

### Work Session Meeting Agenda 2 Park Drive South, Great Falls, MT Commission Chambers, Civic Center July 21, 2020 5:30 PM

#### **UPDATES CONCERNING PROCESS OF MEETINGS**

Due to the COVID-19 health concerns, the format of the City Commission meeting may be modified to accommodate Commission member attendance in person, via a remote location/virtual meeting method, or to appear telephonically. In order to honor the Right of Participation and the Right to Know (Article II, Sections 8 and 9 of the Montana Constitution), modifications have also been made for public participation. Public participation is welcome in the following ways:

- Attend in person. Refrain from attending in person if you are not feeling well. The City
  will require social distancing at the meeting, and may limit the number of persons in the
  meeting room according to applicable health guidelines.
- Provide public comments via email. Comments may be sent via email before 5:00 PM on Tuesday, July 21, 2020, to: <a href="mailto:commission@greatfallsmt.net">commission@greatfallsmt.net</a>. Include the agenda item or agenda item number in the subject line, and include the name of the commenter and either an address or whether a city resident. Written communication received by that time will be shared with the City Commission and appropriate City staff for consideration during the agenda item and before final vote on the matter; and, will be so noted in the official record of the meeting.
- <u>Call-in</u>. The public may call in during specific public comment periods at <u>406-761-4786</u>. All callers will be in a queued system and are asked to remain on hold and be patient. Calls will be taken in the order in which they are received. Callers will be restricted to customary time limits. We ask for your patience in the event there are technical difficulties.
- The agenda packet material is available on the City's website: <a href="https://greatfallsmt.net/meetings">https://greatfallsmt.net/meetings</a>. The Public may view and listen to the meeting on government access channel City-190, cable channel 190; or online at <a href="https://greatfallsmt.net/livestream">https://greatfallsmt.net/livestream</a>. Public comment will be taken during the meeting as indicated on the agenda with an <a href="assertist">asterisk</a>.

#### CALL TO ORDER

#### **PUBLIC COMMENT**

(Public comment on agenda items and on any other matter that is within the jurisdiction of the City Commission. Please keep your remarks to a maximum of five (5) minutes. Speak into the microphone, and state your name and either your address or whether you are a city resident for the record.)

#### WORK SESSION ITEMS

- 1. Animal Shelter Request for Proposal from Maclean Cameron Animal Adoption Center.
- 2. Updated Financial Policies and proposed changes to City Code, Title 3- Revenue and Finance. Presented by Melissa Kinzler and Sara Sexe.

#### DISCUSSION POTENTIAL UPCOMING WORK SESSION TOPICS

#### **ADJOURNMENT**

City Commission Work Sessions are televised on cable channel 190 and streamed live at <a href="https://greatfallsmt.net">https://greatfallsmt.net</a>. Work Session meetings are re-aired on cable channel 190 the following Thursday morning at 10 a.m. and the following Tuesday evening at 5:30 p.m.

Wi-Fi is available during the meetings for viewing of the online meeting documents.

#### UPCOMING MEETING SCHEDULE

Work Session - Tuesday August 4, 2020 5:30 p.m.

Commission Meeting - Tuesday August 4, 2020 7:00 p.m.

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# City of Great Falls Financial Policy Update

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# Why update the Financial Policy?

- Last update was December, 2004
- Many Departments had questions about old policies
- Purchasing is de-centralized; each Department completes own purchases
- Looked at changing policies to be more efficient for Departments while maintaining internal controls
- The City Financial software will be changing July, 2020, updating the policy before implementation will create a smooth transition
- Formed City-wide Purchasing Policy Committee
  - One or more representative from each Department
    - ► LegalCity Clerks Office Park & Rec Police Fire

      Human Resources Planning & Community Development Public Works
- Met once a week from August 2018 to February 2019
- Met with individuals on specific items after February 2019

Proposed Change - Fixed Asset Threshold

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- Proposing: Increase Fixed Asset threshold from \$5,000 to \$25,000
  - ▶ Threshold is based on reporting level for Annual Audit and City Comprehensive Annual Financial Report
  - Reconciliation and tracking of fixed assets will improve with a higher threshold
  - Will not affect the controls in place for monitoring and tracking items owned by the City
  - The Government Financial Officers Association (GFOA) recommends the minimum level be \$5,000 for assets; most governments have a higher threshold
  - Consulted with City's financial auditors about increased threshold and they support the recommendation of staff

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### Proposed Change - Change \$5,000 Report to \$25,000 Report or No Report

- ▶ **Proposing**: Replace \$5,000 Report with \$25,000 Report
- Each City Commission meeting the Finance Department prepares a \$5,000 Report – Invoices and Claims in Excess of \$5,000
- The \$5,000 Report is a manual labor intensive process for the Finance Department
- Currently 89.7% of invoices and claims are listed on the \$5,000 Report. If moved to \$25,000, 81.2% would be represented

#### OR

- Proposing: No \$5,000 or \$25,000 Report
- ► Check register (with all checks) will still be attached to each City Commission Meeting under Supporting Documents
- Check register also available under the Finance Department website

Proposed Change - Internal Approval Process

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- Proposing: City Manager's office approves purchases over \$25,000 through Purchase Order process – Purchase Order not required until \$25,000
- Current policy: City Manager's office approves purchases over \$5,000 through Purchase Order process
- All purchases over \$5,000 need a purchase order approval plus an invoice approval once item received
- Raising the limit to \$25,000 will streamline the purchasing process for all Departments by an estimated time of 20 hours a week in total
- All purchases will still have Department Admin approval, Department Head approval, Accounts Payable approval, and Finance Director approval
  - ▶ Purchases over \$25,000 will add City Manager's office approval

Proposed Change -Internal Documentation Requirement

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- Proposing: Purchases requiring quotes:
  - Purchases up to \$25,000 are suggested to get two written or oral quotes
  - Purchases from \$25,000 to \$80,000 shall solicit a minimum of two written quotes
- Current policy: Purchases requiring quotes:
  - ▶ Purchases from \$0 to \$4,999 quotes required will be set by department
  - Purchases from to \$5,000 to \$80,000 require three written quotes
  - If more than one quote cannot be obtained, detail explanation required
- Purchase of \$80,000 and over must follow Montana Code Annotated
- Internal policy more restrictive than state statute

Proposed Change -Personal Property 7

- Proposing: The City Commission may sell, trade or lease any personal property, scrap, surplus, etc. by negotiation without advertising for bids, for any period of time, unless the value thereof, either singularly or in the aggregate, exceeds ten thousand dollars \$25,000 whereupon such sale, trade or lease must be made to the highest bidder
- Where any single item of personal property exceeds a reasonable estimated value of one thousand dollars, the same must be declared surplus property by the City Commission prior to sale. Where any single item of personal property exceeds a reasonably estimated value of \$25,000 and staff recommends the sale or other disposition of the property, an agenda report must be provided to the City Commission to declare the item to be surplus property subject to sale, and for the Commission to approve or disapprove the sale
- Any single item of personal property that does not exceed a reasonable estimated value of one thousand dollars \$25,000 may be declared surplus property at the discretion of the Department

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# Proposed Change -Personal Property

- Advantages
  - Time savings for staff
    - Agenda reports will not be needed as often
  - New assets and disposals will be the same dollar value
    - Currently process has different dollar values for each process and is cumbersome
  - Consistency for approval process

Proposed Change -Petty Cash Reimbursement 9

- Proposing: Raise the limit of Petty Cash reimbursement amount to \$100
  - ▶ It is more efficient to use Petty Cash for small transactions than it is to issue an Accounts Payable check
- Current policy: Petty Cash reimbursements cannot exceed
   \$35

# Additional Policies / Tools Added

10

- Additional Forms
  - Quotes
  - Request for Sole Source
  - New or disposed of machinery and equipment form
- Flow chart for Purchasing, Services, and Architectural, Engineering and Land-Surveying Services
- Purchasing Matrix
- Annual Small Works Roster
- Added IT purchasing policy
  - ▶ Technology purchases must be reviewed by IT Manager prior to purchase
- Added Central Garage section
  - Purchases reviewed by Central Garage Fleet Manager
  - Approved by City Manager
- Created electronic Intent to Create forms and process
- Worked with Engineering to update Architectural, Engineering, and Land Surveying Policy

# Title 3 Code Changes

Review of proposed changes.

# Next Steps

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- City Commissioner suggestions/comments on changes at work session
- Bring Financial Policies to City Commission meeting for approval
- Bring Title 3 Ordinance changes to City Commission for adoption

# City of Great Falls Policy Update

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### City of Great Falls Purchasing Policy

#### Introduction

The City of Great Falls (City) Purchasing Policy is to ensure that the purchasing function meets the current and future needs of the City. The City will take care to ensure that it complies with Federal laws, Montana laws and City ordinances for all expenditures. The public can rely on the City to make fair, competitive, and open purchasing decisions that are in the best interest of the City.

#### **General Provisions**

- 1) No employee will personally benefit from a contract or purchase entered into by the City.
- 2) No employee will use City funds for personal purchases of any nature.
  - a) Authorized personal use of City provided cell phone, data services, and internet usage is allowed in certain cases, according to the City's Employee Conduct and Technology Policies in the Personnel Policy Manual.<sup>iii</sup>
  - b) Authorized personal use of City provided vehicles for commuting is allowed in certain cases, according to an Administrative Order 3-06 issued by the City Manager.<sup>iv</sup>
  - c) Itemized receipts and invoices are required for all purchases; details must be shown to ensure the public can determine exactly what is being paid for including individual units purchased and/or hours of service and associated rate for each.
  - d) All boards, committees or other recognized entities of the City wherein a City employee is the authorized approver of the board's purchases must comply with this purchasing policy. Any board or committee given independent purchasing authority by law or the City Commission including Library Board Trustees, should comply, to the greatest extent possible, with the requirements of this policy.
- 3) Department Head, Finance Director and City Manager, when required, will electronically approve all purchases through the accounts payable system.
- 4) Purchase Orders will be completed and approved electronically PRIOR to purchase as required by this financial policy.
- 5) Trading or bartering services, equipment, supplies, etc. is prohibited.

#### Transactions with Employees, Appointed or Elected Officials, and Related Parties

City employees are subject to the provisions of Title 2 of the Official Code of the City of Great Falls (City Code) and Title 2, Chapter 2, Montana Code Annotated (MCA). This portion of the City Code and Montana law essentially restricts public employees or their family members, from utilizing information, accepting gifts, benefits, or participating in or having interest in business undertakings or employment, which would affect their economic interests, influence the faithful and impartial discharge of their public duties, or create the appearance of impropriety. <sup>v</sup>

#### Credit Card Transactions

The purpose of the credit card program is to establish a more efficient, cost-effective method of purchasing. The program was designed as an alternative to the traditional purchasing process for supplies, materials, and travel. The credit card can be used with any supplier that accepts the designated bankcard as a form of payment. It should be noted, however, that users shall conform to the City purchasing policy as well as state purchasing laws when using the credit card program. The Finance

Director will approve all credit card applications. The Finance Department will monitor activity of all credit card transactions.

- 1) Departments requesting a new credit card or changes to an existing credit card must be made in writing to the Finance Director and must include the following information:
  - a) Reason for the card
  - b) Dollar limit of the credit card
  - c) Who will be in charge of the credit card
- 2) If cardholder experiences denials when using the City credit card the employee should notify the Finance Director as soon as possible so the denial can be investigated.
- 3) The Finance Department will maintain a list of available credit cards for all departments, which will include the credit limit and expiration date of each card.
- 4) Credit cards may be removed from department's possession at the discretion of the Department Head or Finance Director.
- 5) When a credit card is checked out from the department or the credit card number information is given, a check-out/check-in procedure is necessary. The check-in/check-out form must include the following information:
  - a) Date and time of removal
  - b) Name of person card checked out to
  - c) Approved by
  - d) Purpose of use
  - e) Receipts returned with credit card
  - f) Date and time of return
  - g) Checked in by
- 6) Any employee checking out the credit card will need to read and sign the City Credit Card Procedures Employee Acknowledgment form available from the Finance Department.
- 7) Documentation detailing the purchase with the City credit card is required for all transactions. Adequate documentation may consist of, but is not limited to original detailed receipts, credit slips, etc. At no time shall the City approve payment of credit card invoices without adequate documentation.
- 8) City credit cards shall not be used for purchase of personal purchases, cash advances, or other category exclusions (alcohol, tobacco, entertainment, cash refunds for returned purchases, etc.)
- 9) Any employee of the City of Great Falls who violates the provisions of the credit card policy shall be subject to disciplinary action, up to and including discharge and/or civil and/or criminal action. The Disciplinary Policy is located in the <u>Personnel Policy Manual</u> or applicable Collective Bargaining Agreements.
- 10) Employees to whom credit cards are issued for City purchases shall be responsible for the protection and custody of the credit card, if the card is lost or stolen, the employee will immediately notify the issuer of the credit card, Department Head, and the Finance Director. Employees shall not knowingly post or otherwise make publicly available credit card data that could potentially result in fraudulent charges.
- 11) Employees to whom credit cards are issued for City purchases shall immediately surrender the card upon termination of employment or layoff from active work status.
- 12) All benefits derived from use of credit cards are property of the City.
- 13) The credit card shall not impact the employee's personal credit references. The City issued credit card is a City liability, not a personal liability card.
- 14) No credit cards of any type shall be applied for, or accepted, without the written consent of the Finance Director.
- 15) City credit cards will be reconciled monthly

- a) Each time a purchase is made the receipt or other documentation will be given to the proper personnel in the department to process and enter into Accounts Payable for payment.
- b) When the monthly statement is received, each department will verify all charges are accurate and have been submitted for payment.
- c) The balance due on any credit card account shall be paid in full by the due date listed on the statement but in no case no later than sixty days from the original statement date. All finance and late charges will be charged to the department that acquires them. Consistent finance and late charges may be grounds for cancellation of department credit card.
- d) All credit card statements will be mailed to the individual departments, each department will reconcile the statement, and process any needed payments.

#### Meal and Food Purchases

In many cases, it is to the City's advantage to provide food to employees and volunteers while they are conducting City business, or in special cases of recognition or award. Meal and food purchases are subject to all existing purchasing and approval requirements. The <u>Travel Policy</u> is located on the City's intranet in Shared Documents. vi

- 1) Non-Per Diem meal and food purchases must have itemized receipts signed by Department Head and may include a tip up to 15%.
- 2) Per Diem amounts are established by the Travel Policy, and do not require receipts, refer to Travel Policy for specific information.
- 3) The purchase of alcohol or tobacco with City funds is prohibited.

#### Information Technology Services, Software, & Hardware Purchases

All technology related purchases must be approved and coordinated by the Information Technology Operations Manager PRIOR to purchase. This includes hardware (e.g. computers, laptops, tablets, monitors, routers, telephones, printers, etc.), software (e.g. Microsoft Office, PDF Editors, etc.) and services (e.g. Web/application hosting, adding network lines, etc.) Excluded are cellular/smart phones as each department manages their own devices/plans. The Information Technology department often receives special pricing due to bulk ordering and/or the availability of national, regional and state technology-related contracts. Refer to the Information Technology Purchasing Policy for specific information.<sup>vii</sup>

#### **Central Garage**

All vehicle and mobile equipment (trailers, other types of mobile equipment, etc.) related purchases must be reviewed by the Central Garage Fleet Supervisor and approved by the City Manager, if required, PRIOR to purchase through the electronic purchase order process.

#### **Prevailing Wage Requirements**

Contracts over \$25,000 must be reviewed for Montana's prevailing wage requirements Section 18-2-402 MCA. Federally funded projects may require the use of Federal prevailing wage rates for projects over \$2,000, The Davis Bacon Act. Each project must be individually reviewed for prevailing wage and funding requirements.

