

Metropolitan Development Commission Plat Committee (February 8, 2023) Meeting Agenda

Meeting Details

Notice is hereby given that the Plat Committee of the Metropolitin Development Commission of Marion County, IN will hold public hearings on:

Location: Room 260, 2nd Floor, City-County Building, 200 E. Washington Street

At which time and place the following petitions requesting approval of subdivision plats and petitions and resolutions for the vacation of Streets, Alleys, Plats, or Public Grounds, will be heard, pursuant to Indiana Code 36-7-4-700, series and action thereon determined.

Business:

Adoption of Meeting Minutes:

Special Requests

PETITIONS REQUESTING TO BE CONTINUED:

Petitions for Public Hearing

PETITIONS TO BE EXPEDITED:

1. 2022-PLT-094 | 401 North Hamilton Avenue | Center Township, CD #17

Approval of Subdivision Plat to be known as Hogshire's Hamilton Townhomes, a Replat of Lot 94 in Johnson and Hogshire's East Washington Street Addition, dividing 0.12-acre into two single-family attached lots.

2022-PLT-095 | 3850 DePauw Boulevard | Pike Township, CD #1

Approval of Subdivision Plat to be known as College Park Shops Subdivision, dividing 9.657 acres into three lots.

3. 2022-PLT-096 | 649 North Oxford Street | Center Township, CD #17

Approval of Subdivision Plat to be known as North Oxford Townhomes, a Replat of Lot 22 in J. W. Estep and Co's. Addition, dividing 0.13-acre into two single-family attached lots.

PETITIONS FOR PUBLIC HEARING (Continued Petitions):

4. 2022-VAC-005 | 1105 Prospect Street and 1121 Shelby Street | Center Township, CD #21

Vacation of the first east-west alley north of Morris Street, being 15 feet in width, beginning at the east right-of-way line of Shelby Street, east 159.53 feet to the southeast corner of Lot 4 of Block 2, Martindale's South Addition, with a waiver of the Assessment of Benefits.

Vacation of the first east-west alley north of Morris Street, being 12.88 feet in width, beginning at the southeast corner of Lot 4 of Block 2, Martindale's South Addition, east 39.13 feet to the southwest corner of Lot 6 of Block 2, Martindale's South Addition, with a waiver of the Assessment of Benefits.

PETITIONS FOR PUBLIC HEARING (New Petitions):

Additional Business:

**The addresses of the proposals listed above are approximate and should be confirmed with the Division of Planning. Copies of the proposals are available for examination prior to the hearing by emailing planneroncall@indy.gov. Written objections to a proposal are encouraged to be filed via email at dmdpubliccomments@indy.gov before the hearing and such objections will be considered. At the hearing, all interested persons will be given an opportunity to be heard in reference to the matters contained in said proposals. The hearing may be continued from time to time as may be found necessary. For accommodations needed by persons with disabilities planning to attend this public hearing, please call the Office of Disability Affairs at (317) 327-5654, at least 48 hours prior to the meeting. Department of Metropolitan Development - Current Planning Division.



PLAT COMMITTEE February 8, 2023

Case Number: 2022-PLT-094

Property Address: 401 North Hamilton Avenue (*Approximate Address*)

Location: Center Township, Council District #17

Petitioner: Michael and Rachel Heldt, by Matt Walker

Zoning: D-5

Request: Approval of a Subdivision Plat, to be known as Hogshire's Hamilton

Townhomes, a Replat of Lot 94 in Johnson and Hogshire's East Washington

Street Addition, dividing 0.12-acre into two single-family attached lots.

Waiver Requested: None

Current Land Use: Two-Family Dwelling

Staff Reviewer: Allison Richardson, Senior Planner

PETITION HISTORY

This is the first hearing for this plat petition.

STAFF RECOMMENDATION

Staff recommends that the Plat Committee **approve** and find that the plat, file-dated December 22, 2022, complies with the standards of the Subdivision regulations, subject to the following conditions:

- 1. Subject to the Standards and Specifications of Citizens Energy Group, Sanitation Section.
- 2. Subject to the Standards and Specifications of the Department of Public Works, Drainage Section.
- 3. Subject to the Standards and Specifications of the Department of Public Works, Transportation Section.
- 4. That addresses and street names, as approved by the Department of Metropolitan Development, be affixed to the final plat prior to recording.
- 5. That the Enforcement Covenant (Section 741-701, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording
- 6. That the Site Distance Covenant (Section 741-702, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording.
- 7. That the Sanitary Sewer Covenant (Section 741-704, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording.
- 8. That the Storm Drainage Covenant (Section 741-703, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording.



