

Fort Collins City Council Work Session Agenda

6:00 p.m. Tuesday, October 25, 2022

Colorado Room, 222 Laporte Ave, Fort Collins, CO 80521

NOTICE:

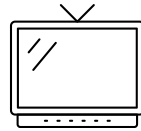
Work Sessions of the City Council are held on the 2nd and 4th Tuesdays of each month in the Colorado Room of the 222 Building. Meetings are conducted in a hybrid format, however there is no public participation permitted in a work session.

City Council members may participate in this meeting via electronic means pursuant to their adopted policies and protocol.

How to view this Meeting:



Meetings are open to the public and can be attended in person by anyone.



Meetings are televised live on Channels 14 & 881 on cable television.



Meetings are livestreamed on the City's website, fcgov.com/fctv

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A solicitud, la Ciudad de Fort Collins proporcionará servicios de acceso a idiomas para personas que no dominan el idioma inglés, o ayudas y servicios auxiliares para personas con discapacidad, para que puedan acceder a los servicios, programas y actividades de la Ciudad. Para asistencia, llame al 970.221.6515 (V/TDD: Marque 711 para Relay Colorado). Por favor proporcione 48 horas de aviso previo cuando sea posible.



While work sessions do not include public comment, mail comments about any item on the agenda to cityleaders@fcgov.com





City Council Work Session Agenda

October 25, 2022 at 6:00 PM

Jeni Arndt, Mayor
Emily Francis, District 6, Mayor Pro Tem
Susan Gutowsky, District 1
Julie Pignataro, District 2
Tricia Canonico, District 3
Shirley Peel, District 4
Kelly Ohlson, District 5

Colorado River Community Room
222 LaPorte Avenue Fort Collins

Cablecast on FCTV
Channel 14 on Connexion
Channel 14 and 881 on Comcast

Carrie Daggett
City Attorney

Kelly DiMartino
City Manager

Anissa Hollingshead
City Clerk

CITY COUNCIL WORK SESSION (immediately following the adjourned meeting)

A) CALL MEETING TO ORDER

B) ITEMS FOR DISCUSSION

1. Overview of Draft Oil and Gas Regulations.

The purpose of this work session is to provide: 1) an adoption schedule for zoning and setback restrictions for new or modified oil and gas facilities in the Land Use Code; 2) updates regarding recent developments in regional oil and gas regulations and compliance issues for existing oil and gas facilities; and 3) recommendations for refinements to reverse setback regulations for new land development near existing oil and gas facilities.

2. Draft Active Modes Plan.

The purpose of this work session is to present the draft Active Modes Plan to Council for feedback in advance of December adoption hearings. The Active Modes Plan combines and updates the 2011 Pedestrian Plan and 2014 Bicycle Plan as well as incorporating micromobility devices such as skateboards and scooters. The plan identifies key opportunities to significantly improve and expand the city's active modes networks, support facilities, policies, and programs. The project team has incorporated feedback received from the community during the July 25 – August 24 public comment period into the draft Active Modes Plan.

3. **15-Minute City Analysis.**

The purpose of this work session is to get feedback from Councilmembers on the 15-Minute City Analysis as one of the adopted 2021 – 2023 Council Priorities. The 2022 City Budget funded an offer to expand the scope of the Active Modes Plan to examine how to achieve a 15-Minute City. The general concept of a “15-Minute City” is a community where every resident can access daily needs within 15 minutes via active modes of transportation such as walking and bicycling. The analysis defines what a “15-Minute City” means for Fort Collins, examines existing conditions, identifies gaps in active transportation networks and land use patterns that are barriers to creating a 15-Minute City, and recommends strategies to remove these barriers. The analysis identifies existing initiatives that are helping to achieve 15-minute access as well as identifying opportunities for improvement.

C) ANNOUNCEMENTS

D) ADJOURNMENT

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October 25, 2022



WORK SESSION AGENDA ITEM SUMMARY

City Council

STAFF

Caryn Champine, Planning, Development & Transportation Director
Rebecca Everette, Planning Manager
Cassie Archuleta, Air Quality Program Manager
Brad Yatabe, Legal

SUBJECT FOR DISCUSSION

Overview of Draft Oil and Gas Regulations.

EXECUTIVE SUMMARY

The purpose of this work session is to provide: 1) an adoption schedule for zoning and setback restrictions for new or modified oil and gas facilities in the Land Use Code; 2) updates regarding recent developments in regional oil and gas regulations and compliance issues for existing oil and gas facilities; and (3) recommendations for refinements to reverse setback regulations for new land development near existing oil and gas facilities.

GENERAL DIRECTION SOUGHT AND SPECIFIC QUESTIONS TO BE ANSWERED

1. For operational standards at existing Oil & Gas facilities: Do Councilmembers have any feedback on current efforts that leverage State and County regulations and resources?
2. For development near existing Oil & Gas facilities: Do Councilmembers have any feedback on proposed refinements to the Land Use Code regarding reverse setbacks?

BACKGROUND / DISCUSSION

In April 2018, the State of Colorado adopted SB-181, which effectively changed the way oil and gas development is regulated in Colorado. This both required comprehensive updates to State regulations and allowed greater local government authority to adopt more stringent regulations. Since 2018, the Colorado Oil and Gas Conservation Commission (COGCC) and many local jurisdictions, including Larimer County, subsequently adopted comprehensive regulations along with resources for regulatory compliance programs.

To respond to this changing regulatory landscape, Council direction, and community feedback, staff has worked to develop a comprehensive set of regulations for oil and gas development for both new and existing facilities. At the same time, several regulatory changes have occurred at the State and County levels that have created opportunities to more efficiently and effectively meet the community's and Council's expectations within the new regulatory framework, and without additional operational regulations

at the City level. Summaries and recommendations here are separated into three parts as related to: 1) new oil and gas facilities; 2) existing oil and gas facilities; and 3) new development near existing wells.

1. Land Use Restrictions for New Wells

Accessing oil and gas mineral resources from surface operations within the City is already limited and will become increasingly so as the City continues to grow. Per previous Council feedback, staff has drafted Land Use Code (LUC) updates that include siting restrictions for new development applications, including expansion of existing facilities.

Proposed siting restrictions for new development applications include:

- 2,000-foot setbacks from occupiable buildings, parks, trails or natural areas
- Development restricted to Industrial Zone Districts

As summarized previously in [March 22, 2022 Work Session materials](#), these updates effectively would not leave space within existing City limits and current zoning allocations for future surface use related to oil and gas development. A draft of proposed code language will be made available in November 2022, and consideration of adoption of land use restrictions for new wells is currently scheduled for December 6, 2022.

2. Operations at Existing Wells

While new Land Use Code will effectively eliminate impacts from new wells, there remains public concern about existing operations in an oil field in northeast of Fort Collins which partially extends into City limits. Relatively speaking, the scale of operations in Fort Collins is smaller than many other local jurisdictions, as the field has only 10 active wells within City limits.

Following adoption of SB-181, per Council direction, staff initially began developing comprehensive local regulations related to potential impacts to human health and the environment. Concurrently, with rulemaking engagement from the City, COGCC regulations began rapidly evolving, and Larimer County adopted oil and gas regulations for the first time. Key elements of new regulations adopted since 2021 are listed in Attachment 1. Most recently, regional and local efforts related to current operations have included:

- **Potential closure of low or non-producing wells.** In April 2022, new COGCC Financial Assurance rules became effective, in part allowing local jurisdictions to request that low or non-producing wells be ordered plugged and abandoned (reclaimed). These are important considerations for wells within the Fort Collins field, as some of the wells have not been operational or have been low producing for a long period of time, and in some cases more than 20 years. Staff are currently working with Larimer County to prepare a joint application to the COGCC to plug and abandon several wells in and near City limits that are in close proximity to homes.
- **State action on compliance issues.** In August 2022, the Colorado Department of Public Health and Environment (CDPHE) ordered operations at a facility in the Fort Collins Field about 5 miles north of City limits (the “Kraus” facility), cease and desist operations due to ongoing compliance violations. Additionally, in August 2022, the CDPHE issued a compliance advisory for a facility that directly abuts Fort Collins City limits and may consider further compliance action. This site has been subject to violations of record keeping requirements, leak detections and gas flaring, and was the site of a fire in May 2022.
- **Collaboration with Larimer County for inspection and compliance resources.** In April 2022, Council and Larimer Commissioners met jointly and provided direction to establish agreements to share air quality monitoring and compliance resources. Related to this, Council heard a Resolution for an Intergovernmental Agreement (IGA) with Larimer County on October 18, 2022 to commit funds towards

the purchase of an Optical Gas Imaging (OGI) camera, which would then be owned, operated and maintained by Larimer County Department of Public Health. This arrangement effectively adds new local resources to support odor response leak detections at facilities in and near Fort Collins City limits, without adding ongoing costs for the City.

- **Alternative Approaches (e.g., Acquisition of Mineral Interests).** Following feedback during the March 2022 Work Session, staff did preliminary research regarding potential options to lease or otherwise control mineral rights in for the Fort Collins Field, with the goal of eliminating existing operations within City limits. Staff determined that the acquisition of mineral rights and oil and gas leases would be complex and involve substantial time and resources to identify the owners of the mineral rights and leases, determine the value of rights and leases, and negotiate and complete the acquisitions. Further exploration remains an option if current efforts do not effectively reduce or eliminate surface impacts from oil and gas operations in the City.

Given the pending adoption of new LUC that will limit new oil and gas facilities, the small scale of existing operations, new State regulations, and collaboration with Larimer County to support compliance, staff does not recommend consideration of additional local regulations and enforcement resources for existing facilities at this time.

3. Reverse Setbacks – New Development Near Existing Wells

The COGCC regulates permitting and setbacks for new wells near existing buildings but does not regulate the reverse situation: permitting and setbacks for new development near existing oil and gas facilities. Since 2013 and most recently updated in 2018, the LUC requires a buffer of at least 500-feet between existing oil and gas operations and new residential development and 1000-feet for High-Occupancy Buildings like playgrounds, parks, recreational fields, or community gathering space. The Code also offers a 150-foot alternative compliance buffer for Plugged and Abandoned wells that requires site investigation details, sampling, and monitoring to demonstrate that the well has been properly abandoned and that soil, air and water quality have not been adversely impacted by oil and gas operations or facilities or other sources of contamination.

In November 2021, the COGCC adopted a revised 2,000-foot setback from any oil and gas location to residential buildings, school facilities, and childcare centers. The following minor updates are proposed to align the new COGCC rulemakings and existing definitions:

- Update reverse setback requirements to 2,000-foot setback rule for the following COGCC well status type:
 - Producing (PR); wells where produced oil and/or gas is collected from underground reservoirs
 - Injecting (IJ); wells used for the exclusive purpose of injecting fluids for enhanced oil recovery
 - Shut-In (SI); wells that are not currently producing, but remain capable of production or injection
- Update reverse setback requirements to 150-foot setback for the following COGCC Well status types, which represent wells that are no longer operational and will not be in the future:
 - Plugged and Abandoned (PA);
 - Dry and Abandoned (DA);
 - Abandoned Location (AL)
- Continue to require a site investigation for all abandoned wells entitled to a 150-foot setback, assuring the well has been accurately located, and there are no soil or soil gas contamination issues
- Remove an exclusion for setbacks from roads.

Soil-Gas and Groundwater Monitoring for 150-foot Buffer Zones

The current requirements of the LUC provide a 150-foot alternative compliance buffer distance for Plugged and Abandoned wells, only. In addition to submitting an alternative compliance buffer plan, development must submit a plan for five-years of monitoring at the well location. This LUC requirement remains important for inactive and abandoned wells rather than active wells because the Operator of an active well is already required to provide ongoing monitoring during the lifecycle of the well per COGCC Rules. Given the unknown integrity of previously plugged wells (both dry and formerly producing) drilled prior to 1951, and the evolving standards from the scientific literature; Staff recommend the LUC continue to require ongoing monitoring for inactive wells (PA and DA wells) for 5 years after development Construction Permit has been issued.

Impact

Most developable land near existing oil and gas wells has been built out and updated reverse setback regulations would not have an impact except in one undeveloped areas near two “Shut-In” wells. Attachment 2 includes a map showing reverse setbacks in place when the “County Club Reserve” area was approved (350-feet), current setbacks (500-feet), and the proposed revised reverse setbacks (2000-feet). Note that the future status of these wells is currently unknown, and the City and County are exploring options to “Plug and Abandon” these active wells with the COGCC.

NEXT STEPS

Ongoing work in oil and gas is expected to include:

1. Consideration of adoption of land use restrictions for new or modified oil and gas facilities, which is currently scheduled for December 6, 2022.
2. As related to operation of existing oil and gas facilities:
 - Purchase of new OGI camera to support leak detections at existing facilities, per Intergovernmental Agreement (IGA) with Larimer County.
 - Submittal of a joint City/County application to the COGCC to consider plugging and abandonment of low and non-producing wells in the Fort Collins Field, expected to be submitted in Q4 of 2022. Staff will report back to Council regarding outcomes of COGCC decisions when available.
3. For reverse setbacks, if supported by Council, development of code updates could be brought to Council for consideration in Q1 of 2023.

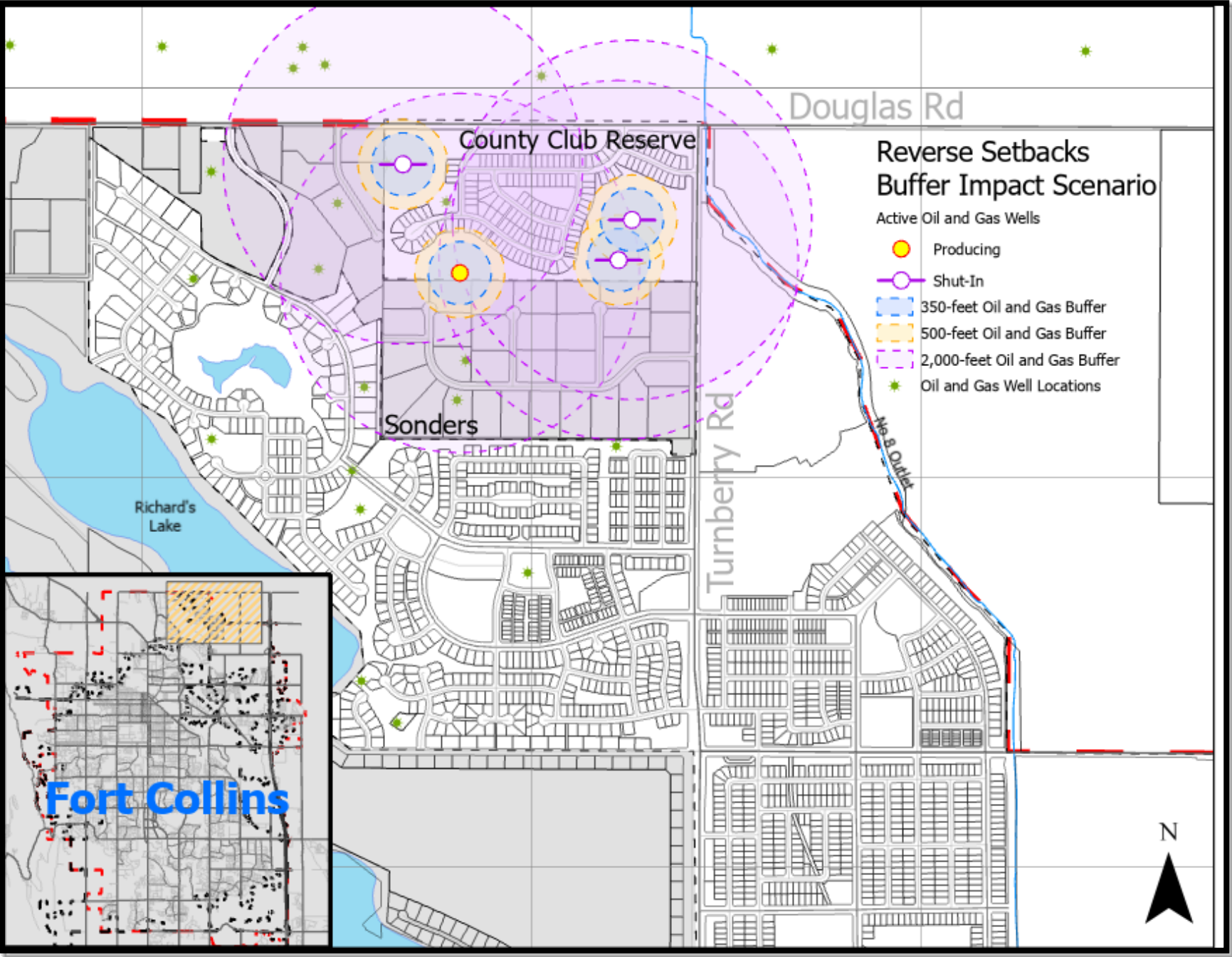
ATTACHMENTS

1. List of Regulations
2. Map of Reverse Setbacks
3. Presentation

OPERATIONAL STANDARDS OVERVIEW TABLE
NEW AND EXISTING DEVELOPMENT

Item	State Requirements	Additional City/County Requirements
AIR QUALITY		
Leak Detection and Repair	Requires a leak detection and repair (LDAR) program, reporting requirements, and prompt repair of any discovered leaks.	Larimer County requires repairs completed ASAP but no later than 72 hours after discovery. For inspection purposes, detection of leaks requires specialized equipment and training. The City is planning to purchase an Optical Gas Imaging (OGI) camera, and the County will train and deploy field personnel to support routine inspections and complaint response.
Odor Complaint Response	The Colorado Department of Health and Environment (CDPHE) has odor thresholds, and odor complaints are navigated by both the CDPHE and Colorado Oil and Gas Conservation Commission (COGCC).	Larimer County already enforces odor limits on behalf of CDPHE, using specialized odor detection equipment and trained field personal. New OGI camera will also be used in response to oil and gas odor complaints to better detect and respond to odors.
WATER QUALITY		
Water Quality Protection	The COGCC has strong water quality protection requirements that address down-hole well bore integrity. Spill and public water supply protection must be coordinated with local governments and public water suppliers.	For new and existing development, the County requires the operator to outline coordination needed to respond to a spill and when public water supplies may be threatened.
NUISANCE		
Noise Mitigation	Current regulations permit increased noise during drilling and completion; Continuous monitoring is required during drilling and completion within 2,000 feet of building unit.	Existing City noise limits apply. Additionally, County requires noise mitigation plans and monitoring for any new development.
SAFETY		
Emergency Preparedness and Response	COGCC requires an emergency response plan but defers entirely to local government agencies and emergency responders	This is the area where coordination from the city and emergency responders is essential, and the City and County will jointly work with operators and Poudre Fire Authority (PFA) to update plans that meet new County standards.
RECLAMATION		
Financial Assurances and Plugging and Abandonment Requirements	COGCC adopted new financial assurance requirements, including bond requirements to ensure appropriate plugging and abandonment, increased bonds for low producing wells, and the ability for local governments to request wells to be plugged that are no longer used or useful.	City and County will explore new authority to request wells be plugged and abandoned that are no longer used or useful.

ATTACHMENT 2





10-25-2022

Item 1.

Oil and Gas Regulations

Cassie Archuleta

Air Quality Program Manager

Rebecca Everette

Planning Manager



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UPDATE

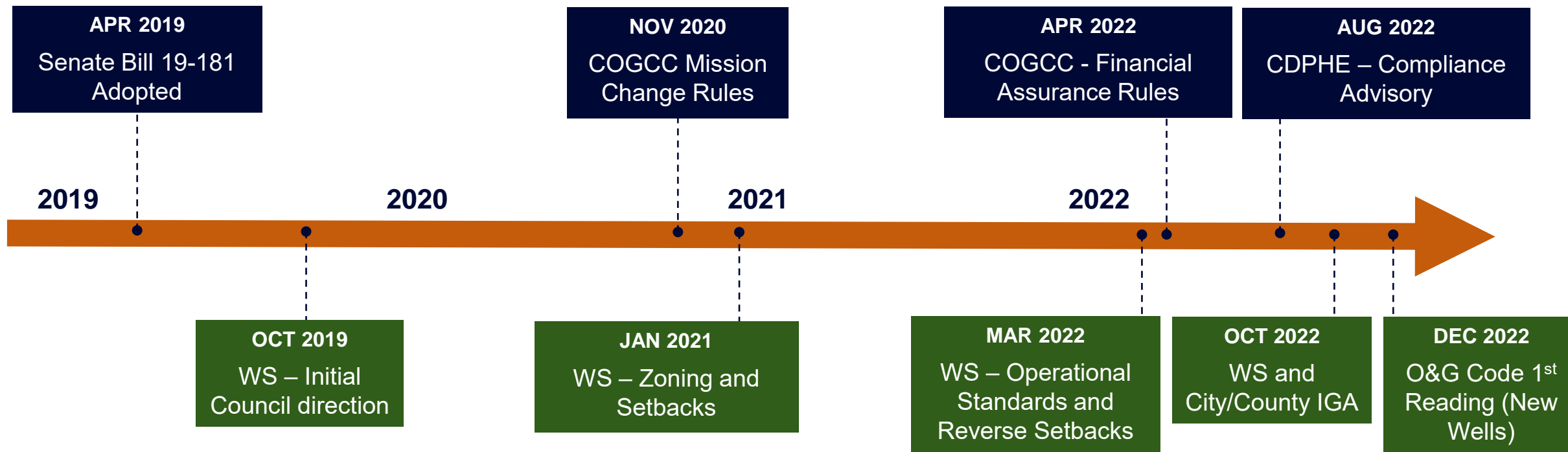
For new O&G facilities: Staff will bring ordinance to Council for consideration on December 6.

QUESTIONS

- 1. For operational standards at existing O&G facilities:** Do Councilmembers have any feedback on current efforts that leverage State and County regulations and resources?
- 2. For development near existing O&G facilities:** Do Councilmembers have any feedback on proposed refinements to the Land Development Code regarding reverse setbacks?

Senate Bill 19-181 (April 2019):

- Change in Colorado Oil and Gas Conservation Commission (COGCC) Mission from fostering responsible, balanced development to regulating in a manner that protects public health, safety & environment



New Oil & Gas Facilities

Siting requirements

Approval
procedures

Design standards

Ready for 1st Reading;
December 6, 2022

Operational Standards for Existing Facilities

Emissions controls

Leak detection and
repair

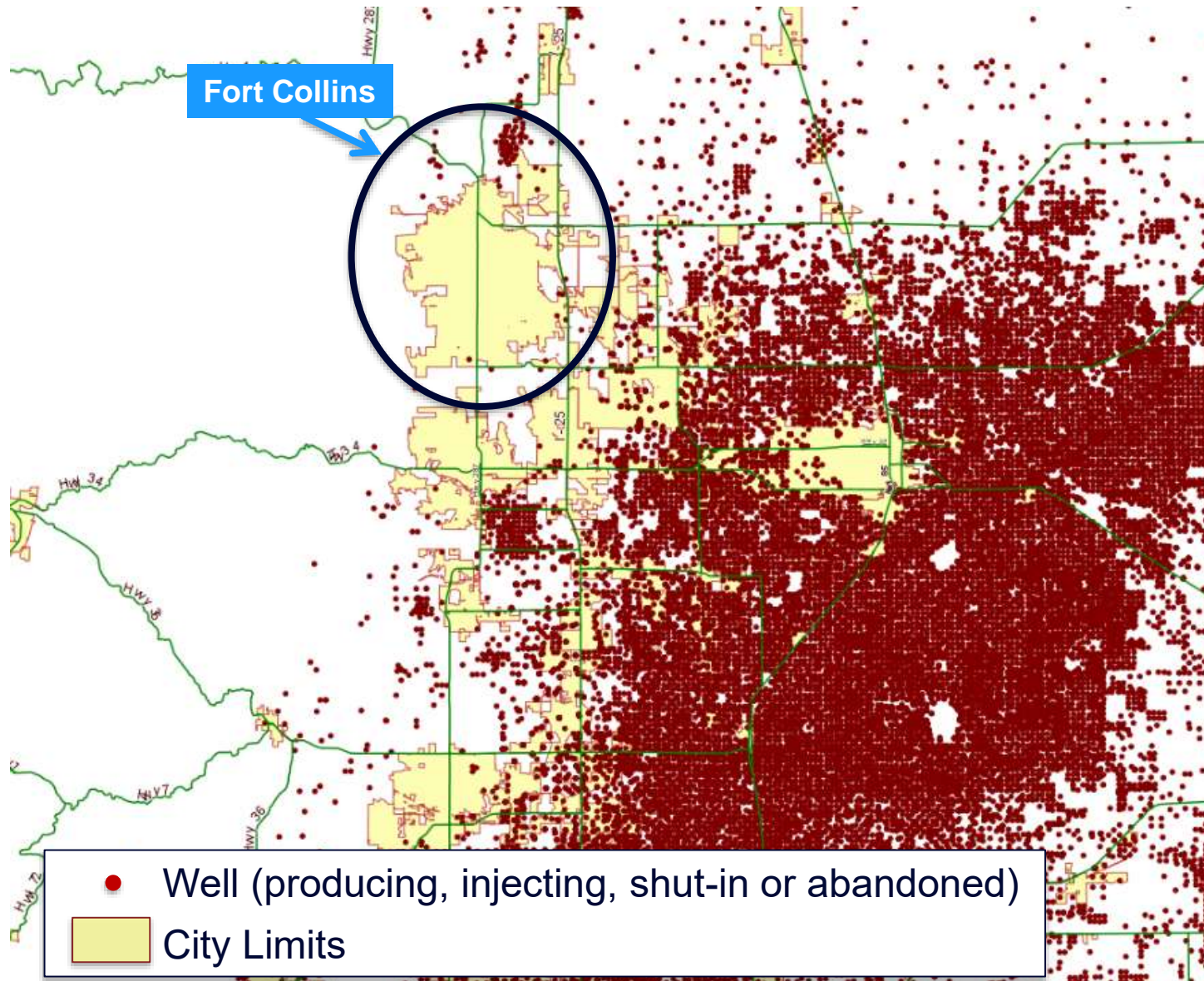
Spill detection and
response

No new code; Leverage State
and County regulations

Reverse Setbacks

Distance for new
development from
existing wells

Minor code refinements
proposed; early 2023



Active Wells:

- Colorado: 49,882
- Weld County: 18,353
- Larimer County: 261
- City Growth Management Area: 17
- City of Fort Collins: 10

Source:

<http://cogcc.state.co.us/maps.html#/gisonline> (3/5/2022)



Objectives:

- No new oil and gas development within City limits
- No new oil and gas development in City Natural Areas

Top Concerns:



Objective:

- Limit new oil and gas development within City limits

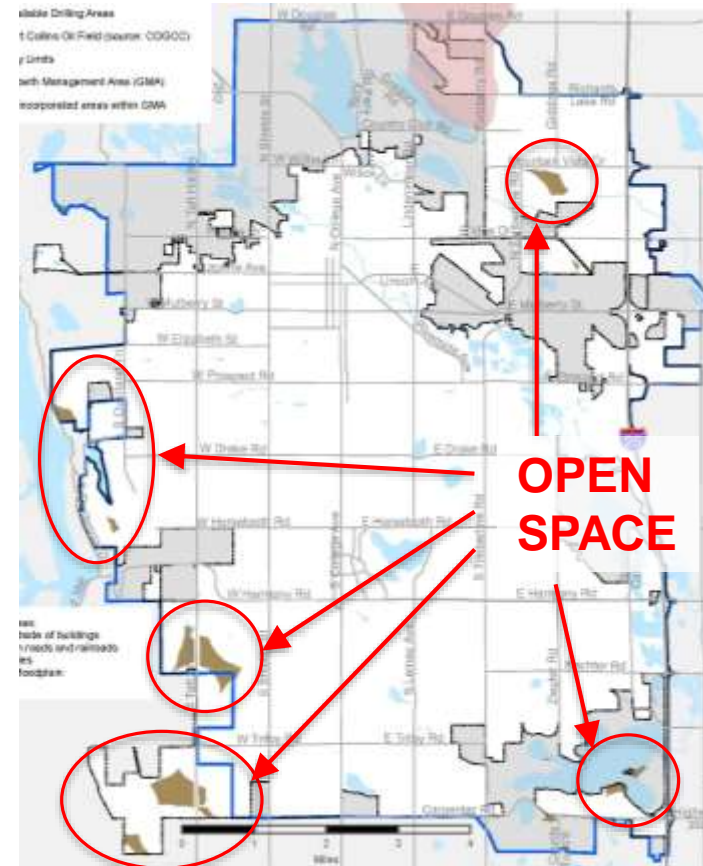
Council Feedback/Direction:

- Restrict to Industrial Zone Districts
- Apply 2000' minimum setbacks from occupied buildings, trails and natural areas

Current Status:

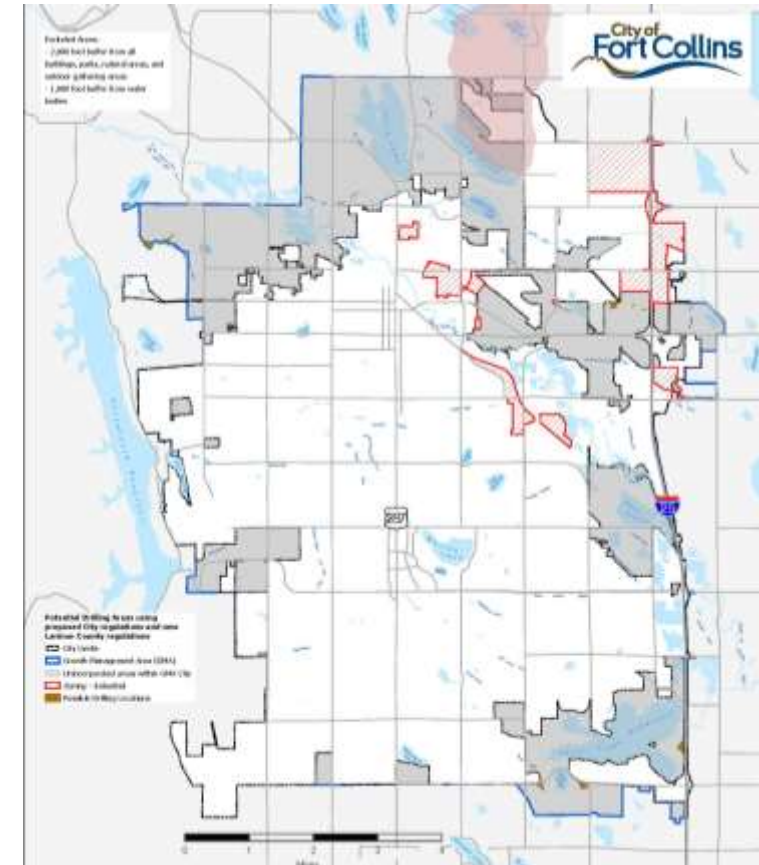
- 1st Reading scheduled for December 6, 2022

BEFORE



- 2000' setbacks (could be modified by COGCC)
- 3% Land Available

AFTER



- Industrial Zones and 2000' setbacks
- ~0% Land Available



Operator: Prospect Energy
Active Wells: 10

Objective

- Mitigate (or eliminate) impacts from existing wells

Council feedback/direction:

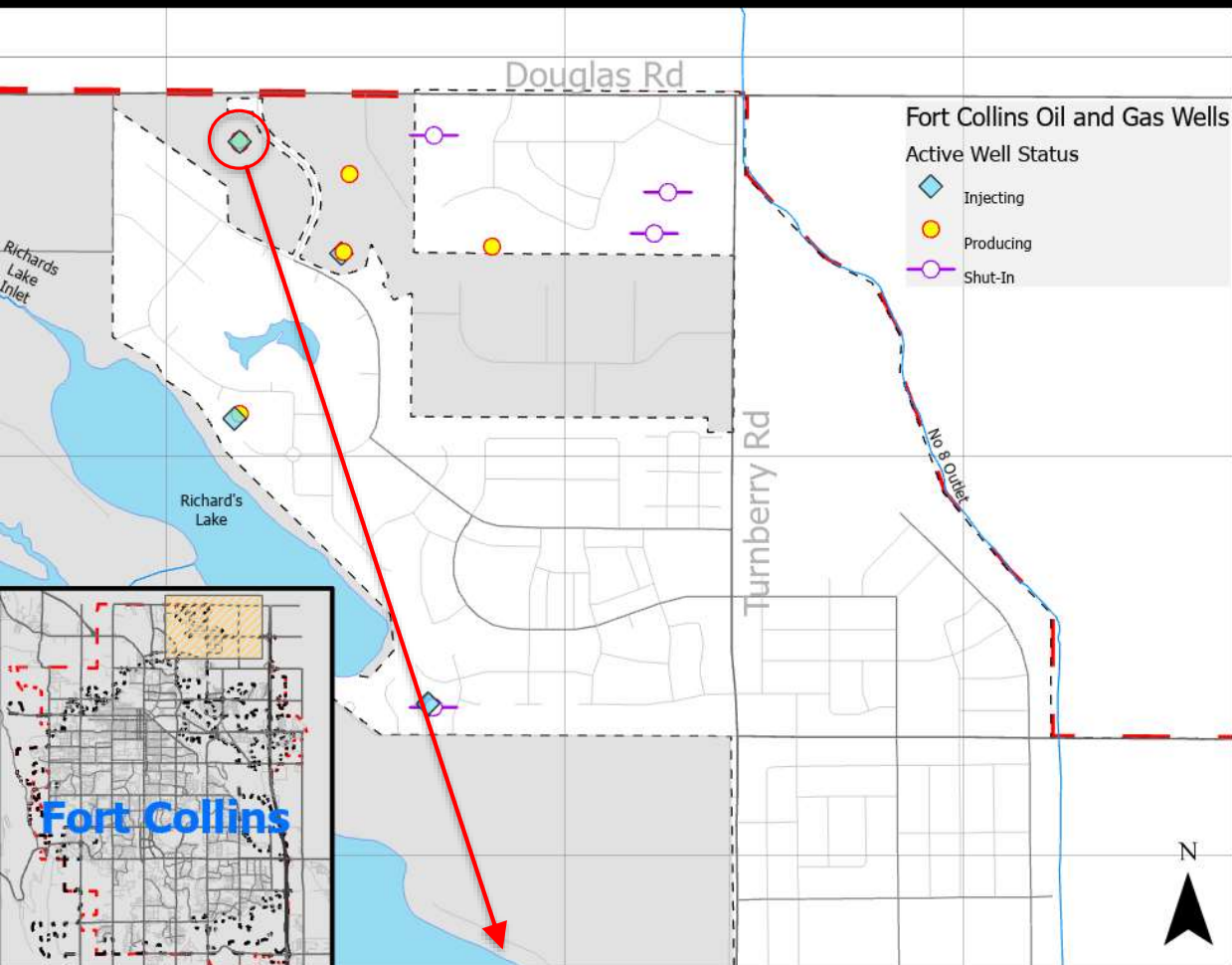
- Explore comprehensive regulations
- Explore alternatives (e.g., acquire mineral rights)

New from the State:

- Comprehensive rulemaking (November 2021)
- Financial assurance requirements (April 2022)
- Restrictions on low-producing wells (April 2022)
- Compliance Advisory (August 2022)

City/County collaboration:

- Joint Council/Commissioner meeting (April 2022)
- City purchase of optical gas imaging (OGI) camera for leak detection (October 2022)



Description:

- Tank battery (storage) and production
- Outside City limits, within GMA

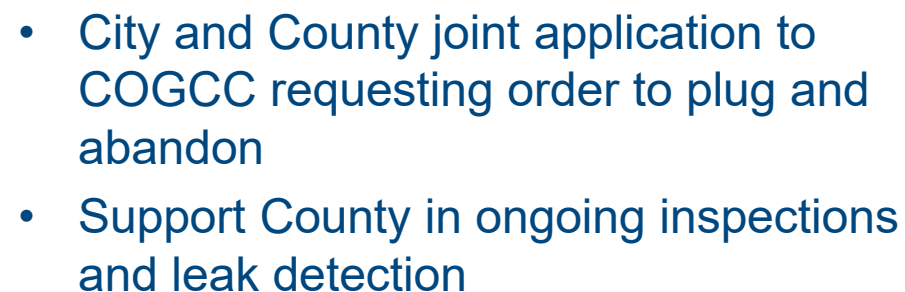
Status/Concerns:

- CDPHE issued Compliance Advisory (August 9, 2022)
- Potential issues related to legality of routinely flaring gas

Next Steps:

- Seek resolution with CDPHE, including potential "cease and desist" order
- Support County in ongoing inspections and leak detection







Description:

- Low producing, shut-in and injecting sites

Status/Concerns:

- No current compliance issues or past spill/response; feeds problematic tank battery site
- Within 150' of homes

Next Steps:

- City and County joint application to COGCC requesting order to plug and abandon
- Support County in ongoing inspections and leak detection



Courtesy of Earthworks, Andrew Klooster

Recommendations – Current Operations

Determine outcomes of:

- Compliance advisories
- Applications to plug and abandon

Continue partnership with Larimer County to:

- Inspect sites
- Respond to complaints/concerns
- Coordinate emergency response planning

Return to Council with:

- Any remaining regulatory gaps and opportunities, depending on outcomes



Producing Well in Hearthfire Neighborhood

Reverse Setbacks for Land Development

Goals:

- Protect health and safety of future residents
- Incentivize plugging and abandonment of active wells
- Facilitate site investigation and sampling

History:

- First adopted in 2013
- Updated in 2018 – pre-dating SB-181

Results:

- Effective incentive for developers to plug/abandon wells
- Significantly more data on abandoned wells
- Overall reduction in community impacts

Current Standards (updated Sept 2018)

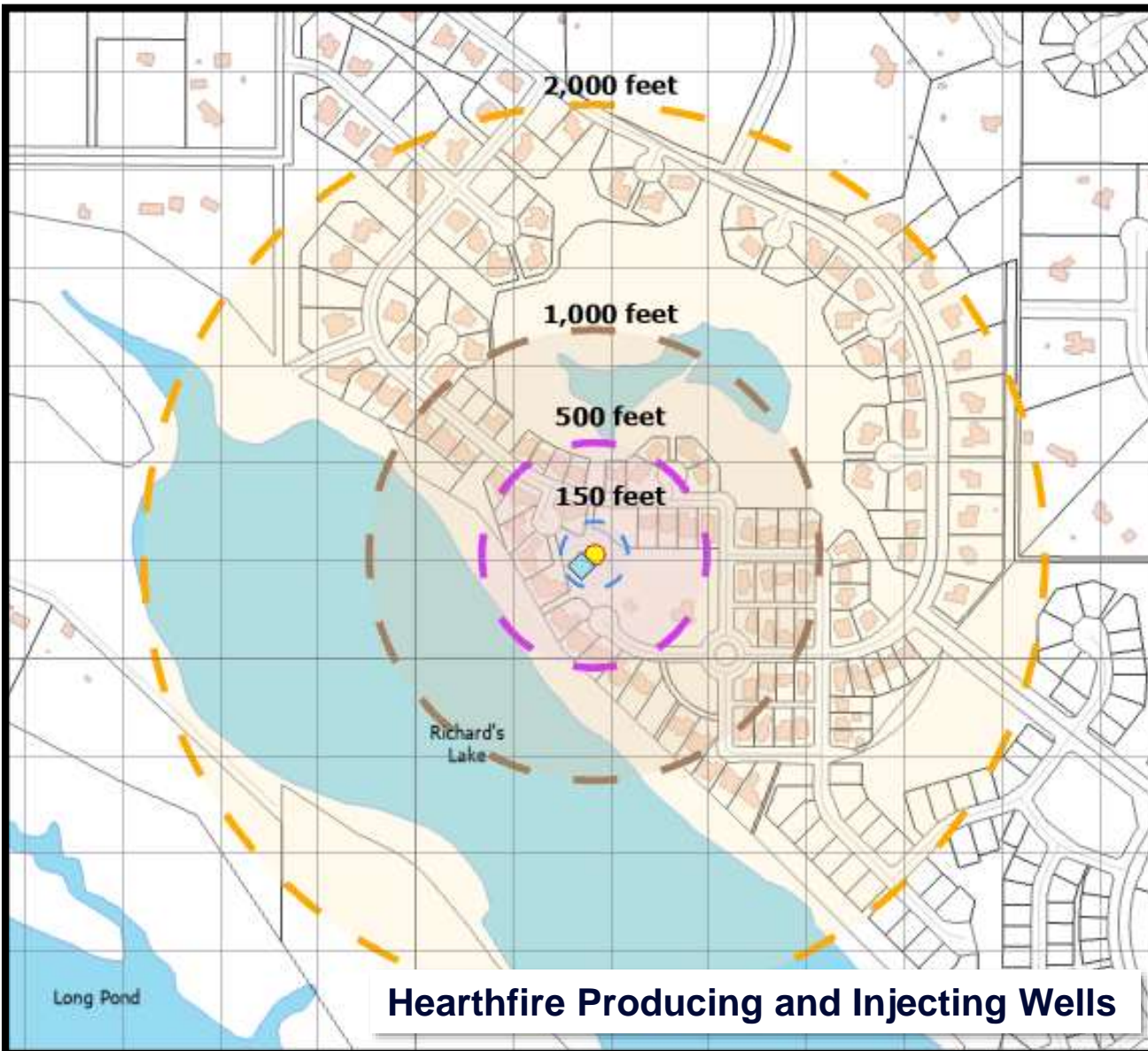
Default:

- 500' setback for new residential units;
- 1000' setbacks for new High Occupancy Buildings; or
- Mirror COGCC standard well setback, whichever is greater

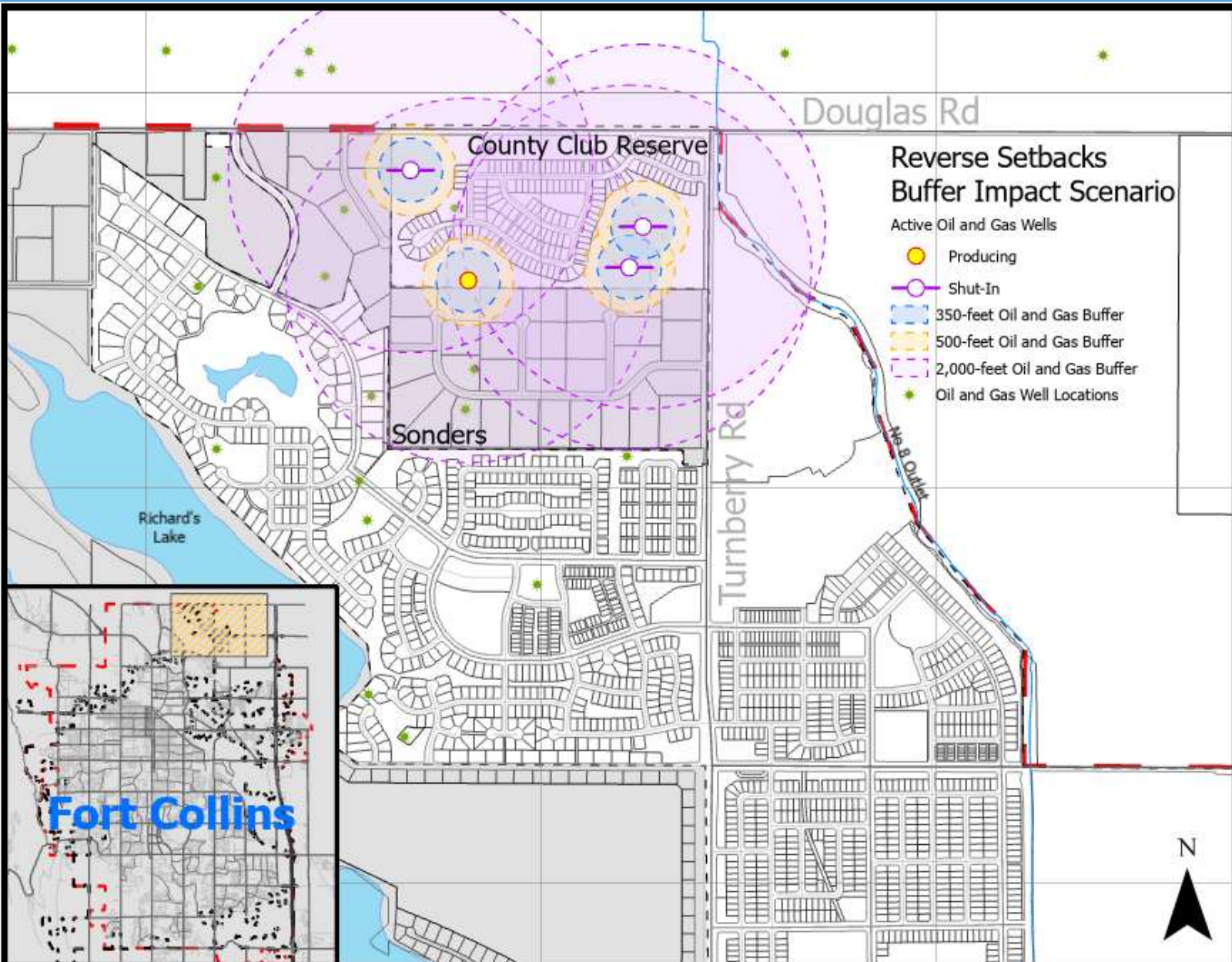
Alternative compliance:

