

# Planning Advisory Board/Zoning Commission Agenda 2 Park Drive South, Great Falls, MT City Commission Chambers August 27, 2019 3:00 PM

#### **OPENING MEETING**

- 1. Call to Order 3:00 P.M.
- 2. Roll Call- Board Introductions
  Peter Fontana- Chair
  Michael Wedekind- Vice Chair
  Dave Bertelsen
  Kelly Buschmeyer
  Anthony Houtz
  Tory Mills
  Charles Pankratz
  Samantha Shinaberger
  Patrick VanWorth
- 3. Recognition of Staff
- 4. Approval of Meeting Minutes- July 9, 2019

# BOARD ACTIONS NOT REQUIRING PUBLIC HEARING

5. Federal Fiscal Year (FFY) 2020 Unified Planning Work Program

# **COMMUNICATIONS**

- 6. Next Meeting Agenda-Tuesday, September 10, 2019
  - -None
- 7. Petitions & Applications Received
  - -None

# **PUBLIC COMMENT**

#### **ADJOURNMENT**

# MINUTES OF THE MEETING OF THE GREAT FALLS PLANNING ADVISORY BOARD/ZONING COMMISSION July 9, 2019

## **CALL TO ORDER**

The regular meeting of the Great Falls Planning Advisory Board/Zoning Commission was called to order by Chair Pete Fontana at 3:00 p.m. in the Commission Chambers of the Civic Center.

#### **ROLL CALL & ATTENDANCE**

Planning Board Members present:

Pete Fontana, Chair Dave Bertelsen Tory Mills Charles Pankratz Samantha Shinaberger Patrick VanWorth

Planning Board Members absent:

Michael Wedekind, Vice Chair Kelly Buschmeyer Anthony Houtz

Planning Staff Members present:

Craig Raymond, Director P&CD Andrew Finch, Sr. Transportation Planner Brad Eatherly, Planner I Connie Tryon, Sr. Admin Assistant

Other Staff present:

Joseph Cik, Assistant City Attorney Dave Dobbs, City Engineer

Mr. Raymond affirmed a quorum of the Board was present.

#### **MINUTES**

Chair Pete Fontana asked if there were any comments or corrections to the minutes of the meeting held on June 25, 2019. Seeing none, Mr. VanWorth moved to approve the minutes. Mr. Bertelsen seconded, and all being in favor, the minutes were approved.

#### **BOARD ACTIONS REQUIRING PUBLIC HEARING**

# **Annexation and Zoning Request Love's Travel Stop and County Stores**

Brad Eatherly, Planner I, said the applicant, Love's Travel Stop and Country Stores, is requesting annexation and establishment of Al Airport Industrial zoning. The applicant is proposing to develop a truck stop, convenience store, and possibly two fast food restaurants. He reviewed the aerial and zoning maps for the proposed development which will have two different owners and encompass four parcels.

Mr. Eatherly discussed the annexation agreement and reviewed the proposed access changes to the Emergency Operations Center (EOC). He reviewed the Findings of Fact for the annexation request as well as the zoning request, as listed in the staff report. Staff recommends approval of the requests.

#### PETITIONER'S PRESENTATION

There was no petitioner's presentation.

#### PUBLIC QUESTION AND ANSWER SESSION

Mr. Fontana asked about access to the residential properties near the development and Mr. Eatherly explained there are access easements. Mr. Fontana expressed concern of the future closure of Airport Avenue B, thus having only private access to the residential areas and the owners not being aware.

Mr. VanWorth recused himself from the vote and discussion due to a possible future conflict of interest.

There was clarification on what parcels were being requested for annexation versus being developed.

#### **PUBLIC COMMENT**

There was no public comment.

#### **BOARD DISCUSSION AND ACTION**

MOTION: That the Planning Advisory Board recommend the City Commission approve the annexation of the subject properties as legally described in the staff report, the Draft Annexation and Improvement Agreement, and the accompanying Findings of Fact/Basis of Decision, subject to the Conditions of Approval being fulfilled by the applicants.

Made by: Mr. Pankratz Second: Ms. Shinaberger Minutes of the July 9, 2019 Planning Advisory Board Meeting Page 3

Mr. Pankratz also expressed concern for future access, but said it should not affect the decision of annexation and zoning.

VOTE: Mr. VanWorth recused himself from the vote. All in favor, the motion carried.

MOTION II: That the Zoning Commission recommend the City Commission approve the establishment of Al Airport Industrial zoning for the subject properties as legally described in the staff report and the accompanying Findings of Fact/Basis of Decision, subject to the conditions of Approval being fulfilled by the applicant.

Made by: Mr. Mills Second: Mr. Bertelsen

There was clarification on what Al zoning encompasses.

VOTE: Mr. VanWorth recused himself from the vote. All in favor, the motion carried.

# **BOARD ACTIONS NOT REQUIRING PUBLIC HEARING**

# Ordinance 3205 Amending Title 17 of the Official Code of the City of Great Falls

Joe Cik, Assistant City Attorney, reviewed the minor substantive changes, and explained that many of the changes to the code are deficiencies in typographical errors, needed updates, and conflicts with State and Federal Law. He said staff recommends adoption of the Ordinance.

#### **BOARD DISCUSSION AND ACTION**

Mr. VanWorth expressed concern in not having enough time to review the proposed code changes.

MOTION: That the Planning Advisory Board table the vote until the next regularly scheduled meeting on July 23, 2019.

Made by: Mr. VanWorth

There was no second to the motion and the motion died.

In light of Mr. VanWorth's concern, Mr. Bertelsen asked Mr. Cik to give a more in depth review of the code changes. Mr. Cik reviewed the changes.

MOTION: That the Planning Advisory Board recommend the City Commission adopt Ordinance 3205.

Made by: Mr. Pankratz Second: Mr. Mills

VOTE: All in favor, the motion carried.

Minutes of the July 9, 2019 Planning Advisory Board Meeting Page 4

COMM	MUNICATIONS
Next Meeting Agenda – Tuesday, July 23, 2  None	<u>2019</u>
Petitions & Applications Received:  None	
PUBL	IC COMMENT
There was no public comment.	
ADJ	OURNMENT
There being no further business, Chair Pete	Fontana adjourned the meeting at 3:40 p.m.
CHAIRMAN	SECRETARY



Agenda #:	
Commission Meeting Date:	

# CITY OF GREAT FALLS PLANNING ADVISORY BOARD / ZONING COMMISSION AGENDA REPORT

**Item:** Federal Fiscal Year (FFY) 2020 Unified Planning Work Program

**From:** Andrew Finch, Senior Planner

**Initiated By:** Great Falls MPO Staff

**Presented By:** Andrew Finch, Senior Planner

**Action Requested:** Approve FFY2020 UPWP

# **Suggested Motion:**

1. Board Member moves:

"I move that the Planning Advisory Board approve the <u>FFY 2020 Unified Planning Work Program</u> inclusive of any minor changes necessary to respond to FHWA/FTA comments."

2. Chair calls for a second, discussion, public comment, and calls for the vote.

**Overview:** Annually, the Great Falls Planning & Community Development Department, as the host agency for the Great Falls Metropolitan Planning Organization (MPO), prepares a "Unified Planning Work Program" (UPWP) as required by federal transportation planning requirements. The UPWP outlines the various work activities that will be performed during the next federal fiscal year by the Department and the Great Falls Transit District, as well as projected staff hours and funding.

As the Board responsible for guiding planning in Great Falls, the Planning Advisory Board is being asked to approve the UPWP for the upcoming federal fiscal year.

**Background:** Covering the period from October 1, 2019 to September 30, 2020, the UPWP includes activities to be conducted primarily by staff members from the Planning & Community Development Department, projects requiring consulting services, activities funded with Federal Transit Administration pass-through funds to the Great Falls Transit District, and other contracted items and activities. The Program will use Federal Highway Administration (FHWA) Planning (PL) funds, Federal Transit Administration (FTA) Section 5303 funds, and local/other funds.

Overall, the proposed Work Program is a continuation of current and past year Programs, with two special planning efforts proposed: A North Great Falls sub-area transportation study (begun in FFY 2019); and, a potential Fox Farm Rd. corridor study. Additionally, the Great Falls Transit District will perform a National Transit Database passenger count. As time allows, staff will also work with the City of Great Falls Public Works Department to develop a road standards manual.