- 9. That the plat restrictions and covenants, done in accordance with the rezoning commitments, be submitted prior to recording the final plat.
- 10. That all the standards related to secondary plat approval listed in Sections 741-207 and 741-208 of the Consolidated Zoning and Subdivision Ordinance be met prior to recording the final plat.
- 11. No detached single-family dwellings shall be built on the individual lots.

PETITION OVERVIEW

SITE PLAN AND DESIGN

The subject site is zoned D-5 and developed with a two-family dwelling. This proposed plat would divide the existing parcel into two lots. Lots One and Two would each contain half of the two-family dwelling with the lot line following the common wall and continuing through the rear of the lot. The subject site has been developed with a two-family dwelling since at least 1915 as shown on historic Sanborn maps. This replat would allow the property owner to sell each of the parcels individually, rather than as one parcel, with minimal impact on the surrounding property owners.

STREETS

Lots One and Two would front on Hamilton Avenue, with alley access on the rear. Lot Two will also have alley access to the south. No new streets are proposed.

PROCEDURE

This plat petition, if approved, only legally establishes the division of land. In the event that the existing duplex were to be removed, any new construction that does not conform to the site plan approved by variance would be required to meet all development standards of the D-5 Dwelling District, including, but not limited to, setbacks, minimum lot width and frontage, and minimum open space.

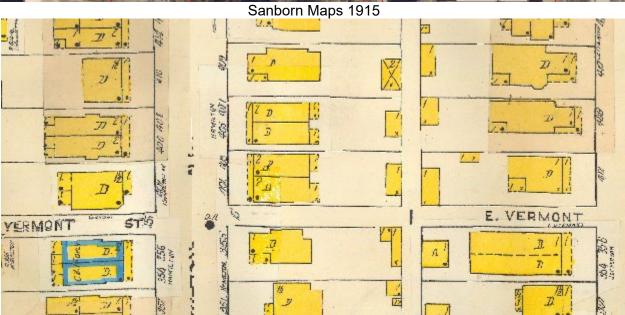
SENERAL INFORMATION		
Existing Zoning	D-5	
Existing Land Use	Two-family dwelling	
Comprehensive Plan	Traditional Neighborhood	
Surrounding Context	Zoning	Land Use
North:	D-5	Two-Family residential
South:	D-5	Single-Family residential
East:	D-5	Single-Family residential
West:	D-5	Single-Family residential
Thoroughfare Plan		
Hamilton Avenue	Local Street	60-feet existing and proposed
Petition Submittal Date	December 22, 2022	





