

## Deschutes County District Mapping Advisory Committee (DMAC)

Wednesday, October 15, 2025, 1:00 p.m.
Deschutes Services Building, Barnes & Sawyer Room (1st Floor), 1300 NW Wall Street, Bend

#### **MEETING FORMAT**

In accordance with Oregon state law, this meeting is open to the public and can be accessed and attended in person or remotely.

Join Zoom Meeting

https://us02web.zoom.us/j/81707913521?pwd=KQh55MAkiEBZT4obaHsT5S5Dmgeo9a.1

Meeting ID: 817 0791 3521

Passcode: 611864

TOPIC	DESIRED OUTCOME
Introduction     Neil Bryant, DMAC Facilitator and Chair	Welcome committee members 2 minutes
Background on DMAC     Neil Bryant, DMAC Facilitator and Chair	Information 5 minutes
3. Approval of October 8, 2025, Minutes Neil Bryant, DMAC Facilitator and Chair See Draft Minutes in packet. Please note staff is using a summary format for meeting minutes. All DMAC meetings are recorded and posted on the website within 24 hours of each meeting. To find a link to previous meetings please visit: Deschutes.org/DMAC	Approve minutes 1 minutes
<b>4. Public Comments</b> Neil Bryant, DMAC Facilitator and Chair	30 minutes
5. Overview of Staff Report and Staff Drafted Maps Jen Patterson, Strategic Initiatives Manager	Information and discussion 5 minutes
6. DMAC Group Discussion and Map Work Neil Bryant, DMAC Facilitator and Chair	Information and discussion 75 minutes
7. Wrap Up and Adjourn Neil Bryant, DMAC Facilitator and Chair	Information and Discussion 2 minutes



Deschutes County encourages persons with disabilities to participate in all programs and activities. This meeting/event is accessible. Accommodations including sign and other language interpreter services, assistive listening devices, materials in alternate formats such as Braille, large print, electronic formats, or language translations are available upon advance request at no cost. Please make a request at least 24 hours in advance of the meeting/event by calling Administrative Services at (541) 388-6570 or send an email to DMAC@deschutes.org.



El condado de Deschutes anima a las personas con discapacidad a participar en todos los programas y actividades. Esta reunión/evento es accesible. Hay disponibles servicios de intérprete de lengua de señas y de otros idiomas, dispositivos de escucha asistida, materiales en formatos alternativos como braille, letra grande, formatos electrónicos, traducciones o cualquier otra adaptación, con solicitud previa y sin ningún costo. Haga su solicitud al menos 24 horas antes de la reunión/el evento llamando a Administrative Services al (541) 388-6570 o envíe un correo electrónico a DMAC@deschutes.org.



# Minutes Deschutes County District Mapping Advisory Committee (DMAC)

Wednesday, October 8, 2025, 1:00 p.m. Deschutes Services Building, Barnes & Sawyer Room (1st Floor), 1300 NW Wall Street, Bend

This meeting was conducted in person and by video. It was video recorded and can be accessed on the committee website: <u>District Mapping Advisory Committee (DMAC)</u> | <u>Deschutes County Oregon</u>

#### I. Introduction

This meeting was called to order at 1:00 p.m. by Facilitator and Chair Neil Bryant. Attendees: Chair/Facilitator: Neil Bryant. Committee Members: Bernie Brader, Carol Loesche, Drew Kaza, Matt Cyrus, Melanie Kebler, Ned Dempsey, and Phil Henderson.

Staff: Nick Lelack, County Administrator; Steve Dennison, County Clerk; and Lee Klemp, IT/GIS.

#### II. Approval of October 1, 2025, Minutes

In response to the chair's request for corrections or additions to the draft minutes, no changes were offered. A motion to approve the October 1, 2025 minutes was made by Carol Loesche and seconded by Phil Henderson. The motion carried by voice vote, and the minutes were approved.

#### **III. Public Comments**

Nathan Jenkinson, from Redmond, recommended that the DMAC specifically request testimony from various local groups in order to understand their impact on what types of maps would split districts. Generally, children are represented by their parents but there are a significant number of children in the county who are not represented by parents. There are children in the foster care system and children whose interests are not represented by their parents and therefore voter registration data would not include the interests of those children. It is also important to delve into demographics around ethnicity and reaching out to the Latino Community Association could be important to get a different perspective.