Although the major work activities have not been modified significantly from the previous Program, there have been adjustments to staff and modifications of staff hours dedicated to the various Work Elements. Adjustments will likely be made in future Work Programs as further refinements to job duties in the Department occur and as new hirings continue.

Concurrences: The Great Falls Technical Advisory Committee has approved the UPWP. After Planning Advisory Board consideration, the Great Falls Policy Coordinating Committee will consider the document. After all local approvals, the Montana Department of Transportation, Federal Highway Administration and the Federal Transit Administration will review and approve the document, or recommend minor changes. Because federal review/approval does not occur until after local approval, the Planning Advisory Board is being advised to approve the UPWP inclusive of any minor edits required by the federal agencies.

**Fiscal Impact:** Approval of the UPWP will allow the Planning and Community Development Department to receive Federal Highway Administration planning funds and the Great Falls Transit District to receive Federal Transit Administration planning funds, which are an important component of their budgets. Additionally, a compliant Transportation Planning program allows the Great Falls area to receive and expend Federal dollars upon transportation projects.

**Staff Recommendation:** Approve the FFY2020 UPWP.

**Alternatives:** The Planning Advisory Board could deny approval of the UPWP or approve with modifications.

Attachments/Exhibits: FFY2020 Unified Planning Work Program

# **UNIFIED PLANNING WORK PROGRAM**

# **GREAT FALLS, MONTANA**

#### **FEDERAL FISCAL YEAR 2020**

(October 1, 2019 - September 30, 2020)

Prepared by

GREAT FALLS PLANNING ADVISORY BOARD

for the Great Falls Metropolitan Planning Process

in cooperation with

MONTANA DEPARTMENT OF TRANSPORTATION

FEDERAL HIGHWAY ADMINISTRATION

and

FEDERAL TRANSIT ADMINISTRATION

This report was funded in part through a grant from the Federal Highway Administration, U.S. Department of Transportation. The views and opinions expressed herein do not necessarily state or reflect those of the U.S. Department of Transportation.

<b>APPROVALS</b> :	MPO	(September 11, 2018)	FHWA	(September 28, 2018)
	TAC	(September 13, 2018)	MDT	(September 28, 2018)
		(Cantanala an 47, 0040)	ГТ∧	(Cartarala - 00 0040)

PCC (September 17, 2018) FTA (September 28, 2018)

#### INTRODUCTION

#### **Purpose**

The purpose of the Unified Planning Work Program (UPWP) is to present in a unified and composite form, a detailed explanation of the planning activities anticipated to be undertaken within the Great Falls area during the program year of the UPWP. The document identifies agency responsibilities, level and source of funding and the interrelationship of planning activities. Some of the intended accomplishments are as follows:

- -- Provide state and federal agencies information and a means to evaluate accomplishment of program requirements by program participants.
- -- Serve as a management tool for more effective allocation of staff and the available financial resources in fulfilling assigned tasks.
- -- Minimize or eliminate duplication among program participants and to encourage pooling of separate resources in a coordinated and mutually supportive manner.
- -- Provide program participants with a written basis to better understand the scope and extent of planning activities and available services.

#### **Participants**

The planning process in the Great Falls area involves a collaboration of program participants from the local, state and federal levels. Those program participants involved in the development and implementation of the UPWP vary periodically depending upon funding sources and planning activities undertaken during the program year of the UPWP.

#### **UPWP** Development

This document represents the Unified Planning Work Program for the Great Falls area as prepared by the Great Falls Planning Advisory Board and reviewed and approved by the various local, state and federal program participants. The final UPWP must receive approval by the Policy Coordinating Committee, the Technical Advisory Committee and the Great Falls Planning Advisory Board. Prior to transmittal of the final document to the various federal program participants, the UPWP receives approval by the Montana Department of Transportation.

# <u>Timeframe</u>

This UPWP covers planning activities for the twelve-month period commencing October 1, 2019.

#### Program Objectives and Accomplishments

The UPWP should not only identify all work activities and programs associated with conducting an ongoing planning process, but should also identify work activities essential to addressing or considering general or overall concerns which have been identified in carrying out the process.

There are a host of transportation-related concerns and issues which have arisen since the 3-C transportation planning process was first established in the mid-1960s. These have included:

Organizational Structure and Accountability. The interactions and lines of authority among the transportation planning committees, and other governing and advisory bodies in the community are not always clear in the minds of some of the transportation planning process participants. Efforts need to be continued to make the process participants more aware of the proper interaction among agencies.

- Excessive Time Required to Implement Improvements. There appears to be, at times, a significant time delay between plan development and plan implementation. The traditional planning-implementation process has shown, on occasion, to be unable to respond quickly to meet immediate transportation needs. While it should be recognized that this may not be the fault of the planning process per se and that excessive delay may be due to regulations, funding, work priorities, etc., project development timeframes should continually be reviewed for opportunities for streamlining for more timely implementation of projects and programs.
- -- Insufficient Funding for Local Transportation Needs. The present funding levels for transportation improvements, uncertainty of future funding and reduction or elimination of funding programs have made it difficult for the Great Falls area to maintain the existing transportation system. Although Federal-Aid Transportation Funds are still available for the area, there is a need to identify or create new sources of revenue.

In that the UPWP identifies those work activities and programs to be conducted during the forthcoming fiscal year, it would be the appropriate document in which to include the efforts to address or consider these identified concerns. The following is a brief discussion of objectives, hopeful of being accomplished during the current and future program years to address some of the identified transportation-related concerns as well as other general planning process concerns. These are general objectives, which will be addressed through the specific objectives identified for each work element discussed in the document.

Additionally, there were a number of accomplishments over the past fiscal years, which warrant recognition. These are items which not only addressed identified concerns but also issues, projects and programs which were conducted as continuing elements of the overall planning process. Again, these are general accomplishments. Specific accomplishments and previous work are discussed in the document for each work element.

#### Objectives

- -- Continue to advise and educate the community, as well as the participants in the local 3-C transportation planning process, of the proper interaction among agencies involved in the process in an effort to maintain good lines of communication among the agencies and to increase the accountability and credibility of the process.
- -- Continue to advise and keep the community as well as the participants of the local 3-C transportation planning process aware and informed of anticipated projects and programs scheduled for implementation as well as progress being made on the implementation of projects in an effort to expedite the project implementation process and to maintain good public relations and public involvement in the transportation planning decision making process.
- Continue to keep the Great Falls area eligible for receipt of federal and state transportation construction funds for implementation of the Great Falls Area Long Range Transportation Plan and federal transit funds for implementation of the Great Falls Transit Development Program.

# **Accomplishments**

- -- The transportation planning process maintained its eligibility for continued receipt of FHWA transportation construction funds and FTA capital and operating assistance funds.
- -- Continued to be involved in and assist in the ongoing physical development and redevelopment of property and improvements in the Great Falls area, primarily in processing subdivisions, annexations, re-zonings and responding to public inquiries.

# Consistency with State Implementation Plan

The UPWP is consistent with and conforms to the State Implementation Plan (SIP). Previous activities associated with addressing the initial carbon monoxide problem on 10th Avenue South and the preparation of a revision to the State Implementation Plan were conducted as work elements under previous UPWPs. Additional activities, as may be needed, to address past exceedance of carbon monoxide standards on 10th Avenue South will be conducted under Work Element 100 Transportation Program Administration & Participation. The UPWP also contains a work activity, titled Work Element 302 Transportation Plans, Analyses, Assessments & Consistency Determinations, which deals with procedures to assure consistency/conformity between air quality and transportation planning plans and programs, as well as other environmental factors such as noise, water quality, air, aesthetics, etc.

#### **Public Involvement and Comment**

The review, consideration and approval of this document followed the MPO's adopted Public Participation Plan. Ample opportunity for public comment was provided. No comments were received.

