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# CITY COUNCIL WORKSHOP

## CITY OF LAKE CITY

April 11, 2023 at 6:00 PM

Venue: City Hall

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## AGENDA

This meeting will be held in the City Council Chambers on the second floor of City Hall located at 205 North Marion Avenue, Lake City, FL 32055. Members of the public may also view the meeting on our YouTube channel. YouTube channel information is located at the end of this agenda.

### Call to Order

### Roll Call

***Ladies and Gentlemen; The Lake City Council has opened its public meeting. Since 1968, the City Code has prohibited any person from making personal, impertinent, or slanderous remarks or becoming boisterous while addressing the City Council. Yelling or making audible comments from the audience constitutes boisterous conduct. Such conduct will not be tolerated. There is only one approved manner of addressing the City Council. That is, to be recognized and then speak from the podium.***

***As a reminder, persons are not to openly carry a handgun or carry a concealed weapon or firearm while the governing body is meeting.***

### Items for Discussion

1. Redistricting Proposal - Kurt Spitzer, KS&A Governmental Consultants

### Public Participation - Persons Wishing to Address Council

*Citizens are encouraged to participate in City of Lake City meetings. The City of Lake City encourages civility in public discourse and requests that speakers direct their comments to the Chair. Those attendees wishing to share a document and or comments in writing for inclusion into the public record must email the item to [submissions@lcfcla.com](mailto:submissions@lcfcla.com) no later than noon on the day of the meeting. Citizens may also provide input to individual council members via office visits, phone calls, letters and e-mail that will become public record.*

### YouTube Information

Members of the public may also view the meeting on our YouTube channel at:  
<https://www.youtube.com/c/CityofLakeCity>

**Pursuant to 286.0105, Florida Statutes**, *the City hereby advises the public if a person decides to appeal any decision made by the City with respect to any matter considered at its meetings or hearings, he or she will need a record of the proceedings, and that, for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.*

**SPECIAL REQUIREMENTS:** *Pursuant to 286.26, Florida Statutes, persons needing special accommodations to participate in these meetings should contact the **City Manager's Office at (386) 719-5768.***

**File Attachments for Item:**

1. Redistricting Proposal - Kurt Spitzer, KS&A Governmental Consultants

# City of Lake City

## Redistricting the City Council



[www.KSAnet.net](http://www.KSAnet.net)

# What and How?

Redistricting is the process by which the legislative body equalizes differences in the population of districts by making adjustments to district boundaries.

Redistricting  $\neq$  Reapportionment

# Why?

- ✓ Required by City Charter
- ✓ Furthers the principal of “one person, one vote”
  - 14<sup>th</sup> Amendment (1868)
  - 15<sup>th</sup> Amendment (1870)
  - Voting Rights Act (1965)

# General Guidelines for Redistricting



# General Guidelines

- **Equal (almost) in population**
- Don't dilute minority voting strength
- Follow census blocks
- Follow significant boundaries
- Must be contiguous
- Should be compact
- Should preserve communities of interest
- May follow existing boundaries

\* As equal in population as “possible” or “practicable”

Absolute population equality is impossible

- ✓ Minimize the deviation from the mean - less than 3% over/under ideal is good

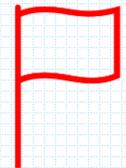
Population  $\neq$  Registered Voters

Two districts with population differences over 10 percentage points raises red flag

# \* As equal in population as “possible” or “practicable”

Two districts with population differences  $\geq 10$  percentage points may raise red flag

District #	Average Population	Actual Population	Actual Deviation	Percent Deviation
1	2,952	3,108	156	5.28%
2	2,952	2,741	(211)	-7.15%
3	2,952	3,066	114	3.85%
4	2,952	3,113	161	<b>5.45%</b>
5	2,952	2,733	(219)	<b>-7.42%</b>



Deviation =  
12.87 points

# Don't Dilute Minority Voting Strength

Packing – locating most of minority population into one district so as to dilute influence in other districts

Cracking – splitting minority population into two or more districts so as to dilute influence in all districts

# Use Census Blocks

Readily available

Smallest unit of “building blocks”

Census population data is presumed to be correct

May be altered or supplemented with other sources of data but must document valid reasons why/how

# Follow Significant Boundaries

When possible, use existing district boundaries and follow major natural or man-made boundaries (waterbodies, arterial roads, etc.)