#### **IV. Format on Community Listening Session**

The committee discussed structure and processs for the upcoming community listening session. Members expressed support for limiting individual testimony to three minutes in order to maximize the number of speakers, with one member noting that a three-minute limit would allow approximately 40 commenters, compared with 24 at five minutes. There was agreement to avoid

back-and-forth exchanges during the session and to reserve any committee response for the end, or only to correct a clear factual misstatement. The chair was asked to facilitate to keep the session running smoothly. Staff were requested to prepare a brief slide outlining the timetable and process steps, and the committee discussed making the initial DMAC outline and criteria available for attendees. The group reached consensus to conduct the session primarily as a listening forum with limited clarifying questions and no extended dialogue.

#### V. Update on Data from American Community Surveys

Staff presented an update on the American Community Survey (ACS), noting that, to date, the committee had been working with 2020 Census redistricting block data and August 2025 voter registration counts. The ACS one-year and five-year estimates were described, with the five-year series available at the tract and block-group levels, which are larger geographic units than Census blocks. Staff prepared three illustrative maps to show selected race-group distributions and how these align with precincts, emphasizing the difference in granularity between ACS and block-level counts. Committee discussion highlighted that ACS is a U.S. Census Bureau product used between decennial censuses and is relied upon for federal funding allocations; members discussed how the data might inform the committee's work without unintentionally diluting or packing voters, and the importance of checking proposed zones against communities-of-interest considerations.

#### VI. DMAC Group Discussion and Map Work

Following the ACS presentation, the committee turned to six draft map options and discussed narrowing the set for further refinement and for use at the community listening session. Members discussed how to structure the evaluation, asking for clarity on the criteria that would guide narrowing the field beyond the previously referenced five percent population variance. The discussion referenced common redistricting measures such as compactness and reiterated some committee members preference to rely on census data for equality across districts rather than voter registration alone, with several comments encouraging a target closer to approximately one percent variance where feasible.

Members referred to work from the prior meeting and described how map "Option 2B" evolved from map "Option 2." A motion was made and approved to eliminate map Option 2 from further consideration. A subsequent motion was made and approved to eliminate map PS4 based on population deviation concerns related to the committee's target range. Another motion was made and approved to eliminate map PS2 and PS1. The discussion concluded with informal agreement that Options 2B and PS3 Maps would continue forward as the two working alternatives.

Members requested that staff develop two to three iterations based on the two remaining options in advance of the next meeting, so that the committee can review and potentially select maps before presenting them to the public at the listening session scheduled for October 16. In framing the map work, comments referenced the need to avoid both dilution and packing of voters, and to cross-check proposed boundaries against available data on communities of interest. The committee noted that precinct lines had been redrawn after the last census which may account for some differences

between voter and population figures observed at the precinct level. Members also noted that splitting precincts can have implications for other established districts familiar to voters, such as COCC zones, and asked that such effects be considered as iterations are prepared.

#### VII. Next Meeting Schedule

The committee discussed schedule and inputs needed to refine materials prior to the community listening session. Members indicated that they would like to keep the regularly scheduled DMAC meeting on October 22 in order to meet once more before the community listening session scheduled for October 23. This will allow the committee to discuss draft maps and potentially consider specific map options to be presented for the community listening session.

#### VIII. Wrap Up and Adjourn

The chair adjourned the meeting at 2:52 p.m.

Minutes respectfully submitted by Jen Patterson, Strategic Initiatives Manager, Deschutes County Administrative Services