#### **Documentation and Selection of Vendors**

The City seeks the lowest life-cycle costs when comparing like goods. Estimated useful life and maintenance costs must be documented whenever the costs are factored into purchasing decisions. Contracts for services are awarded to the lowest most responsible vendor or bidder. When determining which vendor or bidder is the "lowest responsible" the City may take into consideration generally available information regarding the vendors or bidders skill, ability, integrity, conscientious work, and ability to promptly fulfill the contract according to its letter and spirit. (Considerations may include, but not limited to, qualifications, available staff, references, delivery date, inspection, testing, quality and workmanship, etc.) Dividing related elements of the same project into multiple parts, in order to avoid bidding or vendor quote requirements is prohibited\*. The purchase amount requirements are listed below.

#### **Purchasing Supplies and Equipment**

Purchases of supplies and equipment are items such as office supplies, office furniture, vehicles, mobile equipment, etc. Supplies are not items that would be used in construction of any project, repairs, or maintenance.

- 1) **Purchases up to and including \$25,000** the department may purchase at the Department Head's discretion. Two written or oral quotes or other supporting documentation is recommended.
- 2) Purchases over \$25,000 and up to \$80,000 the department shall solicit a minimum of two written quotes. Documentation must accompany the request for approval. The City Manager must approve the purchase through the electronic purchase order process prior to ordering the supply or equipment.
- 3) **Purchases over \$80,000** for automobiles, trucks, other vehicles, road machinery, other machinery, apparatus, appliances, equipment, must follow the formal advertisement process outlined in Montana law and have City Commission approval by agenda item. xi
- 4) **Replacement** of current vehicles and equipment the vehicle or equipment may be traded-in as a part of the replacement purchase. xii Trade-in values should be clearly stated on the invoice, and approved by the Department Head. All vehicle and mobile equipment (vehicles, trailers, mobile equipment, etc.) related purchases must be reviewed by the Central Garage Fleet Supervisor and approved by the City Manager, when required, PRIOR to purchase through the electronic purchase order process. Machinery and Equipment forms must be filled out and returned to the Finance Department.
- 5) **Cooperative Purchasing Agreements** for supplies, equipment, and other professional services may be purchased through purchasing agreements entered into with another government entity or use of state contracts without additional bids or advertisements when done so at a savings to the City. Some of the state contracts and City agreements include but are not limited to US Communities, Source Well, NIPA, HGAC, etc. XIII
  - a) It should be noted that these purchasing arrangements are often, <u>but not always</u>, the lowest prices available.
- 6) **Special Cases for Sole Source Purchases** bids or quotes are not required where it is in the best interest of the City to maintain a compatible and/or reliable system provided by a single vendor or professional. The sole source form must be provided to the Finance Department for approval through the electronic purchasing process prior to purchase. xiv
  - a) The requirements for formal advertising process for purchases of supplies/equipment and services over \$80,000 may be waived by the City Manager. Approval must be documented and obtained PRIOR to purchase.
  - b) The waiver applies when:

- i) There is only one source for the supply or service of the item (e.g. a vendor's warranty service, exclusive vendor required maintenance agreements), or
- ii) Only one source is acceptable or suitable for the supply or service item, or
- iii) The supply or service must be compatible with current supplies or services, or
- iv) A collective bargaining agreement or other contract requires the utilization or employment of a specific good or professional.
- c) Where state and local law require a good or service to be provided by a specific entity (Election Administration, Detention Center Fees, etc.), quotes are not required.
- 7) Regardless of the amount of a purchase that includes both supplies/equipment and services, the policy thresholds will apply to a "supplies and/or equipment purchase" when 51% of the total purchase price is for supplies/equipment. The same method applies to a "services purchase" when 51% of the total purchase price is for services.<sup>xv</sup>

#### Repairs to Equipment

Repairs to equipment includes repairs and maintenance to items such as copiers, overhead doors, windows, water heaters, etc. Repairs do not include work such as alterations, remodeling, etc.

- 1) **Repairs up to and including \$25,000** the department may purchase at the Department Head's discretion. Two written or oral quotes or other supporting documentation is recommended.
- 2) **Repairs over \$25,000 and up to \$80,000** the department shall solicit a minimum of two written quotes. Documentation must accompany the request for approval. The City Manager must approve the purchase through the electronic purchase order process and it must be listed on the contracts list for the City Commission approval prior to scheduling repairs.
- 3) **Repairs or maintenance over \$80,000** must follow the formal advertisement process outlined in Montana law and have City Commission approval by agenda item. <sup>xvi</sup>
- 4) In the case of an emergency or disaster declared under Title 10, Chapter 3, Section 401 MCA, the purchasing rules may be suspended.
- 5) **Special Cases for Sole Source Purchases** bids or quotes are not required where it is in the best interest of the City to maintain a compatible and/or reliable system provided by a single vendor or professional. The sole source form must be provided to the Finance Department for approval prior to purchase. xvii
  - a) These requirements for purchases of supplies/equipment and services over \$80,000 may be waived by the City Manager. Approval must be documented and obtained PRIOR to purchase.
  - b) The above applies where:
    - i) There is only one source for the supply or service of the item (e.g. a vendor's warranty service, exclusive vendor required maintenance agreements), or
    - ii) Only one source is acceptable or suitable for the supply or service item, or
    - iii) The supply or service must be compatible with current supplies or services, or
    - iv) A collective bargaining agreement or other contract requires the utilization or employment of a specific good or professional.

#### Architectural, Engineering, and Land-Surveying Services

Architectural, engineering, and land surveying services and negotiated contracts for such professional services are made based on demonstrated competence and qualifications for the type of professional services required and at fair and reasonable prices. Refer to the separate Architects, Engineers, and Surveyors policy prepared by Public Works. Any project involving construction, remodeling, master

planning, or rate study should receive an Office File number and a project number assigned by an <u>Intent</u> to Create Form.

#### Construction

Construction includes new construction, remodeling, additions to existing buildings, etc. Any project involving construction, remodeling, master planning, or rate study should receive an Office File number and a project number assigned by an Intent to Create Form.

- 1) **Construction up to and including \$25,000** the department may purchase at the Department Head's discretion. Two written or oral quotes or other supporting documentation is recommended.
- 2) **Construction over \$25,000** and **up to \$80,000** the department shall solicit a minimum of two written quotes. Documentation must accompany the request for approval. The City Manager must approve the purchase through the electronic purchase order process and it must be listed on the contracts list for the City Commission approval prior to the beginning of construction.
- 3) **Construction over \$80,000** must have the City Commission approval by agenda item and follow the formal advertisement process outlined in Montana law. \*viii\*
- 4) In the case of an emergency or disaster declared under Title 10, Chapter 3, Section 401 MCA, the purchasing rules may be suspended.

#### **Non-Construction Services**

Non-construction services may include maintenance, custodial, security services, mail handling, etc.

- 1) **Non-Construction services up to and including \$25,000** per agreement, may be purchased at the Department Head's discretion.
- 2) **Non-Construction Services over \$25,000 and up to \$80,000** per agreement, the department may solicit a minimum of two written quotes or other documentation. The City Manager must approve the purchase through the electronic purchase order process and it must be listed on the contracts list for the City Commission approval prior to services being rendered.
- 3) **Non-Construction services over \$80,000** per agreement have the City Commission approval by agenda item and. The City Manager may require that a published "Request for Proposals" or "Request for Qualifications" be made, with the "lowest most qualified and/or responsible vendor" selected.

#### Other Professional Services

Other Professional Services other than those defined in the Architectural, Engineering, and Surveying policy (maintained by Public Works) are exempt from bidding as identified in 7-5-4301 MCA. Professional Services include planning, design, and consultation not implementation, installation or construction. Any project involving construction, remodeling, master planning, or rate study should receive an Office File number and a project number assigned by an <a href="Intent to Create Form.">Intent to Create Form.</a>

- 1) **Professional services totaling up to and including \$25,000** per agreement, may be purchased at the Department Head's discretion.
- 2) **Professional Services over \$25,000 and up to and including \$80,000** per agreement, the department may solicit a minimum of two written quotes or other documentation. The City Manager must approve the purchase through the electronic purchase order process and it must be listed on the contracts list for the City Commission approval prior to services being rendered.

3) **Professional services over \$80,000** per agreement and may require City Commission approval by agenda item. The City Manager may require that a published "Request for Proposals" and/or "Request for Qualifications" be made, with the "lowest most qualified and/or responsible vendor" selected.

#### **Small Works Roster**

The purpose of the Small Works Roster (Roster) policy is to make it simpler for departments to get small jobs and repairs completed using a list of preapproved vendors. The Risk Management Specialist will maintain the list of preapproved vendors for the City. The Roster will include vendors that have completed the Small Works Roster application, have met all of the requirements, and have been approved. The City reserves the right to select an appropriate vendor.

#### **Approval of Purchases**

At least two electronic approvals are required for the payment of any good or service purchased by the City. Electronic approval must be the Department Head, the Finance Director, and the City Manager, when required by this purchasing policy.

#### **Emergency Purchasing Provisions**

In the case of an emergency<sup>xix</sup> or disaster<sup>xx</sup> caused by fire, flood, explosion, storm, earthquake, riot, insurrection, or other similar emergency the City Commission may vote, with three-fourths of the members present, to suspend the purchasing rules for purchases related to the declared emergency.

#### Violations of this Policy

Violations of this policy will be investigated and appropriate disciplinary action may be taken in accordance with the Personnel Policy Manual, and any applicable collective bargaining agreements, and/or applicable federal, state, and local laws.

#### **Definitions**

Architectural, Engineering, and Land Surveying Services (A/E/S) – A specific policy for contracting architects, engineers, and surveyors maintained by the Public Works Department for the City.

**Construction** – To build something new or remodeled e.g. a building, an addition to a building, a room inside of an existing building, etc.

**Cooperative Purchasing Agreements** – A Commission approved and signed purchasing agreement with another entity in order to procure items at a lower prices.

**Documentation** – Material that provides official information that serves as a record. Materials can be but is not limited to quotes, a form for verbal quotes (should contain contact information, what is being quoted, price, etc.), item pricing from a catalog, item pricing from an internet site, e-mails, etc.

Intent to Create Form - Is used to have an Office File number and/or a Project Number created. The Office file number is the method the City uses to track documentation associated with a project and is assigned by the City Engineer. Project numbers are assigned to track expenditures and revenues of projects and are assigned by the Budget Analyst or the Finance Director in the Finance Department for projects other than Public Works projects all Public Works projects are assigned by the Engineering Division. Any project involving construction, remodeling, master planning, or rate study should receive an Office File number. Intent to Create Form Instructions

**Lowest Responsible Bidder** – The City may take into consideration generally available information regarding the vendors or bidder's skill, ability, integrity, conscientious work, and ability to promptly fulfill the contract according to its letter and spirit. (Considerations may include, but not limited to, qualifications, available staff, references, delivery date, inspection, testing, quality and workmanship, etc.)

Non-Construction Services – May include maintenance, custodial, security services, mail handling, etc.

**Other Professional Services** - Planning, design, and consultation requiring technical expertise or experience.

**Professional Services** - Defined as professional, technical, engineering, or legal services are exempt from bidding as identified in 7-5-4301 MCA.

**Project Number** - Are assigned to track expenditures and revenues of projects and are assigned by the Budget Analyst or the Finance Director in the Finance Department for projects other than Public Works projects all Public Works projects are assigned by the Engineering Division.

**Repairs** – To fix something that has broken, not construct a new item.

**RFP** – Request for proposal.

RFQ – Request for qualifications, which may include completing the Standard Government Form (SF) 330.

**Sole Source** - Purchases bids or quotes are not required where it is in the best interest of the City to maintain a compatible and/or reliable system provided by a single vendor or professional. The sole source form must be provided to the Finance Department for approval prior to purchase.

<sup>&</sup>lt;sup>1</sup> Section 7-5-4109, Montana Code Annotated (MCA) and Title 2.21.030 in the Official Code of the City of Great Falls (OCCGF)

ii Sec 2.21.050 OCCGF

iii Sec 13 of the City of Great Falls Policy Manual

iv Administrative Order 3-06

<sup>&</sup>lt;sup>v</sup> Title 2 OCCGF and Sec 2-2, MCA

vi City of Great Falls Travel Policy

vii Information Technology Purchasing Policy

viii Sec 18-2-402, MCA

ix The Davis Bacon Act

<sup>&</sup>lt;sup>x</sup> Sec 7-5-4305, MCA

<sup>&</sup>lt;sup>xi</sup> Sec 7-5-4302, MCA

xii Sec 7-5-4307, MCA and Title 3.04 OCCGF

xiii Sec 18-4-402, MCA

xiv Sec 18-4-306, MCA

xv Sec 7-5-4301-(2)-(a), MCA

xvi Sec 7-5-4302, MCA

xvii Sec 18-4-306, MCA

xviii Sec 7-5-4302, MCA and 18-8-212 (2), MCA

xix Sec 7-5-4303, MCA

xx Sec 10-3-401, MCA

### City of Great Falls Credit Card Policy

#### **Credit Card Policy**

This policy provides an overview of the credit card program as well as the range of related procedures and forms associated with the program. The purpose of the credit card program is to establish a more efficient, cost-effective method of purchasing. The program has been designed as an alternative to the traditional purchasing process for supplies, materials, and travel. The credit card can be used with any supplier that accepts the designated bank card as a form of payment. It should be noted, however, that users shall conform to City of Great Falls purchasing policy as well as state purchasing laws when using the credit card program. All credit cards applications will be approved by the Finance Department Director. The Finance Department will monitor activity or all credit card transactions.

- 1. Departments requesting a new credit card or changes to an existing credit card must be made in writing to the Finance Department Director and must include the following information:
  - a. Reason for the card
  - b. Dollar limit of the credit card
- 2. If cardholder experiences denials when using the City credit card. The employee should notify the Director of Finance as soon as possible so the denial can be investigated.
- 3. The Finance Department will maintain a list of available credit cards for all departments which will include the credit limit and expiration date of each card.
- 4. Credit cards may be removed from department's possession at the discretion of the Department Head or Director of Finance.
- 5. When a credit card is checked out from the department or the credit card information is given a check-out/check-in procedure is necessary. The check-in/check-out form, provided by the Finance Department, must include the following information:
  - a. Date and time of removal
  - b. Name of person card checked out to
  - c. Approved by
  - d. Purpose of use
  - e. Receipts returned with credit card
  - f. Date and time of return
  - g. Checked in by
- 6. Any employee checking out the credit card will need to read and sign the City Credit Card Procedures Employee Acknowledgment form provided by Finance Department.
- 7. Documentation detailing the purchase with the City credit card is required for all transactions. Adequate documentation may consist of, but is not limited to original detailed receipts, credit slips, etc. At no time shall the City approve payment of credit card invoices without adequate documentation.
- 8. City credit cards shall not be used for purchase of personal purchases, cash advances, or other category exclusions (alcohol, tobacco, entertainment, cash refunds for returned purchases, etc.)

- 9. Any employee of the City of Great Falls who violates the provisions of the credit card policy shall be subject to disciplinary action, up to and including discharge and/or civil and/or criminal action. The Disciplinary Policy is located in the Personnel Policy Manual.
- 10. Employees to whom credit cards are issued for City purchases shall be responsible for the protection and custody of the credit card; if the card is lost or stolen the employee will immediately notify the issuer of the credit card, Department Head, and the Finance Department Director. Employees shall not knowingly post or otherwise make publicly available credit card data that could potentially result in fraudulent charges.
- 11. Employees to whom credit cards are issued for City purchases shall immediately surrender the card upon termination of employment or layoff from active work status.
- 12. All benefits derived from use of credit cards are property of the City of Great Falls.
- 13. The credit card shall not impact the employee's personal credit references. The City issued credit card is a City liability, not a personal liability card.
- 14. No credit cards of any type shall be applied for, or accepted, without the written consent of the Finance Department Director.
- 15. City credit cards will be reconciled monthly
  - a. Each time a purchase is made the receipts or other documentation will be given to the proper personnel in the department to process and enter into Accounts Payable for payment.
  - b. When the monthly statement is received each department will verify all charges have been submitted for payment.
  - c. The balance due on any credit card account shall be paid in full by the due date listed on the statement but in no case no later than sixty days from the original statement date. All finance and late charges will be charged to the department that acquires them. Consistent late finance and late charges may be grounds for cancellation of department credit card.
  - d. All credit card statements will be sent to Accounts Payable in the Finance Department, the statement will be sent to the individual department, each department will reconcile the statement, and process any needed payments.

