
CITY COUNCIL WORKSHOP

CITY OF LAKE CITY

April 11, 2023 at 6:00 PM

Venue: City Hall

AGENDA

This meeting will be held in the City Council Chambers on the second floor of City Hall located at 205 North Marion Avenue, Lake City, FL 32055. Members of the public may also view the meeting on our YouTube channel. YouTube channel information is located at the end of this agenda.

Call to Order

Roll Call

Ladies and Gentlemen; The Lake City Council has opened its public meeting. Since 1968, the City Code has prohibited any person from making personal, impertinent, or slanderous remarks or becoming boisterous while addressing the City Council. Yelling or making audible comments from the audience constitutes boisterous conduct. Such conduct will not be tolerated. There is only one approved manner of addressing the City Council. That is, to be recognized and then speak from the podium.

As a reminder, persons are not to openly carry a handgun or carry a concealed weapon or firearm while the governing body is meeting.

Items for Discussion

1. Redistricting Proposal - Kurt Spitzer, KS&A Governmental Consultants

Public Participation - Persons Wishing to Address Council

Citizens are encouraged to participate in City of Lake City meetings. The City of Lake City encourages civility in public discourse and requests that speakers direct their comments to the Chair. Those attendees wishing to share a document and or comments in writing for inclusion into the public record must email the item to submissions@lcfia.com no later than noon on the day of the meeting. Citizens may also provide input to individual council members via office visits, phone calls, letters and e-mail that will become public record.

YouTube Information

Members of the public may also view the meeting on our YouTube channel at:
<https://www.youtube.com/c/CityofLakeCity>

Pursuant to 286.0105, Florida Statutes, *the City hereby advises the public if a person decides to appeal any decision made by the City with respect to any matter considered at its meetings or hearings, he or she will need a record of the proceedings, and that, for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.*

SPECIAL REQUIREMENTS: *Pursuant to 286.26, Florida Statutes, persons needing special accommodations to participate in these meetings should contact the **City Manager's Office at (386) 719-5768.***

File Attachments for Item:

1. Redistricting Proposal - Kurt Spitzer, KS&A Governmental Consultants

City of Lake City

Redistricting the City Council



www.KSAnet.net

What and How?

Redistricting is the process by which the legislative body equalizes differences in the population of districts by making adjustments to district boundaries.

Redistricting \neq Reapportionment

Why?

- ✓ Required by City Charter
- ✓ Furthers the principal of “one person, one vote”
 - 14th Amendment (1868)
 - 15th Amendment (1870)
 - Voting Rights Act (1965)

General Guidelines for Redistricting



General Guidelines

- **Equal (almost) in population**
- Don't dilute minority voting strength
- Follow census blocks
- Follow significant boundaries
- Must be contiguous
- Should be compact
- Should preserve communities of interest
- May follow existing boundaries

* As equal in population as “possible” or “practicable”

Absolute population equality is impossible

- ✓ Minimize the deviation from the mean - less than 3% over/under ideal is good

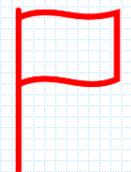
Population \neq Registered Voters

Two districts with population differences over 10 percentage points raises red flag

* As equal in population as “possible” or “practicable”

Two districts with population differences ≥ 10 percentage points may raise red flag

| District # | Average Population | Actual Population | Actual Deviation | Percent Deviation |
|------------|--------------------|-------------------|------------------|-------------------|
| 1 | 2,952 | 3,108 | 156 | 5.28% |
| 2 | 2,952 | 2,741 | (211) | -7.15% |
| 3 | 2,952 | 3,066 | 114 | 3.85% |
| 4 | 2,952 | 3,113 | 161 | 5.45% |
| 5 | 2,952 | 2,733 | (219) | -7.42% |



Deviation =
12.87 points

Don't Dilute Minority Voting Strength

Packing – locating most of minority population into one district so as to dilute influence in other districts

Cracking – splitting minority population into two or more districts so as to dilute influence in all districts

Use Census Blocks

Readily available

Smallest unit of “building blocks”

Census population data is presumed to be correct

May be altered or supplemented with other sources of data but must document valid reasons why/how

Follow Significant Boundaries

When possible, use existing district boundaries and follow major natural or man-made boundaries (waterbodies, arterial roads, etc.)

- ✓ Easier to understand for voters
- ✓ Less disruptive to precincts
- ✓ Usually coterminous with census block boundaries

Other Criteria...