#### Staff Report: Draft District Maps 2B, 2Bv2, PS3, and PS3B

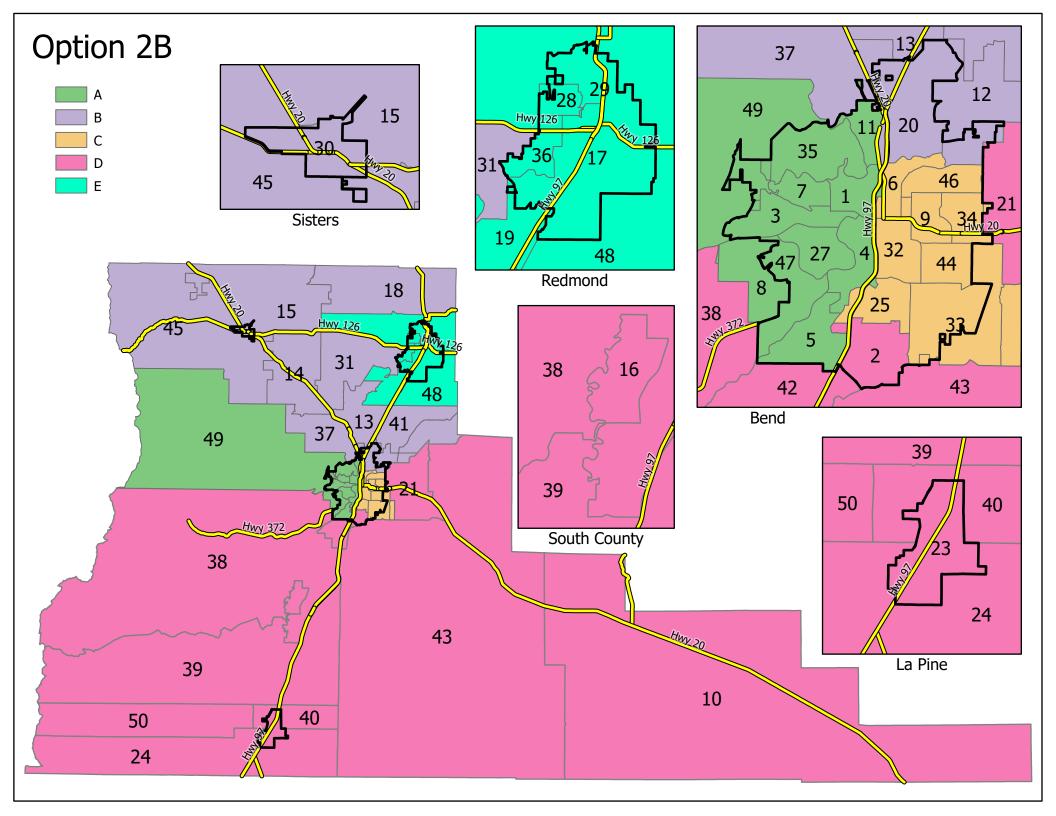
During the October 8, 2025, Deschutes Mapping Advisory Committee (DMAC) meeting, committee members requested staff to modify the existing draft maps labeled "2B" and "PS3". With the goal to create versions of each map within 5% variance between the largest and smallest districts using two distinct data sets: the 2020 census and August 2025 voter registration data.

During the DMAC orientation meeting, the DMAC received a guideline document approved by the Board of County Commissioners (BOCC) that includes map drawing criteria. The document specifically addresses population data in bullet point 4 of the map drawing criteria section (pages 3-4). Bullet point 4 states "The DMAC will be provided with the following three data points in a table by precinct **for consideration**..." This section's intent was not to require the DMAC to use *all* data sets provided but to evaluate them and *choose one* to use as the standard to create one map with five districts within a 5% variance. However, it is within the DMAC's discretion to apply one or more data sets to the district maps.

