

# REGULAR PLANNING COMMISSION AGENDA

June 13, 2023 at 7:00 PM

**Assembly Chambers/Zoom Webinar** 

https://juneau.zoom.us/j/82155532900 or 1-253-215-8782 Webinar ID: 821 5553 2900

#### A. LAND ACKNOWLEDGEMENT

We would like to acknowledge that the City and Borough of Juneau is on Tlingit land, and wish to honor the indigenous people of this land. For more than ten thousand years, Alaska Native people have been and continue to be integral to the well-being of our community. We are grateful to be in this place, a part of this community, and to honor the culture, traditions, and resilience of the Tlingit people. Gunalchéesh!

- B. ROLL CALL
- C. REQUEST FOR AGENDA CHANGES AND APPROVAL OF AGENDA
- D. APPROVAL OF MINUTES
  - 1. May 23, 2023 Draft Minutes, Regular Planning Commission- APPROVED
- E. BRIEF REVIEW OF THE RULES FOR PUBLIC PARTICIPATION
- F. PUBLIC PARTICIPATION ON NON-AGENDA ITEMS
- G. <u>ITEMS FOR CONSIDERATION</u>
- H. CONSENT AGENDA
  - 2. <u>USE2023 0007</u>- Applicant requests a Conditional Use Permit Modification for SEARHC/JYS to revert from administrative offices to residential treatment dorm rooms in Montana Creek House.- APPROVED AS RECOMMENDED

Applicant: Southeast Alaska Regional Health Consortium (SEARHC)

Location: 10685 Mendenhall Loop Road; 10801 & 10815 Black Bear Road.

#### **DIRECTOR'S REPORT**

Due to a recent merger between Southeast Alaska Regional Health Consortium and Juneau Youth Services, the applicant proposes to revert the use of Montana Creek House from administrative offices back to a residential treatment building with dorm rooms. Current administrative and community services staff will be relocated to other SEARHC locations. The maximum number of residents currently permitted to live on site is twenty-four (24); the applicant is not proposing changes at this time. Lighthouse and Black Bear House will remain as residential treatment facilities with dorm rooms. Services include behavioral health care to help residents focus on increasing their coping skills, self-confidence, social functioning, and life skills.

#### **RECOMMENDATION**

Staff recommends the Planning Commission adopt the Director's analysis and findings and APPROVE Conditional Use Permit USE2023-0007 with conditions.

#### **CONDITION**

The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

#### I. UNFINISHED BUSINESS

#### J. REGULAR AGENDA

3. **SNC2023 0001:** Street Name Change for approximately 345 feet of South Seward Street to Heritage Way.- APPROVED AS RECOMMENDED

Applicant: Sealaska Heritage Institute (SHI)

Location: South Seward Street

#### **DIRECTOR'S REPORT**

The applicant requests to rename approximately 345 feet of South Seward Street to Heritage Way. The street name change will be compatible with Heritage Square, the Walter Soboleff Building, the Arts Campus and the Sealaska Heritage Institute Campus. The primary driver for this request is to provide representation to the Northwest Coast People, and furthering Juneau as the Northwest Coast Arts Capital of the world. Unique street names may resolve addressing confusion between S Seward St. and Seward St. When naming new streets, code requires that the street name be unique for this purpose. The proposed name, Heritage Way, is unique to the borough.

#### **RECOMMEDATION**

Staff recommends the Planning Commission adopt the Director's analysis and findings and APPROVE Street Name Change SNC2023 0001 with the requested condition.

#### **CONDITION**

The street name change becomes effective November 1, 2023.

- K. OTHER BUSINESS
- L. STAFF REPORTS
- M. COMMITTEE REPORTS
- N. <u>LIAISON REPORT</u>
- O. CONTINUATION OF PUBLIC PARTICIPATION ON NON-AGENDA ITEMS
- P. PLANNING COMMISSION COMMENTS AND QUESTIONS
- Q. EXECUTIVE SESSION
- R. SUPPLEMENTAL MATERIALS

#### S. <u>ADJOURNMENT</u>

ADA accommodations available upon request: Please contact the Clerk's office 36 hours prior to any meeting so arrangements can be made for closed captioning or sign language interpreter services depending on the meeting format. The Clerk's office telephone number is 586-5278, TDD 586-5351, e-mail: city.clerk@juneau.org.

#### **DRAFT MINUTES**

Agenda

#### Planning Commission Regular Meeting

CITY AND BOROUGH OF JUNEAU

Mandy Cole, Acting Chairman

May 23, 2023

**I. LAND ACKNOWLEDGEMENT** – Read by Commissioner Brown.

We would like to acknowledge that the City and Borough of Juneau is on Tlingit land and wish to honor the indigenous people of this land. For more than ten thousand years, Alaska Native people have been and continue to be integral to the well-being of our community. We are grateful to be in this place, a part of this community, and to honor the culture, traditions, and resilience of the Tlingit people. Gunalchéesh!

#### II. ROLL CALL

Mandy Cole, Vice-Chairman, called the Regular Meeting of the City and Borough of Juneau (CBJ) Planning Commission (PC), held in Assembly Chambers of the Municipal Building, virtually via Zoom Webinar, and telephonically, to order at 7:03 p.m.

**Commissioners present:** Commissioners present in Chambers – Mandy Cole, Vice Chair;

Erik Pedersen, Deputy Clerk; Matthew Bell; Adam Brown; Nina

Keller; David Epstein

Commissioners present via video conferencing – Michael LeVine,

Chairman; Paul Voelckers

**Commissioners absent:** Travis Arndt, Clerk

Staff present: Jill Maclean, CDD Director; Teri Camery, Senior Planner; Lily

Hagerup, CDD Administrative Assistant; Ilsa Lund, CDD

Administrative Assistant; Sherri Layne, Law Assistant Municipal

Attorney

**Assembly members:** 'Wáahlaal Gíidaak (Barbara) Blake

#### III. REQUEST FOR AGENDA CHANGES AND APPROVAL OF AGENDA - None

#### IV. APPROVAL OF MINUTES

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**A.** May 9, 2023 Draft Minutes, Regular Planning Commission

**MOTION:** by Mr. Pedersen to approve the May 9, 2023 Planning Commission Regular Meeting minutes.

The motion passed with no objection.

- V. BRIEF REVIEW OF THE RULES FOR PUBLIC PARTICIPATION Read by Director Maclean
- VI. PUBLIC PARTICIPATION ON NON-AGENDA ITEMS None
- VII. <u>ITEMS FOR RECONSIDERATION</u> None
- VIII. CONSENT AGENDA None
- IX. <u>UNFINISHED BUSINESS</u> None

#### X. <u>REGULAR AGENDA</u>

Prior to hearing AME2021 0008, Mr. Levine declared a conflict and recused himself.

AME2021 0008: An ordinance amending the land use code, related avalanche and

landslide areas, and replacing the avalanche and landslide area maps.

**Applicant:** City & Borough of Juneau

**Location:** N Douglas Highway

#### **Staff Recommendation**

The proposed ordinance would modify requirements and restrictions for development in avalanche and landslide areas and adopt the April 2022 avalanche and landslide area maps.

Staff recommends that the Planning Commission adopt the Director's analysis and findings and recommend approval of the ordinance to the CBJ Assembly.

STAFF PRESENTATION - By Director Maclean

#### PUBLIC COMMENT -

Mark Ridgway, Glacier Hwy – Owns properties on Starr Hill and on Twin Lakes. Mr. Ridgway spoke in opposition to the ordinance saying the study defines a hazard but not the associated risk. Mr. Ridgway said he had only heard of this issue yesterday and asked for more time. Of his two properties, one is within the hazard zone. The home outside of the proposed hazard zone has experienced multiple landslides while the one within the slide zone never has.

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Ms. Cole – What do you think of approving the maps without adopting the ordinance?

Mr. Ridgway – Defining the hazard is appropriate but the study is not specific enough to make site specific decisions.

Mr. Epstein – Do you feel that the study failed in identifying hazards?

Mr. Ridgway – No. It defines hazard but in an overly generalized way.

<u>Albert Shaw, 300 Hermit St</u> – Spoke in support of the ordinance. Mr. Shaw lived and Juneau and saw the mudslide in 1936 that killed people. He is in support of the CBJ buying out the houses in the avalanche area.

Mr. Voelckers – It's been said that those landslides may have been triggered by mining activity. Do you have an opinion on that?

Mr. Shaw – There was a lawsuit regarding the slide that occurred on January 2, 1920, which said the slide was caused by the AJ mine stamp mill. That lawsuit failed.

<u>MaryEllen Duffey, West Ridge Condos</u> – Retired senior, long time Juneau resident. Spoke in opposition to the ordinance saying adopting the maps will cause unaffordable increases in insurance costs.

<u>James L Baldwin, 206 Hermit St</u> – Spoke in opposition to the ordinance. When he bought his home, it was considered to be in a moderate zone. He made his purchase decision based on that information. He would like to see a grandfather clause added to protect his investment.

Mr. Voelckers – Who performed the geotechnical analysis in the 1990's that originally determined your hazard status?

Mr. Baldwin – Swanson was the engineering geologist, Baxendall Associates were the consulting engineers, and CBJ building staff performed a detailed finding.

Mr. Voelckers – Agreed with the point that property owners have followed current ordinance regarding their properties and their rights should not be lost.

Mr. Brown – In what year was the study conducted?

Mr. Baldwin – The letter from CBJ approving the findings was dated August 1990.

<u>Larry Fanning</u>, 300 Hermit St – Spoke in opposition to the ordinance. This will have adverse effect on property owners. Financing or refinancing will require landslide insurance, but there is currently nobody who will provide landslide insurance to Southeast Alaska. This renders the property worthless as it cannot be sold.

Mr. Voelckers – In your research on insurance, you found no landslide insurance. What about avalanche insurance?

Fanning – Avalanche insurance seems to be available.

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Jean McBrien, 300 Hermit St – Spoke in opposition to the ordinance. Ms. McBrien stated only this area was selected for mapping, but there are other areas identified for mapping in the January 23, 2018 proposed mass wasting study. Those areas were Blackerby Road and the east side of Mendenhall Valley. Lenders will not lend on properties in a severe landslide zone without insurance, but landslide insurance is not available in Juneau. On July 22, 2021, CBJ Planning Manager Alix Pierce said on KTOO that the goal was to give the public information, and that it would be up to the public what they do with it. Ms. McBrien would like to see the maps used for information only.

<u>Ke Mell, 850 Basin Road</u>, is a registered architect and spoke in opposition to the ordinance. Ms. Mell said civil engineering professional liability insurance will not allow engineers to certify anything regarding avalanches or landslides as there are no standards in place. She felt applicable standards should be adopted first. Ms. Mell added risk does not equal hazard.

Ms. Cole – Mr. Baldwin and Mr. Fanning spoke about having their property moved outside of avalanche zones. Are you saying this can no longer happen?

Ms. Mell confirmed that she is not aware of any professional insurance that would allow an engineer to sign off on that today.

Mr. Voelckers – In the Baxendall case, they redefined some of the hazard zone boundaries. But how do you define mitigating measures for a property that is clearly within a hazard area?

Ms. Mell – Engineers have told her that they cannot do anything on her property because of the hazard maps.

<u>David McCasland</u> – Lives in Juneau. Owns 127/139 Franklin and is in process of purchasing the Elks Lodge (Rockwell) building. Spoke in opposition to the ordinance. He is planning to build housing on the property. The properties are identified in hazard zones. However, the properties have not seen landslide/avalanche events in the 100 years he knows of.

<u>Debbie Purves, 300 Hermit St.</u> – Spoke in opposition to the ordinance. Ms. Purves expressed concern that the Tetra Tech proposed mapping will override the existing boundary adjustment approvals for the Hermit Street area based on analyses and reports previously approved by CBJ engineering department. Those previous approvals should be honored and not discounted without additional engineering and geotechnical analysis in the area.

Ms. Cole – There has been an ordinance in place regulating severe and moderate landslides. How do you see this ordinance differently?

Ms. Purves – The ordinance is not very different, but the mapping is substantially different.

Mr. Epstein – Asked if she thinks there should be grandfather rights.

Ms. Purves – If someone followed code and obtained approval, they should be able to keep that approval.

Mr. Brown – Do you know if Tetra Tech took into account the previous determinations?

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Ms. Purves – Referenced technical memo #3 where it was mentioned in general.

<u>Rick Purves, 300 Hermit St.</u> – Spoke in opposition to the ordinance. In 1981, an engineering evaluation was accomplished by R&M Engineering on the West Ridge Condo property. No landslide hazards were identified and CBJ issued building permits. In 1990, Baxendall & Associates performed an evaluation for the Townhouses on Irwin Street and also found no problem. In 1996, Baxendall & Associates performed additional evaluation for 400 Hermit Street. In all of these studies, detailed analyses were conducted and found no evidence of landslide activity.

Mary Alice McKeen, 212 W 9<sup>th</sup> St.- Spoke in opposition to the ordinance saying the information provided is not adequate because they are not site specific in defining which properties are or are not included in the hazard zones. She suggested adopting a warning system similar to the one in Sitka.

Mr. Voelckers – Has Sitka's landslide/avalanche warning system proven adequate to allow for property owners to obtain insurance?

Ms. McKeown did not know.

Mr. Pedersen – How does the Sitka warning system work?

Ms. McKeen said people can go to a website and see the hazard level by day. It is at least partially based on rainfall amounts.

Ms. Cole - The maps exist and are public information now. What is the effect on the ability to resell or insure property now that they exist, whether adopted or not?

Ms. McKeen said it is a big leap between having the maps and using them to determine development. The ordinance proposes to use them to regulate development. She felt it is misleading to adopt the maps for 'informational purposes' and asked what information are they providing?

Mr. Voelckers – What is the status of the Sitka maps now that they have been repealed? Are they presented on the Sitka city website?

Ms. McKeen suggested CBJ staff talk with Sitka staff. The Sitka maps have been completely repealed and are not even published.

<u>Brianna Ackley, Starr Hill</u> – Read her written comments into the record and spoke in opposition to the ordinance stating the CBJ assessors' office has assessed her property higher than ever this year but putting the property into the hazard zone deems the property worthless. The maps need more detail and should not be adopted until the insurance problem has been addressed.

<u>Andrew Heist, Irwin St</u>- Spoke in opposition to the ordinance saying the maps are incomplete and flawed. More research is needed before taking action that will have a consequence on so many residents.

<u>Shawn Eisele, Starr Hill</u> - Spoke in opposition to the ordinance saying there needs to be site specific analyses conducted. He takes the risk seriously but feels the risk is reasonable. He feels the CBJ

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should take responsibility for conducting the site-specific studies and not put that expense on private property owners.

Ms. Cole – What is the difference between the areas that were previously deemed moderate/high hazard in the existing ordinance and adding this area to the ordinance?

Mr. Eisele – Maybe the old zoning is erroneous. The current ordinance has not created safety.

Ms. Cole – Are you in favor of repealing the existing mapping ordinance?

Mr. Eisele – Felt that would be an option and felt the CBJ should look at other ways to address the issue.

<u>Yevette Soutiere, 634 6<sup>th</sup> St</u> - Spoke in opposition to the ordinance saying, "slow down". Her residence was reclassified from moderate to severe under this ordinance. We are only talking about hazard and not risk. The discussion needs to include risk. The Ordinance should not be adopted.

Mr. Epstein – If a landslide or avalanche event hit your property, would insurance cover it?

Ms. Soutiere – It is unclear at the moment. We have homeowners' insurance but are unsure what would be covered at this point.

Ms. Cole – How do you feel about adopting the maps for informational purposes only?

Ms. Soutiere – There is a risk of insurance companies will use that information to substantiate not covering a damage.

<u>Jacyn Schmidt</u> [zoom participant] <u>Sitka resident</u> –Ms. Schmidt described the Sitka warning system as a situational awareness tool. She added landslide insurance is not available in southeast Alaska but the hazard is present and does affect housing prices.

Mr. Voelckers – How does the insurance problem affect financing?

Ms. Schmidt – Read from an article stating financing was less influenced by landslide risk designation and more by appraisal report and borrower credit profile.

Mr. Brown – Is Sitka's situation awareness tool adequate and effective?

Ms. Schmidt – Landslide hazard is not mitigated by the tool but people have more information and that is important.

<u>Susan Clarke, 1109 C St</u> – Spoke in opposition to the ordinance. She was involved in avalanche studies in the 1970s and 1980s. Without the maps, people may not know if they are living or buying in an avalanche zone. There has to be some way to ensure people are informed.

Ms. Cole – Would you be supportive of adopting the maps for informational purposes only? Ms. Clark – That might be something to consider.

\*\*AT EASE \*\* 8:48 p.m. - 9:00 p.m.

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<u>ADDITIONAL APPLICANT COMMENTS</u> — Director Maclean pointed out that the current maps merge avalanche and landslide hazard areas. Regardless of whether the new maps or ordinance are adopted, they already pose a challenge to property owners for getting insurance coverage. The assembly needs to be aware, and this issue needs to be addressed.

Regarding the idea of grandfathering, for the adopted flood maps, a property owner can apply for a letter of map amendment and request FEMA approval. However, it is not a guarantee that FEMA will uphold the letter of map amendment if the maps change; each case is re-evaluated.

This Sitka warning system is based on debris flow landslides and was part of a five-million-dollar grant. The landslide hazards in Juneau are not all based on debris flow.

The new ordinance is similar to the current ordinance in that it does not prohibit all development. It allows for construction of a single-family dwelling in a moderate landslide or severe avalanche zone with a CUP. Single family homes can be built in severe landslide zones but may not include accessory apartments.

Ms. Camery cited the Tetra Tech technical memos concerning the semi-quantitative analysis that was conducted vs a quantitative analysis involving core drilling and sampling. According to Tetra Tech, it would cost between \$250,000 and \$1,000,000 per slide for a quantitative analysis. In order to do a complete risk analysis as was brought up during public testimony, there would first need to be a full quantitative analysis as well as an analysis of possible consequences on top of that. This helps to explain why only a semi-quantitative study was conducted as a full risk analysis would likely be cost prohibitive.

#### **QUESTIONS FOR STAFF**

Mr. Brown – Did Tetra Tech specify types of landslides experienced in Juneau as compared to landslides occurring in Sitka? Can we regulate differently based on the different types of slides?

Ms. Camery said Juneau experiences several types of landslides including, but not limited to, debris flow slides, debris fall, rock fall, and others. The Sitka warning system is for weather caused debris flow only.

Mr. Brown- Did the study include which types of landslides can occur in which areas? Ms. Camery said the study does not provide detail on which type of landslides occur in each area. However, the report does explain the differences in ranking of each designation.

Mr. Voelckers – The Tetra Tech study includes all the way to South Franklin but does not take into consideration any of the uphill structures. If the maps were adopted as presented, then the only thing that could be developed would be single home constructions. However, we already know that Mr. McCasland is planning commercial development. Has there been any discussion or processes to allow reasonable commercial development in the South Franklin corridor?

Director Maclean said it would be up to the PC to develop policy to recommend to the assembly if the maps are adopted.

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Mr. Epstein – Is Tetra Tech's work complete and did they fulfill the scope of work? Director Maclean confirmed yes and yes.

Ms. Cole – How was the location of this study selected? Ms. Camery explained that the CBJ submitted a proposal with three priority locations. FEMA awarded funding for only one of the three areas. The downtown area was listed in the proposal as first priority so that is what was funded.

Mr. Pedersen – If money were not a concern, would Tetra Tech be able to expand the study to allow for site specific results? Ms. Camery said they have not pursued that as the funding would not be available.

Mr. Bell – If Tetra Tech was asked to do further analysis, would the CBJ entertain that thought? Director Maclean said this has been an ongoing issue and she felt even with the most intense study, it would still be a challenge to reach consensus.

Mr. Pedersen – It looks as though the CBJ took possession of properties in previously designated hazard areas. Ms. Camery said those properties were actually donated to the CBJ and there have been no parcels purchased based on hazard designation.

Ms. Keller – Has the Department completed a cost/benefit analysis considering the effect of the maps and ordinance on residents? Director Maclean said the Tetra Tech maps provide good information. What seems like a flaw in the study is more likely that this may not look like what people think an analysis would look like.

#### **COMMISSIONER DISCUSSION**

Mr. Voelckers said this is the hardest issue he has seen come before the PC. He expressed worry on the status of the maps more than on the ordinance. According to Tetra Tech this is part one of four, but CBJ has only received funding for this part. He felt the CBJ should finish the other parts.

Mr. Epstein felt the maps are not granular enough and felt they should be more granular, but he knows that is cost prohibitive. He is okay with the ordinance as written but the maps need more work.

Mr. Bell asked Mr. Voelckers to suggest how he would move forward. Mr. Voelckers suggested forwarding a recommendation to the assembly for maps in process and improved ordinance language.

Mr. Epstein asked Mr. Voelckers how he would change the verbiage of the ordinance. Mr. Voelckers suggested allowing a portion of a property rather than requiring the entire parcel to be included within a hazard zone when only a small portion of that property is actually within a hazard area and allowing grandfather language. He added that, in his opinion, the avalanche

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portion of the ordinance is better written than the landslide portions and the language should be updated.

Ms. Cole said she is not ready to move this to the Assembly as it stands. Ms. Keller agreed and added the community needs more information to answer their concerns regarding how this impacts their properties. Mr. Epstein said people are already experiencing negative impacts and felt the PC should not move in a way that makes it worse without more information.

Mr. Voelckers asked what process Ms. Cole would recommend, adding that anything more will require more funds. Ms. Cole suggested forwarding the information to the assembly with a recommendation *not to adopt* and asking them to reconsider the current maps rather than taking it back to committees.

Director Maclean suggested forwarding a memo from the PC to the Assembly Lands Committee.

\*\* AT EASE \*\* 9:50 p.m. – 9:55 p.m.

**MOTION:** by Mr. Pedersen to forward AME2021 0008 to the Assembly with a recommendation to NOT adopt the director's analysis and findings and to NOT adopt the proposed ordinance amending the code related to landslide and avalanche area and NOT adopt the landslide and avalanche area maps.

Mr. Pedersen spoke to his motion saying he is open to amendments.

<u>MOTION TO AMEND:</u> by Mr. Epstein to include a recommendation to the assembly to consider a method for notifying renters and homebuyers who are in the current avalanche/landslide zones according to the current maps.

Mr. Brown asked how that would be regulated. Ms. Layne said that would be a policy call for the assembly to determine.

The motion to amend passed with no objection.

The amended motion passed on roll call with no objection.

Mr. Levine rejoined the meeting at 10:08 p.m.

#### XI. OTHER BUSINESS – None

#### XII. STAFF REPORTS

Director Maclean reported:

- Staff has been working on updates to the Accessory Apartment Grant program. It will be renamed Accessory Dwelling Unit program.
  - The grant is about to sunset and the assembly can renew it.

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- They are looking at increasing the grant to \$13,000 with a \$50,000 option.
- Title 49 worked on subdivision along arterials (Chapter 35- CBJ 49.35.210-240).
- Asked the Governance committee to look at changing the meeting start time to earlier than 7:00 p.m.

#### XIII. COMMITTEE REPORTS

<u>Governance</u>: Mr. Pedersen will work with staff to call a meeting to discuss start times and to address timing of additions to packet

<u>Lands</u>: Met and passed to the Assembly the streams ordinance described by 'Wáahlaal Gíidaak.

#### XIV. <u>LIAISON REPORTS</u> –

- T&H moved out of Lands to draft an ordinance regarding the purchase of Pedersen Hill
- An ordinance amending the sensitive areas requirement of the land use code related to marine mammal and anadromous waterbody habitat protections was moved out of committee.
- XV. CONTINUATION OF PUBLIC PARTICIPATION ON NON-AGENDA ITEMS None
- **XVI.** PLANNING COMMISSION COMMENTS AND QUESTIONS Director Maclean and Mr. LeVine thanked Ms. Cole for chairing the meeting.
- XVII. <u>EXECUTIVE SESSION</u> None
- **XVIII. ADJOURNMENT** 10:19 p.m.

Respectfully submitted by Kathleen Jorgensen Business Assists (907)723-6134



# PLANNING COMMISSION NOTICE OF DECISION

Planning Commission (907) 586-0715

PC\_Comments@juneau.org www.juneau.org/community-development/planning-commission

www.juneau.org/community-development/planning-commission 155 S. Seward Street • Juneau, AK 99801

Date: June 15, 2023 Case No.: SNC2023 0001

Sealaska Heritage 105 S. Seward St. Juneau, AK 99801 Lee.Kadinger@sealaska.com

Proposal: Street Name Change for approximately 345 feet of South Seward Street to

Heritage Way

Property Address: 105 S. Seward St.

Legal Description: Tidelands Addition BL78 LT 1A

Parcel Code No.: 1C070K780011

Hearing Date: June 13, 2023.

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandum dated June 5, 2023, and APPROVED the Street Name Change of South Seward Street to Heritage Way with the following condition:

1. The street name change is effective November 1, 2023.

Attachments: June 5, 2023, memorandum from Emily Suarez, Community Development, to the CBJ

Planning Commission regarding SNC2023 0001.

This Notice of Decision does not authorize construction activity. Prior to starting any project, it is the applicant's responsibility to obtain the required building permits.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ 01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ 01.50.030 (c). Any

Sealaska Heritage File No: SNC2023 0001

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action by the applicant in reliance on the decision of the Planning Commission shall be at the risk that the decision may be reversed on appeal (CBJ 49.20.120).

Effective Date: The permit is effective upon approval by the Commission, June 14, 2023.