- ✓ Easier to understand for voters
- ✓ Less disruptive to precincts
- ✓ Usually coterminous with census block boundaries

# Other Criteria...

Individual districts must be contiguous

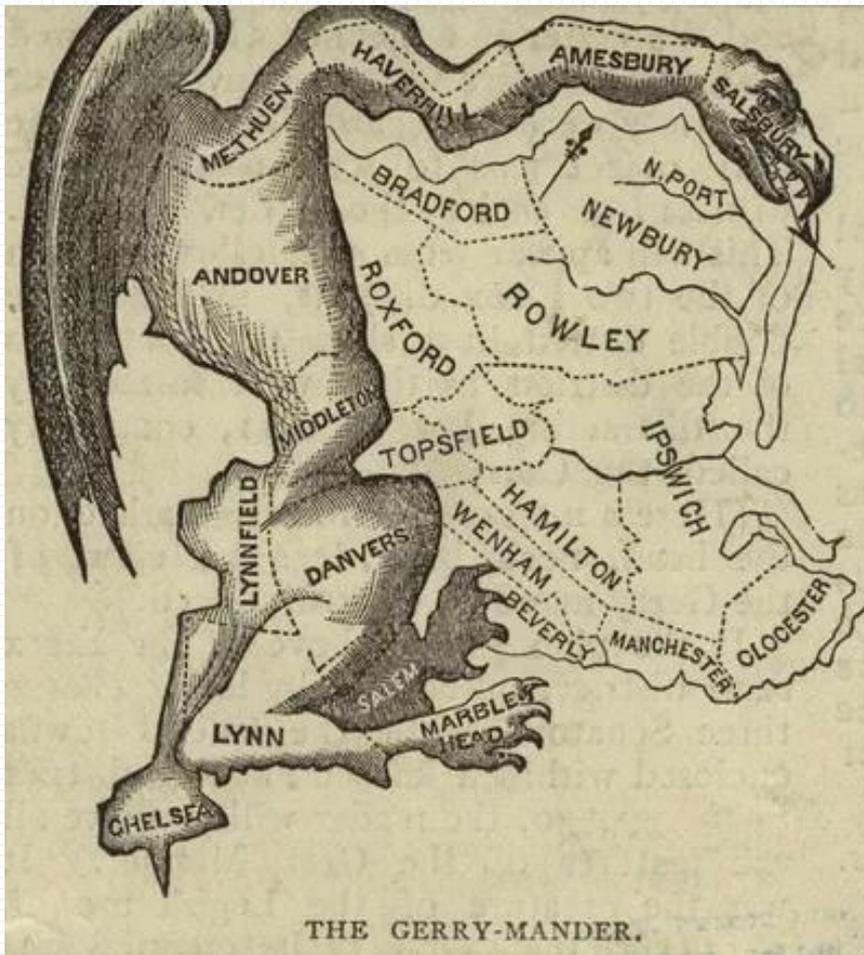
- ✓ Contiguity may be maintained via waterbody