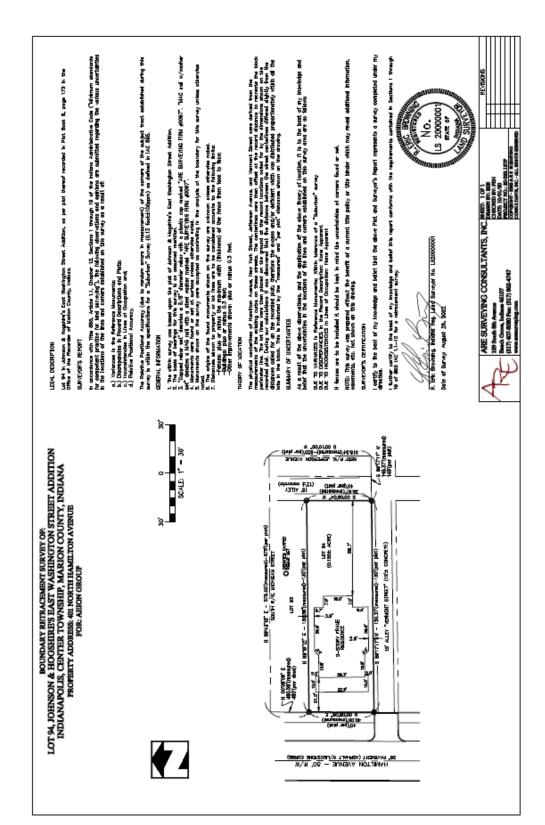
EXHIBITS



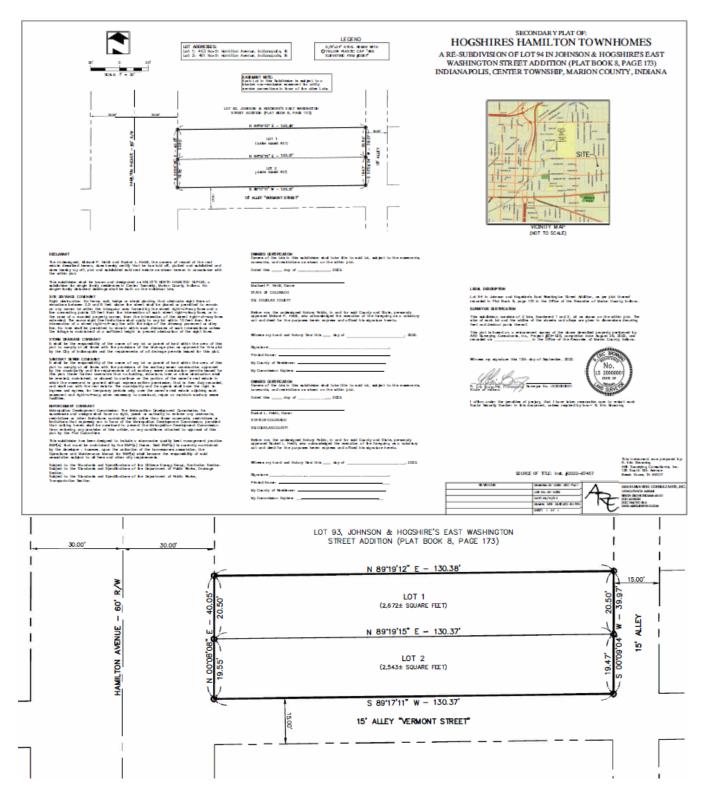




Site Plan







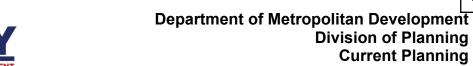




PHOTOS



Subject site viewed from Hamilton Avenue, shown right









Subject site viewed from rear alley



PLAT COMMITTEE February 8, 2023

Case Number: 2022-PLT-095

Property Address: 3850 DePauw Boulevard (Approximate Address)

Location: Pike Township, Council District #1

Petitioner: College Park Shops, LLC, by Dillon Reynolds

Zoning: C-4

Request: Approval of a Subdivision Plat to be known as College Park Shops

Subdivision, dividing 9.657 acres into three lots.

Waiver Requested: None

Current Land Use: Commercial

Staff Reviewer: Allison Richardson, Senior Planner

PETITION HISTORY

This is the first hearing for this petition.

STAFF RECOMMENDATION

Staff recommends that the Plat Committee **approve** and find that the plat, file-dated December 23, 2022, complies with the standards of the Subdivision regulations, subject to the following conditions:

- 1. That the applicant provides a bond, as required by Section 741-210, of the Consolidated Zoning and Subdivision Ordinance.
- 2. Subject to the Standards and Specifications of Citizens Energy Group, Sanitation Section.
- 3. Subject to the Standards and Specifications of the Department of Public Works, Drainage Section.
- 4. Subject to the Standards and Specifications of the Department of Public Works, Transportation Section.
- 5. That addresses and street names, as approved by the Department of Metropolitan Development, be affixed to the final plat prior to recording.
- 6. That the Enforcement Covenant (Section 741-701, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording
- 7. That the Site Distance Covenant (Section 741-702, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording.
- 8. That the Sanitary Sewer Covenant (Section 741-704, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording.
- 9. That the Storm Drainage Covenant (Section 741-703, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording.



- 10. That the plat restrictions and covenants, done in accordance with the rezoning commitments, be submitted prior to recording the final plat.
- 11. That all the standards related to secondary plat approval listed in Sections 741-207 and 741-208 of the Consolidated Zoning and Subdivision Ordinance be met prior to recording the final plat.

PETITION OVERVIEW

SITE PLAN AND DESIGN

This site is zoned C-4 and developed with a commercial integrated center. The proposed plat would subdivide the property into three lots—Lot Three, Lot Four and Block A. The proposed plat meets the standards of the C-4 zoning classification.

STREETS

All lots front on Michigan Road to the west and Wesleyan Road to the east. Lot Three has frontage on DePauw Boulevard to the south. Internal access drives also provide access between properties. No new streets are proposed as part of this petition.

