

Grand Lake Planning Commission

Wednesday, February 21, 2024 at 6:30 PM

Town Hall - 1026 Park Ave. * Participation In-Person Only*

The Town of Grand Lake upholds the Six Pillars of Character: Citizenship, Trustworthiness, Respect, Responsibility, Fairness and Caring

<u>AGENDA</u>

- 1. Call to Order
- 2. Roll Call
- 3. Consideration to approve Meeting Minutes

Minutes 02-07-2024

- **4.** Unscheduled Citizen Participation This time is reserved for members of the public to make a presentation to the Commission on items or issues that are not scheduled on the agenda. The Commission will not make any decisions on items presented during this time.
- 5. Conflicts of Interest
- 6. Items of Business
 - A. PUBLIC HEARING (QUASI-JUDICIAL) Continued from January 17th, 2024, Consideration to Adopt Resolution 01-2024; A Resolution Considering a Variance to Municipal Code 12-2-29 Regulating Stream and Lake Setbacks Located at Sunnyside Addition to Grand Lake Lot: 18 Block: 1 & A Tract East of Lot 18 to Center of N Inlet also Known as 210 Rapids Lane
- 7. Items for Discussion
- 8. Future Agenda Items
- 9. Adjourn Meeting

For live streaming (listening only) scan the QR code. You will not be able to actively participate via the web streaming.



https://zoom.us/j/96360206519?pwd=VHcwODFTNnQ2SWNOTDA1M2d5NFYwUT09

You can also dial in using your phone. 1 (346) 248-7799 Meeting ID: 963 6020 6519 Access Code: 642153



Grand Lake Planning Commission

Wednesday, February 07, 2024 at 6:30 PM

Town Hall - 1026 Park Ave. * Participation In-Person Only*

The Town of Grand Lake upholds the Six Pillars of Character: Citizenship, Trustworthiness, Respect, Responsibility, Fairness and Caring

AGENDA

- 1. Call to Order 6:34pm
- 2. Roll Call

PRESENT

Chairman James Shockey Commissioner John Murray Commissioner Judy Burke Commissioner Heather Bishop Board Liaison Mike Sobon

ABSENT Commissioner Greg Finch

Motion to excuse Commissioner Finch made by Commissioner Murray, Seconded by Commissioner Bishop. Voting Yea: Chairman Shockey, Commissioner Murray, Commissioner Burke, Commissioner Bishop, Board Liaison Sobon **Passed 5:0**

3. Consideration to approve Meeting Minutes: 12-06-2023 and 01-17-2024 approved 5:0

Motion made by Commissioner Murray, Seconded by Board Liaison Sobon. Voting Yea: Chairman Shockey, Commissioner Murray, Commissioner Burke, Commissioner Bishop, Board Liaison Sobon

- 4. Unscheduled Citizen Participation: NA
- 5. Conflicts of Interest

Voting Yea: **Commissioner Bishop conflict** with the variance request to the sign code item. Voting Nay: Chairman Shockey, Commissioner Murray, Commissioner Burke, Board Liaison Sobon

- 6. Items of Business
 - A. Public Hearing (Quasi-Judicial) Resolution 02-2024; A Resolution Recommending Approval of a Lot Consolidation of Lots 3-5, Block 1, Sunnyside Addition to Grand Lake, More Commonly Referred to as 240 and 300 Hancock Street

Approved 5:0

Motion made by Commissioner Murray, Seconded by Commissioner Bishop. Voting Yea: Chairman Shockey, Commissioner Murray, Commissioner Burke, Commissioner Bishop, Board Liaison Sobon B. Quasi-Judicial – Variance Request to the Sign Code by Community Church of the Rockies

Sign allowed until June 4th, 2024. Approved 4:0:1

Motion made by Commissioner Murray, Seconded by Commissioner Burke. Voting Yea: Chairman Shockey, Commissioner Murray, Commissioner Burke, Board Liaison Sobon Voting Abstaining: Commissioner Bishop

C. Motion to Recommend the Board of Trustees Amend the Town Code 12-7-3 Regarding Definitions for Accent Materials

Approved 5:0 with the removal of the word "windowpane"

Motion made by Commissioner Burke, Seconded by Commissioner Bishop. Voting Yea: Chairman Shockey, Commissioner Murray, Commissioner Burke, Commissioner Bishop, Board Liaison Sobon

7. Items for Discussion

Commissioner Bishop would like something else at the park at the front of town at the intersection of Center, Lake and Portal, not the proposed boat.

- 8. Future Agenda Items: Rapids deck to be at 2/21/2024 meeting
- 9. Adjourn Meeting

7:29 pm

Motion made by Commissioner Murray, Seconded by Commissioner Burke. Voting Yea: Chairman Shockey, Commissioner Murray, Commissioner Burke, Commissioner Bishop, Board Liaison Sobon

James Shockey, Chairman

ATTEST:

Alayna Carrell, Town Clerk



February 21st, 2024

To: Chairman Shockey and Planning Commissioners

From: Kim White, Town Planner

RE: **PUBLIC HEARING** – **Quasi-Judicial** Continued from January 17th, 2024, Consideration of Resolution 01-2024; A Resolution Considering a Variance to Municipal Code 12-2-29 Regulating Stream and Lake Setbacks Located at Sunnyside Addition to Grand Lake Lot: 18 Block: 1 & A Tract East of Lot 18 to Center of North Inlet also Known as 210 Rapids Lane

Purpose

The Town has received a shoreline variance request for a newly constructed deck partially in the five foot (5') non-disturbance zone and fully within the thirty (30') shoreline setback area (Fig 1). No building permit was obtained prior to construction of the deck.

