

Board of Zoning Appeals Board of Zoning Appeals Division II (September 9th, 2025) Meeting Agenda

Meeting Details

Notice is hereby given that the Metropolitan Board of Zoning Appeals will hold public hearings on:

Date: Tuesday, September 09, 2025 Time: 1:00 PM

Location: Public Assembly Room, 2nd Floor, City-County Building, 200 E. Washington Street

Business:

Adoption of Meeting Minutes

Special Requests

2025-SE2-002 | 8540 and 8520 Michigan Road

Pike Township, Council District #1, zoned C-4 BFC Property Group LLC, by Jennifer Milliken

Special Exception of the Consolidated Zoning and Subdivision Ordinance to provide for the operation of a flooring commercial contractor.

**An automatic continuance was filed by a registered neighborhood organization, continuing this petition to the October 14, 2025 hearing of Division II

PETITIONS REQUESTING TO BE CONTINUED:

1. 2025-DV2-034 | 5420 Rock Hampton Court

Pike Township, Council District #1, zoned I-4 Christopher Thomas

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a freestanding accessory building with a 10-foot west side yard and 15-foot rear yard setback (30-foot side and rear yard setback required).

**Staff to request continuance to the October 14, 2025 hearing of Division II in order to allow for sufficient notice

Petitions for Public Hearing

PETITIONS TO BE EXPEDITED:

2. 2025-DV2-029 | 5907 Birchwood Avenue

Washington Township, Council District #7, zoned D-5 Drew & Taylor Gaynor, by David and Justin Kingen

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the a building addition with an eight-foot rear yard setback (20 feet required) and a mini-barn with a 1.5-foot north side yard setback (five feet required).

3. 2025-DV2-030 | 157 East 61st Street

Washington Township, Council District #7, zoned D-3 (FF) Julie Moeller

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for a building addition resulting in an 11-foot rear yard setback (20 feet required).

4. 2025-DV2-031 | 55 Williams Creek Boulevard, Town of Meridian Hills

Washington Township, Council District #2, zoned D-S / D-1 (R-1)

Mary Elizabeth Seger Revocable Trust, by Brian J. Tuohy

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for a building addition resulting in a 51-foot front yard setback from Williams Creek Boulevard (average setback of the block establishes 67-foot setback as requirement).

5. 2025-DV2-032 | 501 East 75th Street, Town of Meridian Hills

Washington Township, Council District #2, zoned D-1 (R-3) BTC Acquisitions LLC, by Matthew Peyton

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a single-family dwelling with 33.5-foot front yard setback from 75th Street and a 50-foot front yard setback from Central Avenue (average of the block establishes 84 feet and 59.2 feet as the requirements from 75th Street and Central Avenue, respectively).

PETITIONS FOR PUBLIC HEARING (Transferred Petitions):

PETITIONS FOR PUBLIC HEARING (Continued Petitions):

6. 2025-DV2-016 | 1507, 1501 and 1533 West New York Street

Center Township, Council District #18, zoned D-8 (RC) Lurvey Loft Townhomes LLC, by Adam DeHart

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a 45-foot tall, four story four-unit townhome development with 27 percent living material comprising the front yard (maximum 40-foot tall, three story building permitted, 50 percent living material required).

7. 2025-DV2-022 | 1337 Olive Street

Center Township, Council District #18, zoned D-5 (TOD) Brandon Spitz and Christina Presley, by Sharmin Frye

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a 23.624-foot tall carriage house where the primary dwelling is 22-foot-tall (accessory structures may not be taller than primary buildings), with a three-foot northern side yard setback (five feet required).

PETITIONS FOR PUBLIC HEARING (New Petitions):

8. 2025-SE2-003 | 21 Virginia Avenue, 122 & 130 East Maryland Street

Center Township, Council District #18, zoned CBD-1 (RC) (TOD) Virginia Street Capital LLC, by Brian Schubert

Special Exception of the Consolidated Zoning and Subdivision Ordinance to provide for 1). a parking garage within the CBD-1 District (special exception required), and 2). vehicular access for the parking garage from two streets within the CBD-1 District (special exception required).

9. 2025-DV2-033 | 6445 Spring Mill Road, Town of Meridian Hills

Washington Township, Council District #2, zoned D-2 (R-2) Patrick & Laura Steele

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a pool house with a three-foot east side yard setback and 27.33-foot aggregate side yard that

would encroach into a platted easement (12-foot minimum and 30-foot aggregate side yard setbacks required, encroachment of easements not permitted).

Additional Business:

**The addresses of the proposals listed above are approximate and should be confirmed with the Division of Planning. Copies of the proposals are available for examination prior to the hearing by emailing planneroncall@indy.gov. Written objections to a proposal are encouraged to be filed via email at planneroncall@indy.gov, before the hearing and such objections will be considered. At the hearing, all interested persons will be given an opportunity to be heard in reference to the matters contained in said proposals. The hearing may be continued from time to time as may be found necessary. For accommodations needed by persons with disabilities planning to attend this public hearing, please call the Office of Disability Affairs at (317) 327-7093, at least 48 hours prior to the meeting. - Department of Metropolitan Development - Current Planning Division.

This meeting can be viewed live at https://www.indy.gov/activity/channel-16-live-web-stream. The recording of this meeting will also be archived (along with recordings of other City/County entities) at https://www.indy.gov/activity/watch-previously-recorded-programs.

Member	Appointed By	Term
Craig Von Deylen, Chair	City-County Council	January 1, 2025 – December 21, 2025
James Duke, Vice-Chair	Mayor's Office	January 1, 2025 – December 21, 2025
Patrice Duckett-Brown, Secretary	City-County Council	January 1, 2025 – December 21, 2025
Beth Brandon	Mayor's Office	January 1, 2025 – December 21, 2025
Tom Barnes	Metropolitan Development Commission	January 1, 2025 – December 21, 2025



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-SE2-002

Address: 8540 and 8520 Michigan Road (approximate address)

Location: Pike Township, Council District #1

Zoning: C-4

Petitioner: BFC Property Group LLC, by Jennifer Milliken

Request: Special Exception of the Consolidated Zoning and Subdivision Ordinance to

provide for the operation of a flooring commercial contractor.

Current Land Use: Commercial Retail Contractor

Staff Reviewer: Robert Uhlenhake, Senior Planner

PETITION HISTORY

This is the first public hearing for this petition.

This petition was automatically **continued** from the September 9, 2025, hearing, **to the October 14, 2025,** hearing, at the request of a Registered Neighborhood Organization. This would require the Board's acknowledgement.





BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-034

Address: 5420 Rock Hampton Court (approximate address)

Location: Pike Township, Council District #1

Zoning: I-4

Petitioner: Christopher Thomas

Request: Variance of Development Standards of the Consolidated Zoning and

Subdivision Ordinance to provide for the construction of a

freestanding accessory building with a 10-foot west side yard and 15-foot rear yard setback (30-foot side and rear yard setback required).

Current Land Use: Commercial Contractor

Staff Reviewer: Robert Uhlenhake, Senior Planner

PETITION HISTORY

Due to deficient legal notice, this petition will need to be **continued to the October 14, 2025,** hearing, in order to provide the required legal notice. Staff can answer any questions the Board may have.



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-029

Property Address: 5907 Birchwood Avenue (approximate address)

Location: Washington Township, Council District #7

Petitioner: Drew & Taylor Gaynor, by David and Justin Kingen

Current Zoning: D-5

Variance of Development Standards of the Consolidated Zoning and

Subdivision Ordinance to provide for a building addition with an eight-

foot rear yard setback (20 feet required) and a mini-barn with a 1.5-foot

north side yard setback (five feet required).

Current Land Use: Single-family residential

Staff Staff recommends approval of the eight-foot rear yard setback for the

Recommendations: building addition

Staff Reviewer: Noah Stern, Senior Planner

PETITION HISTORY

Request:

• A Registered Neighborhood Organization automatically continued this petition from the August 12, 2025 hearing to the September 9, 2025 BZA Division II hearing.

STAFF RECOMMENDATION

Staff recommends approval of the 8-foot rear yard setback for the building addition

PETITION OVERVIEW

- This petition would allow for a building addition with an eight-foot rear yard setback (20 feet required).
- The petitioner has agreed to remove the shed from the request, which is reflected in the revised site
 plan, file-dated August 11, 2025. Therefore, the request for the reduced north side yard setback is to
 be removed from the petition.
- The subject site is zoned D-5 and is improved with a single-family residence. The subject site is of abnormal shape compared to typical D-5 lots, as the lot is wider than it is deep, being approximately 107 feet wide and 47 feet deep. The existing residence was constructed in approximately 1951 meaning that the setbacks for the structure are legally non-conforming. With the house being 36 feet in width, and the proposed expansion being 21 feet in width, the proposal is not eligible for the one-time expansion of a legally non-conforming setback since the proposed width is more than 50% of linear footage of the width of the existing structure.



• With the lot being wider than it is deep, Staff finds that there is a degree of practical difficulty for meeting the rear setbacks, given that most D-5 lots provide for far more depth than 47 feet. Further, with the proposed addition to match the existing rear setback of the primary residence, and with the plan showing that the south side yard setback would still be met, Staff finds the proposal to be reasonable in nature and is, therefore, unopposed to the request for the 8-foot rear yard setback.

GENERAL INFORMATION

F. d. 41 7	D-5	
Existing Zoning		
Existing Land Use	Single-family residential	
Comprehensive Plan	5-8 residential units per acre	
Surrounding Context	Zoning	Surrounding Context
North:	D-5	North: Single-family residential
South:	D-5	South: Single-family residential
East:	D-P	East: Multi-family residential
West:	D-5	West: Single-family residential
Thoroughfare Plan		<u> </u>
Birchwood Avenue	Local Street	50 feet of right-of-way existing and 48 feet proposed
Context Area	Compact	
Floodway / Floodway Fringe	No	
Overlay	No	
Wellfield Protection Area	No	
Site Plan	7/17/25	
Site Plan (Amended)	N/A	
Elevations	N/A	
Elevations (Amended)	N/A	
Landscape Plan	N/A	
Findings of Fact	7/17/25	
Findings of Fact (Amended)	N/A	

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Envision Broad Ripple Plan (2012)
- Infill Housing Guidelines



Pattern Book / Land Use Plan

Not applicable for this site.

Red Line / Blue Line / Purple Line TOD Strategic Plan

Not Applicable to the Site.

Neighborhood / Area Specific Plan

• The Envision Broad Ripple Plan recommends 5-8 residential units per acre for this site.

Infill Housing Guidelines

- With regards to building additions, the Infill Housing Guidelines recommends:
 - Consider the size of surrounding houses
 - Reinforce massing
 - Minimize significant increases in height
- With regards to accessory structures and setbacks, the Infill Housing Guidelines recommends:
 - Locate accessory structures behind primary structure
 - Meet building setbacks when possible

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

The subject site abuts the Monon Trail to the east.



ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY – VICINITY

2022DV2041; **5939 Winthrop Avenue (west of site),** Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a detached garage, with a three-foot south side setback (five-foot side setback required), **granted.**

2022DV2005; **1039 Kessler Boulevard East Drive** (**south of site**), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for 22.17-foot tall detached garage (accessory structures not permitted to be taller than the primary dwelling), **withdrawn**.

2013DV3006; **1030** Kessler Boulevard East Drive (south of site), Variance of development standards of the Dwelling Districts Zoning Ordinance to provide for the construction of a single-family dwelling, with a 16.4-foot front setback from Kessler Boulevard, a 8.5-foot front setback from Birchwood Avenue, and 59.9% open space (40 and 25-foot front setbacks required, respectively, 65% open space required), **granted.**

2009ZON027; **1030** Kessler Boulevard East Drive (south of site), (Amended) Rezoning of 0.118 acre, from the D-5 District, to the D-P classification to provide for two detached single-family dwellings at a net density of 16.9 dwelling units per acre (a gross density of 8.6 units per acre including one-half of abutting public rights-of-way), **denied.**

2007ZON129; **5900 Central Avenue and 1111 East 61**st **Street (east of site)**, rezoning of 13.67 acres from the D-7 and C-1 to D-7 to provide for a total of 286 apartment dwellings units and 12,450 square feet of commercial space for C-1 and C-3 uses, **approved**.

2002ZON008; **1111 East 61**st **Street (east of site)**, rezone of 13.67 acres from the C-1 and D-7, to the D-P to provide for a mixed office, retail and multi-family residential development, with 48,000 square feet of commercial/retail space and 236 multi-family residential units, or 17.26 units per acre, **denied**.

96-Z-104; **1111** East **61**st Street (north of site), rezoning of 3.396 acres, being in the D-7 district to the C-1 classification, to provide for office uses in addition to the existing flower shop authorize by previous variance, **approved**.

91-UV3-24; **1111 East 61**st **Street (north of site)**, requests a variance of use of the Dwelling Districts Zoning Ordinance to provide for the storage of two refrigerated semi-trailers for storing flowers prior to the peak business period around the following holidays; Easter; Mother's Day; Valentine's Day; Thanksgiving; and Christmas, **denied**.



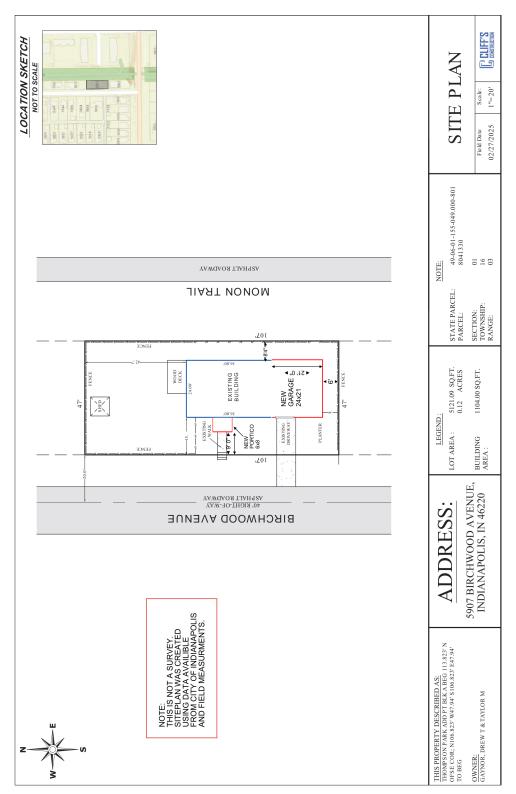


EXHIBITS



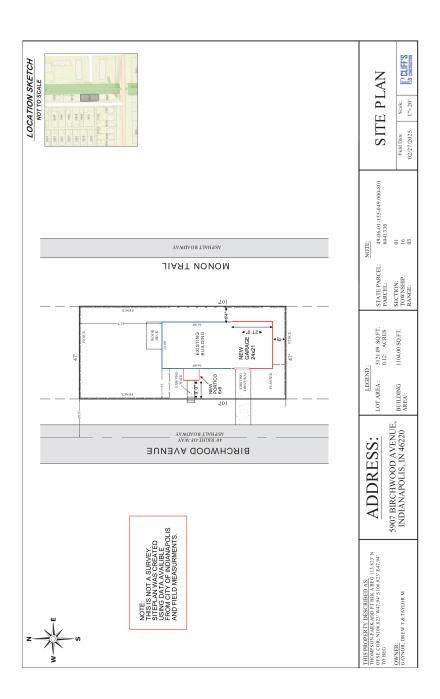
Aerial Photo





Site plan, file-dated July 17, 2025





Revised site plan, file-dated August 11, 2025



Petition Number _____

METROPOLITAN DEVELOPMENT COMMISSION HEARING EXAMINER METROPOLITAN BOARD OF ZONING APPEALS, Division OF MARION COUNTY, INDIANA				
PETITION FOR VARIANCE OF DEVELOPMENT STANDARDS				
FINDINGS OF FACT				
1. The grant will not be injurious to the public health, safety, morals, and general welfare of the community because: The existing residential structure contains a similar rear-yard setback and the minor residential structure contains a similar side-yard setback to other existing residential properties in the Broad Ripple Village. The current residential structure would need a variance of development standards for a reduction to the required rear-yard setback, if it were built today. Therefore, granting this variance request shall not be injurious to the public health, safety, morals, and general welfare.				
2. The use or value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner because: The use of the property is consistent with the Marion County Land Use Plan Pattern Book and the value of the nearby residences will benefit from the renovation to the existing residential structure on the subject site, should this variance request be granted.				
3. The strict application of the terms of the zoning ordinance will result in practical difficulties in the use of the property because: This variance request for the reduction of the rear-yard & side-yard setback is necessary given the shallow depth of the subject of the property of any size given the existing let's dimensions.				
subject site. It is practically difficult to construct a structure of any size given the existing lot's dimensions.				
DECISION				
T IS THEREFORE the decision of this body that this VARIANCE petition is APPROVED.				
Adopted this day of , 20				



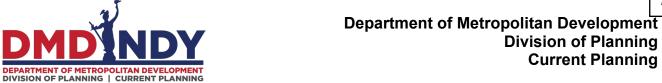




Subject site looking east



North side fence of the subject site





Subject site looking east



South side fence of subject site and adjacent property



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-030

Property Address: 157 East 61st Street (approximate address) **Location:** Washington Township, Council District #7

Petitioner: Julie Moeller

Current Zoning: D-3 (FF)

Variance of Development Standards of the Consolidated Zoning and

Request: Subdivision Ordinance to provide for a building addition resulting in an 11-foot

rear yard setback (20 feet required).

Current Land Use: Residential

Staff

Recommendations: Staff recommends **approval** of this petition.

Staff Reviewer: Michael Weigel, Senior Planner

PETITION HISTORY

This is the first public hearing for this petition.

STAFF RECOMMENDATION

Staff recommends approval of this petition.