Expiration Date: The permit will expire 18 months after the effective date, or December 14, 2024, if

no Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must be submitted thirty days prior to

the expiration date.

mandy cole	6.20.23	
Mandy Cole, Acting Chair	 Date	
Planning Commission		
Alsa Lund	6/20/2023	
Filed With City Clerk	 Date	

#### cc: Plan Review

**NOTE:** The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



#### Planning Commission

(907) 586-0715

PC\_Comments@juneau.org www.juneau.org/community-development/planning-commission 155 S. Seward Street • Juneau, AK 99801

## PLANNING COMMISSION NOTICE OF DECISION

Date: June 15, 2023 File No.: USE2023 0007

SEARHC / Juneau Youth Services Attn: Kyle Paw & Brent Fischer 3100 Channel Drive Juneau, AK 99801

Proposal: Conditional Use Permit Modification for SEARHC/JYS to revert from

administrative offices to residential treatment dorm rooms in Montana Creek

House.

Property Address: 10685 Mendenhall Loop Road

Legal Description: Black Bear Lot 2

Parcel Code No.: 4B2601020042

Hearing Date: June 13, 2023

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandum dated May 26, 2023, and APPROVED the Conditional Use Permit Modification to be conducted as described in the project description and project drawings submitted with the application, and with the following conditions:

- 1. Maximum number of residents permitted to live on site is twenty-four (24).
- The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

Attachments: May 26, 2023, memorandum from Jennifer Shields, Community Development, to the

CBJ Planning Commission regarding USE2023 0007.

File No: USE2023 0007

June 15, 2023 Page 2 of 2

This Notice of Decision does not authorize construction activity. Prior to starting any project, it is the applicant's responsibility to obtain the required building permits.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ 01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ 01.50.030(c). Any action by the applicant in reliance on the decision of the Planning Commission shall be at the risk that the decision may be reversed on appeal (CBJ 49.20.120).

Effective Date: The permit is effective upon approval by the Commission, June 13, 2023.

Expiration Date: The permit will expire 18 months after the effective date, or December 13, 2024, if

no Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must be submitted thirty days prior to

the expiration date.

mandy cole	6.20.23	
Mandy cole, Acting Chair Planning Commission	Date	
Alsa Lund	6/20/2023	
Filed With City Clerk	Date	

cc: Plan Review

**NOTE:** The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



# PLANNING COMMISSION STAF CONDITIONAL USE PERMIT USE2023 0007 HEARING DATE: JUNE 13, 2023

(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

**DATE:** May 26, 2023

TO: Michael LeVine, Chair, Planning Commission

BY: Jennifer Shields, Planner II Sennifer L. Shields

**THROUGH:** Jill Maclean, AICP, Director

**PROPOSAL:** Applicant requests a Conditional Use Permit Modification for SEARHC/JYS to revert from administrative offices to residential treatment dorm rooms in Montana Creek House.

**STAFF RECOMMENDATION:** Approval with conditions.

#### **KEY CONSIDERATIONS FOR REVIEW:**

- JYS has been providing residential treatment services on the property since the 1990's.
- In 2022, a Conditional Use Permit Modification was approved for administrative offices in Montana Creek house (USE2022-0010).
- The maximum number of residents permitted to live on site is twenty-four (24); the applicant is not proposing to change this number.

GENERAL INFORMATION	
<b>Property Owner</b>	Juneau Youth Services, Inc.
Applicant	Southeast Alaska Regional Health Consortium
<b>Property Addresses</b>	10685 Mendenhall Loop Road, 10801 Black
	Bear Road, and 10815 Black Bear Road
<b>Legal Description</b>	Black Bear Lot 2
Parcel Number	4B2601020042
Zoning	D3
<b>Land Use Designation</b>	Urban / Low Density Residential (ULDR)
Lot Size	463,146 square feet (10.6 acres)
Water/Sewer	Public water and public sewer
Access	Mendenhall Loop Road & Black Bear Road
<b>Existing Land Use</b>	Assisted Living
<b>Associated Applications</b>	N/A

#### **ALTERNATIVE ACTIONS:**

- Amend: Require additional conditions, or delete or modify the recommended conditions.
- Deny: Deny the permit and adopt new findings for items
   1-6 below that support the denial.
- Continue: To a future meeting date if determined that additional information or analysis is needed to make a decision, or if additional testimony is warranted.

#### **ASSEMBLY ACTION REQUIRED:**

Assembly action is not required for this permit.

#### STANDARD OF REVIEW:

- Quasi-judicial decision
- Requires five (5) affirmative votes for approval
- Code Provisions:
  - o CBJ 49.15.330
  - o CBJ 49.25.300
  - o CBJ 49.80

The Commission shall hear and decide the case per CBJ 49.15.330(a) Conditional Use Permit. A conditional use is a use that may or may not be appropriate in a particular zoning district according to the character, intensity, or size of that or surrounding uses. The conditional use permit procedure is intended to afford the commission the flexibility necessary to make determinations appropriate to individual sites. The commission may attach to the permit those conditions listed in subsection (g) of this section as well as any further conditions necessary to mitigate external adverse impacts. If the commission determines that these impacts cannot be satisfactorily overcome, the permit shall be denied.

File No: USE2023 0007

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#### **SITE FEATURES AND ZONING**



SURROUNDING ZONING AND LAND USES	
North (D1)	Residential / Vacant
South (D3 & D1(T)D5)	Residential / Vacant
East (D1)	Montana Creek / Vacant
West (D3)	Residential

SITE FEATURES	
Anadromous	Yes
Flood Zone	Yes
Hazard	No
Hillside	No
Wetlands	Yes
<b>Parking District</b>	No
<b>Historic District</b>	No
<b>Overlay Districts</b>	No

#### **BACKGROUND INFORMATION**

**Project Description** – Due to a recent merger between Southeast Alaska Regional Health Consortium (SEARHC) and Juneau Youth Services (JYS), the applicant proposes to revert the currently approved use of Montana Creek House from administrative offices back to a residential treatment building with dorm rooms (Attachment A). Current administrative and community services staff will be relocated to other SEARHC locations.

Under the current permit, the maximum number of residents allowed to live on site is twenty-four (24); the applicant is not requesting a change to this number at this time.



Lighthouse and Black Bear House will remain as residential treatment facilities with dorm rooms.

SEARHC/JYS will provide behavioral health care using the nationally recognized Teaching-Family Model (TFM). Their youth program "Raven's Way" will help residents focus on increasing their coping skills, self-confidence, social functioning, and life skills. The Raven's Way program is licensed by the State of Alaska and accredited by The Joint Commission, the nation's oldest and largest standards-setting and accrediting body in health care.

File No: USE2023 0007

May 26, 2023 Page 3 of 4

**Background** – JYS purchased the property in 1995. Development of three residential treatment facilities occurred in 1998, 2003, and 2006 respectively, with each building receiving a Conditional Use Permit at the time of development. Over the years, both the number of residents in each building and the number of staff members on site have fluctuated due to a variety of factors, including funding and program changes. A detailed description of previous Conditional Use Permits issued for the site can be found in Attachment B.

In August 2022, a Conditional Use Permit Modification (USE2022-0010, Attachment C) was issued for JYS to convert existing dorm rooms in Montana Creek House into administrative offices. This Conditional Use Permit superseded previous Conditional Use Permits for the lot, and was subject to the following conditions of approval:

- 1. Maximum number of residents living on site is twenty-four (24).
- The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight
  distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of
  Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight
  distance.
- 3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property. [NCC2022-0033 was issued on January 31, 2023, Attachment D.]

#### Table of Permissible Uses (CBJ 49.25.300):

The Conditional Use Permits issued between 1998 and 2006, including two modifications, were approved under CBJ's Table of Permissible Uses, USE 7.200: "Nursing care, immediate care, disabled or infirm, and child care institutions, and boarding homes for sheltered care."

In 2015, Ordinance 2015-34(am) modified USE 7.200 to: "Assisted living", and defined Assisted Living as, "A facility providing housing and institutional care for people unable to live independently or without assistance. Assisted living includes facilities that provide nursing care services or emergency shelter. Assisted living use that occurs within a single-family dwelling is regulated as a single-family dwelling use."

The current and proposed Conditional Use Permits fall under the Assisted Living USE 7.200 classification.





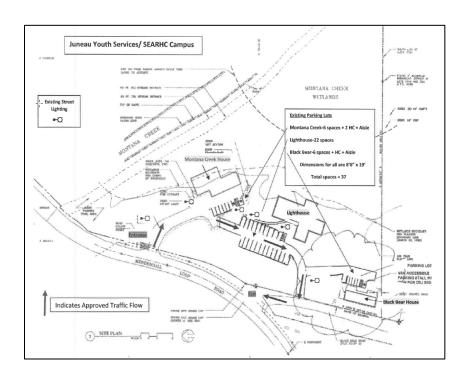
File No: USE2023 0007

May 26, 2023 Page 4 of 5

#### **ZONING REQUIREMENTS**

Standard		Requirement	Proposed	Existing	Code Reference
Lot	Size	12,000 square feet	No Change	463,146 square feet (~10.6 acres)	CBJ 49.25.400
	Width	100 feet	No Change	~990 feet	CBJ 49.25.400
	Depth	N/A	No Change	~900 feet	CBJ 49.25.400
Setbacks	Front	25 feet	No Change	25 feet	CBJ 49.25.400
	Rear	25 feet	No Change	~600 feet	CBJ 49.25.400
	Side (north)	10 feet	No Change	~100 feet	CBJ 49.25.400
	Side (south)	10 feet	No Change	15 feet	CBJ 49.25.400
Street Side		N/A	N/A	N/A	CBJ 49.25.400
Lot Coverage Maximum		35%	No Change	~15%	CBJ 49.25.400
Vegetative Cover Minimum		20%	No Change	~75%	CBJ 49.50.300
Height	Permissible	35 feet	No Change	Two-story	CBJ 49.25.400
Accessory		25 feet	No Change	One-story	CBJ 49.25.400
Maximum Dwelling Units		2	No Change	N/A	CBJ 49.25.500
Use		Residential	7.200, Assisted Living (w/offices)	7.200, Assisted Living (w/offices)	CBJ 49.25.300

#### **SITE PLAN**



File No: USE2023 0007

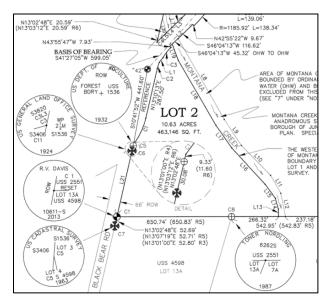
May 26, 2023 Page 5 of 6

#### **ANALYSIS**

**Project Site** – In 1995, JYS purchased 160 acres originally platted in 1945 with USS 2551 (Attachment E). Development of the three residential treatment facilities began in 1998, 2003, and 2006 respectively. In 2013, the property was subdivided with the Black Bear Subdivision plat (Attachment F); three structures are now located on a triangular shaped lot (Lot 2), which encompasses 10.6 acres.

A significant portion of the lot is composed of undeveloped, forested wetlands. The lot is bordered on the east by Montana Creek, and land owned by the Southeast Alaska Land Trust, which is zoned D1. The site is served by public water and public sewer.

Condition: None.



**Project Design** – The previous Conditional Use Permit requests presented to the Planning Commission between 1998 and 2006 stated, "The long-range plan for the site was to consolidate the various JYS facilities into a campus complex of residential, educational, and administrative buildings."

A natural landscape buffer is maintained between the lot and Mendenhall Loop Road. The developed area on the lot is surrounded by trees on all sides, and secluded from adjacent properties. The three buildings are of a similar architectural style, although Black Bear House is the only two-story structure.

No exterior construction or changes are proposed on the lot at this time.

Condition: None.

**Traffic** – Mendenhall Loop Road is an Alaska Department of Transportation and Public Facilities (ADOT&PF) maintained road, classified as a Collector according to the CBJ adopted Roadway Classification Map. Access to and from the site is one-way traffic only, with an entrance off of Mendenhall Loop Road (ingress) and an exit off of Black Bear Road (egress).

Development of Black Bear Road first involved the platting of several U.S. Surveys. In 2003, the State transferred the land encompassing the road to CBJ with Patent 18044, subject to a 66-foot wide public access easement, creating what is now known as "Black Bear Road" (Attachment G). The road is not, however, an accepted or maintained CBJ right-of-way (ROW). In 2006, the road was paved from Mendenhall Loop Road through the extent of the SEARHC/JYS site as part of the development of Black Bear House; the paved distance is approximately 140 feet up an approximately 11% slope. In addition to the use of Black Bear Road by SEARHC/JYS and the owners of 11001 Black Bear Road, the road also provides access to a trailhead to Montana Creek Trail. The trailhead is located entirely within University of Alaska property, between SEARHC/JYS to the north and the private lot to the south.

A nonconforming situation review completed in January 2023 (Attachment D) found the following situations on the lot, specifically relating to Black Bear Road, to be certified nonconforming to Title 49:

SEARHC / Juneau Youth Services File No: USE2023 0007

May 26, 2023 Page 6 of 7

#### Nonconforming Lots (CBJ 49.30.260):

- Secondary access (egress) without improvements or maintenance agreements.
- Lack of direct and practical access through the frontage.

Driveway access to the site has been a cause of concern. Due to curves, grades, and icy winter driving conditions along Mendenhall Loop Road, driveways in this area generally require more than the minimum site distance required by DOT/PF design standards. Previous conditions of approval required the applicant to clear and maintain the brush and alder trees along Mendenhall Loop Road to maintain clear sight distance from the exit driveway.

According to CBJ 49.40.300(2), a Traffic Impact Analysis is not required since the project will generate less than 250 Average Annual Daily Traffic. For this application, staff used the Institute of Transportation Engineers' Trip Generation Manual (9th Edition) projections for an Assisted Living Facility on a weekday, based upon the total number of employees. This projection represents the highest estimated Average Daily Trips (ADTs) across all categories including employees, occupied beds, and beds available.

Condition: The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

Use	Total # Employees	Trips Generated	Total Trips
Assisted Living	26	3.93 per Employee	102.18
		Total ADTs:	102.18



**Looking North** 



**Looking South** 



**Looking North** 



**Looking South** 

File No: USE2023 0007

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**Vehicle Parking & Circulation** – According to CBJ 49.40.210, 10 off-street parking spaces are required based upon an assisted living use, including two ADA accessible spaces (see table below). The site currently has a total of 37 parking spaces, including three ADA-accessible spaces. No additional parking is required.

Condition: None.

Use	Total	Spaces Required	<b>Total Spaces</b>
Assisted Living Max. # Residents per USE2022-0010	24	0.4 / resident	9.6 = 10
		Total Parking Requirement:	10
Off-Street Loading Spaces Required: 0			0
ADA Accessible Spaces Required: 2			2

**Non-motorized Transportation** – Both Mendenhall Loop Road and Black Bear Road do not have any sidewalk, curb, or gutter. A gravel shoulder borders the roadways on both sides.

Condition: None.

**Proximity to Transit** – Capital Transit operates Route 3 (counterclockwise) and Route 4 (clockwise) along Mendenhall Loop Road. Bus stops are located approximately 1,000 feet to the south and 2,000 feet to the north.

Condition: None.

**Noise** – The site is buffered from adjacent residential development by distance, vegetation, and topography. It is not anticipated that any appreciable increase in noise would occur by converting administrative offices in the Montana Creek House into dorm rooms.

Condition: None.

**Lighting** – Parking areas have existing exterior lighting. The applicant is not proposing any new lighting at this time.

Condition: None.

**Vegetative Cover & Landscaping** – CBJ 49.50.300 requires a minimum vegetative cover of 20%. This standard is met with  $\sim$  83% vegetative cover.

Condition: None.

**Habitat** – The developed area of the lot lies outside of the Montana Creek anadromous stream setbacks. The Army Corps of Engineers has identified the lot as being within a forested wetland; management authority of these wetlands lies with the Army Corps of Engineers. An eagle's nest was identified on the property in 2006 outside of the development area, which is regulated by the U.S. Fish and Wildlife Service. No exterior construction or changes are proposed that would affect natural habitat areas.

Condition: None.

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**Drainage and Snow Storage** – No modifications to existing drainage are proposed at this time. The lot has ample space off of driveways and parking areas for snow storage.

Condition: None.

**Hazard Zones** – A portion of the lot outside of the developed area lies within a relatively flat Special Flood Hazard Area. No exterior construction or changes are proposed that would affect the floodplain.

Condition: None.

**Public Health, Safety, and Welfare** – The developed area of the lot is surrounded by trees on all sides and secluded from adjacent properties. The use appears to be in harmony with the surrounding neighborhood. No exterior construction or changes are proposed, and no information has been reviewed that suggests the proposal will materially endanger the public health, safety, or welfare.

Condition: None.

**Property Value or Neighborhood Harmony** – Staff finds this use is in harmony with the zoning for the area and will not decrease property values. For approximately 25 years, the applicants have managed activities while preserving the residential character of the neighborhood.

Condition: None.

#### **AGENCY REVIEW**

CDD conducted an agency review comment period between May 3, 2023 and May 10, 2023.

Agency	Summary
General Engineering	No comments received.
Building	No comments received.
Fire	No concerns with this change as long as the fire alarm and fire sprinkler systems were not modified due to the previous change.
ADOT&PF	I have reviewed and do not see any need for comment from DOT Right of Way. I appreciate you passing this along for review.

#### **PUBLIC COMMENTS**

CDD conducted a public comment period between May 4, 2023 and May 22, 2023. Public notice was mailed to property owners within 500 feet of the proposed development (Attachment H). A public notice sign was also posted on site at least two weeks prior to the scheduled hearing (Attachment I). No written comments were received during the comment period.

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#### **CONFORMITY WITH ADOPTED PLANS**

The proposed development is in general conformity with the 2013 Comprehensive Plan.

PLAN	Chapter	Page No.	Item	Summary
2013 Comprehensive Plan	4	36	Housing Policy 4.1-SOP1	Fund, or assist in securing funding for, emergency shelters, transitional housing, permanent supportive housing, and appropriate supportive services for people who are homeless or near homeless, particularly families and unaccompanied youth, and an increasing aging population.
	4	37	Housing Policy 4.1-IA7	Facilitate the provision of special needs and housing and supportive services in residential neighborhoods that are readily accessible to public transit and supportive services.
	13	213	Community Services Policy 13.3	Promote quality medical and social services to ensure the safety, health, well-being, and self-sufficiency of its residents.
	13 213	213	Community Services 13.3 SOP1	Provide public funds for programs for the indigent and for high-risk groups such as youth, the elderly, disabled persons, and homeless persons and families.
	13	213	Community Services Policy 13.3-IA2	Establish and maintain an integrated near-homeless and homeless client assessment and referral system linking all housing, medical, and social service providers, to develop greater efficiencies, client tracking, and program funding and evaluation tools.
	13	213	Community Services 13.3 – IA3	Provide transportation assistance to homeless clients, including high school students, to support transport for job search efforts, to shelter, and for medical and social service care.
	13	213	Community Services Policy 13.3-IA4	Establish and maintain a coordinated substance abuse prevention program, and comprehensive treatment, rehabilitation, and recovery programs for Juneau residents.

File No: USE2023 0007

May 26, 2023 Page 10 of 11

#### **FINDINGS**

**Conditional Use Permit Criteria** – Per CBJ 49.15.330(e) & (f), Review of Director's & Commission's Determinations, the Director makes the following findings on the proposed development:

#### 1. Is the application for the requested Conditional Use Permit complete?

Analysis: No further analysis needed.

**Finding: Yes.** The application contains the information necessary to conduct full review of the proposed operations. The application submittal by the applicant, including the appropriate fees, substantially conforms to the requirements of CBJ Chapter 49.15.

#### 2. Is the proposed use appropriate according to the Table of Permissible Uses?

**Analysis**: The application is for Assisted Living dorm rooms. The use is listed at CBJ 49.25.300, Section 7.200 for the D3 zoning district.

**Finding: Yes.** The requested permit is appropriate according to the Table of Permissible Uses.

#### 3. Will the proposed development comply with the other requirements of this chapter?

Analysis: No further analysis needed.

**Finding: Yes.** With the recommended conditions, the proposed development will comply with Title 49, including parking, lighting, vegetative cover, and habitat.

#### 4. Will the proposed development materially endanger the public health, safety, or welfare?

**Analysis:** No further analysis needed.

**Finding: No.** There is no evidence to suggest that with appropriate conditions, the requested Assisted Living dorm rooms, in a D3 zoning district, will materially endanger the public health or safety.

#### 5. Will the proposed development substantially decrease the value of or be out of harmony with property in the neighboring area?

**Analysis:** No further analysis needed.

**Finding: No.** There is no evidence to suggest that with appropriate conditions, the requested Assisted Living dorm rooms, in a D3 zoning district will substantially decrease the value of or be out of harmony with the property in the neighboring area.

## 6. Will the proposed development be in general conformity with the Land Use Plan, Thoroughfare Plan, or other officially adopted plans?

Analysis: No further analysis needed.

**Finding: Yes.** The proposed Assisted Living dorm rooms, with the recommended conditions, will be in general conformity with the 2013 Comprehensive Plan.

File No: USE2023 0007

May 26, 2023 Page 11 of 11

#### **RECOMMENDATION**

Staff recommends the Planning Commission adopt the Director's analysis and findings and APPROVE the requested Conditional Use Permit Modification. The permit would allow for the development of SEARHC / Juneau Youth Services' conversion of Montana Creek House administrative offices into dorm rooms, with USE2023-0007 superseding USE2022-0010.

Approval is subject to the following conditions:

- 1. Maximum number of residents permitted to live on site is twenty-four (24).
- 2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

#### **STAFF REPORT ATTACHMENTS**

Item	Description
Attachment A	Application Packet
Attachment B	Conditional Use Permit History
Attachment C	2022 Conditional Use Permit Modification USE2022-0010
Attachment D	2022 Nonconforming Certification NCC22-33
Attachment E	1945 USS 2551
Attachment F	2013 Black Bear Subdivision Plat
Attachment G	2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ
Attachment H	Abutters Notice
Attachment I	Public Notice Sign Photo



### **DEVELOPMENT PERMIT APPLICATION**

NOTE: Development Permit Application forms must accompany all other Community Development Department land use applications. This form and all documents associated with it are public record once submitted.

documents associated with it are p	ublic record once submitted.				
PROPERTY LOCATION					
Physical Address 10685 Mendenhall Loop Rd., 10801 Black Be	ear Rd. and 10815 Black Bear Rd.				
Legal Description(s) (Subdivision, Survey, Block, Tract, Lot) Black Bear Lot 2					
Paged Mussiands					
4B2601020042					
This property is located in the downtown historic district					
This property is located in a mapped hazard area, if so, which					
Property Owner Southeast Alaska Regional Health Consortium Contact Person	<sup>n</sup> Kyle Paw				
Malling Address 3100 Channel Drive, Juneau, AK 9980	1 Phone Number(s) 907-364-4472				
E-mail Address,	907-304-4472				
E-mail Address kpaw@searhc.org					
LANDOWNER/ LESSEE CONSENT  Required for Planning Permits, not needed on Building/ Engineering Permits.					
Consent is required of all landowners/ lessees. If submitted with the application, alternative include the property location, landowner/ lessee's printed name, signature, and the application.	e written approval may be sufficient. Written approval must ant's name.				
I am (we are) the owner(s)or lessee(s) of the property subject to this application and I (we) on A. This application for a land use or activity review for development on my (our) property	is made with my complete understanding and permission.				
B. I (we) grant permission for the City and Borough of Juneau officials/employees to inspec	t my property as needed for purposes of this application.				
Viela Par on habout & Seacha					
Landowner/Lessee (Printed Name) Title (e.g.: Landon	wner, Lessee)				
1	4124122				
X					
BRENT FISCHEIZ ON BEHANE OF SEARH Landowner/Lessee (Printed Name)  Title (e.g.: Landou	C wner, Lessee)				
X Landowner/Lessee (Signature)	5/8/23 Date				
NOTICE: The City and Borough of Juneau staff may need access to the subject property during	ng regular business hours. We will make every effort to				
contact you in advance, but may need to access the property in your absence and in accordance	e with the consent above. Also, members of the Planning				
Commission may visit the property before a scheduled public hearing date.  APPLICANT  If same as LINDOWNER, write "SAME"					
Applicant (Printed Name) Contact Physion	Killa Para				
Mailing Address	Phone Number(s)				
3100 Channel Drive					
K. Paw Searhe. org	111				
x (1)	4/24/23				
(Applicage's Signature	Date of Application				
DEPARTMENT USE ONLY BELOW THIS					
	Intake Initlals				
	I WLS				
·					

INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED

For assistance filling out this form, contact the Permit Center at 586-0770.

Case Number
Date Received
4/24/23

Updated 6/2022-Page 1 of 1



### ALLOWABLE/CONDITIONAL USE PERMIT APPLICATION

See reverse side for more information regarding the permitting process and the materials required for a complete application.