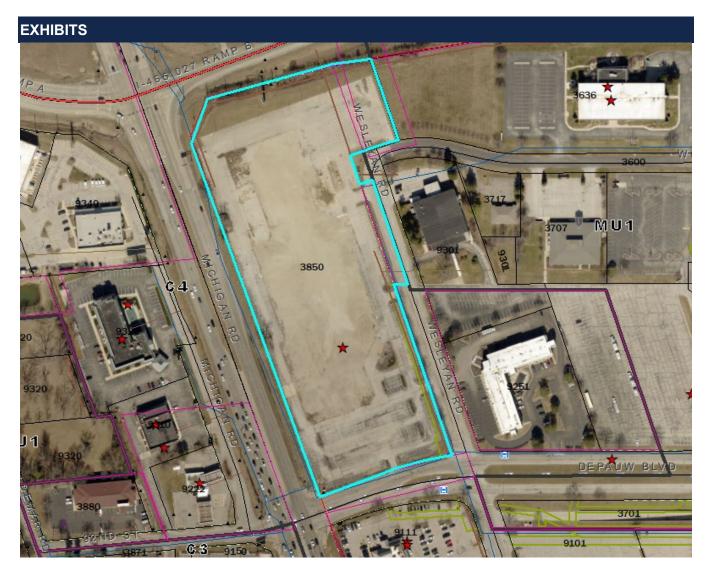
SIDEWALKS

Sidewalks are required on DePauw Boulevard, Michigan Road, and Wesleyan Road (except where existing).

GENERAL INFORMATION

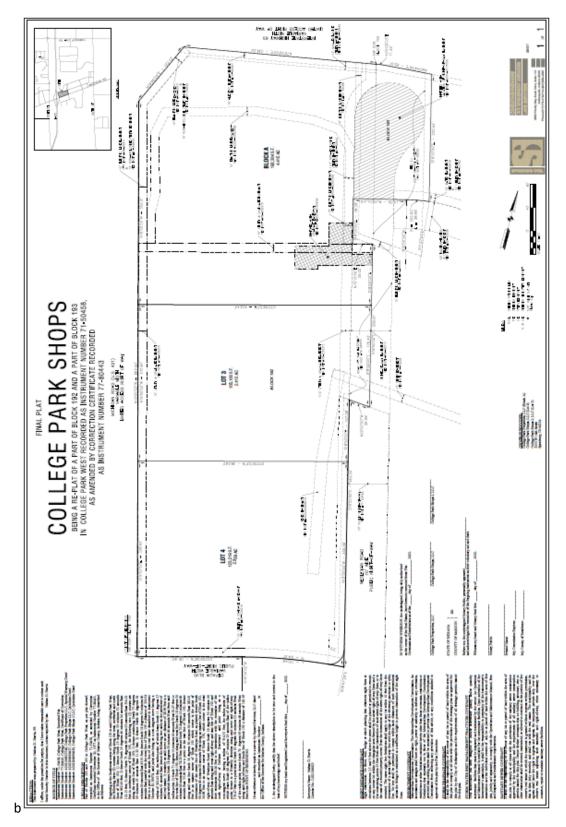
Existing Zoning	C-4	
Existing Land Use	Commercial	
Comprehensive Plan	Community Commercial	
Surrounding Context	Zoning	Land Use
North:	C-4	Commercial
South:	C-4	Commercial
East:	C-4 / MU-1	Commercial
West:	C-4 / C-3	Commercial
Thoroughfare Plan		
Michigan Road	Primary Arterial	220-foot existing and proposed
DePauw Boulevard	Local Street	100-feet existing and proposed
Wesleyan Road	Local Street	75-feet existing and proposed
Petition Submittal Date	December 23, 2022	













PHOTOS



Proposed Block A viewed from Wesleyan Road



Proposed Lot Four





Proposed Lot Three viewed from Wesleyan Boulevard



Proposed Lot Four







Lot Four, Michigan Road Frontage



PLAT COMMITTEE February 8, 2023

Case Number: 2022-PLT-096

Property Address: 649 North Oxford Street (*Approximate Address*)

Location: Center Township, Council District #17

Petitioner: Azteca Ventures, LLC, by Matt Walker

Zoning: D-5

Request: Approval of a Subdivision Plat, to be known as North Oxford Townhomes, a

Replat of Lot 22 in J. W. Estep and Co's. Addition, dividing 0.13-acre into two

single-family attached lots.

Waiver Requested: None

Current Land Use: Two-Family Dwelling

Staff Reviewer: Allison Richardson, Senior Planner

PETITION HISTORY

This is the first hearing for this plat petition.

STAFF RECOMMENDATION

Staff recommends that the Plat Committee **approve** and find that the plat, file-dated December 28, 2022, complies with the standards of the Subdivision regulations, subject to the following conditions:

- 1. Subject to the Standards and Specifications of Citizens Energy Group, Sanitation Section.
- 2. Subject to the Standards and Specifications of the Department of Public Works, Drainage Section.
- 3. Subject to the Standards and Specifications of the Department of Public Works, Transportation Section.
- 4. That addresses and street names, as approved by the Department of Metropolitan Development, be affixed to the final plat prior to recording.
- 5. That the Enforcement Covenant (Section 741-701, of the Consolidated Zoning and Subdivision Ordinance) be affixed to the final plat prior to recording
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- 10. That all the standards related to secondary plat approval listed in Sections 741-207 and 741-208 of the Consolidated Zoning and Subdivision Ordinance be met prior to recording the final plat.
- 11. No detached single-family dwellings shall be built on the individual lots.

