COORDINATED HOUSELESS RESPONSE OFFICE (CHRO)
Board Meeting Agenda
11:00 – 12:30 PM on Thursday, January 18th, 2024
Deschutes Services Building, Allen Room (2nd floor), 1300 NW Wall St., Bend, OR

Click this link to access the meeting via Zoom:
https://us02web.zoom.us/j/81425690298?pwd=ZUpTYnVzTEhyVFd0V1FlZXmBwMkVkdz09
To join by phone: 253-205-0468 Meeting ID: 814 2569 0298 Passcode: 026276

AGENDA

11:00 AM 1. Introductions and Agenda Review
           Chair Adair
11:02 AM 2. CHRO Leadership Discussion & Vote
           Chris Ogren
11:12 AM 3. Approval of Minutes
           Chris Ogren
          Attachment A
11:15 AM 4. Public Health Advisory Board
           Tom Kuhn & Colleen Sinsky
          Attachment B
11:30 AM 5. Public Partners Roundtable – RFP Key Elements
           Chris Ogren
          Attachment C
11:40 AM 6. Advisory Board Request
           Mickie Derting
          Attachment D
11:45 AM 7. Public Partners Roundtable – Public Engagement
           Mickie Derting
          Attachment E
12:00 PM 8. Community Updates
           CHRO Board Members
12:10 PM 9. Provider Update – Oasis Village
           Eleanor Bessonette
          Attachment F
12:25 PM 10. Public Comment
12:30 PM 11. Other Items & Adjourn

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Attendance: Commissioner Adair, Chair, Deschutes County; Councilor Perkins, City of Bend; Councilor Blum, City of Sisters; Councilor Zwicker, City of Redmond; Mayor Richer, City of La Pine; Nick Lelack, Deschutes County Administrator; Chris Ogren, CHRO; Erik Kropp, Deschutes County; William Bailey, Deschutes County Sheriff’s Office; Eric King, City Manager – City of Bend; Keith Witcosky, City Manager – City of Redmond; Mickie Derting, City of Bend; Amy Fraley, City of Bend; Kerry Prosser, City of Sisters; Tammy Baney, Executive Director – COIC; Molly Heiss, NeighborImpact; Erik Nelson, Homeless Leadership Coalition; Janice Garceau, Deschutes County; Linda Cline, City of Redmond; Jordan Wheeler, City Manager – City of Sisters; Anna Kaminski, Bend Bulletin; Steven Emerson, Deschutes County; Linda Murrer, Community Member; Chuck Hemingway, Community Member; Jenny Lingard, Community Member.

1. Introductions and Agenda Review
Chair Adair called the meeting to order at 11:00 and asked participants to introduce themselves.

2. Approval of Minutes
The group reviewed the minutes from the meeting on October 26th. Chris Ogren noted that Councilor Zwicker had requested an edit to the minutes via email, and that feedback had been incorporated.

VOTE: Councilor Perkins motioned approval of the October 26th minutes. Councilor Zwicker seconded the motion. The motion passed unanimously.

3. COIC Transition Update
Tammy Baney explained that COIC had posted a job description and had accepted applications for a program manager to run COIC’s Housing & Homelessness Programs. The job posting had closed, and there were 8 people that applied. Tammy noted COIC was in the process of setting up interviews with applicants, and asked if anyone on the board would like to participate in interviews. Councilor Zwicker and Commissioner Adair were interested in serving on the interview panel. Tammy noted she would work with the board members to schedule interviews, but things could be delayed due to the holidays.

Erik Kropp noted that contract negotiations between COIC and Deschutes County were ongoing, but that things were going well. Erik noted the draft agreement would be ready for the CHRO board to review in the coming weeks. Erik explained that once the CHRO board approved the transition documents, the
Deschutes County BOCC would likely vote in early 2024 on the transition. Tammy explained that the process to transition a public employee from one entity to the other is complicated, but that things were getting close.