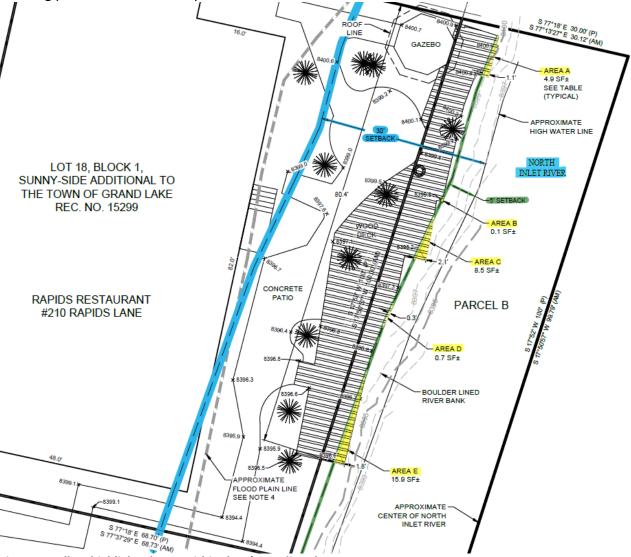


Figure 1- yellow highlighted area within the 5' non-disturbance zone



Background:

A gazebo has existed on the applicant's property for a number of years upstream of the deck that is the subject of the current variance request. It is the newly built deck downstream from the gazebo that is the structure involved in this application for variance, not the gazebo. An image of the newly built deck was seen on social media and reported to staff, who investigated the matter and mailed a letter to the owner of the deck, requesting submission of a building permit and shoreline variance request (Exhibit 1). The owner of the property had Never Summer Attorneys correspond directly with the Town on the matter, stating to the Town that the deck pre-dated the shoreline setback regulation and was a floating deck, (not attached/dug into the ground), and thus did not require a shoreline variance, nor did it require a permit.

- The County Building official was notified of the deck and he informed Town Staff that according to International Building Code, since it is a commercial property and open to the public, there should have been a building permit issued and it would be in the interest of the owner to have a portion of the deck meet ADA regulations to protect the owner.
- The Town received a phone call from the State flood insurance group who stated that any items built in the flood plain require documentation to be filed with the Town.
- The Town attorney and the Owner's attorney discussed the item via a zoom meeting and agreed to allow the Owner to provide evidence of the deck's existence prior to the date of the shoreline setback regulations, and also gave them 45 days to provide all application documents to the Town for the shoreline setback variance.
- The Owners submitted the documents for the shoreline variance and the flood plain application but did not submit a building permit application, nor did they provide evidence of the deck as a pre-existing, non-conforming condition.

Municipal Code

Municipal Code 12-2-29 Shoreline and Surface Water Regulations:

(A) STREAM AND LAKE SETBACKS

1. In order to help preserve the environmental quality of the water in the Grand Lake, a thirty (30) foot stream and lake setback from the mean identifiable high-water mark shall be maintained for buildings, parking, snow storage areas and <u>other improvements to a site</u>....

2. When activities are proposed within the 30' setback, a variance may be requested by an Applicant.

...

4. The first five (5) feet of this setback shall be a non-disturbance zone, except in the cases of bridges, irrigation structures, flood control devices, boathouses, commercial marinas, boat rentals, boat repair and maintenance facilities and walkways and stairways less than four (4) feet in width leading directly from the shoreline to the principal structure.

5. In addition to these required stream and lake setbacks, properties contiguous to any stream, creek, river, irrigation ditch, lake, pond, or wetland area, shall be required to abide by the Erosion and Sediment Control Regulations as then in effect for <u>Grand County</u>, for construction projects involving ground disturbance. This requirement applies to single family, multiple family, commercial, and all other construction involving ground disturbance.



Staff Analysis

Upon review of the history of this site, it was found that in 2011, the shoreline was reinforced with boulders to combat flooding on the shoreline (fig 2 & 2b). From the photos, it appears that the soil was likely compacted by the boulder-moving machinery when the boulders were put in place, which may have killed one or more of the trees. For reference, the popular stump seat shown in the photos below (fig 3) appears to be a full-sized tree in 2011 (orange arrow). The shoreline was revegetated after the shoreline reinforcement project.



Figure 3- Recent photo showing tree stump cut into a chair shape, for reference.



In photos obtained from online reviews, grass along the shore appears as a thick lawn in 2014 (fig 4), but by 2019 it is sparse (fig 5), and all but gone in 2021 (fig 6).



Figure 4-2014 thick lawn after the 2011 shoreline reinforcement



Figure 5- 2019 sparse lawn





Figure 6- 2021 no deck no grass; very high water

By having dining on the shoreline without proper vegetation, erosion will continue to occur, and although none are showing yet, tree roots can be exposed, and compacted soil will increase, as captured in these images (fig 7).



Figure 7- 2020 no grass, compacted soil, no roots shown



Sometime during 2021-2023 a deck was put in place to cover the uneven dirt shoreline and possible exposed roots (fig 8). No building construction documents were submitted, so it is unclear whether it is a floating deck, how the deck will stay in place if there is a sudden increase in water level, and if the deck was built to building code standards.



Figure 8

Since the deck is not in the stream and is not dug into the shoreline, the Army Corp and the CDPHE approval were not required, but it is in the FEMA flood zone A and any structure built in the zone requires documentation to be filed with the Town (Figure 9).







The applicant submitted paperwork for the shoreline variance and the flood plain application required by the State Flood Plain administration (exhibit 4). Upon review of the documents, the flood plain application is viewed as incomplete by FEMA because the applicant must obtain an encroachment analysis (from an engineer or other professional) to demonstrate no more than a one-half foot (1/2') rise in base flood elevation between existing and post-construction conditions and documentation for how it is anchored is missing. Also, the applicant has not submitted construction documents or an application for a building permit. The applicants initially indicated that the deck has been in place for decades. However, once the Town provided the applicant's attorney with photos of the area as recently as 2019, 2020, and 2021 without the deck, the applicant agreed to submit a variance request to shoreline regulations to permit all of the new deck.

The existing deck is a use by right in this Commercial Transitional zone as 12-2-10 (item 13) accessory use, but there is no evidence it complies with building code regulations pertaining to decks, as no construction documents have been submitted.

Staff caused the publication of this Public Hearing in the Middle Park Times and contacted the surrounding properties owners as required by the Municipal Code with 14 of the 23 notices having been received. The Town received 2 written comments in response to this mailed notice. One comment was in favor of the variance and one comment was against allowing the variance (exhibit 2 & 3). On January 17th, 2024, due to a winter storm, the Planning Commission unanimous voted to continue until February 21st, 2024.

If the Commission recommends granting a variance to allow the deck to remain, staff recommends that such approval be conditioned on (1) removing those portions of the deck in Areas A, C, and E that encroach into the 5 foot non-disturbance zone, as there is no avenue for a variance to this code provision, (2) submitting a building permit application including the building construction plans for review by the Town zoning and County building department and pay all applicable fees, (3) complying with all other provisions of the Grand Lake Municipal Code that relate to the deck, including but not limited to Section 12-2-29(A)(5), (4) refraining from further use of the deck until construction under the permit has been completed and approved by the building inspector, and (5) complete the floodplain application by obtaining an encroachment analysis (from an engineer or other professional) to demonstrate no more than a one-half foot (1/2') rise in base flood elevation between existing and post-construction conditions or the flood plain application and providing documentation on how the deck is anchored. It is also suggested that a condition be added that the shoreline vegetation be maintained at current level (fig 10 & 11) and that riparian vegetation is allowed to become more dense to ensure future shoreline erosion does not occur (fig 11 orange arrows). If flooding or mass die off occurs, ensure that willow sprigs will be planted, in compliance with all rules and regulations.