Individual districts must be contiguous

- ✓ Contiguity may be maintained via waterbody

Attempt to keep communities of interest together

- ✓ Neighborhoods, HOAs

Avoid districts with “bizarre” shapes

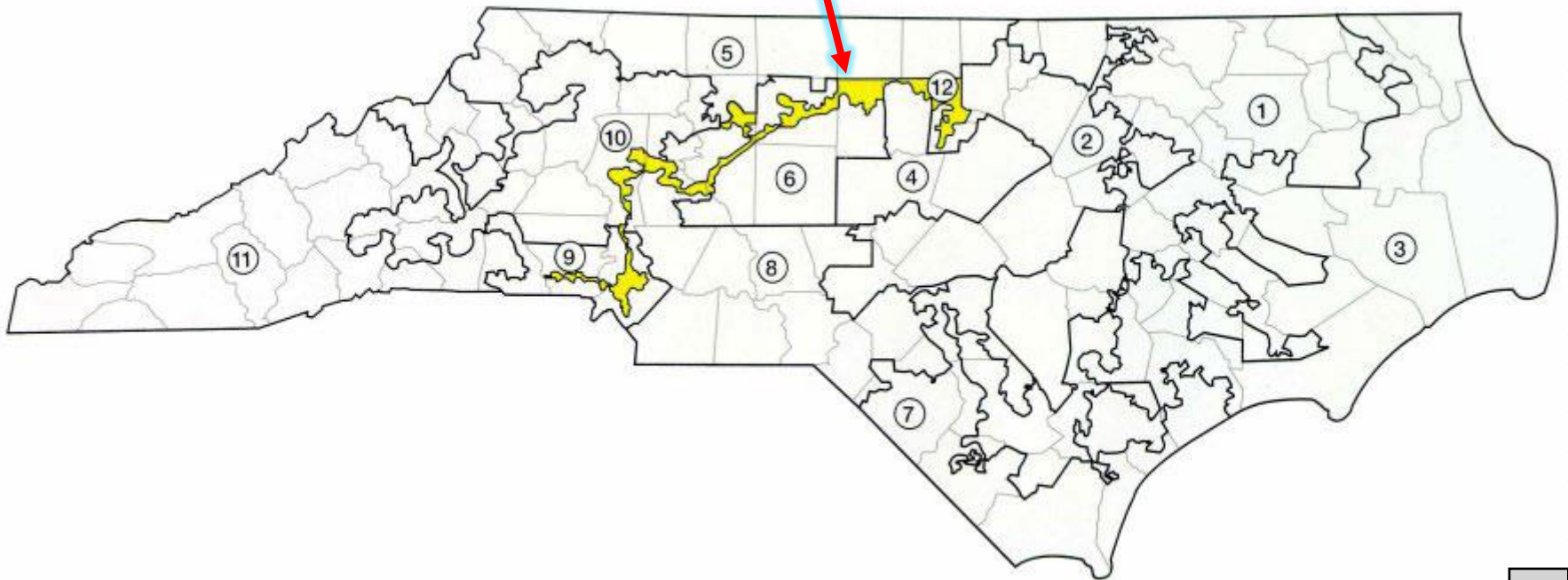
Gerrymandering



Gov. Elbridge Gerry

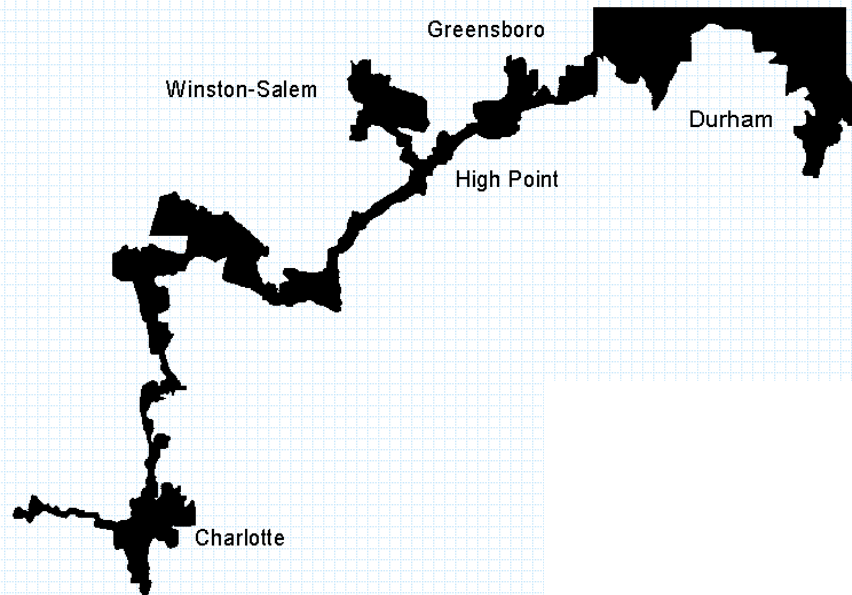
- ✓ 9th Governor of Massachusetts
- ✓ 5th Vice President of US

North Carolina Congressional District 12



North Carolina

Congressional District 12



General Guidelines

- **Equal (almost) in population**
- Don't dilute minority voting strength
- Follow census blocks
- Follow significant boundaries
- Must be contiguous
- Should be compact
- Should preserve communities of interest
- May follow existing boundaries

General Guidelines

- It is impossible for any redistricting plan to attain 100% compliance with all criteria
- Individual criteria are *balanced in concert with each other* with population being the dominant criteria