- 150' buffer if well site is fully reclaimed
- Only for plugged and abandoned wells
- Initial site analysis and 5 years of monitoring required

**Buffers do not apply to properties separated by roads*



Issue	Proposed Change
<ul style="list-style-type: none"> • Buffer applies to only residential and high-occupancy building units 	<ul style="list-style-type: none"> • Apply buffer to all occupied buildings, regardless of land use
<ul style="list-style-type: none"> • Buffer applies equally to active and abandoned well types • Not calibrated to actual public health risk 	<ul style="list-style-type: none"> • Allow reduced buffer for abandoned wells in exchange for site assessment, monitoring and reclamation • Require assessment and monitoring for all abandoned well types
<ul style="list-style-type: none"> • Buffer does not apply to properties across an arterial road 	<ul style="list-style-type: none"> • Apply buffers across arterial roads to support public health



Description:

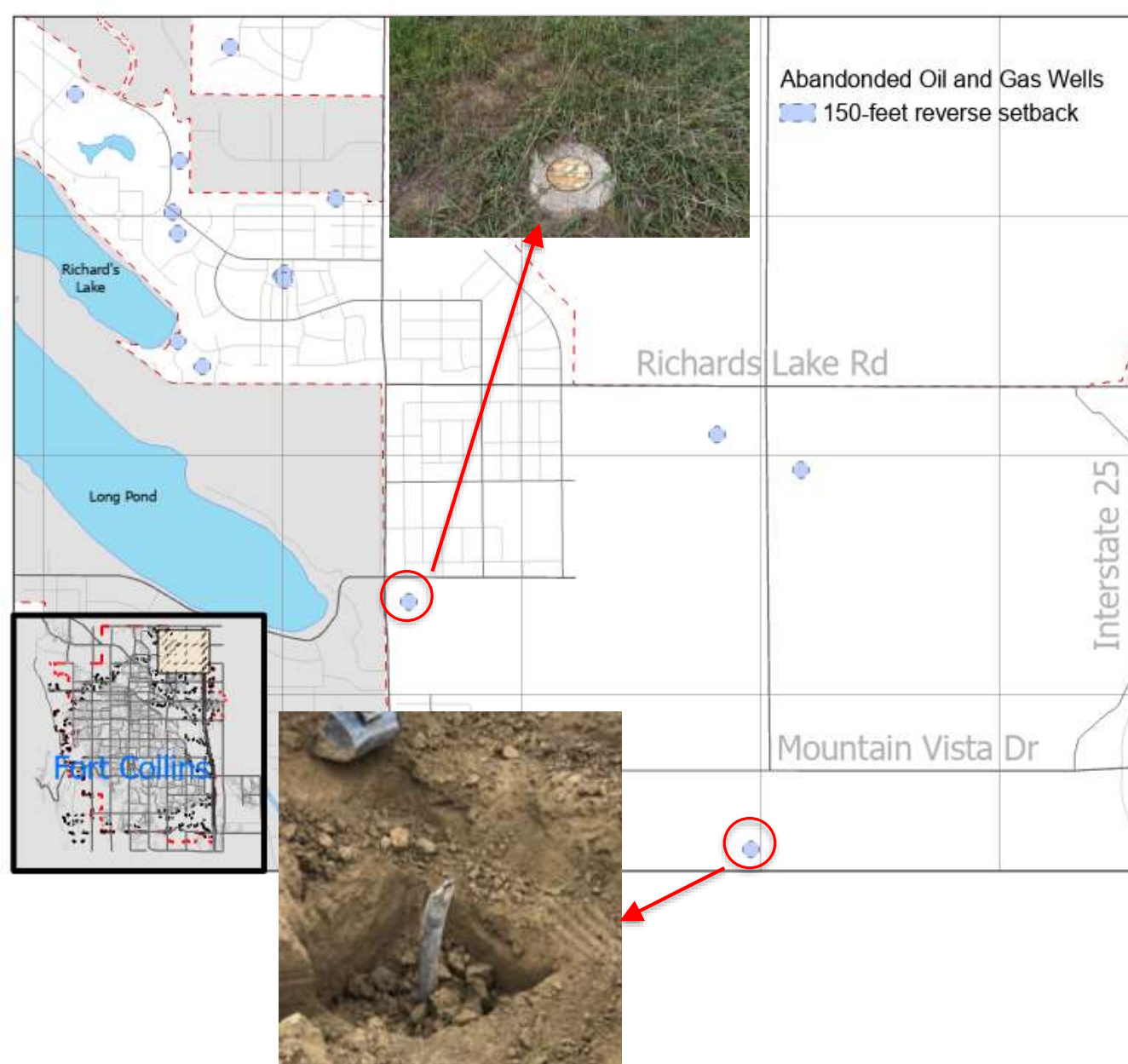
- Active wells near undeveloped areas

Status/Concerns:

- Potential proximity of new homes

Recommendations:

- Update LUC to apply 2000' setback from active wells
- Update LUC to apply 150' setback from abandoned wells
- Work with State, County, developer and operator to pursue plugging, reclamation and abandonment



Description:

- Sites no longer in use (abandoned)

Status:

- Location verified
- Confirmed that well site has been fully reclaimed and/or plugged to current standards

Next Steps:

- Update code to require assessment and monitoring for **all** abandoned well types:
 - Plugged & Abandoned
 - Dry & Abandoned
- Allow for 150' setback if location verification, site assessment and monitoring requirements are met

New Oil & Gas Facilities

Siting requirements

Approval
procedures

Design standards

Ready for 1st Reading;
December 6, 2022

Operational Standards for Existing Facilities

Emissions controls

Leak detection and
repair

Spill detection and
response

No new code; Leverage State
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Reverse Setbacks

Distance for new
development from
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Minor code refinements
proposed; early 2023

UPDATE

- **For new O&G facilities:** Staff will bring ordinance to Council for consideration on December 6.

QUESTIONS

1. **For operational standards at existing O&G facilities:** Do Councilmembers have any feedback on current efforts that leverage State and County regulations and resources?
2. **For development near existing O&G facilities:** Do Councilmembers have any feedback on proposed refinements to the Land Development Code regarding reverse setbacks?



THANK YOU!

For More Information, Visit

fcgov.com/oilandgas



October 25, 2022



WORK SESSION AGENDA ITEM SUMMARY

City Council

STAFF

Cortney Geary, Active Modes Manager
Aaron Iverson, Senior Manager, FC Moves

SUBJECT FOR DISCUSSION

Draft Active Modes Plan.

EXECUTIVE SUMMARY

The purpose of this work session is to present the draft Active Modes Plan to Council for feedback in advance of December adoption hearings. The Active Modes Plan combines and updates the 2011 Pedestrian Plan and 2014 Bicycle Plan as well as incorporating micromobility devices such as skateboards and scooters. The plan identifies key opportunities to significantly improve and expand the city's active modes networks, support facilities, policies, and programs. The project team has incorporated feedback received from the community during the July 25 – August 24 public comment period into the draft Active Modes Plan.

GENERAL DIRECTION SOUGHT AND SPECIFIC QUESTIONS TO BE ANSWERED

1. Do Councilmembers support the plan vision and goals?
2. Do Councilmembers support the plan recommendations?
3. What feedback do Councilmembers have on the plan implementation strategy?

BACKGROUND / DISCUSSION

The City is developing an Active Modes Plan, which combines and updates the City's 2011 Pedestrian Plan and 2014 Bicycle Plan. The plan incorporates not only pedestrians and bicyclists, but also micromobility devices such as scooters and skateboards. The geographic scope of the plan is the City of Fort Collins' Growth Management Area. The recommendations were developed with an eye towards aligning with key regional connections beyond the city's jurisdictional boundaries. This update is focused on identifying key opportunities to significantly improve and expand the City's existing active modes networks, support facilities, policies, and programs.

The Active Modes Plan is a joint effort between the City of Fort Collins and Colorado State University and is funded by both entities. The City funding is derived from bicycle and pedestrian Community Capital Improvement Program funds. The consulting firm Toole Design Group was selected to support the development of the plan through a competitive request for proposals process. The project kicked off in September 2021 and is anticipated for Council adoption in December 2022.

STRATEGIC ALIGNMENT

The Active Modes Plan is strategically aligned with other key plans and initiatives including:

2022 Strategic Plan

- *Objective 6.1:* Improve safety for all modes and users of the transportation system to ultimately achieve a system with no fatalities or serious injuries.
- *Objective 6.3:* Invest in equitable access to, and expansion of, all sustainable modes of travel with emphasis on growing transit ridership.

City Council 2021 – 2023 Priorities

- Implementation of 15-minute community concept
- Improved air quality

City Plan

- *Principles T 6 & 7:* Support walking and bicycling as safe, easy, and convenient travel options for all ages and abilities by building connected networks of facilities.
- Other outcome areas including Environmental Health and Neighborhood Livability & Social Health

Our Climate Future

- *Big Move 4:* Convenient Transportation Choices
- *Big Move 5:* Live, Work and Play Nearby

COMMUNITY ENGAGEMENT

Community feedback informed every aspect of the plan. The project team sought broad feedback from the community, with an emphasis on elevating the voices of historically underrepresented groups. A Technical Advisory Committee, composed primarily of City staff and partner agencies, and a Community Advisory Committee, composed of pedestrian and bicycle advocates and community members of diverse backgrounds, provided feedback at key junctures throughout the plan development. The Bicycle Advisory Committee, Transportation Board, and other interested City Boards and Commissions were also engaged and provided input. The project team utilized both traditional engagement methods such as visioning workshops and focus group meetings as well as non-traditional methods that “meet people where they are” such as pop-up events along trails and at community events.

Two examples of engagement methods that have focused on reaching historically underrepresented groups include conducting focus groups with middle school students and contracting with Community Connectors, a local Latina-owned business which hires mobile home community residents to survey their neighbors. Thanks to the work of the Community Connectors, 294 Spanish-speaking residents of mobile home communities in and around Fort Collins participated in the community survey. This represents 38% of all survey responses received. The Colorado Chapter of the American Planning Association honored the City with a merit award for Active Modes Plan community engagement.

The project team estimates that 3,500 people contributed feedback to the plan. Total public participation in each engagement opportunity is as follows:

- **Visioning questionnaire** = ~350 participants
- **Community Survey** = 771 participants
- **Mapping activity #1** = 879 participants; 1,376 submissions
- **Prioritization questionnaire** = 1,182 participants
- **Mapping Activity #2** = 559 participants; 1,449 submissions
- **Draft plan review** = 800 comments

ENVISIONING THE FUTURE

The plan vision and goals serve as an overarching framework guiding recommendations, project prioritization, and the implementation strategy. The plan is oriented around the year 2032, ten years after the anticipated adoption date. The plan vision and goals were informed by responses to the visioning questionnaire and community survey.

Vision

Active transportation is an integral part of daily life and the local cultural experience. Fort Collins is a place where walking, bicycling, and using other active modes are safe, accessible, convenient, joyful, and desired by people of all ages and abilities.

Goals

Mode Share: Achieve 50% active modes share of all trips by 2032

- The mode share goal was set to align with the 15 minute city concept. Based on the 2022 Residential Travel Diary Study, 51% of car trips are three miles or less. Most people can travel three miles by bike or e-micromobility device in 15 minutes. The active modes share goal is based on converting a majority of short car trips to active modes of transportation.
- Achieving 50% active modes share will help the City is expected to result in a 13.5% reduction in vehicle miles traveled, which would result in a reduction of approximately 7,500 metric tons of CO₂ equivalent. This supports the Our Climate Future Goal of reducing greenhouse gas emissions 80% below 2005 baseline levels.

Vision Zero: Eliminate active modes fatalities and serious injuries by 2032

- The Active Modes Plan is focused on projects that improve safety for active modes users. Replacing vehicular trips with walking and biking trips is also one of the most effective methods to improve the safety of all road users.

Big Moves & Next Moves

The Active Modes Plan is oriented around five Big Moves and related Next Moves. The Big Moves describe the intended outcomes of the plan, and the Next Moves are tactics and methods for achieving them. The Big Moves and Next Moves were also informed by responses to the visioning questionnaire and community survey.

A Complete and Connected Network

- Provide direct connections.
- Locate and fill network gaps.
- Connect to the trail system.

- Expand the wayfinding system.

Comprehensive Access to Destinations

- Upgrade facilities to meet ADA standards.
- Connect to mobility hubs.
- Repair sidewalks and bikeways.
- Manage parking and placement of micromobility, bikeshare, and carshare.
- Reevaluate snow removal procedures.

Safe and Comfortable Travel

- Support the implementation of Vision Zero goals.
- Install traffic calming improvements.
- Provide increased street lighting that complies with the City's Night Sky Initiative.
- Frequently evaluate safety.

A Healthy and Equitable Community

- Create appropriate programming.
- Increase diverse community involvement.
- Improve network equity by using the Health Equity Index.
- Expand multimodal options.

A Supportive and Inclusive Culture

- Advance active transportation culture and coordinate with the Shift Your Ride travel options program.
- Build active modes awareness.
- Increase active school trips.

POLICY AND PROGRAM RECOMMENDATIONS

Policies and programs, when combined with infrastructure improvements, are key ingredients in achieving the Active Modes Plan vision and goals. Community responses to the prioritization questionnaire helped identify the policy and program improvements that have the greatest potential impact. The recommendations are organized into five categories:

1. Prioritizing Active Modes

- Adopt the Transportation Hierarchy as the overarching framework for Fort Collins' transportation system.
- Ensure that the percent of transportation funding allocated to active modes aligns with the City's strategic outcomes related to mode shift, safety, climate action, and equity.
- Prioritize the safety and efficiency of Active Modes users by expanding the Neighborhood Traffic Mitigation Program.

2. Update Land Use Policies to Support Active Modes

- Evaluate how the active modes network can increase 15-minute communities.
- Adopt development practices that support active modes.
- Establish motor vehicle parking policies that encourage and support active modes.

3. Aligning Standards with Active Modes Goals

- a. Update Larimer County Urban Areas Street Standards (LCUASS).
- b. Update Multimodal Levels of Service framework.
- c. Evaluate opportunities to improve the City's sidewalk maintenance program and asset management plan.
- d. Revise signal timing and intersection design standards along integral pieces of the active modes network.
- e. Revise standards to support micromobility in Fort Collins.

4. Expanding and Creating Programs that Support Active Modes

- a. Build and expand the Safe Routes to School program for high school students.
- b. Create a transportation demand management program that provides resources and strategies for employers and residents in Fort Collins.

5. Engaging Communities Meaningfully Around Active Modes

- a. Conduct equitable engagement that meaningfully involves and values participation by historically underserved groups.
- b. Continue to promote and grow Fort Collins' Open Streets and Asphalt Art programs.
- c. Increase the visibility and importance of the role of walking and rolling and access for people with disabilities in Fort Collins.
- d. Take action to move Fort Collins towards being a Vision Zero city.

INFRASTRUCTURE RECOMMENDATIONS

The Active Modes Plan infrastructure recommendations were informed by two community mapping activities, staff expertise, and data analysis, which identified gaps and barriers that affect walking, bicycling, and rolling in Fort Collins. The plan recommends two types of improvements:

1. **Spot treatments:** high-priority intersection and crossing improvements
2. **Bicycle network improvements:** linear bicycle facilities

The Active Modes Plan does not supersede the:

- **Pedestrian Needs Assessment** which prioritizes sidewalk and ADA improvements, or
- **Paved Recreational Trail Plan** which recommends future paved trails.

The following themes guided network planning and analysis:

1. Adapt to growth,
2. Consider varying travel needs,
3. Unlock active modes for more trips,
4. Design safe streets and intersections, and
5. Plan with context sensitivity.

Recommended **spot treatments** include:

- **24** changes to signal operations
- **19** high-visibility markings and signage
- **37** signals or beacons
- **15** median refuge islands, intersection diverters, or offset crossings
- **49** geometric redesign

- **21** new connections or crossings

Recommended **bicycle network improvements** include:

- **21** miles of neighborhood bikeways
- **3** miles of conventional bike lanes
- **11** miles of buffered bike lanes
- **64** miles of separated bike lanes
- **45** miles of sidepaths

IMPLEMENTATION

The implementation strategy translates the Big Moves into an actionable set of projects and phases, as well as an order of magnitude assessment of what resources are needed to deliver on the plan's goals.

Prioritization

Infrastructure projects were prioritized and phased based on a two-step process. Outcomes-based criteria are directly aligned with the Big Moves. Community responses to the prioritization questionnaire helped to weight the outcomes-based prioritization criteria.

- **Step 1: Outcomes-based prioritization**

- Network Connectivity
 - Number of connections to existing and planned active modes facilities
 - Number of priority destinations within ¼ mile
- Access
 - Number of transit stations or stops within ¼ mile (weighted by service frequency)
- Safety and Comfort
 - Pedestrian or bicycle high-injury network
 - Distance to low-stress crossing (pedestrian)
 - Difference between existing and proposed comfort designation (bicycle)
- Health and Equity
 - Health-Equity Index score

- **Step 2: Implementation-based prioritization**

- Cost: Planning-level opinion of probable cost
- Readiness: Whether or not additional study or planning is needed, based on implementation action
- Multimodal benefit: Coincides with another modal network plan (e.g. pedestrian, bicycle, or transit)
- Synergy: Overlap with planned or programmed projects (e.g. Transportation Capital Project Prioritization Study, Street Maintenance Program)

Phases

Based on the project prioritization and the Active Modes Plan goals for active modes share and safety, the projects are broken into three phases. In reality, some projects in a later phase may be implemented sooner if opportunities such as incorporating improvements in a new development or collaborating with utilities work arise, but when prioritizing locally-controlled funding, the City will focus on implementing projects according to the following phased approach:

1. **Phase 1: High Priority/Readiness** - This phase is focused on strengthening the downtown and urban core network while implementing strategic crossing improvements citywide.
2. **Phase 2: Medium Priority/Readiness** - This phase is focused on expanding the core network to a larger geography of the city and includes more complex projects.
3. **Phase 3: Low Priority/Readiness** - This phase is focused on completing the “full-build” network and includes transformational projects to complete the citywide network.

Funding

Opinions of probable cost were developed based on the anticipated improvement type and local bid tabs, with contingencies built in to reflect rising costs for project implementation. Overall, the Active Modes Plan proposes the following relative funding levels over each phase of the plan:

- Phase 1: \$30.4 million
- Phase 2: \$57.1 million
- Phase 3: \$71.2 million

In addition to the capital costs of implementing new facilities, bicycle and pedestrian infrastructure requires maintenance and should be incorporated into standard maintenance programs to ensure continued safety and usefulness. Because bicycles and people walking put less force and wear on roadways, these costs are overall considerably less than general roadway maintenance.

While the prioritization of projects into phases reflects a strategic roll-out based on the Active Modes Plan goals, values, and practicality based on current conditions, opportunities may arise that shift the prioritization over time. This prioritization exists as just the first part of a three-part implementation approach:

1. **Grow** funding
 - a. Extend Community Capital Improvement Program
 - b. Budgeting for Outcomes
 - c. State and federal grants
 - d. Consider bond funding
 - e. Identify new revenue sources
2. **Maximize** existing programs
 - a. Street maintenance program
 - b. Major capital projects
 - c. Utilities work

3. **Leverage** partnerships and development

- a. Colorado State University
- b. Larimer County
- c. New development and redevelopments

CONCLUSION

While the analysis, action planning, and engagement for developing the Active Modes Plan occurred over the span of just one year, the plan is the result of many years of dedication and intentional actions towards improving walking, bicycling, and sustainability outcomes. Through implementation, the Active Modes Plan will help Fort Collins achieve the vision for the future of active modes and create a place where walking, bicycling, and rolling are safe, accessible, convenient, joyful, and desired. The plan and its projects, policies, and programs provide a framework for implementing this citywide vision and enhancing opportunities for using active modes in Fort Collins. The plan presents a detailed roadmap for how the City of Fort Collins and its partners can strategically plan for innovations, infrastructure improvements, and investments in the active transportation network, and create a vibrant, dynamic, and accessible community for all.

NEXT STEPS

The project team will incorporate feedback from Councilmembers into the Active Modes Plan in preparation for December adoption hearings. Council is scheduled to consider the Active Modes Plan for adoption, with first reading on December 8.

ATTACHMENTS

1. Draft Executive Summary
2. Draft Plan
3. Presentation

walk. bike. roll.

ACTIVE MODES PLAN



EXECUTIVE SUMMARY

Introducing the Active Modes Plan

Sitting at the foothills of the Rocky Mountains, Fort Collins is a northern Colorado city with a thriving downtown surrounded by unique residential neighborhoods. While it is just one of the Country's hundreds of mid-size cities, people across the United States most likely have heard of this unique place.

People may know of Fort Collins because of the City's outdoor recreation and open space, like Horsetooth Reservoir and the Poudre River. They might also be familiar with Colorado State University and its world-renowned equine sciences program and research facilities. Some may be drawn to Fort Collins because of its many high-quality craft breweries that make up 70 percent of Colorado's total craft beer production. While these characteristics have distinguished Fort Collins, they are not the only things that have helped get Fort Collins on the map.

The City of Fort Collins has become a trailblazer when it comes to innovative planning and engineering work that puts people first and supports active modes of transportation, such as walking, bicycling, micromobility use (skateboards and scooters), and rolling (wheelchair use).

The City consistently tops lists of the best places in the United States to walk and bike, and it comes as no surprise. Fort Collins has developed a strong foundational set of guiding plans, policies, and programs to build up active transportation and encourage sustainable transportation practices. The result is a thriving active transportation network of 266 miles of on-street bikeways and 97 miles of impressive off-street trails and pathways.

What are active modes?

Active modes of transportation are any forms of transportation that require physical movement, such as walking, bicycling, micromobility use (scooters and skateboards), and rolling (wheelchair use). It refers to non-motorized modes of travel as well as small motorized modes such as e-bicycles and e-scooters. Active modes does not include vehicles or public transit.

Who is FC Moves?

FC Moves is a department within the City's Planning, Development, and Transportation Service Area that was initiated to dedicate staffing and resources towards advancing mobility solutions and increasing walking, bicycling, transit use, and shared and environmentally sustainable modes. FC Moves is spearheading the Fort Collins AMP to identify opportunities to improve and expand the City's existing active modes network and facilities.

What is the Active Modes Plan?

The Active Modes Plan (AMP) combines and updates the City's 2011 Pedestrian Plan and 2014 Bicycle Plan, and focuses on how Fort Collins can better accommodate and improve safety for active modes. The Fort Collins AMP identifies opportunities for improved access to amenities and transit options, and provides strategies for focusing efforts and funding toward building a transportation network that makes it easy and safe to use all modes.

Why the Time is Right for the Fort Collins Active Modes Plan

Due to the success of the 2011 Pedestrian Plan and 2014 Bicycle Plan, and societal changes that have taken place over many years, the time is right to reevaluate strategies for elevating walking, bicycling, rolling, and micromobility use to substantially amplify active modes in Fort Collins. Additionally, an AMP is necessary to establish a framework for addressing existing citywide climate, safety, mode shift, and equity goals.

Envisioning the Future of Active Modes in Fort Collins

Kicking off in August 2021, the Fort Collins Active Modes Plan began gathering insights from residents, businesses, and community organizations with an emphasis on creating a bold and imaginative vision for the future of Fort Collins' active transportation environment. The conversation was centered on what Fort Collins community members value and what is important to them when it comes to being mobile and safe using active modes on Fort Collins roads.

The result was a **vision statement, goals, and a set of Big Moves and Next Moves** targeted at positively impacting active transportation in Fort Collins.

Vision Statement

Active transportation is an integral part of daily life and the local cultural experience. Fort Collins is a place where walking, bicycling, and using other active modes are safe, accessible, convenient, joyful, and desired by people of all ages and abilities.

The Plan is oriented around the year 2032 and embraces a forward-thinking approach to active transportation infrastructure, policies, and programs, aiming to:

Achieve 50% active mode share by 2032

AND

Eliminate active mode fatalities and serious injuries by 2032

Big Moves & Next Moves

Big Moves describe the intended outcomes of this Plan-what Fort Collins will be like once Fort Collins AMP goals are achieved.

Next Moves are the tactics and methods for achieving the transformational outcomes that are the Big Moves. Each Big Move includes 3-5 related Next Moves.

BIG MOVE: A Complete and Connected Network (CCN)

Next Moves

- Provide direct connections
- Locate and fill network gaps
- Connect to the trail system
- Expand the wayfinding system

BIG MOVE: Comprehensive Access to Destinations (CAD)

Next Moves

- Upgrade facilities to meet ADA (Americans with Disabilities Act) standards
- Connect to mobility hubs
- Repair sidewalks and bikeways
- Manage parking and placement of micromobility, bikeshare, and carshare
- Reevaluate snow removal procedures

BIG MOVE: Safe and Comfortable Travel (SCT)

Next Moves

- Support the implementation of Vision Zero goals
- Carry out traffic calming improvements
- Provide increased street lighting
- Frequently evaluate safety

BIG MOVE: A Healthy and Equitable Community (HEC)

Next Moves

- Create appropriate programming
- Increase diverse community involvement
- Improve network equity by using the Health Equity Index (HEI)
- Expand multimodal options

BIG MOVE: A Supportive and Inclusive Culture (SIC)

Next Moves

- Advance active transportation culture and coordinate with the Transportation Demand Management (TDM) program
- Build active modes awareness
- Increase active school trips
- Expand recreational active modes opportunities

Plan Recommendations

Recommended Policies and Programs

Policies and programs, when combined with on-the-ground infrastructure, are key ingredients in creating a community where active transportation is safe, comfortable, convenient, encouraged, and celebrated. Policies are exclusively set by local government and help to shape investment strategies and direct work. Programs, on the other hand, may be led by external organizations such as advocacy organizations and/or managed by the City of Fort Collins.

Prioritizing Active Modes

Overarching Policy: Fort Collins prioritizes projects, programs, and funding that support the use, sustainability, and growth of active modes.

Adopt the Transportation Hierarchy as the overarching framework for Fort Collins' transportation system.

Ensure that the percent of transportation funding allocated to active modes aligns with the City's strategic outcomes related to mode shift, safety, climate action, and equity.

Prioritize the safety and efficiency of Active Modes users by expanding the Neighborhood Traffic Mitigation Program (NTMP).

Updating Land Use Policies to Support Active Modes

Overarching Policy: Fort Collins' City Plan and land use policies support the use and growth of the active modes network.

Evaluate how the active modes network can increase 15-minute communities.

Adopt development practices that support active modes.

Establish motor vehicle parking policies that encourage and support active modes.

Aligning Standards with Active Mode Goals

Overarching Policy: Fort Collins uses standards that support, encourage, and prioritize active modes when making infrastructure improvements.

Larimer County Urban Area Street Standards (LCUASS).

Update Multimodal Level of Service framework.

Evaluate opportunities to improve the City's sidewalk maintenance program and asset management plan, and to expand in-house implementation capacity.

Revise signal timing and intersection design standards along integral pieces of the active modes network.

Expanding and Creating Programs that Support Active Modes

Overarching Policy: Fort Collins manages and supports community programming that educates and encourages residents to use active modes.

Build and expand the Safe Routes to School program.

Create a Transportation Demand Management program that provides resources and strategies for employers and residents in Fort Collins.

Engaging Communities Authentically Around Active Modes

Overarching Policy: Active modes in Fort Collins should be designed for, used by, and supported by historically underserved groups.

Conduct equitable engagement that meaningfully involves and values participation by historically underserved groups.

Continue to promote and grow Fort Collins' Open Streets and Asphalt Art programs.

Increase the visibility and importance of the role of walking and access for people with disabilities in Fort Collins.

Take action to move Fort Collins towards being a Vision Zero city.

Recommended Networks

The following themes guided network planning and analysis:

- 1** Adapt to growth
- 2** Consider varying travel needs
- 3** Unlock active modes for more trips
- 4** Design safe streets and intersections
- 5** Plan with context sensitivity

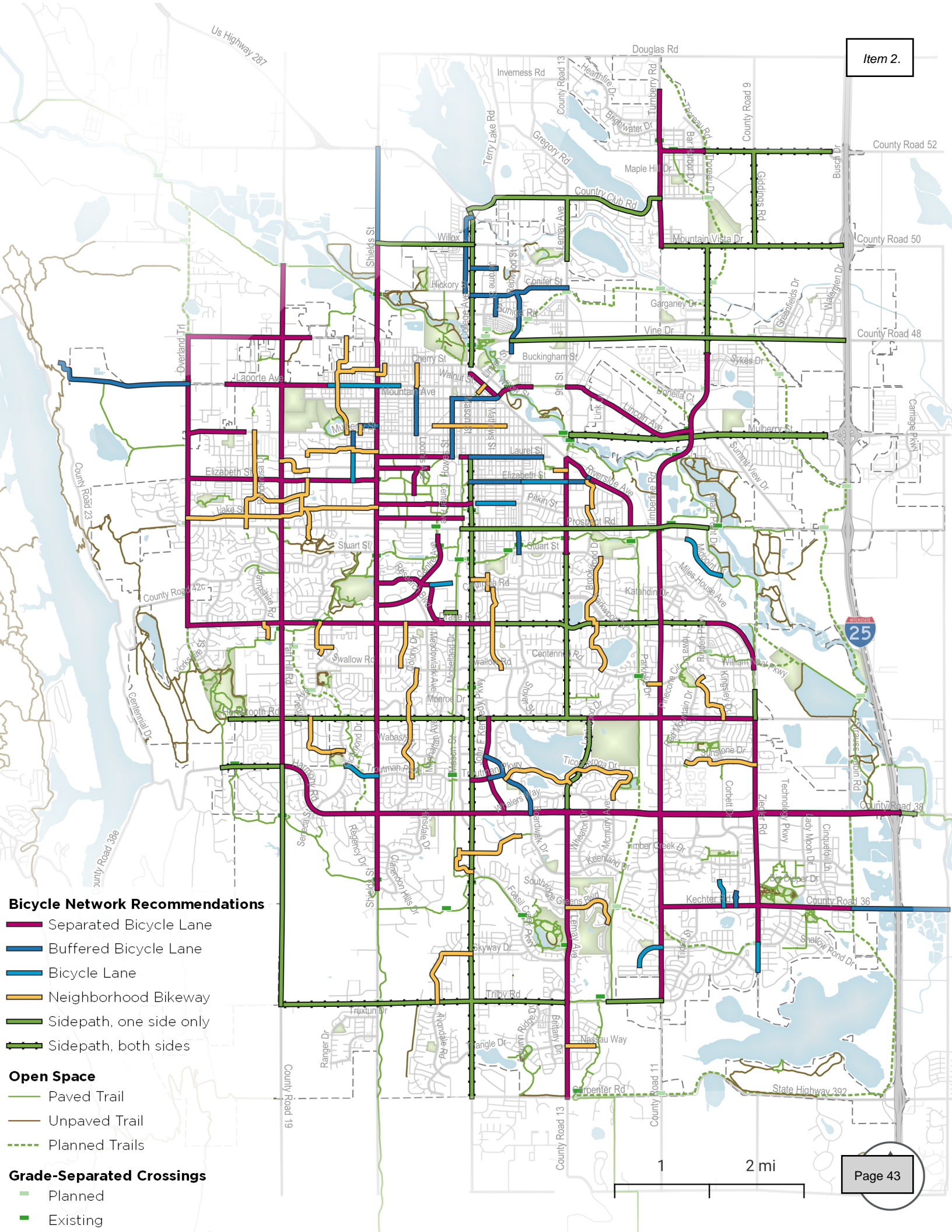
AMP network recommendations will play a key role in the forthcoming Vision Zero Action Plan and 15-Minute City Analysis. While the AMP emphasizes connections to Fort Collins's urban core, network recommendations attempt to strike a balance between improving connections to activity centers and providing basic coverage of safety and access throughout the city.





Recommended Bicycle Network

- 45** miles of shared-use paths or sidepaths adjacent to roadways
- 64** miles of separated bicycle lanes
- 11** miles of buffered bicycle lanes
- 3** miles of conventional bicycle lanes
- 21** miles of neighborhood bikeways



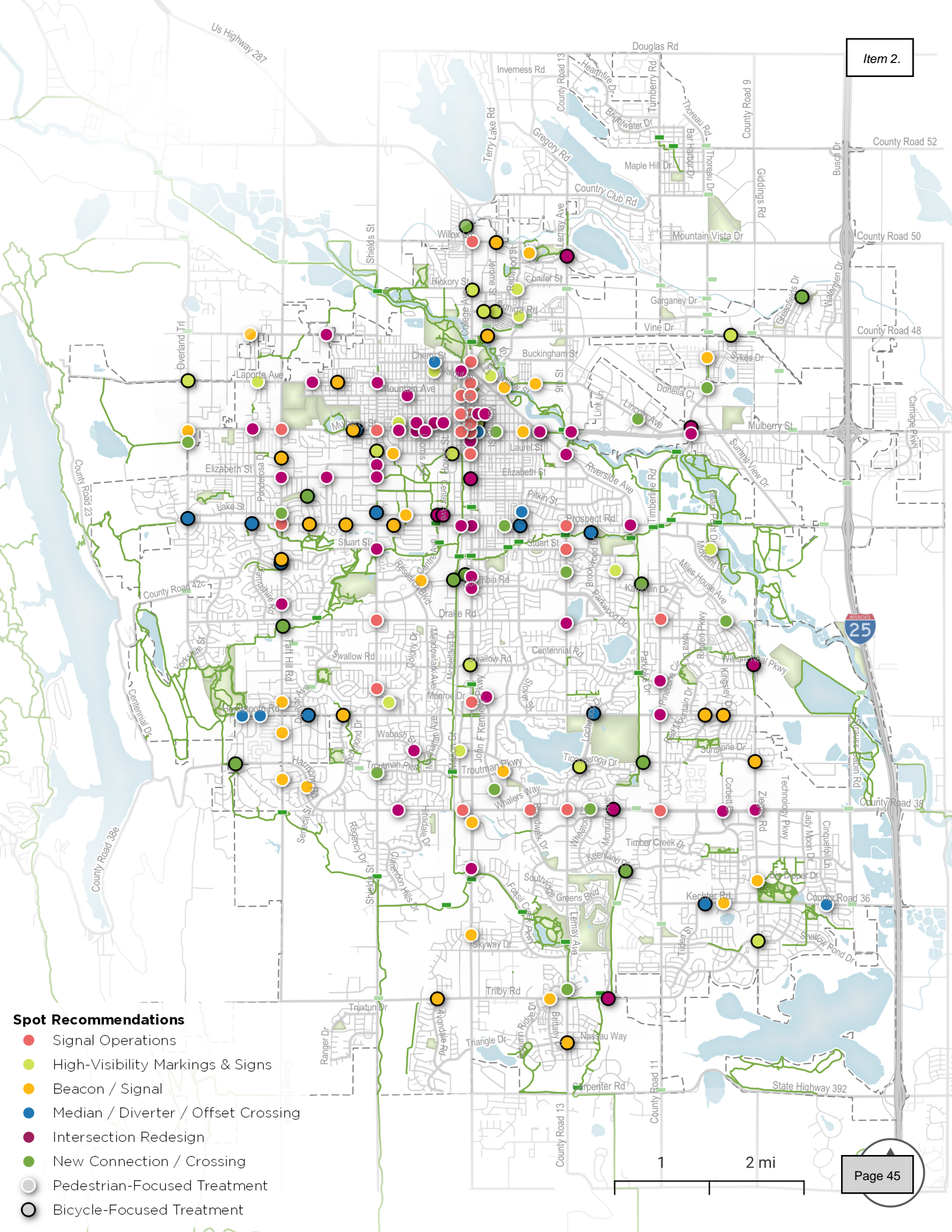


Recommended Spot Treatments

- 24** Locations with changes to Signal Operations
- 19** Locations with High-Visibility Markings and Signage
- 37** Locations with new Signals, Pedestrian Hybrid Beacons, or Rectangular Rapid-Flashing Beacons
- 15** New Median Refuge Islands, Intersection Diverters, or Offset Crossings
- 49** Intersections where Geometric Redesign is indicated
- 21** New Connections or Crossings, which may include constructing new intersections or short path segments

Spot Recommendations

- Signal Operations
- High-Visibility Markings & Signs
- Beacon / Signal
- Median / Diverter / Offset Crossing
- Intersection Redesign
- New Connection / Crossing
- Pedestrian-Focused Treatment
- Bicycle-Focused Treatment



Implementation

The Implementation Strategy translates the Fort Collins AMP's Big Moves into an actionable set of projects and phases, as well as an order of magnitude assessment of what resources may be needed to deliver on the plan's goals.

Based on project prioritization and the Fort Collins AMP's primary goals for active mode share and active mode safety. The plan offers an implementation strategy based on three phases:

Phase 1: High Priority/Readiness, which is anticipated to take place in the first five years of plan rollout; these projects are generally concentrated around strengthening the downtown and urban core network, while providing a basic citywide level of service for active modes.

Phase 2: Medium Priority/Readiness is anticipated to roll out in five to ten years; this phase expands the core network to a larger geography of the city and includes more complex projects.

Phase 3: Low Priority/Readiness projects are complete the "full-build" network and include transformational projects to complete the citywide network, but may be delivered beyond the ten-year plan horizon.

Because resources—both funding and time—are limited, this implementation strategy seeks to maximize the impact of projects by implementing transformational (but often small-scale) projects in the near term, and gathering momentum to implement the larger and more complex projects strategically over a longer period.

While the prioritization depicted in the map on the next page reflects a strategic roll-out based on the AMP's goals, values, and practicality based on current conditions, opportunities may arise that shift the prioritization over time. This prioritization exists as just the first part of a three-part **implementation approach**:

- 1. Grow funding** to prioritize strategic efforts to increase network connectivity, connect key destinations, and implementing strategic crossing improvements citywide. This can include extending the Community Capital Improvement Program, requesting expanded support through Budgeting for Outcomes, and seeking state and federal grants to implement transformational projects.
- 2. Maximizing existing programs**, such as the Street Maintenance Program, subsurface utility projects, or major capital projects where core funded programs or grant opportunities can unlock synergies.
- 3. Leveraging partnerships and development** to seize opportunities through development review and partnerships with major stakeholders such as Larimer County and Colorado State University to implement network segments.

As the Active Modes Plan becomes more institutionalized over time, coordination of efforts across City departments can allow the AMP to become a critical driver of citywide infrastructure investments and accelerate plan delivery.

Conclusion

While the analysis, action planning, and engagement for developing this AMP occurred over the span of just one year, the Fort Collins Active Modes Plan is the result of many years of dedication and intentional actions towards improving walking, bicycling, and sustainability outcomes. Through implementation, the AMP will help Fort Collins achieve the vision for the future of active modes and create a place **where walking, bicycling, rolling, and using micromobility are safe, accessible, convenient, joyful, and desired.**



What's Next?

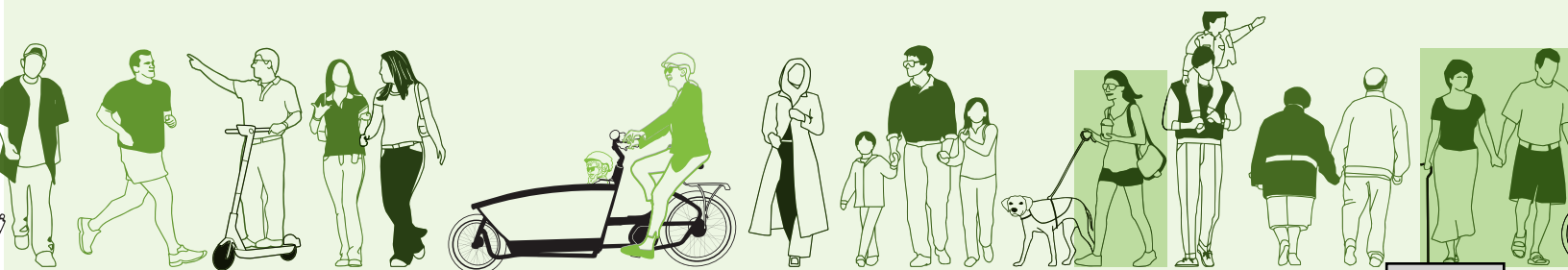
The City of Fort Collins and partners in local agencies and community-based organizations all have important roles to play in supporting initiatives that meet the needs of people using active modes, including the needs identified in this document. This Fort Collins AMP is designed to be flexible, providing sufficient direction while also encouraging the City to respond as opportunities arise and conditions change over time. For successful implementation, the City will:

- Continue to meaningfully engage the public, focusing on elevating the voices of historically underrepresented individuals and groups
- Collaborate with neighboring jurisdictions, regional agencies, and local partners
- Integrate the Fort Collins AMP into citywide databases and processes
- Seek grants and other funding opportunities to advance projects, and making budgeting decisions to support matching grants
- Evaluated needs and monitor progress over time

The Active Modes Plan and You

It will take everyone working together to **increase active modes share to 50% and eliminate active modes fatalities and serious injuries in the next 10 years.** You can help ensure this future by participating in engagement activities and educational opportunities, spreading the word about the AMP, and being a leader and advocate for active modes in Fort Collins.

Share the Active Modes Plan story with your friends, families, and communities, and learn how you can continue to be involved by visiting fcgov.com/fcmoves.



walk. bike. roll.

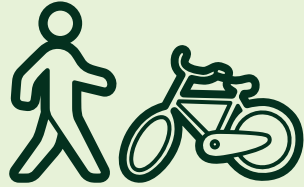
ACTIVE MODES PLAN

Item 2.



October 2022

Done right, improving the active modes environment can help our city become happier, healthier, more sustainable, safer, and people-first. By 2032, the City of Fort Collins will:



Achieve 50 percent active mode share for all trips



Eliminate all active modes traffic fatalities and serious injuries

The Active Modes Plan prioritizes mode shift and safety in Fort Collins and serves as a blueprint for realizing these central goals in the next 10 years.



Information contained in this document is for planning purposes and should not be used for final design of any project. All results, recommendations, cost opinions, and commentary contained herein are based on limited data and information and on existing conditions that are subject to change. Further analysis and engineering design are necessary prior to implementing any of the recommendations contained herein.

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Community Language Co-op
 Community Connectors, LLC

Project Consultants

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 Bicycle Advisory Committee
 Dial-A-Ride Transit Advisory Committee
 Disability Advisory Board
 Downtown Development Authority
 Land Conservation and Stewardship Board
 Natural Resources Advisory Board
 Parks and Recreation Board
 Planning and Zoning Commission
 Senior Advisory Board
 Transportation Board
 Youth Advisory Board

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 Partnership for Age Friendly Communities
 Poudre School District
 SPLASH Youth of Northern Colorado
 SummitStone Health Partners
 The Arc of Larimer County
 UCHHealth
 Visit Fort Collins

Thank you to the over 3,500 community members, City staff members, businesses, organizations, and partners who shared their feedback and contributed to this Active Modes Plan!

