

Work Session Meeting Agenda 2 Park Drive South, Great Falls, MT Gibson Room, Civic Center September 20, 2022 5:30 PM

The agenda packet material is available on the City's website: <u>https://greatfallsmt.net/meetings</u>. The Public may view and listen to the meeting on government access channel City-190, cable channel 190; or online at <u>https://greatfallsmt.net/livestream</u>.

Public participation is welcome in the following ways:

- <u>Attend in person</u>.
- <u>Provide public comments in writing by 12:00 PM the day of the meeting</u>: Mail to City Clerk, PO Box 5021, Great Falls, MT 59403, or via email to: <u>commission@greatfallsmt.net</u>. Include the agenda item or agenda item number in the subject line, and include the name of the commenter and either an address or whether the commenter is a city resident. Written communication received by that time will be shared with the City Commission and appropriate City staff for consideration during the agenda item, and, will be so noted in the official record of the meeting.

CALL TO ORDER

PUBLIC COMMENT

(Public comment on agenda items or any matter that is within the jurisdiction of the City Commission. Please keep your remarks to a maximum of five (5) minutes. Speak into the microphone, and state your name and either your address or whether you are a city resident for the record.)

WORK SESSION ITEMS

- 1. Update on EPA's Lead and Copper Rule Revisions Mark Juras.
- 2. Semi-Annual Litigation Update Jeff Hindoien/David Dennis
 - A. Public Entity Litigation Cascade County / Board of Health "Governing Body" Matter
 - B. Private Party Litigation Legal counsel has recommended that this portion of the meeting be closed to the public pursuant to § 2-3-203(4), MCA to discuss strategies to be taken with respect to pending litigation matters because an open meeting would have a detrimental effect on the City's litigating position in those matters.

The meeting will be re-opened at the conclusion of the litigation strategy discussion.

DISCUSSION POTENTIAL UPCOMING WORK SESSION TOPICS

ADJOURNMENT

City Commission Work Sessions are televised on cable channel 190 and streamed live at <u>https://greatfallsmt.net</u>. Work Session meetings are re-aired on cable channel 190 the following Thursday morning at 10 a.m. and the following Tuesday evening at 5:30 p.m.

Wi-Fi is available during the meetings for viewing of the online meeting documents.

UPCOMING MEETING SCHEDULE

Work Session -- Tuesday, October 4, 2022 5:30 p.m.

Commission Meeting -- Tuesday, October 4, 2022 7:00 p.m.

CITY OF GREAT FALLS UPDATE ON EPA's LEAD AND COPPER RULE REVISION

September 20, 2022

EPA's Lead & Copper Rule Revision Big Picture

City Progress Update on:

- 1) Lead Service Line Inventory
- 2) Tap Sampling Plan
- 3) Lead Service Line Replacement Plan



Lead Service Line Inventory

City Obligations under the LCRR

- The City must create and maintain an inventory of all service lines including: addresses, material classification, information sources, and public accessibility
- Service lines must be classified as lead, galvanized requiring replacement, non-lead (or the actual material), or lead status unknown (or unknown)
- Non-lead service lines must be determined through an evidence based record, method, or technique
- Submitted to MT DEQ by October 16th, 2024



Lead Service Line Inventory

Additional Obligations

- Record or track service material type during normal operations
- Perform a comprehensive historical records review