Figure 10 - shoreline vegetation -images from 2023 online real estate marketing





Commission Discussion

The Commission should conduct the Public Hearing as follows:

- 1. Open the Public Hearing
- 2. Allow Staff to present the matter
- 3. Allow the Applicant to address the Commission
- 4. Open the meeting for public comment
- 5. Close the Public Hearing
- 6. Have a discussion among the Commissioners, including any clarifying questions of staff or the applicant.
- 7. Adopt a resolution reflecting the Commission's recommendation to the Board of Trustees

Shoreline setback discussion:

Section 12-2-29(A)(4):

(4) The first five (5) feet of this setback shall be a non-disturbance zone, except in the cases of bridges, irrigation structures, flood control devices, boathouses, commercial marinas, boat rentals, boat repair and maintenance facilities and walkways and stairways less than four (4) feet in width leading directly from the shoreline to the principal structure. **(Figure 1- highlights areas that are within the 5' zone)**

Section 12-2-29(A)(2):

...During the public hearing the burden on the Applicant shall include but not be limited to, establishing the activity conforms to one (1) or more of the exceptions set forth in Section 12-3-5(A)(4)(a) through (e) (Applicant submitted exhibit 4 as proof of conformity to exceptions)

The exceptions in Section 12-3-5(A)(4)(a) through (e) are:

(a) By reason of exceptional shape, size or topography of lot, or other exceptional situation or condition of the building or land, practical difficulty or unnecessary hardship would result to the owners of said property from a strict enforcement of these Regulations;

(b) Literal interpretation of the provisions of these Regulations would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of these Regulations.

(c)The special conditions and circumstances do not result from the actions of the applicant;(d) Granting the variance request will not confer on the applicant any special privilege that is denied by this ordinance to other lands, structures, or buildings in the same district;(e) That the granting of the variance does not pose a detriment to the public good and does not

substantially impair the intent and purpose of the Zone Plan and these Regulations.



Commission shall consider the following 7 factors:

Section 12-2-29(A)(2)(b): The following factors will be considered in determining whether to issue a variance from the 30' shoreline regulations:

1. The shape, size, topography, slope, soils, vegetation, and other physical characteristics of the property.

- 2. The locations of all bodies of water on the property, including along property boundaries.
- 3. The location and extent of the proposed setback intrusion.
- 4. Whether alternative designs are possible which require less intrusion or no intrusion.
- 5. Sensitivity of the body of water and affected critical habitats.
- 6. Intensity of land use adjacent to the body of water proposed to intrusion.

7. Impact on floodplains and stream functions (a variance shall not be approved when the reduction would result in the setback being narrower than the floodplain)

Commission Suggested Motion

1. I Move to Adopt Resolution 01-2024; Recommending the Approval of the Variance to Shoreline and Surface Water Regulations with conditions, as presented.

Or

1. I Move to Adopt Resolution 01-2024; Recommending the Approval of the Variance to Shoreline and Surface Water Regulations with the following additional conditions

Or

2. I Move to recommend denial of the variance for the following reasons: _



1026 Park Ave · PO Box 99 Grand Lake, CO 80447 970-627-3435 www.townofgrandlake.com

6/28/2023 Tomlynson, INC P.O. Box 1400 Grand Lake, CO 80447-1400

Hello Tomlynson, INC.,

It has come to our attention that you have built a deck on the east side of your property abutting the Tonahutu Creek. This action requires a building permit based on the following municipal code 9-1-2 and international residential building code 105.2. This also requires a shoreline variance for building items within 30' of any water body per MC. 12-2-29. All contractors and subcontractors also are required to have current business licenses with the Town at the time of work and contractor licenses with the County (M.C. 6-4-3). You will need to apply for the building permit, the shoreline variance, and provide the business license numbers for the contractors that worked on this project. Please contact Town Hall with the proper paperwork to remedy this as soon as possible.

Thank you,

Code Compliance



Grand Lake To - Go is with The Historic Rapids Lodge and Restaurant in Grand Lake, CO. 2d · @

In the heart of Grand Lake, Colorado, you'll find this hidden gem offers an unforgettable brunch experience that will leave you enchanted!

Indulge at Grand Lake's only creekside dining option. From delicious appetizers like baked brie to scrumptious sandwiches like the Pulled Duck Sandwich, the menu at The Historic Rapids Lodge and Restaurant boasts an array of mouthwatering options to satisfy every palate.

If you happen to find yourself in Grand Lake, Colorado this summer, make it a priority to visit the Historic Rapids Lodge. Whether you're seeking a leisurely lunch or a special occasion, this destination is not to be missed. Lunch is served from 11-3pm Wednesday through Sunday. Dinner starts at 4:45pm. Dinner reservations are strongly encouraged. Visit https://gograndlake.com/.../the-historic-rapids-restaurant/ to reserve a table at the Rapids! January 9, 2024

Town of Grand Lake PO Box 99 Grand Lake, CO. 80445-0099

RE: 210 Rapids Lane Request for Exception

Grand Lake Planning Commission & Board of Trustees,

We are owners of unit #1 in the Rapids Condominiums, 220 Rapids Lane, located to the immediate south of the property requesting an Exception. We appreciate the opportunity to provide our input regarding the applicant's request.

We were fortunate to have scheduled a stay in our unit shortly after receiving your notice. We viewed the new decks from our landing just outside of our riverside exterior door, then walked the decks for a close-up inspection. To us, it was a vast improvement over the previous dirt surface.

Shortly after emailing pictures of the new decks to our fellow owners and passing on our observations, we received a copy of a letter to the planning commission signed by several owners voicing what seemed to be legitimate concerns.

We spoke with the owners of the Rapids Restaurant as well as to Kimberly White to better understand whether our fellow owner's concerns were one's that we should share. What we learned from these conversations satisfied us that the City, with its professional planning and building staff, will insure:

- The construction meets building codes and will be safe for diners.
- \circ There will be no possibility of decks floating down stream onto our property.
- The decks will not be allowed to damage the shoreline.

Finally, Ms. White indicated this would not be the first Exception granted, so it would not be setting a precedent.