Stakeholder Groups

Colorado State University

Associated Students of Colorado State University (ASCSU)
 Campus Bicycle Advisory Committee (CBAC)
 Corridor Committee
 Facilities Management
 Foothills Campus
 Parking and Transportation Services
 School of Public Health
 Veterinary Teaching Hospital (VTH)

Local Organizations and Businesses

Bike Fort Collins
 Brave New Wheel
 CARE Housing
 Food Bank for Larimer County
 Fort Collins Bike Co-op
 Fort Collins Running Club
 Fort Follies
 Fuerza Latina
 Gnar Runners
 Health District of Northern Larimer County
 Launch Skate
 New Belgium Brewing
 Northern Colorado Equality
 Northern Colorado Intertribal Powwow Association

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CHAPTER 1: INTRODUCTION



For many years, transportation plans across the United States focused narrowly on motor vehicle travel and mitigating congestion. This approach does not include the many people who travel by walking, bicycling, rolling, and using micromobility, and ignores the need to improve trip efficiency and mobility for people not using a personal vehicle. Over the past decade, there has been a shift in focus toward planning for places that are walkable, bikeable, and more human scale. This is often referred to as active transportation, an umbrella term for human-powered, active modes of transportation that do not include personal motorized vehicles—such as cars, trucks, and SUVs—or transit such as bus and train services.

An Active Modes Plan (AMP) focuses on how communities can better accommodate and improve safety for these smaller, slower, and more vulnerable modes as an integral and welcome part of the overall transportation system. AMPs consider all types of trips including commuting, utility, school, recreation, or leisure, and use trip purpose information to identify opportunities for improved access to amenities and transit options. Focusing efforts and funding toward building a transportation network that makes it easy and safe to use all modes makes communities stronger, more resilient, more inclusive, and healthier. Supporting active modes in community planning efforts reinforces that these modes are valid forms of transportation, and not just forms of recreation.

Celebrating Fort Collins

Unlike many parts of the United States that have only recently begun to shift focus away from planning exclusively for vehicular travel, the City of Fort Collins is no stranger to this approach. Fort Collins has a rich history of intentional planning and investment in critical grade separations and robust trail system development that provided an exceptional framework for the existing pedestrian and bicycle network. The City has spent decades dedicating time and resources towards shifting citywide focus to improve active modes use, build a more human-scale environment, and enhance sustainability outcomes.

As evidenced by its **Silver-Level Walk-Friendly Community** and **Platinum-Level Bicycle-Friendly Community** designations, the latter awarded to only four other communities in the country, the City's infrastructure, programs, and policies have prioritized engagement, safety, access, and equity. The thoughtful, and fundamental work completed by the City of Fort Collins has helped make it one of the best places for choosing, using, and enjoying active modes of transportation.

IMPORTANT TERMS TO REMEMBER WHEN READING THE AMP

When the AMP says **Rolling**
it means **Wheelchair Use**

When the AMP says **Micromobility**
it means **Scooters and Skateboards**

When the AMP says **Active Modes User**
It means **anyone walking, bicycling, rolling, or using micromobility.**

When the AMP says **Facility**
It means **paths and spaces designated specifically for the movement of pedestrians, bicyclists, and micromobility users.**

When the AMP says **Mobility Hub**
It means **areas similar to transit centers that include additional infrastructure to support shared mobility devices, cars, bikes, scooters, and space for on-demand and microtransit connections.**

When the AMP says **Active Modes Network**
It means **all on- and off-street pedestrian facilities, bicycle facilities, and facilities designated for micromobility use, combined as a single network of routes.**

Why Fort Collins Needs an Active Modes Plan

In the past decade, the City has developed plans that put people first including the City Plan Transportation Master Plan, 2014 Bicycle Master Plan, and 2011 Pedestrian Plan. Together, these plans set the stage for creating a better network of bikeways and pedestrian-friendly streets. The City has made significant strides to implement the recommendations of those plans by constructing or providing wayfinding and protected bikeways, downtown alleyways, connections to Colorado State University (CSU), increased micromobility (small human-powered or electric vehicles that travel under 30 mph) options, and the creation and expansion of active modes-focused programs such as the Bicycle Friendly Driver program and Safe Routes to School (SRTS). Due to the success of these plans and societal changes that have taken place over many years, it is time to reevaluate strategies for elevating walking, bicycling, rolling, and micromobility use to substantially amplify active modes in Fort Collins. This 2022 Fort Collins Active Modes Plan (AMP) provides a framework for addressing citywide goals related to:

CLIMATE Reducing emissions, improving energy efficiency, and achieving zero waste.

SAFETY Reducing crashes and the severity of crashes.

MODE SHIFT Increasing the percentage of trips taken by using active modes.

EQUITY Removing systemic barriers so that persons of all identities can fully participate in and enjoy City services.

AMP actions and strategies will play key roles in achieving these existing goals. Active modes help connect people of all ages and abilities to their jobs, schools, health care services, recreation, neighbors, and communities without the need for a personal vehicle. By focusing on expanding and improving inclusive access to active transportation options, the lives of people throughout Fort Collins can be improved, and significant health, safety, equity, economic, and livability benefits across the community will be realized.



How the Active Modes Plan Came to Be

With the support of City leadership and staff, Fort Collins has become nationally known for its advancements in active transportation. Through a number of progressive planning projects and initiatives over the past three decades, Fort Collins has remained dedicated to creating a community that is walkable and bikeable for all.

1970

Fort Collins Builds First Bicycle Lanes

The City installs its first bikeway after residents petition to mitigate traffic and bicycling-related crashes.

1995

Fort Collins Bicycle Program Plan

The Fort Collins Bicycle Program Plan was created to center all future bicycle-related projects around engineering, education, enforcement, and encouragement.

1996

Pedestrian Level of Service

The Pedestrian Level of Service (LOS) booklet acts as a “user’s guide” to assist in analyzing Fort Collins existing conditions, and proposed public and private improvement projects. Fort Collins was one of the first cities to create a pedestrian Level of Service (LOS).

2008

Fort Collins Bike Library (FCBL) Launch

Located in Old Town and offered rentable bicycles available from one hour rentals up to multiple day rentals.

SmartTrips TDM Program Funded

SmartTrips Program, creator of Bike to Work Day and National Bike Month, receives funding to promote Transportation Demand Management (TDM) in Fort Collins with an emphasis on bicycle access.

2010

Bicycle Safety Education Plan

City Council directs City staff to prepare a Bicycle Safety Education Plan (BSEP) that provides programs to improve bicycle safety.

2011

Pedestrian Plan

The Pedestrian Plan addresses citywide pedestrian needs, like gaps in the sidewalk, safer ways to cross, outlines issues, and proposes strategies for making pedestrian travel safe, easy, and convenient.

2012

Beginning of the Sidewalk Prioritization Model

To advance pedestrian needs identified by the 2011 Pedestrian Plan, an inventory of existing sidewalks is created under the Citywide Pedestrian Access Project. Soon after, the Sidewalk Prioritization Model is developed to provide a data-driven approach to prioritizing pedestrian facilities across the city in need of repair.

2013

Fort Collins Becomes a Platinum-Level Bicycle Friendly Community

Awarded by the League of American Bicyclists for demonstrating commitment to improving the bicycle environment, Fort Collins became one of the first communities to achieve this award.

2014

Bicycle Master Plan adopted by City Council

The Bicycle Master Plan sets goals for the year 2020 that include reducing bicycle-related crashes and increasing bicycle mode share. CSU created their first Bicycle Master Plan as part of this planning effort.

2015

Colorado State University (CSU) becomes a Platinum-Level Bicycle Friendly University

Awarded by the League of American Bicyclists for demonstrating commitment to optimizing bicycling on campus and improving bicycle connections across the campus and to other parts of the city.

2016

Moving Toward Vision Zero

Fort Collins is the first public local entity to join the Colorado Department of Transportation (CDOT) initiative to eliminate traffic-related deaths.

2017

Our Climate Future

Our Climate Future is a comprehensive plan to address climate, energy, and waste goals.

2018

Zagster "PACE" Bike Share Launch

FCBL is replaced by PACE bike share that offers a larger fleet of dockless bicycles and bike share stations accessible through a smartphone app.

Fort Collins becomes a Silver-Level Walk Friendly Community

Awarded by the Walk Friendly Communities program for demonstrating commitment to expanding opportunities for walking.

2019

Transportation Master Plan

The Transportation Master Plan establishes a vision for mobility in Fort Collins, achieved through a safe and reliable multimodal transportation network.

Bike Share Business Plan

Presents a model for scaling, phasing, operations, and funding for a new bike share program in Fort Collins.

City Plan

Guidance for supporting land use and transportation over the next two decades as Fort Collins grows.

2021

E-Bike and E-Scooter Program Launch

Spin launches e-bike and e-scooter share program in Fort Collins.

2022

The Active Modes Plan

Building Upon Current and Past Plans

Fort Collins has a strong planning foundation that has informed many of the recommendations contained in the Fort Collins AMP. Several themes emerged from existing plans, as presented in the following table. These themes influenced the development of this Plan from the creation of its goals to the development of the project recommendations and implementation strategy.

	Plan	Equity	Safety	Accessibility	Mobility	Health	Education	
<div>High-Level Guidance</div> <div></div> <div>Detailed Local Strategy</div>	State							
	Active Modes Planning	Statewide Bicycle and Pedestrian Plan (amended 2015)	X	X		X	X	X
	Regional							
	Active Modes Planning	NFRMPO Regional Active Transportation Plan (2021)	X	X	X	X	X	
	City							
	Local Comprehensive Planning	2040 City Plan (2019)	X	X	X	X	X	
	Local Action Planning	Fort Collins Strategic Plan (2020)	X	X	X	X	X	
	Sustainability Planning	Our Climate Future (amended 2021)	X	X		X	X	X
	Transportation Planning	Transit Master Plan (2019)	X		X	X	X	
		Transportation Master Plan (2019)	X	X	X	X	X	
	Active Modes Planning	Pedestrian Plan (2011)		X	X	X	X	
		Bicycle Master Plan (2014)		X	X	X	X	X
	Toolkit/Guidance	Equity Indicators Report (2021)	X			X	X	
		Sidewalk Prioritization Model	X	X	X	X		
	Sub-Area							
	Sub-Area Action Plan	Downtown Plan (amended 2017)	X	X	X	X		

Table 1: Past plans and their key themes

X = Key theme of plan

How Trails Fit Into the AMP

Fort Collins' network of trails is a backbone for active modes travel and is one of the many reasons why Fort Collins is an excellent place to use active modes of transportation. However, this planning effort does not include trails and does not consider the 2021 ReCreate: Parks & Recreation Master Plan, outside of existing and planned trail extensions. This is not to say that trails and open space in Fort Collins are not important to improving the safety and accessibility for active modes users.

The AMP focuses on creating low-stress options for active modes travel to induce demand, improve roadway safety, and inspire mode shift. Because the trail network is considered low-stress within these criteria, improvements along the system of trails in Fort Collins is not addressed in the AMP. While the Fort Collins AMP does not address the open space trail network in Fort Collins (identified as part of the North Front Range Metropolitan Planning Organizations's Regional Active Transportation Corridors), it does address and provide recommendations for improving connections to the trail network, including the regional trail network that Fort Collins is continuing to build out.

In addition to adopted plans and initiatives, this Plan considers information related to active modes-related policies and programs to inform its recommendations:

Policy/Program	Description	Infrastructure	Operations	Development
Land Use Code	Establishes zoning rules and districts, including permitted uses, provision of parking facilities, and guidelines for the built environment	X		X
Traffic Code	Sets traffic laws, vehicle regulations, and provision of traffic control devices on all public streets in the City	X	X	
Municipal Code	Enables all other codes and ordinances, and sets law for the City including for land use and transportation system	X	X	X
Larimer County Urban Area Street Standards (LCUASS)	Adopted engineering design and construction standards for streets in Growth Management Areas of Larimer County, Fort Collins, and Loveland	X	X	X
Transportation Capital Expansion Fee Program	Sets fees applied to new development applications to support infrastructure costs	X		X
Engineering Permits	Contractors performing work in public right-of-way (ROW) are required to seek and comply with permits issued by FC Engineering, including encroachments, placement of signs, driveways, developments, and outdoor seating	X	X	X
Work Area Traffic Control Policies	Policies and procedures for safely managing traffic during completion of work in the ROW		X	X
Speed Limit-Setting Policy	Policy establishing Traffic Operations' approach to setting posted speed limits on City roadways	X	X	

Table 2: Existing policies and programs, and key themes involving infrastructure, operations, and development

Program	Description	Infrastructure	Education	Encouragement	Enforcement
Safe Routes to School	The City SRTS program leads youth skills classes, hosts encouragement events, and identifies infrastructure projects near schools	X	X	X	
Adult Bicycle Education	Classes taught by Bicycle Ambassadors include Winter Cycling, Bike-Friendly Driver, Maintenance, and Traffic Skills		X		
Bicycle Ambassador Program	Trained community members who lead classes and outreach and encourage new riders		X	X	
Bike-Friendly Driver Program	An interactive curriculum on safety and rules of the road		X	X	
Learn-from-Home Classes	A collection of multi-lingual educational resources about bicycle commuting, safety, and maintenance		X		
Ride Smart Drive Smart outreach	Brochure created by FC Bikes and Police Services to outreach about laws and safety tips		X	X	X
Bike to Work Day	Annual special event to encourage workers to commute by bicycle			X	
Open Streets	Special event days to close major streets and activate with community programs			X	
Shift Your Ride	TDM program offering resources for alternative commute modes			X	
Bike Parking Program	Program managing rack requests in public ROW and providing developer guidance	X	X		
Neighborhood Traffic Mitigation Program	Focused on reducing speeding on local streets by distributing free collateral, enforcement actions, and traffic calming treatments	X	X		X
CDOT Moving Towards Zero Deaths	Shared goal in partnership with CDOT to reduce traffic related fatalities through extensive analysis of crash data in Fort Collins.		X	X	

Table 3: Existing programs and key themes involving infrastructure, education, encouragement, and enforcement strategies

Engaging with the Community

Engaging diverse groups of stakeholders and community members during the development of the Fort Collins AMP was crucial to identifying aspirations, needs, and opportunities for the future of active modes projects, programs, and policies. Engagement was also important for understanding community values and locating barriers and gaps that exist today in the active transportation network in Fort Collins. The engagement process had four key objectives for achieving holistic outreach and creating an AMP that was driven by the entire Fort Collins community:

- **Inclusive:** Engagement activities should be accessible and welcoming to people of various ages, abilities, races, and gender identities.
- **Equitable:** Outreach strategies must intentionally elevate the voices of historically underrepresented people and groups.
- **Flexible:** Engagement events need to be adaptable to COVID-related guidelines and public comfort.
- **Transparent:** Fort Collins AMP's development must ensure an open and transparent engagement that inspires trust in the process.

To achieve these objectives during the development of the Fort Collins AMP, engagement included comprehensive and thoughtful strategies for reaching businesses, employers, employees, individuals, and community groups, including low-income and BIPOC populations of Fort Collins, who are most often left out of important conversations. Fort Collins AMP outreach activities met people where they already were to have meaningful conversations and gather input. Engagement strategies also included hosting focus groups at a number of Fort Collins schools, meeting with Disability Advisory Groups, and partnering with local organizations such as Community Connectors, who surveyed residents living in mobile homes. Additionally, the engagement strategy ensured all project materials including surveys were also available in Spanish and distributed to non-English speaking community members.

Public and stakeholder engagement informed every step of the Fort Collins AMP's development including the creation of vision and goals, the identification of key issues and opportunities, the development of project recommendations, and the framework for scoring and ranking project recommendations. Outreach activities

included stakeholder meetings, online maps and surveys, pop-up events and workshops, and focus group interviews with various departments and interested parties within the City of Fort Collins and CSU (see **Appendix D** for more details about engagement at CSU).

During engagement events, the public shared fundamental information that helped define active modes user needs and provided an initial understanding of existing conditions in Fort Collins. For example, AMP engagement early-on in the planning process revealed significant differences in trends found in the survey results of the Spanish language surveys versus English language surveys. English-speaking respondents felt that using active modes is more difficult because of network gaps and safety of existing infrastructure. Spanish-speaking respondents felt that using active modes is most difficult because of the far distances to destinations and an overall lack of knowing where safe routes exist.

In response to the COVID-19 pandemic and to comply with public health guidelines, engagement activities were performed virtually and in person. Key engagement strategies included:

50 STAKEHOLDER MEETINGS

- 2 Visioning workshops
- 3 Transportation Board presentations
- 4 Community Advisory Committee (CAC) meetings
- 4 Technical Advisory Committee (TAC) meetings
- 6 Bicycle Advisory Committee presentations
- 18 Presentations to other City Boards and Commissions
- 13 Presentations to other community organizations

5 ONLINE MAPS AND SURVEYS

- 2 Public online map exercises (offered in English and Spanish)
- 3 Questionnaires (online and print; offered in English and Spanish)

6 POP-UP EVENTS AND INTERCEPT SURVEYS

29 FOCUS GROUPS

with various organizations, departments, schools, and interested parties within the City of Fort Collins and CSU

3 CITY COUNCIL PRESENTATIONS



AMP Visioning Workshop



AMP Pop-Up Event



Lincoln Middle School AMP Workshop



AMP Pop-Up Event



AMP Pop-Up Event

Survey and mapping input from members of the Fort Collins community emphasized the following themes:

Over 70% of people would like to walk, bike, or roll more than they currently do.



Many community members who bike identify as “enthused and confident” bicyclists.

The majority of survey participants believe that active modes projects that advance network connectivity should be the highest priority.

Northeast and **Central Fort Collins** were identified as the areas where most people find it difficult to use active modes. People would enjoy using active modes to reach **City Park**, the **South Lemay Walmart Supercenter**, and **North College Ave.**

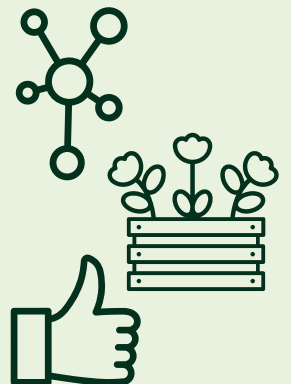


Top 3 Challenges for using active modes in Fort Collins:

1. Safety concerns with existing Intersections, crossings, and bicycling in mixed traffic
2. Key destinations are too far away
3. There are gaps or disconnects in the existing sidewalk network

Top 3 active modes priorities in Fort Collins:

1. Better connecting and expanding the pedestrian and bicycle networks
2. Increasing the available protected infrastructure, physically separated from vehicle traffic
3. Improving the quality and safety of sidewalks, intersections, and crossings





CHAPTER 2: FORT COLLINS TODAY



Fort Collins is a nationally recognized leader in active modes, and was one of the first cities in the nation to achieve the Platinum Bicycle Friendly Community designation. Consistent themes emerged during engagement and visioning activities that provide an understanding of the starting line for the Fort Collins AMP. The following primary lessons and themes were developed based on thoughts from community members and existing conditions analysis and guided planning and analysis tasks during the development of the plan:

1. Adapting for Growth

Fort Collins has had rapid population growth over the last three decades. For people to continue to move reliably and affordably while meeting the City's Climate Action Goals, Fort Collins will require a robust multimodal transportation system in Fort Collins where a large share of trips are made using active modes.

2. Different Identities Have Different Travel Needs

Within the population, the residents and workers of Fort Collins have diverse identities—characteristics from age to race and gender to family status each inform how people decide to move. To meet the City's goals for an equitable and just Fort Collins, programming including the City's Transportation Demand Management (TDM) program should be responsible for enabling reliable and accessible mobility across the transportation system.

3. Many Current Driving Trips Can Be Made by Using Active Modes

Nearly 70 percent of people in Colorado still choose to drive when traveling less than 2.5 miles. The City of Fort Collins is setting aggressive goals for itself to make using active modes possible and attractive for more people and more trips.

4. Fort Collins has Multiple Distinctive Planning Contexts

From downtown to suburban periphery, the city is made up of multiple distinct land use contexts. Unlocking active transportation requires context-sensitive approaches, ranging from managing conflicts in activity centers to closing network gaps and barriers.

5. Safety Concerns are a Barrier to Active Modes

To increase the number of people using active modes, the City must reduce or eliminate the number of traffic crashes resulting in fatalities or serious injuries, and improve the experience of using active modes to ensure people feel safe and comfortable.

Adapting to Fort Collins' Growth

Like many communities along Colorado's Front Range, Fort Collins has attracted many new residents in recent decades. Since 1990, the city's population has nearly doubled in size, adding more than 2,700 residents per year on average over the past thirty years.

Year	Population	Population Change (10 years)
2020	169,810	+25,824
2010	143,986	+25,334
2000	118,652	+30,894
1990	87,758	

Table 4: Population Change, City of Fort Collins (source: Decennial Census, 1990 – 2020)

While the population growth has been continuous in the areas around downtown and CSU's Main Campus, new development in the northeast and southern areas of the city have begun to urbanize previously pastoral landscapes. This population expansion has introduced new demands for mobility, and with that the challenges of managing congestion and access.

Additionally, it is notable that the fastest growing age group by percent change is people over the age of 65:

Year	Population	Under 18	18-24	25-64	65 & over
2020	166,069	29,804	36,397	81,727	18,141
2010	140,082	28,297	30,678	69,341	11,767
Change	25,987	1,507	5,719	12,386	6,374
% Change	19%	5%	19%	18%	54%

Table 5: Population Change by Age Group, City of Fort Collins (source: Decennial Census, 2020 and 2010)

While the student- and working-age populations have grown quickly, the proportion of older adults has jumped quickly, suggesting a population that is aging and will have changing mobility and access needs in the coming years, with greater emphasis on access to goods and services than on commute trips. Additionally, the population of children has grown, but much more slowly than other age groups. Active modes infrastructure that is accessible and comfortable will be key to helping Fort Collins grow while providing a safe, reliable, and sustainable transportation system.

Different Identities Have Different Travel Needs

A key lesson from both demographic analysis and the public engagement conducted for this Fort Collins AMP is that diverse demographic groups have diverse travel needs and desires.

Whether by age, race and ethnicity, or income and poverty status, identity informs how people move and how the City should develop a relevant and equitable plan for expanding active modes use.

To understand Fort Collins' active transportation conditions, the city is shown in comparison to two jurisdictions: Larimer County (the county in which Fort Collins is located) and Boulder (a comparable Colorado city with a large public university and a developed active transportation network).

By age, Fort Collins has a significantly larger population aged 18 – 24 due to the presence of CSU (Table 6). Excluding CSU's student population, Fort Collins has a slightly larger child and working age population (64 and under) than surrounding Larimer County and Boulder.

	Fort Collins (city)	Larimer County (all)	Boulder (city)
Population, 2020	169,810	359,066	108,250
Under 18	18%	20%	12%
18-24	22%	14%	29%
25-61	49%	51%	47%
65 & Over	11%	16%	12%

Table 6: Population by Age Comparison (source: Decennial Census, 2020)

By race and ethnicity, Fort Collins is comparable to Larimer County and Boulder

	Fort Collins	Larimer County	Boulder
Population, 2020	169,810	359,066	108,250
White alone	81%	82%	79%
Asian alone	4%	2%	6%
Black alone	1%	1%	1%
American Indian and Alaska Native alone	0.8%	0.8%	0.6%
Native Hawaiian and Other Pacific Islander alone	0.1%	0.1%	0.1%
Some other race	5%	5%	5%
Two or more races	10%	9%	8%
Hispanic / Latino	12%	12%	10%

Table 7: Population by Race/Ethnicity Comparison (source: Decennial Census, 2020)

While the large majority of the population identifies as white alone, there is increased racial diversity in the area around CSU's Main Campus (Figure 1).

Race and ethnicity informed the Fort Collins AMP's development for both recommendations and prioritization of infrastructure.

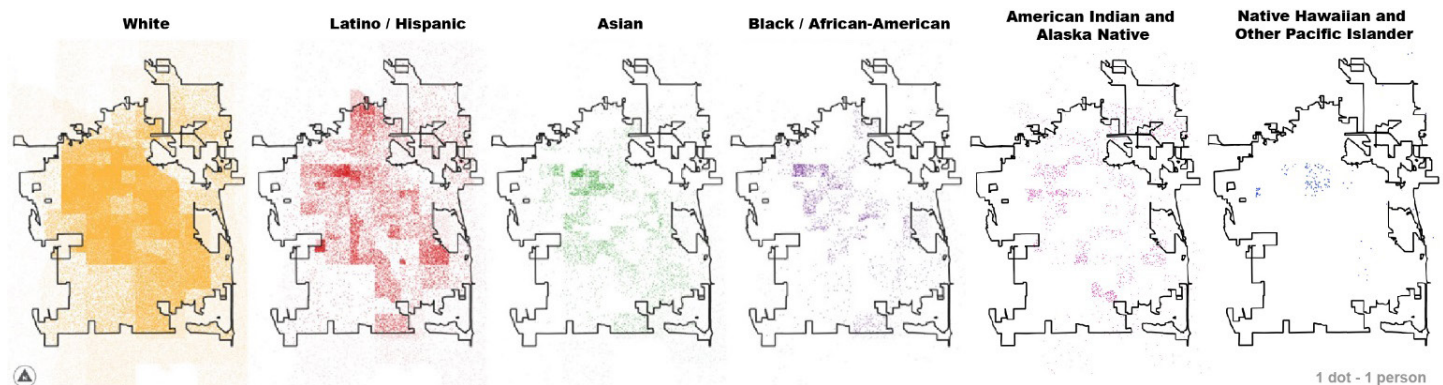


Figure 1: Population Density by Race/Ethnicity (source: ACS 5-Year Estimates 2020, Block Groups)

Many Current Driving Trips Can Be Made by Using Active Modes

Fort Collins’ residents bicycle to work or school (“Commute Trips”) at four times the rate of the state of Colorado overall, and walk to work or school at nearly twice the rate of the state of Colorado overall (Table 8).

Means of Transportation to Work	Fort Collins	Colorado (Statewide)
Walk	4.2%	2.8%
Bike	4.9%	1.1%
Motor Vehicle	76.4%	81.4%
Public Transit	2.0%	2.8%

Table 8: Means of Travel for Commute Trips (source: US Census Bureau 2020 5-Year Estimates)

A higher bicycle commute share in Fort Collins is a testament to the efforts Fort Collins has made to improve the safety and connectivity for bicycling and walking. Stakeholders across Fort Collins—residents, businesses, City leaders—recognize the economic, environmental, and social benefits of bicycling, and how building a low-stress bicycle network is critical to achieving larger citywide goals.

Investments in infrastructure supporting safe and comfortable mobility for active modes users contributes significantly to decisions regarding mode of travel. However, since the adoption of Fort Collins’ 2014 Bicycle Plan, bicycle commuting has fallen slightly from 6.5 percent to 4.9 percent of commuters (ACS 5-year estimates, 2014 and 2020). Decreases in bicycle commuting can be attributed in part to the COVID-19 pandemic. Fort Collins has not only seen a decrease in bicycle commuting, but has also found that fewer people are commuting by motor vehicle (previously 81.3 percent). Also, more people are working from home, 11.6 percent of commuters in 2020 compared to 6.3 percent in 2014. However, commute trips only tell part of the story.

Shifting Focus from Commute Trips to Short Trips

Across the state of Colorado, commute trips (i.e., trips between home and place of work in either direction) account for just 14 percent of all trips (NHTS, 2017). Additionally, commute trip distances are generally longer than other types of trips.

To unlock active modes for more people and more trips, the City of Fort Collins is focusing its efforts on shifting short trips—specifically those less than 15 minutes by any travel mode—to active transportation.

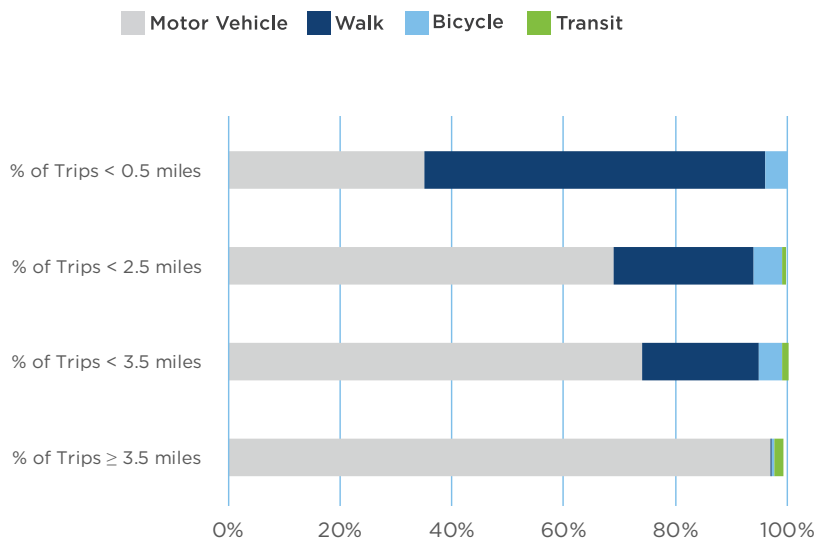
For instance, errands and shopping trips, social or recreational trips, medical appointments, and other activities may be within a comfortable distance for using active modes if the infrastructure provides comfortable and low-stress conditions. Additionally, low-stress connections to transit and shared bicycles and micromobility can further extend trip range and provide redundant travel options for those not using personal vehicles.

Means of Transportation for Commute Trips vs All Trips (State of Colorado)	% of Commuting Trips (2017)	% of All Trips (2017)
Walk	3%	12%
Bike	1%	3%
Motor Vehicle	91%	84%
Public Transit	4%	2%

Table 9: State of Colorado Means of Travel for Commute Trips vs All Trips. Source: National Household Travel Survey (2017) and US Census Bureau (2017 5-Year Estimates, Commute Trips exclude 8.5 percent who work from home)

Due to the sample size of the National Household Travel Survey—a large diary-based study conducted every eight years—this Fort Collins AMP uses the state of Colorado as representative to understand travel patterns for all trips. The Fort Collins AMP also reviewed the Fort Collins Travel Diary Study (2022) to understand how trip statistics in Fort Collins compare when looking statewide—which includes both urban and rural contexts (see the next page). In Colorado, nearly 12 percent of all trips are pedestrian trips, and 3 percent are by bicycle, compared with 3 percent and 1 percent of commute trips made by walking or bicycling (Table 9). Statewide data indicates that the percentage of trips made by bicycling increases for shopping activities and the percentage of trips made by walking increases for social/recreational activities (Figure 3). Moreover, as the distance of trips decreases, the likelihood of using active modes increases (Table 10).

National Household Travel Survey data at the state level indicates that trips made by walking and bicycling are more likely for short-range trips. Results of the Fort Collins Travel Diary Study similarly show that Fort Collins residents are more likely to walk, bicycle, and ride transit for shorter trips on average (Figure 2). Activating greater use of active modes for those trip types and short distances can be enabled through investments in safe and comfortable infrastructure for people using active modes.



Average Miles Traveled by Means of Transportation in Fort Collins (All Trips)

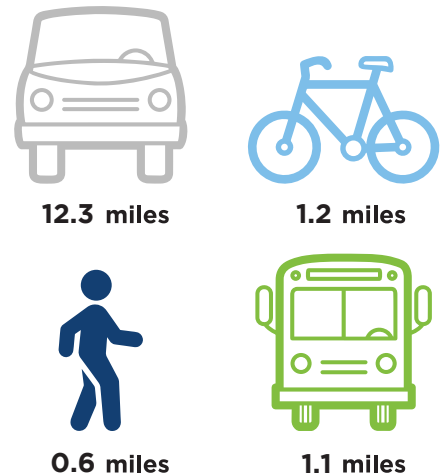


Figure 2: Trip Characteristics by Mode (source: Fort Collins Travel Diary Study, 2022)

Table 10: State of Colorado Means of Travel by Distance (source: National Household Travel Survey, 2017)

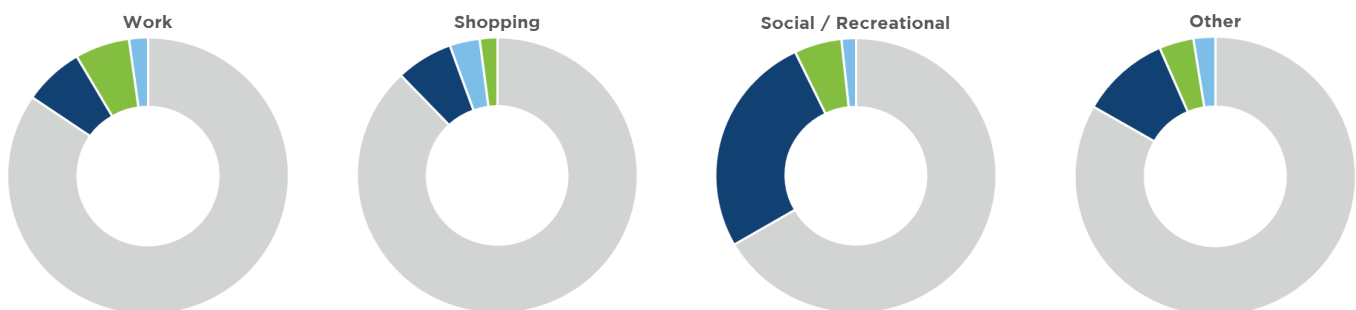


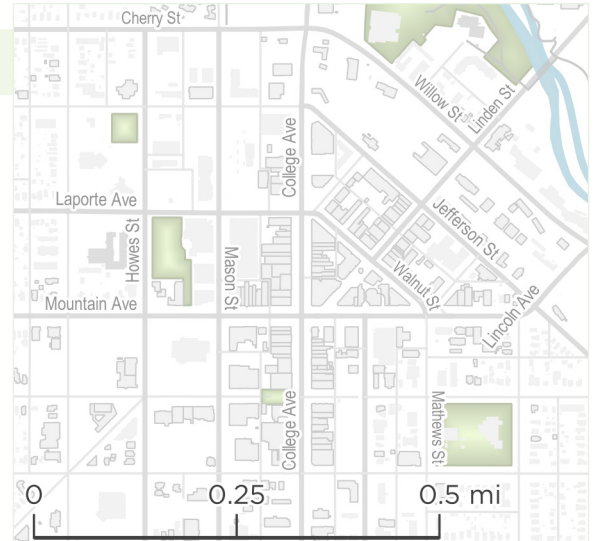
Figure 3: State of Colorado Means of Travel by Trip Purpose (source: National Household Travel Survey, 2017)

Fort Collins has Multiple Distinctive Planning Contexts

Downtown

Downtown Fort Collins growth and development is guided by the *Downtown Plan*, which sets forth a vision for the city's core to be unique, innovative, and inclusive. The Downtown context is a unique urban setting where historic buildings and the Poudre River corridor blend seamlessly with new development to create a regional destination for arts, culture, retail, entertainment, and recreation. It is designed to provide ample transportation options and streets, buildings, and places that put pedestrians first. Per the *Downtown Plan*, "protecting and enhancing historic character, visual distinctiveness and pedestrian friendliness is paramount through the entire Downtown as it continues to evolve."

Planning for active modes use in the Downtown context is focused on providing a complete and connected sidewalk network, and multiple low-stress routes for bicycling and micromobility. The core district, Old Town Square, is characterized by small-scale brick and stone buildings featuring inviting storefronts along comfortable sidewalks, with a dense and walkable street grid, activated alleys and laneways, and vibrant commercial and social destinations.



Urban Core Neighborhood

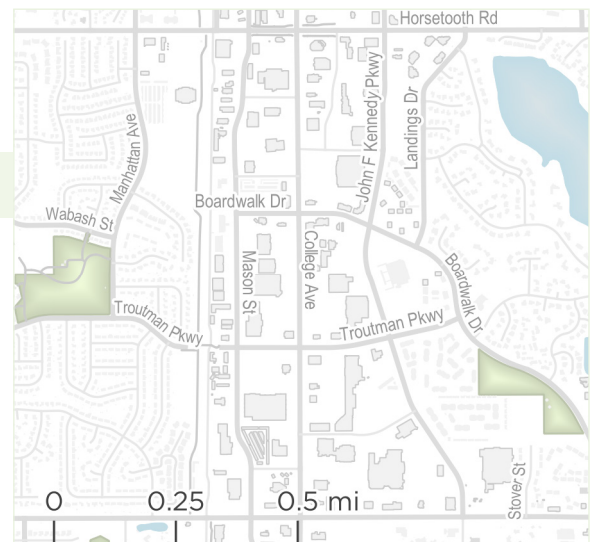
Surrounding Downtown are Fort Collins' urban core neighborhoods, with tightly woven street grids, a mix of single-family and multi-unit housing, with some mixed uses interspersed.

Nearly all block faces have sidewalks, though some are narrow or not fully accessible. Colorado State University's main campus is stitched into the urban core, with many active modes connections and destinations.

Suburban Commercial

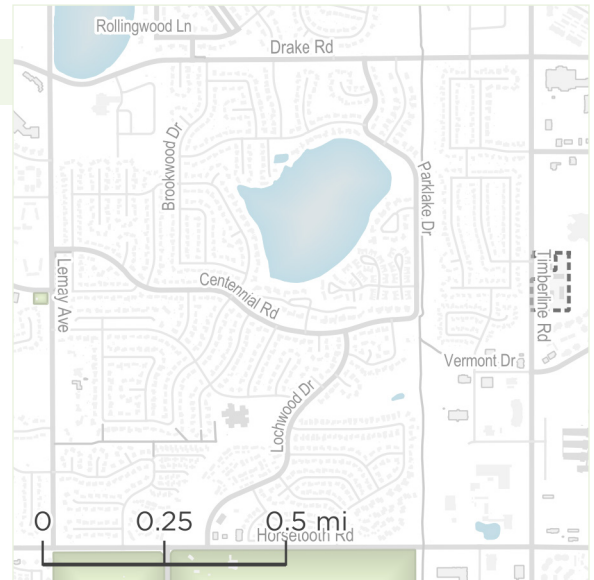
Outside of the urban core on streets such as College Avenue and Shields Street, arterials are multilane with active commercial development. Block lengths become longer and crossings less safe for active modes users, transitioning to Fort Collins' one-mile arterial street grid.

Key concerns for active modes use include higher vehicle speed limits (generally between 30 and 40 mph), less comfortable crossings at major intersections, and decreased ability to comfortably move within the network to access destinations.



Suburban Residential

In areas of the city developed in the last five decades, the neighborhoods are almost exclusively residential and generally characterized by single-family houses and a curvilinear street network, requiring longer trips to reach schools, parks, and commercial destinations. However, non-arterial streets can be made low-volume and low-speed, allowing for safe and comfortable active modes use.



Rural Interface

Finally, at the outlying edges of the city, land use transitions from urban to rural interface, with less developed infrastructure (and generally little or no sidewalk coverage), and less dense activity. Many of these areas have existing trails and paths that connect to the regional active transportation network; however, e-bikes are the only motorized micromobility devices permitted on most paved trails. Park and Rides and Mobility Hubs in these areas should provide equitable access to mode selection as commuters approach Fort Collins.

As the city's population grows and diversifies, its land use and urban landscape is becoming denser and more diverse. City Plan (2019) identifies the following five priority place types for infill and redevelopment over the next 10-20 years:

- Mixed-Neighborhoods
- Neighborhood Mixed Use
- Suburban Mixed-Use
- Urban Mixed Use
- Mixed-Employment

City Plan provides mobility considerations for each of the place types, including traffic circulation, active transportation infrastructure and amenities, and transit access. These place types inform this Plan's project recommendations and priorities.

Safety Concerns are a Barrier to Active Modes

Despite the investments the City of Fort Collins has made in paved trails, bike lanes, sidewalks, and crossings, safety is still a barrier to active modes. Between 2017 and 2021, there were 16,963 total crashes in Fort Collins, including 746 (4.4 percent) involving people walking and bicycling. Of the 16,963 crashes, 1,422 resulted in a fatality or serious injury, also referred to as Killed or Seriously Injured Crashes (KSI crashes), with 343 of those involving bicyclists or pedestrians. Despite only accounting for 4 percent of total collisions, 24% of KSI crashes involved people walking or bicycling.

People using active modes in Fort Collins face significantly increased risk of death or serious injury during crashes, indicating a need to focus consideration on protecting people outside of motor vehicles.

Additionally, a disproportionate share of crashes—especially serious crashes—take place on a small share of streets in Fort Collins. Specifically, streets classified as major and minor arterial streets constitute only 21 percent of the centerline mileage, but are where 89 percent of the crashes where people are killed or seriously injured occur. Because these streets have higher travel speeds and volumes, where there are conflicts, those conflicts have greater consequences. However, these conflicts can be mitigated by well-designed and separated infrastructure.

A Geospatial Crash Analysis was conducted to identify which street segments have had the greatest share of pedestrian and bicycle crashes per mile, weighted by severity. The results of that analysis are illustrated in Map 1 and Map 2. In summary, the following street segments were identified as having the highest crash risk for active users:

- Mulberry Street from S Whitcomb Street to Lilac Lane
- S College Avenue from E Stuart Street to Yale Avenue
- Remington Street from E Mountain Avenue to E Myrtle Street
- Mason Street from Maple Street to W Myrtle Street
- S Shields Street from Mantz Place to W Pitkin Street
- N College Avenue from Jefferson Street to E Vine Drive
- Harmony Road from Hinsdale Drive to S College Avenue
- S Taft Hill Road from W Elizabeth Street to W Prospect Road

This analysis, alongside community feedback about safety and comfort issues, has guided development of the active modes recommendations, with the goal of making Fort Collins' most stressful streets and intersections feel substantively safer and more inviting for active use.

The Evolution of Shared Micromobility in Fort Collins and Beyond

Shared micromobility refers to self-service bicycle or scooter rental programs, which have flourished in the United States over the past decade. It has proven that shared micromobility is a viable transportation alternative that provides people who do not have access to a personal vehicle and people who do not desire to own a personal vehicle a means to get where they need to go efficiently. From 2011 to 2019, shared micromobility ridership in the United States increased from 35 million to 136 million.

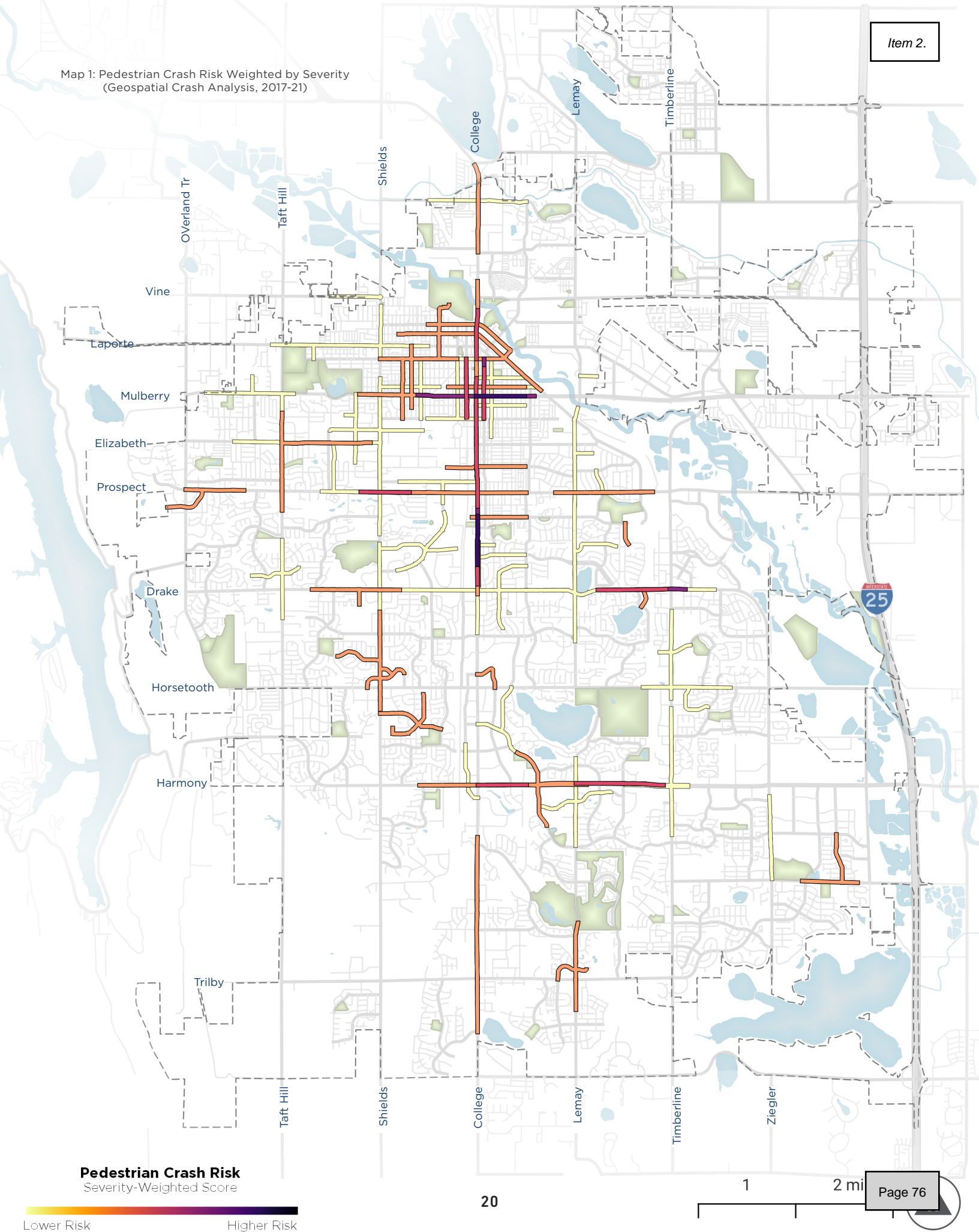
Many Colorado communities offer innovative shared micromobility programs including adaptive device rentals, bike libraries, and dockless bikeshare. The Fort Collins Bike Library, launched in 2008, pioneered bike sharing regionally and nationally, and since 2010, when the City and County of Denver introduced one of the country's first station-based bikesharing programs, shared micromobility has become commonplace in Colorado.