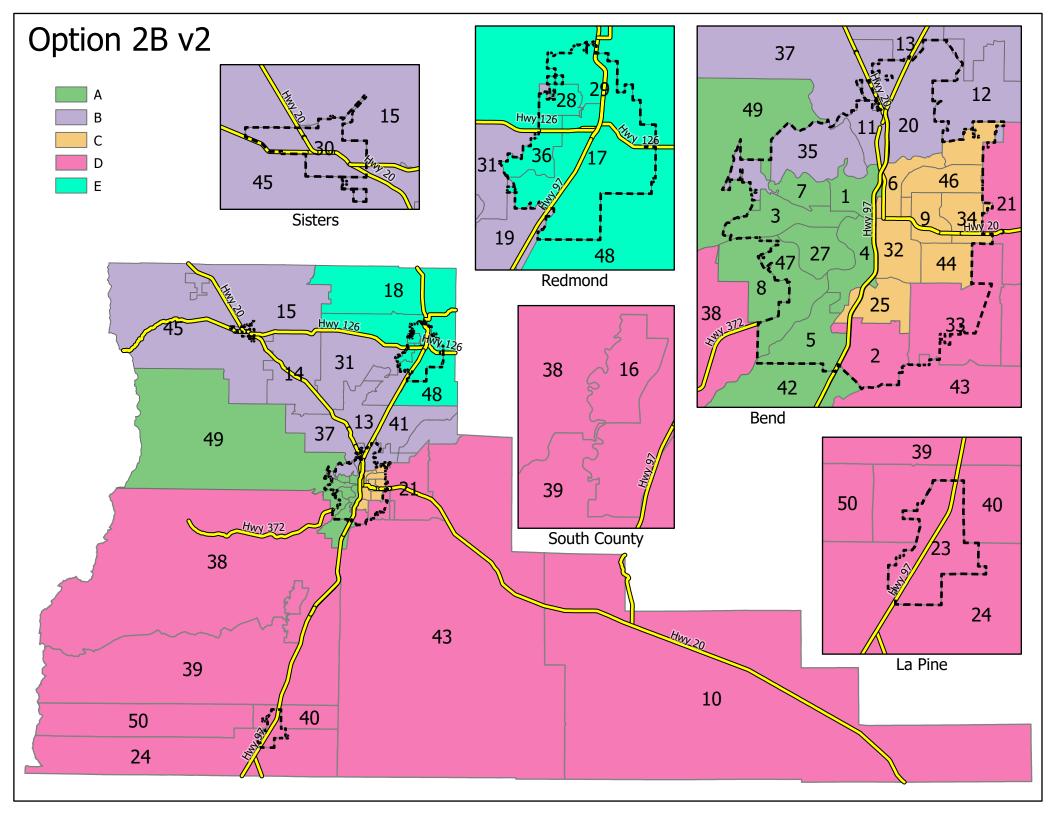
Staff provided the DMAC with 2020 census data (which is the most up-to-date census data available at the precinct level) and voter registration data from August 2025 acknowledging that each data set has unique benefits and limitations.

Due to population growth in Deschutes County since the 2020 census, creating a map with five districts within a 5% variance using *multiple* data sets and contiguous precincts is challenging. The guideline document did not intend for committee members to use multiple data sets while simultaneously applying the 5% variance recommendation, though that is at the discretion of the DMAC.

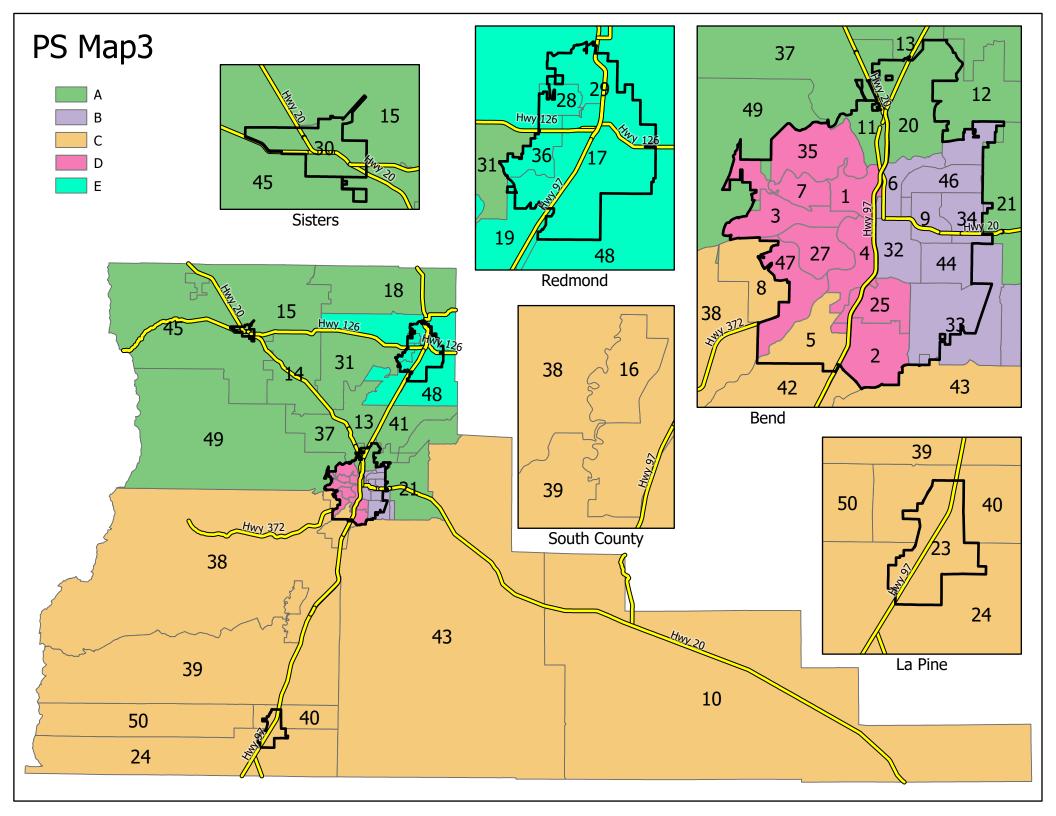
Following the directive of the DMAC, staff aimed to refine maps "2B" and "PS3" to develop each map as close to the 5% variance using multiple data sets (the 2020 census and the August 2025 voter registration). The meeting packet includes the newly drafted maps labeled "2Bv2" and "PS3B" along with the original versions "2B" and "PS3". It was challenging to develop draft district maps using *multiple* data sets and keeping each data set within the 5% variance recommendation.



