



## CITY OF HENDERSONVILLE WATER SEWER ADVISORY COUNCIL

Operations Center - Assembly Room | 305 Williams St. | Hendersonville NC 28792  
Monday, October 23, 2023 – 6:00 PM

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### AGENDA

1. **CALL TO ORDER**

2. **APPROVAL OF AGENDA**

3. **APPROVAL OF MINUTES**

A. Approval of Minutes of July 24, 2023 - *Jill Murray, City Clerk*

4. **NEW BUSINESS**

A. Water Shortage Response & Water Supply/Water & Sewer System Development Fees - *Adam Steurer, Utilities Director*

5. **OTHER BUSINESS**

6. **ADJOURNMENT**

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## CITY OF HENDERSONVILLE WATER SEWER ADVISORY COUNCIL

Operations Center - Assembly Room | 305 Williams St. | Hendersonville NC 28792  
Monday, July 24, 2023 – 6:00 PM

### MINUTES

- Present: City of Hendersonville Council Member & Chair Jerry Smith, County Commissioner & Vice Chairman Daniel Andreotta, City of Hendersonville Council Member Debbie Roundtree, City of Hendersonville Water/Sewer Customer Representative Chuck McGrady, Henderson County Water/Sewer Customer Representative Andrew Riddle, Village of Flat Rock Council Member David Dethero, Town of Fletcher Council Member Sheila Franklin, Town of Laurel Park Council Member Paul Hansen, City of Saluda Council Member Stan Walker, Town of Mills River Mayor Pro-Tem Randy Austin
- Absent: Partnership for Economic Development Representative Carsten Erkel
- Staff Present: City Manager John Connet, Assistant City Manager Brian Pahle, Budget Manager Adam Murr, City Engineer Brent Detwiler, Utilities Director Lee Smith and Utilities Engineer Adam Steurer and others.

#### 1. CALL TO ORDER

Chairman Jerry Smith called the meeting to order at 6:00 p.m. and welcomed those in attendance.

#### 2. APPROVAL OF AGENDA

*Paul Hansen moved to approve the agenda as presented. A unanimous vote of the Council Members present followed. Motion carried.*

#### 3. APPROVAL OF MINUTES

- A. Approval of the April 24, 2023 Minutes.

*Andrew Riddle moved to approve the minutes of April 24, 2023 as presented. A unanimous vote of the Council Members present followed. Motion carried.*

#### 4. NEW BUSINESS

##### A. Approval of Amended Annual Schedule of Regular Meetings - John Connet, City Manager

City Manager Connet explained that due to construction at the City Operations Center, we had to move our meetings to City Hall. As a result, we must adopt an amended annual schedule of regular meetings.

*Daniel Andreotta moved that the Water and Sewer Advisory Committee approve the Amended Annual Schedule of Regular Meetings. A unanimous vote of the Council Members present followed. Motion carried.*

**B. Update on Water and Sewer Capital Projects – Lee Smith, Utilities Director & Adam Steurer, Utilities Engineer**

Adam Steurer presented a PowerPoint slide giving an update of all of the water & sewer capital projects: Etowah Water System Improvements; Clear Creek Sewer Interceptor Replacement; French Broad River Intake & Pumping Station; Water Treatment Facility Expansion; North Fork Reservoir Dredging; WWTF Replacement/Repair Projects and UV Disinfection Replacement.

## Etowah Water System Improvements

- New 500,000-gal storage tank
- New pump station
- ~15,000 feet of 12-inch water pipe
- Improve pressure and fire flow
- North Greenwood Forest Drive Water Replacement Completed
- Status: Project Activated
- Cost: \$8M



## Clear Creek Sewer Interceptor Replacement

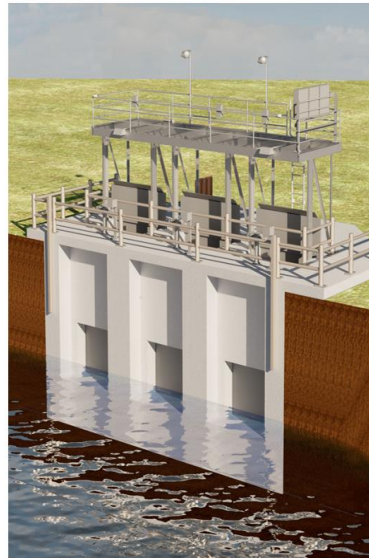
- Existing sewer undersized for current and future flows in Clear Creek Basin
- ~3,500 feet of 30" sewer
- Status: Substantially Complete
- Cost \$4.5M





## French Broad River Intake and Pumping Station

- Additional water source
- 15 mgd initial capacity and expandable to 21 mgd
- Under Construction – Completion Summer 2024
- \$23.5M
- ~60% Complete per pay applications



## French Broad River Intake and Pumping Station





## Water Treatment Facility Expansion

- Installation of additional filter
- Additional 3 mgd capacity  
12 mgd to 15 mgd
- Status: Design/Permitting
- Construction 2024
- Estimated Cost: \$2.1M



## North Fork Reservoir Dredging

- Removal of accumulated sediment, increase storage volume
- Status: Construction
- Construction Cost: \$942,000



## North Fork Reservoir Dredging





## WWTF – Replacements/Repair Projects

- Ultraviolet (UV) Disinfection Improvements
  - Replaces existing equipment
  - Adds treatment capacity
  - Adds redundancy
  - Under construction – completion late 2023
  - \$3.9M
- Aeration Basin No. 2 Repairs and Rehabilitation
  - Repairs bowing basin wall
  - Construction beginning summer 2023
  - \$1.6M
- Both projects funded mostly through a \$5.0 M grant allocation

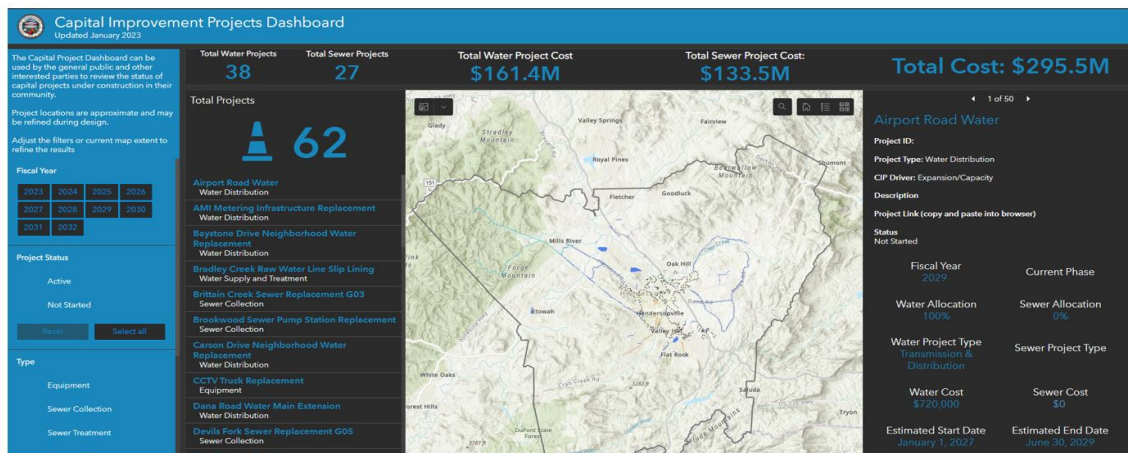


## WWTF – Biosolids Thermal Dryer

- Reduce solids management costs
- Produce high-quality biosolid
- Status: Design/Permitting
- Construction 2024/2025
- Estimated Cost \$12.5M



## Capital Projects Dashboard



For More Information and Projects:

[Water & Sewer CIP Dashboard](#)

### C. Water & Sewer System Development Fees – Adam Steurer, Utilities Engineer

Adam Steurer explained the background, considerations, assessment methodologies, calculations, dwelling size and the cost for residential and non-residential.

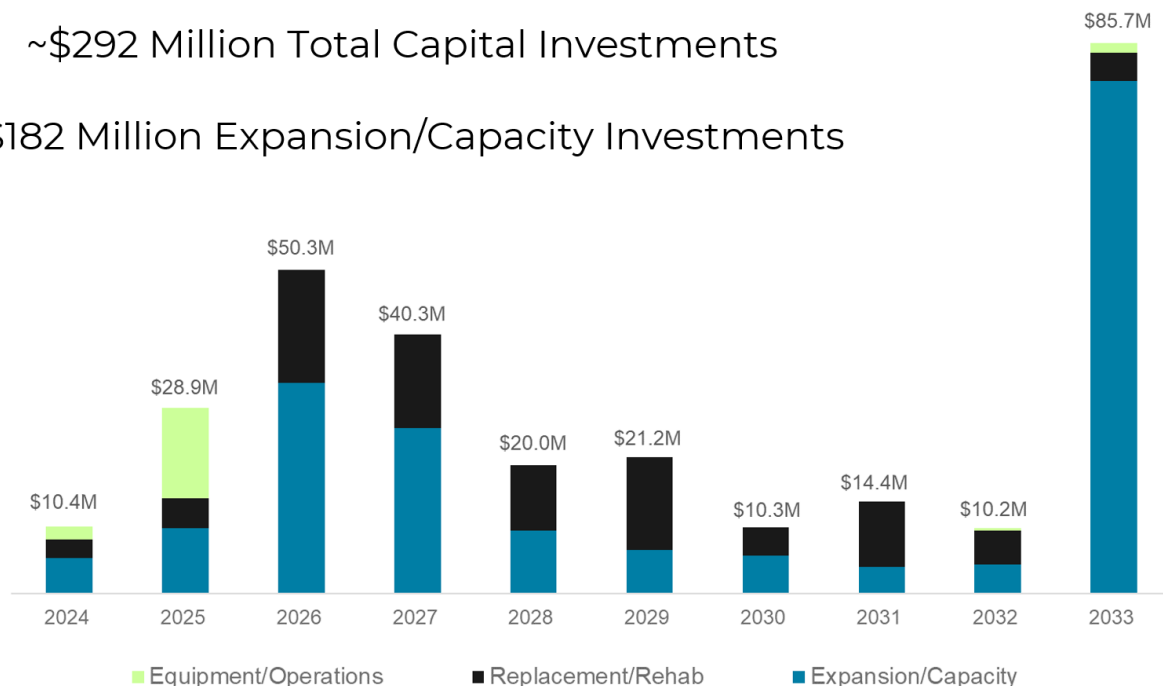
## System Development Fees

- Fees charged for new connections joining the water and wastewater system and connections requiring additional system capacity
- Intended to recover the cost of constructing water and wastewater capacity, “growth pays for growth”
- Fees are applied based on units of service (representing potential demand on utility system / large user vs. small user)

