

### REGIONAL PLANNING COMMISSION MEETING AGENDA

Thursday, March 16, 2023 at 5:30 PM City Hall, 415 Broad Street, Boardroom

This meeting is an open and accessible meeting. If interested parties request special assistance or accommodations, please notify the Planning Department three (3) days in advance of the meeting.

- I. INTRODUCTION AND RECOGNITION OF VISITORS
- II. APPROVAL OF THE AGENDA
- III. APPROVAL OF MINUTES
  - 1. February 13, 2023 Work Session Minutes
  - 2. February 16, 2023 Regular Meeting Minutes

### **IV. CONSENT AGENDA**

Consent items are those items that have previously been brought before the Planning Commission, which have been reviewed by the Planning Commission in previous meetings or work sessions or are minor subdivisions and final plats not requiring any variances.

### V. NEW BUSINESS

- Surplus Request New Street (PLNCOM23-0059). The Commission is requested to declare city-owned property along New Street as surplus property. (Garland)
- Magnolia Ridge Phase 1 Final (RESDEV23-0005) The Commission is requested to grant final subdivision approval for the Magnolia Ridge Phase 1 development contingent upon completion of construction (Garland)
- 3. Division of Duckworth Property (MINSUB23-0068). The Commission is requested to grant final subdivision approval along with an accompanying irregular lot shape variance. (Garland)

## VI. UNFINISHED BUSINESS

# **VII. OTHER BUSINESS**

1. March Subdivision Letter

# **VIII. ADJOURN**

# MINUTES OF THE WORK SESSION OF THE KINGSPORT REGIONAL PLANNING COMMISSION

City Hall 415 Broad Street, Kingsport, TN 37660

February 13, 2023 12:00 noon

Members PresentMembers AbsentSam BooherJames PhillipsPat BreedingPhil RickmanJohn MoodyTravis PattersonSharon Duncan

Paula Stauffer

Staff PresentVisitorsKen Weems, AICPnone

Savannah Garland Jessica McMurray Dave Harris

At 12:00 p.m., Secretary Weems called the meeting to order. Mr. Weems inquired as to whether anyone on the Commission identified any necessary changes to the minutes from the January 17, 2023 work session or the January 19, 2023 regular meeting. With no corrections identified, Mr. Weems stated that the minutes would be presented during the regular meeting for approval. No official action was taken.

**IV. CONSENT AGENDA** Consent items are those items that have previously been brought before the Planning Commission, which have been reviewed by the Planning Commission in previous meetings or work sessions, or are minor subdivisions and final plats not requiring any variances.

**Hunts Crossing Bond extension (PLNCOM22-0031).** The Commission is requested to extend the Hunts Crossing irrevocable letter of credit for a period of one year. Staff stated that the developer has requested a bond extension for the remaining Phase 1 improvements. Staff noted that the new letter of credit will have a performance date of Dec 8, 2023 and an expiration date of Mar 8, 2024. No official action was taken.

#### V. UNFINISHED BUSINESS

### VI. NEW BUSINESS

1. Oak Street Rezoning (REZONE23-0031). The Commission is requested to send a positive recommendation to the Kingsport Board of Mayor and Aldermen in support of approving the rezoning. Staff noted that the site is approximately .7 acres in size and that the R-4, Medium Density Apartment District zone has been requested. Staff stated that the current zoning of the site contains the R-2, Two Family District; B-3, Highway Oriented Business District; and R-1B, Residential District. Staff stated that the purpose of the request is to locate 12 residential units on the property. The applicant indicated that the housing would primarily focus on serving the elderly

and disabled. Staff noted that the submitted zoning development plan conforms to the R-4 standard. No official action was taken.

- 2. Shipp Springs Annexation (ANNEX21-0136). The Commission is requested to send a positive recommendation to the Kingsport Board of Mayor and Aldermen for the annexation, zoning, and plan of services for the Shipp Springs Annexation. Staff identified the location of the request off of Shipp Springs Road. Staff stated that the proposed zoning for the site is the R3, Medium Density Apartment District. Staff stated that the annexation is necessary for the development of 281 single family homes and 300 apartment units on the site. Staff noted that the plan of services is standard and that there are no roads in the annexation area, Staff noted that due to city water and sanitary sewer already serving the property, the cost of the annexation is minimal. No official action was taken.
- 3. Groseclose Development Preliminary (RESDEV22-0142). The Commission is requested to grant contingent preliminary approval for the subdivision. Staff described the details of the proposed major subdivision to the Commission. Staff stated that the proposal's main entrance would be off of Shipp Springs Road and that an emergency ingress/egress point is proposed to connect to existing right-of-way off of Woodmont Avenue. Staff stated that a sole K-value variance has been requested for the intersection in the southeast side of the proposal. Staff reviewed the local, residential, and alley cross sections as proposed. No official action was taken.
- 4. Hunts Crossing Phase 3 Final (MINSUB23-0006). The Commission is requested to grant contingent final approval for the Hunts Crossing Phase 3 subdivision. Staff stated that this side of the Hunts Crossing Development is being constructed from the Shadyside Drive side of the development. Staff stated that the proposal has a bond that would be considered as the next item on the agenda. Staff further stated that the proposal would further develop the new streets that already have preliminary approval. Staff showed the four new lots that would result from the final approval. No official action was taken.
- **5. Hunts Crossing Phase 3 Bond (MINSUB23-0006).** The Commission is requested to approve an irrevocable letter of credit for the Hunts Crossing Phase 3 subdivision. Staff stated that approval of a bond (irrevocable letter of credit) for phase 3 in the amount of \$49,974.17 has been requested by the developer. No official action was taken.
- 6. 2023 Sullivan County Minor Zoning Text Amendments (PLNCOM23-0028). The Commission is requested to send a positive recommendation to the Sullivan County Commission in support of passing the zoning text amendment. Staff summarized the Sullivan County request, stating that two proposals are up for a recommendation. Staff stated that the county needs to make changes to their zoning code to eliminate the words "enforcement duty or" from their zoning regulations since it is already mandatory for local government to enforce the stormwater management plan. Additionally, staff noted that they are distinguishing between major and minor home occupation provisions to ensure applicants know when it can be approved by staff and when proposals must be considered by the County BZA. No official action was taken.

#### VII. OTHER BUSINESS

**Receive February Subdivision Letters** 

VIII. PUBLIC COMMENT (Speakers are limited to 5 minutes per item.)

## IX. ADJOURNMENT

There being no further business, the meeting was adjourned at approximately 12:40 p.m.

