



BOARD OF COMMISSIONERS

1300 NW Wall Street, Bend, Oregon
(541) 388-6570

FOR RECORDING STAMP ONLY

BOCC MEETING MINUTES

9:00 AM

WEDNESDAY April 22, 2026

Barnes Sawyer Rooms
Live Streamed Video

Present were Commissioners Phil Chang, Anthony DeBone and Patti Adair. Also present were County Administrator Nick Lelack; Senior Assistant Legal Counsel Kim Riley; and BOCC Executive Assistant Brenda Fritsvold.

This meeting was audio and video recorded and can be accessed at the Deschutes County Meeting Portal website www.deschutes.org/meetings.

CALL TO ORDER: Chair Chang called the meeting to order at 9:00 am.

PLEDGE OF ALLEGIANCE

CITIZEN INPUT: None

COMMISSIONER ANNOUNCEMENTS:

- Commissioner DeBone shared he had sent a letter in support of the Wallowa County wolf resolution.
- Commissioner Adair reported that her family had recently experienced another wolf depredation on their ranch in Morrow County.
- Commissioner Chang reported on the recent meeting of the Wolf Depredation Compensation and Financial Assistance Committee and described the committee's allocation of available state funds for depredation compensation and preventative measures.

- Commissioner Chang also reported on recent community engagement activities, including hosting a "Coffee with a Commissioner" opportunity in La Pine and attending a deflection program graduation ceremony at the Taylor Center.
- Commissioner DeBone said he will attend an East Cascade Works annual budget committee meeting at 11:30 today.

CONSENT AGENDA: Before the Board was consideration of the Consent Agenda.

1. ~~Authorization to accept an IMPACTS grant from the Oregon Criminal Justice Commission (removed for separate consideration)~~
2. ~~Approval of second amendment to a restrictive covenant encumbering a parcel consisting of +/- 39.31 acres commonly known as Northpoint Vista in Redmond (Map and Tax Lot 151310A001900) (removed for separate consideration)~~
3. Approval of Document No. 2026-0300, a Notice of Intent to Award a contract for janitorial services for the Deschutes County Sheriff's Office
4. Consideration of Board Signature on letter thanking Renée Alexander for service on the Facilities Project Review Committee
5. Approval of the minutes of the BOCC meetings of April 6 and 8, 2026

ADAIR: Move Board approval of the Consent Agenda as amended to remove items #1 and #2 for separate consideration

DEBONE: Second

VOTE:	DEBONE:	Yes
	ADAIR:	Yes
	CHANG:	Chair votes yes. Motion Carried 3 – 0

1. Authorization to accept an IMPACTS grant from the Oregon Criminal Justice Commission

Noting that the County is receiving significantly less funds than it applied for, Commissioner Chang requested information on Stabilization Center funding, including the primary funding sources and the plan to address the funding gap resulting from receiving less grant funding than requested.

Nicole Keith, Behavioral Health Program Manager, spoke to funds received from DCSO and the 9-1-1 Service District along with contributions from the Cities of

Bend and Redmond for the Stabilization Center. She added that all grant applicants received just 70% of what they applied for.

County Administrator Nick Lelack said Health Services Director Holly Harris and Chief Financial Officer Robert Tinetti have confirmed that Behavioral Health Reserve funds will cover funding gaps for Stabilization Center operations.

DEBONE: Move to authorize the acceptance of an IMPACTS grant from the Oregon Criminal Justice Commission

ADAIR: Second

VOTE: DEBONE: Yes

ADAIR: Yes

CHANG: Chair votes yes. Motion Carried 3 – 0

2. Approval of second amendment to a restrictive covenant encumbering a parcel consisting of +/- 39.31-acres commonly known as Northpoint Vista in Redmond

Kristie Bollinger, Property Manager, presented a request to amend the restrictive covenant associated with the Northpoint Vista property conveyed by the County to the City of Redmond for the development of housing. The City of Redmond has met the infrastructure expenditure requirement and is asking that the restrictive covenant be amended to waive the County's right of reversion specific to the "substantial initiation" requirement.

Kim Riley, Senior Assistant Legal Counsel, clarified that the County will release only Section 4 of the restrictive covenant and maintain Section 5 which addresses the County's reversionary interest provisions for any future violations, consistent with the covenant's terms. The document will be revised before it is submitted to the parties for signature.