In July 2021, Fort Collins introduced Spin, an e-bike and e-scooter program that has been widely used by residents and visitors. Working with Spin to set up policies early and clearly has been beneficial for micromobility operations in Fort Collins and has set the City up to establish a shared micromobility program.

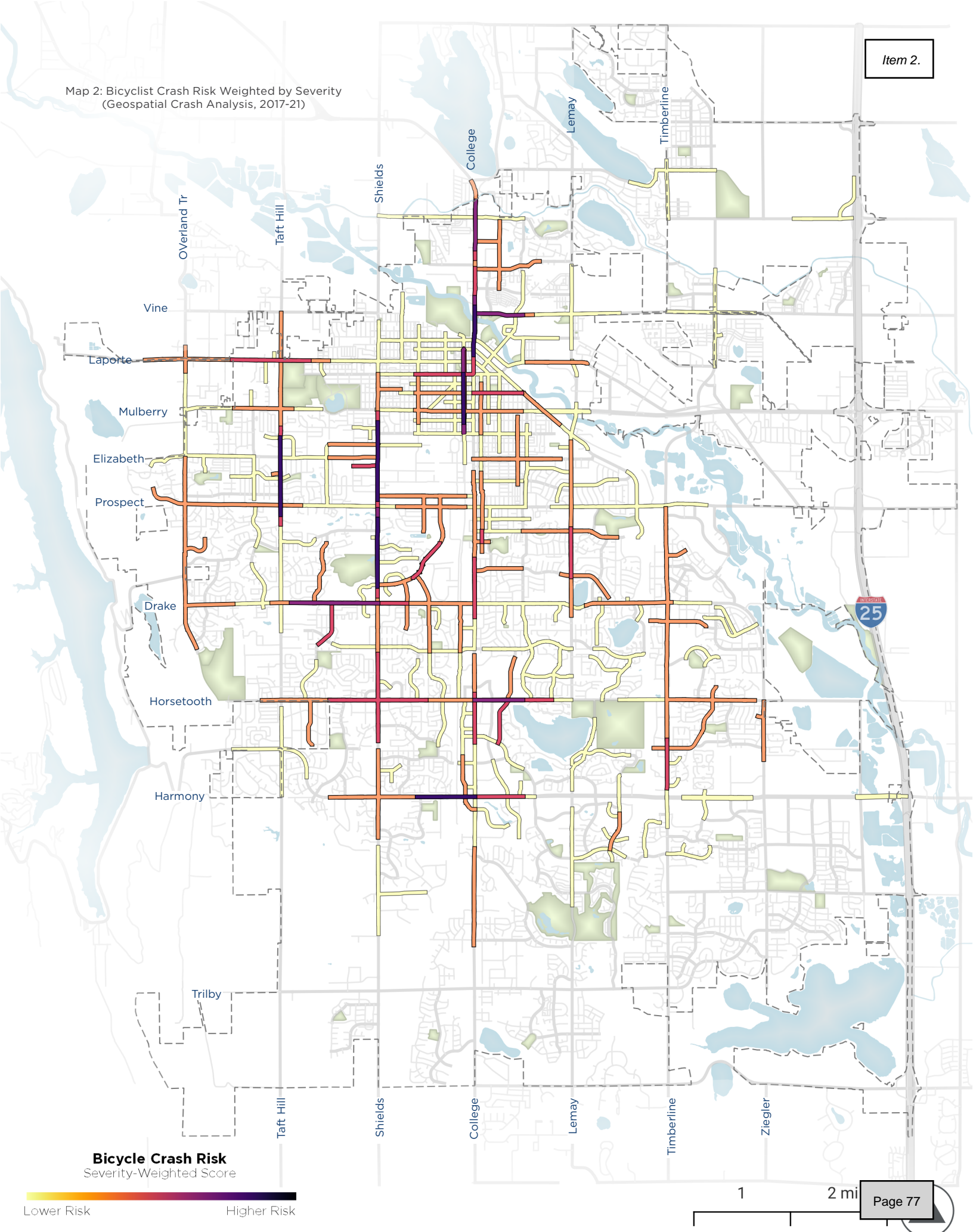
What's Up Next for Shared Micromobility in Fort Collins?

Fort Collins is well situated to expand micromobility offerings and build on the success of what is already available. Next steps for shared micromobility in Fort Collins will include developing programming focused on increasing the availability of shared micromobility, studying how land use can be leveraged to implement Mobility Hubs that feature shared micromobility options, and revising policies to accommodate micromobility. More information is needed about micromobility travel patterns, crashes, and crash risk. Information about micromobility has not been collected in studies and surveys and is not consistently reported in police reports. As micromobility usage increases, the City may also explore how to ensure safety and network connectivity for these users just as it does for active modes users.

Map 1: Pedestrian Crash Risk Weighted by Severity
(Geospatial Crash Analysis, 2017-21)



Map 2: Bicyclist Crash Risk Weighted by Severity
(Geospatial Crash Analysis, 2017-21)



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CHAPTER 3: ACTIVE MODES VISION



Fort Collins has grown and changed rapidly in the past few decades, and the City's challenges and opportunities around active modes have evolved. The community engagement process included a collaborative visioning workshop that convened City staff, elected officials, members of the TAC and CAC, and the general public to create a vision for the Fort Collins AMP that reflects community needs, desires, and values.

The Fort Collins AMP includes an update to pedestrian and bicycle network, policy, and programming goals set in the 2011 Pedestrian Plan and 2014 Bicycle Plan and incorporates new goals for improving micromobility use. However, it also shifts the approach to achieving goals entirely based on delays in meeting previously stated goals. For example, the 2014 Bicycle Plan presented a 20 percent mode shift goal, which was not met in the specified time frame. The AMP took lessons learned from this and other previous planning work to determine what needed to change to achieve even loftier goals.

The Fort Collins AMP demonstrates a systematic approach to intensify community efforts to make Fort Collins a place where every person can get anywhere in the city using active transportation safely, efficiently, and comfortably. Moreover, unlike past efforts, AMP recommendations emphasize short trips, which are the most bikeable and walkable, elevate mode shift and safety goals, and address all forms of active transportation to achieve wide-spread improvements.

From the Community: Your Vision

The creation of the vision for the AMP was 100 percent spearheaded by the community and comments from individual residents, businesses, and other stakeholders of the plan. In the following recommendation chapters, "From the Community" boxes display quotes from the community gathered during various outreach activities to illustrate how each and every recommendation was guided by the experiences of Fort Collins community members. Here are just a few of the many comments that helped establish Fort Collins' active modes values.

"Active modes should be major, preferred, and common modes of safe transportation. Routes should feel safe, peaceful, efficient, and convenient."

"Fort Collins must address problematic intersections, separate bike lanes from traffic, and reduce the supremacy of automobiles within the city."

"The City should provide users an extensive network of safe, well maintained, paths and lanes that enable access to all parts of town for recreation, commuting, and access to the city's infrastructure."

"Micromobility should be an integral part of the transportation landscape."

"I hope using active modes can become the easiest and safest way to travel around town."



Active transportation is an integral part of daily life and the local cultural experience. Fort Collins is a place where walking, bicycling, and using other active modes are safe, accessible, convenient, joyful, and desired by people of all ages and abilities.

Achieve 50% active mode share by 2032

AND

Eliminate active mode fatalities and serious injuries by 2032

The AMP focuses on converting trips 3 miles or less to active modes. If 75 percent of these short trips were shifted to walking, bicycling, or micromobility, Fort Collins would achieve a 50 percent active mode share, and reduce vehicle miles traveled 13.5 percent—and would reduce 7,500 metric tons of CO₂ annually, support Fort Collins' goals to reduce citywide emissions and reach its climate goals.

Fort Collins is dedicated to making streets and intersections across the city safe for all. To support Fort Collins' commitment to Vision Zero, a goal aimed at fatal and serious crashes involving active modes is necessary. The upcoming Vision Zero Action Plan will address all roadway fatalities and serious injuries and the recommendations presented in the AMP will guide that plan.



CHAPTER 4: BIG MOVES AND NEXT MOVES



The Fort Collins AMP is oriented around five **Big Moves** and related **Next Moves**, which reflect the character of Fort Collins and the desired outcomes of this Plan. So, what are Big Moves and Next Moves?

Big Moves describe the intended outcomes of this Plan-what Fort Collins will be like once Fort Collins AMP goals are achieved.

Next Moves are the tactics and methods for achieving the transformational outcomes that are the Big Moves. Each Big Move includes 3-5 related Next Moves.

Just like the AMP vision, the Big Moves were developed with community members and stakeholders during in-person workshops and through a survey and an online mapping exercise. The outcomes and strategies presented on the following pages were prominent themes during the engagement process as central to positively impacting active transportation in Fort Collins.

Together, Big and Next Moves set forth strategies that will guide the City of Fort Collins in reaching Fort Collins AMP and other City goals.

Recommendations, found in Chapters 5 and 6, were determined by considering what projects might influence the advancement of the Big Moves and Next Moves. Cost breakdowns for each recommendation, including construction and maintenance costs, can be found in **Appendix F**.

From the Community

“Ubiquitous and embraced as a beneficial alternative to driving through increased education, accessibility, and infrastructure.”

“Easier and safer with more pedestrian crossings, filled in sidewalk gaps, and detached sidewalks.”

“Available for all, including for those with limited mobility, and in all neighborhoods.”

“Fort Collins should be a fully connected city where every citizen feels comfortable leaving their home via bicycle.”



BIG MOVE

A Complete and Connected Network (CCN)

Create continuous, low-stress active transportation networks.

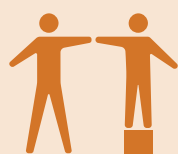
Next Move ID	Next Moves	Description	Connections to other Big Moves
CCN1	Provide direct connections	Provide direct and visible pedestrian and bicyclist connectivity between neighborhoods and key destinations to shorten travel time, minimize out of direction travel, and eliminate user confusion.	CAD, SCT
CCN2	Locate and fill network gaps	Fill in missing links where sidewalks are non-existent or feel unsafe, bicycle facilities end, and crossings on major roads are missing or feel unsafe. Eliminate gaps by building and maintaining on- and off-street bicycle and pedestrian facilities that better connect users to the existing low-stress network from residential neighborhoods and high classification streets.	CAD, SCT, HEC
CCN3	Connect to the trail system	Expand the availability of connections to multi-use trails that link to each other and provide access to natural spaces and adjacent communities. While this Plan does not focus on building out trails, it does recognize that trails support bicycle commuting and recreation by improving safe connections and wayfinding, and offers recommendations for connecting to local and regional trails that the City should continue to expand.	CAD
CCN4	Expand the wayfinding system	Continue expanding and implementing clear and cohesive wayfinding, through markings and signage, to direct people to connections and destinations across Fort Collins.	SCT

PROGRESS TRACKERS

Progress on this Big Move can be tracked in the following ways:

- Land Use Code changes that implement connectivity alongside development and redevelopment projects
- Average active mode user delay and travel time across Fort Collins
- Distance between marked crossings
- Number of near-term infrastructure projects in progress or completed
- Number of trail connections implemented
- Built out multi-use trails from the 2021 Parks and Recreation Master Plan
- Wayfinding routes implemented from the 2015 Bicycle Wayfinding Network Master Plan
- Ability of residents to reach community destinations from their homes by walking, biking, rolling, and using micromobility on continuous facilities without gaps in available infrastructure (Community Survey)

While the Fort Collins AMP does not address the open space trail network in Fort Collins (identified as part of the North Front Range Metropolitan Planning Organizations's Regional Active Transportation Corridors), the City acknowledges that trails support bicycle commuters and recreation by improving safe connections and wayfinding." Without it, you are led to believe trails don't improve safety compared with other infrastructure in this plan.



BIG MOVE

Comprehensive Access to Destinations (CAD)

Foster a transportation network for all people regardless of skill level, age, economic status, background, or ability.

Next Move ID	Next Move	Description	Connections to other Big Moves
CAD1	Upgrade facilities to meet ADA standards	Update facilities, especially signals and curb ramps, to meet or exceed Americans with Disabilities Act (ADA) standards to accommodate the needs of people with mobility challenges, visual impairments, and auditory impairments in areas of Fort Collins where these facilities are most lacking.	CCN, HEC, SCT
CAD2	Connect to mobility hubs	Mobility hubs are community locations where people can find available transit services, shared micromobility, carshare, and more all in one place, which can be used to reach destinations, replacing the need for a private vehicle. The City can remove the need to drive to and from transit options, also referred to as eliminating the first and last mile gap, by expanding pedestrian and bicycle connections to public transit and providing ample bicycle parking and shared micromobility at transit stops. Strategies for improving these connections should be included in a citywide Mobility Hubs Plan.	CCN, HEC, SIC
CAD3	Repair sidewalks and bikeways	Protect active mode users by continuing to repair cracked and uneven pavement surfaces through the Street Maintenance Program and develop best practice policies for regular maintenance of infrastructure, including protected bikeway barriers that separate bicycles from traffic, recommended in Chapter 6.	CCN, HEC, SCT
CAD4	Manage parking and placement of micromobility, bikeshare, and carshare	Implement a citywide Mobility Hub Plan to manage the parking and placement of shared micromobility and carshare, including providing increased bicycle parking and micromobility share stations, to help eliminate conflicts between modes and barriers along sidewalks, and sustainably connect users to key destinations. Mobility Hubs will support the City's TDM efforts	HEC, SCT
CAD5	Reevaluate snow removal procedures	Revisit the Fort Collins street snow clearing priorities and review designated emergency routes. Revise snow clearing prioritization considering active modes facilities along key connecting corridors that are addressed in this Plan.	SCT

PROGRESS TRACKERS

Progress on this Big Move can be tracked in the following ways:

- Residential proximity to mobility hubs
- Number of first-mile/last-mile connections
- Pavement Quality Index
- Miles of active modes facilities that meet or exceed ADA standards
- Active mode share during winter months
- Availability and quality of supportive bicycle parking and shared micromobility and proximity of bicycle parking to parks and opens space, retailers, schools, and other destinations



BIG MOVE

Safe and Comfortable Travel (SCT)

Develop and maintain a safe transportation network that prioritizes active transportation users.

Next Move ID	Next Move	Description	Connections to other Big Moves
SCT1	Support the implementation of Vision Zero goals	Prioritize active transportation projects and programs that will help reduce and eliminate traffic fatalities and serious injuries amongst all road users, including motorists. The City of Fort Collins is developing a Vision Zero Action Plan that will address additional safety measures such as speed limit reductions.	CCN, CAD, HEC, SIC
SCT2	Install traffic calming improvements	Encourage lower vehicle speeds and eliminate mode conflicts along high-stress priority corridors by implementing traffic calming measures and bicycle and pedestrian safety improvements.	CCN, CAD
SCT3	Provide increased street lighting	Increase lighting that complies with the City's Night Sky Initiative, for security, visual safety, and user comfort on the active modes network where the City of Fort Collins has the ability and authority to install such features.	CCN, CAD
SCT4	Frequently evaluate safety	Perform regular evaluations of safety improvements by monitoring progress toward improvement goals before and after a project is implemented.	CCN, CAD

PROGRESS TRACKERS

Progress on this Big Move can be tracked in the following ways:

- Number of serious injuries and fatalities amongst active modes users caused by traffic collisions
- Pedestrian Level of Traffic Stress (PLTS)
- Percent of bicycle network that is considered low-stress
- 85th percentile speeds on active transportation corridors
- Low-stress network of protected bicycle facilities, detached sidewalks, and off-road multiuse trails that is also accessible to micromobility users, including motorized micromobility

The City of Fort Collins is developing a Vision Zero Action Plan that will address additional safety measures such as speed limit reductions to eliminate traffic deaths amongst all road users, including motorists.



BIG MOVE

A Healthy and Equitable Community (HEC)

Provide equitable programs and opportunities for walking, bicycling, and rolling that help increase activity and improve environmental health throughout the community.

Next Move ID	Next Move	Description	Connections to other Big Moves
HEC1	Create appropriate programming	Seek input from diverse community members on how active modes programming can best work for them and tailor programs as needed in response.	CAD, SIC
HEC2	Increase diverse community involvement	Recruit community members who are diverse in race, ethnicity, age, ability, and socioeconomic status and partner with community nonprofits to deliver active transportation programming.	SIC
HEC3	Improve network equity by using the HEI	Use the Health Equity Index (HEI) to prioritize access to active modes facilities for historically overlooked populations to advance health equity.	CCN, CAD, SCT
HEC4	Expand multi-modal options	Prioritize expanding access to bikes, low-cost shared micromobility, and secure bike parking.	CAD

PROGRESS TRACKERS

Progress on this Big Move can be tracked in the following ways:

- Number of people in target populations engaged during programming efforts
- Number of active modes infrastructure projects implemented in high -priority areas identified by the Health Equity Index
- Demographic breakdown of participants of engagement activities, community surveys, and programming events related to active transportation
- Number of people enrolled and number of trips taken in micromobility discount programs for income-qualified individuals
- Programs that offer rebates for electric bicycles or for bicycle accessories that make using a bicycle for short-trips, such as shopping and errands, easier to complete

A Healthy and Equitable Community (HEC) and Comprehensive Access to Destinations (CAD), while closely related, are fundamentally different strategies for propelling transformational change in Fort Collins. Big Move CAD focuses on applying infrastructure improvements to enhance people's ability to reach destinations, while Big Move HEC speaks to strategies for implementing programs that aim to intentionally engage and provide mobility options for diverse groups in Fort Collins.



BIG MOVE

A Supportive and Inclusive Culture (SIC)

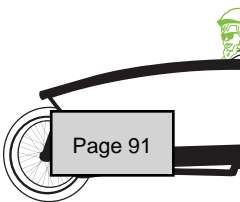
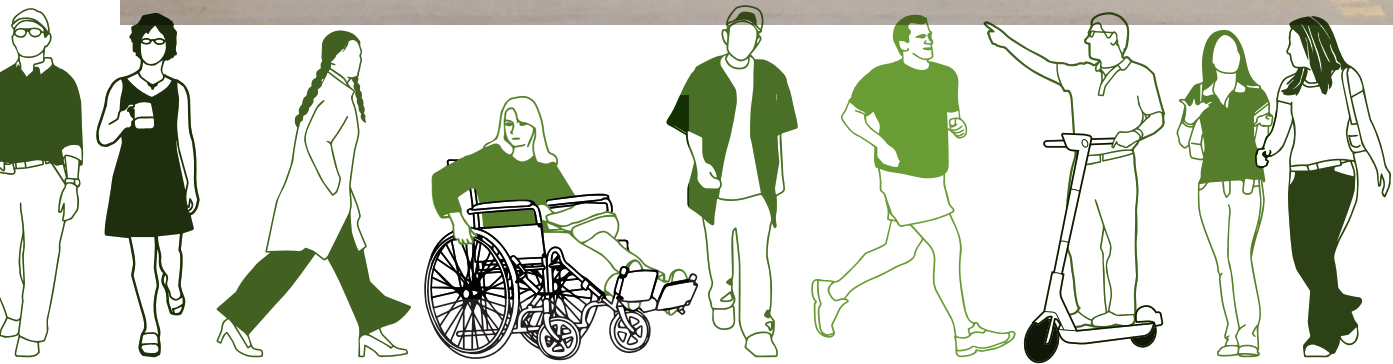
Expand upon programs and education to raise awareness of transportation safety and strengthen the culture of respect and responsibility for all transportation system users.

Next Move ID	Next Move	Description	Connections to other Big Moves
SIC1	Advance active transportation culture and coordinate with the TDM program	Implement active modes-related programs and initiatives by leveraging the City's Transportation Demand Management (TDM) program and strengthening relationships with internal and external partners including community organizations and advocates that promote understanding and empathy among transportation users and can collaborate on developing innovative and inclusive road safety solutions.	HEC, SCT
SIC2	Build active modes awareness	Continue developing educational opportunities for all mode users to improve community understanding of how to share the road successfully and safely.	HEC, SCT
SIC3	Increase active school trips	Increase active modes commute trips by advancing Safe Routes to School across all schools in Fort Collins and designing inclusive programs that support, educate, and encourage both new and long-time active transportation users.	CAD, HEC, SCT
SIC4	Expand recreational active modes opportunities	Support Park Planning & Development, Natural Areas, and community organizations' efforts to build recreational amenities like a bike park and unpaved trails. Recreational amenities can help people, particularly youth, develop skills and confidence and build a culture of support for active modes.	CCN, CAD, HEC,

PROGRESS TRACKERS

Progress on this Big Move can be tracked in the following ways:

- Number of people engaged through education campaigns
- Number of active modes friendly and supportive businesses and employers who offer rewards and programs to facilitate active modes commuting
- Percent of Fort Collins students (K-12) using active modes to travel to and from school and percent of those students and parents who report a positive experience using active modes to, from, and around school
- Mode share across all trips
- Completed active modes improvements and adopted programs that align with guidelines from the League of American Bicyclists
- Active modes improvements and adopted programs that align with the Walk Friendly Community Report Card



CHAPTER 5: POLICY AND PROGRAM RECOMMENDATIONS



Policies and programs, when combined with on-the-ground infrastructure, are key ingredients in creating a community where active transportation is safe, comfortable, convenient, encouraged, and celebrated. Policies are exclusively set by local government and help to shape investment strategies and direct work. Programs, on the other hand, may be led by external organizations such as advocacy organizations and/or managed by the City of Fort Collins.

The following policy and program recommendations were created by translating the Fort Collins AMP's vision and goals (Chapter 1) into policies and programs that can be integrated into the City's existing roles, programs, and overall functions. The recommendations are organized into five categories:

1. Prioritizing active modes
2. Updating land use policies to support active modes, including bicycle parking and mobility hubs
3. Aligning standards with active mode goals
4. Expanding and creating programs that support active modes
5. Engaging communities around active modes in thoughtful and intentional ways

Each policy and programmatic category has specific policy and/or programmatic recommendations, background on the policy or programmatic recommendation, and then an associated action essential to implementing the program or policy recommendation.

The policy and program recommendations presented on the following pages consist of action steps designed to directly advance the Big Moves and Next Moves outlined in Chapter 4.

1. Prioritizing Active Modes

Overarching Policy: Fort Collins prioritizes projects, programs, and funding that support the use, sustainability, and growth of active modes.

1a. Adopt the Transportation Hierarchy as the overarching framework for Fort Collins' transportation system.

Background

The transportation hierarchy prioritizes transportation modes according to the following ordered list:

- Walking and rolling
- Bicycling and micromobility devices
- Transit
- Fleets of electric, fully automated, multiple passenger vehicles
- Other shared vehicles
- Low or no occupancy vehicles, fossil-fueled non-transit vehicles



The Transportation Hierarchy is a functional prioritization model that helps planners, engineers, and designers create spaces that serve active modes first. People walking, rolling, and bicycling are given the highest priority because both these modes encourage healthy, lively, and environmentally sound ways of moving. In addition, people walking, rolling, and bicycling are most vulnerable because they will bear a greater risk of injury in crashes with vehicles and therefore need greater protection against such crashes. Transit is next in the hierarchy because of its efficiency, both per space and environmental impacts, as well as its function of increasing mobility for active mode users, especially people with disabilities or who are unable to drive. Commercial vehicles and trucks, including emergency vehicles, are a higher priority than personal vehicles because of services they provide to the economy and safety of the community as a whole. Single occupant vehicles are at the bottom of the pyramid because of their significant environmental impact, resource intensiveness, and high space needs per person served. Additionally, personal vehicles protect occupants, but pose greater risk to people outside of vehicles.

The Transportation Master Plan (2019) was developed using a layered network framework, which focuses on

how the City's transportation network can function, as a system, to meet the needs of all users. The layered network concept envisions streets as systems; each street type is designed to create a high-quality experience for intended users. A layered network approach allows for certain streets to emphasize specific modes or user types, while discouraging incompatible uses. The transportation hierarchy should inform decision making in locations where these networks overlap and tradeoffs are necessary to ensure that accommodations for one mode do not degrade safety or access for other modes, especially those at the top of the hierarchy.

In Action

The transportation hierarchy should be considered when reviewing or developing new plans, policies, and strategies and when designing the public realm, including streets, sidewalks, and open spaces, especially in areas where right-of-way tradeoffs need to be made between modes.

When implementing this hierarchy, ensure that:

- The needs and safety of each group of users are considered
- Improvements of any kind do not make existing conditions worse for the most vulnerable users higher on the ordered list.
- Policy-based rationale is provided if modes lower in the transportation hierarchy are prioritized.
- Update and adopt Complete Street Standards that codifies this hierarchy
- Hierarchy information is added to the City's Structure Plan Map, Master Street Plan, and *City Plan* Place Type descriptions.

From the Community

"Updating existing connections is great. But I hope that long-term, there is emphasis on a complete, layered network and investing in active mode corridors that prioritize those modes."

1b. Ensure that the percent of transportation funding allocated to active modes aligns with the City's strategic outcomes related to mode shift, safety, climate action, and equity.

Background

When left unchanged, prioritization and allocation methods that do not proactively expand the active travel network can result in decreased investments in active modes. These methods may be fully internal – such as putting together the city's Capital Improvement Plan – or may have an external component, such as deciding on the project that the City will write a grant for.

In order to meet the goals of the Fort Collins AMP, it is essential that there are clear and transparent criteria in project and funding prioritization methods that include accessibility, multimodal connectivity, reduction of health inequities, environmental impact, and economic return on investment – to accurately represent the value that the City places on active modes.

In Action

Fort Collins has the following major transportation project prioritization functions under its purview:

- Capital Improvement Plan
- Maintenance Schedule
- Sidewalk Prioritization Model
- Paving Schedule¹
- Regional grant applications
- State/federal grant programs
- Transit Master Plan
- Budgeting for Outcomes process
- Paved Recreational Trails Master Plan
- Siting Bicycle Parking and Mobility Hubs

The current criteria for these processes should be reviewed for the presence of and the weights given to the following criteria: active transportation infrastructure incorporated into the project or program; addressing of active modes safety issue, benefit to underserved communities; improvement in multimodal access to destinations; potential to result in increase of active modes/transit mode share; and filling gaps in the City's active modes network and supportive infrastructure.

1. The City has implemented miles of the bike network at relatively low cost through the street maintenance program. While the Pavement Condition Index (PCI) and the International Roughness Index (IRI) ratings are the primary factors used to establish the repaving schedule, coordination with priority active modes improvements should be a secondary factor used to set the repaving schedule.

1c. Prioritize the safety and efficiency of Active Modes users by expanding the Neighborhood Traffic Mitigation Program (NTMP).

Background

Vehicle speeds play a significant role in the safety and comfort of active modes users and largely contribute to the severity and frequency of crashes. Speed reduction programs can spur roadway design improvements and marketing, communication, and education efforts that focus on providing information on the relationship between safety and speed and focus on protecting active modes users. Similarly, improving traffic flow and efficiency for active modes users can have a positive effect on safety and in decreasing user delays. Fort Collins Neighborhood Traffic Mitigation Program uses education, engineering, and enforcement to achieve safer movement of traffic on two-lane local or collector streets, and aims to reduce speeds to enhance active modes travel.

In Action

Fort Collins should continue the NTMP and consider expansion of the program to not only enhance the safety of active modes users, but also prioritize the safety of active modes users. While the NTMP focuses on reducing traffic speeds, there is an opportunity to supplement the existing program by incorporating offerings to also improve active modes flow across active transportation corridors. The City can strengthen the NTMP by:

- Expanding the NTMP to include arterial segments and crossings that also serve as active mode routes.
- Incorporating NTMP education into all future outreach activities for transportation-related infrastructure projects
- Prioritizing active modes corridors for physical mitigation improvements submitted through the NTMP, and expanding the engineering toolbox to include neighborhood traffic circles, curb extensions, miniature traffic circles, and road closures.
- Reducing speed limits where appropriate and where engineering improvements are also planned
- Incorporating dedication to improving the efficiency of active modes into NTMP goals and guidelines and offering the reconfiguration or removal of stop signs as an engineering tool under the “Signs and Pavement Markings Category” and upon completion of a traffic study, also completed through the NTMP.

2. Updating Land Use Policies to Support Active Modes

Overarching policy: Fort Collins’ *City Plan* and land use policies support the use and growth of the active modes network.

2a. Evaluate how the active modes network can increase 15-minute communities.

Background

A 15-minute community is an area in which residents can access most of their day-to-day needs within a 15-minute walk, bike, or roll of their home. This method of community building leans towards creating destinations where people already are instead of expanding to the outer edges of the City.

In Action

Fort Collins is aiming for residents to be within a 15-minute walk or bicycle trip of most of their daily needs.

Through development of a 15-Minute Communities Framework, the City will map the availability of services such as schools, transit stops or stations, parks or greenspaces, and grocery stores in Fort Collins to better understand which areas of the City are lacking and if any improvements in active modes infrastructure would improve the prevalence of 15-minute communities. Zoning will be reviewed after this analysis to identify if there are any areas where zoning changes could allow additional uses that would support 15-minute communities where they currently do not exist.

2b. Adopt development practices that support active modes.

Background

City code and development review practices shape the City’s active transportation network based on what transportation infrastructure is required to be built with development. Designing, implementing, and enforcing citywide practices and code that support active mode use and networks can assist in incrementally improving active modes as the City continues to develop.

In Action

Zoning laws should be reviewed to require or favor mixed-use developments that place destinations within walking, bicycling, and rolling distance of homes. Additionally, when reviewing design applications, staff should evaluate development to ensure that its design creates walkable frontages (such as those found Downtown, and identified in the Downtown Plan) and amenities for people of all ages and abilities walking, bicycling, and rolling. Developers proposing plans that exceed Fort Collins standards for integrating and supporting active modes in new development could receive incentives such as reduced parking requirements, density bonuses, or changes to the level of review required.

Identify opportunities within the development code where active modes infrastructure (such as trails or bike racks) can co-exist with other right-of-way uses (e.g., detention basin or swales, or furnishing zone requirements) to grow the active modes network.

These actions should be further codified with updates to the following sections of Fort Collins Land Use Code:

- **Division 3.2 Site Planning and Design Standards.** Should offer additional details about active modes circulation standards within developments.
- **Division 3.6 Transportation and Circulation.** Should address connectivity standards for active modes infrastructure, and set bicycle parking minimums based on occupancy

2c. Establish motor vehicle parking policies that encourage and support active modes.

Background

Free and widely available parking has been shown to discourage the use of active modes and incentivizing the use and storage of private vehicles. Updates to parking policies allow developers to create places where active modes are highly valued as well as encourage the use of active modes over single-occupancy vehicles.

In Action

Fort Collins should consider updating parking requirements as well as the 2013 Parking Plan, to potentially include the following components:

- Create a demand mitigation strategy for residential developments outside of Transit Oriented Development (TOD) Overlay Zones
- Change from parking minimums to parking maximums (at least in TOD and bicycle/pedestrian level of service A areas).
- Require developments with decreased parking to incentivize more sustainable transportation options through strategies such as unbundled parking passes, free bus fare, mobility hubs, and electric vehicle (EV) car share. Pursue a TDM ordinance for neighborhoods to manage local demand.
- Continue to evaluate how downtown parking policies encourage or discourage the use of active modes.
- Consider increasing fines for parking infractions that impair mobility such as parking that blocks sidewalks, crosswalks, or bicycle lanes.
- Establish “percentage usage” thresholds for reallocating on-street parking space to bicycle and micromobility facilities where observed usage compels additional bicycle parking spaces

From the Community

“I hope we see Fort Collins build more raised and painted bicycle paths along roads, with no parking next to bicycle paths. A change in focus in Fort Collins from being car focused to bicycle, public transportation, and walking focused.”

3. Aligning Standards with Active Modes Goals

Overarching policy: Fort Collins uses standards that support, encourage, and prioritize active modes when making infrastructure improvements.

3a. Update the Larimer County Urban Area Street Standards (LCUASS).

Background

The revised Larimer County Urban Area Street Standards (LCUASS) were adopted by Larimer County, City of Loveland, and City of Fort Collins on August 1, 2021. These Standards set the acceptable design and construction guidance for the design and construction of new and reconstructed streets in Fort Collins.

These standards have specific Chapters related to people walking and bicycling (Chapter 16 and 17, respectively), which have information and guidance beneficial to promoting and growing the active modes network in Fort Collins. However, there are some sections and associated metrics within the standards that are only vehicle focused that could be updated to be more supportive of active mode use including micromobility. Furthermore, the chapters specific to active modes could be reviewed to be supportive of micromobility and shared micromobility.

In Action

Review and offer recommendations to the LCUASS standards, specifically around strengthening active modes criteria, inclusive design users, and Complete Streets language, in the following chapters and sections:

- Chapter 4 – Transportation Impact Study
 - Types of Study
 - Project Impacts (LOS and delay standards)
 - Integrate Appendix H, Multi-Modal Level of Service into Chapter 4
- Chapter 8 – Intersections
 - Exclusive right turn lanes
 - Design Vehicles
 - Roundabouts
 - Bicycle Lanes at Intersections
 - Pedestrian Requirements
- Chapter 15 – Street Lighting

3b. Update Multimodal Level of Service framework.

Background

Historically, transportation engineers and planners have designed roadways using the traditional Level of Service model to maximize vehicular volume throughput and capacity, which has often come at the expense of safety and comfort for people walking, bicycling, and rolling.

Fort Collins currently uses a Multimodal Transportation Level of Service model to integrate people walking, biking, and using transit when determining whether a roadway design will retain the desired function. This model integrates access, connectivity, and continuity functions into the LOS, as well as differentiates needs based on land use and roadway functional classification. This model, while an improvement from the original LOS model, can continue to be improved to better account for the needs of and increase the safety and comfort of those using active modes.

In Action

Update and integrate the City's Multimodal Level of Service into Chapter 4 of LCUASS to account for the growth of active mode use and encourage continued growth, including:

- Clear identification of active mode prioritization zones (formally pedestrian prioritization zones).
- Context based requirements that reflect guidance from guiding plans (such as the Active Modes Plan, the Downtown Plan, specific corridor plans like Midtown in Motion, Area Plans, and the various Capital Improvement Plans).
- Develop methodology to collect improvement fees for active modes.

3c. Evaluate opportunities to improve the City's sidewalk maintenance program and asset management plan, and to expand in-house implementation capacity.

Background

Currently the City maintains streets on a 20-year cycle. The City maintains sidewalks in conjunction with the annual street maintenance program (SMP) including curb, gutter, and sidewalk repair and correction of pedestrian curb ramps that do not meet the Americans with Disabilities Act (ADA) requirements. Typically, the SMP

only addresses sidewalk issues that are considered safety hazards and curb and gutter issues that might undermine the structural integrity of the roadway. The City should explore opportunities to make other ADA improvements such as addressing driveway slopes as part of the SMP.

The City also upgrades and constructs new sidewalks through the Street Maintenance Program. The program utilizes a documented prioritization model based on health and equity, safety, and location.

In Action

Update the sidewalk components of the asset management plan to include at minimum, the following parts:

- Quick response procedures to address hazards
- Planned sidewalk replacement program
- Funding
- Coordination
- Documentation
- Inventory and inspection procedures and schedule
- ADA accessibility
- Pedestrian levels of service
- Street tree canopy and citywide shade equity
- Key performance indicators

In addition, this evaluation should review the current Sidewalk Prioritization Model to assess whether the weight for the various criteria align with AMP goals.

3d. Revise signal timing and intersection design standards along integral pieces of the active modes network.

Background

Signal timing is a combination of standards and calculations that are used to allow users right-of-way at a signalized intersection for defined time intervals. The time intervals are often tied to an individual mode – a pedestrian would need a longer interval to cross a street than a vehicle.

Signal timing is also an important part of creating a consistent flow along a street, discouraging high speeds, and encouraging active modes by creating routes that allow continuous movement on foot, bike, or transit.

In Action

Evaluate and, if necessary, update signal timing and intersection design standards to allow more consistent and convenient flow for active mode users. Continue to explore opportunities to implement the following improvements:

- Install accessible and audible pedestrian push buttons, including in pedestrian refuge islands on streets with long crossing distances so that slower pedestrians don't get trapped in the median.
- Increase pedestrian intervals and/or incorporate pedestrian leading intervals along pedestrian priority routes, near schools or other destinations with high percentages of students and/or older adults.
- Evaluate and strategically consider integrating “all walk” and “all bike” phases in areas with high amounts of pedestrian and bicycle traffic, acknowledging that this strategy has the potential to increase delays for all users.
- Identify corridors to implement “green wave” signal timing for bicyclists, to allow a cyclist travelling at 10-12 mph to move continually along the route.
- Evaluate current transit priority signal routes and, if necessary, identify others for future implementation.
- Identify where various types of signal timing and active modes signals should be used.
- Identify tools to minimize delay along key bikeways, working with traffic to remove stop control where appropriate. Additionally, evaluate bicycle and micromobility detection technologies to ensure reliability and minimize delay for active users.
- Prioritize where signals and intersection design standards are appropriate based on nearby destinations (e.g., schools, parks, transit stops, etc.), and expand application for pro-pedestrian treatments such as curb extensions that narrow crossing distances.

From the Community

“We need bicycle friendly driver classes and the programs in schools to teach kids that bicycle handling and safety are important”

3d. Revise standards and regulations to support micromobility as a mode of transportation.

Background

The sudden appearance of a bewildering variety of motorized micromobility devices has left many cities scrambling to figure out how these fit in: on roads? In bike lanes? On sidewalks? On paved trails? Legally these devices, except for bicycles, e-bikes, and e-scooters, are defined as “toy vehicles”. However, they are no longer just toys; they are transportation vehicles, and they need a safe and connected network just as bicyclists and pedestrians do.

Infrastructure	Bikes	E-bikes	E-scooters	Toy vehicles
Road	Allowed	Allowed	Allowed	Prohibited
Bike lane	Allowed	Allowed	Allowed	Prohibited
Sidewalk	Discouraged	Discouraged	Discouraged	Allowed
Sidewalk – Dismount Zone	Prohibited	Prohibited	Prohibited	Prohibited
Paved trails	Allowed	Allowed	Prohibited*	Toy vehicles allowed Motorized toy vehicles prohibited*

*except on part of the Mason Trail

In Fort Collins, e-scooters are allowed on roads, bike lanes, and sidewalks but prohibited from paved trails, while non-motorized toy vehicles (such as skateboards and roller skates) are allowed on sidewalks and paved trails, and motorized toy vehicles are allowed only on sidewalks. Thus, toy vehicles like electric skateboards and one-wheels have a restricted, fragmented network of sidewalks that were not designed for these vehicles.

People who are using micromobility have a lot in common with bicyclists. People on both human powered and motorized micromobility devices like skateboards, one-wheels, scooters and e-scooters travel at similar speeds, have a small profile, are agile, and are vulnerable road users. Micromobility users are generally well served by networks designed for bicyclists.

In addition to the need for a safe and connected network for micromobility users, there are concerns about how people on micromobility devices will affect the experience and safety of people walking and biking on existing facilities, the ability to regulate different user groups and devices with limited Park Ranger and City staff to monitor the paved trail network, and where these devices will be parked that won't interfere with other modes or pose additional barriers for people with disabilities.

In Action

- Make sure the membership of the City's Active Modes Advisory Committee reflects micromobility use.
- Incorporate micromobility into maps featuring bicycle or walking routes.
- Incorporate micromobility in a traffic safety campaign.
- Expand micromobility education and encouragement program for adults.
- Identify ordinances and regulations that restrict the network for micromobility users. Engage stakeholders to determine what changes to ordinances and regulations could provide a safe and connected network for micromobility users.
- Where micromobility users currently share space with other modes, monitor where conflict points emerge to prioritize improvements that better accommodate all users.
- Establish a methodology and baseline to monitor conflicts with parked shared micromobility so that the effectiveness of countermeasures can be assessed.

4. Expanding and Creating Programs that Support Active Modes

Overarching policy: Fort Collins manages and supports community programming that educates and encourages residents to use active modes.

4a. Build and expand the Safe Routes to School program.

Background

The City's Safe Routes to School program works with strategic partners such as Poudre School District (PSD) and Bike Fort Collins to increase the number of students safely walking, bicycling and taking the bus to school. The program holds bicycle and pedestrian safety classes, strategically implements improved sidewalks, crossings, and bicycle lanes for student use, and enforces school-zone speed limits and other traffic calming in school areas.

Historically, much of the City's efforts have focused on elementary schools. The high school program includes traditional "Bike PE" curriculum as well as "Bicycle Friendly Driver" certification but can do more to encourage active mode use amongst high school students. Safe Routes to School programming focused on safe use of the roadway is especially important for high schoolers as they are beginning to use the roadway independently using multiple modes.

In Action

- Implement "school streets" where possible, or temporary closures to motor vehicle traffic during school drop-off and pick-up times.
- Provide protected signal phases for bikers/walkers at school-area signalized intersections.
- Consider active modes of transportation in the design of traffic-circulation plans for school-specific traffic
- Designate remote drop-off and pickup locations near schools.
- Launch anti-idling strategies, campaigns, or policies in school areas.
- Provide high-quality, high-capacity bike/scooter/skateboard storage facilities in convenient locations for at schools.

- Create waiting platforms and bike boxes with adequate capacity at signalized intersections near schools.
- Add ramps in school areas to accommodate bikes/trailers/wheelchairs/scooters transitioning between in-street and sidewalk-level facilities.

Create a high school program (prioritizing schools with deficient infrastructure) that includes the following components:

- High school curriculum that integrates Safe Routes to School themes, lessons, and skills into classroom subjects.
- A student-led high school task force to guide the high school program, as well as encourage leadership skills amongst students.
- "Big Events" as one-time encouragement events to get the word out about Safe Routes to School and promote active modes.
- Leverage curriculum created by CSU and the City of Fort Collins under Sustainability grant to support Safe Routes programming.
- Implement innovative strategies such as a requirement to take the Bicycle-Friendly Driver class before receiving a parking pass for high-school parking lots, and allowing students using active modes to be dismissed first.
- Create new campaigns to reduce car driving by high-schoolers, such as an e-bike promotion that would get students to use active modes instead of cars.
- Work with PSD to change policies such as allowing students to leave campus for lunch. Such policies create a massive amount of unnecessary car trips near high schools. Such policies may actually be the main reason students drive to school. If they had to stay on campus for lunch, they might bike, walk or take the bus instead. Perhaps create an innovative program of having food trucks on high-school campus at lunchtime.
- Continuation of existing SRTS programs.

4b. Create a Transportation Demand Management program that provides resources and strategies for employers and residents in Fort Collins.

Background

Transportation Demand Management (TDM) is a set of strategies aimed at maximizing traveler choices and, often, lowering barriers for commuters and residents who want to use active modes through encouragement, incentives, or education.