	NOTE: Must be accompanied by a DEVELOPMENT PERMIT APPLICATION form.						
	PROJECT SUMMARY						
	SEARHC/JYS proposes revert use of Montana Creek House back to its original approved use as a						
	Residential Treatment Facility  TYPE OF ALLOWABLE OR CONDITIONAL USE PERMIT REQUESTED						
1,3173	Accessory Apartment – Accessory Apartment Application (AAP)						
	Use Listed in 49.25.300 – Table of Permissible Uses (USE)						
	Table of Permissible Uses Category:						
	IS THIS A MODIFICATION OF EXTENSION OF AN EXISTING APPROVAL?  Ono  No						
The	UTILITIES PROPOSED WATER: Public On Site SEWER: Public On Site						
	SITE AND BUILDING SPECIFICS						
Ħ	Total Area of Lot 463.146 square feet Total Area of Existing Structure(s) 20,266 square feet						
To be completed by Applicant	Total Area of Proposed Structure(s) N/Asquare feet						
Ap	EXTERNAL LIGHTING						
d by	Existing to remain						
etec	Proposed No Yes – Provide fixture information, cutoff sheets, and location of lighting fixtures						
Idm	ALL REQUIRED DOCUMENTS ATTACHED If this is a modification or extension include:						
8	✓ Narrative including:						
o pe	✓ Current use of land or building(s)						
	Description of project, project site, circulation, traffic etc.						
	Proposed use of land or building(s)  Application submitted at least 30 days						
	How the proposed use complies with the Comprehensive Plan before expiration date						
80	✓ Plans including:						
100	✓ Site plan						
Bogili	✓ Floor plan(s)						
	Elevation view of existing and proposed buildings						
	Proposed vegetative cover  Existing and proposed parking areas and proposed traffic circulation						
	Existing physical features of the site (e.g.: drainage, habitat, and hazard areas)						
	E   Existing physical readules of the site (e.g., dramage, habitat, and hazard dreas)						
	DEPARTMENT USE ONLY BELOW THIS LINE						
	ALLOWABLE/CONDITIONAL USE FEES						
	Fees Check No. Receipt Date						
	Application Fees \$ 5000						
	Adjustment \$						
	Pub. Not. Sign Fee \$ 50						
	Pub. Not. Sign Deposit \$ 100,00						
	Total Fee \$ 650,000						

This form and all documents associated with it are public record once submitted.

INCOMPLETE APPLICATION	INS WILL	NOT BE b	CCEPTED

For assistance filling out this form, contact the Permit Center at 586-0770.

Case Number	Date Received
USC23-007	4/24/23

Juneau Youth Services (JYS)/SouthEast Alaska Regional Health Consortium (SEARHC)

Montana Creek House Conversion back to Residential Treatment Facility

Case Number: CUP23-

#### PROJECT DESCRIPTION:

This request is to modify the approved use (USE2022 0010) of the Montana Creek House located on our Mendenhall Loop Campus from Community Services and Administrative office use back to its original approved use as a Residential Treatment Facility.

#### **BACKGROUND:**

Due to the recent merger with SEARHC, our organization can now fulfill the original plan to maximize the campus' potential to support the increasing need for youth behavior health services. There will be no changes to the 2 other existing facilities on campus, Lighthouse and Black Bear. There also will be no changes to the approved number of youth we can serve, which is 24.

All current administrative and community services staff will be relocated to other SEARHC locations allowing the campus offices to accommodate youth.

Juneau Youth Services, operating since 1961, provides residential, and community-based mental health, collectively known as behavioral health care.

JYS/SEARHC employs a team of behavioral health and clinical professionals. Our philosophy is contained in the nationally recognized Teaching-Family Model (TFM). It prioritizes therapeutic relationships with JYS/SEARHC caregivers as the primary providers of effective treatment in supportive, family-style settings. With over 60 years of experience, we are Juneau's leading youth and family-focused behavioral health provider.

With SEARHC joining forces with JYS we can combine the existing youth program Raven's Way. The New Raven's way program will engage in hands-on experiences that provide opportunities to learn and practice the new skills necessary to choose a healthy, substance-free lifestyle. Our educational, behavioral, emotional, and cultural components focus on increasing their coping skills, self-confidence, social functioning, and life skills. Raven's Way is accredited by The Joint Commission and licensed by the State of Alaska. All while adhering to the ethical standards of the National Association of Alcohol and Drug Abuse Counselors.

#### **CURRENT USE:**

The JYS/SEARHC Campus contains 3 facilities, Montana Creek House, Lighthouse and Black Bear House. Lighthouse and Black Bear House are licensed and permitted as residential treatment facilities. Last year JYS applied and was granted a conditional use permit to change the usage of Montana Creek House from a licensed and permitted residential treatment facility to administrative offices and outpatient therapy.

#### **PROPOSED USE:**

Now that JYS and SEARHC have merged, we would like to reinstate the use of Montana Creek House to its original purpose as a residential treatment facility. All current administrative and community services staff will be relocated to other SEARHC locations allowing the campus offices to accommodate youth. The area used for patient record storage will return to its former use as a school classroom.

#### **COMPLIANCE WITH COMPREHENSIVE PLAN:**

This transition back to its original licensed and permitted use requires no new construction or expansion of the current footprint, nor changes to the parking, traffic flow, utilities or grounds. There are no changes planned for the existing remaining facilities.

Since there is no expansion of the facilities or changes to the driveway, parking areas, flow of traffic or vegetation cover, the proposed plan for Montana Creek House to revert back to a residential treatment facility remains consistent with the previously approved Conditional Use Permits.

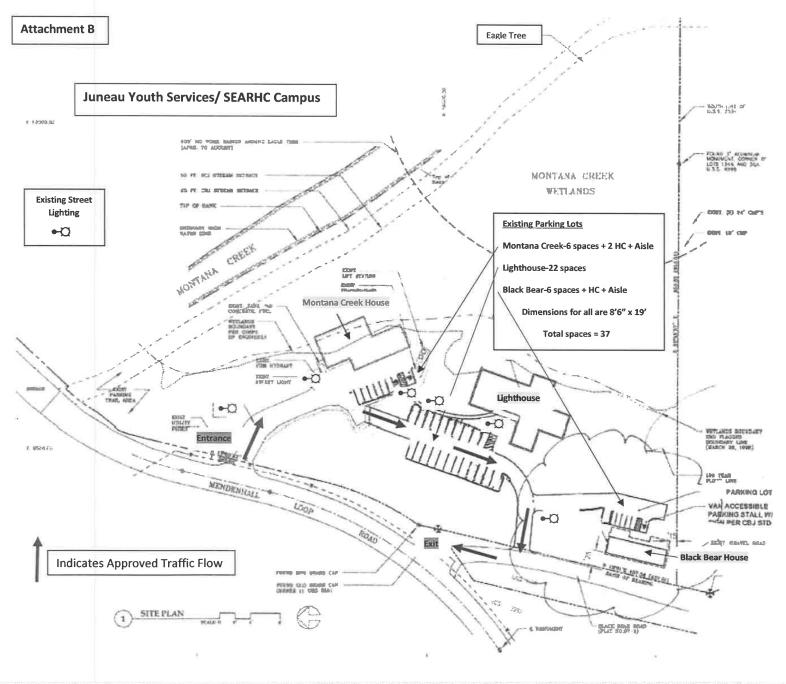
This reversion back to a residential treatment facility is consistent with the CBJ Table of Permissible Uses 49.25.300, 7.2000 Assisted Living and complies with the Juneau Comprehensive Plan, Chapter 4-Housing Element, facilitating the provision of special needs and adaptive housing and supportive services in residential neighborhoods that are readily accessible to public transit, shopping, public amenities and supportive services.

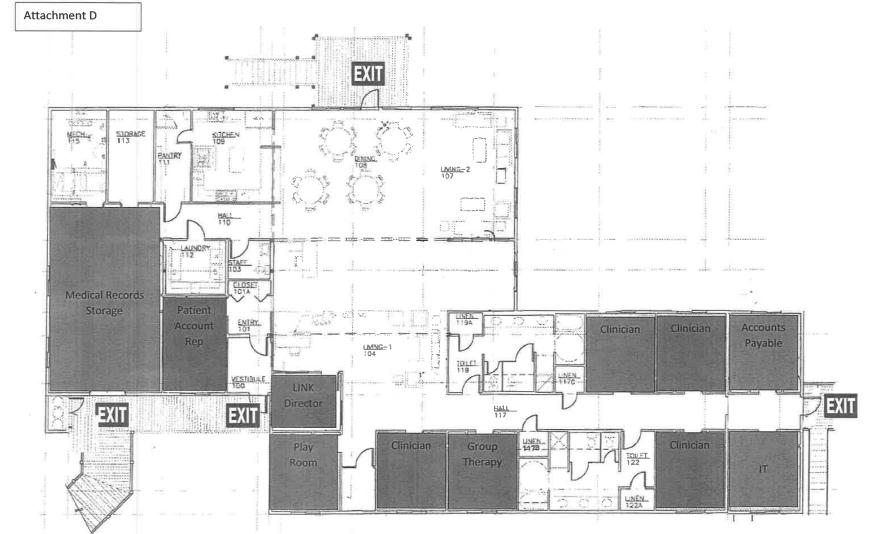
The reversion also complies with Chapter 3-Community Form, Suburban Area, because no changes are being made to the vegetation of buffer zones that surround the Montana Creek building.

#### See Attached:

- A) Campus Arial Photo
- B) Campus Site Plan
- C) Campus Site existing Lighting Cut Sheets
- D) Montana Creek House Current Floor Plan
- E) Montana Creek House Proposed Floor Plan
- F) Montana Creek Elevation Plan
- G) Lighthouse Floor Plan
- H) Lighthouse Elevation Plan
- I) Black Bear House Floor Plan
- J) Black Bear House Elevation Plan
- K) Pre-Application Conference Notes (April 12, 2023)

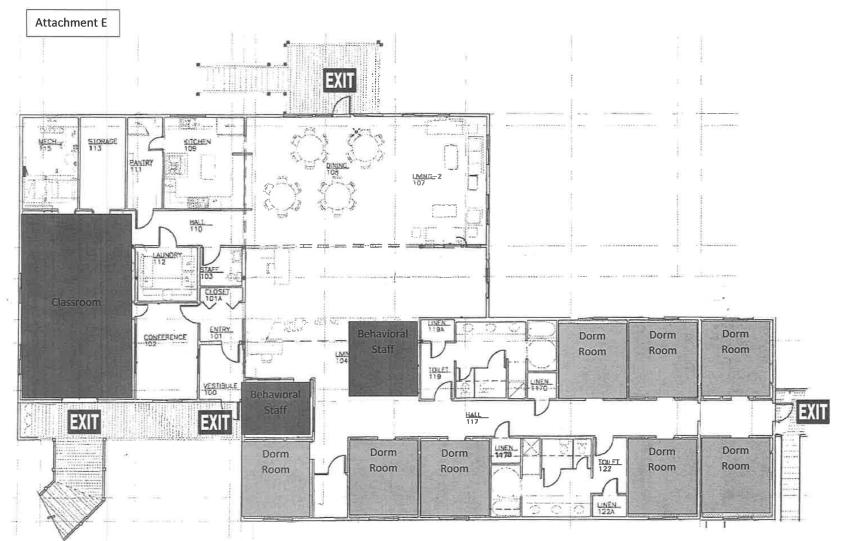






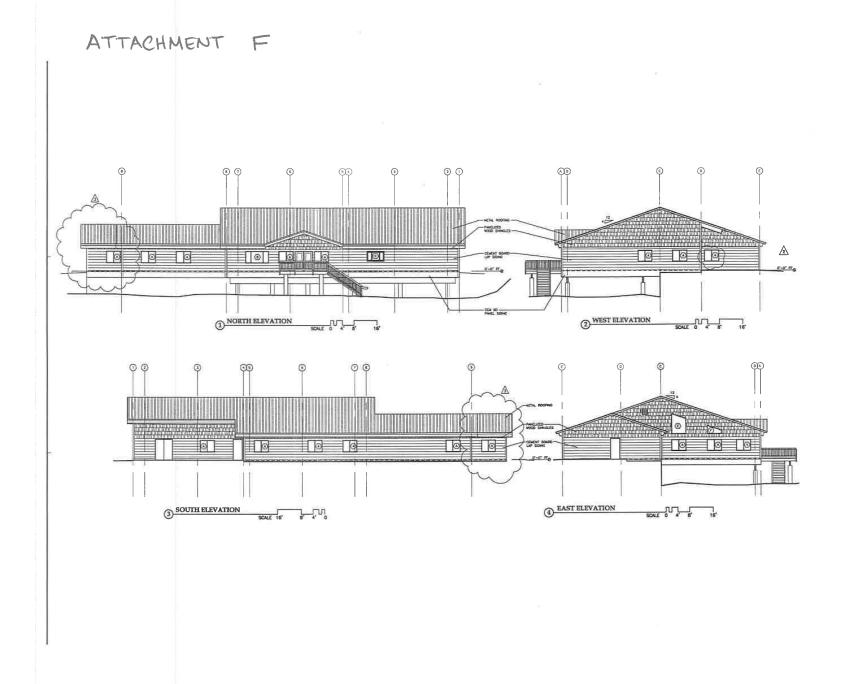
# Montana Creek House

**Current Use** 



# Montana Creek House

**Proposed Use** 





Lott





CREEK HOUSE Juneau Youth Services, Inc.
Miller House Replacement
Mendenhall Loop Road
Juneau, Alaska MONTANA

A 1/15/99

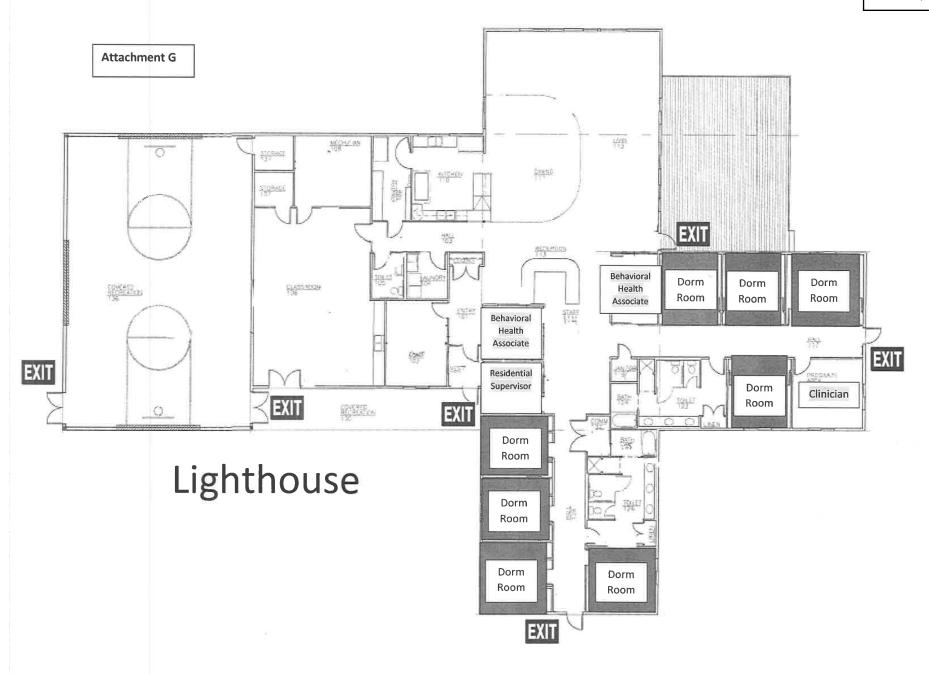
A 1/15/99 Carlottones

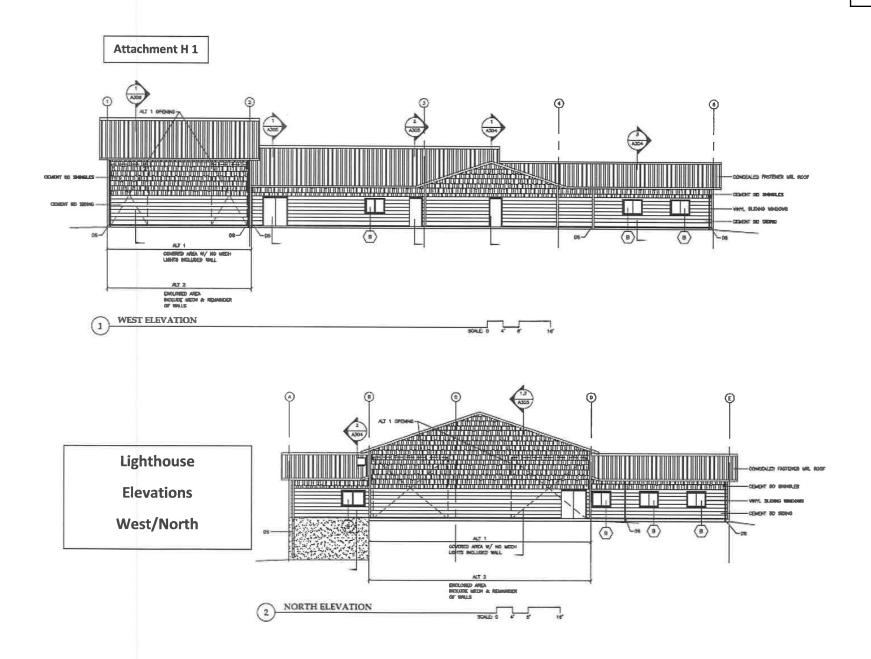
Wilminson

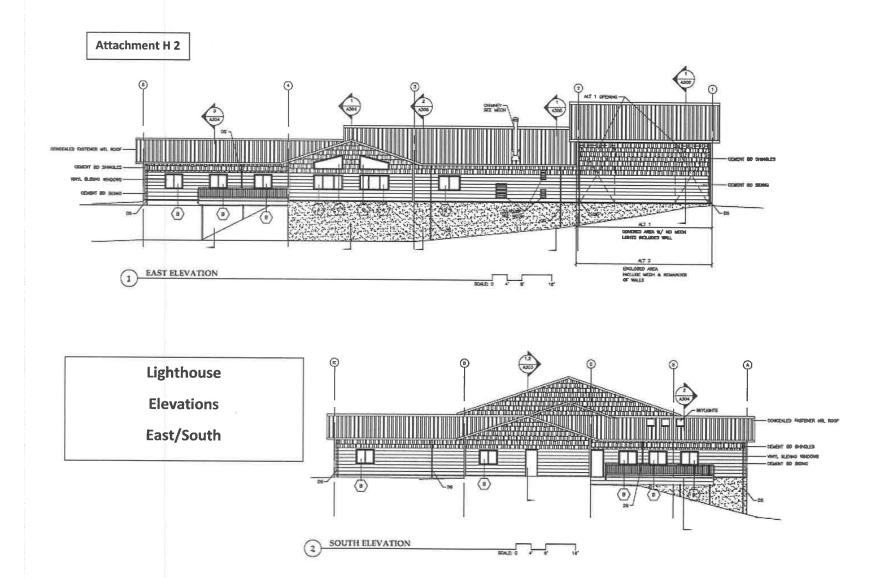
A 1/15/99 Slide Add

SHEET TITLE ELEVATIONS

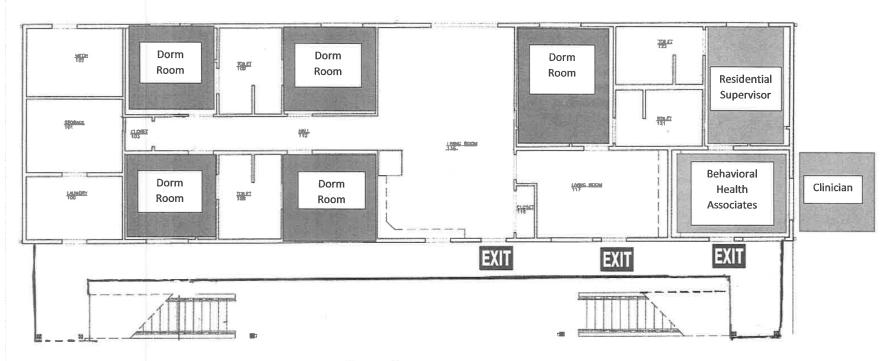
A301







Attachment I 1



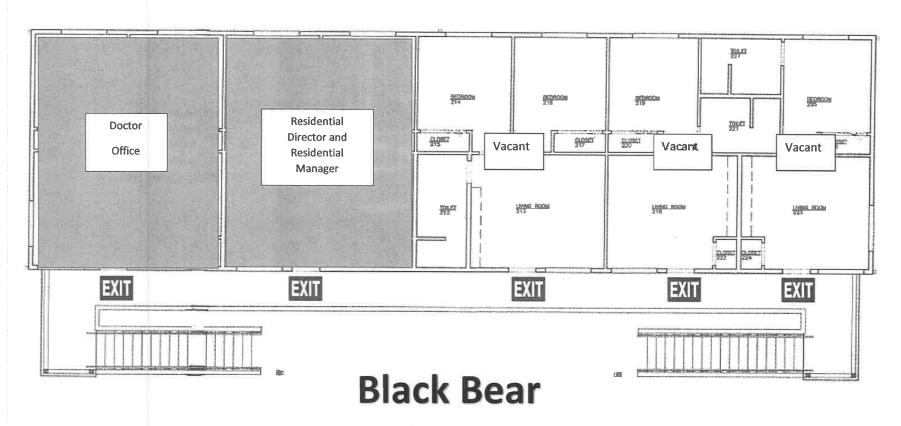
## **Black Bear**

Northern Lights Residential

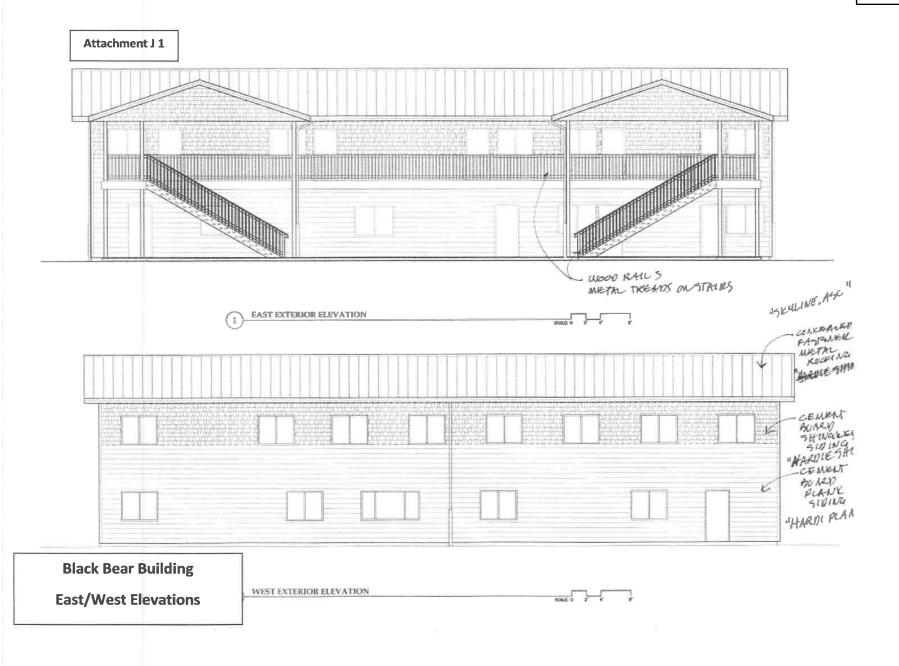
1st Floor

Current Use

Attachment I 2



Residential Support
2nd Floor
Current Use



## Attachment J 2





## ATTACHMENT C LITHONIA LIGHTING®

## **FEATURES & SPECIFICATIONS**

INTENDED USE - Ideal for parking areas, street lighting, walkways and car lots.

CONSTRUCTION - Rugged, die-cast, soft corner aluminum housing with 0.12" nominal wall thickness. Die-cast door frame has impact-resistant, tempered, glass lens that is fully gasketed with one-piece tubular silicone.

 $Finish: Standard\ finish\ is\ dark\ bronze\ (DDB)\ polyester\ powder\ finish, with\ other\ architectural\ colors\ available.$ 

**OPTICS** – Anodized, aluminum reflectors: IES full cutoff distributions R2 (asymmetric), R3 (asymmetric), R4 (forward throw) and R5S (square) are interchangeable. High-performance anodized, segmented aluminum reflectors IES full cutoff distributions SR2 (asymmetric), SR3 (asymmetric) and SR4SC (forward throw, sharp cutoff). High-performance reflectors attach with tool-less fasteners and are rotatable and interchangeable.

**ELECTRICAL** — Ballast: High pressure sodium: 150W is high reactance, high power factor. Constant wattage autotransformer for 400W. Super CWA (pulse start ballast), is required for metal halide 400W (SCWA option). Ballast is 100% factory-tested.

Socket: Mogul base socket for 250M and above, and 70-400S, with copper alloy, nickel-plated screw shell and center contact. UL listed 1500W, 600V.

**LISTINGS** – UL Listed (standard). CSA Certified (see Options). UL listed for 25°C ambient and wet locations. IP65 rated in accordance with standard IEC 529.

**BUY AMERICAN ACT** — TThis product is assembled in the USA and meets the Buy America(n) government procurement requirements under FAR, DFARS and DOT regulations.

Please refer to <a href="https://www.acuitybrands.com/buy-american">www.acuitybrands.com/buy-american</a> for additional information.

**WARRANTY** — 1-year limited warranty. This is the only warranty provided and no other statements in this specification sheet create any warranty of any kind. All other express and implied warranties are disclaimed. Complete warranty terms located at: <a href="https://www.acuitybrands.com/support/warranty/terms-and-conditions">www.acuitybrands.com/support/warranty/terms-and-conditions</a>

**Note**: Actual performance may differ as a result of end-user environment and application. Specifications subject to change without notice.

BAA



Catalog Number			
Notes			
Туре			



CONTOUR

**Soft Square Lighting** 

KAD

Specifications

EPA: 1.2 ft.2

\*Weight: 35.9 lbs (16.28 kg)

Length: 17-1/2 (44.5)

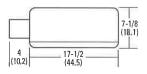
Width: 17-1/2" (44.5)

Depth: 7-1/8 (18.1)

All dimensions are inches (centimeters) unless otherwise specified.

\*Weight as configured in example below.