Respectfully Submitted, Ken Weems, AICP, Planning Commission Secretary

# MINUTES OF THE REGULAR MEETING OF THE KINGSPORT REGIONAL PLANNING COMMISSION

City Hall 415 Broad Street, Kingsport, TN 37660

February 16, 2023 5:30 p.m.

### **Members Present**

Sam Booher Pat Breeding Sharon Duncan Travis Patterson John Moody

### **Members Absent**

Paula Stauffer Phil Rickman James Phillips

## Staff Present

Ken Weems, AICP Savannah Garland Jessica McMurray Dave Harris

### **Visitors**

Ed Mahaffey Fred Baker **Emily Chase** Terry Cunningham Ed Faigle Brendlyn Larkin Faye Calhoun Melinda Parsons Cody McCrary Lalita Lombardo Jean Walker Karen Kayros Mary McCrary Billie Wisecarver Angie Shelton Phyllis Kilgore Pam Ketron **Eddie Grills** Jessica Harmon Bart Rowlett Joanne Kilgore Vicky Fleenor Ramona Dingus Ron Dingus James McGee Lisa McGee Susan Adesman Inez Glauer Larry Glauer Mary Gail Carbara Fouse

At 5:30 p.m., Chairman Booher called the meeting to order, introduced the Commission and staff, and summarized meeting procedures. The Chairman called for approval of the agenda. A motion was made by Sharon Duncan, seconded by John Moody, to approve the agenda as presented. The motion passed unanimously, 5-0. The Chairman inquired as to whether anyone on the Commission identified any changes to the minutes from the January 17, 2023 work session or the January 19, 2023 regular meeting. With no corrections identified, a motion was made by Pat Breeding, seconded by John Moody, to approve the minutes from the January 17, 2023 work session and the January 19, 2023 regular meeting. The motion passed unanimously, 5-0.

IV. CONSENT AGENDA Consent items are those items that have previously been brought before the Planning Commission, which have been reviewed by the Planning Commission in previous meetings or work sessions, or are minor subdivisions and final plats not requiring any variances.

**Hunts Crossing Bond extension (PLNCOM22-0031).** The Commission is requested to extend the Hunts Crossing irrevocable letter of credit for a period of one year. Staff stated that the developer has requested a bond extension for the remaining Phase 1 improvements. Staff noted that the new letter of credit will have a performance date of Dec 8, 2023 and an expiration date of

Mar 8, 2024. Staff inquired as to whether anyone on the Commission desired a presentation or any more information on the proposal. With no additional information requested, a motion was made by Sharon Duncan, seconded by John Moody to approve the consent agenda as presented. The motion passed unanimously, 5-0.

### V. UNFINISHED BUSINESS

### VI. NEW BUSINESS

- 1. Oak Street Rezoning (REZONE23-0031). The Commission is requested to send a positive recommendation to the Kingsport Board of Mayor and Aldermen in support of approving the rezoning. Staff noted that the site is approximately .7 acres in size and that the R-4, Medium Density Apartment District zone has been requested. Staff stated that the current zoning of the site contains the R-2, Two Family District; B-3, Highway Oriented Business District; and R-1B, Residential District. Staff stated that the purpose of the request is to locate 12 residential units on the property. The applicant indicated that the housing would primarily focus on serving the elderly and disabled. Staff noted that the submitted zoning development plan conforms to the R-4 standard. The Chairman opened the item for public comment. An opposing comment was received about the view of Bays Mountain being blocked by the multifamily proposal. A motion was made by Sharon Duncan, seconded by Pat Breeding, to send a positive recommendation to the Board in support of the rezoning. The motion passed unanimously, 5-0.
- 2. Shipp Springs Annexation (ANNEX21-0136). The Commission is requested to send a positive recommendation to the Kingsport Board of Mayor and Aldermen for the annexation, zoning, and plan of services for the Shipp Springs Annexation. Staff identified the location of the request off of Shipp Springs Road. Staff stated that the proposed zoning for the site is the R3, Medium Density Apartment District. Staff stated that the annexation is necessary for the development of 281 single family homes and 300 apartment units on the site. Staff noted that the plan of services is standard and that there are no roads in the annexation area, Staff noted that due to city water and sanitary sewer already serving the property, the cost of the annexation is minimal. The Chairman opened the public comment for the item. With no public comment being received about the annexation itself, the Chairman closed public comment. A motion was made by Sharon Duncan, seconded by Pat Breeding, to send a positive recommendation to the Board for the annexation, zoning, and plan of services for the annexation. The motion passed unanimously, 5-0.
- 3. Groseclose Development Preliminary (RESDEV22-0142). The Commission is requested to grant contingent preliminary approval for the subdivision. Staff described the details of the proposed major subdivision to the Commission. Staff stated that the proposal's main entrance would be off of Shipp Springs Road and that an emergency ingress/egress point is proposed to connect to existing right-of-way off of Woodmont Avenue. Staff stated that a sole K-value variance has been requested for the intersection in the southeast side of the proposal. Staff reviewed the local, residential, and alley cross sections as proposed. The Chairman opened the item for public comment. A total of 17 people spoke against the request. The opposing comments focused on concerns about the emergency access through Woodmont Avenue and construction deliveries being made through the same access point. A total of 2 people spoke in favor of the request, citing the need for more housing in the city. A motion was made by Pat Breeding, seconded by Travis Patterson, to grant preliminary approval along with the 3 point K Value variance, contingent upon annexation of the property. The motion passed unanimously, 5-0.

- 4. Hunts Crossing Phase 3 Final (MINSUB23-0006). The Commission is requested to grant contingent final approval for the Hunts Crossing Phase 3 subdivision. Staff stated that this side of the Hunts Crossing Development is being constructed from the Shadyside Drive side of the development. Staff stated that the proposal has a bond that would be considered as the next item on the agenda. Staff further stated that the proposal would further develop the new streets that already have preliminary approval. Staff showed the four new lots that would result from the final approval. A motion was made by Pat Breeding, seconded by Travis Patterson, to grant phase 3 final approval contingent upon the irrevocable letter of credit being received. The motion passed unanimously, 5-0.
- **5. Hunts Crossing Phase 3 Bond (MINSUB23-0006).** The Commission is requested to approve an irrevocable letter of credit for the Hunts Crossing Phase 3 subdivision. Staff stated that approval of a bond (irrevocable letter of credit) for phase 3 in the amount of \$49,974.17 has been requested by the developer. A motion was made by Pat Breeding, seconded by Travis Patterson, to approve the use of an irrevocable letter of credit in the amount of \$49,974.17 for the remaining improvements to phase 3. The motion passed unanimously, 5-0.
- 6. 2023 Sullivan County Minor Zoning Text Amendments (PLNCOM23-0028). The Commission is requested to send a positive recommendation to the Sullivan County Commission in support of passing the zoning text amendment. Staff summarized the Sullivan County request, stating that two proposals are up for a recommendation. Staff stated that the county needs to make changes to their zoning code to eliminate the words "enforcement duty or" from their zoning regulations since it is already mandatory for local government to enforce the stormwater management plan. Additionally, staff noted that they are distinguishing between major and minor home occupation provisions to ensure applicants know when it can be approved by staff and when proposals must be considered by the County BZA. A motion was made by Sharon Duncan, seconded by John Moody, to send a positive recommendation to the Sullivan County Commission in support of the proposed zoning text amendment. The motion passed unanimously, 5-0.