In Action

Currently the City has initiated the “Shift Your Ride Travel Options Program” TDM program that provides residents with resources about active modes. This program should be expanded to include trainings, resources, and encouragement strategies that employers can use to promote active modes amongst their employees.

In addition, the City should expand its TDM program to document program goals, objectives, desired outcomes, potential partners, and prospective users of the program to ensure consistency and sustainability of the program. This framework should be accompanied by a workplan that includes a proposed timeline, funding strategy, and staff needs. Additional near-term strategies to encourage active mobility may include:

- Creating a micromobility education and encouragement programs for adults.
- Sharing information with employers on promoting active travel with tools such as secure bike parking and supportive facilities, free or subsidized transit passes, and shared micromobility access.
- Setting policy and performance measurement tools for institutionalizing TDM strategies into development projects.
- Working with the Chamber of Commerce and Visit Fort Collins to create a walking and micromobility map for the City. The map should highlight popular tourist destinations along with routes for residents to get to desirable destinations.

5. Engaging Communities Meaningfully Around Active Modes

Overarching policy: Active modes in Fort Collins should be designed for, used by, and supported by historically underserved groups

5a. Conduct equitable engagement that meaningfully involves and values participation by historically underserved groups.

Background

Equitable engagement in Fort Collins is a combination of efforts that support involving historically underserved residents of the city, specifically youth, low English proficiency speakers, low-income residents, people of color, people with disabilities, and the elderly. Equitable engagement goes beyond the “acts” of engagement – meetings, newsletter, etc. – and instead focuses on building strong, trusting, and sustainable relationships and partnerships.

The first step in making engagement more equitable is building the capacity and knowledge of Fort Collins staff to understand the implications of race, culture, and socio-economic status in decision-making. Once the staff are trained to update their historic practices, the City can improve and standardize more inclusive engagement.

Additionally, historically underserved communities should be genuinely valued -- and should feel valued -- in their roles providing insight, feedback, and recommendations to active modes processes and projects. Compensating community members for their knowledge and contribution to projects shows that they are valued and encourages sustainable relationship building.

In Action

The following should be completed to further Fort Collins’ efforts on more equitable engagement:

- City staff that work on active modes projects should all receive cultural competency training and education. This training should focus on groups that FC Moves staff currently interact with regularly, including K-12 youth, the LGBTQIA+ community, adults with limited English, people with disabilities, people from low-

5c. Increase the visibility and importance of the role of walking and access for people with disabilities in Fort Collins.

Background

Everybody is a pedestrian at some point of their trip, whether they make the trip by foot, bike, scooter, transit, or vehicle. However, in the world of active modes, walking often is overshadowed by advocacy around bicycling, which has historically had more vocal and organized advocates. More specifically, people with disabilities—mobility, vision, hearing, speech, cognitive, etc.—face acute barriers to mobility. Improvements that center people with disabilities enable independence and autonomy, and typically improve access for all users. For instance, curb cuts are a design tool targeted at people using wheelchairs, but ease travel for all, especially people pushing strollers or carts and delivery workers.

Fort Collins understands the value of walking and rolling to the city's future and recognizes that promoting safe and comfortable navigation by foot, by wheelchair, and by other mobility devices is essential to the city's future growth and success, especially for historically underserved groups. As such, the city should take the initiative to foster the growth of advocacy and engagement opportunities for pedestrians, especially those with disabilities, and their advocates to build a strong foundation in the City.

In Action

Create and identify opportunities to address pedestrian issues and bring pedestrian-focused stakeholders into decision making processes through the following efforts:

- Transition the City's existing Bike Advisory Committee to an "Active Modes Advisory Committee" and make sure membership is reflective of mode use, people with disabilities, and historically underrepresented groups.
- Continue and accelerate sidewalk infill program with the Sidewalk Prioritization Model.
- Institutionalize documentation of identified and needed ADA improvements, and proactively continue to address ADA needs and compliance.
- Review feedback from the City's prior Walk Friendly Community application and use the application feedback to work towards achieving a "Gold" status.
- Continue to conduct Poudre School District and City

traffic-safety studies around schools, and act on implementing identified recommendations.

- Create and launch a pedestrian safety campaign unique to Fort Collins (media announcements, crosswalk zebras, etc.). Highlight mobility challenges specific to people with disabilities, such as using a wheelchair or crossing the street as a blind or low-vision user, and promote awareness of street users most vulnerable during traffic crashes.
- Implement district-based pedestrian wayfinding.



Pedestrian Wayfinding Panel (credit: NYC DOT)

5d. Take action to move Fort Collins towards being a Vision Zero city.

Background

In 2016, Fort Collins was the first public local entity to join the Colorado Department of Transportation (CDOT) Moving Towards Zero Deaths initiative. The proclamation reflects the City's commitment to the vision of zero traffic-related deaths. This CDOT initiative is related to the national and international Vision Zero safety project.

To become a Vision Zero community, a city must meet specific criteria:

- A clear goal to eliminate traffic fatalities and severe injuries is set.
- The community has adopted a Vision Zero plan or strategy.
- Key city departments are involved with leading the effort.
- The Mayor has officially committed to Vision Zero.

While Fort Collins is continually working towards their Vision Zero goals internally, it is also important to work with the community to educate them on what Vision Zero is, why it's important, and how they can make their community's roadways safer for all users, especially for those using active modes.

In Action

- Create a Vision Zero Action Plan that includes steps that Fort Collins will take to reach zero deaths and severe injuries on its roadways, as well as strategies to educate, involve, and empower the community in meeting the City's goals.
- Adopt Complete Street Standards that uphold Transportation Hierarchy and principles of Vision Zero.
- Develop steps for following national best practices, such as new techniques for motor-vehicle speed reduction. Consider a blanket lower speed limit for all or part of the city, as has been done in other cities.
- Leverage the regional Toward Zero Deaths policy adopted by the North Front Range Transportation & Air Quality Planning Council to include Vision Zero policies, strategies, and goals into future projects and plans.





CHAPTER 6: INFRASTRUCTURE RECOMMENDATIONS



The Fort Collins Active Modes Plan is oriented around the year 2032 and embraces a forward-thinking approach to active transportation infrastructure, policies, and programs, aiming to: achieve 50% active mode share by 2032, and to eliminate active mode fatalities and serious injuries by 2032. The AMP's infrastructure recommendations reflect input received from diverse engagement activities and are supported by City staff expertise and data analysis, which identified gaps and barriers that affect walking and bicycling in Fort Collins. Analysis of the active transportation networks in Fort Collins considered the locations of low-stress crossing opportunities, high-comfort bicycle corridors, and high-priority sidewalk segments identified by the Fort Collins Sidewalk Prioritization Model. Additionally, recommendations were guided and informed by engagement efforts in which stakeholders and the public identified specific locations in need of improvements.

The following pages illustrate proposed network improvements and locations for spot treatments, defined as improvements, such as building medians, upgrading crossings, and adding signage at specific locations within a larger segment of the network. Pedestrian infrastructure and bicycle infrastructure, which include other forms of rolling, were analyzed independently and therefore resulted in separate sets of recommendations. Recommendations are organized as follows:

1. Pedestrian Infrastructure Locations: Recommendations for spot treatments at high-priority intersections.
2. Bicycle Infrastructure Projects: Recommendations for bicycle facility improvements (linear projects) and recommendations for spot treatments at crossings.

These recommendations seek to fulfill the Fort Collins AMP's Big Moves including a **Complete and Connected Network, Comprehensive Access to Destinations, a Healthy and Equitable Community, and Safe and Comfortable Travel.**

Network Development Approach

As discussed in Chapter 2, the following themes guided network planning and analysis:

- Adapt to growth
- Consider varying travel needs
- Unlock active modes for more trips
- Design safe streets and intersections
- Plan with context sensitivity

Pedestrian Network Development

To make walking a comfortable, convenient, and safe travel option for people of all ages and abilities, the City of Fort Collins seeks to provide a comprehensive and accessible sidewalk network. For many people with disabilities or using assistive mobility devices, a connected and accessible sidewalk network is essential for independent mobility.

In 2013, based on a recommendation from the 2011 Pedestrian Plan, the City completed its first Pedestrian Needs Assessment, a citywide assessment of sidewalk conditions and prioritization of street segments for sidewalk improvement. Using the Pedestrian Needs Assessment, the City prioritizes, selects, and implements its annual Sidewalk Program, which aims to complete a fully connected and ADA-compliant walking and rolling network in Fort Collins. The City's Sidewalk Program installs missing sidewalks and ramps and improves inadequate sidewalks and ramps, in accordance with the Public Right-of-Way Accessibility Guidelines (PROWAG) and ADA standards for sidewalk cross slopes (2% maximum), running slopes (5% maximum), and sidewalk width (4 feet minimum). There are currently 221 miles of missing sidewalk in the city and 217 miles of existing sidewalks that are not ADA-compliant. Downtown Fort Collins and many of its residential neighborhoods have existing sidewalk coverage, but many neighborhood streets in the southern, western, and northeastern parts of the city have too narrow and inaccessible sidewalks or they are missing sidewalks altogether.

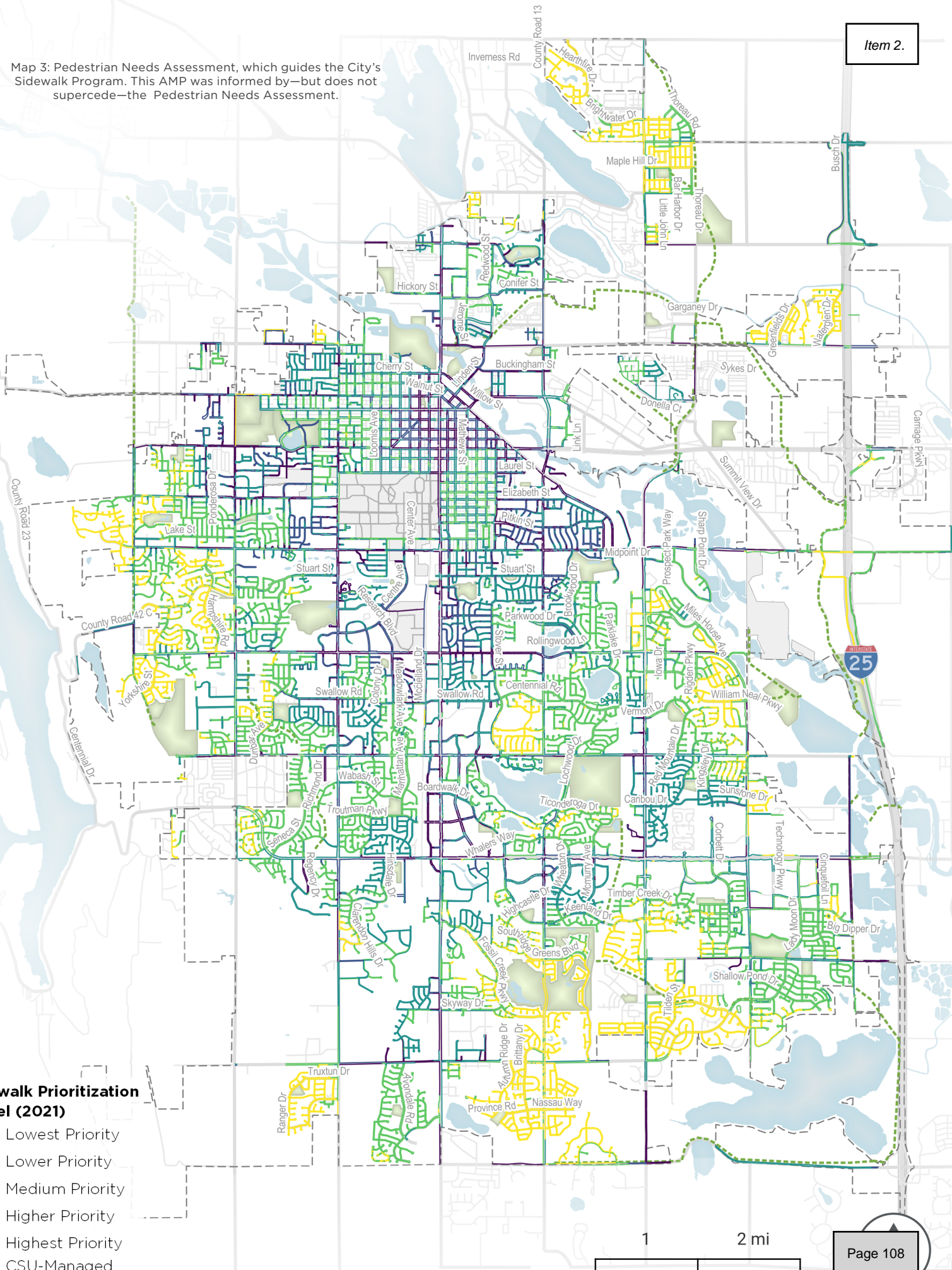
To prioritize and close these sidewalk gaps, the Pedestrian Needs Assessment assigns a score to each sidewalk segment—one on either side of each block—based on three criteria: location, safety, and health and equity. The City uses these criteria each year to select and implement sidewalk projects, as displayed on Map 3.

The Fort Collins AMP does not supersede the Pedestrian Needs Assessment. Rather, the Fort Collins AMP identifies spot improvements to complement the City's Sidewalk Program to address access and comfort issues identified by network analysis and public feedback.

Map 3: Pedestrian Needs Assessment, which guides the City's Sidewalk Program. This AMP was informed by—but does not supercede—the Pedestrian Needs Assessment.

Sidewalk Prioritization Model (2021)

- Lowest Priority
- Lower Priority
- Medium Priority
- Higher Priority
- Highest Priority
- CSU-Managed Sidewalks



Map 4: Walking Distance to Access an Existing Low-Stress Crossing

Item 2.

This map reflects an analysis of walking distance to an available low-stress crossing based on contextual factors including functional classification, posted speed, number of travel lanes, vehicle volume, and traffic control devices. The analysis findings were compared with and augmented by location-based public input to develop recommendations.

ridiculously complex intersection because of the convergence of the Mason Trail, train tracks, Max BRT, and Prospect Road, but I think it needs to be re-designed again. My dr

Very dangerous crossing.

Prospect Rd

Spring creek trail crosses prospect at this point. it is a fairly busy area and the light can take a while to actually change and when it does it holds up traffic for an extended period of time. an under/overpass at this area would improve the accessibil

Rough transition crossing Prospect Mason Trail. Not much room for pedal/bike traffic at the Max sto

Tunnel needed to cross Harmony! Such fast traffic with no concern for

Distance to Low-Stress Crossing

- 1 mi or more
- 0.75 - 1 mi
- 0.5 - 0.75 mi
- 0.25 - 0.5 mi

Key Issues & Opportunities

In addition to supporting the full build-out of the sidewalk network across the city, the Fort Collins AMP seeks to identify and close barriers to pedestrian mobility (especially for people with disabilities for whom walking and rolling access is essential), chiefly those that prevent safe and comfortable street crossings. Because Fort Collins' arterial streets are laid out in a one-mile grid and—especially in the urban core neighborhoods—are multiple lanes wide, the arterial network often has limited opportunities for people to cross at marked crosswalks and requires pedestrians to cross long distances. The Fort Collins AMP focuses on identifying long gaps between comfortable and low-stress pedestrian crossings, and it makes recommendations for spot treatments to close those gaps.

To identify crossing gaps, the Fort Collins AMP set a quarter-mile crossing distance goal: in typical circumstances, a person walking or rolling should not need to travel more than a quarter-mile to reach a low-stress crossing (or five minutes for someone walking or rolling at 3 mph, a typical pedestrian speed). In the downtown area, where pedestrians are placed atop the modal hierarchy, it is assumed that all crossings should be low-stress and give pedestrians priority for circulation.

The technical analysis assessed each crossing in the city and assigned a high- or low-stress rating based on several contextual factors, including:

- Functional classification of the street
- Number of travel lanes for pedestrians to cross
- Posted speed limit of the roadway being crossed
- Average daily traffic volume of the roadway being crossed
- Presence of a signal, beacon, or stop sign
- Presence of a pedestrian median refuge

Once each crossing leg of each intersection was graded, a geospatial analysis measured each street segment in the city for distance to a low-stress crossing (illustrated in Map 4). The segment analysis located opportunities for pedestrian improvements. Additionally, the Pedestrian Crash Risk Analysis (described on page 11 and illustrated on Map 1), which identified street segments and intersections that saw the most severe pedestrian-involved crashes from 2017-2021, was used to determine locations

for spot treatments. Finally, the analysis incorporated community feedback from engagement maps and outreach activities to inform the recommendations.

What We Heard

During outreach activities, community members shared feedback on barriers to mobility in the pedestrian network and identified locations where they would like to see pedestrian improvements. Community members communicated that the largest challenges for walking in Fort Collins are the long distances they must travel to reach key destinations and that they often feel unsafe walking, not knowing how or where to access low-stress pedestrian routes. Feedback revealed that the community feels the City's top priorities should be improving sidewalk connectivity, intersections and crossings, and sidewalk widths and quality. Public mapping exercises pointed to specific regions where walking concerns are most prevalent in Fort Collins. The northern, downtown region of Fort Collins was where public mapping participants noted the majority of issues in the pedestrian infrastructure and indicates a need to focus on the downtown core. Areas of concern generally aligned with key destinations in Fort Collins where the community would most like to be able to safely and easily walk, including parks, schools and CSU campus, and commercial districts that offer shopping and grocery options, mainly located in the northern region. Feedback reaffirmed existing challenges to connect people to the pedestrian network via safe and accessible routes and crosswalks in the southern areas of Fort Collins.

Bicycle Network Development

The Fort Collins AMP aims to bring high-comfort infrastructure for bicycling and rolling within reach of every person in Fort Collins, regardless of age, ability, or experience. The city currently has a strong foundational bicycle network with 266 miles of on-street bikeways and 97 miles of paved off-street trails and pathways available for bicycling and non-motorized micromobility.

Key Issues & Opportunities

The Fort Collins AMP targets “Interested but Concerned” bicyclists, i.e., people who are interested in bicycling and have concerns about personal safety or stress from riding alongside motor vehicle traffic. As displayed in Table 11, national surveys suggest that the majority of the population falls into this category.

What We Heard

During outreach activities, community members shared feedback on bicycling and rolling comfort in Fort Collins and where they would like to see bicycle infrastructure improvements. Community members communicated that the largest challenges for bicycling and rolling in Fort Collins are that they do not feel safe bicycling in

mixed traffic and find intersections and unprotected trail crossings unsafe and dangerous to navigate. Gaps and disconnects in the bicycle network and wayfinding network are also significant challenges. Feedback revealed that the community feels the City’s top priorities should be expanding the bicycle network and building more protected bicycle infrastructure. Public mapping exercises pointed to specific regions where bicycling concerns are most prevalent in Fort Collins. Online mapping participants noted the most issues in the bicycling and rolling infrastructure in the northern region of Fort Collins. Areas of concern aligned with destinations in Fort Collins where the community would like to be able to safely and easily bicycle and roll, including parks, schools, and commercial districts that offer shopping and grocery options. Southern Fort Collins, particularly East Harmony Road and to the south, was also identified as an area that lacks important bicycling and rolling infrastructure, which impedes access to important destinations like Edora Park and the Foothills Shopping Mall.

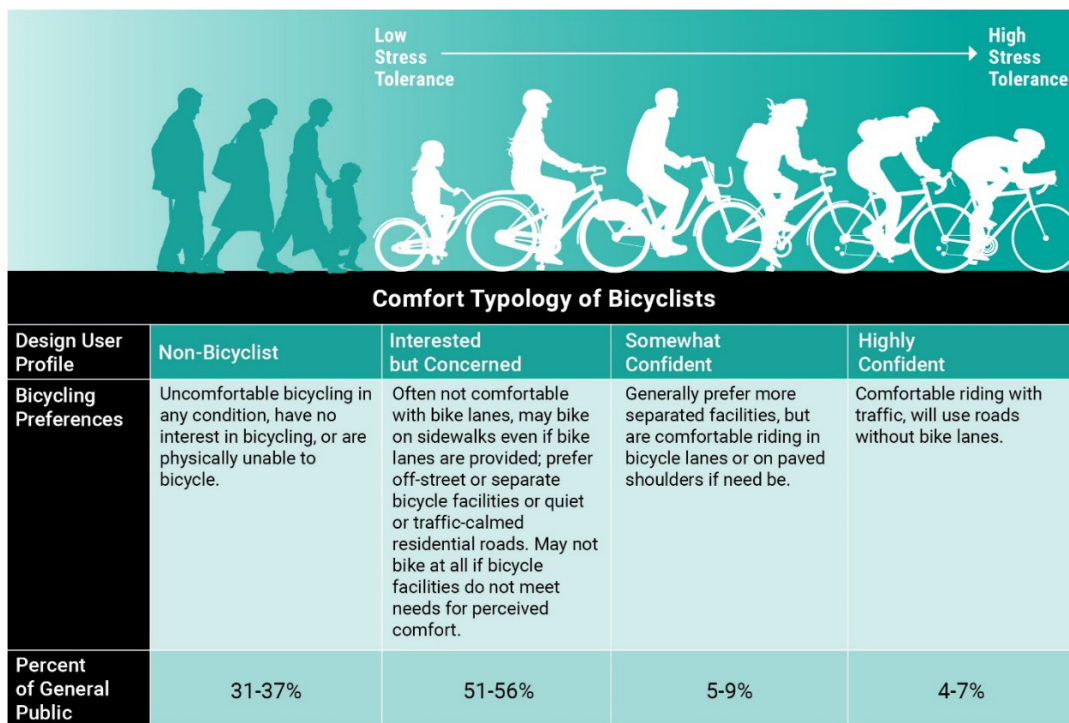


Table 11: Comfort Typology of Bicyclists

The City classifies each of its on-street bicycle facilities into two categories:

- **High Comfort**—which are expected to provide an inviting riding experience to people of all ages, abilities, and capabilities, especially centering the experiences of Interested but Concerned riders
- **Low Comfort**—which can be useful to those users who are skilled and confident bicycling with motor vehicle traffic but are not expected to be broadly appealing to all riders.

148 miles of the City’s existing bicycle network is classified as “high comfort,” while 121 miles of the City’s bicycle network are classified as “low comfort.”

Implementation Toolkit

Recommendations in this plan are divided into two categories: bicycle network facilities and multimodal spot treatments.

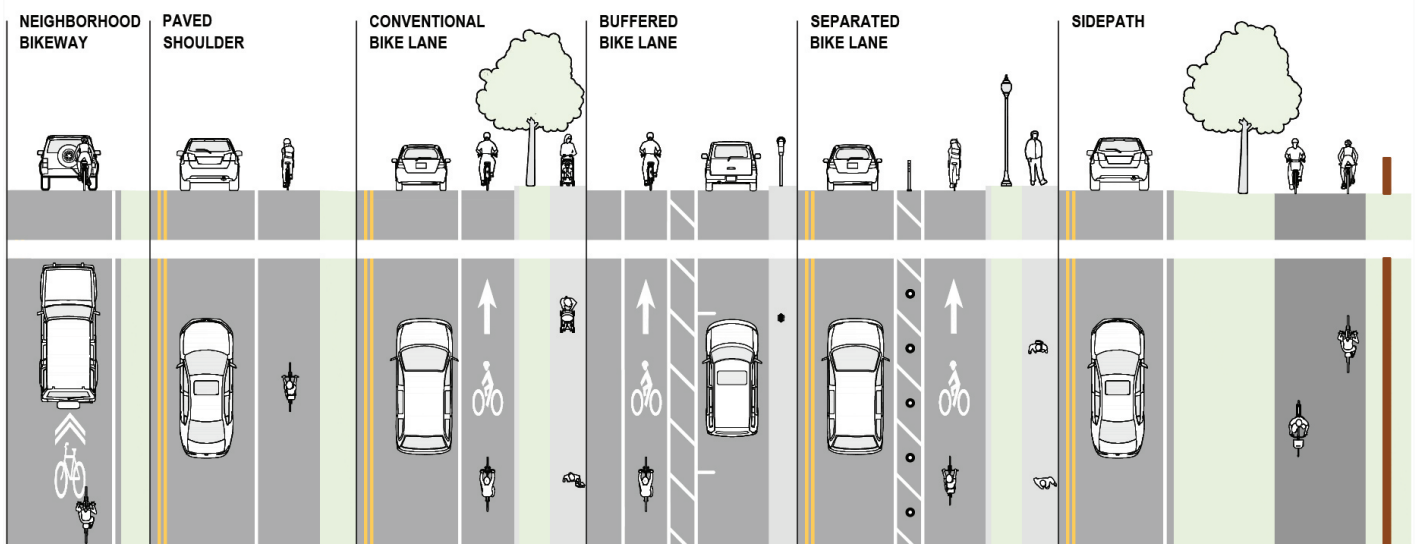
Bicycle Facility Tools

Bicycle facilities, or linear infrastructure that enables high-comfort bicycling, scootering, and use of micromobility devices, were selected based on contextual appropriateness to provide an inviting active travel experience for the broadest range of potential users. Roadway factors considered in facility selection include motor vehicle speed and volumes, number of travel lanes, frequency of curb cuts and driveways, and implementation feasibility. With the goal of creating a comprehensive and continuous citywide network, street segments and facilities were evaluated for the most appropriate facilities to meet the AMP's goals, and for the necessary implementation actions to achieve each facility.

Where practical, facilities are recommended to fit within the existing roadway, either by narrowing excessively wide travel lanes, reallocating travel lanes where vehicle volumes exceeded the current number of travel lanes, or reallocating on-street parking. Where the existing roadbed was insufficient to accommodate a bicycle facility, either more involved construction measures are recommended (such as moving curb lines), or suitable parallel route was identified to minimize diversion.

Bicycle facilities include:

- **Neighborhood Bikeway:** Street that has low motorized traffic volumes and speeds, and prioritizes bicycle travel through signage, pavement markings, and traffic calming features.
- **Paved Shoulder:** Separated space for the operation of bicycles and micromobility, but are not considered dedicated travel lanes.
- **Conventional Bicycle Lane:** Exclusive space for bicyclists and micromobility users to travel in designated lane with pavement markings, but is not separated or buffered from motor vehicle traffic.
- **Buffered Bicycle Lane:** Separated from motor vehicle traffic by a dedicated buffer space marked on the pavement.
- **Separated Bicycle Lane:** Separated from both motor vehicles and pedestrian traffic by a physical buffer such as bollards or constructed curb.
- **Sidepath:** Facilities completely separated from motor vehicle traffic, built within separate right-of-way (ROW), that may be used by most active modes. Depending on the context, some facilities do not currently permit electric micromobility devices other than e-bikes.



Spot Treatment Tools




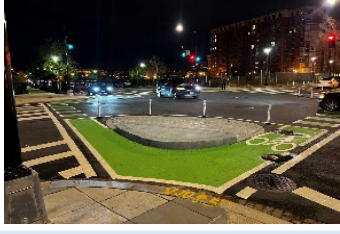

Pedestrian Spot Treatments

While the Pedestrian Needs Assessment and City Sidewalk Program inform which street segments have sidewalks and accessible curb ramps constructed, the following treatments were considered for the planned spot improvements (see Map 5). These comprise overarching treatment categories; planners and designers should refer to LCUASS and other relevant guidance and standards when selecting and designing pedestrian infrastructure.

Treatment		Description	Typical Application
High-Visibility Crosswalk		Crosswalk with either continental or ladder markings to increase crossing conspicuity and visibility for people with low vision	Anywhere the pedestrian route crosses a street, including higher volume and higher speed streets.
Pedestrian Hybrid Beacon or RRFB		Actuated Pedestrian Hybrid Beacon or Rectangular Rapid Flash Beacon	Unsignalized intersections or midblock crossings, especially on multi-lane roadways; beacons should be paired with high-visibility crosswalks and crossing may optionally be raised
Signal Operations Change		Leading pedestrian intervals, protected turn phases, or exclusive pedestrian phases	Where turning vehicles conflict with people walking and rolling, signal operations give pedestrians priority. Leading intervals may give pedestrians a 3-7 second head start. Turn movements across the crosswalk may also be fully separated and can lag the pedestrian crossing phase to reduce pedestrian delay.
Median Refuge or Diverter		Minimum 6-foot wide refuge island installed in the median between travel directions, which may optionally restrict vehicle movements	Often suitable on multi-lane roads to shorten crossing exposure and add refuge space, as well as to add visual friction and calm through and turning speeds. On very wide streets, median refuges should include push buttons so that slower pedestrians don't get trapped in the median.
Geometric Redesign		Reconfiguration of the intersection to mitigate conflicts, including bulb-outs, raised crossings, or turn lane removal	Where wide crossing distances, large curb radii, or slip lanes increase pedestrian exposure, geometric redesign may enhance safety and comfort.
New Pedestrian Crossing		New signal installation or intersection construction	Especially on high-speed or high-volume roadways, or adjacent to priority destinations such as schools or commercial districts.

Bicycle Spot Treatment Tools

The proposed bicycle network provides direction for what facilities to place on large segments across Fort Collins. It is equally important to ensure these new facilities are both well connected and safely connected and that areas where facilities are not proposed will be comfortable for bicycling and rolling. The following treatments were considered for the planned spot improvements (see Map 6). Recommended spot projects focus primarily on applying crossing treatments and widening existing infrastructure. While these comprise overarching treatment categories, planners and designers should refer to LCUASS and other relevant guidance and standards when selecting and designing bicycle infrastructure.

Treatment		Description	Typical Application
Signs and Markings		Crossing, approach, or conflict markings and signage	Typically low-volume and low-speed crossing locations where increased conspicuity can improve crossing comfort
Signals		Actuated Hybrid Beacon, Rectangular Rapid Flash Beacon, or new signal construction	At existing uncontrolled or midblock locations where bicycle demand or conflicts may necessitate enhanced crossing infrastructure
Two-Way Sidepath		Short bidirectional bikeway to close short gaps	Offset crossings and half signals
Intersection Redesign		Complex redesign of intersections to increase separation in space or time for bicyclists and active users	Generally at signalized locations where traffic and bicycling conditions require full design
New Connection		Trail, underpass, or overpass typically outside of right-of-way to bridge key network barriers	Rail crossings, surface parking lots, or informal access paths

Bicycle and Micromobility Network Recommendations

Since the 2014 Bicycle Master Plan's adoption, Fort Collins has implemented 53 miles of new bicycle infrastructure. This Fort Collins Active Modes Plan builds on that strong foundation of on- and off-street lanes, trails, and neighborhood bicycling routes, and it aims to enhance comfort and safety for all types of riders, regardless of skill level or experience. Using the Fort Collins AMP's vision and goals, the following network design principles guided route and facility selection recommendations:

- The bicycle network should connect people to their destinations, with a concentrated focus on equitable access. Schools, commercial districts, job centers, parks, and recreation facilities are priorities for access. Where destinations are more densely located, the bicycle network should also be more dense.
- The bicycle network should foster direct, understandable routes and minimize diversion to reduce delay and maximize accessibility for all types of riders.
- Facility recommendations must match roadway context and create routes that feel safe and comfortable for all ages, abilities, and capabilities. Bicycle facilities should minimize conflicts between street users who have different travel speeds and masses; on routes with higher vehicle traffic speeds and volumes, increase separation in space and time.
- Focus on high-comfort routes and facilities. Consider likely sources of stress (e.g., wide or busy crossings, frequent stops) when designating bicycle routes.

The planned network, adds the following facilities:

- 45 miles of shared-use paths or sidepaths adjacent to roadways
- 64 miles of separated bicycle lanes
- 11 miles of buffered bicycle lanes
- 3 miles of conventional bicycle lanes
- 21 miles of neighborhood bikeways

From the Community

“Crossing the busiest streets in Fort Collins still feels dangerous. I have had numerous occasions where drivers are rushing through traffic lights and nearly hit me. I have seen multiple bicyclists hit by cars at busy intersections.”

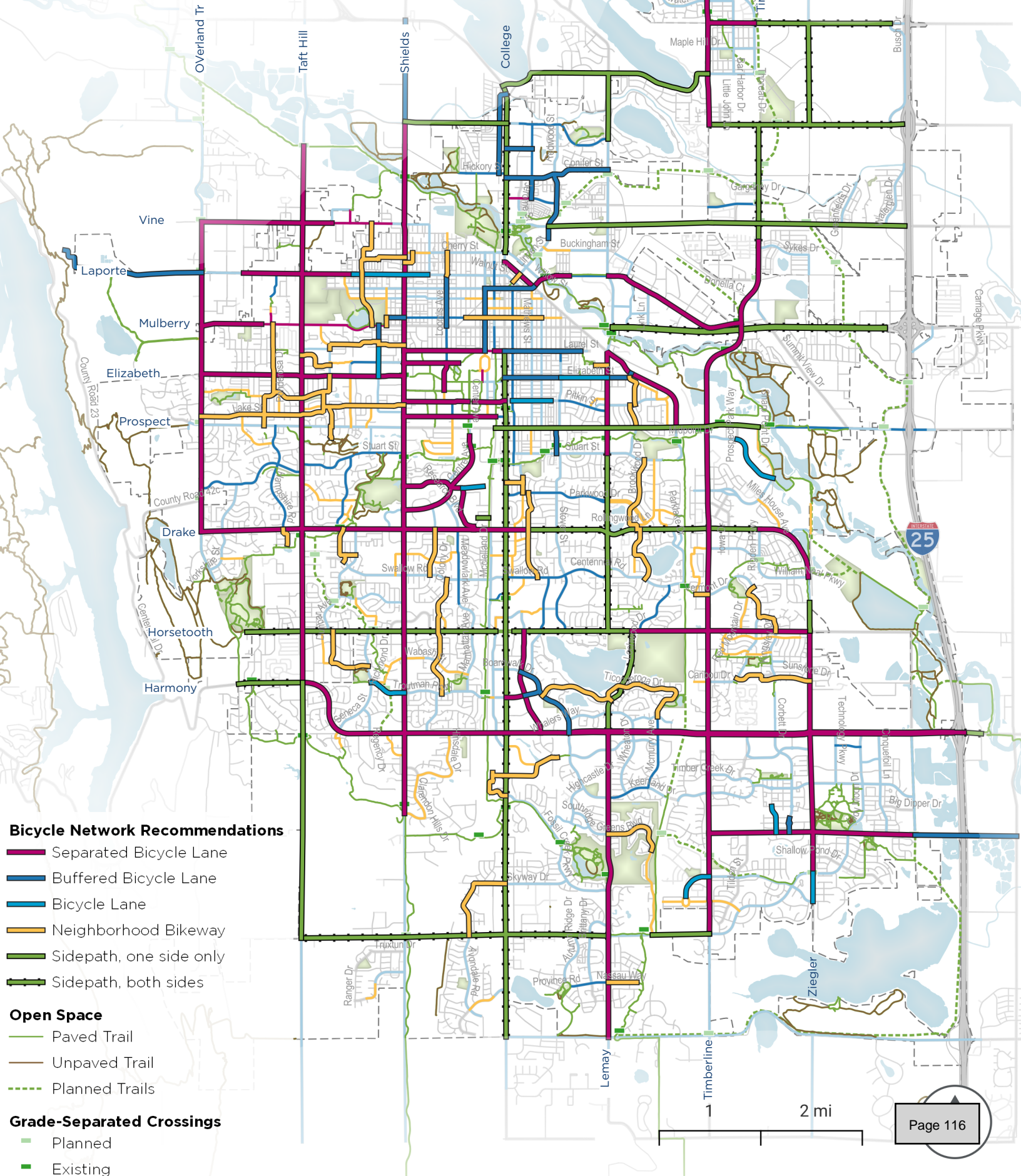
“Fort Collins has minimal separated and protected lanes and the south/southeast side of town where I live doesn't contiguously connect to the larger trail system.”

We should have safe and minimally complex routes to move around the city on bicycles. Currently, putting together a route, especially north-south, is complex and winding which reduces options for bicycling instead of driving.”

“Need more bicycle lanes separated from traffic, like the ones on Mulberry.”

“I would like to see better bicycle and micromobility connections to the north side of Fort Collins.”

Map 5: Bicycle Spot Improvement and Facility Recommendations, Existing Trails, and Planned and Existing Crossings



Spot Treatment Recommendations

Between 2016 and 2020, the City Sidewalks Program constructed more than 250 accessible ramps and more than 7 miles of new or repaired sidewalk. As this citywide build-out continues, this Plan seeks to bridge critical connections in the pedestrian network. The Fort Collins AMP does not supersede the Pedestrian Needs Assessment. Rather, the Fort Collins AMP identifies spot improvements to complement the City's Sidewalk Program and address access and comfort issues identified by network analysis and public feedback.

Using the Fort Collins AMP's vision and goals, the following network design principles guided route and facility selection recommendations:

- The pedestrian network should connect people to their destinations, with a concentrated focus on equitable access. Schools, commercial districts, job centers, parks, and recreation facilities are priorities for access.
- The pedestrian network should provide direct paths and regular opportunities to cross the street, reducing delay and maximizing network accessibility.
- The pedestrian network should prioritize improvements on streets that are less safe and comfortable for people walking and rolling, and reduce injury risk especially on major arterial streets.
- Spot recommendations must match roadway context and existing pedestrian conditions. Pedestrian facilities should minimize conflict especially with motor vehicles by providing separation both in space and time. Places where people walking or using mobility devices must cross multiple lanes of traffic, must cross unmarked or uncontrolled intersections, or where safe crossing distance is greater than a quarter-mile out of direction will all decrease comfort and potentially increase risk for pedestrians.
- The recommendations consider segments of roadway where safety and crash risk issues have been identified, where large gaps between comfortable crossings currently exist (a quarter-mile is generally used as a guideline, though may be more frequent in the urban core), or where dense activities or trip generators are expected.

This AMP recommends:

- 24 locations with changes to Signal Operations,
- 19 locations with High-Visibility Markings and Signage,
- 37 locations with new Signals, Pedestrian Hybrid Beacons, or Rectangular Rapid-Flashing Beacons,
- 15 new Median Refuge Islands, Intersection Diverters, or Offset Crossings,
- 49 intersections where Geometric Redesign is indicated, and
- 21 New Connections or Crossings, which may include constructing new intersections or short path segments.

From the Community

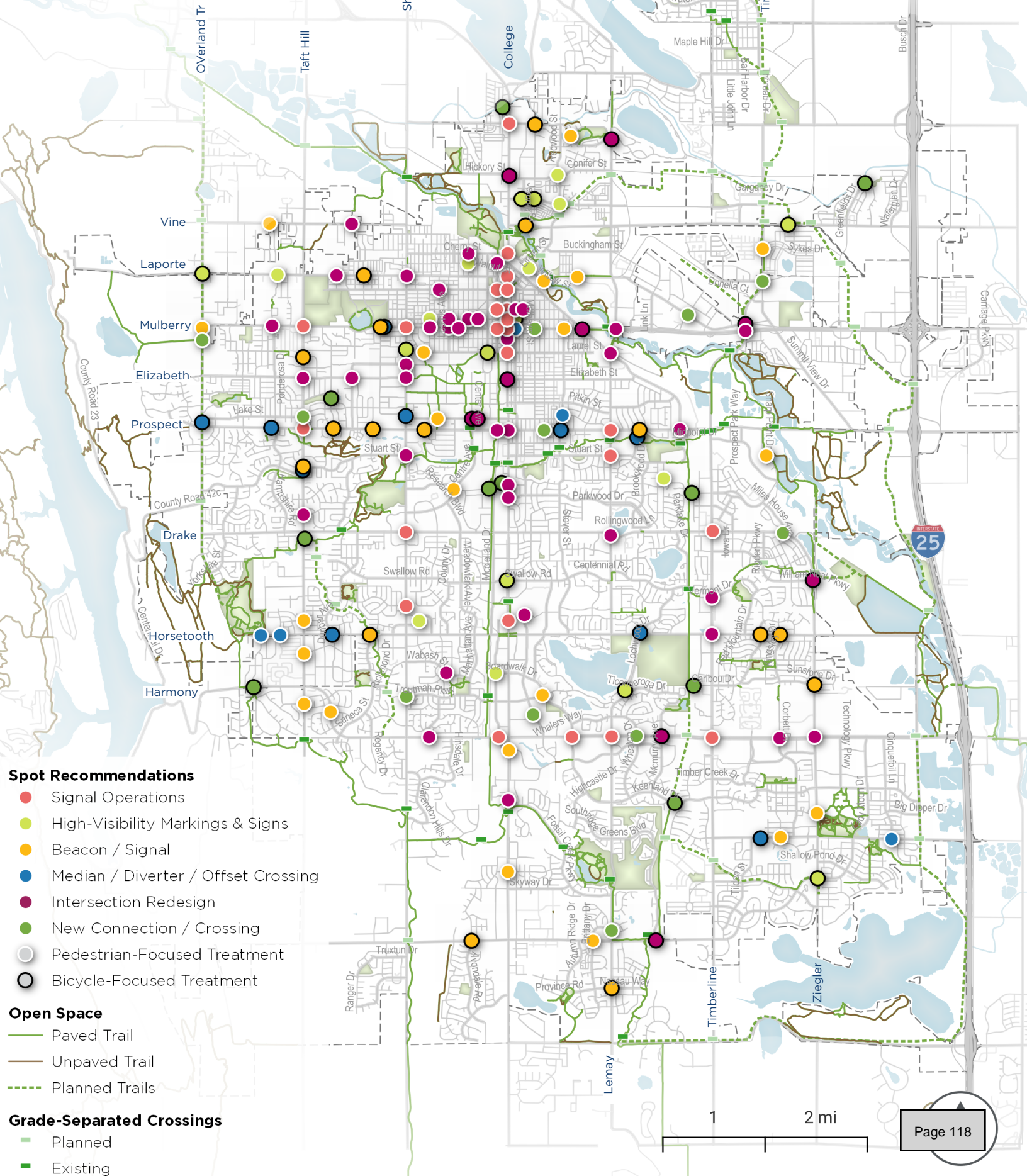
"If you are BIPOC you might not have sidewalks in your neighborhood. Also many of the sidewalks are only 36" wide which is nearly impossible to use with a wheelchair."

"Most of the streets are engineered with only cars in mind and are hazardous to cross, especially on College, where the massive big box corporate chains have moved in."

"Outside of very specific block faces in Old Town, almost every intersection or block has some major missing feature related to basic pedestrian safety including painted crosswalks, pedestrian bulb-outs, etc."

"There are too many huge residential intersections that encourage fast driving and take a long time to cross."

Map 6: Spot Improvement Recommendations, Existing Trails, and Planned and Existing Crossings





CHAPTER 7: IMPLEMENTING THE VISION



Putting Big Moves into Action

The Implementation Strategy translates the Fort Collins AMP's Big Moves into an actionable set of projects and phases, as well as an order of magnitude assessment of what resources may be needed to deliver on the AMP's goals.

- To expand a Complete & Connected Network, this implementation strategy assesses how effectively projects bridge connections to existing and planned active transportation facilities, and priority destinations (e.g., schools, parks, childcare, senior living, and commercial districts).
- To nurture a Healthy & Equitable Community by leveraging the City's Health-Equity Index score to guide project selection and prioritization.
- To promote Safe & Comfortable Travel by focusing efforts on the Bicycle & Walking High-Injury Network and closing gaps for multimodal users.
- To foster a Supportive and Inclusive Culture by raising awareness for multimodal transportation through street design and infrastructure.

This Implementation Strategy is a roadmap to pursue and achieve the goals set forth in Chapter 3:

- **Achieve 50 percent active mode share by 2032.**
 - Projects are prioritized that focus on capturing and connecting short trips for bicycling and walking.
 - The multimodal network connects people to destinations.
 - The citywide transportation system reduces barriers to walking and bicycling caused by traffic stress and discomfort.
- **Eliminate active mode fatalities and serious injuries by 2032.**
 - Projects aim to address all streets on the High-Injury Network by 2032.

Prioritizing Projects

The Fort Collins AMP's prioritization framework is a data-driven process to determine project impact, i.e., what projects will improve the pedestrian and bicycle networks most effectively. For prioritizing pedestrian and bicycle projects, the Fort Collins AMP used a two-step prioritization process: an "outcomes-based" step followed by an "implementation-based" step.