Alternative Districting Plans

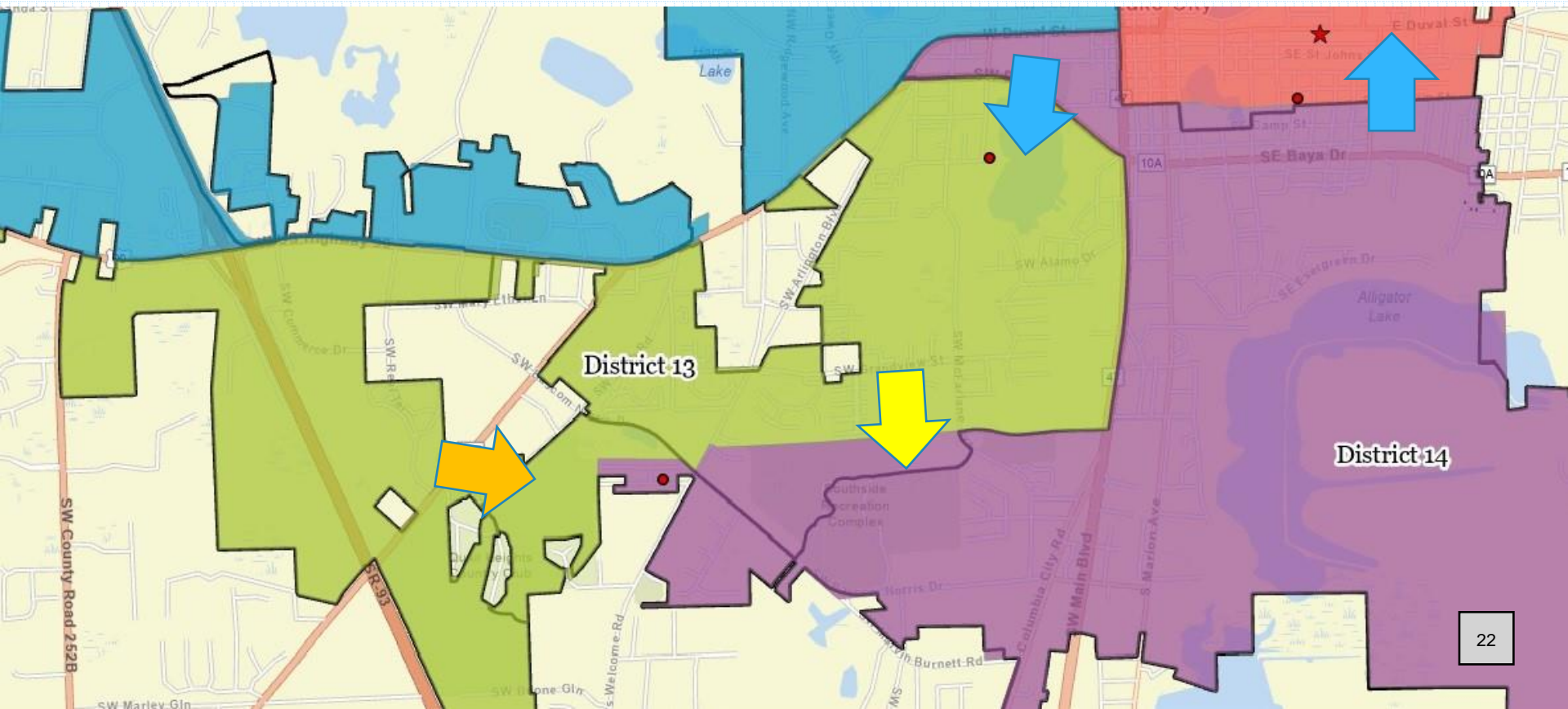


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Current Districts Using 2020 Census Data

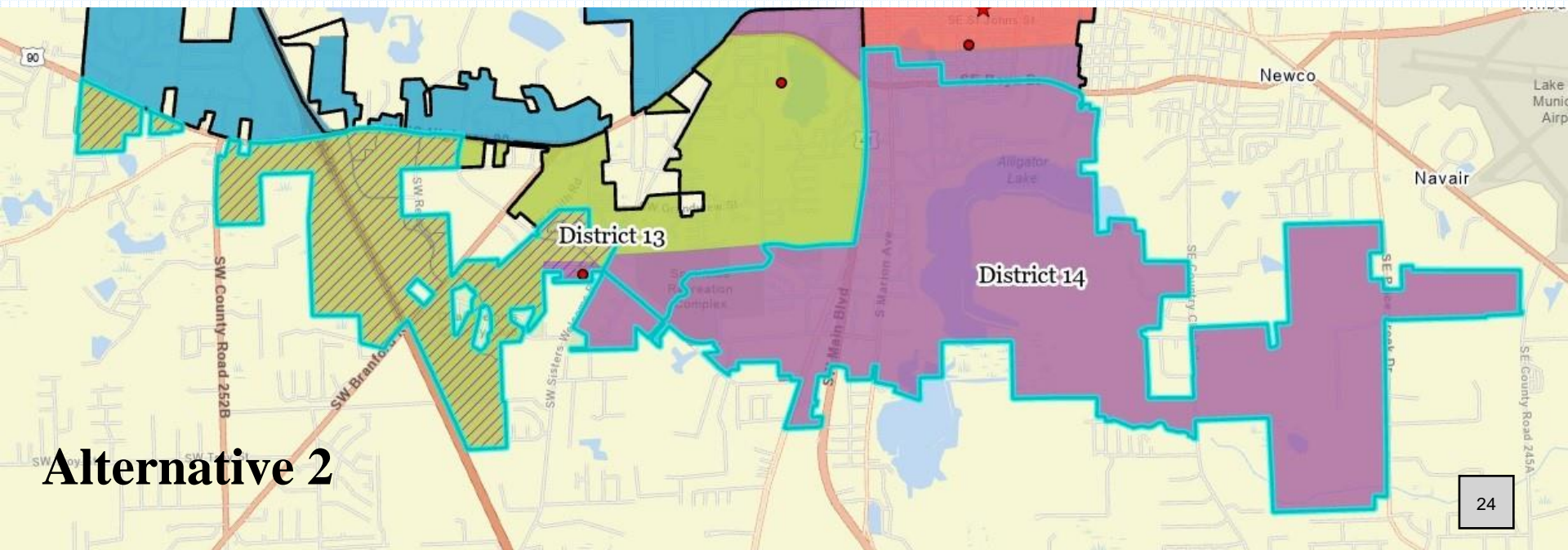
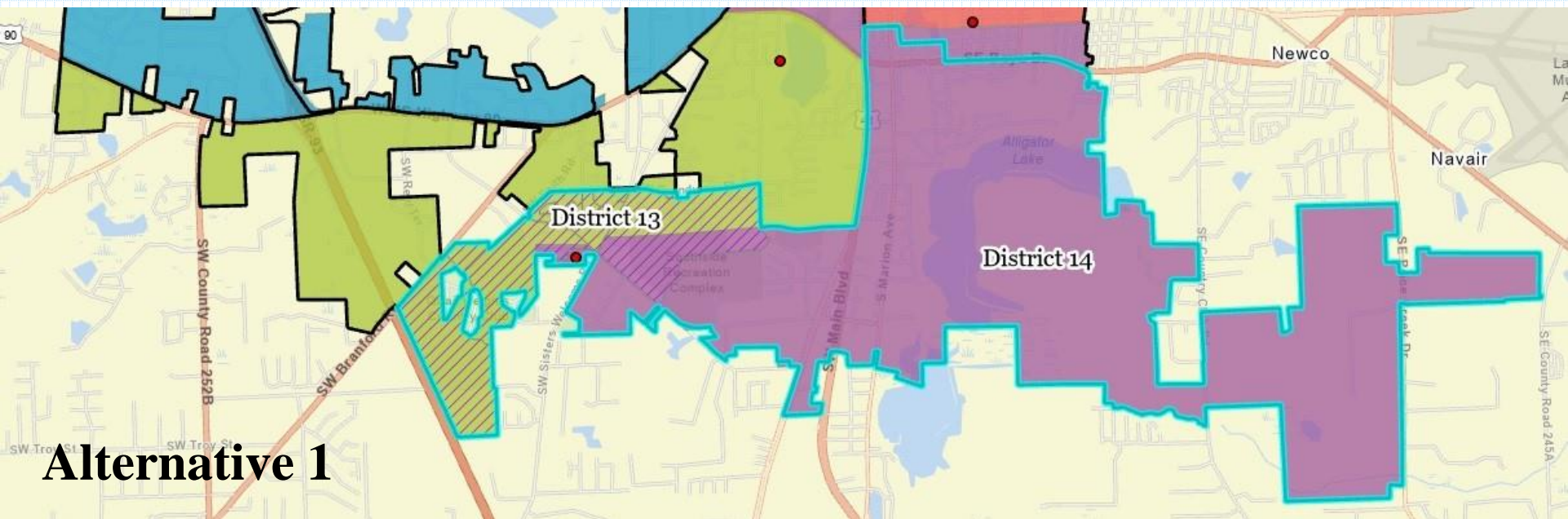
| Current Districts | | | 44.95 pts. | | | | | | | | | |
|------------------------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
| DISTRICT | 2020 Population IDEAL | 2020 Population ACTUAL | Population Deviation | Percent Deviation | Population White | Percent White | Population Black | Percent Black | Population Other | Percent Other | Population Hispanic | Percent Hispanic |
| District 10 | 3,032.25 | 2,524 | (508) | -16.76% | 822 | 32.6% | 1,563 | 61.9% | 139 | 5.5% | 119 | 4.7% |
| <i>Voting Age Population</i> | | 1,935 | | | 658 | 34.0% | 1,170 | 60.5% | 107 | 5.5% | 82 | 4.2% |
| District 12 | 3,032.25 | 3,133 | 101 | 3.32% | 1,480 | 47.2% | 1,304 | 41.6% | 349 | 11.1% | 256 | 8.2% |
| <i>Voting Age Population</i> | | 2,328 | | | 1,187 | 51.0% | 889 | 38.2% | 252 | 10.8% | 160 | 6.9% |
| District 13 | 3,032.25 | 3,887 | 855 | 28.19% | 2,198 | 56.5% | 1,189 | 30.6% | 500 | 12.9% | 388 | 10.0% |
| <i>Voting Age Population</i> | | 2,849 | | | 1,754 | 61.6% | 726 | 25.5% | 369 | 13.0% | 267 | 9.4% |
| District 14 | 3,032.25 | 2,585 | (447) | -14.75% | 1,610 | 62.3% | 558 | 21.6% | 417 | 16.1% | 352 | 13.6% |
| <i>Voting Age Population</i> | | 2,059 | | | 1,314 | 63.8% | 403 | 19.6% | 342 | 16.6% | 292 | 14.2% |
| Totals | 12,129 | 12,129 | | | 6,110 | | 4,614 | | 1,405 | | 1,115 | |
| <i>Voting Age Population</i> | | 9,171 | | | 4,913 | | 3,188 | | 1,070 | | 801 | |