PETITION OVERVIEW

- 157 East 61st Street is a residential parcel currently developed with a single-family residence that
 has a 2-car attached garage with access from 61st Street. The property is located within the Broad
 Ripple neighborhood and is bordered by the Central Canal to the southeast and other residential
 development on each side. The property is also within a floodplain.
- Approval of this variance would allow for a building addition onto the southwestern façade of the existing building with a total square footage of 1029 square feet that would replace the existing deck along that portion of the structure. The addition would allow for two (2) bedrooms and additional space for bathrooms and an expanded kitchen. However, the addition would result in an 11-foot rear yard setback when the Zoning Ordinance would require a minimum rear setback of 20 feet for the zoning district. No other variances of development standards would be required to allow for the proposed development (open space, height, encroachment into stream protection corridor, etc.).



- This property is zoned D-3 (Dwelling District Three) to allow for low or medium intensity residential
 development with good thoroughfare access, relatively flat topography, and pedestrian linkages.
 The Envision Broad Ripple neighborhood plan also recommends it for residential development
 with a density between 1.75 and 3.5 units per acre. The site also falls within the floodway fringe
 which indicates a 1% chance for significant or shallow flooding in any given year.
- Staff would note that the proposed location of the residential addition would be in a location with significant visual buffering from surrounding properties (see Photos 5 and 6 in Exhibits), and that the irregular shape of the lot would create difficulty in the placement of a building addition that wouldn't require some form of variance relief. The addition location also would not violate relevant recommendations from the Infill Housing Guidelines related to building spacing. Staff recommends approval of the variance request.

GENERAL INFORMATION

	D-3 (FF)	
Existing Zoning	, ,	
Existing Land Use	Residential	
Comprehensive Plan	1.75 – 3.5 Residential Units pe	er Acre
Surrounding Context	<u>Zoning</u>	Surrounding Context
North:	D-3	North: Residential
South:	D-3	South: Residential
East:	D-3	East: Canal
West:	D-3	West: Residential
Thoroughfare Plan		
East 61st Street	Local Street	50-foot existing right-of-way and
		48-foot proposed right-of-way
Context Area	Compact	
Floodway / Floodway Fringe	Yes	
Overlay	No	
Wellfield Protection Area	No	
Site Plan	08/01/2025	
Site Plan (Amended)	N/A	
Elevations	N/A	
Elevations (Amended)	N/A	
Landscape Plan	N/A	
Findings of Fact	08/01/2025	
Findings of Fact (Amended)	N/A	



COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Envision Broad Ripple (2012)
- Infill Housing Guidelines

Pattern Book / Land Use Plan

Not Applicable to the Site. Please see Neighborhood Plan below.

Red Line / Blue Line / Purple Line TOD Strategic Plan

• Not Applicable to the Site.

Neighborhood / Area Specific Plan

 The Envision Broad Ripple neighborhood plan recommends that this property and surrounding area be developed with 1.75-3.5 dwelling units per acre. It is not within any Critical Areas as defined by the Plan.

Infill Housing Guidelines

Infill Housing Guidelines indicate that building spacing should reinforce spacing on the existing block
and limit uncharacteristically small or large gaps between houses to allow for maintenance and limit
the creation of abnormally wide open spaces.

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

Not Applicable to the Site.





ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY - VICINITY

2004DV2013; **6027 Gladden Drive** (**southwest of site**), variance of development standards of the Dwelling Districts Zoning Ordinance to provide for a 491.75-square foot room addition to an existing 2,108-square foot single-family dwelling, resulting in a twelve-foot rear yard setback (minimum twenty-foot rear yard setback required), **approved.**

98-V1-45; **5914 Washington Boulevard (southeast of site)**, variance of development standards of the Dwelling Districts Zoning Ordinance to provide for a 15 by 8 foot room addition to a single-family residence with a side yard setback of 2 feet (minimum 5 feet required), **approved.**





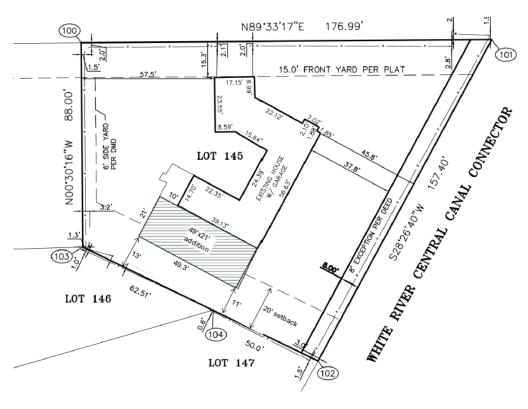
EXHIBITS

2025DV2030 ; Aerial Map





2025DV2030 ; Site Plan



2025DV2030; Findings of Fact

 The grant will not be injurious to the public health, safety, morals, and general welfare of the community because:

Granting the requested setback variance will not be injurious to public health, safety, morals, or general welfare of the community. The minimal difference in the layout and structure size will not have any impact on these concerns. Going over the existing setback of approx. 7-9 feet in the rear yard will not impact these concerns.

2. The use or value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner because:

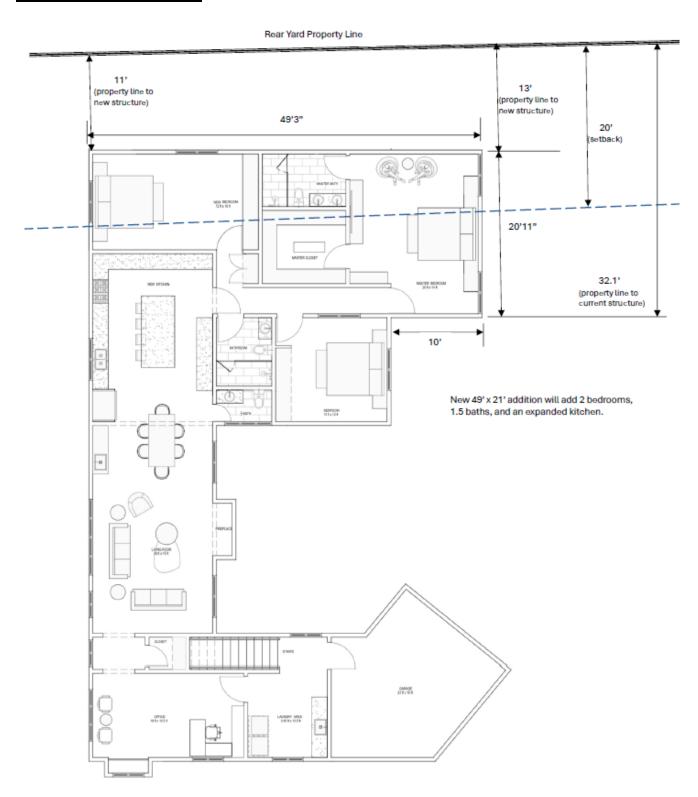
The use or value of the area adjacent to the property will not be affected in a substantially adverse manner. Lots #146 and #147 are adjacent to the property and the rear of their lots would face the proposed addition. The addition will be marginally visible to adjacent property owners. The addition will also be marginally visible to 61st Street and the Canal. The addition will be designed and all materials will be selected to create seamless integration to the exisiting home. The values of adjacent properties may be positively affected by the proposed improvement.

3. The strict application of the terms of the zoning ordinance will result in practical difficulties in the use of the property because:

The existing property has only 2 bedrooms and 1 bath on the main floor living area. As-is, the property is challenged to maintain its value due to the existing space limitations. There are numerous repairs and upgrades that need to be made as well, further challening the ability to hold value as a primarily 2 BR/1 BA home. The rear facade of the home is the ideal location for an addition. It is the least visible from any public view; also, it is currently in poor condition and has some 'eyesore' features (a deck and retaining walls in disrepair, unfinished concrete walls). The other elevations of the home have beautiful, important features of the property, including outdoor spaces and large trees. Building in the rear yard does not interefere with any useful patio space and does not require any substantial tree removal.



2025DV2030; Floor Plan





2025DV2030; Photographs



Photo 1: Subject Site Viewed from North



Photo 2: Subject Site Viewed from Northeast (provided by applicant)



2025DV2030; Photographs (continued)



Photo 3: Subject Site from Southwest (provided by applicant)



Photo 4: Subject Site from Southeast (provided by applicant)



2025DV2030; Photographs (continued)



Photo 5: Project Area Viewed from 61st Street ROW to North



Photo 6: Photo 5: Project Area Viewed from 61st Street ROW to Northwest



2025DV2030; Photographs (continued)



Photo 7: Adjacent Property to West



Photo 8: Subject Site Viewed from Canal (taken October 2024)



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-031

Property Address: 55 Williams Creek Boulevard (approximate address), Town of Meridian Hills

Location: Washington Township, Council District #2

Petitioner: Mary Elizabeth Seger Revocable Trust, by Brian J. Tuohy

Current Zoning: D-S / D-1 (FW) (FF) (R-1)

Variance of Development Standards of the Consolidated Zoning and

Subdivision Ordinance to provide for a building addition resulting in a 51-foot front yard setback from Williams Creek Boulevard (average setback of the

front yard setback from Williams Creek Boulevard (average setback of the

block establishes 67-foot setback as requirement).

Current Land Use: Residential

Staff

Request:

Recommendations: Staff recommends **approval** of the petition.

Staff Reviewer: Michael Weigel, Senior Planner

PETITION HISTORY

This is the first public hearing for this petition.

STAFF RECOMMENDATION

Staff recommends approval of the petition.

PETITION OVERVIEW

- 55 Williams Creek Boulevard is a residential property within the Town of Meridian Hills and situated at the southwestern corner of the intersection of Williams Creek Boulevard and Pennsylvania Street. The property is currently improved with a single-family home on the northern portion of the site, and the site also contains a high volume of trees, a portion of the Williams Creek, and a pond shared with the property to the west within its southern portion.
- Approval of this variance would allow for a small building addition to be placed onto the existing home with a northern front yard setback of 51 feet per the site plan within the Exhibits. Within the D-S zoning district, the applicable front yard setback would be the *larger* of either 40 feet or the average setback established by homes on the block. Since there are only two lots along this block, the applicable average setback would be 67 feet (the average of the 72-foot setback of the adjacent property to the west and the 62-foot setback of the current structure).



- The subject site is primarily zoned D-S to allow for low-density suburban areas of extreme topography conducive for estate development. It also partially falls within the Floodway and Floodway Fringe as well as the Class R-1 Residence District of Meridian Hills. The Comprehensive Plan recommends it to the Rural or Estate Neighborhood typology to allow for estate style homes on large lots with exceptional natural features, and places it within the Environmentally Sensitive overlay which recommends that at least 30% of the site should be preserved or added as tree canopy or naturalized area.
- Findings of Fact submitted by the applicant indicate that the proposed front setback would comply with the smaller of the two D-S restrictions (40 feet) and the addition would be placed in an area where substantial natural buffering from landscaping already exists and that the development would result in minimal removal of trees. Staff agrees and would also note that compliant development within side yards to the west or south would likely result in issues related either to the floodplain, changes in grade, or the required 100-foot Stream Protection Corridor.
- The proposed location of the addition would only result in the removal of one tree in accordance with the recommendation of the Environmentally Sensitive overlay. The subject site also has practical difficulties created by its topography and natural features, and natural buffering that would severely reduce or eliminate any negative visual effects of a front yard setback beyond the average setback established by the neighboring home approximately 180 feet to the west. Staff recommends approval of the requested variance.

GENERAL INFORMATION

Existing Zoning	D-S / D-1 (R-1)	
Existing Land Use	Residential	
Comprehensive Plan	Rural or Estate Neighborhood	/ Floodway
Surrounding Context	Zoning	Surrounding Context
North:		North: Residential
South:	D-S	South: Residential
East:	D-S	East: Residential
West:	D-1	West: Residential
Thoroughfare Plan		
Williams Creek Boulevard	Local Street	100-foot existing right-of-way and
		50-foot proposed right-of-way
Pennsylvania Street	Local Street	88-foot existing right-of-way and
		50-foot proposed right-of-way
Context Area	Metro	
Floodway / Floodway Fringe	Yes	
Overlay	Yes	
Wellfield Protection Area	Yes or No	
Site Plan	8/4/2025	



Site Plan (Amended)	N/A
Elevations	N/A
Elevations (Amended)	N/A
Landscape Plan	N/A
Findings of Fact	8/4/25
Findings of Fact (Amended)	N/A

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

Marion County Land Use Plan Pattern Book

Pattern Book / Land Use Plan

 The Comprehensive Plan recommends it to the Rural or Estate Neighborhood typology to allow for estate style homes on large lots with exceptional natural features, and places it within the Environmentally Sensitive overlay which recommends that at least 30% of the site should be preserved or added as tree canopy or naturalized area.

Red Line / Blue Line / Purple Line TOD Strategic Plan

Not Applicable to the Site.

Neighborhood / Area Specific Plan

Not Applicable to the Site.

Infill Housing Guidelines

Not Applicable to the Site.

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

Not Applicable to the Site.



ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY – VICINITY

2024DV1042; **8002** N Pennsylvania Street (north of site), Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the addition of a covered rear porch resulting in an open space of 83 percent (85 percent required), **approved.**

2020DV3019; **7960 N Pennsylvania Street (north of site),** Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a pergola creating 79% open space (85% open space required), **approved.**

2018DV1006; **7801 N Pennsylvania Street (southeast of site),** Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a driveway entry gate, with a six-foot tall gate and 6.7-foot tall columns in the front yard (maximum 42-inch tall fence permitted in the front yard), **approved.**

2017DV2042; **7900** N Pennsylvania Street (north of site), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a single-family dwelling, with a 37-foot front setback from Williams Creek Boulevard and a 70-foot setback from North Pennsylvania Street (average setback required), **approved.**

2017DV3039; **7940** N Pennsylvania Street (north of site), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a 10-foot south side setback (minimum 15-foot side setback required), **approved.**

2016DV1059; **7801** N Pennsylvania Street (southeast of site), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for an addition to an existing detached garage, within the established front setback of the primary dwelling (not permitted), with a 30.5-foot front setback (40 feet from proposed right-of-way or average setback, whichever is greater, required), **approved.**

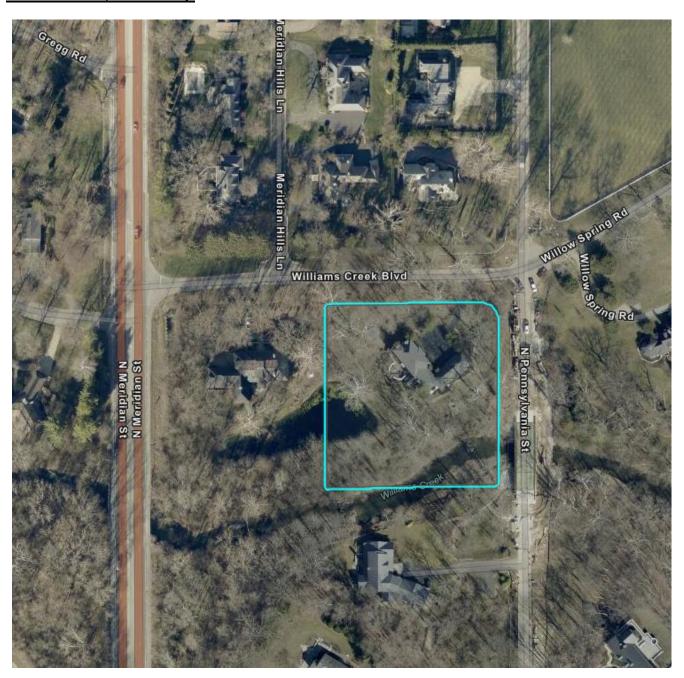
2016DV3040; **7940** N Pennsylvania Street (north of site), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for an in-ground pool and pool pavilion, with an 11.75-foot rear setback (26.31-foot rear setback required), **approved.**





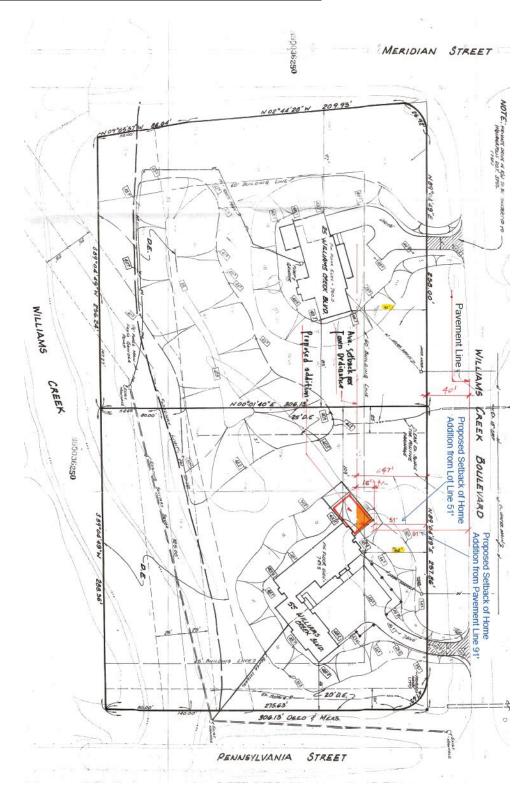
EXHIBITS

2025DV2031; Aerial Map



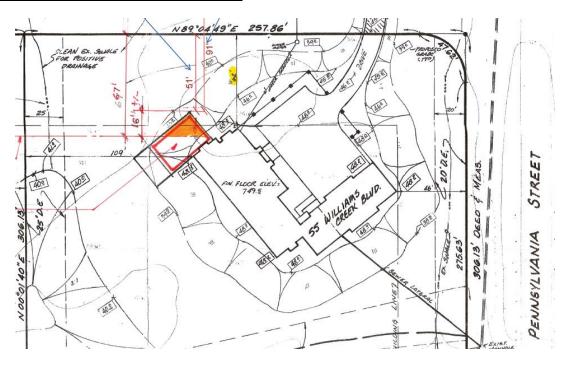


2025DV2031; Site Plan (Subject Site + Neighbor to West)





2025DV2031; Site Plan (subject site only)



2025DV2031; Findings of Fact

 The grant will not be injurious to the public health, safety, morals, and general welfare of the community because:

The site is zoned D-S, is within the Metro Context Area and is in the R-1 District of the Town of Meridian Hills. Petitioner proposes to construct a new room addition ("New Addition") to the existing home ("Existing Home") on the site. The New Addition will have a front setback slightly closer to Williams Creek Boulevard than the Existing Home's setback. Per the Zoning Ordinance, some structures within the D-S District may have a setback that is only 40'. The setback of the New Addition will be greater than 40' (as permitted in a D-S District) and will not be injurious to the general welfare of the community.