With those concerns satisfied, we fully support the allowance of an Exception. Please feel free to contact us at 303-908-6070 or greg@ggulley.com.

Sincerely,

Greg Gulley

Kon Sully

Karen Gulley

Grand Lake Planning Commission,

Thank you for your notice regarding a deck project completed at 210 Rapids Ln. While we do not wish any harm or inconvenience to the owners of this property, we are writing to express our strong concern and opposition to this project. This letter is signed by three separate owners whose names and addresses are identified at the end of this letter.

Our objections to this deck project are for the following reasons:

- First, this project violates current laws for stream and lake setbacks, which we believe are helpful regulations both for public safety and not disturbing water shorelines. We hold there is *not* good reason(s) to give an exception to these laws in the case of this project (see below).
- Second, this deck was built without a permit. That is a significant oversight that gives us no confidence it was built properly or is certified to be safe.
- Next, we have concerns that a "floating" deck (which we assume means that it is not attached to a structure or the ground) located directly on the shoreline and in some spots over the river is unsafe. This concerns us both for those who will use the deck and concerns us as neighbors downstream from the deck. We all know river water levels are not consistent (e.g., after the recent fires we used sandbags to protect our property from rising river levels) and this is where current ordinances are important to maintain public safety. In addition, both for our property and 210 Rapids Ln. people come on to our properties to view and enjoy the river front that are not residents or customers at the restaurant. This floating deck creates a liability for unsupervised people.
- Finally, and most importantly, if this project is approved by the Planning Commission, it will invite a slippery slope scenario where other property owners with waterfront access (including us as owners) will be emboldened to follow suit and cite this exception as precedence.

We would strongly encourage you to protect our current ordinances and not allow this project to be maintained. For the owners of 210 Rapids Ln., while I'm sure it would be a disappointment, I believe moving the decking back toward their building and out the non-disturbance and shoreline protection zones would still provide excellent seating areas for their guests.

Thank you for considering our comments. If we can provide any additional input, please do not hesitate to contact us.

Sincerely,

Ryan and Laura Whitson, Owners 220 Rapids Ln. #3 - 303-335-7988

Tim and Janet Leyden, Owners 220 Rapids Ln. #6 - 832-722-3465

Steve & Linda Schell, Owners 220 Rapids #2 - 620-384-9605

Exhibit 4



1026 Park Ave · PO Box 99 Grand Lake, CO 80447 970-627-3435 www.townofgrandlake.com

REQUEST FOR VARIAN Section 6, ItemA. STREAM AND LAKE SETBACK ZONING REGULATIONS

PLEASE FILL OUT THE FOLLOWING INFORMATION.

Property Legal Desc	ription:Subd: Sunnyside addition Lot: 18 Block	s 1
Property Street Addr	ess: 210 Rapids Lane	
Property Owner:	Tomlynson, Inc	
Applicant's Name:	Max Ludwig	Day Phone:
Applicant's Mailing	Address:	
825 sq	Variance Requested: /ft of patio at issue located on the east side. See ex	hibit A

At a minimum, a variance request shall include the following information:

I. Application Deposit and executed Agreement for Development Fees

II. Documentation of unusual hardship via answers to the criteria listed below (only need to prove ONE)

- a. By reason of exceptional shape, size or topography of lot, or other exceptional situation or condition of the building or land, practical difficulty or unnecessary hardship would result to the owners of said property from a strict enforcement of Municipal Code 12-2-29 [Shoreline and Surface Water Regulations]
- b. Literal interpretation of the provisions would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of Municipal Code 12-2-29
- c. The special conditions and circumstances do not result from the actions of the applicant
- d. Granting the variance request will not confer on the applicant any special privilege that is denied by this ordinance to other lands, structures, or buildings in the same district
- e. The granting of the variance does not pose a detriment to the public good and does not substantially impair the intent and purpose of Municipal Code 12-2-29

III. A topographic survey that includes locations of all streams, wetlands, floodplain boundaries, slope, topography, and other natural features

- IV. A detailed site plan that shows the locations of all existing and proposed activities/improvements, both inside and outside the setback.
 - a. A calculation of the total area (square footage) of the proposed improvements shall be indicated
 - b. The exact area of the 30' setback to be affected shall be accurately and clearly indicated.
- V. At least one alternative plan, which does not include a setback intrusion, or an explanation of why such a plan is not possible
- VI. An erosion and sedimentation control plan (i.e. temporary and permanent interventions such as retaining walls, straw wattles and silt fencing, french drains, or other practices)
- VII. A stormwater control plan, if applicable.

STATEMENT OF AUTHORITY

	This Statement of Authority relates to an entity' named				
	and is executed on behalf of the entity	pursuant to the pro	ovisions of Section 38	-30-172, C.R.S.	
2.	The type of entity is a: trust nonprofit corporation limited liability company general partnership limited partnership	□ registered lim □ limited partne	nited liability partnersh nited liability limited p ership association or governmental subdi	partnership	
3.	The entity is formed under the laws of	Coloro	do		
4.	The mailing address for the entity is	P.D. 1400	s Smart L	ake, CO	
	The R name D position of each potential otherwise affecting title to real propert	y on behalf of the 0	entity is		cumbering, or
6. ²	The authority of the foregoing person of as follows:	(s) to bind the enti	ty is A not limited	limited	
7.	Other matters concerning the manner i	n which the entity	deals with interests in	real property:	
Exe	ecuted this 2 Coth Day of		Signature	Je J	2
ST				J.	2
ST. CO	ATE OF COLORADO UNTY OF <u>Arcind</u>	<u>October, 70</u> }ss:	Signature	he	.,2623
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ST. CO The by Wi	ATE OF COLORADO UNTY OF <u>Arcind</u> foregoing instrument was acknowledg	<u>October, 70</u> }ss:	Signature	he	, 2623

Attachment A

Request for Variance from Strean and Lake Setback Zoning Regulations

Town of Grand Lake Planning Commission

RE: 210 Rapid Lane

Grand Lake, CO 80447

- 1. Site Map: see attached survey.
- 2. The Rapids Lodge, completed in 1915, is located on Lot #18, Block #1, Sunny-Side Addition (Aka: 210 Rapids Lane) in the Town of Grand Lake., Colorado.Lot #18 covers 7315.89 SQ Ft (not including Parcel B which covers half of the river) and is situated on the bank of the Tonahutu River (North Inlet). It is a relatively flat property with mature trees and stabile soils. At issue is the patio added below the gazebo and the original deck that pre-date the set-back ordinance. The patio at issue is between the building with its cement walkway and the river bank. The 10'x10' Gazebo sits at the North East corner of the lot. The west wide of the river-bank of the North inlet is reinforced with medium sized boulders that serve as flood control. The vegetation consists of ten mature lodgepole pine trees, aspen trees and wild rose bushes. The property is operated as a lodge and restaurant. The operation of the business and use of the property does involve the storage or handling of hazardous or toxic materials.
- 3. Site plan evidences that the patio was build around the trees and did not cause any disturbances. See attached survey.
- 4. Documentation of unusual hardship should the setback be maintained:
 - a. See Exhibit B;
 - b. As evidenced by the survey, enforcement of the setback would render the property, which is a lodge and restaurant almost unusable. The setback comes to the eastern wall of the building a building that was built in 1915 that predates the setback ordinances. The enforcement of the setback would defact make the owner, guests and residents prisoner's of the building.