### VII. OTHER BUSINESS

#### **Receive February Subdivision Letters**

**VIII.** PUBLIC COMMENT (Speakers are limited to 5 minutes per item.)

### IX. ADJOURNMENT

There being no further business, the meeting was adjourned at approximately 7:40 p.m.

Respectfully Submitted, Ken Weems, AICP, Planning Commission Secretary

### **Kingsport Regional Planning Commission**

# Surplus Report PLNCOM23-0059

Property Information	Surplus Request
Address	251 New Street
Tax Map, Group, Parcel	Tax Map 046I, Group E, Parcel 023.00
Civil District	11 <sup>th</sup> Civil District
Overlay District	N/A
Land Use Designation	Retail/Commercial (Parking lot)
Acres	+/6

Applicant #1 Information	Intent	
Name: City of Kingsport  Address: 415 Broad Street	Intent: To declare Tax Map 046I Group E Parcel 23 as surplus property by the City of Kingsport.	
City: Kingsport State: TN Zip Code: 37660 Phone Number: (423) 229-9485	Under TCA 13-4-104, the Kingsport Regional Planning Commission is required to designate City owned property as surplus before the City can dispose of the property.	

### **Planning Department Recommendation**

(Approve, Deny, or Defer)

### The Kingsport Planning Division recommends declaring 1324 Midland Drive as surplus:

• Request reviewed by all city departments

#### **Staff Field Notes and General Comments:**

The City is requesting that the Planning Commission declare Tax Map 046I Group E Parcel 23 as surplus property. The requested area is located off New Street. There is an existing catch basin and storm pipe that connects to the public storm water system on New St. These assets should convey with the property. All city departments and utility providers have reviewed the request and see no need to retain this property as city property.

Staff recommends that the Planning Commission declare 251 New Street as surplus property due to the City seeing no future use for the property.

Planner:	Garland	Date: 2/14/2023	
Planning Commission	n Action	Meeting Date:	March 17, 2023
Approval:			
Denial:		Reason for Denial:	
Deferred:		Reason for Deferral:	

PROPERTY INFORMATION	Surplus Request
ADDRESS	251 New Street
DISTRICT, LAND LOT	Sullivan County
	11 <sup>th</sup> Civil District, TM 046I Group E, Parcel 23
OVERLAY DISTRICT	N/A
CURRENT ZONING	B-2
PROPOSED ZONING	No Change
ACRES +/6	
EXISTING USE Parking lot	
PROPOSED USE Public	
I and the second	

**PETITIONER 1: City of Kingsport** 

415 Broad St., Kingsport, TN 37660

### INTENT

To declare Tax Map 046I Group E Parcel 23 as surplus property by the City of Kingsport.

# Site Map



# **Kingsport Regional Planning Commission**

# Surplus Report PLNCOM23-0059

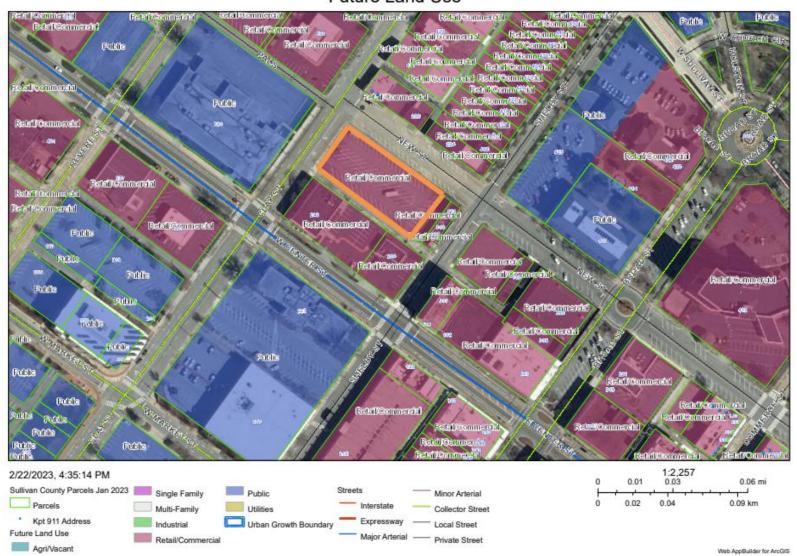
# Zoning



## **Kingsport Regional Planning Commission**

# Surplus Report PLNCOM23-0059

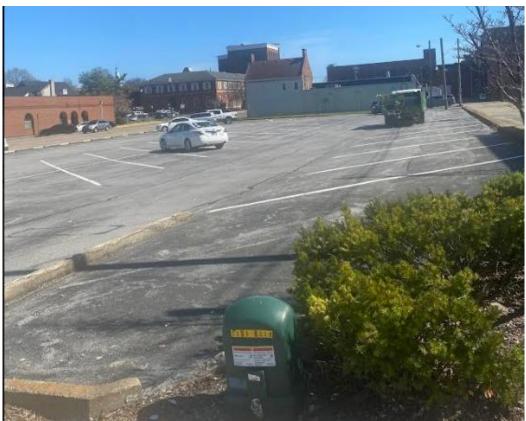
## **Future Land Use**



# Utilities







Prepared by Kingsport Planning Department for the Kingsport Regional Planning Commission Meeting on March 16th, 2023



**RECOMMENDATION:** 

Staff recommends that the Planning Commission declare 251 New Street as surplus property.