Attempt to keep communities of interest together

- ✓ Neighborhoods, HOAs

Avoid districts with “bizarre” shapes

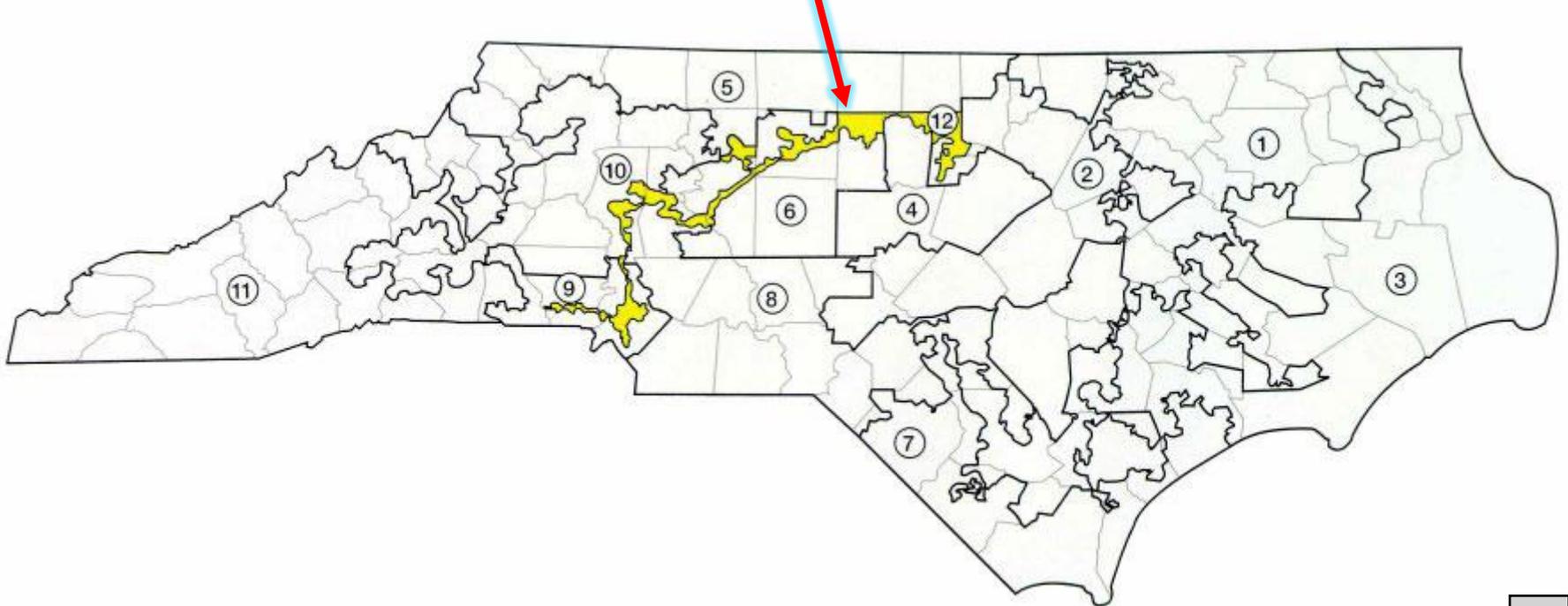
# Gerrymandering



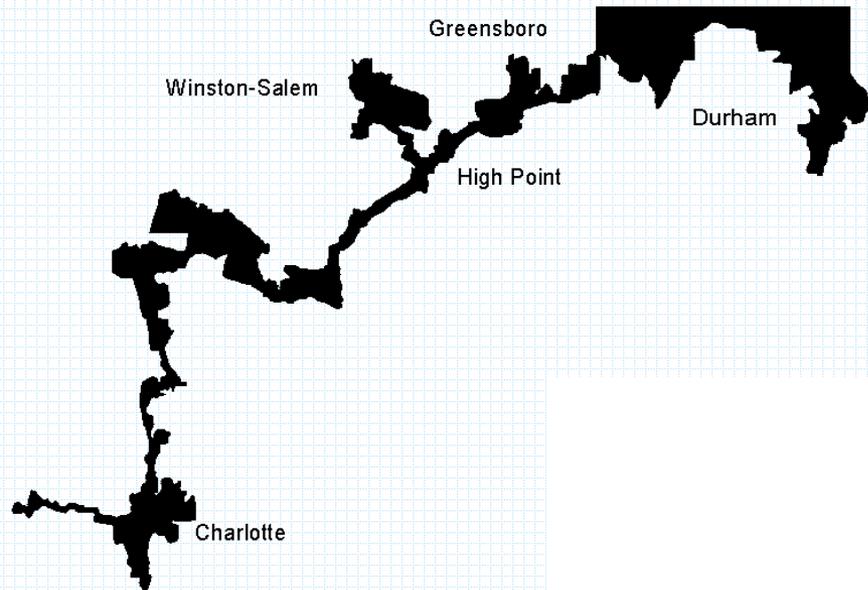
Gov. Elbridge Gerry

- ✓ 9<sup>th</sup> Governor of Massachusetts
- ✓ 5<sup>th</sup> Vice President of US

# North Carolina Congressional District 12



# North Carolina Congressional District 12



# General Guidelines

- **Equal (almost) in population**
- Don't dilute minority voting strength
- Follow census blocks
- Follow significant boundaries
- Must be contiguous
- Should be compact
- Should preserve communities of interest
- May follow existing boundaries

# General Guidelines

- It is impossible for any redistricting plan to attain 100% compliance with all criteria
- Individual criteria are *balanced in concert with each other* with population being the dominant criteria

# Alternative Districting Plans



[www.KSAnet.net](http://www.KSAnet.net)