- 5. An alternative plan that does not include a setback intrusion is not possible because there is other land on which the outdoor patio space that is essential to the business can be built. The building abuts the road on the west side of the building, the east the of the building is just thirty feet (or less) from the river. And not having the patio as depicted on the survey would put owners, staff and guests at risk of tripping and falling on the roots, rocks and uneven terrain. Also, as the only usable open space to the building, the area at issue is a high foot traffic area. Thus, the patio is also the best solution to protect the trees and ground from destruction and erosion from the heavy foot traffic. No plantings were removed or destroyed by the installation of the patio.
- 6. A calculation of the total areas and length of intrusion:

See attached survey.

7. An erosion and sedimentation control plan:

To prevent overflow, the west side riverbank has been built-up with medium sized boulders. Since the time of this improvement, the river has not run over the banks into the property. The patio offers protection from the high traffic area from erosion and protects the tree roots. Deep tree roots from the mature trees stabilizes the land.

8NA

9NA

Attachment B

Request for Variance from Strean and Lake Setback Zoning Regulations

Hardship

At the public hearing the applicant can prove that the activity conforms to all five of the hardship criteria. Per municipal code, documentation of unusual hardship via criteria listed only requires that ONE of the five criteria set in Section 12-3-5(A)(4)(a) through (e) be proven, here the applicant can establish that the activity conforms with all five of the exceptions:

- Practical difficulties or unnecessary hardship would result to the owners of said property from a strict enforcement of MC 12-2-29:
 - Strict enforcement of 12-2-29 would cause extreme financial hardship for The Rapids. The Rapids, like many other businesses in Grand Lake, conducts @80% of its business in the summer months. In the summer season the vast majority of the restaurant revenue come from customers dining on the patio outside along the riverbank;
 - ii. The exposed roots were being damaged without the protection of the patio;
 - iii. The liability from risk of fall and injury without a platform was significant. Customers and employees ran the risk of injury by tripping over the roots of the trees and uneven ground.

b. Literal interpretation of the provision would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of 12-2-29:

i. As the Rapids was built in 1915 long before the setback ordinance was adopted, enforcing the 30-foot setback now deprive the owners and guests their right to quiet enjoyment of the property as it would render the property without any meaningful outdoor space - the west side of the building abuts the road and the 30-foot setback would leave marginal outdoor space for owners and guests.

c. Special conditions and circumstances do not result from actions of the applicant:

i. The applicant did not build the Rapids lodge and restaurant or site it on the lot. It was built in 1915. As built, it partially encroaches in the later adopted 30-foot set back. Enforcing the 30-foot setback would render the property without any meaningful outdoor space that can safely be used by owners, guests and staff: the west side of the building abuts the road and enforcement of the 30-foot setback would deny the owners, guests and staff use of the outdoor space.

d. Granting the variance request will not confer an applicant any special privilege that is denied to the lands ,structures or buildings in the same district:

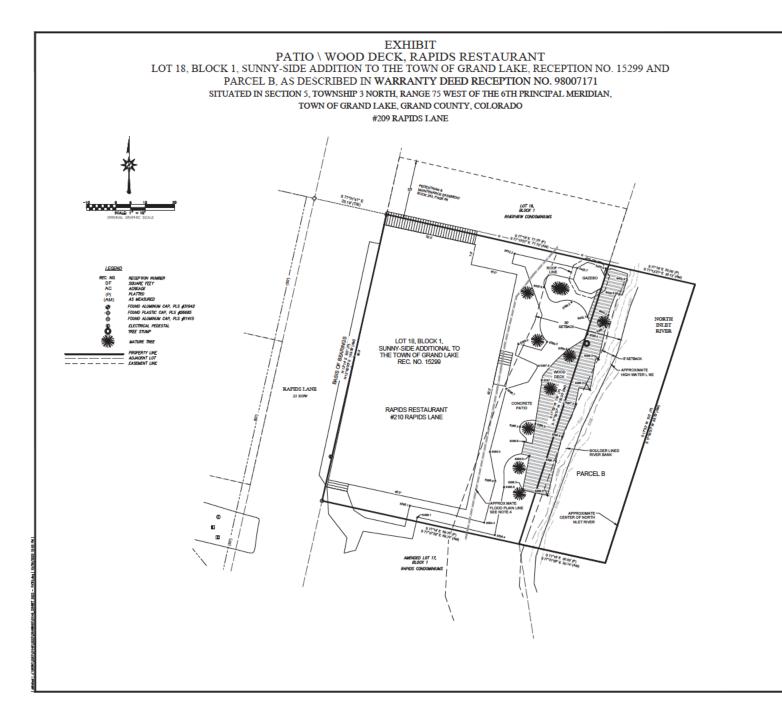
No special privilege would be conferred by this variance that is denied to the lands, structures or buildings in the same district. The patio at issue is core to the business and allows use and

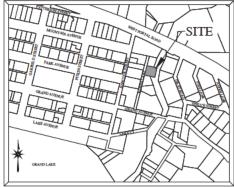
enjoyment of the waterfront. Docks, boat houses, and commercial marinas and businesses in the same district. The applicant should not be put at an unfair disadvantage and be deprived of similar water-front enjoyment. Furthermore, the assessed tax value is higher for water-front property, yet this set-back would deprive the applicant of the enjoyment and use of that water-front property for which it pays taxes.

e. Granting of variance does not pose a detriment to the public good and does not substantially impair the intent and purpose of MC 12-2-29:

The stated purpose of the 30 foot setback is to "help preserve the environmental quality of the water in Grand Lake". The ordinance goes on the address that it is applicable to buildings, parking, snow storage, etc. Clearly, the oil and contamination from snow storage and parking is obvious. Whereas the patio at the Rapids does not pose such risk or contaminants. Furthermore, the patio protects the trees which are essential to help prevent erosion.

