COMMITTEE OF THE WHOLE

City of Kaukauna
Council Chambers
Municipal Services Building
144 W. Second Street, Kaukauna

Monday, November 09, 2026 at 6:00 PM

AGENDA

In-Person and Remote Teleconference via ZOOM

1. Correspondence.

2. Discussion Topics.
   a. 2027 Budget Presentation.
   b. 2027 Budget Deliberation.

3. Strategic Plan.
   a. Request to establish a philanthropic community improvement program in cooperation with (KASD) Kaukauna Area School District.

Adjourn

NOTICES

Committee of the Whole – Notice is hereby given this is a public meeting of the Committee of the Whole. As such, all members or a majority of the City's Standing Committees will likely be in attendance. While members of the Common Council or any Standing Committees may participate in discussions, only the Committee of the Whole will take formal action.

IF REQUESTED THREE (3) DAYS PRIOR TO THE MEETING, A SIGN LANGUAGE INTERPRETER WILL BE MADE AVAILABLE AT NO CHARGE.

MEETING ACCESS INFORMATION:

You can access this meeting by one of three methods: from your telephone, computer, or by an app. Instructions are below.

To access the meeting by telephone:

1. Dial 1-312-626-6799
2. When prompted, enter Meeting ID 234 605 4161 followed by #
3. When prompted, enter Password 54130 followed by #

To access the meeting by computer:

1. Go to http://www.zoom.us
2. Click the blue link in the upper right hand side that says Join a Meeting
3. Enter Meeting ID 234 605 4161
4. Enter Password 54130
5. Allow Zoom to access your microphone or camera if you wish to speak during the meeting

To access the meeting by smartphone or tablet:

1. Download the free Zoom app to your device
2. Click the blue button that says Join a Meeting
3. Enter Meeting ID 234 605 4161
4. Enter Password 54130
5. Allow the app to access your microphone or camera if you wish to speak during the meeting

Members of the public will be muted unless there is an agenda item that allows for public comment or if a motion is made to open the floor to public comment.

November 9, 2026

Dear President Moore and Members of the Common Council,

The 2027 Budget is the result of an open and collaborative process between the City Council and Administration. Together, we strive to provide strategic city services and community partnerships that enhance the quality of life for our residents by reducing crime, increasing affordable housing opportunities, and facilitating community investment. These efforts depend on strong partnerships and our shared commitment to working toward common goals.

Across all departments and functions, we have an obligation to our residents and businesses to continue delivering excellent services. Accordingly, the 2027 Budget includes the following high-priority items that enhance and improve our service delivery.

1. Property Tax Rate – The 2027 Budget will increase the City's assessed tax rate by $0.15 per $1,000 of assessed value which is a 2.11% increase.
2. Property Tax Levy - The City's tax levy increased $549,024 or 3.97%. Under state law, the levy is allowed to increase 3.04%, plus increased debt service requirements. This levy increase is less than the maximum permitted under state law.
3. Budgeted Expenditures – Budgeted General Fund expenditures for 2027 are $21,784,950 – an increase of 5.2%. This allows the city to continually qualify for the State Expenditure Restraint Program Aid. The City has qualified every year since the inception of the program.
4. General Fund Balance – Our General Fund Balance is projected to be $6,925,383 on December 31, 2026. This fund balance exceeds the Council objective of $6,535,485 at year end, which allows the City to continue to receive excellent bond ratings resulting in lower interest rates when issuing future debt. Keeping the fund balance at 30% operating is optimal in the credit industry.
5. Level of Service and Capital Improvements – The 2027 Capital Improvement Program will see investments in our community to provide long lasting, positive effects and spur urban growth.

   As part of our Strategic Plan, we will continue to invest in our city parks. In 2027, La Follette Park will see major improvements including a three-season building which will allow us to rent out from early spring to late fall, restrooms, a storage area, and a serving kitchen area with window/counter. Other upgrades include basketball courts, walking trails and a viewing area overlooking the scenic Fox River and a reconstructed driveway/parking lot. These much-needed improvements will further enhance this neighborhood park.

   Also, in 2027 the Kaukauna Dog Park will get a face lift. Upgrades to that park will include restrooms, a dog washing station and the planting of trees to provide shade while you watch your dog play. I remain committed to improving and maintaining our city parks to provide exceptional recreational opportunities and vital green spaces for all residents.

   Our 2027 CIP also includes $9,502,000 in major infrastructure investments — including new concrete street paving, street and alley reconstruction, sanitary and storm sewer upgrades, and the replacement of defective sidewalks. These projects reflect our continued commitment to investing in vital infrastructure that will help improve the quality of life for our residents.

CITY OF KAUKAUNA
Office of the Mayor
Anthony J. Penterman
144 W 2nd Street
Kaukauna, WI 54130
920.766.6310
www.kaukauna.gov

6. Economic Development – The demand for additional housing continues to remain strong throughout the Fox Valley region, and Kaukauna is working to meet that demand. At High Pointe Meadows subdivision on the city's far south side, Phase 1 construction is already underway and will include 63 single-family residential lots. Once fully developed, the subdivision is expected to provide a total of 115 new single-family homes, helping address the community's growing need for additional housing options.

   Commercial and industrial development also remains strong in Kaukauna. Straightline Refrigeration, ROAM Storage, and Peters Concrete are planning new building construction, while several existing businesses continue to invest in expansions and improvements. These include Team Industries, Accurate Machine, Haen Meats, Holland Cold Storage, Profile Finishings, and Prosperity In LLC. These investments reflect continued confidence in Kaukauna's business climate, create opportunities for future job growth, strengthen our local tax base, and reinforce Kaukauna's position as a growing economic hub in the Fox Valley.

7. Statements on Budget – As a city, we continue to lead with resilience, guided by fiscal responsibility and transparency. I am extremely proud of our leadership team for preparing another thoughtful and fiscally responsible budget that meets the Council's priorities while honoring the trust placed in us by our residents.

   New or reclassified positions in the 2027 budget include:

   Firefighter/Paramedic – Making the additional Firefighter/Paramedic position permanent ensures the Kaukauna Fire Department has adequate staffing to respond to emergencies, provide timely emergency medical services, and maintain reliable fire protection for our growing community. This position strengthens daily operational coverage, reduces the strain on existing personnel, and helps maintain safe and effective emergency response capabilities while meeting the increasing demands on the department.

   Two (2) Library Positions – Increasing full-time staffing from 31.5 to 37.5 hours will provide additional employee coverage and capacity to better serve the community while supporting the library's growing programs, services, and daily operations. This investment will improve scheduling flexibility, reduce staffing gaps, and allow the library to maintain consistent service levels.

   GIS Specialist – A GIS Specialist will provide the city with accurate, centralized mapping and management of critical infrastructure, including water, sewer, stormwater, streets, and other municipal assets. This position will improve long-term infrastructure planning, support residential and commercial development, reduce reliance on outside consultants, and help identify potential cost savings through better project coordination and asset management.

   My ongoing focus is to anticipate the long-term needs of our city and make decisions that benefit Kaukauna's future. The 2027 Budget reflects this unwavering pledge to deliver the highest caliber of service to every resident and business.

   Looking ahead, we will continue to balance fiscal responsibility with the City Council's priorities — ensuring strong public safety, reliable essential services, sound infrastructure, and vibrant community programs that make Kaukauna a truly exceptional place to live.