In response to Commissioner Adair, Redmond Housing Program Analyst Linda Cline said the housing project is planned to break ground in May. If the initial 30 units are not finished by December, they will be well underway at that time.

Stating her appreciation that the affordable units are being constructed first, Commissioner Adair asked about the other 120 units. Cline said HousingWorks did not receive the funding it expected for that phase and is still trying to obtain funding and/or a rule change.

DEBONE: Move approval of a second amendment to a restrictive covenant encumbering a parcel consisting of +/- 39.31-acres commonly known as

Northpoint Vista in Redmond, when modified as discussed to affect section 4 only

ADAIR: Second

VOTE: DEBONE: Yes
 ADAIR: Yes
 CHANG: Chair votes yes. Motion Carried 3 – 0

ACTION ITEMS:

6. Second Reading of Ordinance No. 2026-010 amending sections 1.01.090, 12.04.040, and 12.08.040 of the Deschutes County Code (DCC) regarding codification and revisions to DCC

David Doyle, County Counsel, presented Ordinance No. 2026-010 for second reading, noting the Board had held a public hearing and completed first reading two weeks prior. Saying no changes had been made since first reading, Doyle reminded that this ordinance contains clarifying provisions related to County code codification processes.

ADAIR: Move approval of second reading of Ordinance No. 2026-010 by title only
DEBONE: Second

VOTE: DEBONE: Yes
 ADAIR: Yes
 CHANG: Chair votes yes. Motion Carried 3 – 0

Chair Chang read the title of the ordinance into the record.

DEBONE: Move adoption of Ordinance No. 2026-010, amending Sections 1.01.090, 12.04.040, and 12.08.040 of the Deschutes County Code (DCC) regarding codification and revisions to DCC

ADAIR: Second

VOTE: DEBONE: Yes
 ADAIR: Yes
 CHANG: Chair votes yes. Motion Carried 3 – 0

7. Second Reading of Ordinance 2026-006: 2026 Housekeeping Text Amendments

Kyle Collins, Senior Planner, presented Ordinance No. 2026-006 for second reading, reminding that the Board had conducted first reading two weeks prior and saying that no changes had been made since that time.

ADAI: Move approval of second reading of Ordinance No. 2026-006 by title only
DEBONE: Second

VOTE: DEBONE: Yes
ADAI: Yes
CHANG: Chair votes yes. Motion Carried 3 – 0

Chair Chang read the title of the ordinance into the record.

DEBONE: Move adoption of Ordinance No. 2026-006, amending Deschutes County Code Title 18, Zoning Ordinance, and Title 19, Bend Urban Area Zoning Ordinance, to incorporate changes to State and Federal Law, and provide clarification of existing regulations, procedures, and policies
ADAI: Second

VOTE: DEBONE: Yes
ADAI: Yes
CHANG: Chair votes yes. Motion Carried 3 – 0

8. Lease agreement with Copper Top 2 for the DCSO's substation in Terrebonne

Jeff Price, DCSO Business Manager, explained that the site leased for many years by the Sheriff's Office for a substation in Terrebonne has undergone a change of ownership. Saying that the new owner is amenable to continuing to lease the space to DCSO, Price reviewed the proposed lease terms and the roughly \$200 increase in monthly cost.

Captain Mike Sundberg described the operational value of maintaining this substation, which is staffed 24/7 by two full-time deputies on rotating work shifts, saying it supports timely response and public safety coordination in a high-traffic area utilized by many for recreation.

ADAI: Move to approve Document No. 2026-0197, a Lease Agreement between Copper Top 2 and Deschutes County for the Sheriff's Office Substation in Terrebonne
DEBONE: Second

VOTE: DEBONE: Yes

ADAIR: Yes
CHANG: Chair votes yes. Motion Carried 3 – 0

9. Annual Update: Visit Central Oregon

Cam Sparks, Budget and Financial Planning Manager, introduced the annual update from Visit Central Oregon (VCO), noting the County's role in passing through transient lodging tax revenues to VCO for tourism purposes.