PETITION OVERVIEW

SITE PLAN AND DESIGN

The subject site is zoned D-5 and developed with a two-family dwelling. This proposed plat would divide the existing parcel into two lots. Lots One and Two would each contain half of the two-family dwelling with the lot line following the common wall and continuing through the rear of the lot. The subject site has been developed with a two-family dwelling since at least 1915 as shown on historic Sanborn maps. This replat would allow the property owner to sell each of the parcels individually, rather than as one parcel, with minimal impact on the surrounding property owners.

STREETS

Lots One and Two would front on Oxford Street, with alley access on the rear. No new streets are proposed.

PROCEDURE

This plat petition, if approved, only legally establishes the division of land. In the event that the existing duplex were to be removed, any new construction that does not conform to the site plan approved by variance would be required to meet all development standards of the D-5 Dwelling District, including, but not limited to, setbacks, minimum lot width and frontage, and minimum open space.

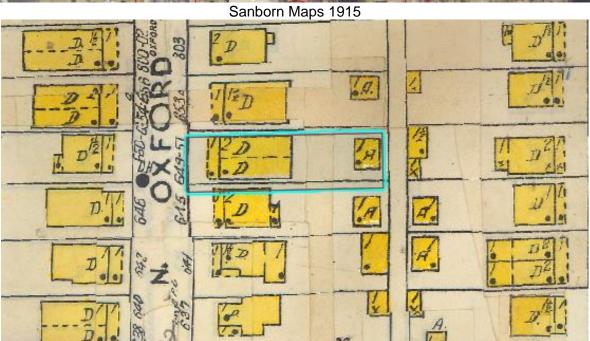
GENERAL INFORMATION		
Existing Zoning	D-5	
Existing Land Use	Two-family dwelling	
Comprehensive Plan	Traditional Neighborhood	
Surrounding Context	<u>Zoning</u>	Land Use
North:	D-5	Single-Family residential
South:	D-5	Single-Family residential
East:	D-5	Single-Family residential
West:	D-5	Single-Family residential
Thoroughfare Plan		
Hamilton Avenue	Local Street	60-feet existing and proposed
Petition Submittal Date	December 22, 2022	