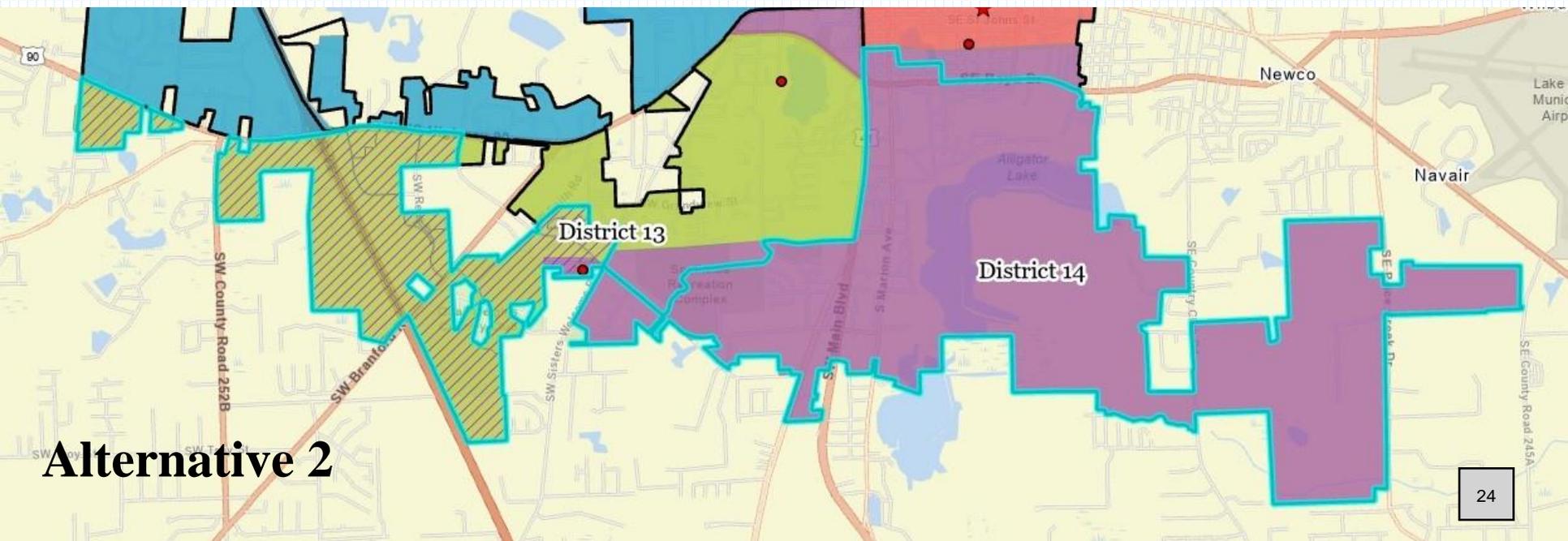
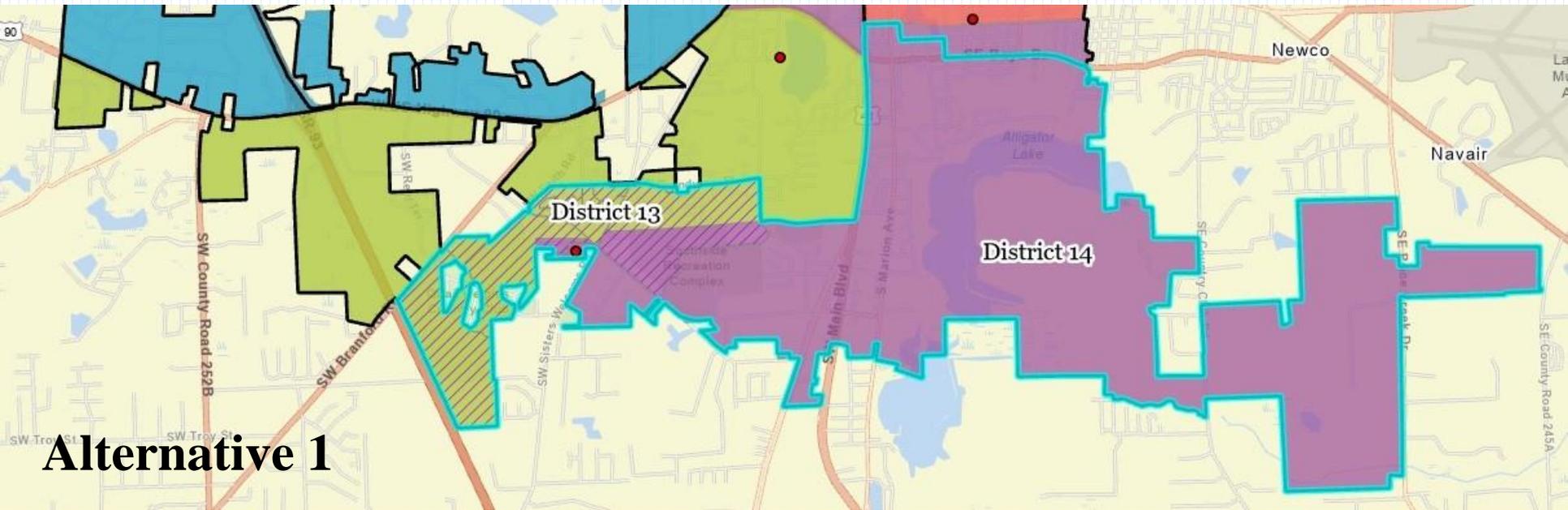
# Current Districts Using 2020 Census Data

Current Districts		44.95 pts.										
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
<b>District 10</b>	3,032.25	2,524	(508)	-16.76%	822	32.6%	1,563	61.9%	139	5.5%	119	4.7%
<i>Voting Age Population</i>		1,935			658	34.0%	1,170	60.5%	107	5.5%	82	4.2%
<b>District 12</b>	3,032.25	3,133	101	3.32%	1,480	47.2%	1,304	41.6%	349	11.1%	256	8.2%
<i>Voting Age Population</i>		2,328			1,187	51.0%	889	38.2%	252	10.8%	160	6.9%
<b>District 13</b>	3,032.25	3,887	855	28.19%	2,198	56.5%	1,189	30.6%	500	12.9%	388	10.0%
<i>Voting Age Population</i>		2,849			1,754	61.6%	726	25.5%	369	13.0%	267	9.4%
<b>District 14</b>	3,032.25	2,585	(447)	-14.75%	1,610	62.3%	558	21.6%	417	16.1%	352	13.6%
<i>Voting Age Population</i>		2,059			1,314	63.8%	403	19.6%	342	16.6%	292	14.2%
<b>Totals</b>	<b>12,129</b>	<b>12,129</b>			<b>6,110</b>		<b>4,614</b>		<b>1,405</b>		<b>1,115</b>	
<i>Voting Age Population</i>		9,171			4,913		3,188		1,070		801	



