

AGENDA Local Planning Agency Meeting

5:30 PM - Thursday, February 15, 2024 - City Hall

CALL TO ORDER

ACKNOWLEDGEMENT OF QUORUM AND PROPER NOTICE

1. APPROVAL OF MINUTES

1.1 Approval of Minutes

January 18, 2024 LPA

2. CONSIDERATION WITH DISCUSSION, PUBLIC HEARINGS AND RECOMMENDATION

2.1 FIRST READING

Ordinance Number 24-03: Comprehensive Plan Amendment, 2023-CPLUS-09 – Habitat For Humanity of Lake and Sumter, Florida, Inc – Future Land Use Assignment for Parcels with Alternate Key 1123461

2.2 Ordinance Number 24-09: Comprehensive Plan Amendment, 2023-CPLUS-11 – Thomas Zahn, Lake RC, Inc. – Future Land Use Assignment for Parcels with Alternate Key numbers 1784069, 2814128, and 2814144

3. ADJOURNMENT

This Agenda is provided to the Commission only as a guide, and in no way limits their consideration to the items contained hereon. The Commission has the sole right to determine those items they will discuss, consider, act upon, or fail to act upon. Changes or amendments to this Agenda may occur at any time prior to, or during the scheduled meeting. It is recommended that if you have an interest in the meeting, you make every attempt to attend the meeting. This Agenda is provided only as a courtesy, and such provision in no way infers or conveys that the Agenda appearing here is, or will be the Agenda considered at the meeting.

If a person decides to appeal any decision made by the board, agency or commission with respect to any matter considered at such meeting or hearing, he or she will need a record of the proceedings, and that, for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based (Florida Statutes, 286.0105). In accordance with the Americans with Disabilities Act of 1990, persons needing a special accommodation to participate in this proceeding should contact the City Clerk 48 hours prior to any meeting so arrangements can be made. Telephone (352) 483-5430 for assistance.

TO: EUSTIS LOCAL PLANNING AGENCY (LPA)

FROM: Christine Halloran, City Clerk

DATE: February 15, 2024

RE: Approval of Minutes

Introduction:

This item is for consideration of the minutes of the January 18, 2024 Local Planning Agency Meeting.

Recommended Action:

Approval of the minutes as submitted.

Prepared By:

Mary Montez, Deputy City Clerk

Reviewed By:

Christine Halloran, City Clerk



MINUTES Local Planning Agency Meeting

5:30 PM - Thursday, January 18, 2024 - City Hall

CALL TO ORDER: 5:39 P.M.

ACKNOWLEDGEMENT OF QUORUM AND PROPER NOTICE

PRESENT: Vice Chair Emily Lee, Mr. Gary Ashcraft, Ms. Nan Cobb, Mr. Willie

Hawkins, Chairman Michael Holland

1. APPROVAL OF MINUTES

1.1 Approval of Minutes

November 2, 2023 LPA Meeting

Motion made by Mr. Hawkins, Seconded by Vice Chair Lee, to approve the Minutes as submitted. The motion passed on the following vote:

Voting Yea: Vice Chair Lee, Mr. Ashcraft, Ms. Cobb, Mr. Hawkins, Chairman Holland

2. CONSIDERATION WITH DISCUSSION, PUBLIC HEARINGS AND RECOMMENDATION

2.1 Ordinance Number 24-01: Amending the Land Development Regulations, Chapter 109, Section 109-4: Use Regulations Table to allow all Community/Service Uses (except as listed below), subject to certain conditions, and allow Daycare Centers and Churches as Conditional Uses within the General Industrial Land Use District and allow the Development Services Director to make determinations on the blank cells of the Table

Mike Lane, Development Services Director, discussed Ordinance Number 24-01 which would amend the Use Regulations Table, Section 109-4 of the Land Development Regulations. He noted the request by a resident to allow additional uses in the General Industrial land use district. Staff was directed to review the use table and bring back an amendment. He reviewed the draft table and the changes made to the table. He indicated that all conditional uses would come back to the Commission for approval. He noted the suggestion that the blank cells no longer be "not permitted" but instead be at the discretion of the Development Services Director.

Ms. Cobb commented on the possibility of updating the Code and Regulations and paying to have a professional company do a comprehensive review to update the codes. She noted some sections date back to the 1950's.

Tom Carrino, City Manager, responded that the Commission previously asked staff to look at densities, lot widths and residential design guidelines. He commented that staff did not want to go through the RFQ process which could take a while. He stated staff is comfortable with utilizing the continuing services contracts and indicated that they have scheduled a meeting for the next week to look at the density reduction, lot widths and variations and design guidelines. He indicated they could add to the scope a review of the use table. He stated that based on previous Commission direction staff is gearing up a firm to begin reviewing the code to make some changes the Commission wanted.

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Mr. Ashcraft asked what Ms. Pelfry was looking for with Mr. Carrino reporting that and Mr. Lane met with Ms. Pelfry and her sister who is a planning professional. He indicated they have looked at the draft use table and they were in agreement with that. He added that she did not provide specific information regarding what she wanted.

Vice Chair Lee stated that the changes seem to be only based on Ms. Pelfrey's need but Ms. Cobb is stating we need to look at the City's overall need. She asked what Mr. Lane was trying to accomplish.

Mr. Lane responded that he was trying to address the blank cells which currently are not permitted. He added he was trying to have some things addressed by the department rather than taking everything to the Commission.

Mr. Carrino stated that Ms. Pelfry's initial application was to go from General Industrial to General Commercial and the Commission wasn't comfortable with that. Staff felt that the direction from the Commission was to work with Ms. Pelfry and bring back something that would help her stay within General Industrial.

Mr. Hawkins expressed agreement with having a consultant review the City's Code of Ordinances and Land Development Regulations. He stated he was not comfortable with the proposed changes.

Vice Chair Lane asked what Ms. Pelfry wants that would be addressed by the proposed changes.

Mr. Lane responded that she was prepared to come back for a conditional use permit. He indicated she probably is looking at a few options and tenants for the site.

Further discussion was held regarding the proposed changes being based on one person's needs that may not be good for the City overall.

Chairman Holland asked if the Commission is comfortable with adding review of the use table to what staff is looking at bringing in a company to review.

Mr. Carrino responded that the company they are working with is Kimberly Horn. He stated they have experts in many fields including planning, architecture and land use.

Discussion was held regarding whether to postpone the proposed ordinance or deny due to the complexity of whatever will be presented later.

The ordinance died due to lack of a motion.

2.2 <u>Ordinance Number 24-03: 2023-CPLUS-09 - Future Land Use Map Amendment for</u> Recently Annexed Parcel Alternate Key Number 1123461 - Request for Postponement

Attorney Garcia announced that there are two ordinances that the applicants have requested postponement. She said if the LPA agrees to postpone then anyone present can be allowed to speak on those ordinances.

Jeff Richardson, Deputy Director of Development Services, explained the applicants have sent emails asking for postponement. He stated the applicants asked to postpone due to their desire to change the requested land use to a designation more consistent with the surrounding properties. He indicated staff would have to notify the County and re-advertise. He added they would have to go to, most likely, the second meeting in February.

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Chairman Holland opened the floor to public comment at 5:56 p.m. for Items 2.2 a 2.4. There being no public comment, the hearing was closed at 5:56 p.m.

Motion made by Mr. Ashcraft, Seconded by Vice Chair Lee, to postpone consideration of Ordinances Number 24-03 and 24-09. The motion passed on the following vote:

Voting Yea: Vice Chair Lee, Mr. Ashcraft, Ms. Cobb, Mr. Hawkins, Chairman Holland

2.3 Ordinance Number 24-06: 2023-CPLUS-10 – Suzan EP Vandevelde, Trustee, et al – Assignment of Future Land Use for parcels with Alternate Key Numbers 1213355 and 1213347

Mr. Richardson reviewed Future Land Use Amendment 2023-CPLUS-10 (Ordinance Number 24-06) for the Assignment of the Future Land Use designation for property located on County Road 44 at South Fish Camp Road Alternate Key Number 1213355 and 1213347. He stated the request is for Mixed Commercial Residential with a design district designation of Suburban Corridor. He added that the current designation in the County is for Urban Low.

Mr. Richardson presented a general location map noting that it is located within the Joint Planning Area and there are adequate utilities available. He indicated further review would be conducted once actual development plans are submitted.

Mr. Richardson commented that the intersection is becoming a mixed commercial node. He explained that the requested land use designation is compatible with the existing City uses in the area. He further reviewed staff's analysis of the requested designation for the site. He stated that proper notices and advertisement were completed and the proposal is consistent with the Comprehensive Plan and Land Development Regulations. He expressed staff's recommendation for approval to be transmitted to the Commission for consideration.

The Board members questioned whether or not public comment was received with Mr. Richardson responding there were two phone calls received wanting to know what was specifically proposed with Mr. Richardson explaining that the City has not yet received specific development plans.

Chairman Holland opened the floor to public comment at 6:03 p.m. There being no public comment, the hearing was closed at 6:04 p.m.

Motion made by Mr. Hawkins, Seconded by Mr. Ashcraft, to approve FLU Amendment 2023-CPLUS-10 and transmit to the Commission for consideration. The motion passed on the following vote:

Voting Yea: Vice Chair Lee, Mr. Ashcraft, Ms. Cobb, Mr. Hawkins, Chairman Holland

2.4 Ordinance Number 24-09: 2023-CPLUS-11 - Future Lade Use Map Assignment for Parcels with Alternate Key Number 1784069, 2814128 and 2814144 - Request for Postponement

Ordinance 24-09 was moved for postponement as part of postponement of Ordinance 24-03 as requested by the applicant.

3. ADJOURNMENT: 6:04 P.M.

^{*}These minutes reflect the actions taken and portions of the discussion during the meeting. To review the entire discussion concerning any agenda item, go to www.eustis.org and click on the video for the meeting in question. A DVD of the entire meeting or CD of the entire audio recording of the meeting can be obtained from the office of the City Clerk for a fee.

CHRISTINE HALLORAN	MICHAEL L. HOLLAND
City Clerk	Chairman

P.O. Drawer 68 • Eustis, Florida 32727-0068 • (352) 483-5430

TO: EUSTIS CITY LOCAL PLANNING AGENCY

FROM: Tom Carrino, City Manager

DATE: February 15, 2024

RE: Ordinance Number 24-03:Comprehensive Plan Amendment

2023-CPLUS-09 – Habitat For Humanity of Lake and Sumter, Florida,

Inc – Future Land Use Assignment for Parcels with Alternate Key

1123461

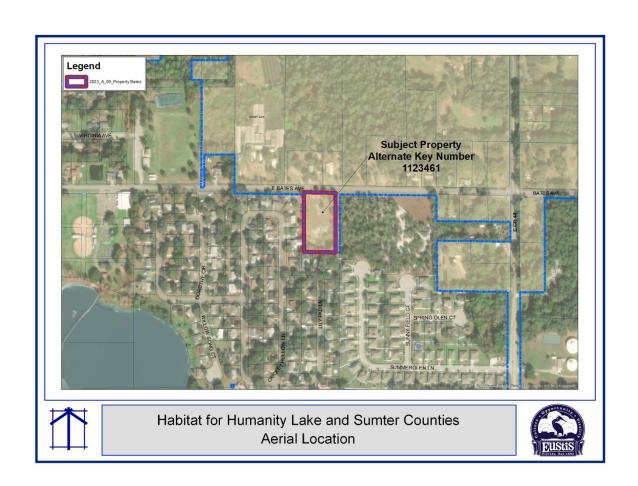
Introduction:

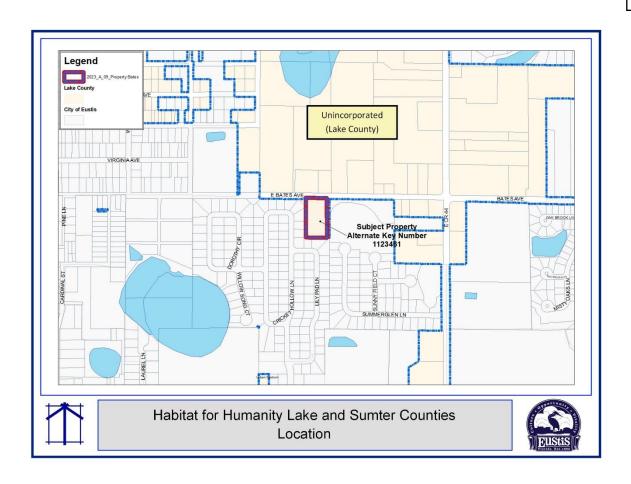
Ordinance Number 24-02 provides for the voluntary annexation of approximately 1.88 acres of land located along the south side of Bates Avenue east of Wall Street at 2596 E. Bates Avenue (Alternate Key Number 1123461). Provided the annexation of the subject property is approved, via Ordinance Number 24-02, Ordinance Number 24-03 would change the future land use designation from Urban Low in Lake County to Suburban Residential (SR) in the City of Eustis, and Ordinance Number 24-04 would assign the subject property a design district designation of Suburban Neighborhood. If Ordinance Number 24-02 is denied, then there can be no consideration of Ordinance Numbers 24-03 and 24-04.

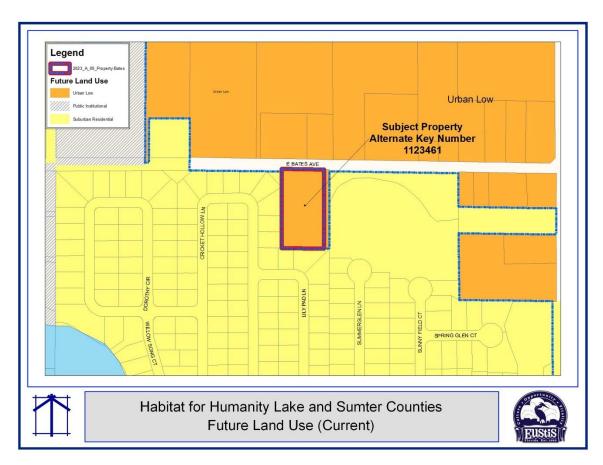
Background:

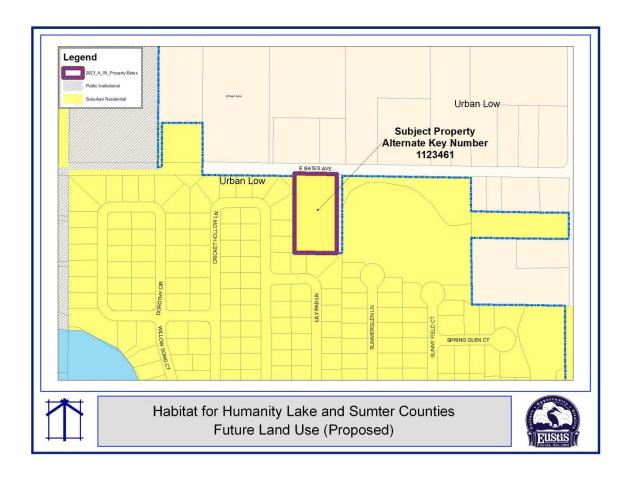
- 1. The site contains approximately 1.88 acres and is located within the Eustis Joint Planning Area.
- 2. The proposed annexation property is within an enclave area of the City and is contiguous to the City boundaries on the south and western property lines as represented on the Location map, herein.
- The site has a Lake County land use designation of Urban Low, but approval of Ordinance Number 24-03 would change the land use designation to Suburban Residential (SR) in the City of Eustis.

Location	Existing Use	Future Land Use	Design District
Site V	Vacant	Urban Low	N/A
		(Lake County)	
North Single-Family	Cinale Femily/ Vecent	Urban Low	N/A
	Single-Family/ Vacant	(Lake County)	
South	Single-Family	Suburban Residential	Suburban Neighborhood
East	Vacant	Suburban Residential	Suburban Neighborhood
West	Single-Family	Suburban Residential	Suburban Neighborhood









Applicant's Request

The applicant and property owners, Habitat for Humanity of Lake and Sumter Florida, Inc., wish to change the future land use of recently annexed property, to Suburban Residential (SR), and assign a design district of Suburban Neighborhood.