Andrew Second Second<		IL
1 1 2 1 <th1< th=""> 1 <th1< th=""> <th1< th=""></th1<></th1<></th1<>		1 1 1 10 No The Plunder measurements
Image and the second	1 100 3 100 (11) Warmen - 927-7 Ave Santh 1 1004 188 Cliff Minson - 3643-9 Ave Santh 1004 189 Action Walter - 3635-9 Ave Santh	2 8 0 8 470 4948 plann 11 1 17 2 10152 Butal 9"W 12"B. (2 W119 2 10153 Butal 42"E. 2"Mpanley (
No. 100 Control (March 101) Contro (March 101) <thc< td=""><td>Mars ms Cell manual 1 Sels 9 Ar Said mars me Wilffal Santyle 3637 - 8 Ar Said a was me Wilffal Santyle 3637 - 8 Ar Said 3643 - 8 Ar Said</td><td>1 1 1 123 2 10151 Entral 5° W 18° 24 1 11 12 10154 Raman 12° W 18° 64 1 11 12 2 10155 Raman 2° W 15° 64 1 11 12 2 10155 Raman 2° W 15° 64</td></thc<>	Mars ms Cell manual 1 Sels 9 Ar Said mars me Wilffal Santyle 3637 - 8 Ar Said a was me Wilffal Santyle 3637 - 8 Ar Said 3643 - 8 Ar Said	1 1 1 123 2 10151 Entral 5° W 18° 24 1 11 12 10154 Raman 12° W 18° 64 1 11 12 2 10155 Raman 2° W 15° 64 1 11 12 2 10155 Raman 2° W 15° 64
No. 10 ar Solar Table, Tabl	6 W 1 1954 R. Hanne Barn 3405-941. Mr. Such	1 N 1 11 2 10044 Le Van 40 55 5 20 1 Dave N 1 25 2 10142 tom 41 W. 17 Dave (W 1 1 28 10157 Dave 2 165, 22 8 20 4
$ \begin{array}{c} 1 & \text{min} \ 1 & \text{min}$	6 199 10 1994 July Karman 3512-17 An Josh 199 10 1994 July Salat 3600-3 An July 1999 10 1994 July Jalat 3600-8 An July 1999 10 1994 July Balat 3608-8 An July	38 1 1 7 10140 Klam 33° 8. 18° Eng V 1 1 1 1 2 10169 Klam 12° 2 15° 50 V 1 1 1 2 2 10169 Klam 12° 2 K H08° M. Nuc. 1 1 1 2 2 10170 Klam 5° 2 K H08° M. Nuc.
1 1911 191 0 Chan Danne 3510 - 3 An Vark & R. (1) 327 1900 When 42 1 2 54 1 - 1911 191 0 Chan Danne 3510 - 3 An Vark (1) 327 1900 When 42 1 - 1911 191 0 Chan Danne 1911 1 An Vark (1) 1911 1 An Vark (1) 1911 1 - 1911 1 191 0 Chan Danne 1911 1 And Ant (1) 1911 1 - 1911 1 191 0 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 191 0 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 1910 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 1910 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 1910 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 1910 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 1910 Chan Danne 1901 1 And Ant (1) 1911 1 - 1911 1 1910 Chan Danne 1901 1 And (1) 1911 1 - 1911 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	To San 12 met Guile K wards 3427-7 Aus Sweth Ti UI UI UI UI Star 3618-8 Aus Sweth TO SAN 12 Met I Changes 3632-8 Ad Sweth	34 11 1 12 6 10173 Minute 30*E 44 8 Ar 1 1 N 1 5 2 10175 type 65 13° to 1 1 N 1 9 2 10176 type 45° W 15° Ray 1
101 101 13 15 15 Free Trans 1901 12 4 3 - 1 1 15 10174 types 92. 14 1 - 14 1 - 13 10182 types 431- RIVERVIEN GUT Out Out 201 1 1 1 1 1 1 10182 types 205- 845 the NELLEN OUT Out	1 (1011) 1984 (Liter Olam 3510-3 Are Moth 11 (1011) 2000 (R. Mar Olam 1016-34 Are North 11 (1011) 2000 (R. Mar Olam 3513-8 Are South 11 (1011) 2000 (R. Mar Olam 3513-8 Are South	³ × K 3 27 450 10 mm 4 m 3 set w 1 ³ × W 5 28 / 07/8 tyme 1 ³ w 18 ³ 8mm 1 W 10 3 10/80 / 8mm 13 ³ W. 13 ⁴ w 1 × 11 48 / 07/8 tyme 1 × 11 48 / 07/8 tyme 1
	101 Mar 15 184 Drad Treases 1907 18 Ar 8 and 1	1 × 1 1 1 15 10174 types 92. 14 1-940. 1 × 1 × 1 3 10182 types br 52-849 the Wellow of Big. 1 N 1 13 76 4479 Klowing Na 503 3 3 Box

Lead Service Line Inventory

Additional Obligations

- Utilize identification methods approved by the State and the LCRR including:
 - Visual inspection
 - Water quality sampling
 - Excavation
 - Predictive modeling





Lead Pipe 🗭

- A magnet will not stick to a lead pipe.
 Scratch the pipe with a coin. If the scraped area is shiny silver and flakes
- scraped area is shiny silver and flakes off, the service line is lead.

Copper Pipe 🗭

- A magnet will not stick to a copper pipe.
- Scratch the pipe with a penny. If the scraped area is copper in color, like a penny, your service line is copper.

Galvanized Steel Pipe

- If a magnet sticks to the surface, your service line is galvanized steel.
- A scratch test is not needed. If you scratch the pipe, it will remain a dull gray.