   Sincerely,

   Anthony J. Penterman
   Mayor, City of Kaukauna

2027 Proposed Budget

Presentation to the Committee of the Whole

November 9, 2026

Considerations for this budget

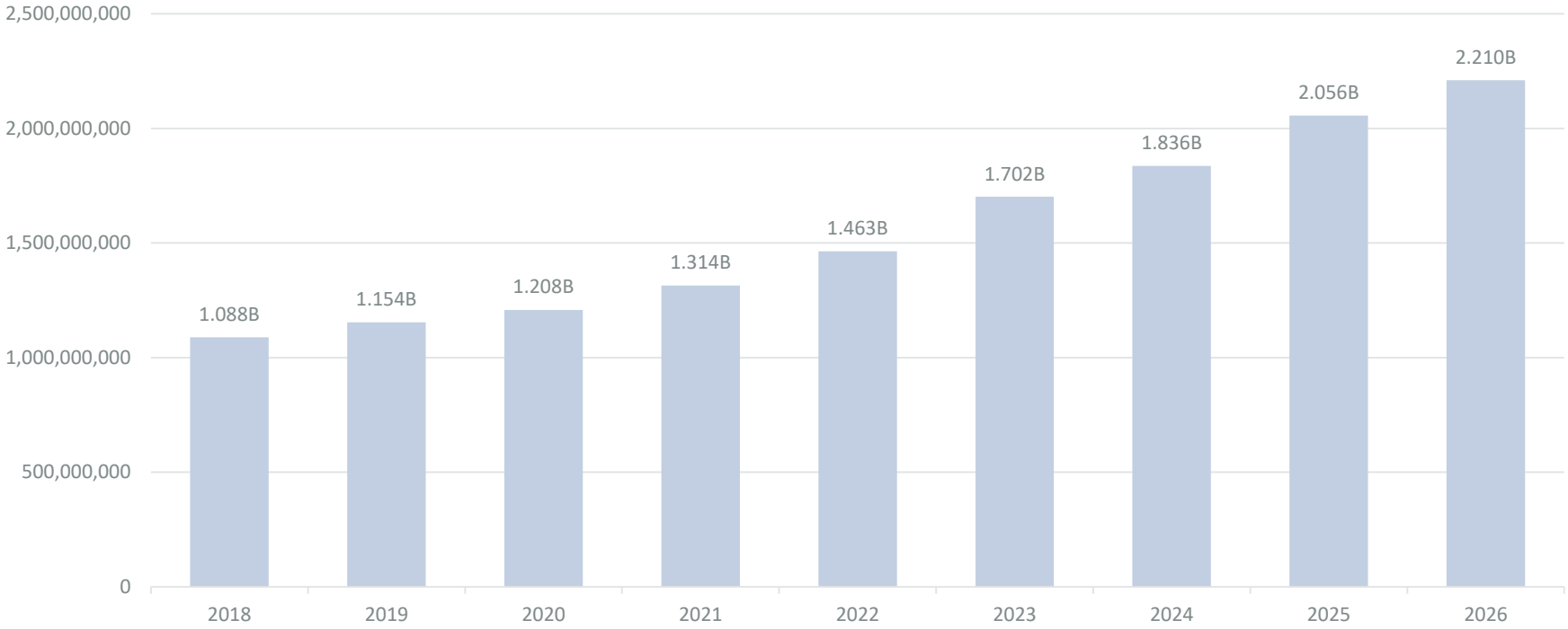
- Expenditure Restraint and Levy Limit Restrictions
- New Positions from the People and Operational Plan
- Explaining the tax bill this year, not a straight percentage across the board

Property Values

What's Going on with Property Values

- Continue to have a healthy growth in citywide values
  - Equalized value increased 7.46%
- Personal Property no longer being taxed
- Net new construction of 3.05%
- Total Assessment Ratio is 94.5%

Equalized Value Comparison



Equalized Values

- Equalized value changes have been steadily increasing over the past several years.

- Significant increases have an immediate impact on assessment compliance under state law (sec. 70.05(5), Wis. Stats.), which requires a municipality's assessed value of major classes of property to be within 10% of full value.

Equated Assessed Values by Class

	JANUARY 1, 2025	JANUARY 1, 2026	INCREASE / (DECREASE)	%
REAL ESTATE				
Residential	1,622,306,400	1,656,642,900	34,336,500	2.12%
Commercial	270,926,400	293,139,600	22,213,200	8.20%
Manufacturing	139,398,800	143,062,500	3,663,700	2.63%
Agricultural	72,100	71,300	(800)	-1.11%
Undeveloped	7,000	7,000	0	0.00%
Other	0	0	0	-
TOTAL ASSESSED VALUATION	2,032,710,700	2,092,923,300	60,212,600	2.96%
TOTAL ASSESSED VALUATION				
Calumet County	72,100	72,200	100	0.14%
Outagamie County	2,032,710,700	2,092,923,300	60,212,600	2.96%
TOTAL ASSESSED VALUATION	2,032,782,800	2,092,995,500	60,212,700	2.96%

Major Class Comparison

- Estimated total Ratio is 94.5%
- City can be less than +/- 10% of full value for up to 5 years
- If City is more than +/- 10% for more than 5 years and does not perform a revaluation, then the DOR issues an order for a supervised assessment

Year	Property Class	Municipal Assessed Value	DOR Base Value	% of DOR Base Value	Ratio (%)	Major Class Municipal Compliance Status
2026	Residential	1,656,642,900	1,747,671,500	84.73	94.79	YES
	Commercial	293,139,600	314,822,700	15.26	93.11	YES
	Agricultural	73,000	72,700	0.00	100.41	
	Sum Of 5, 5M, 6, 7	77,500	104,100	0.01	74.45	
	Total	1,949,933,000	2,062,671,000	100.00	94.53	YES

Ratio's Over the Years-Update Chart

Year	Res	Comm	Total
2026	94.79	93.11	94.53
2025	98.76	99.42	98.85
2024	74.66	89.86	76.7
2023	81.65	88.44	82.74
2022	93.24	98.14	94.05
2021	104.3	100.18	103.56
2020	83.81	97.44	86.25
2019	84.52	100.56	87.32
2018	89.76	100.21	91.68
2017	94.76	102.33	96.13

- Prior to 2021, the last Citywide Revaluation was done in 2009
  - Fell out of compliance in 2019
- Did a Citywide Revaluation in 2021
  - Fell Out of compliance two years later
- Did a Citywide Revaluation in 2025
  - How long will we stay in compliance?

Revenue and Expenses

Overview of Revenue and Expense

2026 Budget	2027 Budget	$ Difference	% Difference
20,706,263	21,784,950	1,078,687	5.2%

With a balanced budget, both the revenues and expenses are increasing by 5.2% or about $1.08m.