# Alternative District Options

	Ideal Pop.	Actual Pop.	Dev.	Both Plans		Alt Plan 2		Alt Plan 1	
				NW tip of D14 to D13	NE section of D14 to D10	Area of D13 to D14	Deviation	Area of D13 to D14	Deviation
<b>D10</b>	3,032	2,524	-508	0	466	0	-42	0	-42
<b>D12</b>	3,032	3,133	101	0	0	0	101	0	101
<b>D13</b>	3,032	3,887	855	117	0	-909	63	-968	4
<b>D14</b>	3,032	2,585	-447	-117	-466	909	-121	968	-62



# Alternative District Options

Alternative 1		5.41 pts.										
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
<b>District 10</b>	3,032.25	2,990	(42)	-1.39%	1,098	36.7%	1,717	57.4%	175	5.9%	169	5.7%
<i>Voting Age Population</i>		2,278			883	38.8%	1,261	55.4%	134	5.9%	114	5.0%
<b>District 12</b>	3,032.25	3,133	101	3.32%	1,480	47.2%	1,304	41.6%	349	11.1%	256	8.2%
<i>Voting Age Population</i>		2,328			1,187	51.0%	889	38.2%	252	10.8%	160	6.9%
<b>District 13</b>	3,032.25	3,037	5	0.16%	1,745	57.5%	938	30.9%	354	11.7%	296	9.7%
<i>Voting Age Population</i>		2,253			1,422	63.1%	570	25.3%	261	11.6%	203	9.0%
<b>District 14</b>	3,032.25	2,969	(63)	-2.09%	1,787	60.2%	655	22.1%	527	17.8%	394	13.3%
<i>Voting Age Population</i>		2,312			1,421	61.5%	468	20.2%	423	18.3%	324	14.0%
<b>Totals</b>	<b>12,129</b>	<b>12,129</b>			<b>6,110</b>		<b>4,614</b>		<b>1,405</b>		<b>1,115</b>	
<i>Voting Age Population</i>		9,171			4,913		3,188		1,070		801	

Alternative 2		7.35 pts.										
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
<b>District 10</b>	3,032.25	2,990	(42)	-1.39%	1,098	36.7%	1,717	57.4%	175	5.9%	169	5.7%
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<b>District 13</b>	3,032.25	3,096	64	2.10%	1,866	60.3%	807	26.1%	423	13.7%	276	8.9%
<i>Voting Age Population</i>		2,338			1,513	64.7%	511	21.9%	314	13.4%	212	9.1%
<b>District 14</b>	3,032.25	2,910	(122)	-4.03%	1,666	57.3%	786	27.0%	458	15.7%	414	14.2%
<i>Voting Age Population</i>		2,227			1,330	59.7%	527	23.7%	370	16.6%	315	14.1%
<b>Totals</b>	<b>12,129</b>	<b>12,129</b>			<b>6,110</b>		<b>4,614</b>		<b>1,405</b>		<b>1,115</b>	
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***Questions? Comments?***



[www.KSAnet.net](http://www.KSAnet.net)



*via electronic mail*

**MEMORANDUM**

**TO:** Honorable Mayor and Members of the City Council  
City of Lake City

**FROM:** Kurt Spitzer

**DATE:** March 31, 2023

**RE:** Redistricting Council Districts

The purpose of this Memorandum is to update the City Council on the status of our work to revise the Council districts using population data from the 2020 Census.

You have previously been provided with a copy of our March 13, 2023 Memorandum which discussed redistricting criteria and attached a copy of the “Existing Districts” map and corresponding statistical information. The data indicated that the City must redistrict, as the current districts have a “spread” or discrepancy between the largest and smallest districts of over 44 percentage points. In general, the threshold for the spread between the largest and smallest districts should not be more than 10 percentage points.

**Existing Districts Map**

A copy of the Existing Districts Maps with 2020 data is attached, as is a table of statistical information for the existing districts. The data shows that District 12 is approximately 3.3% over the average or “ideal” district population; District 13 is 28.2% over; District 10 is 16.8% under; and District 14 is 14.8% under the ideal population.

Differences in population between one district and another are addressed by adjusting the boundaries of the districts, while following the other common redistricting criteria (e.g. preserving minority access districts and using significant boundaries) to the extent possible. Thus, District 12 may remain in its current configuration but District 13 must lose population to District 14. Any excess population gained by District 14 from District 13 may be moved into District 10.

## **Draft Alternative Maps**

Two draft alternative plans have been prepared for discussion. Both plans keep the boundaries of District 12 unchanged, as its percent deviation from the ideal size is relatively small, and its primary boundary between Districts 13 and 14 is US Highway 90, a significant and easily recognizable roadway.

Both plans move that portion of District 14 bordered by US Highway 90 on the north, SW Baya Drive on the south and SW Main Boulevard on the east, into District 13, thus improving the shape and compactness of the districts in that area.

Both plans also move that part of District 14 beginning at SE Hernando Avenue on the west, then moving to SE Camp Street, then to SW Church Avenue, and then to SW Baya Road on the south and continuing east to the city limits, in a northerly direction into District 10.