Based on feedback from the public and community stakeholders, it is critical that both the projects themselves and the strategy for delivering those projects reflect the City's values and goals while strategically building momentum and delivering the most benefit possible. The prioritization process includes four factors which represent core values of the Fort Collins AMP, and within those factors are a series of measures to operationalize the factors.

Multiple Paths to Implementation

Based on project prioritization and the Fort Collins AMP's primary goals for active mode share and active mode safety. This section offers a project selection and implementation strategy based on three time horizons:

- **High Priority/Readiness**, which is anticipated to take place in the first five years of plan rollout; these projects are generally concentrated around strengthening the downtown and urban core network, while providing a basic citywide level of service for active modes.
- **Medium Priority/Readiness**, anticipated to roll out in five to ten years; this phase expands the core network to a larger geography of the city and includes more complex projects.
- **Low Priority/Readiness** projects are complete the "full-build" network and include transformational projects to complete the citywide network, but may be delivered beyond the ten-year plan horizon.

Because resources—both funding and time—are limited, this implementation strategy seeks to maximize the impact of projects based on the Fort Collins AMP's goals by implementing transformational (but often small-scale) "quick-win" projects in the near term and gathering momentum to implement the larger and more complex projects strategically over a longer period.

While the prioritization list that follows reflects a strategic roll-out based on the AMP's goals, values, and practicality based on current conditions, opportunities may arise that shift the prioritization over time. This prioritization exists as the first leg in a three-legged stool of implementation approaches:

- 1. Grow funding** to prioritize strategic efforts to increase network connectivity, connect key destinations, and implementing strategic crossing improvements citywide. This can include extending the Community Capital Improvement Program, requesting expanded support through Budgeting for Outcomes, and seeking state and federal grants to implement transformational projects.
- 2. Maximizing existing programs**, such as the Street Maintenance Program, subsurface utility projects, or major capital projects where core funded programs or grant opportunities can unlock synergies.
- 3. Leveraging partnerships and development** to seize opportunities through development review and partnerships with major stakeholders such as Larimer County and Colorado State University to implement network segments.

As the Active Modes Plan becomes more institutionalized over time, coordination of efforts across City departments can allow the AMP to become a critical driver of citywide infrastructure investments and accelerate plan delivery.

Pedestrian Projects

For pedestrian projects, the outcomes-based step scored and ranked projects, which were then grouped into quintiles. Those factors and measures are included below in Table 12. After the projects were grouped based on alignment with the outcomes-based factors, projects were then ranked based on implementation-based factors and measures (Table 13).

Factor	Measure	Weight
Network Connectivity	Number of connections to existing and planned sidewalks or trails	40%
	Number of priority destinations within 1/4 mile	
Access	Number of transit stations or stops within 1/4 mile (weighted by service frequency)	20%
Safety and Comfort	Pedestrian High-Injury Network	20%
	Distance to low-stress crossing	
Health and Equity	Health-Equity Index score	20%

Table 12: Outcomes-Based Prioritization for Pedestrian Projects

Factor	Measure	Weight
Cost	Planning-level opinion of probable cost	25%
Readiness	Whether or not additional study or planning is needed, based on implementation action	25%
Multimodal Benefit	Coincides with another modal network plan (e.g., bicycle or transit)	25%
Synergy	Overlap with planned or programmed projects (e.g., Transportation Capital Projects Prioritization Study, Street Maintenance Program)	25%

Table 13: Implementation-Based Prioritization for Pedestrian Projects

A complete list of the pedestrian projects, organized by value-based score and implementation-based score, can be found in Appendix E: Prioritization Scoring.

Bicycle Projects

Similar to the pedestrian projects, the bicycle projects were scored and ranked using a two-step prioritization process which included an outcomes-based step and an implementation-based step. The criteria for the outcomes-based step are listed below in Table 14.

Factor	Measure	Weight
Network Connectivity	Number of connections to existing and planned bikeways or trails	40%
	Number of priority destinations within 1/4 mile	
Access	Number of transit stations or stops within 1/4 mile (weighted by service frequency)	20%
Safety and Comfort	Bicycle High-Injury Network	20%
	Difference between existing and proposed comfort designation	
Health and Equity	Health-Equity Index score	20%

Table 14: Outcomes-Based Prioritization for Bicycle Projects

All network projects were geospatially evaluated and ranked for alignment with the Fort Collins AMP's goals and values. Once the outcomes-based step was completed, projects within each of the ranked groupings were evaluated for implementation-based criteria (Table 15) to develop the final prioritization and identify the first projects that could be delivered. The top-ranking projects are illustrated in Map 7.

Factor	Measure	Weight
Cost	Planning-level opinion of probable cost	25%
Readiness	Whether or not additional study or planning is needed, based on implementation action	25%
Multimodal Benefit	Coincides with another modal network plan (e.g., pedestrian or transit)	25%
Synergy	Overlap with planned or programmed projects (e.g., Transportation Capital Projects Prioritization Study, Street Maintenance Program)	25%

Table 15: Implementation-Based Prioritization for Bicycle Projects

Because the Fort Collins AMP's recommended bicycle network and spot treatments include a mix of projects that are either complex capital design projects or small

projects that can be integrated into regular operations and maintenance, the implementation strategy generally separates projects by the required action to implement (simple striping and signage modifications compared to complex design and construction). The implementation strategy assumes a mix of projects each period so that the bicycle network includes both "quick-win" connections and larger transformational projects that have the greatest impact on network connectivity and comfort.

A complete list of the bicycle projects, organized by value-based score and implementation-based score, can be found in Appendix E: Prioritization Scoring.

High Priority/Readiness Projects

In the near term, to achieve the goals of improving safety and increasing mode share, the focus is placed on quick wins—projects that can be readily implemented and will have immediate impact.

Project Focus	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Pedestrian	7	Drake	Timberline	Signal Operations	Spot	44	8	\$ 206,000
			Lemay	Geometric Redesign	Spot			
			Shields	Signal Operations	Spot			
		Shields St	Casa Grande	Signal Operations	Spot			
Pedestrian	46	Harmony Rd	Mason	Signal Operations	Spot	44	8	\$ 206,000
			Boardwalk	Signal Operations	Spot			
			Lemay	Signal Operations	Spot			
			Starflower	Geometric Redesign	Spot			
Pedestrian	1	College Ave	Willow	Signal Operations	Spot	44	7	\$ 109,000
			Laporte	Signal Operations	Spot			
			Mountain	Signal Operations	Spot			
			Olive	Signal Operations	Spot			
			Magnolia	Signal Operations	Spot			
Pedestrian	4	Mulberry St	College	Signal Operations	Spot	44	7	\$ 453,000
			Mason	Signal Operations	Spot			
			Loomis	Geometric Redesign	Spot			
			Shields	Signal Operations	Spot			
			Taft Hill	Signal Operations	Spot			
			Whitcomb / Canyon	Geometric Redesign	Spot			
Pedestrian	11	Willow St	Linden	High-Visibility Crosswalk	Spot	46	3	\$ 50,000
			Lincoln	Beacon / RRFB	Spot			
Pedestrian	29	Taft Hill Rd	Prospect	Signal Operations	Spot	40	8	\$ 153,000
			Valley Forge	Geometric Redesign	Spot	40	8	
Pedestrian	3	College Ave	Monroe	Signal Operations	Spot	42	6	\$ 303,000
			Rutgers	Geometric Redesign	Spot			
			Columbia	Geometric Redesign	Spot			
Pedestrian	9*	Shields St	Plum	Geometric Redesign	Spot	44	4	\$ 600,000
		Elizabeth St	Shields	Geometric Redesign	Spot			
			Taft Hill	Geometric Redesign	Spot			
			Constitution	Geometric Redesign	Spot			
Bicycle	61	Taft Hill Rd	Glenmoor	Signals	Spot	45	2	\$ 600,000
Pedestrian	2	College Ave	Laurel	Signal Operations	Spot	44	3	\$ 343,000
			Prospect	Geometric Redesign	Spot			
		Mason Trail	Prospect	Geometric Redesign	Spot			
Pedestrian	10	Mason St	Mountain	Signal Operations	Spot	38	7	\$ 6,000
			Olive	Signal Operations	Spot			
Bicycle	51	W Prospect Rd	Sheely Dr	Signals	Spot	40	5	\$ 600,000
Bicycle	33	E Magnolia St	Remington St	Signs & Markings	Spot	40	4	\$ 3,000

*Project includes a partner such as Colorado DOT, Larimer County, or Colorado State University

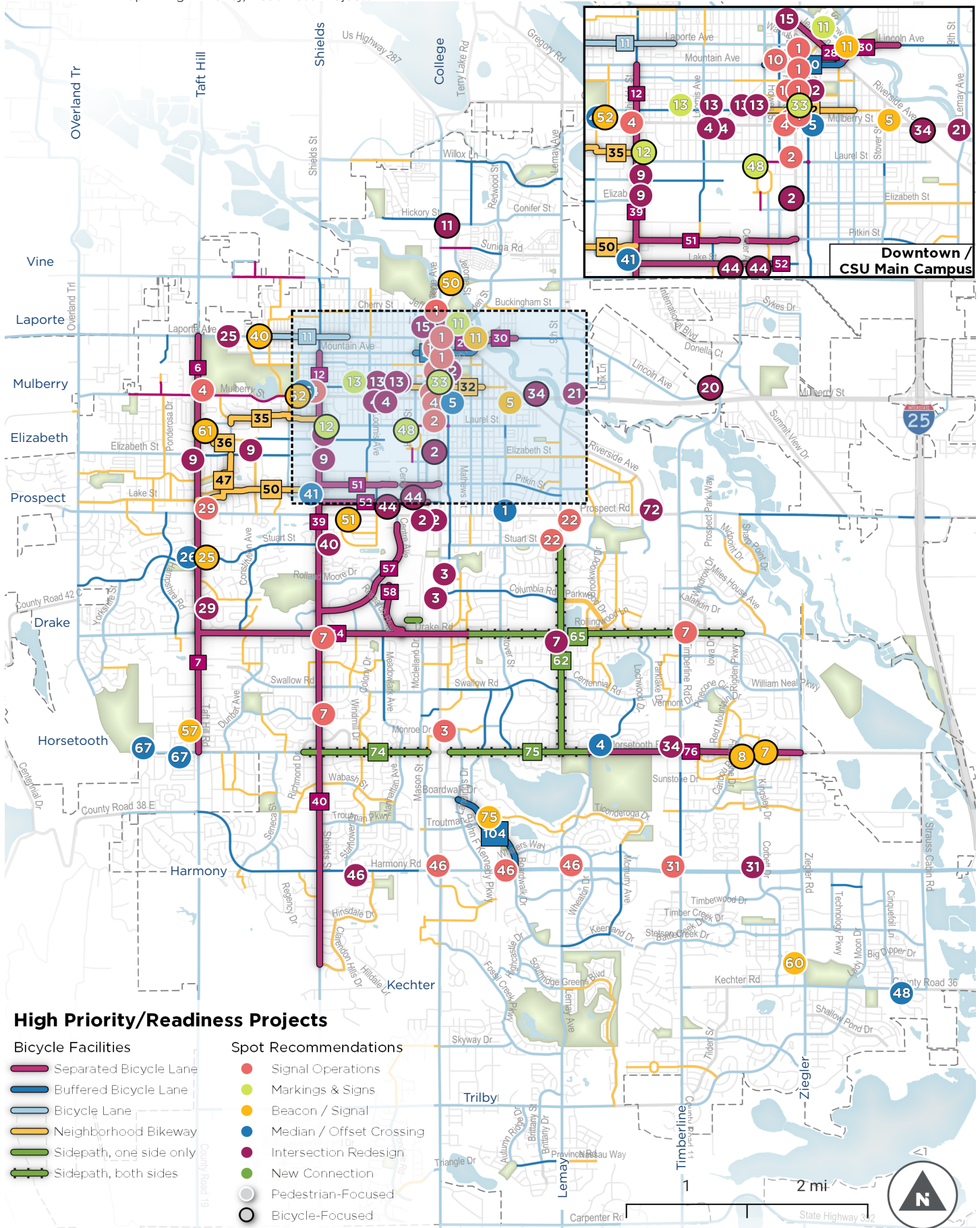
Project Focus	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Pedestrian	5	Mulberry St	Stover	Beacon / RRFB	Spot	40	4	\$ 1,302,000
			Remington	Median / Diverter	Spot			
			Peterson	New Crossing	Spot			
Bicycle	30	Mountain Ave, Lincoln Ave	N Howes St - Willow St	Buffered Bike Lane, Separated Bike Lane	0.5	38	6	\$ 193,000
Pedestrian	31	Harmony Rd	Corbett	Geometric Redesign	Spot	37	7	\$ 200,000
			Timberline	Signal Operations	Spot			
Bicycle	52	W Lake St	S Shields St - S Mason St	Separated Bike Lane	1.2	39	5	\$ 251,000
Bicycle	50	E Vine Dr	Jerome St	Signals	Spot	42	2	\$ 600,000
Pedestrian	22	Lemay Ave	Prospect	Signal Operations	Spot	36	7	\$ 100,000
			Stuart	Signal Operations	Spot			
Bicycle	39	S Shields St	W Mulberry St - Davidson Dr	Separated Bike Lane	1.6	38	5	\$ 1,489,000
Bicycle	32	Magnolia St	S Sherwood St - Whedbee St	Bike Boulevard	0.8	37	5	\$ 29,000
Bicycle	41	S Shields St	W Lake St	Two-Way Sidepath	Spot	34	8	\$ 29,000
Pedestrian	21	Lemay	Mulberry	Geometric Redesign	Spot	39	3	\$ 150,000
Bicycle	2	E Elizabeth St	S College Ave	Intersection redesign	Spot	37	4	\$ 585,000
Bicycle	7	S Taft Hill Rd	W Elizabeth St - W Horsetooth Rd	Separated Bike Lane	2.5	34	7	\$ 707,000
Bicycle	52	City Park Ave	W Mulberry St	Signals	Spot	35	6	\$ 600,000
Bicycle	6	S Taft Hill Rd	Laporte Ave - W Elizabeth St	Separated Bike Lane	1.1	34	6	\$ 279,000
Bicycle	12	Birch St	S Shields St	Signs & Markings	Spot	34	6	\$ 3,000
Bicycle	28	Jefferson St	N College Ave - E Mountain Ave	Separated Bike Lane	0.5	35	5	\$ 116,000
Pedestrian	40	Shields	Stuart	Geometric Redesign	Spot	36	4	\$ 150,000
Pedestrian	15	Mason	Maple	Geometric Redesign	Spot	38	2	\$ 150,000
Bicycle	35	Birch St, Crestmore Pl, Skyline Dr	Orchard Pl - City Park Ave	Bike Boulevard	1.4	32	7	\$ 6,000
Bicycle	36	Glenmoor Dr, W Plum St	S Taft Hill Rd - Skyline Dr	Bike Boulevard	1.1	32	7	\$ 3,000
Bicycle	50	Springfield Dr	Castlerock Dr - S Shields St	Bike Boulevard	0.6	32	7	\$ 6,000
Bicycle	12	S Shields St	W Mountain Ave - W Mulberry St	Separated Bike Lane	2.2	31	7	\$ 111,000
Pedestrian	67	Horsetooth	Platte	Median / Diverter	Spot	33	6	\$ 234,000
			Auntie Stone	Median / Diverter				
Bicycle	47	Castlerock Dr, Lake St, Skyline Dr, Clearview Ave	S Taft Hill Rd - W Elizabeth St	Bike Boulevard	3.5	34	5	\$ 5,000
Bicycle	58*	Gillette Dr	Phemister Rd - W Drake Rd	Separated Bike Lane	3.0	34	5	\$ 135,000
Bicycle	76	E Horsetooth Rd	S Lemay Ave - Ziegler Rd	Separated Bike Lane	0.7	34	5	\$ 561,000
Bicycle	11	Conifer St	N College Ave	Intersection redesign	Spot	34	5	\$ 585,000
Bicycle	57	Centre Ave	S Shields St - Phemister Rd	Separated Bike Lane	1.0	35	4	\$ 347,000
Bicycle	40	S Shields St	Davidson Dr - Hilldale Dr	Separated Bike Lane	0.1	32	6	\$ 777,000

*Project includes a partner such as Colorado DOT, Larimer County, or Colorado State University

Project Focus	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Bicycle	11	Laporte Ave	Fishback Ave - N Washington Ave	Bike Lane	1.7	33	5	\$ 61,000
Bicycle	104	Boardwalk Dr	JFK - Harmony	Buffered Bike Lane	0.3	33	5	\$ 51,000
Pedestrian	72	Riverside Ave	Prospect Rd	Geometric Redesign	Spot	33	5	\$ 150,000
Bicycle	64	Drake Rd	S Taft Hill Rd - Tulane Dr	Separated Bike Lane	0.3	34	3	\$ 1,312,000
Bicycle	74	W Horsetooth Rd	Richmond Dr - S Mason St	Sidepath (both sides)	0.8	34	3	\$ 2,594,000
Bicycle	51*	W Pitkin St	S Shields St - S College Ave	Separated Bike Lane	0.7	33	4	\$ 1,314,000
Pedestrian	13	Magnolia	Sherwood	Geometric Redesign	Spot	33	3	\$ 903,000
			Loomis	Geometric Redesign	Spot			
			Meldrum	Geometric Redesign	Spot			
			Washington	High-Visibility Crosswalk	Spot			
Pedestrian	12	Olive	Remington	Geometric Redesign	Spot	34	2	\$ 300,000
			Mathews	Geometric Redesign	Spot			
Bicycle	40	N Roosevelt Ave	Laporte Ave	Signals	Spot	30	5	\$ 600,000
Pedestrian	60	Ziegler	Saber Cat	Beacon / RRFB	Spot	29	6	\$ 32,000
Bicycle	44	Centre Ave	W Lake St	Intersection redesign	Spot	35	0	\$ 585,000
Bicycle	59	Booth Rd	Tietz Dr - Bay Rd	Sidepath (one side)	0.5	32	3	\$ 130,000
Bicycle	62	S Lemay Ave	E Stuart St - E Horsetooth Rd	Sidepath (both sides)	0.2	32	3	\$ 4,439,000
Bicycle	62	Spring Creek Trail	Taft Hill Rd	New connection	Spot	32	3	\$ 320,000
Pedestrian	30	Taft Hill	Lake	New Crossing	Spot	32	2	\$ 585,000
Bicycle	7	E Horsetooth Rd	Kingsley Dr	Signals	Spot	27	6	\$ 600,000
Bicycle	1	E Prospect St	Stover St	Two-Way Sidepath	Spot	27	6	\$ 29,000
Bicycle	48	S Howes St	W Laurel St	Signs & Markings	Spot	29	4	\$ 3,000
Bicycle	39	S College Ave	Rutgers Ave	New connection	Spot	32	1	\$ 320,000
Bicycle	26	W Stuart St	S Taft Hill Rd (Project #1)	Two-Way Sidepath	Spot	26	5	\$ 29,000
Bicycle	34	Riverside Ave	E Mulberry St	Intersection redesign	Spot	29	2	\$ 585,000
Bicycle	46	Jackson Ave	W Mulberry St	Two-Way Sidepath	Spot	23	6	\$ 29,000
Pedestrian	48	Cinquefoil	Kechter	Median / Diverter	Spot	21	4	\$ 32,000
Bicycle	20	S Timberline Rd	E Lincoln Ave	Intersection redesign	Spot	21	2	\$ 585,000
Pedestrian	25	Frey	Laporte	Geometric Redesign	Spot	21	2	\$ 150,000
Pedestrian	75	Mason Trail	Prospect Rd	Beacon / RRFB	Spot	18	3	\$ 600,000
Pedestrian	34	Timberline	Horsetooth	Geometric Redesign	Spot	17	3	\$ 150,000
Bicycle	8	E Horsetooth Rd	Caribou Dr	Signals	Spot	18	2	\$ 600,000

High-Priority/Readiness Phase, Opinion of Probable Cost: \$30,400,000 over five years (2022 costs)

Map 1: High Priority/Readiness Projects



Medium Priority/Readiness Projects

In the medium priority/readiness phase of implementation, program resources and capacity grow to deliver more and more complex projects.

Project Type	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Bicycle	24	Timberline Rd	Annabel Ave - E Prospect Rd	Separated Bike Lane	1.8	31	6	\$ 605,000
Bicycle	65	E Drake Rd	Tulane Dr - Rigden Pkwy	Sidepath (both sides)	0.5	34	2	\$ 5,817,000
Bicycle	75	E Horsetooth Rd	Mitchell Dr - S Lemay Ave	Sidepath (both sides)	0.3	34	2	\$ 2,941,000
Bicycle	46	Clearview Ave	Ponderosa Dr - Skyline Dr	Bike Boulevard	1.0	30	6	\$ 4,000
Bicycle	48	W Lake St	S Overland Tr - S Taft Hill Rd	Bike Boulevard	1.1	30	6	\$ 7,000
Bicycle	69	Worthington Ave	W Drake Rd - W Swallow Rd	Bike Boulevard	1.6	30	6	\$ 4,000
Pedestrian	19	3rd St	Lincoln	Beacon / RRFB	Spot	30	6	\$ 32,000
Pedestrian	20	Riverside	Lemay	Geometric Redesign	Spot	31	5	\$ 150,000
Bicycle	67	Water Blossom Ln, Willow Fern Way	W Drake Rd - Marshwood Dr	Bike Boulevard	1.0	28	7	\$ 2,000
Bicycle	56*	Rolland Moore Dr, Phemister Rd	S Shields St - Bay Rd	Separated Bike Lane, Bike Lane	1.7	30	5	\$ 331,000
Bicycle	85	Harmony Rd	S Taft Hill Rd - S Lemay Ave	Separated Bike Lane	2.6	30	5	\$ 1,218,000
Bicycle	29	Linden St	Walnut St - Jefferson St	Bike Route	1.0	30	5	\$ 7,000
Bicycle	80	John F Kennedy Pkwy, E Troutman Pkwy	E Horsetooth Rd - E Harmony Rd	Separated Bike Lane, Buffered Bike Lane	1.2	26	8	\$ 383,000
Bicycle	66	E Drake Rd, Ziegler Rd"	Rigden Pkwy - William Neal Pkwy	Separated Bike Lane	1.4	27	7	\$ 195,000
Bicycle	38	Laurel St	S Shields St - S Howes St	Separated Bike Lane, Buffered Bike Lane	0.2	28	6	\$ 371,000
Bicycle	42	Pennock Pl	all	Bike Boulevard	1.4	28	6	\$ 1,000
Pedestrian	65	Center	Phemister	Beacon / RRFB	Spot	28	6	\$ 32,000
Bicycle	99	Howes St	W Mountain Ave - W Laurel St	Buffered Bike Lane	0.5	30	4	\$ 58,000
Bicycle	14	Mcmurry Ave	E Harmony Rd	Intersection redesign	Spot	30	4	\$ 585,000
Bicycle	60	East Spring Creek Trail	Lemay Ave	Two-Way Sidepath	Spot	30	4	\$ 29,000
Bicycle	54	E Suniga Rd	Jerome St	Signs & Markings	Spot	31	3	\$ 3,000
Bicycle	2	N Shields St	W Willox Ln - W Mountain Ave	Separated Bike Lane	0.9	27	6	\$ 433,000
Bicycle	26	S Timberline Rd	Vermont Dr - Battlecreek Dr	Separated Bike Lane	2.0	27	6	\$ 708,000
Bicycle	63	W Drake Rd	S Overland Tr - S Taft Hill Rd	Separated Bike Lane	1.1	27	6	\$ 299,000
Bicycle	27	Skyline Dr	W Prospect Rd	Signals	Spot	28	5	\$ 600,000
Pedestrian	16	College	Myrtle	Geometric Redesign	Spot	30	3	\$ 117,000
Pedestrian	43	College	Willox	Signal Operations	Spot	30	3	\$ 50,000

*Project includes a partner such as Colorado DOT, Larimer County, or Colorado State University

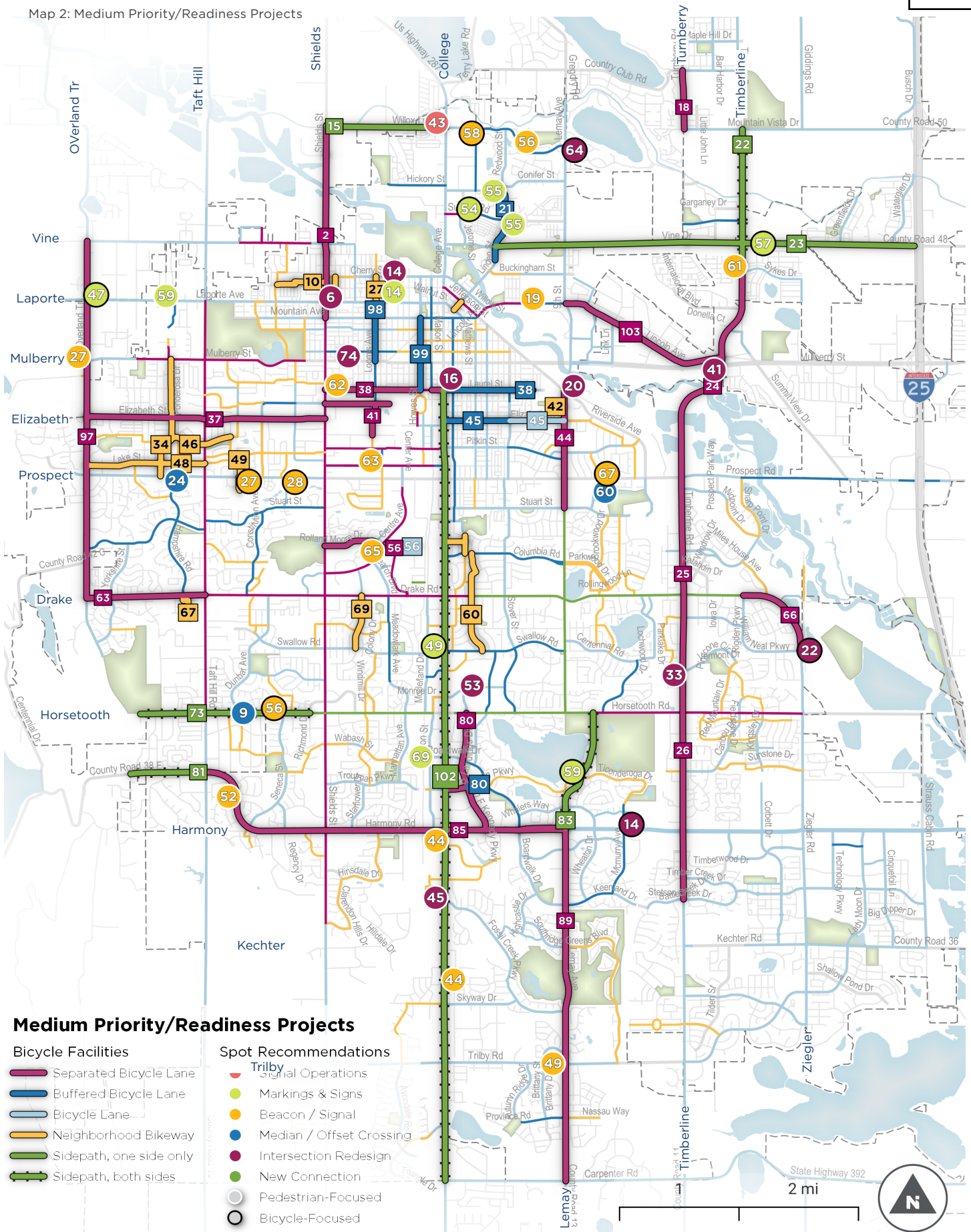
Project Type	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Bicycle	25	S Timberline Rd	E Prospect Rd - Vermont Dr	Separated Bike Lane	0.4	25	7	\$ 414,000
Bicycle	10	West St, Maple St	N Roosevelt Ave - N Shields St	Bike Boulevard	0.5	26	6	\$ 5,000
Bicycle	21	Redwood St, Linden St	Conifer St - Linden Center Dr	Buffered Bike Lane	0.8	26	6	\$ 41,000
Bicycle	60	Purdue Rd, Tulane Dr, Mathews St, Rutgers Ave	S College Ave - E Swallow Rd	Bike Boulevard	0.6	26	6	\$ 9,000
Pedestrian	55	Redwood	Conifer	High-Visibility Crosswalk	Spot	27	5	\$ 36,000
			Suniga	High-Visibility Crosswalk	Spot			
Bicycle	37	W Elizabeth St	S Overland Tr - CSU Transit Center	Separated Bike Lane	6.8	28	4	\$ 4,062,000
Bicycle	28	Heatheridge Rd	W Prospect Rd	Signals	Spot	28	4	\$ 600,000
Pedestrian	14	Sherwood	Cherry	High-Visibility Crosswalk	Spot	30	2	\$ 168,000
			Maple	Geometric Redesign	Spot			
Bicycle	58	Willox Ln	Blue Spruce	Signals	Spot	31	1	\$ 600,000
Pedestrian	41	Timberline	Mulberry	Geometric Redesign	Spot	31	1	\$ 150,000
Bicycle	44	S Lemay Ave	Riverside Ave - E Stuart St	Separated Bike Lane	1.6	25	6	\$ 740,000
Bicycle	45	E Elizabeth St	S College Ave - S Lemay Ave	Buffered Bike Lane, Bike Lane	1.9	26	5	\$ 90,000
Bicycle	98	Loomis Ave	Laporte Ave - W Mulberry St	Buffered Bike Lane	0.6	26	5	\$ 31,000
Pedestrian	61	Timberline	International	New Crossing	Spot	26	5	\$ 632,000
			Sykes	Beacon / RRFB	Spot			
Pedestrian	56	Willox	Bramblebush	Beacon / RRFB	Spot	27	4	\$ 32,000
Bicycle	43*	Phemister Rd	Mason Trail	New connection	Spot	28	3	\$ 320,000
Bicycle	103	E Lincoln Ave	Lemay - Timberline	Separated Bike Lane	0.9	30	1	\$ 3,019,000
Bicycle	27	N Loomis Ave	Cherry St - Laporte Ave	Bike Boulevard	1.0	24	6	\$ 2,000
Bicycle	34	Ponderosa Dr, Fuqua Dr, Clearview Ave	W Mulberry St - W Prospect Rd	Bike Boulevard	0.6	24	6	\$ 8,000
Bicycle	49	Underhill Dr, Skyline Dr	Springfield Dr - Westbridge Dr	Bike Boulevard	1.4	24	6	\$ 3,000
Bicycle	53	Emigh St, McHugh St, Welch St	E Elizabeth St - E Prospect Rd	Bike Boulevard	1.0	24	6	\$ 4,000
Bicycle	61	Brookwood Dr, Rollingwood Ln, Silverwood Dr, Oxborough Ln	E Stuart St - Centennial Rd	Bike Boulevard	3.1	24	6	\$ 10,000
Bicycle	89	S Lemay Ave	E Harmony Rd - Carpenter Rd	Separated Bike Lane	1.1	25	5	\$ 830,000
Bicycle	49*	S College Ave	W/E Swallow Rd	Signs & Markings	Spot	25	5	\$ 3,000
Bicycle	41*	Meridian Ave	W Plum St - Hughes Way	Separated Bike Lane	2.5	26	4	\$ 682,000

*Project includes a partner such as Colorado DOT, Larimer County, or Colorado State University

Project Type	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Pedestrian	53	JFK	Monroe	Geometric Redesign	Spot	26	4	\$ 150,000
Pedestrian	74	Troutman Pkwy	Boardwalk	Geometric Redesign	Spot	26	4	\$ 150,000
Bicycle	73	W Horsetooth Rd	Horsetooth Ct - Richmond Dr	Sidepath (both sides)	3.6	28	2	\$ 3,599,000
Bicycle	20	Conifer St	N College Ave - N Lemay Ave	Buffered Bike Lane	0.4	24	5	\$ 97,000
Bicycle	18*	Turnberry Rd	Country Club Rd - Mountain Vista Dr	Separated Bike Lane	0.9	25	4	\$ 1,254,000
Pedestrian	63	Lake	West of Whitcomb	Beacon / RRFB	Spot	25	4	\$ 32,000
Pedestrian	66	Prospect	Whedbee	New Crossing	Spot	25	4	\$ 600,000
Bicycle	23	E Vine Dr	Linden St - I-25	Sidepath (one side)	0.1	27	2	\$ 4,447,000
Bicycle	83	S Lemay Ave	E Horsetooth Rd - E Harmony Rd	Sidepath (both sides)	3.0	27	2	\$ 2,689,000
Pedestrian	44*	College Ave	Palmer	Beacon / RRFB	Spot	27	2	\$ 1,200,000
			Saturn	Beacon / RRFB	Spot			
Bicycle	45	Red St	Canal Crossing	New connection	Spot	28	1	\$ 320,000
Bicycle	56	Horsetooth	Seneca	Signals	Spot	24	4	\$ 600,000
Pedestrian	69	Mason	Boardwalk	High-Visibility Crosswalk	Spot	24	4	\$ 18,000
Bicycle	81	W County Road 38E	Red Fox Rd - S Taft Hill Rd	Sidepath (both sides)	0.4	25	3	\$ 1,600,000
Bicycle	97	Overland Trail	W Vine Dr - W Drake Rd	Separated Bike Lane	0.3	25	3	\$ 7,624,000
Pedestrian	71	JFK Pkwy	Pavilion	New Crossing	Spot	23	4	\$ 585,000
Pedestrian	45*	College	Fossil Creek	Geometric Redesign	Spot	25	2	\$ 190,000
Bicycle	64	Willox Ln	Lemay Ave	Intersection redesign	Spot	26	1	\$ 585,000
Pedestrian	62	Shields	Laurel	Beacon / RRFB	Spot	21	5	\$ 600,000
Pedestrian	6	Shields	Laporte	Geometric Redesign	Spot	17	8	\$ 50,000
Pedestrian	33	Timberline	Vermont	Geometric Redesign	Spot	19	6	\$ 117,000
Pedestrian	52	Harmony	Silvergate	Beacon / RRFB	Spot	21	4	\$ 117,000
Pedestrian	59	Laporte	Impala	High-Visibility Crosswalk	Spot	19	5	\$ 32,000
Pedestrian	42	Airpark	Lincoln	New Crossing	Spot	20	1	\$ 585,000
Pedestrian	27	Overland Trail	Mulberry	Beacon / RRFB	Spot	16	4	\$ 1,185,000
			Rampart	New Crossing	Spot			
Pedestrian	35	Miles House	Drake	New Crossing	Spot	11	6	\$ 600,000
Pedestrian	49	Lemay	Brittany	New Crossing	Spot	17	2	\$ 632,000
		Trilby		Beacon / RRFB	Spot			

Medium Priority/Readiness Projects, Opinion of Probable Cost: \$57,100,000 over five years (2022 costs)

Map 2: Medium Priority/Readiness Projects



Low Priority/Readiness Projects

While low priority/readiness projects fall beyond the expected delivery timeline of this AMP, they form the vision network and may be implemented as opportunities arise.

Project Type	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Bicycle	17	Turnberry Rd, Richards Lake Rd	Serramonte Dr - Country Club Rd	Separated Bike Lane	0.8	23	6	\$ 390,000
Bicycle	9	Lyons St, Roosevelt Ave, Cherry St, Maple St	W Vine Dr - W Oak St	Bike Boulevard	0.6	22	6	\$ 6,000
Bicycle	14	W Magnolia St, Jackson Ave	W Mulberry St - S Shields St	Buffered Bike Lane, Bike Boulevard	2.3	22	6	\$ 12,000
Bicycle	72	Red Mountain Dr, Fieldston Dr, Kingsley Dr, Creekstone Dr	Pinecone Cir - E Horsetooth Rd	Bike Boulevard	1.2	22	6	\$ 5,000
Pedestrian	57	Taft Hill	Bronson	Beacon / RRFB	Spot	23	5	\$ 1,800,000
			Imperial	Beacon / RRFB	Spot			
			Brixton	Beacon / RRFB	Spot			
Bicycle	22	William Neal Pkwy	Ziegler Rd	Intersection redesign	Spot	23	5	\$ 585,000
Bicycle	31	W Mulberry St	S Overland Tr - Tyler St	Separated Bike Lane	0.1	23	5	\$ 437,000
Bicycle	86	E Harmony Rd, CR 38	S Lemay Ave - Weitzel St	Separated Bike Lane, Sidepath (both sides)	2.2	23	5	\$ 2,155,000
Bicycle	42	S Overland Trail	W Lake St	Two-Way Sidepath	Spot	21	6	\$ 29,000
Bicycle	24	Hampshire Rd	W Prospect Rd	Two-Way Sidepath	Spot	23	4	\$ 29,000
Bicycle	4	N Taft Hill Rd	Stonecrest Dr - Laporte Ave	Separated Bike Lane	0.7	23	4	\$ 3,075,000
Bicycle	25	W Stuart St	S Taft Hill Rd (Project #2)	Signals	Spot	24	3	\$ 600,000
Bicycle	88	Fossil Blvd, Cameron Dr, Conejos Rd	W Fairway Ln - S College Ave	Bike Boulevard	1.3	20	6	\$ 3,000
Pedestrian	73	Washington Ave	Mulberry	New Crossing	Spot	22	4	\$ 585,000
Bicycle	13	Sheldon Dr	W Oak St - W Mulberry St	Bike Boulevard	1.0	22	4	\$ 20,000
Bicycle	77	Ziegler Rd	Percheron Dr - Rock Park Dr	Separated Bike Lane, Sidepath (one side), Bike Lane	0.3	19	6	\$ 1,087,000
Bicycle	57	Vine	East of Timberline	Signs & Markings	Spot	21	4	\$ 3,000
Pedestrian	68	Sharp Point	March	Beacon / RRFB	Spot	21	4	\$ 32,000
Bicycle	67	Prospect Rd	Welch	Signals	Spot	23	2	\$ 600,000
Bicycle	93	Trilby Rd	Taft Hill Rd - Timberline Rd	Sidepath (one side & both sides)	1.5	23	2	\$ 8,384,000
Bicycle	33	E Mulberry St	S Lemay Ave - I-25	Sidepath (both sides)	3.7	24	1	\$ 13,634,000
Bicycle	5	W Vine Dr	N Overland Tr - Lancer Dr	Separated Bike Lane	0.4	18	6	\$ 315,000
Bicycle	43	Riverside Ave	S Lemay Ave - E Prospect Rd	Separated Bike Lane	0.8	18	6	\$ 335,000

Project Type	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Bicycle	55	Midpoint Dr	Prospect Park Way - Sharp Point Dr	Bike Lane	0.3	18	6	\$ 47,000
Pedestrian	50	Cunningham	Richmond	High-Visibility Crosswalk	Spot	19	5	\$ 18,000
Bicycle	70	Moss Creek Dr, Colony Dr, Tradition Dr	W Swallow Rd - W Troutman Pkwy	Bike Boulevard	0.6	20	4	\$ 9,000
Bicycle	79	Troutman Pkwy (planned extension)	Seneca St - S Shields St	Bike Lane	0.4	20	4	\$ 660,000
Bicycle	87	Fossil Blvd, Fairway Ln, Palmer Dr	Fossil Blvd - Hogan Dr	Bike Boulevard	2.9	20	4	\$ 6,000
Bicycle	95*	Kechter Rd, CR 36	Timberline Rd - CR 5	Separated Bike Lane	0.6	20	4	\$ 2,148,000
Bicycle	47	Overland	Laporte	Signs & Markings	Spot	21	3	\$ 3,000
Bicycle	30	Skyline Dr	Clearview	New connection	Spot	22	2	\$ 320,000
Bicycle	1*	N College Ave, Bristlecone Dr, Blue Spruce Dr	Terry Lake Rd - Willow St	Sidepath (both sides), Buffered Bicycle Lanes	0.9	22	2	\$ 4,785,000
Bicycle	90	Southridge Greens Blvd	S Lemay Ave - Center Greens Blvd	Bike Route	0.6	16	7	\$ 5,000
Pedestrian	26	Impala	Mulberry	Geometric Redesign	Spot	17	6	\$ 150,000
Pedestrian	17	Grant	Mountain	Geometric Redesign	Spot	20	3	\$ 150,000
Bicycle	3	N Shields St	US 287 - W Willox Ln	Buffered Bike Lane	2.1	20	3	\$ 569,000
Bicycle	54	Prospect Rd	Mason Trail - Sharp Point Dr	Sidepath (one side)	0.5	20	3	\$ 3,282,000
Bicycle	68	Claremont Dr, Hull St, Hanover Dr	W Drake Rd - W Swallow Rd	Bike Boulevard	5.4	16	6	\$ 4,000
Bicycle	78	Westfield Dr, Capitol Dr	W Horsetooth Rd - Seneca St	Bike Boulevard	2.9	18	4	\$ 5,000
Bicycle	82	Harbor Walk Dr, Breakwater Dr, Ticonderoga Dr, McMurry Ave	Boardwalk Dr - Monte Carlo Dr	Bike Boulevard	0.8	18	4	\$ 14,000
Bicycle	96	Laporte Ave	City Line - N Overland Tr	Buffered Bike Lane	4.2	18	4	\$ 92,000
Bicycle	53	Suniga	Blue Spruce	Signs & Markings	Spot	19	3	\$ 3,000
Pedestrian	47	Wheaton	Harmony	New Crossing	Spot	20	2	\$ 585,000
Pedestrian	51	Wabash	Benthaven	Geometric Redesign	Spot	21	1	\$ 150,000
Bicycle	94	Nassau Way	S Lemay Ave - Barbuda Dr	Bike Boulevard	3.0	14	7	\$ 2,000
Bicycle	6	Trilby	Avondale	Signals	Spot	18	3	\$ 600,000
Bicycle	8	S Taft Hill Rd	W Horsetooth Rd - W Trilby Rd	Sidepath (one side), Separated Bike Lane	1.0	18	3	\$ 4,456,000
Bicycle	100	Lemay Ave	Country Club Rd - Lowell Ln	Sidepath (one side)	0.1	18	3	\$ 822,000
Bicycle	65	Canal Access Road	Trail Head / Waterglen neighborhoods	New connection	Spot	20	1	\$ 320,000

Project Type	PID	Street	Cross-Street or Extents	Treatment	Length (mi)	Outcomes Score	Imple. Score	Cost Opinion (2022)
Pedestrian	64	Lake	Stover	Median Refuge / Diverter	Spot	15	5	\$ 117,000
Bicycle	32	Kechter	Tilden	Two-Way Sidepath	Spot	16	4	\$ 29,000
Bicycle	71	Vermont Dr	Eastbrook Dr - S Timberline Rd	Bike Boulevard	7.1	16	4	\$ 1,000
Bicycle	84	Paddington Rd, Sunstone Dr, Sunstone Way	Caribou Dr - Ziegler Rd	Bike Boulevard	1.0	16	4	\$ 6,000
Bicycle	91	W Skyway Dr, Constellation Dr	W Trilby Rd - S College Ave	Bike Boulevard	0.7	16	4	\$ 7,000
Bicycle	19	Mountain Vista Dr, Richards Lake Rd	Turnberry Rd - I-25	Sidepath (both sides)	0.8	18	2	\$ 10,751,000
Bicycle	92	Zephyr Rd (Planned)	Red Willow Dr - S Timberline Rd	Bike Lane	1.9	18	2	\$ 635,000
Bicycle	16	Country Club Rd, Terry Lake Rd	N College Ave - Turnberry Rd	Sidepath (one side)	0.7	20	0	\$ 2,819,000
Pedestrian	32	Ziegler	Harmony	Geometric Redesign	Spot	15	4	\$ 150,000
Bicycle	15	Power Trail	Caribou Dr	New connection	Spot	18	1	\$ 320,000
Bicycle	9	Dunbar	Capitol	Two-Way Sidepath	Spot	15	3	\$ 29,000
Bicycle	4	Horsetooth	Lemay	Two-Way Sidepath	Spot	16	2	\$ 29,000
Bicycle	10	Power Trail	Nancy Gray	New connection	Spot	16	2	\$ 320,000
Pedestrian	70	Kechter	Old Mill	Beacon / RRFB	Spot	11	6	\$ 32,000
Bicycle	13	Ziegler	Paddington	Signals	Spot	13	4	\$ 600,000
Bicycle	37	Power Trail	Keenland	New connection	Spot	16	1	\$ 320,000
Bicycle	66	Southridge Greens Blvd	Trilby Rd	Intersection redesign	Spot	16	1	\$ 585,000
Bicycle	59	Lemay Ave	Ticonderoga	Signs & Markings	Spot	9	5	\$ 3,000
Pedestrian	37	Creekwood Dr	north of Kirkwood	High-Visibility Crosswalk	Spot	12	4	\$ 18,000
Bicycle	63	Fossil Creek Trail	County Road 38-E	New connection	Spot	14	1	\$ 320,000
Bicycle	5	Lemay	Nassau	Signals	Spot	10	4	\$ 600,000
Pedestrian	54	Vine	Irish	Beacon / RRFB	Spot	9	4	\$ 32,000
Pedestrian	24	Lancer	Vine	Geometric Redesign	Spot	9	2	\$ 150,000
Bicycle	18	Ziegler	Lady Moon	Signs & Markings	Spot	7	2	\$ 3,000

Low Priority/Readiness Projects, Opinion of Probable Cost: \$71,200,000 (2022 costs)

Overall, the AMP proposes the following relative program levels over each phase:

Plan Phase	Opinion of Probable Cost (2022)		
	Pedestrian Projects	Bicycle Projects	Total
High Priority/Readiness	\$7.6 million	\$22.8 million	\$30.4 million
Medium Priority/Readiness	\$8.2 million	\$48.9 million	\$57.1 million
Low Priority/Readiness	\$4.0 million	\$67.2 million	\$71.2 million

Maintenance Costs

In addition to the capital costs of implementing new facilities, bicycle and pedestrian infrastructure requires maintenance and should be incorporated into standard maintenance programs to ensure continued safety and usefulness. Because bicycles and people walking put less force and wear on roadways, paving surface requires considerably less maintenance but high-visibility conflict zone markings in high-traffic locations require more frequent upkeep and encompass some specific maintenance items that can be planned for up front.