# Planning Priorities facing the Area

The various Work Elements individually discuss priorities for the upcoming Fiscal Year, and identifies strategies for addressing them. However, in general, priorities include:

- identify funding sources for priority projects, within the appropriate fiscal year
- maintain communication lines between implementing agencies, including but not limited to the City of Great Falls, Great Falls Transit District, MDT-Great Falls District, and Cascade County
- continually monitor status and progress of projects to ensure timely implementation
- push local and state agencies to construct more bicycle and pedestrian facilities
- maintain up-to-date products, including the LRTP, TIP and UPWP

Additional issues, concerns and priorities relating to transportation planning for the Great Falls Metropolitan Area are contained in the previous paragraphs, as well as listed individually in the Work Elements that follow.

#### Fixing America's Surface Transportation Act or "FAST Act"

On December 4, 2015, President Obama signed the Fixing America's Surface Transportation (FAST) Act (Pub. L. No. 114-94) into law—the first federal law in over a decade to provide long-term funding certainty for surface transportation infrastructure planning and investment. The FAST Act maintains Federal focus on safety, keeps intact the established structure of the various highway-related programs, continues efforts to streamline project delivery and provides a dedicated source of federal dollars for freight projects.

Generally, Fast Act continues the provisions in MAP-21, the previous Federal Transportation Act, with a few additions. Among other requirements, the Act:

- Adds intercity transportation to planning requirements
- Adds to the consultation list, officials involved with planning for tourism and natural disasters, as well as public ports
- To the scope of long range transportation plans, expands the list to include improving transportation system resiliency and reliability; reducing (or mitigating) the stormwater impacts of surface transportation; and enhancing travel and tourism
- expands the focus on the resiliency of the transportation system as well as activities to reduce storm water runoff from transportation infrastructure. In addition, it newly requires strategies to reduce the vulnerability of existing transportation infrastructure to natural disasters

# MAP-21 and FAST Act Implementation

• Transition to Performance Based Planning and Programming. The development and implementation of a performance management approach to transportation planning and programming includes the development and use of transportation performance measures, target

- setting, performance reporting, and transportation investments that support the achievement of performance targets. These components will ensure the achievement of transportation system performance outcomes.
- Use of scenario planning by MPOs as part of developing metropolitan transportation plans. MPOs may use scenario planning to improve decision making by providing information to the public and to decision makers on the performance outcome tradeoffs of various investment decisions when developing the metropolitan transportation plan.

The MPO coordinated with MDT in the development of performance measures and target setting, and will partner in performance targets reporting. With the adoption of performance measures, as shown in the 2018 LRTP Update and through action by TAC and PCC, focus will shift to meeting targets and reporting.

# Work Program and Budget (October 1, 2019 - September 30, 2020)

This section includes a detailed description of each work element included in the Unified Planning Work Program. Additionally, a summary of funding sources and funding disbursements for each work element is included in Table 1 - Funding Summary. A cash flow diagram (Figure 1), a funding proration schedule (Table 2), and a cost allocation plan conclude the section.

Abbreviations used in this section and throughout the document:

FHWA - Federal Highway Administration

FTA - Federal Transit Administration

GFTD - Great Falls Transit District

LRTP - Long Range Transportation Plan

MDT – Montana Department of Transportation

MPO - Metropolitan Planning Organization

PCD – Great Falls Planning & Community Development Department (staffing the MPO)

PCC - Policy Coordinating Committee

TAC - Technical Advisory Committee

TIP - Transportation Improvement Plan

The following is a list of work elements included in this program.

<u>41.11.00</u> -	Program Support and Administration
100 101	Transportation Program Administration and Participation Service
<u>41.12.00</u> -	General Development/Comprehensive Planning
200 202 203 204 205	Planning Information and Database Program Land Use and Development Review Growth Policy Development and Implementation Historic Preservation Code Enforcement
<u>41.13.01</u> -	Long Range Transportation Planning - System Level
300 301 302	Transportation Plan Implementation and Project Development Transportation System Data Base Program Transportation Plans, Analyses, Assessments and Consistency Determinations
<u>41.14.00</u> -	Short Range Transportation Planning
400 401 402 403	Transit Program Administration Transit Service Planning and Assessment Transit Service Enhancement Transit Americans with Disabilities Act (ADA) Implementation
41.15.00 -	Transportation Improvement Program
600	Transportation Improvement Program (TIP)

#### 41.11.00 - PROGRAM SUPPORT AND ADMINISTRATION

#### **WORK ELEMENT:**

#### 100 Transportation Program Administration and Participation

#### Objectives

- 1) To provide for general administration of transportation work elements and activities
- 2) To provide work plans as required for individual UPWP work elements
- 3) To provide periodic audits of annual work programs
- 4) To maintain an organized reference source
- 5) To maintain a staff with the technical adequacy necessary to conduct a well-rounded 3-C transportation planning process
- 6) To develop a document that describes annual planning activities
- 7) To address air quality issues, as required
- 8) To address transportation related historic preservation issues, as needed
- 9) To provide and maintain a mechanism for public involvement and participation at all levels of the planning process
- 10) To comply with Title VI provisions of the Civil Rights Act of 1964, regarding equal program participation/benefits
- 11) To comply with Federal regulations regarding Disadvantaged Business Enterprises
- 12) To comply with the FTA policy regarding private enterprise participation in the Federal Transit Program

#### Selected Previous Work:

- 1) References were obtained and a library maintained to keep staff current on latest planning ideas and techniques.
- Members of the staff attended seminars, webinars and planning conferences and maintained professional registrations
- 3) Work programs were annually prepared. Quarterly work element status reports were prepared
- 4) Traditional media and social media were used to advise the community of various planning projects
- 5) Direct mailings and personal contacts with various special interest groups and individuals were also used to encourage participation
- A Public Participation Plan was maintained, as well as a comprehensive Title VI Compliance Program
- An Annual Listing of Obligated Projects for the Great Falls Metropolitan Area was made available on the City of Great Falls' website

<u>Methodology</u>: This work element includes staff attendance at PCC, TAC, MDT Quarterly, Great Falls Planning Advisory Board and other meetings, preparation of material for such meetings (including reports, recommendations, minutes and agendas), review and comment on planning reports, studies and other related documents, and conduct of other miscellaneous business which does not relate specifically to other work elements.

General administration of transportation work elements and activities is conducted under this work element.

Staff will continue to acquire publications and other reference materials to maintain the planning library. The files, library, and other documentation procedures already established will be continued.

# <u>100</u> <u>Transportation Program Administration and Participation (Continued)</u>

Workshops, conferences, webinars and seminars will be attended, as available and as judged useful to the overall transportation planning process. Authorization for travel and/or registration for workshops/seminars will be coordinated with MDT. Attendance at national AMPO conference or similar MPO training will be pursued.

A Unified Planning Work Program which includes FHWA and FTA funded work activities will be developed for the upcoming fiscal year. An Indirect Cost Allocation Plan will be developed in support of the work program. Revisions to the current year UPWP and preparation of quarterly status reports will also be included in this work element.

A process review in accordance with joint FHWA/FTA Regulations will be conducted and documented in support of the eligibility statement provided in the Transportation Improvement Program.

For those years when FTA Section 5303 funds are passed through to the Great Falls Transit District for transit planning activities, the funds will be administered under this work element, including entering into an agreement for pass through of funds to the District.

Air quality/clean air planning activities related to addressing the Great Falls carbon monoxide limited maintenance area designation will be conducted under this work element.

General requirements of the various Federal Transportation funding acts will be addressed per guidelines and regulations issued by FHWA/FTA, including MAP-21 and FAST Act. Changing federal guidelines, programs and funding mechanisms will be monitored, reviewed and integrated into the MPO's programs. Specifically, through coordination with MDT, requirements for planning performance measures will be implemented as guidance is provided by FHWA, and as methodology is prepared by MDT – within deadlines set in the Federal Register and other FHWA guidance.

Transportation related historic preservation issues will be addressed, as needed.

The MPO's public involvement process will be followed. The group and organization contact list in the Public Participation Plan will be updated.

The policies and procedures outlined in the MPO's Title VI Compliance Program will be considered in all aspects of the local planning process. Updated Title VI documentation for FTA, Section 5303 Technical and Planning Assistance Funds will be submitted as required.

An Annual Listing of Obligated Projects for the Great Falls Metropolitan Area will be prepared and made available on the MPO's webpage, hosted by the City of Great Falls.

Pre-census activities for the 2020 Census will be reviewed for accuracy, and feedback and input provided where appropriate, to ensure an accurate, complete count. Where appropriate, this will include participation in local "complete count" activities.