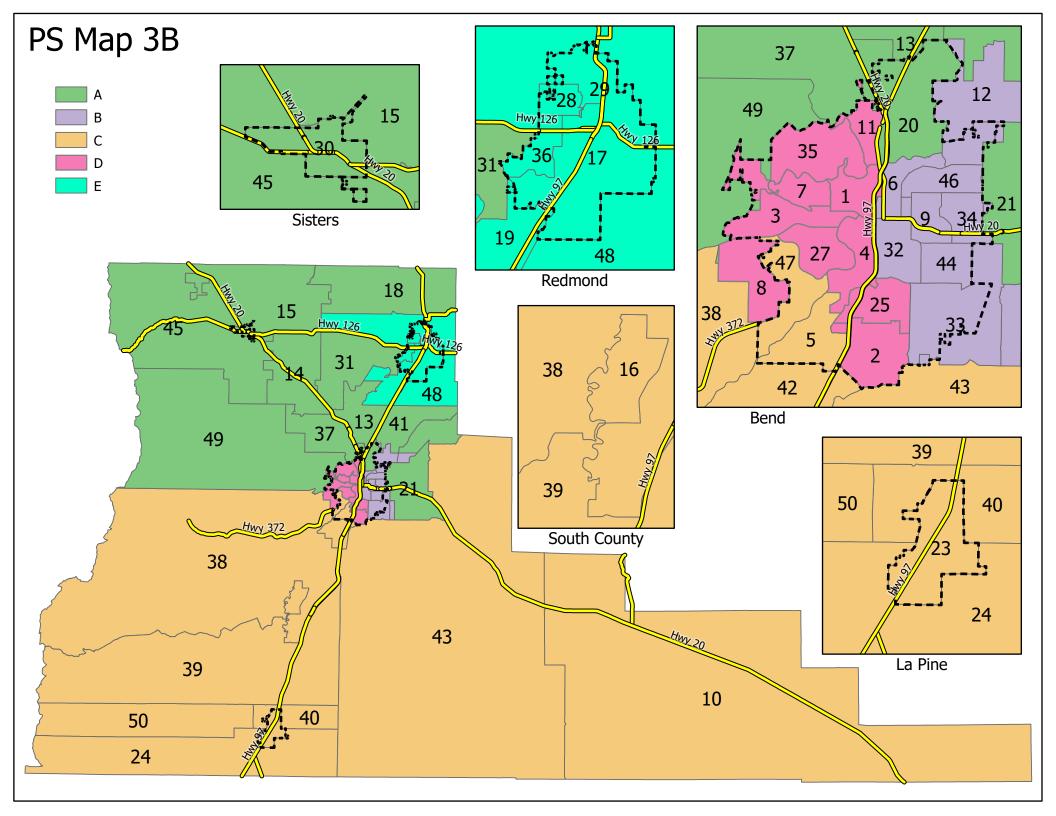
PRECINCT	Population		Option 2B
1	3594	2891	Α
3	5993	4715	Α
4	4691	3937	Α
5	8546	5480	Α
7	2120	1747	Α
8	811	966	Α
11	1651	1757	Α
27	3215	2922	Α
35	5632	5010	Α
47	3222	3213	Α
49	638	651	Α
12	870	790	В
12	115	88	В
13	4620	3770	В
14	2091	1865	В
15	2810	2653	В
18	4588	4068	В
20	8195	5938	
22	186	367	
26	3755	3290	
30	3064	3217	
31	3427	3374	
37	1543	1378	
41	995	773	
41	9	0	
45	1328	1077	
6	5534	3856	С
9	3780	2729	С
25	7221	5546	
32	4617	3462	С
33	5150	4202	
33		114	
34	136		
	258	159	
34	5844	4325	С
44	5160	3987	
46	6407	4647	
2	4897	3985	
10	82	53	
16	1712	1532	
21	4163	3571	D
23	2512	2328	
24	1779	1318	
38	2580	1807	
39	8025	7176	D -
40	1484	1636	
42	5235	4494	
43	3641	3330	
50	2087	2025	D
17	10363	8589	Е
19	1645	1456	Е
28	5706	4263	
29	7207	6598	Е
36	10019	7584	Е
48	3300	3107	Е



