

Great Falls Crime Task Force, July 26, 2021 Agenda 2 Park Drive South, Great Falls, MT Gibson Room, Civic Center July 26, 2021 4:00 PM

CALL TO ORDER

ROLL CALL Shane Etzwiler – Chamber of Commerce Nichole Griffith – Victim Witness Program Sandra Guynn – Chair of Neighborhood Councils and President of Crime Stoppers Shawna Jarvey – Transition Consultant, Benefis Health Dugan Coburn – Great Falls Public Schools Jeff Newton – Chief of Police John Parker – District Court Judge Sara Sexe – City Attorney Jesse Slaughter- Cascade County Sheriff Commissioner Rick Tryon – Ex-officio member

STAFF INTRODUCTIONS

TASK FORCE ITEMS

- 1. New Task Force Member Introduction Dugan Coburn.
- 2. Approval of Meeting Minutes, July 12, 2021, Great Falls Crime Task Force.
- 3. Briefing on Lewis and Clark County Pretrial Services Kellie McBride.
- <u>4.</u> Briefing from the Crisis Response Team. Trista Besich and Theresa Schreiner, Alluvion Health. Jeremy Jones, Great Falls Fire Rescue. John Schaffer, Great Falls Police Department.
- 5. Briefing from Gateway Community Services and the Blue Thunder Lodge Residential Treatment Center Tammy Hatch.

MISCELLANEOUS REPORTS AND ANNOUCEMENTS FROM TASK FORCE

PUBLIC COMMENT

(Public comment on agenda items or any matter that is within the jurisdiction of the Task Force. Please keep your remarks to a maximum of five (5) minutes. Speak into the microphone, and state your name and either your address or whether you are a city resident for the record.)

DISCUSSION ON UPCOMING MEETING DATES

Proposed Meeting Date, August 9, 2021 4:00 p.m.

ADJOURNMENT

Great Falls Task Force Meetings are televised on cable channel 190 and streamed live at https://greatfallsmt.net. Task force meetings are re-aired on cable channel 190 the following Friday morning at 10 a.m.

Wi-Fi is available during the meetings for viewing of the online meeting documents.

Regular Crime Task Force Meeting

Civic Center, 2 Park Drive South, Gibson Room 212, Great Falls, MT

CALL TO ORDER: Chairperson Sandra Guynn called the meeting to order at 4:00 P.M.

ROLL CALL: Great Falls Crime TFM present: Sandra Guynn, Nicole Griffith, Jeff Newton, Shane Etzwiler, Jesse Slaughter and John Parker. Also present was Exofficio TFM Rick Tryon. Shawna Jarvey was absent. Sara Sexe arrived at 5:03 p.m.

RECOGNITION OF STAFF: Finance Director Melissa Kinzler, Municipal Court Judge Steve Bolstad and Deputy City Clerk Darcy Dea. City Manager Greg Doyon arrived at 5:05 p.m.

TASK FORCE AGENDA ITEMS

1. <u>APPROVAL OF MEETING MINUTES, JUNE 28, 2021, GREAT FALLS</u> <u>CRIME TASK FORCE.</u>

TFM Slaughter moved, seconded by TFM Etzwiler, that the CTF approve the meeting minutes of June 28, 2021.

Chairperson Guynn asked if there was any discussion amongst the TFM or comments from the public. Hearing none, Chairperson Guynn called for the vote.

Motion carried 6-0.

2. <u>BRIEFING FROM MUNICIPAL COURT JUDGE STEVEN BOLSTAD AND</u> <u>DISTRICT COURT JUDGE JOHN PARKER.</u>

Municipal Court Judge Steve Bolstad and Cascade County District Court Judge John Parker reviewed and discussed the following PowerPoint presentation:

The Role of the Judicial Branch

Judge Steve Bolstad, Municipal Court Judge John Parker, District Court

> Great Falls Crime Task Force July 12, 2021

Judicial Branch Considerations

The right to a fair trial

Innocence until guilt is proven

Separation of powers and what that means for the criminal justice system

 Fundamental fairness in a democratic society

Constitutional Foundations Image: Separation of Powers clause, Article III, Section 1 Image: Separation of Powers clause, Article III, Section 1 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 Image: Separation of Powers clause, Article II, Section 24 I	Review of Task Force Issues in a Judicial Branch Context • Illegal and semi-legal narcotics and substance abuse • Mental health considerations and local capacity • Recidivism issues
The law—and the entire legal system—involves a balance of rights and responsibilities	A snapshot of what's happening locally • Municipal Court overview • Municipal Court statistics
Montana's Bail Statute - 464-301, Getermining amount of bail. In all cases in which ball is determined to be necessary, bail must be reasonable in amount must be: - 9.1 sufficient to ensure the presence of the defendant in a pending riminal proceeding: - 2.1 sufficient to ensure compliance with the conditions set forth in the ball; - 3.2 sufficient to presence of the defendant in a pending riminal proceeding: - 3.2 sufficient to presence of the offense charged; - 3.2 sufficient to presence of the offense charged; - 3.2 sufficient to presence of the offense charged; - 3.2 sufficient of presents of the defendant has resided in the community and of the defendant is the set offendant's participation in a mental considerate of the defendant's montal health status and of the defendant's participation in a mental information of the defendant's mental health status and of the defendant's participation in a mental (11) considerate of the defendant's mental health status and of the defendant's participation in a mental (12) sufficient to include the charge imposed in <u>46-18-228</u> .	 Sentencing Policy of the State of Montana 46-18-101. Correctional and sentencing policy. (1) It is the purpose of this section to establish the correctional and sentencing policy of the state of Montana. Laws for the purlishment of crime are drawn to implement the policy established by this section. (2) The correctional and sentencing policy of the state of Montana is to: (a) punish each offender commensurate with the nature and degree of nam caused by the offense and to hold an offender accountable: (b) protect the public, reduce crime, and increase the public sense of crimes; and (c) provide restitution, reparation, and restoration to the victim of the offense; and (d) encourage and provide opportunities for the offender's self-improvement to provide rehabilitation and reintegration of offenders back into the community.
The Role of our Treatment Courts Municipal Court: Mental Health Treatment Court District Court: Adult Drug Treatment Court District Court: Juvenile Drug Treatment Court District Court: Veterans Drug Treatment Court 	More on what's happening locally: District Court • Year to date criminal case filings • Update re: COVID-era trials • Return to semi-normalcy • Only three courtrooms with capacity for felony trials • Other options
Sentencing Considerations, Continued	Future Directions for Consideration

Question and Answer

Conclusion



TFM Slaughter suggested that County and City Judicial Departments work together with regard to changing the behavior of offenders and implementing more of an impact for first time, non-violent offenders.

Ex-officio TFM Tryon received clarification that an evaluation from a licensed mental health professional is required for individuals claiming to have mental health disorders with regard to sentencing considerations in Municipal Court.

TFM Etzwiler received clarification that the Police Department had 76 calls for mental health assists within a three-month period and that a Risk Assessment Tool is utilized to predict a defendant's future risk for misconduct.

Municipal Court Judge Bolstad added that a Risk Assessment Tool is a good model to utilize; however, it is only a tool and cannot administer justice.

Cascade County District Court Judge Parker suggested that the TFM consider exploring Pretrial Services Programs or expansion of the Mental, Adult, Juvenile or Veterans Drug Treatment Courts.

TFM Slaughter stepped out at 5:00 p.m. and he returned at 5:02 p.m.