The policy and procedures approved by the MPO regarding Private Enterprise Participation in the development of plans and programs funded by the Federal Transit Administration will be followed.

# 100 Transportation Program Administration and Participation (Continued)

Staffing:		<u>Administrative</u>	<u>Technical</u>		Clerical
(Weeks)		13		22	7
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	81,385 99,567	12,615 15,433	0 0	5,000 5,000	99,000 120,000

<u>Functional Agency Responsibility</u>: PCD will be responsible for all work.

- 1) An administered transportation planning program
- 2) A well rounded, technically proficient staff
- 3) A document which describes all planning-related programs to be undertaken in the Great Falls area by the MPO
- 4) A current air quality planning program
- 5) A community which is well informed and actively involved in the local planning process
- 6) A planning process which is in compliance with applicable Federal regulations and policies regarding equal opportunity provisions for program participation, provisions for Disadvantaged Business Enterprises, and provisions for private enterprise participation
- 7) An accurate 2020 Census

#### 41.11.00 - PROGRAM SUPPORT AND ADMINISTRATION

# 101 Service

#### Objectives:

- To maintain an organized system of information and services exchange with various governmental agencies
- To provide information and guidance to the public regarding various aspects of the planning process

<u>Previous Work</u>: Informational flows were maintained between agencies involved in the planning process, both in the form of request information and courtesy information.

Numerous requests for information and assistance by both the public and governmental agencies were accommodated. In the transportation planning section, this consisted of requests for information on various proposed transportation improvements, programs and projects, as well as traffic counts, population estimates and projections, accident data, etc. In the current planning section, this consisted primarily of providing information and guidance to the public and other governmental agencies and officials regarding annexations, subdivisions, zonings, conditional uses, etc.

<u>Methodology</u>: Continue to maintain the system of information and services exchange which has been established and continue to inform and assist the public on planning activities and issues, as appropriate. Service activities will also include providing technical input into special studies. Liaison with the Transit District Board will continue.

Staffing:		<u>Administrative</u>	<u>Technical</u>		Clerical
(Weeks)		1	30		1
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	47,186 55,411	7,314 8,589	0 0	5,000 5,000	59,500 69,000

Functional Agency Responsibility: PCD will be responsible for all work.

<u>Product</u>: An established system for the exchange of information and service with governmental agencies and for the provision of information and assistance to the public.

#### 41.12.00 - GENERAL DEVELOPMENT/COMPREHENSIVE PLANNING

#### **WORK ELEMENT:**

#### 200 Planning Information and Database Program

#### Objective

- To establish and maintain a system of computer accessible planning information and data
- 2) To assist in the maintenance of Great Falls area computerized base maps and products
- 3) To facilitate the use and dissemination of Census and other demographic data

<u>Previous Work</u>: Creation and maintenance of a computer accessible database and digital map available for planning purposes. The data is extensively used for day-to-day informational needs and for long-range planning needs. Staff continues to gather, computerize and update available information and data and use a number of City, County, State and Federal files for all aspects of the local planning process. Staff also reviews and, if warranted, challenges local Census population estimates.

<u>Methodology</u>: The base data files and maps, including annexations, subdivisions and zone changes, will continue to be updated. It will continue to serve as the base data file for the addition of other planning information and data, as needed and as available. Further refinements to the database will continue as necessary.

Direct financial assistance to the City of Great Falls will also be provided under this work element for the maintenance of Great Falls area computerized base maps and products.

2010 U.S. Census data and intercensal estimates for Great Falls and Cascade County will continue to be assembled. Websites containing this data will be monitored for updates and efficient use of the websites and knowledge of the data they contain will be an important factor in analyzing and disseminating the data. Great Falls area and Cascade County demographic data will be compiled for dissemination.

Census data and other available electronic data tables have been integrated into the area's GIS map, to allow for geographic interpretation and display of area demographics, including population by age, national origin, income, poverty levels, etc. Also, a separate GIS database has been made available to allow for efficient and accurate update of information. Data will be tied to GIS for easy access and interpretation.

\$15,000

Staffing:		Administrative		Clerical	
(Weeks)		0	6.2		1
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	15,346 15,346	2,379 2,379	0 0	15,000 15,000	32,725 30,000

<u>Functional Agency Responsibility</u>: PCD is responsible for all work.

- 1) A system of computer accessible land use information and data
- 2) Accessibility to Great Falls area computerized base maps and products
- 3) Immediate access to and interpretation of Census data

#### 41.12.00 - GENERAL DEVELOPMENT/ COMPREHENSIVE PLANNING

#### WORK ELEMENT:

#### 202 Land Use and Development Review

<u>Objectives</u>: To solicit and coordinate comments from appropriate review officials concerning applications for rezoning, subdivision, annexation, conditional uses, and planned unit developments and to prepare recommendations regarding same for submittal to the Planning Advisory Board/Zoning Commission (PAB) and City Commission. Also, to review current and proposed land uses and development proposals for compliance with the provisions of the Land Development Code. To process appeals before the Board of Appeals, variance requests before the Board of Adjustment and development proposals before the Design Review Board. Finally, to oversee the process for other local land development code issues.

<u>Previous Work</u>: The PAB processed petitions for rezoning, subdivision, annexation, conditional uses, and planned unit developments. Zoning determinations were made for new and changed land uses, and for general requests for determinations. Project proposals and requests were processed through the Design Review Board, Board of Adjustment and Board of Appeals.

#### Methodology:

- Receive and transmit to appropriate review officials for comment, copies of applications for rezoning, subdivision, annexation, conditional uses, variances, appeals, planned unit developments and project designs
- 2) Compare and provide comment to the PAB and the City Commission regarding compliance of applications with the Growth Policy
- Submit applications and staff review comments and recommendations to and obtain from the PAB recommendations pertaining to same
- 4) Submit applications, related legal documents, and respective PAB recommendations to the City Commission for final consideration
- 5) Review proposed and current land uses and project proposals for compliance with the Land Development Code. Make formal determination of zoning classification of parcel, categorization of land use, and land use conformance with same. Also make determinations of non-conforming use status and sign code, landscaping, transportation, lighting and parking compliance, etc.
- 6) Formal Land Development Code interpretations will be issued, as well as zoning determinations and other regulatory actions relating to the Land Development Code
- 7) Review and process requests for tax abatement
- 8) Process requests for use of Tax Increment Financing District funds

Staffing:	Administrative	<u>Technical</u>		Clerical
(Weeks)	24	142		12
Funding:	<u>PL</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	0 0	0 0	413,000 433,000	413,000 433,000

<u>Functional Agency Responsibility</u>: PCD will be responsible for all work.

- 1) An ongoing process of rezoning, subdivision, annexation, conditional uses and planned unit development reviews and recommendations
- 2) Development and land use pattern that conforms to the City's Land Development Code

#### 41.12.00 - GENERAL DEVELOPMENT/COMPREHENSIVE PLANNING

#### WORK ELEMENT:

#### 203 Growth Policy Development and Implementation

#### Objectives

- 1) Implement components of and address activities recommended in the Great Falls Growth Policy and other long-range planning documents
- 2) Ensure long-range planning documents are relevant and up-to-date
- 3) Prepare sub-area plans as appropriate

#### Selected Previous Work:

- The Missouri River Urban Corridor Plan was completed and has been monitored for implementation
- Staff coordinated completion of various amendments to the City's Land Development Code
- Staff coordinated development of a Medical District Master Plan and implements projects in compliance with Plan
- Staff coordinated the development of the West Bank Urban Renewal Plan and the Downtown Urban Renewal Plan
- Staff coordinated creation of three Tax Increment Financing Industrial Districts and evaluates and processes TIF applications, reviewing for compliance with Plans as well as eligibility
- 6) Staff was involved in efforts to assess uses of lands located at both ends of Malmstrom Air Force Base's inactive runway, and continues to participate in such activities
- 7) Prepared and oversaw adoption of Downtown Plan for Great Falls
- 8) Prepared a major update to the Growth Policy

#### Methodology:

- Staff will administer portions of the City's Land Development Code.
- As time and resources allow, staff will review and revise policies, codes, ordinances, resolutions, regulations, etc. and will implement the various actions, strategies and components recommended in the Growth Policy, as requested and directed by the City Commission and PAB.
- 3) As time and resources allow, components and recommendations of the Missouri River Urban Corridor Plan, Medical District Master Plan and Downtown Plan will be implemented and advanced in cooperation with other government entities, area property owners and stakeholders.
- 4) The Land Development Code will be reviewed and code amendments (excluding zoning amendments) will be processed.
- 5) The Growth Policy will be monitored for effectiveness and relevancy, and various elements moved forward for implementation.
- 6) Urban renewal or development plans will be prepared for newly proposed tax increment financing districts.
- Tax Increment Financing project applications will be reviewed and processed under this work element.
- 8) Coordination and cooperation with Malmstrom Air Force Base may be expanded to include joint planning efforts for the Base.
- Review of major long range planning documents will take place in 2020, as well as prioritization of updates to same.
- Additional staff will be added to execute evaluation and implementation of existing long range planning documents.
- 11) A wayfinding sign grant will be pursued to implement comprehensive wayfinding signage installation for Great Falls.