## Capital Improvement Plan FY2023

~\$292 Million Total Capital Investments

~\$182 Million Expansion/Capacity Investments



## SDF Background

- Hendersonville assessed water/sewer SDFs until September 2016
- 2016 Town of Carthage, NC lawsuit
  - Challenged authority to charge certain water/sewer fees including SDFs
- Fees are legislated in North Carolina
  - Public Water and Sewer System Development Fee Act (NC General Statutes - Chapter 162A Article 8) approved July 2017

## Considerations

- SDFs allow the utility to recover at least a portion of cost of constructing system infrastructure
- Lack of SDFs places the full cost of infrastructure on user rates
- SDFs have a potential impact on development but are very common in North Carolina
  - 81 NC utilities charge SDFs (2018/2019)
- Requirements and limitations on the use of SDFs given legislation
  - Separate tracking of revenues from SDFs
  - Limitations on the use of proceeds depending on the approach

## Assessment Methodologies

Methodology	Description	Appropriate For
Buy-In Method	Fees are based on cost of constructing existing utility system.	System with ample existing capacity to sell.
Incremental Cost Method	Fees are based on planned growth-related capital improvements	System with limited or no existing capacity to sell.
Combined Method	Fees are based on cost of existing system and planned capital improvements	System with existing capacity to sell and with planning growth-related capital projects.

Financial consultant (Stantec) recommend the use of the combined method for water and sewer SDFs



## Combined Method Calculation

$$\text{System Development Fee} = \frac{\text{Value of System} - \text{Credit}}{\text{System Capacity}}$$

### 1. Value of Utility System

- Depreciated value of current assets in place, escalated to current replacement cost
- Plus: The value of future planned capital projects that will add capacity to the system (10-Year Capital Plan)

### 2. Credit

- Outstanding principal on existing utility debt
- NPV of principal on future debt over planning period (must equal at least 25% of expansion capital projects, if not additional credit required).
- Donated/Contributed and non-core system assets

### 3. System Capacity

- Total capacity in the utility system measured in units of services (Equivalent Residential Units or ERUs) with the existing system and expansion of the system.

## Units of Service

Water System (based on historical demands)

Type	Average Consumption (gpd)
Single Family (1 equivalent residential unit - ERU)	136
Multi-Family	85
Mobile / Manufactured Home	133

Water System ERU Calculation	
Daily Usage per ERU (gpd)	136
Max Day Peaking Factor	1.64
<b>Peak Day Usage per ERU (gpd)</b>	<b>223</b>
Multi-Family Units (ERUs per Unit)	0.63

Sewer System (NC Planning Requirements)

Sewer System ERU Calculation	
State Standard Flow Rate (gpd) per Bedroom	120
Planning # of Bedrooms	2
<b>Sewer Use per ERU (gpd)</b>	<b>240</b>
Multi-Family Units (ERUs per Unit)	0.63

## Water SDF Calculation

	Source / Treatment	Transmission / Distribution	Total
Replacement Value of Existing Depreciated Assets	\$34,607,998	\$51,705,500	\$86,313,497
Expansion Capital Projects	63,485,535	45,005,000	108,490,535
<b>Total Value</b>	<b>\$98,093,533</b>	<b>\$96,710,500</b>	<b>\$194,804,032</b>
<i>Less Credits</i>			
Outstanding Debt Principal	(\$7,240,635)	(\$10,817,749)	(\$18,058,384)
Donated and Non-Core Assets	(1,219,302)	(8,960,275)	(10,179,577)
Revenue Credit (NPV of future debt principal over period)	(26,613,455)	(18,866,322)	(45,479,777)
<b>Net System Value</b>	<b>\$63,020,141</b>	<b>\$58,066,154</b>	<b>\$121,086,295</b>
System Capacity - Million Gallons per Day*	18	18	
Level of Service per ERU (gallons per day)	223	223	
<b>Equivalent Residential Units (ERU)</b>	<b>80,703</b>	<b>80,703</b>	
<b>Water System Development Fee Per ERU</b>	<b>\$781</b>	<b>\$720</b>	<b>\$1,501</b>

\*Includes 6 MGD WTP plant expansion

Water Calculated Fee - \$6.73 per gallon per day

## Sewer SDF Calculation

	Treatment	Conveyance / Collection	Total
Replacement Value of Existing Depreciated Assets	\$28,145,176	\$35,802,595	\$63,947,771
Expansion Capital Projects	57,750,769	16,212,000	73,962,769
<b>Total Value</b>	<b>\$85,895,945</b>	<b>\$52,014,595</b>	<b>\$137,910,540</b>
<i>Less Credits</i>			
Outstanding Debt Principal	(\$6,446,996)	(\$8,201,021)	(\$14,648,017)
Donated and Non-Core Assets	(63,282)	(2,629,945)	(2,693,227)
Revenue Credit (NPV of future debt principal over period)	(24,209,412)	(6,796,152)	(31,005,564)
<b>Net System Value</b>	<b>\$55,176,255</b>	<b>\$34,387,477</b>	<b>\$89,563,732</b>
System Capacity - Million Gallons per Day*	7.8	7.8	
Level of Service per ERU (gallons per day)	240	240	
<b>Equivalent Residential Units (ERU)</b>	<b>28,139</b>	<b>28,139</b>	
<b>Wastewater System Development Fee Per ERU</b>	<b>\$1,698</b>	<b>\$1,058</b>	<b>\$2,756</b>

\*Includes 3 MGD WWTP plant expansion

Sewer Calculated Fee - \$11.48 per gallon per day

## Assessment of System Development Fees

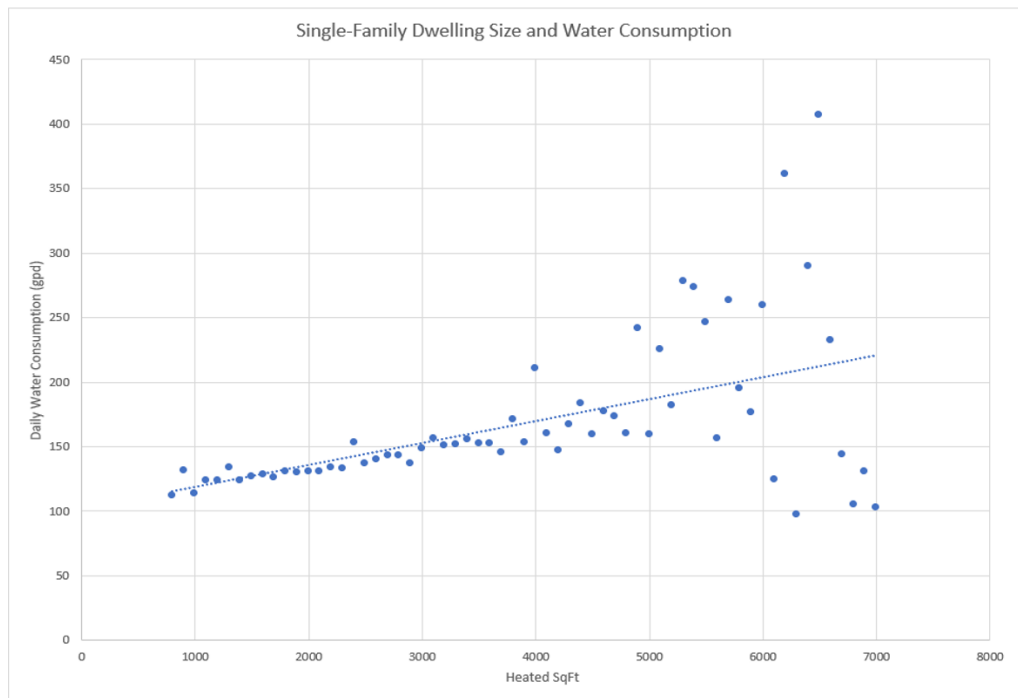
- SDFs must be applied based on units of service (represents potential demand)
- SDFs can be scaled by meter size based on hydraulic capacity of meter
- American Water Works Association (AWWA) meter equivalents
- Consider scaling by heated square footage for residential
- Consider master-metered multi-family per unit