Current Districts



Alternative District Options

| | | | | Both Plans | | Alt Plan 2 | | Alt Plan 1 | |
|------------|------------|-------------|------|----------------------|--------------------------|--------------------|-----------|--------------------|-----------|
| | Ideal Pop. | Actual Pop. | Dev. | NW tip of D14 to D13 | NE section of D14 to D10 | Area of D13 to D14 | Deviation | Area of D13 to D14 | Deviation |
| D10 | 3,032 | 2,524 | -508 | 0 | 466 | 0 | -42 | 0 | -42 |
| D12 | 3,032 | 3,133 | 101 | 0 | 0 | 0 | 101 | 0 | 101 |
| D13 | 3,032 | 3,887 | 855 | 117 | 0 | -909 | 63 | -968 | 4 |
| D14 | 3,032 | 2,585 | -447 | -117 | -466 | 909 | -121 | 968 | -62 |



Alternative District Options

| Alternative 1 | | | 5.41 pts. | | | | | | | | | |
|------------------------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
| DISTRICT | 2020 Population IDEAL | 2020 Population ACTUAL | Population Deviation | Percent Deviation | Population White | Percent White | Population Black | Percent Black | Population Other | Percent Other | Population Hispanic | Percent Hispanic |
| District 10 | 3,032.25 | 2,990 | (42) | -1.39% | 1,098 | 36.7% | 1,717 | 57.4% | 175 | 5.9% | 169 | 5.7% |
| <i>Voting Age Population</i> | | 2,278 | | | 883 | 38.8% | 1,261 | 55.4% | 134 | 5.9% | 114 | 5.0% |
| District 12 | 3,032.25 | 3,133 | 101 | 3.32% | 1,480 | 47.2% | 1,304 | 41.6% | 349 | 11.1% | 256 | 8.2% |
| <i>Voting Age Population</i> | | 2,328 | | | 1,187 | 51.0% | 889 | 38.2% | 252 | 10.8% | 160 | 6.9% |
| District 13 | 3,032.25 | 3,037 | 5 | 0.16% | 1,745 | 57.5% | 938 | 30.9% | 354 | 11.7% | 296 | 9.7% |
| <i>Voting Age Population</i> | | 2,253 | | | 1,422 | 63.1% | 570 | 25.3% | 261 | 11.6% | 203 | 9.0% |
| District 14 | 3,032.25 | 2,969 | (63) | -2.09% | 1,787 | 60.2% | 655 | 22.1% | 527 | 17.8% | 394 | 13.3% |
| <i>Voting Age Population</i> | | 2,312 | | | 1,421 | 61.5% | 468 | 20.2% | 423 | 18.3% | 324 | 14.0% |
| Totals | 12,129 | 12,129 | | | 6,110 | | 4,614 | | 1,405 | | 1,115 | |
| <i>Voting Age Population</i> | | 9,171 | | | 4,913 | | 3,188 | | 1,070 | | 801 | |