#### 203 Growth Policy Development and Implementation (continued)

			<u>Clerical</u>
4.4	26		1
<u>PL</u>	<u>TIF</u>	<u>Local</u>	<u>Total</u>
0	0	52,000 75,000	52,000 75,000
	<u>PL</u>	<u>PL</u> <u>TIF</u> 0 0	<u>PL</u> <u>TIF</u> <u>Local</u> 0 0 52,000

Functional Agency Responsibility: PCD is responsible for all work.

- 1) Application of the Land Development Code
- 2) A Missouri River Urban Corridor Plan and implementation of same
- 3) A Medical District Master Plan and implementation of same
- 4) A Downtown Master Plan and implementation of same
- 5) A current Growth Policy and implementation of same6) A wayfinding plan and implementation of same

#### 41.12.00 - GENERAL DEVELOPMENT/COMPREHENSIVE PLANNING

#### **WORK ELEMENT:**

#### 204 Historic Preservation

#### Objective:

- To coordinate and administer the Certified Local Government (CLG) preservation program
- To serve as staff for the Historic Preservation Advisory Commission (HPAC)
- 3) To integrate historic preservation goals with the community's planning process
- To increase the effectiveness of local government in addressing historic preservation issues and needs
- 5) To increase the community's awareness and understanding of historic preservation values
- 6) To act as a preservation information center, providing technical assistance, direction, literature on historic preservation tax credits, National Register, Federal regulations and Secretary of the Interior Standards for Rehabilitation
- To maintain a system for the survey and inventory of historic properties and make the information available to the public
- 8) To participate in the National Register nomination process
- 9) To consult with the City, County, State and Federal agencies on all applications, environmental assessments, and other such documents pertaining to historic properties
- 10) To participate in, promote and conduct public informational, educational and interpretive programs pertaining to historic preservation and to celebrate successes

#### Previous Work:

The Historic Preservation Officer (HPO) continues to build the collection of architectural and historical inventory files for all reviewed properties within Cascade County and a library of technical rehabilitation/restoration information.

Numerous projects were reviewed for Community Development and telecommunication facilities as part of the Section 106 Review process with comments forwarded to the State Historic Preservation Office.

Fulfilled *Preserve America* grant obligations to establish a Technical Assistance Program and completed feasibility studies for the rehabilitation of five historic downtown buildings.

The HPO continues to provide preservation education and program overviews by request, and press coverage of the HPAC, administration and activities has been ample and positive.

Participated in planning for downtown revitalization – Downtown Master Plan, Downtown Action Alliance, Downtown Chicks and Downtown Partnership.

Generally supported and acted as staff for Great Falls / Cascade County Historic Preservation Advisory Board.

# 204 <u>Historic Preservation (continued)</u>

<u>Methodology</u>: All administrative functions necessary in support of preservation planning activities will be performed. Quarterly progress and expenditure reports will be prepared and transmitted to the State Historic Preservation Office to maintain federal funding support.

The HPO will participate in SHPO training programs in order to improve skills. Grant administration functions will be performed.

The policies and procedures governing the CLG preservation program pursuant to Sec. 101 (c) of the National Preservation Act (NHPA) of 1966, as amended (16USC470) will quide all aspects of the local preservation planning process.

Similarly, the policies and procedures Codified by the City of Great Falls, Chapter 2.40 (Ord. 2652, 1993; Ord. 2563 - 2 (Exh. B) 1990) in compliance with the NHPA, will also guide the functions of the CLG preservation program.

Staffing:	Administrative	<u>Technical</u>		Clerical
Local (Weeks)	0	52		0
Funding:	<u>PL</u>	<u>SHPO</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	0 0	5,225 5,225	78,285 94,775	83,510 100,000

Functional Agency Responsibility: GFPB is responsible for all work

- 1) An administered preservation planning program
- 2) Established plans and goals
- 3) Survey information and technical references, which are well organized and useful
- 4) An active preservation education program
- 5) An established system for the review of properties and the exchange of information and services with governmental agencies regarding preservation projects
- 6) Awareness of preservation planning issues and needs in the Great Falls area
- 7) Established incentive programs for revitalization of downtown historic buildings

#### WORK ELEMENT:

## 205 Code Enforcement

<u>Objectives</u>: To respond to citizen complaints and enforce certain provisions of the Official Code of the City of Great Falls, and implement aesthetic, health, sanitation, land use and other provisions of the Great Falls Growth Policy and other land use plans.

<u>Previous Work</u>: Ongoing enforcement, property cleanup and abatement of public nuisances.

#### Methodology:

- 1) Receive complaints, perform formal, documented property investigations, and work with property owners to formulate methodology to bring properties into compliance.
- 2) In extreme situations, issue citations and follow through with legal enforcement, if necessary.
- 3) As necessary, coordinate with other City and County Departments, including City-County Health, City of Great Falls Police, City of Great Falls Fire/Rescue, Cascade County Planning, City of Great Falls Legal staff, City of Great Falls Public Works, Animal Control and City of Great Falls Building Division to resolve Code violations.
- 4) Prepare for court appearances, including assembling documentation and background on case; testify in court, if necessary.
- 5) Follow through with final property cleanup or abatement as necessary to ensure it is brought into compliance.

Staffing:	<u>Administrative</u>	<u>Technical</u>		Clerical
(Weeks)	0	52		0
Funding:	<u>PL</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	0 0	0 0	86,000 90,000	86,000 90,000

<u>Functional Agency Responsibility</u>: PCD will be responsible for all work.

Product: Code compliant properties within the City limits.

# 41.13.01 - LONG RANGE TRANSPORTATION PLANNING - SYSTEM LEVEL

#### WORK ELEMENT:

#### 300 Transportation Plan Implementation and Project Development

<u>Objective</u>: To implement components of and address activities associated with the Great Falls Area Transportation Plan.

Recent Previous Work: A number of diverse activities have been conducted under this work element during past fiscal years. Several of these activities are described as follow:

Staff processed the permanent closure and vacation of several streets in conjunction with local studies and development plans. Staff assisted consulting firms retained to conduct corridor studies, including South Arterial Route Location and Alignment Studies, South Arterial Feasibility Study, I-15 Corridor Study and River Drive Corridor Study - and, assisted in the implementation of projects and programs recommended in the studies. Staff prepared and conducted trip generation analyses and anticipated traffic impacts of proposed development plans and subdivisions. A number of public hearings and informational meetings were attended regarding preliminary engineering and design of projects scheduled in the Great Falls Transportation Improvement Program. Staff assisted in the coordination and preparation of plans and funding proposals for bicycle and pedestrian projects. Staff assisted in the application of a Traffic Calming program through participation in the review of potential locations for calming. Staff continues to work to implement bike and pedestrian improvements recommended in the Transportation Plan. Staff assisted in the development of the Transportation element of the Downtown Plan. Finally, the possible return of downtown one-way roads to two-way streets was investigated and a concluding report prepared.

<u>Methodology</u>: Steps will continue to be taken to implement elements, projects, programs, etc. of the Great Falls Area Transportation Plan and other special purpose plans and studies. Staff will continue to assist consulting firms retained to conduct special studies and analyses of projects proposed in the Transportation Plan. Trip generation and traffic impacts of proposed commercial, residential and industrial development plans and programs will be conducted, as necessary.