Phase	Facility Type	Maintenance Needs	Additional Maintenance Cost per Mile	Additional Planned Mileage	Additional Annual Cost
High Priority/ Readiness Phase	Bicycle Boulevards, Shared Roadways, and Bicycle Lanes	On-street bicycle facilities can be swept and snow cleared as a part of regular street maintenance. Striping may be refreshed annually to ensure continued visibility.	\$3,000 per mile annually	5.4 mi	\$5,000 - \$15,000
	Separated Bicycle Lanes and Shared-Use Paths	Primary and secondary bicycle streets and paths should be swept regularly and plowed after snow events. Sand and salt may be applied to improve traction, and should be removed from the street when conditions permit. A narrow sweeper vehicle (with plow attachment) can be purchased to maintain separated bicycle lanes. As the network expands, bicycle routes can be cleared more efficiently. Light vertical separation materials, including flexible delineators, may need to be replaced periodically (assume 15 percent of flexible delineators may be replaced annually).	\$15 - 20,000 per mile annually	23.3 mi	\$100,000 - \$250,000, depending upon implementation cadence
Medium Priority/ Readiness Phase	Bicycle Boulevards, Shared Roadways, and Bicycle Lanes	Markings may need to be refreshed on some routes within 10 years.	\$10 - 15,000 per mile	9.7 mi	\$75,000 - \$150,000
	Separated Bicycle Lanes and Shared-Use Paths	As the bicycle network expands, additional sweep and plow vehicles may be purchased. Debris and snow clearance can become more efficient as more facilities are connected to one another. Some striping and vertical separators may need to be replaced with wear and tear.	\$15 - 20,000 per mile annually	42.8 mi	\$125,000 - \$250,000, depending upon implementation cadence

Delivering the Active Modes Network

Currently, the following local programs provide funding and support for Active Modes infrastructure.

Multimodal Funding Source	Recent Multimodal Funding
Budgeting for Outcomes (multimodal requests)	~ \$1 million (annually)
Street Maintenance Program	\$15 – 18 million for all street maintenance projects
Community Capital Improvement Program (ending 2025)	
Sidewalk / ADA Compliance	\$14 million
Bicycle Infrastructure	\$5 million
Grade-Separated Crossings	\$6 million
HSIP	~\$400,000 received in 2024 - 2025

Existing and Anticipated Funding

Gathering and leveraging funding for multimodal projects requires strategic selection of project types, alignment between project purpose and funding strategy, and preparedness for opportunities. Below is a summary of funding sources available to Fort Collins for implementing the Fort Collins AMP's recommended projects.

	Funding Source
Local Funding	Community Capital Improvement Program: A voter-approved quarter-cent sales tax renewal that includes dedicated funding for arterial intersection reconstruction, bicycle infrastructure expansion, and other multimodal improvements.
	Budgeting for Outcomes: The City's budgeting process, Budgeting for Outcomes (BFO), is designed to prioritize community goals, organized around seven Key Outcome Areas. In the past, this local funding has been successfully leveraged to either implement multimodal projects or match state and federal sources to extend program reach.
	Street Maintenance Program (SMP): The SMP has successfully implemented a number of bicycling and pedestrian projects especially through regular maintenance and resurfacing projects, including striping bicycle lanes, repairing sidewalks and curbs, and reconstructing curb ramps for ADA compliance. Projects that can be implemented through regular operations and maintenance (e.g., lane diets and small concrete construction) may be good candidates to program via SMP.
	FASTER Safety Program: To support construction, reconstruction, or maintenance of projects to enhance the safety of a state highway, county road, or city street. This program is administered by Colorado Department of Transportation (CDOT).
State Funding	Safer Main Street: These grants can be used for safety and economic revitalization projects of state-owned roadways with dense commercial activities.
	FASTER Transit Grants: These grants can be used for bicycle amenities or connections that support transit projects. These grants are administered by CDOT regional offices.
	Urbanized Area Formula: This funding can be used for transit capital and operating assistance in urbanized areas and for transportation-related planning. These grants funds can be used to improve active modes access to transit stations. This grant is administered by the Federal Transit Administration (FTA).
Federal Funding	Capital Investment Grant (CIG): This funding can be used for transit capital investments, including heavy rail, commuter rail, light rail, streetcars, and bus rapid transit. These grants funds can be used to improve active modes access to transit stations. This grant is administered by the FTA.
	USDOT Discretionary Grants: The US Department of Transportation administers several discretionary programs to fund local projects, such as the RAISE and INFRA grant programs.

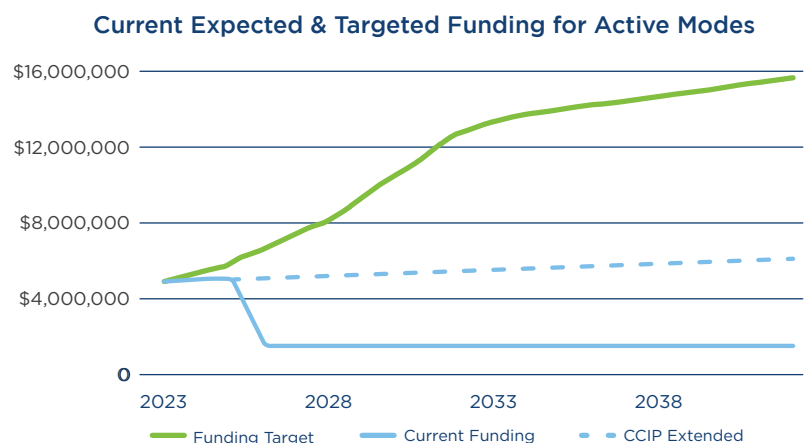
	Funding Source
Federal Funding (cont.)	Highway Safety Improvement Program (HSIP): The goal of this program is to achieve a significant reduction in traffic fatalities and serious injuries on all public roads. This is a federal program administered by CDOT.
	Congestion Mitigation and Air Quality Improvement (CMAQ) Program: This program can fund transportation projects designed to reduce traffic congestion and improve air quality, particularly in areas of the country that do not attain national air quality standards. In the Fort Collins region, these funds are provided to CDOT and distributed through the North Front Range Metropolitan Planning Organization (NFRMPO).
	Surface Transportation Block Grant (STBG) Program: This program funds projects that preserve and improve the conditions and performance on any Federal-aid highway, bridge and tunnel projects on any public road, pedestrian and bicycle infrastructure, and transit capital projects, including intercity bus terminals. In and around Larimer County, these funds are provided to CDOT and distributed through NFRMPO.
	Safe Routes to School (SRTS): This funding can be allocated to infrastructure improvements, enforcement, tools, safety education, and incentives to encourage walking and bicycling to school. This grant is a federal program administered by CDOT.
	Transportation Alternatives Program (TAP): TAP provides funding for programs and projects defined as transportation alternatives, including on- and off-road pedestrian and bicycle facilities, infrastructure projects for improving non-driver access to public transportation and enhanced mobility, community improvement activities, and environmental mitigation; recreational trail program projects; and projects for planning, designing, or constructing boulevards and other roadways largely in the right-of-way of former Interstate System routes or other divided highways. In and around Larimer County, these funds are provided to CDOT and distributed through NFRMPO.
Partnerships	Larimer County Capital Improvement Plan: For projects falling outside City Limits but within the Growth Management Area, the City may partner with Larimer County to include projects in the County's five-year Capital Plan.
	Colorado State University Campus Projects: The university funds capital construction and maintenance of streets, sidewalks, and trails on campus, which includes many active modes routes.
	Development Review: Private developers provide both direct infrastructure investments and fees that support management of streets and right of way during the development review process.

Funding Options

This Fort Collins AMP sets an aggressive program and timetable for achieving the City's goals. In addition to the projects set out in the AMP, the City estimates that it will cost \$150 million to complete the sidewalk network and bring streets and intersections into compliance with the Americans with Disabilities Act. While Fort Collins has allocated funding to bicycling and walking programs through Budgeting for Outcomes and the Community Capital Improvement Program (CCIP), as well as implementing some projects through the SMP, two current primary funding sources are expected to sunset in 2025. To achieve mode share and safety goals, the City will need to both seek grant and formula funding and develop creative funding approaches for durable program maintenance.

Potential funding sources may include a renewal of the CCIP program at adequate funding levels, as well as the opportunity for bond funding which may specify a project list. Both of these sources would require voter approval from City residents.

Finally, the City can seek partnerships to implement the AMP, including with Larimer County for projects in the Growth Management Area, with Colorado State University (which is responsible for funding projects on CSU-maintained streets), and with private developers to implement streets improvements through development projects.



From Start-Up Program to Core Business Practice

Currently, FC Moves is responsible for initiating and planning most active modes work in Fort Collins. However, the responsibility for delivering the Fort Collins AMP will cut across many divisions and job titles, with shared responsibility and buy-in being necessary for success. Below is each of the AMP's Next Moves, and who will be critical collaborators for making each move.

	Next Move ID	Next Move	Responsible Agencies
A Complete & Connected Network	CCN1	Provide direct connections	FC Moves, Transfort & Parking, Engineering, Traffic, Streets
	CCN2	Locate and fill network gaps	FC Moves, Transfort & Parking, Engineering, Traffic, Streets
	CCN3	Connect to the trail system	Park Planning & Development, Natural Areas
	CCN4	Expand the wayfinding system	FC Moves, Traffic
Comprehensive Access to Destinations	CAD1	Upgrade facilities to meet ADA standards	FC Moves, Streets, Engineering, Traffic
	CAD2	Connect to mobility hubs	FC Moves, Transfort & Parking
	CAD3	Repair sidewalks and bikeways	Engineering, Streets
	CAD4	Manage parking and placement of micromobility, bikeshare, and car share	FC Moves, Transfort & Parking
	CAD5	Reevaluate snow removal procedures	FC Moves, Transfort & Parking, Engineering, Traffic, Streets
Safe & Comfortable Travel	SCT1	Support the implementation of Vision Zero goals	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Office of Equity and Inclusion, Police Services, Streets, Engineering, Traffic
	SCT2	Coordinate traffic calming improvements	FC Moves, Transfort & Parking, Engineering, Traffic, Streets
	SCT3	Provide increased street lighting	Engineering, Light & Power Operations
	SCT4	Frequently evaluate safety	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Office of Equity and Inclusion, Transfort & Parking, Streets, Engineering and Traffic, Police Services
A Healthy & Equitable Community	HEC1	Create appropriate programming	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Office of Equity and Inclusion, Police Services
	HEC2	Increase diverse community involvement	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Office of Equity and Inclusion
	HEC3	Improve network equity by using the Health-Equity Index	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Office of Equity and Inclusion
	HEC4	Expand multimodal options	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Office of Equity and Inclusion, Transfort & Parking, Streets, Engineering and Traffic
A Supportive & Inclusive Culture	SIC1	Advance active transportation culture and coordinate with the TDM program	FC Moves, Community Development & Neighborhood Services, Sustainability Services
	SIC2	Build active modes awareness	FC Moves, Community Development & Neighborhood Services, Sustainability Services
	SIC3	Increase active school trips	FC Moves, Community Development & Neighborhood Services, Sustainability Services, Poudre School District

Prioritizing Access for People over Movement of Vehicles

Finally, this AMP is based on a commitment that transportation is about enabling people to move where they want reliably and affordably. The transportation industry in North America has historically prioritized movement of private vehicles over all other modes, resulting in a transportation system that too often constructs barriers to people not moving in vehicles—with fast-moving traffic, wide and challenging roadways, and circuitous routing required of people walking, bicycling, and rolling.

This Fort Collins AMP proposes a mobility system for Fort Collins that flips the script—to create urban streets that are more efficient and promote safe movement, this Plan prioritized small modes: walking, bicycling, scootering, skating, and rolling. These modes can maximize the spatial efficiency of Fort Collins' streets, while opening opportunities for more people to walk, bicycle, and roll for more trips.

However, to achieve these gains, the City needs to adopt key performance indicators that correctly value all movement and efficient mobility:

- Total person throughput, instead of Average Daily Traffic for vehicles only
- Multimodal Level of Service, rather than just vehicle Level of Service
- Access to 15-Minute Communities, so that residents are able to access the majority of their daily needs via active mobility
- Systemic Safety and reduction of all traffic fatalities and injuries

While some of these initiatives will be addressed in forthcoming plans (e.g., the 15-Minute City Analysis and Vision Zero Action Plan), this Plan's success will hinge on collecting data and communicating progress by centering access for people over movement of private vehicles.



PRIVATE MOTOR VEHICLES
600-1,600/HR



MIXED TRAFFIC WITH FREQUENT BUSES
1,000-2,800/HR



TWO-WAY PROTECTED BIKEWAY
7,500/HR



DEDICATED TRANSIT LANES
4,000-8,000/HR

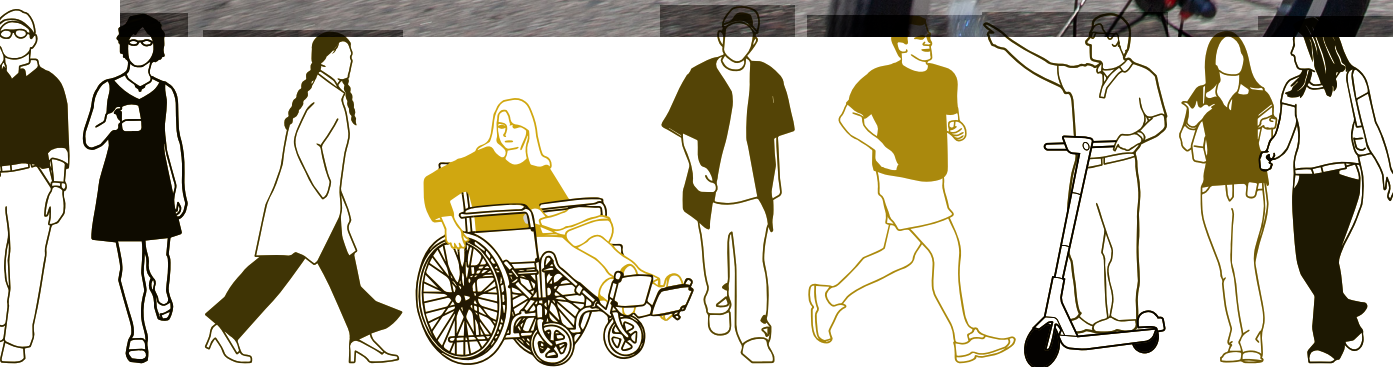


SIDEWALK
9,000/HR

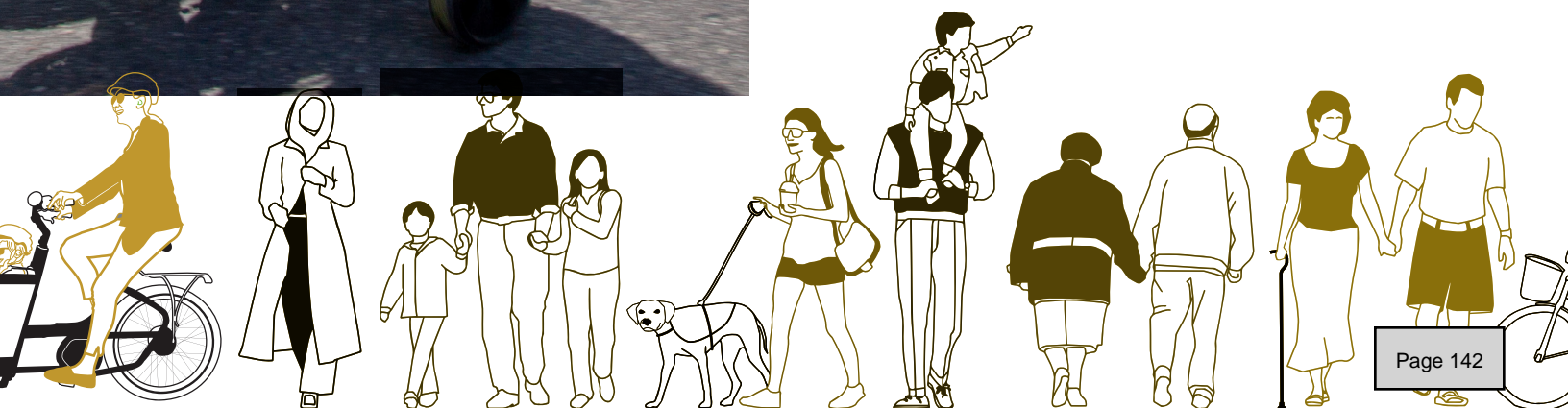


ON-STREET TRANSITWAY, BUS OR RAIL
10,000-25,000/HR

Source: NACTO, *Transit Street Design Guide* (2016).



CHAPTER 8: CONCLUSION



While the analysis, action planning, and engagement for developing this AMP occurred over the span of just one year, the Fort Collins Active Modes Plan is the result of many years of dedication and intentional actions towards improving walking, bicycling, and sustainability outcomes. Through implementation, the AMP will help Fort Collins achieve the vision for the future of active modes and create a place **where walking, bicycling, rolling, and using micromobility are safe, accessible, convenient, joyful, and desired.**



This Fort Collins AMP and its projects, policies, and programs provide a framework for implementing this citywide vision and enhancing opportunities for using active modes in Fort Collins. The Fort Collins AMP presents a detailed roadmap for how the City of Fort Collins and its partners can strategically plan for innovations, infrastructure improvements, and investments in the active transportation network, and create a vibrant, dynamic, and accessible community for all.

The City of Fort Collins and partners in local agencies and community-based organizations all have important roles to play in supporting initiatives that meet the needs of people using active modes, including the needs identified in this document. This Fort Collins AMP is designed to be flexible, providing sufficient direction while also encouraging the City to respond as opportunities arise and conditions change over time. For successful implementation, the City is committed to:

- Continuing to meaningfully engage the public, focusing on elevating the voices of historically underrepresented individuals and groups
- Collaborating with neighboring jurisdictions, regional agencies, and local partners
- Integrating the Fort Collins AMP into citywide databases and processes
- Seeking grants and other funding opportunities to advance projects, and making budgeting decisions to support matching grants
- Evaluating needs and monitoring progress over time

The Fort Collins AMP should be viewed as a “living document” that is re-evaluated and expanded over time. A formal review and progress update is recommended in five years, with a particular focus on updating the

recommended pedestrian and bicycle network and priority projects and incorporating the needs of micromobility users. In the short term, the City of Fort Collins should focus on continuing to build community support and stewardship for safe and active streets and focus on funding and implementation to create a functional active transportation environment.

Finally, to reach a safer, more just, and more sustainable Fort Collins, the City recognizes that the AMP cannot alone achieve the goals for mobility set forth in *City Plan*, *Our Climate Future*, and the *Transportation Master Plan*—it must lead to other steps that make walking, bicycling, shared micromobility, and transit more accessible, and reduce auto-dependency in Fort Collins. The AMP is intended to catalyze further action that advances systemic safety, vibrant multimodal communities, and reduced demand for driving and parking.

The world has changed over the past several years in many ways, and so has Fort Collins. The City has found success in strategies aimed at strengthening citywide active transportation, has adapted to fundamental societal changes related to the COVID-19 pandemic, and has prepared to answer calls for social and racial justice. The entire Fort Collins community is prepared to leverage this moment in time to refresh the roadmap for active modes, work together to have different and important conversations, and focus on the recommendations laid out in the AMP that will take Fort Collins to the next level.

The Active Modes Plan and You

This plan is all about your future in Fort Collins and was made by you and other residents, business owners, employees, and organizations across Fort Collins.

It will take everyone working together to **increase active modes share to 50% and eliminate active modes fatalities and serious injuries in the next 10 years.**

You can help ensure this future by participating in engagement activities and educational opportunities, spreading the word about the AMP, and being a leader and advocate for active modes in Fort Collins.

Share the Active Modes Plan story with your friends, families, and communities, and learn how you can continue to be involved by visiting fcgov.com/fcmoves.

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**walk.
bike. roll.**

ACTIVE MODES PLAN

October 25, 2022

Item 2.

Active Modes Plan

Presented by:

Cortney Geary

Active Modes Manager

Strategic Plan



Transportation & Mobility

- 6.1 Improve safety, achieve no fatalities or serious injuries
- 6.3 Invest in equitable access to and expansion of all sustainable modes of travel

City Council Priorities



- Implementation of 15-minute community concept
- Improved air quality

City Plan



- Transportation: T6&7
Support walking and bicycling as safe, easy and convenient travel options for all ages and abilities by building connected networks
- Environmental Health
- Neighborhood Livability & Social Health

Key Questions

- 1 Do Councilmembers support the plan vision and goals?
- 2 Do Councilmembers support the plan recommendations?
- 3 What feedback do Councilmembers have on the plan implementation strategy?



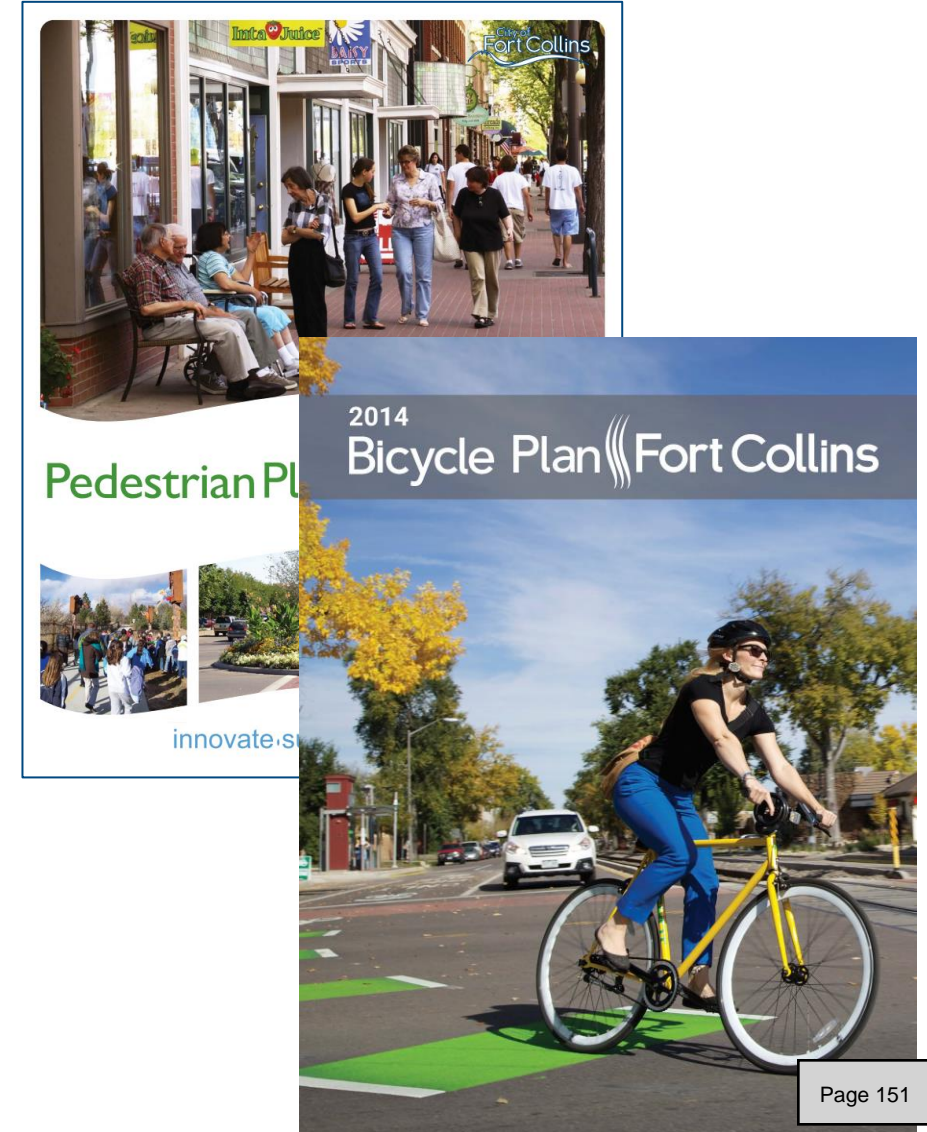
- 1 Background
- 2 Envisioning the Future
- 3 Recommendations
- 4 Implementation



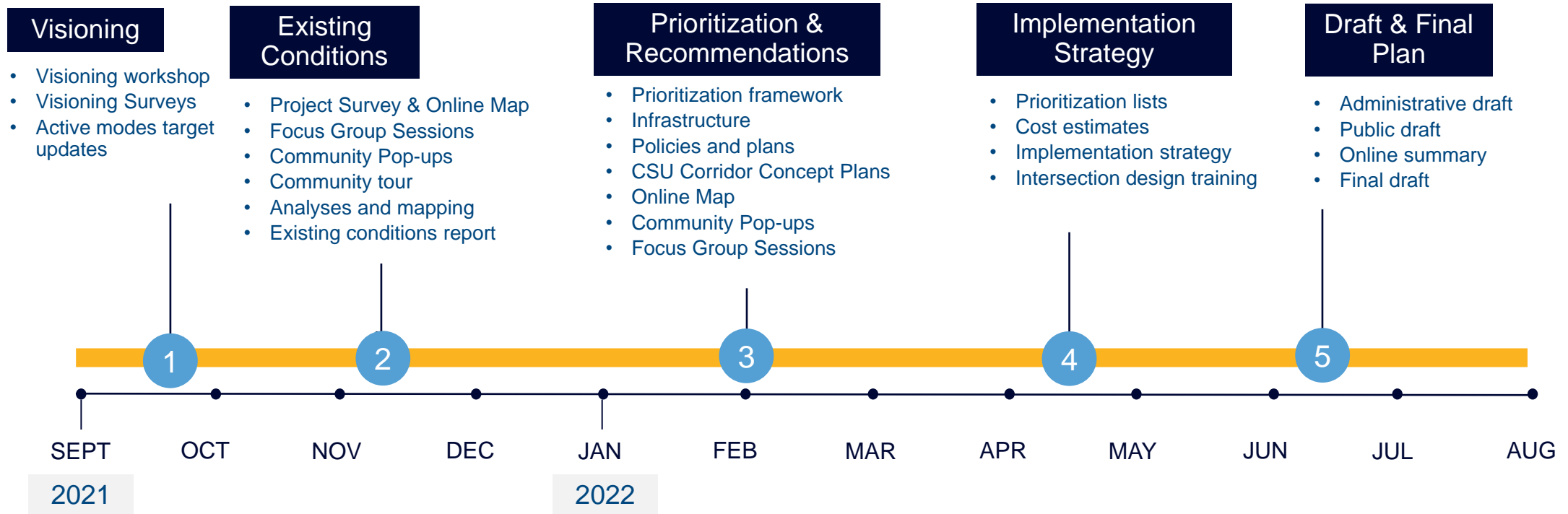
Background

Purpose

- 1 Update and consolidate the 2011 Pedestrian Plan and 2014 Bicycle Plan
- 2 Incorporate micromobility options such as scooters and skateboards
- 3 Identify opportunities to improve and expand the City's existing active modes networks, support facilities, policies, and programs



Timeline



Community Engagement

50 STAKEHOLDER MEETINGS

- 2 Visioning workshops
- 4 Technical Advisory Committee (TAC) meetings
- 4 Community Advisory Committee (CAC) meetings
- 3 Transportation Board presentations
- 6 Bicycle Advisory Committee presentations
- 18 Presentations to other City Boards and Commissions
- 13 Presentations to other community organizations

5 ONLINE MAPS AND SURVEYS

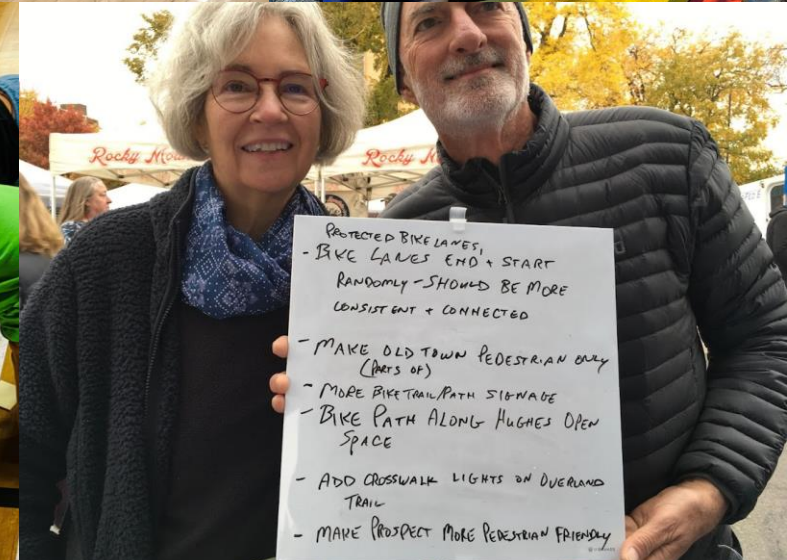
- 2 Public online map exercises (offered in English and Spanish)
- 3 Questionnaires (online and print; offered in English and Spanish)

6 POP-UP EVENTS AND INTERCEPT SURVEYING

29 FOCUS GROUPS

with various organizations, departments, schools, and interested parties within the City of Fort Collins and CSU

3 CITY COUNCIL PRESENTATIONS



~ 3,500 people engaged



Envisioning the Future

Vision

Active transportation is an integral part of daily life and the local cultural experience. Fort Collins is a place where walking, bicycling, and using other active modes are safe, accessible, convenient, joyful, and desired by people of all ages and abilities.

Goals

- 50% active modes share of all trips by 2032
- Eliminate active modes fatalities and serious injuries by 2032, in support of Vision Zero



Our Climate Future Alignment

Achieving 50% active modes share of all trips is expected to result in:

- ~13.5% reduction in vehicle miles traveled
- ~7,500 metric tons of CO2 equivalent reduction



BIG MOVE 4

CONVENIENT TRANSPORTATION CHOICES

It is safe, easy, fast and affordable to get around without a car.

BIG MOVE 5

LIVE, WORK AND PLAY NEARBY

No matter where we live, we all can meet our basic daily needs without driving across town.

Big Moves & Next Moves



Complete and Connected Network

- Provide direct connections
- Fill network gaps



Comprehensive Access to Destinations

- Upgrade facilities to meet ADA standards
- Repair sidewalks and bikeways
- Reevaluate snow removal procedures



Safe and Comfortable Travel

- Support Vision Zero implementation
- Increase street lighting (that is Dark Sky compliant)



A Healthy and Equitable Community

- Increase diverse community involvement
- Improve network equity



A Supportive and Inclusive Culture

- Coordinate with Shift Your Ride
- Build active modes awareness



Recommendations

Policy & Program Recommendations

- 1 Prioritizing active modes
 - transportation hierarchy
 - funding allocation
- 2 Updating land use policies to support active modes
 - 15-minute communities
 - development practices
 - parking policies
- 3 Aligning standards with active mode goals
 - Larimer County Urban Area Street Standards
 - Multimodal Levels of Service framework
 - sidewalk maintenance and asset management
 - signal timing and intersection design
- 4 Expanding and creating programs that support active modes
 - Safe Routes to School
 - Shift Your Ride travel options
- 5 Engaging communities authentically around active modes
 - Equitable engagement with historically underserved groups
 - Open Streets and asphalt art
 - Increase visibility and importance of walking

Infrastructure Recommendations

- Spot Treatments
 - High-priority intersection improvements
- Bicycle Network Improvements
 - Linear bicycle facilities

The Active Modes Plan does not supersede the:

- **Pedestrian Needs Assessment** which prioritizes sidewalk and ADA improvements
- **Paved Recreational Trail Plan** which recommends future paved trails

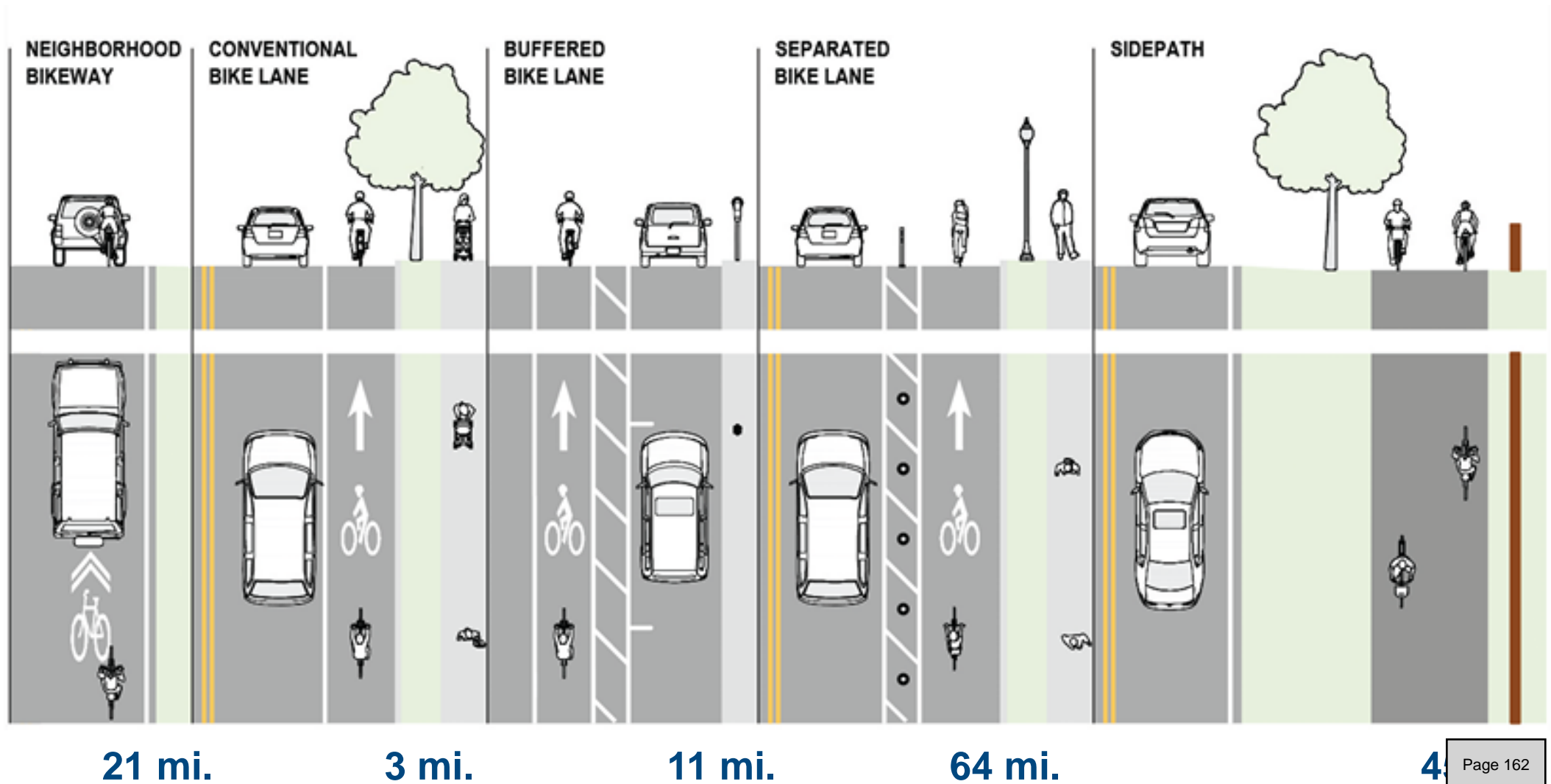


Spot Treatments

- **24** changes to Signal Operations
- **19** High-Visibility Markings and Signage
- **37** Signals or Beacons
- **15** Median Refuge Islands, Intersection Diverters, or Offset Crossings
- **49** Geometric Redesign
- **21** New Connections or Crossings



Bicycle Network Improvements





Implementation

Implementation Strategy

1. **Grow** funding

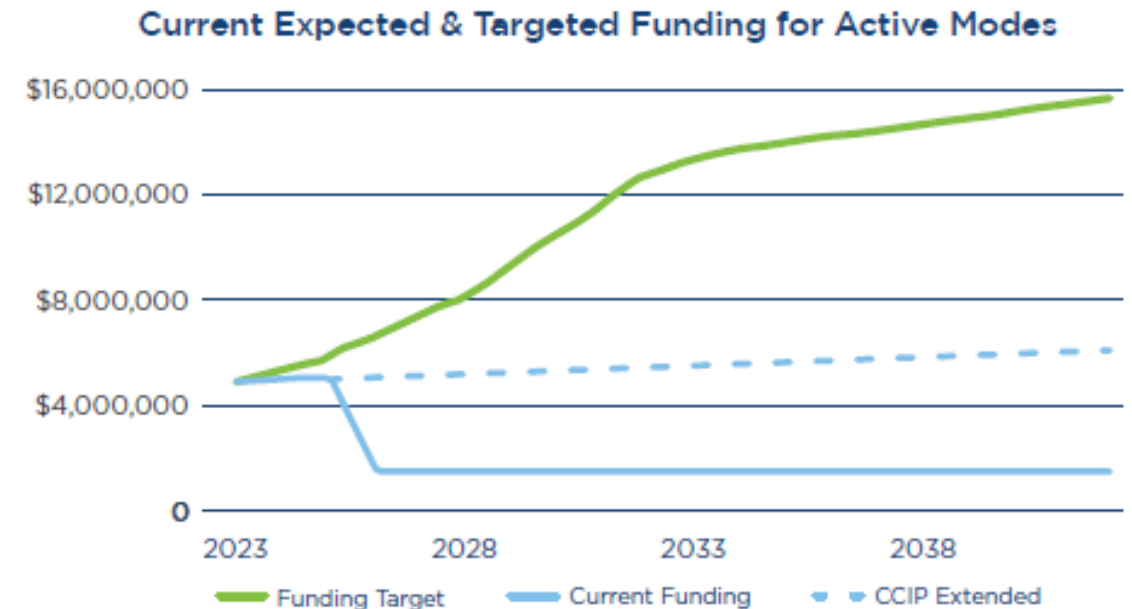
- Extend Community Capital Improvement Program
- Budgeting for Outcomes
- State and federal grants
- Identify new revenue sources

2. **Maximize** existing programs

- Street maintenance program
- Major capital projects
- Utilities work

3. **Leverage** partnerships and development

- Colorado State University
- Larimer County
- New development and redevelopments



Project Prioritization

STEP

1

Outcomes-Based Prioritization

Rooted in the Active Modes Plan Big Moves.

Key prioritization categories:

- Network Connectivity
- Safety and Comfort
- Access
- Health and Equity

STEP

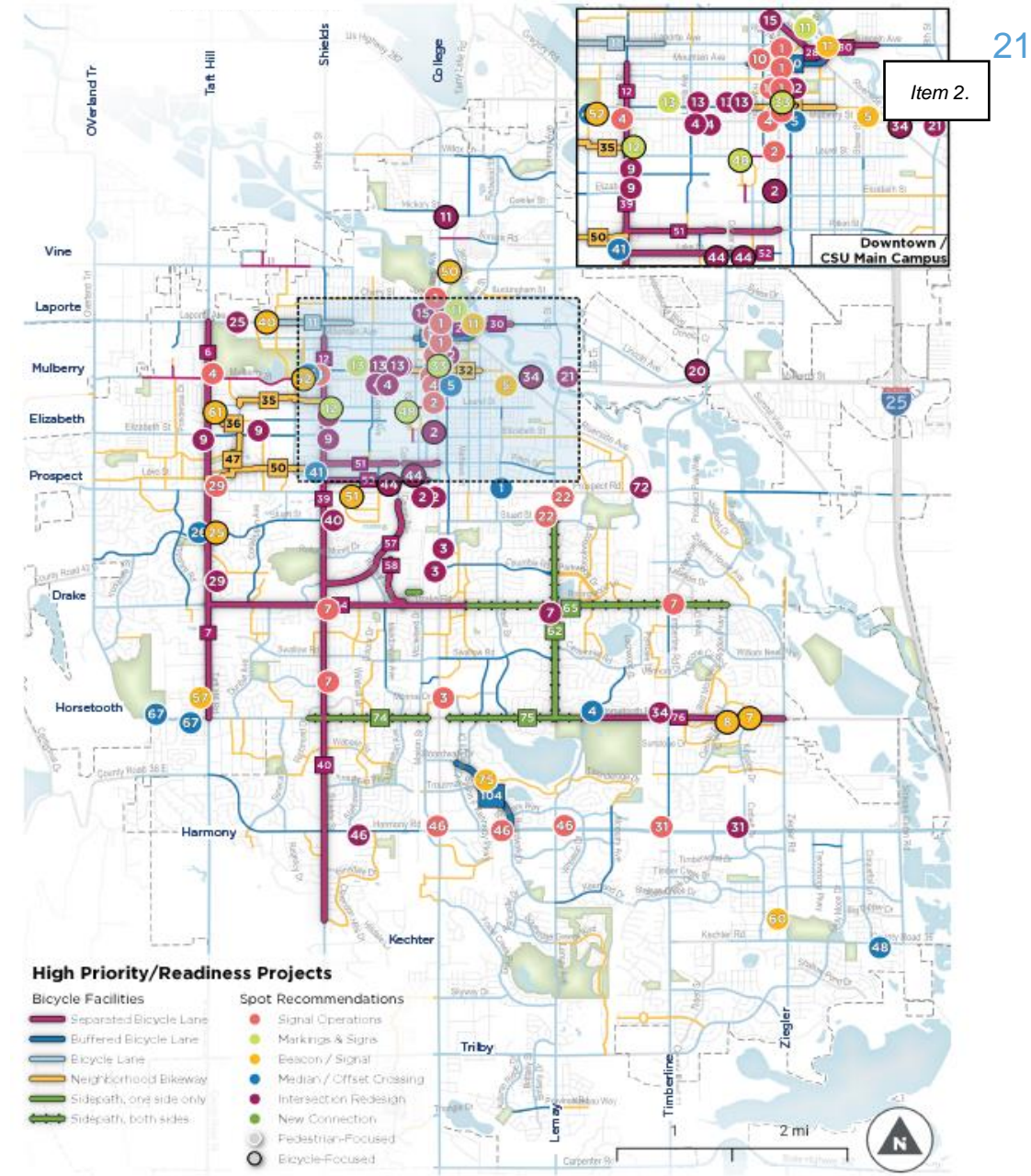
2

Implementation-Based Prioritization

Further refines highest-scoring projects based on factors that drive project implementation.