Revenue

Revenue Type

Revenue Source	2027 Budget	% of Total
Total Taxes	$11,680,426	53.6%
Total Intergovernmental	$5,664,836	26.0%
Total Regulation & Compliance	$632,600	2.9%
Total Charges For Service	$1,603,043	7.4%
Total Use of Money & Property	$502,000	2.3%
Total Miscellaneous and Operating Transfers	$1,702,045	7.8%
Total	**$21,784,950**	**100%**

Taxes

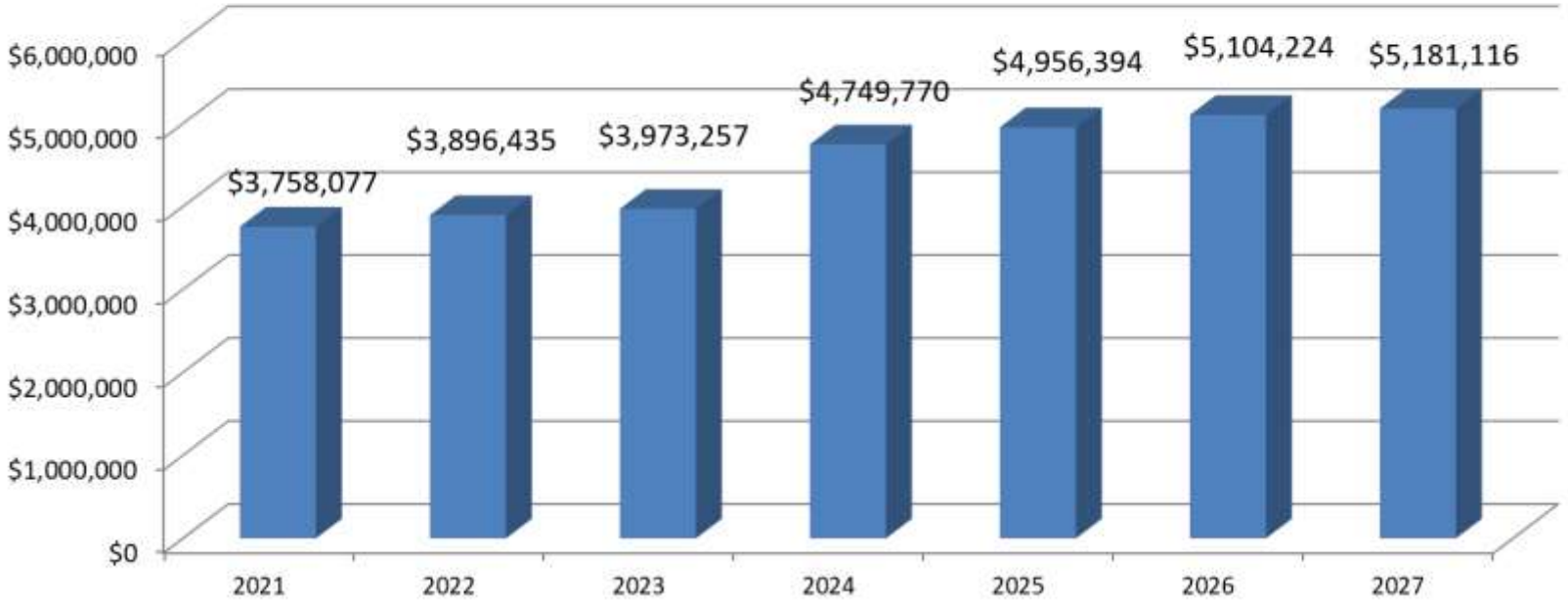
Tax Type	% of Total Revenue
Property Taxes - General	40.21%
Room Tax	0.05%
In Lieu of Taxes - Utilities	11.48%
In Lieu of Taxes - Round House	0.12%
In Lieu of Taxes - Housing Authority	0.11%
In Lieu of Taxes - Local 400	0.05%
In Lieu of Taxes - WPPI	0.46%
County Sales Tax	1.15%

Intergovernmental

- These funds come from state shared revenue, transportation aids, and other state/federal programs.
- They help offset local costs for mandated services, infrastructure, and special programs.
- Notably, state aids have increased modestly but remain sensitive to legislative changes.

State Financial Aid - General Fund

Shared Revenue, Highway Aid, Expenditure Restraint, Computer Aid, Fire Insurance Dues, Personal Property Aid



Charges for Services

- Fees for services such as ambulance, recreation, aquatics, and yard waste disposal site.
- These revenues reflect the city's commitment to balancing general tax support with user contributions for specific benefits.

Charges for Services Types

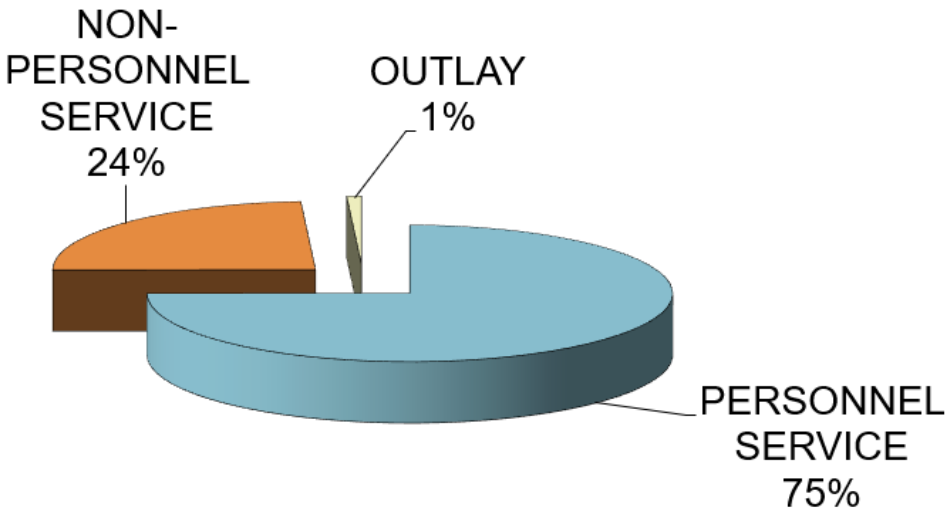
Aquatic Fees Adjustment

- $1 increase for adult and youth daily admission
- $10 increase for adult and youth annual pass
- $5 increase for senior annual pass
- No change to annual family pass

Revenue Increase/(Decrease)

DESCRIPTION	Diff
In Lieu of Taxes - Utilities	500,000
Property Taxes - General	281,600
County Library Aid	58,866
State Shared Revenue	44,581
Swimming Pool Fees	41,275
Solid Waste Fund	25,000
County Sales Tax	20,590
Snow Removal - Covered Services	(5,000)
1000 Island Grant Contribution	(10,000)
Ambulance Fees - EMS Coverage Contracts	(37,481)
Building Permits	(40,500)

General Fund Expenditures by Type

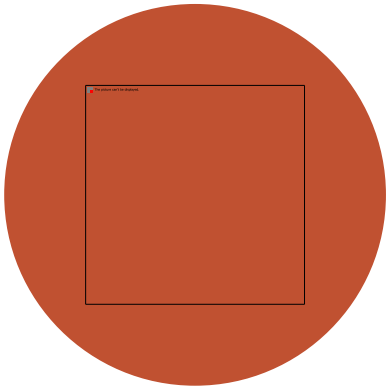


Personnel Expenses

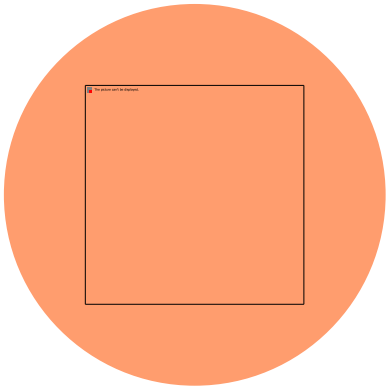
Personnel Expenses

Expense Category	2026 BUDGET	2027 BUDGET	$ Diff	% Diff
Total Personnel	$15,736,245	$16,326,820	$590,575	3.8%