Coordination and planning efforts will continue for the River's Edge Trail and other bicycle transportation facilities, including on-street facilities. Assistance for trail planning and development will also be contracted from the City of Great Falls under this work element for approximately \$45,400.

Support and assistance will be provided to the City of Great Falls and MDT during preparation of programmatic categorical exclusions and environmental assessments for Great Falls area projects funded with Federal-Aid funds and/or contracted by the City. Staff will provide assistance and support for roadway, bike facility, and pedestrian facility project development. Transportation programs and issues identified during updates of the Great Falls Growth Policy and its Transportation Element, as well as other local area Plans, will be conducted under this work element.

Transportation Plan issues, activities, strategies and programs will be conducted, as time and staff resources allow, including traffic calming, neighborhood traffic planning, road design standards, roadway landscaping policies, transportation demand management, traffic information brochures, preservation of transportation corridors, future right-of-way needs, etc. System ADA/accessibility will be investigated, and priorities established for upgrades.

#### 300 Transportation Plan Implementation and Project Development (continued)

The Urban Area lacks a full set of adopted guidelines and modern standards for construction or reconstruction of roadways within the urban area. Creation of a manual for Urban Area streets and roads will ensure construction of a system of roadways and non-motorized facilities that are uniform, meet current design standards, and help to implement various elements of the Long Range Transportation Plan. Staff will coordinate with the City of Great Falls Engineering Division to craft a comprehensive, visual set of roadway standards, with typical cross sections for various roadway classifications for the Urban Area

Any necessary Air Quality analysis for new CMAQ projects will be coordinated under this Work Element.

Transportation Alternatives (TA) and other grants and non-traditional funding sources for projects will be pursued under this Work Element. Similarly, staff will act as local project administrator and contact for grants and TA projects needing local coordination under this work element.

Fox Farm Rd. Corridor Study (consultant): \$50,000

Staffing:		<u>Administrative</u>		<u>Technical</u>	Clerical
(Weeks)		6		26	2
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
PCD (FY19)	180,952	28,048	0	0	209,000
PCD (FY20)	159,307	24,693	0	0	185,400

Functional Agency Responsibility: PCD will be responsible for all work.

<u>Product</u>: Transportation projects and programs consistent with the Great Falls Area Long Range Transportation Plan.

#### 41.13.01 - LONG RANGE TRANSPORTATION PLANNING - SYSTEM LEVEL

#### WORK ELEMENT:

#### 301 Transportation System Data Base Program

Objective: To maintain a coordinated program of transportation system data and information for the Great Falls area.

<u>Previous Work</u>: A formal traffic count program was established for the Great Falls area, cooperatively establishing count locations under the responsibility of the City of Great Falls/Great Falls MPO and MDT. This count program is documented in a technical memorandum, titled "Great Falls Urban Transportation Study Area, Traffic Count Program".

<u>Methodology</u>: Traffic volumes in the Great Falls area will be counted by the MDT and PCD in accordance with the traffic count program. Tabulated traffic data for the Great Falls area will be submitted to MDT by April 1.

Traffic counts performed by The MPO will be provided by the Great Falls Public Works Department during FY20 for the lump sum of \$6,500. As well, additional bike/ped counts may be initiated if staff time allows.

As time and resources allow, various data will be gathered and updated for the major street network including roadway width, speed and delay, turning movements, number of lanes, pavement condition, signalized intersections, etc. This activity will primarily update the information presented and illustrated in Chapter 2 "Existing Conditions" of the Great Falls Area Transportation Plan. Further use and development of web-based transportation information will be investigated. As time and resources allow, the traffic count program and count locations will be reviewed, in coordination with the City Public Works Department and MDT.

Other relevant transportation data will be gathered/compiled under this activity. Performance standards may be considered for development, based upon Federal and State guidance from MAP-21 and FAST Act.

A baseline Pavement Condition Survey has been developed for the area, including creation of a standard methodology for update. A baseline Sidewalk Inventory will be kept up-to-date for the area, including ADA ramps.

Staffing:		<u>Administrative</u>		<u>Technical</u>	<u>Clerical</u>
(Weeks)		0		3	0
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	24,242 12,121	3,758 1,879	0 0	0 0	28,000 14,000

# 301 Transportation System Data Base Program (continued)

<u>Functional Agency Responsibility</u>: PCD and MDT will be responsible for counts as specified in the Great Falls Traffic Count Program. PCD, MDT and the City of Great Falls will be responsible for development of other data, as appropriate.

- 1) A map and matrix which display count locations and a listing of counts
- 2) An updated Traffic Count Program
- 3) Updated data base information
- 4) Provision of data on the internet
- 5) Pavement Condition Index

#### 41.13.01 - LONG RANGE TRANSPORTATION PLANNING - SYSTEM LEVEL

#### **WORK ELEMENT:**

#### 302 Transportation Plans, Analyses, Assessments and Consistency Determinations

#### Objectives

- 1) To conduct periodic reviews of the Transportation Plan, including analysis of projected traffic volumes, land use, accidents and funding data.
- 2) To maintain accurate estimates of socioeconomic indicators.
- To address FAST-ACT planning requirements in the Transportation Study Area, as appropriate.
- 4) To support MDT traffic modeling in the transportation planning process

<u>Previous Work:</u> In cooperation with the MDT, staff has prepared updates of the Long Range Transportation Plan. Additionally, socioeconomic estimates were monitored for population, dwelling units and employment for the Transportation Planning Area. Completed a minor update to the Long Range Transportation Plan in FY2018, as well as an Amendment in FY2019.

#### Methodology:

The coordination of air quality and transportation plans and programs will continue to the extent appropriate and in accordance with applicable requirements. Other environmental factors such as noise, water quality, aesthetics, etc., will be considered to the extent appropriate during major transportation planning decisions in accordance with applicable requirements.

Context-sensitive, smart growth and land use/transportation planning opportunities in the Great Falls area will be investigated to the extent appropriate.

Sub-area transportation studies will be performed as necessary to supplement the LRTP. Review and reporting of Transportation Planning Performance Measures will occur under this work element.

Perform North Great Falls Sub-Area Transportation Study (consultant): \$100,000 (est.) (\$90,000 Fed/State, \$10,000 Local).

Staffing:		Administrative		<u>Technical</u>	Clerical
(Weeks)		4		8	2
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	112,554 110,822	17,446 17,178	0 0	0 10,000	130,000 138,000

Functional Agency Responsibilities: PCD will be responsible for all work.

- 1) A compliant Long Range Transportation Plan (LRTP)
- 2) A North Great Falls Sub-Area Transportation Study

#### WORK ELEMENT:

#### 400 Transit Program Administration

<u>Objectives:</u> To provide program support, general administration, grant administration, and training in support of transit planning activities.

<u>Previous Work (FY19)</u>: Stayed abreast of federal/state requirements concerning grants, funding and planning. Improved 5303 grant reporting. Performed research for planning resources. Attended general transit-related meetings. Improved data-keeping methodologies. Performed general grant oversight. Updated the UPWP work elements for FY19. Updated the Coordinated Transportation Plan. Worked on Transit Asset Management Plan. Continued activities undertaken in FY2018.

Methodology (FY20): All administrative functions necessary in support of transit planning activities will be performed. Quarterly progress and expenditure reports will be prepared and transmitted to the Planning Advisory Board to maintain federal funding support. Furthermore, this UPWP will be revised when deemed necessary. The FY2020 UPWP for transit planning activities will also be developed under this line item. Maintain coordination with 5310 providers and as the lead agency, develop and apply for capital grants for new vehicles as decided by the Great Falls Transportation Advisory Committee. The Coordinated Transportation Plan will be updated via the Great Falls Transportation Advisory Committee. Continuation of activities undertaken in FY2019.

