

Planning Advisory Board/Zoning Commission Agenda 2 Park Drive South, Great Falls, MT Commission Chambers, Civic Center February 22, 2022 3:00 PM

UPDATES CONCERNING PROCESS OF MEETINGS

In order to honor the Right of Participation and the Right to Know (Article II, Sections 8 and 9 of the Montana Constitution), the City of Great Falls and Planning Advisory Board/Zoning Commission are making every effort to meet the requirements of open meeting laws:

- The agenda packet material is available on the City's website: https://greatfallsmt.net/meetings. The Public may view and listen to the meeting on government access channel City-190, cable channel 190; or online at https://greatfallsmt.net/livestream.
- Public participation is welcome in the following ways:
 - Attend in person. Please refrain from attending in person if you are not feeling well.
 - Provide public comments via email. Comments may be sent via email before 12:00 PM on Tuesday, January 11, 2022, to: jnygard@greatfallsmt.net. Include the agenda item or agenda item number in the subject line, and include the name of the commenter and either an address or whether the commenter is a city resident. Written communication received by that time will be shared with the City Commission and appropriate City staff for consideration during the agenda item and before final vote on the matter; and, will be so noted in the official record of the meeting.
 - Call-in. The public may call in during specific public comment periods at 406-761-4786. All callers will be in a queued system and are asked to remain on hold and be patient. Calls will be taken in the order in which they are received. Callers will be restricted to customary time limits. We ask for your patience in the event there are technical difficulties

OPENING MEETING

- 1. Call to Order 3:00 P.M.
- 2. Roll Call- Board Introductions

Dave Bertelsen - Chair Tory Mills - Vice Chair Lindsey Bullock Kelly Buschmeyer Pat Green Samantha Kaupish Chuck Pankratz

- 3. Recognition of Staff
- 4. Approval of Meeting Minutes January 11, 2022

BOARD ACTIONS REQUIRING PUBLIC HEARING

5. Public Hearing – Minor Subdivision – An Amended Plat of Lot 1, Block 2, of the Amended Plat of Lot 1A & 1B, Block 1, of the Amended Plat of Lot 1, Block 1, Mount Olivet Minor Subdivision, located in the SW ¼ of Section 17, T20N, R4E, P.M. Cascade County, Montana,

and; Rezone of proposed Lot 2 of proposed minor subdivision from PLI, Public Lands and Institutional to M-1, Mixed-use District.

BOARD ACTIONS NOT REQUIRING PUBLIC HEARING

6. 2018 Long Range Transportation Plan Minor Amendment #2

COMMUNICATIONS

PUBLIC COMMENT

Public Comment on any matter and that is within the jurisdiction of the Planning Advisory Board/Zoning Commission.

Please keep your remarks to a maximum of five (5) minutes. Speak into the microphone, and state your name and address for the record.

ADJOURNMENT

(Please exit the chambers as quickly as possible. Chamber doors will be closed 5 minutes after adjournment of the meeting.)

Assistive listening devices are available for the hard of hearing, please arrive a few minutes early for set up, or contact the City Clerk's Office in advance at 455-8451. Wi-Fi is available during the meetings for viewing of the online meeting documents.

Planning Advisory Board/Zoning Commission meetings are televised on cable channel 190 and streamed live at https://greatfallsmt.net. Meetings are re-aired on cable channel 190 the following Thursday at 7 p.m.

MINUTES OF THE MEETING GREAT FALLS PLANNING ADVISORY BOARD/ZONING COMMISSION January 11, 2022

CALL TO ORDER

The regular meeting of the Great Falls Planning Advisory Board/Zoning Commission was called to order by Chair Dave Bertelsen at 3:00 p.m. in the Commission Chambers at the Civic Center

ROLL CALL & ATTENDANCE

UPDATES CONCERNING PROCESS OF MEETINGS

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- Effective May 4, 2021 Planning Advisory Board/Zoning Commission members and City staff will be attending the meeting in person.
- The agenda packet material is available on the City's website: https://greatfallsmt.net/meetings. The Public may view and listen to the meeting on government access channel City-190, cable channel 190; or online at https://greatfallsmt.net/livestream.
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Planning Board Members present:

Dave Bertelsen, Chair

Tory Mills, Vice Chair

Kelly Buschmeyer

Chuck Pankratz

Samantha Shinaberger

Planning Board Members absent:

Lindsey Bullock

Pat Green

Planning Staff Members present:

Craig Raymond, Director Planning and Community Development

Tom Micuda, Deputy Director Planning and Community Development

Shelley Francis, Permit Technician

Other Staff present:

Jeff Hindoien, City Attorney

Mr. Raymond affirmed a quorum of the Board was present.

MINUTES

Chair Dave Bertelsen asked if there were any comments or corrections to the minutes of the meeting held on December 28, 2021. Seeing none, Mr. Pankratz moved to approve the minutes. Mr. Mills seconded, and all being in favor, the minutes were approved.

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BOARD ACTIONS REQUIRING A PUBLIC HEARING

Conditional Use Permit for a "Two-family residence" land use upon the property addressed as 1700 1st Avenue North and legally described as the North 110' of Lot 1, Block 328, Great Falls 3rd Addition, Section 7, T20N, R4E, PMM, Cascade County, Montana

Tom Micuda, Deputy Director, presented to the Board. He stated that the applicant, Daniel Guest, submitted an application requesting a Conditional Use Permit to allow a "Two-Family Dwelling" for the property addressed as 1700 1st Avenue North. He stated that the applicant purchased the property recently and that the house is vacant and needs significant work to return to a livable condition. The applicant has a permit to overhaul plumbing, electrical and heating systems and is also working to reinforce the foundation. He stated that the house is set up for a possible 2 unit dwelling. The basement has its own access door, egress windows in both bedrooms, and used to have a second kitchen.

Mr. Micuda presented an Aerial Map and Zoning Map.

Mr. Micuda stated that the property zoning of R-3 allows applicants an option to request Conditional Use Permits for either renovations or new construction of Two-Family residential dwellings. He stated that the applicant must demonstrate that code requirements can be met for the development of a lot and prove that the two-family dwelling will be compatible. He also stated that because the project is a renovation, the only development code issue is parking. Four parking spaces are required on the lot.

The applicant has proposed to finish the interior renovation including adding a kitchen in the basement. The applicant is also going to fire-rate the floor and ceiling based on the condition of approval to ensure the two units comply with building code. The applicant is also going to demolish the garage and re-work the parking area to create four parking spaces. The driveway approach and sidewalk on 17th Street will be repaired based on the condition of approval. The applicant will protect vegetation and the fence on the south side adding a small fence to the east side to replace the garage.

Mr. Micuda presented the Site Plan and Site Photos.

Mr. Micuda presented a few of the Findings of Fact/Basis of Decision CUP:

- 1. The zoning and conditional use is consistent with the City's Growth Policy.
 - Provides housing diversity and increased density in the core of the City.
 - Phy4.1 Encourage a balanced mix of land uses through-out the City.
 - Phy4.1.5 Encourage redevelopment or adaptive reuse of vacant or underutilized properties so as to maximize the City's existing infrastructure.
 - Phy4.3 Optimize the efficiency and use of the City's Public facilities and utilities.

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- 2. The conditional use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purposes already permitted, not substantially diminish and impair property values within the neighborhood.
 - The neighborhood is mixed in density. The applicant identified 16 properties within 2 blocks having multifamily use.
 - Home has past usage for 2 units and is already configured.
 - Parking can be met and privacy can be maintained through fencing/vegetation preservation.

Mr. Micuda presented a few of the Conditions of Approval.

- 1. #5 Fire-rating The owner must provide a fire-rated floor/ceiling to allow the duplex to pass building code
- 2. #6 Parking- The owner must provide four off-street parking stalls to comply with the Title 17 of OCCGF. Additionally, a short fence or evergreen landscaping must be installed to buffer the property to the east. The fence and landscaping to the south must be maintained to buffer the property to the south.
- 3. #7 Right-Of-Way The owner must repair the driveway approach and sidewalk within the right-of-way along 17th Street North to City standards.

PETITIONER'S PRESENTATION

David Guest, Belgrade, MT, stated that he has an HVAC system installed for the upper unit, the plumbing is all roughed in, and the electrical is going to be starting hopefully February 1, 2022. If the CUP is approved, then he will move forward with the downstairs unit for renovations.

QUESTIONS

Samantha Shinaberger asked about the City requiring the four parking spots, even though there is off-street parking on the corner lot. Mr. Micuda responded that the current City requirements are that any new development is required to provide on-site parking. The applicant felt like in this circumstance that he could provide the required spots.

Mr. Pankratz asked how the applicant did the research for the map with the multi-family units on it. Mr. Guest responded that he walked around the neighborhood and noted on a map where they were.

Mr. Mills asked if all of the other Multi-family units had gone through the CUP process as well. Mr. Micuda responded that he did not research all of the 16 units that were on the map, but stated that if he had, he probably would have found some of them had been grandfathered in and some did go through the CUP process. Mr. Raymond also stated that when a non-

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conforming use ceases, and then tries to reestablish, that is when a Conditional Use Permit is required.

Mr. Bertelsen asked about the repair of the driveway and sidewalk along 17th Street North and wanted to know if that was for the entire sidewalk stretch along 17th or just where the driveway is. Mr. Micuda responded that it is just where the driveway interfaces the sidewalk. Mr. Bertelsen also asked if there were setbacks for the parking spaces. Mr. Micuda responded that parking can be built anywhere on the property.

Mr. Bertelsen asked the applicant if plans for the renovation have been approved, by the City, for the house. Mr. Guest responded that the first two floors have been approved [not the basement] and he is trying to preserve the look of a single-family home.

PROPONENTS

None.

OPPONENTS

Mr. Micuda stated that staff did receive an email from a neighbor at 1621 1st Avenue North. They stated that they were opposed to the request and were concerned about continued neighborhood decline. They have previously filed a complaint about the condition of the house and adding more rental property to the neighborhood would not help. They are concerned that turning properties to rentals will only hurt the character of the neighborhood.

BOARD DISCUSSION AND ACTION

MOTION: That the Zoning Commission recommend the City Commission approve the Conditional Use Permit subject to the applicant fulfilling the listed Conditions of Approval.

Made by: Mr. Mills

Second: Ms. Buschmeyer

VOTE: All in favor, the motion carried 5-0

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COMMUNICATIONS
None.
PUBLIC COMMENT
None.
ADJOURNMENT
There being no further business, Chair Bertelsen adjourned the meeting at 3:29 p.m.
CHAIRMAN SECRETARY



Meeting Date: February 22, 2022

CITY OF GREAT FALLS

PLANNING ADVISORY BOARD / ZONING COMMISSION AGENDA REPORT

Item: Public Hearing – Minor Subdivision – An Amended Plat of Lot 1, Block 2,

of the Amended Plat of Lot 1A & 1B, Block 1, of the Amended Plat of Lot 1, Block 1, Mount Olivet Minor Subdivision, located in the SW ¼ of Section 17, T20N, R4E, P.M. Cascade County, Montana, and; Rezone of proposed Lot 2 of proposed minor subdivision from PLI, Public Lands and

Institutional to M-1, Mixed-use District.