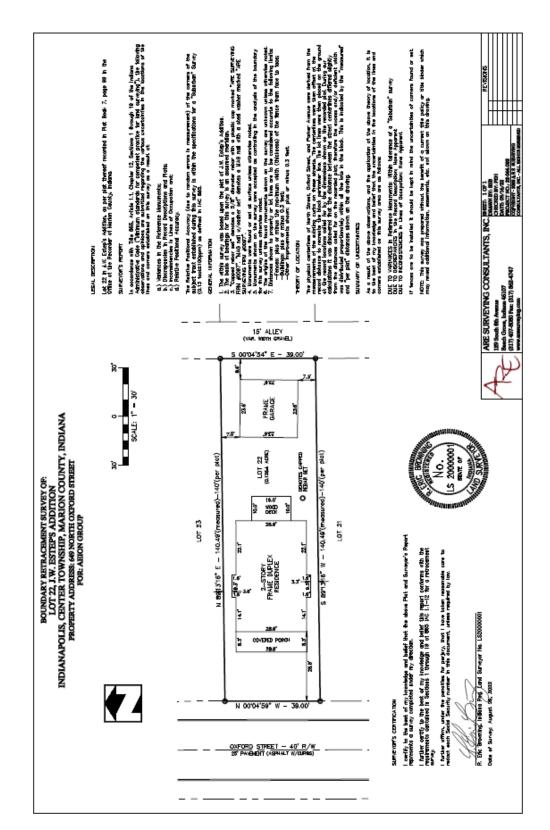
EXHIBITS



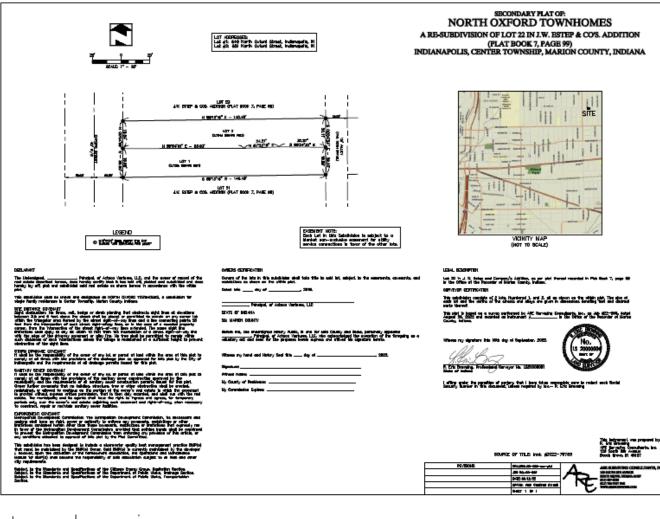


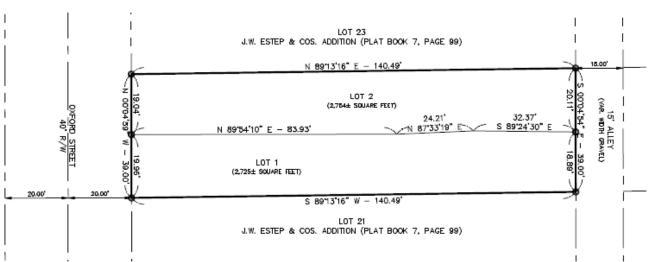


Site Plan













PHOTOS

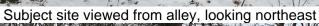


Subject site viewed from Oxford Street











Subject site viewed from alley, looking southeast



PLAT COMMITTEE February 8, 2023

Case Number: 2022-VAC-005

Property Address: 1105 Prospect Street and 1121 Shelby Street (Approximate Address)

Location: Center Township, Council District #21

Petitioner: FS Theatre, LLC., by David Kingen and Emily Duncan

Zoning: C-S

Request: Vacation of the first east-west alley north of Morris Street, being 15 feet in width,

beginning at the east right-of-way line of Shelby Street, east 159.53 feet to the southeast corner of Lot 4 of Block 2, Martindale's South Addition, with a waiver of

the Assessment of Benefits.

Vacation of the first east-west alley north of Morris Street, being 12.88 feet in width, beginning at the southeast corner of Lot 4 of Block 2, Martindale's South Addition, east 39.13 feet to the southwest corner of Lot 6 of Block 2, Martindale's

South Addition, with a waiver of the Assessment of Benefits.

Waiver Requested: Waiver of assessment of benefits

Current Land Use: Commercial

Staff Reviewer: Allison Richardson, Senior Planner

PETITION HISTORY

This is the sixth hearing for this petition.

This petition was granted a continuance for cause from the August 10, 2022 hearing to the September 14, 2022 hearing, from the September 14, 2022 hearing to the October 12, 2022 hearing, from the October 12, 2022 hearing to the November 9, 2022 hearing, and from the November 9, 2022 hearing to the December 14, 2022 hearing, and from the December 14, 2022 hearing to the February 8, 2023 hearing..

At the November 9, 2022 hearing, the plat committee asked Staff if any commitments should be adopted if they were to approve the vacation against Staff's recommendation. Staff suggested that if the alley is to be vacated, that vehicle access should be removed on Shelby Street by removing the curb cut and installing a sidewalk. The petition was continued to December 14, 2022 to provide time for the Petitioner to submit commitments. The Petitioner has submitted a commitment to install a chain or gate to limit vehicle access, but not remove it. This commitment does not meet the intent of Staff's suggestion as discussed during the hearing. If vehicle access is to remain, it is further evidence that the vacation is not in the public interest and that the alley should remain.

The Petitioner provided an updated site plan on January 30, 2023 showing proposed improvements for the outdoor seating and service areas. See exhibit in staff report. Staff continues to **recommend denial** of the vacation. If approved against Staff's recommendation the plan shall be amended so that the proposed gate must be setback from the sidewalk and include planter boxes or similar landscaping to



separate the private and public space, and the wall between the outdoor dining and loading areas shall be no more than six feet tall.

STAFF RECOMMENDATION

RECOMMENDED MOTION (denial): That the Plat Committee find that the proposed vacation is not in the public interest, and that the Plat Committee deny the adoption of Declaratory Resolution 2022-VAC-005.

If approved against Staff's recommendation, the Petitioner must submit a commitment to remove the curb cut and install a sidewalk on Shelby Street.

PETITION OVERVIEW

SUMMARY

The subject site includes the right-of-way for a platted alley that separates 1105 Prospect Street and 1121 Shelby Street. This alley was platted prior to the construction of Morris Street to the south. This request would remove the alley from public use and is intended to be used for outdoor dining. Staff does not believe that the vacation is in the public interest. There are several loading and service areas within this alley that would be affected by a vacation; if approved, any expansion of the existing loading bays or mechanical systems would require variances for being located within a front yard.