The use or value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner because:

Existing, mature trees on the site located between Williams Creek Boulevard and the proposed location of the New Addition will provide a buffer between the New Addition and Williams Creek Boulevard and will assist in screening the view of the New Addition from Williams Creek Boulevard. The New Addition will include brick that matches the brick on the Existing Home and will be in character with the homes in the area. The use or value of the area adjacent to the site will not be affected in a substantially adverse manner. In fact, the room addition will increase the value of the improvements on the site.

3. The strict application of the terms of the zoning ordinance will result in practical difficulties in the use of the property because:

The proposed location of the New Addition is on the northwest side of the Existing Home due to the interior layout of the Existing Home. Because the Existing Home is positioned at an angle on the Site, the New Addition is slightly closer to Williams Creek Blvd, even though it is to the side of the Existing Home. Relocating the New Addition would require the removal of several existing, mature trees located on the site and place the New Addition closer to Williams Creek. The strict application of the terms of the zoning ordinance will prevent the construction of a New Addition that is compatible and in character with homes in the area and which is screened from Williams Creek Blvd by existing, mature trees on the site.



2025DV2031; Photographs

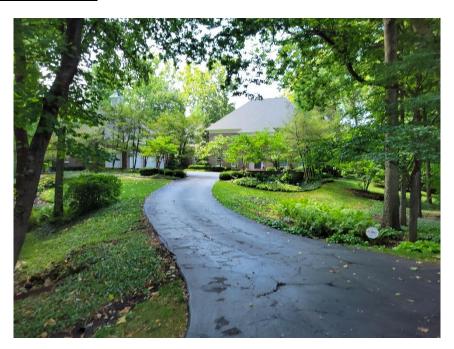


Photo 1: Subject Site Viewed from North



Photo 2: Subject Site Viewed from Northwest



2025DV2031; Photographs (continued)



Photo 3: Subject Site Viewed from Southeast (Pennsylvania)

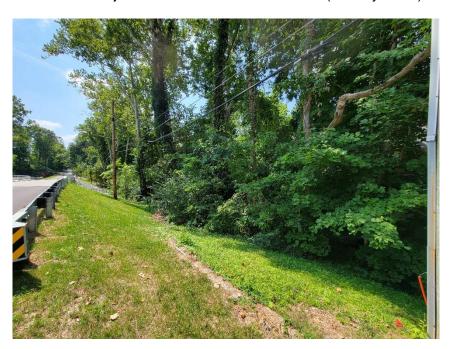


Photo 4: Eastern Property Line and Williams Creek Viewed from North



2025DV2031; Photographs (continued)



Photo 5: Adjacent Residence to West



Photo 6: Adjacent Residence to North



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-032

Property Address: 501 East 75th Street (approximate address)

Washington Township, Council District #2

Location: Town of Meridian Hills

Petitioner: BTC Acquisitions LLC, by Matthew Peyton

Current Zoning: D-1 (R-3)

Variance of Development Standards of the Consolidated Zoning and

Subdivision Ordinance to provide for the construction of a single-family

Request: dwelling with 33.5-foot front yard setback from 75th Street and a 50-foot

front yard setback from Central Avenue (average of the block

establishes 84 feet and 59.2 feet as the requirements from 75th Street

and Central Avenue, respectively).

Current Land Use: Residential

Staff recommends approval of the 33.5-foot front yard setback from 75th

Recommendations: Street

Staff Reviewer: Noah Stern, Senior Planner

PETITION HISTORY

This is the first public hearing for this petition.

STAFF RECOMMENDATION

• Staff **recommends approval** of the 33.5-foot front yard setback from 75th Street

PETITION OVERVIEW

- This petition would for the construction of a single-family dwelling with 33.5-foot front yard setback from 75th Street (average of the block establishes 84 feet as the requirement from 75th Street).
- The petitioner has agreed to revise the site plan and bring the Central Avenue front setback of the proposed structure into compliance (see updated site plan, file-dated 8/26/25), which means that that portion of the request is to be removed from the request.
- The subject site is zoned D-1 (R-3) and is currently improved with a single-family residence. The proposal would demolish the existing house and replace it with the structure illustrated in the submitted site plan.



- The Town of Meridian Hills uses the average setback on the same block as the subject site to determine the front setback of the primary structure. With this site being a corner lot, this provision applies to both frontages (East 75th Street and Central Avenue). The average front setback of the houses along Central Avenue is approximately 59.2 feet- with the petitioner agreeing to meet this setback amount, the request for a reduced front setback along Central Avenue is no longer required.
- With regards to the front setback on East 75th Street, the block only contains two lots, the subject site and the site directly to the east (addressed as 7484 N Park Avenue). 7484 N Park Avenue has a front setback from East 75th Street of 84 feet. This site contains a different lot configuration than the subject site, containing approximately 225 feet of depth from East 75th Street whereas the subject site contains 150 feet of depth. The additional depth of 7484 N Park Avenue has allowed the residence of that site to have a much deeper setback than what is reasonable for the subject site. Staff finds that this creates a degree of practical difficulty for meeting the average front setback along this block of East 75th Street. Further, given that the proposal will still allow for a significant amount of setback from East 75th Street, and does not result in any structures being located within the Clear Sight Triangles of this intersection, Staff finds this variance request to be reasonable in nature, and with minimal impact on the subject site and surrounding area. Therefore, Staff is unopposed to the request for reduced a front yard setback from East 75th Street.

GENERAL INFORMATION

Existing Zoning	D-1 (R-3)	
Existing Land Use	Single-family residential	
Comprehensive Plan	Suburban Neighborhood	
Surrounding Context	Zoning	Surrounding Context
North:	D-S	North: Single-family residential
South:	D-1	South: Single-family residential
East:	D-1	East: Single-family residential
West:	D-1	West: Single-family residential
Thoroughfare Plan		
East 75 th Street	Primary Collector	90 feet of right-of-way existing and 90 feet proposed
Central Avenue	Local Street	30 feet of right-of-way existing and 50 feet proposed
Context Area	Metro	
Floodway / Floodway Fringe	No	
Overlay	No	
Wellfield Protection Area	No	
A14 B1	8/8/25	
Site Plan	0/0/23	
Site Plan Site Plan (Amended)	0/0/23	
0.00 1 10.00	N/A	



Landscape Plan	N/A
Findings of Fact	8/8/25
Findings of Fact (Amended)	N/A

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Marion County Land Use Plan Pattern Book
- Infill Housing Guidelines

Pattern Book / Land Use Plan

 The Marion County Land Use Plan Pattern Book recommends the Suburban Neighborhood typology for this site.

Red Line / Blue Line / Purple Line TOD Strategic Plan

Not Applicable to the Site.

Neighborhood / Area Specific Plan

Not Applicable to the Site.

Infill Housing Guidelines

- With regards the building spacing, the Infill Housing Guidelines recommends:
 - Reinforce the existing spacing on the block

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

Not Applicable to the Site.



ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY – VICINITY

2020DV3053; **7445 Central Avenue (south of site),** Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for a dwelling addition with a 53-foot front setback (61-foot average setback required), **approved.**

2019-DV3-023; **7474 Central Avenue (west of site),** requested a Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for a dwelling addition with two-foot overhangs with a six-foot side setback and an eight-foot aggregate side setback, **granted.**

2016DV1045; **475** E **75**th **Street (west of site)**, Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a single-family dwelling, with a 40-foot setback from 75th Street and 67-foot setback from Central Avenue (average setback required) with a portion of a 48-inch tall wrought iron fence, with gates, within the clear sight triangles of the lot, **granted.**

2013-HOV-060; **7425 Central Avenue (south of site)**, requested a Variance of Development Standards of the Dwelling Districts Zoning Ordinance to provide for a 130-square foot addition, with a 13.3-foot south side setback, creating an aggregate side setback of 24 feet; **granted**.

2009-DV3-004; **7474 Central Avenue (west of site)**, requested a Variance of Development Standards of the Dwelling Districts Zoning Ordinance to legally establish a 266-square foot deck with a two-foot south side setback and to provide for a 224-square foot screened porch addition with a two-foot south side setback; **granted**.

2008-DV1-069; **464 East 75th Street (west of site)**, requested a Variance of Development Standards of the Dwelling Districts Zoning Ordinance to legally establish a single-family dwelling with an 11.08-foot east side yard setback, and a 29.5-foot side yard setback aggregate; a 5.33-foot tall wrought iron fence with up to 8.5-foot tall posts, and eight-foot tall, wrought iron gates within the required front yard along 75th Street; a portion of a four-foot tall wire mesh fence along the east property line within the required front yard; and a 6.25-foot tall wood privacy fence along the north property line, **granted.**

2007-DV3-038; **7455 Central Avenue (south of site),** requested a Variance of Development Standards of the Dwelling Districts Zoning Ordinance to provide for the construction of a 95-square-foot building addition to the front of an existing single-family dwelling with a 55.1-foot front setback, **granted.**

2003-HOV-032; 160 East 75th Street (west of site), requested a Variance of Development Standards of the Dwelling Districts Zoning Ordinance to provide for a 500-square foot garage with an eight-foot north





side yard setback and a 7.5-foot west side yard setback, resulting in a 15.5-foot aggregate side yard setback, in D-1, **granted.**

2001-DV2-002; **7555 North Central Avenue (north of site)**, requested a Variance of Development Standards to provide for a 161-square foot addition to an attached garage creating a 10-foot side yard setback, and a 25.1 aggregate side yard setback; **granted.**



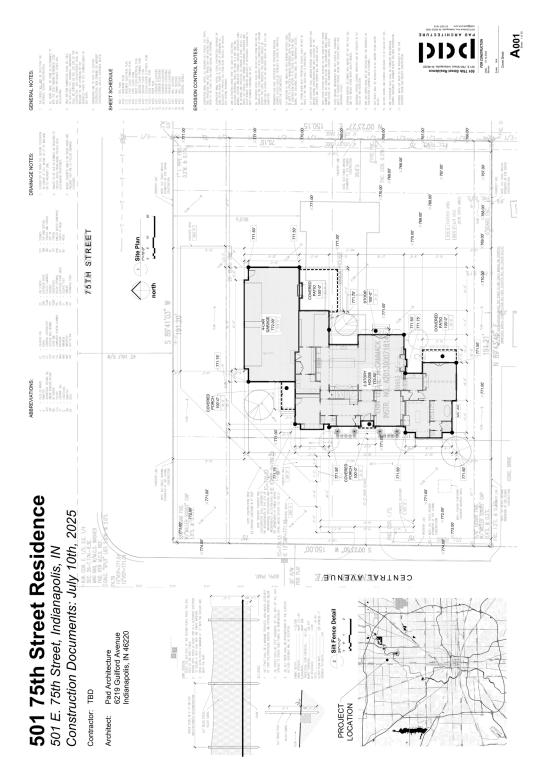


EXHIBITS



Aerial Photo

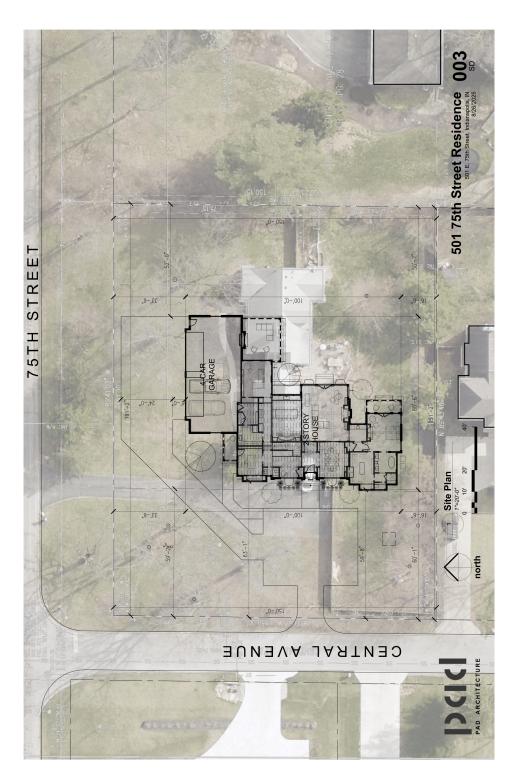




Original Site Plan, file-dated 8/8/25







Updated site plan, file-dated 8/26/25





Subject site looking east at existing house



Looking northeast towards corner of Central and East 75th







Looking south down Central Ave at existing setback context



Looking east at subject site







Looking west from Park Ave at parcel to the east of the subject site



Adjacent house to the east of subject site



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-016

Property Address: 1507, 1501 and 1533 West New York Street (approximate address)

Location: Center Township, Council District #18

Petitioner: Lurvey Loft Townhomes LLC, by Adam DeHart

Current Zoning: D-8 (RC)

Variance of Development Standards of the Consolidated Zoning and

Subdivision Ordinance to provide for the construction of a 45-foot tall,

Request: four story four-unit townhome development with 27 percent living

material comprising the front yard (maximum 40-foot tall, three story

building permitted, 50 percent living material required).

Current Land Use: Vacant

Staff

Staff recommends approval of this petition

Staff Reviewer: Noah Stern, Senior Planner

PETITION HISTORY

Recommendations:

This petition was continued from the June 10, 2025 hearing due to insufficient mailed notice.

- A remonstrator automatically continued this case to the August 12, 2025 BZA Division II hearing.
- The petition was continued to the September 9, 2025 hearing to allow for further discussions between the petitioner and remonstrators.

STAFF RECOMMENDATION

Staff recommends approval of this petition

PETITION OVERVIEW

- This petition would allow for the construction of a 45-foot tall, four story four-unit townhome development with 27 percent living material comprising the front yard (maximum 40-foot tall, threestory building permitted, 50 percent living material required).
- The subject site is zoned D-8, is located within the Regional Center Secondary Zoning district, and
 has been vacant since the late 1970s according to aerial imagery. The proposal calls for two separate
 two-family townhome structures, for a total of four (4) units on the site.
- The standards limiting height to 40 feet and to three (3) stories are in place to maintain an appropriate and consistent development pattern, to limit overdevelopment, and to limit overshadowing of adjacent

Item 6.



Department of Metropolitan Development Division of Planning Current Planning

residences. Staff generally finds the request for increased height and number of floors to be reasonable given the site's location on the corner, along White River Parkway Drive, and within the Regional Center. Staff believes that a slight increase in height would create a strong edge at this intersection and along White River Parkway which is a primary arterial. Further, Staff believes that a reasonable increase in height and intensity can be appropriate within the Regional Center, in effort to promote further growth and redevelopment of the central core of the City.

- While Staff is generally supportive of the variance for height increase, Staff did have initial concerns about the adjacent property directly to the west and the potential for the proposed development to overshadow the existing residence. The initial site plan called for a setback of approximately 5 feet from the west side lot line. The petitioner agreed to move the western structure east by an additional foot, with the revised 6-foot side setback shown in the revised site plan below, file-dated 6/4/25. Further, the petitioner indicated that while the request for increased height is for 45 feet, the structure itself is only 42 feet in height and that the request for 45 feet is to account for grade change issues on the site. Given these two points, Staff finds the height request to be reasonable and appropriate.
- Staff would note that the request for an increase in height is seen as reasonable first and foremost because of the site's location on the edge of the neighborhood and along White River Parkway. A similar request for an increase in height in the middle of the neighborhood or at a mid-block location would be seen as less appropriate.
- With regards to the variance for reduced living materials in the front yard- the standard requiring at least 50% of the front yard being comprised of living material is to promote landscaping and natural materials on site, to limit the amount of hardscaping on site, and to enhance aesthetics and beautification of the City's neighborhoods. The request for 27% living materials stems from practical difficulty related to the site's existing conditions and shape; with the site containing an irregular, angled shape and with significant grade change towards the rear of the site, the ability to provide sufficient landscaping in the front yard is impeded. Further, Staff would note that despite the request for reduced living materials in the front yard, the submitted landscape plan (file-dated 6/4/25) indicates that much of the site will be comprised of living materials and landscaping, and specifically calls for the placement of 31 trees including 4 large trees, and therefore represents a significant improvement to the site, which currently does not contain any finished landscaping.
- Given that Staff sees the increase in height to be reasonable for the site's context, that practical
 difficulty exists for front yard living materials, and that the proposal represents a substantial
 improvement to vacant the site, Staff is unopposed to the request.



GENERAL INFORMATION

Existing Zoning	D-8 (RC)	
Existing Land Use	Vacant	
Comprehensive Plan	8-15 residential units per acre	
Surrounding Context	Zoning	Surrounding Context
North:	D-8	North: Utilities
South:	D-8	South: Single-family residential
East:	CBD-S	East: White River
West:	D-8	West: Single-family residential
Thoroughfare Plan		
West New York Street	Local Street	40 feet of right-of-way existing and 48 feet proposed
North White River Parkway West Drive	Primary Arterial	98 feet of right-of-way existing and 78 feet proposed
Context Area	Compact	
Floodway / Floodway Fringe	No	
Overlay	No	
Wellfield Protection Area	No	
Site Plan	5/5/25	
Site Plan (Amended)	6/4/25	
Elevations	5/5/25	
Elevations (Amended)	N/A	
Landscape Plan	5/5/25	
Findings of Fact	6/4/25	
Findings of Fact (Amended)	N/A	



COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Near West Neighborhood Land Use Plan (2014)
- Infill Housing Guidelines
- Indy Moves

Pattern Book / Land Use Plan

Not applicable to the site.