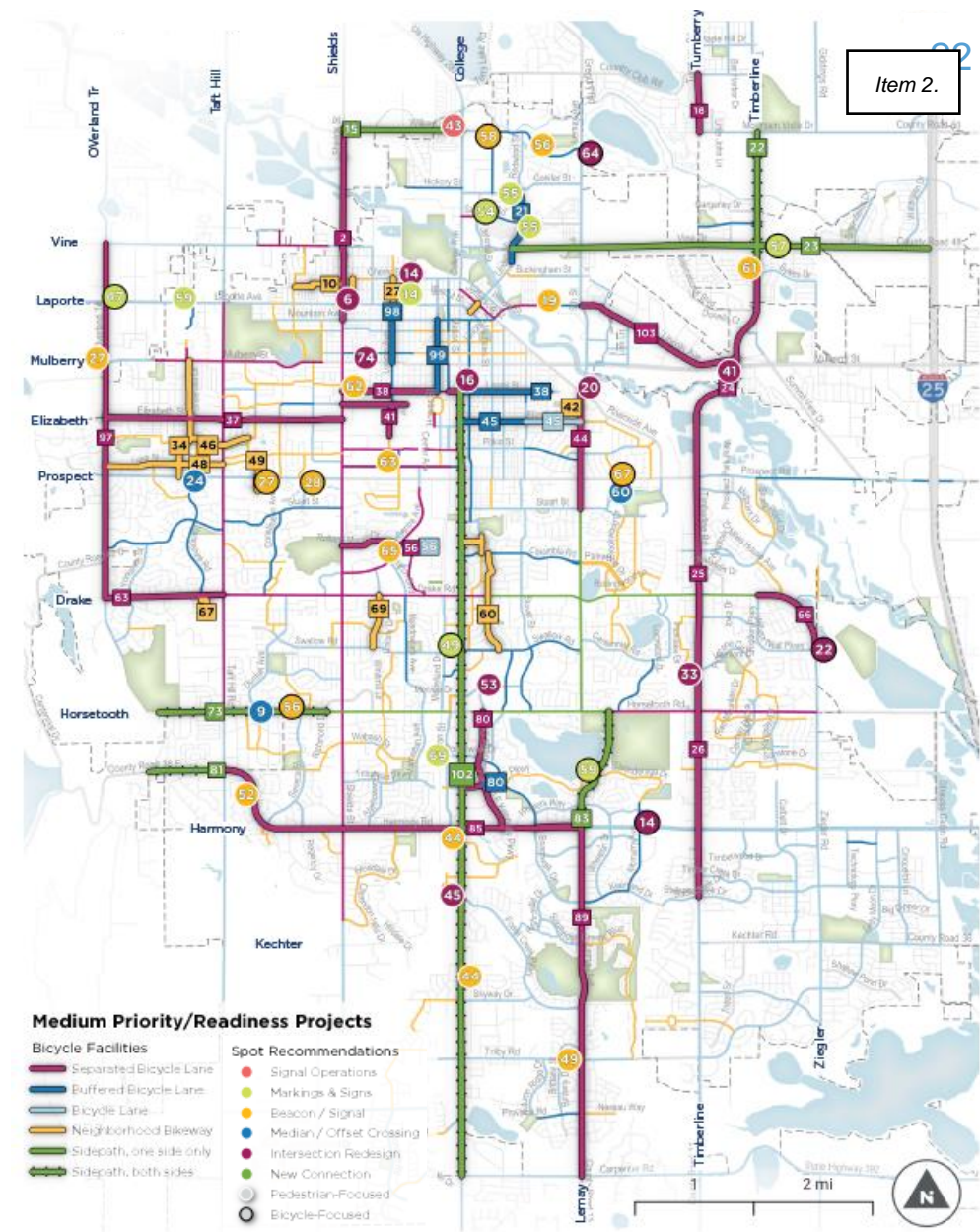
Phase 1: High Priority/Readiness

- Focused on strengthening the downtown and urban core network
- Includes strategic crossing improvements citywide
 - Cost estimate: \$30.4 million



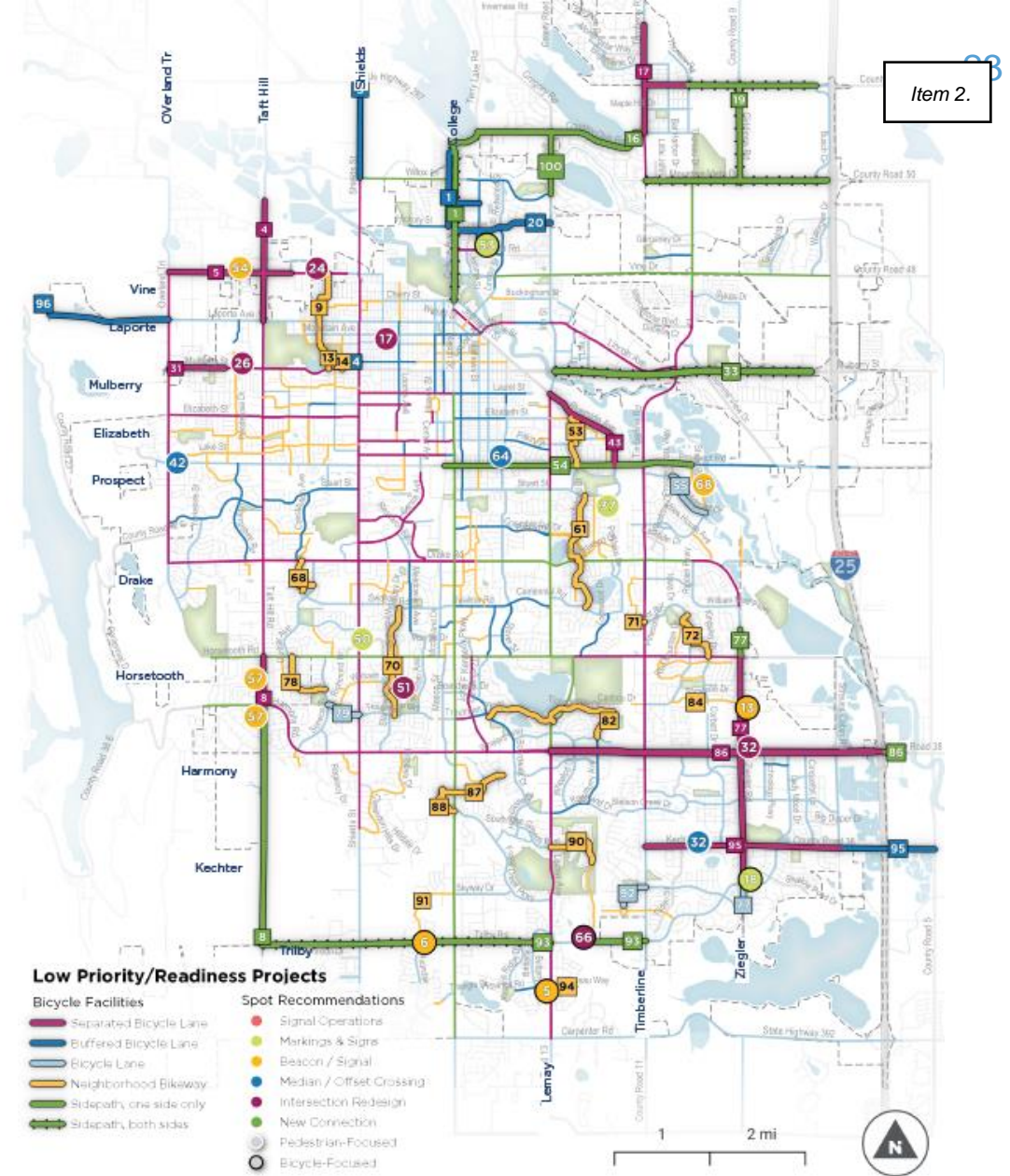
Phase 2: Medium Priority/Readiness

- Focused on expanding the core network to a larger geography of the city
- Includes more complex projects
 - Cost estimate: \$57.1 million



Phase 3: Low Priority/Readiness

- Focused on completing the “full-build” network
- Includes transformational projects to complete the citywide network
 - Cost estimate: \$71.2 million



Key Questions

- 1 Do Councilmembers support the plan vision and goals?
- 2 Do Councilmembers support the plan recommendations?
- 3 What feedback do Councilmembers have related to the plan implementation strategy?



For Questions or Comments, Please Contact:

Cortney Geary

cgeary@fcgov.com



October 25, 2022



WORK SESSION AGENDA ITEM SUMMARY

City Council

STAFF

Cortney Geary, Active Modes Manager
Aaron Iverson, Senior Manager, FC Moves

SUBJECT FOR DISCUSSION

15-Minute City Analysis.

EXECUTIVE SUMMARY

The purpose of this work session is to get feedback from Councilmembers on the 15-Minute City Analysis as one of the adopted 2021 – 2023 Council Priorities. The 2022 City Budget funded an offer to expand the scope of the Active Modes Plan to examine how to achieve a 15-Minute City. The general concept of a “15-Minute City” is a community where every resident can access daily needs within 15 minutes via active modes of transportation such as walking and bicycling. The analysis defines what a “15-Minute City” means for Fort Collins, examines existing conditions, identifies gaps in active transportation networks and land use patterns that are barriers to creating a 15-Minute City, and recommends strategies to remove these barriers. The analysis identifies existing initiatives that are helping to achieve 15-minute access as well as identifying opportunities for improvement.

GENERAL DIRECTION SOUGHT AND SPECIFIC QUESTIONS TO BE ANSWERED

1. Do Councilmembers support the vision and goals?
2. Do Councilmembers support the strategies?

BACKGROUND / DISCUSSION

The 15-Minute City concept is rooted in the idea that cities should be designed to accommodate the needs of people and enhance opportunities for human-powered transportation rather than being designed primarily to serve vehicular traffic. This framework for developing communities posits that everyone should have access to the goods and services needed to thrive, and they can reach these destinations within 15 minutes by active modes of transportation such as walking and biking. The geography of a 15-Minute City has diverse land uses and a well-connected transportation network of context-sensitive streets and trails. Commercial and other destinations are designed with the comfort and enjoyment of pedestrians in mind in a 15-Minute City. These communities must also offer an appealing, aesthetic, high-quality, and safe walking, biking, and rolling experience that encourages people to travel using active transportation. One of Council’s adopted 2021–2023 priorities is implementation of the 15-minute concept. The City is conducting an analysis to define what a “15-Minute City” means for Fort Collins, examine existing

conditions, identify gaps in the active transportation networks and land use patterns that are barriers to creating a 15-Minute City, and recommend strategies to remove these barriers.

VISION AND GOALS

To define what a 15-Minute City means for Fort Collins, the project team established a vision and goals based on feedback received from the community as part of the Active Modes Plan as well as engagement with City staff and boards and commissions.

- **Vision:** Fort Collins is a “15-Minute City” where every resident can walk, bike, or roll within 15 minutes of their home to their daily needs and services.
- **Goals:**
 - *Strengthen Historically Underserved Communities:* Fort Collins will be a socioeconomically equitable community in which every resident in every neighborhood can access basic needs and services without an automobile.
 - *Shift to Active Modes Trips:* The need for motorized transportation is minimized, advancing City climate goals and reducing greenhouse gas emissions, congestion, and parking demand.
 - *Enhance Resiliency in Fort Collins:* The convenient location of services accessible by multiple modes of human-powered transportation results in a reduced need to travel long distances for daily needs, saves time, and improves health, well-being, and quality of life.

STRATEGIC ALIGNMENT

Multiple City plans and policies support the 15-Minute City vision and goals:

- **Strategic Plan**
 - *Neighborhood Livability and Social Health 1.1:* Increase housing supply and choice and address inequities in housing to ensure that everyone has healthy, stable housing they can afford.
 - *Transportation and Mobility 6.3:* Invest in equitable access to, and expansion of, all sustainable modes of travel with emphasis on growing transit ridership.
- **City Plan**
 - *Livability and Social Health Principles:* Maintain a compact pattern of growth, directing developments to locations where they can be adequately served by critical public facilities such as transportation and water/sewer; promote infill and redevelopment, especially in areas served by high-frequency transit.
 - *Livability and Social Health Policies:* Design neighborhoods with an interconnected network of streets, sidewalks, and walkway spines; encourage the development of new services and gathering places in neighborhoods lacking those spaces.
 - *Safe Community Principle:* Provide opportunities for residents to lead healthy and active lifestyles and improve access to local food.
 - *Transportation Principles:* Support bicycling and walking as a safe, easy, and convenient travel option for all ages and abilities by building a connected network of facilities; continue the Safe Routes to School program and ensure that it supports those with disabilities.

- **Our Climate Future**

- *Big Move 4 Convenient Transportation Choices:* It is safe, easy, fast, and affordable to get around without a car.
- *Big Move 5 Live Work and Play Nearby:* No matter where we live, we all can meet our basic daily needs without driving across town.

- **Land Development Code Updates** (under development) to support Priority Place Types recommended in City Plan, increase housing capacity, and prioritize housing capacity, diversity, and affordability along transit corridors.
- **Active Modes Plan** (under development) identifies opportunities to update, improve, and expand the City's active modes networks, policies, and programs.
- **Housing Strategic Plan** includes strategies to prevent displacement, incentivize the creation of affordable housing, and promote infill development (such as accessory dwelling units, "ADUs"). Affordable housing tends to be denser and displacement prevention helps keep people centrally located, rather than forcing them into areas not well-served by transit.
- **Nature in the City** sets a goal that every resident is within a 10-minute walk to nature from their home or workplace.
- **ReCreate: Parks & Recreation Master Plan** provides equitable access to parks and recreation experiences, ensures all existing and future community parks and community centers are connected to a major paved trail, and includes multiple actions to support trails as commuting routes.

ANALYSIS

Methodology

A Daily Destinations Network Analysis was conducted to determine how connected residents are to daily destinations via bicycling/rolling or walking. A 15-minute network was defined as 3 miles for those biking or rolling, and ¾-mile for those walking. The analysis incorporates Level of Traffic Stress data, which quantifies the bicycling and walking stress level of street networks based on roadway characteristics such as the number of traffic lanes, number of crossings, traffic speed, and traffic volume. The analysis compared the number of destinations that can be reached on the low-stress network with the number of destinations that can be reached on the total network. Areas with no nearby destinations at all receive a score of zero. Each Census block was assigned a score from 0 to 100 for each destination category, and then scores were aggregated into an overall score for each Census block. Higher scores indicate that most or all daily destinations are accessible while lower scores indicate that little to no daily destinations are accessible. The following destinations were included in the analysis, and those with an asterisk were weighted higher:

High-frequency bus stops*	Community centers
Grocery stores*	Employment centers
K-12 schools*	Higher education
Parks and natural areas*	Bus stops
Recreational trails*	Medical
Childcare providers	Social services
Civic centers	

Results

The analysis revealed the following key takeaways:

- Neighborhoods in north and central Fort Collins have better access to daily destinations.
- Areas on the periphery of the City with natural and agricultural areas have lower levels of access.
- K-12 schools, childcare providers, parks, and trails are generally well-distributed across the city.
- Employment centers, universities, civic and community centers are not well-distributed across the city.
- Grocery stores are primarily located in the north-central parts of the city.

STRATEGIES

The analysis informed the development of core and supporting strategies under seven themes. Many of the strategies have been recommended in currently adopted plan or are underway as part of existing initiatives. Examples of strategies under each theme are below:

Core Themes

- **Increase Housing Capacity in Areas with Strong Connectivity**

- Remove barriers to the development of Accessory Dwelling Units (ADUs)
- Remove barriers to allowed capacities through code revisions
- Create additional development incentives for affordable housing and promote the development of affordable housing in strategic locations

The strategies above have been incorporated into the recommended phase one land development code updates.

- Adopt minimum capacity/intensity requirements in transit-oriented development overlay areas

The strategy above could be incorporated into the phase two land development code updates.

- **Support Mixed-Use Neighborhoods**

- Update the Land Use Code to encourage “complete neighborhoods” that include a variety of housing options, and access to services and jobs
- Review and update residential zoning districts to allow more neighborhood-serving destinations and services as permitted land uses
- Encourage city/government facilities and social services to locate along transit and active transportation facilities
- Strengthen requirements for mixed-use development in transit-oriented development overlay areas to encourage a mix of uses near transit

The strategies above could be incorporated into the phase two land development code updates.

- **Expand the Active Transportation Network**

- Ensure that the percent of transportation funding allocated to active modes aligns with the City’s strategic goals as recommended by the Active Modes Plan
- Implement expansion of the active modes network and crossings, as identified in the Active Modes Plan
- Continue filling sidewalk gaps on an annual basis and upgrading to detached and widened sidewalks as prioritized by the Pedestrian Needs Assessment

- Continue the design and construction of new paved trails throughout the city in accordance with the Paved Recreational Trail Plan

Supporting Themes

- **Expand Access to Nature and Parks**

- Implement parks and public spaces envisioned in adopted plans such as the Parks and Recreation Master Plan and Natural Areas Plan
- Continue to expand access to nature in neighborhoods where gaps in access have been identified through the Nature in the City grant program

- **Expand Transit Services**

- Connect public transit to other modes through strategically located mobility hubs as recommended in the Transit Master Plan.

- **Increase Awareness through Education and Outreach**

- Expand public awareness of the ability to connect to destinations in less than 15-minutes with active modes through targeted marketing and trip planning support

The Shift Your Ride travel options program could help implement the strategy above.

- **Improve Safety Conditions for Vulnerable Road Users**

- Take action to move Fort Collins towards being a Vision Zero city

The Vision Zero Action Plan (in progress) will identify priority improvements to achieve the strategy above.

EQUITY

Several of the strategies listed above can be implemented citywide, but in many cases the City will have to prioritize where efforts are directed. To ensure that improving access for historically underrepresented groups is prioritized, the project team conducted an equity analysis. The Larimer County Health Equity Index was updated with 2020 data to identify concentrations of the following groups:

Youth	Households without a vehicle
Older adults	Poverty
Racial and ethnic minorities	Poor mental health
People with disabilities	Low physical activity and high rates of obesity

On a scale of 0 – 100, the higher the health equity score, the greater concentration of the population groups listed above. Areas that met the following criteria were identified as equity focus areas:

- Health Equity Index greater than 60
- Affordable housing, senior housing, or mobile home park present
- Walking and bicycling scores less than 40

Six equity focus areas were identified based on the analysis. Additional analysis will be needed to further understand how strategies should be implemented at a street and neighborhood level. Any improvements involve equitable engagement that meaningfully involves and values participation by historically underserved groups.

NEXT STEPS

The project team will incorporate feedback received from Councilmembers into the summary report for the 15-Minute City analysis. The report will inform corresponding efforts to achieve the 15-Minute City vision and goals.

ATTACHMENTS

1. Presentation

15-Minute City Analysis

Presented by:

Cortney Geary

Active Modes Manager



Key Questions

- 1 Do Councilmembers support the vision and goals?
- 2 Do Councilmembers support the strategies?

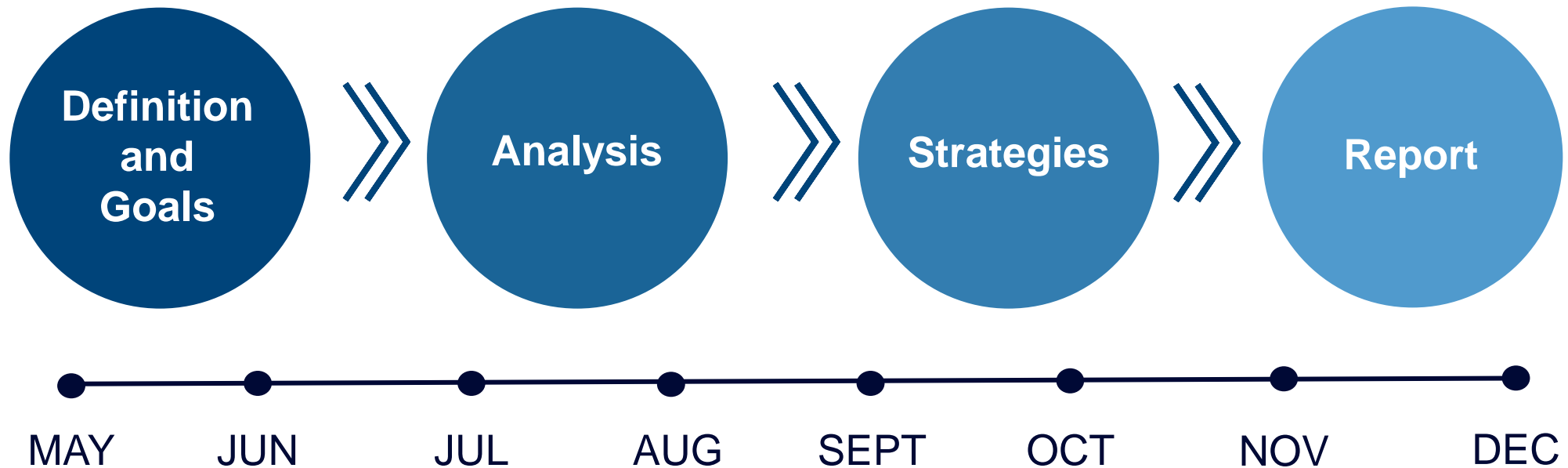
Overview

- 1 Background
.....
- 2 Vision and Goals
.....
- 3 Results
.....
- 4 Strategies
.....
- 5 Next Steps

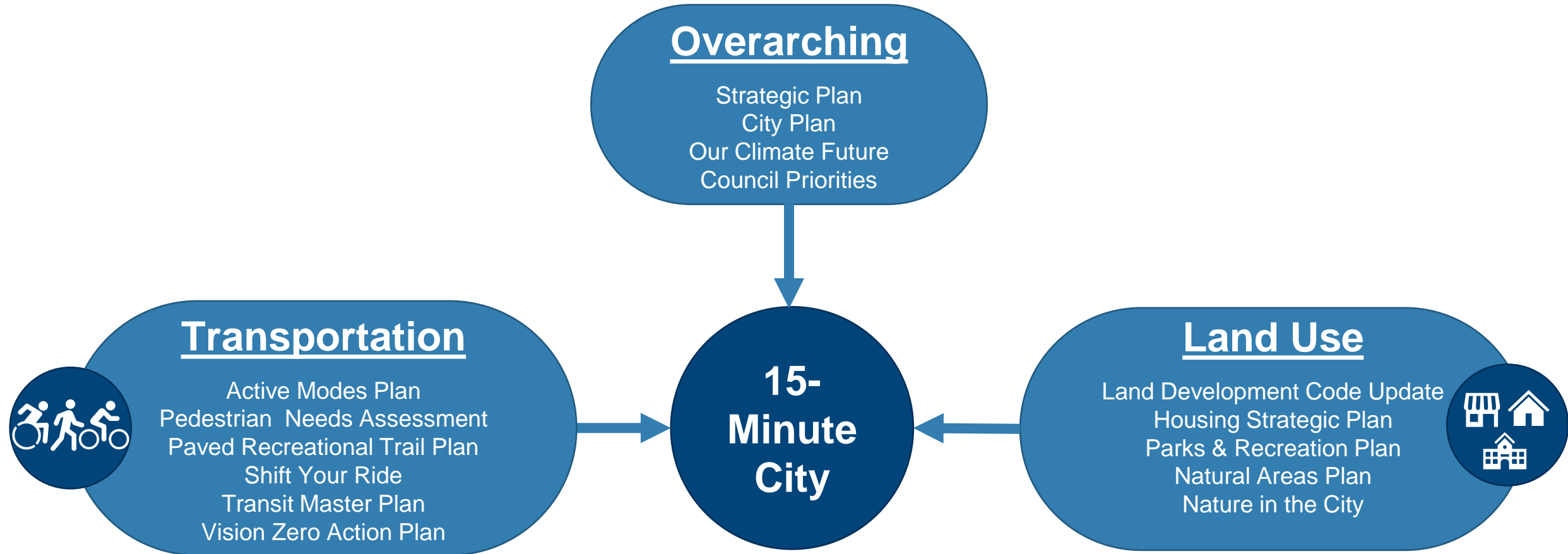


Background

Timeline



Strategic Alignment





Vision and Goals

Vision

Fort Collins is a “15-minute city” where every resident can walk, bike, or roll within 15 minutes of their home to their daily needs and services.

Goals

1 **Strengthen Historically Underserved Communities**

Fort Collins will be a socioeconomically equitable community in which every resident in every neighborhood can access basic needs and services without an automobile.

2 **Shift to Active Modes Trips**

The need for motorized transportation is minimized, advancing City climate goals and reducing greenhouse gas emissions, congestion, and parking demand.

3 **Enhance Resiliency in Fort Collins**

The convenient location of services accessible by multiple modes of human-powered transportation results in a reduced need to travel long distances for daily needs, saves time, and improves health, well-being, and quality of life.



Analysis

Daily Destinations

- Childcare providers
- Civic centers
- Community centers
- Employment centers
- Higher education
- Bus stops
- Medical
- Population on low-stress network
- Social services

Destinations weighted higher

- High-frequency bus stops
- Grocery stores
- K-12 schools
- Parks and natural areas
- Recreational trails



Schools



Community Centers



Commercial Districts



Transit



Parks



Medical Services



Employment Centers

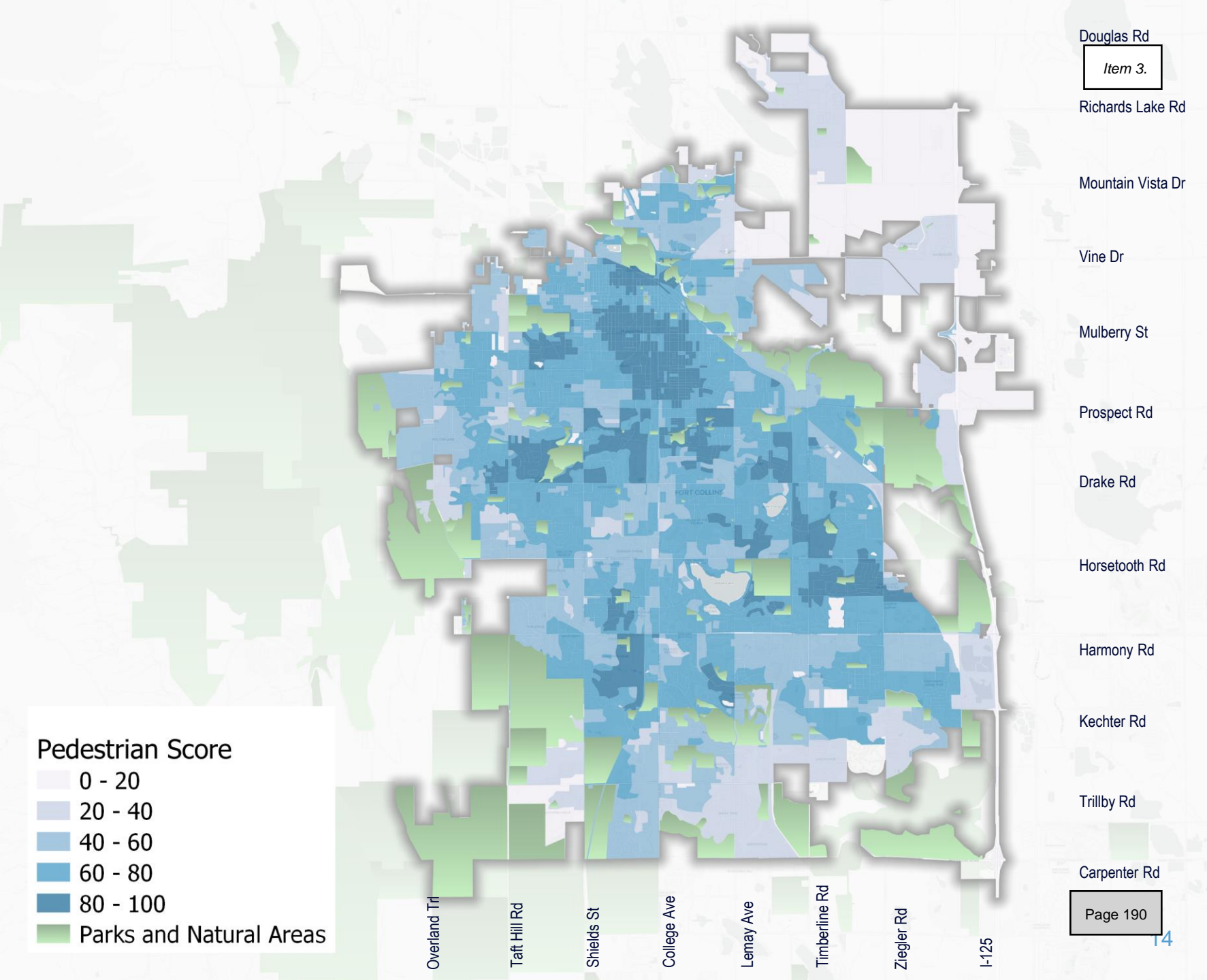


Grocery Stores

Methodology

Score Range	Description of Access and Connectivity	
0-20	Very Poor	<p>Little to no daily destinations accessible</p> <p>Most or all daily destinations accessible</p>
20-40	Poor	
40-60	Fair	
60-80	Good	
80-100	Very Good	

Walking Score



Douglas Rd

Item 3.

Richards Lake Rd

Mountain Vista Dr

Vine Dr

Mulberry St

Prospect Rd

Drake Rd

Horsetooth Rd

Harmony Rd

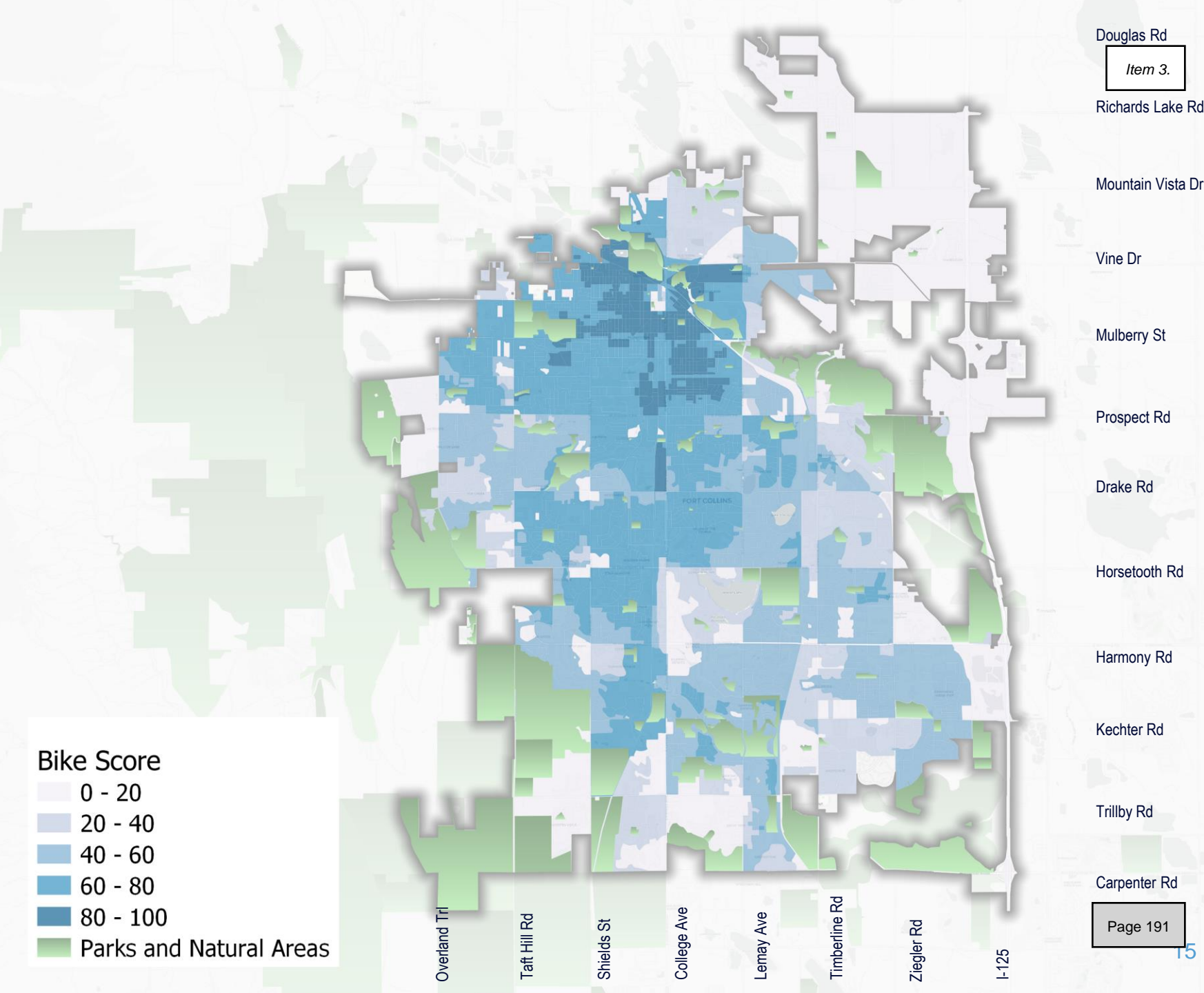
Kechter Rd

Trillby Rd

Carpenter Rd

Page 190

Bicycling Score





Strategies

Core Themes



Increase housing capacity in areas with strong connectivity



Support mixed-use neighborhoods



Expand the active transportation network

Increase Housing Capacity

in Areas with Strong Connectivity



Strategies include...

Connection to other Plans / Efforts

Remove barriers to the development of Accessory Dwelling Units (ADUs)

Remove barriers to allowed capacities through code revisions

Create additional development incentives for affordable housing and promote the development of affordable housing in strategic locations

Adopt minimum capacity/intensity requirements in transit-oriented development overlay areas

- Phase 1 Land Development Code Update
- Housing Strategic Plan
- City Plan

- Phase 2 Land Development Code Update
- City Plan

Support Mixed-Use Neighborhoods



Strategies include...

Connection to other Plans / Efforts

Update the Land Use Code to encourage “complete neighborhoods” that include a variety of housing options, and access to services and jobs

Review and update residential zoning districts to allow more neighborhood-serving destinations and services as permitted land uses

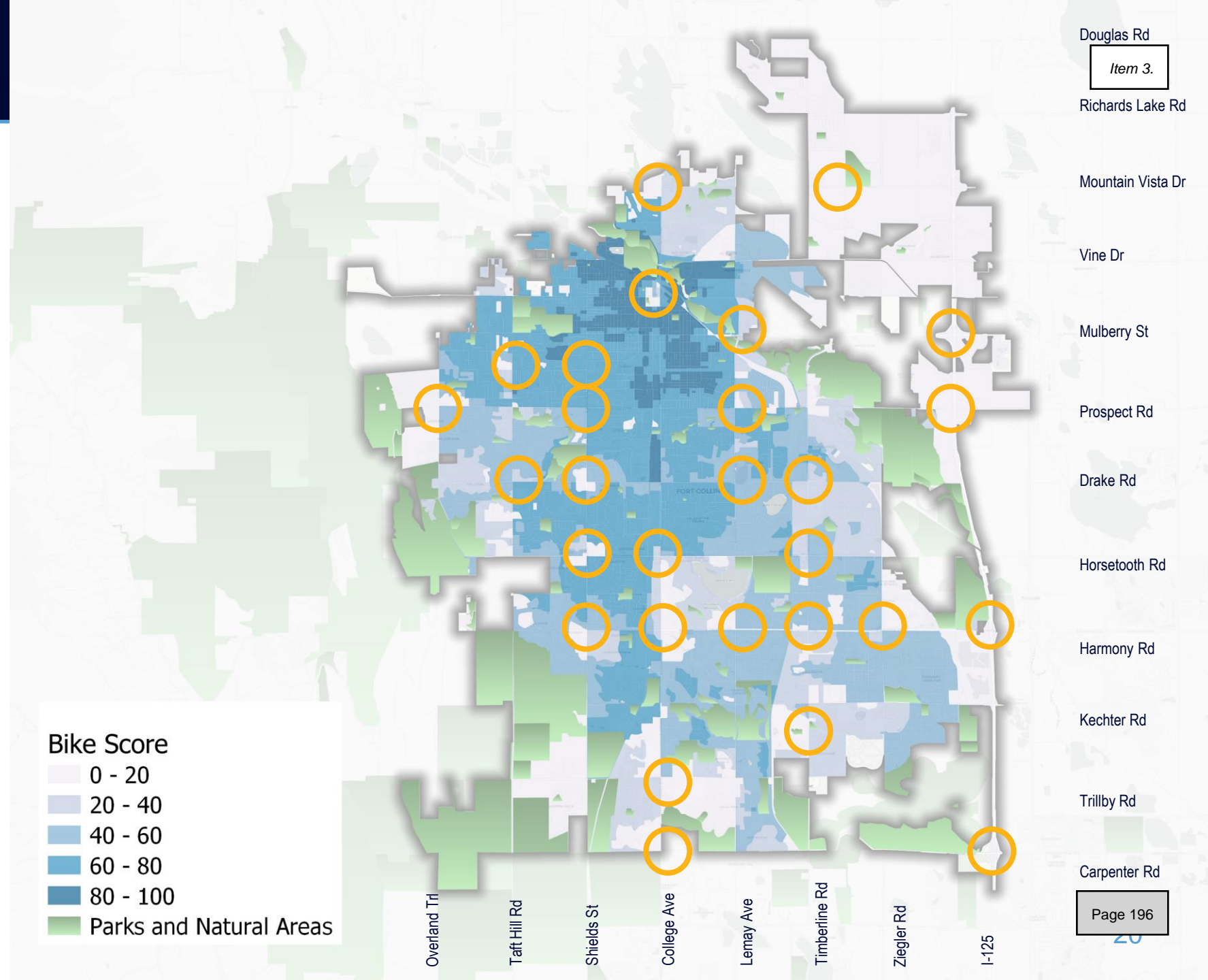
Encourage city/government facilities and social services to locate along transit and active transportation facilities

Strengthen requirements for mixed-use development in transit-oriented development overlay areas to encourage a mix of uses near transit

- Phase 2 Land Development Code Update
- Our Climate Future
- City Plan

City Plan

Activity Centers



Mixed-Use Districts

Downtown



Urban Mixed-Use



Suburban Mixed-Use



Neighborhood Mixed-Use



How might neighborhood mixed-use districts evolve over time?

Modest Retrofit



Moderate Revamping



Significant Infill/Redevelopment



Expand Active Transportation



Strategies include...	Connection to other Plans / Efforts
Ensure that the percent of transportation funding allocated to active modes aligns with the City's strategic goals	<ul style="list-style-type: none"> • Active Modes Plan
Implement expansion of the active modes network and crossings, as identified in the Active Modes Plan	<ul style="list-style-type: none"> • Active Modes Plan
Continue filling sidewalk gaps on an annual basis and upgrading to detached and widened sidewalks	<ul style="list-style-type: none"> • Pedestrian Needs Assessment
Continue the design and construction of new paved trails throughout the city	<ul style="list-style-type: none"> • Paved Recreational Trail Plan

Supporting Themes

Strategies in these categories support and work in tandem with the core strategies

- Expand access to nature and parks
- Expand transit services
- Increase awareness through education and outreach
- Improve safety conditions for vulnerable road users

Supporting Strategies

Strategies include...

Implement parks and public spaces envisioned in adopted plans such as the Parks and Recreation Master Plan.

Continue to expand access to nature through the Nature in the City grant program.

Connect public transit to other modes through strategically located mobility hubs as recommended in the Transit Master Plan.

Expand public awareness of the ability to connect to destinations in less than 15-minutes with active modes through targeted marketing and trip planning support as part of the Shift Your Ride program.

Take action to move Fort Collins towards being a Vision Zero city



Mobility Hub



Equity

Groups that will be prioritized:

*Metrics from the Larimer
County Health Equity Index
(HEI)*

- 
- Youth
 - Older adults
 - Racial and ethnic minorities
 - People with disabilities
 - Households without a vehicle
 - Poverty
 - Poor mental health
 - Low physical activity and high rates of obesity
 - Senior housing
 - Affordable housing
 - Mobile home parks

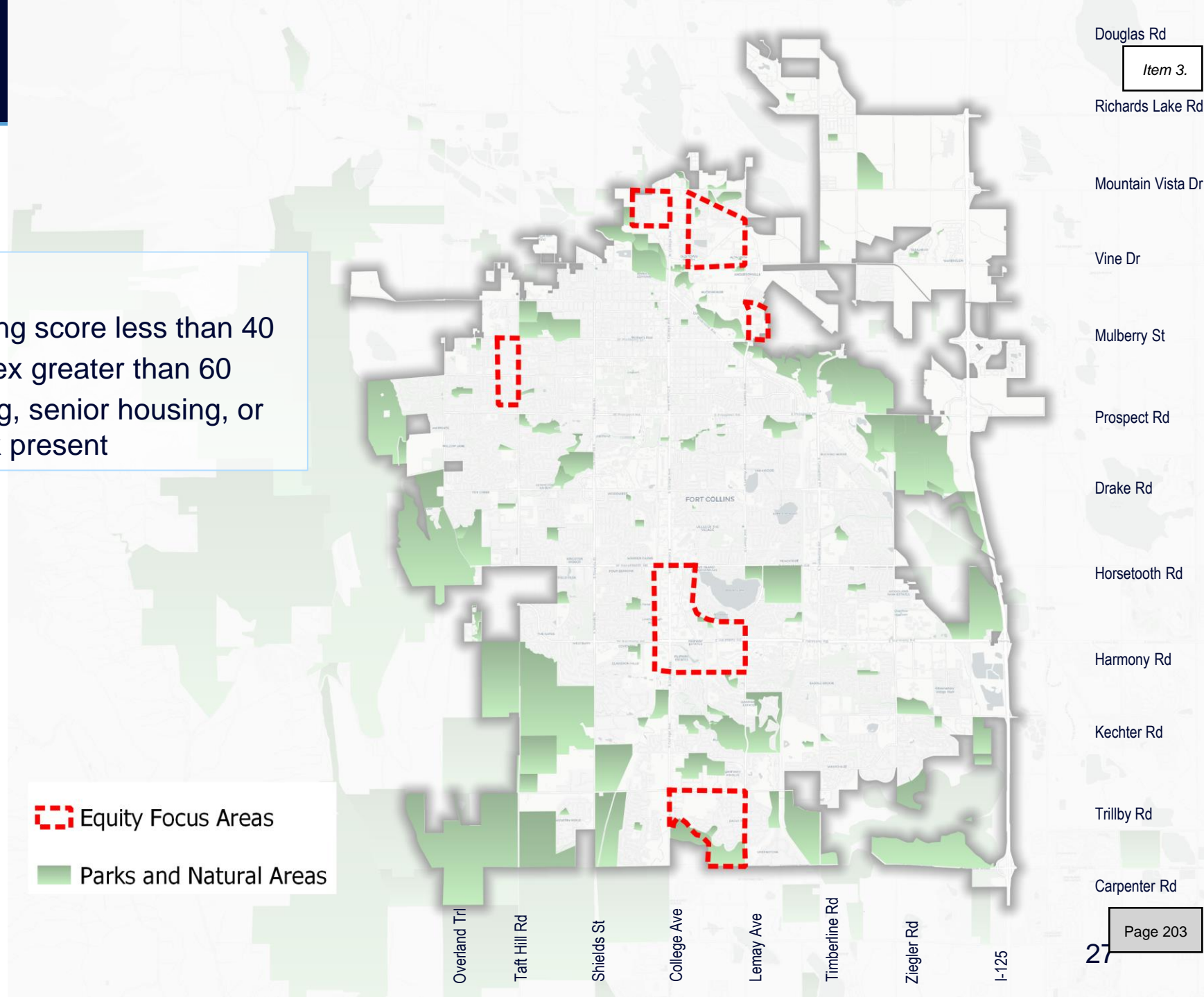
Equity Focus Areas

Areas that have:

- Walking or bicycling score less than 40
- Health Equity Index greater than 60
- Affordable housing, senior housing, or mobile home park present

 Equity Focus Areas

 Parks and Natural Areas





Next Steps

Next Steps

- » **Incorporate Council feedback into the summary report**
- » **Use findings to inform corresponding efforts**

Key Questions

- 1 Do Councilmembers support the vision and goals?
- 2 Do Councilmembers support the strategies?

THANK YOU!

For Questions or Comments, Please Contact:

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