Personnel Expenditure Types



SALARY AND WAGES



BENEFITS

Salary and Wages

Salary and Wages Categories

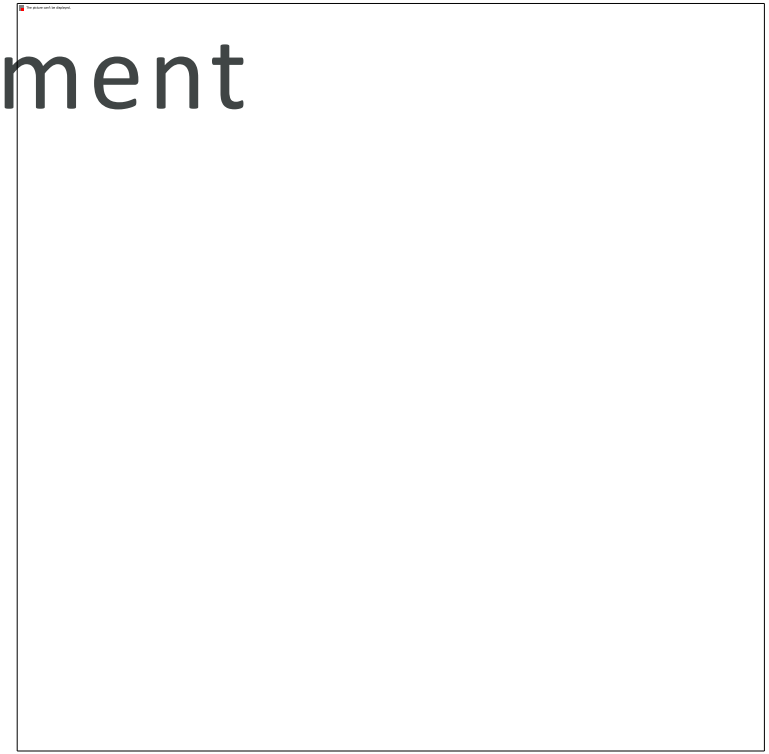
	2026 BUDGET	2027 BUDGET	$ Diff	% Diff
Regular Payroll	9,434,992	9,810,143	$375,151	4.0%
Temporary Payroll	479,755	482,262	$2,507	0.5%
Overtime Pay	245,000	250,000	$5,000	2.0%
Holiday Pay	242,170	258,979	$16,809	6.9%
Shift Premium Pay	700	700	$0	0.0%
Job Class Premium Pay	8,400	7,500	($900)	-10.7%
Longevity Pay	4,485	4,215	($270)	-6.0%
Total Salary & Wages	10,415,502	10,813,799	$398,297	3.8%
				0.0%
Total Personnel	**15,736,245**	**16,326,820**	**$590,575**	3.8%

Regular Payroll

- New/Reclassified Positions
  - Firefighter/Paramedic
  - Library FT positions from 31.5 to 37.5
  - GIS Specialist
- Wage Scale Adjustment 3.0%

Wage Scale Adjustment

- Overall Wage Scale proposed adjustment is at 3.0%



Holiday Pay

Holiday Pay is for both Fire and Police Union Members

Fire Department +$7,009

- Police Department +$9,800

Temporary Payroll Changes

- Increases

Department	2026 Temp Payroll	2027 Temp Payroll	Change
Swimming Pool	$207,990	$215,774	+$7,784
Election Workers	$16,000	$20,000	+$4,000
Community Enrich.	$19,011	$21,850	+$2,839
1000 Island	$6,850	$8,500	+$1,650

- Decreases

Department	2026 Temp Payroll	2027 Temp Payroll	Change
Youth Programs	$48,470	$40,680	-$7,790
Street Maintenance	$107,358	$103,600	-$3,758
Adult Programs	$27,120	$24,932	-$2,188

Benefits

Benefit Types

Type	2026 BUDGET	2027 BUDGET	$ Diff	% Diff
Workers Compensation	216,096	229,636	$13,540	6.3%
Group Health Insurance	3,089,779	3,180,640	$90,861	2.9%
Group Life Insurance	11,867	12,019	$152	1.3%
Residency	219,277	239,087	$19,810	9.0%
Retirement Plan	1,177,331	1,217,203	$39,872	3.4%
Social Security	606,393	634,436	$28,043	4.6%
Total Benefits	5,320,743	5,513,021	$192,278	3.6%

Group Health Insurance

- City offers ten (10) different health plans through the State (Employee Trust Fund)
- The two most common plans had a range of 4% - 5% increase in premiums
- Overall Cost increase is budgeted at 2.9%
- Budgeting for the unknowns
  - New or Vacant positions don’t have previous year as benchmark

Retirement

Category	2026	2027	% Diff
WRS General	7.20%	7.25%	0.05%
WRS Elected	7.20%	7.25%	0.05%
WRS Protective W - Police	14.80%	14.54%	-0.26%
WRS Protective W/O - Fire	18.60%	18.94%	0.34%

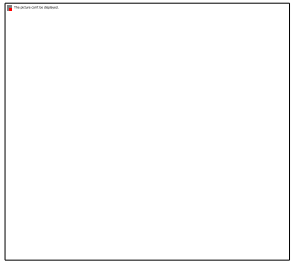
- The City participates in the Wisconsin Retirement System (WRS).
- The City has 4 category classes within the system in which 3 had a slight increase and 1 had a slight decrease.
- Most City employees eligible are in the General Category. These are employees who work at least 1,200 hours
- With this being tied to wages, it fluctuates the same direction as overall wages.



Residency

- The City provides a 6% of salary in residency incentive for those employee's who live within the city corporate limits.
- The city capped this overall benefit to an aggregate of $250,000. If the City reaches this amount, it will then adjust the overall percentage by employee of the incentive to stay within that total amount.
- The City is at $239,000 in the 2027 budget
- Budgeting for the unknowns
  - New or Vacant positions don't have previous year as benchmark

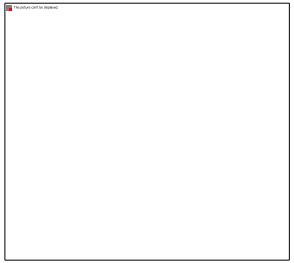
Noteworthy Items



Retiree health benefit usage and cost increase

-22 Participants (2 less than last year)

- 2027 is budgeted to increase $29,080 over 2026 budget



Foundation Grant for Environmental Center is included again this year

Non-Personnel Expenses

Non-Personnel Expenditure

Expense Category	2026 BUDGET	2027 BUDGET	$ Diff	% Diff
Non Personnel	$4,077,315	$4,310,547	$233,232	5.7%

What are Non-Personnel Items

The top 25 Categories by Spend across the City

1. Contractual Services
2. Utilities/Heating Fuels
3. Maintenance – Building
4. General Insurance
5. Automotive Supplies
6. Maintenance - Automotive
7. Lease – Building
8. Library Material
9. Maintenance - Roads & Walks
10. General Supplies
11. Electric City River Jam Expenses
12. Service Contracts
13. Communications
14. Concession Products
15. Maintenance - Other Equipment
16. Hydro Live Expenses
17. Clothing Expense
18. Seminar Expense
19. Chemical & Ordinance
20. Advertising
21. Education & Memberships
22. Office Supplies
23. Medical & Lab Supplies
24. Tuition Reimbursement Program
25. Miscellaneous

Larger Variances

- The table to the right is showing large variances +/- from 2026 to 2027 budget by category

Expense Category	2026 BUDGET	2027 BUDGET	$ Diff	% Diff
Contractual Services	1,275,330	1,455,348	$180,018	14.12%
Water, Sewer & Electric	510,525	547,625	$37,100	7.27%
User Licensing	600	18,800	$18,200	3033.33%
General Insurance	207,526	222,769	$15,243	7.35%
Library Material	122,552	137,735	$15,183	12.39%
Automotive Supplies	194,400	208,900	$14,500	7.46%
Heating Fuels	57,300	63,150	$5,850	10.21%
Cybersecurity	22,000	17,000	-$5,000	-22.73%
Concession Product	55,000	49,000	-$6,000	-10.91%
Miscellaneous	30,250	22,050	-$8,200	-27.11%
Communications	63,266	53,900	-$9,366	-14.80%
Recycling Costs	12,000	2,000	-$10,000	-83.33%