METAL HALIDE: 400W HIGH PRESSURE SODIUM: 150-400W 20'TO 35' MOUNTING



ORDERING INFORMATION

For shortest lead times, configure product using bolded options

Example: KAD 400M R3 TB SCWA SPD04 LPI

KAD								
Series	Wattage		Distribution		Voltage	Ballast	Mounting <sup>5</sup>	
KAD	Metal halide 400M¹	High pressure sodium <sup>2</sup> 150S 250S 400S	R2 IES type II asymmetric³ R3 IES type III asymmetric³ R4 IES type IV forward throw³ R55 IES type V square	High performance reflectors <sup>5</sup> SR2 IES type II asymmetric <sup>3</sup> SR3 IES type III asymmetric <sup>3</sup> SR4SC IES type IV forward throw	120 208 240 277 347 480 TB <sup>4</sup>	(blank) Magnetic ballast  Pulse Stort (a)  SCWA Super CWA pulse-start ballast	Ships in fixture carton  SPD Square pole  RPD Round pole  WBD Wall bracket  WWD Wood or pole wall  Ships separately <sup>6,7</sup> DAD12P Degree arm (pole)  DAD12WB Degree arm (wall)  KMA Mast arm external fitter  WBA Decorative wall bracket <sup>4</sup>	Arm length 04 4"arm 09 9"arm 12 12"arm

Option	s	7,3				Finish <sup>11</sup>				Lamp	12
Shippe SF DF PER	ed installed in fixture Single fuse (120, 277, 347V) <sup>9</sup> Double fuse (208, 240, 480V) <sup>9</sup> NEMA twist-lock receptacle only (no photocontrol)	CSA Shippe HS PE1	CSA Certified d separately <sup>6</sup> House side shield NEMA twist-lock PE (120, 208, 240V)	PE3 PE4 PE7 SC VG WG	NEMA twist-lock PE (347V) NEMA twist-lock PE (480V) NEMA twist-lock PE (277V) Shorting cap for PER option Vandal guard <sup>10</sup> Wire guard <sup>10</sup>	(blank) DWH DBL DMB DNA Super Dur DDBXD DBLXD	Dark bronze White Black Medium bronze Natural aluminum able Finishes Dark bronze Black	DNAXD DWHXD DDBTXD DBLBXD DNATXD	Natural aluminum White Textured dark bronze Textured black Textured natural aluminum Textured white	LPI L/LP	Lamp included Less lamp

Accessories: Tenon Mounting Slipfitter (RPDXX required.) Order as seperate catalog number. Must be used with pole mounting.								
			Number of fi	ktures				
Tenon O.D.	One	Two@180°	Two@90°	Three@120°	Three@90°	Four@90°		
2-3/8"	T20-190	T20-280	T20-29013	T20-32013	T20-390 <sup>13</sup>	T20-4901		
2-7/8"	T25-190	T25-280	T25-29013	T25-320	T25-39013	T25-4901		
4	T35-190	T35-280	T35-29013	T35-320	T35-39013	T35-4901		

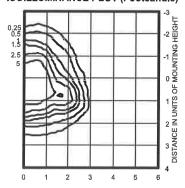
#### Notes

- Reduced jacket ED28 required for SR2, SR3 and SR4SC optics. SCWA required.
   Not available with SCWA. 250S is not available with
- 480V. 4005 is not available with 347V.
- 3. House-side shield available.
- Optional multi-tap ballast (120, 208, 240, 277V; in Canada: 120, 277, 347V).
   9" or 12" arm is required when two or more luminaires
- 9" or 12" arm is required when two or more luminaires are oriented on a 90° drilling pattern.
- 6. May be ordered as an accessory.
- 7. Must specify finish when ordered as an accessory.
- Only available with SPD04 and SPD09. Can be ordered as separate line Item.
- 9. Must specify voltage, N/A with TB.
- 10. Prefix with KAD when ordered as an accessory.
- See www.lithonia.com/archcolors for additional color options.
   Must be specified. L/LP not available with MHC.
- Must be specified. L/LP not available with MHC.
   Must use RPD09 or RPD12.

## KAD Metal Halide, Arm-mounted Soft Square Cutoff

**Coefficient of Utilization Initial Footcandles** 

## KAD 400M R2 Test no. 1193083101P ISOILLUMINANCE PLOT (Footcandle)

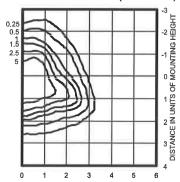


400W pulse start metal hallde lamp, rated 38000 lumens. Footcandle values based on 20' mounting height.

Classification: Type II, Short, Full Cutoff

## KAD 400M R3 Test no. 1192040902P



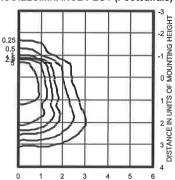


400W pulse start metal halide lamp, rated 38,000 lumens. Footcandle values based on 20' mounting helght.

Classification: Type II, Short, Full Cutoff

## KAD 400M R4 Test no. 1191110101P

#### **ISOILLUMINANCE PLOT (Footcandle)**

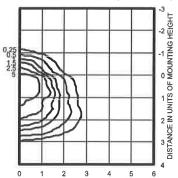


400W pulse start metal hallde lamp, rated 38,000 lumens. Footcandle values based on 20' mounting height.

Classification: Unclassified (Type III, Very Short), Full Cutoff

## KAD 400M R4HS Test no. 1192061101P

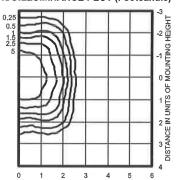
#### **ISOILLUMINANCE PLOT (Footcandle)**



400W pulse start metal halide Jamp, rated 38,000 lumens. Footcandle values based on 20 mounting height.

Classification: Unclassified (Type III, Very Short), Full

#### KAD 400M R55 Test no. 1194040801P **ISOILLUMINANCE PLOT (Footcandle)**



400W pulse start metal halide lamp, rated 38000 lumens. Footcandle values based on 20' mounting height.

Classification: Unclassified (Type NC, Very Short), Full Cutoff

#### Notes

- 1 Photometric data for other distributions can be accessed at www.lithonia.com.
- 2 Tested to current IES and NEMA standards under stabilized laboratory conditions. Various operating factors can cause differences between laboratory data and actual field measurements. Dimensions and specifications on this sheet are based on the most current available data and are subject to change without notice.
- 3 For electrical characteristics, consult outdoor technical data specification sheets on www.lithonia.com.

#### **Mounting Height Correction Factor**

(Multiply the fc level by the correction factor) 25 ft. = 0.64

35 ft. = 0.32

KAD-M-S

## **A LITHONIA LIGHTING**

## **FEATURES & SPECIFICATIONS**

INTENDED USE --- Ideal for car lots, street lighting or parking areas.

CONSTRUCTION — Rugged, .063" thick, aluminum rectilinear housing. Formed for weather-tight seal and integrity. Naturally anodized, extruded aluminum door frame with mitered corners, is retained with two .188" diameter hinge pins and secured with one quarter-turn, quick-release fastener. Weatherproof seal between housing and door frame is accomplished with an integrally designed, extruded silicone gasket that snaps into the door frame, and another gasket applied to the housing.

Finish: Standard finish is dark bronze (DDB), polyester powder finish with other architectural colors available.

**OPTICS** — Reflectors are anodized and segmented for superior uniformity and control. Reflectors attach with tool-less fasteners and are rotatable and interchangeable. Three cutoff distributions available: Type II (roadway), Type III (asymmetric), Type IV (forward throw, sharp cutoff). Lens is .125" thick impact-resistant tempered glass with thermally applied silk-screened shield.

**ELECTRICAL** — Ballast: Metal halide: 100W is high-reactance, high power factor and standard with pulse-start ignitor technology. "SCWA" not required. Constant wattage autotransformer for 250W. Super CWA (pulse start ballast), DOE 2017 compliant, is required for 200W (SCWA option) for U.S. shipments only. CSA or INTL required for probe-start shipments ouside the U.S. Pulse-start ballast (SCWA) required for 200M. Ballasts are 100% factory-tested.

Socket is porcelain, horizontally mounted medium base socket for 100M and position-oriented mogul base socket for HPS and 250M, with copper alloy, nickel-plated screw shell and center contact, UL listed 1500W-600V.

INSTALLATION — Extruded aluminum arm for pole or wall mounting is shipped in fixture carton. Optional mountings available.

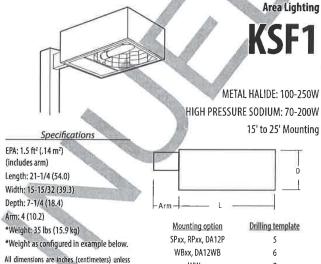
LISTING — UL listed for wet locations. Listed and labeled to comply with Canadian standards (see Options).

WARRANTY — 1-year limited warranty. Complete warranty terms located at: www.acuitybrands.com/CustomerResources/Terms and conditions.aspx

Note: Actual performance may differ as a result of end-user environment and application.

Specifications subject to change without notice.





ORDERINGINFORMATION For shortest lead times, configure product using bolded options.

Example	: KSF1	1505	R3 TI	3 SP04	LP
---------	--------	------	-------	--------	----

WWxx

KSF1			40	- T		
Series	Wattage	Distribution	Voltage	Ballast	Mounting	
KSF1	Metal halide 100M³ 250M² Ceramic metal halide³ 100MHC¹ High pressure sodium¹ 70S⁴ 150S⁴	R2 Type II roadway R3 Type III asymmetric R4SC Type IV forward throw, sharp cutoff	277 23050HZ <sup>6</sup>	(blank) Magnetic  CWI Constant wattage isolated   Pulse Start  SCWA Super CWA pulse-start ballast  NOTE: For shipments to U.S. territories, SCWA must be specified to comply with EISA.	Type  SP Square pole  RP Round pole  WB Wall bracket  WW Wood pole or wall bracket  Wall bracket  RP_ Round pole  06 6"arr  09 9"arr  12 12"  arrn	n DA12P Degree arm, pole n DA12WB Degree arm, wall

otherwise specified.

	The same of the sa		
Options	ARIDINA PARAMETERS	Finish <sup>13</sup>	Lamp <sup>15</sup>
Shipped installed in fixture PER NEMA twist-lock receptacle only (no photocontrol) SF Single fuse (120, 277, 347V) n/a TB DF Double fuse (208, 240, 480V) n/a TB QRS Quartz restrike system <sup>8</sup> QRSTD QRS time delay <sup>6,8</sup>	CSA CSA Certified NOM NOM Certified* INTL Available for MH probe-start shipping outside the U.S. KW1 KiloWatch* 120V control relay* KW4 KiloWatch* 277V control relay* REGC1 California Title 20 effective 1/1/2010  Shipped separately* PE1 NEMA twist-lock PE (120, 20 240V) NEMA twist-lock PE (347V PE4 NEMA twist-lock PE (480V PE7 NEMA twist-lock PE (277V Separately*) NEMA twist-lock PE (277V PE4 NEMA twist-lock PE (277V PE7 NEMA twist-lock PE (120, 20 240V) NEMA	DBL Black DWHXD White DMB Medium bronze DDBTXD Textured dark bronze DNA Natural aluminum CRT Non-stick protective coating14 DNATXD Textured natural	LPI Lamp included L/LP Less lamp  NIGHTIME FRIENDLY

	Die.	4				
	1	Accessorie	es: Tenon Mo Number of fix	unting Slipfit tures.	ter	
Tenon O.D.	One	Two@180°	Two@90° 17	Three@120°	Three@90° 17	Four@90° 17
2-3/8" (6)	T20-190	T20-280	T20-290	T20-320	T20-390	T20-490
2-7/8" (7.3)	T25-190	T25-280	T25-290	T25-320	T25-390	T25-490
4" (10.2)	T35-190	T35-280	T35-290	T35-320	T35-390	T35-490

- Not available with SCWA.
- These wattages require the REGC1 option to be chosen for ship-ments into California for Title 20 compliance. 250M REGC1 is not available in 347V or 480V.
- Not available with L/LP.
  Must specify CWI for use in Canada.
- Optional multi-tap ballast (120, 208, 240, 277V); (120, 277, 347V
- Consult factory for available wattages.
  Use 9" arm when two or more luminaires are oriented on a 90° drilling pattern.

  8 Maximum allowable wattage lamp included.

- 9 KiloWatch\* controls are available only with 150S.
- May be ordered as an accessory,

  Prefix with KSF1 when ordering as an accessory,

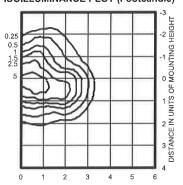
  Available with R2 and R3 distributions only.

  See www.lithonia.com/archcolors for additional
- color options.
- 14 Black finish only.
- 15 Must be specified
- 16 Must use RP09 or RP12.

## **KSF1** Arm-Mounted Rectilinear Cutoff Lighting

#### Coefficient of Utilization **Initial Footcandles**

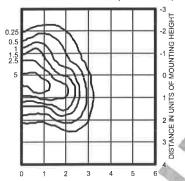
KSF1 250M R2 TEST NO: 1194090701P ISOILLUMINANCE PLOT (Footcandle)



250W pulse start metal halide lamp, rated 22500 lumens. Footcandle values based on 20'

Classification: Type II, Short, Full Cutoff

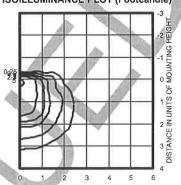
#### KSF1 250M R3 TEST NO: 1194080302P **ISOILLUMINANCE PLOT (Footcandle)**



250W pulse start metal halide lamp, rated 22500 lumens. Footcandle values based on 20' mounting height.

Classification: Type III, Short, Full Cutoff

## KSF1 250M R4SC TEST NO: 1194080901P ISOILLUMINANCE PLOT (Footcandle)



250W pulse start metal halide lamp, rated 22500 lumens, Footcandle values based on 20'

mounting height.

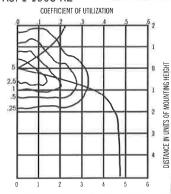
Classification: Unclassified (Type IV, Very Short), Full Cutoff

## KSF1 150S R2

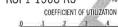
Test No. TEST NO. 1194090802 KSF1 150S R3

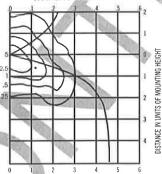
Test No. TEST NO. 1194081603 KSF1 150S R4SC

Test No. TEST NO. 1194081502

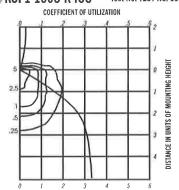


150W high pressure sodium lamp, 20000 rated lumens. Footcandle values based on 35' mounting height, Distribution II, full cutoff





150W high pressure sodium lamp, 16000 rated lumens. Footcandle values based on 35' mounting height, Distribution III, full cutoff.



150W high pressure sodium lamp, 16000 rated lumens. Footcandle values based on 35' mounting height, Distribution IV, full cutoff.

#### NOTES:

- 1 Photometric data for other distributions can be accessed from the Lithonia Lighting website.
- 2 For electrical characteristics, consult outdoor technical data specification sheets on www.
- 3 Tested to current IES and NEMA standards under stabilized laboratory conditions. Various operating factors can cause differences between laboratory and actual field measurements. Dimensions and specifications are based on the most current available data and are subject to change.

#### **Mounting Height Correction Factor**

(Multiply the fc level by the correction factor)

35' mounting height 20' mounting height 15 ft.= 5.4 15 ft.= 1.78 30 ft.= 1.36 30 ft.= 0.45 40 ft.= 0.25 40 ft.= 0.77

Existing Mounting Height  $)^2$  = Correction Factor New Mounting Height

KSF1-M-S



(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

# Raven's Way Residential Treatment Campus – Montana Creek House Modification (formerly Juneau Youth Services)

Case Number:

PAC2023 0007

Applicant:

Kyle Paw

Property Owner:

Juneau Youth Services Inc.

Property Address:

10685 Mendenhall Loop Rod, 10801 Black Bear Road, and 10815 Black Bear Road

Parcel Code Number:

4B2601020042

Site Size:

463,146 square feet (10.6324 acres)

Zoning:

D3 (Single-Family & Duplex Residential)

**Existing Land Use:** 

Assisted Living (adolescent residential treatment)

Conference Date:

April 12, 2023

Report Issued:

April 21, 2023

DISCLAIMER: Pre-application conferences are conducted for purposes of providing applicants with a preliminary review of a project and timeline. Pre-application conferences are not based on a complete application, and are not a guarantee of final project approval.

#### **List of Attendees**

Note: Copies of the Pre-Application Conference Report will be emailed, instead of mailed, to participants who have provided their email address below.

Name	Title	Email address
	Project Coordinator, Lands &	
Kyle Paw	Property	KPaw@searhc.org
Brent Fischer	Facilities Director	BrentF@jys.org
	Project Manager, Planning &	
Sierra Gadaire	Development	SierraG@searhc.org
Maegan Bosak	Sr. Manager, Lands & Property	MaeganB@searhc.org
Steve Helgeson	Sr. Manager, Adolescent Programs	SteveH@searhc.org
Jennifer Shields	Planner II	Jennifer.Shields@juneau.gov
Emily Suarez	Planner II	Emily.Suarez@juneau.gov
Sydney Hawkins	Permit Technician II	Sydney.Hawkins@juneau.gov

Revised 5/07/2021

## **Conference Summary**

Questions/issues/agreements identified at the conference that weren't identified in the attached reports.

The following is a list of issues, comments and proposed actions, and requested technical submittal items that were discussed at the pre-application conference.

#### **Project Overview**

The original 160 acre property was platted in 1945 with USS 2551. In 1995, Juneau Youth Services (JYS) purchased the property. Development of the three existing buildings for residential treatment occurred in 1998, 2003, and 2006, with each building receiving a Conditional Use Permit at the time of development. In 2013, the property was subdivided with the Black Bear Subdivision plat; all three buildings are located on Lot 2 (10.6 acres).

In 2022, a new Conditional Use Permit (USE22-10) was issued for Juneau Youth Services to convert existing dorm rooms in Montana Creek House into administrative offices, subject to the following conditions of approval:

- 1. Maximum number of residents living on site is twenty-four (24).
- The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight
  distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of
  Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight
  distance. [ongoing]
- 3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property. [NCC22-03 issued on January 31, 2023.]

In order to modify the use of the Montana Creek House by converting offices into dorm rooms, staff has determined that a new Conditional Use Permit will be required.

The process for a Conditional Use Permit includes:

- A pre-application conference. These notes document discussions from that meeting.
- Application for the permit.
- Public notice to land owners within 500 feet of the proposed development.
- A public notice sign, provided by CBJ, must be posted on the site two weeks before the Planning Commission meeting.
- Planning Commission meeting, where the Commission may:
  - o Continue the hearing for more information.
  - o Deny the permit.
  - o Approve the permit with conditions.
  - o Approve the permit.

#### **Planning Division**

- 1. Zoning The property is zoned D3 (Single-Family Residential). The current Conditional Use Permit (USE22-10) for the property was approved under USE 7.200 Assisted Living, which is defined as: "A facility providing housing and institutional care for people unable to live independently or without assistance. Assisted living includes facilities that provide nursing care services or emergency shelter. Assisted living use that occurs within a single-family dwelling is regulated as a single-family dwelling use."
- 2. Subdivision N/A
- 3. Setbacks N/A no new buildings or external construction is proposed at this time.
- Height Maximum 35' permitted for permissible uses, 25' for accessory uses. Height is met for all structures.

#### **Pre-Application Conference Final Report**

- 5. Access A Nonconforming Certificate (NCC22-33) was issued for the property on January 31, 2023, and found the following situations on the lot to be certified nonconforming to the Title 49 Land Use Code of the City and Borough of Juneau:
  - Nonconforming Lots (CBJ 49.30.260):
    - Secondary access (egress) without improvements or maintenance agreements.
    - Lack of direct and practical access through the frontage.
- 6. Parking & Circulation Parking requirements will include the following, as determined by the primary use of each building:
  - Assisted Living: 0.4 spaces per resident

[Example: 24 residents  $\times 0.4 = 9.6 = 9$  spaces]

[Example: 45 residents x 0.4 = 18 spaces]

Offices: 1 space per 300 square feet of gross floor area

[Example: Montana Creek House – 6,000sf / 300sf = 20 spaces]

- 7. Lot Coverage N/A no new buildings or external construction is proposed at this time.
- 8. Vegetative Coverage Exceeds 20% minimum required.
- 9. Lighting All parking areas shall be suitably lighted with full cut-off design and not produce off-site glare.
- 10. **Noise** No comments at this time, though comments may arise during public comment process for a Conditional Use Permit.
- 11. Flood N/A no new buildings or external construction is proposed at this time. Note: a portion of the property lies within a Special Flood Hazard Area
- 12. Hazard / Mass Wasting / Avalanche/ Hillside Endorsement N/A
- 13. Wetlands N/A no new buildings or external construction is proposed at this time. Note: a significant portion of the property is composed of wetlands. Any future addition of fill material on the lot would require a permit from the Army Corps of Engineers.
- 14. **Habitat** N/A no new buildings or external construction is proposed at this time. Note: the property contains a portion of Montana Creek, which is designated as an anadromous waterbody.
- 15. Plat or Covenant Restrictions N/A
- 16. Traffic N/A
- 17. Nonconforming situations N/A

## **Building Division**

- 18. Building N/A
- 19. Outstanding Permits -
- a. BLD20220598 "Remove gas stove and install electrical to accommodate electric stove"
- b. BLD20220537 "Heat pump installation"
- c. BLD20200740 "Install 2 HRVs in Juneau Youth Services Montana Creek Buildings"
- d. BLD20200555 "Vault and drainage improvements with private hydrant replacement"
- e. BLD20200530 "Fire alarm replacement Lighthouse"

#### **Pre-Application Conference Final Report**

- f. BLD20200478 "Replacement fire alarm system- Montana Creek House"
- g. BLD20200077 "Install interior door at 10685 Mendenhall Loop"
- BLD2004-00850 "Site grading of 6,500 cubic yards of fill for future JYS residential care building. Modified 10/7/04 to include an access driveway off of Black Bear Rd."

## **General Engineering/Public Works**

- 20. Engineering N/A
- 21. Drainage N/A
- 22. Utilities N/A

#### Fire Marshal

1. Fire Items/Access - No comments at this time.

#### Other Applicable Agency Review

2. N/A

## List of required applications

Based upon the information submitted for pre-application review, the following list of applications must be submitted in order for the project to receive a thorough and speedy review.

- 1. Development Permit Application
- 2. Conditional Use Permit Application (Major Development)

#### **Additional Submittal Requirements**

Submittal of additional information, given the specifics of the development proposal and site, are listed below. These items will be required in order for the application to be determined Counter Complete.

1. A copy of this pre-application conference report.

#### **Fee Estimates**

Based upon the project plan submitted for pre-application review, staff has attempted to provide an accurate estimate for the permits and permit fees which will be triggered by your proposal.

- Development Permit Application N/A
- 2. Conditional Use Permit Application (Major Development): \$500
- 3. Public Notice Sign: \$150, with \$100 refundable if the sign is returned by the Monday after the Planning Commission meeting.

For informational handouts with submittal requirements for development applications, please visit our website at <a href="https://www.juneau.org/community-development">www.juneau.org/community-development</a>.

## **Submit your Completed Application**

You may submit your application(s) online via email to <a href="mailto:permits@juneau.gov">permits@juneau.gov</a>
OR in person with payment made to:

City & Borough of Juneau, Permit Center 230 South Franklin Street

## **Pre-Application Conference Final Report**

Fourth Floor Marine View Center Juneau, AK 99801

Phone:

(907) 586-0715

Web:

www.juneau.org/community-development

#### Attachments:

49.15.330 – Conditional Use Permit Development Permit Application Conditional Use Permit Application

## **JUNEAU YOUTH SERVICES CAMPUS**

TABLE A – CONDITIONAL USE PERMITS							
FACILITY	CASE #	SIZE	APPROVALS				
Montana Creek House	USE1998-00026	5,200 square feet	10 residents (plus staff)				
Montana Creek House (formerly Miller House)	Staff Determination	6,000 square feet	12 residents (plus staff)				
	USE2000-00003 (modification)	6,000 square feet	16 residents (plus staff)				
Lighthouse	USE2003-00026	5,200 square feet	12 residents (plus staff)				
Lighthouse		5,200 square feet	14 residents (plus staff)				
Black Bear House	USE2006-00028 plus	4,800 square feet	15 residents (plus staff)				
Black Beal House	Staff Determination	5,100 square feet (2-story)	15 residents (plus staff)				
COMBINED CAMPUS (ALL 3 FACILITIES)	USE2022-0010 (modification)	16,300 square feet	24 residents (plus staff)				

	TABLE B – CONDITIONS OF APPROVAL	
CASE #	CONDITIONS	STATUS
USE2000-00003 (Montana Creek	1. The applicant shall obtain a Design Review Permit as approved by the Design Review Board.	Met
House)	2. The applicant shall design and construct a turn-around at the end of the access driveway adequate to allow a fire truck to enter and exit the property without backing onto Mendenhall Loop Road. The turn-around shall be reviewed and approved by the CBJ Fire Marshall at the time of the Building Permit review process.	Met
	3. The applicant shall clear and maintain the brush and alder trees along Mendenhall Loop Road to allow clear sight distance from the exit driveway to the Montana Creek Bridge.	See USE2022-0010
	4. The applicant shall comply with the stipulations and advisories contained in the letter of May 27, 1998 by Terry Stone, CBJ Planner, regarding the Juneau Coastal Management Program and attached to this report. [The Coastal Management Program was repealed in 2011 by the State; CBJ ordinance 49.70.900 was repealed in 2021.]	N/A
	5. The applicant shall obtain all required Building Permits as determined by the CBJ Building Division.	Met
USE2004-00018 (Lighthouse)	1. The applicant shall clear brush and small trees along the Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway as required by the Alaska Department of Transportation. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.	See USE2022-0010
	2. If sight distance is not maintained at the driveway entrance to the site, the facility will be closed until safe sight distance has been restored.	Void
	3. Construction of any additional buildings on the site, beyond the one approved under USE2003-00026 and revised under this application, will require that the current driveway access be removed and a new driveway	Met

	to be constructed which accesses Mendenhall Loop Road through Black Bear Road.	Section H, Item 2
	4. Fire hydrant location will have to be identified and approved by the CBJ Fire Marshall prior to issuance of a Building Permit.	Met
USE2006-00028 (Black Bear	1. Prior to issuance of a Building Permit, a parking plan with clear dimensions shall be submitted and approved by staff.	Met
House)	2. All fire hydrant locations shall be identified and approved by the CBJ Fire Marshal prior to issuance of a Building Permit.	Met
	3. An exterior lighting plan that reduces off-site glare shall be reviewed and approved by staff prior to issuance of a Building Permit.	Met
	4. The applicant shall have the access drives reviewed and approved by CBJ and Alaska Department of Transportation and Public Facilities (DOT/PF) prior to commencement of use of the housing facility.	Met
USE2022-0010 (Combined Campus)	1. Maximum number of residents living on site is twenty-four (24).	Ongoing
	2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance.	Ongoing
	3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property.	Met NCC2022-0033 issued on January 31,

2023.