Initiated By: Touro College Montana, LLC

Presented By: Brad Eatherly, Planner II, Planning and Community Development

Action Requested: Recommendation to City Commission

Public Hearing:

1. Chairman of the Board conducts public hearing, pursuant to OCCGF 1.2.050 and Title 17, Chapter 16, Article 6.

2. Chairman of the Board closes public hearing and asks the will of the Board.

Suggested Motion:

Board Member moves:

I. "I move that the Planning Advisory Board recommend the City Commission (approve/deny) the minor subdivision as legally described in the Staff Report, and the accompanying Findings of Fact, subject to the Conditions of Approval being fulfilled by the applicants."

Chairman calls for a second, board discussion, and calls for the vote.

And;

Board Member moves:

II. "I move that the Zoning Commission recommend the City Commission (approve/deny) the rezone request from PLI Public Lands and Institutional to M-1 Mixed-use District as legally described in the Staff Report, and the accompanying Findings of Fact/Basis of Decision, subject to the Conditions of Approval being fulfilled by the applicants."

Chairman calls for a second, board discussion, and calls for the vote.

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Background:

The Applicant, Touro College Montana, LLC, is part of a larger system of colleges and universities based out of New York City. The Touro System of Colleges and Universities, established in 1970, now serves a widely diverse population of over 19,000 students across 35 schools in 4 countries. Recently, Touro began to look into developing a medical school in Montana. After choosing Great Falls as the location, discussions with the City took place as plans began to form. After several months of discussion and partnership, the City issued a building permit for the Touro Medical College on November 8, 2021. While the Touro Medical College is under construction, Touro plans to subdivide the approximately 19.33 acres into three separate lots. The current location of the school is to exist on the proposed Lot 1A, consisting of 5.12 acres. This includes all site work including, landscaping, parking, and stormwater ponds. The proposed use for Lot 2 is for a separate, private developer to utilize approximately 12.21 acres for the construction of eight (8) apartment buildings containing 36 units each for a total of 288 housing units. This development will also include on-site parking, a club house, a pool, and two dog parks. These privately-owned and managed apartments will not be de facto dormitories for the Touro Medical College. Therefore they will be available to the public, but with an emphasis on housing students. The proposed Montana State University (MSU) Nursing School is scheduled to be built upon Lot 3 at an unknown future date, consisting of 2.00 acres.

Minor Subdivision Request:

The applicant is requesting a subsequent minor subdivision. This means that the subject property had previously been subdivided in the past. A minor subdivision does not typically require a public hearing, but when a subsequent minor subdivision is requested, a public hearing must be held in front of the Planning Board/Zoning Commission. While the request is required to go before the City Commission, it is not required to be a public hearing. However, because this request is paired with the zoning map amendment request, both will be held in a public hearing format in front of the City Commission. The total area of the subject property as it stands is approximately 19.33 acres in size. The Touro Medical College, which is currently under construction, will be on the proposed Lot 1A. This lot will be approximately 5.12 acres. The proposed Lot 2, on which the privately developed apartment complex will be constructed, will consist of approximately 12.21 acres. The proposed Lot 3 will be 2.00 acres in size. All three of these lots meet the dimensional standards as set forth in the Official Code of the City of Great Falls (OCCGF) in Exhibit 20-4 of Title 17. Part of the subdivision will include a 20-foot trail easement which will be shown on the final plat running east-west from the northeast corner to the northwest corner of the subject property. The developers of the apartment complex have agreed to install a paved trail in this location. This trail will connect to an existing trail to the east of 29th Street South. The addition of this trail will continue to further the trail system in the City and will bring the City one step closer to connecting Russell Park to Sand Hills Park. It will also bring the city one step closer to connecting a portion of the medical district to the University of Providence and Montana State University – Great Falls.

The basis for a decision to approve, conditionally approve, or deny a proposed subdivision is whether it is demonstrated that development of the proposed subdivision meets the requirements of the Montana Code Annotated (MCA), is consistent with the City's zoning regulations and is in the public interest. Staff has reviewed the proposed project in relation to the City's zoning regulations. In addition, Staff developed Findings of Fact for the proposed subdivision and concludes the subdivision meets the requirements provided by 76-3-608(3) MCA. The full Findings of Fact are included as an attachment to this report.

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Zoning Map Amendment Request:

The current zoning for the subject property, without having been subdivided, is PLI, Public Lands and Institutional. This zoning district allows for a land use of Education facility (higher education), which would allow for both the Touro Medical College and the MSU Nursing School to be permitted by right. If Touro were building dormitories specifically for housing medical school students, there would be no need to rezone a portion of the subject property. Touro decided to not build dormitories, and instead is willing to have a private developer construct the apartment complex, which will add much needed housing units to the area. The proposed apartment complex is not permitted in the PLI zoning district. However, the M-1 zoning district, which abuts the proposed Lot 2 to the north and west, does allow for the proposed apartment complex, with a land use of Multi-family residence, to be permitted by right. Therefore, the applicant is requesting a rezone from the PLI to the M-1.

The basis for a decision on zoning map amendments, i.e. rezoning or zone changes, is listed in the Official Code of the City of Great Falls (OCCGF) §17.16.40.030. The recommendation of the Zoning Commission and the decision of City Commission shall at a minimum consider the criteria which are attached as Findings of Fact/Basis of Decision – Zoning Map Amendment. The attached Findings of Fact are included as an attachment to this report.

Transportation Impacts:

The proposed uses for each of the proposed three lots will noticeably increase traffic to the area. Considering that the subject property has been vacant for some time, any proposed use would increase traffic volumes. A road network is already established and circulation to neighboring streets is adequate to handle increased traffic. No new roadways can be built in the location of the subject property. In consideration of these facts, staff has determined that a traffic impact analysis will not be needed for these projects.

Neighborhood Council Input:

At the time of the writing of this report, Neighborhood Council #5 has not been able to meet in order to consider the proposed actions. The council is scheduled to meet on February 21, 2022. Any recommendations the council makes at that time will be included in future agenda reports.

Concurrences:

Representatives from the City's Public Works Department and Fire Department have been involved in the review process for these applications.

Fiscal Impact:

The construction of the apartment complex, which will be allowed through subdivision and subsequent rezoning, will increase the tax base for the City by providing 288 new apartment units.

Staff Recommendation:

Staff recommends approval of both the Subsequent Minor Subdivision and Zoning Map Amendment of the subject property with the following conditions:

Conditions of Approval:

1. General Code Compliance. The proposed project shall be developed consistent with the conditions in this report, and all codes and ordinances of the City of Great Falls, the State of Montana, and all other applicable regulatory agencies.

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- **2. Amended Plat.** Provide a revised Amended Plat of the subject properties which shall be in compliance with survey requirements of this Title and State law and incorporate corrections of any errors or omissions noted by Staff. The applicant is also required to dedicate easements for utilities to the satisfaction of the City's Public Works Department. The applicant is also required to dedicate an easement for a 20-foot wide trail easement. Said easements must be submitted to the City Commission for approval at the same time as the minor subdivision.
- **3. Land Use & Zoning.** The development standards and land uses for the subject properties shall be consistent with the OCCGF.
- **4. Subsequent modifications and additions.** If after establishment of the zoning, the owner proposes to expand or modify the use, buildings, and/or structures, the Director of the Planning and Community Development Department shall determine in writing if such proposed change would alter the finding for one or more review criteria. If such proposed changes would alter a finding, the proposal shall be submitted for review as a new development application. If such proposed change would not alter a finding, the owner shall obtain all other permits as may be required.

Alternatives:

The Planning Advisory Board/Zoning Commission could recommend denial of either the Minor Subdivision or the Rezone request, or both. For any of these actions, the Planning Advisory Board/Zoning Commission must provide separate findings of Fact/Basis of Decision to support any alternative decision.

Attachments/Exhibits:

Findings of Fact – Subdivision
Findings of Fact – Zoning Map Amendment
Applicant Narrative
Aerial Map
Zoning Map
Draft of Amended Plat
Proposed Site Plan for Separate Lots

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FINDINGS OF FACT/BASIS OF DECISION – MONTANA SUBDIVISION AND PLATTING ACT

An Amended Plat of Lot 1, Block 2 of the Amended Plat of Lot 1A &1B, Block 1, of the Amended Plat of Lot 1, Block 1, Mount Olivet Minor Subdivision located in the SW ¼ of Section 17, Township 20 North, Range 4 East, P.M., Cascade County, Montana. (PREPARED IN RESPONSE TO 76-3-608(3) MCA)

PRIMARY REVIEW CRITERIA:

Effect on Agriculture and Agricultural Water User Facilities: The minor subdivision is located along 26th Street South, 18th Avenue South, and 29th Street South, which is located in city limits. The owner is currently constructing a medical school on one lot. An apartment complex featuring 8 buildings with 36 units each for a total of 288 units is proposed to be constructed on the second lot. The proposed Lot 3 will eventually be the site of the Montana State University Nursing School. The project site is surrounded by existing residential development on the north, commercial medical uses to the east and west, and a private Catholic school to the south. Thus, the proposed minor subdivision will not interfere with any agricultural irrigation system or present any interference with agricultural operations in the vicinity.

Effect on Local Services: Lots in the proposed subdivision are currently served or will be served from public utility mains at the time of development. The Owner will pay the cost of the service lines from these utility mains. The owner of Lot 2 will be required to extend water and sewer mains in order to serve the proposed development. The owners of the three lots created by the subdivision will pay regular water and sewer charges, and monthly storm drain charges. The property proposed for this subdivision is currently receiving law enforcement and fire protection service from the City of Great Falls and the subdivision does not propose any changes to the current services.

Effect on the Natural Environment: The subdivision is not expected to adversely affect soils or the water quality or quantity of surface or ground waters. Surface drainage from the subdivision will ultimately be integrated into existing City storm water infrastructure after being held onsite in detention ponds for each lot.

Effect on Wildlife and Wildlife Habitat: The subdivision is surrounded by existing residential development, medical and educational development. This is not in an area of significant wildlife habitat beyond occasional deer and migrating fowl.

Effect on Public Health and Safety: Based on available information, the subdivision is not subject to abnormal natural hazards nor potential man-made hazards. The subdivision itself will not have a negative effect on Public Health and Safety. All of the proposed lots will have public street access and City utility service.

REQUIREMENTS OF MONTANA SUBDIVISION AND PLATTING ACT, UNIFORM STANDARDS FOR MONUMENTATION, AND LOCAL SUBDIVISION REGULATIONS

The subdivision meets the requirements of the Montana Subdivision and Platting Act and the

surveying requirements specified in the Uniform Standards for Monumentation and conforms to the design standards specified in the local subdivision regulations. The local government has complied with the subdivision review and approval procedures set forth in the local subdivision regulations.

EASEMENT FOR UTILITIES

The developer shall provide necessary utility and storm water easements on the final recorded plat to services for all lots of the subdivision. The preliminary plat displays these proposed easements.

CONNECTIVITY AND TRAIL EASEMENT

The applicant shall provide a 20-foot wide trail easement along the north edge of the property line as well as provide connectivity throughout the three lots. Vehicular access to Lot 1A will be off 18th Avenue South. The proposed access to Lot 2 will be off both 18th Avenue South and 29th Street South. Lot 3 is proposed to be accessed by 29th Street South.