Meter size	Equivalent Residential Units (ERU)
3/4"	1.00
1"	1.67
1 1/2"	3.33
2"	5.33
3"	11.67
4"	21.00
6"	43.33
8"	93.33
Multi-Family (per unit)	0.63

# Calculated System Development Fees

Meter size	Calculated Water SDF	Current No. of Water Meters	Calculated Wastewater SDF	Current No. of Wastewater Customers	Combined SDF
3/4" (1 ERU)	\$1,501	29,564	\$2,756	9,767	\$4,257
1"	\$2,502	622	\$4,593	297	\$7,095
1 1/2"	\$5,003	317	\$9,187	177	\$14,190
2"	\$8,005	142	\$14,699	79	\$22,704
3"	\$17,512	24	\$32,153	12	\$49,665
4"	\$31,521	11	\$57,876	4	\$89,397
6"	\$65,043	11	\$119,427	2	\$184,470
8"	\$140,093	0	\$257,227	0	\$397,320
Multi-Family (per Unit)	\$938		\$1,736		\$2,674

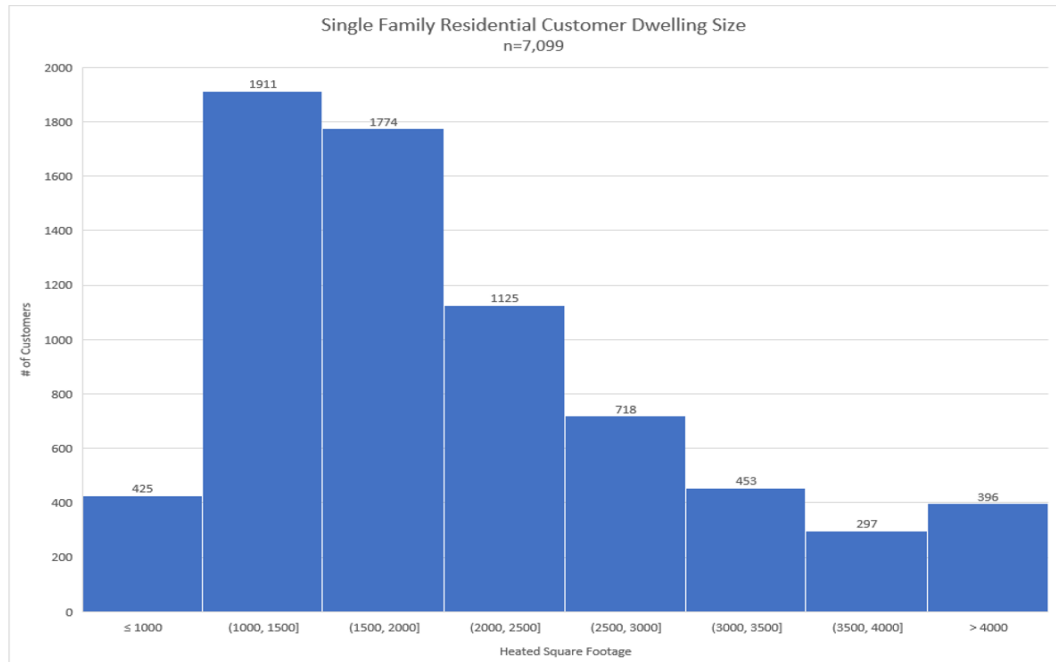
## Residential SDF – Dwelling Size



\*Based on historical demands



## Residential SDF – Dwelling Size



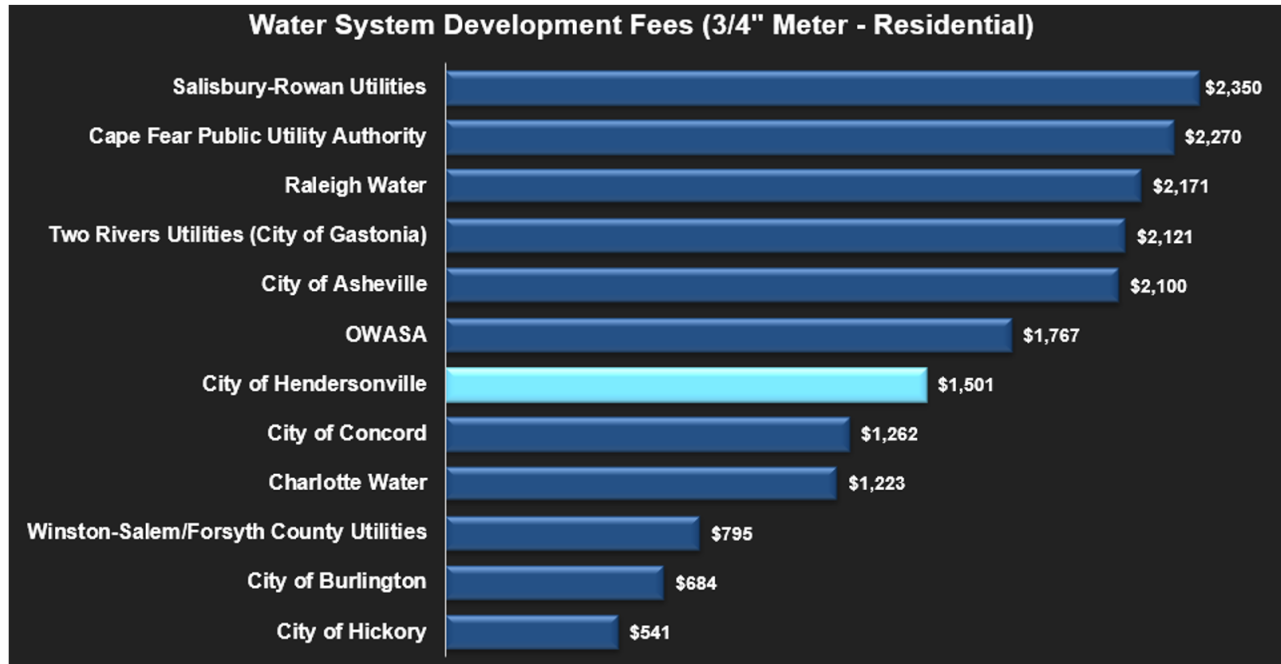
Existing Customer Single-Family Dwelling Size Distribution

## Residential Calculated SDFs - Dwelling Size

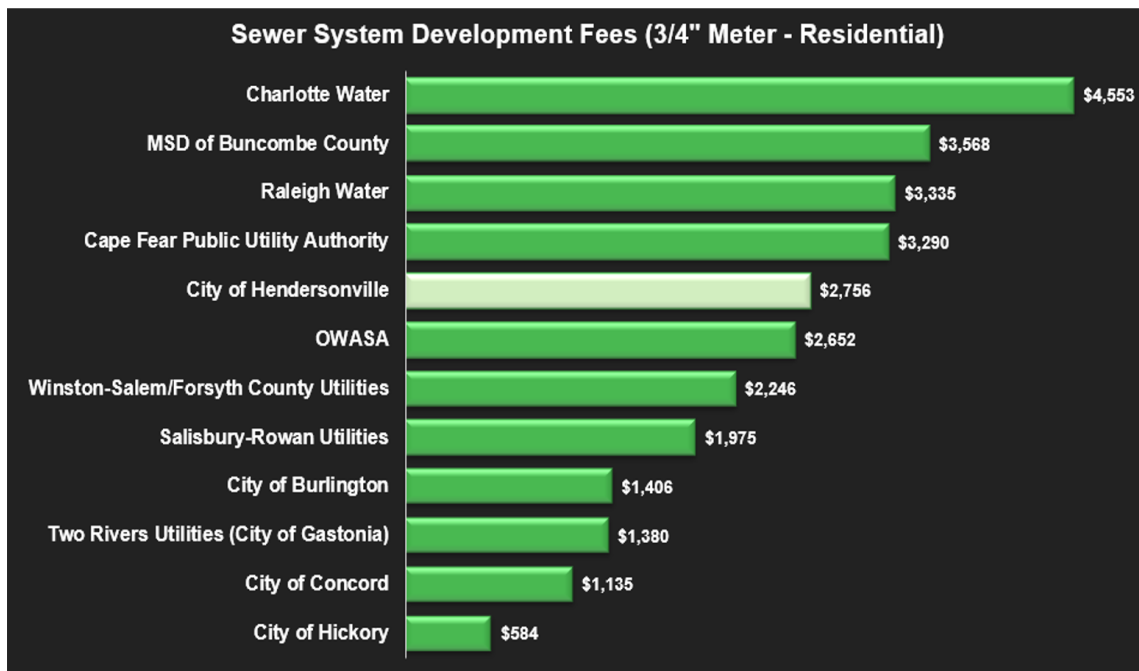
Dwelling Heated Sq Ft	Calculated Water SDF	Calculated Wastewater SDF	Combined SDF	Combined SDF 1 ERU	% of 1 ERU (Dwelling Size)
<1000	\$ 1,308	\$ 2,401	\$ 3,709	\$ 4,256	-13%
1,000 - 1,500	\$ 1,397	\$ 2,564	\$ 3,961	\$ 4,256	-7%
1,501 - 2,000	\$ 1,426	\$ 2,617	\$ 4,043	\$ 4,256	-5%
2,001 - 2,500	\$ 1,514	\$ 2,778	\$ 4,292	\$ 4,256	1%
2,501 - 3,000	\$ 1,574	\$ 2,889	\$ 4,463	\$ 4,256	5%
3,001 - 3,500	\$ 1,692	\$ 3,106	\$ 4,798	\$ 4,256	13%
3,501 - 4,000	\$ 1,809	\$ 3,321	\$ 5,130	\$ 4,256	21%
4,000+	\$ 2,090	\$ 3,836	\$ 5,926	\$ 4,256	39%
Multi-Family (per unit)	\$ 938	\$ 1,722	\$ 2,660	\$ 4,256	-37%