## **Planning Commission**

(907) 586-0715

PC\_Comments@juneau.org www.juneau.org/community-development/planning-commission 155 S. Seward Street • Juneau, AK 99801

## PLANNING COMMISSION NOTICE OF DECISION

Date: September 1, 2022 Case No.: USE2022 0010

Juneau Youth Services Attn: Brent Fischer 2075 Jordan Avenue Juneau, AK 99801

Proposal: Conditional Use Permit Modification for Juneau Youth Services (to convert

existing dorm rooms into administrative offices in Montana Creek House).

Property Address: 10685 Mendenhall Loop Road

Legal Description: Black Bear Lot 2

Parcel Code No.: 4B2601020042

Hearing Date: August 23, 2022

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandums dated August 11, 2022, August 17, 2022, and August 17, 2022, and approved the Conditional Use Permit Modification for assisted living facilities in Lighthouse and Black Bear House, and administrative offices in Montana Creek House, to be conducted as described in the project description and project drawings submitted with the application and with the following conditions:

- 1. Maximum number of residents living on site is twenty-four (24).
- The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance.
- 3. The Community Development Department and Juneau Youth Services will conduct a Nonconforming Certification Review of the property.

Juneau Youth Services File No: USE2022 0010 September 1, 2022 Page 2 of 2

#### Attachments:

- August 11, 2022, memorandum from Jennifer Shields, Community Development, to the CBJ Planning Commission regarding USE2022 0010.
- August 17, 2022, memorandum from Jennifer Shields, Community Development, to the CBJ Planning Commission regarding USE2022 0010.
- August 17, 2022, memorandum from Jennifer Shields, Community Development, to the CBJ Planning Commission regarding USE2022 0010.

This Notice of Decision does not authorize construction activity. Prior to starting any project, it is the applicant's responsibility to obtain the required building permits.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ 01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ 01.50.030(c). Any action by the applicant in reliance on the decision of the Planning Commission shall be at the risk that the decision may be reversed on appeal (CBJ 49.20.120).

Effective Date: The permit is effective upon approval by the Commission, August 23, 2022.

Expiration Date: The permit will expire 18 months after the effective date, or February 23, 2024, if no

Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must be submitted thirty days prior to

the expiration date.

Mechael 6	September 6, 2022
Michael LeVine, Chair Planning Commission	Date
Chelsen Wallace	September 6, 2022
Filed With City Clerk	Date

cc: Plan Review

1

**NOTE:** The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



## 

(907) 586-0715

CDD\_Admin@juneau.org

www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

**DATE:** August 11, 2022

**TO:** Michael LeVine, Chair, Planning Commission

BY: Jennifer Shields, Planner II Jennifer L. Shields

THROUGH: Jill Maclean, AICP, Director

**PROPOSAL:** Applicant requests a Conditional Use Permit Modification for Juneau Youth Services (to convert existing dorm rooms into administrative offices in Montana Creek House).

**STAFF RECOMMENDATION:** Approval with conditions.

#### **KEY CONSIDERATIONS FOR REVIEW:**

- In 1995, Juneau Youth Services (JYS) purchased the property.
- Residential treatment facilities were approved in 1998, 2003, and 2006, with separate Conditional Use Permits issued for each one.
- Lighthouse and Black Bear House will remain as residential dorms.
- Montana Creek House administrative offices will support residential treatment programs as well as additional JYS programs.

GENERAL INFORMATION			
<b>Property Owner</b>	Juneau Youth Services		
Applicant	Juneau Youth Services		
<b>Property Address</b>	10685 Mendenhall Loop Road		
Legal Description	Black Bear Lot 2		
Parcel Number	4B2601020042		
Zoning	D3		
Land Use Designation	Urban / Low Density Residential (ULDR)		
Lot Size	463,146 square feet (10.6 acres)		
Water/Sewer	Public water and public sewer		
Access	Mendenhall Loop Road & Black Bear Road		
<b>Existing Land Use</b>	Assisted Living		
Associated Applications	USE2000-00003, USE2004-00018, and USE2006-00028		

#### **ALTERNATIVE ACTIONS:**

- Amend: Require additional conditions, or delete or modify the recommended conditions.
- Deny: Deny the permit and adopt new findings for items
   1-6 below that support the denial.
- 3. **Continue:** To a future meeting date if determined that additional information or analysis is needed to make a decision, or if additional testimony is warranted.

#### **ASSEMBLY ACTION REQUIRED:**

Assembly action is not required for this permit.

#### **STANDARD OF REVIEW:**

- Quasi-judicial decision
- Requires five (5) affirmative votes for approval
- Code Provisions:
  - o CBJ 49.15.330
  - o CBJ 49.25.300
  - o CBJ 49.80

The Commission shall hear and decide the case per CBJ 49.15.330(a) Conditional Use Permit. A conditional use is a use that may or may not be appropriate in a particular zoning district according to the character, intensity, or size of that or surrounding uses. The conditional use permit procedure is intended to afford the commission the flexibility necessary to make determinations appropriate to individual sites. The commission may attach to the permit those conditions listed in subsection (g) of this section as well as any further conditions necessary to mitigate external adverse impacts. If the commission determines that these impacts cannot be satisfactorily overcome, the permit shall be denied.

Fostering excellence in development for this generation and the next.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 2 of 13

#### SITE FEATURES AND ZONING



SURROUNDING ZONING AND LAND USES		
North (D1)	Residential / Vacant	
South (D3 & D1(T)D5)	Residential / Vacant	
East (D1)	Montana Creek / Vacant	
West (D3)	Residential	

SITE FEATURES	
Anadromous	Yes
Flood Zone	Yes
Hazard	No
Hillside	No
Wetlands	Yes
<b>Parking District</b>	No
<b>Historic District</b>	No
<b>Overlay Districts</b>	No

## **BACKGROUND INFORMATION**

**Project Description** – The applicant, Juneau Youth Services (JYS), is proposing to convert seven dorm rooms in the currently vacant Montana Creek House into office spaces for JYS staff. This will allow JYS to move staff and programs from their secondary location on Jordan Avenue to the JYS residential treatment campus. This consolidation will allow JYS to provide on-site support services directly related to the existing residential treatment uses, as well as complementary programs run by JYS (Attachment A).



The application states, "Not only the frontline staff in our residential units, but each and every administrative staff, work shifts in our residential units. All are required to be on campus to provide intermittent immediate staff relief on the floor." Specifically, nine direct care staff (Director, Clinicians, Patient Account Representatives, Medical Records Specialist, Behavioral Health Associate, and Case Managers) and three support staff (Accounts Payable, Human Resources, and Information Technology) are proposed to have administrative offices located in the Montana Creek House.

Lighthouse and Black Bear House will remain as residential treatment facilities with dorm rooms, and are currently licensed by the State of Alaska for a total of 16 residents plus support staff. No exterior construction or changes are proposed on the site at this time.

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 3 of 13

**Background** – JYS purchased the property in 1995, and development of three residential treatment facilities occurred in 1998, 2003, and 2006 respectively. With each new building, an additional Conditional Use Permit was approved for the lot. In addition to conditions of approval regarding site design, such as access and vegetation, previous Notices of Decision placed limits on the square footage of each facility and the maximum number of residents. However, none of the Notices of Decision placed limits on the number of staff allowed on site (see Attachments B, C, D, E, F, and G). Over the years, both the number of residents in each building and the number of staff members on site have fluctuated due to a variety of factors, including funding and program changes.

The applicant is seeking to modify the three active Conditional Use Permits – USE2000-00003 (Montana Creek House), USE2004-00018 (Lighthouse), and USE2006-00028 (Black Bear House) – in the following ways:

- 1. Combine the three permits into one permit USE2022 0010, superseding the previous Conditional Use Permits listed in Table A, and described in detail below;
- 2. Modify or remove previously listed conditions of approval, as appropriate, listed in Table B below; and
- 3. Approve the conversion of dorm rooms into administrative offices as proposed in Montana Creek House.

Relevant Changes to Table of Permissible Uses (CBJ 49.25.300): The previous Conditional Use Permits issued between 1998 and 2006, including two modifications, were approved under CBJ's Table of Permissible Uses, USE 7.200: "Nursing care, immediate care, disabled or infirm, and child care institutions, and boarding homes for sheltered care."

In 2015, Ordinance 2015-34(am) modified USE 7.200 to: "Assisted living", and defined Assisted Living as, "A facility providing housing and institutional care for people unable to live independently or without assistance. Assisted living includes facilities that provide nursing care services or emergency shelter. Assisted living use that occurs within a single-family dwelling is regulated as a single-family dwelling use."

Montana Creek House (formerly Miller House): On July 14, 1998, the Planning Commission (Commission) approved a Conditional Use Permit (Attachment B, USE1998-00026) for the development of a 5,200 square foot structure with a maximum occupancy of ten residents. On December 28, 1998, a Staff Determination approved a Conditional Use Permit Modification to increase the structure size to 6,000 square feet with a maximum occupancy of 12 residents (Attachment C). On February 8, 2000, the Commission approved a Conditional Use Permit Modification (Attachment D, USE2000-00003) to increase the maximum occupancy to 16 residents.

<u>Lighthouse</u>: On October 14, 2003, the Commission approved a Conditional Use Permit (Attachment E, USE2003-00026) for the development of a 5,200 square foot structure with a maximum occupancy of 12 residents. This increased the total maximum occupancy of residents on the property from 16 to 28. On May 11, 2004, the Commission approved a Conditional Use Permit Modification (Attachment F, USE2004-00018) to increase the total maximum occupancy of residents on the property from 28 to 30.



Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 4 of 13

Black Bear House: On July 11, 2006, the Commission approved a Conditional Use Permit (Attachment G, USE2006-00028) for the development of a 4,800 square foot structure with a maximum occupancy of 15 residents, and providing space for one live-in staff residence manager. On December 24, 2007, a Staff Determination approved a 300 square foot office/activity room addition, to increase the structure size to 5,100 square feet (Attachment H).

Table A summarizes relevant Conditional Use Permit history for the property and the proposed Modification.



TABLE A – Conditional Use Permit (CUP) APPROVALS						
Facility	CUP#	Size	<b>CUP Approvals</b>	<b>Current Use</b>	Proposed Use	
Montana Creek	USE1998-00026	5,200 square feet	10 residents (plus staff)			
House (formerly Miller House)	Staff Determination	6,000 square feet	12 residents (plus staff) Vacant		<ul><li>Administrative Offices</li><li>9 direct care staff</li><li>3 administrative staff</li></ul>	
Willer House)	USE2000-00003 (modification)	6,000 square feet	16 residents (plus staff)			
Lighthouse	USE2003-00026	5,200 square feet	12 residents (plus staff)	8 residents	Residential Treatment  • 8 residents	
	USE2004-00018 (modification)	5,200 square feet	14 residents (plus staff) 6 staff		• 6 staff	
Black Bear	USE2006-00028 plus	4,800 square feet	15 residents (plus staff)	8 residents	Residential Treatment  • 8 residents	
House	5 100		1 live-in staff 1 psychologist	<ul><li>6 staff</li><li>1 live-in staff</li><li>1 psychologist office</li></ul>		
TOTALS		16,300 square feet	45 residents (plus staff)	16 residents 14 staff	• 16 residents • 26 staff	

Table B summarizes conditions placed upon each of the three Conditional Use Permits, which are still active, for the site.

Juneau Youth Services File No: USE2022 0010 August 11, 2022

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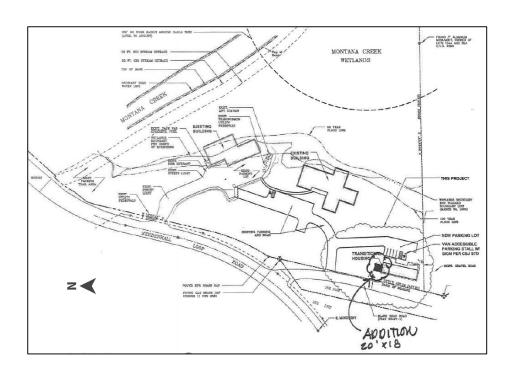
	TABLE B – CUP CONDITIONS OF APPROVAL	
Active CUP	Condition	Status
USE2000-00003 (Montana Creek House)	1. The applicant shall obtain a Design Review Permit as approved by the Design Review Board.	Met
	2. The applicant shall design and construct a turn-around at the end of the access driveway adequate to allow a fire truck to enter and exit the property without backing onto Mendenhall Loop Road. The turn-around shall be reviewed and approved by the CBJ Fire Marshall at the time of the Building Permit review process.	Met
	3. The applicant shall clear and maintain the brush and alder trees along Mendenhall Loop Road to allow clear sight distance from the exit driveway to the Montana Creek Bridge.	Ongoing
	<ol> <li>The applicant shall comply with the stipulations and advisories contained in the letter of May 27, 1998 by Terry Stone, CBJ Planner, regarding the Juneau Coastal Management Program and attached to this report.</li> </ol>	N/A (Coastal Management Program was repealed in 2011 by the State; CBJ ordinance 49.70.900 was repealed in 2021)
	5. The applicant shall obtain all required Building Permits as determined by the CBJ Building Division.	Met
USE2004-00018 (Lighthouse)	1. The applicant shall clear brush and small trees along the Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway as required by the Alaska Department of Transportation. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.	Ongoing
	2. If sight distance is not maintained at the driveway entrance to the site, the facility will be closed until safe sight distance has been restored.	Ongoing
	3. Construction of any additional buildings on the site, beyond the one approved under USE2003-00026 and revised under this application, will require that the current driveway access be removed and a new driveway to be constructed which accesses Mendenhall Loop Road through Black Bear Road.	Met
	4. Fire hydrant location will have to be identified and approved by the CBJ Fire Marshall prior to issuance of a Building Permit.	Met
USE2006-00028 (Black Bear House)	1. Prior to issuance of a Building Permit, a parking plan with clear dimensions shall be submitted and approved by staff.	Met
	2. All fire hydrant locations shall be identified and approved by the CBJ Fire Marshal prior to issuance of a Building Permit.	Met
	3. An exterior lighting plan that reduces off-site glare shall be reviewed and approved by staff prior to issuance of a Building Permit.	Met
	4. The applicant shall have the access drives reviewed and approved by CBJ and Alaska Department of Transportation and Public Facilities (DOT/PF) prior to commencement of use of the housing facility.	Met

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 6 of 13

## **ZONING REQUIREMENTS**

Standard		Requirement	Proposed	Existing	Code Reference
Lot	Size	12,000 square feet	No Change	463,146 square feet	CBJ 49.25.400
	Width	100 feet	No Change	~990 feet	CBJ 49.25.400
	Depth	N/A	No Change	~900 feet	CBJ 49.25.400
Setbacks	Front	25 feet	No Change	25 feet	CBJ 49.25.400
	Rear	25 feet	No Change	~600 feet	CBJ 49.25.400
	Side (north)	10 feet	No Change	~100 feet	CBJ 49.25.400
	Side (south)	10 feet	No Change	15 feet	CBJ 49.25.400
Street Side		N/A	N/A	N/A	CBJ 49.25.400
Lot Coverage Max	imum	35%	No Change	~15%	CBJ 49.25.400
Vegetative Cover I	Minimum	20%	No Change	~75%	CBJ 49.50.300
Height	Permissible	35 feet	No Change	Two-story	CBJ 49.25.400
Accessory		25 feet	No Change	One-story	CBJ 49.25.400
Maximum Dwellin	g Units	2	No Change	N/A	CBJ 49.25.500
Use		Residential	7.200, Assisted Living (w/offices)	7.200, Assisted Living (w/offices)	CBJ 49.25.300

## **SITE PLAN**



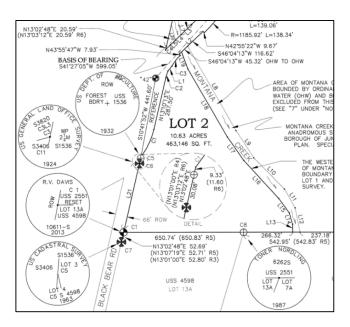
Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 7 of 13

#### **ANALYSIS**

**Project Site** – In 1995, JYS purchased 160 acres originally platted in 1945 with USS 2551 (Attachment I). Development of the three residential treatment facilities began in 1998, 2003, and 2006 respectively. In 2013, the property was subdivided with the Black Bear Subdivision plat (Attachment J); three structures are now located on a triangular shaped lot (Lot 2), which encompasses 10.6 acres (see below).

A significant portion of the lot is composed of undeveloped, forested wetlands. The lot is bordered on the east by Montana Creek, and land owned by the Southeast Alaska Land Trust, which is zoned D1. The lot has two points of ingress/egress per DOT/PF requirement – Mendenhall Loop Road (ingress) and Black Bear Road (egress). The site is served by public water and public sewer.

Condition: None.



**Project Design** – The previous Conditional Use Permit requests presented to the Planning Commission between 1998 and 2006 stated, "The long-range plan for the site was to consolidate the various JYS facilities into a campus complex of residential, educational, and administrative buildings." It is clear from the extensive record that since 1998, the Commission has understood the intent for the property to include administrative offices; the current request is in line with this plan.

A natural landscape buffer is maintained between the lot and Mendenhall Loop Road. The developed area on the lot is surrounded by trees on all sides, and secluded from adjacent properties. The three buildings are of a similar architectural style, although Black Bear House is the only two-story structure.

Minimal interior renovations are proposed to convert dorm rooms into administrative offices. No exterior construction or changes are proposed on the lot at this time.

#### Condition: None.

**Traffic** – Mendenhall Loop Road is classified as a Collector according to the CBJ adopted Roadway Classification Map. Access to and from the site is one-way traffic only, with an entrance off of Mendenhall Loop Road and an

Juneau Youth Services File No: USE2022 0010 August 11, 2022 Page 8 of 13

exit off of Black Bear Road. Black Bear Road is paved from Mendenhall Loop Road through the extent of the JYS site, at which point it turns to gravel.

Driveway access to the site had been a cause of concern. Due to curves, grades, and icy winter driving conditions along Mendenhall Loop Road, driveways in this region generally require more than the minimum site distance required by DOT/PF design standards. As listed in Table B, previous conditions of approval required the applicant to clear and maintain the brush and alder trees along Mendenhall Loop Road to maintain clear sight distance from the exit driveway. A site visit conducted by staff on August 2, 2022 found this condition currently met at both the entrance and exit driveways (see photos below).

According to CBJ 49.40.300(2), a Traffic Impact Analysis is not required since the project will generate less than 250 Average Annual Daily Traffic. For this application, staff used the Institute of Transportation Engineers' Trip Generation Manual (9th Edition) projections for an Assisted Living Facility on a weekday, based upon the total number of employees. This projection represents the highest estimated Average Daily Trips (ADTs) across all categories including employees, occupied beds, and beds available.

Condition: None.

Use	Total # Employees	Trips Generated	Total Trips
Assisted Living	26	3.93 per Employee	102.18
		Total ADTs:	102.18



Men. Loop Entrance Looking North



Men. Loop Entrance Looking South



Black Bear Exit Looking North



Black Bear Exit Looking South

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**Vehicle Parking & Circulation** – According to CBJ 49.40.210, 32 off-street parking spaces are required based upon a mix of assisted living and administrative office space use, including two ADA accessible spaces (see table below). The site currently has a total of 37 parking spaces, including three ADA-accessible spaces. No additional parking is required.

Condition: None.

Use	Total	Spaces Required	Total Spaces
Assisted Living – Lighthouse Max. # Residents per USE2004-00018	14	0.4 / resident	5.6 = 6
Assisted Living – Black Bear House Max. # Residents per USE2006-00028	15	0.4 / resident	6
Administrative Offices – Montana Creek House	6,000 square feet	1 space / 300 square feet of gross floor area	20
		Total Parking Requirement:	32
	Off-Stree	et Loading Spaces Required:	0
	ADA Accessible Spaces Required:		

**Non-motorized Transportation** – Both Mendenhall Loop Road and Black Bear Road do not have any sidewalk, curb, or gutter. A gravel shoulder borders the roadways on both sides.

Condition: None.

**Proximity to Transit** – Capital Transit operates Route 3 (counterclockwise) and Route 4 (clockwise) along Mendenhall Loop Road. Bus stops are located approximately 1,000 feet to the south and 2,000 feet to the north.

Condition: None.

**Noise** – The site is buffered from adjacent residential development by distance, vegetation, and topography. It is not anticipated that any appreciable increase in noise would occur by converting dorm rooms in the Montana Creek House into administrative offices.

Condition: None.

**Lighting** – Parking areas have existing exterior lighting. The applicant is not proposing any new lighting at this time.

Condition: None.



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**Vegetative Cover & Landscaping –** CBJ 49.50.300 requires a minimum vegetative cover of 20%. This standard is met with ~ 83% vegetative cover.

Condition: None.

**Habitat** – The developed area of the lot lies outside of the Montana Creek anadromous stream setbacks. The Army Corps of Engineers has identified the lot as being within a forested wetland; management authority of these wetlands lies with the Army Corps of Engineers. An eagle's nest was identified on the property in 2006 outside of the development area, which is regulated by the U.S. Fish and Wildlife Service. No exterior construction or changes are proposed that would affect natural habitat areas.

Condition: None.

**Drainage and Snow Storage** – No modifications to existing drainage are proposed at this time. The lot has ample space off of driveways and parking areas for snow storage.

Condition: None.

**Hazard Zones** – A portion of the lot outside of the developed area lies within a relatively flat Special Flood Hazard Area. No exterior construction or changes are proposed that would affect the floodplain.



Condition: None.

**Public Health, Safety, and Welfare** – The developed area of the lot is surrounded by trees on all sides and secluded from adjacent properties. The use appears to be in harmony with the surrounding neighborhood. No exterior construction or changes are proposed, and no information has been reviewed that suggests the proposal will materially endanger the public health, safety, or welfare.

Condition: None.

**Property Value or Neighborhood Harmony** – Staff finds this use is in harmony with the zoning for the area and will not decrease property values. For approximately 24 years, the applicants have managed activities while preserving the residential character of the neighborhood. As of the date of this report, staff has received three telephone inquiries from nearby property owners regarding specifics of the requested Conditional Use Permit Modification. Once explained, the three owners expressed no concerns with the proposal.

Condition: None.

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## **AGENCY REVIEW**

CDD conducted an agency review comment period between July 14 and July 25, 2022. No agency comments were received.

## **PUBLIC COMMENTS**

CDD conducted a public comment period between July 19 and August 1, 2022. Public notice was mailed to property owners within 500 feet of the proposed development (Attachment K). A public notice sign was also posted on site at least two weeks prior to the scheduled hearing (Attachment L). No written comments were received during the comment period.

## **CONFORMITY WITH ADOPTED PLANS**

The proposed development is in general conformity with the 2013 Comprehensive Plan.

PLAN	Chapter	Page No.	Item	Summary
2013 Comprehensive Plan	4	36	Housing Policy 4.1-SOP1	Fund, or assist in securing funding for, emergency shelters, transitional housing, permanent supportive housing, and appropriate supportive services for people who are homeless or near homeless, particularly families and unaccompanied youth, and an increasing aging population.
	4	37	Housing Policy 4.1-IA7	Facilitate the provision of special needs and housing and supportive services in residential neighborhoods that are readily accessible to public transit and supportive services.
	13	213	Community Services Policy 13.3	Promote quality medical and social services to ensure the safety, health, well-being, and self-sufficiency of its residents.
	13	213	Community Services 13.3 SOP1	Provide public funds for programs for the indigent and for high-risk groups such as youth, the elderly, disabled persons, and homeless persons and families.
	13	213	Community Services Policy 13.3-IA2	Establish and maintain an integrated near-homeless and homeless client assessment and referral system linking all housing, medical, and social service providers, to develop greater efficiencies, client tracking, and program funding and evaluation tools.
	13	213	Community Services 13.3 – IA3	Provide transportation assistance to homeless clients, including high school students, to support transport for job search efforts, to shelter, and for medical and social service care.
	13	213	Community Services Policy 13.3-IA4	Establish and maintain a coordinated substance abuse prevention program, and comprehensive treatment, rehabilitation, and recovery programs for Juneau residents.

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#### **FINDINGS**

**Conditional Use Permit Criteria** – Per CBJ 49.15.330(e) & (f), Review of Director's & Commission's Determinations, the Director makes the following findings on the proposed development:

#### 1. Is the application for the requested Conditional Use Permit complete?

**Analysis:** No further analysis needed.

**Finding: Yes.** The application contains the information necessary to conduct full review of the proposed operations. The application submittal by the applicant, including the appropriate fees, substantially conforms to the requirements of CBJ Chapter 49.15.

#### 2. Is the proposed use appropriate according to the Table of Permissible Uses?

**Analysis**: The application is for Assisted Living administrative offices. The use is listed at CBJ 49.25.300, Section 7.200 for the D3 zoning district.

Finding: Yes. The requested permit is appropriate according to the Table of Permissible Uses.

#### 3. Will the proposed development comply with the other requirements of this chapter?

Analysis: No further analysis needed.