The current Lake County future land use designation for the subject property is Urban Low. The Lake County land use designation allows for residential uses of up to 4 dwelling units per net buildable acre.

The property owner has requested the City of Eustis Suburban Residential future land use designation with the annexation. The SR future land use provides for residential uses up to five (5) dwelling units per acre.

Analysis of Comprehensive Plan/Future Land Use Request (Ordinance Number 24-03) In accordance with the Florida Statutes Chapter 163.3177.9.:

Discourage Urban Sprawl:

Primary Indicators of Sprawl:

The future land use element and any amendment to the future land use element shall discourage the proliferation of urban sprawl. The primary indicators that a plan or plan amendment does not discourage the proliferation of urban sprawl are listed below. The evaluation of the presence of these indicators shall consist of an analysis of the plan or

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plan amendment within the context of features and characteristics unique to each locality in order to determine whether the plan or plan amendment:

Review of Indicators

1. Low Intensity Development:

Promotes, allows, or designates for development substantial areas of the jurisdiction to develop as low-intensity, low-density, or single-use development or uses.

This indicator does not apply. The requested future land use will provide for a higher density (5 du/acre) and the SR designation allows the infill of development types similar to the existing patterns at similar densities.

2. Urban Development in Rural Areas:

Promotes, allows, or designates significant amounts of urban development to occur in rural areas at substantial distances from existing urban areas while not using undeveloped lands that are available and suitable for development.

This indicator does not apply. The subject properties are located in a "partial" enclave area and will require city services to develop.

3. Strip or Isolated Development:

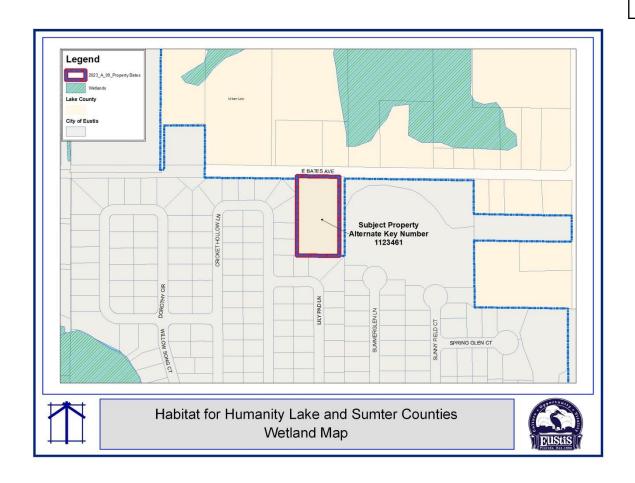
Promotes, allows, or designates urban development in radial, strip, isolated, or ribbon patterns generally emanating from existing urban developments.

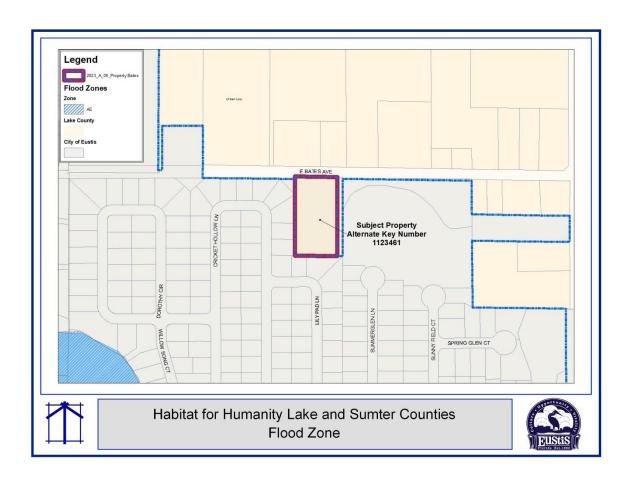
This indicator does not apply. The subject properties are located in a "partial" enclave area and will require city services to develop.

4. Natural Resources Protection:

Fails to adequately protect and conserve natural resources, such as wetlands, floodplains, native vegetation, environmentally sensitive areas, natural groundwater aquifer recharge areas, lakes, rivers, shorelines, beaches, bays, estuarine systems, and other significant natural systems.

This indicator does not apply. The subject property is not subject to floodplain impact, and does not contain wetland areas. The Comprehensive Plan and the Land Development Regulations include standards for protecting environmentally sensitive lands that would apply should the conditions at the time of development warrant such protection.





5. Agricultural Area Protection:

Fails to adequately protect adjacent agricultural areas and activities, including silviculture, active agricultural and silvicultural activities, passive agricultural activities, and dormant, unique, and prime farmlands and soils.

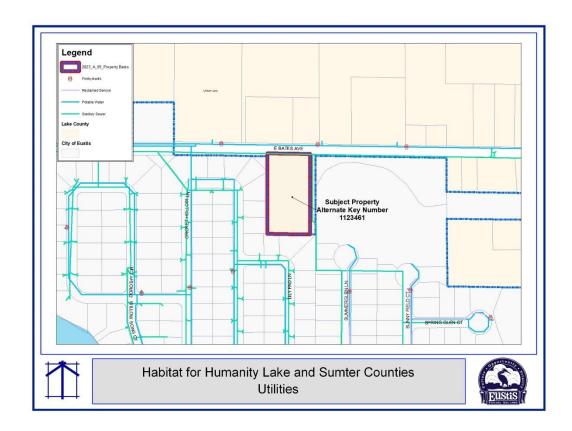
This indicator does not apply. This site and adjacent areas do not support active agricultural or silvicultural activities. The site is within an existing developed and further developing area.

6. Public Facilities:

Fails to maximize the use of existing public facilities and services.

This indicator does not apply. City water is available to serve the property. Development of this parcel will maximize the use and efficiency of the City water services. City Sewer is available with adequate capacity to serve the property and will be addressed via the site development process.

The Coolidge Street/Rosenwald Garden area to the west is the target for a Cityplanned improvement project that includes extensive water and sewer system improvements as well as stormwater improvements between Bates Avenue and Getford Road. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks. These improvements will benefit the larger area, including the subject property.



Cost Effectiveness and Efficiency of Public Facilities:

Allows for land use patterns or timing which disproportionately increase the cost in time, money, and energy of providing and maintaining facilities and services, including roads,

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potable water, sanitary sewer, stormwater management, law enforcement, education health care, fire, and emergency response, and general government.

This indicator does not apply. Adequate capacity is available to serve the existing and future development.

7. Separation of Urban and Rural:

Fails to provide a clear separation between rural and urban uses.

This indicator does not apply. No nearby properties contain active agricultural activities or use. The surrounding area is developed or has development entitlements attached to the land. These developments have densities and intensities that are clearly suburban uses.

8. Infill and Redevelopment:

Discourages or inhibits infill development or the redevelopment of existing neighborhoods and communities.

This indicator does not apply. This property will promote infill development by allowing access to public facilities.

9. Functional Mix of Uses:

Fails to encourage a functional mix of uses.

This indicator does not apply. The site is surrounded by single-family development on the adjacent properties, which is consistent with permitted uses in the area.

10. Accessibility among Uses:

Results in poor accessibility among linked or related land uses.

This indicator does not apply. The Land Development Regulations include provisions to provide adequate access and linkage between related uses. City Departments will ensure compliance with these standards at the time of development review.

11. Open Space:

Results in the loss of significant amounts of functional open space.

This indicator does not apply. The site does not contain functional open space and is not connected to regionally significant open space. The subject properties are existing residential lots.

12. Urban Sprawl:

The future land use element or plan amendment shall be determined to discourage the proliferation of urban sprawl if it incorporates a development pattern or urban form that achieves four or more of the following:

a. Direction of Growth:

Directs or locates economic growth and associated land development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural resources and ecosystems.

The site is adjacent to existing suburban development patterns and is a logical infill of the urban development boundary. The Comprehensive Plan and Land Development Regulations have provisions to protect natural resources and ecosystems at the time of site plan approval.

b. Efficient and Cost-Effective Services:

Promotes the efficient and cost-effective provision or extension of public infrastructure and services.

Water and Sewer service is available. The development of the property will further encourage the efficient provision of services.

The Coolidge Street/Rosenwald Garden area to the west is the target for a City-planned improvement project that includes extensive water and sewer system improvements as well as stormwater improvements between Bates Avenue and Getford Road. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks. These improvements will benefit the larger area, including the subject property.

c. Walkable and Connected Communities:

Promotes walkable and connected communities and provides for compact development and a mix of uses at densities and intensities that will support a range of housing choices and a multimodal transportation system, including pedestrian, bicycle, and transit, if available.

At the time of development, the site must meet the City's Land Development Regulations including the creation of streets and street connections where they do not currently exist.

The Coolidge Street/Rosenwald Garden area is the target for a city-planned improvement project that includes area street improvements and sidewalks.

d. Water and Energy Conservation:

Promotes the conservation of water and energy.

The development of the site must meet City development and Florida Building Code standards that will require energy and water-efficient appliances.

e. Agricultural Preservation:

Preserves agricultural areas and activities, including silviculture, and dormant, unique, and prime farmlands and soils.

Not applicable; this site and adjacent areas do not support active agricultural or silvicultural activities. The site is within an existing developed residential area.

f. Open Space:

Preserves open space and natural lands and provides for public open space and recreation needs.

This is not applicable. The site does not provide functional open space or natural areas on a regional basis.

g. Balance of Land Uses:

Creates a balance of land uses based upon demands of the residential population for the nonresidential needs of an area.

The proposed land use is consistent with the surrounding area the site is not positioned to front primary or secondary corridors that would encourage commercial development.

h. Urban Form Densities and Intensities:

Provides uses, densities, and intensities of use and urban form that would remediate an existing or planned development pattern in the vicinity that constitutes sprawl or if it provides for an innovative development pattern such as transit-oriented developments or new towns as defined in s. 163.3164.

Not applicable.

In Accordance with Comprehensive Plan Future Land Use Element Appendix:

All applications for a Plan amendment relating to the development patterns described and supported within the Plan including, but not limited to, site specific applications for changes in land use designations, are presumed to involve a legislative function of local government which, if approved, would be by legislative act of the City and shall, therefore, be evaluated based upon the numerous generally acceptable planning, timing, compatibility, and public facility considerations detailed or inferred in the policies of the Plan. Each application for an amendment to the Map #1: 2035 Future Land Use Map by changing the land use designation assigned to a parcel of property shall also be reviewed to determine and assess any significant impacts to the policy structure on the Comprehensive Plan of the proposed amendment including, but not limited to, the effect of the land use change on either the internal consistency or fiscal structure of the Plan.

Major Categories of Plan Policies:

This Plan amendment application review and evaluation process will be prepared and presented in a format consistent with the major categories of Plan policies as follows:

1. General Public Facilities/Services:

Since the Plan policies address the continuance, expansion and initiation of new government service and facility programs, including, but not limited to, capital facility construction, each application for a land use designation amendment shall include a description and evaluation of any Plan programs (such as the effect on the timing/financing of these programs) that will be affected by the amendment if approved. This analysis shall include the availability of, and actual and anticipated demand on, facilities and services serving or proposed to serve the subject property. The facilities and services required for analysis include emergency services, parks and recreation, potable water, public transportation if and when available, sanitary sewer, schools, solid waste, stormwater, and the transportation network.

a. Emergency Services Analysis:

Eustis Emergency Services already provides emergency response to other properties in the area. Any development consistent with the Suburban Residential future land use designation would not have a significant negative impact on the operations of Eustis emergency services.

b. Parks & Recreation:

In 2010, the City prepared a Park Inventory and Level of Service Demand and Capacity analysis as part of the Comprehensive Plan Evaluation and Appraisal Report. The results show that a surplus of park area exists up to and beyond the City's population of 20,015. The current population is

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approximately 24,500. Pursuant to Comprehensive Plan policies and Land Development Regulations, residential development will be required to provide on-site park amenities.

c. Potable Water & Sanitary Sewer:

Water and sewer are available to the subject property. Both the water and sewer systems have adequate capacity to serve the development of the property. The Coolidge Street/Rosenwald Garden area to the west is the target for a City-planned improvement project that includes extensive water and sewer system improvements as well as stormwater improvements between Bates Avenue and Getford Road. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks. These improvements will benefit the larger area, including the subject property.

d. Schools:

The proposed change should not negatively impact schools. At the time of development application verification of capacity will be required from Lake County Schools.

e. Solid Waste:

The City contracts with Waste Management for the hauling of solid waste. The company already services properties in the general area of the subject property. Serving this property will increase efficiency in the delivery of services.

f. Stormwater:

The Comprehensive Plan and Land Development Regulations include the level of service standards to which new development must adhere. Projects designed to meet these standards will not negatively affect the existing facilities and services. The Coolidge Street/Rosenwald Garden area is the target for a city-planned improvement project that includes improvements and additions to address stormwater management for the vicinity.

g. Transportation Network Analysis:

This potential annexation and the subsequent development of the property will not add additional impacts as the parcels being annexed include existing platted lots.

2. Natural Resources/Natural Features:

The policies of the Plan also contain general regulatory guidelines and requirements for managing growth and protecting the environment. These guidelines will be used to evaluate the overall consistency of the land use amendment with the Comprehensive Plan. Specifically, each amendment will be evaluated to 1) determine the existence of groundwater recharge areas; 2) the existence of any historical or archaeological sites; 3) the location of flood zones and the demonstration that the land uses proposed in flood-prone areas are suitable to the continued natural functioning of flood plains; and 4) the suitability of the soil and topography to the development proposed.

a. Groundwater recharge areas:

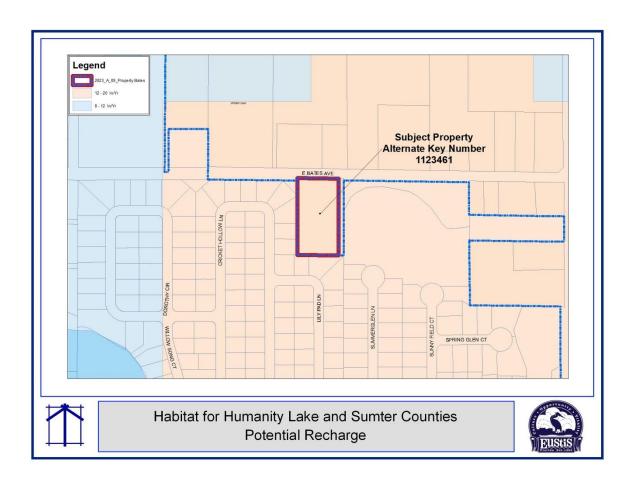
The site may be within a recharge area, and a site-specific geotechnical and hydrologic study will be needed to determine the site-specific impact at the time of development. Source: Lake County Comprehensive Plan 2030 Floridian Aquifer Recharge Map.

b. Historical or archaeological sites:

The City does not have any record of Florida Master Site Files related to this property and no known historical or cultural resources exist.

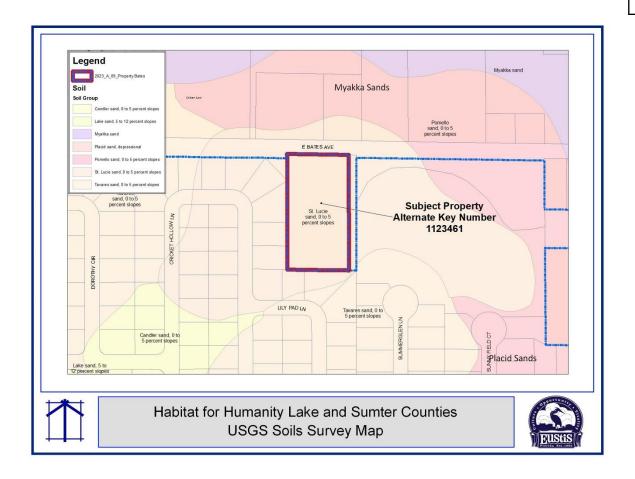
c. Flood zones:

The subject property is not impacted by a 100-year flood zone area. Source - Lake County GIS - 2012 Flood Zones.



d. Soil and topography:

The site soils are primarily St. Lucie sands. These sands are all typically very deep, excessively drained soils.