1 ERU: \$1,501 (water) + \$2,755 (sewer) = \$4,256 combined

## Water SDF Comparison – 1 ERU



## Sewer SDF Comparison – 1 ERU



MSD of Buncombe County: - Multi-family per unit \$2,390 (67% of single family)

## Multi-Family Residential SDFs

### Meter Size Approach

Example	Master Meter Size	Water SDF	Sewer SDF	Combined SDF
Apartment A	3"	\$17,512	\$32,153	\$49,665
Apartment B	4"	\$31,521	\$57,876	\$89,397

### Master-Meter Unit Approach

Example	Number of Dwelling Units	Water SDF	Sewer SDF	Combined SDF
Apartment A	208	\$195,130	\$361,146	\$556,276
Apartment B	340	\$318,963	\$590,335	\$909,298

### Single-Family Development

Example	Single-Family Units	Water SDF	Sewer SDF	Combined SDF
SF Subdivision A	208	\$312,208	\$573,248	\$885,456
SF Subdivision B	340	\$510,340	\$937,040	\$1,447,380

## SDF- Key Takeaways

- Fees assessed to new connections or connections requiring additional capacity.
- Fees recovers costs necessary for system expansion and additional capacity - "Growth pays for Growth"
- Lack of SDFs places full cost of infrastructure on user rates
- Reduction in future rate increases possible
- Fees assessed equitably based on units of service/demands



## Schedule

Group	Action	Date	Time
Business Advisory Committee (BAC)	Intro. presentation	07/10/23	11:30am
Water & Sewer Advisory Council (WSAC)	Intro. presentation	07/24/23	6:00pm
City Council	Intro. presentation	08/23/23	4:00pm
City Staff	Analysis published on website	09/04/23	5:00pm
Business Advisory Committee (BAC)	Final presentation & board recommendations	10/09/23	11:30am
Water & Sewer Advisory Council (WSAC)	Final presentation & board recommendations	10/23/23	6:00pm
City Council	Second presentation & board recommendation	10/25/23	4:00pm
Chamber of Commerce-Public Policy Committee	Final presentation	10/26/23	8:30am
City Council	Final presentation/adoption	01/04/24	5:45pm

## Policy Considerations

- Timing for Collection of SDFs
  - Legislation outlines when fees are collected (new development: building permit, existing: application for connection)
  - If fees are adopted, Utility will need to determine how to handle developments that are in process
- Multi-Family Residential Approach
  - Use of master meter size vs dwelling unit approach
- Heated Square Footage Residential Approach
  - Use of dwelling square footage for assessment amount

After some discussion, Adam said he would come back with suggestions regarding master meters vs. individual meters. Also, Jerry Smith asked that the PowerPoint presentations be included with the agenda packet in the future.

### 5. OTHER BUSINESS - None

### 6. ADJOURNMENT

There being no further business, the meeting was adjourned at 7:28 p.m.

\_\_\_\_\_  
Jerry A. Smith Jr., J.D., City Council Member & Chairman

ATTEST:

\_\_\_\_\_  
Jill Murray, City Clerk



# CITY OF HENDERSONVILLE

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Water Shortage Response  
&  
Water Supply



# Water Supply

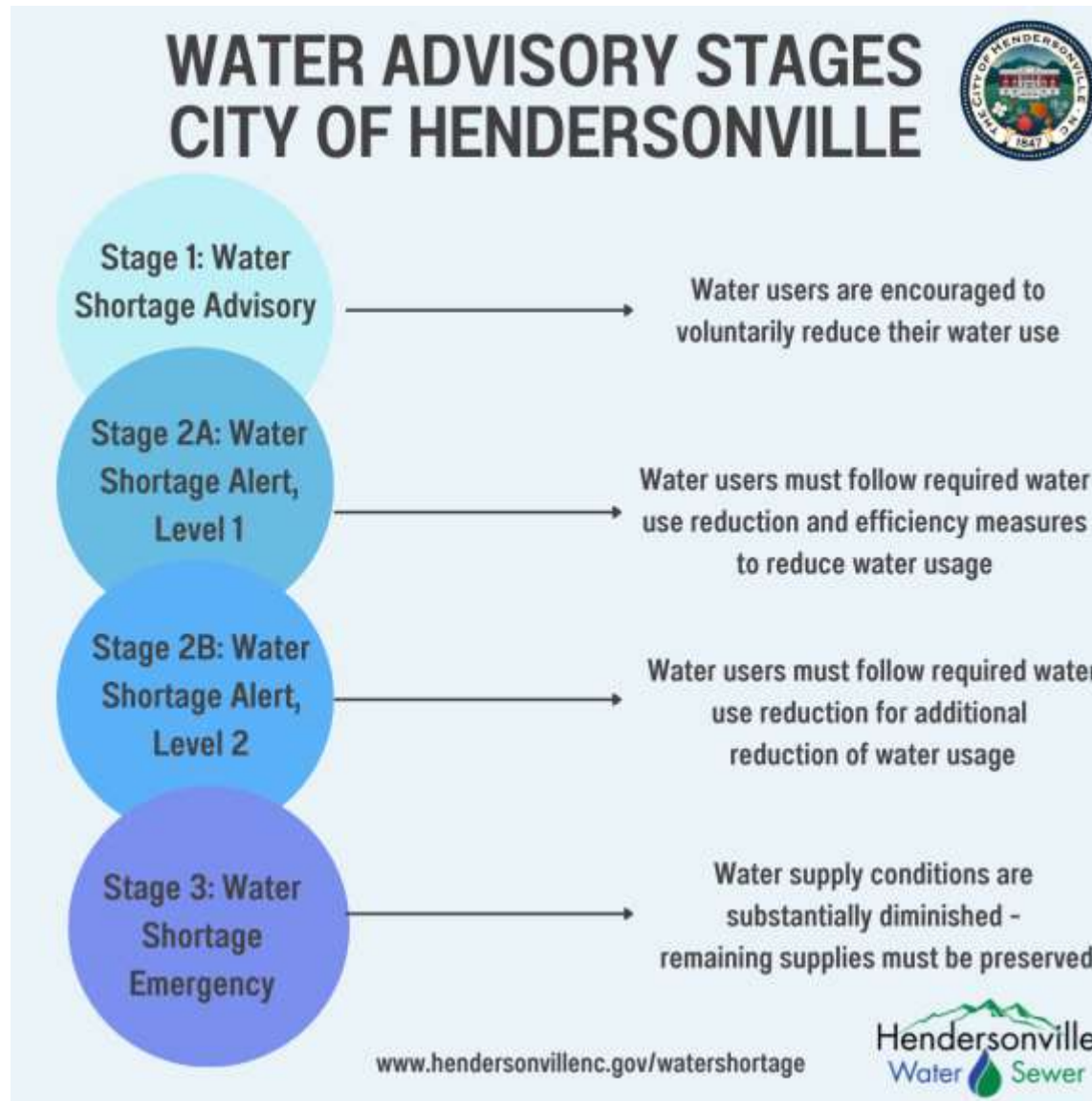
Item A.