Red Line / Blue Line / Purple Line TOD Strategic Plan

Not Applicable to the Site.

Neighborhood / Area Specific Plan

 The Near West Neighborhood Land Use Plan recommends 8-15 residential units per acre for this site

Infill Housing Guidelines

- With regards to building height, and landscaping the Infill Housing Guidelines recommends:
 - Look to surrounding context for appropriate housing sizes
 - Thoughtfully design landscaping
 - Maintain landscaping to retain visibility

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

• The Central White River Trail is approximately 115 feet from the subject site.









ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY – VICINITY

85-Z-48 801; West Washington Street (east of site), rezoning of 253 acres to the CBD-S district for the creation of White River Park, **approved.**

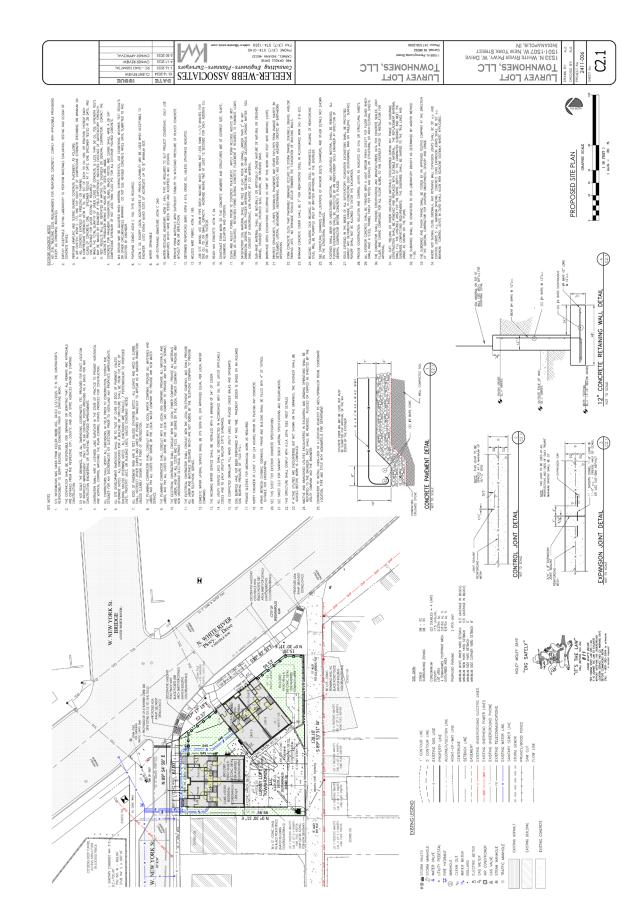




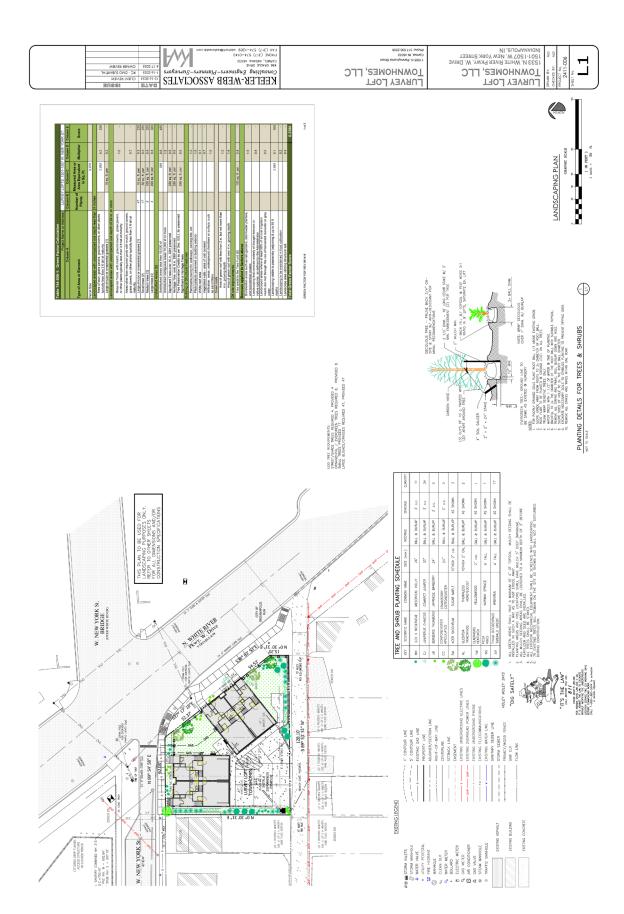
EXHIBITS



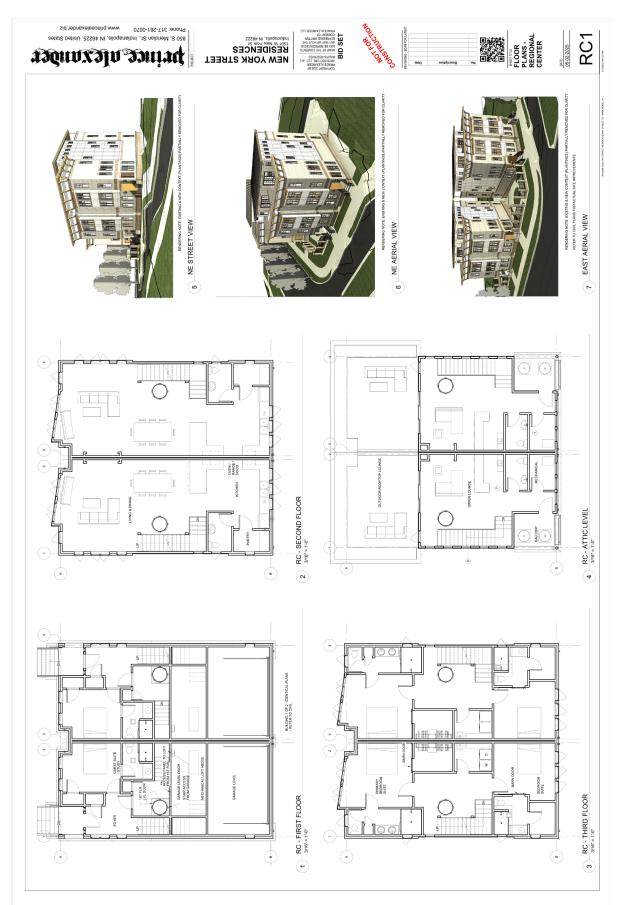
























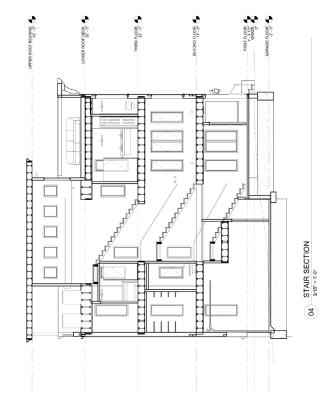


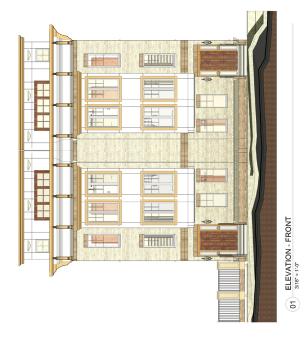


DATE 05-02-2025 BC2













MULTIPLE DWELLING PROJECT ANALYSIS DEPARTMENT OF METROPOLITAN DEVELOPMENT **DIVISION OF PLANNING**

Property Address: 1501-1507 W. NEW YORK ST.
Project Name: LURVEY LOFT TOWNHOMES

Date: 4/17/2025

Date of Plans: 4/17/2025

Zoning Classification: D8-RC

	Required Ratios by Ordinance	Computed Ratios
Floor Area Ratio	FAR =	1.40
Open Space Ratio	OSR =	0.63
Livability Space Ratio	LSR=	0.34
Major Livability Space Ratio	MLSR=	0.28
Total Car Ratio	TCR=	2
What to Determine	How to determine it	Determination
Floor Area – FA	From Plans	FA
Land Area – LA	From Plans in square feet	LA
Floor Area Ratio – FAR	FA/LA	FAR
Building Area – BA	From Plans	BA
Usable Roof Areas – URA	From Plans	URA
Uncovered Open Space – UOS	LA-BA+URA	UOS
Covered Open Space – COS	From Plans	COS
Open Space – OS	UOS + ½ COS	OS
Open Space Ratio – OSR	OS / FA	OSR
Car Area – CA	From Plans	CA
Livability Space – LS	OS – CA	LS
Livability Space Ratio – LSR	LS / FA	LSR
Major Livability Space – MLS	From Plans	MLS
Major Livability Space Ratio – MLSR	MLS / FA	MLSR
Number of Dwelling Units – DU	From Plans	DU
Number of Parking Spaces – PS	From Plans	PS
Total Car Ratio – TCR	PS / DU	TCR
Gross Density – GD	DU / (LA / 43,560)	GD





Subject site looking north



Rear alley looking east







Looking south



Looking southeast





Looking southwest



Looking north





Looking northwest at topographic change along alley



Looking west down the alley





Looking south past the alley



Looking east towards the White River





Looking west down New York Street at adjacent properties



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-022

Property Address: 1337 Olive Street (approximate address) Location: Center Township, Council District #18

Petitioner: Brandon Spitz and Christina Presley, by Sharmin Frye

Current Zoning: D-5 (TOD)

> Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a 23.624-foot tall carriage house where the primary dwelling is 22-foot-tall (accessory

> structures may not be taller than primary buildings), with a three-foot

northern side yard setback (five feet required).

Current Land Use: Single-family residential

Staff

Request:

Staff **recommends denial** of this petition Recommendations:

Staff Reviewer: Noah Stern, Senior Planner

PETITION HISTORY

A Registered Neighborhood Organization automatically continued this petition to the August 12, 2025 BZA Division II hearing date.

This petition was continued to the September 9, 2025 BZA Division II hearing to allow for more information to be determined.

STAFF RECOMMENDATION

Staff recommends denial of this petition

PETITION OVERVIEW

- This petition would allow for the construction of a 23.624-foot-tall carriage house where the primary dwelling is 22-foot-tall (accessory structures may not be taller than primary buildings), with a 3-foot northern side yard setback (5 feet required).
- The subject site is zoned D-5 (TOD) and is improved with a single-family residence. The site contained an accessory garage structure that was demolished (prior to the issuance of a wrecking permit) to allow for the proposed detached garage and secondary dwelling unit accessory structure. The site is approximately 36 feet wide, 6,540 square feet, and is therefore of sufficient lot area and width.



- The submitted site plan and elevations indicate that the structure would be approximately 23.7 feet in height while the existing primary structure is 22 feet in height. The height standard for accessory structures is in place to maintain residential characteristics, limit overdevelopment, and promote quality design. Staff finds the proposed height of the accessory structure to be out of character for the area that represents an unnecessary deviation from the Ordinance and the typical development pattern of the City's neighborhoods. Further, Staff does not find there to be any practical difficulty for needing the height variance, as Staff believes that a height-compliant structure is able to be built on the property. Additionally, Staff finds that the approval of such a request to be a potentially detrimental precedent that may lead to similar requests in the future.
- With regards to the north side yard setback request, the proposed location of the accessory structure, which is to contain a two-car garage, would be three (3) feet from the northern side lot line. Staff would note that the lot is of sufficient width, and that the proposed structure is far wider than what is needed for the storage of two vehicles. With the standard width for residential parking spaces being 8.5 feet, Staff believes that the storage of two vehicles can occur on site without needing side setback variances. Further, Staff has significant concerns of the potential overwhelming nature that this structure would have on adjacent properties, particularly the lot to the north. With this structure to be both taller than permitted and closer to the lot line than permitted, Staff finds this proposal to be poor development that goes directly against the Infill Housing Guidelines. Therefore, Staff recommends denial of the petition in its entirety.

GENERAL INFORMATION

Existing Zoning	D-5 (TOD)		
Existing Land Use	Single-family residential		
Comprehensive Plan	Traditional Neighborhood		
Surrounding Context	Zoning	Surrounding Context	
North:	D-5 (TOD)	North: Single-family residential	
South:	D-5 (TOD)	South: Single-family residential	
East:	D-5 (TOD)	East: Single-family residential	
West:	D-5 (TOD)	West: Single-family residential	
Thoroughfare Plan			
Olive Street	Local Street	60 feet of right-of-way existing and 48 feet proposed	
Context Area	Compact		
Floodway / Floodway Fringe	No		
Overlay	Yes, Transit-Oriented Development		
Wellfield Protection Area	No		
Site Plan	6/1/25		
Site Plan (Amended)	N/A		
Elevations	6/1/25		
Elevations (Amended)	N/A		
Landscape Plan	N/A		



Findings of Fact Findings of Fact (Amended) 6/1/25

N/A

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Marion County Land Use Plan Pattern Book
- Infill Housing Guidelines
- Red Line TOD Strategic Plan (2021)
- Indy Moves

Pattern Book / Land Use Plan

 The Marion County Land Use Plan pattern Book recommends the Traditional Neighborhood typology for this site.

Red Line / Blue Line / Purple Line TOD Strategic Plan

• The subject site is located within a ½ mile walk of the Fountain Square Red Line Station. The Fountain Square station is categorized as a district center. The district center typology is characterized as a dense mixed-use hub for multiple neighborhoods with a minimum of 3 stories and no setbacks at the core and multi-family housing with 5 or more units throughout the area.

Neighborhood / Area Specific Plan

Not Applicable to the Site.

Infill Housing Guidelines

- With regards to building size and spacing of accessory structures, the Infill Housing Guidelines recommends:
 - The primary structure sets the context for accessory structures
 - Do not overshadow the primary structure
 - Leave room for maintenance





Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

• The subject site is located with ¼ mile of the Cultural Trail and the Shelby Street two-way bike lane.



ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY – VICINITY

2021HOV015; **1401 Olive Street (south of site)**, Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a single-family dwelling and detached garage with 5.5 feet and nine feet between dwellings (10-foot separation required), **granted.**

2020ZON084; 1325 Shelby Street (west of site), Rezoning of 0.08 acre from the MU-1 district to the MU-2 district, approved.

2018HOV029; **1321 Olive Street (north of site)**, Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a single-family dwelling, with a 16-foot front setback, eight feet between primary dwellings and 57% open space (18-foot front setback, 10 feet between buildings and 60% open space required), **approved**.

2018HOV072; **1406** Linden Street (east of site), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a single-family dwelling with five feet between dwellings (10 feet required) and a detached garage, **approved**.

2017DV1064; **1430 Olive Street (south of site)**, Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a single-family dwelling, with a 10-foot front setback (18-foot front setback or average required) and a detached garage, creating 50% open space, with the dwelling having a one-foot side setback and two feet separation between primary dwellings (minimum three-foot side setback, 60% open space, 10 feet between primary buildings required), **approved.**

2017DV1036; **1426 Olive Street** (**south of site**), Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a dwelling (1426) and garage, creating an open space of 58% (minimum 60% required), and with a 10-foot front yard, a one-foot south side yard, and with two feet and seven feet between dwellings (18-foot front yard, three-foot side yard and 10 feet between dwellings required), and to legally establish a dwelling (1430), with a 10-foot front setback, a one-foot north side setback and two feet between dwellings (18-foot front setback, three-foot side yard and ten feet between dwellings required), **approved.**

88-UV1-117, **1345 Olive Street** (**south of site**), variance of use of the Dwelling Districts Zoning Ordinance to provide for the conversion of a single-family residence to a double-family residence (permitted on corner lots only), **denied**.