| Alternative 2 | | | 7.35 pts. | | | | | | | | | |
|------------------------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
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| <i>Voting Age Population</i> | | 2,328 | | | 1,187 | 51.0% | 889 | 38.2% | 252 | 10.8% | 160 | 6.9% |
| District 13 | 3,032.25 | 3,096 | 64 | 2.10% | 1,866 | 60.3% | 807 | 26.1% | 423 | 13.7% | 276 | 8.9% |
| <i>Voting Age Population</i> | | 2,338 | | | 1,513 | 64.7% | 511 | 21.9% | 314 | 13.4% | 212 | 9.1% |
| District 14 | 3,032.25 | 2,910 | (122) | -4.03% | 1,666 | 57.3% | 786 | 27.0% | 458 | 15.7% | 414 | 14.2% |
| <i>Voting Age Population</i> | | 2,227 | | | 1,330 | 59.7% | 527 | 23.7% | 370 | 16.6% | 315 | 14.1% |
| Totals | 12,129 | 12,129 | | | 6,110 | | 4,614 | | 1,405 | | 1,115 | |
| <i>Voting Age Population</i> | | 9,171 | | | 4,913 | | 3,188 | | 1,070 | | 801 | |



Questions? Comments?



www.KSAnet.net



via electronic mail

M E M O R A N D U M

TO: Honorable Mayor and Members of the City Council
City of Lake City

FROM: Kurt Spitzer

DATE: March 31, 2023

RE: Redistricting Council Districts

The purpose of this Memorandum is to update the City Council on the status of our work to revise the Council districts using population data from the 2020 Census.

You have previously been provided with a copy of our March 13, 2023 Memorandum which discussed redistricting criteria and attached a copy of the “Existing Districts” map and corresponding statistical information. The data indicated that the City must redistrict, as the current districts have a “spread” or discrepancy between the largest and smallest districts of over 44 percentage points. In general, the threshold for the spread between the largest and smallest districts should not be more than 10 percentage points.

Existing Districts Map

A copy of the Existing Districts Maps with 2020 data is attached, as is a table of statistical information for the existing districts. The data shows that District 12 is approximately 3.3% over the average or “ideal” district population; District 13 is 28.2% over; District 10 is 16.8% under; and District 14 is 14.8% under the ideal population.

Differences in population between one district and another are addressed by adjusting the boundaries of the districts, while following the other common redistricting criteria (e.g. preserving minority access districts and using significant boundaries) to the extent possible. Thus, District 12 may remain in its current configuration but District 13 must lose population to District 14. Any excess population gained by District 14 from District 13 may be moved into District 10.

Draft Alternative Maps

Two draft alternative plans have been prepared for discussion. Both plans keep the boundaries of District 12 unchanged, as its percent deviation from the ideal size is relatively small, and its primary boundary between Districts 13 and 14 is US Highway 90, a significant and easily recognizable roadway.

Both plans move that portion of District 14 bordered by US Highway 90 on the north, SW Baya Drive on the south and SW Main Boulevard on the east, into District 13, thus improving the shape and compactness of the districts in that area.

Both plans also move that part of District 14 beginning at SE Hernando Avenue on the west, then moving to SE Camp Street, then to SW Church Avenue, and then to SW Baya Road on the south and continuing east to the city limits, in a northerly direction into District 10.

1. **Alternative 1** - Alternative 1 moves that portion of District 13 bordered by SW Macfarlane Avenue on the east, SW Grandview Street on the north, and SW Faith Road and SW Branford Road on the west, in a southerly direction into District 14.

The spread between the largest and smallest district is 5.41 points. Alternative 1 keeps District 10 as a minority-majority district and District 12 as a minority-influence district. The African American population of Districts 13 and 14 are roughly the same as in the current districts.

2. **Alternative 2** - Alternative 2 moves the westerly portion of District 13 into District 14, beginning at the area bounded by SW Sisters Welcome Road, SW Ruby Lane and SW Grandview Street, and continuing in a westerly and clockwise direction until ending at SW Bascom Norris Drive. That portion of District 14 that includes the Southside Recreation Complex and the Lake City Southside Community Park is moved into District 13.

The spread between the largest and smallest district is 7.35 points. Alternative 2 keeps District 10 as a minority-majority district and District 12 as a minority-influence district. The African American population of District 13 is lower in Alternative 2 than the current districts plan, while the African American population of District 14 is higher in Alternative 2 than in the existing districts plan.

A table summarizing statistical information for the current districting plan and the alternative plans are attached for your convenience, as are maps illustrating each of the plans.

We look forward to talking with you further next month.