# Water Shortage Response Plan

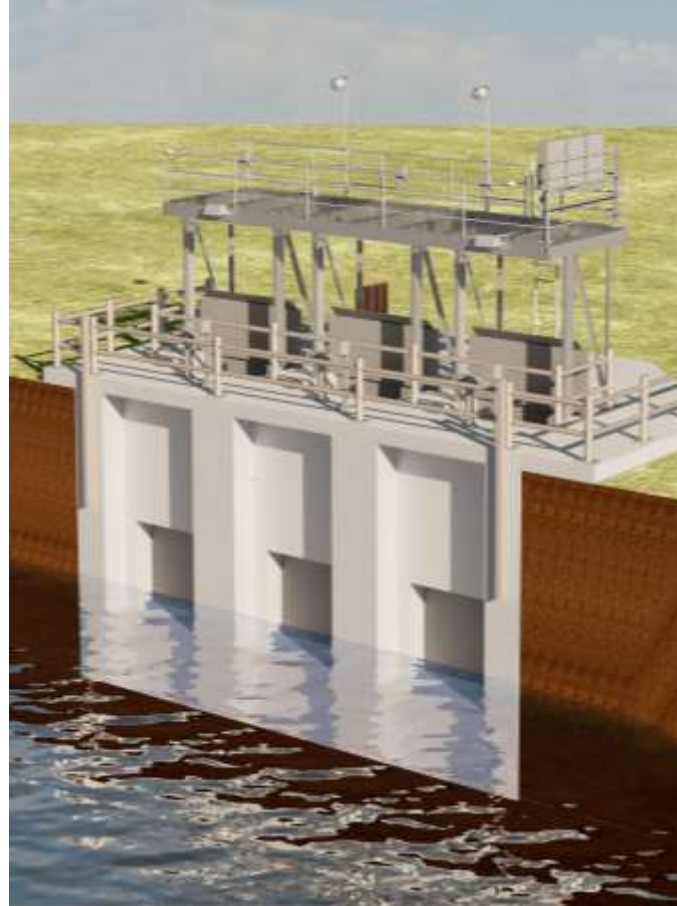
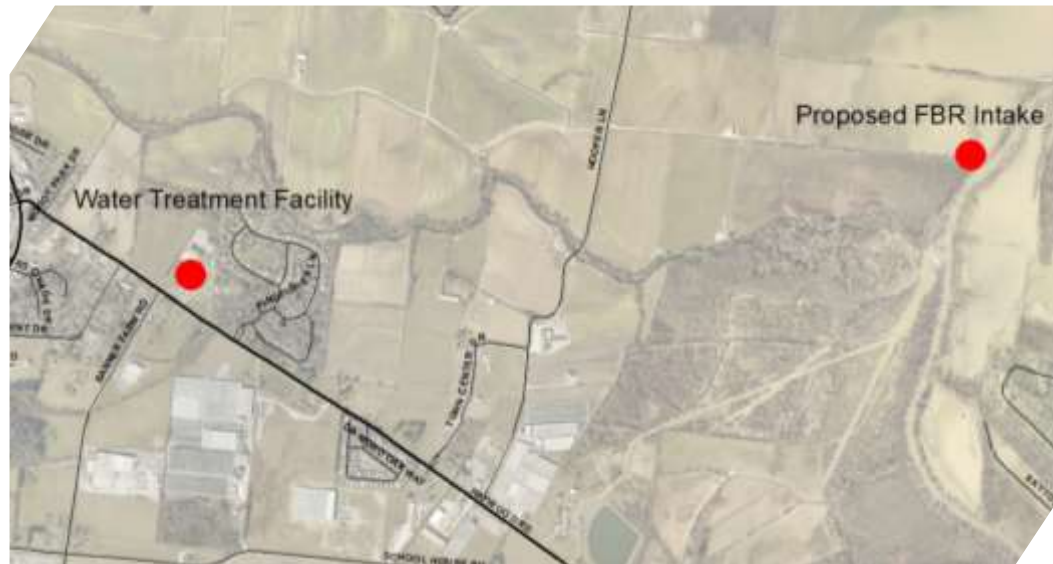
Item A.



# French Broad River Intake and Pumping Station

Item A.

- Drought-resilient water source
- 15 mgd capacity and expandable to 21 mgd
- Under Construction – Completion Summer 2024
- \$23.5M





# French Broad River Intake and Pumping Station

Item A.

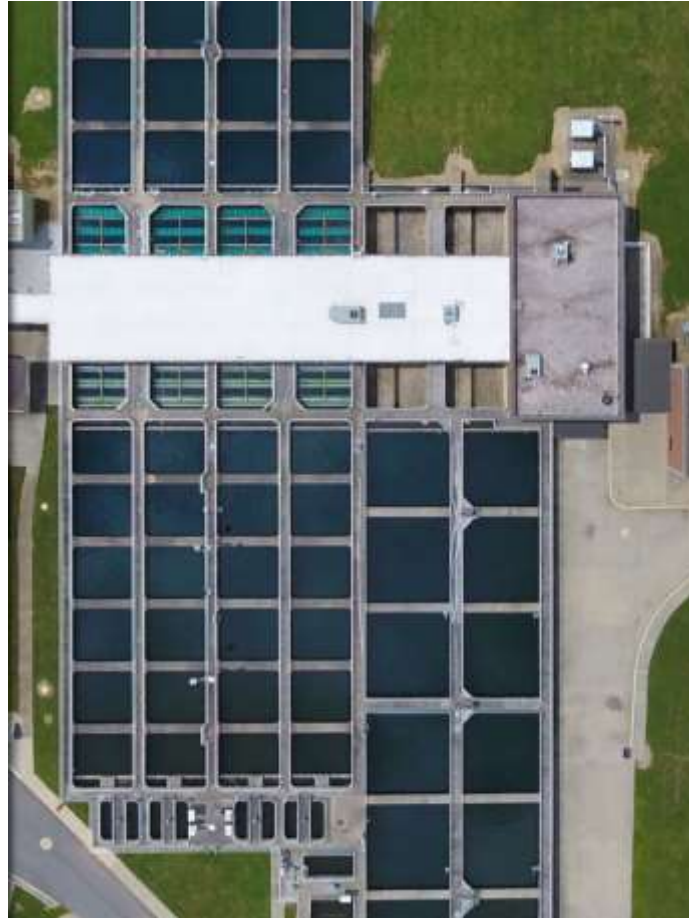




# Water Treatment Facility Expansion - 15

Item A.

- Installation of additional filter
- Additional 3 mgd capacity  
12 mgd to 15 mgd
- Status:  
Design/Permitting
- Construction 2024
- Estimated Cost: \$2.1M





# City of Hendersonville Water and Sewer System Development Fees

*October 23, 2023*





# Agenda

Item A.

2

- 1) Background
- 2) Approach
- 3) Calculations
- 4) Resulting System Development Fees
- 5) Water and Sewer Rate Impacts



- Fees charged for new connections joining the water and wastewater system and connections requiring additional system capacity
- Intended to recover the cost of constructing water and wastewater capacity, “growth pays for growth”
- Fees are applied based on units of service (representing potential demand on utility system / large user vs. small user)
- Hendersonville charged SDFs until 2016





- SDFs allow community to recover at least a portion of cost of constructing system infrastructure
- Lack of SDFs places full cost of infrastructure on user rates
- SDFs have potential impact on development but are very common in North Carolina
  - 81 NC utilities charge SDFs (2018/2019)
- Requirements and limitations on the use of SDFs given legislation
  - Analysis prepared by financial professional
  - Public comment period and public hearing
  - Separate tracking of revenues from SDFs
  - Limitations on use of proceeds depending on approach



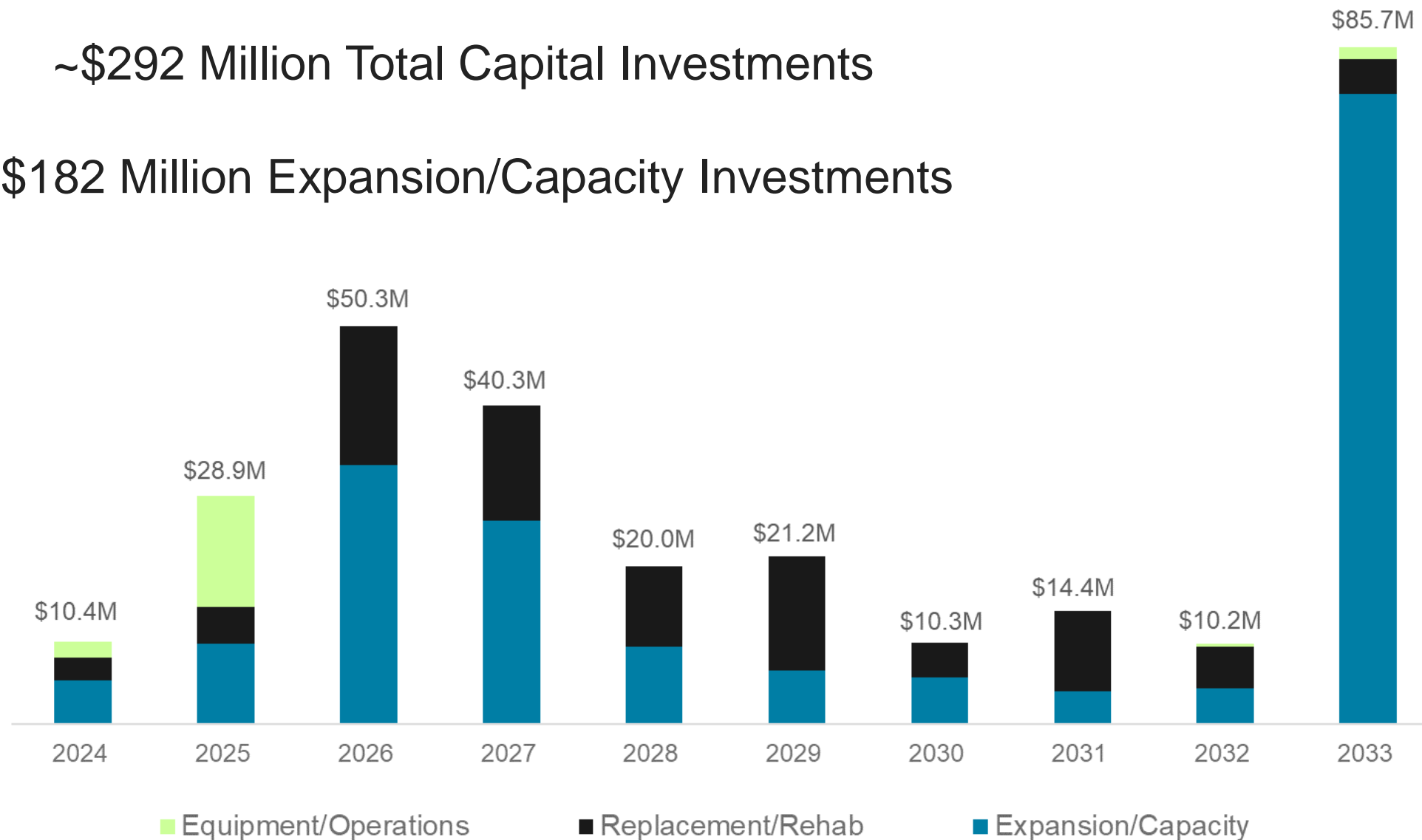
# Capital Improvement Plan FY2023

Item A.