5

Lead Service Line Inventory

Additional Obligations

- Promote public education on lead in drinking water
- Deliver mailed letters to lead service line owners annually
- Provide online public access to the location of lead, galvanized, and unknown lines
- Each line must include a location identifier such as a street address, block, intersection, or landmark



6

Service Line Inventory

- Digitize a list of every service line in City jurisdiction using Cartegraph and Meter Data
- Includes service/meter address, customer information, diameter, installation date, material type, and source of material information

Approx	imat	e To	tals as	of Sep	teml	oer 2022
				~	1 0	0/1

- Non-Lead 12,800 (58.3%) (0.5%)
- Lead -110
- Galvanized (1.1%) 250
- 8,800 (40.1%) Unknown -
- Total 21,960

City Progress Update

Historical Records Review

- Construction and Plumbing Codes and Records
 - Ordinance 1558 (Feb 1967) copper only for 2" and smaller services
 - Ordinance 1913 (March 1976) repairs made to service lines required full replacement with copper if found to be non-copper and repairs exceeded 1/4 of the total service length
 - Old Water Service Permits do not provide material type

CITY OF GREAT FALLS Department of Cosmulty Development P. 0. Box 5021, Great Falls, WT 39403-5021	Kater Hester Permit 5 7
	Street Opening 5
were Clothin Rosenhaum	Gas Pernit 1
contractor Asphi's Plba Phase	Wood Stove Permit \$
Architect	Plumbing Permit (17) 1 72
Lot 8 stor 2 sadi Venderson 1st	Beingen Baters 9
Description of work	Sever Connection Fee 5
12 pllg- Gas- 1 With Alter - Uhe Bet	
and "Hy with connect.	Sidewalk/Curb or 5 Driveway Sign Permit 5
Issued by KO Date 12-30 19-9/	Variance Application 1
Applicant Signature phone	Natar Service (other) \$
NOTE: This permit if granted upon the express condition that said applicant shall conform in all respects to the ordinances of the CITY of Great fails. Work can be commenced at once and should be	other 700 1 21
completed in* 1-Orig to Customer 2-Cash Draver 3-File 4-Retain In Book	TOTAL PEES 5 321
and a second sec	PERMIT NO. 42004



Historical Records Review Continued

- Water System Records
 - Tap Books provide service installation date and address since July of 1937, but no material type
 - Water record drawings generally do not indicate service material type
 - Water main replacement projects identifies non-copper services since ~1980
 - Other previous surveys

1	tessing (Bund		5 2.0 est	lip		
1 Anto	Owners	Nomet addies.	47	1.70 . 74	ne.	Phila	measurement
	O'urneds all W Romer Hilly J. 1. 73 Marcan Statument Under Statument Under Statument Under Statument Statument Kandun Kan	Nome+ adelus. ch 3625-9 Ar. Sont 7-7 Are. Bouch		17/1/83/11/25/13/13/13/13/13/12/22/22/22/22/22/22/22/22/22/22/22/22/	10150 4743 10152 10153 10154 10155 10155 10155 10156 10158 10044		71° Und - 3. 3° Am 4. 3° 9° Salara - 1° Am 4. 3° 9° Salara - 1° Am 4. 3° 9° Los - 3. 3° Am 4. 3° 3° Los - 3° Am 5. 3° Am 4. 3° 3° Los - 3° Am 5. 3° Am 4. 3° 3° Los - 3° Am 5. 3° Am 4. 3° 3° Los - 3° Am 5. 3° Am 4. 3° 3° Los - 3° Am 5. 3° Am 4. 3° 3° Los - 3° Am 5. 3°

City Progress Update

Historical Records Review Continued

- Distribution System Inspections and Records
 - Continuing to research inspection records, permits, and other potential sources of information for pre 1980 projects.
- State Requirements
 - State of MT lead ban 1986-88
 - Currently, MT DEQ is not requesting additional records research beyond what the EPA requires.



https://www.dcwater.com/sites/default/files/IdentifyingHouseholdPlumbing.pdf

Public Engagement

- Based on City ordinances 1558 & 1913, there are about ~10,000 services with potential to be noncopper
- Mailed ~10,000 letters with instruction to complete a visual identification "scratch test" and return the information to the City.
- Non-responder to mailer will be contacted for visual inspection by City staff.
- As of September 2022, have received ~1,500 mailers back

TEST FORM

Please read the entire form and the test instructions and example carefully before filling out this form. This form may be completed and returned to the City in one of two ways, please select one of the following methods:

Fill out this hard copy of the form and mail it to: Attention – PW Engineering, City of Great falls, PO BOX 5021, Great Falls, MT 59403
 E-mail the information to <u>waterserviceline@greatfallsmt.net</u> –attachment size limited to 5 MB

Your contact info is only required if you wish to schedule an inspection or would like to have City staff contact you. If you have more than one water service line entering the building, pleas complete the test for each water service line.