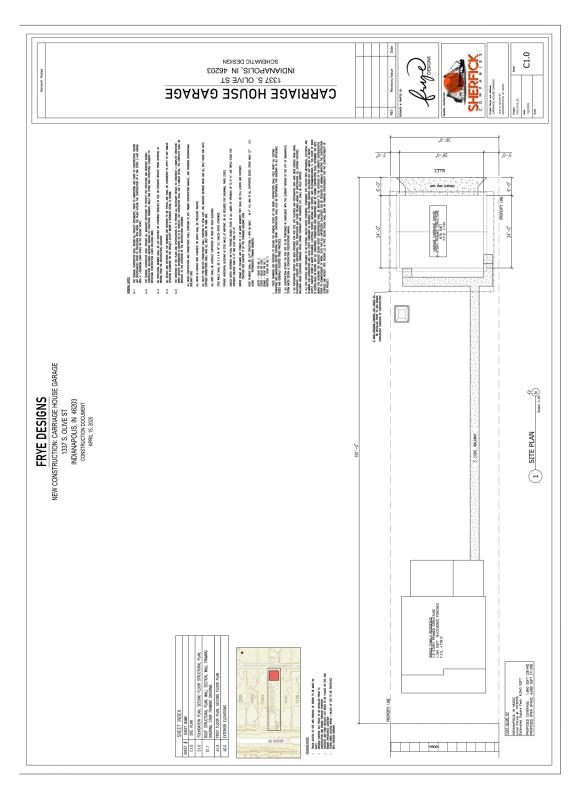


EXHIBITS



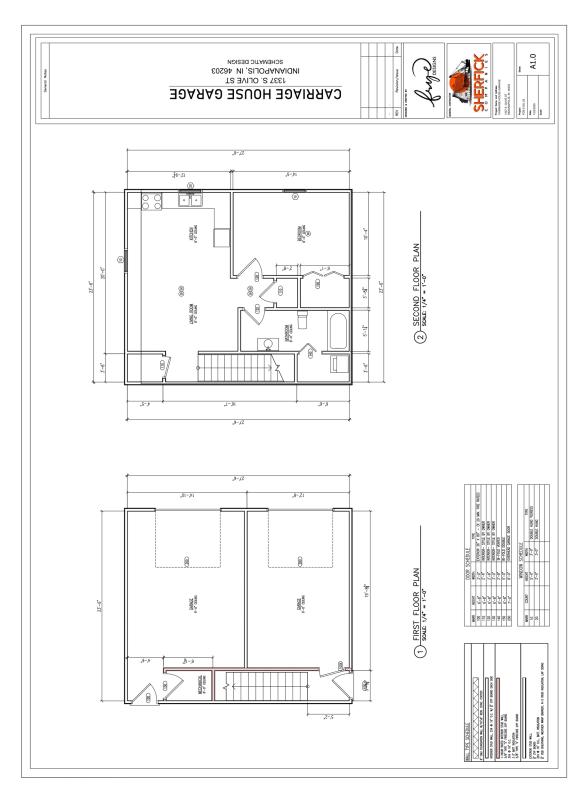
Aerial Photo





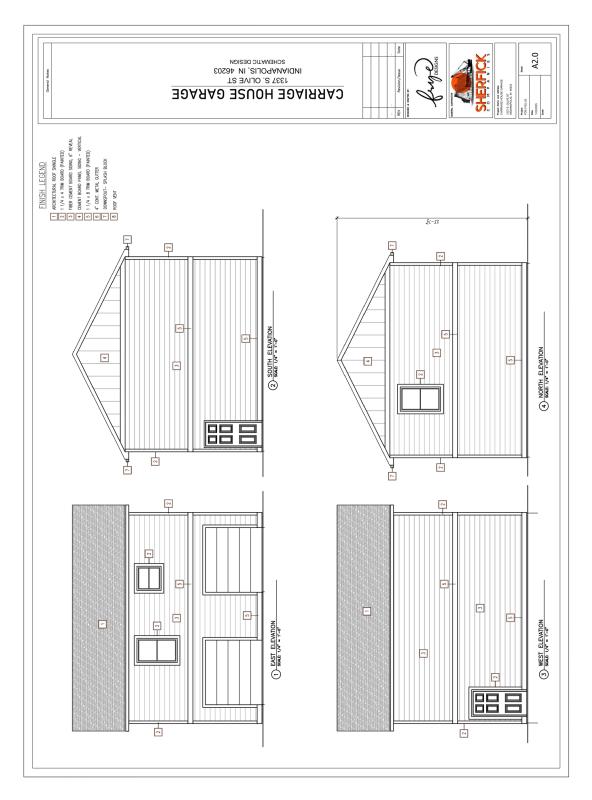
Site plan, file-dated June 1, 2025





Floor plans





Elevations, file-dated June 1, 2025



Petition Number ____

METROPOLITAN DEVELOPMENT COMMISSION HEARING EXAMINER METROPOLITAN BOARD OF ZONING APPEALS, Division OF MARION COUNTY, INDIANA
PETITION FOR VARIANCE OF DEVELOPMENT STANDARDS
FINDINGS OF FACT
 The grant will not be injurious to the public health, safety, morals, and general welfare of the community because: The construction of the garage will not create a nuisance to the surrounding community. No
safety or health risk would come from granting the variance of development standards request. The current garage is unusable and an eyesore to the neighborhood. Granting this request would go along development of the fountain square neighborhood.
2. The use or value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner because: The variance would allow for the development and beautification of the dilapidated garage that currently adversely effects the neighborhood.
 The strict application of the terms of the zoning ordinance will result in practical difficulties in the use of the property because:
Height - accessory structure is taller than main house. But under the standard height requirements.
Side setbacks -
DECISION
IT IS THEREFORE the decision of this body that this VARIANCE petition is APPROVED.
Adopted this day of , 20







Subject site from Olive Street



Rear yard from alley







View of the alley



View of subject site and adjacent garage





View of Olive Street looking south



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-SE2-003

21 Virginia Avenue, 122 & 130 East Maryland Street (approximate **Property Address:**

addresses)

Location: Center Township, Council District #18

Petitioner: Virginia Street Capital LLC, by Brian Schubert

Current Zoning: CBD-1 (RC) (TOD)

> Special Exception of the Consolidated Zoning and Subdivision Ordinance to provide for 1). a parking garage within the CBD-1 District (special exception required), and 2). vehicular access for the parking

Request: garage from two streets within the CBD-1 District (special exception

required).

Current Land Use: Office Building / Commercial Parking Lot

Staff

Staff **recommends denial** of this petition Recommendations:

Staff Reviewer: Noah Stern, Senior Planner

PETITION HISTORY

This is the first public hearing for this petition.

STAFF RECOMMENDATION

- Staff **recommends denial** of this petition
- Staff would recommend approval of this request, subject to the following commitments being reduced to writing on the BZA's Exhibit "A" forms, at least three days prior to the Regional Center Hearing Examiner:
 - The Special Exception grant providing for a parking garage, as a primary use within the CBD-1, shall be conditioned upon the garage floors should be lined with active uses, including residential, offices, and / or retail uses on floors two, three, four, five, and six, along Virginia Avenue.
 - The Special Exception grant providing for a parking garage, as a primary use within the CBD-1, shall be conditioned upon architectural treatments or artistic screening in areas of the façade where the garage would be visible.
 - The Special Exception grant providing for vehicular access from two streets within the CBD-1, shall be conditioned upon the removal of the proposed vehicular access along Virginia Avenue.



- The Special Exception grant shall be conditioned upon incorporating recommended commitments from the Indianapolis Cultural Trail, including: a minimum two-foot setback of the entrance along Virginia Avenue, a minimum of one pedestrian entrance to the retail space along Maryland Street, a minimum of one pedestrian entrance along Maryland Street to the parking garage, a prohibition of sidewalk cafes on the Cultural Trail (café's on the sidewalk would be permitted, subject to Regional Center Approval), any planter boxes shall be within the proposed arcade along Virginia Avenue, any rebuilding of any portion the Cultural Trail shall be coordinated with the Indianapolis Cultural Trail and shall follow the Cultural Trail standards, any plaza construction shall be coordinated with the Indianapolis Cultural Trail, there shall be coordination with the Indianapolis Cultural Trail during construction, with the petitioner responsible for repairing and restoring any damage, including lighting and landscaping, and there shall be a minimum of eight feet width for pedestrian use shall be retained during construction.
- The primary proposed use of this petition is a parking garage. A parking garage in the CBD-1 district is not required, thus the need for this special exception request.
 - The CBD-1 district was created in 1964 and has the general boundaries of Maryland Street, Capitol Avenue, New York Street, and Delaware Street.
 - The goals of CBD-1 include to encourage pedestrian activity in a dense commercial area that establishes the image of Indianapolis, while limiting vehicle accommodations.

The request does not meet the purpose of the CBD-1 district due to the structure calling for approximately 70% of the total square footage to be dedicated toward vehicular parking. The proposed total number of spaces would be 306. Staff would note that parking is not required in any capacity within the Mile Square in effort to advance the goal of fostering a highly pedestrian oriented environment.

PETITION OVERVIEW

- This petition would allow for 1) a parking garage within the CBD-1 District (Special Exception required), and 2) vehicular access for the parking garage from two streets within the CBD-1 District (Special Exception required).
- The subject site is zoned CBD-1 (Central Business District One) and is located within both the Regional Center secondary zoning overlay, and the TOD (Transit Oriented Development) secondary zoning overlay. The site is also located within the Mile Square and directly abuts the Indianapolis Cultural Trail along Virginia Avenue. The site is currently improved with a medium-rise office building and a surface parking lot
- The proposal calls for the demolition of the existing office building to allow for a 10-story structure
 with an additional subterranean level. Six (6) levels, including the subterranean level, would be solely
 used for vehicular parking, the ground floor would contain both vehicular parking and retail space,

Item 8.



Department of Metropolitan Development Division of Planning Current Planning

and the top four (4) stories would be residential units. Due to the proposed floor area dedicated to vehicular parking exceeding 50%, the parking garage would be the primary use of the development.

- With the primary use of the structure being the parking garage, the structure would be defined as a
 commercial parking garage, which requires the approval of a Special Exception petition within the
 CBD-1 zoning district. Additionally, the proposal requests vehicular access from East Maryland Street
 and Virginia Avenue, which also requires a Special Exception per Chapter 743. Article III. Section 5.
 DD.2. which states:
 - A....off-street parking facilities obtaining access from any street within the CBD-1 District shall only be permitted upon the approval of a Special Exception by the Board of Zoning Appeals in accordance with 740-705 and upon the Board's determination that: a. The parking facility and the location of entrances and exits will not unduly inhibit traffic; and
 - B. The parking facility and the location of entrances and exits will not hinder or compromise the pedestrian traffic or walkability.
- Staff has significant concerns regarding the Special Exception for the commercial parking garage within the CBD-1 district. Per Chapter 742. Article I. Section 6B the CBD-1 district is:
 - "Designed to protect the ambience and spectacular view of the (Soldiers and Sailors) Monument, the district also provides for a robust and diverse accumulation of business in the city's highest-density development pattern. It is a pedestrian oriented environment and establishes much of the image of Indianapolis. To foster the highly pedestrian environment and maximize land efficiency, off-street parking is not required, vehicle accommodations are strictly limited, and surface parking is prohibited.
- Staff does not believe that the request meets the intent and purpose of the CBD-1 district due to the structure calling for approximately 70% of the total square footage to be dedicated toward vehicular parking. Staff would note that there is no minimum parking requirement within the Mile Square in effort to advance the goal of fostering a highly pedestrian-oriented environment.
- Further, Staff does not find that the proposal to be appropriate given that the site's location is within a highly walkable portion of downtown, as well as directly along the highly used Cultural Trail, and one block away from the Julia Carson Transit Center. The surrounding context is among the most walkable areas within the City and offers a range of transportation options for navigating the area. Additionally, Staff would note that the subject site is located one block away from a variety of vehicular parking options including the Virginia Avenue Garage which contains over 2500 spaces. More broadly, Downtown Indy has determined there to be over 73,000 public parking spaces located within the downtown area. With the immediate context and the larger downtown area containing a large amount of parking, as well as the area being highly walkable and pedestrian-oriented, and with the presence of various methods of movement around the downtown, Staff not only finds the proposal to be inappropriate and unnecessary, but also detrimental to the overall pedestrian experience of the area. While Staff understands the desire to provide parking to serve new developments, Staff does



not find the amount of parking proposed to be sensitive to the surrounding context, which is highly urban and not designed or meant to prioritize vehicular accommodations above all else.

Furthermore, if this site were located outside of the Mile Square (where required parking minimums and maximums are in effect), the parking ratio stated for the proposed 12,841 square feet of new retail space calls for more parking than what would otherwise be permitted. Outside of the Mile Square, the minimum amount of parking required by the Ordinance would be 36 spaces and the maximum amount permitted would be 64 spaces. The proposal calls for 86 spaces for the new retail space. With this amount being more than what would even be permitted in areas of the City that are far less walkable and more auto-oriented, Staff firmly believes the proposed amount of parking to be unfitting and out of character for this location.

- Staff also has significant concerns about the Special Exception request for vehicular access of the garage, particularly along Virginia Avenue. The proposed vehicular access point would cross over the Cultural Trail, which is one of the premier amenities and mobility corridors of downtown and is heavily used by pedestrians and cyclists alike. Staff would note that the proposed vehicular access on Virginia Avenue would only serve the below-ground level of the proposed parking garage which would hold 40 spaces and would not be used to access the main portion of the garage. With proposed garage already calling for access off East Maryland Street, Staff finds the Virginia Avenue to be an entirely unnecessary conflict point between pedestrians/cyclists and motorists that would increase the likelihood of crashes along the Cultural Trail corridor. Staff believes this to be in direct conflict with one of the requirements for grant of the Special Exception, being "The parking facility and the location of entrances and exits will not hinder or compromise the pedestrian traffic or walkability." Moreover, Staff does not find the proposed vehicular access on Virginia Avenue to be in line with the City's Vision Zero goals of eliminating roadway fatalities in Marion County.
- The petitioner's Findings of Fact state that the parking garage would be in compliance with the use-specific standards because the facility would not unduly inhibit pedestrian traffic or walkability because the vehicular access points would be the same as the existing parking lot. Staff finds this statement to insufficient and inaccurate as firstly, the simple fact that there is currently vehicular access does not mean it is without issue or result in conflict. Additionally, the existing parking lot is legally non-conforming and was built prior to the relevant standards and prior to the development of the Cultural Trail. Furthermore, with the proposal calling for increased intensity on site, the existing curb cuts would see heavier and more frequent use than the site currently does, resulting in even more conflict than there is now.
- The petitioner's Findings also state that the proposal would conform to use-specific standards because a parking garage more than twice the size of the proposal used to exist on a different site south of the subject site. Staff finds this statement to be irrelevant to the case and insufficient in addressing the prompt.
- To summarize, Staff finds the request to use the site primarily as a parking garage to be inappropriate
 given the surrounding context that would be a detriment to achieving the goal of fostering a
 pedestrian-oriented development and, likewise, unnecessary given the ample amount of parking
 options and alternative transportation options available in the immediate area. Staff finds the request



to have vehicular access from Virginia Avenue to be highly problematic given the heavily used Cultural Trail and the increase in vehicular traffic this development would generate, thus increasing the chances of crashes at this location. Lastly, Staff does not believe the proposal meets the requirements for grant of the Special Exception and, therefore, recommends denial of the petition.

REGIONAL CENTER

- The site is within the Regional Center secondary zoning district. Proposed development within the Regional Center is required to obtain design review approval, through the submittal of a Regional Center Approval petition. Furthermore, the proposed development is considered a High Impact project, which would require a public hearing, review, and recommendation by the Regional Center Hearing Examiner. The Metropolitan Development Commission is the final authority on Regional Center Approval petitions.
- To expand on the alternate staff recommendation above, the site is within the most densely developed area of the downtown, which can be referred to as the downtown 'core'. The CBD-1 zone provides for the tallest structures allowed by the Ordinance but is a pedestrian-oriented zone. The CBD-1 purpose states, in part: "To foster the highly pedestrian environment and maximize land efficiency, off-street parking is not required, vehicle accommodations are strictly limited, and surface parking is prohibited".

GENERAL INFORMATION

Existing Zoning	CBD-1 (RC) (TOD)	
Existing Land Use	Office Building / Commercial P	arking Lot
Comprehensive Plan	Core Mixed-Use	
Surrounding Context	Zoning	Surrounding Context
North:	CBD-1 (RC) (TOD)	North: Mixed-Use
South:	CBD-2 (Wholesale District - IHPC) (TOD)	South: Mixed-Use
East:	CBD-2 (RC) (TOD)	East: Mixed-Use
West:	CBD-1 (RC) (TOD)	West: Mixed-Use
Thoroughfare Plan		
Virginia Avenue	Local Street	90 feet of right-of-way existing and 48 feet proposed
East Maryland Street	Primary Arterial	90 feet of right-of-way existing and 78 feet proposed
Context Area	Compact	
Floodway / Floodway Fringe	No	
Overlay	Yes, Regional Center overlay,	Transit-Oriented Development overlay
Wellfield Protection Area	No	
Site Plan	8/7/25	



Site Plan (Amended)	9/2/25
Elevations	8/7/25
Elevations (Amended)	N/A
Landscape Plan	N/A
Findings of Fact	8/7/25
Findings of Fact (Amended)	N/A

CITY ARCHITECT COMMENTS

The proposed development at 21 Virginia Avenue is inconsistent with the goals and vision of the CBD-1 zoning district, which is designed to foster pedestrian-oriented development and enhance the character of our most iconic downtown spaces. This site represents a rare and valuable opportunity for high-density development that contributes to a walkable, vibrant, and visually engaging urban environment.

As proposed, the parking garage reflects an inefficient use of land in the heart of our City and Regional Center. Its scale and design do not align with the principles of urban placemaking. The garage floors should be lined with active uses to animate the street edge, enhance pedestrian engagement, and contribute to a more dynamic public realm. The proposed design is utilitarian, with blank walls spanning floors two through six with limited articulation. This lack of visual interest undermines the pedestrian experience and detracts from the surrounding context. Where the garage is visible, it should incorporate artistic screening or architectural treatments to conceal the parking and transform the structure into a positive visual element that adds vitality to the streetscape.

New construction presents a real opportunity to assess and address existing site conditions and improve upon them. The Indianapolis Cultural Trail, which runs along the Virginia Avenue frontage of the subject site, is one of the most celebrated urban assets of our City. The proposed garage entrance along Virginia Avenue would significantly disrupt the Trail's continuity and increase conflict points between vehicles and trail users. The existing surface lot's impact on the Trail is not comparable to the heightened impact that seven floors of a parking garage will have. Alternative access from Maryland Street would provide sufficient vehicular entry without compromising the integrity of the Trail or the pedestrian experience along Virginia Avenue.

New construction on this site presents a critical opportunity to address existing conditions and elevate the urban design quality of this corridor. We recommend denial of the Special Exceptions requested and a reconsideration of the development's design to better align with the goals of the CBD-1 district and the broader aspirations for downtown Indianapolis.

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

- Marion County Land Use Plan Pattern Book
- Indy Moves



Transit-Oriented Development Strategic Plans (Red Line, Purple Line, Blue Line)

Pattern Book / Land Use Plan

The Marion County Land Use Plan pattern Book recommends the Core Mixed-Use typology for this site., which is characterized by "Dense, compact, tall building patterns, ... buildings are a least six stories in height and all off-street parking should be in garages. While buildings in this typology are larger than in other mixed-use typologies, they should still be designed with the pedestrian in mind, with entrances and large windows facing the street. This typology has a residential density in excess of 50 units per acre."