3. Comprehensive Plan Review:

Additional criteria and standards are also included in the Plan that describe when, where, and how development is to occur. Plan development policies will be used to evaluate the appropriateness of the compatibility of the use, intensity, location, and timing of the proposed amendment.

Existing Land Use According to the Lake County Comprehensive Plan:

The existing Lake County future land use designation of the property is Urban Low, which provides for residential uses at up to 4 dwelling units per acre as well as supporting commercial and institutional uses.

Proposed Land Use According to the Eustis Comprehensive Plan:

The Suburban Residential (SR) land use designation is provided to accommodate the majority of residential development within the City. The general range of uses include: a mix of single-family detached, patio home, and townhouse dwellings in a suburban atmosphere and may also include ACLF, parks and recreation facilities, and schools. Apartments may be permitted through the PUD process. Public and utility services and facilities that are 2 acres

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or less in size are also permitted. Suburban Residential lands may be developed up to a maximum density of 5 dwelling units per net buildable acre.

Comparison of Lake County Development Conditions

The land use designations of residential properties within the City of Eustis in the surrounding area are generally Suburban Residential (SR) with a maximum density of 5 dwelling units per acre (du/ac).

The surrounding properties, immediately adjacent to the north and east, are unincorporated areas that are designated Urban low with a maximum density of 4 dwelling units per net buildable acre.

Proposed Residential Land Uses.

The City shall limit these uses adjacent to incompatible commercial or industrial lands unless sufficient mitigation, such as buffering and setbacks is provided and available, which lessens the impact to the proposed residences.

This area is predominantly residential and the proposed use of the land will continue to be residential.

Proposed Non-Residential Land Uses.

The City shall generally not permit new industrial uses to be located adjacent to existing or planned residentially designated areas.

Not applicable.

1. Transportation:

Each application for a land use designation amendment will be required to demonstrate consistency with the Transportation Element of the adopted Comprehensive Plan.

The use of the land is already residential in nature and the increase in traffic caused by an additional 6 to 8 lots should be negligible.

2. Water Supply:

Each application for a land use designation amendment will be required to demonstrate that adequate water supplies and associated public facilities are (or will be) available to meet the projected growth demands.

City water service and other services are available. The City's adopted Water Supply Plan anticipated additional growth consistent with this development, so both supply and capacity are available.

In Accordance with Chapter 102-16(f), Land Development Regulations

Standards for Review:

In reviewing the application of a proposed amendment to the comprehensive plan, the local planning agency and the city commission shall consider:

a. Consistent with Comprehensive Plan:

Whether the proposed amendment is consistent with all expressed policies the comprehensive plan.

The proposed amendment is consistent with the Comprehensive Plan.

b. In Conflict with Land Development Regulations:

Whether the proposed amendment is in conflict with any applicable provisions of these land development regulations.

The proposed amendment is not in conflict with the Land Development Regulations. At the time of development, there will be further review for compliance.

c. Inconsistent with Surrounding Uses:

Whether, and the extent to which, the proposed amendment is inconsistent with existing and proposed land uses.

The existing land uses in the immediate area are residential and the proposed use of the land is continued residential.

d. Changed Conditions:

Whether there have been changed conditions that justify an amendment.

The applicant wishes to annex the property into the City limits of Eustis. Assignment of a City of Eustis future land use designation is required. Upon annexation, the subject property will have a full array of municipal services, including central water. These changed conditions warrant a change in the land use designation.

e. Demand on Public Facilities:

Whether, and the extent to which, the proposed amendment would result in demands on public facilities, and whether, or to the extent to which, the proposed amendment would exceed the capacity of such public facilities, infrastructure, and services, including, but not limited to police, roads, sewage facilities, water supply, drainage, solid waste, parks and recreation, schools, and fire and emergency medical facilities.

City water and sewer services are available and, in close proximity to the site. Adequate capacity is available to serve future development consistent with the requested Suburban Residential future land use designation.

The Coolidge Street/Rosenwald Garden area to the west is the target for a City-planned improvement project that includes extensive water and sewer system improvements as well as stormwater improvements between Bates Avenue and Getford Road. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks. These improvements will benefit the larger area, including the subject property.

Upon annexation, the City will also provide other services such as fire and police protection, library services, parks, and recreation. The City provides these services to other properties in the area, so efficiency will improve.

f. Impact on Environment:

Whether, and the extent to which, the proposed amendment would result in significant impacts on the natural environment.

The site contains no apparent natural resources and is not connected to significant open space.

g. Orderly Development Pattern:

Whether, and the extent to which, the proposed amendment would result in an orderly and logical development pattern, specifically identifying any negative effects on such pattern.

The site is contiguous to the City limits. The development patterns already exist in the area and the future building on the previously platted lots will not cause incompatibilities with those development patterns.

h. Public Interest and Intent of Regulations:

Whether the proposed amendment would be consistent with or advance the public interest, and in harmony with the purpose and intent of these land development regulations.

The purpose and intent of the Land Development Regulations is as follows:

"The general purpose of this Code is to establish procedures and standards for the development of land within the corporate boundaries and the planning area of the city, such procedures and standards being formulated in an effort to promote the public health, safety and welfare and enforce and implement the City's Comprehensive Plan, while permitting the orderly growth and development with the city and Eustis planning area consistent with its smalltown community character and lifestyle."

The requested designation of SR land use will provide for orderly growth and development. This designation would advance the public interest by potentially providing additional housing, and the application of the LDRs to future development will ensure consistency with the community character and lifestyle of the city.

i. Other Matters:

Any other matters that may be deemed appropriate by the local planning agency or the city commissioners, in review and consideration of the proposed amendment.

No other matters.

Applicable Policies and Codes

1. Resolution Number 87-34

Joint Planning Area Agreement with Lake County: "The City and the County agree that the unincorporated areas adjacent to the City might be appropriately served by urban services provided by the City, and might therefore be annexed into the City in accordance with State law...... The City agrees to annex property in accordance

Item 2.1

with State law and provide adequate urban services and facilities to serve those areas within the Joint Planning Area."

- 2. Florida Statues Chapter 171.044: Voluntary Annexation:
 - a. "The owner or owners of real property in an unincorporated area of a county which is contiguous to a municipality and reasonably compact may petition the governing body of said municipality that said property be annexed to the municipality."
 - b. "Land shall not be annexed through voluntary annexation when such annexation results in the creation of enclaves."
- 3. Comprehensive Plan Suburban Residential (SR)

This designation is provided to accommodate the majority of residential development within the City.

<u>General Range of Uses</u>: This designation is intended to provide for a mix of single-family detached, patio home, and townhouse dwellings in a suburban atmosphere and may also include ACLF, parks and recreation facilities, and schools. Apartments may be permitted through the PUD process. Public and utility services and facilities that are 2 acres or less in size are also permitted.

<u>Maximum Density/Intensity</u>: Suburban Residential lands may be developed up to a maximum density of 5 dwelling units per net buildable acre. The maximum density may be exceeded through an affordable housing density bonus as provided in the Special Provisions below.

Special Provisions:

- (1) Density bonuses are permitted for the provision of affordable housing, including opportunities for a bonus increase between 5-15 percent in density in the Suburban Residential (SR) classification where at least 20 percent of the dwelling units are affordable to families having incomes less than 80 percent of the Orlando Metropolitan Statistical Area median, or where at least 50 percent of the dwelling units are affordable to families having incomes less than 120 percent of the Orlando Metropolitan Statistical Area median. Affordability is based on a housing cost-to-family income factor of 30 percent. A density bonus may also be allowed for energy conservation or green certification as provided for in the LDRs. The combined density bonus for affordable housing and energy conservation/green certification is limited to a total increase of 15%.
- (2) Permit the placement of residential units manufactured off site which otherwise meet all applicable federal and state regulations and standards, provided that:
 - a. all such housing is attached to foundations as in the case of conventional site-built construction; and
 - b. all such housing otherwise meets applicable lot, yard, and related residential classification as set forth in the Land Development Regulations.
- (3) Developments within the Wekiva Protection Overlay that include longleaf pine, sand hill, sand pine, and xeric oak communities shall protect these areas as dedicated open space or conservation easements, with total open space equal to at least 35% of the net buildable area.

- 4. Land Development Regulations Section 109-5.5(b)(1): The Suburbark-Neighborhood Design District has predominately residential uses with some neighborhood-scale commercial services with interconnected trails, bikeways and walkways with a street framework comprised of a range of blocks permitted throughout the neighborhoods.
- 5. Land Development Regulations Section 109-3 (Table 1) and Section 109-2.6: Suburban Residential land use has a maximum density of 5 units to one acre. The Suburban Residential designation is intended to regulate the character and scale of allowed uses so as to minimize their impacts on adjacent roadways and promote their compatibility with adjacent or nearby land uses.

Recommended Action:

Development Services recommends that the City of Eustis LPA transmits 2023-CPLUS-09 to the City Commission for consideration of Ordinance Number 24-03.

Policy Implications:

None

Alternatives:

- 1. Vote to transmit 2023-CPLUS-09 to the City Commission for consideration of Ordinance Number 24-03.
- 2. Vote to not transmit 2023-CPLUS-09 to the City Commission for consideration of Ordinance Number 24-03.

Budget/Staff Impact:

There would be no direct costs to the City beyond the normal City services. There would be no additional staff time beyond the normal review process.

Prepared By:

Jeff Richardson, AICP, Deputy Development Services Director

Reviewed By:

Mike Lane, AICP, Development Services Director

ORDINANCE NUMBER 24-03

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF EUSTIS, LAKE COUNTY, FLORIDA, AMENDING THE CITY OF EUSTIS COMPREHENSIVE PLAN PURSUANT TO 163.3187 F.S.; CHANGING THE FUTURE LAND USE DESIGNATION OF APPROXIMATELY 1.88 ACRES OF REAL PROPERTY AT ALTERNATE KEY NUMBER 1123461, ON THE SOUTH SIDE OF EAST BATES AVENUE AT 2596 EAST BATES AVENUE. FROM URBAN LOW IN LAKE COUNTY TO SUBURBAN RESIDENIAL IN THE CITY OF EUSTIS.

WHEREAS, on November 4, 2010, the Eustis City Commission adopted the City of Eustis Comprehensive Plan 2010-2035 through Ordinance Number 10-11; and

WHEREAS, State of Florida Department of Community Affairs found the City of Eustis Comprehensive Plan 2010-2035 In Compliance pursuant to Sections 163.3184, 163.3187, and 163.3189 Florida Statutes; and

WHEREAS, the City of Eustis periodically amends its Comprehensive Plan in accordance with Chapter 163.3187 and 163.3191, Florida Statutes; and

WHEREAS, the City of Eustis desires to amend the Future Land Use Map Series to change the Future Land Use designation on approximately 1.88 acres of real property at Lake County Property Appraiser's Alternate Key Number 1123461, on the south side of East Bates Avenue at 2596 East Bates Avenue., and more particularly described herein; and

WHEREAS, on February 15, 2024, the Local Planning Agency held a Public Hearing to consider the adoption of a Small-Scale Future Land Use Amendment for this change in designation; and

WHEREAS, on February 15, 2024, the City Commission held the 1st Public Hearing to consider the adoption of a Small-Scale Future Land Use Amendment for this change in designation; and

WHEREAS, on March 7, 2024, the City Commission held the 2nd Public Hearing to consider the adoption of a Small-Scale Future Land Use Amendment for this change in designation;

NOW, THEREFORE, THE COMMISSION OF THE CITY OF EUSTIS HEREBY ORDAINS:

SECTION 1.

Land Use Designation: That the Future Land Use Designation of the real property as described below shall be changed from Urban Low in Lake County to Suburban Residential within the City of Eustis:

Alternate Key Number: 1123461

Parcel Number: 07-19-27-0002-000-03001

Legal Description: W 208.71 FT OF E 254.15 FT OF N 417.44 FT OF W 1/2 OF GOV

LOT 1--LESS N 25 FT FOR RD RW-- ORB 6016 PG 152

SECTION 2.

Map Amendment and Notification: That the Director of Development Services shall be authorized to amend the Future Land Use Map of the Comprehensive Plan to incorporate the change described in Section 1 and provide appropriate notification in accordance with Florida Statutes.

SECTION 3.

Conflict: That all Ordinances or parts of Ordinances in conflict herewith are hereby repealed.

SECTION 4.

Severability: That should any section, phrase, sentence, provision, or portion of this Ordinance be declared by any court of competent jurisdiction to be unconstitutional or invalid, such decision shall not affect the validity of the Ordinance as a whole, or any part thereof, other than the part so declared to be unconstitutional or invalid.

SECTION 5.

Effective Date: The effective date of this plan amendment, if the amendment is not timely challenged, shall be 31 days after the Department of Economic Opportunity notifies the local government that the plan amendment package is complete. If timely challenged, this amendment shall become effective on the date the Department of Economic Opportunity or the Administration Commission enters a final order determining this adopted amendment to be in compliance. No development orders, development permits, or land uses dependent on this amendment may be issued or commence before it has become effective. If a final order of noncompliance is issued by the Administration Commission, this amendment may nevertheless be made effective by adoption of a resolution affirming its effective status, a copy of which resolution shall be sent to the Department of Economic Opportunity.

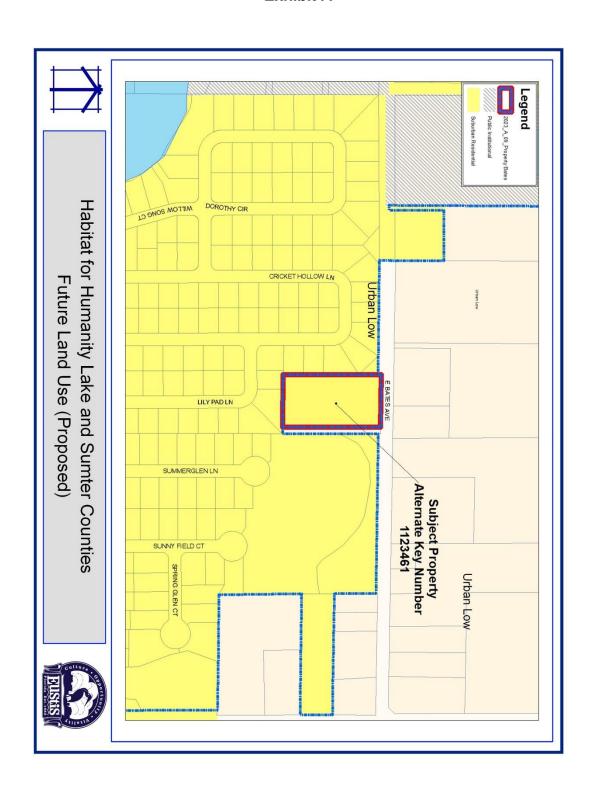
the City of Eustis, Florida, this o	day of, 2024.
	CITY COMMISSION OF THE CITY OF EUSTIS, FLORIDA
	Michael L. Holland Mayor/Commissioner
ATTEST:	Wayon commissioner
Christine Halloran, City Clerk	

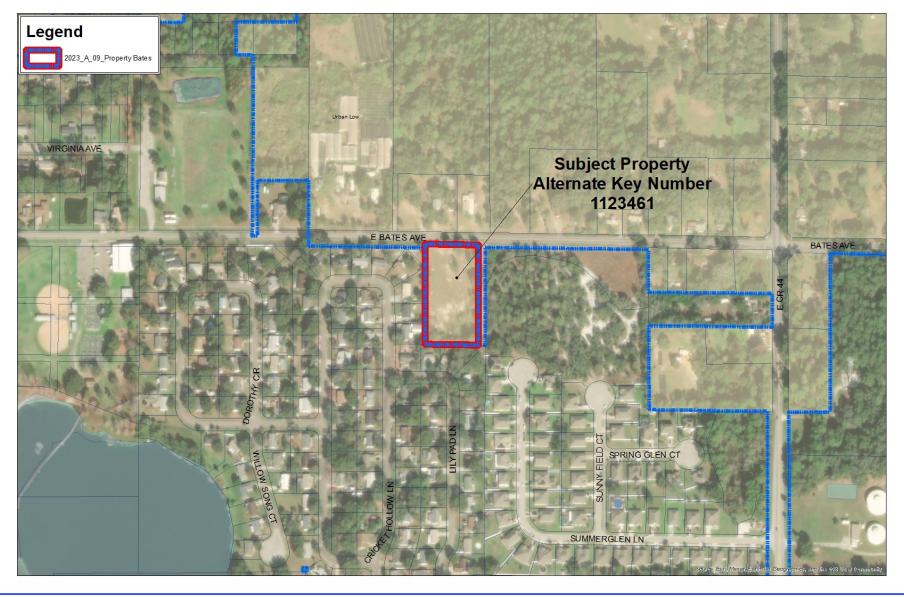
CITY OF EUSTIS CERTIFICATION

STATE OF FLORIDA COUNTY OF LAKE	
	Iged before me this day of, Christine Halloran, City Clerk, who are personally known
	Notary Public - State of Florida
	My Commission Expires: Notary Serial Number:
<u>CITY AT</u>	TORNEY'S OFFICE
This document is approved as to form a Commission of the City of Eustis, Florida.	and legal content for the use and reliance of the City
City Attorney's Office	Date
CERTIFI	CATE OF POSTING
same by posting one (1) copy hereof at	is hereby approved, and I certify that I published the City Hall, one (1) copy hereof at the Eustis Memorial Eustis Parks and Recreation Office, all within the County, Florida.