Please provide the following information:

1) Your Street Address:

2) What is the color of the scraped pipe on the upstream/street side of the water meter? (shiny silver, dull-silver, copper, brass, gray, or described other color)

3) Does a magnet stick to the pipe? (yes, no, slightly)

4) What is the material of the pipe? (lead, galvanized, copper, plastic, brass, or unknown)

5) If you are uncertain of your water service line material, please take a photo of the exposed and scratched service line where it enters the building and return it with this form.

The followine information is optional: If you would like to schedule an inspection or be contacted by the City, please provide your preferred method of contact info, you may call the City's Water Service Line Inventory Hotline at (406) 455-8401, we expect a high volume of calls so please be patient as we resp

Mailing Address (If different from above): Telephone:

E-mail:

City Progress Update

Public Engagement Continued

- Test form and instructions:
 - https://greatfallsmt.net/publicworks/waterservice-line-inventory
 - Water Service Hotline: 406-455-8401
 - Email: waterserviceline@greatfallsmt.net

Additional investigation TBD:

- Door to door inspections
- Water quality sampling
- Excavation
- Predictive modeling

TEST INSTRUCTION AND EXAMPLE

Lead A dull, silver-gray color that is easily scratche coin. Use a magnet - strong magnets will not lead pipes. Galvanized A dull, silver-gray color. Use a magnet - stro magnets will typically cling to galvanized pi

Brass Dark reddish brown to a ligh

f a copper penny

of a screwdriver, penny, or other similar tool, scratch or scrape through any co outside of the pipe so that the color of the pipe can clearly be seen. Then, use e to identify the material of the water service line from the following criterion If the scratched area is shiny and silver-gray, your service line is lead. A strong magnet will not stick to a

Copper

Plastic

- ched area remains a dull silver-gray, and a strong magnet sticks to the surface, your service line
- area is copper in color, like a penny, your service line is copper. A strong magnet will no
- may be plastic and plastic pipes may vary in color. Pli formation regarding the characteristics of the plastic per area is brass in color, or dark reddish brown to a light si strong magnet will not stick to brass.







6

8

Flathead screwdriver, copper penny, or similar metal tool (not included) Magnet (included)

Public Outreach Goals

- Promote education on lead in drinking water
- Publicize requirements of EPA's Lead & Copper Rule Revision
- Encourage participation in lead service line inventory
- Utilize local meetings, social media, the City's website, and the press to get the word out
- https://greatfallsmt.net/publicworks/waterservice-line-inventory



13

City Progress Update

Tap sampling Plan

- Sample at known lead service lines starting Oct 2024
- 5th liter draw
- Sampling results obtained in late 2024 or early 2025, will dictate City's required response

ACTION LEVEL - 90TH PERCENTILE @ 15 PPB

- Lead Service Lines full replacement, 3% per Year
- Tap Sampling standard monitoring every 6 months
- Corrosion Control Treatment Implement or re-optimize

TRIGGER LEVEL - 90TH PERCENTILE @ 10 PPB

- · Lead Service Lines Full replacement at defined goal rate (set by state and system)
- Tap Sampling standard monitoring every year
- · Corrosion Control Treatment- conduct study (if CCT not installed) or re-optimize CCT if installed

0-10 PPB

- Lead Service Lines voluntary replacement
- Tap Sampling reduced monitoring every 3 years
- · Continue corrosion control treatment and Water Quality Parameter Monitoring

It is anticipated that updated tap sampling protocols will result in increased lead concentrations, which may result in required lead, galvanized, and unknown service line replacement. The City will know with certainty in late 2024 or early 2025. The City is focusing its efforts on composing an accurate lead service line inventory.

City Progress Update

Lead Service Line Replacement (LSLR) Plan

- If sampling results trigger replacement, the LCRR requires full service line replacement of lead, galvanized, and unknown lines
- LSL owners to be notified annually by mail until line is replaced



City Policy & LSLR Funding

OCCGF 13.6.010 "All the expense of laying and maintaining the service pipes from the mains to the consumer's premises must be borne by the consumer."