3. GREAT FALLS POLICE DEPARTMENT (GFPD) BUDGET OVERVIEW

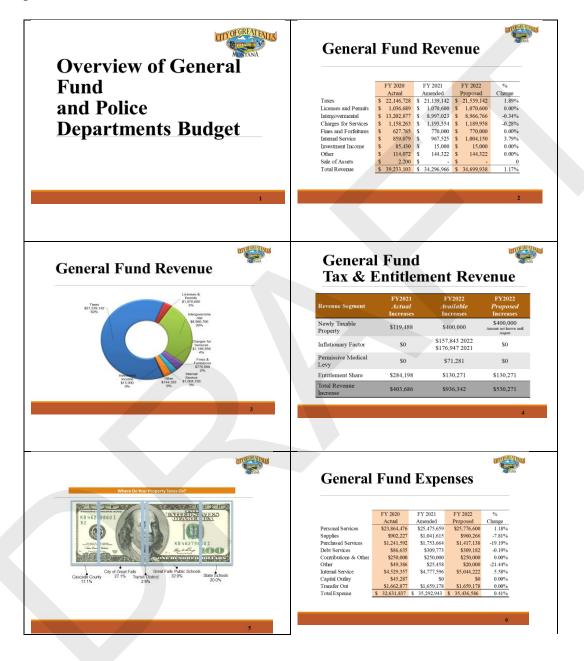
TFM Sexe arrived at 5:03 p.m.

City Manager Doyon explained that it is important for the TFM to develop a fundamental understanding of how the City is financed. He further explained that there is a need to provide the right resources to the Police Department; however, a public safety budget has never been fully funded. There has not been tax increases for the past two years due to COVID-19; however, there will be an increase next year because the City has been depleting the fund balance. The goal is to provide a budget that meets the needs of the community with the understanding that it will not cover all areas of need at the desired level. Manager Doyon concluded that the inflationary factor is a property tax cap that limits the amount of growth that local governments can impose on a jurisdiction, unless voted on.

Ex-officio TFM Tryon stepped out at 5:05 p.m. and he returned at 5:07 p.m.

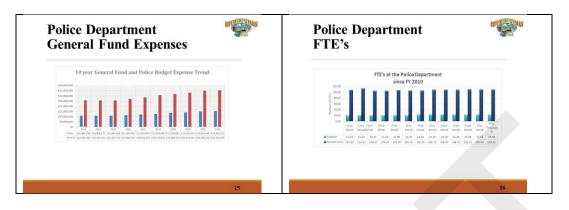
TFM Slaughter stepped out at 5:07 p.m. and he returned at 5:10 p.m.

Finance Director Melissa Kinzler reviewed and discussed the following PowerPoint presentation:



CONCERENT OF GREAT **General Fund Expenses General Fund Expenses** General Fund Expenditures by Department City of Great Falls, Montana Services \$1,417,138 4% 2020 Actual 2021 Adopted 2021 Amended Amou Amount Budget Budget 06/15 Contributions & Other \$250,000 19 Debt Service \$309,182 1% \$3,256,258 \$016,318 \$1,079,311 \$15,029,048 \$10,073,881 \$2,962,254 \$1,659,178 \$15,029,048 \$10,565,955 \$2,992,254 \$1,659,178 \$14,959,393 \$10,479,796 \$2,962,189 \$1,659,178 \$5,044,222 \$32,631,836 \$36,006,248 \$36,292,943 \$34,968,343 \$36,436,586 Transfer Out \$1,659,178 4% How much does a house with a antoro market value of \$100,000 pay for **General Fund Expenses** General Fund expenses? al Fund Proposed Budget FY 2022 G Public Safety Great Falls Police Department ① Great Falls Fire Rescue ① \$192.52 \$115.26 \$44.14 \$29.31 \$14.83 ulture & Recreation Parks & Recreation tion n Freat Falls Public Libra \$41.77 \$41.77 al Government ral Government Ser \$3.44 eneral Obligation Debt Service Siebel Soccer Park 🗿 \$2.33 \$1.11 TOTAL: \$281.87 CIT OF GREAT FAULS OT OF GREAT FULS **Police Department Police Department General Fund Expenses General Fund Expenses** FY 2022 Police Proposed Budget Budget S231,571 S2,572,379 S7,108,895 S1,539,565 S2,864,230 S714,408 S16,029,048 Budget \$231,571 \$2,572,379 \$7,106,895 \$1,539,565 \$2,864,230 \$714,408 \$15,029,048 Amount Dett Senrice Police Admin Patrol Support Senrices Investigation Senrices \$231,571 \$2,559,228 \$6,776,219 \$1,546,800 \$3,162,554 \$683,021 50 \$2,378,422 \$6,997,031 \$1,396,876 \$2,802,704 \$2,650,190 \$6,809,230 \$1,568,094 \$3,242,396 \$660,541 \$13,937,457 \$15,262,022 Police Departr \$14,959,393 11 UT OF GREAT BALLS **Police Department Police Department General Fund Expenses General Fund Expenses** FY 2022 Police Prop sed Budget 2020 Actual 2021 Adopted 2 Amount Budget 2 1.8% \$383,393 \$279,617 \$231,571 \$231,571 \$2,059,497 \$231,571 \$2,059,497 \$1,924,4 \$13 537 417 \$15,020,148 \$14,959,393 \$15,262,022 13