Most importantly, the patio affords the owners, guests and staff safety. Previously, the exposed tree roots and uneven terrain caused falls and posed a safety risk.





VICINITY MAP

NOTES:

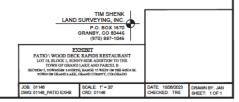
- FOLLOWING IS A PARTIAL LIST OF SUIVEY FLATS UTLEED. IN THE PREMARATION OF THIS SURVEY: A. GRAND COUNTY RECORDS, TOWN OF GRAND LAVE, RECEPTION IN, 5006.
 GRAND COUNTY RECORDS, SUNNY-S DE ADDITION TO THE TOWN OF GRAND LAVE, RECEPTION NO. 15296.
- 2. BASIS OF BEAR NO IS N 12"-ROTOT (JASUMED) AS MEASURED FROM THE SOUTHWEST CONTREL OF LOT 15, BLOCK 1 (JALIMANIA CAPPED REBAR, PLS #1415) OT HE NORTHWEST CONTREL OF LOT 15, BLOCK 1 (ALIMA NIAM CAPPED REBAR, PLS #11415) WITH ALL BEAR NGS SHOWN HEREIN BE NG RELATIVE THREFT.
- THE BASIS OF ELEVATION IS 6441.3F (PER NAVD 86 DATUM) AS MEASURED FROM THE BUREAU OF RECLAMATION BRASS CAP T-3641 VMICH IS SITUATED ON THE BRIDDE OVER THE NORTH INLET RIVER ON THE WEST FORTAL ROAD WITH ALL ELEVATIONS SHOWN HERE IN RELATIVE THERETO.
- THE FLOOD PLA IN DEPICTED HERE IN IS REFERENCED FROM THE FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) FLOOD INSURANCE RATE MAP (FIMA) NUMERI BORISCOLIAC MANING AM EFFOTORE DATE OF AMAINARY 2, 2008. DAIMOR CLASS FE STRI HIGHTIN INLER RAVER AS 2006 A.º MINCH MAS ... NO BASE FLOOD ELEVATIONS DETERMINED; CONEDUENTY, DEPICTED HEREINIS GAI APPROXIMATE LOCATION OF THE WESTERYU LINIT OF AS DONE A.
- 5. THIS EXH BIT IS NOT A LAND SURVEY PLAT, IMPROVEMENT SURVEY PLAT OR FLOOD PLAIN SURVEY. IT IS PREMARED TO GRAPHICALLY DEPICT THE INCH WATER MARK OF NORTH NLET RIVER RELATIVE TO THE WOOD DECKING AND CONCRETE PARTO AREA OF PLANDRS RESTAURANT.

LAND SURVEYOR'S CERTIFICATE

L, T MOTHY R, BHENK, A DULY LIGEREED LAND SURVEYOR IN THE STATE OF COLORADO, DO LERRENY CEETORY THAT THIS SON BIT REPORTSING THE RESULT SO IF ELD SURVEYING AND DRAFTING MADE BY CEETOR UNDER MY D RECT SUPERVISION. THIS IS NOT AN LAND SURVEY FLAT, MIRPOVEMENT SURVEY FLAT OR FLOOR FLAS SURVEY.



T MOTHY R. SHENK, COLORADO P.L.S. #31942 PREPARED ON BEHALF OF TIM SHENK LAND SURVEY NG, NC.



Fwd: Riverside safety

Tatyana Ludwig <rapids@rapidslodge.com> Wed 9/27/2023 10:20 PM

Get Outlook for Android

From: ROBERT BALINK Sent: Wednesday, September 27, 2023 6:08:58 PM To: Tatyana Ludwig <rapids@rapidslodge.com> Subject: Riverside safety

Dear Max and Tatiana,

We want to thank you for the improvements you have made to the Rapids outdoor dining experience.

There wasn't much, if anything, to improve with the meals and service guests regularly receive- but the outside dining in the past, on uneven ground, was somewhat difficult to maneuver...as desirable as most guests found outside dining at The Rapids was.

The new decks added in the last two years ensured not only an un-paralleled Grand Lake dining experience but they added greatly to the safety of your guests.

Sadly, during a walk along another waterway trail in Grand Lake this summer, a family member fell on uneven ground along a relatively flat trail and suffered a concussion after a face-plant into the ground.

Thank you for improving the safety measures at your outside dining tables...that was very thoughtful and much appreciated by your patrons.

Bob and Adele

Getsafetynow.com

Section 6, ItemA.

Issue Date:	FLOODPLAINDEV	l Lake, Colorado ELOPMENTPERMIT	Permit≉
Expiration Date:	Grand Lake Pla Phone: 9	ndConditions) nning Department 70-627-3435 e@toglco.com	<i>*Permit becomes void if there are changes to the effective Flood Insurance Rate Maps*</i>
Owner Maxing Ludis		Contractor/Developer	
GRAND Lake City	CO State	A State Parket	
		City	
Telephone#			e
ContactName	Cell	Telephone#	
MAXWell Ludwig		Contact	Name
EmergencyTelephone		# Emergency#	
E-mail		E-mail	
DevelopmentAddress 210 Papi	25 LN, Gorno Lake, CO		
Legal Description: Lot #18		Latitude/Longitude #	
	- <u> </u>		
	Developm	ent Overview	
11/1			
Description of development: (1000)	en Flooning to pr	ofect flood AIAN	Soil And Improve
Statety by River			
Estimated Cost of development:	3000		
If development is on, within or conne	cted to an existing structure:	.0	
Valuation of existing structure: Sour	10.10		
When was the existing structure buil	t:///5		
* If the value of an addition, remodel or a entire structure must be treated as a sub- relocated structure, including mobile hor	stantially improved structure and is requi	red to comply with the relevant Floodp	re the addition, remodel or alteration, the lain Damage Prevention Ordinance. A
CHANNELIMPROVEMEMTS BankStabilization	STRUCTURAL DEVELOPMENT	MISCELLANEOUS	TYPE Temporary
GradeControl	E Residential Building	Culvert	
	 PermanentDropStructure Rehabilitation 	Non-Residential	Demolition
C Outfall	Manufactured Home	□ □ Fence	Emergency Repair
Fill Other	Rehabilitation (<50%)	Grading/ ParkingLot	Maintenance
Other	□ Substantial Improvement (≥50%) Other	Other	XOther Wow Troop
		azard Data	
		DODPLAIN ADMINISTRATO	R
Watercourse Name: Effective FIRM Pane			
Is the development in or impacts a floodp	lain?		
Is the development in the floodway? If yes	•		
Special Flood Hazard Zone: Base Flood E			
Method used to determine Base Flood Ele			
Vertical Datum: Must be either NGVD 29			
Elevation of lowest floor, including basem			
Elevation of floodproofing (non-residentia			
*Source of Elevation and/or floodproofing	MD be preserved 29.		
Does the development require that a CLO	And be processed?:	Is a LOMR required?:	