Contractual Services – Detailed Changes (Increases)

- **Refuse Disposal + $118k –** Less expense is being transferred to Solid Waste Fund which causes more expense stays within General Fund (ERIP).
- **Information Technology + $18k –** Increase in Licensing & Support due to new employees, Managed Services contract increase
- **Building Inspections + $15k –** Increase to match closer to 3-year average w/contracted inspection costs (McMahon & RG Inspections)
- **SPAR Building + $13k –** Fire Alarm/Extinguisher/ECD/Sprinkler Inspections/Replacement
- **Ambulance + $6k –** Increase in Medical Equipment Maintenance due to factory warranties expiring on power cot and power load system
- **Street Maintenance + $6k –** Increase to match closer to 3-year average
- **Clerk + $6k –** Clerk Minutes & increased cost for Municode

Contractual Services – Detailed Changes (Decreases)

Planning & Community Development - $21k – Decrease to match closer to 4-year average

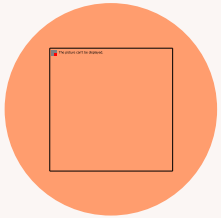
Noteworthy Items

- **Water, Sewer & Electric** – Water rate increase due to Kaukauna Utilities New Water Treatment System. Increase over next 2 years. ($37k)
- **User Licensing** – Engineering Autodesk Subscription upgrade and additional seat. ($18k)
- **Library Material** – Working on getting back to material budget line from 5 years ago. ($15k)
- **Automotive Supplies** – Increased cost due to Diesel & Gas prices. ($14k)
- **Recycling Cost** – No longer recycling with GFL. (- $10k)
- **Communication (IT)** – Expenses moved to Contractual Services line. (-$10k)
- **Concession Product** – Buy less to match expected sales using sales history. (- $6k)

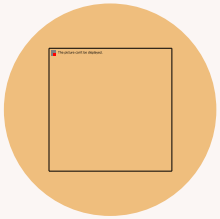
Strategic Plan Items



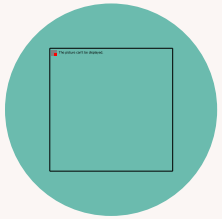
Phone Answering System Upgrade – Improve the phone answering System to provide a better experience for the callers



Intranet Creation– This item has been discussed for 2 plus years.



Council Chambers AV/Audio Improvement – Looking to upgrade the video and sound and improve our technology to run efficient meetings



Strategic Plan Update – Current Strategic Plan is coming to an end. Budget accounts for cost to get the plan updated with an outside facilitator. Expected to update plan for year 2028-2030 or as determine best for the city

Capital Outlay Expenditure

Capital Outlay Expenditure

2026 BUDGET	2027 BUDGET	$ Diff	% Diff
232,703	195,583	(37,120)	-16.0%

Larger Variances

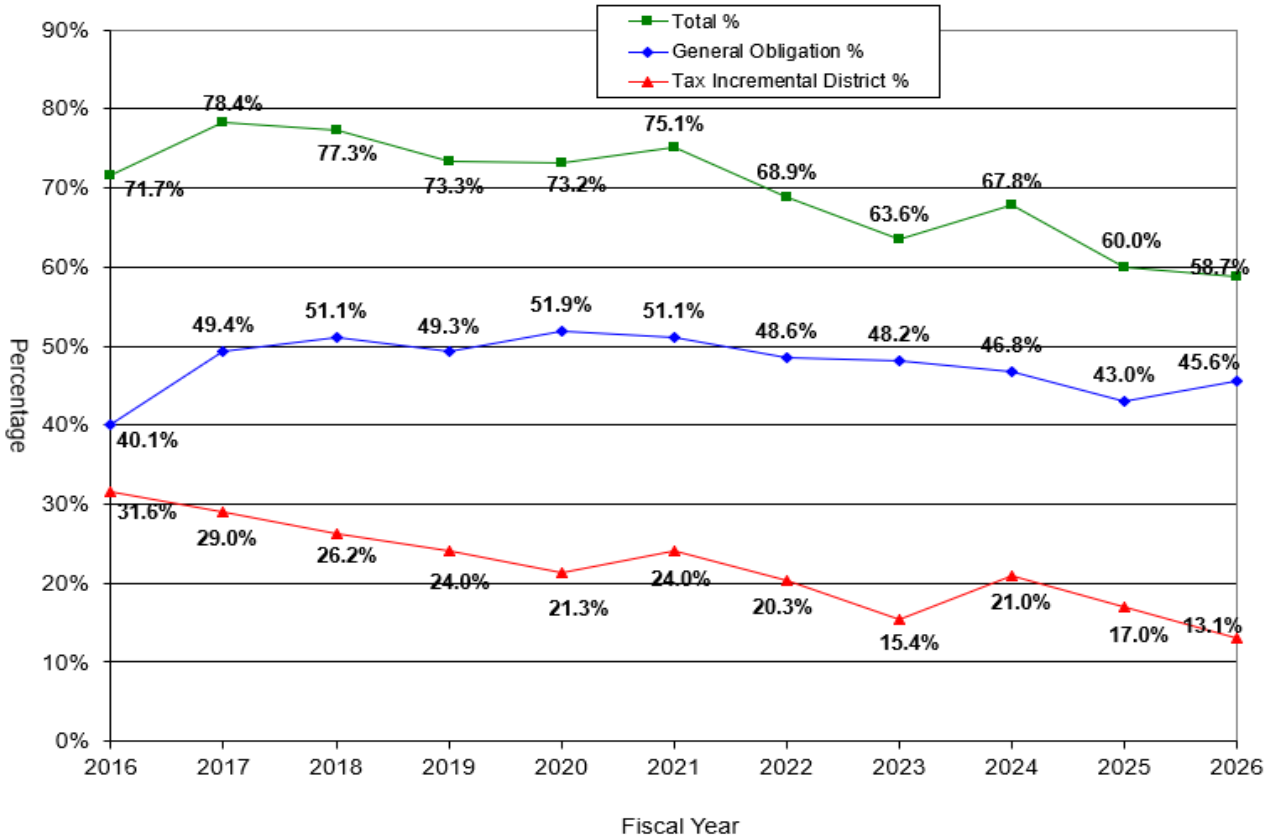
Expense Category	2026 BUDGET	2027 BUDGET	$ Diff	% Diff
Land & Buildings	$9,000	$13,000	$4,000	44.44%
Automotive	$81,863	$84,438	$2,575	3.15%
Machinery, Tools & Instruments	$97,440	$83,328	-$14,112	-14.48%
Office Equipment	$37,400	$14,817	-$22,583	-60.38%
Park Equipment	$7,000	$0	-$7,000	-100.00%

Noteworthy Capital Outlay Items

- **Computer Upgrade –** Many departments had computer upgrades in 2026. Less departments need upgrades in 2027 causing Office Equipment to decrease significantly.
- **Police** – Patrol Squads are purchased and outfitted within this outlay line.
- **Various Tools** – Various smaller tools and equipment are purchased.