# CITY OF GREAT FALLS CREDIT CARD USE PROCEDURES EMPLOYEE ACKNOWLEDGMENT

The purpose of the credit card program is to establish a more efficient, cost-effective method of purchasing. The program has been designed as an alternative to the traditional purchasing process for supplies, materials, and travel. The credit card can be used with any supplier that accepts the designated bank card as a form of payment. It should be noted, however, that users shall conform to the City of Great Falls (City) purchasing policy as well as state purchasing laws when using the credit card program. All credit cards applications will be approved by the Finance Department Director. The Finance Department will monitor activity or all credit card transactions.

The City's US Bank credit card represents our trust in you. You are empowered as a responsible agent to safeguard City assets. Your signature below is verification you have read this policy and agree to comply with is. It also acknowledges that you have checked out the card listed below:

- 1. I understand the card is for City approved purchases only and I agree not to charge personal purchases or other category exclusions (alcohol, tobacco, entertainment, cash refunds for returned purchases, etc.)
- 2. If the card is lost or stolen, I will immediately notify the issuer of the credit card and the Finance Department Director.
- 3. I agree to shall immediately surrender the card upon termination of employment or layoff from active work status.
- 4. Any employee of the City of Great Falls who violates the provisions of the credit card policy shall be subject to disciplinary action, up to and including discharge and/or civil and/or criminal action. The Disciplinary Policy is section 15 of the Personnel Policy Manual.

Employee Signature		Approving Administrator Signature		
Employee Printed Name	Date	Approving Administrator Printed Name	Date	

#### City of Great Falls Credit Card Check out

Last four numbers of Credit Card:

Assigned to:

Date/ Time			Purpose	Receipts		
Checked	Person Checking Out		(Vendor name for purchases or	turned in	Date/ Time	
Out	Card	Approved By	destination for travel)	with card	Checked In	Checked in By
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
				YES NO		
	_			YES NO		
				YES NO		

By Completing and signing this form I agree to follow the City of Great Falls Credit card Policy.

# CITY OF GREAT FALLS TRAVEL VOUCHER \*\* PLEASE READ BEFORE TRAVELING \*\*

#### FORM COMPLETION:

Each travel voucher must be as complete as possible before advances/reimbursements will be made. The correct account numbers must be provided.

#### TRAVEL VOUCHERS MUST BE RETURNED TO FISCAL SERVICES WITHIN 5 DAYS AFTER RETURN.

#### **REIMBURSABLE EXPENSES:**

Employees need authorization (requisition/purchase order, etc.) prior to incurring an expense on behalf of the City. To be reimbursed for all authorized expenses, employees submit an expense report/voucher accompanied by receipts. A supervisor must approve the expense report/voucher prior to submittal. Generally, claims will not be paid without proper documentation.

Receipts must support reimbursement claims. Support can include receipts for individual meals (if the base allowance is exceeded), transportation (plane, train, rental car, etc.), lodging, enrollment and registration, and miscellaneous business expenses.

There are occasions when receipts are not required. These include instances when individual meal claims fall within the base allowance, personal transportation claims fall within the rate per mile, and for costs associated with incidental miscellaneous expenses where receipts are not normally available (pay phones, taxis, parking, etc.).

Employees who have lost a receipt but know the amount or approximate amount of an expense may submit their claim as usual and note the receipt loss in a brief, written explanation. The City honors all reasonable travel claims.

The meal allowance is not a daily allowance or limit; it is an allowance or limit per meal, including any tip. Employees departing after 7:00 a.m. and returning before 7:00 p.m. qualify for the lunch allowance only. Employees departing after 7:00 a.m. and returning after 7:00 p.m. qualify for both the lunch and dinner allowances. Employees departing before 7:00 a.m. and returning after 7:00 p.m. qualify for the breakfast, lunch and dinner allowances.

If a meal is not associated with a business meeting, or if a meal exceeds the standard meal allowance, the meal may qualify under special meal circumstances. The City understands that some locations are, by their nature, more expensive. Employees in locations such as these may exceed individual meal allowances. Any extra costs may be claimed. Employees should attach a receipt and a brief, written explanation to their claim form for each meal. The request for additional meal expense coverage will be subject to the claim approval process.

Public transportation for City purposes shall be limited to coach rates, unless special circumstances exist and are documented.

Employees should try to reduce overall business travel costs. The timing of travel can result in savings associated with taking advantage of special rates. Accordingly, the City may prefer to pay additional lodging, meals, etc. if the result is a net savings.

Lodging: Receipts, DETAILED lodging bills, includes room and tax only.

Meals: Receipt if meal exceeds standard meal allowance with written explanation of excess.

Tips: Actual expense to a maximum of 15% per eligible meal receipt.

Registration: Receipt, copy of registration form, and other applicable documentation.

Transportation: Receipts for taxi, bus, airport limousine, and other. Copy of ticket for air or rail, coach and tourist only.

Parking: Receipt needed.

Personal Vehicle: Current Internal Revenue Service mileage allowance.

Telephone: City related

Other: Receipts for city related expenses for copies, faxes, car rental and other expenses.

If you have any questions or concerns regarding travel vouchers, please call Fiscal Services 455-8424 or 455-8425

# City of Great Falls In-State Travel Advance/Reimbursement Request Form

Employee:			Date:		
Destination:			Department:		
Travel Reason (be specific):					
Departure Date & Time:			Return Date & Time:		
Other Employees Attending This Function	on:				
Account Number:		Project N	umber: %/	'Amount:	
Account Number:		Project N	umber: %/	'Amount:	
Account Number:		Project N	umber: %/	'Amount:	
Transportation Used: Air	Car Rental	Personal	Vehicle Cit	ty Vehicle	
Travel Advance	PR # & Amoun		Reconcilliation/R		
Estimate of Expenses	Payments to	vendors:	* Receipts Required	Actual Expenses	
Motel			Motel *		
Nights			Nights		
Rate Car Rental			Rate Car Rental *		
Airfare			Airfare *		
Registration Fees			Registration Fees *		
Miscellaneous (Be specific):		_	Miscellaneous * (Be specific):		
			Wildedianedae (Be spec		
Mileage			Mileage		
Miles			Miles		
Rate 0.580			Rate 0.575	<u> </u>	
Meals			Meals		
# of Breakfasts @ \$10.00			# of Breakfasts	@ \$10.00 <u> </u>	
# of Lunches @ \$10.00			# of Lunches @	\$10.00	
# of Dinners @ \$20.00			# of Dinners @	\$20.00	
Total Advance Requested	- Total Direct Paid		Total Actual Costs		
Employee Initials			Date		
Department Head Initials			 Date		
Finance Director Initials			 Date		
	Fiscal Services Depar	tment Use Or	nly:		
	ount Advanced to Employe		Advance Ch		
Total cost of trip Total	al Itemized Travel Expense Amount Due to Employe		Advance Che Due Employee Ch		
2018	Amount Due to Ci		Due Employee Che		

# CITY OF GREAT FALLS TRAVEL VOUCHER \*\* PLEASE READ BEFORE TRAVELING \*\*

#### PRIOR APPROVAL

ALL out of state travel MUST be approved by the City Manager's Office PRIOR to incurring any expenses or travel.

#### FORM COMPLETION:

Each travel voucher must be as complete as possible before advances/reimbursements will be made. The correct account numbers must be provided.

#### TRAVEL VOUCHERS MUST BE RETURNED TO FISCAL SERVICES WITHIN 5 DAYS AFTER RETURN.

#### **REIMBURSABLE EXPENSES:**

Employees need authorization (requisition/purchase order, etc.) prior to incurring an expense on behalf of the City. To be reimbursed for all authorized expenses, employees submit an expense report/voucher accompanied by receipts. A supervisor must approve the expense report/voucher prior to submittal. Generally, claims will not be paid without proper documentation.

The policy for the City of Great Falls is the City will pay for one checked bag that is personal and not overweight. Anything over that must be covered by the employee.

Receipts must support reimbursement claims. Support can include receipts for transportation (plane, train, rental car, etc.),

There are occasions when receipts are not required. These include instances when personal transportation claims fall within the rate per mile, and for costs associated with incidental miscellaneous expenses where receipts are not normally available (pay phones, taxis, parking, etc.).

Employees who have lost a receipt but know the amount or approximate amount of an expense may submit their claim as usual and note the receipt loss in a brief, written explanation. The City honors all reasonable travel claims.

The meal allowance is a daily allowance or limit; and is based on the per diem rates provided by the General Services Administration (GSA) rates can be found at https://www.gsa.gov/travel/plan-book/per-diem-rates or contact the Finance Department for current rates.

Public transportation for City purposes shall be limited to coach rates, unless special circumstances exist and are documented.

Employees should try to reduce overall business travel costs. The timing of travel can result in savings associated with taking advantage of special rates. Accordingly, the City may prefer to pay additional lodging, meals, etc. if the result is a net savings.

Lodging: Receipts, DETAILED lodging bills, includes room and tax only.

Registration: Receipt, copy of registration form, and other applicable documentation.

Transportation: Receipts for taxi, bus, airport limousine, and other. Copy of ticket for air or rail, coach and tourist only.

Parking: Receipt needed.

Personal Vehicle: Current Internal Revenue Service mileage allowance.

Telephone: City related

Other: Receipts for city related expenses for copies, faxes, car rental and other expenses.

If you have any questions or concerns regarding travel vouchers, please call Fiscal Services at extension 481.

# City of Great Falls Out-of-State Travel Advance/Reimbursement Request Form

Employee:			_ Date:	
Destination:			Department:	
Travel Reason (be specific):			_	
Departure Date & Time:			Return Date & Time	y:
Other Employees Attending This Fu	unction:		_	
	<del></del> .	- Project N	umber:	%/Amount:
		Project N	·	%/Amount:
Transportation Used: Air	Car Rental	Personal	'	City Vehicle
Travel Advance		Amount for Direct		on/Reimbursement
Estimate of Expenses		ents to Vendors:	* Receipts Require	
Motel			Motel *	
Nights			Nights	
Rate		-	Rate	_
Car Rental			Car Rental *	
Airfare			Airfare *	
Registration Fees			Registration Fees *	
Miscellaneous (Be specific):		-	Miscellaneous * (Be	enecific):
Miscellaneous (De specific).			Miscellarieous (De	
		-		
				<del>-</del>
Mileage			Mileage	
Miles			Miles	_
Rate <u>0.580</u>			Rate0.575	
Meals			Meals	
Daily Per Diem Rate varies by location of			Daily Pe	r Diem Rate
travel			varies by lo	cation of travel
https:www.gsa.gov/travel/ plan-book/per-diem-rates				gsa.gov/travel/p er-diem-rates
Total Advance Requested	- Total Dire	ect Paid -	Total Actual Costs	<u></u>
Total / tavalloo requosiou			rotar riotaar Goote	
Employee Initials			Date	
Department Head Initials			Date	
Fiscal Services Director In	itials		Date	
City Manager's Office App	roval		Date	
	Fiscal Service	es Department Use C	Only:	
Reconciled by	Amount Advanced to E		_	nce Check No.
Total cost of trip	Total Itemized Travel E	•	_	ce Check Date
August 2018	Amount Due to E Amount Du	· · · —		yee Check Noee Check Date
August 2010	Amount Dt	uc to Oity -	Due Employe	C OHECK Date

### **QUOTES**

Purchases up to and including \$25,000 may be purchased at the Department Head's discretion, two written quotes, oral quotes, or other supporting documentation is recommended. Departments must identify all information for the items/services being requested. This information may be read over the phone to each vendor or provided in written form.

Department/Division:		Date		
ndividual Obtaining Quotes:				
Supply/Service Description:				
VENDOR NAME				
CONTACT PERSON OR SOURCE				
PHONE #				
PRICE QUOTED				
		1	,	
PREFERRED VENDOR:				
certify that the information	າ provided above is,	to the best of my kn	owledge, true and corr	ect.
Individual Obtaining Quotes:				
	Signature		Date	
Approval:				
Department Head:				

Tracking #	

REQUEST FOR SOLE SOURCE			
DATE:	DEPARTMENT:		
	PHONE NUMBER:		
BUSINESS NAME:			
CONTACT:	PHONE NUMBER:		
EMAIL ADDRESS:			
ADDRESS:			
CITY:	STATE: ZIP CODE:		
SOLE SOURCE REQUEST I	PURPOSE:		
SOLE SOURCE JUSTIFICAT	FION:		
	where it is in the best interest of the City to maintain a compatible and/or ingle vendor or professional. The sole source form must be provided to the		
<ul> <li>a. These requirements for purcl</li> </ul>	hases of supplies/equipment and services over \$80,000 may be waived by the e documented and obtained PRIOR to purchase.		
i. There is only one source for the	the supply or service of the item ( i.e. a vendor's warranty service, exclusive greements), or		
	e or suitable for the supply or service item, or se compatible with current supplies or services, or		
iv. A collective bargaining agree	ement or other contract requires the utilization or employment of a specific		
	quire a good or service to be provided by a specific entity (Election		
Administration, Detention Center	er Fees, etc.), quotes are not required.		
SIGNATURE	PRINT NAME		
TITLE	DATE		

# **NEW OR DISPOSED OF MACHINERY AND EQUIPMENT FORM**

This form should be completed whenever a vehicle, trailer, or equipment valued at \$5,000 or more is acquired or disposed. Please complete form with as much information as possbile and send to the Finance Department.

Asset Information				
New Asset	Disposal	Asset Number		
Item:		_		
Original Funding Source:				
Acquisition Date:				
Original Purchase Price:				
Manufacturer:				
Model:				
Model Year:				
Serial Number:				
Disposal Date:				
Reason for Disposal:				
Sale Price or Trade In Value:				

# City of Great Falls Annual Small Works Policy

#### Introduction

The purpose of the Small Works Roster (Roster) policy is to make it simpler for departments to get small jobs and repairs, up to \$25,000, completed using a list of preapproved vendors. The Risk Management Specialist will maintain the list of preapproved vendors for the City. The Roster will include vendors that have completed the Small Works Roster application, have met all of the requirements, and have been approved. The City reserves the right to select an appropriate vendor for the repair or project

#### **Roster Registration**

The City will run an annual legal advertisement inviting vendors to register or renew their status on the Roster, which will provide the process to apply.

Vendors that would like to be on the Roster must provide the following:

- Complete application;
- Insurance, naming the City as additionally insured;
- Proof of worker's compensation coverage and/or independent contractor exemption certificate;
- Proof of all applicable and required contractor, business and state licenses;
- List of three references, minimum of three;
- List of similar projects completed within the last two years
- Current W9.

To remain current on the Roster, vendors will need to annually:

- Complete annual renewal application
- Submit the certificate of insurance to the City's Risk Management Specialist on a yearly basis prior the expiration of the current certificate;
- Keep all contact information up to date;
- Comply with all Federal, State, and Local laws; and
- Current W9

By registering, the City does not notify vendors of opportunities. To keep up with City bids, RFPs, and/or Small Works Projects, sign up for notifications on the City's website: <a href="https://greatfallsmt.net/rss">https://greatfallsmt.net/rss</a>. Click on the Bids and RFPs feed and enter e-mail contact information.