# Planned Development Repo RESDEV23-0005

Magnolia Ridge Phase 1 Final PROPERTY INFORMATION

> **Rocky Branch Road ADDRESS**

7<sup>th</sup> Civil District, TM 078, Parcel 044.00 **DISTRICT, LAND LOT** 

**OVERLAY DISTRICT Not Applicable** 

**EXISTING ZONING** PD

**PROPOSED ZONING** No Change

**ACRES** 18.84+/-

**EXISTING USE** Vacant

Residential **PROPOSED USE** 

APPLICANT: Ken Bates

ADDRESS: 181 Peppertree Drive Kingsport, TN 37664

REPRESENTATIVE: Miller Land Surveying, LLC

PHONE: 423-552-5300

The applicant is requesting phase 1 final Plan approval for the Magnolia Ridge development located off Rocky Branch Road and Glory Road.

The proposal consists of 51 new lots located on 18.84 acres including a new roadway of 2.98 acres (0.46 miles).

The plan shows 25' periphery setback as well as the areas designated for open space. 11.44 acres is dedicated to open space resulting in a maximum allowance of 8 units per acre with 35% open space. This development is at 3.34 units per acre. These values are for Phase 1 and 2.

There will be two separate points of ingress/egress. One from Rocky Branch Road and one from Glory Road. Magnolia Ridge Drive is proposed as a residential street, while the rest of the new streets meet the standard for a residential lane.

A bond estimate of \$1,967,887.00 remains to cover the cost of the improvements required to meet the Minimum Subdivision Regulations.

There are no variances associated with this proposal. Staff recommends granting final plat approval based upon conformance with the PD District Standards along with the retrieval of the Irrevocable Letter of Credit matching the bond amount.

# Planned Development Repol **RESDEV23-0005**

# Site Map





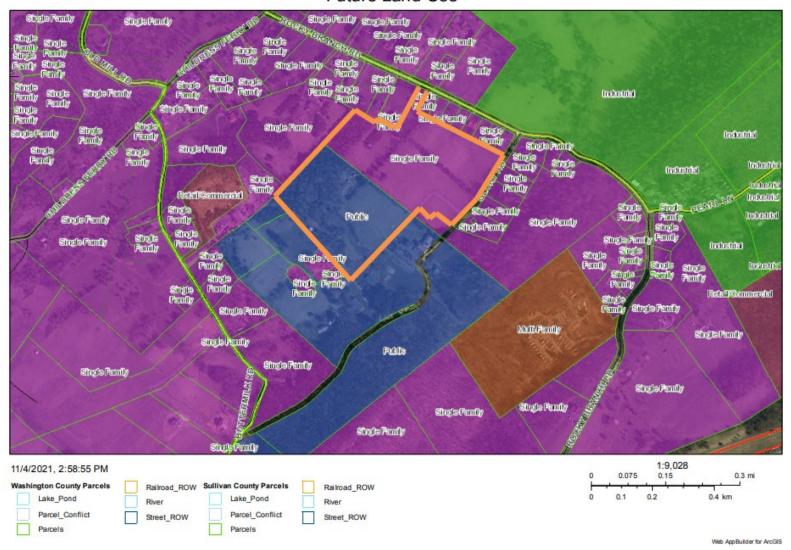
Web AppBuilder for ArcGIS

# Zoning

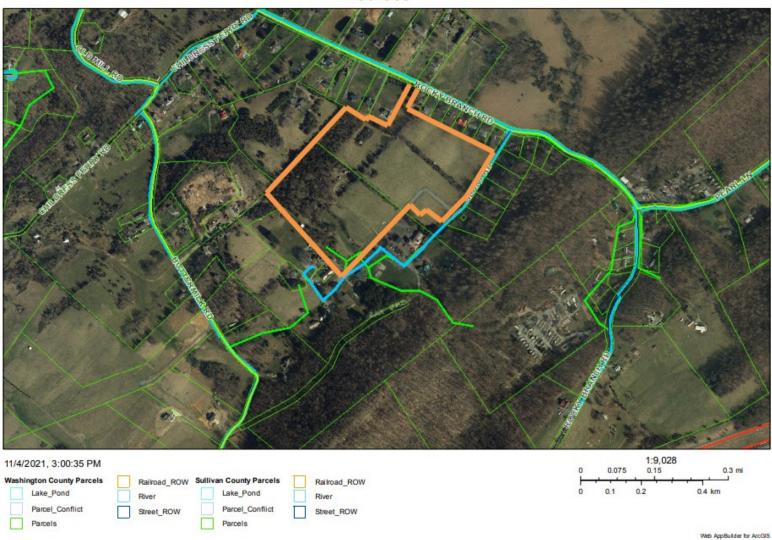


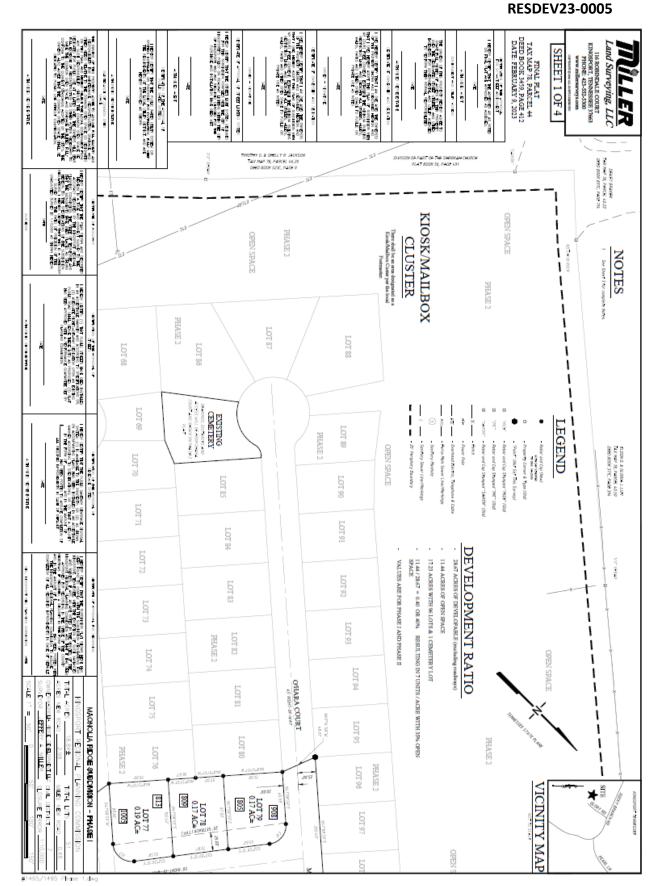
# Planned Development Repol RESDEV23-0005