Christine Halloran, City Clerk

Exhibit A

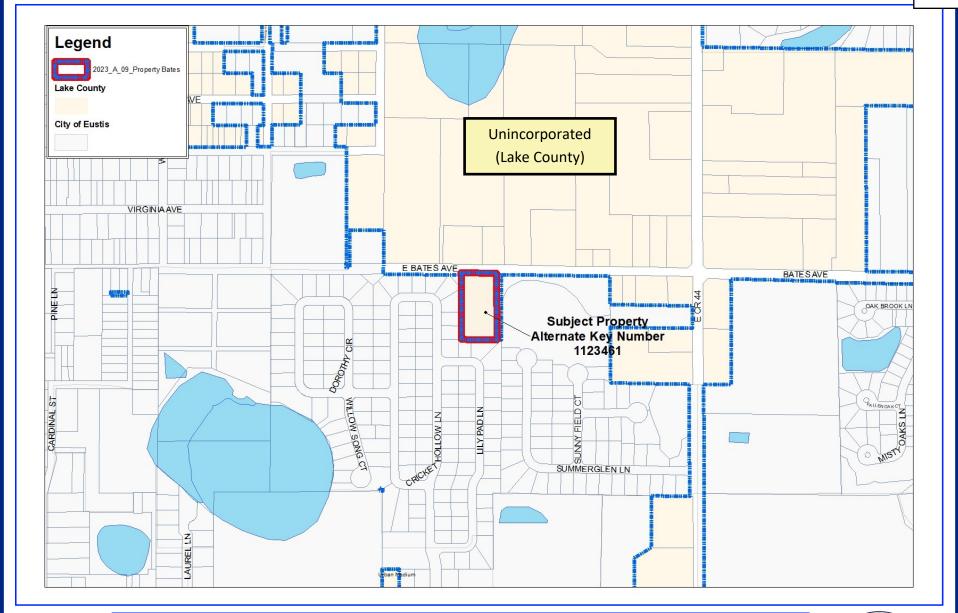






Habitat for Humanity Lake and Sumter Counties
Aerial Location

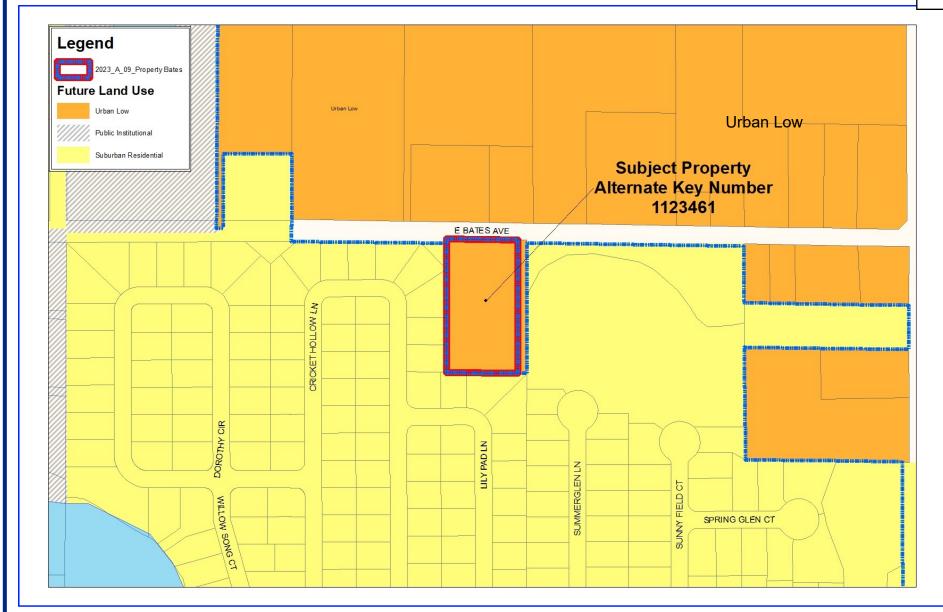






Habitat for Humanity Lake and Sumter Counties Location

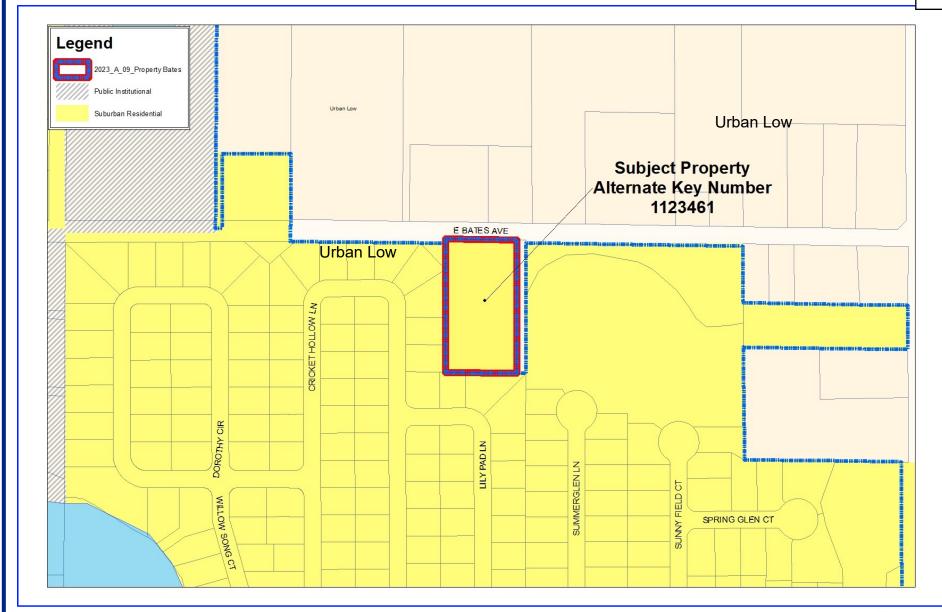






Habitat for Humanity Lake and Sumter Counties Future Land Use (Current)

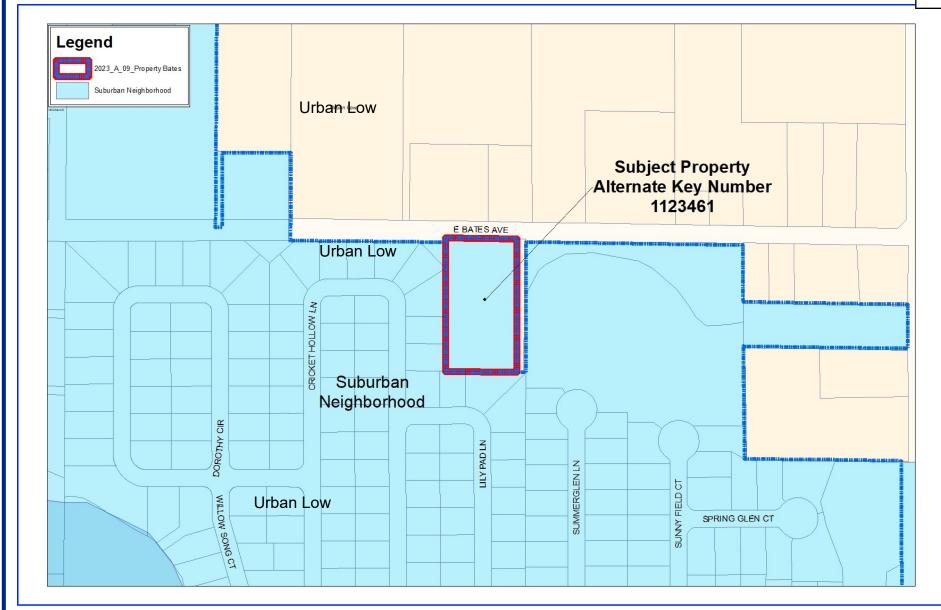






Habitat for Humanity Lake and Sumter Counties Future Land Use (Proposed)

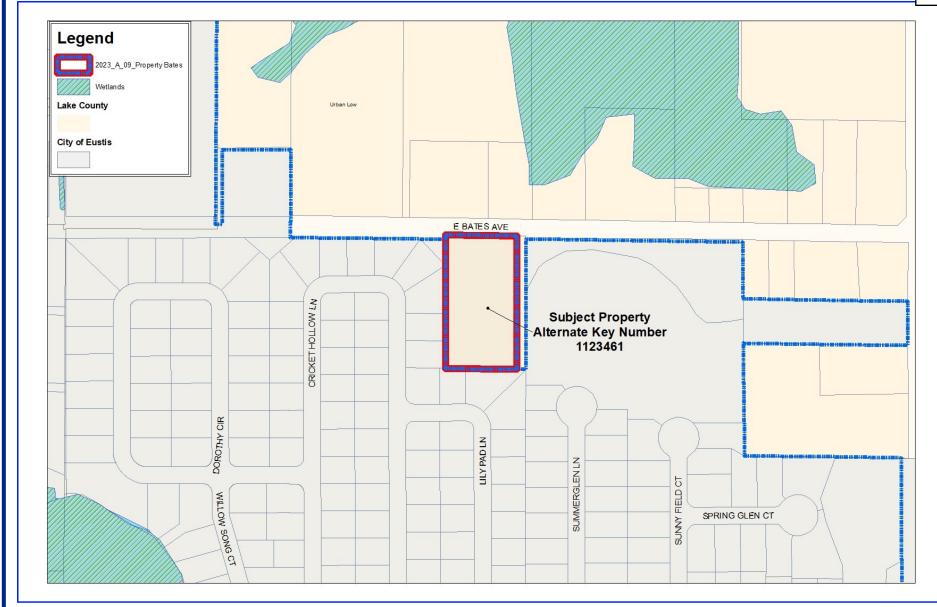






Habitat for Humanity Lake and Sumter Counties
Design District (After)