SMALL WORKS ROSTER APPLICATION			
NEW APPLICATION	RENEWAL		
BUSINESS NAME:			
CONTACT:	PHONE NUMBER:		
EMAIL ADDRESS:	FAX NUMBER:		
ADDRESS:			
CITY:	STATE: ZIP CODE:		
FEDERAL TAX ID NUMBER:			
MT CONTRACTOR LICENSE NUMBER:			
CONTRACTOR FILING STATUS:			
Sole Proprietor Limited	Liability Company Corporation		
Partnership Other:			
INSURANCE COMPANY:			
POLICY NUMBER:	PHONE NUMBER:		
CONTACT:			
Check all areas that are applicable to your expertis	se:		
Acoustical Tile Audio/Visual Boilers Carpet/Flooring Chemicals Concrete Drywall Electrical Excavation Fencing Fire Equipment Fire Sprinkler Systems General Contracting Hazardous Waste Removal HVAC/Mechanical	Irrigation/Landscaping Lumber and Supplies Overhead Doors Painting Paving/Seal Coating & Striping Pest Control Plumbing Recreation Equipment Roofing Sprinkler Systems Telecommunications Tree/Stump Removal Vehicle Supplies Water Testing Window Cleaning		
Insulation	Other:		

The purpose of the Small Works Roster (Roster) policy is to repairs completed using a list of preapproved businesses. The for the City of Great Falls (City.) The Roster will increase Roster application, have met all of the requirements, and has several categories of work. The Roster has been created to reminor projects completed and reduce operating costs by has immediately. The City reserves the right to select an appropriate to the control of the con	ne list of preapproved vendors will be maintained by the clude vendors that have completed the Small Works are been approved. The City has created a Roster for reduce the time it takes departments to get repairs or ving prequalified vendors who can be contracted
Items to be included with application:  Vendors that would like to be on the small works roster mus  Insurance, naming the City as additionally insur  Proof of workers' compensation coverage or in  Proof of all applicable and required contractor,  List of references, minimum of three;  List of similar projects completed within the las	red; adependent contractor exemption certificate; business and state licenses;
The vendors will need to submit the certificate of insurance the current certificate. Vendors are also responsible for keep not notify vendors of opportunities.	
SIGNATURE	PRINT NAME
TITLE	DATE

#### Intent to Create Form Instructions

The Intent to Create form is used to have an Office File number and/or a Project Number created. The Office file number is the method the City uses to track documentation associated with a project and is assigned by the City Engineer. Project numbers are assigned to track expenditures and revenues of projects and are assigned by the Budget Analyst or the Finance Director in the Finance Department. Any project involving construction, remodeling, master planning, or rate study should receive an Office File number.

#### Steps

To create an Intent to Create Form:

- 1. Go to Shared Documents/All/Intent to Create on the shared drive. O:\All\Intent to Create
- 2. Open the excel file, 1 Template Intent to Create Form Dec 2018.
- 3. Click on File, Save as, save document in the same folder, and name the file (the first 2-3 words of the project name.) Complete as much information as possible including project details and funding information.
- 4. E-mail <a href="mailto:cogf">cogf</a> intent review@greatfallsmt.net</a>, that an intent to create form is ready for review. In the subject line of the e-mail it should say Intent to Create and project name. **Do not attach document.** 
  - a. Engineering will review the project information, assign an Office File number, and reply to the e-mail that information has been populated into the form.
  - b. Finance will review accounting information, assign a project number, and reply to the email that information has been populated into the form.
- 5. Originator will contact Division Head and Department Head to have them digitally initial the form
- 6. Originator will fill in completed date at the bottom of the form when all needed information and sign offs have been completed.
- 7. The originator will e-mail the distribution list <a href="mailto:cogf.intent@greatfallsmt.net">cogf.intent@greatfallsmt.net</a> that Intent to Create Form has been complete for \_\_\_\_\_\_ project.
  - a. The distribution list includes
    - i. City Clerk and Assistant City Clerk who will create the Office File record
    - ii. Finance Director
    - iii. Budget Analyst who will make budget adjustment
    - iv. Public Works Director
    - v. City Engineer
    - vi. Engineering Admin

# CITY OF GREAT FALLS INTENT TO CREATE PROJECT

**COMPLETED BY ORIGINATOR** 

CITY ENGINEER ENGINEERING ADMIN

PROJECT TITLE
TYPE OF PROJECT
REASON FOR PROJECT
PROJECT LOCATION
PROJECT MANAGER
PROJECT START/FINISH DATE

		PROJECT FUI	NDING			
	F	UNDING SOURCES (PLEASE IN	IPUT NEGATIVI	VALUES)		
				ADJUSTMENT	1	
ACCOUNT NUMBER		ACCOUNT DESCRIPTION		AMOUNT		
					†	
					†	
					†	
					1	
					1	
					Ī	
					Ī	
		•	TOTAL	\$0		
					-	
		FUNDING ALLO	CATIONS			
				ADJUSTMENT	PRIOR	ENDING
ACCOUNT NUMBER		ACCOUNT DESCRIPTION		AMOUNT	FUNDING	BALANCE
						\$0
						\$0
						\$0
						\$0
						\$0
						\$0
			1			\$0
			TOTAL	<b>\$0</b>	\$0	\$0
CONTACT FINANCE FOR PROJE	CT#		PRO	JECT NUMBER		
		055105 511 5 411 14 45 55		551 4755		
COMPLETED BY ENGINEERING		OFFICE FILE NUMBER		RELATED		
ROUTING FOR DIGITAL	INITIAI					
	INITIAL			40		
1. ORIGINATOR		_		•	TOTAL FUNDING	
2. DIVISION HEAD		<u> </u>			TOTAL FUNDING	ALLOCATIONS
3. DEPARTMENT HEAD		_		ŞU	DIFFERENCE	
DATE COMPLETED						
CC:	•	<del>-</del>				
CITY CLERK						
FINANCE DIRECTOR						
BUDGET ANALYST PUBLIC WORKS DIRECTO	R					

LAST REVISED 12/2018 File Location is O:\All\Intent to Create

#### Contract and Bidding Matrix

			Dept. Head Approved	City Manager	2 Verbal or Written Quotes Recorr	Solicit a min. of 2 Written Quotes or Purchasing Agreement	Formal Bid or Cooperative Purchasing	Con	Age	Review for State Prevailing Wage	vales	50% bona fide MT	State 1% Withholding	Perf.	Par Bond	ayment Bond	Federal Prevail. Wage Projector apply on	with Federal Fundi	Cert. of Non	and Non-conclusion*
Supplies and Equipment	\$0.00 to	\$25,000	Χ		X															
	\$25,001 to	\$80,000	X	Х		Х														_
_ ' '	4	> \$80,000	X	Х			X		Χ							Х				
Repairs***	\$0.00 to	\$25,000	Х		Х						Χ									
	\$25,001 to	\$80,000	Х	Х		Х		Χ		Х	Χ			Χ	Х					
		> \$80,000	X	Х			X		Χ	Х	Χ			Х	Х	Х				
Architectural,	\$0.00 to	\$25,000	X								Χ									
Engineering, and	\$25,001 to	\$80,000	X	Х				Х			Χ									
Land		> \$80,000	Χ	Х					Χ		Χ									
Construction	\$0.00 to	\$25,000	Χ		Х						Χ	Х	Χ				X		Х	
	\$25,001 to	\$80,000	Χ	Х		X		Χ		Χ	Χ	Х	Χ	Х	Χ		Х		Х	
		> \$80,000	Х	Х			X		Χ	Х	Χ	Х	Χ	Х	Χ	Х	Х		Х	
Non-	\$0.00 to	\$25,000	Χ		X						Χ						Х		Х	
Construction	\$25,001 to	\$80,000	Χ	Х		Х		Χ		Х	Χ			Х	Χ		Х		Х	
Services **		>\$80,000	Χ	Χ			X		Х	Χ	Χ			Х	Х	Х	Х		Х	
Other	\$0.00 to	\$25,000	Χ								Χ									
Professional	\$25,001 to	\$80,000	Χ	Х				Х			Χ									
Services *****		>\$80,000	Х	Х					Χ		Х								· <del></del>	

Notes:

Quotation Requirements for Purchases up to \$25,000 will be set by the Department

Certain Funding Sources May Require Certified American Steel e.g. DNRC grants

See contract templates on City intranet for insurance requirement amounts

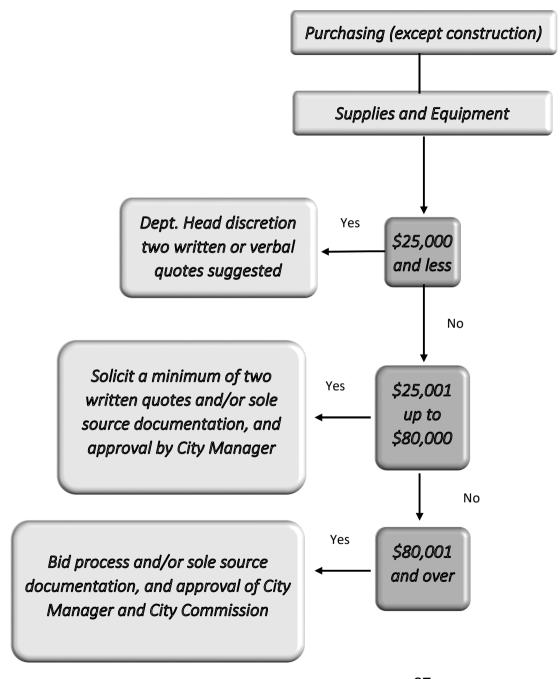
<sup>\*</sup>Applies to Federally funded projects; each federally funded project must be reviewed individually for compliance

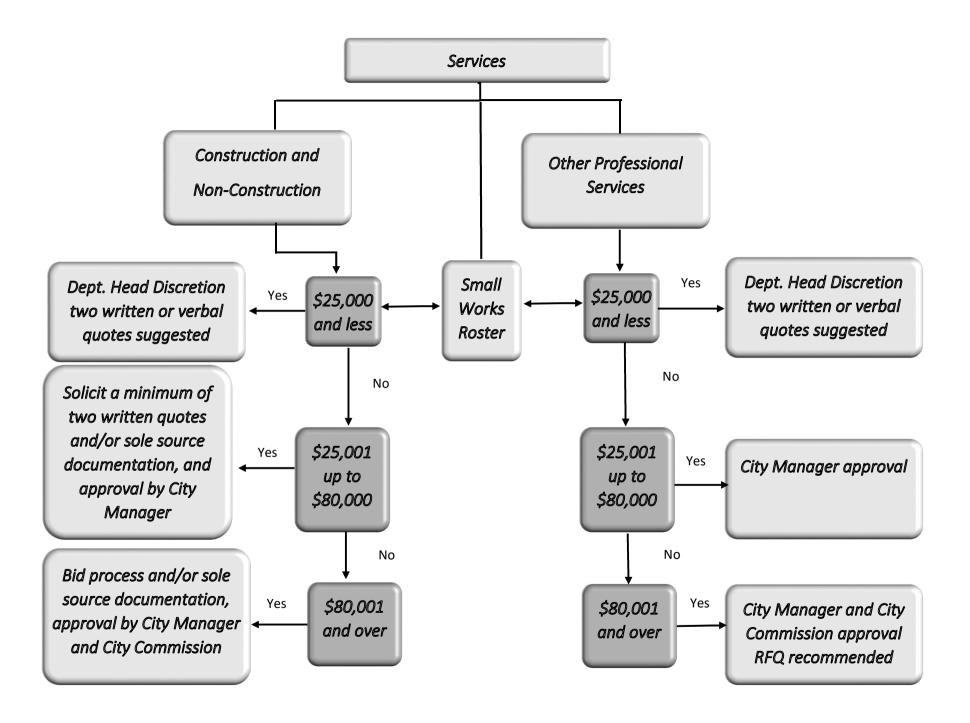
<sup>\*\*</sup> e.g. Grounds maintenance, custodial or security services, material and mail handling

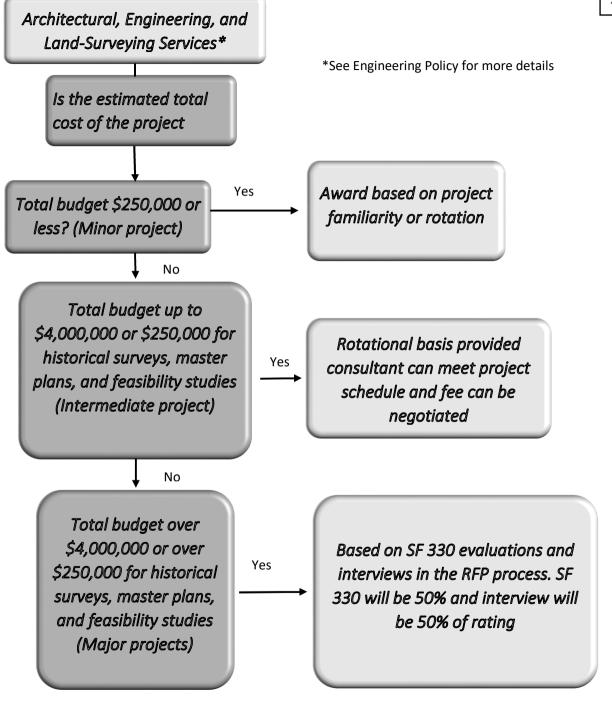
<sup>\*\*\*</sup> Repairs to equipment, overhead doors, windows, water heaters, etc. DOES NOT include construction such as alteration, maintenance and remodeling

<sup>\*\*\*\*</sup> Refer to Architectural, Engineering, and Land Surveying policy maintained by Public Works

<sup>\*\*\*\*\*</sup> e.g. Legal, Physicians, Consultants, Trainers if over \$80,000, request for qualifications is recommended but may be waived by the City Manager.







# City of Great Falls Internal Controls Policy

# **Internal Controls**

Internal controls are the plan of organization and the methods and procedures used to safeguard assets and other resources, and to assure that those assets and resources are used.

Several objectives for internal control are:

- Assets and resources of the City are used in accordance with applicable laws, regulations or City Commission action.
- Transactions are conducted in accordance with the City's authorizations and directives and are executed as efficiently and effectively as possible.
- All transactions are properly recorded for reliable reporting.
- To maintain accountability of City assets.
- Timely and accurate reports of the governmental unit's activities are provided to its constituencies.

The cost of internal controls should never exceed related benefits. The risk of collusion is a limitation of internal control. Control-related policies and procedures are designed so that one employee functions as a check on another employee's work (segregation of incompatible duties). In such cases, there is always the risk that employees who are supposed to serve as a check on one another may instead work together to circumvent control. The Finance Department conducts various surprise audits on equipment, cash handling, etc. throughout the year to prevent common types of fraud.

#### Common forms of fraud include:

- Pilfering postage stamps or mail services.
- Stealing tools, supplies and other items of equipment.
- Removing small amounts from cash funds and registers.
- Creating overages in cash funds and registers by under recording.
- Overloading expense accounts or diverting advances to personal use.
- Pocketing payments on customer's accounts, issuing receipts on scraps of paper or in selfdesigned receipt books.
- Failing to make bank deposits daily or depositing only part of the money.
- Increasing amounts of petty cash vouchers and/or totals in accounting for disbursements.
- Using personal expenditure receipts to support false paid-out items.
- Selling waste and scrap materials and pocketing proceeds.

# City of Great Falls Petty Cash Policy

# **Petty Cash Funds**

Petty cash funds are set up and administered by a custodian in each department and are to be used by City employees for small purchases up to \$100.00. Expenditures over \$100.00 need to be approved by the department head in advance of the purchase. The use of the Petty Cash Fund is to ensure departments are able to make small purchases quickly as needed. The Petty Cash Fund is not a way to circumvent City purchasing policies. All purchasing policies must be followed. To establish a Petty Cash Fund the Department Head will request a fund along with the dollar amount requested in a Memo to the Finance Department Head. Once the Finance Director approves the fund the department will enter the request into the accounts payable system.

# **Petty Cash Use Procedures**

Petty cash maybe advanced or reimbursed to a City employee.

If the advance method is desired the employee will receive an advance for a purchase while estimating the price of the purchase. When an advance is received, the employee will complete an "I Owe You" form with the following information listed:

- Item to be purchased,
- estimated purchase price,
- date, and
- signature.