City of Lake City

Redistricting

| Current Districts 44.95 pts. | | | | | | | | | | | | |
|------------------------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
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| Voting Age Population | | 1,935 | | | 658 | 34.0% | 1,170 | 60.5% | 107 | 5.5% | 82 | 4.2% |
| District 12 | 3,032.25 | 3,133 | 101 | 3.32% | 1,480 | 47.2% | 1,304 | 41.6% | 349 | 11.1% | 256 | 8.2% |
| Voting Age Population | | 2,328 | | | 1,187 | 51.0% | 889 | 38.2% | 252 | 10.8% | 160 | 6.9% |
| District 13 | 3,032.25 | 3,887 | 855 | 28.19% | 2,198 | 56.5% | 1,189 | 30.6% | 500 | 12.9% | 388 | 10.0% |
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| Totals | 12,129 | 12,129 | | | 6,110 | | 4,614 | | 1,405 | | 1,115 | |
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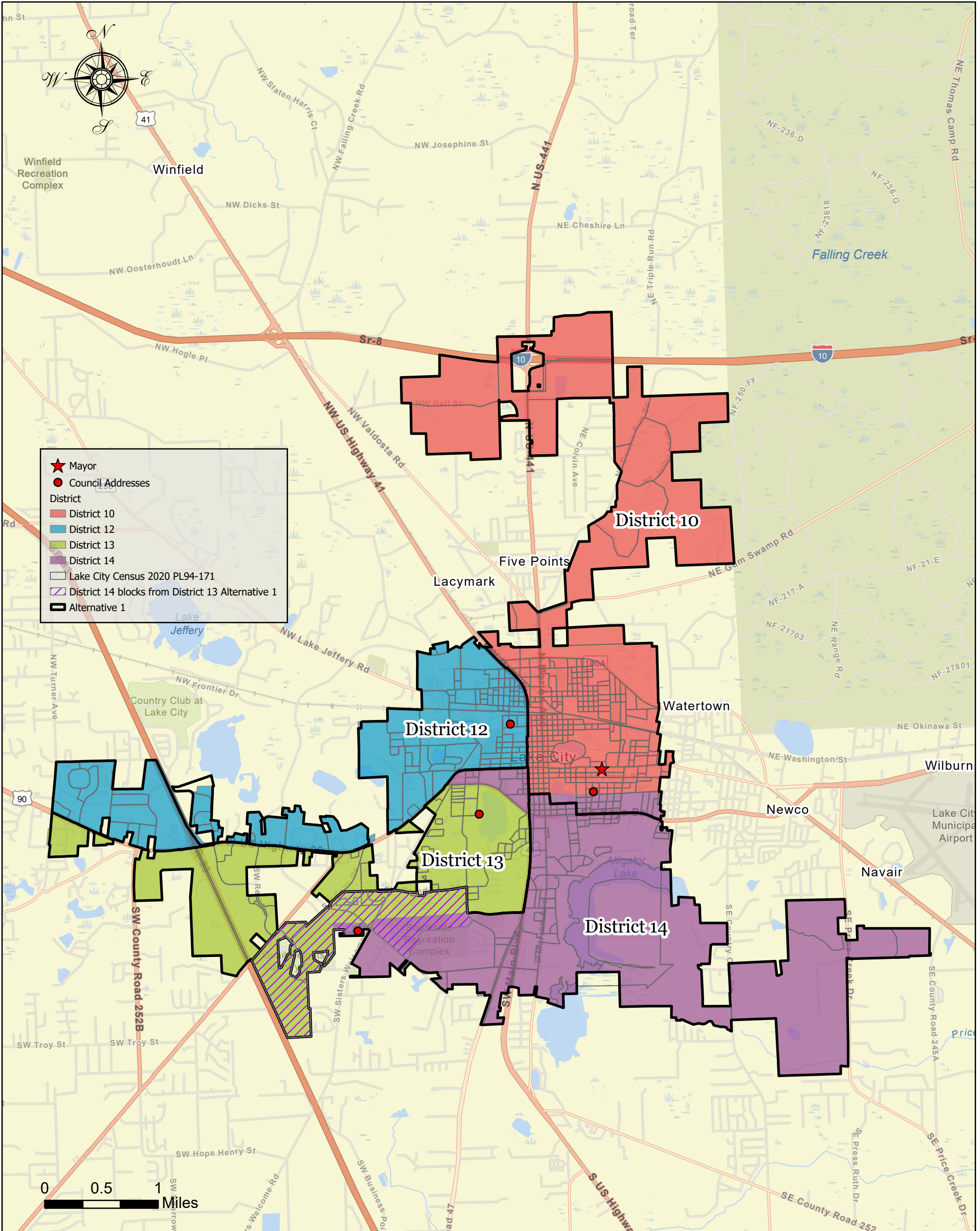
City of Lake City
Redistricting Options

| Alternative 1 5.41 pts. | | | | | | | | | | | | |
|-------------------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
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| Voting Age Population | | 2,278 | | | 883 | 38.8% | 1,261 | 55.4% | 134 | 5.9% | 114 | 5.0% |
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| District 13 | 3,032.25 | 3,037 | 5 | 0.16% | 1,745 | 57.5% | 938 | 30.9% | 354 | 11.7% | 296 | 9.7% |
| Voting Age Population | | 2,253 | | | 1,422 | 63.1% | 570 | 25.3% | 261 | 11.6% | 203 | 9.0% |
| District 14 | 3,032.25 | 2,969 | (63) | -2.09% | 1,787 | 60.2% | 655 | 22.1% | 527 | 17.8% | 394 | 13.3% |
| Voting Age Population | | 2,312 | | | 1,421 | 61.5% | 468 | 20.2% | 423 | 18.3% | 324 | 14.0% |
| Totals | 12,129 | 12,129 | | | 6,110 | | 4,614 | | 1,405 | | 1,115 | |
| Voting Age Population | | 9,171 | | | 4,913 | | 3,188 | | 1,070 | | 801 | |

| Alternative 2 7.35 pts. | | | | | | | | | | | | |
|-------------------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
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| Voting Age Population | | 2,328 | | | 1,187 | 51.0% | 889 | 38.2% | 252 | 10.8% | 160 | 6.9% |
| District 13 | 3,032.25 | 3,096 | 64 | 2.10% | 1,866 | 60.3% | 807 | 26.1% | 423 | 13.7% | 276 | 8.9% |
| Voting Age Population | | 2,338 | | | 1,513 | 64.7% | 511 | 21.9% | 314 | 13.4% | 212 | 9.1% |
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| Totals | 12,129 | 12,129 | | | 6,110 | | 4,614 | | 1,405 | | 1,115 | |
| Voting Age Population | | 9,171 | | | 4,913 | | 3,188 | | 1,070 | | 801 | |