		1	
PRECINCT	Population20	Voters	Option 2B v2
1	3594	2891	A
3	5993	4715	A
4	4691	3937	Α
5	8546	5480	Α
7	2120	1747	A
8	811	966	A
27	3215	2922	A
42	5235	4494	A
47	3222	3213	Α
49	638	651	Α
11	1651	1757	В
12	870	790	В
12	115	88	В
13	4620	3770	В
14	2091	1865	
15	2810	2653	
19	1645	1456	
20	8195	5938	
22	186	367	
30	3064	3217	
31	3427	3374	
35	5632	5010	
37	1543	1378	
41	995	773	
41	9	0	
45	1328	1077	
6	5534	3856	
9	3780	2729	
25	7221	5546	С
26	3755	3290	
32	4617	3462	
34	258	159	
34	5844	4325	
44	5160	3987	С
46	6407	4647	
2	4897	3985	D
10	82	53	
16	1712	1532	
21	4163	3571	
23	2512	2328	
24	1779	1318	D
33	5150	4202	D
33	136	114	D
38	2580	1807	D
39	8025	7176	D
40	1484	1636	D
43	3641	3330	D
50	2087	2025	D
17	10363	8589	Е
18	4588	4068	E
28	5706	4263	E
29	7207	6598	E
36	10019	7584	E
48	3300	3107	Е



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PRECINCT	Population20	Voters	PS Map3
12	870	790	A
12	115	88	A
13	4620 2091	3770	A
14		1865	A
15 18	2810 4588	2653 4068	A A
20	8195	5938	A
20	8195		
20	4163	0 3571	A A
22	186	367	A
30	3064	3217	A
31	3427	3374	A
31	0	0	A
31	0	0	A
31	0	0	A
31	0	0	A
31	0	0	A
31	0	0	A
37	0	0	A
37	1543	1378	A
41	995	773	A
41	9	0	A
45	1328	1077	A
49	638	651	A
6	5534	3856	В
9	3780	2729	В
26	3755	3290	В
32	4617	3462	В
34	258	159	В
34	5844	4325	В
44	5160	3987	В
46	6407	4647	В
5	8546	5480	С
10	82	53	С
16	1712	1532	С
23	2512	2328	С
24	1779	1318	С
33	5150	4202	С
33	136	114	С
38	2580	1807	С
39	8025	7176	С
40	1484	1636	
42	5235	4494	
43	3641	3330	С
50	2087	2025	С
1	3594	2891	D
2	4897	3985	D
3	5993	4715	D
4	4691	3937	D
7	2120	1747	D
8	811	966	D
11	1651	1757	D
25	7221	5546	D
27	3215	2922	D
35	5632	5010	D
47	3222	3213	D
17	10363	8589	Е
19	1645	1456	E
28	5706	4263	E
29	7207	6598	E
36	10019	7584	E
48	3300	3107	E
40	3300	3107	-