Issue I	Date:
---------	-------

Town of Grand Lake, Colorado FLOODPLAINDEVELOPMENTPERMIT (SeeTermsandConditions) Grand Lake Planning Department Phone: 070-627-3435

Permit#	

Expiration Date:

Floodplain Development Permit Checklist(THIS PAGE TO BE COMPLETED BY FLOODPLAIN ADMINISTRATOR)

The following documents may be required at the discretion of the approving community official:

- Tax assessor map
- □ Maps and/or plans showing the location, scope and extent of the development
- □ Floodproofing Certificate: Certificate and supporting documentation used to provide the certification
- Documentation showing compliance with the Endangered Species Act
- No-Rise Certificate: Certificate and supporting documentation used to provide the certification
- Elevation Certificate
 - Constructional Drawing
 - Building Under Construction
 - Finished Construction
- Grading plans
- Detailed hydraulic and hydrology model for development in a Zone A
- □ Conditional Letter of Map Revision (CLOMR)
- □ Structure valuation documentation
- Non-conversion agreement: Required for all structures that are constructed with an enclosure
- □ Wetland Permit from the U.S. Army Corps of Engineers
- □ Copies of all federal, local and state permits that may be required.
- Manufactured home anchoring certificate: Certificate and supporting documentation used to provide the certification
- Other documents deemed necessary by the Floodplain Administrator

Permit Action

<u>PERMITAPPROVED</u>: The information submitted for the proposed development was reviewed and complie switch approved flood plain management standards.

PERMITAPPROVED WITH

<u>CONDITIONS</u>: Theinformationsubmitted for the proposed development was reviewed. For the proposed development to be approved, certain restrictions or conditions must be met. These restrictions or conditions are attached.

<u>PERMITDENIED</u>: The proposed development does not meet approved flood plain managements tandard s(explanation on file).

VARIANCEGRANTED: Avariance was granted from the base (1%) flood elevations established by FE MA consistent with variance requirements of Title 44 of the Code of Federal Regulations part 60.6 (Variance action documentation is on file).

Signature of Community Official:	Date:
----------------------------------	-------

Print Name and Title of Community Official:_

Issue I	Date:
---------	-------

Expiration Date:

Town of Grand Lake, Colorado FLOODPLAINDEVELOPMENTPERMIT (SeeTermsandConditions) **Town of Grand Lake Planning** Department Phone: 970-627-3435 Email: kwhite@toglco.com

"	
Permit#	Section 6, ItemA.
	nes void if there are effective Flood
Insurance Rate	

TheFloodplainDevelopmentPermitisused to helpour communityevaluateallimpactsofactivitiesproposed within our regulatedfloodplains.Allactivities- work, projects, development, construction, modifications, or additions heretofore referred to as "development" -- mustcomplywithArticle 5 of Chapter 12 of the Grand Lake Town Code, the Floodplain Damage Prevention Ordinance(FDPO), of the Town, as well as all applicable regional or stateregulations. Compliance with the FDPO is required for eligibility in the National Flood Insurance Program (NFIP), which provides flood insurance to individuals at reduced premiums than could otherwise be purchased through private insurers, and makes certain federal funds are available to communities. For citizens to be eligible for the national flood insurance policies, or for communities to receive certain kinds of federal funds, the community must agree to meet minimum floodplain standards such as the FDPO. This applicationis a tool to ensure that development in our communitycomplies with those standards.

Any party undertaking development within a designated floodplain must obtain a Floodplain DevelopmentPermit prior to commencingdevelopment. FEMA defines development in Title 44 of the Code of Federal Regulations part59.1 as: Any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, mining, dredging, filing, grading, paving, excavation or drilling operations, or storage of equipment or materials. Other human activities that are considered "development" include the following: alterations of a structure through additions, demolition and remodeling, fences, retaining walls, moving/placement of remanufactured or mobile homes, campgrounds, storage of equipment, vehicles, or materials (e.g., storage yards, salvage yards).

General Provision of the Floodplain Development Permit Terms (applicant to read and sign):

- 1. No development may start until a permit has been issued.
- 2. The permit may be revoked if:
 - a. Any false statements are made herein;
 - b. The effective Flood Insurance Rate Map has been revised;
 - c. The development is not done in accordance with the FDPOof the Townor other local, state and federal regulatory requirements.
 - d. The development is different than what is described and submitted to the Town as part of the Floodplain Development Permit application.
- 3. If revoked, all development must cease until a permit is reissued.
 - a. If the permit cannot be reissued, applicant acknowledges that they will be responsible to correct the issue, which may require removal of any development that may have occurred.
- Development shall not be used or occupied until the development has received a final inspection, a final elevationand 4. approval by the Town.
- The permit will expire if thedevelopmenthas not been completed and approved by the Town by the expiration date noted on 5. the permit.
- 6. Applicant is hereby informed that other permits may be required to fulfill local, state and federal regulatory requirements and acknowledges that it is their responsibility to ensure that all necessary permits are obtained.
 - This includes documentation showing compliance with the Endangered Species Act.
- Applicant hereby gives consent to the localfloodplainadministrator or their representative (including state and federal 7. agencies) to make reasonable inspections required to verify compliance.
- Applicant acknowledges that the development will be designed to minimize any potential drainage onto surrounding 8. properties and will be responsible for any drainage issues that may arise.
- I, the applicant, certify that all statements herein and in attachments to this application are, to the best of my knowledge, 9. true and accurate. Furthermore, I have read and understand the relevant FDPOfor the Town of Grand Lake, and will adhere to the ordinance and will or have already obtained all necessary state, federal and local permits for the proposed development.