1. **Alternative 1** - Alternative 1 moves that portion of District 13 bordered by SW Macfarlane Avenue on the east, SW Grandview Street on the north, and SW Faith Road and SW Branford Road on the west, in a southerly direction into District 14.

The spread between the largest and smallest district is 5.41 points. Alternative 1 keeps District 10 as a minority-majority district and District 12 as a minority-influence district. The African American population of Districts 13 and 14 are roughly the same as in the current districts.

2. **Alternative 2** - Alternative 2 moves the westerly portion of District 13 into District 14, beginning at the area bounded by SW Sisters Welcome Road, SW Ruby Lane and SW Grandview Street, and continuing in a westerly and clockwise direction until ending at SW Bascom Norris Drive. That portion of District 14 that includes the Southside Recreation Complex and the Lake City Southside Community Park is moved into District 13.

The spread between the largest and smallest district is 7.35 points. Alternative 2 keeps District 10 as a minority-majority district and District 12 as a minority-influence district. The African American population of District 13 is lower in Alternative 2 than the current districts plan, while the African American population of District 14 is higher in Alternative 2 than in the existing districts plan.

A table summarizing statistical information for the current districting plan and the alternative plans are attached for your convenience, as are maps illustrating each of the plans.

We look forward to talking with you further next month.

City of Lake City

Redistricting

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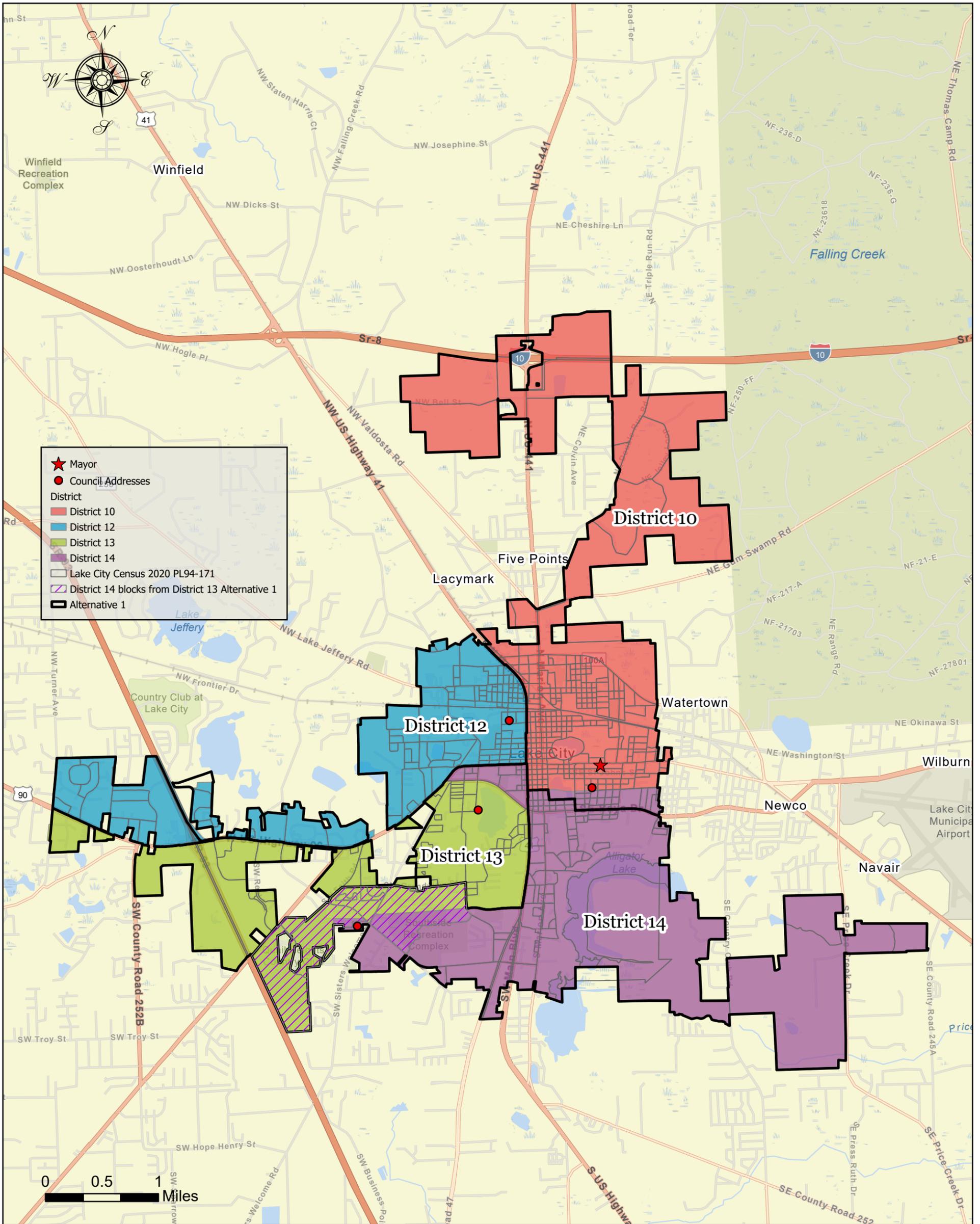
City of Lake City