Agenda #2.



TFM Slaughter left the CTF meeting at 5:17 p.m.

Chairperson Guynn received clarification that purchased services are professional services that include water utilities, legal action and gas.

Finance Director Kinzler explained that "Taxpayer Receipt" and "Budget Simulator by Balancing Act" are tools available on the City's website that teach citizens about the City's budget.

Vice-Chairperson Newton explained the Police Department loses approximately six Full-Time Employees (FTE) a year, which creates an increase in training costs. He added that hiring and training police officers is time intensive and an expensive process.

MISCELLANEOUS REPORTS AND ANNOUNCEMENTS FROM TASK FORCE.

Manager Doyon inquired about ideas or entities that the TFM would be interested in pursuing for the July 26, 2021 CTF meeting.

TFM Parker expressed interest in pursuing Pretrial Services Programs from entities in other communities.

TFM Griffith suggested exploring the cost of Misdemeanor Probation in other communities, as well as having Human Resources Training/Development Coordinator Mark Willmarth assist the TFM with regard to prioritizing the information that has been presented.

Chairperson Guynn requested more information about Sober Living Houses. She requested that City Manager Doyon provide guidance with regard to determining what information previously presented would be within the purview of the City.

TFM Parker announced that he might recuse himself from voting on anything that deals with enforcement or policy, once the TF starts making recommendations.

Ex-officio TFM Tryon expressed concern with regard to presenting a final recommendation to the City Commission by September 2021. He inquired about amending Resolution 10407 to allow the TFM more time to make a final recommendation.

TFM Sexe suggested that the TF maintain the current deadline of August 2021 for having draft recommendations and September 2021 for a final recommendation to the City Commission. She suggested having additional informational updates about Project Safe Neighborhoods (PSN) and Crisis Response Team (CRT) at the July 26, 2021 meeting.

Chairperson Guynn, Vice-Chairperson Newton and TFM Etzwiler concurred with TFM Sexe's suggestions. TFM Etzwiler suggested exploring successful programs that have had an impact on addressing crime from other communities.

City Manager Doyon announced that he would provide an update to the City Commission with regard to the overview of briefings presented at the CTF meetings, as well as the TFM efforts.

The TFM concurred that City Manager Doyon pursue having additional informational updates about Pretrial Services, Sober Living Houses and CRT at the July 26, 2021 CTF meeting.

PUBLIC COMMENT.

None.

DISCUSSION ON UPCOMING MEETING DATES.

Chairperson Guynn announced that the next scheduled CTF meeting would be on July 26, 2021 at 4:00 p.m. in the Gibson Room.

TFM Etzwiler expressed appreciation to the City Commission candidates for attending the CTF meetings.

ADJOURNMENT.

There being no further business to come before the CTF, TFM Sexe moved, seconded by Vice Chairperson Newton to adjourn the **regular meeting of July 12, 2021, at 5:53 p.m.**

Motion carried 6-0.