When the purchase is completed, later the same day, the "I Owe You" form will be replaced with the itemized receipt and the correct change returned to the Petty Cash Fund.

If the reimbursement method is chosen, the employee will get appropriate approval within the City, purchase needed item(s) from vendor, and return with itemized receipt or invoice to get reimbursed by the custodian.

# Reconciliation

The custodian will maintain the Petty Cash Log to record all expenditures from the fund. The receipts listed on the log sheet plus the cash should always balance to the amount in the Petty Cash Fund. If the cash and receipts do not equal the Petty Cash Fund amount an overage or shortage should be recorded. The custodian also needs to monitor the amount of petty cash available and be sure to replenish the fund as needed through the accounts payable process.

# City of Great Falls

# Fixed Assets and Construction in Progress Policy

# **Fixed Assets**

Fixed assets are items that are purchased, constructed, or donated to the City of Great Falls (City) with a purchase price or value of \$25,000 or more and a life expectancy of more than three years. The City has several classes of Fixed Assets Land, Building and Structures, Intangible Assets, Improvements other than Buildings, Machinery and Equipment, Inventories, Infrastructure, and Plant.

Items purchased in bulk (library books, golf carts, garbage containers) may exceed \$25,000 but do not meet the criteria since the individual item is not valued at \$25,000 or more. Library books and other grouped items were once capitalized but are being removed from the fixed asset list as they are fully deprecated in order to comply with this policy. Every department is required to keep track of controlled assets, items that are City owned but do not meet the \$25,000 threshold, items such as equipment, office supplies, etc.

## Fixed Assets Classes

Land - Property the City owns and is listed as the owner on property tax bills and was not purchased for investment purposes.

Buildings and Structures - All buildings, sheds, or anything that is constructed with a fixed location on the ground.

Intangible assets - Rights of ways, easements, water rights,

Improvements other than Buildings - Sidewalks, sprinkler systems, fencing, trails

Machinery and Equipment - Vehicles, plows, mowers, items that are moveable

Inventories – Parts in Water Fund meters are no longer being added to fixed assets

Infrastructure – Sewer mains, storm drains, water mains, manholes, gate valves

Plant – Non-moveable assets related to the Water Treatment Plant and the Sewer Treatment Plant.

#### Depreciation

Fixed assets purchased by governmental funds are recorded as expenditures in the fund when the asset is purchased. Depreciation is not recorded in governmental funds at the fund level. In the government wide statement of net assets and the government wide statement of activities, the assets are capitalized and depreciation is reported.

All fixed assets purchased by proprietary funds, except land and some intangible assets are depreciated by straight-line depreciation based on the estimated useful lives.

The estimated useful lives for each category are:

Buildings	20 - 50 Years
Improvements	15 - 20 Years
Equipment	3 - 25 Years
Inventories	3 - 25 Years
Infrastructure	

Infrastructure

Plant 15 - 50 Years

# **Acquisition Date**

An asset is placed in service as of the date of the last invoice charged against the project. Vehicles and other Equipment are placed in service as of the date of the invoice provided the equipment was received and is on premise at the time the invoice was billed.

#### **Controlled Assets**

Controlled assets are City owned property with a value less than \$25,000. Every department is required to track controlled assets as if they were fixed assets. The controlled asset list will be maintained regularly by each department and the list will be submitted to the Finance Department annually by, July 15<sup>th</sup> of each year.

# **Construction in Progress**

Construction in Progress (CIP) are projects that have not been completed by the end of the fiscal year. Once a project has been completed, the final payment has been made, the project will be removed from CIP, an asset will be created and placed into service. The project is also be closed at this time, not when the warranty period is over. Every year the Engineering Department will submit two lists to the Finance Department:

- Projects that closed within the Fiscal Year
- Current Projects

Received by the Finance Department by July 15<sup>th</sup>. The Finance Department will verify the state of the projects in CIP.

#### Disposals

Fixed assets have a limited life span and need to be removed from the Fixed Asset Schedule when disposed of, traded-in, obsolete, damaged beyond repair, depleted, junk, replaced, unable to locate, or when items have been capitalized and should not have been because they do not meet the capitalization policy.

# Inventory

Inventory of all fixed assets will be completed at least once every five years, preferably 20% ever year.

# City of Great Falls

# Real and Personal Property Sale, Trade, or Lease Policy

# **Governmental Entities**

The City may sell, trade, grant, donate, or lease for any period of time any real or personal property to a governmental entity by negotiation without an appraisal or advertising for bids. If, by grant or donation, the real or personal property must be retained for a direct or perpetual public benefit or use.

# **Real Property**

The City may sell, trade, or lease for any period any real property whether or not the same be held in trust for a specific purpose without a vote of the electors and when passed by a four-fifths vote of all the members of the City Commission.

In the case of property held in trust for park purposes, and before the sale, trade or lease of the same, the Park Board shall review the proposal and make a recommendation to the City Commission.

Before final consideration by the City Commission of the sale, trade or lease of City property, the City Commission shall hold a public hearing thereon and allow at least fifteen days notice of the time and place of such hearing to be published in a paper of general circulation in the City.

The City shall obtain an appraisal of the subject property for sale or trade to determine a minimum price except and unless the cost of appraisal is estimated to exceed seven percent of the value of the subject property whereupon the City shall establish a minimal price by comparable sales or leases in the area. Other comparable sale or leases in the area shall determine estimated land values. If a minimum price or value is established by appraisal, no bid or trade shall be accepted which does not meet or exceed the appraised value.

The City Commission may require an appraisal to establish a minimum price on any or all property whenever it is deemed in the best interest of the City.

The sale, trade, or lease of property must be made to the highest responsible bidder except:

- Where there is no actual potential for more than one party interested in making a bid.
- For a lease of recreational facilities related to special events.
- Where the City trades or exchanges for property of a like kind with equal or greater value.
- Where the use is to continue for a public purpose and it is subject to a reversion to the City should the use ever be changed to any other purpose.

Advertisement for bids shall be made one in a paper of general circulation in the City with the publication to be not less than five nor more than twelve days before consideration of bids.

The City may require a development proposal for the sale, transfer or lease of property, which may include but not be limited to designation of a specific use or other conditions established by the City Commission.

# **Personal Property**

The City may sell, trade or lease any personal property, scrap, surplus, etc. by negotiation without advertising for bids, for any period of time, unless the value thereof, either singularly or in the aggregate, exceeds \$25,000 whereupon such sale, trade or lease must be made to the highest bidder.

The City may obtain an appraisal to determine the value or to establish the minimum sale price for the property.

Where any single item of personal property exceeds a reasonably estimated value of \$25,000 and staff recommends the sale or other disposition of the property, an agenda report must be provided to the City Commission to declare the item to be surplus property subject to sale, and for the Commission to approve or disapprove the sale.

Any single item of personal property that does not exceed a reasonably estimated value of \$25,000 may be declared surplus property at the discretion of the Department Head.

A listing of all items declared surplus property must be submitted to the Finance Department for comparison to the Fixed Asset listing.

Advertisement for bids shall be made once in a paper of general circulation in the City with publication to be not less than five not more than twelve days before consideration of bids; or the City may place the item for sale on an internet auction site with an established minimum price. Whether an item is sold by advertisement for bids or on an internet auction site is up to the discretion of the Department Head.

## **Definitions**

Lease – A contract by which one party conveys land, property, equipment, etc. to another party for a specific time in return for payment.

Personal Property – Moveable equipment.

Real Property – Land and Buildings.

Sale – Transfer of ownership for cash or equivalent.

Scrap – Inoperable equipment or discarded metal.

Surplus – Quantity of an item that is greater than needed.

Trade - Exchange of one or more items for one or more items with similar value.

# City of Great Falls Copier or Fax Security Policy

# Copier or Fax Security

Departments should be aware when leasing or renting copier equipment of the eminent threat of data security breach. Since 2002 almost all copier equipment manufactured contains a computer hard drive whereby all information that is copied, scanned or faxed from these copiers is stored on a hard drive. Any copier (rented or purchased) must not leave the premises until the hard drives have been removed and given to the IT Department. This should be performed by the copier company or lease company. This should cover both termination of the contract or equipment being swapped or upgraded. All Police Department copiers must not leave the premises without either a 3 pass DOD wipe being performed on the drives or the drives destroyed or a certain form of encryption.

To ensure that all City employees responsible for making departmental purchases for leased copier equipment and to protect the security of confidential information the following guidelines have been established:

# 1. Existing Lease or Rental

- a. Prior to the end of the lease; consult the vendor regarding the purchase of the hard drive or;
- b. Contact vendor to see if Immediate Image Overwrite (IIO) or On Demand Image Overwrite (ODIO) software can be purchased and added to copier

## 2. New Lease or Rental

- a. Inquire if Immediate Image overwrite (IIO) or On Demand Image Overwrite (ODIO) software can be purchased;
- b. Add an addendum to the contract to have the vendor erase the hard drive upon termination of lease; or
- c. Inquire of the vendor as to the option that the hard drive can be purchased upon termination of lease.

# City of Great Falls Payment Card Information Data Security Standards and Credit Card Acceptance Policy

## Introduction

The City of Great Falls accepts credit cards as payment for goods and services. By accepting credit cards, The City of Great Falls (City) assumes significant risks with respect to protecting cardholder data. The Payment Card Industry Security Standards Council (PCI SSC) has developed a set of comprehensive financial and information technology requirements, called Payment Card Information Data Security Standards (PCI DSS), to protect credit cardholders' data. The standards are designed to protect cardholder information of City customers to transact business with the City. This policy is designed to work with the complete PCI DSS requirements as established by the PCI SSC.

# **Credit Card Processing Policy**

The PCI DSS requirements vary depending on how the merchant, The City of Great Falls, processes credit card transactions. The most stringent requirements are for organizations that store credit card numbers in any form. Therefore, it is the policy of the City of Great Falls that no credit card numbers may be stored in any format for any reason. Credit card transactions may be processed through PCI DSS compliant third party or online providers.

The processing of any credit card transactions for the City must meet the following requirements:

- Any proposal for a new process (electronic or paper) related to the storage, transmission or processing of credit card data must be brought to the attention of and be preapproved by the Finance Director.
- All credit card merchant accounts must be preapproved by the Finance Director. Web
  payments must be processed using a PCI compliant service provider preapproved by
  the Finance Director.
- Credit card information must not be stored on City network servers, workstations, or laptops. Credit card numbers must not be entered into a web page of a server hosted on City network.
- Departments, which accept credit cards, may be subject to a risk assessment by the IT Manager. The results of all such assessments will be reported to the Finance Director.

- All employees involved in processing credit card payments must be aware of this policy, understand the risks associated with their handling of sensitive information, and complete annual compliance training.
- Credit card information must not be transmitted via email.
- Although electronic storage of credit card data is prohibited by this policy, the City will perform periodic scans to insure that the policy has not been violated.
- Neither the full contents of any track for the magnetic strip nor the three-digit card validation code may be stored in a database, log file, or point of sale product.

#### **Enforcement**

The Information Technology Manager (IT Manager) shall enforce compliance with the PCI DSS requirements. The IT Manager is responsible for risk assessments, vendor review and periodic scanning for sensitive information. Additionally, the IT Manager is the authorizing entity for the quarterly City compliance statements required by PCI DSS.

# **Incident Response**

All employees should be familiar with this policy. Anyone may report cases of suspected fraud or abuse. All employees are required to report any actual incidence of theft or fraud. If you believe that an incident has occurred, please notify the IT Manager or the Finance Director immediately. Any questions regarding this policy may be addressed to the IT Manager.

# **Acceptance of Payments**

All payments that are received in person must be supported by the appropriate documentation in the following list:

- The signed copy of the receipt produced by the credit card machine will be retained for City records
- A copy of the completed sale for the customer produced by the credit card machine and given to the customer.

At no time shall a credit card number, expiration date, nor CVV code be written down, saved into any form of electronic file, or photocopied during a sales transaction.

# **Additional Information**

https://www.pcisecuritystandards.org

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Finance Director Signature

# Technology Project Request Form

This form was created to improve the coordination and efficiency of the City's Technology-related projects. Please use this form to submit your technology project. PLEASE RETURN to the I.T. Operations Manager.

Select Project Type:  Check all that apply  New Technol  Technology U		Requester	· Name·			
New Technol		Requester Name:				
<del></del>	la		Department/Division:			
	• .	Date of Request:				
Technology Upgrade Other		Requested Date of Completion:				
Project Summary (State	the need in functi	ional terms prov	riding full details of	f the reques	t):	
Justification Summary (	Provide justificatio	on to support th	e need for this req	juest):		
<b>Financial Impact</b> (Project maintenance/support):	ted Year one and a	any recurring co	sts of the request,	including o	ngoing vendor	annual
Funding for Project (Plea	ase include accoui	nt(s), project nu	mber(s), awarded	grants, etc.	used to finance	e this technolog
Indicate which services				grants, etc.	used to finance	e this technolog
Indicate which services	this project will	require (may	be several):			
Indicate which services Check all that apply	this project will					e this technolog  and Support
Indicate which services of the character which services which services which services which services were services of the character which services which services were services of the character which services which services were services of the character which services were services which services were services which services were services which services were services which services which services were services which services were services which services were services which services which services were services which services were services which services were s	this project will	require (may	be several):			
ndicate which services Check all that apply Hardware Software	this project will	require (may	be several):			
ndicate which services  Theck all that apply  Hardware  Software  Cloud-Internet Service	this project will	require (may	be several):			
ndicate which services Theck all that apply  Hardware Software Cloud-Internet Service Networking	this project will	require (may	be several):			
ndicate which services Check all that apply  Hardware Software Cloud-Internet Service Networking Disk Storage	this project will	require (may	be several):			
ndicate which services Check all that apply  Hardware Software Cloud-Internet Service Networking Disk Storage Data Backup	this project will	require (may	be several):			
ndicate which services Check all that apply  Hardware Software Cloud-Internet Service Networking Disk Storage Data Backup GIS Services	this project will	require (may	be several):			
Indicate which services Check all that apply  Hardware Software Cloud-Internet Service Networking Disk Storage Data Backup	this project will	require (may	be several):			

City Manager Signature

# **City of Great Falls Standard Technology Agreement**

All technical contracts between the City and any Vendor or Provider must meet the following requirements. Meeting these requirements help ensure the City of Great Falls is meeting its own terms and conditions. Any terms and/or conditions that cannot be met requires an attached explanation or response which is acceptable to the City.

#### **TERMS AND CONDITIONS**

- 1) Provider agrees that it is an independent contractor for purposes of entering into a contract and is not to be considered an employee of the City of Great Falls for any purposes.
- 2) Provider agrees all work product shall become the City's property.
- 3) Provider agrees to meet any timelines which must be included in the contract and/or Statement of Work.
- 4) Included in the contract are provisions for termination in the event of non-performance, *force majeure*, or by either party upon thirty (30) days written notice prior to cancellation.
- 5) Provider agrees it will not transfer an awarded contract without prior written consent of the City.
- 6) Provider will comply with all federal, state and local laws, ordinances, rules, and regulations, including the safety rules and codes and provisions of the Montana Safety Act in Title 50, Chapter 71, MCA.
- 7) Provider will carry, maintain, and furnish proof of commercial general liability insurance to the City's satisfaction, including an Additional Insured Endorsement naming the City as an additional insured, professional liability insurance, and worker's compensation coverage.
- 8) Provider will carry, maintain, and furnish proof of 3<sup>rd</sup> party cyber security insurance.
- 9) City of Great Falls is a public entity. Provider acknowledges that any written information provided to the City of Great Falls may be subject to public inspection under Montana or other applicable law and subject to records retention laws.
- 10) Provider shall indemnify, defend and hold harmless City of Great Falls from any and all claims, lawsuits or liability, including attorney's fees and costs, arising out of, in connection with, or incident to any loss, damage or injury to persons or property or arising from a wrongful or negligent act, error or omission of Provider, its employees, agents, contractors, or any subcontractor as a result of Provider's or any subcontractor's performance pursuant to the contract.
- 11) Please note that the City of Great Falls is exempt from payment of Federal Excise Tax. Its taxpayer identification number is 816001269.