4. **Central Oregon MAC Group Investments ($15m)**

Tammy Baney shared the investments the Central Oregon Multi-Agency Coordination (MAC) Group had made in Central Oregon’s homeless response system in 2023. Tammy highlighted that nearly $10m had been invested specifically in service providers in Deschutes County, while over $2m had been invested in providers that served individuals across Central Oregon, or outside of Deschutes County. Tammy shared that with the funding from the state, there were some expectations that would be met, too. Tammy reported that of the two goals for Central Oregon, the Central Oregon MAC group had exceeded the shelter goal, and was closing in on the rehousing goal, as well.

Commissioner Adair asked about the challenges to meeting the rehousing goal. Molly Heiss explained that due to the nature of rehousing individuals that were previously unsheltered, this population can sometimes have higher needs than individuals who are being rehoused from a sheltered setting. Chris Ogren noted that Oregon has a statewide challenge in rehousing due to limited rental vacancies, so Central Oregon’s experience with this goal is not necessarily unique. Tammy noted a one-size fits all approach is not the solution to ending homelessness, and that the MAC group has instead provided flexible funding to help providers meet their clients unique needs.

5. **Public Partners Roundtable Recommendations**

Janice Garceau presented to the CHRO board on initial recommendations from staff related to moving the Public Partners Roundtable (PPR) Discussion to the next stage. Janice shared staff’s recommendations for a goal statement, recommended outcomes, and the values and criteria commitments that the CHRO board had already voted to approve in October.

Janice continued through the attachments included in the Board packet, outlining the documents that lay out the types of shelter being considered, the properties that public agencies had offered for consideration for development, a technical review form template, and more.

Janice explained that staff’s request of the board was to commit to a regional process and decide whether or not the CHRO is the appropriate entity to facilitate the RFP process for development or instead approve the packet and then allow individual communities to RFP their own projects within their jurisdiction.
Councilor Zwicker noted a lot of this decision comes down to funding. Councilor Perkins said she liked the work from the MAC Group, and thinks a similar model for this type of development could make sense. Councilor Perkins asked if Councilor Blum or Mayor Richer had any thoughts or concerns. Mayor Richer noted his preference for the funding going where the highest need was. Councilor Blum acknowledged that requiring CHRO board approval before a project could be developed within a specific jurisdiction, could likely delay the process. Keith Witcosky noted that while getting regional support for a project could delay its implementation, Central Oregon supporting a development as a region will likely have a bigger impact with the State which could free up some State funding to support the effort. Eric King noted that if the CHRO commits to RFPing all sites identified, then it will ensure the strongest candidate in the region is identified and developed.

Councilor Zwicker asked about the order of events, and where public outreach would begin. Staff suggested the potential of a CHRO Board roadshow in communities across Deschutes County in 2024 to highlight their efforts and let the community know what was being considered. Councilor Zwicker noted that this would preface a broader series of open-houses that could be hosted after the RFP process was complete.

Janice Garceau noted that staff were awaiting direction from the CHRO board on how to proceed.

**VOTE:** Councilor Zwicker motioned approval of the Public Partners Roundtable Packet Materials. Mayor Richer seconded the motion. The motion passed unanimously.

6. **Planning for 2024**
Mickie Derting shared recommendations on how to begin setting up the CHRO Advisory Board. Mickie suggested that CHRO board members appoint industry representatives to the Advisory Board, but that the advisory board also include a member with lived-experience. Mickie suggested the CHRO pay the individual with lived-experience for their time contributing to the group. Mickie also recommended that the CHRO Board and Advisory Board attend some trainings hosted through Ryan Dowd.

**VOTE:** Councilor Perkins motioned approval of the Advisory Board Framework. Councilor Zwicker seconded the motion. The motion passed unanimously.