Alternative 1

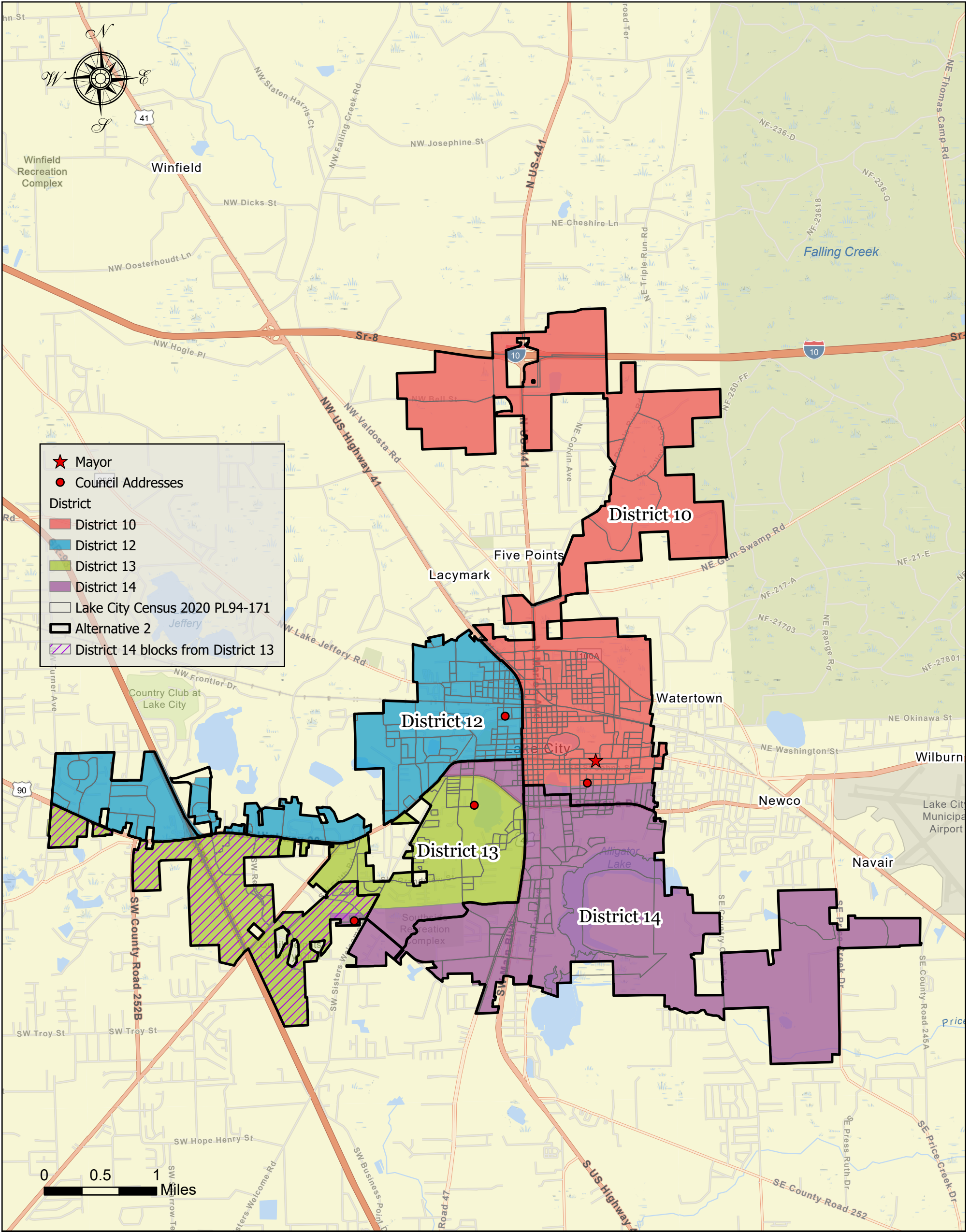
2020 Redistricting Data



| DISTRICT | 2020 Population IDEAL | 2020 Population ACTUAL | Population Deviation | Percent Deviation | Population White | Percent White | Population Black | Percent Black | Population Other | Percent Other | Population Hispanic | Percent Hispanic |
|-------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
| District 10 | 3,032.25 | 2990 | -42.25 | -1.4% | 1098 | 37% | 1717 | 57% | 175 | 6% | 169 | 6% |
| District 12 | 3,032.25 | 3133 | 100.75 | 3.3% | 1480 | 47% | 1304 | 42% | 349 | 11% | 256 | 8% |
| District 13 | 3,032.25 | 3037 | 4.75 | 0.2% | 1745 | 57% | 938 | 31% | 354 | 12% | 296 | 10% |
| District 14 | 3,032.25 | 2969 | -63.25 | -2.1% | 1787 | 60% | 655 | 22% | 527 | 18% | 394 | 13% |
| Totals | 12129 | 12129 | 0 | 0 | 6110 | - | 4614 | - | 1405 | - | 1115 | - |