PRECINCT	Population	Voters	PS MAP 3B
13	4620	3770	Α
14	2091	1865	Α
15	2810	2653	A
18	4588	4068	A
20	8195	5938	A
21	4163	3571	A
22	186	367	A
30	3064	3217	A
31	3427	3374	A
37	1543	1378	A
41	995	773	A
41			
	1220	1077	A
45	1328	1077	A
49	638	651	A
6	5534	3856	В
9	3780	2729	В
12	870	790	В
12	115	88	В
26	3755	3290	В
32	4617	3462	В
33	5150	4202	В
33	136	114	В
34	258	159	В
34	5844	4325	В
44	5160	3987	В
46	6407	4647	В
5	8546	5480	С
10	82	53	С
16	1712	1532	C
23	2512	2328	С
24	1779	1318	С
38		1807	С
	2580		
39	8025	7176	C
40	1484	1636	С
42	5235	4494	
43	3641	3330	C
47	3222	3213	С
50	2087	2025	С
1	3594	2891	D
2	4897	3985	D
3	5993	4715	D
4	4691	3937	D
7	2120	1747	D
8	811	966	D
11	1651	1757	D
25	7221	5546	D
27	3215	2922	D
35	5632	5010	
17	10363	8589	E
19	1645	1456	E
28	5706	4263	E
29	7207	6598	E
36	10019	7584	E
48	3300	3107	E

2020 Census Population		
Total Population	198,253	
5 Equal Districts Count	39,651	
Minimum within 5%	37,668	
Maximum within 5%	41,633	

August 2025 Voter Registration Count		
Total Population	163,816	
5 Equal Districts Count	32,763	
Minimum within 5%	31,125	
Maximum within 5%	34,401	

## Map 2B:

Option 2B	2020 Census Population	2025 VR Count
Α	40113	33289
В	37596	32648
С	44107	33027
D	38197	33255
Е	38240	31597

## Map 2Bv2:

Option 2B v2	2020 Census Population	2025 VR Count
Α	38065	31016
В	38181	33513
С	42576	32001
D	38248	33077
Е	41183	34209

## Map PS3:

PS Map 3	2020 Census Population	2025 VR Count
Α	38642	33580
В	35355	26455
С	42969	35495
D	43047	36689
Е	38240	31597

## Map PS3B

PS Map 3B	2020 Census Population	2025 VR Count
Α	37657	32702
В	41626	31649
С	40905	34392
D	39825	33476
Е	38240	31597



#### DISTRICT MAPPING ADVISORY COMMITTEE GUIDELINES

July 2025

## **Background**

Ballot Measure #9-173, approved by voters in November 2024, expands the County Commissioners to a five-seat Board. The two new positions will be elected at-large in 2026 for an initial two-year term which will begin in January 2027. The Deschutes Board of County Commissioners (BOCC) met several times between November 2024 and May 2025 to discuss BOCC interest in creating Commissioner Districts in place of having five at-large Commissioner Positions.

On March 31, 2025, the BOCC voted to move forward to develop a process to draft Commissioner Districts for voter consideration as a ballot measure in 2026. On May 5, the majority of the BOCC voted to establish a committee by BOCC nominations.

The committee will be made up of seven community members, appointed individually by Commissioners. The appointments will be as follows:

Commissioner	Number of Nominations
Commissioner DeBone	2
Commissioner Adair	2
Commissioner Chang	3

#### **Mission and Purpose**

The District Mapping Advisory Committee (DMAC) is a non-partisan committee comprised of citizen volunteers residing throughout Deschutes County. The mission of the DMAC is to take a non-partisan approach to drafting a five commissioner district map, consisting of proportional districts, for the BOCC consideration. If a draft map is approved by the BOCC, it will then be put before the voters as a ballot measure during the 2026 election cycle.