**Finding: Yes.** With the recommended conditions, the proposed development will comply with Title 49, including parking, lighting, vegetative cover, and habitat.

### 4. Will the proposed development materially endanger the public health, safety, or welfare?

Analysis: No further analysis needed.

**Finding: No.** There is no evidence to suggest that with appropriate conditions, the requested Assisted Living administrative offices, in a D3 zoning district, will materially endanger the public health or safety.

## 5. Will the proposed development substantially decrease the value of or be out of harmony with property in the neighboring area?

**Analysis:** No further analysis needed.

**Finding: No.** There is no evidence to suggest that with appropriate conditions, the requested Assisted Living administrative offices, in a D3 zoning district will substantially decrease the value of or be out of harmony with the property in the neighboring area.

## 6. Will the proposed development be in general conformity with the Land Use Plan, Thoroughfare Plan, or other officially adopted plans?

**Analysis:** No further analysis needed.

**Finding: Yes.** The proposed Assisted Living administrative offices, with the recommended conditions, will be in general conformity with the 2013 Comprehensive Plan.

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## **RECOMMENDATION**

Staff recommends the Planning Commission adopt the Director's analysis and findings and APPROVE the requested Conditional Use Permit Modification. The permit would allow for the development of Juneau Youth Services' conversion of Montana Creek House dorm rooms into administrative offices with USE2022 0010 superseding USE2000-00003, USE2004-00018, and USE2006-00028.

The approval is subject to the following conditions:

- 1. Maximum number of residents approved on site is 29, the total maximum previously approved for Lighthouse and Black Bear House.
- 2. The applicant shall clear brush and small trees along Mendenhall Loop Road to maintain safe, clear sight distance from the exit driveway to the Montana Creek Bridge as required by the Alaska Department of Transportation and Public Facilities. The applicant will be responsible for maintaining safe driveway sight distance as long as the site is occupied.

## **STAFF REPORT ATTACHMENTS**

Item	Description
Attachment A	Application Packet
Attachment B	1998 Notice of Decision and Staff Report for USE1998-00026
Attachment C	1998 Staff Determination for USE1998-00026
Attachment D	2000 Notice of Decision and Staff Report for USE2000-00003
Attachment E	2003 Notice of Decision and Staff Report for USE2003-00026
Attachment F	2004 Notice of Decision and Staff Report for USE2004-00018
Attachment G	2006 Notice of Decision and Staff Report for USE2006-00028
Attachment H	2007 Black Bear House Addition
Attachment I	1945 USS 2551
Attachment J	2013 Black Bear Subdivision Plat
Attachment K	Abutters Notice
Attachment L	Public Notice Sign Photo



(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

#### NONCONFORMING CERTIFICATE

Date: January 31, 2023 File No.: NCC2022 0033

Juneau Youth Services Attn: Brent Fischer 2075 Jordan Avenue Juneau, AK 99801

Proposal: A Nonconforming Situation Review for lots.

Property Address: 10685 Mendenhall Loop Road

Property Legal Description: Black Bear Lot 2
Property Parcel Code No.: 4B2601020042

The Director of Community Development adopted the analysis and findings listed in the attached memorandum dated January 30<sup>th</sup>, 2023, and has found the following situations on the lot to be certified nonconforming to the Title 49 Land Use Code of the City and Borough of Juneau:

- Nonconforming Lots (CBJ 49.30.260):
  - Secondary access (egress) without improvements or maintenance agreements.
  - Lack of direct and practical access through the frontage.

This Nonconforming Certificate applies to the nonconforming situations stated above. The nonconforming rights provided herein may be relinquished under certain circumstances provided under the CBJ Title 49 Land Use Code. It is the responsibility of the owner or agent of the owner to ensure that all development on the lot is in compliance with this certification and the CBJ Title 49 Land Use Code.

**CBJ 49.30.215: Accidental damage or destruction**. *Structures receiving a nonconforming certification may have the right to reconstruct a nonconforming structure per CBJ Chapter 49.30.* 

This Nonconforming Certificate constitutes a final decision of the Director of Community Development. Appeals must be brought to the CBJ Planning Commission in accordance with CBJ 49.20.110. Appeals must be filed by 4:30 PM on the day twenty days from the date the decision is filed.

If you have any questions regarding your project or anticipate any changes to your plans, please call the Community Development Department at (907) 586-0715.

Section H, Item 2.

Juneau Youth Services File No.: NCC2022 0033 January 31, 2023

Page 2 of 2

Jinnifer Shields

Project Planner: Jennifer Shields, Planner II

Community Development Department

fill Maclean, Director, AICP

Community Development Department

NOTE: The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



# NONCONFORMING CERTIFICATION NCC2022 0033

(907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

**DATE:** January 31, 2023

**TO:** Jill Maclean, AICP | Director

BY: Jennifer Shields, Planner II Junifer Shields

PROPOSAL: A Nonconforming Situation Review for lots.

#### **KEY CONSIDERATIONS FOR REVIEW:**

- The original 160-acre lot was platted as U.S. Survey 2551, prior to the establishment of zoning in the Juneau area.
- In 1995, Juneau Youth Services (JYS) purchased the property. Three residential treatment facilities were approved in subsequent years, with separate Conditional Use Permits issued for each one.
- In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat; all three facilities are located on the resulting Lot 2.
- Access to the lot is through Mendenhall Loop Road, a State Highway. Black Bear Road, used for egress, is not a maintained CBJ ROW; only three private property owners utilize it and a maintenance agreement has not been established. This access no longer meets code and is nonconforming.

GENERAL INFORMATION	
<b>Property Owner</b>	Juneau Youth Services
Applicant	Juneau Youth Services
<b>Property Address</b>	10685 Mendenhall Loop Road
Legal Description	Black Bear Lot 2
Parcel Number	4B2601020042
Zoning	D3
Lot Size	463,146 square feet (10.6 acres)
Water/Sewer	Public water and public sewer
Access	Mendenhall Loop Road & Black Bear Road
<b>Existing Land Use</b>	Assisted Living
<b>Associated Applications</b>	USE2022-0010

#### STAFF RECOMMENDATION:

Staff recommends the following situations receive Nonconforming Certification:

 Nonconforming Lots (CBJ 49.30.260)

#### **ABANDONMENT:**

If a nonconforming situation is deemed to be abandoned by the Director, the decision may be reconsidered in accordance with CBJ 49.30.220. After reconsideration is reviewed, an appeal may be filed in accordance with CBJ 49.20.110.

#### **NONCOMPLIANCE:**

If a situation fails to be certified as nonconforming, an appeal of this decision may be filed in accordance with CBJ 49.20.110.

**CBJ 49.30.215:** Accidental damage or destruction. Structures receiving a nonconforming certification may have the right to reconstruct a nonconforming structure per CBJ Chapter 49.30.

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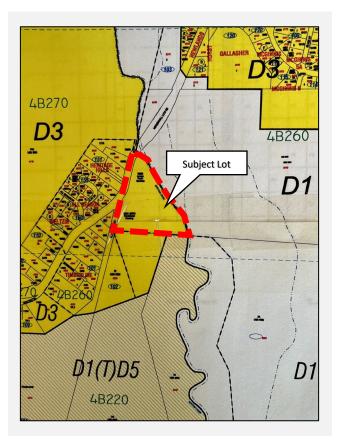
# **SITE FEATURES AND ZONING**



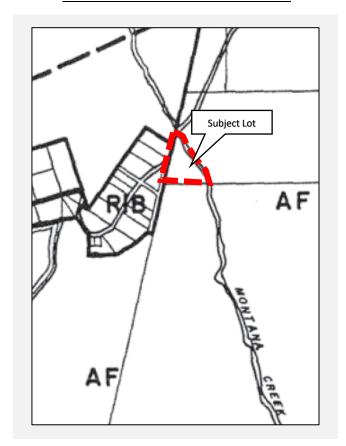
SURROUNDING ZONING AND LAND USES		
North (D1) Residential / Vacant		
South (D3 & D1(T)D5)	•	
East (D1)	Montana Creek / Vacant	
West (D3) Residential		

SITE FEATURES	
Anadromous	Yes
Flood Zone	Yes
Hazard	No
Hillside	No
Wetlands	Yes
<b>Parking District</b>	No
<b>Historic District</b>	No
<b>Overlay Districts</b>	No

## **CURRENT ZONING MAP**



## **ZONING AT TIME OF ESTABLISHMENT**



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# **ZONING HISTORY**

Year	Zoning District	Summary
1945	N/A	The original 160-acre lot was platted as U.S. Survey 2551, prior to the establishment of zoning in the Juneau area (Attachment B).
1956	N/A	The City of Juneau first established zoning regulations in 1956. (CBJ Ord. 394: Title XI, Zoning)
		The property did not fall within the municipal zoning boundaries of Juneau at this time.
1964	AF Agricultural & Forest	In 1964, the Comprehensive Zoning Ordinance for the Greater Juneau Borough first zoned the 160-acre lot and surrounding area as AF. The AF zoning district required a 5-acre minimum lot size, 260-foot minimum lot width, and 260-foot minimum lot depth. Required setbacks were 25 feet front, 25 feet rear, and 20 feet on each side.  Dimensional requirements were met at the time of establishment.
1969	R40 Residential Reserve	In 1969, the 160-acre lot was rezoned R40. The R40 zoning district required a 40,000 square foot minimum lot size, 200-foot minimum lot width, and 100-foot minimum lot depth. Required setbacks were 25 feet front, 25 feet rear, and 15 feet on each side.
1987	D3 Single-Family & Duplex Residential	Dimensional requirements were met at the time of establishment.  In 1987, the 160-acre lot was rezoned D1 and D3, with the portion rezoned D3 eventually becoming Black Bear Subdivision Lot 2 in 2013 (subject lot). The D3 zoning district required a 12,000 square foot minimum lot size, 100-foot minimum lot width, and 100-foot minimum lot depth. Required setbacks were 25 feet front and rear, along with 10 feet on each side. Two off-street parking spaces were required per dwelling unit.
		Dimensional requirements were met at the time of establishment.
1998	D3 Single-Family & Duplex Residential	On July 14, 1998, the Planning Commission (Commission) approved a Conditional Use Permit for the development of a 5,200 square foot structure with a maximum occupancy of ten residents (Attachment F, USE1998-00026).
1998	D3 Single-Family & Duplex Residential	On December 28, 1998, a Staff Determination approved a Conditional Use Permit Modification to increase the structure size to 6,000 square feet with a maximum occupancy of 12 residents (Attachment G).
2000	D3 Single-Family & Duplex Residential	On February 8, 2000, the Commission approved a Conditional Use Permit Modification to increase the maximum occupancy to 16 residents (Attachment H, USE2000-00003).
2003	D3 Single-Family & Duplex Residential	On October 14, 2003, the Commission approved a Conditional Use Permit for the development of a 5,200 square foot structure. This increased the total maximum occupancy of residents on the property from 16 to 28 (Attachment J, USE2003-00026).

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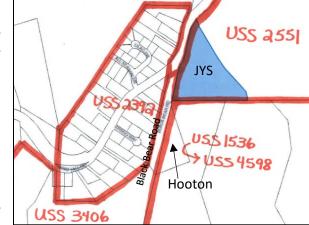
Year	Zoning District	Summary
2004	D3 Single-Family & Duplex Residential	On May 11, 2004, the Commission approved a Conditional Use Permit Modification to increase the total maximum occupancy of residents on
		the property from 28 to 30 (Attachment L, USE2004-00018).
2006	D3 Single-Family &	On July 11, 2006, the Commission approved a Conditional Use Permit for
	Duplex Residential	the development of a 4,800 square foot structure with a maximum occupancy of 15 residents, and providing space for one live-in staff residence manager (Attachment M, USE2006-00028).
2007	D3 Single-Family &	On December 24, 2007, a Staff Determination approved a 300 square foot
	Duplex Residential	office/activity room addition, to increase the structure size to 5,100 square feet (Attachment N).
2013	D3 Single-Family &	In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision
	Duplex Residential	plat and the current lot occupied by JYS buildings was created (Attachment O).
		Dimensional requirements were met at the time of establishment.
2021	*All zoning districts – lot depth repealed	On August 23, 2021, the CBJ Assembly adopted Ordinance 2021-28, repealing lot depth as a minimum dimensional standard. Other dimensional standards for the D3 zoning district remain the same.
2022	D3 Single-Family &	On August 23, 2022, the Commission approved a Conditional Use Permit
	Duplex Residential	Modification for JYS to convert existing dorm rooms into administrative offices in Montana Creek House (Attachment R, USE2022-0010).

# **BACKGROUND INFORMATION**

The original 160-acre lot was platted in 1945 with USS 2551 (Attachment B).

Development of the area that ultimately created the strip of land known as "Black Bear Road" first involved the platting of several U.S. Surveys:

- 1926 U.S. Survey 1536 (Mendenhall Valley Elimination)
- 1940 U.S. Survey 2392
- 1945 U.S. Survey 2551
- 1958 U.S. Survey 3406. At this time a remainder strip of land between U.S. Survey 1536 and U.S. Survey 2392 was created within the boundaries of the surveys (Attachment C).
- 1962 U.S. Survey 4598 (within the boundaries of U.S. Survey 1536)



In 1963, the Bureau of Land Management transferred the land within U.S. Survey 3406 to the State of Alaska, subject to a 66 foot wide public access easement from Mendenhall Loop Road to U.S. Survey 4598, which is now known as Black Bear Road.

In 1992, CBJ granted access to the Hooton lot south of JYS via the Black Bear Road public access easement by issuing a grading permit to create a 16-foot-wide gravel driveway of approximately 700-750 feet to establish a

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building site (Attachment D). Since this gravel driveway was first established in 1992, the Hooton property has had the following developments: a single-family detached dwelling (1995), a two-story addition (2001), a detached storage building (2008), and a detached accessory apartment with a garage (2016). A private access maintenance agreement for Black Bear Road was not required with any of these improvements.

JYS purchased the 160-acre lot in 1995, and development of three residential treatment facilities occurred in 1998, 2003, and 2006 respectively. With each new building, an additional Conditional Use Permit was approved for the lot (Attachments F, G, H, J, L, M, N, and R).

In 1997, the owner of the Hooton property platted Black Bear Estates, a 16-lot subdivision (Attachment E). However, in 2004 this subdivision was vacated with Plat 2004-53 (Attachment K), and the Black Bear Road public access easement was never constructed nor accepted as a CBJ maintained ROW.

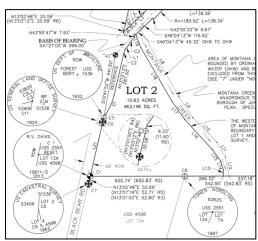
In 2003, the State transferred the land within U.S. Survey 3406 to CBJ via Patent 18044, subject to the 66 foot wide public access easement known as Black Bear Road (Attachment I).

In 2006, the Black Bear Road driveway access onto Mendenhall Loop Road, first developed by Hooton in 1992, was improved as required by the Alaska Department of Transportation and Public Facilities (DOT&PF) for JYS's development of Black Bear House (Attachment M). The JYS lot now has two points of ingress/egress – Mendenhall Loop Road (ingress) and Black Bear Road (egress). A private access maintenance agreement for Black Bear Road was not required with any of these improvements.

In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat (Attachment O, not to be confused with the previously vacated Black Bear Estates Subdivision). All three residential treatment facilities are located on the resulting, triangular-shaped Lot 2, which encompasses 10.6 acres. No improvements to or maintenance agreements for Black Bear Road were required at the time of this subdivision.

In 2022, the Commission approved a Conditional Use Permit Modification for JYS to convert existing dorm rooms into administrative offices in Montana Creek House (Attachment R, USE2022-0010). This Conditional Use Permit superseded all previous Conditional Use Permits for the lot. Additionally, one of the conditions of approval required a nonconforming situation review of the property, specifically as it relates to the privately maintained access in Black Bear Road, in accordance with CBJ 49.35.272.





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# **INFORMATION REVIEWED**

Year	Туре	Summary
1945	Plat	U.S. Survey 2551 created the original 160-acre lot (Attachment B).
1958	Plat	U.S. Survey 3406 created the strip of land now known as Black Bear Road (Attachment C).
1992	Letters	Letters from CBJ granting access to the Hooton lot regarding issuance of a grading permit to create a 16-foot-wide gravel driveway of approximately 700-750 feet ("Black Bear Road") to establish a building site (Attachment D).
1997	Plat	Black Bear Estates Subdivision plat 1997-1, a 16-lot subdivision of the Hooton lot (Attachment E).
1998	Conditional Use Permit NOD and Staff Report	On July 14, 1998, the Planning Commission (Commission) approved a Conditional Use Permit for the development of a 5,200 square foot structure (Attachment F, USE1998-00026).
1998	Staff Determination Letter	On December 28, 1998, a Staff Determination approved a Conditional Use Permit Modification (Attachment G).
2000	Conditional Use Permit NOD and Staff Report	On February 8, 2000, the Commission approved a Conditional Use Permit Modification (Attachment H, USE2000-00003).
2003	Patent	Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ, subject to the creation of a 66 foot wide public access easement from Mendenhall Loop Road to U.S. Survey 4598; this created what is now known as "Black Bear Road" (Attachment I).
2003	Conditional Use Permit NOD and Staff Report	On October 14, 2003, the Commission approved a Conditional Use Permit for the development of a 5,200 square foot structure (Attachment J, USE2003-00026).
2004	Plat	Subdivision Plat 2004-53 vacating the Black Bear Estates Subdivision plat1997-1 (Attachment K).
2004	Conditional Use Permit NOD and Staff Report	On May 11, 2004, the Commission approved a Conditional Use Permit Modification (Attachment L, USE2004-00018).
2006	Conditional Use Permit NOD and Staff Report	On July 11, 2006, the Commission approved a Conditional Use Permit for the development of a 4,800 square foot structure (Attachment M, USE2006-00028).
2007	Staff Determination Email	On December 24, 2007, a Staff Determination approved a 300 square foot office/activity room addition, to increase the structure size to 5,100 square feet (Attachment N).
2013	Plat	In 2013, the 160-acre lot was subdivided with the Black Bear Subdivision plat and the current lot occupied by JYS buildings was created (Attachment O, not to be confused with the previously vacated Black Bear Estates Subdivision).
2013	Aerial Photography	Aerial photography shows vegetative cover (Attachment P).
2022	Photographs	Site photographs showing 2 one-story structures and 1 two-story structure (Attachment Q).
2022	Conditional Use Permit NOD and Staff Report	On August 23, 2022, the Commission approved a Conditional Use Permit Modification for JYS to convert existing dorm rooms into administrative offices in Montana Creek House (Attachment R, USE2022-0010).

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#### **ANALYSIS**

Zoning District Comparison Table - The table below lists the required standards for the D3 zoning district compared to the lot. A description of these situations is provided in the following sections. Items bolded do not meet current requirements.

Standard		Requirement	Existing	Code Reference
Lot	Size	12,000 square feet	463,146 square feet	CBJ 49.25.400
	Width	100 feet	~990 feet	CBJ 49.25.400
Setbacks	Front	25 feet	25 feet	CBJ 49.25.400
	Rear	25 feet	~600 feet	CBJ 49.25.400
	Side (north)	10 feet	~100 feet	CBJ 49.25.400
	Side (south)	10 feet	15 feet	CBJ 49.25.400
	Street Side	17 feet	N/A	CBJ 49.25.400
Lot Coverage		35%	~15%	CBJ 49.25.400
Height	Permissible	35 feet	Two-story	CBJ 49.25.400
	Accessory	25 feet	One-story	CBJ 49.25.400
Maximum Dwelling Uni	ts	2	N/A	CBJ 49.25.500
Use		Residential	7.200 Assisted Living (with offices)	CBJ 49.25.300
<b>Vegetative Cover</b>		20%	~75%	CBJ 49.50.300
Parking		32	37	CBJ 49.40.210(a)

Minimum Lot Requirements – The lot meets the minimum lot size and width requirements for the D3 zoning district.

All lots must have direct and practical access for development. Primary access (ingress) to the lot is through Mendenhall Loop Road, a DOT&PF ROW. In 2006, due to the development of Black Bear House (Attachment H), DOT&PF required JYS to develop a secondary access (egress) for the lot through the Black Bear Road public access easement owned by CBJ. This condition was required by DOT&PF because the sight distance at the intersection of Black Bear Road and Mendenhall Loop Road is better than at the driveway adjacent to Mendenhall Loop Road. Black Bear Road is now paved from Mendenhall Loop Road through the extent of the JYS site, at which point it turns to gravel.

At this time Black Bear Road is not a maintained CBJ ROW, only three private property owners (JYS, Shane Hooton, and the University of Alaska via a trailhead to Montana Creek Trail) utilize it for ingress and/or egress, and a maintenance agreement has not been established.

CBJ 49.35.272 requires an access agreement between CBJ and all property owners served by a privately maintained access road. However, no such agreement has been required by the State or CBJ of any property owners served by Black Bear Road, and one is not currently in place.

Finding: Staff finds the lot conforming for lot size and lot width.

Finding: Staff finds the lot nonconforming for access.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 8 of 10

**Minimum Setback Requirements** – The structures meet required yard setbacks, demonstrated by Site Plans and scale measurements.

Finding: Staff finds the structure(s) conforming for setbacks.

**Lot Coverage** – According to 2013 GIS aerial imagery, lot coverage is not exceeded.

Finding: Staff finds the lot conforming for lot coverage.

**Structure Height** – Site photographs showing 2 one-story structures and 1 two-story structure. Maximum height is not exceeded.

Finding: Staff finds the structure(s) conforming for height.

**Residential Density** – The lot contains 0 residential dwelling units. "Density" represents the number of residential dwelling units where people reside on a long-term basis, whereas "occupancy" represents an institutional facility as a residential use of a more transient nature such as an assisted living facility.

Finding: N/A

**Use** – The current use of the lot is for assisted living facilities with offices, currently permitted under Conditional Use Permit USE2022-0010.

Finding: Staff finds the lot conforming for use.

Vegetative Cover – 2013 GIS aerial imagery shows the lot has approximately 75% vegetative cover.

Finding: Staff finds the lot conforming for vegetative cover.

**Parking** – According to CBJ 49.40.210, 32 off-street parking spaces are required based upon a mix of assisted living and administrative office space use, including two ADA accessible spaces (see table below). The site currently has a total of 37 parking spaces, including three ADA-accessible spaces. No additional parking is required.

Use	Total	Spaces Required	Total Spaces
Assisted Living – Lighthouse Max. # Residents per USE2004-00018	14	0.4 / resident	5.6 = 6
Assisted Living – Black Bear House Max. # Residents per USE2006-00028	15	0.4 / resident	6
Administrative Offices – Montana Creek	6,000 square	1 space / 300 square feet	20
House	feet	of gross floor area	
		Total Parking Requirement:	32
	Off-Stre	et Loading Spaces Required:	0
	ADA	Accessible Spaces Required:	2

Finding: Staff finds the use conforming for number and/or type of off-street parking spaces.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 9 of 10

#### **NONCOMPLIANT SITUATIONS**

**CBJ 49.30.310(j)** Failure of a situation to qualify for nonconforming certification. If a situation does not qualify for or is denied nonconforming certification, it is noncompliant and the property is subject to enforcement actions consistent with this title.

No information has been found to suggest noncompliant situations exist on the lot.

#### **ABANDONMENT**

**CBJ 49.30.220(b) Abandonment of a nonconforming situation.** A nonconforming situation is abandoned if any of the following events occur:

- (1) The owner indicates in writing that the nonconforming situation is being permanently discontinued;
- (2) The nonconforming situation is damaged, destroyed, removed or demolished intentionally by the owner or intentionally by an authorized agent of the owner;
- (3) The nonconforming structure is moved;
- (4) The owner takes action consistent with an intent to abandon the nonconforming situation;
- (5) The structure(s) associated with the nonconforming situation has been vacant for 365 consecutive days;
- (6) Except for a structure with a nonconforming residential density, the nonconforming use has ceased and not substantially resumed for 365 consecutive days; or
- (7) A structure with a nonconforming residential density has been unoccupied for 1095 consecutive days.

No information has been submitted to suggest the nonconforming situations on the lot have been abandoned.

#### **FINDINGS**

Was the nonconforming situation allowed, or not prohibited by law, when it was established?

**Analysis:** DOT&PF required JYS to develop a secondary access (egress) for the lot due to sight distance at the primary access.

Finding: Yes. The nonconforming situation was allowed, or not prohibited by law, when established.

2. Has the nonconforming situation been abandoned?

**Analysis:** Staff finds none of the above listed abandonment events have taken place.

Finding: No. The nonconforming situation has not been abandoned.