## **Future Land Use**

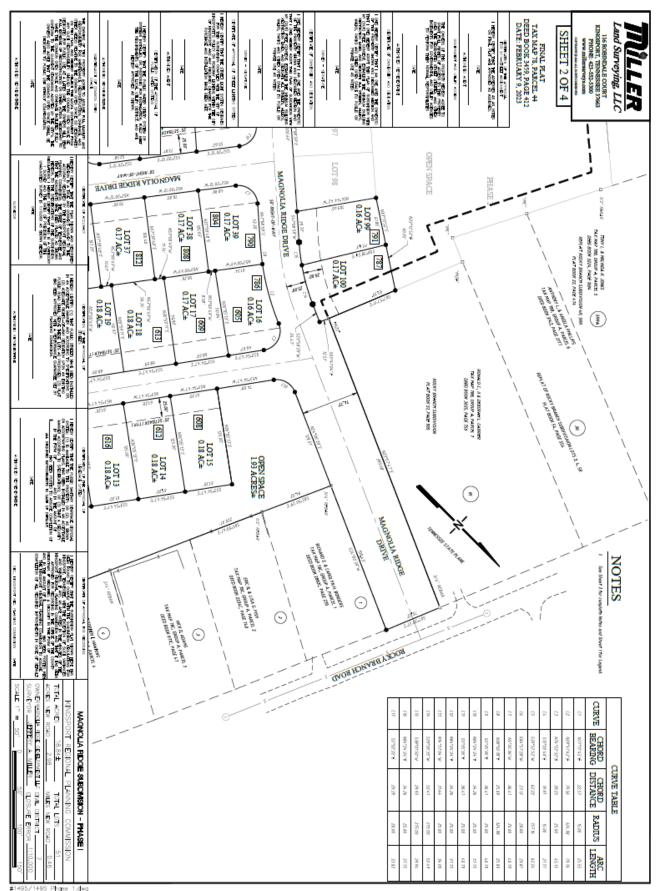


# Utilities

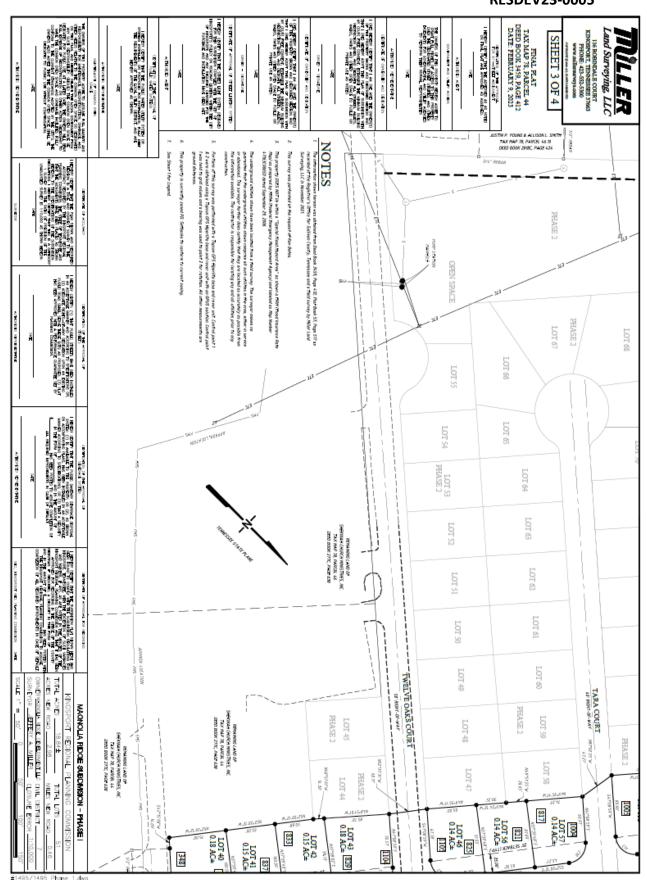




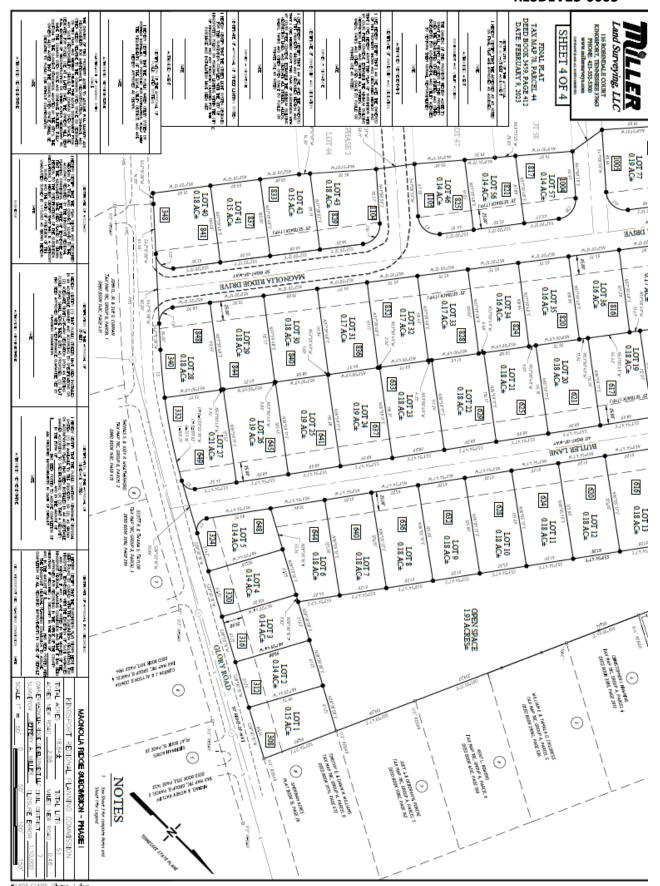
### **RESDEV23-0005**



# Planned Development Repol RESDEV23-0005



### **RESDEV23-0005**



## **RESDEV23-0005**





# **Conclusion**

Staff recommends approval of the Magnolia Ridge Preliminary PD plat based upon conformance to the Planned Development District Design Standards along with the retrieval of the Irrevocable Letter of Credit matching the bond amount.

### **Kingsport Regional Planning Commission**

# Subdivision Report Life Number MINSUB23-0068

Property Information	Division of Duckworth Property			
Address	335 Hemlock Road			
Tax Map, Group, Parcel	TM 77,Parcl 31.00			
Civil District	14 <sup>th</sup> Civil District	14 <sup>th</sup> Civil District		
Overlay District	N/A			
Land Use Designation	Single Family Residential			
Acres	+/- 1.561			
Major or Minor / #lots	Minor - 1	Concept Plan		
Two-lot sub		Prelim/Final	Final	
Owner /Applicant Information		Surveyor Information		
Name: Brad & Laurie Duckworth		Name: Saxon & Associates		
Address: 345 Hemlock Road		Address: 129 Otari Dr.		
City: Kingsport		City: Kingsport		
State: TN Zip Code: 37663		State: TN Zip Code: 37664		
Email: N/A		Email: dansaxon@chartertn.net		
Phone Number: 423-361-3825		<b>Phone Number:</b> 423-245-9926		

#### **Planning Department Recommendation**

(Approve, Deny, or Defer)

#### The Kingsport Planning Division recommends final plat approval for the following reasons:

Plat meets the minimum subdivision regulations

A request for the final plat of lot 1 for property located inside the City Limits has been received. The property is located off of Hemlock Road.