Findings of Fact – Zoning Map Amendment

Lot 2 of An Amended Plat of Lot 1, Block 2 of the Amended Plat of Lot 1A & 1B, Block 1, of the Amended Plat of Lot 1, Block 1, Mount Olivet Minor Subdivision, Located in the SW ¼ of Section 17, T20N, R4E, P.M., Cascade County, Montana.

Primary Review Criteria:

The basis for decision on zoning map amendments is listed in the Official Code of the City of Great Falls (OCCGF) §17.16.40.030 of the Land Development Code. The recommendation of the Zoning Commission and the decision of the City Commission shall at a minimum consider the following criteria:

1. The Amendment is consistent with and furthers the intent of the City's growth policy.

The proposed zoning map amendment is consistent with the overall intent and purpose of the 2013 City Growth Policy Update. The proposal to amend the zoning of the proposed property from PLI, Public Lands and Institutional to M-1, Mixed-use District will allow the applicant to construct an apartment complex that will serve not only the potential students of the Touro Medical College and the proposed Montana State University Nursing School, but also the general public as well. A land use of Multi-family residential is not allowed in the PLI zoning district, whereas that same land use is permitted by right in the M-1 zoning district. This will allow 288 apartment units to be built at a time when the City of Great Falls is in need of additional housing units.

As noted in the agenda report, the Zoning Commission must consider whether there is policy rationale for amending the zoning map as requested. Staff believes that the City's Growth Policy supports the proposed zoning map amendment to facilitate more dense development, particularly to provide much needed housing. The zoning amendment request is consistent with several of the Plan's policies including:

Social - Housing

- Soc1.4.1 Work with the private sector and non-profits to increase housing opportunities in the City.
- Soc1.4.6 Encourage a variety of housing types and densities so that residents can choose by price or rent, location, and place of work.

Environmental - Urban Form

Env2.3.1 In order to maximize existing infrastructure, identify underutilized parcels and areas with infill potential, as candidates for redevelopment in the City.

Physical - Land Use

Phys4.1.5 Encourage and incentivize the redevelopment or adaptive reuse of vacant or underutilized properties so as to maximize the City's existing infrastructure.

Physical - Zoning

- Phy4.2.1 Development density and intensity should be oriented toward areas of the City most capable of supporting it. General locations meeting this criteria include:
 - Activity Centers, as identified in the City's Transportation Plan
 - Major intersections and road corridors
 - Downtown
 - Tax Increment Finance Districts (TIFs)
 - Areas with adequate or excess infrastructure capacity
 - Locations with adequate community facilities

The proposed zoning map amendment will enable these policies to be addressed and further the implementation of the Growth Policy.

2. The amendment is consistent with and furthers adopted neighborhood plans, if any.

Great Falls is separated into nine Neighborhood Councils. There are no adopted Neighborhood Plans for any of the Councils within the City. The subject propertyi is located in Neighborhood Council #5. The applicant has provided Council #5 with all pertinent information. Notice of the proposed zoning map amendment was also sent to adjoining property owners pursuant to the noticing requirements of the OCCGF. City staff has not received any comments on the proposed zoning map amendment from either notified owners or Council #5.

3. The amendment is consistent with other planning documents adopted by the City Commission, including the river corridor plan, transportation plan and sub-area plans.

The zoning map amendment request is consistent with the Great Falls Medical District Master Plan. There are three aspects of the Plan that are consistent with the zoning map amendment:

- Increasing the size of the "Mixed-use" district
- Private sector commercial and lodging development
- Connectivity within district by use of a trail system

By changing the zoning from PLI to M-1, the subject property would further incorporate goals and objectives stated in the Medical District Master Plan such as increasing housing and providing, and expanding upon, an important trail system.

4. The code with the amendment is internally consistent.

The proposed zoning map amendment is not in conflict with any portion of the existing City Code. The subject property will be contiguous to properties in the M-1 zone to the north and west. All pertinent codes required for development of the subject property will be addressed during the building permit review. As a result, the proposed zoning map amendment is internally consistent and will not be injurious to the use and enjoyment of other property in the immediate vicinity, nor substantially diminish or impair property values in the neighborhood.

5. The amendment is the least restrictive approach to address issues of public health, safety, and welfare.

There are no existing public health, safety, or welfare issues that have been identified for this property. The future apartment building project will require water and sewer to be extended from the mains that surround the property. Adequate storm water designs will be incorporated into the site as development occurs.

6. The City has or will have the financial and staffing capability to administer and enforce the amendment.

The City has the financial and staffing capability to enforce the amendment if it is approved. The zoning map amendment will affect the subject property only, owned by the applicant, and the property will be developed in a manner consistent with Title 17 of the Official Code of the City of Great Falls.



TO:

Brad Eatherly & David Grosse, City of Great Falls Planning & Community

Development

FROM: Dom Goble, PE & Jordyn Mallet, PE

DATE: January 7, 2022 Revised January 14, 2022

JOB NO.: 10027.001

RE: Touro Minor Subdivision

CC: Chuck Davis, PE & Craig Nowak, PE

□ Urgent □ For Review □ Please Comment □ Please Reply □ For Your Use

Introduction

Touro College & University System is proposing to subdivide the existing 19.327-acre lot at 2101 26th Street S in Great Falls into 3 individual lots for a medical school, future student housing apartments, and future MSU nursing school. The minor subdivision process will be reviewed by the City of Great Falls. The current lot is zoned as PLI - Public Lands Institutional, which does not allow for the permitted use of multi-family residence. A Zoning Map Amendment to a M-1 Mixed Use will be needed to allow for the development of future student housing apartment(s). This memorandum describes the proposed minor subdivision and the zoning map amendment.

Minor Subdivision

The proposed minor subdivision will be subdivided into three individual lots. The lots include a 5.115-acre lot for the medical school,12.212-acre lot for the future student housing apartments, and 2.000-acre lot for the future MSU nursing school. Each lot will meet the development criteria for the M-1 Mixed Use zone.

The proposed future student housing apartments includes eight apartment buildings with 36 housing units in each building for a total of 288 housing units. Also included will be on-site parking, a club house, a pool, and dog parks. The proposed MSU Nursing School will include ten classrooms for instruction of 150 students. On-site parking will also be included.

Zoning Map Amendment

The existing Lot is currently zoned as PLI - Public Lands Institutional. The proposed multi-family residence on Lot 2 is not a permitted or conditional use within the PLI zoning. A zoning map amendment to a M-1 Mixed Use zoning, similar to the adjacent lots to the north, is proposed for Lot 2 to allow the future student housing apartments.

Morrisor Majerle

Touro Minor Subdivision

Utility Infrastructure

The City of Great Falls water distribution system, wastewater collection system, and stormwater collection system will service the proposed subdivision with existing piping in the streets (public right-of-way) or a utility easement fronting each of the three proposed lots. Applicable information pertaining to each utility system is provided below.

Water Distribution System

Water service will be provided from existing City water distribution mains including a 12-inch main in 18th Avenue South and an 8-inch main in 29th Street South as shown on Exhibit A. The medical school will be served from the 12-inch main in 18th Avenue South. The student housing apartments will be served from the 12-inch main and/or the 8-inch main, dependent upon apartment building layout on the lot. The MSU nursing school will be served from the 8-inch main. Water demand information for the facilities on each lot is summarized and provided hereinafter.

Medical School

Water demand data was provided in a recent report submitted to the City for the medical school design. Said report, dated October 4, 2021, is termed *Touro College of Osteopathic Medicine, Touro Medical School, Civil Design Report.* This report shows average daily demand estimated at 155 gpm with the peak demand estimated at 637 gpm, per the facility's plumbing designer. Fire suppression demand is reported to be 1688 gpm.

Fire flow information will be provided upon acquisition of additional information.

Apartments

Available apartment information is that the complex will consist of eight buildings with 36 units in each building, for a total of 288 housing units (HU). Water demand will also include service to the clubhouse. With this as a basis, the following assumptions and calculations are presented to estimate water demands.

Residential Demand

100 gallons per capita per day

2.5 people per HU

Population = (2.5 people/HU) x (288 HUs) = 720 people

250 gpd per HU

Average Daily Demand = (250 gpd/HU) x (288 HUs) = 72,000 gpd = 50 gpm

Maximum Daily Demand = (3.5) x (Average Daily Demand) = 3.5 x 50 gpm = 175 gpm

Peak Hourly Demand = 3.0 gpm/HU

 $= (3.0 \text{ gpm/HU}) \times (288 \text{ HU}) = 864 \text{ gpm}$

Morrisor Maierle

Touro Minor Subdivision

Clubhouse Demand

Assumptions: 1) Four clubhouse employees

2) Half of residents use clubhouse per day (0.5 x 720 = 360 users)

3) 13 gpd/employee

4) 3 gpd/user

Average Daily Demand = (13 gpd/emp. x 4 emp.) + (3 gpd/user x 360 users)

Average Daily Demand = 52 + 1080 = 1132 gpd

Maximum Daily Demand = 3.5 x Average Daily Demand

Maximum Daily Demand = 3.5 x 1132 = 3962 gpd/2.75 gpm

Total Apartment Demand (Residential + Clubhouse)

Average Daily Demand = 72,000 + 1132 = 73,132 gpd. Say 73,100 gpd/50.8 gpm

Maximum Daily Demand = 175 + 2.75 = 177.75 gpm. Say 178 gpm

Fire flow information will be provided upon acquisition of additional information.

MSU Nursing School

Available information is that the nursing school will be sized for 120 students, which is the basis for daily water demand. Available information is that the facility will be 22,000 sq. ft. in size, with which some general assumptions and engineering experience were relied on to determine a plumbing fixture count. This fixture count and plumbing codes were then used to estimate water demand for pipe size; this water demand is essentially the peak water demand. With this as a basis, the following assumptions and calculations are presented to estimate water demands.

Average Daily Flow – day school with cafeteria = 15 gpd/student

Average Daily Flow = (15 gpd/student) x 120 students = 1800 gpd

Peak Flow based on assumed plumbing fixture count

Peak Flow = 130 gpm

Fire flow information will be provided upon acquisition of additional information.

Morrisor Majerle

Touro Minor Subdivision

Wastewater Collection System

Sanitary sewer service will be provided from existing City collection mains including a main parallel to and on the east side of 26th Street South, a 12-inch main in 17th Avenue South, and an 8-inch main in 18th Avenue South as shown on Exhibit A. The medical school will be served by the main parallel to and on the east side of 26th Street South and the MSU nursing school will be served by the 12-inch main in 17th Avenue South. The student housing apartments will be served from the 12-inch main in 17th Avenue South and/or the 8-inch main in 18th Avenue South, dependent upon apartment layout on the lot. Wastewater flow information for the facilities on each of the three lots is summarized and provided hereinafter.

Medical School

Wastewater (sanitary sewer) flow data was provided in a recent report submitted to the City for the medical school design. Said report, dated October 4, 2021, is termed *Touro College of Osteopathic Medicine, Touro Medical School, Civil Design Report*. This report shows the peak flow estimated at 296 gpm, per the facility's plumbing designer.