Debt Service

Percent of Legal Debt Limit



Bonds Issuances

2026 Issuance

- 2026A G. O. Note $10,000,000
- 2026 Bond Anticipation Note $2,300,000 (Storm Water)

Bonds to be Retired in 2026

- 2015 – G.O. - $1,650,000
- 2017 – G.O. - $8,050,000
- 2017A – G.O. - $200,000 (TID #8)

Bonds to be Added in 2027

- No new bond issues are planned for 2027. These project costs were included in the 2026 bond issue for cost saving purposes and favorable market rates.

2027 Tentative Projects 1 of 4

YEAR	Fund	CLASSIFICATIONS/ DESCRIPTIONS	PROJECT TOTAL	GENERAL OBLIGATION BORROWING
2027		**EQUIPMENT**		
	421 - Equipment	*Replace 2014 International Tandem (Truck 215)	$325,000	$325,000
	421 - Equipment	*Replace 2012 Volvo Loader L90C (Tractor 22) - Refurbish	$50,000	$50,000
	421 - Equipment	*Replace 2015 Zociac Rescue Boat Motor	$7,500	$7,500
	421 - Equipment	*Replace Existing Cutter and Spreader Extrication Equipment (Fire)	$45,000	$45,000
	421 - Equipment			
2027		**PARK & POOL IMPROVEMENTS**		
	422- Parks and Pools	*Dog Park updates/upgrades (trees, restrooms, wash station)	$350,000	$175,000
	422- Parks and Pools	*Pool striping and repairs (phase 2) (Project 5B-26)	$85,000	$85,000
	422- Parks and Pools	Pool slide rehab and grate restoration(Project 9-26)	$100,000	
	422- Parks and Pools	*Inside the Park Place - Sports Facility & Park	$2,000,000	$800,000
	422- Parks and Pools	*1000 Islands Nature Center Security Cameras	$15,000	$15,000

2027 Tentative Projects 2 of 4

YEAR	Fund	CLASSIFICATIONS/ DESCRIPTIONS	PROJECT TOTAL	STORM WATER UTILITY	SANITARY SEWER UTILITY
2027		**STORM SEWER**			
	601 - Storm	*Horseshoe Park Pond with Enhanced Settling	$250,000	$250,000	
	601 - Storm	*Moon Ridge Court Pond with Enhanced Settling	$40,000	$40,000	
	601 - Storm	*Kenneth Avenue Area Reconstruction Phase 2 (2022 Utility Work)	$400,000	$300,000	
	601 - Storm	*Pond/Stream Bank Restoration	$45,000	$45,000	
2027		***SANITARY SEWER**			
	602- Sanitary	Draper Street Area Utility Relay (Idlewild, Jefferson, Diedrich, Black, Margaret,	$1,200,000		$1,000,000
	602- Sanitary	Manhole Rehab Project	$100,000		$100,000

*Funds previously borrowed

2027 Tentative Projects 3 of 4

YEAR	Fund	CLASSIFICATIONS/ DESCRIPTIONS	PROJECT TOTAL	GENERAL OBLIGATION BORROWING
2027		**STREET PAVING**		
		New Concrete Streets		
	420 - Streets and Sidewalk	*Bluestem 3/4 & West (Haas-White Birch)	$1,100,000	$500,000
	420 - Streets and Sidewalk	*Ridgecrest Drive, Nikki Lane	$717,000	$250,000
		Reconstruction		
	420 - Streets and Sidewalk	*Kenneth Avenue Area Reconstruction Phase 2 (2022 Utility Work)	$3,000,000	$1,500,000
	420 - Streets and Sidewalk	*Street Patch Program	$200,000	$150,000
	420 - Streets and Sidewalk	*Alley Paving (Quinney-Metoxen)	$400,000	$200,000
	420 - Streets and Sidewalk	*Haas Road - Pulverize, Shape, Pave w/ paved shoulders	$350,000	$300,000
	420 - Streets and Sidewalk	*3rd Street & Kenneth Avenue (3rd to 10th) Design	$1,100,000	$100,000
2027		**SIDEWALKS**		
	420 - Streets and Sidewalk	*Sidewalk/Trail along Crooks Ave - STH 55 - CE to Ridgecrest	$600,000	$400,000

2027 Tentative Projects 4 of 4

YEAR	Fund	CLASSIFICATIONS/ DESCRIPTIONS	PROJECT TOTAL	GENERAL OBLIGATION BORROWING
2027		MISCELLANEOUS		
	423 - Buildings and Misc	*1000 islands Toilet and lighting upgrades	$80,000	$80,000
	423 - Buildings and Misc	*New City Host	$40,000	$40,000
	423 - Buildings and Misc	*Downtown Dumpster Corrals	$50,000	$50,000

Tax Rate and Fund Balance

Tax Rates

	2026 Budget	2027 Proposed Budget	Increase/ (Decrease)	%
Assessed Tax Rate	$ 7.34	$ 7.49	$ 0.15	2.11%

Assessed Rate Adjustment	Levy Adjustment (Based on Current value of $2.1 Billion)
$0.01 Increase or Decrease =	$20,900
$0.05 Increase or Decrease =	$104,500
$0.10 Increase or Decrease =	$209,000

Percent Levy Adjustment	
1.0% Increase or Decrease =	$142,800

Tax Levy Distribution

FUND	2025 LEVY	2026 LEVY	INCREASE / (DECREASE)	PERCENT CHANGE
GENERAL	8,477,163	8,758,763	281,600	3.32%
DEBT SERVICE (301 Fund)	4,855,099	5,122,255	267,156	5.50%
Nelson Crossing (224 Fund)	3,550	3,745	195	5.49%
Park & Pool Improvement (422 Fund)	500,000	500,000	0	0.00%
TOTAL MUNICIPAL LEVY	13,835,812	14,384,763	548,951	3.97%

Levy Limit Calculation

2025 Actual Levy	$14,100,447
Increase (Decrease) In Debt Service	$4,855,099
New Construction Allowance (3.048%)	$281,798
Less 2027 Personal Property Aid	$264,635
Total 2027 Adjustments	$5,122,255
2026 Allowable Levy	$14,384,766
2026 Proposed Levy	$14,384,763
Under (Over) Levy Limit	$3

Expenditure Restraint Incentive Program

- **Payment for 2027 is $428,945**
- ***Formula – 60% of net new construction to a maximum of 2% plus CPI***
  - Consumer Price Index (CPI) – All Urban Consumers Average Change 3.3%
  - Net New Construction 3.04%
  - Allowable increase of 5.1%

Allowable Increase	
ERP Allowable % Increase	5.100%
Allowable $ Increase	$1,081,700
Actual Increase	$1,078,882
$Difference	($2,818)
% Difference	5.09%

General Fund Balance

Projected Balance 12/31/2026	$ 8,198,870
Less: Assigned for Subsequent Years	$ 952,000
Less Inventories & Prepaid	$ 321,487
Projected Unassigned Balance 12/31/2026	$ 6,925,383
Targeted Fund Balance (25% of Operating Budget)	$ 5,446,238
Optimal Bond Rating Fund Balance (30% of Operating Budget)	$ 6,535,485
Amount Over Target Balance	$ 1,479,146
Amount Over(under) Optimal Fund Balance	$ 389,898
Projected Unassigned Fund Balance as a % of Operating Budget	31.79%