Staff would suggest that the alley could be utilized temporarily using Special Event Permits. This could permit right-of-way closures for outdoor dining or other events without requiring a vacation petition.

It is unclear if the addition of outdoor dining would cause the existing loading and service bays to be removed at this site. The ordinance requires that loading areas and other equipment are within a rear yard or alleys rather than front yards or other public right-of-way. Staff would not support a vacation that would create a non-compliance. The vacation of this alley would also create buildable area, which is not supported by Staff. Expansion of the building would possibly require relocating of loading areas and equipment that would place them on busy streets with direct frontage. Staff would not support this type of development.

PROCEDURE

Neither the Division of Planning nor the Plat Committee, Hearing Examiner or Metropolitan Development Commission determines how vacated right-of-way is divided. The approval of a vacation petition only eliminates the public right-of-way. The vacation approval does nothing more. A Petitioner will not receive a deed or other document of conveyance after the approval of a vacation.

The general rule under Indiana case law is that when a street or highway is vacated or abandoned the title to the land reverts to the abutting property owners. This rule exists by virtue of the fact that the abutting landowner owns to the center of the street or highway subject only to an easement for the public to the use of the street or highway. Gorby v. McEndarfer 135 Ind.App. 74, *82, 191 N.E.2d 786, **791 (Ind.App.1963). However, there are possible exceptions to this general rule.



After a vacation of public right-of-way, the county assessor determines how the vacated right-of-way will be assessed for tax purposes.

Petitioners and abutters of the vacated right-of-way should consult their own attorneys for advice regarding the ownership of the vacated right-of way.

ASSESSMENT OF BENEFITS

The Petitioner has requested a waiver of the Assessment of Benefits for the subject right-of-way. Since this is an improved alley, Staff would not recommend approval of the waiver.

GENERAL INFORMATION		
Existing Zoning	C-S	
Existing Land Use	Commercial	
Comprehensive Plan	Suburban Neighborhood	
Surrounding Context	Zoning	Land Use
North:	C-3 / MU-2	Commercial
South:	C-4	Commercial
East:	D-5 / C-4	Single-Family Residential /
		Commercial
West:	C-4	Commercial
Thoroughfare Plan		
Kindig Road	Local Street	50-feet existing and proposed
Katherine Drive	Local Street	70-foot existing and 50-feet proposed
Petition Submittal Date	June 15, 2022	