Apartments

Available apartment information is that the complex will consist of eight buildings with 36 units in each building, for a total of 288 housing units (HU). Wastewater flows will also be generated with service to the clubhouse. With this as a basis, the following assumptions and calculations are presented to estimate wastewater flows.

Residential Flows

```
100 gallons per capita per day
2.5 people per HU
Population = (2.5 people/HU) x (288 HUs) = 720 people
250 gpd per HU
```

```
Average Daily Flow = (250 \text{ gpd/HU}) \times (288 \text{ HUs}) = 72,000 \text{ gpd} = 50 \text{ gpm}

Peaking Factor = (18 + (\text{Pop./1000})1/2)/(4 + (\text{Pop./1000})1/2)

= (18 + (720/1000)1/2)/(4 + (720/1000)1/2) = 3.89

Peak Flow = (Average Daily Flow) x (3.89)

= 72,000 gpd x 3.89 = 280,080 gpd = 194 gpm
```

Clubhouse Demand

Assumptions: 1) Four clubhouse employees

- 2) Half of residents use clubhouse per day $(0.5 \times 720 = 360 \text{ users})$
- 3) 13 gpd/employee
- 4) 3 gpd/user



Average Daily Flow = (13 gpd/emp. x 4 emp.) + (3 gpd/user x 360 users)

Average Daily Flow = 52 + 1080 = 1132 gpd

Peak Flow = 3.89 x Average Daily Flow

Peak Flow = $3.89 \times 1132 = 4403 \text{ gpd/} 3.06 \text{ gpm}$

Total Apartment Demand (Residential + Clubhouse)

Average Daily Flow = 72,000 + 1132 = 73,132 gpd. Say 73,100 gpd/50.8 gpm

Peak Flow = 194 + 3.06 = 197.06 gpm. Say 197 gpm

MSU Nursing School

Available information is that the nursing school will be sized for 120 students, which is the basis for daily sanitary sewer flows. It is assumed that there will be 30 staff members including instructors, administrative staff, and kitchen staff for a total *population* of 150, which is the basis for calculating the peaking factor. With this as a basis, the following assumptions and calculations are presented to estimate wastewater flows.

Average Daily Flow – day school with cafeteria = 15 gpd/student

Average Daily Flow = (15 gpd/student) x 120 students = 1800 gpd = 1.25 gpm

Peak Flow based on: 1) 18-hour day and 2) 150 people

1.25 gpm over 24 hrs. = $1.25 \times (24/18) = 1.67$ gpm over 18 hrs.

Peak Flow = $4.19 \times 1.67 \text{ gpm} = 7.0 \text{ gpm}$. Say 8 gpm (to be conservative)

Stormwater Management

A revised drainage report was prepared for the western lot for the medical school on October 28, 2021. Stormwater runoff from the medical school collects in two proposed detention facilities. One detention facility is proposed in the northeast corner of the lot and the second detention facility is proposed in the western portion of the lot. The detention facilities connect to the City of Great Falls stormwater system though 12-inch pipe. The detention facilities include 24-inch riser structures and orifices to restrict the flow at a rate no greater than the 5-year, 2-hour storm event flow. The revised drainage report is included with this memorandum.

Similar stormwater management facilities will be proposed for the future residential apartments and MSU nursing school lots. Detention facilities will be designed to collect stormwater runoff from impervious surfaces. Stormwater outflow from the detention facilities will be restricted to the 5-year, 2-hour storm event and will be conveyed to the existing City of Great Falls storm collection system. Preliminary stormwater estimates for the future student housing apartments and MSU nursing school lots based on conceptual plans are shown below. Final drainage reports will be prepared for the lots after final plans are completed.



Touro Minor Subdivision

Proposed Surface Area Coverage							
Lot		Total Area		Impervious Area		vious Area	Max Allowed
		(Acres)		(Acres)		(Acres)	Percent Impervious
Student Housing Apartr	ment	12.212		6.251		5.961	51.2%
MSU Nursing Building		2.0		1.4		0.6	70%
	S	tormwater I	Runof	f - Student Ho			
	Runoff	Freque	ncy	Rainfall Inten	sity	Area (A)	Volume (Q)
Storm Event	Coefficient	Facto	or	(i)		` '	(cf)
	(C)	(Cf)		(in)		(ac)	
2-year, 2-hour	0.59	1.00		0.72		12.212	18,831
5-year, 2-hour	0.59	1.00	l	0.98		12.212	25,631
10-year, 2-hour	0.59	1.00		1.18		12.212	30,862
25-year, 2-hour	0.59	1.10		1.46		12.212	42,004
50-year, 2-hour	0.59	1.20		1.62		12.212	50,844
100-year, 2-hour	0.59	1.25		1.90		12.212	62,116
	Sto	rmwater Ru	ınoff -	- MSU Nursing	Scho	ol	
Storm Event	Runoff Coefficient (C)	Freque Factor		Rainfall Intensity (i) (in) Area (A) (ac)		Volume (Q) (cf)	
2-year, 2-hour	0.65	1.00		0.72		2.000	3,398
5-year, 2-hour	0.65	1.00		0.98		2.000	4,625
10-year, 2-hour	0.65	1.00		1.18	<u> </u>	2.000	5,568
25-year, 2-hour	0.65	1.10		1.46		2.000	7,579
50-year, 2-hour	0.65	1.20		1.62		2.000	9,174
100-year, 2-hour	0.65	1.25		1.90		2.000	11,208

The rational method ($Q = C^*Cf^*i^*A$) was used for the individual lots per the City of Great Falls Storm Drainage Design Manual for a minor subdivision. Frequency factors were applied to infrequent storm events. The rainfall intensities were determined by the IDF curves at a 2-hour storm duration found in the City of Great Storm Drainage Design Manual.

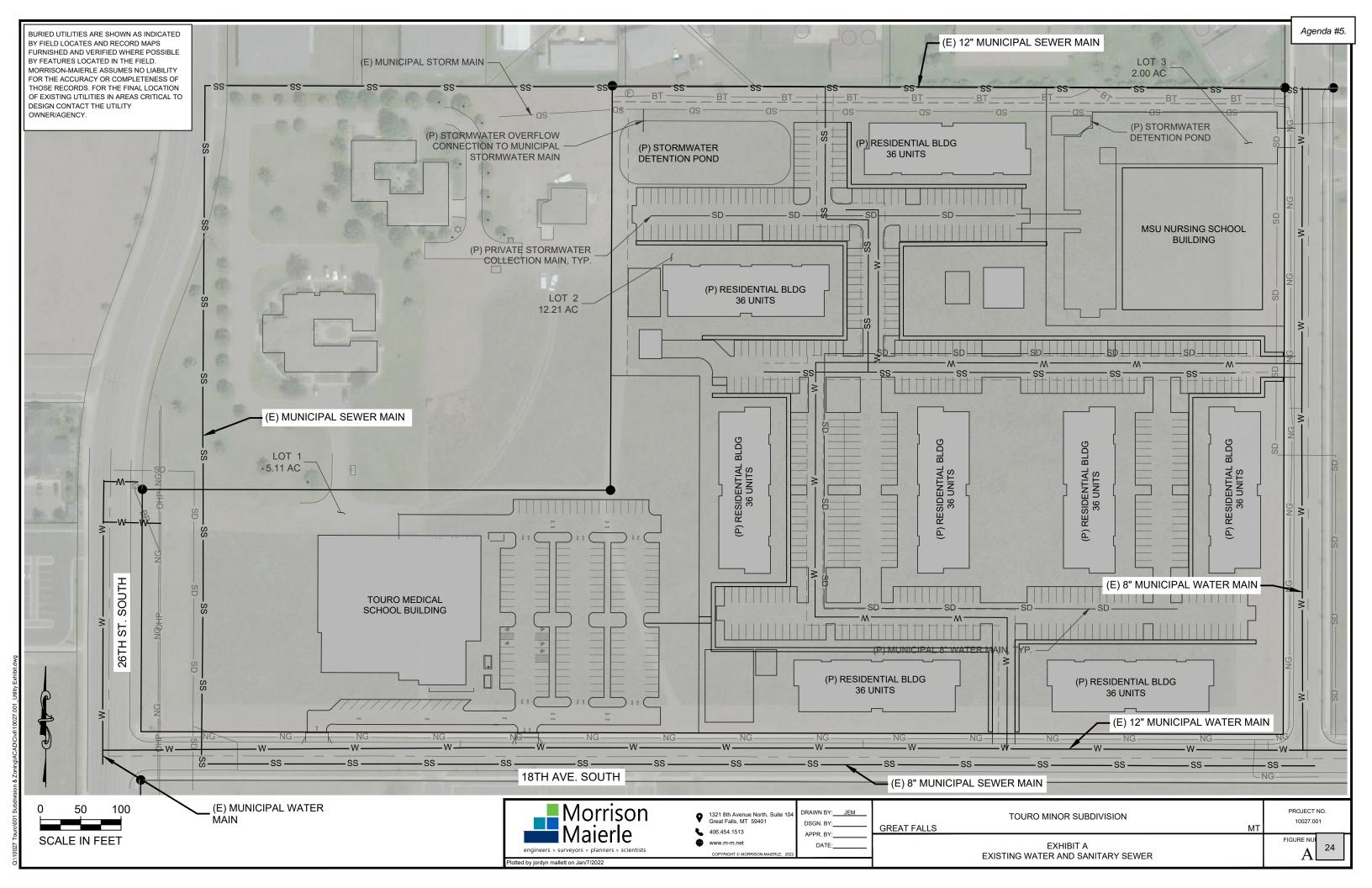
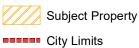
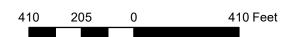


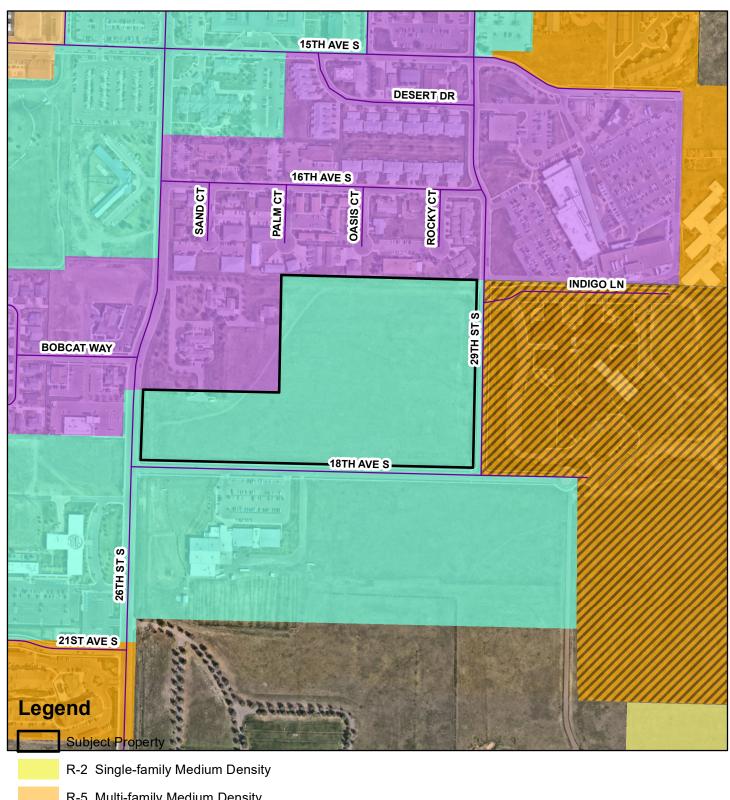
EXHIBIT A



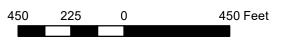








- R-5 Multi-family Medium Density
- R-6 Multi-family High Density
- PUD Planned Unit Development
- M-1 Mixed-use District
 - PLI Public Lands and Institutional
 - U Unincorporated Enclave