The Almighty Tax Dollar

Your Tax Dollar At Work

How One Tax Dollar gets split between taxing Jurisdictions



$0.50 City

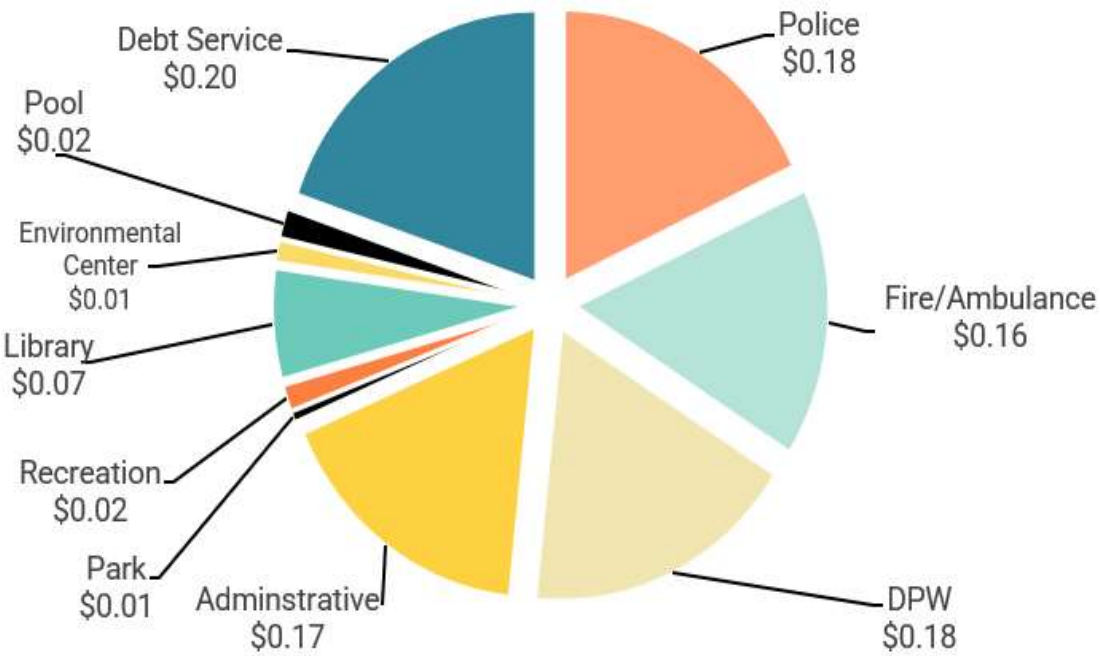
$0.32 School District

$0.14 County

$0.04 Fox Valley Tech

Tax Dollar by Service

What one tax dollar is spent on for City services



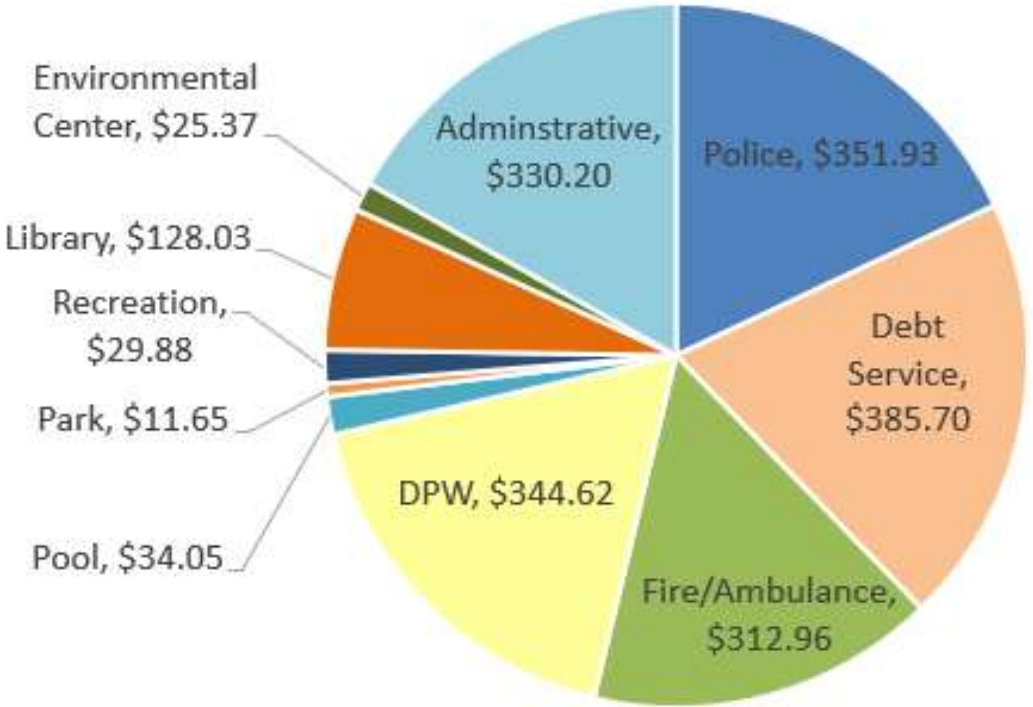
How the Budget Affects Average Homeowner

- Use $260,800 for average home in the City
- Current tax rate of $7.49/1,000 of value
- Estimated City Tax portion for this home will be $1,954.40
- Does not take into account First Dollar Credit or Lottery Credit



Cost of Each Service for an Average Home Value

The graph to the right shows how much each service costs for a home valued at $260,800 and current tax rate of $7.49/1,000





A Look Back In Time

1979 Tax Bill at work



$0.26
City

$0.49
Board of Education

$0.12
County

$0.07
Metropolitan Sewerage Commission

$0.05
Vocational School

$0.01
State

2015 Tax Bill at work



$0.43
City

$0.31
School District

$0.20
County

$0.05
Fox Valley Tech

$0.01
State

2026 Tax Bill at work



Utility Funds

What are they and what do they do?

- Storm Water
  - Was established in 2009 as a utility fund
  - Kaukauna is one of 29 regulated MS4 Permittees that discharge storm water to the Lower Fox River with a TMDL (Total Maximum Daily Load)
  - Expenses include street cleaning, sewer maintenance, capital improvements, and administrative costs

- Sanitary Sewer
  - Established in 2012 as a utility fund
  - Provides the service of collection, transmission, and treatment of wastewater
  - Expenses include treatment, collection system, maintenance, capital improvements, and administrative costs

Financial Overview

- Overall net position for both Storm and Sanitary are stable
- Debt Service for capital improvement
  - Storm bonded in 2026
- Rates
  - No rate adjustment for Storm or Sanitary in the 2027 Budget
  - Both utilities have stable coverage ratio
- Continue to follow the 2019 plan to manage the capital improvements while maintaining debt coverage ratios

Storm Water Utility Fund Balance

DESCRIPTION		BALANCE
BALANCE AS OF JANUARY 1, 2026		
Unassigned Cash And Receivable Balance		3,504,876
Restricted Cash And Receivable Balance		1,982,671
Total Cash And Receivable Balance Net of Current Liabilities		5,487,547
PROJECTED CHANGE IN CASH BALANCE FOR 2026		
Revenues & Other Financing Sources	1,932,057	
Expenses Net of Depreciation	(512,021)	
Debt Service - Principal and Interest	(756,054)	663,982
PROJECTED CASH BALANCE AS OF DECEMBER 31, 2026		
Projected Cash Balance Net of Current Liabilities		6,151,529
Annual Operating Expense		1,476,671
Months of Reserve		28.48