The submitted plat creates a flag pole shaped lot of approximately 1.264 acres. There are 46.905 acres remaining. The parcel is zoned residential in Sullivan County. The owner is requesting an irregular lot shape variance for lot 1. This flag pole lot enables the lot to meet the 50' road frontage requirement. The access to frontage on Hemlock Rd. contains difficult terrain (steep & rocky). Sullivan County does not require variances per their subdivision regulations for flag lots. Sullivan County does require that the lot area within the buildable area of the lot must be a minimum of 1 acre in size (acreage of pipe stem not included). Owners have approval from TDEC for as subsurface sewage disposal system. The KRPC's regulations require a variance for any new lots that contain excessive depth in relation to width.

<u>Staff recommends final plat approval of the Division of Duckworth along with the associated variance based upon a difficult terrain hardship.</u>

Planner:	Garland	Date: 3/13/23	March 16 <sup>th</sup> , 2023
		Meeting Date:	iviarch 16", 2023

**Kingsport Regional Planning Commission** 

Subdivision Report
File Number MINSUB23-0068

28

β45 Hemlock Rd Kingsport, TN 37663 3/7/2023

Kingsport Regional Planning Commission 201 W Market Street Kingsport, TN 37660

Ref.: Request for Variance, 345 Hemlock Rd.; Control Map: 077; Parcel 031.00

Ladies/Gentlemen:

I wish to re-subdivide my property in order to allow building a new home for my wife and me. The current small house that is on the property, in which my wife and I currently live, will become a home for my wife's mother who is late in years and finding it more difficult to get around BUT still wants her independence. We plan to build a new home only a 100 yards away from current home so we can be close and can help my wife's mother on a daily basis.

To create a lot for the building of our new home requires access to frontage on Hemlock Rd however this is made incredibly difficult due to the topography of the land (VERY steep and rocky). Also desired is to minimize the impact on wooded land and wildlife. Given this, the most viable option is to make a "flag" lot, where the "flag pole" fronts on Hemlock RD, and utilize an easement of the current driveway (services current dwelling). This enables (a) lot to meet the frontage requirement while (b) maximizing safety and conservation, ie, do not have to cut down large beautiful trees and impact wildlife ecosystem by cutting in a new driveway on a steep hillside when a workable driveway is already in place.

Therefore, my request is to be allowed to make a 50 foot wide "flag pole" entrance from Hemlock Rd, as shown on the plat, creating an irregular shaped lot.

Many thanks for your kind consideration of my request!!!

Brad & Laurie Duckworth

## **Subdivision Report** File Number MINSUB23-0068

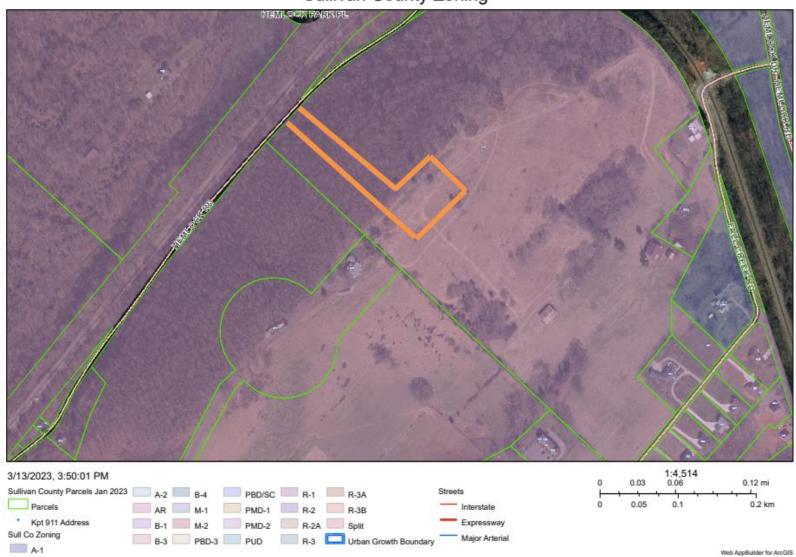
# Site Map



Web AppBuilder for ArcGIS

# Subdivision Report File Number MINSUB23-0068

Sullivan County Zoning



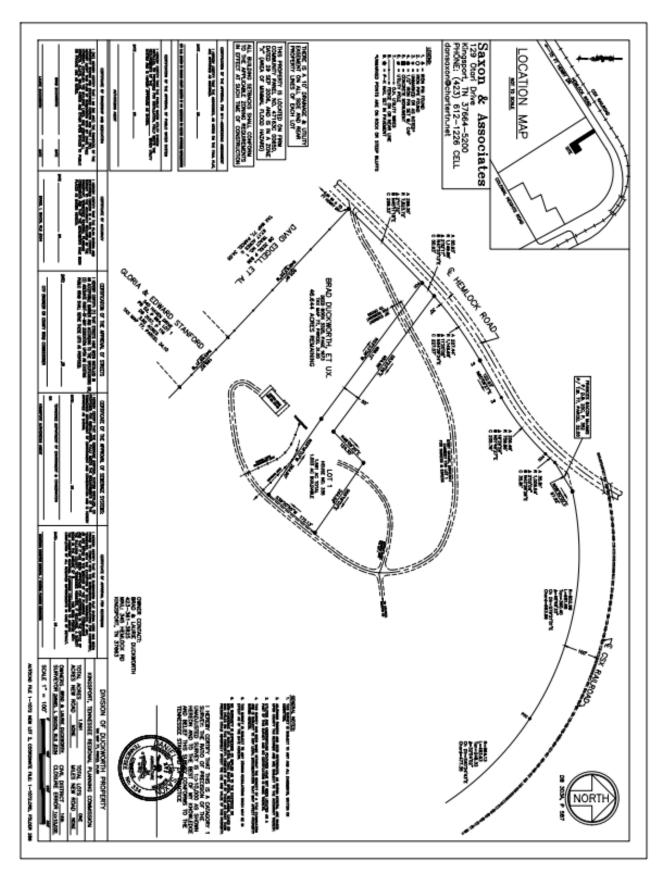
# Subdivision Report File Number MINSUB23-0068

# **Future Land Use**



Page 5 of 7

# Subdivision Report File Number MINSUB23-0068



Prepared by Kingsport Planning Department for the Kingsport Regional Planning Commission Meeting on March 16, 2023

Subdivision Report
File Number MINSUB23-0068

# Conclusion

Staff recommends final plat approval of the plat Division of Duckworth Property based upon conformance to the Minimum Subdivision Regulations and the associated variance.