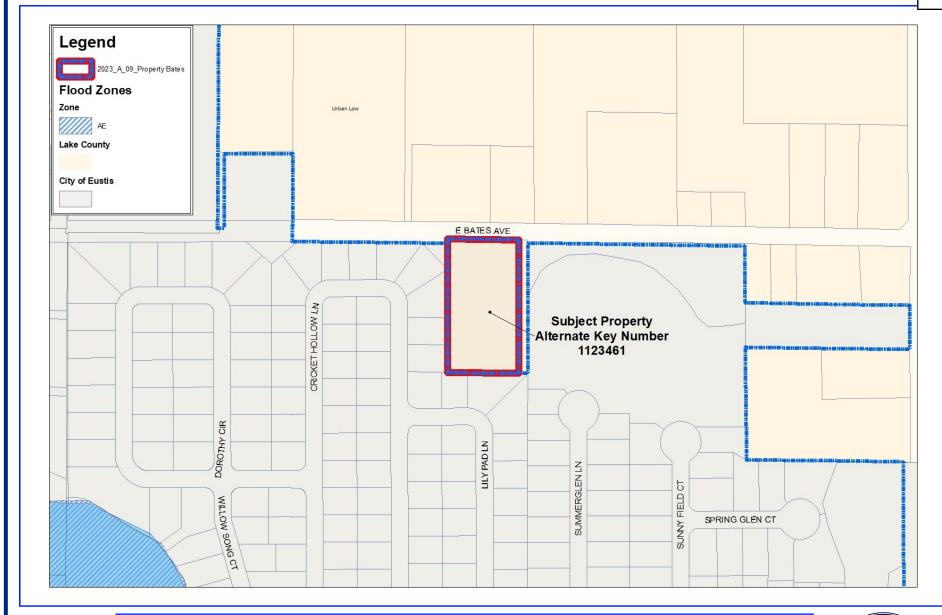






Habitat for Humanity Lake and Sumter Counties
Wetland Map

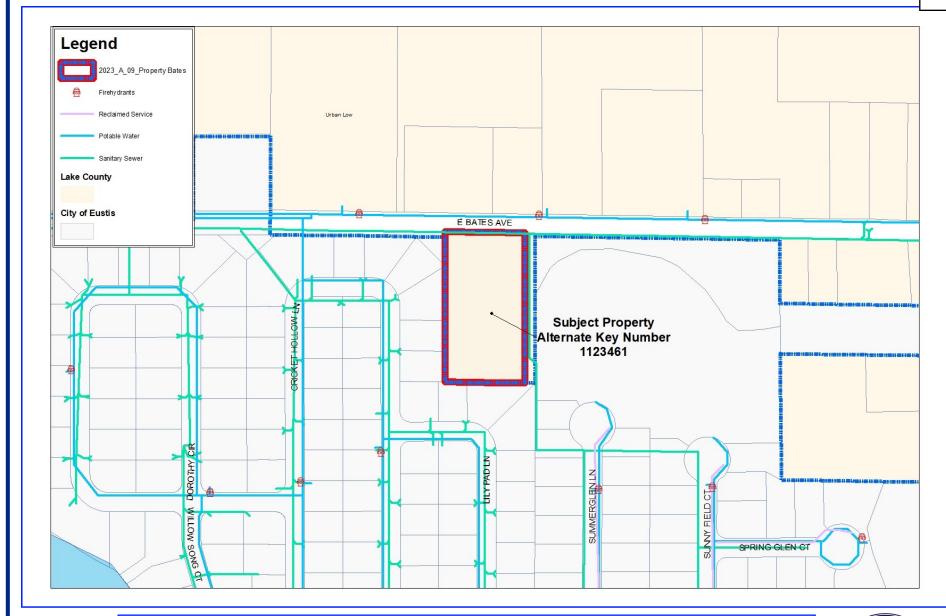






Habitat for Humanity Lake and Sumter Counties Flood Zone

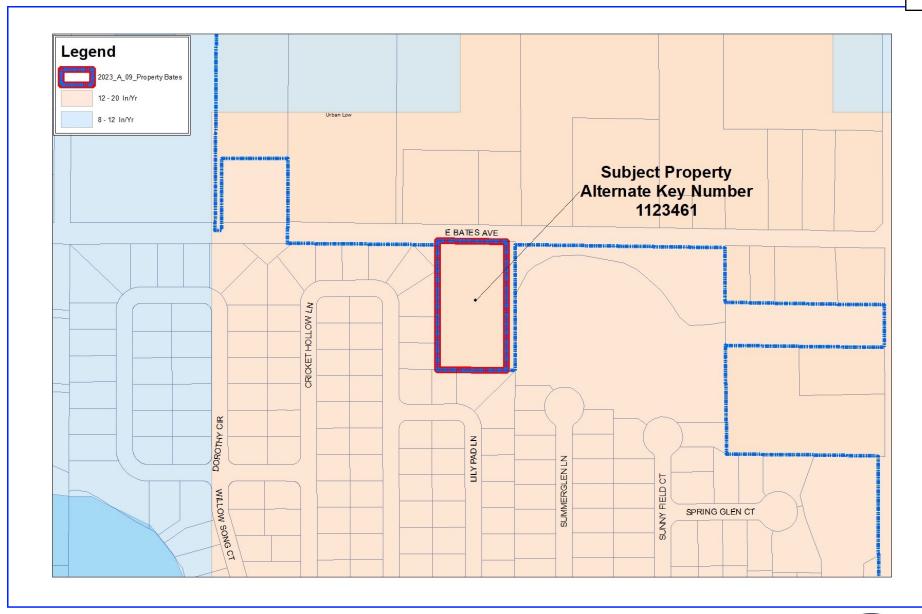






Habitat for Humanity Lake and Sumter Counties Utilities

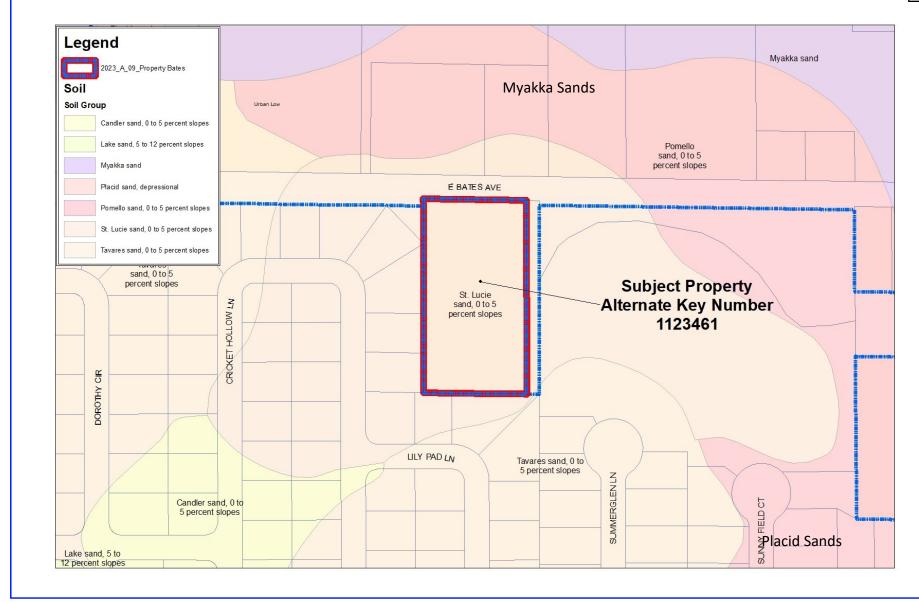






Habitat for Humanity Lake and Sumter Counties
Potential Recharge







Habitat for Humanity Lake and Sumter Counties USGS Soils Survey Map



P.O. Drawer 68 • Eustis, Florida 32727-0068 • (352) 483-5430

TO: EUSTIS CITY LOCAL PLANNING AGENCY

FROM: Tom Carrino, City Manager

DATE: February 15, 2024

RE: Ordinance Number 24-09: Comprehensive Plan Amendment

2023-CPLUS-11 – Thomas Zahn, Lake RC, Inc. – Future Land Use Assignment

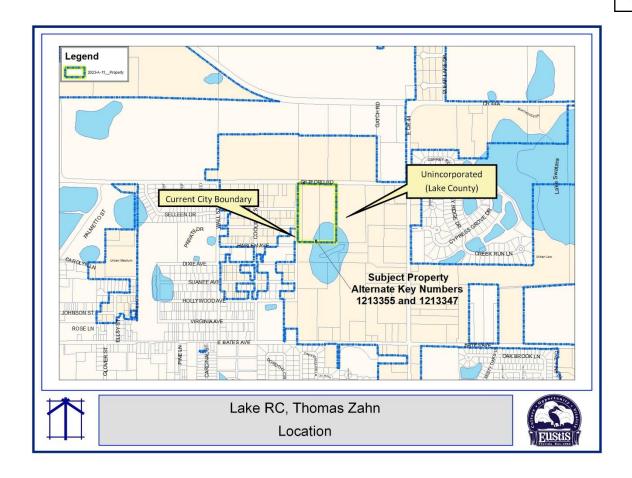
for Parcels with Alternate Key numbers 1784069, 2814128, and 2814144

Introduction:

Ordinance Number 24-09 provides for the assignment of a future land use associated with the voluntary annexation of approximately 13.72 acres of land located on the south side of Getford Road, east of Coolidge Street and west of Gatch Road (Alternate Key Numbers 1784069, 2814128 and 2814144). Provided the annexation of the subject property is approved, via Ordinance Number 24-08, Ordinance Number 24-09 would change the future land use designation from Urban Low in Lake County to Suburban Residential (SR) in the City of Eustis.

Background:

- 1. The site contains approximately 13.72 acres and is located within the Eustis Joint Planning Area.
- 2. The proposed annexation properties are within an enclave area of the City and are contiguous to the City boundaries at several points represented on the Location map, herein.
- 3. The site has a Lake County land use designation of Urban Low, but approval of Ordinance Number 24-09 would change the land use designation to Suburban Residential (SR) in the City of Eustis.





Surrounding properties have the following land use designations:

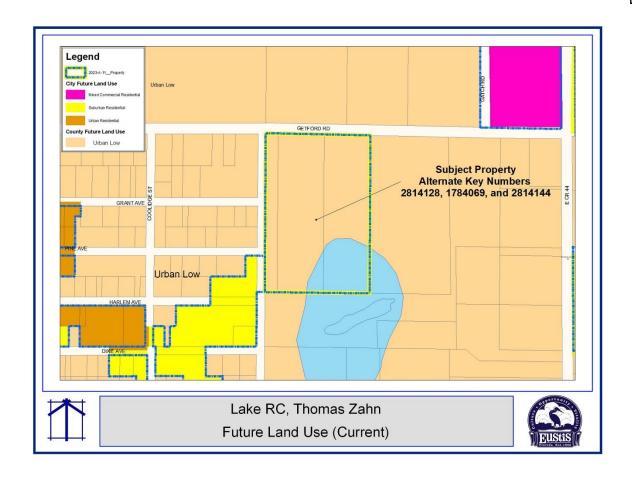
Location	Existing Use	Future Land Use	Design District
Site	Vacant	Urban Low	N/A
		(Lake County)	
North	Single-Family/ Vacant	Urban Low	N/A
		(Lake County)	
South	Single-Family / Vacant	Urban Low	N/A
		(Lake County)	
East	Cat Protection Society	Lake County	N/A
		(Urban Low)	
West	Single-Family	Suburban Residential &	Suburban Neighborhood & N/A
		Lake County	
		(Urban Low)	

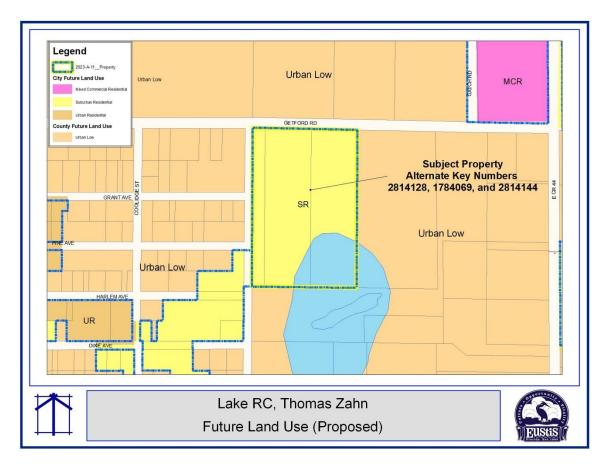
Applicant's Request

The applicant and property owners, Thomas Zahn, Lake RC, Inc. wish to annex the referenced property, change the future land use to Suburban Residential (SR), and assign a design district of Suburban Neighborhood.

The current Lake County future land use designation for the subject property is Urban Low. The Lake County land use designation allows for residential uses of up to 4 dwelling units per net buildable acre.

The property owner has requested the City of Eustis Suburban Residential future land use designation with the annexation. The SR future land use provides for residential uses up to five (5) dwelling units per acre.





Analysis of Annexation Request (Ordinance Number 24-08)

1. Resolution Number 87-34 – Joint Planning Area Agreement with Lake County:

"The City and the County agree that the unincorporated areas adjacent to the City might be appropriately served by urban services provided by the City, and might therefore be annexed into the City in accordance with State law......The City agrees to annex property in accordance with State law and provide adequate urban services and facilities to serve those areas within the Joint Planning Area."

The subject property is located within the Eustis-Lake County Joint Planning Area. Urban services of adequate capacity are available to serve future development, consistent with the requested Suburban Residential future land use designation.

2. Florida Statues Voluntary Annexation - Chapter 171.044(1):

"The owner or owners of real property in an unincorporated area of a county which is contiguous to a municipality and reasonably compact may petition the governing body of said municipality that said property be annexed to the municipality."

The Eustis-Lake County Joint Planning Area boundaries define the reasonably compact area where the City could provide services effectively and efficiently. The subject property lies within that planning area; the property is part of a "partial" enclave, it is contiguous to the City limits on a portion of the the western boundary, and the owner petitioned for annexation.

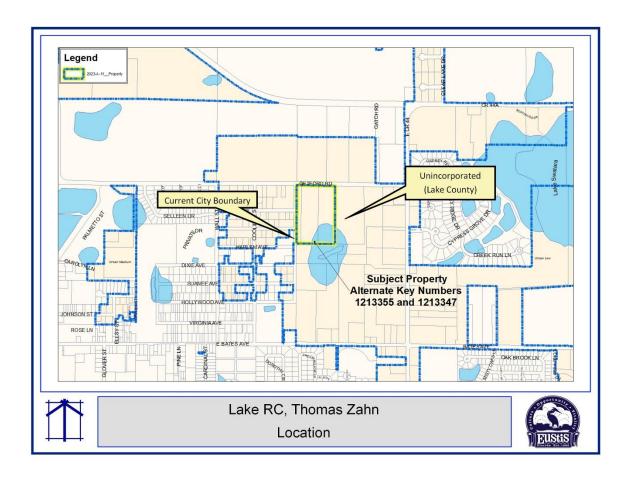
- 3. Florida Statues Voluntary Annexation Chapter 171.044(2):
 - "...Said ordinance shall be passed after notice of the annexation has been published at least once each week for 2 consecutive weeks in some newspaper in such city or town..."

The department published notice of this annexation in the Daily Commercial following the established requirements on February 6, 2024, and again on February 12, 2024.

4. Florida Statues Voluntary Annexation - Chapter 171.044(5):

"Land shall not be annexed through voluntary annexation when such annexation results in the creation of enclaves."

Annexation of the subject property does not create an enclave as defined by the Florida Statutes. The subject properties are included in a portion of the city that can be considered a "partial" or open enclave.



5. Florida Statues Voluntary Annexation - Chapter 171.044(6):

"Not fewer than 10 days prior to publishing or posting the ordinance notice required under subsection (2), the governing body of the municipality must provide a copy of the notice, via certified mail, to the board of the county commissioners of the county wherein the municipality is located..."

The department provided notice to the Lake County Board of County Commissioners on January 26, 2023, via email and by Certified Mail on January 26, 2023, received and signed for by Lake County on January 29, 2024

Analysis of Comprehensive Plan/Future Land Use Request (Ordinance Number 24-09) In accordance with the Florida Statutes Chapter 163.3177.9.:

Discourage Urban Sprawl:

Primary Indicators of Sprawl:

The future land use element and any amendment to the future land use element shall discourage the proliferation of urban sprawl. The primary indicators that a plan or plan amendment does not discourage the proliferation of urban sprawl are listed below. The evaluation of the presence of these indicators shall consist of an analysis of the plan or plan amendment within the context of features and characteristics unique to each locality in order to determine whether the plan or plan amendment:

1. Low Intensity Development:

Promotes, allows, or designates for development substantial areas of the jurisdiction to develop as low-intensity, low-density, or single-use development or uses.

This indicator does not apply. The requested future land use will provide for a higher density (5 du/acre) and the SR designation allows the infill of development types similar to the existing patterns at similar densities.

2. Urban Development in Rural Areas:

Promotes, allows, or designates significant amounts of urban development to occur in rural areas at substantial distances from existing urban areas while not using undeveloped lands that are available and suitable for development.

This indicator does not apply. The subject properties are located in an enclave area and will require city services to develop.

3. Strip or Isolated Development:

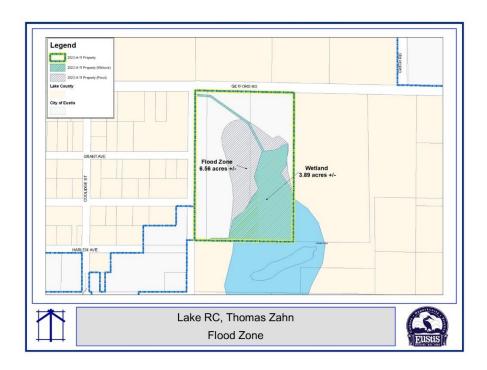
Promotes, allows, or designates urban development in radial, strip, isolated, or ribbon patterns generally emanating from existing urban developments.

This indicator does not apply. The subject properties are located in an enclave area and will require city services to develop.

4. Natural Resources Protection:

Fails to adequately protect and conserve natural resources, such as wetlands, floodplains, native vegetation, environmentally sensitive areas, natural groundwater aquifer recharge areas, lakes, rivers, shorelines, beaches, bays, estuarine systems, and other significant natural systems.

The subject property is subject to flood zone A (6.5 acres +/-). Approximately 2.8 acres +/- of flood zone "A" is outside of the wetland. The property does contain wetland areas (3.8 acres +/-). The upland, non-flood area of the property is approximately 7.2 acres +/-. The Comprehensive Plan and the Land Development



Regulations include standards for the protection of environmentally sensitive lathat would apply should the conditions at the time of development warrant such protection.

5. Agricultural Area Protection:

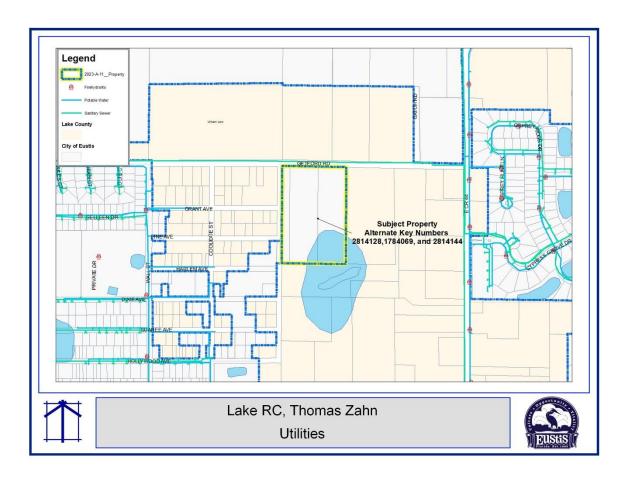
Fails to adequately protect adjacent agricultural areas and activities, including silviculture, active agricultural and silvicultural activities, passive agricultural activities, and dormant, unique, and prime farmlands and soils.

This indicator does not apply. This site and adjacent areas do not support active agricultural or silvicultural activities. The site is within an existing developed and further developing area.

6. Public Facilities:

Fails to maximize the use of existing public facilities and services.

This indicator does not apply. City water is available to serve the property. Development of this parcel will maximize the use and efficiency of the City water services. City Sewer is available with adequate capacity to serve the property and will be addressed via the site development process. The Coolidge Street/Rosenwald Garden area is the target for a city-planned improvement project that includes extensive water and sewer system improvements. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks.



7. Cost Effectiveness and Efficiency of Public Facilities:

Allows for land use patterns or timing which disproportionately increase the cost in time, money, and energy of providing and maintaining facilities and services, including roads, potable water, sanitary sewer, stormwater management, law enforcement, education, health care, fire and emergency response, and general government.

This indicator does not apply. Adequate capacity is available to serve the existing and future development.

8. Separation of Urban and Rural:

Fails to provide a clear separation between rural and urban uses.

This indicator does not apply. No nearby properties contain active agricultural activities or use. The surrounding area is developed or has development entitlements attached to the land. These developments have densities and intensities that are clearly suburban uses.

9. Infill and Redevelopment:

Discourages or inhibits infill development or the redevelopment of existing neighborhoods and communities.

This indicator does not apply. This property will promote infill development by allowing access to public facilities.

10. Functional Mix of Uses:

Fails to encourage a functional mix of uses.

This indicator does not apply. The site is surrounded by single-family development on the adjacent properties, which is consistent with permitted uses in the area.