Sandra Guynn, Chairperson

Acting Secretary – Deputy City Clerk Darcy Dea

Minutes Approved: July 26, 2021

GREAT FALLS POLICE AND MENTAL HEALTH RESPONSE



Police Officers have traditionally had 2 options

- Jail- where persons with mental illness or in mental health crisis could get no treatment or support
- Hospital- very time consuming (up to 3 hrs. for 2 or more officers) for LE with mixed results for the patient. Officers were often frustrated when persons in mental health crisis were released shortly after arrival with not treatment options.
- January 1 2021 Officers were responding to 4.6 mental health related calls.
- Since then
 - 24,329 CFS at GFPD
 - 666 suicidal persons
 - 556 Code 13- Previous contact with that person with mental health concerns

Agenda #4.

Crisis Response Team (CRT)

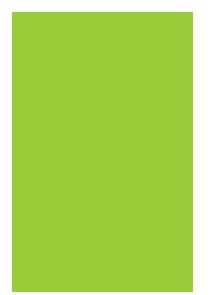
- An idea originally designed to-
 - Save officers time
 - Improve outcomes for those in mental health crisis
- Partnerships were formed
 - Center for Mental Health
 - Sydney Blair
 - Julie Prigmore
 - Alluvion
 - Dusti Zimmer (formerly C₄MH)
 - GFPD
 - John Schaffer

CRT

- Mental Health therapists would either consult or respond with officers
- Slow start- Limited clinicians, limited capacity, LE initiated only
- 90%+ diverted from Jail
- 60%+ diverted from ER
- September 2017 to April 2021

Great Falls Mental Health Treatment Court

- Judge Bolstad in Municipal Court
- Goal of addressing misdemeanor crimes committed by persons with mental illness with strategies to keep them from escalating to felony crimes- treatment based responses/sanctions
- Partnerships
 - Municipal Court
 - Center for Mental Health-PACT
 - Alluvion
 - City Attorney's Office
 - Public Defender's Office
 - GFPD



North Central Montana Crisis Intervention Collaborative (NCMT-CIC)

Trista Besich, CEO Alluvion Health

Comprehensive Community-Based Crisis Intervention Collaborative

Current Members

- Alluvion Health
- Alliance for Youth
- Cascade County
- Cascade County Sheriff's Office
- Great Falls Clinic Hospital
- Great Falls Fire Rescue
- Great Falls Police Department
- Indian Family Health Clinic

- Alluvion Health Foundation
- Benefis Hospital
- Cascade County Attorney's Office
- Center for Mental Health
- Great Falls Emergency Services
- Great Falls Municipal Court
- Great Falls Public Schools
- Little Shell Tribe of Chippewa Indians

Strategic

Overview

- To be successful, a Crisis Intervention Program must be multi-faceted and multi-tiered, comprehensive in its services and coordination, and effective in its ability to manage, monitor, report and follow-up, both to the clients it serves and the agencies that participate.
- The value in these programs is in measurable and sustainable outcomes that successfully divert individuals from Emergency Departments and the Criminal Justice system, decrease recidivism and inappropriate use of emergency services, successfully treat and reintegrate individuals back into the community and improve the health of the community in which they operate.

Project Charter

ldentification and commitment from members to form Stakeholder Board for formal design, development and implementation and oversight of Crisis Intervention Program

Specific project goals and objectives

- Develop a plan for early intervention in mental health crises, improve mental health crisis care, and implement diversion programs and intervention services in Great Falls and Cascade County
- Advocate for improved methods of funding mental health prevention, crisis care, and diversion programs in Great Falls and Cascade County
- Collect and analyze data of current mental health and cooccurring crisis care in Great Falls and Cascade County
- Develop successful community-wide comprehensive model of care
- Establish formal reporting, governance, and accountability for the program

Planned Scope of **Services**

 Mobile Response and **Emergency Department** Redirection

- Jail Diversion
- Mental Health Court
- Data and Analytics

Mobile Response Team Design

Licensed Behavioral Health Professionals and Care Coordinator teams for response to law enforcement, 1st Responders and/or community agencies for:

- Intervention for individuals experiencing mental health crisis
- Diversion from ED when appropriate • Support 1st Responders and divert mental health issues from justice system
- PreventLaw Enforcement response when unnecessary
- Decrease inappropriate use of ED, 911, 1st responder and law enforcement resources for non-emergent needs
- 24/7 availability for response

Includes integration of care coordination and re-re-enty coordinators in stakeholder agencies such as GFPD, GFFR, CCSO, Probation & Parole, Municipal and other court systems, and other community partners and agencies.