PRELIMINARY PLAT

AN AMENDED PLAT OF LOT 1, BLOCK 2 OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION, LOCATED IN THE SOUTHWEST QUARTER OF SECTION 17, TOWNSHIP 20 NORTH, RANGE 4 EAST, PRINCIPAL MERIDIAN, MONTANA CITY OF GREAT FALLS, CASCADE COUNTY, MONTANA

Survey Commissioned by: Touro College Montana, LLC

Dates of Survey: May 2021 - February 2022

Purpose of Survey: 3- Lot Minor Subdivision

CERTIFICATE OF OWNER

We, the undersigned property owners, do hereby certify that we have caused to be surveyed and platted into Lots and Easements as shown hereon, the tract of land to be known as an AMENDED PLAT OF LOT 1, BLOCK 2, OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION, located in the southwest quarter of Section 17, Township 20 North, Range 4 East, Principal Meridian, Montana, Cascade County, Montana, the perimeter boundary of which is more particularly described as follows:

Commencing at the corner of Sections 17, 18, 19 and 20, Township 20 North, Range 4 East, monumented with a #5 rebar topped with a 2-inch aluminum cap stamped "6013ES"; thence N0°19'00"E 2165.59 feet along the Section line between Sections 17 and 18, and also being the east right-of-way of 26th Street South to the Point of Beginning; thence S89°54'10"E 579.97 feet along the south line of Lot 1, Block 1 of Amended Stites Memorial Addition No. 1; thence N0°15'44"E 500.76 feet along the east line of said Lot 1 to the south line of Block 3 of the Amended Plat of Yeoman- Tynes Addition; thence S89°49'46"E 832.94 feet along said south line to the west right-of-way of 29th Street South; thence S0°07'42"W 800.47 feet along said west right-of-way to the north right-of-way of 18th Avenue South; thence N89°51'56"W 1415.07 feet along said north right-of-way to the east right-of-way of 26th Street South; thence N0°19'00"E 299.86 feet to the Point of Beginning, containing 19.33 acres more or less and subject to any easements of record or apparent on the ground.

The above described tract of land is to be known as the AMENDED PLAT OF LOT 1, BLOCK 2, OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION.

CERTIFICATE OF EXEMPTION

My Commission Expires:

We further certify that this division of land is excluded from review by the Montana Department of Environmental Quality Pursuant to Section 76-4-125(1)(D) M.C.A. to wit: "Divisions located within jurisdictional areas that have adopted growth policies pursuant to Chapter 1 or within first-class or second-class municipalities for which the governing body certified, pursuant to 76-4-127, that adequate storm water drainage and adequate municipal facilities will be provided."

Touro College Montana, LLC by	
the	
STATE OF)) ss:	
County of)	
On this day of, 20, before me, the undersig, personally appeared the above named persons whose instrument and acknowledged to me that he/she executed the same.	
Printed Name	
Notary Public in and for the State of	
Residing at	

ACCEPTANCE BY CITY OF GREAT FALLS OF SHOWN NEW PUBLIC UTILITY EASEMENTS

A perpetual easement benefiting the City of Great Falls for the construction, maintenance, enlarging, reducing, replacing, or removal of underground utilities including above ground fire hydrants, valve boxes, and lids for accessing underground utilities, together with all necessary appurtenances thereto, in, under, through and across the real property labeled "Public Utility Easements" on this plat together with the right to excavate and refill ditches and/or trenches throughout the location of said general utilities. The City of Great Falls or its designee agrees that in the event of any excavation within said easement for purpose of maintenance or repair, the area shall be backfilled and/or restore the surface to its then existing condition. For the protection of said easement, the property owner shall not make or construct any buildings, retaining walls, trees, shrubs, bushes, or other structures (including other utilities) that would impair the maintenance or operation of the utilities placed therein. Asphalt and Portland cement concrete paving, grass, traffic signs, mail boxes, fences, irrigation sprinkler systems are permissible improvements within the land covered by this easement. This grant of easement shall run with the land and shall be binding upon and shall inure to the benefit of the City of Great Falls, Montana its successors and assigns. To the fullest extent permitted by law, the property owner shall indemnify, defend, and save City, its agents, representatives, employees, and officers harmless from and against any and all claims, costs, fees, losses, liabilities or damages of whatever kind or nature arising from or related to property owner's use of the real property described herein, except for the City's actions under this grant of easement.

CERTIFICATE OF GREAT FALLS PLANNING BOARD

Dave Bertelsen, Chairman

Great Falls Planning Board

Craig Raymond, Secretary

Great Falls Planning Board

CERTIFICATE OF PUBLC WORKS DIRECTOR

I, Paul Skubinna, Public Works Director for the City of Great Falls, Montana, do hereby certify that I have examined the accompanying plat of the AMENDED PLAT OF LOT 1, BLOCK 2, OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION, and the survey that it represents, and I find the same conforms to the regulations governing the platting of land and to presently platted adjacent land as near as circumstances will permit and I do hereby approve the same on this _____ day of _______, 2022.

Paul Skubinna, Public Works Director City of Great Falls, Montana

CERTIFICATE OF CITY COMMISSION

I, Gregory T. Doyon, City Manager of the City of Great Falls, Montana do hereby certify that the accompany plat of the AMENDED PLAT OF LOT 1, BLOCK 2, OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION was duly examined and approved by the commission of the City of Great Falls at its regular meeting held on the _____ day of ______ , 2022.

Gregory T. Doyon, City Manager City of Great Falls, Montana

CERTIFICATE OF AVAILABILITY OF MUNICIPAL SERVICES

I, Gregory T. Doyon, City Manager of the City of Great Falls, Montana, do hereby certify that the City Commission of the City of Great Falls, Montana, found that adequate municipal facilities for the supply of water and disposal of sewage and solid waste are available to the above described property, namely, the facilities of the City of Great Falls, Cascade County, Montana and that this certificate is made pursuant to Section 76-4-127, M.C.A., thereby permitting the Clerk and Recorder of Cascade County, Montana to record the accompanying Plat.

Gregory T. Doyon, City Manager City of Great Falls, Montana

CERTIFICATE OF ACCEPTING A CASH DONATION IN LIEU OF PARK DEDICATION

I, Gregory T. Doyon, City Manager of the City of Great Falls, Montana do hereby certify that the City Commission of the City of Great Falls, Montana made the following order at a regular meeting held on the _____ day of ______, 2022, to-wit: The City Commission found no necessity due the size and location of the proposed subdivisions for the setting aside or dedication of any park or playground within the platted area of the plat of the AMENDED PLAT OF LOT 1, BLOCK 2, OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION. It is hereby ordered by the Commission of the City of Great Falls that a cash donation in the sum of \$______ be accepted for the park fund in lieu of the land that would have been dedicated if a dedication were made, in accordance with Section 76-3-621(4), M.C.A.

Dated this _____ , 2022

CERTIFICATE OF SURVEYOR

Gregory T. Doyon, City Manager

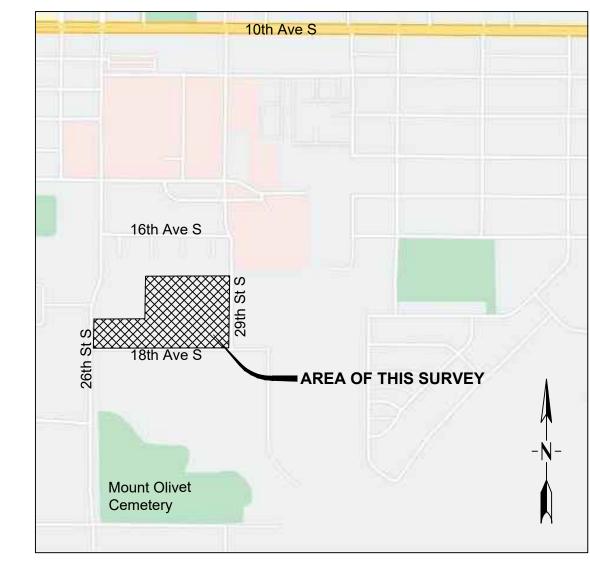
City of Great Falls, Montana

I, Gunnar B. Getchell, a Montana licensed Professional Land Surveyor, do hereby certify that this survey was performed under my supervision in accordance with the provisions of the Montana Subdivision and Platting Act (76-3-101 through 76-3-625, MCA) and the regulations adopted under that Act.

I further certify that monuments will be set after the installation of improvements, by _____ 24.183.1101(1)(d) ARM.



VICINITY MAP



CERTIFICATE OF TREASURER

I, Diane Heikkila, Cascade County Treasurer, do hereby certify pursuant to Section 76-3-207(3) M.C.A., that all real property taxes and special assessments assessed and levied on the land have been paid.

CHECKED BY: GBG

Diane Heikkila, Treasurer Cascade County, Montana

CASCADE COUNTY CLERK AND RECORDER

Morrison

In the property of the property of

CLIENT: Touro College Montana, LLC SHEET _ 1 OF _ 2

PROJ. #: <u>10027.001</u>

DRAWING NAME: Q:\10027 Touro\001 Subdivision & Zoning\ACAD\Survey\Touro MinorSub 20220215.dwg