Redistricting Options

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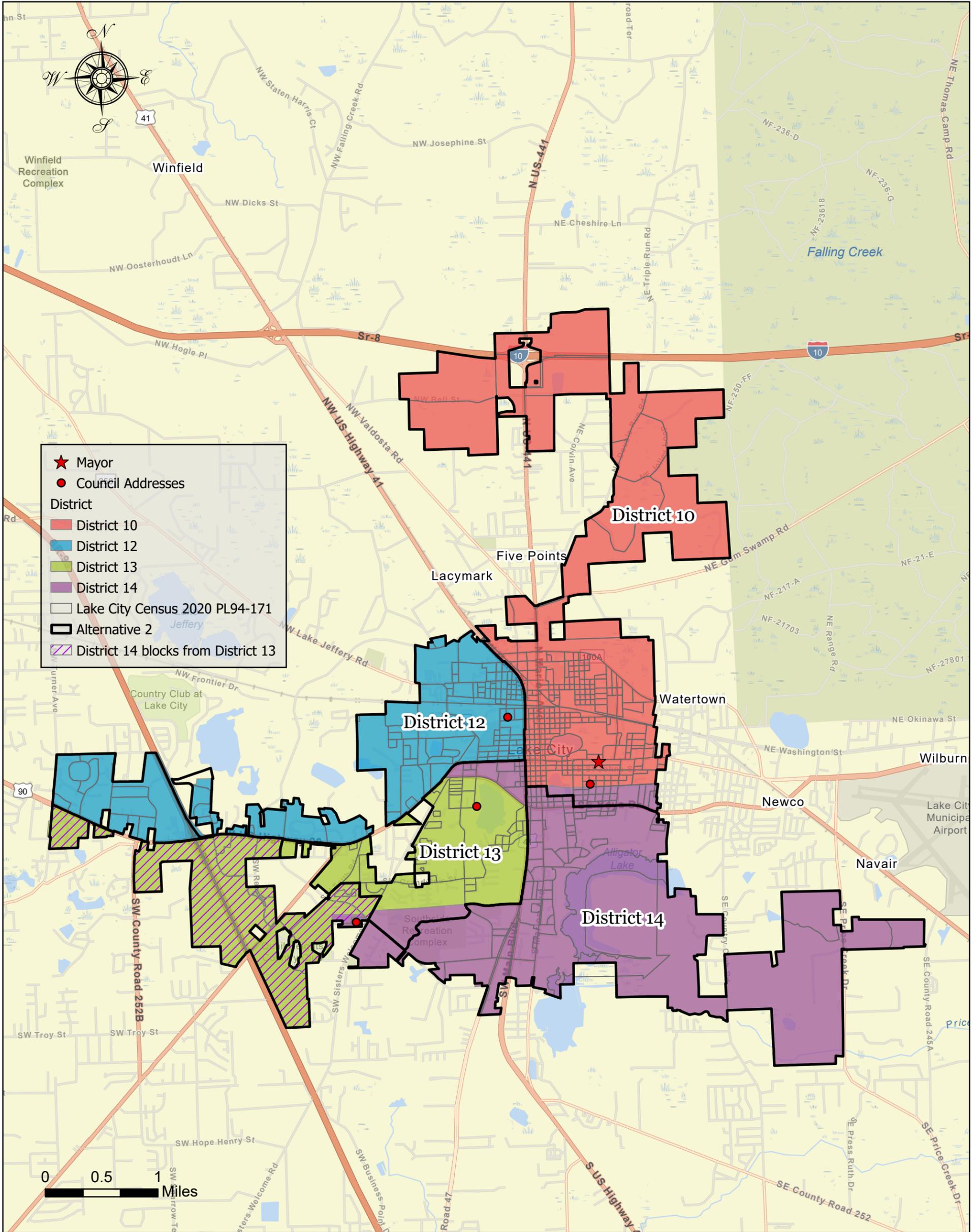
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# Alternative 1 2020 Redistricting Data