11. Accessibility among Uses:

Results in poor accessibility among linked or related land uses.

This indicator does not apply. The Land Development Regulations include provisions to provide adequate access and linkage between related uses. City Departments will ensure compliance with these standards at the time of development review.

12. Open Space:

Results in the loss of significant amounts of functional open space.

This indicator does not apply. The site does not contain functional open space and is not connected to regionally significant open space. The subject properties are existing residential lots.

13. Urban Sprawl:

The future land use element or plan amendment shall be determined to discourage the proliferation of urban sprawl if it incorporates a development pattern or urban form that achieves four or more of the following:

a. Direction of Growth:

Directs or locates economic growth and associated land development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural resources and ecosystems.

The site is adjacent to existing suburban development patterns and is a logica of the urban development boundary. The Comprehensive Plan and Land Development Regulations have provisions to protect natural resources and ecosystems at the time of site plan approval.

b. Efficient and Cost-Effective Services:

Promotes the efficient and cost-effective provision or extension of public infrastructure and services.

Water and Sewer service is available. The development of the property will further encourage the efficient provision of services.

The Coolidge Street/Rosenwald Garden area is the target for a city-planned improvement project that includes extensive water and sewer system improvements. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks.

c. Walkable and Connected Communities:

Promotes walkable and connected communities and provides for compact development and a mix of uses at densities and intensities that will support a range of housing choices and a multimodal transportation system, including pedestrian, bicycle, and transit, if available.

At the time of development, the site must meet the City's Land Development Regulations including the creation of streets and street connections where they do not currently exist.

The Coolidge Street/Rosenwald Garden area is the target for a city-planned improvement project that includes street improvements and sidewalks.

d. Water and Energy Conservation:

Promotes the conservation of water and energy.

The development of the site must meet City development and Florida Building Code standards that will require energy and water-efficient appliances.

e. Agricultural Preservation:

Preserves agricultural areas and activities, including silviculture, and dormant, unique, and prime farmlands and soils.

Not applicable; this site and adjacent areas do not support active agricultural or silvicultural activities. The site is within an existing developed residential area.

f. Open Space:

Preserves open space and natural lands and provides for public open space and recreation needs.

This is not applicable. The site does not provide or contribute to functional open space or natural areas on a regional basis. Open space and park areas area are required to be provided as part of the development of the property.

g. Balance of Land Uses:

Creates a balance of land uses based upon demands of the residential population for the nonresidential needs of an area.

The proposed land use is consistent with the surrounding area the site in positioned to front primary or secondary corridors that would encourage commercial development.

h. Urban Form Densities and Intensities:

Provides uses, densities, and intensities of use and urban form that would remediate an existing or planned development pattern in the vicinity that constitutes sprawl or if it provides for an innovative development pattern such as transit-oriented developments or new towns as defined in s. 163.3164.

Not applicable.

In Accordance with Comprehensive Plan Future Land Use Element Appendix:

All applications for a Plan amendment relating to the development patterns described and supported within the Plan including, but not limited to, site specific applications for changes in land use designations, are presumed to involve a legislative function of local government which, if approved, would be by legislative act of the City and shall, therefore, be evaluated based upon the numerous generally acceptable planning, timing, compatibility, and public facility considerations detailed or inferred in the policies of the Plan. Each application for an amendment to the Map #1: 2035 Future Land Use Map by changing the land use designation assigned to a parcel of property shall also be reviewed to determine and assess any significant impacts to the policy structure on the Comprehensive Plan of the proposed amendment including, but not limited to, the effect of the land use change on either the internal consistency or fiscal structure of the Plan.

Major Categories of Plan Policies:

This Plan amendment application review and evaluation process will be prepared and presented in a format consistent with the major categories of Plan policies as follows:

1. General Public Facilities/Services:

Since the Plan policies address the continuance, expansion and initiation of new government service and facility programs, including, but not limited to, capital facility construction, each application for a land use designation amendment shall include a description and evaluation of any Plan programs (such as the effect on the timing/financing of these programs) that will be affected by the amendment if approved. This analysis shall include the availability of, and actual and anticipated demand on, facilities and services serving or proposed to serve the subject property. The facilities and services required for analysis include emergency services, parks and recreation, potable water, public transportation if and when available, sanitary sewer, schools, solid waste, stormwater, and the transportation network.

a. Emergency Services Analysis:

Eustis Emergency Services already provides emergency response to other properties in the area. Any development consistent with the Suburban Residential future land use designation would not have a significant negative impact on the operations of Eustis emergency services.

b. Parks & Recreation:

In 2010, the City prepared a Park Inventory and Level of Service Demand and Capacity analysis as part of the Comprehensive Plan Evaluation and Appraisal Report. The results show that a surplus of park area exists up to and beyond the City's population of 20,015. The current population is approximately 24,500.

Pursuant to Comprehensive Plan policies and Land Development Regula residential development will be required to provide on-site park amenities.

Potable Water & Sanitary Sewer: C.

Water and sewer are available to the subject property. Both the water and sewer systems have adequate capacity to serve the development of the property.

The Coolidge Street/Rosenwald Garden area is the target for a cityplanned improvement project that includes extensive water and sewer system improvements. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems.

d. Schools:

The proposed change should not negatively impact schools. At the time of development application verification of capacity will be required from Lake County Schools.

Solid Waste: e.

The City contracts with Waste Management for the hauling of solid waste. The company already services properties in the general area of the subject property. Serving this property will increase efficiency in the delivery of services.

f. Stormwater:

The Comprehensive Plan and Land Development Regulations include the level of service standards to which new development must adhere. Projects designed to meet these standards will not negatively affect the existing facilities and services. The Coolidge Street/Rosenwald Garden area is the target for a City planned improvement project that includes improvements and additions to address stormwater management for the vicinity.

Transportation Network Analysis: g.

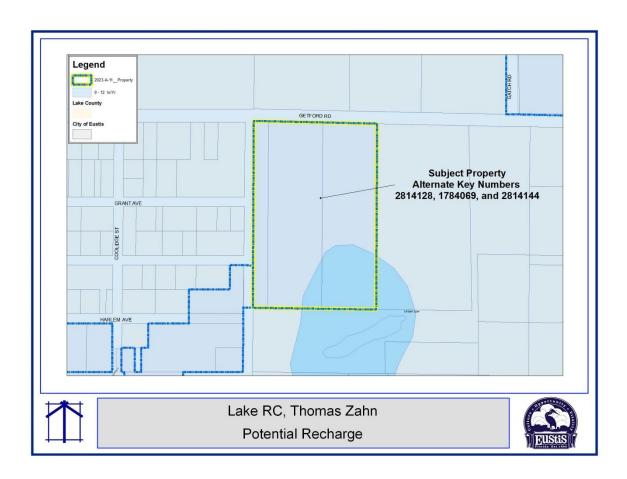
This potential annexation and the subsequent development of the property will not add additional impacts as the parcels being annexed include existing platted lots.

2. Natural Resources/Natural Features:

The policies of the Plan also contain general regulatory guidelines and requirements for managing growth and protecting the environment. These guidelines will be used to evaluate the overall consistency of the land use amendment with the Comprehensive Plan. Specifically, each amendment will be evaluated to 1) determine the existence of groundwater recharge areas; 2) the existence of any historical or archaeological sites; 3) the location of flood zones and the demonstration that the land uses proposed in flood-prone areas are suitable to the continued natural functioning of flood plains; and 4) the suitability of the soil and topography to the development proposed.

a. Groundwater recharge areas:

The site may be within a recharge area (8-12 inches per year), and a site-specific geotechnical and hydrologic study will be needed to determine the site-specif 50



b. Historical or archaeological sites:

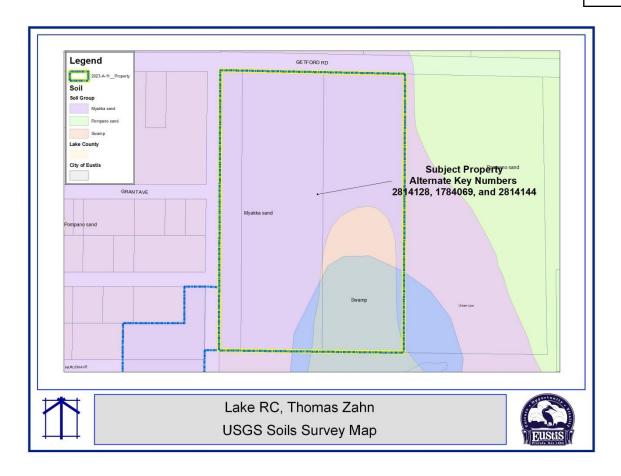
The City does not have any record of Florida Master Site Files related to this property and no known historical or cultural resources exist.

c. Flood zones:

The subject property is subject to flood zone A (6.5 acres +/-). Approximately 2.8 acres +/- of flood zone "A" is outside of the wetland. The property does contain wetland areas (3.8 acres +/-). The upland, non-flood area of the property is approximately 7.2 acres +/-. The Comprehensive Plan and the Land Development Regulations include standards for the protection of environmentally sensitive lands that would apply should the conditions at the time of development warrant such protection.

d. Soil and topography:

The site soils are primarily Myakka sands and Swamp. These sands are all typically moderately to very poorly drained soils.



3. Comprehensive Plan Review:

Additional criteria and standards are also included in the Plan that describe when, where, and how development is to occur. Plan development policies will be used to evaluate the appropriateness of the compatibility of the use, intensity, location, and timing of the proposed amendment.

Existing Land Use According to the Lake County Comprehensive Plan:

The existing Lake County future land use designation of the property is Urban Low, which provides for residential uses at up to 4 dwelling units per acre as well as supporting commercial and institutional uses.

Proposed Land Use According to the Eustis Comprehensive Plan:

The Suburban Residential (SR) land use designation is provided to accommodate the majority of residential development within the City. The general range of uses include: a mix of single-family detached, patio home, and townhouse dwellings in a suburban atmosphere and may also include ACLF, parks and recreation facilities, and schools. Apartments may be permitted through the PUD process. Public and utility services and facilities that are 2 acres or less in size are also permitted. Suburban Residential

lands may be developed up to a maximum density of 5 dwelling units per net buil acre.

Comparison of Lake County Development Conditions

The land use designations of residential properties within the City of Eustis in the surrounding area are generally Suburban Residential (SR) with a maximum density of 5 dwelling units per acre (du/ac).

The surrounding properties, immediately adjacent to the north and east, are unincorporated areas are designated Urban low with a maximum density of 4 dwelling units per net buildable acre.

Proposed Residential Land Uses.

The City shall limit these uses adjacent to incompatible commercial or industrial lands unless sufficient mitigation, such as buffering and setbacks is provided and available, which lessens the impact to the proposed residences.

This area is predominantly residential in nature the proposed use of the land will continue to be residential.

Proposed Non-Residential Land Uses.

The City shall generally not permit new industrial uses to be located adjacent to existing or planned residentially designated areas.

Not applicable.

1. Transportation:

Each application for a land use designation amendment will be required to demonstrate consistency with the Transportation Element of the adopted Comprehensive Plan.

The use of the land is already residential in nature and was previously platted the increase in traffic should be negligible.

2. Water Supply:

Each application for a land use designation amendment will be required to demonstrate that adequate water supplies and associated public facilities are (or will be) available to meet the projected growth demands.

City water service and other services are available. The City's adopted Water Supply Plan anticipated additional growth consistent with this development, so both supply and capacity are available.

In Accordance with Chapter 102-16(f), Land Development Regulations

Standards for Review:

In reviewing the application of a proposed amendment to the comprehensive plan, the local planning agency and the city commission shall consider:

a. Consistent with Comprehensive Plan:

Whether the proposed amendment is consistent with all expressed policies the comprehensive plan.

The proposed amendment is consistent with the Comprehensive Plan.

b. In Conflict with Land Development Regulations:

Whether the proposed amendment is in conflict with any applicable provisions of these land development regulations.

The proposed amendment is not in conflict with the Land Development Regulations. At the time of development, there will be further review for compliance.

c. Inconsistent with Surrounding Uses:

Whether, and the extent to which, the proposed amendment is inconsistent with existing and proposed land uses.

The existing land uses in the immediate area are residential and the proposed use of the land is continued residential.

d. Changed Conditions:

Whether there have been changed conditions that justify an amendment.

The applicant wishes to annex the property into the City limits of Eustis. Assignment of a City of Eustis future land use designation is required. Upon annexation, the subject property will have a full array of municipal services, including central water. These changed conditions warrant a change in the land use designation.

e. Demand on Public Facilities:

Whether, and the extent to which, the proposed amendment would result in demands on public facilities, and whether, or to the extent to which, the proposed amendment would exceed the capacity of such public facilities, infrastructure and services, including, but not limited to police, roads, sewage facilities, water supply, drainage, solid waste, parks and recreation, schools, and fire and emergency medical facilities.

City water and sewer services are available and, close to the site. Adequate capacity is available to serve future development consistent with the requested Suburban Residential future land use designation.

The Coolidge Street/Rosenwald Garden area is the target for a city-planned improvement project that includes extensive water and sewer system improvements. This work includes not only line improvements and extensions but also overall improvements to the water distribution and sewer collection systems. Improvements will also include streets, stormwater systems, and sidewalks.

Upon annexation, the City will also provide other services such as fire and police protection, library services, parks, and recreation. The City provides these services to other properties in the area, so efficiency will improve.

f. Impact on Environment:

Whether, and the extent to which, the proposed amendment would result in significant impacts on the natural environment.

The annexation and assignment of Future Land Use and Design District to the property does not in and of itself constitute a negative impact. The subject property is subject to flood zone A (6.5 acres +/-). Approximately 2.8 acres +/- of flood zone "A" is outside of the wetland. The property does

contain wetland areas (3.8 acres +/-). The upland, non-flood area demonstrately 7.2 acres +/-. The future development of the property may include design challenges, however the Comprehensive Plan and the Land Development Regulations include standards for the protection of environmentally sensitive lands that would apply should the conditions at the time of development warrant such protection.

g. Orderly Development Pattern:

Whether, and the extent to which, the proposed amendment would result in an orderly and logical development pattern, specifically identifying any negative effects on such pattern.

The site is contiguous to the City limits. The development patterns already exist in the area and the future building on the previously platted lots will not cause incompatibilities with those development patterns.

h. Public Interest and Intent of Regulations:

Whether the proposed amendment would be consistent with or advance the public interest, and in harmony with the purpose and intent of these land development regulations.

The purpose and intent of the Land Development Regulations is as follows:

"The general purpose of this Code is to establish procedures and standards for the development of land within the corporate boundaries and the planning area of the city, such procedures and standards being formulated in an effort to promote the public health, safety and welfare and enforce and implement the City's Comprehensive Plan, while permitting the orderly growth and development with the city and Eustis planning area consistent with its small-town community character and lifestyle."

The requested designation of SR land use will provide for orderly growth and development. This designation would advance the public interest by potentially providing additional housing, and the application of the LDRs to future development will ensure consistency with the community character and lifestyle of the city.

i. Other Matters:

Any other matters that may be deemed appropriate by the local planning agency or the city commissioners, in review and consideration of the proposed amendment.

No other matters.

Applicable Policies and Codes

1. Resolution Number 87-34

Joint Planning Area Agreement with Lake County: "The City and the County agree that the unincorporated areas adjacent to the City might be appropriately served by urban services provided by the City, and might therefore be annexed into the City in accordance with State law...... The City agrees to annex property in accordance with

State law and provide adequate urban services and facilities to serve those areas within the Joint Planning Area."

- 2. Florida Statues Chapter 171.044: Voluntary Annexation:
 - a. "The owner or owners of real property in an unincorporated area of a county which is contiguous to a municipality and reasonably compact may petition the governing body of said municipality that said property be annexed to the municipality."
 - b. "Land shall not be annexed through voluntary annexation when such annexation results in the creation of enclaves."
- 3. Comprehensive Plan Suburban Residential (SR)

This designation is provided to accommodate the majority of residential development within the City.

<u>General Range of Uses</u>: This designation is intended to provide for a mix of single-family detached, patio home, and townhouse dwellings in a suburban atmosphere and may also include ACLF, parks and recreation facilities, and schools. Apartments may be permitted through the PUD process. Public and utility services and facilities that are 2 acres or less in size are also permitted.