Applicant's Name: MAX well Ludwig (Dbn The Rapids Applicant's Signature

10/26/2023

27

TOWN OF GRAND LAKE PLANNING COMMISSION RESOLUTION NO. 01-2024

A RESOLUTION RECOMMENDING APPROVAL OF A VARIANCE TO THE STREAM AND LAKE SETBACK REQUIREMENTS FOR PROPERTY LOCATED AT 210 RAPIDS LANE, WITH CONDITIONS

WHEREAS, Tomlynson, Inc., (the "Applicant") is the owner of certain real property located at 210 Rapids Lane, more particularly described as follows:

Sunnyside Addition to Grand Lake Lot: 18 Block: 1 & A Tract East of Lot 18 to Center of North Inlet,

(the "Property"); and

WHEREAS, Municipal Code 12-2-29 Shoreline and Surface Water Regulations provides:
1. In order to help preserve the environmental quality of the water in the Grand Lake, a thirty (30) foot stream and lake setback from the mean identifiable high water mark shall be maintained for buildings, parking, snow storage areas and other improvements to a site. ...

2. When activities are proposed within the 30' setback, a variance may be requested by an *Applicant*.

WHEREAS, Municipal Code 12-2-29 further provides in subpart 4:

4. The first five (5) feet of this setback shall be a non-disturbance zone, except in the cases of bridges, irrigation structures, flood control devices, boathouses, commercial marinas, boat rentals, boat repair and maintenance facilities and walkways and stairways less than four (4) feet in width leading directly from the shoreline to the principal structure; and

WHEREAS, there is no provision in the Municipal Code for variance of the five feet nondisturbance zone; and

WHERES, within the 30-foot setback zone, and to a much lesser extent within the 5-foot nondisturbance zone, the Applicant has constructed a deck along the shore of North Inlet adjacent to the Property (the "Deck"); and

WHEREAS, the Applicant did not obtain a building permit prior to constructing the Deck; and

WHEREAS, the Applicant has submitted a request for a setback variance to allow the Deck to remain, as shown on Exhibit A, attached; and

WHEREAS, following proper notice, the Planning Commission held a Public Hearing of the Application on January 17th, 2024; and

WHEREAS, the Planning Commission moved to continue the Public Hearing of the Application to February 21st, 2024; and

WHEREAS, Section 12-2-29(A)(2) requires that at the hearing it is the burden of the Applicant to establish that the proposed activity conforms to one or more of the following exceptions set forth in Section 12-3-5(A)4(a) through (e) of the Municipal Code:

(a) By reason of exceptional shape, size or topography of lot, or other exceptional situation or condition of the building or land, practical difficulty or unnecessary hardship would result to the owners of said property from a strict enforcement of these Regulations;

(b) Literal interpretation of the provisions of these Regulations would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of these Regulations.

(c)The special conditions and circumstances do not result from the actions of the applicant;

(d) Granting the variance request will not confer on the applicant any special privilege that is denied by this ordinance to other lands, structures, or buildings in the same district;

(e) That the granting of the variance does not pose a detriment to the public good and does not substantially impair the intent and purpose of the Zone Plan and these Regulations.

WHEREAS, Section 12-2-29(A)(2)(b) requires that at the hearing the Planning Commission consider all of the following factors to determine whether to issue a variance to the 30 foot setback requirement:

1. The shape, size, topography, slope, soils, vegetation, and other physical characteristics of the property.

- 2. The locations of all bodies of water on the property, including along property boundaries.
- 3. The location and extent of the proposed setback intrusion.
- 4. Whether alternative designs are possible which require less intrusion or no intrusion.
- 5. Sensitivity of the body of water and affected critical habitats.
- 6. Intensity of land use adjacent to the body of water proposed to intrusion.

7. Impact on floodplains and stream functions (a variance shall not be approved when the reduction would result in the setback being narrower than the floodplain);

FINDINGS OF THE PLANNING COMMISSION

HAVING CONSIDERED THE MATTERS PRESENTED TO IT AND THE APPLICABLE STANDARDS, THE PLANNING COMMISSION MAKES THE FOLLOWING FINDINGS:

- 1. The Planning Commission considered each of the factors required by Section 12-2-29((2)(b).
- The Applicant established the following exception(s) under Section 12-3-5(a)(4(a) through (e): [Planning Commission must find at least one in order to satisfy this requirement. Select all that apply:]

1. That by reason of exceptional shape, size or topography of lot, or other exceptional situation or condition of the building or land, practical difficulty or unnecessary hardship would result to the owners of said property from a strict enforcement of these Regulations;

2. That literal interpretation of the provisions of these Regulations would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of these Regulations.

3. That the special conditions and circumstances do not result from the actions of the applicant;

4. That granting the variance request will not confer on the applicant any special privilege that is denied by this ordinance to other lands, structures, or buildings in the same district;

5. That the granting of the variance does not pose a detriment to the public good and does not substantially impair the intent and purpose of the Zone Plan and these Regulations.

NOW THEREFORE BE IT RESOLVED BY THE PLANNING COMMISSION OF THE TOWN OF GRAND LAKE, COLORADO,

- 1. The Planning Commission recommends to the Board of Trustees that the variance requested by the Applicant to reduce the 30-foot setback requirements provided for in Section 12-29-20(A)(1) of the Municipal Code be granted on the following terms and conditions:
 - a. That the portions of the Deck that encroach into the Non-Disturbance Zone as shown in Areas A, C, and E on Exhibit A be removed. Although Areas B and D encroach into the Non-Disturbance Zone, they are *de minimis* in size (0.1 square feet and 0.7 square feet, respectively), and are measured from an approximate high water line, and therefore need not be removed.
 - b. That the Applicant obtain a building permit for the remaining portions of the Deck, including the submission of construction drawings and other required documentation, and pay the requisite fees for such permit.
 - c. That the Applicant maintain or increase the riparian vegetation, in compliance with all rules and regulations, to prevent erosion of the shoreline in the areas between the Deck and the stream.
 - d. That the remaining portions of the Deck comply with all other provisions of the Grand Lake Municipal Code, including but not limited to Section 12-2-29(A)(5).
 - e. That the Applicant refrain from further use or occupancy of the Deck until the foregoing conditions have been fulfilled as certified by the Town Manager.
 - f. That the Applicant finalize flood plain application requirements, including providing documentation on deck anchoring system, and providing evidence in the form of a certified encroachment analysis to demonstrate no more than a one-half foot rise in base flood elevation between existing and post-construction.

DULY MOVED, SECONDED AND ADOPTED BY THE PLANNING COMMISSION OF THE TOWN OF GRAND LAKE, COLORADO THIS 21st DAY OF FEBRUARY, 2024

(SEAL)

Votes Approving: Votes Opposed: Absent: Abstained:

ATTEST:

Alayna Carrell

Town Clerk

TOWN OF GRAND LAKE

James Shockey Planning Commission Chairman