Scott Larson, CEO of Visit Central Oregon, presented the annual update, describing VCO's program structure and planning approach and explaining how VCO utilizes its funding to support key operational needs. He reviewed VCO's marketing approach and explained recent work to diversify tactics and channels, including digital engagement, as well as efforts to expand the range of seasonal and geographic storytelling used to attract visitors to Central Oregon. He further described how VCO works with agency partners and discussed VCO's role in regional air service coordination.

Continuing, Larson spoke to VCO's proactive work related to summer smoke and fire impacts, including tools intended to help travelers and residents understand conditions and make informed decisions.

Commissioner DeBone commented on the region's dark skies as a multi-generational tourism opportunity.

In response to Commissioner DeBone, Larson said VCO extends cooperative marketing opportunities to many partners, including resorts, chambers and DMOs, as well as to demand generators such as Mount Bachelor and High Desert Museum.

Commissioner Adair asked about tourism impacts on local restaurants and the importance of supporting offseason demand. Tom O'Shea, VCO Board Chair, shared VCO's efforts to attract meeting and group business such as conferences with the goal of assuring sustained restaurant economies year-round.

10. Report back to the BOCC on Recent Homeless Camp Relocations onto County-owned land in East Redmond

Erik Kropp, Deputy County Administrator, and Kristie Bollinger, Property Manager, reported back on the Board's request for additional information regarding recent relocations of homeless encampments onto County-owned property in East Redmond.

Kropp reported that as of April 14th, 160 people were camping on County-owned property east of Redmond. He provided a breakdown by area, including Hemlock North (18), the land exchange area (11), the CORE3 footprint (57), and the area referred to as the green zone (74). Kropp also described information collected by the County's security contractor regarding where some individuals shared they had relocated from, noting this was based on self-reporting.

The Board discussed whether additional County action was needed beyond the letter previously sent to the City of Redmond, given the likelihood of additional displacement from Desert Rise and potential impacts to County-owned lands.

Commissioners also discussed the green zone area and the County's past and current messaging relating to where camping is and is not allowed.

Commissioner DeBone stated his readiness for a reset of how to address unsanctioned camping, saying that the situation would benefit from broader community discussion and that there is no easy way to improve this situation.

Saying that many campers who are moved out of Desert Rise by the City may move onto County-owned property, Commissioner Chang referred to the County's responsibility for addressing impacts on County property and asked about options and partnership roles.

Commissioner Adair raised concerns related to fire risk and the need for defined rules and limits, and proposed reducing the effective area used for camping within the green zone to 20 acres.

In response to questions, Bollinger said the green zone is approximately 360 acres.

Responding to Commissioner Chang, Commissioner DeBone said if the Board of Commissioners as the governing body of the County is being made to take responsibility for addressing homelessness on County-owned land, it should have been specifically granted funds from the State for this purpose. Instead, funds were allocated to various service providers. He added that the easiest course of action is to simply provide resources, but the County lacks funds to do that.

Referring to the looming wildfire risk this coming summer and stressing the need to keep the surrounding community safe, Commissioner Adair said the County should restrict camping in the green zone to a designated 20 acres, and allow that only until the managed camp is open.

Commissioner Chang said while the County has not invited anyone to move to County-owned property, certain expectations have been created by the distribution of maps that show where people are not allowed to camp as contrasted with the green zone, where camps are currently being allowed.

Noting that the County was able to clear off the 21st street property and the managed camp property, Bollinger said making the green zone smaller would come at a cost, especially as some campers have inoperable vehicles that would need to be towed.

Commissioner Chang said moving homelessness from one location to another does not solve it.

Stressing that specific rules are needed regarding crimes and fires, especially before the summer season, Commissioner Adair said if the 190 campers on the Juniper Ridge TSSA can be restricted to 20 acres, the 160 people on County-owned property in Redmond can likewise be restricted to 20 acres.

11. Upcoming meeting with staff from the Department of State Lands regarding the planned land exchange in East Redmond

Deputy County Administrator Erik Kropp discussed the upcoming opportunity to meet with DSL leadership and staff regarding the planned exchange of County-owned and State-owned land in East Redmond. Referring to communications with DSL regarding meeting format, Kropp relayed DSL's preference to avoid meeting with the full governing body in a public meeting format and outlined options for the Board to consider.

Commissioners discussed their preferences for meeting with DSL and/or participating in the site tours.

Commissioner DeBone opted out of meeting with DSL or participating in the site tours. It was agreed that Commissioner Adair would participate in the site tours, and Commissioner Chang would meet with DSL separately before the tours.