March 16<sup>th</sup>, 2023

Sam Booher, Chairman Kingsport Regional Planning Commission 415 Broad Street Kingsport, TN 37660

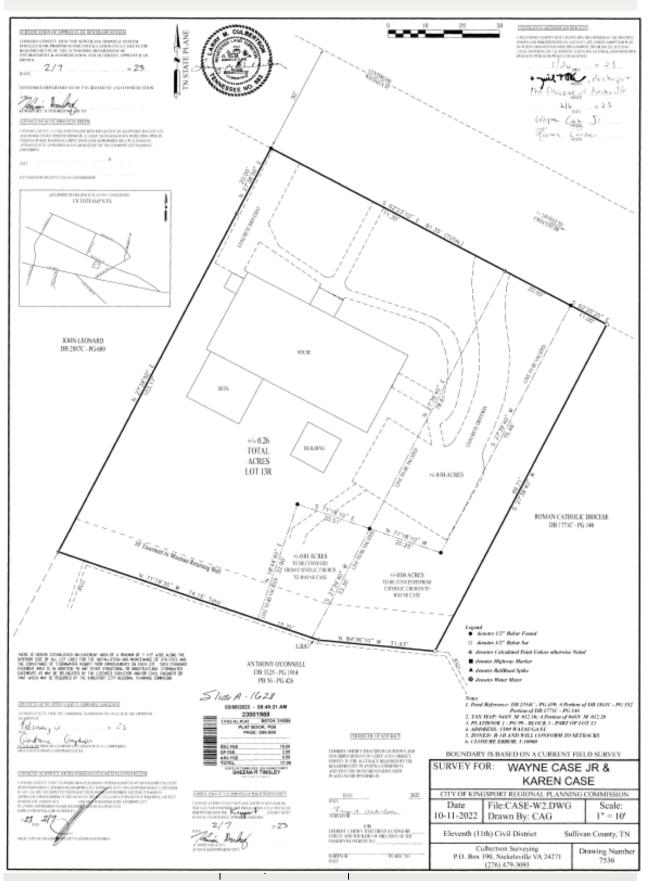
### Chairman Booher:

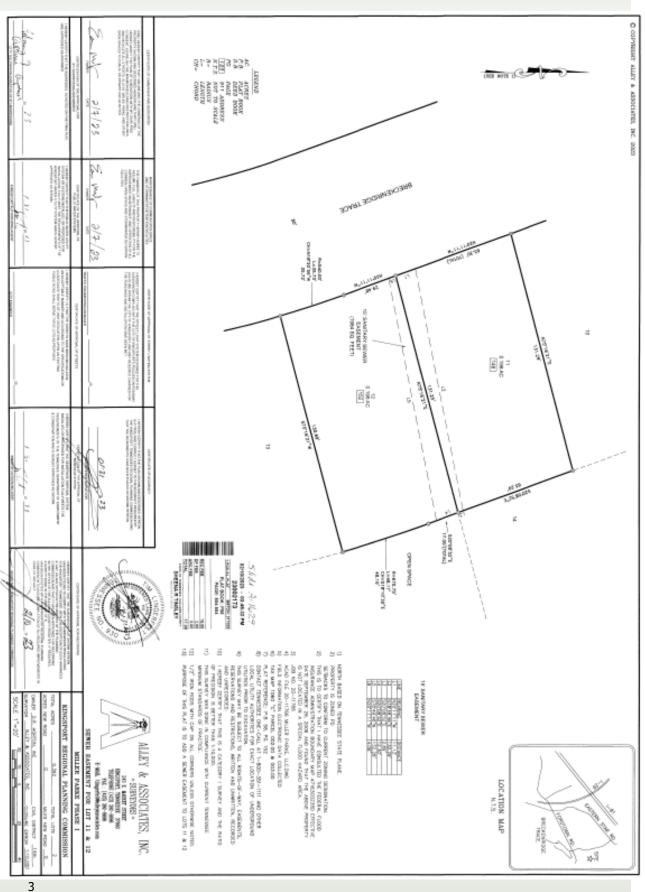
This letter is to inform you that I, as Secretary for the Kingsport Regional Planning Commission, certify the subdivision of the following lots meet(s) the Minimum Standards for Subdivision Development within the Kingsport Planning Region. The staff certifies these plat(s) as acceptable to be signed by the Secretary of the Planning Commission for recording purposes.