(Great Falls Technology Agreemen	t continued)		
conditions supersede all other	signed agreer	ne above terms and conditions. The nents/contracts and are required ents between the City and the Pr	d as an
Provider/Vendor Signature	Date	Authorized City Signature	 Date

# **City of Great Falls SaaS Agreement**

All Software as a Service (SaaS) contracts must meet the following requirements. Meeting these requirements help ensure the City of Great Falls is entering into agreement with a Provider that places a high value on City data and access (to that data). Unlike traditional on premise solutions (where the City assumes most of the responsibility for its own data and access), SaaS puts a greater responsibility on a Provider to deliver and maintain an available, accessible, and secure solution. The City expects all Providers to meet these minimal requirements. Any items that cannot be met requires an attached explanation/response which is acceptable to the City.

#### 1. Service Levels

- a. Provider will deliver no less than 99.5% up-time. The industry SLA standard for SaaS vendors is typically between 99.5% 99.9%. At 95.5%, the allowable down-time should not exceed 11 hours in any given quarter. This excludes any outage that is not the fault of the Provider (for example: internet outage or natural disaster).
- b. Provider may be required to provide refunds for excessive downtime at the end of any quarter (anything less than 99.4% up-time and/or greater than 13 hours of down-time).
- c. Provider will allow the City the option to terminate all agreements without penalty should Provider up-time fall below 99% (and/or equal to 22 hours of down-time) for any given quarter.
- d. Provider will allow the City the option to terminate all agreements without penalty should a known critical software deficiency (one that is deemed by the City to cause significant negative impact to City business) extend beyond a 72 hour period without resolution. The City must give written notice of any critical software deficiencies to the Provider.

## 2. Data

- a. Provider accepts that all data is property of the City of Great Falls.
- b. Provider will host City data in a U.S. location.
- c. Provider will conduct daily backups of City data.
- d. Provider will store backups in an offsite U.S. location.

#### 3. Security

- a. Provider will secure all areas that host City data.
- b. Provider will be SSAE 18 compliant.
- c. Provider will run regularly scheduled security vulnerability assessments/penetration tests.
- d. Provider will secure all client connections by VPN.
- e. Provider will secure all client connections by meeting PCI standard password requirements.
- f. Provider will run antivirus and anti-malware either at the host or on an edge device (where host is located).
- g. Provider will log access to the system/database.
- h. Provider will provide a copy of its liability insurance coverage.

(Great Falls SaaS Agreement continued)

- i. Provider will provide a copy of its 3<sup>rd</sup> party cyber security insurance.
- j. Provider shall provide a copy of its cyber liability coverage (if not included in its liability insurance coverage).

# 4. Business Continuity

- a. Provider will have a plan in place for power or critical service failure.
- b. Provider will have a plan in place for physical disasters such as fire, water, or other natural disaster.
- c. Provider will have a plan in place for security breaches such as a DDOS or ransomware attack.
- d. Provider should have a Disaster Recovery failover site.
- e. Provider will provide the City its data in a usable format upon termination of contract.

By signing below, Provider agrees it meets the above requirements. These requirements and
terms supersede all other signed agreements/contracts and are required as an addendum to all signed contracts/agreements between the City and the Provider as they relate to Cloud-
based/SaaS services.

Provider/Vendor Signature	Date	<b>Authorized City Signature</b>	Date	

# **City of Great Falls Technology Purchasing Policy**

#### Overview

In order to ensure compliance with City-wide information security policies, and to ensure that hardware and software are adequately tracked for audit, licensing and warranty purposes, the Information Technology (I.T.) Division requires that users and departments comply with certain purchasing and procurement guidelines. Compliance with these guidelines helps ensure the Information Technology Division can provide quality support that meets the needs of every user in every department.

#### **Purpose**

These guidelines help departments understand the correct procedures for ordering new technology in compliance with the City's Technology Purchasing Policy. This policy also helps departments understand the reasoning and methodology behind such procedures.

#### Scope

Covered under the scope of this policy are all departments and divisions who receive support from the I.T. Division.

# Guidelines

All technology purchases must be approved by Information Technology. Individuals and departments will not procure their own hardware, software, and/or any technology services without coordination and/or approval from the Information Technology Operations Manager. Additionally, all technology contracts must either include signed Standard Technology and/or Software as a Service (SaaS) Agreements or the vendor's contract(s) must include and/or respond to and address these requirements in full. These agreements help protect the city organization from entering into unfavorable contracts.

# Types of technology covered in this policy include, but are not limited to, the following:

- Desktop computers
- Laptop computers
- Tablets
- Servers
- Network devices (routers, switches, firewalls, Wi-Fi)
- Printers
- Scanners
- Software (including freeware)

 Technology related services (Software as a Service, cloud computing, networking adds/changes, web hosting).

# **Guidelines for procuring technology:**

- 1) Determine a technology need: Technology need refers to the concept of gaining real benefit and/or performance from the use of technology. It is crucial to determine need vs. want as it relates to technology. Entities can expend a lot of time, effort and money pursuing technology wants rather than focusing on technology needs. e.g. An employee may want a more expensive Surface Pro laptop when a Dell tablet may serve their needs. The I.T. Division must be part of any tech-related selection and procurement processes in order to ensure compatibility with other systems.
- 2) Determine the technology impact: When considering technology, it is imperative to determine the potential impact(s) on departmental and organizational processes. For example, adding a computer and monitor at the Water Plant may not cause the department and/or the City organization to change any processes and/or the way business is conducted. However, implementing a new payroll system would likely impact every department, causing many City employees to be trained and/or to learn new processes.
  - A) Low Impact Technology- Most technology requests within the City are considered to be Low Impact. Low impact technologies include but are not limited to adding a computer, printer, monitor or basic software package (e.g. Microsoft Office) for an employee and/or small group of employees. These type of requests require minimal effort with regard to planning, staff involvement or training. Low Impact requests are generally fulfilled within 2 weeks (depending on product availability and/or staff availability). All Low Impact technology requests must be approved by the requesting Division Head and the I.T. Operations

    Manager and submitted as an e-mail request.
  - B) Medium Impact Technology- These technology requests require a significant level of planning, greater staff involvement and training. Medium Impact technology affects a significant number of employees and/or departments. For example, adding a scheduling software for Engineering would not only affect a significant number of employees but would also require planning, staff involvement and training on the new system. Medium Impact requests are typically fulfilled within 3 months (depending on vendor/staff availability).
  - C) High Impact technology typically affects multiple departments or the entire organization. Implementing a new Business or Finance system is a good example of a High Impact technology. Planning is critical. Abundant staff time, commitment and effort are crucial. Training is imperative. When confronted with High Impact technology requests, Information Technology will assign a Project Manager to assist and help ensure that these technologies are delivered successfully. Large Impact requests often take more than a year to fulfill.

## Requirement

All Medium and High Impact technology requests are considered to be projects and must officially be made using the **Technology Purchase Request Form**. This form must be approved by the requesting Department Head, I.T. Operations Manager, Finance Director and the City Manager.

Information Technology criterion for approval includes adhering to the City's purchasing policies as well as, but not limited to, the following conditions:

- Is the vendor and/or manufacturer reputable within the technology industry?
- Can the I.T. Division deliver and support this solution with its current infrastructure/environment?
- Is the vendor support acceptable?
- Are the support hours a minimum of Mon Fri 9am 5pm?
- Are support centers located in the U.S. or in foreign locations?
- Are there any recourses provisioned within warranties and/or contracts for failure to deliver satisfactory product and/or services to the City?
- Is the contract term less than 5 years (preferably 3)?
- Has the vendor or provider signed the Standard Technology Agreement?
- If applicable, has the vendor or provider signed the SaaS Agreement?

# Items to consider prior to adding new technology

- Is the technology a need? Will this technology add a benefit or positively affect workflows, efficiencies or results?
- Are there available funds that can be used for the purchase of the technology <u>and</u> any ongoing annual costs (such as maintenance and/or upgrades)?
- Is staffing available that can dedicate the resources needed to help guarantee a successful implementation? What does the project team look like? Who are the most reliable subject matter experts? Technology projects require a lot of work and commitment.
- What is the requester's role? Often times, the most critical role is simply to make sure that a technology is getting utilized and is a sound investment.
- Please keep in mind that no technology is perfect. There are strengths and weaknesses within every technology, depending on the reviewer. It is very important to consistently remind yourself and others of this fact. Even the best technologies can break and/or cause levels of frustration. Fostering a level of technology ownership generally produces positive results.
- Continue to develop and maintain a thorough understanding of the impacts technology can make on employees, department(s), policies, procedures and workflows.
- Maintain contact with your peer and other employees. Inquiring how technology may be changing their others' work processes may prove extremely beneficial.

#### The role of the I.T. Division:

- I.T. Division staff are subject matter experts on networking, systems administration, infrastructure, data storage, security, hardware/software support, project management, etc...
   I.T. staff are not subject matter experts on every City technology, process or workflow. For example, no one understands Emergency Call Center operations more than a 911 Dispatcher who takes calls and enters that data into the system every single day. This is why it is essential to help provide and devote that level of expertise to projects.
- I.T. will dedicate resources to technology research, demonstrations, procurement, project management, administration and support.
- I.T. will continue to provide support for any technology that is still in use and/or current in its licensing, maintenance or subscription.

## CITY OF GREAT FALLS

# ARCHITECTS/ENGINEERS/SURVEYORS SELECTION POLICY FEBRUARY 13, 2019

#### I. PURPOSE

It shall be the policy of the City to negotiate agreements for Architect/Engineer/Surveyors (A/E/S) services on the basis of demonstrated competence and qualification for the type of professional services required by the City, in the City's determination of its best interests. The main intent and purpose of the policy is as follows:

- **A.** To provide for a systematic procurement of A/E/S Services;
- **B.** To ensure the best qualified talent is obtained to perform services for the public; and
- **C.** To obtain professional services required by the City at fair and reasonable fees.

The City intends this policy to be applicable only to the professionals as defined in the following classification section. The City may, at its discretion, use this policy for other professional services procurement contracts.

#### II. CLASSIFICATION

For purposes of classification, the City initially establishes Architects, Engineers, and Surveyors as the categories in which each firm can classify itself.

- **A. Architect Services.** Architect Services means any professional service or creative work requiring the application of advanced knowledge of architectural design, building construction, and standards and involving the constant exercise of discretion and judgement in such activities, in which the safeguarding of life, health, or property is concerned, as consultation, investigation, evaluation, planning, design, and/or inspection of construction for any public or private building.
- **B. Engineer Services.** Engineer services means any service or creative work, the adequate performance of which requires engineering education, training, and experience in the application of special knowledge of the mathematical, physical and engineering sciences to such services or creative work as consultation, investigation, evaluation, planning and design of engineering works and systems, planning the use of water, teaching of advanced engineering subjects, and the inspection of construction for the purpose of assuring compliance with drawings and specifications; any of which embraces such services or work, either public or private, in connection with any utilities, structures, buildings, machines, equipment, processes, work systems, projects, and industrial or consumer products or equipment of mechanical, electrical, electronic, hydraulic, pneumatic, or thermal nature insofar as they involve safeguarding life, health, and property. The term does not include the work ordinarily performed by persons who operate or

maintain machinery or equipment, communication lines, signal circuits, electric powerlines, and/or pipelines.

C. Surveying Services. Surveying services means any service or work, the performance of which requires the application of special knowledge of the principles of mathematics, physical sciences, applied sciences, and; the principles of property boundary law to the recovery and preservation of evidence pertaining to earlier land surveys; teaching of land surveying subjects; measurement and allocation of lines, angles, elevations, and coordinate systems; location of natural and constructed features in the air, on the surface of the earth, within underground workings, and on the beds of bodies of water, including such work for the determination of areas and volumes; monumenting of property boundaries; platting and layout of lands, and the subdivisions of land, including the alignment and grades of streets and roads in subdivisions; preparation and perpetuation of maps, plats, field note records, and property descriptions; and locating, relocating, establishing, reestablishing, laying out, or retracing of any property line or boundary of any tract of land or road, right-of-way, easement, right-of-way easement, alignment, or elevation of any of the fixed works embraced within the practice of engineering. Aerial photography, photogrammetric mapping, and/or Lidar are excluded from the definition of surveying services due to the highly specialized equipment and technical skills required.

# III. PROCEDURE

- **A. Filing Solicitation.** Every three years, the City will advertise for filing of Standard Federal Government Form (SF) 330. All completed 330 forms that are received will be filed and the respective firms will be considered for work that they are qualified to perform. The filing will be in effect until the expiration of the three-year filing period. All 330 forms or amended 330 forms may be submitted at any time during the three-year period. New filings will be required at the end of each three-year filing period. All firms within the City that desire to be placed on the minor projects list should notify the City Engineer of the desire to be included on that classification list and must provide all information necessary to be included on that list.
- **B. Project Solicitation.** A City Request for Proposal (RFP) will be available on the City website, newspaper, and/or other public posting. Proposals submitted by the consultants shall contain the Standard Federal Government Form (SF) 330 and other information specifically addressing the criteria. Selections will be made as outlined in this Policy. The SF 330 may contain up to ten (10) years of historical projects.
- **C. RFQ/RFP.** Requests for Proposals will include the following:
  - 1. Estimated Project Budget;
  - 2. Scope of Services Requested;
  - 3. Schedule and Time Frame;
  - 4. Fee. A maximum fee for the services requested which is established by the City in relation to project complexity. Firms will either respond or not, based on

proposed schedule and fee offered. The maximum fee may be set by the entire selection committee; and

# 5. Specific Fee Items:

- a) City will not pay mark up for reimbursable expenses except for sub-consultants. Sub-consultants' mark up will be limited to a maximum of 10%.
- b) City will pay Internal Revenue Service (IRS) rate for mileage reimbursement.
- c) City will not pay extra for fax usage, email, phone calls (other than long distance), and other miscellaneous office expense. Postage will be reimbursed if consultant distributes contract documents.

# IV. PROJECT CATEGORIES

- **A. Major Projects.** Projects having a total estimated budget (consultant fees plus construction) in excess of \$4,000,000 for Engineers or Architects, and projects similar to historical surveys, master plans and feasibility studies with a budget in excess of \$250,000, will be awarded based on SF 330 evaluations and interviews via the RFP process. The SF 330 and proposal evaluation will be 50% and the interview will be 50% of the total rating.
- **B.** Intermediate Projects. Projects having a total estimated budget (consultant fees plus construction) of less than or equal to \$4,000,000 for Engineers or Architects, or \$250,000 for historical surveys, master plans and feasibility studies, will be awarded to consultants on a rotational basis, at the City's discretion, provided the consultant can meet the project schedule and a fee can be negotiated. City Staff will review the rotation list and identify the next three qualified consultants. City Staff will rank the three consultant firms based on project familiarity and involvement criteria. If the top consultant is unable to meet the project schedule or fee settlement, staff will contact the next qualified consultant and the first consultant will maintain its position on the list for the next upcoming project.
- **C. Minor Projects.** Projects having a total estimated budget (consultant fees plus construction) of \$250,000 or less are considered minor projects. The City may award these projects, in the City's discretion, to an A/E/S based on project familiarity and involvement criteria in lieu of strictly rotational criteria. Non-selected A/E/S's shall, however, be included in the next rotation to help ensure equitable distribution of projects. The City shall endeavor to provide equal work to all consultants in this category in conjunction with the intermediate projects.

Note: The City may choose to use the RFP process for any category of project at the City's discretion.

# V. SELECTION COMMITTEE

The selection committee will include the Public Works Director, the City Engineer, the Project Engineer, and Division Managers in charge of an asset that is being improved. The City reserves the right to include additional City personnel on the selection committee that may have an interest in the project.