The General Manager will participate in recognized and approved training programs in order to improve skills and capabilities. General Manager will assimilate regulations and codes to keep abreast of federal, state, and local requirements as they relate to the transit planning process. This will include review of FAST Act provisions and development of strategies to comply with same. To maintain interaction and feedback with appropriate citizen and professional groups, the General Manager will participate with the TAC, PCC, GFTAC, citizen advisory boards, and others as needed. Grant administration functions will be performed. Develop FTA mandated Transit Asset Management Plan.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

560 hrs. = 14 weeks

Gonorai	managon.	000 11101	woons	
Funding:	<u>PL</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
GFTD (FY19)	0	15,244	3,811	19,055
GFTD (FY20)	0	15,244	3,811	19,055

<u>Functional Agency Responsibilities</u>: The Great Falls Transit District will be responsible for all work.

#### Products:

- An ongoing administrative program to carry out the transit planning function, including quarterly progress and expenditure reports
- 2) FFY2021 UPWP work elements

General Manager:

- 3) An updated Coordinated Public Transportation Plan
- 4) Transit Asset Management Plan.

#### WORK ELEMENT:

#### 401 Transit Service Planning and Assessment

<u>Objectives</u>: To provide the citizens of Great Falls with acceptable transportation alternatives to single-occupancy private vehicles in the future. To continually assess transportation needs in both developed and developing areas. To provide intermodal options (e.g., bike and bus, park and ride, etc.). To afford viable public transportation during times of constrained financial resources.

<u>Previous Work (FY19)</u>: Maintained performance-indicator reports. Considered required service modifications for a more effective system. Assessed the effects of the downtown transfer center; researched possible improvements for the transfer center and for the transfer center's general management. Performed general planning for system improvements including route changes, schedule changes, and locations for amenities such as bus shelters. Performed general transit planning. Continued activities undertaken in FY2018.

Methodology (FY20): Continuation of activities undertaken in FY2019 including research to determine if there is the possibility additional service hours or routes could be added to the system in the future. Develop a plan for integrating items from the Transit Development Plan completed in 2011, when funding allows for expansion. Study where fixed bus stops should be, should we move to a fixed stop system. Continuation of activities undertaken in FY2019. Perform a National Transit Database passenger count using consultant services. Estimated amount: \$20,000.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

2644 hrs. = 61 weeks

Funding:	<u>PL</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>
GFTD (FY19)	0	35,518	8,879	44,397
GFTD (FY20)	0	51,518	12,879	64,397

<u>Functional Agency Responsibilities</u>: The Great Falls Transit District will be responsible for all work.

#### Products:

- 1) Monthly summary showing financial position and ridership summary by month
- 2) On-going ridership tracking by route
- 3) Grant applications and revisions

Transit Staff:

- 4) System assessment documentation (e.g., survey results, locational needs, etc.)
- 5) Update of Transfer Center roof and interior repairs and painting
- 6) Current National Transit Database passenger count

#### WORK ELEMENT:

#### 402 Transit Service Enhancement

<u>Previous Work (FY19):</u> Made beneficial changes to GFTD Internet site. Revised historical ridership data and current data for increased accuracy in analysis. Prepared National Transit Database reports. Provided monthly ridership analysis. Gathered information from public for planning purposes. Identified groups in the community for marketing efforts. Continued activities undertaken in FY18.

Methodology (FY20): Continue to identify groups in the community for marketing efforts. Assess public reaction to routes, schedules, marketing tools, and alterations of such. Complete National Transit Database reports. Upkeep monthly ridership figures and summary figures for effective decision-making. Innovate in establishing new reports and figures to better shed light on important decisions for Great Falls Transit. Assess overall system functioning. Develop a more robust Internet site. Produce general flyers and signs for maximum public awareness of system and system changes. Continuation of activities undertaken in FY19.

<u>Staffing:</u> The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

Transit Staff:		485 hrs. = 12 weeks			
Funding:	<u>PL</u>	<u>FTA</u>	<u>Local</u>	<u>Total</u>	
GFTD (FY19)	0	10,712	2,678	13,390	
GFTD (FY20)	0	10.712	2.678	13.390	

<u>Functional Agency Responsibilities:</u> The Great Falls Transit District will be responsible for all work.

- 1) Transit ridership by month (i.e., including inter-modal)
- 2) Performance indicators by month
- 3) Ridership comparisons by month
- 4) Marketing tools

#### WORK ELEMENT:

#### 403 Transit ADA Implementation

<u>Objectives</u>: To ensure optimal use of Great Falls Transit District funds in meeting elderly and disabled transportation needs for both specialized and fixed-route transportation in accordance with Federal Americans with Disabilities Act (ADA) regulations.

<u>Previous Work (FY19):</u> Continued activities undertaken in FY18. Maintained an open communication for planning purposes with elderly and disabled people in the community through the ADA Advisory Committee. Identified means to address transit and special transportation needs including efforts to assess both short and long-term paratransit needs of the community and efforts to evaluate organizational and fiscal means to address transportation needs. Closely monitored ACCESS service. Revised and improved ACCESS data reporting. Explored the possibility of expanding coordinated transportation with other agencies and 5310 providers in the Great Falls area.

Methodology (FY20): Continuation of activities undertaken in FY19. Plan additional sensitivity training for GFTD operators and other employees. Continue general administration of ACCESS program as well as records maintenance for future decision making. Research alternative means of serving seniors and people with disabilities through cost-effective programs. Study the consequences for seniors, people with disabilities, and for the ACCESS program of implementing fixed stops on the fixed route system. Localize and plan for wheelchair pads at necessary locations. Devise plans to attract seniors and passengers with disabilities to GFTD's fixed routes.

<u>Staffing</u>: The staff hours for this project will be charged to this program with monthly verifiable time sheets for actual measurable work completed.

ADA Coordinator: 1708 hrs. = 43 weeks Transit Staff: 1340 hrs. = 34 weeks 3048 hrs. = 77 weeks

Funding:	<u>PL</u>	<u>FTA</u>	Local	<u>Total</u>
GFTD (FY19)	0	38,728	9,682	48,410
GFTD (FY20)	0	38,728	9,682	48,410

<u>Functional Agency Responsibilities</u>: The Great Falls Transit District will be responsible for all work.

- 1) Elderly and disabled transportation service database
- 2) Elderly and disabled transportation service certification
- 3) Elderly and disabled transportation service contract maintenance
- 4) Elderly and disabled transportation service financial statement
- 5) Elderly and disabled transportation service ridership (i.e., monthly)
- 6) ADA Advisory Committee minutes

#### 41.15.00 - TRANSPORTATION IMPROVEMENT PROGRAM

#### **WORK ELEMENT:**

#### 600 Transportation Improvement Program (TIP)

<u>Objective</u>: To maintain a Transportation Improvement Program (TIP), which reflects the current implementation status of the transportation plan and transit development program, and conforms to Federal TIP guidance.

<u>Previous Work</u>: The Great Falls TIP was first adopted by the PCC during FY 1976, and has been updated on a regular basis, as needed. As well, the Administrative Amendment and Amendment processes were used for minor updates.

<u>Methodology</u>: The TIP will be updated and/or amended. During the program period of the adopted TIP, revisions will be conducted as needed in response to changes in the transportation plan, project priorities, funding, etc., and in response to requests to include and modify transit funded programs and projects.

Modifications necessary for compliance with Federal TIP regulations will be made.

Air quality conformity determinations of the TIP will be conducted as appropriate and in accordance with the Clean Air Act Amendments of 1990 and the latest transportation funding act. Interagency consultation procedures will be followed, as appropriate.

Staffing:	Administ	<u>rative</u>	Techr	<u>nical</u>	Clerical
(Weeks)	0		2		0
Funding:	<u>PL</u>	<u>State</u>	<u>FTA</u>	Local	<u>Total</u>
PCD (FY19) PCD (FY20)	4,675 4,675	725 725	0 0	0 0	5,400 5,400

<u>Functional Agency Responsibility</u>: PCD will be responsible for all work.

Product: A current, compliant Transportation Improvement Program.

