficient for safety and security, but not cause excessive glare or be designed so as to be construed as advertising with the intent to attract attention. Outdoor lighting will comply with Section 5.8.
    - iii. Drive-through facilities and mobile facilities are prohibited.

#### B. Facility Interior.

- i. Interior construction, design and use of a facility will not impede the future use of a building for other uses as permitted in the assigned zone district.
- ii. Neither cannabis nor cannabis-infused products may be placed within twenty (20) feet of the front façade, nor illuminated such that they are visible from a public way.

- iii. Interior security measures other than security cameras shall not be visible from the public right-of-way (e.g. security shutters, bars, or other methods) during operating business hours.
- iv. Interior lighting shall not be so bright so as to create a nuisance to neighboring property owners or passersby.
- v. Ventilation, by-product and waste disposal, and water management (supply and disposal) for the facility will not produce contamination of air, water, or soil; or reduce the expected life of the building due to heat and mold; or create other hazards that may negatively impact the structure and/or surrounding properties.
- 8. **Specific requirements for Safety Compliance Facility**. In addition to the general standards, the following standards apply:
  - 1. Such facilities shall have a secured laboratory space and cannabis storage areas that cannot be accessed by the general public.
  - 2. All employees as such facilities shall have appropriate education, training and/or experience to comply with state regulations on testing medical cannabis.
  - 3. There shall be no other accessory uses permitted within the same facility other than those associated with testing cannabis.
  - 4. Cannabis that can support the rapid growth of undesirable microorganisms shall be held in a manner that prevents the growth of these microorganisms.

# PART 4. AMEND SECTION 5.13 AS FOLLOWS TO PROVIDE PARKING STANDARDS FOR CANNABIS FACILITIES:

Section 5.13.13. Minimum numbers of parking spaces required.

#### C. Business & Commercial

- i. Professional and administrative offices, including cannabis safety compliance facilities: One (1) per 275 sq ft of gross leasable area
- iv. Personal services and retail uses, **including cannabis retail facilities and provisioning centers:** One (1) per 200 sq ft of usable area...

#### PART 5. SAVINGS CLAUSE.

The amendments referenced herein do not affect or impair any act done, offense committed, or right accruing or acquired, or liability, penalty or forfeiture or punishment pending or incurred prior to the effective date of this amendment.

#### PART 6. SEVERABILITY.

This Ordinance and its various parts, sentences, paragraph, sections, clauses and rules promulgated hereunder are hereby declared to be severable. If any part, sentence, paragraph, section, clause, or rule promulgated hereunder is adjudged to be unconstitutional or invalid for any reason, such holdings shall not affect the remaining portions of this Ordinance.

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All Ordinances or parts of Ordinances in conflict herewith are hereby repealed.

#### PART 8. EFFECTIVE DATE; PUBLICATION.

This Ordinance shall become effective after publication of a brief notice in the newspaper circulated in the City, stating the date of the enactment and the effective date of the Ordinance, and that a copy of the Ordinance is available for public use and inspection at the office of the City Clerk, and such other facts as the City Clerk shall deem pertinent.

MADE DASSED AND ADOPTED BY THE CIT	TV COLINGII CITV OF LATURUR VIII ACE OAVLANE
COUNTY, MICHIGAN THIS day of, 2021	TY COUNCIL, CITY OF LATHRUP VILLAGE, OAKLAND
Yve	tte Talley, City Clerk
Date of Introduction:	
Date of Adoption:	
Date of Publication of Notice of Adoption:	
CERTIFICATE OF ADOPTION	N
I hereby certify that the foregoing is a trumeeting of the City of Lathrup Village held on the	e and complete copy of the ordinance passed at a day of, 2021
Yve	tte Talley, City Clerk