Red Line / Blue Line / Purple Line TOD Strategic Plan

- The subject site is located approximately 250 feet from the Julia Carson Downtown Transit Center, which serves all IndyGo bus lines including all three of the Bus Rapid Transit lines.
- The Downtown Transit Center is located in the Central Business District typology, which is characterized as the densest core of the city containing a mix of office, entertainment, civic, retail, public space, and residential uses. Buildings should contain a minimum of 5 stories with structured parking only with an activated first floor.
- The investment framework strategy selected for this location is "Infill and Enhance", which is described as: these stations are the most TOD Ready, generally characterized by good urban form, pedestrian and bicycle connectivity, and medium to strong market strength. TOD investments here should leverage significantly higher residential and employment densities, demonstration projects, urban living amenities and workforce housing. These are the most appropriate locations for significant infill development. The primary focus is on the private sector.
- The Transit Center scored among the highest of all TOD stations on the TOD Readiness scale and the highest on the Market Strength scale.

Neighborhood / Area Specific Plan

Not Applicable to the Site.

Infill Housing Guidelines

Not Applicable to the Site.

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

The subject site abuts the Indianapolis Cultural Trail along Virginia Avenue.



ZONING HISTORY

ZONING HISTORY - SITE

2016-HOV-016, Variance of Development Standards of the Consolidated Zoning / Subdivision Ordinance to provide for a 459-square foot upper-level sign, being the sixth upper-level sign (maximum one upper level sign permitted), exceeding more than 10% of upper-level sign area, **approved.**

2013-HOV-071, Variance of Development Standards of the Sign Regulations to provide for a 12.5-foot projecting sign and a 56.5-square foot wall sign, being the third and fourth upper-level signs on the northwest elevation (one upper-level sign permitted), **approved.**

ZONING HISTORY - VICINITY

2021-HOV-024; **141 E Washington Street (north of site),** Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for a 79-square foot projecting sign (maximum 54 square feet permitted) and a canopy sign extending more than 18 inches from the wall, **approved.**

2019-DV1-056; **155 S Delaware Street (southeast of site)**, Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for a 13-square foot illuminated vehicle entry point parking sign and a 16-square foot vehicle entry point electronic variable message sign, within approximately 500 feet of a local historic district (six square feet permitted, 600-foot separation from a protected district required), **approved.**

2016-DV3-004; **201 E Washington Street (east of site),** Variance of Development Standards of the Sign Regulations and Regional Center Zoning Ordinance to provide for a four-foot tall, 33-square foot freestanding sign (not permitted), encroaching approximately 19 feet into the right-of-way of East Washington Street (not permitted), **approved.**

2015-DV3-040; **201 E Washington Street (east of site)**, Variance of Development Standards of the Sign Regulations to provide for an identity and wayfinding sign program, to provide for multiple signs, including electronic variable message signs (EVMS) not permitted) and generally including the following types of signs: Wall signs, informational signs, internal suspended digital (EVMS) bus stop identification signs, external suspended digital (EVMS) bus stop identification signs within the right-of-way, seven-foot tall freestanding digital (EVMS) information kiosk within the right-of-way, egress identification signs, room identification signs, projecting signs, parking signs, etiquette signs and building dedication panel signs, **approved.**

2014-HOV-034; **201 E Washington Street (east of site)**, Variance of Development Standards of the Central Business Districts Zoning Ordinance to provide for a transit center building within the Sky Exposure Plane Two of Alabama Street and to provide for structural and miscellaneous encroachments within the rights-of-way of Alabama Street, Washington Street and Delaware Streets, including the roof encroaching approximately 32.33-foot into the Alabama Street right-of-way (not permitted), **approved.**

Item 8.



Department of Metropolitan Development Division of Planning Current Planning

2011-DV1-049; **41 E Washington Street (west of site),** Variance of Development Standards of the Sign Regulations and the Regional Center Zoning Ordinance to provide for a 63.94-square foot projecting sign, (maximum size of 54 square feet permitted), **approved.**

2009-DV3-042; **41 E Washington Street (west of site)**, Variance of Development Standards of the Sign Regulations to provide for an electronic variable message sign (not permitted), within 70 feet of a signalized intersection (minimum separation distance of 125 feet required), **denied**.

2008-DV2-035; **1 Virginia Ave (northwest of site),** Variance of Development Standards of the Central Business Districts Zoning Ordinance to provide for: a) an approximately 3,500-square foot outdoor bar and dining area, with 176 outdoor seats, a fire pit, and a four sided, digital television display (not permitted), b) outdoor live entertainment (not permitted) on a 216-square foot stage, **approved.**



EXHIBITS

• An historical photograph that includes the site and development along Maryland Street and Virginia Avenue was submitted with the petition. That photograph is below:

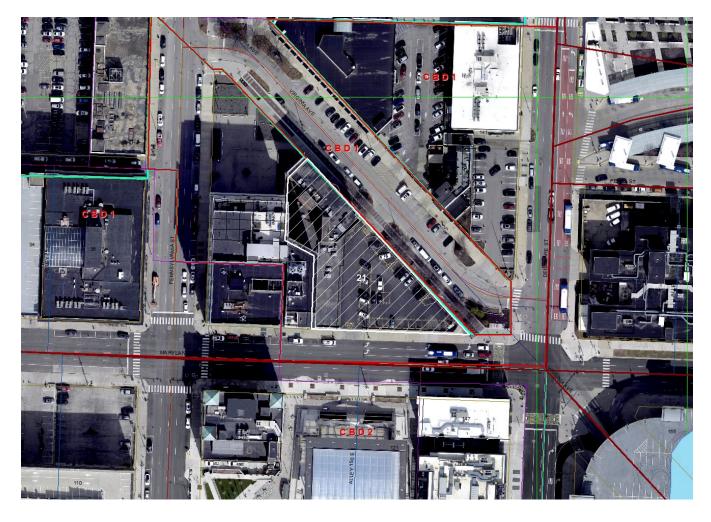






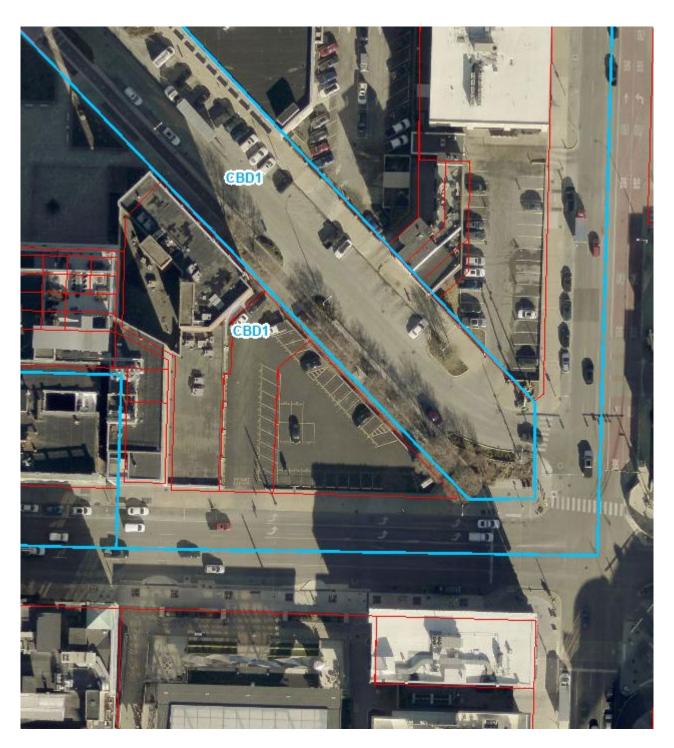








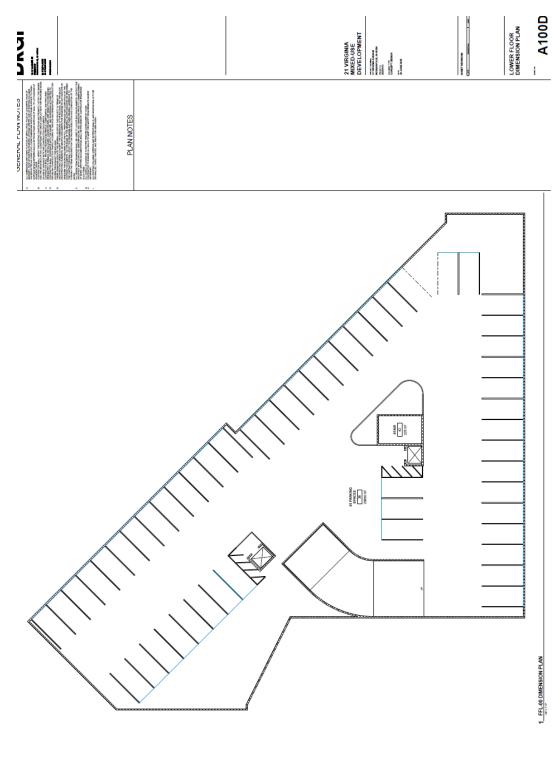




Aerial Photos

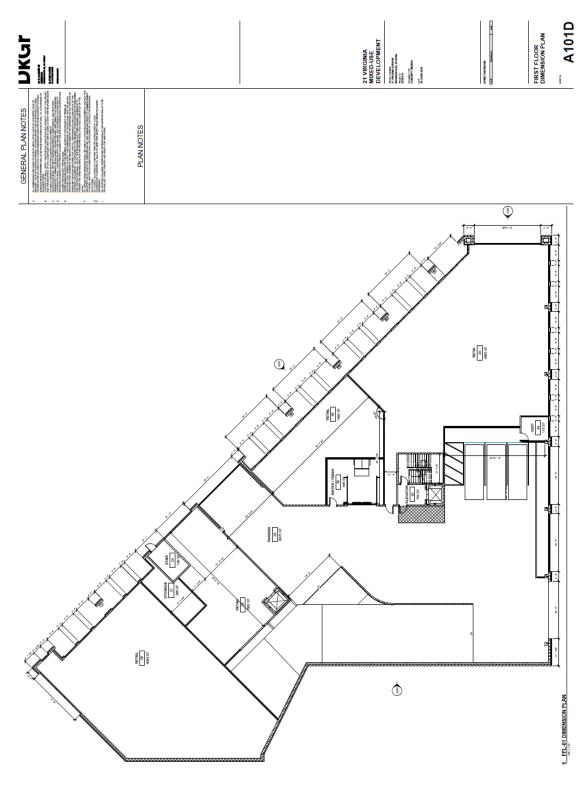






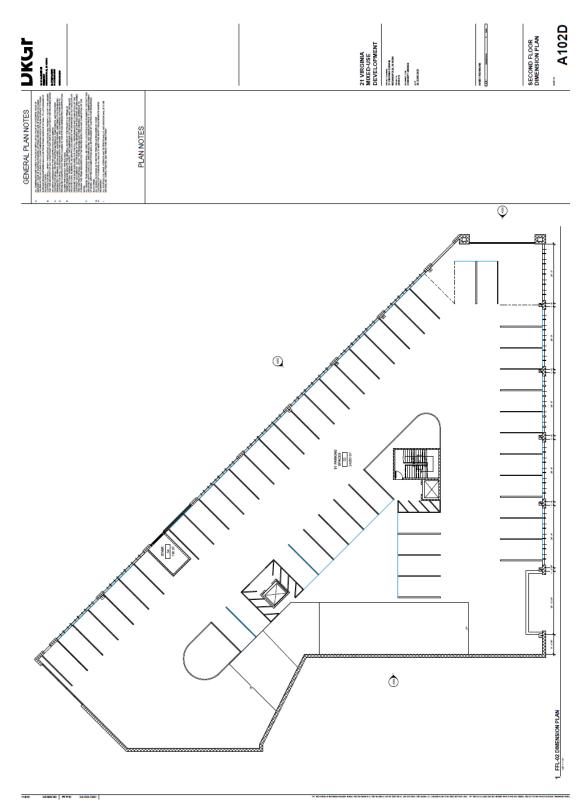






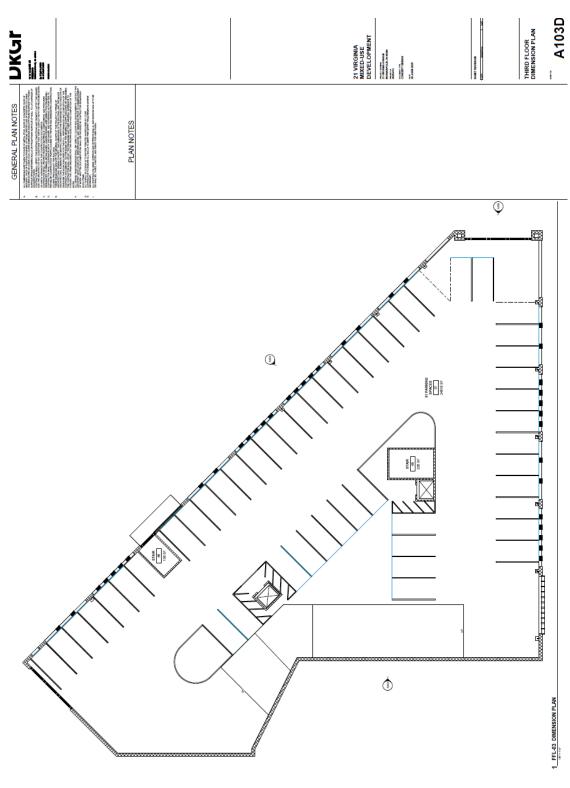






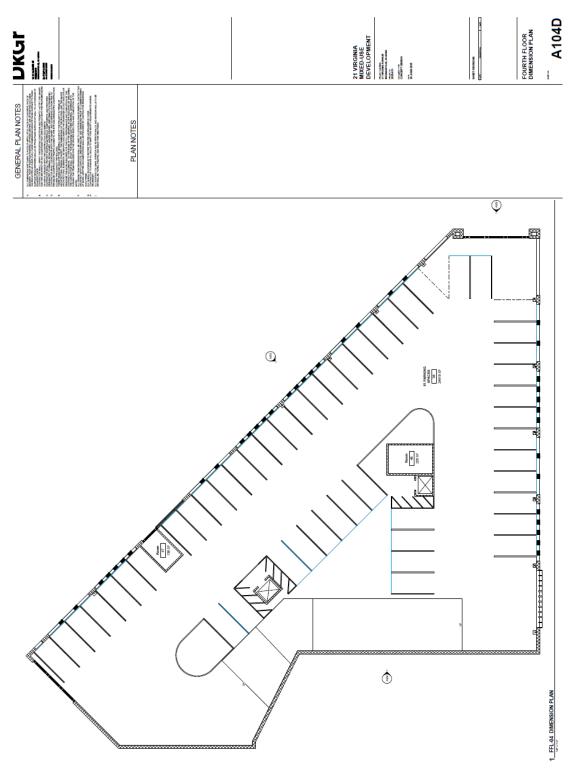






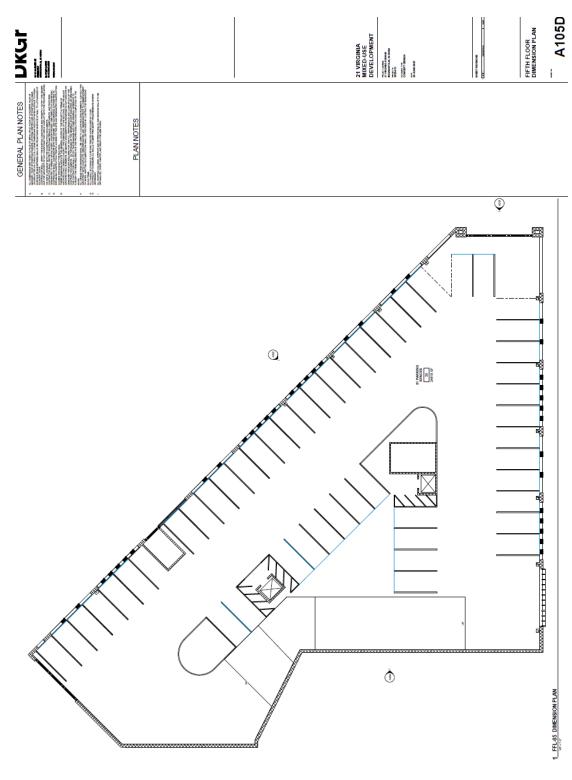






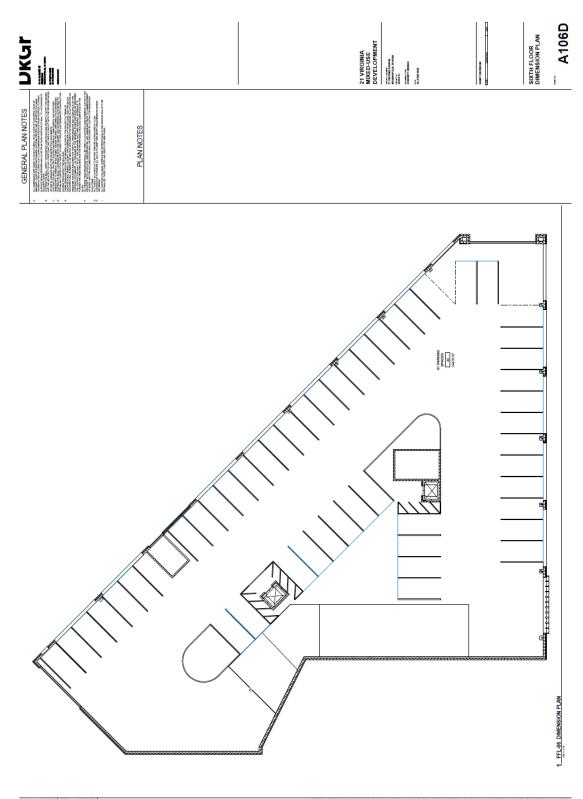






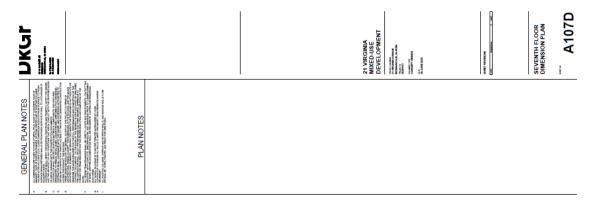








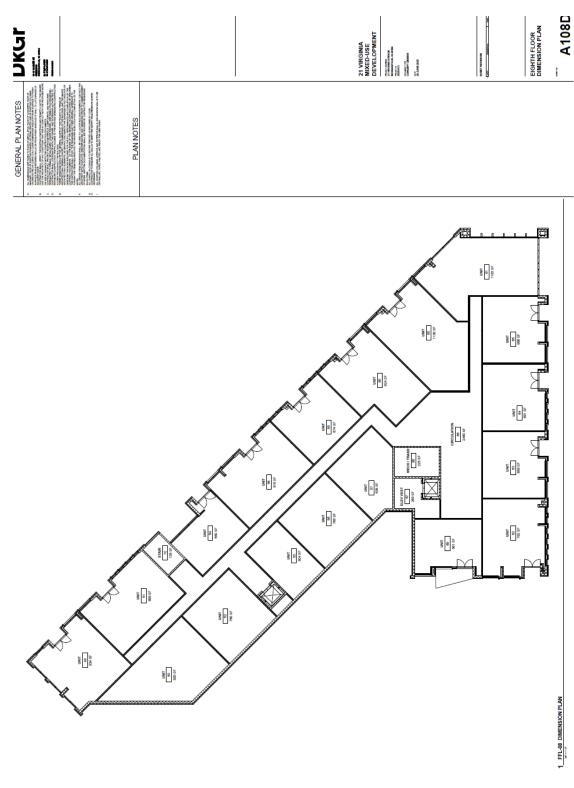






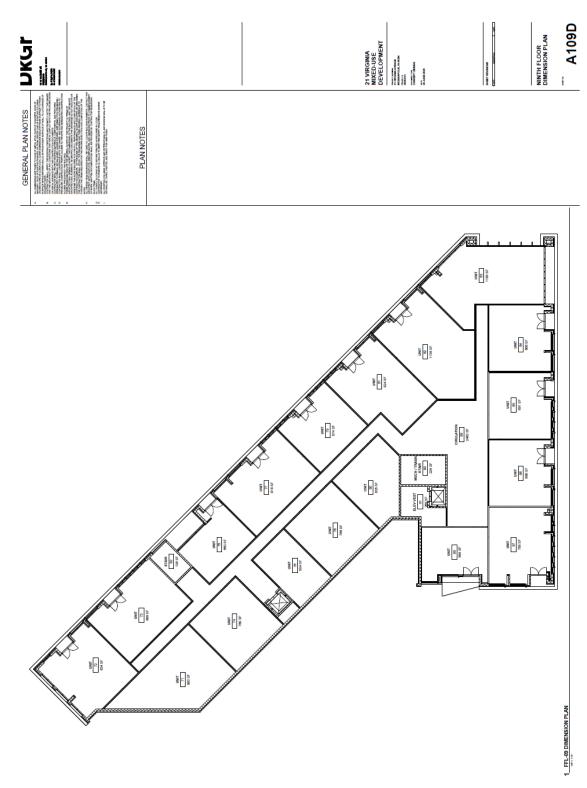














TO: City of Indianapolis Planning + Board of Zoning Appeals

RE: 21 Virginia Development Statement

21 Virginia is a proposed mixed-use development that includes retail, multi-unit housing, and structured parking in downtown Inclanapolis. The site is at the intersection of Maryland Street, Deblaware Street, and Virginia Avenue to the southeast and Pennsylvania Street and Virginia Avenue to the northwest. The site is zoned CBD-1 and is the Regional Center District.

DEVELOPMENT PROJECT OVERVIEW

The proposed project will link the current 1 Virginia (formerly Jefferson Plaza and Allen Plaza) and the proposed 21 Virginia mixed-tube development into one interconnected campus constituing of bar/frequent space, retail, for rent and for sale housing, office space, and structured parking. The expansion project will provide dedicated outdoor space along the Cultural Trail to serve both the tenants of 1-2 Virginia, as well as the public along the Cultural Trail to serve both the tenants of 1-2 Virginia, as well as the public along the Cultural Trail. The expansion includes 72 new market-rate rental apartments, 12.842 square feet of retail, and 306 parking spaces in a structured parking grades, with an additional freight lelevator that will serve 1+2 Iviginia at the lower level for dedicated internal refuse, deliveries, mover insiduous, ext. within the garage space. The new construction will also have a pedestrian connection to the current J Virginia building. The current I Virginia building contains twenty three (73) market-rate for sale condominiums, 49,560 square feet of office assect and 1200 square feet of retail (restaurant/bar) space. The comprehensive project will provide outdoor annently spaces along the Cultural Trail, as well as elevated common space for occupants of the project. Please reference the table below, the attached civil and architectural drawings, and the attached drawing space and the project presentation deck which are also part of this overall submission.

1+1	1+21 VIRGINIA AVENUE DEVELOPMENT PROJECT	UE DEVEL	DPMENT PROJEC	h	
USE	UNITS PROVIDED	AREA	PARKING RATIO	PARKING SPACES	% OF PROGRAM
Restaurant/Bar Space (Existing)		11,210	1 per 150 SF	75	3.16%
Office Space (Existing)		49,560	1 per 350 SF	142	13.96%
Residential Condominiums (Existing)	23	49,960	.75 Per Unit	17	14.07%
Building Common Area (Existing)		19,783	0	0	5.57%
Retail (New)		12,841	1 per 150 SF	98	3.62%
Residential Apartments (New)	72	42,570	.75 Per Unit	54	11.99%
Building Common Area (New)		12,600	0	0	3.55%
Parking (306 Spaces)		156,557	0	0	44.09%
TOTALS		355,081		373	100%

The above "Parking Spaces" column illustrates what parking expectations would be based on the uses and ignoring that Regional Center does not require parking. Parking is, however, important for marketing and business reasons.)

DESIGN

The proposed design aims to achieve an appealing view for pedestrians and vehicular traffic along Maryland Street and Virginia Avenue. The intent of the design is to create a vibrant

21 VIRGINIA MIXED-USE REGIONAL CENTER FILING **DEVELOPMENT STATEMENT**

DKG

environment at street level with the proposed restaurant and retail spaces provided. The new addition will have a P^m floor roof terrace for development use that overlooks the Morris addition will have a p^m floor roof terrace for development use that overlooks the Morris all Blecentennial Plaza at Gambridge Fieldhouse. Please reference the design presentation and drawings for further detail. We draw design inspiration from the Gainbridge Fieldhouse and stone worth imitted ACM Panel accents and large glazed openings to allow natural light into the spaces. The proposed building has relief along the Maryland Street, Delaware Street, and Winginia Avenue facades with balconies at the residences. The design cohesively blends into the urban nature of the site and the surrounding structures.

21 VIRGINIA RESIDENTIAL MULTI-UNIT HOUSING

The seventy-two (72) proposed residential units will be a mix of one- and two-bedroom units that are market rate entals. Each unit has dedicated outdoor space via private balconies. The units will also have access to common amenities such as a fitness center, lounge, outdoor space, off-street parking, and direct access to the retail tenants.

21 VIRGINIA STRUCTURED PARKING

The proposed addition will include a 306-space parking structure with one (1) level below grade and six (6) levels above grade. The structure will be brick masonry along the facades and the openings required for the natural ventilation will be framed in aluminum to blend in with the storeforton openings at the retails spaces below and purched openings above. The parking structure will have its main entry and exit point on Maryland Street with a secondary entry and exit on Viginia Avenue — each at the existing curb cut locations. The garage also provides entry for deliveries from Maryland so that trucks do not have to double park or use public street parking. The water and trash service areas will be located in the parking structure as well. Please refer to the table on the previous page, the stacked only and of griftiectural drawnigs, and the attached design presentation dex for urther detail and information

21 VIRGINIA RETAIL

The proposed addition provides retail space along Virginia Avenue at street level to engage the Cultural Trail and at the corner of Nayyand Street and Virginia Avenue or engage with the mew Indiana Fever practice facility and the Norris Bicentennial Plaza. The retail space totals 23842 square feet when including the associated outdoor space dedicated to the retail tenants and users. Please refer to the table on the previous page, the attached viril and architectural drawnings, and the attached design presentation deck for further detail and

21 VIRGINIA OUTDOOR AMENITY

Colonnade along the Virginia Avenue façade, which also helps to provide relief in the overall elevation. The project will also include a larger outdoor amenity space for the retail space at the cornor of Delaware Street and Mayland Street, A 7 III foor roof tranca and private balconies will save the residents of 1 + 21 Virginia. A public art space will be dedicated at the furthest corner of the site at Maryland Street and Delaware Street. The street level outdoor The proposed project will provide both private and public outdoor amenity space as part of the building and site program. The retail space will provide inset outdoor diring space along the building Avenue that is outside the boundaries of the Cultural Trail. This accomplished with a







DKG



DKG

space has, as its primary goal, to provide a vibrant area along the Cultural Trail. Please refer to the table on the previous page, the attached civil and architectural drawings, and the attached design presentation deck for further detail and information.

I VIRGINIA RESIDENTIAL

The new construction will link to the existing for-sale residential condominiums at 1 Virginia. The existing I Virginia building contains wenty-three (23) high end condominium units. The residents currenty do not have dedicated parking due to the garage at Maryland Street and Delaware Street being demonlished for the Morris Bicentennial Plaza. The parking structure that is part on expansion will provide dedicated parking for those residents, as well as freight and delative access and vertical transportation which do not current exist for the 1 Virginia restluent/Nora space, the office users, or the residential owners. Please refer to the table on previous page, the attached civil and architectural drawings, and the attached design presentation deck for further detail and information.

I VIRGINIA OFFICE

The proposed development will link to the existing office tenant space at the 1 Virginia location. This space currently contains 44560 square feet dedicated to this use. The office tenants currently do not have dedicated parking due to the garage at Maryland Street and Delaware Street being demolished for the stadium Bi-Centennial Plaza. This has proved to be a challenge in the market to release this space which is at a great location to serve the needs of prospective users except for the parking conditions.

The new construction will link to the existing retail space at 1 Virginia. This space currently contains 11,210 square feet dedicated to this use.

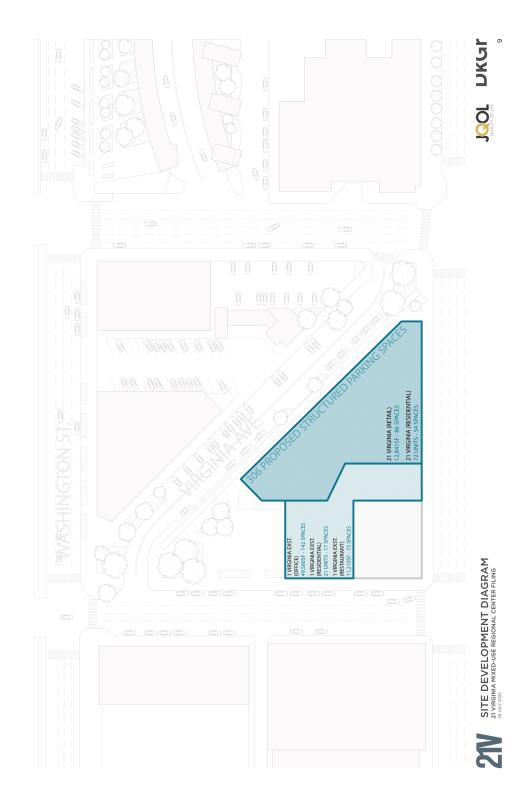
I VIRGINIA OUTDOOR AMENITY

The 1 Virginia building has dedicated outdoor space attached to the retail space of the building at Pennsylvania Street and Virginia Avenue. The proposed re-development will removate this area to be landscaped to match the new development. Some space will be dedicated to public art in this area as well.



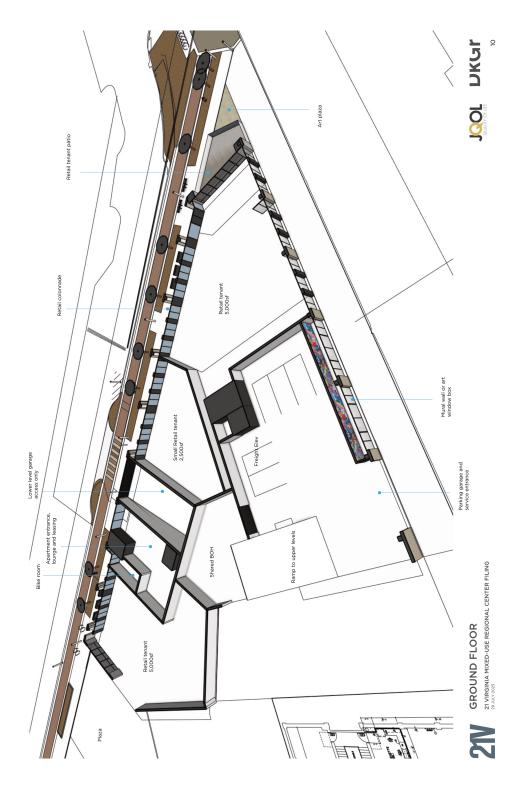










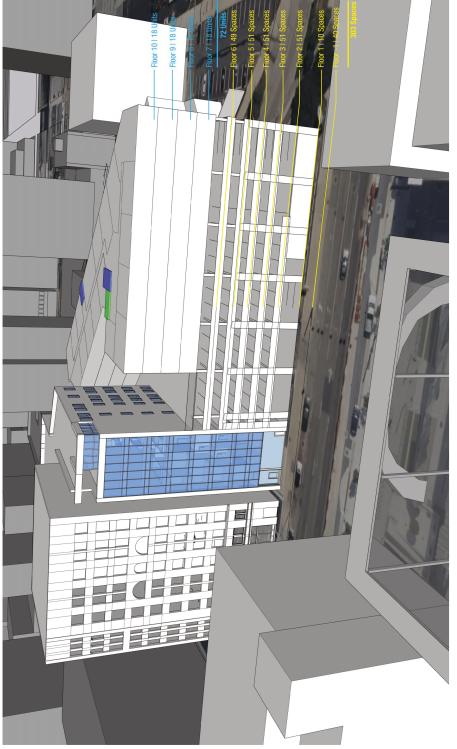


Item 8.



Department of Metropolitan Development Division of Planning **Current Planning**



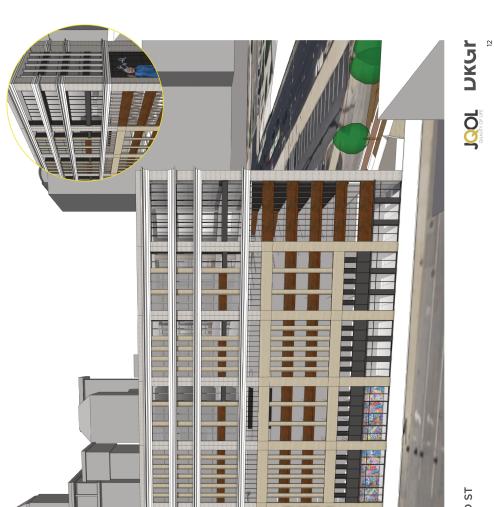


MASSING STUDY
21 VIRGINIA MIXED-USE REGIONAL CENTER FILING
29 JULY 2025







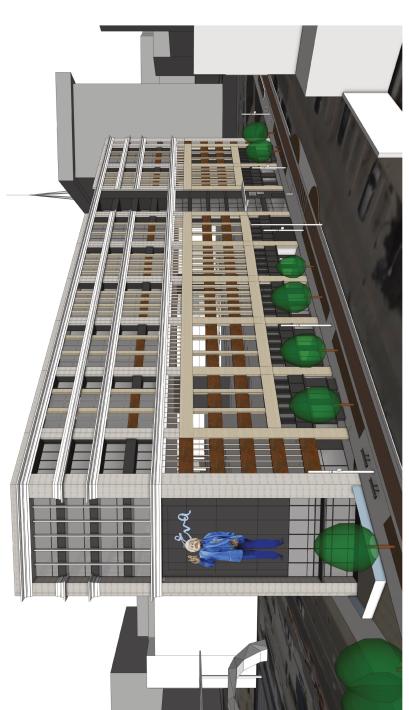


CONCEPTUAL SOUTH FACADE / E MARYLAND ST
ZI VIRGINIA MIXED-USE REGIONAL CENTER FILING









CONCEPTUAL FACADE
21 VIRGINIA MIXED-USE REGIONAL CENTER FILING
29 JULY 2005































Virginia Ave mural

Department of Metropolitan Development Division of Planning **Current Planning**





PROPOSED CULTURAL TRAIL ADJACENCY
21 VIRGINIA MIXED-USE REGIONAL CENTER FILING
32 LIV 7023





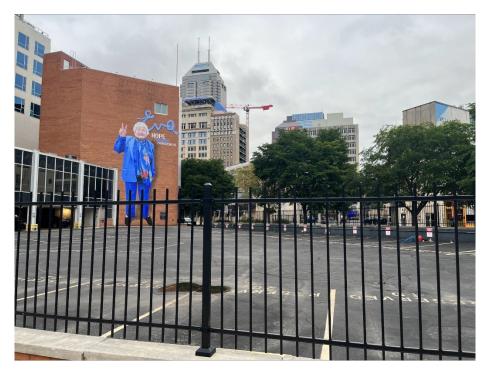
Petition Number _

METROPOLITAN DEVELOPMENT COMMISSION HEARING EXAMINER METROPOLITAN BOARD OF ZONING APPEALS, Division OF MARION COUNTY, INDIANA
PETITION FOR SPECIAL EXCEPTION FINDINGS OF FACT
1. The proposed use meets the definition of that use in Chapter 740, Article II because the proposed new construction is comprised, in part, of a structure used primarily for the housing, parking, or temporary short-term placement of motor vehicles including parking spaces, and the area of access for the egress/ingress of automotive vehicles to and from the actual parking space.
 The proposed use will not injure or adversely affect the adjacent area or property values in that area because the proposed new construction will replace an inferior and CBD-1-prohibited surface parking lot that was grandfathered in due to its long history as a surface parking lot, as well as an outdated commercial office building that is non-contributing. The current conditions actually inhibit property values from improving while the proposed new construction will immediately cause property values to improve materially by providing new Cultural-trail facing retail along an otherwise dormant stretch, new residential units, and dedicated parking for office employees and visitors, condominium owners, and restaurant staff and visitors. The grant will not materially and substantially interfere with the lawful use and enjoyment of adjoining property because the proposed new construction will enhance the lawful use and enjoyment of adjoining property by introducing complimentary retail uses, dedicated off-street parking, and additional residents to this area of the Mile Square. The proposed new construction will replace uses that breed unlawful loitering and related activities. The adjoining properties desire for this new project to both remove such unlawful activity opportunities and provide new, safe, lawful uses that will bring vibrancy to an otherwise underwhelming block of the Mile Square. The proposed use will be compatible with the character of the district, land use authorized therein and the Comprehensive Plan for Marion County because the proposed use is an expansion of the property located at 1 Virginia Avenue. 1 Virginia Avenue features restaurant and bar space (including outdoor patio seating), office space, and for-sale condominium units. It is truly a mixed-use project. The proposed new construction will expand upon those offerings by providing additional street-level retail (which is encouraged in a walkable environment such as the Mile Square), new residential
The uses for the new project will be a harmonious fit with the adjacent and nearby uses and will engage the streetscape along the sidewalks and Cultural Trail and provide ADA accessibility. 5. The proposed use conforms to the development standards in Chapter 744 applicable to the zoning district in which it is located because
the proposed new project utilizes the entirety of the lot(s) without setbacks, which is to promote a vibrant, urban walk-ability. The proposed new project is also in compliance with the Sky Exposure Planes.