TABLE 1
FEDERAL FISCAL YEAR 2020 FUNDING SUMMARY
(OCTOBER 1, 2019 - SEPTEMBER 30, 2020)

	FFY 2019	FFY 2019	FFY 2020			SOURCES			DISBUI	RSEMEI	NT
WORK ELEMENT	ESTIMATED ACTUAL COSTS*	ESTIMATED COST	ESTIMATED COST	PL	State	FTA 5303	SHPO	LOCAL	PCD	MDT	GFTD
41.11.00-PROGRAM SUPPORT & ADMIN											
100 PROG ADMIN & PARTICIPATION	88604	99000	120000	99567	15433	0	0	5000	120000	0	0
101 SERVICE	30128	59500	69000	55411	8589	0	0	5000	69000		0
41.12.00-GEN DEV & COMP PLANNING											
200 INFO & DATABASE PROGRAM	32655	32725	30000	12987	2013	0	0	15000	30000	0	0
202 LAND USE & DEVELOPMENT REVIEW	295323	413000	433000	0	0	0	0	433000	433000	0	0
203 GROWTH POLICY DEV & IMP	64583	52000	75000	0	0	0	0	75000	75000		0
204 HISTORIC PRESERVATION	66365	83510	100000	0	0	0	5225	94775	100000	0	0
205 CODE ENFORCEMENT	71620	86000	90000	0	0	0	0	90000	90000	0	0
41.13.01-LR TRANS PLNNG-SYS LEVEL											
300 TRANS PLAN IMPL & PROJ DEV	94728	209000	90000	77922	12078	0	0	0	90000	0	0
<b>301</b> TRANS SYSTEM DATA BASE PROG	4489	28000	7500	6494	1007	0	0	0	7500	0	0
<b>302</b> TRANS PLANS, ANALYSIS, ETC	40321	130000	138000	110822	17178	0	0	10000	138000	0	0
41.14.00-SHORT RANGE TRANS PLNNG											
<b>400</b> TRANSIT PROGRAM ADMIN.	20059	19055	19055	0	0	15244	0	3811	0	0	19055
401 TRANSIT SERV PLNNG & ASSESS	41550	44397	64397	0	0	51518	0	12879	0	0	64397
<b>402</b> TRANSIT SERVICE ENHANCEMENT	8918	13390	13390	0	0	10712	0	2678	0	0	13390
403 TRANSIT ADA IMPLEMENTATION	42150	48410	48410	0	0	38728	0	9682	0	0	48410
41.15.00-TRANS IMPROVEMENT PROG.											
600 TRANS IMPROVEMENT PROGRAM	4612	5400	5400	4675	725	0	0	0	5400	0	0
TOTALS			1303152	367878	57022	116202	5225	756825	1157900	0	145252

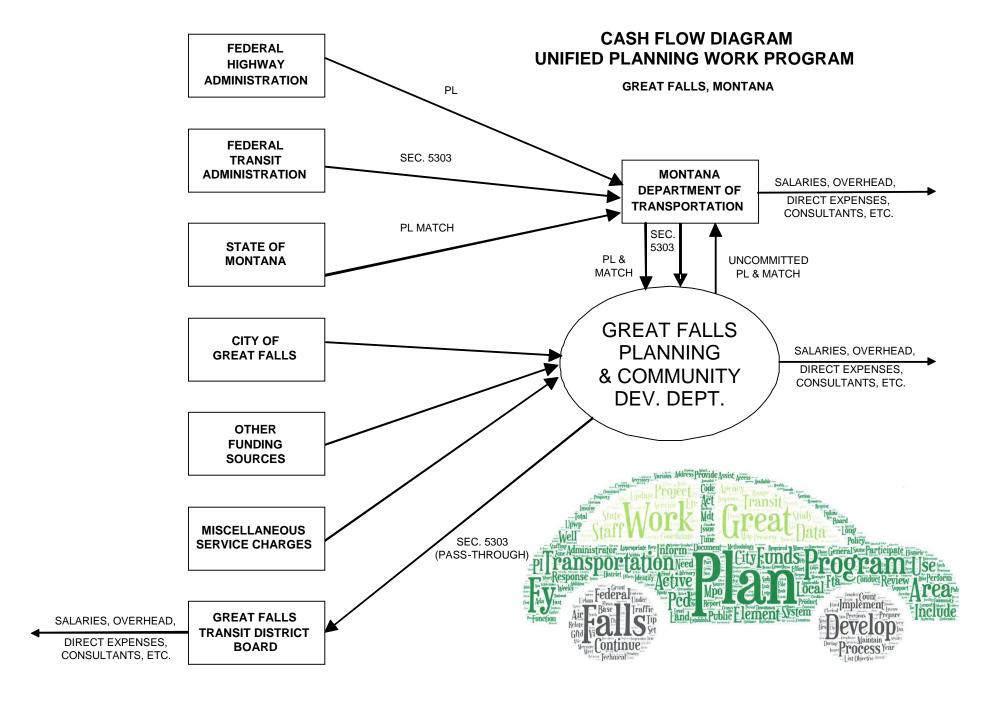
<sup>\*</sup> estimated utilizing 4th quarter of FFY2018

TABLE 2 FUNDING PRORATION (OCTOBER 1, 2019 - SEPTEMBER 30, 2020)

WORK ELEMENT	RECIPIENT		TOTALS			
WORK ELLINEIN	REON IEIVI	PL*	FTA 5303	SHPO	LOCAL	IOIALO
100 PROG ADMINISTRATION & PARTICIPATION	Planning	96%	0%	0%	4%	100%
101 SERVICE	Planning	93%	0%	0%	7%	100%
200 INFO. & DATABASE PROGRAM	Planning	50%	0%	0%	50%	100%
204 HISTORIC PRESERVATION	Planning	0%	0%	5%	95%	100%
302 TRANS PLANS, ANALYSIS, ETC	Planning	100%	0%	0%	0%	100%
400 TRANSIT PROGRAM ADMINISTRATION	GFTD	0%	80%	0%	20%	100%
401 TRANSIT SERV PLNG & ASSESSMENT	GFTD	0%	80%	0%	20%	100%
402 TRANSIT SERVICE ENHANCEMENT	GFTD	0%	80%	0%	20%	100%
403 TRANSIT ADA IMPLEMENTATION	GFTD	0%	80%	0%	20%	100%

<sup>\*</sup> Includes State match of 13.42%.

Note: As this table applies to salary reimbursement rates, this table does not include some direct-reimbursement items such as consultant services



#### **COST ALLOCATION PLAN**

#### INTRODUCTION:

The following plan provides a procedure for preparing reimbursement requisitions for PL-104 (f), FTA Section 5303 and other planning funds received by the Great Falls Planning & Community Development Department in performance of its duties as staff for the MPO.

#### **IDENTIFICATION OF COSTS**

The costs encountered in conducting this work program are delineated below by type:

<u>Direct</u>	<u>Indirect</u>	Fringe Benefits
Salaries Mileage Advertising Travel Interview & Moving Printing & Publication	Legal Services Reproduction (Supplies, equipment) Office Supplies Audit Services Postage	FICA PERS Industrial Accident Unemployment Insurance Sick Leave Vacation
Staff Training Costs Consultants	Dues & Subscriptions Telephone	Paid Holidays Employee Health Insurance
Other	Office Equipment & Maintenance Rent	Military Leave Jury Duty

# **ALLOCATION OF COSTS**

Direct costs will be charged to the work program line items to which they apply. A record of staff time and expenditures will be kept to document expenses incurred against each line item.

Based upon a recommendation by the Audit Unit of the Montana Department of Transportation, the indirect rate is based upon eligible indirect costs from the previous year. Due to inconsistent staff levels, this rate fluctuates from year-to-year. This rate is supported by an indirect cost allocation plan submitted to the Montana Department of Transportation and the Federal cognizant agency. From the calculations in the Indirect Cost Allocation Plan, a rate of 46% of direct salary expenditures for indirect costs will be used. The calculated rate will be applied to the Unified Planning Work Program fiscal year of October 1 through September 30, and is a predetermined, fixed rate that is not subject to change during the stated period.

Fringe benefits will be calculated at a rate of 66% of the direct salaries charged to each line item. This rate is supported by documentation submitted to and approved by the Montana Department of Transportation. The calculated rate will be applied to the Unified Planning Work Program fiscal year of October 1 through September 30, and is a predetermined, fixed rate that is not subject to change during the stated period.

The degree of participation by each funding agency is based on the participation percentages that have been determined for each line item. Each funding agency will provide their share of the total charges made against each line item according to the percentages indicated in the Funding Proration Table. However, approved, eligible direct line items that are chargeable to PL will be reimbursed on a 100% basis, and will not be part of the percentage calculations in the Funding Proration Table.