PRINCIPAL MERIDIAN, MONTANA

PLOTTED DATE: Jan/07/2022 PLOTTED BY: jordyn

CLIENT: Touro College Montana, LLC SHEET _ 1 OF _ 1

FIELD WORK: <u>GPQ/TAW</u>

DRAWN BY: JEM

CHECKED BY: <u>CN</u>

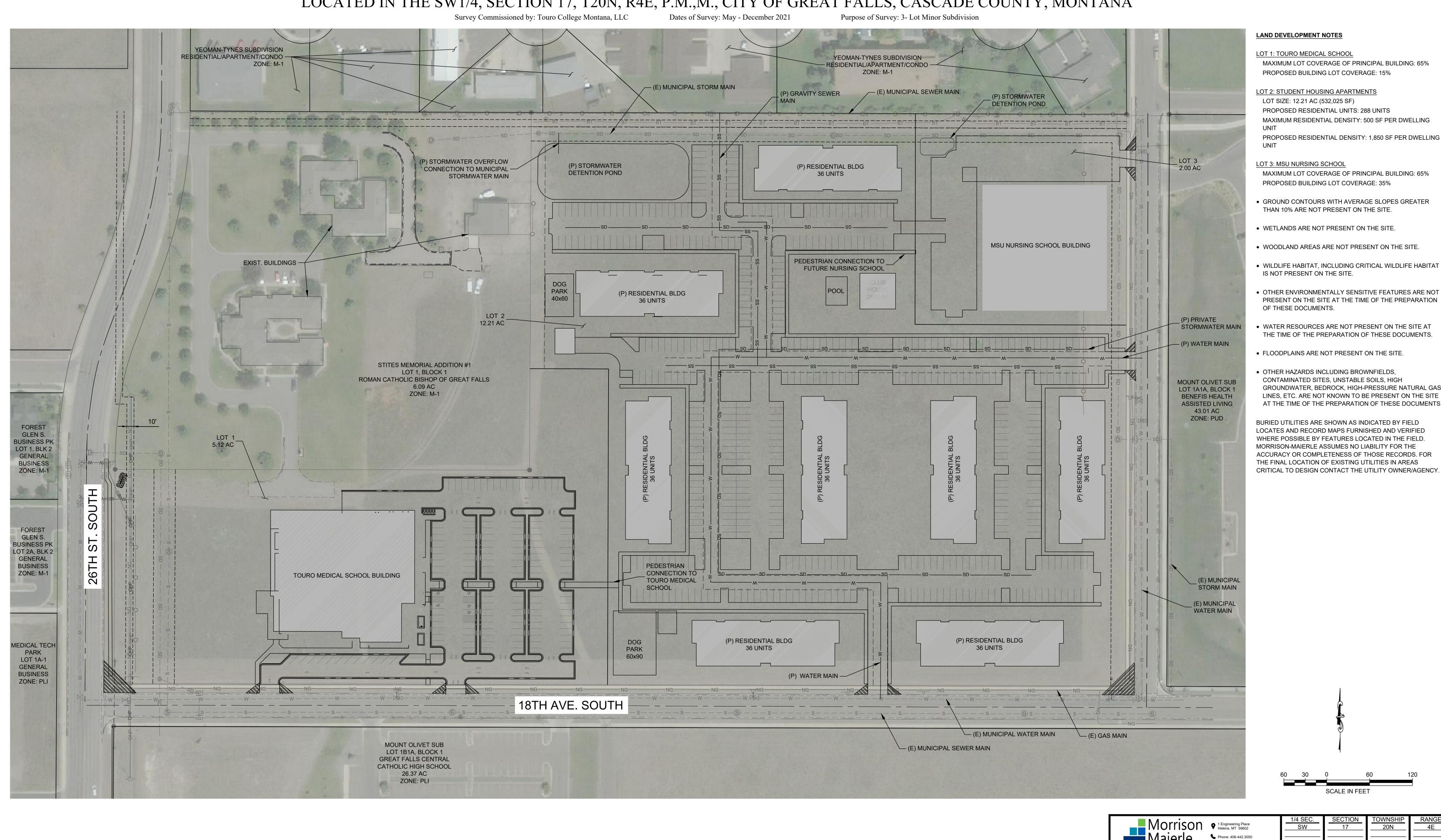
DATE: 1/7/2022

SCALE: 1"=60' PROJ. #: <u>10027.001</u>

DRAWING NAME: Q:\10027 Touro\001 Subdivision & Zoning\ACAD\Civil\10027.001_PPLAT.dwg

MINOR SUBDIVISION OF LOT 1, BLOCK 2 OF THE AMENDED PLAT OF LOT 1A & 1B, BLOCK 1, OF THE AMENDED PLAT OF LOT 1, BLOCK 1, MOUNT OLIVET MINOR SUBDIVISION

LOCATED IN THE SW1/4, SECTION 17, T20N, R4E, P.M.,M., CITY OF GREAT FALLS, CASCADE COUNTY, MONTANA





Meeting Date: Feb. 22, 2022

CITY OF GREAT FALLS

PLANNING ADVISORY BOARD / ZONING COMMISSION AGENDA REPORT

Item: 2018 Long Range Transportation Plan Minor Amendment #2

Initiated By: Great Falls Metropolitan Planning process

Presented By: Andrew Finch, Senior Transportation Planner

Action Requested: Approve Amendment #2 and Recommend City Commission Approval

Suggested Motion:

1. Board Member moves:

"I move that the Planning Advisory Board approve Amendment #2 to the 2018 Great Falls Area Long Range Transportation Plan, and recommend approval by the City Commission."

2. Chairman calls for a second, public comment, board discussion and calls for the vote.

Background: The Long Range Transportation Plan (LRTP) for the Great Falls area occasionally requires updating - usually to ensure compliance with Federal or State of Montana procedures, processes or regulations, or to adjust the list of "Recommended Projects." To ensure the LRTP and the Transportation Planning process is compliant, an amendment is being proposed to add a project to the list of Recommend Projects in order to move the project forward. The project is described as follows:

1) <u>City Sidewalk Infill Project</u>

A project to fill in sidewalk gaps around schools and parks and in key locations was included in the Transportation Improvement Program (TIP) in 2011, but was never initiated. Recently, the City of Great Falls has identified the important gaps in the northwest quadrant of the City, provided accurate cost estimates, and recommended this project be funded with CMAQ (Congestion Mitigation and Air Quality) funds in the amount of approximately \$4.7 million. The City intends to continue its efforts to "fill the gaps" in other areas of the City, as funding opportunities become available. The proposed infill locations are shown on Attachment 1 to this report.

The LRTP is required to be "fiscally constrained" – that is, the monies projected to be available over the span of the Plan is sufficient to fund all recommended projects. While this project is included in the Plan's Non-Motorized "Committed Projects" list, it was not included in the overall fiscal constraint table. Also, it was shown in a lower-cost amount of \$483,000. However, due to the great need for infill, and the ability of the City to provide the matching funds, an expanded project has been recommended.

Page 1 of 2 30

The attached revised Tables (Attachment 2) show funding availability with the addition of the project to the CMAQ category and, therefore, demonstrate fiscal constraint.

Additionally, the Plan must demonstrate conformance with national air quality standards. Because this project is considered an "exempt" project (will not increase carbon monoxide emissions), this proposed Amendment #2 will not affect the air quality determination of the Plan.

Concurrences: The Great Falls Technical Advisory Committee (TAC) has recommended the City Sidewalk Infill project as the next priority for use of CMAQ funds. Amendment #2 was considered by TAC on February 10, 2022, and recommended for approval by the Policy Coordinating Committee (PCC). Similarly, the Amendment will also be considered by the City and County Commissions, with final action by the Policy Coordinating Committee (PCC).

Fiscal Impact: Because the Amendment would allow the City Sidewalk Infill project to proceed, the City has committed to provide around \$630,000 in non-federal match.

Staff Recommendation:

Staff recommends approval of Amendment #2 to the 2018 Great Falls Long Range Transportation Plan.

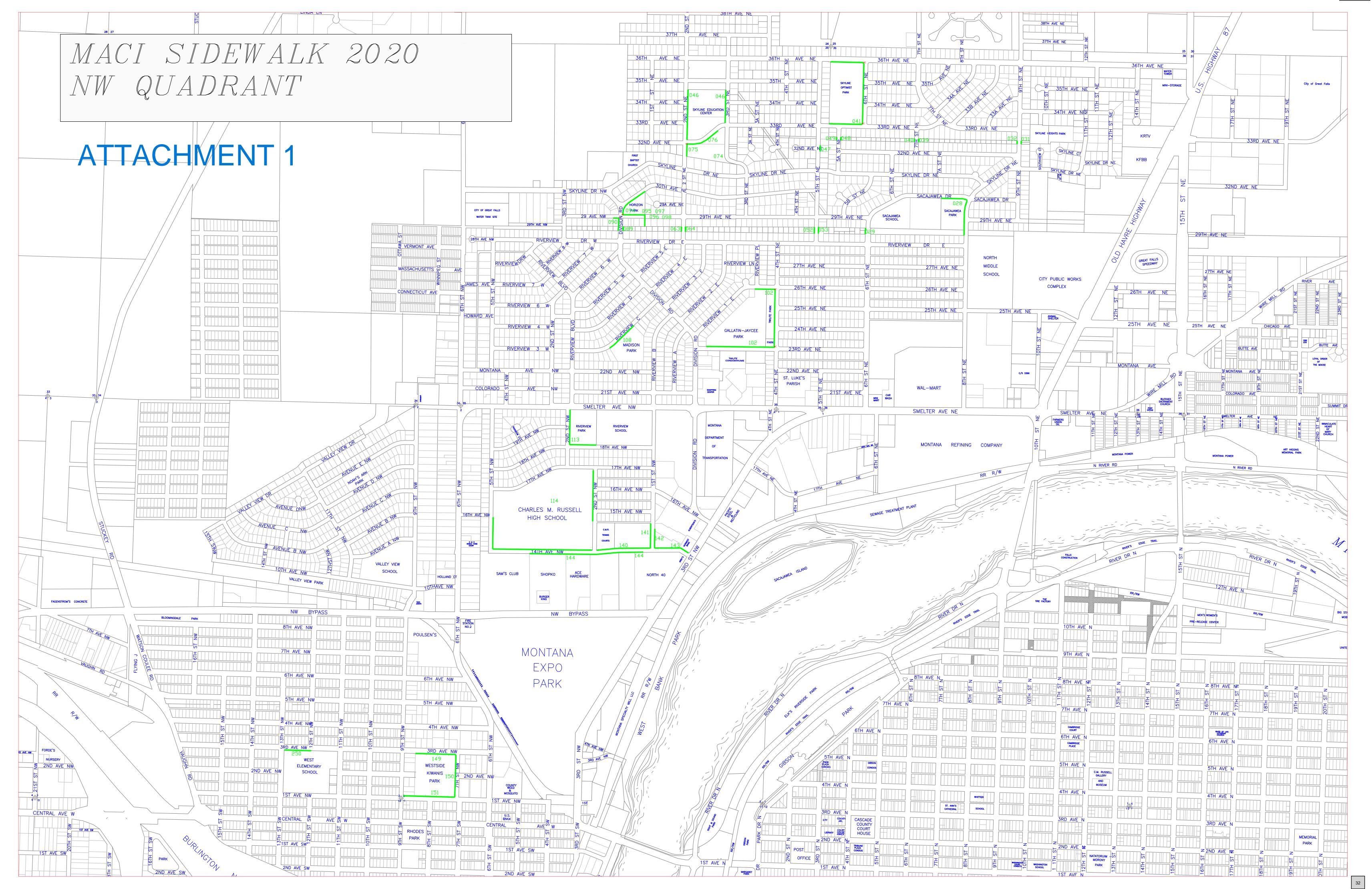
Alternatives:

The Planning Advisory Board could choose to take no action, not approve/recommend Amendment #2, or return to staff with comments.

Attachments:

- 1) City Sidewalk Infill Project location map
- 2) Amendment #2 summary & tables

Page 2 of 2 31



ATTACHMENT 2

Summary of Amendment #2 to the 2018 Great Falls Area Long Range Transportation Plan

Edits to reflect adding CMAQ-funded Sidewalk Infill project to Recommended Project list:

MAIN DOCUMENT

Page 59: Table 13 – Add Sidewalk Infill project to list of Recommended Projects as R15 and update total cost.