Chris Ogren asked about the meeting cadence for 2024, and the CHRO Board asked that meeting cadence be kept the same for the time being.
Chris Ogren noted that the bylaws require the CHRO board to vote on Chair and Co-chair in the first meeting of the new year, so board members should be prepared for that discussion in January.

7. **Community Updates**  
   **Mayor Richer – La Pine**  
   Homeless situation in La Pine is relatively static. Things have ‘t gotten worse or better. The City of La Pine is looking for safe parking locations. The La Pine Warming shelter is also open on a nightly basis, now, and is not temperature dependent.

   **Councilor Zwicker – Redmond**  
   Oasis Village is nearly complete, the units are being drywalled and wired. Oasis’s goal is to be operational by January 4th, 2024. Councilor Zwicker also noted the Longest Night Vigil being held in Redmond at the Bethlehem Inn.

   **Councilor Blum – Sisters**  
   A lot of service providers in Sisters are working as volunteers. Councilor Blum wants to ensure that there are volunteers who are participating in the Point-In-Time Count because there is a fear that the individuals being served in Sisters aren’t being counted or tracked.

   **Commissioner Adair – Deschutes County**  
   Commissioner Adair expressed appreciation for the great work of providers helping families in Central Oregon. Nick Lelack also mentioned the recently approved Deschutes County Safe Parking Code.

   **Councilor Perkins – Bend**  
   Family Kitchen needs a new location, please reach out if you have a space for them to occupy.

8. **Public Comment**  
   Chuck Hemingway’s comments attached.

   Jenny Lingard, Community Member – Jenny shared concerns about the site evaluation criteria document in the CHRO packet that was approved. Jenny noted there was nothing about equity in the site evaluation criteria and questioned whether more sites would be considered on the east side of Bend, where she feels there are a high concentration of sites to serve homeless people, or if sites will be considered on Bend’s west side. Jenny also had questions about the specific distances listed in the evaluation template. Councilor Zwicker said she would be willing to discuss the distance criteria when an actual site is offered, rather than worrying about what-ifs.
9. Other Items & Adjourn

Chair Adair adjourned the meeting at 1:07 pm.
Public Comment from Chuck Hemingway:

“Hello CHRO board members,

My name is Chuck Hemingway. I am a local advocate for those in the unhoused community. I am here to talk about another matter. But first I want to give an update about Central Oregon Villages.

When Central Oregon Villages opened last March there were six units at first. The first six occupants were all homeless women who had been living in their vehicles or in tents. All had chronic medical conditions and most had been sexually abused, if not in the camps, then elsewhere.

The village only has 2 units left to go. These will be ready and likely occupied by the end of the month. That will give us 20 units fully occupied. Nicky Merritt, the Central Oregon Villages Executive Director, has done an incredible job.

But I am actually here to ask you as individuals, as members of this entity and as members of your various local communities to think outside the box and be open to innovative solutions to address serving the needs of the unhoused here in Central Oregon.

The Governor has made clear that we, in our Central Oregon localities, must look to sites inside the UGB before any sites outside the UGB will be considered.

I’ve been actively involved with the Gales family who have offered up a site east of town outside the UGB but within a mile of the Bend city limits.

There are complications with making that site work and the County Commission’s recent passage of a safe parking ordinance is a good first step toward a potential way to deal with those complications.

But the Gales property is just one site. By itself it is not the answer and we can’t just focus on it. While the Gales property is needed, so are other properties.

Serving the needs of our various communities not only looks different for each community, it also looks different for the persons and individuals in those communities. We have to have options. We need to build a new level of support that honors and values this reality.

As a board, you’ve got to focus on Deschutes County. But at the same time Deschutes County should be part of a regional approach. This will help dissipate the impact on Deschutes County. Don’t ignore the region. Include the region as a part of your vision.

I’m thinking outside the box here. There might just be some land elsewhere, like up in Jefferson County, like, let’s say, around Deer Ridge, that could be part of the solution for Deschutes County.
We just need to have a range of options to help stabilize and provide a safe environment for those struggling.