Commissioner DeBone questioned if Deschutes County should assume liability for all operations of the managed camp. Commissioner Adair said the County is already liable for this initiative.

Commissioner DeBone left the meeting at 11:19 am to attend a different meeting.

Commissioner Chang suggested allowing staff to assess where encampments are moving to, noting that the green zone is not graded nor cleared of vegetation.

Commissioner Adair strongly advised restricting encampments to an area no larger than 20 acres.

Discussion ensued of tomorrow's managed camp meeting with the City of Redmond and the expectation that the City may offer to partner, to some extent, with the County as the City of Bend has done with the TSSA at Juniper Ridge.

Saying that the County lacks sufficient staff and resources to shrink the green zone or establish another TSSA in Redmond, Kropp said staff is currently focused on the managed camp, the DSL land exchange, and other priorities identified by the Board.

A lunch break was announced at 11:26 am. The meeting resumed at 1:30 pm.

12. Hearing on the Administrative Appeal / Grievance of Termination filed by William Bailey

David Doyle, County Counsel, summarized the background of this matter, saying that following an investigation and due process hearing, the County Administrator issued a decision to terminate the employment of DCSO Captain William Bailey. Bailey subsequently appealed that decision and filed a termination grievance.

Explaining the grievance process under County personnel rules, Doyle advised referring the Step IV grievance to advisory arbitration pursuant to County Personnel Rule 12.020. He said arbitration would begin with the involved parties jointly selecting an arbitrator and then proceed with the development of an evidentiary record. The matter would return to the Board following arbitration.

In response to questions, Doyle advised Commissioners to treat the matter akin to a quasi-judicial process and avoid receiving or considering information outside the structured process. He said if Commissioners do receive input outside of the process, they would be required to disclose that. Given the Board's role, and in the interest of ensuring fair due process, Commissioners should take care not to accept or review information from outside the formal process.

Doyle added that the arbitrator will be someone who is experienced in employment matters. The arbitrator's ruling will assist in guiding the Board in hearing the grievance.

DEBONE: Move approval of Board Order No. 2026-015 referring Bailey's Step IV Grievance to Advisory Arbitration as per County Personnel Rule 12.020

ADAIR: Second

VOTE: DEBONE: Yes
 ADAIR: Yes
 CHANG: Chair votes yes. Motion Carried 3 – 0

OTHER ITEMS:

- Erik Kropp discussed the process and timing for Fair Board appointments, including the use of scoring forms and the plan to bring the appointments forward at a subsequent Board meeting in order to meet the Fair Board's upcoming meeting schedule.
- Commissioner DeBone reported attending a fundraiser luncheon for Scouting USA at the Bend Armory.
- Commissioner Adair reported a recent conversation with Foundation Recovery Services regarding recidivism-focused services and described her understanding that Oregon could not utilize the services as presented. Commissioner Adair also reported a conversation with Welldoc, a company focused on rural healthcare issues, and said she had encouraged outreach to the La Pine Community Health Center and other local providers.

Commissioner Chang suggested that information regarding Foundation Recovery Services be routed through the Association of Oregon Counties Public Safety Committee for broader discussion. Commissioner DeBone indicated he would follow up and asked that additional details be provided to support that referral.

- Commissioner DeBone said the La Pine Community Health Clinic building construction will soon be finished.
- Commissioner DeBone reported on the East Cascade Works meeting he attended earlier today which featured discussions on regional workforce and manufacturing activities.

EXECUTIVE SESSION:

At 2:08 pm, the Board recessed into Executive Session under Executive Session under ORS 192.660 (2) (h) Litigation and ORS 192.660 (2) (e) Real Property Negotiations. It was announced that no Executive Session under ORS 192.660 (2) (d) Labor Negotiations was needed.

The Board exited Executive Session at 2:41 pm and directed staff to proceed as discussed.

ADJOURN:

Being no further items to come before the Board, the meeting was adjourned at 2:42 pm.

DATED this 20th day of May 2026 for the Deschutes County Board of Commissioners.


PHIL CHANG, CHAIR

ATTEST:


RECORDING SECRETARY


ANTHONY DEBONE, VICE CHAIR


PATTI ADAIR, COMMISSIONER