# VI. SELECTION CRITERIA FOR MAJOR PROJECTS

**A. SF 330 Point Allocation.** The point allocation criteria will be used by the Selection Committee to rank consultants submitting RFPs on major projects. The criteria will provide 50% of the point total for selection on major projects based on RFPs, with the interview providing the remaining 50%. Interviews may or may not be conducted, at the City's discretion.

**B.** Criteria. Firms will be evaluated based on the following criteria:

CRITERIA (50% of CUMULATIVE POINT TOTAL)	<b>POINTS</b>
Past Performance	20
Technical Experience	20
Technical Capabilities (Staffing, Equipment, Facilities)	20
Location	20
Knowledge and Project Approach	20
TOTAL POINTS	100

- **C. Rating Criteria Definitions.** The following definitions are to supplement the intent of the criteria as noted above in the SF 330 point allocation:
  - 1. Past Performance. Check references to determine the quality of performance (however, do not limit contact to individuals listed as reference). Make on-site inspections, if possible, of projects that the consultant has worked on. Contact personnel operating a project that was designed or supervised by the consultant. How long has the consultant been in business? Did the consultant make necessary corrections to ensure the project performs properly? Exit interviews from previous projects may be utilized, if available.
  - 2. Technical Experience. General experience of the firm and experience applicable to the specific project or tasks to be done.
  - 3. Technical Capabilities. Availability of adequate personnel, equipment, and facilities to do the needed work. The name of the individual or individuals to be assigned to the project with particular attention to their qualifications, competence,

and service with that firm and previous firm(s). It should be noted that the age or the size of the firm is not always a prime consideration for every project.

- 4. Location. The location of a firm may allow up to 20 points to be added to an evaluation. Great Falls firms shall receive 20 points. The greater the distance from Great Falls, the fewer the points to be awarded.
- 5. Project Approach. The approach to the project work. The familiarity with the project site. The proposed time schedule for completing the work.
- 6. The City may place a limit on the number of pages that may be submitted in the different sections of the RFP. Limits will be provided to the consultants at the start of the RFP process.
- **D.** At the completion of the RFP evaluations, the City may distribute the point rating to the consultants, if three or more consultant teams have submitted RFPs. Based on the point totals and other individual decisions, consultants may request to be omitted from the interview process. At least 10 days shall elapse between the time point totals are distributed and the time of the interviews. Consultants who request not to continue to the interview process must contact the City at least 5 days prior to the start of the interviews.
- **E. Interviews.** Interviews will be rated at 50% of the cumulative point total. One interview question shall include the consultants' view of the scope of work, timetable and level of effort required. Four other project specific questions will be rated. Prior to the interview, the submitting firms will be notified of their proposal ranking and their resulting position relative to the other firms. The interview portion of the ranking will total 100 points. A listing of all firms to be interviewed will be distributed.
- **F. Fee.** Sealed fee estimates will be submitted at the interview based on the response to the RFP. These fee estimates will be non-binding and non-evaluated. After the selection team chooses the number one firm to negotiate with, negotiations for fee will begin using the estimates submitted by all firms being interviewed. The fee will not be used in the selection process, but Staff will have information to negotiate an equitable fee with the number one ranked firm.
- **G. Ranking and Proposals.** Total scores will be compiled from the background and interview rating to determine the firm ranking. The managing Department Director (or designee) will review the ranking and establish a date for a final proposal. The Department Director or designee will negotiate the final proposal and submit the proposal for approval according to the Finance processes. If a satisfactory proposal cannot be obtained from the top-ranked firm, negotiations will cease and the second-ranked firm will be contacted for a proposal.

# VII. CONTRACT DOCUMENT

**A. Documents.** The City's Standard Contract Document shall be used. The document may be modified during negotiations.

**B.** Cost of Services. The Cost of Services section of the contract will be broken down by phase as well as identifying classification of employee, rate per hour and estimated number of hours. The rate per hour shall include all overhead and profit.

Example: CADD Operator \$75.00 per hour 10 hours \$750.00

REVISED: April 3, 1990; January 18, 1994; February 20, 2001; and February 13, 2019.

Arch-Eng Select2019

# Proposed Changes in the Financial Policy

- Increasing City Manager required Approval from \$5,000 to \$25,000
- Increasing Fixed Assets threshold from \$5,000 to \$25,000
  - Spoke with auditors and they are on board with this threshold
- Change over \$5,000 report to over \$25,000 report or no report
- Change requirement of three written quotes for purchases up to \$25,000 to two written or oral quotes or other supporting documentation suggested. We are more restrictive than the state requirements
- Change requirement for three written quotes for purchases over \$25,000 and up to \$80,000 to department shall solicit a minimum of two written quotes
- Quotes form
- Sole Source form
- Small Works Roster
- Added IT purchasing policy
  - o Technology purchases must be reviewed by IT Manager prior to purchase
- Added Central garage section
  - o Purchases reviewed by Central Garage Fleet Manager
  - Approved by City Manager
- Created electronic Intent to Create forms and process
- Worked with Engineering to update Architectural, Engineering, and Land Surveying Policy
- Petty cash may be used up to \$100 rather than the previous limit of \$30
- Updated Real and Personal Property Sale, Trade, or Lease Policy to have consistent dollar amounts

# Title 3 REVENUE AND FINANCE

# Title 3 REVENUE AND FINANCE

Chapter

# **Chapter 1 RESERVED**

Chapter 2 - BIDDING PREFERENCE FOR COMMUNITY INVESTMENT REPEALED AND RESERVED

# **Chapter 3 RESERVED**

Chapter 4 - REAL AND PERSONAL PROPERTY SALE, TRADE OR LEASE

#### **Chapter 4 RESERVED**

Chapter 6 - SALE OF UNCLAIMED PERSONAL PROPERTY

# **Chapter 7 RESERVED**

Chapter 8 - PURCHASING

# **Chapter 9 RESERVED**

Chapter 10 - CONTRACTS

# **Chapter 11 RESERVED**

Chapter 12 - SPECIAL IMPROVEMENT DISTRICT REVOLVING FUND

# Chapter 1 RESERVED.

# Chapter 2 REPEALED and RESERVED-BIDDING PREFERENCE FOR COMMUNITY INVESTMENT

#### Sections:

3.2.010 Purpose.

3.2.020 Preference.

3.2.010 Purpose.

3.2.020 Preference.

#### Title 3 REVENUE AND FINANCE

To promote investment and employment in the local community, it is hereby deemed to be in the public interest to allow a preference in awarding public contracts to certain contractors who invest in employment producing businesses or institutions in Great Falls. Such a preference may be allowed at the discretion of the City Commission when the contract and investment opportunities are conducive to the application.

(Ord. **3220, 2020; Ord.** 2652 <del>(part)</del>, 1993; Ord. 2613 <del>(part)</del>, 1991).

#### 3.2.020 Preference.

- A. A public contract may be awarded to the lowest responsible bidder and, when qualifying, bids shall be compared after reducing the amount bid by a credit which shall not exceed five (5) percent of the original bid amount. A bid qualifies for the credit as follows:
  - 1. The City shall allow a credit, in a ratio to be determined by the City Commission, for an amount committed by the bidder to an employment producing business or institution in the City.
  - 2. Such an investment commitment shall be expressly included in the contract and must be demonstrably employment producing in a new or expanding business or institution.
  - The City Commission must approve the proposed investment to ensure compliance with the public purpose.
- B. If the investment is not made within the contract period, the bidder will make payment in the full amount of the investment commitment to the Economic Development Revolving Fund at the expiration of said contract. Such amount may be withheld from final payments due under the contract.

(Ord. 3220, 2020; Ord. 2652 (part), 1993; Ord. 2613 (part), 1991).

# Chapter 3 RESERVED.

# Chapter 4 REAL AND PERSONAL PROPERTY SALE, TRADE OR LEASE Sections:

3.04.010 Sale, trade or lease.

3.04.020 Park Board.

3.04.030 Public hearing.

3.04.040 Appraisal.

3.04.050 Bidding.

3.04.060 Development proposal.

3.04.070 Sell, trade or lease—personal property.

3.04.080 Sale, trade, grant, donate or lease to governmental entities.

#### Title 3 REVENUE AND FINANCE

- 3.04.010 Sale, trade or lease.
- 3.04.020 Park Board.
- 3.04.030 Public Hearing.
- 3.04.040 Appraisal.
- 3.04.050 Bidding.
- 3.04.060 Development proposal.
- 3.04.070 Sell, trade or lease personal property.
- 3.94.080 Sale, trade, grant, donate or lease to government entities.

# 3.04.010 Sale, trade or lease.

The City may sell, trade or lease for any period of time any real property whether or not the same be held in trust for a specific purpose without a vote of the electors and when passed by a four-fifths (4/5) vote of all the members of the City Commission.

(Ord. 3220, 2020; Ord. 2652 (part), 1993; Ord. 2581 §2 Exh. B (part), 1990).

3.04.020 Park Board.

In the case of If property is held in trust for park purposes, and before the sale, trade or lease of the same, the Park Board shall review the any proposal for sale, trade or lease of the property, and make a recommendation to the City Commission.

(Ord. 3220, 2020; Ord. 2652 (part), 1993; Ord. 2581 §2 Exh. B (part), 1990).

3.04.030 Public hearing.

Before final consideration by the City Commission of the sale, trade or lease of City property, the City Commission shall hold a public hearing thereon and allow at least fifteen (15) days' notice of the time and place of such hearing to be published in a paper of general circulation in the City.

(Ord. 3220, 2020; Ord. 2652 (part), 1993; Ord. 2581 §2 Exh. B (part), 1990).

# 3.<del>0</del>4.040 Appraisal.

A. The City shall obtain an appraisal of the subject property for sale or trade to determine a minimum price except and unless the cost of appraisal is estimated to exceed seven (7) percent of the value of the subject property whereupon the City shall establish a minimal price by comparable sales or leases in the area. Estimated land values shall be determined by other comparable sales or leases in the area. If a minimum price or value is established by appraisal, no bid or trade shall be accepted which does not meet or exceed the appraised value.

#### Title 3 REVENUE AND FINANCE

B. Regardless of the limitations imposed by subsection A of this section, the City Commission may require an appraisal to establish a minimum price on any or all property whenever it is deemed in the best interest of the City.

(Ord. 3220, 2020; Ord. 2652 (part), 1993; Ord. 2581 §2 Exh. B (part), 1990).

# 3.04.050 Bidding.

- A. The sale, trade, or lease of said-real property must be made to the highest responsible bidder except:
  - Where there is no actual potential for more than one (1) party interested in making a bid;
  - 2. For a lease of recreational facilities related to special events; or
  - 3. Where the City trades or exchanges for property of a like kind with equal or greater value; or
  - 4. Where the use is to continue for a public purpose and the same is subject to a reversion to the City should the use ever be changed to any other purpose.
- B. Advertisement for bids shall be made once in a paper of general circulation in the City with the publication to be not less than five (5) nor more than twelve (12) days before consideration of bids.

(Ord. **3220**, **2020**; Ord. 2652 (part), 1993; Ord. 2595 §1, 1991: Ord. 2581 §2 Exh. B (part), 1990)

# 3.94.060 Development proposal.

The City may require a development proposal for the sale, transfer or lease of property which may include but not be limited to designation of a specific use or other conditions established by the City Commission.

(**Ord. 3220, 2020;** Ord. 2652 (part), 1993; Ord. 2581 §2 Exh. B (part), 1990)

# 3.04.070 Sell, trade or lease—personal property.

The City may sell, trade or lease any personal property by negotiation without advertising for bids, for any period of time, unless the value thereof, either singularly or in the aggregate, exceeds-ten twenty five thousand dollars (\$10-25,000.00) whereupon such sale, trade or lease must be made to the highest bidder.

- A. An appraisal may be required to determine value or establish a minimum price for such property;
- B. Advertisement for bids shall be made once in a paper of general circulation in the City with publication to be not less than five (5) not more than twelve (12) days before consideration of bids; or the City may place the item on an internet auction site with an established minimum price.

(Ord. 2897, 2005).

- C. Where any single item of personal property exceeds does not exceed a reasonably estimated value of ene-twenty five thousand dollars (\$4–25,000.00), the same must\_may be declared surplus property by the City Commission-Department Head prior to sale;
- D. This section is intended to supersede 7-5-4307 MCA and any other relevant statute.

#### Title 3 REVENUE AND FINANCE

(**Ord. 3220, 2020;** Ord. 2652 <del>(part),</del> 1993; Ord. 2585, 1991).

3.04.080 Sale, trade, grant, donate or lease to governmental entities.

The City may sell, trade, grant, donate, or lease for any period of time any real or personal property to a governmental entity by negotiation without an appraisal or advertising for bids. If, by grant or donation, the real or personal property must be is retained for a direct or perpetual public benefit or use. Requirements, as specified in Sections 3.04.010, 3.04.020, and 3.04.030 herein, remain applicable to this section.

(**Ord. 3220, 2020;** Ord. 2696, 1995)

# Chapter 5 RESERVED.

# Chapter 6 SALE OF UNCLAIMED PERSONAL PROPERTY Sections:

3.6.010 City to sell or dispose.

3.6.020 Notice of sale or disposal.

# 3.6.010 City to sell or dispose.

- A. All unclaimed, non-evidentiary personal property of a value more than twenty dollars (\$20.00), in the possession of the Great Falls Police Department (GFPD) for a period of at least three (3) months, may be sold by the City at public auction for cash to the highest bidder or disposed of in any appropriate manner not in conflict with any federal, state, or local laws or regulations.
- B. The GFPD shall attempt to notify the legal owner of unclaimed property by publishing a list of unclaimed property in its custody the first week of January, April, July, and October of each calendar year-month on the Great Falls City website.
- C. A properly documented finder of unclaimed property that has been held in GFPD custody may take lawful possession of the property, in a manner not in conflict with any federal, state, or local laws and regulations, if the property remains unclaimed for a period of at least three (3) months.
- D. Upon proof of legal ownership, the GFPD shall restore the unclaimed property to its legal owner.

(**Ord. 3220, 2020;** Ord. 3186, 2018; Ord. 2731, 1997; Ord. 2652 (part), 1993; Prior code §6-7-1).

# 3.6.020 Notice of sale or disposal.

A. If the subject property is to be sold at public auction or disposed of in any appropriate manner not in conflict with any federal, state, or local laws and regulations, or returned to a properly documented finder, notice of the time and place of the public auction or disposal shall be published not less than ten (10) calendar days prior to the date of the public auction or disposal.

#### Title 3 REVENUE AND FINANCE

B. Notice pursuant to this section shall be published in a newspaper of general circulation in the incorporated City limits, on the Great Falls Civic Center posting board, and on the Great Falls City website.

(**Ord. 3220, 2020;** Ord. 3186, 2018; Ord. 2652 (part), 1993; Prior code §6-7-2).

# Chapter 7 RESERVED

# Chapter 8 PURCHASING

# Sections:

## 3.8.010 Purchasing policies

- 3.8.010 Definitions.
- 3.8.020 Methods of source selection. RESERVED.
- 3.8.030 Competitive sealed bidding.
- 3.8.040 Competitive sealed proposals.
- 3.8.050 Small purchases.
- 3.8.060 Sole source procurement records.
- 3.8.070 Cancellation of invitations for bids or requests for proposals.
- 3.8.080 Non-responsibility of bidders and offerors nondisclosure.
- 3.8.090 Types of contracts.
- 3.8.100 Approval of accounting system.
- 3.8.110 Bid and contract performance security.
- 3.8.120 Contracts terms, extensions, and time limits.
- 3.8.130 Reporting of anti-competitive practices.
- 3.8.140 Insurance requirements and limits.

# 3.8.010 Purchasing policies.

To supplement the requirements in this Chapter and to ensure that fair, competitive and open purchasing decisions are made in the City's best interests, the City Manager may adopt purchasing policies for use by City Departments.

(Ord. 3220, 2020)

As used in this part, the following definitions apply:

"Cost-reimbursement contract" means a contract under which a contractor is reimbursed for costs which are allowable and allocable in accordance with the contract terms and the provisions of this chapter and a fee, if any.