It is easy to get discouraged when you’re engaged in the work you’re doing. But I believe, as I hope you do, that we are really close to achieving short term success. You already have made some.

There is an old saying that when you’re looking out at that big forest you’ve got to clear, just saw the wood in front of you.

With innovative, short term small successes, I know we can get there.

Thank you for the small successes you are accomplishing. And thank you again for the work you are doing.”
Sphere Minimum Humanitarian Standards

Deschutes County Public Health Advisory Board

Tom Kuhn, Manager, Deschutes County Public Health
Colleen Sinsky, Vice-Chair, Public Health Advisory Board

Presentation to the Coordinated Homeless Response Office Board
January 18, 2024
About the Deschutes County Public Health Advisory Board (PHAB):

PHAB is established to enhance community relations with Deschutes County Health Services to:

(1.) increase public knowledge about public health issues

(2.) assist in advocating for the services provided by the public health

(3.) inform and advise the Deschutes County Commissioners concerning matters of public health and the public health system in Deschutes County.

- PHAB members are appointed by the Deschutes County Commissioners
- Currently 12 volunteer members, representing various sectors of health services
- Limited capacity; minimal staff and member time
Why We’re Here:

• **Early 2022:** Former PHAB Chair Dave Huntley drafted the *Minimum Care Advisory for Homeless* document based on the “Sphere Standards.”

• **May 2022:** Under Huntley’s leadership, PHAB presented the document to the BOCC for informational purposes. No action was taken at that time.

• **January 2024:** Upon request from the CHRO Board, PHAB is presenting this document to CHRO for informational purposes.
The Sphere Humanitarian Charter and Minimum Standards in Humanitarian Response

• Shared set of **common humanitarian principles and universal minimum humane standards** to ensure the welfare of crisis-affected populations and the following basic human rights:
  1. the right to life with dignity,
  2. right to receive humanitarian assistance,
  3. the right to protection and security, and
  4. the rights and duties envisaged by international law

• Established in 1997 by leading international aid agencies (UN, Red Cross, etc.) Sphere guidelines are **globally recognized and updated regularly by consensus** to reflect and guide best practices.
EXAMPLE: WASH Standard for Excreta Management:

Key Indicators:

3.1: There are no human faeces present in the environment in which people live, learn and work.

3.2.A: All excreta containment facilities are sited appropriately and are an adequate distance from any surface or groundwater source.

3.2.B: Ratio of shared toilets: Minimum 1 per 20 people

3.2.C: Distance between dwelling and shared toilet: Maximum 50 metres

3.2.D: Percentage of toilets that have internal locks and adequate lighting

3.2.E: Percentage of toilets reported as safe by women and girls

3.2.F: Percentage of women and girls satisfied with the menstrual hygiene management options at toilets they regularly use

3.3: All human excreta is disposed of in a manner safe to public health and the environment

From the 2018 Sphere Handbook: Essential concepts in water supply, sanitation and hygiene promotion: Water supply, sanitation, and hygiene promotion standards
Example Minimum Care Standard (continued)

From the *2018 Sphere Handbook*: Essential concepts in water supply, sanitation and hygiene promotion: Water supply, sanitation, and hygiene promotion standards

Appendix 2:

Barriers can stop the transmission of disease; these can be primary (preventing the initial contact with the faeces) or secondary (preventing it being ingested by a new person). They can be controlled by water, sanitation and hygiene interventions.

From: www.spherestandards.org
Key Elements of the Minimum Care Standards

- **Public Health Focus:** The Minimum Care Advisory document includes guidance that addresses critical public health concerns, including access to safe water, sanitation, hygiene, and medical care.

- **Protection of Natural Resources:** The guidance emphasizes the importance of preserving natural resources by reducing negative impacts on public lands.

- **Positive Community Interactions:** Encourages more consistent and positive interactions between unhoused residents and outreach providers, public lands stewards, and the general public.