Page 106: Table 18 (Comparison of LRTP Estimated Costs and Available Revenue) – Revise to show additional CMAQ expenditure in years 2023-2038 (increase by \$4,707,542) and update totals.

APPENDIX F

Page 15: Add City Sidewalk Infill project as "R-15" to Recommended Projects and adjust Recommended Projects total on same page.

Page 28: Table 6 (Recommended Sidewalks) – add City Sidewalk Infill project as "SW-24" and update total.

APPENDIX H

Page 20: Revise Table 5 (Recommended Projects) to include new project R15 and updated total. Page 22: Revise Table 6 (Comparison of LRTP Estimated Costs and Available Revenue) to show additional CMAQ expenditure in years 2023-2038 (increase by \$4,707,542) and update totals.

2018 GREAT FALLS LONG RANGE TRANSPORTATION PLAN AMENDMENT #2

EDITED TABLES

4.5. Recommended Projects

A number of projects that could be completed within the 20-year planning horizon but were not included in the five-year TIP were identified as recommended projects. Project cost estimates for the recommended projects are planning-level estimates. They are in anticipated year-of-expenditure dollars (using a yearly inflation factor of 3%) and include all project phases. Any project considered for advancement should undergo a current cost estimate, which would include an examination of site conditions and subsequent development of more detailed project scope. The identified projects are anticipated to be funded beyond 2022 and within the planning horizon (2038). **Table 13** presents the recommended projects for the years 2022-2038.

Table 13: Recommended Projects

ID.	Name	Description	Funding	VOE	Estimated	
ID	Name	Description	Source	YOE	Cost	
	River Drive N – 15th St N to 25th St N	Reconstruct to three-lane arterial and improvements to 25th St	NHPP	Beyond 2022	\$7,500,000	
R1			HSIP		\$3,000,000	
	TANGE BING IT TOM OF IT TO ZOM OF IT	N intersection	MACI		\$3,000,000	
			STPU		\$1,000,000	
R2	Fox Farm Intersection Improvements	Install dual eastbound left-turn lanes	MACI	Beyond 2022	\$100,000	
R3	Signal Modifications/Upgrades/Roundabout Control	Upgrade all signal heads in the City	MACI	Beyond 2022	\$270,000	
R4	Central Avenue W – 3rd St NW to 1st Ave N	Restriping and intersection modifications	NHPP	Beyond 2022	\$867,000	
R5	26th Street S – 24th Ave S to 33rd Ave S	Flatten fill slopes on 26th St S and install 4-way stop control at intersection of 26th St S and 33rd Ave S	COUNTY	Beyond 2022	\$478,000	
R6	Central Avenue / 9th Street Intersection	Modify intersection	MACI	Beyond 2022	\$17,000	
R7	25th Street S - 10th Ave S to 11th Ave S	Modify to one-way in southbound direction	STPU	Beyond 2022	\$23,000	
R8	25th Avenue NE - Old Havre Hwy to 15th St N	Several improvements to improve safety and operations	STPU	Beyond 2022	\$338,000	
R9	Emerson Junction Feasibility Study	Secure local project sponsor to fund an operational analysis/feasibility study of the interchange	CITY	Beyond 2022	\$250,000	
			NHPP		\$4,750,000	
D40	Gore Hill Interchange with Southbound Auxiliary	Install additional traffic control at interchange and construct	HSIP	D 10000	\$2,250,000	
R10	Lane	southbound auxiliary lane	MACI	Beyond 2022	\$2,400,000	
			NHPB		\$1,500,000	
R11	Fox Farm Road – Alder Dr to Park Garden Rd	Restripe to four-lane facility	STPU	Beyond 2022	\$810,000	
R12	Giant Springs Road – Hatchery to Rainbow Dam	Overlay with new asphalt and widen	UPP	Beyond 2022	\$3,377,000	
R13	9th Street NW - NW Bypass to Central Ave W	Reconstruct to collector	STPU	Beyond 2022	\$5,177,000	
R14	Watson Coulee Road - NW Bypass to Vaughn Rd	Reconstruct to collector	STPU	Beyond 2022	\$2,052,396	
R15	City Sidewalk Infill	Install sidewalks and ADA ramps in various locations	MACI	Beyond 2022	\$4,707,542	
TOTAL RECOMMENDED PROJECTS: \$43,86						



Table 18: Comparison of LRTP Estimated Costs and Available Revenue (Planning Year 2038)

	2018-2022 2023-2038			2023-2038		
Funding Source	Anticipated Funding*	Expenditures	Difference	Projected Funding**	Expenditures	Difference
	FEDE	RAL				
National Highway Performance Program	\$16,384,756	\$16,384,756	\$0	\$38,835,795	\$37,117,000	\$1,718,795
Interstate Maintenance (IM) and National Highway (NH)	\$15,342,011	\$15,342,011	\$0	\$35,625,000	\$35,617,000	\$8,000
National Highway Performance Bridge (NHPB)	\$1,042,745	\$1,042,745	\$0	\$3,210,795	\$1,500,000	\$1,710,795
Surface Transportation Program	\$15,936,338	\$10,137,679	\$3,746,263	\$42,534,105	\$24,600,000	\$21,680,368
Surface Transportation Program Urban Highways (STPU)	\$10,523,208	\$6,776,945	\$3,746,263	\$21,456,135	\$10,723,000	\$14,479,398
Urban Pavement Preservation Program (UPP)	\$4,147,829	\$4,147,829	\$0	\$18,077,970	\$10,877,000	\$7,200,970
Set-aside Program - Transportation Alternatives (TA)***	\$1,265,301	\$1,265,301	\$0	\$3,000,000	\$3,000,000	\$0
Highway Safety Improvement Program (HSIP)	\$3,086,310	\$3,086,310	\$0	\$7,500,000	\$7,500,000	\$0
Congestion Mitigation and Air Quality Improvement Program (CMAQ)	\$17,030,538	\$4,347,300	\$12,683,238	\$41,403,870	\$17,994,542	\$23,409,328
Montana Air and Congestion Initiative (MACI) - Guaranteed Program	\$14,172,238	\$1,489,000	\$12,683,238	\$23,095,755	\$10,494,542	\$23,409,328
Montana Air and Congestion Initiative (MACI) - Discretionary Program****	\$2,858,300	\$2,858,300	\$0	\$18,308,115	\$7,500,000	\$0
Federal Transit Authority (FTA) Funds	\$14,364,000	\$14,364,000	\$0	\$42,975,000	\$42,975,000	\$0
	STATE ANI	LOCAL	'	,	,	
TransADE	\$198,000	\$198,000	\$0	\$594,000	\$594,000	\$0
Operations and Maintenance	\$10,895,000	\$10,895,000	\$0	\$32,685,000	\$30,000,000	\$2,685,000
State	\$8,260,000	\$8,260,000	\$0	\$24,780,000	\$22,500,000	\$2,280,000
County	\$2,635,000	\$2,635,000	\$0	\$7,905,000	\$7,500,000	\$405,000
State Fuel Tax****	\$5,832,205	\$0	\$5,832,205	\$17,496,615	\$728,000	\$22,600,820
City	\$4,842,940	\$0	\$4,842,940	\$14,528,820	\$250,000	\$19,121,760
County	\$989,265	\$0	\$989,265	\$2,967,795	\$478,000	\$3,479,060
HB473 Gas Tax Funds (BaRSSA)****	\$2,165,835	\$0	\$2,165,835	\$6,497,505	\$0	\$8,663,340
City	\$1,802,055	\$0	\$1,802,055	\$5,406,165	\$0	\$7,208,220
County	\$363,780	\$0	\$363,780	\$1,091,340	\$0	\$1,455,120
Total	\$85,892,982	\$61,465,441	\$24,427,541	\$219,713,775	\$161,508,542	\$82,632,774

^{* 2018-2022} Expected Funding is per the Great Falls Transportation Improvement Program FY 2018-2022.

^{**2023-2038} Projected Funding is estimated based on past funding levels and is the best information available at this time. There is no guarantee that funding will be available in the future.

^{***}TA funds are allocated through a competitive process. Funding is not guaranteed and is dependent on availability.

^{****}Great Falls does not receive an annual allocation of MACI Discretionary funding. Funding is allocated based on need and is not guaranteed.

R-13. 9th Street NW – NW Bypass to Central Ave W

This roadway serves as an important north-south collector and is located in an urban setting. The roadway exhibits aging infrastructure. The roadway is very narrow and lacks consistent pedestrian facilities. Concerns have been expressed from the public on the removal of on-street parking along the route, especially closer to NW Bypass. Increased traffic on this roadway is expected so it is recommended that this roadway be reconstructed to a collector street standard.

• Estimated Cost: \$5,177,000

R-14. Watson Coulee Road – NW Bypass to Vaughn Rd

Aging infrastructure, lack of pedestrian facilities, traffic mixture, termini geometrics are noted as problems on Watson Coulee Road. This roadway generally has curb and gutter on both sides, but no sidewalks. The roadway surfacing is in varying states of deterioration. Reconstruction of this roadway to bring up to current standards would improve this north-south link on the western edge of the city limits. It is recommended that this roadway be reconstructed to a collector street standard.

• Estimated Cost: \$2,052,396

R-15. City Sidewalk Infill – Various Locations

Install missing segments of sidewalks and pedestrian ramps in existing, developed areas within the City of Great Falls.

• Estimated Cost: \$4,707,542

TOTAL RECOMMENDED PROJECTS = \$43,866,938

4.4. ILLUSTRATIVE (UNFUNDED) PROJECTS

System deficiencies and needs are often not fundable in the foreseeable future. However, funding opportunities often arise over time, often from unexpected sources. To be prepared to take advantage of such opportunities, the following list of projects is provided, with no identified funding source or schedule for construction/implementation. While the project costs have been estimated, most are presented in a year 2038 year-of-expenditure, using a 3% yearly inflation rate to reach year-of-expenditure. Such projects are included for illustration purposes only, and are not considered to be applicable components of the fiscal constraint requirements of the LRTP. However, it is likely that some of them will become funded at some point during the 20-year planning horizon even though no current source is known.

I-1. 40^{th} Avenue S-Upper River Rd to 13^{th} St

It is recommended that this piece of roadway be overlaid with new asphalt. This project was contained in the past transportation plan for Great Falls.

• Estimated Cost: \$2,926,000

I-2. Franklin Avenue – Lower River Rd to 13th St

It is recommended that this piece of roadway be overlaid with new asphalt. This project was contained in the past transportation plan for Great Falls.

• Estimated Cost: \$1,688,000

I-3. Wilson Butte Road – Eden Rd to LRTP boundary

It is recommended that poor sections on this piece of roadway be overlaid with new asphalt.