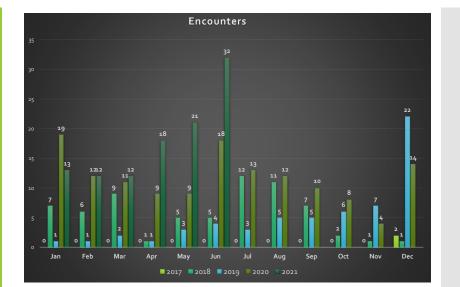
Agenda #4.

Mobile Response Team to date

Encounter data captures Dec 2017 -June 2019 CRT services provided by the Center for Mental Health, July 2019 - March 2021 CRT services provided by Center for Mental Health and Alluvion and April 2021 -Current Mobile Response Team provided by the Crisis Intervention Collaborative.

Does not include MRT Follow-up and Warm Hand-off encounters.

See separate data packet for additional information.



Located at the detention facility to divert when appropriate and facilitate re-entry upon release. Areas of focus:

- Program Director for Crisis Intervention Program management
- Intake screening
- Mental health assessments/committals
- Coordination of psychiatric assessments
- Behavioral health services in support of on-site medical
- Coordination of medical, BH and other services at release
- Re-entry Coordinator to provide reintegration services, such as:
 - Job placement services
 - Parenting/behavioral management classes
 - o Referrals to community agencies
 - Transportation assistance
 - o Transitional housing assistance
 - o Transitional medication stabilization
 - o Clothing assistance

Jail Diversion



Development of a comprehensive Mental Health Court program in collaboration with Great Falls Municipal Court, City Attorney's Office, County Attorney's Office, GFPD's Mental Health Officer, CCSO's Mental Health Officer and Probation and Parole.

Licensed Behavioral Health Professional as Program Coordinator and Care Coordinator to:

- Increase public safety while addressing co-occurring substance use disorder or mental health issues for individuals entering the criminal justice system
- Evaluation and assessment of individual participants, referral to needed medical, treatment, support services
- Develop and utilize comprehensive treatment plan to support offender's rehabilitation
- · Ensure accountability of individual participants to treatment and treatment plan
- Ensure coordination of services with other stakeholder agencies
- Ensure effective interagency communication

Mental Health Court



Valuable and comprehensive identified metrics for data collection at each point of care and entrance into Crisis Intervention Program.



Utilization of electronic methods for collection, housing and storage of data



Standardized methods of collection, analysis and participating agencies and shared reporting to community agencies

reporting

Statistical analysis for longterm planning, viability, impact and outcomes



Data and Analytics

NCMT - CIC Workgroups

Workgroup 1:

Strategies, Services, Community Outreach and Collaboration • The workgroup will develop a short-term and longterm plan for improved services and coordination for mental health prevention, early intervention, and crisis care in Great Falls based on current strategies and best practices in other communities.

Agenda #4.



Research and advocate for funding to sustain improved prevention, early intervention, and crisis care.



Research possible funding options for short-term and long-term strategies



Apply for and request funding from identified sources



Work with key Stakeholders and other potential funders to re-structure funding streams September -December 2021



Develop a proposal to structure current funding as well as future funding to facilitate seamless access to MH services in Cascade County by November 1st, 2021

Workgroup 2: Funding

Workgroup 3:

Data Collection and Data Sharing

- The workgroup will make recommendations on breadth, scope and methods for collection of the necessary and appropriate data as well as recommendations for data sharing.
- Monthly reporting has begun for Mobile Response Team and will increase as service implementation expands.

Agenda #4.

The strengths of THIS project

Client Focused Model of Care Integrated Team Approach Comprehensive Network of Key Stakeholders Community Care Based Model Leverages Established Partnerships

Questions or Comments