- **Humanitarian Approach:** The standards are based on the SPHERE guidelines, which are recognized globally as a minimum benchmark for humanely providing basic services to displaced populations and refugees, relevant.

- **Established Guidelines:** The Sphere Minimum Care Standards are internationally recognized and used as a tool for advocacy, program evaluation, and needs assessment.
Limitations

1. The Sphere standards for humane care were developed for use in temporary humanitarian aid settings (ie; refugee camps or post-disaster) and the standards have not been formally adapted and expanded for addressing long-term homelessness.

2. The referenced document was developed without a process of community engagement and consultation - a crucial element that PHAB recommends incorporating into any future steps.

3. The Public Health Advisory Board is not in a position to make a formal recommendation to the CHRO Board, and the referenced document and the Sphere guidelines are presented for informational purposes only.
Conclusion

- The *Sphere Minimum Care Standards* provide an important framework option to assess and enhance homeless services in Deschutes County.

- Achieving *at a minimum* this globally recognized set of minimum care standards ensures that efforts to address the immediate needs of individuals who are currently living unsheltered in our community are aligned with:

  1. Public Health priorities
  2. The CHRO’s larger objectives
  3. International basic human rights
  4. General community priorities related to shared resources and health promotion

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**Example Minimum Care Standard (continued):**

- Approx **1186 unsheltered individuals** in Central Oregon. *(2023 PIT)*

- Applying the Sphere guideline of **one toilet per 20 people** *(The Sphere Association, 2018)*

  = Minimum Standards suggest having 59 toilets available.
Best Practices Based on Sphere Standards

1. **Further Assessment:** Conduct ongoing evaluation of service provision in Deschutes County against the Sphere minimum care standards.

2. **Community Engagement:** Foster greater community involvement in addressing unsheltered homelessness in line with the standards. Solicit recommendations from service providers, public lands stewards, the CHRO Advisory Board, and other relevant entities to inform actions.

3. **Strategic Policy and Investments:** Based on assessments and community engagement, adopt strategic policies and invest resources into sustainable programs that will enhance public health, dignity, and resource protection.

4. **Long-Term Solutions to Unsheltered Homelessness:** Comprehensive and sustainable support for the continuum of shelter and housing solutions will reduce the need to continually address unsheltered homelessness.
Thank You

For further information, please visit: www.spherestandards.org

Deschutes County Public Health Advisory Board
Public Partners Roundtable (PPR) – RFP
Key Elements

Update to CHRO Board
January 18th, 2024
Public Partners

- US Forest Service
- Deschutes County Sheriff’s Office
- Homeless Leadership Coalition
- City of Bend
- Deschutes County
- Oregon Dept. of Transportation
- City of Redmond
- Bend Parks & Recreation
- Central Oregon Intergovernmental Council
Key Themes in the Development of the Proposal

- COMMUNITY ENGAGEMENT
- ASSURING SAFETY & QUALITY OF LIFE FOR RESIDENTS AND COMMUNITY
- COMMITMENT TO RESPECT AND PROTECT PUBLIC PARTNERSHIPS
Overview of the RFP

COIC is facilitating the RFP on behalf of CHRO

Asking the provider community for help to design, develop, and operate temporary shelter sites in Deschutes County

Two-part proposal

Part 1 – Site Identification, Development, and Public Engagement

Part 2 – Implementation and Program Operation
Anticipated Timeline (after verifying with Providers)

- **Feb 5, 2024**: Issuance of RFP Documents
- **Feb 12, 2024**: RFP Open House (Optional)
- **Feb 20, 2024**: Deadline for Proposal Submission (Phase 1)
- **Feb 24, 2024**: Notice on Progress to Phase 2
- **Mar 15, 2024**: Deadline for Proposal Submission (Phase 2)
- **Mar 22, 2024**: Notice of Intent to Award(s)
Priorities from Public Partners