Sanitary Utility Fund Balance

DESCRIPTION		BALANCE
BALANCE AS OF JANUARY 1, 2026		
Unassigned Cash And Receivable Balance		6,029,425
Restricted Cash And Receivable Balance		7,473,831
Total Cash And Receivable Balance Net of Current Liabilities		13,503,256
PROJECTED CHANGE IN CASH BALANCE FOR 2026		
Revenues & Other Financing Sources	4,875,792	
Expenses Net of Depreciation	(2,788,548)	
Debt Service - Principal and Interest	(1,347,817)	739,427
PROJECTED CASH BALANCE AS OF DECEMBER 31, 2026		
Projected Cash Balance Net of Current Liabilities		14,242,683

Annual Operating Expense	4,119,170
Months of Reserve	17.56

Utility Fund Debt Service Coverage Ratio

Storm Water Coverage	2026 ESTIMATED	2027 BUDGET
Operating Income	1,932,057	1,945,200
Operating Expense - Net Depreciation	512,021	564,538
Net Operating Income	1,420,036	1,380,662
Debt Service Cost	756,054	916,133
Coverage Ratio (Operating Income / Debt Service Cost)	1.88	1.51
Need Revenue	945,068	1,145,166
Revenue Surplus (Deficit)	474,969	235,496

Note: Current rate is $11.00/ERU/month. No rate increase is budgeted in 2027

Sanitary Coverage	2026 ESTIMATED	2027 BUDGET
Operating Income	4,815,078	4,800,000
Operating Expense - Net Depreciation	2,788,548	2,913,012
Net Operating Income	2,026,530	1,886,988
Debt Service Cost	1,347,817	873,658
Coverage Ratio (Operating Income / Debt Service Cost)	1.50	2.16
Need Revenue	1,684,771	1,092,072
Revenue Surplus (Deficit)	341,759	794,916

Note: Current rate is $8.75/100 cubic foot. No rate increase is budgeted in 2027

Bond covenants that requires a debt coverage ratio of at least 1.25

Storm Water Debt service

	12/31/2026 BALANCE	12/31/2027 BALANCE	PRINCIPAL MATURITIES	INTEREST	TOTAL PRINCIPAL AND INTEREST
2016C Revenue Bond	500,000	400,000	100,000	16,250	116,250
2022C Revenue Bond	8,070,000	7,765,000	305,000	331,966	636,966
2026B Bond Anticipation Notes	2,300,000	2,300,000	0	162,917	162,917
Totals	10,870,000	10,465,000	405,000	511,133	916,133

Sanitary Debt service

DEBT ISSUE	12/31/2026 BALANCE	12/31/2027 BALANCE	PRINCIPAL MATURITIES	INTEREST	TOTAL PRINCIPAL AND INTEREST
2013 Revenue Bond	325,000	175,000	150,000	14,031	164,031
2015 Revenue Bond	400,000	300,000	100,000	13,125	113,125
2016 Revenue Bond	475,000	375,000	100,000	14,750	114,750
2018 Revenue Bond	825,000	775,000	50,000	31,875	81,875
2022 Revenue Bond	7,795,000	7,720,000	75,000	324,876	399,876
2025B Bond Anticipation Notes	6,650,000	6,650,000	0	332,500	332,500
Totals	16,470,000	15,995,000	475,000	731,158	1,206,158

Future of the Utility Funds

- Capital Infrastructure Needs
  - Sanitary is forecasting an average of $2M per year
  - Storm is forecasting $900,000 per year
- Debt Coverage Ratio
  - Monitor the debt coverage ratio through the year and budget cycle. Continue to strengthen coverage ratio
  - Need to maintain a debt coverage ratio of at least 1.25 times the revenue
- Revenue Bonding Plans
  - Continue to manage Capital needs with Bond Anticipation Notes and Revenue Bonds to minimize impact on rates
- Rate Review
  - Review Rates annually to ensure no large adjustment is needed in one budget cycle.



Save the Date!

November 17, 2026

Public Hearing and
Budget Adoption at 7pm

Questions or Comments?

THANK YOU

Update from the School District

KASD Total Tax Levy

Tax Levy Fund	***2026-27***
Fund 10 – General Operations	$ 7,158,595
Private School Voucher	$ 1,238,362
Fund 38 – Expiring Debt	$ 1,277,981
Fund 39 – Referendum Debt	$ 3,592,208
Fund 80 – Community Service	$ 208,650
Total Tax Levy	**$13,475,796**
Fund 10 Mill Rate	$3.53 per $1,000
Private School Mill Rate	$0.61 per $1,000
Fund 38 Mill Rate	$0.63 per $1,000
Fund 39 Mill Rate	$1.78 per $1,000
Fund 80 Mill Rate	$0.10 per $1,000
Total Mill Rate	**$6.65 per $1,000**

This levy represents the portion of the district within the City of Kaukauna

The City of Kaukauna makes up 44.97% of the total levy

Fair market value is used to calculate individual tax amount

MEMO

Engineering Department

To:	Committee of the Whole
From:	John Neumeier, Director of Public Works/City Engineer
Date:	11/09/2026
Re:	Request to establish a philanthropic community improvement program in cooperation with KASD

Background information:
As part of the city 2024-2026 Strategic Plan, a key objective was to Create a Community of Choice. One specific goal identified was to establish a philanthropic community improvement program. A similar program we identified was the “Future Neenah” program; background from that program is attached or available at https://futureneenah.org/

The Kaukauna High School Civic Engagement class recently approached city staff to inquire if we would help them form a 501(c)(3) to be able to apply for grants for city improvement projects. We noted that this was a part of the city long term goals and would like to discuss bigger picture with Council and Kaukauna Area School District to determine a plan of action.

Strategic Plan:
Create a community of choice. Collaboration. Service. Innovation. Financial Responsibility.

Budget: Staff time to investigate and develop framework along KASD and community leaders.

Staff Recommended Action:
Direct staff to work with KASD to develop a framework of a philanthropic community improvement program and bring back for Council consideration.



About Future Neenah

From Downtown Spark to Citywide Shine

Our Story

Back in 1983, a group of passionate Neenah residents had a bold idea: let's give our downtown the attention it deserves. With that spark, Future Neenah was born—created as a nonprofit civic development organization focused solely on revitalizing our historic downtown.

And wow—did it take off.

From One Street to Every Street

At first, our work centered on breathing new life into the heart of the city: preserving our history, supporting local shops, and making downtown a place people wanted to gather. It worked—and people noticed.

By the early 1990s, our board of directors made a strategic, exciting decision: Let's take what we've learned and expand our mission to serve the entire Neenah community.

Since then, Future Neenah has grown into a citywide force for connection, celebration, and economic vitality—but we've never lost our hometown soul.

Built By Community, For Community

Today, Future Neenah is an independent 501(c)(3) nonprofit supported by donors, volunteers, partners, and neighbors who care deeply about this place we all call home. We've stayed true to our roots, while reaching toward a future that includes:

- Downtown development and beautification
- Community-wide partnerships and projects
- Signature events that bring people together
- Support for local businesses and entrepreneurs

Through it all, one thing has never changed: we believe in Neenah—its people, its potential, and its power to grow stronger when we work together.

WHY OUR HISTORY MATTERS

Every block we've helped build, every mural, every sidewalk sale, every summer concert, and every new neighbor welcomed—it's all part of our story. And yours.

Because Future Neenah isn't just about programs and projects—it's about creating a community where everyone feels like they belong. Where young families, longtime residents, and weekend visitors alike can share in the charm, the pride, and the forward motion of a place that keeps getting better.

What Comes Next?

We're proud of where we've been—but even more excited about where we're going. With every project and every partnership, we're planting seeds for the next generation of Neenah families, dreamers, and doers.

And you? You're a key ingredient in what comes next.
We'd love for you to be part of our ongoing story.