5

~\$292 Million Total Capital Investments

~\$182 Million Expansion/Capacity Investments



Methodology	Description	Appropriate For
<b>Buy-In Method</b>	Fees are based on cost of constructing existing utility system	System with ample existing capacity to sell
<b>Incremental Cost Method</b>	Fees are based on planned growth-related capital improvements	System with limited or no existing capacity to sell
<b>Combined Method</b>	Fees are based on cost of existing system and planned capital improvements	System with existing capacity to sell and with planning growth-related capital projects

Recommend the use of the **combined method** for water and sewer SDFs for City





$$\text{System Development Fee} = \frac{\text{Value of System} - \text{Credit}}{\text{System Capacity}}$$

## 1) Value of Utility System

- Depreciated value of current assets in place, escalated to current replacement cost
- Plus: The value of future planned capital projects that will **add** capacity to the system (*10-Year Capital Plan*)

## 2) Credits

- Outstanding principal on existing utility debt
- NPV of principal on future debt over planning period (must equal at least 25% of expansion capital projects, if not additional credit required)
- Donated/contributed and non-core system assets

## 3) System Capacity

- Total capacity in the utility system measured in units of service (Equivalent Residential Units or ERUs) with the existing system and expansion of the system



## *Water System (based on system demands)*

Type	Average Consumption (gpd)
Single Family (1 equivalent residential unit - ERU)	136
Multi-Family	85
Mobile / Manufactured Home	133

Water System ERU Calculation	
Daily Usage per ERU (gpd)	136
Max Day Peaking Factor	1.5
<b>Peak Day Usage per ERU (gpd)</b>	<b>204</b>
Multi-Family Units (ERUs per Unit)	0.63

## *Sewer System (NC Planning Requirements)*

Sewer System ERU Calculation	
State Standard Flow Rate (gpd) per Bedroom	120
Planning # of Bedrooms	2
<b>Sewer Use per ERU (gpd)</b>	<b>240</b>
Multi-Family Units (ERUs per Unit)	0.63



# Water SDF Calculation

	Source / Treatment	Transmission / Distribution	Total
Replacement Value of Existing Depreciated Assets	\$35,827,300	\$60,665,774	\$96,493,074
Expansion Capital Projects	\$63,485,535	\$45,005,000	\$108,490,535
<b>Total Value</b>	<b>\$99,312,835</b>	<b>\$105,670,774</b>	<b>\$204,983,609</b>
<i>Less Credits</i>			
Outstanding Debt Principal	(\$6,704,970)	(\$11,353,414)	(\$18,058,384)
Donated and Non-Core Assets	(1,219,302)	(8,960,275)	(10,179,577)
Revenue Credit (NPV of future debt principal over period)	(29,570,505)	(20,962,580)	(50,533,085)
<b>Net System Value</b>	<b>\$61,818,058</b>	<b>\$64,394,506</b>	<b>\$126,212,563</b>
System Capacity - Million Gallons per Day*	18	18	
Level of Service per ERU (gallons per day)	204	204	
<b>Equivalent Residential Units (ERU)</b>	<b>88,235</b>	<b>88,235</b>	
<b>Water System Development Fee Per ERU</b>	<b>\$701</b>	<b>\$730</b>	<b>\$1,431</b>

\*Includes 6 MGD WTP plant expansion

**Water Calculated SDF - \$7.01 per gallon per day**



	Treatment	Conveyance / Collection	Total
Replacement Value of Existing Depreciated Assets	\$28,145,176	\$35,802,595	\$63,947,771
Expansion Capital Projects	\$57,750,769	\$16,212,000	\$73,962,769
<b>Total Value</b>	<b>\$85,895,945</b>	<b>\$52,014,595</b>	<b>\$137,910,540</b>
<i>Less Credits</i>			
Outstanding Debt Principal	(6,446,996)	(8,201,021)	(14,648,017)
Donated and Non-Core Assets	(63,282)	(2,629,945)	(2,693,227)
Revenue Credit (NPV of future debt principal over period)	(26,899,347)	(7,551,280)	(34,450,627)
<b>Net System Value</b>	<b>\$52,486,320</b>	<b>\$33,632,349</b>	<b>\$86,118,669</b>
System Capacity - Million Gallons per Day*	7.8	7.8	
Level of Service per ERU (gallons per day)	240	240	
<b>Equivalent Residential Units (ERU)</b>	<b>32,500</b>	<b>32,500</b>	
<b>Wastewater System Development Fee Per ERU</b>	<b>\$1,615</b>	<b>\$1,035</b>	<b>\$2,650</b>

\*Includes 3 MGD WWTP plant expansion

**Sewer Calculated SDF - \$11.04 per gallon per day**



- SDFs must be applied based on units of service (represents potential demand)
- SDFs can be scaled by:
  - American Water Works Association (AWWA) meter equivalents
  - Heated square footage
  - Customer type
  - Combination of methods

Meter size	Equivalent Residential Units (ERU)
3/4"	1.00
1"	1.67
1 1/2"	3.33
2"	5.33
3"	11.67
4"	21.00
6"	43.33
8"	93.33
Multi-Family (per unit)	0.63

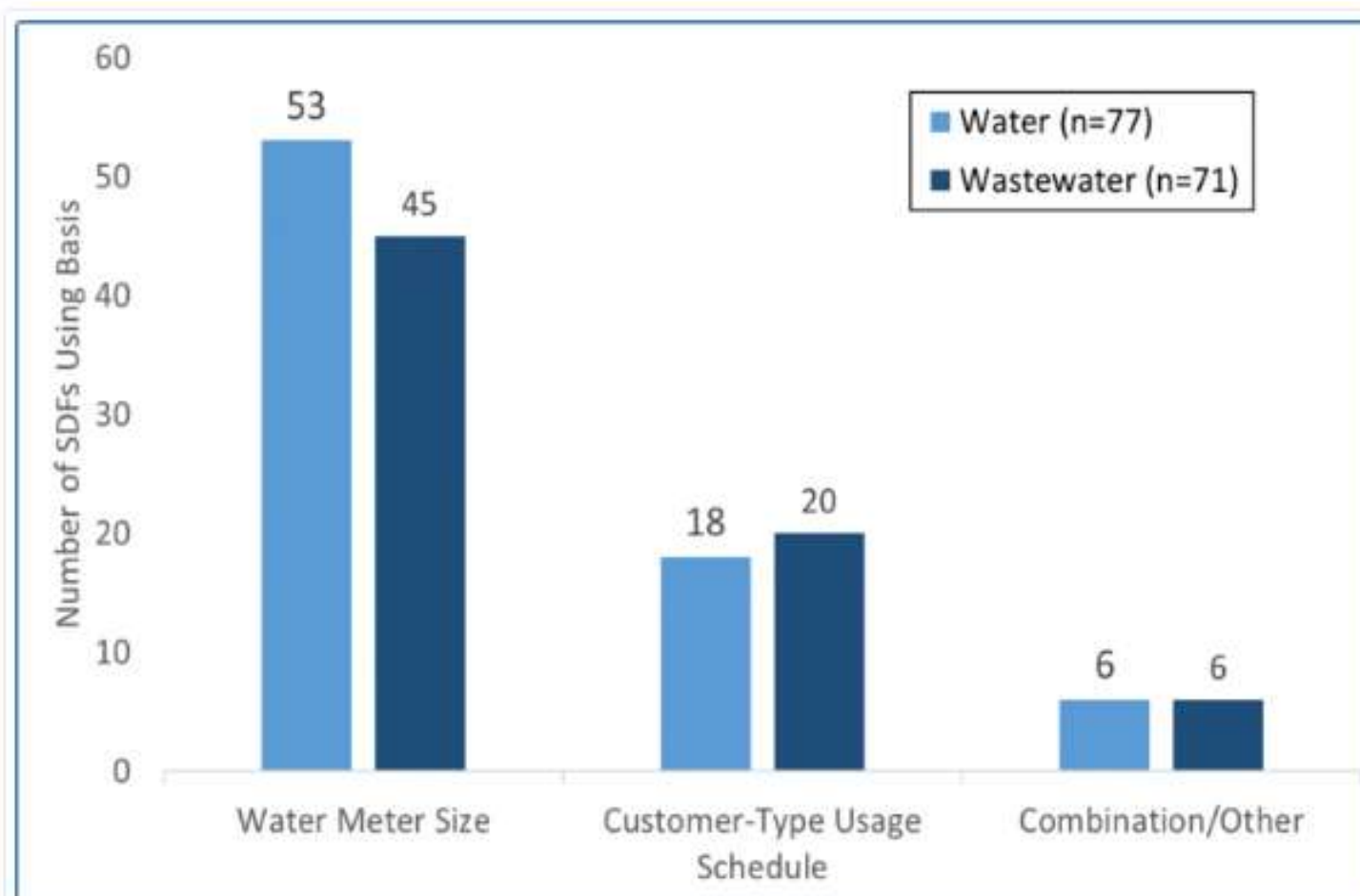


Figure 2: Number of System Development Fees by Fee Basis



Water System (based on historical demands)