6. The proposed use conforms to all provisions of the Zoning Ordinance, including the performance standards in Chapter 740 and the development standards in Chapter 744 applicable to the zoning district in which it is located because the proposed new project will not introduce uses that emit vibrations, smoke/dust/particular matter, noxious matter, odor, noise, heat/glare, waste matter, or storm water drainage in violation of Chapter 740. All new improvements and related items will be maintained by private parties in compliance with Chapter 740. The project will conform with all development standards in Chapter 744 for CBD-1, including the Sky Exposure Planes.
7. The proposed use conforms to all of the use-specific standards in Chapter 743 for that use, including any Special Exception standards for that use because the proposed new project will comply with the Chapter 743 use-specific standards for multifamily dwellings as there are none, and it will comply with the Chapter 743 use-specific standards for retail because no single retail use will exceed 25,000 square feet (nor will the aggregate retail space exceed such amount). The parking garage component of the project will be in compliance with the use-specific standards in Chapter 743 because (1) there is no access from Monument Circle, and (2) the parking facility and its entrances/exits will not unduly inhibit traffic or pedestrian traffic because the project is using the same curb cuts as exist for the current parking and a parking garage more than twice this size formerly existed directly south without issue. DECISION
IT IS THEREFORE the decision of this body that this SPECIAL EXCEPTION petition is APPROVED.
Adopted this day of , 20



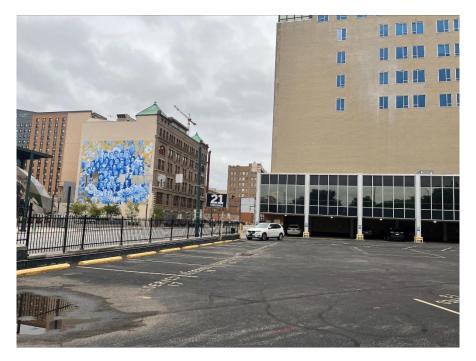


Subject site looking north from Maryland Street



Subject site looking northwest along the Cultural Trail





Subject site looking west



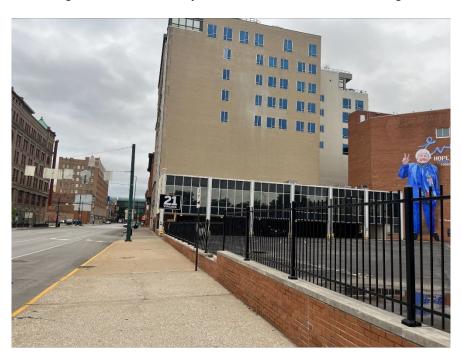
Subject site looking southwest along the Cultural Trail with the existing

Virginia Avenue curb cut in the foreground





Looking west with the Maryland Street curb cut in the foreground



Looking west along Maryland Street





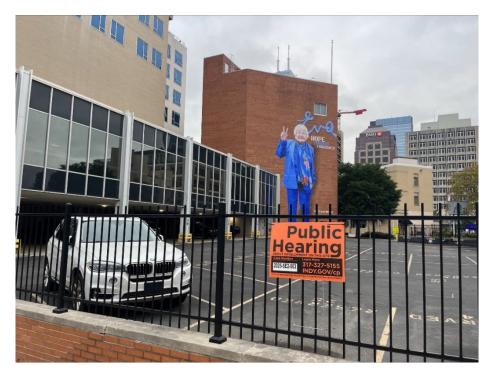


Looking south with the Bicentennial Unity Plaza in the background

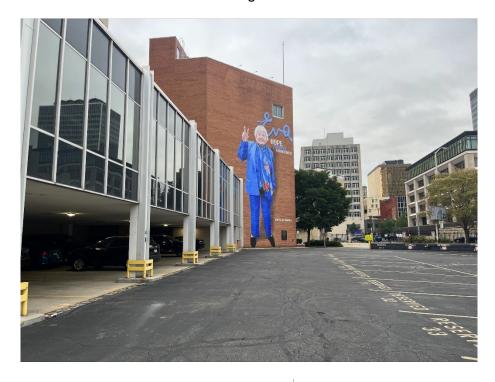


Looking south





Looking north



Looking north



BOARD OF ZONING APPEALS DIVISION II

September 9, 2025

Case Number: 2025-DV2-033

Property Address: 6445 Spring Mill Road (approximate address), Town of Meridian Hills

Location: Washington Township, Council District #2

Petitioner: Patrick & Laura Steele, by Misha Rabinowitch

Current Zoning: D-2 (R-2)

Variance of Development Standards of the Consolidated Zoning and Subdivision Ordinance to provide for the construction of a pool house with a

three-foot east side yard setback and 27.33-foot aggregate side yard that

would encroach into a platted easement (12-foot minimum and 30-foot aggregate side yard setbacks required, encroachment of easements not

permitted).

Current Land Use: Residential

Staff

Request:

Recommendations: Staff recommends **denial** of this petition.

Staff Reviewer: Michael Weigel, Senior Planner

PETITION HISTORY

This is the first public hearing for this petition.

STAFF RECOMMENDATION

Staff recommends **denial** of this petition.

PETITION OVERVIEW

- 6445 Spring Mill Road is a residential property located at the southeast corner of the intersection of Spring Mill Road and Wellington Road and within the Town of Meridian Hills. The site is currently improved with a single-family residence that was expanded to the south by permits issued in 2023, as well as an accessory pool and partially constructed pool house. Power lines run along the eastern portion of the property, with a related utility easement of four (4) feet.
- In 2025, permits were issued for the renovation and reconstruction of the swimming pool in the same size and location as well as for a pool house structure that would be open on 3 of 4 sides. The site plan approved by Permitting indicated a 13-foot side setback for the pool house structure; however, that site plan incorrectly showed all site improvements shifted 10 feet to the west. The pool house structure is partially built, with a 3-foot eastern side setback not matching the permit.



- Construction of the pool house in its current location would require the approval of three (3) separate variances: (a) the required side setback for residential development within the R-2 district of Meridian Hills is 12 feet; (b) Meridian Hills also requires an aggregate side yard setback of 30 feet (the eastern and southern yards would combine for 27.33 feet); and (c) encroachment into the platted easement related to the overhead power lines (the easement is 4-feet in width and the setback is three feet). If the site plan provided for permit review had been accurate, the issuance of permits would have been delayed allowing for either plan revision or for required variances to be obtained.
- At the time of the publication of this staff report, it does not appear that AES (the easement holder) had provided the applicant with a Consent to Encroachment letter. This letter would be a requirement to allow for the improvement to remain, in addition to this zoning variance and an encroachment license from the Department of Business and Neighborhood Services. Staff would emphasize that approval of the ENC would not be guaranteed even if the AES consent was provided and the variance was granted, and that the City would not be held liable for any damages to improvements within the platted easement. Staff indicated to the applicant that applying for a "Vacation of a Platted Easement" petition with the Plat Committee would be a more appropriate remedy, but they indicated their desire to proceed with a Variance of Development Standards.
- This site is zoned D-2 (Dwelling District Two) to allow for suburban development with ample yards, trees, and open space. It also falls within the R-2 designation of the Town of Meridian Hills and is recommended to the Suburban Neighborhood typology by the Comprehensive Plan.
- Findings of Fact provided by the applicant indicate that the pool house would be adequately screened from surrounding properties and that flexibility wouldn't exist to place it in an alternate location. Staff would note that this site appears to have housed a pool without a pool house since the late 1980s without incident, and that the sunroom addition constructed in 2023 could potentially fulfill some pool house functions without the need for variance relief. Any difficulty that exists in relation to the partially constructed pool house would be self-imposed since the construction was based on an inaccurate site plan provided for permitting.
- Staff would also note that this easement could be needed in the future to allow for either regular maintenance of nearby power lines or emergency repairs in the event of damage or inclement weather (see proximity of the lines to the structure in Photos 7 and 8). Although there might be residential building code issues related to this proximity, the primary zoning issue is encroachment into the easement seemingly without AES consent or a vacation of the platted easement. Given this context and the fact that no practical difficulty tied to the site exists to justify a deviation of this extent, staff recommends denial of the variances.



GENERAL INFORMATION

Existing Zoning	D-2 (R-2)	
Existing Land Use	Residential	
Comprehensive Plan	Suburban Neighborhood	
Surrounding Context	Zoning	Surrounding Context
North:	D-2	North: Residential
South:	D-2	South: Residential
East:	D-2	East: Residential
West:	D-1	West: Residential
Thoroughfare Plan		
Spring Mill Road	Primary Collector	70-foot existing right-of-way and
		80-foot proposed right-of-way
Wellington Road	Local Street	50-foot existing right-of-way and
		50-foot proposed right-of-way
Context Area	Metro	
Floodway / Floodway	No	
Fringe		
Overlay	No	
Wellfield Protection Area	No	
Site Plan	08/05/2025	
Site Plan (Amended)	N/A	
Elevations	08/05/2025	
Elevations (Amended)	N/A	
Landscape Plan	N/A	
Findings of Fact	08/05/2025	
Findings of Fact (Amended)	N/A	

COMPREHENSIVE PLAN ANALYSIS

Comprehensive Plan

Marion County Land Use Plan Pattern Book

Pattern Book / Land Use Plan

 The Marion County Land Use Plan Pattern Book recommends this site to the Suburban Neighborhood typology to allow for predominantly single-family housing supported by a variety of neighborhood-serving businesses and amenities.

Red Line / Blue Line / Purple Line TOD Strategic Plan



• Not Applicable to the Site.

Neighborhood / Area Specific Plan

Not Applicable to the Site.

Infill Housing Guidelines

Not Applicable to the Site.

Indy Moves

(Thoroughfare Plan, Pedestrian Plan, Bicycle Master Plan, Greenways Master Plan)

• Not Applicable to the Site.





ZONING HISTORY

ZONING HISTORY - SITE

N/A

ZONING HISTORY – VICINITY

2023DV2003; **231 Wellington Boulevard (east of site)**, Variance of development standards of the Consolidated Zoning and Subdivision Ordinance to provide for a detached garage with an eight-foot east side yard setback and a 25.08-foot rear yard setback (12-foot side yard and 28.5-foot rear yard setbacks required), **approved.**

2010HOV001; **100 W 64th Street (southeast of site),** Variance of development standards of the Dwelling Districts Zoning Ordinance to provide for a 10.917-foot side setback (12-foot side setback required), **approved.**

2006DV3009; **6470** N Illinois Street (northeast of site), variance of development standards of the Dwelling Districts Zoning Ordinance to provide for the construction of a single family dwelling with a 25-foot front setback (minimum 38-foot front setback required), **approved.**





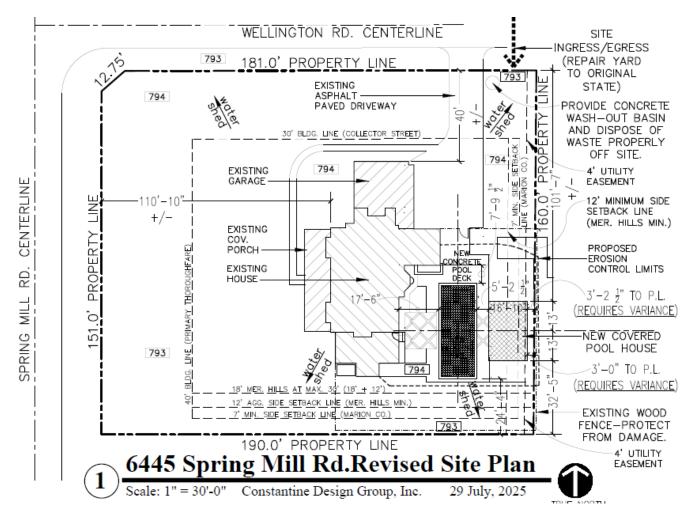
EXHIBITS

2025DV2023; Aerial Map

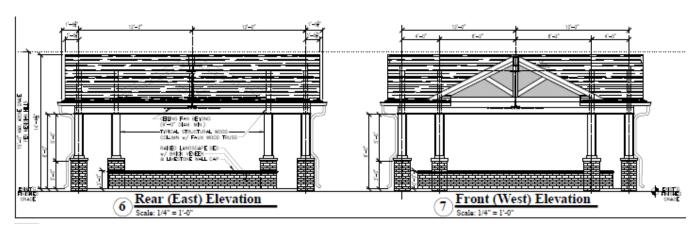




2025DV2023; Site Plan

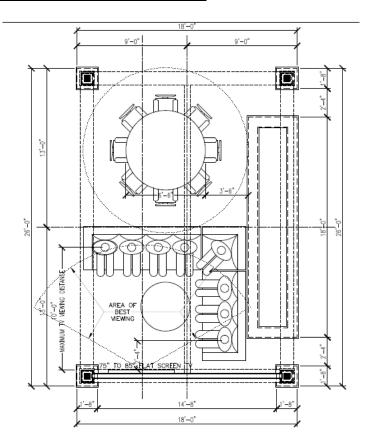


2025DV2023; Elevations (eastern and western)





2025DV2023; Floorplan Layout (from ILP25-00823)



2025DV2023; Findings of Fact

. The grant will not be injurious to the public health, safety, morals, and general welfare of the community because:
he proposed accessory pool house is screened by a fence and landscaping and is located behind the house and the
garage. The pool house is tastefully designed to fit in context with the neighborhood.
2. The use or value of the area adjacent to the property included in the variance will not be affected in
a substantially adverse manner because:
he proposed pool house is screened by a fence and landscaping and is located behind the house and the garage such
hat adjacent properties will not be impacted in a substantially adverse manner.
The strict application of the terms of the zoning ordinance will result in practical difficulties in the use of the property because:
tue to the existing location of the home, setback over 110' feet from Spring Mill Rd., the area for enjoyment of the backyard, and to construct improvements, behind the
nome is narrow and there is insuffficient area to the south of the home and pool to locate the accessory pool house
structure.



2025DV2023; Photographs



Photo 1: Subject Site Viewed from Northwest



Photo 2: Subject Site Viewed from North



2025DV2023; Photographs (continued)



Photo 3: Existing Power Lines/Easement Along Eastern Property Line

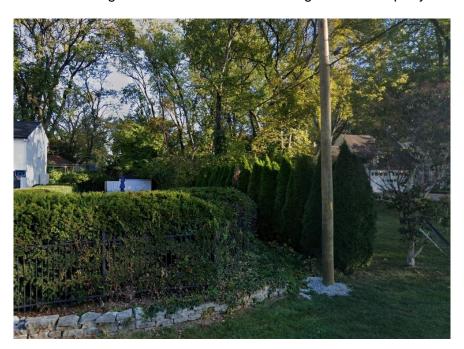


Photo 4: Existing Power Lines/Easement to North of Subject Site (October 2024)



2025DV2023; Photographs (continued)

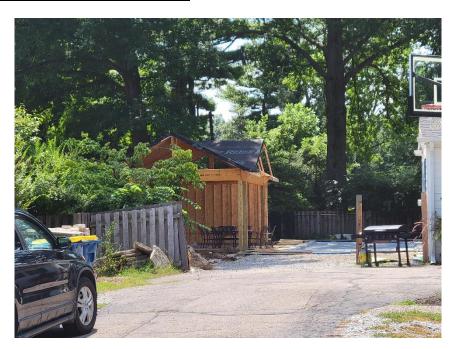


Photo 5: Pool House Viewed from North



Photo 6: Pool House Viewed from Northeast



2025DV2023; Photographs (continued)



Photo 7: Pool House and Eastern Property Line Fence



Photo 8: Pool House and Power Lines/Easement Looking North