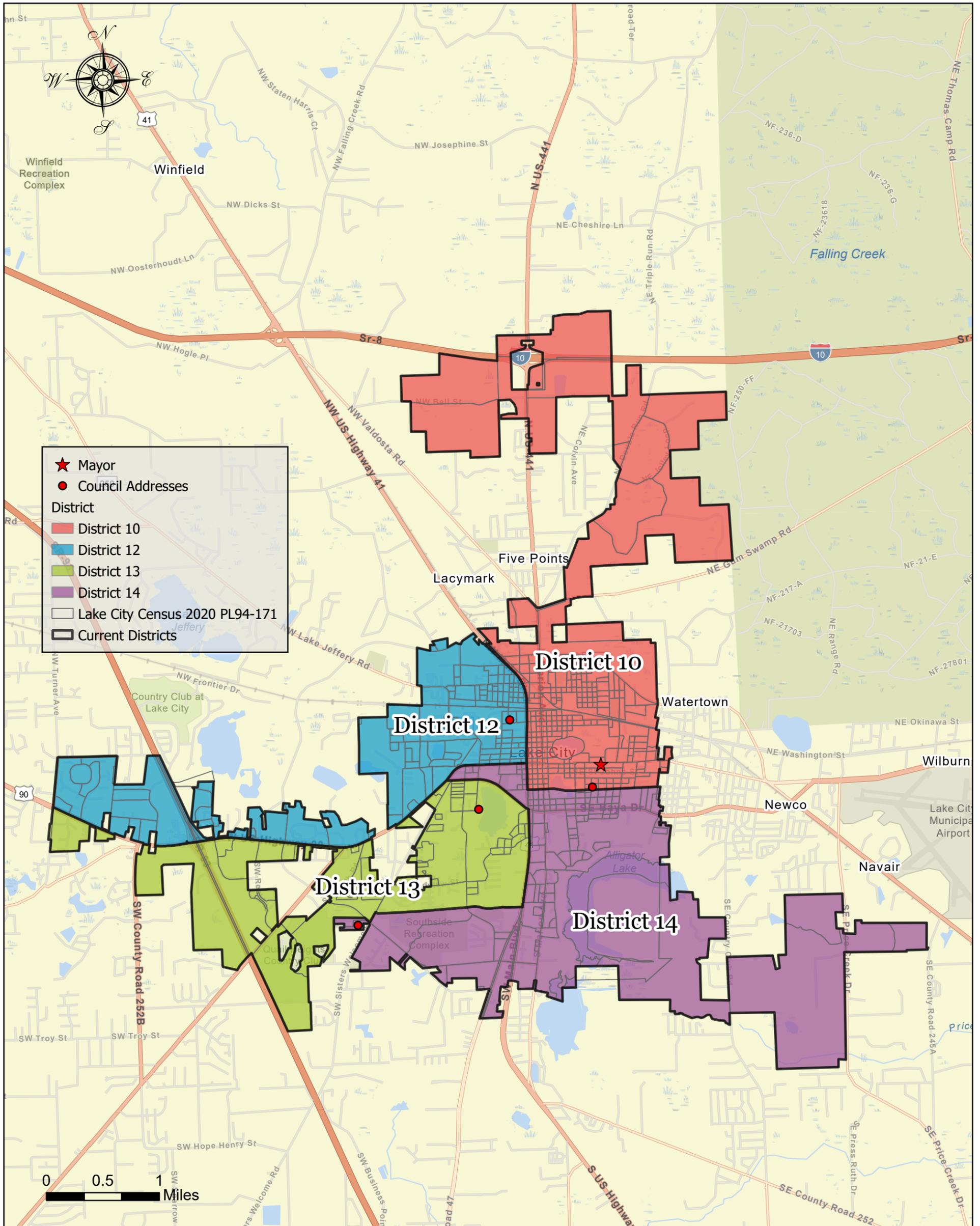


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District 12	3,032.25	3133	100.75	3.3%	1480	47%	1304	42%	349	11%	256	8%
District 13	3,032.25	3037	4.75	0.2%	1745	57%	938	31%	354	12%	296	10%
District 14	3,032.25	2969	-63.25	-2.1%	1787	60%	655	22%	527	18%	394	13%
<b>Totals</b>	<b>12129</b>	<b>12129</b>	<b>0</b>	<b>0</b>	<b>6110</b>	<b>-</b>	<b>4614</b>	<b>-</b>	<b>1405</b>	<b>-</b>	<b>1115</b>	<b>-</b>

# Alternative 2 2020 Redistricting Data



DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 10	3,032.25	2990	-42.25	-1.4%	1098	37%	1717	57%	175	6%	169	6%
District 12	3,032.25	3133	100.75	3.3%	1480	47%	1304	42%	349	11%	256	8%
District 13	3,032.25	3096	63.75	2.1%	1866	60%	807	26%	423	14%	276	9%
District 14	3,032.25	2910	-122.25	-4.0%	1666	57%	786	27%	458	16%	414	14%
<b>Totals</b>	<b>12129</b>	<b>12129</b>	<b>0</b>	<b>0</b>	<b>6110</b>	<b>-</b>	<b>4614</b>	<b>-</b>	<b>1405</b>	<b>-</b>	<b>1115</b>	<b>-</b>



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District 12	3,032.25	3133	100.75	3.3%	1480	47%	1304	42%	349	11%	256	8%
District 13	3,032.25	3887	854.75	28.2%	2198	57%	1189	31%	500	13%	388	10%
District 14	3,032.25	2585	-447.25	-14.7%	1610	62%	558	22%	417	16%	352	14%
<b>Totals</b>	<b>12129</b>	<b>12129</b>	<b>0</b>	<b>0</b>	<b>6110</b>	<b>-</b>	<b>4614</b>	<b>-</b>	<b>1405</b>	<b>-</b>	<b>1115</b>	<b>-</b>