Property Type	Average Usage (gpd)	Peaking Factor	Max Day Units of Service (gpd)
Single Family (Heated sq. ft.)			
<1,000	118	1.50	178
1,000 - 1,500	127	1.50	190
1,501 - 2,000	129	1.50	194
2,001 - 2,500	137	1.50	206
2,501 - 3,000	143	1.50	214
3,001 - 3,500	153	1.50	230
3,501 - 4,000	164	1.50	246
Over 4,000	189	1.50	284
Multi-Family per unit	85	1.50	128
Mobile/Manufactured Home	133	1.50	200
Non-Residential (3/4" water meter)	237	1.50	356

Sewer System (based on NC planning requirement and historical demands)

Property Type	Water Use Ratios	Units of Service (gpd)
Single Family (Heated sq. ft.)		
<1,000	87%	209
1,000 - 1,500	93%	223
1,501 - 2,000	95%	228
2,001 - 2,500	101%	242
2,501 - 3,000	105%	252
3,001 - 3,500	113%	271
3,501 - 4,000	121%	289
Over 4,000	139%	334
Multi-Family per unit	63%	150
Mobile/Manufactured Home	98%	235
Non-Residential (3/4" water meter)	174%	418

Water Use Ratio : Property Type Usage / ERU usage of 136 gpd

Dwelling Heated Sq Ft	Calculated Water SDF	Calculated Wastewater SDF	Combined SDF
<1000	\$1,247	\$2,309	\$3,555
1,000 - 1,500	\$1,332	\$2,466	\$3,797
1,501 - 2,000	\$1,359	\$2,517	\$3,876
2,001 - 2,500	\$1,443	\$2,672	\$4,115
2,501 - 3,000	\$1,500	\$2,778	\$4,278
3,001 - 3,500	\$1,613	\$2,987	\$4,600
3,501 - 4,000	\$1,724	\$3,193	\$4,981
4,000+	\$1,992	\$3,689	\$ 5,681
Multi-Family (per unit)	\$894	\$1,656	\$2,551





# Non-Residential Calculated SDFs

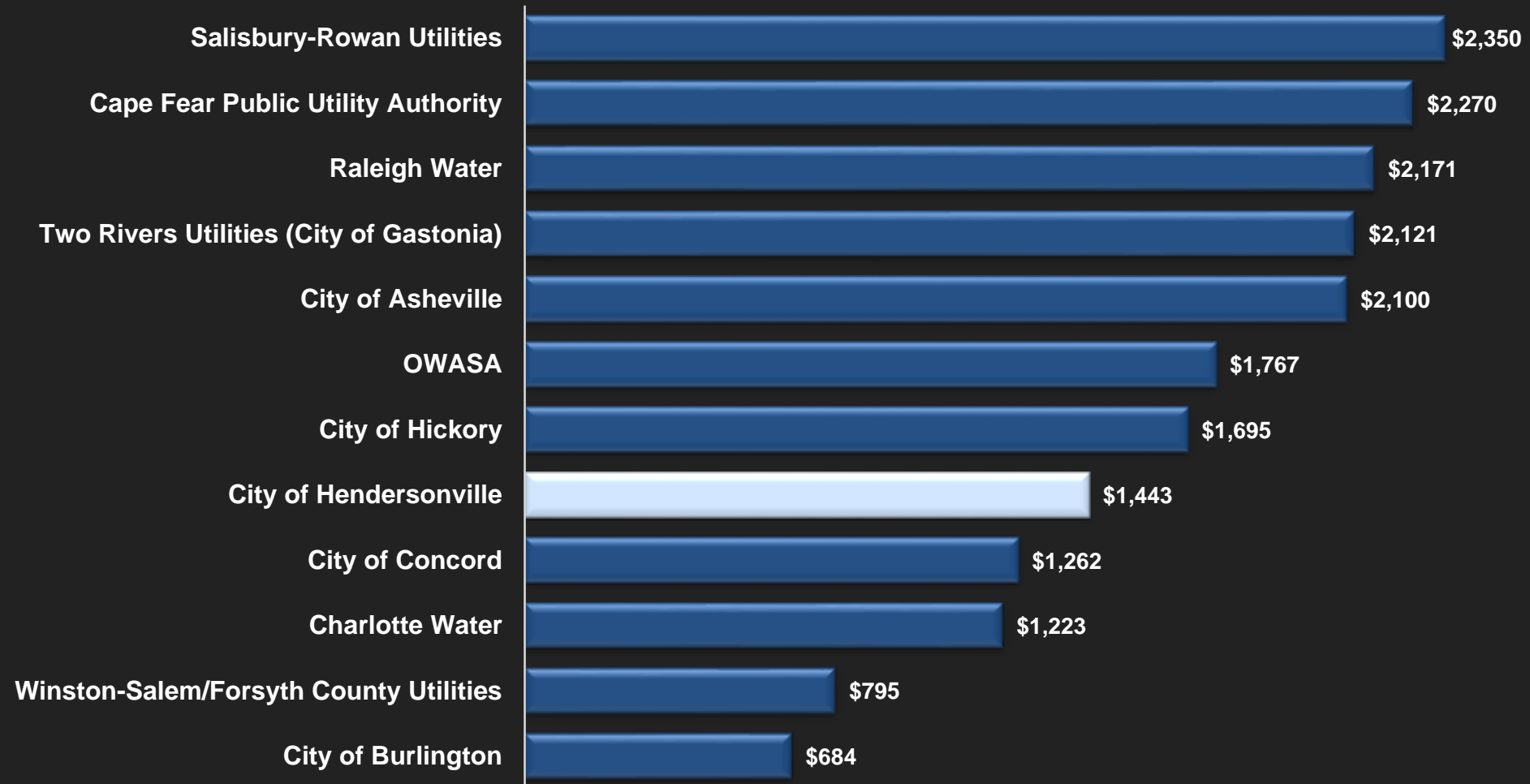
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Meter Size	Calculated Water SDF	Calculated Wastewater SDF	Combined SDF	Current No. of Non-Res. Customers
3/4"	\$2,494	\$4,618	\$7,112	1784
1"	\$4,156	\$7,697	\$11,853	378
1 1/2"	\$8,312	\$15,393	\$23,706	271
2"	\$13,300	\$24,629	\$37,929	113
3"	\$29,093	\$53,877	\$82,970	22
4"	\$52,368	\$96,978	\$149,347	12
6"	\$108,062	\$200,114	\$308,176	11
8"	\$232,748	\$431,015	\$663,763	0
10"	\$349,122	\$646,522	\$995,644	0

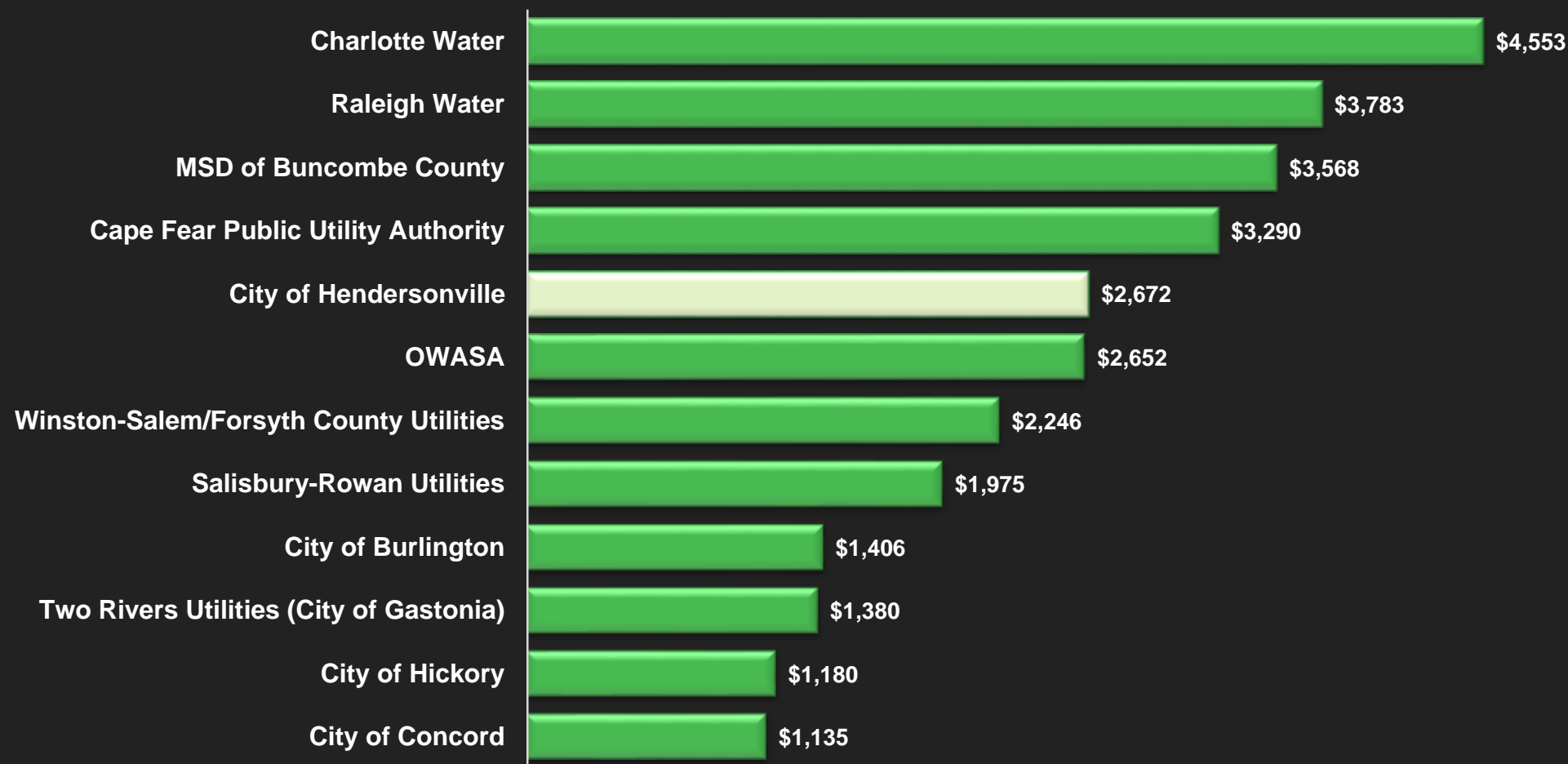


## Water System Development Fees (Residential 2,100 Sq. Ft.)





## Sewer System Development Fees (Residential 2,100 Sq. Ft.)



MSD of Buncombe County: - Multi-Family per unit \$2,390 (67% of single family)