## **Structure and Membership**

The DMAC consists of seven voting members selected via BOCC appointment.



Facilitator Neil Bryant will chair and guide the committee meetings, and a project management team consisting of county staff will support the committee in the following areas:

- Meeting logistics, facilitation, and communications
- Meeting minutes
- GIS Mapping Support
- Update the BOCC of committee activities and actions
- Provide an overview of public meeting laws and ethics, education (i.e., applicable laws and rules), technical information and memorandums, and options for decision making
- Maintain a project website
- Other necessary actions not identified above

## **Record Keeping and Transparency**

As an official public body, Oregon's open meeting laws apply to the DMAC. All meetings will be publicly noticed, livestreamed, and will provide an opportunity for public input. Meeting minutes will be taken and posted on a designated website. Meeting minutes will be shared via email with all members prior to the meeting for review and will be approved as drafted or modified by the committee at a subsequent meeting. All opinions, perspectives, and views will be captured in meeting minutes. This guideline will be posted to the project website and remain a publicly available document.

DMAC members will be assigned a Deschutes County email address that must be used for any and all email communications related to the work of the DMAC.

## **Meeting Schedule and Logistics**

The DMAC will have an orientation meeting in August 2025. The orientation meeting will provide information on public meeting laws, DMAC guidelines, and structure of DMAC meetings.

The DMAC will meet every Wednesday from 1:00 – 3:00 p.m., Sept. 10 – Nov. 19. If the DMAC completes their work early then meetings may end before Nov. 19. If the DMAC needs more time to complete their work then additional meetings may be scheduled to meet the Nov. 98 deadline.



Meetings will take place in different locations throughout the County which could include, but is not limited to, Bend, La Pine, Redmond, and Sisters.

## Membership

The DMAC is comprised of members listed in the table below. If a committee member has to vacate their appointment for any reason, then an alternate will be appointed by the Commissioner that assigned the committee member to the vacated seat.

Name	Appointed By
Bernie Brader	Commissioner DeBone
Ned Dempsey	Commissioner DeBone
Matt Cyrus	Commissioner Adair
Phil Henderson	Commissioner Adair
Andrew Kaza	Commissioner Chang
Carol Loesche	Commissioner Chang
Melanie Kebler	Commissioner Chang

## **Ground Rules and Expectations**

- 1. Attendance: The Committee strives for full in-person attendance at every meeting.
- 2. Inclusivity and Civility: Committee members are expected to create space for diverse or contradictory opinions, and support collaboration in all meetings.
- 3. A majority of DMAC members (4 or more) constitutes a quorum, and a quorum shall be required to approve any motions and/or recommendations.
- 4. The Robert's Rules of Order will be used by the facilitator to guide the meetings.

## **Map Drawing Criteria**

- 1. Each district, as nearly as practicable, shall:
  - a. Be contiguous
  - b. Utilize existing precinct lines
  - c. Not unreasonably divide communities of common interest and geographic boundaries
  - d. Consider current growth patterns



- i. i.e. building permits and UGB expansions
- 2. No district shall be drawn for the purpose of favoring any political party, incumbent elected official or other person.
- 3. No district shall be drawn for the purpose of diluting the voting strength of any language or ethnic minority group.
- 4. Population
  - a. The DMAC will be provided with the following three data points in a table by precinct for consideration. Staff and the GIS support team will work with the DMAC to support additional data requests as available.
    - i. Census Population
      - 1. Census population data is from 2020, and an updated count will not be available until 2031.
    - ii. Voter Registration data from February 2022 (the date of the newly configured precincts based on state-wide re-districting).
    - iii. Current Voter Registration data will be provided as requested by the DMAC.
  - b. Maps should be drawn to approximately equal population size, recommended to be within 5% variance between the largest and smallest district.
- 5. Draft map will have five districts.

## **Public Input**

Each DMAC meeting will allocate 15 minutes, as needed, for public input. A sign-up sheet will be available at each meeting for members of the public attending in person who would like to give their input. Online participants can indicate their desire to comment by using the "raise hand" feature on Zoom.

Each person will be allowed up to three minutes for their comments. If more than five people sign up to speak, the facilitator will adjust time limits to ensure the public comment period does not exceed 15 minutes.