• Estimated Cost: \$2,251,000

ID	Location	Description	Length (miles)	Estimated Cost
SW-11	15th St N Railroad to River Drive	Large gaps on the east side of the street.	0.08	\$24,200
SW-12	15th St N 8th Ave N to 10th Ave N	Close gap in sidewalk as this path may eventually access River's Edge Trail. Large goat trails are already present.	0.1	\$30,000
SW-13	14th St N 8th Ave N to 12th Ave N	Large gaps on west side of roadway.	0.21	\$61,300
SW-14	NW Bypass Stuckey Road to 9th St NW	Install sidewalks on both sides of roadway, there are currently no sidewalks on this route.	0.74	\$220,200
SW-15	3rd Ave S 46th St S to 51st St S	Most of these lots are developed and may not redevelop. Sidewalks should be retrofitted.	0.22	\$65,900
SW-16	4th St S 15th Ave S to 13th Ave S	Gap in sidewalk exists over 3 parcels, two of which are already developed.	0.05	\$14,300
SW-17	4th St S 16th Ave S to 17th Ave S	Sidewalk gap along one side of residential lot.	0.01	\$2,800
SW-18	4th St S 17th Ave S to 18th Ave S	Sidewalk gap along one side of residential lot.	0.02	\$5,600
SW-19	23rd Ave NE Division Road to 4th St NE	Provides a sidewalk connection to Jaycee Park (pool) and helps get people from their cars to the front door. Also connects to new crosswalk.	0.19	\$56,100
SW-20	13th Ave S 5th St S to 7th St S	Sidewalk gaps exist and about half of corridor is already developed. This is low priority as the south side of the road already has sidewalks.	0.15	\$45,600
SW-21	7th St S 10th Ave S to 13th Ave S	Sidewalk gaps exists over developed parcels on both sides of the street. Will need some access control.	0.09	\$28,000
SW-22	13th Ave S 7th St S to 9th St S	Discontinuity in sidewalk in front of ERA American Horizon. Modifications should be made to make this continuous for pedestrians.	0.03	\$9,700
SW-23	5th Ave NW 9th St NW to 6th St NW	Complete sidewalks on both sides of the street.	0.17	\$49,800
SW-24	Various	Discontinuity in sidewalks in existing neighborhoods and commercial areas. Fill in gaps near schools, parks, commercial areas and neighborhoods within the City.	n/a	\$4,707,542

TOTAL SIDEWALK PROJECTS:

\$5,548,742

5.3. BICYCLE IMPROVEMENTS

This section outlines potential active transportation facilities relative to shared lane markings, bike lanes, shared use paths, and other spot improvements. The recommendations are intended to encourage active living by residents and visitors and accommodate a variety of ability levels with particular emphasis on establishing a well-connected bicycling network that is comfortable and accessible to a wider range of the population. Priority issues and proposed recommendations are based on analysis of deficiencies, crash data, public input, and overall opportunities and constraints in the Great Falls area.

5.3.1. Overview

Improving the on- and off-street bicycling network will provide cohesive connections between destinations and will contribute to the viability of the bicycle as a transportation mode choice. Although the existing roadway network does not preclude bicycle use, connectivity needs to be accounted for when considering bicycle features.

Table 6: Comparison of LRTP Estimated Costs and Available Revenue (Planning Year 2038)

·		2018-2022		,	2023-2038	,
Funding Source	Anticipated Funding*	Expenditures	Difference	Projected Funding**	Expenditures	Difference
	FEDER	AL				
National Highway Performance Program	\$16,384,75	\$16,384,75	\$0	\$38,835,79	\$37,117,00	\$1,718,79 _
Interstate Maintenance (IM) and National Highway (NH)	\$15,342,01	\$15,342,01	\$0	\$35,625,00	\$35,617,00	\$8,000
National Highway Performance Bridge (NHPB)	\$1,042,74	\$1,042,74	\$0	\$3,210,79	\$1,500,00	\$1,710,79
Surface Transportation Program	\$15,936,33	\$12,190,07	\$3,746,26	\$42,534,10	\$24,600,00	\$21,680,36
Surface Transportation Program Urban Highways (STPU)	\$10,523,20	\$6,776,94	\$3,746,26	\$21,456,13	\$10,723,00	\$14,479,39
Urban Pavement Preservation Program (UPP)	\$4,147,82	\$4,147,82	\$0	\$18,077,97	\$10,877,00	\$7,200,97
Set-aside Program - Transportation Alternatives (TA)***	\$1,265,30	\$1,265,30	\$0	\$3,000,00	\$3,000,00	\$0
Highway Safety Improvement Program (HSIP)	\$3,086,31	\$3,086,31	\$0	\$7,500,00	\$7,500,00	\$0
Congestion Mitigation and Air Quality Improvement Program	\$17,030,53	\$4,347,30	\$12,683,23	\$41,403,87	\$17,994,54	\$23,409,32
Montana Air and Congestion Initiative (MACI) - Guaranteed Program	\$14,172,23	\$1,489,00	\$12,683,23	\$23,095,75	\$10,494,54	\$23,409,32
Montana Air and Congestion Initiative (MACI) - Discretionary	\$2,858,30	\$2,858,30	\$0	\$18,308,11	\$7,500,00	\$0
Federal Transit Authority (FTA) Funds	\$14,364,00	\$14,364,00	\$0	\$42,975,00	\$42,975,00	\$0
	STATE AND	LOCAL				
TransADE	\$198,000	\$198,000	\$0	\$594,000	\$594,000	\$0
Operations and Maintenance	\$10,895,00	\$10,895,00	\$0	\$32,685,00	\$30,000,00	\$2,685,00
State	\$8,260,00	\$8,260,00	\$0	\$24,780,00	\$22,500,00	\$2,280,00
County	\$2,635,00	\$2,635,00	\$0	\$7,905,00	\$7,500,00	\$405,000
State Fuel Tax****	\$5,832,20	\$0	\$5,832,20	\$17,496,61	\$5,343,00	\$22,600,82
City	- \$4,842,94	\$0	- \$4,842,94	- \$14,528,82	\$250,000	\$19,121,76
County	\$989,265	\$0	\$989,265	\$2,967,79	\$478,000	\$3,479,06
HB473 Gas Tax Funds (BaRSSA)****	\$2,165,83	\$0	\$2,165,83	\$6,497,50	\$0	\$8,663,34
City	\$1,802,05	\$0	\$1,802,05	\$5,406,16	\$0	\$7,208,22
County	\$363,780	\$0	\$363,780	\$1,091,34	\$0	\$1,455,12
TOTAL	\$85,892,982	\$61,465,441	\$24,427,541	\$219,713,775	\$161,508,542	\$82,632,774

st2018 -2022 Expected Funding is per the Great Falls Transportation Improvement Program FY 2018-2022.

Illustrative projects do not have definite funding sources within the timeframe of the Plan. Therefore, these projects are not included in the summary for the purposes of fiscal constraint. As agencies review needs, identify new funding sources and plan projects, the long-range project list should be used as a guide for new projects.

By viewing the financial summary above and the projects recommendations, it is clear that it will be important to clearly identify the projects that are considered to have the highest priority through the already established Transportation Improvement Program (TIP) and Capital Improvement Program (CIP) processes. The mechanism for doing this is already in place through the Technical Advisory Committee (TAC) and the Policy Coordinating Committee (PCC).

This LRTP is fiscally responsible in that traditional funding programs, targeted to be utilized for the majority of the projects within the Great Falls area, are identified, available and likely to be funded at current or slightly smaller levels than in past years.

^{**2023-2038} Projected Funding is estimated based on past funding levels and is the best information available at this time. There is no guarantee that funding will be available in the future.

^{***}TA funds are allocated through a competitive process. Funding is not guaranteed and is dependent on availability.

^{****}Great Falls does not receive an annual allocation of MACI Discretionary funding. Funding is allocated based on need and is not guaranteed.

ID	Name	Description	Funding Source	YOE	Estimated Cost
D44	P11 City Pavement Preservation Activities	Mill growley and 9 payer ship and attining	UPP	2018-2022	\$2,500,00
PTT		Mill, overlay, seal & cover, chip seal, striping		2023-2038	\$7,500,00
ANNUAL PROGRAM TOTAL					

7.3. Funding of Recommended Projects

The recommended improvements are listed in the Facility Recommendations Memorandum. The projects typically allow maximum flexibility by the local government in implementing the various improvements. Assigning priority for the recommended projects is complicated by the fact that the State, city, and county all maintain jurisdiction over various portions of the street network where projects are proposed. Therefore, each of these entities may have separate priorities for implementing projects under their respective jurisdictions. Recommended improvement projects are summarized and shown in Table 4.

Table 5: Recommended Projects

ID	Name	Description	Funding Source	YOE	Estimated Cost		
			NHPP		\$7,500,000		
R1	River Drive N – 15th St N to 25th St N	Reconstruct to three-lane arterial and improvements to	HSIP	Beyond 2022	\$3,000,000		
K1	River Drive IV — 15th St IV to 25th St IV	25 th St N intersection	MACI		\$3,000,000		
			STPU		\$1,000,000		
R2	Fox Farm Intersection Improvements	Install dual eastbound left-turn lanes	MACI	Beyond 2022	\$100,000		
R3	Signal Modifications/Upgrades/Roundabout Control	Upgrade all signal heads in the City	MACI	Beyond 2022	\$270,000		
R4	Central Avenue W - 3rd St NW to 1st Ave N	Restriping and intersection modifications	NHPP	Beyond 2022	\$867,000		
R5	26th Street S – 24th Ave S to 33rd Ave S	Flatten fill slopes on 26th St S and install 4-way stop control at intersection of 26th St S and 33rd Ave S	COUNTY	Beyond 2022	\$478,000		
R6	Central Avenue / 9th Street Intersection	Modify intersection	MACI	Beyond 2022	\$17,000		
R7	25th Street S - 10th Ave S to 11th Ave S	Modify to one-way in southbound direction	STPU	Beyond 2022	\$23,000		
R8	25th Avenue NE – Old Havre Hwy to 15th St N $$	Several improvements to improve safety and operations	STPU	Beyond 2022	\$338,000		
R9	Emerson Junction Feasibility Study	Secure local project sponsor to fund an operational analysis/feasibility study of the	CITY	Beyond 2022	\$250,000		
	Gore Hill Interchange with Southbound Auxiliary	Install additional traffic control at interchange and construct southbound auxiliary lane	NHPP	Beyond 2022	\$4,750,000		
R10			HSIP		\$2,250,000		
KIO	Lane		MACI		\$2,400,000		
			NHPB		\$1,500,000		
R11	Fox Farm Road $-$ Alder Dr to Park Garden Rd	Restripe to four-lane facility	STPU	Beyond 2022	\$810,000		
R12	Giant Springs Road – Hatchery to Rainbow Dam	Overlay with new asphalt and widen	UPP	Beyond 2022	\$3,377,000		
R13	9th Street NW-NW Bypass to Central Ave W	Reconstruct to collector	STPU	Beyond 2022	\$5,177,000		
R14	Watson Coulee Road – NW Bypass to Vaughn Rd	Reconstruct to collector	STPU	Beyond 2022	\$2,052,396		
R15	City Sidewalk Infill	Install missing sidewalks and ADA ramps	MACI (CMAQ)	Beyond 2022	\$4,707,542		
TOTAL RECOMMENDED PROJECTS \$4							

Considerations for setting priorities for the recommended projects would include safety, cost of the project, availability of alternate funding, availability of right-of-way, ease of implementation, and community interest. Implementation of the projects, beginning with the projects that have the greatest need and available financing, will continue until all projects are completed.