<u>Maximum Density/Intensity</u>: Suburban Residential lands may be developed up to a maximum density of 5 dwelling units per net buildable acre. The maximum density may be exceeded through an affordable housing density bonus as provided in the Special Provisions below.

Special Provisions:

- (1) Density bonuses are permitted for the provision of affordable housing, including opportunities for a bonus increase between 5-15 percent in density in the Suburban Residential (SR) classification where at least 20 percent of the dwelling units are affordable to families having incomes less than 80 percent of the Orlando Metropolitan Statistical Area median, or where at least 50 percent of the dwelling units are affordable to families having incomes less than 120 percent of the Orlando Metropolitan Statistical Area median. Affordability is based on a housing cost-to-family income factor of 30 percent. A density bonus may also be allowed for energy conservation or green certification as provided for in the LDRs. The combined density bonus for affordable housing and energy conservation/green certification is limited to a total increase of 15%.
- (2) Permit the placement of residential units manufactured off site which otherwise meet all applicable federal and state regulations and standards, provided that:
 - a. all such housing is attached to foundations as in the case of conventional site-built construction; and
 - b. all such housing otherwise meets applicable lot, yard, and related residential classification as set forth in the Land Development Regulations.
- (3) Developments within the Wekiva Protection Overlay that include longleaf pine, sand hill, sand pine, and xeric oak communities shall protect these areas as dedicated open space or conservation easements, with total open space equal to at least 35% of the net buildable area.

- 4. Land Development Regulations Section 109-5.5(b)(1): The Suburban Neighborhood-Design District has predominately residential uses with some neighborhood-scale commercial services with interconnected trails, bikeways and walkways with a street framework comprised of a range of blocks permitted throughout the neighborhoods.
- 5. Land Development Regulations Section 109-3 (Table 1) and Section 109-2.6: Suburban Residential land use has a maximum density of 5 units to one acre. The Suburban Residential designation is intended to regulate the character and scale of allowed uses so as to minimize their impacts on adjacent roadways and promote their compatibility with adjacent or nearby land uses.

Sec. 121-3. Wetlands protection standards.

Application for a wetlands alteration permit when required by the city may be required to meet the following wetlands protection standards and regulatory agency criteria:

- (1) There shall be <u>no net loss of wetland function</u>, and <u>wetlands shall be protected or used</u> in a manner that does not adversely affect their beneficial functions.
- (2) Wetlands shall be protected from sedimentation during development activities. Specific criteria for such protection are provided in section 121-19 of this chapter.
- (3) Impacts to the city's wetlands resulting from a proposed development shall be considered unavoidable only when all involved state and federal regulatory agencies concur that such impacts are unavoidable. Mitigation then shall be required for such impacts to an extent determined by state or federal agency mitigation requirements. When mitigation requirements differ among agencies, the city shall employ that mitigation plan producing the greater acreage of natural habitat, whether through preservation or enhancement of existing habitats or creation of new habitats.
- (4) Wetlands shall be buffered through preservation or planting of a suitable width of native upland vegetation, based on the criteria of section 121-4 of this chapter.
- (5) Wetlands, whether endemic or artificially created or otherwise altered, may be placed in a conservation easement and maintained in accordance with F.S. ch. 704.06, and legally described and recorded in the Public Records of Lake County. Dedication of the conservation easement shall be offered successively to the city, which reserves the right of first refusal, St. Johns River Water Management District, or applicable state environmental regulatory agencies, and private, nonprofit ecological preservation societies until one party agrees to assume the easement. Failure to accept the easement of all of these agencies, after proof of offer being submitted, will result in nullification of the easement. Barring any defects inherent in the land such as, but not limited to, clouds on the title, hazards, and contamination.

Regarding the potential impacts on floodplain and wetlands City of Eustis' Comprehensive Plan Policies relating to the disposition of wetland and floodplain areas were reviewed relating to this request. The pertinent policies include those policies under **Objective 2.3 Wetlands, CON 1.1.4, CON 1.1.5, and CON 1.1.6** pertaining to **Floodplains, and FLU 5.1.5 Open Space Priority and Assignment.** The requests for annexation, the assignment of future land use, and the design district do not directly conflict with these policies.

Recommended Action:

Development Services recommends that the City of Eustis LPA transmits 2023-CPLUS-11 to the City Commission for consideration of Ordinance Number 24-09.

Policy Implications:

None

Alternatives:

- 1. Vote to transmit 2023-CPLUS-11 to the City Commission for consideration of Ordinance Number 24-09.
- 2. Vote to not transmit 2023-CPLUS-11 to the City Commission for consideration of Ordinance Number 24-09.

Budget/Staff Impact:

There would be no direct costs to the City beyond the normal City services. There would be no additional staff time beyond the normal review process.

Prepared By:

Jeff Richardson, AICP, Deputy Development Services Director

Reviewed By:

Mike Lane, AICP, Development Services Director

ORDINANCE NUMBER 24-09

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF EUSTIS, LAKE COUNTY, FLORIDA, AMENDING THE CITY OF EUSTIS COMPREHENSIVE PLAN PURSUANT TO 163.3187 F.S.; CHANGING THE FUTURE LAND USE DESIGNATION OF APPROXIMATELY 13.72 ACRES OF REAL PROPERTY AT ALTERNATE KEY NUMBERS 1784069, 2814128 AND 2814144, ON THE SOUTH SIDE OF GETFORD ROAD, EAST OF COOLIDGE STREET AND WEST OF GATCH ROAD FROM URBAN LOW IN LAKE COUNTY TO SUBURBAN RESIDENTIAL IN THE CITY OF EUSTIS.

WHEREAS, on November 4, 2010, the Eustis City Commission adopted the City of Eustis Comprehensive Plan 2010-2035 through Ordinance Number 10-11; and

WHEREAS, State of Florida Department of Community Affairs found the City of Eustis Comprehensive Plan 2010-2035 In Compliance pursuant to Sections 163.3184, 163.3187, and 163.3189 Florida Statutes; and

WHEREAS, the City of Eustis periodically amends its Comprehensive Plan in accordance with Chapter 163.3187 and 163.3191, Florida Statutes; and

WHEREAS, the City of Eustis desires to amend the Future Land Use Map Series to change the Future Land Use designation on approximately 13.72 acres of real property at Lake County Property Appraiser's Alternate Key Numbers 1784069, 2814128, and 2814144, on the south side of Getford Road, east of Coolidge Street and west of Gatch Road., and more particularly described herein; and

WHEREAS, on February 15, 2024, the Local Planning Agency held a Public Hearing to consider the adoption of a Small-Scale Future Land Use Amendment for this change in designation; and

WHEREAS, on **February 15, 2024**, the City Commission held the 1st Adoption Public Hearing to accept the Local Planning Agency's recommendation to adopt the Small-Scale Future Land Use Amendment contained herein; and

WHEREAS, on **March 7, 2024**, the City Commission held the 2nd Adoption Public Hearing to consider the adoption of the Small-Scale Future Land Use Amendment contained herein;

NOW, THEREFORE, THE COMMISSION OF THE CITY OF EUSTIS HEREBY ORDAINS:

SECTION 1.

Land Use Designation: That the Future Land Use Designation of the real property as described below shall be changed from Urban Low in Lake County to Suburban Residential within the City of Eustis:

Parcel Alternate Keys: 1784069, 2814128 and 2814144

Parcel Identification Numbers: 06-19-27-0003-000-00700, 06-19-27-0003-000-00701 and

06-19-27-0003-000-00702

Legal Description: W 75.0 FT OF N 3/4 OF GOV LOT 6 ORB 5263 PG 122 AND E 278.98 FT OF W 353.98 FT OF N 3/4 OF GOV LOT 6 ORB 5263 PG 122 AND E 278.98 FT OF W 632.96 FT OF N 3/4 OF GOV LOT 6 ORB 5943 PG 2298

SECTION 2.

Map Amendment and Notification: That the Director of Development Services shall be authorized to amend the Future Land Use Map of the Comprehensive Plan to incorporate the change described in Section 1 and provide appropriate notification in accordance with Florida Statutes.

SECTION 3.

Conflict: That all Ordinances or parts of Ordinances in conflict herewith are hereby repealed.

SECTION 4.

Severability: That should any section, phrase, sentence, provision, or portion of this Ordinance be declared by any court of competent jurisdiction to be unconstitutional or invalid, such decision shall not affect the validity of the Ordinance as a whole, or any part thereof, other than the part so declared to be unconstitutional or invalid.

SECTION 5.

Effective Date: The effective date of this plan amendment, if the amendment is not timely challenged, shall be 31 days after the Department of Economic Opportunity notifies the local government that the plan amendment package is complete. If timely challenged, this amendment shall become effective on the date the Department of Economic Opportunity or the Administration Commission enters a final order determining this adopted amendment to be in compliance. No development orders, development permits, or land uses dependent on this amendment may be issued or commence before it has become effective. If a final order of noncompliance is issued by the Administration Commission, this amendment may nevertheless be made effective by adoption of a resolution affirming its effective status, a copy of which resolution shall be sent to the Department of Economic Opportunity.

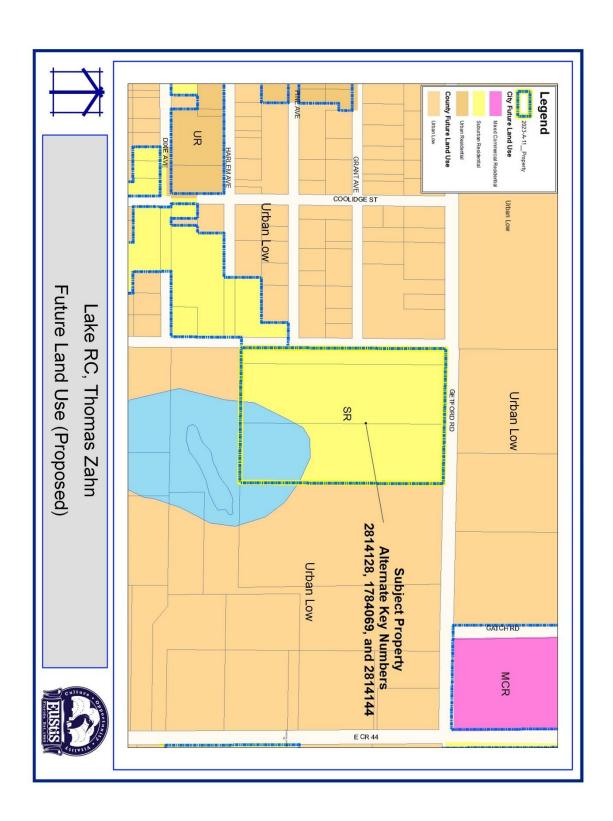
PASSED, ORDAINED AND APPROV the City of Eustis, Florida, this day of _	ED in Regular Session of the City Commission of, 2024.
	CITY COMMISSION OF THE CITY OF EUSTIS, FLORIDA
	Michael L. Holland Mayor/Commissioner
ATTEST:	
Christine Halloran, City Clerk	

CITY OF EUSTIS CERTIFICATION

pefore me this day ofne Halloran, City Clerk, who are personally known
Notary Public - State of Florida My Commission Expires: Notary Serial Number:
NEY'S OFFICE
gal content for the use and reliance of the City
Date
E OF POSTING
reby approved, and I certify that I published the Hall, one (1) copy hereof at the Eustis Memoria stis Parks and Recreation Office, all within the onty, Florida.

Christine Halloran, City Clerk

Exhibit A

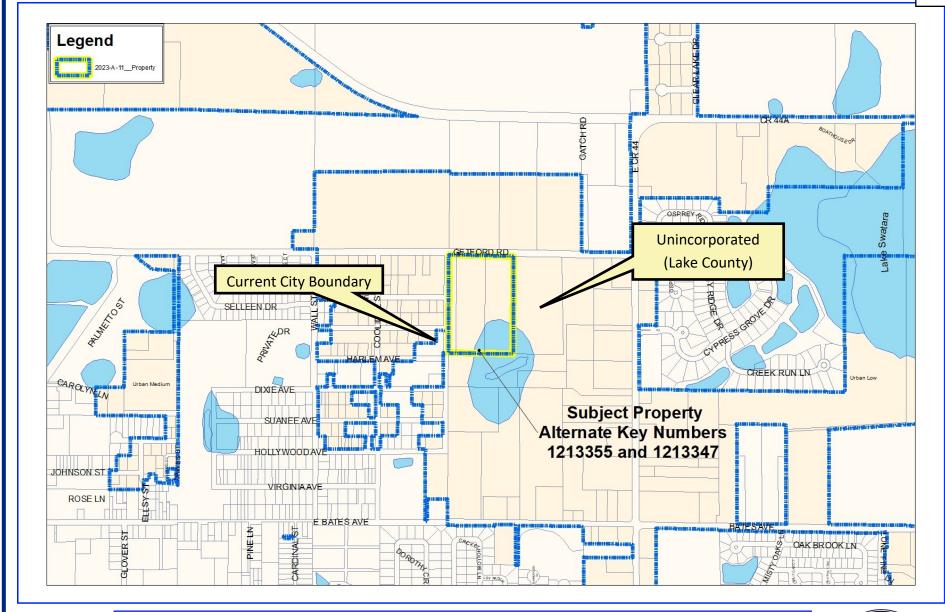






Lake RC, Thomas Zahn
Aerial Location

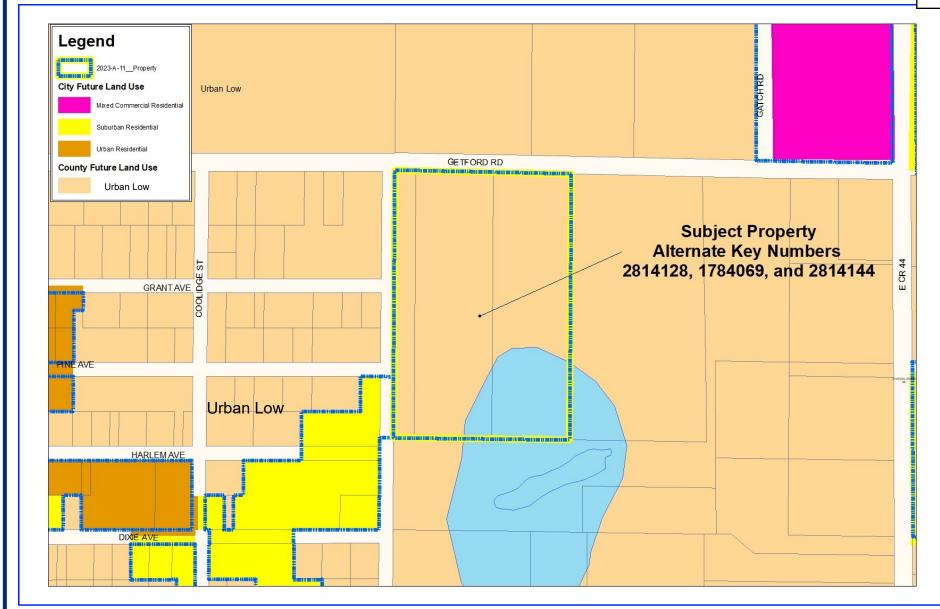






Lake RC, Thomas Zahn Location

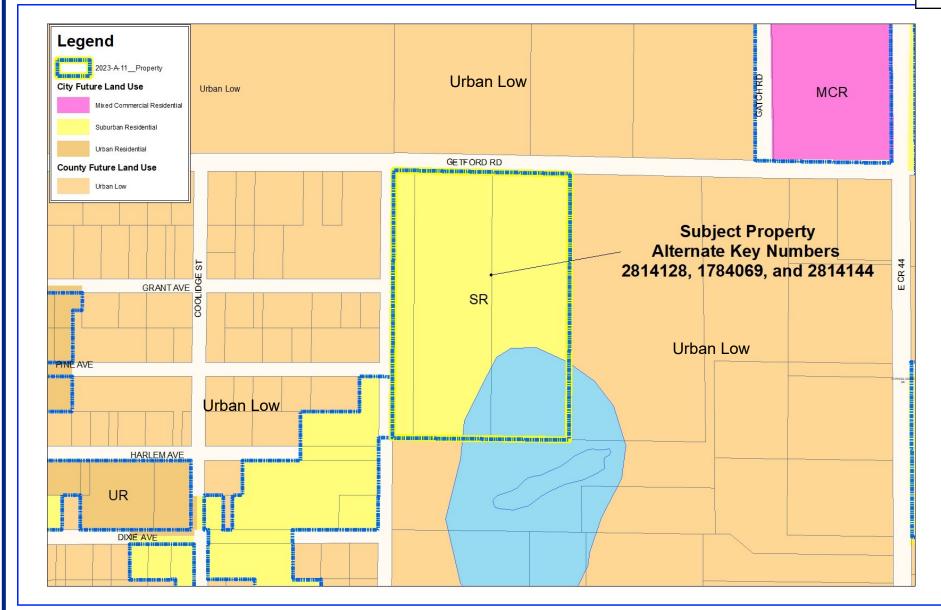






Lake RC, Thomas Zahn
Future Land Use (Current)