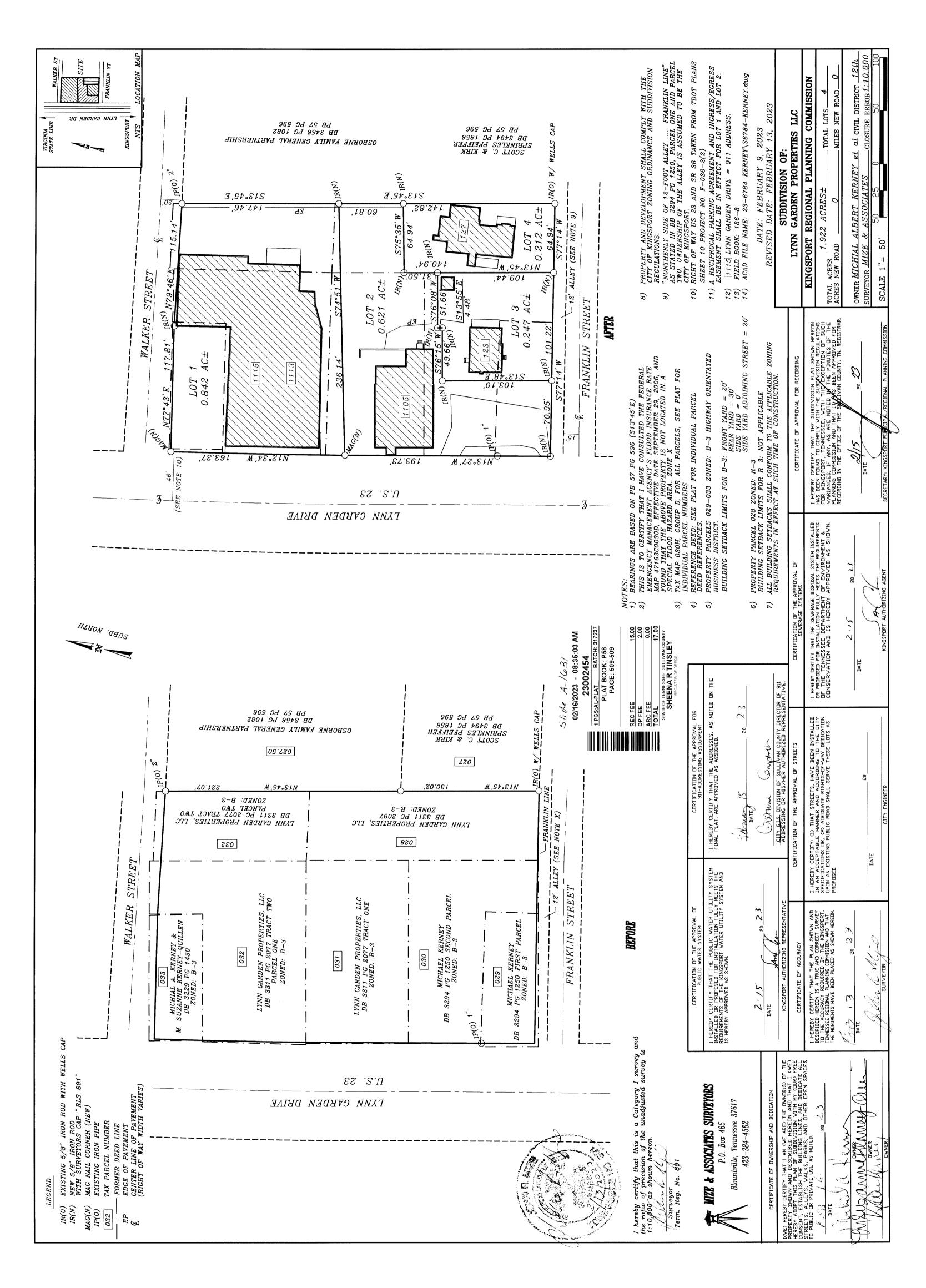
- 1. 1509 Watauga St.
- 2. Miller Parke sewer easement
- 3. Miller Parke Division
- 4. Lynn Garden Properties
- 5. Riverbend Drive
- 6. E. Main St.
- 7. 401 Poplar Grove Rd.
- 8. Carver Boundary survey

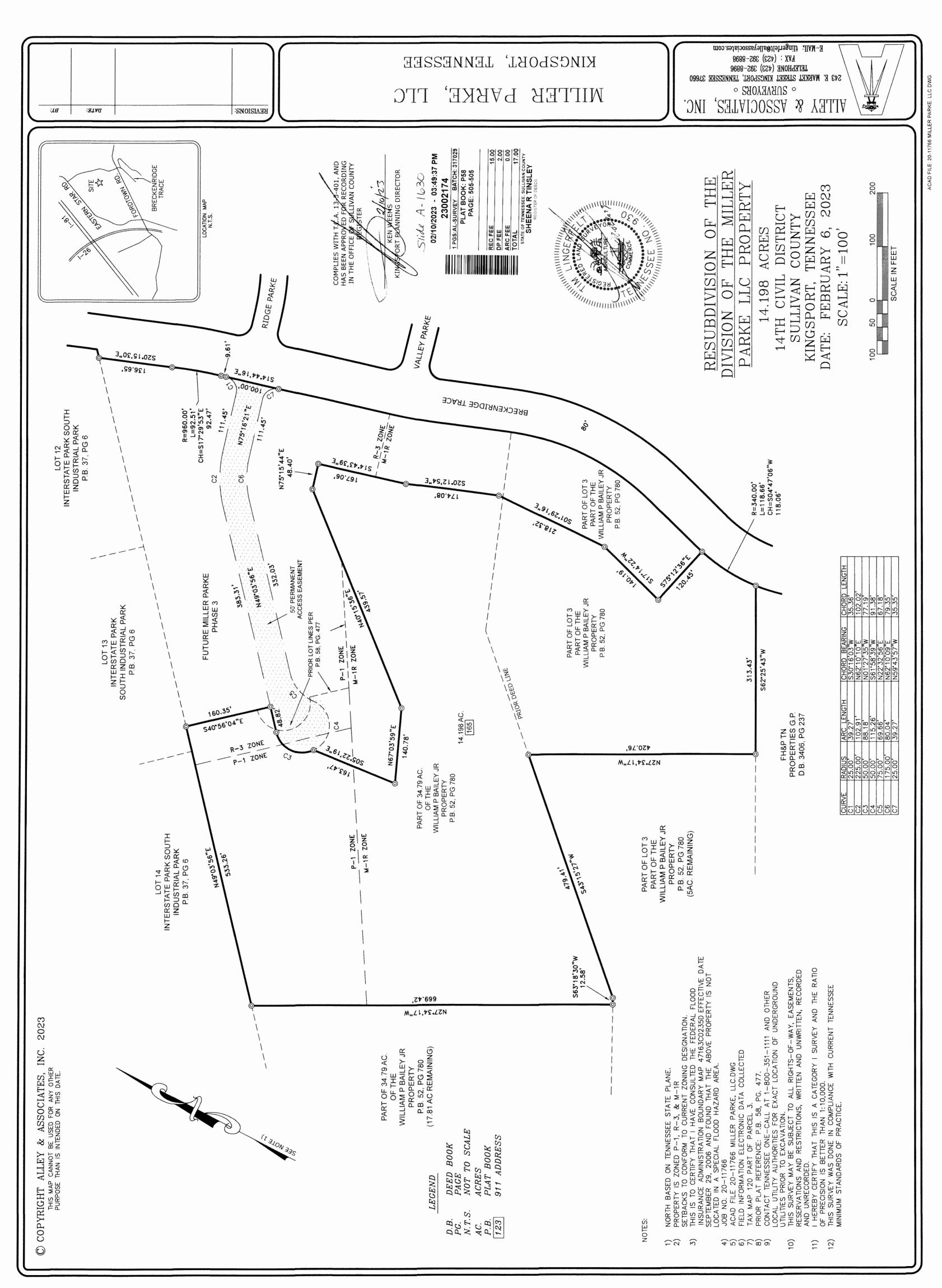
### Sincerely,

Ken Weems, AICP Planning Manager C: Kingsport Regional Planning Commission









Book P58 Page 517