Juneau Youth Services File No: NCC2022 0033 January 31, 2023 Page 10 of 10

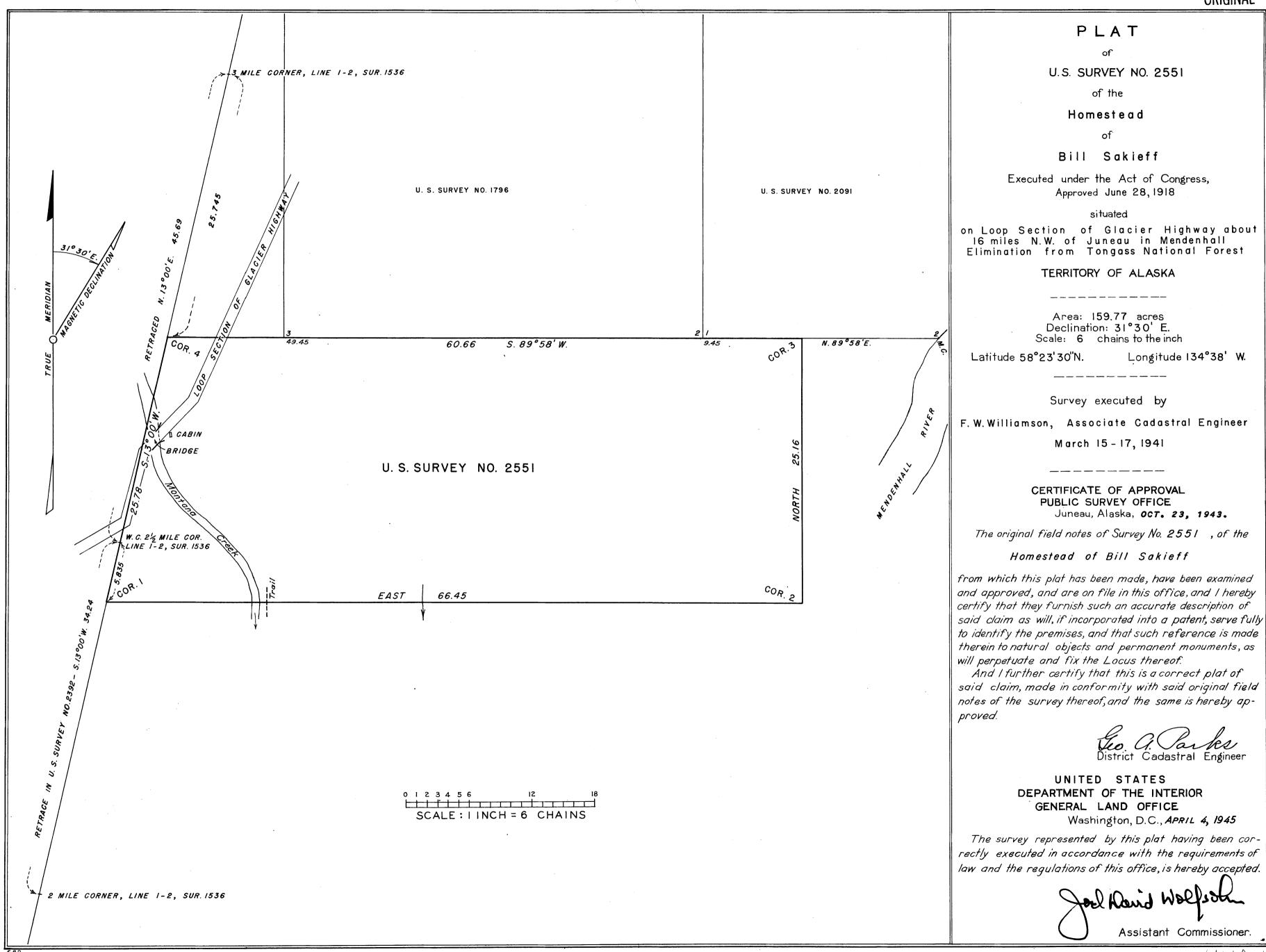
#### **RECOMMENDATION**

Staff recommends that the Director adopt the analysis and findings, and find the following situations on the lot to be NONCONFORMING to the Title 49 Land Use Code and issue a Nonconforming Certification for the following situations:

- Nonconforming Lots (CBJ 49.30.260):
  - Secondary access (egress) without improvements or maintenance agreements.
  - Lack of direct and practical access through the frontage.

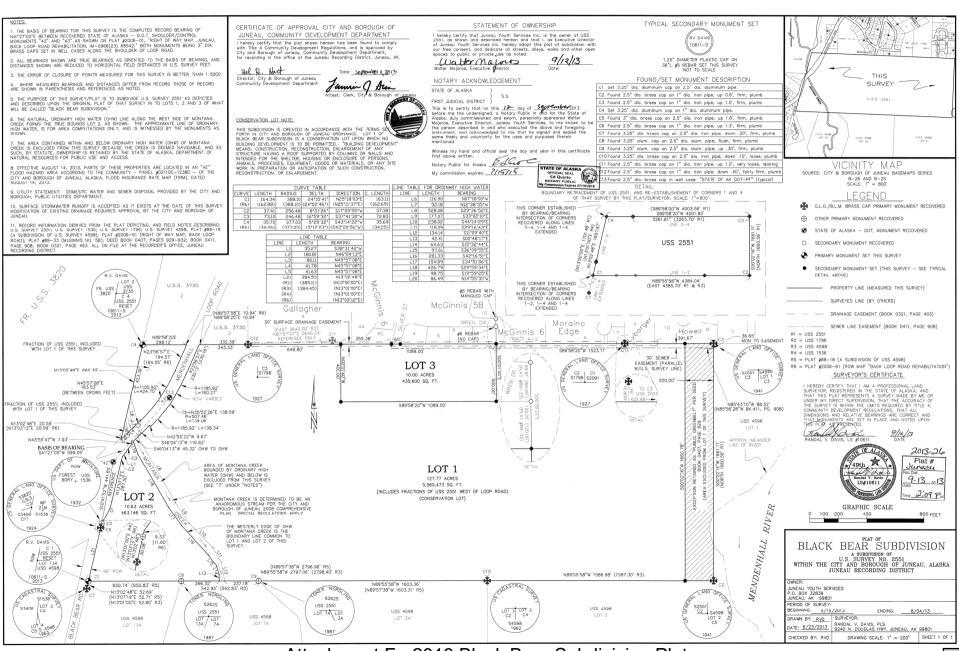
## **STAFF REPORT ATTACHMENTS**

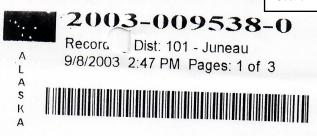
Item	Description
Attachment A	Application Packet
Attachment B	1945 U.S. Survey 2551.
Attachment C	1958 U.S. Survey 3406.
Attachment D	1992 CBJ grading permit letters.
Attachment E	1997 Black Bear Estates Subdivision plat.
Attachment F	1998 Conditional Use Permit USE1998-00026.
Attachment G	1998 Staff Determination for a Conditional Use Permit Modification.
Attachment H	2000 Conditional Use Permit Modification USE2000-00003.
Attachment I	2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to CBJ.
Attachment J	2003 Conditional Use Permit USE2003-00026.
Attachment K	2004 Subdivision Plat 2004-53 vacating the Black Bear Estates Subdivision.
Attachment L	2004 Conditional Use Permit Modification USE2004-00018.
Attachment M	2006 Conditional Use Permit USE2006-00028.
Attachment N	2007 Staff Determination.
Attachment O	2013 Black Bear Subdivision plat.
Attachment P	2013 Aerial Photography
Attachment Q	2022 Site Photographs
Attachment R	2022 Conditional Use Permit Modification USE2022-0010.



Vol. U62,0440

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State of Alaska





Hatent No. 18044

Enrote Te To These Tresents that the Grantor, the STATE OF ALASKA, DEPARTMENT OF NATURAL RESOURCES, 550 West 7th Avenue, Suite 1050A, Anchorage, Alaska 99501-3579, pursuant to AS 29.65.010-.140 and the regulations promulgated thereunder, and the Final Finding and Decision dated May 1, 1980, for good and valuable consideration, grants and conveys to the Grantee, the CITY AND BOROUGH OF JUNEAU, whose mailing address of record is 155 South Seward Street, Juneau, Alaska 99801, Grantee's successors and assigns, all that real property situated in the Juneau Recording District, State of Alaska, and described as follows:

U.S. SURVEY NO. 3406, ALASKA, CONTAINING 231.00 ACRES, MORE OR LESS, ACCORDING TO THE SURVEY PLAT ACCEPTED BY THE UNITED STATES DEPARTMENT OF THE INTERIOR, BUREAU OF LAND MANAGEMENT IN WASHINGTON, D.C. ON FEBRUARY 20, 1958.

Excluding the Glacier Highway and the Mendenhall Loop Road right-of-way.

Subject to:

A continuous public access easement, 50 feet wide, upland of and along the ordinary high water mark of Auke Lake, in accordance with AS 38.05.127.

A public access easement, 66 feet wide, from Mendenhall Loop Road to U.S. Survey No. 4598.

Page 1 of 3

Net chargeable acreage under AS 29.65.010 is 225.70 acres, more or less.

LOT 1 OF U.S. SURVEY NO. 5504, ALASKA, CONTAINING 965.09 ACRES, MORE OR LESS, ACCORDING TO THE SURVEY PLAT ACCEPTED BY THE UNITED STATES DEPARTMENT OF THE INTERIOR, BUREAU OF LAND MANAGEMENT IN WASHINGTON, D.C. ON APRIL 9, 1973.

Excluding the North Douglas Highway.

Excluding the Fish Creek Road right-of-way, ADL 60676.

Subject to:

A continuous public access easement, 50 feet wide, upland of and along the ordinary high water mark, both sides of Fish Creek, in accordance with AS 38.05.127.

A public access easement for the Treadwell Ditch, RST #1169, AS 19.30.400.

Mendenhall Wetlands State Game Refuge, AS 16.20.034.

The continuous public access easement, 50 feet wide, upland of and along the mean high water line of Fritz Cove, in accordance with AS 38.05.127 is waived.

Net chargeable acreage under AS 29.65.010 is 936.536 acres, more or less.

And further all lands herein conveyed are subject to valid existing rights, including reservations, easements, and exceptions in the U.S. Patent or other state or federal conveyance, and in acts authorizing the issue thereof; easements, rights-of-way, covenants, conditions, reservations, notes on the plat, and restrictions of record, if any.

Aggregating 1,196.09 acres, more or less.

Aggregated net chargeable acreage under AS 29.65.010 is 1,162.236 acres more or less.

The Gantar hereby expressly saves, excepts and reserves out of the grant hereby made, unto itself, its lessees, successors, and assigns forever, all oils, gases, coal, ores, minerals, fissionable materials, geothermal resources, and fossils of every name, kind or description, and which may be in or upon said lands above described, or any part thereof, and the right to explore the same for such oils, gases, coal, ores, minerals, fissionable materials, geothermal resources, and fossils, and it also hereby expressly saves and reserves out of the grant hereby made, unto itself, its lessees, successors, and assigns forever, the right to enter by itself, its or their agents, attorneys, and servants upon said lands, or any part or parts thereof, at any and all times for the purpose of opening, developing, drilling, and working mines or wells on these or other lands and taking out and removing therefrom all such oils, gases, coal, ores, minerals, fissionable materials, geothermal resources, and fossils, and to that end it further expressly reserves out of the grant hereby made, unto itself, its lessees, successors, and assigns forever, the right by its or their agents, servants and attorneys at any and all times to erect, construct, maintain, and use all such buildings, machinery, roads, pipelines, powerlines, and railroads, sink such shafts, drill such wells, remove

Patent No. 18044

Page 2 of 3

2 of 3 2003-009538-0

such soil, and to remain on said lands or any part thereof for the foregoing purposes and to occupy as much of said lands as may be necessary or convenient for such purposes hereby expressly reserving to itself, its lessees, successors, and assigns, as aforesaid, generally all rights and power in, to, and over said land, whether herein expressed or not, reasonably necessary or convenient to render beneficial and efficient the complete enjoyment of the property and rights hereby expressly reserved.

To Hatte And To Hold the said land, together with the tenements, hereditaments, and appurtenances thereunto appertaining, unto the said Grantee and Grantee's successors and assigns forever

្សាក Testimong អាក្រមាន the State of Alaska has caused these presents to be executed by the Director of the Division of Mining, Land and Water, Department of Natural Resources, State of Alaska, pursuant to delegated authority, this 27th day of August, 2003.

Sandra J. Singer

For Bob Loeffler, Director Division of Mining, Land and Water

State of Alaska

) ss.

Third Judicial District

This 🕽 க To Certify that on the 27th day of August, 2003, appeared before me SANDRA J. SINGER, who is known to me to be the person who has been lawfully delegated the authority of Bob Loeffler, the Director of the Division of Mining, Land and Water, Department of Natural Resources, State of Alaska, to execute the foregoing document; that Sandra J. Singer executed said document under such legal authority and with knowledge of its contents; and that such act was performed freely and voluntarily upon the premises and for the purposes stated therein.

Hitress my hand and official seal the day and year in this certificate first above written.

Notary Public in and for the State of Alaska

April 4, 2005

My commission expires:

OFFICIAL SEAL STATE OF ALASKA CELESTE L. KINSER NOTARY PUBLIC

Patent No. 18044 ADL No. 100406 Location Index: T. 40 S., R.65 E., C.R.M. Sections 13, 23, 24, 25, and 26 T. 41 S., R. 66 E., C.R.M. Sections 10, 11, 12, 13, 14, and 15

Page 3 of 3

Return to: City & Borough of Juneau 155 South Seward Street Juneau, AK 99801 ATTENTION: Steve Gilbertson

2003-009538-0

U.S.S 3819 Lot 2 excluing ADL #22343 Glacier Highway Right-of-Way and excluding Tract A of Lot 2 U.S.S. 3819.

0.794 acres +

Public access and utility easements 30 feet wide for two driveways providing access to tidelands as shown on map #5 attached hereto and made a part A utility easement 10 feet wide under MLUP #SE-79-1 also identified as DOT/PF project No. F-093-2(6) permit #P-4;

ADL #100941 Right-of-Way permit application also identified as DOT/PF project #F-093-2(6) easement E-4;

A reservation for access to and along public or navigable water along Bay Creek pursuant to A.S. 38.05.127.

Sec. 23

U.S.S. 2391

Lot 6 excluding Glacier Highway Road Right-of-Way.

0.80 acres +

Sec. 13

U.S.S. 3406

excluding Glacier Highway and Mendenhall Loop Road Right-of-Way.

227.00 acres +

Subject to:

An easement for floatplane tie-down facilities for Division of Commercial Fisheries, Alaska Dept. of Fish & Game, in the southwest corner Auke Lake, ADL #62168. At such time as the existing or similar use is no longer required, the easement will be vacated;

An easement 66 feet wide providing public access from the Mendenhall Loop Road to USS 4598, University land.

A reservation for access to and along the shore of Auke Lake pursuant to AS 38.05.127.

Sec. 24

U.S.S. 3820 Lot 4, excluding Mendenhall Loop Road Right-of-Way.

1.4 acres +

Sec. 26

U.S.S. 2386 Lot N, excluding Glacier Highway Right-of-Way.

2.20 acres +

Subject to:

A public access easement on the entire lot providing access from the Glacier Highway to the remaining State land in U.S.S. 3817, which has been nominated for selection by the municipality. If and when all of U.S.S. 3817 is conveyed to the municipality, said easement shall be void.

ADL #100878:

U.S.S. 2392 Lot DD of Tract A

4.50 acres +

ADL #100879:

Sec. 26

Sec. 14

U.S.S. 3260

Lot 20 excluding Mendenhall Peninsula Road Right-of-Way.

0.96 acres +

) -- <u>-</u>3

4-1043

Juneau 012202

BOOK 20 PAGE 2/9.
Juncau Recording District

# The United States of America,

To all to whom these presents shall come, Greeting:

WHEREAS, a Certificate of the Land Office at Anchorage,
Alaska, is now deposited in the Bureau of Land Management, whereby
it appears that pursuant to the grant of lands under Section 6 (b)
of the Act of Congress of July 7, 1958 (72 Stat. 339), the State
of Alaska has selected the Lots M and N, embraced in U. S. Survey
No. 2386; Lots 1, 2, 3, 4 and 6, embraced in U. S. Survey No.
2391; Lots 1, 2, 3, 4 and 5, embraced in U. S. Survey No. 2392;
Public Service Site, embraced in U. S. Survey No. 2492; R.O.W.,
embraced in U. S. Survey No. 2909; the land embraced in U. S.
Survey No. 3812; Lot 2, embraced in U. S. Survey No. 3819; Lots 2,
3, 4 and 5, embraced in U. S. Survey No. 3820; Lots 1, 2 and 4,
embraced in U. S. Survey No. 3832; and the land embraced in U. S.
Survey No. 3406, containing 653.53 acres, according to the
Official Plat of the Survey of the said Land, on file in the
Bureau of Land Management:

NOW KNOW YE, That the UNITED STATES OF AMERICA, in consideration of the premises, and in conformity with the said Act of Congress, HAS GIVEN AND GRANTED, and by these presents DOES GIVE AND GRANT, unto the said State of Alaska, and to its assigns, the tracts of Land above described; TO HAVE AND TO HOLD the same, together with all the rights, privileges, immunities, and appurtenances, of whatsoever nature, thereunto belonging, unto the said State of Alaska, and to its assigns forever; subject to any vested

ALASKA DIV. OF LANDS

OCT 1 1 1979

RECEIVED

JUNEAU

Attachment I - 2003 Patent 18044 transferring U.S. Survey 3406 land from the State of Alaska to-

ATTCh: 86

Juneau 012202

4-1044 (July 1952) BOOK 10 PAGE 220
Juneau Recording District

and accrued water rights for mining, agricultural, manufacturing, or other purposes, and rights to ditches and reservoirs used in connection with such water rights, as may be recognized and acknowledged by the local customs, laws, and decisions of courts; and there is reserved from the lands hereby granted, a right-of-way thereon for ditches or canals constructed by the authority of the United States.

There is also reserved to the United States a right-of-way for the construction of railroads, telegraph and telephone lines, in accordance with section 1 of the act of March 12, 1914 (38 Stat. 305, 48 U. S. C. sec. 305).

Reserving unto the United States that certain right-of-way for the Glacier Highway and all appurtenances thereto, constructed by the United States, through, over or upon the land embraced in U. S. Survey No. 3812, and the right of the United States, its officers, agents, or employees to maintain, operate, repair, or improve the same, so long as needed or used for or by the United

States.

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IN FESTIMONY WHEREOF, the undersigned officer of the Bureau of Land Management, in accordance with section 1 of the act of June 17, 1948 (62 Stat., 4/6, 43 U. S. C. sec. 15), has, in the name of the United States, caused these letters to be made Patent, and the Scal of the Bureau to be hereunto affixed.

GIVEN under my hand, in the District of Columbia, the FIFTEENTH day of OCTOBER in the year of our Lord one thousand nine hundred and SIXTY-THREE and of the Independence of the United States the one hundred and EIGHTY-EIGHTH.

For the Director, Bureau of Land Management.

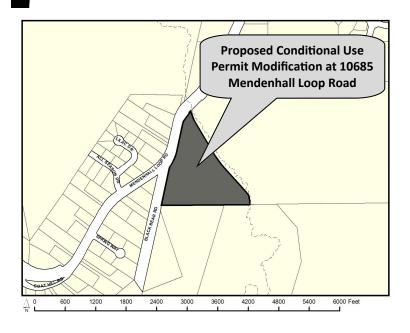
By Elizabeth B. Africke Chief, Patents Section.

12337779

# **Invitation to Comment**

On a proposal to be heard by the CBJ Planning Commission

Your Community, Your Voice





155 S. Seward Street Juneau, Alaska 99801

TO:

An application has been submitted for consideration and public hearing by the Planning Commission for a **Conditional Use Permit Modification** at 10685 Mendenhall Loop Road in a D3 zoning district. The applicant proposes to revert the current use of Montana Creek House from administrative offices back to a residential treatment building, due to a recent merger between SEARHC and Juneau Youth Services. **The currently permitted, maximum number of residents allowed to live on site is twenty-four (24); the applicant does not wish to change this number.** 

# TIMELINE

Staff Report expected to be posted June 5, 2023, at https://juneau.org/community-development/planning-commission Find hearing results, meeting minutes and more here as well.

Now through May 22

May 23 — noon, June 9

**HEARING DATE & TIME: 7:00 pm, June 13, 2023** 

June 14

Comments received during this period will be sent to the Planner,

Jennifer Shields, to be included as an attachment in the staff report.

Comments received during this period will be sent to Commissioners to read in preparation for the hearing. This meeting will be held in person and by remote participation. For remote participation: join the Webinar by visiting https://juneau.zoom.us/j/82155532900 and use the Webinar ID: 821 5553 2900 OR join by telephone, calling: 1-253-215-8782 and enter the Webinar ID (above).

You may also participate in person in City Hall Assembly Chambers, 155 S. Seward Street, Juneau, Alaska.

The results of the hearing will be posted online.

## FOR DETAILS, QUESTIONS, OR TO SUBMIT COMMENT

Phone: (907)586-0753 ext. 4139 ◆ Email: pc\_comments@juneau.gov

Mail: Community Development, 155 S. Seward St, Juneau AK 99801

Printed May 4, 2023

Case No.: USE2023 0007 Parcel No.: 4B2601020042

CBJ Parcel Viewer: http://epv.juneau.org

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Planning Commission

PC\_Comments@juneau.org

155 S. Seward Street • Juneau, AK 99801

www.juneau.org/community-development/planning-commission

(907) 586-0715



# PLANNING COMMISSION NOTICE OF DECISION

Date: June 15, 2023 Case No.: SNC2023 0001

Sealaska Heritage 105 S. Seward St. Juneau, AK 99801 Lee.Kadinger@sealaska.com

Proposal: Street Name Change for approximately 345 feet of South Seward Street to

Heritage Way

Property Address: 105 S. Seward St.

Legal Description: Tidelands Addition BL78 LT 1A

Parcel Code No.: 1C070K780011

Hearing Date: June 13, 2023.

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandum dated June 5, 2023, and APPROVED the Street Name Change of South Seward Street to Heritage Way with the following condition:

1. The street name change is effective November 1, 2023.

Attachments: June 5, 2023, memorandum from Emily Suarez, Community Development, to the CBJ

Planning Commission regarding SNC2023 0001.

This Notice of Decision does not authorize construction activity. Prior to starting any project, it is the applicant's responsibility to obtain the required building permits.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ 01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ 01.50.030 (c). Any

June 15, 2023 Page 2 of 2

action by the applicant in reliance on the decision of the Planning Commission shall be at the risk that the decision may be reversed on appeal (CBJ 49.20.120).

Effective Date: The permit is effective upon approval by the Commission, June 14, 2023.

Expiration Date: The permit will expire 18 months after the effective date, or December 14, 2024, if

no Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must be submitted thirty days prior to

the expiration date.

mandy cole	6.20.23	
Mandy Cole, Acting Chair	 Date	
Planning Commission		
Alsa Lund	6/20/2023	
Filed With City Clerk	 Date	

#### cc: Plan Review

**NOTE:** The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center (800) 949-4232, or fax (360) 438-3208.



# PLANNING COMMISSION STAF

STREET NAME CHANGE: SNC2023 0001 HEARING DATE: JUNE 13, 2023

> (907) 586-0715 CDD\_Admin@juneau.org www.juneau.org/community-development 155 S. Seward Street • Juneau, AK 99801

**DATE:** June 5, 2023

**TO:** Michael LeVine, Chair, Planning Commission

BY: Emily Suarez, Planner II Thiy Sint

**THROUGH:** Jill Maclean, Director, AICP

**PROPOSAL:** Proposed street name change for approximately 345 feet of South Seward Street to Heritage Way. Segment bisects Sealaska Heritage Institute (SHI) Campus, from Front Street to Marine Way.

**STAFF RECOMMENDATION:** Approval with condition

#### **KEY CONSIDERATIONS FOR REVIEW:**

- City Hall is the only other property impacted that is not owned by SHI, and CBJ Assembly supports the name change.
- The proposed name, Heritage Way, is unique to the borough.
- May resolve addressing confusion between S. Seward St. and Seward St. for emergency response and others.

GENERAL INFORMATION	
Applicant	Sealaska Heritage
Initiated By	Sealaska Heritage
Property Affected	Sealaska Plaza, City Hall, Municipal Way
<b>Existing Street Name</b>	South Seward Street
<b>Proposed Street Name</b>	Heritage Way

#### **ALTERNATIVE ACTIONS:**

- 1. **Amend:** modify the proposed street name change.
- Deny: deny the permit and adopt new findings for items 1-2 below that support the denial.
- Continue: continue the hearing to a later date if determined that additional information or analysis is needed to make a decision, or if additional testimony is warranted.

#### **ASSEMBLY ACTION REQUIRED:**

Assembly action is not required for this permit.

#### **STANDARD OF REVIEW:**

- Quasi-judicial decision
- Requires five (5) affirmative votes for approval
- Code Provisions:
  - o CBJ 49.35.220

**The Commission shall hear and decide the case per CBJ 49.35.220 (b) Existing Streets.** The commission shall approve applications to change the name of any existing public street or right-of-way.

June 5, 2023 Page 2 of 6

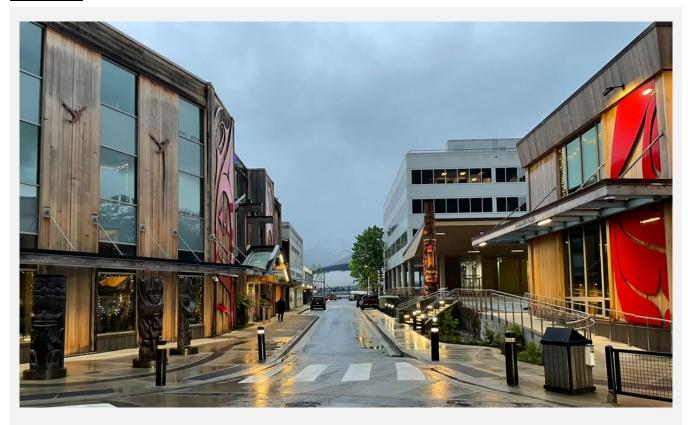
# **SITE FEATURES AND ZONING**



SURROUNDING ZONING AND LAND USES	
North (MU) Front/Seward Streets	
South (WC) Marine Way & Park	
East (MU) Soboleff Center, Cit	
	Hall, Capital Copy
West (MU) Sealaska Plaza	

SITE FEATURES		
Anadromous	No	
Flood Zone	No	
Hazard	None mapped	
Hillside	No	
Wetlands	No	
<b>Parking District</b>	Town Center	
<b>Historic District</b>	No	
<b>Overlay Districts</b>	No	

# **SITE PHOTO**



June 5, 2023 Page 3 of 6

#### **PROCEDURE**

CBJ 49.35.220(b) establishes a procedure for changing the names of existing streets and platted right-of-ways:

- (b) Existing streets. The commission shall approve applications to change the name of any existing public street or right-of-way.
  - (1) Application. The application must be on a form provided by the department and accompanied by:
    - (A) The application fee.
    - (B) Signed letters of approval from a majority of property owners whose properties have access to the public street proposed for the name change.
  - (2) Procedure. After public hearing, the commission shall review the proposed street name change for consistency with this section, and, upon a finding that the change is consistent with this section and that the majority of property owners whose properties have access to the public street proposed for the name change approve of the change, shall approve the application.
  - (3) Sign replacement. If the name change is approved, the applicant shall be responsible for replacing all existing street name signs as specified by the department.