Bi-Partisan Infrastructure Law

- Allocates \$15 B for LSLR efforts
- MT to receive ~\$140 M
- ~\$28 M per year for 5 years
- Dispersed via SRF loans
- State provides final guidance



Common Questions & Answers

Where can I find more information? Where can I learn more about the EPA's Lead and Copper Rule Revision and/or the City's compliance?

Monitor the City's Facebook page and engineering website, as information will be released when it is available. Additional information on EPA's Lead and Copper Rule Revision can be found on their website:

https://www.epa.gov/dwreginfo/lead-and-copper-rule

https://www.epa.gov/ground-water-and-drinking-water/revised-lead-and-copper-rule

How does lead get into drinking water? Lead enters drinking water primarily through plumbing materials.

What are the common health concerns with lead in drinking water? Please refer to the EPA's webpage which discusses potential lead related health concerns: www.epa.gov/lead/what-are-some-health-effects-lead

Common Questions & Answers

How can I test my drinking water for lead?

The City of Great Falls is not able to perform lead tests for individual consumers. To test for lead, contact the Department of Health Services Lab in Helena, (406) 444-3444, or visit their website: https://dphhs.mt.gov/publichealth/laboratoryservices/EnvironmentalLaboratory/ The cost is approximately \$60 and they will direct you to the necessary size of the sample, the sample container, and a sample pick up location.

Common Questions & Answers

How can I check if my water service line is lead or lead containing?

timeframe. First, locate the water service line coming into the building. It is typically found in the basement, crawl space, mechanical room, or in a wall panel. A water meter is installed on the water service line pipe after the point of entry into the the pipe, about 6-inches, to clearly see the color of the pipe. Using the edge of a screwdriver or penny, scratch or scrape through any corrosion that may have built up on the outside of the pipe so that the color of the pipe can clearly be seen. Also, grab a strong magnet. Using the color of the scratched surface and the magnet, identify the pipe from the following criteria:

- Lead scratches are shiny and silver-gray a strong magnet will not stick to a lead pipe
- Galvanized scratches are dull silver-gray a strong magnet will stick to galvanized pipe, pipe fittings are also threaded on galvanized pipe

• Plastic – plastic pipes are rigid, non-metallic, and may vary in color – magnets do not stick Residents can download a test form with instructions to perform the scratch test and return the results to the City at greatfallsmt.net/publicworks/engineering. The test form is under the Supporting Documents at the bottom of the webpage. Residents can also contact the City of Great Falls water service Inventory Hotline at 406-455-8401. Please keep questions pertinent to identifying the material type of the water service line, and please be patient with us as we respond to calls as we expect a large volume of calls. Residents can also take a picture of the water service line where it enters the building, indicate the physical address of the building, and send that information in an e-mail to waterserviceline@greatfallsmt.net. Residents with non-copper water service lines are encouraged to communicate their water service line material type and address to the

Common Questions & Answers

Why did I receive a mailer and not someone else?

Mailers were delivered to every residence or building which had a water service line installed prior to 1970 or replaced prior to 1980. The mailer included instructions to perform a scratch test and return the results to the City. About 10,000 mailers were delivered.

I have a lead, lead containing, or galvanized water service line, what now?

Let the City know as instructed on the test form available under the supporting documents heading at the bottom of the following webpage: greatfallsmt.net/publicworks/engineering. The City will add the information to the water service line inventory. As of July 2022, the Federal government is not requiring line replacement, and the next phase of the LCRR is tap sampling. The Federal Government may require water service line replacement in the future as dictated by the results of the LCRR Tap Sampling Plan.

Who will pay for replacement of a lead, lead containing, galvanized, or unknown water service line? The City's Code states that all the expense of laying and maintaining the service pipes from the mains to the consumer's premises must be borne by the consumer.

Common Questions & Answers

What is the estimated cost for a lead or lead containing water service line replacement? As of July of 2022, the City does not know with certainty whether or not lead service line replacement is required. The cost may vary greatly from residence to residence. Local qualified water utility contractors should be contacted to obtain individual quotes.

Will the State or Federal government provide funding for lead or lead containing water service line replacement?

The Bipartisan Infrastructure Law allocates \$15 Billion for LSLR efforts. Montana is to receive ~\$140 Million: \$28 Million per year over 5 years. Money will be dispersed through the State Revolving Fund process, a low interest loan program. Formal guidance on fund allocations will be provided by the State.

What if the plumbing inside my building is lead, lead containing, or galvanized? Lead plumbing components inside the building are another potential source of lead contamination. As of July of 2022, the LCRR does not require replacement of interior plumbing, just lead, lead containing, unknown, or galvanized water service lines.

22