#### Title 3 REVENUE AND FINANCE

"Established catalog price" means the price included in a catalog price list, schedule, or other form that:

- A. Is regularly maintained by a manufacturer or contractor;
- B. Is either published or otherwise available for inspection by customers; and
- C. States prices at which sales are currently or were last made to a significant number of any category of buyers or buyers constituting the general buying public for the supplies or services involved.

"Invitation for bids" means all documents, whether attached or incorporated by reference, utilized for soliciting bids.

"Purchase description" means the words used in a solicitation to describe the supplies or services to be purchased and includes specifications attached to or made a part of the solicitation.

"Request for proposals" means all documents, whether attached or incorporated by reference, utilized for soliciting proposals.

"Responsible bidder or offeror" means a person who has the capability in all respects to perform fully the contract requirements and the integrity and reliability which will assure good faith performance.

"Term contract" means a contract in which supplies or services are purchased at a predetermined unit price for a specific period of time.

#### 3.8.020 Methods of source selection. RESERVED.

- A. Unless otherwise authorized by law, all City contracts for supplies and services must be awarded by competitive sealed bidding, pursuant to 3.08.030, except as provided in 3.08.040 through 3.08.060. Supplies or services offered for sale, lease, or rental by public utilities are exempt from this requirement if the prices of the supplies or services are regulated by the Public Service Commission or other governmental authority.
- B. At the time the City or a department opens bids or proposals, if a supplier's current publicly advertised or established catalog price is received at or before the time the bids or proposals are opened and is less than the bid of the lowest responsible and responsive bidder or offeror or improves upon the conditions for the best proposal received using the same factors and weights included in the proposal, the department or purchasing agency may reject all bids and purchase the supply from that supplier without meeting the requirements of 3.08.030 through 3.08.060.
- C. An office supply procured through bulk purchase or procured under a term contract may be purchased, without meeting the requirements of 3.08.030 through 3.08.060, from a supplier whose publicly advertised or established catalog price is less than the price offered by or under the term contract. A City office supply term contract must include a provision by which the contracting parties acknowledge and agree to the provisions of this subsection.

(Ord. 3220, 2020)

#### 3.8.030 Competitive sealed bidding.

A. An invitation for bids must be issued and must include a purchase description and conditions applicable to the procurement.

#### Title 3 REVENUE AND FINANCE

- B. Adequate public notice of the invitation for bids must be given a reasonable time prior to the date set forth therein for the opening of bids, in the same manner as provided in 7-5-4302 MCA. Notice may include publication in a newspaper of general circulation at a reasonable time prior to bid opening.
- C. Bids must be opened publicly in the presence of one (1) or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each bidder, must be recorded. The record must be open to public inspection after the time of award at the City Clerk's Office.
- D. Bids must be unconditionally accepted without alteration or correction, except as authorized in this eChapter. Bids must be evaluated based on the requirements set forth in the invitation for bids, which may include criteria to determine acceptability, such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose. Those criteria that will affect the bid price and be considered in evaluation for award must be objectively measurable, such as discounts, transportation costs, and total or life-cycle costs.
- E. After bid opening no changes in bid prices or other provisions of bids prejudicial to the interest of the City or fair competition may be permitted.
- F. The contract must be awarded with reasonable promptness by written notice to the lowest responsible and responsive bidder whose bid meets the requirements and criteria set forth in the invitation for bids. If all bids exceed available appropriated funds and the low responsive and responsible bid does not exceed such funds by more than five (5) percent, the director is authorized in situations where time or economic considerations preclude re-solicitation of a reduced scope to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the amount of available appropriated funds.

# 3.8.040 Competitive sealed proposals.

- A. When, not required by law, the City Manager or a department head determines in writing that the use of competitive sealed bidding is either not practicable or not advantageous to the City, a contract may be entered into by competitive sealed proposals.
- B. Proposals must be solicited through a request for proposals.
- C. Adequate public notice of the request for proposals must be given, pursuant to applicable state and federal laws and regulations.
- D. Proposals must be opened so as to avoid disclosure of contents to competing offerors during the process of negotiation. A register of proposals must be prepared and open for public inspection at the City Clerk's Office after contract award.
- E. The request for proposals must state the relative importance of price and other evaluation factors.
- F. As provided in the request for proposals, discussions may be conducted with responsible offerors who submit apparently responsive proposals for the purpose of clarification, to assure full understanding of and responsiveness to the solicitation requirements. Offerors must be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and such revisions may be permitted, after submissions and prior to award, for the purpose of obtaining best and final offers. In conducting discussions, there may be no disclosure of any information derived from proposals submitted by competing offerors. The City may require the submission of cost or pricing data in connection with an award under this section.
- G. The award must be made to the responsible offeror whose proposal is determined in writing to be the most advantageous to the City, taking into consideration price, including the preference in 18-1-102

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MCA, and the evaluation factors set forth in the request for proposals. No other factors or criteria may be used in the evaluation. The contract file shall contain the basis on which the award is made.

(**Ord. 3220, 2020;** Ord. 3154, 2017)

# 3.8.050 Small purchases.

- A. Any procurement not exceeding the amount established by 7-5-4302 MCA may be made in accordance with the **purchasing** procedures developed by the City Manager or his/her designee.
- B. Procurement requirements may not be artificially divided so as to avoid compliance with the prescribed **purchasing** procedures developed in compliance with this section.

(**Ord. 3220, 2020**) (Ord. 2893, 2004; Ord. 2655, 1993)

# 3.8.060 Sole source procurement — records.

A contract may be awarded for a supply or service item without competition when the City Manager or a department head determines in writing that **the request meets the criteria in the City's purchasing policies for a sole source purchase.** there is only one (1) source for the required supply or service item. The City may require the submission of cost or pricing data in connection with an award under this section.

(Ord. 3220, 2020)

# 3.8.070 Cancellation of invitations for bids or requests for proposals.

An invitation for bids, a request for proposals or other solicitation may be canceled or any or all bids or proposals may be rejected in whole or in part, when it is in the best interests of the City. The option to cancel or reject shall apply whether or not it is specified in the solicitation.

# 3.8.080 Non-responsibility of bidders and offerors — nondisclosure.

A written determination of non-responsibility of a bidder or offeror must be made and filed with the City Clerk. The unreasonable failure of a bidder or offeror to promptly supply information in connection with an inquiry with respect to responsibility may be grounds for a determination of non-responsibility with respect to such bidder or offeror.

#### 3.8.090 Types of contracts.

Subject to the limitations of this section, any type of contract that will promote the best interests of the City may be used, except that the use of a cost-plus-percentage-of-cost contract is prohibited. A cost-reimbursement contract may be used only when a determination is made in writing that such contract is likely to be less costly to the City than any other type or that it is impracticable to obtain the supplies or services required except under such a contract.

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# 3.8.100 Approval of accounting system.

Except with respect to firm fixed-price contracts, no contract type may be used unless it has been determined by the City that:

- A. The proposed contractor's accounting system will permit timely development of all necessary cost data in the form required by the specific contract type contemplated; and
- B. The proposed contractor's accounting system is adequate to allocate costs in accordance with generally accepted accounting principles.

# 3.8.110 Bid and contract performance security.

- A. For City contracts for the procurement of services in the amount established by 7-5-4302 MCA or less or of supplies, the City may in its discretion require the filing of:
  - 1. Bid security;
  - 2. Contract performance security to guarantee the faithful performance of the contract and the payment of all laborers, suppliers, material-men, mechanics, and subcontractors; or
  - 3. Both bid and contract performance security.
- B. For City contracts for the procurement of services exceeding the amount established by 7-5-4302 MCA, the department shall require bid security and contract performance security, except that the department, in its discretion, may require bid security and contract performance security for small or sole source purchases as described in this eChapter.
- C. If security is required under subsection (4A) or (2B), the following types of security may be required to be made payable to and deposited with the City:
  - 1. A good and sufficient bond with a licensed surety company as surety;
  - 2. An irrevocable letter of credit not to exceed one hundred thousand dollars (\$100,000.00) in accordance with the provisions of Title 30, Chapter 5, part 1 MCA;
  - 3. Lawful money of the United States;
  - 4. A cashier's check, certified check, bank money order, or bank draft, any of which must be drawn or issued by any banking corporation incorporated under the laws of Montana or by a banking association located in Montana; or
  - Certificates of deposit or money market certificates not to exceed one hundred thousand dollars (\$100,000.00) issued by any bank or savings and loan association licensed to do business in Montana.
- D. The amount and type of the security mentioned above must be determined by the City to be sufficient to cover the risk, except that the same shall not be less than ten (10) percent of the bid price for bid security and twenty-five (25) percent of the total contract price for contract performance security, and must be payable to the City of Great Falls. In determining the amount and type of contract performance security required for each contract, the City shall consider the nature of the performance and the need for future protection. In determining the need for an amount of bid security, the City shall consider the risks involved if a successful bidder or offeror fails to enter into a formal contract; such considerations shall include but are not limited to the type of supply or service being procured, dollar amount of the proposed contract, or delivery time requirements. The City may adopt rules to assist it in making these determinations and in dealing with irrevocable letters of credit. Bid and contract security requirements must be included in the invitations for bids or requests for proposals.

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- E. If a bidder or offeror to whom a contract is awarded fails or refuses to enter into the contract or provide contract performance security as required by the invitation for bid or request for proposal, after notification of award, the City may, at its discretion, require the bidder to forfeit the bid security to the City and become immediately liable on the bid bond, but not in excess of the sum stated therein. The liability of the bidder or offeror, the liability of the maker of the security or bid bond, or the liability on the bid bond shall not exceed the amount specified in the invitation for bid or request for proposal.
- F. Negotiable instruments provided as bid security must be refunded to those bidders or offerors whose bids or proposals are not accepted.

(Ord. 3220, 2020)

## 3.8.120 Contracts - terms, extensions, and time limits.

- A. A contract, lease or rental agreement may be extended or renewed if the terms of the extension or renewal, if any, are included in the solicitation and funds are available for the first fiscal period at the time of the agreement. Payment and performance obligations for succeeding fiscal periods are subject to the availability and appropriation of funds therefore.
- B. Prior to the extension or renewal of a contract, it must be determined in writing that:
  - Estimated requirements cover the period of the contract and are reasonably firm and continuing; and
  - 2. The contract will serve the best interests of the City by encouraging effective competition or otherwise promoting economies in state procurement.
- C. When funds are not appropriated or otherwise made available to support continuation of performance in a subsequent fiscal period, the contract must be canceled.

# 3.8.130 Reporting of anti-competitive practices.

If for any reason collusion or other anticompetitive practices are suspected among any bidders or offerors, a notice of the relevant facts shall be transmitted to the Attorney General by the City.

# 3.8.140 Insurance requirements and limits.

All bid specifications must contain a description of the required insurance and limits as pertains to the type of contract being let for bid. Work may not commence until such certificates of insurance and any endorsements are received, reviewed and accepted by the City.

# Chapter 9 RESERVED

# Chapter 10 CONTRACTS

Sections:

3.10.010 Contracts.

#### Title 3 REVENUE AND FINANCE

## 3.10.010 Contracts.

The City may contract for any period of time and this chapter is intended to supersede 7-5-4304 and 7-5-4306 MCA and any other relevant statute.

(**Ord. 3220, 2020;** Ord. 2652 (part), 1993; Ord. 2586, 1991).

# Chapter 11 RESERVED

# Chapter 12 SPECIAL IMPROVEMENT DISTRICT REVOLVING FUND Sections:

- 3.12.010 Creation.
- 3.12.020 Providing funds.
- 3.12.030 Loans from special improvement district revolving fund.
- 3.12.040 Lien of loan.
- 3.12.050 Use of excess special improvement district revolving fund.
- 3.12.060 Continuing obligation.

#### 3.12.010 Creation.

In order to secure the prompt payment of any special improvement district bonds and warrants issued in payment of improvements made in any special improvement district, or districts and the interest thereon, as it becomes due (the "Bonds" and "Warrants"), unless such Bonds or Warrants by their terms are not secured by such fund, there is hereby created and established a fund to be known and designated as "Special Improvement District Revolving Fund" (hereafter the Revolving Fund).

(Ord. 2607, 1991)

# 3.12.020 Providing funds.

- A. For the purpose of providing funds for the Revolving Fund, the City Commission:
  - May, in its discretion, from time to time, transfer to the Revolving Fund from the General Fund of the City (the General Fund), such amount or amounts as may be deemed necessary, which amount or amounts so transferred, shall be deemed and considered and shall be loans from such General Fund to the Revolving; and
  - 2. May include in the costs of the improvement to be defrayed from proceeds of the Bonds or Warrants an amount up to five (5) percent of the principal amount of the Bonds or Warrants and deposit it in the Revolving Fund upon receipt of such proceeds;

#### Title 3 REVENUE AND FINANCE

B. Shall, in addition to such transfer, or transfers, from the General Fund, or in lieu thereof, levy and collect for said Revolving Fund a tax, hereby declared to be for a public purpose, on all the taxable property in the City as shall be necessary to meet the financial requirements of said fund. However, a tax may not be levied if the balance in the Revolving Fund exceeds five (5) percent of the principal amount of the then-outstanding Bonds and Warrants secured thereby. If a tax is levied, the tax may not be an amount that would increase the balance in the fund above five (5) percent of the then-outstanding Bonds and Warrants secured thereby.

(Ord. 2607, 1991)

# 3.12.030 Loans from special improvement district revolving fund.

Whenever any Bond or Warrant which is secured by the Revolving Fund, or interest thereon, shall be, or shall become due and payable, and there shall then be either no money, or not sufficient money, in the appropriate special improvement district fund with which to pay the same, an amount sufficient to make up the deficiency shall, by order of the City Commission, be loaned by the Revolving Fund to such district fun. Thereupon, such Bond or Warrant or such interest thereon shall be paid from the money so loaned, or from the money so loaned when added to the insufficient amount, as the case my required.

(Ord. 2607, 1991)

#### 3.12.040 Lien of loan.

- A. Whenever any loan is made to any special improvement district from the Revolving Fund, the Revolving Fund shall have a lien therefore on all unpaid assessments and installments of assessments pledged to such funds (whether delinquent or not) and on all moneys thereafter coming into such funds, to the amount of such loan, together with interest thereon from the time it was made at the rate or percentage borne by the Bond or Warrant for payment of which, or if interest thereon, such loan was made.
- B. Whenever there shall be moneys in such special improvement district fund which are not required for the payment of any Bond or Warrant, or of interest thereon, so much of such moneys as may be necessary to pay such loan shall, by order of the City Commission, be transferred to, and become a part of, the Revolving Fund.

(Ord. 2607, 1991)

# 3.12.050 Use of excess special improvement district revolving fund.

- A. Whenever there is an amount in the Revolving Fund, in excess of the amount deposited in the Revolving Fund pursuant to 3.12.020.A hereof and in excess of five (5) percent of the outstanding Bonds and Warrants and the City Commission considers any part of the excess to be greater than the amount necessary for the payment or redemption of maturing Bonds or Warrants secured thereby, or interest thereon, the City Commission may:
  - 1. By a vote of all its members, at a meeting called for that purpose, order such excess, or any part thereof, transferred to the General Fund of the City; or
  - 2. Use such excess, or any part thereof, for the purpose of purchase of property at sales for delinquent taxes or assessments, or both, or which may have been struck off or sold to the County of Cascade for delinquent taxes or assessments, or both, and against which property there then

# Title 3 REVENUE AND FINANCE

be any unpaid assessments for special improvements on account whereof there are outstanding Bonds or Warrants of the City.

(Ord. 2607, 1991)

# 3.12.060 Continuing obligation.

That so long as any Bonds or Warrants secured by the Revolving Fund are outstanding, or any interest thereon remains unpaid, the City may not abrogate its responsibilities or obligations hereunder or under any resolution authorizing the issuance of Bonds and Warrants secured by the Revolving Fund.

(Ord. 2607, 1991)