#### **DISCUSSION**

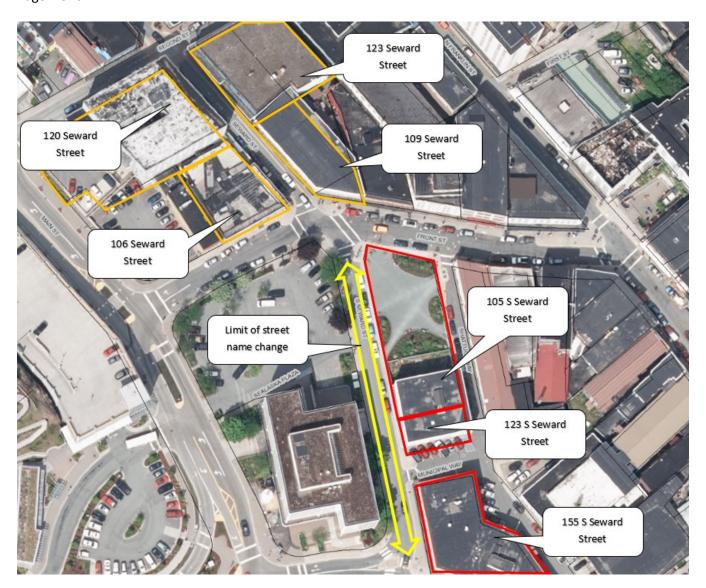
**Background** – The applicant requests to rename approximately 345 feet of South Seward Street to Heritage Way. The street segment bisects Sealaska Heritage Institute Campus, from Front Street to Marine Way.

The street name change will be compatible with Heritage Square, the Walter Soboleff Building, the Arts Campus and the Sealaska Heritage Institute Campus. The primary driver for this request is to provide representation to the Northwest Coast People, and furthering Juneau as the Northwest Coast Arts Capital of the world.

The name change would apply to the segment between Front Street and Marine Way. Seward street is between Seventh Street and Front Street, and South Seward Street is between Front Street and Marine Way. There are property addresses in the 100 range of Seward St between Front St and Second St. The addresses of 123 Seward St (Wells Fargo) and 123 S Seward St (Municipal Way Building) are nearly duplicated.

Unique street names may resolve addressing confusion between S Seward St. and Seward St. for emergency response services and other services such as, mail and deliveries. When naming new streets, code requires that the street name be unique for this purpose. The proposed name, Heritage Way, is unique to the borough.

June 5, 2023 Page 4 of 6



**Property Affected** – The section of S. Seward St. that is being considered for a street name change has several properties owned by SHI, and one property owned by CBJ, City Hall. The CBJ Assembly voiced their support of the name change from S. Seward St. to Heritage Way at the Committee of the Whole meeting held on May 22, 2023.

SHI has purchased and developed the land in the proposed Heritage Way area, using the Sealaska Plaza building as the core for a Northwest Arts campus.

Year	Name	Address	Description				
1977	Sealaska Plaza	1 Sealaska Plaza	Four story business building of 58,000 square feet. Includes a coffee shop, and city and corporation offices.				
2015	Walter Soboleff Building	105 S. Seward Street	Includes walk-through clan house, museum, art integration into the structure, storage and rehabilitation of ethnographic objects.				

June 5, 2023 Page 5 of 6

2019	Arts Campus	2 Sealaska Plaza	Includes an open square bordered by covered walkways and studio/demonstration space for artists.		
2023	Muni-way Building	123 S. Seward Street	Purchased by SHI.		

JPD and CCFR request assistance from CDD to update GIS data to ensure 911 and service calls are not impacted by the street name change.

Staff are aware that the city elections are taking place this year, and due to election requirements, such as mailings, return ballots, and listing City Hall as a voting location with an address listed for voter information, Staff recommends approval of this name change with the following condition:

#### Condition:

1. The street name change becomes effective November 1, 2023.

## **AGENCY REVIEW**

CDD conducted an agency review comment period between May 22, 2023 and May 29, 2023.

Agency	Summary		
City & Borough of Juneau	Does not object and supports the street name change.		
JPD	Does not object. Requests that CDD update GIS data to ensure that		
	911 and service calls are not impacted by the street name change.		
CCFR	Does not object. Agrees with JPD's comment.		
CDD	Supports the name change. The proposed street name, Heritage		
	Way, is not duplicated or similar to any existing street names within		
	the City & Borough of Juneau.		
Public Works Streets and Fleet	Does not have an issue with the street name change.		

#### **PUBLIC COMMENTS**

Public notice was mailed to property owners within 500 feet of the ROW (Attachment B); a public notice sign was posted on-site two weeks prior to the scheduled hearing; and newspaper ads were placed in the Juneau Empire. Public comments can be found in Attachment D.

Name	Summary			
Graham L Rountree	Does not support the proposal. Believes the street name does not			
	need to change.			

June 5, 2023 Page 6 of 6

#### **FINDINGS**

1. Is the application for the requested street name change complete?

Analysis: No additional analysis needed.

**Finding:** Yes. The application contains the necessary information to conduct a full review of the proposed street name change. The application substantially conforms to the requirements of CBJ 49.35.220(b)(1).

2. Have the majority of property owners whose properties have access to the public street proposed for the name change approved of the change?

Analysis: No additional analysis needed.

**Finding: Yes**. The majority of property owners whose properties have access to the public street have approved the name change.

#### **RECOMMENDATION**

Staff recommends the Planning Commission adopt the Director's analysis and APPROVE the requested street name change of S. Seward Street from Front Street to Marine Way to Heritage Way with the following condition:

1. The street name change becomes effective November 1, 2023.

## **STAFF REPORT ATTACHMENTS**

Item	Description		
Attachment A	Application		
Attachment B	Abutters Notice and Public Notice Sign Photo		
Attachment C	Agency Comments		
Attachment D	Public Comments		



# **DEVELOPMENT PERMIT APPLICATION**

NOTE: Development Permit Application forms must accompany all other Community Development Department land use applications. This form and all documents associated with it are public record once submitted.

	PROPERTY LOCATION
	Physical Address 105 5. Seward St.
	Legal Description(s) (Subdivision, Survey, Block, Tract, Lot) Tidelands Addition BL 78 LT 1A
iui <sub>a</sub>	Parcel Number(s) 1 (070K780011
	This property is located in the downtown historic district  This property is located in a mapped hazard area, if so, which
	LANDOWNER/ LESSEE
	Property Owner Sealaska Heritage Contact Person Lee Radinger  Mailing Address Phone Number(s)
	Mailing Address 105 S. Seward St. Juneary  E-mail Address  Lee. Kadinger @ Sealaska.com  Contact Person  Lee Radinger  Phone Number(s)  907-586-9266
	LANDOWNER/ LESSEE CONSENT
=	Required for Planning Permits, not needed on Building/ Engineering Permits.
ant	Consent is required of all landowners/ lessees. If submitted with the application, alternative written approval may be sufficient. Written approval must include the property location, landowner/ lessee's printed name, signature, and the applicant's name.
To be completed by Applicant	I am (we are) the owner(s) or lessee(s) of the property subject to this application and I (we) consent as follows:  A. This application for a land use or activity review for development on my (our) property is made with my complete understanding and permission.  B. I (we) grant permission for the City and Borough of Juneau officials/employees to inspect my property as needed for purposes of this application.  Lee A. Kadinger  Owners Representate
dwc	Landowner/Lessee (Printed Name) Title (e.g.: Landowner, Lessee)
o pe co	De Alto 4-20-23
F	X Landowner/Lessee (Signature) Date
	RORIE WATT, CITY + BOROVEH MANAGEM  Landowner/Lessee (Printed Name)  Title (e.g.: Landowner, Lessee)
	Landowner/Lessee (Printed Name) Title (e.g.: Landowner, Lessee)
	x 4/26/23
	Landowner/Lessee (Signature) Date
	NOTICE: The City and Borough of Juneau staff may need access to the subject property during regular business hours. We will make every effort to contact you in advance, but may need to access the property in your absence and in accordance with the consent above. Also, members of the Planning Commission may visit the property before a scheduled public hearing date.
	APPLICANT If same as LANDOWNER, write "SAME"
	Applicant (Printed Name) Seales Ka Heritage Contact Person Lee Kadinger
	Mailing Address 105 5 Seward 5+ Juneau Ak 1989/ Home Mailine Address
	E-mail Address Lee. Kadinger @ Sealaska. Com 907-586=9266
	x to A-UA 4-20-23
	Applicant's Signature Date of Application
	DEPARTMENT LIST ONLY DELOW THIS LINE

The Billians

Intake Initials

INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED

For assistance filling out this form, contact the Permit Center at 586-0770.

Case Number SNC 23-001

Date Received

101

# STREET NAME CHANGE APPLICATION

	Project Number	Project Name (15	characters)		SNC Z3 - OO	1	Date Received 4 - 26 - 28
	IS THIS ASSOCIA			be handled thro	ugh the Major or Minor	Subdivis	sion Process and an
BE COMPLETED BY THE APPLICANT	ADDITIONAL INFORMATION:  Existing Street Name: Seward Street  Proposed Street Name: Heritage Way  City ROW State ROW Private ROW  The name change will affect: a Portion of the Street the Entire Street  Total distance of ROW affected by the proposed Street Name Change						
ΤO	REASON(S) FOR CHANGING THE STREET NAME:  To be compatable with Weritage Square, the Welter Solvely building. The Arts Campus, the SHT Fab-lab, representing Northwest Coast People, and furthing Juneau as The Northwest Coast Arts Capital of The World.						
	For more information permitting process and required for a comple please see the reverse.  If you need any assist this form, please contocenter at 586-0770.	If the submittals ete application, side.	Application Fees Adjustment Pub. Not. Sign Fee Pub. Not. Sign Deposit Total Fee	\$ 400.00 \$ 50.00 \$ 100.00 \$ 550.00	Check No. R	eceipt	Date

NOTE: MUST BE ACCOMPANIED BY DEVELOPMENT PERMIT APPLICATION FORM

# **Street Name Change Application Instructions**

<u>Pre-Application Conference</u>: A pre-application conference is required prior to submitting an application. The applicant will meet with City & Borough of Juneau and Agency staff to discuss the proposed change, the permit procedure and to determine the application fees. To schedule a pre-application conference, please contact the Permit Center at 586-0770 or via e-mail at Permits@ci:juneau.ak.us.

Application: An application for a Street Name Change will not be accepted by the Community Development Department until it is determined to be complete. The items needed for a complete application are:

Forms: A completed Street Name Change Application and Development Permit Application form. All Landowners involved do not need to sign the "land owner or lessee consent" signature area on the Development Permit Application form.

Permit Application form.

Fees: The fee for a Street Name Change Application is \$200.00. Any development, work or use done without a permit issued will be subject to double fees. All fees are subject to change.

Project Description: A detailed letter or narrative describing the reason for the name change.

Map: A map detailing the length of the street for which the name change is proposed.

**Additional Items:** Each application packet may also include (but is not required) a petition signed by the owners of the land fronting the portion of the street sought to be changed.

**Document Format:** All information that is submitted as part of an application shall be submitted in either of the following formats:

- A. Electronic copies may be submitted by CD, DVD or E-mail in the following formats: .doc, .txt, .xls, .bmp, .pdf, .jpg, .gif .xlm, .rtf or other formats pre-approved by the Community Development Department.
- B. Paper copies may not be larger than 11" X 17" (Unless a larger paper size is preapproved by the Community Development Department).

Neighborhood Meeting: The project applicant for a street name change is highly recommended to hold at least one neighborhood meeting after the pre-application conference, and prior to application submittal. The purpose of the neighborhood meeting is to provide the public with a means of obtaining information about the proposal and an opportunity to comment on it at the early stages of the development.

Application Review & Hearing Procedure: Once the application is determined to be complete, the Community Development Department will initiate the review and scheduling of the application. This process includes:

**Review:** As part of the review process the Community Development Department will evaluate the application for consistency with all applicable City & Borough of Juneau codes and adopted plans. Depending on unique characteristics of the permit request, the application may be required to be reviewed by other municipal boards and committees. During this review period, the Community Development Department also sends all applications out for a 15-day agency review period. Review comments may require the applicant to provide additional information, clarification, or submit modifications/alterations for the proposed project.

Hearing: All Street Name Change Applications must be reviewed by the Planning Commission. Once an application has been deemed complete and has been reviewed by all applicable parties the Community Development Department will schedule the requested permit for the next appropriate meeting.

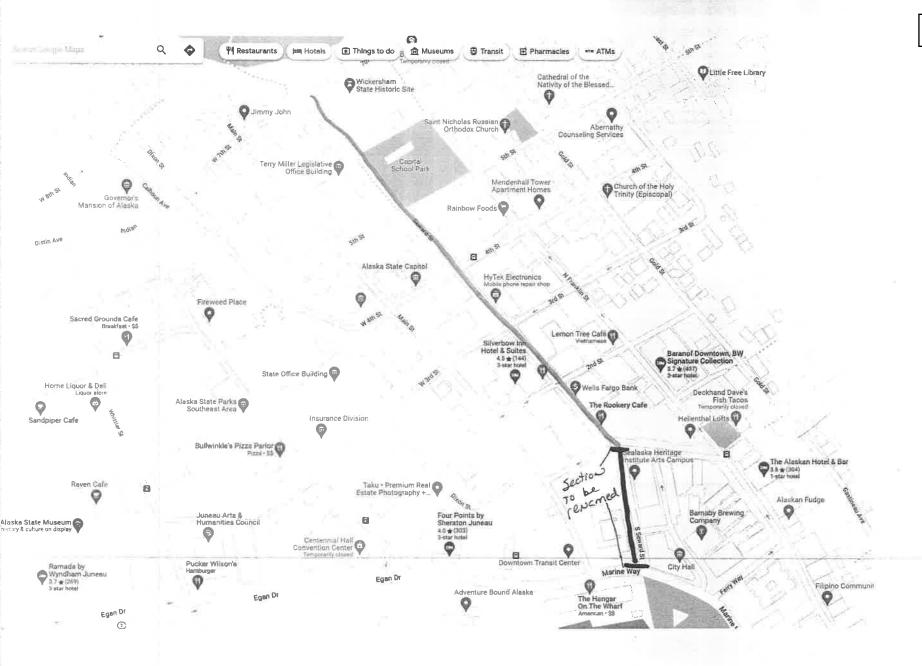
<u>Public Notice Responsibilities</u>: As part of the Street Name Change process, all permit requests must be given proper public notice, which consists of the following:

**Community Development Department:** Will give notice of the pending Planning Commission meeting and its agenda in the local newspaper a minimum of 10-days prior to the meeting. Furthermore, the department will mail abutters notices to all property owners within 500-feet of the project site.

**Applicant:** Will post a sign on the site at least 14-days prior to the meeting. Signs may be produced by the Community Development Department for a preparation fee of \$50, and a \$100 deposit that will be refunded in full if the sign is returned by 4:30 p.m. on the Monday following the scheduled hearing date. If the sign is returned later than the Monday after the Planning Commission meeting, but within two weeks of the meeting, \$50.00 may be refunded. The applicant may make and erect their own sign. Please speak with the Community Development Department for more information.

After the Public Hearing: If the Street Name Change is approved by the Planning Commission, all property owners affected by the Street Name Change will receive new addresses.

# INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED



# **Invitation to Comment**

On a proposal to be heard by the CBJ Planning Commission Your Community, Your Voice





COMMUNITY DEVELOPMENT 155 S. Seward Street Juneau, Alaska 99801

TO:

An application has been submitted for consideration and public hearing by the Planning Commission. Sealaska Heritage Institute (SHI) is requesting to rename approximately 345 feet of South Seward Street to Heritage Way. The segment bisects the SHI campus, from Front Street to Marine Way.

#### PROJECT INFORMATION:

Project Information can be found at:

https://juneau.org/community-development/short-term-projects

#### PLANNING COMMISSION DOCUMENTS:

Staff Report expected to be posted June 5, 2023 at

https://juneau.org/community-development/planning-commission Find hearing results, meeting minutes, and more here, as well.

#### Now through May 22

Comments received during this period will be sent to the Planner, Emily Suarez, to be included as an attachment in the staff report.

#### May 23 — noon, June 9

Comments received during this period will be sent to Commissioners to read in preparation for the hearing.

#### **HEARING DATE & TIME: 7:00 pm, June 13, 2023**

This meeting will be held in person and by remote participation. For remote participation: join the Webinar by visiting https://juneau.zoom.us/j/82155532900 and use the Webinar ID: 821 5553 2900 OR join by telephone, calling: 1-253-215-8782 and enter the Webinar ID (above).

You may also participate in person in City Hall Assembly Chambers, 155 S. Seward Street, Juneau, Alaska.

# FOR DETAILS OR QUESTIONS,

Phone: (907)586-0753 ext. 4131 Email: pc\_comments@juneau.gov

Mail: Community Development, 155 S. Seward Street, Juneau AK

**99801**Printed May 10, 2023

Case No.: SNC2023 0001 Parcel No.: 1C070K780011

CBJ Parcel Viewer: http://epv.juneau.org

105

June 14

The results of

be posted

online.

the hearing will





# **COMMUNITY DEVELOPMENT DEPARTMENT - REQUEST FOR AGENCY COMMENT**

**DEPARTMENT:** Administration

**STAFF PERSON/TITLE:** Robert Barr, Deputy City Manager

**DATE:** 5/23/2023

APPLICANT: Sealaska Heritage Institute

TYPE OF APPLICATION: Street Name Change

**PROJECT DESCRIPTION:** 

Rename approximately 345 feet of South Seward Street to Heritage Way. Segment bisects Sealaska Heritage Institute campus, from Front Street to Marine Way.

**LEGAL DESCRIPTION:** South Seward Street

PARCEL NUMBER(S): N/A

PHYSICAL ADDRESS: 105 S Seward Street, Sealaska Plaza, 155 S Seward Street (City hall)

**SPECIFIC QUESTIONS FROM PLANNER:** 

#### **AGENCY COMMENTS:**

As a property owner with property having access to this public street and per 49.35.220, CBJ does not object and supports this name change (5/22/23, Committee of the Whole).



# **COMMUNITY DEVELOPMENT DEPARTMENT - REQUEST FOR AGENCY COMMENT**

**DEPARTMENT:** CDD

**STAFF PERSON/TITLE:** Quinn Tracy - GIS Specialist

**DATE:** 5/23/2023

APPLICANT: Sealaska Heritage Institute

TYPE OF APPLICATION: Street Name Change

**PROJECT DESCRIPTION:** 

Rename approximately 345 feet of South Seward Street to Heritage Way. Segment bisects Sealaska Heritage Institute campus, from Front Street to Marine Way.

**LEGAL DESCRIPTION:** South Seward Street

PARCEL NUMBER(S): N/A

PHYSICAL ADDRESS: 105 S Seward Street, Sealaska Plaza, 155 S Seward Street (City Hall)

**SPECIFIC QUESTIONS FROM PLANNER:** 

#### **AGENCY COMMENTS:**

I do not have any addressing or route-finding concerns pertaining to the renaming of that portion of S Seward St between Front St and Marine Way. This street name change may provide better addressing clarity.

- The name change would apply to a portion of street bound by distinctive intersections. That segment of street also changes direction from the alignment of Seward St. I do not believe a name change for that segment S Seward St would result in any confusion for people navigating the downtown street system.
- Since the street has one-way traffic only from Front St to Marine Way, a street name change should not impact the ability of people to find and access Seward St. Existing routing to access Seward St is primarily from Main St and Franklin St, not Marine Way.
- This street name change only impacts addressing for two entities, the applicant Sealaska, and the City & Borough of Juneau. This street name change would result in the change of three addresses, 105 S Seward St (Walter Soboleff Building), 123 S Seward St (Municipal Way Building), and 155 S Seward St (City Hall).

#### **AGENCY COMMENTS (CONTINUED):**

- The proposed new street name, Heritage Way, is not duplicated or phonetically similar to any existing street names within the City & Borough of Juneau.
- If the street name change is approved, the existing street numbers 105, 123, and 155 may remain.
- This street name change may improve clarity in locating Seward St addresses in the 100s range. There are addresses in the 100s range of Seward St between Front St and Second St. The addresses of 123 Seward St (Wells Fargo) and 123 S Seward St (Municipal Way Building) are nearly duplicated. The street name change reduces the likelihood of emergency response or other individuals or entities confusing those two addresses.



# **COMMUNITY DEVELOPMENT DEPARTMENT - REQUEST FOR AGENCY COMMENT**

**DEPARTMENT:** Public Works Streets and Fleet

**STAFF PERSON/TITLE:** Scott Gray - Superintendent Streets and Fleet

**DATE:** 05/23/2025

APPLICANT: Sealaska Heritage Institute

**TYPE OF APPLICATION:** Street Name Change

**PROJECT DESCRIPTION:** 

Rename approximately 345 feet of South Seward Street to Heritage Way. Segment bisects Sealaska Heritage Institute campus, from Front Street to Marine Way.

**LEGAL DESCRIPTION:** South Seward Street

PARCEL NUMBER(S): N/A

PHYSICAL ADDRESS: 105 S Seward Street, Sealaska Plaza, 155 S Seward Street (City Hall)

**SPECIFIC QUESTIONS FROM PLANNER:** 

#### **AGENCY COMMENTS:**

Streets does not have an issue with changing the street name.



# **COMMUNITY DEVELOPMENT DEPARTMENT - REQUEST FOR AGENCY COMMENT**

**DEPARTMENT:** JPD

**STAFF PERSON/TITLE:** Erann Kalwara - Public Safety Manager

**DATE:** 5/25/2023

APPLICANT: Sealaska Heritage Institute

TYPE OF APPLICATION: Street Name Change

**PROJECT DESCRIPTION:** 

Rename approximately 345 feet of South Seward Street to Heritage Way. Segment bisects Sealaska Heritage Institute campus, from Front Street to Marine Way.

**LEGAL DESCRIPTION:** South Seward Street

PARCEL NUMBER(S): N/A

PHYSICAL ADDRESS: 105 S Seward Street, Sealaska Plaza, 155 S Seward Street (City Hall)

**SPECIFIC QUESTIONS FROM PLANNER:** 

#### **AGENCY COMMENTS:**

JPD maintains addresses and mapping information for 911 and our public safety computer aided dispatch and mobile computing software for police and fire department responses. Should the street name be changed, we will require assistance from CDD to update GIS data to ensure 911 and other calls for service are not impacted by the building addressing and street name change.



# **COMMUNITY DEVELOPMENT DEPARTMENT - REQUEST FOR AGENCY COMMENT**

**DEPARTMENT:** CCFR

**STAFF PERSON/TITLE:** Dan Jager - Fire Marshal

**DATE:** 5/25/2023

APPLICANT: Sealaska Heritage Institute

**TYPE OF APPLICATION:** Street Name Change

**PROJECT DESCRIPTION:** 

Rename approximately 345 feet of South Seward Street to Heritage Way. Segment bisects Sealaska Heritage Institute campus, from Front Street to Marine Way.

**LEGAL DESCRIPTION:** South Seward Street

PARCEL NUMBER(S): N/A

PHYSICAL ADDRESS: 105 S Seward Street, Sealaska Plaza, 155 S Seward Street (City Hall)

**SPECIFIC QUESTIONS FROM PLANNER:** 

#### **AGENCY COMMENTS:**

There does not appear to be any issues. If anything, we concur with the issues brought up by JPD already.

From: Sheryll Cox <coxfam10@yahoo.com>
Sent: Friday, May 26, 2023 10:04 AM
To: PC\_Comments; Beth Weldon

**Subject:** Seward St

I respectfully am opposed to renaming Seward Street.

Aside from the expense - there is no need to change it. The street and it's name belongs to all people, past and present who live here. Not just the native people. Seward St has history that should be preserved.

The city has been renaming everything to native names, why? 64.7% of people who live here are white, only 10% are native. And the rest is a mix of many races who also call Juneau home.

I personally have lived here 46 years. Others I know are 6-8 generation Alaskans. Do the rest of us not count?

Please stop renaming everything to appease the Native Alaskans. I like that Juneau has a visible Alaska Native heritage but the rest of us live here too. Enough is enough. Stop changing history.

Thank you Sheryll Cox From: Carole Bookless <carobo@rocketmail.com>

**Sent:** Sunday, May 28, 2023 11:05 AM

**To:** PC\_Comments

**Subject:** SNC2023 0001 Street Name Change

While I don't encourage changing street names that are already established, I don't have a problem with this change. It will be easy to remember and get used to. We have a number of streets in Juneau/Douglas (Third Street/Douglas Highway for example) that have multiple names for different parts of the same street.

The proponents of the change may be trying to be sensitive but another alternative is to change the whole name of the street which would also be okay and maybe (just slightly) less confusing. Heritage Street could also include the role Seward played in Alaska history depending how you spin it.

Thank you for inviting comment and input from the whole community.

Carole Bookless

Douglas, Alaska