Alternative 2

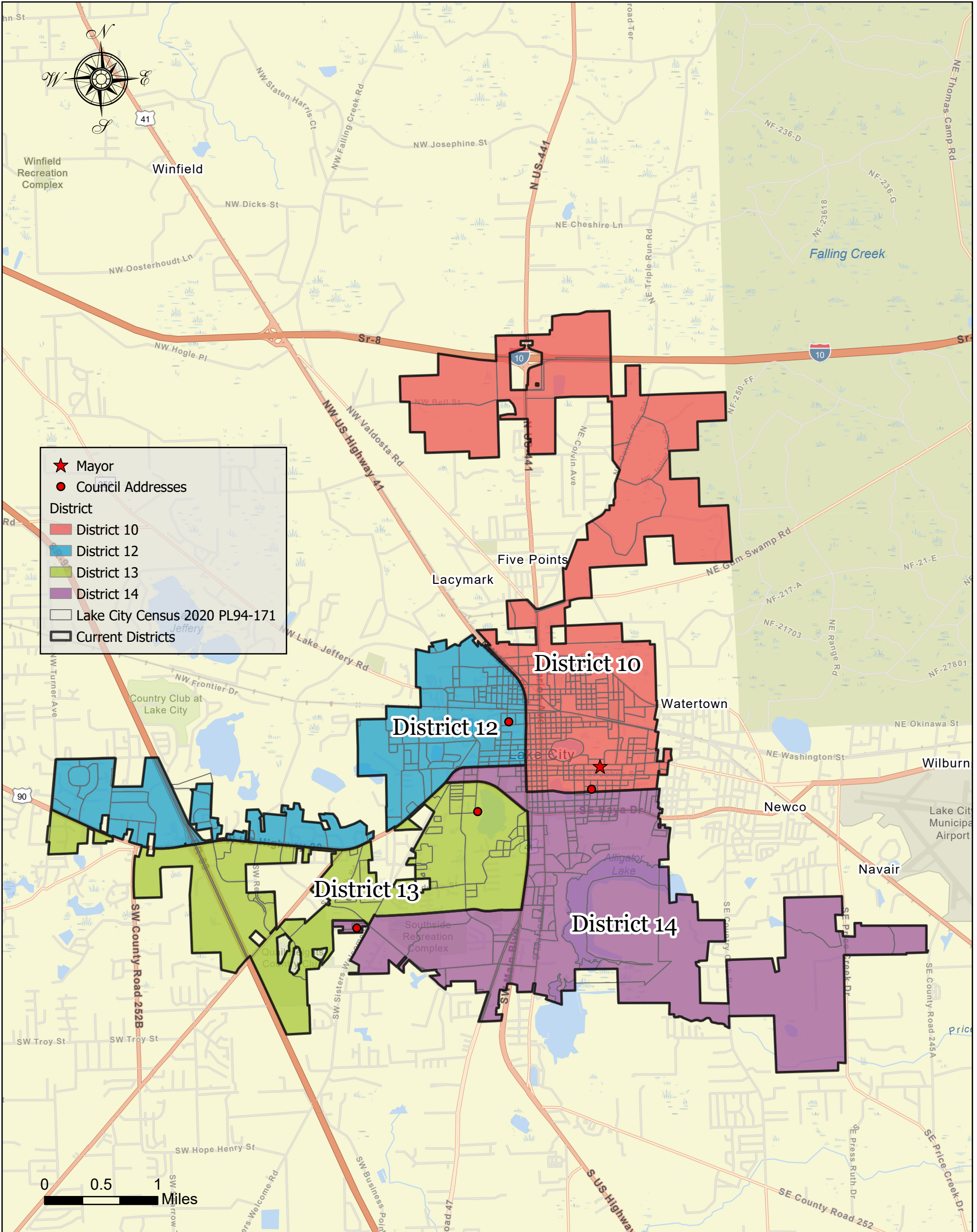
2020 Redistricting Data



| DISTRICT | 2020 Population IDEAL | 2020 Population ACTUAL | Population Deviation | Percent Deviation | Population White | Percent White | Population Black | Percent Black | Population Other | Percent Other | Population Hispanic | Percent Hispanic |
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| District 12 | 3,032.25 | 3133 | 100.75 | 3.3% | 1480 | 47% | 1304 | 42% | 349 | 11% | 256 | 8% |
| District 13 | 3,032.25 | 3096 | 63.75 | 2.1% | 1866 | 60% | 807 | 26% | 423 | 14% | 276 | 9% |
| District 14 | 3,032.25 | 2910 | -122.25 | -4.0% | 1666 | 57% | 786 | 27% | 458 | 16% | 414 | 14% |
| Totals | 12129 | 12129 | 0 | 0 | 6110 | - | 4614 | - | 1405 | - | 1115 | - |

Current City Council Districts

2020 Redistricting Data



| DISTRICT | 2020 Population IDEAL | 2020 Population ACTUAL | Population Deviation | Percent Deviation | Population White | Percent White | Population Black | Percent Black | Population Other | Percent Other | Population Hispanic | Percent Hispanic |
|-------------|-----------------------------|------------------------------|-------------------------|----------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|------------------------|---------------------|
| District 10 | 3,032.25 | 2524 | -508.25 | -16.8% | 822 | 33% | 1563 | 62% | 139 | 6% | 119 | 5% |
| District 12 | 3,032.25 | 3133 | 100.75 | 3.3% | 1480 | 47% | 1304 | 42% | 349 | 11% | 256 | 8% |
| District 13 | 3,032.25 | 3887 | 854.75 | 28.2% | 2198 | 57% | 1189 | 31% | 500 | 13% | 388 | 10% |
| District 14 | 3,032.25 | 2585 | -447.25 | -14.7% | 1610 | 62% | 558 | 22% | 417 | 16% | 352 | 14% |
| Totals | 12129 | 12129 | 0 | 0 | 6110 | - | 4614 | - | 1405 | - | 1115 | - |