EXHIBITS

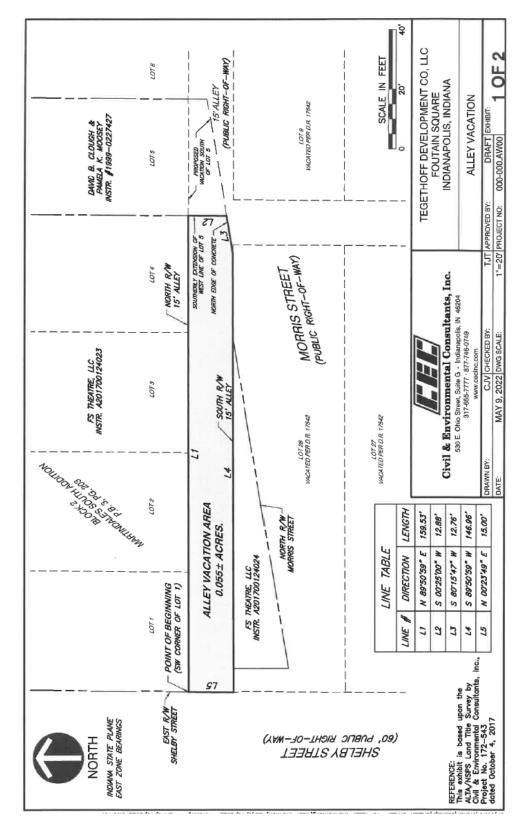




Aerial Photo 1972

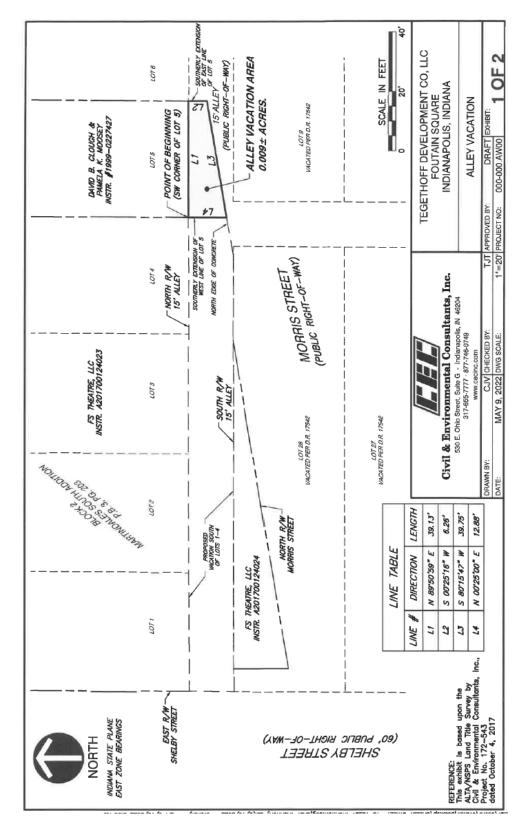








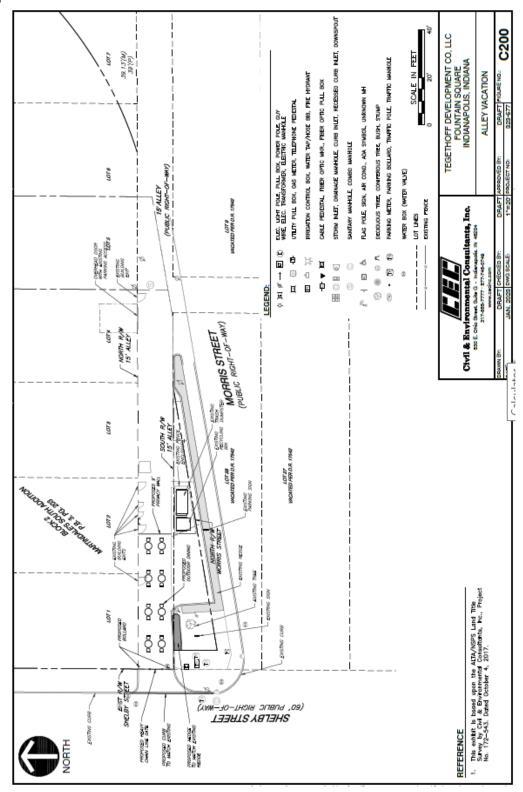






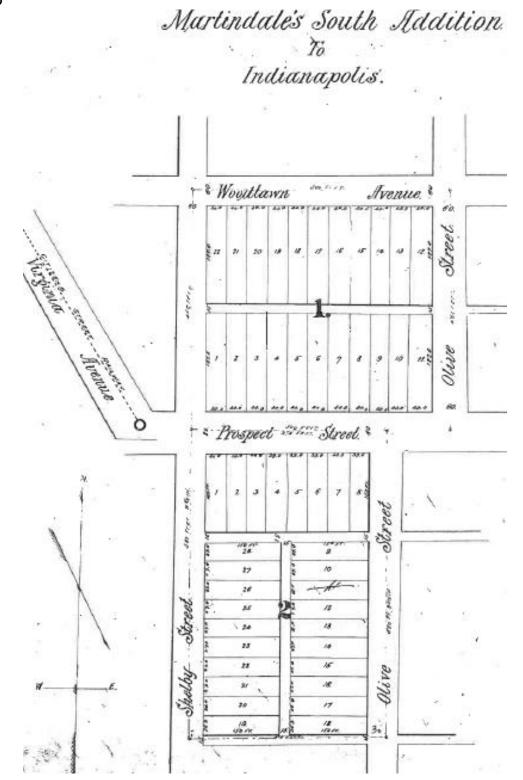


Site Plan





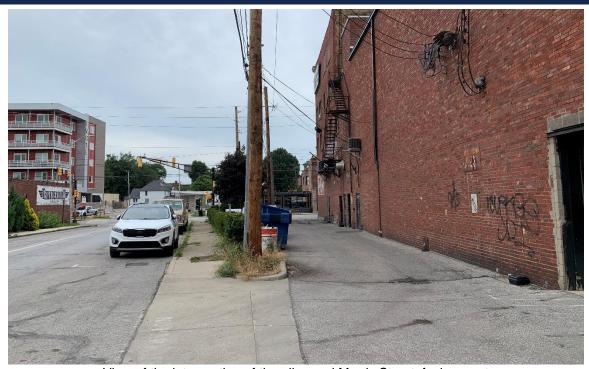
Plat Map







PHOTOS





East facing view of the alley. 1105 Prospect Street shown left, 1121 Shelby Street shown right.





View from intersection of the alley with Shelby Street; facing southeast



View from intersection of the alley with Shelby Street; facing northeast



View from the intersection of Shelby Street and Morris Street, facing east