- Utilizing already-identified properties
- Priority for local clients
- Robust community engagement and outreach
- Community partnership
CHRO Staff Request

Mickie Derting, Strategic Initiatives Manager – City of Bend

January 18, 2024
CHRO Staff Request

1. Advisory Committee Additions
2. *$50K Budget for Community Engagement Strategies
Staff Request – Add (2) Two Additional Seats
CHRO Advisory Committee

Add (1) One Seat | Total (2) Two Seats
“Person with Lived Experience”
- Service provider & staff recommendation
- Diverse lived experience representation
- Less isolating and tokenizing experience

Add (1) One Seat | Total (2) Two Seats
“Fed & State Land Management Agency”
- Staff recommendation
- Continue momentum, strengthen partnership, & streamline collaborative efforts

ACTION REQUEST
If the Board is aligned:
1. Staff will update the CHRO Board Bylaws to include the two new seats.
2. Please approve by motion.
Staff Request – ~$50k Budget to Execute PPR Broad Engagement Strategies

**Adopt Technical Assistance Package**
- Shared Values & Criteria
- Community Engagement Strategies Recommendations
- Objective Site Evaluation Template
- Outdoor Shelter Framework
- Key Communication Points

**Approve Regional Approach**
- Use Regional Gap Analysis to Target Funding Opportunities
- Identify Resources: Combined or Complimentary Funding
- Regional RFP: Issued by Governing Bodies or by CHRO?
- Consider Joint Request for Additional Resources to Governor & Legislative Body

**Approve Next Steps**
- Design RFP that includes outreach strategy and complies with building & safety application process with exceptions from HB 2006 & create a regional selection process.
- Convene Operators & Host a Service Provider Roundtable, Pre-bid Q&A
- Launch Broad Community Education & Engagement Strategy to cover homelessness, accomplishments; what’s next and how you can help
Launch a multi-faceted campaign to educate and inform the public

- Community events, dialogues, meet-ups
- Media campaigns: articles, radio spots, blogs, billboards, bulletin boards
- Talking points on myths, facts, and engagement opportunities for public officials/entities to use in building coherent and coordinated messaging
- Letters to the Editor, news stories, and focus pieces
- Tours, site visit and volunteer opportunities to increase contact and knowledge of and comfort with unhoused members of the community

Campaign Goals

- Deepen understanding of factors that lead to homelessness
- Directly address fears and concerns with factual, practical information
- Increase community understanding of and trust in the PIT count
- Debunk myths and misperceptions and address bias
- Diminish stigma and marginalization
- Build opportunities for connection and relationship

ACTION REQUEST

If the Board is aligned:

➢ Please approve by motion a $50k budget and empower staff to expand capacity to carry out the tasks, which may entail hiring an organization and/or consultants with communications & engagement expertise to help fulfill the campaign goals.
Thank YOU!
Accommodation Information for People with Disabilities

To obtain this information in an alternate format such as Braille, large print, electronic formats, etc. please contact Mickie Derting at mderting@bendoregon.gov; Relay Users Dial 7-1-1.
OASIS VILLAGE: Low-Barrier, Non-Congregate Shelter

Miles Wilhelm, Bend Creative Lab
A PATH TOWARDS HOME:

• Low-barrier initial entry through Coordinated Entry System
  • After 90 days guests may choose to develop a personalized plan for achieving housing stability and join the Oasis program.

• Length of stay:
  • Success is “graduating” to more a stable lifestyle and housing. Typical stays will be 6 months to 2 years.
  • Progress on individual work plan is required for continued stays.

• Clients:
  • Men and women – 1-2 per unit.

• Services
  • Personalized case management and peer support
  • Life skills training, employment assistance
  • And more…
The community building will house restrooms, showers, kitchen, laundry, offices, case conferencing rooms, and community space.
Completed cabins at Oasis Village will house 17 people upon opening.
THANK YOU, REDMOND
info@oasisvillageor.org