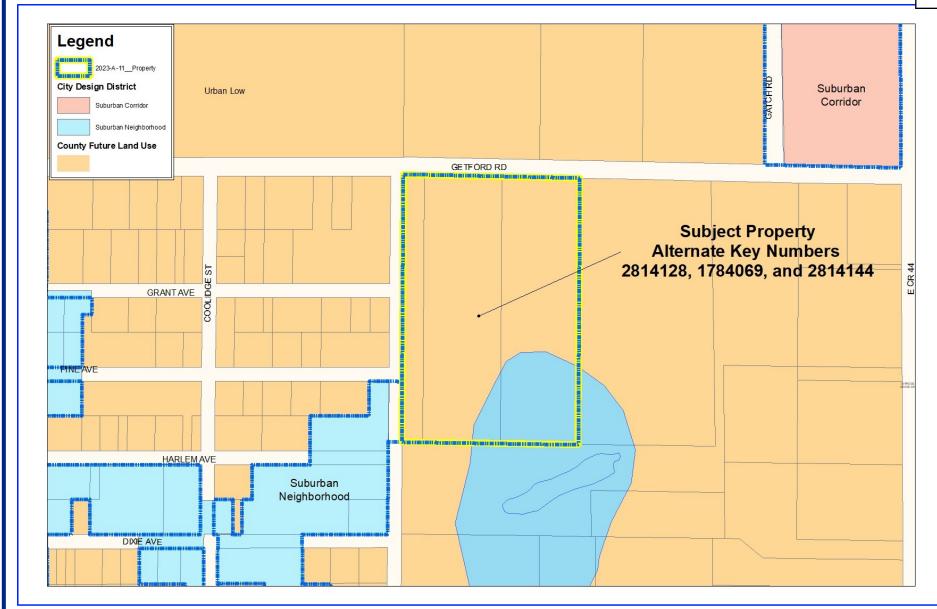






Lake RC, Thomas Zahn
Future Land Use (Proposed)

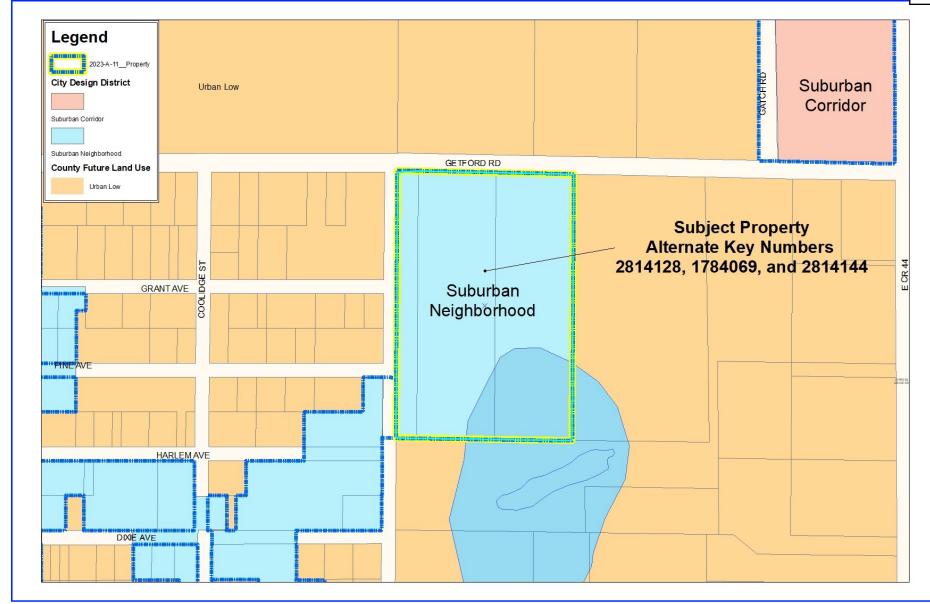






Lake RC, Thomas Zahn Design District (Before)

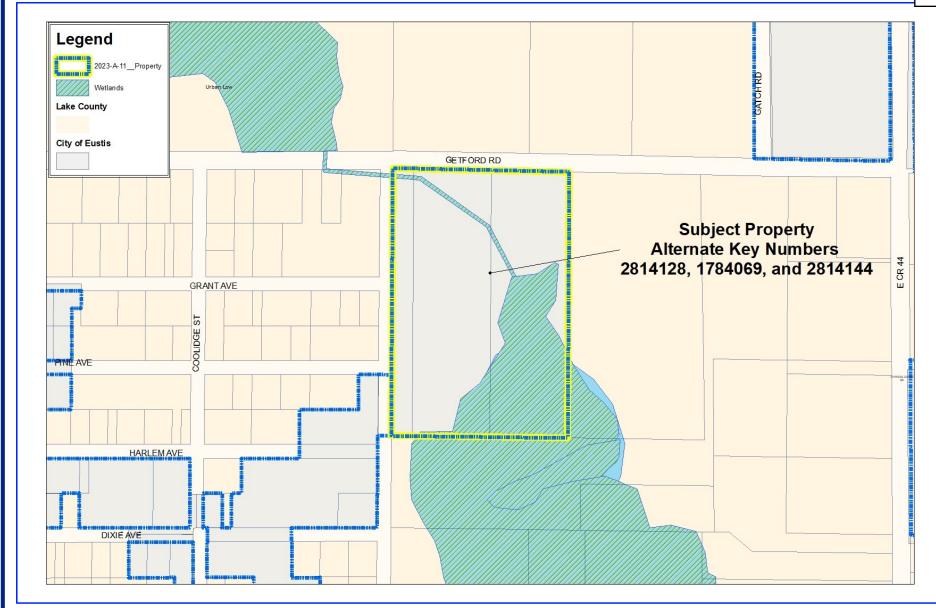






Lake RC, Thomas Zahn
Design District (After)

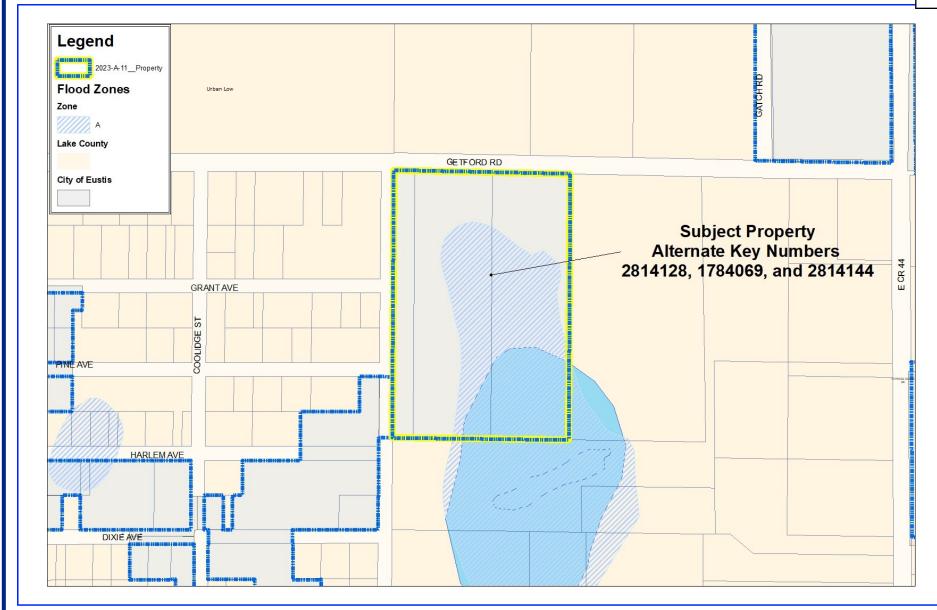






Lake RC, Thomas Zahn Wetland Map

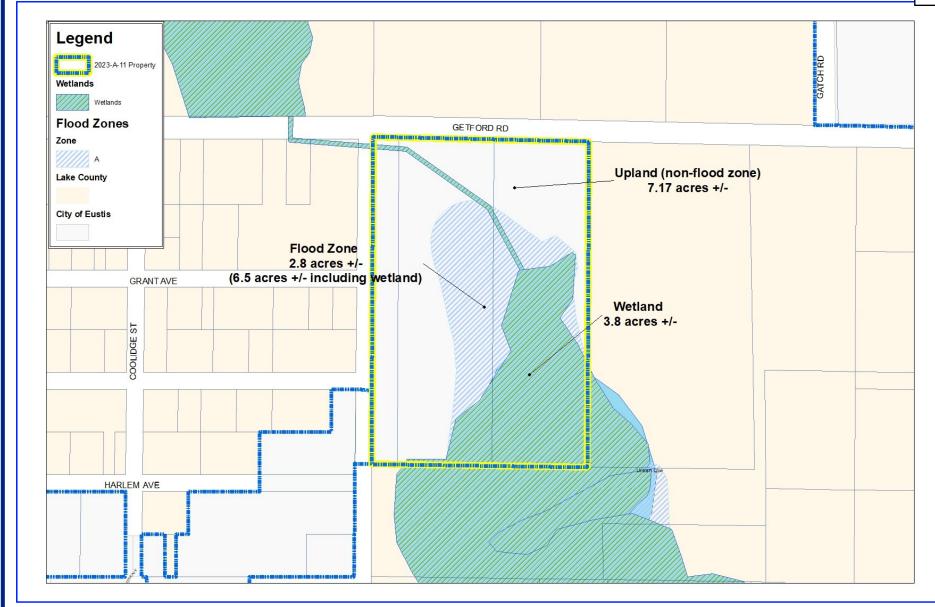






Lake RC, Thomas Zahn Flood Zone

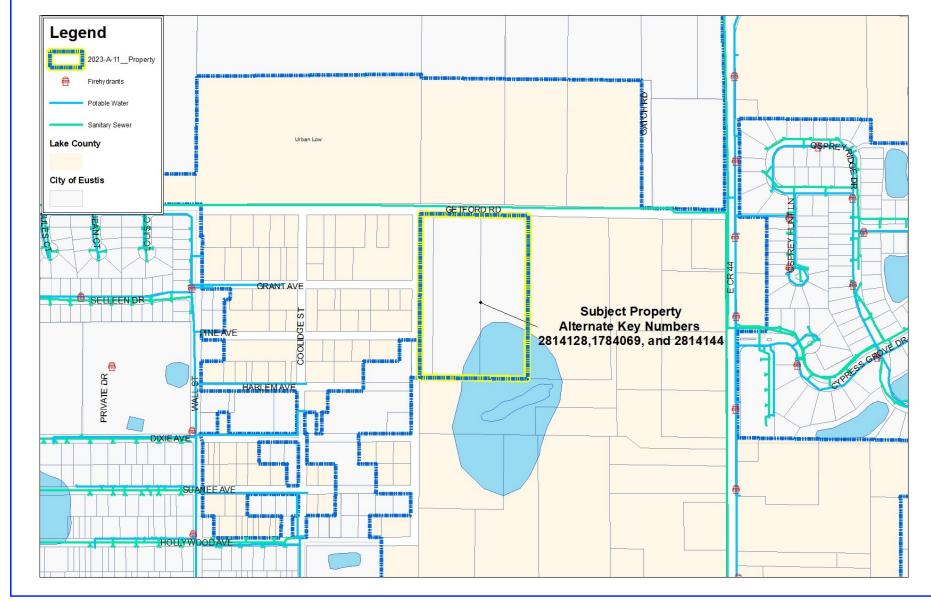






Lake RC, Thomas Zahn Flood Zone

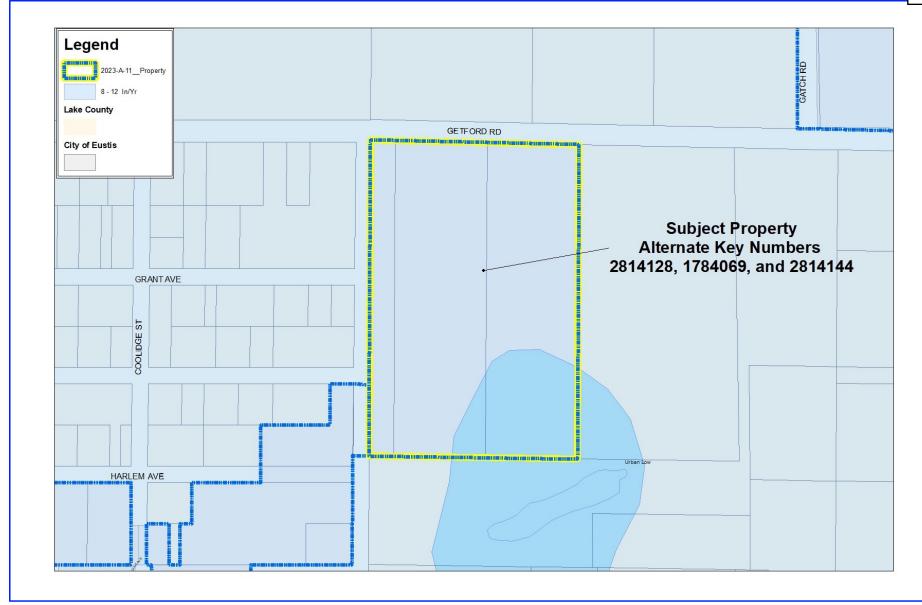






Lake RC, Thomas Zahn Utilities

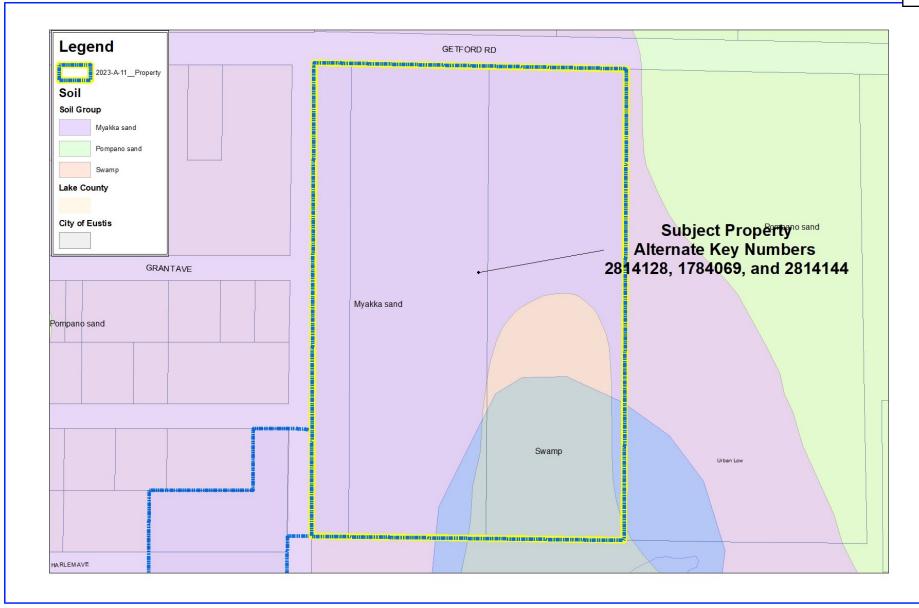






Lake RC, Thomas Zahn Potential Recharge







Lake RC, Thomas Zahn USGS Soils Survey Map