Installation	Single Family Size	Calculated Water SDF	Calculated Sewer SDF	Water Tap/Meter	Sewer Tap	Total Cost
City-Installed (3/4") meter	2,001 - 2,500	\$1,443	\$2,672	\$1,625	\$1,600	\$7,340
Developer- Installed (3/4" meter)	2,001 - 2,500	\$1,443	\$2,672	\$350	\$0	\$4,465





# Rate Forecasts

	FY 25	FY 26	FY 27	FY 28	FY 29	FY 30	FY 31	FY 32	FY33
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## No SDF

Water Rate increase	11.00%	11.00%	11.00%	11.00%	11.00%	3.00%	3.00%	3.00%	3.00%
Sewer Rate Increase	12.00%	12.00%	12.00%	12.00%	12.00%	3.00%	3.00%	3.00%	3.00%

## High Case (with SDF)

Water Rate increase	9.00%	9.00%	9.00%	9.00%	9.00%	3.00%	3.00%	3.00%	3.00%
Sewer Rate Increase	10.00%	10.00%	10.00%	10.00%	10.00%	3.00%	3.00%	3.00%	3.00%

## Mid Case (with SDF)

Water Rate increase	9.50%	9.50%	9.50%	9.50%	9.50%	9.50%	3.00%	3.00%	3.00%
Sewer Rate Increase	10.50%	10.50%	10.50%	10.50%	10.50%	10.50%	3.00%	3.00%	3.00%

## Low Case (with SDF)

Water Rate increase	10.25%	10.25%	10.25%	10.25%	10.25%	10.25%	3.00%	3.00%	3.00%
Sewer Rate Increase	11.25%	11.25%	11.25%	11.25%	11.25%	11.25%	3.00%	3.00%	3.00%

1. “High” Assumption - Based on current level of development at 80% completion rate
2. “Mid” Assumption - Based on current level of development at 60% of completion rate
3. “Low” Assumption - Current level of development at 20% completion rate over next 2 years



# Customer Impacts - Residential (5,000 gallons per month)

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	FY 25	FY 26	FY 27	FY 28	FY 29	FY 30	FY 31	FY 32	FY33
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## No SDF

Monthly Bill	\$61.83	\$68.98	\$76.95	\$85.87	\$95.81	\$106.89	\$110.10	\$113.40	\$115.65
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## High Case (with SDF)

Monthly Bill	\$60.72	\$66.54	\$72.91	\$79.88	\$87.52	\$95.90	\$98.79	\$101.77	\$103.78
<b>Annual Difference</b>	<b>\$13</b>	<b>\$29</b>	<b>\$48</b>	<b>\$72</b>	<b>\$99</b>	<b>\$132</b>	<b>\$136</b>	<b>\$140</b>	<b>\$142</b>
<b>Cumulative</b>									<b>\$812</b>

## Mid Case (with SDF)

Monthly Bill	\$60.97	\$67.11	\$73.88	\$81.31	\$89.50	\$98.52	\$101.50	\$104.53	\$106.57
<b>Annual Difference</b>	<b>\$10</b>	<b>\$22</b>	<b>\$37</b>	<b>\$55</b>	<b>\$76</b>	<b>\$100</b>	<b>\$103</b>	<b>\$106</b>	<b>\$109</b>
<b>Cumulative</b>									<b>\$619</b>

## Low Case (with SDF)

Monthly Bill	\$61.41	\$68.05	\$75.42	\$83.58	\$92.61	\$102.63	\$105.71	\$108.91	\$111.04
<b>Annual Difference</b>	<b>\$5</b>	<b>\$11</b>	<b>\$18</b>	<b>\$27</b>	<b>\$38</b>	<b>\$51</b>	<b>\$53</b>	<b>\$54</b>	<b>\$55</b>
<b>Cumulative</b>									<b>\$313</b>

1. "High" Assumption - Based on current level of development at 80% completion rate
2. "Mid" Assumption - Based on current level of development at 60% of completion rate
3. "Low" Assumption - Current level of development at 20% completion rate over next 2 years



# Customer Impacts - Non-Res (80,000 gallons per month)

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	FY 25	FY 26	FY 27	FY 28	FY 29	FY 30	FY 31	FY 32	FY33
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## No SDF

Monthly Bill	\$1,105	\$1,233	\$1,376	\$1,535	\$1,714	\$1,913	\$1,970	\$2,029	\$2,089
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## High Case (with SDF)

Monthly Bill	\$1,086	\$1,189	\$1,304	\$1,429	\$1,567	\$1,717	\$1,769	\$1,822	\$1,875
<b>Annual Difference</b>	<b>\$236</b>	<b>\$520</b>	<b>\$864</b>	<b>\$1,276</b>	<b>\$1,767</b>	<b>\$2,346</b>	<b>\$2,415</b>	<b>\$2,484</b>	<b>\$2,560</b>
<b>Cumulative</b>									<b>\$14,467</b>

## Mid Case (with SDF)

Monthly Bill	\$1,090	\$1,200	\$1,321	\$1,454	\$1,602	\$1,764	\$1,817	\$1,872	\$1,927
<b>Annual Difference</b>	<b>\$177</b>	<b>\$393</b>	<b>\$658</b>	<b>\$972</b>	<b>\$1,345</b>	<b>\$1,787</b>	<b>\$1,836</b>	<b>\$1,885</b>	<b>\$1,943</b>
<b>Cumulative</b>									<b>\$10,995</b>

## Low Case (with SDF)

Monthly Bill	\$1,098	\$1,217	\$1,350	\$1,496	\$1,658	\$1,838	\$1,893	\$1,950	\$2,008
<b>Annual Difference</b>	<b>\$88</b>	<b>\$187</b>	<b>\$314</b>	<b>\$471</b>	<b>\$668</b>	<b>\$893</b>	<b>\$923</b>	<b>\$943</b>	<b>\$971</b>
<b>Cumulative</b>									<b>\$5,459</b>

1. "High" Assumption - Based on current level of development at 80% completion rate
2. "Mid" Assumption - Based on current level of development at 60% of completion rate
3. "Low" Assumption - Current level of development at 20% completion rate over next 2 years



- SDF revenues can only be used for capital related expenditures including:
  - Cash funded capital projects (growth-related and rehabilitation)
  - Annual debt service
- SDF revenues can be pledged as revenues to support debt service coverage requirements
- SDF revenues must be account for in a separate fund (capital reserve fund) and use of funds should be tracked
- Common practice to cash fund growth related projects with SDFs resulting in reduced costs (avoided interest expense)





- Fees assessed to new connections or connections requiring additional capacity.
- Fees recovers costs necessary for system expansion and additional capacity
  - “Growth pays for Growth”
- Lack of SDFs places full cost of infrastructure on user rates
- Reduction in future rate increases possible along with reduced borrowing requirements
- Fees assessed equitably based on demands placed on the systems



# Process and Engagement

Item A.

- October 2022 - System Development Fee 101 presentation
- April 2023 - Initial SDF results presentations
- Summer 2023 - Introduction presentations
- September 4, 2023 - SDF Report posted online for public comment (no comments received)
- October 2023 - Final presentations

Group	Action	Date	Time
Business Advisory Committee (BAC)	Intro. presentation	07/10/23	11:30am
Water & Sewer Advisory Council (WSAC)	Intro. presentation	07/24/23	6:00pm
City Council	Intro. presentation	08/23/23	4:00pm
City Staff	Analysis published on website	09/04/23	5:00pm
Business Advisory Committee (BAC)	Final presentation & board recommendations	10/09/23	11:30am
Water & Sewer Advisory Council (WSAC)	Final presentation & board recommendations	10/23/23	6:00pm
City Council	Second presentation & board recommendation	10/25/23	4:00pm
Chamber of Commerce-Public Policy Committee	Final presentation	10/26/23	8:30am
City Council	Final presentation/adoption	01/04/24	5:45pm



**David Hyder**  
Senior Principal  
(202) 585-6391  
David.Hyder@Stantec.com

**Additional Questions/Discussion**